| File No | Committee Item NoABoard Item No |
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| | D OF SUPERVISORS T CONTENTS LIST |
| Committee: Budget & Finance Commi | Date Ebruary (+, 2019 Date |
| Board of Supervisors Meeting | Date |
| Cmte Board Motion Resolution Ordinance | |
| Legislative Digest Budget and Legislative A Youth Commission Report Introduction Form Department/Agency Cov MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Command Award Letter Application | ort er Letter and/or Report |
| OTHER | nal space is needed) |
| | |

| | | : | |
|---------------|------------|------|------------------|
| Completed by: | Linda Wong | Date | February 1, 2019 |
| Completed by: | Linda Wong | | |

[Appropriation - Educational Revenue Augmentation Fund Property Tax - Homeless and

Behavioral Health Services, Affordable Housing, and Mandatory Baseline Contributions -

\$220,546,870 - FY2018-20191

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Ordinance appropriating a total of \$220,546,870 in excess Education Revenue Augmentation Fund Property Taxes to support homelessness and behavioral health services and for affordable housing projects for \$185,850,616; mandatory baselines contributions for \$34,696,254; and placing \$220,546,870 on Controller's Reserve pending confirmation of cash flow timing from the State of California.

Note:

Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in <u>single-underline italics Times New Roman font</u>.

Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>.

Board amendment additions are in <u>double-underlined Arial font</u>.

Board amendment deletions are in <u>strikethrough Arial font</u>.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. The sources of funding outlined below are herein appropriated in General City Responsibilities for transfer in to Mayor's Office of Housing, Department of Children, Youth and Families, Department of Economic & Workforce Development, Human Service Agency Department of Homelessness and Supportive Housing, Department of Public Health, and Department of Public Works for affordable housing and homelessness and behavioral health services and mandatory baseline contributions outlined below in Fiscal Year 2018-2019.

Sources

| Fund / | Project & Activity / | Account | Description | Amount |
|---------------------|----------------------|---------|--------------------|---------------|
| Department ID | Authority | | | |
| 10000 GF Annual | 10026734-0001 | 410914 | Excess Educational | \$220,546,870 |
| Account Ctrl / | GE General City | | Revenue | |
| 230018 General City | Services / | | Augmentation Fund | |
| Responsibility | 10000 Operating | | | |
| | | | | |
| Total Sources | | | | \$220,546,870 |

Section 2. The uses of funding outlined below are herein appropriated in Department of Children, Youth and Families, Department of Economic & Workforce Development, Department of Human Services Agency, Department of Public Library, and Department of Public Works for mandatory baseline contributions in Fiscal Year 2018-2019.

| Uses – Library F | Preservation | Fund | Baseline |
|------------------|--------------|------|----------|
|------------------|--------------|------|----------|

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|----|-------------------------|-----------------------|---------|---------------------|-------------|
| 2 | Fund / | Project & Activity / | Account | Description | Amount |
| 3 | Department ID | Authority | TRIO | | |
| 4 | 13080 SR Library Fund | 10009363-0010 | 567000 | Bldgs, Structure & | \$5,480,000 |
| 5 | - Continuing / | LB Capital | | Improv Proj-Budget | |
| 6 | 232048 LIB Public | Improvement Project - | | | |
| 7 | Library | / 11452 LB Library | | | |
| 8 | | Capital Improvement | | | |
| 9 | | | | | |
| 10 | 13080 SR Library Fund | 10009363-0014 | 584030 | Capital Renewal | \$4,000,000 |
| 11 | - Continuing / | LB Capital | | | |
| 12 | 232048 LIB Public | Improvement Project - | | | |
| 13 | Library | Main Seismic Joint | | | |
| 14 | | Project / | | | |
| 15 | | 11453 LB Main Library | | | |
| 16 | | Capital Improv | | | |
| 17 | | | | | |
| 18 | 13140 SR Public | 10026751-0001 | 581130 | 0.2% CSA Allocation | \$18,960 |
| 19 | Library Preserv / | LB Administration - | | - GF-Con-Internal | |
| 20 | 232048 LIB Public | Admin support / | | Audits | |
| 21 | Library | 10000 Operating | | | |
| 22 | | | | | |
| 23 | Subtotal Library Preser | vation Fund Baseline | | | \$9,498,960 |
| 24 | | | | | |
| 25 | | | | | |
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Mayor Breed BOARD OF SUPERVISORS

| Uses – Street Trees Maintenance Fund Baseline | | | | | | |
|---|--------------------------|---------|---------------------|--------------------|--|--|
| Fund / | Project & Activity / | Account | Description | Amount | | |
| Department ID | Authority | TRIO | | | | |
| 13985 SR 2016 Prop E | 10031233-0001 | 506070 | Programmatic | \$2,138,000 | | |
| StreetTreeMaint / | Buf Tree Maintenance | | Projects | | | |
| 249641 DPW BUF | Fund Budg / | | | | | |
| Administration | 20448 PW Tree | | | | | |
| | Maintenance Fund | | | | | |
| | | | | | | |
| 13920 SR PW- | 10029981-0001 | 581130 | 0.2% CSA Allocation | \$4,276 | | |
| Overhead / | PW-Dept Overhead / | | - GF-Con-Internal | · | | |
| 207955 DPW GEN | 10002 | | Audits | | | |
| Budgetary | Interdepartmental- | | | | | |
| | Overhead | | | | | |
| | | | | | | |
| Subtotal Street Trees M | aintenance Fund Baseline | | | <u>\$2,142,276</u> | | |
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| 1 | Uses – Children's Se | ervices Fund Baseline | е | | |
|----|----------------------|-----------------------|---------|---------------------|-------------|
| 2 | Fund / | Project & Activity / | Account | Description | Amount |
| 3 | Department ID | Authority | TRIO | | |
| 4 | 10020 GF Continuing | 10026681-8002 | 538010 | Community Based | \$4,400,000 |
| 5 | Authority Ctrl / | CH Children and | | Org Srvcs - | |
| 6 | 229218 CHF | Families Servi - | | Subsidized | |
| 7 | Children;Youth & | Subsidized Workforce | | Workforce | |
| 8 | Families | Opps / | | Opportunities for | |
| 9 | | 20117 CH Youth | | Youth | |
| 10 | | Workforce | | | |
| 11 | | Development | | | |
| 12 | | | | | |
| 13 | 10020 GF Continuing | 10026681-8002 | 581130 | 0.2% CSA Allocation | \$8,800 |
| 14 | Authority Ctrl / | CH Children and | | - GF-Con-Internal | |
| 15 | 229218 CHF | Families Servi - | | Audits | |
| 16 | Children;Youth & | Subsidized Workforce | | | |
| 17 | Families | Opps / | | | |
| 18 | | 20117 CH Youth | | | |
| 19 | | Workforce | | | |
| 20 | | Development | | | |
| 21 | | | | | |
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| 1 | Fund / | Project & Activity / | Account | Description | Amount | |
|----|----------------------------------|----------------------|---------|---------------------|-------------|---|
| 2 | Department ID | Authority | TRIO | | | |
| 3 | 10020 GF Continuing | 10024553-0001 | 538010 | Community Based | \$4,200,000 | |
| 4 | Authority Ctrl / 186644 | HS CH State | | Org Srvcs – | | |
| 5 | HSA Early Care & | Childcare Reserve – | | Subsidies for Full- | | |
| 6 | Education | State Childcare | | Day Preshool for | | |
| 7 | | Reserve A / 17555 | | Low Income 3 year | | |
| 8 | | State Childcare | | olds - OECE | | |
| 9 | | Reserve | | | | |
| 10 | | | | | | |
| 11 | 10020 GF Continuing | 10024553-0001 | 581130 | 0.2% CSA Allocation | \$8,400 | |
| 12 | Authority Ctrl / 186644 | HS CH State | | - GF-Con-Internal | | |
| 13 | HSA Early Care & | Childcare Reserve – | | Audits | | |
| 14 | Education | State Childcare | | | , | |
| 15 | | Reserve A / 17555 | | | | |
| 16 | | State Childcare | | | | |
| 17 | | Reserve | | | | |
| 18 | | | | | | |
| 19 | 10020 GF Continuing | 10022539-0016 | 567000 | Capital Projects – | \$1,130,000 | |
| 20 | Authority Ctrl / 229991 | City Economic | | Nonprofits Capital | ģ | Ī |
| 21 | ECN Economic and | Development Prog – | | and Facilities | | i |
| 22 | Workforce Dev | Children Services / | | Upgrade | | : |
| 23 | · | 16657 EW City | | | | |
| 24 | | Economic | | | | ļ |
| 25 | | Development P | | | | |
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| | Mayor Breed BOARD OF SUPERVISORS | | | | Page 6 | |

