

## SAN FRANCISCO PLANNING DEPARTMENT

October 25, 2018

Ms. Angela Calvillo, Clerk Honorable Supervisor Tang Honorable Supervisor Safai Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102 1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: **415.558.6377** 

Re:Transmittal of Planning Department Case Number: 2018-010758PCAFlexible Retail UseBoard File No. 180806Planning Commission Recommendation: Approval with Modifications

Dear Ms. Calvillo, Supervisor Tang and Supervisor Safai,

On October 18, 2018, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance that would create a new Use allowing flexible, multi-use retail; making Flexible Retail principally permitted in Supervisorial District Four. At the hearing the Planning Commission recommended approval with modifications. The modifications include the following:

- 1. Amend the ordinance to include all the changes listed under the "Issues and Considerations" of the Executive Summary, which are also listed here, which Supervisor Tang has indicated she is likely to include in the final ordinance:
  - a. Require the specific use within Flexible Retail Uses must be P permitted in the underlying zoning district to establish once operating as Flexible Retail Use. All underlying conditions for uses in the underlying zoning district would apply to the specific use being proposed under the Flexible Retail Use, including Formula Retail controls.
  - b. Clarify that all other department's required approvals still apply.
  - c. Require that to establish and maintain a Flexible Retail Use, the site must operate at least two uses at any given time.

- d. Amend Planning Code Section 205 to create a new "60-Day Pop-Up Temporary Use" permit.
- e. Include Supervisor Districts 1, 5, 10 & 11 in the legislation.
- f. Include Neighborhood Commercial Transit Districts (NCTD's) in the legislation.
- 2. Redefine the boundaries of the legislation to state geographical markers, rather than qualifying the applicable areas by Supervisorial District.
- 3. Amend all NCD's and NCT's in the participating Districts that have not already done so (1, 5, 10, & 11) to Permit Arts Activities Uses.
- 4. Include Neighborhood Commercial Shopping Center Districts (NC-S) and Moderate-Scale Neighborhood Commercial Districts (NC-3) in the legislation.

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me. Sincerely,

Aaron D. Starr Manage of Legislative Affairs

#### cc:

Austin Yang, Deputy City Attorney Ashley Summers, Aide to Supervisor Tang Suhagey Sandoval, Aide to Supervisor Safai Erica Major, Office of the Clerk of the Board

#### <u>Attachments :</u>

Planning Commission Resolution Planning Department Executive Summary



## SAN FRANCISCO PLANNING DEPARTMENT

# Planning Commission Resolution No. 20318

HEARING DATE OCTOBER 18, 2018

Project Name: Case Number: Initiated by: Staff Contact:

Reviewed by:

Planning Code-Flexible Retail Use 2018-010758PCA [Board File No. 180806] Supervisor Tang / Introduced July 31, 2018 Audrey Butkus, Legislative Affairs <u>audrey.butkus@sfgov.org</u>, (415) 575-9129 Aaron Starr, Manager of Legislative Affairs aaron.starr@sfgov.org, 415-558-6362 1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: **415.558.6377** 

RESOLUTION APPROVING A PROPOSED ORDINANCE TO CREATE A NEW USE ALLOWING FLEXIBLE, MULTI-USE RETAIL; MAKING FLEXIBLE RETAIL PRINCIPALLY PERMITTED IN SUPERVISORIAL DISTRICT FOUR; ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on July 31, 2018 Supervisor Tang introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 180806, which would create a new Use allowing flexible, multi-use retail; making Flexible Retail principally permitted in Supervisorial District Four;

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on October 18, 2018; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Acts Sections 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby approves with modifications the proposed ordinance.

#### FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The proposed Ordinance, with all recommended modifications, provides business owners the opportunity to share space with other types of businesses and switch between an identified set of uses without requiring additional Planning Department permits. As it becomes more challenging for businesses to open or remain in San Francisco due to high rents and online commerce, this legislation serves as one tool to address the issue of storefront vacancies in our commercial corridors.

#### **Recommended Modifications:**

- 1. Amend the ordinance to include all the changes listed under the "Issues and Considerations" of the Executive Summary, which are also listed here, which Supervisor Tang has indicated she is likely to include in the final ordinance:
  - a. Require the specific use within Flexible Retail Uses must be P permitted in the underlying zoning district to establish once operating as Flexible Retail Use. All underlying conditions for uses in the underlying zoning district would apply to the specific use being proposed under the Flexible Retail Use, including Formula Retail controls.
  - b. Clarify that all other department's required approvals still apply.
  - c. Require that to establish and maintain a Flexible Retail Use, the site must operate at least two uses at any given time.
  - d. Amend Planning Code Section 205 to create a new "60-Day Pop-Up Temporary Use" permit.
  - e. Include Supervisor Districts 1, 5, 10 & 11 in the legislation.
  - f. Include Neighborhood Commercial Transit Districts (NCTD's) in the legislation.
- 2. Redefine the boundaries of the legislation to state geographical markers, rather than qualifying the applicable areas by Supervisorial District.
- 3. Amend all NCD's and NCT's in the participating Districts that have not already done so (1, 5, 10, & 11) to Permit Arts Activities Uses.
- 4. Include Neighborhood Commercial Shopping Center Districts (NC-S) and Moderate-Scale Neighborhood Commercial Districts (NC-3) in the legislation.
- 1. **General Plan Compliance.** The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

#### **General Plan Priorities:**

The proposed Ordinance is consistent with the following objectives and policies of the General Plan:

#### COMMERCE AND INDUSTRY ELEMENT

#### **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

#### Policy 1.1

**En**courage development which provides substantial net benefits and minimizes undesirable consequences that cannot be mitigated.

The proposed Ordinance opens avenues that will foster a new style of economic development and commercial spaces, while appropriately regulating the new Use to minimize any potential negative impacts to the neighborhood.

#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

#### POLICY 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

The proposed Ordinance serves as one tool to address the issue of storefront vacancies in the City's commercial corridors by allowing flexibility in the types of uses that may exist in one location.

#### POLICY 6.2

Promote economically vital neighborhood commercial districts which foster small business enterprises and entrepreneurship and which are responsive to economic and technological innovation in the marketplace and society.

#### POLICY 6.10

Promote neighborhood commercial revitalization, including community-based and other economic development efforts where feasible.

The proposed Ordinance will enhance the ability of local, small retailers to establish their businesses in conjunction with other local retailers, in the same location. The ability to establish smaller retail spaces will reduce costs to the individual retailers, and attract a more diverse customer base.

- 2. **Planning Code Section 101 Findings.** The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
  - 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhoodserving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

3. **Planning Code Section 302 Findings.** The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on October 18, 2018.

Jonas P. Ionin Commission Secretary

AYES: Fong, Hillis, Johnson, Koppel, Melgar, Moore

NOES: None

ABSENT: Richards

ADOPTED: October 18, 2018





## **Executive Summary Planning Code Text Amendment HEARING DATE: OCTOBER 18, 2018**

**EXPIRATION DATE: OCTOBER 29, 2018** 

Project Name:	Planning Code-Flexible Retail Use
Case Number:	2018-010758PCA [Board File No. 180806]
Initiated by:	Supervisor Tang / Introduced July 31, 2018
Staff Contact:	Audrey Butkus, Legislative Affairs
	audrey.butkus@sfgov.org, (415) 575-9129
Reviewed by:	Aaron Starr, Manager of Legislative Affairs
	aaron.starr@sfgov.org, 415-558-6362
Recommendation:	<b>Recommend Approval with Modifications</b>

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

### PLANNING CODE AMENDMENT

The proposed Ordinance would amend the Planning Code to create a new Use allowing flexible, multiuse retail; making Flexible Retail principally permitted in Supervisorial District Four. The change to a Flexible Retail Use and alternating uses within the Flexible Retail Use would not require neighborhood notice.

#### The Way It Is Now:

- 1. The Planning Code considers Arts Activities, Limited Restaurants, General Retail Sales and Services, Personal Services, Retail Professional Services, and Trade Shop as separate uses. Each of these Uses is defined in section 102 of the Planning Code.
- 2. Multiple uses may exist on one site; however they either must be allowed as an Accessory Use (generally no more than 30 % of floor area), or may be added by acquiring Use permit(s) on the site for each new use.

#### The Way It Would Be:

- 1. A new Use called "Flexible Retail" would be added to Planning Code Section 102. Flexible Retail would be a type of Retail Sales and Service Use. This Use would combine the following existing uses: Arts Activities, Limited Restaurants, General Retail Sales and Services, Personal Services, Retail Professional Services, and Trade Shop (see graphic on Page 2).
- 2. Flexible Retail would allow these Uses to be operated by one or more businesses within the space. Once an establishment has changed their Use to Flexible Retail, they would not be required to obtain additional Use permits from the Planning Department if they develop one or more additional Use that falls under the Flexible Retail Use category.



Illustration representing the Uses allowed under Flexible Retail Use

#### BACKGROUND

In February 2018, the Office of Economic and Workforce Development published a report entitled "State of the Retail Sector: Challenges and Opportunities for San Francisco's Neighborhood Commercial Districts." The report found that based on increased consumer demand for experiences and increased competition from online sales, many retailers are developing new strategies to attract customers, including: expanding opportunities for customers to interact with products before making a purchase; integrating eating, drinking, and wellness into traditional retail stores; and offering community-building activities such as classes, workshops, readings, lectures, or concerts. The report found that incorporating multiple uses or creatively co-locating other uses may help retail businesses diversify their revenue streams. The report also found that land use and permitting requirements can present challenges to new businesses in San Francisco. Specifically, that existing land use and permitting requirements that create attractive experiences for customers. It also found that existing land use and permitting requirements limit a businesse' ability to incorporate multiple uses, or colocate multiple businesses, within a single storefront.

#### **ISSUES AND CONSIDERATIONS**

#### Proposed Amendments By Supervisor Tang:

Supervisor Tang has worked with Department staff to amend many aspects of the original legislation. Please note: As of the publishing date of this report (October 11, 2018), the following changes have not yet been reviewed by the City Attorney's Office.

1. Require the specific use within Flexible Retail Uses must be P permitted in the underlying zoning district to establish once operating as Flexible Retail Use. All underlying conditions for uses in the underlying zoning district would apply to the specific use being proposed under the Flexible Retail Use, including Formula Retail controls.

The current draft of the Ordinance could undermine existing zoning controls. Neighborhood Commercial Districts (NCD's) have specific zoning controls for different uses. These controls are established with the unique character and needs of the individual NCD in mind. If all of the uses under the Flexible Retail Use category are not permitted, allowing Flexible Retail as-of-right would create a loophole for establishing uses that are not individually permitted in the NCD. For example, if a NCD requires a Conditional Use authorization for Limited Restaurants, and does not permit Arts Activities, an establishment could change to a Flexible Retail Use to avoid the prohibition on Arts Activities Use and get around the Conditional Use requirement for Limited Restaurants.

Based on Department feedback, the Supervisor is proposing to amend the ordinance to state that all zoning controls for the uses under Flexible Retail Use category are subject to the underlying zoning controls. This amendment will avoid the loophole; however, it will make Flexible Retail more difficult to implement and monitor. Under this restriction, if a NCD requires a Conditional Use authorization for a Limited Restaurant, and does not allow Arts Activities, an establishment would still be required to obtain a Conditional Use authorization for the Limited Restaurant and would not be allowed to develop Arts Activities even if they establish themselves as a Flexible Retail Use.

Please note, in Districts other than District 4 and 11, Limited Restaurants require neighborhood notice, which means this notice would still be required under this proposed amendment.

#### 2. Clarify that all other department's required approvals still apply.

Supervisor Tang intends to clarify the Ordinance to state that Flexible Retail does *not* exempt businesses from other departments' requirements. Although adding a Limited Restaurant in District 4 to a Flexible Retail Use establishment would not need to come to Planning for a change of use, the establishment of the Limited Restaurant would still require proper Health Department and Department of Building Inspection permits. The Department will also work on our internal procedures to make sure that applicants are aware of this when they receive their Flexible Retail Use approval.

# 3. Require that to establish and maintain a Flexible Retail Use, the site must operate at least two uses at any given time.

The purpose of this amendment is to prevent a proliferation of sites whose official use is Flexible Retail, but who have only been operating as one of the allowed uses for an extended period. The purpose of this new Use is to not only allow for flexibility in our retail uses, but also to encourage multi-use establishments that are able to evolve over time. Under this proposed amendment, if a Flexible Retail Use does not re-establish a second use within 60 days, the Flexible Retail Use shall be considered abandoned, and the Use will be re-designated to the actual use being operated onsite. Although the Department supports the intent behind this amendment, enforcement and implementation of this aspect of Flexible Retail Use may prove challenging. The Department's

Code Enforcement Division is complaint-based and change of use permits will not be seen by the Department once an establishment has become a Flexible Retail Use.

#### 4. Amend Planning Code Section 205 to create a new "60-Day Pop-Up Temporary Use" permit.

Although the creation of a new Flexible Retail Use will assist commercial stores in establishing multiple uses at one site, it will not accommodate the recently emerged "pop-up" style retail. Pop-up retail is often conducted by an online-only retailer that "sets up shop" in the commercial space of an unrelated business for a brief period. In recent months these pop-up retailers have appeared in Full-Service Restaurants, Bars, Arts Activities spaces, and more. Under the current Temporary Use permit provisions, a commercial location that would like to host a "pop-up" would only be able to obtain a 24-hour Event Temporary Use Permit. The proposed 60-Day Pop-Up Temporary Use permit would grant commercial spaces the ability to host not only pop-up retailers, but also restaurants, arts events, and the like as often as they choose for a 60-day period (*see page 2 of Exhibit B for a chart that describes these permits*). The conditions on the Temporary Use permit would be as follows:

- Allows all Retail, Arts Activities, and Restaurant Uses
- Allowed in Commercial spaces only
- On-site alcohol allowed so long as proper ABC permits are obtained by host or pop-up
- All applicable DPH, DBI, ABC requirements/licenses are required
- Pop-up does not have to be associated with the host business
- Limits in Residential (R) Districts:
  - o No alcohol
  - Limited to a maximum of one permit every 6 months
  - No pop-up events beyond 10pm

For illustrations on how the new Temporary Use permit and the new Flexible Retail Use permit may work, please see Exhibit C.

#### 5. Include Supervisor Districts 1, 5, 10 & 11 in the legislation.

Since the legislation was first introduced, many other Supervisorial Districts have expressed a desire to include Flexible Retail Use as a Permitted use in their NCD's and NCT's.

#### 6. Include Neighborhood Commercial Transit Districts (NCTD's) in the legislation.

NCTD's were not included in the proposed Ordinance. The Ordinance was originally drafted to apply to District 4 *only*, which does not contain any NCTD's. If the legislation is expanded to include other Supervisorial Districts, NCTD's should also allow Flexible Retail Uses, as the district is very similar to NCD's.

#### Implementation:

The Ordinance may impact our enforcement procedures if mechanisms are not developed that will better track when a Flexible Retail Use has been abandoned. As mentioned above, once multiple uses have been abandoned, the legally established use reverts to the singular remaining use. Staff may also encounter increased processing times for these Use permits initially, as the Flexible Retail Use permit comes with many individualized conditions and exceptions. Over time, as more establishments convert to a Flexible

Retail Use, however, staff time will likely lessen as Change of Use permits will not be required for the Flexible Retail Use when they want to add or change one of their uses.

#### **General Plan Priorities:**

The proposed Ordinance is consistent with the following objectives and policies of the General Plan:

#### COMMERCE AND INDUSTRY ELEMENT

#### **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

#### Policy 1.1

**En**courage development which provides substantial net benefits and minimizes undesirable consequences that cannot be mitigated.

The proposed Ordinance opens avenues that will foster a new style of economic development and commercial spaces, while appropriately regulating the new Use to minimize any potential negative impacts to the neighborhood.

#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

#### POLICY 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

The proposed Ordinance serves as one tool to address the issue of storefront vacancies in the City's commercial corridors by allowing flexibility in the types of uses that may exist in one location.

#### POLICY 6.2

Promote economically vital neighborhood commercial districts which foster small business enterprises and entrepreneurship and which are responsive to economic and technological innovation in the marketplace and society.

#### POLICY 6.10

Promote neighborhood commercial revitalization, including community-based and other economic development efforts where feasible.

The proposed Ordinance will enhance the ability of local, small retailers to establish their businesses in conjunction with other local retailers, in the same location. The ability to establish smaller retail spaces will reduce costs to the individual retailers, and attract a more diverse customer base.

#### RECOMMENDATION

The Department recommends that the Commission *approve with modifications* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

#### **Recommended Modifications:**

- 1. Amend the ordinance to include all the changes listed under the "Issues and Considerations" Section, which Supervisor Tang has indicated she is likely to include in the final ordinance.
- 2. Redefine the boundaries of the legislation to state geographical markers, rather than qualifying the applicable areas by Supervisorial District.
- 3. Amend all NCD's and NCT's in the participating Districts that have not already done so (1, 5, 10, & 11) to Permit Arts Activities Uses.

#### **BASIS FOR RECOMMENDATION**

The proposed Ordinance, with all recommended modifications, provides business owners the opportunity to share space with other types of businesses and switch between an identified set of uses without requiring additional Planning Department permits. As it becomes more challenging for businesses to open or remain in San Francisco due to high rents and online commerce, this legislation serves as one tool to address the issue of storefront vacancies in our commercial corridors.

#### **Recommended Modifications:**

- 1. See the Issues and Considerations Subsection: "Proposed Amendments By Supervisor Tang" for the basis for recommendation on these numerous recommended amendments.
- 2. In addition to there being no land use connection to Supervisorial boundaries, the district boundaries are also not permanent. They are redrawn every 10 years based on census data. As such, if an establishment on the edge of one District that allows Flexible Retail Uses is redrawn to fall into a different Supervisorial District that does not allow Flexible Retail Uses their use would become a legal nonconforming use. By defining the boundaries geographically, the areas to which the legislation is applicable remain constant.
- 3. Article 7 regulates the Neighborhood Commercial Districts and Neighborhood Commercial Transit Districts. Prior to a code reorganization in 2017, Article 7 contained its own Use definitions. "Arts Activities" was not a defined Use in Article 7. Article 7 was reorganized in 2017 to consolidate its definitions with the rest of the definitions in the Planning Code. As such, any Use type previously undefined in Article 7 (but that existed in the rest of the Code) was listed in Article 7 as "Not Permitted". The result of this change was that all NCD's and NCT's in the city do not allow Arts Activities Uses. For the Flexible Retail Use to be of value to the NCD's and NCT's where it will be Permitted, Arts Activities Uses in the participating Supervisorial Districts should also become a Permitted Use. District 4 made this change to Permit Arts Activities on the first story, and require a Conditional Use authorization at the second story and above via Board File No. 180482 in July of 2018.

#### **REQUIRED COMMISSION ACTION**

The proposed Ordinance is before the Commission so that it may recommend adoption, rejection, or adoption with modifications to the Board of Supervisors.

#### ENVIRONMENTAL REVIEW

The proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c)(2) and 15378 because they do not result in a physical change in the environment.

#### **PUBLIC COMMENT**

As of the date of this report, the Planning Department has not received any public comment regarding the proposed Ordinance.

#### **RECOMMENDATION:** Recommendation of Approval with Modifications

#### Attachments:

Exhibit A:	Draft Planning Commission Resolution
Exhibit B:	Memo from Supervisor Tang
Exhibit C:	Examples of the Proposed Ordinance in Action
Exhibit D:	Definitions of uses allowed under Flexible Retail Use
Exhibit E:	Map of NCD's and NCT's in San Francisco with Supervisorial Districts
Exhibit F:	Board File No. 180806



# Planning Commission Draft Resolution

**HEARING DATE OCTOBER 18, 2018** 

Project Name:	Planning Code-Flexible Retail Use
Case Number:	2018-010758PCA [Board File No. 180806]
Initiated by:	Supervisor Tang / Introduced July 31, 2018
Staff Contact:	Audrey Butkus, Legislative Affairs
	<u>audrey.butkus@sfgov.org</u> , (415) 575-9129
Reviewed by:	Aaron Starr, Manager of Legislative Affairs
	aaron.starr@sfgov.org, 415-558-6362
Recommendation:	Recommend Approval with Modifications

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Exhibit A

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

#### RESOLUTION APPROVING A PROPOSED ORDINANCE TO CREATE A NEW USE ALLOWING FLEXIBLE, MULTI-USE RETAIL; MAKING FLEXIBLE RETAIL PRINCIPALLY PERMITTED IN SUPERVISORIAL DISTRICT FOUR; ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on July 31, 2018 Supervisor Tang introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 180806, which would create a new Use allowing flexible, multi-use retail; making Flexible Retail principally permitted in Supervisorial District Four;

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on October 18, 2018; and,

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Acts Sections 15060(c)(2) and 15378; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

www.sfplanning.org

MOVED, that the Planning Commission hereby **approves with modifications** the proposed ordinance.

#### FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The proposed Ordinance, with all recommended modifications, provides business owners the opportunity to share space with other types of businesses and switch between an identified set of uses without requiring additional Planning Department permits. As it becomes more challenging for businesses to open or remain in San Francisco due to high rents and online commerce, this legislation serves as one tool to address the issue of storefront vacancies in our commercial corridors.

#### **Recommended Modifications:**

- 1. Amend the ordinance to include all the changes listed under the "Issues and Considerations" of the Executive Summary, which are also listed here, which Supervisor Tang has indicated she is likely to include in the final ordinance:
  - a. Require the specific use within Flexible Retail Uses must be P permitted in the underlying zoning district to establish once operating as Flexible Retail Use. All underlying conditions for uses in the underlying zoning district would apply to the specific use being proposed under the Flexible Retail Use, including Formula Retail controls.
  - b. Clarify that all other department's required approvals still apply.
  - c. Require that to establish and maintain a Flexible Retail Use, the site must operate at least two uses at any given time.
  - d. Amend Planning Code Section 205 to create a new "60-Day Pop-Up Temporary Use" permit.
  - e. Include Supervisor Districts 1, 5, 10 & 11 in the legislation.
  - f. Include Neighborhood Commercial Transit Districts (NCTD's) in the legislation.
- 2. Redefine the boundaries of the legislation to state geographical markers, rather than qualifying the applicable areas by Supervisorial District.
- 3. Amend all NCD's and NCT's in the participating Districts that have not already done so (1, 5, 10, & 11) to Permit Arts Activities Uses.
- 1. **General Plan Compliance.** The proposed Ordinance and the Commission's recommended modifications are consistent with the following Objectives and Policies of the General Plan:

#### **General Plan Priorities:**

The proposed Ordinance is consistent with the following objectives and policies of the General Plan:

#### COMMERCE AND INDUSTRY ELEMENT

#### **OBJECTIVE 1**

MANAGE ECONOMIC GROWTH AND CHANGE TO ENSURE ENHANCEMENT OF THE TOTAL CITY LIVING AND WORKING ENVIRONMENT.

#### Policy 1.1

**En**courage development which provides substantial net benefits and minimizes undesirable consequences that cannot be mitigated.

The proposed Ordinance opens avenues that will foster a new style of economic development and commercial spaces, while appropriately regulating the new Use to minimize any potential negative impacts to the neighborhood.

#### **OBJECTIVE 6**

MAINTAIN AND STRENGTHEN VIABLE NEIGHBORHOOD COMMERCIAL AREAS EASILY ACCESSIBLE TO CITY RESIDENTS.

#### POLICY 6.1

Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

The proposed Ordinance serves as one tool to address the issue of storefront vacancies in the City's commercial corridors by allowing flexibility in the types of uses that may exist in one location.

#### POLICY 6.2

Promote economically vital neighborhood commercial districts which foster small business enterprises and entrepreneurship and which are responsive to economic and technological innovation in the marketplace and society.

#### POLICY 6.10

Promote neighborhood commercial revitalization, including community-based and other economic development efforts where feasible.

The proposed Ordinance will enhance the ability of local, small retailers to establish their businesses in conjunction with other local retailers, in the same location. The ability to establish smaller retail spaces will reduce costs to the individual retailers, and attract a more diverse customer base.

- 2. **Planning Code Section 101 Findings.** The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
  - 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhood-serving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

3. **Planning Code Section 302 Findings.** The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES WITH MODIFICATIONS the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on October 18, 2018.

Jonas P. Ionin Commission Secretary

AYES:

NOES:

ABSENT:

ADOPTED: October 18, 2018

Exhibit B

Member, Board of Supervisors District 4



City and County of San Francisco

## KATY TANG

#### Flexible Retail Legislation File 180806

**Legislative Goal:** Provide business owners the opportunity to share space with other types of businesses and switch between an identified set of uses without requiring additional Planning Department permits. As it gets more challenging for businesses to open or remain in San Francisco due to high rents and online commerce, this legislation serves as one tool to address the issue of storefront vacancies in our commercial corridors.

#### Legislation Details:

- Creates new "Flexible Retail" use under Planning Code
- Flexible Retail would be principally permitted in District 4 (*legislation can be expanded to include other districts*)
- Under the new Flexible Retail use, there can be any combination of the following use categories within a space and these can be operated by one or more business operators:
  - Arts Activities
  - Limited Restaurant
  - o General Retail Sales and Services
  - Personal Service
  - Retail Professional Service
  - Trade Shop
- Notes:
  - Flexible Retail would not require neighborhood notification under Planning Code Section 311. However, a Conditional Use Authorization (CUA) is still required in neighborhoods where the zoning requires a CUA.
  - Permits and inspections from other city departments (such as Department of Public Health, Department of Building Inspection, or liquor license from the state) would still be required for Limited Restaurant use.

#### Proposed amendments pending Land Use Committee hearing on October 22, 2018:

- Any business which applies for a Flexible Retail use would need to have <u>at least 2 of the uses</u> <u>at any given time</u>. There will be a grace period of 60 days to allow for a business to search for another business tenant which falls under the Flexible Retail use definition – but if new tenant is not identified within this period, the Flexible Retail use is abandoned and the business would re-establish its underlying use. (Once Planning Department discovers abandonment, 60-day period kicks in. If after 60 days, the second use is not filled, Planning Department would deem the Flexible Retail use as automatically abandoned unless further shown that good-faith efforts have been made to secure a second business tenant at the same site.)
- The underlying zoning applies to any neighborhood in which Flexible Retail is used.
- Those applying for Temporary Use permits under Section 205 of the Planning Code shall bypass additional permit requirements, so long as the temporary use falls under the six use categories under the new Flexible Retail use definition, including notification requirements.
- Permit Flexible Retail use in additional Supervisorial Districts.
- Formula Retail controls are still applicable.
- Limited Restaurants currently require neighborhood notification if they are in Supervisorial Districts other than 4 & 11. \*\*Note\*\* This can change pending future legislation.

City Hall · 1 Dr. Carlton B. Goodlett Place, Room 244 · San Francisco, California 94102-4689 (415) 554-7460 · TDD/TTY (415) 554-5227 · E-mail: Katy.Tang@sfgov.org · www.sfbos.org/Tang

## Comparison of Temporary Use permits currently available vs. new Flexible Retail Use & "pop-up" permits

	Temporary Use – 60-day limit (Planning Code Section 205.1)	Temporary Use – one or two year limit (Planning Code Section 205.2)	Temporary Use – 24 hour limit (Planning Code Section 205.3)	Temporary Use – Intermittent Activities (Planning Code Section 205.4)	Establish different uses on one site under existing codes/regulations	NEW: Temporary Use – 60 -day limit (add new section under Planning Code Section 205.5(e))	NEW: Flexible Retail
General provisions:	Encompasses: neighborhood carnival, exhibition, celebration or festival organized by neighbors or merchants; booths for charitable purposes; open air sale of agriculturally produced seasonal decorations, such as Christmas trees & Halloween pumpkins. Temp use permits may be renewed as many times within 60-day timeframe.	Encompasses: temporary structures/uses incidental to construction; rental/sales office incidental to new development; automobile wrecking use in M- 1 or M-2 District; temporary Wireless Telecommunication s Services Facilities	Applies to: PDR, C, M, Neighborhood Commercial, or Mixed Use Districts. Encompasses: performance, exhibition, dance, celebration or festival requiring liquor license, entertainment police permit, and/or other City permit. Can be sponsored by group of residents, businesses, or owner- occupants of property.	Outdoor use which occurs with some routine/regularity. Includes, but is not limited to: mobile food facilities; farmers markets; open-air craft markets. Typically requires additional authorization from other city departments. May be authorized for up to one year.	Any one particular unit/storefront may have more than one use permit in operation. Each business/use would need to undergo permitting & notification process required for each use each time one of the uses changes.	Encompasses pop-up style uses. Can be retail, arts activities, full-service restaurant, may serve alcohol. Must be hosted in a commercial space. Pop-up does not have to be associated with the host business. Limits in Residential (R) districts: - Limit 1 permit per every 6 months - Events can run until 10pm - No alcohol	Allows any combination (2 uses at minimum at any given time) of the following uses: -Arts Activities -Limited Restaurant -General Retail Sales & Services -Personal Service -Retail Professional Service -Trade Shop Uses can be interchanged at any time without additional permits, so long as there is always a combination of 2 uses listed above.
Neighborhood notification?	None	Permits in excess of 90 days for Temporary WTS Facilities operated for commercial purposes shall be subject to Section 311	None	If the use will occupy more than 300 sq. ft. or if any portion of the vending space would be located within 50 feet of an RH, RM, RED, or RTO District	None	None	Not within District 4, which removes notification requirement for uses that are principally permitted. All of the above uses are principally permitted within District 4.
Additional requirements						Appropriate permits from DPH, DBI, ABC	Appropriate permits from DPH, DBI, ABC
On-site alcohol consumption allowed?	No	No	Yes	No	Yes, if zoning allows	Yes, as long as one of the two businesses has an ABC licenses, whether permanent or temporary	Yes, as long as one of the two businesses has an ABC licenses, whether permanent or temporary

Member, Board of Supervisors District 4



City and County of San Francisco

## KATY TANG

#### Examples Current Law vs. Flexible Retail Use Legislation

- A <u>Limited Restaurant</u> currently serves pizza, and wants to have a <u>"pop-up"</u> with the same current use (Limited Restaurant), such as café or bakery → no additional permits needed from Planning Department
- A Limited Restaurant operates as a coffee shop. They would like to dedicate over 30% (aka more than an accessory amount) of their space to a new t-shirt designer's retail stall. Currently, they would have to obtain a *second* Use Permit from the Planning Department for a "General Retail Sales and Service" use. Under the proposed Flexible Retail legislation, the coffee shop could apply for a change of use to a <u>Flexible Retail Use</u>. Once they are established as this new use, they can have the t-shirt sales in more than 30% of the space, as well as any combination of the other uses that would be allowed under the <u>Flexible Retail Use</u> without needing an additional or new Use Permit each time they alter their business. Each new use *would*, however, need to be Permitted in the underlying zoning district.
- A <u>Retail Use</u> currently selling t-shirts and gifts would like to have a <u>"pop-up" full service</u> restaurant (such as a catered dinner in the shop) → requires permits
  - <u>If one-off style event</u>: can apply for 24-hour limit Temporary Use permit. Still would need to establish that all Police, Entertainment Commission, Public Health permits were submitted and have a liquor license. Event can only be one day/night. Not allowed in Residential districts.
  - <u>If event is held on more regular basis</u>: need to obtain second use permit for a fullservice restaurant (which in many neighborhoods requires a Conditional Use Authorization).
- A <u>Retail Use</u> currently selling t-shirts and gifts would like to have a <u>"pop-up" full-service</u> restaurant (such as a catered dinner in the shop) *with alcohol* → OK if full-service restaurant had ABC license (liquor license from the state) already. If not, then cannot have alcohol at pop-up. Full-service restaurant pop-up must also already have proper health permits.

Last updated: 10/2/18

## **Examples of the Proposed Ordinance in Action:**



## Imagining How the Flexible Retail Use Could Be Utilized by One Business:



## The Way It Would Be with a Flexible Retail Use:



#### Definitions of Uses That Would be Allowed Under "Flexible Retail" Use

*Arts Activities.* A retail Entertainment, Arts and Recreation Use that includes performance, exhibition (except exhibition of films), rehearsal, production, post-production and some schools of any of the following: Dance, music, dramatic art, film, video, graphic art, painting, drawing, sculpture, small-scale glassworks, ceramics, textiles, woodworking, photography, custom-made jewelry or apparel, and other visual, performance and sound arts and craft. It shall exclude accredited Schools and Post-Secondary Educational Institutions. It shall include commercial arts and art-related business service uses including, but not limited to, recording and editing services, small-scale film and video developing and printing; titling; video and film libraries; special effects production; fashion and photo stylists; production, sale and rental of theatrical wardrobes; and studio property production and rental companies. Arts spaces shall include studios, workshops, archives and theaters, and other similar spaces customarily used principally for arts activities, exclusive of a Movie Theater, Amusement Game Arcade, Adult Business, and any other establishment where liquor is customarily served during performances.

**Restaurant, Limited.** A Retail Sales and Service Use that serves ready-to-eat foods and/or drinks to customers for consumption on or off the premises, that may or may not have seating. It may include wholesaling, manufacturing, or processing of foods, goods, or commodities on the premises as an Accessory Use as set forth in Sections 204.3 or 703(d), 803.2(b)(1)(C), 803.3(b)(1)(C) and 825(c)(1)(C) depending on the zoning district in which it is located. It includes, but is not limited to, foods provided by sandwich shops, coffee houses, pizzerias, ice cream shops, bakeries, delicatessens, and confectioneries meeting the above characteristics, but is distinct from a Specialty Grocery, Restaurant, and Bar. Within the North Beach SUD, it is also distinct from Specialty Food Manufacturing, as defined in Section 780.3(b). It shall not provide on-site beer and/or wine sales for consumption on the premises, but may provide off-site beer and/or wine sales for consumption off the premises with a California Alcoholic Beverage Control Board License type 20 (off-sale beer and wine), that occupy less than 15% of the Occupied Floor Area of the establishment (including all areas devoted to the display and sale of alcoholic beverages). Such businesses shall operate with the specified conditions in Section 202.2(a)(1).

*Retail Sales and Service, General.* A Retail Sales and Service Use that provides goods and/or services to the general public and that is not listed as a separate Retail Sales and Service Use in this Section of the Code. This use includes, but is not limited to the sale or provision of the following goods and services:

(a) Personal items such as tobacco and magazines;

(b) Self-service laundromats and dry cleaning, where no portion of a building occupied by such use shall have any opening other than fixed windows and exits required by law within 50 feet of any R District;

(c) Household goods and service (including paint, fixtures and hardware, but excluding other building materials);

- (d) Variety merchandise, pet supply stores and pet grooming services;
- (e) Florists and plant stores;
- (f) Apparel and accessories;

#### Definitions of Uses That Would be Allowed Under "Flexible Retail" Use

- (g) Antiques, art galleries, art supplies and framing service;
- (h) Home furnishings, furniture and appliances 1

(i) Books, stationery, greeting cards, office supplies, copying service, music and sporting goods; and

(j) Toys, gifts, and photographic goods and services.

*Service, Personal.* A Retail Sales and Services Use that provides grooming services to the individual, including salons, cosmetic services, tattoo parlors, and health spas, bathhouses, and steam rooms. Personal Service does not include Massage Establishments or Gym, which are defined separately in this Section.

*Service, Retail Professional.* A Retail Sales and Service Use that provides to the general public, general business, or professional services including, but not limited to, management, clerical, accounting, legal, consulting, insurance, real estate brokerage, and travel services. It may provide services to the business community, provided that it also provides services to the general public. Otherwise, it shall be considered a Non-Retail Professional Service Use as defined in this Section of the Planning Code.

*Trade Shop.* A Retail Sales and Service Use that provides custom-crafted goods and/or services for sale directly to the consumer, reserving some storefront space for display and retail service, subject to the conditions in Section 202.2. A trade shop includes, but is not limited to:

(a) Repair of personal apparel, accessories, household goods, appliances, furniture and similar items, but excluding repair of motor vehicles and structures;

(b) Upholstery services;

(c) Carpentry;

(d) Printing of a minor processing nature, including multi-copy and blueprinting services and printing of pamphlets, brochures, resumes, and small reports, but excluding printing of books, magazines, or newspapers;

(e) Tailoring; and

(f) Other artisan craft uses, including fine arts uses. Arts Activities and Light Manufacturing shall be considered distinct from Trade Shops.



## NCD's and NCTD's in San Francisco





FILE NO. 180806

ORDINANCE NO.

Exhibit F

1	[Planning Code - Flexible Retail Use]			
2				
3	Ordinance amending the Planning Code to create a new Use allowing flexible, multi-use			
4	retail; making Flexible Retail principally permitted in Supervisorial District Four;			
5	affirming the Planning Department's determination under the California Environmental			
6	Quality Act; making findings of consistency with the General Plan, and the eight			
7	priority policies of Planning Code, Section 101.1; and making findings of public			
8	necessity, convenience, and welfare pursuant to Planning Code, Section 302.			
9	NOTE: Unchanged Code text and uncodified text are in plain Arial font.			
10	Additions to Codes are in <i>single-underline italics Times New Roman font</i> . Deletions to Codes are in <i>strikethrough italics Times New Roman font</i> .			
11	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.			
12	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.			
13				
14	Be it ordained by the People of the City and County of San Francisco:			
15				
16	Section 1. Findings.			
17	(a) In February 2018, the Office of Economic and Workforce Development			
18	published a report entitled "State of the Retail Sector: Challenges and Opportunities for San			
19	Francisco's Neighborhood Commercial Districts" ("Report"). Prepared by Strategic			
20	Economics, the Report analyzed the national restructuring of the retail, restaurant, and			
21	personal services industries; identified factors required to support successful San Francisco			
22	retail districts; catalogued opportunities, costs, and challenges for retail, restaurant, and			
23	personal services businesses in San Francisco; and documented adaptations that businesses			
24	are making in response to changing conditions.			
25	(b) The Report's key findings include:			

Supervisors Tang; Safai BOARD OF SUPERVISORS

- Between the first and third quarters of 2017, chain retailers nationwide
  announced 3,044 store openings, and 6,752 store closings. While overall retail
  sales were in decline, retail sales growth was concentrated in several
  categories, including: food and beverage stores; e-commerce; building materials
  and home furnishings; and health and personal care stores. Food services
  sales also experienced growth.
- Consistent with national trends, after many years of growth, San Francisco's
   retail sector appears to be slowing. Growth in retail employment and sales tax
   revenues slowed between 2015 and 2016, and vacancy rates in some
   neighborhood commercial districts are increasing. Retail business owners also
   reported seeing increased competition with online sales for a rapidly expanding
   range of products.
- 13 While retail demand is slowing, there is a national trend towards increased consumer spending on dining, services, and other ways to engage retail 14 15 customers. There is a corresponding increased demand in storefront space for 16 restaurant, entertainment, and personal services in San Francisco 17 neighborhoods. Restaurants and personal services are a key component of the 18 experience provided by neighborhood shopping districts, drawing foot traffic to 19 other businesses and providing spaces to linger and gather as a community. 20 Continued growth in these activities could mitigate some of the effects on vacancy rates caused by local contraction in the retail industry. 21
- Based on increased consumer demand for experiences and increased
   competition from online sales, many retailers are developing new strategies to
   attract customers, including: expanding opportunities for customers to interact
   with products before making a purchase; integrating eating, drinking, and

wellness into traditional retail stores; and offering community-building activities
 such as classes, workshops, readings, lectures, or concerts. Incorporating
 multiple uses or creatively co-locating other uses may help retail businesses
 diversify their revenue streams.

- Land use and permitting requirements can present challenges to new
   businesses in San Francisco. New businesses must often invest significant time
   and money into completing the permitting and construction processes. These
   costs frequently place business owners in substantial debt, jeopardizing the
   viability of their enterprises before they are even able to open their doors and
   can dissuade aspiring entrepreneurs from opening their own businesses.
- Existing land use and permitting requirements may make it challenging for
   businesses to incorporate food, drink, events, and other elements that create
   attractive experiences for customers. Existing land use and permitting
   requirements also limit a business' ability to incorporate multiple uses, or co locate multiple businesses, within a single storefront.
- (c) More flexibility within land use controls would support small businesses by
  enabling them to creatively experiment with integrating food, beverage, retail and professional
  services uses within the same space. The creation of flexible, multi-use space could enable
  small-scale entrepreneurs to launch brick-and-mortar operations, on a temporary or
  permanent basis, within larger storefronts.
- (d) The purpose of this ordinance is to reduce storefront vacancies, support a
   diverse mix of businesses, enable retail businesses to engage in creative strategies to attract
   customers and diversify revenues, and otherwise support healthy and vibrant commercial
   corridors in San Francisco.
- 25

1

Section 2. Environmental and Land Use Findings.

(a) The Planning Department has determined that the actions contemplated in this
ordinance comply with the California Environmental Quality Act (California Public Resources
Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
Supervisors in File No. 180806 and is incorporated herein by reference. The Board affirms
this determination.

(b) On \_\_\_\_\_\_, the Planning Commission, in Resolution No. \_\_\_\_\_\_,
adopted findings that the actions contemplated in this ordinance are consistent, on balance,
with the City's General Plan and eight priority policies of Planning Code Section 101.1. The
Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of
the Board of Supervisors in File No. \_\_\_\_\_\_, and is incorporated herein by reference.
(c) Pursuant to Planning Code Section 302, the Board finds that this Planning Code

amendment will serve the public necessity, convenience, and welfare for the reasons set forth
 in Planning Commission Resolution No. \_\_\_\_\_, and the Board incorporates such reasons
 herein by reference.

16

Section 3. The Planning Code is hereby amended by revising Section 102 to read as
follows, with the definition of "Flexible Retail" placed after the definition of "Family" and before
the definition of "Floor Area, Gross":

20

### SEC. 102. DEFINITIONS.

21 \*\*\*\*

Arts Activities. A Retail Entertainment, Arts and Recreation Use that includes performance,
 exhibition (except exhibition of films), rehearsal, production, post-production, and some

- schools of any of the following: <u>*D*d</u>ance,; music,; dramatic art,; film,; video,; graphic art,;
- 25 painting,: drawing,: sculpture,: small-scale glassworks,: ceramics,: textiles,: woodworking,:

1	photography,; custom-made jewelry or apparel,; and other visual, performance, and sound		
2	arts and craft. It shall exclude accredited Schools and Post-Secondary Educational		
3	Institutions. It shall include commercial arts and art-related business service uses including,		
4	but not limited to,: recording and editing services,; small-scale film and video developing and		
5	printing; titling; video and film libraries; special effects production; fashion and photo stylists;		
6	production, sale, and rental of theatrical wardrobes; and studio property production and rental		
7	companies. Arts spaces shall include studios, workshops, archives, and theaters, and other		
8	similar spaces customarily used principally for arts activities, exclusive of a Movie Theater,		
9	General Entertainment Amusement Enterprise, Adult Business Entertainment, and any other		
10	establishment where liquor is customarily served during performances.		
11	* * * *		
12			
13	Flexible Retail. A Retail Sales and Service Use in Neighborhood Commercial Districts that can		
14	include any combination of the following use categories and characteristics within a space and can be		
15	operated by one or more business operators:		
16	(1) Arts Activities;		
17	(2) Restaurant, Limited;		
18	(3) Retail Sales and Services, General;		
19	(4) Service, Personal;		
20	(5) Service, Retail Professional; and		
21	(6) Trade Shop.		
22	* * * *		
23			
24	Restaurant, Limited. A Retail Sales and Service Use that serves ready-to-eat foods and/or		
25	drinks to customers for consumption on or off the premises, that may or may not have seating.		

1 It may include wholesaling, manufacturing, or processing of foods, goods, or commodities on 2 the premises as an Accessory Use as set forth in Sections 204.3 or 703.2 depending on the 3 zoning district in which it is located. It includes, but is not limited to, foods provided by sandwich shops, coffee houses, pizzerias, ice cream shops, bakeries, delicatessens, and 4 5 confectioneries meeting the above characteristics, but is distinct from a Specialty Grocery, 6 Restaurant, and Bar. Within the North Beach SUD, it is also distinct from Specialty Food 7 Manufacturing, as defined in Section 780.3(b). It shall not provide on-site beer and/or wine 8 sales for consumption on the premises, but may *sell-provide off-site* beer and/or wine *sales* for 9 consumption off the premises with a California Alcoholic Beverage Control Board License type 20 (off-sale beer and wine), if all areas devoted to the display and sale of alcoholic beverages 10 occupy less than 15% of the Occupied Floor Area of the establishment (including all areas 11 12 devoted to the display and sale of alcoholic beverages). Such businesses shall operate with the 13 specified conditions in Section 202.2(a)(1). \* \* \* \* 14

15

Retail Sales and Service, General. A Retail Sales and Service Use that provides goods
 and/or services to the general public and that is not listed as a separate Retail Sales and
 Service Use in this Section *of the Code102*. This use includes, but is not limited to the sale or
 provision of the following goods and services:

20

(a) Personal items such as tobacco and magazines;

(b) Self-service laundromats and dry cleaning, where no portion of a building
occupied by such use shall have any opening other than fixed windows and exits required by
law within 50 feet of any R District;

(c) Household goods and service (including paint, fixtures, and hardware, but
 excluding other building materials);

1	(d)	Variety merchandise, pet supply stores, and pet grooming services;		
2	(e)	Florists and plant stores;		
3	(f)	Apparel and accessories;		
4	(g)	Antiques, art galleries, art supplies, and framing service;		
5	(h)	Home furnishings, furniture, and appliances;		
6	(i)	Books, stationery, greeting cards, office supplies, copying service, music, and		
7	sporting goo	ods; and		
8	(j)	Toys, gifts, and photographic goods and services.		
9	* * * *			
10				
11	1 Service, Personal. A Retail Sales and Services Use that provides grooming services to the			
12	2 individual, including salons, cosmetic services, tattoo parlors, and health spas, bathhouses,			
13	and steam rooms. Personal Service does not include Massage Establishments or Gym, which			
14	are defined separately in this Section <u>102</u> .			
15	* * * *			
16				
17	Service, Re	tail Professional. A Retail Sales and Service Use that provides to the general		
18	public, gene	eral business, or professional services including, but not limited to, management,		
19	clerical, acc	ounting, legal, consulting, insurance, real estate brokerage, and travel services. It		
20	may provide services to the business community, provided that it also provides services to the			
21	general public. Otherwise, it shall be considered a Non-Retail Professional Service Use as			
22	defined in th	nis Section <i>o<del>f the Planning Code</del>102</i> .		
23	This	use does not include research service of an industrial or scientific nature in a		
24	commercial	or medical laboratory, other than routine medical testing and analysis by a health-		
25	care profess	sional or hospital.		

1 \*\*\*\*

2

Trade Shop. A Retail Sales and Service Use that provides custom-crafted goods and/or
services for sale directly to the consumer, reserving some storefront space for display and
retail service, subject to the conditions in Section 202.2. A trade shop includes, but is not
limited to:

- 7 (a) Repair of personal apparel, accessories, household goods, appliances, furniture.
  8 and similar items, but excluding repair of motor vehicles and structures;
- 9 (b) Upholstery services;

10 (c) Carpentry;

(d) Printing of a minor processing nature, including multi-copy and blueprinting
 services and printing of pamphlets, brochures, resumes, and small reports, but excluding
 printing of books, magazines, or newspapers;

- 14 (e) Tailoring; and
- (f) Other artisan craft uses, including fine arts uses. Arts Activities and Light
  Manufacturing shall be considered distinct from Trade Shops.
- 17

\* \* \* \*

18

21 751, 752, 753, 754, 755, 756, 757, 758, 759, 760, 761, 762, 763, and 764, to read as follows:

- 22
- 23 SEC. 710. NC-1 NEIGHBORHOOD COMMERCIAL CLUSTER DISTRICT.

24 \*\*\*\*

25 Table 710. NEIGHBORHOOD COMMERCIAL CLUSTER DISTRICT NC-1

<sup>Section 4. The Planning Code is hereby amended by revising Sections 710, 711, 712,
713, 714, 715, 716, 717, 718, 719, 720, 721, 722, 723, 724, 725, 726, 728, 729, 730, 750,</sup>
	ZONING CONTRO				L TABLE			
* * * *	Zoning Category		Category § References		Controls			
NON-	RESI	DENTIAL USES		Co	ontrols by Story			
				1st	2nd	3rd+		
* * * *								
Sales	and	Service Use Category	/					
Retail	I Sale	s and Service Uses*	§ 102	P(2)	NP	NP		
* * * *								
Canna	abis R	Retail	§§ 102, 202.2(a)	NP(6)	NP(6)	NP		
Flexib	le Reta	ail	<u>§ 102</u>	<u>NP(3)</u>	<u>NP</u>	<u>NP</u>		
* * * *								
•	* Not	listed below						
	(1)	Additional <u><i>5five</i></u> feet for	or NC-1 parcels with a	a Commer	cial use on	the ground		
within t	the fol	lowing areas:						
		(a) Within the bou	ndaries of Sargent S	treet to Ori	zaba Aven	ue to Lobos		
Street t	to Ply	mouth Avenue to Fare	llones Street to San .	Jose Aven	ue to Alema	any Bouleva		
19th Av	venue	to Randolph Street to	Monticello Street and	d back to S	Sargent Str	eet.		
		(b) On Noriega, Ir	ving, Taraval <u>,</u> and Ju	dah Street	s west of 1	9th Avenue		
	(2)	P if located more that	n <u>¼ one-fourth</u> mile fro	om any NC	District or	Restricted		
Subdis	trict w	vith more restrictive cor	ntrols; otherwise, san	ne as more	e restrictive	control.		
	(3)	<del>{Note deleted.] <u>P</u> in Su</del>	pervisorial District 4.					
	(4)	C required for 7 or mo	ore persons.					
	(5)	C if a Macro WTS Fa	cility; P if a Micro WT	S Facility.				

1	(6) C in Supervisorial Dis	strict 4.			
2					
3	SEC. 711. NC-2 – SMALL-	SCALE NEIGHBOR	ноор со	MMERCIA	L DISTRICT.
4	* * * *				
5	Table 711. SMALL-SCALE	NEIGHBORHOOD (	COMMERC		RICT NC-2
6	ZC	DNING CONTROL T	ABLE		
7	* * * *				
8	Zoning Category	§ References		Control	S
9	NON-RESIDENTIAL USES		Cc	ontrols by	Story
10			1st	2nd	3rd+
11	* * * *				
12	Sales and Service Use Category	/			
13	* * * *				
14	Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
15	<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP(2)</u>	<u>NP</u>	<u>NP</u>
16	* * * *				
17	* Not listed below				
18	(1) Additional <u>5 five</u> feet for	or NC-2 parcels zone	d 40' or 50	' with an A	ctive Use on the
19	ground floor within the following are	eas: Balboa Street be	etween 2nd	l Avenue a	nd 8th Avenue,
20	and between 32nd Avenue and 391	h Avenue.			
21	(2) <i>{Note deleted.} <u>P</u> in Su</i>	pervisorial District 4.			
22	* * * *				
23	SEC. 712. NC-3 – MODER	ATE-SCALE NEIGH	BORHOOI	о сомме	RCIAL
24		DISTRICT.			
25	* * * *				

	SCALE NEIGHBORHC			
	ZONING CONTROL	TABLE		
* * *				
Zoning Category	§ References		Contro	ols
NON-RESIDENTIAL STAND	ARDS			
* * * *				
Sales and Service Use Categ	lory			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
SEC. 713. NC-S – NEIG				
		RCIAL SH	IOPPING (	CENTER
	HBORHOOD COMMEF	RCIAL SH	IOPPING (	CENTER
* * *	DISTRICT.			
	DISTRICT.	HOPPIN		
Table 713. NEIGHBORH	DISTRICT.	HOPPIN		
*** Table 713. NEIGHBORH	DISTRICT. IOOD COMMERCIAL S ZONING CONTROL	HOPPIN	G CENTEF	R DISTRIC
* * * Table 713. NEIGHBORH * * * Zoning Category	DISTRICT. IOOD COMMERCIAL S ZONING CONTROL	HOPPIN		R DISTRIC
Table 713. NEIGHBORH	DISTRICT. IOOD COMMERCIAL S ZONING CONTROL	HOPPIN	G CENTEF	R DISTRIC
Table 713. NEIGHBORH Table 713. NEIGHBORH Table 713. NEIGHBORH	DISTRICT.	HOPPIN	G CENTEF	R DISTRIC
Table 713. NEIGHBORH	DISTRICT.	HOPPIN	G CENTEF	R DISTRIC
Table 713. NEIGHBORH	DISTRICT.	HOPPIN	G CENTEF	R DISTRIC

		. 100	ND		
1	<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
2	* * * *				
3	* * * *				
4					
5	SEC. 714. BROADWAY NE	IGHBORHOOD COM	IMERCIAL		г.
6	* * * *				
7	Table 714. BROADWAY	NEIGHBORHOOD	COMMERC	CIAL DISTI	RICT
8	ZO	NING CONTROL TA	BLE		
9	* * * *				
10	Zoning Category	§ References		Controls	
11	NON-RESIDENTIAL STANDARD	)S			
12	* * * *				
13	Sales and Service Use Category				
14	* * * *				
15	Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
16	<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
17	* * * *				
18	* * * *				
19					
20	SEC. 715. CASTRO STREE	T NEIGHBORHOOD	COMMER		TRICT.
21	* * * *				
22	Table 715. CASTRO STRE	ET NEIGHBORHOO			STRICT
23		NING CONTROL TA			
	* * * *		JE		
24					
25	Zoning Category	§ References		Controls	

* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
Table 716. INNER CLE	MENT STREET NEIGHE ZONING CONTROL		D COMME	RCIAL I
Table 716. INNER CLE			D COMME	
Table 716. INNER CLE	ZONING CONTROL § References			
*** Zoning Category NON-RESIDENTIAL STAND	ZONING CONTROL § References DARDS AND USES			
Table 716. INNER CLE	ZONING CONTROL § References DARDS AND USES			
Table 716. INNER CLE	ZONING CONTROL § References DARDS AND USES			
Table 716. INNER CLE	ZONING CONTROL § References DARDS AND USES	TABLE	Contro	ols
Table 716. INNER CLE         ****         Zoning Category         NON-RESIDENTIAL STAND         ****         Sales and Service Use Category         ****         Cannabis Retail	ZONING CONTROL § References DARDS AND USES gory §§ 102, 202.2(a)	TABLE C	Contro	ols

			DD COMM	
	DISTRICT.			
* * *				
Table 717. OUTER	CLEMENT STREET NEIGH	BORHOC		
	ZONING CONTROL	TABLE		
* * *				
Zoning Categor	y § References		Contro	ols
NON-RESIDENTIAL ST	ANDARDS			
* * * *				
Sales and Service Use	Category			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *	<u>§ 102</u>			
* * * * * * * SEC. 718. UPPER * * *	FILLMORE STREET NEIGH	BORHOO	D COMME	
* * * * * * * SEC. 718. UPPER * * *	FILLMORE STREET NEIGH	BORHOO	D COMME	
* * * * SEC. 718. UPPER * * * Table 718. UPPER	FILLMORE STREET NEIGH	BORHOO	D COMME	
SEC. 718. UPPER	FILLMORE STREET NEIGH	BORHOO	D COMME	ERCIAL D

* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	NP
* * * *				
* * * *				
SEC. 719. HAIGH	T STREET NEIGHBORHOOL		ERCIAL DI	STRICT.
* * * *				
Table 719. HAIGH	T STREET NEIGHBORHOOI		ERCIAL DI	STRICT
	ZONING CONTROL	TABLE		
* * * *				
Zoning Categor	y § References		Contro	ls
NON-RESIDENTIAL ST	ANDARDS AND USES			
* * * *				
Sales and Service Use	Category			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
* * * *				
SEC. 720. EXCEL	SIOR OUTER MISSION NEIC	GHBORH		MERCIAL
SEC. 720. EXCEL	SIOR OUTER MISSION NEIC DISTRICT.	GHBORH		MERCIAL
SEC. 720. EXCEL		GHBORH	OOD COM	MERCIAL
		GHBORH	OOD COM	MERCIAL

DIST	RICT ZONING CONTR	OL TABI	E	
* * *				
Zoning Category	§ References		Contro	ols
NON-RESIDENTIAL STANDA	ARDS AND USES			
Sales and Service Use Catego	ory			
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
Flexible Retail	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
SEC. 721. JAPANTOWN	I NEIGHBORHOOD CO	OMMERC	IAL DISTR	RICT.
		MMERC		
* * *	NEIGHBORHOOD CO	MMERC		
* * * Table 721. JAPANTOWN	NEIGHBORHOOD CO	MMERC		ICT ZO
* * * Table 721. JAPANTOWN	NEIGHBORHOOD CO CONTROL TABLI § References	MMERC	AL DISTR	ICT ZO
* * * Table 721. JAPANTOWN * * * Zoning Category	NEIGHBORHOOD CO CONTROL TABLI § References	MMERC	AL DISTR	ICT ZO
* * * Table 721. JAPANTOWN * * * Zoning Category NON-RESIDENTIAL STANDA	NEIGHBORHOOD CO CONTROL TABLI § References ARDS AND USES	MMERC	AL DISTR	ICT ZO
*** Table 721. JAPANTOWN *** Zoning Category NON-RESIDENTIAL STANDA **** Sales and Service Use Catego	NEIGHBORHOOD CO CONTROL TABLI § References ARDS AND USES	MMERC	AL DISTR	ICT ZO
* * * Table 721. JAPANTOWN * * * Zoning Category NON-RESIDENTIAL STANDA	NEIGHBORHOOD CO CONTROL TABLI § References ARDS AND USES	MMERC	AL DISTR	ICT ZO

* * * *				
* * *				
SEC. 722. NORTH BE	ACH NEIGHBORHOOD	COMMERC		
* * * *				
Table 722. NORTH	BEACH NEIGHBORHOO		RCIAL DIS	TR
	ZONING CONTROL T	ABLE		
* * *				
Zoning Category	§ References		Controls	
NON-RESIDENTIAL STAN	DARDS AND USES			
* * * *				
Sales and Service Use Cate	egory			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	N
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	N
* * * *				
* * *				_
SEC. 723. POLK STR	EET NEIGHBORHOOD	COMMERCI	AL DISTRI	СТ
* * *				
Table 723. POLK STR	EET NEIGHBORHOOD (	COMMERCI	AL DISTRI	СТ
	ZONING CONTROL	TABLE		
* * * *				
Zoning Category	§ References		Controls	
NON-RESIDENTIAL STAN				

1	* * * *				
2	Sales and Service Use Category	,			
3	* * * *				
4	Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
5	<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
6	* * * *				
7	* * * *				
8					
9	SEC. 724. SACRAMENTO	STREET NEIGHBO	RHOOD C	OMMERO	CIAL DISTRICT
10	* * * *				
11	Table 724. SACRAMENTO S	TREET NEIGHBOR	HOOD CO	DMMERCI	AL DISTRICT
12	ZC		ABLE		
13	* * * *				
14	Zoning Category	§ References		Contro	ls
14 15	NON-RESIDENTIAL STANDARI	-		Contro	ls
	NON-RESIDENTIAL STANDARD	OS AND USES		Contro	ls
15	NON-RESIDENTIAL STANDARI	OS AND USES		Contro	ls
15 16	NON-RESIDENTIAL STANDARD	OS AND USES		Contro	Is
15 16 17	NON-RESIDENTIAL STANDARD	OS AND USES	C	Contro C	Is NP
15 16 17 18	NON-RESIDENTIAL STANDARD	DS AND USES	C <u>NP</u>		
15 16 17 18 19 20	NON-RESIDENTIAL STANDARD * * * * Sales and Service Use Category * * * * Cannabis Retail	§§ 102, 202.2(a)		C	NP
15 16 17 18 19	NON-RESIDENTIAL STANDARD * * * * Sales and Service Use Category * * * * Cannabis Retail <u>Flexible Retail</u>	§§ 102, 202.2(a)		C	NP
15 16 17 18 19 20 21	NON-RESIDENTIAL STANDARD	§§ 102, 202.2(a)		C	NP
15 16 17 18 19 20 21 22	NON-RESIDENTIAL STANDARD	S AND USES §§ 102, 202.2(a) <u>§ 102</u>	<u>NP</u>	C <u>NP</u>	NP <u>NP</u>

Table 725. UNION STREET NEIGHBORHOOD COMMERCIAL DISTRICT					
	ZONING CONTROL T	ABLE			
* * *					
Zoning Category	§ References		Contro	ls	
NON-RESIDENTIAL STANDA	ARDS AND USES				
* * * *					
Sales and Service Use Catego	ory				
* * * *					
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP	
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>	
* * * *					
* * * SEC. 726. PACIFIC AVE	NUE NEIGHBORHOO	D COMM	IERCIAL D	ISTRICT.	
SEC. 726. PACIFIC AVE	NUE NEIGHBORHOO	D COMM	-		
SEC. 726. PACIFIC AVE		D COMM	-		
SEC. 726. PACIFIC AVE * * * Table 726. PACIFIC AVE	NUE NEIGHBORHOO ZONING CONTROL	D COMM	-	ISTRICT	
SEC. 726. PACIFIC AVE	NUE NEIGHBORHOO ZONING CONTROL	D COMM	IERCIAL D	ISTRICT	
SEC. 726. PACIFIC AVE *** Table 726. PACIFIC AVE *** Zoning Category	NUE NEIGHBORHOO ZONING CONTROL	D COMM	IERCIAL D	ISTRICT	
SEC. 726. PACIFIC AVE **** Table 726. PACIFIC AVE **** Zoning Category NON-RESIDENTIAL STANDA	ENUE NEIGHBORHOO ZONING CONTROL § References	D COMM	IERCIAL D	ISTRICT	
SEC. 726. PACIFIC AVE **** Table 726. PACIFIC AVE **** Zoning Category NON-RESIDENTIAL STANDA ****	ENUE NEIGHBORHOO ZONING CONTROL § References	D COMM	IERCIAL D	ISTRICT	
SEC. 726. PACIFIC AVE **** Table 726. PACIFIC AVE **** Zoning Category NON-RESIDENTIAL STANDA **** Sales and Service Use Catego	ENUE NEIGHBORHOO ZONING CONTROL § References	D COMM	IERCIAL D	ISTRICT	

* * * *				
* * * *	<b>i</b>			
SEC. 728. 24TH STREE	T – NOE VALLEY NEIC	GHBORHO	ор сомм	ERCIAL
DISTRICT.				
* * * *				
Table 728. 24TH STREET – N	IOE VALLEY NEIGHBO	ORHOOD C	OMMERC	
	ZONING CONTROL T	ABLE		
* * * *				
Zoning Category	§ References		Controls	
NON-RESIDENTIAL STANDA	ARDS AND USES			
* * * *				
Sales and Service Use Categorial	ory			1
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
* * * *				
SEC. 729. WEST PORT	AL AVENUE NEIGHBO	RHOOD CO	OMMERCI	AL DISTR
* * * *				
Table 729. WEST PORT	AL AVENUE NEIGHBC		OMMERCI	AL DISTR
	ZONING CONTROL	TABLE		
* * * *				

NON-RESIDENTIAL ST				
Sales and Service Use C	Category			
Cannabis Retail	§§ 102, 202.2(a)	C	С	N
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	NI
* * * *				
SEC. 730. INNER S	SUNSET NEIGHBORHOOI	COMME	RCIAL DIS	TRICT
* * *				
	SUNSET NEIGHBORHOOI	ОСОММЕ	RCIAL DIS	TRICT
	SUNSET NEIGHBORHOOI ZONING CONTROL		RCIAL DIS	TRICT
			RCIAL DIS	TRICT
Table 730. INNER S * * * Zoning Category	ZONING CONTROL § References		RCIAL DIS Contro	
Table 730. INNER S *** Zoning Category NON-RESIDENTIAL STA	ZONING CONTROL § References			
Table 730. INNER S *** Zoning Category NON-RESIDENTIAL STA ****	ZONING CONTROL § References ANDARDS			
Table 730. INNER S **** Zoning Category NON-RESIDENTIAL STA **** Sales and Service Use C	ZONING CONTROL § References ANDARDS			
Table 730. INNER S **** Zoning Category NON-RESIDENTIAL STA **** Sales and Service Use C ****	ZONING CONTROL § References ANDARDS	TABLE	Contro	ols
Table 730. INNER S **** Zoning Category NON-RESIDENTIAL STA **** Sales and Service Use C	ZONING CONTROL § References ANDARDS Category §§ 102, 202.2(a)	TABLE	Contro	
Table 730. INNER S **** Zoning Category NON-RESIDENTIAL STA **** Sales and Service Use C ****	ZONING CONTROL § References ANDARDS	TABLE	Contro	ols

Elexible Retail       § 102       NP       NP       NP         ****       SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL       DISTRICT.         ****       DISTRICT.       Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         ZONING CONTROL TABLE       ****	SEC. 750. NCT-1 – NEI	GHBORHOOD COMME	RCIAL TI	RANSIT CI	LUSTER
Table 750. NEIGHBORHOOD COMMERCIAL TRANSIT CLUSTER DIST         CONING CONTROL TABLE         ****         Soles and Service Use Category         ****         Sales and Service Use Category         ****         Controls NON-RESIDENTIAL STANDARDS         ****         Sales and Service Use Category         ****         Cannabis Retail         §§ 102, 202.2(a)       NP       NP       N         Flexible Retail       § 102       NP       NP       N         SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         CONING CONTROL TABLE		DISTRICT.			
****   ***   ****   ***   ****   ***   ****   *** *** *** ***	* * *				
****       Zoning Category       § References       Controls         NON-RESIDENTIAL STANDARDS	Table 750. NEIGHBOR	HOOD COMMERCIAL T	RANSIT	CLUSTER	DISTRIC
Zoning Category       § References       Controls         NON-RESIDENTIAL STANDARDS       *****         Sales and Service Use Category         *****         Sales and Service Use Category         *****         Cannabis Retail         §§ 102, 202.2(a)         NP       NP         Flexible Retail       § 102         ****         SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL         ****         Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         ZONING CONTROL TABLE		ZONING CONTROL	TABLE		
NON-RESIDENTIAL STANDARDS         *****         Sales and Service Use Category         *****         Cannabis Retail         §§ 102, 202.2(a)         NP         Flexible Retail         § 102         NP         NP         SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL         ****         SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL         ****         Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         ZONING CONTROL TABLE	* * *				
*****         Sales and Service Use Category         *****         Cannabis Retail         §§ 102, 202.2(a)         NP         Flexible Retail         § 102         NP         P         P         P         SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL         DISTRICT.         ***         Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         ZONING CONTROL TABLE         ***				Contro	ols
Sales and Service Use Category         ******         Cannabis Retail         §§ 102, 202.2(a)       NP         Flexible Retail         § 102         NP       NP         ****         SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL         Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         ZONING CONTROL TABLE		DARDS			
********       Cannabis Retail       §§ 102, 202.2(a)       NP       NP       N         Flexible Retail       § 102       NP       NP       N         ****       SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL       District.         ****       District.       District.         ****       NALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DISTRICT.         ****       Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST         ZONING CONTROL TABLE         ****	* * * *				
Cannabis Retail       §§ 102, 202.2(a)       NP       NP       N         Flexible Retail       § 102       NP       NP       N         ****              ****                ****       SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL	Sales and Service Use Cate	gory			
Flexible Retail       § 102       NP       N	* * * ** * *				
**** SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL DISTRICT. Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST ZONING CONTROL TABLE ***	Cannabis Retail	§§ 102, 202.2(a)	NP	NP	NP
*** SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL DISTRICT. *** Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST ZONING CONTROL TABLE ***	Flexible Retail	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
SEC. 751. NCT-2 – SMALL-SCALE NEIGHBORHOOD COMMERCIAL DISTRICT. *** Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST ZONING CONTROL TABLE ***	* * * *				
*** Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST ZONING CONTROL TABLE ***		ALL-SCALE NEIGHBOF	RHOOD (	OMMERC	IAL TRA
Table 751. SMALL-SCALE NEIGHBORHOOD COMMERCIAL TRANSIT DIST ZONING CONTROL TABLE		DISTRICT.			
ZONING CONTROL TABLE	* * *				
ZONING CONTROL TABLE	Tabla 751 SMALL SCALE N			TDANCIT	חופדטור
* * *	TADIE / 31. SWIALL-SUALE N			IKANJII	USIRIC
		ZONING CONTROL T	ABLE		
Zoning Category & References Controls	* * *				
	Zoning Category	§ References		Cont	rols
	* * *				

Sales and Service Use Ca	itegory			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
* * * *				
SEC. 752. NCT-	3 – MODERATE-SCALE N	EIGHBO	RHOOD C	OMMER
	TRANSIT DISTRIC	ЭТ.		
* * * *				
Table 752. MODERATE-S	CALE NEIGHBORHOOD	COMMER	RCIAL TRA	ANSIT DIS
	NCT-3 ZONING CONTRO		•	
* * * *				
* * * * Zoning Category	§ References		Cont	rols
	§ References			rols
Zoning Category	§ References			rols
Zoning Category NON-RESIDENTIAL STAN	§ References			rols
Zoning Category NON-RESIDENTIAL STAN	§ References			rols
Zoning Category NON-RESIDENTIAL STAN * * * * Sales and Service Use Ca	§ References			rols
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca ****	§ References		Cont	
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca **** Cannabis Retail	§ References IDARDS htegory §§ 102, 202.2(a)	C	Cont	NP
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca **** Cannabis Retail <u>Flexible Retail</u>	§ References IDARDS htegory §§ 102, 202.2(a)	C	Cont	NP
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca **** Cannabis Retail <u>Flexible Retail</u> ****	§ References IDARDS htegory §§ 102, 202.2(a)	C	Cont	NP

Table 753. SOMA NEIGHBORHOOD COMMERCIAL TRANSIT DISTRICT					
ZONING CONTROL TABLE					
* * * *					
Zoning Category		§ References		Cont	rols
NON-RESIDENTIAL STAN	IDARD	S AND USES			
* * * *					
Sales and Service Use Ca	ategory	,	-1		
* * * *					
Cannabis Retail		§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>		<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *					
* * * *					
SEC. 754. MISSION	STRE	ET NEIGHBORHOO		IERCIAL T	RANSIT
	D	ISTRICT.			
* * * *					
Table 754. MISSION ST		NEIGHBORHOOD C	OMMER		NSIT DISTRIC
	zc	NING CONTROL T	ABLE		
* * * *					
Zoning Category		§ References		Cont	rols
NON-RESIDENTIAL STAN	IDARD	S AND USES			
* * * *					
Sales and Service Use Ca	ategory	,			
* * * *					
L		1	1	1	l

Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
Flexible Retail	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
* * * *			·	·
SEC. 755. OCEAN	AVENUE NEIGHBORHOO			RANSIT
	DISTRICT.			
* * * *				
Table 755. OCEAN	AVENUE NEIGHBORHOO			RANSIT D
	ZONING CONTROL	TABLE		
* * *				
Zoning Category	§ References		Cont	rols
NON-RESIDENTIAL STAN	NDARDS			
* * * *				
Sales and Service Use Ca				
Sales and Service Use Ca				
	§§ 102, 202.2(a)	C	С	NP
* * * *		C <u>NP</u>	C <u>NP</u>	NP
* * * * Cannabis Retail	§§ 102, 202.2(a)			
* * * * Cannabis Retail <u>Flexible Retail</u> * * * *	§§ 102, 202.2(a)			
* * * * Cannabis Retail <u>Flexible Retail</u> * * * *	§§ 102, 202.2(a)			
* * * * Cannabis Retail <u>Flexible Retail</u> * * * *	§§ 102, 202.2(a) <u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
**** Cannabis Retail <u>Flexible Retail</u> **** **** SEC. 756. GLEN PA	§§ 102, 202.2(a)	<u>NP</u>	<u>NP</u>	<u>NP</u>
**** Cannabis Retail <u>Flexible Retail</u> **** SEC. 756. GLEN PA	§§ 102, 202.2(a) <u>§ 102</u>	<u>NP</u> OMMERCI	<u>NP</u>	<u>NP</u>

* * * *						
Zoning Category	§ References		Contro	ls		
NON-RESIDENTIAL STANDARDS AND USES						
* * * *						
Sales and Service Use Catego	ory					
* * * *						
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP		
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>		
* * * *						
* * * *						
SEC. 757. FOLSOM STR	REET NEIGHBORHOO			NSIT		
	DISTRICT.					
* * * *						
Table 757. FOLSOM STR	REET NEIGHBORHOO			NSIT		
	DISTRICT ZONING C		TABLE			
* * * *						
Zoning Category	§ References		Contro	ls		
NON-RESIDENTIAL STANDAR	RDS AND USES					
* * * *						
Sales and Service Use Catego	ory					
* * * *						
Cannabis Retail	§§ 102, 202.2(a)	С	с	NP		
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>		
	Zoning Category NON-RESIDENTIAL STANDAR **** Sales and Service Use Catego **** Cannabis Retail <i>Flexible Retail</i> **** SEC. 757. FOLSOM STR **** Table 757. FOLSOM STR **** Zoning Category NON-RESIDENTIAL STANDAR **** Sales and Service Use Catego **** Cannabis Retail	Zoning Category       § References         NON-RESIDENTIAL STANDARDS AND USES         *****         Sales and Service Use Category         *****         Cannabis Retail         §§ 102, 202.2(a)         Flexible Retail         § 102         ****         SEC. 757. FOLSOM STREET NEIGHBORHOO DISTRICT.         *****         Table 757. FOLSOM STREET NEIGHBORHOO DISTRICT.         *****         Sales and Service Use Category         § References         NON-RESIDENTIAL STANDARDS AND USES         *****         Sales and Service Use Category         *****         Cannabis Retail         §§ 102, 202.2(a)	Zoning Category       § References         NON-RESIDENTIAL STANDARDS AND USES         *****         Sales and Service Use Category         *****         Cannabis Retail         \$\$ 102, 202.2(a)         C         Flexible Retail         \$\$ 102         *****         SEC. 757. FOLSOM STREET NEIGHBORHOOD COMMENDISTRICT.         *****         Table 757. FOLSOM STREET NEIGHBORHOOD COMMENDISTRICT.         *****         Table 757. FOLSOM STREET NEIGHBORHOOD COMMENDISTRICT.         *****         Sales and Service Use Category         *****         Sales and Service Use Category         *****         Cannabis Retail       §§ 102, 202.2(a)	Zoning Category       § References       Contro         NON-RESIDENTIAL STANDARDS AND USES       *****       *****         Sales and Service Use Category       *****         Cannabis Retail       §§ 102, 202.2(a)       C         Cannabis Retail       §102       NP         *****       NP       NP         *****       SEC. 757. FOLSOM STREET NEIGHBORHOOD COMMERCIAL TRADISTRICT.         *****       Table 757. FOLSOM STREET NEIGHBORHOOD COMMERCIAL TRADISTRICT.         *****       Table 757. FOLSOM STREET NEIGHBORHOOD COMMERCIAL TRADISTRICT ZONING CONTROL TABLE         *****       Sec. 757. FOLSOM STREET NEIGHBORHOOD COMMERCIAL TRADISTRICT ZONING CONTROL TABLE         *****       Sales and Service Use Category         *****       Sales and Service Use Category         *****       Sales and Service Use Category         *****       Sales and Service Use Category		

1	* * * *				
2	* * * *				
3					
4	SEC. 758. REGIONAL (	COMMERCIAL DISTRI	CT.		
5	* * * *				
6	Table 758. REGIONAL (	COMMERCIAL DISTRI	CT ZONING	CONTROL	_ TABLE
7	* * * *				
8	Zoning Category	§ References		Control	ls
9	NON-RESIDENTIAL STANDA	RDS AND USES			
10	* * * *				
11	Sales and Service Use Categ	ory			
12	* * * *				
13	Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
14	<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
15	* * * *				
16	* * * *				
17					
18	SEC. 759. DIVISADERO	STREET NEIGHBOR		MERCIAL	TRANSIT
19		DISTRICT.			
20	* * * *				
21	Table 759. DIVISADERC	STREET NEIGHBOR		MERCIAL	TRANSIT
22		DISTRICT ZONING	CONTROL T	ABLE	
23	* * * *				
24	Zoning Category	§ References		Contro	ls
25	NON-RESIDENTIAL STANDA	RDS AND USES			

* * * *				
Sales and Service Use Cat	tegory			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	NP
* * * *				
SEC. 760. FILLMORI	E STREET NEIGHBORHC		IMERCIAL	TRAN
	DISTRICT. E STREET NEIGHBORH DISTRICT ZONING (			_ TRAN
* * * *	E STREET NEIGHBORHO DISTRICT ZONING (		LTABLE	
Table 760. FILLMOR	E STREET NEIGHBORH DISTRICT ZONING ( § References			
Table 760. FILLMOR * * * * Zoning Category	E STREET NEIGHBORH DISTRICT ZONING ( § References		LTABLE	
Table 760. FILLMOR **** Zoning Category NON-RESIDENTIAL STAN	E STREET NEIGHBORH DISTRICT ZONING ( § References DARDS AND USES		LTABLE	
Table 760. FILLMOR **** Zoning Category NON-RESIDENTIAL STAN	E STREET NEIGHBORH DISTRICT ZONING ( § References DARDS AND USES		LTABLE	
Table 760. FILLMOR **** Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Cat	E STREET NEIGHBORH DISTRICT ZONING ( § References DARDS AND USES		LTABLE	
Table 760. FILLMOR **** Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Cat ****	E STREET NEIGHBORHO DISTRICT ZONING ( § References DARDS AND USES		L TABLE	rols

	ZONING CONTROL	TABLE		
* * * *				
Zoning Category	§ References		Cont	rols
NON-RESIDENTIAL STAN	DARDS AND USES			
* * * *				
Sales and Service Use Cat	egory			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	NP	NP	<u>NP</u>
	<u></u>			
* * * *	A STREET NEIGHBORHO	OD COM		
* * * SEC. 762. VALENCIA * * * * Table 762. VALENCIA	STREET NEIGHBORHO DISTRICT.		MERCIAL	

* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
* * *				
SEC. 763. 24TH STF	REET - MISSION NEIGHB	ORHOOD		
	DISTRICT.			
* * * *				
Table 763. 24TH STREET	- MISSION NEIGHBORHC		IMERCIAL	TRANS
	DISTRICT ZONING (	ONTRO	TABLE	
* * * *				
* * * *				
Zoning Category	§ References		Cont	rols
			Cont	rols
Zoning Category			Cont	rols
Zoning Category NON-RESIDENTIAL STAN	IDARDS AND USES		Cont	rols
Zoning Category NON-RESIDENTIAL STAN	IDARDS AND USES		Cont	rols
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca	IDARDS AND USES	C	Cont	rols NP
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca ****	IDARDS AND USES	C <u>NP</u>		
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca **** Cannabis Retail	IDARDS AND USES		C	NP
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca **** Cannabis Retail <u>Flexible Retail</u>	IDARDS AND USES		C	NP
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca **** Cannabis Retail <u>Flexible Retail</u> ****	IDARDS AND USES		C	NP
Zoning Category NON-RESIDENTIAL STAN **** Sales and Service Use Ca **** Cannabis Retail <u>Flexible Retail</u> ****	IDARDS AND USES	<u>NP</u>	C <u>NP</u>	NP <u>NP</u>

Table 764. UPPER MARKET STREET NEIGHBORHOOD COMMERCIAL TRANS				
	DISTRICT ZONING	CONTRO	LTABLE	
* * * *				
Zoning Category	§ References		Cont	rols
NON-RESIDENTIAL STAND	ARDS AND USES			
* * * *				
Sales and Service Use Categ	gory			
* * * *				
Cannabis Retail	§§ 102, 202.2(a)	С	С	NP
<u>Flexible Retail</u>	<u>§ 102</u>	<u>NP</u>	<u>NP</u>	<u>NP</u>
* * * *				
* * * *				
Section 5. Effective Dat	e. This ordinance shall	become e	ffective 30	days after
enactment. Enactment occurs	when the Mayor signs t	he ordinar	nce, the Ma	ayor returns th
ordinance unsigned or does no	t sign the ordinance with	nin ten day	s of receiv	ving it, or the
of Supervisors overrides the Ma	ayor's veto of the ordina	nce.		
Section 6. Scope of Orc	linance. In enacting this	s ordinanc	e, the Boa	rd of Supervis
intends to amend only those wo	ords, phrases, paragrap	hs, subse	ctions, sec	tions, articles
numbers, punctuation marks, c	harts, diagrams, or any	other cons	stituent par	ts of the Mun
Code that are explicitly shown i	n this ordinance as add	itions, dele	etions, Boa	rd amendme
///				
///				

1	additions, and Board amendment deletions in accordance with the "Note" that appears under
2	the official title of the ordinance.
3	
4	
5	APPROVED AS TO FORM:
6	DENNIS J. HERRERA, City Attorney
7	By:
8	AUSTIN M. YANG Deputy City Attorney
9	n:\legana\as2018\1800718\01293919.docx
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	