File No	Committee Item No.
	Board Item No.

# COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

	4	
Committee:	Budget & Finance Committee	Date June 19, 20 & 21, 2019
Board of Su	pervisors Meeting	Date
Cmte Boa	rd  Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst R Youth Commission Report Introduction Form Department/Agency Cover Letter MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commission Award Letter Application Public Correspondence	
OTHER	(Use back side if additional space	e is needed)
	Proposed Budget and Appropriation Administrative Provision AAO Notice of Transfer of Functions Interim Exception to ASO Mayor Proposed Budget	
-		ate June 14, 2019

To view this document in its entirety, pease visit the following link: https://sfbos.org/sites/default/files/Proposed\_Budget\_and\_Appropriation\_Ordinance.pdf

# **CITY AND COUNTY OF SAN FRANCISCO**

# MAYOR'S PROPOSED BUDGET AND APPROPRIATION ORDINANCE

AS OF MAY 31, 2019



File No.	190619		Ordinance	
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FISCAL YEAR ENDING JUNE 30, 2020 and FISCAL YEAR ENDING JUNE 30, 2021

#### CITY & COUNTY OF SAN FRANCISCO, CALIFORNIA

To view this document in its entirety, pease visit the following link: https://sfbos.org/sites/default/files/Mayor\_Proposed\_Budget.pdf

MAYOR'S 2019-2020 & 2020-2021

# PROPOSED BUDGET

MAYOR LONDON N. BREED



# MAYOR'S OFFICE OF PUBLIC POLICY AND FINANCE

Kelly Kirkpatrick, Director of Mayor's Office of Public Policy and Finance

Marisa Pereira Tully, Deputy Budget Director

Raven Anderson, Senior Fiscal and Policy Analyst

Laura Busch, Senior Fiscal and Policy Analyst

Ashley Groffenberger, Senior Fiscal and Policy Analyst

Jillian Johnson, Fiscal and Policy Analyst

Christina Da Silva, Fiscal and Policy Analyst

Anna Duning, Fiscal and Policy Analyst

Lillian Patil, Fiscal and Policy Analyst

Marie Valdez, Fiscal and Policy' Aide

# CITY AND COUNTY OF SAN FRANCISCO BOARD OF SUPERVISORS

#### **BUDGET AND LEGISLATIVE ANALYST**

1390 Market Street, Suite 1150, San Francisco, CA 94102 (415) 552-9292 FAX (415) 252-0461

#### **Budget Overview Report**

To:

**Budget and Finance Committee** 

From:

Budget and Legislative Analyst's Office

Re:

Overview of the Mayor's Proposed FY 2019-21 Budget

Date:

June 10, 2019

# **Growth in the City's Budget**

#### **Budget Growth Outstrips Population Growth and Inflation**

The City's budget has grown by 37.2 percent over the past five years, from \$8.9 billion in FY 2015-16 to \$12.3 billion in the Mayor's proposed FY 2019-20 budget, as shown in Table 1 below. The average annual growth rate in total budgeted expenditures during this period was 8.2 percent.

At the same time, as seen in Table 1 below, the City's population increased at a much slower rate of 2.0 percent from 866,320 as of July 1, 2015 to 883,305 as of July 1, 2018. Notably, the City's population declined by 1,058 residents from July 1, 2017 to July 1, 2018, from 884,363 to 883,305.

The consumer price index for the San Francisco area also grew at a slower rate than the City budget, averaging 3.4 percent growth per year from 2015 to 2018.

#### General Fund Growth also Faster than Population Growth and Inflation

The City's General Fund budget has grown by 32.8 percent over the past five years from \$4.6 billion in FY 2015-16 to \$6.1 billion in the Mayor's proposed FY 2019-20 budget, as shown in Table 1 below. The average annual growth rate in General Fund budgeted expenditures during this period was 7.4 percent.

Table 1: Comparison of Growth in City Budget to Population Growth and Inflation - FY 2015-16 to FY 2019-20

	FY 2015-16 Budget	FY 2016-17 Budget	FY 2017-18 Budget	FY 2018-19 Budget	FY 2019-20 Proposed	% Increase FY 2015-16 to FY 2019-20
General Fund						
Expenditures	4,587,552,026	4,859,781,042	5,147,557,828	5,511,633,982	6,091,353,796	32.8%
Annual Growth Rate	n/a	5.9%	5.9%	7.1%	10.5%	
Non General Fund		-				
Expenditures	4,351,222,057	4,727,695,408	.4,971,520,172	5,527,561,088	6,169,512,021	41.8%
Total Expenditures	8,938,774,083	9,587,476,450	10,119,078,000	11,039,195,070	12,260,865,817	37.2%
Annual Growth Rate	n/a	7.3%	5.5%	9.1%	11.1%	
City Population <sup>a</sup>	866,320	876,103	884,363	883,305	n/a ·	2.0%
Annual Growth Rate	n/a	1.1%	0.9%	-0.1%	n/a	
Annual CPI Increase b	2.6%	3.0%	3.2%	3.9%	n/a	

Expenditures Source: Adopted Annual Appropriation Ordinances (FY 2015-16 & 2016-17 through FY 2018-19 & 2019-20) and FY 2019-20 & 2020-21 Mayor's Proposed Budget Book.

#### **Position Growth**

The City's budgeted full time equivalent (FTE) positions<sup>1</sup> have grown by 7.7 percent over the past five years, from 29,552.57 in FY 2015-16 to 31,830.35 in the Mayor's proposed FY 2019-20 budget as shown in Table 2 below. The average annual rate of growth in positions over this period was 1.9 percent.

Table 2: Growth in Citywide Positions - FY 2015-16 to FY 2019-20 a

	FY 2015-16 Budget	FY 2016-17 Budget	FY 2017-18 Budget	FY 2018-19 Budget	FY 2019-20 Proposed	% Increase FY 2015-16 to FY 2019-20
Position Count	29,552.57	30,626.47	30,834.61	31,320.62	31,830.35	7.7%
Annual Increase	n/a	1,073.90	208.14	486.01	610.72	
Annual Growth Rate	n/a	3.6%	0.7%	1.6%	2.0%	

Source: Approved Annual Appropriation Ordinances (FY 2015-16 & 2016-17 through FY 2018-19 & 2019-20) and FY 2019-20 & 2020-21 Mayor's Budget Book.

<sup>&</sup>lt;sup>a</sup> Source: U.S. Census Bureau https://www.census.gov/quickfacts/sanfranciscocountycalifornia; population as of July 1

<sup>&</sup>lt;sup>b</sup> Consumer Price Index (CPI) Source: U.S. Department of Labor, Bureau of Labor Statistics Historical CPI report (San Francisco-Oakland-Hayward): https://www.bls.gov/regions/west/data/consumerpriceindex\_sanfrancisco\_table.pdf

<sup>&</sup>lt;sup>a</sup> Positions include all authorized FTEs in the operating budget, less attrition due to turnover and vacancies. These positions do not include off-budget positions allocated to capital and other off-budget projects.

<sup>&</sup>lt;sup>1</sup> This represents the total authorized operating positions, less attrition due to position turnover and vacancies. Off-budget positions that are funded as part of multi-year capital projects or outside agencies are not included.

#### **Total Salary and Fringe Benefit Growth**

Budgeted salaries and mandatory fringe benefits have grown at a higher rate than the total number of positions. Total budgeted salary and mandatory fringe benefits have grown by 25 percent over the last five years from \$4.5 billion in FY 2015-16 to \$5.6 billion in the Mayor's proposed FY 2019-20 budget, shown in Table 3 below, compared to 7.7 percent growth in positions. The average annual growth rate of citywide salary and fringe costs over this period was 5.8 percent.

Table 3: Growth in Citywide Salary and Fringe Benefit Budgets - FY 2015-16 to FY 2019-20

	FY 2015-16 Budget	FY 2016-17 Budget	FY 2017-18 Budget	FY 2018-19 Budget	FY 2019-20 Proposed	% Increase FY 2015-16 to FY 2019-20
Salaries	3,125,339,766	3,334,097,142	3,456,800,600	3,604,408,481	3,843,110,821	23.0%
Annual Growth Rate	n/a	6.7%	3.7%	4.3%	6.6%	n/a
Mandatory Fringe Benefits	1,330,216,698	1,408,839,584	1,506,639,742	1,574,371,877	1,727,323,931	29.9%
Annual Growth Rate	n/a	5.9%	6.9%	4.5%	9.7%	n/a
Total	4,455,556,464	4,742,936,726	4,963,440,342	5,178,780,358	5,570,434,752	25.0%
Total Growth Rate	n/a	6.4%	4.6%	4.3%	7.6%	n/a

Source: Approved Annual Appropriation Ordinances (FY 2015-16 & 2016-17 through FY 2018-19 & 2019-20); FY 2019-20 & 2020-21 Mayor's Budget Book; FY 2019-20 & 2020-21 Proposed Annual Appropriation Ordinance

#### **General Fund Salary and Fringe Benefit Growth**

General Fund budgeted salary and mandatory fringe benefits have grown at a higher rate over five years than overall budgeted salary and mandatory fringe benefits: 27.9 percent for General Fund salary and fringe benefits compared to 25 percent overall. The average annual growth rate of citywide General Fund salary and fringe costs over this period was 6.4 percent. Table 4 below shows budgets and growth rates for General Fund salaries and mandatory fringe benefits.

Table 4: Growth in Citywide General Fund Salary and Mandatory Fringe Benefit Budgets - FY 2015-16 to FY 2019-20

	FY 2015-16 Budget	FY 2016-17 Budget	FY 2017-18 Budget	FY 2018-19 Budget	FY 2019-20 Proposed	% Increase FY 2015-16 to FY 2019-20
Salaries	1,493,905,280	1,611,668,310	1,658,267,335	1,739,679,663	1,860,670,388	24.6%
Annual Growth Rate	n/a	7.9%	2.9%	4.9%	7.0%	N/A
Mandatory Fringe Benefits	586,289,616	634,090,122	679,078,064	721,181,397	799,045,003	36.3%
Annual Growth Rate	n/a	8.2%	7.1%	6.2%	10.8%	N/A
General Fund Total	2,080,194,896	2,245,758,432	2,337,345,399	2,460,861,060	2,659,715,391	27.9%
Total Growth Rate	n/a	8.0%	4.1%	5.3%	8.1%	N/A

Source: Approved Annual Appropriation Ordinances (FY 2015-16 & 2016-17 through FY 2018-19 & 2019-20); FY 2019-20 & 2020-21 Mayor's Budget Book; FY 2019-20 & 2020-21 Proposed Annual Appropriation Ordinance

#### **General Fund Position Growth in FY 2019-20**

The Mayor's proposed budget in FY 2019-20 increases the number of General Fund positions by 1.5 percent, from 19,752.31 FTE positions in FY 2018-19 to 20,052.88 FTE positions in FY 2019-20. Almost all of the City's General Fund departments increased the number of FTE positions in the FY 2019-20 budget, either through adding new positions or reducing the amount of budgeted attrition.<sup>2</sup> The City departments with the largest proposed increases in General Fund supported positions in FY 2019-20 are Police (73 positions), Human Services Agency (64 positions), and Administrative Services (45 positions).

#### **Salary Savings**

City departments spend from two percent to three percent less in General Fund salaries and mandatory fringe benefits than budgeted each year. In FY 2017-18, these salary savings totaled \$34.7 million. Projected salary savings in FY 2018-19 are \$45.5 million, shown in Table 5 below. Some salary savings are offset by reductions in federal, state, or other reimbursements.

<sup>&</sup>lt;sup>2</sup> As noted above, the number of positions authorized in the City's Annual Salary Ordinance is greater than the number of budgeted positions; the City subtracts from the total amount of salaries in the budget to account for position vacancies and turnover (attrition). City departments reduce their budgeted attrition (i.e., include a smaller negative number, or subtract less) to allow for more hiring.

Table 5: General Fund Salary and Fringe Benefit Savings – FY 2017-18 to FY 2018-19

	FY 2017-18	FY 2018-19
	Actual	Projected
Salary and Fringe Benefit Savings	34,714,491	45,535,816

Source: F\$P reports YTD Salary & Benefit Budget vs. Projection Summary for FY 2017-18 (year-end) and FY 2018-19 (as of May 17, 2019 pay period)

#### **Discretionary General Fund**

The citywide General Fund budget increased by 10.5 percent from \$5.5 billion in FY 2018-19 to \$6.1 billion in FY 2019-20, as noted above. Not all General Fund revenues are discretionary. Some General Fund revenues have been set aside for specific uses by the voters.<sup>3</sup> After subtracting General Fund revenues set aside for specific General Fund purposes, the Mayor's proposed budget includes \$3.7 billion in discretionary General Fund revenues in FY 2019-20.

# **Budgetary Reserves**

The City's Administrative Code sets policies for budgetary reserves. These include:

- Rainy Day Reserve, in which General Fund revenues in the budget year exceeding five percent of prior year General Fund revenue are deposited; 75 percent of these excess revenues go to the City and 25 percent go to the San Francisco Unified School District.
- General Reserve, which equals 2.75 percent of General Fund revenues in FY 2019-20.
- Budget Stabilization Reserve, which augments the Rainy Day Reserve, and receives deposits of real property transfer taxes in excess of average annual receipts for the prior five fiscal years and unassigned General Fund balances in a given fiscal year.

According to the Mayor's Budget Book, these reserves totaled \$459.0 million at the end of FY 2017-18, equal to 9.2 percent of General Fund revenues, and are projected to reach their target levels of 10 percent of revenues during FY 2018-19.

#### Impact of November 2018 Ballot Propositions

The Mayor's proposed FY 2019-20 and FY 2020-21 budget includes programs in the Department of Homelessness and Supportive Housing to be funded by Proposition C, which would impose a 0.5 percent gross receipts tax on businesses with revenue above \$50 million to fund homeless programs. Although this legislation is currently held up in litigation, the Board adopted additional legislation to allow companies to waive their rights to a refund if Proposition C is

<sup>&</sup>lt;sup>3</sup> The City currently has 19 budget set-asides approved by the voters.

deemed unconstitutional, in exchange for a 10 percent tax credit on the funds paid under Proposition C. The proposed FY 2019-20 budget includes \$110.3 million in expenditures funded with Proposition C Waiver revenues, of which \$90.3 million will be advanced through a transfer from the General Fund. The departments with allocations from Proposition C funds include the Department of Public Health, the Department of Homelessness & Supportive Housing, and the Mayor's Office of Housing. Table 6 below shows the proposed related budgets for each department.

**Table 6: Proposed Proposition C Waiver Fund Expenditures** 

Department	FY 2019-20 Expenditures
Public Health	19,700,000
Homelessness and	
Supporting Housing	33,800,000
Mayor's Office of Housing	56,790,000
Total Proposed Expenditures	110,290,000

# **ERAF Surplus Allocations**

The Mayor's FY 2019-20 Proposed Budget includes the recognition of additional reimbursements for "excess" contributions to the Educational Revenue Augmentation Fund (ERAF). These reimbursements include \$109.5 million in discretionary revenue for additional reimbursements for FY 2016-17 and \$142.3 in discretionary revenue for reimbursements for FY 2019-20. Additional allocations of \$39.6 million and \$43 million will be spent on mandated baselines and reserves from the FY 2016-17 and FY 2019-20 excess ERAF, respectively.

As shown in Table 7 below, the Mayor proposes to spend the majority of the discretionary excess ERAF revenue on affordable housing, with additional allocations to homelessness, behavioral health, childcare facilities, educator subsidies, Vision Zero, and emergency response equipment.

Table 7: Proposed Excess ERAF Sources and Uses- FY 2019-20

Sources	*
FY 2016-17 Excess ERAF	109,500,000
FY 2019-20 Excess ERAF	142,300,000
Total ERAF Sources	251,800,000
Proposed Uses	
Affordable Housing Preservation, Production and Subsidies	179,500,000
Homelessness and Behavioral Health Services and Facilities	35,000,000
Childcare Facilities, SFUSD Stipends, and City College	30,800,000
Vision Zero and Emergency Response Equipment	6,500,000
Total Proposed ERAF Uses	251,800,000

Source: FY 2019-20 & 2020-21 Mayor's Budget Book

#### Use of One-time Funds to Balance the Budget

The Five Year Financial Plan Update for General Fund Supported Operations FY 2019-20 through FY 2023-24 <sup>4</sup> noted that projected revenue growth over the next five years is insufficient to match the projected growth in expenditures. In order to balance the budget in FY 2019-20, the Mayor has allocated \$154.4 million in prior year fund balance as a source of funds. While the use of one-time fund balance allows the City to avoid short-term budget deficits, over the long-term the City's structural deficit continues to increase.

#### The Board's Budget Priority Areas and the Proposed Budget

In April and May 2019 the Board of Supervisors adopted three resolutions, which urged the Mayor to incorporate budget priority issues in the proposed budget. The citywide budget priorities adopted by the Board are:

- (1) Homelessness and Affordable Housing (Resolution 224-19), including
  - prevention, problem solving, and speedy exits from homelessness;
  - resources for permanent housing solutions;
  - specialized strategies for vulnerable populations, including seniors, people with disabilities, veterans, transitional age youth, transgender people, and individuals with mental health and substance abuse needs; and
  - production and preservation of affordable housing, including capacity building for small site acquisition, with geographic balance in districts across the City.
- (2) Public Safety and Behavioral Health (Resolution 249-19), including

<sup>&</sup>lt;sup>4</sup> Update to the Joint Report by the Controller's Office, Mayor's Office, and Budget and Legislative Analyst's Office, released March 19, 2019.

- key public safety investments, including an increase in officers assigned to foot patrols and traffic enforcement, language access strategies for police officers, gun violence and property crime prevention, and technology and infrastructure investments;
- key policy changes within the Police Department, particularly with the Department's staffing model, including civilianization efforts and scheduling changes, to maximize investments for public safety; and
- key behavioral health investments, including additional resources and coordination to realize true treatment on demand, additional beds for long-term care, step-down beds for individuals released from acute psychiatric in-patient care, community-based treatment for forensically-involved and dual-diagnosis individuals with complex health challenges, diversion from Psychiatric Emergency Services where applicable, mobile outreach with diagnosis and referral capacity, more medical respite and psychiatric respite shelter beds to prevent the cycle of hospital to street, and investment to acquire cooperative living units for individuals with chronic mental health needs.
- (3) Clean and Green Streets, Small Business Support, and Minimum Compensation Ordinance Increases for Nonprofit Workers (Resolution 262-19), including
  - key clean and green streets investments, including tree replacement for trees that Public Works has removed and expansion of the canopy and other greening efforts, redesign and innovative strategies for street trash cans, increased staffing for street cleaning, and expansion of pit stop staffing and locations;
  - key small business support investments, including support to prevent the closure of brick and mortar small businesses, support for small family-owned grocers, construction mitigation, expanded language capacity, onsite business development, strengthening merchant associations, supporting employees after small business closures, streamlining of licenses and permits for small businesses, and stronger evaluation metrics to assess success for the department's small business support services;
  - investments for vulnerable populations, including employment services for homeless individuals, and comprehensive programming to support sex workers in the Mission; and
  - investments to address direct impacts of the Minimum Compensation Ordinance on nonprofit organizations, as well as consider funding to sufficiently address wage compaction and equity pressures.

# CITY AND COUNTY OF SAN FRANCISCO BOARD OF SUPERVISORS

#### **BUDGET AND LEGISLATIVE ANALYST**

1390 Market Street, Suite 1150, San Francisco, CA 94102 (415) 552-9292 FAX (415) 252-0461

June 7, 2019

TO:

Budget and Finance Committee

FROM:

Budget and Legislative Analyst

SUBJECT:

June 12, 2019 Budget and Finance Committee Meeting

# **TABLE OF CONTENTS**

ltem	File	P	age
3 & 4	19-0619	Budget and Appropriation Ordinance for Departments - FYs	
	•	2019-2020 and 2020-2021	
	19-0620	Annual Salary Ordinance - FYs 2019-2020 and 2020-2021	1

Items 3 and 4	Controller	
Files 19-0619 and 19-0620		

#### MANDATE STATEMENT/ DETAILS OF PROPOSED LEGISLATION

The proposed FY 2019-20 and FY 2020-21 Annual Appropriation Ordinance (File 19-0619) and Annual Salary Ordinance (File 19-0620) contain the administrative provisions governing these ordinances.

#### Administrative Provisions of the Annual Appropriation Ordinance

Major revisions recommended by the Controller to the administrative provisions of the Annual Appropriation Ordinance (AAO) are as follows:

Section 32 — Fund Balance Drawdown Reserve: The FY 2019-20 AAO allocates \$213 million of unassigned fund balance from FY 2018-19 to the Fund Balance Drawdown Reserve to be used as a source of funds to balance the FY 2021-22 budget. The Controller's Office estimates an unassigned fund balance of \$649.9 million, of which \$154.4 million is allocated to FY 2019-20, \$282.5 million is allocated to FY 2020-21, and \$213 million is available for allocation in FY 2021-22.

The \$213 million Fund Balance Drawdown Reserve replaces \$70 million in the prior year Labor Cost Contingency Reserve that was not used.

- Section 33 Housing Authority Contingency Reserve: The City is in the process of negotiating a Memorandum of Understanding with the federal Department of Housing and Urban Development (HUD) for the City to assume the essential functions of the San Francisco Housing Authority. The FY 2019-20 AAO allocates \$5 million of unassigned fund balance from FY 2018-19 to the Housing Authority Contingency Reserve to mitigate potential funding shortfalls in HUD funding.
- Section 35 Administration of Appropriation Advances to Contested Taxes: Three measures to increase taxes were approved by San Francisco voters but have not been implemented pending litigation: June 2018 Proposition C Early Care and Education Commercial Rents Tax ordinance, June 2018 Proposition G Living Wage for Educators Parcel Tax, and November 2018 Proposition C Homelessness Gross Receipts Tax ordinance. If the Board of Supervisors appropriates General Fund monies in the budget for expenditures that could be legally funded by these tax revenues, the General Fund appropriations will be treated as advances to address the policy goals of these measures pending the outcome of this litigation. Should the City prevail in litigation, the General Fund will be reimbursed for these advances.

#### Administrative Provisions of the Annual Salary Ordinance

Major revisions to the Annual Salary Ordinance (ASO) administrative provisions include:

- Section 1.1E Currently, the ASO provides for the Human Resources Director and. Controller to revise the ASO to allow for temporary positions to be converted to permanent positions when funding is available and conversion is needed to maintain services and is consistent with collective bargaining agreements between the City and respective labor unions. The proposed ASO revises this provision to add that conversion would be allowed to address the City's staffing needs due to the City's assumption of the essential functions of the San Francisco Housing Authority.
- Section 2.6 The proposed ASO deletes the provision that allows employees to receive a stipend for use of their personal cell phone for City business.

#### Recommendation

• Approve the administrative provisions to the AAO and the administrative provisions to the ASO.

# ADMINISTRATIVE PROVISIONS ANNUAL APPROPRIATION ORDINANCE FYs <del>2018</del>2019-2019-2020 and 20192020-20201

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5		Board amendm	nent deletions are in strik	ethrough Arial font.		
6	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.					
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9			•			
0.	SECTION 3. Ge	eneral Authority.	•			
1	The Controller is hereby authorized and directed to set up appropriate accounts for the items					
2	of receipts and expenditures appropriated herein.					
3	•				•.	
4	SECTION 3.1 Two-Year Budget.					
5	For departments for which the Board of Supervisors has authorized, or the Charter requires, a					
-6	fixed two-year budget, appropriations in this ordinance shall be available for allotment by the					
7	Controller on July 1st of the fiscal year in which appropriations have been approved. The					
8	Controller is authorized to adjust the two year budget to reflect transfers and substitutions					
9	consistent with City's policies and restrictions for such transfers. The Controller is further					
20	authorized to make adjustments to the second year budgets consistent with Citywide					
21	estimates for sa	alaries, fringe ben	nefits, and work orders.			*
22						
23	SECTION 4. Interim Budget Provisions.					
24	All funds for equipment and new capital improvements shall be held in reserve until final					
25	action by the Board of Supervisors. No new equipment or capital improvements shall be					

authorized during the interim period other than equipment or capital improvements that, in the discretion of the Controller, is reasonably required for the continued operation of existing programs or projects previously approved by the Board of Supervisors. Authorization for the purchase of such equipment may be approved by the Board of Supervisors.

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During the period of the interim annual appropriation ordinance and interim annual salary ordinance, no transfer of funds within a department shall be permitted without approval of the Controller, Mayor's Budget Director and the <u>Chair of the Budget Analyst of the Board of Supervisors Budget and Finance Committee</u>.

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When the Budget <u>and Finance</u> Committee reserves selected expenditure items pending receipt of additional information from departments, upon receipt of the required information to the satisfaction of <u>a financialthat</u> committee, the Controller may release the previously reserved funds with no further action required by the Board of Supervisors.

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If the Budget Committee <u>and Finance</u> of the Board of Supervisors recommends a budget that increases funding that was deleted in the Mayor's Budget, the Controller shall have the authority to continue to pay these expenses until final passage of the budget by the Board of Supervisors, and approval of the budget by the Mayor.

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# SECTION 4.1 Interim Budget – Positions.

No new position may be filled in the interim period with the exception of those positions which in the discretion of the Controller are critical for the operation of existing programs or for projects previously approved by the Board of Supervisors or are required for emergency operations or where such positions would result in a net increase in revenues or where such positions are required to comply with law. New positions shall be defined as those positions that are enumerated in the Mayor's budget for the current fiscal year but were not enumerated in the appropriation and salary ordinances for the prior fiscal year, as amended, through June 30 of the prior fiscal year. In the event the Mayor has approved the reclassification of a position in the department's budget for the current fiscal year, the Controller shall process a temporary or "tx" requisition at the request of the department and subject to approval of the Human Resources Director. Such action will allow for the continued employment of the incumbent in his or her former position pending action by the Board of Supervisors on the proposed reclassifications.

If the Budget <u>and Finance</u> Committee of the Board of Supervisors recommends a budget that reinstates positions that were deleted in the Mayor's Budget, the Controller and the <del>Director of Human Resources <u>Director shall</u> have the authority to continue to employ and pay the salaries of the reinstated positions until final passage of the budget by the Board of Supervisors, and approval of the budget by the Mayor.</del>

#### SECTION 5. Transfers of Functions and Duties.

Where revenues for any fund or department are herein provided by transfer from any other fund or department, or where a duty or a performance has been transferred from one department to another, the Controller is authorized and directed to make the related transfer of funds, provided further, that where revenues for any fund or department are herein provided by transfer from any other fund or department in consideration of departmental services to be rendered, in no event shall such transfer of revenue be made in excess of the actual cost of such service.

Where a duty or performance has been transferred from one department to another or departmental reorganization is effected as provided in the Charter, in addition to any required transfer of funds, the Controller and Human Resources Director are authorized to make any personnel transfers or reassignments between the affected departments and appointing officers at a mutually convenient time, not to exceed 100 days from the effective date of the ordinance transferring the duty or function. The Controller, the Director of Human Resources Director and Clerk of the Board of Supervisors, with assistance of the City Attorney, are hereby authorized and directed to make such changes as may be necessary to conform all applicable ordinances to reflect said reorganization, transfer of duty or performance between departments.

# **SECTION 5.1 Agencies Organized under One Department.**

Where one or more departments offices or agencies are organized under a single appointing officer or department head, the component units can continue to be shown as separate agencies for budgeting and accounting purposes to facilitate reporting. However, the entity shall be considered a single department for purposes of employee assignment and seniority, position transfers, and transfers of monies among funds within the department of Public Health, and reappropriation of funds.

#### **SECTION 5.2 Continuing Funds Appropriated.**

In addition to the amount provided from taxes, the Controller shall make available for expenditure the amount of actual receipts from special funds whose receipts are continuously appropriated as provided in the Administrative and Municipal Codes.

#### SECTION 5,3 Multi-Year Revenues.

- 1 In connection with money received in one fiscal year for departmental services to be
- 2 performed in a subsequent year, the Controller is authorized to establish an account for
- depositing revenues which are applicable to the ensuing fiscal year, said revenue shall be
- 4 carried forward and become a part of the funds available for appropriation in said ensuing
- 5 fiscal year.

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- SECTION 5.4 Contracting Funds.
- 8 All money received in connection with contracts under which a portion of the moneys received
- 9 is to be paid to the contractors and the remainder of the moneys received inures to the City
- and County shall be deposited in the Treasury.

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- 12 (a) That portion of the money received that under the terms of the contract inures to the
- 13 City and County shall be deposited to the credit of the appropriate fund.

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- 15 (b) That portion of the money received that under the terms of the contracts is to be paid to
- the contractor shall be deposited in special accounts and is hereby appropriated for said
- 17 purposes:

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- 19 SECTION 5.5 Real Estate Services.
- Rents received from properties acquired or held in trust for specific purposes are hereby
- appropriated to the extent necessary for maintenance of said properties, including services of
- 22 the General Services Agency.

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- 1 Moneys received from lessees, tenants or operators of City-owned property for the specific
- 2 purpose of real estate services relative to such leases or operating agreements are hereby
- 3 appropriated to the extent necessary to provide such services.

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#### SECTION 5.6 Collection Services.

- 6 In any contracts for the collection of unpaid bills for services rendered to clients, patients or
- 7 both by the Department of Public Health in which said unpaid bills have not become
- delinquent pursuant to the provisions of Administrative Code Section 10.37 and 10.38, the
- 9 Controller is hereby authorized to adjust the estimated revenues and expenditures of the
- various divisions and institutions of the Department of Public Health to record such recoveries.
- Any percentage of the amounts, not to exceed 25 percent, recovered from such unpaid bills
- by a contractor is hereby appropriated to pay the costs of said contract. The Controller is
- authorized and is hereby directed to establish appropriate accounts to record total collections
- and contract payments relating to such unpaid bills.

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## SECTION 5.7 Contract Amounts Based on Savings.

- When the terms of a contract provide for payment amounts to be determined by a percentage
- of cost savings or previously unrecognized revenues, such amounts as are actually realized
- from either said cost savings or unrecognized revenues are hereby appropriated to the extent
- 20 necessary to pay contract amounts due. The Controller is authorized and is hereby directed to
- establish appropriate accounts to record such transactions.

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# SECTION 5.8 Collection and Legal Services.

- In any contracts between the City Attorney's Office and outside counsel for legal services in
- connection with the prosecution of actions filed on behalf of the City or for assistance in the

prosecution of actions that the City Attorney files in the name of the People, where the fee to outside counsel is contingent on the recovery of a judgment or other monies by the City through such action, the Controller is hereby authorized to adjust the estimated revenues and expenditures of the City Attorney's Office to record such recoveries. A percentage of such recoveries, not to exceed 25 percent plus the amount of any out-of-pocket costs the Controller determines were actually incurred to prosecute such action, is hereby appropriated from the amount of such recoveries to pay the contingent fee due to such outside counsel under said contract and any costs incurred by the City or outside counsel in prosecuting the action. The Controller is authorized and hereby directed to establish appropriate accounts to record total collections and contingent fee and cost payments relating to such actions. The City Attorney as verified by the Controller shall report to the Board of Supervisors annually on the collections and costs incurred under this provision, including the case name, amount of judgment, the fund which the judgment was deposited, and the total cost of and funding source for the legal action.

#### SECTION 6. Bond Interest and Redemption.

In the event that estimated receipts from other than utility revenues, but including amounts from ad-valorem, taxes, shall exceed the actual requirements for bond interest and redemption, said excess shall be transferred to a General Bond Interest and Redemption Reserve account. The Bond Interest and Redemption Reserve is hereby appropriated to meet debt service requirements including printing of bonds, cost of bond rating services and the legal opinions approving the validity of bonds authorized to be sold not otherwise provided for herein.

Issuance, legal and financial advisory service costs, including the reimbursement of departmental services in connection therewith, for debt instruments issued by the City and County, to the extent approved by the Board of Supervisors in authorizing the debt, may be paid from the proceeds of such debt and are hereby appropriated for said purposes.

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#### **SECTION 7. Allotment Controls.**

Since several items of expenditures herein appropriated are based on estimated receipts, income or revenues which may not be fully realized, it shall be incumbent upon the Controller to establish a schedule of allotments, of such duration as the Controller may determine, under which the sums appropriated to the several departments shall be expended. The Controller shall revise such revenue estimates periodically. If such revised estimates indicate a shortage, the Controller shall hold in reserve an equivalent amount of the corresponding expenditure appropriations set forth herein until the collection of the amounts as originally estimated is assured, and in all cases where it is provided by the Charter that a specified or minimum tax shall be levied for any department the amount of appropriation herein provided derived from taxes shall not exceed the amount actually produced by the levy made for such department.

The Controller in issuing payments or in certifying contracts, purchase orders or other encumbrances pursuant to Section 3.105 of the Charter, shall consider only the allotted portions of appropriation items to be available for encumbrance or expenditure and shall not approve the incurring of liability under any allotment in excess of the amount of such allotment. In case of emergency or unusual circumstances which could not be anticipated at the time of allotment, an additional allotment for a period may be made on the recommendation of the department head and the approval of the Controller. After the

allotment schedule has been established or fixed, as heretofore provided, it shall be unlawful for any department or officer to expend or cause to be expended a sum greater than the amount set forth for the particular activity in the said-allotment schedule so established, unless an additional allotment is made, as herein provided.

Allotments, liabilities incurred and expenditures made under expenditure appropriations herein enumerated shall in no case exceed the amount of each such appropriation, unless the same shall have been increased by transfers or supplemental appropriations made in the manner provided by Section 9.105 of the Charter.

#### SECTION 7.1 Prior Year Encumbrances.

The Controller is hereby authorized to establish reserves for the purpose of providing funds for adjustments in connection with liquidation of encumbrances and other obligations of prior years.

#### SECTION 7.2 Equipment Purchases Defined.

Funds for the purchase of items of equipment having a significant value of over \$5,000 and a useful life of three years and over shall only be purchased from appropriations specifically provided for equipment or lease-purchased equipment, including equipment from capital projects. Departments may purchase additional or replacement equipment from previous equipment or lease-purchase appropriations, or from citywide equipment and other non-salary appropriations, with approval of the Mayor's Office and the Controller.

Where appropriations are made herein for the purpose of replacing automotive and other equipment, the equipment replaced shall be surrendered to the Department of Administrative

General Services Agency and shall be withdrawn from service on or before delivery to departments of the new automotive equipment. When the replaced equipment is sold, in lieu of being traded-in, the proceeds shall be deposited to a revenue account of the related fund. Provided, however, that so much of said proceeds as may be required to affect the purchase of the new equipment is hereby appropriated for the purpose. Funds herein appropriated for automotive equipment shall not be used to buy a replacement of any automobile superior in class to the one being replaced unless it has been specifically authorized by the Board of Supervisors in the making of the original appropriation.

Appropriations of equipment from current funds shall be construed to be annual appropriations and unencumbered balances shall lapse at the close of the fiscal year.

#### **SECTION 7.3 Enterprise Deficits.**

Funds appropriated herein to meet estimated enterprise deficits shall be made available to each such enterprise only to the extent that an actual deficit shall exist and not to exceed the amount herein provided. Any amount not required for the purpose of meeting an enterprise fund deficit shall be transferred back to the General Fund at the end of each fiscal year unless otherwise appropriated by ordinance. Provided, however, that the Board of Supervisors, in the annual budget, may approve approaching such amounts to fund the activities of the enterprise in the succeeding fiscal year.

#### SECTION 8. Expenditure Estimates.

Where appropriations are made for specific projects or purposes which may involve the payment of salaries or wages, the head of the department to which such appropriations are made, or the head of the department authorized by contract or interdepartmental order to

make expenditures from each such appropriation, shall file with the Controller, when 1 2 requested, an estimate of the amount of any such expenditures to be made during the 3 ensuing period. 4 5 **SECTION 8.1 State and Federal Funds.** 6 The Controller is authorized to increase Federal and State funds that may be claimed due to 7 new General Fund expenditures appropriated by the Board of Supervisors. The Director-of 8 Human Resources Director is authorized to add civil service positions required to implement 9 the programs authorized by these funds. The Controller and the Director of Human Resources 10 Director shall report to the Board of Supervisors any actions taken under this authorization 11 before the Board acts on the Annual Appropriation and Annual Salary Ordinances. 12 13 SECTION 8.2 State and Federal Funding Restorations. If additional State or Federal funds are allocated to the City and County of San Francisco to 14 15 backfill State reductions, the Controller shall backfill any funds appropriated to any program to 16 the General Reserve. 17 18 SECTION 8.3 Process for Addressing General Fund Revenue Shortfalls 19 Upon receiving Controller estimates of revenue shortfalls that exceed the value of the General 20 Reserve and any other allowances for revenue shortfalls in the adopted City budget, the 21 Mayor shall inform the Board of Supervisors of actions to address this shortfall. The Board of 22 Supervisors may adopt an ordinance to reflect the Mayor's proposal or alternative proposals

SECTION 9. Interdepartmental Services.

in order to balance the budget.

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The Controller is hereby authorized and directed to prescribe the method to be used in making payments for interdepartmental services in accordance with the provisions of Section 3.105 of the Charter, and to provide for the establishment of interdepartmental reserves which may be required to pay for future obligations which result from current performances. Whenever in the judgment of the Controller, the amounts which have been set aside for such purposes are no longer required or are in excess of the amount which is then currently estimated to be required, the Controller shall transfer the amount no longer required to the fund balance of the particular fund of which the reserve is a part. Provided further that no expenditure shall be made for personnel services, rent, equipment and capital outlay purposes from any interdepartmental reserve or work order fund without specific appropriation by the Board of Supervisors.

The amount detailed in departmental budgets for services of other City departments cannot be transferred to other spending categories without prior agreement from both the requesting and performing departments.

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The Controller, pursuant to the provisions of Charter Section 3.105, shall review and may adjust charges or fees for services that may be authorized by the Board of Supervisors for the administration of the Computer Store Technology Marketplace. Such fees are hereby appropriated for that purpose.

## SECTION 10. Positions in the City Service.

Department heads shall not make appointments to any office or position until the Controller shall certify that funds are available.

Funds provided herein for salaries or wages may, with the approval of the Controller, be used 2 to provide for temporary employment when it becomes necessary to replace the occupant of a position while on extended leave without pay, or for the temporary filling of a vacancy in a 3 4 budgeted position. The Controller is authorized to approve the use of existing salary 5 appropriations within departments to fund permanent appointments of up to six months to backfill anticipated vacancies to ensure implementation of successful succession plans and to 6 facilitate the transfer of mission critical knowledge. The Controller shall provide a report to the Board of Supervisors every six months enumerating permanent positions created under this authority.

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- Appointments to seasonal or temporary positions shall not exceed the term for which the
- 12 Controller has certified the availability of funds.

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The Controller shall be immediately notified of a vacancy occurring in any position. 14

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- SECTION 10.1 Positions, Funds, and Transfers for Specific Purposes.
- 17 Funds for personnel services may be transferred from any legally available source on the
- 18 recommendation of the department head and approval by the Director of Administrative
- 19 ServicesCity Administrator, Board or Commission, for departments under their respective
- 20 jurisdiction, and on authorization of the Controller with the prior approval of the Human
- 21 Resources Director for:

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Lump sum payments to officers, employees, police officers and fire fighters other than elective officers and members of boards and commissions upon death or retirement or

- separation caused by industrial accident for accumulated sick leave benefits in accordance
- 2 with Civil Service Commission rules.

(b) Payment of the supervisory differential adjustment, out of class pay or other negotiated premium to employees who qualify for such adjustment provided that the transfer of funds must be made from funds currently available in departmental personnelal service appropriations.

9 (c) Payment of any legal salary or fringe benefit obligations of the City and County 10 including amounts required to fund arbitration awards.

(d) The Controller is hereby authorized to adjust salary appropriations for positions administratively reclassified or temporarily exchanged by the Human Resources Director provided that the reclassified position and the former position are in the same functional area.

16 (e) Positions may be substituted or exchanged between the various salary appropriations
17 or position classifications when approved by the Human Resources Director as long as said
18 transfers do not increase total departmental personnel service appropriations.

(f) The Controller is hereby authorized and directed upon the request of a department head and the approval by the Mayor's Office to transfer from any legally available funds amounts needed to fund legally mandated salaries, fringe benefits and other costs of City employees. Such funds are hereby appropriated for the purpose set forth herein.

1 (g) The Controller is hereby authorized to transfer any legally available funds to adjust
2 salary and fringe benefit appropriations as required under reclassifications recommended by
3 the Human Resources Director and approved by the Board of Supervisors in implementing
4 the Management Compensation and Classification Plan.

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Amounts transferred shall not exceed the actual amount required including the cost to the City and County of mandatory fringe benefits.

(h) Pursuant to California Labor Code Section 4850.4, the Controller is authorized to make advance payments from departments' salary accounts to employees participating in CalPERS who apply for disability retirement. Repayment of these advanced disability retirement payments from CalPERS and from employees are hereby appropriated to the departments' salary account.

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(i) For purposes of defining terms in Administrative Code Section 3.18, the Controller is authorized to process transfers where such transfers are required to administer the budget through the following certification process: In cases where expenditures are reduced at the level of appropriation control during the Board of Supervisors phase of the budget process, the Chair of the Budget <u>and Finance Committee</u>, on recommendation of the Controller, may certify that such a reduction does not reflect a deliberate policy reduction adopted by the Board. The Mayor's Budget Director may similarly provide such a certification regarding reductions during the Mayor's phase of the budget process.

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SECTION 10.2 Professional Services Contracts.

Funds appropriated for professional service contracts may be transferred to the account for salaries on the recommendation of the department head for the specific purpose of using City personnel in lieu of private contractors with the approval of the Human Resources Director and the Mayor and the certification by the Controller that such transfer of funds would not increase the cost of government.

#### **SECTION 10.3 Surety Bond Fund Administration.**

The Controller is hereby authorized to allocate funds from capital project appropriations to the San Francisco Self-Insurance Surety Bond Fund, as governed by Administrative Code Section 10.100-317 and in accordance with amounts determined pursuant to Administrative Code Section 14B.16.

# SECTION 10.4 Salary Adjustments, Memoranda of Understanding (MOUs).

The Controller is authorized and directed to transfer from the Salary and Benefits Reserve, or any legally available funds, amounts necessary to adjust appropriations for salaries and related mandatory fringe benefits of employees whose compensation is pursuant to Charter Sections A8.403 (Registered Nurses), A8.404 (Transit Operators), A8.409 (Miscellaneous Employees), A8.405 and A8.590-1 through A8.590-5 (Police and Firefighters), revisions to State Law, and/or collective bargaining agreements adopted pursuant to the Charter or arbitration award. The Controller and Director of Human Resources Director are further authorized and directed to adjust the rates of compensation to reflect current pay rates for any positions affected by the foregoing provisions.

1 Adjustments made pursuant to this section shall reflect only the percentage increase required

to adjust appropriations to reflect revised salary and premium pay requirements above the

funding level established in the adopted budget of the respective departments.

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The Controller is authorized and directed to transfer from reserves or any legally available

funds amounts necessary to provide costs of non-salary benefits in ratified Memoranda of

Understanding or arbitration awards. The Controller's Office shall report to the Budget and

Finance Committee on the status of the Salary and Benefits Reserve, including amounts

transferred to individual City Departments and remaining Reserve balances, following the

first quarter of FY 2009-10 and as part of the Controller's Six and Nine Month Budget Status

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#### SECTION 10.5 MOUs to be Reflected in Department Budgets.

14 Should the City and County adopt an MOU with a recognized employee bargaining

organization during the fiscal year which has fiscal effects, the Controller is authorized and

directed to reflect the budgetary impact of said MOU in departmental appropriations by

transferring amounts to or from the Salary and Benefits Reserve, or, for self-supporting or

restricted funds, to or from the respective unappropriated fund balance account. All amounts

transferred pursuant to this section are hereby appropriated for the purpose.

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#### SECTION 10.6 Funding Memoranda of Understanding (MOUs).

Whenever the Board of Supervisors has ratified by ordinance or resolution Memoranda of

Understanding or has not contested an arbitration award with recognized employee

organizations or an arbitration award has become effective, and said memoranda or award

contains provisions requiring the expenditure of funds, the Controller, on the recommendation

of the Human Resources Director, shall reserve sufficient funds to comply with such provisions and such funds are hereby appropriated for such purposes. The Controller is hereby authorized to make such transfers from funds hereby reserved or legally available as may be required to make funds available to departments to carry out the purposes required by the Memoranda of Understanding or arbitration award.

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#### SECTION 10.7 Fringe Benefit Rate Adjustments.

Appropriations herein made for fringe benefits may be adjusted by the Controller to reflect revised amounts required to support adopted or required contribution rates. The Controller is authorized and is hereby directed to transfer between departmental appropriations and the General Reserve or other unappropriated balance of funds any amounts resulting from adopted or required contribution rates and such amounts are hereby appropriated to said accounts.

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When the Controller determines that prepayment of the employer share of pension contributions is likely to be fiscally advantageous, the Controller is authorized to adjust appropriations and transfers in order to make and reconcile such prepayments.

#### **SECTION 10.8 Police Department Uniformed Positions.**

Positions in the Police Department for each of the various ranks that are filled based on the educational attainment of individual officers may be filled interchangeably at any level within the rank (e.g., Patrol Officer Q2, Q3 or Q4, Sergeant Q50, Q51, Q52). The Controller and Director of Human Resources Director are hereby authorized to adjust payrolls, salary ordinances and other documents, where necessary, to reflect the current status of individual

- 1 employees; provided however, that nothing in this section shall authorize an increase in the
- total number of positions allocated to any one rank or to the Police Department.

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- SECTION 10.9 Holidays, Special Provisions.
- Whenever any day is declared to be a holiday by proclamation of the Mayor after such day
- 6 has heretofore been declared a holiday by the Governor of the State of California or the
- 7 President of the United States, the Controller, with the approval of the Mayor's Office, is
- 8 hereby authorized to make such transfer of funds not to exceed the actual cost of said holiday
- 9. from any legally available funds.

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- SECTION 10.10 Litigation Reserve, Payments.
- 12 The Controller is authorized and directed to transfer from the Reserve for Litigation Account
- for General Fund supported departments or from any other legally available funds for other
- funds, amounts required to make payments required to settle litigation against the City and
- 15 County of San Francisco that has been recommended by the City Attorney and approved by
- the Board of Supervisors in the manner provided in the Charter. Such funds are hereby
- appropriated for the purposes set forth herein.

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- SECTION 10.11 Changes in Health Services Eligibility.
- 20 Should the Board of Supervisors amend Administrative Code Section 16,700 to change the
- eligibility in the City's Health Service System, the Controller is authorized and directed to
- transfer from any legally available funds or the Salary and Fringe Reserve for the amount
- 23 necessary to provide health benefit coverage not already reflected in the departmental
- 24 budgets.

#### SECTION 11. Funds Received for Special Purposes, Trust Funds.

- 2 The Controller is hereby authorized and directed to continue the existing special and trust
- 3 funds, revolving funds, and reserves and the receipts in and expenditures from each such
- 4 fund are hereby appropriated in accordance with law and the conditions under which each
- 5 such fund was established.

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- 7 The Controller is hereby authorized and directed to set up additional special and trust funds
- 8 and reserves as may be created by either additional grants and bequests or under other
- 9 conditions and the receipts in each fund are hereby appropriated in accordance with law for
- the purposes and subject to the conditions under which each such fund was established.

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# SECTION 11.1 Special and Trust Funds Appropriated.

- Whenever the City and County of San Francisco shall receive for a special purpose from the
- 14 United States of America, the State of California, or from any public or semi-public agency, or
- from any private person, firm or corporation, any moneys, or property to be converted into
- money, the Controller shall establish a special fund or account evidencing the said moneys so
- 17 received and specifying the special purposes for which they have been received and for which
- they are held, which said account or fund shall be maintained by the Controller as long as any
- 19 portion of said moneys or property remains.

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- Recurring grant funds which are detailed in departmental budget submissions and approved
- by the Mayor and Board of Supervisors in the annual budget shall be deemed to have met the
- 23 requirements of Administrative Code Section 10.170 for the approval to apply for, receive and
- expend said funds and shall be construed to be funds received for a specific purpose as set
- 25 forth in this section. Positions specifically approved by granting agencies in said grant awards

may be filled as though said positions were included in the annual budget and Annual Salary

Ordinance, provided however that the tenure of such positions shall be contingent on the

continued receipt of said grant funds. Individual grants may be adjusted by the Controller to

reflect actual awards made if granting agencies increase or decrease the grant award

amounts estimated in budget submissions.

The expenditures necessary from said funds or said accounts as created herein, in order to carry out the purpose for which said moneys or orders have been received or for which said accounts are being maintained, shall be approved by the Controller and said expenditures are hereby appropriated in accordance with the terms and conditions under which said moneys or orders have been received by the City and County of San Francisco, and in accordance with the conditions under which said funds are maintained,

The Controller is authorized to adjust transfers to the San Francisco Capital Planning Fund, established by Administrative Code Section 10.100-286, to account for final capital project planning expenditures reimbursed from approved sale of bonds and other long term financing instruments.

#### **SECTION 11.2 Insurance Recoveries.**

Any moneys received by the City and County of San Francisco pursuant to the terms and conditions of any insurance policy are hereby appropriated and made available to the general city or specific departments for associated costs or claims.

#### **SECTION 11.3 Bond Premiums.**

1 Premiums received from the sale of bonds are hereby appropriated for bond interest and

redemption purposes of the issue upon which it was received.

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#### SECTION 11.4 Ballot Arguments.

5 Receipts in and expenditures for payment for the printing of ballot arguments, are hereby

6 appropriated in accordance with law and the conditions under which this appropriation is

established.

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#### SECTION 11.5 Tenant Overtime.

Whenever employees of departments are required to work overtime on account of services required by renters, lessees or tenants of City-owned or occupied properties, or recipients of

services from City departments, in connection with such properties the cost of such overtime

employment shall be collected by the departments from the requesters of said services and

shall be deposited with the Treasurer to the credit of departmental appropriations. All moneys

deposited therein are hereby appropriated for such purpose.

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#### SECTION 11.6 Refunds.

The Controller is hereby authorized and directed to set up appropriations for refunding amounts deposited in the Treasury in excess of amounts due, and the receipts and expenditures from each are hereby appropriated in accordance with law. Where\_by State statute, local ordinance or court order, interest is payable on amounts to be refunded, in the absence of appropriation therefore, such interest is herewith appropriated from the unappropriated interest fund or interest earnings of the fund involved. The Controller is authorized, and funds are hereby appropriated, to refund overpayments and any mandated

1 interest or penalties from State, Federal and local agencies when audits or other financial

analyses determine that the City has received payments in excess of amounts due.

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#### SECTION 11.7 Arbitrage.

- 5 The Controller is hereby authorized and directed to refund excess interest earnings on bond
- 6 proceeds (arbitrage) when such amounts have been determined to be due and payable under
- 7 applicable Internal Revenue Service regulations. Such arbitrage refunds shall be charged in
- 8 the various bond funds in which the arbitrage earnings were recorded and such funds are
- 9 hereby appropriated for the purpose.

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# SECTION 11.8 Damage Recoveries.

- Moneys received as payment for damage to City-owned property and equipment are hereby
- appropriated to the department concerned to pay the cost of repairing such equipment or
- property. Moneys received as payment for liquidated damages in a City-funded project are
- appropriated to the department incurring costs of repairing or abating the damages. Any
- excess funds, and any amount received for damaged property or equipment which is not to be
- 17 repaired shall be credited to a related fund.

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#### SECTION 11.9 Purchasing Damage Recoveries.

- 20 That portion of funds received pursuant to the provisions of Administrative Code Section
- 21 21.33 failure to deliver article contracted for as may be needed to affect the required
- 22 procurement are hereby appropriated for that purpose and the balance, if any, shall be
- credited the related fund.

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#### SECTION 11.10 Off-Street Parking Guarantees.

Whenever the Board of Supervisors has authorized the execution of agreements with corporations for the construction of off-street parking and other facilities under which the City and County of San Francisco guarantees the payment of the corporations' debt service or other payments for operation of the facility, it shall be incumbent upon the Controller to reserve from parking meter or other designated revenues sufficient funds to provide for such guarantees. The Controller is hereby authorized to make payments as previously guaranteed to the extent necessary and the reserves approved in each Annual Appropriation Ordinance are hereby appropriated for the purpose. The Controller shall notify the Board of Supervisors annually of any payments made pursuant to this Section.

#### SECTION 11.11 Hotel Tax – Special Situations.

The Controller is hereby authorized and directed to make such interfund transfers or other adjustments as may be necessary to conform budget allocations to the requirements of the agreements and indentures of the 1994 Lease Revenue and/or San Francisco Redevelopment Agency Hotel Tax Revenue Bond issues.

# SECTION 11.12 Local Transportation Agency Fund.

Local transportation funds are hereby appropriated pursuant to the Government Code.

#### SECTION 11.13 Insurance.

The Controller is hereby authorized to transfer to the City Risk Manager any amounts indicated in the budget estimate and appropriated hereby for the purchase of insurance or the payment of insurance premiums.

## 1 SECTION 11.14 Grants to Commission on Department of Aging and Adult Services and

- 2 <u>Department of Child Support Services.</u>
- 3 The Commission on Department of Aging and Adult Services and the Department of Child
- 4 Support Services are authorized to receive and expend available federal and state
- 5 contributions and grant awards for their target populations. The Controller is hereby
- authorized and directed to make the appropriate entries to reflect the receipt and expenditure
- 7 of said grant award funds and contributions.

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# SECTION 11.15 FEMA, OES, Other Reimbursements.

- 10 Whenever the City and County recovers funds from any federal or state agency as
- reimbursement for the cost of damages resulting from earthquakes and other disasters for
- which the Mayor has declared a state of emergency, such funds are hereby appropriated for
- the purpose. The Controller is authorized to transfer such funds to the credit of the
- departmental appropriation which initially incurred the cost, or, if the fiscal year in which the
- expenses were charged has ended, to the credit of the fund which incurred the expenses.
- Revenues received from other governments as reimbursement for mutual aid provided by City
- departments are hereby appropriated for services provided.

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#### SECTION 11.16 Interest on Grant Funds.

- 20 Whenever the City and County earns interest on funds received from the State of California or
- 21 the federal government and said interest is specifically required to be expended for the
- 22 purpose for which the funds have been received, said interest is hereby appropriated in
- 23 accordance with the terms under which the principal is received and appropriated.

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#### SECTION 11.17 Treasurer – Banking Agreements.

Whenever the Treasurer finds that it is in the best interest of the City and County to use either a compensating balance or fee for service agreement to secure banking services that benefit

all participants of the pool, any funds necessary to be paid for such agreement are to be

charged against interest earnings and such funds are hereby appropriated for the purpose.

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The Treasurer may offset banking charges that benefit all participants of the investment pool

against interest earned by the pool. The Treasurer shall allocate other bank charges and

credit card processing to <u>Dd</u>epartments or pool participants that benefit from those services.

The Controller may transfer funds appropriated in the budget to gGeneral fFund

<u>Dd</u>epartments as necessary to support allocated charges.

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# SECTION 11.18 City Buildings-Acquisition with Certificates of Participation (COPs).

13 Receipts in and expenditures from accounts set up for the acquisition and operation of City-

owned buildings including, but not limited to 25 Van Ness Avenue and 1660 Mission Street,

are hereby appropriated for the purposes set forth in the various bond indentures through

which said properties were acquired.

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# SECTION 11.19 Generally Accepted Principles of Financial Statement Presentation.

19 The Controller is hereby authorized to make adjustments to departmental budgets as part of

the year-end closing process to conform amounts to the Charter provisions and generally

accepted principles of financial statement presentation, and to implement new accounting

standards issued by the Government Accounting Standards Board and other changes in

generally accepted accounting principles-

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## SECTION 11.20 Fund Balance Reporting and Government Fund Type Definitions.

The Controller is authorized to establish or adjust fund type definitions for restricted, committed or assigned revenues and expenditures, in accordance with the requirements of Governmental Accounting Standards Board Statement 54. These changes will be designed to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. Reclassification of funds shall be reviewed by the City's outside auditors during their audit of the City's financial statements.

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## SECTION 11.21 State Local Public Safety Fund.

Amounts received from the State Local Public Safety Fund (Sales Taxes) for deposit to the Public Safety Augmentation Fund shall be transferred to the General Fund for use in meeting eligible costs of public safety as provided by State law and said funds are appropriated for said purposes.

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Said funds shall be allocated to support public safety department budgets, but not specific appropriation accounts, and shall be deemed to be expended at a rate of 75% of eligible departmental expenditures up to the full amount received. The Controller is hereby directed to establish procedures to comply with state reporting requirements.

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# SECTION 11.22 Laguna Honda Employee Development Account.

The Controller is authorized and directed to set up special funds as may be required to receive employee, corporate and private donations made for the purpose of funding employee training and development. Donated funds for employee development will be automatically appropriated for such purpose, and shall be maintained in the City's financial systems.

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- 1 SECTION 11.23 Affordable Housing Loan Repayments and Interest Earnings.
- 2 Loan repayments, proceeds of property sales in cases of defaulted loans, and interest
- 3 earnings in special revenue funds designated for affordable housing are hereby appropriated
- 4 for affordable housing program expenditures, including payments from loans made by the
- 5 former San Francisco Redevelopment Agency and transferred to the Mayor's Office of
- 6 Housing and Community Development, the designated the housing successor agency.
- 7 Expenditures shall be subject to the conditions under which each such fund was established.

- 9 SECTION 11.24 Developer Agreement Implementation Costs.
- The Controller is hereby authorized to appropriate reimbursements of City costs incurred to
- implement development agreements approved by the Board of Supervisors, including but not
- 12 limited to City staff time, consultant services and associated overhead costs to conduct plan
- 13 review, inspection, and contract monitoring, and to draft, negotiate, and administer such
- 14 agreements. This provision does not apply to development impact fees or developer
- exactions, which shall be appropriated by the Board of Supervisors.

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SECTION 12, Special Situations.

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- SECTION 12.1 Revolving Funds.
- 20 Surplus funds remaining in departmental appropriations may be transferred to fund increases
- in revolving funds up to the amount authorized by the Board of Supervisors if said Board, by
- ordinance, has authorized an increase in said revolving fund amounts.

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SECTION 12.2 Interest Allocations.

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Interest shall not be allocated to any special, enterprise, or trust fund or account unless said allocation is required by Charter, state law or specific provision in the legislation that created said fund. Any interest earnings not allocated to special, enterprise or trust funds or accounts

shall be credited, by the Controller, to General Fund Unallocated Revenues.

#### SECTION 12.3 Property Tax.

Consistent with the State Teeter Plan requirements, the Board of Supervisors elects to continue the alternative method of distribution of tax levies and collections in accordance with Revenue and Taxation Code Section 4701. The Board of Supervisors directs the Controller to maintain the Teeter Tax Losses Reserve Fund at an amount not less than 1% of the total of all taxes and assessments levied on the secured roll for that year for participating entities in the county as provided by Revenue and Taxation Code Section 4703. The Board of Supervisors authorizes the Controller to make timely property tax distributions to the Office of Community Investment and Infrastructure, the Treasure Island Development Authority, and City and County of San Francisco Infrastructure Financing Districts as approved by the Board of Supervisors through the budget, through development pass-through contracts, through tax increment allocation pledge agreements and ordinances, and as mandated by State law.

The Controller is authorized to adjust the budget to conform to assumptions in final approved property tax rates and to make debt service payments for approved general obligation bonds accordingly.

The Controller is authorized and directed to recover costs from the levy, collection and administration of property taxes.

#### SECTION 12.4 New Project Reserves.

- 2 Where this Board has set aside a portion of the General Reserve for a new project or program
- 3 approved by a supplemental appropriation, any funds not required for the approved
- 4 supplemental appropriation shall be returned to the General Fund General Reserve by the
- 5 Controller.

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## SECTION 12.5 Aid Payments.

- 8 Aid paid from funds herein provided and refunded during the fiscal year hereof shall be
- 9 credited to, and made available in, the appropriation from which said aid was provided.

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- SECTION 12.6 Department of Public Health Transfer Payments, Indigent Health
- 12 Revenues, and Realignment Funding to Offset for Low Income Health Programs.
- 13 To more accurately reflect the total net budget of the Department of Public Health, this
- ordinance shows net revenues received from certain State and Federal health programs.
- Funds necessary to participate in such programs that require transfer payments are hereby
- appropriated. The Controller is authorized to defer surplus transfer payments, indigent health
- 17 revenues, and Realignment funding to offset future reductions or audit adjustments
- associated with funding allocations for health services for low income individuals.

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#### SECTION 12.7 Municipal Transportation Agency.

- 21 Consistent with the provisions of Proposition E and Proposition A creating the Municipal
- 22 Transportation Agency and including the Parking and Traffic function as a part of the
- 23 Municipal Transportation Agency, the Controller is authorized to make such transfers and
- reclassification of accounts necessary to properly reflect the provision of central services to

1	the Municipal Transportation Agency in the books and accounts of the City. No change can
2	increase or decrease the overall level of the City's budget.
3	
4	SECTION 12.8 Treasure Island Authority.
5	Should the Treasure Island property be conveyed and deed transferred from the Federal
6	Government, the Controller is hereby authorized to make budgetary adjustments necessary to
7	ensure that there is no General Fund impact from this conveyance.
8	
9	SECTION 12.9 Hetch Hetchy Power Stabilization Fund.
10	Hetch Hetchy has entered into a long-term agreement to purchase a fixed amount of power.
11	Any excess power from this contract will be sold back to the power market.
12	
13	To limit Hetch Hetchy's risk from adverse market conditions in the future years of the contract,
14	the Controller is authorized to establish a power stabilization account that reserves any
15	excess revenues from power sales in the early years of the contract. These funds may be
16	used to offset potential losses in the later years of the contract. The balance in this fund may
17	be reviewed and adjusted annually.
18	
19	The power purchase amount reflected in the department's Public Utility Commission's
20	expenditure budget is the net amount of the cost of power purchased for Hetch Hetchy use.
21	Power purchase appropriations may be increased by the Controller to reflect the pass through
22	costs of power purchased for resale under long-term fixed contracts previously approved by
23	the Board of Supervisors.
24	

SECTION 12.10 Closure of Special Funds, Projects, and Accounts

In accordance with Administrative Code Section 10.100-1(d), if there has been no expenditure activity for the past two fiscal years, a special fund or project can be closed and repealed. The Controller is hereby authorized and directed to reconcile and balance funds, projects and accounts. The Controller is directed to create a clearing account for the purpose of balancing surpluses and deficits in such funds, projects and accounts, and funding administrative costs incurred to perform such reconciliations.

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# SECTION 12.11 Charter-Mandated Baseline Appropriations.

The Controller is authorized to increase or reduce budgetary appropriations as required by the Charter for baseline allocations to align allocations to the amounts required by formula based on actual revenues received during the fiscal year. Departments must obtain Board of Supervisors' approval prior to any expenditure supported by increasing baseline allocations as required under the Charter and the Municipal Code.

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#### **SECTION 12.12 Parking Tax Allocation.**

The Controller is authorized to increase or decrease final budgetary allocation of parking tax in-lieu transfers to reflect actual collections to the Municipal Transportation Agency. The Municipal Transportation Agency must obtain Board of Supervisors' approval prior to any expenditure supported by allocations that accrue to the Agencies Agency that are greater than those already appropriated in the Annual Appropriation Ordinance.

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## SECTION 12.13 Former Redevelopment Agency Funds.

Pursuant to Board of Supervisors Ordinance 215-12, the Successor Agency to the San Francisco Redevelopment Agency (also known as the Office of Community Investment and Infrastructure, or OCII) is a separate legal entity from the City and its budget is subject to separate approval by resolution of the Board of Supervisors. The Controller is authorized to transfer funds and appropriation authority between and within accounts related to former San Francisco Redevelopment Agency (SFRA) fund balances to serve the accounting requirements of the OCII, the Port, the Mayor's Office of Housing and the City Administrator's office and to comply with State requirements and applicable bond covenants.

The Purchaser is authorized to allow the OCII and <u>Dd</u>epartments to follow applicable contracting and purchasing procedures of the former SFRA and waive inconsistent provisions of the San Francisco Administrative Code when managing contracts and purchasing transactions related to programs formerly administered by the SFRA.

If during the course of the budget period, the OCII requests  $\underline{\mathsf{D}}\underline{\mathsf{d}}$ epartments to provide additional services beyond budgeted amounts and the Controller determines that the Successor Agency has sufficient additional funds available to reimburse  $\underline{\mathsf{D}}\underline{\mathsf{d}}$ epartments for such additional services, the  $\underline{\mathsf{D}}\underline{\mathsf{d}}$ epartmental expenditure authority to provide such services is hereby appropriated.

When 100% of property tax increment revenues for a redevelopment project area are pledged based on an agreement that constitutes an enforceable obligation, the Controller will increase or decrease appropriations to match actual revenues realized for the project area.

The Mayor's Office of Housing and Community Development is authorized to act as the fiscal agent for the Public Initiatives Development Corporation (PIDC) and receive and disburse PIDC funds as authorized by the PIDC bylaws and the PIDC Board of Directors.

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#### SECTION 12.14 CleanPowerSF.

2 CleanPowerSF customer payments and all other associated revenues deposited in the CleanPowerSF special revenue fund are hereby appropriated for fiscal years 2018-19 and 3 4 2019-20-in the amounts actually received by the City and County in such-each fiscal year. 5 Estimated amounts of those appropriations are provided for information only. The Controller is authorized to disburse the revenues appropriated by this section as well as those 6 7 appropriated yet unspent from prior fiscal years to pay power purchase obligations and other 8 operating costs as provided in the program plans and annual budgets, as approved by the 9 Board of Supervisors for the purposes authorized therein. Estimated customer revenues are \$112,4115,631 in fiscal year 2018-19 and \$156,864,143 in fiscal year 2019-20. 10

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## **SECTION 13. Treasure Island Development Authority.**

The budget for the Treasure Island Development Authority is subject to separate approval by resolution of the Board of Supervisors. Work performed by City departments for the Treasure Island Development Authority may also be reflected in the City's budget. Administrative support to the Treasure Island Development Authority shall be performed by the General Services Agency. The General Services Agency may include required positions and operating costs in its annual budget, funded by the Treasure Island Development Authority.

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## SECTION 14. Departments.

The term department as used in this ordinance shall mean department, bureau, office, utility, agency, board or commission, as the case may be. The term department head as used herein shall be the chief executive duly appointed and acting as provided in the Charter. When one or more departments are reorganized or consolidated, the former entities may be displayed as separate units, if, in the opinion of the Controller, this will facilitate accounting or reporting.

(a) The Public Utilities Commission shall be considered one entity for budget purposes and for disbursement of funds within each of the enterprises. The entity shall retain its enterprises, including Water, Hetch Hetchy, Wastewater, and the Public Utilities Commission, as separate utility fund enterprises under the jurisdiction of the Public Utilities Commission and with the authority provided by the Charter. This section shall not be construed as a merger or completion of the Hetch Hetchy Project, which shall not be deemed completed until a specific finding of completion has been made by the Public Utilities Commission. The consolidated agency will be recognized for purposes of determining employee seniority, position transfers, budgetary authority and transfers or reappropriation of funds.

(b) There shall be a General Services Agency, headed by the City Administrator, including the Department of Public Works, the Department of Telecommunication and Information Services, and the Department of Administrative Services.

The City Administrator shall be considered one entity for budget purposes and for disbursement of funds. This budgetary structure does not affect the separate legal status of the departments placed within the entity: Administrative Services, Medical Examiner, Convention and Facilities Management, and Animal Care and Control. Each of these departments shall retain the duties and responsibilities of departments as provided in the Charter and the Administrative Code, including but not limited to appointing and contracting authority.

(c) There shall be a Human Services Agency, which shall be considered one entity for budget purposes and for disbursement of funds. Within the Human Services Agency shall be two departments: (1) the Department of Human Services, under the Human Services Commission, and (2) the Department of Aging and Adult Services ("DAAS"), under the MayerAging and Adult Services Commission, includes Adult Protective Services, the Public Administrator/Public Guardian, the Mental Health Conservator, the Office on Department of Aging and Adult Services, the County Veterans' Service Officer, and the In-Home Supportive Services Program. This budgetary structure does not affect the legal status or structure of the two departments, unless reorganized under Charter Section 4.132. The Director of Human Resources Director and the Controller are authorized to transfer employees, positions, and funding in order to effectuate the transfer of the program from one department to the other. The consolidated agency will be recognized for purposes of determining employee seniority, position transfers, budgetary authority and transfers or reappropriation of funds.

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The departments within the Human Services Agency shall coordinate with each other and with the Commission on Aging and Adult Services Commission to improve delivery of services, increase administrative efficiencies and eliminate duplication of efforts. To this end, they may share staff and facilities. The Commission on Aging and Adult Services Commission shall remain the Area Agency on Aging. This coordination is not intended to diminish the authority of the Commission on Aging and Adult Services Commission over matters under the jurisdiction of the Commission.

The Director of the Commission on Aging and Adult Services Commission also may serve as the department head for DAAS, and/or as a deputy director for the Department of Human Services, but shall receive no additional compensation by virtue of an additional appointment. If an additional appointment is made, it shall not diminish the authority of the Commission on Aging and Adult Services Commission over matters under the jurisdiction of the Commission.

The Department of Homelessness and Supportive Housing (HOM) is an office of the City until
the Board of Supervisors adopts an ordinance authorizing the creation of a separate
department. The appropriation summary contained herein referring to HOM is for display

5 purposes only.

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## SECTION 15. Travel Reimbursement and Cell Phone Stipends.

The Controller shall establish rules for the payment of all amounts payable for travel for officers and employees, and for the presentation of such vouchers as the <u>Controller</u> shall deem proper in connection with expenditures made pursuant to said Section. No allowance shall be made for traveling expenses provided for in this ordinance unless funds have been appropriated or set aside for such expenses in accordance with the provisions of the Charter.

