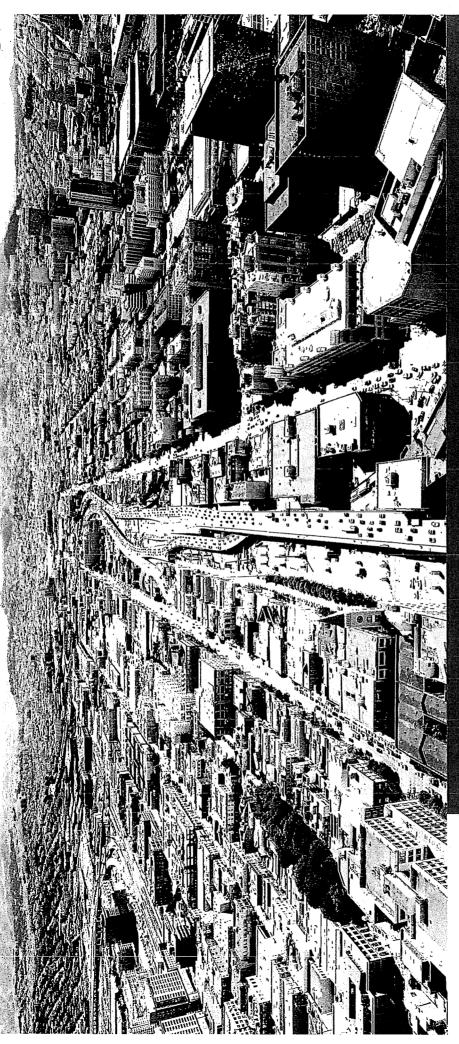
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PLAN & IMPLEMENTATION STRATEGY

Board of Supervisors - Special Tax District Formation Hearing January 15, 2019

N

TODAY'S PRESENTATION

Central SoMa Plan Overview & Public Benefits Package

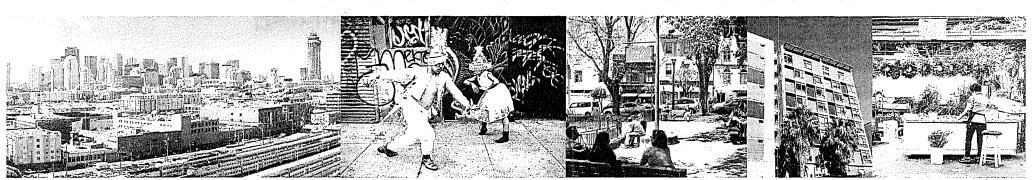
2 Central SoMa Special Tax District

3 Conclusion



TODAY'S ACTIONS

- Approval of Resolution of Formation to Establish Central SoMa Special Tax District No. 2018-1 (Board no. 181170)
- 2 Approval of Resolution Determining Necessity to Incur Bonded Indebtedness in an Amount Not to Exceed \$5.3 billion (no. 181171)
- Introduction of Ordinance Levying Special Taxes (no. 181172) Scheduled for adoption on January 22, 2019





PRIOR APPROVAL ACTIONS ON THE PLAN & SPECIAL TAX DISTRICT

 $Nov 21^{st}$

Resolutions of Intent to Establish the Central SoMa Special Tax District and Incur Bonded Indebtedness Adopted (date of Mayoral approval)

Dec 7th & 12th

Central SoMa Plan Adopted (Mayoral approval), including:

- » General Plan Amendments, Planning Code & Administrative Code Amendments, Zoning Map Amendments, and Housing Sustainability District (HSD)
- » Implementation Program & Public Benefits Program (adopted by reference)

