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# **COMMITTEE/BOARD OF SUPERVISORS**

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# **Environmental Exemption Appeal**



SOMCAN appeals the Environmental Exemption issued by Environment Review Officer Lisa Gibson on 12/11/18 for the above project. The project was approved by the Planning Commission on 12/20/18. SOMCAN and others, including its attorney, appeared at that hearing and contested project approval.

Project is for 3 adjacent lots with 5 existing buildings. It is to be replaced by a 64'6" building which will cast shadows on Victoria Manalo Draves Park that is protected from additional shadow by Proposition K.

The evaluation of those impacts is dependent on a set of plans used for review by Environmental Planning. The massing of the spaces in those plans is questionable because plans were drawn that do not conform to the code requirements imposed on a residential building of this scale.

The Eastern Neighborhoods PEIR did not analyze impacts of shadows that are governed by Proposition K and fall on Victoria Manalo Draves Park.

Appeals have been filed on motions for the Conditional Use approval and Large Project Authorization on this project.

Sue Hestor

Attorney for South of Market Community Action Network 870 Market St San Francisco CA 94102 hestor@earthlink.net

**SOMCAN** 1110 Howard Street San Francisco CA 94103

& C Hester



January 22, 2019

As the Organizational Director of the South of Market Community Action Network, I hereby authorize attorney Sue Hestor to make any necessary filings and take further action in the appeal of the proposed project at 1052-1060 Folsom Street & 190-194 Russ Street.

Sincerely,

Angelica Cabande

Organizational Director, South of Market Community Action Network



# SAN FRANCISCO PLANNING DEPARTMENT

# **Certificate of Determination Community Plan Evaluation**



1650 Mission St. Suite 400 San Francisco, CA 94103-2479

> Reception: 415.558.6378

415.558.6409

Planning Information:

415.558.6377

Case No.:

2016-004905ENV

Project Address:

1052-1060 Folsom Street and 190-194 Russ Street

Zoning:

NCT (SOMA Neighborhood Commercial Transit) Use District and

RED (Residential Enclave) Use District Youth and Family Zone Special Use District

65-X Height and Bulk District

Block/Lot:

3731/021, 023, and 087

Lot Size:

11,500 square feet (0.26 acres) Eastern Neighborhoods Area Plan

Plan Area: Project Sponsor:

Paul Iantorno, Golden Properties LLC, (415) 440-0201

Staff Contact:

Christopher Espiritu, (415) 575-9022, Christopher. Espiritu@sfgov.org

# PROJECT DESCRIPTION

The project site is located on the northwest corner of the intersection of Folsom Street and Russ Street, on a block that sits between two mid-block alleys-Russ Street to the northeast and Moss Street to the southwest - in the South of Market neighborhood of San Francisco. It has frontages along two streets approximately 75 feet along Folsom and 140 feet along Russ streets. The site consists of three adjacent lots totaling 11,500 square feet (sq. ft.) and contains five existing buildings. Lot 87 (190 Russ Street) contains a one-story commercial building constructed in 1938 and an existing surface parking lot. Lot 21 contains three buildings: 1052-1058 Folsom Street which was constructed in 1916 and is occupied by an existing two-story residential building with a ground-floor retail space; 192-194 Russ Street, which was also constructed in 1916, and is occupied by an existing three-story building with residential flats on the upper floors and storage on the ground-floor; and 200 Russ Street (formerly 196 Russ Street) which was also constructed in 1916, and is occupied by a one-story commercial building. Lot 23 (1060 Folsom Street) is occupied by an existing two-story commercial building constructed in 1924. The project site has two existing curb cuts located along the Russ Street frontage of the site: one at 1058 Folsom Street (approximately 10 feet in width) and one in front of 190 Russ Street (approximately 10 feet). (Continued on next page.)

# **CEQA DETERMINATION**

The project is eligible for streamlined environmental review per Section 15183 of the California Environmental Quality Act (CEQA) Guidelines and California Public Resources Code Section 21083.3.

# DETERMINATION

I do hereby certify that the above determination has been made pursuant to State and Local requirements.

Lisa Gibson

Environmental Review Officer

cc: Alice Barkley, Project Sponsor; Supervisor Jane Kim, District 5; Doug Vu, Current Planning Division; Virna Byrd, M.D.F.; Exemption/Exclusion File

# PROJECT DESCRIPTION (continued)

The proposed project would demolish the existing buildings on the project site, merge the three lots into a single lot, and construct a new seven-story, approximately 59,000-gross-square-foot mixed-use building with 63 dwelling units and approximately 2,800 square feet of ground floor retail use. The proposed unit mix for the 63 dwelling units consists of three studio units, 23 one-bedroom units, and 37 two-bedroom units. Four units would be designated as replacement for the four existing rent-controlled units (in the 1052-1060 Folsom Street and 192 Russ Street buildings), 15 units would be designated as below market rate units, and the remaining 44 dwelling units would be market rate. The proposed building would be approximately 64 feet, 6 inches tall per the San Francisco Planning Code (with an additional 15 feet to the top of the rooftop elevator and stair penthouses and mechanical equipment). The project would provide approximately 6,800 sq. ft. of common open space within the second floor deck and a rooftop deck, and a combined total of approximately 2,100 sq. ft. of private open space for units on the 1st through 7th floors. The project would also include an at-grade garage for 17 vehicles and 63 bicycle parking spaces (Class I) and 10 Class II bicycle parking spaces would be installed on the sidewalks along the Folsom Street and Russ Street frontages of the project site.

The ground floor of the proposed project would include about 2,800 sq. ft. for three retail spaces fronting Folsom Street, three ground-floor residential units fronting on Russ Street, and about 800 sq. ft. for 63 Class I bicycle parking spaces. Also, 10 Class II bicycle parking spaces would be provided on the Folsom Street and Russ Street sidewalks. The ground floor would also include approximately 4,500 sq. ft. for building services and an at-grade garage with 17 off-street vehicle parking spaces in stackers (including one handicapped-accessible parking space and one car share parking space) that would be accessible via Russ Street. The project would construct a new 10-foot-wide curb cut on Russ Street and a driveway into the aforementioned at-grade garage, restore sidewalk to standard heights where curb cuts are removed, and install street trees along the Folsom Street and Russ Street frontages. The existing 13'-1" -wide sidewalk along Folsom Street and the 14'-11" wide sidewalk along Russ Street would remain. A complete set of plans (site plan, floor plans, elevations, and sections) is included in Planning Case File Number 2016-004905ENV and attached to this document. The proposed ground-floor dwelling units would be accessed through individual entrances/exits along the Russ Street frontage of the project site. All other dwelling units would be accessed through a residential lobby also located on the ground floor with an entrance/exit on Russ Street. Access to the proposed ground-floor retail units would be through individual entrances/exits located along the Folsom Street frontage of the site, and an additional entrance/exist would be located on Russ Street for one corner retail unit.

Construction of the propose project would occur for approximately 12 months and would consist of demolition of the existing structures, excavation and subgrade work, framing, building constructions, and architectural finishing. Project-related excavation would be required to a depth of approximately six feet below existing ground surface and would involve the removal of approximately 340 cubic yards of soil for the installation of a drilled pier and slab foundation system. Pile driving would not be required.

Class I bicycle parking are long-term bicycle parking for residents and/or employees that are typically located within designated off-street spaces such as bicycle lockers or bicycle storage rooms. Class II bicycle parking are short-term parking for visitors that are typically located in commonly-accessible areas, such as bicycle racks on sidewalks fronting the project site.

### PROJECT APPROVAL

The proposed project would require the following approvals:

San Francisco Planning Commission

- Approval of a Large Project Authorization from the Planning Commission is required per Planning Code Section 329 for the new construction of a building greater than 25,000 gross square feet and for an exception from the rear yard requirements.
- Approval of a Conditional Use Authorization from the Planning Commission is required per Planning Code Section 121.1, 317 and 303 for development on a lot greater than 10,000 sq. ft. in area and removal of a dwelling unit, respectively.
- Approval of a variance application from the light and air access requirements of Section 140.
- Findings, upon the recommendation of the Recreation and Park Director and/or Commission, that shadow would not adversely affect public open spaces under Recreation and Park Commission jurisdiction (Section 295).

Department of Building Inspection

• Review and approval of demolition and building permits.

Department of Public Works, Bureau of Street Use and Mapping

- Review and approval of condominium map
- Review and approval of sidewalk closure and street use permits

Department of Public Health

- Review for compliance with the Maher Ordinance, article 22A of the Health Code.
- Review for compliance with enhanced ventilation, article 38 of the Health Code.
- Review and approval of a Dust Control Plan.

San Francisco Municipal Transportation Agency

- Review and approval of removal of two curb cuts along Folsom Street and approval of one new curb cut.
- Review and approval of Class II bicycle parking spaces on the sidewalks of Folsom and Russ Streets.
- Approval of associated street and sidewalk permits;

San Francisco Public Utilities Commission

• Approval of a stormwater management plan that complies with the city's stormwater design guidelines.

San Francisco Recreation and Parks Department:

 Determination that shadow would not adversely affect open spaces under Commission jurisdiction.

Approval Action: The approval of the Large Project Authorization by the Planning Commission would be the Approval Action for the project. The Approval Action date establishes the start of the 30-day appeal period for this CEQA determination pursuant to Section 31.04(h) of the San Francisco Administrative Code.

## **COMMUNITY PLAN EVALUATION OVERVIEW**

California Public Resources Code Section 21083.3 and CEQA Guidelines Section 15183 provide that projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an Environmental Impact Report (EIR) was certified, shall not be subject to additional environmental review except as might be necessary to examine whether there are project-specific significant effects which are peculiar to the project or its site. Section 15183 specifies that examination of environmental effects shall be limited to those effects that: a) are peculiar to the project or parcel on which the project would be located; b) were not analyzed as significant effects in a prior EIR on the zoning action, general plan or community plan with which the project is consistent; c) are potentially significant off-site and cumulative impacts that were not discussed in the underlying EIR; or d) are previously identified in the EIR, but which, as a result of substantial new information that was not known at the time that the EIR was certified, are determined to have a more severe adverse impact than that discussed in the underlying EIR. Section 15183(c) specifies that if an impact is not peculiar to the parcel or to the proposed project, then an EIR need not be prepared for the project solely on the basis of that impact.

This determination evaluates the potential project-specific environmental effects of the 1052-1060 Folsom Street and 190-194 Russ Street project described above, and incorporates by reference information contained in the Programmatic EIR for the Eastern Neighborhoods Rezoning and Area Plans (PEIR)<sup>2</sup>. Project-specific studies were prepared for the proposed project to determine if the project would result in any significant environmental impacts that were not identified in the Eastern Neighborhoods PEIR.

After several years of analysis, community outreach, and public review, the Eastern Neighborhoods PEIR was adopted in December 2008. The Eastern Neighborhoods PEIR was adopted in part to support housing development in some areas previously zoned to allow industrial uses, while preserving an adequate supply of space for existing and future production, distribution, and repair (PDR) employment and businesses.

The Planning Commission held public hearings to consider the various aspects of the proposed Eastern Neighborhoods Rezoning and Area Plans and related Planning Code and Zoning Map amendments. On August 7, 2008, the Planning Commission certified the Eastern Neighborhoods PEIR by Motion 17659 and adopted the Preferred Project for final recommendation to the Board of Supervisors.<sup>3,4</sup>

In December 2008, after further public hearings, the Board of Supervisors approved and the Mayor signed the Eastern Neighborhoods Rezoning and Planning Code amendments. New zoning districts include districts that would permit PDR uses in combination with commercial uses; districts mixing residential and commercial uses and residential and PDR uses; and new residential-only districts. The districts replaced existing industrial, commercial, residential single-use, and mixed-use districts.

The Eastern Neighborhoods PEIR is a comprehensive programmatic document that presents an analysis of the environmental effects of implementation of the Eastern Neighborhoods Rezoning and Area Plans, as well as the potential impacts under several proposed alternative scenarios. The Eastern Neighborhoods Draft EIR evaluated three rezoning alternatives, two community-proposed alternatives which focused largely on the Mission District, and a "No Project" alternative. The alternative selected, or the Preferred

<sup>&</sup>lt;sup>2</sup> Planning Department Case No. 2004.0160E and State Clearinghouse No. 2005032048

<sup>&</sup>lt;sup>3</sup> San Francisco Planning Department. Eastern Neighborhoods Rezoning and Area Plans Final Environmental Impact Report (FEIR), Planning Department Case No. 2004.0160E, certified August 7, 2008. Available online at: <a href="http://www.sf-planning.org/index.aspx?page=1893">http://www.sf-planning.org/index.aspx?page=1893</a>, accessed August 17, 2012.

San Francisco Planning Department. San Francisco Planning Commission Motion 17659, August 7, 2008. Available online at: <a href="http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=1268">http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=1268</a>, accessed August 17, 2012.

Project, represents a combination of Options B and C. The Planning Commission adopted the Preferred Project after fully considering the environmental effects of the Preferred Project and the various scenarios discussed in the PEIR. The Eastern Neighborhoods PEIR estimated that implementation of the Eastern Neighborhoods Plan could result in approximately 7,400 to 9,900 net dwelling units and 3,200,000 to 6,600,0000 square feet of net non-residential space (excluding PDR loss) built in the Plan Area throughout the lifetime of the Plan (year 2025). The Eastern Neighborhoods PEIR projected that this level of development would result in a total population increase of approximately 23,900 to 33,000 people throughout the lifetime of the plan.<sup>5</sup>

A major issue of discussion in the Eastern Neighborhoods rezoning process was the degree to which existing industrially-zoned land would be rezoned to primarily residential and mixed-use districts, thus reducing the availability of land traditionally used for PDR employment and businesses. Among other topics, the Eastern Neighborhoods PEIR assesses the significance of the cumulative land use effects of the rezoning by analyzing its effects on the City's ability to meet its future PDR space needs as well as its ability to meet its housing needs as expressed in the City's General Plan.

As a result of the Eastern Neighborhoods rezoning process, the project site has been rezoned to SoMa NCT (Neighborhood Commercial Transit) District and RED (Residential Enclave) District. The SoMa NCT and RED districts are intended to protect the balance and variety of ground-floor retail uses along the ground floor, and promote housing in the floors above. It is also intended to serve as a buffer between residential districts and PDR districts in the Eastern Neighborhoods. The proposed project and its relation to PDR land supply and cumulative land use effects is discussed further in the Community Plan Evaluation (CPE) Checklist, under Land Use. The 1052-1060 Folsom Street and 190-194 Russ Street site, which is located in the Mission District of the Eastern Neighborhoods, was designated as a site with building up to 65 feet in height.

Individual projects that could occur in the future under the Eastern Neighborhoods Rezoning and Area Plans will undergo project-level environmental evaluation to determine if they would result in further impacts specific to the development proposal, the site, and the time of development and to assess whether additional environmental review would be required. This determination concludes that the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street is consistent with and was encompassed within the analysis in the Eastern Neighborhoods PEIR, including the Eastern Neighborhoods PEIR development projections. This determination also finds that the Eastern Neighborhoods PEIR adequately anticipated and described the impacts of the proposed 1052-1060 Folsom Street and 190-194 Russ Street project, and identified the mitigation measures applicable to the 1052-1060 Folsom Street and 190-194 Russ Street project. The proposed project is also consistent with the zoning controls and the provisions of the Planning Code applicable to the project site.<sup>6</sup> Therefore, no further CEQA evaluation for the 1052-1060 Folsom Street and 190-194 Russ Street project is required. In sum, the Eastern Neighborhoods PEIR and this Certificate of Determination and accompanying project-specific initial study comprise the full and complete CEQA evaluation necessary for the proposed project.

### PROJECT SETTING

The project site vicinity is characterized by a mix of residential, commercial, and recreational uses and features low- to mid-density scale of development. The project site is a corner lot and along the Folsom

<sup>&</sup>lt;sup>5</sup> Table 2 Forecast Growth by Rezoning Option Chapter IV of the Eastern Neighborhoods Draft EIR shows projected net growth based on proposed rezoning scenarios. A baseline for existing conditions in the year 2000 was included to provide context for the scenario figures for parcels affected by the rezoning.

<sup>&</sup>lt;sup>6</sup> Jeff Joslin, San Francisco Planning Department, Community Plan Evaluation Eligibility Determination, Current Planning Analysis, 1052-1060 Folsom Street and 190-194 Russ Street, December 2018.

Street frontage, the site is directly adjacent to an existing three-story office building with a ground-floor commercial use to the southwest (1062 Folsom Street). Along the Russ Street frontage of the site, adjacent buildings are a mix of two- to three-story residential buildings and a five-story residential building. Along the Folsom Street frontage of the site, adjacent buildings include a mix of two- to five-story mixed use buildings. Victoria Manalo Draves Park is across the street from the project site, located along Sherman Street between Folsom and Harrison streets. Bessie Carmichael Elementary School and the Ukrainian Orthodox Church of St. Michael are located south of the project site, south of Cleveland Street. The project site is located within a quarter mile of several local transit lines including Muni lines 12, 14, 14R, 14X, 19, 27, 47, 8, 83X, 8AX and 8BX. The project site is located one and a half blocks northwest of the Interstate 80 freeway, and a westbound on-ramp is located one and a half block to the south, at the intersection of Harrison and Seventh. The major arterial streets surrounding the subject block (Folsom, Seventh, Sixth, and Howard streets) are multi-lane streets that serve as primary access routes to and from the Interstate 80, Interstate 280, and Highway 101 freeway. The project site is located within the SoMA Neighborhood Commercial Transit (NCT) Zoning District, 65-X Height and Bulk District, and the South of Market Youth and Family Special Use District.

Recently approved and proposed projects within one block include:

- 40 Cleveland Street, which would replace the existing building on the lot with a new 40-foot-tall, 4-story, 5-unit, 5,658-square-foot residential condominium building. Approximately 1,000 square feet of private and common open space would be provided in the rear yard, private decks, and a common roof deck. The new building would include a single parking space and six Class 1 bicycle parking spaces within a bicycle storage room in the ground floor garage.
- 1075-1089 Folsom Street, which would demolish the existing buildings on the site and construct a six-story, approximately 25,756-gross-square-foot building with 48 single room occupancy (SRO) units on the first through sixth floors, as well as commercial space, a residential lobby, a community room, a bicycle storage room, and a trash room on the first floor. The commercial space would be approximately 1,141 square feet (sf) in size.
- 280 7th Street, which would demolish a vacant two-story nightclub and replace it with two new buildings: a 65-foot-tall mixed-use residential building and a five-story, 52-foot-tall residential building (collectively measuring approximately 25,659 gross square feet) with up to 20 dwelling units and no parking.
- 262 7th Street, which would demolish the existing warehouse and construct a 65-foot-tall, seven story, mixed-use building approximately 39,222 square feet in size with 96 single room occupancy residential units and 906 square feet of ground-floor commercial retail space.

# POTENTIAL ENVIRONMENTAL EFFECTS

The Eastern Neighborhoods PEIR included analyses of environmental issues including: land use; plans and policies; visual quality and urban design; population, housing, business activity, and employment (growth inducement); transportation; noise; air quality; parks, recreation and open space; shadow; archeological resources; historic architectural resources; hazards; and other issues not addressed in the previously issued initial study for the Eastern Neighborhoods Rezoning and Area Plans. The proposed 1052-1060 Folsom Street and 190-194 Russ Street project is in conformance with the height, use and density for the site described in the Eastern Neighborhoods PEIR and would represent a small part of the growth that was forecast for the Eastern Neighborhoods plan areas. Thus, the plan analyzed in the

Eastern Neighborhoods PEIR considered the incremental impacts of the proposed 1052-1060 Folsom Street and 190-194 Russ Street project. As a result, the proposed project would not result in any new or substantially more severe impacts than were identified in the Eastern Neighborhoods PEIR.

Significant and unavoidable impacts were identified in the Eastern Neighborhoods PEIR for the following topics: land use, historic architectural resources, transportation and circulation, and shadow. The proposed project would not contribute to significant and unavoidable impacts on land use, historic architectural resources, transportation and circulation, and shadow.

The Eastern Neighborhoods PEIR identified feasible mitigation measures to address significant impacts related to noise, air quality, archeological resources, historical resources, hazardous materials, and transportation. **Table 1** below lists the mitigation measures identified in the Eastern Neighborhoods PEIR and states whether each measure would apply to the proposed project.

Table 1 – Eastern Neighborhoods PEIR Mitigation Measures

Mitigation Measure	Applicability	Compliance
F. Noise		
F-1: Construction Noise (Pile Driving)	Not Applicable: pile driving not proposed.	Not Applicable.
F-2: Construction Noise	Applicable: temporary construction noise from use of heavy equipment.	The project sponsor has agreed to develop and implement a set of noise attenuation measures during construction.
F-3: Interior Noise Levels	Not Applicable: the regulations and procedures set forth by Title 24 would ensure that existing ambient noise levels would not adversely affect the proposed residential uses on the project site.	Not Applicable.
F-4: Siting of Noise-Sensitive Uses	Not Applicable: the regulations and procedures set forth by Title 24 would ensure that existing ambient noise levels would not adversely affect the proposed residential uses on the project site Not Applicable.	Not Applicable.
F-5: Siting of Noise-Generating Uses	Not Applicable: the proposed project would not include noise-generating uses.	Not Applicable.
F-6: Open Space in Noisy Environments	Not Applicable: CEQA no longer requires the consideration of the effects of existing environmental conditions on a proposed	Not Applicable.

Mitigation Measure	Applicability	Compliance
	project's future users if the project would not exacerbate those environmental conditions.	
G. Air Quality		
G-1: Construction Air Quality	Applicable: the proposed project would include construction within the Air Pollutant Exposure Zone.	The project sponsor has agreed to develop and implement a Construction Emissions Minimization Plan to reduce construction emissions under Project Mitigation Measure 2.
G-2: Air Quality for Sensitive Land Uses	Not Applicable: this mitigation measure has been superseded by Health Code Article 38, and the project sponsor has enrolled with the Department of Public Health in the Article 38 program.	Not Applicable.
G-3: Siting of Uses that Emit DPM	Not Applicable: the proposed residential and commercial uses are not expected to emit substantial levels of DPM.	Not Applicable.
G-4: Siting of Uses that Emit other TACs	Applicable: the proposed residential and commercial building includes a back up generator for the elevator.	The project sponsor has agreed to develop and implement a best available control technology for diesel generators under Project Mitigation Measure 4.
J. Archeological Resources		
J-1: Properties with Previous Studies	Not Applicable: the project site was not evaluated in any previous studies.	Not Applicable.
J-2: Properties with no Previous Studies	Applicable: the project site is located in an area with no previous studies. Project would implement Testing mitigation measure based on the preliminary archeological review.	The project sponsor has agreed to implement the Planning Department's Standard Mitigation Measure #3 (Testing) in compliance with this mitigation measure under Project Mitigation Measure 1.
J-3: Mission Dolores Archeological District	Not Applicable: the project site is not located within the	Not Applicable.

Mitigation Measure	Applicability	Compliance
	Mission Dolores Archeological District.	
K. Historical Resources		,
K-1: Interim Procedures for Permit Review in the Eastern Neighborhoods Plan area	Not Applicable: plan-level mitigation completed by Planning Department.	Not Applicable.
K-2: Amendments to Article 10 of the Planning Code Pertaining to Vertical Additions in the South End Historic District (East SoMa)	Not Applicable: plan-level mitigation completed by Planning Commission.	Not Applicable.
K-3: Amendments to Article 10 of the Planning Code Pertaining to Alterations and Infill Development in the Dogpatch Historic District (Central Waterfront)	Not Applicable: plan-level mitigation completed by Planning Commission.	Not Applicable.
L. Hazardous Materials		
L-1: Hazardous Building Materials	Applicable: the project involves the demolition of existing buildings.	The project sponsor has agreed to remove and properly dispose of any hazardous building materials in accordance with applicable federal, state, and local laws prior to demolishing the existing buildings under Project Mitigation Measure 5.
E. Transportation		
E-1: Traffic Signal Installation	Not Applicable: automobile delay removed from CEQA analysis.	Not Applicable.
E-2: Intelligent Traffic Management	Not Applicable: automobile delay removed from CEQA analysis.	Not Applicable.
E-3: Enhanced Funding	Not Applicable: automobile delay removed from CEQA analysis.	Not Applicable.
E-4: Intelligent Traffic Management	Not Applicable: automobile delay removed from CEQA analysis.	Not Applicable.
E-5: Enhanced Transit Funding	Not Applicable: plan level	Not Applicable.

Mitigation Measure	Applicability	Compliance
	mitigation by SFMTA.	
E-6: Transit Corridor Improvements	Not Applicable: plan level mitigation by SFMTA.	Not Applicable.
E-7: Transit Accessibility	Not Applicable: plan level mitigation by SFMTA.	Not Applicable.
E-8: Muni Storage and Maintenance	Not Applicable: plan level mitigation by SFMTA.	Not Applicable.
E-9: Rider Improvements	Not Applicable: plan level mitigation by SFMTA.	Not Applicable.
E-10: Transit Enhancement	Not Applicable: plan level mitigation by SFMTA.	Not Applicable.
E-11: Transportation Demand Management	Not Applicable: plan level mitigation by SFMTA.	Not Applicable.

Please see the attached Mitigation Monitoring and Reporting Program (MMRP) for the complete text of the applicable mitigation measures. With implementation of these mitigation measures, the proposed project would not result in significant impacts beyond those analyzed in the Eastern Neighborhoods PEIR.

# **PUBLIC NOTICE AND COMMENT**

A "Notification of Project Receiving Environmental Review" was mailed on October 16, 2018 to adjacent occupants and owners of properties within 300 feet of the project site. Overall, concerns and issues raised by the public in response to the notice were taken into consideration and incorporated in the environmental review as appropriate for CEQA analysis. Two individuals submitted comments. One individual requested a copy of the environmental document. The second individual shared their concerns about the proposed project's potential to shadow the Victoria Manalo Draves Park and the Gene Friend Recreation Center. This topic is further discussed in initial study checklist topic 8, Wind and Shadow. The proposed project would not result in significant adverse environmental impacts associated with the issues identified by the public beyond those identified in the Eastern Neighborhoods PEIR.

# CONCLUSION

As summarized above and further discussed in the CPE Checklist<sup>7</sup>:

- 1. The proposed project is consistent with the development density established for the project site in the Eastern Neighborhoods Rezoning and Area Plans;
- 2. The proposed project would not result in effects on the environment that are peculiar to the project or the project site that were not identified as significant effects in the Eastern Neighborhoods PEIR;

<sup>7</sup> The CPE Checklist is available for review at the Planning Department, 1650 Mission Street, Suite 400, San Francisco, in Case File No. 2016-004905ENV.

- 3. The proposed project would not result in potentially significant off-site or cumulative impacts that were not identified in the Eastern Neighborhoods PEIR;
- 4. The proposed project would not result in significant effects, which, as a result of substantial new information that was not known at the time the Eastern Neighborhoods PEIR was certified, would be more severe than were already analyzed and disclosed in the PEIR; and
- 5. The project sponsor will undertake feasible mitigation measures specified in the Eastern Neighborhoods PEIR to mitigate project-related significant impacts.

Therefore, no further environmental review shall be required for the proposed project pursuant to Public Resources Code Section 21083.3 and CEQA Guidelines Section 15183.

# Initial Study – Community Plan Evaluation

Case No.:

2016-004905ENV

Project Address:

1052-1060 Folsom Street and 190-194 Russ Street

Zoning:

NCT (SOMA Neighborhood Commercial Transit) Use District and

RED (Residential Enclave) Use District

65-X Height and Bulk District

Block/Lot:

3731/021, 023, and 087

Lot Size:

11,500 square feet (0.26 acres)

Plan Area: Project Sponsor: Eastern Neighborhoods Area Plan, East SoMa Plan area Paul Iantorno, Golden Properties LLC, (415) 440-0201

Staff Contact:

Christopher Espiritu, (415) 575-9022, Christopher. Espiritu@sfgov.org

#### PROJECT DESCRIPTION

# **Project Location and Site Characteristics**

The project site is located on the northwest corner of the intersection of Folsom Street and Russ Street, on a block that sits between two mid-block alleys—Russ Street to the northeast and Moss Street to the southwest— in the South of Market neighborhood of San Francisco. It has frontages along two streets—approximately 75 feet along Folsom and 140 feet along Russ streets. The site consists of three adjacent lots totaling 11,500 square feet (sq. ft.) and contains five existing buildings. Lot 87 (190 Russ Street) contains a one-story commercial building constructed in 1938 and an existing surface parking lot. Lot 21 contains three buildings: 1052-1058 Folsom Street, which was constructed in 1916 and is occupied by an existing two-story residential building with a ground-floor retail space; 192-194 Russ Street, which was also constructed in 1916, and is occupied by an existing three-story building with residential flats on the upper floors and storage on the ground-floor; and 200 Russ Street (formerly 196 Russ Street) which was also constructed in 1916, and is occupied by a one-story commercial building. Lot 23 (1060 Folsom Street) is occupied by an existing two-story commercial building constructed in 1924.

The project site has two existing curb cuts located along the Russ Street frontage of the site: one at 1058 Folsom Street (approximately 10 feet in width) and one in front of 190 Russ Street (approximately 10 feet).

### **Project Characteristics**

The proposed project would demolish the existing buildings on the project site, merge the three lots into a single lot, and construct a new seven-story, approximately 59,000-gross-square-foot mixed-use building with 63 dwelling units and approximately 2,800 square feet of ground floor retail use. The proposed unit mix for the 63 dwelling units consists of three studio units, 23 one-bedroom units, and 37 two-bedroom units. Four units would be designated as replacement for the four existing on-site rent-controlled units (in

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Fax:

415.558.6409

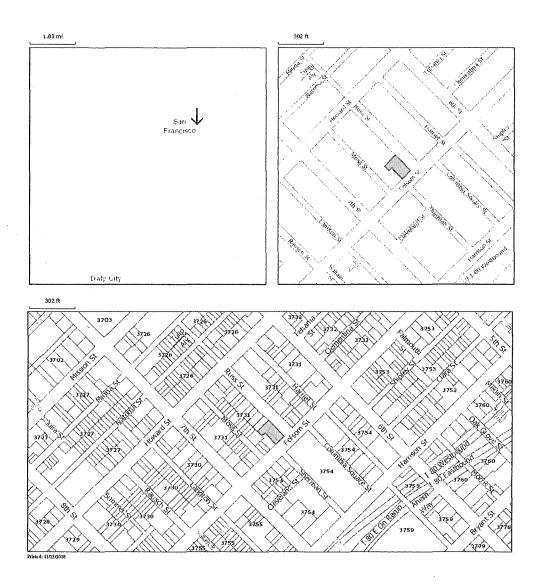
Planning Information: 415.558.6377 the 1052-1060 Folsom Street and 192 Russ Street buildings), 15 units would be designated as below market rate units, and the remaining 44 dwelling units would be market rate. The proposed building would be approximately 64 feet, 6 inches tall per the San Francisco Planning Code (with an additional 15 feet to the top of the rooftop elevator and stair penthouses and mechanical equipment). The project would provide approximately 6,800 sq. ft. of common open space within the second floor deck and a rooftop deck, and a combined total of approximately 2,100 sq. ft. of private open space for units on the 1st through 7th floors. The project would also include an at-grade garage for 17 vehicles and 63 bicycle parking spaces (Class I) and 10 Class II bicycle parking spaces would be installed on the sidewalks along the Folsom Street and Russ Street frontages of the project site.

The ground floor of the proposed project would include about 2,800 sq. ft. for three retail spaces fronting Folsom Street, and three ground-floor residential units fronting on Russ Street, and about 800 sq. ft. for 63 Class I bicycle parking spaces. Also, 10 Class II bicycle parking spaces would be provided on the Folsom Street and Russ Street sidewalks. The ground floor would also include approximately 4,500 sq. ft. for an at-grade garage with 17 off-street vehicle parking spaces in stackers (including one handicappedaccessible parking space) that would be accessible via Russ Street. The project would construct a new 10foot-wide curb cut on Russ Street and a driveway into the aforementioned at-grade garage, restore sidewalk to standard heights where curb cuts are removed, and install street trees along the Folsom Street and Russ Street frontages. The existing approximately 13-foot-wide sidewalk along Folsom Street and the approximately 15-foot-wide sidewalk along Russ Street would remain. A complete set of plans (site plan, floor plans, elevations, and sections) is included in Planning Case File Number 2016-004905ENV and attached to this document. The proposed ground-floor dwelling units would be accessed through individual entrances/exits along the Russ Street frontage of the project site. All other dwelling units and handicapped access to the ground-floor dwelling units would be accessed through a residential lobby also located on the ground floor with an entrance/exit on Russ Street. Access to the proposed groundfloor retail spaces would be through individual entrances/exits located along the Folsom Street frontage of the site, and an additional entrance/exist would be located on Russ Street for the proposed corner retail space.

Construction of the propose project would occur for approximately 12 months and would consist of demolition of the existing structures, excavation and subgrade work, framing, building constructions, and architectural finishing. Project-related excavation would be required to a depth of approximately six feet below existing ground surface and would involve the removal of approximately 340 cubic yards of soil for the installation of a drilled pier and slab foundation system. Pile driving would not be required.

Class I bicycle parking spaces are long-term bicycle parking for residents and/or employees that are typically located within designated off-street spaces such as bicycle lockers or bicycle storage rooms. Class II bicycle parking spaces are short-term parking for visitors that are typically located in commonly-accessible areas, such as bicycle racks on sidewalks fronting the project site.

Figure 1 – Project Site Location



# **PROJECT APPROVALS**

The proposed project would require the following approvals:

San Francisco Planning Commission

- Approval of a Large Project Authorization from the Planning Commission is required per Planning Code Section 329 for the new construction of a building greater than 25,000 gross square feet and for an exception from the rear yard requirements.
- Approval of a Conditional Use Authorization from the Planning Commission is required per Planning Code Section 121.1, 317 and 303 for a lot merger, development on a lot greater than 10,000 sq. ft. in area, and removal of four dwelling units, respectively.
- Approval of a variance application from the light and air access requirements of Section 140.
- Findings, upon the recommendation of the Recreation and Park Director and/or Commission, that shadow would not adversely affect public open spaces under Recreation and Park Commission jurisdiction (Section 295).

# Department of Building Inspection

Review and approval of demolition and building permits.

Department of Public Works, Bureau of Street Use and Mapping

- Review and approval of condominium map
- Review and approval of sidewalk closure and street use permits

# Department of Public Health

- Review for compliance with the Maher Ordinance, article 22A of the Health Code.
- Review for compliance with enhanced ventilation, article 38 of the Health Code.
- Review and approval of a Dust Control Plan.

### San Francisco Municipal Transportation Agency

- Review and approval of removal of two curb cuts along Folsom Street and approval of one new curb cut.
- Review and approval of Class II bicycle parking spaces on the sidewalks of Folsom and Russ Streets
- Approval of associated street and sidewalk permits

#### San Francisco Public Utilities Commission

 Approval of a stormwater management plan that complies with the city's stormwater design guidelines.

# San Francisco Recreation and Parks Department:

• Determination that shadow would not adversely affect open spaces under Commission jurisdiction.

The approval of the Large Project Authorization by the Planning Commission would be the Approval Action for the project. The Approval Action date establishes the start of the 30-day appeal period for this CEQA exemption determination pursuant to Section 31.04(h) of the San Francisco Administrative Code.

# **EVALUATION OF ENVIRONMENTAL EFFECTS**

This initial study evaluates whether the environmental impacts of the proposed project are addressed in the programmatic environmental impact report for the Eastern Neighborhoods Rezoning and Area Plans (Eastern Neighborhoods PEIR).<sup>2</sup> The initial study considers whether the proposed project would result in significant impacts that: (1) are peculiar to the project or project site; (2) were not identified as significant project-level, cumulative, or off-site effects in the PEIR; or (3) are previously identified significant effects, which as a result of substantial new information that was not known at the time that the Eastern Neighborhoods PEIR was certified, are determined to have a more severe adverse impact than discussed in the PEIR. Such impacts, if any, will be evaluated in a project-specific, focused mitigated negative declaration or environmental impact report. If no such impacts are identified, no additional environmental review shall be required for the project beyond that provided in the Eastern Neighborhoods PEIR and this project-specific initial study in accordance with CEQA section 21083.3 and CEQA Guidelines section 15183.

Mitigation measures identified in the PEIR are discussed under each topic area, and measures that are applicable to the proposed project are provided under the Mitigation Measures section at the end of this checklist.

The Eastern Neighborhoods PEIR identified significant impacts related to land use, transportation, cultural resources, shadow, noise, air quality, and hazardous materials. Additionally, the PEIR identified significant cumulative impacts related to land use, transportation, and cultural resources. Mitigation measures were identified for the above impacts and reduced all impacts to less-than-significant except for those related to land use (cumulative impacts on Production, Distribution, and Repair (PDR) use), transportation (program-level and cumulative traffic impacts at nine intersections; program-level and cumulative transit impacts on seven Muni lines), cultural resources (cumulative impacts from demolition of historical resources), and shadow (program-level impacts on parks).

The proposed project would involve the demolition of the existing commercial and residential buildings on the site and construction of an approximately 59,000 sq. ft. building, including 63 dwelling units, approximately 2,800 sq. ft. of ground-floor retail space, and an at-grade garage for 17 vehicle and 63 bicycle parking spaces. As discussed below in this initial study, the proposed project would not result in new, significant environmental effects, or effects of greater severity than were already analyzed and disclosed in the Eastern Neighborhoods PEIR.

# **CHANGES IN THE REGULATORY ENVIRONMENT**

Since the certification of the Eastern Neighborhoods PEIR in 2008, several new policies, regulations, statutes, and funding measures have been adopted, passed, or are underway that affect the physical environment and/or environmental review methodology for projects in the Eastern Neighborhoods plan

<sup>&</sup>lt;sup>2</sup> San Francisco Planning Department, Eastern Neighborhoods Rezoning and Area Plans Final Environmental Impact Report (PEIR), Planning Department Case No. 2004.0160E, State Clearinghouse No. 2005032048, certified August 7, 2008. Available online at: <a href="http://www.sf-planning.org/index.aspx?page=1893">http://www.sf-planning.org/index.aspx?page=1893</a>, accessed August 17, 2012.

areas. As discussed in each topic area referenced below, these policies, regulations, statutes, and funding measures have implemented or will implement mitigation measures or further reduce less-than-significant impacts identified in the PEIR. These include:

- State legislation amending CEQA to eliminate consideration of aesthetics and parking impacts for infill projects in transit priority areas, effective January 2014.
- State legislation amending CEQA and San Francisco Planning Commission resolution replacing level of service (LOS) analysis of automobile delay with vehicle miles traveled (VMT) analysis, effective March 2016 (see "CEQA Section 21099" heading below).
- San Francisco Bicycle Plan update adoption in June 2009, Better Streets Plan adoption in 2010, Transit Effectiveness Project (aka "Muni Forward") adoption in March 2014, Vision Zero adoption by various City agencies in 2014, Proposition A and B passage in November 2014, and the Transportation Sustainability Program (see initial study Transportation section).
- San Francisco ordinance establishing Noise Regulations Related to Residential Uses near Places of Entertainment effective June 2015 (see initial study Noise section).
- San Francisco ordinances establishing Construction Dust Control, effective July 2008, and Enhanced Ventilation Required for Urban Infill Sensitive Use Developments, amended December 2014 (see initial study Air Quality section).
- San Francisco Clean and Safe Parks Bond passage in November 2012 and San Francisco Recreation and Open Space Element of the General Plan adoption in April 2014 (see initial study Recreation section).
- Urban Water Management Plan adoption in 2011 and Sewer System Improvement Program process (see initial study Utilities and Service Systems section).
- Article 22A of the Health Code amendments effective August 2013 (see initial study Hazardous Materials section).

### **Aesthetics and Parking**

In accordance with CEQA Section 21099 – Modernization of Transportation Analysis for Transit Oriented Projects – aesthetics and parking shall not be considered in determining if a project has the potential to result in significant environmental effects, provided the project meets all of the following three criteria:

- a) The project is in a transit priority area;
- b) The project is on an infill site; and
- c) The project is residential, mixed-use residential, or an employment center.

The proposed project meets each of the above three criteria and thus, this checklist does not consider aesthetics or parking in determining the significance of project impacts under CEQA.<sup>3</sup> Project elevations are included in the project description.

# **Automobile Delay and Vehicle Miles Traveled**

In addition, CEQA Section 21099(b)(1) requires that the State Office of Planning and Research (OPR) develop revisions to the CEQA Guidelines establishing criteria for determining the significance of transportation impacts of projects that "promote the reduction of greenhouse gas emissions, the development of multimodal transportation networks, and a diversity of land uses." CEQA Section 21099(b)(2) states that upon certification of the revised guidelines for determining transportation impacts pursuant to Section 21099(b)(1), automobile delay, as described solely by level of service or similar measures of vehicular capacity or traffic congestion shall not be considered a significant impact on the environment under CEQA.

In January 2016, OPR published for public review and comment a <u>Revised Proposal on Updates to the CEQA Guidelines on Evaluating Transportation Impacts in CEQA</u><sup>4</sup> recommending that transportation impacts for projects be measured using a vehicle miles traveled (VMT) metric. On March 3, 2016, in anticipation of the future certification of the revised CEQA Guidelines, the San Francisco Planning Commission adopted OPR's recommendation to use the VMT metric instead of automobile delay to evaluate the transportation impacts of projects (Resolution 19579). (Note: the VMT metric does not apply to the analysis of project impacts on non-automobile modes of travel such as transit, walking, and bicycling.) Therefore, impacts and mitigation measures from the Eastern Neighborhoods PEIR associated with automobile delay are not discussed in this checklist, including PEIR Mitigation Measures E-1: Traffic Signal Installation, E-2: Intelligent Traffic Management, E-3: Enhanced Funding, and E-4: Intelligent Traffic Management. Instead, a VMT analysis is provided in the Transportation section.

San Francisco Planning Department. Eligibility Checklist: CEQA Section 21099 – Modernization of Transportation Analysis for 1052-1060 Folsom Street and 190-194 Russ Street, September 28, 2018. This document (and all other documents cited in this report, unless otherwise noted), is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400 as part of Case File No. 2016-004905ENV.

<sup>4</sup> This document is available online at: https://www.opr.ca.gov/s\_sb743.php.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
1.	LAND USE AND LAND USE PLANNING—Would the project:				
a)	Physically divide an established community?	- Antonia			$\boxtimes$
b)	Conflict with any applicable land use plan, policy, or regulation of an agency with jurisdiction over the project (including, but not limited to the general plan, specific plan, local coastal program, or zoning ordinance) adopted for the purpose of avoiding or mitigating an environmental effect?		<u></u>		
c)	Have a substantial impact upon the existing character of the vicinity?				

The Eastern Neighborhoods PEIR determined that adoption of the rezoning and area plans would result in an unavoidable significant impact on land use due to the cumulative loss of PDR. The proposed project would not remove any existing PDR uses and would therefore not contribute to any impact related to loss of PDR uses that was identified in the Eastern Neighborhoods PEIR. In addition, the project site was zoned Residential / Service Mixed Use District (RSD) prior to the rezoning of Eastern Neighborhoods, which did not encourage PDR uses and the rezoning of the project site did not contribute to the significant impact.

The Eastern Neighborhoods PEIR determined that implementation of the area plans would not create any new physical barriers in the Easter Neighborhoods because the rezoning and area plans do not provide for any new major roadways, such as freeways that would disrupt or divide the plan area or individual neighborhoods or subareas.

The Planning Department has determined that the proposed project is consistent with the SoMa NCT Zoning District and 65-X Height and Bulk District, and is therefore consistent with the development density principally permitted for the project site under the planning code and zoning map provisions.<sup>5</sup> The project site is located in the SOMA NCT Zoning District, which permits both housing and PDR uses, and the proposed project is consistent with the development density established for the site under the Eastern Neighborhoods Rezoning and Area Plans. As stated above, the PEIR acknowledges that the loss of PDR space resulting from development under the adopted rezoning and area plans would have a significant and unavoidable cumulative impact on land use. The proposed project would not remove any existing PDR on the project site and would not represent a considerable contribution to the cumulative loss of PDR space analyzed in the Eastern Neighborhoods PEIR. Also, the project would not result in new or more severe impacts than were disclosed in the PEIR. As such, the project's contribution to this cumulative impact does not require any additional environmental review beyond that provided in the Eastern Neighborhoods PEIR and this project-specific initial study.

Jeff Joslin, San Francisco Planning Department, Community Plan Evaluation Eligibility Determination, Current Planning Analysis, 1052-1060 Folsom Street and 190-194 Russ Street, December 11, 2018.

Because the proposed project is consistent with the development density established in the Eastern Neighborhoods Rezoning and Area Plans, implementation of the proposed project would not result in significant impacts that were not identified in the Eastern Neighborhoods PEIR related to land use and land use planning, and no mitigation measures are necessary.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
2.	POPULATION AND HOUSING— Would the project:				,
a)	Induce substantial population growth in an area, either directly (for example, by proposing new homes and businesses) or indirectly (for example, through extension of roads or other infrastructure)?				
b)	Displace substantial numbers of existing housing units or create demand for additional housing, necessitating the construction of replacement housing?				
c)	Displace substantial numbers of people, necessitating the construction of replacement housing elsewhere?				

One of the objectives of the Eastern Neighborhoods area plans is to identify appropriate locations for housing in the City's industrially zoned land to meet the citywide demand for additional housing. The PEIR assessed how the rezoning actions would affect housing supply and location options for businesses in the Eastern Neighborhoods and compared these outcomes to what would otherwise be expected without the rezoning, assuming a continuation of development trends and ad hoc land use changes (such as allowing housing within industrial zones through conditional use authorization on a case-by-case basis, site-specific rezoning to permit housing, and other similar case-by-case approaches). The PEIR concluded that adoption of the rezoning and area plans: "would induce substantial growth and concentration of population in San Francisco." The PEIR states that the increase in population expected to occur as a result of the proposed rezoning and adoption of the area plans would not, in itself, result in adverse physical effects, and would serve to advance key City policy objectives, such as providing housing in appropriate locations next to Downtown and other employment generators and furthering the City's transit first policies. It was anticipated that the rezoning would result in an increase in both housing development and population in all of the area plan neighborhoods. The Eastern Neighborhoods PEIR determined that the anticipated increase in population and density would not directly result in significant adverse physical effects on the environment. However, the PEIR identified significant cumulative impacts on the physical environment that would result indirectly from growth afforded under the rezoning and area plans, including impacts on land use, transportation, air quality, and noise. The PEIR contains detailed analyses of these secondary effects under each of the relevant resource topics, and identifies mitigation measures to address significant impacts where feasible.

The PEIR determined that implementation of the rezoning and area plans would not have a significant impact from the direct displacement of existing residents, and that each of the rezoning options considered in the PEIR would result in less displacement as a result of unmet housing demand than would be expected under the No-Project scenario because the addition of new housing would provide some relief to housing market pressure without directly displacing existing residents. However, the PEIR also noted that residential displacement is not solely a function of housing supply, and that adoption of the rezoning and area plans could result in indirect, secondary effects on neighborhood character through gentrification that could displace some residents. The PEIR discloses that the rezoned districts could transition to higher-value housing, which could result in gentrification and displacement of lower-income households, and states moreover that lower-income residents of the Eastern Neighborhoods, who also disproportionally live in crowded conditions and in rental units, are among the most vulnerable to displacement resulting from neighborhood change.

Pursuant to CEQA Guidelines 15131 and 15064(e), economic and social effects such as gentrification and displacement are only considered under CEQA where these effects would cause substantial adverse physical impacts on the environment. Only where economic or social effects have resulted in adverse physical changes in the environment, such as "blight" or "urban decay" have courts upheld environmental analysis that consider such effects. But without such a connection to an adverse physical change, consideration of social or economic impacts "shall not be considered a significant effect" per CEQA Guidelines 15382. While the Eastern Neighborhoods PEIR disclosed that adoption of the Eastern Neighborhoods Rezoning and Area Plans could contribute to gentrification and displacement, it did not determine that these potential socio-economic effects would result in significant adverse physical impacts on the environment.

The project site would demolish the existing residential and commercial buildings on the project site and construct a seven-story, approximately 59,000-square-foot, mixed use building containing 63 dwelling units and approximately 2,800 square feet of ground floor retail use. The 63 dwelling units would result in about 146 residents on the project site and the ground floor retail use would employ approximately eight people. The potential population growth associated with the project would represent a negligible amount of the city's current population of 883,963 persons. As residents and employees generated by the proposed project would constitute a negligible increase in the population and the number of jobs, the increase would be accommodated within the planned population, housing, and employment growth in San Francisco. The proposed project would also increase the amount of housing available, thereby reducing the demand for housing elsewhere. These direct effects of the proposed project on population and housing would not result in new or substantially more severe significant impacts on the physical environment beyond those identified in the Eastern Neighborhoods PEIR. The project's contribution to indirect effects on the physical environment attributable to population growth are evaluated in this initial

<sup>6</sup> The Eastern Neighborhoods PEIR assumed that the Plan Area would have an average household size of about 2.43 residents per dwelling unit in the year 2025.

<sup>&</sup>lt;sup>7</sup> The number of employees for retail space is estimated based on the assumption of 350 average gross square feet per employee.

State of California, Department of Finance, E-5 Population and Housing Estimates for Cities, Counties and the State – January 1, 2018. Sacramento, California, accessed October 2018.

study under land use, transportation and circulation, noise, air quality, greenhouse gas emissions, recreation, utilities and service systems, and public services.

	<del></del>				
	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
3.	CULTURAL AND PALEONTOLOGICAL RESOURCES—Would the project:				
a)	Cause a substantial adverse change in the significance of a historical resource as defined in §15064.5, including those resources listed in Article 10 or Article 11 of the San Francisco Planning Code?				⊠ .
b) ·	Cause a substantial adverse change in the significance of an archaeological resource pursuant to §15064.5?				$\boxtimes$
c)	Directly or indirectly destroy a unique paleontological resource or site or unique geologic feature?				
d)	Disturb any human remains, including those interred outside of formal cemeteries?				$\boxtimes$

#### **Historic Architectural Resources**

Pursuant to CEQA Guidelines Sections 15064.5(a)(1) and 15064.5(a)(2), historical resources are buildings or structures that are listed, or are eligible for listing, in the California Register of Historical Resources or are identified in a local register of historical resources, such as Articles 10 and 11 of the San Francisco Planning Code. The Eastern Neighborhoods PEIR determined that future development facilitated through the changes in use districts and height limits under the Eastern Neighborhoods Area Plans could have substantial adverse changes on the significance of both individual historical resources and on historical districts within the Plan Areas. The PEIR determined that approximately 32 percent of the known or potential historical resources in the Plan Areas could potentially be affected under the preferred alternative. The Eastern Neighborhoods PEIR found this impact to be significant and unavoidable. This impact was addressed in a Statement of Overriding Considerations with findings and adopted as part of the Eastern Neighborhoods Rezoning and Area Plans approval on January 19, 2009.

The project site is developed with five existing buildings: Lot 87 (190 Russ Street) contains a one-story commercial building constructed in 1938 and an existing surface parking lot; Lot 21 includes 1052-1058 Folsom Street, which was constructed in 1916 and is occupied by an existing two-story residential building with a ground-floor retail space, as well as 192-194 Russ Street, which was also constructed in 1916 and is occupied by an existing three-story building with residential flats on the upper floors and storage on the ground-floor; Lot 23 (1060 Folsom Street) is occupied by an existing two-story commercial building constructed in 1924. The project site was included in the South of Market Historic Resource Survey and each building on Lots 87, 21, and 23 were rated "7R," indicating they were identified in a

reconnaissance-level survey but not evaluated. As such, the five existing buildings are designated as Category B historical resources (properties requiring further evaluation for historic significance and/or buildings that are over 45 years of age) pursuant to San Francisco Historic Preservation Bulletin No. 16. A historic resource evaluation report was prepared for the proposed project and was reviewed by a Preservation Technical Specialist. Polar None of the five existing buildings on the site were determined to be individually eligible for listing in the California Register of Historical Resources under any criteria (Criterion 1-Events, Criterion 2-Persons, Criterion 3-Architecture, or Criterion 4-Information Potential) and the proposed project would not impact historic materials or features. The project site is not located in an existing historic or conservation district and there are no proposed preservation districts that include the project site. Therefore, the proposed project would not contribute to the significant historic resource impact identified in the Eastern Neighborhoods PEIR, and no historic resource mitigation measures would apply to the proposed project.

For these reasons, the proposed project would not result in significant impacts on historic architectural resources that were not identified in the Eastern Neighborhoods PEIR.

# **Archeological Resources**

The Eastern Neighborhoods PEIR determined that implementation of the Area Plan could result in significant impacts on archeological resources and identified three mitigation measures that would reduce these potential impacts to a less than significant level. Eastern Neighborhoods PEIR Mitigation Measure J-1 applies to properties for which a final archeological research design and treatment plan is on file at the Northwest Information Center and the Planning Department. Mitigation Measure J-2 applies to properties for which no archeological assessment report has been prepared or for which the archeological documentation is incomplete or inadequate to serve as an evaluation of potential effects on archeological resources under CEQA. Mitigation Measure J-3, which applies to properties in the Mission Dolores Archeological District, requires that a specific archeological testing program be conducted by a qualified archeological consultant with expertise in California prehistoric and urban historical archeology.

The proposed project would excavate to a maximum depth of approximately six feet, resulting in approximately 340 cubic yards of soils disturbance. The project site is located in the Archeological Mitigation Zone J-2: Properties with No Previous Studies of the Eastern Neighborhoods PEIR; therefore, PEIR Mitigation Measure J-2 is applicable to the proposed project. In accordance with Mitigation Measure J-2, a preliminary archeological review was conducted by a planning department archeologist. Based on the preliminary archeological review, the department archeologist determined that standard Archeological Mitigation Measure 3 (Testing) would apply to the proposed project. The preliminary archeological

<sup>&</sup>lt;sup>9</sup> Tim Kelley Consulting, LLC, Historical Report 1052-1058 Folsom Street-1060 Folsom Street-192-194 Russ Street, San Francisco, California, February 2016.

San Francisco Planning Department, Preservation Technical Review Form for 1052-1060 Folsom Street and 190-194 Russ Street, November 30, 2018.

San Francisco Planning Department, Preliminary Archeological Review (PAR) for 1052-1060 Folsom Street and 190-194 Russ Street, November 5, 2018.

<sup>12</sup> Ibid.

review and mitigation requirements and its requirement for archeological testing are consistent with Mitigation Measure J-2 of the Eastern Neighborhoods PEIR, the implementation of which would reduce impacts related to archeological resources to a less-than-significant level. The project sponsor has agreed to implement Mitigation Measure J-2, as identified as Project Mitigation Measure 1 on page 40 (full text provided in the "Mitigation Measures" section below).

For these reasons, the proposed project would not result in significant impacts on archeological resources that were not identified in the Eastern Neighborhoods PEIR.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
4.	TRANSPORTATION AND CIRCULATION—Would the project:				
a)	Conflict with an applicable plan, ordinance or policy establishing measures of effectiveness for the performance of the circulation system, taking into account all modes of transportation including mass transit and non-motorized travel and relevant components of the circulation system, including but not limited to intersections, streets, highways and freeways, pedestrian and bicycle paths, and mass transit?				
b)	Conflict with an applicable congestion management program, including but not limited to level of service standards and travel demand measures, or other standards established by the county congestion management agency for designated roads or highways?				
c)	Result in a change in air traffic patterns, including either an increase in traffic levels, obstructions to flight, or a change in location, that results in substantial safety risks?				
d)	Substantially increase hazards due to a design feature (e.g., sharp curves or dangerous intersections) or incompatible uses?				
e)	Result in inadequate emergency access?				$\boxtimes$
f)	Conflict with adopted policies, plans, or programs regarding public transit, bicycle, or pedestrian facilities, or otherwise decrease the performance or safety of such facilities?	. 🗆	_ ·		

The Eastern Neighborhoods PEIR anticipated that growth resulting from the zoning changes would not result in significant impacts related to pedestrians, bicyclists, loading, or construction traffic. The PEIR states that in general, the analyses of pedestrian, bicycle, loading, emergency access, and construction transportation impacts are specific to individual development projects, and that project-specific analyses would need to be conducted for future development projects under the Eastern Neighborhoods Rezoning and Area Plans.

Accordingly, the planning department conducted project-level analysis of the pedestrian, bicycle, loading, and construction transportation impacts of the proposed project.<sup>13</sup> Based on this project-level review, the department determined that the proposed project would not have significant impacts that are peculiar to the project or the project site.

The Eastern Neighborhoods PEIR anticipated that growth resulting from the zoning changes could result in significant impacts on transit ridership, and identified seven transportation mitigation measures, which are described further below in the Transit sub-section. Even with mitigation, however, it was anticipated that the significant adverse cumulative impacts on transit lines could not be reduced to a less than significant level. Thus, these impacts were found to be significant and unavoidable.

As discussed above under "SB 743," in response to state legislation that called for removing automobile delay from CEQA analysis, the Planning Commission adopted resolution 19579 replacing automobile delay with a VMT metric for analyzing transportation impacts of a project. Therefore, impacts and mitigation measures from the Eastern Neighborhoods PEIR associated with automobile delay are not discussed in this checklist.

The Eastern Neighborhoods PEIR did not evaluate vehicle miles traveled or the potential for induced automobile travel. The VMT analysis presented below evaluates the project's transportation effects using the VMT metric.

The project site is not located within an airport land use plan area, or in the vicinity of a private airstrip. Therefore, the Initial Study Checklist topic 4c is not applicable.

### Vehicle Miles Traveled (VMT) Analysis

Many factors affect travel behavior. These factors include density, diversity of land uses, design of the transportation network, access to regional destinations, distance to high-quality transit, development scale, demographics, and transportation demand management. Typically, low-density development at great distance from other land uses, located in areas with poor access to non-private vehicular modes of travel, generate more automobile travel compared to development located in urban areas, where a higher density, mix of land uses, and travel options other than private vehicles are available.

Given these travel behavior factors, San Francisco has a lower VMT ratio than the nine-county San Francisco Bay Area region. In addition, some areas of the city have lower VMT ratios than other areas of the city. These areas of the city can be expressed geographically through transportation analysis zones. Transportation analysis zones are used in transportation planning models for transportation analysis and other planning purposes. The zones vary in size from single city blocks in the downtown core, multiple blocks in outer neighborhoods, to even larger zones in historically industrial areas like the Hunters Point Shipyard.

The San Francisco County Transportation Authority (Transportation Authority) uses the San Francisco Chained Activity Model Process (SF-CHAMP) to estimate VMT by private automobiles and taxis for

San Francisco Planning Department. Transportation Study Determination, Case No. 2016-004905ENV, 1052-1060 Folsom Street and 190-194 Russ Street, October 22, 2018.

different land use types. Travel behavior in SF-CHAMP is calibrated based on observed behavior from the California Household Travel Survey 2010-2012, Census data regarding automobile ownership rates and county-to-county worker flows, and observed vehicle counts and transit boardings. SF-CHAMP uses a synthetic population, which is a set of individual actors that represents the Bay Area's actual population, who make simulated travel decisions for a complete day. The Transportation Authority uses tour-based analysis for office and residential uses, which examines the entire chain of trips over the course of a day, not just trips to and from the project. For retail uses, the Transportation Authority uses trip-based analysis, which counts VMT from individual trips to and from the project (as opposed to entire chain of trips). A trip-based approach, as opposed to a tour-based approach, is necessary for retail projects because a tour is likely to consist of trips stopping in multiple locations, and the summarizing of tour VMT to each location would over-estimate VMT. <sup>14,15</sup>

For residential development, the existing regional average daily VMT per capita is 17.2.<sup>16</sup> For retail development, regional average daily retail VMT per employee is 14.9.<sup>17</sup> Average daily VMT for all land uses is projected to decrease in future 2040 cumulative conditions. Refer to Table 1: Daily Vehicle Miles Traveled, which includes the transportation analysis zone in which the project site is located, TAZ 627.

Table 1: Daily Vehicle Miles Traveled

	<u>Existing</u>			<u>Cumulative 2040</u>		
		Bay Area			Bay Area	
<u>Land Use</u>	<u>Bay Area</u>	<u>Regional</u>		Bay Area	<u>Regional</u>	
	<u>Regional</u>	<u>Average</u>	<u>TAZ 627</u>	<u>Regional</u>	<u>Average</u>	<u>TAZ 627</u>
	<u>Average</u>	<u>minus</u>		<u>Average</u>	<u>minus</u>	
		<u>15%</u>			<u>15%</u>	
Households	17.2	14.6	1.9	16.1	13.7	1.6
(Residential)	17.2	14.0	1.9	10.1	13.7	1.0
Employment (Retail)	14.9	12.6	8.5	14.6	12.4	8.3

A project would have a significant effect on the environment if it would cause substantial additional VMT. The State Office of Planning and Research's (OPR) Revised Proposal on Updates to the CEQA

<sup>&</sup>lt;sup>14</sup> To state another way: a tour-based assessment of VMT at a retail site would consider the VMT for all trips in the tour, for any tour with a stop at the retail site. If a single tour stops at two retail locations, for example, a coffee shop on the way to work and a restaurant on the way back home, then both retail locations would be allotted the total tour VMT. A trip-based approach allows us to apportion all retail-related VMT to retail sites without double-counting.

San Francisco Planning Department, Executive Summary: Resolution Modifying Transportation Impact Analysis, Appendix F, Attachment A, March 3, 2016.

Includes the VMT generated by the households in the development and averaged across the household population to determine VMT per capita.

Retail travel is not explicitly captured in SF-CHAMP, rather, there is a generic "Other" purpose which includes retail shopping, medical appointments, visiting friends or family, and all other non-work, non-school tours. The retail efficiency metric captures all of the "Other" purpose travel generated by Bay Area households. The denominator of employment (including retail; cultural, institutional, and educational; and medical employment; school enrollment, and number of households) represents the size, or attraction, of the zone for this type of "Other" purpose travel.

Guidelines on Evaluating Transportation Impacts in CEQA ("proposed transportation impact guidelines") recommends screening criteria to identify types, characteristics, or locations of projects that would not result in significant impacts to VMT. If a project meets one of the three screening criteria provided (Map-Based Screening, Small Projects, and Proximity to Transit Stations), then it is presumed that VMT impacts would be less than significant for the project and a detailed VMT analysis is not required. Map-Based Screening is used to determine if a project site is located within a transportation analysis zone that exhibits low levels of VMT; Small Projects are projects that would generate fewer than 100 vehicle trips per day; and the Proximity to Transit Stations criterion includes projects that are within a half mile of an existing major transit stop, have a floor area ratio of greater than or equal to 0.75, vehicle parking that is less than or equal to that required or allowed by the Planning Code without conditional use authorization, and are consistent with the applicable Sustainable Communities Strategy.

#### Vehicle Miles Traveled Analysis - Residential

Existing average daily household VMT per capita is 1.9 miles for the transportation analysis zone the project site is located in (TAZ 627). This is approximately 89 percent below the existing regional average daily household VMT of 17.2 miles. As the project site is located in an area where existing VMT is more than 15 percent below the existing regional average, the proposed project's residential uses would not result in substantial additional VMT and impacts would be less than significant. Furthermore, the project site meets the Proximity to Transit Stations screening criterion, which also indicates the proposed project's residential uses would not cause substantial additional VMT.<sup>18</sup>

San Francisco 2040 cumulative conditions were projected using a SF-CHAMP model run, using the same methodology as outlined for existing conditions, but includes residential and job growth estimates and reasonably foreseeable transportation investments through 2040. Projected 2040 average daily household VMT per capita is 1.6 miles for the transportation analysis zone the project site is located in (TAZ 627). This is approximately 90 percent below the projected 2040 regional average daily household VMT of 16.1 miles. Given the project site is located in an area where VMT is greater than 15 percent below the projected 2040 regional average, the proposed project's residential uses would not result in substantial additional VMT. Therefore, the proposed project would not contribute considerably to any substantial cumulative increase in VMT for the proposed residential use.

# Vehicle Miles Traveled Analysis - Retail

Existing average daily retail employee VMT per capita is 8.3 miles for the transportation analysis zone the project site is located in (TAZ 627). This is approximately 43 percent below the existing regional average daily retail employee VMT of 14.9 miles. As the project site is located in an area where existing VMT is more than 15 percent below the existing regional average, the proposed project's retail uses would not result in substantial additional VMT and these impacts would be less than significant. Furthermore, the project site meets the Proximity to Transit Stations screening criterion, which also indicates the proposed project's retail uses would not cause substantial additional VMT.

San Francisco Planning Department, Eligibility Checklist: CEQA Section 21099 – Modernization of Transportation Analysis for 1052-1060 Folsom Street and 190-194 Russ Street, September XX, 2018.

Projected 2040 average daily retail employee VMT per capita is 8.5 miles for the transportation analysis zone the project site is located in (TAZ 627). This is approximately 43 percent below the projected 2040 regional average daily retail employee VMT of 14.6 miles. Given that the project site is located in an area where VMT is greater than 15 percent below the projected 2040 regional average, the proposed project's retail uses would not result in substantial additional VMT.<sup>19</sup> Therefore, the proposed project would not cause substantial additional VMT and impacts would be less than significant.

# **Trip Generation**

The proposed project would involve the demolition of the existing commercial and residential buildings on the site and construction of an approximately 59,000 sq. ft. building, including 63 dwelling units, approximately 2,800 sq. ft. of ground-floor retail space, and an at-grade garage for 17 vehicles and 63 bicycle parking spaces (Class I). Additionally, 10 Class II bicycle parking spaces would be installed on the sidewalks along the Folsom Street and Russ Street frontages of the project site.

Localized trip generation of the proposed project was calculated using a trip-based analysis and information in the 2002 Transportation Impacts Analysis Guidelines for Environmental Review (SF Guidelines) developed by the San Francisco Planning Department.<sup>20</sup> The proposed project would generate an estimated 990 person trips (inbound and outbound) on a weekday daily basis, consisting of 324 person trips by auto, 251 transit trips, 302 walk trips and 113 trips by other modes. During the p.m. peak hour, the proposed project would generate an estimated 136 person trips, consisting of 43 person trips by auto (34 vehicle trips accounting for vehicle occupancy data for this Census Tract), 37 transit trips, 40 walk trips and 15 trips by other modes.

### **Transit**

Mitigation Measures E-5 through E-11 in the Eastern Neighborhoods PEIR were adopted as part of the Plan with uncertain feasibility to address significant transit impacts. These measures are not applicable to the proposed project, as they are plan-level mitigations to be implemented by City and County agencies. In compliance with a portion of Mitigation Measure E-5: Enhanced Transit Funding, the City adopted impact fees for development in Eastern Neighborhoods that goes towards funding transit and complete streets. In addition, San Francisco Board of Supervisors approved amendments to the San Francisco Planning Code, referred to as the Transportation Sustainability Fee (Ordinance 200-154, effective December 25, 2015).<sup>21</sup> The fee updated, expanded, and replaced the prior Transit Impact Development Fee, which is in compliance with portions of Mitigation Measure E-5: Enhanced Transit Funding. The proposed project would be subject to the fee. The City is also currently conducting outreach regarding Mitigation Measures E-5: Enhanced Transit Funding and Mitigation Measure E-11: Transportation

<sup>19</sup> Ibid

<sup>&</sup>lt;sup>20</sup> San Francisco Planning Department, Transportation Calculations for 1052-1060 Folsom Street and 190-194 Russ Street, October 2018.

<sup>21</sup> Two additional files were created at the Board of Supervisors for TSF regarding hospitals and health services, grandfathering, and additional fees for larger projects: see Board file nos. 151121 and 151257.

Demand Management. Both the Transportation Sustainability Fee and the transportation demand management efforts are part of the Transportation Sustainability Program.<sup>22</sup> In compliance with all or portions of Mitigation Measure E-6: Transit Corridor Improvements, Mitigation Measure E-7: Transit Accessibility, Mitigation Measure E-9: Rider Improvements, and Mitigation Measure E-10: Transit Enhancement, the SFMTA is implementing the Transit Effectiveness Project (TEP), which was approved by the SFMTA Board of Directors in March 2014. The TEP (now called Muni Forward) includes system-wide review, evaluation, and recommendations to improve service and increase transportation efficiency. Examples of transit priority and pedestrian safety improvements within the Eastern Neighborhoods Plan area as part of Muni Forward include the 14 Mission Rapid Transit Project, the 22 Fillmore Extension along 16th Street to Mission Bay (expected construction between 2017 and 2020), and the Travel Time Reduction Project on Route 9 San Bruno (initiation in 2015). In addition, Muni Forward includes service improvements to various routes with the Eastern Neighborhoods Plan area; for instance the implemented new Route 55 on 16th Street.

Mitigation Measure E-7 also identifies implementing recommendations of the Bicycle Plan and Better Streets Plan. As part of the San Francisco Bicycle Plan, adopted in 2009, a series of minor, near-term, and long-term bicycle facility improvements are planned within the Eastern Neighborhoods, including along 2nd Street, 5th Street, 17th Street, Townsend Street, Illinois Street, and Cesar Chavez Boulevard. The San Francisco Better Streets Plan, adopted in 2010, describes a vision for the future of San Francisco's pedestrian realm and calls for streets that work for all users. The Better Streets Plan requirements were codified in Section 138.1 of the Planning Code and new projects constructed in the Eastern Neighborhoods Plan area are subject to varying requirements, dependent on project size. Another effort which addresses transit accessibility, Vision Zero, was adopted by various City agencies in 2014. Vision Zero focuses on building better and safer streets through education, evaluation, enforcement, and engineering. The goal is to eliminate all traffic fatalities by 2024. Vision Zero projects within the Eastern Neighborhoods Plan area include pedestrian intersection treatments along Mission Street from 18th to 23rd streets, the Potrero Avenue Streetscape Project from Division to Cesar Chavez streets, and the Howard Street Pilot Project, which includes pedestrian intersection treatments from 4th to 6th streets.

The project site is located within a quarter mile of several local transit lines including Muni lines 12-Folsom/Pacific, 14-Mission, 14R-Mission Rapid, 14X-Mission Express, 19-Polk, 27-Bryant, 47-Van Ness, 8-Bayshore, 83X-Mid-Market Express, 8AX-Bayshore A Express, 8BX-Bayshore B Express. As noted above, the proposed project would be expected to generate 251 daily transit trips, including 37 during the p.m. peak hour. Given the wide availability of nearby transit, the addition of 37 p.m. peak hour transit trips would be accommodated by existing capacity. As such, the proposed project would not result in unacceptable levels of transit service or cause a substantial increase in delays or operating costs such that significant adverse impacts in transit service could result.

Each of the rezoning options in the Eastern Neighborhoods PEIR identified significant and unavoidable cumulative impacts relating to increases in transit ridership on Muni lines, with the Preferred Project

<sup>22</sup> http://tsp.sfplanning.org

having significant impacts on seven lines. Of those lines, the project site is located within a quarter-mile of one Muni line – 27-Bryant. The proposed project would not contribute considerably to these conditions as its minor contribution of 37 p.m. peak hour transit trips would not be a substantial proportion of the overall additional transit volume generated by Eastern Neighborhood projects. The proposed project would also not contribute considerably to 2025 cumulative transit conditions and thus would not result in any significant cumulative transit impacts.

#### Conclusion

For the above reasons, the proposed project would not result in significant impacts that were not identified in the Eastern Neighborhoods PEIR related to transportation and circulation and would not contribute considerably to cumulative transportation and circulation impacts that were identified in the Eastern Neighborhoods PEIR.

			4		
Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
5.	NOISE—Would the project:				
a)	Result in exposure of persons to or generation of noise levels in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?				$\boxtimes$
b)	Result in exposure of persons to or generation of excessive groundborne vibration or groundborne noise levels?				$\boxtimes$
c)	Result in a substantial permanent increase in ambient noise levels in the project vicinity above levels existing without the project?				
d)	Result in a substantial temporary or periodic increase in ambient noise levels in the project vicinity above levels existing without the project?				
e)	For a project located within an airport land use plan area, or, where such a plan has not been adopted, in an area within two miles of a public airport or public use airport, would the project expose people residing or working in the area to excessive noise levels?			. 🗆	
f)	For a project located in the vicinity of a private airstrip, would the project expose people residing or working in the project area to excessive noise levels?				
g)	Be substantially affected by existing noise levels?				

The Eastern Neighborhoods PEIR determined that implementation of the Eastern Neighborhoods Area Plans and Rezoning would result in significant noise impacts during construction activities and due to conflicts between noise-sensitive uses in proximity to noisy uses such as PDR, retail, entertainment, cultural/institutional/educational uses, and office uses. The Eastern Neighborhoods PEIR also determined

that incremental increases in traffic-related noise attributable to implementation of the Eastern Neighborhoods Area Plans and Rezoning would be less than significant. The Eastern Neighborhoods PEIR identified six noise mitigation measures, three of which may be applicable to subsequent development projects.<sup>23</sup> These mitigation measures would reduce noise impacts from construction and noisy land uses to less-than-significant levels.

#### **Construction Noise**

Eastern Neighborhoods PEIR Mitigation Measures F-1 and F-2 relate to construction noise. Mitigation Measure F-1 addresses individual projects that include pile-driving, and Mitigation Measure F-2 addresses individual projects that include particularly noisy construction procedures (including piledriving). The proposed project would not include impact pile driving. Therefore, Mitigation Measure F-1 does not apply to the project. Per the geotechnical report, the proposed building should be constructed on torque down piles or steel H-pile foundations driven at least five feet into very dense sand at a depth of about 120 feet below the ground surface. The geotechnical report found that compaction grouting would be most appropriate for ground improvement for the project site. Compaction grouting involves the use of low slump, mortar-type grout pumped under pressure to densify loose soils by displacement and typically installed by drilling or driving steel pipes. Compaction grouting would be kept within building perimeters. In addition, permeable grout is an option for stabilizing the proposed vertical slopes. As the final foundation design and reinforcement would be determined by the project engineers, this analysis conservatively assumes the possibility of particularly noise construction activities during project construction. Implementation of the proposed project could include other noisy construction activities due to the anticipated use of an excavator, concrete pump, loaders, backhoe, ready mix truck, and drilling machine, or other construction equipment. Therefore, Eastern Neighborhoods Mitigation Measure F-2 applies to the project as and has been included as Project Mitigation Measure 2 on page 45. Project Mitigation Measure 2 requires the identification and implementation of site-specific noise attenuation measures during project construction (full text provided in the "Mitigation Measures" section below).

In addition, all construction activities for the proposed project (approximately 12 months) would be subject to the San Francisco Noise Ordinance (Article 29 of the San Francisco Police Code) (Noise Ordinance), which regulates construction noise. The Noise Ordinance requires construction work to be conducted in the following manner: (1) noise levels of construction equipment, other than impact tools, must not exceed 80 dBA at a distance of 100 feet from the source (the equipment generating the noise); (2)

<sup>&</sup>lt;sup>23</sup> Eastern Neighborhoods PEIR Mitigation Measures F-3, F-4, and F-6 address the siting of sensitive land uses in noisy environments. In a decision issued on December 17, 2015, the California Supreme Court held that CEQA does not generally require an agency to consider the effects of existing environmental conditions on a proposed project's future users or residents except where a project or its residents may exacerbate existing environmental hazards (California Building Industry Association v. Bay Area Air Quality Management District, December 17, 2015, Case No. S213478. Available at:

http://www.courts.ca.gov/opinions/documents/S213478.PDF). As noted above, the Eastern Neighborhoods PEIR determined that incremental increases in traffic-related noise attributable to implementation of the Eastern Neighborhoods Area Plans and Rezoning would be less than significant, and thus would not exacerbate the existing noise environment. Therefore, Eastern Neighborhoods Mitigation Measures F-3, F-4, and F-6 are not applicable. Nonetheless, for all noise sensitive uses, the general requirements for adequate interior noise levels of Mitigation Measures F-3 and F-4 are met by compliance with the acoustical standards required under the California Building Standards Code (California Code of Regulations Title 24).

impact tools must have intake and exhaust mufflers that are approved by the Director of Public Works (PW) or the Director of the Department of Building Inspection (DBI) to best accomplish maximum noise reduction; and (3) if the noise from the construction work would exceed the ambient noise levels at the site property line by 5 dBA, the work must not be conducted between the hours of 8:00 p.m. and 7:00 a.m. unless the Director of PW authorizes a special permit for conducting the work during that period.

DBI is responsible for enforcing the Noise Ordinance for private construction projects during normal business hours (8:00 a.m. to 5:00 p.m.). The Police Department is responsible for enforcing the Noise Ordinance during all other hours. Nonetheless, during the construction period for the proposed project of approximately 12 months, occupants of the nearby properties could be disturbed by construction noise. Times may occur when noise could interfere with indoor activities in nearby residences and other businesses near the project site. The increase in noise in the project area during project construction would not be considered a significant impact of the proposed project, because the construction noise would be temporary, intermittent, and restricted in occurrence and level, as the contractor would be required to comply with the Noise Ordinance and Project Mitigation Measure 2 (Eastern Neighborhoods PEIR Mitigation Measures F-2), which would reduce construction noise impacts to a less-than-significant level.

### **Operational Noise**

Eastern Neighborhoods PEIR Mitigation Measure F-5 addresses impacts related to individual projects that include uses that would be expected to generate noise levels in excess of ambient noise in the project vicinity. The proposed residential and retail project would not include noise-generating land uses. While the proposed project would include retail space on the ground floor, it is not anticipated that use of the space would generate noise above existing ambient noise levels in the project site vicinity. The proposed project would include mechanical equipment consisting of a diesel generator providing emergency standby power and an air handler unit. The proposed building equipment would be subject to the Noise Ordinance, which limits noise from building equipment to no more than 5 dBA above the local ambient noise level at any point outside of the property line. Therefore, Mitigation Measure F-5 is not applicable to the proposed project.

The proposed project would be subject to the following interior noise standards, which are described for informational purposes. The California Building Standards Code (Title 24) establishes uniform noise insulation standards. The Title 24 acoustical requirement for residential structures is incorporated into Section 1207 of the San Francisco Building Code and requires these structures be designed to prevent the intrusion of exterior noise so that the noise level with windows closed, attributable to exterior sources, shall not exceed 45 dBA in any habitable room. In compliance with Title 24, DBI would review the final building plans to ensure that the building wall, floor/ceiling, and window assemblies meet Title 24 acoustical requirements. If determined necessary by DBI, a detailed acoustical analysis of the exterior wall and window assemblies may be required.

The project site is not located within an airport land use plan area, within two miles of a public airport, or in the vicinity of a private airstrip. Therefore, topic 12e and f from the CEQA Guidelines, Appendix G is not applicable.

For the above reasons, the proposed project would not result in significant noise impacts that were not identified in the Eastern Neighborhoods PEIR.

Тор	vics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
6.	AIR QUALITY—Would the project:				
a)	Conflict with or obstruct implementation of the applicable air quality plan?				$\boxtimes$
b)	Violate any air quality standard or contribute substantially to an existing or projected air quality violation?				
c)	Result in a cumulatively considerable net increase of any criteria pollutant for which the project region is non-attainment under an applicable federal, state, or regional ambient air quality standard (including releasing emissions which exceed quantitative thresholds for ozone precursors)?				
d)	Expose sensitive receptors to substantial pollutant concentrations?				
e)	Create objectionable odors affecting a substantial number of people?				

The Eastern Neighborhoods PEIR identified potentially significant air quality impacts resulting from construction activities and impacts to sensitive land uses<sup>24</sup> as a result of exposure to elevated levels of diesel particulate matter (DPM) and other toxic air contaminants (TACs). The Eastern Neighborhoods PEIR identified four mitigation measures that would reduce these air quality impacts to less-than-significant levels and stated that with implementation of identified mitigation measures, the Area Plan would be consistent with the Bay Area 2005 Ozone Strategy, the applicable air quality plan at that time. All other air quality impacts were found to be less than significant.

Eastern Neighborhoods PEIR Mitigation Measure G-1 addresses air quality impacts during construction, and PEIR Mitigation Measures G-3 and G-4 address proposed uses that would emit DPM and other TACs.<sup>25</sup>

#### **Construction Dust Control**

Eastern Neighborhoods PEIR Mitigation Measure G-1 Construction Air Quality requires individual projects involving construction activities to include dust control measures and to maintain and operate

The Bay Area Air Quality Management District (BAAQMD) considers sensitive receptors as: children, adults or seniors occupying or residing in: 1) residential dwellings, including apartments, houses, condominiums, 2) schools, colleges, and universities, 3) daycares, 4) hospitals, and 5) senior care facilities. BAAQMD, Recommended Methods for Screening and Modeling Local Risks and Hazards, May 2011, page 12.

<sup>25</sup> The Eastern Neighborhoods PEIR also includes Mitigation Measure G-2, which has been superseded by Health Code Article 38, as discussed below, and is no longer applicable.

construction equipment so as to minimize exhaust emissions of particulates and other pollutants. The San Francisco Board of Supervisors subsequently approved a series of amendments to the San Francisco Building and Health Codes, generally referred to as the Construction Dust Control Ordinance (Ordinance 176-08, effective July 30, 2008). The intent of the Construction Dust Control Ordinance is to reduce the quantity of fugitive dust generated during site preparation, demolition, and construction work in order to protect the health of the general public and of on-site workers, minimize public nuisance complaints, and to avoid orders to stop work by DBI. Project-related construction activities would result in construction dust, primarily from ground-disturbing activities. In compliance with the Construction Dust Control Ordinance, the project sponsor and contractor responsible for construction activities at the project site would be required to control construction dust on the site through a combination of watering disturbed areas, covering stockpiled materials, street and sidewalk sweeping and other measures.

The regulations and procedures set forth by the San Francisco Dust Control Ordinance would ensure that construction dust impacts would not be significant. These requirements supersede the dust control provisions of PEIR Mitigation Measure G-1. Therefore, the portion of PEIR Mitigation Measure G-1 Construction Air Quality that addresses dust control is no longer applicable to the proposed project.

### Criteria Air Pollutants

While the Eastern Neighborhoods PEIR determined that at a program-level the Eastern Neighborhoods Rezoning and Area Plans would not result in significant regional air quality impacts, the PEIR states that "Individual development projects undertaken in the future pursuant to the new zoning and area plans would be subject to a significance determination based on the BAAQMD's quantitative thresholds for individual projects."26 The BAAQMD's CEQA Air Quality Guidelines (Air Quality Guidelines) provide screening criteria<sup>27</sup> for determining whether a project's criteria air pollutant emissions would violate an air quality standard, contribute to an existing or projected air quality violation, or result in a cumulatively considerable net increase in criteria air pollutants. Pursuant to the Air Quality Guidelines, projects that meet the screening criteria do not have a significant impact related to criteria air pollutants. Criteria air pollutant emissions during construction and operation of the proposed project would meet the Air Quality Guidelines screening criteria The screening criteria level for an "Apartment, mid-rise" is 494 dwelling units for operations and 240 dwelling units for construction. The screening criteria level for a "Fast food restaurant without a drive through" is 8,000 square feet for operations and 277,000 square feet for construction. This land use category was chosen as the project sponsor does not know the type of retail service that would occupy the proposed retail space, and this land use category is one of the most restrictive uses for a small retail space. As the proposed project would provide 63 dwelling units and approximately 2,800 square feet of ground-floor retail space, it would meet the Air Quality Guidelines screening criteria. Therefore, the project would not have a significant impact related to criteria air pollutants, and a detailed air quality assessment is not required.

<sup>26</sup> San Francisco Planning Department, Eastern Neighborhood's Rezoning and Area Plans Final Environmental Impact Report. See page 346. Available online at: <a href="http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=4003">http://www.sf-planning.org/Modules/ShowDocument.aspx?documentid=4003</a>. Accessed June 4, 2014.

<sup>&</sup>lt;sup>27</sup> Bay Area Air Quality Management District, CEQA Air Quality Guidelines, updated May 2011. See pp. 3-2 to 3-3.

### Health Risk

Since certification of the PEIR, San Francisco Board of Supervisors approved a series of amendments to the San Francisco Building and Health Codes, generally referred to as the Enhanced Ventilation Required for Urban Infill Sensitive Use Developments or Health Code, Article 38 (Ordinance 224-14, amended December 8, 2014)(Article 38). The Air Pollutant Exposure Zone as defined in Article 38 are areas that, based on modeling of all known air pollutant sources, exceed health protective standards for cumulative PM25 concentration, cumulative excess cancer risk, and incorporates health vulnerability factors and proximity to freeways. For sensitive use projects within the Air Pollutant Exposure Zone, such as the proposed project, the ordinance requires that the project sponsor submit an Enhanced Ventilation Proposal for approval by the Department of Public Health (DPH) that achieves protection from PM25 (fine particulate matter) equivalent to that associated with a Minimum Efficiency Reporting Value 13 filtration. DBI will not issue a building permit without written notification from the Director of Public Health that the applicant has an approved Enhanced Ventilation Proposal. In compliance Article 38, the project sponsor has submitted an initial application to DPH.28

### Construction

The project site is located within an identified Air Pollutant Exposure Zone; therefore, the ambient health risk to sensitive receptors from air pollutants is considered substantial. The proposed project would require heavy-duty off-road diesel vehicles and equipment during 1 month of the anticipated 12-month construction period. Thus, Project Mitigation Measure 3 Construction Air Quality has been identified to implement the portions of Eastern Neighborhoods PEIR Mitigation Measure G-1 related to emissions exhaust by requiring engines with higher emissions standards on construction equipment. Project Mitigation Measure 3 Construction Air Quality would reduce DPM exhaust from construction equipment by 89 to 94 percent compared to uncontrolled construction equipment.<sup>29</sup> Therefore, impacts related to construction health risks would be less than significant through implementation of Project Mitigation Measure 3 Construction Air Quality. The full text of Project Mitigation Measure 3 Construction Air Quality is provided in the Mitigation Measures Section below.

<sup>28</sup> Department of Public Health, Article 38: 1052-1058, Folsom Street and 190 Russ Street Project, November 8, 2018.

PM emissions benefits are estimated by comparing off-road PM emission standards for Tier 2 with Tier 1 and 0. Tier 0 off-road engines do not have PM emission standards, but the United States Environmental Protection Agency's Exhaust and Crankcase Emissions Factors for Nonroad Engine Modeling – Compression Ignition has estimated Tier 0 engines between 50 hp and 100 hp to have a PM emission factor of 0.72 g/hp-hr and greater than 100 hp to have a PM emission factor of 0.40 g/hp-hr. Therefore, requiring off-road equipment to have at least a Tier 2 engine would result in between a 25 percent and 63 percent reduction in PM emissions, as compared to off-road equipment with Tier 0 or Tier 1 engines. The 25 percent reduction comes from comparing the PM emission standards for off-road engines between 25 hp and 50 hp for Tier 2 (0.45 g/bhp-hr) and Tier 1 (0.60 g/bhp-hr). The 63 percent reduction comes from comparing the PM emission standards for off-road engines above 175 hp for Tier 2 (0.15 g/bhp-hr) and Tier 0 (0.40 g/bhp-hr). In addition to the Tier 2 requirement, ARB Level 3 VDECSs are required and would reduce PM by an additional 85 percent. Therefore, the mitigation measure would result in between an 89 percent (0.0675 g/bhp-hr) and 94 percent (0.0225 g/bhp-hr) reduction in PM emissions, as compared to equipment with Tier 1 (0.60 g/bhp-hr) or Tier 0 engines (0.40 g/bhp-hr).

## **Siting New Sources**

The proposed project would not be expected to generate 100 trucks per day or 40 refrigerated trucks per day. Therefore, Eastern Neighborhoods PEIR Mitigation Measure G-3 is not applicable. However, the proposed project would include a backup diesel generator, which would emit DPM, a TAC. Therefore, Project Mitigation Measure 4 Best Available Control Technology for Diesel Generators has been identified to implement the portions of Eastern Neighborhoods PEIR Mitigation Measure G-4 related to siting of uses that emit TACs by requiring the engine to meet higher emission standards. Project Mitigation Measure 4 Best Available Control Technology for Diesel Generators would reduce DPM exhaust from stationary sources by 89 to 94 percent compared to uncontrolled stationary sources. Impacts related to new sources of health risk would be less than significant through implementation of Project Mitigation Measure 4 Best Available Control Technology for Diesel Generators. The full text of Project Mitigation Measure 4 Best Available Control Technology for Diesel Generators is provided in the Mitigation Measures Section below.

For the above reasons, with implementation of Project Mitigation Measures 3 and 4, the proposed project would not result in significant air quality impacts that were not identified in the PEIR.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
7.	GREENHOUSE GAS EMISSIONS— Would the project:				
a)	Generate greenhouse gas emissions, either directly or indirectly, that may have a significant impact on the environment?				
b)	Conflict with any applicable plan, policy, or regulation of an agency adopted for the purpose of reducing the emissions of greenhouse gases?				

The Eastern Neighborhoods PEIR assessed the GHG emissions that could result from rezoning of the East SoMa Area Plan under the three rezoning options. The Eastern Neighborhoods Rezoning Options A, B, and C are anticipated to result in GHG emissions on the order of 4.2, 4.3 and 4.5 metric tons of CO2E<sup>30</sup> per service population,<sup>31</sup> respectively. The Eastern Neighborhoods PEIR concluded that the resulting GHG emissions from the three options analyzed in the Eastern Neighborhoods Area Plans would be less than significant. No mitigation measures were identified in the PEIR.

The BAAQMD has prepared guidelines and methodologies for analyzing GHGs. These guidelines are

<sup>&</sup>lt;sup>30</sup> CO<sub>2</sub>E, defined as equivalent Carbon Dioxide, is a quantity that describes other greenhouse gases in terms of the amount of Carbon Dioxide that would have an equal global warming potential.

Memorandum from Jessica Range to Environmental Planning staff, Greenhouse Gas Analyses for Community Plan Exemptions in Eastern Neighborhoods, April 20, 2010. This memorandum provides an overview of the GHG analysis conducted for the Eastern Neighborhoods PEIR and provides an analysis of the emissions using a service population (equivalent of total number of residents and employees) metric.

consistent with CEQA Guidelines Sections 15064.4 and 15183.5 which address the analysis and determination of significant impacts from a proposed project's GHG emissions and allow for projects that are consistent with an adopted GHG reduction strategy to conclude that the project's GHG impact is less than significant. San Francisco's Strategies to Address Greenhouse Gas Emissions<sup>32</sup> presents a comprehensive assessment of policies, programs, and ordinances that collectively represent San Francisco's GHG reduction strategy in compliance with the BAAQMD and CEQA guidelines. These GHG reduction actions have resulted in a 30 percent reduction in GHG emissions in 2016 compared to 1990 levels,<sup>33</sup> exceeding the year 2020 reduction goals outlined in the BAAQMD's 2017 Clean Air Plan,<sup>34</sup> Executive Order S-3-05<sup>35</sup>, and Assembly Bill 32 (also known as the Global Warming Solutions Act).<sup>36,37</sup> In addition, San Francisco's GHG reduction goals are consistent with, or more aggressive than, the long-term goals established under Executive Orders S-3-05,<sup>38</sup> B-30-15,<sup>39,40</sup> and Senate Bill (SB) 32<sup>41,42,43</sup> Therefore, projects that are consistent with San Francisco's GHG Reduction Strategy would not result in GHG emissions that would have a significant effect on the environment and would not conflict with state, regional, and local GHG reduction plans and regulations.

<sup>&</sup>lt;sup>32</sup> San Francisco Planning Department, Strategies to Address Greenhouse Gas Emissions in San Francisco, November 2010. Available at <a href="http://sfmea.sfplanning.org/GHG">http://sfmea.sfplanning.org/GHG</a> Reduction Strategy.pdf, accessed March 3, 2016.

<sup>33</sup> San Francisco Department of the Environment, San Francisco's Carbon Footprint (2016), September 2018. Available at <a href="https://sfenvironment.org/carbon-footprint">https://sfenvironment.org/carbon-footprint</a>, accessed September 25, 2018.

<sup>&</sup>lt;sup>34</sup> Bay Area Air Quality Management District, Clean Air Plan, September 2017. Available at <a href="http://www.baaqmd.gov/plans-and-climate/air-quality-plans/current-plans">http://www.baaqmd.gov/plans-and-climate/air-quality-plans/current-plans</a>, accessed July 13, 2018.

Office of the Governor, Executive Order S-3-05, June 1, 2005. Available at <a href="https://www.gov.ca.gov/news.php?id=1861">https://www.gov.ca.gov/news.php?id=1861</a>, accessed March 3, 2016.

<sup>&</sup>lt;sup>36</sup> California Legislative Information, Assembly Bill 32, September 27, 2006. Available at <a href="http://www.leginfo.ca.gov/pub/05-06/bill/asm/ab\_0001-0050/ab\_32\_bill\_20060927\_chaptered.pdf">http://www.leginfo.ca.gov/pub/05-06/bill/asm/ab\_0001-0050/ab\_32\_bill\_20060927\_chaptered.pdf</a>, accessed March 3, 2016.

<sup>37</sup> Executive Order S-3-05, Assembly Bill 32, and the Bay Area 2010 Clean Air Plan set a target of reducing GHG emissions to below 1990 levels by year 2020.

<sup>&</sup>lt;sup>38</sup> Executive Order S-3-05 sets forth a series of target dates by which statewide emissions of GHGs need to be progressively reduced, as follows: by 2010, reduce GHG emissions to 2000 levels (approximately 457 million metric tons of carbon dioxide equivalents (MTCO<sub>2</sub>E)); by 2020, reduce emissions to 1990 levels (approximately 427 million MTCO<sub>2</sub>E); and by 2050 reduce emissions to 80 percent below 1990 levels (approximately 85 million MTCO<sub>2</sub>E). Because of the differential heat absorption potential of various GHGs, GHG emissions are frequently measured in "carbon dioxide-equivalents," which present a weighted average based on each gas's heat absorption (or "global warming") potential.

<sup>39</sup> Office of the Governor, Executive Order B-30-15, April 29, 2015. Available at <a href="https://www.gov.ca.gov/news.php?id=18938">https://www.gov.ca.gov/news.php?id=18938</a>, accessed March 3, 2016. Executive Order B-30-15 sets a state GHG emissions reduction goal of 40 percent below 1990 levels by the year 2030.

<sup>40</sup> San Francisco's GHG reduction goals are codified in Section 902 of the Environment Code and include: (i) by 2008, determine City GHG emissions for year 1990; (ii) by 2017, reduce GHG emissions by 25 percent below 1990 levels; (iii) by 2025, reduce GHG emissions by 40 percent below 1990 levels; and by 2050, reduce GHG emissions by 80 percent below 1990 levels.

Senate Bill 32 amends California Health and Safety Code Division 25.5 (also known as the California Global Warming Solutions Act of 2006) by adding Section 38566, which directs that statewide greenhouse gas emissions to be reduced by 40 percent below 1990 levels by 2030.

<sup>&</sup>lt;sup>42</sup> Senate Bill 32 was paired with Assembly Bill 197, which would modify the structure of the State Air Resources Board; institute requirements for the disclosure of greenhouse gas emissions criteria pollutants, and toxic air contaminants; and establish requirements for the review and adoption of rules, regulations, and measures for the reduction of greenhouse gas emissions.

Executive Order B-15-18, which was signed in September 2018, establishes a statewide goal to achieve carbon neutrality as soon as possible, and no later than 2045, and achieve and maintain net negative emissions after. Available at <a href="https://www.gov.ca.gov/wp-content/uploads/2018/09/9.10.18-Executive-Order.pdf">https://www.gov.ca.gov/wp-content/uploads/2018/09/9.10.18-Executive-Order.pdf</a>, accessed September 25, 2018. The statewide executive order is slightly more aggressive than the commitment made by Mayor Mark Farrell in April 2018 for the City to reach net-zero greenhouse gas emissions by 2050. The San Francisco Department of the Environment is currently developing a plan to meet the goal of carbon neutrality.

The proposed project would increase the intensity of use of the site by adding 63 dwelling units and approximately 2,800 square feet of ground floor retail uses, thereby increasing the number of people who would access the site daily. Therefore, the proposed project would contribute to annual long-term increases in GHGs as a result of increased vehicle trips (mobile sources) and residential and retail operations that result in an increase in energy use, water use, wastewater treatment, and solid waste disposal. Construction activities would also result in temporary increases in GHG emissions.

The proposed project would be subject to regulations adopted to reduce GHG emissions as identified in the GHG reduction strategy. As discussed below, compliance with the applicable regulations would reduce the project's GHG emissions related to transportation, energy use, waste disposal, wood burning, and use of refrigerants.

Compliance with the City's Commuter Benefits Program, Emergency Ride Home Program, transportation management programs, Transportation Sustainability Fee, and bicycle parking requirements would reduce the proposed project's transportation-related emissions. These regulations reduce GHG emissions from single-occupancy vehicles by promoting the use of alternative transportation modes with zero or lower GHG emissions on a per capita basis.

The proposed project would be required to comply with the energy efficiency requirements of the City's Green Building Code, Stormwater Management Ordinance, Water Conservation and Irrigation ordinances, and Energy Conservation Ordinance, which would promote energy and water efficiency, thereby reducing the proposed project's energy-related GHG emissions.<sup>44</sup> Additionally, the project would be required to meet the renewable energy criteria of the Green Building Code, further reducing the project's energy-related GHG emissions.

The proposed project's waste-related emissions would be reduced through compliance with the City's Recycling and Composting Ordinance, Construction and Demolition Debris Recovery Ordinance, and Green Building Code requirements. These regulations reduce the amount of materials sent to a landfill, reducing GHGs emitted by landfill operations. These regulations also promote reuse of materials, conserving their embodied energy. 45 and reducing the energy required to produce new materials.

Compliance with the City's Street Tree Planting requirements would serve to increase carbon sequestration. Other regulations, including those limiting refrigerant emissions and the Wood Burning Fireplace Ordinance would reduce emissions of GHGs and black carbon, respectively. Regulations requiring low-emitting finishes would reduce volatile organic compounds (VOCs).<sup>46</sup> Thus, the proposed project was determined to be consistent with San Francisco's GHG reduction strategy.<sup>47</sup>

<sup>&</sup>lt;sup>44</sup> Compliance with water conservation measures reduce the energy (and GHG emissions) required to convey, pump and treat water required for the project.

<sup>45</sup> Embodied energy is the total energy required for the extraction, processing, manufacture and delivery of building materials to the building site.

While not a GHG, VOCs are precursor pollutants that form ground level ozone. Increased ground level ozone is an anticipated effect of future global warming that would result in added health effects locally. Reducing VOC emissions would reduce the anticipated local effects of global warming.

San Francisco Planning Department, Greenhouse Gas Analysis: Compliance Checklist for 1052-1060 Folsom Street and 190-194 Russ Street, August 2017.

Therefore, the proposed project's GHG emissions would not conflict with state, regional, and local GHG reduction plans and regulations. Furthermore, the proposed project is within the scope of the development evaluated in the PEIR and would not result in impacts associated with GHG emissions beyond those disclosed in the PEIR. For the above reasons, the proposed project would not result in significant GHG emissions that were not identified in the Eastern Neighborhoods PEIR and no mitigation measures are necessary.

Topics:		Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
8.	WIND AND SHADOW—Would the project:				
a)	Alter wind in a manner that substantially affects public areas?				$\boxtimes$
b)	Create new shadow in a manner that substantially affects outdoor recreation facilities or other public areas?	<u> </u>			

### Wind

Based upon experience of the Planning Department in reviewing wind analyses and expert opinion on other projects, it is generally (but not always) the case that projects under 80 feet in height do not have the potential to generate significant wind impacts. Although the proposed 65-foot-tall building, plus a 15-foot-tall mechanical and stair penthouse, would be taller than the immediately adjacent buildings, it would be similar in height to existing buildings in the surrounding area and would be under 80 feet in height. For the above reasons, the proposed project is not anticipated to cause significant impacts related to wind that were not identified in the Eastern Neighborhoods PEIR.

# Shadow

Planning Code Section 295 generally prohibits new structures above 40 feet in height that would cast additional shadows on open space that is under the jurisdiction of the San Francisco Recreation and Park Commission between one hour after sunrise and one hour before sunset, at any time of the year, unless that shadow would not result in a significant adverse effect on the use of the open space. Under the Eastern Neighborhoods Rezoning and Area Plans, sites surrounding parks could be redeveloped with taller buildings without triggering Section 295 of the Planning Code because certain parks are not subject to Section 295 of the Planning Code (i.e., under jurisdiction of departments other than the Recreation and Parks Department or privately owned). The Eastern Neighborhoods PEIR could not conclude if the rezoning and community plans would result in less-than-significant shadow impacts because the feasibility of complete mitigation for potential new shadow impacts of unknown proposals could not be determined at that time. Therefore, the PEIR determined shadow impacts to be significant and unavoidable. No mitigation measures were identified in the PEIR.

The proposed project would construct a 65-foot-tall building (with an additional 15 feet for rooftop mechanical equipment and an elevator/stair penthouse; therefore), the Planning Department prepared a preliminary shadow fan analysis to determine whether the project would have the potential to cast new shadow on nearby parks. The shadow fan indicated that the proposed project would potentially cast net new shadows on Victoria Manalo Draves Park and on the playground at Bessie Carmichael Elementary School.<sup>48</sup> Victoria Manalo Draves Park is under the jurisdiction of the Recreation and Park Commission. Thus, project-generated shadow on the park is subject to Section 295 of the Planning Code.

Based on the results of the preliminary shadow fan analysis, a detailed shadow study was prepared for the proposed project pursuant to Planning Department guidance.<sup>49</sup> The shadow study consists of quantitative and qualitative analysis of the project's potential shadow impacts to Victoria Manalo Draves Park, including analysis of the shadow of existing surrounding buildings and cumulative projects (i.e. reasonably foreseeable development projects with the project's potential to shadow Victoria Manalo Draves Park). The shadow analysis was conducted for representative times of the day for three representative days of the year. The representative days are the summer solstice (June 21), when the midday sun is at its highest and shadows are shortest; the autumnal/vernal equinoxes (September 20/March 22), when shadows are midway through a period of lengthening; and the winter solstice (December 20), when the midday sun is at its lowest and shadows are longest.

The Proposition K memorandum, dated February 3, 1989, was developed by the Recreation and Park Department and the Planning Department<sup>50</sup> to establish tolerance levels for new shading for specific parks and establish shadow criteria for parks not named in the memorandum but still subject to Section 295 of the Planning Code. The tolerance limits are based on the new shadow-foot-hours that would potentially be added to a park as a percentage of the theoretical total square-foot-hours (sfh)<sup>51</sup> of sunlight for that property over a period of one year. The Proposition K memorandum established generic criteria for determining a potentially permissible quantitative limit for additional shadows, known as the absolute cumulative limit, for parks not named in the memorandum. Victoria Manalo Draves Park was not named in the Proposition K memorandum and, at 2.53 acres (109,997 sq. ft.), it is considered a large park which is shadowed less than 20 percent of the time during the year. As such, it is recommended that additional shadow of up to one percent could be potentially permitted if the shadow meets the qualitative criteria of how shading would occur in the park. The qualitative criteria includes existing shadow profiles, important times of day and seasons in the year associated with the park's use, the size and duration of new shadows, and the public good served by the buildings casting new shadow. Approval of new project-related shadow on Victoria Manalo Draves Park would require hearings at the Recreation and Park Commission and the Planning Commission.

Schoolyards that are enrolled in the Shared Schoolyard Project are considered to be publicly accessible and should be included as public open spaces within the shadow analysis for CEQA review. Bessie Carmichael Elementary School is not currently enrolled as a participating school within the San Francisco Shared Schoolyard Project (http://www.sfsharedschoolyard.org/). Therefore, project-generated shadow on Bessie Carmichael Elementary School is not discussed in this checklist.

<sup>49</sup> Prevision Design, Shadow Analysis Report for the Proposed 1052 Folsom Street per SF Planning Section 295 Standards, October 30, 2018

<sup>50</sup> San Francisco Planning Department, Proposition K – The Sunlight Ordinance Memorandum, February 3, 1989.

<sup>51</sup> The amount of sun the park would receive throughout the year if there was no shadow on the park at any time.

The proposed project would not cast new shadows on the Gene Friend Recreation Center nor any other public parks, privately owned public open spaces, nor the outdoor play area of the Bessie Carmichael Elementary School. Therefore, no additional analysis of shadow on these facilities is provided.

Victoria Manalo Draves Park

Victoria Manalo Draves Park is a public park located on Lot 16 of Assessor's Block 3754 and encompasses the entire block bounded by Folsom Street to the northwest, Harrison Street to the southwest, Columbia Square to the northeast and Sherman Street to the southwest. The park contains a baseball field, a batting cage along Columbia Square, fixed picnic tables, playground areas with playground equipment, restrooms, landscaped areas, and walkways. The park is enclosed by a 5-foot-tall fence and is locked at night. It is open from sunrise to sunset, 365 days per year.

The shadow analysis determined that the proposed project would cast new shadow on Victoria Manalo Draves Park throughout the year. As shown in Figure 2, new shadows from the proposed project would occur between approximately February 23rd and October 17th annually and would enter the park in the late afternoon between approximately 5:15pm and 6pm and be present though the remainder of the afternoon and evening. New shadows would occur in the northeastern quarter of the park and at various times would cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches. The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 net new annual sfh of shadow and increasing the park's total sfh of shadow from 7.41% of the theoretical annual available sunlight (TAAS) under existing conditions by 0.38% above current levels, resulting in a new annual total shading of 7.79% of the TAAS. The days of maximum shading on the park due to the proposed project would occur on June 21, when the proposed project would shade the northeastern quarter of the park starting between 5:46pm and 6pm and be present for between 96-110 minutes within Section 295 times. Maximum shading would occur at a time (7:36pm) when both existing and project-related shadows would be lengthening at an accelerated rate as compared to other times of day. The largest new shadow would cover 20,064 sf, equal to 18.24% of the total park area (existing shading at that time covers 30% of the park area).

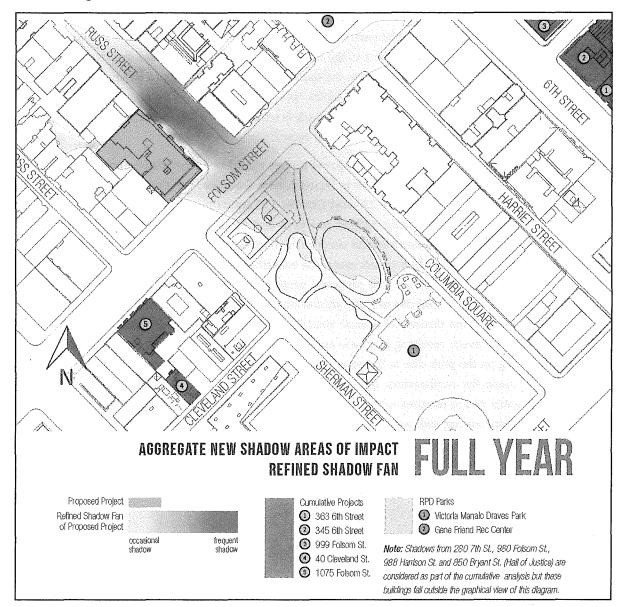


Figure 2 – Full Year Shadow Fan – 1052-1060 Folsom Street and 190-194 Russ Street

Source: Prevision Design, 2018

In order to assess park usage, a qualitative analysis was conducted for the project. The analysis included six 30-minute observation periods conducted during the morning, mid-afternoon, and late afternoon/early evening times between May 18 and May 20, 2018. Based on these observations, the number of users in the park ranged from 4 to 68, with uses that varied at different times of day and days of the week. Observed park uses included children playing in the playground areas, eating lunch and resting on benches, walking dogs, playing basketball or soccer, barbecuing, working in the community garden and for a small portion of observed users, passing through the park. Overall, observed usage of the park was higher during the weekday midday and afternoon observation periods as well as during the weekend morning and midday observation periods. The areas with the highest use at these times were children using the playground areas, with fewer users occupying the other park features. On both morning observations and the weekday afternoon/early evening visit, one user was observed working in the community garden area. The observed intensity of use varied between the various observation times but could be characterized as low to moderate given the park's size. Observed peak use on May 21 corresponded to a ratio of approximately 1,615 square feet of park area per user.

As previously described, new shadow due to the proposed project would occur in the northeastern quarter of the park and would occur during the late afternoon/early evening between approximately 5:15 and 6pm. New shadows cast by the project on the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches would be present though the remainder of the afternoon and evening. In addition, less sensitive areas such as the park entry, grassy areas, edges of the ball field and walkways, would also receive new shadow. Observations of the park noted that peak usage of the park occurred during the weekday midday period (68 users) and weekend midday period (42 users). Based on the analysis, new project-related shadow would be present at times when substantially lower numbers of users were observed during the late afternoon/early evening period (31 users) and weekend late afternoon/early evening period (4 users). Intervening buildings already cast shadows on the same or similar areas of the Victoria Manalo Draves Park, so much of the project-related shadow would not be new shadow. Although shadows would increase in the late afternoon/early evening, no single location within the park would be in continuous new shadow for longer than 15 minutes.

Based on the above, the new shadow resulting from the proposed project would not be expected to substantially affect the use and enjoyment of the park because the project-related shadow would occur during lower levels of weekday and weekend use and would be of short duration in any given area. Users in the affected areas could be affected by the presence of new shadow, however no clear pattern of diminished use of shaded features (vs. unshaded features) was observed under current conditions over the course of the park observation visits. Therefore, the proposed project would result in less-than-significant shadow impacts on Victoria Manalo Draves Park.

The proposed project would also shade portions of nearby streets and sidewalks and private property at times within the project vicinity. Shadows upon streets and sidewalks would not exceed levels commonly expected in urban areas and would be considered a less-than-significant effect under CEQA. Although occupants of nearby property may regard the increase in shadow as undesirable, the limited increase in

shading of private properties as a result of the proposed project would not be considered a significant impact under CEQA.

For the above reasons, the proposed project would not result in significant impacts related to shadow that were not identified in the Eastern Neighborhoods PEIR.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
9.	RECREATION—Would the project:			,	
a)	Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facilities would occur or be accelerated?				
b) .	Include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment?				
c)	Physically degrade existing recreational resources?				<b>⊠</b> .

The Eastern Neighborhoods PEIR concluded that implementation of the Eastern Neighborhoods Rezoning and Area Plans would not result in substantial or accelerated deterioration of existing recreational resources or require the construction or expansion of recreational facilities that may have an adverse effect on the environment. No mitigation measures related to recreational resources were identified in the Eastern Neighborhoods PEIR. However, the PEIR identified Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities. This improvement measure calls for the City to implement funding mechanisms for an ongoing program to repair, upgrade and adequately maintain park and recreation facilities to ensure the safety of users.

As part of the Eastern Neighborhoods adoption, the City adopted impact fees for development in Eastern Neighborhoods that goes towards funding recreation and open space. Since certification of the PEIR, the voters of San Francisco passed the 2012 San Francisco Clean and Safe Neighborhood Parks Bond providing the Recreation and Parks Department an additional \$195 million to continue capital projects for the renovation and repair of parks, recreation, and open space assets. This funding is being utilized for improvements and expansion to Garfield Square, South Park, Potrero Hill Recreation Center, Warm Water Cove Park, and Pier 70 Parks Shoreline within the Eastern Neighborhoods Plan area. The impact fees and the 2012 San Francisco Clean and Safe Neighborhood Parks Bond are funding measures similar to that described in PEIR Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities.

An update of the Recreation and Open Space Element (ROSE) of the General Plan was adopted in April 2014. The amended ROSE provides a 20-year vision for open spaces in the City. It includes information and policies about accessing, acquiring, funding, and managing open spaces in San Francisco. The

amended ROSE identifies areas within the Eastern Neighborhoods Plan area for acquisition and the locations where new open spaces and open space connections should be built, consistent with PEIR Improvement Measure H-2: Support for New Open Space. Two of these open spaces, Daggett Park and at 17th and Folsom, are both set to open in 2017. In addition, the amended ROSE identifies the role of both the Better Streets Plan (refer to "Transportation" section for description) and the Green Connections Network in open space and recreation. Green Connections are special streets and paths that connect people to parks, open spaces, and the waterfront, while enhancing the ecology of the street environment. Six routes identified within the Green Connections Network cross the Eastern Neighborhoods Plan area: Mission to Peaks (Route 6); Noe Valley to Central Waterfront (Route 8), a portion of which has been conceptually designed; Tenderloin to Potrero (Route 18); Downtown to Mission Bay (Route 19); Folsom, Mission Creek to McLaren (Route 20); and Shoreline (Route 24).

Furthermore, the Planning Code requires a specified amount of new usable open space (either private or common) for each new residential unit. Some developments are also required to provide privately owned, publicly accessible open spaces. The Planning Code open space requirements would help offset some of the additional open space needs generated by increased residential population to the project area.

As the proposed project would not degrade recreational facilities and is consistent with the development density established under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on recreation beyond those analyzed in the Eastern Neighborhoods PEIR.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
10.	UTILITIES AND SERVICE SYSTEMS—Would the project:				
a)	Exceed wastewater treatment requirements of the applicable Regional Water Quality Control Board?				
b)	Require or result in the construction of new water or wastewater treatment facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				$\boxtimes$
c)	Require or result in the construction of new storm water drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects?				$\boxtimes$
d)	Have sufficient water supply available to serve the project from existing entitlements and resources, or require new or expanded water supply resources or entitlements?				<b>⊠</b> .
e)	Result in a determination by the wastewater treatment provider that would serve the project that it has inadequate capacity to serve the project's projected demand in addition to the provider's existing commitments?				$\boxtimes$

Тор	vics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to . Substantial New Information	No Significant Impact not Previously Identified in PEIR
f)	Be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs?				$\boxtimes$
g)	Comply with federal, state, and local statutes and regulations related to solid waste?				$\boxtimes$

The Eastern Neighborhoods PEIR determined that the anticipated increase in population would not result in a significant impact to the provision of water, wastewater collection and treatment, and solid waste collection and disposal. No mitigation measures were identified in the PEIR.

Since certification of the PEIR, the San Francisco Public Utilities Commission (SFPUC) adopted the 2010 Urban Water Management Plan (UWMP) in June 2011. The UWMP update includes city-wide demand projections to the year 2035, compares available water supplies to meet demand and presents water demand management measures to reduce long-term water demand. Additionally, the UWMP update includes a discussion of the conservation requirement set forth in Senate Bill 7 passed in November 2009 mandating a statewide 20% reduction in per capita water use by 2020. The UWMP includes a quantification of the SFPUC's water use reduction targets and plan for meeting these objectives. The UWMP projects sufficient water supply in normal years and a supply shortfall during prolonged droughts. Plans are in place to institute varying degrees of water conservation and rationing as needed in response to severe droughts.

In addition, the SFPUC is in the process of implementing the Sewer System Improvement Program, which is a 20-year, multi-billion dollar citywide upgrade to the City's sewer and stormwater infrastructure to ensure a reliable and seismically safe system. The program includes planned improvements that will serve development in the Eastern Neighborhoods Plan area including at the Southeast Treatment Plant, the Central Bayside System, and green infrastructure projects, such as the Mission and Valencia Green Gateway.

As the proposed project is consistent with the development density established under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on utilities and service systems beyond those analyzed in the Eastern Neighborhoods PEIR.

Topics:		Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
11.	PUBLIC SERVICES—Would the project:	,			
a)	Result in substantial adverse physical impacts associated with the provision of, or the need for, new or physically altered governmental facilities, the construction of which could cause significant environmental impacts, in order to maintain acceptable service ratios, response times, or other performance objectives for any public services such as fire protection, police protection, schools, parks, or other services?				

The Eastern Neighborhoods PEIR determined that the anticipated increase in population would not result in a substantial adverse physical impacts associated with the provision of or need for new or physically altered public services, including fire protection, police protection, and public schools. No mitigation measures were identified in the PEIR.

As the proposed project is consistent with the development density established under the Eastern Neighborhoods Rezoning and Area Plans, the project would not result in new or substantially more severe impacts on the physical environment associated with the provision of public services beyond those analyzed in the Eastern Neighborhoods PEIR.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
12.	BIOLOGICAL RESOURCES—Would the project:		•		
a)	Have a substantial adverse effect, either directly or through habitat modifications, on any species identified as a candidate, sensitive, or special-status species in local or regional plans, policies, or regulations, or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				
b)	Have a substantial adverse effect on any riparian habitat or other sensitive natural community identified in local or regional plans, policies, regulations or by the California Department of Fish and Game or U.S. Fish and Wildlife Service?				
c) ·	Have a substantial adverse effect on federally protected wetlands as defined by Section 404 of the Clean Water Act (including, but not limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling, hydrological interruption, or other means?				

Topics:		Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
d)	Interfere substantially with the movement of any native resident or migratory fish or wildlife species or with established native resident or migratory wildlife corridors, or impede the use of native wildlife nursery sites?				
e)	Conflict with any local policies or ordinances protecting biological resources, such as a tree preservation policy or ordinance?				
f)	Conflict with the provisions of an adopted Habitat Conservation Plan, Natural Community Conservation Plan, or other approved local, regional, or state habitat conservation plan?		. 🗆		

As discussed in the Eastern Neighborhoods PEIR, the Eastern Neighborhoods Plan area is in a developed urban environment that does not provide native natural habitat for any rare or endangered plant or animal species. There are no riparian corridors, estuaries, marshes, or wetlands in the Plan Area that could be affected by the development anticipated under the Area Plan. In addition, development envisioned under the Eastern Neighborhoods Area Plan would not substantially interfere with the movement of any resident or migratory wildlife species. For these reasons, the PEIR concluded that implementation of the Area Plan would not result in significant impacts on biological resources, and no mitigation measures were identified.

The project site is located within East SoMa Plan area of the Eastern Neighborhoods Area Plan and therefore, does not support habitat for any candidate, sensitive or special status species. As such, implementation of the proposed project would not result in significant impacts to biological resources not identified in the Eastern Neighborhoods PEIR.

Тор	ics:		Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
13.		OLOGY AND SOILS—Would the oject:				
a)	sub	pose people or structures to potential stantial adverse effects, including the risk of s, injury, or death involving:	. 🗆			
	, <b>i)</b>	Rupture of a known earthquake fault, as delineated on the most recent Alquist-Priolo Earthquake Fault Zoning Map issued by the State Geologist for the area or based on other substantial evidence of a known fault? (Refer to Division of Mines and Geology Special Publication 42.)				
	ii)	Strong seismic ground shaking?				$\boxtimes$
	iii)	Seismic-related ground failure, including liquefaction?				

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
	iv) Landslides?				$\boxtimes$
b)	Result in substantial soil erosion or the loss of topsoil?				$\boxtimes$
c)	Be located on geologic unit or soil that is unstable, or that would become unstable as a result of the project, and potentially result in onor off-site landslide, lateral spreading, subsidence, liquefaction, or collapse?				
d)	Be located on expansive soil, as defined in Table 18-1-B of the Uniform Building Code, creating substantial risks to life or property?				
e)	Have soils incapable of adequately supporting the use of septic tanks or alternative wastewater disposal systems where sewers are not available for the disposal of wastewater?				
f)	Change substantially the topography or any unique geologic or physical features of the site?				$\boxtimes$

The Eastern Neighborhoods PEIR concluded that implementation of the Plan would indirectly increase the population that would be subject to an earthquake, including seismically induced ground-shaking, liquefaction, and landslides. The PEIR also noted that new development is generally safer than comparable older development due to improvements in building codes and construction techniques. Compliance with applicable codes and recommendations made in project-specific geotechnical analyses would not eliminate earthquake risks, but would reduce them to an acceptable level, given the seismically active characteristics of the Bay Area. Thus, the PEIR concluded that implementation of the Plan would not result in significant impacts with regard to geology, and no mitigation measures were identified in the Eastern Neighborhoods PEIR.

A geotechnical investigation was prepared for the proposed project.<sup>52</sup> Soil samples (borings) collected from the project site were observed to contain artificial fill that generally consisted of loose to medium dense sand with variable amounts of clay and abundant debris, including fragments of wood, brick, concrete, and glass. Historical information indicated that the existing fill at the site was placed between and 1870 and 1906. Beneath the undocumented fill material, the site is underlain by weak and highly compressible marine clay deposit, known locally as Bay Mud. Bay Mud extends to a depth of approximately 100 feet below ground surface at the project site. Groundwater was encountered at approximately five feet below ground surface. The report concluded that the proposed building may be adequately supported by driven steel H-piles or torque-down piles. The report recognized that the project site is located in a seismic hazard zone (liquefaction zone), and concluded that the proposed ground floor slab be designed to span between pile caps and /or grade beams and not rely on the fill for

Rockridge Geotechnical, Final Report, Geotechnical Investigation, Proposed Mixed-Use Development, 1052-1060 Folsom Street, San Francisco, California November 30, 2015.

support and that, with implementation of other recommendations for the site outlined in the report, the proposed structure can be built to existing seismic safety standards.

The project is required to conform to the San Francisco Building Code, which ensures the safety of all new construction in the City. DBI will review the project-specific geotechnical report during its review of the building permit for the project. In addition, DBI may require additional site specific soils report(s) through the building permit application process, as needed. The DBI requirement for a geotechnical report and review of the building permit application pursuant to DBI's implementation of the Building Code would ensure that the proposed project would have no significant impacts related to soils, seismic or other geological hazards.

In light of the above, the proposed project would not result in a significant effect related to seismic and geologic hazards. Therefore, the proposed project would not result in significant impacts related to geology and soils that were not identified in the Eastern Neighborhoods PEIR, and no mitigation measures are necessary.

Topics:		Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
14.	HYDROLOGY AND WATER QUALITY—Would the project:				
a)	Violate any water quality standards or waste discharge requirements?				$\boxtimes$
b)	Substantially deplete groundwater supplies or interfere substantially with groundwater recharge such that there would be a net deficit in aquifer volume or a lowering of the local groundwater table level (e.g., the production rate of pre-existing nearby wells would drop to a level which would not support existing land uses or planned uses for which permits have been granted)?				
c)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, in a manner that would result in substantial erosion or siltation on- or off-site?				$\boxtimes$
d)	Substantially alter the existing drainage pattern of the site or area, including through the alteration of the course of a stream or river, or substantially increase the rate or amount of surface runoff in a manner that would result in flooding on- or off-site?				
e)	Create or contribute runoff water which would exceed the capacity of existing or planned stormwater drainage systems or provide substantial additional sources of polluted runoff?				
f)	Otherwise substantially degrade water quality?	. 🔲			$\boxtimes$

Topics:		Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
g)	Place housing within a 100-year flood hazard area as mapped on a federal Flood Hazard Boundary or Flood Insurance Rate Map or other authoritative flood hazard delineation map?				
h)	Place within a 100-year flood hazard area structures that would impede or redirect flood flows?				
i)	Expose people or structures to a significant risk of loss, injury or death involving flooding, including flooding as a result of the failure of a levee or dam?				
j)	Expose people or structures to a significant risk of loss, injury or death involving inundation by seiche, tsunami, or mudflow?				

The Eastern Neighborhoods PEIR determined that the anticipated increase in population would not result in a significant impact on hydrology and water quality, including the combined sewer system and the potential for combined sewer outflows. No mitigation measures were identified in the PEIR.

The approximately 11,500-square feet project site is fully developed with impervious surfaces consisting of five residential and retail buildings ranging from one to three stories tall and an asphalt paved parking area. The proposed project would reduce the amount of impervious surface coverage on the project site as the project provides a landscaped common open space at the rear yard of the first floor, which would reduce runoff from the site. As a result, the proposed project would not increase stormwater runoff.

Therefore, the proposed project would not result in any significant impacts related to hydrology and water quality that were not identified in the Eastern Neighborhoods PEIR.

Topics:	:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
	IAZARDS AND HAZARDOUS IIATERIALS—Would the project:				
er	reate a significant hazard to the public or the nvironment through the routine transport, use, r disposal of hazardous materials?				
er up re	create a significant hazard to the public or the nvironment through reasonably foreseeable pset and accident conditions involving the elease of hazardous materials into the nvironment?				
or wa	mit hazardous emissions or handle hazardous r acutely hazardous materials, substances, or aste within one-quarter mile of an existing or roposed school?				

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
d)	Be located on a site which is included on a list of hazardous materials sites compiled pursuant to Government Code Section 65962.5 and, as a result, would it create a significant hazard to the public or the environment?				
e)	For a project located within an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project result in a safety hazard for people residing or working in the project area?				
f)	For a project within the vicinity of a private airstrip, would the project result in a safety hazard for people residing or working in the project area?				
g)	Impair implementation of or physically interfere with an adopted emergency response plan or emergency evacuation plan?				
h)	Expose people or structures to a significant risk of loss, injury, or death involving fires?				

The Eastern Neighborhoods PEIR noted that implementation of any of the proposed project's rezoning options would encourage construction of new development within the project area. The PEIR found that there is a high potential to encounter hazardous materials during construction activities in many parts of the project area because of the presence of 1906 earthquake fill, previous and current land uses associated with the use of hazardous materials, and known or suspected hazardous materials cleanup cases. However, the PEIR found that existing regulations for facility closure, Under Storage Tank (UST) closure, and investigation and cleanup of soil and groundwater would ensure implementation of measures to protect workers and the community from exposure to hazardous materials during construction.

## **Hazardous Building Materials**

The Eastern Neighborhoods PEIR determined that future development in the Plan Area may involve demolition or renovation of existing structures containing hazardous building materials. Some building materials commonly used in older buildings could present a public health risk if disturbed during an accident or during demolition or renovation of an existing building. Hazardous building materials addressed in the PEIR include asbestos, electrical equipment such as transformers and fluorescent light ballasts that contain PCBs or di (2 ethylhexyl) phthalate (DEHP), fluorescent lights containing mercury vapors, and lead-based paints. Asbestos and lead based paint may also present a health risk to existing building occupants if they are in a deteriorated condition. If removed during demolition of a building, these materials would also require special disposal procedures. The Eastern Neighborhoods PEIR identified a significant impact associated with hazardous building materials including PCBs, DEHP, and mercury and determined that that Mitigation Measure L-1: Hazardous Building Materials, as outlined below, would reduce effects to a less-than-significant level. Because the proposed development includes demolition of existing buildings on the project site, Project Mitigation Measure 5 Hazardous Building

Materials would apply to the proposed project. See full text of Project Mitigation 5 in the Mitigation Measures Section below.

#### Soil and Groundwater Contamination

Since certification of the PEIR, Article 22A of the Health Code, also known as the Maher Ordinance, was expanded to include properties throughout the City where there is potential to encounter hazardous materials, primarily industrial zoning districts, sites with industrial uses or underground storage tanks, sites with historic bay fill, and sites in close proximity to freeways or underground storage tanks. The over-arching goal of the Maher Ordinance is to protect public health and safety by requiring appropriate handling, treatment, disposal and when necessary, remediation of contaminated soils that are encountered in the building construction process. Projects that disturb 50 cubic yards or more of soil that are located on sites with potentially hazardous soil or groundwater within Eastern Neighborhoods Plan area are subject to this ordinance.

The proposed project would not include a basement level, but would require greater than 50 cubic yards of soil disturbance on a site identified on the Maher Map. Therefore, the project is subject to Article 22A of the Health Code, also known as the Maher Ordinance, which is administered and overseen by the Department of Public Health (DPH). The Maher Ordinance requires the project sponsor to retain the services of a qualified professional to prepare a Phase I Environmental Site Assessment (ESA) that meets the requirements of Health Code Section 22.A.6.

The Phase I ESA would determine the potential for site contamination and level of exposure risk associated with the project. Based on that information, the project sponsor may be required to conduct soil and/or groundwater sampling and analysis. Where such analysis reveals the presence of hazardous substances in excess of state or federal standards, the project sponsor is required to submit a site mitigation plan (SMP) to the DPH or other appropriate state or federal agency(ies), and to remediate any site contamination in accordance with an approved SMP prior to the issuance of any building permit.

In compliance with the Maher Ordinance, the project sponsor has submitted a Maher Application to DPH and a Phase I Environmental Site Assessment (ESA) has been prepared to assess the potential for site contamination.<sup>53,54</sup> The ESA noted that prior to the construction of the buildings on-site, the property consisted of commercial buildings from at least 1887 and was occupied by storage warehouse and vacant land from at least 1915. The property was developed in 1916 with the current residential building at 192-194 Russ Street and the current commercial/residential building at 1052-1058 Folsom Street, while the commercial building at 1060 Folsom Street was constructed in 1924. Since 1924, the buildings on the project site were occupied by various residential and commercial tenants, including a workshop, sheet metal shop, storage warehouses, and restaurants. During site reconnaissance, the Phase I ESA noted that the former activities on the site are not expected to represent a significant environmental concern. No hazardous materials or evidence of prior inappropriate storage of hazardous materials were found at the

Golden Properties, LLC, Maher Application, 190 Russ and 1052-1060 Folsom Streets, May 18, 2015.

<sup>54</sup> AEI Consultants, Phase I Environmental Site Assessment, 1052-1060 Folsom Street and 192-194, San Francisco, California 94103, June 13, 2014.

site during the Phase I analysis. No records of underground fuel storage tanks were found, and the existing building's foundation was found to be intact with no evidence of hazardous materials seeping into the soil or groundwater. No on-site Recognized Environmental Conditions (RECs) were identified during the ESA.

Although the Phase I ESA did not indicate any subsurface soil of groundwater contamination present beneath the site, if such contamination is discovered through coordination with DPH, as required by Article 22A of the Health Code, it would be required to be remediated. Therefore, the proposed project would not result in any significant impacts related to hazardous materials that were not identified in the Eastern Neighborhoods PEIR.

Therefore, the proposed project would not result in significant impacts related to hazards or hazardous materials that were not identified in the Eastern Neighborhoods PEIR.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
16.	MINERAL AND ENERGY RESOURCES—Would the project:				
a)	Result in the loss of availability of a known mineral resource that would be of value to the region and the residents of the state?				
b)	Result in the loss of availability of a locally important mineral resource recovery site delineated on a local general plan, specific plan or other land use plan?				
c)	Encourage activities which result in the use of large amounts of fuel, water, or energy, or use these in a wasteful manner?				

The Eastern Neighborhoods PEIR determined that the Area Plan would facilitate the construction of both new residential units and commercial buildings. Development of these uses would not result in use of large amounts of fuel, water, or energy in a wasteful manner or in the context of energy use throughout the City and region. The energy demand for individual buildings would be typical for such projects and would meet, or exceed, current state and local codes and standards concerning energy consumption, including Title 24 of the California Code of Regulations enforced by DBI. The Plan Area does not include any natural resources routinely extracted and the rezoning does not result in any natural resource extraction programs. Therefore, the Eastern Neighborhoods PEIR concluded that implementation of the Area Plan would not result in a significant impact on mineral and energy resources. No mitigation measures were identified in the PEIR.

As the 'proposed project is consistent with the development density established under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on mineral and energy resources beyond those analyzed in the Eastern Neighborhoods PEIR.

Тор	ics:	Significant Impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
17.	AGRICULTURE AND FOREST RESOURCES:—Would the project:				
a)	Convert Prime Farmland, Unique Farmland, or Farmland of Statewide Importance, as shown on the maps prepared pursuant to the Farmland Mapping and Monitoring Program of the California Resources Agency, to non-agricultural use?				
b)	Conflict with existing zoning for agricultural use, or a Williamson Act contract?				$\boxtimes$
c)	Conflict with existing zoning for, or cause rezoning of, forest land (as defined in Public Resources Code Section 12220(g)) or timberland (as defined by Public Resources Code Section 4526)?				
d)	Result in the loss of forest land or conversion of forest land to non-forest use?				$\boxtimes$
e)	Involve other changes in the existing environment which, due to their location or nature, could result in conversion of Farmland to non-agricultural use or forest land to non-forest use?				

The Eastern Neighborhoods PEIR determined that no agricultural resources exist in the Area Plan; therefore the rezoning and community plans would have no effect on agricultural resources. No mitigation measures were identified in the PEIR. The Eastern Neighborhoods PEIR did not analyze the effects on forest resources.

As the proposed project is consistent with the development density established under the Eastern Neighborhoods Rezoning and Area Plans, there would be no additional impacts on agriculture and forest resources beyond those analyzed in the Eastern Neighborhoods PEIR.

# **MITIGATION MEASURES**

Project Mitigation Measure 1 — Archeological Testing (Implementing Eastern Neighborhoods PEIR Mitigation Measure J-2). Based on a reasonable presumption that archeological resources may be present within the project site, the following measures shall be undertaken to avoid any potentially significant adverse effect from the proposed project on buried or submerged historical resources and on human remains and associated or unassociated funerary objects. The project sponsor shall retain the services of an archaeological consultant from the rotational Department Qualified Archaeological Consultants List (QACL) maintained by the Planning Department archaeologist. After the first project approval action or as directed by the ERO, the project sponsor shall contact the Department archeologist to obtain the names and contact information for the next three archeological consultants on the QACL. The archeological consultant shall undertake an archeological testing program as specified herein. In addition, the

consultant shall be available to conduct an archeological monitoring and/or data recovery program if required pursuant to this measure. The archeological consultant's work shall be conducted in accordance with this measure at the direction of the Environmental Review Officer (ERO). All plans and reports prepared by the consultant as specified herein shall be submitted first and directly to the ERO for review and comment, and shall be considered draft reports subject to revision until final approval by the ERO. Archeological monitoring and/or data recovery programs required by this measure could suspend construction of the project for up to a maximum of four weeks. At the direction of the ERO, the suspension of construction can be extended beyond four weeks only if such a suspension is the only feasible means to reduce to a less than significant level potential effects on a significant archeological resource as defined in CEQA Guidelines Sect. 15064.5 (a) and (c).

Consultation with Descendant Communities: On discovery of an archeological site<sup>55</sup> associated with descendant Native Americans, the Overseas Chinese, or other potentially interested descendant group an appropriate representative<sup>56</sup> of the descendant group and the ERO shall be contacted. The representative of the descendant group shall be given the opportunity to monitor archeological field investigations of the site and to offer recommendations to the ERO regarding appropriate archeological treatment of the site, of recovered data from the site, and, if applicable, any interpretative treatment of the associated archeological site. A copy of the Final Archaeological Resources Report shall be provided to the representative of the descendant group.

Archeological Testing Program. The archeological consultant shall prepare and submit to the ERO for review and approval an archeological testing plan (ATP). The archeological testing program shall be conducted in accordance with the approved ATP. The ATP shall identify the property types of the expected archeological resource(s) that potentially could be adversely affected by the proposed project, the testing method to be used, and the locations recommended for testing. The purpose of the archeological testing program will be to determine to the extent possible the presence or absence of archeological resources and to identify and to evaluate whether any archeological resource encountered on the site constitutes an historical resource under CEQA.

At the completion of the archeological testing program, the archeological consultant shall submit a written report of the findings to the ERO. If based on the archeological testing program the archeological consultant finds that significant archeological resources may be present, the ERO in consultation with the archeological consultant shall determine if additional measures are warranted. Additional measures that may be undertaken include additional archeological testing, archeological monitoring, and/or an archeological data recovery program. No archeological data recovery shall be undertaken without the prior approval of the ERO or the Planning Department archeologist. If the ERO determines that a

PLANNING DEPARTMENT

<sup>55</sup> By the term "archeological site" is intended here to minimally include any archeological deposit, feature, burial, or evidence of burial.

<sup>56</sup> An "appropriate representative" of the descendant group is here defined to mean, in the case of Native Americans, any individual listed in the current Native American Contact List for the City and County of San Francisco maintained by the California Native American Heritage Commission and in the case of the Overseas Chinese, the Chinese Historical Society of America. An appropriate representative of other descendant groups should be determined in consultation with the Department archeologist.

significant archeological resource is present and that the resource could be adversely affected by the proposed project, at the discretion of the project sponsor either:

- A) The proposed project shall be re-designed so as to avoid any adverse effect on the significant archeological resource; or
- B) A data recovery program shall be implemented, unless the ERO determines that the archeological resource is of greater interpretive than research significance and that interpretive use of the resource is feasible.

Archeological Monitoring Program. If the ERO in consultation with the archeological consultant determines that an archeological monitoring program shall be implemented the archeological monitoring program shall minimally include the following provisions:

- The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the AMP reasonably prior to any project-related soils disturbing activities commencing. The ERO in consultation with the archeological consultant shall determine what project activities shall be archeologically monitored. In most cases, any soils- disturbing activities, such as demolition, foundation removal, excavation, grading, utilities installation, foundation work, driving of piles (foundation, shoring, etc.), site remediation, etc., shall require archeological monitoring because of the risk these activities pose to potential archaeological resources and to their depositional context;
- The archeological consultant shall undertake a worker training program for soil-disturbing workers that will include an overview of expected resource(s), how to identify the evidence of the expected resource(s), and the appropriate protocol in the event of apparent discovery of an archeological resource;
- The archeological monitor(s) shall be present on the project site according to a schedule agreed upon by the archeological consultant and the ERO until the ERO has, in consultation with project archeological consultant, determined that project construction activities could have no effects on significant archeological deposits;
- The archeological monitor shall record and be authorized to collect soil samples and artifactual/ecofactual material as warranted for analysis;
- If an intact archeological deposit is encountered, all soils-disturbing activities in the vicinity of the deposit shall cease. The archeological monitor shall be empowered to temporarily redirect demolition/excavation/pile driving/construction activities and equipment until the deposit is evaluated. The archeological consultant shall immediately notify the ERO of the encountered archeological deposit. The archeological consultant shall make a reasonable effort to assess the identity, integrity, and significance of the encountered archeological deposit, and present the findings of this assessment to the ERO.

Whether or not significant archeological resources are encountered, the archeological consultant shall submit a written report of the findings of the monitoring program to the ERO.

Archeological Data Recovery Program. The archeological data recovery program shall be conducted in accord with an archeological data recovery plan (ADRP). The archeological consultant, project sponsor, and ERO shall meet and consult on the scope of the ADRP prior to preparation of a draft ADRP. The archeological consultant shall submit a draft ADRP to the ERO. The ADRP shall identify how the proposed data recovery program will preserve the significant information the archeological resource is expected to contain. That is, the ADRP will identify what scientific/historical research questions are applicable to the

expected resource, what data classes the resource is expected to possess, and how the expected data classes would address the applicable research questions. Data recovery, in general, should be limited to the portions of the historical property that could be adversely affected by the proposed project. Destructive data recovery methods shall not be applied to portions of the archeological resources if nondestructive methods are practical.

The scope of the ADRP shall include the following elements:

- Field Methods and Procedures. Descriptions of proposed field strategies, procedures, and operations.
- Cataloguing and Laboratory Analysis. Description of selected cataloguing system and artifact analysis procedures.
- Discard and Deaccession Policy. Description of and rationale for field and post-field discard and deaccession policies.
- Interpretive Program. Consideration of an on-site/off-site public interpretive program during the course of the archeological data recovery program.
- Security Measures. Recommended security measures to protect the archeological resource from vandalism, looting, and non-intentionally damaging activities.
- Final Report. Description of proposed report format and distribution of results.
- Curation. Description of the procedures and recommendations for the curation of any
  recovered data having potential research value, identification of appropriate curation
  facilities, and a summary of the accession policies of the curation facilities.

Human Remains, Associated or Unassociated Funerary Objects. The treatment of human remains and of associated or unassociated funerary objects discovered during any soils disturbing activity shall comply with applicable State and Federal Laws, including immediate notification of the Office of the Chief Medical Examiner of the City and County of San Francisco and in the event of the Medical Examiner's determination that the human remains are Native American remains, notification of the California State Native American Heritage Commission (NAHC) who shall appoint a Most Likely Descendant (MLD) (Pub. Res. Code Sec. 5097.98). The ERO shall also be immediately notified upon discovery of human remains. The archeological consultant, project sponsor, ERO, and MLD shall have up to but not beyond six days after the discovery to make all reasonable efforts to develop an agreement for the treatment of human remains and associated or unassociated funerary objects with appropriate dignity (CEQA Guidelines. Sec. 15064.5(d)). The agreement should take into consideration the appropriate excavation, removal, recordation, analysis, curation, possession, and final disposition of the human remains and associated or unassociated funerary objects. Nothing in existing State regulations or in this mitigation measure compels the project sponsor and the ERO to accept recommendations of an MLD. The archeological consultant shall retain possession of any Native American human remains and associated or unassociated burial objects until completion of any scientific analyses of the human remains or objects as specified in the treatment agreement if such as agreement has been made or, otherwise, as determined by the archeological consultant and the ERO. If no agreement is reached State regulations shall be followed including the reburial of the human remains and associated burial objects with appropriate dignity on the property in a location not subject to further subsurface disturbance (Pub. Res. Code Sec. 5097.98).

Final Archeological Resources Report. The archeological consultant shall submit a Draft Final Archeological Resources Report (FARR) to the ERO that evaluates the historical significance of any discovered

archeological resource and describes the archeological and historical research methods employed in the archeological testing/monitoring/data recovery program(s) undertaken. The Draft FARR shall include a curation and deaccession plan for all recovered cultural materials. The Draft FARR shall also include an Interpretation Plan for public interpretation of all significant archeological features.

Copies of the Draft FARR shall be sent to the ERO for review and approval. Once approved by the ERO, the consultant shall also prepare a public distribution version of the FARR. Copies of the FARR shall be distributed as follows: California Archaeological Site Survey Northwest Information Center (NWIC) shall receive one (1) copy and the ERO shall receive a copy of the transmittal of the FARR to the NWIC. The Environmental Planning division of the Planning Department shall receive one bound and one unlocked, searchable PDF copy on CD of the FARR along with copies of any formal site recordation forms (CA DPR 523 series) and/or documentation for nomination to the National Register of Historical Resources. In instances of public interest in or the high interpretive value of the resource, the ERO may require a different or additional final report content, format, and distribution than that presented above.

# Project Mitigation Measure 2: Construction Noise (Implementing Eastern Neighborhoods PEIR Mitigation Measure F-2)

The project sponsor shall develop a set of site-specific noise attenuation measures under the supervision of a qualified acoustical consultant. Prior to commencing construction, a plan for such measures shall be submitted to the Department of Building Inspection to ensure that maximum feasible noise attenuation will be achieved. These attenuation measures shall include as many of the following control strategies as feasible:

- Erect temporary plywood noise barriers around the construction site, particularly where a site adjoins noise-sensitive uses;
- Utilize noise control blankets on the building structure as the building is erected to reduce noise emission from the site;
- Evaluate the feasibility of noise control at the receivers by temporarily improving the noise reduction capability of adjacent buildings housing sensitive uses;
- Monitor the effectiveness of noise attenuation measures by taking noise measurements; and
- Post signs on-site pertaining to permitted construction days and hours and complaint procedures and who to notify in the event of a problem, with telephone numbers listed.

Project Mitigation Measure 3 — Construction Air Quality (Implementing Eastern Neighborhoods PEIR Mitigation Measure G-1). The project sponsor or the project sponsor's Contractor shall comply with the following:

# A. Engine Requirements.

1. All off-road equipment greater than 25 hp and operating for more than 20 total hours over the entire duration of construction activities shall have engines that meet or exceed either U.S. Environmental Protection Agency (USEPA) or California Air Resources Board (ARB) Tier 2 offroad emission standards, and have been retrofitted with an ARB Level 3 Verified

- Diesel Emissions Control Strategy. Equipment with engines meeting Tier 4 Interim or Tier 4 Final offroad emission standards automatically meet this requirement.
- 2. Where access to alternative sources of power are available, portable diesel engines shall be prohibited.
- 3. Diesel engines, whether for off-road or on-road equipment, shall not be left idling for more than two minutes, at any location, except as provided in exceptions to the applicable state regulations regarding idling for off-road and on-road equipment (e.g., traffic conditions, safe operating conditions). The Contractor shall post legible and visible signs in English, Spanish, and Chinese, in designated queuing areas and at the construction site to remind operators of the two minute idling limit.
- 4. The Contractor shall instruct construction workers and equipment operators on the maintenance and tuning of construction equipment, and require that such workers and operators properly maintain and tune equipment in accordance with manufacturer specifications.

#### B. Waivers.

- The Planning Department's Environmental Review Officer or designee (ERO) may waive the
  alternative source of power requirement of Subsection (A)(2) if an alternative source of
  power is limited or infeasible at the project site. If the ERO grants the waiver, the Contractor
  must submit documentation that the equipment used for onsite power generation meets the
  requirements of Subsection (A)(1).
- 2. The ERO may waive the equipment requirements of Subsection (A)(1) if: a particular piece of off-road equipment with an ARB Level 3 VDECS is technically not feasible; the equipment would not produce desired emissions reduction due to expected operating modes; installation of the equipment would create a safety hazard or impaired visibility for the operator; or, there is a compelling emergency need to use off-road equipment that is not retrofitted with an ARB Level 3 VDECS. If the ERO grants the waiver, the Contractor must use the next cleanest piece of equipment available, according to the Table below:

Table-Off-Road Equipment Compliance Step-Down Schedule

Compliance Alternative	Engine Emission Standard	<b>Emissions Control</b>	
1	Tier 2	ARB Level 2 VDECS	
2	Tier 2	ARB Level 1 VDECS	
3	Tier 2	Alternative Fuel*	

How to use the table: If the ERO determines that the equipment requirements cannot be met, then the project sponsor would need to meet Compliance Alternative 1. If the ERO determines that the Contractor cannot supply off-road equipment meeting Compliance Alternative 1, then the Contractor must meet Compliance Alternative 2. If the ERO determines that the Contractor cannot supply off-road equipment meeting Compliance Alternative 2, then the Contractor must meet Compliance Alternative 3.

<sup>\*\*</sup> Alternative fuels are not a VDECS.

- C. Construction Emissions Minimization Plan. Before starting on-site construction activities, the Contractor shall submit a Construction Emissions Minimization Plan (Plan) to the ERO for review and approval. The Plan shall state, in reasonable detail, how the Contractor will meet the requirements of Section A.
  - 1. The Plan shall include estimates of the construction timeline by phase, with a description of each piece of off-road equipment required for every construction phase. The description may include, but is not limited to: equipment type, equipment manufacturer, equipment identification number, engine model year, engine certification (Tier rating), horsepower, engine serial number, and expected fuel usage and hours of operation. For VDECS installed, the description may include: technology type, serial number, make, model, manufacturer, ARB verification number level, and installation date and hour meter reading on installation date. For off-road equipment using alternative fuels, the description shall also specify the type of alternative fuel being used.
  - 2. The project sponsor shall ensure that all applicable requirements of the Plan have been incorporated into the contract specifications. The Plan shall include a certification statement that the Contractor agrees to comply fully with the Plan.
  - 3. The Contractor shall make the Plan available to the public for review on-site during working hours. The Contractor shall post at the construction site a legible and visible sign summarizing the Plan. The sign shall also state that the public may ask to inspect the Plan for the project at any time during working hours and shall explain how to request to inspect the Plan. The Contractor shall post at least one copy of the sign in a visible location on each side of the construction site facing a public right-of-way.
- D. Monitoring. After start of Construction Activities, the Contractor shall submit quarterly reports to the ERO documenting compliance with the Plan. After completion of construction activities and prior to receiving a final certificate of occupancy, the project sponsor shall submit to the ERO a final report summarizing construction activities, including the start and end dates and duration of each construction phase, and the specific information required in the Plan.

# Project Mitigation Measure 4 – Best Available Control Technology for Diesel Generators (Implementing Eastern Neighborhoods PEIR Mitigation Measure G-4)

The project sponsor shall ensure that the backup diesel generator meet or exceed one of the following emission standards for particulate matter: (1) Tier 4 certified engine, or (2) Tier 2 or Tier 3 certified engine that is equipped with a California Air Resources Board (ARB) Level 3 Verified Diesel Emissions Control Strategy (VDECS). A non-verified diesel emission control strategy may be used if the filter has the same particulate matter reduction as the identical ARB verified model and if the Bay Area Air Quality Management District (BAAQMD) approves of its use. The project sponsor shall submit documentation of compliance with the BAAQMD New Source Review permitting process (Regulation 2, Rule 2, and Regulation 2, Rule 5) and the emission standard requirement of this mitigation measure to the Planning Department for review and approval prior to issuance of a permit for a backup diesel generator from any City agency.

Project Mitigation Measure 5: Hazardous Building Materials (Implementing Eastern Neighborhoods PEIR Mitigation Measure L-1)

The project sponsor shall ensure that any equipment containing PCBs or DEPH, such as fluorescent light ballasts, are removed and properly disposed of according to applicable federal, state, and local laws prior to the start of renovation, and that any fluorescent light tubes, which could contain mercury, are similarly removed and properly disposed of. Any other hazardous materials identified, either before or during work, shall be abated according to applicable federal, state, and local laws.



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# **BOARD OF SUPERVISORS APPEAL FEE WAIVER** FOR NEIGHBORHOOD ORGANIZATIONS



APPLICATION

Name:	Angelica Cabande			
Address:		acabande@somc	an.org	
iaaress.	1110 Howard St	415-255-7693 Telephone:		
Neighb	oorhood Group Organization Inform	nation		
	Organization: South of Market Community			1434 W 1777 W 17
Address:	1110 IX1 04	acabande@son Email Address:	ncan.org	w 10.2 w 4 y 2002 as ar = 2 ap 2 ap 2002
10.01.0001	1110 Howard St	415-255-7693 Telephone:		15 Marian and 16 Annahus a Shi-Anna S Program
Proper	ty Information			
Project Ac	1052-1060 Folom St & 190-194 I	Russ St		
Project Ap	oplication (PRJ) Record No: 2016-004905CUA	A Building Permit No:	1 kanada (ana 1946) di 1964 ann a 1964, ann a 1964 an	on I have I may been subject to a large strange service.
Date of D	ecision (if any): December 20, 2018			THE PERSON NAMED IN COLUMN TO PERSON.
on beha	REQUIRED CRIT ellant is a member of the stated neighborhood orga If of the organization. Authorization may take the fo	anization and is authorized to file the appeal	YES	NO
The app	f the organization. ellant is appealing on behalf of an organization that ears on the Department's current list of neighborho			
The app	ellant is appealing on behalf of an organization that ubmittal of the fee waiver request. Existence may be rganization's activities at that time such as meeting	t has been in existence at least 24 months prior e established by evidence including that relating		
	ellant is appealing on behalf of a neighborhood org bject of the appeal.	ganization that is affected by the project and that		
Application	ment Use Only ion received by Planning Department: sion Checklist:	Date:		
447544	APPELLANT AUTHORIZATION ☐ CURRENT OR PROJECT IMPACT ON ORGANIZATION	GANIZATION MINIMUM (	ORGANIZATI	ON AGE
	☐ WAIVER APPRO	OVED   WAIVER DENIED		

**From:** BOS Legislation, (BOS)

Sent: Thursday, April 4, 2019 2:44 PM

**To:** Sue Hestor; David Gordon Woo; paolo@realtywestsf.com

Cc: GIVNER, JON (CAT); STACY, KATE (CAT); JENSEN, KRISTEN (CAT); Rahaim, John (CPC); Sanchez, Scott

(CPC); Gibson, Lisa (CPC); Jain, Devyani (CPC); Navarrete, Joy (CPC); Lynch, Laura (CPC); Sider, Dan (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Espiritu, Christopher (CPC); Sucre, Richard (CPC); Ionin, Jonas (CPC); BOS-Supervisors; BOS-Legislative Aides; Calvillo, Angela (BOS); Somera, Alisa

(BOS); BOS Legislation, (BOS)

Subject: SUPPLEMENTAL LETTER: Appeal of CEQA Community Plan Evaluation and Conditional Use

Authorization - 1052-1060 Folsom Street and 190-194 Russ Street Project - Appeal Hearing on April

9, 2019

**Categories:** 190097, 190093

Good afternoon,

Please find linked below a supplemental letter received by the Office of the Clerk of the Board from William Fleishhacker of Duane Morris LLP, representing the Project Sponsor, regarding the appeal of the Community Plan Evaluation under CEQA and Conditional Use Authorization for the proposed 1052-1060 Folsom Street and 190-194 Russ Street project.

Project Sponsor - Supplemental Response Letter - April 4, 2019

The hearing for this matter is scheduled for a 3:00 p.m. special order before the Board on April 9, 2019, at 3:00 p.m.

I invite you to review the entire matter on our Legislative Research Center by following the links below:

Board of Supervisors File No. 190093 Board of Supervisors File No. 190097

Regards,

Brent Jalipa Legislative Clerk Board of Supervisors - Clerk's Office 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102

(415) 554-7712 | Fax: (415) 554-5163 brent.jalipa@sfgov.org | www.sfbos.org



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OF DUANE MORRIS

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April 4, 2019

HANOI HO CHI MINH CITY

# VIA E-MAIL AND HAND DELIVERY

President Norman Yee and Members of the San Francisco Board of Supervisors Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

Re: 1052 - 1060 Folsom Street and 190-194 Russ Street

File Nos. 190093 and 190097 (Appeals of CEQA Community Plan and

Conditional Use Authorization) Hearing Date: April 9th, 2019

Dear President Norman Yee and Members of the Board of Supervisors:

We are writing on behalf of our client, Golden Properties LLC, the project sponsor of the project that is subject of the above referenced appeals, which have been scheduled for hearing before the Board on April 9<sup>th</sup>, 2019.

Attached as Exhibit A is a true and correct copy of the February 3, 1989, Proposition K – The Sunlight Ordinance Memorandum (the "Proposition K Memo"), as well as a copy of Planning Commission Resolution No. 11595, approving the Proposition K Memo, adopted on February 7, 1989. The Proposition K Memo was adopted by the Planning Commission and the Recreation and Park Commission as the criteria for determining the significance of shadow impacts pursuant to Planning Code Section 295.

DUANE MORRIS LLP

# **Duane** Morris

President Norman Yee April 4, 2019 Page 2

We request that the Board take judicial notice of Exhibit A, as the Proposition K Memo is referenced and discussed in our letter to the Board opposing the Conditional Use Appeal.

Very truly yours,

DUANE MORRIS LLP

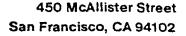
William M. Fleishhacker

WMF/dm

cc: Angela Calvillo, Clerk of the Board

Alisa Somera, Deputy Clerk Paul Iantorno (via e-mail) Sue Hestor (via e-mail)

# EXHIBIT A



# , ..... country or can right CISCO Department of City Planning



(415) 558-6414 CITY PLANNING COMMISSION (415) 558-6414 PLÁNS AND PROGRAMS (415) 558-6264 IMPLEMENTATION / ZONING (415) 558-6377

### MEMORANDUM

February 3, 1989\*

TO:

The City Planning Commission

The Recreation and Parks Commission

FROM: Department of Parks and Recreation

Department of City Planning

RE: Proposition K-The Sunlight Ordinance

## **BACKGROUND**

The Sunlight Ordinance (Section 295 of the City Planning Code) requires the Planning Commission, prior to the issuance of a permit for a project that exceeds 40 feet in height, to make a finding that any shadow on property under the jurisdiction of the Park and recreation Department cast by the project is insignificant.

The Ordinance further requires that the Planning Commission and the Parks and Recreation Commission jointly adopt the criteria to be used by the Planning Commission in the implementation of the Ordinance.

## PROPOSED CRITERIA FOR DETERMINING SIGNIFICANCE

The approach recommended by staff involves two steps. The first step is to set an absolute cumulative limit for new shadow allowed in an open space. The Absolute Cumulative Limit is the additional shadow-foot-hours expressed as a percentage of the total foot-hours for each park over a period of one year. The second step is to determine individual building impacts and allocate a portion of the additional allowable shadow among specific projects within the Absolute Cumulative Limit.

Details on the methodology for measuring and modeling shadows are explained in the memorandum to the Recreation and Parks Commission and the Planning Commission on "Proposition K--The Sunlight Ordinance," dated November 1, 1987.

## Absolute Limit

It is recommended that a quantitative limit be set on the amount of new shadow (summed up over a period of one year) which could be allowed in each park based on the current shadow conditions in the park and the size of the park. A large park with little shadow could be permitted a larger Absolute Cumulative Limit than a smaller park with a lot of shadow, for example.

This absolute cumulative limit could be used up by one or more new buildings, but, the final determination of how much of this limit could be used by an individual building and what form the new shadow will take should be determined on a case by case basis. However, any shadow cast beyond this limit would be considered significant and could not be allowed. Allocation of The Absolute Cumulative Limit Among Individual Buildings

Each open space has distinctive characteristics of existing shadows and the shadow that would be created by a new building. Each potential shadow also has distinctive characteristics. Depending on the proposed new building's location the shadow could be fast or slow moving (shadows of buildings near the open space will move through the open space slower than a building farther away from the open space). The proposed new building's height and location will also determine the size and shape of potential new shadow in the park, when (e.g. time of day, time of season) and where in the park the new shadow would be cast. Since a potential shadow may have immensely varied impacts at different times of day, or different seasons, or duration of the shadow, or the size or the location of the shadow, the evaluation of impact depends on a variety of qualitative factors.

The factors to be considered in allocating additional shadow within the Absolute Cumulative Limit will vary from park to park based on the characteristics of that park and the pattern of its existing shadows.

Qualitative criteria for each park should be based on existing shadow profiles, important times of day, important seasons in the year, size and duration of new shadows and the public good served by buildings casting new shadow. These bases are explained below:

#### Value of the Sunlight

Time of Day (morning, mid-day, afternoon)
Based on existing shadow conditions and location of a given park, the time of day values of sunlight will have to be established. For example, afternoon and morning sun resources may be more important for preservation in neighborhood parks whereas mid-day sun may be more important in downtown parks. Additionally, some parks may have more shadow during certain times of the day when compared with other parks.

Time of Year (Spring, Summer, Fall, Winter)
In the same way that the time of day value of sunlight has to be established, sunlight value during times of year will also have to be determined.

#### **Shadow Characteristics**

Size of Shadow

Small shadows will generally be preferred to large shadows unless they last for long periods of time or fall on parts of the park where sunlight is particularly critical to users. Duration of Shadow

Shadows lasting a short period of time will generally be preferred to shadows which last a long time unless the fleeting shadows fall during a critical time of day or season and/or are so large that they disrupt use of the park.

Location of Shadow

Efforts should be made to avoid shadows in areas of the park where existing or future use of the park is intense and where a new shadow could have detrimental effects on park vegetation.

#### **Building Characteristics**

Public Good Served By Shadow Caster

Buildings in the public interest in terms of a needed use or building design and urban form may be allocated a larger portion of the Absolute Cumulative Limit than other buildings. For example, the Civic Center Urban Design Plan calls for a building at the same height as the existing library to continue the cornice on Marshall Square thus completing the gap in the framing of Civic Center Plaza. A new library building to accommodate the growing needs of the Public Library is proposed at that space. This new building would cast new shadows in the morning hours on Civic Center Plaza. If the new building could not cast shadows, the ability to use the site for the library would be severely limited. Most of the Civic Center Plaza shadow "budget" could perhaps be allocated to be used by this library.

#### STAFF PROPOSAL FOR CONSIDERATION BY BOTH COMMISSIONS

The Proposition K mandate is to minimize new shadow impacts and protect the sun resource on San Francisco open spaces. On the basis of several public hearings on the subject, the objective is to construe Proposition K very strictly in terms of the additional shadow on parks. In order to accomplish this objective an Absolute Cumulative Limit is proposed for each individual park. This limit is the additional amount of shadow-foot-hours expressed as a percentage of total-foot-hours of each park as measured by the Sunlight Access Computer System (SACS) developed for the City by the University of California at Berkeley. Additionally, for each open space, criteria for the approval of new buildings have been proposed to evaluate allocations within the Absolute Cumulative Limit.

There are two major factors affecting the impact of shadow on the use of a park which are relevant to setting standards. One is the size of the park and the other is the amount of existing shadow on the park. Taking these two factors into account the staff recommends that the following standards be adopted.

In smaller parks (less than two acres) which are already shadowed 20% or more of the time during the year, it is recommended that no additional shadow

be permitted. On this basis the Absolute Cumulative Limit should be set at zero for the following parks:

Name Of Park	<u>Absolute</u>
	Cumulative Limit
Maritime Plaza	0%
Embarcadero Plaza I (north)	0%
Portsmouth Square	0%
St. Mary's Square	0%
Boeddecker Park	0%
Chinese Playground	0%
Sgt. Macaulley Park	0%
Huntington Park	0%
South of Market Park	0%

In larger parks (two acres or more) which are shadowed between 20% and 40% of the time during the year it is recommended that up to an additional 0.1% of the current shadow should be permitted if the specific shadow meets the additional qualitative criteria for the park. On this basis the Absolute Cumulative Limit for the following parks should be set at 0.1%:

Name of Park	<u>Absolute</u>
	Cumulative Limit
Embarcadero Plaza II (south)	0.1%
Union Square	0.1%

Some parks, although within this category above, have surrounding height its that preclude the possibility of any new shadow. Therefore, the no olute Cumulative Limit for these parks should be set at 0%. These parks are:

Name of Park	<u>Absolute</u>
<del>-</del>	Cumulative Limit
Washington Square	0%
North Beach	0 <b>%</b>

In larger parks which are shadowed less than 20% of the time during the year, it is recommended that additional shadow of up to 1.0% could be permitted if the specific shadow meets the additional qualitative criteria for that park. On this basis the Absolute cumulative criteria for the following park should be set at 1.0%:

Name of Park	<u>Absolute</u>
	<u>Cumulative Limit</u>
Civic Center Plaza	1.0%

For the three parks on which additional shadow is recommended, it is further recommended that individual project shadows within the Absolute Cumulative Limit be allocated according to the following qualitative criteria for each park.

#### Union Square

LOCATION:

Geary, Post, Powell', Stockton

Located in the center of the City's retail district.

SIZE:

105,515 square feet

This park ranks as the third largest Downtown park.

**CHARACTERISTICS:** 

The park is surrounded by tall buildings to the east, west and the south. This relatively flat formal park is slightly elevated from the surrounding streets. Features include park furniture for sitting and lawn areas. The greatest intensity of park use occurs during mid-day hours. Users are downtown worker's, shoppers, tourists. Many pedestrians use the park as a mid-block crossing. This park is the location for many civic demonstrations and cultural activities. Union Square is near the Powell Street cable car line and major hotels. A parking facility

is located beneath the park.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

38.3% of the total year round sunshine is used up by existing shadows. The shadow profile for this park is generally a "U" shaped shadow distribution with significant shadows in the morning and even greater shadows in the afternoon hours. The "U" shaped distribution is increasingly flat in the Winter due to increased mid-day shadows.

#### Seasonal Shadow:

Summer:

Least shadow impacts - greatest sun resource. Shadowed in early morning and late afternoon with relatively more shadow during the afternoon hours. Approximately 30% of the sun resource is in shadows at the time of the Summer Solstice.

Spring/Fall: Major shadow impacts during the early morning and late afternoon hours. Morning shadows increase as Fall approaches. The least shadow impacts occur between 9:30 AM and 2:30 PM. During Equinox approximately 35% of the park sun resource is in shade.

Winter:

The greatest shadow impacts on Union Square occur during the Winter months. In Winter, nearly 50% of the park is in shadow for the entire day. There is very little sunlight available before 9:30 AM and after 2:30 PM during the winter. The Winter Solstice conditions are such that 60% of the park sun resource is in shadow.

#### ADDITIONAL SHADOW

Absolute Limit:

Increase of up to 0.1% of total foot-hours for the park based on size and amount of existing shadow. A maximum of 392,663.5 new shadow foot-hours could be allowed.

Qualitative Criteria:

- Avoid additional shadows during mid-day.

#### Civic Center Plaza

LOCATION:

Polk, Grove, Larkin, McAllister

In the Civic Center, with major government offices, library

and Brook Hall surrounding the open space.

SIZE:

222,995 square feet

Civic Center Plaza is the largest downtown park.

CHARACTERISTICS:

Heaviest use occurs during mid-day hours. Users are civic center workers, tourists and street people. Features include some park furniture for sitting, lawn area and fountain. This park is the location for many civic demonstrations, assemblies and cultural activities. This is a relatively flat formal park. A parking garage is located beneath the park. Adopted redesign of the park will accommodate more use by neighborhood children and day

care providers.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

7.4% of the total year round sunshine is used up by existing shadows. Civic Center is one of the sunniest of the downtown parks. During most of the year the daily shadow distribution profile is that of a relatively flat "U" shape with greater shadows in the afternoon than in the morning. By Winter the "U" shape has flattened further by decreases in shadows early and late and increased shadows at mid-day.

#### Seasonal\_Shadow:

Summer:

Sunny all day except in the late afternoon hours when an average of less than 40% of the park is in shade. Some shadows very early in the morning and very late in the afternoon. Almost no shadows from 9 AM to 4 PM. Approximately 5% in shadows during the Summer Solstice.

Spring/Fall: In general summer shadow conditions continue from the Spring and into the Fall. There are however less shadow impacts during the early morning hours and more shadows in the afternoon than occur during the Summer months. Approximately 5% in shadows during the Equinox.

Winter:

Nearly 75% of the park remains in sun during the Winter months. In late afternoon hours there are increased shadow impacts on the open space. Approximately 10% in shadows during the Winter Solstice.

#### ADDITIONAL SHADON

Absolute Limit:

Increase of up to 1.0% of total foot-hours for the park based on size of the park and the amount of existing shadow.

A maximum of 8,272,486.1 new shadow foot hours could be allowed.

Qualitative Criteria:

Preserve afternoon sun, particularly on seating areas and lawn areas.

#### Embarcadero Center 2

LOCATION:

Embarcadero, Clay & Steuart

This open space is located at the Eastern edge of the

Financial District.

SIZE:

149,698 square feet

The second largest Downtown park.

CHARACTERISTICS:

This park is a plaza surrounded by large office buildings' with many ground floor restaurants opening on to the space. The plaza contains a large fountain, open air cafes and is predominately paved. There is a flat grass area at the South end of the plaza. The space has excellent access from Market Street and South of Market Street. During lunch hour the park is heavily used by workers from the Financial District. Tourist use of the park is also heavy due to its location at the base of Market Street, proximity to the Ferry Building, California Street cable car line and the Hyatt Regency. Noon concerts, fashion shows and performances create a great deal of day use of the park.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

This open space has significant sun resources during the morning hours. Afternoon shadows are heavy. The "J". shape to the shadow profile is consistent throughout the Spring, Fall and Summer due to the morning sun and the heavy afternoon shadows. The "J" shaped shade curve disappears in the Winter. In the Winter no more than 50% of the park is in the sun after the noon hour. The shape of the curve in Winter is represented by a shaft of sun in the morning and a nearly solid block of shadow in the post morning hours. Overall, 37.6% of the annual sun resource is currently in shadow.

#### Seasonal Shadow:

Summer:

Between 8:30 am and noon there are almost no shadows in the plaza. Before 8:30 am nearly 40% of the space is in the shade. After the mid-morning sun the shadows gradually increase until 100% of the park is in shadow at the end of the day. 30% shaded during the Summer Solstice.

Spring/Fall: For two hours in the mid-morning there is 100% sun in the park. After 11:30 am the shadows increase such that mid-afternoon shadows are greater than in Summer but never reach the 100% shadows of late afternoon Summer days. 60% shaded during the Equinox.

Winter:

During the Winter there is a brief two hour period where the park is in the sun. After 10 am shadows increase rapidly and by noon in mid-December 90% of the plaza is in the shade. 80% shaded during the Winter Solstice.

#### ADDITIONAL SHADOW

Absolute Limit:

Increase of up to 0.1% of total foot-hours for the park based on size of park and amount of existing shadows. A maximum of 557,086.1 new shadow foot-hours could be allowed.

#### Qualitative Criteria:

Avoid mid-day and Winter shadows.

#### SAN FRANCISCO

#### CITY PLANNING COMMISSION

#### RESOLUTION NO. 11595

JOINT RESOLUTION OF THE CITY PLANNING COMMISSION AND RECREATION AND PARK COMMISSION ADOPTING CRITERIA FOR DETERMINATIONS OF SIGNIFICANT SHADOMS IN FOURTEEN DOWNTOWN PARKS WHICH ARE SUBJECT TO BEING SHADOMED BY NEW DEVELOPMENT AND DECLARING THE INTENTION TO APPLY THESE CRITERIA REGARDING SHADOM IMPACTS PRIOR TO CONSIDERATION OF AN APPLICATION FOR A STRUCTURE THAT MOULD SHADOM A PROTECTED PROPERTY.

MHEREAS, The people of the City and County of San Francisco in June 1984 adopted an initiative ordinance, commonly known as Proposition K; and

WHEREAS, Proposition K requires that the City Planning Commission disapprove any building permit application authorizing the construction of any structure that will have any adverse impact on the use of property under the jurisdiction of the Recreation and Park Department because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant; and

WHEREAS, Proposition K provides that the City Planning Commission and the Recreation and Park Commission shall adopt criteria for the implementation of that ordinance; and

WHEREAS, Proposition K can most effectively be implemented by analyzing properties in the City protected by that legislation which could be shadowed by new development, the current patterns of use of such properties, how such properties might be used in the future including considerations of possible future design and redevelopment of the property, and the various shadowing that could be created by various structures, including the amount of shadowing, the duration, and location; and

WHEREAS. The City Planning Commission and Recreation and Park Commission endorsed the submission by the Department of City Planning to the Mayuor of a request for a supplemental appropriation in order to fund an analysis of properties that could be shadowed by new development (Resolution No. 13887); and

WHEREAS, A contract was awarded to the University of California at Berkeley's College of Environmental Design to develop a computerized system which could analyze existing shadow conditions on Proposition K properties and provide information to these Commissions necessary to establish rules or guidelines delineating the type of shadowing that can be determined to be significant or insignificant; and

WHEREAS, a computerized system of analysis was developed and used to analyze existing shadow conditions on fourteen downtown parks under the jurisdiction of the Recreation and Park Department; and

WHEREAS, The information developed by this computer analysis was then evaluated jointly by the staffs at the Department of City Planning and the Recreation and Park Department; and

WHEREAS, Recommendations for determinations of significant new shadows based on these staff evaluations were presented jointly to the Commissions in October and November of 1987; and

Resolution No. 11595 Page 2

#### ITY PLANNING COMMISSION

WHEREAS, 'A duly advertised public hearing was held on these recommendations; and

THEREFORE BE IT RESOLVED, That the criteria and the staff proposal for consideration by both Commissions presented in the memorandum to the Planning Commission and the Recreation and Park Commission dated February 3, 1989 regarding "Proposition K — The Sunlight Ordinance" and describing criteria for determining significance be adopted as rules and guidelines for the determinations of significant shadows for the fourteen downtown parks analyzed.

I hereby certify that the foregoing Resolution was ADOPTED by the City Planning Commission on February 7, 1989.

Lori Yamauchi Secretary

AYES Commissioners Bierman, Dick, Engmann, Hu, Johnson, Morales and

Tom

NOES None

ABSENT None

ADOPTED February 7, 1989

AKG: 181

From: BOS Legislation, (BOS)

**Sent:** Friday, March 29, 2019 4:34 PM

To: BOS Legislation, (BOS); Sue Hestor; David Gordon Woo; paolo@realtywestsf.com

Cc: GIVNER, JON (CAT); STACY, KATE (CAT); JENSEN, KRISTEN (CAT); Rahaim, John (CPC); Sanchez, Scott

(CPC); Gibson, Lisa (CPC); Jain, Devyani (CPC); Navarrete, Joy (CPC); Lynch, Laura (CPC); Sider, Dan (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Espiritu, Christopher (CPC); Sucre, Richard (CPC); Ionin, Jonas (CPC); BOS-Supervisors; BOS-Legislative Aides; Calvillo, Angela (BOS); Somera, Alisa

(BOS); BOS Legislation, (BOS)

Subject: APPEAL RESPONSE AND SUPPLEMENTAL MATERIAL: Appeal of CEQA Community Plan Evaluation

and Conditional Use Authorization - 1052-1060 Folsom Street and 190-194 Russ Street Project -

Appeal Hearing on April 9, 2019

**Categories:** 190097, 190093

#### Good afternoon,

Please find linked below two appeal responses received by the Office of the Clerk of the Board from William Fleishhacker of Duane Morris LLP, representing the Project Sponsor, and supplemental appeal material received from SOMCAN, the appellants, regarding the appeal of the Community Plan Evaluation under CEQA and Conditional Use Authorization for the proposed 1052-1060 Folsom Street and 190-194 Russ Street project.

Project Sponsor - CPE Appeal Response - March 29, 2019
Project Sponsor - CU Appeal Response - March 29, 2019
Appellant's Supplemental Appeal Material - March 29, 2019

The hearing for this matter is scheduled for a 3:00 p.m. special order before the Board on April 9, 2019, at 3:00 p.m.

I invite you to review the entire matter on our <u>Legislative Research Center</u> by following the links below:

Board of Supervisors File No. 190093 Board of Supervisors File No. 190097

#### Regards,

Brent Jalipa Legislative Clerk

Board of Supervisors - Clerk's Office 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102

(415) 554-7712 | Fax: (415) 554-5163 brent.jalipa@sfgov.org | www.sfbos.org



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<sup>2</sup> 2165

Board and its committees—may appear on the Board of Supervisors' website or in other public documents that members of the public may inspect

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March 29, 2019

HANOI HO CHI MINH CITY

#### VIA HAND DELIVERY AND E-MAIL

President Norman Yee and Members of the San Francisco Board of Supervisors Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

**Re:** 1052 - 1060 Folsom Street and 190-194 Russ Street

File No. 190093 (Appeal of CEQA Community Plan Evaluation)

**Hearing Date: April 9, 2019** 

Dear President Norman Yee and Members of the Board of Supervisors:

We represent Golden Properties LLC, the project Applicant ("Applicant") for the proposed development located at 1052 - 1060 Folsom Street and 190-194 Russ Street ("Site"). The Applicant is proposing to demolish all of the buildings on site and construct a new seven-story mixed-use building containing 63 residential units ("Project"). The Planning Department lawfully issued a Community Plan Evaluation ("CPE") pursuant to the California Environmental Quality Act ("CEQA") for the proposed Project on December 11, 2018. On December 20, 2018, the Planning Commission ("Commission") considered and approved the Project, and on January 22, 2019, the South of Market Community Action Network ("SOMCAN" or "Appellant") filed an appeal of the CPE to the Board of Supervisors ("Board").

For this Project, two separate shadow impact analyses are required -- one under CEQA and one under Planning Code section 295. Under CEQA, an environmental review document is an informational document to inform governmental decision-makers and the public about potential significant environmental effects of projects. (CEQA Guidelines Section 15002(a)(1).) Under

DUANE MORRIS LLP

SOMCAN has also appealed to the Board the Conditional Use Authorization issued for the Project. We have submitted a separate letter to the Board opposing that appeal.



Planning Code Section 295, analysis of the Project's shadow impact allows a balancing of the Project's shadow impact against the benefits of the Project. Appellant's complaints about the Project's shadow impact was and is directed at the Commission's finding that the Project will not have significant impact on the Park or its users under Planning Code Section 295. In this case, and as discussed in more detail below, the Project's shadow impact is insignificant under both CEQA and the Planning Code.

The Project's environmental impacts were properly evaluated through an Initial Study and the issuance of the CPE. The Planning Department ("Department") has submitted a response to the issues raised in SOMCAN's appeal letter, which discusses the CEQA review undertaken for the Project and the broader and detailed review provided in the Environmental Impact Report for the Eastern Neighborhoods Plan Area, within which the Project Site is located.

Based on a detailed analysis and evaluation of SOMCAN's claims, the Department recommends that the Board uphold the lawful CPE determination and deny the appeal. For the reasons discussed below, we agree with the staff's analysis, and request that the Board reject the appeal and uphold the CPE determination.

#### PROJECT SITE AND PROPOSED PROJECT

The Site is located on the northwest corner of Folsom and Russ Streets between Sixth and Seventh Streets. The Site consists of three lots totaling 11,500 sq. ft. that are located in two zoning districts within the Eastern Neighborhood Plan. Two lots are in the SOMA Neighborhood Commercial Transit District ("SoMa NCT"), and one lot is located in the South of Market Residential Enclave District ("RED") with an overlay of the SoMa Youth and Family Special Use District.

The Site is improved with five buildings ranging from one to two stories high that include four rent-controlled two-bedroom residential units, ground floor retail, other commercial uses, and a surface parking lot. The surrounding neighborhood is developed with buildings ranging from one to four stories whose uses include multi-story apartment buildings, mixed use residential/retail buildings, and commercial use buildings. The Victoria Manalo Draves Park (the "Park") is located across Folsom Street from the Site. Other open spaces within the vicinity of the Site include the Gene Friend Recreation Center, which is one block away on Folsom Street between 6<sup>th</sup> and Harriet Streets, and the outdoor play area of the Bessie Carmichael Elementary School which is adjacent to the Park.

The Project would demolish the five existing buildings on the Site, merge the three lots into one, and construct a new seven-story, 64'-6" tall, 58,663 gross square feet ("gsf") mixed use building with 63 residential units, 2,822 gsf of retail space, a garage with 17 off-street parking spaces (including one car share parking space, one handicapped parking space, and 15 spaces in car stackers), 63 Class I bicycle parking spaces, and 10 Class II bicycle parking spaces between the street trees on Folsom and Russ Streets (subject to MTA approval). Of the 63 residential units, 44 will be new market-rate residential units to be added to the City's housing inventory, 15 (25%)



will be affordable units (one more than required by the Planning Code) and 4 units will be rent-controlled, replacing the 4 demolished rent-controlled units. Of the 15 affordable housing units, ten units will be affordable to the low income households with income not exceeding 50% of area median income (AMI), 2 units to moderate income households with income not exceeding 80% of AMI, and 3 units to middle class households with income not exceed 100% of AMI. See **Exhibit 1** for copies of the existing and proposed site plan, floor plans, elevations, sections, photomontages, photographs and other graphics.

#### ADMINISTRATIVE PROCEEDINGS

Approximately three years ago, on June 3, 2016, the Applicant submitted an Environmental Evaluation Application ("EEA") for the Project. The original EEA was based on a 65' high, 54,154 gsf mixed use building with 46 residential units and 3,302 sq. ft. of retail uses with a maximum allowable building envelope. As a result of comments related to the proposed design of the Project by the Department, the Applicant engaged a new architect who redesigned the Project, which reduced the massing fronting on Folsom and Russ Streets and increased the number of units from 46 to 63. On August 7, 2017, the Project Sponsor submitted an amended EEA and entitlement applications for the revised proposed project. On December 11, 2018, the Department issued a CPE for the proposed Project under CEQA. On January 22, 2019, SOMCAN filed an appeal of the CPE to the Board.<sup>2</sup>

#### THE ISSUANCE OF THE CPE IS MANDATED BY CEQA SECTION 21083.3

The Site is located within the Eastern Neighborhoods Plan Area for which a Program EIR was prepared and certified in 2008 ("PEIR"). Appellant does not dispute that the Project is consistent with the development densities, community plan or general plan policies under the Site's NCT and RED zoning, as established by the Eastern Neighborhoods Plan.

After review of the submitted environmental review application, the Department found that the Project was eligible for streamlined review pursuant to CEQA Section 21083.3 and CEQA Guidelines Section 15183, and issued a CPE Certificate of Determination for the Project. These provisions of CEQA *mandate* the issuance of a CPE for projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an EIR was certified. *Therefore, the City's environmental review under CEQA is limited to any potential impacts peculiar to the Project or Site that were not disclosed in the PEIR*.

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The Appellant also appealed to the Board the Planning Commission's approvals of the CU and Section 317 applications and appealed the Commission's approval of the LPA to the Board of Appeals. It has been the practice of the Board to schedule and consolidate the hearings for the appeals of the CPE and the CU Authorization during the same public hearing. The Board of Supervisors has no jurisdiction over the LPA appeal, which will be considered by the Board of Appeals on May 15, 2019. Once issued, the Zoning Administrator's decision on the variance application will be appealable to the Board of Appeals.



CEQA also specifically provides that the City **cannot** require further environmental review unless necessary to examine whether there are project-specific impacts peculiar to the project or its site that were not disclosed as significant impacts in the prior EIR. In this instance, the PEIR concluded that new shadow impacts of then unknown development on the Park to be significant and unavoidable for all three alternatives studied in the PEIR, and for the No-Project Alternative. Specifically, and relevant here, the PEIR found that the shadow impact on the Park would be **significant and unavoidable**. See **Exhibit 2** (PEIR Shadow Impact Section), pages 397-98.

As mentioned before, approval of the Project required two different analyses of the Project's shadow impacts. On December 20, 2018, after duly noticed public hearings, both the Recreation and Park Commission in the morning and the Planning Commission in the afternoon considered public testimony and the administrative record before them, and determined that the Project would not have significant impact on the Park under CEQA and under Section 295 of the Planning Code.<sup>3</sup>

#### ISSUES RAISED BY APPELLANT

The Appellant argues that the CPE should not have been issued because the analysis of the new shadow cast by the Project on the Park is legally insufficient. To support the appeal, the Appellant claims that:

- 1. The massing in the plans used for the evaluation of the shadow impacts is "questionable" or "uncertain" because the plans do not conform to code requirements; and
- 2. The Project description and the shadow analysis in the CPE are legally inadequate.

### THE CPE IS LEGALLY ADEQUATE AND SUPPORTED BY EVIDENCE IN THE RECORD.

The Department undertook a complete evaluation of the Project's potential and specific impacts, which included review and analysis of all required topics in an initial study and various technical studies prepared under the City's direction. These studies included an historic resource evaluation and a shadow impact study, prepared by PreVision Design.<sup>4</sup>

The Department concluded, based on substantial evidence in the record (including the factual information provided in the Shadow Study) that there were no impacts peculiar to the Project or the Project Site that were not disclosed in the PEIR. Therefore, the City cannot require any further CEQA review, and the Department complied with the mandates of CEQA in issuing the

Both Commissions found the Project beneficial to the City's goals of adding new market rate and low income housing, and not to have a significant new shadow impact on the Park. The Planning Commission also approved the CU, the Section 317 and the LPA applications by a vote of 4-3.

A copy of the Shadow Study is attached hereto as **Exhibit 3**.



CPE for the Project. The facts regarding the Project's specific shadow impacts will be more fully discussed below.

## 1. The Shadow Study is based on submitted plans that are more than sufficient to prepare an accurate shadow study.

The Appellant does not cite any violation of any code section in support of the contention that the plans are insufficient, nor does the Appellant provide any evidence that the dimensions used are insufficient for preparation of the Shadow Study. Contrary to Appellant's bald and unfounded allegation, the shadow analysis was based on a set of plans that includes all of the Project's building envelope dimensions. As with any project, as it proceeds through the entitlement process, design revisions are made to the original submitted plans based on a request(s) and/or input from the Department staff. In this case, the Shadow Study was revised to reflect the Project's massing before the Commission, which is slightly smaller than the original proposal. There is no evidence provided that any refinement to be building's exterior facade design would render the analysis or conclusions regarding the Project's shadow on the Park to be misleading or inadequate. Moreover, the Commission's Conditions of Approval relating to the Project design do not alter the Project massing. See Planning Commission Motion 20361 attached to Appellant's Appeal Statement of the Conditional Use Authorization for the Project. See also Exhibit 1, Sheets A-0.12, A-0.13, A-0.14, A-4.2, A-4.3.

# 2. Substantial evidence supports the CPE's conclusion that the Project's new shadow on the Park is insignificant.

As noted above, the Department concluded, based on the information provided in the Shadow Study, that there were no shadow impacts peculiar to the Project that were not disclosed in the PEIR. As stated in the Shadow Study, the existing annual shading on the Park is 7.41%. With the Project, the new annual shading would be 7.79%, and when including cumulative projects, the new shading would be 7.87%. This equals an increase in the annual shadow load on the Park of only .38%, or .46%, with cumulative projects included.

The Shadow Study concluded that no new shadow will be cast by the Project between October 18 and February 18. In addition, only the northeast quadrant of the Park would be affected by the Project's new shadow, which would first enter the Park no earlier than 5:15 and no later than 6:00 pm. On March 1, the new shadow would first enter the Park at 5:15 pm; and on April 5, the new shadow would begin at 5:45 p.m. From around early May until mid-August, the new shadow would not enter the Park until 6:00 pm.

The "worst shadow day" (the day of maximum shading from the Project) would be June 21, the longest day of the year. On this day new shadow would be cast on the Park for approximately 1 hour and 36 minutes. New shadow reaches the northern edge of the park at 6:00 p.m., at 6:15 p.m. two very slender finger like shadows would reach the edge of the basketball court, one at center court and the other near the free throw line, at 6:30 p.m. the new shadow would cover



approximately 35% of the northwest corner of the basketball court. At 6:45 p.m. new shadow would extend over almost the entire northeastern half of the basketball court, and a small portion of the entry path. At 7:00 p.m. the new shadow will extend to both sides of the entry path. At 7:15 p.m. the new shadow would cover the northern half of the basketball court, the northern tip of the children's playground, the entrance path, and would reach the top of the oval grass area.

On the worst shadow day, the largest new shadow would occur at 7:36 p.m., and equal 18.24% of the total Park area. The remainder of the Park, including the vast majority of the children's area, the community garden, picnic areas and ball field would not be impacted by any new shadow from the Project.

The Shadow Study also included a qualitative analysis of the impact of the new shadow on Park users. PreVision conducted visual surveys of park usage during both a weekend and weekday in May 2018. The surveys found that usage was higher during weekday midday and afternoon time periods, as well as during the weekend mornings and midday times. Therefore, even on the "worst shadow day," the Project's new shadow would not affect a substantial number of users.

The Shadow Study also noted that the portions of the Park that could be more sensitive to the addition of new shadow, including half the basketball court, a small portion of the play area and seven fixed benches, would receive new shadow only in the late afternoon and evenings, when significantly lower numbers of users were observed relative to peak usage at midday. Observations showed that overall there was no clear pattern of diminished use in areas with or without existing shadows.

For all of the reasons expressed above, the Department correctly concluded, based on substantial evidence, that the Project's shadow impacts would be insignificant.

#### 3. The Eastern Neighborhoods PEIR did analyze the shadow impacts on the Park.

The Appellant also alleges that the Eastern Neighborhoods PEIR did not analyze shadow impacts governed by Proposition K upon the Park. This claim is demonstrably false. The PEIR included a lengthy discussion of potential new shadow impacts. The PEIR shadow impact analysis included a discussion of Planning Code Section 295 and the Sunlight Ordinance enacted pursuant to Proposition K. (See **Exhibit 2**, p. 381.) The impact analysis specifically discussed how an increase in height by future buildings under the Preferred Option of the Eastern Neighborhoods Plan Areas would result in potential unavoidable and significant shadow impacts on the Park (See **Exhibit 2**, p. 397-98.).

The PEIR did discuss and analyze shadow impacts on the Park and noted that per Section 295, a project specific analysis would be required. In this case, the Project's new shadows, either individually or cumulatively were found to be insignificant by both the Recreation and Park Commission and the Planning Commission. Even if the Project's new shadows were found to be significant and unavoidable, that finding would still have been consistent with the PEIR's conclusion adopted by this Board. Under CEQA Guidelines Section 15183, the shadow analysis



was properly undertaken and, based on substantial evidence, the Department determined that the Project's shadow impact on the Park to be insignificant prior to issuing the CPE. Therefore, the Project's shadow impact is consistent with the PEIR's conclusion.

#### CONCLUSION

All the claims raised by the Appellant are not supported by any evidence, and therefore without merit. CEQA Section 21083.3 and CEQA Guidelines Section 15183 mandate the issuance of a CPE for this Project and the City's environmental review under CEQA is limited to any potential impacts peculiar to the Project or Site that were not disclosed in the PEIR. Thus, the CPE issued by the Planning Department and relied upon by the Planning Commission in approving the Project was and is legally adequate and supported by substantial evidence in the record.

We urge this Board to uphold CPE.

Very truly yours

DUANE MORRIS LLP

William M. Fleishhacker

Attachments: Exhibits 1 - 3.

cc: Supervisor Vallie Brown

Supervisor Sandra Lee Fewer

Supervisor Matt Haney

Supervisor Rafael Mandelman

Supervisor Gordon Mar

Supervisor Aaron Peskin

Supervisor Hillary Ronen

Supervisor Ahasha Safai

Supervisor Catherine Stefani

Supervisor Shamann Walton

Angela Calvillo, Clerk of the Board

Alisa Somera, Deputy Clerk

John Rahaim, (Director. Planning Department)

Lisa Gibson (Planning Department Environmental Review)

Rich Sucre (Project Planner)

Christopher Espiritu (Environmental Review Planner)

Sue Hestor (via e-mail and U.S. Mail)

Paul Iantorno

Reza Khoshnevisan (Project Architect)

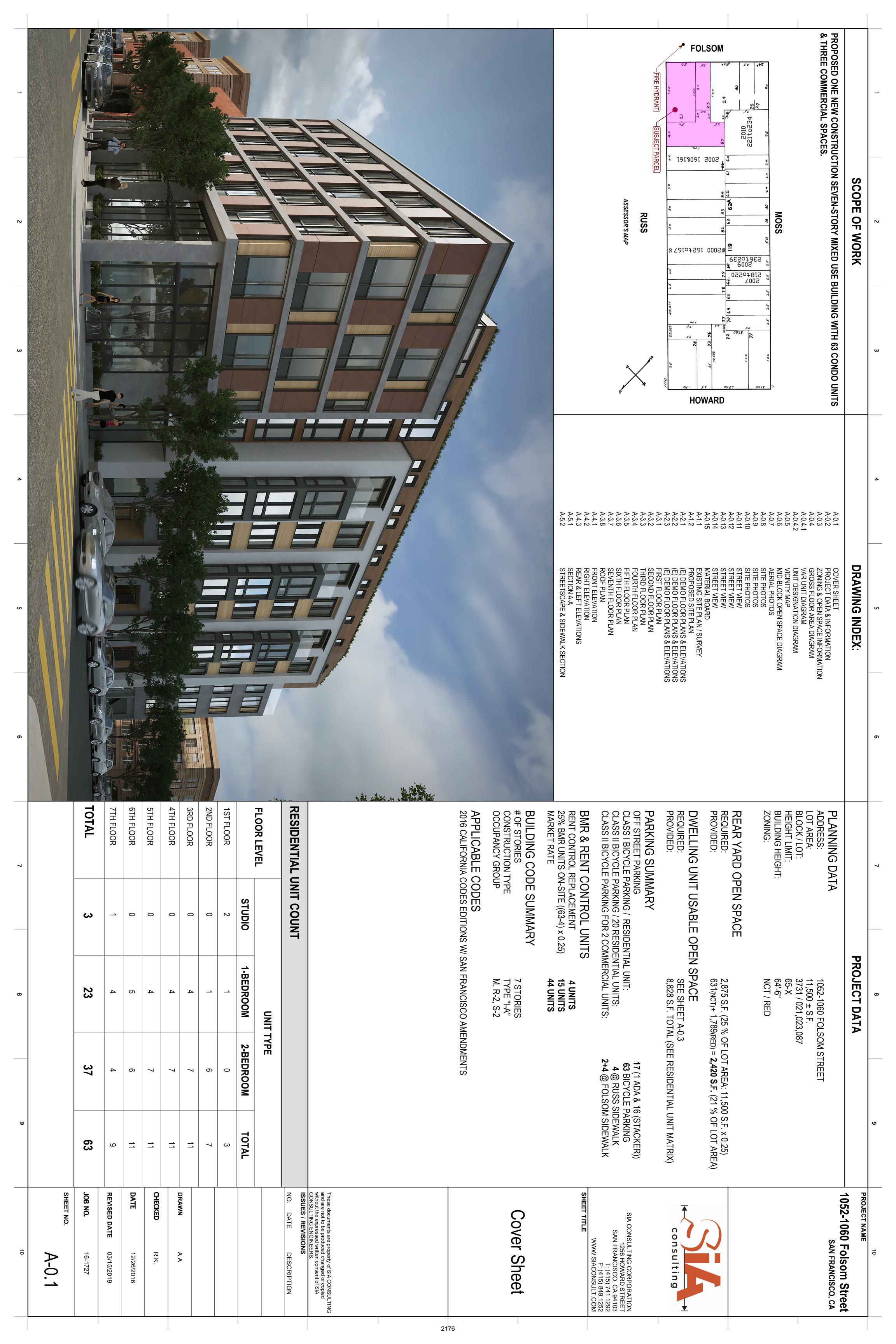


#### **TABLE OF EXHIBITS**

Exhibit 1	Existing and Proposed Site Plan, Floor Plans, Elevations, Sections. Photomontages Photographs and other graphics.
Exhibit 2	Eastern Neighborhoods Program EIR, Chapter IV, Section I (Shadow).
Exhibit 3	Shadow Study dated October 30, 2018.

# EXHIBIT 1





FLOOR A	REA DATA E	FLOOR AREA DATA BREAKDOWN (GSF)	N (GSF)		
<b>LEVEL</b>	COMMERCIAL	RESIDENTIAL	CIRCULATION	GARBAGE / UTILITY	GARAGE
1ST FLOOR	2,121 ± S.F.	1,420 ± S.F.	1,762 ± S.F.	939 ± S.F.	3,582 ± S.F.
2ND FLOOR	701 ± S.F.	5,209 ± S.F.	847 ± S.F.	-	-
3RD FLOOR	-	7,816 ± S.F.	837 ± S.F.	-	-
4TH FLOOR	-	7,816 ± S.F.	837 ± S.F.	-	-
5TH FLOOR	-	7,816 ± S.F.	837 ± S.F.	-	ı
6TH FLOOR		7,605 ± S.F.	833 ± S.F.	1	ı

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8,653 ±S.F.

8,653 ±S.F.

7TH FLOOR

TOTAL

2,822 ±

S.F.

 $43,730 \pm S.F.$ 

6,790 ± S.F.

939 ± S.F.

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,582 ±

SF

800 ± S.F.

58,663 ±S.F.

6,885 ±S.F.

8,438 ±S.F.

8,653 ±S.F.

6,048 ± S.F.

837 ± S.F.

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PROJECT NAME

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FLOOR LEVELGROSS FLOOR AREA# BICYCLECOMMERCIAL FLOOR AREAFIRST FLOOR10,624 ± S.F.632,121 ± S.F.	ω	# OF COMMERCAIL UNIT	TOTAL :	
GROSS FLOOR AREA # BICYCLE	2,121 ± S.F.	63	10,624 ± S.F.	FIRST FLOOR
	COMMERCIAL FLOOR AREA	# BICYCLE	GROSS FLOOR AREA	FLOOR LEVEL

RESIDENTIAL UNIT MATRIX

FLOOR LEVEL

2ND FLOOR

1ST FLOOR

STUDIO x 2 / 1-BEDROOM x 1

UNIT TYPE
# OF EACH TYPE

TOTAL # OF UNIT

PRIVATE

COMMON

**OPEN SPACE** 

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123 S.F.

0 S.F.

7

0 S.F.

2,420 S.F.\*

1-BEDROOM x 1 / 2-BEDROOM x 6

1-BEDROOM x 4 / 2-BEDROOM x 7

4TH FLOOR

3RD FLOOR

TOTAL NUMBER OF UNITS

STUDIO x 3 / 1-BEDROOM x 23 / 2-BEDROOM

× 37

63 UNITS

2,057 S.F.

6,771 S.F.

<u>N</u>O.

DATE

DESCRIPTION

0

0 S.F.

4,351 S.F.\*

ROOF

COMMON ROOF DECK

6TH FLOOR

7TH FLOOR

STUDIO x 1 / 1-BEDROOM x 4 / 2-BEDROOM x 4

1-BEDROOM x 5 / 2-BEDROOM x 6

 $\stackrel{\rightharpoonup}{\rightarrow}$ 

116 S.F.+131 S.F.\*

0 S.F.

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397 S.F. +1,131 S.F.\*

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1-BEDROOM x 4 / 2-BEDROOM x 7

1-BEDROOM x 4 / 2-BEDROOM x 7

5TH FLOOR

TOTAL OPEN SPACE

8,828 S.F. PROVIDED

\* QUALIFYING OPEN SPACE TOTAL: 8,033 S.F.

3	TOTAL # OF COMMERCAIL UNIT	ТОТА	
2,121 ± S.F.	63	10,624 ± S.F.	T FLOOR
COMMERCIAL FLOOR AREA	# BICYCLE	GROSS FLOOR AREA	)R LEVEL
		X	EVEL MATRIX

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1052-1060 Folsom Street SAN FRANCISCO, CA

**BIKE PARKING** 

OTHER

TOTAL

800 ± S.F.

10,624 ± S.F.

6,757 ±S.F.

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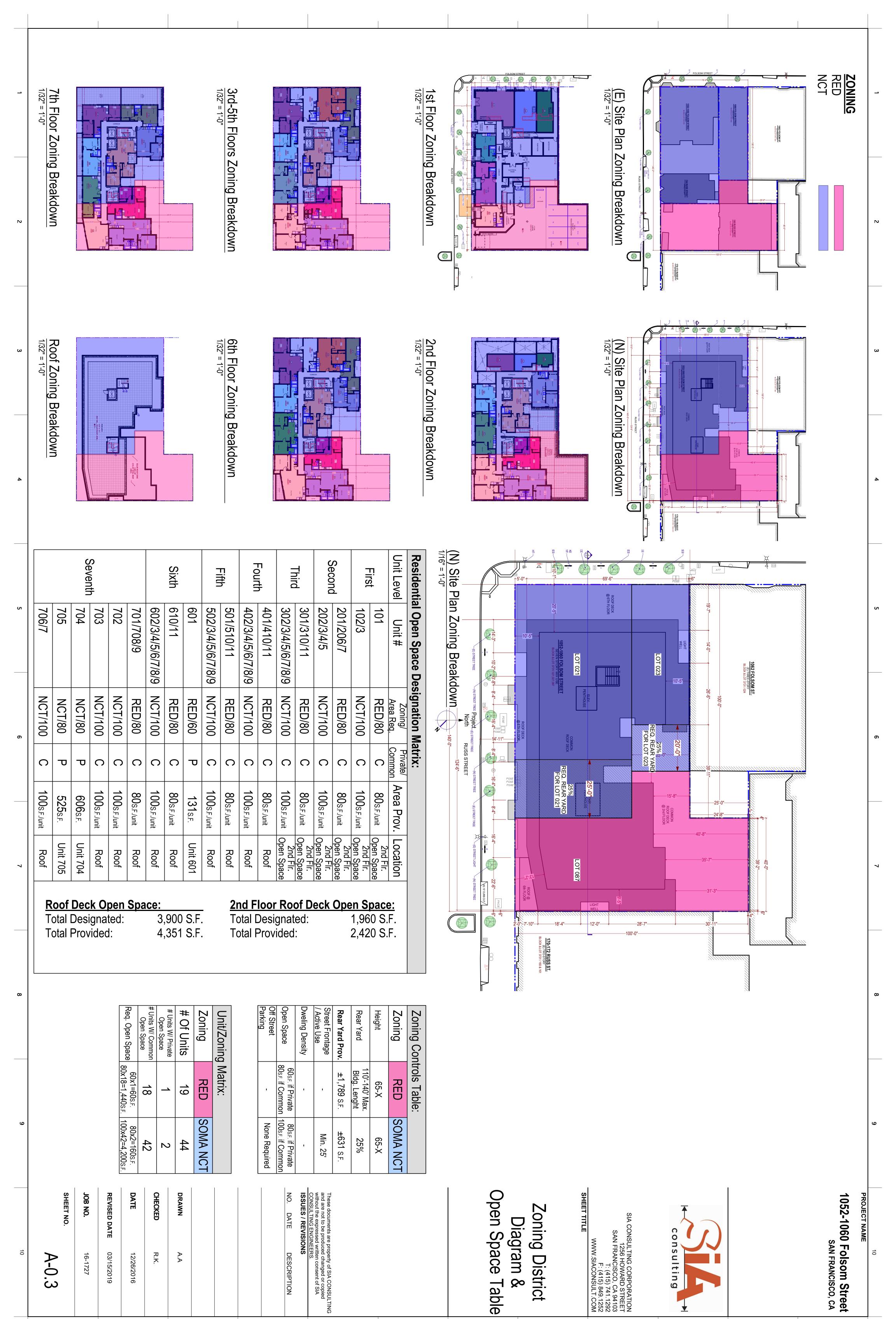
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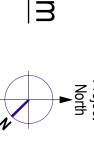


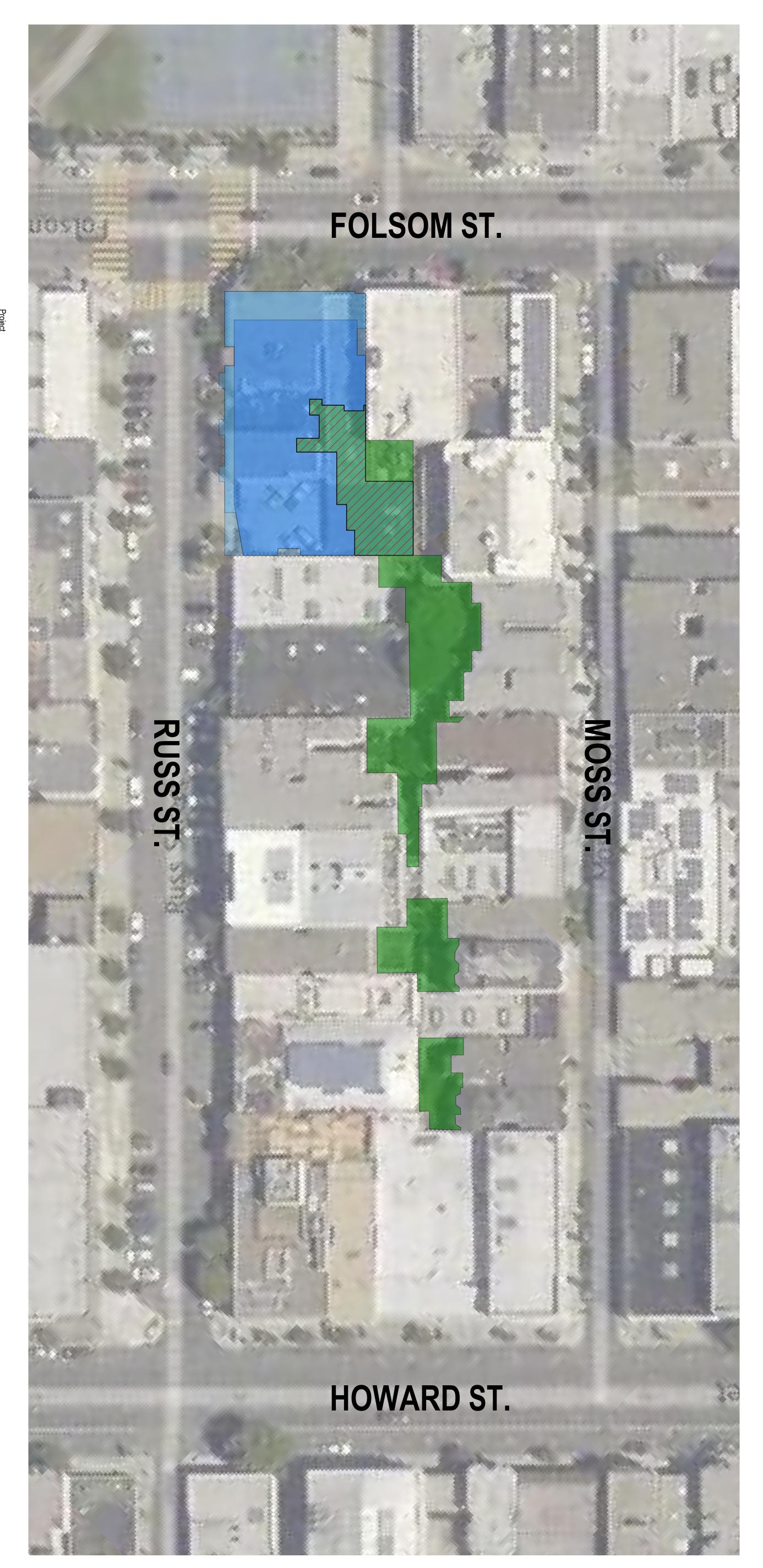




Mid-Block Open Space Diagram

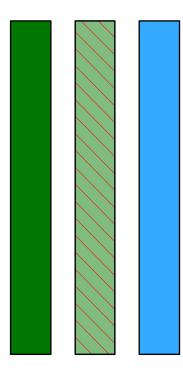
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**Proposed Project:** Proposed Open Space:

Mid-Block Open Space:



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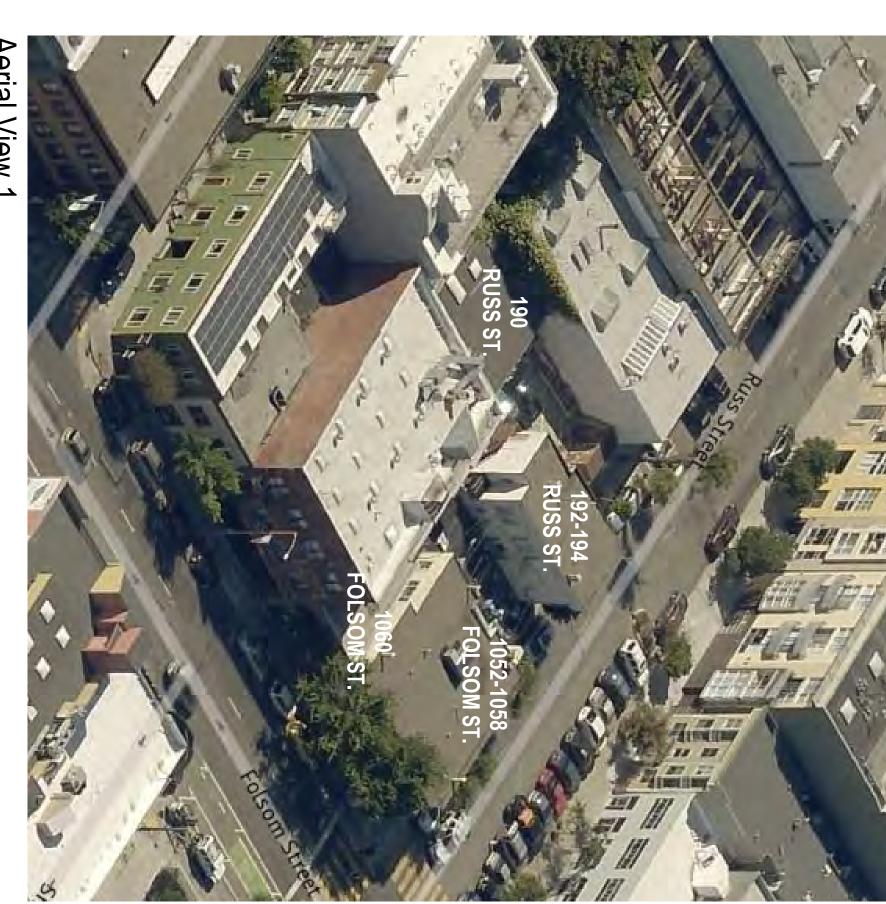
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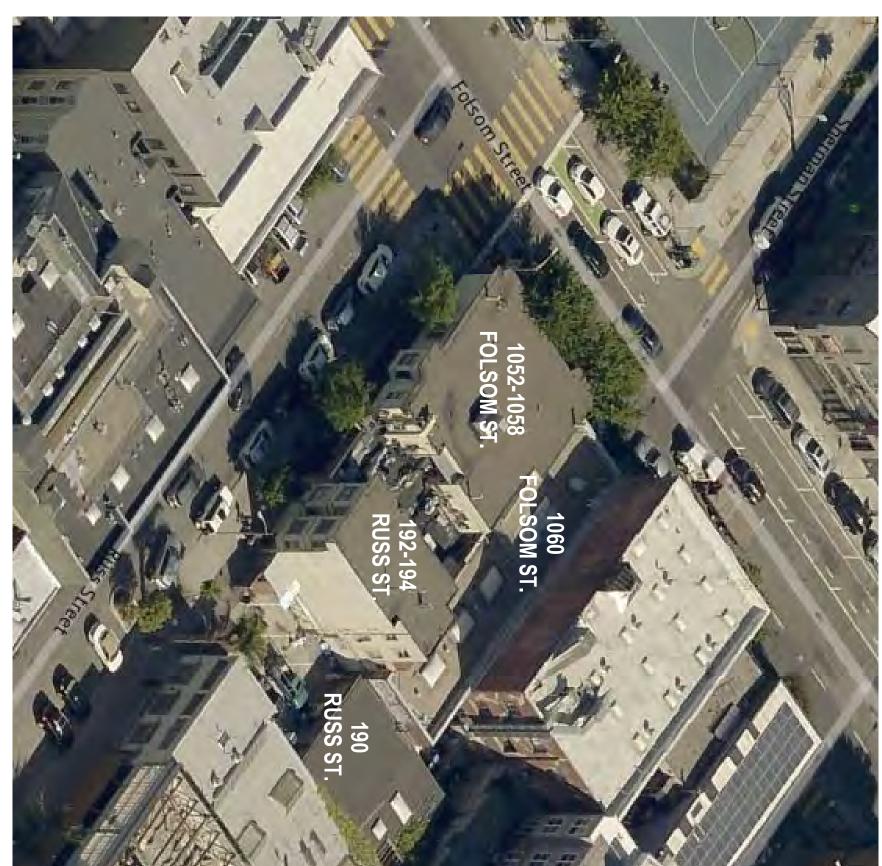
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Pattern Diagram Open Space Mid-Block

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Aerial View 1



Aerial View 3

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Aerial View 2



**Aerial Photos** 

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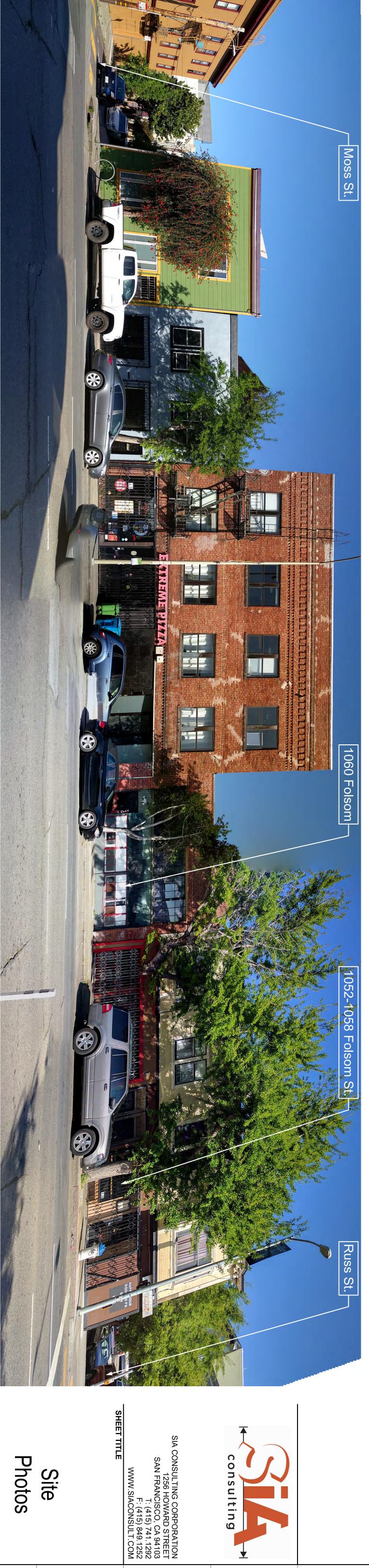
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Folsom Street Block Face



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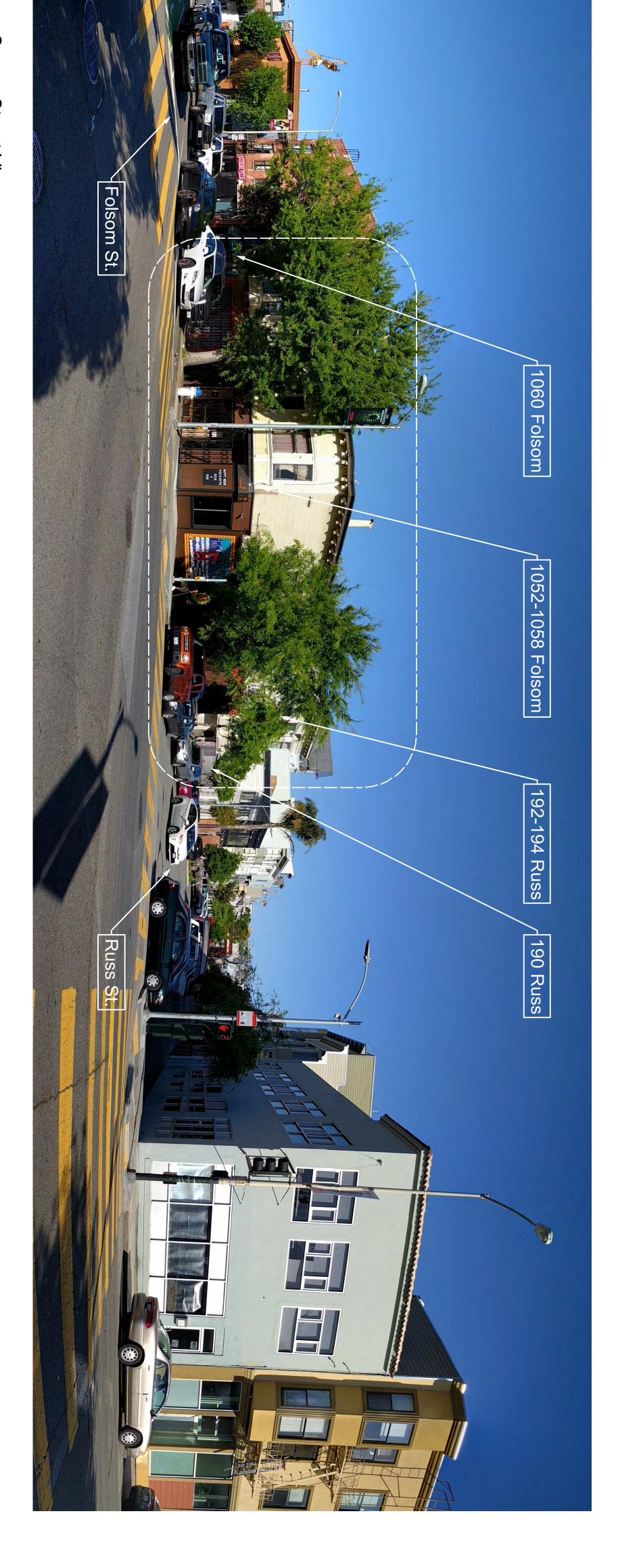
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Folsom Across Street Block Face

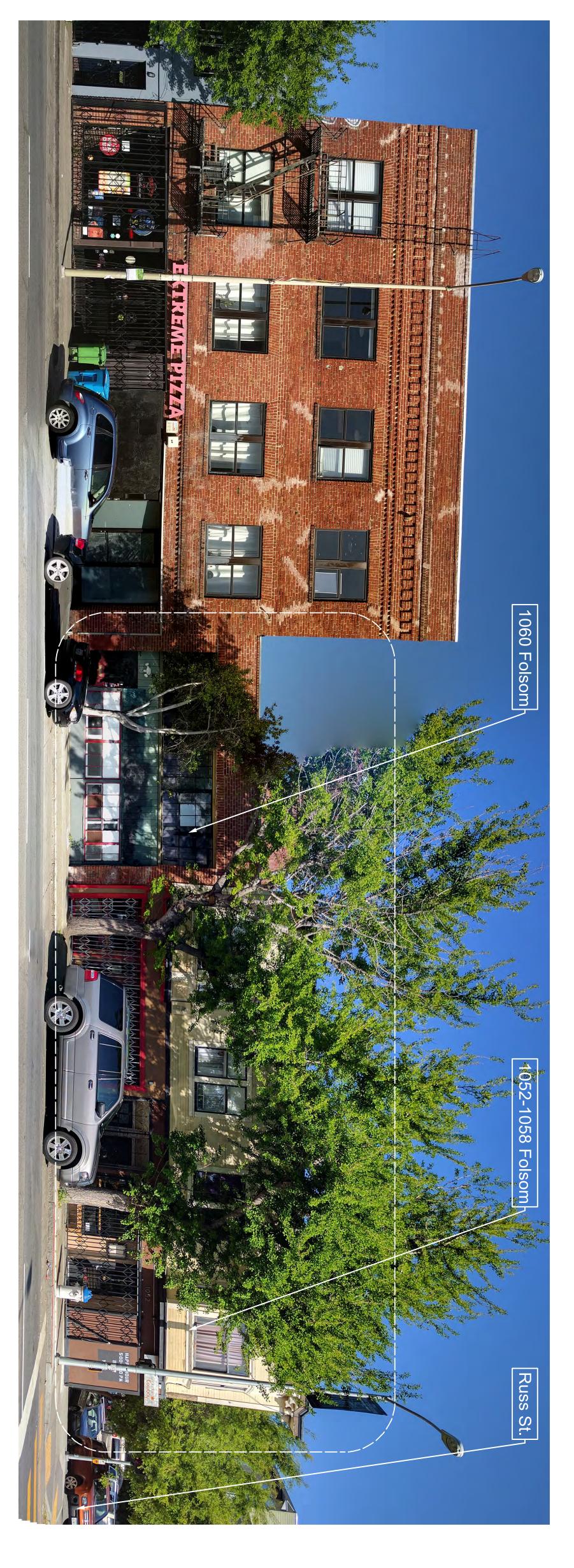
**Photos** 

Site





Folsom-Russ Corner Street View



Folsom Street View

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# **Photos**

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# Street Views

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PROJECT NAME

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Perspective View

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Folsom Street Perspective View N.T.S

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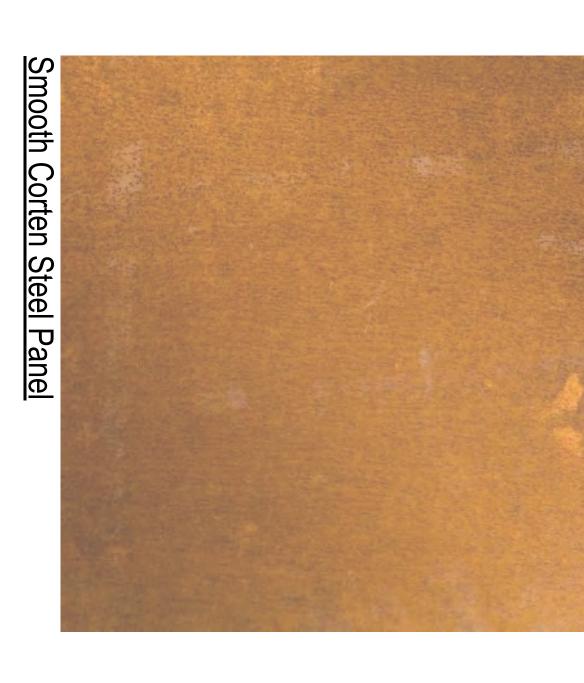
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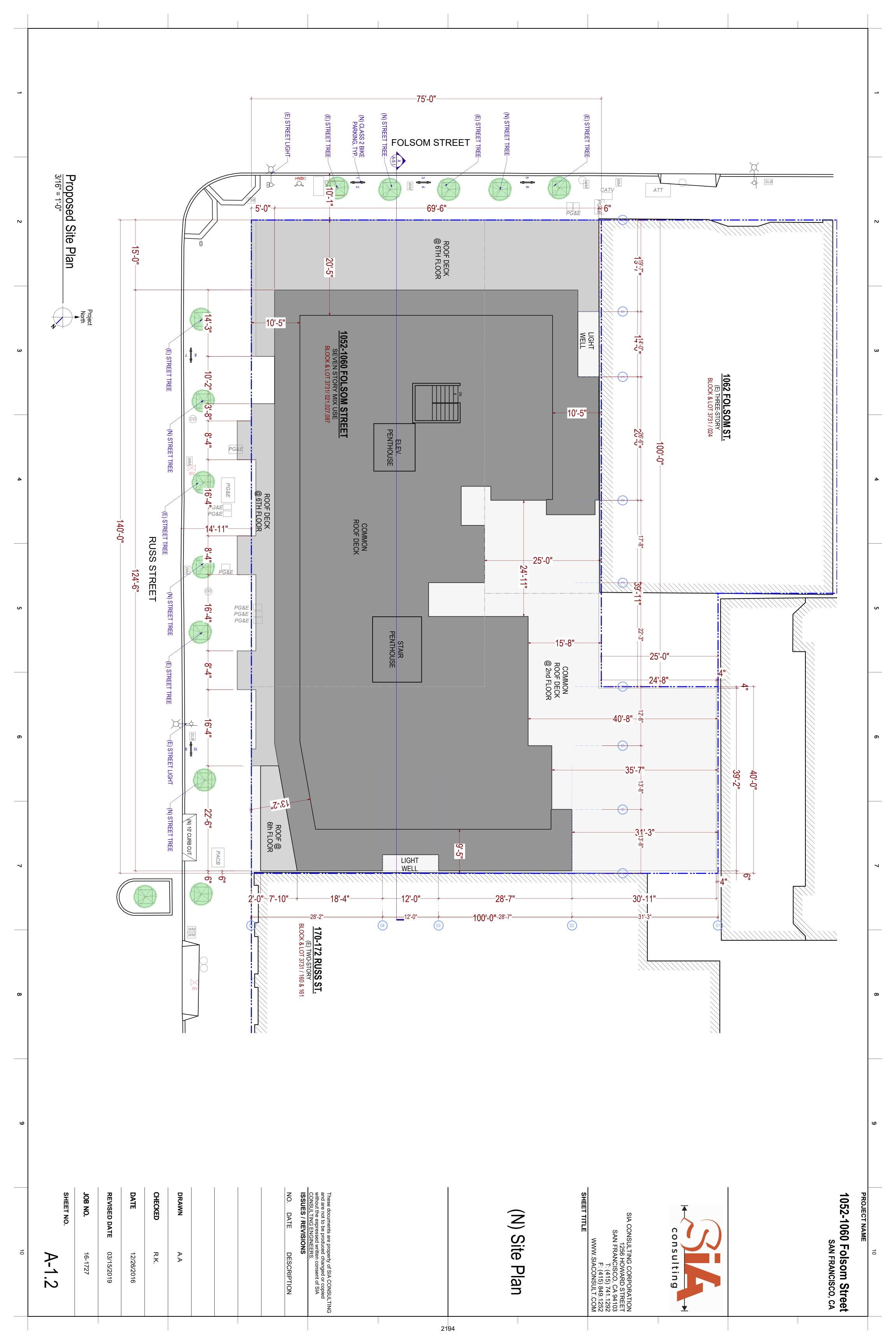
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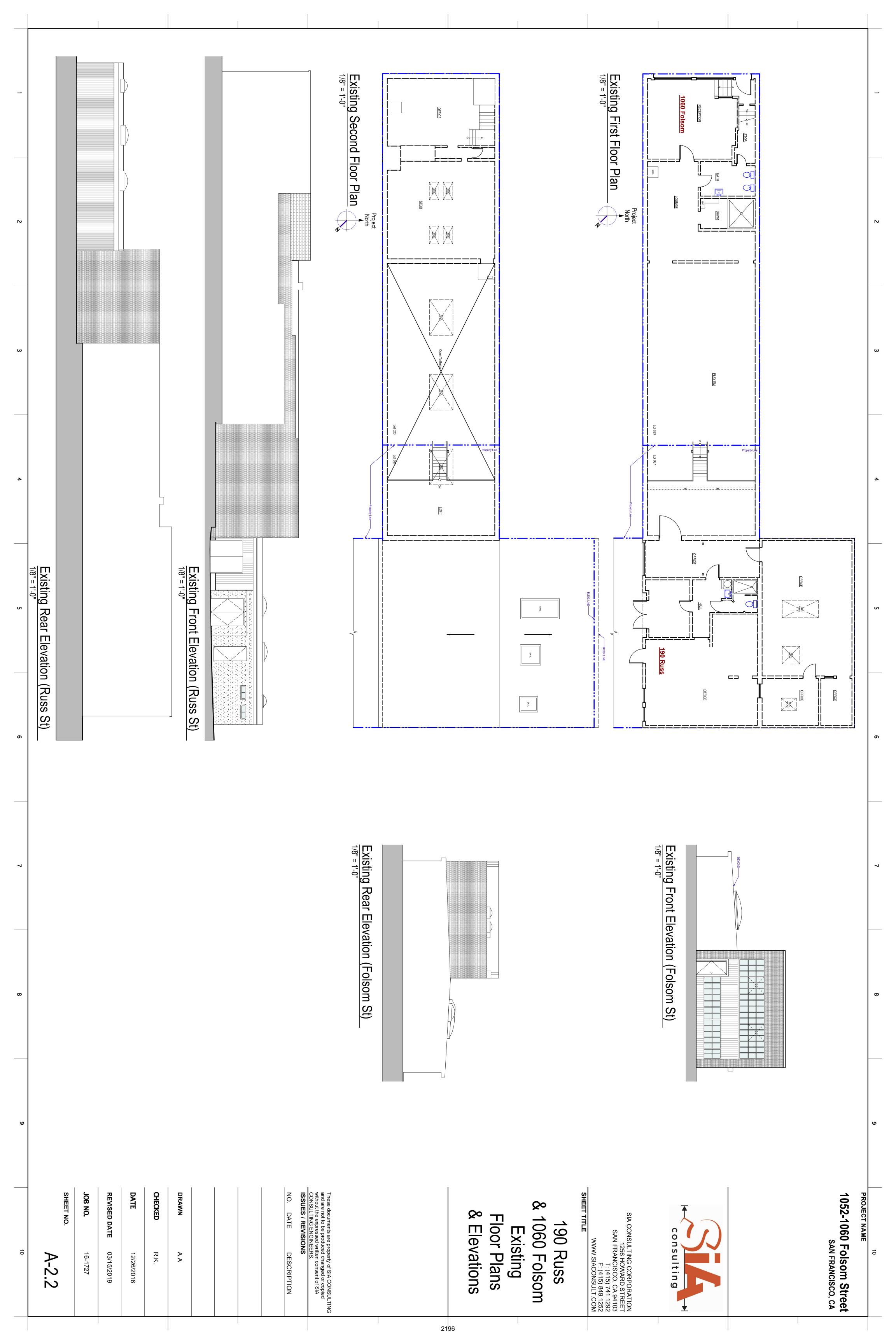
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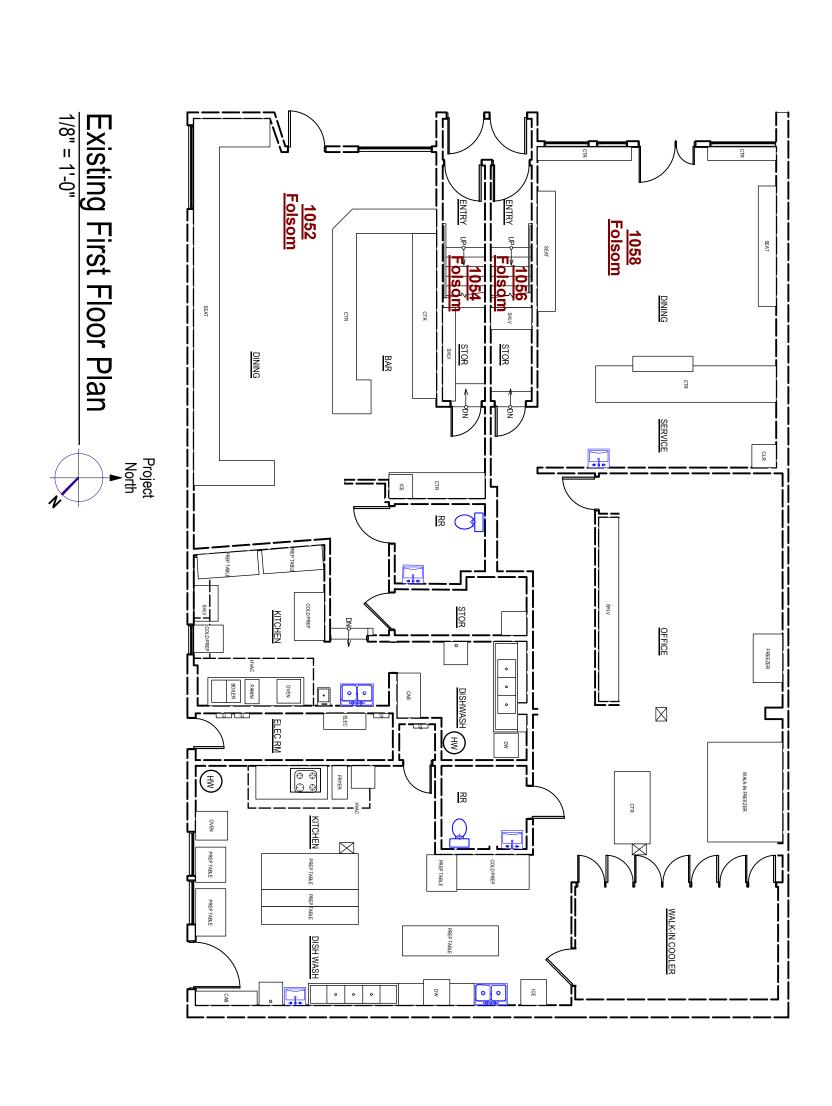
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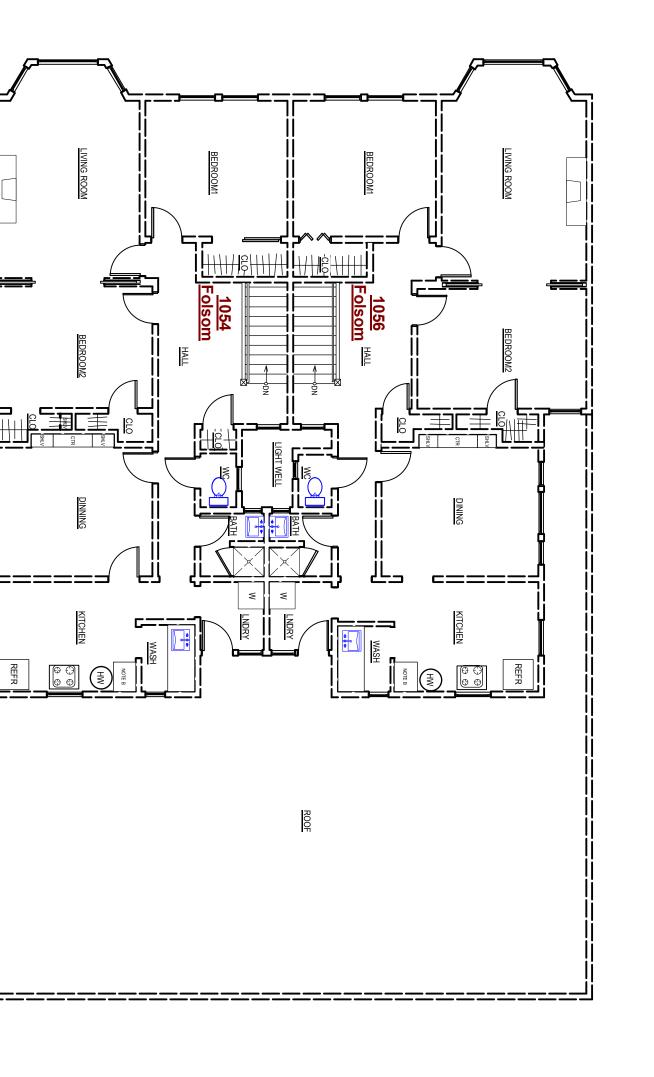


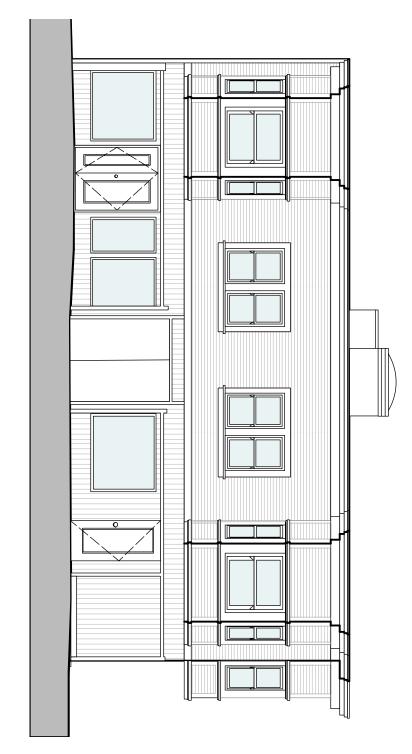












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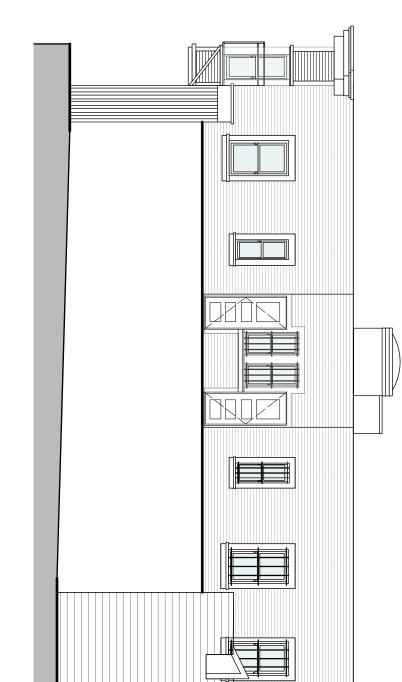
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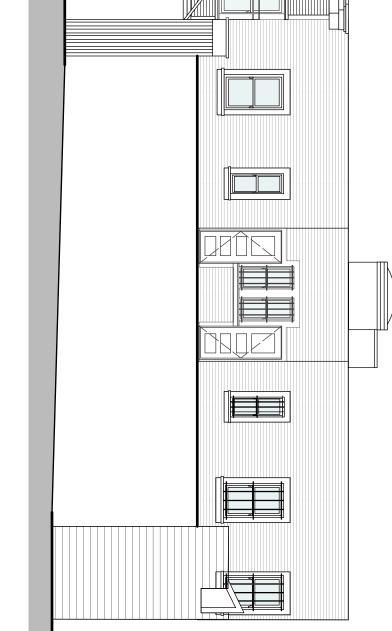
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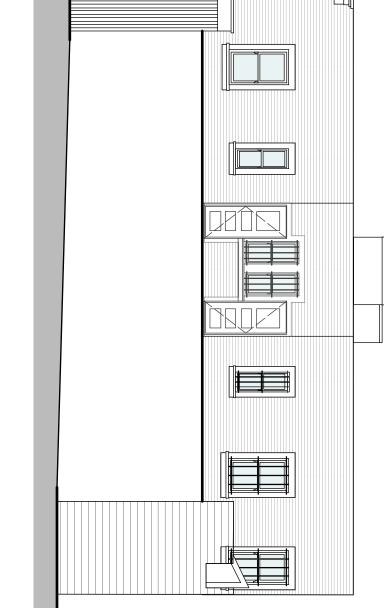
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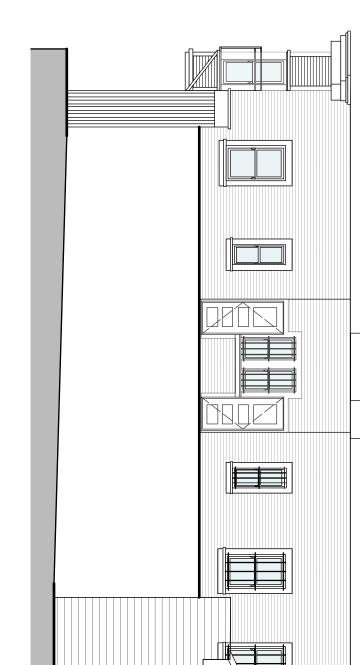
Existing Front Elevation (Folsom St)

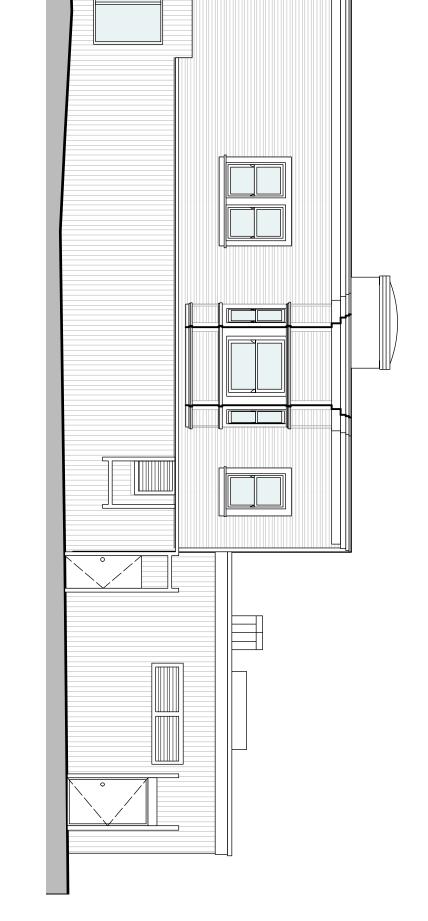


Existing Rear Elevation (Folsom St)



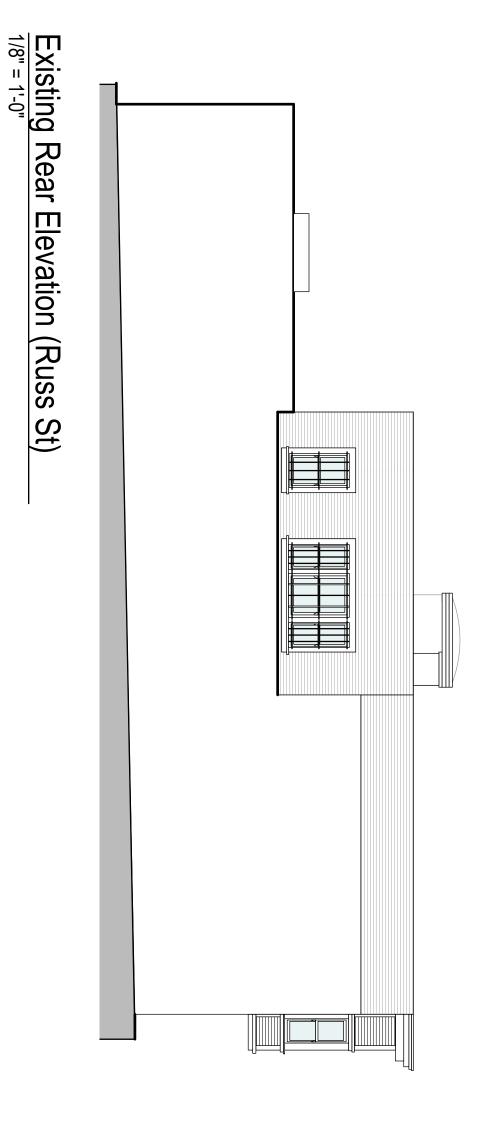






Existing Front Elevation (Russ St)

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Floor Plans

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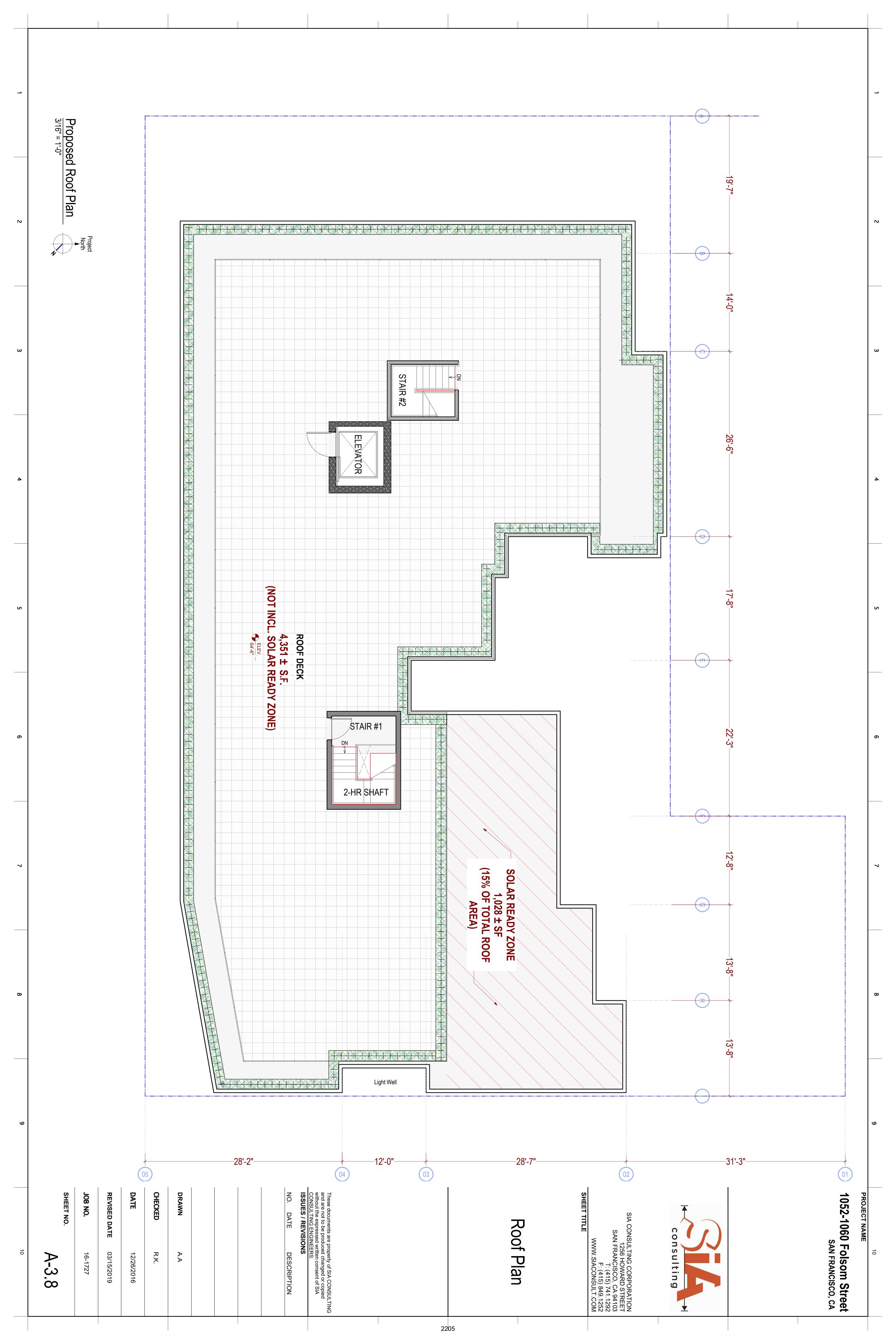


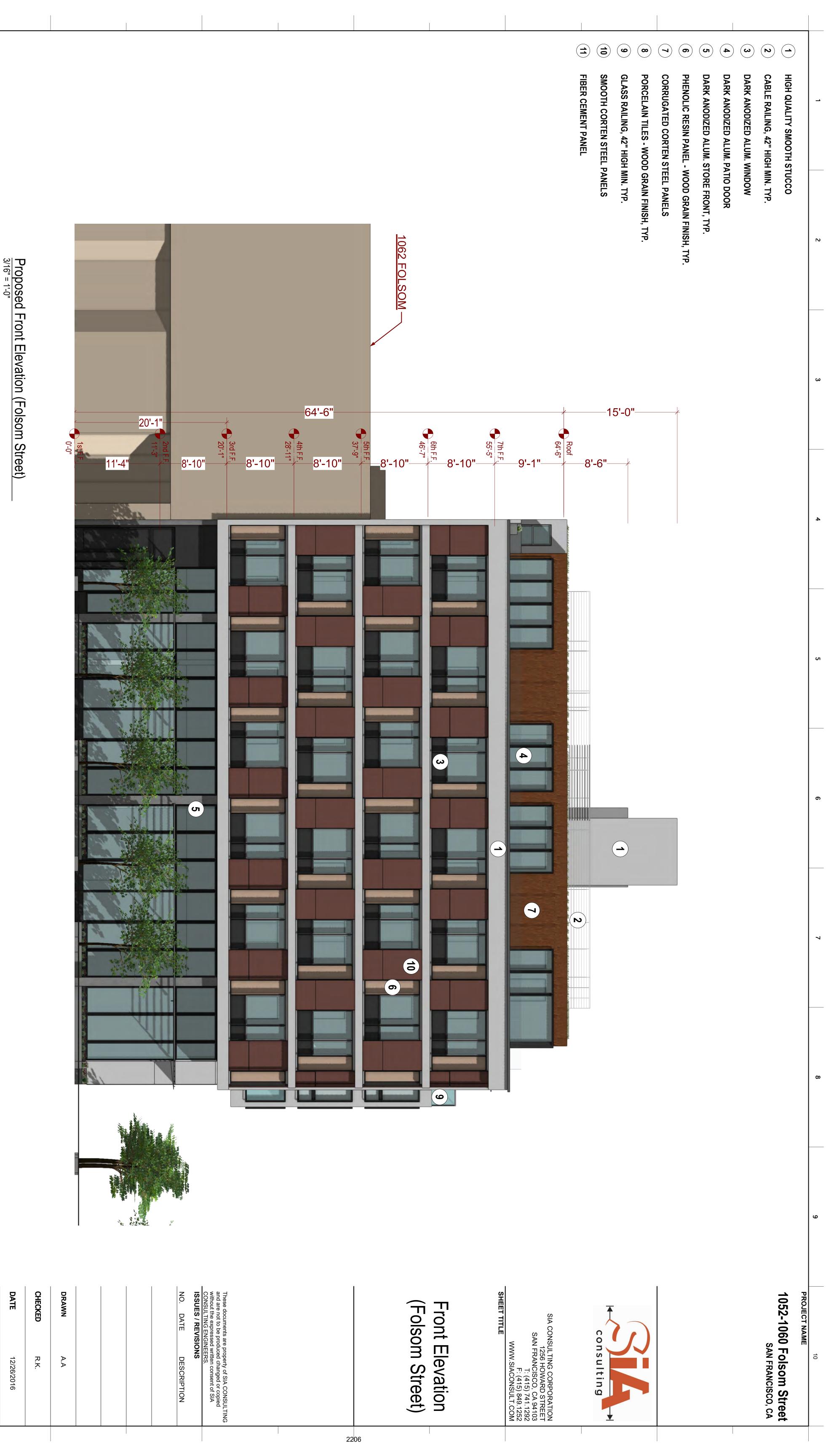












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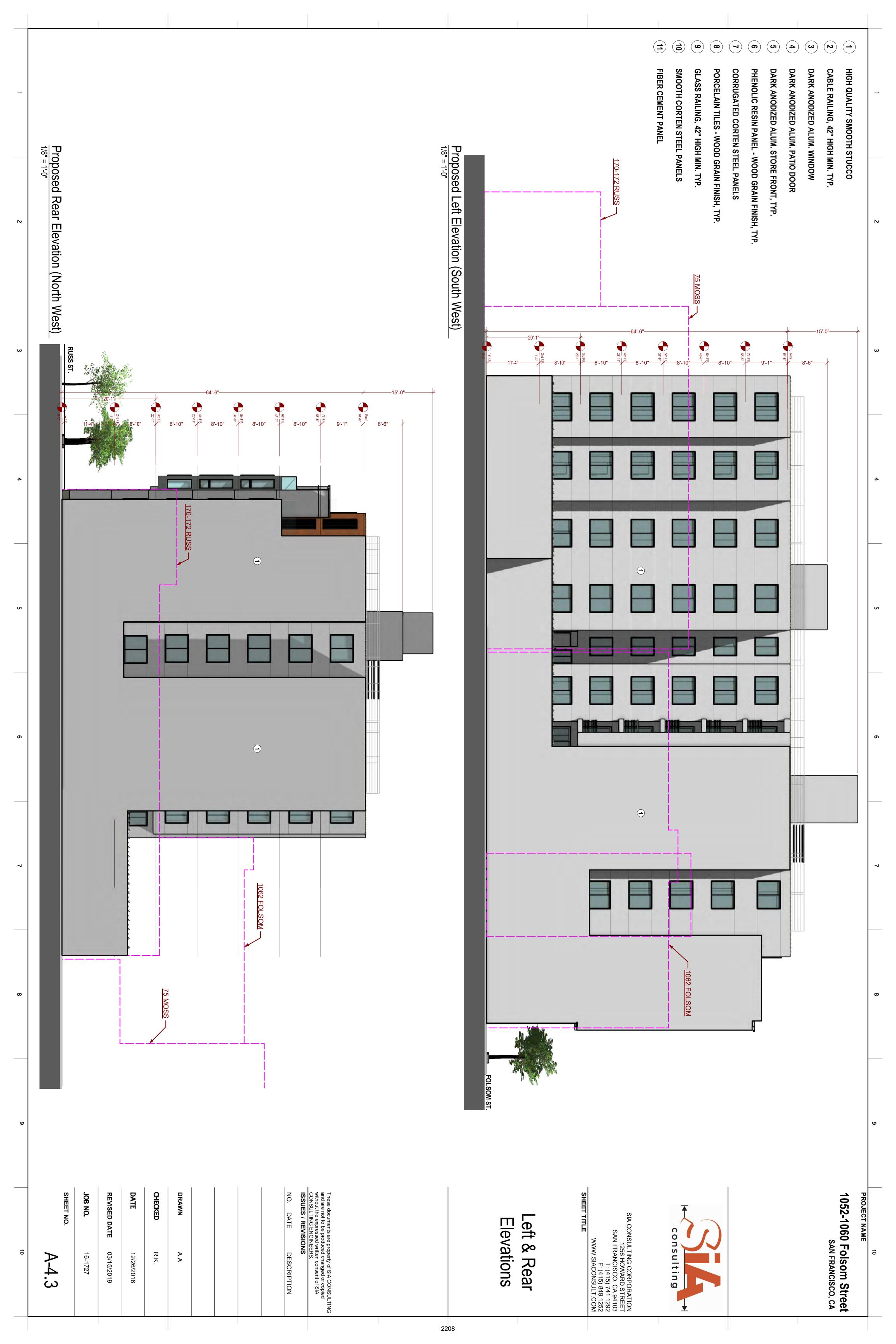
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1052-1060 Folsom Street SAN FRANCISCO, CA 9

PROJECT NAME

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# EXHIBIT 2

## I. Shadow

This section describes shadow effects on publicly accessible areas, including public parks, publicly-accessible private open spaces, and sidewalks.

## **Environmental Setting**

## **Existing Parks and Open Space**

There are 24 parks within the boundaries of the Eastern Neighborhoods project area (see **Figure 20** in Section IV.H, Parks, Recreation, and Open Space, p. 366). Nineteen parks are under the jurisdiction of the San Francisco Recreation and Park Department. One public open space is owned by the San Francisco Redevelopment Agency and maintained by the Tenants and Owners Development Corporation, the Alice Street Community Gardens (on Lapu Lapu Street between Folsom, Harrison, Third and Fourth Streets), a public open space for seniors that includes garden plots and benches.

Three public open spaces in the study area are under the jurisdiction of the Port of San Francisco: South Beach Park, located along San Francisco Bay north of AT&T Park; Warm Water Cove, at the foot of 24th Street in the Central Waterfront; and Tulare Park, an open space area along the north side of Islais Creek between Third and Illinois Streets. Finally, one small open space is owned by the Municipal Transportation Authority (Muni), in front of Muni's Woods Division bus yard in the Central Waterfront.

Two Recreation and Park Department parks are outside of but near the project area, including Precita Park one block south of César Chávez Street in the Mission, and the Howard and Langton Mini Park one block east of East SoMa. Additionally within East SoMa, are a number of small, privately-owned, publicly accessible open spaces that were established in conjunction with recent housing developments in the South Beach area. These open spaces are located along the Embarcadero at Beale, Delancey (First), and Townsend streets.

#### **Planned Parks**

The 2005 Annual Update to the Recreation and Park Department's Capital Plan lists two sites within the project area for potential future acquisition and park development.<sup>183</sup> Both are located within the Central Waterfront neighborhood.

• The I. M. Scott School site, a vacant former school building and grounds located at 1060 Tennessee Street near 22nd Street, has been identified in the Draft Central Waterfront Plan as a potential recreational facility. The Recreation and Park Department has contacted the San Francisco Unified School District to explore the possibility of transferring or using a portion of the property for playgrounds and other recreational uses.

-

<sup>&</sup>lt;sup>183</sup>These proposals would be subject to a separate CEQA process and are not part of the Eastern Neighborhoods Rezoning and Area Plans project.

• The Recreation and Park Department is pursuing the transfer of a 0.44-acre parcel located at Third Street and 20th Street (the former location of Bayview Police Station). The property would be transferred from the San Francisco Police Department, which has identified it as surplus property. The property would temporarily be used as office space and long-term as a recreational facility.

### Regulatory Setting

The San Francisco Planning Code regulates shadow impacts on parks and other publicly accessible spaces. The Code's height and bulk districts establish maximum building heights throughout the city. The Planning Code also contains specific provisions to ensure sunlight in public parks, and to ensure sunlight on sidewalks in the greater Downtown area, including part of East SoMa. These specific sections of the Planning Code are discussed in detail in Section IV.B, Plans and Policies, and summarized briefly here.

Planning Code Section 295, the Sunlight Ordinance, generally prohibits buildings greater than 40 feet tall that would shade City parks (under the jurisdiction of the Recreation and Park Department), except during early morning and late afternoon hours, if the shadow would adversely affect use of the park, unless the Planning Commission determines that the effect would be insignificant. In practice, therefore, Section 295 acts as a kind of overlay that further limits heights and/or shapes of certain buildings around protected parks: the Section 295 limit is in addition to the height limits in the Height and Bulk districts. Privately-owned open spaces and those under the jurisdiction of other entities, such as the Redevelopment Agency, are not subject to Section 295.

Planning Code Section 147, applicable to C-3 (downtown) use districts and in South of Market mixed-use districts where heights greater than 40 feet are permitted (RSD, SLR, SLI, and SSO), requires that new buildings and additions greater than 50 feet tall be shaped to minimize shadow on public plazas or other publicly accessible open spaces, subject to design considerations and without unduly restricting development potential. Section 147 applies to the following locations within the project area:

- A portion of one block in East SoMa located between Folsom, Harrison, Third, and Hawthorne streets, designated C-3-S.
- Much of the area between Harrison, Townsend, First and Fourth streets in East SoMa, zoned SLI or SSO.
- The majority of the area in blocks between Fourth, Seventh, Market and Harrison streets in East SoMa, zoned RSD or SLR.
- In Showplace Square/Potrero Hill, a few properties located between Bryant, Brannan, Seventh and 10th streets, zoned SLI.

## **Impact Analysis**

## Significance Criteria

Implementation of the proposed project would have a significant shadow impact if it were to:

 Create new shadow in a manner that substantially affects outdoor recreation facilities or other public areas.

In addition, shadow effects would be significant if they would affect, in an adverse manner, the use of any park or open space under the jurisdiction of the Recreation and Park Department, or significantly detract from the usability of other existing publicly accessible open space, or alter temperature so as to substantially affect public areas, or change the climate either in the community or region.

## Shadow Effects on Existing Parks and Open Spaces

This analysis focuses on changes to building height limits that are part of the proposed rezoning project, and how such changes could affect shading on parks and other publicly accessible spaces.

**Figures 22 through 28** indicate proposed changes to height districts in each neighborhood, by rezoning option. Immediately surrounding nine of the parks within the project area, and both of the Recreation and Park Department parks located near but outside of the project area, there would be either no change in height limits or decreases in the building height limit under all three rezoning options. Height limits on some or all sides of another 15 parks (12 under Recreation and Park Department jurisdiction) within the project area would increase. Most of the increases would be slight: five feet. Near a few parks, height limit increases of 15 feet are proposed, and near one recreation center in East SoMa, increases of 25 and 45 feet are proposed.

In some instances, existing development near publicly accessible parks and open space is not as tall as the current height limit would allow. The rezoning project itself would not directly lead to an increase in the height of, or the shadows cast by, existing buildings. However, in areas where the proposed rezoning would allow for changes to permitted land uses, additions to existing buildings and redevelopment of parcels may be more likely to occur, as the incentive for development would potentially be greater due to the additional permitted heights. New buildings could be constructed up to the applicable height limit, unless restrictions were imposed by Section 295 or other applicable controls under the Planning Code.

To assess the potential new shading attributable to increased height limits, the following shadow study assumes a "worst-case" shadow scenario that would be caused by full build-out under existing height limits—the No-Project Alternative—and compares those "worst-case" shadows to the corresponding "worst-case" shadows that would be cast under each of the proposed rezoning

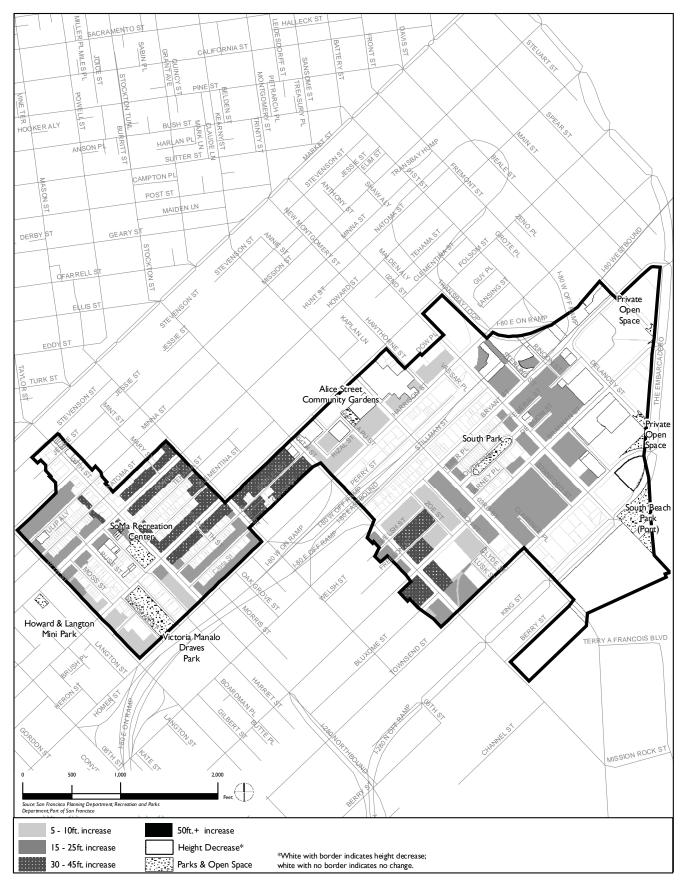


Figure 22 Height Change East SoMa, Options A & B

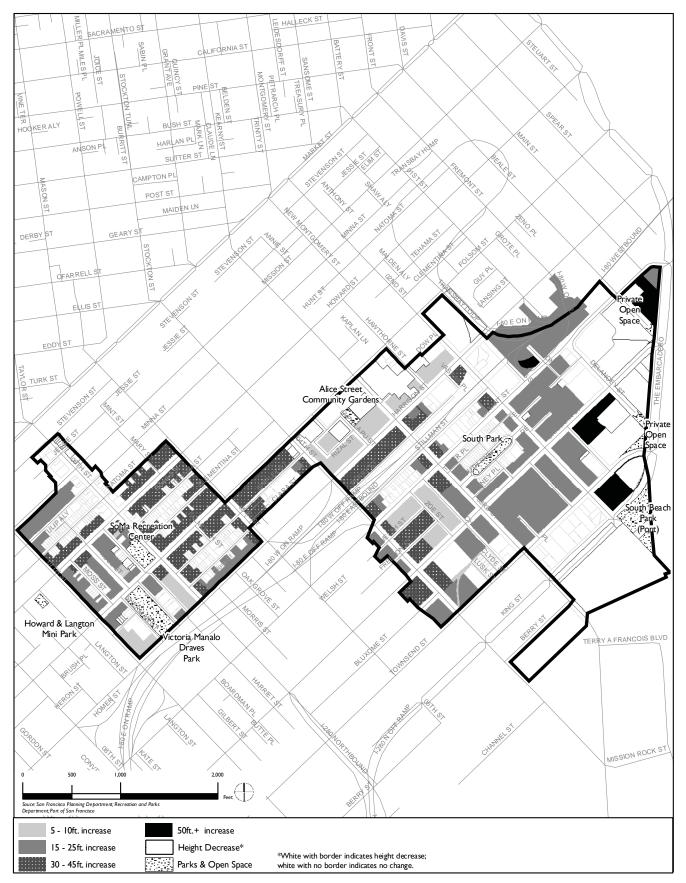


Figure 23 Height Change East SoMa, Option C

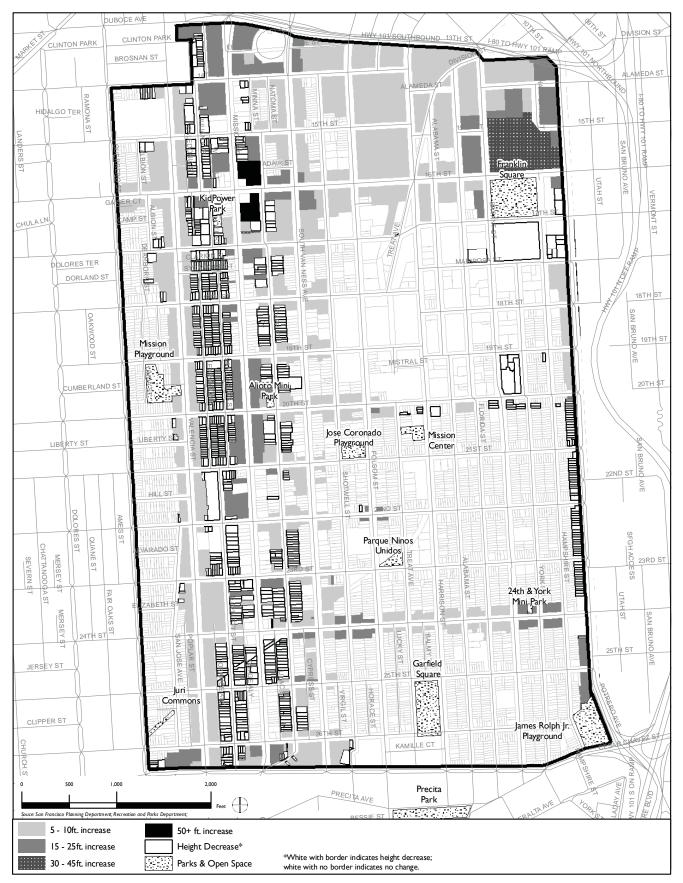


Figure 24 Height Change Mission, Options A & C

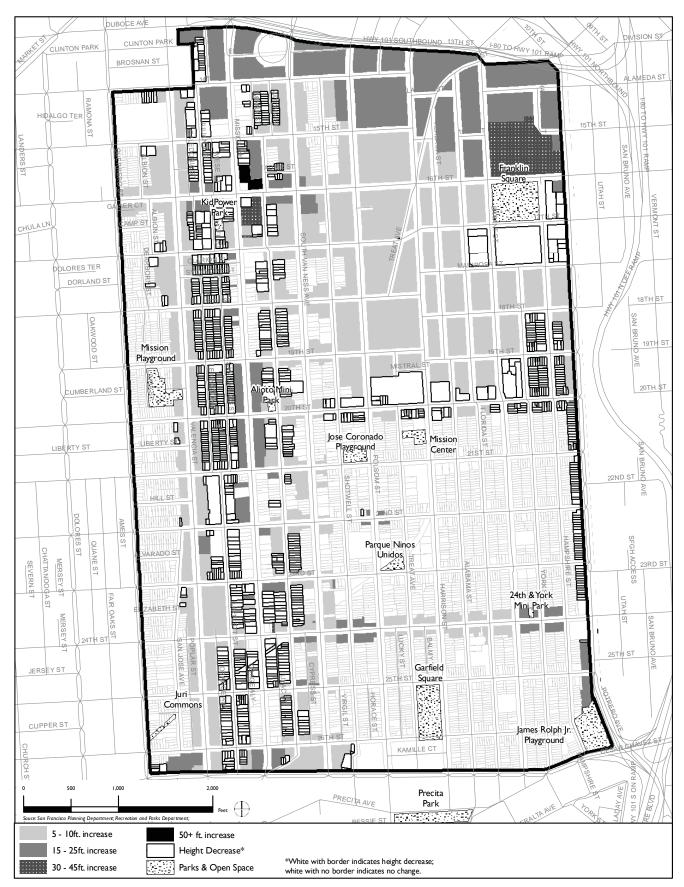


Figure 25 Height Change Mission, Option B

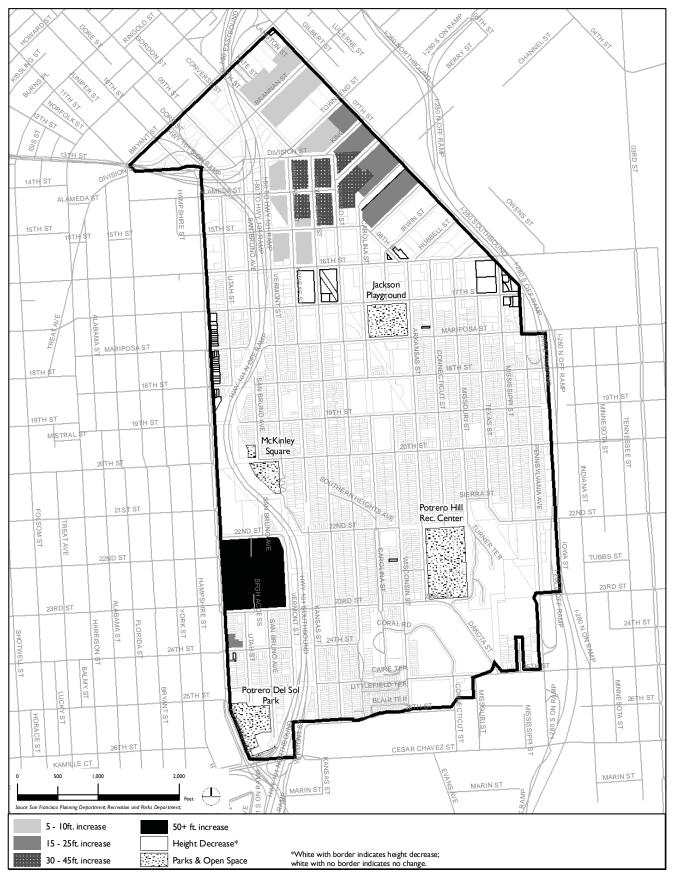
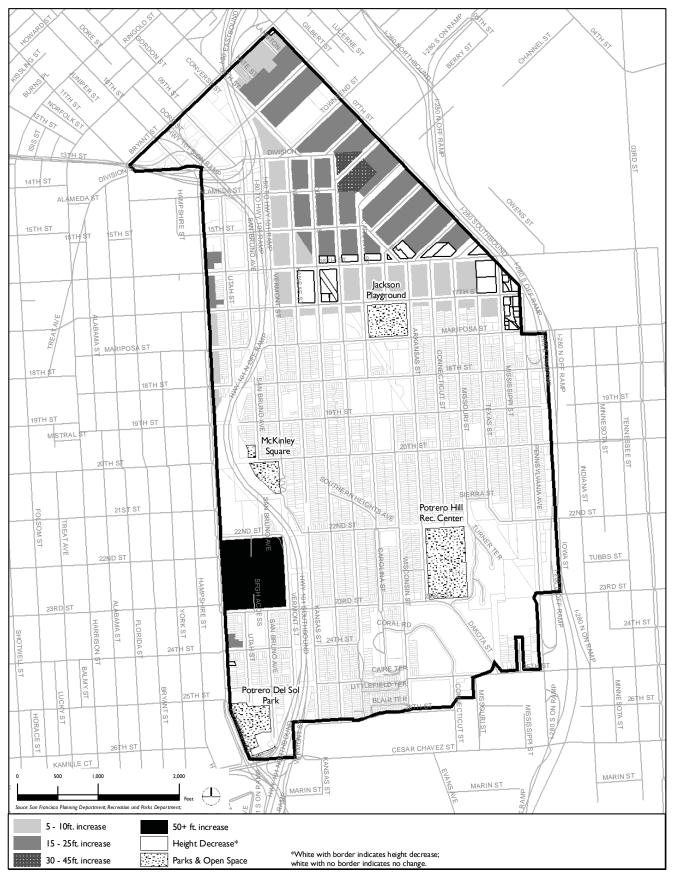


Figure 26 Height Change Showplace Square / Potrero Hill, Options A & C



Case No. 2004.0160E: Eastern Neighborhoods Rezoning and Area Plans (203091)

SOURCE: Dyett & Bhatia

Figure 27
Height Change
Showplace Square / Potrero Hill,
Option B

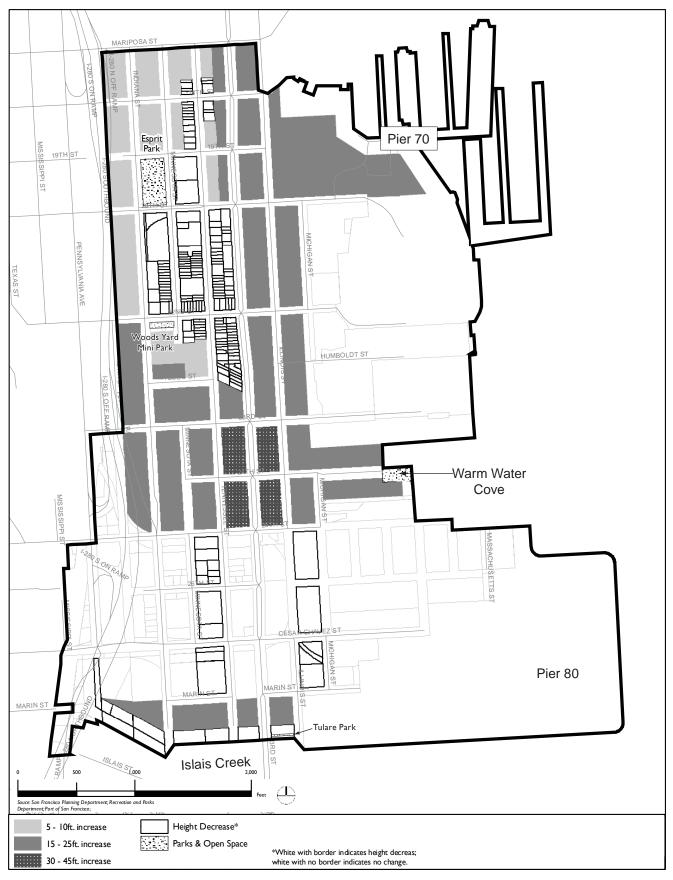


Figure 28
Height Change
Central Waterfront,
Options A, B & C

options. Although the study does not directly consider whether or not the existing building heights differ from the existing height limits and therefore does not measure the actual existing shadowing of public open spaces, the subsequent analysis and conclusions draw on the study findings to capture the incremental effect that could result from the newly permitted heights that would be allowed with implementation of each of the three proposed rezoning options.

### Parks Where No Increase to Surrounding Height Limits is Proposed

The following parks are surrounded by parcels and blocks in which the existing height limits would remain the same or decrease under all three of the Eastern Neighborhoods rezoning options. The majority of these parks are also located in residential neighborhoods where the use regulations are not expected to substantively change, so the project would not likely to result in any development pressure on properties not currently built to the maximum height.

- South Beach Park (East SoMa)
- Mission Center (Mission)
- Jose Coronado Playground (Mission)
- Parque Ninos Unidos (Mission)
- Juri Commons (Mission)
- Garfield Square (Mission)
- McKinley Square (Showplace Square/Potrero Hill)
- Potrero Hill Recreation Center (Showplace Square/Potrero Hill)
- Tulare Park (Central Waterfront)

Because no changes to the height limits surrounding these parks and open spaces are proposed, none of the rezoning options are expected to result in increases in the extent or duration of daily shadow cast on them. Additionally, no changes to existing height limits are proposed surrounding the non-Recreation and Park Department open spaces along the Embarcadero in East SoMa, and thus these spaces would not be adversely affected by the project.

Some of the above parks could be shaded by development pursuant to existing height limits (i.e., under the No-Project scenario). Those in the Mission District would have the greatest potential for new shadow under existing height limits, as many of these parks are relatively small and some are nestled within city blocks. In particular, Juri Commons, located on a former railroad right-of-way that cuts through the block bounded by 25th, 26th, Guerrero, and Valencia Streets, is a narrow open space. Although taller buildings than those that exist could be constructed within the current 40-foot height limit, the effect on Juri Commons would be limited because the narrowness of the space means existing buildings already cast substantial shadows except at midday. Moreover, this park is heavily landscaped, with several mature trees that also cast shade.

Both Jose Coronado Playground and Parke Niños Unidos are located at the south end of city blocks, meaning that each has a buffer from buildings to the south in the form of a 64-foot-wide street right-of-way. Each has two- and three-story buildings to the south, east, and west, and there is limited potential for new shadow if one or more of these properties were to be redeveloped at

greater height. The existing 40-foot height limit and the surrounding streets would minimize the potential new shadow that could fall on either of these parks.

Mission Center is primarily an indoor facility. While it has an outdoor soccer field, this field is within the interior of the block, surrounding by rear yards of existing dwellings, and thus there is very limited potential for new shadow on this open space.

No substantial new shading of Garfield Square is likely because the property immediately to the south (Bernal Dwellings) has recently been rebuilt by the San Francisco Housing Authority. Existing parcels to the east, southeast, and west—primarily developed with multi-family housing—could cause new shadow, although the exiting height limit of 40 feet and the width of surrounding streets would limit new shadow. Potential effects would be greatest along the western edge of the park, where Treat Avenue is 60 feet wide, compared to Harrison Street's 82.5-foot width along the east side of the park.

The *People's Plan*, a project variant for the Mission District described in Chapter III, Project Description (see p. 17), would have similar effects to those described above because its height proposals are similar to those under each of the three rezoning options, A, B, and C. Another variant, the MCEJJ plan (see p. 18), does not propose specific height limits, and thus cannot be evaluated as to shadow effects.

Little new shadow is likely on Potrero Hill Recreation Center, because it sits atop a hill and parcels to the south and east (Housing Authority property) slope down from the park. Parcels containing existing single-family dwellings west of the park could be redeveloped to greater heights in some instances, but the existing 40-foot height limits and the width of Arkansas Street would restrict the amount of new shadow that could fall on the park.

Likewise, little new shadow is possible on McKinley Square, atop the western edge of Potrero Hill, with the U.S. 101 freeway downslope to the south and west. As with Potrero Hill Recreation Center, parcels to the east of McKinley Square could, if redeveloped to the 40-foot height limit, incrementally increase shadow on the park, but the existing 40-foot height limits and the width of Vermont Street would restrict the amount of new shadow

No new shadow would be expected on the Redevelopment Agency's South Beach Park because this park is immediately northeast of AT&T Park and east of the 14-story One Embarcadero South residential building.

No new shadow would be expected on Tulare Park, as it sits on the north bank of Islais Creek, at the southern boundary of the project area, and no new buildings of sufficient height are likely to be constructed across the creek, within the Bayview-Hunters Point neighborhood.

In summary, it is unlikely that the No-Project Alternative would result in significant shadow impacts on the above parks as a result of construction to existing height limits.

### Parks Where an Increase to Surrounding Height Limits is Proposed

For the 15 parks around which height limit increases are proposed, potential shading attributable to the proposed project was studied by comparing the shadows that would be cast at build-out under existing height limits (i.e., the No-Project Alternative) to those that would be cast at build-out under each of the three rezoning options. The tallest buildings that could be constructed under existing and proposed height limits on all properties directly adjacent to or across a street from each park was modeled using an architectural drawing and three-dimensional modeling software. Height was measured as specified in the San Francisco Planning Code and no building setbacks were modeled. Topographic data was incorporated in the model to account for differences in elevation. Shadow impacts were analyzed for the period from one hour after sunrise to one hour before sunset—the period regulated by the Sunlight Ordinance—for winter and summer: in December on the winter solstice, when the sun is at its lowest and the shadows are at their longest, and in June on the summer solstice, when the sun is at its highest and shadows are at their shortest. Shadows on any other day of the year would be within the range of shadows present during the solstices.

Two parks, Victoria Manalo Draves Park (East SoMa) and Esprit Park (Central Waterfront), are near elevated roadways. The existing elevated structures may cast shadows on the parks, but they are not part of, or affected by, the proposed project and are not included in the shadow analysis. The location and height of these elevated freeway structures would not change as a result of the proposed rezoning project.

**Tables 56 and 57**, pp. 393 and 395, detail the potential shadow impacts at these times and seasonal points for each of the proposed rezoning options and for the No-Project scenario. For each park, they show the percentage of the park's area that would be in shadow at the opening and closing "Prop K minutes," one hour after sunrise and before sunset. They also indicate when shadows would recede and the park would be in full sun. All times stated for June are in daylight savings time while those in December are standard time.

The following subsections describe the potential shadow impacts on each park and open space in the study area where surrounding height limits are proposed to increase.

Twelve of the 15 parks are under the jurisdiction of the Recreation and Park Department and therefore subject to Planning Code Section 295. All future development greater than 40 feet in height would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. In addition, future proposals for development would undergo site-specific environmental review including individual evaluation of shadowing impacts to public parks and open spaces. As the Planning Commission could not

### ● TABLE 56 POTENTIAL SHADOW ON PARKS AT BUILDOUT ON ADJACENT PROPERTIES--SUMMER SOLSTICE (JUNE 21), 5:48 AM TO 7:35 PM PDT

James Rolph Jr. Playground	24th & York Mini Park	Alioto Mini Park	Mission Playground	Franklin Square	KidPower Park	South Park	Alice Street Community Gardens	SoMa Recreation Center	Victoria Manalo Draves Park	Park Name	
Mission	Mission	Mission	Mission	Mission	Mission	East SoMa	East SoMa	East SoMa	East SoMa	Neighborhood	
5	100	100	80	45	100	75	100	60	75	Percent of park in shadow, 6:48 AM	
WW 50:2	1:05 PM	9:35 AM	1:00 PM	9:15 AM	1	9:30 AM	2:00 PM	7:55 AM	9:10 AM	Shadow recedes; park in full sun	Existin
1:15 PM	1:15 PM	1:15 PM	4:15 PM	5:45 PM	!	4:30 PM	2:30 PM / 3:30 PM	2:15 / 5:45 PM	5:30 PM	Shadow	g Height Lin
65	100	100	75	40	100	100	100	80	30	Percent of park in shadow, 7:35 PM	nits (No-Pro
	The park is in full shade from the first Prop K minute until approximately 9:15 AM, when sunny areas begin to appear. It is in full sun only at solar noon (1:12 p.m.), then the western edge begins to be shaded until it is in full shadow again from 4:30 PM until the last Prop K minute.	The park is in full shade starting at 6:00 PM until last Prop K minute.			The park is in full shade from the first Prop K minute until 9:45 AM, when the western edge begins to receive sun. At solar noon (1:12 PM), 80% of the park is in sun, but the southern edge remains shaded by building on the adjacent parcel to the south. Much of the park remains in sun through the afternoon, through shadows cast by buildings across Hoff Street begin to hit the western edge at 4:15 PM. Shadow increases until it covers the whole park at 6:45 PM.	Shadows recede from the long southeastern edge at 9:30 AM, but don't recede from the far eastern end of the park until 10:30 AM.		Shadows begin to be cast at the north edge of the park at 2:15 PM and along the west edge of the park at 5:45 PM.		Notes	Existing Height Limits (No-Project Alternative)
5	100	100	80	60	100	89	100	75	75	Percent of park in shadow, 6:48 AM	
7:05 AM	1:05 PM	9:35 AM	1:00 PM	9:15 AM	4:25 PM	10:30 AM	2:00 PM	9:10 AM	9:10 AM	Shadow recedes; park in full sun	
1:15 PM	1:15 PM	1:15 PM	4:15 PM	5:30 PM	4:45 PM	4:30 PM	2:30/ 3:15 PM	2:15/ 5:45 PM	5:30 PM	Shadow	Option A
65	100	100	80	50	100	100	100	80	30	Percent of park in shadow, 7:35 PM	Option A Height Limits
	The park is in full shade until 9:30 AM, when sunny areas begin to appear. It is in full sun only at solar noon (1:12 PM), then the western edge becomes progressively shaded until it is in full shadow again from 4:30 PM until the last Prop K minute.	Park in full shade from 5:15 PM until last Prop K minute.			The park is in full shadow until 9:45 AM, same as under the existing (No-Project) height limit. At solar noon, 10% of the park is shaded. The park remains mostly sunny throughout the afternoon. Shadow recedes from the southern edge at 4:25 PM, but begins to hit the western edge at 4:45 PM. the park is in full shadow from 7:00 PM until the last Prop K minute.	Shadows recede from the long southeastern edge at 8:30 AM, but don't recede from the far eastern end of the park until 10:30 AM.				Notes	its
		100		50	100					Percent of park in shadow, 6:48 AM	
San	San	9:35 AM 1:	San	8:55 AM 6:0	4:25 PM 4:	San	San	San	San	Shadow recedes; park in Sh full sun res	
Same height limits as Option A.	Same height limits as Option A.	1:15 PM	Same height limits as Option A	6:00 PM	4:45 PM	Same height limits as Option A	Same height limits as Option A	Same height limits as Option A.	Same height limits as Option A	Shadow sharesumes 7:3	Option B Height Limits
ts as Option	ts as Option	100 Park in PM unt minute.	ts as Option	40	100 San "exi "Op" "Op" with unti 10% noo san	ts as Option	ts as Option	ts as Option	ts as Option	Percent of park in shadow, 7:35 PM Notes	ight Limits
A.	,A	Park in full shade from 5:15 PM until the last Prop K minute.	A.		Same morning pattern as "existing" (No-Project) and "Options A and C" scenario, with the park in full shade until 9:45 AM. Approximately 10% of park in shade at solar noon. Afternoon pattern same as Options A and C.	A	A.	A	,>	es	
						89		75	75	Percent of park in shadow, 6:48 AM	
						10:30 AM	-	9:10 AM	9:10 AW/ 10:30 AM	Shadow recedes; park in full sun	
Same height	Same height	Same height	Same height	Same height	Same height	4:30 PM	Same height	2:15 PM/ 3:15 PM/ 5:45 PM	2:40 PM 5:30 PM	Shadow	Option C
Same height limits as Option A.	Same height limits as Option A.	Same height limits as Option A.	Same height limits as Option A	Same height limits as Option A.	Same height limits as Option A.	100	Same height limits as Option A	80	85	Percent of park in shadow, 7:35 PM	Option C Height Limits
otion A.	otion A.	otion A.	otion A.	otion A.	ption >.>	Shadows recede from the long southeastern edge at 8:30 AM, but don't recede from the far eastern end of the park until 10:30 AM.	otion A.		A small shadow covering less than 5% of the park area persists on the far NE corner until 10:30 AM. A small shadow (less than 5% of park area) cast by adjacent buildings on Folsom Street is present starting at 2:40 PM. A shadow cast by buildings across Folsom street begins to fall along the western edge of the park at 5:30 PM.	Notes	nits

Eastern Neighborhoods Rezoning and Area Plans

**394** 203091

### IV. Environmental Setting and Impacts I. Shadow

## TABLE 56 (Continued) POTENTIAL SHADOW ON PARKS AT BUILDOUT ON ADJACENT PROPERTIES--SUMMER SOLSTICE (JUNE 21), 5:48 AM TO 7:35 PM PDT

Park Name	Potrero Del Sol Park	Jackson Playground	Esprit Park	Warm Water Cove	Wood Yard
Neighborhood	Showplace Sq./ Potrero	Showplace Sq./ Potrero	Central Waterfront	Central Waterfront	Central
Percent of park in shadow, 6:48 AM	50	25	80	N	0
Shadow recedes; park in full sun	 	8:15 AM	8:45 AM	1	
Shadow	6:30 PM	6:15 PM	5:30 PM	9:45 AM/ 2:15 PM	-
Percent of park in shadow, 7:35 PM	25	25	90	75	0
Notes	Small shadows persist throughout the entire day on either the southern or northern edges of the park, because there are parcels directly adjacent to the park. However, the majority of the park is in full sun from 8:30 AM until 6:30 PM.			A narrow shadow begins to fall on the park's southern edge at 9:45 AM and on the western edge at 2:15 PM.	
Percent of park ir shadow, 6:48 AM	50		80	N	0
Shadow recedes; park in full sun	8:30 AM/ 	San	8:30 AM	l	-
Shadow	/ 6:00 PM	ne height limi	5:00 PM	9:45 AM/ 1:55 PM	-
Percent of park in shadow, 7:35 PM	30	it as Existing	90	90	0
Notes		. (No Project)		A narrow shadow begins to fall on the park's southern edge at 9:45 AM and on the western edge at 1:55 PM.	
Percent of park in shadow, 6:48 AM		30			
Shadow recedes; park in full sun	<b>60</b>	8:15 AM		(0)	•
	same height l	6:15 PM	same height l	same height i	Same height limits as Option A.
	imits as Opti	30	imits as Opti	imits as Opti	imits as Opti
Notes	Ög ,>	A small shadow covering less than 2% of the park would persist until 8:30 AM at the northeast corner. Another small shadow covering less than 2% would be present at the northwestern corner at approximately 5:50 PM, 20 minutes before the whole western edge begins to be shaded.	ion A.	on A.	ion A.
Percent of park in shadow, 6:48 AM		_			
Shadow recedes; park in full sun		Same			
Shadow	Same height	height limit	Same height	Same height	Same height
Percent of park in shadow, 7:35 PM Notes	limits as Option A.	as Existing (No Project).	limits as Option A.	limits as Option A.	Same height limits as Option A.
	Percent of park in shadow shadow shadow shadow shadow for park in shadow shadow shadow shadow for park in shadow shado	Percent Shadow of park in recedes; Shadow shadow, park in shadow shadow, shado	Percent Shadow of Percent Shadow Shadow of Percent Shadow Shado	Percent   Shadow   Percent   Shadow   Shadow   Shadow   Percent   P	Percent Shadow, park in readers Shadow park in readers Shadow park in readers Shadow, park in readers Shadow park in readers Shadow, park in s

# TABLE 57 POTENTIAL SHADOW ON PARKS AT BUILDOUT ON ADJACENT PROPERTIES--WINTER SOLSTICE (DECEMBER 21), 8:22 AM TO 3:54 PM PST

24th & York Mini Park	Alioto Mini Park	Mission Playground	Franklin Square	KidPower Park	South Park	Alice Street Community Gardens	SoMa Recreation Center	Victoria Manalo Draves Park	Park Name	
Mission	Mission	Mission	Mission	Mission	East SoMa	East SoMa	n East SoMa	East SoMa	Neighborhood	
100	100	95	75	100	95	100	40	0	Percent of park in shadow, 8:22 AM	
I	I	I	I	I	12:40 PM /3:30 PM	Z >	10:30 AM	N N	Shadow recedes; park in full sun.	Existin
I	I	I	I	1	3:30 PM	N A	11:45 AM	11:15 AM	Shadow resumes	g Height Lin
100	100	100	70	100	10	85	100	95	Percent of park in shadow, 3:54 PM	iits (No-Pro
The park is in full shade at the first Prop K minute. Sunny patches begin to appear between 9 and 10 AM. Approximately 2/3 rds of the park is in sun at the solar noon (12:08 PM), while the southern edge remains shaded by buildings across 24th Street. The park is in full shade from 2:45 PM until the last Prop K minute.	The southern 40% of the park is shaded at solar noon by buildings across 20th Street.	A shadow occupying approximately 20% of the park area persists along its southern edge even at solar noon.	A shadow persists along the southern edge of the park often occupying up to 25% of the park area, throughout the entire day. Times shown are for eastern and western park edges.	The park remains in full shade until a few minutes before 12:00 PM, when sun begins to hit part of the western side. No more than 1/3 of the park is ever in sun during the afternoon. The park is in full shade again from 3:15 PM until the last Prop K minute.	Shadows would recede from long southeastern edge at 12:40 PM, though small shadow representing less than 5% of park area would persist at far western end until 3:30 PM.	Some portion of the park experiences shadow throughout the day at the winter solstice.		The model indicates that shadow recedes from the park at 8:15 AM, prior to the first Prop K minute. This is due to the orientation of the park and the direction of shadow at this time (from the southeast). There may be shadow cast by the I-80 freeway, but this was not modeled because it would not be a project-related impact. The freeway height is assumed to be stable.	Notes	Existing Height Limits (No-Project Alternative)
100	100	95	75	100	95	100	80	0	Percent of park in shadow, 8:22 AM	
I	I	1	I		12:40/ 3:30	Ä	11:45 AM	8:15 AM	Shadow recedes; park in full sun.	<u> </u>
I	I	1	I		3:30	NA	11:45 AM	11:15 AM	Shadow resumes	Option A
100	100	100	60	100	15	85	100	95	Percent of park in shadow, 3:54 PM	Option A Height Limits
The park is in full shade at the first Prop K minute. Sunny patches begin to appear between 9 and 10 AM. Approximately 2/3rds of the park is in sun at the solar noon (12:08 PM), while the southern edge remains shaded by buildings across 24th Street. The park is in full shade from 2:45 PM until the last Prop K minute.			A shadow persists along the southern edge of the park often occupying up to 255 of the park area, throughout the entire day. Times shown are for eastern and western park edges.	Sunny areas begin to appear on the park's western edge around 9:30 AM. At solar noon, the southern 2/3rds of the park is in shadow. Extent of afternoon shadow is greater than under existing (No-Project) height limits. The park is in full shade again from 3:30 PM until last Prop K minute.	Shadows would recede from long southeastern edge at 12:40 PM, though small shadow representing less than 5% of park area would persist at far western end until 3:30 PM.				Notes	ts
	100		65	100					Percent of park in shadow, 8:22 AM	
	I		9:45 AM/ 	I					Shadow recedes; park in full sun.	
Same height	I	Same height	2:15 PM	I	Same heigh	Same height	Same height	Same height	Shadow	Option B
Same height limit as Option A.	100	Same height limit as Option A.	A shadow persists along the southern edge of the park, often occupying up to 25% of the park area, throughout the entire day. Times shown are for eastern and western park edges.	on the park's western edge around 9:30 AM. At solar noon, the southern 2/3rds of the park is in shadow. Extent of afternoon shadow is great than under existing (No-Project) height limits. The park is in full shade again from 3:30 PM until the last Prop K minute.	Same height limit as Option A.	Same height limit as Option A.	Same height limit as Option A.	Same height limit as Option A.	Percent of park in shadow, 3:54 PM Notes	Option B Height Limits
					95		80	0	Percent of park in shadow, 8:22 AM	
					12:40/ 3:30		!	8:15 AM	Shadow recedes; park in full sun.	!
Same height	Same height	Same height	Same heigh	Same height	3:30	Same height	ı	11:15 AM	Shadow resumes	Option C
Same height limit as Option A	Same height limit as Option A.	Same height limit as Option A	Same height limit as Option A.	Same height limit as Option B	15	Same height limit as Option A.	100	95	Percent of park in shadow, 3:54 PM	퐀
tion A.	ion A.	ion A.	ion A.	222°	Shadows would recede from long southeastern edge at 12:40 PM, though small shadow representing less than 5% of park area would persist at far western end until 3:30 PM.	ion A.			Notes	its

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# TABLE 57 (Continued) POTENTIAL SHADOW ON PARKS AT BUILDOUT ON ADJACENT PROPERTIES--WINTER SOLSTICE (DECEMBER 21), 8:22 AM TO 3:54 PM PST

Wood Yard Mini-Park	Warm Water Cove	Esprit Park	Park	Potrero Del Sol	Jackson Playground	James Rolph Jr. Playground	Park Name
Central Waterfront	Central Waterfront	Central Waterfront	Sq./Potrero	Showplace	Showplace Sq./Potrero	Mission	Neighborhood
25	35	55		50	35	15	Percent of park in shadow, 8:22 AM
9:30 AM / 	9:15 AM/ -	9:30 AM /		-	9:15 AM/ -	8:45 AM	Existin Shadow recedes; park in full sun.
2:40 PM		/ 2:20 PM		-	/2:45 PM	12:15 PM	g Height Lin Shadow resumes
25	90	80		10	40	70	Percent of park in shadow, 3:54 PM
Existing shadow includes that cast by existing Woods Yard administration building, on the same parcel as the mini-park.		The southern edge of Esprit Park remains in shadow during the entire day. The time shown for disappearance and resumption of shadow are for the eastern and western edges.	all times of the day, but never exceeds more than 25% of the park area after 9:00 AM.	Some shadow is present during	A small shadow persists along the southern edge of the park throughout the entire day. The times shown for disappearance and assumption of shadow are for the eastern and western edges.		Existing Height Limits (No-Project alternative)  Idow Percent of park in Shadow shadow, shadow, snadow snadow, snadow snadow.
20	35	50		50		15	Percent of park in shadow, 8:22 AM
9:20 AM		9:20 AW/ 		-	Same	8:45 AM	Shadow recedes; park in full sun.
2:20 PM	-	/ 2:00 PM		-	Same height limit as Existing (No Project)	12:15 PM	Option A  Shadow s resumes
35	100	80		15	s Existing (N	70	Option A Height Limits  Percent of park in shadow, shadow, 3:54 PM No
Decreased height limit to east reduces morning shadow; reverse is true in the afternoon.			along the southern edge of the park throughout the entire day. The times shown for disappearance and assumption of shadow are for the eastern and western edges.	A small shadow persists	o Project).		its
Same heigt	Same heigh	Same heigh		Same heigh	35 9:15 AM/ 2:45 PM	Same heigh	Percent Shadow of park in recedes; shadow, park in Shadow 8:22 AM full sun. resumes
Same height limit as Option A.	Same height limit as Option A.	Same height limit as Option A.	_	Same height limit as Option A.	A small shadow persists along the southern edge of the park throughout the entire day. The times shown for disappearance and assumption of shadow are for the eastern and western edges.	Same height limit as Option A.	Option B Height Limits  Percent of park in hadow shadow, sumes 3:54 PM Notes
Same heigh	Same heigh	Same heigh		Same heigh	Same height limit as Existing (No Project)	Same heigh	Percent of Shadow park in recedes; shadow, park in Shadow shadow, park in Shadow full sun. resumes
Same height limit as Option A	Same height limit as Option A	Same height limit as Option A		Same height limit as Option A	as Existing (I	Same height limit as Option A.	Option C Height Limits Percent of park in Shadow shadow, resumes 3:54 PM
	ion A.	ion A.		on A.	No Project).	ion A.	Notes

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approve a project determined to have significant shadow impacts per Section 295, implementation of the project is not expected to result in significant shadow impacts.

### East SoMa

### Victoria Manalo Draves Park

Victoria Manalo Draves Park is the Recreation and Park Department's newest park, located on the block between Folsom, Harrison, Sixth, and Seventh Streets. Existing height limits surrounding the park (under No-Project Alternative) are predominantly 40 feet, though one parcel at the southern corner has a 50-foot height limit. This park is to the east of the newly constructed Bessie Carmichael Elementary School/Filipino Education Center. The southeast side of the park fronts Harrison Street along the study area boundary. Just south of Harrison Street is the elevated I-80 skyway. While building height limits south of Harrison Street are established at 30 feet, no buildings are expected to be constructed in these blocks because of the existing elevated freeway. Furthermore, any height change in this area south of the park would not be an impact of the project, since Harrison Street forms the southern boundary of East SoMa at this location. Therefore, structures south of Harrison were not included in the shadow model.

Under Options A and B, height limits would not change, except that the height limit on one parcel near the southern corner of the park would increase from 50 to 55 feet. Under Option C, in addition to this five-foot height increase at the southern corner, the height limits on both sides of Folsom Street would rise from 40 to 85 feet.

The shading that would occur under a build-out scenario up to the proposed height limit under Options A and B is nearly identical to that under the existing height limit. The five-foot height limit increase at the southern corner would not create a discernable increase in shadow on the park.

In a build-out scenario under Option C, in which height limits would increase to as much as 85 feet along Folsom Street, additional shadow would be evident at the summer solstice. While under the existing height limit (the No-Project Alternative), the period of full sun would begin at 9:10 a.m., under Option C a shadow would persist on the northeast corner of the park until 10:30 a.m. and would occupy less than five percent of the park's area. In addition, a small shadow (again covering less than five percent of the park) cast by buildings along Folsom Street would fall on the park's northwest corner from approximately 2:45 p.m. until 5:30 p.m., when the whole western edge of the park would begin to be shaded. At the winter solstice, modeled shadows under Option C would be unchanged from the future No-Project scenario.

All future development in East SoMa would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Victoria Manalo Draves Park would also be subject to Section 147 review and site-specific environmental analysis. The presence of the elevated

freeway to the southeast and the new elementary school to the southwest and the fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA.<sup>184</sup> Moreover, sites to the northeast and southeast of the park are occupied by single-story buildings and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on Victoria Manalo Draves Park. As noted in the following tables, under existing height limits, up to 95 percent of the park could be shaded at the last Section 295 minute in winter and up to 75 percent of the park could be shaded at the first Section 295 minute in summer with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### South of Market Recreation Center/Eugene Friend Recreation Center

The South of Market Recreation Center fronts on Sixth, Folsom and Harriet Streets. A large proportion of the property is occupied by a building housing the recreation center along Sixth Street, while the southern and western edges of the property are landscaped open space. All of the surrounding properties currently have 40-foot height limits, except for one parcel across Harriet Street that has a height limit of 50 feet.

Under Options A and B, height limits on the northeast side of Sixth Street, across the street from the recreation center, would increase from 40 feet to 85 feet. On the southwest side of Sixth Street, the height limit would increase from 40 feet to 65 feet. For a set of parcels across Harriett Street from the park property, the height limit would decrease by five feet from 40 to 35 feet. Across Folsom Street from the recreation center, the height limit would increase from 40 feet to 65 feet.

<sup>&</sup>lt;sup>184</sup>In practice, when a project is consistent with Section 295 and when the Planning Commission determines that project shadow would not adversely affect use of the park, or determines that the effect would be "insignificant" in the context of Section 295. the Planning Department normally finds potential physical effects of shading to be less than significant under CEQA. However, it is theoretically possible for different conclusions to be reached under the two sets of criteria for Section 295 and CEQA review. Also, as discussed herein, projects not subject to Section 295—either because they are 40 feet tall or less or because they affect non-Recreation and Park Department open space—could potentially have significant shadow effects under CEQA, apart from Section 295.

Under Option C, the height limit increases along Sixth Street would be the same as those under Options A and B. However, the height limit increases along both sides of Folsom Street east of Sixth Street, as well as the south side of Folsom Street across from this park, would be more extensive, rising from 40 feet to 85 feet.

At the summer solstice under build-out at existing height limits (the No-Project Alternative), the property would be approximately 60 percent shaded at the first Prop K minute (6:48 a.m.) by buildings located across Sixth Street. The shadow would fall largely on the eastern part of the property occupied by the indoor recreation center. The property would then be in full sun starting at around 7:55 a.m. Some shadow would begin to be cast along the northern edge by buildings on the adjacent property to the north around 2:15 p.m., and along the western edge by buildings across Harriet Street at around 5:45 p.m. By the last Prop K minute (7:35 p.m.), approximately 80 percent of the property would be in shadow. At the winter solstice, shadow would be cast on the southern end of the park from buildings across Folsom Street in the morning, from the first Prop K minute (8:22 a.m.) until 10:30 a.m. The property would remain in full sun until about 11:45 a.m., when shadows begin to be cast along the western edge, gradually increasing until the property is in full shade around 3:40 p.m.

At build-out under Options A and B, shadows would be more extensive and persist longer during the morning than existing (No-Project) conditions. Shadows cast by buildings across Folsom Street would cover approximately 80 percent of the park property at the first Prop K minute at the summer solstice (6:48 a.m.) and persist until 9:10 a.m., compared to 7:55 a.m. under the future No-Project (existing build-out) scenario. At the winter solstice, the park would also experience more extensive and persistent morning shadows, with approximately 80 percent of the park in shadow cast by buildings to the south across Folsom Street at the first Prop K minute (8:22 a.m.), compared to 40 percent at existing heights. Shadows would persist along the southern edge of the park until approximately 11:45 a.m., compared to 10:30 a.m. under the No-Project Alternative, with existing height limits. Shadows cast in the afternoon would not vary from the future No-Project scenario, since height limits on the western side of the park would not increase.

Under Option C, summer morning shadows on the park would be very similar to those under Options A and B, covering approximately 80 percent of the park at the first Prop K minute and persisting until 9:10 a.m. The difference would occur in the afternoon, when taller buildings along Folsom Street would cast a small shadow covering less than five percent of the property between 3:15 and 5:45 p.m. In the late morning and early afternoon, 85-foot buildings on Folsom Street would continually cast some form of shadow on the southern and western parts of the property.

All future development in East SoMa would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding the South of Market Recreation Center would also be

subject to Section 147 review and site-specific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, sites surrounding the southern end of the recreation center are occupied by one- two- and three-story structures and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on the South of Market Recreation Center. As noted in the preceding tables, under existing height limits, up to 100 percent of the park could be shaded at the last Section 295 minute in winter and up to 80 percent of the park could be shaded at the last Section 295 minute in summer with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### Alice Street Community Gardens (San Francisco Redevelopment Agency jurisdiction)

Alice Street Community Gardens is currently surrounded by parcels with height limits of 130 feet on three sides, and a height limit of 80 feet on its southern edge. The park is directly adjacent to existing buildings on three sides, and to a narrow local street (Lapu Lapu Street) on one side.

Under Options A, B, and C, height limits that were previously 80 feet would increase by five feet to 85 feet, while the 130-foot height limit on the northern side would remain the same. Sites immediately east and west of the park would decrease to 85 feet.

This is a small open space that directly abuts other properties on three sides, and the height limits on these surrounding properties are 80 to 130 feet. Consequently, the garden would experience some shadow throughout most of the day under both existing regulations (the No-Project Alternative) and proposed rezoning options A, B, and C. At the first Prop K minute at the summer solstice (6:48 a.m.), the entire park would be in shadow, and shadows would persist along the garden's northeast and southeast sides until 2:00 p.m. Shadows would begin to fall on the garden's northwest and southwest sides at 2:30 p.m. and 3:30 p.m., respectively. From 6:15 p.m. until the last Prop K minute (7:35 p.m.), the garden would be entirely in shadow. All parts of

the garden would receive sun for at least a few hours per day in the summer. Despite the limited duration of sunlight, the garden appears to be active and the plots occupied. At the winter solstice, shadows would cover more than half of the garden at all times during the Prop K period (8:22 a.m. to 3:54 p.m.), and would move generally from the east to west sides.

The only difference that the proposed five-foot height limit increase on surrounding parcels would make is that shadows would begin on the southwest edge of the gardens at 3:15 p.m. instead of 3:30 p.m. as they would under the future No-Project scenario, with existing height limits. Buildout under Options A, B, and C would leave the park entirely in shadow starting at 6:15 p.m. At the winter solstice, the shadow on the garden would be nearly identical to that under the future No-Project scenario, with existing height limits.

As noted in the preceding tables, up to 100 percent of the park could be shaded at the last Section 295 minute in winter and up to 100 percent of the park could be shaded at the first and last Section 295 minutes in summer with full buildout in accordance with existing height limits. As such, the garden would be in a great deal of shadow from existing buildings subject to the existing height limit (No-Project Alternative). The 15-minute difference in the onset of shadow along the garden's southwest edge under rezoning options A, B, and C would not notably detract from the usability of the garden when compared with the No-Project Alternative. However, the garden is currently surrounded by surface parking as well as buildings between five and 10 stories in height. These sites could be redeveloped with taller code-compliant buildings (80-130 foot) under existing height limits. Therefore, under both the No-Project Alternative and with implementation of the project, there could potentially be significant shadow impacts on the Alice Street Community Gardens. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### South Park

South Park is surrounded by parcels with 40-foot height limits on all sides, except for two parcels with 55-foot limits that border the far southeast edge of the park.

Under all three options, height limits on the parcels directly adjacent to South Park would remain the same. However, height limits on parcels within the same blocks fronting on Second and Third Streets would increase from 40 to 55 and 65 feet, because these parcels would be designated Neighborhood Commercial Transit, a higher-density mixed-use designation.

The increase in height limits on Second Street could affect shadow patterns during the morning hours. In the future No-Project scenario under existing height limits, 75 percent of the park would be shaded at the first Prop K minute (6:48 a.m.), while under build-out with the proposed height increase on Second Street, 85 percent of the park would be shaded at this time. Shadows would recede from the park's long southeastern edge at the same time under both existing (No-Project) and proposed heights. However, with the proposed building height increase along Second Street, shadows would recede from the far northeastern end of the park one hour later, at 10:30 a.m. instead of 9:30 a.m.

In the evening hours, the only discernable difference in shadow patterns would occur between 3:30 p.m. and the last Prop K minute (3:54 p.m.), when shadows on the park's southwestern end would occupy approximately 15 percent of the total park area compared to 10 percent under the future No-Project scenario with existing height limits.

All future development in East SoMa would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding South Park would also be subject site-specific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEOA. Moreover, several sites surrounding the park are occupied by buildings lower than the existing permitted height and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on South Park. As noted in the preceding tables, under existing height limits, up to 100 percent of the park could be shaded at the last Section 295 minute in summer and up to 95 percent of the park could be shaded at the first Section 295 minute in winter with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### Mission

### **KidPower Park**

The recently completed KidPower Park (referred to during its planning phase as Hoff Street Park), located on Hoff Street mid-block between 16th and 17th Streets, is surrounded by parcels with varied height limits. Parcels adjacent to the park's north side are currently designated with a 105-foot limit. Parcels adjacent to the south side of the park currently have an 80-foot height limit. The block across Hoff Street to the west of the park is designated with a 50-foot height limit.

Under the proposed rezoning project, most height limits around the park would decrease or remain the same, while one area on the southeastern side of the park would increase by five feet. Under all three options, height limits on the parcels immediately adjacent to the park's north and south sides would decrease from 105 and 80 feet, respectively, to 40 feet. Under Options A and C, the parcels adjacent to the park's east side (and fronting on Mission Street) would retain the 105-foot height existing height limit in the northern portion of the block, and increase from 80 feet to 85 feet in the southern portion. Under Option B, only the corner parcel at 16th Street and Mission would remain at 105 feet, and the remainder of the parcels on Mission would decrease to 85 feet. Under all three options, the height limit on the block across Hoff Street to the west of the park would decrease from 50 to 40 feet.

The proposed project would result in a net decrease in the extent and duration of shadows on the park compared to a future No-Project scenario at existing height limits.

Because this is a relatively small park surrounded by development directly abutting other parcels, under the future No-Project scenario at existing height limits, it would receive some shadow at all points of any day of the year. It would be in full shadow in the early morning and late evening hours, but would experience variations of sunlight during the middle of the day. The variations are therefore best described in terms of the onset of sun on the park and the sun patterns during mid-day hours.

At the summer solstice under future No-Project conditions with existing height limits, the park would be in full shade from the first Prop K minute until 9:45 a.m., when the western edge begins to receive sun. At solar noon (1:12 p.m.), 80 percent of the park would be in sun, but the southern edge would remain shaded by buildings on the adjacent parcels to the south. Much of the park would remain in sun through the afternoon, though shadows cast by buildings across Hoff Street would begin to hit the park's western edge at 4:15 p.m. Shadow would increase until the whole park would be in shade at 6:45 p.m.

Under Options A and C, the park would remain in full shadow until 9:45 a.m., as under the existing height limit (No-Project scenario). However, at solar noon, 10 percent of the park area would be shaded, and more than half of the park area would remain in sun through most of the

afternoon. Shadow would recede completely from the southern edge at 4:45 p.m., then begin to hit the park's western edge at 4:45 p.m., one-half hour later than under the future No-Project scenario, with existing height limits. The park would be in full shadow starting at 7:00 p.m.

The sun and shadow patterns under Option B would be almost identical to those under Options A and C, and also would represent a net decrease in shadow compared to future No-Project conditions at existing height limits.

The *People's Plan* would have height limits similar around Kid Power Park to those of Option B, and therefore would have similar shadow impacts. The MCEJJ plan does not propose specific height limits, and thus cannot be evaluated as to shadow effects.

All future development in the Mission District would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding KidPower Park would also be subject sitespecific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEOA. Moreover, several sites surrounding the park are occupied by buildings lower than the existing permitted height and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on KidPower Park. As noted in the preceding tables, under existing height limits, up to 100 percent of the park could be shaded at the first and last Section 295 minutes in both summer and winter with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### Franklin Square

Franklin Square fronts on four streets. To the north across 16th Street, the Potrero Shopping Center has a 40-foot height limit. The front part of the shopping center is not currently built up but rather is occupied by a parking lot serving the center. The Muni Metro facility across

17th Street to the south has an 80-foot height limit. The blocks to the west and east of the park currently have height limits of 50 and 65 feet.

Under Options A and C, height limits on three sides of the park would change to 65 feet, while the height limit at the Potrero Shopping Center, north of the park, would increase to 85 feet and one parcel on the corner of 16th and Bryant streets would increase to 55 feet. Under Option B, the height limit for the Potrero Shopping Center would increase to 85 feet as in Option A, but the height limit on surrounding blocks to the west, east and south would increase to 55 rather than 65 feet.

Because the proposed changes would result in some height increases and some decreases around the park, the potential shadow impacts are mixed.

With the future No-Project Alternative under existing height limits, approximately 45 percent of the park would be shaded at the first Prop K minute at the summer solstice. At build-out under Options A and C, additional building height across 16th Street would cast a shadow on the northern edge of the park, increasing the extent of the shadow at the first Prop K minute to approximately 60 percent of the park area. Under Options A and C, the shadow would also begin to be cast on the western edge of the park approximately 15 minutes earlier than it would under future No-Project conditions at existing height limits, and occupy a greater proportion of the park in the evening.

- Under Option B, at the summer solstice, the period of full sunlight would begin approximately
- 15 minutes earlier and end approximately 15 minutes later. The shadow cast on the park at the last Prop K minute would be of a greater extent than under the future No-Project scenario, covering approximately 70 percent of the park area, compared to 40 percent.

The *People's Plan* would have similar height limits around Franklin Square to the height limits proposed in Options A and C, and therefore would have similar shadow impacts. The MCEJJ plan does not propose specific height limits, and thus cannot be evaluated as to shadow effects.

All future development in the Mission would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Franklin Square would also be subject site-specific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, sites surrounding the park are occupied by surface parking or small buildings between one and three stories and could be redeveloped with taller (40-foot) buildings without

and with implementation of the project, there could potentially be significant shadow impacts on Franklin Square. As noted in the preceding tables, under existing height limits, up to 45 percent of the park could be shaded at the first Section 295 minute in summer and up to 75 percent of the park could be shaded at the first Section 295 minute in winter with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### **Mission Playground**

Mission Playground is located in the middle of a predominantly residential block between Valencia, Guerrero, 19th and 20th Streets, but fronts primarily on a small street called Linda Street. Adjacent parcels and blocks on the north, south, and west sides of the park are all designated with a 40-foot height limit, while the parcels fronting on Valencia Street on the east side of the park are currently designated with a 50-foot height limit. Under all three rezoning options, the height limit on Valencia Street would increase to 55 feet, while on all other sides of the park, the existing height limit would remain unchanged.

If new buildings were constructed to meet the proposed five-foot height limit increase on the park's eastern side, the resulting shadows would cover approximately five percent more of the park's area at the first Prop K minute at both the summer and winter solstice. Afternoon shadow patterns in both seasons that were modeled would be the same.

The *People's Plan* would have similar height limits around Mission Playground to the height limits proposed in the three rezoning options, and therefore would have similar shadow impacts. The MCEJJ plan does not propose specific height limits, and thus cannot be evaluated as to shadow effects.

All future development in the Mission District would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Mission Playground would also be subject site-specific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that

compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, with the exception of the five-story building on the northwest corner of 20th and Valencia Streets, sites surrounding the park are occupied by two- and three-story buildings and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on Mission Playground. As noted in the preceding tables, under existing height limits, up to 100 percent of the park could be shaded at the last Section 295 minute in winter and up to 80 percent of the park could be shaded at the first Section 295 minute in summer with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a projectspecific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### Alioto Mini Park

The Alioto Mini Park is located at the corner of 20th and Capp Streets. Adjacent parcels and surrounding blocks are all currently designated with 50-foot height limits.

Options A and C call for a five-foot height limit increase to 55 feet along both sides of 20th Street as well as a 15-foot increase to 65 feet on the parcel abutting the mini park on the north and along the Mission Street corridor half a block to the west of the mini park. Option B calls for the same height limit increases in this immediate area, except that the height on the parcel abutting the mini park on its north side would remain at 40 feet.

Because it is a relatively small park surrounded by development, the Alioto Mini Park is typically in full shadow in the early morning and late evening hours. The potential differences in shadow patterns under the proposed increased height limits appear as earlier onset of full shading in the afternoon. For example, at build-out under the future No-Project scenario, with existing height limits, at the summer solstice, the park would be in full shadow beginning at 6:00 p.m. until the last Prop K minute, while under Options A, B, and C, where building heights would increase 15 feet on the west of the park, it would be in full shadow starting at 5:15 p.m.

The proposed five-foot height limit increase on 20th Street is expected to have less of a potential impact on shadow because the height limit increase would be small, and buildings are separated from the park by the intervening street right-of-way. In fact, the noontime shading at the winter solstice, which is influenced by buildings to the south, would not be discernibly different from the

future No-Project scenario in the model, with existing height limits. Under both an existing and proposed height limits, approximately 40 percent of the park would be shaded at solar noon.

The *People's Plan* would have similar height limits around Alioto Mini Park to the height limits proposed in Options A and C, and therefore would have similar shadow impacts. The MCEJJ plan does not propose specific height limits, and thus cannot be evaluated as to shadow effects.

All future development in the Mission District would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Alioto Mini Park would also be subject sitespecific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, sites to the west, south and southeast of the park are occupied by one to three story structures and surface parking currently abuts the park to the north. These sites could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on Alioto Mini Park. As noted in the preceding tables, under existing height limits, up to 100 percent of the park could be shaded at the first and last Section 295 minutes in both the winter and summer solstices with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### 24th and York Mini Park

24th and York Mini Park is a small park that fronts on 24th Street on its south side and is surrounded by buildings on all other sides. Under all three rezoning options, the existing 40-foot height limits would be retained on all of the residential parcels to the north of the park. The height limit for parcels fronting along 24th Street itself would increase by 15 feet to 55 feet.

Because the park is small and directly abutted by other parcels on three sides, it would experience significant shading throughout the day, both under the future No-Project Alternative, at existing height limits, and with the proposed height limit increase along 24th Street. At build-out to the

existing (No-Project) 40-foot height limit, the park would experience some shadow at all parts of the day. For example, at the summer solstice, the park would be completely in shadow from the first Prop K minute until 9:15 a.m., when sunny areas begin to appear. It would be in full sun for only a few minutes around solar noon (1:12 p.m.). Then, the western edge of the park would begin to be shaded until it again would be in full shadow from 4:30 p.m. until the last Prop K minute. The only change in shadow under build-out with an increased height limit along 24th Street would be the patches of sun that begin to appear about 15 minutes later during the morning period.

The *People's Plan* would have the same height limits around the 24th and York Mini Park as the height limits proposed under the proposed rezoning options, and therefore would have similar shadow impacts. The MCEJJ plan does not propose specific height limits, and thus cannot be evaluated as to shadow effects.

All future development in the Mission would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding 24th and York Mini Park would also be subject site-specific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, sites surrounding the park are occupied by buildings lower than the existing permitted height and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on 24th and York Mini Park. As noted in the preceding tables, under existing height limits, up to 100 percent of the park could be shaded at the first and last Section 295 minutes in both the winter and summer solstices with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### James Rolph Jr. Playground

James Rolph Jr. Playground is in the southeastern corner of the Mission Neighborhood directly across Potrero Avenue from Potrero del Sol Park. The surrounding blocks, including those outside the project area across César Chávez to the south, currently have 40-foot height limits. Under all three re-zoning options, the 40-foot height limits would be maintained, except for a 15-foot increase to 55 feet on the west side of Potrero Avenue adjacent to the north side of the park.

This height increase on the northern edge of the park would not discernibly increase the extent or duration of shadow on the park either at the summer or winter solstice during the period from one hour after sunrise to one hour before sunset. This is because of the direction in relation to the park of the parcels that would see an increased height limit.

The *People's Plan* would have the same height limits around Rolph Playground as the height limits proposed under the proposed rezoning options, and therefore would have similar shadow impacts. The MCEJJ plan does not propose specific height limits, and thus cannot be evaluated as to shadow effects.

All future development in the Mission would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding James Rolph Jr. Playground would also be subject sitespecific environmental analysis. The presence of the elevated roadway ramps to the southeast, the generous street widths on the southern and eastern borders of the park and the fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, sites to the east of the park are occupied by one to two story buildings and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on James Rolph Jr. Playground. As noted in the preceding tables, under existing height limits, at the last Section 295 minute, up to 65 percent of the park could be shaded summer and up to 70 percent in winter with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is

judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### Showplace Square/Potrero Hill

### Potrero del Sol Park

Potrero del Sol Park is located directly across Potrero Avenue from the James Rolph Jr. Playground. All the blocks surrounding the park currently have a maximum building height of 40 feet.

All three rezoning options would maintain the existing 40-foot building height limits on the blocks surrounding Potrero del Sol Park, except on the opposite side of Potrero Avenue from the park's northwestern corner, where the height limit would increase to 55 feet.

At the summer solstice, the only difference in potential shadow cast with the increased height limit would appear in the evening hours. Compared to the future No-Project scenario with existing height limits, shadow would be cast on the western edge of the park beginning at 6:00 p.m. rather than at 6:30 p.m. and would cover approximately five percent more of the park area by the last Prop K minute. At the winter solstice, some portion of the park would be shaded at all points during the day by buildings on adjacent parcels on the park's southern edge. Under the rezoning options, at the last Prop K minute, approximately 15 percent of the park would be shaded, compared with 10 percent of the park under the future No-Project scenario.

All future development in Showplace Square/Potrero Hill would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Potrero del Sol Park would also be subject site-specific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, several sites surrounding the park are occupied by buildings lower than the existing permitted height and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on Potrero del Sol Park. As noted in the preceding tables, under existing height limits, up to 50 percent of the park could be shaded at the first Section 295 minute on the summer and winter solstices with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in

substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### **Jackson Playground**

Jackson Playground fronts on four streets. Parcels across the street from all sides of the park currently have height limits of 40 feet. In Options A and C, the height limits on surrounding blocks would not change. Under Option B, the height limits for parcels fronting on 17th Street would increase from 40 to 45 feet.

Under the No-Project Alternative, with the existing 40-foot height limit, the park would be in full sun from 8:15 a.m. until 6:15 p.m. at the summer solstice. A shadow occupying approximately 25 percent of the park area would be present on the eastern side of the park at the first Prop K minute and on the western side at the last Prop K minute.

Under Option B, the five-foot height increase along 17th Street could result in small changes in the extent and duration of shadows cast. At the summer solstice, the park would still be in full sun from 8:15 a.m. until 6:15 p.m., except that a small shadow constituting less than two percent of the total park area would be present for 15 to 20 minutes after the start of and before the end of this full sun period. At the last Prop K minute, 30 percent of the park would be in shadow, compared to 25 percent under build-out under future No-Project conditions, at existing height limits, from buildings across 17th Street that would cast shadows on the northern edge of the park. No difference in shadow pattern or duration would be present at the winter solstice.

All future development in Showplace Square/Potrero Hill would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Jackson Playground would also be subject site-specific environmental analysis. The fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. With the exception of two four-story structures south of the park across Mariposa Street, the park is currently surrounded by one- to three-story structures as well as surface parking lots south, west and northwest of the park. These sites could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on Jackson Playground. As noted in the preceding tables, under existing height limits, up to 25 percent of the park could be shaded at the first and last Section 295 minutes in

summer and up to 40 percent of the park could be shaded at the last Section 295 minute in winter with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### **Central Waterfront**

### **Esprit Park**

Esprit Park occupies the block between 19th, 20th, Minnesota and Indiana streets. 20th street has an elevated ramp that connects the Central Waterfront to Potrero Hill over the freeway. The elevated roadway has the potential to shade the park but would not be affected by the proposed rezoning project.

Currently, Esprit Park is surrounded by parcels with 50-foot height limits. Options A, B, and C all call for the height limits on parcels across 19th and Indiana streets from the park to increase by five feet, to 55 feet. One parcel across 20th Street from the park would decrease by ten feet.

The proposed five-foot height limit increase would have a minor impact on the duration of shadows on the park. Under the future No-Project scenario, with existing height limits, at the summer solstice, shadows would cover approximately 80 percent of the park area at the first Prop K minute (6:48 a.m.). The park would be in full sun from 8:30 a.m. until 5:30 p.m., when shadows would begin to be cast along its western edge, increasing to cover 90 percent of the park at the last Prop K minute (7:35 p.m.). With the five-foot height increase under Options A, B, and C, the model indicates the same shadow coverage at the first and final Prop K minutes, but a resumption of shadow on the western edge of the park at 5:00 p.m. rather than 5:30 p.m. Similarly, at the winter solstice, buildings constructed to the increased height limit would not discernibly increase shadow coverage at the beginning and end of the day, but would shorten the period of full sun on the park by approximately 15 minutes.

All future development in Showplace Square/Potrero Hill would be subject to the Section 295 review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Esprit Park would also be subject site-specific environmental analysis. The presence of the elevated roadway to the south and the fact that the Planning Commission could not approve a project determined to have significant shadow impacts on properties under the jurisdiction of the Recreation and Park Commission per

Section 295 would limit potential new shadow impacts, compared to what could otherwise occur. However, it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, sites surrounding the park are either empty or occupied by buildings lower than the existing permitted height and could be redeveloped with taller (40-foot) buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts on Esprit Park. As noted in the preceding tables, under existing height limits, up to 80 percent of the park could be shaded at the last Section 295 minute in winter and up to 90 percent of the park could be shaded at the last Section 295 minute in summer with full buildout in accordance with existing height limits. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### Warm Water Cove (Port of San Francisco jurisdiction)

The eastern and northern sides of the Warm Water Cove abut the San Francisco Bay, and would thus remain open. On the west and south sides of the park, adjacent parcels currently have a 40-foot height limit that would increase to 55 feet under all three rezoning options.

Under the future No-Project scenario with existing height limits, the park would not experience any shadow during summer mornings until 9:45 a.m., when a narrow shadow would begin to fall on the southern edge. The first shadows would begin to fall on the park's western edge at 2:15 p.m., increasing gradually to cover approximately 75 percent of the park by the last Prop K minute (7:35 p.m.). At the winter solstice, shadows would be cast on some portion of the park throughout the day, and would occupy approximately 90 percent of its area at the last Prop K minute (3:54 p.m.). However, the shoreline would remain in sun for much of the day, from sunrise until approximately 3:00 p.m.

With the proposed 15-foot height limit increase, the duration and extent of afternoon shadow would increase slightly, beginning along the park's western edge on the summer solstice at 2:00 p.m. instead of 2:15 p.m. and increasing to cover 90 percent of the park at the last Prop K minute. At the winter solstice, the extent of shadow would also increase somewhat in the evening, from 90 percent to 100 percent of the park at the last Prop K minute. However, most of the shoreline, where fishing activities occur, would remain in sun from sunrise until approximately 2:45 p.m.

The proposed 15-foot increase in height limits on the park's western and southern sides could increase the extent and duration of daily shadow cast on the Warm Water Cove park, if the adjacent parcels were redeveloped up to the proposed increased height limit. However, the increase in shadow duration—fifteen additional minutes in the afternoon/evening period—and extent—10 to 15 percent more of the park in the evening—would not have a significant adverse impact on the use of the park.

As noted in the preceding tables, up to 75 percent of the park could be shaded at the last Section 295 minute in summer and up to 90 percent of the park could be shaded at the last Section 295 minutes in winter with full buildout in accordance with existing height limits (No-Project Alternative). Under rezoning options A, B, and C, a substantial portion of the park, and all of the shoreline, would remain in the sun for most of the day. However, aside from a few low structures, sites immediately south and west of the park are currently undeveloped and could be developed with taller code-compliant buildings (40 foot) under existing height limits. Therefore, under both the No-Project Alternative and with implementation of the project, there could potentially be significant shadow impacts on the Warm Water Cove. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### Wood Yard Mini-Park (Municipal Transportation Authority jurisdiction)

Wood Yard Mini Park is a small park that fronts on 22nd Street on its north side, Minnesota Street to its east and Indiana Street to its west. The park abuts a narrow surface parking lot on its south side. Under all three rezoning options, the existing 50-foot height limits would be increase by between 5 and 15 feet to the south and west and decrease by between 5 and 10 feet to the north and east. Height limits for the parcels to the north across 22nd Street would decrease by 5 feet to 45 feet and by 10 feet to 40 feet on the northeast corner of 22<sup>nd</sup> and Indiana Streets. To the east across Minnesota Street, height limits would decrease by 5 feet to 45 feet. West of the park, across Indiana Street, height limits would increase by 15 feet to 65 feet. Height limits on the parcels abutting the park to the south would increase by 5 feet to 55 feet.

Because the park is small and directly abutted by other parcels on the south side, it would experience shading at the winter solstice both under the future No-Project Alternative, at existing height limits, and with the proposed height limit changes. Under the No-Project Alternative, with the existing 50-foot height limit, a shadow occupying approximately 25 percent of the park area

would be present at the first and last Prop K minutes. The park would be in full sun from 9:30 a.m. to 2:40 p.m.

Height limit changes under Options A, B, and C could result in minor changes in the extent and duration of shadows cast. At the first Prop K minute on the winter solstice, the 5 foot height limit decrease east of the park would reduce the percent of the park area shaded by 5 percent to 20 percent. Though the shadow would recede 10 minutes earlier and resume 20 minutes earlier than under future No-Project conditions, the park would still be in full sun for the majority of the day (9:20 a.m. to 2:20 p.m.). Under build-out with height increases along Indiana Street, 35 percent of the park would be in shadow at the last Prop K minute, compared to 25 percent under future No-Project conditions. No difference in shadow pattern or duration would be present at the summer solstice.

The proposed 15-foot increase in height limits on the park's western side could increase the duration and extent of daily shadow cast on the Wood Yard Mini Park, if the adjacent parcels were redeveloped up to the proposed increased height limit. However, the increase in shadow duration—10 additional minutes in the afternoon period—and extent—10 percent more of the park in the evening at the winter solstice—would not have a significant adverse impact on the use of the park. The park would remain in full sun for most of the day.

However, the site immediately to the south of the park is currently occupied by a surface parking lot and could be redeveloped with taller code-compliant buildings (50 foot) under existing height limits. Therefore, under both the No-Project Alternative and with implementation of the project, there could potentially be significant shadow impacts on the Wood Yard Mini-Park. Potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. However, because the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time, it cannot be concluded that this impact would be less than significant, and therefore the impact on this park is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### **Shadow Impacts on Proposed Parks and Open Spaces**

Two potential park sites within the project area have been identified in the Recreation and Park Department's Capital Plan. As these parks have not yet been constructed, potential shadow impacts on them are not identified as significant. If and when these properties become public parks, they would be subject to either Section 295 of the Planning Code if under the jurisdiction of the Recreation and Park Department, or to other applicable controls under the Planning Code.

### **Shadow Impacts on Sidewalks**

Where the project would include increases to the maximum building height, the extent and duration of shadows cast on public sidewalks could increase if and when individual properties are redeveloped up to the new height limits. The effect likely would be most noticeable along longer street corridors and where the proposed height limit increase would be greatest, such as along Folsom, Howard, Fourth and Sixth streets in East SoMa. However, even in these locations, the shadows that could be cast on sidewalks by buildings constructed up to the new height limits would not be in excess of that which would be normal and expected in a highly urban area. Furthermore, the policies set forth in the draft area plans for East SoMa, the Mission, and Showplace Square/Potrero Hill encourage all future development to adhere to alleyway sunlight access guidelines and to apply Streetscape Master Plan guidelines as proposed by the Planning Department (see Appendix B).

### Conclusion

The shadow effects of the project on public parks, publicly accessible open spaces, and public sidewalks can be summarized as follows:

While project would increase height limits around 12 Recreation and Park Department parks located within the project area, all potential increases in the extent or duration of shadow would be somewhat ameliorated by the fact that all proposed development would be subject to site-specific environmental review and any additions or new development over 40 feet in height to the provisions of Planning Code Section 295. Under Section 295, the Planning Commission could not approve a project determined to have significant shadow impacts on the use of a park property.

Three parks within the project area—the Alice Street Community Gardens in East SoMa and the Warm Water Cove and Wood Yard Mini-Park in the Central Waterfront—are under the jurisdiction of other agencies and hence not subject to Section 295 of the Planning Code. However, the height limit around Alice Street Community Gardens is already up to 130 feet, and the proposed five-foot height limit increase would not noticeably increase the duration of shadow or detract from the use of the space. The extent and duration of shadows on Warm Water Cove could increase with the proposed 15-foot height limit increase on the park's western and southern sides, but the park would still experience substantial sunlight throughout the day, particularly along the shoreline, and its usability would not be significantly affected. Neither would the increase in shadow duration and extent on Woods Yard Mini-Park have a significant adverse impact on the use of the park as it would remain in full sun for most of the day.

The extent and duration of shadow on public sidewalks could increase along street corridors where the project includes an increase in the maximum building height. However, this new shadow would not be in excess of that which would be expected in a highly urban area.

None of the potential increases in shadow would alter temperatures in such a way to substantially affect public areas or change the climate in the community or region.

Nevertheless it cannot be stated with certainty that compliance with Section 295 would always mitigate any potential significant effects under CEQA. Moreover, sites surrounding many of these parks could be redeveloped with taller buildings without triggering Section 295. Therefore, under both existing height limits (the No-Project Alternative) and with implementation of the project, there could potentially be significant shadow impacts in the project area parks. It cannot be concluded that this impact would be less than significant because of the potential existing for new shadow, possibly in substantial amounts depending on subsequent individual proposal(s) that may be put forth, and because the feasibility of complete mitigation for potential new shadow impacts of currently unknown development proposals cannot be determined at this time. Therefore the project impact with respect to shadow is judged to be significant and unavoidable for all three rezoning options and for the No-Project Alternative.

### **Cumulative Impacts**

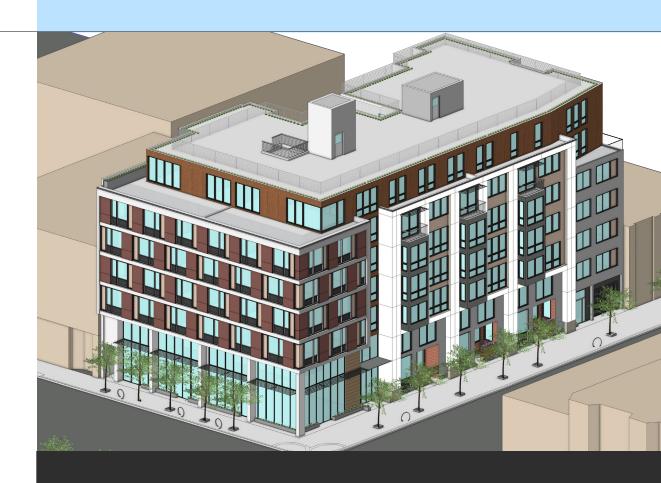
Shadow impacts from development resulting from project implementation is not likely to create cumulative impacts in conjunction with other potential development outside the project area, because the proposed Eastern Neighborhoods Rezoning and Area Plans would have jurisdiction over all future development in the project area. Therefore, no development not subject to the proposed rezoning and area plans is reasonably foreseeable.

### EXHIBIT 3

### PREVISION DESIGN

OCTOBER 30, 2018 FINAL

### SHADOW ANALYSIS REPORT FOR THE PROPOSED 1052 FOLSOM STREET PER SF PLANNING CODE SECTION 295 STANDARDS



FROM:
ADAM PHILLIPS
PRINCIPAL
PREVISION DESIGN

**TO:** 

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### I. INTRODUCTION AND OVERVIEW

This report describes the results of an analysis conducted by PreVision Design to identify the shadow effects that would be caused by the proposed construction of a seven-story commercial/residential project at 1052 Folsom Street ("the proposed project") on Victoria Manalo Draves Park, a public park protected under Section 295 of the San Francisco Planning Code. The project sponsor is Golden Properties, LLC, and the project architect is SIA Consulting.

The analysis was conducted according to criteria described in (1) the February 3, 1989 memorandum titled "Proposition K – The Sunlight Ordinance" adopted by the San Francisco Recreation and Park Commission (RPC) and the San Francisco Planning Commission ("the 1989 Proposition K memorandum"), and (2) the July 2014 memorandum titled "Shadow Analysis Procedures and Scope Requirements" prepared by the Planning Department.

This report includes a discussion of all criteria factored into the analysis: quantitative and qualitative reporting of new shadow generated by the project (including graphical detail of the location and extent of the project's shading), and a discussion of what modifications to the project would be required to eliminate all new shading on Victoria Manalo Draves Park. This report does not present opinions nor conclusions about whether or not the shadow from the proposed project would or should be considered significant/insignificant or acceptable/unacceptable. These determinations must be made by the San Francisco Planning Commission with input and recommendations from the RPC.



- 1052 Folsom Street
  Parks and Open Spaces
  - 1 Victoria Manalo Draves Park
  - 2 Gene Friend Recreation Center
- Cumulative Projects
  - 1) 988 Harrison Street
  - 2 363 6th Street
  - **3** 345 6th Street
  - 4 999 Folsom Street
  - 5 980 Folsom Street
  - 6 850 Bryant St. (Hall of Justice)
  - 40 Cleveland Street
  - (8) 1075-1089 Folsom Street
  - 9 280 7th Street



FIGURE 1: Area Map



FIGURE 2: Project Rendering @ Russ / Folsom Streets

### II. PROPOSED PROJECT

The proposed project would be located on a 11,494 sf lot in the South of Market (SOMA) neighborhood of San Francisco on Assessor's Block 3731 / Lots 21, 23 & 87. The project site is located in two zoning districts, the SOMA Neighborhood Commercial Transit District (SoMaNCT) and the South of Market Residential Enclave District (RED). It is in a 65-X Height & Bulk District, the Youth and Family Special Use District, and the Filipino Cultural Heritage District. Figure 1 shows the location of the proposed project.

The area surrounding the proposed project site features several different zoning designations in close proximity to one another, including SoMa NCT, RED, and Mixed Use-General (MUG). Height-bulk designations also vary between 45-X to 85- X. Existing buildings in the immediate vicinity represent a mix of residential and commercial uses and most are 2-4 stories in height.

The proposed project involves the demolition of four existing buildings located at 1052-1058 Folsom Street (two stories, with two residential units over ground floor commercial), 1060 Folsom Street (one story commercial), 192-194 Russ Street (three stories, with two residential units over ground floor storage), and 190 Russ Street (one

story commercial) and the erection of a new seven-story, 64'-6" (79'-6" including elevator/stair penthouse) mixed-use building. The first floor would include: 2,822-sf of commercial spaces along Folsom and Russ Streets, a parking garage with 17 vehicle parking spaces and 63 Class I and four Class II bicycle spaces for the residential units as well as six Class II bicycle spaces for non-residential uses, a residential entry foyer as well as entrances directly from the sidewalk to the three first floor residential units at the north end of the project along Russ Street. Above the ground level, 60 additional new residential units will be provided for a total of 63 units. The unit mix would include three studios, 23 one-bedroom units, and 37 two-bedroom units. The project would provide a total of 19 below market rate (BMR) units.

Figure 2 shows a rendering of the proposed project, Figure 3 shows the proposed project site plan, and Figure 4 shows proposed building elevations. ■

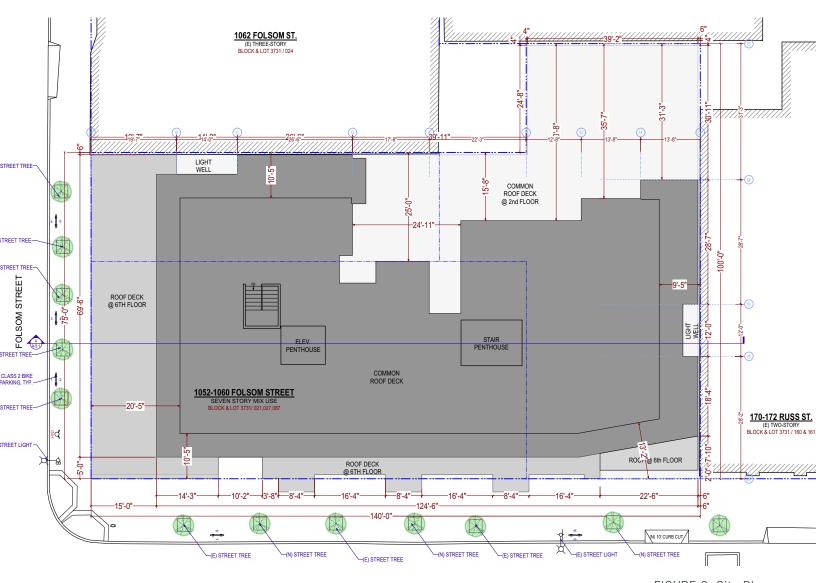


FIGURE 3: Site Plan



Proposed Front Elevation (Folsom Street)
3/16" = 1'-0"



FIGURE 4: Project Elevations



Children's Play Area

### III. AFFECTED PARKS AND OPEN SPACES



Ball Field



Park Benches

### Victoria Manalo Draves Park

Victoria Manalo Draves Park is a public park under the jurisdiction of RPD. It is a 2.53 acre (109,997 sf) urban park located in the SOMA neighborhood of San Francisco on Assessor's Block 3754 / Lot 16. The park is bounded by Folsom Street to the northwest, Harrison Street to the southeast, Columbia Square to the northeast, and Sherman Street to the southwest. The park is enclosed by a 5-foot tall fence and locked at night. The stated hours of operation for Victoria Manalo Draves Park are from sunrise to sunset, 365 days per year. Figure 5 shows a site plan of Victoria Manalo Draves Park.

The park contains landscaped areas, walkways and areas for active and passive uses. Victoria Manalo Draves Park's primary public entrance is located on the corner of Folsom Street and Columbia Square. The entry diagonally bisects the northeast area of the park and is flanked on either side by grassy areas. The walkway branches off towards the center of the park, paths lead to the basketball court, a community garden, and 2 children's play areas to the south of the community garden with a variety of play structures. The northern play area is designed for younger children while the southern area has larger play equipment for older kids. To the east is an oval-shaped mounded



FIGURE 5: Victoria Manalo Draves Park



Park Entry / Main Path

1 Park Entry

5 Restrooms 6 Grass Areas 7 Picnic Areas

8 Ball field

2 Basketball Court 3 Community Garden

> grassy area which is ringed by fixed benches on the north/east/south sides. The walk continues to south/southeast along a walled playground and terminates in an east-west running transverse walkway which borders the ball field. This walkway connects a restroom structure and secondary public entrance at Sherman Street at the western edge to a third public entrance from Columbia Square to the east. South of the walkway are fixed picnic tables and the ball field.

#### Other Parks and Open Spaces

The proposed project would not cast new shadows on the Gene Friend Recreation Center nor any other public parks, privately owned public open spaces, nor the outdoor play area of the Bessie Carmichael Elementary School (SFUSD).

#### IV. SECTION 295 EVALUATION CRITERIA

Proposed buildings that would be more than 40 feet tall and that could cause new shadow in parks under the control of the RPD are subject to review under Section 295 of the San Francisco Planning Code. Section 295 requires the Planning Commission to deny building permits for projects that would have adverse shadow impacts on these parks, unless the impacts are found to be insignificant<sup>1</sup>.

Following the direction provided by Section 295, an adverse impact is defined as the addition of new shadow from any development over 40 feet in height at any time throughout the year at times between one hour after sunrise through one hour before sunset, unless the Planning Commission, with input from the general manager of the RPD and the Recreation and Park Commission, determines that the impact would be insignificant. (In this report, the term "Section 295 cutoff times" refers to one hour after sunrise and one hour before sunset, and "Section 295 start time" refers to one hour after sunrise.)

#### Quantitative Evaluation Criteria

To guide the RPC and the Planning Commission in determining what levels of new shading may be permissible, the 1989 Proposition K memorandum establishes potentially acceptable new shadow level limits for parks and recreations centers under the jurisdiction of the Recreation and Park Department. Certain parks have specifically assigned potentially permissible limits, while most other parks are covered by generic standards tied to park size and the existing amount of annual shading that currently falls on the park. These limits are tied to the additional new square-foot-hours of shadow expressed as a percentage of the theoretical annual available sunlight (TAAS) for each park over a period of one year as shown below in Table 6.

PARK SIZE	CURRENT ANNUAL SHADING PERCENTAGE	POTENTIALLY PERMISSIBLE SHADING INCREASE
Parks smaller than 2 acres	20% or less	no standard established
	20% or more	0.0% (no increase)
Parks larger than 2 acres	20% or less	1.0%
	20%-40%	0.1%
	40% or more	no standard established

TABLE 6: Potentially Permissible Shading Increases

<sup>1</sup> Project-generated shadow is also often evaluated as part of environmental review under the California Environmental Quality Act (CEQA), however the threshold for significance under CEQA is different than under Section 295. Under CEQA, the new shadow would need to be shown to "substantially affect outdoor recreation facilities or other public areas".

Victoria Manalo Draves Park is 2.53 acre (109,997 sf) and as such, it is considered a large park under the 1989 Proposition K memorandum. As it is currently shaded 7.41% of the year, a maximum potentially permissible shading increase of 1.0% has been suggested by the 1989 Proposition K memorandum.

#### Qualitative Evaluation Criteria

The 1989 Proposition K memorandum establishes qualitative evaluation criteria for parks based on existing shadow profiles, important times of the day, important seasons in the year, size and duration of new shadows, and the service of public good by buildings that would cast new shadows. In particular, in order to be considered insignificant, new shadows must not adversely affect existing patterns of use in the park when evaluated by factors such as the value of sunlight and shadow characteristics (size, duration, and location).

#### V. ANALYSIS METHODOLOGY

#### Quantitative Analysis

The shadow analysis completed by PreVision Design for the 1052 Folsom Street project used a 3D computer model of the proposed project, the park, and the surrounding urban environment to simulate and calculate both existing amounts of shading and levels of new shading (if any) that would be present with the addition of the proposed project during times protected under Section 295 which include one hour after sunrise through one hour before sunset. The analysis was conducted using solar angles from 1989 as established at the time of Proposition K's passage and reflect a "solar year", defined per city standards as June 21st through December 20th. The sun angles during the other side of the calendar year, (December 21st through June 20th), mirrors the "solar year" sun angles. Since the angles are mirrored, an analysis of the other half year is not conducted and instead a multiplier is used extrapolate the "solar year" results into full year results. To calculate levels of shading throughout the "solar year", snapshot analyses are performed at 15-minute intervals between Section 295 cutoff times every seven days throughout the "solar year". The difference between the current levels of shading and the levels of shading that would be present with the addition of the proposed project yields the total increase of project generated shadow, measured in annual square-foot-hours (sfh) of shadow. This increase is also taken as a percentage of the theoretically available annual sunlight (TAAS) for the park, which represents the amount of sun that would fall on the park throughout the year if there were no shading present at any time, to determine whether the new shadows created by the proposed

project would fall within or outside potentially permissible limits of increased shading for the park as established by the 1989 Memorandum. The findings of this quantitative analysis are discussed in Section VI.

#### Qualitative Analysis

To evaluate whether and how new shading might affect existing patterns of park use, PreVision Design conducted six site visits to the park to observe park use(s). Two site visits were performed in the morning, two at midday, and two late in the day, all within Section 295 cutoff times, with one set of visits on a weekday and one on a weekend. The findings of this qualitative analysis are discussed in Section VII.

#### Cumulative Shadow Analysis

This report also considers shadows that would be cast by other future projects in the vicinity of the proposed project that are both considered by the Planning Department to be "reasonably foreseeable" and would also potentially shade the parks or open spaces affected by the proposed project. Projects with net new shadow that would be cast on or near Victoria Manalo Draves Park are included in this report in order to determine the cumulative shadow that would be cast from these projects combined with the proposed project. The cumulative condition projects considered by this study include<sup>2</sup>:

CUMULATIVE PROJECT ADDRESS	PROJECT HEIGHT	DATE OF DESIGN DATA
280 7th Street	Approx 65'	4/7/2016
363 6th Street	Approx 85'	4/15/2017
345 6th Street	Approx 80'	4/15/2017
988 Harrison Street	Approx 84'	8/31/2015
999 Folsom Street	Approx 85'	4/15/2017
980 Folsom Street	Approx 100'	4/15/2017
850 Bryant Street (Hall of Justice)	Approx 95'	10/28/2014
40 Cleveland Street	Approx 40'	4/11/2016
1075-1089 Folsom Street	Approx 65'	3/15/2017

TABLE 7: Cumulative Condition Projects

<sup>2</sup> Several projects in the vicinity of the Victoria Manalo Draves park on the cumulative projects list prepared by San Francisco Planning (as of May 2018) have not been included as part of this study as their net new shadows would fall well short of the park. Proposed projects at 280 7th Street, 363 6th Street, 345 6th Street, 988 Harrison Street, 999 Folsom Street and 980 Folsom Street will also not cast net new shadow the park due to the presence of intervening buildings, however due to their proximity they have been included in the study for reference.

The impact of the included projects listed is discussed quantitatively and displayed graphically in the shadow diagrams in Exhibits B through D The findings of the cumulative shadow analysis are discussed as part of Section VI.

#### VI. QUANTITATIVE SHADOW MODELING FINDINGS

Table 8 summarizes the existing condition data and quantitative shadow impacts of the proposed project on the park. The full quantitative calculations for shading conditions on the park on all 27 analysis dates are included as Exhibit E.

#### **Existing Conditions**

The park is a 2.53 acre (109,997 sf) public open space which currently experiences 30,345,597 annual square-foot-hours (sfh) of shadow. Based on a theoretical annual available sunlight (TAAS) of 409,342,836 sfh, the park is currently shaded 7.41% of the year. Existing shadows are cast by buildings surrounding the park on all 4 sides, with the southern and eastern sides of the park cast in shadow during morning hours, few shadows throughout the midday hours, with increasing shadows entering the park's western and northern sides in the afternoon.

#### Increase in Shadow from Proposed Project

The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 net new annual sfh of shadow and increasing sfh of shadow by 0.38% above current levels, resulting in a new annual total shading of 7.79%.

#### Timing and Location of New Shadows from Proposed Project

New shadows from the proposed project would occur between approximately February 23th and October 17th annually, would enter the park in the late afternoon between approximately 5:15 and 6pm and be present though the remainder of the afternoon and evening. New shadows would occur in the northeastern quarter of the park and at various times cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches. Exhibit A graphically represents the aggregate shadow boundary of areas receiving new shading from the proposed project throughout the year.

The days of maximum shading on the park due to the proposed project would occur on June 21, when the proposed project would shade the northeastern quarter of the park

THEORETICAL ANNUAL AVAILABLE SUNLIGHT (TAAS)	VICTORIA MANALO DRAVES PARK
Area of Victoria Manalo Draves Park	2.53 acres (109,997 sf)
Hours of annual available sunlight	3721.4 hrs
TAAS for Victoria Manalo Draves Park	409,342,836 sfh

EXISTING (CURRENT) LEVELS OF SHADOW	VICTORIA MANALO DRAVES PARK
Existing annual total shading on park (sfh)	30,345,597 sfh
Existing shading as percentage of TAAS	7.41%

NEW SHADOW CAST BY THE PROPOSED 1052 FOLSOM STREET PROJECT	VICTORIA MANALO DRAVES PARK
Additional annual shading on Victoria Manalo Draves Park from Project	1,569,594 sfh
Additional annual shading from Project as percentage of TAAS	0.38%
Combined total annual shading existing + Project (sfh)	31,915,191 sfh
Combined total annual shading from existing + Project as percentage of TAAS	7.79%
Number of days when new shading from Project would occur	225-237 days annually
Dates when new shadow from Project would be cast on Victoria Manalo Draves Park	Between approx. Feb 23 - Oct 17
Annual range in duration of new Project shadow	Zero to up to 110 min
Range in area of new Project shadow (sf)	Zero to 20,064 sf
Average daily duration of new Project shadow (when present)	Approx. 72 min.
MAXIMUM NEW SHADING BY THE PROPOSED PROJECT	VICTORIA MANALO DRAVES PARK
Dates of maximum new shading from proposed Project (max sfh)	June 21
Total new shading on date(s) of maximum shading (sfh)	13,194.89 sfh
Percentage new shadow on date(s) of maximum shading	0.94%
Date and duration of longest duration of new shading	Up to 110 min on June 21
Date and time of largest area of new Project shadow	20,064 sf on June 21 at 7:36 PM
Percentage of Victoria Manalo Draves Park covered by largest new shadow	18.24%

NEW SHADOW CAST BY THE PROPOSED PROJECT + CUMULATIVE	VICTORIA MANALO DRAVES PARK
Additional annual shading from Project + Cumulative only (sfh)	1,883,149 sfh
Additional annual shading from Project + Cumulative only as percentage of TAAS	0.46%
Combined total annual shading Existing + Project + Cumulative (sfh)	32,228,746 sfh
Combined shading from Existing + Project + Cumulative as percentage of TAAS	7.87%
Number of days when new shading from Project + Cumulative would occur	365 days annually
Dates when new shading from Project + Cumulative would occur	Year-round
Annual range in duration of new Project +Cumulative shadow (duration variance +/- 7 min.)	Approx. 24 min to approx. 103 min
Range in area of Project + Cumulative new shadows (sf)	Zero to 20,975 sf
Average daily duration of new Project + Cumulative shadow (when present)	Approx. 71 min.
PROPOSED PROJECT + CUMULATIVE MAX SHADING DAY(S)	VICTORIA MANALO DRAVES PARK
Dates of maximum Project + Cumulative new shading (max sfh)	June 21
Total new shading on date(s) of maximum shading (sfh)	13,358.82 sfh
Percentage new shading on date(s) of maximum shading	0.95%
Date and duration of longest duration of new shading (duration variance +/- 7 min.)	Approx. 103 min on June 21
Date and time of largest area of new Cumulative shadow	20,975 sf on June 21 at 7:36 PM
Percentage of Victoria Manalo Draves Park covered by largest new shadow	19.07%

TABLE 8: Project quantitative shading breakdown for Victoria Manalo Draves Park

starting between 5:46pm and 6pm and be present for between 96-110 minutes<sup>3</sup> within Section 295 times. The duration of proposed project-generated new shadow would vary throughout the year, with new shadow duration lasting between zero minutes up to a possible maximum duration of 110 minutes.

#### Increase in Shadow under Cumulative Conditions

Proposed projects at 1075 Folsom Street, 40 Cleveland Street, and 850 Bryant Street (Hall of Justice) would cast net new shadow on Victoria Manalo Draves Park and combined with the proposed project would result in an increase of 1,883,149 sfh of shadow on the park, compared to an increase of 1,569,594 sfh from the proposed project alone. This cumulative increase in sfh would represent a cumulative annual shading total of 7.87%, a cumulative increase of 0.46% over existing conditions. The increase in shading relative to the project alone would be 0.08%. Table 8 additionally includes a breakdown of shading for the cumulative condition shadow scenario. ■

#### VII. QUALITATIVE ANALYSIS

#### Observed Park Uses

Within the six 30-minute observation periods conducted by PreVision Design between May 18 and May 20, 2018, the number of users in the park ranged from 4 to 68, with uses that varied at different times of day and days of the week. Observed park uses included children playing in the playground areas, eating lunch and resting on benches, walking dogs, playing basketball or soccer, barbecuing, working in the community garden and for a small portion of observed users, passing through the park. See Table 9 for an observation summary.

OBSERVATION TIME	DATE OF VISIT	USERS	TEMP - WEATHER
Weekday Morning	5/18/2018 9:30am	4	55° F – cloudy, light rain
Weekday Midday	5/21/2018 12:45pm	68	61° F – sunny
Weekday Afternoon	5/18/2018 5:50pm	31	58° F – partially sunny
Weekend Morning	5/19/2018 9:30am	39	59° F – sunny
Weekend Midday	5/19/2018 12:00pm	42	58° F – sunny
Weekend Afternoon	5/20/2018 5:20pm	4	59° F – partly cloudy

TABLE 9: Park Use Observations

<sup>3</sup> Due to the fact shading data is captured at 15-minute intervals, the precise duration of project shading is shown as range in possible maximum duration..

Overall, observed usage was higher during the weekday midday and afternoon visits as well as during the weekend morning and midday visits. The areas of highest use at these times were children using the playground areas, with fewer users occupying the other park features. On both morning visits and the weekday afternoon visit, one user was observed working in the community garden area. The observed intensity of use varied between the various observation times but could be characterized as low to moderate given the park's size. Observed peak use on May 21 corresponded to a ratio of approximately 1,615 square feet of park area per user.

#### The Value of Sunlight

The portions of Victoria Manalo Draves Park that would likely be more sensitive to the addition of new shadow would be those portions of the park that are: fixed in location, where users remain rather than pass through, observed to be well used. Based on the use observations performed, the basketball court, the children's play area, the park's fixed benches, and the tables and seating areas would be considered as the most sensitive areas per the criteria established above. Of these, approximately half of the basketball court, a small portion of children's play area, and seven fixed benches would receive new shadow from the project at some point during the periods affected by net new shadow, with potentially less sensitive areas such as the park entry, grassy areas, and walkways also receiving new shadow. The park's picnic benches, community garden, ball field and southern children's play area would receive no new shadow at any time throughout the year. New project shadow would be present at times when significantly lower numbers of weekend user were observed (relative to the number of observed users at the midday hour), while during weekday afternoons approximately half the number of park users were observed as compared to peak activity around midday. If the proposed project were to be built, users in the affected areas could be affected by the presence of new shadow, however no clear pattern of diminished use of shaded features (vs. unshaded features) was observed over the course of the park observation visits.

#### **Shadow Characteristics**

Throughout the year, new shadow due to the proposed project would occur in the northeastern quarter of the park (see Exhibit A), with new shadow being present for up to 110 minutes. On the date of maximum annual shading (June 21), the largest new shadow would occur at 7:36pm and cover 20,064 sf, equal to 18.24% of the total park area (existing shading at that time covers 30% of the park area). Maximum shading would occur at a time (7:36pm) when both existing and project shadows would be lengthening at an accelerated rate as compared to other times of day.



FIGURE 10: Largest new shadow on Victoria Manalo Draves Park (7:36pm on 6/21)



Exhibits B through D graphically illustrate shading conditions at hourly intervals throughout the day between the Section 295 cutoff times at the Summer Solstice/Day of Maximum Shading (June 21), near the Vernal and Autumnal Equinoxes (March 20 and September 22), and near the Winter Solstice (December 21).



**Note:** Shadows from 345 6th Street, 999 Folsom Street, 980 Folsom and 850 Bryant Street (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.

#### Other Factors Affecting Sunlight

Per Planning Department direction, shadows cast by trees are considered "impermanent" and were therefore not accounted for in the quantitative shading analysis. However, on a practical basis, existing trees do contribute to the current shading present in Victoria Manalo Draves Park, which shape the experience and expectations of park users. The park is bounded by 13 large and densely foliated street trees along Columbia Square, Sherman, and Harrison Streets and 7 young street trees have also been planted in recent years along Folsom Street which would increasingly capture some of the shading of the proposed project. Inside the park, other trees separate the community garden from the basketball court and trees present beside the benches surrounding the oval grassy mound currently shade a portion of three northeastern park benches that would be shaded by the proposed project.

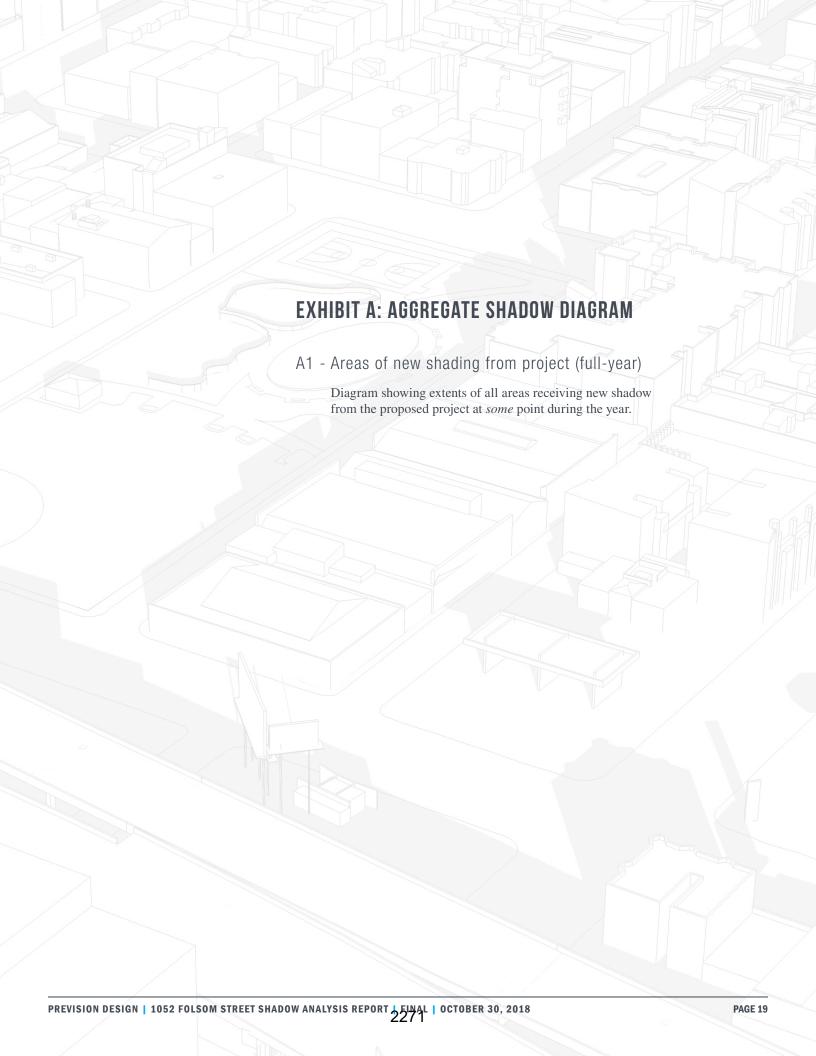
#### VIII. DEVELOPMENT ALTERNATIVES

No New Shadow on Victoria Manalo Draves Park

The existing buildings on the project sites fronting onto Folsom Street all currently cast existing shadows onto Victoria Manalo Draves Park in the afternoon; therefore, any proposed project on those sites would be required to stay within the profile of these existing buildings (2 stories) in order to cast no additional new shadows on the park, while portions of the project along Russ Street further away from the park could potentially be up to 40' in height without generating new shadow.

To modify the project to eliminate all net new shadow would involve a reduction in height to match the elevation profiles of the existing buildings, shortening the project as proposed by approximately 25-40' and resulting in the likely elimination of approximately 38 to 42 of the 63 proposed residential units.

It should also be noted that a lesser reduction in height of the project to 40' would exempt the project from the requirements of Section295 review, even though new shadow would still be cast on Victoria Manalo Draves Park. ■





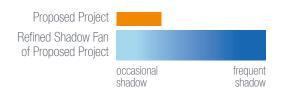
### A 1.1 1052 FOLSOM STREET Refined Shadow Fan diagra

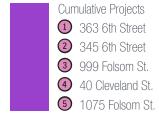
Refined Shadow Fan diagram, factoring in existing shadow



### AGGREGATE NEW SHADOW AREAS OF IMPACT REFINED SHADOW FAN

# **FULL YEAR**







**Note:** Shadows from 280 7th St., 980 Folsom St., 988 Harrison St. and 850 Bryant St. (Hall of Justice) are considered as part of the cumulative analysis but these buildings fall outside the graphical view of this diagram.

# **EXHIBIT B: SHADOW DIAGRAMS ON SUMMER SOLSTICE** B1 - June 21 / Day of Maximum Project Shading Diagrams at one hour intervals starting one hour after sunrise to one hour prior to sunset, and at 15 minute intervals when project shading is present within the park. PREVISION DESIGN | 1052 FOLSOM STREET SHADOW ANALYSIS REPORT 2 FINAL | OCTOBER 30, 2018 PAGE 21

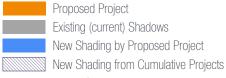


### B 1. 1 1052 FOLSOM STREET Shading diagrams on the Summer Solstice

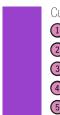


### SUMMER SOLSTICE JUNE 21

# 6:46 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- **2** 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.





- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



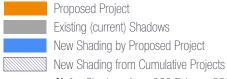
### **B1.2** 1052 FOLSOM STREET

Shading diagrams on the Summer Solstice

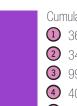


### **SUMMER SOLSTICE JUNE 21**

# 7:00 AM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.







#### **B1.3** 1052 FOLSOM STREET

Shading diagrams on the Summer Solstice

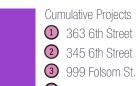


### **SUMMER SOLSTICE JUNE 21**

# 8:00 AM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.















#### 1052 FOLSOM STREET **B1.4**

Shading diagrams on the Summer Solstice

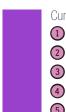


### **SUMMER SOLSTICE JUNE 21**

# 9:00 AM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.







### B1.5 1052 FOLSOM STREET Shading diagrams on the S

Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 10:00 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- **1** 363 6th Street
- **2** 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.





- Victoria Manalo Draves Park
- Gene Friend Rec Center



B 1.6 1052 FOLSOM STREET Shading diagrams on the

Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 11:00 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

**1** 363 6th Street

**2** 345 6th Street

**3** 999 Folsom St.

40 Cleveland St.

**⑤** 1075-1089 Folsom St.

**6** 280 7th St.





RPD Parks

1 Victoria Manalo Draves Park



### B1.7 1052 FOLSOM STREET Shading diagrams on the S

Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 12:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **(5)** 1075-1089 Folsom St.
- **6** 280 7th St.



RPD Parks

- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



B 1.8 1052 FOLSOM STREET Shading diagrams on the

Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 1:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- **2** 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



B 1.9 1052 FOLSOM STREET Shading diagrams on the S

Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 2:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



Victoria Manalo Draves Park



#### 1052 FOLSOM STREET B1.10 Shading diagrams on the Summer Solstice



### **SUMMER SOLSTICE JUNE 21**

# 3:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.







### B1.11 1052 FOLSOM STREET Shading diagrams on the

Shading diagrams on the Summer Solstice



### **SUMMER SOLSTICE JUNE 21**

# 4:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



# B1.12 1052 FOLSOM STREET Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 5:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 345 6th Street
- **3** 999 Folsom St.
- 4 40 Cleveland St.
- 5 1075-1089 Folsom St.
- **6** 280 7th St.







### B1.13 1052 FOLSOM STREET Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 6:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- **1** 363 6th Street
- **2** 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.





- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



### B 1. 14 1052 FOLSOM STREET Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 6:15 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- **1** 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- 5 1075-1089 Folsom St.
- **6** 280 7th St.



- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



### B 1. 15 1052 FOLSOM STREET Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 6:30 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.







### B1.16 1052 FOLSOM STREET Shading diagrams on the Shading diagrams on the Summer Solstice



### **SUMMER SOLSTICE JUNE 21**

# 6:45 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.







### B1.17 1052 FOLSOM STREET Shading diagrams on the

Shading diagrams on the Summer Solstice



### **SUMMER SOLSTICE JUNE 21**

# 7:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

1 363 6th Street

2 345 6th Street

3 999 Folsom St.

40 Cleveland St.

**5** 1075-1089 Folsom St.

**6** 280 7th St.





1 Victoria Manalo Draves Park



### B1.18 1052 FOLSOM STREET Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 7:15 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- **2** 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.





- Victoria Manalo Draves Park
- Gene Friend Rec Center



### B1.19 1052 FOLSOM STREET Shading diagrams on the Summer Solstice

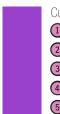


### SUMMER SOLSTICE JUNE 21

# 7:36 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- **1** 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- 5 1075-1089 Folsom St.
- **6** 280 7th St.



RPD Parks

- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center





### C1.1 1052 FOLSOM STREET Shading diagrams near the

Shading diagrams near the Fall/Spring Equinoxes



### APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 7:57 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- **1** 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- 5 1075-1089 Folsom St.
- **6** 280 7th St.





- 1 Victoria Manalo Draves Park
- Gene Friend Rec Center



### C1.2 1052 FOLSOM STREET Shading diagrams near the

Shading diagrams near the Fall/Spring Equinoxes



### APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 8:00 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.





- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



C1.3

1052 FOLSOM STREET
Shading diagrams near the Fall/Spring Equinoxes

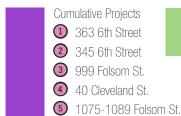


### APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 9:00 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



**6** 280 7th St.





### C1.4 1052 FOLSOM STREET Shading diagrams near th

Shading diagrams near the Fall/Spring Equinoxes



## APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 10:00 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- **1** 363 6th Street
- **2** 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.





- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



### C1.5 1052 FOLSOM STREET Shading diagrams near th

Shading diagrams near the Fall/Spring Equinoxes



## APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 11:00 AM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- **2** 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- 5 1075-1089 Folsom St.
- **6** 280 7th St.





Victoria Manalo Draves Park





1052 FOLSOM STREET C1.6

Shading diagrams near the Fall/Spring Equinoxes



### APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 12:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



C1.7 1052 FOLSOM STREET
Shading diagrams near th

Shading diagrams near the Fall/Spring Equinoxes



## APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 1:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

1 363 6th Street

**2** 345 6th Street

3 999 Folsom St.

4 40 Cleveland St.

**5** 1075-1089 Folsom St.

**6** 280 7th St.





Victoria Manalo Draves Park



C1.8 1052 FOLSOM STREET
Shading diagrams near th

Shading diagrams near the Fall/Spring Equinoxes

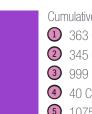


## APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 2:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

363 6th Street
 345 6th Street

**3** 999 Folsom St.

40 Cleveland St.5 1075-1089 Folsom St.

**6** 280 7th St.



1 Victoria Manalo Draves Park



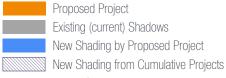
C1.9 1052 FOLSOM STREET
Shading diagrams near th

Shading diagrams near the Fall/Spring Equinoxes

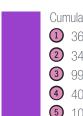


## APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 3:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

1 363 6th Street

**2** 345 6th Street

**3** 999 Folsom St.

40 Cleveland St.

**5** 1075-1089 Folsom St.

**6** 280 7th St.





Victoria Manalo Draves Park



## C1.10 1052 FOLSOM STREET Shading diagrams near th

Shading diagrams near the Fall/Spring Equinoxes



## APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 4:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- **1** 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- 5 1075-1089 Folsom St.
- **6** 280 7th St.





- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



### C1.11 1052 FOLSOM STREET

Shading diagrams near the Fall/Spring Equinoxes

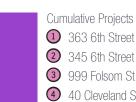


### APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 5:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.





**6** 280 7th St.



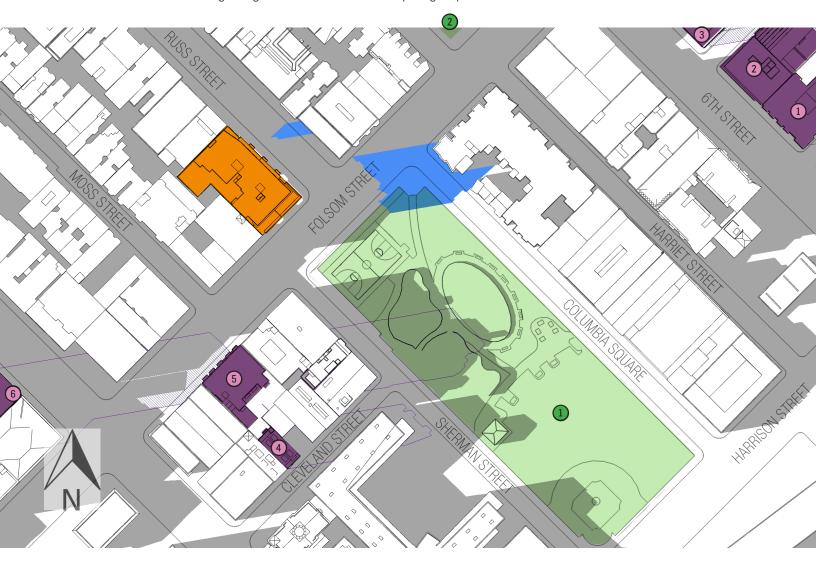






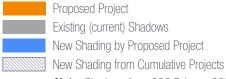
## C1.12 1052 FOLSOM STREET Shading diagrams near th

Shading diagrams near the Fall/Spring Equinoxes



## APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 6:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- **2** 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- 5 1075-1089 Folsom St.

RPD Parks

- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center

**6** 280 7th St.

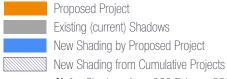


#### C1.13 1052 FOLSOM STREET Shading diagrams near the Fall/Spring Equinoxes



### APPROX. FALL EQUINOX (SPRING SIMILAR) SEPTEMBER 20

# 6:09 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

1 363 6th Street

2 345 6th Street

3 999 Folsom St.

40 Cleveland St.

**5** 1075-1089 Folsom St.

**6** 280 7th St.





1 Victoria Manalo Draves Park





### D1.1 1052 FOLSOM STREET

Shading diagrams on the Winter Solstice



### WINTER SOLSTICE **DECEMBER 20**

## 8:19 AM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



#### D1.2 1052 FOLSOM STREET Shading diagrams on the Winter Solstice



### WINTER SOLSTICE **DECEMBER 20**

## 9:00 AM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



#### D1.3 1052 FOLSOM STREET Shading diagrams on the Winter Solstice



### WINTER SOLSTICE **DECEMBER 20**

# 10:00 AM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



### D1.4 1052 FOLSOM STREET

Shading diagrams on the Winter Solstice



### WINTER SOLSTICE **DECEMBER 20**

## 11:00 AM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.

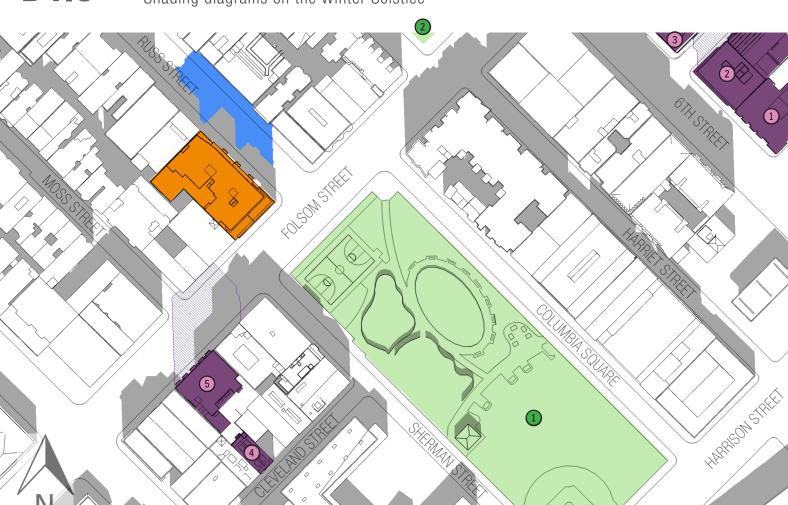




- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



## D1.5 1052 FOLSOM STREET Shading diagrams on the Winter Solstice



## WINTER SOLSTICE DECEMBER 20

## 12:00 PM



**Note:** Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- **1** 363 6th Street
- 2 345 6th Street
- **3** 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



D1.6 1052 FOLSOM STREET

Shading diagrams on the Winter Solstice



### WINTER SOLSTICE **DECEMBER 20**

# 1:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.





- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



### D1.7 1052 FOLSOM STREET

Shading diagrams on the Winter Solstice



### WINTER SOLSTICE **DECEMBER 20**

# 2:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



D1.8 1052 FOLSOM STREET

Shading diagrams on the Winter Solstice



### WINTER SOLSTICE **DECEMBER 20**

# 3:00 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



- 1 363 6th Street
- 2 345 6th Street
- 3 999 Folsom St.
- 40 Cleveland St.
- **5** 1075-1089 Folsom St.
- **6** 280 7th St.



- 1 Victoria Manalo Draves Park
- 2 Gene Friend Rec Center



D1.9 1052 FOLSOM STREET Shading diagrams on the Winter Solstice

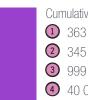


### WINTER SOLSTICE **DECEMBER 20**

# 3:54 PM



Note: Shadows from 980 Folsom, 988 Harrison, and 850 Bryant (Hall of Justice) are considered as part of the analysis but these buildings fall outside the graphical view of this diagram.



Cumulative Projects

1 363 6th Street 2 345 6th Street

3 999 Folsom St.

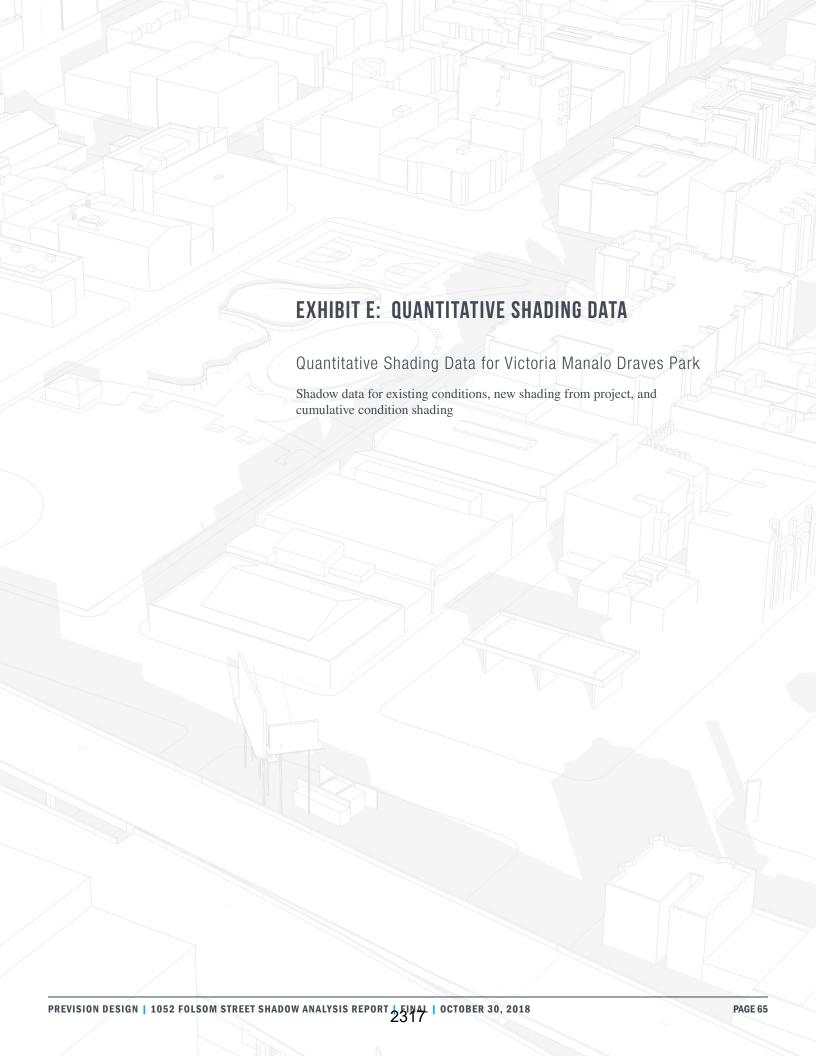
40 Cleveland St.

**5** 1075-1089 Folsom St.

**6** 280 7th St.



1 Victoria Manalo Draves Park



## **JUNE 21**

Analysis Hours: 6:46 AM-7:36 PM (PDT)

#### **SUMMER SOLSTICE**

Analysis Time		CURRENT SHADOV	N	NEW SHADO	W FROM 1052 FOI	SOM STREET	1052 FOLSON	STREET + CUMUL/	ATIVE SHADOW
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
6:46 AM	62,106.43	6831.71	56.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:00 AM	43,483.91	10001.30	39.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:15 AM	32,607.66	8151.92	29.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	21,984.76	5496.19	20.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	15,686.98	3921.74	14.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	10,286.72	2571.68	9.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	7,770.83	1942.71	7.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	5,559.57	1389.89	5.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	4,811.87	1202.97	4.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	3,519.98	879.99	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,304.95	826.24	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	2,537.00	634.25	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,840.56	710.14	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,044.26	511.07	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,560.12	640.03	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,127.99	532.00	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	1,986.21	496.55	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	1,854.04	463.51	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,733.21	433.30	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,622.37	405.59	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,520.96	380.24	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,425.62	356.40	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,351.18	337.80	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,297.95	324.49	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,273.94	318.49	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,246.80	311.70	1.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,254.28	313.57	1.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,257.02	314.25	1.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,289.94	322.49	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,319.30	329.82	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,393.93	348.48	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,487.20	371.80	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,589.58	397.40	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,698.20	424.55	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	2,068.84	517.21	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	1,940.67	485.17	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,081.18	520.30	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,212.55	553.14	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,138.57	534.64	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,524.28	631.07	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	2,310.01	577.50	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	2,907.67	726.92	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	3,200.28	800.07	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	3,627.28	906.82	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	4,326.34	1081.59	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	5,153.90	1288.48	4.7%	618.50	154.63	0.6%	618.50	154.63	0.6%
6:15 PM	6,130.59	1532.65	5.6%	1,876.17	469.04	1.7%	1,876.17	469.04	1.7%
6:30 PM	7,424.80	1856.20	6.7%	3,730.26	932.56	3.4%	3,730.26	932.56	3.4%
6:45 PM	9,834.21	2458.55	8.9%	6,442.15	1610.54	5.9%	6,442.15	1610.54	5.9%
7:00 PM	13,674.64	3418.66	12.4%	9,655.82	2413.95	8.8%	9,655.82	2413.95	8.8%
7:15 PM	19,749.83	5924.95	18.0%	13,342.30	4002.69	12.1%	13,342.30	4002.69	12.1%
7:36 PM	33,038.12	5946.86	30.0%	20,063.78	3611.48	18.2%	20,974.51	3775.41	19.1%

## **JUNE 28**

Analysis Hours: 6:48 AM-7:36 PM (PDT)

#### JUNE 14 SIMILAR

7:00 AM 7:15 AM 7:30 AM 7:45 AM 8:00 AM 8:15 AM 8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM	Area (sf) 61,874.99 45,942.43 32,540.57 22,935.63 15,372.40 10,558.97 7,473.94 5,719.90 4,620.90 3,748.83 3,129.09 2,851.23	Area/Time (sfh) 6187.50 10107.34 8135.14 5733.91 3843.10 2639.74 1868.49 1429.98 1155.23 937.21 782.27	Coverage 56.3% 41.8% 29.6% 20.9% 14.0% 9.6% 6.8% 5.2% 4.2%	Area (sf)  0.00  0.00  0.00  0.00  0.00  0.00  0.00  0.00  0.00  0.00	Area/Time (sfh)  0.00  0.00  0.00  0.00  0.00  0.00  0.00	Coverage 0.0% 0.0% 0.0% 0.0% 0.0%	Area (sf) 0.00 0.00 0.00 0.00 0.00 0.00	Area/Time (sfh)  0.00  0.00  0.00  0.00  0.00	Coverage 0.0% 0.0% 0.0%
7:00 AM 7:15 AM 7:30 AM 7:45 AM 8:00 AM 8:15 AM 8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM	45,942.43 32,540.57 22,935.63 15,372.40 10,558.97 7,473.94 5,719.90 4,620.90 3,748.83 3,129.09	10107.34 8135.14 5733.91 3843.10 2639.74 1868.49 1429.98 1155.23 937.21	41.8% 29.6% 20.9% 14.0% 9.6% 6.8% 5.2%	0.00 0.00 0.00 0.00 0.00 0.00	0.00 0.00 0.00 0.00 0.00	0.0% 0.0% 0.0%	0.00 0.00 0.00	0.00	0.0%
7:15 AM 7:30 AM 7:45 AM 8:00 AM 8:15 AM 8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM	32,540.57 22,935.63 15,372.40 10,558.97 7,473.94 5,719.90 4,620.90 3,748.83 3,129.09	8135.14 5733.91 3843.10 2639.74 1868.49 1429.98 1155.23 937.21	29.6% 20.9% 14.0% 9.6% 6.8% 5.2%	0.00 0.00 0.00 0.00 0.00	0.00 0.00 0.00 0.00	0.0% 0.0%	0.00	0.00	0.0%
7:30 AM 7:45 AM 8:00 AM 8:15 AM 8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM	22,935.63 15,372.40 10,558.97 7,473.94 5,719.90 4,620.90 3,748.83 3,129.09	5733.91 3843.10 2639.74 1868.49 1429.98 1155.23 937.21	20.9% 14.0% 9.6% 6.8% 5.2%	0.00 0.00 0.00 0.00	0.00 0.00 0.00	0.0%	0.00		
7:45 AM 8:00 AM 8:15 AM 8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM	15,372.40 10,558.97 7,473.94 5,719.90 4,620.90 3,748.83 3,129.09	3843.10 2639.74 1868.49 1429.98 1155.23 937.21	14.0% 9.6% 6.8% 5.2%	0.00 0.00 0.00	0.00			0.00	
8:00 AM 8:15 AM 8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM 9:45 AM	10,558.97 7,473.94 5,719.90 4,620.90 3,748.83 3,129.09	2639.74 1868.49 1429.98 1155.23 937.21	9.6% 6.8% 5.2%	0.00	0.00	0.0%	0.00		0.0%
8:00 AM 8:15 AM 8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM 9:45 AM	10,558.97 7,473.94 5,719.90 4,620.90 3,748.83 3,129.09	1868.49 1429.98 1155.23 937.21	6.8%	0.00			0.00	0.00	0.0%
8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM 9:45 AM	5,719.90 4,620.90 3,748.83 3,129.09	1429.98 1155.23 937.21	5.2%			0.0%	0.00	0.00	0.0%
8:30 AM 8:45 AM 9:00 AM 9:15 AM 9:30 AM 9:45 AM	5,719.90 4,620.90 3,748.83 3,129.09	1155.23 937.21		0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM 9:15 AM 9:30 AM 9:45 AM	3,748.83 3,129.09	937.21		0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM 9:15 AM 9:30 AM 9:45 AM	3,748.83 3,129.09	937.21	T. Z /U	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM 9:45 AM		782.27	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM		102.21	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
	,	712.81	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
	2,645.95	661.49	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,464.96	616.24	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,299.05	574.76	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,145.51	536.38	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,002.44	500.61	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	1,868.93	467.23	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,747.63	436.91	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,635.18	408.79	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,533.75	383.44	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,437.35	359.34	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,360.14	340.03	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,306.09	326.52	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,280.30	320.08	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,251.86	312.96	1.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,258.25	314.56	1.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,258.62	314.66	1.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,291.12	322.78	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,317.96	329.49	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,387.53	346.88	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,479.77	369.94	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,581.80	395.45	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,689.50	422.37	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	1,806.28	451.57	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	1,930.56	482.64	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,062.13	515.53	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,201.47	550.37	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,351.06	587.76	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,511.71	627.93	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	2,688.44	672.11	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	2,892.79	723.20	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	3,183.66	795.91	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	3,607.30	901.83	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	4,302.78	1075.69	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	5,127.59	1281.90	4.7%	525.76	131.44	0.5%	525.76	131.44	0.5%
6:15 PM	6,098.41	1524.60	5.5%	1,746.28	436.57	1.6%	1,746.28	436.57	1.6%
6:30 PM	7,307.23	1826.81	6.6%	3,544.70	886.18	3.2%	3,544.70	886.18	3.2%
6:45 PM	9,706.50	2426.62	8.8%	6,217.56	1554.39	5.7%	6,217.56	1554.39	5.7%
	13,442.55	3360.64	12.2%	9,402.77	2350.69	8.5%	9,402.77	2350.69	8.5%
7:15 PM	19,385.91	5815.77	17.6%	13,150.10	3945.03	12.0%	13,150.10	3945.03	12.0%
	33,146.16	5966.31	30.1%	19,935.08	3588.32	18.1%	20,893.74	3760.87	19.0%

## JULY 5

Analysis Hours: 6:52 AM-7:36 PM (PDT)

#### JUNE 7 SIMILAR

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FO	SOM STREET	1052 FOLSON	STREET + CUMUL/	ATIVE SHADOW
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
6:52 AM	61,012.91	3660.77	55.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:00 AM	49,064.44	9322.24	44.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:15 AM	34,448.25	8612.06	31.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	24,434.27	6108.57	22.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	16,293.61	4073.40	14.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	11,042.50	2760.62	10.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	7,846.80	1961.70	7.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	5,885.78	1471.44	5.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	4,737.39	1184.35	4.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	3,840.66	960.16	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,183.13	795.78	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	2,886.65	721.66	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,677.48	669.37	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,492.98	623.25	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,324.41	581.10	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,167.42	541.86	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,022.84	505.71	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	1,887.43	471.86	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,765.34	441.34	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,651.98	412.99	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,549.91	387.48	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,452.89	363.22	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,375.89	343.97	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,321.96	330.49	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,295.35	323.84	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,266.55	316.64	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,270.88	317.72	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,270.27	317.57	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,301.77	325.44	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,324.95	331.24	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,387.55	346.89	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,478.48	369.62	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,580.15	395.04	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,687.25	421.81	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	1.803.39	450.85	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	1,927.85	481.96	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,060.30	515.08	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,199.73	549.93	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,349.80	587.45	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,511.91	627.98	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	2,688.54	672.13	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	2,898.22	724.55	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	3,202.33	800.58	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	3,685.50	921.37	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	4,402.31	1100.58	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	5,244.18	1311.04	4.8%	470.03	117.51	0.4%	470.03	117.51	0.4%
6:15 PM	6,238.95	1559.74	5.7%	1,682.22	420.55	1.5%	1,682.22	420.55	1.5%
6:30 PM	7,484.84	1871.21	6.8%	3,483.86	870.97	3.2%	3,483.86	870.97	3.2%
6:45 PM	9,938.05	2484.51	9.0%	6,163.67	1540.92	5.6%	6,163.67	1540.92	5.6%
7:00 PM	13,750.03	3437.51	12.5%	9,402.93	2350.73	8.5%	9,402.93	2350.73	8.5%
7:15 PM	19,843.08	5952.92	18.0%	13,279.06	3983.72	12.1%	13,279.06	3983.72	12.1%
7:36 PM	33,498.48	6029.73	30.5%	19,554.10	3519.74	17.8%	20,636.36	3714.55	18.8%

## **JULY 12**

Analysis Hours: 6:56 AM-7:33 PM (PDT)

#### **MAY 31 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FO	LSOM STREET	1052 FOLSOM	STREET + CUMUL	ATIVE SHADOW
Analysis fille	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
6:56 AM	59,455.74	1783.67	54.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:00 AM	53,395.20	8009.28	48.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:15 AM	37,058.75	9264.69	33.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	26,250.30	6562.58	23.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	17,549.92	4387.48	16.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	11,689.41	2922.35	10.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	8,272.57	2068.14	7.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	6,077.75	1519.44	5.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	4,875.60	1218.90	4.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	3,937.74	984.44	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,244.28	811.07	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	2,928.72	732.18	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,716.91	679.23	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,527.10	631.78	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,354.07	588.52	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,194.37	548.59	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,046.50	511.62	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	1,910.05	477.51	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,786.96	446.74	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,672.70	418.17	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,569.84	392.46	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,472.00	368.00	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,398.30	349.58	1.3% 1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,344.77	336.19			0.00				
12:45 PM	1,318.57	329.64	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,289.27	322.32	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,293.09	323.27	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,291.37	322.84	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,321.47	330.37	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,342.12	335.53	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,398.53	349.63	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,483.70	370.92	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,585.09	396.27	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,692.33	423.08	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	1,808.08	452.02	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	1,932.90	483.23	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,066.43	516.61	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,207.34	551.83	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,359.35	589.84	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,523.14	630.78	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	2,702.58	675.65	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	2,944.09	736.02	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	3,264.48	816.12	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	3,872.04	968.01	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	4,626.29	1156.57	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	5,510.57	1377.64	5.0%	450.71	112.68	0.4%	450.71	112.68	0.4%
6:15 PM	6,556.96	1639.24	6.0%	1,684.32	421.08	1.5%	1,684.32	421.08	1.5%
6:30 PM	7,909.89	1977.47	7.2%	3,553.37	888.34	3.2%	3,553.37	888.34	3.2%
6:45 PM	10,542.77	2635.69	9.6%	6,288.20	1572.05	5.7%	6,288.20	1572.05	5.7%
7:00 PM	14,583.18	3645.80	13.3%	9,640.92	2410.23	8.8%	9,640.92	2410.23	8.8%
7:15 PM	21,373.66	5984.63	19.4%	13,904.31	3893.21	12.6%	13,904.31	3893.21	12.6%
7:33 PM	34,127.00	5119.05	31.0%	18,964.01	2844.60	17.2%	20,154.37	3023.16	18.3%

## **JULY 19**

Analysis Hours: 7:01 AM-7:30 PM (PDT)

#### **MAY 24 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FOI	LSOM STREET	1052 FOLSOM	STREET + CUMULA	ATIVE SHADOW
Analysis fillic	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:01 AM	57,239.92	7441.19	52.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:16 AM	39,091.62	9381.99	35.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	28,301.97	6792.47	25.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	19,057.55	4764.39	17.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	12,454.38	3113.59	11.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	8,730.75	2182.69	7.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	6,283.54	1570.88	5.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,012.81	1253.20	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,036.33	1009.08	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,305.75	826.44	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	2,978.79	744.70	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,761.15	690.29	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,565.95	641.49	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,387.29	596.82	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,223.62	555.91	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,072.32	518.08	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	1,935.09	483.77	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,811.66	452.92	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,696.30	424.08	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,593.42	398.36	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,494.79	373.70	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1.427.29	356.82	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,374.36	343.59	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,349.66	337.42	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,321.15	330.29	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,324.05	331.01	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,322.03	330.51	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,350.41	337.60	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,370.80	342.70	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,420.91	355.23	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,420.91	374.63	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM		399.72	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
	1,598.89			0.00				0.00	
3:00 PM	1,705.77	426.44	1.6%		0.00	0.0%	0.00		0.0%
3:15 PM	1,822.30	455.58	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	1,946.39	486.60	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,083.09	520.77	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,226.96	556.74	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,382.02	595.50	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,549.00	637.25	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	2,745.73	686.43	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	3,029.14	757.29	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	3,492.11	873.03	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	4,182.73	1045.68	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	4,999.38	1249.84	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	5,945.63	1486.41	5.4%	481.88	120.47	0.4%	481.88	120.47	0.4%
6:15 PM	7,088.32	1772.08	6.4%	1,778.65	444.66	1.6%	1,778.65	444.66	1.6%
6:30 PM	8,670.44	2167.61	7.9%	3,790.47	947.62	3.4%	3,790.47	947.62	3.4%
6:45 PM	11,587.80	2896.95	10.5%	6,620.13	1655.03	6.0%	6,620.13	1655.03	6.0%
7:00 PM	16,151.44	4037.86	14.7%	10,211.91	2552.98	9.3%	10,211.91	2552.98	9.3%
7:15 PM	24,034.30	6008.57	21.8%	15,146.55	3786.64	13.8%	15,311.17	3827.79	13.9%
7:30 PM	35,041.32	4555.37	31.9%	18,100.74	2353.10	16.5%	19,099.27	2482.91	17.4%

## **JULY 26**

Analysis Hours: 7:07 AM-7:25 PM (PDT)

#### **MAY 17 SIMILAR**

7:07 AM	Area (sf)				W FROM 1052 FOL	JOHN OTHER	100L 1 0L00III	OTTILLE COMICE	ATIVE SHADOW
		Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
	54,969.18	3298.15	50.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:15 AM	44,457.49	8446.92	40.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	30,706.21	7676.55	27.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	20,824.46	5206.12	18.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	13,589.73	3397.43	12.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	9,217.00	2304.25	8.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	6,514.91	1628.73	5.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,161.03	1290.26	4.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,149.07	1037.27	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,372.95	843.24	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,038.83	759.71	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,812.01	703.00	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,609.05	652.26	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,424.64	606.16	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,255.96	563.99	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,103.16	525.79	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	1,964.57	491.14	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,839.10	459.78	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,724.30	431.07	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,619.81	404.95	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1.521.51	380.38	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,463.50	365.88	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,412.96	353.24	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,388.42	347.11	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,361.24	340.31	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,364.30	341.08	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,362.05	340.51	1.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,388.95	347.24	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,409.25	352.31	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,453.07	363.27	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,520.91	380.23	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,620.45	405.11	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,728.32	432.08	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	1,845.70	461.42	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	1,971.27	492.82	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,108.71	527.18	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,256.87	564.22	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,416.86	604.21	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,593.98	648.49	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	2,847.45	711.86	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	3,213.23	803.31	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	3,867.96	966.99	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	4,632.40	1158.10	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	5,524.23	1381.06	5.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	6,558.50	1639.63	6.0%	565.67	141.42	0.5%	565.67	141.42	0.5%
6:15 PM	7,902.41	1975.60	7.2%	1,965.87	491.47	1.8%	1,965.87	491.47	1.8%
6:30 PM	9,823.79	2455.95	8.9%	4,201.83	1050.46	3.8%	4,201.83	1050.46	3.8%
6:45 PM	13,149.76	3287.44	12.0%	7,126.00	1781.50	6.5%	7,126.00	1781.50	6.5%
7:00 PM	18,645.35	4661.34	17.0%	11,602.13	2900.53	10.5%	11,602.85	2900.71	10.5%
7:15 PM	28,038.60	5888.11	25.5%	15,181.91	3188.20	13.8%	15,616.60	3279.49	14.2%
7:25 PM	36,198.00	3257.82	32.9%	16,930.33	1523.73	15.4%	17,462.87	1571.66	15.9%

## **AUGUST 2**

Analysis Hours: 7:12 AM-7:18 PM (PDT)

#### **MAY 10 SIMILAR**

Analysis Time		CURRENT SHADOV	I	NEW SHADO	W FROM 1052 FOI	LSOM STREET	1052 FOLSOM	STREET + CUMULA	ATIVE SHADOW
Analysis fille	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:12 AM	52,232.57	1044.65	47.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:15 AM	48,887.91	7333.19	44.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	33,265.50	8316.38	30.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	22,640.68	5660.17	20.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	14,763.46	3690.86	13.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	9,711.35	2427.84	8.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	6,719.27	1679.82	6.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,308.36	1327.09	4.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,254.23	1063.56	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,448.65	862.16	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,103.14	775.78	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,865.73	716.43	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,654.09	663.52	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,463.08	615.77	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,289.65	572.41	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,135.25	533.81	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	1,995.99	499.00	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,869.54	467.38	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,754.07	438.52	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,648.32	412.08	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,558.65	389.66	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,506.48	376.62	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,458.32	364.58	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,435.25	358.81	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,409.31	352.33	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,412.75	353.19	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,410.81	352.70	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
		359.26	1.3%	0.00		0.0%			
1:45 PM 2:00 PM	1,437.05	364.38	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
	1,457.54								
2:15 PM 2:30 PM	1,497.02	374.25	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
	1,552.76	388.19	1.4%		0.00	0.0%		0.00	0.0%
2:45 PM	1,652.87	413.22	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,762.13	440.53	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	1,879.80	469.95	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	2,008.14	502.03	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,148.11	537.03	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,300.59	575.15	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,469.27	617.32	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,701.48	675.37	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	3,028.07	757.02	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	3,648.59	912.15	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	4,396.98	1099.25	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	5,242.60	1310.65	4.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	6,225.25	1556.31	5.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	7,457.14	1864.28	6.8%	738.49	184.62	0.7%	738.49	184.62	0.7%
6:15 PM	9,028.46	2257.11	8.2%	2,309.40	577.35	2.1%	2,309.40	577.35	2.1%
6:30 PM	11,401.20	2850.30	10.4%	4,812.68	1203.17	4.4%	4,812.68	1203.17	4.4%
6:45 PM	15,660.67	3915.17	14.2%	8,087.46	2021.86	7.4%	8,087.46	2021.86	7.4%
7:00 PM	22,509.37	5627.34	20.5%	12,758.09	3189.52	11.6%	13,023.53	3255.88	11.8%
7:15 PM	34,180.78	5127.12	31.1%	14,824.12	2223.62	13.5%	14,980.28	2247.04	13.6%
7:18 PM	37,364.00	1120.92	34.0%	15,161.43	454.84	13.8%	15,464.05	463.92	14.1%

## **AUGUST 9**

Analysis Hours: 7:19 AM-7:10 PM (PDT)

#### **MAY 3 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FOI	LSOM STREET	1052 FOLSOM	STREET + CUMUL	ATIVE SHADOW
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:19 AM	48,650.66	4378.56	44.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	36,332.23	7629.77	33.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	24,380.64	6095.16	22.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	16,136.09	4034.02	14.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	10,279.53	2569.88	9.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	6,954.19	1738.55	6.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,451.35	1362.84	5.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,356.89	1089.22	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,525.91	881.48	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,173.34	793.34	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,924.29	731.07	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,703.07	675.77	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,504.55	626.14	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,328.25	582.06	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,173.68	543.42	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,030.53	507.63	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,904.81	476.20	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,787.09	446.77	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,681.54	420.38	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,605.82	401.46	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,556.53	389.13	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,511.81	377.95	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,489.06	372.26	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,466.46	366.61	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,470.43	367.61	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,468.76	367.19	1.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,494.11	373.53	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,514.94	378.74	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,552.43	388.11	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,604.40	401.10	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,696.23	424.06	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,804.87	451.22	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	1,926.80	481.70	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	2,057.00	514.25	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,200.10	550.03	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,359.05	589.76	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,586.90	646.73	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	2,890.48	722.62	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	3,516.18	879.05	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	4,236.16	1059.04	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	5,075.28	1268.82	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	6,011.51	1502.88	5.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	7,187.43	1796.86	6.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
6:00 PM	8,624.01	2156.00	7.8%	1,010.26	252.56	0.9%	1,010.26	252.56	0.9%
6:15 PM	10,425.86	2606.46	9.5%	2,877.45	719.36	2.6%	2,877.45	719.36	2.6%
6:30 PM	13,767.20	3441.80	12.5%	5,632.76	1408.19	5.1%	5,632.76	1408.19	5.1%
6:45 PM	19,372.23	6586.56	17.6%	9,252.33	3145.79	8.4%	9,290.05	3158.62	8.4%
7:10 PM	38,448.25	8074.13	35.0%	13,170.46	2765.80	12.0%	13,599.81	2855.96	12.4%

## **AUGUST 16**

Analysis Hours: 7:25 AM-7:02 PM (PDT)

#### **APRIL 26 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FO	LSOM STREET	1052 FOLSOM	STREET + CUMUL	ATIVE SHADOW
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:25 AM	44,609.02	1784.36	40.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:30 AM	39,658.08	6741.87	36.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
7:45 AM	26,278.91	6569.73	23.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	17,508.36	4377.09	15.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	11,118.71	2779.68	10.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	7,240.17	1810.04	6.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,601.91	1400.48	5.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,451.46	1112.86	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,607.17	901.79	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,250.45	812.61	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	2,988.48	747.12	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,756.12	689.03	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,553.18	638.29	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,373.51	593.38	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,214.96	553.74	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,071.56	517.89	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,944.37	486.09	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,824.04	456.01	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,729.30	432.33	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,661.61	415.40	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,615.05	403.76	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,573.72	393.43	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,552.55	388.14	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,531.89	382.97	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,535.85	383.96	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,535.82	383.95	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,560.48	390.12	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,582.28	395.57	1.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,620.40	405.10	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,664.78	416.19	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,748.40	437.10	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,857.51	464.38	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	1,983.80	495.95	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	2,116.55	529.14	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,269.88	567.47	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,485.09	621.27	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	2,813.14	703.29	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	3,418.75	854.69	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	4,152.94	1038.24	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	4,963.25	1240.81	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	5,896.58	1474.15	5.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	6,997.45	1749.36	6.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	8,347.15	2086.79	7.6%	1.65	0.41	0.0%	1.65	0.41	0.0%
6:00 PM	10,054.02	2513.50	9.1%	1,409.23	352.31	1.3%	1,409.23	352.31	1.3%
6:15 PM	12,511.19	3127.80	11.4%	3,627.27	906.82	3.3%	3,627.27	906.82	3.3%
6:30 PM	17,212.99	4303.25	15.6%	6,628.72	1657.18	6.0%	6,628.72	1657.18	6.0%
6:45 PM	24,737.64	6679.16	22.5%	9,553.06	2579.32	8.7%	9,818.99	2651.13	8.9%
7:02 PM	39,240.06	5493.61	35.7%	10,904.47	1526.63	9.9%	12,032.84	1684.60	10.9%

## **AUGUST 23**

Analysis Hours: 7:31 AM-6:52 PM (PDT)

#### **APRIL 19 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FO	LSOM STREET	1052 FOLSON	STREET + CUMUL/	ATIVE SHADOW
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:31 AM	40,392.70	4443.20	36.7%	0.00	0.00	0.0%	477.74	52.55	0.4%
7:45 AM	28,517.37	6559.00	25.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:00 AM	18,425.69	4606.42	16.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	11,907.12	2976.78	10.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	7,527.98	1881.99	6.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,725.54	1431.38	5.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,519.04	1129.76	4.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,675.40	918.85	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,328.39	832.10	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	3,052.93	763.23	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,812.50	703.13	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,605.35	651.34	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,422.17	605.54	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,261.11	565.28	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,115.96	528.99	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	1,985.60	496.40	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,865.43	466.36	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,789.69	447.42	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,724.93	431.23	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,682.81	420.70	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,643.13	410.78	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,623.85	405.96	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,605.75	401.44	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,610.70	402.67	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,611.05	402.76	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,635.82	408.96	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,659.50	414.87	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,698.31	424.58	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,739.32	434.83	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,814.74	453.69	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	1,925.47	481.37	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	2,054.10	513.53	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	2,199.93	549.98	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,418.49	604.62	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	2,764.79	691.20	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	3,398.40	849.60	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	4,113.39	1028.35	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	4,939.29	1234.82	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	5,845.28	1461.32	5.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	6,922.31	1730.58	6.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	8,219.59	2054.90	7.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	9,921.41	2480.35	9.0%	267.53	66.88	0.2%	267.53	66.88	0.2%
6:00 PM	12,250.84	3062.71	11.1%	2,035.40	508.85	1.9%	2,035.40	508.85	1.9%
6:15 PM	15,912.96	3978.24	14.5%	4,514.63	1128.66	4.1%	4,514.62	1128.65	4.1%
6:30 PM	22,460.93	5615.23	20.4%	6,819.18	1704.80	6.2%	6,819.18	1704.80	6.2%
6:45 PM	32,150.25	6108.55	29.2%	8,860.21	1683.44	8.1%	9,680.61	1839.32	8.8%
6:52 PM	39,887.46	2393.25	36.3%	8,804.22	528.25	8.0%	10,460.24	627.61	9.5%

## **AUGUST 30**

Analysis Hours: 7:37 AM-6:42 PM (PDT)

#### **APRIL 12 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM	STREET + CUMUL	ATIVE SHADOW
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:37 AM	36,502.94	2190.18	33.2%	0.00	0.00	0.0%	2,550.54	153.03	2.3%
7:45 AM	30,249.79	5747.46	27.5%	0.00	0.00	0.0%	102.68	19.51	0.1%
8:00 AM	19,711.48	4927.87	17.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	12,637.96	3159.49	11.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	7,888.62	1972.15	7.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,863.75	1465.94	5.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,586.62	1146.65	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,751.54	937.88	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,412.28	853.07	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	3,127.05	781.76	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,878.60	719.65	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,667.16	666.79	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,477.91	619.48	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,315.21	578.80	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,165.90	541.48	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	2,033.09	508.27	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	1,928.28	482.07	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1.860.91	465.23	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,797.38	449.34	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,760.00	440.00	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,720.75	430.19	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,704.46	426.11	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,687.39	421.85	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,694.25	423.56	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,695.80	423.95	1.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,721.17	430.29	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,745.57	436.39	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,786.37	446.59	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,824.94	456.24	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,900.05	475.01	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	2,004.34	501.08	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	2,149.48	537.37	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	2,363.50	590.88	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	2,779.78	694.95	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	3,394.53	848.63	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	4,137.00	1034.25	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	4,931.33	1232.83	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	5,864.12	1466.03	5.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	6,884.80	1721.20	6.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	8,188.07	2047.02	7.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	9,875.74	2468.94	9.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	12,214.03	3053.51	11.1%	703.26	175.82	0.6%	703.26	175.82	0.6%
6:00 PM	15,380.01	3845.00	14.0%	2,677.42	669.35	2.4%	2,677.42	669.36	2.4%
6:15 PM	20,946.93	5236.73	19.0%	4,827.06	1206.77	4.4%	4,827.07	1206.77	4.4%
6:30 PM	29,253.14	6728.22	26.6%	6,557.99	1508.34	6.0%	6,853.29	1576.26	6.2%
6:42 PM	41,008.09	4510.89	37.3%	6,736.11	740.97	6.1%	8,261.52	908.77	7.5%

## **SEPTEMBER 6**

Analysis Hours: 7:44 AM-6:31 PM (PDT)

#### **APRIL 5 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FOI	SOM STREET	1052 FOLSON	N STREET + CUMUL	ATIVE SHADOW
raidiyələ Tillic	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:44 AM	32,825.34	4267.29	29.8%	0.00	0.00	0.0%	6,341.58	824.40	5.8%
8:00 AM	21,098.84	5274.71	19.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:15 AM	13,300.81	3325.20	12.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	8,339.41	2084.85	7.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	5,996.98	1499.24	5.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,655.14	1163.78	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,848.42	962.11	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,502.54	875.63	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	3,211.82	802.95	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	2,957.25	739.31	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,736.05	684.01	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,543.87	635.97	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,376.57	594.14	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,220.68	555.17	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	2,095.78	523.95	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	2,006.50	501.62	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	1,941.34	485.34	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,881.03	470.26	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,845.25	461.31	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,807.30	451.83	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,792.67	448.17	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,778.80	444.70	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,786.84	446.71	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,789.66	447.41	1.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,816.08	454.02	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,842.16	460.54	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,884.82	471.21	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	1,922.48	480.62	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	1,996.64	499.16	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	2,120.87	530.22	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	2,335.05	583.76	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	2,800.18	700.04	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	3,455.76	863.94	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	4,169.61	1042.40	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	4,985.55	1246.39	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	5,894.21	1473.55	5.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	6,933.91	1733.48	6.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	8,199.29	2049.82	7.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	9,989.31	2497.33	9.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	12,253.51	3063.38	11.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:45 PM	15,388.80	3847.20	14.0%	1,211.00	302.75	1.1%	1,211.00	302.75	1.1%
6:00 PM	19,890.53	4972.63	18.1%	3,075.41	768.85	2.8%	3,075.41	768.85	2.8%
6:15 PM	27,513.41	7428.62	25.0%	4,690.01	1266.30	4.3%	4,690.01	1266.30	4.3%
6:31 PM	42,171.31	5903.98	38.3%	4,887.65	684.27	4.4%	5,897.16	825.60	5.4%

## **SEPTEMBER 13**

Analysis Hours: 7:50 AM-6:21 PM (PDT)

#### **MARCH 29 SIMILAR**

Analysis Time	CURRENT SHADOW			NEW SHADOW FROM 1052 FOLSOM STREET			1052 FOLSOM STREET + CUMULATIVE SHADOW		
rulalysis fillic	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:50 AM	29,398.20	2351.86	26.7%	0.00	0.00	0.0%	9,648.77	771.90	8.8%
8:00 AM	22,221.40	4666.49	20.2%	0.00	0.00	0.0%	2,137.06	448.78	1.9%
8:15 AM	14,137.53	3534.38	12.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:30 AM	8,633.51	2158.38	7.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	6,082.93	1520.73	5.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,720.60	1180.15	4.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	3,966.37	991.59	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,602.56	900.64	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	3,303.90	825.98	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	3,042.34	760.58	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,818.16	704.54	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,617.66	654.42	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,443.28	610.82	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,284.89	571.22	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	2,182.34	545.58	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	2,095.16	523.79	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	2,030.71	507.68	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	1,974.66	493.66	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	1,939.34	484.84	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	1,903.04	475.76	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,890.77	472.69	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1,877.91	469.48	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,887.09	471.77	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	1,891.88	472.97	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	1,920.06	480.01	1.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	1,948.59	487.15	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	1,993.44	498.36	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	2,032.73	508.18	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	2,153.32	538.33	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	2,330.14	582.54	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	2,880.09	720.02	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	3,509.25	877.31	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	4,262.09	1065.52	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	5,036.98	1259.25	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	6,000.18	1500.05	5.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	7,003.39	1750.85	6.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	8,304.98	2076.25	7.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	10,082.58	2520.65	9.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	12,483.75	3120.94	11.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	15,454.38	3863.59	14.0%	73.19	18.30	0.1%	73.19	18.30	0.1%
5:45 PM	19,826.97	4956.74	18.0%	1,565.28	391.32	1.4%	1,565.28	391.32	1.4%
6:00 PM	26,251.02	6562.75	23.9%	3,134.40	783.60	2.8%	3,134.40	783.60	2.8%
6:15 PM	36,571.35	6582.84	33.2%	3,780.70	680.53	3.4%	4,076.97	733.85	3.7%
6:21 PM	43,226.26	2161.31	39.3%	3,306.70	165.34	3.0%	4,184.03	209.20	3.8%

## **SEPTEMBER 20**

Analysis Hours: 7:57 AM-6:09 PM (PDT)

#### **APPROXIMATE EQUINOXES MARCH 22 SIMILAR**

Analysis Time	CURRENT SHADOW			NEW SHADOW FROM 1052 FOLSOM STREET			1052 FOLSOM STREET + CUMULATIVE SHADOW		
	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
7:57 AM	26,312.55	526.25	23.9%	0.00	0.00	0.0%	11,680.63	233.61	10.6%
8:00 AM	23,567.75	3535.16	21.4%	0.00	0.00	0.0%	8,217.98	1232.70	7.5%
8:15 AM	14,580.75	3645.19	13.3%	0.00	0.00	0.0%	326.17	81.54	0.3%
8:30 AM	9,073.73	2268.43	8.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	6,254.01	1563.50	5.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,793.78	1198.45	4.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	4,099.10	1024.78	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,717.12	929.28	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	3,403.31	850.83	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	3,137.78	784.45	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	2,909.41	727.35	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,699.53	674.88	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,519.21	629.80	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,378.04	594.51	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	2,282.14	570.54	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	2,194.97	548.74	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	2,132.77	533.19	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	2,077.85	519.46	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	2,042.75	510.69	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	2,008.31	502.08	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	1,998.23	499.56	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	1.985.77	496.44	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	1,997.23	499.31	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	2.003.82	500.96	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	2,034.11	508.53	1.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	2,064.93	516.23	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	2,117.32	529.33	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	2,221.69	555.42	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	2.476.52	619.13	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	2,963.59	740.90	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	3,627.46	906.87	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	4,327.16	1081.79	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	5,145.23	1286.31	4.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	6,087.62	1521.90	5.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	7,153.07	1788.27	6.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	8,386.98	2096.75	7.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	10,190.06	2547.51	9.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	12,594.86	3148.71	11.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	15,709.78	3927.45	14.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	19,817.68	4954.42	18.0%	441.13	110.28	0.4%	441.13	110.28	0.4%
5:45 PM	25,574.16	6393.54	23.2%	1.741.93	435.48	1.6%	1.741.93	435.48	1.6%
6:00 PM	34,669.91	7280.68	31.5%	2.624.03	551.05	2.4%	2,767.36	581.15	2.5%
6:09 PM	44,584.53	3566.76	40.5%	1,999.43	159.95	1.8%	2,707.30	239.37	2.7%
U.U3 FIVI	44,004.00	3300.70	40.070	1,999.43	139.93	1.0 /0	2,332.13	233.31	Z.1 /0

## **SEPTEMBER 27**

Analysis Hours: 8:03 AM-5:58 PM (PDT)

#### **MARCH 15 SIMILAR**

Analysis Time	CURRENT SHADOW			NEW SHADOW FROM 1052 FOLSOM STREET			1052 FOLSOM STREET + CUMULATIVE SHADOW		
ruidiyələ fiific	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
8:03 AM	24,019.93	2401.99	21.8%	0.00	0.00	0.0%	12,600.70	1260.07	11.5%
8:15 AM	15,147.93	3332.54	13.8%	0.00	0.00	0.0%	2,345.78	516.07	2.1%
8:30 AM	9,394.84	2348.71	8.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	6,495.53	1623.88	5.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	4,907.55	1226.89	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	4,253.84	1063.46	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,843.63	960.91	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	3,519.14	879.79	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	3,241.30	810.32	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	3,006.30	751.57	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,789.78	697.44	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,617.70	654.42	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,489.10	622.28	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	2,394.07	598.52	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	2,304.73	576.18	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	2,246.46	561.61	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	2,190.01	547.50	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	2,155.62	538.90	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	2,122.30	530.57	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	2,114.39	528.60	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	2,103.76	525.94	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	2,115.75	528.94	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	2,124.12	531.03	1.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	2,157.46	539.37	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	2,201.50	550.37	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	2,336.58	584.15	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	2,627.30	656.82	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	3,147.63	786.91	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	3,743.16	935.79	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	4,454.63	1113.66	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	5,230.37	1307.59	4.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	6,224.65	1556.16	5.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	7,266.21	1816.55	6.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	8,513.87	2128.47	7.7%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	10,283.22	2570.80	9.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	12,753.16	3188.29	11.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	15,829.89	3957.47	14.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	19,949.19	4987.30	18.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	25,364.78	6341.20	23.1%	644.25	161.06	0.6%	644.25	161.06	0.6%
5:45 PM	33,254.26	7648.48	30.2%	1,459.90	335.78	1.3%	1,640.28	377.26	1.5%
5:58 PM	46,394.73	5103.42	42.2%	1,035.60	113.92	0.9%	2,312.63	254.39	2.1%

## **OCTOBER 4**

Analysis Hours: 8:09 AM-5:47 PM (PDT)

#### MARCH 8 SIMILAR

Analysis Time		CURRENT SHADOV	l	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM	STREET + CUMUL	ATIVE SHADOW
raidiyələ Tillic =	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage
8:09 AM	22,677.96	907.12	20.6%	0.00	0.00	0.0%	12,421.69	496.87	11.3%
8:15 AM	17,445.54	2965.74	15.9%	0.00	0.00	0.0%	6,597.61	1121.59	6.0%
8:30 AM	9,671.45	2417.86	8.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
8:45 AM	6,832.30	1708.08	6.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:00 AM	5,085.16	1271.29	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:15 AM	4,434.09	1108.52	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:30 AM	3,996.82	999.20	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
9:45 AM	3,651.61	912.90	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:00 AM	3,357.22	839.30	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:15 AM	3,109.08	777.27	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:30 AM	2,893.78	723.44	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
10:45 AM	2,745.73	686.43	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:00 AM	2,615.86	653.96	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:15 AM	2,517.66	629.41	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:30 AM	2,428.38	607.09	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
11:45 AM	2,370.62	592.66	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:00 PM	2,311.82	577.96	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:15 PM	2,278.57	569.64	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:30 PM	2,245.35	561.34	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
12:45 PM	2,238.75	559.69	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:00 PM	2,229.25	557.31	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:15 PM	2,243.85	560.96	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:30 PM	2,253.28	563.32	2.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
1:45 PM	2,319.50	579.88	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:00 PM	2,445.91	611.48	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:15 PM	2,836.94	709.24	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:30 PM	3,315.30	828.83	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%
2:45 PM	3,931.43	982.86	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:00 PM	4,567.18	1141.80	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:15 PM	5,379.08	1344.77	4.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:30 PM	6,340.93	1585.23	5.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
3:45 PM	7,452.37	1863.09	6.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:00 PM	8,670.20	2167.55	7.9%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:15 PM	10,496.12	2624.03	9.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:30 PM	12,793.07	3198.27	11.6%	0.00	0.00	0.0%	0.00	0.00	0.0%
4:45 PM	15,935.32	3983.83	14.5%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:00 PM	19,878.11	4969.53	18.1%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:15 PM	25,070.93	6267.73	22.8%	0.00	0.00	0.0%	0.00	0.00	0.0%
5:30 PM	32,188.92	8691.01	29.3%	491.88	132.81	0.4%	730.35	197.20	0.7%
5:47 PM	48,448.35	6782.77	44.0%	525.31	73.54	0.5%	2,574.15	360.38	2.3%

## OCTOBER 11

Analysis Hours: 8:16 AM-5:37 PM (PDT)

#### MARCH 1 SIMILAR

Analysis Time		CURRENT SHADOV	1	NEW SHADO	IW FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
Analysis mile	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
8:16 AM	22,762.53	2731.50	20.7%	0.00	0.00	0.0%	10,340.79	1240.89	9.4%	
8:30 AM	10,884.25	2612.22	9.9%	0.00	0.00	0.0%	354.09	84.98	0.3%	
8:45 AM	7,039.56	1759.89	6.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	5,337.84	1334.46	4.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	4,650.16	1162.54	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	4,176.04	1044.01	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	3,802.55	950.64	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	3,485.49	871.37	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	3,225.66	806.42	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,026.55	756.64	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	2,885.20	721.30	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	2,755.01	688.75	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	2,653.27	663.32	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	2,563.34	640.84	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	2,502.99	625.75	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	2,443.34	610.84	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	2,409.43	602.36	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	2,377.56	594.39	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	2,371.87	592.97	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	2,363.38	590.84	2.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	2,379.14	594.78	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	2,433.87	608.47	2.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	2,608.71	652.18	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	2,997.40	749.35	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	3,530.65	882.66	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	4,084.34	1021.08	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	4,736.80	1184.20	4.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	5,480.27	1370.07	5.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:15 PM	6,492.85	1623.21	5.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:30 PM	7,639.69	1909.92	6.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:45 PM	9,050.74	2262.69	8.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:00 PM	10,759.02	2689.75	9.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:15 PM	13,069.18	3267.29	11.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:30 PM	15,934.60	3983.65	14.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:45 PM	19,736.23	4934.06	17.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
5:00 PM	24,586.30	6146.58	22.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
5:15 PM	31,383.89	7845.97	28.5%	13.49	3.37	0.0%	366.69	91.67	0.3%	
5:30 PM	41,123.59	7813.48	37.4%	223.22	42.41	0.2%	1,497.39	284.50	1.4%	
5:37 PM	50,060.16	3003.61	45.5%	164.58	9.87	0.1%	2,873.30	172.40	2.6%	

## OCTOBER 18

Analysis Hours: 8:22 AM-5:27 PM (PDT)

#### **FEBRUARY 22 SIMILAR**

Analysis Time		CURRENT SHADOV	V	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
Analysis mine	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
8:22 AM	23,750.03	1425.00	21.6%	0.00	0.00	0.0%	7,166.96	430.02	6.5%	
8:30 AM	17,359.30	3124.67	15.8%	0.00	0.00	0.0%	1,262.77	227.30	1.1%	
8:45 AM	7,788.88	1947.22	7.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	5,632.00	1408.00	5.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	4,927.99	1232.00	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	4,380.92	1095.23	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	3,973.00	993.25	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	3,629.60	907.40	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	3,366.29	841.57	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,176.07	794.02	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	3,032.65	758.16	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	2,902.28	725.57	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	2,801.96	700.49	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	2,709.27	677.32	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	2,645.62	661.40	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	2,582.10	645.53	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	2,549.68	637.42	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	2,516.35	629.09	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	2,511.66	627.91	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	2,504.05	626.01	2.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	2,587.19	646.80	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	2,761.73	690.43	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	3,196.81	799.20	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	3,677.72	919.43	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	4,267.99	1067.00	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	4,860.99	1215.25	4.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	5,642.40	1410.60	5.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	6,561.91	1640.48	6.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:15 PM	7,769.68	1942.42	7.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:30 PM	9,253.62	2313.41	8.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:45 PM	11,250.53	2812.63	10.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:00 PM	13,358.93	3339.73	12.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:15 PM	16,221.73	4055.43	14.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:30 PM	19,605.03	4901.26	17.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
4:45 PM	24,088.89	6022.22	21.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
5:00 PM	30,282.79	7570.70	27.5%	0.00	0.00	0.0%	454.30	113.57	0.4%	
5:15 PM	38,015.46	8363.40	34.6%	0.00	0.00	0.0%	1,131.59	248.95	1.0%	
5:27 PM	51,391.14	5139.11	46.7%	0.00	0.00	0.0%	2,546.16	254.62	2.3%	

## **OCTOBER 25**

Analysis Hours: 7:30 AM-4:18 PM (PST)

#### **FEBRUARY 15 SIMILAR**

Analysis Time		CURRENT SHADOW		NEW SHADO	OW FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
Allalysis Illie	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
7:30 AM	27,383.57	3559.86	24.9%	0.00	0.00	0.0%	3,124.08	406.13	2.8%	
7:45 AM	13,368.75	3342.19	12.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:00 AM	6,347.65	1586.91	5.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:15 AM	5,232.31	1308.08	4.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:30 AM	4,641.05	1160.26	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:45 AM	4,167.43	1041.86	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	3,797.62	949.40	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	3,544.06	886.01	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	3,340.55	835.14	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	3,188.59	797.15	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	3,053.62	763.40	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	2,956.46	739.11	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	2,862.62	715.65	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	2,795.48	698.87	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	2,729.95	682.49	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	2,695.63	673.91	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	2,662.03	665.51	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	2,659.52	664.88	2.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	2,724.25	681.06	2.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	2,954.75	738.69	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	3,331.70	832.92	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	3,849.54	962.38	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	4,368.63	1092.16	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	5,001.75	1250.44	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	5,715.64	1428.91	5.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	6,679.81	1669.95	6.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	7,775.31	1943.83	7.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	9,318.21	2329.55	8.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	11,283.18	2820.79	10.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	13,816.21	3454.05	12.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	16,422.50	4105.63	14.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:15 PM	19,795.05	4948.76	18.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:30 PM	23,750.14	5937.53	21.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:45 PM	29,083.57	7270.89	26.4%	0.00	0.00	0.0%	373.47	93.37	0.3%	
4:00 PM	36,773.21	9193.30	33.4%	0.00	0.00	0.0%	988.19	247.05	0.9%	
4:15 PM	49,457.71	7418.66	45.0%	0.00	0.00	0.0%	2,786.32	417.95	2.5%	
4:18 PM	52,106.71	1563.20	47.4%	0.00	0.00	0.0%	2,342.47	70.27	2.1%	

## **NOVEMBER 1**

Analysis Hours: 7:36 AM-4:10 PM (PST)

#### **FEBRUARY 8 SIMILAR**

Analysis Time		CURRENT SHADOW	I	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
7 thatyoid Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
7:36 AM	32,144.80	2250.14	29.2%	0.00	0.00	0.0%	404.49	28.31	0.4%	
7:45 AM	23,709.95	4504.89	21.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:00 AM	9,297.88	2324.47	8.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:15 AM	5,793.83	1448.46	5.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:30 AM	4,914.42	1228.61	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:45 AM	4,390.72	1097.68	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	3,998.65	999.66	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	3,739.21	934.80	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	3,519.49	879.87	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	3,357.66	839.42	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	3,212.25	803.06	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	3,112.19	778.05	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,017.51	754.38	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	2,950.95	737.74	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	2,881.74	720.44	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	2,845.70	711.42	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	2,812.18	703.04	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	2,892.30	723.07	2.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	3,083.39	770.85	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	3,498.43	874.61	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	3,938.27	984.57	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	4,486.76	1121.69	4.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	5,040.43	1260.11	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	5,797.93	1449.48	5.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	6,659.91	1664.98	6.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	7,825.78	1956.44	7.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	9,168.03	2292.01	8.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	11,156.90	2789.23	10.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	13,499.74	3374.94	12.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	16,555.82	4138.96	15.1%	0.00	0.00	0.0%	17.81	4.45	0.0%	
3:00 PM	19,753.57	4938.39	18.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:15 PM	23,732.65	5933.16	21.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:30 PM	28,238.33	7059.58	25.7%	0.00	0.00	0.0%	267.97	66.99	0.2%	
3:45 PM	34,548.00	8637.00	31.4%	0.00	0.00	0.0%	868.13	217.03	0.8%	
4:00 PM	45,145.66	9480.59	41.0%	0.00	0.00	0.0%	2,691.15	565.14	2.4%	
4:10 PM	54,160.05	4874.40	49.2%	0.00	0.00	0.0%	2,006.86	180.62	1.8%	

## **NOVEMBER 8**

Analysis Hours: 7:43 AM-4:03 PM (PST)

#### **FEBRUARY 1 SIMILAR**

Analysis Time		CURRENT SHADOW			NEW SHADOW FROM 1052 FOLSOM STREET			1052 FOLSOM STREET + CUMULATIVE SHADOW			
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage		
7:43 AM	38,058.80	380.59	34.6%	0.00	0.00	0.0%	0.00	0.00	0.0%		
7:45 AM	37,073.56	4819.56	33.7%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:00 AM	19,775.18	4943.79	18.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:15 AM	7,062.25	1765.56	6.4%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:30 AM	5,312.74	1328.19	4.8%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:45 AM	4,669.17	1167.29	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:00 AM	4,235.68	1058.92	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:15 AM	3,949.68	987.42	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:30 AM	3,709.70	927.42	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:45 AM	3,532.37	883.09	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:00 AM	3,376.92	844.23	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:15 AM	3,269.59	817.40	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:30 AM	3,170.07	792.52	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:45 AM	3,102.38	775.59	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:00 AM	3,035.39	758.85	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:15 AM	2,997.32	749.33	2.7%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:30 AM	3,033.64	758.41	2.8%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:45 AM	3,239.57	809.89	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:00 PM	3,572.56	893.14	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:15 PM	4,046.87	1011.72	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:30 PM	4,507.25	1126.81	4.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:45 PM	5,084.53	1271.13	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:00 PM	5,734.16	1433.54	5.2%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:15 PM	6,631.32	1657.83	6.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:30 PM	7,656.17	1914.04	7.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:45 PM	9,048.43	2262.11	8.2%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:00 PM	10,739.53	2684.88	9.8%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:15 PM	13,078.28	3269.57	11.9%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:30 PM	15,820.13	3955.03	14.4%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:45 PM	19,306.68	4826.67	17.6%	0.00	0.00	0.0%	0.00	0.00	0.0%		
3:00 PM	23,207.26	5801.82	21.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
3:15 PM	27,802.01	6950.50	25.3%	0.00	0.00	0.0%	99.50	24.88	0.1%		
3:30 PM	32,971.25	8242.81	30.0%	0.00	0.00	0.0%	777.69	194.42	0.7%		
3:45 PM	40,663.78	10165.95	37.0%	0.00	0.00	0.0%	1,371.24	342.81	1.2%		
4:00 PM	53,825.11	8073.77	48.9%	0.00	0.00	0.0%	2,298.31	344.75	2.1%		
4:03 PM	57,374.07	1721.22	52.2%	0.00	0.00	0.0%	1,526.15	45.78	1.4%		

## **NOVEMBER 15**

Analysis Hours: 7:51 AM-3:57 PM (PST)

#### **JANUARY 25 SIMILAR**

Analysis Time		CURRENT SHADOV	I	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
7:51 AM	44,232.82	3538.63	40.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:00 AM	32,858.75	6571.75	29.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:15 AM	14,685.16	3671.29	13.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:30 AM	6,244.71	1561.18	5.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:45 AM	4,977.32	1244.33	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	4,512.78	1128.20	4.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	4,172.62	1043.16	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	3,907.01	976.75	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	3,711.82	927.95	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	3,543.72	885.93	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	3,427.21	856.80	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,318.57	829.64	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	3,248.21	812.05	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	3,178.55	794.64	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	3,204.75	801.19	2.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	3,323.95	830.99	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	3,670.19	917.55	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	4,047.49	1011.87	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	4,541.64	1135.41	4.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	5,018.64	1254.66	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	5,673.42	1418.36	5.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	6,424.32	1606.08	5.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	7,462.39	1865.60	6.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	8,671.48	2167.87	7.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	10,314.66	2578.66	9.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	12,311.05	3077.76	11.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	14,957.48	3739.37	13.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	18,004.75	4501.19	16.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	21,845.46	5461.37	19.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	26,524.39	6631.10	24.1%	0.00	0.00	0.0%	7.12	1.78	0.0%	
3:15 PM	31,832.95	7958.24	28.9%	0.00	0.00	0.0%	440.50	110.13	0.4%	
3:30 PM	37,625.34	9406.34	34.2%	0.00	0.00	0.0%	1,291.57	322.89	1.2%	
3:45 PM	47,259.64	10869.72	43.0%	0.00	0.00	0.0%	2,787.38	641.10	2.5%	
3:57 PM	59,987.03	6598.57	54.5%	0.00	0.00	0.0%	1,015.09	111.66	0.9%	

## **NOVEMBER 22**

Analysis Hours: 7:57 AM-3:54 PM (PST)

#### **JANUARY 18 SIMILAR**

Analysis Time		CURRENT SHADOW			NEW SHADOW FROM 1052 FOLSOM STREET			1052 FOLSOM STREET + CUMULATIVE SHADOW			
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage		
7:57 AM	50,237.13	1004.74	45.7%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:00 AM	47,633.69	7145.05	43.3%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:15 AM	25,459.62	6364.91	23.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:30 AM	9,705.50	2426.37	8.8%	0.00	0.00	0.0%	0.00	0.00	0.0%		
8:45 AM	5,674.59	1418.65	5.2%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:00 AM	4,782.50	1195.62	4.3%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:15 AM	4,424.59	1106.15	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:30 AM	4,107.75	1026.94	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%		
9:45 AM	3,890.60	972.65	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:00 AM	3,707.31	926.83	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:15 AM	3,579.35	894.84	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:30 AM	3,461.03	865.26	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
10:45 AM	3,384.78	846.20	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:00 AM	3,332.11	833.03	3.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:15 AM	3,435.43	858.86	3.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:30 AM	3,670.87	917.72	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%		
11:45 AM	4,062.06	1015.51	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:00 PM	4,455.91	1113.98	4.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:15 PM	4,959.52	1239.88	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:30 PM	5,474.03	1368.51	5.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
12:45 PM	6,208.48	1552.12	5.6%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:00 PM	7,051.93	1762.98	6.4%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:15 PM	8,236.26	2059.07	7.5%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:30 PM	9,624.00	2406.00	8.7%	0.00	0.00	0.0%	0.00	0.00	0.0%		
1:45 PM	11,506.66	2876.66	10.5%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:00 PM	13,677.55	3419.39	12.4%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:15 PM	16,580.38	4145.09	15.1%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:30 PM	19,850.90	4962.73	18.0%	0.00	0.00	0.0%	0.00	0.00	0.0%		
2:45 PM	24,048.78	6012.19	21.9%	0.00	0.00	0.0%	0.00	0.00	0.0%		
3:00 PM	29,128.72	7282.18	26.5%	0.00	0.00	0.0%	137.22	34.31	0.1%		
3:15 PM	35,468.04	8867.01	32.2%	0.00	0.00	0.0%	791.99	198.00	0.7%		
3:30 PM	42,187.10	10546.78	38.4%	0.00	0.00	0.0%	1,599.98	399.99	1.5%		
3:45 PM	52,263.22	10452.64	47.5%	0.00	0.00	0.0%	2,790.03	558.01	2.5%		
3:54 PM	62,159.62	4972.77	56.5%	0.00	0.00	0.0%	765.69	61.26	0.7%		

## **NOVEMBER 29**

Analysis Hours: 8:04 AM-3:51 PM (PST)

#### **JANUARY 11 SIMILAR**

Analysis Time		CURRENT SHADOV	l	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
8:04 AM	55,129.78	4961.68	50.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:15 AM	38,362.18	8056.06	34.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:30 AM	16,722.86	4180.71	15.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:45 AM	6,790.39	1697.60	6.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	5,199.15	1299.79	4.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	4,653.83	1163.46	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	4,302.38	1075.59	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	4,062.41	1015.60	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	3,860.89	965.22	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	3,720.98	930.25	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,591.40	897.85	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	3,507.43	876.86	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	3,509.03	877.26	3.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	3,685.09	921.27	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	3,959.80	989.95	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	4,344.07	1086.02	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	4,709.47	1177.37	4.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	5,255.46	1313.86	4.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	5,844.00	1461.00	5.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	6,649.99	1662.50	6.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	7,563.68	1890.92	6.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	8,894.76	2223.69	8.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	10,383.66	2595.91	9.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	12,443.34	3110.83	11.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	14,765.52	3691.38	13.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	17,804.39	4451.10	16.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	21,222.66	5305.67	19.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	25,721.59	6430.40	23.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	31,059.40	7764.85	28.2%	0.00	0.00	0.0%	226.79	56.70	0.2%	
3:15 PM	38,487.66	9621.92	35.0%	0.00	0.00	0.0%	957.43	239.36	0.9%	
3:30 PM	45,617.71	11404.43	41.5%	0.00	0.00	0.0%	1,585.81	396.45	1.4%	
3:45 PM	56,005.46	10080.98	50.9%	0.00	0.00	0.0%	2,040.50	367.29	1.9%	
3:51 PM	63,847.59	3192.38	58.0%	0.00	0.00	0.0%	649.13	32.46	0.6%	

## **DECEMBER 6**

Analysis Hours: 8:10 AM-3:51 PM (PST)

#### **JANUARY 4 SIMILAR**

Analysis Time		CURRENT SHADOW	I	NEW SHADO	W FROM 1052 FOL	LSOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
, analysis mile	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
8:10 AM	58,727.73	2349.11	53.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:15 AM	51,919.00	8826.23	47.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:30 AM	24,730.79	6182.70	22.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:45 AM	10,585.80	2646.45	9.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	5,877.35	1469.34	5.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	4,890.04	1222.51	4.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	4,503.98	1126.00	4.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	4,217.89	1054.47	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	3,997.05	999.26	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	3,843.05	960.76	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,702.53	925.63	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	3,622.59	905.65	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	3,654.68	913.67	3.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	3,874.15	968.54	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	4,162.21	1040.55	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	4,593.68	1148.42	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	4,998.37	1249.59	4.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	5,520.25	1380.06	5.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	6,093.36	1523.34	5.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	6,941.69	1735.42	6.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	7,903.63	1975.91	7.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	9,328.46	2332.11	8.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	10,880.47	2720.12	9.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	13,013.14	3253.29	11.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	15,415.98	3854.00	14.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	18,529.57	4632.39	16.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	22,016.99	5504.25	20.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	26,625.96	6656.49	24.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	32,147.39	8036.85	29.2%	0.00	0.00	0.0%	307.53	76.88	0.3%	
3:15 PM	39,985.00	9996.25	36.4%	0.00	0.00	0.0%	1,134.83	283.71	1.0%	
3:30 PM	47,599.71	11899.93	43.3%	0.00	0.00	0.0%	1,642.69	410.67	1.5%	
3:45 PM	57,847.36	9834.05	52.6%	0.00	0.00	0.0%	1,693.58	287.91	1.5%	
3:51 PM	65,265.53	3263.28	59.3%	0.00	0.00	0.0%	524.12	26.21	0.5%	

## **DECEMBER 13**

Analysis Hours: 8:15 AM-3:52 PM (PST)

#### **DECEMBER 28 SIMILAR**

Analysis Time		CURRENT SHADOV	I	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
Alialysis Illile	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
8:15 AM	60,861.84	7303.42	55.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:30 AM	34,071.58	8517.90	31.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:45 AM	15,084.68	3771.17	13.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	6,676.20	1669.05	6.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	5,228.87	1307.22	4.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	4,658.48	1164.62	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	4,347.29	1086.82	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	4,106.68	1026.67	3.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	3,939.57	984.89	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,787.73	946.93	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	3,708.64	927.16	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	3,744.97	936.24	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	3,973.35	993.34	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	4,259.47	1064.87	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	4,675.25	1168.81	4.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	5,067.73	1266.93	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	5,603.25	1400.81	5.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	6,188.88	1547.22	5.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	7,045.73	1761.43	6.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	8,016.62	2004.15	7.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	9,458.79	2364.70	8.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	11,031.39	2757.85	10.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	13,166.00	3291.50	12.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	15,569.39	3892.35	14.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	18,676.84	4669.21	17.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	22,138.17	5534.54	20.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	26,691.06	6672.76	24.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	32,200.37	8050.09	29.3%	0.00	0.00	0.0%	301.44	75.36	0.3%	
3:15 PM	40,017.87	10004.47	36.4%	0.00	0.00	0.0%	943.21	235.80	0.9%	
3:30 PM	48,040.50	12010.13	43.7%	0.00	0.00	0.0%	1,772.42	443.10	1.6%	
3:45 PM	57,614.14	10370.54	52.4%	0.00	0.00	0.0%	1,771.10	318.80	1.6%	
3:52 PM	66,234.41	3974.06	60.2%	0.00	0.00	0.0%	446.53	26.79	0.4%	

## **DECEMBER 20**

Analysis Hours: 8:19 AM-3:54 PM (PST)

## WINTER SOLSTICE DECEMBER 21 SIMILAR

Analysis Time		CURRENT SHADOV	I	NEW SHADO	W FROM 1052 FOL	SOM STREET	1052 FOLSOM STREET + CUMULATIVE SHADOW			
Analysis Time	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	Area (sf)	Area/Time (sfh)	Coverage	
8:19 AM	61,665.22	4933.22	56.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:30 AM	42,423.43	8908.92	38.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
8:45 AM	19,186.21	4796.55	17.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:00 AM	7,823.62	1955.90	7.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:15 AM	5,583.07	1395.77	5.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:30 AM	4,770.93	1192.73	4.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
9:45 AM	4,439.25	1109.81	4.0%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:00 AM	4,180.88	1045.22	3.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:15 AM	4,001.02	1000.25	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:30 AM	3,840.00	960.00	3.5%	0.00	0.00	0.0%	0.00	0.00	0.0%	
10:45 AM	3,745.08	936.27	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:00 AM	3,767.18	941.80	3.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:15 AM	3,973.61	993.40	3.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:30 AM	4,247.59	1061.90	3.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
11:45 AM	4,654.46	1163.61	4.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:00 PM	5,038.24	1259.56	4.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:15 PM	5,557.98	1389.50	5.1%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:30 PM	6,126.25	1531.56	5.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
12:45 PM	6,957.41	1739.35	6.3%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:00 PM	7,896.41	1974.10	7.2%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:15 PM	9,288.29	2322.07	8.4%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:30 PM	10,833.15	2708.29	9.8%	0.00	0.00	0.0%	0.00	0.00	0.0%	
1:45 PM	12,909.47	3227.37	11.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:00 PM	15,240.08	3810.02	13.9%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:15 PM	18,274.53	4568.63	16.6%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:30 PM	21,627.75	5406.94	19.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
2:45 PM	28,229.37	7057.34	25.7%	0.00	0.00	0.0%	0.00	0.00	0.0%	
3:00 PM	31,315.41	7828.85	28.5%	0.00	0.00	0.0%	222.58	55.65	0.2%	
3:15 PM	41,777.01	10444.25	38.0%	0.00	0.00	0.0%	448.83	112.21	0.4%	
3:30 PM	47,039.37	11759.84	42.8%	0.00	0.00	0.0%	1,876.50	469.13	1.7%	
3:45 PM	56,162.54	11794.13	51.1%	0.00	0.00	0.0%	1,984.44	416.73	1.8%	
3:54 PM	58,854.15	4708.33	53.5%	0.00	0.00	0.0%	920.36	73.63	0.8%	

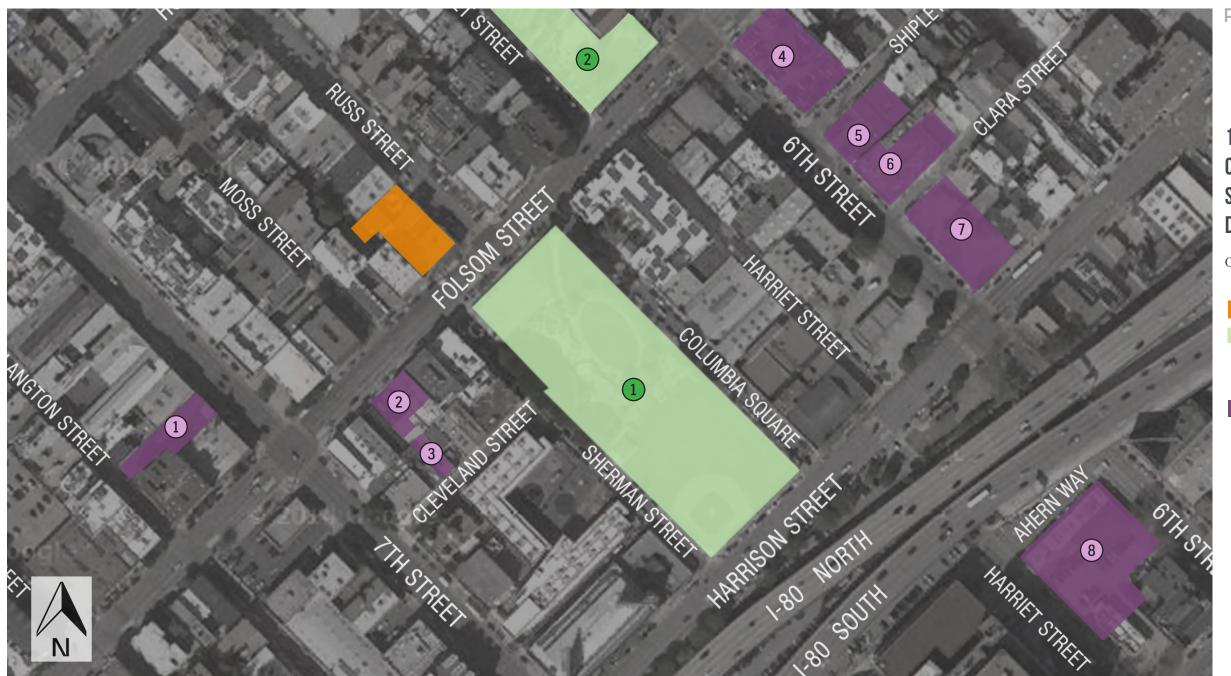
#### APPENDIX 1: CUMULATIVE PROJECT SHADOW COMPARISON

Quantitative Shading for Cumulative Projects: Individual/Aggregated

#### ShadowData for:

- All Cumulative Projects Combined without 1052 Folsom Street
- 280 7th Street
- 1075-1089 Folsom Street
- 40 Cleveland Street
- 999 Folsom Street
- 363 6th Street
- 345 6th Street
- 988 Harrison Street
- 850 Bryant Street (Hall of Justice)





#### 1052 FOLSOM STREET CUMULATIVE PROJECT SHADING SUMMARY FOR VICTORIA MANALO DRAVES PARK

October 11, 2018

1052 Folsom Street

Parks and Open Spaces

1 Victoria Manalo Draves Park (RPD)

2 Gene Friend Rec Center (RPD)

Cumulative Projects

1 280 7th Street

**2** 1075-1089 Folsom Street

3 40 Cleveland Street

4 999 Folsom Street

**5** 363 6th Street

6 345 6th Street

988 Harrison Street

8 850 Bryant Street (Hall of Justice)

SHADOW DATA INFORMATION	ALL CUMULATIVE	280 7TH STREET	40 CLEVELAND	1075-89 FOLSOM	999 FOLSOM	363 6TH STREET	345 6TH STREET	988 HARRISON	850 BRYANT (HOJ)
Net New Annual Shadow (SFH)	276,282 sfh	None	13,206 sfh	156,666 sfh	None	None	None	None	106,510 sfh
Shadow as percentage of TAAS	0.07%	N/A	0.003%	0.04%	N/A	N/A	N/A	N/A	0.03%
Largest net new shadow (sf)	10,954 sf	N/A	954 sf	2,551 sf	N/A	N/A	N/A	N/A	10,954 sf
Date(s) of largest net new shadow	Mar 8 / Oct 4	N/A	Feb 8 & Nov 1	Nov 15 & Jan 25	N/A	N/A	N/A	N/A	Mar 8 / Oct 4
Time largest shadow occurs	8:09 AM	N/A	4:10 PM	3:45 PM	N/A	N/A	N/A	N/A	8:09 AM
Dates affected by net new shadow	Year-Round	N/A	Sep 29 - Mar 15	Year-Round	N/A	N/A	N/A	N/A	2/3-4/25 & 8/17-11/7

# SION DESIGN 995 Market Street, Second Floor San Francisco, CA 94103 tel 415.498.0141 fax 415.493.0141 www.previsiondesign.com info@previsiondesign.com PREVISION DESIGN | 1052 FOLSOM STREET SHADOW ANALYSIS REPORT 2347 | 0CTOBER 30, 2018 PAGE 95

#### **South of Market Community Action Network (SOMCAN) Exhibits**

#### Appeal 190093 - Environmental Appeal - 1052-1060 Folsom St & 190-194 Russ St

#### Appeal 190097 - Conditional Use Authorization Appeal - 1052-1060 Folsom St & 190-194 Russ St

1	6/6/1984	San Francisco Prop K - Voters Handbook p.63
2	12/4/1995	<b>Planning Code Sec 295</b> - Height Restrictions on structures shadowing property under the jurisdiction of the Recreation and Park Commission (Proposition K)
3	12/13/18	Executive Summary 2016-004905CUA/ENX/SHD/VAR for 1052-1060 Folsom & 190-194 Russ (Staff report) submitted for 12/20/18 Plan Comm hearing Draft Shadow Motion in staff report is Exh 7 Appellant SOMCAN letter in staff report is Exh 17
4	Full year Shado	ow Fan - 1052-1060 Folsom & 190-194 Russ - p 31 of Env Exemption
5	12/11/18	Wind & Shadow analysis - Community Plan Exemption - pp. 28-33
6	12/20/18	Planning Commission Motion 20362 - Shadow Finding
7	12/13/18	Plan Comm <b>Draft Shadow Motion for adoption 12/20/18</b> - submitted by Sue Hestor 12/20/18 at 10am Rec Park Commission meeting
8	1/15/15	Rec Park Commission Resolution 1501-005 - Victoria Manalo Draves Park, Shadow Impact from Proposed Project at 190 Russ Street
9	12/20/18	Rec Park Commission Resolution 1812-007 - 1052-1050 Folsom Street & 190-194 Russ Street Shadow on Victoria Manalo Draves Park
10	12/20/18	<b>Planning Commission Motion 20361 - Conditional Use Authorization - pp 1-19</b> Full CU motion w/Exh B plans and Envir Mitigation measures is filed as part of appeal to BOS.
11	1/15/15	Recreation & Park Commission Transcript (from SFGovTV caption notes)
12	1/15/15	Speakers at Recreation & Park Commission
13	12/20/18 10am	Recreation & Park Commission Transcript (from SFGovTV caption notes)
14	12/20/18	Speakers at Recreation & Park Commission
15	12/20/18 1pm	Planning Commission Transcript (from SFGovTV caption notes)
16	12/20/18	Speakers at Planning Commission

17	12/11/	18	SOMCAN to Plan Comm project impacts on Victoria Manalo Draves Park				
18	A Brief History of Filipinos in San Francisco and the South of Market						
19	2017 Census Data for the Project Area - Tract 178.02 (Howard, 11th St, Harrison, 5th St)						
20	Shadow Diagrams presented by Community to Planning & Rec Park Commissions						
20a	2018 1052 Folsom Project Shadow impacts on VMD Park - A1.1 - SOMCAN to 12/20/18 Planning Commission						
20b	20 <u>15</u> 190 Russ shadow impacts on VMD Park - Summer solstice - United Playaz to 12/20/18 RecPark Commission						
20c	2018 1052 Folsom shadow impacts on VMD Park - Summer solstice - United Playaz to 12/20/18 RecPark Commission						
21	10/22/8	87	Report, <b>Proposition K - The Sunlight Ordinance -</b> Dept of City Planning to City Planning Commission, Recreation and Park Commission - selected pages				
22	2/7/89		<b>Plan Comm Resolution 11595</b> - Joint Res w/Rec Park Comm on determining compliance with Proposition K on <b>14 downtown parks</b> analyzed				
23	12/5/18		SOMA PILIPINAS letter to Rec Park Commission				
24 25	12/20/: 12/20/:		UNITED PLAYAZ letter to Rec Park and Planning Commissions BAYANIHAN EQUITY CENTER to Planning Commission				
26	3/19/19		Calle 24 Latino Cultural District to Board of Super visors				
27	1/31/19		Index of DVD of emails/electronic files on 190 Russ and 1052 Folsom project provided 1/31/19 by Planning Department				

The chief administrative officer may designate the recorder to exercise the powers and perform the duties of the registrar of voters and to eccupy the offices of registrar of voters and recorder, receiving a single salary therefor to be fixed in accordance with the salary standardization provisions of this charter. The recorder shall be separate officer of the City and County of San Francisco.

The chief administrative officer shall appoint his executive assistant who shall serve at his pleasure, and which position shall not be subject to

the civil service provisions of this charter; provided, however, that any person who has civil service status to the position of executive assistant on the date of approval of this amendment by the electorate shall continue to have civil service status to said position under the civil service provisions of this charter.

The chief administrative officer shall appoint a confidential secretary who shall serve at his pleasure, and which position shall not be subject to the civil service provisions of this charter.

#### **PROPOSITION I, CONTINUED FROM PAGE 50**

those five members thereof of whose respective terms of office expire on the 8th day of January, 1987. The respective term of office of the members of the board of supervisors elected at the general election in 1986, shall be for a term of three years. At the general municipal election in 1989, and in every fourth year thereafter, successors to said three members of the board of supervisors shall be elected and hold office for a term of four years.

Notwithstanding any previsions of this section or any other section of the charter to the contrary, the respective terms of office of the members of the board of supervisors who shall hold office on the 8th day of January, 1981, shall expire at twelve o'clock noon on said date and the eleven persons elected as members of the board of supervisors at the general election in 1980 shall succeed to said offices on said 8th day of January 1981. The respective terms of office of the members of the board of supervisors elected at the general election in 1980 shall be as follows; the six members receiving the highest number of votes respectively at said election shall hold office for a term of four years; the five members receiving the next highest number of votes respectively at said election shall hold office for a term of two years. Thereafter, the term of each member elected to the board of supervisors shall be four years from the commencement of his term as herein specified.

At the general election in 1982 there shall be elected five members of the board of supervisors to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1983, and at the general election in each fourth year after 1982, the successors to said five members of the board of supervisors shall be elected, and at the general election in 1984, there shall be elected six members of the board of supervisors to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1985, and at the general election in each fourth year after 1984, the successors to said six members of the board of

supervisors shall be elected:

The respective terms of the members of the board of education who shall hold office on the 8th day of August, 1972, shall expire at twelve o'clock noon on said date, and the persons elected as members of the board of education at a special municipal election to be consolidated with the direct primary in 1972 shall succeed to said offices at twelve o'clock noon on said 8th day of August, 1972. The respective terms of office of the members of the board of education elected at a special municipal election to be consolidated with the direct primary in 1972, shall be as follows: The four members receiving the highest number of votes respectively at said election shall hold office for a term consisting of the period of time until the 8th day of January, 1975. Thereafter, the term of each member elected to the board of education shall be four years from the commencement of his term as herein specified.

At the general election in 1974 there shall be elected three members of the board of education to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1975, and at the general election in each fourth year after 1974, the successors to said three members of the board of education shall be elected, and at the general election in 1976 there shall be elected four members of the board of education to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1977, and at the general election in each fourth year after 1976, the successors to said four members of the board of education shall be elected. Except as set forth herein, all terms of office of elective officials shall commence at twelve o'clock noon on the 8th day of January following the date of their election.

No person elected mayor or supervisor shall be eligible, for a period of one year after his last day of said service as mayor or supervisor, for appointment to any full-time position carrying compensation in the city and county service.

### TEXT OF PROPOSED ORDINANCE PROPOSITION K

NOTE: This section is entirly new.

Be it ordained by the people of San Francisco:

No building permit authorizing the construction of any structure that will cast any shade or shadow upon any property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission may be issued except upon prior action of the City Planning Commission pursuant to the provisions of this ordinance; provided, however, that the provisions of this ordinance shall not apply to building permits authorizing: structures which do not exceed 40 feet in height; structures which cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission only during the first hour after sunrise and/or the last hour before sunset; structures to be constructed on property under the jurisdiction of the Recreation and Park Commission for recreational and park-related purposes; structures of the same height and in the same location as structures in place on June 6, 1984; projects for which a building permit application has been filed and either (i) a public hearing has been held prior to March 5, 1984 on a draft environmental impact report published by the Department of City Planning, or (ii) a Negative Declaration has been published by the Department of City Planning prior to the date of adoption of this initiative ordinance; or projects for which a building permit application and an application for environmental evaluation have been filed prior to March 5, 1984 and which involve physical integration of new construction with rehabilitation of a building designated as historic either by the San Francisco Board of Supervisors as a historical landmark or by the State Historic Preservation Officer as a State Historic Landmark, or placed by the United States Department of the Interior on the National Register of His-

toric Places and which are located on sites that, but for separation by a street or alley, are adjacent to such historic building. The City Planning Commission shall conduct a hearing and shall disapprove the issuance of any building permit governed by the provisions of this ordinance if it finds that the proposed project will have any adverse lmpact on the use of the property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant. The City Planning Commission shall not make the determination required by the provisions of this subsection until the general manager of the Recreation and Park Department in consultation with the Recreation and Park Commission has had an opportunity to review and comment to the City Planning Commission upon the proposed project. The City Planning Commission and the Recreation and Park Commission, after a joint meeting, shall adopt criteria for the implementation of the provisions of this ordinance. The zoning administrator shall determine which applications for building permits propose structures which will cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission. As used in this subsection, "property designated for acquisition by the Recreation and Park Commission" shall mean property which a majority of each of the Recreation and Park Commission and the City Planning Commission meeting jointly, with the concurrence of the Board of Supervisors, have recommended for acquisition from the open space acquisition and park renovation fund which property is to be placed under the jurisdiction of the Recreation and Park Commission. The provisions of this ordinance shall also be incorporated into the City Planning Code.

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## SEC. 295. HEIGHT RESTRICTIONS ON STRUCTURES SHADOWING PROPERTY UNDER THE JURISDICTION OF THE RECREATION AND PARK COMMISSION.

- (a) No building permit authorizing the construction of any structure that will cast any shade or shadow upon any property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission may be issued except upon prior action of the Planning Commission pursuant to the provisions of this Section; provided, however, that the provisions of this Section shall not apply to building permits authorizing:
  - (1) Structures which do not exceed 40 feet in height;
- (2) Structures which cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission only during the first hour after sunrise and/or the last hour before sunset;
- (3) Structures to be constructed on property under the jurisdiction of the Recreation and Park Commission for recreational and park-related purposes;
- (4) Structures of the same height and in the same location as structures in place on June 6, 1984;
  - (5) Projects for which a building permit application has been filed and either
- (i) a public hearing has been held prior to March 5, 1984 on a draft environmental impact report published by the Planning Department, or
- (ii) a Negative Declaration has been published by the Planning Department prior to July 3, 1984;
- (6) Projects for which a building permit application and an application for environmental evaluation have been filed prior to March 5, 1984 and which involve physical integration of new construction with rehabilitation of a building designated as historic either by the San Francisco Board of Supervisors as a historical landmark or by the State Historic Preservation Officer as a State Historic Landmark, or placed by the United States Department of the Interior on the National Register of Historic Places and which are located on sites that, but for separation by a street or alley, are adjacent to such historic building.
- (b) The Planning Commission shall conduct a hearing and shall disapprove the issuance of any building permit governed by the provisions of this Section if it finds that the proposed project will have any adverse impact on the use of the property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant. The Planning Commission shall not make the determination required by the provisions of this Subsection until the general manager of the Recreation and Park Department in consultation with the Recreation and Park Commission has had an

opportunity to review and comment to the Planning Commission upon the proposed project.

- (c) The Planning Commission and the Recreation and Park Commission, after a joint meeting, shall adopt criteria for the implementation of the provisions of this Section.
- (d) The Zoning Administrator shall determine which applications for building permits propose structures which will cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission. As used in this Section, "property designated for acquisition by the Recreation and Park Commission" shall mean property which a majority of each of the Recreation and Park Commission and the Planning Commission, meeting jointly, with the concurrence of the Board of Supervisors, have recommended for acquisition from the Open Space Acquisition and Park Renovation Fund, which property is to be placed under the jurisdiction of the Recreation and Park Commission.

(Added Ord. 62-85, App. 1/31/85; amended by Ord. 188-15, File No. 150871, App. 11/4/2015, Eff. 12/4/2015)

AMENDMENT HISTORY

Nonsubstantive changes; Ord. 188-15, Eff. 12/4/2015.

# Executive Summary Conditional Use/Large Project Authorization Shadow Analysis/Variance

**HEARING DATE: 12/20/2018** 

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

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Planning Information: 415.558.6377

Record No .:

2016-004905CUA/ENX/SHD/VAR

Project Address:

1052-1060 Folsom St and 190-194 Russ St

Zoning:

SoMa NCT (Neighborhood Commercial Transit) Zoning District

RED (Residential Enclave) Zoning District

65-X Height and Bulk District

SoMa Youth and Family Special Use District

Block/Lots:

3731/021, 023 & 087

Applicant:

Paul Iantorno

2170 Sutter Street, 3731021, San Francisco, Ca 94115

Staff Contact:

Doug Vu – (415) 575-9120

doug.vu@sfgov.org

Recommendation:

Approval with Conditions

#### PROJECT DESCRIPTION

The Project includes the demolition of five existing buildings containing 10,349 sq. ft. of commercial use and 4,656 sq. ft. of residential use in four dwelling units on three lots, merger of the lots into one parcel, and the construction of a new seven-story, 64'-6" tall, 58,719 gross sq. ft. mixed-use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units (consisting of 3 studio, 23 one-bedroom and 37 two-bedroom units), a combined 6,991 sq. ft. of private and common open space, and a 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces.

#### REQUIRED COMMISSION ACTION

In order for the Project to proceed, the Commission must grant a Conditional Use Authorization pursuant to Planning Code Sections 121.1, 121.7, 303 and 317 for development on a lot greater than 10,000 sq. ft., for the merger of lots resulting in a street frontage greater than 50 feet in the RED Zoning District, and for the demolition of four existing dwelling units, respectively.

The Commission must also grant a Large Project Authorization (LPA) pursuant to Planning Code Section 329 for new construction over 25,000 sq. ft. in the RED Zoning District. Under the LPA, the Commission must grant modifications to the Planning Code requirements for rear yard (Planning Code Section 134) and dwelling unit exposure (Planning Code Section 140).

Finally, the Commission must also adopt a motion that finds the additional shadow cast by the Project on Victoria Manalo Draves Park would not be adverse to the use of the park, pursuant to Planning Code Section 295.

#### ISSUES AND OTHER CONSIDERATIONS

- Public Comment & Outreach. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manalo Draves Park. The mandatory pre-application neighborhood meeting was held on July 17, 2017, and the Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow impacts and project affordability, and has gone door-to-door to speak with merchants and residents.
- Existing Tenant & Eviction History. There are four existing units that are tenant occupied and subject to the City's Rent Stabilization and Arbitration Ordinance, and there is no known evidence of any evictions on the subject properties. The Project will demolish and replace these existing units, and the Sponsor will enter into an agreement to provide these tenants with relocation assistance including temporary housing, relocation funds and the right to occupy the new replacement units that will be subject to the Rent Stabilization and Arbitration Ordinance.
- Variance. The Project includes 44 dwelling units that are located in the SoMa NCT Zoning District. The Project does not provide a Code-complying rear yard, and eight units that do not meet the dwelling unit exposure requirements. Therefore, the Project will require approval of a variance from the Zoning Administrator, who will consider this request immediately following the hearing for this Conditional Use Authorization.
- Shadow Impact. The Project would cast new shadow onto Victoria Manalo Draves Park and increase the shadow load by 0.38% above current levels, resulting in an increase in the total annual shading from 7.41% to 7.79% of Total Annual Available Sunlight (TAAS). The new shadow would fall on the northeastern quarter of the park at the park entry, basketball court, northern children's play area, lawn areas, and several fixed benches, and would be present between February and October in the late afternoon beginning between 5:15 and 6 p.m., with an average duration of 72 minutes.
- Affordable Housing. The Project's 63 total dwelling units include four replacement rent-controlled units, 17 net new units located in the RED Zoning District that require 17.6% of the units to be affordable (or 3 units), and 42 net new units located in the SoMa NCT Zoning District that require 25% of the units to be affordable (or 11 units). Excluding the four rent-controlled two-bedroom units, the 59 net new units contain a mix of 3 studio, 23 one-bedroom, and 33 two-bedroom units, and the mix of affordable units include 6 one-bedroom and 8 two-bedroom units.

Executive Summary Hearing Date: 12/20/2018

The Project Sponsor has also agreed to provide one more affordable unit in addition to the required 14 units.

#### **BASIS FOR RECOMMENDATION**

The Department finds that the Project is, on balance, consistent with the Objectives and Policies of the General Plan, including the East SoMa Area Plan. It is an appropriate in-fill development that will replace existing rent-controlled units, add a significant amount of new dwelling units to the City's housing stock, and provide 15 additional units of permanently affordable housing. The Project's design is compatible with the pattern of development in the neighborhood, and additional shadow cast by the Project would not be adverse and is not expected in interfere with the use of Victoria Manalo Draves Park. The Department also finds the project to be necessary, desirable, and compatible with the surrounding neighborhood, and not to be detrimental to persons or adjacent properties in the vicinity.

#### **ATTACHMENTS:**

**Draft Motion – Large Project Authorization** 

Draft Motion - Conditional Use Authorization

Draft Motion - Shadow Findings under Planning Code Section 295

Exhibit A - Conditions of Approval

Exhibit B - Plans and Renderings

Exhibit C - Environmental Determination

Exhibit D - Land Use Data

Exhibit E - Maps and Context Photos

Exhibit F – Public Correspondence

Exhibit G - Project Sponsor Brief

Exhibit H - Inclusionary Affordable Housing Affidavit

Exhibit I - Anti-Discriminatory Housing Affidavit

Exhibit J – First Source Hiring Affidavit

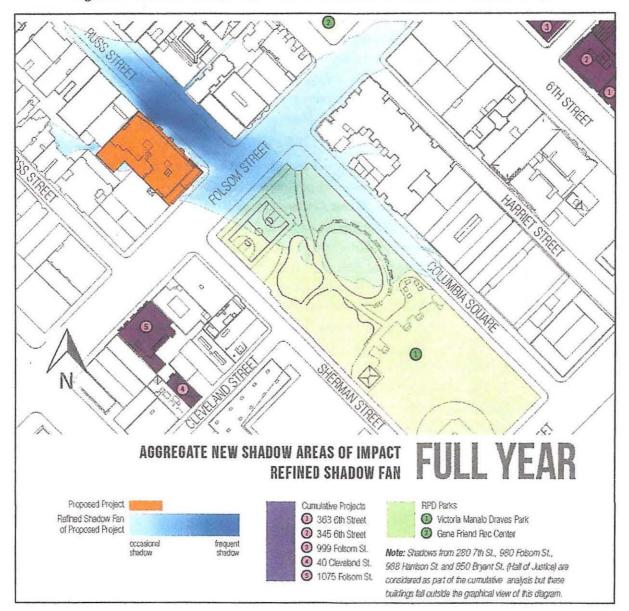


Figure 2 - Full Year Shadow Fan - 1052-1060 Folsom Street and 190-194 Russ Street

Source: Prevision Design, 2018

Therefore, the proposed project's GHG emissions would not conflict with state, regional, and local GHG reduction plans and regulations. Furthermore, the proposed project is within the scope of the development evaluated in the PEIR and would not result in impacts associated with GHG emissions beyond those disclosed in the PEIR. For the above reasons, the proposed project would not result in significant GHG emissions that were not identified in the Eastern Neighborhoods PEIR and no mitigation measures are necessary.

Topics:		Significant impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant impact not Previously Identified in PEIR	
8.	WIND AND SHADOW—Would the project:					
a)	Alter wind in a manner that substantially affects public areas?					
b)	Create new shadow in a manner that substantially affects outdoor recreation facilities or other public areas?				$\boxtimes$	

#### Wind

Based upon experience of the Planning Department in reviewing wind analyses and expert opinion on other projects, it is generally (but not always) the case that projects under 80 feet in height do not have the potential to generate significant wind impacts. Although the proposed 65-foot-tall building, plus a 15-foot-tall mechanical and stair penthouse, would be taller than the immediately adjacent buildings, it would be similar in height to existing buildings in the surrounding area and would be under 80 feet in height. For the above reasons, the proposed project is not anticipated to cause significant impacts related to wind that were not identified in the Eastern Neighborhoods PEIR.

#### Shadow

Planning Code Section 295 generally prohibits new structures above 40 feet in height that would cast additional shadows on open space that is under the jurisdiction of the San Francisco Recreation and Park Commission between one hour after sunrise and one hour before sunset, at any time of the year, unless that shadow would not result in a significant adverse effect on the use of the open space. Under the Eastern Neighborhoods Rezoning and Area Plans, sites surrounding parks could be redeveloped with taller buildings without triggering Section 295 of the Planning Code because certain parks are not subject to Section 295 of the Planning Code (i.e., under jurisdiction of departments other than the Recreation and Parks Department or privately owned). The Eastern Neighborhoods PEIR could not conclude if the rezoning and community plans would result in less-than-significant shadow impacts because the feasibility of complete mitigation for potential new shadow impacts of unknown proposals could not be determined at that time. Therefore, the PEIR determined shadow impacts to be significant and unavoidable. No mitigation measures were identified in the PEIR.

The proposed project would construct a 65-foot-tall building (with an additional 15 feet for rooftop mechanical equipment and an elevator/stair penthouse; therefore), the Planning Department prepared a preliminary shadow fan analysis to determine whether the project would have the potential to cast new shadow on nearby parks. The shadow fan indicated that the proposed project would potentially cast net new shadows on Victoria Manalo Draves Park and on the playground at Bessie Carmichael Elementary School.<sup>48</sup> Victoria Manalo Draves Park is under the jurisdiction of the Recreation and Park Commission. Thus, project-generated shadow on the park is subject to Section 295 of the Planning Code.

Based on the results of the preliminary shadow fan analysis, a detailed shadow study was prepared for the proposed project pursuant to Planning Department guidance.<sup>49</sup> The shadow study consists of quantitative and qualitative analysis of the project's potential shadow impacts to Victoria Manalo Draves Park, including analysis of the shadow of existing surrounding buildings and cumulative projects (i.e. reasonably foreseeable development projects with the project's potential to shadow Victoria Manalo Draves Park). The shadow analysis was conducted for representative times of the day for three representative days of the year. The representative days are the summer solstice (June 21), when the midday sun is at its highest and shadows are shortest; the autumnal/vernal equinoxes (September 20/March 22), when shadows are midway through a period of lengthening; and the winter solstice (December 20), when the midday sun is at its lowest and shadows are longest.

The Proposition K memorandum, dated February 3, 1989, was developed by the Recreation and Park Department and the Planning Department<sup>50</sup> to establish tolerance levels for new shading for specific parks and establish shadow criteria for parks not named in the memorandum but still subject to Section 295 of the Planning Code. The tolerance limits are based on the new shadow-foot-hours that would potentially be added to a park as a percentage of the theoretical total square-foot-hours (sfh)51 of sunlight for that property over a period of one year. The Proposition K memorandum established generic criteria for determining a potentially permissible quantitative limit for additional shadows, known as the absolute cumulative limit, for parks not named in the memorandum. Victoria Manalo Draves Park was not named in the Proposition K memorandum and, at 2.53 acres (109,997 sq. ft.), it is considered a large park which is shadowed less than 20 percent of the time during the year. As such, it is recommended that additional shadow of up to one percent could be potentially permitted if the shadow meets the qualitative criteria of how shading would occur in the park. The qualitative criteria includes existing shadow profiles, important times of day and seasons in the year associated with the park's use, the size and duration of new shadows, and the public good served by the buildings casting new shadow. Approval of new project-related shadow on Victoria Manalo Draves Park would require hearings at the Recreation and Park Commission and the Planning Commission.

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Schoolyards that are enrolled in the Shared Schoolyard Project are considered to be publicly accessible and should be included as public open spaces within the shadow analysis for CEQA review. Bessie Carmichael Elementary School is not currently enrolled as a participating school within the San Francisco Shared Schoolyard Project (http://www.sfsharedschoolyard.org/). Therefore, project-generated shadow on Bessie Carmichael Elementary School is not discussed in this checklist.

Prevision Design, Shadow Analysis Report for the Proposed 1052 Folsom Street per SF Planning Section 295 Standards, October 30, 2018

<sup>50</sup> San Francisco Planning Department, Proposition K - The Sunlight Ordinance Memorandum, February 3, 1989.

<sup>&</sup>lt;sup>51</sup> The amount of sun the park would receive throughout the year if there was no shadow on the park at any time.

The proposed project would not cast new shadows on the Gene Friend Recreation Center nor any other public parks, privately owned public open spaces, nor the outdoor play area of the Bessie Carmichael Elementary School. Therefore, no additional analysis of shadow on these facilities is provided.

#### Victoria Manalo Draves Park

Victoria Manalo Draves Park is a public park located on Lot 16 of Assessor's Block 3754 and encompasses the entire block bounded by Folsom Street to the northwest, Harrison Street to the southwest, Columbia Square to the northeast and Sherman Street to the southwest. The park contains a baseball field, a batting cage along Columbia Square, fixed picnic tables, playground areas with playground equipment, restrooms, landscaped areas, and walkways. The park is enclosed by a 5-foot-tall fence and is locked at night. It is open from sunrise to sunset, 365 days per year.

The shadow analysis determined that the proposed project would cast new shadow on Victoria Manalo Draves Park throughout the year. As shown in Figure 2, new shadows from the proposed project would occur between approximately February 23rd and October 17th annually and would enter the park in the late afternoon between approximately 5:15pm and 6pm and be present though the remainder of the afternoon and evening. New shadows would occur in the northeastern quarter of the park and at various times would cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches. The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 net new annual sfh of shadow and increasing the park's total sfh of shadow from 7.41% of the theoretical annual available sunlight (TAAS) under existing conditions by 0.38% above current levels, resulting in a new annual total shading of 7.79% of the TAAS. The days of maximum shading on the park due to the proposed project would occur on June 21, when the proposed project would shade the northeastern quarter of the park starting between 5:46pm and 6pm and be present for between 96-110 minutes within Section 295 times. Maximum shading would occur at a time (7:36pm) when both existing and project-related shadows would be lengthening at an accelerated rate as compared to other times of day. The largest new shadow would cover 20,064 sf, equal to 18.24% of the total park area (existing shading at that time covers 30% of the park area).

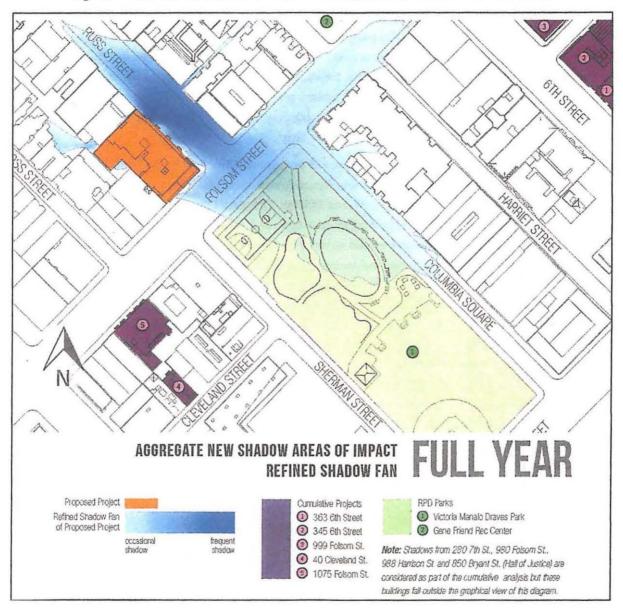


Figure 2 - Full Year Shadow Fan - 1052-1060 Folsom Street and 190-194 Russ Street

Source: Prevision Design, 2018

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In order to assess park usage, a qualitative analysis was conducted for the project. The analysis included six 30-minute observation periods conducted during the morning, mid-afternoon, and late afternoon/early evening times between May 18 and May 20, 2018. Based on these observations, the number of users in the park ranged from 4 to 68, with uses that varied at different times of day and days of the week. Observed park uses included children playing in the playground areas, eating lunch and resting on benches, walking dogs, playing basketball or soccer, barbecuing, working in the community garden and for a small portion of observed users, passing through the park. Overall, observed usage of the park was higher during the weekday midday and afternoon observation periods as well as during the weekend morning and midday observation periods. The areas with the highest use at these times were children using the playground areas, with fewer users occupying the other park features. On both morning observations and the weekday afternoon/early evening visit, one user was observed working in the community garden area. The observed intensity of use varied between the various observation times but could be characterized as low to moderate given the park's size. Observed peak use on May 21 corresponded to a ratio of approximately 1,615 square feet of park area per user.

As previously described, new shadow due to the proposed project would occur in the northeastern quarter of the park and would occur during the late afternoon/early evening between approximately 5:15 and 6pm. New shadows cast by the project on the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches would be present though the remainder of the afternoon and evening. In addition, less sensitive areas such as the park entry, grassy areas, edges of the ball field and walkways, would also receive new shadow. Observations of the park noted that peak usage of the park occurred during the weekday midday period (68 users) and weekend midday period (42 users). Based on the analysis, new project-related shadow would be present at times when substantially lower numbers of users were observed during the late afternoon/early evening period (31 users) and weekend late afternoon/early evening period (4 users). Intervening buildings already cast shadows on the same or similar areas of the Victoria Manalo Draves Park, so much of the project-related shadow would not be new shadow. Although shadows would increase in the late afternoon/early evening, no single location within the park would be in continuous new shadow for longer than 15 minutes.

Based on the above, the new shadow resulting from the proposed project would not be expected to substantially affect the use and enjoyment of the park because the project-related shadow would occur during lower levels of weekday and weekend use and would be of short duration in any given area. Users in the affected areas could be affected by the presence of new shadow, however no clear pattern of diminished use of shaded features (vs. unshaded features) was observed under current conditions over the course of the park observation visits. Therefore, the proposed project would result in less-than-significant shadow impacts on Victoria Manalo Draves Park.

The proposed project would also shade portions of nearby streets and sidewalks and private property at times within the project vicinity. Shadows upon streets and sidewalks would not exceed levels commonly expected in urban areas and would be considered a less-than-significant effect under CEQA. Although occupants of nearby property may regard the increase in shadow as undesirable, the limited increase in

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shading of private properties as a result of the proposed project would not be considered a significant impact under CEQA.

For the above reasons, the proposed project would not result in significant impacts related to shadow that were not identified in the Eastern Neighborhoods PEIR.

Topics:		Significant impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant impact not Previously identified in PEIR
9.	RECREATION—Would the project:				
a)	Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facilities would occur or be accelerated?				⊠
b)	Include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment?				⊠
c)	Physically degrade existing recreational resources?				

The Eastern Neighborhoods PEIR concluded that implementation of the Eastern Neighborhoods Rezoning and Area Plans would not result in substantial or accelerated deterioration of existing recreational resources or require the construction or expansion of recreational facilities that may have an adverse effect on the environment. No mitigation measures related to recreational resources were identified in the Eastern Neighborhoods PEIR. However, the PEIR identified Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities. This improvement measure calls for the City to implement funding mechanisms for an ongoing program to repair, upgrade and adequately maintain park and recreation facilities to ensure the safety of users.

As part of the Eastern Neighborhoods adoption, the City adopted impact fees for development in Eastern Neighborhoods that goes towards funding recreation and open space. Since certification of the PEIR, the voters of San Francisco passed the 2012 San Francisco Clean and Safe Neighborhood Parks Bond providing the Recreation and Parks Department an additional \$195 million to continue capital projects for the renovation and repair of parks, recreation, and open space assets. This funding is being utilized for improvements and expansion to Garfield Square, South Park, Potrero Hill Recreation Center, Warm Water Cove Park, and Pier 70 Parks Shoreline within the Eastern Neighborhoods Plan area. The impact fees and the 2012 San Francisco Clean and Safe Neighborhood Parks Bond are funding measures similar to that described in PEIR Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities.

An update of the Recreation and Open Space Element (ROSE) of the General Plan was adopted in April 2014. The amended ROSE provides a 20-year vision for open spaces in the City. It includes information and policies about accessing, acquiring, funding, and managing open spaces in San Francisco. The

#### Planning Commission Motion No. 20362

HEARING DATE: DECEMBER 20, 2018

Case No.:

Zoning:

2016-004905SHD

Project Address:

1052-1060 Folsom Street & 190-194 Russ Street

SoMa NCT (Neighborhood Commercial Transit) Zoning District

RED (Residential Enclave) Zoning District

65-X Height and Bulk District

SoMa Youth and Family Special Use District

Block/Lots:

3731/021, 023 & 087

Project Sponsor:

Paul Iantorno

Golden Properties LLC

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Reception: 415.558.6378

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415,558,6409

Planning Information: 415.558.6377

ADOPTING FINDINGS WITH THE RECOMMENDATION OF THE GENERAL MANAGER OF THE RECREATION AND PARK DEPARTMENT, IN CONSULTATION WITH THE RECREATION AND PARK COMMISSION, THAT NET NEW SHADOW ON VICTORIA MANALO DRAVES PARK BY THE PROPOSED PROJECT AT 1052-1060 FOLSOM STREET AND 190-194 RUSS STREET WOULD NOT BE ADVERSE TO THE USE OF VICTORIA MANALO DRAVES PARK.

#### PREAMBLE

Under Planning Code Section 295, a building permit application for a project exceeding a height of 40 feet cannot be approved if there is any shadow impact on a property under the jurisdiction of the Recreation and Park Department, unless the Planning Commission, upon recommendation from the General Manager of the Recreation and Park Department, in consultation with the Recreation and Park Commission, makes a determination that the shadow impact will not be significant or adverse.

On February 7, 1959, the Recreation and Park Commission and the Planning Commission adopted criteria establishing absolute cumulative limits for additional shadows on fourteen parks throughout San Francisco (Planning Commission Resolution No. 11595).

Planning Code Section 295 was adopted in 1985 in response to voter-approved Proposition K, which required Planning Commission disapproval of any structure greater than 40 feet in height that cast a shadow on property under the jurisdiction of the Recreation and Park Department, unless the Planning Commission found the shadow would not be significant. In 1989, the Recreation and Park Commission and Planning Commission jointly adopted a memorandum which identified quantitative and qualitative criteria for determinations of significant shadows in parks under the jurisdiction of the Recreation and Park Department.

The Proposition K memorandum established generic criteria for determining a potentially permissible quantitative limit for additional shadows, known as the absolute cumulative limit, for parks not named in the memorandum. Victoria Manalo Draves Park was not named in the Proposition K memorandum and, at 2.53 acres (109,997 sq. ft.), is considered a large park which is shadowed less than 20 percent of the time during the year. As such, it is recommended that additional shadow of up to one percent could be potentially permitted if the shadow meets the qualitative criteria of the park. The qualitative criteria includes existing shadow profiles, important times of day and seasons in the year associated with the park's use, the size and duration of new shadows, and the public good served by the buildings casting new shadow. Approval of new shadow on Victoria Manalo Draves Park would require hearings at the Recreation and Park Commission and the Planning Commission.

Victoria Manalo Draves (VMD) Park is a public park under the jurisdiction of the Recreation and Park Department (RPD). It is a 2.53-acre (109,997 square feet) urban park located in the SoMa neighborhood of San Francisco. The park is bounded by Folsom Street to the northwest, Harrison Street to the southeast, Columbia Square to the northeast, and Sherman Street to the southwest. The park is enclosed by a 5-foot tall fence and locked at night. The stated hours of operation for Victoria Manalo Draves Park are from sunrise to sunset, year-round.

The park contains landscaped areas, walkways and areas for active and passive uses. VMD's primary public entrance is located on the corner of Folsom Street and Columbia Square. Two additional entrances are located at Sherman Street and at Columbia Square. The main entry walkway branches off with paths leading to the basketball court, a community garden and two children's play areas, one for younger children and one for older kids. The park also includes a mounded grassy area surrounded by benches, a restroom structure, picnic tables and a ball field. The outfield is mostly used for adult kickball and occasional RPD and community youth programming. Additionally, the adjacent Bessie Carmichael School uses the ball field for physical education classes during the school year.

The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 annual square foot hours (sfh) of shadow and increasing shadow load by 0.38% above current levels, resulting in an increase in the total annual shading from 7.41% to 7.79% of Total Annual Available Sunlight (TAAS). The new shadow resulting from the Project would be present between February and October in late afternoon hours and would fall on the northeastern quarter of the park and cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and several fixed benches.

On December 9, 2016, Paul Iantorno of Golden Properties LLC (hereinafter "Project Sponsor") filed Application No. 2016-004905SHD (hereinafter "Application") with the Planning Department (hereinafter "Department") for a Shadow Analysis to construct a seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units, a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces (hereinafter "Project") at 1052-1060 Folsom Street and 190-194 Russ Street, Block 3731 and Lots 021, 023 and 087 (hereinafter "Project Site"). The Project is located within the RED (Residential Enclave) and SoMa NCT (Neighborhood Commercial Transit) Zoning Districts, SoMa Youth and Family SUD (Special Use District), and a 65-X Height and Bulk District.

Motion No. 20362 December 20, 2018

On an annual basis, the Theoretical Annual Available Sunlight ("TAAS") on Victoria Manalo Draves Park is approximately 409,342,836 square-foot hours of sunlight. Existing structures in the area cast shadows on Victoria Manalo Draves Park that total approximately 30,345,597 square-foot hours, or approximately 7.41% of the TAAS.

A shadow analysis report, prepared by Pre Vision Design, was submitted on October 30, 2018, analyzing the potential shadow impacts of the Project to properties under the jurisdiction of the Recreation and Parks Department (Record No. 2016-004905SHD). The memorandum concluded that the Project would cast approximately 1,569,594 square-foot hours of new shadow on Victoria Manalo Draves Park, equal to approximately 0.38% of the TAAS on Victoria Manalo Draves Park, bringing the estimated total annual shading of the Park as a percentage of TAAS to 7.79% (previously at 7.41%).

On December 11, 2018, the Department determined that the Project did not require further environmental review under Section 15183 of the CEQA Guidelines and Public Resources Code Section 21083.3. The Project is consistent with the adopted zoning controls in the Eastern Neighborhoods Area Plan and was encompassed within the analysis contained in the Eastern Neighborhoods Final EIR. Since the Eastern Neighborhoods Final EIR was finalized, there have been no substantial changes to the Eastern Neighborhoods Area Plan and no substantial changes in circumstances that would require major revisions to the Final EIR due to the involvement of new significant environmental effects or an increase in the severity of previously identified significant impacts, and there is no new information of substantial importance that would change the conclusions set forth in the Final EIR. The file for this project, including the Eastern Neighborhoods Final EIR and the Community Plan Exemption certificate, is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California.

The Planning Department Commission Secretary is the custodian of records; the File for Case No. 2016-004905SHD is located at 1650 Mission Street, Suite 400, San Francisco, California.

On December 20, 2018, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Shadow Analysis Application No. 2016-004905SHD.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. The additional shadow cast by the Project would not be adverse and is not expected in interfere with the use of the Park for the following reasons:

SAN FRANCISCO
PLANNING DEPARTMENT

- a. The magnitude of the additional shadow is well below one percent of TAAS on an annual basis, and amounts to a reasonable and small loss of sunlight for a park in an area of intended for increased building heights and residential density.
- b. The new shadow would occur in the late afternoon between 5:15 and 6 p.m. when lower levels of weekday and weekend use were observed relative to the peak usage time around noon, with the average duration of the net new shadow being 72 minutes, and never exceeding 110 minutes.
- c. Shading from the Project would be cast over the top of intervening buildings, which already cast shadows on the park.
- e. No single location within the park would be in continuous new shadow for longer than 15 minutes.
- 3. Public Outreach and Comment. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manolo Draves Park. The mandatory pre-application neighborhood meeting was held on July 17, 2017, and the Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow impacts and project affordability, and has gone door-to-door to speak with merchants and residents.
- 4. A determination by the Planning Commission and the Recreation and Park Commission to allocate new shadow to the Project does not constitute an approval of the Project.

SAN FRANCISCO
PLANNING DEPARTMENT

#### **DECISION**

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **DETERMINES**, under Shadow Analysis Application No. 2016-004905SHD that the net new shadow cast by the Project on Victoria Manalo Draves Park will not be adverse to the use of Victoria Manalo Draves Park.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on December 20, 2018.

Jonas P. Ionin

Commission Secretary

AYES:

Fong, Hillis, Johnson, Koppel

NAYS:

Melgar, Moore, Richards

ABSENT:

None

ADOPTED:

December 20, 2018

#### **Planning Commission Draft Motion**

HEARING DATE: DECEMBER 20, 2018

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377

Case No .:

2016-004905SHD

Project Address:

1052-1060 Folsom Street & 190-194 Russ Street

Zoning:

SoMa NCT (Neighborhood Commercial Transit) Zoning District

RED (Residential Enclave) Zoning District

65-X Height and Bulk District

SoMa Youth and Family Special Use District

Block/Lots:

3731/021, 023 & 087

Project Sponsor:

Paul Iantorno

Golden Properties LLC

2170 Sutter Street

San Francisco, CA 94115

Staff Contact:

Doug Vu - (415) 575-9120

Doug. Vu@sfgov.org

ADOPTING FINDINGS WITH THE RECOMMENDATION OF THE GENERAL MANAGER OF THE RECREATINO AND PARK DEPARTMENT, IN CONSULTATION WITH THE RECREATION AND PARK COMMISSION, THAT NET NEW SHADOW ON VICTORIA MANALO DRAVES PARK BY THE PROPOSED PROJECT AT 1052-1060 FOLSOM STREET AND 190-194 RUSS STREET WOULD NOT BE ADVERSE TO THE USE OF VICTORIA MANALO DRAVES PARK.

#### PREAMBLE

Under Planning Code Section 295, a building permit application for a project exceeding a height of 40 feet cannot be approved if there is any shadow impact on a property under the jurisdiction of the Recreation and Park Department, unless the Planning Commission, upon recommendation from the General Manager of the Recreation and Park Department, in consultation with the Recreation and Park Commission, makes a determination that the shadow impact will not be significant or adverse.

On February 7, 1959, the Recreation and Park Commission and the Planning Commission adopted criteria establishing absolute cumulative limits for additional shadows on fourteen parks throughout San Francisco (Planning Commission Resolution No. 11595).

Planning Code Section 295 was adopted in 1985 in response to voter-approved Proposition K, which required Planning Commission disapproval of any structure greater than 40 feet in height that cast a shadow on property under the jurisdiction of the Recreation and Park Department, unless the Planning Commission found the shadow would not be significant. In 1989, the Recreation and Park Commission and Planning Commission jointly adopted a memorandum which identified quantitative and qualitative criteria for determinations of significant shadows in parks under the jurisdiction of the Recreation and Park Department.

The Proposition K memorandum established generic criteria for determining a potentially permissible quantitative limit for additional shadows, known as the absolute cumulative limit, for parks not named in the memorandum. Victoria Manalo Draves Park was not named in the Proposition K memorandum and, at 2.53 acres (109,997 sq. ft.), is considered a large park which is shadowed less than 20 percent of the time during the year. As such, it is recommended that additional shadow of up to one percent could be potentially permitted if the shadow meets the qualitative criteria of the park. The qualitative criteria includes existing shadow profiles, important times of day and seasons in the year associated with the park's use, the size and duration of new shadows, and the public good served by the buildings casting new shadow. Approval of new shadow on Victoria Manalo Draves Park would require hearings at the Recreation and Park Commission and the Planning Commission.

Victoria Manalo Draves (VMD) Park is a public park under the jurisdiction of the Recreation and Park Department (RPD). It is a 2.53-acre (109,997 square feet) urban park located in the SoMa neighborhood of San Francisco. The park is bounded by Folsom Street to the northwest, Harrison Street to the southeast, Columbia Square to the northeast, and Sherman Street to the southwest. The park is enclosed by a 5-foot tall fence and locked at night. The stated hours of operation for Victoria Manalo Draves Park are from sunrise to sunset, year-round.

The park contains landscaped areas, walkways and areas for active and passive uses. VMD's primary public entrance is located on the corner of Folsom Street and Columbia Square. Two additional entrances are located at Sherman Street and at Columbia Square. The main entry walkway branches off with paths leading to the basketball court, a community garden and two children's play areas, one for younger children and one for older kids. The park also includes a mounded grassy area surrounded by benches, a restroom structure, picnic tables and a ball field. The outfield is mostly used for adult kickball and occasional RPD and community youth programming. Additionally, the adjacent Bessie Carmichael School uses the ball field for physical education classes during the school year.

The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 annual square foot hours (sfh) of shadow and increasing shadow load by 0.38% above current levels, resulting in an increase in the total annual shading from 7.41% to 7.79% of Total Annual Available Sunlight (TAAS). The new shadow resulting from the Project would be present between February and October in late afternoon hours and would fall on the northeastern quarter of the park and cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and several fixed benches.

On December 9, 2016, Paul Iantorno of Golden Properties LLC (hereinafter "Project Sponsor") filed Application No. 2016-004905SHD (hereinafter "Application") with the Planning Department (hereinafter "Department") for a Shadow Analysis to construct a seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units, a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces (hereinafter "Project") at 1052-1060 Folsom Street and 190-194 Russ Street, Block 3731 and Lots 021, 023 and 087 (hereinafter "Project Site"). The Project is located within the RED (Residential Enclave) and SoMa NCT (Neighborhood Commercial Transit) Zoning Districts, SoMa Youth and Family SUD (Special Use District), and a 65-X Height and Bulk District.

On an annual basis, the Theoretical Annual Available Sunlight ("TAAS") on Victoria Manalo Draves Park is approximately 409,342,836 square-foot hours of sunlight. Existing structures in the area cast shadows on Victoria Manalo Draves Park that total approximately 30,345,597 square-foot hours, or approximately 7.41% of the TAAS.

A shadow analysis report, prepared by Pre Vision Design, was submitted on October 30, 2018, analyzing the potential shadow impacts of the Project to properties under the jurisdiction of the Recreation and Parks Department (Record No. 2016-004905SHD). The memorandum concluded that the Project would cast approximately 1,569,594 square-foot hours of new shadow on Victoria Manalo Draves Park, equal to approximately 0.38% of the TAAS on Victoria Manalo Draves Park, bringing the estimated total annual shading of the Park as a percentage of TAAS to 7.79% (previously at 7.41%).

On December 11, 2018, the Department determined that the Project did not require further environmental review under Section 15183 of the CEQA Guidelines and Public Resources Code Section 21083.3. The Project is consistent with the adopted zoning controls in the Eastern Neighborhoods Area Plan and was encompassed within the analysis contained in the Eastern Neighborhoods Final EIR. Since the Eastern Neighborhoods Final EIR was finalized, there have been no substantial changes to the Eastern Neighborhoods Area Plan and no substantial changes in circumstances that would require major revisions to the Final EIR due to the involvement of new significant environmental effects or an increase in the severity of previously identified significant impacts, and there is no new information of substantial importance that would change the conclusions set forth in the Final EIR. The file for this project, including the Eastern Neighborhoods Final EIR and the Community Plan Exemption certificate, is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California.

The Planning Department Commission Secretary is the custodian of records; the File for Case No. 2016-004905SHD is located at 1650 Mission Street, Suite 400, San Francisco, California.

On December 20, 2018, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Shadow Analysis Application No. 2016-004905SHD.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. The additional shadow cast by the Project would not be adverse and is not expected in interfere with the use of the Park for the following reasons:

- a. The magnitude of the additional shadow is well below one percent of TAAS on an annual basis, and amounts to a reasonable and small loss of sunlight for a park in an area of intended for increased building heights and residential density.
- b. The new shadow would occur in the late afternoon between 5:15 and 6 p.m. when lower levels of weekday and weekend use were observed relative to the peak usage time around noon, with the average duration of the net new shadow being 72 minutes, and never exceeding 110 minutes.
- c. Shading from the Project would be cast over the top of intervening buildings, which already cast shadows on the park.
- e. No single location within the park would be in continuous new shadow for longer than 15 minutes.
- 3. Public Outreach and Comment. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manolo Draves Park. The mandatory pre-application neighborhood meeting was held on July 17, 2017, and the Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow impacts and project affordability, and has gone door-to-door to speak with merchants and residents.
- 4. A determination by the Planning Commission and the Recreation and Park Commission to allocate new shadow to the Project does not constitute an approval of the Project.

Draft Motion December 20, 2018

#### **DECISION**

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **DETERMINES**, under Shadow Analysis Application No. 2016-004905SHD that the net new shadow cast by the Project on Victoria Manalo Draves Park will not be adverse to the use of Victoria Manalo Draves Park.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on December 20, 2018.

Jonas P. Io	nin
Commission	on Secretary
AYES:	

NAYS:

ABSENT:

## RECREATION AND PARK COMMISSION City and County of San Francisco Resolution No. 1501-005

#### VICTORIA MANALO DRAVES PARK SHADOW IMPACT FROM PROPOSED PROJECT AT 190 RUSS STREET

**RESOLVED**, That this Commission does advise the Planning Commission, pursuant to Planning Code Section 295 (Sunlight Ordinance), the new shadow cast by the proposed project at 190 Russ Street does not meet the qualitative criteria of the 1989 Memo and will have a significant adverse impact on Victoria Manalo Draves Park.

Adopted by the following vote: Ayes 5 Noes 0 Absent 2

> I hereby certify that the foregoing resolution was adopted at the Recreation and Park Commission meeting held on January 15, 2015

Muyand um Lucto
Margaret A. McArthur, Commission Liaison

# RECREATION AND PARK COMMISSION City and County of San Francisco Resolution No. 1812-007

### 1052-1060 FOLSOM STREET & 190-194 RUSS STREET SHADOW ON VICTORIA MANALO DRAVES PARK

**RESOLVED,** that this the Commission recommends that the Planning Commission find that the shadow cast by the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street will not have a significant adverse impact on the use of Victoria Manalo Draves Park, pursuant to Planning Code Section 295 (the Sunlight Ordinance)

#### Adopted by the following vote:

Ayes	4
Noes	2
Absent	1

I hereby certify that the foregoing resolution was adopted at the Recreation and Park Commission meeting held on December 20, 2018.

Margaret A. McArthur, Commission Liaison

### Planning Commission Motion No. 20361

HEARING DATE: DECEMBER 20, 2018

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377

Case No.:

2016-004905CUA

Project Address:

1052-1060 Folsom Street & 190-194 Russ Street

Zoning:

SoMa NCT (Neighborhood Commercial Transit) Zoning District

RED (Residential Enclave) Zoning District

65-X Height and Bulk District

SoMa Youth and Family Special Use District

Block/Lots:

3731/021, 023 & 087

Project Sponsor:

Paul Iantorno

Golden Properties LLC

2170 Sutter Street

Staff Contact:

San Francisco, CA 94115 Doug Vu – (415) 575-9120

Doug. Vu@sfgov.org

ADOPTING FINDINGS RELATING TO A CONDITIONAL USE AUTHORIZATION PURSUANT TO PLANNING CODE SECTIONS 121.1, 121.7, 303 AND 317 FOR THE DEVELOPMENT OF A LOT GREATER THAN 10,000 SQUARE FEET IN THE SOMA NCT ZONING DISTRICT, MERGER OF LOTS THAT RESULT IN A STREET FRONTAGE GREATER THAN 50 FEET IN THE RED DISTRICT, AND THE DEMOLITION OF FOUR EXISTING DWELLING UNITS FOR THE PROJECT INVOLVING THE DEMOLITION OF FIVE EXISTING BUILDINGS, MERGER OF THREE LOTS, AND THE NEW CONSTRUCTION OF A SEVEN-STORY, 64-FEET AND 6-INCH TALL, APPROXIMATELY 58,719 SQUARE FEET MIXED-USE BUILDING CONTAINING 2,832 SQUARE FEET OF GROUND FLOOR COMMERCIAL RETAIL USE AND 55,887 SQUARE FEET OF RESIDENTIAL USE FOR 63 DWELLING UNITS (CONSISTING OF THREE STUDIO, 23 ONE-BEDROOM, AND 37 TWO-BEDROOM), 6,991 SQUARE FEET OF PRIVATE AND COMMON OPEN SPACE, AND A 3,572 SOUARE FEET GROUND FLOOR GARAGE WITH ACCESS FROM A NEW DRIVEWAY ON RUSS STREET FOR 16 OFF-STREET AUTOMOBILE PARKING SPACES AND 63 CLASS 1 BICYCLE PARKING SPACES AT 1052-1060 FOLSOM STREET AND 190-194 RUSS STREET, LOTS 021, 023 AND 087 IN ASSESSOR'S BLOCK 3731, WITHIN THE SOMA NCT (NEIGHBORHOOD COMMERCIAL TRANSIT) AND RED (RESIDENTIAL ENCLAVE) ZONING DISTRICTS, SOMA YOUTH AND FAMILY SPECIAL USE DISTRICT, A 65-X HEIGHT AND BULK DISTRICT, AND ADOPTING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL OUALITY ACT.

#### PREAMBLE

On August 8, 2017, Paul lantorno of Golden Properties LLC (hereinafter "Project Sponsor"), filed Application No. 2016-004905CUA (hereinafter "Application") with the Planning Department (hereinafter "Department") for Conditional Use Authorization to demolish five existing buildings that include approximately 10,349 square feet (sq. ft.) of commercial use and 4,656 sq. ft. of residential use containing

four dwelling, merge three the lots into once parcel, and construct a new seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units (including three studio, 23 one-bedroom and 37 two-bedroom units), a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces (hereinafter "Project") at 1052-1060 Folsom Street and 190-194 Russ Street, Block 3731 and Lots 021, 023 and 087 (hereinafter "Project Site").

The Planning Department Commission Secretary is the custodian of records; the File for Case No. 2016-004905CUA at 1650 Mission Street, Suite 400, San Francisco, California.

On December 20, 2018, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Conditional Use Authorization Application No. 2016-004905CUA.

The environmental effects of the Project were determined by the San Francisco Planning Department to have been fully reviewed under the Eastern Neighborhoods Area Plan Environmental Impact Report (hereinafter "EIR"). The EIR was prepared, circulated for public review and comment, and, at a public hearing on August 7, 2008, by Motion No. 17661, certified by the Commission as complying with the California Environmental Quality Act (Cal. Pub. Res. Code Section 21000 et seq., (hereinafter "CEQA"). The Commission has reviewed the Final EIR, which has been available for this Commissions review as well as public review.

The Eastern Neighborhoods EIR is a Program EIR. Pursuant to CEQA Guideline 15168(c)(2), if the lead agency finds that no new effects could occur or no new mitigation measures would be required of a proposed project, the agency may approve the project as being within the scope of the project covered by the program EIR, and no additional or new environmental review is required. In approving the Eastern Neighborhoods Plan, the Commission adopted CEQA Findings in its Motion No. 17661 and hereby incorporates such Findings by reference.

Additionally, State CEQA Guidelines Section 15183 provides a streamlined environmental review for projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an EIR was certified, except as might be necessary to examine whether there are project–specific effects which are peculiar to the project or its site. Section 15183 specifies that examination of environmental effects shall be limited to those effects that (a) are peculiar to the project or parcel on which the project would be located, (b) were not analyzed as significant effects in a prior EIR on the zoning action, general plan or community plan with which the project is consistent, (c) are potentially significant off–site and cumulative impacts which were not discussed in the underlying EIR, or(d) are previously identified in the EIR, but which are determined to have a more severe adverse impact than that discussed in the underlying EIR. Section 15183(c) specifies that if an impact is not peculiar to the parcel or to the proposed project, then an EIR need not be prepared for that project solely on the basis of that impact.

On December 11, 2018, the Department determined that the proposed application did not require further environmental review under Section 15183 of the CEQA Guidelines and Public Resources Code Section

21083.3. The Project is consistent with the adopted zoning controls in the Eastern Neighborhoods Area Plan and was encompassed within the analysis contained in the Eastern Neighborhoods Final EIR. Since the Eastern Neighborhoods Final EIR was finalized, there have been no substantial changes to the Eastern Neighborhoods Area Plan and no substantial changes in circumstances that would require major revisions to the Final EIR due to the involvement of new significant environmental effects or an increase in the severity of previously identified significant impacts, and there is no new information of substantial importance that would change the conclusions set forth in the Final EIR. The file for this project, including the Eastern Neighborhoods Final EIR and the Community Plan Exemption certificate, is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California.

Planning Department staff prepared a Mitigation Monitoring and Reporting Program (MMRP) setting forth mitigation measures that were identified in the Eastern Neighborhoods Plan EIR that are applicable to the project. These mitigation measures are set forth in their entirety in the MMRP attached to the draft Motion as Exhibit C.

On December 20, 2018, the Commission adopted Motion No. 20360, approving a Large Project Authorization for the Proposed Project (Large Project Authorization Application No. 2016-004905ENX). Findings contained within said motion are incorporated herein by this reference thereto as if fully set forth in this Motion.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

MOVED, that the Commission hereby authorizes the Conditional Use Authorization as requested in Application No. 2016-004905CUA, subject to the conditions contained in "EXHIBIT A" of this motion, based on the following findings:

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. Project Description. The Project includes the demolition of five existing buildings containing commercial uses and four dwelling units on three lots, merger of the lots into one parcel, and the construction of a new seven-story, 64'-6" tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling (3 studio, 23 one-bedroom and 37 two-bedroom) units, a combined 6,991 sq. ft. of private and common open space, and a 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces.
- 3. Site Description and Present Use. The Project is located at the northwest corner of Folsom and Russ Streets on three lots, two parcels in the SoMa Neighborhood NCT (Neighborhood

Commercial Transit) District, and one parcel in the RED (Residential Enclave) District. The Project Site has a lot area of 11,500 sq. ft. with 75 feet of frontage on Folsom Street and 140 feet on Russ Street. Lot 021 is rectangular shaped and developed with three structures including a 6,197 sq. ft., two-story, corner building containing two commercial storefronts at the ground floor (d.b.a. Deli Board and Fondue Cowboy), and 2 two-bedroom flats at the second floor, a 991 sq. ft. one-story commercial building facing Russ Street, and a 2,158 sq. ft., three-story Edwardian-period designed house at the rear of the lot containing two residential flats over a garage, also facing Russ Street. Lot 023 is located mid-block, rectangular shaped, and improved with a 3,840 sq. ft., two-story commercial building fronting Folsom Street. Lot 087 is T-shaped, faces Russ Street and is developed with a surface parking lot at the front and a 1,819 sq. ft. one-story commercial building at the rear.

4. Surrounding Properties and Neighborhood. Sixty percent (60%) of the Project Site is located in the SoMa NCT Zoning District, a corridor along 6th and Folsom Streets that connects to the Folsom Street NCT District and possesses a development pattern of ground floor commercial and upper story residential units. Active, neighborhood-serving and pedestrian-oriented ground floor uses are required, and the development controls in this NCT Zoning District are designed to permit moderate-scale buildings and uses, protecting rear yards above the ground story and at residential levels. While offices and general commercial retail uses may locate on the second story or above in new buildings, most commercial uses are prohibited above the second story.

The remaining rear forty percent (40%) of the Project Site is located in the RED Zoning District, which encompasses many of the clusters of low-scale, medium density, predominantly residential neighborhoods located along the narrow side streets of the South of Market area. The zoning controls for this district are tailored to encourage compatible and economically feasible infill housing, while providing adequate residential amenities to the site and neighborhood. Nonresidential uses are generally not permitted, and undeveloped or underdeveloped properties are viewed as opportunity sites for new, moderate-income, in-fill housing. The properties adjacent to the Project Site include a restaurant to the west (d.b.a. Extreme Pizza), an institutional nonprofit use (d.b.a. Mission Hiring Hall) to the east across Russ Street, live-work units and a multi-family dwelling located to the north, and Victoria Manolo Draves Park to the south across Folsom Street.

5. Public Outreach and Comment. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Project Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manolo Draves Park.

On July 17, 2017, the Project Sponsor conducted the mandatory pre-application neighborhood meeting. Subsequently, the Project Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow

impacts and project affordability and has gone door-to-door to speak with merchants and residents.

- Planning Code Compliance: The Planning Code Compliance Findings set forth in Motion No. 20360, Case No. 2016-004905ENX (Large Project Authorization, pursuant to Planning Code Section 329) apply to this Motion, and are incorporated herein as though fully set forth.
- 7. Conditional Use Findings. Planning Code Section 303 establishes criteria for the Planning Commission to consider when reviewing applications for Conditional Use approval. On balance, the project does comply with said criteria in that:
  - A. The proposed new uses and building, at the size and intensity contemplated and at the proposed location, will provide a development that is necessary or desirable, and compatible with, the neighborhood or the community.

The Project's proposed size, height and intensity are comparable to, and compatible with the surrounding neighborhood and community, and it is designed to comply with the East SoMa Area Plan. Sixty percent (60%) of the Project Site is located in the SoMa NCT District, a corridor along 6th and Folsom Streets that connects to the Folsom Street NCT District and possesses a development pattern of ground floor commercial and upper story residential units. Active, neighborhood-serving and pedestrian-oriented ground floor uses are required, and the development controls in this NCT district are designed to permit moderate-scale buildings and uses, protecting rear yards above the ground story and at residential levels. The remaining rear forty percent (40%) of the Project Site is located in the RED District, which encompasses many of the clusters of low-scale, medium density, predominantly residential neighborhoods located along the narrow side streets of the South of Market area. Nonresidential uses are generally not permitted, and undeveloped or underdeveloped properties are viewed as opportunity sites for new, moderate-income, in-fill housing.

The Project will provide a development that is highly desirable for the neighborhood because it will fulfill the above stated goals by redeveloping an underutilized site with critically needed infill housing and ground floor retail uses in an intensely-developed urban context served by ample public transit and retail services. Residents of the Project will be able to walk, bike, or take transit to commute, shop, and meet other needs without reliance on private automobile use. The proposed ground floor retail uses will maintain the frontage of commercial uses along the Folsom and 6th Street corridors, and new street trees, landscaping and site furniture along the entire perimeter of the Project will improve the visual character and activate the streetscape and pedestrian environment.

- B. The proposed project will not be detrimental to the health, safety, convenience or general welfare of persons residing or working in the vicinity. There are no features of the project that could be detrimental to the health, safety or convenience of those residing or working the area, in that:
  - (1) Nature of proposed site, including its size and shape, and the proposed size, shape and arrangement of structures;

The existing development in the vicinity varies in size and intensity, and the Project is generally compatible with the diverse character of the area. The proposed merger of three adjacent lots to allow the development of a 64-ft. 6-in. tall mixed-use building will maximize the number of residential units and provide a dwelling unit mix that supports several General Plan policies and goals. The ground floor will include approximately 2,832 sq. ft. of commercial retail space that is divided into three storefronts to be consistent with the existing scale of ground floor commercial uses in the neighborhood. The building's inner court at the northwest corner of the Project Site is intended to minimize light and privacy impacts to the adjacent residential properties. The building's massing and volumetric proportions were considered to reduce impacts to Victoria Manolo Draves Park, and net new shadows will be minimal by lasting approximately one hour and 36 minutes on the longest day of the year beginning one hour before sunset. The cumulative shadow impact, including neighboring projects, will not exceed the 1% allowable budget for any shadow increase on the Park. Therefore, the Project will not be detrimental to the health, safety, convenience or general welfare of persons residing or working in the vicinity, or be injurious to property, improvement or potential development in the vicinity.

(2) The accessibility and traffic patterns for persons and vehicles, the type and volume of such traffic, and the adequacy of proposed off-street parking and loading;

The Project is highly accessible by public transit, with access to eleven MUNI bus lines and sixteen bus stops within a one-quarter mile radius, and the Civic Center MUNI and BART stations located less than one-half mile. Folsom Street is a designated Class II San Francisco Bikeway Network route, and nineteen additional routes are located within one-half mile of the Project. Folsom Street is also a designated Key Walking Street under the City's WalkFirst Program.

The Project proposes sixteen off-street residential parking spaces accessed through one 12-ft. driveway on Russ Street, and at a ratio of one space for every four units that will be leased separately from the apartments to minimize the impact on existing traffic patterns and the type and volume of traffic in the vicinity of the Project. Also included in the garage is one dedicated car-share space and 63 Class 1 bicycle parking spaces to promote an alternative transportation mode that is encouraged by the City. Finally, the Project's loading demand will be significantly minimized from the current conditions because the existing 10,349 sq. ft. of commercial space will be reduced to 2,832 sq. ft.

(3) The safeguards afforded to prevent noxious or offensive emissions such as noise, glare, dust and odor;

The Project includes residential and commercial uses that are typical of the surrounding context, and will not introduce operational noises or odors that are detrimental, excessive, or atypical for the area. While some temporary increase in noise, dust and/or odors can be expected during both demolition and construction, appropriate measures will be taken to minimize the generation of, and impacts from these emissions as required by the Building Code and any other applicable limitations.

Specifically, the noise is limited in duration and will be regulated by the San Francisco Noise Ordinance which prohibits excessive noise levels from construction activity and limits the

permitted hours of work and be subject to mitigation measures set forth in the Eastern Neighborhoods EIR. The Project Sponsor will be required to spray the site to suppress dust during demolition, excavation, and construction. Therefore, these activities should not generate significant airborne dust. The building will not exhibit an excessive amount of glazing or other reflective materials, and is therefore not expected to cause offensive amounts of glare.

(4) Treatment given, as appropriate, to such aspects as landscaping, screening, open spaces, parking and loading areas, service areas, lighting and signs;

The Project includes the planting of new street trees and other landscaping along the public right-of-way, and will provide 6,991 sq. ft. of residential open space through private decks, a common interior court, and a rooftop top. Off-street parking for the Project will be located in an at-grade garage at the rear of the building on Russ Street that will be accessed through one 12-ft. driveway. The Project provides more than adequate treatment to landscaping, screening, open spaces and parking areas which will contribute to the health, safety, convenience and general welfare of persons residing or working in the vicinity and will also benefit surrounding properties.

C. That the use as proposed will comply with the applicable provisions of the Planning Code and will not adversely affect the General Plan;

The Project complies with all relevant requirements and standards of the Planning Code and is consistent with objectives and policies of the General Plan as described below.

D. That the use or feature as proposed will provide development that is in conformity with the stated purpose of the applicable Use District.

A primary purpose of the SoMa NCT District is for new development to be moderate in scale, neighborhood-serving, pedestrian-oriented at the ground floor with residential levels above, and the purpose for new development in the RED District is in-fill housing. The Project complies with these goals by providing a new mixed-use building containing ground floor commercial retail space and new housing at the upper floors that have a diverse unit mix and is compatible with the scale and density currently existing in the area.

- 8. Planning Code Section 121.1 outlines additional criteria for the Planning Commission to consider in the review of applications for Development of Large Lots in the SoMa NCT Zoning District:
  - The mass and facade of the proposed structure are compatible with the existing scale of the district.

The Project is located at the corner of a block with 60% of the development located a neighborhood commercial zoning district and 40% located in a residential enclave, with both neighborhoods having a height limit of 65 feet. This proposed building's massing and scale are responsive to these site conditions by setting back the rearmost structural bay at the sixth and seventh floors to be compatible with the adjacent building scale in the residential enclave. The building is also set back between 5 and

15 feet at the topmost floor to reduce its bulk and possess a scale that is compatible with the block face in this neighborhood commercial district. The architectural design includes a distinct base, middle and top that also complements the neighboring buildings and incorporates the use of bays and varied facade planes to modulate the massing of the building. The exterior materials that reinforce this hierarchy include smooth stucco, porcelain tiles and extensive glazing at the base, fiber cement, smooth steel and phenolic resin panels with horizontal stucco bands and contrasting smooth stucco at the bays at the building's shaft, and corrugated steel panels at the top. Throughout the building, the window sashes will be composed of aluminum to be compatible with the aluminum storefront systems. Although two lots (3731/021 and 023) with a combined area of 7,000 sq. ft. are located in the SoMa NCT District, the Project includes the merger of three parcels and the construction of a new mixed-use building on a single 11,500 sq. ft. lot, thus forming one development lot for the Project. The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.1.

2. The facade of the proposed structure is compatible with design features of adjacent facades that contribute to the positive visual quality of the district.

The Project's façade includes ground floor commercial frontage on Folsom Street that is set back 3 feet to accommodate planters and widen the sidewalk in front of the building to be compatible with the surrounding ground floor active uses on Folsom Street. The three ground floor dwelling units on Russ Street contain elevated entries with porches that have an area of more than 40 sq. ft. each, a 10-ft. 2-in. wide residential lobby located between the corner commercial storefront and ground floor dwelling units, and a 10-ft. wide garage door to the ground floor parking garage located at the rear of the building to be compatible with the adjacent facades and residential scale of Russ Street. The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.1.

- 9. Planning Code Section 121.7 The Planning Commission may approve a merger resulting in a lot frontage of larger than 50-ft in the RED Zoning District when one or more of the following findings can affirmatively be made:
  - 1. The lot merger will enable a specific residential project that provides housing on-site at affordability levels significantly exceeding the requirements of Section 415.

The Project's 63 total dwelling units include four replacement rent-controlled units, 17 net new units located in the RED Zoning District that require 17.6% of the units to be affordable (or 3 units), and 42 net new units located in the SoMa NCT Zoning District that require 25% of the units to be affordable (or 11 units). Excluding the four rent-controlled two-bedroom units, the 59 net new units contain a mix of 3 studio, 23 one-bedroom, and 33 two-bedroom units, and the mix of affordable units include 6 one-bedroom and 8 two-bedroom units. The Project Sponsor has also agreed to provide one more affordable unit in addition to the required 14 units. The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.7.

2. The lot merger will facilitate development of an underutilized site historically used as a single use and the new project is comprised of multiple individual buildings

The Project does not propose multiple individual buildings, but the new development includes commercial retail uses and high density residential uses that will replace the existing underutilized buildings.

3. The lot merger serves a unique public interest that cannot be met by building a project on a smaller lot.

The proposed lot merger would permit the construction of one building containing 63 dwelling units that would efficiently use land area through shared common features such as entrances, interior hallways and circulation, open space, and a parking garage. Alternatively, development of the three subject lots individually with separate buildings would require separate systems for each structure and yield significantly less dwelling units. The merger of these lots to maximize the development of new dwelling units serves a public interest that cannot be achieved by building smaller separate projects on individual lots, which complies with Planning Code Section 121.7(d)(3). The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.7

- 10. Planning Code Section 317 outlines additional criteria for the Planning Commission to consider in the review of applications for Residential Demolition:
  - A. Whether the property is free of a history of serious, continuing Code violations;

The properties had two Planning Department enforcement cases from 2014 (Case No. 12947 and 13538) that were related to the commercial uses, which have been abated. Currently, the properties do not have any further violations or Code violations.

B. Whether the housing has been maintained in a decent, safe, and sanitary condition;

The properties have no history of complaints related to the housing on site. The existing housing units have been maintained in a decent, safe and sanitary condition.

C. Whether the property is an "historical resource" under CEQA;

The existing buildings are not historical resources under CEQA, pursuant to Case No. 2016-004905ENV.

D. Whether the removal of the resource will have a substantial adverse impact under CEQA;

The existing buildings are not historical resources under CEQA, pursuant to Case No. 2016-004905ENV.

E. Whether the Project converts rental housing to other forms of tenure or occupancy;

The Project will not convert rental housing, but replace four existing rental units in-kind. The Project Sponsor will enter into an agreement with the City to ensure the four rental housing units will remain subject to the City's Rent Stabilization and Arbitration Ordinance.

F. Whether the Project removes rental units subject to the Rent Stabilization and Arbitration Ordinance or affordable housing;

The project site has four existing two-bedroom rent controlled units, which are proposed for demolition. The Project Sponsor will provide the current tenants with temporary relocation assistance, including payment of the difference between their current rent and the new rent until the replacement units are available for occupancy, or until they elect to abandon their right of first refusal. These four replacement units will remain subject to the Residential Rent Stabilization and Arbitration Ordinance, and the Project Sponsor will enter into an agreement to ensure the future condominium parcel with the four rent controlled units will remain subject to the City's Rent Stabilization and Arbitration Ordinance.

G. Whether the Project conserves existing housing to preserve cultural and economic neighborhood diversity;

The Project does not conserve existing housing, since the four existing housing units will be demolished. However, the Project will yield an increase in the quantity of housing with 59 net new dwelling units that will preserve and positively contribute to the cultural and economic diversity within the neighborhood.

H. Whether the Project conserves neighborhood character to preserve neighborhood cultural and economic diversity;

The Project will provide a new building that is compatible with regard to materials, massing, volume, glazing patterns, and roofline with the buildings in the neighborhood to conserve the neighborhood character, and include a varied dwelling unit mix and on-site affordable units to preserve neighborhood cultural and economic diversity.

Whether the Project protects the relative affordability of existing housing;

The Project will preserve the existing low-income housing by replacing the four units on site and executing a Costa Hawkins Exception agreement with the City.

J. Whether the Project increases the number of permanently affordable units as governed by Section 415;

The Project will provide 15 new and permanently affordable units that will be available to low, moderate, and middle income households pursuant to Planning Code Section 415.

K. Whether the Project locates in-fill housing on appropriate sites in established neighborhoods;

The Project will replace a mixed-use building containing four existing dwelling units in an established South of Market neighborhood with a new building that will contain 63 dwelling units on a site that has been targeted for in-fill housing in the RED and SoMa NCT Zoning Districts.

L. Whether the Project increases the number of family-sized units on site;

The Project will increase the number of family-sized units from four to 37, thus approximately 33 net new family-sized dwelling units.

M. Whether the Project creates new supportive housing;

The Project does not create new supportive housing.

N. Whether the Project is of superb architectural and urban design, meeting all relevant design guidelines, to enhance existing neighborhood character;

The Project complies with the Urban Design Guidelines. The building's distinct architectural style with its varying façade planes, exterior materials, upper floor setbacks and street level landscaping will provide an attractive setting to the pedestrian experience. The urban context of the Project includes commercial and mixed-use buildings ranging in scale from small to large that are diverse in architectural style and exterior materials. The design of the proposed building is contemporary in its architectural expression with a distinct base, middle and top that complements the neighboring buildings with the use of bays and varied facade planes to modulate the massing of the building and provide visual interest. To reflect the scale of older industrial buildings in the area and to differentiate the commercial nature of Falsom Street from the more residential character of Russ Street, the height of the base along Folsom Street is designed with transparent storefronts that have a 20-ft. floor to ceiling height and provides a transition to the recessed landscaped entrances to the ground floor residential lobby and residential uses on Russ Street. The Russ Street façade is divided into 25- to 30-ft. segments with varying exterior cladding to reflect the width of the existing buildings on Russ Street, and to reduce the horizontality of the building. A portion of the sixth floor is set back from Russ Street and the entire seventh floor is set back from both Folson and Russ Streets to reduce the visual height and to minimize the shadow on Victoria Manalo Draves Park.

O. Whether the Project increases the number of on-site dwelling units;

The Project will increase the number of on-site dwelling from 4 to 63 units, thus resulting in a net new 59 units.

P. Whether the Project increases the number of on-site bedrooms; and

The Project will increase the number of on-site bedrooms from  $\delta$  to 100, thus resulting in a net increase of 92 bedrooms.

Q. Whether or not the replacement project would maximize density on the subject lot.

The Project will maximize the building envelope and density on the project site.

- 11. General Plan Compliance. The General Plan Compliance Findings set forth in Motion No. 20360, Case No. 2016-004905ENX (Large Project Authorization, pursuant to Planning Code Section 329) apply to this Motion, and are incorporated herein as though fully set forth.
- 12. Planning Code Section 101.1(b) establishes eight priority-planning policies and requires review of permits for consistency with said policies. On balance, the project does comply with said policies in that:
  - A. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses be enhanced.

The Project would replace five existing commercial and residential buildings with one new mixed-use building that would contain 2,832 sq. ft. of commercial space divided into three units that would provide opportunities for neighborhood-serving retail uses and residential employment. The Project would also add new residents to the neighborhood that may patronize these and other businesses, resulting in a net benefit for the East SoMa Neighborhood.

B. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

The Project's proposed size, height and intensity are comparable to, and compatible with the surrounding neighborhood, and is designed to comply with the East SoMa Area Plan. The new development will be compatible with regard to materials, massing, volume, glazing patterns, and roofline with the buildings in the neighborhood to conserve the neighborhood character, and include a varied dwelling unit mix and on-site affordable units to preserve neighborhood cultural and economic diversity.

C. That the City's supply of affordable housing be preserved and enhanced,

The Project will not displace any existing affordable housing. None of the existing four units are designated as part of the City's affordable housing program. The Project will replace four rent-controlled units and will comply with the City's Inclusionary Housing Program by providing an additional fifteen units of permanently affordable housing, including one voluntary BMR unit.

D. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking.

The Project is adjacent to a major arterial in a transit-oriented area that is served by eleven MUNI bus lines and contains sixteen MUNI stops within a one-quarter mile radius. Sixteen off-street residential parking spaces accessed through one 12-ft. driveway on Russ Street, at a ratio of one space for every four units will minimize the impact on existing traffic patterns and the type and volume of traffic in the vicinity of the Project. Also included are one dedicated car-share space and 63 Class 1 bicycle parking spaces to promote alternative transportation modes. These project elements were included to not impede MUNI transit service and overburden our streets or neighborhood parking.

E. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

The Project does not include any commercial office development, and will not displace any existing industrial and service sector businesses.

F. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

The Project is designed and will be constructed to conform to the structural and seismic safety requirements of the City Building Code to not impact the property's ability to withstand an earthquake.

G. That landmarks and historic buildings be preserved.

There are no landmarks on the site, but the Project has been sensitively designed with building massing, scale, and contemporary architectural expression to be compatible with the surrounding context.

H. That our parks and open space and their access to sunlight and vistas be protected from development.

The net new shadow cast by the Project would not be adverse and is not expected in interfere with the use of Victoria Manalo Draves Park, as determined by a shadow analysis under Case No. 2016-004905SHD.

13. First Source Hiring. The Project is subject to the requirements of the First Source Hiring Program as they apply to permits for residential development (Section 83.4(m) of the Administrative Code), and the Project Sponsor shall comply with the requirements of this Program as to all construction work and on-going employment required for the Project. Prior to the issuance of any building permit to construct or a First Addendum to the Site Permit, the Project Sponsor shall have a First Source Hiring Construction and Employment Program approved by the First Source Hiring Administrator, and evidenced in writing. In the event that both the Director of Planning and the First Source Hiring Administrator agree, the approval of the Employment Program may be delayed as needed.

The Project Sponsor submitted a First Source Hiring Affidavit and prior to issuance of a building permit will execute a First Source Hiring Memorandum of Understanding and a First Source Hiring Agreement with the City's First Source Hiring Administration.

14. The Project is consistent with and would promote the general and specific purposes of the Code provided under Section 101.1(b) in that, as designed, the Project would contribute to the character and stability of the neighborhood and would constitute a beneficial development.

15. The Commission hereby finds that approval of the Conditional Use Authorization would promote the health, safety and welfare of the City.

#### DECISION

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby APPROVES Conditional Use Application No. 2016-004905CUA subject to the following conditions attached hereto as "EXHIBIT A" in general conformance with plans on file, dated December 10, 2018, and stamped "EXHIBIT B", which is incorporated herein by reference as though fully set forth.

The Planning Commission hereby adopts the MMRP attached hereto as Exhibit C and incorporated herein as part of this Motion by this reference thereto. All required mitigation measures identified in the Eastern Neighborhoods EIR and contained in the MMRP are included as conditions of approval.

APPEAL AND EFFECTIVE DATE OF MOTION: Any aggrieved person may appeal this Conditional Use Authorization to the Board of Supervisors within thirty (30) days after the date of this Motion. The effective date of this Motion shall be the date of this Motion if not appealed (after the 30-day period has expired) OR the date of the decision of the Board of Supervisors if appealed to the Board of Supervisors. For further information, please contact the Board of Supervisors at (415) 554-5184, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Protest of Fee or Exaction: You may protest any fee or exaction subject to Government Code Section 66000 that is imposed as a condition of approval by following the procedures set forth in Government Code Section 66020. The protest must satisfy the requirements of Government Code Section 66020(a) and must be filed within 90 days of the date of the first approval or conditional approval of the development referencing the challenged fee or exaction. For purposes of Government Code Section 66020, the date of imposition of the fee shall be the date of the earliest discretionary approval by the City of the subject development.

If the City has not previously given Notice of an earlier discretionary approval of the project, the Planning Commission's adoption of this Motion, Resolution, Discretionary Review Action or the Zoning Administrator's Variance Decision Letter constitutes the approval or conditional approval of the development and the City hereby gives NOTICE that the 90-day protest period under Government Code Section 66020 has begun. If the City has already given Notice that the 90-day approval period has begun for the subject development, then this document does not re-commence the 90-day approval period.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on December 20, 2018.

Jonas P. Ionin

Commission Secretary

AYES:

Fong, Hillis, Johnson, Koppel

NAYS:

Melgar, Moore, Richards

ABSENT:

None

ADOPTED:

December 20, 2018

#### EXHIBIT A

#### **AUTHORIZATION**

This authorization is for a Conditional Use to demolish five existing buildings that include approximately 10,349 square feet (sq. ft.) of commercial use and 4,656 sq. ft. of residential use containing four dwellings, merge three the lots into once parcel, and construct a new seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units (including three studio, 23 one-bedroom and 37 two-bedroom units), a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces, pursuant to Planning Code Sections 121.2, 121.7, 303 and 317, located at Lots 021, 023 & 087 in Parcel 3731, within the RED (Residential Enclave) and SoMa NCT (Neighborhood Commercial Transit) Zoning Districts, SoMa Youth and Family SUD (Special Use District), and a 65-X Height and Bulk District, in general conformance with plans, dated December 10, 2018, and stamped "EXHIBIT B" included in the docket for Case No. 2016-004905CUA ,and subject to conditions of approval reviewed and approved by the Commission on December 20, 2018 under Motion No. 20361. This authorization and the conditions contained herein run with the property and not with a particular Project Sponsor, business, or operator.

#### RECORDATION OF CONDITIONS OF APPROVAL

Prior to the issuance of the building permit or commencement of use for the Project the Zoning Administrator shall approve and order the recordation of a Notice in the Official Records of the Recorder of the City and County of San Francisco for the subject property. This Notice shall state that the project is subject to the conditions of approval contained herein and reviewed and approved by the Planning Commission on December 20, 2018 under Motion No. 20361.

#### PRINTING OF CONDITIONS OF APPROVAL ON PLANS

The conditions of approval under the 'Exhibit A' of this Planning Commission Motion No. 20361 shall be reproduced on the Index Sheet of construction plans submitted with the Site or Building permit application for the Project. The Index Sheet of the construction plans shall reference to the Conditional Use authorization and any subsequent amendments or modifications.

#### SEVERABILITY

The Project shall comply with all applicable City codes and requirements. If any clause, sentence, section or any part of these conditions of approval is for any reason held to be invalid, such invalidity shall not affect or impair other remaining clauses, sentences, or sections of these conditions. This decision conveys no right to construct, or to receive a building permit. "Project Sponsor" shall include any subsequent responsible party.

#### **CHANGES AND MODIFICATIONS**

Changes to the approved plans may be approved administratively by the Zoning Administrator. Significant changes and modifications of conditions shall require Planning Commission approval of a new Conditional Use authorization.

SAM PRANCISCO
PLANNING DEPARTMENT

17

## Conditions of Approval, Compliance, Monitoring, and Reporting PERFORMANCE

- Validity. The authorization and right vested by virtue of this action is valid for three years from
  the effective date of the Motion. The Department of Building Inspection shall have issued a
  Building Permit or Site Permit to construct the project and/or commence the approved use within
  this three-year period.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org.
- 2. Expiration and Renewal. Should a Building or Site Permit be sought after the three (3) year period has lapsed, the project sponsor must seek a renewal of this Authorization by filing an application for an amendment to the original Authorization or a new application for Authorization. Should the project sponsor decline to so file, and decline to withdraw the permit application, the Commission shall conduct a public hearing in order to consider the revocation of the Authorization. Should the Commission not revoke the Authorization following the closure of the public hearing, the Commission shall determine the extension of time for the continued validity of the Authorization.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 3. Diligent Pursuit. Once a site or Building Permit has been issued, construction must commence within the timeframe required by the Department of Building Inspection and be continued diligently to completion. Failure to do so shall be grounds for the Commission to consider revoking the approval if more than three (3) years have passed since this Authorization was approved.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 4. Extension. All time limits in the preceding three paragraphs may be extended at the discretion of the Zoning Administrator where implementation of the project is delayed by a public agency, an appeal or a legal challenge and only by the length of time for which such public agency, appeal or challenge has caused delay.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 5. Conformity with Current Law. No application for Building Permit, Site Permit, or other entitlement shall be approved unless it complies with all applicable provisions of City Codes in effect at the time of such approval.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 6. Mitigation Measures. Mitigation measures described in the MMRP for the Eastern Neighborhoods Plan EIR (Case No. 2016-004905ENV) attached as Exhibit C are necessary to

avoid potential significant effects of the proposed project and have been agreed to by the project sponsor.

For information about compliance, contact the Case Planner, Planning Department at 415-558-6378, www.sf-planning.org

7. Additional Project Authorizations. The Project Sponsor must also obtain a Large Project Authorization under Section 329 to allow the demolition of five existing buildings containing commercial uses and four dwelling units on three lots, merger of the lots into one parcel, and the construction of a new seven-story, 64'-6" tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling (three studio, 23 one-bedroom and 37 two-bedroom) units, a combined 8,923 sq. ft. of private and common open space, and a 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for sixteen (16) accessory off-street auto and 63 Class 1 bicycle parking spaces. If these conditions overlap with any other requirement imposed on the Project, the more restrictive or protective condition or requirement, as determined by the Zoning Administrator, shall apply. The Planning Commission must also adopt a motion that finds the additional shadow cast by the Project on Victoria Manalo Draves Park would not be adverse to the use of the park, pursuant to Planning Code Section 295.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org

#### MONITORING - AFTER ENTITLEMENT

- 8. Enforcement. Violation of any of the Planning Department conditions of approval contained in this Motion or of any other provisions of Planning Code applicable to this Project shall be subject to the enforcement procedures and administrative penalties set forth under Planning Code Section 176 or Section 176.1. The Planning Department may also refer the violation complaints to other city departments and agencies for appropriate enforcement action under their jurisdiction. For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 9. Revocation Due to Violation of Conditions. Should implementation of this Project result in complaints from interested property owners, residents, or commercial lessees which are not resolved by the Project Sponsor and found to be in violation of the Planning Code and/or the specific conditions of approval for the Project as set forth in Exhibit A of this Motion, the Zoning Administrator shall refer such complaints to the Commission, after which it may hold a public hearing on the matter to consider revocation of this authorization.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org

1	Recreation and Parks Commission Transcript 1/15/15
2	
3	[Clerk] >> We are now on item 9, Victoria Manalo Draves Park shadow impact from the project
4	at 190 Russ Street.
5	[Holly Pearson] >> Good morning Commissioners,
6	I'm Holly Pearson a planner with the Rec and Park Department's Capital and Planning Division.
7	The item before you is an analysis of the impacts of shadow from a proposed development
8	project at 190 Russ Street on Victoria Manalo Draves Park. The Proposition K also known as
9	the Sunlight Ordinance was approved by San Francisco voters in 1984 and now codified as
10	planning code section 295. It requires shadow analysis for new buildings over 40' in height, that
11	would cast new shadows on properties under the jurisdiction of the Rec and Park Commission.
12	Subsequently a policy memo was adopted in 1989 by the Planning and Recreation and Parks
13	Commissions that provides both qualitative and quantitative criteria to assess proposed building
14	shadow on a park. As I said the 190 Russ Street project is just north of Folsom Street between
15	6th and 7th streets. And it's just to the northwest of the park. It's a residential project with 10
16	housing units, six-stories in height and the nine of the housing units would be market rate. One
17	would be below market rate.
18	[Clerk] >> Before you continue, we just want to let everyone know we're in the process of
19	getting an overflow room. We do need to keep the door area unblocked. You are able to watch it
20	and hear it and hear your name called and when that happens we'll give you plenty of time to
21	come in and give public comment. I apologize, Holly. Go ahead.
22	[Holly Pearson] >> Victoria Manalo Draves Park is a newer park opened in 2006. And it has a
23	full basketball court and baseball field. It has two children's play structures. A small community
24	garden. Two large grassy areas. Walkways, picnic tables and benches. This rendering shows the
25	proposed scale and design of the 190 Russ Street project. The building height is 63' 9" and has a
26	small elevator structure that extends above roof to a height of 78' 9". A summary of the
27	qualitative aspects of a new shadow that would be cast by the building, the shadow appears from
28	early April through early September. And would occur in the late afternoon and evening within
29	the last hour of the solar day, which is defined in the 1989 memo as "one hour before sunset."
30	The duration of the new shadow would range from 16 minutes to 42 minutes. And the location of
31	the shadow on the park is in the northern corner. I have an image of this in just a minute. The

northern corner of the park and it would cover certain park elements including a portion of the basketball courts, the park entrance, and walkway, benches and a portion of the grassy areas. In terms of qualitative factors, per the 1989 memo shadow impacts on park are measured in square foot hours relative to the theoretical annual available sunlight on the park. This is a quick policy overview qualitative.

The memo advises that no additional shadow should be permitted for parks -- that are greater than 2 acres with less than 20% existing shadow, up to the memo recommend has there up to 1% of additional shadow is permissible. Again, Victoria Manalo Draves Park is 2.5 acres and the existing shadow is 6.35% of the theoretical annual available sunlight. The 190 Russ Street project would increase the shadow conditions by 0.07% for a total of 6.42% of total -- I'm sorry, Theoretical Annual Available Sunlight.

These two show the extent of the new shadow on the day of maximum impact, which is June 21st. And you can see the shadow affects the northern corner of the park, part of the basketball court, grassy areas and walkway. I want to emphasize, other times of the year it would be less.

In terms of cumulative analysis there are currently -- well, three other proposed projects located near Victoria Manalo Draves Park, all located one block to the northeast along 6th Street and the project 301 6th Street, I have updated information since the staff report was completed.

There was a Preliminary Project Assessment submitted in 2013. But no formal project application has been received. For 345 6th Street and 363 6th Street development applications have been submitted and shadow analyses are being prepared, but not ready for release or review. The three buildings are all proposed as multi-family housing and range in height 7-9 stories.

This item was first heard by the Capital Committee in September of 2014 and community members at that hearing expressed concerns about the shadow impacts on Victoria Manalo Draves Park, as well as about the project generally. The project sponsor Golden Properties LLC 190 Russ series requested that the item could be continued in order to have time to reach out to concerned neighbors in the area. So over the next month, the project sponsor reached out to the community through email and phone calls. And offered to provide some specific community benefits in addition to the mandatory development impact fees that they will be paying. The developer offered to provide a two-bedroom below market rate in the unit that is not required per

- the planning code because it's under the threshold of number of units which below market rate
- 2 housing is required. As well as \$25,000 cash gift to the Rec and Park Department to be used
- 3 specifically for improvement of Victoria Manalo Draves Park. The item was heard and due to
- 4 continued community opposition, the commission urged the project sponsor to continue to
- 5 negotiate with the community group and then to return to the full commission when a deal was
- 6 reached. They met in person with representatives from the community groups that include the
- 7 South of Market Action Network and South of Market Community Coalition representing a
- 8 number of community groups and stakeholders as, as well as meeting with Supervisor Kim and
- 9 her staff. As far as staff understands no agreement has been reached when the developer and
- 10 community and the developer's original offer still stands. That concludes my presentation.
- 11 [Mark Buell] >> Commissioner Low.
- 12 [Allan Low] >> Prior to public comment, Holly, I wanted to clarify what is the project? And the
- 13 staff report refers to a 9-unit building and in your presentation you just referenced 10-unit
- building, is it 9 or 10?
- 15 [Holly Pearson] >> It's 10, apologies for the confusion. After some community concern the
- developer offered to include a tenth unit, which is 10. Because it went over 9, one unit has to be
- 17 inclusionary housing. It was proposed as nine units and in order to community concerns the
- 18 developer offered to voluntary include a below market rate. That was not required. It's still not
- 19 required per code and it's something that the developer offered for community benefit.
- 20 [Allan Low] >> They are going from 9 to 10?
- 21 [Holly Pearson] >> Correct.
- 22 [Allan Low] >> Are those plans before the Planning Commission or Planning Department?
- 23 [Holly Pearson] >> Before the Planning Department. I have been told that this is an as of right
- 24 project and in other words, it conforms with the zoning code and doesn't require any special
- 25 discretionary approvals by the Planning Commission. So the Planning Commission will be
- 26 making a finding on the shadow impacts, and the approval for the project itself will happen
- 27 administratively. We have Erica.
- 28 [Allan Low] >> That is fine. You just want to make sure that the proposed project that we're
- 29 looking at is a 10-unit project, one affordable housing unit out of ten, and those plans have been
- 30 submitted to planning?
- 31 >> That is correct.

- 1 >> Okay.
- 2 >> Thank you.
- 3 [Mark Buell] >> Let me acknowledge the presence of Supervisor Kim and we're delighted and
- 4 honored to have you here with us. I will leave to your judgment, the project sponsor will be
- 5 making a presentation and if you would like to lead off public comment, we would appreciate
- 6 that. Thank you, Supervisor Kim.
- 7 [Clerk] >> I have cards from the project sponsor as a reminder, three minutes on each. Ryan
- 8 Patterson, Paul Torno and Asher Mchenry.
- 9 [Ryan Patterson] >> President Bueller and Commissioners. Ryan Patterson for the project
- sponsor. We're really excited about this project with ten units, with one below market rate
- 11 affordable housing unit and great community benefits that this project will provide including
- more than \$140,000 of impact fees, as well as voluntary donation to the park. All at less than 1%
- 13 additional shadow, 0.07% additional shadow at peak. I want to tell you about our outreach
- 14 efforts. There was the recommendation of the capital committee to do more outreach and we
- 15 have done that. The project sponsor reached out to Supervisor Kim's office and neighborhood
- 16 groups including friends of the park, senior disability action network and others. There is a series
- of really productive meetings and out of those meetings came the major change to the project,
- 18 which is to include affordable housing unit. Some of the action group did refuse to come to the
- 19 table though. We can give you the timeline, but as it has turned out a number of these activist
- 20 groups are actually opposing this project because of unrelated issues that the owner of the
- 21 property has experienced on other sites. No evictions involved in this site. But you will see some
- of these groups are sworn opponents of anything involving the Ellis Act. You will notice there
- are a number of supporters here, as well as opponents. The opponents are wearing stickers that
- say "don't evict the sunlight from the park." We believe the opposition is really about unrelated
- eviction issues and we ask that you focus, please, on the issue before the commission today,
- which is a negligible shading impact on the park. This project is about creating housing,
- 27 including affordable housing. The project sponsor should not be penalized because of his
- 28 unpopularity. To the extent that some of the people that we were instructed to negotiate with,
- 29 actually showed up and held a protest and eviction-related protest in the project sponsor's shoe
- 30 store. We are excited about this project and we're disappointed there is opposition completely

- 1 unrelated to the issue here. We're confident and hope that the commission will take that into
- 2 account. Thank you very much for your consideration.
- 3 [Paul Iantorno] >> Good morning Commissioners and congratulations. The last time I was
- 4 here, you asked me to go out and do more outreach, which I did. And I did it to the extent that I
- 5 sat down with Supervisor Kim, and I felt that we had negotiated something good for the
- 6 neighborhood, and the district. In excess of \$140,000-\$150,000, which 47% will go to the park. I
- 7 offered a gift to the park for \$25,000 plus adding the BMR unit in the enclosed envelope of two
- 8 bedrooms. I feel like I have done my outreach, and I feel like I have been pinned against a wall
- 9 unfairly for actions that I personally have not done. I went and spoke with the committees, and
- the next day they came into my shoe store and brought a barrage of people and basically attacked
- me in a sense -- it's online. And it was unfortunate that that had to happen. I don't think I should
- have to pay for things that really don't have to do with this project, especially here. I ask you,
- 13 Commissioners, to please see the merit of the shadow and thank you. I appreciate your time.
- 14 [Asher McInerney] >> Good morning Commissioners. My name it is Asher McInerney and I'm
- excited about the project and the BMR housing that the developer willfully included. Thank you.
- 16 [Mark Buell] >> Thank you. Supervisor Kim.

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- 17 [Jane Kim] >> Thank you, Commissioners and good morning, still. It's actually great to see so
- much of our D6 park issues before the commission today, I want to acknowledge the
- mothers here who have been waiting quite patiently since 10:00 A.M. To honor the incredible
- 20 work that they are doing to activate one of our two playgrounds in the Tenderloin and make it a
- 21 safe place for our families. I do want to also recognize the commission for acknowledging this
- 22 park and including it your tier 1 funds for family playgrounds. We're so excited about this work.

I also want to thank you for providing the community and our office additional time both to evaluate the project, speak to the project sponsor, and perform some additional outreach around the shadow impact that is this project will cast on the park. I just want to summarize my opposition to the 190 russ project and why I feel that the shadow impact, while just under the threshold of recommended acceptable new shadow on a park of this size, which is over two acres, its quality and therefore, should earn the disapproval of this commission and guidance to the Planning Commission. So first, Victoria Manalo Draves is the only multi-use park in the South of Market neighborhood, a neighborhood that is absorbing the vast majority of office and

residential growth. John Rahaim our planning director, has said 80% of development in our city

is happening in 20% of our city. I think it's fair to say that District 6 boundary lines encompasses much of that 20%.

Second, District 6 as you have heard over and over again from myself, and our constituents has the fewest parks and the smallest parks of any district in the city. On average our residents have access to 0.17 acres of open space. We're not pointing out District 2, but we want to point out the discrepancy in our city. I want to take the opportunity to thank Phil Ginsburg and the Commission and the Department for the recognizing the importance of open space and working closely with our office with the acquisition task force and working with to us acquire new open space.

Third, I represent the poorest residents of San Francisco. District 6 has the lowest average household income and double the citywide average of residents living under the poverty line at close to 20%. Fourth, this community prior to me coming into office fought tooth and nail to get this park built. In conjunction with Bessie Carmichael Elementary School and was the result of a land swap between SFUSD and Rec and Park.

Finally this park sits in the heart of the South of Market Youth and Family Special Use District -- a plan that our residents advocated for to ensure that families would have central consideration in this part of the South of Market as we develop the entire neighborhood from the waterfront to the forecast this part of South of Market was selected due to the clustering of youth and family related organizations, including the only public school in the neighborhood, Bessie Carmichael K-8, Gene Friend Rec Center and affordable housing developments ranging from the De La Cruz and studio apartment, and upcoming Hugo hotel with the furniture hanging out of it, which you have seen is finally coming down for demolishment and will soon be affordable housing.

Because it used to be an industrial and commercial neighborhood, the South of Market neighborhood has a projected population growth of 2.1 million people in the region. San Francisco needs to build in order to meet the demand. As San Francisco continues to grow as a major job center for the region, infill development in the urban core has a potential to reduce greenhouse gas emissions and ultimately infill is better for workers making a range of income. The South of Market has absolutely been meeting in need and absorbing much of this development and growth of San Francisco.

It is our ultimate responsibility to ensure that we are committed to making this neighborhood healthy, safe, strong and complete. And a key part of that is of course our open space. Not only do we need to acquire more open space for this district, we also need to ensure the quality and usability of our existing parks. Whether its Boeddeker Park and thank you for coming to the grand opening and if you come today, it's a complete transformation, \$3 million in bonds to renovate our parks, thank you again. We are also excited about the upcoming item later in the commission, regarding TPL and Gene Friend Rec Center in terms of examining how to create more density on smaller places to serve greater parts of our community.

Some may laugh about the importance of sunlight and the relevance of shadow on land processes, but let's face it this is a somewhat cold city and San Franciscans are impacted by sunlight. You can see this at Dolores Park, one of our sunnier and warmest parks and you can see people move down the park as the late shadow moves down. I'm one of those.

When evaluating criteria to analyze a building shadow on the park, we not only evaluate the quantity of the shadow impact, we evaluate the quality as well. The new shadow primarily impacts the northern part of the park facing Folsom Street. This is different from the more industrial Harrison Street, which borders sunshine edge of the park that faces the freeway. Folsom street the face of the park for families and our seniors and it's also the corridor envisioned by the Western SoMa Plan, a plan guided through a 7-year that would be the boulevard that would eventually connect the entire South of Market avenue from Rincon Bay to South of Market to Mission.

We're looking at plans that not only include bike lanes, but may even include the two-waying of Folsom Street to make it more of a neighborhood boulevard. Can you also see the potential of the beautiful park with not only SoMas only K-8 school and those businesses from 00 to Brainwash to Citizen Band. The northern entrance also leads to the most utilized part of the park the grassy knoll where residents sit or walk their dogs or use the basketball court. Maximum shadow by the proposed project would last as long as 42 minutes, the time that our residents use the park as they get home. Not a short winter day when the park closes early. 42 minutes in the summer is significant when you are a dog owner or a youth wanting to enjoy moments in the sun. I can't tell you how many residents call us in the winter to ask that we keep the park open later, so they can get home in time to utilize the park.

The additional shadow as was mentioned by Miss Pearson amounts to estimated 0.7% is just under what is recommended as additional allowable shadow of 1% in the 1989 memo for large parks. It also says that we examine the impact impact and if the shadow impact suggests otherwise we can reject the project. We argue that the qualitative factors do suggest otherwise. The usage of park and lack of open space that already exists in the South of Market, despite the density of youth, families and seniors in the neighborhood, as well as vulnerable and low-income residents.

This park is bordered by our school, as well as Columbia Square, 50 units of affordable housing family housing and at the heart of the South of Market Youth and Family Special Use District.

Finally, it was mentioned that there was additional time for there to be conversation and negotiation between the community and our office and the developer. The developer did not reach out to our office prior to this item coming before the Commission. I do want to thank the Commission for alerting us to this project. There has been some difficulty over the last month in the discussions that have been made. The community did evaluate the impact fees that would already come from this project a little over \$100,000 and the offer the BMR and the \$25,000. However, the project sponsor would like to state that the shadow impact is de minimis or minor.

Regardless, this is not about the money. It's not about asking for more. The community really felt like this park was important; that it deserved our utmost protection as our only multiuse park. I do want to point out that it's unfortunate that the project sponsor confuses so many of our different residents. They are not just activists, but live in our neighborhoods and maybe a group of activists on a separate issue came to his store, but I think it would be hard for him to say that the folks behind me today were the ones that were at his store and should not confuse different members of our city community. Commission, thank you so much for your time. I do want to recognize that we have a lot of members of our community that are here to speak today, which just showcases how important this issue is. But I do want to thank you for your consideration. I know that you are taking this issue very seriously, and it shows through your commitment to this process. Thank you.

#### [Public Comment]

[Sahiti Karempudi] >> I urge you to vote no on passing the 190 russ street project. Thank you.

- 1 [Allan Manalo] >> My name is Allan Manalo and I am currently the development director at
- 2 Hospitality House. I am a former managing director of Bindlestiff Studio on 6th street in the
- 3 South of Market area. Also, I sit on the SoMa Stabilization Fund CAC and I'm here today also to
- 4 urge you to vote no on this particular project. The reason why, because I think the project
- 5 sponsor doesn't really have an understanding of the history of the South of Market and the
- 6 community and families that live there. There is a long history of us wanting this park in the
- 7 South of Market area and in particular, the Youth and Family Zone, which is defined and sits
- 8 right in the center of the heart of this area. So this is something that is very important to many of
- 9 the residents who live in the South of Market area. I, myself, regularly go to VMD Park and my
- 10 last name is Manalo and I would like to think that Vicky Manalo was related to me somehow
- 11 through the blood line -- I tell everybody that. I see my nephew plays baseball there every time
- 12 and I know through looking through all of the different arguments of -- looking at it as its a very
- minimal impact, this shadow, that is going to be cast on the park.
- 14 If you look at it as a whole, I think it's setting precedence and there are other projects that
- 15 I understand are in the pipeline. If we approve this project there start an avalanche and the park
- 16 will have more shadows.
- I want to make a point about separating the reputation of the project sponsor and this
- 18 particular issue right now. I think it's just a disservice to put the community in a whole as this
- one big activist. I think it's very insulting. I think that people should understand that people it's
- 20 only nature for people in South of Market to fight for their community and their open space. I
- 21 don't think these residents should be cast on as these kind of lunatic fringe, if you want. So
- 22 please, again, I urge you to look at this issue and do the right thing and vote no for this project.
- 23 Thank you.
- 24 [Mark Buell] >> Madame Secretary, without knowing the amount of people that would come,
- 25 we will limit the time to speak to 2 minutes.
- 26 [Vivian Araullo] >> Good morning, my name is Vivian and I'm the new executive director at
- 27 West Bay Pilipino and serve the youth and center that use Victoria Manalo Draves Park. I am
- speaking on behalf of 400 million Filipinos [Speaker not understood] Take great pride in the
- 29 achievements of filipino brothers and sisters in the United States. We will be offended and
- 30 insulted if the park named after a Filipino-American hero who brought honor to the United States
- and the Philippines in the Olympics becomes a joke. The Victoria Manalo Draves will be

- 1 somewhat of a joke if the intended purpose to give this community to enjoy sunshine and open
- 2 air is diminished by becoming a park overcast with shadows and that is what will begin to
- 3 happen with the development at 190 Russ Street is allowed to proceed as currently planned. It
- 4 will send a message to the Filipino community that it is okay to devalue our contributions to the
- 5 city and to this country. It will send the message to future developers it's okay to just build
- 6 around this park in disregard of its impact on this one small open space in this underserved
- 7 community, which is a traditionally Filipino neighborhood. Commissioners, it's not okay.
- 8 Filipinos are proud and grateful for the honor that was given us when this park was named after
- 9 one of our own. So please don't allow Victoria Manalo Draves Park to be overshadowed and
- 10 please don't overshadow the Filipino's community dignity by devaluing Victoria Manalo Draves
- 11 memory and our community. Thank you.
- 12 [Vivian Araullo] >> Translator for [Robert Abad] >> Mr. Abad, who is from West Bay spoke
- in opposition and just said that he is asking that the development at 190 Russ Street not proceed
- 14 as planned. They are the friends and family who go to the park, and if the park is overshadowed
- because of the planned or proposed development that is going up around it, they are enjoyment
- of the park and its value will be reduced. They don't have any other park in the community,
- except this one and they are asking that you please don't allow that this park be overshadowed.
- 18 [Linda Jimenez] >> I'm Linda Jimenez, good morning. Two days ago I had an accident, but I
- didn't want to just stay at home and not speak for the senior and kids of this park. I haven't really
- been out around, but I have been reading the necessary information and it would be very, very
- 21 nice for you all to think about it and not to do any construction. Again, because the park is
- 22 almost no more sun. The seniors can't have any more recreation. The kids, we're all thinking
- about the kids and the seniors as of right now. So please, we beg you, stop the construction.
- 24 Thank you so much.
- 25 [Brianna Roque] >> Good morning. My name is Brianna and I'm the Vice President of the
- 26 University of San Francisco's Filipino-American student organization.
- 27 [Juliette Languette] >> My name is Juliette and I'm one of the public relations and policy
- 28 affairs directors of USF with over 200 members. On behalf of our organization, we're here to ask
- 29 to you say no to the proposed development at 190 Russ Street.
- 30 [Brianna Roque] >> The purpose of our group is to promote unity and solidarity of the Filipino-
- 31 American of the many cultural experiences of members. And by actively involving education

- 1 that aid the group in the assessment and development and actualization of each member's human
- 2 talent. We also triumph to increase participation and others of the filipino culture and welcome
- 3 everyone to be part of the family.
- 4 [Juliette Languette] >> As young Filipino-Americans we strive to keep a connection between
- 5 our history and culture and Filipino community here in San Francisco. Victoria Manalo Draves
- 6 park is a community space that the South of Market Filipino community fully enjoys in peace
- 7 and sunshine and the park is also a symbol of a Filipino-Americans achievement and therefore
- 8 reflecting the achievement our community. We believe in these developments are allowed to
- 9 typic, pieces of our culture and Filipino-American community hold dear will begin to disappear.
- 10 [Brianna Roque] >> As USF students we're encouraged to strive for social justice, be in the
- 11 classroom or in the community. Being part of our group and having these values makes it an
- issue that we feel very strongly about. So we're here today to just ask to you consider the effects
- that this development would have on the surrounding community. Thank you.
- 14 [Angie Vagaras] >> Good morning, Commissioners. My name is Angie and I'm a senior, I live
- 15 near VMD Park at 7th and Natoma Street. We don't want the one park we have to be shadowed
- 16 from the building. We need shadow from the trees to emit oxygen and not carbon dioxide. It will
- 17 be bad for the air and it will be bad for the environment. We need the sunshine. We can get
- vitamin D from the sunshine. And it's unhealthy, too; if we have no vitamin D. Because the
- 19 calcium absorbed in our body vitamin D from the sun. We need the space. That is the first park
- 20 we used to dance and used to be a member -- there was a senior center there, and we danced
- 21 there in the Victoria Manalo Draves Park. If there were any activities in South of Market, we
- 22 always hold them in Victoria Manalo Draves Park because it's a big space. So if there are
- buildings there, more people, more pollution, more traffic and they emit carbon dioxide, which is
- bad for our health. So we oppose the tall building there, where people that live there and we don't
- 25 want that. So please vote no, no and no.
- 26 [Vivian Araullo] >> Translator for [Juanito Sagaron] >> I will be translating really quickly.
- 27 So Mr. Juanita said he doesn't want the Victoria Manalo Draves Park to be shrouded with
- 28 shadows because it's the one and only park in their community. It's the only place where they
- 29 have a space to walk around, to rest and to get sunlight. So he is saying that if there is a shadow
- 30 cast coming from this one development -- proposed development, others may soon follow and

- 1 this park may soon be totally in the dark. So he is asking that you don't allow the proposed
- 2 development at 190 Russ Street to proceed as planned. Thank you so much.
- 3 [Corey Norell] >> Good morning, Commissioners I volunteer at West Bay community center
- 4 and student at the University of San Francisco. I'm here to ask you to say no to the proposed
- 5 development at 190 Russ Street from the center that helps student and seniors. The family and
- 6 friends use the Victoria Manalo Draves Park. It's the one park that we have in the neighborhood
- 7 to enjoy sunshine and fresh air for everyone to play in with the students for the after-school
- 8 program. If this and other developments begin to cast shadows on this park, we'll lose all of that.
- 9 Our enjoyment of this one open space that we have will be reduced. Please protect Victoria
- 10 Manalo Draves Park by say nothing to this development. Thank you.
- 11 [Christina Solitaria] >> Good morning, Commissioners. My name is Christina, and I am with
- 12 USF and West Bay. I am here today to urge you to vote no on the passing of the 190 Russ Street
- project, because of the shadow it will overcast -- it will add on to Victoria Manalo Draves Park.
- 14 Victoria Manalo Draves Park is the only multi-purpose park and green recreational open space in
- 15 the South of Market. And it's a critical community asset within the Youth and Family Zone and
- SoMa Pilipinas cultural district. With three other projects in the pipeline, that is estimated to cast
- 17 new shadows in addition, to the impact of 190 Russ Street project, cumulatively will have an
- adverse effect to the only park that serves the densely populated area in the South of Market and
- approval of this project will set precedent and totally discard the value of open spaces and to the
- 20 most deserved residents who actively use this park. We strongly urge you to vote no on the 190
- 21 Russ Street project and furthermore, recommend that the Recreation and Parks Commission
- 22 engages with the community in developing policies to protect vulnerable parks in recently zoned
- 23 neighborhoods that lack openly green and active spaces like South of Market. Thank you.
- 24 [Tan Chow] >> My name is Tan Chow speaking on behalf of the committee for better parks and
- 25 recreation in Chinatown. We have no objection for the project, but we object to this proposed
- development that will have shadow impact on VMD in SoMa. Like Chinatown, SoMa is an open
- 27 space and recreation high-needs neighborhoods and has a high concentration of holidays
- 28 households under the post line and lacking open space resources this neighborhood is also
- 29 adjacent to freeways and family and seniors and children are highly vulnerable when crossing the
- 30 streets as many don't have car. Many in bays this neighborhood shrike our neighborhood,
- 31 Chinatown, and we see the concern over sunlight on VMD Park. In 1983 the community fought

- 1 for an ordinance campaign. Having fought many similar battles over the right of our residents,
- 2 we join with our neighbors at SoMa. We sincerely request that you do not allow the proposed
- 3 project to VMD Park and look ahead to policy recommendations that will protect vulnerable
- 4 parks in the area in recently up zoned neighborhoods like SoMa. Particularly those that lack
- 5 adequate open space and activity space. Thank you.
- 6 [Kelly Guajardo] >> Translator: Good morning I'm part of the program and we're against this
- 7 project 190 Russ Street project. We're against this project because it will cast shadow on the
- 8 park, especially in the summertime, the time when the park is most utilized and we're asking for
- 9 to you help us with the problem in the capacity that you are able to. Thank you.
- 10 [Kelly Guajardo] >> Translator for [Mariam] >> She says good morning her name is Mariam.
- 11 I'm concerned about our families, we would like to use the parks on the weekends and how it
- will impact them? I will try to do justice to what she said. She is speak interesting that the park
- serves not only as a physical space to get sun, but also for our souls regenerated by being there
- 14 and families use this place with a spiritual component for the community. And this area is
- important for all of us for seniors, for families and the entire community. There were other
- 16 families that would have liked to have spoken today, but due to the time constraint had to lead,
- but she is expressing on behalf of those families as well, thank you for your support and your
- 18 time.
- 19 [Fred Diango] >> My name is Fred, good morning Commissioners. Executive director, I am
- 20 also a member of a community leadership for the neighborhood, for the Tenderloin. A
- 21 community organizer for justice leadership in the Tenderloin. I'm here to support building 190
- 22 Russ Street to build, more affordable housing for the neighborhood. There are many homeless
- people that are seeking to find a place to live, that I believe that the shelters priority than the park
- 24 for amusing ourselves and look forward to a new generation for our families. I would appreciate
- 25 for you to consider the support of this project. The park can be more resourceful. Thank you so
- 26 much.
- 27 [Sarah Sherburn-Zimmer] >> Hello, my name is Sarah with housing rights committee of San
- 28 Francisco. We're a housing rights group in San Francisco. For us, it's really important that quality
- of life isn't just about -- like San Francisco apartments usually don't have backyards. In SoMa,
- 30 there are a lot of families are getting more and more doubled up in their apartments, because they
- 31 have no other choices. Places, parks and public spaces are crucial to quality of life. 6th Street is

- teeming with roaded that also have no public space. What little green space like this is an
- 2 important part of people's housing in San Francisco. As the city keeps fast-tracking high-end
- 3 condo it's important to take families into the formula and lower income residents who have less
- 4 access to public space or going away to public space. If you go down to the park, I actually often
- 5 take my lunch break there after I go and meet with families, it is always packed. It's teeming with
- 6 children. It's actually really nice in San Francisco. You actually don't get enough places that are
- 7 like lots and lots of children. A lot of elderly folks who out and sit for part of the afternoon with
- 8 their friends and have some public space, someplace to go; that you can get some sun in a
- 9 neighborhood that has dense, tall buildings. This is really crucial to what is actually about
- 10 housing. Thank you very much and I oppose this project.
- 11 [Tony Robles] >> Good morning Commissioners. Thank you for convening this hearing. My
- 12 name is Tony Robles and I'm housing organizer with Senior and Disability Action. Our
- organization advocates for seniors and people with disabilities. I'm also the Board President of
- 14 Manilatown Heritage Association. There is a Youth and Family Zone that we're very concerned
- about in South of Market. From what I understand, there are two public parks in SoMa. Anything
- that is going to compromise the quality of life or quality of access in that park is something that
- 17 the community is very much concerned about. I think anything that would compromise the
- quality of the park has to be looked at. I think VMD Park, Victoria Manalo Draves Park has to be
- 19 considered, has to be off-limits to the shadowing, regardless of what the developer is saying
- 20 about the innocuous nature of the shadow. The fact remains that it is a shadow; which begs a
- bigger issue in the notion of private versus public. We have of a public space, VMD Park and we
- 22 have a private developer that wants to affect -- have an effect on the integrity of that public space
- for purposes that we do know, for money-making purposes and for speculation purposes. We
- 24 know that the city is in a very severe housing crisis right now. Let's not adversely affect the
- 25 integrity of a public space such as Victoria Manalo Draves Park which all of us have a right to
- 26 enjoy. Thank you very much.
- 27 [No name given] >> Good afternoon. I think the shadow of homelessness is more important than
- 28 the shadow. I mean I'm not against open space or sunshine, but I think homelessness, over 6,000
- 29 people in San Francisco, crowd homeless shelters and other places, the streets because they have
- 30 nowhere else to go. I understand that sunshine is very important to people who surround the area,
- 31 but you have to take into consideration, deep consideration, that homelessness is a little bit more

- to me important than a shadow on a park. If I can sleep in a place, in a bed, in a warm house, I
- 2 would take that under consideration more than sunshine. Thank you.
- 3 [Misha Olivas] >> Good almost afternoon now. I'm going try to be quick and respect everyone's
- 4 time. I know that the amount of shadow may seem small, but it's so important to SoMa for a
- 5 variety of reasons, I will explain what those are. In our neighborhood after dark safety become an
- 6 issue. So most people try to do what they have to do before the sun goes down because it's not
- 7 always safe in our neighborhood. There are many challenges that I don't need to detail. So people
- 8 cram what they can in the daylight hours and just again the lacking access to open space in SoMa
- 9 is a huge deal. So every little bit that we have is that much more important. The families and
- 10 youth that we serve are not traveling to the maldives and going to tropical places, but their
- enjoyment is the park. A couple of times in the day, I have heard one and two-bedroom housing,
- 12 They love the space because they can stretch out and don't hit anybody, unless it's on purpose.
- 13 [Laughter] You know everyone is so densely compacted in soma, to spread out and have space to
- 14 themselves. The last multi-use park built in SoMa was -- anyone? South Park in 1855. So I mean,
- so you are new. That is 100 years ago. It's the issue in our neighborhood. We would begin a
- 16 conversation about amending the memo. It was 1985, 25 years ago. Victoria Manalo Draves is an
- important institution in our neighbor and we really want to project protect it and oppose the
- 18 project. Thank you.
- 19 [Rudy Corpuz] >> Congratulations on being renominated. I live in the neighborhood. And so I
- 20 got real ties and affiliation with the park, my family and my team here. What I wanted to say,
- 21 who is Victoria Manalo Draves? She is a Filipino lady that was never acknowledged and there
- 22 was a shadow built upon her legacy in the '60s when she was an Olympic swimmer. She was half
- 23 Filipino and half white, but they never acknowledged her as a Filipino woman. So after many,
- 24 many years and I am born and raised in the South of Market and I never knew about her until
- 25 they wanted to build the park. In 2006 she came to the park and was there to cut the ribbon. So
- 26 now you have a Filipino woman, who a park is named after and probably nowhere in the nation
- 27 is there a Filipino woman who has a park named after her. I am a Filipino with a lot of park and
- 28 to see her again being cast a shadow upon her name again is a disrespect. They didn't look at the
- 29 historical elements of her. And so me, I oppose this, one, I'm really proud of my park and not
- 30 only educating us Filipinos, but educating everybody who didn't know about her. I urge you not
- 31 to let one brick be on there, not a shadow or a brick.

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      [Heather Phillips] >> Good morning, my name is Heather Phillips and Executive Director of
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      Youth and Children's Rec Center that utilizes VMD Park for plenty of our programming. South
 3
      of Market is booming with development and I feel like for a lot of our families they already feel
 4
      like they live under the shadow of that development. The park is really sacred space. This is
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      something that we urge, even though it play be within the allowable limits of shadow, and
 6
      particularly that last shadow hour of the day you see the park used more than I think any other
 7
      hours. Folks are getting off work and taking their kids to the park and taking their dogs out and
 8
      spending time together. So for that to be time when shadow is going to be most affected, would
 9
      really just be a shame. Again we just urge you to vote to disapprove this project. Thank you.
10
      [David Martinez] >> Yes. Thanks. My name is David Martinez. I run a small studio and art
11
      space off of Sherman Alley right next to the park. I'm will everyday. We have been around the
12
      cinema, a couple, three decades. I see the park every day. That hill, those two little places, that is
13
      where everybody sits and eats their lunch during the day. It's really the sunny place in a foggy
14
      city. I know, they say SoMa gets more sunlight, but there is a lot of shadows and this would
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      block the one sunny area. As everyone says the park is used a lot by all different people all
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      during the day. Yes even homeless people sit there, that I consider part of the community as well
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      and they are my neighbors, too. I know it sounds like a small thing, but that shadow would block
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      one of our few nice little sunny areas in the neighborhood. As everyone has said, we have hardly
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      any open space in SoMa. I ask you to vote no on this. We would like to preserve what little sun
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      lit spaces we have during the day. Thank you.
21
      [Deborah Benedict] >> Good barely afternoon, Commissioners. My name is Deborah Benedict
22
      and I live within a very close proximity to the Victoria Manalo Draves Park. I am a tenant
      representative for South of Market SoMa Residents Council, which represents about 600 people
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24
      in the South of Market area. I am also a member of Senior and Disability Action and take my
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      dog, lulu, to the park on a regular basis. I'm also a former plot holder at Victoria Manalo Draves,
26
      so I have a really intimate knowledge of this park. I can tell you from first hand experience that
27
      shadow is a huge problem. As a former plot holder I had to move my plot because of the shadow
28
      created by the very dense -- I'm guessing ficus trees that were growing. I have called numerous
29
      times to have trees trimmed because of the problem of shadows. Anything that would create a
30
      problem with shadow in this park would be a huge problem. As a result I'm asking you to please
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      not allow this project to go forward in it's present form unless the builder is willing to install
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- 1 permanent and pay for permanent lighting of broad spectrum in the park and pay for the extra
- 2 staff to keep the park open and why not throw in a week long bus ride to the Parks and
- 3 Recreation pace for low-income people that want a Sierra-Nevada experience and go out there.
- 4 >> Camp Mather. >> thank you, which I have been to and I love. The bottom line is sure, you
- 5 want to cast some shadow, let's put something down there. We don't want our light taken and the
- 6 light that is there is very precious. And I know the Filipino community had come and a lot of
- 7 neighbors have come, but I will just say also that I have seen people who are Indians, people who
- 8 are Arab -
- 9 [Joseph Smooke] >> Good afternoon, Commissioners. Joseph, President of the board of South
- 10 of Market Community Action Network. SOMCAN was founded in 2000 to build capacity of
- 11 residents to participate in the city's decision-making process. We've proceeded to have a lot
- 12 people who are members and members of the community. This park, as you have heard is one of
- very few in SoMa. It was established in 2006, but it's still protected by the Prop K
- sunshine/shadow ordinance, even though it wasn't part of the Prop K implementation memo that
- was put in place 20 years prior to that.
- The Eastern Neighborhood Plan up zoned this and other parcels in 2008 to 65', but it
- 17 deferred study of the shadow impacted to the time when development proposals are made. What
- we see is a significant shadow impact on benches and on the basketball court during the summer,
- in the evenings. This is exactly when our youth and our families need the parks and use the parks
- 20 the most. From the perspective of low-income families and individuals we have many questions
- 21 whether this is the right development for this site? There is no question that we need more
- 22 housing in San Francisco, especially affordable housing but the question is this project needs to
- be built to the maximum bulk? The answer is no. Surrounding buildings are generally in the 25-
- 24 35' range, there are some that are 45' and this one is significantly taller. Can there be setbacks
- and lowered? Absolutely, it only has nine units. This is the wrong development proposal for this
- 26 site and shadow impacts on our precious open space are significant and unacceptable. Thank
- 27 you.
- 28 [Adam Phillips] >> Good afternoon Commissioners, my name is Adam Phillips and I prepared
- 29 the shadow study in consultation with Rec and Park. I was asked to be here today to help correct
- 30 any potential misstatements or mischaracterization of the report and certainly not to make any

other statements for or against the project. The two statements that I think were made earlier and I want to make sure for the benefit of the Commissioners totaled shading it's actually 0.07%.

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2 3 And the other item that was mentioned earlier was the duration of the shadow between 16 4 minutes and 42 minutes. It's actually between 0 and 42 minutes as the shadow enters the park 5 around April 1, and goes to maximum shading on June 21st and recedes back to September 10th. 6 It's just an incremental gradation. Those were the only two clarifications from comments made 7 so far. I will be here for the hearing if there are other technical questions that the Commission 8 needs me to address. 9 [Raquel Fox] >> Good afternoon. My my name is Raquel Fox and I'm one of the attorneys at the 10 Tenderloin Housing Clinic and I'm here to oppose the project on a number of levels. First I'm a 11 native San Franciscan and have seen the changes in the city and open space is critical. Sunshine 12 is critical. The kids that are going to be there playing, the seniors that utilize that park to stretch 13 to, do yoga, need the sunlight. Sunlight is critical. I think not only to physical well-being, but 14 your spirit and mental well-being. I wanted to respond to Mr. Patterson, the attorney -- first of 15 all, the protest that took place at the shoe store had to do with the Ellis Act evictions and had 16 nothing to do with this project at all. It had to do with the eviction of senior and disabled and 17 people critically ill on palliative chemotherapy. So there is not a message here that the people 18 that live in this area are involved in protesting the shoe store. The shoe store protest had to do with the Ellis Act evictions. Just to summarize, I support the opposition to this project. Thank 19 20 you. 21 [Gerald Banks] >> Good afternoon Commissioners. My name is Gerald Banks. This is all about 22 historical value in a neighborhood for me. I am working on -- I live right across Market Street 23 from south of have worked on historical issues starting from Turk Street -- I one of the creators 24 of the Tenderloin pride in the park that focuses on the LGBT history within the Tenderloin. So 25 anything that would disrupt historical value in a neighborhood, especially buildings and I'm all 26 about housing people and stuff like that, but we have to look at open space. I live in the Tenderloin and if it's not a children's park, nine times out of ten, I can't go into it -- if it's a 27 28 children's park, I can't go in it. So what we're trying to do in our neighborhood is make sure that

Boeddeker park stays a park for everyone to go into. Other than, that you have to have a child.

Please make sure that this park doesn't have shadows. Because once we start building

- 1 everywhere, there is nowhere to sit, coffee shops and tea shops and stuff. So please support not
- 2 adding this building. Thanks.
- 3 [Andy Blue] >> Good afternoon, Commissioners. My name is Andy Blue. And I'm here
- 4 representing the Plaza 16 Coalition. We are a coalition of some 100 community organizations
- 5 that are advocating for affordable housing in the commission district and here to support the
- 6 SoMa community and asking this commission to oppose this project based on the shadow impact
- 7 on Victoria Manalo Draves Park. Our coalition is opposing a development in the Mission district
- 8 at 16th and Mission. One element is the shadow that would be cast for you five months at
- 9 Marshall school. As development across the Eastern Neighborhoods is accelerating trespass,
- 10 tremendously the impacts to the neighborhoods. I would like to echo the comments by
- 11 Supervisor Kim. It suffers the fewest and smallest parks and it's no exaggeration to say these are
- sacred parks for the community. Any shadow impacts by new developments on VMD Park are
- undesirable and again, must be taken very seriously by this commission. Again, the Plaza 16
- 14 Coalition urges you to oppose this project based upon the shadow impact it would have on the
- vital community resource of the VMD Park. Thank you.
- 16 [Theresa Imperial] >> Hi, my name is Theresa Imperial a case manager. I would like to thank
- 17 Mr. Phil Ginsburg and Allan Low and we met with the developer and stakeholders and really
- 18 emphasized and informed me about the importance of Victoria Manalo Draves Park, the history
- of it, and the shadow impact of it. He has repeatedly emphasized this only 0.07%, less than 1%
- of the shadow impact will be impacted on the Victoria Manalo Draves Park. We repeatedly told
- 21 him even though it's less than 1%, there also are issues about other developments that are coming
- 22 in around Victoria Manalo Draves Park. And that is what we are scared of. That this
- 23 development will cause precedent for Victoria Manalo Draves and he appears to have a BMR
- unit and if it's going to have a BMR unit, that is another one unit and it's only one BMR unit in a
- very gentrified community. So please say no to 190 Russ Street development. Thank you.
- 26 [Theresa Dulalas] >> My name is Theresa. I have lived here in the South of Market in District 6
- 27 for almost all of my life. I have three children who happen to actually love and look at South of
- 28 Market as sacred. They play at the VMD, in the basketball area and they grew up in the area.
- 29 They went to school to, Bessie Carmichael Education Center, that we fought for tooth and nail
- with the VMD Park. Please help us. We look up to you, Commissioners, to please help us protect
- 31 and save our land in San Francisco. The Torinos own a lot of property and it's just about enough.

- We don't want any type of development in the South of Market. Please help us protect it. I am
- 2 one of his tenants. We have not been evicted, but we're in the process. Being Filipino-American,
- 3 sometimes a struggle here in the city, because I am -- a lot of people would see that I am low-
- 4 income, but South of Market is home to us and please help us protect our lands, please. We look
- 5 up to you, Commissioners, for everything from parks and recreation and land use in San
- 6 Francisco. Please help us protect our land. And in essence, you know, we are being -- we're in
- 7 the process right now. He bought the property within one year he subpoenaed us with eviction
- 8 notices, just wanted to let you know how they are. Thank you.
- 9 [John Whitehead] >> If you look at the size of the park I play basketball there a lot. It's a small
- 10 fraction of time and land and I would say look at the laws and it fits within those guidelines.
- 11 There are three giant trees that actually block the playground, you know? Parks have trees. Slight
- shadow, that is just what happens with parks. I would also say, Golden Properties is my landlord.
- When they bought up that building, it was dilapidated and rat-infested. They actually improved
- 14 that, so we have created a kind of a cornerstone of that street. Deli board, which is another very
- popular restaurant is right across the street and something that they have owned and converted.
- 16 So I would just like to support the development. I think that street is a little barren and would
- 17 have to have more residences around there. Thank you.
- 18 [Nathaniel Connor] >> Hello commissioners, my name is Nathaniel and I'm a San Francisco
- resident. I know there is a lot of concern for the amount of sunlight and it's 0.07%, which I think
- 20 is a little bit give and take for the extra room for housing, for low-income housing and the many
- 21 residents who need it there, as well as the fees that are going to be created that is going to help
- 22 the parks,, as well as the donation that will come from it. I believe it will help the park maybe
- come up with a solution and I think it would be a good project. Thank you.
- 24 [Glen Andag] >> Good afternoon commissioners, my name is Glen and I'm a community
- 25 member and social worker based out of South of Market. I'm here to speak against the project for
- 26 the many reasons that have been stated to you this afternoon. Our park has a lot of concerns, we
- 27 have a lot of concerns with a lot of negative activity happening. So we need it make sure that our
- 28 parks with well-lit and natural sunlight is hitting the parks to encourage a lot more positive usage
- of the park. We have other projects that are in the pipeline that are going to add to the shadow
- 30 later on and we want to make sure that we preserve for the little space that we have in the South
- 31 of Market. Across the street is Bessie Carmichael school to make sure it was updated from its

- 1 dilapidated condition. Having the park was a great trade-off because was something our students
- 2 and families could benefit from. That park means a lot to the familie students and our families
- 3 have a bright future. So please don't keep them in the dark. If you have time, I would actually
- 4 like to reference the International Children's Park in the International District Chinatown in
- 5 Seattle. It's a park in the neighborhood that is very similar to the South of Market and has had a
- 6 lot of issues with shadows cost upon it. And actually went through a whole period of utilizations
- 7 and shadows and being darkened with people didn't feel safe there and had to undergo a massive
- 8 renovation where it's now fully utilized. Please take that into consider and vote no on project.
- 9 [Javier Arce] >> Good afternoon. My name is Javier. And I'm a first generation San Franciscan
- born resident, married, two children. I am in favor of this project. When my parents immigrated
- 11 from Mexico, this was the american dream. We settled in San Francisco after traveling to the east
- 12 coast. We came here and loved it and stayed here and my parents have raised six children in San
- 13 Francisco. We are educated in San Francisco and played in all the park New York Stock
- 14 Exchange in San Francisco. As I entered the city, all I have seen is housing and I think the
- 15 housing take more precedent on the agenda for this city. I'm being priced out of San Francisco. A
- 16 BMR is a possibility for me to stay stay, work and live in the city. It's important for the housing
- to be there for us to live and to thrive. I think the buildings could be on the hook for \$140,000 in
- property taxes, and a sizeable donation to the parks department. I don't see any -- just following
- 19 the logic of this project, it's better than most that I have seen out there, and thank you for your
- 20 time.
- 21 [Charles Turner] >> Commissioners, my name is Charles Turner, native San Franciscan, I am a
- realtor in San Francisco of 35 years and a property owner who has rented to primarily students.
- 23 artists, seniors and disabled tenants. Housing is very important in San Francisco, especially with
- our low inventory. We need more supply to keep prices stable and down. Stability is very
- 25 important is in housing that involves childrens and families and that is what we have to look
- 26 towards. You do have a little shadow on the park, but I think it can we remedied by other method
- and shouldn't hold up the project. Thank you.
- 28 [Oscar Grande] >> Good afternoon, Commissioners. Good afternoon, general manager
- 29 Ginsburg. I'm Oscar Grande, an organizer with people demanding economic rights. Life-long
- 30 resident and huge park advocate and community organizer and activity in some of the open space
- 31 issues in Excelsior District and my organization is here to support the friends and families and

- 1 residents of South of Market that are opposed to this project. Opposed to the shadows, the
- 2 impacts this project would have on open space. As we're in the building frenzy as many speakers
- 3 have talked about, our families have being priced out. What we're also hearing in our
- 4 neighborhoods is infrastructures, the public assets that belong to the neighborhoods you could be
- 5 struggling to pay that rent, that mortgage, but you have safe spaces like parks and recreation
- 6 spaces and that is your job here. You are all temporary stewards of the public assets. I can't speak
- 7 to the merits of the development project. And I don't think that is what is on the table for you all
- 8 in the decision you need to make. The decision you all need to make is during this building
- 9 frenzy, how do we make sure we protect those public assets that belong to all of us? It doesn't
- matter, color, class, but especially for low-income families and folks that don't have a front yard,
- a backyard, and are living in a single room occupancy hotels, these are our lifelines. I'm here to
- support the members of the community. I'm hope interesting hoping that you all vote against this.
- We're having similar issues in the Mission. Thank you.
- 14 [Juvy Barbonio] >> Good afternoon, my name is Juvy. I am a family organizer, Filipino
- organizer and resident. I would like to urge the Commissioners to please don't allow the
- 16 construction of 190 Russ Street. This place, this is where our families, friends and neighbors
- bond with each other. And we do outside activities. So we urge you, the commissioners, to
- 18 please not allow the construction of this building. I have a petition with signatures opposed to
- 19 this project. Thank you.
- 20 [No name given] >> I am a resident of South of Market and I support this project. I think it's a
- beautiful building and will create job opportunities and wouldn't mind seeing another BMR unit
- in the neighborhood. I understand the concern about the shadow impact on the park, but we're
- talking about 0.7% here. I would take quality living over 0.7% shadow, because I believe that is
- 24 what you need in the city. I am here with my family members who do support this project as
- 25 well. I hope you do as well. Thank you.
- 26 [Leroy Staples] >> I do frequent the park. It's a beautiful, little park. I think it's more political
- 27 here than anything. So I do hope that you guys would approve this project. Thank you.
- 28 [Julie Lefcourt] >> Good afternoon, my name is julie. I also love and use VMD park every day
- and I have talked to some of my neighbors and we all feel the same. They wanted me to speak
- 30 for them -- I'm really nervous. These days we need all the affordable housing and the funded will
- 31 help the community and the park. The longest time is what? 40 something minutes and the

- 1 shortest time is a minute. It's not that bad. I think get -- you would get more than you would lose.
- 2 I truly love the sun, but I also like the shade. Thank you.
- 3 [Drew Smithar] >> Hello and thank you for having me. My name is Drew and I'm for the
- 4 building. There are a lot of us that are homeless and it's getting colder and hotter. Maybe for
- 5 parks to have shadow, it might be harder, I don't know. I'm just coming from a person that is
- 6 homeless, you know? With housing development, it really helped. Thank you for your time.
- 7 [Mimi Canti] >> Hello Commissioners. I live in San Francisco since '82. I have had three
- 8 children since. So you can see how many people more since then. I lost my condo in 2010, and
- 9 me and my daughter, in the housing crisis and I was divorced and me and my daughter were
- 10 homeless. I couldn't find an affordable place to stay and I lived in the shelter for ten months and
- she lived in another shelter for eight months. So somehow I lived in ccr, and I understand that we
- need a park, but at same time, we need someplace to stay. I would ask people not to be like me,
- 13 not to be homeless and to have housing and apartments here. I am supporting this project. Thank
- 14 you, sir.
- 15 [Margaret Mantabo] >> Good morning. My name is Margaret and I'm a native San Franciscan.
- 16 I support this project because it's not a huge building. I don't know what they are going to build
- 17 there in they don't put the building there. I know the park. I frequent it. It's nice, but the building
- 18 going up there sounds like a great deal. It's ten stories -- what is going to go there instead? I think
- what I am trying to say is all the stuff that was brought here to today, a lot was irrelevant to the
- 20 project. So I hope you support it.
- 21 [Levi] >> My name is Levi. I just wanted to make it short and quick. I do support the project,
- 22 because I think we have a more important issue of affordable housing. And the whole shadow
- 23 issue, quite frankly, no disrespect is the most asinine thing I heard. If no shadows you would tear
- 24 the trees out of the park because of the shadows. Thank you.
- 25 [Chris Duraza] >> Good morning -- good afternoon, Commissioners, I'm from the housing
- 26 program and Veterans Equity Center in South of Market. First of all I want to thank especially
- 27 general manager Philip Ginsburg and Commissioners Allan Low and McDonnell for your
- 28 previous comments in the committee around this issue. I hope a lot of those comments were
- transferred over to the larger group here today. Because I think what we're talking about is a park
- 30 and being stewards for this very important park. This is a park that many in the community have
- 31 been work on for decades. This has been a miraculous trade back in 2000 something. I was there

- 1 at the time. We actually got an award for the park. I believe neighborhood beautification fund
- 2 and we are very proud of the park. It's a beautiful park. Your developer especially was amazing,
- 3 at designing this. Since then, there has been an Eastern Neighborhoods planning process, that
- 4 was contentious and had a lot of issues in it. Shadows was something that was really left off the
- 5 discussion because there was such a debate around the issues of housing and jobs and
- 6 affordability. You are not the Planning Commission, but the Recreation and Parks Commission.
- Your voice needs to be brought back to planning to say it's a really relevant point in the issue.
- 8 We help people apply for the BMR programs and affordable housing programs. This project is
- 9 not stressing affordable housing, but it's a BMR program and it's great that we have one more
- unit. In reality we're talking about thousands of units that are luxury and nine of these units are
- luxury as well. This is an issue around shadows in the park and the precedence it will be setting.
- 12 So I hope you support this issue and deny this project or send that message. Thank you.
- 13 [Herbert Smith] >> Good afternoon, my name is Herbert Smith, I don't have anything against
- 14 the project, but I would appreciate if you would all not build a project and not worry about the
- park. Because a lot of people need housing and it would be very nice to let the project go up.
- 16 Thank you, have a nice day.
- 17 [Albert] >> Hi my name is Albert. I just want to make sure -- I support the project.
- 18 [Charles Williams] >> My name is Charles Williams and I'm really short on time. I support it.
- 19 [Angelica Cabande] >> Good afternoon Commissioners, my name is Angelica with the South
- 20 of Market Community Action Network, SOMCAN for short. Thank you for your leadership and
- 21 hearing us out today, especially the leadership of Mr. Low. First off, it's no secret that San
- 22 Francisco is experiencing an overall displacement crisis and we need to build for affordable
- housing. However, at the same time, the city needs to balance that we need to catch up on
- building that infrastructure. We have a lot of people in the neighborhood, District 6 has the
- 25 highest influx of new residents, at the same time, that infrastructure of open space has not caught
- up to it as many of the speakers had spoke earlier. In 2003-2004, Bessie Carmichael was built. At
- 27 that same time, it took us over a year to work with Rec and Park to actually get this park built. It
- 28 didn't just pop out of nowhere. It took community's efforts to get the name and also to get the
- 29 park built, which in 2006 it finally was there. And then in January, 2009 City and County of San
- 30 Francisco adopted the plan and this Youth and Family Plan had two goals. One was to provide
- 31 affordable housing in the area defined. Two, intended to protect and enhance youth and families,

- 1 et cetera. This project does not meet those goals. Building market rate housing is not going to
- 2 house the people that need it in the neighborhood. Thank you.
- 3 [Pete Lee] >> Hi, my name is Pete Lee. I've spent -- I don't know -- four, five years working
- 4 with kids in the Tenderloin. And one of our -- one of my favorite parks is the park in question
- 5 right now. And I don't know -- it brings a lot of beautiful memories. It's just -- man I'm really
- 6 stuttering -- and the park just means a lot to the kids in that area and the kids in that
- 7 neighborhood. I would hate to see the -- I don't know some kind of big shadow from a condo to
- 8 cast over the kids.
- 9 [Richard] >> Good afternoon, Commissioners, Mr. Mark Buell, congratulations. >> thank you.
- 10 >> I wanted to comment about the people who showed up to speak today. A good plethora of
- 11 community people and I have been going over this a little bit and I spoke a little bit at Committee
- and thought about things like lighting and making further reviews of our facility there. The park
- 13 itself. So if we look at this, and you try to balance things out and I was looking at all the different
- input that has gone into the project and I wanted to think about how can the park facility be
- enhanced and its utilization in the community? So I wanted to bring in things like making further
- use of softball, hard ball playing that isn't just little kids with the homerun fence. I thought that
- was great the kids getting a home run fence, but further use of our facilities. So I wanted to bring
- in again and re reiterate what lighting might do to the park, lighting up the park around the
- basketball court and baseball, you enhance what is existing or include a clubhouse? That is not
- 20 totally the responsibility of the builder. That is more the park administration. That is what I
- 21 wanted to see to bring out across to you, that you could enhance the utility of such a small area in
- 22 south of market. So if you can bring it out, and I don't know if it's going to be at this time,
- perhaps in the future. Thank you.
- 24 [Joann Liu] >> Hi, my name is Joann and I support this project and it's time to improve our
- environment. So please vote, yes, yes, on this project. Thank you so much.
- 26 [Raymond Castillo] >> Good afternoon, my name is Raymond, with SOMCAN and 20 youth
- 27 unfortunately they have school and couldn't be here today. Most of them live in the
- 28 neighborhood, in District 6, Tenderloin and SoMa and Treasure Island and during elementary
- and middle school they went to Bessie Carmichael. District 6 doesn't have a high school and so
- 30 most of the youth actually have to travel far away. And they lost contact with some of the folks
- 31 that they know from elementary or middle school. It's where they can meet each other and hang

- 1 out and enjoy the day, right? You heard it a lot. I know District 6, we need housing. We need
- 2 affordable housing. But at the same time, with this topic, I am more considering about the
- 3 livelihood of the people in this community, the youth, the young ones that play, the workers that
- 4 work in this neighborhood. That utilize, as you heard earlier, they come for their lunch break to
- 5 enjoy the sun and eat their lunch. We have a vibrant community and this park has been used for a
- 6 lot of things, community events. It's been used for after-school programs, basketball, to walk
- 7 your dog. I just walked my dog there yesterday. It was fun. So please consider. It's not just about
- 8 the shadow, but about the livelihood of the people in the community. Thank you.
- 9 [Leonard Low] >> Hello, my name is Leonard Low and I'm for the project. We're always
- 10 talking about no enough housing and here we have the person who will put up the money and do
- the housing. What else can you say? He is going by the rule and not breaking any. I don't
- 12 understand -- we need living space also. As long as he is within the boundary, I don't see why
- 13 not. Thank you.
- 14 [Aiden Masiti] >> My name is Aiden. I just want to say the shadow is negligible. What about
- the property rights and what about the mayor's housing plan? Thank you.
- 16 [Clerk]>> Being no further public comment, public comment is closed.
- 17 [Mark Buell]>> Thank you. Commissioner low?
- 18 [Allan Low] >> Our prime directive to build more housing and produce more housing must be
- 19 recognized. I believe its what to be recognized in the context of building a livable city and
- 20 community and parks play -- parks open space and recreation facilities play an important role in
- 21 building a livable community. And sustainable community.
- We've heard this in prior Commission Hearings, on District 6. It's park-deficit, 0.17 acres
- compared to 2 acres in district 2. We formed task forces to find open space opportunities to
- 24 address this. After a year of looking, hard-look, even with Colliers International assisting us, we
- 25 haven't done a deal and that highlights the lack of opportunities for open space and parks in
- 26 District 6. I think that emphasizes the importance of Victoria Manalo Draves Park and as
- 27 stewards how we have to protect that park and increase the accessibility in high-needs
- 28 neighborhoods such as District 6.
- Now we're guided by the 1989 shadow memo in order to evaluate the impact of this park.
- 30 There are two standards with two criteria that we have to follow: quantitative criteria and
- 31 qualitative criteria. While the shadow -- additional shadow cast is 0.07%, we have heard before

- 1 at this commission and debated whether there should be a cumulative shadow analysis
- 2 comparing to the other three projects that are in the pipeline. Again, I feel like I am yelling into a
- 3 hole, because not too many people followed me down that hole, but I still want to emphasize,
- 4 when we take a look at significant cumulative shadow impact of all projects, do we just accept
- 5 the first one in line, because that developer had put the application in earlier, or should we look
- 6 at it as as a whole?

Second, I'm not sure we're applying the correct quantitative criterion. I'm going criticize the 1989 memo again, where there is a reference there are some parks, although within this

category, which is two-acres or more; who have surrounding height limits, that preclude the

possibility of any new shadow. I don't know what that means because around all parks there is a

height limit. But what was that sentence supposed to mean in evaluating shadow? Because if it

falls into that category, no shadow should be allowed. If there was an '80s time machine, I would

like to go back to 1989 and ask the author, what did you mean when you wrote this? I don't

14 know.

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Of course, that quantitative criteria is what we call "victim opinions." but it's not authority. It's just the ramblings of a Commissioner. [Laughter] Sorry. So I do think in taking a look at the qualitative criteria of the 1989 memo, that we cannot support this project.

The qualitative criteria has two categories, one is the shadow characteristics, size, duration and location of the shadow. It's up to 45 minutes and in an active recreation area. We have heard testimony relating to sunny hills and the need for sunshine and space. I don't think it satisfies that category as shadow characteristics as it would shorten the sunlight hours of the park, possibly detering use by the community and looking at the value of the other category is value of the sunlight, time of day, time of year and the memo specifically says that for neighborhood parks where there is shadow in the afternoon, that must be preserved. And I think the community has put an exclamation point on the value of that sunlight. We have heard adjectives such as "sacred land." The legacy and history of the park and the safety and spiritual connection to the park. I think that adversely affects the recreation experience and the connections that the community enjoys to this park. So I think this is not just a significant adverse impact on the park; I think it's a significant and adverse impact on the community that uses the park.

1 So I would like to move -- make a motion that it is the advice of this Recreation and 2 Parks Commission to the Planning Commission pursuant to planning code section -- before I 3 make the motion. There is one other category that we need to address, which is the public served 4 by the shadow caster. I do want to acknowledge the developer's offer to provide an affordable 5 housing unit. That is required by code, if he goes to ten units. So if it was ten units he would be 6 required to provide one affordable housing unit. Whether it's nine units and one of the nine units 7 is affordable housing, I do want to acknowledge that is a generous gesture. But I don't think it 8 overrides the qualitative -- the -- failure to meet the qualitative criteria. I would like to move the 9 advice of the Recreation and Parks Commission to the Planning Commission, with the planning 10 code section of the sunlight ordinance that the proposed project at 190 Russ Street does not meet 11 the qualitative criteria of the 1989 memo and will have a significant adverse impact on Victoria 12 Manalo Draves Park.

13 [Mark Buell] >> Commissioner Levitan.

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[Meagan Levitan] >> I will be brief, because as usual my colleague, Commissioner Low has perfectly articulated, ironically, for the second time on this topic, that we have spoken about this recently. And not to sound like a broken record for those who have heard me say this, but I don't believe there is any such thing as a good shadow. And so which people say, it's not much shadow, or it's not bad shadow, those are often people that don't spend time in parks and certainly don't know what it feels like to be in a park with shadow, especially with children.

For the people who are turned out today, this neighborhood does not have open space. And we are charged with a few things as Commissioners. And the most important is the public trust. And the public trust to make sure that the quality of life it's relates to open space and recreation is protected and I was fortunate enough to be born and raised in this city and fortunate enough to raise children in this city and commend those who came out today and raising families in the district. This park matters and the shadow on the park matters. We look at greatest good for the greatest number of people. I agree, Commissioner Low, I cannot support this project either.

- 28 [Mark Buell] >> We have a motion and I am going to assume a second to the motion.
- 29 [Meagan Levitan] >> That is a second.
- 30 [Mark Buell] >> From Commissioner Levitan. I want to weigh in on this before we vote. I was
- 31 strongly persuaded by Supervisor Kim and Commissioner Low and Commissioner Levitan, this

- 1 is a part of town that is rapidly growing with high density housing. That housing doesn't come as
- 2 single-family detached with a nice yard, where you can play with the kids. Parks are immensely
- 3 important and it's pointed out there are the fewest parks per capita in this part of town. So the
- 4 microscope is on these parks when there is a shadow cast. So it is a qualitative issue. It's an issue
- 5 that is an active area of the park. It's the entrance to the park. If it were the other end, it might
- 6 make some difference, but quality of shadow makes a huge difference. And so I'm going to
- 7 support this resolution to advise the Planning Commission that there is an adverse effect.
- 8 I also want to go out beyond that and just simply restate for my personal standpoint, and I
- 9 believe it would be the standpoint of my fellow Commissioners, that the sponsor should not
- misconstrue that there is some other politics involved in this. I wasn't aware of any of those
- 11 politics frankly. I haven't been lobbied by not one person on either side of this issue. So we have
- 12 a serious responsibility to parks and the quality of life related to parks in this city and that is the
- single issue we're looking at the here and I hope you understand that. Would you call the roll for
- 14 this.
- 15 [Clerk] >> Roll call vote, on Commissioner Low's motion, Commissioner Buell? >> aye. >>
- 16 Commissioner Low? >> aye. >> Commissioner Harrison? >> aye. >> Commissioner Levitan?
- 17 >> aye. >> and Commissioner Wei? >> aye. >> motion passes. >> thank you.

## January 15, 2015 Recreation and Park Commission Hearing on 190 Russ

## **PROJECT SPONSOR**

• Ryan Patterson

**Project Sponsor Attorney** 

• Paul Iantorno

Project Sponsor, Golden Properties

• Asher Mcinerney

Coldwell Banker, Real Estate Agent

## FOR PROJECT APPROVAL

• Fred Django

Organizer, Tenderloin

• John Whitehead

Radius Restaurant, Landlord is Golden Properties (Project Sponsor)

Nathaniel Connor

SF Resident

• Xavier Arce

Gorilla Web Consulting

• Charles Turner

Glenn Realty Co., Realtor

- Leroy Staples
- Julie Lefcourt
- Drew Smithar

**Currently Homeless** 

• Mimi Canti

Formerly homeless

- Margaret Mantabo
- Levi
- Herbert Smith

- Albert
- Charles Williams
- Richard
- Joann Liu
- Leonard Low
- Aiden Masiti

## AGAINST PROJECT APPROVAL

Jane Kim

District 6 Supervisor

• Sahiti Karempudi

SF Parks Alliance and Victoria Manalo Draves Park

Allan Manalo

Development Director at Hospitality House, Former Managing Director of Bindlestiff

Vivian Araullo

Executive Director, West Bay Pilipino Center

Robert Abad

Member of West Bay Pilipino Center

Linda Jimenez

Member, South of Market Community Action Network

• Brianna Roque

Filipino-American Student Organization, University of San Francisco

• Juliette Languette

Filipino-American Student Organization, University of San Francisco

• Angie Vagaras

SoMa Resident - Natoma Street

• Juanito Sagaron

Member, West Bay Pilipino Center

Corey Norell

1	Rec and Park Commission Transcript 12/20/18
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3	[Clerk] >> We are now on item seven. 1052-1060 Folsom Street and 190-194 Russ
4	Street shadow on Victoria Manalo Draves Park.
5	[Mark Buell] >> Let me make a couple preliminary comments about this item before we
6	hear it. That is that while development in San Francisco has generated lots of opinions by
7	many residents and organizations, this commission is interested in and has a
8	responsibility regarding the impact of a development's shadow on a park. To the degree
9	that it is possible, I would encourage anyone testifying on this to try and address their
10	comments to the impact of the shadow on the development, we take into consideration
11	the impact of a shadow on the park. Thank you.
12	[Stacy Bradley] >> Thank you. Good morning, commissioners. I am Stacy Bradley, the
13	Deputy Director of the planning unit with the Capital and Planning commission. I am
14	joined today by Doug Vu with the planning pepartment. The item before you today is a
15	shadow cast by 1052-1060 Folsom and 190-194 Russ Street on Victoria Manalo Draves
16	Park. Review of the shadow cast by this project supports Objective 1.2 in the Strategic
17	Plan - strengthen the quality of existing parks and facilities. As you know, your review of
18	shadow on Rec and Park land is codified by Planning Code section 295 in the 1989
19	memo. The proposed project is located at 1052-1060 Folsom Street and 190-194 Russ
20	Street in SOMA. From now on, I will refer to the project as 1052 Folsom.
21	Previously, this commission heard a project on one of the three parcels at 190
22	Russ Street and this proposed project was reviewed by the commission on January 15 <sup>th</sup>
23	2015, and found to have a significant impact on Victoria Manalo Draves. The area
24	surrounding the project includes VMD park and a mix of residential and commercial uses
25	with most buildings 2-4 stories in height.
26	The proposed project would demolish four existing buildings on three parcels, and
27	construct a new seven story mixed use building in their place. These are images of the
28	proposed project front and right elevations on Folsom and Russ Streets. Doug Vu will
29	now tell you for about the proposed project, its public benefit, the public outreach
30	process, and environmental review. Thanks.
31	[Doug Vu] >> Good morning members of the commission. I'm with the planning

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1 department staff. So the project that the department is considering includes the 2 demolition of five existing buildings that contain 10,349 square feet of commercial use 3 and four dwelling units totaling 4,656 square feet. All located on three parcels. The 4 project would merge these three parcels and include the construction of a new seven-5 story 64 and a half foot tall 58,719 square-foot mixed-use building that would contain 6 2,832 square feet of ground floor commercial retail use, and 55,887 square feet of 7 residential use that would contain 63 dwelling units which consists of three studios, 23 8 one-bedroom and 37 2-bedroom units. In addition the project would include 6,991sq ft of 9 private and common open space for the residents, and a 3,572 square foot ground floor 10 level garage with access to a single driveway on Russ Street. It would contain 16 11 residential auto parking spaces as well as 63 class one bicycle parking spaces. 12 Under the California Environmental Quality Act, the project is eligible to receive 13 a Community Plan Exemption under the Eastern Neighborhood's master EIR, and under 14 that, the benefits of the project primarily include the addition of housing. The department 15 is working under a mayoral mandate to basically approve 30,000 units of housing by 16 2020, so that includes 5,000 units of housing annually. This project will deliver a total of 17 63 dwelling units including the four replacement rent-controlled units. And within this 18 total, the project will result in a net addition of 15 permanently affordable housing units 19 to the city's housing stock. That totals to about 25% of the total units. The 15 units would 20 break down to six one-bedroom units and eight two-bedroom units and an additional 21 bonus unit that is above the city. It will determine with the project sponsor as to the unit 22 type. 23 Other benefits of this project would be that the project would ultimately put into 24 place the vision and planning controls for the Residential Enclave District as well as the 25 South of Market Neighborhood Commercial Transit District. That being that the use 26 would contain ground floor commercial retail which is required along this corridor, and 27 the proposed dwelling units above the ground story. So those would be the basic benefits 28 of the project. I am available for questions if you have any questions. 29 [Clerk] >> Thank you. Go ahead, Stacy. 30 [Stacy Bradley] >> Victoria Manalo Draves is a 2.53-acre park. It includes landscaped 31 areas, a small community garden, a grassy area, two children's play areas, a basketball

court, and a baseball field. The new shadow would fall along the northeastern corridor of 1 2 the park. The new shadow would occur in late afternoon and evening hours and entering 3 the park between 5:15 and 6:00 pm and through the remainder of the analyzed afternoon 4 and evening. The shadow would fall along the northeastern quarter of the park including 5 the park entry, the basketball court, the northern children's play area, lawn areas, and 6 some benches. 7 New shadow would be present for up to 110 minutes with average daily duration 8 of just over an hour or over 70 minutes. The largest new shadow would occur on June 9 21st at 7:36 pm. The shadow would occur from the end of February through mid October. 10 This maps shows a full year shadow impact. The darker blue signifies frequent shadow, 11 while the lighter blue signifies occasional shadow. This animation shows the shadow 12 enter and leave the park on June 21st, which is the Summer Solstice in the day of 13 maximum shading and square foot hours. The shadow can be seen in blue and the project 14 itself is an orange. I will let it scroll one more time. 15 For the quantitative analysis, as I mentioned, it is 2.53 acres in size. The existing 16 shadow load is 7.41%. The proposed shadow would increase the shadow load by 0.38% 17 to a total of 7.79%. The 1989 memo provides guidance that parks over 2 acres with 18 existing shadow load smaller than 20% are allowed a 1% increase in shadow load. 19 Finally, the shadow study analyzed cumulative new shadows cast by other nearby 20 projects in the development pipeline. Three projects would have shadow impact including 21 1075-1089 Folsom Street which was reviewed by the commission in October. Combined 22 with the proposed project at 1052 Folsom, these projects could increase the shadow load 23 by 0.46 over existing levels. This concludes my presentation. I will leave you with the 24 quantitative criteria slide. I'm available for questions, as is Doug Vu from the planning 25 department. 26 27 **Public Comment** 28 [Mark Buell] >> Thank you. Public comment. 29 [Clerk] >> As a reminder, we do need you to focus your comments on the impact of the

shadow on the park as that is what the commission is considering today. So with that, I

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- will go ahead and call off names. If you could come up, we will get going. Please come
- 2 up in any order. Remember it is two minutes.
- 3 [Paul Iantorno] >> Good morning, commissioners. My name is Paul. I'm a born and
- 4 raised San Franciscan. I'm speaking today on behalf of Golden Properties, the owner, and
- 5 the project sponsor I would like to thank everybody in advance that will speak today
- 6 about those who have voiced support for the project and those who express concerns over
- 7 the shadow that is cast over VMD park. City parks are a valuable resource providing an
- 8 opportunity for recreation and relaxation. We recognize that it is a treasured resource and
- 9 also for the Filipino cultural heritage community and the LGBTQ cultural district. We
- also understand the importance of VMD park and the additional shadows.
- The first concern that some neighborhood groups have expressed pertains to the
- 12 Ellis Act filings that have nothing to do with this project. In 2013, we began Ellis Act
- 13 filings on five buildings. We have never previously filed this and soon realized it was a
- mistake to do so. With the 15, the filings were abandoned and no evictions occurred. I
- repeat, no evictions occurred. In a good faith effort to make amends with a city in the
- 16 community and thanks to the guidance of our late Mayor, Ed Lee and supervisor Jane
- 17 Kim, the five buildings were sold to the Mayor's Office of the Small Sites acquisition
- program. Selling these properties will keep the 19 units in the five buildings permanently
- 19 affordable. We are sorry the evictions started and we are doing our best to make -- to
- 20 right a wrong. This project was redesigned from 46 units to 63 units offering more
- 21 housing to families, more rental stock to the city and above all, more Below Market Rate
- 22 housing. By maximizing the density of the three lots, we were doing our part to help
- 23 create a culture.
- [Elizabeth] >> My name is Elizabeth and I am here in support of the project. I want to
- 25 say I understand the community's concern about the shadow hitting VMD park, however
- 26 after reviewing the shadow study prepared for this project, I noticed that the new
- shadows would fall on the dog mound and not the designated children 's play area which
- 28 will occur on late summer afternoon. This project would bring 63 units of much-needed
- 29 house into the neighborhood, and I support this project. Thank you
- 30 [Richard] >> Good morning, commissioners. I am going to try and get it out early. I am
- one of the few in favor of this particular project over the shadow issue. It is within a

1	project that should go ahead. I have already taken the liberty of speaking with the
2	developer representatives. They've informed me that they are not going to be evicting
3	through the Ellis Act. I found it to be very important.
4	The key point I wanted to bring in has to do with all of you here today, I have
5	already brought in capturing the operational plan status period, the possibility of
6	including this particular park for the equity. I believe you are a director of the Filipinos.
7	In her letter to the commission is an agreement with the equity parameter. I should like to
8	see people constructively looking at this comment. We think we can get a whole lot more
9	that would be in the best interest for the people regardless of what your race is, of the
10	diversity requirements that he would be cordial enough to accept the equity proposal that
11	has already been brought before the General Manager in their operations committee.
12	Thank you.
13	[George] >> Good morning, commissioners. I am here to speak directly into the
14	microphone in support of this project. I am a born and raised San Franciscan. I live and
15	work here, and I frequent VMD park a couple times a year and speaking just to the
16	benefit of this project to the park, if you have ever been there in the early evening, late
17	evening, you will see there is not many people out there. However, there is a particular
18	element that does arrive around sundown and it is not desirable. To have more units close
19	by, more people, more eyes, more families that would frequent VMD park I think would
20	provide a net benefit to the environment of the park. That is it.
21	[Heather Phillips] >> Good morning, commissioners. My name is Heather Philips, and I
22	work for United Playaz and have been a SOMA resident for the last 15 years. And while I
23	appreciate folks coming out to share their observations attending VMD park 1-2 times a
24	year, I am at VMD park every day.
25	The young people I serve play at VMD every day. Summer evenings, 6:00 pm, it
26	is hard to imagine now when it is dark at five, but 6:00 as well into the late hours it is not
27	dark until 8:00 pm. These are valuable hours.
28	We are here to talk about shadow and what the impact is. Not the merits of the
29	developer. The reality is this building will take away sunlight from a park that is public
30	space that we will never get back. That has an impact. What the developer has done to

mitigate that is the absolute minimum. What is required by the Planning Code is all they
 are willing to give.
 Today I would rather not be here we are preparing for a Christmas party for 200

kids tonight in SOMA at Gene Friend Rec Center. You are all invited. They will be there

with their families. They are the ones who use VMD park every day, and I would rather

6 be there, but I need to be here, because I need to tell you how important it is to keep these

7 spaces sacred. To make sure that there is sunlight and fresh air and places to play. District

8 6 has the smallest amount of open space of anyone. Please, I am begging you to protect it.

9 Thank you.

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10 [Misha Olivas] >> Here we are. This commission unanimously rejected the shadow in

11 2015. This is where we are today. The city's housing balance will not live or die on this

12 project. I understand the dire need, but this is serious. So I would hope that you would

13 stick with the vote that you made in 2015 and honor VMD park, honor our community. I

14 will pass it on to you.

15 [Rudy Corpuz] >> Happy everything day, commissioners. I'm the Executive Director of

16 United Playaz, a violence prevention organization that is based in the South of Market.

17 Right now, I am one block from VMD park. I lived there and raise my family there.

18 VMD was a Filipino diver that won Olympic gold medals in her late days but they never

acknowledged her as a Filipino. Now we have a park named after a Filipino in a Filipino

20 heritage zone, it has a hundred years of Filipinos.

Here we are again trying to knock her name. We said three years ago that we did

not want shadows on VMD park. It was agreeable. We have buildings, we have the only

park named after a Filipino, we have somebody here who has a batting cage named after

them. And now you're trying to tear us apart over a shadow over this. It is about

25 principal. It isn't about money. It is not about development, it is about principal to us in

our community. Let the Filipinos that we have in the city right here be honored. Thank

27 you.

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28 [Misha Olivas] >> I would hope that you would stick with your original vote. I could see

29 how you could go backward from this shadow to this shadow, but I don't understand how

30 you can go backward from the shadow to one that is five times larger. I want to share

1 really quickly, I am not mad at them, but my friends in the back are getting paid \$20 to be 2 here. I can't pay people to be here. 3 [Carolina Corrello] >> Good morning. I'm kind of nervous. My name is Carolina. I will 4 be one of the affected persons. I live on 1054 Folsom Street across the street from VMD 5 park. I wish I had taken pictures before to prove that it is true. There are not many kids 6 from the park at at 5:00 pm or 6:00 pm. I live across the street from the park. Even at 7 10:00, I see people and hear people playing basketball at 10:00 pm. This is adults. 8 I honestly do not think that this project will not benefit the kids. I live right across 9 the street. I wish I had taken pictures to prove there are not many kids at that park. I see 10 them on the other side on Harrison where they play baseball. There are batting cages. 11 That area will be okay. But on the side of Folsom Street, I don't think that the building 12 will be damaged -- that the shadow will -- how can I say this? I do approve of this 13 project. 14 [Betty Traynor] >> Thank you very much. I am the coordinator for the Friends of 15 Boedekker Park in the Tenderloin. We look at Boedekker park as a treasure to our 16 community, as Victoria Manalo Draves Park is to the South of Market community. We 17 are sensitive to any shadowing of VMD park - a neighborhood park in a section where 18 there are very few, very little open spaces. And this particular shadowing includes the 19 basketball courts, the children play area, lawns, benches, and I just can't imagine how this

We have to stop the shadowing of our public parks. This is not a private park, this is a public park, and it is a needed park and recreation for the South of Market community, and particularly the Filipino community. I think it will be an insult to this commission to permit this building to shadow the park. Thank you.

commission could permit this type of shadowing in a neighborhood park as someone said

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before me, this is a matter of principle.

[Michael Andolina] >> Good morning. If I were to pour you a glass of water, would you see the glass as half full, or half empty? Are you an optimist or a pessimist? The point of these questions is to demonstrate that any situation can be seen from multiple points of view as you have heard today. Much like the negatives and the positives of this project. When you put the positives down on one side of the paper and the negatives down on the other side, it is overwhelmingly one-sided.

1 The negatives, the sun hits the dog mound in the center of VMD park. No 2 children are affected, and the sun is setting around dinnertime. No good parent in the 3 rightful mind is going to let their kid play after dark anyway. Let's just call that true. No 4 one here is tarnishing VMD's name at all. 5 The positives are \$150,000 is being donated to the Parks Department to be used 6 positively and the project's improved commercial space so businesses can thrive. A boost 7 in the job force and economic infrastructure, 63 new residents that house individuals and 8 families so they can have a beautiful place to call home, and that is the short of it. This 9 project benefits families, the communities, the job force, in the housing community in the 10 city of San Francisco. Everything being proposed is with the best interest in mind. Think 11 about the people it will help and the happiness it will bring those who can one day call 12 this building home. Would you not want that? Don't we want to give San Franciscans a 13 better chance to improve their quality of life? Please ask yourself these questions. Thank 14 you. 15 [Rudy Asercion] >> Good morning. My name is Rudy. I am with the San Francisco 16 Filipino American Chamber of Commerce. For the record, I am not being paid to appear 17 here. I'm here simply because I am prepared to appear before you because of our city's 18 need for more housing, and what is happening with our Filipino families is really 19 outrageous. My wife and I raised four children in the city from infancy until adulthood. 20 And our first sun is now living in Oregon, the second is living in Lodi, our youngest 21 daughter is living in Oakland, and it is breaking up the families. These are the things that 22 we value the most. I am a friend of Victoria Manalo Draves. I advocated for the city to 23 name the park after her. I worked with our friend here, director Ginsburg, to install a 24 bronze plaque that describes her remarkable experience during the 1948 London 25 Olympics. And she is dead now. If she were here today, ladies and gentlemen, she would 26 tell you that the shadow that is being cast on VMD park is mitigated for our need for 27 more housing. On her behalf, I respectfully request that you approve this project. Thank 28 you for your time. 29 [Mark Buell] >> Thank you. I know we have been joined by Supervisor Jane Kim and I 30 want to give her an opportunity if she would like to address the commission. I know she 31 has a busy schedule and important work to do.

1 [Jane Kim] >> Thank you so much, Mr. President. I am not more busy than everyone

2 else here in the room but I do appreciate the time to speak on the project. I did come

- 3 before the commission three years ago to speak on the 190 Russ project in opposition
- 4 because of the increased shadow to our only multiuse park in the South of Market.
- 5 As you all know, District 6 has the smallest and fewest parts of any district in San
- 6 Francisco, and we have been working in conjunction with your staff, and with the

7 commission to activate the existing playgrounds and parks that we have, but also to

8 increase the parks and playgrounds that we have.

I want to think this commission over the last eight years and being strong advocates for the district and working so closely with community leaders. Over the last few years, it has been very clear from our community residents and leaders that they continue to oppose this project as they did three years ago. The larger project causes more shadow on the only multiuse park in the South of Market, and while we have always supported growth and development, in fact our district is building 80% of all of the development in San Francisco and 60% of all of San Francisco housing, this is the one project that community leaders that I have worked with for a long time, uniformly oppose. I have not seen this before. As a representative of the neighborhood, I have to stand strong. We have to have balance development in the South of Market. We want to build but make sure we are protecting the parks that we have worked so hard to activate here in the district.

So we have asked for your opposition on the allocation of the additional shadow. It is again inconsistent with the commission's position three years ago where we did deny the shadow and I want to thank commissioners for that. The project is simply larger. We have not been able to work on a resolution. Again so many of the community residents and leaders that you have worked so closely with over the last three years do not want this. Thank you for your time after my last eight years. We really do have better parks and better activities for it. I look forward to the groundbreaking for sergeant McCauley playground. I hope I will be invited. I look forward to the completion of an important playground for our neighborhoods thank you.

[Katrina Liwanag] >> Good morning, commissioners. My name is Katrina. I am the

Community Organizer and Campaign Coordinator for SOMA Pilipinas. I wanted to start

off my statement by asking this question. What is the difference between intention and impact? You can always have the best of intentions for a community, but if your impact is negatively affecting it, you have failed in your intention.

shadow that is currently there.

I can go on and on about the importance of VMD park but a bunch of speakers have discuss this already. I wanted to talk about the so-called community meetings that have been convened between the developer and the community. There have been a number of times that dismissive comments have been given to the community members referring to staff, other CBO's and residents as "the people over there," opposing this project because of the shadow.

There have been a number of times that the project sponsor has referred to the shadow as "not real." As opposed to these images, as you can see, this very real shadow in the rendering that shows shadows will increase. A number of times there were also a lot of laughs in the last hearing on December 5th, when a bunch of Filipino migrant youth had made a video about the importance of the park about their fears of the shadow as well as the importance of needing this park because a lot of our Filipino youth are also considered homeless or under-housed.

If this is the type of rapport that these developers want to make with the

community and not acknowledge that this is the Filipino cultural heritage district best believe that the contradictions will simultaneously heighten and deepen. If they really wanted this to be for the community, they would have known that organizations are sharing space. Up to 4-5 organizations. They would have known that BMR is not affordable housing. They would have known to consult us if we wanted to use that space, and they would have known to consult us if we wanted housing for our community members. I really ask you to consider them to edit the rendering, and I strongly oppose this project. Thank you.

[Kevin McCollum] >> Good morning, commissioners. My name is Kevin. I'm a born and raised San Franciscan. I'm raising my two children here in the city. We can all agree that parks are very important to have. I want to point out I think that the development of this project and adding to the additional housing stock should take precedent over the

As someone who takes my kids to all of the parks in the city, 5:30 pm or 6:00 we are wrapping up and heading home and having dinner and doing homework. It don't think it should not adversely affect it. Also the project design is compatible with the pattern and development of the neighborhood. Additional shadow would not be adverse and not expected to interfere with the of the use of the park and the Planning Department also finds the project is necessary, desirable and compatible with the surrounding neighborhoods. It should not be detrimental to the persons adjacent to the property. I encourage you to support this project. The need for additional housing stock is more important than the shadow, as well as the additional 15 units and the replacement four existing units which will be kept on site as well. Thank you for your time. [Xavier Arce] >> I'm a family man who raised two children here. I am here to support the 190 Russ project. I was in favor of California's Prop 10. It is not another high-rise development. It is providing affordable and beautiful and thoughtful housing in the city. It is an improvement to the area and respectful of the open space. It is a major part of the city heritage. We need to encourage this kind of balance and change in the city. Thank you. [Charles Turner] >> Good morning, commissioners. This comes down to housing versus sunlight for an hour. My name is Charles Turner. I'm a native San Franciscan, a realtor, a rental property owner catering to conventional and Section Eight tenants. In the past, the project sponsor made an error in judgement which was offset by working with the city in preserving rental units for existing tenants. All of us have made an error in the past and asked for forgiveness. The focus should be on this project and additional housing as opposed to the developer. I ask you find it in your heart to forgive them for a past error and allow the construction of these 63 much-needed rental housing units thank you. [David Mur] >> Good morning. I am a resident of San Francisco since 2001, and I'm the current business owner at the property at 1052 Folsom. I have been there since 2010, and I want to show my support for the project. I feel that the much-needed housing is going to outweigh the shadow. I live literally across the street from VMD park, and I don't think it is a deterrent. I don't think the shadow will be a deterrent for myself or any other people. Want to go to the park and they think oh, I will not go to the park. I don't see children,

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- like a lot of other folks have said after 5:00 pm. That is when I open my business. I am
- 2 here supporting the project and I hope you guys consider it. Businesses are looking for
- 3 more housing to get more people in the area. And to help the location thrive. It has come
- 4 a long way since I've moved there. I would like to see it move forward as well.
- 5 [Tet Naval] >> Good morning. I am an afterschool Program Team Leader at Bessie
- 6 Carmichael Middle School. VMD is the only park that we have. It is an extension of the
- 7 Bessie Carmichael school playground, this is a very important. Any shadow cast on
- 8 VMD would be a significant adverse impact on the community. Please do not approve
- 9 this project. Thank you.
- 10 [Gene Alejo] >> Good morning, commissioners. My name is Gene. I am here to
- 11 highlight the negative shadow impacts and strongly oppose the proposed project on the
- site that would have shadow on VMD park. SOMA continues to have the least amount of
- parks and open space per capita, with only 2 full-sized parks. VMD serves as a key
- element in some of our ethno-tours that I host at least twice a month. The shadow will
- affect the daily use among seniors, families, children, and folks who live in the South of
- Market. It is a crucial part of honoring our history and especially Victoria Manalo
- 17 Draves.
- The shadow will negatively disrupt our interactive ethno-tour activities at VMD
- 19 park and daily use by SOMA residents, families and workers and students of Bessie
- 20 Carmichael from grades Pre-K to 8<sup>th</sup> grade. Think about the shadows during standard
- 21 time, especially after 4:30 pm when there are more shadows. The presentation earlier
- 22 only noted for daylight savings time but what about for standard time when children need
- 23 to use the park after 4:30 pm? And this impact should not be taken lightly by Rec and
- 24 Park. The beauty and usefulness of VMD park will be degraded by this shadow and this
- 25 project, will have a consequential impact on the use for visitors and users of VMD park.
- 26 Please oppose the project. Thank you.
- 27 [Carla Laurel] >> Good morning, commissioners. My name is Carla and I'm the
- 28 Executive Director of West Bay Filipino Multiservice Center. We have been serving the
- 29 SOMA community for 50 years. We have a 100 year history of Filipinos in the South of
- 30 Market. I'm here only to echo the opposition to this project and the impact the shaodw
- 31 has on VMD park.

1 We have one park that we utilize as our Supervisor mentioned, we don't have 2 many parks in District 6. This is the only park that our families utilize. Heather from 3 United Playaz was mentioning that we don't want to be here right now. We have a 4 community party today where we are celebrating 200 of youth and families who use 5 VMD park every day. This is who VMD park impacts. It is not just the actual people that 6 it impacts, or the time it impacts, but the principal it is setting. What are we letting the 7 youth and families know about the only park that is named after a Filipino? Them, this is 8 their park. 9 Three years ago, unanimously, this was not supported. Here it is, bigger than 10 before, and now what will we do about? We will now say it is okay? And that is not fair. 11 So I want to please urge you to remember the decision we made before. Understand that 12 the impact is more than when the shadow is, but the fact that there is a shadow on the 13 only park that we utilize. And the precedent that sets in the future. And really remember 14 the families that this is impacting. Thank you. 15 [David Woo] >> Hello. I am with the South of Market Community Action Network. 16 First, it is unclear why this is not being held as a joint hearing between Rec and Park and 17 the Planning Commission as typically occurs with a project like this. This project should 18 be heard jointly by both these bodies so that Planning has a chance to weigh in on the 19 shadow topics before voted on by Rec and Park. For the proposed project, as we have 20 heard, there is a proposed increase point of .38% shade that would occur for eight months 21 out of the year, affecting the entrance to the park, the children's play area, the grassy 22 area, the dog area, and the benches. 23 This includes a period of late June where the shadow is present for up to 110 24 minutes or nearly two hours in the evening time and it is important to note that someone 25 did before, that in June, the sun does not go down until after 8:30 pm. SOMCAN 26 actually conducted studies of the usage of the park in early November of this year, and on 27 November 2nd between the period of 5:30 pm and 6:00 pm, there were 66 users of the 28 park including 13 children and it is important to note this was during the wintertime, not 29 during the summer when also the sun is out later. 30 As many people have mentioned, this is not the first time the project has been in

front of you. I think just looking more holistically at how the city treats the South of

- 1 Market and plans for the South of Market, often times the city looks at it as devoid of
- 2 families, children and youth and as a place of community. And instead as a place that
- 3 needs to be built up. It is already place of community and is already a place where
- 4 families and children live and thrive and use essential spaces, such as VMD park public
- 5 open space and one of the only full parks in the South of Market and as the supervisor
- 6 mentioned, and the only the full-service park. We strongly urge you to vote note today on
- 7 adding new shadows to VMD park. Thank you.
- 8 [Brandon Balidio] >> Hello, Brandon with the South of Market Community Action
- 9 Network. I wanted to play a video from some of our youth that live here in the
- 10 neighborhood.
- 11 [Kaitlyn E. from video] >> We barely have city parks here in the South of Market. We
- have VMD park and South Park but that park is super far. And VMD park is the central
- park of SOMA. The issue of having a shadow in VMD park would make it harder for
- 14 kids to have fun here and really enjoy the sun.
- 15 [Ronalyne B. from video] >> VMD is important to me because I remember when I was
- 16 young I would always go here when there is no place to go. And for young people to
- 17 come here and hang out a lot, it's important.
- 18 [Video] >> VMD park is important to me because I met a lot of my friends here. And this
- 19 is where we hang out.
- 20 [Jullianne E. from video] >> The park is important to me and the community because it
- 21 gives us space for people to enjoy, it is a safe space for children to form unity and to bond
- 22 together.
- 23 [Kaitlyn E. from video] >> The shadow impacts the people who are in this park because
- 24 when people come to the park, usually little kids they associate the park with the sun,
- 25 with it being bright, with it really being a playful place. And without the sun it feels dark,
- and not empty but, not how a park is supposed to be. The building shadow would impact
- a kids a perspective of what a park is supposed to look like.
- 28 [Jullianne E. from video] >> This is important because it's not going to be fun without
- 29 the sun.
- 30 [Lourdes Figueroa] >> Good morning. My name is Lourdes. I'm a families caseworker
- 31 for SOMCAN and I am here to repeat what I said here last time. For a couple of youth

1 that could not be here. One is from Nikki Embalzado who is 16 years old and lives in the

2 South of Market. She goes to John O'Connell High School. "VMD park means so much

3 to me as a youth living in the SOMA. My friends play basketball there every summer,

which is so important to them. I want to see my friends enjoy the sun at VMD park as we

watch them play for fun. The park is important because we only have a few parks in the

6 SOMA that we can go and really enjoy the place without a shadow blocking the sun."

I also have a statement from Edzon Agape who was 18 years old, lives in the South of Market, and is currently attending city college here. He says, "I grew up playing at VMD park, and many of the other kids have the same experiences. It is the only real park in the SOMA that is truly there is. More shadow will limit the exposure to the sun that kids need to develop their young bodies. More shadows will mean less Vitamin D provided by the sun. More shadows can cause people, especially kids to not come to VMD park as often because of the lack of sun." Again, I am here to oppose this project. [Tony Robles] >> Good morning. I am with Senior and Disability Action. We are in opposition to this project. We cannot concede any of our light to the shadows. VMD park is one of the only large gathering spaces or places in the South of Market for residents. The South of Market has one of the lowest rates of parks per capita throughout San Francisco.

We understand that the project itself will cast shadows that will be in the most used areas of VMD such as the basketball court, the children's play area, and the grassy hill. Besides being our only community park, VMD is also very much historical and cultural significance for the Filipino and Filipino-American community. VMD park represents the strength and resiliency of Filipina and Filipina-American women. More recently the Tim Figueras batting cages, which honors a Filipino male community member who has shown his endless commitment to both the Filipino community, as well as San Francisco Park and Rec. We ask you to oppose this proposed project. Thank you.

[Jean Paul Samaha] >> Good morning, commissioners. Members of the commission, I am here to speak on behalf of myself today. Although I do serve on the Treasure Island Development Authority Board of Directors and I had the pleasure of serving with the commission for six years on that body. Every month when we meet, and we try to be judicious in making our decisions, I am here in support of this project for a very

- 1 important reason. I am not a shadow expert, but from what I've read, I see the impact of
- 2 this project to be minimal after 6:00 pm. When most park users use VMD park in the
- 3 morning and during the day, the park is not going away. It will be here. The members of
- 4 the community will still be able to enjoy this park every day of the year, and in addition
- 5 to that, there is a contribution that is being made by the project sponsor to the department
- 6 for security and for other services that will affect the community. All in all, with the
- 7 mandate of 5,000 housing units to be built into the city this year, we struggle with that on
- 8 Treasure Island of how to find funding. Here we have somebody who is willing and able
- 9 to build a 63 unit building to give back to the community, and I will urge you to support
- 10 this project. Thank you so much.
- [Connor Macleod] >> I am here to represent myself as a member of the San Francisco
- 12 community and a 12 year resident. I am here today also as an advocate of housing and
- 13 affordable development. This project is a dream for the city. As mentioned earlier this
- 14 project has 63 units it is bringing, including the 4 maintained affordable rental units
- provided by the developer to the current tenants.
- Speaking directly to the shadow, the park system is an important resource in San
- 17 Francisco. This park at 2.5 acres and currently less than 20% coverage of shadow, will
- 18 fall directly within the city's own guidelines with the addition of this project. The current
- 19 guidelines say that 1% additional is the guideline. This project was a 0.38% increase.
- And as a sailor an outdoorsman, we have seen pictures today of the Summer
- 21 Solstice. We had concern from the community about the Winter Solstice and standard
- 22 time. This project, due to its location and the location of the sun will have zero impact on
- 23 the park during the wintertime of the year. Once again, this project casts a shadow and
- 24 provides housing for San Francisco that we desperately need. Thank you very much for
- 25 your time.
- 26 [Ed Deleski] >> Hello. I have been a resident of San Francisco for approximately 12
- years as well. I am not Filipino. I have used this park on a number of occasions. For
- 28 morning coffee, having a sandwich and hanging out during the day and having time to
- 29 myself. And for me, the additional shadow here would really impact me minimally. So I
- 30 just want to let you know that. And I reiterate what the gentleman said. There are

standards for a reason. It is less than 1% additional shadow. This is .38%. There is no reason for you guys to deny the additional housing that would be added to this location.

Further, it would be on behalf of the Parks Department to want to have additional families in front of the park who could use the park more often. Having a 4 unit building across there more or less excludes some 60 odd people from enjoying the park, as I was so lucky to have living on Harrison Street when I first moved here.

- 7 [Tim Figueras] >> I just want to say a couple of things just from experience. I have been
- 8 in the neighborhood since 1989. Where I worked originally was the old Bessie
- 9 Carmichael school site which is presently Victoria Manalo Draves park. One of the things
- 10 I liked about the South of Market was, I grew up on the West Side which is foggy
- probably 11 out of the 12 months of the year. And you don't see too much sunlight. So
- 12 number one there are very few parks in the South of Market. One of them is South Park
- with a lot of trees. Number two, the one thing in the South of Market is the sun, it is very
- important for the kids. When I first started to work in the South of Market, the kids in that
- neighborhood, they played in vacant lots. They played baseball, they put up hoops in the
- vacant lots. And guess what, those vacant lots are no longer there. They are housing.
- 17 They were in vacant lots. Yes we do need housing. The guy that mentioned Treasure
- 18 Island, put the housing on Treasure Island. But we have to preserve that there was an
- ordinance put up to protect against the shadowing. I urge you guys to keep that in mind.
- 20 It is one of the few places that has sun in the city.
- 21 [Michael Stack] >> Good morning, commissioners. I am Michael stack. I am a resident
- and happen to be born in San Francisco. I am in support of the project. Believe it or not, I
- 23 grew up playing basketball in a lot of the local parks in San Francisco. After 5:30 I was
- on my way home, having dinner, after playing, not longer than that usually. And if I did
- so, the shadow did not affect me. I am in support of the development because of they
- 26 eyes to be putting on the park keeping the community safe and keeping the children safe.
- 27 [Victor Melandes] >> I am here to say the project should go on because it's hard to find
- affordable housing. It took me 20 years. I was living in the park in a tent until I found
- 29 housing. So I think this should go on. Thank you very much.
- 30 [Alder Martinez] >> I was born in Manila. I came to San Francisco back in 1966. I lived
- 31 here all my life ever since. I've been homeless, I'm homeless now. The shadow issue is

- the silliest issue I heard in my life. I apologize to the people that are for it, but me it's the
- 2 silliest thing I ever heard. Play hide and go seek in the shadow. Take your girlfriend to
- 3 the sideline, kiss her, swap spit. Take your boyfriend to the side, swap spit. There's a lot
- 4 of different things you can do in the dark. But housing, people do really need. You know.
- 5 And come on, man, we are all adults. Thank you.
- 6 [Donald Gills] >> I am Donald Gillis. I am in support of the project because we need
- 7 housing. And I believe a lot of families are pushed out and forced to move to other
- 8 counties. They are being taken from the community they were born and raised in. And I
- 9 am in support of doing more housing for us and maybe ending homelessness too. Thank
- 10 you.
- [Julie Lovecourt] >> I was born and raised here also. And I understand the importance
- of the parks. But the shadowing will not affect VMD as much as people not having
- housing housing. We need housing desperately, it will provide 15 units for everybody. I
- 14 think it is really important versus the shadow thing.
- 15 [Paul Barrera] >> Good morning. I just would like to ask you to consider what it
- 16 communicates that this commission previously rejected the project on account of
- 17 production of shadow. And is now accepting the same project. With the community
- opposing on the same grounds of shadowing on the park. Thank you.
- 19 [John Goldman] >> Hello. Goldman Architects. I am adjacent to the project. I have a
- 20 large dog Shamus. A greyhound. I use VMD park twice a day. I asked Shamus if the
- 21 shadow on the hill would bother him when it becomes a dog park. And he said he was
- 22 fine with it. I support this project, and I totally get the concerns from the community
- groups. Many of whom are my friends. I spend time with them.
- I think the mitigating circumstances here actually, one of the biggest ones is the
- 25 fact that on that hill there will be a dog park. The people don't use the hill now. It is
- 26 informally used as a dog park. Some do not pick up after their dogs. There is no one
- 27 hanging out on that hill now. It is typically used for dogs. No one uses it. But when it's
- enclosed as a dog park, the dogs are not going to care about the shadow. People won't be
- using the hills, just the dogs will use the hill. That is the greatest impact of the shadow. It
- 30 is a strong mitigating factor.

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1	Normally I am not in favor of shadows on VMD park. But in this case, the biggest
2	area of shadow is the dog park and the other area the entrance to the park and people
3	enter the park there but nobody spends time in that area. The other area, the northeast
4	corner is somewhat shaded, but only in late afternoons. That does not affect playing
5	basketball. Additional housing is very important. As an architect I support additional
6	housing. I think in this specific shadow, it is very acceptable because of the dog park
7	which is going to occur there at the area of greatest shadow. Thank you.
8	[Kingston Wu] >> I am Kingston Wu, 40 years old. I was born and raced in the is in Bay
9	Area. In the last 12 years I have lived and worked in San Francisco, and I currently live in
10	SOMA. I am surprised by the amount of passion that erupted in this, both in favor of the
11	dog park and the favor of VMD park and then in favor of housing. I myself am a business
12	owner that is located half a block from VMD park on Folsom and 7 <sup>th</sup> Street. For the last
13	two years I have walked 3 or 4 times a week past the park on the way home from work or
14	I walk by the park on the way to work. The greatest concern with my business is having
15	neighbors in the area that like to go out and kind of frequent my business. My biggest
16	concern as a business owner aside from the customers are my employees. I have 20 of
17	them, and quite a few can none of them live in the area. All of them have to Uber or
18	BART in from Oakland, South City, Daly City. I think the project provides an invaluable
19	resource to affordable housing in the area.
20	I am surprised, I don't know if it is rule, 25%, of the 63 units are made at below
21	market rates which seems like an incredible feature to have. I have heard there are
22	\$150,000 donated to VMD park which I imagine could be applied to producing a
23	spotlight to offset the shadow. Prior to starting the restaurant, I was an accountant. I
24	looked at the numbers. VMD park is 2 acres large and .5% increase in the amount of
25	shadow to me computes to be 435 feet. I imagine that a large tree planted in the park
26	would cast a 435 square feet shadow on the longest day of the year. It doesn't seem like a
27	large sacrifice for the creation of housing in the area. And so I like to vote in favor of the
28	project.
29	[Leroy Staples] >> Thank you. I am Leroy Staples. I am in support of the project
30	because we need a lot of housing here. It's not sinking, it's not leaning. We can get by
31	with the shadows. So I hope you guys approve this. Thank you.

1 [Mary Roque] >> Good morning, commissioners. I am with the Bayanihan Equity

2 Center. A non-profit organization located at the heart of SOMA Pilipinas where we serve

3 seniors and adults with disabilities. I am here to urge you to oppose the proposed

development. I think it is a disservice to the people that live in the community and for the

5 people that use VMD park as a space to gather and play.

So according to the report from the ACS Report 2011 to 2015, District 6 is home to more than 12,000 senior residents age 60 years old and above. More than 31% of District 6 seniors 65 years and above have an income at or below the federal poverty level. This project claims to provide public benefit from the 63 rental housing units of which 15 units are at below market rates. But, really who is this project benefiting? When the people who live in the district - seniors on fixed income – do not qualify for BMR units because their income does not qualify for it. So with the proposed project increasing the square foot hours of shadow by 0.38% you are setting a precedent of other developments to push us little by little.

VMD park is a cultural asset. Not only for District 6 and the Filipino cultural heritage district, VMD park is an asset to the city of San Francisco. And we ask that you please do not take our sunshine away. Thank you [PJ Eugenio] >> Hi, commissioners. My name is PJ, and I'm the Youth Coordinator for SOMCAN. The video earlier with the youth are some of the people that I work with. VMD park is the only park that they know. Some of them just moved here, two, three years ago. That is the first place they go to. And they feel at home. They can be themselves in the park. District 6 has a mass tremendous population higher than any district in the city. As the population increases, 80% of the city development is happening in District 6, particularly in South of Market.

For all SOMA residents, there are only two full large parks that have been built in the neighborhood, including VMD Park. It is unacceptable that any new shadows be cast on VMD park. We would like to urge all of you to partner with us in protecting and preserving our very little open spaces in the South of Market. Approval of this project will set further detrimental precedence for future projects that will totally and completely disregard the value of public open space to the most underserved residents that actively use the park. Please take action to recognize that this project will have tremendous

- 1 adverse impacts on the use of VMD Park. Thank you for your time.
- 2 [Ramon Bonifacio] >> Hello. My name is Ramon Bonifacio, and I'm a youth from
- 3 Youth Organizing Home and Neighborhood Action, YOHANA, under SOMCAN. I
- 4 actually live a block away from VMD park. And since I was young, I've been always
- 5 going in this park where my friends hang out. Basically, VMD park is not just a regular
- 6 park to us. This is basically our -- like our second home to us because when we came
- 7 here in America, we are not welcome by some certain people. Basically in a way, VMD
- 8 park kind of gave us a way to be with the people that actually are with us and accept us.
- 9 We meet new people in VMD park too. Please do not vote on this project, thank you.
- 10 [Rachel Lastimosa] >> Good morning commissioners. Happy winter solstice. My name
- is Rachel Lastimosa and I am the SOMA Pilipinas Arts and Culture Administrator. I am
- here today in opposition of the 1052 Folsom and 190 Russ projects. As the only multi-use
- park that is accessible to Bessie Carmichael Middle School, the only public school in
- District 6, a park that is named after Victoria Manalo Draves, who grew up a couple of
- blocks away from the site, and is also a Shero for the Filipino community. It also houses
- 16 the Tim Figueras Batting Cage, who you saw speak earlier today, who is another
- 17 hometown hero.

As D6 is the San Francisco Filipino Cultural Heritage District, we take the

development of our community and the impact of the development in the Youth and

Families Zone very seriously. Affordable housing is important, yes. And it can be done in

- 21 a way that is accountable to the community. This decision will set a precedent for future
- developments that can encroach on the very little open space we have here in SOMA.
- 23 Depriving our area of sunlight. Comments have been made by supporters that have been
- paid by the developers here today that have minimized the effects of shadows. We are
- 25 fighting for elements here.
- In New York, they are paying for airspace. And with the very limited resources
- 27 that we have here in San Francisco, this is what we are setting precedent for. We are
- 28 fighting for elements. Depriving our community of sunlight is depriving our community
- of Vitamin D. Vitamin D deficiency has a direct correlation to depression. This really
- matters in fighting for the limited space in our neighborhood as well as the health of our
- 31 community. We humbly ask that you repeat the position that you made three years ago

1 for this project that has more of an impact, and oppose this project. Thank you. 2 [Raitay Acu-Maglotan] >> I was born in this city. And the shadow is not a problem. It is 3 about housing. Not just educating the rich that can afford. But this is about our home. 4 Family, kids who can't afford to be players. The sun is the day. We have to think about 5 the housing, the long-term goal. You know, 30% of the country is now living in tents. In 6 10-15 years, what is that going to do? You know what I mean for unity in the country. 7 Not just in Oakland. Not just in San Francisco. There are tents all over the country. We 8 are worried about a shadow. You know what I am saying? Thank you all for listening. 9 [Sue Hestor] >> [Draft Planning Commission shadow motion displayed] This is the draft 10 motion that Planning Commission is to approve later in a couple of hours. This is the 11 shadow report. The report has been made -- that they are taking the recommendation of 12 the general manager of the department, not of the commission. The commission doesn't 13 have a position yet. It was consulted, and so the Planning Commission is going to 14 approve the project, is slated to approve the project because you haven't said no. And you 15 must say no because we can't do this shadow on Draves Park. When you drafted 16 conditions, limiting the shadow after 1984 when Prop K was passed, you didn't have any 17 park in the South of Market called Draves. You had Gene Friend. Gene Friend has a 0% 18 increase, but has been whittled away because your commission, your staff has been 19 saying you don't count the area that is fenced on the outside, because it is not accessible 20 until the gates are open. So we've been losing the 0% limit on Gene Friend. With the 21 consultation of this commission and the planning department, bit by bit, you need 22 to have -- go back and do a shadow analysis about the limits for Gene Friend and Draves 23 Park together. 24 What would you have done regarding Draves. The South of Market is important 25 because it is a low income community and really dependent on open space. If you don't 26 stop, and say wait a minute - we have to do an evaluation of both parks, is 0% appropriate 27 for Draves Park like it is for all the parks in Chinatown? You have a real obligation today 28 to look at Draves as well as South of Market parks. 29 [Alice Barkley] >> My name is Alice Barkley and I am the attorney for this project. I

would like to focus mainly on the shadow and also if you have a lowered building and

what happens to that shadow. First of all, the shadow -- Your staff, back with the

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- 1 Planning Department staff, back in 1989, issued guidelines for parks all over the city.
- 2 One of the guidelines is for parks that is larger than 2 acres, with less than 20% year-
- 3 round shadow on the park. VMD park is one of those parks. And for those parks, your
- 4 staff then had recommended that they would be allowed a 1% additional shadow on the
- 5 park to accommodate new construction.
- In this case, what I would like to show you is a comparison of this project, what
- 7 happened if we take a floor off the project. Also what happens if you have only a 40-foot
- 8 high building which as the commission knows, has no limit on the amount of shadow
- 9 they can cast. So right now, on the longest day, which is when they're talking about 30%
- of VMD park will be cast by shadow. It's only for that one day and it is not 30%. Rather,
- the new shadow in total for the project -- for that one day, for a 15 minutes at the end of
- of the day -- is 18.75. If you look at this what we're showing, the color that is the dark
- blue, is the shadow by a 65-foot building.
- 14 [Reza Khoshnevisan] >> Good afternoon. Reza Khoshnevisan, Senior Consultant as part
- of the design team. And as someone who has done thousands of projects in this town over
- the past 25 years, I would like to point out the fact that this developer is providing 25%
- affordable housing plus the four units that are going to be rent control. And their bringing
- 18 the tenants down back to the building. If you do the math, you will see that this is
- 19 accumulates to over 30% non-market rate units. As someone who has done 25 years of
- development in this town, I have not seen that many developers that can digest 30%
- 21 affordable housing. And this developer not only is giving \$150,000 in improvement of
- 22 the park. At non-market rate units, he's trying to do the right thing. And to deprive the
- 23 city and this corner of Folsom and Russ Street from this great development, I think it
- would do disservice to this great city of ours. Thank you.
- 25 [Angelica Cabande] >> Good morning Commissioners. Angelica Cabande, Director at
- SOMCAN. In 2003, when the land swap between the school and Rec and Park happened,
- 27 it took until 2006 for Rec and Park to open this space. Not because it took that long to
- 28 build it, but because Rec and Park didn't prioritize funding for it. We had to organize our
- 29 community to advocate for Rec and Park to allocate money to open VMD park. We had
- 30 to organize our community to allocate staffing to this park since again, it was not

prioritize by the department. So, yes! We're hella passionate about VMD park because we had to fight every single time to not just build this park, but to maintain this park.

In addition there is a thriving business at 1052 Folsom who will be displaced. And as we know, when businesses are moved, even if they are relocated and able to come back later, they are not going to do it. They're going to find somewhere else to build, or close down.

It speaks volumes for our community and Supervisor Kim to come out against this project. We don't always agree on things, and for us to all say we oppose this project, is huge. The question now is, are you going to de-prioritize our voice again, that you have been doing on and on -- all the time for the South of Market? If this shadow was in another park, like the Marina or Golden Gate Park, will you vote the same way? Because there is a real question of equity and whose voice matters most. I hope you will use your leadership and really listen to the community. Thank you.

[Allan Low] >> I want to first say we're the Recreation and Park Commission, and the matter that's before us is whether this shadow poses a significant and adverse impact.

And it's just the shadow. It is only a recommendation. And to both sides, it's not a vote for or against the project. It is just the impact of the shadow on VMD park. I think the decision of whether we choose housing versus parks, that is for our colleagues this afternoon on the Planning Commission to make that decision. I'm sure it will be repeated again this afternoon, but our focus is just the impact of the shadow on the park.

There were some references to past Ellis Act evictions, future Ellis Act evictions. That is of no concern and should be of no concern in our decision and deliberation, and we should have a blind eye to whatever deals or evictions may have occurred in the past, and attempts to resolve it.

This is the second time we have heard of a \$150,000 contribution to the Recreation and Parks Department. Our city attorney's office is here with us and he will advise us that we cannot accept cash for shadows. And so that, as well, should be eliminated from any decision that we may make here and should not weigh on our decision. And the slide referencing what appeared to be a Planning Commission agenda item, I think that is a typo. Certainly they spelled 'recreation' wrong. I think that is a typo

- and I don't think our General Manager would have made the recommendation without our
- 2 authority. I believe that is the case.
- 3 [Phil Ginsberg] >> You can confirm that.
- 4 [Allan Low] >> I just want to lay that out and clear that, so that we focus the discussion
- 5 on the shadow on Victoria Manalo Draves park. Thank you, General Manager. First I
- 6 would like to have Stacey come up. Let me first hand you the 2015 shadow that we
- 7 unanimously rejected in 2015. It shaded the basketball court which was an active
- 8 recreation and to the entrance to the park. That was unanimously rejected in 2015. The
- 9 finding being that it was significant and adverse. Is that correct?
- 10 [Stacey Bradley] >> That is correct.
- [Allan Low] >> Now let me show you at the same time, this is June 21<sup>st</sup> at 7:36 pm. If
- 12 you put them side-by-side, isn't that a greater impact on the park? Again, it encapsulates
- the entire basketball court, not just a portion. And that oval area which is an unsanctioned
- dog play area. Isn't this shadow greater than what we rejected in 2015?
- 15 [Stacey Bradley] >> Yes that is correct.
- 16 [Allan Low] >> I think that is some precedent. Don't you think?
- 17 [Stacey Bradley] >> Yes.
- 18 [Allan Low] >> I think that should be considered in our deliberations. I understand the
- 19 need of the public good served by the shadow caster. But that's really as it relates to the
- 20 quantitative analysis of how you allocate shadow within the absolute cumulative limit,
- 21 but I don't think it eviscerates our analysis as it relates to the qualitative nature, and
- certainly we have heard from the community and those who use VMD park that the
- shadow would have a significant adverse impact on the park and those who use it.
- 24 [Kat Anderson] >> I very much appreciate all the passion that is behind this. I lead a
- 25 labor union and an intimately familiar with community organizing and how important it
- 26 is to have a voice. There are other voices here too of people who live in the area and work
- in the area, and people who are friends with Ms. Draves, and people who knew her, and
- 28 we have to consider all those voices together.
- I looked at the shadow analysis and I am particularly drawn to page 16 of the
- 30 Prevision Design document, because my children are born and raised in San Francisco
- and I have spent cumulatively years in our parks with children and I am a program

manager myself with youth. So the observations were that the park's picnic benches which are community gathering spaces, community gardens, ballfield, and southern children play area would receive no new shadow any time throughout the year with this project. The greatest impact of the shadows on that day in June begins at about 6:15 pm, and maximizes about 7:15 pm. My children and I are usually trying to make our way home to have dinner around that time. At 7:15 pm, part of a basketball court, a walkway, and a portion of a corner with no playground is what gets those shadows. Which to me it is not really a shadow because the sun is going down anyway. It is not a barrier to youth, it will maybe just have you walk in a different or use a different part of the park if you happen to be there between 6:15 pm and 7:15 pm. By the way, I work in the neighborhood and I don't want to be there between 6:15 pm and 7:15 pm, now the way it is, but I do feel like if that project goes forward, it will bring a 150-180 new residents who want to use our parks and will use our parks which will help shed light in that park. We build homes and then we build parks for the enjoyment of the people in the homes. We don't use parks to keep people from being in homes. [Allan Low] >> I appreciate those comments from my colleagues. I still believe that our findings in 2015 have some precedent and that this shadow that will be cast on VMD park will have a significant and adverse impact. I would like to move to direct our General Manager, which you will have to do very quickly since planning is hearing this this afternoon. I would like to move to direct the General Manager to advise the Planning Commission that the shadow cast by this project will have a significant and adverse impact. Before I ask for a second, I will recognize one of our commissioners. [Gloria Bonilla] >> Thank you Commissioner Anderson for stating our situation here so clearly, and speaking to the heart of the matter. The question that I have has to do with the sum total of the use of this park. I presume, and correct me if I am wrong, I am sure that staff will correct me if I am wrong at this, but I presume that the use that the park has is from 9:00 am to approximately 8:00 pm or 9:00 pm at the latest. Is that correct? [Kat Anderson] >> Sunrise and sunset, what's the hours?

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[Phil Ginsberg] >> I believe VMD park closes at sundown right now. 10 o'clock?

- 1 [Allan Low] >> At least until we install lights. That was a joke. Let's just not talk about
- 2 lights.
- 3 [Phil Ginsberg] >> Actually, I was just going to raise that.
- 4 [Gloria Bonilla] >> I am just speaking to the active use of VMD park and those hours.
- 5 What would those consist of? Beginning with any programming, whether it be starting up
- 6 at 9:00 or 9:30 and going on throughout the day. How many -- what would be the sum
- 7 total of the hours that is spent in the park by the community? Utilizing, participating in
- 8 different activities.
- 9 [Stacey Bradley] >> VMD park is used throughout the day. There is a variety of
- activities. This is a well used and much loved park. The community garden is a great
- asset for the community. There are the restrooms, the ball field, the basketball court gets
- 12 a lot of use, there is the children's play area, there is a variety of activities throughout the
- 13 day.
- [Gloria Bonilla] >> I understand that. What I am trying to get at is I am trying to see,
- what is the sum total of the hours that are impacted here?
- 16 [Phil Ginsberg] >> The park opens -
- 17 [Gloria Bonilla] >> From the time that the park opens to when it closes?
- 18 [Phil Ginsberg] >> Let me see if I can help.
- 19 [Stacey Bradley] >> Let me get the hours.
- 20 [Phil Ginsberg] >> 6-10. The Park Commissioner is open to, if my math is correct, 16
- 21 hours a day the shadow obviously changes throughout the year, and the scope of the
- shadow changes throughout the year. I understand that the period of shadow was between
- February and October. And usually the shadow stays around 6:00 pm.
- 24 [Stacey Bradley] >> That's right. It comes in around 5:00 pm or 6:00 pm depending on
- 25 the time of year.
- 26 [Phil Ginsberg] >> How many minutes a day?
- 27 [Stacey Bradley] >> On average it is just over an hour, 70 minutes. The longest time is
- 28 110 minutes, so almost two hours.
- 29 [Phil Ginsberg] >> The average shadow is about an hour a day from February to
- 30 October. Nine months a year of an average shadow of an hour a day. It's about 270 hours

1 of average shadow. About 270 hours of average shadow out of a total park usage between

-- it is 16 times 365. If anyone has a calculator, we can figure it out.

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- 4 [Allan Low] >> Rather than do this in our head to, May be we should have Adam Noble
- 5 to prepare the shadow report to present those figures.
- 6 [Phil Ginsberg] >> It is about 5% of the total hours would be shadowed by this project.
- 7 [Gloria Bonilla] >> About 5% of the total hours. I think that is significant. I think this is
- 8 in the sense that I do not feel there is any intent whatsoever to take away from the leisure
- 9 activities that we are providing at this park. As Rec and Park Department, I believe we
- would be fulfilling our responsibility to the community. We would continue to fulfill
- responsibility to the community, even if we supported and approved this project.

The way I see it is there is ample opportunity for involvement, engagement,

13 whatever in our park, but there is minimal opportunity, the way I see it now in terms of

14 the overall city politics and the struggles that we are having in many different

15 neighborhoods, especially the Mission district and the Bayview district in San Francisco,

to have any housing. It is a constant struggle. It is such a critical need.

I believe that as a citizen of San Francisco I have to defend the rights for

individuals to have shelter, as well as defend the rights for them to have leisure activities.

19 So I feel that there has to be a compromise here, and the compromise is that for all those

individuals who participate in leisure activities, for a sacrifice to be made so that there

- 21 could be other benefits such as the rights for people to have a home to live in, so it
- becomes a win-win all across the board. We need to make things better all the way
- around, not just in terms of leisure activities, but in terms of housing, jobs, transportation.
- 24 There are so many responsibilities that we have. We would be remiss in fulfilling this
- very important responsibility of having additional housing.
- 26 [Allan Low] >> I respect the comments from Commissioner Bonilla, but is that our
- decision to make on prioritizing housing over a shadow in the park? Our question before
- us is a recommendation of whether the shadow has a significant and adverse impact, it is
- 29 only a recommendation that goes to the Planning Commission who will accept our
- 30 recommendation or reject it and will weigh in and make the decision of whether the
- 31 shadow, regardless of it as a significant adverse impact, outweighs the need for housing.

other places to think that they can come here and have all the best intentions and best design and best product, but if it infringes on the quality of the park, we have to weigh that in our consideration. And it is a serious one. I am a long-standing proponent of high-density development in cities. I think it is part of the solution for a whole host of reasons that I won't bother you with now. Having said that, I will second Commissioner Low's motion and call for a vote and a roll call vote.

31 [Clerk] >> Okay. Commissioner Anderson. [Roll call]

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- 1 [Kat Anderson] >> I just want to make sure I am voting correctly here.
- 2 [Larry Mazzola] >> Yes means no.
- 3 [Kat Anderson] >> I respectfully oppose Commissioner Low's motion.
- 4 [Clerk] >> Okay. Commissioner Bonilla [Roll call]
- 5 [Gloria Bonilla] >> Likewise.
- 6 [Clerk] >> Commissioner Harrison?
- 7 [Tom Harrison] >> Opposing.
- 8 [Clerk] >> Commissioner Mazzola?
- 9 [Larry Mazzola] >> So all three of you are opposing his motion?
- 10 [Kat Anderson] >> That means that we are saying -- Does not pose a significant adverse
- 11 impact on the park.
- 12 [Larry Mazzola] >> That it does not?
- 13 [Kat Anderson] >> He is saying it does.
- 14 [Larry Mazzola] >> Right.
- 15 [Allan Low] >> Remember, yes means no.
- 16 [Larry Mazzola] >> I told you that. Can I ask a question before I vote?
- 17 [Clerk] >> Absolutely.
- 18 [Larry Mazzola] >> I wasn't here in 2015 when this got turned down by the Board, was
- 19 the only reason because of the shadow?
- 20 [Allan Low] >> Actually it never went to the Board or the Planning Commission. In
- 21 2015 when it became before the Recreation and Parks Commission, the recommendation
- 22 was unanimous that it did pose a significant and adverse impact. Since then, different
- 23 things developed, and the project sponsor went back to develop a new project. As you
- 24 heard in a reference I think by the project sponsor there was another agreement
- 25 reached with the city. So a lot of things happened in between when in 2015 to today,
- 26 where the project that was proposed in 2015 stalled out and was withdrawn, and this new
- 27 project was resubmitted. I look to my mentor Alice Barkley to make sure I got the
- 28 procedure correctly.
- 29 [Larry Mazzola] >> Okay. I've heard testimony on both sides this morning, and both
- 30 have swayed me. I think the fact that from what I've read in our documents that the
- 31 Planning Department has found no additional shadow, that the additional shadow would

- 1 not have an adverse effect, and that we are still below the allotted shadow threshold, if
- 2 you said it right earlier. I think that would lead me to vote against your motion.
- 3 [Clerk] >> No vote?
- 4 [Larry Mazzola] >> No vote.
- 5 [Clerk] >> Commissioner Low?
- 6 [Allan Low] >> Yes.
- 7 [Clerk] >> Commissioner Buell.
- 8 [Mark Buell] >> Yes.
- 9 [Clerk] >> The motion fails 4-2.
- 10 [Mark Buell] >> Does that require that we have a motion in the other direction?
- 11 [Clerk] >> That is completely up to you.
- 12 [Mark Buell] >> Or have we sufficiently given the General Manager instructions to go
- 13 to the Planning Commission?
- [Allan Low] >> I think you have to make a motion so that the General Manager has clear
- 15 instructions.
- 16 [Kat Anderson] >> I would like to move that we find that this project has no significant
- 17 adverse impact on the park.
- 18 [Gloria Bonilla] >> I will second that.
- 19 [Mark Buell] >> It has been moved and seconded. Please call the role.
- 20 [Clerk] >> That motion passes 4-2.

### 12/20/2018

# Rec & Park Commission Hearing on 1052-1060 Folsom and 190-194 Russ Street

# **PROJECT SPONSOR**

### • Paul lantorno

Project Sponsor, Golden Properties

# Alice Barkley

Attorney for Project, Duane Morris

# • Reza Khoshnevisan

SIA Consulting, Owner

# FOR PROJECT APPROVAL

- Elizabeth
- Richard

### George

SF Resident

### • Carolina Corello

Resident at 1054 Folsom

### Michael Andolina

# Rudy Asercion

Former Director of Westbay Pilipino Multiservice Center

### Kevin McCollom

**Compass Real Estate** 

## Xavier Arce

SF Resident

### • Charles Turner

Rental Property Owner

### Dave Mur

Owns Fondue Cowboy 1052 Folsom

## • Jean-Paul Samaha

Vanguard Properties - Realtor, SF Resident

### Connor McLeod

SF Resident

### Ed Deleski

Vanguard Properties - Realtor

#### Michael Stack

Vanguard Properties - Realtor, SF Resident

### • Victor Melendez

Formerly homeless

### Alder Martinez

**Currently homeless** 

### Donald Gillis

SF Resident

### • Julie Lefcourt

SF Resident

## • John Goldman

Goldman Architect - 1st architect for project

# Kingston Wu

SF Resident

# Leroy Staples

# • Raitay Acu-Maglotan

# **AGAINST PROJECT APPROVAL**

## Heather Phillips

United Playaz, SoMa Resident - South Beach

### Misha Olivas

United Playaz, SoMa Resident

# Rudy Corpuz

United Playaz, SoMa Resident

### Betty Traynor

Friends of Boeddeker Park, Western Addition Resident

### Jane Kim

District 6 Supervisor

### Katrina Liwanag

SoMa Pilipinas Cultural District, Bernal Heights Resident

# Tet Naval

SoMa Pilipinas, Western Addition Resident

## Gene Alejo

South of Market Community Action Network

# Carla Laurel

Executive Director, West Bay Pilipino Multiservice Center

#### David Woo

South of Market Community Action Network

### Brandon Balidio

South of Market Community Action Network

# • Lourdes Figueroa

South of Market Community Action Network, Tenderloin Resident

# Tony Robles

Senior & Disability Action

### Tim Figueras

Former Staff, Gene Friend Recreation Center

#### Paul Barrera

SoMa Pilipinas Cultural District

# Mary Rocque

Bayanihan Equity Center

# PJ Eugenio

**South of Market Community Action Network** 

### • Ramon Bonifacio

South of Market Community Action Network, SoMa Resident - Mission St

### • Rachel Lastimosa

SoMa Pilipinas Cultural District

# Sue Hestor

SOMCAN Attorney on this appeal

### Angelica Cabande

Executive Director, South of Market Community Action Network

1	Planning Commission Transcript 12/20/18
2	[Clerk] >> You will consider a Large Project Authorization, Conditional Use Authorization, and
3	Shadow Determination, while the Zoning Administrator will request a variance for the properties
4	at 1052-1060 Folsom Street and 190-194 Russ Street.
5	[Doug Vu] >> Good afternoon. Doug Vu, Department staff. The project before you is a request
6	for a Conditional Use Authorization, a Large Project Authorization, and a Determination of
7	Shadow Impact for the proposed demolition of five existing buildings containing 10,349 square
8	feet of commercial use and four dwelling units totaling 4,656 square feet on three lots. The
9	merger of these lots into one parcel and the construction of a new 7 story 64 feet 6 inch tall and
10	58,719 square foot mixed-use building containing 2,832 square feet of ground floor commercial
11	retail use and 55,887 square feet for 63 dwelling units consisting of three studios, 23 one-
12	bedroom and 37 two-bedroom units. In addition the project includes a combined 6,991 square
13	feet of private and common open space and a 3,572 square foot ground floor garage with access
14	through a single new driveway on Russ Street for 16 residential automobile and 63 class 1
15	bicycle parking spaces.
16	Under the provisions for Large Project Authorizations located in a Residential Enclave
17	District, the development is requesting exceptions from the planning code requirements for rear
18	yard and dwelling unit exposure. Since the project is also located in the South of Market
19	Neighborhood Commercial Transit District, the sponsor is requesting a variance from these same
20	requirements for rear yard and exposure by the zoning administrator today.
21	As stated, the project is located in two zoning districts with approximately 60% in the
22	South of Market NCT zoning district, which connects to the Folsom Street neighborhood
23	commercial transit district and contains a development pattern of active neighborhood-serving
24	and pedestrian-oriented ground floor commercial uses, with dwelling units above. The remaining
25	40% of the project at the rear is located in the residential enclave zoning district, which contains
26	clusters of low-scale, medium-density residential neighborhoods located along the narrow streets
27	of the south of market area. Vacant or underdeveloped parcels in this district are intended as
28	opportunity sites for new infill housing. Since the packet was published last Thursday, the
29	department has received 23 additional letters in support of and one in opposition to the project

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that are being provided to you today.

Also handed out to you today is an amended Exhibit A to the Large Project Authorization draft motion that clarifies the replacement of existing rent-controlled units as well as a copy of the Costa Hawkins exception agreement. After analyzing all aspects of the project, department staff finds that the project is on balance consistent with the policies and objectives of the General Plan and East SOMA Area Plan because it's located in zoning districts that principally permit ground floor commercial uses as well as residential uses. It's an appropriate in-fill development that will replace four rentcontrolled units in-kind and add 59 new dwelling units to the city's housing stock, including 15 permanently affordable dwelling units. The new development is designed with an appropriate massing scale and architectural style for the subject block and is compatible with the existing broader character of the South of Market area. The project will also include streetscape improvements to activate the block and contribute to the pedestrian-friendly environment. It will also comply with first source hiring program and pay the appropriate Eastern Neighborhoods development impact fees. Based upon these findings and those described in the draft motions as amended, the department staff recommends approval of both the Large Project and Conditional Use Authorizations with conditions and the determination of shadow impact. The project sponsor is present and has prepared a presentation, but this concludes staff's presentation and I'm available for any questions. [Rich Hillis] >> Thank you. Project sponsor? [Alice Barkley] >> There will be three of us speaking today. The first one will be the project sponsor, and then I will speak on the shadow and then lastly the architect will talk about the design. [Paul Iantorno] >> Good afternoon, commissioners. My name is Paul Iantorno and I'm a born and raised San Franciscan. I'm speaking to you today on behalf of Golden Properties the owner and project sponsor and would I like to than everybody in advance that will speak today, especially those in support of the project. We recognize that the park across the street is a treasured resource in the SOMA district. Not only to the general public, but for the Filipino cultural heritage community and the leather and LGBTQ cultural districts. We also understand the importance of protecting the park. The first concern of some neighborhood groups pertain to Ellis Act filings, which have nothing to do with this project, but in 2013 we began Ellis Act

filings on five buildings. We have never previously filed an Ellis Act and as soon as we realized

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it was a mistake, the filings were abandoned and no evictions of any tenants ever occurred. No evictions ever occurred. In a good faith effort and thanks to the guidance of our late Mayor Lee, these five buildings were sold to the mayor's office of housing acquisition program. MEDA and the San Francisco Land Trust being the beneficiaries. Selling these properties will keep 19 units in the five buildings permanently affordable. We're doing our best to right a wrong.

In cooperation with the planning department, the Mayor's Office of Housing and Tenderloin Housing Clinic, this project was redesigned from 46 units to a 63-unit building within the same envelope, offering more housing to families, more rental stock to our city, and above all, more below market rate housing units to the Mayor's Office of Housing program. By maximizing the density potential of the three lots on which the building will sit, we're doing our part to help Mayor Breed reach the goal of creating 5,000 units of housing each year. 25% or 15 units of this project will be allocated to the Mayor's Office of Housing BMR program. In addition, \$150,000 will be donated to the Victoria Manalo Draves Park to continue the bathroom attendant security program when the current funding ends, helping to improve safety for its park users. There are four rent-controlled units currently on the site. And the tenants will be given relocation assistance and temporary, fully renovated relocation housing until they can move into the new building. Mandated, but also significant is the roughly \$900,000 in impact fees, further contributing to the city's funding for SOMA open space facilities development, improvement of affordable housing, transportation and infrastructure projects.

I hope the commission will see that we hope to build this project and others in the future and it will be a win-win for the city, as well as we hope to redeem our reputation in the community. We hope the commission will find this project good for the city of San Francisco and all the ways indicated and request that it could possibly be approved. Thank you for your time. I have 63 letters and 100 signed a petition that I would like to give to the commission. On the top, I wanted to explain, there's a letter from the Tenderloin Housing Clinic and tenant letters in support and commercial tenants in support of the project as well. If you have any questions, thank you.

[Alice Barkley] >> Members of the commission, I'm the attorney for the project sponsor. I will focus my presentation on shadow, since it's an important aspect of the project for you to consider. In 1989, your staff as well as the Park and Rec staff issued some implementation

guidelines, which my recollection is that the planning commission held a public hearing on it.

And one of the guidelines deals with parks that are large parks over 2 acres that have shadow that is less than 20% year round right now. For those parks, there is an allowable 1% increase in shadow for the park in the future. This park is in that category.

The new shadow that is cast as you will hear, will not – will be below the 1%. Even with the cumulative shadow by the project, it does not reach the 1% allowance. So next what I'd like to do is to -- you will hear a lot of presentations about how the park, the project, is going to take over 30% that will have shadow cast on it forever. Let's start in saying that, this park, this project will cast no shadow in the park from October 18 to February 22. So today is a sunny day. There will be -- it's cold. Sun is out. There will not be one inch of new shadow on that park during that period of time.

We'll also hear from opposition that say that the project is somehow going to deprive children who use the park from Bessie Carmichael school because this is also where they take the children to. The fact of the matter is, no shadow -- the shadow will start on February 23, it starts at 5 o'clock. The first day of no shadow is 15 minutes and it is minimal at the edge of the park. As we move throughout the summer, when we hit June 21, the longest day of the year, is when you have the longest shadow. Because it's also the longest day. And that day, you will see that the shadow starts to reach the park at 6:00. Now that particular graphic is actually an earlier design, so it's slightly larger because the top floor is not set back. So you didn't have any setback on the 6th floor or 7th floor.

Because of the concern about the shadow, I talked to the project sponsor and said, let's look at what happened if we have a smaller building, because this is 63 units. The dark color at the edge, at 6:30, is where the difference between a 65-foot building and a 55-foot building is. So if you take one floor off and have a six-story building instead of seven, the difference is minimal. The blue color is the six-story building. Now there's a line, which is solid. That's the 40-foot-high building, which under Prop K, does not have to come before you on shadow. At 6:30, the gray color is the existing. You will see that the 40-foot building starts to go into the area of where the basketball court is. By the time you get to 7:00, it started to cover part of the basketball court. By 7:15, it started to move down. And then this is where you see that a 65-foot building will take over the tip of the northern children's play area, but not the rest of it and not the one on the south. By 7:35 P.M., which is the largest shadow for this day, because every other day the shadow will be less, you will see that, again, between six-and seven-story building, the difference is minimal.

If you look at the shadow that will be cast by a 40-foot building, which they can build without any consideration of Prop K, that actually started to cover the entire basketball court and it also covered the children's playground.

So when we evaluate, one of the guidelines also mentioned is that the commission should look at not only the quantitative shadow, but also the qualitative. How does it impact users? The shadow study shows that most of the users are morning in the weekday and in the afternoon, more in the morning than afternoon, during the weekend it's about even between morning and afternoon, about 50 to 56 people.

In the evening, you will hear testimony that there are very few people during this period, especially children, because they're home having dinner and parents take them home. What was not mentioned earlier, the Rec and Park Commission this morning voted 4-2, finding that when they look at the benefit of the project in terms of public benefit on housing etc, versus the shadow where it's cast and the time it's cast, they find that the shadows don't have any significant impact on the park.

Now one of the things that you heard from the planning department staff about the project benefits, when you look at these three heights of the building, a 40-foot building means that we will lose 20 units of housing with proportionally the percentage of affordable housing. Same thing -- you take one floor off, you will use nine units of housing. Also, when we are looking at it, we also have four replacement units and the tenants working with Tenderloin Housing Clinic, all of them have already signed an agreement, they've picked out the replacement units that will be provided to them. They have been -- they also picked out the unit, if this project is approved, that they will move into. All of them have done that. And two of the other documents are in the process of being completed and they will be executed in the next couple of days. So the project sponsor has done everything he can to make sure that the tenants that will be displaced temporarily will be well taken care of. I think I would now let – give the time to the architect. [Brad Terrell] >> Good afternoon, commissioners. I'm happy to present our work today. Brad Terrell, senior design associate. My colleague, Amir, will help me with a couple of pictures. The parcel has seen several proposed iterations. So let me touch on the history of the site and the evolution of the project that's before you. Among the iterations, the nine unit project that was proposed at 190 Russ Street and a subsequent effort to design 46 units on the now merged lots

including the frontages at Folsom Street. We were then retained in 2016 to assume the project before you today. Our proposal provides 63 units total with an affordable housing component reduced in massing from those previously proposed. So I have three points to touch on simply with the project. This is the site here. The site situated at the intersection of Folsom and Russ Streets. These two frontages define the address of the building in both program and aesthetic, while the rear yard provided works to complement the midblock open space that's established.

The building is composed of several interlocking volumes to differentiate the form and effectively reduce the massing. Toggle to the diagrams. First, a primary vertical fissure breaks the massing into two and defines the residential entry. Second, a third volume emerges at the top in the background to set back to provide outdoor area. Further articulation at the street renders a high ceiling and commercial spaces at the raised entrances at Russ and final adjustment of the building shapes the building as it terminates along the corresponding neighbors. The fenestration corresponds with these frontage at each street. The Folsom Street side is animated by a rhythmic position of vertical elements positioned along with horizontal bands and landscaped entries and raised stoops animate the approach at Russ.

## Public Testimony

[Rich Hillis] >> You can come up in any order. Go ahead.

[David Woo] >> Hello, commissioners. I am with the South of Market Community Action

Network. It is unclear why this was not held as a joint hearing between the Recreation and Park

Commission and the Planning Commission. This hearing should have been held jointly between

these two bodies so that Planning had a chance to weigh in on topics that were voted on by the

Recreation and Park Commission.

The proposed project before you would cast a shadow on the park. For eight months out of the year with an average shadow time of over 70 minutes that includes the park entry, basketball court, children's play area, grassy areas and the dog portion and the benches. This also includes a period in late June where the shadow is present for up to a hundred and ten minutes. During that time the sun does not set until 8:30 pm.

The impacts from the shadows will continue to affect park users after the shadows have passed due to the fact that any wet surfaces in the park that are shaded will continue to be wet, damp, and cold for a longer period after the shadow passes.

Also we have some more images. This shows the existing area as it is now with the proposed project. You can see the scale, size, and design of the proposed building are completely out of character with the existing area. There is the proposed project. Again, looking at the existing area. The scale and size of the project seems to be monstrous in the area where it is proposed.

We strongly urge you to vote no today on this project that would add more shadows to this park. There will also be displacement of commercial businesses with no plan on how many of those businesses will return. Especially considering that the new commercial space will be priced at a higher rent.

We urge planning to please not plan in silos, and to think of planning for whole complete communities. Adding housing with new families while simultaneously adding shadows to the only full-service park in the South of Market is bad planning. Thank you.

[Raquel Redondiez] >> Good afternoon, Planning Commissioners. Raquel Redondiez, Director of SOMA Pilipinas. Thank you for your support of our community, and we are here today to express our concern in opposition to this project. Particularly the shadow it will cast and a significant adverse impact on the quality of life for the users of the park. VMD park is the only community park in SOMA which has the lowest per capita open space in the whole city. VMD park is also historical and has a cultural significance for the community. Victoria Manalo Draves grew up in the 1920s and had to overcome exclusionary discrimination and racism to go on to win two metals in the 1948 Olympics.

More recently, Rec and Park approved the naming of VMD park and the batting cages, which is another neighborhood hero who is a retired RPD staff who has been well all generations of Filipinos in we are not only fighting to prevent further displacement of our community, but to maintain and improve the quality of life for all residents, families, and communities.

Long before the South of Market became the hot new neighborhood in the city, it was a Filipino community who led the fight to rebuild Bessie Carmichael school and to press a land swap so VMD park could be built. Not only is VMD the only large gathering places for residents, it is an extension to the open space and playground for Bessie Carmichael school, which does not have sufficient outdoor space.

This issue is a matter of equity for a community and neighborhood that has long been in the shadows of city hall. Every community and cultural asset that we have, we have had to fight for. To this day, we fight for new open space and for improvements to VMD. Allowing a development to cast shadows on our only community park, especially in the most used areas such as the basketball court, the children's play area, and the grassy hill would have a significant adverse impact on the quality of life of our children, families, neighbors and all users of the park.

We are counting on you to uphold equity and champion our efforts to protect our neighborhood and cultural assets. Especially this park. I would like to end by asking if this development and these shadows were being proposed in your neighborhood, or in a more affluent part of the city, would this be approved? Thank you very much.

[Lourdes Figueroa] >> Good afternoon. My name is Lourdes and I am a family case manager with the United Families Program under SOMCAN. I will read a couple statements from the youth that weren't able to be here regarding the park, and we are in opposition of the proposed plan. The first one that I am reading is from Nikki Embalzado who is 16 years old and lives in the South of Market, and goes to John O'Connell high school – "VMD park means so much to me as a youth living in the SOMA because of my friends play basketball there every summer which is so important to them. I want to see my friends enjoy the sun in VMD park as we watch them play for fun. The park is important because we only have a few parks that we can go to and enjoy without shadow blocking the sun."

I also have a statement from Edzon Hagape who is 18 years old and lives in the South of Market and is currently attending City College. He says – "I grew up playing in VMD park and many other kids had the same experience. Is the only real park that SOMA has that is truly theirs. More shadows will limit the exposure to the sun that kids developing their young bodies. More shadows will mean less Vitamin D provided by the sun. More shadows can cause people, especially kids, to not come to the park as often because of the lack of sun."

We all know this. This kind of development will only benefit a few. It will further deepen the destruction of a community that has existed in SOMA, and this community has made SOMA and the Filipino community.

It is unfortunate that developments, and others that are occurring through the city, are destroying our communities. They are pitting us for crumbs. There is something morally wrong with this entire process, and you as public servants are accountable for the most vulnerable of the vulnerable people. We need a structure. We need a system that will truly provide relief long term. Yes, we need housing, but this is not the way. This will not fix our housing crisis. Take

- 1 note, the public vacant properties that are around the city, Section 8 vacant properties. Further, as
- 2 a family case manager and resident of the district for the past 11 years, I have witnessed and
- 3 walked with families. Specifically immigrant working class families. What I have seen is that
- 4 inaccessibility of the affordable housing process and the BMR. The way it is all set up, the
- 5 language is inaccessible. We need to stop seeing housing as a commodity. It is a right. It's a
- 6 need.
- 7 [Alexa Drapiza] >> I have been a resident in the South of Market my whole life. The shadow
- 8 that this project will create has a huge impact on VMD park. A park that people have fought for.
- 9 The shadow takes up most of the park and it covers the other half of the basketball court and
- sitting areas which people utilize. Families come to the park so often with their youth.
- 11 Afterschool programs also utilize the park because of the limited spaces they have in the
- 12 program.
- Before VMD when I was younger, I would attend West Bay and there would be plenty of
- us in a small space, VMD park was vital to us. Fridays were park days for us and after we do our
- homework, we would go to the park from 4-6 and sometimes stay longer because we didn't want
- 16 to go home. Our homes are really small. Especially during the summer time, where we spend
- most of our days at the park. Shadows will also make the park look more depressing. Growing
- up, VMD has been a vital part of my childhood. Without VMD, a lot of us would have to travel
- 19 from further away. People use every inch of the park, especially youth and families that do not
- 20 have another park. Please do not vote for this project. Thank you.
- 21 [PJ Eugenio] >> Good afternoon. I am an organizer for SOMCAN. As the population increases,
- 22 80% of the city's development is happening in District Six, particularly in the SOMA. VMD park
- 23 is very important to residents. Lots of families utilize the space throughout the day. There are
- only two full-size parks in the neighborhood. It is unacceptable that any new shadows be cast on
- 25 VMD park. We would like to urge all of you to partner with us in protecting and preserving our
- very limited open space in the South of Market. Approval of this project will set detrimental
- 27 precedents for future projects that will totally and completely disregard the value of public open
- 28 space to the most underserved residents who actively use the park. Take action today recognizing
- 29 that this project will have tremendous impact on the use of the park. Thank you.
- 30 [Tony Robles] >> Commissioners, I'm with Senior and Disability Action. We are located in the
- 31 South of Market area. This is about the integrity of the park. There's been a lot of talk about

seniors, families, and youth that utilize the park. While that is true, there are seniors and people

with disabilities that do frequent the park as well. We can ill afford to have more shadows.

Somebody mentioned the shadows in themselves make for a depressing atmosphere, and we

4 don't need that.

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Things are depressing enough. VMD park is one bright spot, one place that we can all feel we are at home, and a place that we can feel proud of in our community. Golden Properties has been involved in using the Ellis Act to evict people. Perhaps the evictions didn't go through, but those evictions were filed. They did cause impacts on tenants that were in the buildings that were served. Senior and Disability Action supports affordable housing but we do not support projects by the developer that negatively affect everyday quality of life for our families, seniors, and people with disabilities. We are asking you to not approve this project. Thank you. [TJ Basa] >> Good afternoon commissioners. I have many fond memories of VMD park since it first opened in the mid-2000's. From community events, barbeques, picnics, playing basketball, walking my dogs and shooting a music video or getting fresh air during breaks at work. I love running into people I know and I love making new friends at the park. VMD is one of the only places in the neighborhood where people from all walks of life can congregate harmoniously. The fact that it is named after a person who had to overcome racial barriers to become the first Asian American Olympian to win two gold metals is a source of pride for many. For all of these reasons and more, I'm opposed to the project that would cast significant shadows on the most heavily used parts of the park.

As you know, many people in District Six live in SROs and doubled up housing or overcrowded living conditions. Public open space has become even more important. It is a matter of public health for families, seniors, people with disabilities, people living in isolation. Developers will argue they are creating new housing, but as my colleague alluded to, we are not in a housing shortage crisis, it is a housing accessibility and affordability crisis which developments like this only exacerbate. People are not replaceable. This project has been rejected over and over again. They did not recommend it. Please listen to the voices of the community and oppose this project. Thank you.

[Ramon Bonifacio] >> Good afternoon commissioners. I am a youth from SOMCAN. I am here in opposition to the development. We all want affordable housing. But the real question is how affordable is it for us, due to the fact that many families and individuals that live in our area are

- low income. Not many of them can afford to stay here. Due to the high cost of living, this
- 2 development will only increase this -- it says it will include below-market rate, but even with
- 3 this, not many families will be able to afford to live here. This type of project only pushes people
- 4 out of our homes and lets people from big companies come in to the city. This project will
- 5 increase the cost of living in the neighborhood. Once again, please do not vote for this project.
- 6 Thank you.
- 7 [Juvy Barbonio] >> Good afternoon, commissioners I am the case manager at SOMCAN and I
- 8 am here to share with you a video from our youth who could not be here because they are still in
- 9 school.
- 10 [Julianne E. from video] >> VMD park is important to me in the community because it gives us
- space for people to enjoy, and it is a safe space for children to form a unity and to bond together.
- 12 [Kaitlyn Evangelista from video] >> The shadow impacts the people who are in this park
- because when people come to the park, usually little kids, they associate the park with the sun
- and it being bright and a really playful place. But without the sun, it feels dark and just not how a
- park is supposed to be. The building shadow would impact a kid's perspective on what a park is
- supposed to look like.
- 17 [Speaking Foreign Language] >> The shadow impacts the community and VMD park because
- it creates a negative vibe around it. The sun gives a positive vibe for the children to enjoy and
- 19 play. But instead the shadow gives a sad feeling for the children not to play outside and enjoy the
- atmosphere.
- 21 [Michael Andolina] >> Good afternoon. I will start with a fact. 30.7% of daylight hours in San
- Francisco are cloudy, hazy, foggy, as you all know because you live here, or low sun intensity.
- 23 Meaning no chance for shadows. Hope, family, opportunity, home. Please keep those four words
- in mind. If I were to pour you a glass of water, would you see the glass as half full, or see the
- 25 glass is half empty quota are you an optimist or a pessimist, the point of these questions as to
- demonstrate that any demonstration can be seen from many points of view.
- When you put those positives down on one side of the paper and the negatives on the
- other, it is overwhelmingly one-sided. Improved commercial spaces, so businesses in SOMA can
- continue to thrive, a boost in the job force and economic infrastructure, 63 new residents to
- 30 house individuals and families so they can have a beautiful place to call home for a long time.
- 31 Nineteen of the 63 units being built are for low income housing. Higher than the city's

1 requirement, and being built at a time where the city isin one of its worst housing crisis ever.

2 10% of the population in the city lives in affordable housing and there are people and families in

3 need of homes every day. Just last year through the Mayor's Office of Housing and Community

Development, there were 104 housing lotteries. 85,000 households applied for 1210 units. That

is a 1.4% chance of getting selected. One in 70. That means for every household selected, 69

families go home empty-handed.

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There simply isn't enough affordable housing inventory to go around. Imagine the chance to live in a building like this. Safe, secure, welcoming. The average person takes those words for granted but not some. Some people dream of living in a building like this if they were given the chance I know I would as someone if I qualified for BMR Housing. This project benefits families, the community, the job force, and the housing community in San Francisco. Everything being proposed is with the city's best interest in mind. Think about the people it will help and the happiness it will bring those who can one day call this building home. Why would you not want that? Don't we want to give San Franciscans a chance to improve their quality of life? This project is beyond a shadow of a doubt a positive for the city. It is the only shadow that I and the city should be looking at. I urge you to be an optimist. Look at the glass half full. [Laura Foote Clark] >> Hello. YIMBY Action doesn't normally don't get involved in projects like this. When there are existing tenants, when we are talking about tearing down what is relatively sound housing, we take a big step back. We like to focus development on parking lots, on single-story retail stuff, old malls. That is a great one. I was really hesitant to speak out in favor of this project. I had to be really convinced that the tenants were being treated well. That they liked the deal they were getting. That they were going to speak out in favor of this project.

I did not want to be here speaking in favor of this project. It is actually very good. It is kind of a best case scenario of having a process where the tenants have a lot of ability to negotiate for a package that ends up really working for them, which means that they are going to be getting reduced rent elsewhere and then be able to come back at their old units to a rehabbed unit. It seems like a really good package and it is a kind of thing that we should encourage. When we are going to be cut talking about tearing down a few small buildings, where there is a couple units of rental housing, we need to be damn sure that we are protecting those people and that they are getting a good deal.

1	I do think that this project has qualified for that. We shouldn't do this regularly. We
2	should be really careful when we do it. We should make sure the tenants are well represented.
3	We should make sure there are standard processes for compensation so the tenants can make sure
4	to be protected under circumstances like this. We have achieved that here and I am really
5	impressed. I do not like getting involved in projects like this because they take a lot of research. I
6	appreciate that a lot of work went into this package that you guys have a lot of paperwork to go
7	through. This is one of the few times that amount of paperwork is truly warranted and that
8	amount of being sure is truly warranted so I am speaking in favor of this project. Thank you.
9	[Nico Nagle] >> SFHAC sent a letter earlier that outlines the positives of this project. It is really
10	quickly 63 total homes, four of which replace the homes that will be demoed. That is essentially
11	59 new homes that come to the city for San Franciscans. It is not insignificant in the case of a
12	housing shortage. That being said, the community that just spoke out do have legitimate
13	concerns, and those deserve to be heard out. I want to be very clear with this commission that is
14	important to remember that we live in a city where this type of housing is illegal to be built on
15	the west side. I think if folks in San Francisco really wanted to get behind, let's build more
16	housing equitably. I'm looking at you, west side of the city. That is all I have time for today.
17	Thank you and have a great holiday season.
18	[Rudy Asercion] >> Good afternoon, commissioners I am the former executive director of West
19	Bay Pilipino Multiservice Center and I am really sorry that I am here on the opposing side of my
20	former students. However, Victoria Manalo Draves is a friend of mine. I advocated for the city to
21	name the park after her. I was responsible for having a plaque placed on the entrance of the park
22	that describe her remarkable things that she did during the 1948 Olympics in London. My sense
23	is that if she were here today, she would tell you that a little shadow on her park is mitigated by
24	our city's need for more housing. I am speaking on her behalf. Please approve this project
25	because a little shadow in the park is not going to impact the quality of the park, or its use. Thank
26	you very much.
27	speaker, please.
28	[David Martinez] >> Hello. My name is David. I run an office by the park. I want to thank
29	everybody for trying to be helpful and work with this project. I remember when somebody
30	wanted to build the stadium. They keep knocking it down. Why do they keep saying no? Because
31	it has to be done right. I want to point out another aspect of what someone said about the

- 1 character, building character. It is also a nightlife neighborhood, there is 1015 Folsom across the
- 2 street. There are places like the pizza place and Fondue Cowboy that serve that part of the
- 3 business, including people who come into copyright and trademark. We need those kind of
- 4 businesses. Even if we do talk about supply and demand, we are overbuilt. 99 Rausch St half a
- 5 block away is half empty. Fifty percent. Earlier this year, it was 60% of the San Francisco Iron
- 6 Works at 8th and Harrison. You need to get out of this idea even if you were talking about
- 7 supply and demand, we need them to keep up with the supply. Regulation or no innovation --
- 8 regulation, it takes time. The chapter on housing is excellent. I highly encourage it. There is a
- 9 specialist in the bay area. Those are my oppositions to it as a resident.

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Shadow is a big part of it as well. It does not keep the character of the neighborhood. I applaud everyone for going out of their way to move people who would be evicted and give them new housing, that is great. But we have plenty of housing. It is not an access problem, it is an affordability problem. If people complain about the regulations, the idea, the philosophy of no regulation was roundly defeated by the voters in District Six. The YIMBY candidate got 17%. Obviously the community does not support an approach like that. We actually like having regulated business. If anything right now, the tech world needs more regulation.

I think the voters have shown that we applaud you with regulations but I urge you to oppose this and not approve it. It is not within the character of the neighborhood. It is about making more money. They don't take into account the flippers, Airbnb, across the street from VMD park is an empty condominium. Five units. Never had anyone living in it the five years since they built it. This is not the way to address the housing crisis. Thank you very much for your time.

- 23 [Katrina Liwanag] >> Good afternoon. My name is Katrina, SOMA Pilipinas Community
- Organizer. I humbly urge you, as someone opposing to reflect beyond the shadow and truly
- 25 answer what will this development do, and who is this housing for? According to the 2015
- 26 community survey, D6 is home to 12,000 seniors with more than 31% living below the federal
- 27 poverty line. Similar figures were projected for children where 3 in 10 Bessie Carmichael
- children are categorized below the poverty line and homeless. Hundreds of families live in the
- 29 alleyway units, and if they could afford one of these 15 units, let alone fit in a development like
- 30 this, we would not be representing their opposition today.

BMR is not the same as low income housing. We must challenge this inaccessible and false language. Within the mentality of just constructing buildings to the growing housing crisis, we have students living in their cars or couch surfing.

As a university working student in San Francisco State, this is an alarming fact of the low quality of life in San Francisco. I won't comment further on my strong opposition to the proven increased shadow cast on VMD. I will comment on my discontent with the developer's constituents little to no effort to even acknowledge me, SOMA Pilipinas, Bessie Carmichael – before the 11<sup>th</sup> hour. Does this have the potential to just be another corner with aethstetics and displacement reminiscent to the new Valencia St or another 5M? This is for the community? Which one? I truly validate and empathize with concerns of residents who oppose the project because we truly have more in common when would -- with one another than we do with the reality of this development.

SOMA Pilipinas fight for affordable development without further displacement. For preservation of cultural assets like VMD. If you approve this project, it will expose a true class character and racial ethnic sentiment of this development. It will expose the reality of women of color like me and working people who will fight for survival. We are convinced and told this is good for SOMA. In fact it is a hollow promise that had the audacity to divide community members. It will increase Vitamin D deficiency. Increase gentrification of the SOMA. Increase traffic fatalities and wind speeds in the city's most dangerous district. The more exclusionary character will send the message to the immigrant youth and families that the city cannot and will not hear them.

I want really badly to empathize with the developer, but we need to acknowledge that this project will set precedents for other developers to think they can keep bullying SOMA residents around. It is about quality of life. Also, the failed intention of these constituents due to their dismissive and deceiving message that 15 BMR units will really represent the people of our demographics. Not even \$150,000 in cash will be traded for shadows.

[Charles Turner] >> I'm a realtor focusing on additional rental housing and rental property owner catering to conventional tenants as well as low income tenants. In the past, the Iantornos made an error in judgement. This was offset it by them working with the city to preserve existing residents in their homes.

All of us have made errors in the past and asked forgiveness. The focus should be on this 1 2 project and not on the developer I ask that you can open your hearts and forgive them and focus 3 on approving this project -- excuse me, of 63 when Childress rental housing units that are much-4 needed in San Francisco. 5 [Jean-Paul Samaha] >> Good afternoon, commissioners in looking at this project, one really 6 needs to look at the larger picture. I know we got really fixated on shadows, the Recreation and 7 Park Commission, for your knowledge, you already have that from them. They voted to work 8 earlier today to find that there is no significant impact on shadows. That the shadow only comes 9 for a small part of the part that is not the playground, nor any of them the more usable areas of 10 the park. It is only in the evening from 6-7:00 pm on certain evenings. In the bigger picture, we 11 had a mandate in San Francisco. This Mayor wants to build 5,000 housing units per year. She 12 wants to build 30,000 housing units. 13 This is one of those projects that should go forward. There was this great -- of the 14

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you very much.

agreement with the neighbors and the city for 25% below market rate plus four units of the current renters coming back into their rent-controlled units, 32% affordable BMR if you count those four. I sit on the Treasure Island Development Commission. We are looking far and wide for funding for affordable housing. There is a developer now who is willing to build 63 units, 32% of them to be below market rate. I don't know how they will do it the costs are so high. Godspeed to them if they can do it. We should welcome them and say yes, please do it. This has 58% family housing units. Our families are being driven out of San Francisco. People have kids. They look around and can't have larger homes. They moved to the suburbs and moved to outside of San Francisco. This has 58% family housing percentage. It is way above anything that the city mandates. We have a park next door, new families will be utilizing the park next door. This is a win win for San Francisco. It is a win-win for affordable housing. It is a win-win for South of Market. Please support this project. Thank you very much. [Michael Stack] >> Good afternoon commissioners. I was lucky enough to be born in San Francisco, and I'm a current resident. I support the project. As we all know in this room, there's a massive housing shortage and we need more housing. I also think the additional residents moving into this neighborhood can keep eyes on the children in the park and keep it safe. Thank

[Connor Macleod] >> Good afternoon, members of the commission and happy holidays. Thank

2 you for the opportunity to comment. I am fortunate to be a resident of San Francisco for more

3 than a decade. I am an advocate here today for affordable housing and responsible development.

4 From that perspective, and speaking for myself, this project is a dream for the city. This project

will add 59 additional dwellings, it is taking it from 4 to 63. Ninety-two additional rooms, that is

eight to 100. This will add 15 new BMR units. From the four current units to 19.

This project provides for existing tenants during the development. It includes relocation assistance, it includes temporary housing for them. This project will be responsible for zero evictions. This project will be responsible for zero displacements. This project is a dream for the city. The current tenants supports this project. If I can speak for a moment about the shadow earlier this morning, I attended that commission and they determined correctly. It was a 4-2 split, and this project does not significantly contribute to adverse enjoyment or use of the park.

The study that was done, the shadow study that was done shows that this project will increase the shadow by 0.38% of additional shadow. This park is currently 2.5 acres, and falls with less than 20% current shadow coverage, meeting the guidelines that the city provides is 1% additional shadow for a development. This contributes 0.38%. We have seen some photographs today that people have brought showing the maximum shadow that this project will cast, and it does that on the summer solstice in the late, late evening after 6:00 pm. You can see the blue shadow here at 6:15 pm. The shadow barely casts on the park by 6:15 pm, and does not cast any shadow on the playground areas which are the rounded areas here. 7:00 pm, still nothing. Here is 7:00 pm. Still nothing on the playground area. Keep in mind, this is the worst day of the year.

Here we see the maximum shadow.

[Jon Jacobo] >> Sorry about that. Good afternoon, commissioners. I am a representing

Supervisor Kim. Thank you for the opportunity to speak on behalf of the supervisor. I would like

to summarize her opposition to the 190 Russ project and why the supervisor thinks it should earn

disapproval of this body. The supervisor does not come out against projects at the planning

commission, but because of the community's unified reaction, she has decided to take a stand.

To begin this development will displace local small businesses and currently the project has no plan for their return. We know how integral our local small businesses are to the larger community, and we must ensure that we are helping keep them intact.

In addition to that, we must also ensure developments are not impeding on our valuable and scarce open spaces. VMD park is the only multi use park in the South of Market, a neighborhood that is absorbing the mass majority of growth in the city. 80% of all the commercial development is happening in 20% of our city. It is safe to say that much of that 20% is encompassed within the District 6 boundary lines and is focused primarily in the South of Market area. District 6 has the fewest and smallest park in the city. We have on average .17 acres of open space per resident compared to districts like District 2, which has close to 25.1 acres.

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particular matter.

The district also represents some of the poorest residents of San Francisco. We have the lowest average household income at roughly \$37,000, and double the citywide average of residents living under the poverty level at roughly 20%. The community fought tooth and nail to get this park built in conjunction with Bessie Carmichael elementary, families and seniors in our neighborhood. This park is in the heart of the SOMA Youth and Family Special Use District, a plan that our residents advocated for to ensure families would be essential consideration for a portion of SOMA as we develop the entire neighborhood. This part of SOMA was selected due to the school, VMD park, Gene Friend Rec Center, multiple affordable family housing developments and the concentration of youth programs ranging from United Playaz to West Bay Filipino Center. SOMA has historically had fewer parks because it was originally more industrial and commercial. ABAG has projected population growths of nearly 2 million people in the region and SF needs to build in order to meet this demand. As San Francisco continues to grow as the major jobs center for the region, infill development in the urban core has the potential to reduce greenhouse gas emissions by offering housing close to jobs. Ultimately infill development is better for the environment if housing is affordable to the workers making a range of the incomes. SOMA has been absorbing much of the residential development in this community and have been accepting this density. A point which should not be taken for granted, given lack of support for growth in other parts of the city. It is our responsibility to ensure that we as a city are committed to making these neighborhoods healthy, safe, and complete. This park deserves our utmost protection, it is our only multi-use park, any shadow is too much. Commissioners we ask that you take the supervisors' thoughts into serious consideration on this

30 [Ed Deleski] >> Hello. My name is Ed and I am in support of this project. I'm not really sure

what the gentleman just said before, with the park is not going away with the completion of the

project, and if the planning commission decided to disapprove this project, you are excluding 59

additional households from enjoyment of the park that the current residents currently get use of. I

came from Phoenix about 12 years ago as a gay man. I wanted to be in a place that would accept

me, and the idea being excluded from anything is really frustrating. This is emotional for me.

The benefits of the park -- of the project are great.

The developer has gone well out of his way to make sure the existing tenants are going to be relocated and taken care of. So much of the tenants have even written letters supporting the projects themselves. Additionally it is not as simple as supply and demand. The more supply really can't hurt to help with affordability factors. Especially with 25% BMR units. I really hope you guys take that into consideration and approve this project.

[Xavier Arce] >> Good afternoon. I am a first-generation native San Franciscan. I've lived here for over 60 years. My wife and I have raised two children here. I am here to support the project this project is not just a high-rise development. It is providing affordable thoughtful housing in the city within our environmental guidelines. It is an improvement to the area and respectful in

the guidelines of the open-air space that is a major part of the city heritage.

[John Goldman] >> I am John Goldman of Goldman Architects. My architectural office is adjacent to this project. I live above it. I had been there over 20 years and I have been there since the park existed when it was part of a scool. I use that park twice a day because I walk my dog in the park. The area of the park primarily shaded is an oval shaped hill which is an un-formal dog park, but will become a fenced in formal dog park. Therefore the area of greatest shade is not affecting human beings, and according to shamus, he has no problem with shade. He said it was fine. I get the concern about the shade, and normally, I would be concerned myself. I am friends with the community groups. They are my neighbors – I know them. The dog park is being shaded primarily.

Secondly, I am all in favor of greater amounts of housing in the city. You have heard the arguments from everybody. I am an architect. I agree with all that. They are providing far more BMR than would be required. They are doing more than they are required to do. My building is 23-foot tall. I am delighted a 65-foot tall building is going next to me. I agree with great urban infill density and height, I support what the YIMBYs are saying about urban infill and greater housing densities. We have greater density, we have higher than required BMR and we have

- shade on a park which is occurring on the dog park. Shamus likes it cool so he will probably
- 2 prefer the shade on his dog park. So I hope that you vote to approve this project. Thank you.
- 3 [Paul Barrera] >> Do you want to receive copies of this letter? Hello. My name is Paul. I work
- 4 with the SOMA Pilipinas cultural heritage district. I live in the Bayview. It'll be nice for the
- 5 people who do live here and what people's dogs think about this development. I encourage you to
- 6 think about what the needs are of the people who already actually live there.
- 7 This is a letter from Rudy Corpuz, Director of United Playaz. "Dear RPD and Planning
- 8 Commissioners. My name is Rudy Corpuz. I am the founder of United Players. I do violence
- 9 prevention, and teach community leadership, providing youth positive role models and activities
- as alternatives to involvement with drugs. I am writing this letter to express my opposition.
- 11 Many people oppose the project by the developer in 2015 because of its 0.07% impact on the
- park. The original project was unanimously rejected. This new project has shadow in the park
- that is almost five times larger at 0.38%. On its worst day, this project will shadow half of the
- park. Not only because of the impact it will have on the park users. I strongly oppose this project
- and its shadow impacts as detrimental to our only multiuse park and its users. Stand with the vote
- that you passed in 2015 and reject this project. Thank you."
- 17 [Raymond Castillo] >> Good afternoon, commissioners. I am the tenant organizer for the South
- of Market Community Action Network. Right now I want to read a statement by Mary Rocque,
- she works for the Bayanihan Equity Center. It is a nonprofit organization and the heart of SOMA
- serving seniors, adults, and people with disabilities. She says, "I am here today urging you to
- 21 oppose the proposed development for this project for the people who live in the community, and
- 22 use VMD park as a space to gather and play. According to the 2011-2015 American Community
- 23 Survey, SOMA is home to more than 12,000 seniors and residents age 60 years old and above.
- 24 More than 31% of District 6 seniors age 65 or above have income at or below the federal poverty
- level, with 64% of them of API descent. This project claims to provide public benefit from the
- 26 63 rental housing units of which 15 units are at below market rate. Who is this project
- benefiting? When the people who live in the district seniors on fixed income are income
- ineligible even for the BMR units. So who are you building for? With the proposed project
- increasing the square footage hours of shadow by 0.38%, we are setting a precedent of other
- developments to push us little by little.

VMD park is a cultural asset. Not only for the Filipino cultural heritage district, the park is an asset to the city of San Francisco. All we ask is please do not take my sunshine away.

Thank you."

That was from Mary. For me, when you are hearing a lot of folks from -- look at the hours of the shadows, the youth in this neighborhood, after they finish middle school, they all go to different high schools because this neighborhood doesn't have a high school. By 3:15 pm when school is out, they have to travel back to soma to get to the park around 4:00 pm. If we take away that shadow, we can complain a lot. Don't hang out in the street too much. Now they have a place to hang out. And we will take that away from them. Why do we need to take something away that is already great? You saw our footage. If you have nothing to do go to VMD park, go there, it is really fun. You meet a lot of residence. You meet everybody, dogs included. And then lastly, I just want to say, as a tenant organizer, Ellis Act evictions are claiming that the landlords don't want to be in business no more. Forgiveness and trust are different stories.

[Sue Hestor] >> I have an overhead. The last thing is important. Forgiveness and trust are very different concepts.

What I want to focus on is the record before you on the shadow determination which is Exhibit 3. Page 3 of your staff report is an index of what is prepared for this project. I just want to flush it down so you know what this is if you go on to the terms. I don't see the analysis of the shadow determination on there, except for the draft motion, which is pages 59 through 63. That resolution in fact says "approve the project." And I was just at the Rec and Park Commission and I showed the draft resolution to them. I said, "this says it is adopting the recommendations of the General Manager of the Rec and Park Department in consultation with the Recreation and Planning Commission." And they disputed that.

Specifically, the Manager said "I had no recommendation" because this was drafted before the Recreation and Park meeting two hours ago. So what do you have to do the analysis of the shadow? What do you have as evidence for 15.3 which is the shadow determination? I don't think you have a record.

What is in your file is the environmental document. The page that I am showing here is page 31 of the CATEX. That is in the record. So we have the CATEX record which, was certified a week ago, not today, a week ago. We have this drawing which is in the record before

you. What evidence does the planning commission have to make a determination? The staff would have you say, we will agree with the recommendations of Recreation and Park staff, and General Manager, and commission - that was drafted a week ago.

This was the heart of having a joint hearing, and having all the evidence come up with you in the room. You are not in the room when they are dealing with shadows. One of the ironies of this is they are creating their own open space project and common area open space in this project for their residents. That is hugely ironic. Especially when they are asking for variances for the open space requirements. Thank you very much.

[Tet Naval] >> Good afternoon, commissioners. I strongly oppose the development on 190 Russ. I am an afterschool program for Bessie Carmichael students. There is not enough open space. VMD is our only real community park. Our kids and teenagers go there to play basketball and enjoy the sunshine. Many low income families and individuals in SOMA live in these areas and in small housing like SROs. VMD is like their living room. This project will shadow the

children's playground, basketball courts, and hill where people lay out. I cannot imagine that if it was other parts of the city that this would be allowed.

We need housing, but not at the expense of our park. Our only park. The park is named after Victoria Manalo Draves. She was a hero that many of our kids look up to. VMD is one of our most important cultural assets in SOMA for Filipinos. The Filipino community worked hard for this park. It is an important part of our legacy as a community and this development will

shadow that. Please stand with our community and vote no on this development. Please do not

compare our Filipino community to your dogs. Thank you.

22 [Angelica Cabande] >> Good afternoon commissioners, Angelica Cabande with SOMCAN.

SOMCAN is a big advocate of housing and tenant protection, but we also have to question what kind of things we're building in our neighborhood and the quality of life for people.

In 2003 a land swap between the school and Rec and Park happened to make VMD a reality. It took until 2006 for Rec and Park to open this park, not because it took that long to build the park but because Rec and Park didn't prioritize funding for it. We had to organize our community to advocate for Rec and Park to allocate money to it. We had to organize our community to allocate staffing to this park since, again, it was not prioritized by the department.

This notion of we need to just build and not question the quality of life – not looking into what it takes to create a complete neighborhood – is what caused SOMA and District 6 to have

the highest pedestrian fatality of any neighborhood, the most inequitable neighborhood to be in,

2 and a district with the least open space in San Francisco. Aside from South Park and VMD there

3 is no plan for a real park to be built since the city is moving towards a more POPOS model.

POPOS stands for Privately Owned Public Open Space. We need to make sure the existing park

5 that we do have that we do protect.

It speaks volumes to have our community and our Supervisor, Supervisor Kim, to come against this project. We don't always agree on things and for us to all say that we oppose this project is huge. To say that the shadow is little — who are we to say that that's not important to our children? Who are we to say that this park is not important to families? And that's the problem with the kind of development that's coming into our neighborhood, when it's not protecting the existing community and listening to what we want to see there. So we hope that you would listen to our folks and really be part of a solution to have a complete neighborhood where children, youth, families, and seniors will be able to walk and enjoy their park without worrying about wind, worrying about no sunlight in their neighborhood. It is important regardless of what you say, the sunlight is important for any human being.

16 [President Hillis] >> Thank you. A comment on the item? Being none. We will close the public comment.

[John Rahaim] >> Thank you commissioners. I just wanted to clarify with procedures with respect to when we look at shadows with respect to your work and Rec Park Commission. There has been some confusion and misunderstanding about that. There are 14 downtown parks that have very specific shadow budgets in terms of hours per year and when there is a shadow impact on those 14 parks, the code requires you and the Rec Park Commission to meet jointly to consider changing that number. And we call those shadow budgets if you will. For the rest of the city, all the rest of the parks in the entire city, the process is what was done with this park-- there is a recommendation that comes to you from the General Manager or the Rec Park Commission who makes a recommendation to the General Manager of Rec Park that is done separately. So

that procedure has been in place now really since Prop K was established in the '80s, where the

joint hearing is set up when there is a shadow impact on one of those 14 parks that have a very

29 specific numerical shadow budget and not the rest of the parks in the city. Thank you.

[Joel Koppel] >> Question for the project sponsor. Something we take seriously up here week in and week out is the existing tenants and renovictions and whatnot. Is there a signed and executed

- document that guarantees that the existing tenants will be taken care of while they are gone, have
- 2 the equal or better conditions coming back in at the same dollar amounts?
- 3 [Paul Iantorno] >> Absolutely, we do and the tenderloin housing clinic were kind enough to put
- 4 the deal together in place and on top of the letter of recommendations, letter of support, I placed
- 5 that letter from the Tenderloin Housing Clinic which specifies that they were very happy with
- 6 the adequate funding, the above average relocation housing that we're offering them and then
- 7 they're going to move back. I have a great relationship with not only my residential tenants but
- 8 my commercial tenants. They all wrote letters of support for this project. They are all very happy
- 9 and look forward to it. All my commercial tenants are very supportive of it as well. And all of
- them are invited to come back as well after the project which if approved it's still going to be
- another year before I get engineering documents and we start going. I have a great friendly
- relationship with all my tenants and everybody is really supportive of this.
- 13 [Rich Hillis] >> Commissioner Moore?
- 14 [Kathrin Moore] >> Director Rahaim. Was this project in 2015, heard jointly by this
- 15 commission and Park and Rec?
- 16 [John Rahaim] >> Not in a joint hearing, no.
- 17 [Kathrin Moore] >> Was not. My second part question why is this package not copying us on
- the details of the shadow analysis?
- 19 [Doug Vu] >> So the actual shadow analysis is included in the Community Plan Exemption for
- 20 the project in the environment review document, beginning on page, I believe, 31 and going to --
- 21 [Kathrin Moore] >> Mr. Vu there is one diagram in there. Normally when we look at those
- 22 things, we have basically all the days and my packages only one diagram which is the summary
- 23 diagram being used in the CATEX. There is no complete shadow study. I am just wondering
- 24 why this is different.
- 25 [Doug Vu] >> So the Department commissioned a study by Prevision who is the shadow
- 26 consultant. You know the environmental planning staff reviewed that analysis and developed,
- you know, the narrative that is within the Community Plan Exemption.
- 28 [Kathrin Moore] >> Could you please answer my question?
- 29 [Doug Vu] >> The shadow analysis itself was not included in the packet.
- 30 [Kathrin Moore] >> Thank you.

- 1 [Rich Hillis] >> Commissioner Koppel?
- 2 [Joel Koppel] >> So I'm going to take the Rec and Parks decision, you know, into consideration
- 3 when making mine. I am supportive of the project. Really happy to see that the project sponsor
- 4 went above and beyond the 25% affordable BMRs and the 63 units could and would be possibly
- 5 coming into the area. I see another commissioner so I'll let her speak.
- 6 [Rich Hillis] >> Commissioner Moore?
- 7 [Kathrin Moore] >> Based on my longevity on this commission I have never supported any
- 8 shadow on any park unless the project was 100% affordable or served community purpose larger
- 9 than private development not carefully designing a project that doesn't cast shadows. This
- 10 commission over the years, we all have worked very hard supporting housing in all and every
- form. And we have sent projects back to basically shape themselves in a manner that they do not
- cast a shadow upon the public and protected the parks. We recently, I think it was earlier last
- 13 year, that we had such a project and we all supported the project and its intent but we also
- supported there would be no additional shadow and the architect came back and shaped the
- building such a manner that the project was unanimously approved including my own.
- Again this is private development. And I think buildings can be shaped to avoid casting
- shadow. In addition to the fact I personally believe in order to really understand the
- differentiation between cumulative vs building generated shadow, that we do need the diagrams
- 19 to do justice for what's in front of us. And because that is not done in this particular project at
- 20 this moment, I cannot give properly evaluate of what the issues really are. That would be my
- 21 comment on the absence of the shadow analysis.
- 22 [Rich Hillis] >> I mean it's interesting because we did have a project on 6th Street, you know, a
- similar vein it was casting a shadow on Gene Friend. In that case, we punted on it and folks
- 24 worked together and came back with a solution to mitigate some of the impact. I don't think it
- 25 got rid of the shadow by any stretch. So I think it is a bit unfortunate we are in the spot where
- 26 there hasn't been either the willingness to discuss this or maybe even feasibility. I mean I think it
- 27 is clear from the park this diagram that I looked at the Rec Park item, which had more detail on
- 28 the shadow impact, that even at 40 feet, there's going to be an impact to the park.
- We can debate whether that kind of fits into Prop K or doesn't or whether this is a public
- park you know that is impacted vs private open space in somebody's backyard. But it is an
- impact. Even though Rec Park said it is not significant. There is an impact to the park.

So that is something I think we all have to consider and evaluate as we consider the project. And normally Supervisor Kim too is at the forefront of negotiating in working out solutions where housing is supported yet there is some mitigation. I have talked with both sides with the developer as well as some members of the community about why we couldn't get there. But I didn't see a lot of room to get there.

And on the flip side, clearly I don't like the shadow. The building is big compared to the context which is fairly typical to what we see around the city. We zoned to try to get more housing. I think the design works. It is contextual, it steps back on floors. I think it works there. Where it is, I think the 25% affordable is above and beyond. I mean we have not seen that in a project before. It is normally part of a the compromise and a mitigation measures we make in order to get a project that is tenable that does have some impact but to where we can approve it. I think that's huge and shouldn't be discounted, I think the support from the existing residents as commissioner Koppel said in bringing them back. We have seen that happen before where the project sponsor works with the tenants and is able to work out a solution where they come back at rent control. Those to me are also big factors.

I don't, commissioner Moore, just because a project has an impact, a shadow impact say no to a project. I think it is part of what we have to weigh every project we look at shadows causes some issue to a neighbor whether it is their backyard, shadow on a public park, shadow on other open space that's not controlled under Prop K. There are impacts that we have to weigh with the need for housing, and the need for additional affordable housing. To me that outweighs it, to the people who said we don't necessarily do this in other neighborhoods, just last week we had 3333 California, which I think one of the prime reasons the neighborhood opposed that is because it is used as informal open space for the neighborhood it was going to be taken away with housing. And again it is something we have to balance our support. I think it is a great space for housing. It is something we have to balance. On balance, I think we need housing we need affordable housing. Yes, there is a shadow impact in this the park. To me, it doesn't outweigh the other benefits to the project. I would support this project.

28 [Rich Hillis] >> Commissioner Melgar?

- 29 [Myrna Melgar] >> Yes, thank you for that nuanced analysis. There are some good things about 30 this project. I appreciate the developer, you know, attempting to increase the affordability doing
  - things with the design I like the design. To me, the shadow, you know, we have standards under

- 1 Prop K. But they are not they don't all hit the same in all neighborhoods. You know, it reminds
- 2 me of the debate that we had with the preschool with the project on Mission and 26th. When a
- 3 neighborhood has very little access to sunshine and parks. It is not the same then when a
- 4 neighborhood has plenty of parks and sunshine and when kids have playgrounds in their schools.
- 5 So Bessie Carmichael does that not have that access. Where the shadow falls, even though it is
- 6 later in the day during the summer, that is actually precisely when the teenagers use that
- basketball court. So it is in the summertime, when they are out of school, they are hanging out,
- 8 they are playing basketball, that's when the shadow is most impactful.
- 9 So I do wish that there had been more consensus with the community. I don't think that
- this is something that I can currently support. I don't know how it's going to fall today, if we do
- 11 have more time, I would encourage that there be more communication with the neighborhood. It
- is not that often that we see all of the community groups coming forward united in their
- opposition. This is one of those instances, you know so I cannot support the project until that is
- 14 worked out.
- 15 [Rich Hillis] >> Commissioner Johnson?
- [Milicent Johnson] >> I just want to start by thanking the community members that came out to
- share your perspective on this. I know that this is personal. It is a personal and important issue
- because VMD park is a cultural jewel. And it is a park that has been fought for by a community
- that has to fight for all of its assets. I am really sensitive to the lived experience of the
- community and the comments that have been brought up. And I think that this issue is tied up in
- 21 actually quite a few larger policy issues. I heard things like talking about making sure that these -
- 22 the rules around shadow are applied equitability across the city, not just in certain
- 23 neighborhoods and that development happens equitably across the city. Not just in communities
- of color and low income communities. I heard issues around, while affordable housing units are
- 25 being put online, that those affordable housing units are not necessarily affordable to the
- 26 community.
- And I am really looking at the BMR process. And making sure that it is truly equitable
- and serving who needs to be served. I heard folks really bring up, you know, Miss Figueroa who
- 29 said that the process itself of how we talk about and negotiate and talk about community
- 30 agreements still needs to be worked on so that communities don't feel like they are fighting for
- 31 their crumbs. I just want to say I hear you and I want to voice that.

As president Hillis said, there is impact here. And any development that happens, it is going to have an impact on shadow on the park. It has impact on your day-to-day life. I understand that, why you have come out and expressed opposition to that.

I think as my fellow commissioners have said, we are put in a difficult position in this. I wish that we were having a conversation about how we could mitigate some of the impacts of the shadow for the residents that are already there. I know that some efforts have been made with the developer that there have been conversations between the developer and the community and yet here we are.

You know, I just -- I want to say that I think as a commissioner, there are many things we have to weigh. We have to think -- we have to weigh, you know, the regulations that were set up specifically for instances like this to help us make determinations about what the impact is. And whether a development can happen around the park. We have to take into consideration the rulings of our colleagues. Their thoughtful analysis on the impact of shadow. We ultimately have to take into consideration the city at large. And those objectives.

You know, for those reasons, this has been a really difficult project for me. I have weighed a lot of different voices. Ultimately when I look at the project overall, I think that it is ultimately a good project. And for those reasons, I am in support.

18 [Rich Hillis] >> Thank you. Commissioner Fong?

[Rodney Fong] >> Commissioner Johnson that was a very eloquent explanation of the process we have to go through. On paper I am supportive of the project. I think it is well done in black and white and from a planning perspective it meets criteria. What is sad and difficult and this is not the first time we have been here is watching a slow deterioration of a neighborhood and its culture in San Francisco. This is not the only neighborhood this is happening. This is happening all over. Each time you guys come, it is sadder and sadder for me, because I know it is getting closer and closer to dwindling down. You know my friends grew up in the city here. We are all feeling the same pressure of being squeezed out of our own town. Which is very, very frightening and, you know, it is happening. You know but the theory of trying to build more housing to accommodate more people maybe the supply gets a little more better, And the prices to come down a bit. I don't necessarily see that happening in the near future but maybe. Anyway, I am torn but my job here tonight is to go by the book. This to me, it looks like it needs to be

approved. But I feel for the pressure of San Franciscans being squeezed out.

- 1 [Rich Hillis] >> Commissioner Richards?
- 2 [Dennis Richards] >> Nothing that I have concerns with this project has anything to do with
- 3 Mr. Iantorno or his family's history with the properties you had mentioned in your presentation.
- 4 It seems to me you have remedied that by selling it back to the city so I don't want anybody to
- 5 infer that I don't believe it has been rectified. I do. I guess the remarkable for me is the word in
- 6 public comment that was thrown up and is being thrown up a lot regardless of neighborhood is
- 7 Racism. The communities of concern are people of color. What is remarkable for me was sitting
- 8 up here listening to the community of color come up and say if you approve this project, it is
- 9 exclusionary to us it's racist to us. And then we have the mostly European American folks and
- there were folks from the real estate industry here, speaking saying if you don't approve this
- project, it is racist, its exclusionary. How do you get both ways? Here I am this entitled white
- guy, happens to be gay. Where do I get off sitting up here saying, you know what community of
- color, I know what is best for you? No, that shadow doesn't mean jack crap, you should listen to
- me. That's what I have trouble with. We can steam roll this, we can have a four three vote. All
- 15 fine and dandy.
- But I want the other commissioners that aren't hearing what I'm saying to actually
- internalize that. What does this feel like to me? It is wrong. Forget the project. It is about equity.
- 18 Yeah we got some shadows that's a point whatever rounding error. It doesn't seem like much. To
- the community it is a lot. I won't be supporting the project. I have nine issues with the project.
- 20 First of which is I would like to ask the project sponsor the quality of units being lost under rent
- 21 control, I see the layouts of the units, they look like full four flat units. I don't see the square
- footage of those, what of the replacement units square footage. Are they same quality?
- 23 [Paul Iantorno]>> The replacement units they are a tiny bit smaller, they are about 850 square
- 24 feet.
- 25 [Dennis Richards] >> And the flats at 194 Russ 192 Russ how many square feet are they?
- 26 [Alice Barkley] >> The square footage of the flats is a little over a thousand square foot however
- 27 when you look at the square footage because they have staircase going up that's not habitable
- space. I sat down with the Corellos, one of whom who have already signed an agreement. We
- went through the floor plans of the two units which is side by side. The unit that is 201, 301, 401
- and 501 are the rent control units, stacked up on top of each other. And then the 1,000 square
- foot unit is in the back. The unit in the back, one of the bedroom faces a small lightwell where by

- this one have three large windows for every room facing the street. It has two bedrooms. Also,
- 2 the location of the kitchen. As we went through the floor plan, they know the difference in the
- 3 square footage what the percentage is, is close to 90% habitable space. They looked at it and they
- 4 decided they would rather have the unit that is 301, 302 because it is easier for them and they get
- 5 more light the kitchen is better.
- 6 [Dennis Richards] >> So the replacement units in the Costa Hawkins agreement I see here on
- 7 page -- section 2, cities, concessions incentives and return for subject -- subjecting the
- 8 replacement to the rent ordinarnce. The developers has received the following exceptions is
- 9 concessions and incentives for the production of replacement units on site. We have to give
- something up in order for those rent controlled units to be replaced by BMR units. That is kind
- of interesting. Are any replacement units subject to the variance? What designated units are the
- replacing units, the numbers?
- [Alice Barkley] >> Let me address what the variance are. The variance is the rear yard variance,
- in the RED district the variance has to be on the ground floor. For the SOMA NCT there is a rear
- yard square footage requirement percentage requirement. Because we have three residential units
- on the ground floor on Russ Street, to continue the residential character all the way down, we
- 17 needed a variance for the location. Also on the SOMA NCT a variance for the square footage but
- 18 the open space is made up for having a rooftop.
- 19 [Dennis Richards] >> I'm sorry I don't mean to override your finishing sentence, are any of the
- 20 replacement units subject to the variance?
- 21 [Alice Barkley] >> Yes.
- 22 [Dennis Richards] >> Which ones?
- 23 [Alice Barkley] >> Actually all the rent control units are in the RED district and actually they
- 24 are not subject to the variance because they face the street and also the RED district the rear yard
- 25 for that portion the building happens to meet the square footage requirement and percentage. It's
- 26 a complicated building because it is in 2 SOMA districts
- [Dennis Richards] >> I want to make sure, we are not replacing on the 192, 194 Russ. Maybe
- 28 small full four small flats with 2 exposures with smaller units with only 1 exposure or even more
- 29 units subject to the variance because they do not have the required open space in the back.
- 30 [Alice Barkley] >> But those 3 units are not located in an area where. Yes it is subject to the
- 31 variance because the RED the rear yard is not on the ground floor.

- 1 [Zoning Administrator] >> The reason the variance is required here is a little of a quirk
- 2 because it is a split zone site because it was a combination of multiple properties. So the
- 3 properties that front on Folsom Street are zoned are SOMA NCT they are zoned in as
- 4 neighborhood commercial district. The interior lot in RED, they are Eastern Neighborhood
- 5 Mixed Use District, so in Eastern Neighborhoods if you don't have a project of a certain size,
- 6 instead of requiring variances for quantitative modifications to the Code, they can request
- 7 exceptions from the Planning Commission, which they are doing here. But for the portion that's
- 8 in the neighborhood commercial district, that is not available. The only option is through the
- 9 variance.
- The bottom line is that this project like many projects in each neighborhoods has an interior rear yard, courtyard that doesn't meet the technical requirements of the planning code. It is a little bit smaller and configured in an irregular way. Most, but not all, of the units that front, the interior courtyard there don't meet the code requirement. The literal code requirement for exposure, some of them require variance cause they are in the neighborhood commercial district
- some of them require the exception from the floor.
- 16 [Dennis Richards] >> So the units Ms. Barkley said are the replacement units that are rent
- 17 controlled, the BMR replacement units that were giving concessions and incentives for under the
- 18 Costa Hawkins agreement, are they subject to your variance or are they?
- 19 [Zoning Administrator] >> She indicated that the units are that front on the courtyard, but there
- 20 is one unit in each stack that doesn't require exposure exception, so I'm not sure which units
- 21 exactly have been designated.
- 22 [Alice Barkley] >> The rent controlled unit meets the section 140 for exposure requirement
- because they face the street.
- 24 [Dennis Richards] >> Okay thank you, so the other issue is the small business displacement and
- 25 the LGBT space displacement what is, you didn't really mention Ms. Barkley about what your
- plan was for retaining it, relocating it, tracking it back at rents that are reasonable.
- 27 [Alice Barkley] >> There has been conversations, ongoing conversations, with the commercial
- tenants going on. In fact in the support letter one of the tenants which is the, the 2 restaurants
- 29 have indicated that they would like to come back. So they have been in discussion. The third
- tenant, which is the San Francisco Leather Alliance, have also indicated that they would like to

- discuss coming back. They have been told there have been ongoing discussion with all the
- 2 tenants.
- 3 [Dennis Richards] >> Okay do you feel that it would be something that these restaurants, giving
- 4 that the new nature of the development and the cost per square foot, would be something that
- 5 they can afford and not put them out of business?
- 6 [Alice Barkley] >> In fact I was discussing the floor plan with the Fondue Cowboy what happen
- 7 is that the new retail space because they have a 20 foot high ceiling they will actually have a
- 8 partial second floor. So they were looking at it at said, oh that means they can have some
- 9 additional sitting up on top on the second floor, so they were very happy with the floor plan that
- 10 was laid out.
- [Dennis Richards] >> What about the Dolce Italia cookies? That are located in the back of the
- 12 Folsom Street properties on the corner wedged between the Russ and the Folsom Street
- 13 properties?
- [Paul Iantorno] >> No, Dolce Italia cookies actually sold to Deli Board. Deli Board took over
- 15 the space.
- [Dennis Richards] >> Thank you I didn't know that. I saw the people in the back, and I thought
- wow, there's four businesses here, not three. Okay. The other issue is historic preservation. I
- didn't see any historic resource evaluation report, I did see some kind of a blanket PEIR.
- 19 [Doug Vu] >> I can address that.
- 20 [Dennis Richards] >> Could you, please?
- 21 [Doug Vu] >> The subject properties were surveyed at the reconnaissance level as part of the
- 22 South of Market survey. During that survey they were determined to not be significant historic
- 23 resources under criteria 3 of the California Historic Resource Code which is for architecture. So
- 24 what we did with part of this project is we looked at the subject buildings and completed the
- 25 right remainder of the survey to determine if these buildings were historic as it relates to
- significant individuals who lived on the property or significant events. Based on that analysis, we
- determined that none of those buildings were identified to be associated with and historic
- 28 individuals or events.
- 29 [Dennis Richards] >> Got it, the reason why I ask is because I went on the PIM yesterday,
- which by the way changed its shape and form and everything and I thought I was on the wrong

- cities PIM had to put it back in, and they are still rated B. I would have expected them to be rated
- 2 C.
- 3 [Doug Vu] >> They will be as a result of this yes.
- 4 [Dennis Richards] >> The other issue is the height in the Residential Enclave District, you
- 5 know here we have in the front shadow issues in the back we have the starkness in the height of
- 6 the building which would be considered enclave it kind of seals the enclave into -- it's too high,
- 7 and I think you're getting an exception for that. We talked about the unit exposure.
- 8 There's no real shadow study in our packet and there's no alternatives as well that could
- 9 be presented that says at 5 feet less, it casts less of a shadow at this time of year. I didn't get -- I
- don't understand that, so there are -- there's no alternative, can we shift the massing around that
- would prevent that, I'm sorry -- if you would like to say something, please. There's nothing in
- there for me.
- The other thing is, the interesting thing -- yeah, I guess there's no displacement, and I
- 14 applaud you for that. Interesting this is I look at this we're adding to the housing stock, If you
- look at the 11<sup>th</sup> district Federal Reserve Survey of San Francisco, the three lowest median
- income areas are Western Addition, Chinatown, and SOMA, so the units that are there -- and I
- don't even this probably applies to the BMR units -- probably can't be afforded to the person
- that averages that neighborhood A.M.I.
- That's an issue. If I wanted to go to an A.M.I. 40% preference for the existing residents
- 20 it's not like its 1 for 1. You live down the street, you move in, you live down the street, you move
- in, its 40%. You have your set A.M.I., but the A.M.I. in the neighborhood doesn't reach that
- A.M.I. that doesn't reach the dollar threshold. That's an issue for me, and I think that's enough.
- 23 [Rich Hillis] >> Thank you. Commissioner Moore?
- 24 [Kathrin Moore] >> Thank you to the community for everybody who came out to speak for or
- against it. In principle, I am interested in seeing a building on the site, I am interested in seeing a
- residential building on the site, but one that is responsive to circumstance and context, and this
- 27 particular project today is not quite there.
- I've voiced my concerns about the shadow and how I generally vote on that matter. Since
- 29 the project is not exceptional or extraordinary in its design and since it is not 100% affordable
- project, the fact that does cast a shadow is enough reason for me to not support it in its current
- 31 configuration.

I am supportive and agree with commissioner Richards' summary about displacing small businesses is has an impact I am very concerned about. Small businesses in their kind of intricacies are kind of hard to replicate They'll rarely ever find their home again in new spaces which are too expensive, not exactly the right size, right height, and most notably, not the right atmosphere.

I am concerned about the demolition of a functioning sound building and losing four affordable dwelling units, despite the fact that they will be recaptured in this building.

Aggregating, too many lots in many cases is a problem. It is accentuated here because we are straddling two different zoning districts here. The RED is something I watched very carefully for decades, and I think the transition of this building dealing with that transition in a sensitive small scale way is completely lost.

What is interesting to me is that this project is asking for a lot of variances and exceptions in contrast to what it's really offering. What really struck me as an unusual comment was that this project is trying to provide quality open space on-site, which I think is a great idea, and it dedicates a large amount of square footage to that effort. However, when I look at the drawing, that is drawing A3.8, all I see is an excessively large roof deck with no attempt to design an open space environment that I have seen many projects these days do very, very convincingly. Such as the Panorama up the street, etc., etc. This is basically just -- basically, there's nothing to it. I'm questioning that.

Again, I am interested in the project here, but what concerns me is also the quality of units this project is bringing to the market. You have heard me two months ago, four months ago, a year ago, two years ago, this project again deals with the hotel-like open corridors where individual units take their access of those corridors which for me does not create of type of livability that I believe we need to do when we are designing sound, livable units and quality housing in San Francisco. It just doesn't do it. The exposure of the three townhouse units does not allow much privacy.

And then, I'd like to talk to the architect, I'd like to ask the architect, any building in San Francisco which has more than five units needs to provide universal accessibility in the bathrooms. I do not see that in your drawing submittal. What concerns me, when you go next week -- if the project is approved today, if you go to D.B.I., this project will greatly change because all of your dimensions will change and impact your unit design in a noticeable way.

- So I'm kind of wondering if you have designed enough housing, you have been
- 2 challenged in front of us a number of times, you have done good stuff. But sometimes, we have
- 3 asked the same kinds of questions. We want more livability in the units, and we want certain
- 4 kinds of design sensitivity in order to complete the healthy, safe, complete neighborhoods that
- 5 we are all asking for. I think you can do it. I've seen you do it, but this project as it is here today
- 6 is not quite there for me. So I can ask for a continuance so that you work on it more, and I know
- 7 you can. And again, I am not opposed to the project, but I just need to see a little bit more to
- 8 speak to these basic elements that are just not there.
- 9 [Rich Hillis] >> Commissioner Koppel?
- 10 [Joel Koppel] >> Again thanks to the community for coming out, United Playaz, the whole
- group of SOMA organizations we do value your input and thanks to everyone for showing up
- today. Thanks to Jane Kim's office for giving us their input. I also want to say a few words in
- relation to late Mayor Ed Lee who eventually couldn't see this project to fruition, but who put the
- wheels in motion to get us where we're at today. I'm going to make a motion to approve item 13
- 15 A and 13 B and adopt the shadow findings for 13C.
- 16 >> Seconded
- [Clerk] >> If there's nothing further, commissioners, there's been a motion and second to
- approve a Large Project Authorization with conditions, a Conditional Use Authorization with
- 19 conditions and adopt the shadow findings. On that motion --
- 20 [Roll call]
- 21 [Clerk] >> So moved, commissioners, that motion passes 4-3, with commissioners Moore
- 22 Richards and Melgar voting against. Zoning Administrator what say you?
- 23 [Zoning Administrator] >> I will close the public hearing for the variance and in general support
- 24 I'm going to take the matter under advisement for additional consideration.

#### 12/20/2018

#### Planning Commission Hearing on 1052-1060 Folsom and 190-194 Russ Street

#### **PROJECT SPONSOR**

#### • Alice Barkley

Attorney for Project, Duane Morris

#### • Paul Iantorno

**Project Sponsor** 

#### Brad Terrell

Architect, SIA Consulting

#### FOR PROJECT APPROVAL

#### • Michael Andolina

#### • Laura Foote Clark

YIMBY Action

#### Nico Nagle

SF Housing Action Coalition

#### • Rudy Asercion

Former Westbay Pilipino Multiservice Center Director

#### • Charles Turner

Rental Property Owner

#### • Jean-Paul Samaha

Vanguard Properties - Realtor, SF Resident

#### • Michael Stack

Vanguard Properties - Realtor, SF Resident

#### • Connor McLeod

SF Resident

#### • Ed Deleski

Vanguard Properties - Realtor

#### • Xavier Arce

SF Resident

#### John Goldman

#### Goldman Architect - 1st architect for project, SF Resident

#### AGAINST PROJECT APPROVAL

#### • David Woo

South of Market Community Action Network

#### • Raquel Redondiez

SoMa Pilipinas Cultural District

#### Lourdes Figueroa

South of Market Community Action Network, Tenderloin Resident

#### Alexa Drapiza

South of Market Community Action Network, SoMa Resident - Natoma St

#### PJ Eugenio

South of Market Community Action Network

#### Tony Robles

Senior and Disability Action

#### TJ Basa

South of Market Community Action Network

#### • Ramon Bonifacio

South of Market Community Action Network, SoMa Resident - Mission St

#### • Juvy Barbonio

South of Market Community Action Network

#### • David Martinez

Photographer, Filmmaker Based in SoMa, SoMa Resident

#### Katrina Liwanag

SoMa Pilipinas Cultural District, Bernal Heights Resident

#### Jon Jacobo

Aide to Supervisor Kim

#### · Paul Barrera

SoMa Pilipinas Cultural District, Bayview Resident

#### • Raymond Castillo

South of Market Community Action Network, Portola District Resident

2495 2

- Sue Hestor SOMCAN Attorney on this appeal
- Tet Naval SoMa Pilipinas Cultural District, Western Addition Resident
- Angelica Cabande
  Executive Director, South of Market Community Action Network

2496



December 11, 2018

San Francisco Planning Commission City Hall, 1 Dr. Carlton B. Goodlett Place

Re: 1052-1060 Folsom St & 190-194 Russ St

Dear Commissioners,

We are writing to express concerns about the shadow impacts of the proposed 1052-1060 Folsom St & 190-194 Russ St Project on Victoria Manalo Draves Park (VMD).

The proposed 1052-1060 Folsom St & 190-194 Russ St Project is a 64'6" tall seven-story residential building containing 63 units (consisting of studio, one, and two bedroom units) and ground floor retail.

District 6, particularly the SoMa, shoulders a disproportionate burden of development and population growth in San Francisco. However, the south of Market continues to have the least amount of parks and open space per capita, with only two (2) full-size parks: South Park and VMD. South Park was built in 1885 and after one hundred and fifty-one (151) years, finally in 2006 another full-size park was built and named after the Filipina-American South of Market native, and Olympic Gold Medalist, Victoria Manalo Draves.

VMD is an active park and is widely used by SoMa residents, students, and workers. The park serves the youth, adults, and seniors of the community with amenities available year-round, including a basketball court, community garden, children play areas, picnic area, open grassy areas, and benches. The park is utilized by the students of the nearby Bessie Carmichael School, and provides a venue for numerous community events and is favorite lunch hangout to many SoMa workers. Both the park and the project are also located within the Youth and Family Special Use District which was established in 2009 to protect and enhance the health and environment of youth and families in the South of Market.

Before you is the proposed 1052-1060 Folsom St & 190-194 Russ St Project that will cast new shadows on VMD. The Quantitative Summary of Shadow Findings further explains that there is a +0.38% annual increase in shade on the park that would occur for eight (8) months out of the year, affecting the northeastern portion of the park, which includes the Park entry, the basketball court, children's play area, grassy areas, and benches.

This, however, is not the first time this project has been before you. In January 2015, this same developer proposed a similar project though *smaller* in scale. At that time, the developer proposed a six-story residential project that would have caused a +0.07% increase in shadows on VMD. The Recreation and Park Commission and the Planning Commission recognized in 2015 the importance of protecting VMD and the significance of approving this project as a standard for future projects, and voted to reject the project. What is before you now is a larger project, with a much larger shadow impact.

We would like to urge all of you to partner with us in protecting and preserving our very limited open spaces in the South of Market that serve a diverse population of residents, workers, children, youth, families, and seniors. With additional projects in the pipeline that are estimated to cast new shadows on VMD, in addition to the impact of 1052-1060 Folsom St & 190-194 Russ St, there will be a cumulative adverse impact to one of only two full-parks that serves the densely populated area in the South of Market. Approval of this project will set further detrimental precedents for future projects that will totally and completely disregard the value of public open space to the most underserved residents who actively use the park.

With that, we strongly urge you to vote NO on the 1052-1060 Folsom St & 190-194 Russ St Project. Furthermore, we urge the Recreation and Park Commission and the Planning Commission to re-examine and update the allowable shadow budget for parks in the South of Market to be consistent with other high density neighborhoods with very little open space that have 0% shadow tolerances. As the South of Market continues to see rapid rates of new development, evident in efforts such as the Central SoMa Plan, it is crucial that existing open spaces are preserved and protected.

Sincerely,

Angelica Cabande

Organizational Director

South of Market Community Action Network (SOMCAN)

2498

#### Brief History of Filipinos in San Francisco and the South of Market

By South of Market Community Action Network

According to the 2010 US Census, there are over 3.4 million people of Filipino ancestry in the United States. Community experts believe the actual number may be closer to four million because an estimated 25% of Filipinos in the United States are undocumented or out of status.<sup>2</sup> Almost half of the total U.S. Filipino population, or 1.47 million, lives in California where large concentrations of Filipinos are found in three areas: Los Angeles County, San Diego County, and the San Francisco Bay Area. The Bay Area Filipino population is 458,000 with 37,705 Filipinos living in San Francisco (representing 4.5 percent of the city's total population of 817,501).<sup>4,5</sup>

The Filipino American community has a long history in San Francisco. The early Filipino population in San Francisco was mostly comprised of male farm workers and seafarers who lived in Manilatown, a five to ten block area around Kearny Street adjacent to Chinatown. During the 1920s and 1930s, there were about 20,000 Filipinos living in this small area.<sup>6</sup> Urban renewal and redevelopment caused the Filipino population to relocate to other parts of the city. After 1965, Filipinos from the Philippines began to immigrate to San Francisco, concentrating in the South of Market. In 1970, the San Francisco-Oakland metropolitan area had the largest population of Filipinos of any metropolitan area in the continental United States at the time (44,326). Due to a change in the ethnic make up of the Yerba Buena neighborhood, and with the construction of the Dimasalang House in 1979, four street names in SoMa were changed to honor notable Filipinos. By 1990, 30% of the population in South of Market was Filipino-American.<sup>8,9</sup> Despite the outmigration of Filipinos, there are still significant concentrations of Filipino residents living in the Excelsior (Supervisorial District 11) and in the South of Market neighborhoods (Supervisorial District 6), with smaller numbers in Supervisorial Districts 4, 9 and 10.

There are 31,370 residents in the entire South of Market District and the median household income is \$72,762.10 Filipinos live in the area between 4th to 11th Streets and from

10 SF Planning Department, 2013

US Census, 2010

Peter Chua, Ating Kalagayan: The Social and Economic Profile of U.S. Filipinos, 2009

<sup>&</sup>lt;sup>3</sup> Asian American Center for Advancing Justice, 2013

Drew Desilver, "More than 3.4M Americans trace their ancestry to the Philippines," 2013

Kevin Fagan, "Asian Population Swells in Bay Area, State, Nation," 2012
 Cicero Estrella, "Maniltown Will Rise Again," 2004

Reclaiming San Francisco: History, Politics, Culture

<sup>&</sup>lt;sup>9</sup> Philippine Consulate General in San Francisco, "The Philippines in San Francisco," 2012

Market to Folsom Streets. In the last census, this area had some of the lowest household incomes in SoMa at \$23,000 for this area from Market to Howard Streets. For the year 2010, the total population in the 94103 zip code was 21,279 people. Filipinos numbered 2,524 and were the 5th largest population after Whites, Latinos, African Americans, and Chinese. Although Filipinos made up only 5% of San Francisco's overall population in 2010, they account for 9% of SoMa's population. <sup>11</sup>

The Filipino community in San Francisco is severely underserved, under-resourced and lacking in support to thrive as a community of immigrants in this city. The overall number of Filipinos in the city declined by nearly 10 percent from 2000 to 2013 (from 40,083 to 36,144); and Filipinos in the 2011-2013 American Community Survey US Census represented 4.4% of the citywide population. In the 2000 Census, there were about 5,000 Filipinos in SoMa and in the 2010 Census, there were just 2,500 Filipinos. In Through the work of community based organizations in the South of Market, it is observed that most Filipinos are being forced out of their longtime homes because of market-rate development pressures, Just Cause evictions, owner buy-outs, landlord harassment, and habitability issues due to owner neglect. Nearly 60% of Filipinos are renters, and nearly 10% of Filipinos are below the poverty line. Language barriers compound the severe housing issues faced by Filipinos in the city. The City has over 10,000 Tagalog-speaking, limited English speaking residents. Over one in four Filipinos in San Francisco have limited English language capacity. Since 2014, the Filipino language (Tagalog) has been a required language for City services, but interpretation and translation are not always easily accessible, hampering communication or delaying services.

San Francisco's eviction rates have nearly doubled since 2010, and eviction pressures are greatly felt in the South of Market neighborhood.<sup>17</sup> Based on the Urban Displacement Project (a research and action initiative of UC Berkeley in collaboration with researchers at UCLA, community based organizations, regional planning agencies, and the State of California's Air Resources Board), the South of Market is in advanced stages of gentrification including resident displacement.<sup>18</sup>

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<sup>11</sup> US Census, 2010

<sup>&</sup>lt;sup>12</sup> US Census, American Community Survey 2011-2013

US Census, 2000

<sup>14</sup> US Census, 2010

<sup>15</sup> Filipino Community Center

<sup>16</sup> SF Office of Civic Engagement and Immigrant Affairs

<sup>17</sup> SF Rent Board

<sup>18</sup> Urban Displacement Project, UC Berkeley

#### 2017 Census Data for the Project Area



#### Race

- Black 12% (vs Citywide 5%)
- Hispanic 19% (vs 15% citywide)
- Asian 28%
- White 34%

#### Income

- 42% of households make under \$50K (1.4X the citywide rate)
- \$74K median household income (vs \$96K citywide)

#### **Poverty**

- 25% live below poverty line (vs 11.7% citywide)

#### Renter Occupancy and Housing Vacancies

- 74% of housing is renter occupied
- 15% of housing is vacant (vs 8% citywide)

#### Age

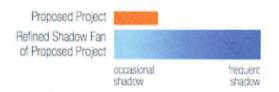
- 11% are 0-19
- 28% are 50+

## A 1 1 1052 FOLSOM STREET Refined Shadow Fan diagram, factoring in existing shadow



## AGGREGATE NEW SHADOW AREAS OF IMPACT REFINED SHADOW FAN

# **FULL YEAR**







Note: Shadows from 280 7th St., 980 Folsom St., 988 Harrison St. and 850 Bryant St. (Hall of Justice) are considered as part of the cumulative analysis but these buildings fall outside the graphical view of this diagram.



#### 190 RUSS STREET SHADING ANALYSIS:

Graphic showing conditions on Summer Solstace (6/21) at 7:35 PM



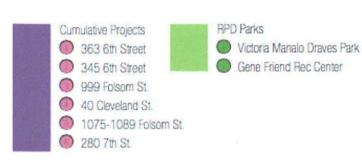
B1.19 1052 FOLSOM STREET
Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

## 7:36 PM



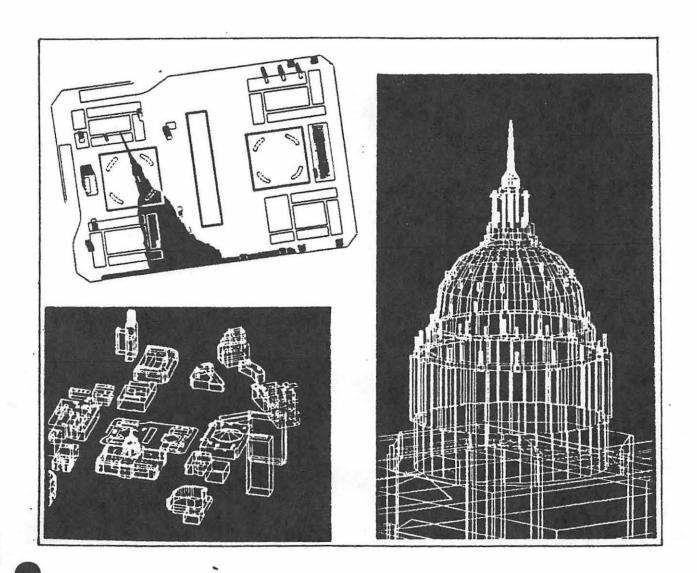


#### **MEMORANDUM**

TO: City Planning Commission Recreation and Park Commission October 22, 1987

FROM: Department of City Planning

Re:Proposition K-The Sunlight Ordinance



#### INTRODUCTION

Proposition K, the Sunlight Ordinance, was passed by the citizens of San Francisco on the June 1984 Ballot in response to a growing concern about shadow impacts of buildings on the city's open spaces. The ordinance included all properties under the jurisdiction of or designated for acquisition by the Recreation and Park Commission.

Although Proposition K generally does not permit any new structures to create new shadows on these properties between one hour after sunrise and one hour before sunset, it does allow some exemptions. The first of the exemptions include those new buildings which do not exceed 40 feet in height as provided in the City Planning Code. A second exemption applies to those new structures which replace existing buildings (built before June 6, 1984) at precisely the same height and configuration. A third exemption applies to projects which were at certain stipulated stages in the permit approval process at the time the proposition was approved for the ballot by the Board of Supervisors.

The fourth exemption, which is the subject of this memorandum, relates to language in the proposition which states that the City Planning Commission shall disapprove a permit "if it finds that the proposed project will have any adverse impact on the use of property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant." This language requires the City Planning Commission to make two findings:

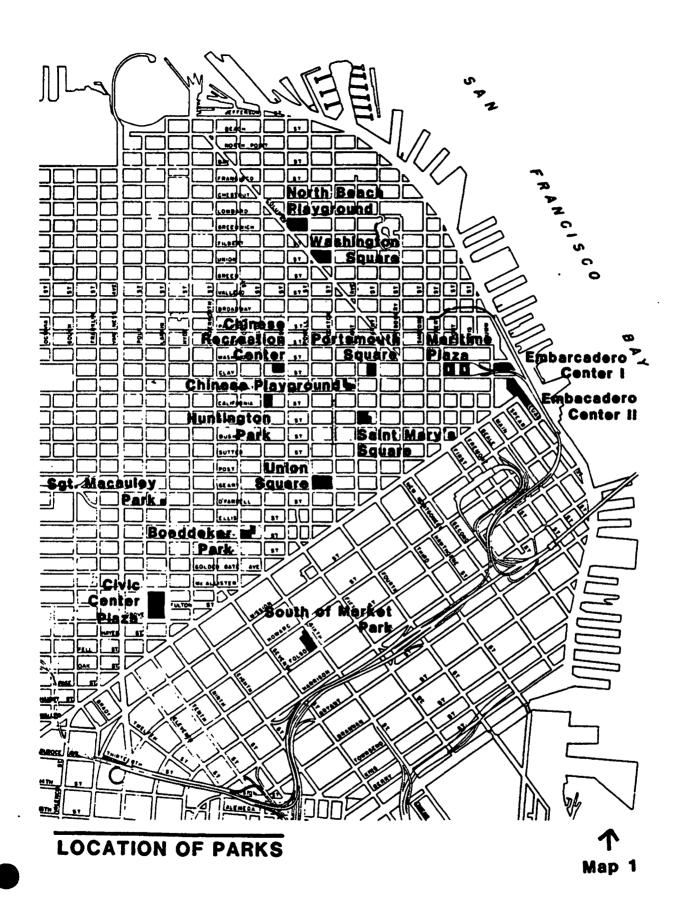
- 1) That the shadow will have an adverse impact on the use of the property, and
- 2) That the impact is significant.

Stated conversely, projects casting shadows which have no significant adverse impact on the use of the property may be approved by the Commission.

The City Planning and Recreation and Park Commissions are required to jointly adopt the criteria for the implementation of Proposition K. In January, 1985 these Commissions initially considered implementation criteria and requested additional information from staff. The information requested by the Commissions required a "supplemental appropriation in order to fund an analysis of fifteen open spaces in the Downtown area that could be shadowed by new development" (Resolution No. 13887). These open spaces are shown on Map 1.

The City through the Department of City Planning, entered into an agreement for professional services with the University of California at Berkeley. The Planning Department and UCB began working together to develop the methodology necessary to provide the Commissions with the requested analysis.

Following a period of modeling and analysis the computer system was developed to the point where implementation standards could be considered.



This computer system can produce shadow information for a given park in the form of graphs and diagrams showing shadows for any day of a year, any time of the day. It can also sum up the total shadow during any time period over equal increments of time. For example, it could cast shadows every fifteen minutes between two given dates and calculate the total shadow area over the time period. It can test for new shadow from proposed buildings and produce the same detailed information on the increased shadow. Additionally, it can produce three dimensional images of all or any building casting shadow and view it from any point.

This memorandum explains the approach proposed by staff to be used in determining the significance of shadow impacts, describes the technical concepts of shadow and shadow analysis and presents the model of shadow measurement and evaluation. Recommendations for each park and the criteria for evaluating individual building shadows will be published prior to the public hearing scheduled for November 5, 1987. Both Commissions are scheduled to act on the recommendations on November 19, 1987.

#### **SHADOW ANALYSIS METHODOLOGY**

In order to determine "significant adverse impact on use" a number of analytical tools have been developed. Initially, buildings surrounding park properties were photographed (including aerial photography for photogrammetric analysis through which building heights and park elevations can be determined within an accuracy of ± 1 foot) and cataloged. With this information a computer model of the parks and the built environment surrounding these properties was developed and used to create an existing shadow profile for each subject park property (the model is described in general in the following sections). The shadow profile consists of "snap-shots" of all existing shadows on a subject property every 15 minutes a day, one day per week for 26 weeks. The second 26 weeks of the year are the mirror image of the first 26 weeks. This shadow profile is presented in a graph format (histograms) with the amount of square feet in shadow on the vertical axis and time on the horizontal axis. These daily shadow profiles in sequence represent the year-round shadow distribution of a park.

Notelly

The year-round shadow profile for each park forms the basis for considering how quantitative limits could be set for new shadows in a park. The following sections introduce and define some important concepts used in this analysis.

The concept of "foot-hour" was used as the unit of measure in analysis of shadows. A foot-hour of sunshine means that a square foot of space in a park is in sunshine for one hour. For Proposition K purposes, the total foot-hours of a park are determined by multiplying the size of the park in square feet by 3,721 which is the total number of hours year round between one hour after sunrise and one hour before sunset (the hours of concern for Proposition K).

with existing shoulder

For example, if there is a park of 10,000 square feet and there are 3,721 hours annually of sunlight during the specified Proposition K hours, then there are:

10,000 square feet X 3,721 hours = 37,210,000 Total foot-hours

Foot-hours can be calculated for either sun foot-hours or shadow foot-hours. The amount of shadow in square feet multiplied by the Proposition K hours equals shadow foot-hours. Similarly, the amount of park area in sunshine multiplied by the Proposition K hours equals sun foot-hours.

If the daily shadow profiles show that there are 9,302,500 shadow foot-hours (sfh) in shadow over the entire year, that means 25% ( $9,302,500/37,210,000 \times 100 = 25$ ) of the park's total foot-hours is already used up by existing shadow, and,

37,210,000 total ft.-hrs. - 9,302,500 shadow ft.-hrs. = 27,907,500 sun ft.-hrs. or 75% of the total yearly sun resource is still available.

If, for example, an absolute limit of 10% of the total foot-hours is set for this park it would mean that no more than 3,721,000 additional shadow foot-hours would be ever allowed in this park  $(0.1 \times 10,000 \times 3721)$ .

The 3,721,000 shadow foot-hour "account" for the park could be used up with a new shadow of 1,000 square feet which lasts all day every day of the year, i.e.

1,000 square feet \* 3,721 hours = 3,721,000 shadow foot-hours

The 3,721,000 shadow foot-hour account could also be used up by a 2,000 square foot shadow that appears in the park only half the time.

From these two examples it can be seen that a small shadow that lasts for a long time can be the same shadow foot-hours as a large shadow which lasts for less time.

#### Criteria for Determining Significance

What amount of shadow will have "significant adverse impact on use?" Answering this question requires information about the specific park involved and the characteristics of the shadows that exist currently and the shadow that would be created by the project under consideration.

The approach recommended by staff involves two steps. The first step is to set an absolute limit for new shadow allowed in an open space (Absolute Limit). The Absolute Limit is expressed as a percentage of the total foot-hours for each park (described below). This percentage represents the amount of increased shadow permitted as an Absolute Limit for each park. The second step is to determine individual building impacts and allocate a portion of the additional allowable shadow among specific projects within the Absolute Limit.

#### Absolute Limit

It is possible to set a quantitative cap for the amount of new shadow which could be allowed in each park based on the current shadow conditions in the park

and the size of the park. A large park with little shadow could be permitted a larger absolute limit than a smaller park with a lot of shadow, for example.

This absolute limit could be used up by one or more new buildings, but, the final determination of how much of this limit could be used by an individual building and what form the new shadow will take should be determined on a case by case basis. However, any shadow cast beyond this limit would be considered significant and could not be allowed.

#### Allocation of The Absolute Limit Among Individual Buildings

Each open space has distinctive characteristics of existing shadows and the shadow that would be created by a new building. Each potential shadow also has distinctive characteristics. Depending on the proposed new building's location the shadow could be fast or slow moving (shadows of buildings near the open space will move through the open space slower than a building farther away from the open space). The proposed new building's height and location will also determine the size and shape of potential new shadow in the park, when (e.g. time of day, time of season) and where in the park the new shadow would be cast. Since a potential shadow may have immensely varied impacts at different times of day, or different seasons, or duration of the shadow, or the size or the location of the shadow, the evaluation of impact depends on a variety of qualitative factors.

Continuing with the example of the park above, if it were determined that a small shadow that lasted all day every day of the year would affect the use of the park (e.g. it put enough of the park in shade that people would no longer eat their lunches in the park), then this shadow should not be allowed even though the amount of additional shadow foot-hours was within the Absolute Limit. This reasoning can be carried out to an infinite number of scenarios. After the new shadow has been determined not to exceed the Absolute Limit, therefore, it is important to consider each building's shadow contribution or performance throughout the year.

The factors to be considered in allocating additional shadow within the absolute limit will vary from park to park based on the characteristics of that park and the pattern of its existing shadows. In the case of a downtown park it may be more important to preserve the mid-day sun during all seasons and only allow small, fast moving shadows. These criteria would assure that the park users during the day would be able to enjoy sun during the lunch hours.

In the case of a neighborhood park it may be more important to preserve sun in the morning and afternoon hours during the Summer and Fall and only allow small shadows of any duration. This would assure the neighborhood of a protected sun resource in the morning before work and in the afternoon for post work day activities during the Summer and Fall.

Qualitative criteria for each park should be developed based on existing shadow profiles, important times of day, important seasons in the year,

size and duration of new shadows and the public good served by buildings casting new shadow. These bases are explained below:

#### Value of the Sunlight

Time of Day (morning, mid-day, afternoon)

Based on existing shadow conditions and location of a given park, the time of day values of sunlight will have to be established. For example, afternoon and morning sun resources may be more important for preservation in neighborhood parks whereas mid-day sun may be more important in downtown parks. Additionally, some parks may have more shadow during certain times of the day when compared with other parks.

Time of Year (Spring, Summer, Fall, Winter)
 In the same way that the time of day value of sunlight has to be established, sunlight value during times of year will also have to be determined.

#### **Shadow Characteristics**

Size of Shadow

Small shadows will generally be preferred to large shadows unless they last for long periods of time or fall on parts of the park where sunlight is particularly critical to users.

Duration of Shadow

Shadows lasting a short period of time will generally be preferred to shadows which last a long time unless the fleeting shadows fall during a critical time of day or season and/or are so large that they disrupt use of the park.

- Location of Shadow

Efforts should be made to avoid shadows in areas of the park where existing or future use of the park is intense and where a new shadow could have detrimental effects on park vegetation.

#### **Building Characteristics**

Public Good Served By Shadow Caster

Buildings in the public interest in terms of a needed use or building design and urban form may be allocated a larger portion of the Absolute Limit than other buildings. For example, the Civic Center Urban Design Plan calls for a building at the same height as the existing library to continue the cornice on Marshall Square thus completing the gap in the framing of Civic Center Plaza. A new library building to accommodate the growing needs of the Public Library is proposed at that space. This new building would cast new shadows in the morning hours on Civic Center Plaza. If the new building could not cast shadows, the ability to use the site for the library would be severely limited. Most of the Civic Center Plaza shadow "budget" could perhaps be allocated to be used by this library.

#### RECOMMENDATIONS

The Proposition K mandate is to minimize new shadow impacts and protect the sun resource on San Francisco open spaces. In order to accomplish this goal an Absolute Limit will be proposed for each individual park. Within this Absolute Limit, criteria for the approval of new buildings which can use up portions of this Absolute Limit will be proposed for each open space.

In the following pages individual parks are described in terms of their physical characteristics, shadow characteristics and use. Recommendations on the allowable Absolute Limit for each park and the criteria for evaluating individual building shadow on each park will be developed and published prior to the public hearing scheduled for November 5, 1987.

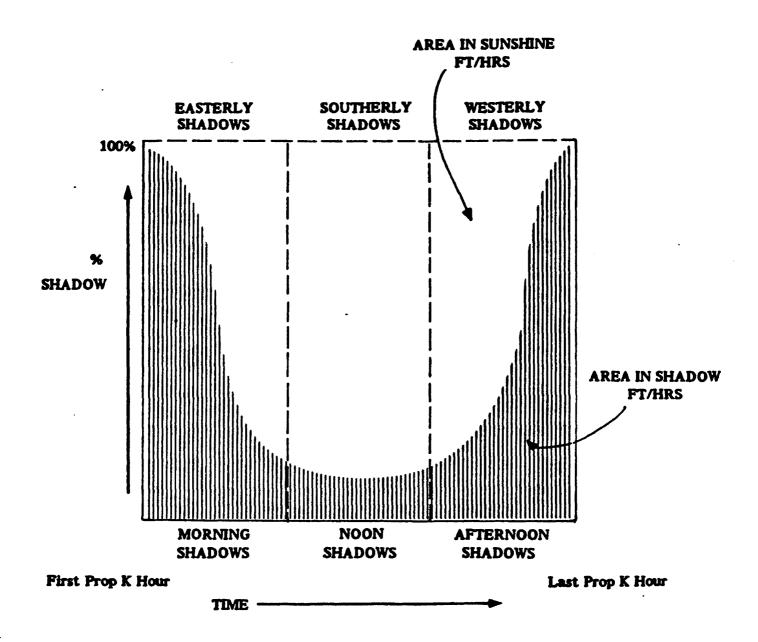
#### Distribution of Sunlight on Fifteen Downtown Open Spaces

This section, first, describes the general patterns of sun and shadow distribution in the parks as represented by the shadow graphs and diagrams. Second, it uses a standard format to summarize physical characteristics and existing shadow and sunlight conditions for each park. These shadow/sunlight conditions are represented by a series of graphs and diagrams. They show the existing conditions and also the maximum additional shadow condition that is possible if no limits were set and all sites in the city were developed to the existing height limits without concern for any bulk or other restrictions that may apply.

Shadow graphs for one day of each month (June, September/March, December) representing the amount of shadow and sunshine and how they change over time. Figure 1 explains the general structure of these graphs. The horizontal axis represents the time dimension and the vertical axis represents the quantity of shadow. The time at the origin is the first Proposition K hour (one hour after sunrise) and the time at the far right is the last Proposition K hour (one hour before sunset). The area under the curve is the amount of shadow over the number of hours represented by the horizontal axis or shadow-foot-hours. Similarly, the area above the curve represents the sun-foot-hours. Together they represent the total foot-hours of a park for that day.

The first third of the graph shows the shadows cast in the morning hours by buildings in the easterly direction from the park. The middle third shows shadows around the mid-day hours from buildings in the southerly direction and the last third the afternoon shadows from buildings in the westerly direction.

These graphs are accompanied by shadow diagrams which visually represent the areas of the parks in shadow or sunshine. Read together, the graphs and the diagrams provide the information on how much shadow, where they fall and how fast they move across a park.



STRUCTURE OF SHADOW GRAPHS

Figure 1

#### General Distribution

All fifteen open spaces examined are located in the downtown commercial or high density residential zoning districts (Map 1). The distribution of sumy and shady areas varies according to size. The largest open space, Civic Center Plaza, occupies an area of two city blocks; the smallest, Sergeant Macaulay Park measures a small fraction of a city block. Union Square, the third largest open space in downtown occupies one city block and Portsmouth Square in Chinatown is the size of half a city block.

#### Daily Distribution

The daily distribution of summy and shaded areas on the small open spaces show 100% sunlight at mid-day in June. But soon after mid-day, shading occurs quickly. By mid-afternoon half or more of the area of the small parks in the group is shaded. Similarly, areas of the small parks stay shaded longer in the morning hours.

Graphs showing the sun-shadow distribution take the form of a "V" shaped curve for small open spaces. In contrast, the distribution for large open spaces generally follows a "U" shaped curve. That is, the base of the curve gets wider with the size of the park. This means, buildings located near the south side of a small park could have a larger impact on the sun resource than similar buildings located near large parks. Sunny areas of large open spaces stay sunny longer in the afternoon with little change over the mid-day condition. The amount of area in the sun decreases rapidly in the early evening. Similarly, on large open spaces, sunlight during the early morning hours becomes more rapidly available for an increasing surface area of the park. This results in the "U" shaped daily distribution curve for large open spaces.

#### Seasonal Distribution

The distribution of sunny and shaded areas stays relatively stable throughout the months between the Spring and Fall Equinox. The sunlight conditions deteriorate more rapidly from Fall to Spring. As a result, even the mid-day sun does not reach the entire open space and from day to day the sunny areas decrease more rapidly until only a quarter or half the open space receives mid-day sun in December. Only large open spaces such as Civic Center Plaza, Washington Square and North Beach Playground, which are surrounded by predominantly low buildings, are exceptions to this rule. In these areas, much of the open space stays sunny even during the Winter months.

#### Special Cases

There are a number of open spaces with distributions different from the curves described above. Maritime Plaza, for example, has a distribution curve similar to a small open space, although it ranks sixth in size among the fifteen parks. Its distribution curve is determined by the very large structures surrounding the plaza and the Alcoa Building in its center.

Maritime Plaza is also the most shaded open space in downtown San Francisco. In the Winter, only 10 to 15% of the park area is in the sun.

St. Mary's Square, near Kearny Street between California and Pine Streets, receives a large shadow from the Pacific Telephone Building on Pine Street during the mid-day for most of the year. This mid-day shadow peak becomes noticeable in August when 30% of the park is shaded. By mid-day in October, the area shaded increases to 90%, and remains for the rest of the year. Without the mid-day peak, the distribution curve would be very similar to Portsmouth Square a few blocks north of St. Mary's Square. This suggests that parks like St. Mary's could accommodate higher surrounding heights in the east, southeast, west and southwest directions with much less impact on sunshine than such heights in the southerly direction.

South of Market Park also has a unique sun/shadow distribution. Located in the South of Market area, the streets bordering the open space run at a 45 degree angle to north-south direction. As a result, this park receives more sun than open spaces of comparable size which are located on the north-south grid. The surrounding low story buildings also contribute to its unique sun/shadow distribution.

#### Park Specific Distribution

The summary information on each park, the shadow graphs and diagrams are presented in this section. At the very end is a table which lists parks by size and shows the existing shadow amount on each park and this amount as a percentage of total-foot-hours of each park. It also includes the amount of additional shadow that would be cast on each park if no shadow limits were set and all sites in the city were allowed to develop to their existing height limits.

Washington Square

LOCATION:

Union, Powell, Filbert & Stockton

It is located in a neighborhood commercial district of the

North Beach area.

SIZE:

98.991 square feet

Washington Square is the fourth largest downtown park.

CHARACTERISTICS:

Buildings surrounding the open space are between one and four stories in height which permits a great deal of sunshine in the park. The park contains a children's playground in the north-west section, a large lawn area and seating furniture along walkways. Users of the park are primarily children and elderly neighborhood residents. This flat park also contains a separate and isolated section in the intersection of Powell, Union and Columbus. Due to the separation form the remainder of the park and the vegetation on the isolated section, it is not heavily

used.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

In general this park is very sunny year round - 5.8% of the annual sun resource is currently in shadow. From March through September the shadow profile distribution is a relatively flat "U" shape with minimal shadows in the morning and afternoon and no mid-day shadows. Between October and February the "U" shape is increasingly steep due to increased morning and afternoon shadows.

#### Seasonal Shadow:

Summer:

There are almost no shadows in the park between 9am and 6pm. 5% shaded during Summer Solstice.

Spring/Fall:

As in Summer, there are relatively small shadow impacts on the park between 9am and 6pm. Toward the end of Fall and in early Spring during the afternoon there are increasing shadows cast by the hills and buildings to the West. 5% shaded during the Equinox.

· Winter:

Shadows increase overall during the Winter months. No more that 10% of the park is shaded between the hours of 9am and 4pm and the afternoon shadows continue to increase. 15% shaded during the Winter Solstice.

North Beach Recreation Center

LOCATION:

Powell, Mason, Greenwhich & Lombard

The park is located in a mid rise residential and

commercial use neighborhood.

SIZE:

94,930 square feet

This is the fifth largest Downtown park.

CHARACTERISTICS:

The park is flat and has three large buildings on site. Other facilities include bacce ball, tennis courts,

volleyball court and a children's playground in the

South-west section. There are virtually no trees or lawn areas. Users of the park are primarily children and young

athletes. The <u>bacce</u> ball courts are used by elderly residents and the court has a separate entrance off of

Columbus.

#### **SUN AND SHADOW CONDITIONS:**

Yearly Shadow:

One of the sunniest downtown parks - 10.6% of the annual sun resource is currently in shadow. Throughout the year this park shadow profile curve is a relatively flat "U" with minimal shadows in the morning and afternoon and nearly full sun during the mid-day hours.

#### Seasonal Shadow:

Summer:

In this park there almost no shadows between 8:30am and 7pm. Early morning shadows are greater than afternoon shadows and in the work shade of the season 45% of the park remains in the sun. 5% shaded during Summer Solstice.

Spring/Fall:

Summer shadow patters persist during Fall and Spring. Hills to the East and West increase the shadows on the park during late afternoon and early morning when Winter is near. 10% shaded during the Equinox.

· Winter:

Shadow patterns remain the same with relatively more shadows overall. Early morning and late afternoon are the most heavily impacted shadow times. 15% shaded during Winter Solstice.

Portsmouth Square

LOCATION:

Washington, Kearny, Clay & Brenham Alley

In Chinatown surrounded by high density commercial and

residential uses.

SIZE:

54,773 square feet

The eight largest Downtown park.

CHARACTERISTICS:

A stairway connects the two levels of this Chinatown park. A sky bridge also connects the park to a hotel on Kearny. Within the hotel is a Chinese Cultural Center. A parking facility is located beneath the park. The open space is a major meeting and seating area for residents of Chinatown. Chinese exercise classes are conducted during the morning hours and board games are played throughout the day. Due to the lack of open space in Chinatown the centrally located park is heavily used. A number of tall buildings

form the Eastern boarder of the park.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

A relatively sunny park during the entire year - 39% of the annual sun resource is currently in shadow. The shadow profile for this park is generally a "U" shaped curve with heavy shadows in the morning and afternoon during all but the Winter season. During Winter the park receives mid-day shadows changing the shape of the shadow profile to that of a "W" shaped curve.

#### Seasonal Shadow:

Summer:

Less than 10% of the park is in shadows during mid-day hours (10am-2pm). More shadows occur in the afternoon and early morning hours. 35% shadowed during the Summer Solstice.

Spring/Fall:

Heavily shadowed before 9:30 am and after 3 pm. An average 10% of the park is in shadows during the mid-day hours. 40% shadowed during the Equinox.

· Winter:

The shadow pattern during the Winter months is greater relative to other seasons during all times of the day. The park is heavily shadowed during the morning and afternoon with two additional peak shadow hours around 10 am and noon. 55% shadowed during the Winter Solstice.

Saint Mary's Square

LOCATION:

On Pine & California, between Quincy Alley and Kearny This park is located in the office and retail district of the downtown area.

SIZE:

46,781 square feet - This square footage includes area designated by the Recreation and Park Department for expansion. The square is a medium sized downtown park, and ranks as the ninth largest of the 15 open spaces.

CHARACTERISTICS:

The open space is surrounded by predominantly office uses with tall buildings on the East and South. Not very heavily used due to its hidden location and lack of sunlight. The park has no access from the heavily pedestrian traveled Kearny Street. The park entrances located on California and Pine are on a hill and therefore pose some accessibility problems. In the future, a Kearny Street entrance may be provided.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

This park is heavily shaded throughout the year. 51.9% of the annual sun resource for the park is in shadow. Generally, morning shadows are greater than afternoon shadows. During May, June and July the shadow profiles are "U" shaped distributions. For the remainder of the year, the mid-day shadows increase and the shadow profiles become "W" shaped. The mid-day peak in the shadow profiles result from shadows cast by buildings to the South of the park.

#### Seasonal Shadow:

· Summer:

The park is mostly in shade during the early morning and late afternoon hours. The least amount of shade occurs between the hours of llam and 3pm. Toward the end of Summer the noon shadows increase. At the time of Summer solstice (around June 21st) nearly 40% of the total foot-hours for the park are in shade during the Proposition K hours.

Spring/Fall:

Except for one hour in the morning (around 10am) and one hour in the afternoon (around 3pm) the park is heavily shaded. Hourly shadows increase as Winter proceeds until the equinox (around March and September 20th) when close to 45% of the park is shaded during Proposition K hours.

· Winter:

The shadow pattern of Fall also apply during the Winter with an even greater increase in shadows. The minimum shade impacts on the park occur during late morning. noon and early afternoon hours. For one hour around 10am and two hours around 2:30pm the park has the greatest amount of sunlight. Around December 20th (Winter solstice) approximately 70% of the park would be in shade during the Proposition K hours.

PARK NAME: South of Market Park

LOCATION: The north-western corner of the intersection of Folsom and

Sixth Street. The park is surrounded by low rise residential, retail and light industrial uses.

SIZE: 44,940 square feet

This is the fifth smallest Downtown park.

CHARACTERISTICS: This park is currently under development, fenced and not

open to the public. The parks location is in the South of Market Residential Hotel District. At this time there is not a great deal of pedestrian traffic on the streets surrounding the park. Buildings surrounding the park are

typically between two and four stories.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

The park is sunny throughout the year except during late afternoon hours. 7.3% of the annual sun resource for this park is currently in shadows. Very little shading occurs during the morning hours and shadows do not increase to more than 5% of the park until 3pm. This shadow pattern continues throughout the four seasons.

2% Summer Solstice

2% Fall Equinox

4% Winter Solstice

Boeddeker Park

LOCATION:

Ellis, Jones, Eddy & Taylor

Located in a Downtown neighborhood with a high density mix

of residential, hotel and retail/restaurant uses.

SIZE:

38,841 square feet

Boeddeker ranks as the fourth smallest Downtown park.

**CHARACTERISTICS:** 

Located in the Tenderloin district with entrances from three of the surrounding street, this flat park is primarily used by neighborhood residents. The lawn, trees and playground are the principal features of the park.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

In general the greatest shadows occur in early morning and late afternoon hours. Morning hours are a bit more heavily shaded than the afternoon hours. 37.7% of the annual sun resource is currently in shadow. The shadow profile is generally a "U" shaped curve which flattens out with increased mid-day shadows during the month around the Winter season.

#### Seasonal Shadow:

Summer:

Between 9am and 3pm the range of shadow in the parks runs from as little as 5% shadow to as much as 40% shadow. More shadows occur in the morning hours than after noon time. 20% shadow during Summer Solstice.

Spring/Fall:

Shadow patterns during the Spring and Fall are similar to those found during the Summer. The amount of shadow does increase as Fall proceeds and decreases as Spring fades to Summer. 25% shadow during Equinox.

· Winter:

As much as 50% of the park is in shade during most of the Winter months. Again shadows are greater during the morning hours. 60% shadow during Winter Solstice.

Chinese Recreation Center

LOCATION:

South-western corner of the intersection of Washington and

Mason

The park is located in a residential neighborhood in

Chinatown and near Nob Hill.

SIZE:

28,576 square feet

This is the third smallest Downtown park.

CHARACTERISTICS:

This open space contains a gymnasium and an auditorium. The rooftops of these two buildings are accessible and could be developed for future uses. The park also includes a basketball court and children's playground on the western side. These two outdoor recreation areas are located on

two levels.

This park is heavily used by neighborhood children when

school is not in session.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

Throughout the year the park has greater shadows during the afternoon hours due to the hill to the West. Throughout the year the mid-day shadows range from a minimum of 10% to a maximum of 75% in December. Due to the mid-day shadows in the park the shape of the shadow profile curve is that of a shallow "U" shape until the Winter when the "U" is virtually flat with heavy

shadows throughout the day.

#### Seasonal Shadow:

Summer:

Greatest sun resources in this park are during early morning hours. Between 9am and 3pm, 20-30% pf the park is in shadow. Shadows are greatest during the afternoon hours. 25% shadow during Summer Solstice.

Spring/Fall:

The shadow patterns during these two seasons are similar to those of Summer with increased shadows throughout the day. 30-50% of the park is in shadows between 9am and 3pm. 45% shadowed during Equinox.

· Winter:

During the Winter months the early morning and late afternoon shadows are more evenly distributed. The park is 50% in the shade during most of the day. 75% shadowed during the Winter Solstice.

Sergeant John Macauly

LOCATION:

North-western corner of the intersection of O'Farrell and

Larkin

The park is surrounded by high density residential and

retail uses.

SIZE:

9.021 square feet

This is the smallest downtown park and is located in the

Tenderloin District.

CHARACTERISTICS:

Park features include grass areas, trees and seating.

Users of the open space are primarily neighborhood

residents.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

Throughout the year this park is fully shaded in the afternoon hours. Shadows in the morning are initially heavy but decrease rapidly. 41.2% of the existing annual sun resource is in shadow. The "U" shaped shadow profile is shifted toward the morning hours due to the heavy afternoon shadows. During the Winter months the "U" shape to the shadow profile curve is

lost due to increased mid-day shadows.

#### Seasonal Shadow:

Summer:

The greatest sun resource in the park occurs during the times between 9am and 1pm. Heavy shadows occur both before 9am and after 1pm. 40% shadowed during the Summer Solstice.

Spring/Fall:

The shadow patterns during the Spring and Fall are similar to that of Summer with increased shadows throughout the day an particularly during the hours between 9am and 1pm. 40% shaded during the Equinox.

Winter:

Except for one hour around 10am the majority of this open space is in shadows. 70% shaded during the Winter

Solstice.

#### **SUMMARY OF SHADOW IMPACTS**

10	PARK NAME	PARK AREA	TOTAL FT/HRS	EXISTING SHADOW FT/HRS	X Shadon	ADDITIONAL† SHADOM_FT/HRS	TOTAL POTENTIAL SHADOM FI/HRS	SHADON.	% Increase
1	Civic Center	222,295	827,248,613	61,547,460	7.4	10,404,296	71,951,756	8.7	1.3
2	Embarcadero Plaza 2	149,698	557,086,137	209,319,065	37.6	23,078,115	232,397,180	41.7	4.1
3	Union Square	105,515	392,663,521	150,494,339	38.3	20,911,944	171,406,283	43.7	5.3
4	<b>Washington Square</b>	98,991	368,385,107	21,487,753	5.8	12,593,684	34,081,437	9.3	3.4
5	North Beach .	94,930	353,272,502	37,579,831	10.6	0	37,579,831	10.6	0.0
6	Maritime Plaza	83,936	312,359,430	213,685,676	68.4	12,325,572	226,011,248	72.4	3.9
7	Embarcadero Plaza 1	58,395	217,311,153	76,362,983	35.1	78,911	76,441,895	35.2	0.0
8	Portsmouth Square	54,773	203,832,242	79,425,677	39.0	2,289,287	81,714,963	40.1	1.1
9	St. Mary's Square	46,781	174,090,813	90,387,985	51.9	16,711,279	107,099,264	61.5	9.6
10	Huntington Park	46,486	172,993,000	38,052,710	22.0	4,012,794	42,065,504	24.3	2.3
11	South of Market	44,940	167,239,716	12,262,241	7.3	17,248,546	29,510,787	17.6	10.3
12	Boeddecker Park	38,841	144,542,897	54,436,100	37.7	20,125,267	74,561,367	51.6	13.9
13	Chinese Playground	25,592	95,238,069	50,245,182	52.8	5,507,731	55,752,913	58.5	5.8
14	Sgt. MacAulay	9,021	33,570,749	13,816,953	41.2	4,159,261	17,976,214	53.5	12.4

<sup>†</sup> Additional shadow on parks if no limits were set and all sites in the city were developed to existing height limits.

#### SAN FRANCISCO

#### CITY PLANNING COMMISSION

#### RESOLUTION NO. 11595

JOINT RESOLUTION OF THE CITY PLANNING COMMISSION AND RECREATION AND PARK COMMISSION ADOPTING CRITERIA FOR DETERMINATIONS OF SIGNIFICANT SHADOMS IN FOURTEEN DOWNTOWN PARKS HHICH ARE SUBJECT TO BEING SHADOMED BY NEW DEVELOPMENT AND DECLARING THE INTENTION TO APPLY THESE CRITERIA REGARDING SHADOM IMPACTS PRIOR TO CONSIDERATION OF AN APPLICATION FOR A STRUCTURE THAT MOULD SHADOM A PROTECTED PROPERTY.

WHEREAS, The people of the City and County of San Francisco in June 1984 adopted an initiative ordinance, commonly known as Proposition K; and

WHEREAS, Proposition K requires that the City Planning Commission disapprove any building permit application authorizing the construction of any structure that will have any adverse impact on the use of property under the jurisdiction of the Recreation and Park Department because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant; and

WHEREAS, Proposition K provides that the City Planning Commission and the Recreation and Park Commission shall adopt criteria for the implementation of that ordinance; and

WHEREAS, Proposition K can most effectively be implemented by analyzing properties in the City protected by that legislation which could be shadowed by new development, the current patterns of use of such properties, now such properties might be used in the future including considerations of possible future design and redevelopment of the property, and the various shadowing that could be created by various structures, including the amount of shadowing, the duration, and location; and

WHEREAS, The City Planning Commission and Recreation and Park Commission endorsed the submission by the Department of City Planning to the Mayuor of a request for a supplemental appropriation in order to fund an analysis of properties that could be shadowed by new development (Resolution No. 13887); and

WHEREAS, A contract was awarded to the University of California at Berkeley's College of Environmental Design to develop a computerized system which could analyze existing shadow conditions on Proposition K properties and provide information to these Commissions necessary to establish rules or guidelines delineating the type of shadowing that can be determined to be significant or insignificant; and

WHEREAS, a computerized system of analysis was developed and used to analyze existing shadow conditions on fourteen downtown parks under the jurisdiction of the Recreation and Park Department; and

WHEREAS. The information developed by this computer analysis was then evaluated jointly by the staffs at the Department of City Planning and the Recreation and Park Department; and

WHEREAS. Recommendations for determinations of significant new shadows based on these staff evaluations were presented jointly to the Commissions in October and November of 1987; and

Resolution No. 11595 Page 2

ITY PLANNING COMMISSION

 $\mbox{\sc HHEREAS}$  , A duly advertised public hearing was held on these recommendations; and

THEREFORE BE IT RESOLVED, That the criteria and the staff proposal for consideration by both Commissions presented in the memorandum to the Planning Commission and the Recreation and Park Commission dated February 3, 1989 regarding "Proposition K — The Sunlight Ordinance" and describing criteria for determining significance be adopted as rules and guidelines for the determinations of significant shadows for the fourteen downtown parks analyzed.

I hereby certify that the foregoing Resolution was ADOPTED by the City Planning Commission on February 7, 1989.

Lori Yamauchi Secretary

AYES Commissioners Bierman, Dick, Engmann, Hu, Johnson, Morales and

Tom

NOES None

ABSENT None

ADOPTED February 7, 1989

AKG: 181



December 5, 2018

#### Dear Recreation & Park Commissioners:

Thank you for your support of SOMA Pilipinas, San Francisco's Filipino Cultural Heritage District. We are writing to express our great concern and opposition to the proposed 1052-1060 Folsom Street & 190-194 Russ Street shadow which will have a significant adverse impact on the use of VMD Park.

VMD Park is our only community park in SOMA which has the lowest per capita of open space in the whole City. VMD Park is also of historical and cultural significance for the Filipino Community. Victoria Manalo Draves representing the resiliency of SOMA Filipino, grew up in SOMA in the 1920's overcame exclusionary discrimination and racism to go on to win 2 gold medals in the 1948 Olympics.

More recently, RPD recently approved the naming of the VMD Batting Cages after Tim Figueras another neighborhood hero and retired RPD staff for his endless commitment to many generations of SOMA youth.

As SOMA Pilipinas, we are not only fighting to prevent further displacement of our communities but also to maintain and improve the quality of life for all SOMA residents, families, and communities. Long before the South of Market became the hot new neighborhood in the City, it was our community who lead the fight to rebuild Bessie Carmichael Elementary School and press SFUSD and RPD to do a land swap so that VMD park can be built. Not only is VMD the only large gathering places for SOMA residents, it is an extension of open space and playground for Bessie Carmichael Elementary which does not have sufficient outdoor space.

This issue is a matter of equity for a community and neighborhood that has long been in the shadows of City Hall. Every community and cultural asset we have, we have had to fight for. To this day, we continue to have to fight for new open space and for improvements to VMD. Allowing a development to cast shadows on our only community park, especially in the most used areas such as the basketball court, the childrens' playing area, and grassy hill would have a significant adverse impact on our only community park in the South of Market. We are counting on you to uphold equity and champion our community efforts to protect Victoria Manalo Draves Park.

Sincerely,

RAQUEL REDONDIEZ

aquel Redonding

Director

1010 MISSION STREET SAN FRANCISCO, CA 94103 SOMAPILIPINAS.ORG



1038 Howard Street · San Francisco, CA 94103

www.unitedplayaz.org

December 20, 2018

Dear RPD and Planning Commissioners,

My name is Rudy Corpuz Jr. I am the Founder and Director of United Playaz, a violence prevention and leadership development organization committed to providing youth with positive role models and activities to engage in as an alternative to involvement with gangs, drugs or other high risk behaviors. I am writing this letter to express my opposition to the project at 1052 Folsom Street that proposes a significantly negative shadow impact on Victoria Manalo Draves Park in Soma.

UP, in solidarity with many other Soma organizations and community members, opposed a project by the same developer in 2015 because of its 0/07% shadow impact on the park. At the joint RPD and Planning Commission, the original project was unanimously rejected. This new project has a shadow impact almost FIVE times larger at 0.38%. On it's worst day, this project will shadow almost half of the park. This is unacceptable. It is unacceptable not only because of the impact that it will have on park users but even more so for the precedent that it will set for future projects.

I strongly oppose this project and it's shadow impact as detrimental to our ONLY neighborhood park and its users. Stand with the vote that you cast in 2015 and reject this project.

In peace,

Rudy Corpuz Jr. Executive Director

Rudy Corpuny f.



December 20, 2018

Good Morning Rec & Park Commissioners,

My name is Mary Roque, and I am with the Bayanihan Equity Center, a nonprofit organization located in the heart of SOMA Pilipinas serving seniors and adults with disability. I am here today urging you to oppose the proposed development, for this project is a disservice to the people that live in the community and use the Victoria Manalo Draves Park as a space to gather and play.

According to the 2011 to 2015 American Community Survey, District 6 is home to more than 12,000 seniors residents, aged 60 years old and above. More than 31% of District 6 seniors aged 65 and above have an income at or below the Federal Poverty Level, with 64% of them of API descent.

This project claims to provide public benefits from the 63 rental housing units, of which 15 units are at below market rate. However, who is this project benefiting when the people that live in the district, seniors on fixed income, are income ineligible even for the BMR units.

With the proposed project increasing the square-foot-hours of shadow by 0.38%, we are setting a precedence for other developments to push us, little by little. VMD Park is a cultural asset, not only for District 6 or the Filipino Cultural Heritage District. This park is an asset to the city of San Francisco, and all we ask is that you please don't take our sunshine away.

Thank you.



March 19, 2019

Dear President Yee and Members of the Board of Supervisors:

Thank you so for your commitment in protecting the most vulnerable communities in San Francisco.

We are writing to urge you to support the 1052-1060 Folsom & 190-194 Russ St Appeal.

We are writing to express our great concern and opposition to the proposed 1052-1060 Folsom Street & 190-194 Russ Street project which will shadow VMD Park and will have a significant adverse impact on quality of life for SOMA residents and all users of VMD Park.

VMD Park is the only community park in SOMA which has the lowest per capita of open space in the whole City. New shadows would occur for eight months out of the year, affecting heavily used areas including the basketball court, children's play area, grassy areas, benches, and park entry.

Studies have shown that small children need sunlight to grow physically and to develop mentally.

Calle 24 stand in solidarity with the residents and community members of the South of Market and all users of the Victoria Manalo Draves Park. This decision will set precedent for all other parks in San Francisco. Open space and public parks are the only places that families, individuals and children are able to enjoy sunlight, fresh air in dense urban centers.

As you know, the project was denied in 2015 based on shadow impacts, and now the shadow and the project are both larger (0.07% shadow in 2015 VS 0.38% shadow currently).

If this project is passed, it will set a dangerous precedent for future developments to further encroach upon access to sunshine at VMD.

This issue is a matter of access to open space for a community that is park-starved. We are counting on you to uphold equity and champion our community efforts to protect our neighborhoods.

Thank you very much for your consideration.

esello

Sincerely

Erick Arguello > Founder, President

Calle 24 Latino Cultural District

www.calle24sf.org

3250 24th St. San Francisco, Ca 94110

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l Name ~	Date modified	Туре	Size
Files Currently on the Disc (15)			
ESJ Docs 190 Russ Project	1/31-2019 11:46 AM	File fotaer	
1052 Folsom St_CT Emails	1/31/2019 9:04 44//	Adobe Acrobat D	12.794 KB
🔁 1052 Folsom UDAT	1/28/2019 11:25 AM	Adobe Acrobat D	312 KB
🔁 1052-1060 Folsom Street -Carly Grob E	1/31/2019 10:25 AM	Adobe Acrobat D	1 201 KB
1052-1060 Folsom Street -Kate Conner	1/31/2019 10:27 AM	Adobe Acrobat D	849 KB
1052-1060 Folsom UDAT PPA	1/28/2019 11:25 AM	Adobe Acrobat D	324 KB
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Emails-Adina_1052 Folsom	1/28/2019 11:03 AM	Adobe Acrobat D	995 KB
🔁 Emails-Durandet_1052 Folsom & 190	1/31/2019 10:29 AM	Adobe Acrobat D	4 426 KB
📜 Emails-Espiritu_1052-1060 Folsom Street	1/23/2019 4:14 PM	Adobe Acrobat D	155,301 KB
📜 Emails-Vu_1052 Folsom Street	1/23/2019 3:19 PM	Adobe Acrobat D	130,095 KB
🔁 ESJ Emails	1/31/2019 10:30 AM	Adobe Acrobat D	127,543 KB
📜 JRahaim email	1/24/2019 3:59 PM	Adobe Acrobat D	231 KB
MSmall_1052 Folsom email	1/31/2019 10:32 AM	Adobe Acrobat D	30,798 NB
🔁 TSheyner Emails	1/31/2019 8/53 AM	Adobe Acrobat D	233 KB

## this is a list of the files in the directory ESJ Docs 190 Russ Project.

# Files Currently on the Disc (10)

190 Russ St UDAT 08082011	9/11/2011 3:59 PM	Adobe Acrobat D	14 KB
190 Russ Staff Report_FINAL 07 31 2014	1/29/2019 1:22 PM	Adobe Acrobat D	234 KB
190 Russ UDAT 09102013	1/29/2019 1/27 PM	Adobe Acrobat D	358 KB
190russ_shadow_final	10/9/2015 9:05 AM	Adobe Acrobat D	13,181 KB
1052 - 1060 Folsom & 190 -194 Russ Si	7/14/2016 5(CC PM	Adobe Acrobat D	32 345 KB
1 2013.0305E	3/6/2014 2:45 PM	Adobe Acrobat D	7,113 KB
📜 Impact Letter	6/28/2012 11:38 AM	Adobe Acrobat D	137 KB
📜 Incomplete Notice 2	1/29-2019 1-26 PM	Adobe Acrobat D	167 KB
1 Incomplete Notice	1/29/2019 1:35 PM	Adobe Acrobat D	170 KB
🔁 Shadow Fan	7/7/2011 3:03 PM	Adobe Acrobat D	3,731 KB

EXHZ

## **South of Market Community Action Network (SOMCAN) Exhibits**

### Appeal 190093 - Environmental Appeal - 1052-1060 Folsom St & 190-194 Russ St

### Appeal 190097 - Conditional Use Authorization Appeal - 1052-1060 Folsom St & 190-194 Russ St

1	6/6/1984	San Francisco Prop K - Voters Handbook p.63
2	12/4/1995	<b>Planning Code Sec 295</b> - Height Restrictions on structures shadowing property under the jurisdiction of the Recreation and Park Commission (Proposition K)
3	12/13/18	Executive Summary 2016-004905CUA/ENX/SHD/VAR for 1052-1060 Folsom & 190-194 Russ (Staff report) submitted for 12/20/18 Plan Comm hearing Draft Shadow Motion in staff report is Exh 7 Appellant SOMCAN letter in staff report is Exh 17
4	Full year Shado	ow Fan - 1052-1060 Folsom & 190-194 Russ - p 31 of Env Exemption
5	12/11/18	Wind & Shadow analysis - Community Plan Exemption - pp. 28-33
6	12/20/18	Planning Commission Motion 20362 - Shadow Finding
7	12/13/18	Plan Comm <b>Draft Shadow Motion for adoption 12/20/18</b> - submitted by Sue Hestor 12/20/18 at 10am Rec Park Commission meeting
8	1/15/15	Rec Park Commission Resolution 1501-005 - Victoria Manalo Draves Park, Shadow Impact from Proposed Project at 190 Russ Street
9	12/20/18	Rec Park Commission Resolution 1812-007 - 1052-1050 Folsom Street & 190-194 Russ Street Shadow on Victoria Manalo Draves Park
10	12/20/18	Planning Commission Motion 20361 - Conditional Use Authorization - pp 1-19 Full CU motion w/Exh B plans and Envir Mitigation measures is filed as part of appeal to BOS.
11	1/15/15	Recreation & Park Commission Transcript (from SFGovTV caption notes)
12	1/15/15	Speakers at Recreation & Park Commission
13	12/20/18 10am	Recreation & Park Commission Transcript (from SFGovTV caption notes)
14	12/20/18	Speakers at Recreation & Park Commission
15	12/20/18 1pm	Planning Commission Transcript (from SFGovTV caption notes)
16	12/20/18	Speakers at Planning Commission

17	12/11/	18	SOMCAN to Plan Comm project impacts on Victoria Manalo Draves Park				
18	A Brief History of Filipinos in San Francisco and the South of Market						
19	2017 Census Data for the Project Area - Tract 178.02 (Howard, 11th St, Harrison, 5th St)						
20	Shadov	v Diagra	ms presented by Community to Planning & Rec Park Commissions				
20a	2018 1052 Folsom Project Shadow impacts on VMD Park - A1.1 - SOMCAN to 12/20/18 Planning Commission						
20b	2015 190 Russ shadow impacts on VMD Park - Summer solstice - United Playaz to 12/20/18 RecPark Commission						
20c	2018 1052 Folsom shadow impacts on VMD Park - Summer solstice - United Playaz to 12/20/18 RecPark Commission						
21	10/22/8	87	Report, <b>Proposition K - The Sunlight Ordinance -</b> Dept of City Planning to City Planning Commission, Recreation and Park Commission - selected pages				
22	2/7/89		<b>Plan Comm Resolution 11595</b> - Joint Res w/Rec Park Comm on determining compliance with Proposition K on <b>14 downtown parks</b> analyzed				
23	12/5/18	8	SOMA PILIPINAS letter to Rec Park Commission				
24 25	12/20/: 12/20/:		UNITED PLAYAZ letter to Rec Park and Planning Commissions BAYANIHAN EQUITY CENTER to Planning Commission				
26	3/19/19	9	Calle 24 Latino Cultural District to Board of Super visors				
27	1/31/19	9	Index of DVD of emails/electronic files on 190 Russ and 1052 Folsom projects provided 1/31/19 by Planning Department				

The chief administrative officer may designate the recorder to exercise the powers and perform the duties of the registrar of voters and to eccupy the offices of registrar of voters and recorder, receiving a single salary therefor to be fixed in accordance with the salary standardization provisions of this charter. The recorder shall be separate officer of the City and County of San Francisco.

The chief administrative officer shall appoint his executive assistant who shall serve at his pleasure, and which position shall not be subject to

the civil service provisions of this charter; provided, however, that any person who has civil service status to the position of executive assistant on the date of approval of this amendment by the electorate shall continue to have civil service status to said position under the civil service provisions of this charter.

The chief administrative officer shall appoint a confidential secretary who shall serve at his pleasure, and which position shall not be subject to the civil service provisions of this charter.

#### **PROPOSITION I, CONTINUED FROM PAGE 50**

those five members thereof of whose respective terms of office expire on the 8th day of January, 1987. The respective term of office of the members of the board of supervisors elected at the general election in 1986, shall be for a term of three years. At the general municipal election in 1989, and in every fourth year thereafter, successors to said three members of the board of supervisors shall be elected and hold office for a term of four years.

Notwithstanding any provisions of this section or any other section of the charter to the contrary, the respective terms of office of the members of the board of supervisors who shall hold office on the 8th day of January, 1981, shall expire at twelve o'clock noon on said date and the eleven persons elected as members of the board of supervisors at the general election in 1980 shall succeed to said offices on said 8th day of January 1981. The respective terms of office of the members of the board of supervisors elected at the general election in 1980 shall be as follows: the six members receiving the highest number of votes respectively at said election shall hold office for a term of four years; the five members receiving the next highest number of votes respectively at said election shall hold office for a term of two years. Thereafter, the term of each member elected to the board of supervisors shall be four years from the commencement of his term as herein specified.

At the general election in 1982 there shall be elected five members of the board of supervisors to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1983, and at the general election in each fourth year after 1982, the successors to said five members of the board of supervisors shall be elected, and at the general election in 1984, there shall be elected six members of the board of supervisors to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1985, and at the general election in each fourth year after 1984, the successors to said six members of the board of

supervisors shall be elected:

The respective terms of the members of the board of education who shall hold office on the 8th day of August, 1972, shall expire at twelve o'clock noon on said date, and the persons elected as members of the board of education at a special municipal election to be consolidated with the direct primary in 1972 shall succeed to said offices at twelve o'clock noon on said 8th day of August, 1972. The respective terms of office of the members of the board of education elected at a special municipal election to be consolidated with the direct primary in 1972, shall be as follows: The four members receiving the highest number of votes respectively at said election shall hold office for a term consisting of the period of time until the 8th day of January, 1975. Thereafter, the term of each member elected to the board of education shall be four years from the commencement of his term as herein specified.

At the general election in 1974 there shall be elected three members of the board of education to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1975, and at the general election in each fourth year after 1974, the successors to said three members of the board of education shall be elected, and at the general election in 1976 there shall be elected four members of the board of education to succeed those members thereof whose respective terms of office expire on the 8th day of January, 1977, and at the general election in each fourth year after 1976, the successors to said four members of the board of education shall be elected. Except as set forth herein, all terms of office of elective officials shall commence at twelve o'clock noon on the 8th day of January following the date of their election.

No person elected mayor or supervisor shall be eligible, for a period of one year after his last day of said service as mayor or supervisor, for appointment to any full-time position carrying compensation in the city and county service.

# TEXT OF PROPOSED ORDINANCE PROPOSITION K

NOTE: This section is entirly new.

Be it ordained by the people of San Francisco:

No building permit authorizing the construction of any structure that will cast any shade or shadow upon any property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission may be issued except upon prior action of the City Planning Commission pursuant to the provisions of this ordinance; provided, however, that the provisions of this ordinance shall not apply to building permits authorizing: structures which do not exceed 40 feet in height; structures which cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission only during the first hour after sunrise and/or the last hour before sunset; structures to be constructed on property under the jurisdiction of the Recreation and Park Commission for recreational and park-related purposes; structures of the same height and in the same location as structures in place on June 6, 1984; projects for which a building permit application has been filed and either (i) a public hearing has been held prior to March 5, 1984 on a draft environmental impact report published by the Department of City Planning, or (ii) a Negative Declaration has been published by the Department of City Planning prior to the date of adoption of this initiative ordinance; or projects for which a building permit application and an application for environmental evaluation have been filed prior to March 5, 1984 and which involve physical integration of new construction with rehabilitation of a building designated as historic either by the San Francisco Board of Supervisors as a historical landmark or by the State Historic Preservation Officer as a State Historic Landmark, or placed by the United States Department of the Interior on the National Register of His-

toric Places and which are located on sites that, but for separation by a street or alley, are adjacent to such historic building. The City Planning Commission shall conduct a hearing and shall disapprove the issuance of any building permit governed by the provisions of this ordinance if it finds that the proposed project will have any adverse impact on the use of the property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant. The City Planning Commission shall not make the determination required by the provisions of this subsection until the general manager of the Recreation and Park Department in consultation with the Recreation and Park Commission has had an opportunity to review and comment to the City Planning Commission upon the proposed project. The City Planning Commission and the Recreation and Park Commission, after a joint meeting, shall adopt criteria for the implementation of the provisions of this ordinance. The zoning administrator shall determine which applications for building permits propose structures which will cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission. As used in this subsection, "property designated for acquisition by the Recreation and Park Commission" shall mean property which a majority of each of the Recreation and Park Commission and the City Planning Commission meeting jointly, with the concurrence of the Board of Supervisors, have recommended for acquisition from the open space acquisition and park renovation fund which property is to be placed under the jurisdiction of the Recreation and Park Commission. The provisions of this ordinance shall also be incorporated into the City Planning Code.

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# SEC. 295. HEIGHT RESTRICTIONS ON STRUCTURES SHADOWING PROPERTY UNDER THE JURISDICTION OF THE RECREATION AND PARK COMMISSION.

- (a) No building permit authorizing the construction of any structure that will cast any shade or shadow upon any property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission may be issued except upon prior action of the Planning Commission pursuant to the provisions of this Section; provided, however, that the provisions of this Section shall not apply to building permits authorizing:
  - (1) Structures which do not exceed 40 feet in height;
- (2) Structures which cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission only during the first hour after sunrise and/or the last hour before sunset;
- (3) Structures to be constructed on property under the jurisdiction of the Recreation and Park Commission for recreational and park-related purposes;
- (4) Structures of the same height and in the same location as structures in place on June 6, 1984;
  - (5) Projects for which a building permit application has been filed and either
- (i) a public hearing has been held prior to March 5, 1984 on a draft environmental impact report published by the Planning Department, or
- (ii) a Negative Declaration has been published by the Planning Department prior to July 3, 1984;
- (6) Projects for which a building permit application and an application for environmental evaluation have been filed prior to March 5, 1984 and which involve physical integration of new construction with rehabilitation of a building designated as historic either by the San Francisco Board of Supervisors as a historical landmark or by the State Historic Preservation Officer as a State Historic Landmark, or placed by the United States Department of the Interior on the National Register of Historic Places and which are located on sites that, but for separation by a street or alley, are adjacent to such historic building.
- (b) The Planning Commission shall conduct a hearing and shall disapprove the issuance of any building permit governed by the provisions of this Section if it finds that the proposed project will have any adverse impact on the use of the property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant. The Planning Commission shall not make the determination required by the provisions of this Subsection until the general manager of the Recreation and Park Department in consultation with the Recreation and Park Commission has had an

EXHZ

opportunity to review and comment to the Planning Commission upon the proposed project.

- (c) The Planning Commission and the Recreation and Park Commission, after a joint meeting, shall adopt criteria for the implementation of the provisions of this Section.
- (d) The Zoning Administrator shall determine which applications for building permits propose structures which will cast a shade or shadow upon property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission. As used in this Section, "property designated for acquisition by the Recreation and Park Commission" shall mean property which a majority of each of the Recreation and Park Commission and the Planning Commission, meeting jointly, with the concurrence of the Board of Supervisors, have recommended for acquisition from the Open Space Acquisition and Park Renovation Fund, which property is to be placed under the jurisdiction of the Recreation and Park Commission.

(Added Ord. 62-85, App. 1/31/85; amended by Ord. 188-15, File No. 150871, App. 11/4/2015, Eff. 12/4/2015)

AMENDMENT HISTORY

Nonsubstantive changes; Ord. 188-15, Eff. 12/4/2015.

# Executive Summary Conditional Use/Large Project Authorization Shadow Analysis/Variance

**HEARING DATE: 12/20/2018** 

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377

Record No .:

2016-004905CUA/ENX/SHD/VAR

Project Address:

1052-1060 Folsom St and 190-194 Russ St

Zoning:

SoMa NCT (Neighborhood Commercial Transit) Zoning District

RED (Residential Enclave) Zoning District

65-X Height and Bulk District

SoMa Youth and Family Special Use District

Block/Lots:

3731/021, 023 & 087

Applicant:

Paul Iantorno

2170 Sutter Street, 3731021, San Francisco, Ca 94115

Staff Contact:

Doug Vu - (415) 575-9120

doug.vu@sfgov.org

Recommendation:

Approval with Conditions

#### PROJECT DESCRIPTION

The Project includes the demolition of five existing buildings containing 10,349 sq. ft. of commercial use and 4,656 sq. ft. of residential use in four dwelling units on three lots, merger of the lots into one parcel, and the construction of a new seven-story, 64'-6" tall, 58,719 gross sq. ft. mixed-use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units (consisting of 3 studio, 23 one-bedroom and 37 two-bedroom units), a combined 6,991 sq. ft. of private and common open space, and a 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces.

#### REQUIRED COMMISSION ACTION

In order for the Project to proceed, the Commission must grant a Conditional Use Authorization pursuant to Planning Code Sections 121.1, 121.7, 303 and 317 for development on a lot greater than 10,000 sq. ft., for the merger of lots resulting in a street frontage greater than 50 feet in the RED Zoning District, and for the demolition of four existing dwelling units, respectively.

The Commission must also grant a Large Project Authorization (LPA) pursuant to Planning Code Section 329 for new construction over 25,000 sq. ft. in the RED Zoning District. Under the LPA, the Commission must grant modifications to the Planning Code requirements for rear yard (Planning Code Section 134) and dwelling unit exposure (Planning Code Section 140).

Finally, the Commission must also adopt a motion that finds the additional shadow cast by the Project on Victoria Manalo Draves Park would not be adverse to the use of the park, pursuant to Planning Code Section 295.

#### ISSUES AND OTHER CONSIDERATIONS

- Public Comment & Outreach. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manalo Draves Park. The mandatory pre-application neighborhood meeting was held on July 17, 2017, and the Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow impacts and project affordability, and has gone door-to-door to speak with merchants and residents.
- Existing Tenant & Eviction History. There are four existing units that are tenant occupied and subject to the City's Rent Stabilization and Arbitration Ordinance, and there is no known evidence of any evictions on the subject properties. The Project will demolish and replace these existing units, and the Sponsor will enter into an agreement to provide these tenants with relocation assistance including temporary housing, relocation funds and the right to occupy the new replacement units that will be subject to the Rent Stabilization and Arbitration Ordinance.
- Variance. The Project includes 44 dwelling units that are located in the SoMa NCT Zoning District. The Project does not provide a Code-complying rear yard, and eight units that do not meet the dwelling unit exposure requirements. Therefore, the Project will require approval of a variance from the Zoning Administrator, who will consider this request immediately following the hearing for this Conditional Use Authorization.
- Shadow Impact. The Project would cast new shadow onto Victoria Manalo Draves Park and increase the shadow load by 0.38% above current levels, resulting in an increase in the total annual shading from 7.41% to 7.79% of Total Annual Available Sunlight (TAAS). The new shadow would fall on the northeastern quarter of the park at the park entry, basketball court, northern children's play area, lawn areas, and several fixed benches, and would be present between February and October in the late afternoon beginning between 5:15 and 6 p.m., with an average duration of 72 minutes.
- Affordable Housing. The Project's 63 total dwelling units include four replacement rent-controlled units, 17 net new units located in the RED Zoning District that require 17.6% of the units to be affordable (or 3 units), and 42 net new units located in the SoMa NCT Zoning District that require 25% of the units to be affordable (or 11 units). Excluding the four rent-controlled two-bedroom units, the 59 net new units contain a mix of 3 studio, 23 one-bedroom, and 33 two-bedroom units, and the mix of affordable units include 6 one-bedroom and 8 two-bedroom units.

Executive Summary Hearing Date: 12/20/2018

The Project Sponsor has also agreed to provide one more affordable unit in addition to the required 14 units.

#### **BASIS FOR RECOMMENDATION**

The Department finds that the Project is, on balance, consistent with the Objectives and Policies of the General Plan, including the East SoMa Area Plan. It is an appropriate in-fill development that will replace existing rent-controlled units, add a significant amount of new dwelling units to the City's housing stock, and provide 15 additional units of permanently affordable housing. The Project's design is compatible with the pattern of development in the neighborhood, and additional shadow cast by the Project would not be adverse and is not expected in interfere with the use of Victoria Manalo Draves Park. The Department also finds the project to be necessary, desirable, and compatible with the surrounding neighborhood, and not to be detrimental to persons or adjacent properties in the vicinity.

#### **ATTACHMENTS:**

**Draft Motion – Large Project Authorization** 

Draft Motion - Conditional Use Authorization

Draft Motion - Shadow Findings under Planning Code Section 295

Exhibit A - Conditions of Approval

Exhibit B - Plans and Renderings

Exhibit C - Environmental Determination

Exhibit D - Land Use Data

Exhibit E - Maps and Context Photos

Exhibit F – Public Correspondence

Exhibit G - Project Sponsor Brief

Exhibit H - Inclusionary Affordable Housing Affidavit

Exhibit I - Anti-Discriminatory Housing Affidavit

Exhibit J – First Source Hiring Affidavit

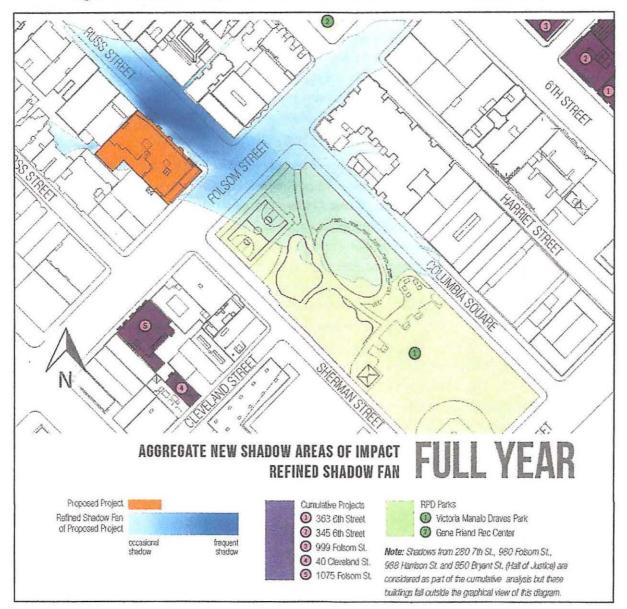


Figure 2 - Full Year Shadow Fan - 1052-1060 Folsom Street and 190-194 Russ Street

Source: Prevision Design, 2018

Therefore, the proposed project's GHG emissions would not conflict with state, regional, and local GHG reduction plans and regulations. Furthermore, the proposed project is within the scope of the development evaluated in the PEIR and would not result in impacts associated with GHG emissions beyond those disclosed in the PEIR. For the above reasons, the proposed project would not result in significant GHG emissions that were not identified in the Eastern Neighborhoods PEIR and no mitigation measures are necessary.

Topics:		Significant impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR
8.	WIND AND SHADOW—Would the project:				
a)	Alter wind in a manner that substantially affects public areas?				
b)	Create new shadow in a manner that substantially affects outdoor recreation facilities or other public areas?				$\boxtimes$

#### Wind

Based upon experience of the Planning Department in reviewing wind analyses and expert opinion on other projects, it is generally (but not always) the case that projects under 80 feet in height do not have the potential to generate significant wind impacts. Although the proposed 65-foot-tall building, plus a 15-foot-tall mechanical and stair penthouse, would be taller than the immediately adjacent buildings, it would be similar in height to existing buildings in the surrounding area and would be under 80 feet in height. For the above reasons, the proposed project is not anticipated to cause significant impacts related to wind that were not identified in the Eastern Neighborhoods PEIR.

#### Shadow

Planning Code Section 295 generally prohibits new structures above 40 feet in height that would cast additional shadows on open space that is under the jurisdiction of the San Francisco Recreation and Park Commission between one hour after sunrise and one hour before sunset, at any time of the year, unless that shadow would not result in a significant adverse effect on the use of the open space. Under the Eastern Neighborhoods Rezoning and Area Plans, sites surrounding parks could be redeveloped with taller buildings without triggering Section 295 of the Planning Code because certain parks are not subject to Section 295 of the Planning Code (i.e., under jurisdiction of departments other than the Recreation and Parks Department or privately owned). The Eastern Neighborhoods PEIR could not conclude if the rezoning and community plans would result in less-than-significant shadow impacts because the feasibility of complete mitigation for potential new shadow impacts of unknown proposals could not be determined at that time. Therefore, the PEIR determined shadow impacts to be significant and unavoidable. No mitigation measures were identified in the PEIR.

The proposed project would construct a 65-foot-tall building (with an additional 15 feet for rooftop mechanical equipment and an elevator/stair penthouse; therefore), the Planning Department prepared a preliminary shadow fan analysis to determine whether the project would have the potential to cast new shadow on nearby parks. The shadow fan indicated that the proposed project would potentially cast net new shadows on Victoria Manalo Draves Park and on the playground at Bessie Carmichael Elementary School.<sup>48</sup> Victoria Manalo Draves Park is under the jurisdiction of the Recreation and Park Commission. Thus, project-generated shadow on the park is subject to Section 295 of the Planning Code.

Based on the results of the preliminary shadow fan analysis, a detailed shadow study was prepared for the proposed project pursuant to Planning Department guidance.<sup>49</sup> The shadow study consists of quantitative and qualitative analysis of the project's potential shadow impacts to Victoria Manalo Draves Park, including analysis of the shadow of existing surrounding buildings and cumulative projects (i.e. reasonably foreseeable development projects with the project's potential to shadow Victoria Manalo Draves Park). The shadow analysis was conducted for representative times of the day for three representative days of the year. The representative days are the summer solstice (June 21), when the midday sun is at its highest and shadows are shortest; the autumnal/vernal equinoxes (September 20/March 22), when shadows are midway through a period of lengthening; and the winter solstice (December 20), when the midday sun is at its lowest and shadows are longest.

The Proposition K memorandum, dated February 3, 1989, was developed by the Recreation and Park Department and the Planning Department<sup>50</sup> to establish tolerance levels for new shading for specific parks and establish shadow criteria for parks not named in the memorandum but still subject to Section 295 of the Planning Code. The tolerance limits are based on the new shadow-foot-hours that would potentially be added to a park as a percentage of the theoretical total square-foot-hours (sfh)51 of sunlight for that property over a period of one year. The Proposition K memorandum established generic criteria for determining a potentially permissible quantitative limit for additional shadows, known as the absolute cumulative limit, for parks not named in the memorandum. Victoria Manalo Draves Park was not named in the Proposition K memorandum and, at 2.53 acres (109,997 sq. ft.), it is considered a large park which is shadowed less than 20 percent of the time during the year. As such, it is recommended that additional shadow of up to one percent could be potentially permitted if the shadow meets the qualitative criteria of how shading would occur in the park. The qualitative criteria includes existing shadow profiles, important times of day and seasons in the year associated with the park's use, the size and duration of new shadows, and the public good served by the buildings casting new shadow. Approval of new project-related shadow on Victoria Manalo Draves Park would require hearings at the Recreation and Park Commission and the Planning Commission.

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Schoolyards that are enrolled in the Shared Schoolyard Project are considered to be publicly accessible and should be included as public open spaces within the shadow analysis for CEQA review. Bessie Carmichael Elementary School is not currently enrolled as a participating school within the San Francisco Shared Schoolyard Project (http://www.sfsharedschoolyard.org/). Therefore, project-generated shadow on Bessie Carmichael Elementary School is not discussed in this checklist.

Prevision Design, Shadow Analysis Report for the Proposed 1052 Folsom Street per SF Planning Section 295 Standards, October 30, 2018

<sup>50</sup> San Francisco Planning Department, Proposition K - The Sunlight Ordinance Memorandum, February 3, 1989.

<sup>51</sup> The amount of sun the park would receive throughout the year if there was no shadow on the park at any time.

The proposed project would not cast new shadows on the Gene Friend Recreation Center nor any other public parks, privately owned public open spaces, nor the outdoor play area of the Bessie Carmichael Elementary School. Therefore, no additional analysis of shadow on these facilities is provided.

#### Victoria Manalo Draves Park

Victoria Manalo Draves Park is a public park located on Lot 16 of Assessor's Block 3754 and encompasses the entire block bounded by Folsom Street to the northwest, Harrison Street to the southwest, Columbia Square to the northeast and Sherman Street to the southwest. The park contains a baseball field, a batting cage along Columbia Square, fixed picnic tables, playground areas with playground equipment, restrooms, landscaped areas, and walkways. The park is enclosed by a 5-foot-tall fence and is locked at night. It is open from sunrise to sunset, 365 days per year.

The shadow analysis determined that the proposed project would cast new shadow on Victoria Manalo Draves Park throughout the year. As shown in Figure 2, new shadows from the proposed project would occur between approximately February 23rd and October 17th annually and would enter the park in the late afternoon between approximately 5:15pm and 6pm and be present though the remainder of the afternoon and evening. New shadows would occur in the northeastern quarter of the park and at various times would cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches. The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 net new annual sfh of shadow and increasing the park's total sfh of shadow from 7.41% of the theoretical annual available sunlight (TAAS) under existing conditions by 0.38% above current levels, resulting in a new annual total shading of 7.79% of the TAAS. The days of maximum shading on the park due to the proposed project would occur on June 21, when the proposed project would shade the northeastern quarter of the park starting between 5:46pm and 6pm and be present for between 96-110 minutes within Section 295 times. Maximum shading would occur at a time (7:36pm) when both existing and project-related shadows would be lengthening at an accelerated rate as compared to other times of day. The largest new shadow would cover 20,064 sf, equal to 18.24% of the total park area (existing shading at that time covers 30% of the park area).

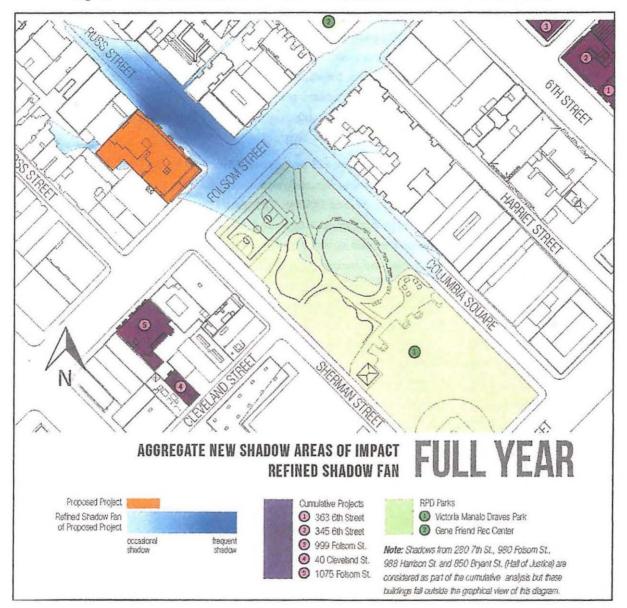


Figure 2 - Full Year Shadow Fan - 1052-1060 Folsom Street and 190-194 Russ Street

Source: Prevision Design, 2018

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In order to assess park usage, a qualitative analysis was conducted for the project. The analysis included six 30-minute observation periods conducted during the morning, mid-afternoon, and late afternoon/early evening times between May 18 and May 20, 2018. Based on these observations, the number of users in the park ranged from 4 to 68, with uses that varied at different times of day and days of the week. Observed park uses included children playing in the playground areas, eating lunch and resting on benches, walking dogs, playing basketball or soccer, barbecuing, working in the community garden and for a small portion of observed users, passing through the park. Overall, observed usage of the park was higher during the weekday midday and afternoon observation periods as well as during the weekend morning and midday observation periods. The areas with the highest use at these times were children using the playground areas, with fewer users occupying the other park features. On both morning observations and the weekday afternoon/early evening visit, one user was observed working in the community garden area. The observed intensity of use varied between the various observation times but could be characterized as low to moderate given the park's size. Observed peak use on May 21 corresponded to a ratio of approximately 1,615 square feet of park area per user.

As previously described, new shadow due to the proposed project would occur in the northeastern quarter of the park and would occur during the late afternoon/early evening between approximately 5:15 and 6pm. New shadows cast by the project on the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches would be present though the remainder of the afternoon and evening. In addition, less sensitive areas such as the park entry, grassy areas, edges of the ball field and walkways, would also receive new shadow. Observations of the park noted that peak usage of the park occurred during the weekday midday period (68 users) and weekend midday period (42 users). Based on the analysis, new project-related shadow would be present at times when substantially lower numbers of users were observed during the late afternoon/early evening period (31 users) and weekend late afternoon/early evening period (4 users). Intervening buildings already cast shadows on the same or similar areas of the Victoria Manalo Draves Park, so much of the project-related shadow would not be new shadow. Although shadows would increase in the late afternoon/early evening, no single location within the park would be in continuous new shadow for longer than 15 minutes.

Based on the above, the new shadow resulting from the proposed project would not be expected to substantially affect the use and enjoyment of the park because the project-related shadow would occur during lower levels of weekday and weekend use and would be of short duration in any given area. Users in the affected areas could be affected by the presence of new shadow, however no clear pattern of diminished use of shaded features (vs. unshaded features) was observed under current conditions over the course of the park observation visits. Therefore, the proposed project would result in less-than-significant shadow impacts on Victoria Manalo Draves Park.

The proposed project would also shade portions of nearby streets and sidewalks and private property at times within the project vicinity. Shadows upon streets and sidewalks would not exceed levels commonly expected in urban areas and would be considered a less-than-significant effect under CEQA. Although occupants of nearby property may regard the increase in shadow as undesirable, the limited increase in

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shading of private properties as a result of the proposed project would not be considered a significant impact under CEQA.

For the above reasons, the proposed project would not result in significant impacts related to shadow that were not identified in the Eastern Neighborhoods PEIR.

Topics:		Significant impact Peculiar to Project or Project Site	Significant Impact not Identified in PEIR	Significant Impact due to Substantial New Information	No Significant Impact not Previously Identified in PEIR	
9.	RECREATION—Would the project:					
a)	Increase the use of existing neighborhood and regional parks or other recreational facilities such that substantial physical deterioration of the facilities would occur or be accelerated?				⊠	
b)	Include recreational facilities or require the construction or expansion of recreational facilities that might have an adverse physical effect on the environment?				⊠	
c)	Physically degrade existing recreational resources?					

The Eastern Neighborhoods PEIR concluded that implementation of the Eastern Neighborhoods Rezoning and Area Plans would not result in substantial or accelerated deterioration of existing recreational resources or require the construction or expansion of recreational facilities that may have an adverse effect on the environment. No mitigation measures related to recreational resources were identified in the Eastern Neighborhoods PEIR. However, the PEIR identified Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities. This improvement measure calls for the City to implement funding mechanisms for an ongoing program to repair, upgrade and adequately maintain park and recreation facilities to ensure the safety of users.

As part of the Eastern Neighborhoods adoption, the City adopted impact fees for development in Eastern Neighborhoods that goes towards funding recreation and open space. Since certification of the PEIR, the voters of San Francisco passed the 2012 San Francisco Clean and Safe Neighborhood Parks Bond providing the Recreation and Parks Department an additional \$195 million to continue capital projects for the renovation and repair of parks, recreation, and open space assets. This funding is being utilized for improvements and expansion to Garfield Square, South Park, Potrero Hill Recreation Center, Warm Water Cove Park, and Pier 70 Parks Shoreline within the Eastern Neighborhoods Plan area. The impact fees and the 2012 San Francisco Clean and Safe Neighborhood Parks Bond are funding measures similar to that described in PEIR Improvement Measure H-1: Support for Upgrades to Existing Recreation Facilities.

An update of the Recreation and Open Space Element (ROSE) of the General Plan was adopted in April 2014. The amended ROSE provides a 20-year vision for open spaces in the City. It includes information and policies about accessing, acquiring, funding, and managing open spaces in San Francisco. The

## Planning Commission Motion No. 20362

HEARING DATE: DECEMBER 20, 2018

Case No.:

2016-004905SHD

Project Address:

1052-1060 Folsom Street & 190-194 Russ Street

Zoning:

SoMa NCT (Neighborhood Commercial Transit) Zoning District

RED (Residential Enclave) Zoning District

65-X Height and Bulk District

SoMa Youth and Family Special Use District

Block/Lots:

3731/021, 023 & 087

Project Sponsor:

Paul Iantorno

Golden Properties LLC

2170 Sutter Street

Staff Contact:

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Planning Information: 415.558.6377

ADOPTING FINDINGS WITH THE RECOMMENDATION OF THE GENERAL MANAGER OF THE RECREATION AND PARK DEPARTMENT, IN CONSULTATION WITH THE RECREATION AND PARK COMMISSION, THAT NET NEW SHADOW ON VICTORIA MANALO DRAVES PARK BY THE PROPOSED PROJECT AT 1052-1060 FOLSOM STREET AND 190-194 RUSS STREET WOULD NOT BE ADVERSE TO THE USE OF VICTORIA MANALO DRAVES PARK.

#### PREAMBLE

Under Planning Code Section 295, a building permit application for a project exceeding a height of 40 feet cannot be approved if there is any shadow impact on a property under the jurisdiction of the Recreation and Park Department, unless the Planning Commission, upon recommendation from the General Manager of the Recreation and Park Department, in consultation with the Recreation and Park Commission, makes a determination that the shadow impact will not be significant or adverse.

On February 7, 1959, the Recreation and Park Commission and the Planning Commission adopted criteria establishing absolute cumulative limits for additional shadows on fourteen parks throughout San Francisco (Planning Commission Resolution No. 11595).

Planning Code Section 295 was adopted in 1985 in response to voter-approved Proposition K, which required Planning Commission disapproval of any structure greater than 40 feet in height that cast a shadow on property under the jurisdiction of the Recreation and Park Department, unless the Planning Commission found the shadow would not be significant. In 1989, the Recreation and Park Commission and Planning Commission jointly adopted a memorandum which identified quantitative and qualitative criteria for determinations of significant shadows in parks under the jurisdiction of the Recreation and Park Department.

The Proposition K memorandum established generic criteria for determining a potentially permissible quantitative limit for additional shadows, known as the absolute cumulative limit, for parks not named in the memorandum. Victoria Manalo Draves Park was not named in the Proposition K memorandum and, at 2.53 acres (109,997 sq. ft.), is considered a large park which is shadowed less than 20 percent of the time during the year. As such, it is recommended that additional shadow of up to one percent could be potentially permitted if the shadow meets the qualitative criteria of the park. The qualitative criteria includes existing shadow profiles, important times of day and seasons in the year associated with the park's use, the size and duration of new shadows, and the public good served by the buildings casting new shadow. Approval of new shadow on Victoria Manalo Draves Park would require hearings at the Recreation and Park Commission and the Planning Commission.

Victoria Manalo Draves (VMD) Park is a public park under the jurisdiction of the Recreation and Park Department (RPD). It is a 2.53-acre (109,997 square feet) urban park located in the SoMa neighborhood of San Francisco. The park is bounded by Folsom Street to the northwest, Harrison Street to the southeast, Columbia Square to the northeast, and Sherman Street to the southwest. The park is enclosed by a 5-foot tall fence and locked at night. The stated hours of operation for Victoria Manalo Draves Park are from sunrise to sunset, year-round.

The park contains landscaped areas, walkways and areas for active and passive uses. VMD's primary public entrance is located on the corner of Folsom Street and Columbia Square. Two additional entrances are located at Sherman Street and at Columbia Square. The main entry walkway branches off with paths leading to the basketball court, a community garden and two children's play areas, one for younger children and one for older kids. The park also includes a mounded grassy area surrounded by benches, a restroom structure, picnic tables and a ball field. The outfield is mostly used for adult kickball and occasional RPD and community youth programming. Additionally, the adjacent Bessie Carmichael School uses the ball field for physical education classes during the school year.

The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 annual square foot hours (sfh) of shadow and increasing shadow load by 0.38% above current levels, resulting in an increase in the total annual shading from 7.41% to 7.79% of Total Annual Available Sunlight (TAAS). The new shadow resulting from the Project would be present between February and October in late afternoon hours and would fall on the northeastern quarter of the park and cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and several fixed benches.

On December 9, 2016, Paul Iantorno of Golden Properties LLC (hereinafter "Project Sponsor") filed Application No. 2016-004905SHD (hereinafter "Application") with the Planning Department (hereinafter "Department") for a Shadow Analysis to construct a seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units, a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces (hereinafter "Project") at 1052-1060 Folsom Street and 190-194 Russ Street, Block 3731 and Lots 021, 023 and 087 (hereinafter "Project Site"). The Project is located within the RED (Residential Enclave) and SoMa NCT (Neighborhood Commercial Transit) Zoning Districts, SoMa Youth and Family SUD (Special Use District), and a 65-X Height and Bulk District.

Motion No. 20362 December 20, 2018

On an annual basis, the Theoretical Annual Available Sunlight ("TAAS") on Victoria Manalo Draves Park is approximately 409,342,836 square-foot hours of sunlight. Existing structures in the area cast shadows on Victoria Manalo Draves Park that total approximately 30,345,597 square-foot hours, or approximately 7.41% of the TAAS.

A shadow analysis report, prepared by Pre Vision Design, was submitted on October 30, 2018, analyzing the potential shadow impacts of the Project to properties under the jurisdiction of the Recreation and Parks Department (Record No. 2016-004905SHD). The memorandum concluded that the Project would cast approximately 1,569,594 square-foot hours of new shadow on Victoria Manalo Draves Park, equal to approximately 0.38% of the TAAS on Victoria Manalo Draves Park, bringing the estimated total annual shading of the Park as a percentage of TAAS to 7.79% (previously at 7.41%).

On December 11, 2018, the Department determined that the Project did not require further environmental review under Section 15183 of the CEQA Guidelines and Public Resources Code Section 21083.3. The Project is consistent with the adopted zoning controls in the Eastern Neighborhoods Area Plan and was encompassed within the analysis contained in the Eastern Neighborhoods Final EIR. Since the Eastern Neighborhoods Final EIR was finalized, there have been no substantial changes to the Eastern Neighborhoods Area Plan and no substantial changes in circumstances that would require major revisions to the Final EIR due to the involvement of new significant environmental effects or an increase in the severity of previously identified significant impacts, and there is no new information of substantial importance that would change the conclusions set forth in the Final EIR. The file for this project, including the Eastern Neighborhoods Final EIR and the Community Plan Exemption certificate, is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California.

The Planning Department Commission Secretary is the custodian of records; the File for Case No. 2016-004905SHD is located at 1650 Mission Street, Suite 400, San Francisco, California.

On December 20, 2018, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Shadow Analysis Application No. 2016-004905SHD.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. The additional shadow cast by the Project would not be adverse and is not expected in interfere with the use of the Park for the following reasons:

- a. The magnitude of the additional shadow is well below one percent of TAAS on an annual basis, and amounts to a reasonable and small loss of sunlight for a park in an area of intended for increased building heights and residential density.
- b. The new shadow would occur in the late afternoon between 5:15 and 6 p.m. when lower levels of weekday and weekend use were observed relative to the peak usage time around noon, with the average duration of the net new shadow being 72 minutes, and never exceeding 110 minutes.
- c. Shading from the Project would be cast over the top of intervening buildings, which already cast shadows on the park.
- e. No single location within the park would be in continuous new shadow for longer than 15 minutes.
- 3. Public Outreach and Comment. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manolo Draves Park. The mandatory pre-application neighborhood meeting was held on July 17, 2017, and the Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow impacts and project affordability, and has gone door-to-door to speak with merchants and residents.
- 4. A determination by the Planning Commission and the Recreation and Park Commission to allocate new shadow to the Project does not constitute an approval of the Project.

#### DECISION

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **DETERMINES**, under Shadow Analysis Application No. 2016-004905SHD that the net new shadow cast by the Project on Victoria Manalo Draves Park will not be adverse to the use of Victoria Manalo Draves Park.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on December 20, 2018.

Jonas P. Ionin

Commission Secretary

AYES:

Fong, Hillis, Johnson, Koppel

NAYS:

Melgar, Moore, Richards

ABSENT:

None

ADOPTED:

December 20, 2018

## **Planning Commission Draft Motion**

HEARING DATE: DECEMBER 20, 2018

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#### PREAMBLE

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The park contains landscaped areas, walkways and areas for active and passive uses. VMD's primary public entrance is located on the corner of Folsom Street and Columbia Square. Two additional entrances are located at Sherman Street and at Columbia Square. The main entry walkway branches off with paths leading to the basketball court, a community garden and two children's play areas, one for younger children and one for older kids. The park also includes a mounded grassy area surrounded by benches, a restroom structure, picnic tables and a ball field. The outfield is mostly used for adult kickball and occasional RPD and community youth programming. Additionally, the adjacent Bessie Carmichael School uses the ball field for physical education classes during the school year.

The proposed project would result in new shadows falling on the park, adding approximately 1,569,594 annual square foot hours (sfh) of shadow and increasing shadow load by 0.38% above current levels, resulting in an increase in the total annual shading from 7.41% to 7.79% of Total Annual Available Sunlight (TAAS). The new shadow resulting from the Project would be present between February and October in late afternoon hours and would fall on the northeastern quarter of the park and cast new shadows on the park entry, the basketball court, the northern children's play area, lawn areas, and several fixed benches.

On December 9, 2016, Paul Iantorno of Golden Properties LLC (hereinafter "Project Sponsor") filed Application No. 2016-004905SHD (hereinafter "Application") with the Planning Department (hereinafter "Department") for a Shadow Analysis to construct a seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units, a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces (hereinafter "Project") at 1052-1060 Folsom Street and 190-194 Russ Street, Block 3731 and Lots 021, 023 and 087 (hereinafter "Project Site"). The Project is located within the RED (Residential Enclave) and SoMa NCT (Neighborhood Commercial Transit) Zoning Districts, SoMa Youth and Family SUD (Special Use District), and a 65-X Height and Bulk District.

On an annual basis, the Theoretical Annual Available Sunlight ("TAAS") on Victoria Manalo Draves Park is approximately 409,342,836 square-foot hours of sunlight. Existing structures in the area cast shadows on Victoria Manalo Draves Park that total approximately 30,345,597 square-foot hours, or approximately 7.41% of the TAAS.

A shadow analysis report, prepared by Pre Vision Design, was submitted on October 30, 2018, analyzing the potential shadow impacts of the Project to properties under the jurisdiction of the Recreation and Parks Department (Record No. 2016-004905SHD). The memorandum concluded that the Project would cast approximately 1,569,594 square-foot hours of new shadow on Victoria Manalo Draves Park, equal to approximately 0.38% of the TAAS on Victoria Manalo Draves Park, bringing the estimated total annual shading of the Park as a percentage of TAAS to 7.79% (previously at 7.41%).

On December 11, 2018, the Department determined that the Project did not require further environmental review under Section 15183 of the CEQA Guidelines and Public Resources Code Section 21083.3. The Project is consistent with the adopted zoning controls in the Eastern Neighborhoods Area Plan and was encompassed within the analysis contained in the Eastern Neighborhoods Final EIR. Since the Eastern Neighborhoods Final EIR was finalized, there have been no substantial changes to the Eastern Neighborhoods Area Plan and no substantial changes in circumstances that would require major revisions to the Final EIR due to the involvement of new significant environmental effects or an increase in the severity of previously identified significant impacts, and there is no new information of substantial importance that would change the conclusions set forth in the Final EIR. The file for this project, including the Eastern Neighborhoods Final EIR and the Community Plan Exemption certificate, is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California.

The Planning Department Commission Secretary is the custodian of records; the File for Case No. 2016-004905SHD is located at 1650 Mission Street, Suite 400, San Francisco, California.

On December 20, 2018, the San Francisco Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Shadow Analysis Application No. 2016-004905SHD.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. The additional shadow cast by the Project would not be adverse and is not expected in interfere with the use of the Park for the following reasons:

- a. The magnitude of the additional shadow is well below one percent of TAAS on an annual basis, and amounts to a reasonable and small loss of sunlight for a park in an area of intended for increased building heights and residential density.
- b. The new shadow would occur in the late afternoon between 5:15 and 6 p.m. when lower levels of weekday and weekend use were observed relative to the peak usage time around noon, with the average duration of the net new shadow being 72 minutes, and never exceeding 110 minutes.
- c. Shading from the Project would be cast over the top of intervening buildings, which already cast shadows on the park.
- e. No single location within the park would be in continuous new shadow for longer than 15 minutes.
- 3. Public Outreach and Comment. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manolo Draves Park. The mandatory pre-application neighborhood meeting was held on July 17, 2017, and the Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow impacts and project affordability, and has gone door-to-door to speak with merchants and residents.
- 4. A determination by the Planning Commission and the Recreation and Park Commission to allocate new shadow to the Project does not constitute an approval of the Project.

Draft Motion December 20, 2018

#### **DECISION**

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby **DETERMINES**, under Shadow Analysis Application No. 2016-004905SHD that the net new shadow cast by the Project on Victoria Manalo Draves Park will not be adverse to the use of Victoria Manalo Draves Park.

I hereby certify that the Planning Commission ADOPTED the foregoing Motion on December 20, 2018.

Jonas P. Ionin	
Commission Secret	ary
AYES:	

NAYS:

ABSENT:

# RECREATION AND PARK COMMISSION City and County of San Francisco Resolution No. 1501-005

#### VICTORIA MANALO DRAVES PARK SHADOW IMPACT FROM PROPOSED PROJECT AT 190 RUSS STREET

**RESOLVED**, That this Commission does advise the Planning Commission, pursuant to Planning Code Section 295 (Sunlight Ordinance), the new shadow cast by the proposed project at 190 Russ Street does not meet the qualitative criteria of the 1989 Memo and will have a significant adverse impact on Victoria Manalo Draves Park.

Adopted by the following	vote
Ayes	5
Noes	0
Absent	2

I hereby certify that the foregoing resolution was adopted at the Recreation and Park Commission meeting held on January 15, 2015

Muyant um Lutto Margaret A. McArthur, Commission Liaison

# RECREATION AND PARK COMMISSION City and County of San Francisco Resolution No. 1812-007

# 1052-1060 FOLSOM STREET & 190-194 RUSS STREET SHADOW ON VICTORIA MANALO DRAVES PARK

**RESOLVED,** that this the Commission recommends that the Planning Commission find that the shadow cast by the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street will not have a significant adverse impact on the use of Victoria Manalo Draves Park, pursuant to Planning Code Section 295 (the Sunlight Ordinance)

### Adopted by the following vote:

Ayes	4
Noes	2
Absent	1

I hereby certify that the foregoing resolution was adopted at the Recreation and Park Commission meeting held on December 20, 2018.

Margaret A. McArthur, Commission Liaison

## Planning Commission Motion No. 20361

HEARING DATE: DECEMBER 20, 2018

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

415.558.6409

Planning Information: 415.558.6377

Case No.:

2016-004905CUA

Project Address:

1052-1060 Folsom Street & 190-194 Russ Street

Zoning:

SoMa NCT (Neighborhood Commercial Transit) Zoning District

RED (Residential Enclave) Zoning District

65-X Height and Bulk District

SoMa Youth and Family Special Use District

Block/Lots:

3731/021, 023 & 087

Project Sponsor:

Paul Iantorno

Golden Properties LLC

2170 Sutter Street San Francisco, CA 94115

Staff Contact:

Doug Vu - (415) 575-9120

Doug. Vu@sfgov.org

ADOPTING FINDINGS RELATING TO A CONDITIONAL USE AUTHORIZATION PURSUANT TO PLANNING CODE SECTIONS 121.1, 121.7, 303 AND 317 FOR THE DEVELOPMENT OF A LOT GREATER THAN 10,000 SQUARE FEET IN THE SOMA NCT ZONING DISTRICT, MERGER OF LOTS THAT RESULT IN A STREET FRONTAGE GREATER THAN 50 FEET IN THE RED DISTRICT, AND THE DEMOLITION OF FOUR EXISTING DWELLING UNITS FOR THE PROJECT INVOLVING THE DEMOLITION OF FIVE EXISTING BUILDINGS, MERGER OF THREE LOTS, AND THE NEW CONSTRUCTION OF A SEVEN-STORY, 64-FEET AND 6-INCH TALL, APPROXIMATELY 58,719 SQUARE FEET MIXED-USE BUILDING CONTAINING 2,832 SQUARE FEET OF GROUND FLOOR COMMERCIAL RETAIL USE AND 55,887 SQUARE FEET OF RESIDENTIAL USE FOR 63 DWELLING UNITS (CONSISTING OF THREE STUDIO, 23 ONE-BEDROOM, AND 37 TWO-BEDROOM), 6,991 SQUARE FEET OF PRIVATE AND COMMON OPEN SPACE, AND A 3,572 SOUARE FEET GROUND FLOOR GARAGE WITH ACCESS FROM A NEW DRIVEWAY ON RUSS STREET FOR 16 OFF-STREET AUTOMOBILE PARKING SPACES AND 63 CLASS 1 BICYCLE PARKING SPACES AT 1052-1060 FOLSOM STREET AND 190-194 RUSS STREET, LOTS 021, 023 AND 087 IN ASSESSOR'S BLOCK 3731, WITHIN THE SOMA NCT (NEIGHBORHOOD COMMERCIAL TRANSIT) AND RED (RESIDENTIAL ENCLAVE) ZONING DISTRICTS, SOMA YOUTH AND FAMILY SPECIAL USE DISTRICT, A 65-X HEIGHT AND BULK DISTRICT, AND ADOPTING FINDINGS UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT.

#### PREAMBLE

On August 8, 2017, Paul lantorno of Golden Properties LLC (hereinafter "Project Sponsor"), filed Application No. 2016-004905CUA (hereinafter "Application") with the Planning Department (hereinafter "Department") for Conditional Use Authorization to demolish five existing buildings that include approximately 10,349 square feet (sq. ft.) of commercial use and 4,656 sq. ft. of residential use containing

four dwelling, merge three the lots into once parcel, and construct a new seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units (including three studio, 23 one-bedroom and 37 two-bedroom units), a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces (hereinafter "Project") at 1052-1060 Folsom Street and 190-194 Russ Street, Block 3731 and Lots 021, 023 and 087 (hereinafter "Project Site").

The Planning Department Commission Secretary is the custodian of records; the File for Case No. 2016-004905CUA at 1650 Mission Street, Suite 400, San Francisco, California.

On December 20, 2018, the Planning Commission (hereinafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting on Conditional Use Authorization Application No. 2016-004905CUA.

The environmental effects of the Project were determined by the San Francisco Planning Department to have been fully reviewed under the Eastern Neighborhoods Area Plan Environmental Impact Report (hereinafter "EIR"). The EIR was prepared, circulated for public review and comment, and, at a public hearing on August 7, 2008, by Motion No. 17661, certified by the Commission as complying with the California Environmental Quality Act (Cal. Pub. Res. Code Section 21000 et seq., (hereinafter "CEQA"). The Commission has reviewed the Final EIR, which has been available for this Commissions review as well as public review.

The Eastern Neighborhoods EIR is a Program EIR. Pursuant to CEQA Guideline 15168(c)(2), if the lead agency finds that no new effects could occur or no new mitigation measures would be required of a proposed project, the agency may approve the project as being within the scope of the project covered by the program EIR, and no additional or new environmental review is required. In approving the Eastern Neighborhoods Plan, the Commission adopted CEQA Findings in its Motion No. 17661 and hereby incorporates such Findings by reference.

Additionally, State CEQA Guidelines Section 15183 provides a streamlined environmental review for projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an EIR was certified, except as might be necessary to examine whether there are project–specific effects which are peculiar to the project or its site. Section 15183 specifies that examination of environmental effects shall be limited to those effects that (a) are peculiar to the project or parcel on which the project would be located, (b) were not analyzed as significant effects in a prior EIR on the zoning action, general plan or community plan with which the project is consistent, (c) are potentially significant off–site and cumulative impacts which were not discussed in the underlying EIR, or(d) are previously identified in the EIR, but which are determined to have a more severe adverse impact than that discussed in the underlying EIR. Section 15183(c) specifies that if an impact is not peculiar to the parcel or to the proposed project, then an EIR need not be prepared for that project solely on the basis of that impact.

On December 11, 2018, the Department determined that the proposed application did not require further environmental review under Section 15183 of the CEQA Guidelines and Public Resources Code Section

21083.3. The Project is consistent with the adopted zoning controls in the Eastern Neighborhoods Area Plan and was encompassed within the analysis contained in the Eastern Neighborhoods Final EIR. Since the Eastern Neighborhoods Final EIR was finalized, there have been no substantial changes to the Eastern Neighborhoods Area Plan and no substantial changes in circumstances that would require major revisions to the Final EIR due to the involvement of new significant environmental effects or an increase in the severity of previously identified significant impacts, and there is no new information of substantial importance that would change the conclusions set forth in the Final EIR. The file for this project, including the Eastern Neighborhoods Final EIR and the Community Plan Exemption certificate, is available for review at the San Francisco Planning Department, 1650 Mission Street, Suite 400, San Francisco, California.

Planning Department staff prepared a Mitigation Monitoring and Reporting Program (MMRP) setting forth mitigation measures that were identified in the Eastern Neighborhoods Plan EIR that are applicable to the project. These mitigation measures are set forth in their entirety in the MMRP attached to the draft Motion as Exhibit C.

On December 20, 2018, the Commission adopted Motion No. 20360, approving a Large Project Authorization for the Proposed Project (Large Project Authorization Application No. 2016-004905ENX). Findings contained within said motion are incorporated herein by this reference thereto as if fully set forth in this Motion.

The Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of the applicant, Department staff, and other interested parties.

MOVED, that the Commission hereby authorizes the Conditional Use Authorization as requested in Application No. 2016-004905CUA, subject to the conditions contained in "EXHIBIT A" of this motion, based on the following findings:

#### **FINDINGS**

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

- 1. The above recitals are accurate and constitute findings of this Commission.
- 2. Project Description. The Project includes the demolition of five existing buildings containing commercial uses and four dwelling units on three lots, merger of the lots into one parcel, and the construction of a new seven-story, 64'-6" tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling (3 studio, 23 one-bedroom and 37 two-bedroom) units, a combined 6,991 sq. ft. of private and common open space, and a 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces.
- 3. Site Description and Present Use. The Project is located at the northwest corner of Folsom and Russ Streets on three lots, two parcels in the SoMa Neighborhood NCT (Neighborhood

Commercial Transit) District, and one parcel in the RED (Residential Enclave) District. The Project Site has a lot area of 11,500 sq. ft. with 75 feet of frontage on Folsom Street and 140 feet on Russ Street. Lot 021 is rectangular shaped and developed with three structures including a 6,197 sq. ft., two-story, corner building containing two commercial storefronts at the ground floor (d.b.a. Deli Board and Fondue Cowboy), and 2 two-bedroom flats at the second floor, a 991 sq. ft. one-story commercial building facing Russ Street, and a 2,158 sq. ft., three-story Edwardian-period designed house at the rear of the lot containing two residential flats over a garage, also facing Russ Street. Lot 023 is located mid-block, rectangular shaped, and improved with a 3,840 sq. ft., two-story commercial building fronting Folsom Street. Lot 087 is T-shaped, faces Russ Street and is developed with a surface parking lot at the front and a 1,819 sq. ft. one-story commercial building at the rear.

4. Surrounding Properties and Neighborhood. Sixty percent (60%) of the Project Site is located in the SoMa NCT Zoning District, a corridor along 6th and Folsom Streets that connects to the Folsom Street NCT District and possesses a development pattern of ground floor commercial and upper story residential units. Active, neighborhood-serving and pedestrian-oriented ground floor uses are required, and the development controls in this NCT Zoning District are designed to permit moderate-scale buildings and uses, protecting rear yards above the ground story and at residential levels. While offices and general commercial retail uses may locate on the second story or above in new buildings, most commercial uses are prohibited above the second story.

The remaining rear forty percent (40%) of the Project Site is located in the RED Zoning District, which encompasses many of the clusters of low-scale, medium density, predominantly residential neighborhoods located along the narrow side streets of the South of Market area. The zoning controls for this district are tailored to encourage compatible and economically feasible infill housing, while providing adequate residential amenities to the site and neighborhood. Nonresidential uses are generally not permitted, and undeveloped or underdeveloped properties are viewed as opportunity sites for new, moderate-income, in-fill housing. The properties adjacent to the Project Site include a restaurant to the west (d.b.a. Extreme Pizza), an institutional nonprofit use (d.b.a. Mission Hiring Hall) to the east across Russ Street, live-work units and a multi-family dwelling located to the north, and Victoria Manolo Draves Park to the south across Folsom Street.

5. Public Outreach and Comment. The Department has received one letter of support from the tenants of the existing rental units acknowledging an agreement with the Project Sponsor to provide temporary housing, relocation funds and future replacement housing, and one letter of opposition from the South of Market Community Action Network expressing concern about shadow impacts on Victoria Manolo Draves Park.

On July 17, 2017, the Project Sponsor conducted the mandatory pre-application neighborhood meeting. Subsequently, the Project Sponsor has conducted additional community outreach including a public meeting on October 16, 2017 that was attended by South of Market Community Action Network (SOMCAN) and other interested community members at the West Bay Pilipino Center. The Sponsor has subsequently maintained communication with individuals of the interested community organizations to discuss community benefits. On November 21, 2018, the Sponsor responded in writing to specific questions from West Bay regarding shadow

impacts and project affordability and has gone door-to-door to speak with merchants and residents.

- Planning Code Compliance: The Planning Code Compliance Findings set forth in Motion No. 20360, Case No. 2016-004905ENX (Large Project Authorization, pursuant to Planning Code Section 329) apply to this Motion, and are incorporated herein as though fully set forth.
- 7. Conditional Use Findings. Planning Code Section 303 establishes criteria for the Planning Commission to consider when reviewing applications for Conditional Use approval. On balance, the project does comply with said criteria in that:
  - A. The proposed new uses and building, at the size and intensity contemplated and at the proposed location, will provide a development that is necessary or desirable, and compatible with, the neighborhood or the community.

The Project's proposed size, height and intensity are comparable to, and compatible with the surrounding neighborhood and community, and it is designed to comply with the East SoMa Area Plan. Sixty percent (60%) of the Project Site is located in the SoMa NCT District, a corridor along 6th and Folsom Streets that connects to the Folsom Street NCT District and possesses a development pattern of ground floor commercial and upper story residential units. Active, neighborhood-serving and pedestrian-oriented ground floor uses are required, and the development controls in this NCT district are designed to permit moderate-scale buildings and uses, protecting rear yards above the ground story and at residential levels. The remaining rear forty percent (40%) of the Project Site is located in the RED District, which encompasses many of the clusters of low-scale, medium density, predominantly residential neighborhoods located along the narrow side streets of the South of Market area. Nonresidential uses are generally not permitted, and undeveloped or underdeveloped properties are viewed as opportunity sites for new, moderate-income, in-fill housing.

The Project will provide a development that is highly desirable for the neighborhood because it will fulfill the above stated goals by redeveloping an underutilized site with critically needed infill housing and ground floor retail uses in an intensely-developed urban context served by ample public transit and retail services. Residents of the Project will be able to walk, bike, or take transit to commute, shop, and meet other needs without reliance on private automobile use. The proposed ground floor retail uses will maintain the frontage of commercial uses along the Folsom and 6th Street corridors, and new street trees, landscaping and site furniture along the entire perimeter of the Project will improve the visual character and activate the streetscape and pedestrian environment.

- B. The proposed project will not be detrimental to the health, safety, convenience or general welfare of persons residing or working in the vicinity. There are no features of the project that could be detrimental to the health, safety or convenience of those residing or working the area, in that:
  - (1) Nature of proposed site, including its size and shape, and the proposed size, shape and arrangement of structures;

The existing development in the vicinity varies in size and intensity, and the Project is generally compatible with the diverse character of the area. The proposed merger of three adjacent lots to allow the development of a 64-ft. 6-in. tall mixed-use building will maximize the number of residential units and provide a dwelling unit mix that supports several General Plan policies and goals. The ground floor will include approximately 2,832 sq. ft. of commercial retail space that is divided into three storefronts to be consistent with the existing scale of ground floor commercial uses in the neighborhood. The building's inner court at the northwest corner of the Project Site is intended to minimize light and privacy impacts to the adjacent residential properties. The building's massing and volumetric proportions were considered to reduce impacts to Victoria Manolo Draves Park, and net new shadows will be minimal by lasting approximately one hour and 36 minutes on the longest day of the year beginning one hour before sunset. The cumulative shadow impact, including neighboring projects, will not exceed the 1% allowable budget for any shadow increase on the Park. Therefore, the Project will not be detrimental to the health, safety, convenience or general welfare of persons residing or working in the vicinity, or be injurious to property, improvement or potential development in the vicinity.

(2) The accessibility and traffic patterns for persons and vehicles, the type and volume of such traffic, and the adequacy of proposed off-street parking and loading;

The Project is highly accessible by public transit, with access to eleven MUNI bus lines and sixteen bus stops within a one-quarter mile radius, and the Civic Center MUNI and BART stations located less than one-half mile. Folsom Street is a designated Class II San Francisco Bikeway Network route, and nineteen additional routes are located within one-half mile of the Project. Folsom Street is also a designated Key Walking Street under the City's WalkFirst Program.

The Project proposes sixteen off-street residential parking spaces accessed through one 12-ft. driveway on Russ Street, and at a ratio of one space for every four units that will be leased separately from the apartments to minimize the impact on existing traffic patterns and the type and volume of traffic in the vicinity of the Project. Also included in the garage is one dedicated car-share space and 63 Class 1 bicycle parking spaces to promote an alternative transportation mode that is encouraged by the City. Finally, the Project's loading demand will be significantly minimized from the current conditions because the existing 10,349 sq. ft. of commercial space will be reduced to 2,832 sq. ft.

(3) The safeguards afforded to prevent noxious or offensive emissions such as noise, glare, dust and odor;

The Project includes residential and commercial uses that are typical of the surrounding context, and will not introduce operational noises or odors that are detrimental, excessive, or atypical for the area. While some temporary increase in noise, dust and/or odors can be expected during both demolition and construction, appropriate measures will be taken to minimize the generation of, and impacts from these emissions as required by the Building Code and any other applicable limitations.

Specifically, the noise is limited in duration and will be regulated by the San Francisco Noise Ordinance which prohibits excessive noise levels from construction activity and limits the

permitted hours of work and be subject to mitigation measures set forth in the Eastern Neighborhoods EIR. The Project Sponsor will be required to spray the site to suppress dust during demolition, excavation, and construction. Therefore, these activities should not generate significant airborne dust. The building will not exhibit an excessive amount of glazing or other reflective materials, and is therefore not expected to cause offensive amounts of glare.

(4) Treatment given, as appropriate, to such aspects as landscaping, screening, open spaces, parking and loading areas, service areas, lighting and signs;

The Project includes the planting of new street trees and other landscaping along the public right-of-way, and will provide 6,991 sq. ft. of residential open space through private decks, a common interior court, and a rooftop top. Off-street parking for the Project will be located in an at-grade garage at the rear of the building on Russ Street that will be accessed through one 12-ft. driveway. The Project provides more than adequate treatment to landscaping, screening, open spaces and parking areas which will contribute to the health, safety, convenience and general welfare of persons residing or working in the vicinity and will also benefit surrounding properties.

C. That the use as proposed will comply with the applicable provisions of the Planning Code and will not adversely affect the General Plan;

The Project complies with all relevant requirements and standards of the Planning Code and is consistent with objectives and policies of the General Plan as described below.

D. That the use or feature as proposed will provide development that is in conformity with the stated purpose of the applicable Use District.

A primary purpose of the SoMa NCT District is for new development to be moderate in scale, neighborhood-serving, pedestrian-oriented at the ground floor with residential levels above, and the purpose for new development in the RED District is in-fill housing. The Project complies with these goals by providing a new mixed-use building containing ground floor commercial retail space and new housing at the upper floors that have a diverse unit mix and is compatible with the scale and density currently existing in the area.

- 8. Planning Code Section 121.1 outlines additional criteria for the Planning Commission to consider in the review of applications for Development of Large Lots in the SoMa NCT Zoning District:
  - The mass and facade of the proposed structure are compatible with the existing scale of the district.

The Project is located at the corner of a block with 60% of the development located a neighborhood commercial zoning district and 40% located in a residential enclave, with both neighborhoods having a height limit of 65 feet. This proposed building's massing and scale are responsive to these site conditions by setting back the rearmost structural bay at the sixth and seventh floors to be compatible with the adjacent building scale in the residential enclave. The building is also set back between 5 and

7

15 feet at the topmost floor to reduce its bulk and possess a scale that is compatible with the block face in this neighborhood commercial district. The architectural design includes a distinct base, middle and top that also complements the neighboring buildings and incorporates the use of bays and varied facade planes to modulate the massing of the building. The exterior materials that reinforce this hierarchy include smooth stucco, porcelain tiles and extensive glazing at the base, fiber cement, smooth steel and phenolic resin panels with horizontal stucco bands and contrasting smooth stucco at the bays at the building's shaft, and corrugated steel panels at the top. Throughout the building, the window sashes will be composed of aluminum to be compatible with the aluminum storefront systems. Although two lots (3731/021 and 023) with a combined area of 7,000 sq. ft. are located in the SoMa NCT District, the Project includes the merger of three parcels and the construction of a new mixed-use building on a single 11,500 sq. ft. lot, thus forming one development lot for the Project. The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.1.

2. The facade of the proposed structure is compatible with design features of adjacent facades that contribute to the positive visual quality of the district.

The Project's façade includes ground floor commercial frontage on Folsom Street that is set back 3 feet to accommodate planters and widen the sidewalk in front of the building to be compatible with the surrounding ground floor active uses on Folsom Street. The three ground floor dwelling units on Russ Street contain elevated entries with porches that have an area of more than 40 sq. ft. each, a 10-ft. 2-in. wide residential lobby located between the corner commercial storefront and ground floor dwelling units, and a 10-ft. wide garage door to the ground floor parking garage located at the rear of the building to be compatible with the adjacent facades and residential scale of Russ Street. The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.1.

- 9. Planning Code Section 121.7 The Planning Commission may approve a merger resulting in a lot frontage of larger than 50-ft in the RED Zoning District when one or more of the following findings can affirmatively be made:
  - 1. The lot merger will enable a specific residential project that provides housing on-site at affordability levels significantly exceeding the requirements of Section 415.

The Project's 63 total dwelling units include four replacement rent-controlled units, 17 net new units located in the RED Zoning District that require 17.6% of the units to be affordable (or 3 units), and 42 net new units located in the SoMa NCT Zoning District that require 25% of the units to be affordable (or 11 units). Excluding the four rent-controlled two-bedroom units, the 59 net new units contain a mix of 3 studio, 23 one-bedroom, and 33 two-bedroom units, and the mix of affordable units include 6 one-bedroom and 8 two-bedroom units. The Project Sponsor has also agreed to provide one more affordable unit in addition to the required 14 units. The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.7.

2. The lot merger will facilitate development of an underutilized site historically used as a single use and the new project is comprised of multiple individual buildings

The Project does not propose multiple individual buildings, but the new development includes commercial retail uses and high density residential uses that will replace the existing underutilized buildings.

3. The lot merger serves a unique public interest that cannot be met by building a project on a smaller lot.

The proposed lot merger would permit the construction of one building containing 63 dwelling units that would efficiently use land area through shared common features such as entrances, interior hallways and circulation, open space, and a parking garage. Alternatively, development of the three subject lots individually with separate buildings would require separate systems for each structure and yield significantly less dwelling units. The merger of these lots to maximize the development of new dwelling units serves a public interest that cannot be achieved by building smaller separate projects on individual lots, which complies with Planning Code Section 121.7(d)(3). The Sponsor requests a Conditional Use Authorization pursuant to Planning Code Section 121.7

- 10. Planning Code Section 317 outlines additional criteria for the Planning Commission to consider in the review of applications for Residential Demolition:
  - A. Whether the property is free of a history of serious, continuing Code violations;

The properties had two Planning Department enforcement cases from 2014 (Case No. 12947 and 13538) that were related to the commercial uses, which have been abated. Currently, the properties do not have any further violations or Code violations.

B. Whether the housing has been maintained in a decent, safe, and sanitary condition;

The properties have no history of complaints related to the housing on site. The existing housing units have been maintained in a decent, safe and sanitary condition.

C. Whether the property is an "historical resource" under CEQA;

The existing buildings are not historical resources under CEQA, pursuant to Case No. 2016-004905ENV.

D. Whether the removal of the resource will have a substantial adverse impact under CEQA;

The existing buildings are not historical resources under CEQA, pursuant to Case No. 2016-004905ENV.

E. Whether the Project converts rental housing to other forms of tenure or occupancy;

The Project will not convert rental housing, but replace four existing rental units in-kind. The Project Sponsor will enter into an agreement with the City to ensure the four rental housing units will remain subject to the City's Rent Stabilization and Arbitration Ordinance.

F. Whether the Project removes rental units subject to the Rent Stabilization and Arbitration Ordinance or affordable housing;

The project site has four existing two-bedroom rent controlled units, which are proposed for demolition. The Project Sponsor will provide the current tenants with temporary relocation assistance, including payment of the difference between their current rent and the new rent until the replacement units are available for occupancy, or until they elect to abandon their right of first refusal. These four replacement units will remain subject to the Residential Rent Stabilization and Arbitration Ordinance, and the Project Sponsor will enter into an agreement to ensure the future condominium parcel with the four rent controlled units will remain subject to the City's Rent Stabilization and Arbitration Ordinance.

G. Whether the Project conserves existing housing to preserve cultural and economic neighborhood diversity;

The Project does not conserve existing housing, since the four existing housing units will be demolished. However, the Project will yield an increase in the quantity of housing with 59 net new dwelling units that will preserve and positively contribute to the cultural and economic diversity within the neighborhood.

H. Whether the Project conserves neighborhood character to preserve neighborhood cultural and economic diversity;

The Project will provide a new building that is compatible with regard to materials, massing, volume, glazing patterns, and roofline with the buildings in the neighborhood to conserve the neighborhood character, and include a varied dwelling unit mix and on-site affordable units to preserve neighborhood cultural and economic diversity.

Whether the Project protects the relative affordability of existing housing;

The Project will preserve the existing low-income housing by replacing the four units on site and executing a Costa Hawkins Exception agreement with the City.

J. Whether the Project increases the number of permanently affordable units as governed by Section 415;

The Project will provide 15 new and permanently affordable units that will be available to low, moderate, and middle income households pursuant to Planning Code Section 415.

K. Whether the Project locates in-fill housing on appropriate sites in established neighborhoods;

The Project will replace a mixed-use building containing four existing dwelling units in an established South of Market neighborhood with a new building that will contain 63 dwelling units on a site that has been targeted for in-fill housing in the RED and SoMa NCT Zoning Districts.

L. Whether the Project increases the number of family-sized units on site;

The Project will increase the number of family-sized units from four to 37, thus approximately 33 net new family-sized dwelling units.

M. Whether the Project creates new supportive housing;

The Project does not create new supportive housing.

N. Whether the Project is of superb architectural and urban design, meeting all relevant design guidelines, to enhance existing neighborhood character;

The Project complies with the Urban Design Guidelines. The building's distinct architectural style with its varying façade planes, exterior materials, upper floor setbacks and street level landscaping will provide an attractive setting to the pedestrian experience. The urban context of the Project includes commercial and mixed-use buildings ranging in scale from small to large that are diverse in architectural style and exterior materials. The design of the proposed building is contemporary in its architectural expression with a distinct base, middle and top that complements the neighboring buildings with the use of bays and varied facade planes to modulate the massing of the building and provide visual interest. To reflect the scale of older industrial buildings in the area and to differentiate the commercial nature of Falsom Street from the more residential character of Russ Street, the height of the base along Folsom Street is designed with transparent storefronts that have a 20-ft. floor to ceiling height and provides a transition to the recessed landscaped entrances to the ground floor residential lobby and residential uses on Russ Street. The Russ Street façade is divided into 25- to 30-ft. segments with varying exterior cladding to reflect the width of the existing buildings on Russ Street, and to reduce the horizontality of the building. A portion of the sixth floor is set back from Russ Street and the entire seventh floor is set back from both Folson and Russ Streets to reduce the visual height and to minimize the shadow on Victoria Manalo Draves Park.

O. Whether the Project increases the number of on-site dwelling units;

The Project will increase the number of on-site dwelling from 4 to 63 units, thus resulting in a net new 59 units.

P. Whether the Project increases the number of on-site bedrooms; and

The Project will increase the number of on-site bedrooms from  $\delta$  to 100, thus resulting in a net increase of 92 bedrooms.

Q. Whether or not the replacement project would maximize density on the subject lot.

The Project will maximize the building envelope and density on the project site.

- 11. General Plan Compliance. The General Plan Compliance Findings set forth in Motion No. 20360, Case No. 2016-004905ENX (Large Project Authorization, pursuant to Planning Code Section 329) apply to this Motion, and are incorporated herein as though fully set forth.
- 12. Planning Code Section 101.1(b) establishes eight priority-planning policies and requires review of permits for consistency with said policies. On balance, the project does comply with said policies in that:
  - A. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses be enhanced.

The Project would replace five existing commercial and residential buildings with one new mixed-use building that would contain 2,832 sq. ft. of commercial space divided into three units that would provide opportunities for neighborhood-serving retail uses and residential employment. The Project would also add new residents to the neighborhood that may patronize these and other businesses, resulting in a net benefit for the East SoMa Neighborhood.

B. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods.

The Project's proposed size, height and intensity are comparable to, and compatible with the surrounding neighborhood, and is designed to comply with the East SoMa Area Plan. The new development will be compatible with regard to materials, massing, volume, glazing patterns, and roofline with the buildings in the neighborhood to conserve the neighborhood character, and include a varied dwelling unit mix and on-site affordable units to preserve neighborhood cultural and economic diversity.

C. That the City's supply of affordable housing be preserved and enhanced,

The Project will not displace any existing affordable housing. None of the existing four units are designated as part of the City's affordable housing program. The Project will replace four rent-controlled units and will comply with the City's Inclusionary Housing Program by providing an additional fifteen units of permanently affordable housing, including one voluntary BMR unit.

D. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking.

The Project is adjacent to a major arterial in a transit-oriented area that is served by eleven MUNI bus lines and contains sixteen MUNI stops within a one-quarter mile radius. Sixteen off-street residential parking spaces accessed through one 12-ft. driveway on Russ Street, at a ratio of one space for every four units will minimize the impact on existing traffic patterns and the type and volume of traffic in the vicinity of the Project. Also included are one dedicated car-share space and 63 Class 1 bicycle parking spaces to promote alternative transportation modes. These project elements were included to not impede MUNI transit service and overburden our streets or neighborhood parking.

E. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

The Project does not include any commercial office development, and will not displace any existing industrial and service sector businesses.

F. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake.

The Project is designed and will be constructed to conform to the structural and seismic safety requirements of the City Building Code to not impact the property's ability to withstand an earthquake.

G. That landmarks and historic buildings be preserved.

There are no landmarks on the site, but the Project has been sensitively designed with building massing, scale, and contemporary architectural expression to be compatible with the surrounding context.

H. That our parks and open space and their access to sunlight and vistas be protected from development.

The net new shadow cast by the Project would not be adverse and is not expected in interfere with the use of Victoria Manalo Draves Park, as determined by a shadow analysis under Case No. 2016-004905SHD.

13. First Source Hiring. The Project is subject to the requirements of the First Source Hiring Program as they apply to permits for residential development (Section 83.4(m) of the Administrative Code), and the Project Sponsor shall comply with the requirements of this Program as to all construction work and on-going employment required for the Project. Prior to the issuance of any building permit to construct or a First Addendum to the Site Permit, the Project Sponsor shall have a First Source Hiring Construction and Employment Program approved by the First Source Hiring Administrator, and evidenced in writing. In the event that both the Director of Planning and the First Source Hiring Administrator agree, the approval of the Employment Program may be delayed as needed.

The Project Sponsor submitted a First Source Hiring Affidavit and prior to issuance of a building permit will execute a First Source Hiring Memorandum of Understanding and a First Source Hiring Agreement with the City's First Source Hiring Administration.

14. The Project is consistent with and would promote the general and specific purposes of the Code provided under Section 101.1(b) in that, as designed, the Project would contribute to the character and stability of the neighborhood and would constitute a beneficial development.

15. The Commission hereby finds that approval of the Conditional Use Authorization would promote the health, safety and welfare of the City.

#### DECISION

That based upon the Record, the submissions by the Applicant, the staff of the Department and other interested parties, the oral testimony presented to this Commission at the public hearings, and all other written materials submitted by all parties, the Commission hereby APPROVES Conditional Use Application No. 2016-004905CUA subject to the following conditions attached hereto as "EXHIBIT A" in general conformance with plans on file, dated December 10, 2018, and stamped "EXHIBIT B", which is incorporated herein by reference as though fully set forth.

The Planning Commission hereby adopts the MMRP attached hereto as Exhibit C and incorporated herein as part of this Motion by this reference thereto. All required mitigation measures identified in the Eastern Neighborhoods EIR and contained in the MMRP are included as conditions of approval.

APPEAL AND EFFECTIVE DATE OF MOTION: Any aggrieved person may appeal this Conditional Use Authorization to the Board of Supervisors within thirty (30) days after the date of this Motion. The effective date of this Motion shall be the date of this Motion if not appealed (after the 30-day period has expired) OR the date of the decision of the Board of Supervisors if appealed to the Board of Supervisors. For further information, please contact the Board of Supervisors at (415) 554-5184, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Protest of Fee or Exaction: You may protest any fee or exaction subject to Government Code Section 66000 that is imposed as a condition of approval by following the procedures set forth in Government Code Section 66020. The protest must satisfy the requirements of Government Code Section 66020(a) and must be filed within 90 days of the date of the first approval or conditional approval of the development referencing the challenged fee or exaction. For purposes of Government Code Section 66020, the date of imposition of the fee shall be the date of the earliest discretionary approval by the City of the subject development.

If the City has not previously given Notice of an earlier discretionary approval of the project, the Planning Commission's adoption of this Motion, Resolution, Discretionary Review Action or the Zoning Administrator's Variance Decision Letter constitutes the approval or conditional approval of the development and the City hereby gives NOTICE that the 90-day protest period under Government Code Section 66020 has begun. If the City has already given Notice that the 90-day approval period has begun for the subject development, then this document does not re-commence the 90-day approval period.

SHIFFARCISCO PLANNING DEPARTMENT I hereby certify that the Planning Commission ADOPTED the foregoing Motion on December 20, 2018.

Jonas P. Ionin

Commission Secretary

AYES:

Fong, Hillis, Johnson, Koppel

NAYS:

Melgar, Moore, Richards

ABSENT:

None

ADOPTED:

December 20, 2018

### EXHIBIT A

#### **AUTHORIZATION**

This authorization is for a Conditional Use to demolish five existing buildings that include approximately 10,349 square feet (sq. ft.) of commercial use and 4,656 sq. ft. of residential use containing four dwellings, merge three the lots into once parcel, and construct a new seven-story, 64-ft. 6-in. tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling units (including three studio, 23 one-bedroom and 37 two-bedroom units), a combined 6,991 sq. ft. of private and common open space, and a new 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for 16 off-street auto and 63 Class 1 bicycle parking spaces, pursuant to Planning Code Sections 121.2, 121.7, 303 and 317, located at Lots 021, 023 & 087 in Parcel 3731, within the RED (Residential Enclave) and SoMa NCT (Neighborhood Commercial Transit) Zoning Districts, SoMa Youth and Family SUD (Special Use District), and a 65-X Height and Bulk District, in general conformance with plans, dated December 10, 2018, and stamped "EXHIBIT B" included in the docket for Case No. 2016-004905CUA ,and subject to conditions of approval reviewed and approved by the Commission on December 20, 2018 under Motion No. 20361. This authorization and the conditions contained herein run with the property and not with a particular Project Sponsor, business, or operator.

#### RECORDATION OF CONDITIONS OF APPROVAL

Prior to the issuance of the building permit or commencement of use for the Project the Zoning Administrator shall approve and order the recordation of a Notice in the Official Records of the Recorder of the City and County of San Francisco for the subject property. This Notice shall state that the project is subject to the conditions of approval contained herein and reviewed and approved by the Planning Commission on December 20, 2018 under Motion No. 20361.

#### PRINTING OF CONDITIONS OF APPROVAL ON PLANS

The conditions of approval under the 'Exhibit A' of this Planning Commission Motion No. 20361 shall be reproduced on the Index Sheet of construction plans submitted with the Site or Building permit application for the Project. The Index Sheet of the construction plans shall reference to the Conditional Use authorization and any subsequent amendments or modifications.

#### SEVERABILITY

The Project shall comply with all applicable City codes and requirements. If any clause, sentence, section or any part of these conditions of approval is for any reason held to be invalid, such invalidity shall not affect or impair other remaining clauses, sentences, or sections of these conditions. This decision conveys no right to construct, or to receive a building permit. "Project Sponsor" shall include any subsequent responsible party.

#### **CHANGES AND MODIFICATIONS**

Changes to the approved plans may be approved administratively by the Zoning Administrator. Significant changes and modifications of conditions shall require Planning Commission approval of a new Conditional Use authorization.

# Conditions of Approval, Compliance, Monitoring, and Reporting PERFORMANCE

- Validity. The authorization and right vested by virtue of this action is valid for three years from
  the effective date of the Motion. The Department of Building Inspection shall have issued a
  Building Permit or Site Permit to construct the project and/or commence the approved use within
  this three-year period.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org.
- 2. Expiration and Renewal. Should a Building or Site Permit be sought after the three (3) year period has lapsed, the project sponsor must seek a renewal of this Authorization by filing an application for an amendment to the original Authorization or a new application for Authorization. Should the project sponsor decline to so file, and decline to withdraw the permit application, the Commission shall conduct a public hearing in order to consider the revocation of the Authorization. Should the Commission not revoke the Authorization following the closure of the public hearing, the Commission shall determine the extension of time for the continued validity of the Authorization.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 3. Diligent Pursuit. Once a site or Building Permit has been issued, construction must commence within the timeframe required by the Department of Building Inspection and be continued diligently to completion. Failure to do so shall be grounds for the Commission to consider revoking the approval if more than three (3) years have passed since this Authorization was approved.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 4. Extension. All time limits in the preceding three paragraphs may be extended at the discretion of the Zoning Administrator where implementation of the project is delayed by a public agency, an appeal or a legal challenge and only by the length of time for which such public agency, appeal or challenge has caused delay.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- Conformity with Current Law. No application for Building Permit, Site Permit, or other
  entitlement shall be approved unless it complies with all applicable provisions of City Codes in
  effect at the time of such approval.
  - For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 6. Mitigation Measures. Mitigation measures described in the MMRP for the Eastern Neighborhoods Plan EIR (Case No. 2016-004905ENV) attached as Exhibit C are necessary to

avoid potential significant effects of the proposed project and have been agreed to by the project sponsor.

For information about compliance, contact the Case Planner, Planning Department at 415-558-6378, www.sf-planning.org

7. Additional Project Authorizations. The Project Sponsor must also obtain a Large Project Authorization under Section 329 to allow the demolition of five existing buildings containing commercial uses and four dwelling units on three lots, merger of the lots into one parcel, and the construction of a new seven-story, 64'-6" tall, and 58,719 gross sq. ft. mixed use building containing 2,832 sq. ft. of ground floor commercial retail use and 55,887 sq. ft. of residential use for 63 dwelling (three studio, 23 one-bedroom and 37 two-bedroom) units, a combined 8,923 sq. ft. of private and common open space, and a 3,572 sq. ft. ground floor garage with access from a new driveway on Russ Street for sixteen (16) accessory off-street auto and 63 Class 1 bicycle parking spaces. If these conditions overlap with any other requirement imposed on the Project, the more restrictive or protective condition or requirement, as determined by the Zoning Administrator, shall apply. The Planning Commission must also adopt a motion that finds the additional shadow cast by the Project on Victoria Manalo Draves Park would not be adverse to the use of the park, pursuant to Planning Code Section 295.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org

#### MONITORING - AFTER ENTITLEMENT

- 8. Enforcement. Violation of any of the Planning Department conditions of approval contained in this Motion or of any other provisions of Planning Code applicable to this Project shall be subject to the enforcement procedures and administrative penalties set forth under Planning Code Section 176 or Section 176.1. The Planning Department may also refer the violation complaints to other city departments and agencies for appropriate enforcement action under their jurisdiction.

  For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org
- 9. Revocation Due to Violation of Conditions. Should implementation of this Project result in complaints from interested property owners, residents, or commercial lessees which are not resolved by the Project Sponsor and found to be in violation of the Planning Code and/or the specific conditions of approval for the Project as set forth in Exhibit A of this Motion, the Zoning Administrator shall refer such complaints to the Commission, after which it may hold a public hearing on the matter to consider revocation of this authorization.

For information about compliance, contact Code Enforcement, Planning Department at 415-575-6863, www.sf-planning.org

1	Recreation and Parks Commission Transcript 1/15/15
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3	[Clerk] >> We are now on item 9, Victoria Manalo Draves Park shadow impact from the project
4	at 190 Russ Street.
5	[Holly Pearson] >> Good morning Commissioners,
6	I'm Holly Pearson a planner with the Rec and Park Department's Capital and Planning Division.
7	The item before you is an analysis of the impacts of shadow from a proposed development
8	project at 190 Russ Street on Victoria Manalo Draves Park. The Proposition K also known as
9	the Sunlight Ordinance was approved by San Francisco voters in 1984 and now codified as
10	planning code section 295. It requires shadow analysis for new buildings over 40' in height, that
11	would cast new shadows on properties under the jurisdiction of the Rec and Park Commission.
12	Subsequently a policy memo was adopted in 1989 by the Planning and Recreation and Parks
13	Commissions that provides both qualitative and quantitative criteria to assess proposed building
14	shadow on a park. As I said the 190 Russ Street project is just north of Folsom Street between
15	6th and 7th streets. And it's just to the northwest of the park. It's a residential project with 10
16	housing units, six-stories in height and the nine of the housing units would be market rate. One
17	would be below market rate.
18	[Clerk] >> Before you continue, we just want to let everyone know we're in the process of
19	getting an overflow room. We do need to keep the door area unblocked. You are able to watch it
20	and hear it and hear your name called and when that happens we'll give you plenty of time to
21	come in and give public comment. I apologize, Holly. Go ahead.
22	[Holly Pearson] >> Victoria Manalo Draves Park is a newer park opened in 2006. And it has a
23	full basketball court and baseball field. It has two children's play structures. A small community
24	garden. Two large grassy areas. Walkways, picnic tables and benches. This rendering shows the
25	proposed scale and design of the 190 Russ Street project. The building height is 63' 9" and has a
26	small elevator structure that extends above roof to a height of 78' 9". A summary of the
27	qualitative aspects of a new shadow that would be cast by the building, the shadow appears from
28	early April through early September. And would occur in the late afternoon and evening within
29	the last hour of the solar day, which is defined in the 1989 memo as "one hour before sunset."
30	The duration of the new shadow would range from 16 minutes to 42 minutes. And the location of
31	the shadow on the park is in the northern corner. I have an image of this in just a minute. The

northern corner of the park and it would cover certain park elements including a portion of the basketball courts, the park entrance, and walkway, benches and a portion of the grassy areas. In terms of qualitative factors, per the 1989 memo shadow impacts on park are measured in square foot hours relative to the theoretical annual available sunlight on the park. This is a quick policy overview qualitative.

The memo advises that no additional shadow should be permitted for parks -- that are greater than 2 acres with less than 20% existing shadow, up to the memo recommend has there up to 1% of additional shadow is permissible. Again, Victoria Manalo Draves Park is 2.5 acres and the existing shadow is 6.35% of the theoretical annual available sunlight. The 190 Russ Street project would increase the shadow conditions by 0.07% for a total of 6.42% of total -- I'm sorry, Theoretical Annual Available Sunlight.

These two show the extent of the new shadow on the day of maximum impact, which is June 21st. And you can see the shadow affects the northern corner of the park, part of the basketball court, grassy areas and walkway. I want to emphasize, other times of the year it would be less.

In terms of cumulative analysis there are currently -- well, three other proposed projects located near Victoria Manalo Draves Park, all located one block to the northeast along 6th Street and the project 301 6th Street, I have updated information since the staff report was completed.

There was a Preliminary Project Assessment submitted in 2013. But no formal project application has been received. For 345 6th Street and 363 6th Street development applications have been submitted and shadow analyses are being prepared, but not ready for release or review. The three buildings are all proposed as multi-family housing and range in height 7-9 stories.

This item was first heard by the Capital Committee in September of 2014 and community members at that hearing expressed concerns about the shadow impacts on Victoria Manalo Draves Park, as well as about the project generally. The project sponsor Golden Properties LLC 190 Russ series requested that the item could be continued in order to have time to reach out to concerned neighbors in the area. So over the next month, the project sponsor reached out to the community through email and phone calls. And offered to provide some specific community benefits in addition to the mandatory development impact fees that they will be paying. The developer offered to provide a two-bedroom below market rate in the unit that is not required per

- the planning code because it's under the threshold of number of units which below market rate
- 2 housing is required. As well as \$25,000 cash gift to the Rec and Park Department to be used
- 3 specifically for improvement of Victoria Manalo Draves Park. The item was heard and due to
- 4 continued community opposition, the commission urged the project sponsor to continue to
- 5 negotiate with the community group and then to return to the full commission when a deal was
- 6 reached. They met in person with representatives from the community groups that include the
- 7 South of Market Action Network and South of Market Community Coalition representing a
- 8 number of community groups and stakeholders as, as well as meeting with Supervisor Kim and
- 9 her staff. As far as staff understands no agreement has been reached when the developer and
- 10 community and the developer's original offer still stands. That concludes my presentation.
- 11 [Mark Buell] >> Commissioner Low.
- 12 [Allan Low] >> Prior to public comment, Holly, I wanted to clarify what is the project? And the
- 13 staff report refers to a 9-unit building and in your presentation you just referenced 10-unit
- building, is it 9 or 10?
- 15 [Holly Pearson] >> It's 10, apologies for the confusion. After some community concern the
- developer offered to include a tenth unit, which is 10. Because it went over 9, one unit has to be
- 17 inclusionary housing. It was proposed as nine units and in order to community concerns the
- developer offered to voluntary include a below market rate. That was not required. It's still not
- 19 required per code and it's something that the developer offered for community benefit.
- 20 [Allan Low] >> They are going from 9 to 10?
- 21 [Holly Pearson] >> Correct.
- 22 [Allan Low] >> Are those plans before the Planning Commission or Planning Department?
- 23 [Holly Pearson] >> Before the Planning Department. I have been told that this is an as of right
- 24 project and in other words, it conforms with the zoning code and doesn't require any special
- 25 discretionary approvals by the Planning Commission. So the Planning Commission will be
- 26 making a finding on the shadow impacts, and the approval for the project itself will happen
- 27 administratively. We have Erica.
- 28 [Allan Low] >> That is fine. You just want to make sure that the proposed project that we're
- 29 looking at is a 10-unit project, one affordable housing unit out of ten, and those plans have been
- 30 submitted to planning?
- 31 >> That is correct.

- 1 >> Okay.
- 2 >> Thank you.
- 3 [Mark Buell] >> Let me acknowledge the presence of Supervisor Kim and we're delighted and
- 4 honored to have you here with us. I will leave to your judgment, the project sponsor will be
- 5 making a presentation and if you would like to lead off public comment, we would appreciate
- 6 that. Thank you, Supervisor Kim.
- 7 [Clerk] >> I have cards from the project sponsor as a reminder, three minutes on each. Ryan
- 8 Patterson, Paul Torno and Asher Mchenry.
- 9 [Ryan Patterson] >> President Bueller and Commissioners. Ryan Patterson for the project
- sponsor. We're really excited about this project with ten units, with one below market rate
- 11 affordable housing unit and great community benefits that this project will provide including
- more than \$140,000 of impact fees, as well as voluntary donation to the park. All at less than 1%
- additional shadow, 0.07% additional shadow at peak. I want to tell you about our outreach
- 14 efforts. There was the recommendation of the capital committee to do more outreach and we
- 15 have done that. The project sponsor reached out to Supervisor Kim's office and neighborhood
- 16 groups including friends of the park, senior disability action network and others. There is a series
- of really productive meetings and out of those meetings came the major change to the project,
- which is to include affordable housing unit. Some of the action group did refuse to come to the
- 19 table though. We can give you the timeline, but as it has turned out a number of these activist
- 20 groups are actually opposing this project because of unrelated issues that the owner of the
- 21 property has experienced on other sites. No evictions involved in this site. But you will see some
- of these groups are sworn opponents of anything involving the Ellis Act. You will notice there
- are a number of supporters here, as well as opponents. The opponents are wearing stickers that
- say "don't evict the sunlight from the park." We believe the opposition is really about unrelated
- eviction issues and we ask that you focus, please, on the issue before the commission today,
- which is a negligible shading impact on the park. This project is about creating housing,
- 27 including affordable housing. The project sponsor should not be penalized because of his
- 28 unpopularity. To the extent that some of the people that we were instructed to negotiate with,
- 29 actually showed up and held a protest and eviction-related protest in the project sponsor's shoe
- 30 store. We are excited about this project and we're disappointed there is opposition completely

- 1 unrelated to the issue here. We're confident and hope that the commission will take that into
- 2 account. Thank you very much for your consideration.
- 3 [Paul Iantorno] >> Good morning Commissioners and congratulations. The last time I was
- 4 here, you asked me to go out and do more outreach, which I did. And I did it to the extent that I
- 5 sat down with Supervisor Kim, and I felt that we had negotiated something good for the
- 6 neighborhood, and the district. In excess of \$140,000-\$150,000, which 47% will go to the park. I
- 7 offered a gift to the park for \$25,000 plus adding the BMR unit in the enclosed envelope of two
- 8 bedrooms. I feel like I have done my outreach, and I feel like I have been pinned against a wall
- 9 unfairly for actions that I personally have not done. I went and spoke with the committees, and
- the next day they came into my shoe store and brought a barrage of people and basically attacked
- me in a sense -- it's online. And it was unfortunate that that had to happen. I don't think I should
- have to pay for things that really don't have to do with this project, especially here. I ask you,
- 13 Commissioners, to please see the merit of the shadow and thank you. I appreciate your time.
- 14 [Asher McInerney] >> Good morning Commissioners. My name it is Asher McInerney and I'm
- excited about the project and the BMR housing that the developer willfully included. Thank you.
- 16 [Mark Buell] >> Thank you. Supervisor Kim.

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- 17 [Jane Kim] >> Thank you, Commissioners and good morning, still. It's actually great to see so
- much of our D6 park issues before the commission today, I want to acknowledge the
- mothers here who have been waiting quite patiently since 10:00 A.M. To honor the incredible
- 20 work that they are doing to activate one of our two playgrounds in the Tenderloin and make it a
- 21 safe place for our families. I do want to also recognize the commission for acknowledging this
- 22 park and including it your tier 1 funds for family playgrounds. We're so excited about this work.

I also want to thank you for providing the community and our office additional time both to evaluate the project, speak to the project sponsor, and perform some additional outreach around the shadow impact that is this project will cast on the park. I just want to summarize my opposition to the 190 russ project and why I feel that the shadow impact, while just under the threshold of recommended acceptable new shadow on a park of this size, which is over two acres, its quality and therefore, should earn the disapproval of this commission and guidance to the Planning Commission. So first, Victoria Manalo Draves is the only multi-use park in the

South of Market neighborhood, a neighborhood that is absorbing the vast majority of office and

residential growth. John Rahaim our planning director, has said 80% of development in our city

is happening in 20% of our city. I think it's fair to say that District 6 boundary lines encompasses much of that 20%.

Second, District 6 as you have heard over and over again from myself, and our constituents has the fewest parks and the smallest parks of any district in the city. On average our residents have access to 0.17 acres of open space. We're not pointing out District 2, but we want to point out the discrepancy in our city. I want to take the opportunity to thank Phil Ginsburg and the Commission and the Department for the recognizing the importance of open space and working closely with our office with the acquisition task force and working with to us acquire new open space.

Third, I represent the poorest residents of San Francisco. District 6 has the lowest average household income and double the citywide average of residents living under the poverty line at close to 20%. Fourth, this community prior to me coming into office fought tooth and nail to get this park built. In conjunction with Bessie Carmichael Elementary School and was the result of a land swap between SFUSD and Rec and Park.

Finally this park sits in the heart of the South of Market Youth and Family Special Use District -- a plan that our residents advocated for to ensure that families would have central consideration in this part of the South of Market as we develop the entire neighborhood from the waterfront to the forecast this part of South of Market was selected due to the clustering of youth and family related organizations, including the only public school in the neighborhood, Bessie Carmichael K-8, Gene Friend Rec Center and affordable housing developments ranging from the De La Cruz and studio apartment, and upcoming Hugo hotel with the furniture hanging out of it, which you have seen is finally coming down for demolishment and will soon be affordable housing.

Because it used to be an industrial and commercial neighborhood, the South of Market neighborhood has a projected population growth of 2.1 million people in the region. San Francisco needs to build in order to meet the demand. As San Francisco continues to grow as a major job center for the region, infill development in the urban core has a potential to reduce greenhouse gas emissions and ultimately infill is better for workers making a range of income. The South of Market has absolutely been meeting in need and absorbing much of this development and growth of San Francisco.

It is our ultimate responsibility to ensure that we are committed to making this neighborhood healthy, safe, strong and complete. And a key part of that is of course our open space. Not only do we need to acquire more open space for this district, we also need to ensure the quality and usability of our existing parks. Whether its Boeddeker Park and thank you for coming to the grand opening and if you come today, it's a complete transformation, \$3 million in bonds to renovate our parks, thank you again. We are also excited about the upcoming item later in the commission, regarding TPL and Gene Friend Rec Center in terms of examining how to create more density on smaller places to serve greater parts of our community.

Some may laugh about the importance of sunlight and the relevance of shadow on land processes, but let's face it this is a somewhat cold city and San Franciscans are impacted by sunlight. You can see this at Dolores Park, one of our sunnier and warmest parks and you can see people move down the park as the late shadow moves down. I'm one of those.

When evaluating criteria to analyze a building shadow on the park, we not only evaluate the quantity of the shadow impact, we evaluate the quality as well. The new shadow primarily impacts the northern part of the park facing Folsom Street. This is different from the more industrial Harrison Street, which borders sunshine edge of the park that faces the freeway. Folsom street the face of the park for families and our seniors and it's also the corridor envisioned by the Western SoMa Plan, a plan guided through a 7-year that would be the boulevard that would eventually connect the entire South of Market avenue from Rincon Bay to South of Market to Mission.

We're looking at plans that not only include bike lanes, but may even include the two-waying of Folsom Street to make it more of a neighborhood boulevard. Can you also see the potential of the beautiful park with not only SoMas only K-8 school and those businesses from 00 to Brainwash to Citizen Band. The northern entrance also leads to the most utilized part of the park the grassy knoll where residents sit or walk their dogs or use the basketball court. Maximum shadow by the proposed project would last as long as 42 minutes, the time that our residents use the park as they get home. Not a short winter day when the park closes early. 42 minutes in the summer is significant when you are a dog owner or a youth wanting to enjoy moments in the sun. I can't tell you how many residents call us in the winter to ask that we keep the park open later, so they can get home in time to utilize the park.

The additional shadow as was mentioned by Miss Pearson amounts to estimated 0.7% is just under what is recommended as additional allowable shadow of 1% in the 1989 memo for large parks. It also says that we examine the impact impact and if the shadow impact suggests otherwise we can reject the project. We argue that the qualitative factors do suggest otherwise. The usage of park and lack of open space that already exists in the South of Market, despite the density of youth, families and seniors in the neighborhood, as well as vulnerable and low-income residents.

This park is bordered by our school, as well as Columbia Square, 50 units of affordable housing family housing and at the heart of the South of Market Youth and Family Special Use District.

Finally, it was mentioned that there was additional time for there to be conversation and negotiation between the community and our office and the developer. The developer did not reach out to our office prior to this item coming before the Commission. I do want to thank the Commission for alerting us to this project. There has been some difficulty over the last month in the discussions that have been made. The community did evaluate the impact fees that would already come from this project a little over \$100,000 and the offer the BMR and the \$25,000. However, the project sponsor would like to state that the shadow impact is de minimis or minor.

Regardless, this is not about the money. It's not about asking for more. The community really felt like this park was important; that it deserved our utmost protection as our only multiuse park. I do want to point out that it's unfortunate that the project sponsor confuses so many of our different residents. They are not just activists, but live in our neighborhoods and maybe a group of activists on a separate issue came to his store, but I think it would be hard for him to say that the folks behind me today were the ones that were at his store and should not confuse different members of our city community. Commission, thank you so much for your time. I do want to recognize that we have a lot of members of our community that are here to speak today, which just showcases how important this issue is. But I do want to thank you for your consideration. I know that you are taking this issue very seriously, and it shows through your commitment to this process. Thank you.

#### [Public Comment]

[Sahiti Karempudi] >> I urge you to vote no on passing the 190 russ street project. Thank you.

- 1 [Allan Manalo] >> My name is Allan Manalo and I am currently the development director at
- 2 Hospitality House. I am a former managing director of Bindlestiff Studio on 6th street in the
- 3 South of Market area. Also, I sit on the SoMa Stabilization Fund CAC and I'm here today also to
- 4 urge you to vote no on this particular project. The reason why, because I think the project
- 5 sponsor doesn't really have an understanding of the history of the South of Market and the
- 6 community and families that live there. There is a long history of us wanting this park in the
- 7 South of Market area and in particular, the Youth and Family Zone, which is defined and sits
- 8 right in the center of the heart of this area. So this is something that is very important to many of
- 9 the residents who live in the South of Market area. I, myself, regularly go to VMD Park and my
- 10 last name is Manalo and I would like to think that Vicky Manalo was related to me somehow
- 11 through the blood line -- I tell everybody that. I see my nephew plays baseball there every time
- 12 and I know through looking through all of the different arguments of -- looking at it as its a very
- minimal impact, this shadow, that is going to be cast on the park.
- 14 If you look at it as a whole, I think it's setting precedence and there are other projects that
- 15 I understand are in the pipeline. If we approve this project there start an avalanche and the park
- 16 will have more shadows.
- I want to make a point about separating the reputation of the project sponsor and this
- 18 particular issue right now. I think it's just a disservice to put the community in a whole as this
- one big activist. I think it's very insulting. I think that people should understand that people it's
- 20 only nature for people in South of Market to fight for their community and their open space. I
- 21 don't think these residents should be cast on as these kind of lunatic fringe, if you want. So
- 22 please, again, I urge you to look at this issue and do the right thing and vote no for this project.
- 23 Thank you.
- 24 [Mark Buell] >> Madame Secretary, without knowing the amount of people that would come,
- 25 we will limit the time to speak to 2 minutes.
- 26 [Vivian Araullo] >> Good morning, my name is Vivian and I'm the new executive director at
- 27 West Bay Pilipino and serve the youth and center that use Victoria Manalo Draves Park. I am
- speaking on behalf of 400 million Filipinos [Speaker not understood] Take great pride in the
- 29 achievements of filipino brothers and sisters in the United States. We will be offended and
- 30 insulted if the park named after a Filipino-American hero who brought honor to the United States
- and the Philippines in the Olympics becomes a joke. The Victoria Manalo Draves will be

- 1 somewhat of a joke if the intended purpose to give this community to enjoy sunshine and open
- 2 air is diminished by becoming a park overcast with shadows and that is what will begin to
- 3 happen with the development at 190 Russ Street is allowed to proceed as currently planned. It
- 4 will send a message to the Filipino community that it is okay to devalue our contributions to the
- 5 city and to this country. It will send the message to future developers it's okay to just build
- 6 around this park in disregard of its impact on this one small open space in this underserved
- 7 community, which is a traditionally Filipino neighborhood. Commissioners, it's not okay.
- 8 Filipinos are proud and grateful for the honor that was given us when this park was named after
- 9 one of our own. So please don't allow Victoria Manalo Draves Park to be overshadowed and
- 10 please don't overshadow the Filipino's community dignity by devaluing Victoria Manalo Draves
- 11 memory and our community. Thank you.
- 12 [Vivian Araullo] >> Translator for [Robert Abad] >> Mr. Abad, who is from West Bay spoke
- in opposition and just said that he is asking that the development at 190 Russ Street not proceed
- 14 as planned. They are the friends and family who go to the park, and if the park is overshadowed
- because of the planned or proposed development that is going up around it, they are enjoyment
- of the park and its value will be reduced. They don't have any other park in the community,
- except this one and they are asking that you please don't allow that this park be overshadowed.
- 18 [Linda Jimenez] >> I'm Linda Jimenez, good morning. Two days ago I had an accident, but I
- didn't want to just stay at home and not speak for the senior and kids of this park. I haven't really
- been out around, but I have been reading the necessary information and it would be very, very
- 21 nice for you all to think about it and not to do any construction. Again, because the park is
- 22 almost no more sun. The seniors can't have any more recreation. The kids, we're all thinking
- about the kids and the seniors as of right now. So please, we beg you, stop the construction.
- 24 Thank you so much.
- 25 [Brianna Roque] >> Good morning. My name is Brianna and I'm the Vice President of the
- 26 University of San Francisco's Filipino-American student organization.
- 27 [Juliette Languette] >> My name is Juliette and I'm one of the public relations and policy
- affairs directors of USF with over 200 members. On behalf of our organization, we're here to ask
- 29 to you say no to the proposed development at 190 Russ Street.
- 30 [Brianna Roque] >> The purpose of our group is to promote unity and solidarity of the Filipino-
- 31 American of the many cultural experiences of members. And by actively involving education

- 1 that aid the group in the assessment and development and actualization of each member's human
- 2 talent. We also triumph to increase participation and others of the filipino culture and welcome
- 3 everyone to be part of the family.
- 4 [Juliette Languette] >> As young Filipino-Americans we strive to keep a connection between
- 5 our history and culture and Filipino community here in San Francisco. Victoria Manalo Draves
- 6 park is a community space that the South of Market Filipino community fully enjoys in peace
- 7 and sunshine and the park is also a symbol of a Filipino-Americans achievement and therefore
- 8 reflecting the achievement our community. We believe in these developments are allowed to
- 9 typic, pieces of our culture and Filipino-American community hold dear will begin to disappear.
- 10 [Brianna Roque] >> As USF students we're encouraged to strive for social justice, be in the
- 11 classroom or in the community. Being part of our group and having these values makes it an
- issue that we feel very strongly about. So we're here today to just ask to you consider the effects
- that this development would have on the surrounding community. Thank you.
- 14 [Angie Vagaras] >> Good morning, Commissioners. My name is Angie and I'm a senior, I live
- 15 near VMD Park at 7th and Natoma Street. We don't want the one park we have to be shadowed
- 16 from the building. We need shadow from the trees to emit oxygen and not carbon dioxide. It will
- be bad for the air and it will be bad for the environment. We need the sunshine. We can get
- vitamin D from the sunshine. And it's unhealthy, too; if we have no vitamin D. Because the
- 19 calcium absorbed in our body vitamin D from the sun. We need the space. That is the first park
- 20 we used to dance and used to be a member -- there was a senior center there, and we danced
- 21 there in the Victoria Manalo Draves Park. If there were any activities in South of Market, we
- 22 always hold them in Victoria Manalo Draves Park because it's a big space. So if there are
- buildings there, more people, more pollution, more traffic and they emit carbon dioxide, which is
- bad for our health. So we oppose the tall building there, where people that live there and we don't
- 25 want that. So please vote no, no and no.
- 26 [Vivian Araullo] >> Translator for [Juanito Sagaron] >> I will be translating really quickly.
- 27 So Mr. Juanita said he doesn't want the Victoria Manalo Draves Park to be shrouded with
- 28 shadows because it's the one and only park in their community. It's the only place where they
- 29 have a space to walk around, to rest and to get sunlight. So he is saying that if there is a shadow
- 30 cast coming from this one development -- proposed development, others may soon follow and

- 1 this park may soon be totally in the dark. So he is asking that you don't allow the proposed
- development at 190 Russ Street to proceed as planned. Thank you so much.
- 3 [Corey Norell] >> Good morning, Commissioners I volunteer at West Bay community center
- 4 and student at the University of San Francisco. I'm here to ask you to say no to the proposed
- 5 development at 190 Russ Street from the center that helps student and seniors. The family and
- 6 friends use the Victoria Manalo Draves Park. It's the one park that we have in the neighborhood
- 7 to enjoy sunshine and fresh air for everyone to play in with the students for the after-school
- 8 program. If this and other developments begin to cast shadows on this park, we'll lose all of that.
- 9 Our enjoyment of this one open space that we have will be reduced. Please protect Victoria
- 10 Manalo Draves Park by say nothing to this development. Thank you.
- 11 [Christina Solitaria] >> Good morning, Commissioners. My name is Christina, and I am with
- 12 USF and West Bay. I am here today to urge you to vote no on the passing of the 190 Russ Street
- project, because of the shadow it will overcast -- it will add on to Victoria Manalo Draves Park.
- 14 Victoria Manalo Draves Park is the only multi-purpose park and green recreational open space in
- 15 the South of Market. And it's a critical community asset within the Youth and Family Zone and
- SoMa Pilipinas cultural district. With three other projects in the pipeline, that is estimated to cast
- 17 new shadows in addition, to the impact of 190 Russ Street project, cumulatively will have an
- adverse effect to the only park that serves the densely populated area in the South of Market and
- approval of this project will set precedent and totally discard the value of open spaces and to the
- 20 most deserved residents who actively use this park. We strongly urge you to vote no on the 190
- 21 Russ Street project and furthermore, recommend that the Recreation and Parks Commission
- 22 engages with the community in developing policies to protect vulnerable parks in recently zoned
- 23 neighborhoods that lack openly green and active spaces like South of Market. Thank you.
- 24 [Tan Chow] >> My name is Tan Chow speaking on behalf of the committee for better parks and
- recreation in Chinatown. We have no objection for the project, but we object to this proposed
- development that will have shadow impact on VMD in SoMa. Like Chinatown, SoMa is an open
- 27 space and recreation high-needs neighborhoods and has a high concentration of holidays
- 28 households under the post line and lacking open space resources this neighborhood is also
- 29 adjacent to freeways and family and seniors and children are highly vulnerable when crossing the
- 30 streets as many don't have car. Many in bays this neighborhood shrike our neighborhood,
- 31 Chinatown, and we see the concern over sunlight on VMD Park. In 1983 the community fought

- 1 for an ordinance campaign. Having fought many similar battles over the right of our residents,
- 2 we join with our neighbors at SoMa. We sincerely request that you do not allow the proposed
- 3 project to VMD Park and look ahead to policy recommendations that will protect vulnerable
- 4 parks in the area in recently up zoned neighborhoods like SoMa. Particularly those that lack
- 5 adequate open space and activity space. Thank you.
- 6 [Kelly Guajardo] >> Translator: Good morning I'm part of the program and we're against this
- 7 project 190 Russ Street project. We're against this project because it will cast shadow on the
- 8 park, especially in the summertime, the time when the park is most utilized and we're asking for
- 9 to you help us with the problem in the capacity that you are able to. Thank you.
- 10 [Kelly Guajardo] >> Translator for [Mariam] >> She says good morning her name is Mariam.
- 11 I'm concerned about our families, we would like to use the parks on the weekends and how it
- will impact them? I will try to do justice to what she said. She is speak interesting that the park
- serves not only as a physical space to get sun, but also for our souls regenerated by being there
- 14 and families use this place with a spiritual component for the community. And this area is
- important for all of us for seniors, for families and the entire community. There were other
- 16 families that would have liked to have spoken today, but due to the time constraint had to lead,
- but she is expressing on behalf of those families as well, thank you for your support and your
- 18 time.
- 19 [Fred Diango] >> My name is Fred, good morning Commissioners. Executive director, I am
- 20 also a member of a community leadership for the neighborhood, for the Tenderloin. A
- 21 community organizer for justice leadership in the Tenderloin. I'm here to support building 190
- 22 Russ Street to build, more affordable housing for the neighborhood. There are many homeless
- people that are seeking to find a place to live, that I believe that the shelters priority than the park
- 24 for amusing ourselves and look forward to a new generation for our families. I would appreciate
- 25 for you to consider the support of this project. The park can be more resourceful. Thank you so
- 26 much.
- 27 [Sarah Sherburn-Zimmer] >> Hello, my name is Sarah with housing rights committee of San
- 28 Francisco. We're a housing rights group in San Francisco. For us, it's really important that quality
- of life isn't just about -- like San Francisco apartments usually don't have backyards. In SoMa,
- 30 there are a lot of families are getting more and more doubled up in their apartments, because they
- 31 have no other choices. Places, parks and public spaces are crucial to quality of life. 6th Street is

- teeming with roaded that also have no public space. What little green space like this is an
- 2 important part of people's housing in San Francisco. As the city keeps fast-tracking high-end
- 3 condo it's important to take families into the formula and lower income residents who have less
- 4 access to public space or going away to public space. If you go down to the park, I actually often
- 5 take my lunch break there after I go and meet with families, it is always packed. It's teeming with
- 6 children. It's actually really nice in San Francisco. You actually don't get enough places that are
- 7 like lots and lots of children. A lot of elderly folks who out and sit for part of the afternoon with
- 8 their friends and have some public space, someplace to go; that you can get some sun in a
- 9 neighborhood that has dense, tall buildings. This is really crucial to what is actually about
- 10 housing. Thank you very much and I oppose this project.
- 11 [Tony Robles] >> Good morning Commissioners. Thank you for convening this hearing. My
- 12 name is Tony Robles and I'm housing organizer with Senior and Disability Action. Our
- organization advocates for seniors and people with disabilities. I'm also the Board President of
- 14 Manilatown Heritage Association. There is a Youth and Family Zone that we're very concerned
- about in South of Market. From what I understand, there are two public parks in SoMa. Anything
- that is going to compromise the quality of life or quality of access in that park is something that
- 17 the community is very much concerned about. I think anything that would compromise the
- quality of the park has to be looked at. I think VMD Park, Victoria Manalo Draves Park has to be
- 19 considered, has to be off-limits to the shadowing, regardless of what the developer is saying
- 20 about the innocuous nature of the shadow. The fact remains that it is a shadow; which begs a
- 21 bigger issue in the notion of private versus public. We have of a public space, VMD Park and we
- 22 have a private developer that wants to affect -- have an effect on the integrity of that public space
- for purposes that we do know, for money-making purposes and for speculation purposes. We
- 24 know that the city is in a very severe housing crisis right now. Let's not adversely affect the
- 25 integrity of a public space such as Victoria Manalo Draves Park which all of us have a right to
- 26 enjoy. Thank you very much.
- 27 [No name given] >> Good afternoon. I think the shadow of homelessness is more important than
- 28 the shadow. I mean I'm not against open space or sunshine, but I think homelessness, over 6,000
- 29 people in San Francisco, crowd homeless shelters and other places, the streets because they have
- 30 nowhere else to go. I understand that sunshine is very important to people who surround the area,
- 31 but you have to take into consideration, deep consideration, that homelessness is a little bit more

- to me important than a shadow on a park. If I can sleep in a place, in a bed, in a warm house, I
- 2 would take that under consideration more than sunshine. Thank you.
- 3 [Misha Olivas] >> Good almost afternoon now. I'm going try to be quick and respect everyone's
- 4 time. I know that the amount of shadow may seem small, but it's so important to SoMa for a
- 5 variety of reasons, I will explain what those are. In our neighborhood after dark safety become an
- 6 issue. So most people try to do what they have to do before the sun goes down because it's not
- 7 always safe in our neighborhood. There are many challenges that I don't need to detail. So people
- 8 cram what they can in the daylight hours and just again the lacking access to open space in SoMa
- 9 is a huge deal. So every little bit that we have is that much more important. The families and
- 10 youth that we serve are not traveling to the maldives and going to tropical places, but their
- enjoyment is the park. A couple of times in the day, I have heard one and two-bedroom housing,
- 12 They love the space because they can stretch out and don't hit anybody, unless it's on purpose.
- 13 [Laughter] You know everyone is so densely compacted in soma, to spread out and have space to
- 14 themselves. The last multi-use park built in SoMa was -- anyone? South Park in 1855. So I mean,
- so you are new. That is 100 years ago. It's the issue in our neighborhood. We would begin a
- 16 conversation about amending the memo. It was 1985, 25 years ago. Victoria Manalo Draves is an
- important institution in our neighbor and we really want to project protect it and oppose the
- 18 project. Thank you.
- 19 [Rudy Corpuz] >> Congratulations on being renominated. I live in the neighborhood. And so I
- 20 got real ties and affiliation with the park, my family and my team here. What I wanted to say,
- 21 who is Victoria Manalo Draves? She is a Filipino lady that was never acknowledged and there
- 22 was a shadow built upon her legacy in the '60s when she was an Olympic swimmer. She was half
- 23 Filipino and half white, but they never acknowledged her as a Filipino woman. So after many,
- 24 many years and I am born and raised in the South of Market and I never knew about her until
- 25 they wanted to build the park. In 2006 she came to the park and was there to cut the ribbon. So
- 26 now you have a Filipino woman, who a park is named after and probably nowhere in the nation
- 27 is there a Filipino woman who has a park named after her. I am a Filipino with a lot of park and
- 28 to see her again being cast a shadow upon her name again is a disrespect. They didn't look at the
- 29 historical elements of her. And so me, I oppose this, one, I'm really proud of my park and not
- 30 only educating us Filipinos, but educating everybody who didn't know about her. I urge you not
- 31 to let one brick be on there, not a shadow or a brick.

1 [Heather Phillips] >> Good morning, my name is Heather Phillips and Executive Director of 2 Youth and Children's Rec Center that utilizes VMD Park for plenty of our programming. South 3 of Market is booming with development and I feel like for a lot of our families they already feel 4 like they live under the shadow of that development. The park is really sacred space. This is 5 something that we urge, even though it play be within the allowable limits of shadow, and 6 particularly that last shadow hour of the day you see the park used more than I think any other 7 hours. Folks are getting off work and taking their kids to the park and taking their dogs out and 8 spending time together. So for that to be time when shadow is going to be most affected, would 9 really just be a shame. Again we just urge you to vote to disapprove this project. Thank you. 10 [David Martinez] >> Yes. Thanks. My name is David Martinez. I run a small studio and art 11 space off of Sherman Alley right next to the park. I'm will everyday. We have been around the 12 cinema, a couple, three decades. I see the park every day. That hill, those two little places, that is 13 where everybody sits and eats their lunch during the day. It's really the sunny place in a foggy 14 city. I know, they say SoMa gets more sunlight, but there is a lot of shadows and this would 15 block the one sunny area. As everyone says the park is used a lot by all different people all 16 during the day. Yes even homeless people sit there, that I consider part of the community as well 17 and they are my neighbors, too. I know it sounds like a small thing, but that shadow would block 18 one of our few nice little sunny areas in the neighborhood. As everyone has said, we have hardly 19 any open space in SoMa. I ask you to vote no on this. We would like to preserve what little sun 20 lit spaces we have during the day. Thank you. 21 [Deborah Benedict] >> Good barely afternoon, Commissioners. My name is Deborah Benedict 22 and I live within a very close proximity to the Victoria Manalo Draves Park. I am a tenant representative for South of Market SoMa Residents Council, which represents about 600 people 23 24 in the South of Market area. I am also a member of Senior and Disability Action and take my 25 dog, lulu, to the park on a regular basis. I'm also a former plot holder at Victoria Manalo Draves, 26 so I have a really intimate knowledge of this park. I can tell you from first hand experience that 27 shadow is a huge problem. As a former plot holder I had to move my plot because of the shadow 28 created by the very dense -- I'm guessing ficus trees that were growing. I have called numerous 29 times to have trees trimmed because of the problem of shadows. Anything that would create a 30 problem with shadow in this park would be a huge problem. As a result I'm asking you to please 31 not allow this project to go forward in it's present form unless the builder is willing to install

- 1 permanent and pay for permanent lighting of broad spectrum in the park and pay for the extra
- 2 staff to keep the park open and why not throw in a week long bus ride to the Parks and
- 3 Recreation pace for low-income people that want a Sierra-Nevada experience and go out there.
- 4 >> Camp Mather. >> thank you, which I have been to and I love. The bottom line is sure, you
- 5 want to cast some shadow, let's put something down there. We don't want our light taken and the
- 6 light that is there is very precious. And I know the Filipino community had come and a lot of
- 7 neighbors have come, but I will just say also that I have seen people who are Indians, people who
- 8 are Arab -
- 9 [Joseph Smooke] >> Good afternoon, Commissioners. Joseph, President of the board of South
- 10 of Market Community Action Network. SOMCAN was founded in 2000 to build capacity of
- 11 residents to participate in the city's decision-making process. We've proceeded to have a lot
- 12 people who are members and members of the community. This park, as you have heard is one of
- very few in SoMa. It was established in 2006, but it's still protected by the Prop K
- sunshine/shadow ordinance, even though it wasn't part of the Prop K implementation memo that
- was put in place 20 years prior to that.
- The Eastern Neighborhood Plan up zoned this and other parcels in 2008 to 65', but it
- 17 deferred study of the shadow impacted to the time when development proposals are made. What
- we see is a significant shadow impact on benches and on the basketball court during the summer,
- in the evenings. This is exactly when our youth and our families need the parks and use the parks
- 20 the most. From the perspective of low-income families and individuals we have many questions
- 21 whether this is the right development for this site? There is no question that we need more
- 22 housing in San Francisco, especially affordable housing but the question is this project needs to
- 23 be built to the maximum bulk? The answer is no. Surrounding buildings are generally in the 25-
- 24 35' range, there are some that are 45' and this one is significantly taller. Can there be setbacks
- and lowered? Absolutely, it only has nine units. This is the wrong development proposal for this
- site and shadow impacts on our precious open space are significant and unacceptable. Thank
- 27 you.
- 28 [Adam Phillips] >> Good afternoon Commissioners, my name is Adam Phillips and I prepared
- 29 the shadow study in consultation with Rec and Park. I was asked to be here today to help correct
- 30 any potential misstatements or mischaracterization of the report and certainly not to make any

other statements for or against the project. The two statements that I think were made earlier and I want to make sure for the benefit of the Commissioners totaled shading it's actually 0.07%.

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2 3 And the other item that was mentioned earlier was the duration of the shadow between 16 4 minutes and 42 minutes. It's actually between 0 and 42 minutes as the shadow enters the park 5 around April 1, and goes to maximum shading on June 21st and recedes back to September 10th. 6 It's just an incremental gradation. Those were the only two clarifications from comments made 7 so far. I will be here for the hearing if there are other technical questions that the Commission 8 needs me to address. 9 [Raquel Fox] >> Good afternoon. My my name is Raquel Fox and I'm one of the attorneys at the 10 Tenderloin Housing Clinic and I'm here to oppose the project on a number of levels. First I'm a 11 native San Franciscan and have seen the changes in the city and open space is critical. Sunshine 12 is critical. The kids that are going to be there playing, the seniors that utilize that park to stretch 13 to, do yoga, need the sunlight. Sunlight is critical. I think not only to physical well-being, but 14 your spirit and mental well-being. I wanted to respond to Mr. Patterson, the attorney -- first of 15 all, the protest that took place at the shoe store had to do with the Ellis Act evictions and had 16 nothing to do with this project at all. It had to do with the eviction of senior and disabled and 17 people critically ill on palliative chemotherapy. So there is not a message here that the people 18 that live in this area are involved in protesting the shoe store. The shoe store protest had to do with the Ellis Act evictions. Just to summarize, I support the opposition to this project. Thank 19 20 you. 21 [Gerald Banks] >> Good afternoon Commissioners. My name is Gerald Banks. This is all about 22 historical value in a neighborhood for me. I am working on -- I live right across Market Street 23 from south of have worked on historical issues starting from Turk Street -- I one of the creators 24 of the Tenderloin pride in the park that focuses on the LGBT history within the Tenderloin. So 25 anything that would disrupt historical value in a neighborhood, especially buildings and I'm all 26 about housing people and stuff like that, but we have to look at open space. I live in the Tenderloin and if it's not a children's park, nine times out of ten, I can't go into it -- if it's a 27 28 children's park, I can't go in it. So what we're trying to do in our neighborhood is make sure that

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Boeddeker park stays a park for everyone to go into. Other than, that you have to have a child.

Please make sure that this park doesn't have shadows. Because once we start building

- 1 everywhere, there is nowhere to sit, coffee shops and tea shops and stuff. So please support not
- 2 adding this building. Thanks.
- 3 [Andy Blue] >> Good afternoon, Commissioners. My name is Andy Blue. And I'm here
- 4 representing the Plaza 16 Coalition. We are a coalition of some 100 community organizations
- 5 that are advocating for affordable housing in the commission district and here to support the
- 6 SoMa community and asking this commission to oppose this project based on the shadow impact
- 7 on Victoria Manalo Draves Park. Our coalition is opposing a development in the Mission district
- 8 at 16th and Mission. One element is the shadow that would be cast for you five months at
- 9 Marshall school. As development across the Eastern Neighborhoods is accelerating trespass,
- 10 tremendously the impacts to the neighborhoods. I would like to echo the comments by
- 11 Supervisor Kim. It suffers the fewest and smallest parks and it's no exaggeration to say these are
- sacred parks for the community. Any shadow impacts by new developments on VMD Park are
- undesirable and again, must be taken very seriously by this commission. Again, the Plaza 16
- 14 Coalition urges you to oppose this project based upon the shadow impact it would have on the
- vital community resource of the VMD Park. Thank you.
- 16 [Theresa Imperial] >> Hi, my name is Theresa Imperial a case manager. I would like to thank
- Mr. Phil Ginsburg and Allan Low and we met with the developer and stakeholders and really
- 18 emphasized and informed me about the importance of Victoria Manalo Draves Park, the history
- of it, and the shadow impact of it. He has repeatedly emphasized this only 0.07%, less than 1%
- of the shadow impact will be impacted on the Victoria Manalo Draves Park. We repeatedly told
- 21 him even though it's less than 1%, there also are issues about other developments that are coming
- 22 in around Victoria Manalo Draves Park. And that is what we are scared of. That this
- 23 development will cause precedent for Victoria Manalo Draves and he appears to have a BMR
- unit and if it's going to have a BMR unit, that is another one unit and it's only one BMR unit in a
- very gentrified community. So please say no to 190 Russ Street development. Thank you.
- 26 [Theresa Dulalas] >> My name is Theresa. I have lived here in the South of Market in District 6
- 27 for almost all of my life. I have three children who happen to actually love and look at South of
- 28 Market as sacred. They play at the VMD, in the basketball area and they grew up in the area.
- 29 They went to school to, Bessie Carmichael Education Center, that we fought for tooth and nail
- with the VMD Park. Please help us. We look up to you, Commissioners, to please help us protect
- 31 and save our land in San Francisco. The Torinos own a lot of property and it's just about enough.

- We don't want any type of development in the South of Market. Please help us protect it. I am
- 2 one of his tenants. We have not been evicted, but we're in the process. Being Filipino-American,
- 3 sometimes a struggle here in the city, because I am -- a lot of people would see that I am low-
- 4 income, but South of Market is home to us and please help us protect our lands, please. We look
- 5 up to you, Commissioners, for everything from parks and recreation and land use in San
- 6 Francisco. Please help us protect our land. And in essence, you know, we are being -- we're in
- 7 the process right now. He bought the property within one year he subpoenaed us with eviction
- 8 notices, just wanted to let you know how they are. Thank you.
- 9 [John Whitehead] >> If you look at the size of the park I play basketball there a lot. It's a small
- 10 fraction of time and land and I would say look at the laws and it fits within those guidelines.
- 11 There are three giant trees that actually block the playground, you know? Parks have trees. Slight
- shadow, that is just what happens with parks. I would also say, Golden Properties is my landlord.
- When they bought up that building, it was dilapidated and rat-infested. They actually improved
- 14 that, so we have created a kind of a cornerstone of that street. Deli board, which is another very
- popular restaurant is right across the street and something that they have owned and converted.
- 16 So I would just like to support the development. I think that street is a little barren and would
- 17 have to have more residences around there. Thank you.
- 18 [Nathaniel Connor] >> Hello commissioners, my name is Nathaniel and I'm a San Francisco
- resident. I know there is a lot of concern for the amount of sunlight and it's 0.07%, which I think
- 20 is a little bit give and take for the extra room for housing, for low-income housing and the many
- 21 residents who need it there, as well as the fees that are going to be created that is going to help
- 22 the parks,, as well as the donation that will come from it. I believe it will help the park maybe
- come up with a solution and I think it would be a good project. Thank you.
- 24 [Glen Andag] >> Good afternoon commissioners, my name is Glen and I'm a community
- 25 member and social worker based out of South of Market. I'm here to speak against the project for
- 26 the many reasons that have been stated to you this afternoon. Our park has a lot of concerns, we
- 27 have a lot of concerns with a lot of negative activity happening. So we need it make sure that our
- 28 parks with well-lit and natural sunlight is hitting the parks to encourage a lot more positive usage
- of the park. We have other projects that are in the pipeline that are going to add to the shadow
- 30 later on and we want to make sure that we preserve for the little space that we have in the South
- 31 of Market. Across the street is Bessie Carmichael school to make sure it was updated from its

- 1 dilapidated condition. Having the park was a great trade-off because was something our students
- 2 and families could benefit from. That park means a lot to the familie students and our families
- 3 have a bright future. So please don't keep them in the dark. If you have time, I would actually
- 4 like to reference the International Children's Park in the International District Chinatown in
- 5 Seattle. It's a park in the neighborhood that is very similar to the South of Market and has had a
- 6 lot of issues with shadows cost upon it. And actually went through a whole period of utilizations
- 7 and shadows and being darkened with people didn't feel safe there and had to undergo a massive
- 8 renovation where it's now fully utilized. Please take that into consider and vote no on project.
- 9 [Javier Arce] >> Good afternoon. My name is Javier. And I'm a first generation San Franciscan
- born resident, married, two children. I am in favor of this project. When my parents immigrated
- 11 from Mexico, this was the american dream. We settled in San Francisco after traveling to the east
- 12 coast. We came here and loved it and stayed here and my parents have raised six children in San
- 13 Francisco. We are educated in San Francisco and played in all the park New York Stock
- 14 Exchange in San Francisco. As I entered the city, all I have seen is housing and I think the
- 15 housing take more precedent on the agenda for this city. I'm being priced out of San Francisco. A
- 16 BMR is a possibility for me to stay stay, work and live in the city. It's important for the housing
- to be there for us to live and to thrive. I think the buildings could be on the hook for \$140,000 in
- property taxes, and a sizeable donation to the parks department. I don't see any -- just following
- 19 the logic of this project, it's better than most that I have seen out there, and thank you for your
- 20 time.
- 21 [Charles Turner] >> Commissioners, my name is Charles Turner, native San Franciscan, I am a
- 22 realtor in San Francisco of 35 years and a property owner who has rented to primarily students,
- 23 artists, seniors and disabled tenants. Housing is very important in San Francisco, especially with
- our low inventory. We need more supply to keep prices stable and down. Stability is very
- 25 important is in housing that involves childrens and families and that is what we have to look
- 26 towards. You do have a little shadow on the park, but I think it can we remedied by other method
- and shouldn't hold up the project. Thank you.
- 28 [Oscar Grande] >> Good afternoon, Commissioners. Good afternoon, general manager
- 29 Ginsburg. I'm Oscar Grande, an organizer with people demanding economic rights. Life-long
- 30 resident and huge park advocate and community organizer and activity in some of the open space
- 31 issues in Excelsior District and my organization is here to support the friends and families and

- 1 residents of South of Market that are opposed to this project. Opposed to the shadows, the
- 2 impacts this project would have on open space. As we're in the building frenzy as many speakers
- 3 have talked about, our families have being priced out. What we're also hearing in our
- 4 neighborhoods is infrastructures, the public assets that belong to the neighborhoods you could be
- 5 struggling to pay that rent, that mortgage, but you have safe spaces like parks and recreation
- 6 spaces and that is your job here. You are all temporary stewards of the public assets. I can't speak
- 7 to the merits of the development project. And I don't think that is what is on the table for you all
- 8 in the decision you need to make. The decision you all need to make is during this building
- 9 frenzy, how do we make sure we protect those public assets that belong to all of us? It doesn't
- matter, color, class, but especially for low-income families and folks that don't have a front yard,
- a backyard, and are living in a single room occupancy hotels, these are our lifelines. I'm here to
- support the members of the community. I'm hope interesting hoping that you all vote against this.
- We're having similar issues in the Mission. Thank you.
- 14 [Juvy Barbonio] >> Good afternoon, my name is Juvy. I am a family organizer, Filipino
- organizer and resident. I would like to urge the Commissioners to please don't allow the
- 16 construction of 190 Russ Street. This place, this is where our families, friends and neighbors
- bond with each other. And we do outside activities. So we urge you, the commissioners, to
- 18 please not allow the construction of this building. I have a petition with signatures opposed to
- 19 this project. Thank you.
- 20 [No name given] >> I am a resident of South of Market and I support this project. I think it's a
- beautiful building and will create job opportunities and wouldn't mind seeing another BMR unit
- in the neighborhood. I understand the concern about the shadow impact on the park, but we're
- talking about 0.7% here. I would take quality living over 0.7% shadow, because I believe that is
- 24 what you need in the city. I am here with my family members who do support this project as
- 25 well. I hope you do as well. Thank you.
- 26 [Leroy Staples] >> I do frequent the park. It's a beautiful, little park. I think it's more political
- 27 here than anything. So I do hope that you guys would approve this project. Thank you.
- 28 [Julie Lefcourt] >> Good afternoon, my name is julie. I also love and use VMD park every day
- and I have talked to some of my neighbors and we all feel the same. They wanted me to speak
- 30 for them -- I'm really nervous. These days we need all the affordable housing and the funded will
- 31 help the community and the park. The longest time is what? 40 something minutes and the

- shortest time is a minute. It's not that bad. I think get -- you would get more than you would lose.
- 2 I truly love the sun, but I also like the shade. Thank you.
- 3 [Drew Smithar] >> Hello and thank you for having me. My name is Drew and I'm for the
- 4 building. There are a lot of us that are homeless and it's getting colder and hotter. Maybe for
- 5 parks to have shadow, it might be harder, I don't know. I'm just coming from a person that is
- 6 homeless, you know? With housing development, it really helped. Thank you for your time.
- 7 [Mimi Canti] >> Hello Commissioners. I live in San Francisco since '82. I have had three
- 8 children since. So you can see how many people more since then. I lost my condo in 2010, and
- 9 me and my daughter, in the housing crisis and I was divorced and me and my daughter were
- 10 homeless. I couldn't find an affordable place to stay and I lived in the shelter for ten months and
- she lived in another shelter for eight months. So somehow I lived in ccr, and I understand that we
- need a park, but at same time, we need someplace to stay. I would ask people not to be like me,
- 13 not to be homeless and to have housing and apartments here. I am supporting this project. Thank
- 14 you, sir.
- 15 [Margaret Mantabo] >> Good morning. My name is Margaret and I'm a native San Franciscan.
- 16 I support this project because it's not a huge building. I don't know what they are going to build
- 17 there in they don't put the building there. I know the park. I frequent it. It's nice, but the building
- going up there sounds like a great deal. It's ten stories -- what is going to go there instead? I think
- what I am trying to say is all the stuff that was brought here to today, a lot was irrelevant to the
- 20 project. So I hope you support it.
- 21 [Levi] >> My name is Levi. I just wanted to make it short and quick. I do support the project,
- 22 because I think we have a more important issue of affordable housing. And the whole shadow
- 23 issue, quite frankly, no disrespect is the most asinine thing I heard. If no shadows you would tear
- 24 the trees out of the park because of the shadows. Thank you.
- 25 [Chris Duraza] >> Good morning -- good afternoon, Commissioners, I'm from the housing
- 26 program and Veterans Equity Center in South of Market. First of all I want to thank especially
- 27 general manager Philip Ginsburg and Commissioners Allan Low and McDonnell for your
- 28 previous comments in the committee around this issue. I hope a lot of those comments were
- 29 transferred over to the larger group here today. Because I think what we're talking about is a park
- 30 and being stewards for this very important park. This is a park that many in the community have
- 31 been work on for decades. This has been a miraculous trade back in 2000 something. I was there

- 1 at the time. We actually got an award for the park. I believe neighborhood beautification fund
- 2 and we are very proud of the park. It's a beautiful park. Your developer especially was amazing,
- 3 at designing this. Since then, there has been an Eastern Neighborhoods planning process, that
- 4 was contentious and had a lot of issues in it. Shadows was something that was really left off the
- 5 discussion because there was such a debate around the issues of housing and jobs and
- 6 affordability. You are not the Planning Commission, but the Recreation and Parks Commission.
- Your voice needs to be brought back to planning to say it's a really relevant point in the issue.
- 8 We help people apply for the BMR programs and affordable housing programs. This project is
- 9 not stressing affordable housing, but it's a BMR program and it's great that we have one more
- unit. In reality we're talking about thousands of units that are luxury and nine of these units are
- luxury as well. This is an issue around shadows in the park and the precedence it will be setting.
- 12 So I hope you support this issue and deny this project or send that message. Thank you.
- 13 [Herbert Smith] >> Good afternoon, my name is Herbert Smith, I don't have anything against
- 14 the project, but I would appreciate if you would all not build a project and not worry about the
- park. Because a lot of people need housing and it would be very nice to let the project go up.
- 16 Thank you, have a nice day.
- 17 [Albert] >> Hi my name is Albert. I just want to make sure -- I support the project.
- 18 [Charles Williams] >> My name is Charles Williams and I'm really short on time. I support it.
- 19 [Angelica Cabande] >> Good afternoon Commissioners, my name is Angelica with the South
- 20 of Market Community Action Network, SOMCAN for short. Thank you for your leadership and
- 21 hearing us out today, especially the leadership of Mr. Low. First off, it's no secret that San
- 22 Francisco is experiencing an overall displacement crisis and we need to build for affordable
- housing. However, at the same time, the city needs to balance that we need to catch up on
- building that infrastructure. We have a lot of people in the neighborhood, District 6 has the
- 25 highest influx of new residents, at the same time, that infrastructure of open space has not caught
- 26 up to it as many of the speakers had spoke earlier. In 2003-2004, Bessie Carmichael was built. At
- 27 that same time, it took us over a year to work with Rec and Park to actually get this park built. It
- 28 didn't just pop out of nowhere. It took community's efforts to get the name and also to get the
- 29 park built, which in 2006 it finally was there. And then in January, 2009 City and County of San
- 30 Francisco adopted the plan and this Youth and Family Plan had two goals. One was to provide
- 31 affordable housing in the area defined. Two, intended to protect and enhance youth and families,

- 1 et cetera. This project does not meet those goals. Building market rate housing is not going to
- 2 house the people that need it in the neighborhood. Thank you.
- 3 [Pete Lee] >> Hi, my name is Pete Lee. I've spent -- I don't know -- four, five years working
- 4 with kids in the Tenderloin. And one of our -- one of my favorite parks is the park in question
- 5 right now. And I don't know -- it brings a lot of beautiful memories. It's just -- man I'm really
- 6 stuttering -- and the park just means a lot to the kids in that area and the kids in that
- 7 neighborhood. I would hate to see the -- I don't know some kind of big shadow from a condo to
- 8 cast over the kids.
- 9 [Richard] >> Good afternoon, Commissioners, Mr. Mark Buell, congratulations. >> thank you.
- 10 >> I wanted to comment about the people who showed up to speak today. A good plethora of
- 11 community people and I have been going over this a little bit and I spoke a little bit at Committee
- and thought about things like lighting and making further reviews of our facility there. The park
- 13 itself. So if we look at this, and you try to balance things out and I was looking at all the different
- input that has gone into the project and I wanted to think about how can the park facility be
- enhanced and its utilization in the community? So I wanted to bring in things like making further
- use of softball, hard ball playing that isn't just little kids with the homerun fence. I thought that
- was great the kids getting a home run fence, but further use of our facilities. So I wanted to bring
- in again and re reiterate what lighting might do to the park, lighting up the park around the
- basketball court and baseball, you enhance what is existing or include a clubhouse? That is not
- 20 totally the responsibility of the builder. That is more the park administration. That is what I
- 21 wanted to see to bring out across to you, that you could enhance the utility of such a small area in
- 22 south of market. So if you can bring it out, and I don't know if it's going to be at this time,
- perhaps in the future. Thank you.
- 24 [Joann Liu] >> Hi, my name is Joann and I support this project and it's time to improve our
- environment. So please vote, yes, yes, on this project. Thank you so much.
- 26 [Raymond Castillo] >> Good afternoon, my name is Raymond, with SOMCAN and 20 youth
- 27 unfortunately they have school and couldn't be here today. Most of them live in the
- 28 neighborhood, in District 6, Tenderloin and SoMa and Treasure Island and during elementary
- and middle school they went to Bessie Carmichael. District 6 doesn't have a high school and so
- 30 most of the youth actually have to travel far away. And they lost contact with some of the folks
- 31 that they know from elementary or middle school. It's where they can meet each other and hang

- 1 out and enjoy the day, right? You heard it a lot. I know District 6, we need housing. We need
- 2 affordable housing. But at the same time, with this topic, I am more considering about the
- 3 livelihood of the people in this community, the youth, the young ones that play, the workers that
- 4 work in this neighborhood. That utilize, as you heard earlier, they come for their lunch break to
- 5 enjoy the sun and eat their lunch. We have a vibrant community and this park has been used for a
- 6 lot of things, community events. It's been used for after-school programs, basketball, to walk
- 7 your dog. I just walked my dog there yesterday. It was fun. So please consider. It's not just about
- 8 the shadow, but about the livelihood of the people in the community. Thank you.
- 9 [Leonard Low] >> Hello, my name is Leonard Low and I'm for the project. We're always
- 10 talking about no enough housing and here we have the person who will put up the money and do
- the housing. What else can you say? He is going by the rule and not breaking any. I don't
- 12 understand -- we need living space also. As long as he is within the boundary, I don't see why
- 13 not. Thank you.
- 14 [Aiden Masiti] >> My name is Aiden. I just want to say the shadow is negligible. What about
- the property rights and what about the mayor's housing plan? Thank you.
- 16 [Clerk]>> Being no further public comment, public comment is closed.
- 17 [Mark Buell]>> Thank you. Commissioner low?
- 18 [Allan Low] >> Our prime directive to build more housing and produce more housing must be
- 19 recognized. I believe its what to be recognized in the context of building a livable city and
- 20 community and parks play -- parks open space and recreation facilities play an important role in
- 21 building a livable community. And sustainable community.
- We've heard this in prior Commission Hearings, on District 6. It's park-deficit, 0.17 acres
- compared to 2 acres in district 2. We formed task forces to find open space opportunities to
- 24 address this. After a year of looking, hard-look, even with Colliers International assisting us, we
- 25 haven't done a deal and that highlights the lack of opportunities for open space and parks in
- 26 District 6. I think that emphasizes the importance of Victoria Manalo Draves Park and as
- 27 stewards how we have to protect that park and increase the accessibility in high-needs
- 28 neighborhoods such as District 6.
- Now we're guided by the 1989 shadow memo in order to evaluate the impact of this park.
- 30 There are two standards with two criteria that we have to follow: quantitative criteria and
- 31 qualitative criteria. While the shadow -- additional shadow cast is 0.07%, we have heard before

- 1 at this commission and debated whether there should be a cumulative shadow analysis
- 2 comparing to the other three projects that are in the pipeline. Again, I feel like I am yelling into a
- 3 hole, because not too many people followed me down that hole, but I still want to emphasize,
- 4 when we take a look at significant cumulative shadow impact of all projects, do we just accept
- 5 the first one in line, because that developer had put the application in earlier, or should we look
- 6 at it as as a whole?

Second, I'm not sure we're applying the correct quantitative criterion. I'm going criticize the 1989 memo again, where there is a reference there are some parks, although within this

category, which is two-acres or more; who have surrounding height limits, that preclude the

possibility of any new shadow. I don't know what that means because around all parks there is a

height limit. But what was that sentence supposed to mean in evaluating shadow? Because if it

falls into that category, no shadow should be allowed. If there was an '80s time machine, I would

like to go back to 1989 and ask the author, what did you mean when you wrote this? I don't

14 know.

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Of course, that quantitative criteria is what we call "victim opinions." but it's not authority. It's just the ramblings of a Commissioner. [Laughter] Sorry. So I do think in taking a look at the qualitative criteria of the 1989 memo, that we cannot support this project.

The qualitative criteria has two categories, one is the shadow characteristics, size, duration and location of the shadow. It's up to 45 minutes and in an active recreation area. We have heard testimony relating to sunny hills and the need for sunshine and space. I don't think it satisfies that category as shadow characteristics as it would shorten the sunlight hours of the park, possibly detering use by the community and looking at the value of the other category is value of the sunlight, time of day, time of year and the memo specifically says that for neighborhood parks where there is shadow in the afternoon, that must be preserved. And I think the community has put an exclamation point on the value of that sunlight. We have heard adjectives such as "sacred land." The legacy and history of the park and the safety and spiritual connection to the park. I think that adversely affects the recreation experience and the connections that the community enjoys to this park. So I think this is not just a significant adverse impact on the park; I think it's a significant and adverse impact on the community that uses the park.

1 So I would like to move -- make a motion that it is the advice of this Recreation and 2 Parks Commission to the Planning Commission pursuant to planning code section -- before I 3 make the motion. There is one other category that we need to address, which is the public served by the shadow caster. I do want to acknowledge the developer's offer to provide an affordable 4 5 housing unit. That is required by code, if he goes to ten units. So if it was ten units he would be 6 required to provide one affordable housing unit. Whether it's nine units and one of the nine units 7 is affordable housing, I do want to acknowledge that is a generous gesture. But I don't think it 8 overrides the qualitative -- the -- failure to meet the qualitative criteria. I would like to move the 9 advice of the Recreation and Parks Commission to the Planning Commission, with the planning 10 code section of the sunlight ordinance that the proposed project at 190 Russ Street does not meet 11 the qualitative criteria of the 1989 memo and will have a significant adverse impact on Victoria 12 Manalo Draves Park.

13 [Mark Buell] >> Commissioner Levitan.

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[Meagan Levitan] >> I will be brief, because as usual my colleague, Commissioner Low has perfectly articulated, ironically, for the second time on this topic, that we have spoken about this recently. And not to sound like a broken record for those who have heard me say this, but I don't believe there is any such thing as a good shadow. And so which people say, it's not much shadow, or it's not bad shadow, those are often people that don't spend time in parks and certainly don't know what it feels like to be in a park with shadow, especially with children.

For the people who are turned out today, this neighborhood does not have open space. And we are charged with a few things as Commissioners. And the most important is the public trust. And the public trust to make sure that the quality of life it's relates to open space and recreation is protected and I was fortunate enough to be born and raised in this city and fortunate enough to raise children in this city and commend those who came out today and raising families in the district. This park matters and the shadow on the park matters. We look at greatest good for the greatest number of people. I agree, Commissioner Low, I cannot support this project either.

- [Mark Buell] >> We have a motion and I am going to assume a second to the motion. 28
- 29 [Meagan Levitan] >> That is a second.
- 30 [Mark Buell] >> From Commissioner Levitan. I want to weigh in on this before we vote. I was
- 31 strongly persuaded by Supervisor Kim and Commissioner Low and Commissioner Levitan, this

- 1 is a part of town that is rapidly growing with high density housing. That housing doesn't come as
- 2 single-family detached with a nice yard, where you can play with the kids. Parks are immensely
- 3 important and it's pointed out there are the fewest parks per capita in this part of town. So the
- 4 microscope is on these parks when there is a shadow cast. So it is a qualitative issue. It's an issue
- 5 that is an active area of the park. It's the entrance to the park. If it were the other end, it might
- 6 make some difference, but quality of shadow makes a huge difference. And so I'm going to
- 7 support this resolution to advise the Planning Commission that there is an adverse effect.
- 8 I also want to go out beyond that and just simply restate for my personal standpoint, and I
- 9 believe it would be the standpoint of my fellow Commissioners, that the sponsor should not
- misconstrue that there is some other politics involved in this. I wasn't aware of any of those
- 11 politics frankly. I haven't been lobbied by not one person on either side of this issue. So we have
- 12 a serious responsibility to parks and the quality of life related to parks in this city and that is the
- single issue we're looking at the here and I hope you understand that. Would you call the roll for
- 14 this.
- 15 [Clerk] >> Roll call vote, on Commissioner Low's motion, Commissioner Buell? >> aye. >>
- 16 Commissioner Low? >> aye. >> Commissioner Harrison? >> aye. >> Commissioner Levitan?
- 17 >> aye. >> and Commissioner Wei? >> aye. >> motion passes. >> thank you.

# January 15, 2015 Recreation and Park Commission Hearing on 190 Russ

### **PROJECT SPONSOR**

• Ryan Patterson

**Project Sponsor Attorney** 

• Paul Iantorno

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• Asher Mcinerney

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## FOR PROJECT APPROVAL

Fred Django

Organizer, Tenderloin

• John Whitehead

Radius Restaurant, Landlord is Golden Properties (Project Sponsor)

Nathaniel Connor

SF Resident

• Xavier Arce

Gorilla Web Consulting

• Charles Turner

Glenn Realty Co., Realtor

- Leroy Staples
- Julie Lefcourt
- Drew Smithar

**Currently Homeless** 

Mimi Canti

Formerly homeless

- Margaret Mantabo
- Levi
- Herbert Smith

- Albert
- Charles Williams
- Richard
- Joann Liu
- Leonard Low
- Aiden Masiti

#### AGAINST PROJECT APPROVAL

Jane Kim

District 6 Supervisor

• Sahiti Karempudi

SF Parks Alliance and Victoria Manalo Draves Park

Allan Manalo

Development Director at Hospitality House, Former Managing Director of Bindlestiff

Vivian Araullo

Executive Director, West Bay Pilipino Center

Robert Abad

Member of West Bay Pilipino Center

Linda Jimenez

Member, South of Market Community Action Network

Brianna Roque

Filipino-American Student Organization, University of San Francisco

Juliette Languette

Filipino-American Student Organization, University of San Francisco

• Angie Vagaras

SoMa Resident - Natoma Street

Juanito Sagaron

Member, West Bay Pilipino Center

Corey Norell

i	Rec and Park Commission Transcript 12/20/18
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3	[Clerk] >> We are now on item seven. 1052-1060 Folsom Street and 190-194 Russ
4	Street shadow on Victoria Manalo Draves Park.
5	[Mark Buell] >> Let me make a couple preliminary comments about this item before we
6	hear it. That is that while development in San Francisco has generated lots of opinions by
7	many residents and organizations, this commission is interested in and has a
8	responsibility regarding the impact of a development's shadow on a park. To the degree
9	that it is possible, I would encourage anyone testifying on this to try and address their
10	comments to the impact of the shadow on the development, we take into consideration
11	the impact of a shadow on the park. Thank you.
12	[Stacy Bradley] >> Thank you. Good morning, commissioners. I am Stacy Bradley, the
13	Deputy Director of the planning unit with the Capital and Planning commission. I am
14	joined today by Doug Vu with the planning pepartment. The item before you today is a
15	shadow cast by 1052-1060 Folsom and 190-194 Russ Street on Victoria Manalo Draves
16	Park. Review of the shadow cast by this project supports Objective 1.2 in the Strategic
17	Plan - strengthen the quality of existing parks and facilities. As you know, your review of
18	shadow on Rec and Park land is codified by Planning Code section 295 in the 1989
19	memo. The proposed project is located at 1052-1060 Folsom Street and 190-194 Russ
20	Street in SOMA. From now on, I will refer to the project as 1052 Folsom.
21	Previously, this commission heard a project on one of the three parcels at 190
22	Russ Street and this proposed project was reviewed by the commission on January 15 <sup>th</sup>
23	2015, and found to have a significant impact on Victoria Manalo Draves. The area
24	surrounding the project includes VMD park and a mix of residential and commercial uses
25	with most buildings 2-4 stories in height.
26	The proposed project would demolish four existing buildings on three parcels, and
27	construct a new seven story mixed use building in their place. These are images of the
28	proposed project front and right elevations on Folsom and Russ Streets. Doug Vu will
29	now tell you for about the proposed project, its public benefit, the public outreach
30	process, and environmental review. Thanks.
31	[Doug Vu] >> Good morning members of the commission. I'm with the planning

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1 department staff. So the project that the department is considering includes the 2 demolition of five existing buildings that contain 10,349 square feet of commercial use 3 and four dwelling units totaling 4,656 square feet. All located on three parcels. The 4 project would merge these three parcels and include the construction of a new seven-5 story 64 and a half foot tall 58,719 square-foot mixed-use building that would contain 6 2,832 square feet of ground floor commercial retail use, and 55,887 square feet of 7 residential use that would contain 63 dwelling units which consists of three studios, 23 8 one-bedroom and 37 2-bedroom units. In addition the project would include 6,991sq ft of 9 private and common open space for the residents, and a 3,572 square foot ground floor 10 level garage with access to a single driveway on Russ Street. It would contain 16 11 residential auto parking spaces as well as 63 class one bicycle parking spaces. 12 Under the California Environmental Quality Act, the project is eligible to receive 13 a Community Plan Exemption under the Eastern Neighborhood's master EIR, and under 14 that, the benefits of the project primarily include the addition of housing. The department 15 is working under a mayoral mandate to basically approve 30,000 units of housing by 16 2020, so that includes 5,000 units of housing annually. This project will deliver a total of 17 63 dwelling units including the four replacement rent-controlled units. And within this 18 total, the project will result in a net addition of 15 permanently affordable housing units 19 to the city's housing stock. That totals to about 25% of the total units. The 15 units would 20 break down to six one-bedroom units and eight two-bedroom units and an additional 21 bonus unit that is above the city. It will determine with the project sponsor as to the unit 22 type. 23 Other benefits of this project would be that the project would ultimately put into 24 place the vision and planning controls for the Residential Enclave District as well as the 25 South of Market Neighborhood Commercial Transit District. That being that the use 26 would contain ground floor commercial retail which is required along this corridor, and 27 the proposed dwelling units above the ground story. So those would be the basic benefits 28 of the project. I am available for questions if you have any questions. 29 [Clerk] >> Thank you. Go ahead, Stacy. 30 [Stacy Bradley] >> Victoria Manalo Draves is a 2.53-acre park. It includes landscaped 31 areas, a small community garden, a grassy area, two children's play areas, a basketball

court, and a baseball field. The new shadow would fall along the northeastern corridor of 1 2 the park. The new shadow would occur in late afternoon and evening hours and entering 3 the park between 5:15 and 6:00 pm and through the remainder of the analyzed afternoon 4 and evening. The shadow would fall along the northeastern quarter of the park including 5 the park entry, the basketball court, the northern children's play area, lawn areas, and 6 some benches. 7 New shadow would be present for up to 110 minutes with average daily duration 8 of just over an hour or over 70 minutes. The largest new shadow would occur on June 9 21st at 7:36 pm. The shadow would occur from the end of February through mid October. 10 This maps shows a full year shadow impact. The darker blue signifies frequent shadow, 11 while the lighter blue signifies occasional shadow. This animation shows the shadow 12 enter and leave the park on June 21st, which is the Summer Solstice in the day of 13 maximum shading and square foot hours. The shadow can be seen in blue and the project 14 itself is an orange. I will let it scroll one more time. 15 For the quantitative analysis, as I mentioned, it is 2.53 acres in size. The existing 16 shadow load is 7.41%. The proposed shadow would increase the shadow load by 0.38% 17 to a total of 7.79%. The 1989 memo provides guidance that parks over 2 acres with 18 existing shadow load smaller than 20% are allowed a 1% increase in shadow load. 19 Finally, the shadow study analyzed cumulative new shadows cast by other nearby 20 projects in the development pipeline. Three projects would have shadow impact including 21 1075-1089 Folsom Street which was reviewed by the commission in October. Combined 22 with the proposed project at 1052 Folsom, these projects could increase the shadow load 23 by 0.46 over existing levels. This concludes my presentation. I will leave you with the 24 quantitative criteria slide. I'm available for questions, as is Doug Vu from the planning 25 department. 26 27 **Public Comment** [Mark Buell] >> Thank you. Public comment. 28

[Clerk] >> As a reminder, we do need you to focus your comments on the impact of the

shadow on the park as that is what the commission is considering today. So with that, I

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- 1 will go ahead and call off names. If you could come up, we will get going. Please come
- 2 up in any order. Remember it is two minutes.
- 3 [Paul Iantorno] >> Good morning, commissioners. My name is Paul. I'm a born and
- 4 raised San Franciscan. I'm speaking today on behalf of Golden Properties, the owner, and
- 5 the project sponsor I would like to thank everybody in advance that will speak today
- 6 about those who have voiced support for the project and those who express concerns over
- 7 the shadow that is cast over VMD park. City parks are a valuable resource providing an
- 8 opportunity for recreation and relaxation. We recognize that it is a treasured resource and
- 9 also for the Filipino cultural heritage community and the LGBTQ cultural district. We
- also understand the importance of VMD park and the additional shadows.
- The first concern that some neighborhood groups have expressed pertains to the
- 12 Ellis Act filings that have nothing to do with this project. In 2013, we began Ellis Act
- 13 filings on five buildings. We have never previously filed this and soon realized it was a
- mistake to do so. With the 15, the filings were abandoned and no evictions occurred. I
- repeat, no evictions occurred. In a good faith effort to make amends with a city in the
- 16 community and thanks to the guidance of our late Mayor, Ed Lee and supervisor Jane
- 17 Kim, the five buildings were sold to the Mayor's Office of the Small Sites acquisition
- program. Selling these properties will keep the 19 units in the five buildings permanently
- 19 affordable. We are sorry the evictions started and we are doing our best to make -- to
- 20 right a wrong. This project was redesigned from 46 units to 63 units offering more
- 21 housing to families, more rental stock to the city and above all, more Below Market Rate
- 22 housing. By maximizing the density of the three lots, we were doing our part to help
- 23 create a culture.
- [Elizabeth] >> My name is Elizabeth and I am here in support of the project. I want to
- 25 say I understand the community's concern about the shadow hitting VMD park, however
- 26 after reviewing the shadow study prepared for this project, I noticed that the new
- shadows would fall on the dog mound and not the designated children 's play area which
- 28 will occur on late summer afternoon. This project would bring 63 units of much-needed
- 29 house into the neighborhood, and I support this project. Thank you
- 30 [Richard] >> Good morning, commissioners. I am going to try and get it out early. I am
- one of the few in favor of this particular project over the shadow issue. It is within a

project that should go ahead. I have already taken the liberty of speaking with the 2 developer representatives. They've informed me that they are not going to be evicting 3 through the Ellis Act. I found it to be very important. 4 The key point I wanted to bring in has to do with all of you here today, I have 5 already brought in capturing the operational plan status period, the possibility of 6 including this particular park for the equity. I believe you are a director of the Filipinos. 7 In her letter to the commission is an agreement with the equity parameter. I should like to 8 see people constructively looking at this comment. We think we can get a whole lot more 9 that would be in the best interest for the people regardless of what your race is, of the 10 diversity requirements that he would be cordial enough to accept the equity proposal that 11 has already been brought before the General Manager in their operations committee. 12 Thank you. 13 [George] >> Good morning, commissioners. I am here to speak directly into the 14 microphone in support of this project. I am a born and raised San Franciscan. I live and 15 work here, and I frequent VMD park a couple times a year and speaking just to the 16 benefit of this project to the park, if you have ever been there in the early evening, late 17 evening, you will see there is not many people out there. However, there is a particular 18 element that does arrive around sundown and it is not desirable. To have more units close 19 by, more people, more eyes, more families that would frequent VMD park I think would 20 provide a net benefit to the environment of the park. That is it. 21 [Heather Phillips] >> Good morning, commissioners. My name is Heather Philips, and I 22 work for United Playaz and have been a SOMA resident for the last 15 years. And while I 23 appreciate folks coming out to share their observations attending VMD park 1-2 times a 24 year, I am at VMD park every day. 25 The young people I serve play at VMD every day. Summer evenings, 6:00 pm, it 26 is hard to imagine now when it is dark at five, but 6:00 as well into the late hours it is not 27 dark until 8:00 pm. These are valuable hours. 28 We are here to talk about shadow and what the impact is. Not the merits of the 29 developer. The reality is this building will take away sunlight from a park that is public

space that we will never get back. That has an impact. What the developer has done to

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1 mitigate that is the absolute minimum. What is required by the Planning Code is all they 2 are willing to give. 3 Today I would rather not be here we are preparing for a Christmas party for 200 4 kids tonight in SOMA at Gene Friend Rec Center. You are all invited. They will be there 5 with their families. They are the ones who use VMD park every day, and I would rather 6 be there, but I need to be here, because I need to tell you how important it is to keep these 7 spaces sacred. To make sure that there is sunlight and fresh air and places to play. District 8 6 has the smallest amount of open space of anyone. Please, I am begging you to protect it. 9 Thank you. 10 [Misha Olivas] >> Here we are. This commission unanimously rejected the shadow in 11 2015. This is where we are today. The city's housing balance will not live or die on this 12 project. I understand the dire need, but this is serious. So I would hope that you would 13 stick with the vote that you made in 2015 and honor VMD park, honor our community. I 14 will pass it on to you. 15 [Rudy Corpuz] >> Happy everything day, commissioners. I'm the Executive Director of 16 United Playaz, a violence prevention organization that is based in the South of Market. 17 Right now, I am one block from VMD park. I lived there and raise my family there. 18 VMD was a Filipino diver that won Olympic gold medals in her late days but they never 19 acknowledged her as a Filipino. Now we have a park named after a Filipino in a Filipino 20 heritage zone, it has a hundred years of Filipinos. 21 Here we are again trying to knock her name. We said three years ago that we did 22 not want shadows on VMD park. It was agreeable. We have buildings, we have the only 23 park named after a Filipino, we have somebody here who has a batting cage named after 24 them. And now you're trying to tear us apart over a shadow over this. It is about 25 principal. It isn't about money. It is not about development, it is about principal to us in 26 our community. Let the Filipinos that we have in the city right here be honored. Thank

how you could go backward from this shadow to this shadow, but I don't understand how you can go backward from the shadow to one that is five times larger. I want to share

[Misha Olivas] >> I would hope that you would stick with your original vote. I could see

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you.

1 really quickly, I am not mad at them, but my friends in the back are getting paid \$20 to be 2 here. I can't pay people to be here. 3 [Carolina Corrello] >> Good morning. I'm kind of nervous. My name is Carolina. I will 4 be one of the affected persons. I live on 1054 Folsom Street across the street from VMD 5 park. I wish I had taken pictures before to prove that it is true. There are not many kids 6 from the park at at 5:00 pm or 6:00 pm. I live across the street from the park. Even at 7 10:00, I see people and hear people playing basketball at 10:00 pm. This is adults. 8 I honestly do not think that this project will not benefit the kids. I live right across 9 the street. I wish I had taken pictures to prove there are not many kids at that park. I see 10 them on the other side on Harrison where they play baseball. There are batting cages. 11 That area will be okay. But on the side of Folsom Street, I don't think that the building 12 will be damaged -- that the shadow will -- how can I say this? I do approve of this 13 project. 14 [Betty Traynor] >> Thank you very much. I am the coordinator for the Friends of 15 Boedekker Park in the Tenderloin. We look at Boedekker park as a treasure to our 16 community, as Victoria Manalo Draves Park is to the South of Market community. We 17 are sensitive to any shadowing of VMD park - a neighborhood park in a section where 18 there are very few, very little open spaces. And this particular shadowing includes the 19 basketball courts, the children play area, lawns, benches, and I just can't imagine how this 20 commission could permit this type of shadowing in a neighborhood park as someone said 21 before me, this is a matter of principle. 22 We have to stop the shadowing of our public parks. This is not a private park, this 23 is a public park, and it is a needed park and recreation for the South of Market 24 community, and particularly the Filipino community. I think it will be an insult to this 25 commission to permit this building to shadow the park. Thank you. 26 [Michael Andolina] >> Good morning. If I were to pour you a glass of water, would you 27 see the glass as half full, or half empty? Are you an optimist or a pessimist? The point of 28 these questions is to demonstrate that any situation can be seen from multiple points of 29 view as you have heard today. Much like the negatives and the positives of this project.

When you put the positives down on one side of the paper and the negatives down on the

other side, it is overwhelmingly one-sided.

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1	The negatives, the sun hits the dog mound in the center of VMD park. No
2	children are affected, and the sun is setting around dinnertime. No good parent in the
3	rightful mind is going to let their kid play after dark anyway. Let's just call that true. No
4	one here is tarnishing VMD's name at all.
5	The positives are \$150,000 is being donated to the Parks Department to be used
6	positively and the project's improved commercial space so businesses can thrive. A boost
7	in the job force and economic infrastructure, 63 new residents that house individuals and
8	families so they can have a beautiful place to call home, and that is the short of it. This
9	project benefits families, the communities, the job force, in the housing community in the
10	city of San Francisco. Everything being proposed is with the best interest in mind. Think
11	about the people it will help and the happiness it will bring those who can one day call
12	this building home. Would you not want that? Don't we want to give San Franciscans a
13	better chance to improve their quality of life? Please ask yourself these questions. Thank
14	you.
15	[Rudy Asercion] >> Good morning. My name is Rudy. I am with the San Francisco
16	Filipino American Chamber of Commerce. For the record, I am not being paid to appear
17	here. I'm here simply because I am prepared to appear before you because of our city's
18	need for more housing, and what is happening with our Filipino families is really
19	outrageous. My wife and I raised four children in the city from infancy until adulthood.
20	And our first sun is now living in Oregon, the second is living in Lodi, our youngest
21	daughter is living in Oakland, and it is breaking up the families. These are the things that
22	we value the most. I am a friend of Victoria Manalo Draves. I advocated for the city to
23	name the park after her. I worked with our friend here, director Ginsburg, to install a
24	bronze plaque that describes her remarkable experience during the 1948 London
25	Olympics. And she is dead now. If she were here today, ladies and gentlemen, she would
26	tell you that the shadow that is being cast on VMD park is mitigated for our need for
27	more housing. On her behalf, I respectfully request that you approve this project. Thank
28	you for your time.
29	[Mark Buell] >> Thank you. I know we have been joined by Supervisor Jane Kim and I
30	want to give her an opportunity if she would like to address the commission. I know she
31	has a busy schedule and important work to do.

1 [Jane Kim] >> Thank you so much, Mr. President. I am not more busy than everyone

2 else here in the room but I do appreciate the time to speak on the project. I did come

3 before the commission three years ago to speak on the 190 Russ project in opposition

- 4 because of the increased shadow to our only multiuse park in the South of Market.
- 5 As you all know, District 6 has the smallest and fewest parts of any district in San

6 Francisco, and we have been working in conjunction with your staff, and with the

commission to activate the existing playgrounds and parks that we have, but also to

increase the parks and playgrounds that we have.

I want to think this commission over the last eight years and being strong advocates for the district and working so closely with community leaders. Over the last few years, it has been very clear from our community residents and leaders that they continue to oppose this project as they did three years ago. The larger project causes more shadow on the only multiuse park in the South of Market, and while we have always supported growth and development, in fact our district is building 80% of all of the development in San Francisco and 60% of all of San Francisco housing, this is the one project that community leaders that I have worked with for a long time, uniformly oppose. I have not seen this before. As a representative of the neighborhood, I have to stand strong. We have to have balance development in the South of Market. We want to build but make sure we are protecting the parks that we have worked so hard to activate here in the district.

So we have asked for your opposition on the allocation of the additional shadow. It is again inconsistent with the commission's position three years ago where we did deny the shadow and I want to thank commissioners for that. The project is simply larger. We have not been able to work on a resolution. Again so many of the community residents and leaders that you have worked so closely with over the last three years do not want this. Thank you for your time after my last eight years. We really do have better parks and better activities for it. I look forward to the groundbreaking for sergeant McCauley playground. I hope I will be invited. I look forward to the completion of an important playground for our neighborhoods thank you.

[Katrina Liwanag] >> Good morning, commissioners. My name is Katrina. I am the

Community Organizer and Campaign Coordinator for SOMA Pilipinas. I wanted to start

off my statement by asking this question. What is the difference between intention and impact? You can always have the best of intentions for a community, but if your impact is negatively affecting it, you have failed in your intention.

shadow that is currently there.

I can go on and on about the importance of VMD park but a bunch of speakers have discuss this already. I wanted to talk about the so-called community meetings that have been convened between the developer and the community. There have been a number of times that dismissive comments have been given to the community members referring to staff, other CBO's and residents as "the people over there," opposing this project because of the shadow.

There have been a number of times that the project sponsor has referred to the shadow as "not real." As opposed to these images, as you can see, this very real shadow in the rendering that shows shadows will increase. A number of times there were also a lot of laughs in the last hearing on December 5th, when a bunch of Filipino migrant youth had made a video about the importance of the park about their fears of the shadow as well as the importance of needing this park because a lot of our Filipino youth are also considered homeless or under-housed.

If this is the type of rapport that these developers want to make with the

community and not acknowledge that this is the Filipino cultural heritage district best believe that the contradictions will simultaneously heighten and deepen. If they really wanted this to be for the community, they would have known that organizations are sharing space. Up to 4-5 organizations. They would have known that BMR is not affordable housing. They would have known to consult us if we wanted to use that space, and they would have known to consult us if we wanted housing for our community members. I really ask you to consider them to edit the rendering, and I strongly oppose this project. Thank you.

[Kevin McCollum] >> Good morning, commissioners. My name is Kevin. I'm a born and raised San Franciscan. I'm raising my two children here in the city. We can all agree that parks are very important to have. I want to point out I think that the development of this project and adding to the additional housing stock should take precedent over the

As someone who takes my kids to all of the parks in the city, 5:30 pm or 6:00 we are wrapping up and heading home and having dinner and doing homework. It don't think it should not adversely affect it. Also the project design is compatible with the pattern and development of the neighborhood. Additional shadow would not be adverse and not expected to interfere with the of the use of the park and the Planning Department also finds the project is necessary, desirable and compatible with the surrounding neighborhoods. It should not be detrimental to the persons adjacent to the property. I encourage you to support this project. The need for additional housing stock is more important than the shadow, as well as the additional 15 units and the replacement four existing units which will be kept on site as well. Thank you for your time. [Xavier Arce] >> I'm a family man who raised two children here. I am here to support the 190 Russ project. I was in favor of California's Prop 10. It is not another high-rise development. It is providing affordable and beautiful and thoughtful housing in the city. It is an improvement to the area and respectful of the open space. It is a major part of the city heritage. We need to encourage this kind of balance and change in the city. Thank you. [Charles Turner] >> Good morning, commissioners. This comes down to housing versus sunlight for an hour. My name is Charles Turner. I'm a native San Franciscan, a realtor, a rental property owner catering to conventional and Section Eight tenants. In the past, the project sponsor made an error in judgement which was offset by working with the city in preserving rental units for existing tenants. All of us have made an error in the past and asked for forgiveness. The focus should be on this project and additional housing as opposed to the developer. I ask you find it in your heart to forgive them for a past error and allow the construction of these 63 much-needed rental housing units thank you. [David Mur] >> Good morning. I am a resident of San Francisco since 2001, and I'm the current business owner at the property at 1052 Folsom. I have been there since 2010, and I want to show my support for the project. I feel that the much-needed housing is going to outweigh the shadow. I live literally across the street from VMD park, and I don't think it is a deterrent. I don't think the shadow will be a deterrent for myself or any other people. Want to go to the park and they think oh, I will not go to the park. I don't see children,

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- like a lot of other folks have said after 5:00 pm. That is when I open my business. I am
- 2 here supporting the project and I hope you guys consider it. Businesses are looking for
- 3 more housing to get more people in the area. And to help the location thrive. It has come
- 4 a long way since I've moved there. I would like to see it move forward as well.
- 5 [Tet Naval] >> Good morning. I am an afterschool Program Team Leader at Bessie
- 6 Carmichael Middle School. VMD is the only park that we have. It is an extension of the
- 7 Bessie Carmichael school playground, this is a very important. Any shadow cast on
- 8 VMD would be a significant adverse impact on the community. Please do not approve
- 9 this project. Thank you.
- 10 [Gene Alejo] >> Good morning, commissioners. My name is Gene. I am here to
- 11 highlight the negative shadow impacts and strongly oppose the proposed project on the
- site that would have shadow on VMD park. SOMA continues to have the least amount of
- parks and open space per capita, with only 2 full-sized parks. VMD serves as a key
- element in some of our ethno-tours that I host at least twice a month. The shadow will
- affect the daily use among seniors, families, children, and folks who live in the South of
- Market. It is a crucial part of honoring our history and especially Victoria Manalo
- 17 Draves.
- The shadow will negatively disrupt our interactive ethno-tour activities at VMD
- 19 park and daily use by SOMA residents, families and workers and students of Bessie
- 20 Carmichael from grades Pre-K to 8<sup>th</sup> grade. Think about the shadows during standard
- 21 time, especially after 4:30 pm when there are more shadows. The presentation earlier
- 22 only noted for daylight savings time but what about for standard time when children need
- 23 to use the park after 4:30 pm? And this impact should not be taken lightly by Rec and
- 24 Park. The beauty and usefulness of VMD park will be degraded by this shadow and this
- 25 project, will have a consequential impact on the use for visitors and users of VMD park.
- 26 Please oppose the project. Thank you.
- 27 [Carla Laurel] >> Good morning, commissioners. My name is Carla and I'm the
- 28 Executive Director of West Bay Filipino Multiservice Center. We have been serving the
- 29 SOMA community for 50 years. We have a 100 year history of Filipinos in the South of
- 30 Market. I'm here only to echo the opposition to this project and the impact the shaodw
- 31 has on VMD park.

1 We have one park that we utilize as our Supervisor mentioned, we don't have 2 many parks in District 6. This is the only park that our families utilize. Heather from 3 United Playaz was mentioning that we don't want to be here right now. We have a 4 community party today where we are celebrating 200 of youth and families who use 5 VMD park every day. This is who VMD park impacts. It is not just the actual people that 6 it impacts, or the time it impacts, but the principal it is setting. What are we letting the 7 youth and families know about the only park that is named after a Filipino? Them, this is 8 their park. 9 Three years ago, unanimously, this was not supported. Here it is, bigger than 10 before, and now what will we do about? We will now say it is okay? And that is not fair. 11 So I want to please urge you to remember the decision we made before. Understand that 12 the impact is more than when the shadow is, but the fact that there is a shadow on the 13 only park that we utilize. And the precedent that sets in the future. And really remember 14 the families that this is impacting. Thank you. 15 [David Woo] >> Hello. I am with the South of Market Community Action Network. 16 First, it is unclear why this is not being held as a joint hearing between Rec and Park and 17 the Planning Commission as typically occurs with a project like this. This project should 18 be heard jointly by both these bodies so that Planning has a chance to weigh in on the 19 shadow topics before voted on by Rec and Park. For the proposed project, as we have 20 heard, there is a proposed increase point of .38% shade that would occur for eight months 21 out of the year, affecting the entrance to the park, the children's play area, the grassy 22 area, the dog area, and the benches. 23 This includes a period of late June where the shadow is present for up to 110 24 minutes or nearly two hours in the evening time and it is important to note that someone 25 did before, that in June, the sun does not go down until after 8:30 pm. SOMCAN 26 actually conducted studies of the usage of the park in early November of this year, and on 27 November 2nd between the period of 5:30 pm and 6:00 pm, there were 66 users of the 28 park including 13 children and it is important to note this was during the wintertime, not 29 during the summer when also the sun is out later.

front of you. I think just looking more holistically at how the city treats the South of

As many people have mentioned, this is not the first time the project has been in

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- 1 Market and plans for the South of Market, often times the city looks at it as devoid of
- 2 families, children and youth and as a place of community. And instead as a place that
- 3 needs to be built up. It is already place of community and is already a place where
- 4 families and children live and thrive and use essential spaces, such as VMD park public
- 5 open space and one of the only full parks in the South of Market and as the supervisor
- 6 mentioned, and the only the full-service park. We strongly urge you to vote note today on
- 7 adding new shadows to VMD park. Thank you.
- 8 [Brandon Balidio] >> Hello, Brandon with the South of Market Community Action
- 9 Network. I wanted to play a video from some of our youth that live here in the
- 10 neighborhood.
- 11 [Kaitlyn E. from video] >> We barely have city parks here in the South of Market. We
- have VMD park and South Park but that park is super far. And VMD park is the central
- park of SOMA. The issue of having a shadow in VMD park would make it harder for
- 14 kids to have fun here and really enjoy the sun.
- 15 [Ronalyne B. from video] >> VMD is important to me because I remember when I was
- 16 young I would always go here when there is no place to go. And for young people to
- 17 come here and hang out a lot, it's important.
- 18 [Video] >> VMD park is important to me because I met a lot of my friends here. And this
- 19 is where we hang out.
- 20 [Jullianne E. from video] >> The park is important to me and the community because it
- 21 gives us space for people to enjoy, it is a safe space for children to form unity and to bond
- 22 together.
- 23 [Kaitlyn E. from video] >> The shadow impacts the people who are in this park because
- 24 when people come to the park, usually little kids they associate the park with the sun,
- 25 with it being bright, with it really being a playful place. And without the sun it feels dark,
- and not empty but, not how a park is supposed to be. The building shadow would impact
- a kids a perspective of what a park is supposed to look like.
- 28 [Jullianne E. from video] >> This is important because it's not going to be fun without
- 29 the sun.
- 30 [Lourdes Figueroa] >> Good morning. My name is Lourdes. I'm a families caseworker
- 31 for SOMCAN and I am here to repeat what I said here last time. For a couple of youth

1 that could not be here. One is from Nikki Embalzado who is 16 years old and lives in the

South of Market. She goes to John O'Connell High School. "VMD park means so much

3 to me as a youth living in the SOMA. My friends play basketball there every summer,

which is so important to them. I want to see my friends enjoy the sun at VMD park as we

watch them play for fun. The park is important because we only have a few parks in the

SOMA that we can go and really enjoy the place without a shadow blocking the sun."

I also have a statement from Edzon Agape who was 18 years old, lives in the South of Market, and is currently attending city college here. He says, "I grew up playing at VMD park, and many of the other kids have the same experiences. It is the only real park in the SOMA that is truly there is. More shadow will limit the exposure to the sun that kids need to develop their young bodies. More shadows will mean less Vitamin D provided by the sun. More shadows can cause people, especially kids to not come to VMD park as often because of the lack of sun." Again, I am here to oppose this project. [Tony Robles] >> Good morning. I am with Senior and Disability Action. We are in opposition to this project. We cannot concede any of our light to the shadows. VMD park is one of the only large gathering spaces or places in the South of Market for residents. The South of Market has one of the lowest rates of parks per capita throughout San Francisco.

We understand that the project itself will cast shadows that will be in the most used areas of VMD such as the basketball court, the children's play area, and the grassy hill. Besides being our only community park, VMD is also very much historical and cultural significance for the Filipino and Filipino-American community. VMD park represents the strength and resiliency of Filipina and Filipina-American women. More recently the Tim Figueras batting cages, which honors a Filipino male community member who has shown his endless commitment to both the Filipino community, as well as San Francisco Park and Rec. We ask you to oppose this proposed project. Thank you.

[Jean Paul Samaha] >> Good morning, commissioners. Members of the commission, I am here to speak on behalf of myself today. Although I do serve on the Treasure Island Development Authority Board of Directors and I had the pleasure of serving with the commission for six years on that body. Every month when we meet, and we try to be judicious in making our decisions, I am here in support of this project for a very

- 1 important reason. I am not a shadow expert, but from what I've read, I see the impact of
- 2 this project to be minimal after 6:00 pm. When most park users use VMD park in the
- 3 morning and during the day, the park is not going away. It will be here. The members of
- 4 the community will still be able to enjoy this park every day of the year, and in addition
- 5 to that, there is a contribution that is being made by the project sponsor to the department
- 6 for security and for other services that will affect the community. All in all, with the
- 7 mandate of 5,000 housing units to be built into the city this year, we struggle with that on
- 8 Treasure Island of how to find funding. Here we have somebody who is willing and able
- 9 to build a 63 unit building to give back to the community, and I will urge you to support
- 10 this project. Thank you so much.
- [Connor Macleod] >> I am here to represent myself as a member of the San Francisco
- 12 community and a 12 year resident. I am here today also as an advocate of housing and
- 13 affordable development. This project is a dream for the city. As mentioned earlier this
- 14 project has 63 units it is bringing, including the 4 maintained affordable rental units
- provided by the developer to the current tenants.
- Speaking directly to the shadow, the park system is an important resource in San
- 17 Francisco. This park at 2.5 acres and currently less than 20% coverage of shadow, will
- 18 fall directly within the city's own guidelines with the addition of this project. The current
- 19 guidelines say that 1% additional is the guideline. This project was a 0.38% increase.
- And as a sailor an outdoorsman, we have seen pictures today of the Summer
- 21 Solstice. We had concern from the community about the Winter Solstice and standard
- 22 time. This project, due to its location and the location of the sun will have zero impact on
- 23 the park during the wintertime of the year. Once again, this project casts a shadow and
- 24 provides housing for San Francisco that we desperately need. Thank you very much for
- 25 your time.
- 26 [Ed Deleski] >> Hello. I have been a resident of San Francisco for approximately 12
- years as well. I am not Filipino. I have used this park on a number of occasions. For
- 28 morning coffee, having a sandwich and hanging out during the day and having time to
- 29 myself. And for me, the additional shadow here would really impact me minimally. So I
- 30 just want to let you know that. And I reiterate what the gentleman said. There are

standards for a reason. It is less than 1% additional shadow. This is .38%. There is no reason for you guys to deny the additional housing that would be added to this location.

Further, it would be on behalf of the Parks Department to want to have additional families in front of the park who could use the park more often. Having a 4 unit building across there more or less excludes some 60 odd people from enjoying the park, as I was

6 so lucky to have living on Harrison Street when I first moved here.

7 [Tim Figueras] >> I just want to say a couple of things just from experience. I have been

8 in the neighborhood since 1989. Where I worked originally was the old Bessie

9 Carmichael school site which is presently Victoria Manalo Draves park. One of the things

10 I liked about the South of Market was, I grew up on the West Side which is foggy

probably 11 out of the 12 months of the year. And you don't see too much sunlight. So

12 number one there are very few parks in the South of Market. One of them is South Park

with a lot of trees. Number two, the one thing in the South of Market is the sun, it is very

important for the kids. When I first started to work in the South of Market, the kids in that

neighborhood, they played in vacant lots. They played baseball, they put up hoops in the

vacant lots. And guess what, those vacant lots are no longer there. They are housing.

17 They were in vacant lots. Yes we do need housing. The guy that mentioned Treasure

18 Island, put the housing on Treasure Island. But we have to preserve that there was an

ordinance put up to protect against the shadowing. I urge you guys to keep that in mind.

20 It is one of the few places that has sun in the city.

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21 [Michael Stack] >> Good morning, commissioners. I am Michael stack. I am a resident

22 and happen to be born in San Francisco. I am in support of the project. Believe it or not, I

23 grew up playing basketball in a lot of the local parks in San Francisco. After 5:30 I was

on my way home, having dinner, after playing, not longer than that usually. And if I did

so, the shadow did not affect me. I am in support of the development because of they

eyes to be putting on the park keeping the community safe and keeping the children safe.

27 [Victor Melandes] >> I am here to say the project should go on because it's hard to find

28 affordable housing. It took me 20 years. I was living in the park in a tent until I found

29 housing. So I think this should go on. Thank you very much.

30 [Alder Martinez] >> I was born in Manila. I came to San Francisco back in 1966. I lived

31 here all my life ever since. I've been homeless, I'm homeless now. The shadow issue is

- the silliest issue I heard in my life. I apologize to the people that are for it, but me it's the
- 2 silliest thing I ever heard. Play hide and go seek in the shadow. Take your girlfriend to
- 3 the sideline, kiss her, swap spit. Take your boyfriend to the side, swap spit. There's a lot
- 4 of different things you can do in the dark. But housing, people do really need. You know.
- 5 And come on, man, we are all adults. Thank you.
- 6 [Donald Gills] >> I am Donald Gillis. I am in support of the project because we need
- 7 housing. And I believe a lot of families are pushed out and forced to move to other
- 8 counties. They are being taken from the community they were born and raised in. And I
- 9 am in support of doing more housing for us and maybe ending homelessness too. Thank
- 10 you.
- [Julie Lovecourt] >> I was born and raised here also. And I understand the importance
- of the parks. But the shadowing will not affect VMD as much as people not having
- housing housing. We need housing desperately, it will provide 15 units for everybody. I
- 14 think it is really important versus the shadow thing.
- 15 [Paul Barrera] >> Good morning. I just would like to ask you to consider what it
- 16 communicates that this commission previously rejected the project on account of
- 17 production of shadow. And is now accepting the same project. With the community
- opposing on the same grounds of shadowing on the park. Thank you.
- 19 [John Goldman] >> Hello. Goldman Architects. I am adjacent to the project. I have a
- 20 large dog Shamus. A greyhound. I use VMD park twice a day. I asked Shamus if the
- 21 shadow on the hill would bother him when it becomes a dog park. And he said he was
- 22 fine with it. I support this project, and I totally get the concerns from the community
- groups. Many of whom are my friends. I spend time with them.
- I think the mitigating circumstances here actually, one of the biggest ones is the
- 25 fact that on that hill there will be a dog park. The people don't use the hill now. It is
- 26 informally used as a dog park. Some do not pick up after their dogs. There is no one
- 27 hanging out on that hill now. It is typically used for dogs. No one uses it. But when it's
- enclosed as a dog park, the dogs are not going to care about the shadow. People won't be
- using the hills, just the dogs will use the hill. That is the greatest impact of the shadow. It
- 30 is a strong mitigating factor.

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1	Normally I am not in favor of shadows on VMD park. But in this case, the biggest
2	area of shadow is the dog park and the other area the entrance to the park and people
3	enter the park there but nobody spends time in that area. The other area, the northeast
4	corner is somewhat shaded, but only in late afternoons. That does not affect playing
5	basketball. Additional housing is very important. As an architect I support additional
6	housing. I think in this specific shadow, it is very acceptable because of the dog park
7	which is going to occur there at the area of greatest shadow. Thank you.
8	[Kingston Wu] >> I am Kingston Wu, 40 years old. I was born and raced in the is in Bay
9	Area. In the last 12 years I have lived and worked in San Francisco, and I currently live in
10	SOMA. I am surprised by the amount of passion that erupted in this, both in favor of the
11	dog park and the favor of VMD park and then in favor of housing. I myself am a business
12	owner that is located half a block from VMD park on Folsom and 7 <sup>th</sup> Street. For the last
13	two years I have walked 3 or 4 times a week past the park on the way home from work or
14	I walk by the park on the way to work. The greatest concern with my business is having
15	neighbors in the area that like to go out and kind of frequent my business. My biggest
16	concern as a business owner aside from the customers are my employees. I have 20 of
17	them, and quite a few can none of them live in the area. All of them have to Uber or
18	BART in from Oakland, South City, Daly City. I think the project provides an invaluable
19	resource to affordable housing in the area.
20	I am surprised, I don't know if it is rule, 25%, of the 63 units are made at below
21	market rates which seems like an incredible feature to have. I have heard there are
22	\$150,000 donated to VMD park which I imagine could be applied to producing a
23	spotlight to offset the shadow. Prior to starting the restaurant, I was an accountant. I
24	looked at the numbers. VMD park is 2 acres large and .5% increase in the amount of
25	shadow to me computes to be 435 feet. I imagine that a large tree planted in the park
26	would cast a 435 square feet shadow on the longest day of the year. It doesn't seem like a
27	large sacrifice for the creation of housing in the area. And so I like to vote in favor of the
28	project.
29	[Leroy Staples] >> Thank you. I am Leroy Staples. I am in support of the project
30	because we need a lot of housing here. It's not sinking, it's not leaning. We can get by
31	with the shadows. So I hope you guys approve this. Thank you.

1 [Mary Roque] >> Good morning, commissioners. I am with the Bayanihan Equity

2 Center. A non-profit organization located at the heart of SOMA Pilipinas where we serve

3 seniors and adults with disabilities. I am here to urge you to oppose the proposed

development. I think it is a disservice to the people that live in the community and for the

5 people that use VMD park as a space to gather and play.

So according to the report from the ACS Report 2011 to 2015, District 6 is home to more than 12,000 senior residents age 60 years old and above. More than 31% of District 6 seniors 65 years and above have an income at or below the federal poverty level. This project claims to provide public benefit from the 63 rental housing units of which 15 units are at below market rates. But, really who is this project benefiting? When the people who live in the district - seniors on fixed income – do not qualify for BMR units because their income does not qualify for it. So with the proposed project increasing the square foot hours of shadow by 0.38% you are setting a precedent of other developments to push us little by little.

VMD park is a cultural asset. Not only for District 6 and the Filipino cultural heritage district, VMD park is an asset to the city of San Francisco. And we ask that you please do not take our sunshine away. Thank you [PJ Eugenio] >> Hi, commissioners. My name is PJ, and I'm the Youth Coordinator for SOMCAN. The video earlier with the youth are some of the people that I work with. VMD park is the only park that they know. Some of them just moved here, two, three years ago. That is the first place they go to. And they feel at home. They can be themselves in the park. District 6 has a mass tremendous population higher than any district in the city. As the population increases, 80% of the city development is happening in District 6, particularly in South of Market.

For all SOMA residents, there are only two full large parks that have been built in the neighborhood, including VMD Park. It is unacceptable that any new shadows be cast on VMD park. We would like to urge all of you to partner with us in protecting and preserving our very little open spaces in the South of Market. Approval of this project will set further detrimental precedence for future projects that will totally and completely disregard the value of public open space to the most underserved residents that actively use the park. Please take action to recognize that this project will have tremendous

- 1 adverse impacts on the use of VMD Park. Thank you for your time.
- 2 [Ramon Bonifacio] >> Hello. My name is Ramon Bonifacio, and I'm a youth from
- 3 Youth Organizing Home and Neighborhood Action, YOHANA, under SOMCAN. I
- 4 actually live a block away from VMD park. And since I was young, I've been always
- 5 going in this park where my friends hang out. Basically, VMD park is not just a regular
- 6 park to us. This is basically our -- like our second home to us because when we came
- 7 here in America, we are not welcome by some certain people. Basically in a way, VMD
- 8 park kind of gave us a way to be with the people that actually are with us and accept us.
- 9 We meet new people in VMD park too. Please do not vote on this project, thank you.
- 10 [Rachel Lastimosa] >> Good morning commissioners. Happy winter solstice. My name
- is Rachel Lastimosa and I am the SOMA Pilipinas Arts and Culture Administrator. I am
- here today in opposition of the 1052 Folsom and 190 Russ projects. As the only multi-use
- park that is accessible to Bessie Carmichael Middle School, the only public school in
- District 6, a park that is named after Victoria Manalo Draves, who grew up a couple of
- blocks away from the site, and is also a Shero for the Filipino community. It also houses
- 16 the Tim Figueras Batting Cage, who you saw speak earlier today, who is another
- 17 hometown hero.
- As D6 is the San Francisco Filipino Cultural Heritage District, we take the
- 19 development of our community and the impact of the development in the Youth and
- Families Zone very seriously. Affordable housing is important, yes. And it can be done in
- 21 a way that is accountable to the community. This decision will set a precedent for future
- developments that can encroach on the very little open space we have here in SOMA.
- 23 Depriving our area of sunlight. Comments have been made by supporters that have been
- paid by the developers here today that have minimized the effects of shadows. We are
- 25 fighting for elements here.
- In New York, they are paying for airspace. And with the very limited resources
- 27 that we have here in San Francisco, this is what we are setting precedent for. We are
- 28 fighting for elements. Depriving our community of sunlight is depriving our community
- of Vitamin D. Vitamin D deficiency has a direct correlation to depression. This really
- matters in fighting for the limited space in our neighborhood as well as the health of our
- 31 community. We humbly ask that you repeat the position that you made three years ago

1 for this project that has more of an impact, and oppose this project. Thank you. 2 [Raitay Acu-Maglotan] >> I was born in this city. And the shadow is not a problem. It is 3 about housing. Not just educating the rich that can afford. But this is about our home. 4 Family, kids who can't afford to be players. The sun is the day. We have to think about 5 the housing, the long-term goal. You know, 30% of the country is now living in tents. In 6 10-15 years, what is that going to do? You know what I mean for unity in the country. 7 Not just in Oakland. Not just in San Francisco. There are tents all over the country. We 8 are worried about a shadow. You know what I am saying? Thank you all for listening. 9 [Sue Hestor] >> [Draft Planning Commission shadow motion displayed] This is the draft 10 motion that Planning Commission is to approve later in a couple of hours. This is the 11 shadow report. The report has been made -- that they are taking the recommendation of 12 the general manager of the department, not of the commission. The commission doesn't 13 have a position yet. It was consulted, and so the Planning Commission is going to 14 approve the project, is slated to approve the project because you haven't said no. And you 15 must say no because we can't do this shadow on Draves Park. When you drafted 16 conditions, limiting the shadow after 1984 when Prop K was passed, you didn't have any 17 park in the South of Market called Draves. You had Gene Friend. Gene Friend has a 0% 18 increase, but has been whittled away because your commission, your staff has been 19 saying you don't count the area that is fenced on the outside, because it is not accessible 20 until the gates are open. So we've been losing the 0% limit on Gene Friend. With the 21 consultation of this commission and the planning department, bit by bit, you need 22 to have -- go back and do a shadow analysis about the limits for Gene Friend and Draves 23 Park together. 24 What would you have done regarding Draves. The South of Market is important 25 because it is a low income community and really dependent on open space. If you don't 26 stop, and say wait a minute - we have to do an evaluation of both parks, is 0% appropriate 27 for Draves Park like it is for all the parks in Chinatown? You have a real obligation today 28 to look at Draves as well as South of Market parks. 29 [Alice Barkley] >> My name is Alice Barkley and I am the attorney for this project. I

would like to focus mainly on the shadow and also if you have a lowered building and

what happens to that shadow. First of all, the shadow -- Your staff, back with the

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- 1 Planning Department staff, back in 1989, issued guidelines for parks all over the city.
- 2 One of the guidelines is for parks that is larger than 2 acres, with less than 20% year-
- 3 round shadow on the park. VMD park is one of those parks. And for those parks, your
- 4 staff then had recommended that they would be allowed a 1% additional shadow on the
- 5 park to accommodate new construction.
- In this case, what I would like to show you is a comparison of this project, what
- 7 happened if we take a floor off the project. Also what happens if you have only a 40-foot
- 8 high building which as the commission knows, has no limit on the amount of shadow
- 9 they can cast. So right now, on the longest day, which is when they're talking about 30%
- of VMD park will be cast by shadow. It's only for that one day and it is not 30%. Rather,
- the new shadow in total for the project -- for that one day, for a 15 minutes at the end of
- of the day -- is 18.75. If you look at this what we're showing, the color that is the dark
- blue, is the shadow by a 65-foot building.
- 14 [Reza Khoshnevisan] >> Good afternoon. Reza Khoshnevisan, Senior Consultant as part
- of the design team. And as someone who has done thousands of projects in this town over
- the past 25 years, I would like to point out the fact that this developer is providing 25%
- affordable housing plus the four units that are going to be rent control. And their bringing
- 18 the tenants down back to the building. If you do the math, you will see that this is
- 19 accumulates to over 30% non-market rate units. As someone who has done 25 years of
- development in this town, I have not seen that many developers that can digest 30%
- 21 affordable housing. And this developer not only is giving \$150,000 in improvement of
- 22 the park. At non-market rate units, he's trying to do the right thing. And to deprive the
- 23 city and this corner of Folsom and Russ Street from this great development, I think it
- 24 would do disservice to this great city of ours. Thank you.
- 25 [Angelica Cabande] >> Good morning Commissioners. Angelica Cabande, Director at
- SOMCAN. In 2003, when the land swap between the school and Rec and Park happened,
- 27 it took until 2006 for Rec and Park to open this space. Not because it took that long to
- 28 build it, but because Rec and Park didn't prioritize funding for it. We had to organize our
- 29 community to advocate for Rec and Park to allocate money to open VMD park. We had
- 30 to organize our community to allocate staffing to this park since again, it was not

prioritize by the department. So, yes! We're hella passionate about VMD park because we had to fight every single time to not just build this park, but to maintain this park.

In addition there is a thriving business at 1052 Folsom who will be displaced. And as we know, when businesses are moved, even if they are relocated and able to come back later, they are not going to do it. They're going to find somewhere else to build, or close down.

It speaks volumes for our community and Supervisor Kim to come out against this project. We don't always agree on things, and for us to all say we oppose this project, is huge. The question now is, are you going to de-prioritize our voice again, that you have been doing on and on -- all the time for the South of Market? If this shadow was in another park, like the Marina or Golden Gate Park, will you vote the same way? Because there is a real question of equity and whose voice matters most. I hope you will use your leadership and really listen to the community. Thank you.

[Allan Low] >> I want to first say we're the Recreation and Park Commission, and the matter that's before us is whether this shadow poses a significant and adverse impact.

And it's just the shadow. It is only a recommendation. And to both sides, it's not a vote for or against the project. It is just the impact of the shadow on VMD park. I think the decision of whether we choose housing versus parks, that is for our colleagues this afternoon on the Planning Commission to make that decision. I'm sure it will be repeated again this afternoon, but our focus is just the impact of the shadow on the park.

There were some references to past Ellis Act evictions, future Ellis Act evictions. That is of no concern and should be of no concern in our decision and deliberation, and we should have a blind eye to whatever deals or evictions may have occurred in the past, and attempts to resolve it.

This is the second time we have heard of a \$150,000 contribution to the Recreation and Parks Department. Our city attorney's office is here with us and he will advise us that we cannot accept cash for shadows. And so that, as well, should be eliminated from any decision that we may make here and should not weigh on our decision. And the slide referencing what appeared to be a Planning Commission agenda item, I think that is a typo. Certainly they spelled 'recreation' wrong. I think that is a typo

- and I don't think our General Manager would have made the recommendation without our
- 2 authority. I believe that is the case.
- 3 [Phil Ginsberg] >> You can confirm that.
- 4 [Allan Low] >> I just want to lay that out and clear that, so that we focus the discussion
- 5 on the shadow on Victoria Manalo Draves park. Thank you, General Manager. First I
- 6 would like to have Stacey come up. Let me first hand you the 2015 shadow that we
- 7 unanimously rejected in 2015. It shaded the basketball court which was an active
- 8 recreation and to the entrance to the park. That was unanimously rejected in 2015. The
- 9 finding being that it was significant and adverse. Is that correct?
- 10 [Stacey Bradley] >> That is correct.
- [Allan Low] >> Now let me show you at the same time, this is June 21<sup>st</sup> at 7:36 pm. If
- 12 you put them side-by-side, isn't that a greater impact on the park? Again, it encapsulates
- the entire basketball court, not just a portion. And that oval area which is an unsanctioned
- dog play area. Isn't this shadow greater than what we rejected in 2015?
- 15 [Stacey Bradley] >> Yes that is correct.
- 16 [Allan Low] >> I think that is some precedent. Don't you think?
- 17 [Stacey Bradley] >> Yes.
- 18 [Allan Low] >> I think that should be considered in our deliberations. I understand the
- 19 need of the public good served by the shadow caster. But that's really as it relates to the
- 20 quantitative analysis of how you allocate shadow within the absolute cumulative limit,
- 21 but I don't think it eviscerates our analysis as it relates to the qualitative nature, and
- certainly we have heard from the community and those who use VMD park that the
- 23 shadow would have a significant adverse impact on the park and those who use it.
- 24 [Kat Anderson] >> I very much appreciate all the passion that is behind this. I lead a
- 25 labor union and an intimately familiar with community organizing and how important it
- 26 is to have a voice. There are other voices here too of people who live in the area and work
- in the area, and people who are friends with Ms. Draves, and people who knew her, and
- 28 we have to consider all those voices together.
- I looked at the shadow analysis and I am particularly drawn to page 16 of the
- 30 Prevision Design document, because my children are born and raised in San Francisco
- and I have spent cumulatively years in our parks with children and I am a program

manager myself with youth. So the observations were that the park's picnic benches which are community gathering spaces, community gardens, ballfield, and southern children play area would receive no new shadow any time throughout the year with this project. The greatest impact of the shadows on that day in June begins at about 6:15 pm, and maximizes about 7:15 pm. My children and I are usually trying to make our way home to have dinner around that time. At 7:15 pm, part of a basketball court, a walkway, and a portion of a corner with no playground is what gets those shadows. Which to me it is not really a shadow because the sun is going down anyway. It is not a barrier to youth, it will maybe just have you walk in a different or use a different part of the park if you happen to be there between 6:15 pm and 7:15 pm. By the way, I work in the neighborhood and I don't want to be there between 6:15 pm and 7:15 pm, now the way it is, but I do feel like if that project goes forward, it will bring a 150-180 new residents who want to use our parks and will use our parks which will help shed light in that park. We build homes and then we build parks for the enjoyment of the people in the homes. We don't use parks to keep people from being in homes. [Allan Low] >> I appreciate those comments from my colleagues. I still believe that our findings in 2015 have some precedent and that this shadow that will be cast on VMD park will have a significant and adverse impact. I would like to move to direct our General Manager, which you will have to do very quickly since planning is hearing this this afternoon. I would like to move to direct the General Manager to advise the Planning Commission that the shadow cast by this project will have a significant and adverse impact. Before I ask for a second, I will recognize one of our commissioners. [Gloria Bonilla] >> Thank you Commissioner Anderson for stating our situation here so clearly, and speaking to the heart of the matter. The question that I have has to do with the sum total of the use of this park. I presume, and correct me if I am wrong, I am sure that staff will correct me if I am wrong at this, but I presume that the use that the park has is from 9:00 am to approximately 8:00 pm or 9:00 pm at the latest. Is that correct? [Kat Anderson] >> Sunrise and sunset, what's the hours?

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[Phil Ginsberg] >> I believe VMD park closes at sundown right now. 10 o'clock?

- 1 [Allan Low] >> At least until we install lights. That was a joke. Let's just not talk about
- 2 lights.
- 3 [Phil Ginsberg] >> Actually, I was just going to raise that.
- 4 [Gloria Bonilla] >> I am just speaking to the active use of VMD park and those hours.
- 5 What would those consist of? Beginning with any programming, whether it be starting up
- 6 at 9:00 or 9:30 and going on throughout the day. How many -- what would be the sum
- 7 total of the hours that is spent in the park by the community? Utilizing, participating in
- 8 different activities.
- 9 [Stacey Bradley] >> VMD park is used throughout the day. There is a variety of
- activities. This is a well used and much loved park. The community garden is a great
- asset for the community. There are the restrooms, the ball field, the basketball court gets
- 12 a lot of use, there is the children's play area, there is a variety of activities throughout the
- 13 day.
- [Gloria Bonilla] >> I understand that. What I am trying to get at is I am trying to see,
- what is the sum total of the hours that are impacted here?
- 16 [Phil Ginsberg] >> The park opens -
- 17 [Gloria Bonilla] >> From the time that the park opens to when it closes?
- 18 [Phil Ginsberg] >> Let me see if I can help.
- 19 [Stacey Bradley] >> Let me get the hours.
- 20 [Phil Ginsberg] >> 6-10. The Park Commissioner is open to, if my math is correct, 16
- 21 hours a day the shadow obviously changes throughout the year, and the scope of the
- shadow changes throughout the year. I understand that the period of shadow was between
- February and October. And usually the shadow stays around 6:00 pm.
- 24 [Stacey Bradley] >> That's right. It comes in around 5:00 pm or 6:00 pm depending on
- 25 the time of year.
- 26 [Phil Ginsberg] >> How many minutes a day?
- 27 [Stacey Bradley] >> On average it is just over an hour, 70 minutes. The longest time is
- 28 110 minutes, so almost two hours.
- 29 [Phil Ginsberg] >> The average shadow is about an hour a day from February to
- 30 October. Nine months a year of an average shadow of an hour a day. It's about 270 hours

1 of average shadow. About 270 hours of average shadow out of a total park usage between

-- it is 16 times 365. If anyone has a calculator, we can figure it out.

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- 4 [Allan Low] >> Rather than do this in our head to, May be we should have Adam Noble
- 5 to prepare the shadow report to present those figures.
- 6 [Phil Ginsberg] >> It is about 5% of the total hours would be shadowed by this project.
- 7 [Gloria Bonilla] >> About 5% of the total hours. I think that is significant. I think this is
- 8 in the sense that I do not feel there is any intent whatsoever to take away from the leisure
- 9 activities that we are providing at this park. As Rec and Park Department, I believe we
- would be fulfilling our responsibility to the community. We would continue to fulfill
- responsibility to the community, even if we supported and approved this project.

The way I see it is there is ample opportunity for involvement, engagement,

whatever in our park, but there is minimal opportunity, the way I see it now in terms of

14 the overall city politics and the struggles that we are having in many different

15 neighborhoods, especially the Mission district and the Bayview district in San Francisco,

to have any housing. It is a constant struggle. It is such a critical need.

I believe that as a citizen of San Francisco I have to defend the rights for

individuals to have shelter, as well as defend the rights for them to have leisure activities.

19 So I feel that there has to be a compromise here, and the compromise is that for all those

20 individuals who participate in leisure activities, for a sacrifice to be made so that there

- 21 could be other benefits such as the rights for people to have a home to live in, so it
- becomes a win-win all across the board. We need to make things better all the way
- around, not just in terms of leisure activities, but in terms of housing, jobs, transportation.
- 24 There are so many responsibilities that we have. We would be remiss in fulfilling this
- very important responsibility of having additional housing.
- 26 [Allan Low] >> I respect the comments from Commissioner Bonilla, but is that our
- decision to make on prioritizing housing over a shadow in the park? Our question before
- us is a recommendation of whether the shadow has a significant and adverse impact, it is
- 29 only a recommendation that goes to the Planning Commission who will accept our
- 30 recommendation or reject it and will weigh in and make the decision of whether the
- 31 shadow, regardless of it as a significant adverse impact, outweighs the need for housing.

that in our consideration. And it is a serious one. I am a long-standing proponent of highdensity development in cities. I think it is part of the solution for a whole host of reasons that I won't bother you with now. Having said that, I will second Commissioner Low's motion and call for a vote and a roll call vote.

31 [Clerk] >> Okay. Commissioner Anderson. [Roll call]

- 1 [Kat Anderson] >> I just want to make sure I am voting correctly here.
- 2 [Larry Mazzola] >> Yes means no.
- 3 [Kat Anderson] >> I respectfully oppose Commissioner Low's motion.
- 4 [Clerk] >> Okay. Commissioner Bonilla [Roll call]
- 5 [Gloria Bonilla] >> Likewise.
- 6 [Clerk] >> Commissioner Harrison?
- 7 [Tom Harrison] >> Opposing.
- 8 [Clerk] >> Commissioner Mazzola?
- 9 [Larry Mazzola] >> So all three of you are opposing his motion?
- 10 [Kat Anderson] >> That means that we are saying -- Does not pose a significant adverse
- 11 impact on the park.
- 12 [Larry Mazzola] >> That it does not?
- 13 [Kat Anderson] >> He is saying it does.
- 14 [Larry Mazzola] >> Right.
- 15 [Allan Low] >> Remember, yes means no.
- 16 [Larry Mazzola] >> I told you that. Can I ask a question before I vote?
- 17 [Clerk] >> Absolutely.
- 18 [Larry Mazzola] >> I wasn't here in 2015 when this got turned down by the Board, was
- 19 the only reason because of the shadow?
- 20 [Allan Low] >> Actually it never went to the Board or the Planning Commission. In
- 21 2015 when it became before the Recreation and Parks Commission, the recommendation
- 22 was unanimous that it did pose a significant and adverse impact. Since then, different
- 23 things developed, and the project sponsor went back to develop a new project. As you
- 24 heard in a reference I think by the project sponsor there was another agreement
- 25 reached with the city. So a lot of things happened in between when in 2015 to today,
- 26 where the project that was proposed in 2015 stalled out and was withdrawn, and this new
- 27 project was resubmitted. I look to my mentor Alice Barkley to make sure I got the
- 28 procedure correctly.
- 29 [Larry Mazzola] >> Okay. I've heard testimony on both sides this morning, and both
- 30 have swayed me. I think the fact that from what I've read in our documents that the
- 31 Planning Department has found no additional shadow, that the additional shadow would

- 1 not have an adverse effect, and that we are still below the allotted shadow threshold, if
- 2 you said it right earlier. I think that would lead me to vote against your motion.
- 3 [Clerk] >> No vote?
- 4 [Larry Mazzola] >> No vote.
- 5 [Clerk] >> Commissioner Low?
- 6 [Allan Low] >> Yes.
- 7 [Clerk] >> Commissioner Buell.
- 8 [Mark Buell] >> Yes.
- 9 [Clerk] >> The motion fails 4-2.
- 10 [Mark Buell] >> Does that require that we have a motion in the other direction?
- 11 [Clerk] >> That is completely up to you.
- 12 [Mark Buell] >> Or have we sufficiently given the General Manager instructions to go
- 13 to the Planning Commission?
- [Allan Low] >> I think you have to make a motion so that the General Manager has clear
- 15 instructions.
- 16 [Kat Anderson] >> I would like to move that we find that this project has no significant
- 17 adverse impact on the park.
- 18 [Gloria Bonilla] >> I will second that.
- 19 [Mark Buell] >> It has been moved and seconded. Please call the role.
- 20 [Clerk] >> That motion passes 4-2.

### 12/20/2018

# Rec & Park Commission Hearing on 1052-1060 Folsom and 190-194 Russ Street

# **PROJECT SPONSOR**

### Paul lantorno

Project Sponsor, Golden Properties

# Alice Barkley

Attorney for Project, Duane Morris

# • Reza Khoshnevisan

SIA Consulting, Owner

# FOR PROJECT APPROVAL

- Elizabeth
- Richard

### George

SF Resident

### • Carolina Corello

Resident at 1054 Folsom

### Michael Andolina

# Rudy Asercion

Former Director of Westbay Pilipino Multiservice Center

### Kevin McCollom

**Compass Real Estate** 

## Xavier Arce

SF Resident

### • Charles Turner

Rental Property Owner

### Dave Mur

Owns Fondue Cowboy 1052 Folsom

### • Jean-Paul Samaha

Vanguard Properties - Realtor, SF Resident

### Connor McLeod

SF Resident

### Ed Deleski

Vanguard Properties - Realtor

#### Michael Stack

Vanguard Properties - Realtor, SF Resident

### • Victor Melendez

Formerly homeless

## Alder Martinez

**Currently homeless** 

### Donald Gillis

SF Resident

### Julie Lefcourt

SF Resident

## • John Goldman

Goldman Architect - 1st architect for project

# • Kingston Wu

SF Resident

# Leroy Staples

# • Raitay Acu-Maglotan

# **AGAINST PROJECT APPROVAL**

## Heather Phillips

United Playaz, SoMa Resident - South Beach

### Misha Olivas

United Playaz, SoMa Resident

# Rudy Corpuz

United Playaz, SoMa Resident

### Betty Traynor

Friends of Boeddeker Park, Western Addition Resident

### Jane Kim

District 6 Supervisor

### Katrina Liwanag

SoMa Pilipinas Cultural District, Bernal Heights Resident

# Tet Naval

SoMa Pilipinas, Western Addition Resident

## Gene Alejo

South of Market Community Action Network

# Carla Laurel

Executive Director, West Bay Pilipino Multiservice Center

#### David Woo

South of Market Community Action Network

### Brandon Balidio

South of Market Community Action Network

# • Lourdes Figueroa

South of Market Community Action Network, Tenderloin Resident

# Tony Robles

Senior & Disability Action

### Tim Figueras

Former Staff, Gene Friend Recreation Center

#### Paul Barrera

SoMa Pilipinas Cultural District

# Mary Rocque

Bayanihan Equity Center

## PJ Eugenio

South of Market Community Action Network

### • Ramon Bonifacio

South of Market Community Action Network, SoMa Resident - Mission St

## • Rachel Lastimosa

SoMa Pilipinas Cultural District

# Sue Hestor

SOMCAN Attorney on this appeal

### Angelica Cabande

Executive Director, South of Market Community Action Network

1	Planning Commission Transcript 12/20/18
2	[Clerk] >> You will consider a Large Project Authorization, Conditional Use Authorization, and
3	Shadow Determination, while the Zoning Administrator will request a variance for the properties
4	at 1052-1060 Folsom Street and 190-194 Russ Street.
5	[Doug Vu] >> Good afternoon. Doug Vu, Department staff. The project before you is a request
6	for a Conditional Use Authorization, a Large Project Authorization, and a Determination of
7	Shadow Impact for the proposed demolition of five existing buildings containing 10,349 square
8	feet of commercial use and four dwelling units totaling 4,656 square feet on three lots. The
9	merger of these lots into one parcel and the construction of a new 7 story 64 feet 6 inch tall and
10	58,719 square foot mixed-use building containing 2,832 square feet of ground floor commercial
11	retail use and 55,887 square feet for 63 dwelling units consisting of three studios, 23 one-
12	bedroom and 37 two-bedroom units. In addition the project includes a combined 6,991 square
13	feet of private and common open space and a 3,572 square foot ground floor garage with access
14	through a single new driveway on Russ Street for 16 residential automobile and 63 class 1
15	bicycle parking spaces.
16	Under the provisions for Large Project Authorizations located in a Residential Enclave
17	District, the development is requesting exceptions from the planning code requirements for rear
18	yard and dwelling unit exposure. Since the project is also located in the South of Market
19	Neighborhood Commercial Transit District, the sponsor is requesting a variance from these same
20	requirements for rear yard and exposure by the zoning administrator today.
21	As stated, the project is located in two zoning districts with approximately 60% in the
22	South of Market NCT zoning district, which connects to the Folsom Street neighborhood
23	commercial transit district and contains a development pattern of active neighborhood-serving
24	and pedestrian-oriented ground floor commercial uses, with dwelling units above. The remaining
25	40% of the project at the rear is located in the residential enclave zoning district, which contains
26	clusters of low-scale, medium-density residential neighborhoods located along the narrow streets
27	of the south of market area. Vacant or underdeveloped parcels in this district are intended as
28	opportunity sites for new infill housing. Since the packet was published last Thursday, the
29	department has received 23 additional letters in support of and one in opposition to the project

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that are being provided to you today.

1 Also handed out to you today is an amended Exhibit A to the Large Project Authorization 2 draft motion that clarifies the replacement of existing rent-controlled units as well as a copy of 3 the Costa Hawkins exception agreement. 4 After analyzing all aspects of the project, department staff finds that the project is on 5 balance consistent with the policies and objectives of the General Plan and East SOMA Area 6 Plan because it's located in zoning districts that principally permit ground floor commercial uses 7 as well as residential uses. It's an appropriate in-fill development that will replace four rent-8 controlled units in-kind and add 59 new dwelling units to the city's housing stock, including 15 9 permanently affordable dwelling units. The new development is designed with an appropriate 10 massing scale and architectural style for the subject block and is compatible with the existing 11 broader character of the South of Market area. The project will also include streetscape 12 improvements to activate the block and contribute to the pedestrian-friendly environment. It will 13 also comply with first source hiring program and pay the appropriate Eastern Neighborhoods 14 development impact fees. Based upon these findings and those described in the draft motions as 15 amended, the department staff recommends approval of both the Large Project and Conditional 16 Use Authorizations with conditions and the determination of shadow impact. The project sponsor 17 is present and has prepared a presentation, but this concludes staff's presentation and I'm 18 available for any questions. 19 [Rich Hillis] >> Thank you. Project sponsor? 20 [Alice Barkley] >> There will be three of us speaking today. The first one will be the project 21 sponsor, and then I will speak on the shadow and then lastly the architect will talk about the 22 design. 23 [Paul Iantorno] >> Good afternoon, commissioners. My name is Paul Iantorno and I'm a born 24 and raised San Franciscan. I'm speaking to you today on behalf of Golden Properties the owner 25 and project sponsor and would I like to than everybody in advance that will speak today, 26 especially those in support of the project. We recognize that the park across the street is a 27 treasured resource in the SOMA district. Not only to the general public, but for the Filipino 28 cultural heritage community and the leather and LGBTQ cultural districts. We also understand 29 the importance of protecting the park. The first concern of some neighborhood groups pertain to 30 Ellis Act filings, which have nothing to do with this project, but in 2013 we began Ellis Act

filings on five buildings. We have never previously filed an Ellis Act and as soon as we realized

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it was a mistake, the filings were abandoned and no evictions of any tenants ever occurred. No evictions ever occurred. In a good faith effort and thanks to the guidance of our late Mayor Lee, these five buildings were sold to the mayor's office of housing acquisition program. MEDA and the San Francisco Land Trust being the beneficiaries. Selling these properties will keep 19 units in the five buildings permanently affordable. We're doing our best to right a wrong.

In cooperation with the planning department, the Mayor's Office of Housing and Tenderloin Housing Clinic, this project was redesigned from 46 units to a 63-unit building within the same envelope, offering more housing to families, more rental stock to our city, and above all, more below market rate housing units to the Mayor's Office of Housing program. By maximizing the density potential of the three lots on which the building will sit, we're doing our part to help Mayor Breed reach the goal of creating 5,000 units of housing each year. 25% or 15 units of this project will be allocated to the Mayor's Office of Housing BMR program. In addition, \$150,000 will be donated to the Victoria Manalo Draves Park to continue the bathroom attendant security program when the current funding ends, helping to improve safety for its park users. There are four rent-controlled units currently on the site. And the tenants will be given relocation assistance and temporary, fully renovated relocation housing until they can move into the new building. Mandated, but also significant is the roughly \$900,000 in impact fees, further contributing to the city's funding for SOMA open space facilities development, improvement of affordable housing, transportation and infrastructure projects.

I hope the commission will see that we hope to build this project and others in the future and it will be a win-win for the city, as well as we hope to redeem our reputation in the community. We hope the commission will find this project good for the city of San Francisco and all the ways indicated and request that it could possibly be approved. Thank you for your time. I have 63 letters and 100 signed a petition that I would like to give to the commission. On the top, I wanted to explain, there's a letter from the Tenderloin Housing Clinic and tenant letters in support and commercial tenants in support of the project as well. If you have any questions, thank you.

[Alice Barkley] >> Members of the commission, I'm the attorney for the project sponsor. I will focus my presentation on shadow, since it's an important aspect of the project for you to

guidelines, which my recollection is that the planning commission held a public hearing on it.

consider. In 1989, your staff as well as the Park and Rec staff issued some implementation

And one of the guidelines deals with parks that are large parks over 2 acres that have shadow that is less than 20% year round right now. For those parks, there is an allowable 1% increase in shadow for the park in the future. This park is in that category.

The new shadow that is cast as you will hear, will not – will be below the 1%. Even with the cumulative shadow by the project, it does not reach the 1% allowance. So next what I'd like to do is to -- you will hear a lot of presentations about how the park, the project, is going to take over 30% that will have shadow cast on it forever. Let's start in saying that, this park, this project will cast no shadow in the park from October 18 to February 22. So today is a sunny day. There will be -- it's cold. Sun is out. There will not be one inch of new shadow on that park during that period of time.

We'll also hear from opposition that say that the project is somehow going to deprive children who use the park from Bessie Carmichael school because this is also where they take the children to. The fact of the matter is, no shadow -- the shadow will start on February 23, it starts at 5 o'clock. The first day of no shadow is 15 minutes and it is minimal at the edge of the park. As we move throughout the summer, when we hit June 21, the longest day of the year, is when you have the longest shadow. Because it's also the longest day. And that day, you will see that the shadow starts to reach the park at 6:00. Now that particular graphic is actually an earlier design, so it's slightly larger because the top floor is not set back. So you didn't have any setback on the 6th floor or 7th floor.

Because of the concern about the shadow, I talked to the project sponsor and said, let's look at what happened if we have a smaller building, because this is 63 units. The dark color at the edge, at 6:30, is where the difference between a 65-foot building and a 55-foot building is. So if you take one floor off and have a six-story building instead of seven, the difference is minimal. The blue color is the six-story building. Now there's a line, which is solid. That's the 40-foot-high building, which under Prop K, does not have to come before you on shadow. At 6:30, the gray color is the existing. You will see that the 40-foot building starts to go into the area of where the basketball court is. By the time you get to 7:00, it started to cover part of the basketball court. By 7:15, it started to move down. And then this is where you see that a 65-foot building will take over the tip of the northern children's play area, but not the rest of it and not the one on the south. By 7:35 P.M., which is the largest shadow for this day, because every other day the shadow will be less, you will see that, again, between six-and seven-story building, the difference is minimal.

If you look at the shadow that will be cast by a 40-foot building, which they can build without any consideration of Prop K, that actually started to cover the entire basketball court and it also covered the children's playground.

So when we evaluate, one of the guidelines also mentioned is that the commission should look at not only the quantitative shadow, but also the qualitative. How does it impact users? The shadow study shows that most of the users are morning in the weekday and in the afternoon, more in the morning than afternoon, during the weekend it's about even between morning and afternoon, about 50 to 56 people.

In the evening, you will hear testimony that there are very few people during this period, especially children, because they're home having dinner and parents take them home. What was not mentioned earlier, the Rec and Park Commission this morning voted 4-2, finding that when they look at the benefit of the project in terms of public benefit on housing etc, versus the shadow where it's cast and the time it's cast, they find that the shadows don't have any significant impact on the park.

Now one of the things that you heard from the planning department staff about the project benefits, when you look at these three heights of the building, a 40-foot building means that we will lose 20 units of housing with proportionally the percentage of affordable housing. Same thing -- you take one floor off, you will use nine units of housing. Also, when we are looking at it, we also have four replacement units and the tenants working with Tenderloin Housing Clinic, all of them have already signed an agreement, they've picked out the replacement units that will be provided to them. They have been -- they also picked out the unit, if this project is approved, that they will move into. All of them have done that. And two of the other documents are in the process of being completed and they will be executed in the next couple of days. So the project sponsor has done everything he can to make sure that the tenants that will be displaced temporarily will be well taken care of. I think I would now let – give the time to the architect. [Brad Terrell] >> Good afternoon, commissioners. I'm happy to present our work today. Brad Terrell, senior design associate. My colleague, Amir, will help me with a couple of pictures. The parcel has seen several proposed iterations. So let me touch on the history of the site and the evolution of the project that's before you. Among the iterations, the nine unit project that was

proposed at 190 Russ Street and a subsequent effort to design 46 units on the now merged lots

including the frontages at Folsom Street. We were then retained in 2016 to assume the project before you today. Our proposal provides 63 units total with an affordable housing component reduced in massing from those previously proposed. So I have three points to touch on simply with the project. This is the site here. The site situated at the intersection of Folsom and Russ Streets. These two frontages define the address of the building in both program and aesthetic, while the rear yard provided works to complement the midblock open space that's established.

The building is composed of several interlocking volumes to differentiate the form and effectively reduce the massing. Toggle to the diagrams. First, a primary vertical fissure breaks the massing into two and defines the residential entry. Second, a third volume emerges at the top in the background to set back to provide outdoor area. Further articulation at the street renders a high ceiling and commercial spaces at the raised entrances at Russ and final adjustment of the building shapes the building as it terminates along the corresponding neighbors. The fenestration corresponds with these frontage at each street. The Folsom Street side is animated by a rhythmic position of vertical elements positioned along with horizontal bands and landscaped entries and raised stoops animate the approach at Russ.

## Public Testimony

[Rich Hillis] >> You can come up in any order. Go ahead.

[David Woo] >> Hello, commissioners. I am with the South of Market Community Action

Network. It is unclear why this was not held as a joint hearing between the Recreation and Park

Commission and the Planning Commission. This hearing should have been held jointly between

these two bodies so that Planning had a chance to weigh in on topics that were voted on by the

Recreation and Park Commission.

The proposed project before you would cast a shadow on the park. For eight months out of the year with an average shadow time of over 70 minutes that includes the park entry, basketball court, children's play area, grassy areas and the dog portion and the benches. This also includes a period in late June where the shadow is present for up to a hundred and ten minutes. During that time the sun does not set until 8:30 pm.

The impacts from the shadows will continue to affect park users after the shadows have passed due to the fact that any wet surfaces in the park that are shaded will continue to be wet, damp, and cold for a longer period after the shadow passes.

Also we have some more images. This shows the existing area as it is now with the proposed project. You can see the scale, size, and design of the proposed building are completely out of character with the existing area. There is the proposed project. Again, looking at the existing area. The scale and size of the project seems to be monstrous in the area where it is proposed.

We strongly urge you to vote no today on this project that would add more shadows to this park. There will also be displacement of commercial businesses with no plan on how many of those businesses will return. Especially considering that the new commercial space will be priced at a higher rent.

We urge planning to please not plan in silos, and to think of planning for whole complete communities. Adding housing with new families while simultaneously adding shadows to the only full-service park in the South of Market is bad planning. Thank you.

[Raquel Redondiez] >> Good afternoon, Planning Commissioners. Raquel Redondiez, Director of SOMA Pilipinas. Thank you for your support of our community, and we are here today to express our concern in opposition to this project. Particularly the shadow it will cast and a significant adverse impact on the quality of life for the users of the park. VMD park is the only community park in SOMA which has the lowest per capita open space in the whole city. VMD park is also historical and has a cultural significance for the community. Victoria Manalo Draves grew up in the 1920s and had to overcome exclusionary discrimination and racism to go on to win two metals in the 1948 Olympics.

More recently, Rec and Park approved the naming of VMD park and the batting cages, which is another neighborhood hero who is a retired RPD staff who has been well all generations of Filipinos in we are not only fighting to prevent further displacement of our community, but to maintain and improve the quality of life for all residents, families, and communities.

Long before the South of Market became the hot new neighborhood in the city, it was a Filipino community who led the fight to rebuild Bessie Carmichael school and to press a land swap so VMD park could be built. Not only is VMD the only large gathering places for residents, it is an extension to the open space and playground for Bessie Carmichael school, which does not have sufficient outdoor space.

This issue is a matter of equity for a community and neighborhood that has long been in the shadows of city hall. Every community and cultural asset that we have, we have had to fight for. To this day, we fight for new open space and for improvements to VMD. Allowing a development to cast shadows on our only community park, especially in the most used areas such as the basketball court, the children's play area, and the grassy hill would have a significant adverse impact on the quality of life of our children, families, neighbors and all users of the park.

We are counting on you to uphold equity and champion our efforts to protect our neighborhood and cultural assets. Especially this park. I would like to end by asking if this development and these shadows were being proposed in your neighborhood, or in a more affluent part of the city, would this be approved? Thank you very much.

[Lourdes Figueroa] >> Good afternoon. My name is Lourdes and I am a family case manager with the United Families Program under SOMCAN. I will read a couple statements from the youth that weren't able to be here regarding the park, and we are in opposition of the proposed plan. The first one that I am reading is from Nikki Embalzado who is 16 years old and lives in the South of Market, and goes to John O'Connell high school – "VMD park means so much to me as a youth living in the SOMA because of my friends play basketball there every summer which is so important to them. I want to see my friends enjoy the sun in VMD park as we watch them play for fun. The park is important because we only have a few parks that we can go to and enjoy without shadow blocking the sun."

I also have a statement from Edzon Hagape who is 18 years old and lives in the South of Market and is currently attending City College. He says – "I grew up playing in VMD park and many other kids had the same experience. Is the only real park that SOMA has that is truly theirs. More shadows will limit the exposure to the sun that kids developing their young bodies. More shadows will mean less Vitamin D provided by the sun. More shadows can cause people, especially kids, to not come to the park as often because of the lack of sun."

We all know this. This kind of development will only benefit a few. It will further deepen the destruction of a community that has existed in SOMA, and this community has made SOMA and the Filipino community.

It is unfortunate that developments, and others that are occurring through the city, are destroying our communities. They are pitting us for crumbs. There is something morally wrong with this entire process, and you as public servants are accountable for the most vulnerable of the vulnerable people. We need a structure. We need a system that will truly provide relief long term. Yes, we need housing, but this is not the way. This will not fix our housing crisis. Take

- 1 note, the public vacant properties that are around the city, Section 8 vacant properties. Further, as
- 2 a family case manager and resident of the district for the past 11 years, I have witnessed and
- 3 walked with families. Specifically immigrant working class families. What I have seen is that
- 4 inaccessibility of the affordable housing process and the BMR. The way it is all set up, the
- 5 language is inaccessible. We need to stop seeing housing as a commodity. It is a right. It's a
- 6 need.
- 7 [Alexa Drapiza] >> I have been a resident in the South of Market my whole life. The shadow
- 8 that this project will create has a huge impact on VMD park. A park that people have fought for.
- 9 The shadow takes up most of the park and it covers the other half of the basketball court and
- sitting areas which people utilize. Families come to the park so often with their youth.
- 11 Afterschool programs also utilize the park because of the limited spaces they have in the
- 12 program.
- Before VMD when I was younger, I would attend West Bay and there would be plenty of
- us in a small space, VMD park was vital to us. Fridays were park days for us and after we do our
- homework, we would go to the park from 4-6 and sometimes stay longer because we didn't want
- 16 to go home. Our homes are really small. Especially during the summer time, where we spend
- most of our days at the park. Shadows will also make the park look more depressing. Growing
- up, VMD has been a vital part of my childhood. Without VMD, a lot of us would have to travel
- 19 from further away. People use every inch of the park, especially youth and families that do not
- 20 have another park. Please do not vote for this project. Thank you.
- 21 [PJ Eugenio] >> Good afternoon. I am an organizer for SOMCAN. As the population increases,
- 22 80% of the city's development is happening in District Six, particularly in the SOMA. VMD park
- 23 is very important to residents. Lots of families utilize the space throughout the day. There are
- only two full-size parks in the neighborhood. It is unacceptable that any new shadows be cast on
- 25 VMD park. We would like to urge all of you to partner with us in protecting and preserving our
- very limited open space in the South of Market. Approval of this project will set detrimental
- 27 precedents for future projects that will totally and completely disregard the value of public open
- 28 space to the most underserved residents who actively use the park. Take action today recognizing
- 29 that this project will have tremendous impact on the use of the park. Thank you.
- 30 [Tony Robles] >> Commissioners, I'm with Senior and Disability Action. We are located in the
- 31 South of Market area. This is about the integrity of the park. There's been a lot of talk about

seniors, families, and youth that utilize the park. While that is true, there are seniors and people

with disabilities that do frequent the park as well. We can ill afford to have more shadows.

Somebody mentioned the shadows in themselves make for a depressing atmosphere, and we

4 don't need that.

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Things are depressing enough. VMD park is one bright spot, one place that we can all feel we are at home, and a place that we can feel proud of in our community. Golden Properties has been involved in using the Ellis Act to evict people. Perhaps the evictions didn't go through, but those evictions were filed. They did cause impacts on tenants that were in the buildings that were served. Senior and Disability Action supports affordable housing but we do not support projects by the developer that negatively affect everyday quality of life for our families, seniors, and people with disabilities. We are asking you to not approve this project. Thank you. [TJ Basa] >> Good afternoon commissioners. I have many fond memories of VMD park since it first opened in the mid-2000's. From community events, barbeques, picnics, playing basketball, walking my dogs and shooting a music video or getting fresh air during breaks at work. I love running into people I know and I love making new friends at the park. VMD is one of the only places in the neighborhood where people from all walks of life can congregate harmoniously. The fact that it is named after a person who had to overcome racial barriers to become the first Asian American Olympian to win two gold metals is a source of pride for many. For all of these reasons and more, I'm opposed to the project that would cast significant shadows on the most heavily used parts of the park.

As you know, many people in District Six live in SROs and doubled up housing or overcrowded living conditions. Public open space has become even more important. It is a matter of public health for families, seniors, people with disabilities, people living in isolation. Developers will argue they are creating new housing, but as my colleague alluded to, we are not in a housing shortage crisis, it is a housing accessibility and affordability crisis which developments like this only exacerbate. People are not replaceable. This project has been rejected over and over again. They did not recommend it. Please listen to the voices of the community and oppose this project. Thank you.

[Ramon Bonifacio] >> Good afternoon commissioners. I am a youth from SOMCAN. I am here in opposition to the development. We all want affordable housing. But the real question is how affordable is it for us, due to the fact that many families and individuals that live in our area are

- low income. Not many of them can afford to stay here. Due to the high cost of living, this
- 2 development will only increase this -- it says it will include below-market rate, but even with
- 3 this, not many families will be able to afford to live here. This type of project only pushes people
- 4 out of our homes and lets people from big companies come in to the city. This project will
- 5 increase the cost of living in the neighborhood. Once again, please do not vote for this project.
- 6 Thank you.
- 7 [Juvy Barbonio] >> Good afternoon, commissioners I am the case manager at SOMCAN and I
- 8 am here to share with you a video from our youth who could not be here because they are still in
- 9 school.
- 10 [Julianne E. from video] >> VMD park is important to me in the community because it gives us
- space for people to enjoy, and it is a safe space for children to form a unity and to bond together.
- 12 [Kaitlyn Evangelista from video] >> The shadow impacts the people who are in this park
- because when people come to the park, usually little kids, they associate the park with the sun
- and it being bright and a really playful place. But without the sun, it feels dark and just not how a
- park is supposed to be. The building shadow would impact a kid's perspective on what a park is
- supposed to look like.
- 17 [Speaking Foreign Language] >> The shadow impacts the community and VMD park because
- it creates a negative vibe around it. The sun gives a positive vibe for the children to enjoy and
- 19 play. But instead the shadow gives a sad feeling for the children not to play outside and enjoy the
- atmosphere.
- 21 [Michael Andolina] >> Good afternoon. I will start with a fact. 30.7% of daylight hours in San
- Francisco are cloudy, hazy, foggy, as you all know because you live here, or low sun intensity.
- 23 Meaning no chance for shadows. Hope, family, opportunity, home. Please keep those four words
- in mind. If I were to pour you a glass of water, would you see the glass as half full, or see the
- 25 glass is half empty quota are you an optimist or a pessimist, the point of these questions as to
- demonstrate that any demonstration can be seen from many points of view.
- When you put those positives down on one side of the paper and the negatives on the
- other, it is overwhelmingly one-sided. Improved commercial spaces, so businesses in SOMA can
- 29 continue to thrive, a boost in the job force and economic infrastructure, 63 new residents to
- 30 house individuals and families so they can have a beautiful place to call home for a long time.
- 31 Nineteen of the 63 units being built are for low income housing. Higher than the city's

1 requirement, and being built at a time where the city isin one of its worst housing crisis ever.

2 10% of the population in the city lives in affordable housing and there are people and families in

3 need of homes every day. Just last year through the Mayor's Office of Housing and Community

Development, there were 104 housing lotteries. 85,000 households applied for 1210 units. That

is a 1.4% chance of getting selected. One in 70. That means for every household selected, 69

families go home empty-handed.

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There simply isn't enough affordable housing inventory to go around. Imagine the chance to live in a building like this. Safe, secure, welcoming. The average person takes those words for granted but not some. Some people dream of living in a building like this if they were given the chance I know I would as someone if I qualified for BMR Housing. This project benefits families, the community, the job force, and the housing community in San Francisco. Everything being proposed is with the city's best interest in mind. Think about the people it will help and the happiness it will bring those who can one day call this building home. Why would you not want that? Don't we want to give San Franciscans a chance to improve their quality of life? This project is beyond a shadow of a doubt a positive for the city. It is the only shadow that I and the city should be looking at. I urge you to be an optimist. Look at the glass half full. [Laura Foote Clark] >> Hello. YIMBY Action doesn't normally don't get involved in projects like this. When there are existing tenants, when we are talking about tearing down what is relatively sound housing, we take a big step back. We like to focus development on parking lots, on single-story retail stuff, old malls. That is a great one. I was really hesitant to speak out in favor of this project. I had to be really convinced that the tenants were being treated well. That they liked the deal they were getting. That they were going to speak out in favor of this project.

I did not want to be here speaking in favor of this project. It is actually very good. It is kind of a best case scenario of having a process where the tenants have a lot of ability to negotiate for a package that ends up really working for them, which means that they are going to be getting reduced rent elsewhere and then be able to come back at their old units to a rehabbed unit. It seems like a really good package and it is a kind of thing that we should encourage. When we are going to be cut talking about tearing down a few small buildings, where there is a couple units of rental housing, we need to be damn sure that we are protecting those people and that they are getting a good deal.

1	I do think that this project has qualified for that. We shouldn't do this regularly. We
2	should be really careful when we do it. We should make sure the tenants are well represented.
3	We should make sure there are standard processes for compensation so the tenants can make sure
4	to be protected under circumstances like this. We have achieved that here and I am really
5	impressed. I do not like getting involved in projects like this because they take a lot of research. I
6	appreciate that a lot of work went into this package that you guys have a lot of paperwork to go
7	through. This is one of the few times that amount of paperwork is truly warranted and that
8	amount of being sure is truly warranted so I am speaking in favor of this project. Thank you.
9	[Nico Nagle] >> SFHAC sent a letter earlier that outlines the positives of this project. It is really
10	quickly 63 total homes, four of which replace the homes that will be demoed. That is essentially
11	59 new homes that come to the city for San Franciscans. It is not insignificant in the case of a
12	housing shortage. That being said, the community that just spoke out do have legitimate
13	concerns, and those deserve to be heard out. I want to be very clear with this commission that is
14	important to remember that we live in a city where this type of housing is illegal to be built on
15	the west side. I think if folks in San Francisco really wanted to get behind, let's build more
16	housing equitably. I'm looking at you, west side of the city. That is all I have time for today.
17	Thank you and have a great holiday season.
18	[Rudy Asercion] >> Good afternoon, commissioners I am the former executive director of West
19	Bay Pilipino Multiservice Center and I am really sorry that I am here on the opposing side of my
20	former students. However, Victoria Manalo Draves is a friend of mine. I advocated for the city to
21	name the park after her. I was responsible for having a plaque placed on the entrance of the park
22	that describe her remarkable things that she did during the 1948 Olympics in London. My sense
23	is that if she were here today, she would tell you that a little shadow on her park is mitigated by
24	our city's need for more housing. I am speaking on her behalf. Please approve this project
25	because a little shadow in the park is not going to impact the quality of the park, or its use. Thank
26	you very much.
27	speaker, please.
28	[David Martinez] >> Hello. My name is David. I run an office by the park. I want to thank
29	everybody for trying to be helpful and work with this project. I remember when somebody
30	wanted to build the stadium. They keep knocking it down. Why do they keep saying no? Because
31	it has to be done right. I want to point out another aspect of what someone said about the

- 1 character, building character. It is also a nightlife neighborhood, there is 1015 Folsom across the
- 2 street. There are places like the pizza place and Fondue Cowboy that serve that part of the
- 3 business, including people who come into copyright and trademark. We need those kind of
- 4 businesses. Even if we do talk about supply and demand, we are overbuilt. 99 Rausch St half a
- 5 block away is half empty. Fifty percent. Earlier this year, it was 60% of the San Francisco Iron
- 6 Works at 8th and Harrison. You need to get out of this idea even if you were talking about
- 7 supply and demand, we need them to keep up with the supply. Regulation or no innovation --
- 8 regulation, it takes time. The chapter on housing is excellent. I highly encourage it. There is a
- 9 specialist in the bay area. Those are my oppositions to it as a resident.

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Shadow is a big part of it as well. It does not keep the character of the neighborhood. I applaud everyone for going out of their way to move people who would be evicted and give them new housing, that is great. But we have plenty of housing. It is not an access problem, it is an affordability problem. If people complain about the regulations, the idea, the philosophy of no regulation was roundly defeated by the voters in District Six. The YIMBY candidate got 17%. Obviously the community does not support an approach like that. We actually like having regulated business. If anything right now, the tech world needs more regulation.

I think the voters have shown that we applaud you with regulations but I urge you to oppose this and not approve it. It is not within the character of the neighborhood. It is about making more money. They don't take into account the flippers, Airbnb, across the street from VMD park is an empty condominium. Five units. Never had anyone living in it the five years since they built it. This is not the way to address the housing crisis. Thank you very much for your time.

- 23 [Katrina Liwanag] >> Good afternoon. My name is Katrina, SOMA Pilipinas Community
- Organizer. I humbly urge you, as someone opposing to reflect beyond the shadow and truly
- 25 answer what will this development do, and who is this housing for? According to the 2015
- 26 community survey, D6 is home to 12,000 seniors with more than 31% living below the federal
- 27 poverty line. Similar figures were projected for children where 3 in 10 Bessie Carmichael
- children are categorized below the poverty line and homeless. Hundreds of families live in the
- alleyway units, and if they could afford one of these 15 units, let alone fit in a development like
- this, we would not be representing their opposition today.

BMR is not the same as low income housing. We must challenge this inaccessible and false language. Within the mentality of just constructing buildings to the growing housing crisis, we have students living in their cars or couch surfing.

As a university working student in San Francisco State, this is an alarming fact of the low quality of life in San Francisco. I won't comment further on my strong opposition to the proven increased shadow cast on VMD. I will comment on my discontent with the developer's constituents little to no effort to even acknowledge me, SOMA Pilipinas, Bessie Carmichael – before the 11<sup>th</sup> hour. Does this have the potential to just be another corner with aethstetics and displacement reminiscent to the new Valencia St or another 5M? This is for the community? Which one? I truly validate and empathize with concerns of residents who oppose the project because we truly have more in common when would -- with one another than we do with the reality of this development.

SOMA Pilipinas fight for affordable development without further displacement. For preservation of cultural assets like VMD. If you approve this project, it will expose a true class character and racial ethnic sentiment of this development. It will expose the reality of women of color like me and working people who will fight for survival. We are convinced and told this is good for SOMA. In fact it is a hollow promise that had the audacity to divide community members. It will increase Vitamin D deficiency. Increase gentrification of the SOMA. Increase traffic fatalities and wind speeds in the city's most dangerous district. The more exclusionary character will send the message to the immigrant youth and families that the city cannot and will not hear them.

I want really badly to empathize with the developer, but we need to acknowledge that this project will set precedents for other developers to think they can keep bullying SOMA residents around. It is about quality of life. Also, the failed intention of these constituents due to their dismissive and deceiving message that 15 BMR units will really represent the people of our demographics. Not even \$150,000 in cash will be traded for shadows.

[Charles Turner] >> I'm a realtor focusing on additional rental housing and rental property owner catering to conventional tenants as well as low income tenants. In the past, the Iantornos made an error in judgement. This was offset it by them working with the city to preserve existing residents in their homes.

All of us have made errors in the past and asked forgiveness. The focus should be on this project and not on the developer I ask that you can open your hearts and forgive them and focus on approving this project -- excuse me, of 63 when Childress rental housing units that are much-needed in San Francisco. [Jean-Paul Samaha] >> Good afternoon, commissioners in looking at this project, one really needs to look at the larger picture. I know we got really fixated on shadows, the Recreation and Park Commission, for your knowledge, you already have that from them. They voted to work earlier today to find that there is no significant impact on shadows. That the shadow only comes for a small part of the part that is not the playground, nor any of them the more usable areas of the park. It is only in the evening from 6-7:00 pm on certain evenings. In the bigger picture, we had a mandate in San Francisco. This Mayor wants to build 5,000 housing units per year. She wants to build 30,000 housing units. This is one of those projects that should go forward. There was this great -- of the agreement with the neighbors and the city for 25% below market rate plus four units of the 

This is one of those projects that should go forward. There was this great -- of the agreement with the neighbors and the city for 25% below market rate plus four units of the current renters coming back into their rent-controlled units, 32% affordable BMR if you count those four. I sit on the Treasure Island Development Commission. We are looking far and wide for funding for affordable housing. There is a developer now who is willing to build 63 units, 32% of them to be below market rate. I don't know how they will do it the costs are so high. Godspeed to them if they can do it. We should welcome them and say yes, please do it. This has 58% family housing units. Our families are being driven out of San Francisco. People have kids. They look around and can't have larger homes. They moved to the suburbs and moved to outside of San Francisco. This has 58% family housing percentage. It is way above anything that the city mandates. We have a park next door, new families will be utilizing the park next door. This is a win win for San Francisco. It is a win-win for affordable housing. It is a win-win for South of Market. Please support this project. Thank you very much.

[Michael Stack] >> Good afternoon commissioners. I was lucky enough to be born in San Francisco, and I'm a current resident. I support the project. As we all know in this room, there's a massive housing shortage and we need more housing. I also think the additional residents moving into this neighborhood can keep eyes on the children in the park and keep it safe. Thank

you very much.

[Connor Macleod] >> Good afternoon, members of the commission and happy holidays. Thank

2 you for the opportunity to comment. I am fortunate to be a resident of San Francisco for more

3 than a decade. I am an advocate here today for affordable housing and responsible development.

4 From that perspective, and speaking for myself, this project is a dream for the city. This project

will add 59 additional dwellings, it is taking it from 4 to 63. Ninety-two additional rooms, that is

eight to 100. This will add 15 new BMR units. From the four current units to 19.

This project provides for existing tenants during the development. It includes relocation assistance, it includes temporary housing for them. This project will be responsible for zero evictions. This project will be responsible for zero displacements. This project is a dream for the city. The current tenants supports this project. If I can speak for a moment about the shadow earlier this morning, I attended that commission and they determined correctly. It was a 4-2 split, and this project does not significantly contribute to adverse enjoyment or use of the park.

The study that was done, the shadow study that was done shows that this project will increase the shadow by 0.38% of additional shadow. This park is currently 2.5 acres, and falls with less than 20% current shadow coverage, meeting the guidelines that the city provides is 1% additional shadow for a development. This contributes 0.38%. We have seen some photographs today that people have brought showing the maximum shadow that this project will cast, and it does that on the summer solstice in the late, late evening after 6:00 pm. You can see the blue shadow here at 6:15 pm. The shadow barely casts on the park by 6:15 pm, and does not cast any shadow on the playground areas which are the rounded areas here. 7:00 pm, still nothing. Here is 7:00 pm. Still nothing on the playground area. Keep in mind, this is the worst day of the year.

Here we see the maximum shadow.

23 [Jon Jacobo] >> Sorry about that. Good afternoon, commissioners. I am a representing

Supervisor Kim. Thank you for the opportunity to speak on behalf of the supervisor. I would like

to summarize her opposition to the 190 Russ project and why the supervisor thinks it should earn

disapproval of this body. The supervisor does not come out against projects at the planning

commission, but because of the community's unified reaction, she has decided to take a stand.

To begin this development will displace local small businesses and currently the project has no plan for their return. We know how integral our local small businesses are to the larger community, and we must ensure that we are helping keep them intact.

In addition to that, we must also ensure developments are not impeding on our valuable and scarce open spaces. VMD park is the only multi use park in the South of Market, a neighborhood that is absorbing the mass majority of growth in the city. 80% of all the commercial development is happening in 20% of our city. It is safe to say that much of that 20% is encompassed within the District 6 boundary lines and is focused primarily in the South of Market area. District 6 has the fewest and smallest park in the city. We have on average .17 acres of open space per resident compared to districts like District 2, which has close to 25.1 acres.

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The district also represents some of the poorest residents of San Francisco. We have the lowest average household income at roughly \$37,000, and double the citywide average of residents living under the poverty level at roughly 20%. The community fought tooth and nail to get this park built in conjunction with Bessie Carmichael elementary, families and seniors in our neighborhood. This park is in the heart of the SOMA Youth and Family Special Use District, a plan that our residents advocated for to ensure families would be essential consideration for a portion of SOMA as we develop the entire neighborhood. This part of SOMA was selected due to the school, VMD park, Gene Friend Rec Center, multiple affordable family housing developments and the concentration of youth programs ranging from United Playaz to West Bay Filipino Center. SOMA has historically had fewer parks because it was originally more industrial and commercial. ABAG has projected population growths of nearly 2 million people in the region and SF needs to build in order to meet this demand. As San Francisco continues to grow as the major jobs center for the region, infill development in the urban core has the potential to reduce greenhouse gas emissions by offering housing close to jobs. Ultimately infill development is better for the environment if housing is affordable to the workers making a range of the incomes. SOMA has been absorbing much of the residential development in this community and have been accepting this density. A point which should not be taken for granted, given lack of support for growth in other parts of the city. It is our responsibility to ensure that we as a city are committed to making these neighborhoods healthy, safe, and complete. This park deserves our utmost protection, it is our only multi-use park, any shadow is too much. Commissioners we ask that you take the supervisors' thoughts into serious consideration on this particular matter.

[Ed Deleski] >> Hello. My name is Ed and I am in support of this project. I'm not really sure

what the gentleman just said before, with the park is not going away with the completion of the

project, and if the planning commission decided to disapprove this project, you are excluding 59

additional households from enjoyment of the park that the current residents currently get use of. I

came from Phoenix about 12 years ago as a gay man. I wanted to be in a place that would accept

me, and the idea being excluded from anything is really frustrating. This is emotional for me.

The benefits of the park -- of the project are great.

The developer has gone well out of his way to make sure the existing tenants are going to be relocated and taken care of. So much of the tenants have even written letters supporting the projects themselves. Additionally it is not as simple as supply and demand. The more supply really can't hurt to help with affordability factors. Especially with 25% BMR units. I really hope you guys take that into consideration and approve this project.

[Xavier Arce] >> Good afternoon. I am a first-generation native San Franciscan. I've lived here for over 60 years. My wife and I have raised two children here. I am here to support the project this project is not just a high-rise development. It is providing affordable thoughtful housing in the city within our environmental guidelines. It is an improvement to the area and respectful in the guidelines of the open-air space that is a major part of the city heritage.

[John Goldman] >> I am John Goldman of Goldman Architects. My architectural office is adjacent to this project. I live above it. I had been there over 20 years and I have been there since the park existed when it was part of a scool. I use that park twice a day because I walk my dog in the park. The area of the park primarily shaded is an oval shaped hill which is an un-formal dog park, but will become a fenced in formal dog park. Therefore the area of greatest shade is not affecting human beings, and according to shamus, he has no problem with shade. He said it was fine. I get the concern about the shade, and normally, I would be concerned myself. I am friends with the community groups. They are my neighbors – I know them. The dog park is being shaded primarily.

Secondly, I am all in favor of greater amounts of housing in the city. You have heard the arguments from everybody. I am an architect. I agree with all that. They are providing far more BMR than would be required. They are doing more than they are required to do. My building is 23-foot tall. I am delighted a 65-foot tall building is going next to me. I agree with great urban infill density and height, I support what the YIMBYs are saying about urban infill and greater housing densities. We have greater density, we have higher than required BMR and we have

- shade on a park which is occurring on the dog park. Shamus likes it cool so he will probably
- 2 prefer the shade on his dog park. So I hope that you vote to approve this project. Thank you.
- 3 [Paul Barrera] >> Do you want to receive copies of this letter? Hello. My name is Paul. I work
- 4 with the SOMA Pilipinas cultural heritage district. I live in the Bayview. It'll be nice for the
- 5 people who do live here and what people's dogs think about this development. I encourage you to
- 6 think about what the needs are of the people who already actually live there.
- 7 This is a letter from Rudy Corpuz, Director of United Playaz. "Dear RPD and Planning
- 8 Commissioners. My name is Rudy Corpuz. I am the founder of United Players. I do violence
- 9 prevention, and teach community leadership, providing youth positive role models and activities
- as alternatives to involvement with drugs. I am writing this letter to express my opposition.
- 11 Many people oppose the project by the developer in 2015 because of its 0.07% impact on the
- park. The original project was unanimously rejected. This new project has shadow in the park
- that is almost five times larger at 0.38%. On its worst day, this project will shadow half of the
- park. Not only because of the impact it will have on the park users. I strongly oppose this project
- and its shadow impacts as detrimental to our only multiuse park and its users. Stand with the vote
- that you passed in 2015 and reject this project. Thank you."
- 17 [Raymond Castillo] >> Good afternoon, commissioners. I am the tenant organizer for the South
- of Market Community Action Network. Right now I want to read a statement by Mary Rocque,
- she works for the Bayanihan Equity Center. It is a nonprofit organization and the heart of SOMA
- serving seniors, adults, and people with disabilities. She says, "I am here today urging you to
- 21 oppose the proposed development for this project for the people who live in the community, and
- 22 use VMD park as a space to gather and play. According to the 2011-2015 American Community
- 23 Survey, SOMA is home to more than 12,000 seniors and residents age 60 years old and above.
- 24 More than 31% of District 6 seniors age 65 or above have income at or below the federal poverty
- level, with 64% of them of API descent. This project claims to provide public benefit from the
- 26 63 rental housing units of which 15 units are at below market rate. Who is this project
- benefiting? When the people who live in the district seniors on fixed income are income
- ineligible even for the BMR units. So who are you building for? With the proposed project
- increasing the square footage hours of shadow by 0.38%, we are setting a precedent of other
- developments to push us little by little.

VMD park is a cultural asset. Not only for the Filipino cultural heritage district, the park is an asset to the city of San Francisco. All we ask is please do not take my sunshine away. Thank you."

That was from Mary. For me, when you are hearing a lot of folks from -- look at the hours of the shadows, the youth in this neighborhood, after they finish middle school, they all go to different high schools because this neighborhood doesn't have a high school. By 3:15 pm when school is out, they have to travel back to soma to get to the park around 4:00 pm. If we take away that shadow, we can complain a lot. Don't hang out in the street too much. Now they have a place to hang out. And we will take that away from them. Why do we need to take something away that is already great? You saw our footage. If you have nothing to do go to VMD park, go there, it is really fun. You meet a lot of residence. You meet everybody, dogs included. And then lastly, I just want to say, as a tenant organizer, Ellis Act evictions are claiming that the landlords don't want to be in business no more. Forgiveness and trust are different stories.

[Sue Hestor] >> I have an overhead. The last thing is important. Forgiveness and trust are very different concepts.

What I want to focus on is the record before you on the shadow determination which is Exhibit 3. Page 3 of your staff report is an index of what is prepared for this project. I just want to flush it down so you know what this is if you go on to the terms. I don't see the analysis of the shadow determination on there, except for the draft motion, which is pages 59 through 63. That resolution in fact says "approve the project." And I was just at the Rec and Park Commission and I showed the draft resolution to them. I said, "this says it is adopting the recommendations of the General Manager of the Rec and Park Department in consultation with the Recreation and Planning Commission." And they disputed that.

Specifically, the Manager said "I had no recommendation" because this was drafted before the Recreation and Park meeting two hours ago. So what do you have to do the analysis of the shadow? What do you have as evidence for 15.3 which is the shadow determination? I don't think you have a record.

What is in your file is the environmental document. The page that I am showing here is page 31 of the CATEX. That is in the record. So we have the CATEX record which, was certified a week ago, not today, a week ago. We have this drawing which is in the record before

you. What evidence does the planning commission have to make a determination? The staff would have you say, we will agree with the recommendations of Recreation and Park staff, and General Manager, and commission - that was drafted a week ago.

This was the heart of having a joint hearing, and having all the evidence come up with you in the room. You are not in the room when they are dealing with shadows. One of the ironies of this is they are creating their own open space project and common area open space in this project for their residents. That is hugely ironic. Especially when they are asking for variances for the open space requirements. Thank you very much.

[Tet Naval] >> Good afternoon, commissioners. I strongly oppose the development on 190 Russ. I am an afterschool program for Bessie Carmichael students. There is not enough open space. VMD is our only real community park. Our kids and teenagers go there to play basketball and enjoy the sunshine. Many low income families and individuals in SOMA live in these areas and in small housing like SROs. VMD is like their living room. This project will shadow the

was other parts of the city that this would be allowed.

We need housing, but not at the expense of our park. Our only park. The park is named after Victoria Manalo Draves. She was a hero that many of our kids look up to. VMD is one of our most important cultural assets in SOMA for Filipinos. The Filipino community worked hard for this park. It is an important part of our legacy as a community and this development will shadow that. Please stand with our community and vote no on this development. Please do not

children's playground, basketball courts, and hill where people lay out. I cannot imagine that if it

22 [Angelica Cabande] >> Good afternoon commissioners, Angelica Cabande with SOMCAN.

compare our Filipino community to your dogs. Thank you.

SOMCAN is a big advocate of housing and tenant protection, but we also have to question what kind of things we're building in our neighborhood and the quality of life for people.

In 2003 a land swap between the school and Rec and Park happened to make VMD a reality. It took until 2006 for Rec and Park to open this park, not because it took that long to build the park but because Rec and Park didn't prioritize funding for it. We had to organize our community to advocate for Rec and Park to allocate money to it. We had to organize our community to allocate staffing to this park since, again, it was not prioritized by the department.

This notion of we need to just build and not question the quality of life – not looking into what it takes to create a complete neighborhood – is what caused SOMA and District 6 to have

the highest pedestrian fatality of any neighborhood, the most inequitable neighborhood to be in,

2 and a district with the least open space in San Francisco. Aside from South Park and VMD there

3 is no plan for a real park to be built since the city is moving towards a more POPOS model.

POPOS stands for Privately Owned Public Open Space. We need to make sure the existing park

5 that we do have that we do protect.

It speaks volumes to have our community and our Supervisor, Supervisor Kim, to come against this project. We don't always agree on things and for us to all say that we oppose this project is huge. To say that the shadow is little – who are we to say that that's not important to our children? Who are we to say that this park is not important to families? And that's the problem with the kind of development that's coming into our neighborhood, when it's not protecting the existing community and listening to what we want to see there. So we hope that you would listen to our folks and really be part of a solution to have a complete neighborhood where children, youth, families, and seniors will be able to walk and enjoy their park without worrying about wind, worrying about no sunlight in their neighborhood. It is important regardless of what you say, the sunlight is important for any human being.

[President Hillis] >> Thank you. A comment on the item? Being none. We will close the public

16 [President Hillis] >> Thank you. A comment on the item? Being none. We will close the public comment.

[John Rahaim] >> Thank you commissioners. I just wanted to clarify with procedures with respect to when we look at shadows with respect to your work and Rec Park Commission. There has been some confusion and misunderstanding about that. There are 14 downtown parks that have very specific shadow budgets in terms of hours per year and when there is a shadow impact on those 14 parks, the code requires you and the Rec Park Commission to meet jointly to consider changing that number. And we call those shadow budgets if you will. For the rest of the city, all the rest of the parks in the entire city, the process is what was done with this park-- there is a recommendation that comes to you from the General Manager or the Rec Park Commission who makes a recommendation to the General Manager of Rec Park that is done separately. So that procedure has been in place now really since Prop K was established in the '80s, where the joint hearing is set up when there is a shadow impact on one of those 14 parks that have a very

[Joel Koppel] >> Question for the project sponsor. Something we take seriously up here week in and week out is the existing tenants and renovictions and whatnot. Is there a signed and executed

specific numerical shadow budget and not the rest of the parks in the city. Thank you.

- document that guarantees that the existing tenants will be taken care of while they are gone, have
- 2 the equal or better conditions coming back in at the same dollar amounts?
- 3 [Paul Iantorno] >> Absolutely, we do and the tenderloin housing clinic were kind enough to put
- 4 the deal together in place and on top of the letter of recommendations, letter of support, I placed
- 5 that letter from the Tenderloin Housing Clinic which specifies that they were very happy with
- 6 the adequate funding, the above average relocation housing that we're offering them and then
- 7 they're going to move back. I have a great relationship with not only my residential tenants but
- 8 my commercial tenants. They all wrote letters of support for this project. They are all very happy
- 9 and look forward to it. All my commercial tenants are very supportive of it as well. And all of
- them are invited to come back as well after the project which if approved it's still going to be
- another year before I get engineering documents and we start going. I have a great friendly
- relationship with all my tenants and everybody is really supportive of this.
- 13 [Rich Hillis] >> Commissioner Moore?
- 14 [Kathrin Moore] >> Director Rahaim. Was this project in 2015, heard jointly by this
- 15 commission and Park and Rec?
- 16 [John Rahaim] >> Not in a joint hearing, no.
- 17 [Kathrin Moore] >> Was not. My second part question why is this package not copying us on
- the details of the shadow analysis?
- 19 [Doug Vu] >> So the actual shadow analysis is included in the Community Plan Exemption for
- 20 the project in the environment review document, beginning on page, I believe, 31 and going to --
- 21 [Kathrin Moore] >> Mr. Vu there is one diagram in there. Normally when we look at those
- 22 things, we have basically all the days and my packages only one diagram which is the summary
- 23 diagram being used in the CATEX. There is no complete shadow study. I am just wondering
- 24 why this is different.
- 25 [Doug Vu] >> So the Department commissioned a study by Prevision who is the shadow
- 26 consultant. You know the environmental planning staff reviewed that analysis and developed,
- you know, the narrative that is within the Community Plan Exemption.
- 28 [Kathrin Moore] >> Could you please answer my question?
- 29 [Doug Vu] >> The shadow analysis itself was not included in the packet.
- 30 [Kathrin Moore] >> Thank you.

- 1 [Rich Hillis] >> Commissioner Koppel?
- 2 [Joel Koppel] >> So I'm going to take the Rec and Parks decision, you know, into consideration
- 3 when making mine. I am supportive of the project. Really happy to see that the project sponsor
- 4 went above and beyond the 25% affordable BMRs and the 63 units could and would be possibly
- 5 coming into the area. I see another commissioner so I'll let her speak.
- 6 [Rich Hillis] >> Commissioner Moore?
- 7 [Kathrin Moore] >> Based on my longevity on this commission I have never supported any
- 8 shadow on any park unless the project was 100% affordable or served community purpose larger
- 9 than private development not carefully designing a project that doesn't cast shadows. This
- 10 commission over the years, we all have worked very hard supporting housing in all and every
- form. And we have sent projects back to basically shape themselves in a manner that they do not
- cast a shadow upon the public and protected the parks. We recently, I think it was earlier last
- 13 year, that we had such a project and we all supported the project and its intent but we also
- supported there would be no additional shadow and the architect came back and shaped the
- building such a manner that the project was unanimously approved including my own.
- Again this is private development. And I think buildings can be shaped to avoid casting
- shadow. In addition to the fact I personally believe in order to really understand the
- differentiation between cumulative vs building generated shadow, that we do need the diagrams
- 19 to do justice for what's in front of us. And because that is not done in this particular project at
- 20 this moment, I cannot give properly evaluate of what the issues really are. That would be my
- 21 comment on the absence of the shadow analysis.
- 22 [Rich Hillis] >> I mean it's interesting because we did have a project on 6th Street, you know, a
- similar vein it was casting a shadow on Gene Friend. In that case, we punted on it and folks
- 24 worked together and came back with a solution to mitigate some of the impact. I don't think it
- 25 got rid of the shadow by any stretch. So I think it is a bit unfortunate we are in the spot where
- 26 there hasn't been either the willingness to discuss this or maybe even feasibility. I mean I think it
- 27 is clear from the park this diagram that I looked at the Rec Park item, which had more detail on
- 28 the shadow impact, that even at 40 feet, there's going to be an impact to the park.
- We can debate whether that kind of fits into Prop K or doesn't or whether this is a public
- park you know that is impacted vs private open space in somebody's backyard. But it is an
- impact. Even though Rec Park said it is not significant. There is an impact to the park.

So that is something I think we all have to consider and evaluate as we consider the project. And normally Supervisor Kim too is at the forefront of negotiating in working out solutions where housing is supported yet there is some mitigation. I have talked with both sides with the developer as well as some members of the community about why we couldn't get there. But I didn't see a lot of room to get there.

And on the flip side, clearly I don't like the shadow. The building is big compared to the context which is fairly typical to what we see around the city. We zoned to try to get more housing. I think the design works. It is contextual, it steps back on floors. I think it works there. Where it is, I think the 25% affordable is above and beyond. I mean we have not seen that in a project before. It is normally part of a the compromise and a mitigation measures we make in order to get a project that is tenable that does have some impact but to where we can approve it. I think that's huge and shouldn't be discounted, I think the support from the existing residents as commissioner Koppel said in bringing them back. We have seen that happen before where the project sponsor works with the tenants and is able to work out a solution where they come back at rent control. Those to me are also big factors.

I don't, commissioner Moore, just because a project has an impact, a shadow impact say no to a project. I think it is part of what we have to weigh every project we look at shadows causes some issue to a neighbor whether it is their backyard, shadow on a public park, shadow on other open space that's not controlled under Prop K. There are impacts that we have to weigh with the need for housing, and the need for additional affordable housing. To me that outweighs it, to the people who said we don't necessarily do this in other neighborhoods, just last week we had 3333 California, which I think one of the prime reasons the neighborhood opposed that is because it is used as informal open space for the neighborhood it was going to be taken away with housing. And again it is something we have to balance our support. I think it is a great space for housing. It is something we have to balance. On balance, I think we need housing we need affordable housing. Yes, there is a shadow impact in this the park. To me, it doesn't outweigh the other benefits to the project. I would support this project.

28 [Rich Hillis] >> Commissioner Melgar?

- 29 [Myrna Melgar] >> Yes, thank you for that nuanced analysis. There are some good things about 30 this project. I appreciate the developer, you know, attempting to increase the affordability doing
  - things with the design I like the design. To me, the shadow, you know, we have standards under

- 1 Prop K. But they are not they don't all hit the same in all neighborhoods. You know, it reminds
- 2 me of the debate that we had with the preschool with the project on Mission and 26th. When a
- 3 neighborhood has very little access to sunshine and parks. It is not the same then when a
- 4 neighborhood has plenty of parks and sunshine and when kids have playgrounds in their schools.
- 5 So Bessie Carmichael does that not have that access. Where the shadow falls, even though it is
- 6 later in the day during the summer, that is actually precisely when the teenagers use that
- 7 basketball court. So it is in the summertime, when they are out of school, they are hanging out,
- 8 they are playing basketball, that's when the shadow is most impactful.
- 9 So I do wish that there had been more consensus with the community. I don't think that
- this is something that I can currently support. I don't know how it's going to fall today, if we do
- have more time, I would encourage that there be more communication with the neighborhood. It
- is not that often that we see all of the community groups coming forward united in their
- opposition. This is one of those instances, you know so I cannot support the project until that is
- 14 worked out.
- 15 [Rich Hillis] >> Commissioner Johnson?
- [Milicent Johnson] >> I just want to start by thanking the community members that came out to
- share your perspective on this. I know that this is personal. It is a personal and important issue
- because VMD park is a cultural jewel. And it is a park that has been fought for by a community
- that has to fight for all of its assets. I am really sensitive to the lived experience of the
- community and the comments that have been brought up. And I think that this issue is tied up in
- 21 actually quite a few larger policy issues. I heard things like talking about making sure that these -
- 22 the rules around shadow are applied equitability across the city, not just in certain
- 23 neighborhoods and that development happens equitably across the city. Not just in communities
- of color and low income communities. I heard issues around, while affordable housing units are
- 25 being put online, that those affordable housing units are not necessarily affordable to the
- 26 community.
- And I am really looking at the BMR process. And making sure that it is truly equitable
- 28 and serving who needs to be served. I heard folks really bring up, you know, Miss Figueroa who
- 29 said that the process itself of how we talk about and negotiate and talk about community
- 30 agreements still needs to be worked on so that communities don't feel like they are fighting for
- 31 their crumbs. I just want to say I hear you and I want to voice that.

As president Hillis said, there is impact here. And any development that happens, it is going to have an impact on shadow on the park. It has impact on your day-to-day life. I understand that, why you have come out and expressed opposition to that.

I think as my fellow commissioners have said, we are put in a difficult position in this. I wish that we were having a conversation about how we could mitigate some of the impacts of the shadow for the residents that are already there. I know that some efforts have been made with the developer that there have been conversations between the developer and the community and yet here we are.

You know, I just -- I want to say that I think as a commissioner, there are many things we have to weigh. We have to think -- we have to weigh, you know, the regulations that were set up specifically for instances like this to help us make determinations about what the impact is. And whether a development can happen around the park. We have to take into consideration the rulings of our colleagues. Their thoughtful analysis on the impact of shadow. We ultimately have to take into consideration the city at large. And those objectives.

You know, for those reasons, this has been a really difficult project for me. I have weighed a lot of different voices. Ultimately when I look at the project overall, I think that it is ultimately a good project. And for those reasons, I am in support.

18 [Rich Hillis] >> Thank you. Commissioner Fong?

[Rodney Fong] >> Commissioner Johnson that was a very eloquent explanation of the process we have to go through. On paper I am supportive of the project. I think it is well done in black and white and from a planning perspective it meets criteria. What is sad and difficult and this is not the first time we have been here is watching a slow deterioration of a neighborhood and its culture in San Francisco. This is not the only neighborhood this is happening. This is happening all over. Each time you guys come, it is sadder and sadder for me, because I know it is getting closer and closer to dwindling down. You know my friends grew up in the city here. We are all feeling the same pressure of being squeezed out of our own town. Which is very, very frightening and, you know, it is happening. You know but the theory of trying to build more housing to accommodate more people maybe the supply gets a little more better, And the prices to come down a bit. I don't necessarily see that happening in the near future but maybe. Anyway, I am torn but my job here tonight is to go by the book. This to me, it looks like it needs to be

approved. But I feel for the pressure of San Franciscans being squeezed out.

- 1 [Rich Hillis] >> Commissioner Richards?
- 2 [Dennis Richards] >> Nothing that I have concerns with this project has anything to do with
- 3 Mr. Iantorno or his family's history with the properties you had mentioned in your presentation.
- 4 It seems to me you have remedied that by selling it back to the city so I don't want anybody to
- 5 infer that I don't believe it has been rectified. I do. I guess the remarkable for me is the word in
- 6 public comment that was thrown up and is being thrown up a lot regardless of neighborhood is
- 7 Racism. The communities of concern are people of color. What is remarkable for me was sitting
- 8 up here listening to the community of color come up and say if you approve this project, it is
- 9 exclusionary to us it's racist to us. And then we have the mostly European American folks and
- there were folks from the real estate industry here, speaking saying if you don't approve this
- project, it is racist, its exclusionary. How do you get both ways? Here I am this entitled white
- guy, happens to be gay. Where do I get off sitting up here saying, you know what community of
- color, I know what is best for you? No, that shadow doesn't mean jack crap, you should listen to
- me. That's what I have trouble with. We can steam roll this, we can have a four three vote. All
- 15 fine and dandy.
- But I want the other commissioners that aren't hearing what I'm saying to actually
- internalize that. What does this feel like to me? It is wrong. Forget the project. It is about equity.
- 18 Yeah we got some shadows that's a point whatever rounding error. It doesn't seem like much. To
- the community it is a lot. I won't be supporting the project. I have nine issues with the project.
- 20 First of which is I would like to ask the project sponsor the quality of units being lost under rent
- 21 control, I see the layouts of the units, they look like full four flat units. I don't see the square
- 22 footage of those, what of the replacement units square footage. Are they same quality?
- 23 [Paul Iantorno]>> The replacement units they are a tiny bit smaller, they are about 850 square
- 24 feet.
- 25 [Dennis Richards] >> And the flats at 194 Russ 192 Russ how many square feet are they?
- 26 [Alice Barkley] >> The square footage of the flats is a little over a thousand square foot however
- 27 when you look at the square footage because they have staircase going up that's not habitable
- space. I sat down with the Corellos, one of whom who have already signed an agreement. We
- 29 went through the floor plans of the two units which is side by side. The unit that is 201, 301, 401
- and 501 are the rent control units, stacked up on top of each other. And then the 1,000 square
- foot unit is in the back. The unit in the back, one of the bedroom faces a small lightwell where by

- this one have three large windows for every room facing the street. It has two bedrooms. Also,
- 2 the location of the kitchen. As we went through the floor plan, they know the difference in the
- 3 square footage what the percentage is, is close to 90% habitable space. They looked at it and they
- 4 decided they would rather have the unit that is 301, 302 because it is easier for them and they get
- 5 more light the kitchen is better.
- 6 [Dennis Richards] >> So the replacement units in the Costa Hawkins agreement I see here on
- 7 page -- section 2, cities, concessions incentives and return for subject -- subjecting the
- 8 replacement to the rent ordinarnce. The developers has received the following exceptions is
- 9 concessions and incentives for the production of replacement units on site. We have to give
- something up in order for those rent controlled units to be replaced by BMR units. That is kind
- of interesting. Are any replacement units subject to the variance? What designated units are the
- replacing units, the numbers?
- [Alice Barkley] >> Let me address what the variance are. The variance is the rear yard variance,
- in the RED district the variance has to be on the ground floor. For the SOMA NCT there is a rear
- yard square footage requirement percentage requirement. Because we have three residential units
- on the ground floor on Russ Street, to continue the residential character all the way down, we
- 17 needed a variance for the location. Also on the SOMA NCT a variance for the square footage but
- 18 the open space is made up for having a rooftop.
- 19 [Dennis Richards] >> I'm sorry I don't mean to override your finishing sentence, are any of the
- 20 replacement units subject to the variance?
- 21 [Alice Barkley] >> Yes.
- 22 [Dennis Richards] >> Which ones?
- 23 [Alice Barkley] >> Actually all the rent control units are in the RED district and actually they
- 24 are not subject to the variance because they face the street and also the RED district the rear yard
- 25 for that portion the building happens to meet the square footage requirement and percentage. It's
- 26 a complicated building because it is in 2 SOMA districts
- [Dennis Richards] >> I want to make sure, we are not replacing on the 192, 194 Russ. Maybe
- 28 small full four small flats with 2 exposures with smaller units with only 1 exposure or even more
- 29 units subject to the variance because they do not have the required open space in the back.
- 30 [Alice Barkley] >> But those 3 units are not located in an area where. Yes it is subject to the
- 31 variance because the RED the rear yard is not on the ground floor.

- 1 [Zoning Administrator] >> The reason the variance is required here is a little of a quirk
- 2 because it is a split zone site because it was a combination of multiple properties. So the
- 3 properties that front on Folsom Street are zoned are SOMA NCT they are zoned in as
- 4 neighborhood commercial district. The interior lot in RED, they are Eastern Neighborhood
- 5 Mixed Use District, so in Eastern Neighborhoods if you don't have a project of a certain size,
- 6 instead of requiring variances for quantitative modifications to the Code, they can request
- 7 exceptions from the Planning Commission, which they are doing here. But for the portion that's
- 8 in the neighborhood commercial district, that is not available. The only option is through the
- 9 variance.
- The bottom line is that this project like many projects in each neighborhoods has an interior rear yard, courtyard that doesn't meet the technical requirements of the planning code. It
- is a little bit smaller and configured in an irregular way. Most, but not all, of the units that front,
- 13 the interior courtyard there don't meet the code requirement. The literal code requirement for
- 14 exposure, some of them require variance cause they are in the neighborhood commercial district
- some of them require the exception from the floor.
- 16 [Dennis Richards] >> So the units Ms. Barkley said are the replacement units that are rent
- 17 controlled, the BMR replacement units that were giving concessions and incentives for under the
- 18 Costa Hawkins agreement, are they subject to your variance or are they?
- 19 [Zoning Administrator] >> She indicated that the units are that front on the courtyard, but there
- is one unit in each stack that doesn't require exposure exception, so I'm not sure which units
- 21 exactly have been designated.
- 22 [Alice Barkley] >> The rent controlled unit meets the section 140 for exposure requirement
- because they face the street.
- 24 [Dennis Richards] >> Okay thank you, so the other issue is the small business displacement and
- 25 the LGBT space displacement what is, you didn't really mention Ms. Barkley about what your
- plan was for retaining it, relocating it, tracking it back at rents that are reasonable.
- 27 [Alice Barkley] >> There has been conversations, ongoing conversations, with the commercial
- tenants going on. In fact in the support letter one of the tenants which is the, the 2 restaurants
- 29 have indicated that they would like to come back. So they have been in discussion. The third
- tenant, which is the San Francisco Leather Alliance, have also indicated that they would like to

- discuss coming back. They have been told there have been ongoing discussion with all the
- 2 tenants.
- 3 [Dennis Richards] >> Okay do you feel that it would be something that these restaurants, giving
- 4 that the new nature of the development and the cost per square foot, would be something that
- 5 they can afford and not put them out of business?
- 6 [Alice Barkley] >> In fact I was discussing the floor plan with the Fondue Cowboy what happen
- 7 is that the new retail space because they have a 20 foot high ceiling they will actually have a
- 8 partial second floor. So they were looking at it at said, oh that means they can have some
- 9 additional sitting up on top on the second floor, so they were very happy with the floor plan that
- 10 was laid out.
- [Dennis Richards] >> What about the Dolce Italia cookies? That are located in the back of the
- 12 Folsom Street properties on the corner wedged between the Russ and the Folsom Street
- 13 properties?
- 14 [Paul Iantorno] >> No, Dolce Italia cookies actually sold to Deli Board. Deli Board took over
- 15 the space.
- [Dennis Richards] >> Thank you I didn't know that. I saw the people in the back, and I thought
- wow, there's four businesses here, not three. Okay. The other issue is historic preservation. I
- didn't see any historic resource evaluation report, I did see some kind of a blanket PEIR.
- 19 [Doug Vu] >> I can address that.
- 20 [Dennis Richards] >> Could you, please?
- 21 [Doug Vu] >> The subject properties were surveyed at the reconnaissance level as part of the
- 22 South of Market survey. During that survey they were determined to not be significant historic
- 23 resources under criteria 3 of the California Historic Resource Code which is for architecture. So
- 24 what we did with part of this project is we looked at the subject buildings and completed the
- 25 right remainder of the survey to determine if these buildings were historic as it relates to
- significant individuals who lived on the property or significant events. Based on that analysis, we
- determined that none of those buildings were identified to be associated with and historic
- 28 individuals or events.
- 29 [Dennis Richards] >> Got it, the reason why I ask is because I went on the PIM yesterday,
- which by the way changed its shape and form and everything and I thought I was on the wrong

- cities PIM had to put it back in, and they are still rated B. I would have expected them to be rated
- 2 C.
- 3 [Doug Vu] >> They will be as a result of this yes.
- 4 [Dennis Richards] >> The other issue is the height in the Residential Enclave District, you
- 5 know here we have in the front shadow issues in the back we have the starkness in the height of
- 6 the building which would be considered enclave it kind of seals the enclave into -- it's too high,
- 7 and I think you're getting an exception for that. We talked about the unit exposure.
- 8 There's no real shadow study in our packet and there's no alternatives as well that could
- 9 be presented that says at 5 feet less, it casts less of a shadow at this time of year. I didn't get -- I
- don't understand that, so there are -- there's no alternative, can we shift the massing around that
- 11 would prevent that, I'm sorry -- if you would like to say something, please. There's nothing in
- there for me.
- The other thing is, the interesting thing -- yeah, I guess there's no displacement, and I
- 14 applaud you for that. Interesting this is I look at this we're adding to the housing stock, If you
- look at the 11<sup>th</sup> district Federal Reserve Survey of San Francisco, the three lowest median
- income areas are Western Addition, Chinatown, and SOMA, so the units that are there -- and I
- don't even this probably applies to the BMR units -- probably can't be afforded to the person
- that averages that neighborhood A.M.I.
- That's an issue. If I wanted to go to an A.M.I. 40% preference for the existing residents
- 20 it's not like its 1 for 1. You live down the street, you move in, you live down the street, you move
- in, its 40%. You have your set A.M.I., but the A.M.I. in the neighborhood doesn't reach that
- A.M.I. that doesn't reach the dollar threshold. That's an issue for me, and I think that's enough.
- 23 [Rich Hillis] >> Thank you. Commissioner Moore?
- 24 [Kathrin Moore] >> Thank you to the community for everybody who came out to speak for or
- against it. In principle, I am interested in seeing a building on the site, I am interested in seeing a
- residential building on the site, but one that is responsive to circumstance and context, and this
- 27 particular project today is not quite there.
- I've voiced my concerns about the shadow and how I generally vote on that matter. Since
- 29 the project is not exceptional or extraordinary in its design and since it is not 100% affordable
- project, the fact that does cast a shadow is enough reason for me to not support it in its current
- 31 configuration.

I am supportive and agree with commissioner Richards' summary about displacing small businesses is has an impact I am very concerned about. Small businesses in their kind of intricacies are kind of hard to replicate They'll rarely ever find their home again in new spaces which are too expensive, not exactly the right size, right height, and most notably, not the right atmosphere.

I am concerned about the demolition of a functioning sound building and losing four affordable dwelling units, despite the fact that they will be recaptured in this building.

Aggregating, too many lots in many cases is a problem. It is accentuated here because we are straddling two different zoning districts here. The RED is something I watched very carefully for decades, and I think the transition of this building dealing with that transition in a sensitive small scale way is completely lost.

What is interesting to me is that this project is asking for a lot of variances and exceptions in contrast to what it's really offering. What really struck me as an unusual comment was that this project is trying to provide quality open space on-site, which I think is a great idea, and it dedicates a large amount of square footage to that effort. However, when I look at the drawing, that is drawing A3.8, all I see is an excessively large roof deck with no attempt to design an open space environment that I have seen many projects these days do very, very convincingly. Such as the Panorama up the street, etc., etc. This is basically just -- basically, there's nothing to it. I'm questioning that.

Again, I am interested in the project here, but what concerns me is also the quality of units this project is bringing to the market. You have heard me two months ago, four months ago, a year ago, two years ago, this project again deals with the hotel-like open corridors where individual units take their access of those corridors which for me does not create of type of livability that I believe we need to do when we are designing sound, livable units and quality housing in San Francisco. It just doesn't do it. The exposure of the three townhouse units does not allow much privacy.

And then, I'd like to talk to the architect, I'd like to ask the architect, any building in San Francisco which has more than five units needs to provide universal accessibility in the bathrooms. I do not see that in your drawing submittal. What concerns me, when you go next week -- if the project is approved today, if you go to D.B.I., this project will greatly change because all of your dimensions will change and impact your unit design in a noticeable way.

- So I'm kind of wondering if you have designed enough housing, you have been
- 2 challenged in front of us a number of times, you have done good stuff. But sometimes, we have
- 3 asked the same kinds of questions. We want more livability in the units, and we want certain
- 4 kinds of design sensitivity in order to complete the healthy, safe, complete neighborhoods that
- 5 we are all asking for. I think you can do it. I've seen you do it, but this project as it is here today
- 6 is not quite there for me. So I can ask for a continuance so that you work on it more, and I know
- 7 you can. And again, I am not opposed to the project, but I just need to see a little bit more to
- 8 speak to these basic elements that are just not there.
- 9 [Rich Hillis] >> Commissioner Koppel?
- 10 [Joel Koppel] >> Again thanks to the community for coming out, United Playaz, the whole
- group of SOMA organizations we do value your input and thanks to everyone for showing up
- 12 today. Thanks to Jane Kim's office for giving us their input. I also want to say a few words in
- relation to late Mayor Ed Lee who eventually couldn't see this project to fruition, but who put the
- wheels in motion to get us where we're at today. I'm going to make a motion to approve item 13
- 15 A and 13 B and adopt the shadow findings for 13C.
- 16 >> Seconded
- [Clerk] >> If there's nothing further, commissioners, there's been a motion and second to
- approve a Large Project Authorization with conditions, a Conditional Use Authorization with
- 19 conditions and adopt the shadow findings. On that motion --
- 20 [Roll call]
- 21 [Clerk] >> So moved, commissioners, that motion passes 4-3, with commissioners Moore
- 22 Richards and Melgar voting against. Zoning Administrator what say you?
- 23 [Zoning Administrator] >> I will close the public hearing for the variance and in general support
- 24 I'm going to take the matter under advisement for additional consideration.

#### 12/20/2018

### Planning Commission Hearing on 1052-1060 Folsom and 190-194 Russ Street

#### **PROJECT SPONSOR**

### Alice Barkley

Attorney for Project, Duane Morris

#### • Paul Iantorno

**Project Sponsor** 

#### Brad Terrell

Architect, SIA Consulting

#### FOR PROJECT APPROVAL

#### • Michael Andolina

#### • Laura Foote Clark

YIMBY Action

#### Nico Nagle

SF Housing Action Coalition

#### • Rudy Asercion

Former Westbay Pilipino Multiservice Center Director

#### • Charles Turner

Rental Property Owner

#### • Jean-Paul Samaha

Vanguard Properties - Realtor, SF Resident

#### • Michael Stack

Vanguard Properties - Realtor, SF Resident

#### • Connor McLeod

SF Resident

#### • Ed Deleski

Vanguard Properties - Realtor

#### • Xavier Arce

SF Resident

#### John Goldman

#### Goldman Architect - 1st architect for project, SF Resident

#### AGAINST PROJECT APPROVAL

#### • David Woo

South of Market Community Action Network

#### • Raquel Redondiez

SoMa Pilipinas Cultural District

#### Lourdes Figueroa

South of Market Community Action Network, Tenderloin Resident

#### Alexa Drapiza

South of Market Community Action Network, SoMa Resident - Natoma St

#### PJ Eugenio

South of Market Community Action Network

#### Tony Robles

Senior and Disability Action

#### TJ Basa

South of Market Community Action Network

#### • Ramon Bonifacio

South of Market Community Action Network, SoMa Resident - Mission St

#### • Juvy Barbonio

South of Market Community Action Network

#### • David Martinez

Photographer, Filmmaker Based in SoMa, SoMa Resident

### Katrina Liwanag

SoMa Pilipinas Cultural District, Bernal Heights Resident

#### Jon Jacobo

Aide to Supervisor Kim

#### · Paul Barrera

SoMa Pilipinas Cultural District, Bayview Resident

#### Raymond Castillo

South of Market Community Action Network, Portola District Resident

2679

- Sue Hestor SOMCAN Attorney on this appeal
- Tet Naval SoMa Pilipinas Cultural District, Western Addition Resident
- Angelica Cabande
  Executive Director, South of Market Community Action Network

2680



December 11, 2018

San Francisco Planning Commission City Hall, 1 Dr. Carlton B. Goodlett Place

Re: 1052-1060 Folsom St & 190-194 Russ St

Dear Commissioners,

We are writing to express concerns about the shadow impacts of the proposed 1052-1060 Folsom St & 190-194 Russ St Project on Victoria Manalo Draves Park (VMD).

The proposed 1052-1060 Folsom St & 190-194 Russ St Project is a 64'6" tall seven-story residential building containing 63 units (consisting of studio, one, and two bedroom units) and ground floor retail.

District 6, particularly the SoMa, shoulders a disproportionate burden of development and population growth in San Francisco. However, the south of Market continues to have the least amount of parks and open space per capita, with only two (2) full-size parks: South Park and VMD. South Park was built in 1885 and after one hundred and fifty-one (151) years, finally in 2006 another full-size park was built and named after the Filipina-American South of Market native, and Olympic Gold Medalist, Victoria Manalo Draves.

VMD is an active park and is widely used by SoMa residents, students, and workers. The park serves the youth, adults, and seniors of the community with amenities available year-round, including a basketball court, community garden, children play areas, picnic area, open grassy areas, and benches. The park is utilized by the students of the nearby Bessie Carmichael School, and provides a venue for numerous community events and is favorite lunch hangout to many SoMa workers. Both the park and the project are also located within the Youth and Family Special Use District which was established in 2009 to protect and enhance the health and environment of youth and families in the South of Market.

Before you is the proposed 1052-1060 Folsom St & 190-194 Russ St Project that will cast new shadows on VMD. The Quantitative Summary of Shadow Findings further explains that there is a +0.38% annual increase in shade on the park that would occur for eight (8) months out of the year, affecting the northeastern portion of the park, which includes the Park entry, the basketball court, children's play area, grassy areas, and benches.

This, however, is not the first time this project has been before you. In January 2015, this same developer proposed a similar project though *smaller* in scale. At that time, the developer proposed a six-story residential project that would have caused a +0.07% increase in shadows on VMD. The Recreation and Park Commission and the Planning Commission recognized in 2015 the importance of protecting VMD and the significance of approving this project as a standard for future projects, and voted to reject the project. What is before you now is a larger project, with a much larger shadow impact.

We would like to urge all of you to partner with us in protecting and preserving our very limited open spaces in the South of Market that serve a diverse population of residents, workers, children, youth, families, and seniors. With additional projects in the pipeline that are estimated to cast new shadows on VMD, in addition to the impact of 1052-1060 Folsom St & 190-194 Russ St, there will be a cumulative adverse impact to one of only two full-parks that serves the densely populated area in the South of Market. Approval of this project will set further detrimental precedents for future projects that will totally and completely disregard the value of public open space to the most underserved residents who actively use the park.

With that, we strongly urge you to vote NO on the 1052-1060 Folsom St & 190-194 Russ St Project. Furthermore, we urge the Recreation and Park Commission and the Planning Commission to re-examine and update the allowable shadow budget for parks in the South of Market to be consistent with other high density neighborhoods with very little open space that have 0% shadow tolerances. As the South of Market continues to see rapid rates of new development, evident in efforts such as the Central SoMa Plan, it is crucial that existing open spaces are preserved and protected.

Sincerely,

Angelica Cabande

Organizational Director

South of Market Community Action Network (SOMCAN)

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#### Brief History of Filipinos in San Francisco and the South of Market

By South of Market Community Action Network

According to the 2010 US Census, there are over 3.4 million people of Filipino ancestry in the United States. Community experts believe the actual number may be closer to four million because an estimated 25% of Filipinos in the United States are undocumented or out of status.<sup>2</sup> Almost half of the total U.S. Filipino population, or 1.47 million, lives in California where large concentrations of Filipinos are found in three areas: Los Angeles County, San Diego County, and the San Francisco Bay Area. The Bay Area Filipino population is 458,000 with 37,705 Filipinos living in San Francisco (representing 4.5 percent of the city's total population of 817,501).<sup>4,5</sup>

The Filipino American community has a long history in San Francisco. The early Filipino population in San Francisco was mostly comprised of male farm workers and seafarers who lived in Manilatown, a five to ten block area around Kearny Street adjacent to Chinatown. During the 1920s and 1930s, there were about 20,000 Filipinos living in this small area.<sup>6</sup> Urban renewal and redevelopment caused the Filipino population to relocate to other parts of the city. After 1965, Filipinos from the Philippines began to immigrate to San Francisco, concentrating in the South of Market. In 1970, the San Francisco-Oakland metropolitan area had the largest population of Filipinos of any metropolitan area in the continental United States at the time (44,326). Due to a change in the ethnic make up of the Yerba Buena neighborhood, and with the construction of the Dimasalang House in 1979, four street names in SoMa were changed to honor notable Filipinos. By 1990, 30% of the population in South of Market was Filipino-American.<sup>8,9</sup> Despite the outmigration of Filipinos, there are still significant concentrations of Filipino residents living in the Excelsior (Supervisorial District 11) and in the South of Market neighborhoods (Supervisorial District 6), with smaller numbers in Supervisorial Districts 4, 9 and 10.

There are 31,370 residents in the entire South of Market District and the median household income is \$72,762.10 Filipinos live in the area between 4th to 11th Streets and from

10 SF Planning Department, 2013

US Census, 2010

Peter Chua, Ating Kalagayan: The Social and Economic Profile of U.S. Filipinos, 2009

<sup>&</sup>lt;sup>3</sup> Asian American Center for Advancing Justice, 2013

Drew Desilver, "More than 3.4M Americans trace their ancestry to the Philippines," 2013

Kevin Fagan, "Asian Population Swells in Bay Area, State, Nation," 2012
 Cicero Estrella, "Maniltown Will Rise Again," 2004

Reclaiming San Francisco: History, Politics, Culture

<sup>&</sup>lt;sup>9</sup> Philippine Consulate General in San Francisco, "The Philippines in San Francisco," 2012

Market to Folsom Streets. In the last census, this area had some of the lowest household incomes in SoMa at \$23,000 for this area from Market to Howard Streets. For the year 2010, the total population in the 94103 zip code was 21,279 people. Filipinos numbered 2,524 and were the 5th largest population after Whites, Latinos, African Americans, and Chinese. Although Filipinos made up only 5% of San Francisco's overall population in 2010, they account for 9% of SoMa's population.<sup>11</sup>

The Filipino community in San Francisco is severely underserved, under-resourced and lacking in support to thrive as a community of immigrants in this city. The overall number of Filipinos in the city declined by nearly 10 percent from 2000 to 2013 (from 40,083 to 36,144); and Filipinos in the 2011-2013 American Community Survey US Census represented 4.4% of the citywide population. In the 2000 Census, there were about 5,000 Filipinos in SoMa and in the 2010 Census, there were just 2,500 Filipinos. In Through the work of community based organizations in the South of Market, it is observed that most Filipinos are being forced out of their longtime homes because of market-rate development pressures, Just Cause evictions, owner buy-outs, landlord harassment, and habitability issues due to owner neglect. Nearly 60% of Filipinos are renters, and nearly 10% of Filipinos are below the poverty line. Language barriers compound the severe housing issues faced by Filipinos in the city. The City has over 10,000 Tagalog-speaking, limited English speaking residents. Over one in four Filipinos in San Francisco have limited English language capacity. Since 2014, the Filipino language (Tagalog) has been a required language for City services, but interpretation and translation are not always easily accessible, hampering communication or delaying services.

San Francisco's eviction rates have nearly doubled since 2010, and eviction pressures are greatly felt in the South of Market neighborhood. Based on the Urban Displacement Project (a research and action initiative of UC Berkeley in collaboration with researchers at UCLA, community based organizations, regional planning agencies, and the State of California's Air Resources Board), the South of Market is in advanced stages of gentrification including resident displacement.

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<sup>11</sup> US Census, 2010

<sup>&</sup>lt;sup>12</sup> US Census, American Community Survey 2011-2013

US Census, 2000

<sup>14</sup> US Census, 2010

<sup>15</sup> Filipino Community Center

<sup>16</sup> SF Office of Civic Engagement and Immigrant Affairs

<sup>17</sup> SF Rent Board

<sup>18</sup> Urban Displacement Project, UC Berkeley

#### 2017 Census Data for the Project Area



#### Race

- Black 12% (vs Citywide 5%)
- Hispanic 19% (vs 15% citywide)
- Asian 28%
- White 34%

#### Income

- 42% of households make under \$50K (1.4X the citywide rate)
- \$74K median household income (vs \$96K citywide)

#### **Poverty**

- 25% live below poverty line (vs 11.7% citywide)

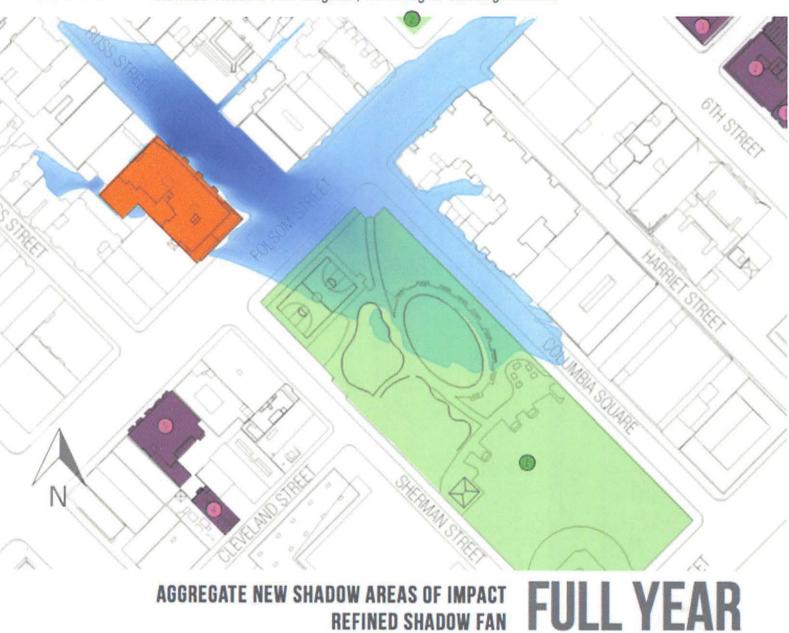
#### Renter Occupancy and Housing Vacancies

- 74% of housing is renter occupied
- 15% of housing is vacant (vs 8% citywide)

#### Age

- 11% are 0-19
- 28% are 50+

#### **1052 FOLSOM STREET** A1.1 Refined Shadow Fan diagram, factoring in existing shadow



## AGGREGATE NEW SHADOW AREAS OF IMPACT **REFINED SHADOW FAN**

#### Proposed Project RPD Parks Cumulative Projects Refined Shadow Fan 363 6th Street Victoria Manalo Draves Park of Proposed Project 345 6th Street Gene Friend Rec Center occasional requent 999 Folsom St. shadow Note: Shadows from 280 7th St., 980 Folsom St., shadow

988 Harrison St. and 850 Bryant St. (Hall of Justice) are considered as part of the cumulative analysis but these buildings fall outside the graphical view of this diagram.

40 Cleveland St.

1075 Folsom St.



#### 190 RUSS STREET SHADING ANALYSIS:

Graphic showing conditions on Summer Solstace (6/21) at 7:35 PM



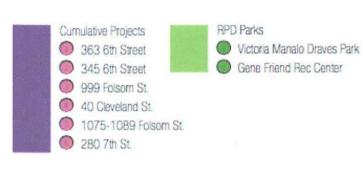
## B1.19 1052 FOLSOM STREET Shading diagrams on the Summer Solstice



### SUMMER SOLSTICE JUNE 21

# 7:36 PM



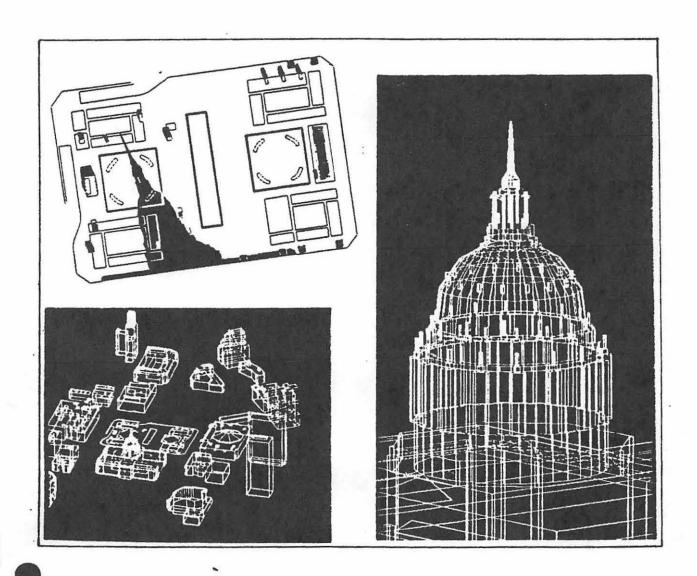


#### **MEMORANDUM**

TO: City Planning Commission Recreation and Park Commission October 22, 1987

FROM: Department of City Planning

Re:Proposition K-The Sunlight Ordinance



#### INTRODUCTION

Proposition K, the Sunlight Ordinance, was passed by the citizens of San Francisco on the June 1984 Ballot in response to a growing concern about shadow impacts of buildings on the city's open spaces. The ordinance included all properties under the jurisdiction of or designated for acquisition by the Recreation and Park Commission.

Although Proposition K generally does not permit any new structures to create new shadows on these properties between one hour after sunrise and one hour before sunset, it does allow some exemptions. The first of the exemptions include those new buildings which do not exceed 40 feet in height as provided in the City Planning Code. A second exemption applies to those new structures which replace existing buildings (built before June 6, 1984) at precisely the same height and configuration. A third exemption applies to projects which were at certain stipulated stages in the permit approval process at the time the proposition was approved for the ballot by the Board of Supervisors.

The fourth exemption, which is the subject of this memorandum, relates to language in the proposition which states that the City Planning Commission shall disapprove a permit "if it finds that the proposed project will have any adverse impact on the use of property under the jurisdiction of, or designated for acquisition by, the Recreation and Park Commission because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant." This language requires the City Planning Commission to make two findings:

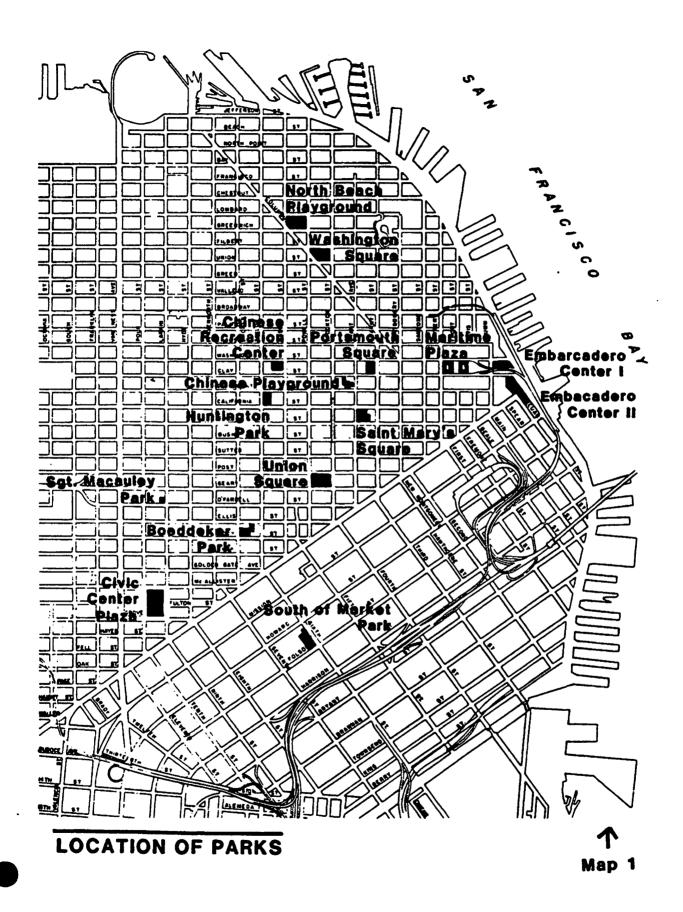
- 1) That the shadow will have an adverse impact on the use of the property, and
- 2) That the impact is significant.

Stated conversely, projects casting shadows which have no significant adverse impact on the use of the property may be approved by the Commission.

The City Planning and Recreation and Park Commissions are required to jointly adopt the criteria for the implementation of Proposition K. In January, 1985 these Commissions initially considered implementation criteria and requested additional information from staff. The information requested by the Commissions required a "supplemental appropriation in order to fund an analysis of fifteen open spaces in the Downtown area that could be shadowed by new development" (Resolution No. 13887). These open spaces are shown on Map 1.

The City through the Department of City Planning, entered into an agreement for professional services with the University of California at Berkeley. The Planning Department and UCB began working together to develop the methodology necessary to provide the Commissions with the requested analysis.

Following a period of modeling and analysis the computer system was developed to the point where implementation standards could be considered.



This computer system can produce shadow information for a given park in the form of graphs and diagrams showing shadows for any day of a year, any time of the day. It can also sum up the total shadow during any time period over equal increments of time. For example, it could cast shadows every fifteen minutes between two given dates and calculate the total shadow area over the time period. It can test for new shadow from proposed buildings and produce the same detailed information on the increased shadow. Additionally, it can produce three dimensional images of all or any building casting shadow and view it from any point.

This memorandum explains the approach proposed by staff to be used in determining the significance of shadow impacts, describes the technical concepts of shadow and shadow analysis and presents the model of shadow measurement and evaluation. Recommendations for each park and the criteria for evaluating individual building shadows will be published prior to the public hearing scheduled for November 5, 1987. Both Commissions are scheduled to act on the recommendations on November 19, 1987.

#### **SHADOW ANALYSIS METHODOLOGY**

In order to determine "significant adverse impact on use" a number of analytical tools have been developed. Initially, buildings surrounding park properties were photographed (including aerial photography for photogrammetric analysis through which building heights and park elevations can be determined within an accuracy of ± 1 foot) and cataloged. With this information a computer model of the parks and the built environment surrounding these properties was developed and used to create an existing shadow profile for each subject park property (the model is described in general in the following sections). The shadow profile consists of "snap-shots" of all existing shadows on a subject property every 15 minutes a day, one day per week for 26 weeks. The second 26 weeks of the year are the mirror image of the first 26 weeks. This shadow profile is presented in a graph format (histograms) with the amount of square feet in shadow on the vertical axis and time on the horizontal axis. These daily shadow profiles in sequence represent the year-round shadow distribution of a park.

Notelly

The year-round shadow profile for each park forms the basis for considering how quantitative limits could be set for new shadows in a park. The following sections introduce and define some important concepts used in this analysis.

The concept of "foot-hour" was used as the unit of measure in analysis of shadows. A foot-hour of sunshine means that a square foot of space in a park is in sunshine for one hour. For Proposition K purposes, the total foot-hours of a park are determined by multiplying the size of the park in square feet by 3,721 which is the total number of hours year round between one hour after sunrise and one hour before sunset (the hours of concern for Proposition K).

with existing shoulder

For example, if there is a park of 10,000 square feet and there are 3,721 hours annually of sunlight during the specified Proposition K hours, then there are:

10,000 square feet X 3,721 hours = 37,210,000 Total foot-hours

Foot-hours can be calculated for either sun foot-hours or shadow foot-hours. The amount of shadow in square feet multiplied by the Proposition K hours equals shadow foot-hours. Similarly, the amount of park area in sunshine multiplied by the Proposition K hours equals sun foot-hours.

If the daily shadow profiles show that there are 9,302,500 shadow foot-hours (sfh) in shadow over the entire year, that means 25% ( $9,302,500/37,210,000 \times 100 = 25$ ) of the park's total foot-hours is already used up by existing shadow, and,

37,210,000 total ft.-hrs. - 9,302,500 shadow ft.-hrs. = 27,907,500 sun ft.-hrs. or 75% of the total yearly sun resource is still available.

If, for example, an absolute limit of 10% of the total foot-hours is set for this park it would mean that no more than 3,721,000 additional shadow foot-hours would be ever allowed in this park  $(0.1 \times 10,000 \times 3721)$ .

The 3,721,000 shadow foot-hour "account" for the park could be used up with a new shadow of 1,000 square feet which lasts all day every day of the year, i.e.

1,000 square feet \* 3,721 hours = 3,721,000 shadow foot-hours

The 3,721,000 shadow foot-hour account could also be used up by a 2,000 square foot shadow that appears in the park only half the time.

From these two examples it can be seen that a small shadow that lasts for a long time can be the same shadow foot-hours as a large shadow which lasts for less time.

# Criteria for Determining Significance

What amount of shadow will have "significant adverse impact on use?" Answering this question requires information about the specific park involved and the characteristics of the shadows that exist currently and the shadow that would be created by the project under consideration.

The approach recommended by staff involves two steps. The first step is to set an absolute limit for new shadow allowed in an open space (Absolute Limit). The Absolute Limit is expressed as a percentage of the total foot-hours for each park (described below). This percentage represents the amount of increased shadow permitted as an Absolute Limit for each park. The second step is to determine individual building impacts and allocate a portion of the additional allowable shadow among specific projects within the Absolute Limit.

#### Absolute Limit

It is possible to set a quantitative cap for the amount of new shadow which could be allowed in each park based on the current shadow conditions in the park

and the size of the park. A large park with little shadow could be permitted a larger absolute limit than a smaller park with a lot of shadow, for example.

This absolute limit could be used up by one or more new buildings, but, the final determination of how much of this limit could be used by an individual building and what form the new shadow will take should be determined on a case by case basis. However, any shadow cast beyond this limit would be considered significant and could not be allowed.

# Allocation of The Absolute Limit Among Individual Buildings

Each open space has distinctive characteristics of existing shadows and the shadow that would be created by a new building. Each potential shadow also has distinctive characteristics. Depending on the proposed new building's location the shadow could be fast or slow moving (shadows of buildings near the open space will move through the open space slower than a building farther away from the open space). The proposed new building's height and location will also determine the size and shape of potential new shadow in the park, when (e.g. time of day, time of season) and where in the park the new shadow would be cast. Since a potential shadow may have immensely varied impacts at different times of day, or different seasons, or duration of the shadow, or the size or the location of the shadow, the evaluation of impact depends on a variety of qualitative factors.

Continuing with the example of the park above, if it were determined that a small shadow that lasted all day every day of the year would affect the use of the park (e.g. it put enough of the park in shade that people would no longer eat their lunches in the park), then this shadow should not be allowed even though the amount of additional shadow foot-hours was within the Absolute Limit. This reasoning can be carried out to an infinite number of scenarios. After the new shadow has been determined not to exceed the Absolute Limit, therefore, it is important to consider each building's shadow contribution or performance throughout the year.

The factors to be considered in allocating additional shadow within the absolute limit will vary from park to park based on the characteristics of that park and the pattern of its existing shadows. In the case of a downtown park it may be more important to preserve the mid-day sun during all seasons and only allow small, fast moving shadows. These criteria would assure that the park users during the day would be able to enjoy sun during the lunch hours.

In the case of a neighborhood park it may be more important to preserve sun in the morning and afternoon hours during the Summer and Fall and only allow small shadows of any duration. This would assure the neighborhood of a protected sun resource in the morning before work and in the afternoon for post work day activities during the Summer and Fall.

Qualitative criteria for each park should be developed based on existing shadow profiles, important times of day, important seasons in the year,

size and duration of new shadows and the public good served by buildings casting new shadow. These bases are explained below:

# Value of the Sunlight

Time of Day (morning, mid-day, afternoon)

Based on existing shadow conditions and location of a given park, the time of day values of sunlight will have to be established. For example, afternoon and morning sun resources may be more important for preservation in neighborhood parks whereas mid-day sun may be more important in downtown parks. Additionally, some parks may have more shadow during certain times of the day when compared with other parks.

Time of Year (Spring, Summer, Fall, Winter)
In the same way that the time of day value of sunlight has to be established, sunlight value during times of year will also have to be determined.

## **Shadow Characteristics**

Size of Shadow

Small shadows will generally be preferred to large shadows unless they last for long periods of time or fall on parts of the park where sunlight is particularly critical to users.

Duration of Shadow

Shadows lasting a short period of time will generally be preferred to shadows which last a long time unless the fleeting shadows fall during a critical time of day or season and/or are so large that they disrupt use of the park.

- Location of Shadow

Efforts should be made to avoid shadows in areas of the park where existing or future use of the park is intense and where a new shadow could have detrimental effects on park vegetation.

## **Building Characteristics**

Public Good Served By Shadow Caster

Buildings in the public interest in terms of a needed use or building design and urban form may be allocated a larger portion of the Absolute Limit than other buildings. For example, the Civic Center Urban Design Plan calls for a building at the same height as the existing library to continue the cornice on Marshall Square thus completing the gap in the framing of Civic Center Plaza. A new library building to accommodate the growing needs of the Public Library is proposed at that space. This new building would cast new shadows in the morning hours on Civic Center Plaza. If the new building could not cast shadows, the ability to use the site for the library would be severely limited. Most of the Civic Center Plaza shadow "budget" could perhaps be allocated to be used by this library.

#### RECOMMENDATIONS

The Proposition K mandate is to minimize new shadow impacts and protect the sun resource on San Francisco open spaces. In order to accomplish this goal an Absolute Limit will be proposed for each individual park. Within this Absolute Limit, criteria for the approval of new buildings which can use up portions of this Absolute Limit will be proposed for each open space.

In the following pages individual parks are described in terms of their physical characteristics, shadow characteristics and use. Recommendations on the allowable Absolute Limit for each park and the criteria for evaluating individual building shadow on each park will be developed and published prior to the public hearing scheduled for November 5, 1987.

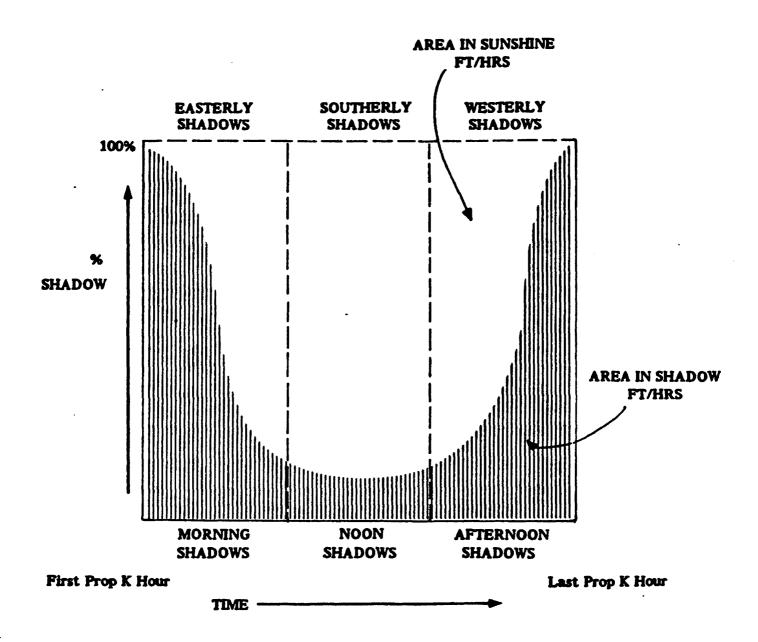
# Distribution of Sunlight on Fifteen Downtown Open Spaces

This section, first, describes the general patterns of sun and shadow distribution in the parks as represented by the shadow graphs and diagrams. Second, it uses a standard format to summarize physical characteristics and existing shadow and sunlight conditions for each park. These shadow/sunlight conditions are represented by a series of graphs and diagrams. They show the existing conditions and also the maximum additional shadow condition that is possible if no limits were set and all sites in the city were developed to the existing height limits without concern for any bulk or other restrictions that may apply.

Shadow graphs for one day of each month (June, September/March, December) representing the amount of shadow and sunshine and how they change over time. Figure 1 explains the general structure of these graphs. The horizontal axis represents the time dimension and the vertical axis represents the quantity of shadow. The time at the origin is the first Proposition K hour (one hour after sunrise) and the time at the far right is the last Proposition K hour (one hour before sunset). The area under the curve is the amount of shadow over the number of hours represented by the horizontal axis or shadow-foot-hours. Similarly, the area above the curve represents the sun-foot-hours. Together they represent the total foot-hours of a park for that day.

The first third of the graph shows the shadows cast in the morning hours by buildings in the easterly direction from the park. The middle third shows shadows around the mid-day hours from buildings in the southerly direction and the last third the afternoon shadows from buildings in the westerly direction.

These graphs are accompanied by shadow diagrams which visually represent the areas of the parks in shadow or sunshine. Read together, the graphs and the diagrams provide the information on how much shadow, where they fall and how fast they move across a park.



STRUCTURE OF SHADOW GRAPHS

Figure 1

#### General Distribution

All fifteen open spaces examined are located in the downtown commercial or high density residential zoning districts (Map 1). The distribution of sumy and shady areas varies according to size. The largest open space, Civic Center Plaza, occupies an area of two city blocks; the smallest, Sergeant Macaulay Park measures a small fraction of a city block. Union Square, the third largest open space in downtown occupies one city block and Portsmouth Square in Chinatown is the size of half a city block.

## Daily Distribution

The daily distribution of summy and shaded areas on the small open spaces show 100% sunlight at mid-day in June. But soon after mid-day, shading occurs quickly. By mid-afternoon half or more of the area of the small parks in the group is shaded. Similarly, areas of the small parks stay shaded longer in the morning hours.

Graphs showing the sun-shadow distribution take the form of a "V" shaped curve for small open spaces. In contrast, the distribution for large open spaces generally follows a "U" shaped curve. That is, the base of the curve gets wider with the size of the park. This means, buildings located near the south side of a small park could have a larger impact on the sun resource than similar buildings located near large parks. Sunny areas of large open spaces stay sunny longer in the afternoon with little change over the mid-day condition. The amount of area in the sun decreases rapidly in the early evening. Similarly, on large open spaces, sunlight during the early morning hours becomes more rapidly available for an increasing surface area of the park. This results in the "U" shaped daily distribution curve for large open spaces.

# Seasonal Distribution

The distribution of sunny and shaded areas stays relatively stable throughout the months between the Spring and Fall Equinox. The sunlight conditions deteriorate more rapidly from Fall to Spring. As a result, even the mid-day sun does not reach the entire open space and from day to day the sunny areas decrease more rapidly until only a quarter or half the open space receives mid-day sun in December. Only large open spaces such as Civic Center Plaza, Washington Square and North Beach Playground, which are surrounded by predominantly low buildings, are exceptions to this rule. In these areas, much of the open space stays sunny even during the Winter months.

## Special Cases

There are a number of open spaces with distributions different from the curves described above. Maritime Plaza, for example, has a distribution curve similar to a small open space, although it ranks sixth in size among the fifteen parks. Its distribution curve is determined by the very large structures surrounding the plaza and the Alcoa Building in its center.

Maritime Plaza is also the most shaded open space in downtown San Francisco. In the Winter, only 10 to 15% of the park area is in the sun.

St. Mary's Square, near Kearny Street between California and Pine Streets, receives a large shadow from the Pacific Telephone Building on Pine Street during the mid-day for most of the year. This mid-day shadow peak becomes noticeable in August when 30% of the park is shaded. By mid-day in October, the area shaded increases to 90%, and remains for the rest of the year. Without the mid-day peak, the distribution curve would be very similar to Portsmouth Square a few blocks north of St. Mary's Square. This suggests that parks like St. Mary's could accommodate higher surrounding heights in the east, southeast, west and southwest directions with much less impact on sunshine than such heights in the southerly direction.

South of Market Park also has a unique sun/shadow distribution. Located in the South of Market area, the streets bordering the open space run at a 45 degree angle to north-south direction. As a result, this park receives more sun than open spaces of comparable size which are located on the north-south grid. The surrounding low story buildings also contribute to its unique sun/shadow distribution.

# Park Specific Distribution

The summary information on each park, the shadow graphs and diagrams are presented in this section. At the very end is a table which lists parks by size and shows the existing shadow amount on each park and this amount as a percentage of total-foot-hours of each park. It also includes the amount of additional shadow that would be cast on each park if no shadow limits were set and all sites in the city were allowed to develop to their existing height limits.

Washington Square

LOCATION:

Union, Powell, Filbert & Stockton

It is located in a neighborhood commercial district of the

North Beach area.

SIZE:

98.991 square feet

Washington Square is the fourth largest downtown park.

CHARACTERISTICS:

Buildings surrounding the open space are between one and four stories in height which permits a great deal of sunshine in the park. The park contains a children's playground in the north-west section, a large lawn area and seating furniture along walkways. Users of the park are primarily children and elderly neighborhood residents. This flat park also contains a separate and isolated section in the intersection of Powell, Union and Columbus. Due to the separation form the remainder of the park and the vegetation on the isolated section, it is not heavily used.

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# SUN AND SHADOW CONDITIONS:

Yearly Shadow:

In general this park is very sunny year round - 5.8% of the annual sun resource is currently in shadow. From March through September the shadow profile distribution is a relatively flat "U" shape with minimal shadows in the morning and afternoon and no mid-day shadows. Between October and February the "U" shape is increasingly steep due to increased morning and afternoon shadows.

# Seasonal Shadow:

Summer:

There are almost no shadows in the park between 9am and 6pm. 5% shaded during Summer Solstice.

Spring/Fall:

As in Summer, there are relatively small shadow impacts on the park between 9am and 6pm. Toward the end of Fall and in early Spring during the afternoon there are increasing shadows cast by the hills and buildings to the West. 5% shaded during the Equinox.

· Winter:

Shadows increase overall during the Winter months. No more that 10% of the park is shaded between the hours of 9am and 4pm and the afternoon shadows continue to increase. 15% shaded during the Winter Solstice.

North Beach Recreation Center

LOCATION:

Powell, Mason, Greenwhich & Lombard

The park is located in a mid rise residential and

commercial use neighborhood.

SIZE:

94,930 square feet

This is the fifth largest Downtown park.

CHARACTERISTICS:

The park is flat and has three large buildings on site. Other facilities include bacce ball, tennis courts,

volleyball court and a children's playground in the

South-west section. There are virtually no trees or lawn areas. Users of the park are primarily children and young athletes. The backs hall courts are used by alderly

athletes. The <u>bacce</u> ball courts are used by elderly residents and the court has a separate entrance off of

Columbus.

#### **SUN AND SHADOW CONDITIONS:**

Yearly Shadow:

One of the sunniest downtown parks - 10.6% of the annual sun resource is currently in shadow. Throughout the year this park shadow profile curve is a relatively flat "U" with minimal shadows in the morning and afternoon and nearly full sun during the mid-day hours.

# Seasonal Shadow:

Summer:

In this park there almost no shadows between 8:30am and 7pm. Early morning shadows are greater than afternoon shadows and in the work shade of the season 45% of the park remains in the sun. 5% shaded during Summer Solstice.

Spring/Fall:

Summer shadow patters persist during Fall and Spring. Hills to the East and West increase the shadows on the park during late afternoon and early morning when Winter is near. 10% shaded during the Equinox.

· Winter:

Shadow patterns remain the same with relatively more shadows overall. Early morning and late afternoon are the most heavily impacted shadow times. 15% shaded during Winter Solstice.

Portsmouth Square

LOCATION:

Washington, Kearny, Clay & Brenham Alley

In Chinatown surrounded by high density commercial and

residential uses.

SIZE:

54,773 square feet

The eight largest Downtown park.

CHARACTERISTICS:

A stairway connects the two levels of this Chinatown park. A sky bridge also connects the park to a hotel on Kearny. Within the hotel is a Chinese Cultural Center. A parking facility is located beneath the park. The open space is a major meeting and seating area for residents of Chinatown. Chinese exercise classes are conducted during the morning hours and board games are played throughout the day. Due to the lack of open space in Chinatown the centrally located park is heavily used. A number of tall buildings

form the Eastern boarder of the park.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

A relatively sunny park during the entire year - 39% of the annual sun resource is currently in shadow. The shadow profile for this park is generally a "U" shaped curve with heavy shadows in the morning and afternoon during all but the Winter season. During Winter the park receives mid-day shadows changing the shape of the shadow profile to that of a "W" shaped curve.

# Seasonal Shadow:

Summer:

Less than 10% of the park is in shadows during mid-day hours (10am-2pm). More shadows occur in the afternoon and early morning hours. 35% shadowed during the Summer Solstice.

Spring/Fall:

Heavily shadowed before 9:30 am and after 3 pm. An average 10% of the park is in shadows during the mid-day hours. 40% shadowed during the Equinox.

Winter:

The shadow pattern during the Winter months is greater relative to other seasons during all times of the day. The park is heavily shadowed during the morning and afternoon with two additional peak shadow hours around 10 am and noon. 55% shadowed during the Winter Solstice.

Saint Mary's Square

LOCATION:

On Pine & California, between Quincy Alley and Kearny This park is located in the office and retail district of the downtown area.

SIZE:

46,781 square feet - This square footage includes area designated by the Recreation and Park Department for expansion. The square is a medium sized downtown park, and ranks as the ninth largest of the 15 open spaces.

CHARACTERISTICS:

The open space is surrounded by predominantly office uses with tall buildings on the East and South. Not very heavily used due to its hidden location and lack of sunlight. The park has no access from the heavily pedestrian traveled Kearny Street. The park entrances located on California and Pine are on a hill and therefore pose some accessibility problems. In the future, a Kearny Street entrance may be provided.

# SUN AND SHADOW CONDITIONS:

Yearly Shadow:

This park is heavily shaded throughout the year. 51.9% of the annual sun resource for the park is in shadow. Generally, morning shadows are greater than afternoon shadows. During May, June and July the shadow profiles are "U" shaped distributions. For the remainder of the year, the mid-day shadows increase and the shadow profiles become "W" shaped. The mid-day peak in the shadow profiles result from shadows cast by buildings to the South of the park.

#### Seasonal Shadow:

• Summer:

The park is mostly in shade during the early morning and late afternoon hours. The least amount of shade occurs between the hours of llam and 3pm. Toward the end of Summer the noon shadows increase. At the time of Summer solstice (around June 21st) nearly 40% of the total foot-hours for the park are in shade during the Proposition K hours.

• Spring/Fall:

Except for one hour in the morning (around 10am) and one hour in the afternoon (around 3pm) the park is heavily shaded. Hourly shadows increase as Winter proceeds until the equinox (around March and September 20th) when close to 45% of the park is shaded during Proposition K hours.

· Winter:

The shadow pattern of Fall also apply during the Winter with an even greater increase in shadows. The minimum shade impacts on the park occur during late morning, noon and early afternoon hours. For one hour around 10am and two hours around 2:30pm the park has the greatest amount of sunlight. Around December 20th (Winter solstice) approximately 70% of the park would be in shade during the Proposition K hours.

PARK NAME: South of Market Park

The north-western corner of the intersection of Folsom and LOCATION:

Sixth Street. The park is surrounded by low rise residential, retail and light industrial uses.

SIZE: 44.940 square feet

This is the fifth smallest Downtown park.

CHARACTERISTICS: This park is currently under development, fenced and not

open to the public. The parks location is in the South of Market Residential Hotel District. At this time there is not a great deal of pedestrian traffic on the streets surrounding the park. Buildings surrounding the park are

typically between two and four stories.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

The park is sunny throughout the year except during late afternoon hours. 7.3% of the annual sun resource for this park is currently in shadows. Very little shading occurs during the morning hours and shadows do not increase to more than 5% of the park until 3pm. This shadow pattern continues throughout the four seasons.

Summer Solstice 2%

2% Fall Equinox

4% Winter Solstice

Boeddeker Park

LOCATION:

Ellis, Jones, Eddy & Taylor

Located in a Downtown neighborhood with a high density mix

of residential, hotel and retail/restaurant uses.

SIZE:

38,841 square feet

Boeddeker ranks as the fourth smallest Downtown park.

**CHARACTERISTICS:** 

Located in the Tenderloin district with entrances from three of the surrounding street, this flat park is primarily used by neighborhood residents. The lawn, trees and playground are the principal features of the park.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

In general the greatest shadows occur in early morning and late afternoon hours. Morning hours are a bit more heavily shaded than the afternoon hours. 37.7% of the annual sun resource is currently in shadow. The shadow profile is generally a "U" shaped curve which flattens out with increased mid-day shadows during the month around the Winter season.

## Seasonal Shadow:

Summer:

Between 9am and 3pm the range of shadow in the parks runs from as little as 5% shadow to as much as 40% shadow. More shadows occur in the morning hours than after noon time. 20% shadow during Summer Solstice.

Spring/Fall:

Shadow patterns during the Spring and Fall are similar to those found during the Summer. The amount of shadow does increase as Fall proceeds and decreases as Spring fades to Summer. 25% shadow during Equinox.

· Winter:

As much as 50% of the park is in shade during most of the Winter months. Again shadows are greater during the morning hours. 60% shadow during Winter Solstice.

Chinese Recreation Center

LOCATION:

South-western corner of the intersection of Washington and

Mason

The park is located in a residential neighborhood in

Chinatown and near Nob Hill.

SIZE:

28,576 square feet

This is the third smallest Downtown park.

CHARACTERISTICS:

This open space contains a gymnasium and an auditorium. The rooftops of these two buildings are accessible and could be developed for future uses. The park also includes a basketball court and children's playground on the western side. These two outdoor recreation areas are located on two levels.

This park is heavily used by neighborhood children when school is not in session.

#### SUN AND SHADOW CONDITIONS:

Yearly Shadow:

Throughout the year the park has greater shadows during the afternoon hours due to the hill to the West. Throughout the year the mid-day shadows range from a minimum of 10% to a maximum of 75% in December. Due to the mid-day shadows in the park the shape of the shadow profile curve is that of a shallow "U" shape until the Winter when the "U" is virtually flat with heavy shadows throughout the day.

# Seasonal Shadow:

Summer:

Greatest sun resources in this park are during early morning hours. Between 9am and 3pm, 20-30% pf the park is in shadow. Shadows are greatest during the afternoon hours. 25% shadow during Summer Solstice.

Spring/Fall:

The shadow patterns during these two seasons are similar to those of Summer with increased shadows throughout the day. 30-50% of the park is in shadows between 9am and 3pm. 45% shadowed during Equinox.

· Winter:

During the Winter months the early morning and late afternoon shadows are more evenly distributed. The park is 50% in the shade during most of the day. 75% shadowed during the Winter Solstice.

Sergeant John Macauly

LOCATION:

North-western corner of the intersection of O'Farrell and

Larkin

The park is surrounded by high density residential and

retail uses.

SIZE:

9.021 square feet

This is the smallest downtown park and is located in the

Tenderloin District.

CHARACTERISTICS:

Park features include grass areas, trees and seating.

Users of the open space are primarily neighborhood

residents.

# SUN AND SHADOW CONDITIONS:

Yearly Shadow:

Throughout the year this park is fully shaded in the afternoon hours. Shadows in the morning are initially heavy but decrease rapidly. 41.2% of the existing annual sun resource is in shadow. The "U" shaped shadow profile is shifted toward the morning hours due to the heavy afternoon shadows. During the Winter months the "U" shape to the shadow profile curve is

lost due to increased mid-day shadows.

# Seasonal Shadow:

• Summer:

The greatest sun resource in the park occurs during the times between 9am and 1pm. Heavy shadows occur both before 9am and after 1pm. 40% shadowed during the Summer Solstice.

Spring/Fall:

The shadow patterns during the Spring and Fall are similar to that of Summer with increased shadows throughout the day an particularly during the hours between 9am and 1pm. 40% shaded during the Equinox.

Winter:

Except for one hour around 10am the majority of this open space is in shadows. 70% shaded during the Winter

Solstice.

# **SUMMARY OF SHADOW IMPACTS**

10	PARK NAME	PARK AREA	TOTAL FT/HRS	EXISTING SHADOW FT/HRS	X Shadon	ADDITIONAL† SHADOM_FT/HRS	TOTAL POTENTIAL SHADOM FI/HRS	SHADON.	% Increase
1	Civic Center	222,295	827,248,613	61,547,460	7.4	10,404,296	71,951,756	8.7	1.3
2	Embarcadero Plaza 2	149,698	557,086,137	209,319,065	37.6	23,078,115	232,397,180	41.7	4.1
3	Union Square	105,515	392,663,521	150,494,339	38.3	20,911,944	171,406,283	43.7	5.3
4	<b>Washington Square</b>	98,991	368,385,107	21,487,753	5.8	12,593,684	34,081,437	9.3	3.4
5	North Beach .	94,930	353,272,502	37,579,831	10.6	0	37,579,831	10.6	0.0
6	Maritime Plaza	83,936	312,359,430	213,685,676	68.4	12,325,572	226,011,248	72.4	3.9
7	Embarcadero Plaza 1	58,395	217,311,153	76,362,983	35.1	78,911	76,441,895	35.2	0.0
8	Portsmouth Square	54,773	203,832,242	79,425,677	39.0	2,289,287	81,714,963	40.1	1.1
9	St. Mary's Square	46,781	174,090,813	90,387,985	51.9	16,711,279	107,099,264	61.5	9.6
10	Huntington Park	46,486	172,993,000	38,052,710	22.0	4,012,794	42,065,504	24.3	2.3
11	South of Market	44,940	167,239,716	12,262,241	7.3	17,248,546	29,510,787	17.6	10.3
12	Boeddecker Park	38,841	144,542,897	54,436,100	37.7	20,125,267	74,561,367	51.6	13.9
13	Chinese Playground	25,592	95,238,069	50,245,182	52.8	5,507,731	55,752,913	58.5	5.8
14	Sgt. MacAulay	9,021	33,570,749	13,816,953	41.2	4,159,261	17,976,214	53.5	12.4

<sup>†</sup> Additional shadow on parks if no limits were set and all sites in the city were developed to existing height limits.

#### SAN FRANCISCO

#### CITY PLANNING COMMISSION

#### RESOLUTION NO. 11595

JOINT RESOLUTION OF THE CITY PLANNING COMMISSION AND RECREATION AND PARK COMMISSION ADOPTING CRITERIA FOR DETERMINATIONS OF SIGNIFICANT SHADOWS IN FOURTEEN DOWNTOWN PARKS HHICH ARE SUBJECT TO BEING SHADOWED BY NEW DEVELOPMENT AND DECLARING THE INTENTION TO APPLY THESE CRITERIA REGARDING SHADOW IMPACTS PRIOR TO CONSIDERATION OF AN APPLICATION FOR A STRUCTURE THAT HOULD SHADOW A PROTECTED PROPERTY.

WHEREAS, The people of the City and County of San Francisco in June 1984 adopted an initiative ordinance, commonly known as Proposition K; and

WHEREAS, Proposition K requires that the City Planning Commission disapprove any building permit application authorizing the construction of any structure that will have any adverse impact on the use of property under the jurisdiction of the Recreation and Park Department because of the shading or shadowing that it will cause, unless it is determined that the impact would be insignificant; and

WHEREAS, Proposition K provides that the City Planning Commission and the Recreation and Park Commission shall adopt criteria for the implementation of that ordinance; and

WHEREAS, Proposition K can most effectively be implemented by analyzing properties in the City protected by that legislation which could be shadowed by new development, the current patterns of use of such properties, now such properties might be used in the future including considerations of possible future design and redevelopment of the property, and the various shadowing that could be created by various structures, including the amount of shadowing, the duration, and location; and

WHEREAS, The City Planning Commission and Recreation and Park Commission endorsed the submission by the Department of City Planning to the Mayuor of a request for a supplemental appropriation in order to fund an analysis of properties that could be shadowed by new development (Resolution No. 13887); and

WHEREAS, A contract was awarded to the University of California at Berkeley's College of Environmental Design to develop a computerized system which could analyze existing shadow conditions on Proposition K properties and provide information to these Commissions necessary to establish rules or guidelines delineating the type of shadowing that can be determined to be significant or insignificant; and

WHEREAS, a computerized system of analysis was developed and used to analyze existing shadow conditions on fourteen downtown parks under the jurisdiction of the Recreation and Park Department; and

WHEREAS. The information developed by this computer analysis was then evaluated jointly by the staffs at the Department of City Planning and the Recreation and Park Department; and

WHEREAS. Recommendations for determinations of significant new shadows based on these staff evaluations were presented jointly to the Commissions in October and November of 1987; and

ITY PLANNING COMMISSION

Resolution No. 11595 Page 2

HHEREAS, A duly advertised public hearing was held on these recommendations; and

THEREFORE BE IT RESOLVED, That the criteria and the staff proposal for consideration by both Commissions presented in the memorandum to the Planning Commission and the Recreation and Park Commission dated February 3, 1989 regarding "Proposition K — The Sunlight Ordinance" and describing criteria for determining significance be adopted as rules and guidelines for the determinations of significant shadows for the fourteen downtown parks analyzed.

I hereby certify that the foregoing Resolution was ADOPTED by the City Planning Commission on February 7, 1989.

Lori Yamauchi Secretary

Commissioners Bierman, Dick, Engmann, Hu, Johnson, Morales and Tom

Мопе

NOES

ABSENT None

ADOPTED February 7, 1989

AKG: 181

AYES



December 5, 2018

# Dear Recreation & Park Commissioners:

Thank you for your support of SOMA Pilipinas, San Francisco's Filipino Cultural Heritage District. We are writing to express our great concern and opposition to the proposed 1052-1060 Folsom Street & 190-194 Russ Street shadow which will have a significant adverse impact on the use of VMD Park.

VMD Park is our only community park in SOMA which has the lowest per capita of open space in the whole City. VMD Park is also of historical and cultural significance for the Filipino Community. Victoria Manalo Draves representing the resiliency of SOMA Filipino, grew up in SOMA in the 1920's overcame exclusionary discrimination and racism to go on to win 2 gold medals in the 1948 Olympics.

More recently, RPD recently approved the naming of the VMD Batting Cages after Tim Figueras another neighborhood hero and retired RPD staff for his endless commitment to many generations of SOMA youth.

As SOMA Pilipinas, we are not only fighting to prevent further displacement of our communities but also to maintain and improve the quality of life for all SOMA residents, families, and communities. Long before the South of Market became the hot new neighborhood in the City, it was our community who lead the fight to rebuild Bessie Carmichael Elementary School and press SFUSD and RPD to do a land swap so that VMD park can be built. Not only is VMD the only large gathering places for SOMA residents, it is an extension of open space and playground for Bessie Carmichael Elementary which does not have sufficient outdoor space.

This issue is a matter of equity for a community and neighborhood that has long been in the shadows of City Hall. Every community and cultural asset we have, we have had to fight for. To this day, we continue to have to fight for new open space and for improvements to VMD. Allowing a development to cast shadows on our only community park, especially in the most used areas such as the basketball court, the childrens' playing area, and grassy hill would have a significant adverse impact on our only community park in the South of Market. We are counting on you to uphold equity and champion our community efforts to protect Victoria Manalo Draves Park.

Sincerely,

RAQUEL REDONDIEZ

aquel Redonding

Director

1010 MISSION STREET SAN FRANCISCO, CA 94103 SOMAPILIPINAS.ORG

EXH 23



1038 Howard Street · San Francisco, CA 94103

www.unitedplayaz.org

December 20, 2018

Dear RPD and Planning Commissioners,

My name is Rudy Corpuz Jr. I am the Founder and Director of United Playaz, a violence prevention and leadership development organization committed to providing youth with positive role models and activities to engage in as an alternative to involvement with gangs, drugs or other high risk behaviors. I am writing this letter to express my opposition to the project at 1052 Folsom Street that proposes a significantly negative shadow impact on Victoria Manalo Draves Park in Soma.

UP, in solidarity with many other Soma organizations and community members, opposed a project by the same developer in 2015 because of its 0/07% shadow impact on the park. At the joint RPD and Planning Commission, the original project was unanimously rejected. This new project has a shadow impact almost FIVE times larger at 0.38%. On it's worst day, this project will shadow almost half of the park. This is unacceptable. It is unacceptable not only because of the impact that it will have on park users but even more so for the precedent that it will set for future projects.

I strongly oppose this project and it's shadow impact as detrimental to our ONLY neighborhood park and its users. Stand with the vote that you cast in 2015 and reject this project.

In peace,

Rudy Corpuz Jr. Executive Director

Rudy Corpuny f.



December 20, 2018

Good Morning Rec & Park Commissioners,

My name is Mary Roque, and I am with the Bayanihan Equity Center, a nonprofit organization located in the heart of SOMA Pilipinas serving seniors and adults with disability. I am here today urging you to oppose the proposed development, for this project is a disservice to the people that live in the community and use the Victoria Manalo Draves Park as a space to gather and play.

According to the 2011 to 2015 American Community Survey, District 6 is home to more than 12,000 seniors residents, aged 60 years old and above. More than 31% of District 6 seniors aged 65 and above have an income at or below the Federal Poverty Level, with 64% of them of API descent.

This project claims to provide public benefits from the 63 rental housing units, of which 15 units are at below market rate. However, who is this project benefiting when the people that live in the district, seniors on fixed income, are income ineligible even for the BMR units.

With the proposed project increasing the square-foot-hours of shadow by 0.38%, we are setting a precedence for other developments to push us, little by little. VMD Park is a cultural asset, not only for District 6 or the Filipino Cultural Heritage District. This park is an asset to the city of San Francisco, and all we ask is that you please don't take our sunshine away.

Thank you.



March 19, 2019

Dear President Yee and Members of the Board of Supervisors:

Thank you so for your commitment in protecting the most vulnerable communities in San Francisco.

We are writing to urge you to support the 1052-1060 Folsom & 190-194 Russ St Appeal.

We are writing to express our great concern and opposition to the proposed 1052-1060 Folsom Street & 190-194 Russ Street project which will shadow VMD Park and will have a significant adverse impact on quality of life for SOMA residents and all users of VMD Park.

VMD Park is the only community park in SOMA which has the lowest per capita of open space in the whole City. New shadows would occur for eight months out of the year, affecting heavily used areas including the basketball court, children's play area, grassy areas, benches, and park entry.

Studies have shown that small children need sunlight to grow physically and to develop mentally.

Calle 24 stand in solidarity with the residents and community members of the South of Market and all users of the Victoria Manalo Draves Park. This decision will set precedent for all other parks in San Francisco. Open space and public parks are the only places that families, individuals and children are able to enjoy sunlight, fresh air in dense urban centers.

As you know, the project was denied in 2015 based on shadow impacts, and now the shadow and the project are both larger (0.07% shadow in 2015 VS 0.38% shadow currently).

If this project is passed, it will set a dangerous precedent for future developments to further encroach upon access to sunshine at VMD.

This issue is a matter of access to open space for a community that is park-starved. We are counting on you to uphold equity and champion our community efforts to protect our neighborhoods.

Thank you very much for your consideration.

ee lla

Sincerely

Erick Arguello > Founder, President

Calle 24 Latino Cultural District

www.calle24sf.org

3250 24th St. San Francisco, Ca 94110

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l Name ~	Date modified	Туре	Size
Files Currently on the Disc (15)			
ESJ Docs 190 Russ Project	1/31-2019 11:46 AM	File fotaer	
1052 Folsom St_CT Emails	1/31/2019 9:04 41//	Adobe Acrobat D	12.794 KB
🔁 1052 Folsom UDAT	1/29/2019 11:25 AM	Adobe Acrobat D	312 KB
🔁 1052-1060 Folsom Street -Carly Grob E	1/31/2019 10:25 AM	Adobe Acrobat D	1 201 KB
1052-1060 Folsom Street -Kate Conner	1/31/2019 10/27 4M	Adobe Acrobat D	849 KB
1052-1060 Folsom UDAT PPA	1/28/2019 11:25 AM	Adobe Acrobat D	324 KB
DSider_Russ-Folsom_Emails	1/31/2019 8:49 AM	Adobe Acrobat D	6,294 KB
Emails-Adina_1052 Folsom	1/28/2019 11:03 AM	Adobe Acrobat D	995 KB
🔁 Emails-Durandet_1052 Folsom & 190	1/31/2019 10:29 AM	Adobe Acrobat D	4 426 KB
📜 Emails-Espiritu_1052-1060 Folsom Street	1/23/2019 4:14 PM	Adobe Acrobat D	155,301 KB
📜 Emails-Vu_1052 Folsom Street	1/23/2019 3/19 PM	Adobe Acrobat D	130,095 KB
🔁 ESJ Emails	1/31/2019 10:30 AM	Adobe Acrobat D	127.543 KB
📜 JRahaim email	1/24/2019 3:59 PM	Adobe Acrobat D	231 KB
MSmall_1052 Folsom email	1/31/2019 10:32 AM	Adobe Acrobat D	30,798 NB
🔁 TSheyner Emails	1/31/2019 8/53 AM	Adobe Acrobat D	233 KB

# this is a list of the files in the directory ESJ Docs 190 Russ Project.

Files Currently on the Disc (10)

Incomplete Notice 2

Incomplete Notice

Shadow Fan

#### 190 Russ St UDAT 08082011 9/11/2011 3:59 PM Adobe Acrobat D... 14 KB 1/29/2019 1:22 PM Adobe Acrobat D... 234 KB 190 Russ UDAT 09102013 1/29/2019 1/27 PM Adobe Acrobat D... 358 KB 190russ\_shadow\_final 10/9/2015 9:05 AM Adobe Acrobat D... 13,181 KB 1052 - 1060 Folsom & 190 -194 Russ Si... 7/14/2016 5:00 PM Adobe Acrobat D... 32 345 KB 7 2013.0305E 9/6/2014 2:45 PM Adobe Acrobat D... 7,113 KB 📜 Impact Letter 6/28/2013 11:39 AM Adobe Acrobat D... 137 KB

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1/29/2019 1:35 PM

7/7/2011 3:03 PM Adobe Acrobat D... 3/781 KB

167 KB

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EXHZ

From: BOS Legislation, (BOS)

Sent: Monday, February 4, 2019 11:40 AM

To: Sue Hestor; David Gordon Woo; Fleishhacker, William; asbarkley@duanemorris.com;

paolo@realtywestsf.com

Cc: GIVNER, JON (CAT); STACY, KATE (CAT); JENSEN, KRISTEN (CAT); Rahaim, John (CPC); Sanchez, Scott

(CPC); Gibson, Lisa (CPC); Jain, Devyani (CPC); Navarrete, Joy (CPC); Lynch, Laura (CPC); Sider, Dan (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Espiritu, Christopher (CPC); Sucre, Richard (CPC); Ionin, Jonas (CPC); Rosenberg, Julie (BOA); Cantara, Gary (BOA); Longaway, Alec (BOA); BOS-Supervisors; BOS-Legislative Aides; Calvillo, Angela (BOS); Somera, Alisa (BOS); BOS Legislation,

(BOS); ramneek@s2partners.com; ramneek@s2psf.com

Subject: PLANNING DEPARTMENT RESPONSE BRIEF: Apppeal of CEQA Community Plan Evaluation -

Proposed 1052-1060 Folsom Street and 190-194 Russ Street Project - Appeal Hearing on February

12, 2019

Categories: 190093

### Good morning,

Please find linked below a response brief received by the Office of the Clerk of the Board from the Planning Department, regarding the appeal of the Community Plan Evaluation under CEQA for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street Project.

Planning Department Response Brief - February 4, 2019

The appeal hearings for these matters are currently scheduled for a 3:00 p.m. special order before the Board on February 12, 2019.

I invite you to review the entire matter on our <u>Legislative Research Center</u> by following the links below:

Board of Supervisors File No. 190093

Regards,

Jocelyn Wong

San Francisco Board of Supervisors

1 Dr. Carlton B. Goodlett Place, Room 244

San Francisco, CA 94102

T: 415.554.7702 | F: 415.554.5163

jocelyn.wong@sfgov.org | www.sfbos.org

# MEMO

# **Notice of Electronic Transmittal**

# Planning Department Response to the Appeal of Community Plan Evaluation for 1052-1060 Folsom Street and 190-194 Russ Street

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

Planning Information: 415.558.6377

415.558.6409

**DATE:** February 4, 2019

**TO:** Angela Calvillo, Clerk of the Board of Supervisors

FROM: Lisa Gibson, Environmental Review Officer – (415) 575-9032

Tania Sheyner, Principal Environmental Planner – (415) 575-9127 Christopher Espiritu, Senior Environmental Planner – (415) 575-9022

**RE:** BOS File No. 190093 [Planning Case No. 2016-004905ENV]

Appeal of Community Plan Evaluation for 1052-1060 Folsom Street and

190-194 Russ Street

**HEARING DATE:** February 12, 2019

In compliance with San Francisco's Administrative Code Section 8.12.5 "Electronic Distribution of Multi-Page Documents," the Planning Department has submitted a multi-page response to the Appeal of Community Plan Evaluation for 1052-1060 Folsom Street and 190-194 Russ [BF 190093] in digital format. Hard copies of this response have been provided to the Clerk of the Board for distribution to the appellants and project sponsor by the Clerk of the Board. A hard copy of this response is available from the Clerk of the Board. Additional hard copies may be requested by contacting Christopher Espiritu of the Planning Department at 415-575-9022 or Christopher.Espiritu@sfgov.org.

# MEMO

Suite 400

# **Community Plan Evaluation Appeal**

# 1052-1060 Folsom Street and 190-194 Russ Street

San Francisco, CA 94103-2479

1650 Mission St.

Reception: 415.558.6378

**DATE:** February 4, 2019

**TO:** Angela Calvillo, Clerk of the Board of Supervisors

415.558.6409

FROM: Lisa Gibson, Environmental Review Officer – (415) 575-9032

Planning Information: 415.558.6377

Tania Sheyner, Principal Environmental Planner – (415) 575-9127

RE: Planning Case No. 2016-004905ENV

Board of Supervisors File No. 190093

Appeal of Community Plan Evaluation for 1052-1060 Folsom Street and

Christopher Espiritu, Senior Environmental Planner – (415) 575-9022

190-194 Russ Street

**HEARING DATE:** February 12, 2019

**ATTACHMENT(S):** A – 1052 Folsom Street Refined Shadow Fan

PROJECT SPONSOR: Paul Iantorno, Golden Properties LLC, (415) 440-0201

**APPELLANT(S):** Sue Hestor, Attorney for South of Market Community Action Network

#### INTRODUCTION

This memorandum and the attached documents are a response to the appeal letter (received on January 22, 2019) from the appellant to the board of supervisors ("the board") regarding the Planning Department's ("the department") issuance of a community plan evaluation ("CPE") under the *Eastern Neighborhoods Rezoning and Area Plan Final Environmental Impact Report* in compliance with the California Environmental Quality Act ("CEQA determination") for the proposed 1052-1060 Folsom Street and 190-194 Russ Street project ("the project").

As described below, the appellant has not demonstrated nor provided substantial evidence to support a claim that the CPE fails to conform to the requirements of CEQA for a CPE pursuant to CEQA section 21083.3 and CEQA Guidelines section 15183. Accordingly, the planning department recommends that the board uphold the department's determination for the CPE and reject the appellant's appeal.

The department, pursuant to CEQA, the CEQA Guidelines, 14 Cal. Code of Reg. sections 15000 et seq., and Chapter 31 of the San Francisco Administrative Code, determined that the project is consistent with the development density established by zoning, community plan, and general plan policies in the Eastern Neighborhoods Rezoning and Area Plan for the project site, for which a programmatic EIR ("PEIR") was certified, and issued the CPE for the project on December 11, 2018. Where the city has issued a CPE, CEQA limits the city's review of a project to consideration of the following factors:

- 1. Whether there are effects peculiar to the project or its parcel not examined in the PEIR;
- 2. Whether the effects were already analyzed as significant effects in the PEIR;

Memo

3. Whether the effects constitute potentially significant off-site or cumulative impacts that were not discussed in the PEIR; and

4. Whether there is substantial new information that was not known at the time the Eastern Neighborhoods Rezoning and Area Plan PEIR was certified, which indicates that a previously identified significant impact would have a more severe adverse impact than was discussed in the PEIR.

If an impact is not peculiar to the project, has been addressed as a significant impact in the PEIR, or can be substantially mitigated by imposition of uniformly applied development policies or standards, then CEQA provides that an additional EIR need not be prepared for the project.

The department determined that the project at 1052-1060 Folsom Street and 190-194 Russ Street would not result in new significant environmental effects, or effects of greater severity than were already analyzed and disclosed in the PEIR, and that the project is therefore exempt from further environmental review beyond what was conducted in the CPE initial study and the Eastern Neighborhoods Rezoning and Area Plan PEIR in accordance with CEQA section 21083.3 and CEQA Guidelines section 15183.

The decision before the board is whether to uphold the planning department's determination that the project is not subject to further environmental review (beyond that conducted in the CPE initial study and the PEIR) pursuant to CEQA section 21083.3 and CEQA Guidelines section 15183 and deny the appeal, or to overturn the department's CPE determination for the project and return the CPE to the department for additional environmental review. The board's decision must be based on substantial evidence in the record. (See CEQA Guidelines sections 15183(b) and (c).)

# SITE DESCRIPTION AND EXISTING USES

The project site is located on the northwest corner of the intersection of Folsom Street and Russ Street, on a block that sits between two mid-block alleys—Russ Street to the northeast and Moss Street to the southwest—in the South of Market neighborhood of San Francisco. It has frontages along two streets—approximately 75 feet along Folsom Street and 140 feet along Russ Street. The site consists of three adjacent lots totaling 11,500 square feet and contains five existing buildings. Lot 87 (190 Russ Street) contains a one-story commercial building constructed in 1938 and an existing surface parking lot. Lot 21 contains three buildings: 1052-1058 Folsom Street, which was constructed in 1916 and is occupied by an existing two-story residential building with a ground-floor retail space; 192-194 Russ Street, which was also constructed in 1916, and is occupied by an existing three-story building with residential flats on the upper floors and storage on the ground-floor; and 200 Russ Street (formerly 196 Russ Street), which was also constructed in 1916, and is occupied by a one-story commercial building. Lot 23 (1060 Folsom Street) is occupied by an existing two-story commercial building constructed in 1924.

# PROJECT DESCRIPTION

The project would demolish the existing buildings on the project site, merge the three lots into a single lot, and construct a new seven-story, approximately 59,000-gross-square-foot mixed-use building with 63 dwelling units and approximately 2,800 square feet of ground floor retail use. The proposed unit mix for the 63 dwelling units consists of three studio units, 23 one-bedroom units, and 37 two-bedroom units.

Four units would be designated as replacement units for the four existing rent-controlled units (in the 1052-1060 Folsom Street and 192 Russ Street buildings), 15 units would be designated as below market rate units, and the remaining 44 dwelling units would be market rate. The proposed building would be approximately 64 feet, 6 inches tall per the San Francisco Planning Code, with an additional 15 feet to the top of the rooftop elevator and stair penthouses and mechanical equipment. The project would provide approximately 6,800 square feet of common open space within the second floor deck and a rooftop deck, and a combined total of approximately 2,100 square feet of private open space for units on the first through seventh floors. The project would also include an at-grade garage for 17 vehicles and 63 class 1 bicycle parking spaces and 10 class II bicycle parking spaces would be installed on the sidewalks along the Folsom Street and Russ Street frontages of the project site.<sup>1</sup>

The ground floor of the project would include about 2,800 square feet for three retail spaces fronting Folsom Street, three ground-floor residential units fronting on Russ Street, and about 800 square feet for 63 class I bicycle parking spaces. The ground floor would also include approximately 4,500 square feet for building services and an at-grade garage with 17 off-street vehicle parking spaces in stackers (including one handicapped-accessible parking space and one car share parking space) that would be accessible via Russ Street. The project would construct a new 10-foot-wide curb cut on Russ Street and a driveway into the aforementioned at-grade garage, restore sidewalk to standard heights where curb cuts are removed, and install street trees along the Folsom Street and Russ Street frontages. The existing approximately 13-foot-wide sidewalk along Folsom Street and the approximately 15-foot-wide sidewalk along Russ Street would remain. The proposed ground-floor dwelling units would be accessed through individual entrances/exits along the Russ Street frontage of the project site. All other dwelling units would be accessed through a residential lobby also located on the ground floor with an entrance/exit on Russ Street. Access to the proposed ground-floor retail units would be through individual entrances/exits located along the Folsom Street frontage of the site, and an additional entrance/exist would be located on Russ Street for one corner retail unit.

#### BACKGROUND

On August 7, 2017, Paolo Iantorno of Golden Properties LLC (hereinafter "project sponsor") filed an environmental evaluation application with the department for the project described above.

On December 11, 2018, the department issued a CPE certificate and initial study, based on the following determinations:

1. The proposed project is consistent with the development density established for the project site in the Eastern Neighborhoods Rezoning and Area Plans;

Class I bicycle parking spaces are long-term bicycle parking for residents and/or employees that are typically located within designated off-street spaces such as bicycle lockers or bicycle storage rooms. Class II bicycle parking spaces are short-term parking for visitors that are typically located in commonly-accessible areas, such as bicycle racks on sidewalks fronting the project site.

- 2. The proposed project would not result in effects on the environment that are peculiar to the project or the project site that were not identified as significant effects in the Eastern Neighborhoods PEIR;
- 3. The proposed project would not result in potentially significant off-site or cumulative impacts that were not identified in the Eastern Neighborhoods PEIR;
- 4. The proposed project would not result in significant effects, which, as a result of substantial new information that was not known at the time the Eastern Neighborhoods PEIR was certified, would be more severe than were already analyzed and disclosed in the PEIR; and
- 5. The project sponsor will undertake feasible mitigation measures specified in the Eastern Neighborhoods PEIR to mitigate project-related significant impacts.

The planning commission considered the project on December 20, 2018. On that date, the planning commission adopted the CPE and approved the Conditional Use Authorization and a Large Project Authorization for the project (planning commission resolutions No. 20361 and No. 20360). The planning commission also adopted the findings of the shadow analysis for the project (planning commission resolution No. 20362). The approval of the Conditional Use Authorization and Large Project Authorization constituted the approval action under Chapter 31 of the Administrative Code.

Section 31.16(a) and (e) of the San Francisco Administrative Code states that any person or entity may appeal an exemption determination to the Board of Supervisors during the time period beginning with the date of the exemption determination and ending 30 days after the Date of the Approval Action. Thus, the 30th day after the Date of the Approval Action was Saturday, January 19, 2019. However, it has been the longstanding practice of the Clerk of the Board, when an appeal deadline falls on a weekend day, to accept appeals until the close of business on the following workday. That date was Tuesday, January 22, 2019 (Appeal Deadline).

On January 22, 2019, an appeal of the CPE determination was filed by Sue Hestor, attorney for the South of Market Community Action Network.

On January 25, 2019, the department found that the CPE appeal was timely filed.

# **CEQA GUIDELINES**

# **Community Plan Evaluations**

As discussed in the Introduction above, CEQA section 21083.3 and CEQA Guidelines section 15183 **mandate** that projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an EIR was certified, **shall not** require additional environmental review unless there are project-specific effects that are peculiar to the project or its site and that were not disclosed as significant effects in the prior EIR.

## **Significant Environmental Effects**

CEQA Guidelines section 15064(f) provides that the determination of whether a project may have one or more significant effects shall be based on substantial evidence in the record of the lead agency. CEQA Guidelines 15604(f)(5) offers the following guidance: "Argument, speculation, unsubstantiated opinion or narrative, or evidence that is clearly inaccurate or erroneous, or evidence that is not credible, shall not constitute substantial evidence. Substantial evidence shall include facts, reasonable assumption predicated upon facts, and expert opinion supported by facts."

# SAN FRANCISCO ADMINISTRATIVE CODE

Section 31.16(e)(3) of the Administrative Code states: "The grounds for appeal of an exemption determination shall be limited to whether the project conforms to the requirements of CEQA for an exemption."

San Francisco Administrative Code section 31.16(b)(6) provides that, in reviewing an appeal of a CEQA decision, the Board of Supervisors "shall conduct its own independent review of whether the CEQA decision adequately complies with the requirements of CEQA. The Board shall consider anew all facts, evidence and issues related to the adequacy, accuracy and objectiveness of the CEQA decision, including, but not limited to, the sufficiency of the CEQA decision and the correctness of its conclusions."

# PLANNING DEPARTMENT RESPONSES

The concerns raised in the appeal letter are addressed in the responses below. It should be noted that the appeal letter is very brief, consisting of just a few sentences addressing the adequacy of the CPE. The letter makes two main unsubstantiated assertions, which are addressed fully below.

Response 1: The department appropriately analyzed the project using the project description submitted by the project sponsor.

The appellant contends that the department's analysis of the project was questionable due to inaccurate information about the project. Specifically, the appellant asserts that the project plans used for review do not conform to the planning code requirements imposed on a residential building of this scale.

As the CPE Certificate notes on page 3 (in the project description), the proposed project would require a Conditional Use Authorization ("CUA") and a Large Project Authorization ("LPA"). These authorizations are mechanisms by which the planning commission is able to grant specific exemptions to planning code provisions that otherwise could not be granted. These mechanisms are part of the planning code, are fairly routine for projects in the Eastern Neighborhoods Plan area, and are triggered by either the project site's or project's size or other features. Thus, the project plans that were used for the purposes of environmental review accurately reflect the project that is proposed. The department appropriately analyzed the project as proposed by the sponsor, with the explicit acknowledgement that these approvals would be necessary in order for the project to be approved. The specific reasons for why these approvals were required are discussed below.

The project's size and proposed uses required the sponsor's application to allow for the granting of a CUA and an LPA by the planning commission, this necessitated several types of review to assess the project's compliance with applicable codes, in addition to the review of environmental impacts. Specifically, in order for the project to proceed, the commission had to grant a CUA pursuant to Planning Code sections 121.1, 121.7, 303 and 317 for development on a lot greater than 10,000 square feet, for the merger of lots resulting in a street frontage greater than 50 feet in the RED Zoning District, and for the demolition of four existing dwelling units, respectively. The commission had to also grant a LPA pursuant to Planning Code section 329 for new construction over 25,000 square feet in the RED Zoning District. Under the LPA, the commission must grant modifications to the planning code requirements for rear yard (Planning Code section 134) and dwelling unit exposure (Planning Code section 140). Lastly, the commission also had to adopt a motion that found that the additional shadow cast by the project on Victoria Manalo Draves Park would not be adverse to the use of the park, pursuant to Planning Code Section 295.

Separately, because the project includes 44 dwelling units that are located in the SoMa NCT Zoning District, and because the project does not provide a code-complying rear yard, and eight units do not meet the dwelling unit exposure requirements, it also required approval of a variance from the Zoning Administrator, who considered and approved this request immediately following the hearing for this CUA.

As described above, CEQA Guidelines section 15183 mandates that projects that are consistent with the development density established by existing zoning, community plan or general plan policies for which an EIR was certified, shall not require additional environmental review unless there are project-specific effects that are peculiar to the project or its site and that were not disclosed as significant effects in the prior EIR. The department conducted environmental analysis of the project that was submitted by the project sponsor, which would have required approvals of a CUA, LPA, Planning Code section 295 and variance, since they are part of the Planning Code. The project's environmental analysis determined that the project would not result in any new project-specific impacts and a CPE was determined to be the appropriate level of environmental review.

The appellant has not demonstrated that the department's review of the project is not adequate and their claims are not supported by substantial evidence in the record.

Response 2: The department's analysis of project-related shadow impacts was appropriately conducted, and was consistent (and built upon) the shadow impact analysis in the Eastern Neighborhoods PEIR.

The appellant contends that the Eastern Neighborhoods PEIR did not analyze impacts of shadows that are governed by Planning Code section 295 and fall on Victoria Manalo Draves Park. The appellant offers no justification for this assertion.

The appellant is incorrect, as the Eastern Neighborhoods PEIR included analysis of shadow for Victoria Manalo Draves Park under all build-out scenarios (rezoning options A, B, and C) and the No Project Alternative. As described in the PEIR on page 397, the shadow analysis conducted for the PEIR noted that under existing (at that time) height limits, up to 95 percent of the park could be shaded at the last

Proposition K minute in winter (7:35 p.m.) and up to 75 percent of the park could be shaded at the first Proposition K minute in summer (6:48 a.m.) with full buildout in accordance with existing height limits. The PEIR stated that potential impacts from future proposed development would be evaluated on a project-specific basis, and shadow effects could be limited through design of individual projects that takes into consideration shading effects on nearby parks. The PEIR continued that all future development in East SoMa would be subject to the Section 295 (Proposition K) review process and the potential shadow impacts would be evaluated based on the guidelines of that code section. Future development in the area surrounding Victoria Manalo Draves Park would also be subject to Section 147 review and site-specific environmental analysis.

At the time of preparation, the Eastern Neighborhoods PEIR could not conclude if the rezoning and community plans would result in less-than-significant shadow impacts because the feasibility of complete mitigation for potential new shadow impacts of unknown proposals could not be determined at that time. Therefore, the PEIR determined shadow impacts to be significant and unavoidable. No mitigation measures were identified in the PEIR.

Thus, as explained above, the PEIR did in fact analyze the impacts of shadows on Victoria Manalo Draves Park, contrary to the appellant's assertion. Although the appellant does not explicitly discuss this in the appeal, it is noted that the CPE did include a project-specific shadow study, which found that project shadow would not be significant. San Francisco Recreation and Park Commission concurred with this conclusion on December 20, 2018, when it adopted a resolution recommending to the Planning Commission that the new shadow cast by the project at 1052-1060 Folsom and 190-194 Russ Street would not have a significant adverse impact on the use of Victoria Manalo Draves Park, pursuant to Planning Code section 295. While the Planning Department acknowledged in the CPE that there would be some minor increase in shadows on this park, a detailed shadow analysis, which is summarized below, reflects that this increase would not have an impact on the enjoyment of the park by its users.

The shadow study prepared for the CPE included quantitative and qualitative analysis of the project's potential shadow impacts to Victoria Manalo Draves Park, including analysis of the shadow of existing surrounding buildings and cumulative projects. The study presented analysis for three representative days of the year.<sup>2</sup> As noted in the shadow study, the proposed project would cast new shadow on Victoria Manalo Draves Park throughout the year, generally entering the park late afternoon between approximately 5:15 p.m. and 6 p.m. and would be present though the remainder of the afternoon and evening (see Attachment A of this appeal response). The areas most affected by new shadow would be the park entry, the basketball court, the northern children's play area, lawn areas, and seven fixed benches, features located largely in the northeastern quarter of the park. However, site visits to the park (which were conducted by the shadow consultant) indicate that project-related shadow would occur during lower levels of weekday and weekend use and would be of short duration in any given area. Users in the affected areas could be affected by the presence of new shadow; however, no clear pattern of diminished use of shaded features (vs. unshaded features) was observed under current conditions over the course of the park observation visits. Therefore, the CPE concluded that the project would result in less-than-significant shadow impacts on Victoria Manalo Draves Park. Although shadows would increase

<sup>&</sup>lt;sup>2</sup> The representative days are the summer solstice (June 21), when the midday sun is at its highest and shadows are shortest; the autumnal/vernal equinoxes (September 20/March 22), when shadows are midway through a period of lengthening; and the winter solstice (December 20), when the midday sun is at its lowest and shadows are longest.

**Case No.** 2016-004905APL-02

1052-1060 Folsom Street and 190-194 Russ Street

in the late afternoon/early evening, no single location within the park would be in continuous new shadow for longer than 15 minutes.

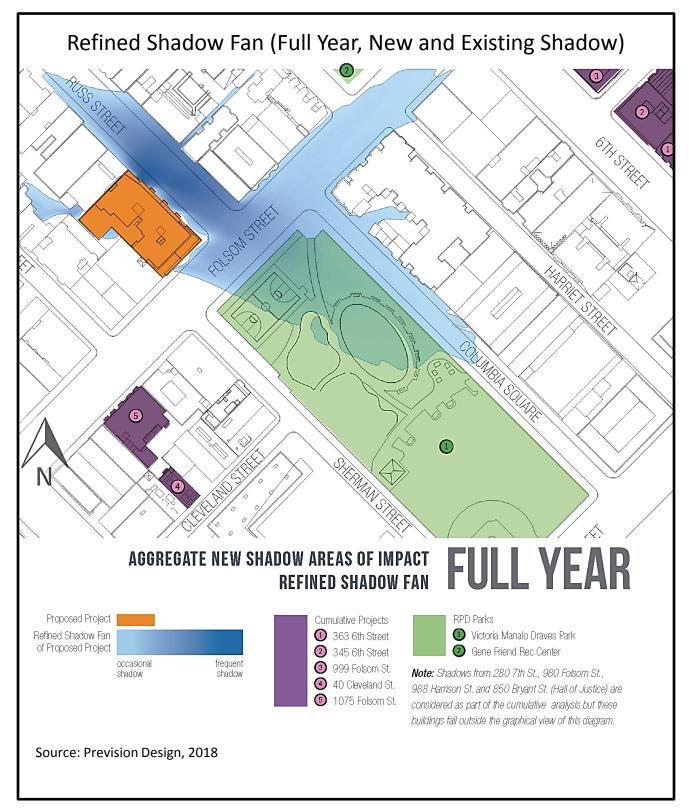
The appellant has not provided any substantial evidence to support the claim that inadequate analysis of shadow was conducted.

# **CONCLUSION**

The appellant has not demonstrated nor provided substantial evidence to support a claim that the CPE fails to conform to the requirements of CEQA for a CPE pursuant to CEQA section 21083.3 and CEQA Guidelines section 15183. The planning department conducted necessary studies and analyses and provided the planning commission with the information and documents necessary to make an informed decision, based on substantial evidence in the record, at a noticed public hearing in accordance with the planning department's CPE initial study and standard procedures, and pursuant to CEQA and the CEQA Guidelines. Therefore, the planning department respectfully recommends that the board of supervisors uphold the department's determination for the CPE and reject the appellant's appeal.

Attachment A	<b>L</b>
1052 Folsom Street Refined Shadow Far	<u> </u>
1052 Folsom Street Refined Shadow Far	_
1052 Folsom Street Refined Shadow Far	

# Attachment A



1052-1060 Folsom Street and 190-194 Russ Street

From: BOS Legislation, (BOS)

**Sent:** Friday, February 1, 2019 12:15 PM

**To:** Sue Hestor; David Gordon Woo; Fleishhacker, William; asbarkley@duanemorris.com;

paolo@realtywestsf.com

Cc: GIVNER, JON (CAT); STACY, KATE (CAT); JENSEN, KRISTEN (CAT); Rahaim, John (CPC); Sanchez, Scott

(CPC); Gibson, Lisa (CPC); Jain, Devyani (CPC); Navarrete, Joy (CPC); Lynch, Laura (CPC); Sider, Dan (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Espiritu, Christopher (CPC); Sucre, Richard (CPC); Ionin, Jonas (CPC); Rosenberg, Julie (BOA); Cantara, Gary (BOA); Longaway, Alec (BOA); BOS-Supervisors; BOS-Legislative Aides; Calvillo, Angela (BOS); Somera, Alisa (BOS); BOS Legislation,

(BOS); ramneek@s2partners.com; ramneek@s2psf.com

Subject: REQUESTS FOR CONTINUANCE: Appeal of CEQA Community Plan Evaluation and Conditional Use

Authorization - 1052-1060 Folsom Street and 190-194 Russ Street Project - Appeal Hearing on

February 12, 2019

**Categories:** 190097, 190093

Good afternoon,

Please find linked below a letter received by the Office of the Clerk of the Board from the project sponsor and the appellant, regarding requests for continuance of regarding the appeals of both the Community Plan Evaluation under CEQA and Conditional Use Authorization for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street Project.

<u>Project Sponsor Letter - January 29, 2019</u> Appellant Letter - February 1, 2019

The appeal hearings for these matters are currently scheduled for a 3:00 p.m. special order before the Board on February 12, 2019.

I invite you to review the entire matter on our Legislative Research Center by following the links below:

Board of Supervisors File No. 190093 Board of Supervisors File No. 190097

Regards,

Brent Jalipa Legislative Clerk

Board of Supervisors - Clerk's Office 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102

(415) 554-7712 | Fax: (415) 554-5163 brent.jalipa@sfgov.org | www.sfbos.org



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**Disclosures:** Personal information that is provided in communications to the Board of Supervisors is subject to disclosure under the California Public Records Act and the San Francisco Sunshine Ordinance. Personal information provided will not be redacted. Members of the public are not required to provide personal identifying information when they communicate with the Board of Supervisors and its committees. All written or oral communications that members of the public submit to the Clerk's Office regarding pending legislation or hearings will be made available to all

members of the public for inspection and copying. The Clerk's Office does not redact any information from these submissions. This means that personal information—including names, phone numbers, addresses and similar information that a member of the public elects to submit to the Board and its committees—may appear on the Board of Supervisors' website or in other public documents that members of the public may inspect or copy.

#### 1052-1060 Folsom Street & 190-194 Russ Street

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190093 Appeal of CEQA Community Plan Evaluation

2019 FEB - 1 AM 11: 46

190097 Appeal of Conditional Use Authorization

Appellant South of Market Community Action Network (SOMCAN) requests BOS to continue hearing on these appeals from February 12 to <u>March 19, 2019 due</u> to problems with records.

Proposed project at 1052-1056 Folsom & 190-194 Russ St requires Planning Commission analysis and findings on SHADOWS Project will cast on VICTORIA MANOLO DRAVES PARK before voting to approve project. SOMCAN appeals challenge that analysis and the Project approvals.

Surrounding residents in South of Market is a working class community of Filipinos, immigrants, families, senior and children. They have extremely limited access to open space. The South of Market has only two parks - South Park (east of 3rd St and south of Bryant) and Victoria Manolo Draves Park. Residents do not in an area with back yards. There is a serious lack of sunlit open space.

Planning Commission heard and approved Project the afternoon of Thursday, December 20, 2018, following a separate independent hearing by Recreation and Park Commission the morning of December 20, 2018. Attorney for appellant SOMCAN, Sue Hestor, made request for records to Doug Vu, planner at Planning Department to Project December 20, 2018. Separate request was made for CEQA files. A second records request was made to Doug Vu on Friday, December 21, 2018. Vu opened both emails requesting files December 21, 2018. No reply was sent.

On Monday, December 24, 2018, Hestor went to Planning Department to review files/dockets on Project. CEQA files/docket were available and reviewed. Hestor requested that staff call Vu to determine whether they would be available Wednesday, December 26. Planning Department staff could not locate Vu or anyone else on project. While at Department at 12:56pm December 24, 2018 Hestor sent 3rd email to Doug Vu requesting to review files.

An automatic reply was sent that Vu was no longer at Planning Department and sender should contact Richard Sucre if no new planner was identified on Property Information Map. This was first information that he had left December 21,

On **December 26, 2018** series of requests for documents with various persons at Planning Department began. First reply was December 31, 2018 when "Records Request Planning Department" stated that they would endeavor to reply by **January 10, 2019**.

Hestor made repeated unsuccessful attempts to get both project files and final motions of approval from Planning Department.

The first appeal filing deadline was to Board of Appeals **Friday, January 4, 2019**. All appeals require that final MOTION be provided at time appeal filed. With the assistance of Executive Director of Board of Appeals, final Motions approving project were made available late January 2, 2019.

Planning was unable to locate any paper files/dockets on Project after Vu left the Department.

On January 24, 2019 new "dockets" - that had been created for Project Conditional Use (CUA), Large Project Authorization (ENX), and Variance (VAR) - were put out for review. There was no SHADOW file or docket, despite the SHADOW action being MANDATORY action by Planning Commission prior to their taking any further action.

**Newly created CUA and ENX dockets** contained final approval motion with approved plans, application, Project staff report provided to Planning Commission on **December 13, 2018** and a few other items.

Planning referred SOMCAN attorney to DVDs of emails to obtain all other information on the Project.

Information on shadow analysis requires plans for building - in various iterations, and impacts of shadows cast. Dialog between planners reviewing shadows cast, spaces in the park, use of those spaces is important and integral to analysis required of shadow impacts (Proposition K).

Since there are no paper files containing any of this information, appellant must solely rely on what is on DVD and its substantial comments. Information in the DVD is replete with attachments which are difficult for the public to open. Many require access to a color printer.

DVDs supposedly containing all emails on project were provided to SOMCAN on January 31, 2019.

Since December 20, 2018, in addition to planner leaving Planning at COB December 21 following have affected ability to get records: Planning Commission hiatus - December 21 - January 9. BOS hiatus - to January 7. Transition at new BOS - January 8 etc. MLK Holiday - January 21.

Two days ago developer asked BOS to continue hearing on appeals to February 26 so it may prepare answer. Developer has been consulting with Planning Department staff on project, and supplying documents on project since 2016. They already know what is in email attachments that have only been provided to appellants in past week.

Appellants must review and open hundreds of emails AND ATTACHMENTS which appear to have been finally provided yesterday to be able to prepare for hearing and submit brief.

SOMCAN requests that appeal hearings be continued to March 19. SOMCAN can then file its brief by March 8.

SUE HESTOR Attorney for SOMCAN hestor@earthlink.net 415 846 1021 (cell) NEW YORK
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January 29, 2019

HO CHI MINH CITY

VIA E-MAIL

President Norman Yee and Members of the San Francisco Board of Supervisors Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

e: File NO. 190093 and 190097 - Appeal of CEQA Community Plan Evaluation and Conditional Use Authorization - 1052 - 1060 Folsom Street and 190-194 Russ Street

Dear President Norman Yee and Members of the Board of Supervisors:

We are writing on behalf of our client, Golden Properties LLC, the project sponsor of the project that is subject of the above referenced appeals, which have been scheduled for hearing before the Board on February 12<sup>th</sup>, 2019. We understand that any documentation that the project sponsor wants to submit to the Board members prior to the hearing must be provided to the Clerk's office by 12:00 pm, 11 days before the hearing, or this Friday February 1<sup>st</sup>.

We were not informed of the hearing date nor copies of the appeal statements from the Clerk of the Board until yesterday afternoon, Monday January 28<sup>th</sup>. Consequently, there is very little time to prepare and submit adequate documentation for two separate appeals for the Board's consideration.

Given the late notice of the hearing date, it would be unfair to have the hearing proceed on such an expedited schedule. On this basis we request a continuance to Tuesday February 26, 2019, which would be the next regular Board meeting after February 12, 2019, the date for which the hearing is currently scheduled.

DUANE MORRIS LLP

# $\underline{Duane}\underline{Morris}$

President Norman Yee January 29, 2019 Page 2

Thank you for your consideration of our request.

Very truly yours,

DUANE MORRIS LLP

Jice Suet Yee Barkley

Of Counsel

**ASB** 

cc: Angela Calvillo, Clerk of the Board

Alisa Somera, Deputy Clerk

Paul Iantorno

From: Tony Robles <tony@sdaction.org> Sent: Thursday, March 28, 2019 2:59 PM Yee, Norman (BOS); Marstaff (BOS); Haneystaff (BOS); Safai, Ahsha (BOS); Waltonstaff To: (BOS); MandelmanStaff, [BOS]; Stefani, Catherine (BOS); RonenStaff (BOS); Fewer, Sandra (BOS); Peskin, Aaron (BOS); Brown, Vallie (BOS); Board of Supervisors, (BOS) Subject: Letter of Support for SOMCAN Appeal of 1052-1060 Folsom St. and 190-194 Russ Street Project from Senior and Disability Action Attachments: RussStreetletter.docx This message is from outside the City email system. Do not open links or attachments from untrusted sources. Letter from Senior and Disability Action attached. Regards, **Tony Robles** 

Tony Robles

tony@sdaction.org

Senior and Disability Action



1360 Mission St., Suite 400 San Francisco, CA 94103 415-546-1333 www.sdaction.org

Dear President Yee and Members of the Board of Supervisors:

Thank you for your commitment to equity and quality of life for all San Franciscans, particularly seniors and people with disabilities who have contributed much to the city s cultural and economic fabric.

# We are writing to urge you to support the 1052-1060 Folsom & 190-194 Russ St Appeal.

We want to express our great concern and opposition to the proposed 1052-1060 Folsom Street & 190-194 Russ Street project which will shadow Victoria Manalo Draves Park and will have a significant adverse impact on quality of life for SOMA residents and all users of VMD Park.

Senior and Disability Action is an organization that mobilizes and educates seniors and people with disabilities to fight for individual rights and social justice. As a SOMA-based organization, we are greatly disappointed that this 7 story luxury market-rate housing project will be allowed to shadow Victoria Manalo Draves Park, the only multi-service park in the SOMA area. VMD Park is our only community park in SOMA which has the lowest per capita of open space in the whole City. New shadows would occur for eight months out of the year, affecting heavily used areas including the basketball court, children s play area, grassy areas, benches, and park entry.

As you know, the project was denied in 2015 based on shadow impacts, and now the shadow and the project are both larger (0.07% shadow in 2015 VS 0.38% shadow currently). If this project is passed, it will set a dangerous precedent for future developments to further encroach upon access to sunshine at VMD and other treasured City parks.

This issue is a matter of access to open space for a community that is park-starved. We are counting on you to uphold equity and champion our community efforts to protect our neighborhood.

Thank you very much for your consideration.





1360 Mission St., Suite 400 San Francisco, CA 94103 415-546-1333 www.sdaction.org

Sincerely,

Tony Robles

Tony Robles, Senior and Disability Action



#### Wong, Jocelyn (BOS)

From: Board of Supervisors, (BOS)

Sent: Tuesday, March 19, 2019 12:48 PM

To: BOS-Supervisors; BOS Legislation, (BOS)

**Subject:** FW: We urge you to support the 1052-1060 Folsom & 190-194 Russ St Appeal.

Attachments: SOMA Support letter March 201903192019.pdf

From: Erick Arguello <erick@calle24sf.org> Sent: Tuesday, March 19, 2019 11:20 AM

To: Ronen, Hillary <a href="https://doi.org/">hillary.ronen@sfgov.org/</a>; Fewer, Sandra (BOS) <a href="https://doi.org/">sandra.fewer@sfgov.org/</a>; Peskin, Aaron (BOS) <a href="https://doi.org/">aaron.peskin@sfgov.org/</a>; Safai, Ahsha (BOS) <a href="https://doi.org/">ahsha.safai@sfgov.org/</a>; Board of Supervisors, (BOS) <a href="https://doi.org/">board.of.supervisors@sfgov.org/</a>; Stefani, Catherine (BOS) <ca href="https://doi.org/">sand.org/</a>; Brown, Vallie (BOS) <a href="https://doi.org/">seo.org/</a>; Brown, Vallie (BOS) <a href="https://doi.org/">vallie.brown@sfgov.org/</a>; Haney, Matt (BOS) <matt.haney@sfgov.org/</a>; Mar, Gordon (BOS) <gordon.mar@sfgov.org/</a>; Yee, Norman (BOS) <norman.yee@sfgov.org/</a>; MandelmanStaff, [BOS] <mandelmanstaff@sfgov.org/</a> Cc: Rachel Lastimosa (ARTS) <rlastimosa@somapilipinas.org/</a>; Moisés Garcia <garcia.moi@gmail.com/</a>; Honey Mahogany <a href="https://doi.org/">honeymahogany@gmail.com/</a>; Robert Goldfarb <a href="https://doi.org/">bob@hellobob.net/</a>; aria said <a href="https://doi.org/">aria@kweenculture.com/</a>; Imprint City <tyra@imprintcity.org/</a>; Tyra Fennell <tyrafennellsf@gmail.com/</a>; Sandy Mori <sandymori118@gmail.com/</a>; Raquel Redondiez <raquel@somapilipinas.org/</a>; Paul Barrera <paul@somapilipinas.org/</p>; Katrina Liwanag <a href="https://doi.org/">katrinachezka1@gmail.com/</a>

Subject: We urge you to support the 1052-1060 Folsom & 190-194 Russ St Appeal.

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Dear President Yee and Members of the Board of Supervisors,

Please support the 1052-1060 Folsom & 190- 194 Russ St. Appeal.

(Please find attached letter)

--

Erick Arguello
Founder, Council President
Calle 24 Latino Cultural District
3250 24th St.
San Francisco, Ca 94110
www.calle24sf.org

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March 19, 2019

Dear President Yee and Members of the Board of Supervisors:

Thank you so for your commitment in protecting the most vulnerable communities in San Francisco.

We are writing to urge you to support the 1052-1060 Folsom & 190-194 Russ St Appeal.

We are writing to express our great concern and opposition to the proposed 1052-1060 Folsom Street & 190-194 Russ Street project which will shadow VMD Park and will have a significant adverse impact on quality of life for SOMA residents and all users of VMD Park.

VMD Park is the only community park in SOMA which has the lowest per capita of open space in the whole City. New shadows would occur for eight months out of the year, affecting heavily used areas including the basketball court, children's play area, grassy areas, benches, and park entry.

Studies have shown that small children need sunlight to grow physically and to develop mentally.

Calle 24 stand in solidarity with the residents and community members of the South of Market and all users of the Victoria Manalo Draves Park. This decision will set precedent for all other parks in San Francisco. Open space and public parks are the only places that families, individuals and children are able to enjoy sunlight, fresh air in dense urban centers.

As you know, the project was denied in 2015 based on shadow impacts, and now the shadow and the project are both larger (0.07% shadow in 2015 VS 0.38% shadow currently).

If this project is passed, it will set a dangerous precedent for future developments to further encroach upon access to sunshine at VMD.

This issue is a matter of access to open space for a community that is park-starved. We are counting on you to uphold equity and champion our community efforts to protect our neighborhoods.

Thank you very much for your consideration.

Sincerely

Founder, President

Erick Arguello

Calle 24 Latino Cultural District

www.calle24sf.org

3250 24th St. San Francisco, Ca 94110

#### Wong, Jocelyn (BOS)

From: Board of Supervisors, (BOS)

Sent: Tuesday, February 12, 2019 3:34 PM
To: BOS-Supervisors; BOS Legislation, (BOS)
Subject: FW: File No. 190093 / File No. 190097

Categories: 190097, 190093

From: PS Vacation <vacationvillaps@yahoo.com> Sent: Tuesday, February 12, 2019 2:22 PM

To: Board of Supervisors, (BOS) <board.of.supervisors@sfgov.org>

Subject: File No. 190093 / File No. 190097

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

#### Dear Supervisors,

I am writing in support of the project proposed at 1052 - 1060 Folsom St. and 190-194 Russ St. The current structures that are there are falling into disrepair and the homeless frequently establish encampments on the northwest corner of Russ St. and Folsom St. in front of the proposed project.

I should know, since I own a condo on Russ St. located at 112 Russ St. (in the same block as the proposed project).

I do not know whose interests the appellant, Sue Hestor (on behalf of the South of Market Community Action Network), purports to represent, but it is not those of us that live in the neighborhood. The park at the end of our block (Victoria Manalo Draves Park) is occupied primarily by the chronically homeless during the day, and those of us that live in the neighborhood are largely afraid to enter, particularly given all the needles.

Please do not allow the protests of those that do not even live in the area to prevent you from approving this project, which advances the worthy goal of providing additional housing and helps to address our ever growing homeless problem. If we can tackle that problem, then perhaps we can use the park for its primary intended purpose, recreation for the community. Until then, the Board should be approving as many new housing projects in the area as possible.

Thank you for your consideration.

Sincerely,

Mark Lee
vacationvillaps@yahoo.com
112 Russ St.
San Francisco, CA 94103

### Wong, Jocelyn (BOS)

From: Board of Supervisors, (BOS)

Sent:Tuesday, February 12, 2019 3:33 PMTo:BOS-Supervisors; BOS Legislation, (BOS)Subject:FW: File No. 190093 and File No. 190097

Categories: 190097, 190093

From: Brad Thompson <brad.thompson13@gmail.com>

Sent: Tuesday, February 12, 2019 2:53 PM

To: Board of Supervisors, (BOS) <board.of.supervisors@sfgov.org>

Subject: File No. 190093 and File No. 190097

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

#### Dear Supervisors:

I just wanted to express our approval of these new construction ideas in our neighborhood. As sad as we would be to see Deli Board go, :) we think it will benefit the neighborhood more esp in the long run.

Thank you!

Brad and Elaine Thompson

**Russ St** 

#### Lew, Lisa (BOS)

From:

BOS Legislation, (BOS)

Sent:

Tuesday, January 29, 2019 9:55 AM

To:

Sue Hestor; David Gordon Woo; paolo@realtywestsf.com; ramneek@s2partners.com;

ramneek@s2psf.com

Cc:

GIVNER, JON (CAT); STACY, KATE (CAT); JENSEN, KRISTEN (CAT); Rahaim, John (CPC); Sanchez, Scott (CPC); Gibson, Lisa (CPC); Jain, Devyani (CPC); Navarrete, Joy (CPC); Lynch, Laura (CPC); Sider, Dan (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Espiritu, Christopher (CPC); Sucre, Richard (CPC); Ionin, Jonas (CPC); BOS-Supervisors; BOS-Legislative Aides; Calvillo, Angela (BOS); Somera, Alisa (BOS); BOS Legislation, (BOS)

Subject:

HEARING NOTICE: Appeal of CEQA Community Plan Evaluation and Conditional Use Authorization - 1052-1060 Folsom Street and 190-194 Russ Street Project - Appeal

Hearing on February 12, 2019

Categories:

190097, 190093

Good morning,

The Office of the Clerk of the Board has scheduled a hearing for Special Order before the Board of Supervisors on **February 12, 2019, at 3:00 p.m.**, to hear the appeals of both the Community Plan Evaluation under CEQA and Conditional Use Authorization for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street Project.

Please find the following link to the hearing notice for the matter.

Public Hearing Notice - January 29, 2019

I invite you to review the entire matter on our Legislative Research Center by following the links below:

Board of Supervisors File No. 190093 Board of Supervisors File No. 190097

Regards,

#### Brent Jalipa Legislative Clerk

Board of Supervisors - Clerk's Office 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102 (415) 554-7712 | Fax: (415) 554-5163 brent\_jalipa@sfgov.org | www.sfbos.org



Click here to complete a Board of Supervisors Customer Service Satisfaction form

Disclosures: Personal information that is provided in communications to the Board of Supervisors is subject to disclosure under the California Public Records Act and the San Francisco Sunshine Ordinance. Personal information provided will not be redacted. Members of the public are not required to provide personal identifying information when they communicate with the Board of Supervisors and its committees. All written or oral communications that members of the public submit to the Clerk's Office regarding pending legislation or hearings will be made available to all members of the public for inspection and copying. The Clerk's Office does not redact any information from these submissions. This means that personal information—including names, phone numbers, addresses and similar information that a member of the public elects to submit to the Board and its committees—may appear on the Board of Supervisors' website or in other public documents that members of the public may inspect or copy.

#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

#### NOTICE OF PUBLIC HEARING

#### BOARD OF SUPERVISORS OF THE CITY AND COUNTY OF SAN FRANCISCO

NOTICE IS HEREBY GIVEN THAT the Board of Supervisors of the City and County of San Francisco will hold a public hearing to consider the following appeals and said public hearings will be held as follows, at which time all interested parties may attend and be heard:

Date:

Tuesday, February 12, 2019

Time:

3:00 p.m.

Location:

Legislative Chamber, City Hall, Room 250

1 Dr. Carlton B. Goodlett, Place, San Francisco, CA 94102

Subject:

File No. 190093. Hearing of persons interested in or objecting to a Community Plan Evaluation by the Planning Department under the California Environmental Quality Act issued on December 11, 2018, for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street, approved on December 20, 2018, to demolish the existing buildings on the project site, merge three lots into a single lot, and construct a new seven-story, approximately 64 feet and 6 inches tall, 59,000-gross-square-foot mixed use building with 63 dwelling units (four units designated as replacement for four existing rent-controlled units, 15 units would be designated as below market rate units, the remaining 44 dwelling units would be market rate), and approximately 2,800 square feet of ground floor retail use. (District 6) (Appellant: Sue Hestor, on behalf of South of Market Community Action Network) (Filed January 22, 2019)

File No. 190097. Hearing of persons interested in or objecting to the certification of a Conditional Use Authorization pursuant to Planning Code, Sections 121.1, 121.7, 303, and 317, for a proposed project at 1052-1060 Folsom Street and 190-194 Russ Street, Assessor's Parcel Block No. 3731, Lot Nos. 021, 023, and 087, identified in Planning Case No. 2016,004905CUA, issued by the Planning Commission by Motion No. 20361, dated December 20, 2018, for the development of a lot greater than 10,000 square feet, merger of lots that result in a street frontage greater than 50 feet, and the demolition of four existing dwelling units for the project involving the demolition of five exiting buildings, merger of three lots, and the construction of a seven-story mixed-use building containing 2,832 square feet of ground floor commercial retail use and 55,887 square feet of residential use for 63 dwelling units, and a ground floor garage with access from a new driveway on Russ Street, within the SoMa NCT (Neighborhood Commercial Transit) and RED (Residential, Enclave) Zoning Districts, and SoMa Youth and Family Special Use District, a 65-X height and bulk district. (District 6) (Appellant: Sue Hestor, on South of Market Community Action Network) (Filed January 22, 2019)

In accordance with Administrative Code, Section 67.7-1, persons who are unable to attend the hearing on this matter may submit written comments prior to the time the hearing begins. These comments will be made as part of the official public record in this matter and shall be brought to the attention of the Board of Supervisors. Written comments should be addressed to Angela Calvillo, Clerk of the Board, City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, CA, 94102. Information relating to this matter is available in the Office of the Clerk of the Board. Agenda information relating to this matter will be available for public review on Friday, February 8, 2019.

Angela Calvillo Clerk of the Board

#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 544-5227

## PROOF OF MAILING

Legislative File No.	190093 and 190097				
•	ublic Hearing Notices - Hearing - Appeal of CEQA Community and Use Authorization - 1052-1060 Folsom Street and 9 Notices Mailed				
-	, an employee of the City and o, mailed the above described document(s) by depositing the United States Postal Service (USPS) with the postage fully				
Date:	January 29, 2019				
Time:	10:55 a.m.				
USPS Location:	Repro Pick-up Box in the Clerk of the Board's Office (Rm 244)				
Mailbox/Mailslot Pick-Up Times (if applicable): N/A					
Signature:	Ejent flag a. Solpin T				
•					
Instructions: Upon comp	pletion, original must be filed in the above referenced file				

#### Lew, Lisa (BOS)

From: BOS Legislation, (BOS)

**Sent:** Monday, January 28, 2019 12:25 PM

To: Ko, Yvonne (CPC)

**Cc:** BOS-Operations; BOS Legislation, (BOS)

Subject: APPEAL CHECK PICKUP: Appeal of CEQA CPE and Conditional Use Authorization -

Proposed 1052-1060 Folsom Street and 190-194 Russ Street Project - Appeal Hearing

on February 12, 2019

**Categories:** 190097, 190093

#### Good afternoon Yvonne,

Two checks for the appeal filing fee for the CEQA Community Plan Evaluation and Conditional Use Authorization appeal of the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street is ready to be picked up here in the Clerk's Office weekdays from 8 a.m. through 5 p.m. Fee waivers for both appeals have been filed as well.

Thanks, as always,

#### Brent Jalipa

Legislative Clerk

Board of Supervisors - Clerk's Office 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102 (415) 554-7712 | Fax: (415) 554-5163 brent.jalipa@sfgov.org | www.sfbos.org

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From: BOS Legislation, (BOS)

Sent: Monday, January 28, 2019 12:20 PM

**To:** Sue Hestor <hestor@earthlink.net>; David Gordon Woo <dwoo@somcan.org>; paolo@realtywestsf.com; ramneek@s2partners.com; ramneek@s2psf.com

Cc: GIVNER, JON (CAT) <Jon.Givner@sfcityatty.org>; STACY, KATE (CAT) <Kate.Stacy@sfcityatty.org>; JENSEN, KRISTEN (CAT) <Kristen.Jensen@sfcityatty.org>; Rahaim, John (CPC) <john.rahaim@sfgov.org>; Sanchez, Scott (CPC) <scott.sanchez@sfgov.org>; Gibson, Lisa (CPC) sisa.gibson@sfgov.org>; Jain, Devyani (CPC) <devyani.jain@sfgov.org>; Navarrete, Joy (CPC) <joy.navarrete@sfgov.org>; Lynch, Laura (CPC) <laura.lynch@sfgov.org>; Sider, Dan (CPC) <dan.sider@sfgov.org>; Rodgers, AnMarie (CPC) <anmarie.rodgers@sfgov.org>; Starr, Aaron (CPC) <aaron.starr@sfgov.org>; Espiritu, Christopher (CPC) <christopher.espiritu@sfgov.org>; Sucre, Richard (CPC) <richard.sucre@sfgov.org>; lonin, Jonas (CPC) <jonas.ionin@sfgov.org>; BOS-Supervisors <bos-supervisors@sfgov.org>; BOS-Legislative\_Aides <bos-legislative\_aides@sfgov.org>; Calvillo, Angela (BOS) <angela.calvillo@sfgov.org>; Somera,

BOS-Legislative Aides <bos-legislative\_aides@sfgov.org>; Calvillo, Angela (BOS) <angela.calvillo@sfgov.org>; Somera, Alisa (BOS) <alisa.somera@sfgov.org>; BOS Legislation, (BOS) <bos-legislation@sfgov.org>

**Subject:** Appeal of CEQA Community Plan Evaluation and Conditional Use Authorization - 1052-1060 Folsom Street and 190-194 Russ Street Project - Appeal Hearing on February 12, 2019

#### Good afternoon,

The Office of the Clerk of the Board has scheduled a hearing for Special Order before the Board of Supervisors on **February 12, 2019, at 3:00 p.m.** Please find linked below letters of appeal filed against the proposed project at 1052-

1060 Folsom Street and 190-194 Russ Street, as well as direct links to the Planning Department's determination of timeliness for the appeal, and an informational letter from the Clerk of the Board.

CEQA Community Plan Evaluation Appeal Letter - January 22, 2019

Conditional Use Appeal Letter - January 22, 2019

Planning Department Memo - January 25, 2019

Clerk of the Board Letter - January 28, 2019

I invite you to review the entire matter on our Legislative Research Center by following the link below:

Board of Supervisors File No. 190093 Board of Supervisors File No. 190097

Please note that the truncated hearing schedule due to the Board not having a regular meeting scheduled on February 19 in observance of President's Day holiday. Our office must notice this appeal hearing by close of business tomorrow, on Tuesday, January 29, 2019. If you have any special recipients for the hearing notice, kindly provide the list of addresses for interested parties in spreadsheet format to us by 12:00pm, Tuesday, January 29, 2019.

Thank you,

#### Brent Jalipa

Board of Supervisors - Clerk's Office 1 Dr. Carlton B. Goodlett Place, Room 244 an Francisco, CA 94102 (415) 554-7712 | Fax: (415) 554-5163 brent.jalipa@sfgov.org | www.sfbos.org



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#### BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

January 28, 2018

File Nos. 190093-190096 and 190097-190100 Planning Case Nos. 2016-004905ENV/CUA

Received from the Board of Supervisors Clerk's Office two checks, each in the amount of Six Hundred Seventeen Dollars (\$617), representing the filing fee paid by Angelica C. Cabande and Sue Hestor for the appeals of the Community Plan Evaluation under CEQA and Conditional Use Authorization for the proposed 1052-1060 Folsom Street & 190-194 Russ Street project:

Planning Department By:

\_\_\_\_long Print Name

Signature and Date

#### Lew, Lisa (BOS)

∂om:

BOS Legislation, (BOS)

Sent: Monday, January 28, 2019 12:20 PM

To: Sue Hestor; David Gordon Woo; paolo@realtywestsf.com; ramneek@s2partners.com;

ramneek@s2psf.com

Cc: GIVNER, JON (CAT); STACY, KATE (CAT); JENSEN, KRISTEN (CAT); Rahaim, John (CPC);

> Sanchez, Scott (CPC); Gibson, Lisa (CPC); Jain, Devyani (CPC); Navarrete, Joy (CPC); Lynch, Laura (CPC); Sider, Dan (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Espiritu, Christopher (CPC); Sucre, Richard (CPC); Ionin, Jonas (CPC); BOS-Supervisors; BOS-Legislative Aides; Calvillo, Angela (BOS); Somera, Alisa (BOS); BOS Legislation, (BOS)

Appeal of CEQA Community Plan Evaluation and Conditional Use Authorization -

1052-1060 Folsom Street and 190-194 Russ Street Project - Appeal Hearing on February

12, 2019

Categories: 190097, 190093

Good afternoon,

Subject:

The Office of the Clerk of the Board has scheduled a hearing for Special Order before the Board of Supervisors on February 12, 2019, at 3:00 p.m. Please find linked below letters of appeal filed against the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street, as well as direct links to the Planning Department's determination of timeliness for the appeal, and an informational letter from the Clerk of the Board.

CEQA Community Plan Evaluation Appeal Letter - January 22, 2019

Conditional Use Appeal Letter - January 22, 2019

Planning Department Memo - January 25, 2019

Clerk of the Board Letter - January 28, 2019

I invite you to review the entire matter on our Legislative Research Center by following the link below:

Board of Supervisors File No. 190093 Board of Supervisors File No. 190097

Please note that the truncated hearing schedule due to the Board not having a regular meeting scheduled on February 19 in observance of President's Day holiday. Our office must notice this appeal hearing by close of business tomorrow, on Tuesday, January 29, 2019. If you have any special recipients for the hearing notice, kindly provide the list of addresses for interested parties in spreadsheet format to us by 12:00pm, Tuesday, January 29, 2019.

Thank you,

**Brent Jalipa** 

Board of Supervisors - Clerk's Office 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102 (415) 554-7712 | Fax: (415) 554-5163 brent.jalipa@sfgov.org | www.sfbos.org

#### **BOARD of SUPERVISORS**



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

January 28, 2019

Sue Hestor Attorney for South of Market Community Action Network 870 Market Street, #1128 San Francisco. CA 94102

Subject: File No. 190093 and 190097 - Appeal of CEQA Community Plan

**Evaluation and Conditional Use Authorization - 1052-1060 Folsom** 

Street and 190-194 Russ Street

Dear Ms. Hestor:

The Office of the Clerk of the Board is in receipt of a memorandum dated January 25, 2019, from the Planning Department regarding their determination on the timely filing of appeal of the CEQA Community Plan Evaluation for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street.

The Planning Department has determined that the appeal was filed in a timely manner (copy attached).

The conditional use appeal was filed with the subscription of five members of the Board of Supervisors, and therefore meets the filing requirements of Planning Code, Section 308.1.

Pursuant to Administrative Code, Section 31.16, and Planning Code, Section 308.1, a hearing date has been scheduled for **Tuesday**, **February 12**, **2019**, **at 3:00 p.m.**, at the Board of Supervisors meeting to be held in City Hall, 1 Dr. Carlton B. Goodlett Place, Legislative Chamber, Room 250, San Francisco, CA 94102.

Please provide to the Clerk's Office by noon:

**15 days prior to the hearing:** names and addresses of interested parties to be

notified of the hearing, in spreadsheet format; and

**11 days prior to the hearing:** any documentation which you may want available to

the Board members prior to the hearing.

For the above, the Clerk's office requests one electronic file (sent to <a href="mailto:bos.legislation@sfgov.org">bos.legislation@sfgov.org</a>) and two copies of the documentation for distribution.

1052-1060 Folsom Street and 190-194 Russ Street CEQA Community Plan Evaluation and Conditional Use Appeal Hearing Date of February 12, 2019 Page 2

NOTE: If electronic versions of the documentation are not available, please submit 18 hard copies of the materials to the Clerk's Office for distribution. If you are unable to make the deadlines prescribed above, it is your responsibility to ensure that all parties receive copies of the materials.

If you have any questions, please feel free to contact Legislative Clerks Brent Jalipa at (415) 554-7712, Lisa Lew at (415) 554-7718, or Jocelyn Wong at (415) 554-7720.

Very truly yours,

Angela Calvillo
Clerk of the Board

Paul Iantorno, Golden Properties LLC, Project Sponsor Jon Givner, Deputy City Attorney Kate Stacy, Deputy City Attorney Kristen Jensen, Deputy City Attorney Corey Teague, Zoning Administrator, Planning Department Scott Sanchez, Acting Deputy Zoning Administrator, Planning Department Lisa Gibson, Environmental Review Officer, Planning Department Devyani Jain, Deputy Environmental Review Officer, Planning Department Joy Navarette, Environmental Planning, Planning Department Laura Lynch, Environmental Planning, Planning Department AnMarie Rodgers, Director of Citywide Planning, Planning Department Dan Sider, Director of Executive Programs, Planning Department Aaron Starr, Manager of Legislative Affairs, Planning Department Christopher Espiritu, Staff Contact, Planning Department Doug Vu, Staff Contact, Planning Department Julie Rosenberg, Executive Director, Board of Appeals Gary Cantara, Legal Assistant, Board of Appeals Alec Longaway, Legal Process Clerk, Board of Appeals



# SAN FRANCISCO PLANNING DEPARTMENT

MEMO

**DATE:** January 25, 2019

TO: Angela Calvillo, Clerk of the Board of Supervisors

FROM: Lisa Gibson, Environmental Review Officer

RE: Appeal Timeliness Determination –

1052-1060 Folsom Street and 190-194 Russ Street Project

Planning Department Case No. 2016-004905ENV

1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax: **415.558.6409** 

Planning Information: **415.558.6377** 

An appeal of the Community Plan Evaluation (CPE) for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street was filed with the Office of the Clerk of the Board of Supervisors on January 22, 2019 by Sue Hestor, on behalf of the South of Market Community Action Network. As explained below, the Planning Department finds the appeal to be timely filed.

Date of Approval Action	30 Days after Approval Action	Appeal Deadline (Must Be Day Clerk of Board's Office Is Open)	Date of Appeal Filing	Timely?
Thursday, December 20, 2018	Saturday, January 19, 2019	Tuesday, January 22, 2019	Tuesday, January 22, 2019	Yes

**Approval Action:** On December 11, 2018, the Planning Department issued a CPE for the proposed project. The CPE identified the Approval Action for the project as the approval of the Large Project Authorization by the Planning Commission, as provided by Planning Code Section 329. The Large Project Authorization was approved by the Planning Commission at a duly noticed hearing which occurred on December 20, 2018 (Date of the Approval Action).

**Appeal Deadline:** Section 31.16(a) and (e) of the San Francisco Administrative Code states that any person or entity may appeal an exemption determination to the Board of Supervisors during the time period beginning with the date of the exemption determination and ending 30 days after the Date of the Approval Action. Thus, the 30<sup>th</sup> day after the Date of the Approval Action was Saturday, January 19, 2019. However, when an appeal deadline falls on a weekend day, it has been the longstanding practice of the Clerk of the Board to accept appeals until the close of business on the following workday. That date was Tuesday, January 22, 2019 (Appeal Deadline).

**Appeal Filing and Timeliness:** The Appellant filed the appeal of the CPE on January 22, 2019, prior to the end of the Appeal Deadline. Therefore, the appeal is considered timely.

#### Lew, Lisa (BOS)

rom:

BOS Legislation, (BOS)

Sent:

Wednesday, January 23, 2019 4:16 PM

To:

Rahaim, John (CPC)

Cc:

GIVNER, JON (CAT); STACY, KATE (CAT); JENSEN, KRISTEN (CAT); Teague, Corey (CPC); Sanchez, Scott (CPC); Gibson, Lisa (CPC); Jain, Devyani (CPC); Navarrete, Joy (CPC); Lynch, Laura (CPC); Sider, Dan (CPC); Rodgers, AnMarie (CPC); Starr, Aaron (CPC); Espiritu, Christopher (CPC); Rosenberg, Julie (BOA); Cantara, Gary (BOA); Longaway, Alec (BOA); Calvillo, Angela (BOS); Somera, Alisa (BOS); BOS-Supervisors; BOS-Legislative Aides; BOS

Legislation, (BOS)

Subject:

Appeal of CEQA Exemption Determination - 1052-1060 Folsom Street and 190-194 Russ

Street - Timeliness Determination Request

Attachments:

Appeal Ltr 012219.pdf; COB Ltr 012319.pdf

Categories:

190093

#### Good afternoon, Director Rahaim:

The Office of the Clerk of the Board is in receipt of an appeal of the CEQA Community Plan Evaluation for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street. The appeal was filed by Sue Hestor, on behalf of the South of Market Community Action Network, on January 22, 2019.

Please find the attached letter of appeal and timely filing determination request letter from the Clerk of the Board.

Please note that a concurrent Conditional Use Appeal was filed by the same appellants for this project and subscribed by five Supervisors. Typically, we ask that the timely filing determination is made within three working days of receipt of the request; however, with a truncated schedule to prepare and notice hearing for a tentative date of February 12, due to President's Day, we respectfully ask that a timely determination be made as soon as possible.

Kindly review for timely filing determination.

Regards,

Brent Jalipa
Legislative Clerk
Board of Supervisors - Clerk's Office
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102
(415) 554-7712 | Fax: (415) 554-5163
brent.jalipa@sfgov.org | www.sfbos.org

#### **BOARD of SUPERVISORS**



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

January 23, 2019

To:

John Rahaim Planning Director

From

Angela Calvillo

Clerk of the Board of Supervisors

Subject:

Appeal of California Environmental Quality Act (CEQA) Community Plan

Evaluation - 1052-1060 Folsom Street and 190-194 Russ Street

An appeal of the CEQA Community Plan Evaluation for the proposed project at 1052-1060 Folsom Street and 190-194 Russ Street was filed with the Office of the Clerk of the Board on January 22, 2019, by Sue Hestor, on behalf of South of Market Community Action Network.

Pursuant to Administrative Code, Chapter 31.16, I am forwarding this appeal, with attached documents, to the Planning Department to determine if the appeal has been filed in a timely manner. The Planning Department's determination should be made within three (3) working days of receipt of this request.

If you have any questions, please feel free to contact Legislative Clerks Brent Jalipa at (415) 554-7712, Lisa Lew at (415) 554-7718, or Jocelyn Wong at (415) 554-7702.

Jon Givner, Deputy City Attorney c: Kate Stacy, Deputy City Attorney Kristen Jensen, Deputy City Attorney Corey Teague, Zoning Administrator, Planning Department Scott Sanchez, Acting Deputy Zoning Administrator, Planning Department Lisa Gibson, Environmental Review Officer, Planning Department Devyani Jain, Deputy Environmental Review Officer, Planning Department Joy Navarette, Environmental Planning, Planning Department Laura Lynch, Environmental Planning, Planning Department AnMarie Rodgers, Director of Citywide Planning, Planning Department Dan Sider, Director of Executive Programs, Planning Department Aaron Starr, Manager of Legislative Affairs, Planning Department Christopher Espiritu, Staff Contact, Planning Department Julie Rosenberg, Executive Director, Board of Appeals Gary Cantara, Legal Assistant, Board of Appeals Alec Longaway, Legal Process Clerk, Board of Appeals

Print Form

## **Introduction Form**

By a Member of the Board of Supervisors or Mayor

I hereby submit the following item for introduction (select only one):	Time stamp or meeting date	
and the second was a second with the second control of the second		
1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment	ut).	
2. Request for next printed agenda Without Reference to Committee.	•	
3. Request for hearing on a subject matter at Committee.	,	
4. Request for letter beginning: "Supervisor	inquiries"	
5. City Attorney Request.	. ,	
6. Call File No. from Committee.	•	
7. Budget Analyst request (attached written motion).		
8. Substitute Legislation File No.		
9. Reactivate File No.		
10. Question(s) submitted for Mayoral Appearance before the BOS on		
The state of the s		
Please check the appropriate boxes. The proposed legislation should be forwarded to the following		
Small Business Commission Youth Commission Ethics Co	ommission	
Planning Commission Building Inspection Commiss	sion	
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imper	ative Form.	
Sponsor(s):		
Clerk of the Board		
Subject:		
Hearing - Appeal of Determination of Community Plan Evaluation - 1052-1060 Folsom Stree Street	t and 190-194 Russ	
The text is listed:		
Hearing of persons interested in or objecting to a Community Plan Evaluation by the Planning California Environmental Quality Act issued on December 11, 2018, for the proposed project Street and 190-194 Russ Street, approved on December 20, 2018, to demolish the existing bui site, merge three lots into a single lot, and construct a new seven-story, approximately 64 feet 59,000-gross-square-foot mixed use building with 63 dwelling units (four units designated as existing rent-controlled units, 15 units would be designated as below market rate units, the rer units would be market rate), and approximately 2,800 square feet of ground floor retail use. (I Sue Hestor, on behalf of South of Market Community Action Network) (Filed January 22, 20	at 1052-1060 Folsom Idings on the project and 6 inches tall, replacement for four naining 44 dwelling District 6) (Appellant:	
Signature of Sponsoring Supervisor: Allipsome	ro	
P. Cl. 11 II. O. 1		

For Clerk's Use Only