

REVISED LEGISLATIVE DIGEST

(6/11/2019, Amended in Board)

[Administrative Code - Juvenile Hall Closure]

Ordinance amending the Administrative Code to require the City to close Juvenile Hall by December 31, 2021, expand community-based alternatives to detention, and provide a rehabilitative, non-institutional place or places of detention, in locations approved by the Court, to establish a working group for the development of a Juvenile Hall closure plan, and to establish the Youth Justice Reinvestment Fund to support community-based alternatives to detention and also support the working group; and affirming the Planning Department’s determination under the California Environmental Quality Act.

Existing Law

State law requires that the Board of Supervisors provide and maintain, in a location approved by the Juvenile Court, a suitable house or place (“Juvenile Hall”) for the detention of wards of the Juvenile Court and of persons alleged to come within the jurisdiction of the Juvenile Court, under the management and control of the Chief Juvenile Probation Officer. In the City, the current Juvenile Hall is the locked facility located at 375 Woodside Avenue.

Amendments to Current Law

This ordinance would require that the City close the existing Juvenile Hall, expand community-based alternatives to detention, and provide a rehabilitative, non-institutional place or places of detention, in locations approved by the Juvenile Court, to replace the Juvenile Hall. This ordinance would require that, prior to the closure of juvenile hall, the Department of Human Resources (“DHR”) provide notice to unions with affected employees and conduct and conclude any meet and confer obligations. This ordinance would make closure of Juvenile Hall contingent on DHR’s submission of written certification to the Board and the Mayor that the City has satisfied meet its meet and confer obligations and the Board’s approval by resolution of a final plan for closure of Juvenile Hall developed by a Close Juvenile Hall Working Group.

This ordinance would establish the Close Juvenile Hall Working Group (“Working Group”) for the development of a Juvenile Hall closure plan. The Working Group would have 15 members, with seats 1-11 appointed by the Board, and seats 12-15 serving *ex officio* as follows:

Seats 1 and 2 - Representatives of community-based non-profits that serve juvenile justice-involved youth and are members of the Juvenile Justice Providers Association.

- Seats 3 and 4 - Previously detained or incarcerated persons under age 29.
- Seat 5 - Parent or guardian of a person who is or was detained as a youth.
- Seat 6 – Design expert.
- Seat 7 - Mental health expert.
- Seat 8 - Juvenile justice reform expert.
- Seat 9 – Labor representative.
- Seats 10 and 11 – Non-management employees at Juvenile Hall
- Seat 12 – Chief Juvenile Probation Officer.
- Seat 13 - Public Defender.
- Seat 14 - District Attorney.
- Seat 15 – Court representative, by invitation.

This ordinance would require that the Working Group develop a plan to:

- (1) close Juvenile Hall by no later than December 31, 2021;
- (2) strengthen and expand community-based alternatives to detention;
- (3) provide a rehabilitative, non-institutional place or places of detention, in locations approved by the Court, which is available for all wards of the Court and persons alleged to come within the jurisdiction of the Court; and
- (4) reinvest any monies saved by the closure of Juvenile Hall in high-quality, effective, community-based alternatives to detention; an alternative, rehabilitative, non-institutional center for youth who are detained; and mental health and educational support for detained youth.

This ordinance would require the Working Group to focus on eight work areas, including needs assessment, design, community-based programming, Juvenile Hall staff job transition, vulnerable youth services, community-based reinvestment, diversion policy, and Juvenile Probation Department policy revisions.

This ordinance would require that all City departments cooperate with and promptly produce records and information to the Working Group, to the extent permitted by State or federal law.

This ordinance would require that the Director of the Human Rights Commission (“Director”) provide administrative support to the Working Group. This ordinance would establish the Youth Justice Reinvestment Fund, administered by the Director, to receive monies appropriated for community-based alternatives to juvenile detention and other contributions to the fund.

Background Information

This ordinance reflects amendments made at the May 16, 2019 meeting of the Government Audit and Oversight Committee and the June 4, 2019 and June 11, 2019 meetings of the Board of Supervisors.

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