File No. <u>190140</u>

Committee Item No. 3 Board Item No.

# **COMMITTEE/BOARD OF SUPERVISORS**

AGENDA PACKET CONTENTS LIST

Committee: Rules Committee

Date June 10, 2019

Board of Supervisors Meeting

Date

Date \_\_\_\_\_

# **Cmte Board**

	<u> </u>	Motion
		Resolution
$\mathbf{X}$		Ordinance
$\leq$		Legislative Digest
		Budget and Legislative Analyst Report
		Youth Commission Report
X		Introduction Form
$\mathbf{X}$		Department/Agency Cover Letter and/or Report
	$\square$	Memorandum of Understanding (MOU)
		Grant Information Form
	Π	Grant Budget
Ħ	Ħ	Subcontract Budget
Π	Ē	Contract/Agreement
	Ē	Form 126 - Ethics Commission
	Π	Award Letter
Ħ	Ē	Application
		Form 700
		Vacancy Notice
H		Information Sheet
H	Ē	Public Correspondence
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Completed by:Victor Young Date June 6, 2019		

Completed by: Victor Young

# FILE NO. 190140

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[Administrative Code - Displaced Tenant Preference in City Affordable Housing]

Ordinance amending the Administrative Code to expand the Displaced Tenant Preference in City Affordable Housing Programs to cover tenants where the tenant's unit is no will no longer be restricted by a regulatory agreement or other affordable housing restriction within 5 years and the landlord has increased the market-rate rent in such tenant's building is to be more than 40% of the tenant's gross household income. NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in single-underline italics Times New Roman font.

AMENDED IN COMMITTEE 6/3/19

ORDINANCE NO.

Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>. Board amendment additions are in <u>double-underlined Arial font</u>. Board amendment deletions are in strikethrough Arial font. Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Chapter 47 of the Administrative Code is hereby amended by revising Section 47.2, to read as follows:

## SEC. 47.2. DEFINITIONS.

\* \* \* \*

"Displaced Tenant" shall mean any person who applies to MOHCD and who MOHCD determines qualifies under any of the categories below. If a person disputes MOHCD's determination that he or she does not qualify as a "Displaced Tenant" under this Section 47.2, such person shall have the right to a hearing conducted by a Rent Board Administrative Law Judge (as defined in Administrative Code Section 37.2(f)), with MOHCD as the responding party:

Category 1: A tenant residing in San Francisco who on or after January 1, 2010 receives a Notice of Intent to Withdraw Rental Units ("Notice of Intent to Withdraw") pursuant to the Ellis Act, <u>California</u> Government Code Sections 7060 et seq., and corresponding provisions of the Rent Ordinance. MOHCD shall establish a process for a tenant to verify his or her status as a "Displaced Tenant" under Category 1 that, at a minimum, shall require a tenant to show: (a) the landlord filed with the Rent Board a Notice of Intent to Withdraw; and (b) the tenant either: (1) is listed on the Notice of Intent to Withdraw; (2) is listed on the lease for the unit in question; or (3) has other evidence sufficient to establish, in MOHCD's reasonable discretion, that he or she resided in the unit at the time the Notice of Intent to Withdraw was filed. If the Rent Board grants a landlord's request to rescind the Notice of Intent to Withdraw before a tenant moves out of his or her unit, such tenant shall no longer qualify as a "Displaced Tenant."

Category 2: A tenant residing in San Francisco who on or after January 1, 2010 receives a notice that his or her landlord plans to recover possession of the unit under Section 37.9(a)(8) of the Rent Ordinance. MOHCD shall establish a process for a tenant to verify his or her status as a "Displaced Tenant" under Category 2 that, at a minimum, shall require a tenant to show: (a) the landlord filed with the Rent Board the notice to vacate, as required under Rent Ordinance Section 37.9(c); and (b) the tenant either: (1) is listed on the notice to vacate; (2) is listed on the lease for the unit in question; or (3) has other evidence sufficient to establish, in MOHCD's reasonable discretion, that he or she resided in the unit at the time the notice to vacate was filed.

Category 3: A tenant residing in San Francisco who is required to vacate his or her unit by a public safety official due to fire, and who can provide sufficient evidence to MOHCD that demonstrates that he or she cannot return to the unit within a period of six months from the date of the order to vacate the unit. MOHCD shall establish a process for a tenant to verify

Supervisors Brown, Peskin BOARD OF SUPERVISORS

his or her status as a "Displaced Tenant" under Category 3 that, at a minimum, shall require a tenant to show: (a) a public safety official provided an order to vacate the unit to such tenant or to the owner of the unit; and (b) the tenant either: (1) is listed on the order to vacate; (2) is listed on the lease for the unit in question; or (3) has other evidence sufficient to establish, in MOHCD's reasonable discretion, that he or she resided in the unit at the time the order was provided. This Category 3 "Displaced Tenant" preference shall expire by operation of law on December 31, 2020, provided, however, that MOHCD may determine after December 31, 2020 that a person who applied to MOHCD under Category 3 on or prior to December 31, 2020 qualifies as a Displaced Tenant.

Category 4: A tenant residing in San Francisco who is vacating the tenant's unit because MOHCD has verified that a multi-family residential property is will no longer be restricted to ensure affordability based on income under any regulatory agreement (including a regulatory agreement based on the issuance of housing mortgage revenue bonds) or other affordable housing agreement and/or recorded instrument within 5 years, and the landlord of such property has leased unrestricted residential rental units in the same building at a market rent that is more than increase such tenant's total annual rent above 40% of the tenant's total annual gross household income. MOHCD shall establish a process for a tenant to verify the tenant's status as a "Displaced Tenant" under Category 4 that, at a minimum, shall require the tenant to show: (a) documentation of the tenant's total gross household income on a form provided by MOHCD in accordance with the Inclusionary Procedures Manual in effect at the time of application for a "Displaced Tenant" housing preference; (b) evidence that market rate rent in the tenant's building written documentation from the landlord, in a form prescribed by MOHCD, that the household will is required to execute a new lease with a rent amount that exceeds 40% of the tenant's current total annual gross household income; and (c) the tenant either: (1) is listed on the lease for the unit in question; or

Supervisors Brown, Peskin BOARD OF SUPERVISORS (2) has other evidence sufficient to establish, in MOHCD's reasonable discretion, that he or she resides in the unit at the time the landlord increased the tenant's rent.

Section 2. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

KEITH NAGAYAMA Deputy City Attorney n:\legana\as2019\1900350\01365804.docx

Supervisor Brown BOARD OF SUPERVISORS

#### LEGISLATIVE DIGEST

(Revised 6/3/19)

[Administrative Code - Displaced Tenant Preference in City Affordable Housing]

Ordinance amending the Administrative Code to expand the Displaced Tenant Preference in City Affordable Housing Programs to cover tenants where the tenant's unit will no longer be restricted by a regulatory agreement or other affordable housing restriction within 5 years and market-rate rent in such tenant's building is more than 40% of the tenant's gross household income.

#### Existing Law

Current law provides preference in all City Affordable Housing Programs to certain "Displaced Tenants" residing in San Francisco under three categories: (1) tenants who have been evicted based on a Notice of Intent to Withdraw Units under the Ellis Act (California Government Code Sections 7060 *et seq*); (2) tenants who have been evicted based on an "Owner Move-In" under Administrative Code Section 37.9(a)(8); or (3) tenants who are forced to vacate by a public safety official due to fire and cannot return to their units within six months.

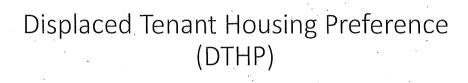
#### Amendments to Current Law

The purpose of this ordinance is to expand the definition of "Displaced Tenant" to tenants who live in a multi-family residential building that will no longer be restricted to ensure affordability based on income under a regulatory agreement or other affordable housing restriction within 5 years, and the market rate rent for unrestricted rental units in the same building is more than 40% of the tenants' total annual household income. A tenant certified under this category would receive a preference in the City's affordable housing programs.

#### **Background Information**

Certain multifamily residential buildings are restricted for a period of time to ensure that all or a portion of the rental units are available to income-eligible tenants and the rent for such units is restricted based on a tenant's household income and size. After the period of affordability restrictions expire, a landlord may increase a tenant's rent to market rate regardless of the tenant's household income. In such event, a tenant might be burdened with a substantial rent increase and an annual rent amount that exceeds 40% of annual household income, in which case the tenant could be displaced to find housing more affordable to the household.

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Mayor's Office of Housing and Community Development City and County of San Francisco

# DTHP Categories

20% Set-a-Side in City Sponsored Affordable Housing Lotteries

### Category I

Displacement due to Ellis Act

Category II

Displacement due to owner move-in

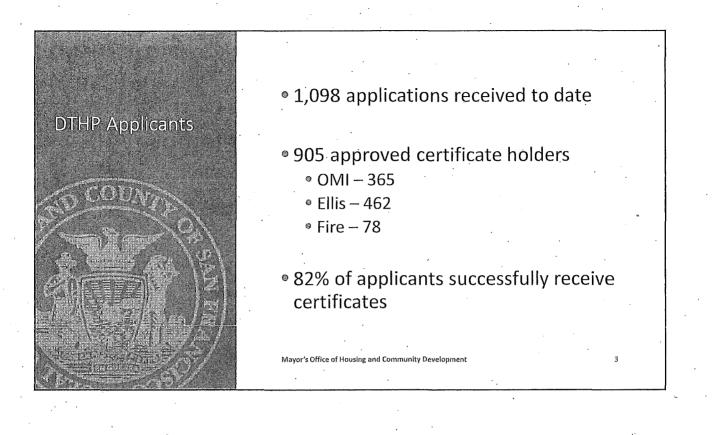
Category III

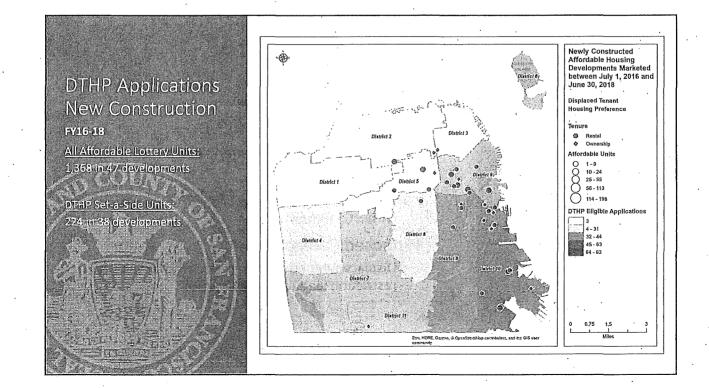
 Displacement by fire and cannot return to unit within 6 months

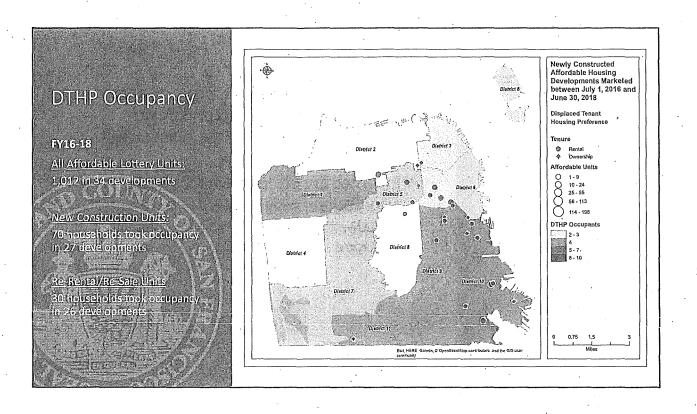
Proposed Category IV

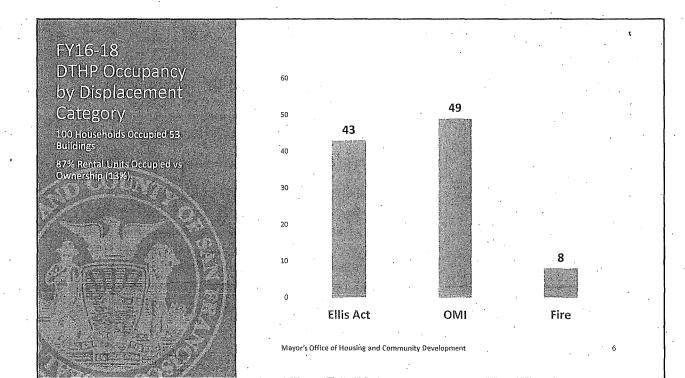
 Displacement due to expiration of affordability restriction leading to rent burden

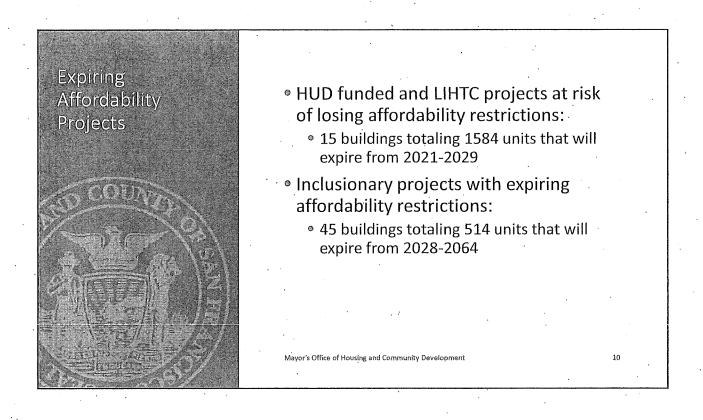
Mayor's Office of Housing and Community Development

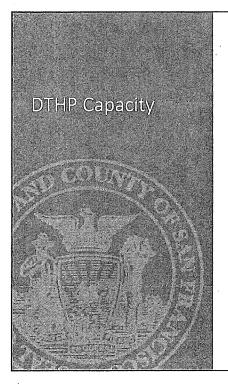












Additional capacity to add Category IV

 Of the affordable developments that closed (leased up or sold) in FY16-18:

88 DTHP set aside units were not filled- 56%

- Reasons why additional capacity:
  - While applicants may apply for a certificate, they may not income qualify for opportunities
  - Some developments have specific tenant selection criteria, like senior and TAY housing
  - Most applicants use DTHP to apply for multiple lotteries and ultimately select one unit

Mayor's Office of Housing and Community Development

Displaced Tenant Housing Preference (DTHP)



Mayor's Office of Housing and Community Development City and County of San Francisco •

**BOARD of SUPERVISORS** 

TO:



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

# MEMORANDUM

Jeff Kositsky, Director

Department of Homelessness and Supportive Housing

Sam Dodge, Director Housing Opportunity, Partnership and Engagement

Barbara Smith, Executive Director Housing Authority

Kate Hartley, Director Mayor's Office of Housing and Community Development

FROM: Victor Young, Assistant Clerk 72 Rules Committee

DATE: February 8, 2019

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee has received the following proposed legislation, introduced by Mayor Breed on February 5, 2019:

File No. 190140

Ordinance amending the Administrative Code to expand the Displaced Tenant Preference in City Affordable Housing Programs to cover tenants where the tenant's unit is no longer restricted by a regulatory agreement or other affordable housing restriction and the landlord has increased the rent to be more than 40% of the tenant's gross household income.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

c: Emily Cohen, Department of Homelessness and Supportive Housing Dee Schexnayder, Housing Opportunity, Partnership and Engagement Christine Keener, Housing Opportunity, Partnership and Engagement Cindy Gamez, Housing Authority Dariush Kayhan, Housing Authority Linda Martin-Mason, Housing Authority Amy Chan, Mayor's Office of Housing and Community Development

Print Form
Introduction Form RECEIVED By a Member of the Board of Supervisors or the Mayors AN FRANCISCO
I hereby submit the following item for introduction (select only one): 2019 FEB - 5 PM 2: of the eting date
1. For reference to Committee. (An Ordinance, Resolution, Motion, or Charter Amendment)
2. Request for next printed agenda Without Reference to Committee.
3. Request for hearing on a subject matter at Committee.
4. Request for letter beginning "Supervisor inquires"
5. City Attorney request.
6. Call File No. from Committee.
7. Budget Analyst request (attach written motion).
8. Substitute Legislation File No.
9. Reactivate File No.
10. Question(s) submitted for Mayoral Appearance before the BOS on
Please check the appropriate boxes. The proposed legislation should be forwarded to the following:        Small Business Commission     Youth Commission     Ethics Commission       Planning Commission     Building Inspection Commission       Note: For the Imperative Agenda (a resolution not on the printed agenda), use a Imperative Form.
Sponsor(s):
Brown and Peskin
Subject:
Amending the Administrative Code to expand the Displaced Tenant Preference in City Affordable Housing Programs to cover tenants where the tenant's unit is no longer restricted by a regulatory agreement or other affordable housing restriction and the landlord has increased the rent to be more than 40% of the tenant's gross household income.
The text is listed below or attached:
Signature of Sponsoring Supervisor:
Ear Clark's Lisa Only

For Clerk's Use Only: