BOARD of SUPERVISORS



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

December 12, 2017

File No. 171284

Lisa Gibson Acting Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On December 5, 2017, Supervisor Peskin introduced the following proposed legislation:

File No. 171284

Ordinance amending the Building Code to revise the City's Slope Protection Act by clarifying the scope of its application to properties exceeding an average slope of 25% grade, updating the map references, mandating review by the Department of Building Inspection's Structural Advisory Committee, and re-enacting and modifying a paragraph in the scope section regarding the type of proposed construction that triggers application of the Act which was omitted inadvertently in the adoption of the 2016 Code; affirming the Planning Department's determination under the California Environmental Quality Act; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

for By: Alisa Somera, Legislative Deputy Director Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning FILE NO. 171284

ORDINANCE NO.

[Building Code - Slope Protection Act]

Ordinance amending the Building Code to revise the City's Slope Protection Act by clarifying the scope of its application to properties exceeding an average slope of 25% grade, updating the map references, mandating review by the Department of Building Inspection's Structural Advisory Committee, and re-enacting and modifying a paragraph in the scope section regarding the type of proposed construction that triggers application of the Act which was omitted inadvertently in the adoption of the 2016 Code; affirming the Planning Department's determination under the California Environmental Quality Act; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage.

NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u>. Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>. Board amendment additions are in <u>double-underlined Arial font</u>. Board amendment deletions are in <u>strikethrough Arial font</u>. Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco: Section 1. General Findings.

(a) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. _____ and is incorporated herein by reference. The Board affirms this determination.

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(b) On _____, the Building Inspection Commission considered this ordinance at a duly noticed public hearing pursuant to Charter Section D3.750-5.

Section 2. California Health and Safety Code Section 17958.7(b). No finding is required under California Health and Safety Code Section 17958.7 because the ordinance does not amend a "building standard" as defined in Section 18909 of that Code.

Section 3. The Building Code is hereby amended by revising Section 106A.4.1.4, to read as follows:

106A.4.1.4 The Slope <u>and Seismic Hazard Zone</u> **Protection Act.** This Section of the San Francisco Building Code shall be known as the Slope <u>and Seismic Hazard Zone</u> Protection Act.

106A.4.1.4.1 Creation. The Slope <u>and Seismic Hazard Zone</u> Protection Act shall apply to all property within San Francisco that <u>exceeds an average slope of 25% grade or</u> falls within certain mapped areas of the City, except those properties already subject to the Edgehill Mountain Slope Protection Area or the Northwest Mt. Sutro Slope Protection Area. For purposes of this Section "property" shall mean a legal lot of record. Heightened review of certain permit applications, as provided in this section, shall be given to all property subject to this Act.

106A.4.1.4.2 Purpose. Because landslides, earth movement, ground shaking, <u>drainage issues</u>, and subsidence are likely to occur on or near steeply sloped properties and within other defined areas causing severe damage and destruction to public and private improvements, the Board of Supervisors finds that the public health, safety, and welfare is best protected if the Building Official causes permit applications for the construction of new buildings or structures and certain other construction work on property subject to the Slope <u>and Seismic Hazard Zone</u> Protection Act to <u>undergo additional be peer-</u>review<u>ed</u> for structural

integrity and effect on *<u>hillside or</u>* slope stability. The requirements for projects subject to the Slope *and Seismic Hazard Zone* Protection Act are in addition to all other applicable laws and regulations, including any and all requirements for environmental review under the California Environmental Quality Act; compliance with the requirements contained herein does not excuse a project sponsor from compliance with any other applicable laws and regulations.

106A.4.1.4.3 Scope. Properties are subject to these requirements where any portion of the property <u>exceeds an average slope of 25% grade or</u> lies within the areas of "Earthquake-Induced Landslide" in the Seismic Hazard Zone Map, released by <u>the</u> California Department of Conservation, Division of Mines and Geology, dated November 17, 2000, or amendments thereto; or within the "Landslide Hazard Areas" mapped as "Landslide Locations" in Figure 4 of the San Francisco Seismic Safety Investigation report prepared by URS/John A. Blume & Associates, Engineers, June 1974, or any successor map thereto.

Proposed construction work that is subject to these requirements includes the construction of new buildings or structures having over 1,000 square feet of new projected roof area and horizontal or vertical additions having over 500 square feet of new projected roof area. In addition, these requirements shall apply to the following activity or activities if, in the opinion of the Building Official, the proposed work may have a substantial impact on the slope stability of any property: shoring. underpinning, excavation, or retaining wall work; grading, including excavation or fill, of over 50 cubic yards of earth materials; or any other construction activity that, in the opinion of the Building Official, may have a substantial impact on the slope stability of any property.

106A.4.1.4.4 Mandatory submittal of reports and geotechnical engineering review by the Structural Advisory Committee; review by other City officials. All permit applications submitted to the Department of Building Inspection Central Permit Bureau for construction work on properties subject to the Slope and Seismic Hazard Zone Protection Act shall include report(s) prepared and signed by both a licensed geologist and a licensed geotechnical engineer

Supervisor Peskin BOARD OF SUPERVISORS

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identifying areas of potential slope instability, defining potential risks of development due to geological and geotechnical factors, and *drawing conclusions and* making recommendations regarding the proposed development. These reports shall *undergo design review by a licensed geotechnical engineer* <u>be submitted to and reviewed by the Structural Advisory Committee, as defined by Building Code Section 105A.6.</u> Such *design* review <u>by the Structural Advisory Committee</u> shall verify that appropriate geological and geotechnical issues have been considered and that appropriate slope instability mitigation strategies, including drainage plans if required, have been proposed.