| 1 | Fund / | Project & Activity / | Account | Description | Amount |
|----|----------------------------------|------------------------|------------|---------------------|-------------|
| 2 | Department ID | Authority | TRIO | | |
| 3 | 10020 GF Continuing | 10022539-0016 | 581130 | 0.2% CSA Allocation | \$2,260 |
| 4 | Authority Ctrl / 229991 | City Economic | | - GF-Con-Internal | |
| 5 | ECN Economic and | Development Prog – | | Audits | |
| 6 | Workforce Dev | Children Services / | | · | |
| 7 | | 16657 EW City | | | |
| 8 | | Economic | | | |
| 9 | | Development P | | | |
| 10 | | | | | |
| 11 | Subtotal Children's Serv | vices Fund Baseline | | | \$9,749,460 |
| 12 | | · | | | |
| 13 | Uses – Public Educa | tion Enrichment Fund | d Baseline | | |
| 14 | Fund / | Project & Activity / | Account | Description | Amount |
| 15 | Department ID | Authority | TRIO | | |
| 16 | 11200 SR Public | 10022890-0001 | 538010 | Community Based | \$601,000 |
| 17 | Education Special / | CH SFUSD Grants - | | Org Srvcs – PEEF | |
| 18 | 229218 CHF | Peef Baseline - | • | Baseline | |
| 19 | Children;Youth & | SFUSD Grants - Peef | | | |
| 20 | Families | Baseline Fund / | | | |
| 21 | | 16914 CH SFUSD | | | |
| 22 | | Grants - Peef Baseline | | | |
| 23 | | | | | |
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| - | Mayor Breed BOARD OF SUPERVISORS | | | | Page 7 |

| 1 | Fund / | Project & Activity / | Account | Description | Amount |
|----|-----------------------|--------------------------|--------------|---------------------|------------------|
| 2 | Department ID | Authority | TRIO | | |
| 3 | 11200 SR Public | 10022890-0001 | 581130 | 0.2% CSA Allocation | \$1,202 |
| 4 | Education Special / | CH SFUSD Grants - | | - GF-Con-Internal | |
| 5 | 229218 CHF | Peef Baseline - | | Audits | |
| 6 | Children;Youth & | SFUSD Grants - Peef | | | |
| 7 | Families | Baseline Fund / | | | |
| 8 | | 16914 CH SFUSD | | • | |
| 9 | | Grants - Peef Baseline | | | |
| 10 | | | | | |
| 11 | Subtotal Public Educa | tion Enrichment Fund Bas | <u>eline</u> | | <u>\$602,202</u> |
| 12 | | | | | |
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| 1 | Uses – Public Education Enrichment Fund Annual Contribution Baseline | | | | | |
|----|--|----------------------|---------|---------------------|--|--|
| 2 | Fund / | Project & Activity / | Account | Description | Amount | |
| 3 | Department ID | Authority | TRIO | · · | | |
| 4 | 11200 SR Public | 10022908-0001 | 538010 | Community Based | \$8,494,000 | |
| 5 | Education Special / | HS CH PEEF - PEEF | | Org Srvcs – Annual | | |
| 6 | 229218 CHF | 1 | | Contribution to | | |
| 7 | Children;Youth & | 16923 PEEF | | SF USD | | |
| 8 | Families | | | | | |
| 9 | | | | | | |
| 10 | 11200 SR Public | 10022908-0001 | 581130 | 0.2% CSA Allocation | \$16,988 | |
| 11 | Education Special / | HS CH PEEF - PEEF | | - GF-Con-Internal | | |
| 12 | 229218 CHF Children; | 1 | | Audits | | |
| 13 | Youth & Families | 16923 PEEF | | | The state of the s | |
| 14 | | | | | | |
| 15 | 11140 SR PEEF | 10022908-0001 | 538010 | Community Based | \$4,184,000 | |
| 16 | Annual Contr-EarlyCare | HS CH PEEF - PEEF | | Org Srvcs – PEEF | | |
| 17 | / 186644 HSA Early | /16923 PEEF | | Baseline - Annual | | |
| 18 | Care & Education | | | Contribution – OECE | | |
| 19 | | | | | | |
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| 1 | Fund / | Project & Activity / | Account | Description | Amount |
|----|-------------------------|------------------------|-----------------|---------------------|---------------------|
| 2 | Department ID | Authority | TRIO | | |
| 3 | 11140 SR PEEF | 10022908-0001 | 581130 | 0.2% CSA Allocation | \$8,368 |
| 4 | Annual Contr-EarlyCare | HS CH PEEF - PEEF | | - GF-Con-Internal | |
| 5 | / 186644 HSA Early | / 16923 PEEF | | Audits | |
| 6 | Care & Education | | | | |
| 7 | | | | | |
| 8 | Subtotal Public Educati | on Enrichment Fund Anr | nual Contributi | on Baseline | <u>\$12,703,356</u> |
| 9 | Subtotal Mandatory Bas | seline Contributions | | | <u>\$34,696,254</u> |
| 10 | | | | | |
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Section 3. The uses of funding outlined below are herein appropriated to reflect the projected funding available for FY2018-2019 for affordable housing.

