File No.	180756	Committee Item No	
		Board Item No.	

COMMITTEE/BOARD OF SUPERVISORS

	AGENDA PACKET CONTENT	S LIST	
Committee:	Rules Committee	Date	October 17, 2018
Board of Su	pervisors Meeting	Date	
Cmte Boar	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Report Youth Commission Report Introduction Form Department/Agency Cover Letter and Memorandum of Understanding (MO Grant Information Form Grant Budget	d/or Re	port
	Subcontract Budget Contract/Agreement Form 126 - Ethics Commission Award Letter Application Form 700 Vacancy Notice Information Sheet Public Correspondence		
OTHER	(Use back side if additional space is	neede	ed)
	CEQA Defermination		
Completed Completed		Date	

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[Various Codes - Authority to Require New or Upgraded Fire Safety Systems in Multi-Unit Residential Buildings with Recurring or Continuing Fire Hazards]

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. General Findings.

(a) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of

Supervisors in File No. 180756 and is incorporated herein by reference. The Board affirms this determination.

(b) On September 19, 2018, the Building Inspection Commission considered this ordinance at a duly noticed public hearing pursuant to Charter Section D3.750-5.

Section 2. Findings under the California Health and Safety Code.

The Board of Supervisors hereby finds that the following local conditions apply to the Code amendments enacted by this ordinance:

- (1) The City and County of San Francisco is unique among California communities with respect to the possible causes and effects of fires, including fires in multi-unit residential buildings. Among other things, San Francisco is located in an active seismic zone; certain buildings in San Francisco are at an increased risk for earthquake-induced failure and consequent fire because of local hazardous microzones, slide areas, and local liquefaction hazards. Enhanced fire, structural, and other protections are required due to high building density and high occupancy in many buildings.
- (2) San Francisco has narrow and crowded sidewalks due to building and population density as well as unusual topography. The City also has numerous high-rise buildings, including residential buildings with large numbers of people living therein. For these reasons, fires in San Francisco can be particularly devastating. The need for extra measures to prepare for and cope with fires is pressing, especially for people who live in multi-unit residential buildings and who may face fire dangers any day of the week and any hour of the day or night.
- (3) Recent fires in large apartment buildings in San Francisco have resulted in property damage, loss of housing, and in some instances loss of life. A report from the Board of Supervisors' Budget and Legislative Analyst's Office issued on November 21, 2016, found

that there were 252 two-alarm or greater residential fires from 2004 to 2016. Wood-framed buildings, the most common building type in San Francisco, made up 87% of the fires.

- California Health and Safety Code Sections 17958, 17958.5, and 17958.7 allow (4) the City to make changes or modifications in the requirements contained in the provisions published by the State Building Standards Commission, including the California Fire Code, when those changes or modifications are reasonably necessary because of local conditions. California Health and Safety Code Section 17958.7 provides that before making any such changes or modifications, the governing body must make express findings that such changes or modifications are reasonably necessary because of specified local conditions.
- Pursuant to the applicable California Health and Safety Code sections, the Board of Supervisors finds and determines that the conditions described above constitute a general summary of the most significant local conditions giving rise to the need for variance from the California Fire and Building Codes and any other applicable provisions published by the State Building Standards Commission. The Board of Supervisors further finds and determines that the proposed variances are reasonably necessary based on these local conditions, and that these conditions justify more restrictive standards applicable to the enforcement of the fire safety requirements for multi-unit residential buildings in San Francisco.

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Section 3. The Building Code is hereby amended by adding Section 102A.16.1, including Sections 102A.16.1.1 and 102A.16.1.2, to read as follows:

102A.16.1 Continuing or Recurring Conditions Creating a Fire Hazard in a Residential Building of Three or More Dwelling Units; Authority of the Building Official. In addition to any other power or remedy available under this Code or other applicable laws, the Building Official may issue a Fire Life Safety Notice and Order pursuant to the provisions of this Section 102A.16.1 and Sections 102A.16.1.1

and 102A.16.1.2 that requires the owner of a residential building with three or more dwelling units to install, improve, or upgrade the building's fire safety systems.

102A.16.1.1 Fire Life Safety Notice and Order. The Building Official may issue a Fire Life Safety

Notice and Order in cases where the Building Official has determined that:

- (a) notwithstanding the Department's issuance of two or more NOVs and Administrative

 Orders under Sections 102A.4 and 102A.7 of this Code for violation of the fire safety requirements

 enforced by the Department of Building Inspection, a fire hazard (as defined in Section 102A.1)

 continues to exist or recurs after abatement in a residential building with three or more dwelling units;

 and
- (b) while the cited code violations have not risen to the level of an imminent hazard that requires issuance of an emergency order under Section 102A.16, the violations are so extensive and of such a nature (including but not limited to conditions such as a nonworking fire alarm or sprinkler system, a nonworking or chronically blocked fire escape, or locked or chronically blocked exits or egress system) that the health and safety of the residents and/or the general public is substantially endangered; and
- (c) the property owner either has failed to abate or mitigate the violations in a timely way in accordance with an Administrative Order issued pursuant to Section 10A2.7 of this Code, or the violations recur after abatement.
- 102A.16.1.1.1 Legal Status of Previously Issued NOVs. A Fire Life Safety Notice and Order issued pursuant to Section 102A.16.1.1 is in lieu of a Notice of Municipal Code Violation ("NOV") and an Administrative Order issued pursuant to Sections 102A.4 and 102A.7 of this Code. However, such an Order does not replace any NOVs that have previously been issued and remain unabated. Any previously-issued NOVs shall require abatement pursuant to their terms.

102A.16.1.1.2 Required	Provisions	of a Fir	e Life Safet	Notice an	d Orde	e <mark>r.</mark> The Fi	ire Life S	<u>afety</u>
			•	•		•		
Notice and Order issued	pursuant to	Section	102A.16.1.1	shall requ	ire the	building	owner to	do one or
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more of the following:	•	· .						

- (a) install a new fire sprinkler system;
- (b) improve an existing fire sprinkler system or upgrade it to current code requirements;
- (c) install a new fire alarm and/or detection system;
- (d) improve an existing fire alarm and/or detection system or upgrade it to current code requirements.

Prior to ordering any such installation, improvement, or upgrade, the Building Official shall provide the notice required by Section 102A.16.1.1.3 below and consult with the local fire code official. The local fire official shall approve any installation, improvement, or upgrade ordered by the Building Official.

Order. Each NOV or Administrative Order issued pursuant to Sections 102A.4 and 102A.7 of this

Code that includes a fire safety violation shall provide information about Section 102A.16.1 et seg. and the consequences for not abating fire safety violations within the specified compliance period. In addition, prior to issuance of a Fire Life Safety Notice and Order, the Building Official shall send a letter by regular and certified mail to the building owner at the address listed with the Assessor-Recorder's Office and to the persons or entities listed in Section 102A.16.1.2(b) below informing them that because the building has been cited with two or more fire-safety related NOVs and Administrative Orders under Sections 102A.4 and 102A.7 of this Code, the owner is a potential recipient of a Fire Life Safety Notice and Order.

102A.16.1.2 Notice and Hearing Procedures. All the notice and hearing procedures set forth in Sections 102A.4 through 102A.7 shall apply to a Fire Life Safety Notice and Order, except as that procedure may be modified below.

'	(e) If an Hammistrative Hearing is new, a designee of the Datating O
2	hearing, which shall be conducted by a designated Hearing Officer. A written de
3	Building Official shall be issued no later than 30 days after the hearing.
4	102A.16.1.3 Appeals. A Fire Life Safety Notice and Order may be appealed to the
5	Board pursuant to the provisions of Section 105A.2 of this Code; provided, howe
6	(a) an appeal of a Fire Life Safety Notice and Order shall be schedul
7	14 days after the date of filing the appeal, and
8	(b) if the Abatement Appeals Board had heard an appeal of any previ
9	Abatement pursuant to Section 102A for substantially the same code violations a
10	Life Safety Notice and Order, and the Abatement Appeals Board had upheld the
1	whole or substantial part, the decision of the Abatement Appeals Board shall be
2	upon issuance of the Board's findings and decision with no right to request rehea
3	102A.16.1.4 Recording of final Notice and Order; referral to City Attorney. U
4 .	Abatement Appeals Board decision, a copy of the final Fire Life Safety Notice an
5	recorded in the Assessor-Recorder's Office. The Department shall refer the case
6	for its review and possible action within 90 days after recording said Notice and
7	
8	Section 4. The Housing Code is hereby amended by revising Sect
19	follows:
20	SEC. 204. VIOLATIONS.
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(e) If an Administrative Hearing is held, a designee of the Building Official shall attend the
hearing, which shall be conducted by a designated Hearing Officer. A written decision signed by the
Building Official shall be issued no later than 30 days after the hearing.
102A.16.1.3 Appeals. A Fire Life Safety Notice and Order may be appealed to the Abatement Appeals
Board pursuant to the provisions of Section 105A.2 of this Code; provided, however, that
(a) an appeal of a Fire Life Safety Notice and Order shall be scheduled for hearing within
14 days after the date of filing the appeal, and
(b) if the Abatement Appeals Board had heard an appeal of any previously-issued Order of
Abatement pursuant to Section 102A for substantially the same code violations as are cited in the Fire
Life Safety Notice and Order, and the Abatement Appeals Board had upheld the Order of Abatement in
whole or substantial part, the decision of the Abatement Appeals Board shall be effective immediately
upon issuance of the Board's findings and decision with no right to request rehearing.
102A.16.1.4 Recording of final Notice and Order; referral to City Attorney. Upon issuance of the
Abatement Appeals Board decision, a copy of the final Fire Life Safety Notice and Order shall be
recorded in the Assessor-Recorder's Office. The Department shall refer the case to the City Attorney
for its review and possible action within 90 days after recording said Notice and Order.
Section 4. The Housing Code is hereby amended by revising Section 204, to read as
follows

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<u>(f)</u> Continuing or Recurring Conditions Creating a Fire Hazard in Multi-Unit Residential Buildings. The Director of the Department of Building Inspection is expressly authorized, under this subsection (f) and Sections 102A.16.1, 102A.16.1.1, and 102A.16.1.2 of the Building Code, to order the owner of a residential building with three or more dwelling units to do one or more of the

following to abate or mitigate a fire hazard in the building that continues or recurs notwithstanding the Department of Building Inspection's prior issuance of Notices of Violation and Administrative Orders:

- (1) install a new fire sprinkler system;
- (2) improve an existing fire sprinkler system or upgrade it to current code requirements;
 - (3) install a new fire alarm and/or detection system; or
- (4) improve an existing fire alarm and/or detection system or upgrade it to current code requirements.
- For purposes of this subsection (f), a "fire hazard" is as defined in Section 102A.1 of the Building Code.

The Director may exercise this authority in cases where:

- (1) notwithstanding the Department's issuance of two or more NOVs and

 Administrative Orders under Sections 102A.4 and 102A.7 of the Building Code for violation of the fire
 safety requirements enforced by the Department of Building Inspection, a fire hazard (as defined in
 Section 102A.1) continues to exist or recurs after abatement in a residential building with three or
 more dwelling units; and
- (2) while the cited code violations have not risen to the level of an imminent hazard that requires issuance of an emergency order under Section 102A.16 of the Building Code, the violations are so extensive and of such a nature (including but not limited to a nonworking fire alarm or sprinkler system, a nonworking or chronically blocked fire escape, or locked or chronically blocked exits or egress system) that the health and safety of the residents and/or the general public is substantially endangered; and

(3) the property owner either has failed to abate or mitigate the violations in a timely way in accordance with an order issued pursuant to Section 102A.7 of the Building Code, or the violations recur after abatement.

Each NOV or Administrative Order issued pursuant to Sections 102A.4 and 102A.7 of the Building Code that includes a fire safety violation shall provide information about Building Code Section 102A.16.1 et seq. and the consequences for not abating fire safety violations within the specified compliance period. In addition, prior to issuance of a Fire Life Safety Notice and Order, the Building Official will send the warning letter required by Building Code Section 102A.16.1.1.3.

(g) (f) Annual Report to Board of Supervisors.

- (1) Six months from the effective date of this ordinance, the Director of the Department of Building Inspection shall provide the Board of Supervisors with information on the implementation of this Section <u>204</u>.
- (2) Each annual report of the Department of Building Inspection transmitted to the Board of Supervisors shall contain a statistical report detailing the number of citations issued during the preceding year, correlated with a general description of the types of violations for which they were issued.
- (h) (g) Partial Appropriation of Fines Collected. Up to 25% percent of the monies collected pursuant to Section 204(a), other than monies mandated by State law to be appropriated for specific purposes, shall be deposited directly to the Department of Building Inspection's Special Fund to partially offset the costs incurred by the Department of Building Inspection in issuing citations pursuant to this Section 204.

Section 5. The Fire Code is hereby amended by revising Section 109.3, to read as follows:

109.3. [For SF] Remedies Available.

The fire code official may enforce the provisions of this code by: issuing a notice of violation under Section 109.4; issuing an administrative citation under Section 109.5; *and* <u>or</u> issuing criminal penalties under Section 109.6.

In addition to the above remedies or other remedies authorized by law, in cases where there is a continuing or recurring fire hazard in a residential building with three or more dwelling units, the fire code official may issue a Fire Life Safety Notice and Order that requires the owner of the building to do one or more of the following to abate or mitigate the fire hazard: (1) install a new fire sprinkler system; (2) improve an existing fire sprinkler system or upgrade it to current code requirements; (3) install a new fire alarm and/or detection system; or (4) improve an existing fire alarm and/or detection system or upgrade it to current code requirements. For purposes of this Section 109.3, a "fire hazard" is defined in Section 102A.1 of the Building Code.

The fire code official may exercise this authority in cases where the fire official has determined that:

- (a) notwithstanding the Department's issuance of two or more notices of violation under

 Section 109.4 or administrative citations under Section 109.5, a fire hazard continues to exist or recurs

 after abatement in a residential building of three or more units; and
- (b) while the cited code violations have not risen to the level of an imminent hazard, they are so extensive and of such a nature (including but not limited to a nonworking fire alarm or sprinkler system, a broken or deteriorated fire escape or egress system, or locked or permanently blocked exits) that the health and safety of the residents and/or the general public is substantially endangered; and
- (c) the property owner has failed to abate or mitigate the violations in a timely way in accordance with an order issued pursuant to Section 109.4.3(g) of this Code.

Each notice of violation or administrative citation for a fire hazard issued pursuant to Sections

109.4 or 109.5 shall provide information about the Fire Life Safety Notice and Order and the

consequences for not abating fire safety violations within the specified compliance period. In addition, prior to issuance of a Fire Life Safety Notice and Order, the fire code official shall send a letter by regular and certified mail to the building owner at the address listed with the Assessor-Recorder's Office and to the persons or entities listed in subsection (b) below informing them that because the building has been cited with two or more notices of violation for a fire hazard under Section 109.4 or administrative citations under Section 109.5 of this Code, the owner is a potential recipient of a Fire Life Safety Notice and Order.

All the notice and hearing procedures set forth in Section 109.4.3 shall apply to a Fire Life
Safety Notice and Order, except as that procedure may be modified below.

- (a) The Fire Life Safety Notice and Order shall:
 - (1) be signed by the fire code official;
- (2) set forth the street address of the building and a description of the building or property sufficient for identification;
- (3) identify each code violation that the fire code official has determined is a fire hazard substantially endangering the health and safety of the residents and/or the general public;
 - (4) specify the fire safety installation, improvement, and/or upgrades required; and
 - (5) contain time frames required for compliance with the order.
- (b) The fire code official shall serve the Fire Life Safety Notice and Order by certified mail on the building owner(s) at the address listed with the Assessor-Recorder's Office. A copy shall also be sent by certified mail to:
- (1) the person, if any, in real or apparent charge and control of the premises involved;
 - (2) the holder of any mortgage, deed of trust, lien, or encumbrance of record; and
- (3) the owner or holder of any other estate or interest in the building or property, or the land on which it is located:

<u>(c)</u>	The	fire cod	de officia	al shall j	oost a	сору	of the	Fire .	Life ,	Safety	<u>Notic</u>	<u>ce and O</u>	<u>rder</u>	<u>in a</u>
<u>conspicuou</u>	s place	on the s	subject p	property	and e	ither :	mail d	or deli	ver c	і сору	to the	e residen	t(s) c	f each
unit on the	subject	properi	tv.									,		•

- (d) Unless the building owner demonstrates to the fire code official's satisfaction that the owner has made substantial progress in complying with the Fire Life Safety Notice and Order, if the building owner has not complied with said Notice and Order according to the required time frames the fire code official shall schedule an administrative hearing to be held no later than 14 days after the compliance deadline.
- (e) If an Administrative Hearing is held, the fire code official shall attend the hearing, which shall be conducted by a designated Hearing Officer. A written decision signed by the fire code official shall be issued no later than 30 days after the hearing.
- (f) A copy of the fire code official's written decision shall be recorded in the Assessor-Recorder's Office.
- (g) The fire code official shall refer the case to the City Attorney for its review and possible action within 90 days after recording said Notice and Order.

Section 6. The Administrative Code is hereby amended by revising Sections 37.7 and 37.8, to read as follows:

SEC. 37.7. CERTIFICATION OF RENT INCREASES FOR CAPITAL IMPROVEMENTS, REHABILITATION WORK, ENERGY CONSERVATION IMPROVEMENTS, AND RENEWABLE ENERGY IMPROVEMENTS.

(b) Requirements for Certification. The Board and designated Administrative Law Judges may only certify the costs of capital improvements, rehabilitation, energy conservation improvements, and renewable energy improvements, where the following criteria are met:

(6) The cost is not for work required to correct a code violation for which a notice of violation has been issued and remained unabated for 90 days unless the landlord made timely good faith efforts within that 90-day period to commence and complete the work but was not successful in doing so because of the nature of the work or circumstances beyond the control of the landlord. The landlord's failure to abate within the original 90-day period raises a rebuttable presumption that the landlord did not exercise timely good faith efforts. Any costs attributable to the landlord's compliance with a Fire Life Safety Notice and Order issued by the Building Official under Sections 107A.16.1 et seq. of the Building Code or the fire code official under Sections 109.3 et seq. of the Fire Code shall not be certified.

SEC. 37.8. ARBITRATION OF RENTAL INCREASE ADJUSTMENTS.

(e) Hearings.

upon the evidence presented at the hearing and upon such relevant factors as the Board shall determine, the Administrative Law Judge shall make findings as to whether or not the landlord's proposed rental increase exceeding the limitations set forth in Section 37.3 is justified or whether or not the landlord has effected a rent increase through a reduction in services or has failed to perform ordinary repair and maintenance as required by State or local law; and provided further that, where a landlord has imposed a passthrough pursuant to this Chapter 37, the same costs shall not be included in the calculation of increased operating and maintenance expenses pursuant to this Subsection (4). In making such findings, the Administrative Law Judge shall take into consideration the following factors:

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(A) Increases or decreases in operating and maintenance expenses, including, but not limited to, water and sewer service charges; janitorial service; refuse removal; elevator service; security system; insurance for the property; routine repairs and maintenance; and debt service and real estate taxes as set forth in subsections (i) and (ii); and reasonable and necessary management expenses as set forth in subsection (iii); and routine repairs and maintenance as set forth in subsection (iv).

* * * *

(iv) The term routine repairs and maintenance shall not include any costs for installation or upgrade of a fire sprinkler system or fire alarm and/or detection system attributable to the landlord's compliance with a Fire Life Safety Notice and Order issued by the Building Official under Sections 107A.16.1 et seq. of the Building Code or the fire code official under Sections 109.3 et seq. of the Fire Code.

* * *

Section 7. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

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Section 8. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

Section 9. Undertaking for the General Welfare. In undertaking the enforcement of this ordinance, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an obligation for breach of which it is liable in money damages, to any person who claims that such breach proximately caused injury.

Section 10. Directions to Clerk. The Clerk of the Board of Supervisors is hereby directed to forward a copy of this ordinance to the California Building Standards Commission upon final passage.

APPROVED AS TO FORM:

DENNIS Δ. HERRERA, City Attorney

By:

JUDITH A. BOYAJIAN

Députy City Attorney

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REVISED LEGISLATIVE DIGEST

(Substituted, 9/25/2018)

[Various Codes - Authority to Require New or Upgraded Fire Safety Systems in Multi-Unit Residential Buildings with Recurring or Continuing Fire Hazards]

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

Existing Law

Building Code Section 106A.16 sets forth the process for the Building Official, who is the Director of the Department of Building Inspection, to issue an emergency order requiring the prompt correction of any condition existing in, on, or near any building, structure, property, or portion thereof that constitutes an imminent and substantial hazard to the life, health, or safety of the occupants or other persons, or to said building, structure, or property. Housing Code Section 204 sets forth the penalties for violation of the Housing Code. Section 109.3 of the Fire Code sets forth the remedies the fire code official, who is the local Fire Marshal, has to enforce the requirements of the Fire Code.

Section 37.7 of the Administrative Code sets forth the requirements for certification of rent increases for capital improvements, rehabilitation work, energy conservation improvements, and renewable energy improvements. It currently prohibits certification of rent increases for work required to correct a code violation where the violation has remained unabated for 90 days unless the landlord made timely good faith efforts within that 90-day period to commence and complete the work but was unable to do so because of the nature of the work or circumstances beyond the landlord's control. Section 37.8 allows a landlord to petition the Rent Board for a rental increase that is higher than what would otherwise be allowed in order to cover increased operating and maintenance expenses.

Amendments to Current Law

Sections 106A.16.1, 106A.16.1, and 106A.16.1.2 are added to the Building Code, and language is added to Section 204 of the Housing Code and to Section 109.3 of the Fire Code, authorizing the Building Official and the fire code official to issue a Fire Life Safety Notice and

Order that requires the owner of a residential building with three or more dwelling units to do one or more of the following:

- install a new fire sprinkler system;
- improve an existing fire sprinkler system or upgrade it to current code requirements;
- install a new fire alarm and/or detection system;
- improve an existing fire alarm and/or detection system or upgrade it to current code requirements.

Each notice of violation or administrative order issued by the Building Official or the fire code official that includes a fire safety violation is required to provide information about the Fire Life Safety Notice and Order and the consequences for not abating fire safety violations within the specified compliance period. In addition, prior to issuance of a Fire Life Safety Notice and Order, the Building Official or the fire code official is required to send a notice to the building owner and others with an interest in the property that because the building has been cited with two or more fire-safety related notices of violation and administrative orders, the owner is a potential recipient of a Fire Life Safety Notice and Order

A Fire Life Safety Notice and Order may be issued in cases where:

- continuing or repeated code violations constitute a serious fire hazard;
- the violations have not risen to the level of an imminent hazard that requires issuance
 of an emergency order but the violations are so extensive and of such a nature that
 the health and safety of the residents and/or the general public is substantially
 endangered; and
- the property owner has either failed to abate or mitigate the violations in a timely way despite prior notices of violation and abatement orders or the violations recur after abatement.

Examples of the types of hazardous situations in which a Fire Life Safety Notice and Order could issue are: (1) a nonworking fire alarm or sprinkler system, (2) a nonworking or chronically blocked fire escape, or (3) locked or chronically blocked exits or egress system. Such an order is subject to a shortened abatement process and a referral to the City Attorney for review and possible action.

Administrative Code Section 37.7(b)(6) is revised to prohibit the Rent Board's certification of the costs attributable to compliance with a Fire Life Safety Notice and Order as a pass-through to the tenants in the form of a rent increase. Section 37.8(e) is revised to expressly prohibit the Rent Board from including any such costs in a rental increase for increased operation and maintenance costs.

Background Information

Due to San Francisco's location in an active seismic zone, its narrow and crowded sidewalks, and its high building density, it is vulnerable to the risk of fires especially in larger multi-unit buildings. A report from the Board of Supervisors' Budget and Legislative Analyst's Office issued on November 21, 2016, found that there were 252 two-alarm or greater residential fires from 2004 to 2016. Wood-framed buildings, the most common building type in San Francisco, made up 87% of the fires. Recent fires in large apartment buildings in San Francisco have resulted in property damage, loss of housing, and in some instances loss of life. The need for extra measures to prepare for and cope with fires in residential buildings is pressing.



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Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

September 27, 2018

File No. 180756

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 25, 2018, Supervisor Ronen submitted the substitute legislation:

File No. 180756

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it does not result in a physical change in the environment.



BUILDING INSPECTION COMMISSION (BIC)

Voice (415) 558-6164 - Fax (415) 558-6509 Department of Building Inspection 1660 Mission Street, San Francisco, California 94103-2414

September 19, 2018

London N. Breed Mayor

Ms. Angela Calvillo Clerk of the Board

COMMISSION

Board of Supervisors, City Hall

Angus McCarthy

1 Dr. Carlton B. Goodlett Place, Room 244

President

San Francisco, CA 94102-4694

Debra Walker Vice-President Dear Ms. Calvillo:

Kevin Clinch John Konstin Frank Lee Sam Moss James Warshell RE: File No.180756

Sonya Harris

Secretary

Tom C. Hui Director

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

The Building Inspection Commission met and held a public hearing on September 19, 2018 regarding File No. 180756 on the proposed amendment to the San Francisco Building, Housing, Fire, and Administrative Codes referenced above. The Commissioners voted unanimously to support this proposed amendment.

The Commissioners voted as follows:

President McCarthy Commissioner Clinch

Vice-President Walker Excused Commissioner Konstin Yes Yes

Commissioner Lee

Yes

Yes

Commissioner Moss

Yes

Commissioner Warshell

Excused

Should you have any questions, please do not hesitate to call me at 558-6164.

Sincerely,

Sonya Harris

Sonya Harris Commission Secretary

cc:

Tom C. Hui, S.E., Director Mayor London N. Breed Supervisor Hillary Ronen Supervisor Rafael Mandelman

Board of Supervisors



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Robert Collins, Executive Director, Rent Board

Kate Hartley, Director, Mayor's Office of Housing and Community

Development

Joanne Hayes-White, Chief, Fire Department

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

September 27, 2018

SUBJECT:

SUBSTITUTE LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following substitute legislation, introduced by Supervisor Ronen on September 25, 2018:

File No. 180756-2

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: Erica.Major@sfgov.org.

c: Eugene Flannery, Mayor's Office of Housing and Community Development Amy Chan, Mayor's Office of Housing and Community Development Kelly Alves, Fire Department



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

September 27, 2018

File No. 180756

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On September 25, 2018, Supervisor Ronen submitted the substitute legislation:

File No. 180756

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Tom Hui, Director, Department of Building Inspection

Sonya Harris, Secretary, Building Inspection Commission

FROM:

Erica Major, Assistant Clerk

Land Use and Transportation Committee

DATE:

September 27, 2018

SUBJECT:

SUBSTITUTE LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following substitute legislation, introduced by Supervisor Ronen on September 25, 2018:

File No. 180756-2

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

The proposed ordinance is being transmitted pursuant to Charter, Section D3.750-5, for public hearing and recommendation. It is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Please forward me the Commission's recommendation and reports at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: Erica.Major@sfgov.org.

c: William Strawn, Department of Building Inspection Carolyn Jayin, Department of Building Inspection

Major, Erica (BOS)

From: Major, Erica (BOS)

Sent: Thursday, September 27, 2018 10:36 AM

To: Collins, Robert (RNT); Hartley, Kate (MYR); Hayes-White, Joanne (FIR)

Cc: Flannery, Eugene (MYR); Chan, Amy (MYR); Alves, Kelly (FIR)

Subject: REFERRAL FYI (180756-2) Various Codes - Authority to Require New or Upgraded Fire

Safety Systems in Multi-Unit Residential Buildings with Recurring or Continuing Fire

Hazards

Attachments: 180756-2 FYI.pdf

Greetings:

This matter is being forwarded to your department for informational purposes. If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

ERICA MAJOR

Assistant Clerk

Board of Supervisors

1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102

Phone: (415) 554-4441 | Fax: (415) 554-5163 <u>Erica.Major@sfgov.org</u> | <u>www.sfbos.org</u>



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Major, Erica (BOS)

From:

Major, Erica (BOS)

Sent:

Thursday, September 27, 2018 9:43 AM

To:

Gibson, Lisa (CPC)

Cc:

Navarrete, Joy (CPC); Lynch, Laura (CPC)

Subject:

REFERRAL CEQA (180756-2) Various Codes - Authority to Require New or Upgraded

Fire Safety Systems in Multi-Unit Residential Buildings with Recurring or Continuing Fire

Hazards

Attachments:

180756 CEQA.pdf

Importance:

High

Greetings,

Attached is a referral for environmental review. This matter is anticipated to be heard at the Land Use and Transportation Comittee meeting on Monday, October 1, 2018. If you could review the matter for determination before noon today, it will be part of the packet. Otherwise I'll loop back to find the response hopefully before Monday's meeting. Thanks!

ERICA MAJOR

Assistant Clerk

Board of Supervisors

1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102

Phone: (415) 554-4441 | Fax: (415) 554-5163 Erica.Major@sfgov.org | www.sfbos.org



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Major, Erica (BOS)

From:

Major, Erica (BOS)

Sent:

Thursday, September 27, 2018 10:07 AM

To:

Hui, Tom (DBI); Harris, Sonya (DBI)

Cc:

Strawn, William (DBI); Jayin, Carolyn (DBI)

Subject:

REFERRAL BIC (180756-2) Various Codes - Authority to Require New or Upgraded Fire

Safety Systems in Multi-Unit Residential Buildings with Recurring or Continuing Fire

Hazards

Attachments:

180756-2 BIC.pdf

Greetings,

This matter is being referred to the Building Inspection Commission for comment and recommendation. This matter is on the Land Use and Transportation Committee meeting agenda for Monday, October 1, 2018. Version 2 of the legislation was heard and considered at the September 19, 2018, meeting and was voted unanimously in support. Please confirm if the Commission will be considering the substitute legislation for consideration.

ERICA MAJOR

Assistant Clerk

Board of Supervisors

1 Dr. Carlton B. Goodlett Place, City Hall, Room 244 San Francisco, CA 94102

Phone: (415) 554-4441 | Fax: (415) 554-5163

Erica.Major@sfgov.org | www.sfbos.org



 ${\it Click}\, \underline{here}\, to\, complete\, a\,\, Board\,\, of\, Supervisors\, Customer\, Service\, Satisfaction\, form.$

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Somera, Alisa (BOS)

From:

Alves, Kelly (FIR)

Sent:

Thursday, August 09, 2018 11:40 AM

Subject:

RE: BOS Referral: File No. 180756 - Various Codes - Authority to Require New or Upgraded Fire Safety Systems in Multi-Unit Residential Buildings with Recurring or

Continuing Fire Hazards

Good Afternoon Alisa,

The Fire Department reviewed the proposed legislation, File No. 180756, and supports the proposal.

Thank you.

Kind regards,

Kelly Alves
Office of the Chief of Department
San Francisco Fire Department
698 Second Street
San Francisco, CA 94107

Phone: 415-558-3401 / Fax: 415-558-3407 / web: www.sf-fire.org

From: Lew, Lisa (BOS)

Sent: Monday, July 30, 2018 10:22 AM

To: Collins, Robert (RNT) <robert.collins@sfgov.org>; Hartley, Kate (MYR) <kate.hartley@sfgov.org>; Hayes-White,

Joanne (FIR) < joanne.hayes-white@sfgov.org>

Cc: Flannery, Eugene (MYR) <eugene.flannery@sfgov.org>; Chan, Amy (MYR) <amy.chan@sfgov.org>; FireChief,

Secretary <secretary.firechief@sfgov.org>; Somera, Alisa (BOS) <alisa.somera@sfgov.org>

Subject: BOS Referral: File No. 180756 - Various Codes - Authority to Require New or Upgraded Fire Safety Systems in

Multi-Unit Residential Buildings with Recurring or Continuing Fire Hazards

Hello,

The following legislation is being referred to your department for informational purposes:

File No. 180756

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

Sent on behalf of Alisa Somera, Rules Committee. Please forward any comments or reports to Alisa Somera.



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

July 30, 2018

File No. 180756

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On July 17, 2018, Supervisor Ronen introduced the following proposed legislation:

File No. 180756

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

This legislation is being transmitted to you for environmental review.

Angela Çalvillo, Clerk of the Board

for By: Alisa Somera, Legislative Deputy Director

Rules Committee

Attachment

c: Joy Navarrete, Environmental Planning Laura Lynch, Environmental Planning



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Tom Hui, Director, Department of Building Inspection

Sonva Harris, Secretary, Building Inspection Commission

FROM:

Alisa Somera, Legislative Deputy Director

Rules Committee

DATE:

July 30, 2018

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following legislation, introduced by Supervisor Ronen on July 17, 2018:

File No. 180756

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

The proposed ordinance is being transmitted pursuant to Charter, Section D3.750-5, for public hearing and recommendation. It is pending before the Rules Committee and will be scheduled for hearing upon receipt of your response.

Please forward me the Commission's recommendation and reports at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: alisa.somera@sfgov.org.

c: William Strawn, Department of Building Inspection Carolyn Jayin, Department of Building Inspection



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

MEMORANDUM

TO:

Robert Collins, Executive Director, Rent Board

Kate Hartley, Director, Mayor's Office of Housing and Community

Development

Joanne Hayes-White, Chief, Fire Department

FROM:

Alisa Somera, Legislative Deputy Director

Rules Committee

DATE:

July 30, 2018

SUBJECT:

LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following proposed legislation, introduced by Supervisor Ronen on July 17, 2018:

File No. 180756

Ordinance amending the Building, Housing, Fire, and Administrative Codes to authorize the Building and Fire Departments to require the installation of a new fire safety system or the improvement or upgrade of an existing system to current code requirements in a residential building of three or more dwelling units to remedy recurring or continuing fire hazards that substantially endanger the health and safety of the residents or the general public; amending the Rent Ordinance to prohibit landlords from increasing rents to cover the costs of compliance; affirming the Planning Department's determination under the California Environmental Quality Act; making findings under the California Health and Safety Code; and directing the Clerk of the Board to forward this Ordinance to the California Building Standards Commission upon final passage.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: alisa.somera@sfgov.org.

c: Eugene Flannery, Mayor's Office of Housing and Community Development Amy Chan, Mayor's Office of Housing and Community Development Kelly Alves, Fire Department

President, District 10 BOARD of SUPERVISORS



BOS-11, Aides COB, Deps, Roles Clerk, LU Clerk, Dep. City Atty City Hall

1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

> Tel. No. 554-7670 Fax No. 554-7674 TDD/TTY No. 544-5227

Malia Cohen

		PRESIDENTIA	L ACTION	•
Date:	9/26/18			
To:	Angela Cal	villo, Clerk of the Boa	ard of Supervisors	
Madam Cler Pursuant to	•	es, I am hereby:		201 201
□ Waiving	g 30-Day R	ule (Board Rule No. 3.23)		I SEP
File N	Vo.			_ P 26
Title.			(Primary Sponsor)	PH 25
				?: ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○ ○
ĭ Transfer	ring (Board R	tule No 3.3)		1 7
File 1	No.	180756	Ronen	
Title.		•	(Primary Sponsor) Require New or Upgractial Buildings with Recu	•
From	n: Rules			_Committee
To:	Land Us	e & Transportation		_ Committee
☐ Assignir	ng Tempora	ary Committee Appoi	ntment (Board Rule No. 3.1)	
Supe	ervisor			
Repla	acing Super	visor		
For:	•	(Date)	(Committee)	Meeting
		(L)all)	(COMMITTEE)	

Malia Cohen, President Board of Supervisors Print Form

Introduction Form

By a Member of the Board of Supervisors or the Mayor

I hereby submit the following item for introduction (select only one):

1. For reference to Committee.

R	EGELVED
BOARD (OF SUPERVISORS
SAN	FRANCISOD
	25 PM 1.07

Time stamp 4: 27 or meeting date

An ordinance, resolution, motion, or charter amendment.
2. Request for next printed agenda without reference to Committee.
☐ 3. Request for hearing on a subject matter at Committee.
4. Request for letter beginning "Supervisor inquires"
☐ 5. City Attorney request.
6. Call File No. from Committee.
7. Budget Analyst request (attach written motion).
8. Substitute Legislation File No. 180756
9. Request for Closed Session (attach written motion).
☐ 10. Board to Sit as A Committee of the Whole.
☐ 11. Question(s) submitted for Mayoral Appearance before the BOS on
Please check the appropriate boxes. The proposed legislation should be forwarded to the following: Small Business Commission Youth Commission Ethics Commission
☐ Planning Commission ☐ Building Inspection Commission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative
Sponsor(s):
Ronen, Mandelman, Fewer
Subject:
Various Codes- Authority to Require New or Upgraded Fire Safety Systems in Multi-Unit Residential Buildings with Recurring or Continuing Fire Hazards
The text is listed below or attached:
Please see attached ordinance
Signature of Sponsoring Supervisor:
For Clerk's Use Only: