**BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

## MEMORANDUM

- TO: Ben Rosenfield, City Controller, Office of the Controller Joaquin Torres, Director, Office of Economic and Workforce Development
- FROM: John Carroll, Assistant Clerk, Government Audit and Oversight Committee, Board of Supervisors
- DATE: April 10, 2019

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Government Audit and Oversight Committee has received the following proposed legislation, introduced by Supervisor Peskin on April 2, 2019:

#### File No. 190365

Resolution receiving and approving an annual report for the Greater Union Square Business Improvement District for FY2017-2018, submitted as required by the Property and Business Improvement District Law of 1994 (California Streets and Highways Code, Sections 36600, et seq.), Section 36650, and the District's management agreement with the City, Section 3.4.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Todd Rydstrom, Office of the Controller Ken Rich, Office of Economic and Workforce Development J'Wel Vaughan, Office of Economic and Workforce Development Lisa Pagan, Office of Economic and Workforce Development Chris Corgas, Office of Economic and Workforce Development FILE NO. 190365

RESOLUTION 1.J.

[Greater Union Square Business Improvement District - Annual Report for FY2017-2018]

Resolution receiving and approving an annual report for the Greater Union Square Business Improvement District for FY2017-2018, submitted as required by the Property and Business Improvement District Law of 1994 (California Streets and Highways Code, Sections 36600, et seq.), Section 36650, and the District's management agreement with the City, Section 3.4.

WHEREAS, On June 2, 2009, pursuant to the Property and Business Improvement District Law of 1994 (the "Act"), California Streets and Highways Code, Sections 36600 *et seq.*, as augmented by Article 15 of the San Francisco Business and Tax Regulations Code, the Board of Supervisors adopted Resolution No. 208-09, expressing the City's intention to reestablish and expand the then existing Union Square Business Improvement District, to be known as the Greater Union Square Business Improvement District ("Greater Union Square BID"); and

WHEREAS, On July 28, 2009, the Board of Supervisors adopted Resolution No. 320-09 establishing the Greater Union Square BID ("Resolution to Establish") for a period of 10 years, commencing FY2009-2010; and

WHEREAS, On January 26, 2010, the Board of Supervisors adopted Resolution No. 19-10, authorizing an agreement with the owners' association for the administration/management of the Greater Union Square BID, and a management agreement (the "Management Contract") with the owners' association, Greater Union Square Business Improvement District, Inc., was executed accordingly; and

WHEREAS, A copy of the Management Contract is on file with the Clerk of the Board of Supervisors in File No. 091437; and

Supervisor Peskin BOARD OF SUPERVISORS WHEREAS, On April 10, 2018, the Board of Supervisors approved the Greater Union Square BID's annual reports for FY2016-2017 in Resolution No. 096-18; and

WHEREAS, The Greater Union Square BID has submitted for the Board's receipt and approval the Greater Union Square BID's annual report for FY2017-2018 as required by Section 36650 of the Act and Section 3.4 of the Management Contract; and

WHEREAS, The annual report for FY2017-2018 is on file with the Clerk of the Board of Supervisors in File No. 190365, and are incorporated herein by reference as though fully set forth; and

WHEREAS, Supporting documents, including, but not limited to, a transmittal letter and memorandum report from the City's Office of Economic and Workforce Development, dated March 22, 2019, and documentation from the Greater Union Square BID for the annual report for FY2017-2018 is on file with the Clerk of the Board of Supervisors in File No. 190365; now, therefore, be it

RESOLVED, That the Board of Supervisors hereby receives and approves the annual report for the Greater Union Square Business Improvement District for FY2017-2018.

Supervisor Peskin BOARD OF SUPERVISORS

Page 2

# UNION SQUARE

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UNION SQUARE BUSINESS IMPROVEMENT DISTRICT

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## 2017–2018 ANNUAL REPORT



## From the Board of Directors

On behalf of the Union Square Business Improvement District (\*USBID\*), our Board of Directors and staff, we present this Annual Report for our ninth year to all Union Square property owners, businesses, community stakeholders, and the City & County of San Francisco. The following highlights major accomplishments, fiscal health of the organization, progress on Renewal 2019, and a look ahead of what is to come.

As the international portal to San Francisco and the Bay Area, Union Square remains an iconic district for luxury shopping, eateries, outstanding hotels, and entertainment. The many art galleries, performance venues, and retailers that line the streets of the district create a hospitable ecosystem for those who work, play, and live in San Francisco and beyond. The legacy of our community is reliant on responsible property owners who continue to invest millions of dollars by creating experiential retail and hospitality models that will drive additional visitors to Union Square. The Museum of Ice Cream, Ihe Color Factory, and Kylie Jenner pop-up have been successful examples.

As the overall landscape of retail changes with the upcoming generations, Union Square remains resilient and has welcomed new venues like August Hall & Fifth Arrow that will be a catalyst for innovative use of spaces. Several of our world-renowned hotels completed major renovations with millions invested to include the Westin St. Frances, King George Hotel, and Hilton San Francisco Union Square.

Having a welcoming district that is clean and safe remains the top pillar of the organization. As we launched our major community outreach campaign to embark on renewing the USBID, we asked members in the form of a comprehensive survey the vision for Union Square in the next decade. Investment in the community needs to continue to ensure our streets are cleaner and safer than ever before. The Union Square area's backstreets, alleys, and plazas must be activated as mini destinations to enhance the overall public realm experience. Our coveted security camera program must continue to serve our property owners, businesses, SF Police Department and the DA's Office as a mechanism of zero tolerance on crime.

We know these efforts are not enough and we certainly cannot accomplish our mission alone. We've gone above and beyond this fiscal year by launching the Union Square Foundation, a 501 (C)3 organization to enhance the public realm and provide much needed homeless workforce development opportunities and social programs. As the USBID enters its final year within the current term, staff and Board will continue to advocate for business friendly policies and hay a foundation for another 10 years as a model of private-public partnerships.

We sincerely thank Past-President, Stephen Brett for his dedication and leadership of our Board of Directors for the last three years. The torch has been passed to Wes Tyler, General Manager of the Chancellor Hotel to lead the organization to the Renewal finish line.

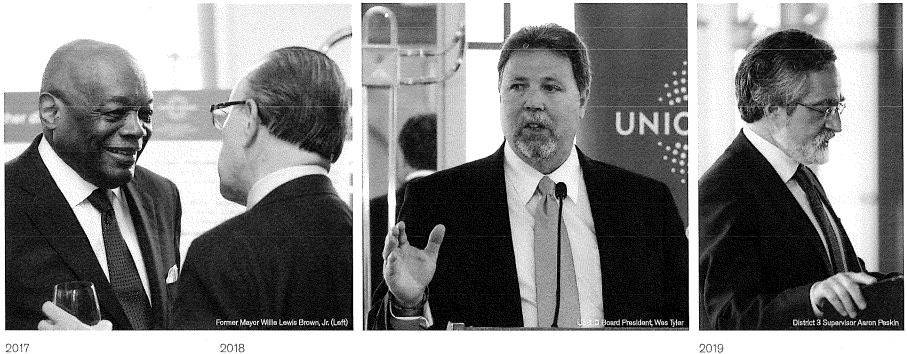


Karin Flood Executive Director Kain Hood

Uts Elik



2017-2018 ANNUAL REPORT 05



2017

2018



#### 

September-October Launched the renewal campaign with members, community stakeholders, and City Departments.

## - D

March Member survey distributed to receive feedback on current and potential services,

#### 9

April-July Conducted community presentations to retailers, hoteliers, and proposed expansion area.

#### 202

August Renewal Committee voted on budget and service levels and conducted one-on-one meetings with the largest property owners.

## p<sup>H</sup>auff

September Board of Directors vote on budget and service levels.

 $\bigcirc$ October-November District boundaries and assessment methodology determined,

#### 

November-December Draft management plan & engineers report.

### $\square$

February Petitions mailed to USBID members for initial round of voting.

#### $\mathbb{M}$

May 45-day mailing period when USBID member receive and vote on their ballots.

## 1/2

July-December Resolution voted on by SF Board of Supervisors and signed by Mayor. New assessment rates and service levels implemented.

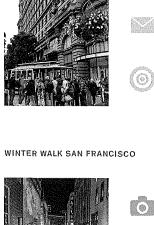
06 UNION SQUARE BUSINESS IMPROVEMENT DISTRICT

#### STAY INFORMED: HEAD TO VISITUNIONSQUARESF.COM/USBID-RENEWAL

2017-2018 ANNUAL REPORT 07

#### MAJOR ACCOMPLISHMENTS **Catalyst For Innovation**

#### LAUNCHED UNION SQUARE FOUNDATION





Priorities Identified

\$408,000 raised in the first fiscal year

5 Weeks of

food, drinks, &

entertainment

FOURTH

Winter Walk held



**BIGBELLY & TERRACYCLE PROGRAM** 

UNION SQUARE CARES & DOWNTOWN STREETS TEAM

÷.

21 MEMBERS permanently housed

000

23 MEMBERS received full-time employment to date

211,575+LBS of debris collected since start of DST

5,467 needles removed since start of DST





most visited holiday attraction

1.7M Local &

tourist visitors

#### SECURITY CAMERA PROGRAM





350+ cameras installed

\*: An advised fund of the Silicon Valley Community Foundation

2.000 Requests to date

S.

550 +Arrests to date



"HOLIDAY SAFE SHOPPER" PROGRAM

\$1M GRANT from the Silicon Valley Community Foundation

10.000+HRS of police patrolling throughout the Union Square district

164,000LBS trash collected

14,000 +collections made

Bigbelly's installed

25

9

80,000LBS of cigarette butts collected

(1)

22 FELONY arrests cited

12,791 Incidents and interactions were addressed

2017-2018 ANNUAL REPORT OR



#### Assessment Methodology

HOW PROPERTY ASSESSMENTS ARE CALCULATED

Each property owner's assessment

benefit received from the services

each properly owner is assessed

for the following services:

safety services

Cleaning, maintenance and

· Marketing, beautification and

streetscape improvements &

advocacy (non-residential properties only)

is calculated according to the special

provided by the USBID. Accordingly,

for their proportional special benefit

The USBID is a 501(C)4 nonprofit organization and currently the largest of San Francisco's 16 existing property based BID's and CBD's. The Union Square district covers 27 blocks and includes nearly 600 parcels, both publicly and privately owned. Funding for the district is proportionally shared by property owners, who are selfassessed to supplement services provided by the City.

These annual assessments are based on the following variables:

• Linear (sidewalk) frontage

 Building square footage of non-residential properties

Property usage

#### ASSESSMENT RATE CALCULATION CHART 18-19FY

Property Type	*Clean & Safe	**Marketing, Advocacy & Public Realm
Category 1: Less than 2,000 bldg sqft	\$ 85.30	\$ 90.63
Category 2: 2,000-4,999 bldg sqft	\$ 85,30	\$ 181.27
Category 3: 5,000-9,999 bldg sqft	\$ 85.30	\$ 604,25
Category 4: 10,000-29,999 bldg sqft	\$ 85.30	\$ 1,208.51
Category 5: 30,000-99,999 bldg sqft	\$ 85.30	\$ 1,510.63
Category 6: 100,000 or more bldg sqft	\$ 85.30	\$ 6,042.55
Residential & Public	\$ 85.30	\$ 0.00
Hallidie Plaza Parcels***	\$ 4.29	\$ 0.00

\*per linear street foot \*\*per building \*\*\*per lot square footage

Financial Statements\*

17-18FY ASSESSMENT & CORE OPERATIONS

17-18PY ASSESSMENT & CORE OPERATIONS	Budgeted	Actual	Variance
Revenue Special Assessment Revenue Other Revenue Total Funds	\$ 3,554,176 \$ 325,002 \$ 3,879,178	\$ 3,559,433 \$ 369,978 <b>\$ 3,929,411</b>	\$ 5,267 \$ 44,976 <b>\$ 50,233</b>
Expenses Clean & Safe Streetscape Improvement, Advocay, Marketing & Events Management & Administration Other Projects Total Assessment Expenses Surplus (Deficit) for Assessment Operations	\$ 2,647,645 \$ 652,688 \$ 673,910 \$ 100,933 <b>\$ 4,075,176</b> <b>\$ (195,998)</b>	\$ 2,683,937 \$ 661,054 \$ 622,898 \$ 111,408 \$ 3,979,297 \$ (49,886)	\$ (36,292) \$ 91,634 \$ 51,012 \$ (10,475) \$ 95,879 \$ 146,112
17-18FY TOTAL RESULTS (INCLUDING GRANTS)	Budgeted	Actual	Variance
Revenue Special Assessment Revenue Other Revenue Total Funds	\$ 3,551,533 \$ 420,933 \$ 3,972,466	\$ 3,559,433 \$ 1,481,151 \$ <b>5,040,584</b>	\$ 7,900 \$ 1,060,218 \$ 1,068,118
Expenses Clean & Safe Stroetscape Improvements, Advocacy, Marketing & Events Management & Administration Other Total Assessment Expenses	\$ 2,467,045 \$ 652,688 \$ 673,910 \$ 100,933 <b>\$ 4,075,176</b>	\$ 2,683,937 \$ 561,054 \$ 622,898 \$ 111,408 \$ 3,979,297	\$ (36,292) \$ 91,634 \$ 51,012 \$ (10,475) \$ 95,879
Grants and Funds SVCF Grants (Safe Shopper 2017 & Security Cameras) Other Grants & Non-Assessment Funds Total Expenses Change Net Assets for 17–18FY	\$ 883,900 \$ 235,083 \$ 5,194,159 \$(1,221,693)	\$ 1,638,197 \$ 213,509 <b>\$ 5,881,003</b> <b>\$ (790,419)</b>	\$ (754297) \$ 21,574 <b>\$ 636,844</b> <b>\$ 431,274</b>
17-18FY STATEMENT OF FINANCIAL POSITION			
Assets Cash Net Receivables Other Current Assets Net Furniture & Equipment Total Net Assets	\$ 1,882,584 \$ 271,389 \$ 135,480 \$ 238,036 <b>\$ 2,462,489</b>		
Liabilities Accounts Payable & Accrued Expenses Defeured Rovenue Total Liabilities	\$ 385,849 \$ 39,060 <b>\$ 424,909</b>		
Net Assets Unrestricted Restricted Temporarily	\$ 1,629,265 \$ 408,325	* Audited Financ available upon re Deputy Director	equest Contact

NION SQUARE BUSINESS IMPROVEMENT DISTRICT

Total Net Assets

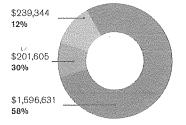
Total Liabilities & Net Assets

#### JULY 2018-JUNE 2019 BUDGET

	Amount	Income (%)	
Income			
Assessment Revenue	\$ 3,658,079	84%	
Fundraising & Others	\$ 709,304	16%	
Total Income	\$ 4,367,383	100%	
	Amount	As. Exp. (%)	Tot. Exp. (%)
Expenses			
Clean & Safe	\$ 2,733,945	67%	55%
Streetscape Improvement, Advocay, Marketing & Events	\$ 600,267	15%	12%
Management & Administration	\$ 722,948	18%	15%
Total Assessment Expenses	\$ 4,057,160	100%	
SVCF Grant Expenses	\$ 469,214		9%
Other Grants & Funds	\$ 426,936		9%
Total Expenses	\$ 4,953,310		100%
CARRY OVER FUNDS FROM 17-18FY			
General Fund/Contingency	\$ 1,596,631		
Total Assessment & Service Area Funds	\$ 1,596,631		
SVCF Grants	\$ 201,605		
Other Restricted/Designated Funds	\$ 239,344		
	 2.037.580		

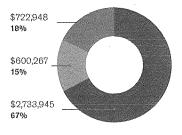
USBID Reserves JUNE 30, 2018

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Assessments & Core Operations
SVCF Grants
Other Restricted/Designated Funds

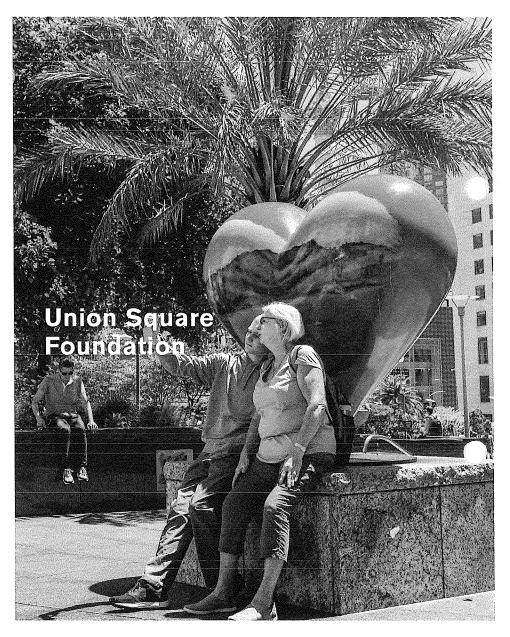
Budgeted Expenses (Assessments) 18-19FY



 Clean & Safe
Management & Administration
Streetscape Improvements, Advocacy, Marketing & Events







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#### The USBID & The Foundation

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Public Realm and Streetscapes projects and improvements by funding priorities on the right,

Union Square Cares: Homeless workforce development & social services

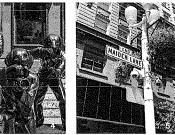


**Cleaning and Maintenance** Safety and Security 欄 Advocacy  $(\bigcirc)$ **Destination Marketing** 











#### MISSION OF THE FOUNDATION

The Union Square Foundation recognizes Union Square's importance as the heart of the retail, hospitality and entertainment districts of San Francisco. The Union Square Foundation is dedicated to enhancing the unique qualities of Union Square and its surrounding public realm. We provide critical support to both creating and maintaining a clean, safe, and beautiful environment that serves to enrich its public spaces for the enjoyment of San Francisco's residents and visitors.



Foundation Projects and Priorities (From p.16) 1. Poweli Street Promenade Improvements 2. Backstreet & Alley Activations 3. Union Square Cares Program 4. Public Art Programs 5. Malden Lane Beautification 6, Campton Place Improvements 7. Hallidie Plaza Improvements

#### BOARD OFFICERS OF THE FOUNDATION

Tad Moore, Board President Principal, 250 Post Street, LP.

Darcy Brown, Treasurer Executive Director, SF Beautiful Shirley Howard-Johnson, Secretary Arts Consultant

#### BOARD OF DIRECTORS OF THE FOUNDATION

Norm Boone Founder & President Mosaic Financial Partners

J. Timothy Falvey SVP, Hanford-Freund Company

Community Member & Advocate

Man J. Kim

SVP, Leasing, San Francisco Centre Unibail-Rodamco-Westfield Kelly Powers Associate Director, Hotel Council SF

President, Market Street Railway

President, Lori's Diner International

Ron Yen Principal, BuildGroup

Rick Laubscher

Ken Mancuso

Manuela Anne King President, RHAA Landscape Architects

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#### BOARD OFFICERS

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Julie Taylor

Phillip Coston

Finance Committee

Marketing Committee

Executive VP. Colliers International

Sr. Store Manger, Brooks Brothers

Wes Tyler, Board President GM, Chancellor Hotel on Union Square

Julie Taylor, Treasurer Executive VP, Colliers International Mark Purdy, Secretary SVP & GM, Grosvener Americas

#### ADVISORY COMMITTEE CHAIRS

Russell D. Keil, Jr. Audit Committee *President*, The Keil Companies

GM, Taj Campton Place

Public Affairs Committee

Corinna Luebbe

Kristie Keim

Richard Leider

Terry Lewis

Tad Moore

Kelly Powers

Jim Sangiacomo

Spencer Sechler Director, Business Development

Minna Tao

GM, Recology

Don Thomas

Imperial Parking, LLC.

Operations Manager, Macy's

GM, Hilton Union Square SF

Principal, 250 Post Street LP

Principal, 233 Post Street LP

Associate Director, Hotel Council SF

VP, Board of Directors, Club Donatello

Chief Financial Officer, Anvil Builders

Services & Public Safety Committee VP, Board of Directors, Club Donatello

Manuela King Streetscapes & Public Realm Committee President, RHAA Landscape Architects

#### BOARD OF DIRECTORS

Cammy Blackstone Director, External Allairs, AT&T

Stephen Brett Principal, Brett & Company

Matthew Coleman Salon Manager, Harry Winston

J. Timothy Falvey SVP, Hanford-Freud & Company

James C. Flood President, Flood Corporation

Phil Ginsburg GM, SF Recreation & Parks

Leah Heil Sr. GM, San Francisco Centre Unibail-Rodamco-Westfield

Shirley Howard-Johnson Arts Consultant

Jon Kimball GM, Westin St. Francis Hotel

Russell D. Keil, Jr. President, The Keil Companies

#### STAFF OF THE USBID



Karin Flood Executive Director



Benjamin Horne Deputy Director



Robbie Silver Director of Marketing & Events



Randall Scott Director of Services



Joshua C.W. Chan Project Coordinator

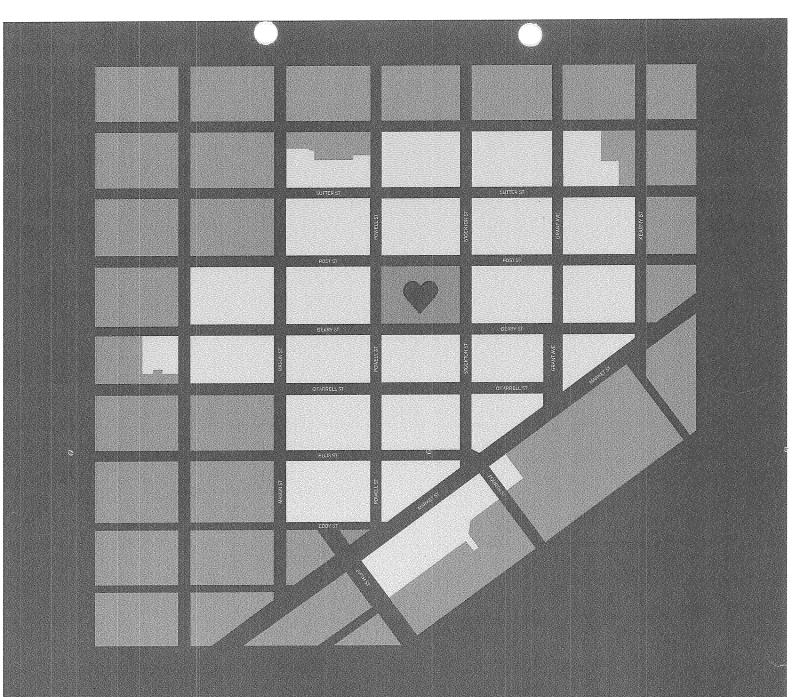


Brianna Caspersen Project Coordinator

CLEAN & SAFE SERVICES PROVIDED BY BLOCK BY BLOCK

Chris Boss Operations Director

Karl Bijan Operations Supervisor





info@unionsquarebid.com = (415) 781-7880 = www.visitunionsquaresf.com



#### FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018 (WITH SUMMARIZED COMPARATIVE TOTALS FOR 2017)

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Financial Statements	
Statement of Financial Position Statement of Activities and Changes in Net Assets Statement of Functional Expenses Statement of Cash Flows	4
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#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Directors of Union Square Business Improvement District

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of Union Square Business Improvement District (a nonprofit organization), which comprise the statement of financial position as of June 30, 2018, and the related statements of activities and changes in net assets, functional expenses, and cash flows for the year then ended, and the related notes to the financial statements.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

1

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Union Square Business Improvement District as of June 30, 2018, and the changes in its net assets and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Report on Summarized Comparative Information**

We have previously audited the Union Square Business Improvement District's 2017 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated September 29, 2017. In our opinion, the summarized comparative information presented herein as of and for the year ended June 30, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Marcum LLP

San Francisco, California September 20, 2018

#### STATEMENT OF FINANCIAL POSITION

	2018	2017
Assets		
Cash and cash equivalents	\$ 1,072,337	\$ 1,258,988
Assessments receivable, net	97,576	15,414
Other receivables	174,354	40,086
Prepaid expenses and deposits	135,480	105,355
Investments	749,708	1,249,369
Furniture and equipment, net	233,036	609,490
Total Assets	\$ 2,462,491	<u>\$ 3,278,702</u>
Liabilities and Net Assets		
Liabilities		
Accounts payable and accrued expenses	\$ 361,271	\$ 430,049
Accrued benefits	24,579	20,068
Deferred revenue	39,060	587
Total Liabilities	424,910	450,704
Net Assets		
Unrestricted	1,629,256	1,821,765
Temporarily restricted	408,325	1,006,233
Total Net Assets	2,037,581	2,827,998
Total Liabilities and Net Assets	\$ 2,462,491	<u>\$ 3,278,702</u>

#### JUNE 30, 2018 (WITH SUMMARIZED COMPARATIVE TOTALS FOR 2017)

The accompanying notes are an integral part of these financial statements.

#### STATEMENT OF ACTIVITIES AND CHANGES IN NET ASSETS

#### FOR THE YEAR ENDED JUNE 30, 2018 (WITH SUMMARIZED COMPARATIVE TOTALS FOR 2017)

	Unrestricted	2017		
Revenue and Other Support				
Assessment revenue	\$ 3,559,432	\$	\$ 3,559,432	\$ 3,453,377
Contributions	1,221,973	49,183	1,271,156	1,642,788
Sponsorships	122,284		122,284	70,422
Other revenue	76,756		76,756	1,549
Interest income	10,958		10,958	7,875
Special event				114,642
Net assets released from restrictions	647,091	(647,091)		
Total Revenue and Other Support	5,638,494	(597,908)	5,040,586	5,290,653
Expenses				
Program	5,171,106		5,171,106	5,150,790
Management and administrative	588,502		588,502	627,892
Fundraising	71,395		71,395	34,598
Total Expenses	5,831,003	as 14	5,831,003	5,813,280
Change in Net Assets	(192,509)	(597,908)	(790,417)	(522,627)
Net Assets - Beginning	1,821,765	1,006,233	2,827,998	3,350,625
Net Assets - Ending	<u>\$ 1,629,256</u>	\$ 408,325	<u>\$ 2,037,581</u>	<u>\$    2,827,998</u>

The accompanying notes are an integral part of these financial statements.

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#### STATEMENT OF FUNCTIONAL EXPENSES

#### FOR THE YEAR ENDED JUNE 30, 2018 (WITH SUMMARIZED COMPARATIVE TOTALS FOR 2017)

		Man	agement and				
	 Program	Adr	ninistrative	Fu	ndraising	 2018	 2017
Holiday Safe Shopper and SFPD programs	\$ 943,245	\$		\$		\$ 943,245	\$ 944,794
Salaries, wages, benefits and payroll taxes	557,001		304,022		20,882	881,905	849,033
Maintenance and cleaning	826,182					826,182	698,547
Ambassadors and dispatch	803,402				~~	803,402	871,296
Depreciation	392,608		7,619		214	400,441	412,703
10B police officers	327,038					327,038	300,371
Supervision (clean and safe services)	220,795					220,795	224,238
In-kind services	193,440		8,000			201,440	211,440
Security Camera Program operating expenses	164,977					164,977	198,578
Public realm improvement projects	156,936					156,936	220,259
Accounting, legal and support	25,370		127,304		639	153,313	152,526
Downtown Streets Team Program	134,941					134,941	128,192
Rent and utilities	59,837		73,012		1,798	134,647	136,624
Public affairs, advocacy and Union Square Cares	122,250				10,300	132,550	42,928
Clean and Safe operating expenses and projects	90,667					90,667	37,576
Events and activation	44,489				37,000	81,489	84,882
Marketing and promotion	65,801					65,801	35,196
Insurance, permits and fees	33,395		31,988		67	65,450	47,752
Meetings, travel, conferences and office expenses	8,732		36,557		495	45,784	41,345
Security Camera Program sub-grants	 					 	 175,000
Total	\$ 5,171,106	\$	588,502	\$	71,395	\$ 5,831,003	\$ 5,813,280

The accompanying notes are an integral part of these financial statements.

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#### STATEMENT OF CASH FLOWS

#### FOR THE YEAR ENDED JUNE 30, 2018 (WITH SUMMARIZED COMPARATIVE TOTALS FOR 2017)

		2018		2017
<b>Cash Flows From Operating Activities</b>				
Change in net assets	\$	(790,417)	\$	(522,627)
Adjustments to reconcile change in net assets to net cash	*	(,,	+	(===;===)
used in operating activities:				
Depreciation		400,441		412,703
Loss on disposal of equipment				9,348
Changes in operating assets and liabilities:				,
Promises to give				11,098
Assessments receivable		(82,162)		(9,862)
Other receivables		(134,268)		(13,214)
Prepaid expenses and deposits		(30,125)		(34,923)
Accounts payable and accrued expenses		(68,778)		130,346
Grants payable				(87,500)
Accrued benefits		4,511		9,821
Deferred revenue		38,473		(15,331)
Net Cash Used In Operating Activities		(662,325)		(110,141)
Cash Flows From Investing Activities				
Proceeds on sale and maturity of certificates of deposit		3,749,661		4,727,185
Purchase of certificates of deposit		(3,250,000)		(3,750,896)
Purchase of furniture and equipment		(23,987)		(173,734)
Net Cash Provided By Investing Activities		475,674		802,555
				- 100 <sup>110</sup> -1001
Net Increase (Decrease) In Cash and Cash Equivalents		(186,651)		692,414
Cash and Cash Equivalents - Beginning		1,258,988		566,574
Cash and Cash Equivalents - Ending	\$	1,072,337	\$	1,258,988

The accompanying notes are an integral part of these financial statements.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **PURPOSE AND ORGANIZATION**

The Union Square Business Improvement District (the "USBID") was formed in 1999 by property owners and merchants to improve the image and economic vitality of the Union Square area by providing cleaning and maintenance and public safety programs to a 10 block area (the "District"). The USBID aims to provide services that assure a positive experience of Union Square so that Union Square will maintain its ranking as one of the top destinations in the world, that the District will be equally enjoyed by residents and workers, and that this experience will enhance the District's economic base and be reflected in positive property values for the USBID's members.

The USBID renewed its contract with the City and County of San Francisco (the "City") for a ten year term on July 1, 2009. Effective with the renewal, the USBID expanded the District from the original ten blocks to twenty-seven whole or partial blocks, representing nearly 600 parcel owners in the District. The USBID also expanded services and added marketing, advocacy, beautification and capital improvement programs.

The USBID's mission statement is as follows:

The Union Square BID serves members and creates a high quality visitor experience by managing and activating public spaces, attracting new investment and advocating for the District's future success.

Major programs and services provided by the USBID are:

Clean and Safe:

- Safety and Hospitality Ambassadors Ambassadors walk throughout the USBID to greet and assist the public with information and directions, and guide those in need of social services to appropriate resources. Ambassadors are on duty 5:30am to 11:00pm daily.
- 10B Police Officers 10B Police Officers are on patrol in the District 10 hours daily to respond to members' needs and manage other quality of life issues in the District.
- Cleaning and Graffiti Removal Maintenance staff are on duty daily from 5:30am to 8:30pm to clean litter from sidewalks and to remove graffiti. Each sidewalk in the District is steam cleaned every 2 weeks.

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#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **PURPOSE AND ORGANIZATION (CONTINUED)**

Silicon Valley Community Foundation:

• As a result of contributions from donor advised funds of the Silicon Valley Community Foundation, the USBID has been able to provide additional San Francisco Police Department (SFPD) patrols through the 10B program and expand the security camera project.

Other:

- Public Realm Improvements, Marketing, and Events Promoting the Union Square area and its interests through events, digital and traditional marketing programs and public relations, public realm improvements, décor and other programs to beautify the area.
- Public Affairs Advocacy Advocating public policy and services to ensure the economic vitality of the District.
- Union Square Cares A program to provide homeless services and outreach and member education to help alleviate homelessness in Union Square.

#### **BASIS OF ACCOUNTING**

The USBID prepares its financial statements in accordance with accounting principles generally accepted in the United States of America ("U.S. GAAP"), which involves the application of accrual accounting; consequently, revenues and gains are recognized when earned, and expenses and losses are recognized when incurred regardless of the timing of cash flows.

#### CLASSIFICATION OF NET ASSETS

U.S. GAAP requires that the USBID report information regarding its financial position and activities according to three classes of net assets: unrestricted, temporarily restricted, and permanently restricted. Accordingly, the net assets of the USBID are classified and reported as described below:

*Unrestricted:* Those net assets and activities which represent the portion of expendable funds that are available to support the USBID's operations. A portion of these net assets may be designated by the Board of Directors for specific purposes.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### CLASSIFICATION OF NET ASSETS (CONTINUED)

*Temporarily Restricted:* Those net assets and activities which are donor-restricted for (a) support of specific operating activities; (b) investment for a specified term; (c) use in a specified future period; or (d) acquisition of long-lived assets.

*Permanently Restricted:* Those net assets and activities which are permanently donorrestricted for holdings of (a) assets donated with stipulations that they be used for a specified purpose, be preserved, and not be sold; or (b) assets donated with stipulations that they be invested to provide a permanent source of income.

As of June 30, 2018, the USBID did not have any net assets meeting the definition of permanently restricted.

#### ESTIMATES

The preparation of financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### CASH AND CASH EQUIVALENTS

The USBID considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents.

#### ASSESSMENTS RECEIVABLE

Assessments receivable represent obligations of local property owners due to the USBID. Unpaid receivables do not accrue interest.

The USBID uses the allowance method to account for uncollectible assessments. The allowance for uncollectible assessments receivable reflects management's best estimate of the amounts that will not be collected based on historical experience and an evaluation of the outstanding receivables at the end of the year. As of June 30, 2018, the allowance for uncollectible assessments was approximately \$6,000.

#### **INVESTMENTS**

The USBID's investments in fixed income securities are carried at fair value.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### FURNITURE AND EQUIPMENT

The USBID capitalizes acquisitions of furniture and equipment with a cost or value in excess of \$1,000 and with an estimated useful life beyond one year. Purchased assets are recorded at cost; donated assets are recorded at estimated fair value at the date of acquisition. Depreciation is calculated using the straight-line method based upon estimated useful lives ranging from 3 to 7 years. Maintenance and repairs are charged to expense as incurred; major renewals and betterments are capitalized. The cost and accumulated depreciation of assets sold or retired are removed from the respective accounts and any gain or loss is reflected in the statement of activities and changes in net assets.

#### **IMPAIRMENT OF LONG-LIVED ASSETS**

Long-lived assets are reviewed for impairment when circumstances indicate the carrying value of an asset may not be recoverable. For assets that are held and used, an impairment is recognized when the estimated undiscounted cash flows associated with the asset or group of assets is less than their carrying value. If impairment exists, an adjustment is made to write the asset down to its fair value, and a loss is recorded as the difference between the carrying value and fair value. Fair values are determined based on quoted market values, discounted cash flows or internal and external appraisal, as applicable. Assets to be disposed of are carried at the lower of carrying value or estimated net realizable value. No impairment losses were incurred during the year ended June 30, 2018.

#### ACCRUED VACATION

Full-time employees may accrue up to 13 hours per month depending on the number of years employed. Part-time employees accrue vacation on a prorated basis. Employees can accrue a maximum of 150% of their annual vacation accrual.

#### **REVENUE RECOGNITION**

#### Assessment Revenue

The USBID receives its support primarily from a special assessment levied by the City on properties located within the USBID in accordance with City Ordinance. The assessment is recorded by the USBID when assessed by the City. The City remits the assessment to the USBID as the assessments are collected from the property owners. Interest is not charged on late assessments, however late penalties are charged in accordance with the City's policy.

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#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **REVENUE RECOGNITION (CONTINUED)**

#### **Contributions**

The USBID recognizes all contributions when they are received or unconditionally promised, regardless of compliance with restrictions. Contributions without donor-imposed restrictions are reported as unrestricted support. Contributions with donor-imposed restrictions are reported as either temporarily restricted or permanently restricted support, depending upon the type of restriction. Contributions with donor-imposed restrictions that are complied with within the year of receipt are reported as unrestricted support.

The satisfaction of a donor-imposed restriction on a contribution is recognized when the corresponding expenditures are incurred or when the time restriction expires. This occurs by increasing one class of net assets and decreasing another in the statement of activities and changes in net assets. Such transactions are recorded as net assets released from restrictions and are reported separately from other transactions.

#### **Contributed Goods and Services**

Donated material and equipment are recorded as contributions at their estimated fair value on the date of receipt. Such donations are reported as unrestricted support unless the donor has restricted the donated asset to a specific purpose. Assets donated with explicit restrictions regarding their use are reported as restricted support. Absent donor stipulations regarding how long those donated assets must be maintained, the USBID reports expirations of donor restrictions over the estimated useful lives of the donated assets. The USBID reclassifies temporarily restricted net assets to unrestricted net assets at that time. There were no donations of material and equipment for the year ended June 30, 2018.

The USBID records contribution revenue for certain services received at the fair value of those services, if the services (a) create or enhance nonfinancial assets, or (b) require specialized skills, are provided by individuals possessing those skills, and would be purchased if not donated.

For the year ended June 30, 2018, the USBID recognized contributed services in the amount of \$201,440.

#### **INCOME TAXES**

The USBID is a qualified organization exempt from federal and state income taxes under 501(c)(4) of the Internal Revenue Code and 23701d of the California Revenue and Taxation Code, respectively.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **INCOME TAXES (CONTINUED)**

The USBID recognizes a threshold and measurement attribute for the financial statement recognition and measurement of a tax position taken, or expected to be taken, in a tax return and requires the affirmative evaluation that is more-likely-than-not, based on the technical merits of a tax position, that an organization is entitled to economic benefits resulting from tax positions taken in income tax returns. For tax-exempt entities, favorable tax status itself is deemed to be an uncertainty, as events could potentially occur to jeopardize their tax-exempt status. If a tax position does not meet the more-likely-than-not recognition threshold, the benefit of that position is not recognized in the financial statements. The USBID's evaluation on June 30, 2018, revealed no tax positions that would have a material impact on the financial statements.

The USBID's tax returns are subject to examination by federal and state taxing authorities. However, management is unaware of any pending examinations nor are there any in progress.

#### CONCENTRATIONS OF RISK

#### **Financial Instruments**

Financial instruments which potentially subject the USBID to concentrations of credit risk consist principally of cash and cash equivalents. The USBID maintains its cash in various bank deposit accounts. The USBID has a policy requiring all funds be fully insured. Management believes that the USBID is not exposed to any significant credit risk related to concentrations.

#### Assessments Receivable

As of June 30, 2018, 94% of assessments receivable were due from one entity. The balance due was paid in full in July 2018.

#### FUNCTIONAL ALLOCATION OF EXPENSES

The costs of providing various programs and supporting services have been summarized on a functional basis in the accompanying statements of activities and changes in net assets and functional expenses. Accordingly, certain costs have been allocated among the programs and supporting services benefited, based on estimates made by management.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### COMPARATIVE FINANCIAL INFORMATION

The financial statements include certain prior year summarized comparative information in total but not by net asset class. Such information does not include sufficient detail to constitute a presentation in conformity with U.S. GAAP. Accordingly, such information should be read in conjunction with the USBID's financial statements as of June 30, 2017, and for the year then ended, from which the summarized information was derived.

#### **NEW ACCOUNTING STANDARDS**

The Financial Accounting Standards Board ("FASB") issued ASU 2016-14, *Presentation of Financial Statements of Not-for-Profit Entities*, representing the completion of the first phase of a two-phase project to amend not-for-profit ("NFP") financial reporting requirements as set out in FASB ASC 958, *Not-for-Profit Entities*.

This standard:

- Eliminates the distinction between resources with permanent restrictions and those with temporary restrictions from the face of the financial statements by reducing the current three net asset classes (unrestricted, temporarily restricted, and permanently restricted) to two classes (net assets with donor restrictions and net assets without donor restrictions).
- Removes the current requirement to present or disclose the indirect method (reconciliation) when using the direct method of reporting cash flows.
- Requires NFP entities to report investment return net of external and direct internal investment expenses and no longer requires disclosure of those netted expenses.
- Requires NFP entities to use, in the absence of explicit donor stipulations, the placed-in-service approach for reporting expirations of restrictions on gifts of cash or other assets to be used to acquire or construct a long-lived asset.

NFP entities will reclassify any amounts from net assets with donor restrictions to net assets without donor restrictions for such long-lived assets that have been placed in service as of the beginning of the period of adoption. This amendment eliminates the current option that, in the absence of explicit donor stipulations, had allowed a NFP entity to delay reporting of an expiration of a donor imposed restriction for the acquisition or construction of a long-lived asset by electing to report the expiration over time (as the asset is used or consumed) rather than when placed in service.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 - ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### NEW ACCOUNTING STANDARDS (CONTINUED)

ASU 2016-14 also requires enhanced disclosures about:

- Amounts and purposes of governing board designations, appropriations, and similar actions that result in self-imposed limits on the use of resources without donor-imposed restrictions as of the end of the period.
- Composition of net assets with donor restrictions at the end of the period and how the restrictions affect the use of resources.
- Qualitative information that communicates how a NFP entity manages its liquid resources available to meet cash needs for general expenditures within one year of the statement of financial position.
- Quantitative information and additional qualitative information in the notes as necessary, that communicates the availability of a NFP entity's financial assets at the statement of financial position date to meet cash needs for general expenditures within one year of the statement of financial position date.
- Amounts of expenses by both their natural classification and their functional classification and the methods used to allocate costs among program and support functions.
- Underwater endowment funds.

NFP entities are required to adopt this standard for annual reporting periods beginning after December 15, 2017. Management is evaluating the impact of this new guidance.

#### **RECLASSIFICATIONS**

Certain amounts in the summarized comparative totals for 2017 have been reclassified to conform to the 2018 presentation. These reclassifications have no effect on previously reported net assets or change in net assets.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 2 - FAIR VALUE MEASUREMENTS**

Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The USBID's financial assets and liabilities carried at fair value have been classified, for disclosure purposes, based on a hierarchy that gives the highest ranking to fair values determined using unadjusted quoted prices in active markets for identical assets and liabilities (Level 1) and the lowest ranking to fair values determined using methodologies and models with unobservable inputs (Level 3). An asset's or a liability's classification is based on the lowest level input that is significant to its measurement. The levels of the fair value hierarchy are as follows:

#### Level 1

Inputs are unadjusted quoted prices for identical assets and liabilities in active markets accessible at the measurement date.

#### Level 2

Inputs include quoted prices for similar assets or liabilities in active markets, quoted prices from those willing to trade in markets that are not active, or other inputs that are observable or can be corroborated by market data for the term of the instrument. Such inputs include market interest rates and volatilities, spreads, and yield curves.

#### Level 3

Certain inputs are unobservable (supported by little or no market activity) and significant to the fair value measurement. Unobservable inputs reflect the USBID's best estimate of what hypothetical market participants would use to determine a transaction price for the asset or liability at the reporting date.

The following is a description of the valuation methodology used for assets measured at fair value. There has been no change in the valuation methodology during the year ended June 30, 2018.

#### **Investments**

The fair value of fixed income securities is estimated using recently executed transactions or market price quotations (where observable).

The following table provides information about the USBID's financial assets measured at fair value on a recurring basis as of June 30, 2018:

_	Level 1	Level 2	Level 3	Total
Certificates of deposit	<u>\$</u>	<u>\$</u> 749,708	<u>\$</u>	<u>\$ 749,708</u>

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 3 - FURNITURE AND EQUIPMENT**

Furniture and equipment at June 30, 2018, consist of the following:

Security camera equipment Furniture and miscellaneous equipment	\$	1,348,862 78,948
Less: accumulated depreciation		1,427,810 (1,194,774)
Total	<u>\$</u>	233,036

#### NOTE 4 - LINE OF CREDIT

The USBID renewed a revolving line of credit with Wells Fargo Bank on March 12, 2018, which expires on April 5, 2019, for a maximum borrowing amount of \$500,000. Interest is payable at the greater of the prime rate plus 1.25% (6.25% at June 30, 2018) or the floor rate of 5.00%. The line of credit is secured by the USBID's receivables and equipment. The USBID did not borrow from the line of credit during the year ended June 30, 2018.

#### **NOTE 5 - UNRESTRICTED NET ASSETS**

Unrestricted net assets at June 30, 2018, consist of the following:

Board designated for Advocacy	\$	32,624
Net investment in furniture and miscellaneous equipment		7,117
Undesignated		1,589,515
Total	<u>\$</u>	1,629,256

The USBID does not receive the first assessment payment for its fiscal year until January, thus it is incumbent on the USBID to maintain approximately eight months of operating capital at the end of each fiscal year to support operations until the first payment is received in the next fiscal year. This policy will also provide for the USBID to dissolve the entity in a timely manner should its contract with the City to provide services not be renewed in July 2019 (Note 10).

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE 6 - TEMPORARILY RESTRICTED NET ASSETS**

Temporarily restricted net assets at June 30, 2018, consist of the following:

Net investment in security camera equipment	\$	225,919
Security cameras		105,646
All others		76,760
Total	<u>\$</u>	408,325

#### NOTE 7 - NET ASSETS RELEASED FROM RESTRICTIONS

Net assets were released from restrictions by incurring expenses which satisfied the restricted purposes during the year ended June 30, 2018, as follows:

Police patrols and security cameras Depreciation on security cameras	\$ 240,732 391,460
Other	<u> </u>
Total	\$ 647,092

#### **NOTE 8 - COMMITMENTS**

The USBID leases equipment under an agreement with a term from November 20, 2015 through February 20, 2019, requiring monthly payments of \$360. In September 2017, the USBID entered into a non-cancelable lease agreement for additional equipment requiring monthly payments of \$4,295 through August 31, 2019.

The USBID also leases its office, operations office, conference room, and storage on a month-to-month basis.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 8 - COMMITMENTS (CONTINUED)

The following is a schedule of minimum lease commitments:

For the Years Ending		
June 30,	A	Amount
2019 2020	\$	54,780 8,590
Total	\$	63,370

Rent expense for the year ended June 30, 2018, was \$127,809.

#### **NOTE 9 - RELATED PARTY TRANSACTIONS**

The USBID has a written conflict of interest policy that requires, among other things, that no member of the Board of Directors may participate in any decision in which he or she (or an immediate family member) has a material financial interest. Each Board member is required to certify compliance with the conflict of interest policy on an annual basis and indicate whether the USBID does business with an entity in which a Board member has a material financial interest.

When such relationships exist, measures are taken to appropriately manage the actual or perceived conflict in the best interests of the USBID. When a conflict of interest does exist, all affected parties (Board members or staff) must refrain from the decision-making process and abstain from the voting process.

A member of the USBID's Board of Directors is also associated with a company that contributed services to the USBID in the amount of approximately \$145,000 during the year ended June 30, 2018.

#### **Union Square Foundation**

The Union Square Foundation ("USF"), a separate entity exempt from federal income taxes under §501(c)(3) of the Internal Revenue Code, is an affiliate organization of the USBID. The USF was formed to raise funds and devote resources to public realm improvement programs and homeless programs to benefit the area and greater community. The USBID's and USF's exempt purposes are closely aligned. Four members of the USBID's Board of Directors are also Board members of the USF.

#### NOTES TO FINANCIAL STATEMENTS

#### FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 9 - RELATED PARTY TRANSACTIONS (CONTINUED)

#### Union Square Foundation (Continued)

During the year ended June 30, 2018, the USBID and USF entered into a service agreement for a term of one year in which USF pays for administration and management of programmatic services conducted by the USBID, including the security camera program. During the year ended June 30, 2018, the USBID provided services of approximately \$77,000 to USF. At June 30, 2018, approximately \$62,000 is due from USF and is included in other receivables in the statement of financial position.

#### **NOTE 10 - RISKS AND UNCERTAINTIES**

The USBID is currently undergoing a renewal campaign as the term of the current contract with the City ends on June 30, 2019. In order for the contact to be renewed, a formal resolution must be voted on by the San Francisco Board of Supervisors in July 2019. Results of the renewal campaign indicate the majority of property owners and businesses are highly supportive of the USBID's renewal for a proposed term of 10 years. As such, management expects that the contract with the City will be renewed and the USBID will continue operations. Should the contract not be renewed, the USBID would cease operations; management believes the USBID has the resources needed to meet its future obligations as it dissolves the entity (Note 5).

#### **NOTE 11 - SUBSEQUENT EVENTS**

The USBID has evaluated all subsequent events through September 20, 2018, the date the financial statements were available to be issued. No events requiring recognition or disclosure in the financial statements were identified.



City and County of San Francisco: Office of Mayor London N. Breed Economic and Workforce Development: Joaquín Torres, Director

#### MEMO

Date: 3/22/2019

To:	Supervisor Aaron Peskin, District 3
CC:	San Francisco Board of Supervisors; Chris Corgas, OEWD Senior Program Manager
From:	Helen Mar, OEWD Project Manager
RE:	Greater Union Square Business Improvement District

This is a memo summarizing the performance of the Greater Union Square Business Improvement District (USBID) and an analysis of its financial statements (based on their audits) for the period between July 1, 2017 and June 30, 2018. For the record, the Greater Union Square Business Improvement is known as the Union Square Business Improvement District and will be referred to as such throughout this document. Initially the word "Greater" was used to distinguish from the original and smaller BID that was initially formed.

Each year the USBID is required to submit a mid-year report, an annual report, and a CPA Financial Review or Audit. The Union Square BID has complied with the submission of all these requirements. OEWD staff reviewed these financial documents to monitor and report on whether they have complied with the rules per the Property and Business Improvement District Law of 1994, California Streets and Highways Code Sections 36600 Et Seq.; San Francisco's Business and Tax Regulations Code Article 15; the USBID management contract with the City; and their Management Plan approved by the Board of Supervisors in 2009.

Also attached to this memo are the following documents:

- 1. Annual Report
  - a. FY 2017-2018
- 2. CPA Financial Audit Report
  - a. FY 2017-2018
- 3. Draft resolution from the Office of Economic and Workforce Development



1 Dr. Carlton B. Goodlett Place, Room 448

San Francisco, CA 94102 | www.oewd.org

p: 415.554.6969 f. 415.554.6018

#### Background

The USBID includes both privately and publicly owned properties. The district covers 27 blocks and includes approximately 597 parcels.

- July 28, 2009: the Board of Supervisors approved the resolution to renew and expand the Union Square Business Improvement District to cover 27 blocks for 10 years. Resolution # 320-09).
- January 26, 2010: the Board approved the contract for the administration and management of the Greater Union Square Business Improvement District (Resolution # 19-10).
- February 23, 2016: the Board of Supervisors approved the FY 2014 2015 annual report and audit report (Resolution # 068-16).
- March 14, 2017: Board of Supervisors approved the FY 2015 2016 annual report and audit report (Resolution # 078-17)
- April 10, 2018: Board of Supervisors approved the FY 2016 2017 annual report and audit report (Resolution # 096-18)

#### **USBID Summary and Highlights**

Year Renewed	July 2009
Assessment Collection Period	FY 2009-10 to FY 2018-19 (July 1, 2009 to June 30, 2019)
Services Start and End Date	January 1, 2010 – December 31, 2019
Initial Estimated Annual Budget	\$3,040,061
Fiscal Year	July 1 – June 30
Executive Director	Karin Flood
Name of Nonprofit Owners' Entity	Union Square Business Improvement District

The current USBID website <u>http://www.visitunionsquaresf.com/about-us</u>, includes all the pertinent information about the organization and their programs, a calendar of events, their Management Plan, Mid-Year Report, Annual Report and meeting schedules.

#### Summary of USBID Program Areas

#### **Cleaning and Safety**

USBID Cleaning and Safety services include teams of Cleaning, Safety and Hospitality Ambassadors, including SFPD "10B" officers and Downtown Street Team members. The *Union Square BID Management Plan* calls for 65% of the operating budget dedicated to this service area.

Cleaning Ambassadors and Downtown Streets Team

Approximately 15 full-time Cleaning Ambassadors provide regular specialized sidewalk cleaning and maintenance services (5:30am – 9:30 pm/7 days a week), such as sidewalk and gutter sweeping, sidewalk pressure washing every two weeks, removing needles and biomedical waste, discarding illegally dumped cardboard, and removing graffiti and stickers. 8 Union Square Downtown Streets Team members supplement Cleaning Ambassadors by providing specialized alley sweeping services, in addition to regular sidewalk and gutter sweeping (7am – 11am and 1-5pm Mon-Fri) for select routes in Union Square.

#### Safety Ambassadors and SFPD "10B" Officers

- Approximately eight (8) full-time Safety Ambassadors (6am-11pm/7 days a week) in red shirts emblazoned with the word "Safety" help to address and advise on quality of life issues in the district. They are the "eyes and ears" of Union Square to visitors and workers. Their primary responsibilities are to address street issues, such as aggressive panhandling and sit/lie violations, and to engage district visitors and workers with a friendly smile.
- SFPD "10B" officers hired by the USBID provide 10 hours a day (8am 6pm/7 days a week) to supplement security to SFPD beat officers assigned to the district. The "10B" officers primarily come from the Tenderloin and Central SFPD stations.

#### Hospitality Ambassadors

Approximately two (2) full-time Hospitality Ambassador services the district (7:30am – 4pm, Wednesday through Sunday). Their duties include providing Union Square visitors with a positive image of the district by offering the public information on local events and attractions, assisting with directions, handing out the USBID Map & Guide highlighting Union Square businesses, and providing visitor and member assistance as needed.

#### Member Services Dispatch

Approximately three (3) full-time operators service the USBID's Members Dispatch Center (7:00am - 9pm/7 days a week) to receive incident data and deploy cleaning, safety, and hospitality services to make the district a safer and more welcoming place for our visitors, workers, and residents.

#### Marketing and Communications, Public Realm Improvements, and Advocacy

These USBID services work to develop and promote Union Square as a world-class district to visitors, workers, and residents through multiple programs and initiatives, such as the USBID website (visitunionsquaresf.com), social media platforms (i.e. Facebook and Twitter), monthly and weekly newsletters, a Visitor Map & Guide, media and public affairs services, public policy advocacy, public realm improvements, and annual events such as Winter Walk SF and holiday décor. The Union Square BID Management Plan calls for 10% of the budget to be spent on Marketing, Public Realm Improvements, and Advocacy.

• Marketing & Communications – The USBID manages a professional member and consumer marketing programs centered on digital marketing, public space programming, and member events. In addition, the USBID publishes and distributes 60,000 Union Square Visitor Maps and Guides to reinforce the district's brand through sponsorship and advertising. Member events

are a large part of the USBID's marketing programs, attracting between 20 – 200 attendees per event. The USBID's Marketing Committee, comprised of Board members and marketing professionals, meets bi-monthly and provides feedback to the USBID on its marketing programs and best practices. The USBID also hosts "Coffee & Connections", a bi-monthly networking event for Union Square area businesses.

- Public Realm Improvements The USBID's Public Realm and Streetscapes Committee meets monthly and includes design professionals, property managers, and public sector stakeholders to advise and assist with implementing projects detailed in the USBID's Public Realm Action Plan. In addition, the committee address emerging transportation and land use issue impacting the district. This past year, the Committee worked with SFMTA to convene Union Square community meetings on permanent, pedestrian-oriented design improvements for lower Powell Street called the Powell Street Improvement Project.
- Advocacy The USBID's Public Affairs & Advocacy Committee addresses State and local policy issues that impact the district and its members. For example, in 2017-2018, the Committee advocated on behalf of USBID members to mitigate the impacts of the Central Subway construction project, additional SFPD presence, additional homeless outreach services, retail flexibility within the C-3-R legislation, and other relevant local legislation.

#### **Management and Administration**

The USBID Board consists of 23 members representing property owners and managers, retailers, hospitality representatives, hotel operators, and several at-large stakeholders. There are seven advisory committees, including an Executive Committee, who meet regularly and take action on time-sensitive matters. The USBID launched its renewal process in the fall of 2017 with a series of public meetings, formation of a Renewal Committee and completed a member renewal survey in May 2018.

#### **Summary of Delivery of Services and Accomplishments**

#### FY 2017-2018

#### **Clean and Safe**

- Picked up and removed approximately 603,325 lbs. of trash
- Collected and removed 5,700 syringes
- Painted over and removed 19,458 graffiti incidents
- USBID's annual "Holiday Safe Shopper" Program provided over 9,500 hours of police patrolling during 2018 holiday season

#### Marketing

 Activated Maiden Lane with food vendors and live entertainment every Monday, Wednesday, and Friday (11am – 2pm) from April – October resulting in increased pedestrian activity and decreased quality of life service calls.

- Designed, branded, promoted, activated, and managed its fourth Winter Walk SF a temporary, two-block, pedestrian plaza along lower Stockton Street during the holiday season that attracted 1.7million visitors.
- Installed banners throughout the District to further create a sense of place.

#### **Public Realm and Streetscapes**

- Partnered with City and local businesses and organizations for Hallidie Plaza improvements, including paying for holiday décor and advocated Public Works to install and maintain 100+ planter boxes along the perimeter wall.
- Provided holiday décor in Union Square area including lighting palm trees in Union Square Park, wreaths on Powell Street, Maiden Lane and Powell Street tree lights.
- Hung flower baskets in Maiden Lane and the Cable Car Turnaround at Hallidie Plaza.
- Received notification of a \$33,000 Community Challenge Grant for a neon light art project for Campton Place.

#### **Advocacy and Government Affairs**

- Approximately 8 homeless individuals from Union Square's Downtown Streets Team have transitioned into full-time employment (1 with USBID) and 9 have been placed into permanent housing
- Lead advocacy efforts for retailers across the city to oppose the fur ban legislation, and conducted a study to show the City that fur sales are a significant revenue generator (\$45 million annually). Although the legislation was ultimately approved by the City, we were able to extend the deadline for retailers to unload merchandise that had already been purchased by 1 year until January, 2020.
- Participated in the Value of Downtown's project with the International Downtown Association to report and conducted an economic impact study of the Union Square area.
- Conducted vacancy and tenancy study of the C-3-R district and advocated for additional flexibility in the legislation for 3<sup>rd</sup> floor and above for conversion to office and other uses.
- Co-convened Business Comes to City Hall Advocacy Day event with the San Francisco Chamber of Commerce bringing USBID members and business stakeholders to meet with elected officials, City department heads and industry leaders to have conversations that address the most pressing challenges facing San Francisco employers, employees, residents, and visitors.

#### **Management and Operations**

- Received \$1,000,000 from a donor-advised fund of the Silicon Valley Communication Foundation for public safety-related initiatives.
- Launched the Union Square Foundation (a 501(C) 3 charitable organization) in July 2017. The foundation will focus on raising funds for providing public realm improvements and homeless services. The Foundation raised over \$400,000 in its first fiscal year including \$97,000 from Annual Lunch and \$30,000 from Holiday Fundraiser.
- Launched renewal process with community meeting in fall of 2017 and member survey completed by May 2018 with 63% of assessed properties participating in survey.

• Drafted and approved FY 17-18 annual budget, mid-year budget modification, and drafted FY 18-19 annual budget and conducted audit for FY 16-17.

#### **USBID Annual Budget Analysis**

#### OEWD's staff reviewed the following budget related benchmarks for USBID:

- **BENCHMARK 1:** Whether the variance between the budget amounts for each service category was within 10 percentage points from the budget identified in the Management Plan (Agreement for the Administration of the "Greater Union Square Business Improvement District", Section 3.9 Budget)
- **BENCHMARK 2:** Whether one percent (1%) of actuals came from sources other than assessment revenue (CA Streets & Highways Code, Section 36650(B)(6); Agreement for the Administration of the "Greater Union Square Business Improvement District", Section 3.4 Annual Reports)
- **BENCHMARK 3:** Whether the variance between the budget amount and actual expenses within a fiscal year was within 10 percentage points (*Agreement for the Administration of the "Greater Union Square Business Improvement District", Section 3.9 Budget*)
- **BENCHMARK 4:** Whether USBID is indicating the amount of funds to be carried forward into the next fiscal year and designating projects to be spent in current fiscal year (*CA Streets & Highways Code, Section 36650(B)(5)*).

#### FY 2017-2018

**BENCHMARK 1:** Whether the variance between the budget amounts for each service category was within 10 percentage points from the budget identified in the Management Plan

Service Category	Management Plan Budget	% of Budget	FY 2017-2018 Budget	% of Budget	Variance Percentage Points
Clean & Safe	\$1,995,400	65%	\$2,647,645	64.97%	-0.03%
Marketing, Advocacy, Beautification and Streetscape Improvements*	\$291,675	10%	\$652,688	16.02%	+6.02%
Management and Operations	\$460,488	15%	\$673,910	16.54%	+1.54%
Contingency & Reserves	\$323,328	10%	\$100,933	2.48%	-7.52%
TOTAL	\$3,070,891	100.0%	\$4,075,176	100.0%	

ANALYSIS: USBID met this requirement. See table below.

**BENCHMARK 2:** Whether one percent (1%) of USBID's actuals came from sources other than assessment revenue

**ANALYSIS:** <u>USBID met this requirement</u>. Assessment revenue was \$3,559,432 or 70.62% of actuals and non-assessment revenue was \$1,481,154 or 29.38% of actuals. See table below.

Revenue Sources	FY 2017-2018	% of Actuals
	Actuals	
Special Benefit Assessments	\$3,559,432	70.62%
Total assessment revenue	\$3,559,432	70.62%
Contributions	\$1,271,156	25.22%
Sponsorships	\$122,284	2.43%
Interest Earned	\$10,958	0.22%
Other Revenue	\$76,756	1.52%
Total non-assessment revenue	\$1,481,154	29.38%
Total	\$5,040,586	100%

**BENCHMARK 3:** Whether the variance between the budget amount and actual expenses (for assessment funds) within a fiscal year was within 10 percentage points

**ANALYSIS:** <u>USBID met this requirement</u>. See table below.

Service Category	FY 2017-2018 Budget	% of Budget	FY 2017-2018 Actuals	% of Actuals	Variance Percentage Points
Clean & Safe	\$2,647,645	64.97%	\$2,683,937	67.45%	+2.48%
Marketing, Advocacy, Beautification and Streetscape Improvements*	\$652,688	16.02%	\$561,054	14.10%	-1.92%
Management and Operations	\$673,910	16.54%	\$622,898	15.65%	-0.89%
Contingency Reserve	\$100,933	2.48%	\$111,408	2.80%	+0.32
TOTAL	\$4,075,176	100.0%	\$3,979,297	100%	

**BENCHMARK 4:** Whether USBID is indicating the amount of funds to be carried forward into the next fiscal year and designating projects to be spent in current fiscal year

**ANALYSIS:** <u>USBID met this requirement</u>. *Please note: There is a period between when the City collects assessment payment and when the City disburses the funds to the USBID. As a result, BIDs/CBDs typically have a fund balance at the end of the fiscal year that is equal to about 6 months of their annual budget. See table below.* 

FY 2017-2018 Carryover Disbursement	\$2,037,580
Assessments & Core Operations	\$1,596,631
Silicon Valley Community Foundation Grant	\$201,605
Other Restricted/Designated Funds	\$239,344
Total Carryover amount from FY 2017-2018	\$2,037,580

#### **Findings and Recommendations**

USBID has met all benchmarks as defined on page 6 of this memo. USBID has well exceeded its general benefit requirements of one percent (1%). The USBID was successful in acquiring grant dollars for cleaning, safety, and streetscape related projects. USBID worked to increase foot traffic through the activation of Maiden Lane and was able to attract hundreds of thousands of visitors to the district with Winter Walk SF and other events. USBID collaborated with the City and local non-profits to beautify and improve Hallidie Plaza, Maiden Lane, and other public spaces.

USBID is will undergo its renewal process in FY 2018-2019 and is well underway with their renewal campaign. OEWD will continue to work with USBID during their renewal process. USBID needs to complete this process before the final Board of Supervisors meeting in July 2019 in order to ensure assessments make it on the FY 19-20 property tax bill to rate payers. If the district does not renew for any reason the district will sunset at 12:00 AM, January 1, 2020.

#### **Conclusion**

The USBID has performed exceptionally well in implementing the services outlined in their management plan. USBID has continued to successfully sponsor and help promote events in Union Square, including Winter Walk SF. The USBID has been particularly successful raising funds, with approximately 30% of their operating budget in FY 17-18 coming from non-assessment sources. USBID has done an outstanding job in partnering with community stakeholders and numerous municipal agencies for the activation and improvement of public spaces. USBID is a well-run organization with an active Board, committee members and will continue to successfully carry out its mission as a business improvement district.

Print Form
Introduction Form RECEIVED
BUARD OF SUPER TISORS By a Member of the Board of Supervisors or Mayor SAN FRANCISCO
I hereby submit the following item for introduction (select only one):
✓ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
2. Request for next printed agenda Without Reference to Committee.
3. Request for hearing on a subject matter at Committee.
4. Request for letter beginning :"Supervisor inquiries"
5. City Attorney Request.
6. Call File No. from Committee.
7. Budget Analyst request (attached written motion).
8. Substitute Legislation File No.
9. Reactivate File No.
10. Topic submitted for Mayoral Appearance before the BOS on
Please check the appropriate boxes. The proposed legislation should be forwarded to the following:
Small Business Commission Vouth Commission Ethics Commission
Planning Commission Building Inspection Commission
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.
Sponsor(s):
Supervisor Peskin
Subject:
[Greater Union Square Business Improvement District – Annual Report for FY 2017-2018]
The text is listed:
Resolution receiving and approving annual report for the Greater Union Square Business Improvement District for fiscal year 2017-2018, submitted as required by the Property and Business Improvement District Law of 1994 (California Streets and Highways Code, Sections 36600, et seq.), Section 36650, and the District's management agreement with the City, Section 3.4.
Signature of Sponsoring Supervisor:

For Clerk's Use Only