Uses - Affordable Housing

| Fund / | Project & Activity / | Account | Description | Amount |
|-----------------------|-----------------------|---------|------------------------|--------------|
| Department ID | Authority | 19.700 | | |
| | | | | |
| XXXXX / | 10034433-0001 FY19 | 539200 | Loans Issued By City - | \$21,301,328 |
| 232065 Mayor's | ERAF Supplement - | | Affordable housing | |
| Office of Housing and | Housing - Small Sites | | projects | |
| Community | Pool/ | | | |
| Development | 20662 Excess ERAF- | | | |
| | Related | | | |
| | | | | |
| XXXXX / | 10034433-0002 FY19 | 539200 | Loans Issued By City - | \$42,400,000 |
| 232065 Mayor's | ERAF Supplement - | | Affordable housing | |
| Office of Housing and | Housing - Homeless | | projects | |
| Community | Housing Vertical Gap | | | |
| Development | Pool / 20662 Excess | | | |
| | ERAF-Related | | | |
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| 1 | Fund / | Project & Activity / | Account | Description | Amount |
|----|-----------------------|----------------------|---------|------------------------|--------------|
| 2 | Department ID | Authority | | | |
| 3 | XXXXX / | 10034433-0003 FY19 | 539200 | Loans Issued By City - | \$6,000,000 |
| 4 | 232065 Mayor's | ERAF Supplement - | | Affordable housing | |
| 5 | Office of Housing and | Housing - Affordable | | projects | |
| 6 | Community | Housing Predev Pool | | | |
| 7 | Development | / 20662 Excess | | | |
| 8 | | ERAF-Related | | | |
| 9 | | | | | |
| 10 | XXXXX / | 10034433-0004 FY19 | 539200 | Loans Issued By City - | \$9,000,000 |
| 11 | 232065 Mayor's | ERAF Supplement - | | Affordable housing | |
| 12 | Office of Housing and | Housing - Sunnydale | | projects | |
| 13 | Community | & Potrero Capital | | | |
| 14 | Development | Upgrades Pool / | | | |
| 15 | | 20662 Excess ERAF- | | | |
| 16 | | Related | | | |
| 17 | | | | | |
| 18 | XXXXX / | 10034433-0005 FY19 | 539200 | Loans Issued By City - | \$14,000,000 |
| 19 | 232065 Mayor's | ERAF Supplement - | | Affordable housing | |
| 20 | Office of Housing and | Housing - Affordable | | projects | |
| 21 | Community | Housing Site | | | |
| 22 | Development | Acquisition Pool / | | | |
| 23 | | 20662 Excess ERAF- | | | |
| 24 | | Related | | | |
| 25 | | | | | |
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| Fund / | Project & Activity / | Account | Description | Amount |
|-----------------------|----------------------|---------|------------------------|-----------|
| Department ID | Authority | | | |
| XXXXX / | 10034433-0005 FY19 | 581130 | 0.2% CSA Allocation - | \$185,403 |
| 232065 Mayor's | ERAF Supplement - | | GF-Con-Internal Audits | |
| Office of Housing and | Housing - Affordable | | | |
| Community | Housing Site | | | |
| Development | Acquisition Pool / | | | |
| | 20662 Excess ERAF- | | | |
| | Related | | | |

<u>Subtotal Affordable Housing Projects – Mayor's Office of Housing</u>

\$92,886,731

Section 4. The uses of funding outlined below are herein appropriated to reflect the projected funding available for FY2018-2019 for affordable housing, temporary shelter & treatment, pit stop expansion, and street cleanliness.

| ' | 1 3000 mayor o or | noo or modeling and c | Jonnin Milley | 20 velopinent | |
|----|-------------------|-----------------------|---------------|----------------------|--------------|
| 2 | Fund / | Project & Activity / | Account | Description | Amount |
| 3 | Department ID | Authority | | | |
| 4 | XXXXX / 232065 | XXXXXXX/ | 581625 | MOHCD Work Order to | \$30,000,000 |
| 5 | Mayor's Office of | 20662 Excess ERAF- | | Homelessness & | |
| 6 | Housing and | Related | | Supportive Housing - | |
| 7 | Community | | | New Masterlease | |
| 8 | Development | | | Housing Units for | |
| 9 | (MOHCD) | | | Formerly Homeless / | |
| 10 | | | | Gf-Homelessness | |
| 11 | | | • | Services | |
| 12 | | | | | |
| 13 | XXXXX / 232065 | XXXXXXX/ | 581625 | MOHCD Work Order to | \$27,340,000 |
| 14 | Mayor's Office of | 20662 Excess ERAF- | | Homelessness & | |
| 15 | Housing and | Related | | Supportive Housing - | |
| 16 | Community | | | New SAFE Emergency | |
| 17 | Development | | | Homeless Shelter – | |
| 18 | (MOHCD) | • | • | Capital & Services / | |
| 19 | | | | Gf-Homelessness | |
| 20 | | | | Services | |
| 21 | | | | | |
| 22 | | | | | |
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| 1 | Fund / | Project & Activity / | Account | Description | Amount |
|----|-------------------|---------------------------|----------------|---------------------------|---------------------|
| 2 | Department ID | Authority | | | |
| 3 | | | | | |
| 4 | XXXXX / 232065 | XXXXXXX/ | 581625 | MOHCD Work Order to | \$12,841,328 |
| 5 | Mayor's Office of | 20662 Excess ERAF- | | Homelessness & | |
| 6 | Housing and | Related | | Supportive Housing - | ÷ |
| 7 | Community | | | Expansion of | |
| 8 | Development | | | Navigation Centers – | |
| 9 | (MOHCD) | | | Capital & Services / | |
| 10 | | | | Gf-Homelessness | |
| 11 | | | | Services | |
| 12 | | | | | |
| 13 | XXXXX / 232065 | XXXXXXX/ | 581130 | 0.2% CSA Allocation - | \$140,363 |
| 14 | Mayor's Office of | 20662 Excess ERAF- | | GF-Con-Internal Audits | |
| 15 | Housing and | Related | | | |
| 16 | Community | | | | |
| 17 | Development | | | | |
| 18 | (MOHCD) | | | | |
| 19 | | | | | |
| 20 | | | | | |
| 21 | Subtotal homeless | ness and behavioral healt | h services – N | layor's Office of Housing | <u>\$70,321,691</u> |
| 22 | | | | | |
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| Uses – Public Health | | | |
|----------------------|--|--|--|
| Fund / | Project & Activity / | Account | |
| Department ID | Authority | | |
| XXXXX / | 10001668-0002 | 506070 | |
| 240645 HBH Mental | HB MH Transition - | | |
| Health Other | HB MH TS Acute | | |
| Department of Public | Care / | | |
| Health | 20662 Excess ERAF- | | |
| | Related | | |
| | | | |
| XXXXX / | 10001668-0003 | 506070 | |
| 240646 HBH | HB MH Transition - | | |
| Substance Use | HB SUDS Recovery / | | |
| Disorder | 20662 Excess ERAF- | | |
| Department of Public | Related | | |
| Health | | | |
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| | Fund / Department ID XXXXX / 240645 HBH Mental Health Other Department of Public Health XXXXX / 240646 HBH Substance Use Disorder Department of Public | Fund / Department ID Authority XXXXX / 10001668-0002 240645 HBH Mental HB MH Transition - Health Other HB MH TS Acute Department of Public Care / 20662 Excess ERAF-Related XXXXX / 10001668-0003 XXXXX / 10001668-0003 240646 HBH HB MH Transition - HB MH Transition - HB MH Transition - Substance Use HB SUDS Recovery / Disorder 20662 Excess ERAF-Department of Public Related | |

| Budget - | |
|------------------------|-------------|
| San Francisco Healing | |
| Center Beds | |
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| | |
| Programmatic Projects- | \$9,520,000 |
| Budget - | |
| Substance Use | |
| Recovery Beds | |
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Description

Programmatic Projects-

Amount

\$8,800,000

| | Fund / | Project & Activity / | Account | Description | Amount |
|-----------------------------------|---|--|-----------------------|---|------------------------------|
| | Department ID | Authority | | | |
| | XXXXX / | 10001668-0003 | 581130 | 0.2% CSA Allocation - | \$36,640 |
| ↓ | 240646 HBH | HB MH Transition - | | GF-Con-Internal Audits | |
| 5 | Substance Use | HB SUDS Recovery / | | | |
| 3 | Disorder | 20662 Excess ERAF- | | | |
| 7 | Department of Public | Related | | | |
| 3 | Health | | | | |
| 9 ∥ | | | | | |
|) | Subtotal homelessn | ess and behavioral healt | h services – P | ublic Health | <u>\$18,356,640</u> |
| 1 | | | | | |
| 2 | | | | | |
| 3 | Uses – Public Work | (S | | | |
| 4 | | | | | |
| * | Fund / | Project & Activity / | Account | Description | Amount |
| 5 | Fund / Department ID | Project & Activity / Authority | Account | Description | Amount |
| | | - | Account | Description | Amount |
| 5 | | - | Account 506070 | Description Programmatic Projects- | Amount \$1,564,572 |
| 5 | Department ID | Authority | | - | |
| 5 6 | Department ID XXXXX / | Authority 10034421-0002 | | Programmatic Projects- | |
| 5 6 7 | Department ID XXXXX / 207956 | Authority 10034421-0002 PW SES - Street Env | | Programmatic Projects- Budget - | |
| 5 6 7 3 9 | Department ID XXXXX / 207956 DPW SES Budgetary | Authority 10034421-0002 PW SES - Street Env Services - PW SES - | | Programmatic Projects- Budget - | |
| 5 6 7 8 9 | XXXXX / 207956 DPW SES Budgetary Department of Public | Authority 10034421-0002 PW SES - Street Env Services - PW SES - Pit Stop Expansion / | | Programmatic Projects- Budget - | |
| 5 | XXXXX / 207956 DPW SES Budgetary Department of Public | Authority 10034421-0002 PW SES - Street Env Services - PW SES - Pit Stop Expansion / 20662 Excess ERAF- | | Programmatic Projects- Budget - | |
| 5 | XXXXX / 207956 DPW SES Budgetary Department of Public | Authority 10034421-0002 PW SES - Street Env Services - PW SES - Pit Stop Expansion / 20662 Excess ERAF- | | Programmatic Projects- Budget - | |
| 5 | XXXXX / 207956 DPW SES Budgetary Department of Public | Authority 10034421-0002 PW SES - Street Env Services - PW SES - Pit Stop Expansion / 20662 Excess ERAF- | | Programmatic Projects- Budget - | |
| 5 | XXXXX / 207956 DPW SES Budgetary Department of Public | Authority 10034421-0002 PW SES - Street Env Services - PW SES - Pit Stop Expansion / 20662 Excess ERAF- | | Programmatic Projects- Budget - | , |

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Mayor Breed

BOARD OF SUPERVISORS

| 1 | Fund / | Project & Activity / | Account | Description | Amount |
|----|----------------------|--------------------------|----------------|------------------------|----------------------|
| 2 | Department ID | Authority | | | , |
| 3 | XXXXX / | 10034421-0003 | 506070 | Programmatic Projects- | \$2,712,428 |
| 4 | 207956 | PW SES - Street Env | | Budget - | |
| 5 | DPW SES Budgetary | Services - PW SES - | | Neighborhood Cleaning | |
| 6 | Department of Public | Enhanced Steam | | | |
| 7 | Works | Clean / | | | |
| 8 | | 20662 Excess ERAF- | | | |
| 9 | | Related | • | | |
| 10 | | | | | |
| 11 | | | | | • |
| 12 | | | | | |
| 13 | XXXXX / | 10034421-0002 | 581130 | 0.2% CSA Allocation - | \$8,554 |
| 14 | 207956 | PW SES - Street Env | | GF-Con-Internal Audits | |
| 15 | DPW SES Budgetary | Services - PW SES - | | | |
| 16 | Department of Public | Pit Stop Expansion / | | | |
| 17 | Works | 20662 Excess ERAF- | | | |
| 18 | | Related | | | |
| 19 | Subtotal Pit Stop Ex | pansion and Street Clear | nliness – Publ | lic Works | <u>\$4,285,554</u> |
| 20 | | | | | |
| 21 | Subtotal homelessnes | ss and behavioral health | services | | <u>\$185,850,616</u> |
| 22 | GRAND TOTAL | | | | <u>\$220,546,870</u> |
| 23 | | | | | |
| 24 | | | | | |
| 25 | | | | | |

Section 5. Uses appropriations of \$220,546,870 in Sections 3 and 4 above are hereby placed on Controller's Reserve pending confirmation of cash flow timing from the State of California.

Section 6. The Controller is authorized to establish and adjust work orders for services provided by the Department of Homelessness and Supportive Housing to the Mayor's Office of Housing.

Section 7. The Controller is authorized to record transfers between funds and adjust work orders and the accounting treatment of sources and uses appropriated in this Ordinance as necessary to conform with Generally Accepted Accounting Principles, and other laws.

Section 8. Appropriations for affordable housing, homelessness and behavioral health services, temporary shelters and treatment, and pit stop expansion in Sections 3 and 4 are hereby provided as General Fund advances to implement the programs specified in the Homelessness Gross Receipts Tax Ordinance, and will be spent consistently with the provisions of the Homelessness Gross Receipts Tax Ordinance. The programs specified in the Homelessness Gross Receipts Tax Ordinance are funded by the dedicated Homelessness Gross Receipts Tax, which is subject to legal challenge and is therefore not available for appropriation at this time. At such time that the legal issue is resolved and the Homelessness Gross Receipts Tax revenues are deemed available for appropriation, the Controller is directed to repay these advances using the accumulated balances of the Homelessness Gross Receipts Tax.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

BUCK DELVENTHAL Deputy City Attorney

FUNDS AVAILABLE: BEN ROSENFIELD, Controller

By:

Controller

| Items 4 and 5 | Department: |
|-------------------------|------------------------------|
| Files 18-1185 & 18-1186 | Board of Supervisors (Board) |
| · | Mayor's Office |

EXECUTIVE SUMMARY

Legislative Objectives

File 18-1185 is an ordinance appropriating \$220,546,870 of excess ERAF funds for homelessness and behavioral health services and for affordable housing projects.

File 18-1186 is an ordinance appropriating \$220,545,896 of excess ERAF funds and \$10,900,000 of Rainy Day One-Time Reserve funds for various baseline contributions, affordable housing, homeless and behavioral health services, early childhood education, and utility distribution acquisition.

Key Points

• Due to recent growth in the property tax roll (20 percent in the last two years), property tax allocations to the San Francisco Unified School District and the Community College District exceed state funding requirements.

Fiscal Impact

- Both ordinances allocate \$35.1 million to meet Charter-mandated baselines to the Library Fund, Children's Baseline, Street Trees, and Public Education Enrichment Fund (including Office of Early Care and Education and San Francisco Unified School District).
- File 18-1185 allocates \$185.5 million to the (a) Mayor's Office of Housing and Community Development for site acquisition and funding support to housing development; (b) Department of Homelessness and Supportive Housing for additional master lease, emergency shelter, and navigation center beds; (c) Department of Public Health for substance use and mental health beds; and (d) Department of Public Works for expanded pit stop and street cleaning programs.
- File 18-1186 allocates \$196.4 million to many of the same programs that would be funded under File 18-1185 (with the exception of Public Works pit stop and street cleaning programs), but allocates different funding amounts.
- File 18-1186 allocates (1) approximately \$20 million to wage increases for early care and education professionals, and \$13 million to San Francisco Unified School District teacher compensation; and (2) \$15.6 million to the San Francisco Public Utilities Commission for energy infrastructure feasibility studies and substation construction. Funding of these programs is not included in File 18-1185.

Policy Consideration

- Both ordinances provide for funds to be repaid from the Homeless Gross Receipts Tax for eligible programs if the City prevails in any legal challenges.
- File 18-1186 also provides for funds allocated to (1) San Francisco Unified School District teacher compensation to be repaid for from the parcel tax approved by voters in June 2018 (Proposition G) if the City prevails in any legal challenges; and (2) wage increases for early care and education professionals from the tax on commercial rents approved by voters in June 2018 (Proposition C) if the City prevails in any legal challenges.
- File 18-1186 provides for \$15.6 million allocated to the San Francisco Public Utilities for energy infrastructure feasibility studies and substation construction to be repaid from the future sale of SFPUC Power Revenue Bonds subject to Board of Supervisors approval.

Recommendations

- Amend the proposed ordinances to request a written report in June 2019 from the following department heads on the use of the excess ERAF allocation, including specific information on the programs that were implemented with the funds, program participation, and program performance: (1) Mayor's Office of Housing and Community Development, (2) Department of Homelessness and Supportive Housing, (3) Department of Public Health, (4) Office of Early Care and Education, (5) Department of Children, Youth and Their Families, (6) Department of Public Works, and (7) San Francisco Public Utilities Commission.
- Approval of the two proposed ordinances, which are mutually exclusive, is a policy matter for the Board of Supervisors.

MANDATE STATEMENT

City Charter Section 9.105 states that amendments to the Annual Appropriations Ordinance, after the Controller certifies the availability of funds, are subject to Board of Supervisors approval by ordinance.

BACKGROUND

In 1992 and 1993, the State directed all counties to create an Educational Revenue Augmentation Fund (ERAF) and divert local property tax revenue into the fund for public school systems in each county. In San Francisco, 25 percent of collections from the base property tax rate are allocated to ERAF. When the fund has sufficient money to meet minimum state funding requirements for public schools and community colleges, excess funds are returned to the local governments.

Due to recent growth in the property tax roll (20 percent in the last two years), property tax allocations to the San Francisco Unified School District and the Community College District exceed state funding requirements for the first time since the creation of the fund, and the City will recognize approximately \$415 million in excess ERAF property tax revenue in FY 2018-19, including \$208 million attributable to FY 2017-18 and \$207 million attributable to FY 2018-19. According to Charter provisions adopted by the voters, approximately \$74 million of the \$415 million must be allocated to various baselines and approximately \$156 million to Rainy Day Reserves, and the balance of approximately \$185 million is available for any public purpose.

The Controller's Office estimates that the City would receive significant excess ERAF allocations in future years but cautions that there is significant risk associated with these allocations due to formula volatility, cash flow changes, and possible modifications to property tax allocation law by the State.

DETAILS OF PROPOSED LEGISLATION

The proposed ordinances, which are mutually exclusive, would appropriate excess ERAF funds as follows:

- <u>File 18-1185</u>: the proposed ordinance would appropriate \$220,546,870 of excess ERAF funds for various mandatory baseline contributions and for homelessness and behavioral health services and for affordable housing projects.
- <u>File 18-1186</u>: the proposed ordinance would appropriate \$220,545,896 of excess ERAF funds and \$10,900,000 of Rainy Day One-Time Reserve funds for various baseline contributions, affordable housing, homeless and behavioral health services, early childhood education, and utility distribution acquisition.

The excess ERAF funds are place on Controller's reserve, pending receipt of the funds from the State of California.

FISCAL IMPACT

A summary of sources and uses of excess ERAF monies and one-time Rainy Day Reserve monies is shown in Table 1 below.

Table 1: Sources and Uses of Funds

| | File 18-1185 | File 18-1186 |
|--|---------------|---------------|
| Sources | | |
| Excess Educational Revenue Augmentation Fund | \$220,546,870 | \$220,545,896 |
| Rainy Day Reserve - One Time | | 10,900,000 |
| Total Sources | \$220,546,870 | \$231,445,896 |
| Uses | | |
| Baseline Allocations | | |
| Library Fund | \$9,480,000 | \$9,480,000 |
| Street Trees | 2,138,000 | 2,138,000 |
| Children's Baseline | 9,730,000 | 9,730,000 |
| Public Education Enrichment Fund | 601,000 | 601,000 |
| Annual Contribution to San Francisco Unified School District | 8,494,000 | 8,494,000 |
| Annual Contribution to Early Care and Education | 4,184,000 | 4,184,000 |
| City Services Auditor | 440,214 | 462,892 |
| Subtotal Baseline Allocations | \$35,067,214 | \$35,089,892 |
| Discretionary General Fund | | |
| Mayor's Office of Housing & Community Development | \$92,701,328 | \$111,456,004 |
| Homelessness & Supportive Housing | 70,181,328 | 36,400,000 |
| Public Health | 18,320,000 | 9,400,000 |
| Human Services/Office of Early Care & Education | | 10,000,000 |
| Children, Youth & Families - SFUSD Teacher Compensation | | 13,500,000 |
| Public Works | 4,277,000 | 0 |
| Public Utilities | | 15,600,000 |
| Subtotal Discretionary General Fund | \$185,479,656 | \$196,356,004 |
| Total Uses | \$220,546,870 | \$231,445,896 |

The balance of the one-time Rainy Day Reserve is \$54,668,042. Appropriation of \$10,900,000 (File 18-1186) will reduce the balance to \$43,768,042.

BASELINE ALLOCATIONS

The Charter establishes baseline allocations to specific purposes. The tables below describe the proposed uses of these baseline allocations.

| Library Fund | File 18-1185 | File 18-1186 |
|--------------------------------------|--------------|--------------|
| Buildings, Structures & Improvements | \$5,480,000 | \$3,580,000 |
| Capital Renewal | 4,000,000 | |
| Energy Efficiency | | 5,900,000 |
| Total | \$9,480,000 | \$9,480,000 |

According to San Francisco Public Library staff, \$9,480,000 allocated under File 18-1185 would fund (1) replacement of the seismic moat adjacent to the Main Library to allow for movement in the event of an earthquake (\$4,000,000), and (2) the Fulton Street Activation Program to create a reading garden and teaching space, public gathering space, and new entrance to families to enter the Children's Center on Fulton Street (\$5,480,000). The Fulton Street Activation Program is part of the Civic Center Commons and Public Realm Plan.¹

According to San Francisco Public Library staff, \$5,900,000 allocated under File 18-1186 would pay for (1) energy audits and feasibility studies at multiple sites, (2) replacement of in-line gas furnaces at eight locations, (3) retrofitting the steam boiler at three locations, (4) replacing the rooftop HVAC unit and building control system at 190 9th Street, and installing rooftop solar systems at four locations (Eureka Valley, Excelsior, Presidio, and 190 9th Street).

The additional funds of \$3,580,000 allocated under File 18-1186 are to be used for needed projects in the San Francisco Public Library's capital program.

| Street Trees | File 18-1185 | File 18-1186 |
|------------------|--------------|--------------|
| Tree Maintenance | \$2,138,000 | \$2,138,000 |
| Total | \$2,138,000 | \$2,138,000 |

The Department of Public Works' FY 2018-19 budget for street tree maintenance is \$19,770,000. As of January 2019, the Department had spent \$9,201,792 and encumbered \$9,482,984.

According to Department staff, the additional funds of \$2,138,000 will be used in FY 2018-19 to pay for contracts for tree maintenance and related sidewalk repairs to address the backlog in maintenance:

\$1,318,000 will be used for repair of tree related sidewalk damage. This amount addresses six of Public Works' high priority key map areas for tree related sidewalk

¹ The Civic Center Public Realm Plan is an interagency effort managed by the Planning Department in conjunction with the Recreation and Park Department, Real Estate Division, Public Utilities Commission and other City departments. The goal of the Civic Center Public Realm Plan is to create long term plans to improve the Civic Center's plazas, streets, and public spaces.

damage and will repair an estimated 25,698 tripping hazards. The Department has prioritized repair locations based on a variety of factors including pedestrian volumes, proximity to the vision zero network and areas with vulnerable populations (seniors, health care facilities, and schools).

• \$800,000 will be used to fund two new general as-needed tree maintenance contracts to address the backlog.

| Children's Baseline | File 18-1185 | File 18-1186 |
|--|--------------|--------------|
| Workforce Opportunities for Youth | \$4,400,000 | \$2,800,000 |
| Full Day Pre-School for Low Income 3 Year Olds | 4,200,000 | |
| Nonprofit Capital and Facilities Upgrades | 1,130,000 | 1,130,000 |
| Early Childhood Educator Wage Increases | | 5,800,000 |
| Total | \$9,730,000 | \$9,730,000 |

Workforce Opportunities for Youth

The funding for workforce programs for youth would be allocated to the Early College Pathway program, which is a joint program of the Department of Children, Youth, and their Families, the San Francisco Unified School District, and the Community College District. This program supports students who are not on-track to graduate high school, providing support to graduate high school and participate in an early college experience. The program currently has approximately 50 participants. An allocation of \$4.4 million would expand the program by approximately 600 internships for two years, and an allocation of \$2.8 million would expand the program by approximately 350 internships for two years.

Full Day Pre-School for Low Income 3 Year Olds

File 18-1185 allocates \$4.2 million to the Office of Early Care and Education to fund pre-school slots for approximately 125 children. This funding would serve children for the last half of FY 2018-19 and for the full FY 2019-20 year.

Nonprofit Capital and Facilities Upgrades

The Office of Economic and Workforce Development's FY 2018-19 budget includes \$4 million for the Nonprofit Sustainability Initiative, with the Office expects to be fully spent or encumbered by the end of the fiscal year. The purpose of the Nonprofit Sustainability Initiative is to assist nonprofit organizations providing services to children, including childcare, in acquiring space, entering into long term leases for space, or making site improvements to existing space to increase capacity. According to Office staff, the Office of Economic and Workforce Development will work with the Office of Early Care and Education and Department of Children, Youth and Their Families to allocate the additional \$1.1 million appropriated in File 18-1185 and 18-1186 through a competitive process.

Early Childhood Educator Wage Increases

File 18-1186 allocates approximately \$20 million to the Children's Baseline (\$5.8 million), Public Education Enrichment Fund (\$4.5 million), and Office of Early Care and Education (\$10 million)

to increase the wages of early childhood educators. According to the Office of Early Care and Education, all early care and education professionals in programs receiving funding from the Office would qualify. The Office of Early Care and Education currently funds 350 programs employing 2,750 professionals. The Office would use the \$20 million to increase wages for these 2,750 professionals for the last half of FY 2018-19, and for the full year of FY 2019-20 and FY 2020-21. The percent wage increase would vary by staff level and program, based on the Office's cost and expense model, and by the early care and education program's quality rating, based on the statewide Quality Rating and Improvement System.

| Public Education Enrichment Fund | File 18-1185 | File 18-1186 |
|--|--------------|--------------|
| Community Based Services | \$601,000 | \$601,000 |
| Annual Contribution to San Francisco Unified School District | 8,494,000 | 8,494,000 |
| Early Childhood Educator Wage Increases | 0 | 4,184,000 |
| Early Care and Education | 4,184,000 | 0 |
| Total | \$13,279,000 | \$13,279,000 |

Community Based Services

The \$601,000 allocated to community based program as part of Public Education Enrichment Fund program would be used to fund the Equitable Access program through the San Francisco Unified School District. This program targets the Department of Children, Youth, and Their Families priority population (African-American, Latino, and Pacific Islander) to have access to school-based comprehensive after-school programs.

Annual Contribution to San Francisco Unified School District and Early Care and Education

San Francisco voters passed Proposition C in November 2014, the "Children and Families First" initiative, extending funding through FY 2040-41 allocated to (1) the San Francisco Unified School District, and (2) Office of Early Care and Education. One third of the funding is allocated to the Office of Early Care and Education for preschool support (\$4,184,000). Two-thirds of the funding is allocated to the San Francisco Unified School District (\$8,494,000); the FY 2018-19 Public Education Enrichment Fund Expenditure Plan allocates these funds to voter-approved programs for sports, libraries, arts, music, and other programs in the schools.

Early Childhood Educator Wage Increases

As noted above, File 18-1186 allocates approximately \$20 million to the Children's Baseline (\$5.8 million), Public Education Enrichment Fund (\$4.5 million), and Office of Early Care and Education (\$10 million) to increase the wages of early childhood educators.

DISCRETIONARY ALLOCATION

| Mayor's Office of Housing & Community Development | File 18-1185 | File 18-1186 |
|---|--------------|---------------|
| Small Site Acquisition | \$21,301,328 | \$40,000,000 |
| Homeless Housing | 42,400,000 | 42,456,004 |
| Affordable Housing Predevelopment Loans | 6,000,000 | 6,000,000 |
| Sunnydale & Potrero Upgrades | 9,000,000 | 9,000,000 |
| Affordable Housing Site Acquisition | 14,000,000 | 14,000,000 |
| Total | \$92,701,328 | \$111,456,004 |

Small Site Acquisition (\$21.3 million to \$40 million)

MOHCD's Small Sites Program was created in 2014 to provide funding for acquisition and rehabilitation of multi-family rental buildings of five to 25 units. Funding of the program comes from the Housing Trust Fund, Proposition A Affordable Housing bond proceeds, and affordable housing fees paid by market rate developers. Available funding for the Small Sites Program as of December 31, 2018 was \$81.1 million, of which \$37.8 million is committed to projects that are expected to close by June 30, 2019, and \$32.4 million is committed to projects that are expected to close in FY 2019-20 (totaling approximately \$70.2 million). According to MOHCD staff, the balance of approximately \$10.9 million is allocated from geographically-restricted fund sources or to project contingencies.

MOHCD previously issued a Notice of Funding Availability to identify multi-family rental buildings that qualify for program funding, and reviews applications for funding on a first-come basis. MOHCD does not currently have a list of qualified properties for the additional funding, but according to MOHCD staff, new properties are submitted for evaluation on a regular basis.

Homeless Housing (\$42.4 million to \$42.5 million)

MOHCD would use funds appropriated for Homeless Housing to be used for gap financing for approximately 253 units of homeless housing at 1064-1068 Mission Street. MOHCD acquired this site from the Federal government and predevelopment is ongoing. The anticipated start date of construction is January 2020, with construction completion of October 2021. Due to lower than anticipated fee revenues from Inclusionary and Jobs-Housing Linkage Fees, MOHCD does not currently have sufficient cash to provide gap financing to this project.

Affordable Housing Predevelopment Pool (\$6 million)

MOHCD provides loans to affordable housing developers for planning, design, and other predevelopment work. The amount of each loan varies but ranges from \$500,000 to \$5 million depending on the size of the project. According to MOHCD staff, \$6 million will be used for predevelopment loans to approximately three housing sites consisting of up to 370 units for low-income households. Predevelopment loan funds come from allowable funding sources for housing projects in the pipeline, including affordable housing in-lieu or jobs-housing linkage fees. Three affordable housing projects that have been identified as sites for predevelopment loans are the Central Freeway parcels (in the Octavia-Market area), 730 Stanyon Street, and 801 Brannan Street.

Sunnydale and Potrero Capital Upgrades Pool (\$9 million)

These funds would be used to rehabilitate approximately 1,000 units of public housing in the Sunnydale and Potrero housing projects owned by the San Francisco Housing Authority. The \$9 million allocation to the Sunnydale and Potrero projects would backfill for funds that were provided by MOHCD to the Housing Authority to make up for the shortfall in the Housing Choice Voucher program.

Affordable Housing Site Acquisition Pool (\$14 million)

The Metropolitan Transportation Commission allocated \$5 million to MOHCD to acquire an affordable housing site in the Mission District. The \$14 million would be used to augment the Metropolitan Transportation Commission grant, for \$19 million available to acquire an affordable housing site in the Mission District.

| Homelessness & Supportive Housing | File 18-1185 | File 18-1186 |
|---|--------------|--------------|
| New Master Lease Units | \$30,000,000 | \$15,000,000 |
| Emergency Homeless Shelter Capital and Services | 27,340,000 | 15,000,000 |
| Navigation Centers Capital and Services | 12,841,328 | 6,400,000 |
| Total | \$70,181,328 | \$36,400,000 |

Master Lease Supportive Housing (\$15 million to \$30 million)

The Department of Homelessness and Supportive Housing's FY 2018-19 budget for permanent supportive housing, including master lease of single room occupancy (SRO) hotels, is \$143.6 million for the operation of 7,548 units of housing and associated services. The proposed appropriation would add approximately 300 units of housing.

According to staff from the Department of Homelessness and Supportive Housing, the Department would select nonprofit providers through a Request for Qualifications to select qualified permanent supportive housing providers to master lease and operate SRO hotels as master lease supportive housing. The Department has identified five sites that could provide approximately 300 SRO units. Master leases for approximately 300 SRO units are estimated to cost \$7.5 million per year. Under the two appropriation ordinances, funding would be available for two years (\$15 million) to four years (\$30 million).

Shelter Access for Everyone (SAFE) Centers – Emergency Homeless Shelter (\$15 million to \$27.3 million)

The Department of Homelessness and Supportive Housing's FY 2018-19 budget for emergency shelter is \$38.8 million for 1,430 beds. The proposed appropriation would add approximately 200 emergency shelter beds.

The Department of Homeless and Supportive Housing plans to open one new SAFE Center to increase emergency shelter beds for homeless individuals living on the streets. The SAFE Center will be approximately 200 beds that incorporate some features of Navigation Centers, including allowing residents to bring partners and possessions, and providing case management services

and connection to permanent housing for residents. The Department is currently working with the Department of Public Works and the City's Real Estate Division to identify sites.

The estimated one-time costs to open one site with 200 beds per site is \$3.0 million to \$3.3 million and estimated annual operating costs for one site with 200 beds are \$6.0 million. Actual costs will depend on the site. Funding of \$15 million to \$27.3 million will provide two to four years of operating costs and one-time capital costs of \$3.0 to \$3.3 million.

Navigation Center Expansion (\$6.4 million to \$12.8 million)

The Department of Homelessness and Supportive Housing's FY 2018-19 budget for Navigation Centers is \$19.8 million for 494 beds and services. The proposed appropriation would add approximately 80 beds to existing Navigation Centers.

According to the Department of Homelessness and Supportive Housing, the Department is working to identify where it could add additional beds at existing Navigation Centers. Estimated one-time costs to add 80 beds to existing Navigation Centers are \$6.8 million and the ERAF contribution to estimated annual operating costs for 80 additional beds at existing Navigation Centers is \$1.5 million. Funding of \$12.8 million will provide four years of operating costs and one-time capital costs. Funding of \$6.4 million will provide for approximately 40 beds for two to four years, depending on initial one-time start-up costs and annual operating costs.

| Public Health | File 18-1185 | File 18-1186 |
|-----------------------------|--------------|--------------|
| Healing Center Beds | \$8,800,000 | \$4,400,000 |
| Substance Use Recovery Beds | 9,520,000 | 5,000,000 |
| Total | \$18,320,000 | \$9,400,000 |

Healing Center Beds (\$4.4 million to \$8.8 million)

The Department of Public Health spends approximately \$5 million annually for 40 conservatorship beds at St. Mary's Healing Center. These are locked psychiatric beds for clients who are place on conservatorship and not able to live independently. The appropriation of \$4.4 million would allow the Department of Public Health to purchase 14 additional beds for two years and the appropriation of \$8.8 million would allow the Department to purchase 14 additional beds for four years.

Substance Use Recovery Beds (\$5.0 million to \$9.5 million)

In addition, the Department of Public Health currently spends approximately \$2.8 million annually for 96 residential step-down units at HR 360 and Jelani House. Residential step-down programs are sub-acute, short-term, residential services that provide support and access to outpatient treatment in a 24 hour staffed, open home-like environment. The \$9.5 million allocation will allow the Department to purchase approximately 72 beds and associated outpatient services for about four years, and the \$5.0 million allocation will allow the Department to purchase approximately 72 beds and associated outpatient services for about two years.

| Public Works | File 18-1185 | File 18-1186 |
|-----------------------|--------------|--------------|
| Pit Stop Expansion | \$1,564,572 | \$0 |
| Neighborhood Cleaning | 2,712,428 | 0 |
| Total | \$4,285,554 | \$0 |

The FY 2018-19 budget for the Pit Stop program is \$3,401,000. The program pays for 13 permanent locations, operating seven days per week, and 10 portable locations, operating five to six days per week. According to Department of Public Works staff, the additional funds of \$1,564,572 would be used to add Pit Stop locations at Eddy and Larkin Streets and Taylor Street, and increase restroom staffing and monitoring.

According to Department of Public Works staff, the \$2,712,428 allocated to Neighborhood Cleaning would be used to (a) maintain the TL Clean and SOMA Clean programs operated by nonprofit providers at seven days per week,² and (b) expand citywide steam cleaning services, operated by the nonprofit Community Youth Center.

| Public Utilities | File 18-1185 | File 18-1186 |
|--------------------------------|--------------|--------------|
| Utility Acquisition Assessment | \$0 | \$5,600,000 |
| Eastern Project Substation | 0 | 10,000,000 |
| Total | \$0 | \$15,600,000 |

According to the San Francisco Public Utilities Commission (SFPUC) Assistant General Manager for Power, the allocation of \$15.6 million would be used to:

- Plan for the acquisition of electrical infrastructure and property (\$5.6 million). This includes identifying and assessing infrastructure and property; evaluating the financial feasibility to acquire, rehabilitate, operating and maintain the infrastructure at affordable rates; workforce capacity to ensure operational readiness; and legal support.
- Provide funding for the Eastern Project Substation (\$10 million), which is part of the SFPUC Hetch Hetchy Power Enterprise program to construct power transmission and distribution facilities to serve new retail customers, including new development at Pier 70 and Mission Rock.

| Human Services | File 18-1185 | File 18-1186 |
|---|--------------|--------------|
| Early Childhood Educator Wage Increases | \$0 | \$10,000,000 |
| Total | \$0 | \$10,000,000 |

Early Childhood Educator Wage Increases

As noted above, File 18-1186 allocates approximately \$20 million to the Children's Baseline (\$5.8 million), Public Education Enrichment Fund (\$4.5 million), and Office of Early Care and Education (\$10 million) to increase the wages of early childhood educators.

² According to Department of Public Works staff, the programs currently operate seven days per week but without the funding will revert to five days per week.

| Children, Youth and Families | File 18-1185 | File 18-1186 |
|------------------------------|--------------|--------------|
| SFUSD Teacher Compensation | | \$13,500,000 |
| Total | | \$13,500,000 |

File 18-1186 provides for \$13.5 million to be allocated to the Department of Children, Youth and Their Families to fund salary increases to San Francisco Unified School District teachers.

