Amendment of the Whole November 16, 2005.

FILE NO. 050601

ORDINANCE NO.

1	[Better Neighborhoods Pla	nning and Implementation Process.]				
2						
3	Ordinance amending the	Administrative Code to add Chapter 36 to establish uniform				
4	procedures for developir	ng comprehensive neighborhood plans (the "Better				
5	Neighborhoods Planning	and Implementation Process"); amending Administrative				
6	Code Section 3.4 to prov	ide for integrated Better Neighborhoods Plan budget				
7	documents; amending th	e Planning Code to add Section 312A regarding discretionary				
8	review for projects propo	osed in Better Neighborhoods Plan areas, and Section 312B to				
9	establish permit review p	procedures for certain projects within Better Neighborhoods				
10	Plan areas; and making e	environmental findings and findings of consistency with the				
11	priority policies of Plann	ing Code Section 101.1 and the General Plan.				
12	Note:	Additions are <u>single-underline italics Times New Roman</u> ;				
13		deletions are <i>strikethrough italics Times New Roman</i> . Board amendment additions are <u>double underlined</u> .				
14		Board amendment deletions are strikethrough normal.				
15	Be it ordained by the People of the City and County of San Francisco:					
16	Be it ordained by the People of the City and County of San Francisco:					
17	Section 1. Findings. The Board of Supervisors of the City and County of San					
18	Francisco hereby finds and	d determines:				
19	(a) Pursuant to Plan	nning Code Section 302, that the provisions of this ordinance				
20	amending the Planning Co	de will serve the public necessity, convenience and welfare.				
21	(b) Pursuant to Plan	nning Code Section 101.1, that the provisions of this ordinance				
22	amending the Planning Co	de are consistent with the Priority Policies of Section 101.1(b) of				
23	the Planning Code and with the General Plan and hereby incorporates a report containing					
24	those findings as if fully se	t forth herein. A copy of such report is on file with the Clerk of the				
25	Board of Supervisors in Fil	e No. 050601.				

1	Section 2. The San Francisco Administrative Code is hereby amended by adding
2	Chapter 36 to read as follows:
3	<u>CHAPTER 36</u>
4	SEC. 36.1. APPLICATION
5	(a) Policy. It shall be the policy of the City and County of San Francisco that future
6	substantial changes by the City in land use policies and controls that will govern specific
7	neighborhoods (i.e. geographic sub-areas of the City larger than 40 contiguous acres in size)
8	the areas of the city listed in Section 36.1(e)(1) and (e)(2) below be undertaken in coordination
9	with a comprehensive planning and implementation process. This Chapter outlines the process and
10	content of that planning, and the products to be produced.
11	This Chapter shall only apply in areas of the city that are listed in Section 36.I(g)(1) and
12	(g)(2) below and areas in which a Better Neighborhoods Planning and Implementation
13	Process has been initiated by the Planning Commission or Board of Supervisors pursuant to
14	Section 36.1(f) below. This Chapter shall not apply to the planning activities described in
15	Section 36.1(h) below.
16	This Chapter does not modify or restrict any notice or appeal provisions of the Planning Code
17	or other Municipal Codes except that Section 4 of the ordinance enacting this Chapter adds a new
18	Planning Code Section 312A relating to discretionary review where a Better Neighborhoods Plan has
19	been adopted and Section 312B to establish permit review procedures for certain projects within
20	Better Neighborhoods Plan areas for which a Better Neighborhoods Plan has been adopted
21	pursuant to the provisions of this Chapter.
22	It is the intent of the Board of Supervisors that in the implementation of this ordinance
23	the Planning Department use, to the extent possible, in-house staff where staff has the
24	necessary expertise or there are positions available to hire new staff.
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Section. 36.4; (4) Preparation of a New Development Impacts Analysis, as provided in Section 36.5; (5) Preparation and adoption of a Better Neighborhoods Plan, as provided in Section 3 including (i) (i) recommendation of an area plan (ii) recommendation of appropriate General Plan, Planning Code and Zoning Map amendments, and (iii) (iii) recommendation of a Public Improvements Plan and Funding Strategy, including proposed funding mechanisms, if any. (6) (6) After adoption of a Better Neighborhoods Plan, preparation of semi-annual State-o Neighborhood Plan Reports, as provided in Section 36.9.2.	(<i>b</i>)	Process. The process shall be referred to as the Better Neighborhoods Planning and
 (1) A Public Input Process, as provided in Section 36.2; (2) A Planning Management and Accountability Process, as provided in Section 36.3; (3) Preparation of a Neighborhood Baseline Conditions and Needs Analysis, as provid Section. 36.4; (4) Preparation of a New Development Impacts Analysis, as provided in Section 36.5; (5) Preparation and adoption of a Better Neighborhoods Plan, as provided in Section 3 including (i) recommendation of an area plan (ii) recommendation of a Public Improvements Plan and Funding Strategy, including proposed funding mechanisms, if any. (6) After adoption of a Better Neighborhoods Plan, preparation of semi-annual State-o Neighborhood Plan Reports, as provided in Section 36.9.2. (c) Resources and Timing. It is the intent of the Board of Supervisors to provide sufficiences, human and financial, to the Planning Department and other involved city agencies to enterprovide to carry out the provisions of this Chapter. It is the further intent of the Board of Supervisors 	<u>Implementati</u>	on Process. A Better Neighborhoods Planning and Implementation Process shall consist
 (2) A Planning Management and Accountability Process, as provided in Section 36.3; (3) Preparation of a Neighborhood Baseline Conditions and Needs Analysis, as provid Section. 36.4; (4) Preparation of a New Development Impacts Analysis, as provided in Section 36.5; (5) Preparation and adoption of a Better Neighborhoods Plan, as provided in Section 3 (i) recommendation of an area plan (ii) recommendation of a propriate General Plan, Planning Code and Zoning Map amendments, and (iii) recommendation of a Public Improvements Plan and Funding Strategy, including proposed funding mechanisms, if any. (6) After adoption of a Better Neighborhoods Plan, preparation of semi-annual State-o Neighborhood Plan Reports, as provided in Section 36.9.2. (c) Resources and Timing. It is the intent of the Board of Supervisors to provide sufficient resources, human and financial, to the Planning Department and other involved city agencies to entitient to carry out the provisions of this Chapter. It is the further intent of the Board of Supervisors 	of the follow	ng elements:
 (3) Preparation of a Neighborhood Baseline Conditions and Needs Analysis, as provid Section. 36.4; (4) Preparation of a New Development Impacts Analysis, as provided in Section 36.5; (5) Preparation and adoption of a Better Neighborhoods Plan, as provided in Section 3 including (i) recommendation of an area plan (ii) recommendation of a Public Improvements Plan, Planning Code and Zoning Map amendments, and (iii) recommendation of a Public Improvements Plan and Funding Strategy, including proposed funding mechanisms, if any. (b) After adoption of a Better Neighborhoods Plan, preparation of semi-annual State-o Neighborhood Plan Reports, as provided in Section 36.9.2. (c) Resources and Timing. It is the intent of the Board of Supervisors to provide sufficient resources, human and financial, to the Planning Department and other involved city agencies to entitlement to carry out the provisions of this Chapter. It is the further intent of the Board of Supervisors 	<u>(1)</u>	A Public Input Process, as provided in Section 36.2;
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(i) recommendation of an area plan (ii) recommendation of appropriate General Plan, Planning Code and Zoning Map amendments, and	<u>(5)</u>	Preparation and adoption of a Better Neighborhoods Plan, as provided in Section 36.7
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(6) After adoption of a Better Neighborhoods Plan, preparation of semi-annual State-o <u>Neighborhood Plan Reports, as provided in Section 36.9.2.</u> <u>(c)</u> Resources and Timing. It is the intent of the Board of Supervisors to provide suffici resources, human and financial, to the Planning Department and other involved city agencies to en them to carry out the provisions of this Chapter. It is the further intent of the Board of Supervisors	(iii)	recommendation of a Public Improvements Plan and Funding Strategy, including
<u>Neighborhood Plan Reports, as provided in Section 36.9.2.</u> (c) Resources and Timing. It is the intent of the Board of Supervisors to provide sufficing the sufficing the sufficing the sufficing the sufficient of the sufficient to the sufficient	proposed fun	ding mechanisms, if any.
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resources, human and financial, to the Planning Department and other involved city agencies to en- them to carry out the provisions of this Chapter. It is the further intent of the Board of Supervisors	<u>Neighborhoo</u>	d Plan Reports, as provided in Section 36.9.2.
them to carry out the provisions of this Chapter. It is the further intent of the Board of Supervisors	<u>(c)</u>	Resources and Timing. It is the intent of the Board of Supervisors to provide sufficient
	<u>resources, hi</u>	man and financial, to the Planning Department and other involved city agencies to enab
the scope of work and budget for the preparation of a Better Neighborhoods Plan and its implement	them to carry	out the provisions of this Chapter. It is the further intent of the Board of Supervisors th
	the scope of	work and budget for the preparation of a Better Neighborhoods Plan and its implementir
documents, and the preparation of the required environmental review document for the Inner Ges	documents, a	nd the preparation of the required environmental review document for the Inner Geary

Interpretation. The Planning Commission shall be the sole body authorized to interpret 1 (d)2 and enforce the provisions of this Chapter and its determination that the requirements of this Chapter 3 have been satisfied shall be final, binding and non-appealable. 4 (e) Planning Activities Subject to this Chapter. Commencing on the effective date of 5 this ordinance, and except as otherwise provided in this Chapter, the Better Neighborhoods Planning and Implementation Process shall apply to all planning activities of the Planning 6 Department focused on geographic sub-areas of the City containing 40 or more acres that are 7 8 intended to result in recommendations for amendments to the General Plan, Planning Code, 9 and/or Zoning Maps. These sub-areas of the City shall be referred to in this Chapter as "Neighborhoods." Each individual Better Neighborhoods Planning and Implementation 10 11 Process shall result in a plan to be known as a Better Neighborhoods Plan. 12 (f) Initiation. A Better Neighborhoods Planning and Implementation Process may be initiated either by resolution of the Planning Commission or the Board of Supervisors on 13 14 the following conditions: (1) Need and Neighborhood Support: The Planning Commission determines, after 15 16 public hearing, that: 17 (i) A need exists for such a process. In determining need, the Planning 18 Commission shall consider each of the following eight elements: the ease of pedestrian 19 access to a variety of shops and stores; the safety of streets; the variety of transportation choices; the variety of housing choices; adequacy of public gathering places; the range of 20 available city services; any special character of the neighborhood; and the extent to which the 21 22 neighborhood complements the structure of a larger neighborhood of which it is a part; and 23 24

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(ii) There is sufficient neighborhood support to justify undertaking a Better
 Neighborhoods Planning and Implementation Process in the sub-area of the City proposed for
 planning.

4 (2) Work Program and Budget: The Board of Supervisors may not adopt a 5 resolution of initiation until the Planning Department has prepared and presented to the appropriate committee of the Board of Supervisors for its approval a work program and 6 7 budget detailing the anticipated tasks required to be undertaken to carry out a Better 8 Neighborhoods Planning and Implementation Process, and the anticipated time and costs of 9 Planning Department staff, staff of other departments involved in the Better Neighborhoods 10 Planning and Implementation Process, consultants, and other resources associated with each 11 task. In the case of initiation by the Planning Commission, the work program and budget 12 described above must be submitted to the Board of Supervisors prior to any final action by the 13 14 Planning Commission to initiate a Better Neighborhoods Planning and Implementation 15 Process. 16 (g) (e) Planning Activities Subject to this Chapter. Application to Existing Planning Activities. The Better Neighborhoods Planning 17 (1) 18 and Implementation Process This Chapter shall apply to certain planning activities efforts that are 19 currently being carried out by the Planning Department as follows: Substantial planning activities have taken place in the Rincon Hill, Central 20 (1)(a) 21 Waterfront, Balboa Park, and Market/Octavia areas and a draft plans hasve been published and

- 22 <u>circulated.</u> In light of those activities <u>To avoid the necessity of having to redo this planning the</u>
- 23 provisions of Sections 36.2, 36.3, 36.4, 36.5, and 36.7.1 shall not apply to those plans. The proposed
- 24 long-term and other public improvement projects as currently described in the Draft
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1	Environmental Impact Report for the Market & Octavia Neighborhood Plan will satisfy the
2	requirements of Section 36.7.3. Subsequent to the adoption of the Better Neighborhoods
3	Plan for the Market & Octavia area, the Planning Department will more fully describe the long
4	term and other public improvements and will undertake environmental evaluation of the
5	proposed public improvement projects. It is the intent of the Board of Supervisors to make
6	funding available for such environmental evaluation.
7	(2)(b) The Planning Department is currently conducting planning activities in the Central
8	Waterfront, Mission, Lower Potrero Hill/Showplace Square, and East SoMa areas with the intent of
9	proposing new plan policies and zoning controls for those areas. While it is desired that zoning
10	controls for those areas be accompanied by plans and implementing measures that substantially
11	comply with the provisions of this Chapter, considerable planning work has already been done and an
12	environmental impact analysis is underway. Therefore, it is the intent of this Chapter that it only be
13	applied in a manner that compliance will not significantly delay adoption of plans and implementing
14	measures, including zoning controls, for those areas. To that end, the requirements of this Chapter are
15	modified for those areas as follows:
16	(i) The requirements of section 36.2 shall not apply.
17	(ii) The requirement in Section 36.7.1 that a Better Neighborhood Plan be designed to
18	<u>qualify as a Specific Plan shall not apply.</u>
19	The Central Waterfront, Market/Octavia, Mission, Lower Petrero Hill/Showplace Square, and
20	East SoMa Plans may rely on existing surveys of cultural and historic resources. This does not,
21	however, eliminate an independent or CEQA-based responsibility to conduct cultural and historic
22	resource analyses of a development site if the Planning Department has not completed a current
23	detailed survey of the area in which a proposed project is located. In areas where current detailed
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1 <u>surveys have not been done, it is desirable, as funding becomes available, to conduct such surveys in</u>

2 *the future and amend the Plans to incorporate the survey findings.*

3 Prior to adoption of this ordinance or within 30 days thereafter, the Planning 4 Department shall prepare and submit to the Planning Commission for its consideration a 5 scope of work and a work program and budget detailing the anticipated tasks still to be undertaken to complete a Better Neighborhoods Planning and Implementation Process for the 6 7 Mission, Lower Potrero Hill/Showplace Square, and East SoMa areas, and the anticipated 8 time and costs of Planning Department staff, staff of other departments involved in the 9 planning process, consultants, and other resources associated with each task still to be undertaken in substantial compliance with this ordinance. The work program and budget shall 10 11 be reviewed by the Planning Commission which shall afterwards promptly submit the work program and budget to the appropriate committee of the Board of Supervisors for its approval. 12 13 (2) Application to New Planning Activities: 14 (a) All of the provisions of this Chapter shall apply to the preparation and implementation of a Better Neighborhoods Plan and its implementing documents in a 15 16 contiguous area of forty or more acres adjacent to Geary Boulevard between Franklin Street 17 and Masonic Avenue. The Planning Department shall initially propose the boundaries of the 18 proposed plan area and initiate the public input process described in Sec. 36.2 below in that 19 area. The Planning Commission shall determine the final boundaries as part of the Public Input Process. 20 Within 30 days after adoption of this ordinance the Planning Department shall 21 (b) 22 prepare and submit to the Planning Commission for its consideration a scope of work and a work program and budget detailing the anticipated tasks to be undertaken to carry out a Better 23 24 Neighborhoods Planning and Implementation Process for the Inner Geary Boulevard area and 25

the anticipated time and costs of Planning Department staff, staff of other departments 1 2 involved in the planning process, consultants, and other resources associated with each task 3 still to be undertaken in substantial compliance with this ordinance. In addition to the other 4 requirements of this Chapter a detailed survey of cultural and historic resources shall be undertaken for the Inner Geary Plan Area. The work program and budget shall be reviewed 5 by the Planning Commission which shall afterwards promptly submit the work program and 6 7 budget to the appropriate committee of the Board of Supervisors. 8 (h) Non-applicability to Certain Planning Activities. This Chapter shall not apply to 9 the following: (1) General Plan Amendments, Zoning Map amendments, or Planning Code 10 amendments for single development sites, even if the development site is 40 acres or larger in 11 12 size. 13 (2) Amendments to the General Plan, Planning Code, and/or Zoning Map focused 14 on an area 40 acres or larger in size that are limited in scope such as the creation of an 15 historic district, changes in commercial use categories in zoning districts, Planning Code 16 amendments that apply to the entire City, or the amendment of a General Plan policy. 17 (3) Planning activities that do not include land use and zoning changes focused on 18 a geographic area 40 acres or larger, such as transportation systems plans. 19 (4) Planning activities that are being carried out in conjunction with the San Francisco Redevelopment Agency that relate to a redevelopment project survey area and are 20 to be incorporated into a proposed Redevelopment Project Area Plan and its implementing 21 22 documents unless otherwise provided in a Cooperation Agreement between the 23 Redevelopment Agency and the Planning Department. 24

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1	(5) Planning activities that have been or are currently being carried out in areas						
2	within the South Bayshore Redevelopment Survey Area and the Transbay Redevelopment						
3	Survey Area that are not proposed for inclusion in a redevelopment project area.						
4	(6) Periodic revisions and updates of elements (but not Area Plans) of the General						
5	Plan, such as updates to the Housing Element.						
6	(7) Those Planning activities already completed with respect to the former Schlage						
7	Lock Company site in Visitacion Valley and the published November 2003 Glen Park						
8	Community Plan.						
9	(8) Planning activities in the area referred to as West SoMa are subject to a						
10	different process, as described in Resolution No 731-04, establishing the Western SoMa						
11	Citizens Planning Task Force, and are not subject to the provisions of this Chapter.						
12	<u>SEC. 36.2. PUBLIC INPUT PROCESS.</u>						
13	Each Better Neighborhoods Planning and Implementation Process shall begin with the						
14	establishment by the Planning Department of a Public Input Process that includes the following						
15	<u>elements:</u>						
16	(a) Community Outreach Program: In order to establish a Community Outreach Program						
17	for a Better Neighborhoods Planning and Implementation Process, the Planning Department shall first						
18	identify and actively seek to engage the full spectrum of residents, commercial tenants, property						
19	owners, community and neighborhood-based organizations, developers, faith-based, community, and						
20	public service and facility providers, as well as other organizations and individuals interested in the						
21	specific Better Neighborhoods Planning and Implementation Process and shall craft a Community						
22	Outreach Program designed to encourage their active participation in the community planning						
23	process. In addition to outreach within the specific Better Neighborhoods Plan Area, the Community						
24	Outreach Program shall include outreach designed to bring a citywide perspective to the Better						
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1	Neighborhoods Planning and Implementation Process. Such citywide outreach efforts may include, but
2	are not limited to, notification of neighborhood and interest groups in other areas of the City, random
3	sampling mailings or other notification to individuals citywide, and efforts to contact and notifiy
4	individuals or organizations interested in citywide planning issues.
5	This Community Outreach Program shall involve the identified community through such means
6	as neighborhood workshops, informational presentations, public dialogues, planning charettes,
7	newsletters, and web pages. This listing shall not preclude other forms or means of public
8	participation as part of a public input process. The Planning Department shall establish a public
9	noticing scheme for all public meetings and hearings held in furtherance of each Better Neighborhoods
10	Planning and Implementation Process. The cost of the Community Outreach Program shall include a
11	budget for conducting outreach, including the cost of facilitation of meetings and meeting logistics.
12	The Community Outreach Program shall be reviewed in the scoping session described in paragraph (b)
13	<u>below.</u>
14	(b) Scoping. Before commencing a Better Neighborhoods Planning and Implementation
15	Process in a Neighborhood of the City, the Planning Department shall hold a Public Scoping Session to
16	receive public input, including but not limited to, the scope of the Community Outreach Program, the
17	scope of Neighborhood Baseline Conditions and Needs Analysis, and the New Development Impacts
18	Analysis and the boundaries of the proposed area to be planned.
19	(1) Notice of the Public Scoping Session shall be provided at least 30 days prior to the
20	meeting as follows: mailed notice shall be provided to all organizations and individuals who have
21	specifically requested mailed notice; notice of the meeting shall be posted on signs conforming to the
22	size and visibility requirements of Planning Code Section 306.8 in at least three dispersed locations in
23	the Neighborhood and notice shall be published at least once in an official newspaper of general
24	circulation.

1	(2) Notice of the Public Scoping Session shall also include mailed notice to residents,
2	including property owners and tenants, and businesses within the proposed planning area and within
3	800 feet of the proposed planning area and to citywide organizations interested in planning activities
4	The Planning Director shall determine the adequacy of this mailed notice.
5	(3) After the Public Scoping Session, the Planning Commission shall hold a public hearing
6	at a regular Planning Commission meeting on the proposed Community Outreach Program to receive
7	public testimony on the scope and effectiveness of the proposal. The Planning Commission shall
8	specifically evaluate outreach to the community within the Better Neighborhoods Plan Area and
9	outreach citywide. If it deems it necessary and appropriate, the Planning Commission shall direct the
10	Planning Department to revise the Community Outreach Program. Notice of the public hearing shall
11	be provided at least 20 days prior to the hearing as follows: mailed notice shall be provided to all
12	organizations and individuals who have specifically requested mailed notice; notice of the meeting
13	shall be posted on signs conforming to the size and visibility requirements of Planning Code Section
14	306.8 in at least three dispersed locations in the Neighborhood, and notice shall be published at least
15	once in an official newspaper of general circulation.
16	SEC. 36.3. PLANNING MANAGEMENT AND ACCOUNTABILITY.
17	For each Better Neighborhoods Planning and Implementation Process undertaken, the
18	Planning Department shall prepare a work program and budget to enable efficient project management
19	and oversight during the process, as follows:
20	(a) Content. A work program and budget shall:
21	(1) Be designed to enable completion of the preparation of the Better Neighborhoods Plan
22	and implementing documents and the environmental evaluation document within twenty-four months
23	from commencement of planning;
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1	(2) Detail the anticipated tasks required to be undertaken to carry out the specific Better
2	Neighborhoods Planning and Implementation Process, and the anticipated time and costs of Planning
3	Department staff, staff of other departments involved in the planning process, consultants, and other
4	resources associated with each task;
5	(3) Present a date-specific schedule for carrying out the various tasks, including quarterly
6	targets regarding the extent, in percentage terms, of completion of the various tasks.
7	(b) Inter-Agency Coordination and Updates on Development of Better Neighborhoods
8	Plans. All staff and consultants shall provide updates on plan development and implementation,
9	including extent of completion of tasks and plan-related expenditures to the Planning Director and the
10	Planning Director shall, in turn, provide Inter-Agency Better Neighborhoods Plan Development
11	Updates to the heads of all City departments affected by development of the Better Neighborhoods
12	<u>Plan.</u>
13	(c) Semi-Annual Progress Reports to the Planning Commission and Board of Supervisors
14	on Development of Better Neighborhoods Plans. Up until final adoption of a Better Neighborhoods
15	Plan by the Board of Supervisors, the Planning Department staff shall prepare a report every six
16	months from the date of the first allocation of funds for the process on the status of the Work Program
17	and Budget indicating the extent of completion of the various tasks of Planning Department staff, staff
18	of other departments, and consultants and of expenditure of funds associated with those tasks. The
19	Department shall submit this six-month Better Neighborhood Plan Progress Report to the Planning
20	Commission and to the appropriate committee of the Board of Supervisors. In order to enhance public
21	accountability and promote inter-agency coordination, the Department shall post the Better
22	Neighborhood Plan Progress Report and other relevant data to a project web-page on the Planning
23	Department's official website.
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1	(d) Record Keeping. In the event legislation is enacted to enable the City to recapture the					
2	costs of area plan and program environmental impact report preparation through fees imposed on					
3	projects benefiting from individual area plans and environmental impact reports, the Department shall					
4	maintain and use the records of each Better Neighborhoods Planning and Implementation Process to					
5	support the reimbursement of such funds. The Department is encouraged to use web-based technology					
6	to track work program and expenditures status on a real time basis.					
7	(e) Semi-Annual State-of-the-Neighborhood Reports. During the development of a Better					
8	Neighborhood Plan and prior to its adoption by the Planning Commission, Planning Department staff					
9	shall identify appropriate performance indicators to measure future implementation of the plan that					
10	shall then be incorporated into future State-of-the-Neighborhood Reports. Once a final Better					
11	Neighborhood Plan is adopted by the Board of Supervisors, Planning Department staff shall present on					
12	a semi-annual basis at a duly-noticed public hearing to the appropriate Plan Implementation Advisory					
13	Committee a State-of-the-Neighborhood Report under Section 36.9.2. These semi-annual reports must					
14	be presented until, in the opinion of the Planning Commission, they are no longer necessary for					
15	monitoring implementation of the Better Neighborhood Plan.					
16	(f) Fund Allocation. It shall be the policy of the Board of Supervisors to allocate funds					
17	from the municipal budget for each Better Neighborhoods Planning and Implementation Process based					
18	on the work program and budget developed by the Planning Department for the Better Neighborhoods					
19	Planning and Implementation Process. Funds appropriated for each Better Neighborhoods Planning					
20	and Implementation Process shall be placed in a separate account with the Controller and released in					
21	six-month increments by the Controller upon the Planning Commission's determination, after a duly-					
22	noticed public hearing on the Semi-Annual Progress Report prepared pursuant to subparagraph (c)					
23	above, that the Planning Department is meeting established targets or has justified the needed					
24	modification of the targets.					

1 SEC. 36.4. NEIGHBORHOOD BASELINE CONDITIONS AND NEEDS ANALYSIS.

- 2 (a) Contents. The Planning Department shall conduct a study of Neighborhood Baseline
- 3 Conditions and Needs which assesses the conditions of infrastructure and community amenities and the
- 4 *needs for improvements and/or additions. The study shall identify existing conditions of and*
- 5 *deficiencies in public infrastructure, community amenities, and the public health, safety, and welfare in*
- 6 *the area affected by a Better Neighborhood Plan. The topics for analysis may include, but are not*
- 7 *limited to, any or all of the following:*
- 8 (a)(1) Streets and Transportation: such as the need for improvements to all modes of
- 9 <u>transportation, including current access to public transportation, pedestrian routes, bicycle routes, and</u>
- 10 *for improved streetscape design.*
- 11 (b)(2) Economic Activity and Employment: such as the need for and types of employment and
- 12 *for increased educational/training opportunities, or need for economic development in the*
- 13 <u>neighborhood.</u>
- 14 (c)(3) Housing: such as the need for housing in the neighborhood at all income levels, and for
- 15 *housing targeted to specific groups such as seniors, families, persons with disabilities, and other*
- 16 *special needs, and City-wide housing needs that can currently be accommodated in the neighborhood.*
- 17 (d)(4) Community Facilities and Services: such as the need for additional or improved
- 18 schools, libraries, recreation centers, child care, senior and community centers, health care, homeless
- 19 *supportive and substance abuse services, and youth centers.*
- 20 (e)(5) Neighborhood-Serving Businesses: such as the need for Neighborhood-Serving
- 21 <u>Businesses as defined in Planning Code Section 790.68.</u>
- 22 (f)(6) Open Space: such as the need for public open space, including parks and recreation
- 23 *facilities*.
- 24
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1	(9)(7) <i>Historic and Cultural Resources: such as the need to identify, protect and enhance</i>
2	existing historic and cultural resources in the neighborhood. The results of any such analysis shall be
3	reported to the Landmarks Preservation Advisory Board.
4	(h)(8) Environmental Improvements: such as the need for improved air quality conditions, and
5	energy and water conservation.
6	(b) Process. The participants in the Public Scoping Process described in Section 36.2 of
7	this Chapter and the Planning Department shall determine the specific topics for analysis. The nature,
8	depth and extent of analysis to be undertaken and the manner in which the analysis is documented and
9	reported for public review shall be determined by the Planning Department.
10	SEC. 36.5 NEW DEVELOPMENT IMPACTS ANALYSIS.
11	The Planning Department shall prepare or cause to be prepared an analysis of anticipated
12	impacts, in nature and amount, of the build-out of the development allowed by the Better
13	Neighborhoods Plan, using the priority policies of the General Plan as a framework for the analyses
14	which shall be called the New Development Impacts Analysis.
15	(a) Nature of Impacts: Impacts shall include those impacts that exacerbate or increase
16	needs identified in the Neighborhood Baseline Conditions and Needs Analysis as well as any other new
17	impacts caused by the anticipated development allowed by a Better Neighborhood Plan. The New
18	Development Impacts Analysis should reference the environmental review conducted for a Better
19	Neighborhoods Plan under the California Environmental Quality Act. The topics for analysis may
20	include, but are not limited to, any or all of the following:
21	(1) City Costs and Revenues: such as any changes in the costs of public services and
22	infrastructure-maintenance associated with new development and changes in the permitted uses, and
23	any changes in property, transfer, and sales taxes in the Better Neighborhoods Plan area.
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	(2)	Streets and Transportation: such as impacts on all modes of transportation, traffic,
parkin	ng and s	streetscape and access to transit, pedestrian routes, and bicycle routes.
	<u>(</u> 3)	Employment: such as impacts on the number and type of jobs and employment rates in
the ne	ighborl	nood and potential jobs resulting from or displaced by proposed development.
	<u>(</u> 4)	Housing: such as impacts on the number of units and affordability of rental and owned
<u>housin</u>	ig in th	e neighborhood.
	(5)	Community Facilities: such as impacts on community facilities and services including
school	ls, chila	l care, senior and community centers, libraries, health and mental health care facilities,
<u>homel</u>	ess sup	portive and substance abuse services, cultural centers, and affordable community-serving
<u>space.</u>		
	(6)	Infrastructure: such as impacts on existing public infrastructure or new demand for
<u>infrasi</u>	tructure	e within the neighborhood and/or other areas of the City, to implement the Better
<u>Neigh</u>	borhoo	ds Plan or to accommodate the build-out of development anticipated in the Better
<u>Neigh</u>	borhoo	ds Plan, including, but not limited to, streets, sewers and water systems.
	(7)	Businesses: such as impacts on current businesses and industries, including
<u>neighl</u>	borhood	d-serving businesses, as defined in Planning Code Section 790.68.
	<u>(8)</u>	Open Space: such as impacts on parks, open space, and recreational opportunities.
	<u>(9)</u>	Historic and Cultural Resources: such as impacts on identified historic and cultural
<u>resour</u>	<u>ces.</u>	
	(10)	Urban Design: such as shadow and wind impacts on sidewalks and open space.
	(<i>b</i>)	Amount of Impacts. The New Development Impacts Analysis shall identify the amount of
<u>the im</u>	pacts ir	n each category if such impacts can be quantified. The purpose of this part of the New
		s Impact Analysis is to form the basis for a recommendation by the Planning Department

1 to the Board of Supervisors regarding any proposed Area-Specific Development Impact fees as part of 2 the Public Improvements Plan and Funding Strategy set forth in Section 36.7.3. 3 (1)In quantifying the amount of the impacts, the New Development Impacts Analysis shall identify the cost of mitigating those impacts identified that are proposed to be mitigated by the Area-4 5 Specific Development Impact Fee. To the extent that the cost of mitigating impacts may include the 6 cost to remedy existing deficiencies, the New Development Impacts Analysis shall segregate and state 7 as separate line items those costs to mitigate the increment associated with the anticipated build-out of 8 the development permitted under the Better Neighborhoods Plan from those costs required to remedy 9 existing deficiencies. Financial Feasibility. If the Planning Department proposes an Area-Specific 10 (2)11 Development Impact Fee, then the New Development Impacts Analysis shall also analyze the financial 12 feasibility of any anticipated new development within the Better Neighborhood Plan area to absorb any 13 impact fees, taking into account existing fees and exactions. 14 The New Development Impacts Analysis shall study methods for adjusting any proposed (3)15 Area-Specific Development Impact Feee, based upon changes in an appropriate construction cost index 16 or other appropriate index. 17 Process and Methodology for the New Development Impacts Analysis: The participants (c)in the Scoping Process set forth in Sec. 36.2 and the Planning Department shall determine the specific 18 19 areas for analysis. The nature, depth and extent of study to be undertaken and the manner in which the 20 analysis is documented and reported for public review shall be determined by the Planning 21 Department. The Planning Director shall take public comment regarding the methodology proposed 22 for use in the New Development Impacts Analysis at a duly-noticed public meeting that must be held at 23 least 20 days before the Planning Department commences any such study. Taking into account the 24 comments received at this public meeting, the Planning Department shall ensure that the New 25

1	Development	Impacts Anal	vsis is con	ducted nursuant	to well-established	l industry-standard
1	Development	тирись лиш	y_{SiS} is con	ααστέα ρατδααπι	io weii-esiubiishet	<i>i maasii y-siamaara</i>

- 2 *methodologies. The Planning Director shall also take public comment regarding any completed New*
- 3 Development Impacts Analysis at a duly-noticed meeting held no later than 45 days after publication
- 4 *and circulation of the New Development Impacts Analysis.*
- 5 <u>SEC. 36.6 RELATIONSHIP TO ENVIRONMENTAL EVALUATION.</u>
- 6 *The planning process for each Better Neighborhoods Plan shall to the maximum extent possible*
- 7 *integrate the requirements of the California Environmental Quality Act ("CEQA") so that the*
- 8 *appropriate review required by CEQA is conducted concurrently rather than consecutively. The*
- 9 *objective is to enable the findings of ongoing environmental analysis to inform and influence the*
- 10 *planning process while the Better Neighborhoods Plan is prepared. To that end, each Better*
- 11 <u>Neighborhoods Planning and Implementation Process shall be funded and coordinated with the CEQA</u>
- 12 <u>environmental review process.</u>
- 13 <u>SEC. 36.7 CONTENT OF BETTER NEIGHBORHOODS PLANS.</u>
- 14 *A proposed Better Neighborhoods Plan shall conform to the requirements of this Section.*
- 15 <u>SEC. 36.7.1. BETTER NEIGHBORHOODS PLANS AS COMPREHENSIVE AREA PLANS.</u>
- 16 *The Better Neighborhoods Planning and Implementation Process shall produce a Better*
- 17 <u>Neighborhoods Plan that addresses the range of topics appropriate for a comprehensive plan of the</u>
- 18 *particular neighborhood under study, including, but not limited to, land use, housing, recreation and*
- 19 *open space, historic and cultural resources, transportation and circulation, noise effects on adjacent*
- 20 properties, commerce and industry, urban design, and community facilities and services. The Better
- 21 <u>Neighborhoods Plan shall also be designed such that it may be added to the General Plan of the City</u>
- 22 *and County as an area plan through the process outlined in the Charter and in Section 340 of the*
- 23 Planning Code, and shall carry out the priority policies of the General Plan and Section 101.1 of the
- 24 *Planning Code. Except as provided in Section 36.1(f)(2), the Better Neighborhoods Plan shall be*
- 25

- 1 *designed to qualify as a Specific Plan pursuant to California Government Code Section* 65451.
- 2 <u>Finally, each Better Neighborhood Plan shall include a Neighborhood Baseline Conditions and Needs</u>
- 3 Analysis and a New Development Impacts Analysis as provided for in Sections 36.4 and 36.5.
- 4 <u>SEC. 36.7.2. GENERAL PLAN AMENDMENTS, REZONING AND DESIGN GUIDELINES.</u>
- 5 *Each Better Neighborhoods Plan shall include recommended amendments to the General Plan,*
- 6 *the Planning Code, and the Zoning Map, as well as design guidelines, if applicable, that will facilitate*
- 7 *the implementation of the Better Neighborhoods Plan.*
- 8 <u>SEC. 36.7.3 BETTER NEIGHBORHOODS IMPROVEMENTS PLAN AND FUNDING STRATEGY.</u>
- 9 *A proposed Better Neighborhoods Plan shall include a Better Neighborhoods Public*
- 10 *Improvements Plan and a Funding Strategy for that Plan.*
- 11 (a) The Planning Department shall prepare a Better Neighborhoods Public Improvements
- 12 Plan to address the conditions and needs identified in the Neighborhood Baseline Needs Analysis and
- 13 to propose ways to mitigate impacts of new development identified in the New Development Impacts
- 14 <u>Analysis.</u>
- 15 (b) A Funding Strategy shall summarize the estimated costs of various improvements
- 16 *identified and prioritized in the Better Neighborhoods Public Improvements Plan and propose specific*
- 17 *funding strategies to finance them. The Funding Strategy may include, but is not limited to, an*
- 18 *analysis of the feasibility of the following options:*
- 19 (1) Public Resources. Identification of federal, state, and local public resources that could
- 20 *be used for implementation of a Better Neighborhoods Improvements Plan.*
- 21 (2) Community Facility, Business Improvement or other forms of Assessment Districts.
- 22 Establishment of a Mello-Roos Community Facility District or special benefit or other assessment
- 23 *district or districts.*
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1	(3) Area-Specific Development Impact Fees: Based on the results of the New Development
2	Impacts Analysis, the Planning Department may propose an Area-Specific Development Impact Fee to
3	the Board of Supervisors which conforms to the requirements of the State Mitigation Fee Act,
4	California Government Code Section 66000 et seq., as amended. Should the Board of Supervisors
5	enact an Area-Specific Development Impact Fee for the Better Neighborhoods Plan Area, the amount
6	of such fee or fees shall be clearly identified in the Better Neighborhoods Plan so that the fee or fees is
7	a known component of future development costs. In proposing an Area-Specific Development Impact
8	Fee to the Board of Supervisors, the Planning Department shall:
9	(A) demonstrate a reasonable relationship, in both nature and amount, between the
10	proposed use of the Area-Specific Development Impact fee or fees and the type of development projects
11	on which the fee is imposed;
12	(B) demonstrate that the fee or fees are proposed to be applied on a non-discriminatory
13	basis, to all new development on privately-owned property within the Better Neighborhoods Plan area
14	that has the same or similar use classification or other land use designation, so long as a substantial
15	number of affected privately-owned properties would be subject to the fee, and so long as the fee is
16	applied generally rather than on an ad hoc basis ("Generally Applicable Basis").
17	(C) demonstrate that the impact to be mitigated is not already mitigated by an existing City-
18	wide impact fee or in-kind exaction;
19	(D) with reference to the Better Neighborhoods Public Improvement Plan identify public
20	facilities (including public improvements, public services and community amenities) for which the
21	Area-Specific Development Impact fee or fees will be spent;
22	(E) demonstrate that any proposed fees reflect a balance between the need for funds to
23	mitigate impacts identified in the New Development Impacts Analysis and the desire to provide
24	sufficient economic incentive to encourage the development permitted in the Better Neighborhoods
25	

Supervisors McGoldrick, Maxwell

1 Plan area. The Planning Department shall not propose any Area-Specific Development Impact Fe	1	Plan area. The	? Planning D	epartment shall not	propose any	, Area-Spec	cific Develo	pment Impact Fe
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- 2 which is greater than the amount of the fee determined to be feasible in the New Development Impacts
- 3 <u>Analysis.</u>
- 4 (F) if payment of the fee will be required prior to the date of final inspection or issuance of
- 5 *the certificate of occupancy, discuss the rationale for the proposed early payment of the fee and*
- 6 *conformance with Gov't Code Section 66007, as amended from time-to-time.*
- 7 (G) if different fees are proposed for different subareas of the Better Neighborhood Plan
- 8 Area, demonstrate that (i) there is a policy rationale for the distinction such as greater financial
- 9 *feasibility of projects developed in a particular subarea or subareas;(ii) the fees are applied on a*
- 10 *Generally Applicable Basis, and (iii) none of the fees are greater than the maximum amount identified*
- 11 *in the New Development Impacts Analysis.*
- 12 (H) Propose a method for adjusting the fee over time, based upon changes in a construction
- 13 *cost index or other index appropriate for the fee to be adjusted as analyzed in the New Development*
- 14 Impacts Analysis.
- 15 (I) Propose a process to update any Area-Specific Development Fees imposed pursuant to
- 16 *this section to ensure that they remain sufficient to mitigate impacts identified in the New Development*
- 17 *Impacts Analysis while also providing sufficient economic incentive to encourage the development*
- 18 *permitted in the applicable Better Neighborhoods Plan area.*
- 19 (J) Propose a process to provide for in-kind provision of public benefits in lieu of payment of a
- 20 *fee.* Any proposal by the Planning Department regarding in-kind provision of public benefits shall
- 21 *include a requirement that a project sponsor demonstrate to the Planning Director the following*
- 22 *elements: that the cost of the in-kind improvement is equal to or less than the proposed Area-Specific*
- 23 <u>Development Impact Fee; that the in-kind improvement will, to the same degree as the proposed Area-</u>
- 24 Specific Development Impact Fee, mitigate the same impact for which the fee is proposed; include a
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1	plan to ensure long-term retention of the in-kind improvement; and demonstrate that the in-kind public
2	benefits identified in a Better Neighborhood Public Improvements Plan would be more efficient than
3	payment of any Area-Specific Development Fees. The proposed process shall provide that where a
4	project sponsor can demonstrate to the Planning Director the above elements, the Planning Director
5	may approve such in-kind provision in-lieu of payment of any Area-Specific Development Fees. The
6	proposed process shall also provide that the Planning Director's determination shall be subject to
7	appeal to the Planning Commission pursuant to provisions set forth Section 312B.
8	(4) Incentives to allow greater density and/or height in exchange for additional affordable
9	units. As part of the Better Neighborhood Public Improvements Plan or Funding Strategy, the
10	Planning Department and Commission may propose zoning controls that allow exceptions to the base
11	density and/or height up to a higher density or height. If the Planning Commission recommends such
12	incentives to the Board of Supervisors, it shall demonstrate that the exceptions are permitted provided
13	that a percentage of the additional building area enabled by the additional density or height is used for
14	units affordable to persons of low and/or moderate income based on a formula that relates the cost of
15	making the units affordable to the value added to the development by the extra building area enabled
16	by the additional density or height. A proposed formula shall be designed to balance the need for
17	affordable housing with the need to provide sufficient economic incentive to encourage the development
18	permitted by the additional density or height and shall take into account any required public
19	contributions being proposed. The affordable units shall be in additional to those required by Section
20	315 of the Planning Code. Any proposed zoning controls shall include the requirement that any
21	developer receiving a density bonus under such controls must expressly waive any right to seek a
22	density bonus under other programs set out in the Planning Code or Section 65915 of the California
23	Government Code, and must expressly waive any right to challenge any development impact fees or
24	other exactions imposed by the City on the property.
05	

1 Sec. 36.8 BETTER NEIGHBORHOODS INTERAGENCY COMMITTEES (BNIC).

2	In order to facilitate the creation of an integrated public improvements planning and
3	implementation process, the development and implementation of each Public Improvements
4	Plan and Funding Strategy shall be participated in and coordinated by a Better
5	Neighborhoods Interagency Committee (BNIC) comprised of representatives of the
6	departments and agencies whose responsibilities include provision of one or more of the
7	public improvements which are likely to be included in a Public Improvements Plan for that
8	neighborhood. In addition to the Planning Department and, as relevant, these agencies may
9	include, but are not limited to, the Municipal Transportation Authority, Municipal
10	Transportation Agency, Department of Public Works, Library Commission, Redevelopment
11	Agency, and Department of Parks and Recreation. The BNIC shall be chaired by the
12	Planning Director or his or her designee.
13	<u>SEC. 36.89 BETTER NEIGHBORHOODS ENTITLEMENT PROCESS</u>
14	(a) Site Specific Approvals. A Better Neighborhoods Plan and its implementing documents
15	shall seek to minimize uncertainty regarding approval of projects that conform to the Better
16	Neighborhoods Plan by reducing conditional use approvals and discretionary review appeals while
17	still retaining the transparency of the process, including public notice and input.
18	(b) Discretionary Review. Provisions regarding discretionary review in Better
19	Neighborhood Plan areas are contained in Section 312A of the Planning Code.
20	(c) Limitations on Conditional Use Requirements in Better Neighborhood Plans. One of the
21	primary goals of the Better Neighborhoods Planning and Implementation Process is to ensure extensive
22	community involvement coupled with in-depth professional analysis during the development of the plan
23	so that the maximum building envelope permitted and related physical design issues are clearly
24	understood by the community and defined in the plan so they do not need to be re-visited on a project-

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1	by-project basis once a Better Neighborhoods Plan has been adopted by the Board of Supervisors.
2	This approach should increase certainty for both the affected neighborhood and project sponsors.
3	Accordingly, in Better Neighborhoods Plan areas proposed by the Planning Department to the Board
4	of Supervisors, conditional use authorization shall not be required for approval of features related to
5	the physical volume or design of new structures, including height, bulk, density and set-backs. Instead,
6	conditional use authorizations shall be limited to addressing potential use-based conflicts which are
7	difficult to foresee or resolve through specific zoning language, such as the location and size of
8	traditional nuisance-generating activities including nighttime entertainment, bars, liquor stores, auto
9	repair and garage services, high-volume retail, commercial and institutional uses where such new uses
10	might present conflicts with existing neighboring uses. Nothing in this section shall be construed to
11	limit the requirement of conditional use authorizations for the elimination or merger of existing
12	residential units.
13	(d) Limitations on Exceptions and P.U.D.s in Better Neighborhoods Plans. Better
13 14	(d) Limitations on Exceptions and P.U.D.s in Better Neighborhoods Plans. Better Neighborhoods Plans should minimize the number of project features that are subject to exceptions or
14	Neighborhoods Plans should minimize the number of project features that are subject to exceptions or
14 15	Neighborhoods Plans should minimize the number of project features that are subject to exceptions or <i>P.U.D.s, instead emphasizing specific rules as to what is and what is not required. Specifically, the</i>
14 15 16	<u>Neighborhoods Plans should minimize the number of project features that are subject to exceptions or</u> <u>P.U.D.s, instead emphasizing specific rules as to what is and what is not required. Specifically, the</u> <u>Plans proposed by the Planning Department to the Board of Supervisors shall not permit the volume of</u>
14 15 16 17	Neighborhoods Plans should minimize the number of project features that are subject to exceptions or P.U.D.s, instead emphasizing specific rules as to what is and what is not required. Specifically, the Plans proposed by the Planning Department to the Board of Supervisors shall not permit the volume of a building otherwise permitted within the zoning envelope established by a plan's height, bulk, setback
14 15 16 17 18	Neighborhoods Plans should minimize the number of project features that are subject to exceptions or P.U.D.s, instead emphasizing specific rules as to what is and what is not required. Specifically, the Plans proposed by the Planning Department to the Board of Supervisors Shall not permit the volume of a building otherwise permitted within the zoning envelope established by a plan's height, bulk, setback and other dimensional requirements to be increased through exceptions and variances. The use of
14 15 16 17 18 19	Neighborhoods Plans should minimize the number of project features that are subject to exceptions or P.U.D.s, instead emphasizing specific rules as to what is and what is not required. Specifically, the Plans proposed by the Planning Department to the Board of Supervisors Shall not permit the volume of a building otherwise permitted within the zoning envelope established by a plan's height, bulk, setback and other dimensional requirements to be increased through exceptions and variances. The use of P.U.D.s Shall be limited to providing open space/site planning flexibility in Better Neighborhoods Plan
14 15 16 17 18 19 20	Neighborhoods Plans should minimize the number of project features that are subject to exceptions or P.U.D.s, instead emphasizing specific rules as to what is and what is not required. Specifically, the Plans proposed by the Planning Department to the Board of Supervisors shall not permit the volume of a building otherwise permitted within the zoning envelope established by a plan's height, bulk, setback and other dimensional requirements to be increased through exceptions and variances. The use of P.U.D.s shall be limited to providing open space/site planning flexibility in Better Neighborhoods Plan areas and not for increases in density or developable area.
14 15 16 17 18 19 20 21	Neighborhoods Plans should minimize the number of project features that are subject to exceptions or P.U.D.s, instead emphasizing specific rules as to what is and what is not required. Specifically, the Plans proposed by the Planning Department to the Board of Supervisors shall not permit the volume of a building otherwise permitted within the zoning envelope established by a plan's height, bulk, setback and other dimensional requirements to be increased through exceptions and variances. The use of P.U.D.s shall be limited to providing open space/site planning flexibility in Better Neighborhoods Plan areas and not for increases in density or developable area. SEC. 36.910 BETTER NEIGHBORHOODS PLAN IMPLEMENTATION PROCESS.

1	(a) Establishment. At the time of adoption of each Better Neighborhoods Plan, the Planning
2	Commission shall establish a Plan Implementation Advisory Committee (PIAC), consisting of between
3	9 and 15 members. The Planning Commission shall appoint, as members of each PIAC, interested
4	property owners, residents, businesses, institutions, and community and neighborhood-based
5	organizations in the Better Neighborhood Plan area, or their representatives who, through their
6	participation in the public input process employed to prepare the Better Neighborhoods Plan and its
7	implementing documents, or through other means, are familiar with their content, purposes and
8	objectives. In its appointments the Commission shall seek to achieve a balance among the various
9	interest groups. The Planning Commission may also appoint representatives from City departments to
10	sit as non-voting members of each PIAC. Each PIAC shall be subject to all applicable public records,
11	conflict of interest and public meeting laws. Once a year, at a regularly scheduled meeting, the
12	Planning Commission shall determine whether each existing PIAC should be dissolved or should
13	continue to exist given the current status of implementation of the Better Neighborhoods Plan in that
14	area. The Planning Commission, the Planning Department, and the Board of Supervisors shall retain
15	the ultimate authority and discretion over any decisions made regarding a Better Neighborhoods Plan
16	as provided by the Charter, the Planning Code, the Administrative Code, and other City laws and
17	regulations.
18	(b) Authority. Each PIAC shall be advisory to the Planning Commission and Department
19	and to the Board of Supervisors. Its authority and responsibilities shall be limited to reviewing the
20	content of semi-annual State-of-the-Neighborhood Reports prepared pursuant to Sec. 36.9.2 and
21	providing advisory opinions to the City Planning Commission and the Planning Department regarding
22	implementation of the specific provisions of the Plan, including the Public Improvements Plan. Each
23	PIAC shall establish and publicize a time and date for its semi-annual meetings and shall carry out the
24	committee's administrative tasks, such as providing public notice of its meetings and keeping minutes.
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1	Notice of PIAC meetings shall be mailed at least 10 days prior to the meeting to PIAC members and to
2	all individuals and organizations that have requested mailed notice, and shall be posted on the
3	Planning Department web site at least 10 days prior to the meeting.
4	SEC. 36. <u>910.2</u> STATE-OF-THE NEIGHBORHOOD REPORTS AND BUDGET REQUESTS
5	(a) Preparation. After the final adoption of a Better Neighborhoods Plan, the Planning
6	Department shall prepare, on a plan-by-plan basis, a brief semi-annual report on the status of
7	implementation of each Better Neighborhoods Plan ("State-of-the-Neighborhood Reports"). Each
8	State-of-the-Neighborhood Report shall include information regarding the progress made to date in
9	implementing each Better Neighborhoods Plan and its various components and a summary of the types
10	and character of individual development projects that have been approved during the report period.
11	Concurrent with preparation of the Plan itself, the Planning Department shall develop a set of plan-
12	based performance indicators quantifying and then monitoring progress towards implementation of
13	each of the Plan's primary goals or elements, especially those elements that address existing
14	deficiencies identified in the Neighborhood Baseline Needs Analysis and the specific mitigations
15	proposed for impacts identified in the New Development Impact Analysis. These performance
16	indicators in turn, shall be presented in a simple and uniform format in each State-of-the-
17	Neighborhood Report to permit comparison between consecutive reports over time. On an annual
18	basis, each State-of-the-Neighborhood Report shall include the proposed departmental budget for the
19	applicable Better Neighborhoods Plan for the coming fiscal year ("Annual Progress Report"). The
20	Planning Department shall consult with each department or agency having responsibility for
21	implementing a portion of a Public Improvements Plan and Funding Strategy of a Better
22	Neighborhoods Plan to determine that department or agency's work plan and proposed budget
23	submission for the coming year and include that information in the Annual Progress Report. It shall be
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1 *the responsibility of each participating City department or agency to cooperate with the Planning*

- 2 <u>Department in the preparation of the State-of-the-Neighborhood Report and related budget requests.</u>
- 3 (b) Inclusion of Annual Budget Proposals. Each State-of-the-Neighborhood Report,
- 4 *including the budget proposals of involved departments and agencies, shall be reviewed by the*
- 5 *appropriate PIAC at a semi-annual public meeting, as set forth in subsection 36.9.1(b).*
- 6 (c) Annual State-of-the-Neighborhood Budget Hearing at Planning Commission. Prior to
- 7 *the annual submission of Planning Department budget requests to the Mayor's Budget Office, the*
- 8 <u>Planning Commission shall hold a public hearing on all State-of-the-Neighborhood Reports, including</u>
- 9 *the annual budget submissions of those departments and agencies involved in implementation of every*
- 10 *active Better Neighborhood Plan. Notice of the hearing shall be provided at least 10 days prior to the*
- 11 *meeting as follows: mailed notice to all organizations and individuals who have specifically requested*
- 12 *mailed notice; mailed notice to members of the PIAC's; and published notice at least once in an official*
- 13 <u>newspaper of general circulation</u>. This hearing may be held as part of the Planning Commission's
- 14 *hearing on the Departmental budget request.*
- 15 Sec. 36.11. EVALUATION OF EFFECTIVENESS OF CHAPTER PROVISIONS AND
- 16 APPLICABILITY TO OTHER AREAS.
- 17 Thirty months after the effective date of this ordinance the Planning Department shall
- 18 evaluate the utility and effectiveness of the provisions of this Chapter and recommend to the
- 19 Planning Commission, and the Planning Commission shall recommend to the Board of
- 20 Supervisors, any modifications that would improve their utility and effectiveness, recommend
- 21 any deletions of provisions found to be unworkable and recommend whether the process
- 22 provided for in this Chapter, however modified, should be applied to other areas of the City
- 23 and under what conditions.
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Section 3. The San Francisco Administrative Code is hereby amended by amending
 Section 3.4 to read as follows:

3 SEC. 3.4 INTRODUCTION AND PUBLICATION OF BUDGET.

The proposed budget and appropriation ordinance for all departments and offices for each ensuing fiscal year, upon transmission to the Board of Supervisors by the Mayor by the first working day in June of each year, shall be deemed to have been regularly introduced and shall be published in a format which allows for the widest possible public understanding of the resources, uses and proposed programs. *To further enhance public understanding, the budget*

9 *format shall also include, for each City neighborhood for which there is an adopted Better*

10 <u>Neighborhoods Plan pursuant to Chapter 36 of the Administrative Code, a consolidation of those</u>

11 *portions of the budgets of various departments and agencies that relate to implementation of each*

12 <u>Better Neighborhoods Plan for the ensuing year.</u>

Section 4. The San Francisco Planning Code is hereby amended by adding Section
312A and 312B to read as follows:

15 <u>SEC. 312A. DISCRETIONARY REVIEW WHERE A BETTER NEIGHBORHOODS PLAN HAS BEEN</u>

16 <u>ADOPTED.</u>

17 (a) Where a Better Neighborhoods Plan has been adopted pursuant to Chapter 36 of the

18 <u>Administrative Code, the scope of discretionary review of projects within that Better Neighborhoods</u>

19 *Plan area shall be limited to:*

- 20 (1) assuring that the project conforms with the appropriate Better Neighborhood Plan, its
- 21 *implementing documents and any relevant Planning Code provisions, or*
- 22 (2) requiring modifications in the building form and design to enhance a structure's
- 23 <u>compatibility with adjacent properties and the surrounding neighborhood consistent with any design</u>

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1	guidelines adopted by the Planning Commission and applicable in the appropriate Better
2	Neighborhood Plan area.
3	(b) When discretionary review of a project in a Better Neighborhood Plan area
4	occurs pursuant to subsections (a)(1) and (2) above the Planning Commission may only require
5	modifications necessary to bring the project into conformity with the applicable Better Neighborhood
6	Plan, its implementing documents, any relevant Planning Code provisions and any design guidelines
7	adopted by the Planning Commission for the applicable Better Neighborhood Plan area. The Planning
8	Commission may not require a reduction in excess of 5% of the volume of the building envelope of a
9	structure that meets all applicable height, bulk, yard and setback requirements established in the
10	applicable Better Neighborhood Plan, its implementing documents, and any relevant Planning Code
11	provisions, and in the case of projects containing residential uses, may not require a net reduction in
12	the number of dwelling units or a reduction in the proportion of family-sized (two- or more bedroom)
13	<u>units.</u>
14	SEC. 312B. PERMIT REVIEW PROCEDURES FOR CERTAIN PROJECTS WITHIN BETTER
15	<u>NEIGHBORHOODS PLAN AREAS</u>
16	(a) Purpose. The purpose of this Section is to establish procedures for reviewing building
17	permit applications for certain projects within an area for which a Better Neighborhoods Plan has
18	been adopted pursuant to Chapter 36 of the Administrative Code in order to determine compatibility of
19	the proposal with the applicable Better Neighborhoods Plan and for providing notice to the applicable
20	PIAC, property owners and residents neighboring the site of the proposed project and to interested
21	neighborhood organizations, so that concerns about a project may be identified and resolved during
22	the review of the permit.
23	(b) Applicability. For each Better Neighborhoods Plan, the Planning Commission, utilizing
24	the guidance of the Planning Department, shall establish a threshold for projects, including new

1	construction and alteration of buildings, determined to be significant for that plan area and therefore
2	subject to the provisions of this section. The threshold for significance shall be based on the specific
3	principles of the Better Neighborhoods Plan and the unique aspects of its plan area, and shall take into
4	account factors such as height, bulk and density; pre-existing code provisions and pre-existing
5	thresholds for discretionary review; compatibility with the overall context of the project area; and its
6	implications on the implementation of the plan. All building permit applications for projects within any
7	area for which a Better Neighborhoods Plan has been adopted pursuant to Chapter 36 of the
8	Administrative Code that meet or exceed the threshold of significance established by the Planning
9	Commission for that plan area shall be subject to the notification and review procedures required by
10	this Section instead of being subject to the procedures of Section 311 or 312. Subsection
11	312B(e) regarding demolition permits and approval of replacement structures shall apply to all R
12	Districts. For the purposes of this Section, an alteration shall be defined as any change in use of a
13	building or an increase to the exterior dimensions of a building except those features listed in Section
14	<u>136(c)(1) through 136(c)(24) and 136(c)(26). Noth with standing the foregoing, any project that does</u>
15	not meet the threshold for significance established by the Planning Commission for that plan area shall
16	be subject to the procedures of Section 311 or 312 as applicable.
17	(c) Building Permit Review for Compliance with Better Neighborhood Plan. Upon
18	acceptance of any building permit application subject to this Section, the Planning Department shall
19	review the proposed project for compliance with the applicable Better Neighborhood Plan, its
20	implementing documents, any relevant Planning Code provisions, and the applicable design guidelines
21	approved by the Planning Commission. The Planning Department shall design and establish a simple
22	and uniform report format to inform the public as to why a proposed project subject to this section
23	complies with the applicable Better Neighorhorhoods Plan, its implementing documents, any relevant
24	Planning Code provisions, and the applicable design guidelines approved by the Planning
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1	Commission. Applications determined not to be in compliance with the standards of Articles 1.2, 1.5, 2
2	and 2.5 of the Planning Code, the applicable Better Neighborhood Plan, its implementing documents,
3	any relevant Planning Code provisions, and any design guidelines adopted for the applicable Better
4	Neighborhood Plan area by the Planning Commission, or with any applicable conditions of previous
5	approvals affecting the project or project site, shall be held until either the application is revised and
6	subsequently determined to be in compliance, is disapproved or a recommendation for cancellation is
7	sent to the Department of Building Inspection.
8	(1) Design Guidelines. The construction of new buildings and alteration of existing
9	buildings in the Better Neighborhoods Plan area shall be consistent with the design policies and
10	guidelines of the applicable Better Neighborhoods Plan as originally adopted and periodically
11	amended by the Planning Commission. The Director of Planning may require modifications to the
12	exterior of a proposed new building or proposed alteration of an existing building to bring it into
13	conformity with the design policies and guidelines of the applicable Better Neighborhoods Plan. These
14	modifications may include, but are not limited to, changes in siting, building envelope, scale, texture of
15	materials, detailing, frequency and size of openings, and landscaping, subject however, to the
16	limitations of Planning Code Sec. 312A.
17	(2) Preparation of a Better Neighborhood Project Compliance Report. The Planning
18	Department shall design and establish a simple and uniform report format to inform the public as to
19	why a proposed project subject to this section complies with the applicable provisions of the Better
20	Neighborhood Plan as codified in the Planning Code and the design policies and guidelines of the
21	applicable Better Neighborhoods Plan as originally adopted and periodically amended by the City
22	Planning Commission (the "Better Neighborhood Project Compliance Report"). This report shall
23	include a brief description of the proposed project in relation to any existing improvements on the site
24	provide a summary of the primary project features, including setback and yard area, building depth,
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1 *height and number of stories, number of units and number of parking spaces; describe how the*

- 2 proposed project complies with relevant Planning Code sections; and explain how the specific project
- 3 contributes toward implementation of the applicable Better Neighborhoods Plan. The project
- 4 <u>compliance report shall be accompanied by elevations and site plan of the proposed project including</u>
- 5 *the position of any adjacent buildings, and a graphic reference scale.*
- 6 <u>The project sponsor of any building permit application subject to this Section shall submit a</u>
- 7 project compliance report to the Planning Department at the time of application. The Planning
- 8 Department will review each report, and make a determination that an application is in compliance
- 9 *with the applicable Better Neighborhoods Plan. Where a report is incomplete, incorrect, or shows*
- 10 *noncompliance, the project sponsor shall make revisions as directed by the Planning Department until*
- 11 *it can be determined that the application is in compliance with the Plan.*
- 12 (3) Neighborhood Notification. Upon determination that an application is in compliance
- 13 with the development standards of the Planning Code, the Planning Department shall cause a notice to
- 14 *be posted on the site pursuant to rules established by the Zoning Administrator and shall cause copies*
- 15 *of the Better Neighborhood Project Compliance Report to be sent in the manner described below. This*
- 16 *notice shall be in addition to any notices required by the Building Code. This notice shall also describe*
- 17 *the project review process and shall set forth the mailing date of the notice and the expiration date of*
- 18 *the notification period.* Written notice shall be mailed to the notification group which shall include the
- 19 project sponsor, the relevant PIAC, any relevant neighborhood organizations as described in
- 20 <u>Subparagraph 311(c)(2)(C) below, all individuals having made a written request for notification for a</u>
- 21 specific parcel or parcels pursuant to Planning Code Section 351 and all owners and, to the extent
- 22 *practical, occupants, of properties in the notification area.*
- 23 (A) The notification area shall be all properties within 150 feet of the subject lot in the same
- 24 Assessor's Block and on the block face across from the subject lot. When the subject lot is a corner lot,
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the notificati	on area shall further include all property on both block faces across from the subject lot,
and the corn	er property diagonally across the street.
(B)	The latest City-wide Assessor's roll for names and addresses of owners shall be used for
said notice.	
(<i>C</i>)	The Planning Department shall maintain a list, available for public review, of
<u>neighborhoo</u>	d organizations which have indicated an interest in specific properties or areas. The
organization	s having indicated an interest in the subject lot or its area, shall be included in the
notification g	group for the proposed project.
(3)	Notification Period. All building permit applications shall be held for a period of 30
<u>calendar day</u>	es from the date of the mailed notice to allow review by residents and owners of
<u>neighboring</u>	properties and by neighborhood groups.
(4)	Elimination of Duplicate Notice. The notice provisions of this Section may be waived
the Zoning A	dministrator for building permit applications for projects that have been, or before
approval wil	l be, the subject of a duly noticed public hearing before the Planning Commission or
Zoning Adm	inistrator, provided that the nature of work for which the building permit application is
<u>required is b</u>	oth substantially included in the hearing notice and is the subject of the hearing.
(<i>d</i>)	Requests for Planning Commission Review. A request for the Planning Commission to
<u>exercise its a</u>	liscretionary review powers as provided in Planning Code Section 312A over a specific
building peri	mit application shall be considered by the Planning Commission if received by the
<u>Planning De</u>	partment no later than 5:00 p.m. of the last day of the notification period as described
under Subsec	ction (c)(3) above, subject to guidelines adopted by the Planning Commission.
The p	project sponsor of a building permit application may request discretionary review by the
Planning Co	mmission to resolve conflicts between the Director of Planning and the project sponsor

1	concerning requested modifications to comply with design guidelines adopted for the Better
2	<u>Neighborhoods Plan area.</u>
3	(1) Scheduling of Hearing. The Zoning Administrator shall set a time for hearing requests
4	for discretionary review by the Planning Commission within a reasonable period.
5	(2) Notice. Mailed notice of the discretionary review hearing by the Planning Commission
6	shall be given not less than 10 days prior to the date of the hearing to the notification group as
7	described in Paragraph 311(c)(2) above. Posted notice of the hearing shall be made as provided under
8	Planning Code Section 306.8.
9	(e) Demolition of Dwellings, Approval of Replacement Structure Required.
10	(1) Unless the building is determined to pose a serious and imminent hazard as defined in
11	the Building Code, an application authorizing demolition in any Better Neighborhoods Plan area of a
12	building containing one or more dwelling units or determined to be historically or architecturally
13	significant in a new or existing survey adopted or incorporated as part of the applicable Better
14	Neighborhood Plan, or if such a survey has not been adopted as part of the applicable Better
15	Neighborhood Plan area, any structure determined to be a historic resource pursuant to the Planning
16	Department's guidelines, CEQA Review Procedures for Historic Resources, shall not be approved and
17	issued until the Planning Department has granted final approval of a building permit for construction
18	of the replacement building. A building permit is finally approved if the Board of Appeals has taken
19	final action for approval on an appeal of the issuance or denial of the permit or if the permit has been
20	issued and the time for filing an appeal with the Board has lapsed with no appeal filed.
21	(2) The demolition of any building whether or not an historic resource may be approved
22	administratively where the Director of the Department of Building Inspection or the Chief of the
23	Bureau of Fire Prevention and Public Safety determines, after consultation with the Zoning
24	Administrator, that an imminent safety hazard exists, and the Director of the Department of Building

1	Inspection determines that demolition or extensive alteration of the structure is the only feasible means
2	to secure the public safety.
3	Section 5. The Planning Department concluded environmental review of this ordinance
4	pursuant to the California Environmental Quality Act. Documentation of that review is on file
5	with the Clerk of the Board of Supervisors in File No. 050601.
6	
7	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
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9	By: SUSAN CLEVELAND-KNOWLES
10	Deputy City Attorney
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