File No.

171123

Committee Item No. _____3 Board Item No. _____38

COMMITTEE/BOARD OF SUPERVISORS

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Committee: Rules Committee

Date ____ April 11, 2018

Board of Supervisors Meeting

Date April 17,2010

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Completed by:	Alisa Somera	Date	April 6, 2018
Completed by:	Alisa Somena	_ Date _	April 13,2018

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[Adopting Principles for Regulation of Emerging Technology and Urging the City Administrator to Convene an Emerging Technology Working Group]

Resolution adopting guiding principles to inform future legislation regulating emerging technology and urging the City Administrator to inform future legislation by convening a Working Group.

WHEREAS, The City and County of San Francisco is recognized as the epicenter of innovation throughout the world and continues to be a leader for new ideas and emerging technology; and

WHEREAS, The City's tradition of welcoming all cultures and fostering diversity in its people and its businesses has organically led to it embracing technological innovation; and

WHEREAS, The Board of Supervisors is proud to have encouraged and facilitated this environment of creative innovation, and will continue to play that role in the future; and

WHEREAS, It is estimated that more than 12% of San Francisco's workforce is employed directly and up to 25% indirectly by the innovation economy; and

WHEREAS, Technology and innovation have many positive effects, including on our health, safety, overall quality of life, and economy, but thoughtful regulation is also necessary to ensure that social benefits are maximized; and

WHEREAS, In 2003 The San Francisco Board of Supervisors adopted the Precautionary Principle as a general City policy and was codified as Chapter One of the San Francisco Environment Code; and

WHEREAS, This key element of the Precautionary Principle states that every San Franciscan has an equal right to a healthy and safe environment and requires that our air, water, land, and food be of a sufficiently high standard that individuals and communities can live healthy, fulfilling, and dignified lives; and

Supervisors Yee; Ronen, Fewer, Peskin BOARD OF SUPERVISORS

WHEREAS, Often technological advancements outpace the ability to thoughtfully regulate; and

WHEREAS, As a result, many businesses—and in some cases entire industries—have launched and grown with little regulation or oversight, resulting in unnecessary and unmitigated public impact; and

WHEREAS, "Emerging Technologies" shall be defined as technology in active development that stands to have a temporary or permanent physical impact on the public realm, and by doing so, has the potential to positively or negatively impact the quality of life for San Franciscans; and

WHEREAS, Such technologies, because of their nascence, generally lack regulatory oversight; now, therefore, be it

RESOLVED, That the Board of Supervisors urges the City Administrator to convene a Work Group to develop recommendations on a regulatory and permitting process for Emerging Technology; and, be it

FURTHER RESOLVED, That the Board of Supervisors urges the City Administrator to develop plans for organizing and convening such a Work Group within 60 days; and, be it

FUTHER RESOLVED, That the Board of Supervisors extends its desire that the Work Group consist of representatives from a broad range of expertise, including individuals in the technology industry, manufacturing, small business owners, labor leaders, community stakeholders and City departments; be it

FURTHER RESOLVED, That the Board of Supervisors, request the Work Group to submit their recommendations 6 months after it is established, following the submission of recommendations to the Board of Supervisors the Work Group will terminate; and ,be it

Supervisors Yee; Ronen, Fewer, Peskin BOARD OF SUPERVISORS FURTHER RESOLVED, That the Board of Supervisors, in adopting this resolution shall use the following guiding principles for Emerging Technology that shall guide both the recommendations of the Work Group and any future legislation;

- Should provide a net common good, with consideration on whether such emerging technology benefits the few at the expense of the many; and
- The safety, needs, and convenience of humans shall be prioritized over any emerging technology use; and
- The needs of the most vulnerable members of our community, including seniors, children, and those with mobility or other limitations are adequately considered; and
- The testing or piloting of any technology provide the greatest emphasis on ensuring public safety, including a manual human override as appropriate; and
- Any direct or indirect costs on the use of public infrastructure should be paid by the owner or operator of the technology and not by the public; and
- Data sharing with relevant public agencies should be a condition of any authorization to use the public realm; and
- In evaluating the public benefit of any emerging technology, the potential impact on congestion on roads, sidewalks, and public spaces should be carefully considered; and

• Where appropriate, provide preference to those technologies that support rather than reduce the labor force in San Francisco; and

• Where appropriate and feasible, technologies should include labeling, individual permit identifiers, business information, and emergency contact information for those responsible for the deployment of products; and

Supervisors Yee; Ronen, Fewer, Peskin BOARD OF SUPERVISORS

• Where technology should protect private information of individuals, such information should be protected and appropriate informed consent given; and

 Public-Private partnerships in Emerging Technology should be considered and evaluated to the highest standard, including any benefits, impacts, and costs to the City or the public infrastructure; and

• Any regulation should be nimble and responsive to changing conditions and demands; and

FURTHER RESOLVED, That the Board of Supervisors is committed to investigating and adopting legislation including recommendations for a dedicated Office of Emerging Technology with appropriate staffing to ensure that City government is adequately nimble and responsive to address the impacts of emerging technologies in San Francisco.

Supervisors Yee; Ronen, Fewer, Peskin BOARD OF SUPERVISORS

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FILE NO. 171123

RESOLUTION NO.

Y AMENDMENTS ACCEPTED

4/11/2018 yee Proposed

1	[Adopting Principles for Regulation of Emerging Technology and Urging the City Administrator to Convene an Emerging Technology Task Force Working Group]	
2		
3	Resolution adopting guiding principles that the Board of Supervisors shall use to	
4	inform a nd adopt future legislation regulating businesses that utilize e merging	
5	technologies_technology and to urgeurging the Office of the City Administrator to	
6 .	convene inform future legislation by convening a Task Force <u>Working Group.</u> on	
7	Emerging Technology.	
8		
9	WHEREAS, The City and County of San Francisco is recognized as the hub-epicenter	
10 ·	of innovation throughout the world and continues to be a leader for new ideas and emerging	
11	technology; and	
12	WHEREAS, The City's tradition of welcoming all cultures and fostering diversity in its	
13	people and its businesses has organically led to it embracing technological innovation; and	
14 .	WHEREAS, The Board of Supervisors is proud to have encouraged and facilitated this	
15	environment of creative innovation, and will continue to play that role in the future; and	
16	WHEREAS, It is estimated that more than 12% of San Francisco's workforce is	
17	employed directly and up to 25% indirectly by the innovation economy; and	
18	WHEREAS, Technology has and innovation have many positive effects, including on	
19	our health, safety, overall quality of life, and economy, but its unchecked deployment, without	
20	conscientiousthoughtful regulation, has at times caused unwitting harm to the community	
21	interest, morale, the environment, and the economy is also necessary to ensure that social	
22	benefits are maximized; and	
23	WHEREAS, In 2003 The San Francisco Board of Supervisors adopted the	
24	Precautionary Principle as a general City policy and was codified as Chapter One of the San	
25	Francisco Environment Code; and	

1	WHEREAS, This key element of the Precautionary Principle states that every San
2	Franciscan has an equal right to a healthy and safe environment and requires that our air,
3	water, land, and food be of a sufficiently high standard that individuals and communities can
4	live healthy, fulfilling, and dignified lives; and
5	WHEREAS, The pace and impact of technological change is ever-increasing, while the
6	speed of government in considering and adopting regulatory legislation has not kept
7	paceOften technological advancements outpace the ability to thoughtfully regulate; and
8	WHEREAS, As a result, many businesses—and in some cases entire industries—have
9	launched and grown with almost no governmental little regulation or oversight, resulting in
10	grave-unnecessary and unmitigated public harmimpact; and
11 ·	WHEREAS, "Emerging Technologies" shall be defined as technology in active
12	development and intend to function or operate within the City and County of San Francisco,
13	which can reasonably be predicted to have a measurable impact economically, socially, or
14	morally in the next five to ten yearsthat stands to have a temporary or permanent physical
15	impact on the public realm, and by doing so, has the potential to positively or negatively
16	impact the quality of life for San Franciscans; and
17.	WHEREAS, Such technologies, because of their emergence, are not currently
18	regulated either by charter, ordinance, administrative code, and will likely have an impact on
19	one or more of the following interests of the constituency: public safety, morale, public
20	property use, privacy, rights of way, labor, environment, housing, transportation, or social-
21	economic community welfare; and nascence, generally lack regulatory oversight; now,
22	therefore, be it
23	WHEREAS, The RESOLVED, That the Board of Supervisors urges the City to adopt
24	appropriate, effective, structured regulation and a permitting process for businesses that use
25	emerging technologies in order to minimize their negative impacts on society;

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andAdministrator to convene a Work Group to develop recommendations on a regulatory and
 permitting process for Emerging Technology; and, be it

FURTHER RESOLVED, That the Board of Supervisors urges the City Administrator to
 develop plans for organizing and convening such a Work Group within 60 days; and, be it

<u>FUTHER RESOLVED, That the Board of Supervisors extends its desire that the Work</u>
 <u>Group consist of representatives from a broad range of expertise, including individuals in the</u>
 <u>technology industry, manufacturing, small business owners, labor leaders, community</u>
 stakeholders and City departments; be it

9 <u>FURTHER RESOLVED, That the Board of Supervisors, request the Work Group to</u>
 10 <u>submit their recommendations 6 months after it is established, following the submission of</u>
 11 recommendations to the Board of Supervisors the Work Group will terminate; and ,be it

FURTHER RESOLVED, That the Board of Supervisors, in adopting this resolution shall
 use the following guiding principles for Emerging Technology that shall guide both the
 recommendations of the Work Group and any future legislation;

15 WHEREAS, The Board of Supervisors urges that the framework to regulate emerging 16 technologies shall be guided by the following principles:

- Ensure that business in the City provides<u>Should provide</u> a net common good, and with consideration on whether the such emerging technology benefits the few at the expense of the many; and
- Ensure that when emerging technology relies on City infrastructure or scarce resources, that infrastructure and those resources are available and prioritized for peopleThe safety, needs, and convenience of humans shall be prioritized over any emerging technology use; and
 - Ensure that any technologies in the public sphere are of such design, speed, and size that they are non-threatening and appropriate;

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1 Ensure that any deployed iteration of such technologies is amenable and 2 accountable to the historical, intended, and expected use of infrastructure by 3 The needs of the most vulnerable members of the our community, including seniors, children, those with limited vision, mobility or use of other assistive. 4 devices are able to conduct their business and live their lives in the manner 5 they have always knownand those with mobility or other limitations are 6 adequately considered; and 7 The testing or piloting of any technology provide the greatest emphasis on 8 ensuring public safety, including a manual human override as appropriate; and 9 Ensure that technologies are designed and manufactured to the professional 10 11 standards of all relevant engineering authorities, and specifically that testing, risk management and risk remediation efforts are made, and can be provided; 12 Ensure that, where indicated, the design and manufacturing of emerging 13 technologies provides for manual human override; 14 • Ensure that appropriate fees or taxes are levied for cost recovery, enforcement, 15 and where allowable, mitigate impact to public infrastructure; Any direct or 16 17 indirect costs on the use of public infrastructure should be paid by the owner or operator of the technology and not by the public; and 18 Ensure dData sharing from companies so that the City and the public with 19 relevant public agencies should be a condition of any authorization to use the 20 public realm; and can effectively evaluate the services' benefits and impacts; 21 Ensure that technologies do not contribute toln evaluating the public benefit of 22 any emerging technology, the potential impact on congestion on roads, 23 sidewalks, and public spaces should be carefully considered; and 24 25

1	 Ensure that preferenceWhere appropriate, provide preference be given to those
2	technologies that grow-support rather than reduce the labor force in San
3	Francisco; and
4	 Ensure that, wherever possible, Where appropriate and feasible, technologies
5	should include labeling, individual permit identifiers, business information, and
6	emergency contact information for those responsible for the deployment of
7	products; and
8	 Ensure that businesses using emerging technologies that could pose a safety
9	threat to the public carry appropriate insurance;
10	 Ensure that any Where technology that utilizes should protect private
11	information from individuals, such information should be protected and
12	appropriate informed consent givenindividuals' private information obtains
13	informed consent for any use of that information; and
14	Ensuring that in the event that the City explores Public-Private partnerships that
15	there is a criteria developed to evaluate impact, benefit, and liability to the City
16	and its infrastructure; now, therefore, be it in Emerging Technology should be
17	considered and evaluated to the highest standard, including any benefits,
18	impacts, and costs to the City or the public infrastructure; and
19	 Any regulation should be nimble and responsive to changing conditions and
20	demands.
21	FURTHER RESOLVED, That the Board of Supervisors is committed to investigating
22	and adopting legislation including recommendations for a dedicated Office of Emerging
23	Technology with appropriate staffing to ensure that City government is adequately nimble and
24	responsive to address the impacts of emerging technologies in San Francisco.
25	

FURTHER RESOLVED, That the Board of Supervisors urges the Office of the City Administrator to develop a plan within 90 days to convene a Task Force to advise City departments on a comprehensive regulatory and streamlined permitting process informed by the aforementioned Guiding Principles for Emerging Technology; and, be it FURTHER RESOLVED, That the Board of Supervisors recommends that the Task Force consist of representatives from a broad range of expertise, including individuals in the technology industry, small business owners, labor leaders, and community stakeholders; and, be-it FURTHER RESOLVED, That in considering and adopting legislation regulating emerging technologies, the Board of Supervisors will be guided by the principles set forth in this resolution.

BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

Naomi Kelly, City Administrator, Office of the City Administrator Ken Bukowski, Acting Executive Director/CIO, Department of Technology

FROM:

TO:

Alisa Somera, Legislative Deputy Director Rules Committee

DATE: October 24, 2017

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following proposed legislation, introduced by Supervisor Yee on October 17, 2017:

File No. 171123

Resolution adopting guiding principles that the Board of Supervisors shall use to inform and adopt future legislation regulating businesses that utilize emerging technologies and to urge the Office of the City Administrator to convene a Task Force on Emerging Technology.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <u>alisa.somera@sfgov.org</u>.

c: Lynn Khaw, Office of the City Administrator Lihmeei Leu, Office of the City Administrator David German, Department of Technology

Print Form	
Introduction Form	RECEIVED
By a Member of the Board of Supervisors or Mayor	BOARD OF SUFERVISORS SAN FRANCISCO
	2017 OCT Tringestanin, 3 or meeting date
I hereby submit the following item for introduction (select only one):	
1. For reference to Committee. (An Ordinance, Resolution, Motion or Cha	,
2. Request for next printed agenda Without Reference to Committee.	and a star that the the star bar and set so you a set of
3. Request for hearing on a subject matter at Committee.	
4. Request for letter beginning :"Supervisor	inquiries"
5. City Attorney Request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attached written motion).	· · · · ·
8. Substitute Legislation File No.	
9. Reactivate File No.	
10. Question(s) submitted for Mayoral Appearance before the BOS on	
lease check the appropriate boxes. The proposed legislation should be forw	varded to the following:
Small Business Commission	Ethics Commission
Planning Commission Building Insp	pection Commission
Note: For the Imperative Agenda (a resolution not on the printed agenda)	, use the Imperative Form.
Sponsor(s):	
Yee, Ronen, Fewer	
Subject:	·
Adopting Principles for Regulation of Emerging Technology and Urging the Emerging Technology Task Force	City Administrator to Convene an
The text is listed:	
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Signature of Sponsoring Supervisor:	19m 200
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