No permits as specified above for properties subject to the Slope and Seismic Hazard Zone Protection Act shall be issued unless and until the Building Official has consulted with and received a written communication from representatives of the Departments of Planning and Public Works, and the Fire Department, each of whom has made a visit to the site for which the project is proposed, and the Building Official has received a written report from the Structural Advisory Committee concerning the safety and integrity of the proposed design and construction. As part of its review, the Structural Advisory Committee shall consider the effect that construction activity related to the proposed project will have on the safety and stability of the property subject to the Slope and Seismic Hazard Zone Protection Act and properties within the vicinity of such property.

106A.4.1.4.5 Structural Advisory Committee and mMandatory denial by the Building Official. After reviewing all submitted information pursuant to Section 106A.4.1.4.4, the Director, in his or her sole discretion, may require that the permit application be subject to review by a Structural Advisory Committee, as defined by Building Code Section 105A.6. When subject to such Structural Advisory Committee review, no permits shall be issued unless and until the Building Official has consulted with and received a written communication from representatives of the Department of Planning, Department of Public Works and Fire Department, each of whom has made a visit to the site for which the project is proposed, and the Building Official has received a written report from the

Supervisor Peskin BOARD OF SUPERVISORS

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Structural Advisory Committee concerning the safety and integrity of the proposed design and construction. As part of its review, the Structural Advisory Committee shall consider the effect that construction activity related to the proposed project will have on the safety and stability of the property subject to the Slope and Seismic Hazard Zone Protection Act and properties within the vicinity of such property.

In the event that the *Building Official establishes a* Structural Advisory Committee, *and such Committee* determines that there is a reasonable likelihood that the proposed design and construction would result in unsafe conditions or would increase the likelihood of hillside <u>or</u> <u>slope</u> instability, and such unsafe conditions or instability cannot be mitigated to the satisfaction of the Committee, the Building Official shall deny the permit. The Building Official's decision to deny the permit is appealable only to the Board of Appeals.

106A.4.1.4.6 Regulations to implement the Slope <u>and Seismic Hazard Zone</u> Protection Act. The Building Official is hereby authorized to adopt rules, regulations, administrative bulletins, or other written guidelines to assist the Department in implementing this Section <u>106A.4.1.4</u>, including, but not limited to, requirements for applicants to demonstrate that a project site is not subject to the Slope Protection Act.

Section 4. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance

Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal

Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 6. Directions to the Clerk. The Clerk of the Board of Supervisors is hereby directed to forward a copy of this ordinance to the California Building Standards Commission upon final passage.

APPROVED AS TO FORM: DENNIS JoHERRERA, City Attorney

ud By: JUDITH A. BOYAJIAN

Deputy City Attorney n:\legana\as2017\1700718\01234533.docx

LEGISLATIVE DIGEST

[Building Code - Slope Protection Act]

Ordinance amending the Building Code to revise the City's Slope Protection Act by clarifying the scope of its application to properties exceeding an average slope of 25% grade, updating the map references, mandating review by the Department of Building Inspection's Structural Advisory Committee, and re-enacting and modifying a paragraph in the scope section regarding the type of proposed construction that triggers application of the Act which was omitted inadvertently in the adoption of the 2016 Code; affirming the Planning Department's determination under the California Environmental Quality Act; and directing the Clerk of the Board of Supervisors to forward this Ordinance to the California Building Standards Commission upon final passage.

Existing Law

Building Code Section 106A.4.1.4 establishes the Slope Protection Act (the "Act"). The Act applies to all properties in San Francisco that are within areas of "Earthquake-Induced Landslide" in the Seismic Hazard Zone Map released by the California Department of Conservation, Division of Mines and Geology or are within "Landslide Hazard Areas" in what is known as the Blume Map, but that are not subject to either the Edgehill Mountain Slope Protection Area or the Northwest Mt. Sutro Slope Protection Area.

Permit applications for new construction and other specified construction work on properties subject to the Act receive heightened review, which requires: (1) mandatory submittal of reports prepared and signed by both a licensed geologist and a licensed geotechnical engineer, (2) a review and written report by a Structural Advisory Committee convened at the discretion of the Building Official, and (3) if a Structural Advisory Committee is convened, a written communication from representatives of the Departments of Planning, Public Works, and Fire each of whom has visited the site. If the Building Official requests review by the Structural Advisory Committee and the Committee determines that there is a reasonable likelihood the proposed design and construction would result in unsafe conditions or would increase the likelihood of hillside instability, and the unsafe conditions or instability cannot be mitigated to the Committee's satisfaction, the Building Official must deny the permit.

Amendments to Current Law

The following amendments have been made to the existing law:

- The Act has been renamed to more accurately describe its purpose.
- The now outdated Blume Map has been deleted and the language "exceeds an average slope of 25% grade" is added to describe more clearly the properties that are

within the area of the California Department of Conservation, Division of Mines and Geology Map.

- A paragraph has been added to the Scope section specifying the type of construction work that will be subject to heightened review; this paragraph was inadvertently deleted from the Act in the 2016 repeal and re-enactment of the Building Code and is modified in this ordinance.
- Review by the Structural Advisory Committee will be mandatory rather than at the discretion of the Building Official.
- Consultation with and written communication from representatives of the Departments of Planning, Public Works, and Fire who have visited the site will be mandatory.

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BOARD OF SUPERVISORS