File No. <u>171106</u>	Board Item No
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COMMITTEE/BOAR	RD OF SUPERVISORS
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Committee: Rules Committee	Date December 6, 2017
Board of Supervisors Meeting	Date January 9, 2018
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Completed by: Alisa Somera	Date December 1, 2017
Completed by: Alisa Somera	Date December 8,2017

NOTE:

Ordinance amending the Administrative Code to reauthorize the San Francisco
Sentencing Commission; and suspend the provisions of Board Rule 2.21 to extend the

sunset date to June 30, <del>2020</del><u>2023</u>.

[Administrative Code - Reauthorizing Sentencing Commission]

Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Background.

- (a) The San Francisco Sentencing Commission ("Commission") was established in 2012 by Ordinance No. 10-12 to encourage the development of criminal sentencing strategies that reduce recidivism, prioritize public safety and victim protection, emphasize fairness, employ evidence-based best practices, and efficiently utilize San Francisco's criminal justice resources. Codified in Chapter 5 of the Administrative Code as Article XXV, the Commission was reauthorized in 2015 by Ordinance No. 87-15. Article XXV, and hence the Commission, is scheduled to sunset on December 31, 2017, pursuant to Administrative Code Section 5.250-3.
- (b) Section 5.250-3 provides, however, that Article XXV will not sunset if the Board of Supervisors adopts an ordinance continuing its existence. Further, Section 5.250-3 states that the Commission shall submit a report to the Board recommending whether the Commission should continue to operate and, if so, whether the Board should consider

Supervisor Cohen

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amendments that would enhance the capacity of the Commission to further its goals, along with draft amendments to implement its recommendations.

- (c) At the Commission meeting of December 14, 2016, the Commission decided to recommend that it continue to operate. This recommendation is contained in a report dated December 14, 2016, in the form of a letter to all members of the Board of Supervisors. The letter, including all attachments, is on file with the Clerk of the Board of Supervisors in File No. 170019.
  - Section 2. Reauthorization of Sentencing Commission.

Chapter 5, Article XXV, of the Administrative Code is hereby continued in its entirety, with the amendments as shown in Section 3 of this ordinance.

Section 3. The Administrative Code is hereby amended by renumbering existing Sections 5.250, 5.250-1, 5.250-2, and 5.250-3 as Sections 5.25-1, 5.25-2, 5.25-3, and 5.25-4 respectively, and by revising the newly-numbered Sections, to read as follows:

# ARTICLE XXV: SAN FRANCISCO SENTENCING COMMISSION SEC. 5. 2505.25-1. ESTABLISHMENT AND PURPOSE: SAN FRANCISCO SENTENCING COMMISSION.

- (a) The City hereby establishes the San Francisco Sentencing Commission ("Commission").
- (b) The purpose of the San Francisco Sentencing-Commission is to encourage the development of criminal sentencing strategies that reduce recidivism, prioritize public safety and victim protection, emphasize fairness, employ evidence-based best practices, and efficiently utilize San Francisco's criminal justice resources.

#### SEC. 5.250-15.25-2. MEMBERSHIP AND ORGANIZATION.

- (a) **Members.** The Commission shall consist of 12 members, or 13 members if the Superior Court agrees to provide one member. The head or chair of each of the following agencies and bodies shall serve on or will assign one staff member to serve on the Commission as a voting member: District Attorney; Public Defender; Adult Probation; Juvenile Probation; Sheriff; Police; the Department of Public Health; *and* the Reentry Council. *and* If the Superior Court, *assuming it* agrees to participate on the Commission, *its head, chair, or assigned staff member may elect to participate as a voting or non-voting member*. In addition, the following additional voting public members will be appointed: a member of a nonprofit organization that works with victims, chosen by the Family Violence Council (*Article XIX of this Chapter 5*); a member of a nonprofit organization that works with ex-offenders, chosen by the Reentry Council (*Article I of this Chapter 5*); a sentencing expert chosen by the Board of Supervisors; and an academic researcher with expertise in data analysis appointed by the Mayor.
- (b) Quorum. 10 Ten voting members of the Commission shall constitute a quorum, and the Commission shall have the authority to act on the vote of a majority of the quorum.
- (c) Officers. The District Attorney or his or her designee the staff member of the District

  Attorney serving on the Commission shall chair the Commission.
- (d) **Staff Support.** The District Attorney's Office shall provide staff support and administrative assistance to the Commission.
  - (e) **Meeting Frequency.** The Commission shall meet at least three times a year.
- (f) The members of the Commission chosen by the Family Violence Council, the Reentry

  Council, the Board of Supervisors, and the Mayor (collectively the "public members" of the

  Commission) shall All public members serve at the pleasure of the appointing authority and can be removed at any time, with or without cause.

(g) Any public member who fails to attend at least half of the meetings in any fiscal year, without the express approval of the Commission at or before each missed meeting, shall be deemed to have resigned from the Commission tent 10 days after the next regular meeting following the last unapproved absence, and the Commission shall inform the appointing authority of the resignation.

#### SEC. <u>5.250-25.25-3</u>. POWERS AND DUTIES.

The Commission shall have the following powers and duties:

- (a) Review and assess sentencing approaches locally and compare to other jurisdictions.
- (b) Review and assess the City's capacity and utilization of services and alternatives to incarceration throughout the criminal justice continuum, including preadjudication and post-release.
- (c) Review and assess the Justice Reinvestment Initiative recommendations to invest in best practices to reduce recidivism.
- (d) Develop a recommended system of uniform definitions of recidivism for City departments to track and report on the outcomes of various criminal sentences and City programs meant to aid in reducing recidivism.
  - (e) Develop data collection standards and recidivism reporting standards.
- (f) Develop and recommend department\_specific goals to reduce recidivism for the City departments represented on the Sentencing Commission, and other relevant City departments.
- (g) Make recommendations regarding changes that should be made to the Penal Code and any other state laws to remove barriers to effective implementation of best practices in criminal justice.

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- (h) Facilitate trainings on best practices in sentencing for various criminal justice agencies.
- (i) Share information and work in collaboration with the Reentry Council, established pursuant to Administrative Code Sections 5.1-1 et seq., and the Community Corrections Partnership, as established by the California Penal Code.
- (j) In December 2012, and on an annual basis thereafter, submit a report to the Mayor and the Board of Supervisors summarizing the findings of the Commission and making recommendations on the aforementioned categories.
- (h)——Provided, however, that nNothing in this Article XXV shall infringe on any agency's legally mandated responsibilities in the criminal justice system, and, as such, recommendations are not statutorily binding on any City department.

#### SEC. 5.250-35.25-4. SUNSET CLAUSE.

Notwithstanding Rule 2.21 of the Board of Supervisors Rules of Order, which provides that advisory bodies created by the Board should sunset within three years, this Article XXV shall expire on <a href="December 31">December 31</a>, 2017 June 30, 20202023 unless the Board of Supervisors adopts an ordinance continuing its existence. In the event this Article expires, the City Attorney shall cause it to be removed from the Administrative Code. The Commission shall submit a report to the Board of Supervisors by <a href="June 30">June 30</a>, 2017 January 1, 20202023 recommending whether the Commission should continue to operate, and if so, whether the Board of Supervisors shall should consider legislative changes that would enhance the capacity of the Commission to achieve the goals underlying this Article. The Commission's recommendations shall include drafts of ordinances that would implement its recommendations.

Section 4. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 5. Retroactivity. The provisions of this ordinance shall be retroactive to December 31, 2017 if the effective date of the ordinance occurs after that date.

Notwithstanding the effective date of the ordinance, it is the intent of the Board of Supervisors that the authority conferred on the Commission shall be without interruption, and that the incumbent public members of the Commission shall continue to hold their seats until they are removed by their respective appointing authorities.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

PAUL ZAREFSKY
Deputy City Attorney

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#### REVISED LEGISLATIVE DIGEST

(12/6/2017, Amended in Committee)

[Administrative Code - Reauthorizing Sentencing Commission]

Ordinance amending the Administrative Code to reauthorize the San Francisco Sentencing Commission; and suspend the provisions of Board Rule 2.21 to extend the sunset date to June 30, 2023.

#### **Existing Law**

The San Francisco Sentencing Commission (the "Sentencing Commission"), codified at Chapter 5, Article XXV of the Administrative Code, is scheduled to sunset on December 31, 2017.

#### Amendments to Current Law

This ordinance would reauthorize the Sentencing Commission and extend its sunset date to June 30, 2023.

#### **Background Information**

The Sentencing Commission was established in 2012 to encourage the development of criminal sentencing strategies that reduce recidivism, prioritize public safety and victim protection, emphasize fairness, employ evidence-based best practices, and effectively utilize San Francisco's criminal justice resources. The Sentencing Commission has recommended that it be authorized to continue to operate.

This legislative digest replaces the original legislative digest. It summarizes the ordinance as amended by amendments introduced at the Rules Committee meeting of December 6, 2017; in particular, changing the new sunset date for the Sentencing Commission from June 30, 2020, to June 30, 2023.

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#### **BOARD of SUPERVISORS**



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TDD/TTY No. 554-5227

### MEMORANDUM

TO:

George Gascón, District Attorney, Office of the District Attorney Jeff Adachi, Public Defender, Office of the Public Defender Karen L. Fletcher, Chief Adult Probation Officer, Adult Probation

Department

Allen Nance, Chief Probation Officer, Juvenile Probation Department

Vicki Hennessy, Sheriff, Sheriff's Department William Scott, Police Chief, Police Department

Barbara A. Garcia, Director, Department of Public Health Karen Shain, Reentry Policy Planner, Reentry Council

FROM:

Alisa Somera, Legislative Deputy Director Rules Committee

DATE:

October 24, 2017

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following proposed legislation, introduced by Supervisor Cohen on October 17, 2017:

File No. 171106

Ordinance amending the Administrative Code to reauthorize the San Francisco Sentencing Commission and extend the sunset date to June 30, 2020.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <a href="mailto:alisa.somera@sfgov.org">alisa.somera@sfgov.org</a>.

c: Cristine Soto DeBerry, Office of the District Attorney Maxwell Szabo, Office of the District Attorney LaShaun Williams, Adult Probation Department Sheryl Cowan, Juvenile Probation Department Theodore Toet, Sheriff's Department Katherine Gorwood, Sheriff's Department Eileen Hirst, Sheriff's Department Rowena Carr, Police Department Kristine Demafeliz, Police Department Greg Wagner, Department of Public Health Colleen Chawla, Department of Public Health



## **Introduction Form**

By a Member of the Board of Supervisors or the Mayor

RECEIVED BOARD OF SUPERVISORS SAN PRANCISCO

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I hereby submit the following item for introduction (select only one):	A Pr	meeting date
1. For reference to Committee.		
An Ordinance, Resolution, Motion, or Charter Amendment.	e de la companya de l	San Van Van gelteren fan it de stêr fan de
2. Request for next printed agenda Without Reference to Commi	ittee or as Special Order at B	Soard.
☐ 3. Request for hearing on a subject matter at Committee or as Sp	ecial Order at Board.	
4. Request for letter beginning "Supervisor	j	nquires"
5. City Attorney request.		
☐ 6. Call File No. from Committee.		
7. Budget Analyst request (attach written motion).		
8. Substitute Legislation File No.		
9. Request for Closed Session (attach written motion).		
☐ 10. Reactivate File No.		
11. Board to Sit as A Committee of the Whole.		
☐ 12. Question(s) submitted for Mayoral Appearance before the BC	OS on	
Please check the appropriate boxes. The proposed legislation should be Small Business Commission Youth Commission  Planning Commission Build  Note: For the Imperative Agenda (a resolution not on the printed ag	☐ Ethics Commission	sion
ponsor(s):		
Supervisor Cohen		
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Ordinance to Reauthorize the San Francisco Sentencing Commission		
The text is listed below or attached:		
Attached.		
Signature of Sponsoring Supervisor:	W X M	
For Clerk's Use Only:		•