1	[Ordinance approving agreements for the development of the City Combustion Turbine Projects at San Francisco International Airport and at 25 th and Maryland Streets and adopting
2	environmental findings.]
3	Ordinance approving agreements necessary for the development of the City
4	
5	Combustion Turbine Projects to be located at North Access Road and Clearwater Drive
6	San Francisco International Airport, and at Property Adjacent to the MTA Metro East
7	Facility at 25 th and Maryland Streets in San Francisco, including a design-build
8	agreement, a power purchase agreement, a turbine upgrade agreement, electric and
9	gas interconnection agreements and granting specified waivers; and approving a
10	jurisdictional transfer of property and a lease modification to accommodate the
11 12	proposed projects, subject to further agreements among the affected City departments
13	and making environmental findings and findings of consistency with the General Plan
14	and the Priority Policies of Planning Code Section 101.1.
15	
16	Note: Additions are <u>single-underline italics Times New Roman</u> ; deletions are <u>strikethrough italics Times New Roman</u> .
17	Board amendment additions are <u>double underlined</u> . Board amendment deletions are strikethrough normal .
18	.
19	Be it ordained by the People of the City and County of San Francisco:
20	Section 1. The Board of Supervisors of the City and County of San Francisco hereby
21	finds, determines, and declares that:
22	(a) Background
23	(1) In May 2001, the Board of Supervisors adopted Ordinance 124-01,
24	establishing human health and environment protections applicable to new electric generation
	in San Francisco. Among other things, Ordinance 124-01 required the Board of Supervisors
25	

- to approve any agreement for or related to new electric generation and required that the San Francisco Public Utilities Commission (PUC) and Department of the Environment develop an
- 3 energy resource plan for submission to the Board of Supervisors.

- Resolution 827-02, endorsing the Electricity Resource Plan which provides for closure of the old, dirty power plants in San Francisco and their replacement with a combination of energy efficiency, renewable energy, clean distributed generation, transmission upgrades, and cleaner, more reliable and flexible fossil-fueled resources. The Electricity Resource Plan identifies eight goals that were developed through public comment and used to guide the plan: maximize energy efficiency, develop renewable power, assure reliable power, support affordable electric bills, improve air quality and prevent other environmental impacts, support environmental justice, promote opportunities for economic development, and increase local control over energy resources.
 - (3) In January 2003, the Board of Supervisors adopted Ordinance 1-03, approving a settlement with the Williams Energy Companies. As part of this settlement, the City took ownership of four combustion turbines (CTs), which could be developed into small power plants. The Board of Supervisors also approved Resolution 830-02, approving a contract with the California Department of Water Resources (CDWR) under which the State would purchase the electricity generated by the power plants. As part of the settlement, the City entered into an Implementation Agreement with the California Attorney General, the California Consumer Power and Conservation Financing Authority (CPA) and CDWR. Pursuant to the Implementation Agreement, the City received the CTs transferred to the State by Williams for the purpose of developing, constructing and operating electric generating facilities in the City. The Implementation Agreement also provided funding for the City's costs of developing the projects.

	(4) In November 2004, the Governing Board of the California Independent
2	System Operator (ISO) adopted the San Francisco Action Plan (ISO Action Plan) which
3	detailed the need for the four CTs and a number of transmission projects to displace the
ļ	reliability need for the Hunters Point Power Plant and the Potrero Power Plant. The ISO
5	Action Plan is on file with the Clerk of the Board of Supervisors in File No, and is hereby
6	declared to be a part of this ordinance as if set forth fully herein.

- (5) The ISO Action Plan identified fifteen projects needed to permit the closure of the old power plants in the City, and in March 2007, the ISO identified an additional transmission project, the Martin-Hunters Point Cable, that was necessary to permit the closure of the Potrero Power Plant. In recent communications with the City, such as those on April 8, 2008, January 28, 2008, October 19, 2007, and July 12, 2007, the ISO has continued to require compliance with the ISO Action Plan in order to replace the reliability need for the Potrero Power Plant.
- (6) The projects required for the shut down of the Hunters Point Power Plant have been completed and in May 2006, the Hunters Point Power Plant was permanently closed.
- (7) Most of the remaining transmission projects identified in the ISO Action Plan have been completed or are close to completion, such that when the City's CT Projects are operational, Potrero Unit 3 will no longer be needed for reliability. Thereafter, completion of any remaining transmission projects identified in the ISO Action Plan and the new Martin-Hunters Point cable will allow for closure of Potrero Units 4, 5, and 6.
- (8) The Potrero Power Plant cannot be relied on to ensure reliability beyond 2008 because the water discharge permit for Potrero Unit 3 expires on December 31, 2008, and the Regional Water Quality Control Board has stated its intention to deny further permit extensions unless Mirant upgrades the plant's cooling technology or shows that the Bay is not

- 1 harmed by the plant's discharges. (Order Number: R2-2006-0032, NPDES Permit No.
- 2 CA0005657, May 10, 2006.)

- (9) On October 30, 2007 the City and Mirant executed a term sheet under which Mirant would close the existing Potrero Power Plant when it is no longer needed for reliability, subject to assistance from the City in redeveloping the site. The term sheet is on file with the Clerk of the Board of Supervisors in File No._____, and is hereby declared to be a part of this ordinance as if set forth fully herein.
 - (b) Development of the City's Combustion Turbine Project
 - (1) Pursuant to Ordinance 1-03 and Resolution 830-02, the PUC proceeded with development of the four CTs. The PUC held numerous community meetings to discuss the City's CT Projects and modified the location, scope, and design of the projects in response to community concerns. The PUC has reviewed the City CT Projects in numerous Commission meetings, and public hearings, including most recently meetings on July 24, 2007, October 19, 2007, October 23, 2007, and October 31, 2007. The PUC adopted Resolution 07-0188 on October 31, 2007, authorizing the completion of negotiations and the execution of agreements relating to the development of the City CT Projects.
 - (2) Since its initial approval of the Williams Settlement, the Board of Supervisors has held a number of public hearings to discuss the development of the City's CT Projects, including, most recently, hearings in the Land Use Committee on October 29, 2007 and January 28, 2008. The Board of Supervisors adopted Resolution 617-07, supporting the development of the City CT Projects, on October 30, 2007.
 - (3) As required by state law, the City submitted an Application for Certification (AFC) for the CT project to be located at 25th and Maryland Streets (the Potrero CT Project, also known as the San Francisco Electrical Reliability Project) to the California Energy Commission (CEC), the state agency charged with licensing thermal power plants

