File No.	170095	Committee Item No.	1
		Board Item No.	

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

·	c Safety & Neighborhood S rvisors Meeting:	<u>ervices</u>	Date: Date:	October 4, 2017
Re Company of the Com		Letter and/	t t	oort
	Referral FYI - September 29 Referral FYI - January 31, 2			
Prepared by: _ Prepared by: _	John Carroll	Date: Date:	Septe	ember 29, 2017

1	[Administrative Code - Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Units in Police Department]				
2					
3	Ordinance amending the Administrative Code to create Neighborhood Automobile				
4	Break-Ins, Bicycle Theft, and Property Crime Units at district stations in the Police				
5	Department.				
6	NOTE: Unchanged Code text and uncodified text are in plain Arial font.				
7	Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .				
8	Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font.				
9	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.				
0					
1	Be it ordained by the People of the City and County of San Francisco:				
2					
13	Section 1. The Administrative Code is hereby amended by adding Sections 2A.84-1				
4	through 2A.84-5, to read as follows:				
5	SECTION 2A.84: NEIGHBORHOOD AUTOMOBILE BREAK-INS, BICYCLE THEFT,				
16	AND PROPERTY CRIME UNITS				
17	SEC. 2A.84-1. PURPOSE AND INTENT.				
18	The purpose of Section 2A.84-1 et seq. is to do all of the following:				
19	(a) Strengthen existing structures within the Police Department to bolster the Department's				
20	efforts to combat automobile break-ins, bicycle theft, and other neighborhood property crime and				
21	improve coordination among different police districts and different divisions of the Department.				
22	including but not limited to the Crime Analysis Unit.				
23	(b) Create a Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Unit				
24	in each police district, and task those Units with proactively and comprehensively investigating				
25	automobile break-ins, bicycle theft, and other neighborhood property crime and enforcing laws to deter				
The state of the s					

neighborhood property crime, and to assist with responding to 911 and 311 calls for service related to automobile break-ins, bicycle theft, and other neighborhood property crime.

(c) Create transparency and accountability data metrics for automobile break-ins, bicycle theft, and other neighborhood property crime and for the Police Department's efforts to combat such crime, with required reports to the Police Commission and the Board of Supervisors.

SEC. 2A.84-2. CREATION OF NEIGHBORHOOD AUTOMOBILE BREAK-INS, BICYCLE THEFT, AND PROPERTY CRIME UNITS; DUTIES OF UNITS.

- (a) There shall be a Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime

 Unit (referred to in Sections 2A.84-2 through 2A.84-5 as "Units") within each police district in the

 Police Department.
- (b) The Units shall be responsible for proactive and comprehensive deterrence and investigation of property crime throughout the respective neighborhoods within their district boundaries through the use of data-driven, innovative investigative techniques, neighborhood foot patrols, and community crime prevention, among other tactics to prevent and address auto break-ins, bike theft, and other property crimes.
- (c) The Units may encompass several existing Police Department functions, at the discretion of the Chief of Police and District Captains as delegated by the Chief, including but not limited to: the Crime Analysis Unit, School Resource Officers, and the Special Projects Unit. This Section 2A.84-2 is not intended to preclude officers who are not in a Unit from performing necessary or appropriate law enforcement functions not inconsistent with this Section in accordance with the policies of the Police Department.
- (d) The Units shall actively coordinate with each other and with other City departments under the direction of the Chief of Police.

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(e) Officers assigned to the Units shall be responsible for curtailing and investigating automobile break-ins, bicycle theft, and other neighborhood property crimes whose nature, frequency, or pervasiveness impairs the sense of security and quality of life of those who live or work in affected neighborhoods. Such crimes include but are not limited to California Penal Code Sections 211 (Robbery), 459 (Auto Burglary and Residential/Commercial Burglary), 484, 487, and 488 (Theft of Property, including bicycle thefts). All activities of each Unit shall be consistent with the Comprehensive Automobile Break-In, Bicycle Theft, and Property Crime Plan adopted under Section 2A.84-4(a) and the strategic plan for the Unit adopted under Section 2A.84-4(b).

(f) Section 2A.84-1 et seq. are not intended to affect the existing discretion of the Chief of Police to make decisions regarding staffing levels of the Police Department.

SEC. 2A.84-3. STAFFING OF UNITS.

Each year with the proposed annual budget for the Police Department, the Chief of Police shall propose to the Police Commission a budget and level of staffing for each Neighborhood Property

Crime Unit. The Board of Supervisors urges the Chief of Police to assign at least one officer at each police district exclusively to the Unit for that district, and to assign additional officers and staff to each Unit in proportion to the frequency of automobile break-ins, bicycle theft, and other property crime in the district.

SEC. 2A.84-4. COMPREHENSIVE NEIGHBORHOOD AUTOMOBILE BREAK-INS, BICYCLE THEFT, AND PROPERTY CRIME PLAN AND NEIGHBORHOOD UNIT STRATEGIC PLANS.

(a) Within six months of the effective date of the ordinance in Board File No. 170095, the Police Commission shall adopt a Comprehensive Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Plan to address automobile break-ins, bicycle theft, and other property crime in

- (b) The Police Department shall develop a strategic plan for each Unit in the City. Each plan shall be consistent with the Comprehensive Neighborhood Automobile Break-Ins, Bicycle Theft. and Property Crime Plan, and shall, at a minimum, identify:
 - (1) Procedures for officers assigned to the Unit.
- (2) A list of Penal Code and Police Code sections on which the Unit will focus. With input from community members and organizations, the Department shall update the list from time to time so that it remains consistent with the purpose of the Unit.
- (3) A plan to monitor training and tactics related to enforcement strategy.

 Within 12 months of the effective date of the ordinance in Board File No. 170095, the Police

 Department shall submit these Plans to the Police Commission for the Commission's consideration and approval.

SEC. 2A.84-5. ANNUAL REPORTS.

By no later than 18 months after the Police Commission's adoption of the Comprehensive

Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Plan required by Section

2A.84-5, and once a year between June 1 and July 1 thereafter, the Police Department shall submit to
the Board of Supervisors and the Police Commission a report on the Department's progress preventing
and enforcing automobile break-ins, bicycle theft, and other property crime in the City, including data
and metrics stemming from each Unit's work including work coordinated with other City departments,
with a particular focus on the disparate impacts in approaches, citations, and arrests in terms of race,
ethnicity, gender, age, and neighborhood or other geographic measures.

Section 2. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

JON GIVNER
Deputy City Attorney

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REVISED LEGISLATIVE DIGEST

(Substituted, 9/19/2017)

[Administrative Code - Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Units in Police Department]

Ordinance amending the Administrative Code to create Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Units at district stations in the Police Department.

Existing Law

The Police Department has several different units, all of which share partial responsibility for preventing, investigating, and making arrests related to neighborhood property crime.

Amendments to Current Law

The proposed ordinance would require the Police Department to establish Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Units in each police district. Units would be responsible for deterrence and investigation of automobile break-ins, bicycle theft, and other property crime through the use of neighborhood foot patrols and community crime prevention, among other tactics. The various units would coordinate with each other under the direction of the Chief of Police.

Each year with the proposed annual budget for the Police Department, the Chief of Police would propose to the Police Commission a budget and level of staffing for each unit. The ordinance would urge the Chief of Police to assign at least one officer in each district to work exclusively in that district's unit.

Within six months of the effective date of the ordinance, the Police Commission would adopt a plan to address property crime in the City, including strategies for communication and collaboration between units and between officers and community members; development of neighborhood-specific priorities and strategies to reduce property crimes; and the assignment of officers in Neighborhood Property Crime Units to foot patrols. The Commission would review the plan at least once every fiscal year. The Police Department would also develop and adopt a strategic plan for each Neighborhood Property Crime Unit, subject to approval by the Police Commission.

Every June, the Police Department would submit an annual report regarding property crime to the Board of Supervisors and the Police Commission.

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Carroll, John (BOS)

From:

Carroll, John (BOS)

Sent:

Friday, September 29, 2017 1:55 PM

To:

'Brett Thurber'; Board of Supervisors, (BOS)

Cc:

janice@sfbike.org

Subject:

RE: Neighborhood Property Crime Unit Legislation (PSNS)

Categories:

2017.10.04 - PSNS, 170095

Thanks for your message.

I am adding your communication to the official file for this matter.

This ordinance will be heard in a special meeting on Wednesday, October 4, 2017. For your convenience, please find the below-linked agenda for the special meeting.

http://sfbos.org/meeting/agenda/2017/psn100417 agenda

John Carroll Assistant Clerk

Board of Supervisors
San Francisco City Hall, Room 244
San Francisco, CA 94102
(415)554-4445 - Direct | (415)554-5163 - Fax
john.carroll@sfgov.org | bos.legislation@sfgov.org



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From: Brett Thurber [mailto:brett@newwheel.net]

Sent: Friday, September 29, 2017 1:28 PM

To: Board of Supervisors, (BOS) <box/>board.of.supervisors@sfgov.org>; Carroll, John (BOS) <john.carroll@sfgov.org>

Cc: janice@sfbike.org

Subject: Neighborhood Property Crime Unit Legislation (PSNS)

Hello,

I am emailing to voice my support for the Property Crime Unit legislation that is being considered. My wife and I own an electric bike shop in Bernal Heights and are seeing our business directly impacted by skyrocketing bicycle theft. On a weekly basis our customers are having their bicycles stolen, and they are very often finding that the theft of their means of transportation is treated as a low priority, even though in most cases the property crime they experience is grand theft in that the value of their bicycles are over \$3000.

The larger context of this increase in property crime is that it is not only a violation of San Franciscans security and property, but it is is increasingly having a detrimental impact on larger civic goals including sustainability initiatives, bicycle mode share, affordability, and small business growth.

Regards, Brett Thurber

Watch our new video: What is an electric bicycle?

THE NEW WHEEL

ELECTRIC BIKES

San Francisco Store 420 Cortland Ave San Francisco, CA 94110

Marin County Store

14 E Sir Francis Drake Blvd.

Larkspur, CA 94939

www.newwheel.net

Phone: 415.524.7362 Email: <u>brett@newwheel.net</u> Twitter: <u>@newwheel</u>

Carroll, John (BOS)

From:

Carroll, John (BOS)

Sent:

Friday, September 29, 2017 11:41 AM

To:

Eric Tuvel (AIR)

Subject:

RE: Neighborhood Property Crime Unit Legislation (PSNS)

Thanks for your message.

I am adding your communication to the official file for this matter.

This ordinance will be heard in a special meeting on Wednesday, October 4, 2017. For your convenience, please find the below-linked agenda for the special meeting.

http://sfbos.org/meeting/agenda/2017/psn100417 agenda

John Carroll Assistant Clerk

Board of Supervisors
San Francisco City Hall, Room 244
San Francisco, CA 94102
(415)554-4445 - Direct | (415)554-5163 - Fax
john.carroll@sfgov.org | bos.legislation@sfgov.org



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From: Eric Tuvel (AIR)

Sent: Friday, September 29, 2017 10:09 AM

To: Board of Supervisors, (BOS) <bookstyle="color: blue;">board.of.supervisors@sfgov.org>
; Carroll, John (BOS) <john.carroll@sfgov.org>

Cc: janice@sfbike.org

Subject: Neighborhood Property Crime Unit Legislation (PSNS)

Dear Board of Supervisors,

I am writing you to ask for your support in providing the SFPD and other agencies to address bicycle theft in our city. I have been a city employee for over two years as well as a person who commutes by bicycle and public transit. Prior to my time at SFO, I worked for the SFMTA where I managed the Bicycle Parking program and helped to install over 700 racks citywide to provide safe and secure locations for people to park their bikes when they shop, work, and recreate in San Francisco. I have worked as a bicycle educator to teach people how to safely commute around the city as well as properly secure their bicycles to avoid theft. I have heard many stories from friends and coworkers about their bikes being stolen, dismantled, or damaged all over the city. Just a little over two weeks ago, I had my first bike stolen when I leant my bike to a friend visiting from

Montreal. They did everything correct, using more than one hardened steel lock to secure the bike and it was still stolen within minutes of them being inside the store.

This is a serious problem for people considering to start biking as a way to get around the city, which is the most affordable and sustainable transportation option we have. As our city strives to reach its goals of sustainable transportation, we need to make sure people feel safe riding their bikes on our streets and locking them at their destination. In addition to providing the City with the resources to address this issue, we also need to look at the causes for why people turn to stealing bikes in the first place. I also volunteer to feed the homeless in the city and many of these encampments have bicycles and bicycle parts. We need to be innovative in how we help this community living on the street and providing them with opportunities to find permanent housing and jobs to support themselves and families so they have more choices than to turn to crime in order to support themselves.

I know this is not an easy problem to solve but I hope you can work together with our city departments, advocacy organizations, and direct service providers to develop innovative solutions that are sensitive to the communities you serve.

Thank you,



Eric Tuve

Signage and Wayfinding Planner | Operations & Security San Francisco International Airport | P.O. Box 8097 | San Francisco, CA 94128 Tel 650-821-5144 | Cell 650-302-8241 | flysfo.com

Facebook | Twitter | YouTube | Instagram | LinkedIn

Carroll, John (BOS)

From:

Carroll, John (BOS)

Sent:

Friday, September 29, 2017 11:40 AM

To:

'Brian Wiedenmeier'

Subject:

RE: File No. 170095 - Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime

Units in the Police Department.

Thanks for your message.

I am adding your communication to the official file for this matter.

This ordinance will be heard in a special meeting on Wednesday, October 4, 2017. For your convenience, please find the below-linked agenda for the special meeting.

http://sfbos.org/meeting/agenda/2017/psn100417_agenda

John Carroll
Assistant Clerk
Board of Supervisors
San Francisco City Hall, Room 244
San Francisco, CA 94102
(415)554-4445 - Direct | (415)554-5163 - Fax
john.carroll@sfgov.org | bos.legislation@sfgov.org



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From: Brian Wiedenmeier [mailto:brian@sfbike.org]

Sent: Thursday, September 28, 2017 4:07 PM

To: Ronen, Hillary hillary.ronen@sfgov.org; Sheehy, Jeff (BOS) <jeff.sheehy@sfgov.org; Fewer, Sandra (BOS)

<sandra.fewer@sfgov.org>

Cc: Carroll, John (BOS) <john.carroll@sfgov.org>; Goossen, Carolyn (BOS) <carolyn.goossen@sfgov.org>; Barnes, Bill (BOS)
bill.barnes@sfgov.org>; Yu, Angelina (BOS) <angelina.yu@sfgov.org>

Subject: Re: File No. 170095 – Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Units in the Police Department.

Dear Chair Ronen and Supervisors,

Attached, please find our letter in support of File No. 170095 – Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Units in the Police Department.

Thank you for taking steps to address the important issue of bicycle theft, and we look forward to working with you and your colleagues as this legislation progresses.

Sincerely,

Brian Wiedenmeier

Executive Director

415-431-2453 x305

San Francisco Bicycle Coalition

Promoting the Bicycle for Everyday Transportation 1720 Market St.
San Francisco, CA 94102









San Francisco Bicycle Coalition 1720 Market Street San Francisco CA 94102

T 415.431.BIKEF 415.431.2468

sfbike.org

September 28, 2017

San Francisco Board of Supervisors Public Safety and Neighborhood Services Committee 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Re: File No. 170095 – Neighborhood Automobile Break-Ins, Bicycle Theft, and Property Crime Units in the Police Department

To Chair Ronen and Supervisors:

The San Francisco Bicycle Coalition has repeatedly called for effective solutions to the epidemic of bicycle theft in our city, and we believe that your proposed legislation creating property crime units at each district police station can be an important step towards that end.

Bicycle theft remains a serious and growing problem in San Francisco. It is the second most-commonly cited reason for not riding a bicycle in our city after safety concerns. We have heard countless stories from our 10,000-plus members and others about how the theft of a bicycle has negatively impacted their lives, in some cases threatening their ability to remain in the city amid the rising cost of living.

Prevention of theft remains the most cost-effective way to combat bicycle theft. People who bike in San Francisco need more sidewalk racks as well as attended bike parking at transit stations and City-owned garages. While prevention is important, resources must also be dedicated to the investigation and recovery of stolen bicycles.

In a 2013 memo to then-Supervisor Eric Mar, the City Budget and Legislative Analyst wrote "there is no central SFPD approach to bicycle theft. While individual SFPD stations devote staff and resources to investigating bicycle theft as well as attempting to reconnect recovered bicycles with their owner, other stations devote little to no time investigating such cases." With Police Chief Scott announcing recently that SFPD is dissolving its centralized unit dedicated to property crimes, it is clear that a new approach and additional resources are still needed four years later.

Through anecdote, we know that the market for stolen bicycles functions differently in different parts of our city. In SoMa and the Mission, vans and trucks park at night to buy stolen bicycles off the street and then re-sell them online or at flea markets in other counties. Bicycles stolen from garages in other neighborhoods may end up directly in a vehicle headed north, east or south. If the city can take a different approach to investigating and prosecuting those responsible for buying and re-selling stolen bicycles, our hope is that we can reduce theft by diminishing the market. At a minimum, we should have more data to understand the problem and allocate scarce policing resources more effectively.

It is clear that if we wish to continue growing the number of trips made by bicycle in our city, we must address the issue of theft. The SF Bicycle Coalition remains dedicated to educating thousands every year on proper locking technique and theft prevention, as well as advocating for increased secure parking. We look to City leaders to smartly use our investigative resources to help decrease the market for stolen bicycles and increase the number of bicycles recovered and reunited with their owners.

Sincerely,

Brian Wiedenmeier Executive Director

BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO:

William Scott, Police Chief, Police Department Sergeant Rachael Kilshaw, Police Commission

Ben Rosenfield, City Controller, Office of the Controller

Nancy Alfaro, Director, 311

Anne Kronenberg, Executive Director, Department of Emergency

Management

Trent Rhorer, Executive Director, Human Services Agency

Jeff Kositsky, Director, Department of Homelessness and Supportive

Housing

FROM:

John Carroll, Assistant Clerk, Public Safety and Neighborhood Services

Committee, Board of Supervisors

DATE:

September 25, 2017

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced as a substitute by Supervisor Yee on September 19, 2017:

File No. 170095

Ordinance amending the Administrative Code to create Neighborhood Automobile Break-Ins. Bicycle Theft, and Property Crime Units at district stations in the Police Department.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Rowena Carr, Police Department Kristine Demafeliz, Police Department Todd Rydstrom, Office of the Controller Peg Stevenson, Office of the Controller Andy Maimoni, 311 Krista Ballard, Human Services Agency Greg Wagner, Department of Public Health Colleen Chawla, Department of Public Health

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

William Scott, Police Chief, Police Department Sergeant Rachael Kilshaw, Police Commission

Ben Rosenfield, City Controller, Office of the Controller

Nancy Alfaro, Director, 311

Anne Kronenberg, Executive Director, Department of Emergency

Management

Trent Rhorer, Executive Director, Human Services Agency

Jeff Kositsky, Director, Department of Homelessness and Supportive

Housing

FROM:

Erica Major, Assistant Clerk, Public Safety and Neighborhood Services

Committee, Board of Supervisors

DATE:

January 31, 2017

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Yee on January 24, 2017:

File No. 170095

Ordinance amending the Administrative Code to create Neighborhood Property Crime Units at district stations in the Police Department.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c:
Rowena Carr, Police Department
Kristine Demafeliz, Police Department
Todd Rydstrom, Office of the Controller
Peg Stevenson, Office of the Controller
Andy Maimoni, 311
Krista Ballard, Human Services Agency
Greg Wagner, Department of Public Health
Colleen Chawla, Department of Public Health

Print Form

Introduction Form

By a Member of the Board of Supervisors or Mayor

RECEIVED
BOARD OF SUPERVISORS
SAN FRANCISCO
7017 SEP 19 PM 4: 39
Time stamp
or meeting date

I hereby submit the following item for introducti	or meeting date	
	in (soloto em.) ene).	
1. For reference to Committee. (An Ordinar	nce, Resolution, Motion or Charte	r Amendment).
2. Request for next printed agenda Without	Reference to Committee.	
3. Request for hearing on a subject matter at	Committee.	
4. Request for letter beginning :"Supervisor		inquiries"
5. City Attorney Request.		
6. Call File No.	from Committee.	
7. Budget Analyst request (attached written in	motion).	
8. Substitute Legislation File No. 170095		
9. Reactivate File No.		
10. Question(s) submitted for Mayoral Appe	arance before the BOS on	
Please check the appropriate boxes. The propo	sed legislation should be forward	ed to the following:
Small Business Commission	☐ Youth Commission	Ethics Commission
Planning Commission	Building Inspecti	on Commission
Note: For the Imperative Agenda (a resolution	not on the printed agenda), use	e the Imperative Form.
Sponsor(s):		
Supervisors Yee, Ronen, Fewer		
Subject:		
Administrative Code - Neighborhood Automobi Department	le Break-Ins, Bicycle Theft, and F	Property Crime Units in Police
The text is listed:		
Ordinance amending the Administrative Code to Property Crime Units at district stations in the Po	· ·	e Break-Ins, Bicycle Theft, and
Signature of Sp	oonsoring Supervisor:	Homen Lle
For Clerk's Use Only		U