SUMMARY

The two appropriation ordinances, Files 18-1185 and 18-1186, are mutually exclusive. File 18-1185 appropriates \$220.5 million in excess ERAF funds. File 18-1186 appropriates \$220.5 million in excess ERAF funds and \$10.9 million in one-time Rainy Day Reserves, totaling \$231.4 million.

Baseline Allocations

Both ordinances appropriate baseline allocations mandated by the Charter. Major differences between the ordinances in these baseline allocations include:

- File 18-1186_ appropriates \$5.9 million to the Library Fund for energy efficiency projects, which are not included in File 18-1185.
- File 18-1185 appropriates \$4.2 million to full day pre-school for low income 3-year old children, which is not included in File 18-1186.

Wage Increases

File 18-1186 appropriates \$5.8 million in Children's Baseline, \$4.2 million in Public Education Enrichment Fund, and \$10 million to the Human Services Agency Office of Early Care and Education to pay for wage increases for early childhood educators, totaling \$20 million.

File 18-1186 also appropriates \$13.5 million to the Department of Children, Youth and Family for San Francisco Unified School District teachers' compensation.

File 18-1185 does not include wage increases.

Housing, Homelessness, and Behavioral Health Programs

File 18-1185 appropriates \$185.5 million to programs and projects addressing housing, homelessness and behavioral health. File 18-1186 appropriates \$157.3 million to programs and projects addressing housing, homelessness and behavioral health.

- Both ordinances appropriate funds to the Mayor's Office of Housing and Community Development for small site acquisition, affordable housing predevelopment. File 18-1185 appropriates \$92.7 million and File 18-1186 appropriates \$111.5 million. The difference of nearly \$19 million is due to appropriations to small site acquisition (\$21.3 million in File 18-1185 and \$40 million in File 18-1186).
- Both ordinances appropriate funds to the Department of Homelessness and Supportive Housing for new master lease hotel units, emergency homeless shelter capital and services, and navigation center expansion. File 18-1185 appropriates \$70.2 million for

one-time capital costs and four years of housing services, and File 18-1186 appropriates \$36.4 million for one-time capital costs and approximately two years of housing services.

- Both ordinances appropriate funds to the Department of Public Health for healing center beds and substance use recovery beds. File 18-1185 appropriates \$18.3 million to purchase additional beds for four years, and File 18-1186 appropriates \$9.4 million to purchase additional beds for two years.
- File 18-1185 appropriates \$4.3 million to Pit Stop expansion and neighborhood sidewalk and street cleaning. File 18-1186 does not appropriate funds to these uses.

Power Facilities

File 18-1186 appropriates \$15.6 million to the San Francisco Public Utilities Commission to evaluate potential acquisition of electricity infrastructure and to construct an electricity substation on the eastern side of the City to increase capacity.

POLICY CONSIDERATION

Advances of Funds

Both Files 18-1185 and 18-1186 provide for certain appropriations to be advanced to the respective City departments, to be repaid from other funds in the future.

Homeless Gross Receipts Tax

The voters passed Proposition C in November 2018, which imposed a new gross receipts tax on large businesses in San Francisco to fund homeless services. The Board of Supervisors approved an ordinance in December 2018 permitting the City Attorney to file a validation action, which triggers a defined expedited window during which any potential opponent must respond to the City's action or file litigation challenging the validity of Proposition C. If no opponents respond or file litigation, the Superior Court can decide on whether to validate the proposition.

Appropriations in File 18-1185 (approximately \$182.8 million) and 18-1186 (\$157.3 million) for affordable housing, homelessness, behavioral health services, temporary shelters, and pit stop expansions are eligible to be repaid from gross receipts tax revenues collected pursuant to Proposition C if the City prevails in any legal challenge or validation action.

Teacher and Early Care Educator Pay Increases

File 18-1186 appropriates \$13.5 million to the San Francisco Unified School District for pay increases to teachers and \$20 million for early care educator pay increases, of which \$10 million is the baseline allocation and \$10 million is discretionary. The voters passed (1) Proposition G in June 2018, approving a parcel tax to fund pay increases for teachers, and (2) Proposition C in June 2018, approving a tax on commercial rents to fund childcare and education. Similar to the validation action noted above, the Board of Supervisors approved an ordinance in July 20188 permitting the City Attorney to file a validation action. In no opponents respond or file litigation, the Superior Court can decide on whether to validate the propositions.

The appropriation of \$13.5 million to the San Francisco Unified School District will be repaid if Proposition G is finally enacted, and the appropriation of \$10 million for early care educator pay increases will be repaid if Proposition C is finally enacted. In the event that the court does not find in San Francisco's favor for either proposition, a new funding source will need to be identified for ongoing pay increases.

San Francisco Public Utilities Commission

File 18-1186 appropriates \$15.6 million to the San Francisco Public Utilities Commission for energy infrastructure feasibility studies and substation construction. These funds are to be repaid from the future sale of Power Revenue Bonds subject to Board of Supervisors approval.

RECOMMENDATIONS

- 1. Amend the proposed ordinances to request a written report in June 2019 from the following department heads on the use of the excess ERAF allocation, including specific information on the programs that were implemented with the funds, program participation, and program performance: (1) Mayor's Office of Housing and Community Development, (2) Department of Homelessness and Supportive Housing, (3) Department of Public Health, (4) Office of Early Care and Education, (5) Department of Children, Youth and Their Families, (6) Department of Public Works, and (7) San Francisco Public Utilities Commission.
- 2. Approval of the two proposed ordinances, which are mutually exclusive, is a policy matter for the Board of Supervisors.

Office of the Mayor SAN FRANCISCO



LONDON N. BREED MAYOR

2019 JAN 15 PM 4: 09

57______

TO:

Angela Calvillo, Clerk of the Board of Supervisors

FROM:

Kanishka Karunaratne Cheng

RE:

Appropriation of \$220,546,870 of Educational Revenue Augmentation

Fund Property Tax for homeless and behavioral health services.

affordable housing, and mandatory baseline contributions - FY2018-2019

DATE:

1/15/2019

Ordinance appropriating a total of \$220,546,870 in excess Education Revenue Augmentation Fund Property Taxes to support homelessness and behavioral health services and for affordable housing projects for \$185,850,616; mandatory baselines contributions for \$34,696,254; and placing \$220,546,870 on Controller's Reserve pending confirmation of cash flow timing from the State of California.

This legislation is intended to substitute File No. 181185.

Should you have any questions, please contact Kanishka Karunaratne Cheng at 415-554-6696.

Office of the Mayor san francisco



LONDON N. BREED MAYOR

TO: FROM: /

Angela Calvillo, Clerk of the Board of Supervisors

ROM:////Mawuli Tugbenyoh

RE: Appropriation of \$181,000,000 Educational Revenue Augmentation Fund

Property Tax for behavioral health services and for affordable housing -

FY2018-2019

DATE:

12/04/2018

Ordinance appropriating \$181,000,000 in excess Education Revenue Augmentation Fund Property Taxes to support homelessness and behavioral health services and for affordable housing projects.

Please note that Supervisor Cohen is a co-sponsor of this legislation.

See attached:

- Original redlines with wet signatures
- 1 black-and-white copy of the resolution

Should you have any questions, please contact Mawuli Tugbenyoh at 415-554-6298.

2018 DEC -4 PM 3:53