BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

- TO: Regina Dick-Endrizzi, Director Small Business Commission, City Hall, Room 448
- FROM: John Carroll, Assistant Clerk, Public Safety and Neighborhood Services Committee, Board of Supervisors
- DATE: December 19, 2017
- SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS Public Safety and Neighborhood Services Committee

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 171317

Ordinance amending the Health Code to ban the sale in San Francisco of animal fur products.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

RESPONSE FROM SMALL BUSINESS COMMISSION - Date: _

____ No Comment

_____ Recommendation Attached

Chairperson, Small Business Commission

FILE NO. 171317

ORDINANCE ..O.

1	[Health Code - Banning Sale of Animal Fur Products]		
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3	Ordinance amending the Health Code to ban the sale in San Francisco of animal fur		
4	products.		
5	NOTE: Unchanged Code text and uncodified text are in plain Arial font.		
6	Additions to Codes are in <i>single-underline italics Times New Roman font</i> . Deletions to Codes are in <i>strikethrough italics Times New Roman font</i> .		
7	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code		
8	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.		
9			
10	Be it ordained by the People of the City and County of San Francisco:		
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12	Section 1. The Health Code is hereby amended by adding Article 1D, entitled "Animal		
13	Fur Products," consisting of Sections 1D.1 through 1D.8, to read as follows:		
14	ARTICLE 1D: ANIMAL FUR PRODUCTS		
15	<u>SEC. 1D.1. TITLE.</u>		
16	This Article 1D may be known as the "Animal Fur Products Ordinance."		
17	SEC. 1D.2. FINDINGS AND PURPOSE.		
18	(a) More than 50 million animals are violently killed for their fur every year. A vast		
19	majority—about 85%—of fur fashion products are made with pelts sourced from animal fur factory		
20	<u>farms.</u>		
21	(b) Animals raised on such fur farms typically spend their lives in cramped cages, and are		
22	subject to cruel and filthy living conditions. Methods frequently used on fur farms to kill livestock for		
23	their pelts include gassing, electrocution, poison, and neck-breaking.		
24	(c) Fur farming contributes to water and air pollution. For example, each mink skinned by fur		
25	farmers produces about 44 pounds of feces in the mink's lifetime. That adds up to 1 million pounds of		

feces produced annually by American mink farms. One dangerous component of this waste is nearly 1,000 tons of phosphorus, which in excess amounts upsets ecosystems in rivers and streams. Raising animals for their fur also pollutes the air. In Denmark, where more than 14 million minks are killed for their fur each year, more than 8,000 pounds of ammonia is released into the atmosphere annually. In addition, chemical treatments applied to fur products reduce their biodegradability and contribute to human health problems.

(d) Fur farming also consumes significant quantities of energy. The amount of energy required to produce a coat made of real fur from ranch-raised animal skins is over 15 times that needed to produce a fake fur garment. For each kilogram of factory-farmed mink fur, 110 kilograms of carbon dioxide is produced.

(e) The sale of fur products in San Francisco is inconsistent with the City's ethos of treating all living beings, humans and animals alike, with kindness. In light of the wide array of faux fur and other alternatives for fashion and apparel, the demand for fur products does not justify the unnecessary killing and cruel treatment of animals. Eliminating the sale of fur products in San Francisco will promote community awareness of animal welfare, bolster the City's stance against animal cruelty, and, in turn, foster a more humane environment in San Francisco.

SEC. 1D.3. DEFINITIONS.

<u>"Director" means the Director of the Department of Public Health or his or her designee.</u> <u>"Fur" means any animal skin or part thereof with hair, fleece, or fur fibers attached thereto,</u> <u>either in its raw or processed state.</u> "Fur" does not include such skins or parts thereof as are to be <u>converted into leather, which in processing will have the hair, fleece, or fur fiber completely removed;</u> <u>cowhide with hair attached thereto; or lambskin or sheepskin with fleece attached thereto.</u>

"Fur Product" means any article of clothing or covering for any part of the body, or any fashion accessory, including but not limited to handbags, shoes, slippers, hats, earmuffs, scarves,

shawls, gloves, jewelry, and keychains, that is made in whole or in part of Fur. "Fur Product" does not include dog or cat fur products.

<u>"Non-profit Organization" means any entity organized under 26 U.S.C. Section 501(c)(3) for</u> charitable, religious, philanthropic, educational, or similar purposes.

"Used Fur Product" means a Fur Product that a person has acquired for his or her own use and worn.

SEC. 1D.4. PROHIBITING THE SALE OF FUR PRODUCTS.

(a) Beginning July 1, 2018, it shall be unlawful to sell, offer for sale, display for sale, trade, give, donate, or otherwise distribute a Fur Product by any means in San Francisco.

(b) The prohibition in subsection (a) shall not apply to the sale, offer for sale, display for sale. trade, gift, donation, or other distribution of:

(1) Fur Products by a Non-profit Organization; or

(2) Used Fur Products by a person not normally in the business of selling fur products. Non-profit Organization, or second-hand store, including a pawn shop: or

(3) Fur Products made from furbearing mammals and nongame mammals lawfully taken under the authority of a trapping license, pursuant to California Fish and Game Code Section 3039(b).

SEC. 1D.5. IMPLEMENTATION AND ENFORCEMENT.

(a) The Director may issue rules, regulations, and guidelines necessary or appropriate for the implementation and enforcement of this Article 1D.

