## AMENDED IN COMMITTEE 1/30/19

FILE NO. 190055

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RESOLUTION NO. 40-19

[Vertical Disposition and Development Agreement - TMG Partners and Presidio Bay Ventures - Parcel K North/Pier 70]

Resolution approving a Vertical Disposition and Development Agreement between the Port and a joint venture between TMG Partners and Presidio Bay Ventures for the sale of Parcel K North, located at 20th Street and Illinois Street, by the Port Commission; and adopting findings under the California Environmental Quality Act, and findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101(b).

WHEREAS, The City and County of San Francisco, acting through the San Francisco Port Commission ("Port"), owns approximately 72 acres along San Francisco's Central Waterfront known as Pier 70; and

WHEREAS, Beginning in 2006, the Port initiated an intensive planning process that culminated in a project to restore and redevelop an approximately 35-acre site located at Pier 70 bounded generally by Illinois Street on the west, 20th Street to the north, San Francisco Bay on the east and 22nd Street on the south in San Francisco's Central Waterfront Plan Area ("Project Site"); and

WHEREAS, The Project Site includes (1) an approximately 28-acre Port-owned site bounded generally by Michigan Street on the west, 22<sup>nd</sup> Street on the south, San Francisco Bay on the east, and 20th street on the north ("28-Acre Site"); (2) portions of Michigan Street vacated by Board of Supervisors' Ordinance No. 265-18; (3) an adjacent 3-acre site owned by the Port at 20<sup>th</sup> and Illinois Streets known as "Parcel K"; and (4) approximately 3 acres of land immediately south of Parcel K owned by Pacific Gas and Electric Company known as the "Hoedown Yard"; and

WHEREAS, On October 31, 2017, the Board of Supervisors approved legislation authorizing the "Pier 70 Mixed-Use District Project" on the Project Site, including: (1) Resolution 402-17, a trust exchange agreement between the City, acting through the Port Commission, and the California State Lands Commission, effective on September 14, 2018, under Chapter 477 of the Statues of 2011 (AB418) ("Trust Exchange"), a copy of which is on file in Board File No. 170987, to impress or confirm the common law public trust and the statutory trust under the Burton Act (Stats. 1968, ch. 1333) (collectively, the "Public Trust") on portions of Pier 70 area most useful for Public Trust purposes and remove the Public Trust from areas more suitable for development for nontrust uses; (2) Ordinance 225-17, amendments to the Planning Code to create the Pier 70 Special Use District ("Pier 70 SUD") over the Project Site and related amendments to the zoning maps; (3) Resolution 401-17, a Disposition and Development Agreement ("DDA") between the Port and FC Pier 70, LLC ("Forest City") for development of the 28-Acre Site, a copy of which is on file in Board File No. 170986; and (4) Ordinance 224-17, a Development Agreement between the City and Forest City for the 28-Acre Site, a copy of which is on file in Board File No. 170863; copies of said motions, resolution, and ordinance are incorporated herein by reference; and

WHEREAS, At full build-out, the Pier 70 Mixed-Use District Project will include:

(1) 1,100 to 2,150 new residential units, at least 30% of which will be on-site housing affordable to a range of low- to moderate-income households; (2) between 1 million and 2 million gross square feet of new commercial and office space, including space for small-scale manufacturing, retail, and neighborhood services; (3) rehabilitation of three historic buildings categorized as significant contributing resources to the historic district;

(4) transportation demand management on-site, a shuttle service, and payment of impact fees to the Municipal Transportation Agency that it will use to improve transportation connections through the neighborhood; (5) 9 acres of new open space, potentially including active

recreation on rooftops, a playground, a market square, a central commons, and waterfront parks along the shoreline; (6) on-site strategies to protect against sea level rise; and (7) replacement studio space for artists leasing space in Building 11 in Pier 70 and a new arts space; and

WHEREAS, The approvals for the Pier 70 Mixed-Use District Project contemplate that Parcel K will be merged with an adjacent 12-foot strip of Michigan Street and then subdivided to create four new parcels: a plaza at the corner of 20<sup>th</sup> and Illinois Streets ("20th Street Plaza"), "Parcel K North", "Parcel K South", and a new segment of the future 21<sup>st</sup> Street; and

WHEREAS, On October 31, 2018, by Ordinance No. 265-18, the Board of Supervisors authorized, among other things, vacation of the 12-foot strip of Michigan Street adjacent to Parcel K and jurisdictional transfers between the Port, Department of Real Estate and Department of Public Works under an interdepartmental Memorandum of Understanding to effectuate the sale of Parcel K North; and

WHEREAS, Transfer Map No. 9597 will subdivide Parcel K and the 28-Acre Site into new parcels upon approval by the Board of Supervisors; and

WHEREAS, Parcel K is a trust termination parcel under the Trust Exchange, is free from Public Trust use restrictions, and can be sold and developed for housing; and

WHEREAS, Under the Affordable Housing Plan attached to the DDA, Parcel K South and two other development parcels in the 28-Acre Site will be developed as 100% affordable housing by the Mayor's Office of Housing and Community Development ("MOHCD"); and

WHEREAS, Developers of market-rate residential condominiums in the Pier 70 SUD, including Parcel K North, are not permitted to build on-site inclusionary units, but are required to pay an affordable housing fee based on 28% of the units in the housing project; and

WHEREAS, Development of Parcel K North is subject to the Pier 70 SUD; under the Pier 70 SUD, Parcel K North is programmed for a development of up to 261,700 gross square

feet of residential use, 13,200 square feet of ground floor commercial uses, and on-site parking at the maximum rate of 0.6 spaces/residential unit and 1 space/1,500 square feet of office space; and

WHEREAS, Pursuant to the DDA, the Port is required to offer Parcel K North for sale at or above its fair market value established by a proprietary appraisal and specify that the successful bidder must close escrow on the sale by February 15, 2019, with resulting net sales proceeds used to pay for entitlement costs associated with development of the 28-Acre Site; and

WHEREAS, On September 26, 2017, by Resolution No. 17-52, the Port Commission approved the terms of a broker-managed competitive solicitation and sale of Parcel K North for no less than its appraised fair market value, for development as residential condominiums; and

WHEREAS, The Port, in consultation with City's Real Estate Division, selected Collier's International through a competitive process to competitively bid the sale of Parcel K North as the listing broker for the Port;

WHEREAS, The Port selected a joint venture between TMG Partners, a California corporation, and Presidio Bay Ventures, a California limited liability company (together, "Buyer") as the highest qualified bidder for Parcel K North and has negotiated a Vertical Disposition and Development Agreement with the Buyer (including all attachments, exhibits and schedules, the "VDDA") substantially in the form on file in Board File No. 190055 and incorporated herein by reference, which requires the Buyer to, among other things:

- (i) pay a total consideration to the Port of \$24,350,000;
- (ii) construct the 20<sup>th</sup> Street Plaza, as a public benefit of the Pier 70 Mixed-Use District Project, subject to reimbursement from public financing sources;

- (iii) construct public improvements to the adjacent Michigan Street segment, subject to reimbursement from public financing sources;
- (iv) comply with all applicable provisions of the Mitigation Monitoring and Reporting Program for the Pier 70 Mixed-Use District Project, including the Transportation Demand Management Plan;
- (v) comply with the Illinois Street Parcel Additional Measures attached to the
   DDA, in order to minimize potential conflicts between American Industrial
   Center activities and future residential uses at the site;
- (vi) enter into a deed restriction requiring the second and each subsequent condominium purchaser to pay the Port a transfer fee equal to 1.5% of the purchase price to be deposited in the Harbor Fund for Public Trust purposes;
- (vii) delegate its vote to form a community facilities district to the Port and covenant to pay special taxes commencing three years after execution of the VDDA;
- (viii) comply with applicable land use restrictions, impact fees, and exactions imposed by the Pier 70 SUD, including a requirement to pay in-lieu affordable housing fees equal to 28% of the costs of on-site market-rate condominium units;
- (ix) pay all other applicable impact fees, including school facilities, utilities, and transportation fees;
- (x) comply with the all applicable provisions of the City's First Source Hiring
  Program under Chapter 83 of the City's Administrative Code, Local Hiring
  Requirements as set forth in Chapter 82 of the City's Administrative
  Code, Prevailing Wage Requirements as set forth in Article II Chapter 6

and Section 23.61 of the City's Administrative Code, and other City requirements as set forth in the VDDA; and

WHEREAS, The proposed market rate condominium development on Parcel K North is projected to generate at least \$14.6 million in in-lieu affordable housing fees; and

WHEREAS, On August 24, 2017, the Planning Commission by Motion No. 19976, certified the Final Environmental Impact Report ("Final EIR") for Pier 70 Mixed-Use District Project as being accurate, complete, and in compliance with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.), the CEQA Guidelines and Chapter 31 of the Administrative Code; and

WHEREAS, At the same hearing, the Planning Commission, by Motion No. 19977, adopted findings with respect to the approval of the Pier 70 Mixed-Use District Project ("CEQA Findings") and a Mitigation Monitoring and Reporting Program ("MMRP"); and

WHEREAS, At the same hearing, the Planning Commission, by Resolution No. 19978, found that the Pier 70 Mixed-Use District Project, including the actions contemplated by this Resolution, are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code, Section 101.1 ("Pier 70 General Plan Consistency Findings"); and

WHEREAS, On October 31, 2017, the Board of Supervisors, by Ordinance No. 227-17, adopted these General Plan Consistency Findings and CEQA Findings as its own; copies of said motions, resolution, and ordinance are incorporated herein by reference; and

WHEREAS, The Board of Supervisors has reviewed the FEIR, the MMRP and the CEQA Findings, and finds that the approvals before the Board of Supervisors are within the scope of the FEIR and that no substantial changes in the Pier 70 Mixed-Use District Project or the circumstances surrounding the Pier 70 Mixed-Use District Project have occurred and no new information that could not have been known previously showing new significant impacts

or an increase in severity in impacts has been discovered since the FEIR was certified; now, therefore be it

RESOLVED, That the Board of Supervisors adopts the Pier 70 General Plan Consistency Findings as its own; and, be it

FURTHER RESOLVED, That the Board of Supervisors adopts the Pier 70 CEQA Findings as its own and adopts the MMRP and imposes its requirements as a condition to this approval action; and, be it

FURTHER RESOLVED, That the Board of Supervisors approves the sale of Parcel K North to the Buyer substantially on the terms and conditions of the VDDA on file in Board File No. 190055; and be it

FURTHER RESOLVED, That the Board of Supervisors authorizes the Port's Executive Director, or her designee, to execute the VDDA in substantially the form on file in Board File No. 190055; and, be it

FURTHER RESOLVED, That to the extent that implementation of the VDDA involves the execution and delivery of additional agreements, notices, consents and other instruments or documents by the Port or City subject to Board of Supervisors' approval under Charter, Section 9.118 (collectively, "Subsidiary Agreements"), the Port and the City, as they may deem necessary or appropriate, in consultation with the City Attorney, are hereby authorized to enter into all such Subsidiary Agreements so long as the transactions governed by such Subsidiary Agreements are contemplated in, and comply with the terms of, the VDDA; and, be it

FURTHER RESOLVED, That the Board of Supervisors authorizes all officers, employees, and agents of the Port and the City to take all steps that they deem necessary or appropriate, to the extent permitted by applicable law, in order to implement the VDDA in accordance with this resolution, including preparation and attachment of exhibits, execution of

subsequent documents, or to otherwise effectuate the purpose and intent of this resolution and the VDDA; and, be it

FURTHER RESOLVED, That the Board of Supervisors authorizes the Executive Director of the Port, or her designee, to enter into any amendments or modifications to the VDDA that the Executive Director determines, in consultation with the City Attorney, are in the best interest of the Port, do not materially decrease the benefits to or materially increase the obligations or liabilities of the Port, and are in compliance with all applicable laws, such determination to be conclusively evidenced by the execution and delivery by such person or persons of any such documents; and be it

FURTHER RESOLVED, That the Board of Supervisors urges the Executive Director of the Mayor's Office of Housing and Community Development to return to the Budget and Finance Committee with her proposed plan to expend affordable housing fees generated by the development of Parcel K North.



## City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

## Resolution

File Number:

190055

Date Passed: February 05, 2019

Resolution approving a Vertical Disposition and Development Agreement between the Port and a joint venture between TMG Partners and Presidio Bay Ventures for the sale of Parcel K North, located at 20th Street and Illinois Street, by the Port Commission; and adopting findings under the California Environmental Quality Act, and findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101(b).

January 30, 2019 Budget and Finance Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

January 30, 2019 Budget and Finance Committee - REFERRED WITHOUT RECOMMENDATION

February 05, 2019 Board of Supervisors - ADOPTED

Ayes: 11 - Brown, Fewer, Haney, Mandelman, Mar, Peskin, Ronen, Safai, Stefani, Walton and Yee

File No. 190055

I hereby certify that the foregoing Resolution was ADOPTED on 2/5/2019 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

London N. Breed Mayor **Date Approved**