- 1 larger than 50 megawatts (MW). Over a two-year period, the CEC conducted a public review
- of the project, including a number of public workshops and public evidentiary hearings in San
- 3 Francisco and Sacramento. In addition to the PUC, a number of other City departments
- 4 participated in the CEC and public review process. The City's witnesses included experts from
- 5 the PUC and the Department of Environment. The Departments of Environment, Planning,
- 6 Public Health and the Port provided input into the City submittals to the CEC. The CEC's
- 7 expert staff conducted an independent analysis of the City's proposed project and submitted a
- 8 detailed report in February 2006. This independent analysis, called a Final Staff Assessment,
- 9 is on file with the Clerk of the Board of Supervisors in File No. _____, and is hereby declared
- to be a part of this ordinance as if set forth fully herein. The CEC approved the City's AFC on
- 11 October 3, 2006. The CEC decision was appealed to the California Supreme Court. The
- 12 Supreme Court denied the appeal in February 2007.
- 13 (4) The CT project to be located at the Airport (Airport CT Project) was
- reviewed by the Planning Department during a two and one-half year process. The Planning
- Department issued a Final Mitigated Negative Declaration for the Airport CT Project on
- 16 January 12, 2007.
- 17 (5) The PUC issued two requests for proposals for a design-build agreement
- to construct the City CT Projects and received no compliant bids. (DB-108, on February 9,
- 19 2006 and DB-108-R on August 10, 2006.) The PUC continued its efforts to develop the City
- 20 CT Projects considering a variety of alternatives for construction of the projects.
- 21 (6) On July 12, 2007, the Power Plant Task Force adopted a resolution
- recommending approval of the City CT Projects by the Board of Supervisors; this resolution is
- on file with the Clerk of the Board of Supervisors in File No. _____, and is hereby declared to
- be a part of this ordinance as if set forth fully herein.

Section 2. Description and Benefits of the City's Combustion Turbine Projects

- (a) Description of the CT Projects
- (1) The City CT Projects consist of (i) the Potrero CT Project, a three CT facility with a combined output of 145 MW located adjacent to the MTA Metro East Facility in San Francisco at 25th and Maryland Streets and (ii) the Airport CT Project, a one CT facility with an output of 48 MW located at the San Francisco International Airport at North Access Road and Clearwater Drive.
 - (2) The City will finance, construct, own and operate the City CT Projects.

 Through 2015, the City will sell the electricity generated by the projects to the California

 Department of Water Resources who will use the electricity to ensure reliable service to utility ratepayers, including those in San Francisco.
- (3) The PUC has reached agreement with Industrial Construction Company, Inc., (ICC) to design and construct the City CT Projects. The PUC will contract with site representatives and inspectors experienced in electric plant construction to oversee and monitor construction of the projects. The PUC will contract with General Electric to upgrade, test, and transport the CT generators. The PUC will contract with PG&E to design and construct facilities to interconnect the City CT Projects to the electric grid. The City will contract with an experienced firm to operate and maintain the City CT Projects once they are constructed.
- (4) The estimated cost to the City of this project is \$ 238,442,360, which consists of \$15,858,202 in Phase 1, a four-month design and procurement phase, and \$222,584,158 in Phase 2, an eighteen-month full construction phase. The \$222,584,158 construction cost consists of \$146,102,634 for the Potrero CT Project and \$76,481,524 for the Airport CT Project.

- (5) Concurrent with this ordinance, the PUC has submitted to the Board of Supervisors a resolution (the Financing Resolution) approving a financing package for the execution and delivery of certificates of participation in an amount sufficient to finance the City CT Projects and related contracting documents, as well as a Memorandum of Understanding between PUC and the Director of Public Finance setting forth the obligation of PUC to include payments of debt service in its annual budget. See Section 9, below.
 - (6) The Potrero CT Project will connect to the power grid through the PG&E Potrero Substation. Natural gas will be delivered through the existing natural gas transmission line located at Illinois and 25th Streets. The Airport CT Project will connect with the PG&E electrical transmission system and the Airport's electrical system. In an emergency that disables the power grid, the Airport CT Project can by-pass the PG&E transmission system and provide power directly to the Airport. Natural gas for the Airport CT Project will be provided from the existing natural gas pipeline west of South Airport Boulevard.
 - (7) Air Quality features. The City CT Projects will employ the best available technology (BACT) to control emissions of criteria pollutants. In addition:
 - (A) The emissions increases of precursor organic compounds from the Potrero CT and oxides of nitrogen (NOx) from both City CT Projects will be mitigated by the purchase of emission reduction credits from offset holders within San Francisco or from credits held by the Bay Area Air Quality Management District.
 - (B) The Potrero CT Project's particulate emissions will be mitigated to a level of less than significant by the implementation of a local high efficiency street sweeping program. The local street sweeping program will target ground-level sources of emissions that contain higher concentrations of hazardous materials than the particulate matter emitted from the Potrero CT Project and will address pollution at nose level where impacts are most severe.

1	(C) The Potrero CT Project will implement a community benefits
2	package that includes tree planting, asthma education, and indoor air quality mitigation.
3	(8) Water Quality features: The City CT Projects require water for cooling
4	towers, NOx emission control and other processes.
5	(A) The Potrero CT Project will use only recycled water. After use at
6	the power plant, the water will be returned to the combined sewer system rather than being
7	discharged into the Bay. Stormwater runoff from the Potrero CT Project site will be routed into
8	a vegetated swale that will treat the surface runoff prior to discharge into the Bay.
9	(B) The Airport CT Project will be equipped with dual plumbing to allow
10	for use of recycled water when it becomes available.
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12	(b) Objectives and benefits of the City CT Projects include the following:
13	(1) The City CT Projects will result in the shutdown of older, more polluting
14	in-City power plants, as required in the City's adopted Electricity Resource Plan, and
15	supported by the ISO Action Plan.
16	(2) The City CT Projects will be equipped with the best available pollution
17	control technology. Replacing older more polluting in-City generating units with these new
18	units will improve air quality. Local air emissions will be further reduced by the
19	comprehensive air quality mitigation program that is a condition of the CEC license and the
20	community benefit package that the City has developed. The City has also purchased local
21	emission offsets for NOx emissions from the Potrero CT Project.
22	(3) The City CT Projects will provide firm electric generation on the San
23	Francisco peninsula. CAISO studies show a need for local generating capacity to provide
24	greater system reliability and operational flexibility. The quick starting capability of the CT

technology allows for a fast response to electrical system load needs. This capability allows

- units to be shut off when not needed, reducing fuel consumption and emissions. This is a distinct advantage over Potrero Power Plant Unit 3, which must run continuously at low levels even when the electricity is not needed in order to be available when needed.
 - (4) City ownership of electric generating supplies can reduce the risk of market power abuses and enable the City to mandate the use of cleaner fuels when feasible or to close down any such generation when it is no longer needed.
 - (5) The City CT Projects will assist the City with meeting regulatory requirements designed to ensure adequate electric supply. Federal and state regulations require electric utilities, including the City, to have available a specified amount of electricity based on the total electric load they are serving. Further, a percentage of this supply of electricity must be available within constrained locations such as San Francisco. If the City begins serving any additional customers pursuant to Community Choice Aggregation, the amount of supply that is required of the City will increase.
 - (6) The City CT Projects will eliminate power plant water discharge into the Bay from the San Francisco waterfront. The existing Potrero Power Plant uses 226 million gallons of bay water each day to cool the plant, sucking in and killing hundreds of millions of larval fish and organisms each year. The Bay ecosystem is impacted by this loss of aquatic life and habitat. The water discharged from the Potrero Power Plant into the Bay includes numerous harmful pollutants, including copper, mercury, dioxins and PCBs. This heated, polluted water is discharged back into the Bay in shallow water where there is inadequate dilution of the chemicals. This shallow water discharge also stirs up polluted sediments and redistributes them into the Bay. This poses a serious risk to residents who rely on subsistence fishing in this area. For these reasons, the City has worked for many years to rid the Bay of the outdated technology utilized by the Potrero Power Plant. See for example Board of Supervisors Resolution Nos. 254-06 and 84-05.

1	(7) The City CT Projects are operationally flexible and ideally suited to
2	complement the City's aggressive goals for the deployment of renewable resources. The ISC
3	has indicated an increasing need for such flexible power plants with the increased
4	development of renewable energy resources in the state. See, for example, the ISO's report
5	Integration of Renewable Resources, dated November 2007, especially page 8, items 11 and
6	12. http://www.caiso.com/1ca5/1ca5a7a026270.pdf

- (8) The City CT Projects use newer technology with a proven record of reliability in contrast with the Potrero Power Plant, which has had an outage rate well above the system average for power plants operating within California.
- (9) The Airport CT Project will provide emergency backup power to the Airport in the event of electric system emergencies. This provides economic and security benefits to the City and the region.

Section 3. Environmental Review and Findings.

(a) Environmental Review

(1) On October 3, 2006, in Order No. 06-1003-01, in Docket No. 04-AFC-11, the CEC approved the application for certification of the Potrero CT Project, subject to the conditions of certification in the Final CEC Decision (the CEC Order and Final CEC Decision are referred to herein as the "CEC Decision"). The Potrero CT Project and its related facilities are subject to CEC licensing jurisdiction. (Pub. Resources Code § 25500 et seq.) During licensing proceedings, the CEC acts as lead agency under CEQA (Pub. Resources Code § 25519(c) and § 21000 et seq.) As authorized by CEQA, the CEC's regulatory process, including the evidentiary record and associated analyses, is the functional equivalent to the preparation of an Environmental Impact Report ("EIR"). (Pub. Resources Code § 21080.5 and §§ 15250 to 15253; § 15251(j).) The full text of the CEC Decision and CEC Order are on file with the Clerk of the Board of Supervisors in File No. ______ and are incorporated herein

- 1 by reference. The CEC found that the Potrero CT Project would result in no significant
- 2 environmental impacts. The Board of Supervisors has reviewed and considered the CEC
- 3 Decision and CEC Order in exercising its independent judgment over approval of the Potrero
- 4 CT Project.
- 5 (2) On January 12, 2007, the City Planning Department issued a Final
- 6 Mitigated Negative Declaration (Final MND) for the Airport CT Project. The City Planning
- 7 Department found that, with mitigation, the project would not have a significant effect on the
- 8 environment. A copy of the Final MND is on file with the Clerk of the Board of Supervisors in
- 9 File No. _____ and is incorporated herein by reference. The Board of Supervisors has
- 10 reviewed and considered the Final MND in exercising its independent judgment over approval
- 11 of the Airport CT Project.
- 12 (3) On October 31, 2007, the PUC adopted Resolution 07-0188 authorizing
- the PUC General Manager to complete negotiations and execute agreements related to
- developing the City CT Projects. Pursuant to the California Environmental Quality Act
- 15 (CEQA) (Pub. Resources Code §§ 21000 et seq.), the PUC adopted environmental findings in
- 16 Resolution 07-0188 for the Potrero CT Project and Airport CT Project. The CEQA Findings
- set forth in Resolution 07-0188, including attachments and exhibits (referred to herein as "07-
- 18 CEQA Findings"), include extensive CEQA findings regarding the City CT Projects'
- 19 potential environmental impacts, the sufficiency of mitigation measures, responsibility for
- 20 implementation of mitigation measures including mitigation and monitoring reports for each
- 21 City CT Project, as well as additional CEQA findings including, but not limited to, findings
- pursuant to Sections 15162, 15252, and 15253 of the CEQA Guidelines (Cal. Code of
- 23 Regulations, Title 14, Ch. 3, §§ 15000 et seq.). The 07-188 CEQA Findings are on file with
- the Clerk of the Board of Supervisors in File No. ____ and are incorporated herein by
- 25 reference.

On the basis of the 07-0188 CEQA Findings, the PUC determined the City CT Projects will have no significant effect on the environment and approved the Resolution. On November 7, 2007, the PUC filed Notices of Determination for the City CT Projects in accordance with Public Resources Code Section 21152, copies of which are on file with the Clerk of the Board of Supervisors in File No. _____ and incorporated herein by reference.

(b) Findings

(1) Potrero CT Project. Based on the record as a whole, the Board of Supervisors finds that construction and operation of the Potrero CT Project as authorized by this Ordinance will not alter the project as described in the CEC Decision. The PUC shall require that construction of the Potrero CT comply with all the technical requirements set forth in the City's August 9, 2006, Request for Proposals for design and build of the City CT Projects. The site, the technical requirements, planned operations, and environmental impacts of the City CT Projects remain unchanged.

The Board of Supervisors finds that based on substantial evidence and in light of the whole record: (1) no substantial changes have occurred in the Potrero CT Project proposed for approval under this Ordinance that will require revisions in the CEC Decision due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects; (2) no substantial changes have occurred with respect to the circumstances under which the Potrero CT Project is undertaken which would require major revisions to the CEC Decision due to the involvement of new significant environmental effects, or a substantial increase in the severity of effects identified in the CEC Decision; and (3) no new information of substantial importance to the Project has become available which would indicate (a) the Potrero CT Project will have significant effects not discussed in the CEC Decision, (b) significant environmental effects will be substantially more severe; (c) mitigation measures or alternatives found not feasible which would reduce one or

more significant effects have become feasible; or (d) mitigation measures or alternatives
which are considerably different from those in the CEC Decision would substantially reduce
one or more significant effects on the environment.

Based on the foregoing and in light of the whole record, the Board finds that the 07-0188 CEQA Findings remain applicable to the Potrero CT Project, and the Board therefore adopts the 07-0188 CEQA Findings as its own and incorporates them herein by reference. The Board in its independent judgment, finds that all significant environmental impacts will be mitigated through adoption of mitigation measures contained in the Mitigation Monitoring and Reporting Program ("MMRP") attached as Exhibit 1 to Attachment B of the 07-0188 CEQA Findings and incorporated by reference herein. The Board has reviewed and considered the entire record, including the CEC Decision, and hereby adopts the Potrero CT MMRP.

(2) Airport CT Project. Based on the record as a whole, the Board of Supervisors finds that construction and operation of the Airport CT Project as authorized by this Ordinance will not alter the project as described and analyzed in the Final MND. The construction of the Airport CT Project must be of a utility grade and comply with all the technical requirements set forth in the City's August 9, 2006, Request for Proposals for design and build of the City CT Projects. The site, the technical requirements, planned operations, and environmental impacts of the Airport CT Project remain unchanged.

The Board of Supervisors finds that based on substantial evidence and in light of the whole record: (1) no substantial changes have occurred in the Airport CT Project proposed for approval under this Ordinance that will require revisions in the Final MND due to the involvement of new significant environmental effects or a substantial increase in the severity of previously identified significant effects; (2) no substantial changes have occurred with respect to the circumstances under which the Airport CT Project is undertaken which would require major revisions to the Final MND Decision due to the involvement of new

1 significant environmental effects, or a substantial increase in the severity of effects identified 2 in the Final MND; and (3) no new information of substantial importance to the Airport CT 3 Project has become available which would indicate (a) the Airport CT Project will have 4 significant effects not discussed in the Final MND, (b) significant environmental effects will be 5 substantially more severe; (c) mitigation measures or alternatives found not feasible which 6 would reduce one or more significant effects have become feasible; or (d) mitigation 7

measures or alternatives which are considerably different from those in the Final MND would

substantially reduce one or more significant effects on the environment.

Based on the foregoing and in light of the whole record, the Board finds that, the 07-0188 CEQA Findings remain applicable to the Airport CT Project, and the Board therefore adopts the 07-0188 CEQA Findings as its own and incorporates them herein by reference. The Board in its independent judgment, finds that all significant environmental impacts will be mitigated through adoption of mitigation measures contained in the Mitigation Monitoring and Reporting Program ("MMRP") attached as Exhibit 1 to Attachment C of the 07-0188 CEQA Findings and incorporated by reference herein. The Board has reviewed and considered the entire record, including the Final MND, and hereby adopts the Airport CT MMRP.

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Section 4. Design-Build Agreement.

- (a) The PUC has negotiated an agreement with Industrial Construction Company, Inc. (ICC) under which ICC will design and build the City CT Projects. This proposed agreement is on file with the Clerk of the Board of Supervisors in File No. _____ and is incorporated herein by reference.
- The agreement with ICC is consistent with design-build agreements typically (b) entered into by the City. The key terms of this agreement include the following:

1	(1)	CC will design and build the City CT Projects consistent with the
2	schedule and specific	cations contained in the contract documents and turn the projects over to
3	the City in fully functi	onal and operational condition.
4	(2)	Inder the agreement with ICC, the City CT Projects will be completed no
5	later than 24 months	after the initial notice to proceed.
6	(3)	Contract Sum. The total contract sum will be \$155,459,247. The City will
7	pay ICC based on m	lestone payments as shown in the contract documents. The contract
8	sum includes \$99,94	5,547 for the Potrero CT Project and \$55,513,700 for the Airport CT
9	Project.	
10	(4) I	ncentives, Liquidated Damages. The agreement with ICC provides for
11	several incentives an	d liquidated damages, including the following key provisions:
12	(A) ICC will pay the City \$80,000 per calendar day in liquidated
13	damages for delay in	completion of the projects as specified in the contract. The amount of
14	liquidated damages f	or delay and performance guarantees under the contract will not exceed
15	twenty-five percent (2	25%) of the total contract price, or approximately \$39 million.
16	(B) City will pay ICC a bonus of \$40,000 per calendar day for early
17	completion of the pro	jects as specified in the contract. This bonus will not exceed ten percent
18	(10%) of the total cor	tract price.
19	(5)	Security for Design-Build Agreement. In lieu of the corporate surety
20	bonds required unde	section 6.22(A) of the San Francisco Administrative Code, ICC will
21	furnish performance	and payment bonds, each with a penal sum in the full contract amount,
22	secured by two perso	onal sureties. Said personal surety bonds are authorized under sections

3247 and 3248 of the California Civil Code. The personal sureties will provide the City with

irrevocable trust receipts issued by an authorized trustee acceptable to the City for the full

penal sum of the bonds.