(b) Violations of this Article 1D or of any rule or regulation issued under this Article shall be punishable by administrative fines imposed pursuant to administrative citations. Administrative Code Chapter 100 "Procedures Governing the Imposition of Administrative Fines," as amended from time to time, is hereby incorporated and shall govern the issuance and enforcement of administrative citations, and collection and review of administrative fines, to enforce this Article and any rule or regulation

2 Article: 3 (1)The duties assigned to the Controller by Sections 100.1 - 100.15 of Administrative Code Chapter 100 shall be assumed and performed by the Director; 4 5 (2) Each Fur Product that does not comply with Section 1D.4, on each day a 6 violation is committed or permitted to continue, shall constitute a separate violation of this Article 1D: 7 (3) A person who receives an administrative citation from the Director shall have 24 8 hours, or such greater time as deemed reasonable under the circumstances by the Director or an 9 employee designated by the Director, to correct or otherwise remedy the violation prior to the 10 *imposition of administrative fines;* 11 (4) *The fine for any violation issued pursuant to this Article shall be paid to the* 12 Treasurer of the City and County of San Francisco and credited to the Public Health Environmental 13 Health Code Compliance Fund, authorized by Administrative Code Section 10.100-193: 14 (5) The amount of the fine for violation of this Article 1D or of any rule or regulation 15 issued under this Article shall be up to \$500 for a first violation; up to \$750 for a second violation 16 within one year of the date of the first violation; and up to \$1,000 for each additional violation within

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one year of the date of a second or subsequent violation: (6) The Director may recover any costs and fees, including but not limited to attorneys' fees, for enforcement initiated through this Article 1D.

adopted pursuant to this Article, with the following qualifications and exceptions for purposes of this

SEC. 1D.6. UNDERTAKING FOR THE GENERAL WELFARE.

In enacting and implementing this Article 1D, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

SEC. 1D.7. NO CONFLICT WITH FEDERAL OR STATE LAW.

This Article 1D is intended to be a lawful exercise of the City's police power, and shall be construed so as not to conflict with State or federal law. Nothing in this Article shall authorize any City agency or department to impose any duties or obligations in conflict with limitations on the City's authority established by State or federal law at the time such agency or departmental action is taken. The City shall suspend enforcement of this Article if and only to the extent that enforcement would conflict with a preemptive State or federal law.

SEC. 1D.8. SEVERABILITY.

If any section, subsection, sentence, clause, phrase, or word of this Article 1D, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the Article. The Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this Article or application thereof would be subsequently declared invalid or unconstitutional.

Section 2. Effective and Operative Dates. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance. However, as stated in Health Code Section 1D.4, the prohibition in Section 1D.4(a) shall not become operative until July 1, 2018.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

Deputy City Attorney n:\legana\as2017\1800234\01239319.docx

LEGISLATIVE DIGEST

[Health Code - Banning Sale of Animal Fur Products]

Ordinance amending the Health Code to ban the sale in San Francisco of Animal Fur Products.

Existing Law

San Francisco law does not presently address the sale of products made with animal fur. California Penal Code Section 598a makes it a misdemeanor to possess, import into the State, sell, buy, give away or accept any pelt of a dog or cat with the sole intent of selling or giving away the pelt. California Fish and Game Code Section 3039 provides that goods made from furbearing mammals and nongame mammals trapped lawfully under the authority of a trapping license may be bought or sold at any time.

19 U.S. Code Section 1308 makes it unlawful to import or export any dog or cat fur product, or to engage in interstate commerce, sell, offer to sell, trade, advertise, transport, or distribute in interstate commerce, any dog or cat fur product, punishable via civil penalty of up to \$10,000 per violation.

Amendments to Current Law

This proposal would ban the sale or display for sale of "fur products" in San Francisco. For the purposes of this ordinance, "fur" would include any animal skin or part thereof with hair, fleece or fur fibers attached thereto, either in its raw or processed state, and exclude such skins as are to be converted into leather, which in processing shall have the hair, fleece or fur fiber completely removed, cowhide with hair attached thereto, or lambskin or sheepskin with fleece attached thereto. "Fur products" would include articles of clothing or covering for the body, or any fashion accessory, including handbags, shoes, slippers, hats, earmuffs, scarves, shawls, gloves, jewelry, keychains, and like items, that is made in whole or in part of fur, excluding dog and cat fur products.

The ban would not apply to the sale of fur products by a non-profit organization, used fur products, or fur products made from furbearing mammals and nongame mammals lawfully taken under the authority of a trapping license, pursuant to California Fish and Game Code Section 3039, subdivision (b). It would be become operative on July 1, 2018.

The ordinance would charge the Director of the Department of Public Health and/or his or her designee(s) with oversight and enforcement.

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Prin	tForm	RECEIVED	
	Introduction Form	12/12/17C5:35pm	
	By a Member of the Board of Supervisors or the Mayor	æ	
I he	Time stamp or meeting date		
\boxtimes	1. For reference to Committee.		
	An ordinance, resolution, motion, or charter amendment.		
	2. Request for next printed agenda without reference to Committee.		
	3. Request for hearing on a subject matter at Committee.	_	
	4. Request for letter beginning "Supervisor	inquires"	
	5. City Attorney request.		
	6. Call File No. from Committee.		
	7. Budget Analyst request (attach written motion).		
	8. Substitute Legislation File No.		
	9. Request for Closed Session (attach written motion).		
	10. Board to Sit as A Committee of the Whole.		
	11. Question(s) submitted for Mayoral Appearance before the BOS on		
Please check the appropriate boxes. The proposed legislation should be forwarded to the following: Image: Small Business Commission Image: Youth Commission Image: Ethics Commission			
	Planning Commission Building Inspection Commission	n	
Note:	For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative		
Spons	or(s):	·	
Katy	Tang		
Subje	set:		
Healt	h Code - Banning the Sale of Fur Apparel Products in San Francisco		
The t	ext is listed below or attached:		
	V-Otano)		
	Signature of Sponsoring Supervisor:		

For Clerk's Use Only: