File No.

181111

Committee Item No.1Board Item No.12

# COMMITTEE/BOARD OF SUPERVISORS

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Completed I	ov: Erica Maior Date	Ianuary 14, 2019

**BOARD of SUPERVISORS** 



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

# MEMORANDUM

## LAND USE AND TRANSPORTATION COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

- TO: Supervisor Ahsha Safai, Interim Chair Land Use and Transportation Committee
- FROM: Erica Major, Assistant Clerk
- DATE: January 14, 2019
- SUBJECT: **COMMITTEE REPORT, BOARD MEETING** Tuesday, January 15, 2019

The following file should be presented as a **COMMITTEE REPORT** at the Board meeting, Tuesday, January 15, 2019. This item was acted upon at the Committee Meeting on Monday, January 14, 2019, at 1:30 p.m., by the votes indicated.

Item No. 73 File No. 181111

Ordinance amending the General Plan to revise Map 1 of the Downtown Area Plan to include 1650, 1660, 1670 and 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, 008, 009 and 010, in the C-3-G (Downtown General Commercial District) area; and making environmental findings, findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience and welfare under Planning Code, Section 340.

#### **RECOMMENDED AS A COMMITTEE REPORT**

- Vote: Supervisor Ahsha Safai Aye Supervisor Aaron Peskin - Aye Supervisor Matt Haney - Aye
- Board of Supervisors Angela Calvillo, Clerk of the Board Jon Givner, Deputy City Attorney

C:

#### ORDINANCE NO.

[General Plan Amendment - Downtown Area Plan - 1650, 1660, 1670 and 1680 Mission Street]

Ordinance amending the General Plan to revise Map 1 of the Downtown Area Plan to include 1650, 1660, 1670 and 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, 008, 009 and 010, in the C-3-G (Downtown General Commercial District) area; and making environmental findings, findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience and welfare under Planning Code, Section 340.

NOTE:

Additions are <u>single-underline italics Times New Roman</u>; deletions are <u>strike-through italics Times New Roman</u>. Board amendment additions are <u>double-underlined</u>; Board amendment deletions are <del>strikethrough normal</del>.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental and Planning Code Findings.

(a) California Environmental Quality Act Findings. The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.), and the Board of Supervisors hereby affirms this determination. Said determination is on file with the Clerk of the Board of Supervisors in File No. 181111 and is incorporated herein by reference.

(b) General Plan and Planning Code Findings.

(1) Under Charter Section 4.105 and Planning Code Section 340, any amendments to the General Plan shall first be considered by the Planning Commission and

Planning Commission BOARD OF SUPERVISORS thereafter recommended for approval or rejection by the Board of Supervisors. On October 25, 2018, by Resolution No. 20325, the Commission conducted a duly noticed public hearing on the General Plan Amendment pursuant to Planning Code Section 340, and found that the public necessity, convenience, and general welfare required the proposed General Plan Amendment, and recommended it for approval to the Board of Supervisors. The Board adopts these findings as its own. A copy of said resolution is on file with the Clerk of the Board of Supervisors in File No. 181111, and is incorporated herein by reference.

(2) On October 25, 2018, the Planning Commission, in Resolution No. 20325, adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. 181111, and is incorporated herein by reference.

Section 2. The San Francisco General Plan is hereby amended by revising Map 1 of the Downtown Area Plan to include 1650, 1660, 1670 and 1680 Mission Street, Assessor's Block No. 3512, Lot Nos. 005, 006, 008, 009, and 010, within the C-3-G, Downtown General area, as recommended to the Board of Supervisors by the Planning Commission in Resolution No. 20325, and directs the Planning Department to update the General Plan to reflect these amendment.

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Planning Commission BOARD OF SUPERVISORS Section 3. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney By: ANDREA RUIZ-ESQUIDE Deputy City Attorney

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Planning Commission BOARD OF SUPERVISORS

#### FILE NO. 181111

#### LEGISLATIVE DIGEST

[General Plan Amendment - Downtown Area Plan - 1650, 1660, 1670 and 1680 Mission Street]

Ordinance amending the General Plan to revise Map 1 of the Downtown Area Plan to include 1650, 1660, 1670 and 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, 008, 009 and 010, in the C-3-G (Downtown General Commercial District) area; and making environmental findings, findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience and welfare under Planning Code, Section 340.

#### Existing Law

General plans are broad policy documents to guide development. State law requires that general plans include discussion of seven issues: land use, circulation, housing, conservation, open space, noise and safety. These issues are often included in different chapters, or elements, of a general plan. In addition, local jurisdictions have discretion to include other issues in their general plans. The San Francisco General Plan includes ten elements: the Housing Element, the Commerce and Industry Element, the Recreation and Open Space Element, the Transportation Element, the Urban Design Element, the Environmental Protection Element, the Community Facilities Element, the Community Safety Element, the Arts Element, and the Air Quality Element, and a Land Use Index. In addition, the San Francisco General Plan contains a series of Area Plans, such as Downtown, East and West Soma, Glen Park, Market and Octavia, and Mission, adopted to tailor the General Plan policies to the specific realities of the City's diverse neighborhoods.

#### Amendments to Current Law

This ordinance would amend Map 1 of the Downtown Area Plan of the General Plan include 1650, 1660, 1670, and 1680 Mission Street within the C-3-G, General Downtown area.



# SAN FRANCISCO PLANNING DEPARTMENT



# Planning Commission Resolution No. 20325

**HEARING DATE OCTOBER 25, 2018** 

Amend Map 1 of the Downtown Plan 2018-007507GPA [Board File No. TBD] SF Real Estate Division / Introduced May 15, 2018 Aaron Starr, Manager of Legislative Affairs aaron.starr@sfgov.org, 415-558-6362 1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: 415.558.6409

Planning Information: 415.558.6377

RESOLUTION APPROVING A PROPOSED ORDINANCE WOULD AMEND THE SAN FRANCISCO GENERAL PLAN TO REVISE MAP 1 OF THE DOWNTOWN AREA PLAN TO INCLUDE 1650, 1660, 1670, AND 1680 MISSION STREET, ASSESSOR'S BLOCK NO. 3512, LOT NOS. 005, 006, 008, 009, AND 010 IN THE C-3-G, DOWNTOWN GENERAL AREA PLAN (EXHIBIT B); ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on May 15, 2018, the City and County of San Francisco's Reals Estate Division introduced a proposed Ordinance under Board of Supervisors (hereinafter "Board") File Number 180474, which would revise the Zoning Map to rezone 1650, 1660, and 1670 Mission Street, Assessor's Parcel Block No. 3512; Lot Nos. 005, 006, and 008, from their current designation as NCT-3 (Moderate-Scale Neighborhood Commercial Transit District) to C-3-G (Downtown General Commercial), and to rezone 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 009 and 010, from its current designation as P (Public) to C-3-G; and

WHEREAS, On August 23, 3018, the San Francisco Planning Commission initiated an ordinance that would amend the San Francisco General Plan to revise Map 1 of the Downtown Area Plan to include 1650, 1660, 1670, and 1680 Mission Street, Assessor's Block No. 3512, Lot Nos. 005, 006, 008, 009, and 010 in the C-3-G, Downtown General Area Plan; and

WHEREAS, The Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on October 25, 2018; and,

WHEREAS, the proposed amendments are not defined as a project under CEQA Guidelines Section 15060(c) and 15378 because they do not result in a physical change in the environment; and

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and

#### www.sfplanning.org

#### Resolution No. 20325 October 25, 2018

#### CASE NO.2018-007507GPA Amend Map 1 of the Downtown Plan

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and

WHEREAS, the Planning Commission finds from the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and

MOVED, that the Planning Commission hereby approves the proposed ordinance.

#### FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments; this Commission finds, concludes, and determines as follows:

1. The Commission finds that the proposed ordinance would make the General Plan consistent with the City's Zoning Map should the Board adopt Board File 180474.

General Plan Compliance. The proposed Ordinance is consistent with the following Objectives and Policies of the General Plan:

#### Downtown Plan

#### **OBJECTIVE 2**

MAINTAIN AND IMPROVE SAN FRANCISCO'S POSITION AS A PRIME LOCATION FOR FINANCIAL, ADMINISTRATIVE, CORPORATE, AND PROFESSIONAL ACTIVITY.

Policy 2.2: Guide location of office development to maintain a compact downtown core and minimize displacement of other uses.

The proposed rezoning will be contiguous with the existing C-3-G zoning district maintain the compact downtown core and will not directly lead to the displacement of the existing office uses.