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1	(6) City Contracting Requirements.
2	(A) Article 9 of the ICC contract states that the contract is subject to all
3	applicable provisions of the City's Charter and Administrative Code. In addition, Chapter 6 of
4	the Administrative Code: Public Works Contracting Policies And Procedures, is incorporated
5	by reference in its entirety by Article 9.
6	(B) The ICC contract includes the following required provisions: Noise
7	Control Ordinance, Industrial Waste Ordinance, Resource Efficiency Requirements and Green
8	Building Standards, Resource Conservation Ordinance, CityBuild/First Source Hiring,
9	Disadvantaged Business Enterprise Ordinance and Subcontracting Goals, Nondiscrimination
10	in Contracts and Benefits, Prevailing Wage Requirements, False Claims Act, Tropical
11	Hardwood and Virgin Redwood Products Ban, Nondisclosure of Private Information, and
12	Prohibition on Using Funds for Political Activity.
13	(c) The Board of Supervisors approves the ICC contract and authorizes the PUC
14	General Manager to execute and award the contract, contingent upon the receipt of
15	performance and payment bonds as required by the contract documents and deemed
16	satisfactory by the PUC General Manager and the City Attorney.
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18	Section 5. Combustion Turbine Upgrade Agreement.
19	(a) In 2003 the PUC entered an agreement with GE to store and maintain the GE-
20	built CTs and provide extended warranties. PUC requested and the City granted sole source
21	waivers for this agreement based on the following considerations, among others:
22	(1) The GE LM6000 CTs are proprietary and strictly controlled by GE. In
23	order to maximize and preserve the warranties, the City would need GE, as the Original

Equipment Manufacturer, to service, upgrade, test and transport the equipment. GE also

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- provides the required insurance and quarterly maintenance and inspections for the units, as required by the GE warranty.
 - (2) Storage of the units by GE helps preserve the value and condition of the turbines since GE is familiar with appropriate conditions, including provision of 4 acres of high security storage space.
 - (3) The City would need GE to reassemble the turbine units as the gas turbine engine is currently disassembled from the remainder of each unit to prevent corrosion and degradation while in long-term storage.
 - (b) The PUC will enter a new agreement with General Electric (GE) to refurbish, transport, and deliver the CTs to the project sites from the current storage location in Houston, Texas, at an estimated cost in excess of \$10 million. Under the new GE agreement, PUC anticipates that GE will refurbish and transport the CTs to the Potrero CT site (3 CTs) and the Airport CT site (1 CT) and be responsible for, among other things, implementing applicable service bulletins and product bulletins for the CTs, conducting necessary testing of the CTs, and loading, transporting, and unloading the CTs.
 - (c) Contract Requirements and Waivers. In view of the considerations identified above in subsection (a) and the benefits to the City from this contract with GE, the PUC requests that the Board of Supervisors determine that GE is a sole source for purposes of this contract and approve contract provisions and waivers that reflect standard industry practice for this type of service.
 - (1) PUC requests approval of binding arbitration and assignment provisions.
 - (2) PUC requests waiver of the following provisions of the Administrative
 Code or other code as stated: Minimum Compensation Ordinance (Chapter 12P), Health
 Care Accountability Ordinance (Chapter 12Q), Non-discrimination in contracts (Chapter 12),
 Competitive Bidding requirements (Chapter 21.1), Audit and Inspection of Records language

- 1 (Section 21.34), Conflict of Interest language (Campaign and Governmental Conduct Code
- 2 Article III, Chapter 2), False Claims language (Section 21.35), First Source Hiring (Chapter
- 3 83), Earned Income Credit (Chapter 12O), Local Business Enterprise (Chapter 14), MacBride
- 4 Principles (Chapter 12F), Political Activity with City Funds (Chapter 12G), Civil Service
- 5 Requirements, and Resource Conservation (Environment Code Section 500).
 - (d) The Board of Supervisors authorizes the PUC General Manager to enter a contract with GE to refurbish and transport the CTs. The Board of Supervisors finds that it is reasonable and in the City's interest to approve the contract provisions and waivers set forth above in subsection (c) for this GE contract.

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Section 6. Amended and Restated Power Purchase Agreement.

- (a) In Resolution 830-02, the Board of Supervisors approved a power purchase agreement (PPA) with the California Department of Water Resources (CDWR) under which CDWR agreed to purchase the electricity generated by the City CT Projects. The PUC has worked with CDWR to amend the PPA to reflect changes in operational requirements and in the regulatory environment since the original agreement was adopted. The PUC and CDWR continue to finalize the details of this agreement.
 - (b) The key terms of the Amended and Restated PPA are as follows:
- (1) Price for capacity. \$171 kW-year (may be shaped monthly to reflect value of capacity at different times of the year). In addition, a price to cover variable operation and maintenance, escalated annually at CPI over the term.
 - (2) Fuel. Procured by CDWR.
- 23 (3) Term of payments. Commercial operation date through December 31, 24 2015.

- 1 (4) Output. CDWR will be entitled to 100% of the output of the facilities and 2 to direct their operation, except during a system emergency that precludes delivery of 3 electricity from the Airport CT Project to the electric transmission system.
 - (5) Backup power to the Airport. During a system emergency that precludes delivery of electricity from the Airport CT Project to the electric transmission system, the City may use the Airport CT Project to provide back up power to the Airport.
 - (6) Commercial operation of the City CT Projects. If one facility achieves commercial operation before the other, it will receive a pro-rata capacity payment based on the rated capacity of the facility. If the second facility does not achieve commercial operation within six months, CDWR may cease making capacity payments to the City for the first facility until the second facility achieves commercial operation. The City is not obligated to operate either facility if CDWR ceases to make capacity payments.
 - (7) Guarantees of Performance. City must meet certain performance requirements or be subject to damages consistent with industry standards for Availability, Heat Rate, and Starting Reliability.
 - (8) Novation. CDWR may require the City to enter into a replacement agreement with terms identical to the PPA, except those relating to CDWR's status as a governmental entity, provided that such replacement agreement may not jeopardize the City's tax exempt financing.
 - (9) Termination Rights.
 - (A) City may terminate at any time prior to the commercial operation date if the financial risk of continuing with the development and construction of the facilities becomes unacceptable.
- 24 (B) CDWR may terminate if the City fails to meet reasonable deadlines 25 to commence construction and achieve commercial operation.

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1 (C) CDWR may terminate if the facilities, considered together, fail to 2 achieve a weighted average monthly availability of 60% for any two consecutive six-month 3 periods. 4 The PUC anticipates that additional minor amendments to the Amended and (c) 5 Restated PPA may be required in order to execute a final agreement with CDWR. The Board 6 of Supervisors approves the key terms of the Amended and Restated PPA as set forth herein, 7 and authorizes the PUC General Manager to execute an Amended and Restated PPA 8 consistent with those terms and including additional amendments that do not materially alter 9 the balance of benefits and burdens of the contract. 10 11 Section 7. Interconnection Agreements with Pacific Gas & Electric Company. 12 Agreements with PG&E are necessary in order to (1) connect the City CT 13 Projects to the electric grid, (2) connect the City CT Projects to the natural gas lines operated 14 by PG&E, and (3) grant easements to PG&E and to access the interconnection facilities. 15 (b) Three agreements with PG&E related to electric interconnection are required: 16 two agreements for the Airport CT Project and one for the Potrero CT Project. The PUC has 17 entered into two agreements, which require term extensions. The PUC must enter into a third 18 agreement for the Airport CT Project. The agreements related to interconnection are proforma agreements, with terms established by the Federal Energy Regulatory Commission 19 20 (FERC) for general use. Individual terms, such as the cost of the specific interconnection 21 facilities to be built, are approved by the FERC.

The GSFA establishes the costs of the interconnection facilities for the Airport CT. The

incorporated herein by reference. The agreement has been approved by the FERC. It

agreement is on file with the Clerk of the Board of Supervisors in File No. and is

Generator Special Facilities Agreement for the Airport CT project (GSFA).

(1)

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1	provides for the construction by PG&E of facilities to interconnect the Airport CT Project to the
2	electric transmission system.
3	(A) The PUC will pay PG&E's actual costs of constructing the
4	interconnection facilities, estimated to be \$5,374,000. Approximately \$5 million of this
5	amount, plus interest, will be refunded to PUC over a five-year period commencing upon
6	commercial operation. PUC must also pay a one-time cost of ownership charge of \$121,737.
7	(B) The current GSFA will expire within nine years and eleven months
8	after it becomes effective. The GSFA term must be extended to a term concurrent with the
9	term of an interconnection agreement for the Airport CT Project. (See Section 7(b)(2), below.)
10	(2) Interconnection agreement for the Airport CT Project. This agreement
11	governs the non-rate terms and conditions under which the Airport CT Project will be
12	physically interconnected to the electric system. The terms of this agreement will be
13	substantially similar to the terms of the interconnection agreement for the Potrero CT Project
14	(see Section 7(b)(3), below) and consistent with the pro forma agreements approved by
15	FERC, except that the costs of the Airport interconnection will be as described in the GSFA
16	(see Section 7(b)(1), above).
17	(3) Standard Large Generator Interconnection Agreement (LGIA) for the
18	Potrero CT Project. The LGIA for the Potrero CT Project is an agreement between the PUC,
19	PG&E and the ISO. The agreement is on file with the Clerk of the Board of Supervisors in File
20	No and is incorporated herein by reference. The agreement has been
21	approved by the FERC. It provides for the construction by PG&E of facilities to interconnect
22	the Potrero CT Project to the electric transmission system. It also sets forth the technical
23	requirements for on-going interconnection of the Potrero CT Project to the electric
24	transmission system.

1	(A) The PUC will pay PG&E's actual costs of constructing the
2	interconnection facilities, estimated to be \$4,451,000. Approximately \$1.3 million of this
3	amount, plus interest, will be refunded to PUC over a five-year period commencing upon
4	commercial operation. PUC will also pay a one-time cost of ownership charge of \$1,498,339.
5	(B) The current LGIA will expire within nine years and eleven months
6	after it becomes effective. The term will be extended to a period of ten years from the effective
7	date, with automatic renewals for each successive one-vear period thereafter, until the

- services for the natural gas fuel for the City CT Projects. To obtain transportation and balancing services for the natural gas fuel for the City CT Projects. To obtain transportation and balancing services from PG&E, the City will be required to enter into a pro-forma Natural Gas Service Agreement for both the Potrero CT Project and the Airport CT Project. A copy of this proforma agreement is on file with the Clerk of the Board of Supervisors in File No.______ and is incorporated herein by reference. PG&E will provide these services pursuant to rate schedules and rules adopted by the California Public Utilities Commission (CPUC). During the term of the PPA with CDWR, CDWR will be responsible for charges incurred under the Natural Gas Service Agreement related to providing fuel for the City CT Projects. The term of the Natural Gas Service Agreement is twelve months from the effective date and continues from month to month until terminated by the PUC upon thirty days notice to PG&E, or by PG&E upon the approval of the CPUC.
- (d) Easements. In conjunction with the electric and gas interconnections, PG&E will grant the City rights to access certain PG&E property and the City will grant PG&E rights to access certain City property.
- (e) City Contract Requirements and Waivers. The terms and conditions governing PG&E's gas and electric interconnections are set forth in pro-forma agreements and governed

agreement is terminated.

- by rate schedules and rules adopted by the CPUC and FERC. Thus, it is not feasible to
 include all City contracting requirements in these agreements, and the required services
- 3 cannot be provided by any other vendor.

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- 1 The gas and electric interconnection agreements state that they are subject to all applicable laws, including federal, state, and local law. The agreements contain insurance and indemnity provisions that have been approved by the City's Risk Manager, pursuant to Administrative Code Section 1.24. PG&E is generally in compliance with certain required City provisions even though those provisions are not reflected in these interconnection agreements, including the Equal Benefits Ordinance and the Minimum Compensation Ordinance.
 - (2) PUC requests that the Board of Supervisors waive certain City requirements established in the Administrative Code: Minimum Compensation Ordinance (Chapter 12P), Health Care Accountability Ordinance (Chapter 12Q), Non-discrimination in contracts (Chapter 12), Competitive Bidding requirements (Chapter 21.1), Earned Income Credit (Chapter 12O), LBE (Chapter 14), False Claims (Chapter 21.35), and Private Use of City Property: Possessory Interest Taxes (Chapter 23.38). These waivers are reasonable since these interconnection agreements are for services governed by tariffs and regulated by state and federal agencies.
 - (f) The Board of Supervisors:
 - (1) Approves the GSFA, and authorizes the PUC General Manager to extend the expiration date of the GSFA to a term concurrent with the term of an interconnection agreement for the Airport CT project.
 - (2) Authorizes the PUC General Manager to enter into an interconnection agreement for the Airport CT project with terms substantially similar to the terms of the LGIA for the Potrero CT Project and consistent with the pro forma agreements approved by FERC,

- except that the costs of the Airport interconnection will be as described in the GSFA (see Section 7(b)(1), above).
 - (3) Approves the LGIA for the Potrero CT project, and authorizes the PUC General Manager to extend the term to a period of ten years from the effective date, with automatic renewals for each successive one year period thereafter.
 - (4) Authorizes the PUC General Manager to enter into a Natural Gas Service Agreement for the Potrero CT Project and for the Airport CT Project with a term of twelve months from the effective date that continues thereafter from month to month until terminated by the PUC upon thirty days notice to PG&E, or by PG&E upon the approval of or an order of the CPUC.
 - (5) Approves the waiver of provisions identified in Section 7(e), above.
 - (6) Approves the granting of easements to PG&E that are necessary for the construction and operation of the interconnections described herein.

Section 8. Compliance with Other City Requirements.

- (a) Ordinance 124-01. In Ordinance 124-01, the Board of Supervisors adopted human health and environment protections applicable to new electric generation in San Francisco. Section 3 of that ordinance required Board of Supervisors approval for any agreement for or related to new electric generation. The Board of Supervisors finds that the City CT Projects satisfy the requirements of Ordinance 124-01 for the reasons identified in Section 2 of this ordinance and elsewhere in this file. In view of the approval here of the City CT Projects, the Board of Supervisors waives the approval requirement of Section 3 of Ordinance 124-01 for other agreements related to the City CT Projects.
 - (b) Administrative Code Chapter 29.

(1) The Board of Supervisors finds that the requirements of Chapter 29 do
not apply to the City CT Projects for two independent reasons. First, the City CT Projects are
exempt from those requirements under Section 29.1(c)(2) because the Board of Supervisors
approved the City's acceptance of the CTs and obligations to pursue project development as
part of the settlement of the Williams litigation under Ordinance No.1-03, in File No. 021893
and Resolution 830-02, in File No. 021916. Second, the CT Projects are exempt under
Section 29.1(c)(4) because the CT Projects are utility capital improvement projects under the
jurisdiction of the PUC.

(2) Even though Chapter 29 does not apply to the City CT Projects, the Board of Supervisors finds that the City CT Projects are fiscally feasible and responsible under the criteria established by Section 29.2(a) of the Administrative Code. In making this finding, the Board of Supervisors has considered all of the information presented to the Board of Supervisors on the City CT Projects, including the following: (1) direct and indirect financial benefits of the City CT Projects to the City, including the potential for cost savings or new revenues from the City CT Projects; (2) the cost of construction; (3) available funding for the City CT Projects; (4) the long-term operating and maintenance costs of the City CT Projects; and (5) debt load to be carried by the PUC.

Section 9. Companion Legislation Regarding Financing.

The Financing Resolution identified in Section 2(a)(5), above, has been submitted concurrently herewith and is an integral part of the transactions contemplated under this Ordinance. The provisions of the Memorandum of Understanding between the PUC and the Director of Public Finance as to the budgeting and payment of debt service by the PUC are hereby made a part of this ordinance for purposes of setting City policy under Charter section 4.102(1).

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- Section 10. Jurisdictional Transfer; Agreements for Land Use Between City Departments.
- The Potrero CT Project will be located on City-owned property at 25th and Maryland Streets in San Francisco. The Airport CT Project will be located on City-owned property at the corner of North Access Road and Clearwater Drive (SFIA Plot 20) at the Airport. Agreements for the use of these properties will be finalized by the affected City departments and approved by their respective commissions, as required.
- The Potrero CT Project will be located at a 4-acre site at the corner of 25th and (b) Maryland Streets in the City, as shown in the maps on file with the Clerk of the Board in File No. ____ (the "Potrero Site"). The Potrero Site is currently under the jurisdiction of the City's Port Commission but occupied by the Municipal Transportation Agency (MTA) in perpetuity under the terms of Memorandum of Understanding No. M-12654, dated as of January 25, 2001, between the Port Commission and the MTA (the "Existing Potrero MOU").

Staff from the Port Commission, the MTA and the PUC have engaged in negotiations of a Memorandum of Understanding (the "New Potrero MOU") providing for the transfer of jurisdiction over the Potrero Site to the PUC for purposes of financing, constructing and operating the Potrero CT Project, as well as matters relating to the MTA's Metro East project adjoining the Potrero Site and other issues stemming from the transactions contemplated under the Existing Potrero MOU. Under the New Potrero MOU, the PUC would pay \$9.2 million to the MTA for the Potrero Site, and the Port would consent to the jurisdictional transfer in consideration of a trust option and a potential trust exchange as more particularly set forth in the New Potrero MOU.

The effectiveness of the New Potrero MOU is conditioned upon the approval of each of the Port Commission, the MTA Board of Directors and the PUC, each in their sole discretion,

1	along with this Board's approval of the jurisdictional transfer of the Potrero Site from the Port
2	to the PUC.
3	(c) The Airport CT Project is to be located on certain premises owned by the
4	City at San Francisco International Airport as shown in the maps on file with the Clerk of the
5	Board in File No (the "Airport Site"). The Airport Site includes a 2-acre parcel
6	located at the corner of North Access Road and Clearwater Drive that is to be used for the
7	plant itself as well as a portion of land currently leased by United Airlines ("United") that is to
8	be used for interconnection facilities. All components of the Airport Site are under the
9	jurisdiction of the City's Airport Commission.
10	Staff from the Airport Commission and the PUC have engaged in negotiations of
11	a Memorandum of Understanding (the "New Airport MOU") providing for the lease of the
12	Airport Site to the PUC for a period of 30 years for purposes of financing, constructing and
13	operating the Airport CT Project, as well as matters relating to the payment of fair market
14	rents to the Airport and the construction and operation of the Airport CT Project. The New
15	Airport MOU also addresses the modification of the United lease to accommodate the use of
16	the Airport Site by the PUC for the Airport CT Project. The Airport has the right to pursue
17	such a modification under an existing agreement with United.
18	The effectiveness of the New Airport MOU is conditioned upon the approval of
19	the Airport Commission and the PUC Commission, along with this Board's approval of the
20	Airport Commission's modification of the United leasehold.
21	(d) Approvals.
22	(1) The Board of Supervisors hereby approves the transfer of
23	jurisdiction of the Potrero Site from the Port to the PUC, conditioned upon the approval of the
24	New Potrero MOU by the Port Commission, the MTA Board of Directors and the PUC and

subject to the terms of the New Potrero MOU. The Board of Supervisors directs the City's

- Director of Property to transfer jurisdiction of the Potrero Site to the PUC upon the receipt of such approvals and satisfaction of the conditions set forth in the New Potrero MOU for transfer of the Potrero Site to the PUC, without further action by this Board, and this Board waives the process and procedure set forth in Administrative Code Chapter 23 relating to such jurisdictional transfer.

 (2) The Board of Supervisors hereby approves the modification of the United leasehold as required to accommodate the PUC's use of the Airport Site for the
 - (2) The Board of Supervisors hereby approves the modification of the United leasehold as required to accommodate the PUC's use of the Airport Site for the purpose of the Airport CT Project subject to the terms of the New Airport MOU agreed to by the parties.

Section 11. General Plan Conformity.

- (a) The Board of Supervisors finds that the Potrero CT Project is consistent with the City's General Plan and with the priority policies in Planning Code Section 101.1. This finding is consistent with the findings of the Planning Department, which are on file with the Clerk of the Board of Supervisors in File No. _____ and incorporated herein by reference. The Board of Supervisors adopts these findings as its own and finds that the proposed Potrero CT Project is consistent with the City's General Plan and with Planning Code Section 101.1, for the reasons set forth by the Planning Department.
- (b) The Board of Supervisors finds that the Airport CT Project is consistent with the City's General Plan and with the priority policies in Planning Code Section 101.1. This finding is consistent with the findings of the Planning Department, which are on file with the Clerk of the Board of Supervisors in File No. _____ and incorporated herein by reference. The Board of Supervisors adopts these findings as its own and finds that the proposed Airport CT Project is consistent with the City's General Plan and with Planning Code Section 101.1, for the reasons set forth by the Planning Department.

Section 12. Alternative Fuels.

In a further effort to address the City's environmental challenges and develop additional renewable sources of energy as described in Resolution 827-02 and the City's Electricity Resource Plan, the Board of Supervisors directs PUC and other City staff to explore the feasibility of using renewable fuels to power some or all of the City's CT units. This investigation shall consider the impacts of using renewable fuels on the reliability, security and economic benefits of the City CT Projects, as well as other relevant information.

Section 13. Modification of Project Scope.

- (a) The primary goal of construction of the City CT Projects is to secure the closure of the Potrero Power Plant on the most expeditious basis available. Under the Mirant term sheet, the removal by the ISO of the Potrero Power Plant's reliability status is the key condition for the closure of the plant. As described above, the ISO has reiterated its stance that the successful completion and commercial operation of both the Potrero CT Project and the Airport CT Project are necessary to replace the reliability need for the Potrero Power Plant. Therefore this Ordinance authorizes the construction of both City CT Projects.
- (b) The agreement with ICC for the construction of the City CT Projects contemplates two phases: a first phase of approximately four months of preliminary work and equipment ordering, and then a second phase encompassing a full notice to proceed on the projects as a whole. If after the approval of this ordinance but prior to the issuance of the full notice to proceed under Phase 2 of the ICC contract, the ISO states in writing that the installation of three or fewer of the City's combustion turbines will be sufficient (in combination with other projects already constructed or expected to be completed by the scheduled completion of the City CT Projects) to replace the reliability need for the Potrero Power Plant, then the PUC shall

1	(1) The PUC General Manager shall prepare a proposal (a "GM
2	Proposal") of actions to be taken to revise the project scope to allow for the development of
3	the fewest number of turbines that would still be reasonably expected to replace the reliability
4	need for the Potrero Power Plant in light of the most recent statements from the ISO. A GM
5	Proposal shall include a description of the progress of the City CT projects to date along with
6	a discussion of any significant financial, environmental, operating or other impacts that would
7	result from actions taken to reduce the scope of the projects.
8	(2) The PUC General Manager shall submit the GM Proposal to the
9	Mayor and the Board of Supervisors for their consideration, and shall refrain from issuing the
10	notice to proceed on Phase 2 for a period of at least 30 days from the date of submission of
11	any GM proposal under this section (the "GM Proposal Review Period").
12	(3) The Board of Supervisors and the Mayor shall have the GM
13	Proposal Review Period to introduce legislation directing actions to be taken in light of the ISC
14	statement and the GM Proposal.
15	(4) If no such legislation is introduced by the end of the GM Proposal
16	Review Period, then the PUC General Manager shall be authorized and directed to implement
17	the GM Proposal and to take all other actions consistent with achieving the revised project
18	scope set forth therein, including the issuance of the full notice to proceed on the components
19	of the project that would still be pursued under the GM Proposal project scope.
20	
21	ADDD 01/5D 4.0 TO 50D14
22	APPROVED AS TO FORM:
23	DENNIS J. HERRERA, City Attorney
24	By: Theresa L. Mueller
25	Deputy City Attorney