BOARD of SUPERVISORS



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Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

BUDGET AND FINANCE COMMITTEE SAN FRANCISCO BOARD OF SUPERVISORS

TO:

Supervisor Malia Cohen, Chair

Budget and Finance Committee

FROM:

Linda Wong, Assistant Clerk

DATE:

September 25, 2017

SUBJECT:

COMMITTEE REPORT, BOARD MEETING

Tuesday, September 26, 2017

The following file should be presented as a **COMMITTEE REPORT** at the Board meeting on Tuesday, September 26, 2017, at 2:00 p.m. This item was acted upon at the Committee Meeting on Thursday, September 21, 2017, at 10:00 a.m., by the votes indicated.

Item No. 30 File No. 170948

Resolution approving (a) in accordance with Internal Revenue Code, Section 147(f) the issuance of revenue bonds or a tax-exempt loan by the California Municipal Finance Authority (the "Authority") in an aggregate issue price not to exceed \$7,000,000 (the "Tax-Exempt Bonds") to (i) refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the acquisition, construction, equipping and furnishing of facilities, within the City and County of San Francisco (the "City"), owned and managed by San Francisco Art Institute, a California nonprofit public benefit corporation (the "Borrower"), in connection with the provision of educational and other services in the City, including the instruction of students enrolled in its undergraduate and graduate fine arts degree programs, (ii) finance additional improvements to such facilities, (iii) pay capitalized interest on the Tax-Exempt Bonds, and (iv) pay certain expenses incurred in connection with the issuance of the Tax-Exempt Bonds: and (b) in accordance with the Joint Exercise of Powers Agreement, dated as of January 1, 2004, among the Authority and certain local agencies, including the City, as amended from time to time, the issuance of revenue bonds or a loan by the Authority in an aggregate issue price not to exceed \$13,000,000 (the "Taxable Bonds" and, together with the Tax-Exempt Bonds, the "Bonds") to (i) refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the construction, equipping and furnishing of facilities.

within the City, leased and occupied by the Borrower, in connection with the provision of educational and other services in the City, including the instruction of students enrolled in its undergraduate and graduate fine arts degree programs, (ii) finance additional improvements to such facilities, (iii) pay capitalized interest on the Taxable Bonds, and (iv) pay certain expenses incurred in connection with the issuance of the Bonds.

RECOMMENDED AS COMMITTEE REPORT

Vote: Supervisor Malia Cohen - Aye Supervisor Norman Yee - Aye Supervisor Katy Tang - Excused

Board of Supervisors
 Angela Calvillo, Clerk of the Board
 Jon Givner, Deputy City Attorney
 Alisa Somera, Legislative Deputy Director

File No	170948	Committee Ite Board Item N	em No. o.	<u>3</u> 30
COMMITTEE/BOARD OF SUPERVISORS AGENDA PACKET CONTENTS LIST				
Committee:	Budget & Finance Commi	ttee I	Date	September 21,201
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_Date__ _Date__

Completed by: Linda Wong
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[Issuance of Bonds - San Francisco Art Institute, a California Nonprofit Public Benefit Corporation - Not to Exceed \$20,000,000]

Resolution approving (a) in accordance with Internal Revenue Code, Section 147(f) the issuance of revenue bonds or a tax-exempt loan by the California Municipal Finance Authority (the "Authority") in an aggregate issue price not to exceed \$7,000,000 (the "Tax-Exempt Bonds") to (i) refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the acquisition, construction. equipping and furnishing of facilities, within the City and County of San Francisco (the "City"), owned and managed by San Francisco Art Institute, a California nonprofit public benefit corporation (the "Borrower"), in connection with the provision of educational and other services in the City, including the instruction of students enrolled in its undergraduate and graduate fine arts degree programs, (ii) finance additional improvements to such facilities, (iii) pay capitalized interest on the Tax-Exempt Bonds, and (iv) pay certain expenses incurred in connection with the issuance of the Tax-Exempt Bonds; and (b) in accordance with the Joint Exercise of Powers Agreement, dated as of January 1, 2004, among the Authority and certain local agencies, including the City, as amended from time to time, the issuance of revenue bonds or a loan by the Authority in an aggregate issue price not to exceed \$13,000,000 (the "Taxable Bonds" and, together with the Tax-Exempt Bonds, the "Bonds") to (i) refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the construction, equipping and furnishing of facilities, within the City, leased and occupied by the Borrower, in connection with the provision of educational and other services in the City, including the instruction of students enrolled in its undergraduate and graduate fine arts degree programs, (ii) finance additional improvements to such facilities, (iii) pay capitalized interest on the Taxable

Bonds, and (iv) pay certain expenses incurred in connection with the issuance of the Bonds.

WHEREAS, The California Municipal Finance Authority (the "Authority") is authorized pursuant to the provisions of the Joint Exercise of Powers Act, comprising Articles 1, 2, 3 and 4 of Chapter 5 of Division 7 of Title 1 (commencing with Section 6500) of the Government Code of the State of California, and a Joint Exercise of Powers Agreement, dated as of January 1, 2004, among the Authority and certain local agencies, including the City, as amended from time to time (as so amended, the "Agreement"), to issue revenue bonds and other forms of indebtedness to assist nonprofit corporations to obtain financing, including tax-exempt financing, for certain projects and purposes; and

WHEREAS, The City is a member of the Authority; and

WHEREAS, San Francisco Art Institute, a California nonprofit public benefit corporation (the "Borrower"), and an organization described in Internal Revenue Code, Section 501(c)(3) ("Code"), has requested that the Authority issue revenue bonds or a tax-exempt loan, in one or more series, in an aggregate issue price not to exceed \$7,000,000 (the "Tax-Exempt Bonds") and loan the proceeds of the Tax-Exempt Bonds to the Borrower (the "Tax-Exempt Loan") to: (i) refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the acquisition, construction, equipping and furnishing of facilities, within the City, owned and managed by the Borrower, in connection with the provision of educational and other services in the City, including the instruction of students enrolled in its undergraduate and graduate fine arts degree programs, (ii) finance additional improvements to such facilities, (iii) pay capitalized interest on the Bonds and (iv) pay certain expenses incurred in connection with the issuance of the Bonds (collectively, the "Tax-Exempt Project"); and

WHEREAS, The Tax-Exempt Project, located at 800 Chestnut Street, San Francisco, California 94133, is located within the territorial limits of the City; and

WHEREAS, The issuance of the Tax-Exempt Bonds shall be subject to the approval of and execution by the Authority of all financing documents relating thereto to which the Authority is a party; and

WHEREAS, Interest on the Tax-Exempt Bonds may qualify for tax exemption under Section 103 of the Internal Revenue Code of 1986, as amended (the "Code") only if the Tax-Exempt Bonds are approved by an "applicable elected representative" of the City in accordance with Section 147(f) of the Code; and

WHEREAS, The Borrower has also requested that the Authority issue revenue bonds or a loan, in one or more series, in an aggregate issue price not to exceed \$13,000,000 (the "Taxable Bonds" and, together with the Tax-Exempt Bonds, the "Bonds") and loan the proceeds of the Taxable Bonds to the Borrower (the "Taxable Loan" and, together with the Tax-Exempt Loan, the "Loan") to: (i) refinance all or a portion of certain outstanding debt obligations that originally financed and refinanced the construction, equipping and furnishing of facilities, within the City, leased and occupied by the Borrower, in connection with the provision of educational and other services in the City, including the instruction of students enrolled in its undergraduate and graduate fine arts degree programs, (ii) finance additional improvements to such facilities, (iii) pay capitalized interest on the Taxable Bonds and (iv) pay certain expenses incurred in connection with the issuance of the Bonds (collectively, the "Taxable Project" and, together with the Tax-Exempt Project, the "Project"); and

WHEREAS, The Taxable Project, located at Herbst Pavilion, 2 Marina Boulevard, San Francisco, California 94123, is located within the territorial limits of the City; and

WHEREAS, The issuance of the Taxable Bonds shall be subject to the approval of and execution by the Authority of all financing documents relating thereto to which the Authority is a party; and

WHEREAS, Taxable Bonds issued for the Taxable Project are to be approved by the "governing body" of the City in accordance with Section 4 of the Agreement; and

WHEREAS, The Board of Supervisors of the City (the "Board") is the elected legislative body of the City and is therefore an "applicable elected representative" required to approve the Tax-Exempt Bonds within the meaning of Code Section 147(f) and is the "governing body" of the City required to approve the Taxable Bonds in accordance with Section 4 of the Agreement; and

WHEREAS, The Authority has requested the Board to approve the issuance of the Bonds by the Authority for the purposes of financing the Project in order to satisfy the public approval requirements of Code Section 147(f) as applicable to the Tax-Exempt Bonds and the requirements of Section 4 of the Agreement; and

WHEREAS, The Authority is also requesting that the Board approve the issuance of any refunding bonds hereafter issued by the Authority for the purpose of refinancing the Bonds which financed the Project (the "Refunding Bonds"), but only in such cases where federal tax laws would not require additional consideration or approval by the Board; and

WHEREAS, On August 11, 2017, the City caused a notice to appear in the *San Francisco Chronicle*, which is a newspaper of general circulation in the City, stating that a public hearing with respect to the issuance of the Tax-Exempt Bonds would be held by the Office of Public Finance on August 25, 2017; and

WHEREAS, The Office of Public Finance held the public hearing described above on August 25, 2017, and an opportunity was provided for persons to comment on the issuance and sale of the Tax-Exempt Bonds and the plan of financing of the Tax-Exempt Project, and

the Office of Public Finance has forwarded any comments received by such date to this Board; and

WHEREAS, The Bonds will be limited obligations of the Authority, payable solely from and secured solely by amounts received from or on behalf of the Borrower, and will not constitute an indebtedness or obligation, or a pledge of the faith and credit of, the City or the Authority, and

WHEREAS, It is intended that this Resolution shall constitute the approval of the issuance of the Tax-Exempt Bonds required by Code Section 147(f) and the approval of the Bonds and the Project required by Section 4 of the Agreement; and

WHEREAS, The Director of Public Finance (the "Director") recommends approval of the issuance of the Bonds pursuant to Chapter 43, Article 9, Section 5 of the Administrative Code; now, therefore, be it

RESOLVED, That this Board hereby finds and declares the above recitals are true and correct; and, be it

FURTHER RESOLVED, That this Board hereby approves the issuance of the Bonds by the Authority for the purpose of financing the Project; and, be it

FURTHER RESOLVED, That it is the purpose and intent of this Board that this Resolution constitute approval of the issuance of the Bonds by the Authority and of the financing of the Project, as the applicable elected representative of the governmental unit having jurisdiction over the area in which the Project is located, for purposes of and in accordance with (a) Code Section 147(f) as applicable to the Tax-Exempt Bonds and (b) Section 4 of the Agreement; and, be it

FURTHER RESOLVED, That the approval by the City of the issuance of the Bonds by the Authority is neither an approval of the underlying credit of the Borrower or of the proposed Project nor an approval of the financial structure of the Bonds; and neither the City, nor any

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department thereof, shall have any responsibility or liability whatsoever with respect to the Bonds or the Project; and, be it

FURTHER RESOLVED, That the Bonds shall not constitute a debt or obligation in any respect of the City, and the faith and credit of the City is not pledged to the repayment of the Bonds, and the payment of the principal, prepayment premium, if any, and interest on the Bonds shall be solely the responsibility of the Borrower; and, be it

FURTHER RESOLVED, That the adoption of this Resolution shall not obligate the City or any department of the City to (i) provide financing to the Borrower for the repayment of the Loan or to issue the Bonds for purposes of such financing; (ii) make any contribution or advance any funds to the Authority; or (iii) approve any application or request for, or take any other action in connection with, any environmental, General Plan, zoning or any other permit or other regulatory action sought in connection with the Project; and, be it

FURTHER RESOLVED, That the Controller and the Director and any other proper officers of the City are hereby authorized and directed to execute such other agreements, documents and certificates, and to perform such other acts as may be necessary or advisable to effect the purposes of this Resolution; and, be it

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Supervisor Farrell
BOARD OF SUPERVISORS

FURTHER RESOLVED, That this Resolution shall take effect immediately upon its adoption.

APPROVED AS TO FORM:

DENNIS J. HERRERA CITY ATTORNEY

By:

Mark D. Blake Deputy City Attorney

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DECLARATION OF PUBLICATION OF

SAN FRANCISCO CHRONICLE

City and county of San Francisco
NOTICE OF PUBLIC HEARING
pursuant to Section 147(f) of the
internal revenue code of 1986, as
amended, for the FINANCING of
certain facilities from the sale of
tax-exempt obligations
NOTICE 15 HEREBY GIVEN that on
August 25, 2017, a public hearing
required by Section 147(f) of the
Internal Revenue Code of 1986, as
amended (the "Code"), will be held
with respect to the proposed issuance

by the California Municipal Finance Authority (the "Authority") of revenue bonds or a lax-exempt loan (the "Bonds") in one or more senies in an aggregate issue price not to exceed 50,000,000. The Bonds will be issued for the benefit of the San Francisco Ari Institute, a nonprofit public benefit corporation duly organized and validity existing under the laws of the State of California (the "Borrower"), and exempt from tax under Section 501(c) (3) of the Internal Revenue Code of 1986 as amended (the "Code"). Bond proceeds will be used to (f) effinance all or a partition of certain outstanding debt obligations that originally financed and refinanced the acquisition, construction equipping and furnishing of facilities, within the City and County of San Francisco (the "City") owner and managed by the Borrower, inconnection with the provision of educational and other services in the City, including the instruction of students are realled in its undergraduate and graduate line arts degree programs, (if) finance additional improvements to such facilities, (if) pay capitalized interest on the Bornower, or a surface of the Bonds (collectively, the Project'). The Project is located in the City and County of San Francisco, at Boo Chestout Street, San Francisco, at Boo Chestout Street, San Francisco, at Boo Chestout Street, San Francisco, California 94133.

The hearing will commence at 10:30 a.m. on "August 25, 2017, or as soon thereafter as the matter can be heard, and will be held at City and County of San Francisco, California 94102, at which time any person may be heard.

The Bonds are payable solely from certain revenues duly pledged therefor and sond senerally representing amounts paid by the Borrower. Neither the Full lath and credit north against proving and comparation, subdivision or agency of the State be liable or obligated to pay the principal of, premium, if any, or interest on the Bonds.

The public hearing is being conducted to comply with the public hearing or submit written comments, which must be received

consideration and the Board of Supervisors will consider the information obtained at the public hearing and take appropriate action that it may deep watersplad deem warranted.
DATED this 11th day of August, 2017.
City and County of San Francisco

Lori Gomez

Declares that:

The annexed advertisement has been regularly published In the

SAN FRANCISCO CHRONICLE

Which is an was at all times herein mentioned established as newspaper of general circulation in the City and County of San Francisco, State of California, as the term is defined by Section 6000 of the Government Code

SAN FRANCISCO CHRONICLE (Name of Newspaper) 901 Mission Street San Francisco, CA 94103 From To Namely on (Dates of Publication) I declare under penalty of perjury that the foregoing is

At San-Francisco, California

true and correct.

Executed on

Print Form

For Clerk's Use Only

Introduction Form

RECEIVED RD OF SUPERVISORS

By a Member of the Board of Supervisors or Mayor SAN FRANCISO

2017 SEP - 5 PM 4: Time stamp or meeting date I hereby submit the following item for introduction (select only one): 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment). 2. Request for next printed agenda Without Reference to Committee. 3. Request for hearing on a subject matter at Committee. 4. Request for letter beginning: "Supervisor inquiries" 5. City Attorney Request. from Committee. 6. Call File No. 7. Budget Analyst request (attached written motion). 8. Substitute Legislation File No. 9. Reactivate File No. 10. Question(s) submitted for Mayoral Appearance before the BOS on Please check the appropriate boxes. The proposed legislation should be forwarded to the following: **Small Business Commission** ☐ Youth Commission Ethics Commission Building Inspection Commission Planning Commission Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form. Sponsor(s): Supervisor Mark Farrell Subject: [Issuance of Bonds - San Francisco Art Institute, a California nonprofit public benefit corporation—Not to Exceed [\$20,000,000] The text is listed: Seee attached. Signature of Sponsoring Supervisor:

Wong, Linda (BOS)

From:

Board of Supervisors, (BOS)

Sent:

Tuesday, September 19, 2017 4:40 PM

To:

Wong, Linda (BOS)

Subject:

FW: Follow Up on Public Comment on File 170948

Attachments:

SFMOMA.pdf

From: Thomas Busse [mailto:tjbussesf@gmail.com]

Sent: Tuesday, September 19, 2017 3:57 PM

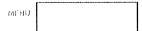
To: Board of Supervisors, (BOS) <box/>board.of.supervisors@sfgov.org>; Calvillo, Angela (BOS) <angela.calvillo@sfgov.org>

Subject: Follow Up on Public Comment on File 170948

Dear Clerk of the Board:

In support of my previously submitted public comment for Thursday's Budget and Finance Committee meeting hearing which I will be unable to attend, I request the attached highly relevant news article be added to this file which will aid the supervisors in their decision making.

Many thanks, Thomas J. Busse



Q <u>Q g</u>

From the San Francisco Business Times:

https://www.bizjournals.com/sanfrancisco/news/2017/05/23/sfmoma-parking-garage-sale-soma-stockbridge-yelp.html

Exclusive: Art of the deal - SFMOMA parking garage sale could top \$40 million

☞ SUBSCRIBER CONTENT:

May 23, 2017, 1:22pm PDT

Even parking garages are worth tens of millions of dollars in San Francisco.

The SFMOMA garage at 147 Minna St. is nearing a sale that could surpass \$40 million, according to a source with knowledge of the property.

About 20 prospective buyers have each submitted eight-figure bids for the 412-stall property, said the source. The demand reflects the property's prime location in between North America's largest modern art museum and 140 New Montgomery, the headquarters of Yelp Inc. (NYSE: YELP).



EASTDIL SECURED/TEN-X

The SFMOMA garage is nearing a multimillion dollar sale.

Stockbridge Capital is the seller and declined to comment.

"You've got such a good revenue stream. It's incredible real estate," said Bill Cumbelich, a CBRE broker who previously completed leases at 140 Montgomery on behalf of Stockbridge and partner Wilson Meany.

"You're right in between SFMOMA and Transbay...you're in the ideal location," said Cumbelich, who isn't involved in the garage sale.

The property is 145,500 square feet and was built in 1999. Its income stream isn't clear, but listed parking rates are \$35 for 24 hours and \$360 per month.

Broker Cartter Berg of Eastdil Secured is marketing the property, which is listed at the commercial real estate website Ten-X. He didn't respond to a request for comment.

The pending sale would be Stockbridge's second major deal on the block. Stockbridge and partner Wilson Meany sold the historic 295,000-square-foot 140 New Montgomery to Pembroke Real Estate for \$284 million in 2016.

It wasn't clear when the garage sale would close, but a second source said it was approaching "best and final" offers.

Marketing materials state that the garage "benefits from access to 10 office buildings within a two block radius that have virtually no tenant parking onsite...the SFMOMA Garage represents an excellent

opportunity to acquire an extremely secure cash flow with no additional near term capital requirements."

SFMOMA is one of the potential buyers of the garage, according to the second source tracking the sale. SFMOMA didn't immediately respond to a request for comment.

The eight-story property is zoned for up to 350 feet, but the source said it would be challenging to redevelop the site, in part because SFMOMA has an easement access through the site.

The property and its land were last assessed at \$26 million, according to city data.

Roland Li Reporter San Francisco Business Times



Wong, Linda (BOS)

From:

Board of Supervisors, (BOS)

Sent:

Tuesday, September 19, 2017 4:39 PM

To:

Wong, Linda (BOS)

Subject:

FW: Public Comment on File 170948 for the Budget and Finance committee

From: Thomas Busse [mailto:tjbussesf@gmail.com]

Sent: Tuesday, September 19, 2017 3:35 PM

Subject: Public Comment on File 170948 for the Budget and Finance committee

To Members of the Committee:

Although I will not be able to attend the budget and finance committee meeting on 9/20, I would like to call attention to 147 Minna's current secured assessment of \$26,363,680 paid by Stockbridge LLC. This translates into an annual cost of \$263,636 lost property tax of which the city and county retains about \$179,272, not including the additional \$47,454 collected to help reduce the city's bond indebtedness, which now must be pushed to homeowners and renters citywide.

Of course, Redevelopment dissolution throws a kink into this, but we should also consider the lost business tax revenue to the city as well as the lost State and Federal income tax, as I doubt SFMOMA will really pay UBIT. There is also the indirect impact of municipal bond subsidy and the market distortions it creates, which primarily benefits high-net-worth individuals at the expense of the revenue sources directly funding vital programs such as Medi-cal while crowding out investment in new ventures and the small business forming the backbone of our economy.

How do we know SFMOMA won't issue ridiculous Capital Appreciation bonds or descend into the dark world of OTC derivatives like the Airport Commission? Is SFMOMA's board really up to the task of bond oversight having built a museum only to have to rebuild it a few years later? Here's a fresh idea: if SFMOMA promises to cut down on annoying fundraising solicitations, why not use SF's fancy non-fiduciary JPA with no CDIAC reporting requirements to enable SFMOMA to sell \$100 bonds directly to its members instead of Well-Heeled subscribers to *The Bond Buyer*.

If SFMOMA, which can get away with its \$25 general admission charge to see its third rate collection, is sufficiently capitalized to issue \$30M in bonds to put up a parking lot right next to a brand new \$1.3B subway paid by a regressive sales tax, then it should do so on its own. If Stockbridge LLC is willing to sell the parcel to SFMOMA, it could do so through a lease-buyback arrangement. This proposal sends mixed messages about the city's priorities: we shoot the property tax base in the foot in order to eliminate the property tax component of parking space rental in a transit zone. It too hard to ask SFMOMA visitors to join the proletariat or to walk a block from the Mission garage since they can't live there anymore thanks to Mayor Moscone? Perhaps they could visit the Old Mint on the way.

Respectfully Submitted,

Thomas J. Busse