#### **OBJECTIVE 8**

PROTECT RESIDENTIAL USES IN AND ADJACENT TO DOWNTOWN FROM "ENCROACHMENT BY COMMERCIAL USES.

Policy 8.1: Restrict the demolition and conversion of housing in commercial areas.

The proposed rezoning will not lead to the demolition or conversion of existing housing.

 Planning Code Section 101 Findings. The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:

1. That existing neighborhood-serving retail uses be preserved and enhanced and future

SAN FRANCISCO PLANNING DEPARTMENT ֥ ..

#### CASE NO.2018-007507GPA Amend Map 1 of the Downtown Plan

opportunities for resident employment in and ownership of such businesses enhanced;

The proposed Ordinance would not have a negative effect on neighborhood serving retail uses and will not have a negative effect on opportunities for resident employment in and ownership of neighborhoodserving retail.

2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed Ordinance would not have a negative effect on housing or neighborhood character.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed Ordinance would not have an adverse effect on the City's supply of affordable housing.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed Ordinance would not cause displacement of the industrial or service sectors due to office development, and future opportunities for resident employment or ownership in these sectors would not be impaired.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

 That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

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Resolution No. 20325 October 25, 2018

#### CASE NO.2018-007507GPA Amend Map 1 of the Downtown Plan

4. Planning Code Section 302 Findings. The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on October 25, 2018.

Jonas P. Ionin<sup>1</sup> Commission Secretary

AYES:	Hillis, Johnson, Ko	oppel, N	Ielgar, Richards
NOES;	None		
ABSENT:	Fong, Moore		
ADOPTED:	October 25, 2018	•	

SAN FRANCISCO PLANNING DEPARTMENT

#### FOR IMMEDIATE RELEASE

PRESS ALERT

1:00 PM, April 3, 2002

#### **BOARD OF APPEALS ASKED TO WAIVE \$25,000,000 OF HOUSING, MUNI AND CHJILDCARE FEES TONIGHT**

Tonight the owners of the Western Merchandise Mart buildings at 1355 Market Street and 875 Stevenson Street will ask the Board of Appeals to rule that their Furniture Showrooms at 1355 Market Street have always been "office/showrooms" and therefore legally "office" space in order to avoid paying the city the \$18,000,000 in housing fees, \$6 million MUNI fees and over \$1 million in child care fees necessary to legally convert the buildings to office use. They are going to the Board of Appeals because the City Planning Department's Zoning Administrator, Larry Badiner, has already ruled against their rather creative argument that the Furniture Mart, where designers bring the public to pick out furniture from a vast array of floor samples, is really office space. Should the Board of Appeals vote to overturn the Planning Department ruling, the owners of the Furniture Mart would avoid having to pay over \$25,000,000 in fees at a time when the City is facing a \$150 million-plus deficit.

Housing Fee (\$14.96/ sq. ft.)	<b>Muni Fee</b> (\$5/sq. ft.)	Childcare Fee (\$2/sq. ft.)
\$12,500,000	\$ 4,175,000	\$ 835,000
<u>\$ 5,310,000</u> \$17,810,000	<u>\$ 1,775,000</u> \$ 5,950,000	<u>\$ 355,000</u> \$ 1,190,000
1,190,000 sq. ft.		
<u>\$24,950,000</u>		
	(\$14.96/ sq. ft.) \$12,500,000 <u>\$ 5,310,000</u> \$17,810,000 1,190,000 sq. ft.	(\$14.96/ sq. ft.)       (\$5/sq. ft.)         \$12,500,000       \$ 4,175,000         \$ <u>5,310,000</u> \$ 1,775,000         \$\$17,810,000       \$ 5,950,000         1,190,000 sq. ft.

**BOARD OF APPEALS HEARING:** 

TONIGHT, APRIL 3<sup>rd</sup>, ROOM 416, 4<sup>th</sup> Floor, City Hall (Last item on the agenda, meeting starts at 5:30 PM)

#### **Contact Numbers:**

Larry Badiner, City's Zoning Administrator (415) 558-6683

Sue Hestor, representing those opposing loss of fees (415) 362-2778

Tim Tosta, Atty. For developer seeking fee waiver (415) 788-2019



**BOARD of SUPERVISORS** 

City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

#### NOTICE OF PUBLIC HEARING

# BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO LAND USE AND TRANSPORTATION COMMITTEE

NOTICE IS HEREBY GIVEN THAT the Land Use and Transportation Committee will hold a public hearing to consider the following proposals and said public hearing will be held as follows, at which time all interested parties may attend and be heard:

Date: Monday, January 14, 2019

Time: 1:30 p.m.

Location: Legislative Chamber, Room 250, located at City Hall 1 Dr. Carlton B. Goodlett Place, San Francisco, CA

Subjects: File No. 181111. Ordinance amending the General Plan to revise Map 1 of the Downtown Area Plan to include 1650, 1660, 1670 and 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, 008, 009 and 010, in the C-3-G (Downtown General Commercial District) area; and making environmental findings, findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience and welfare under Planning Code, Section 340.

**File No. 181112.** Ordinance amending the General Plan to revise Map 1 of the Market and Octavia Area Plan to change the designation of 1650, 1660, 1670 and 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, 008, 009 and 010, from NC-3 (Moderate Scale Neighborhood Commercial Transit) and P (Public Use District) to C-3-G (Downtown General Commercial District); and making environmental findings, findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience and welfare under Planning Code, Section 340.

Land Use and Transportation Committee File Nos. 181111, 181112, and 5. .474 Page 2

**File No. 180474.** Ordinance amending the Planning Code by revising the Zoning Map to rezone 1650, 1660, and 1670 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, and 008, from their current designation as NCT-3 (Moderate-Scale Neighborhood Commercial Transit District) to C-3-G (Downtown General Commercial), and to rezone 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 009 and 010, from its current designation as P (Public) to C-3-G; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public necessity, convenience, and general welfare under Planning Code, Section 302.

In accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on these matters may submit written comments to the City prior to the time the hearing begins. These comments will be made part of the official public record in these matters, and shall be brought to the attention of the members of the Committee. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA 94102. Information relating to these matters are available in the Office of the Clerk of the Board. Agenda information relating to these matters will be available for public review on Friday, January 11, 2019.

Angela Calvillo, Clerk of the Board

DATED/MAILED/POSTED: December 21, 2018 PUBLISHED: January 4, 2019 Member, Board of Supervisors District 11



AHSHA SAFAÍ

City and County of San Francisco

# DATE: January 9, 2019 TO: Angela Calvillo Clerk of the Board of Supervisors FROM: Supervisor Ahsha Safai, Interim Chair, Land Use and Transportation Committee RE: Land Use and Transportation Committee COMMITTEE REPORTS

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matters are of an urgent nature and request they be considered by the full Board on Tuesday, December 11, 2018, as Committee Reports:

#### 181111 General Plan Amendment - Downtown Area Plan - 1650, 1660, 1670 and 1680 Mission Street

Ordinance amending the General Plan to revise Map 1 of the Downtown Area Plan to include 1650, 1660, 1670 and 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, 008, 009 and 010, in the C-3-G (Downtown General Commercial District) area; and making environmental findings, findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience and welfare under Planning Code, Section 340.

#### 181112 General Plan Amendment - Market and Octavia Area Plan - 1650, 1660, 1670 and 1680 Mission Street

Ordinance amending the General Plan to revise Map 1 of the Market and Octavia Area Plan to change the designation of 1650, 1660, 1670 and 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, 008, 009 and 010, from NC-3 (Moderate Scale Neighborhood Commercial Transit) and P (Public Use District) to C-3-G (Downtown General Commercial District); and making environmental findings, findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience and welfare under Planning Code, Section 340. THE COUNT FOR SOLVER

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Member, Board of Supervisors

District 11

City and County of San Francisco

### AHSHA SAFAÍ

#### 180474 Planning Code, Zoning Map - Rezoning 1650-1680 Mission Street

Ordinance amending the Planning Code by revising the Zoning Map to rezone 1650, 1660, and 1670 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 005, 006, and 008, from their current designation as NCT-3 (Moderate-Scale Neighborhood Commercial Transit District) to C-3-G (Downtown General Commercial), and to rezone 1680 Mission Street, Assessor's Parcel Block No. 3512, Lot Nos. 009 and 010, from its current designation as P (Public) to C-3-G; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public necessity, convenience, and general welfare under Planning Code, Section 302.

These matters will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, January 14, 2019, at 1:30 p.m.

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