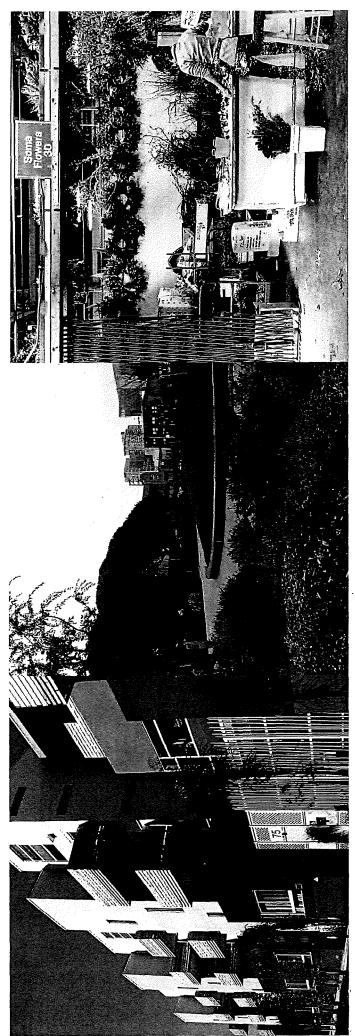


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PLAN STRATEGY

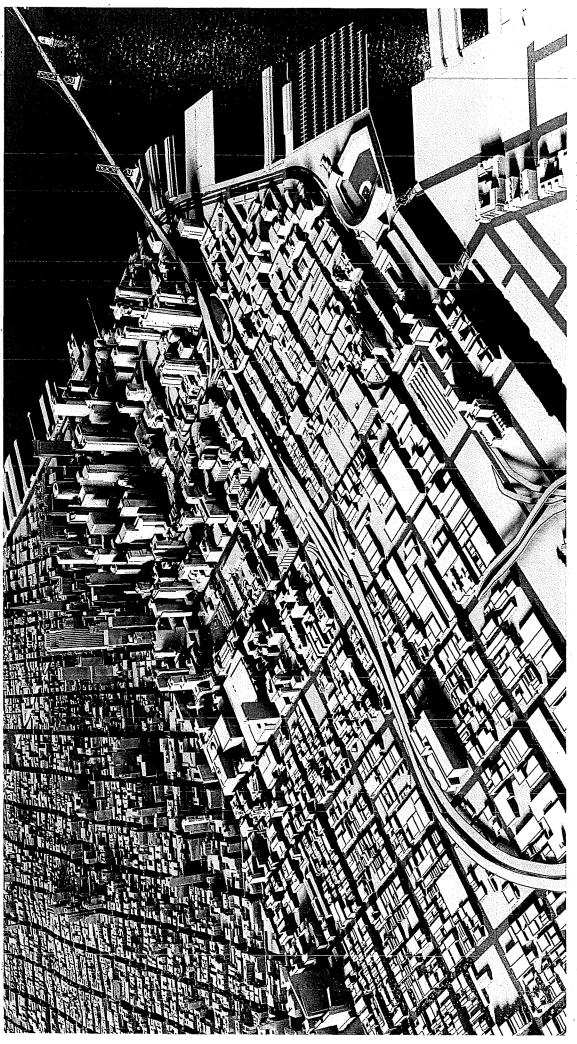
Respect and
Enhance
Neighborhood

Character Provide Public Benefits - Accommodate Demand





VISUALIZATION - EXISTING DEVELOPMENT



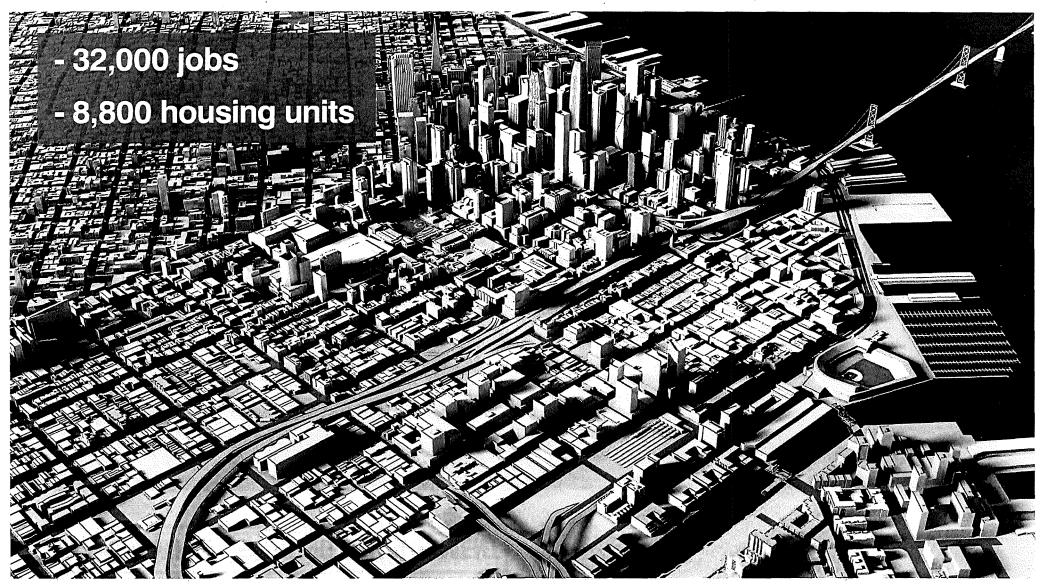
3-D Model of Existing Buildings (2016)

Digital Model by Skidmore, Owings, & Merril



VISUALIZATION - POTENTIAL DEVELOPMENT

Central SoMa Development Potential Anticipated Projects Outside of Central SoMa



3-D Model of Potential Development



PUBLIC BENEFITS: FUNDING SOURCES (25 YEARS; 2017 DOLLARS)

FUNDING SOURCE AMOUNT

Central SoMa Special Tax District (NEW)	\$354 million
Eastern Neighborhoods Infrastructure Fee	\$240 million
Transportation Sustainability Fee	\$220 million
Jobs-Housing Linkage Fee	\$210 million
Affordable Housing Fee	\$180 million
Central SoMa Infrastructure Fee (NEW)	\$40 million
School Impact Fee	\$26 million
Child Care Fee	\$32 million
Central SoMa Community Facilities Fee (NEW)	\$20 million
Direct provision of benefits (e.g. on-site BMR units)	\$836 million
TOTAL	\$2.16 billion

NOTE: Projects are non-binding and the Public Benefits Package may be amended, subject to Board approval.



PUBLIC BENEFITS (25 YEARS; 2017 DOLLARS)

	PUBLIC BENEFIT	TOTAL	CFD-FUNDED
♦	Affordable Housing	\$940 million	\$0
	Transit	\$500 million	\$155-160 million*
<u>-11</u>	Parks & Recreation	\$185 million	\$45 million
Ti	Production, Distribution, & Repair (including Arts)	\$180 million	\$0
is i	Complete Streets	\$110 million	\$10 million
	Cultural Preservation & Community Services	\$114 million	\$74-79 million*
	Environmental Sustainability	\$65 million	\$59 million
	Schools & Childcare	\$64 million	\$6 million
	TOTAL	\$2.16 billion	\$354 million

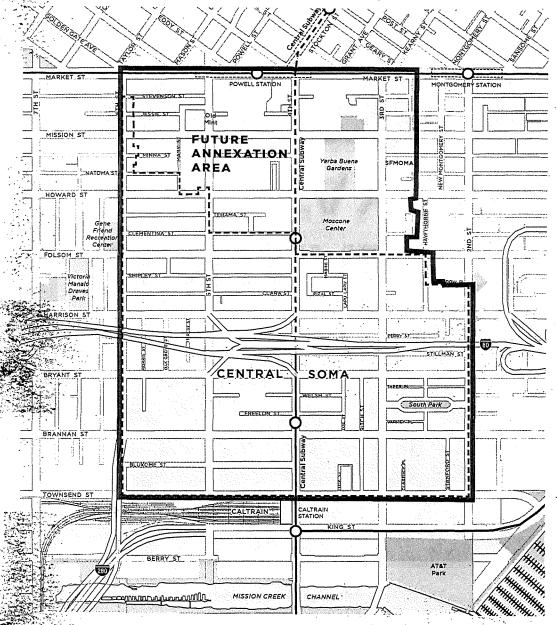
^{*} The funding for these projects shall be allocated pursuant to Planning Code Section 434(e).

NOTE: Projects are non-binding and the Public Benefits Package may be amended, subject to Board approval. However, Special Tax District revenues are limited to Facilities and Services listed in Exhibit A of the Resolution of Formation.

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FUTURE ANNEXATION MAP



- Central SoMa only considers annexation of parcels within the Plan Area
- Other parcels in the C-3 zones would be annexed only if there is future legislation, a Development Agreement, or other agreement.





SPECIAL TAX OVERVIEW

Tax Applicability

- Applicability: Large Condo & Non-Residential Projects
- Exemptions: 100% Affordable Housing Projects; BMR units; Rental Housing; Production, Distribution & Repair (PDR) uses; Community Facilities
- Annexation required before 1st Certificate of Occupancy (COO); Tax levy commences after 1st COO

Revenues Can Be Used To Pay Debt Service on Bonds

- Bonds accelerate the provision of public benefits
- Taxable properties in the Special Tax District are subject to foreclosure/sale in the event of non-payment of taxes*

^{*} Special taxes are secured by priority liens (ahead of private liens)



SPECIAL TAX RATES (FY18-19 RATES)

Years 1-99: Facilities Tax*

	TIER A (15'-45' height increase)	TIER B (50'-85' height increase)	TIER C (90'+ height increase)
NON-RESIDENTIAL	\$0	\$2.00	\$2.75
RESIDENTIAL CONDOS	\$0	SOME STATE	\$5.50

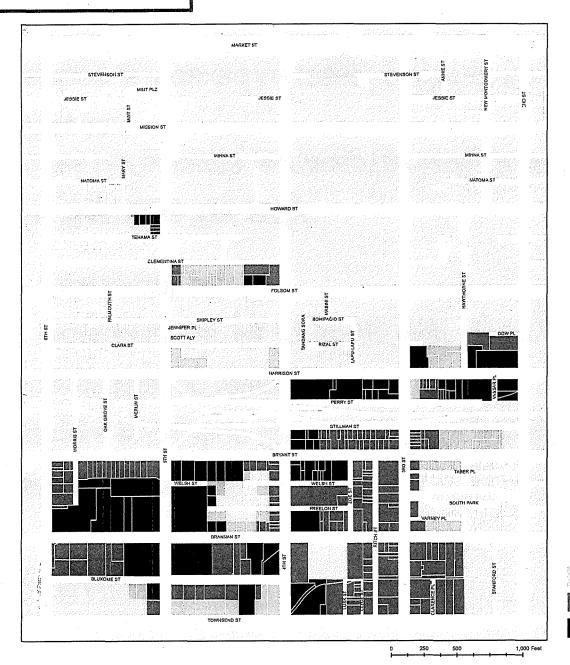
Years 100+: Services Tax Only

	TIERA	TIERB	TIERC
NON-RESIDENTIAL	\$0	\$0.50	\$0.69
RESIDENTIAL CONDOS	\$0	\$(0)	\$1.37

^{*}FY 18-19 rates. Facilities tax may be spent on either capital facilities or services (e.g. maintenance, programming)



CENTRAL SOMA FEE TIERS



- Tier A (15' 45' increase)
- Tier B (50' 85' increase)
- Tier C (90' or more increase)



SPECIAL TAX ESCALATION

Years 1-99: Facilities Tax*

- Base Rate escalation (before COO**): 2% annually
- Annual escalation (after COO):
 - » Nonresidential: 4% for 25 yrs after 1st levy; 2% thereafter
 - » Residential: 2%

Years 100+: Services Tax only

- Facilities tax sunsets, services tax kicks in (rate = \sim 25% of facilities tax)
- Escalation is indexed by lesser of CPI or 5%

^{*} Facilities tax may be spent on either capital facilities or services (e.g. maintenance, programming)

^{**} COO = Certificate of Occupancy



PROJECTED BONDING CAPACITY

- Anticipated Initial Bond Issuance is 2023-2027, pending:
 - » Board forms Special Tax District
 - » Sufficient Special Tax revenues exist to support debt
 - » Board approves Bonds
- Subsequent Bond Issuance: anticipated every 5 years as Special Tax revenues and capital improvement plans dictate*
- Amending maximum authorized amount would require election (qualified electors are registered voters if more than 12 residents are registered at annexed properties)

^{*} During plan build out (expected as 25 years). Thereafter, capital improvement plans and timing of bonds will be determined through a subsequent process, to be approved by the Board of Supervisors.



FACILITIES TAX (YEARS 1-99): EXPENDITURE PLAN (2017 DOLLARS)*

During Plan Buildout (25 years)

	Transit	\$155-160 million*
` ∳	Parks & Recreation	\$45 million
i i	Complete Streets	\$10 million
,	Cultural Preservation & Community Services	
	Historic Preservation	\$15-20 million*
i.	Neighborhood Stabilization & Community Services	\$65 million**
43	Environmental Sustainability	\$59 million
	TOTAL	\$354 million

Longer term needs (>25 years): could include, but are not limited to, Sea Level Rise adaptation and maintenance of capital facilities

^{*}The funding for these projects shall be allocated pursuant to Planning Code Section 434(e).

^{**} Includes \$6 million anticipated cost for public school supplemental services

NOTE: Projects are non-binding and the Public Benefits Package may be amended, subject to Board approval. However, Special Tax District revenues are limited to Facilities and Services listed in Exhibit A of the Resolution of Formation.



SERVICES TAX REVENUES & INCIDENTAL COSTS

Annual Services Tax: Revenue estimated at \$10.4-13.2 million/year (in current dollars)

- Rates escalate at 2% per year until first levy (Year 100)
- After first levy, rates escalate at lesser of CPI or 5%

Incidental Costs:

- \$250,000 (one-time): Cost of forming the Special Tax District
- \$150,000/year: Administration of special taxes
- Up to 5% of the principal amount of bonds: Bond or other debt-issuance costs

PUBLIC BENEFITS VS BOND CAPACITY

Public benefits package: \$2.16 billion (\$354mn in CFD funding)

- Based on 25 years of funding
- Assumes 75% development build out
- Assumes bond issuance every 5 years

Not-to-Exceed Bond amount in ROI: \$5.3 billion (to fund up to \$4.8bn in public infrastructure over 99 years)

- Total bonding capacity over 99-year term
- Assumes 100% development build out
- Accounts for inflation



ADMINISTRATION ENTITIES

Capital Planning Committee

- Approve 5-year expenditure plan (subject to Board approval)
- Recommend changes in revenue allocation

Director of Public Finance

- Develop 5-year revenue forecast
- Authorize tax commencement
- Authorize bond issuances (subject to Board approval)

Interagency Plan Implementation Committee (IPIC)

- Develop 5-year Expenditure Plan
- Advisor to CPC & Director of Public Finance

Community Advisory Committees (CACs)

Provide public oversight & advise on expenditure plan.



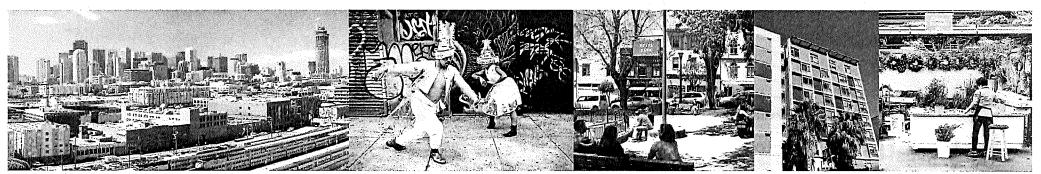
COLLABORATION

Joint Community Facilities Agreements (JCFAs)

- Will be required for non-City agencies receiving Special Tax Revenues (or Bond proceeds) for Facilities or Services.
- Example: Regional transit providers are slated to receive roughly \$160 million (representing 1/3 of total transportation funding) in collaboration with City through the Mayor/Board.

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