The Controller may advance the sums necessary for traveling expenses, but proper account and return must be made of said sums so advanced by the person receiving the same within ten days after said person returns to duty in the City and County of San Francisco, and failure on the part of the person involved to make such accounting shall be sufficient cause for the Controller to withhold from such persons pay check or checks in a sum equivalent to the amount to be accounted.

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In consultation with the <u>Director of Human Resources Director</u>, the Controller shall establish rules and parameters for the payment of monthly stipends to officers and employees who use their own cells phones to maintain continuous communication with their workplace, and who participate in a Citywide program that reduces costs of City-owned cell phones.

#### SECTION 16. Contributed Revenue Reserve and Audit and Adjustment Reserve.

The Controller is hereby authorized to establish a Contributed Revenue and Adjustment Reserve to accumulate receipts in excess of those estimated revenues or unexpended appropriations stated herein. Said reserve is established for the purpose of funding the budget of the subsequent year, and the receipts in this reserve are hereby appropriated for said purpose. The Controller is authorized to maintain an Audit and Adjustment Reserve to offset audit adjustments, and to balance expenditure accounts to conform to year-end balancing and

## **SECTION 17. Airport Service Payment.**

year-end close requirements.

The moneys received from the Airport's revenue fund as the Annual Service Payment provided in the Airline-Airport Lease and Use Agreement are in satisfaction of all obligations of the Airport Commission for indirect services provided by the City and County of San Francisco to the Commission and San Francisco International Airport and constitute the total transfer to the City's General Fund.

The Controller is hereby authorized and directed to transfer to the City's General Fund from the Airport revenue fund with the approval of the Airport Commission funds that constitute the annual service payment provided in the Airline - Airport Lease and Use Agreement in addition to the amount stated in the Annual Appropriation Ordinance.

On the last business day of the fiscal year, unless otherwise directed by the Airports Commission, the Controller is hereby authorized and directed to transfer all moneys remaining in the Airport's Contingency Account to the Airport's Revenue Fund. The Controller is further authorized and directed to return such amounts as were transferred from the Contingency

- 1 Account, back to the Contingency Account from the Revenue Fund Unappropriated Surplus
- 2 on the first business day of the succeeding fiscal year, unless otherwise directed by the
- 3 Airports Commission.

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- **SECTION 18. Pooled Cash, Investments.**
- 6 The Treasurer and Controller are hereby authorized to transfer available fund balances within
- 7 pooled cash accounts to meet the cash management of the City, provided that special and
- 8 non-subsidized enterprise funds shall be credited interest earnings on any funds temporarily
- 9 borrowed there\_from at the rate of interest earned on the City Pooled Cash Fund. No such
- 10 cash transfers shall be allowed where the investment of said funds in investments such as the
- 11 pooled funds of the City and County is restricted by law.

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- 13 SECTION 19. Matching Funds for Federal or State Programs.
- 14 Funds contributed to meet operating deficits and/or to provide matching funds for federal or
- State aid (e.g. Medicaid under SB 855 or similar legislation for Zuckerberg San Francisco
- 16 General Hospital) are specifically deemed to be made exclusively from local property and
- 17 business tax sources.

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- SECTION 20. Advance Funding of Bond Projects City Departments.
- 20 Whenever the City and County has authorized appropriations for the advance funding of
- 21 projects which may at a future time be funded from the proceeds of general obligation,
- revenue, or lease revenue bond issues or other legal obligations of the City and County, the
- Controller shall recover from bond proceeds or other available sources, when they become
- 24 available, the amount of any interest earnings foregone by the General Fund as a result of
- 25 such cash advance to disbursements made pursuant to said appropriations. The Controller

- shall use the monthly rate of return earned by the Treasurer on City Pooled Cash Fund during
- 2 the period or periods covered by the advance as the basis for computing the amount of
- interest foregone which is to be credited to the General Fund.

## SECTION 21. Advance Funding of Projects – Transportation Authority.

Whenever the San Francisco County Transportation Authority requests advance funding of the costs of administration or the costs of projects specified in the City and County of San Francisco Transportation Expenditure Plan which will be funded from proceeds of the transactions and use tax as set forth in Article 14 of Part III of the Municipal Business and Tax Regulations Code of the City and County of San Francisco, the Controller is hereby authorized to make such advance. The Controller shall recover from the proceeds of the transactions and use tax when they become available, the amount of the advance and any interest earnings foregone by the City and County General Fund as a result of such cash advance funding. The Controller shall use the monthly rate of return earned by the Treasurer on General City Pooled Cash funds during the period or periods covered by the advance as the basis for computing the amount of interest foregone which is to be credited to the General Fund.

## SECTION 22. Controller to Make Adjustments, Correct Clerical Errors.

The Controller is hereby authorized and directed to adjust interdepartmental appropriations, make transfers to correct objects of expenditures classifications and to correct clerical or computational errors as may be ascertained by the Controller to exist in the Annual Budget as adopted by the Board of Supervisorsthis ordinance. The Controller shall file with the Clerk of the Board a list of such adjustments, transfers and corrections made pursuant to this Section.

The Controller is hereby authorized to make the necessary transfers to correct objects of expenditure classifications, and corrections in classifications made necessary by changes in the proposed method of expenditure.

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# SECTION 22.1 Controller to Implement New Financial and Interfacing SubSsystems.

- In order to complete further the implementation and adoption of the Financial and Procurement System's modules Replacement Project, the Controller shall have the authority to reclassify departments' appropriations to conform to the accounting and project costing
- 9 structures established in the new system, as well as reclassify contract authority utilized
- 10 (expended) balances and unutilized (available) balances to reflect actual spending.

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#### SECTION 23. Transfer of State Revenues.

The Controller is authorized to transfer revenues among City departments to comply with provisions in the State budget.

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- SECTION 24. Use of Permit Revenues from the Department of Building Inspection.
- 17 Permit revenue funds from the Department of Building Inspection that are transferred to other
- departments as shown in this budget shall be used only to fund the planning, regulatory,
- 19 enforcement and building design activities that have a demonstrated nexus with the projects
- 20 that produce the fee revenues.

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#### 22 SECTION 25. Board of Supervisors Official Advertising Charges.

- 23 The Board of Supervisors is authorized to collect funds from enterprise departments to place
- official advertising. The funds collected are automatically appropriated in the budget of the
- 25 Board of Supervisors as they are received.

#### SECTION 26. Work Order Appropriations.

The Board of Supervisors directs the Controller to establish work orders pursuant to Board-approved appropriations, including positions needed to perform work order services, and corresponding recoveries for services that are fully cost covered, including but not limited to services provided by one City department to another City department, as well as services provided by City departments to external agencies, including but not limited to the Office of Community Investment and Infrastructure, the Treasure Island Development Authority, the School District, and the Community College. Revenues for services from external agencies shall be appropriated by the Controller in accordance with the terms and conditions established to perform the service.

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It is the policy of the Mayor and the Board of Supervisors to allocate costs associated with the replacement of the City's financial and purchasing system to all City Departments proportional to the departments' costs and financial requirements. In order to minimize new General Fund appropriations to complete the project, the Controller is authorized and directed to work with departments to identify efficiencies and savings in their financial and administrative operations to be applied to offset their share of the costs of this project, and is authorized to apply said savings to the project.

### SECTION 26.1 Property Tax System

In order to minimize new appropriations to the property tax system replacement project, the Controller is authorized and directed to apply operational savings from the offices of the Tax Collector, Assessor, and Controller to the project. No later than June 1, 2018 the Controller shall report to the Budget and Legislative Analyst's Office and Budget and Finance Committee

- on the specific amount of operational savings, including details on the source of such savings,
- in the budgets of Tax Collector, Assessor, and Controller that are re-allocated to the Property
- 3 Tax System Replacement Project

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#### SECTION 27. Fee-Revenue Reserves and Deferrals.

6 The Controller is authorized to establish fee reserve allocations for a given program to the

7 extent that the cost of service exceeds the revenue received in a given fiscal year, including

8 establishment of deferred revenue or reserve accounts. In order to maintain balance between

budgeted revenues and expenditures, revenues realized in the fiscal year preceding the year

in which they are appropriated shall be considered reserved for the purposes for which they

11 <u>are appropriated.</u>

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#### SECTION 28. Close-Out of Reserved Appropriations.

- On an annual basis, the Controller shall report the status of all reserves, their remaining
- balances, and departments' explanations of why funding has not been requested for release.
- 17 Continuation of reserves will be subject to consideration and action by the Budget and
- 18 Finance Committee. The Controller shall close out reserved appropriations that are no longer
- required by the department for the purposes for which they were appropriated.

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# SECTION 28.1. Reserves Placed on Expenditures by Controller.

- 22 Consistent with Charter Section 3.105(d), the Controller is authorized to reserve expenditures
- in the City's budget equal to uncertain revenues, as deemed appropriate by the Controller.
- 24 The Controller is authorized to remove, transfer, and update reserves to expenditures in the
- 25 budget as revenue estimates are updated and received in order to maintain City operations.

## SECTION 29. Appropriation Control of Capital Improvement Projects and Equipment.

- Unless otherwise exempted in another section of the Administrative Code or Annual Appropriation Ordinance, and in accordance with Administrative Code Section 3.18, departments may transfer funds from one Board-approved capital project to another Board-approved capital project. The Controller shall approve transfers only if they do not materially change the size or scope of the original project. Annually, the Controller shall report to the
- 8 Board of Supervisors on transfers of funds that exceed 10% of the original appropriation to
- 9 which the transfer is made.

The Controller is authorized to approve substitutions within equipment items purchased to equip capital facilities providing that the total cost is within the Board-approved capital project appropriation.

The Controller is authorized to transfer approved appropriations between departments to correctly account for capitalization of fixed assets.

## **SECTION 30. Business Improvement Districts.**

Proceeds from all special assessments levied on real property included in the property-based business improvement districts in the City and County of San Francisco are hereby appropriated for fiscal years 2018-19 and 2019-20 in the respective amounts actually received by the City and County in such fiscal year for each such district. Estimated amounts of those appropriations for the business improvement districts identified are summarized in the chart below for information only.

The Controller is authorized to disburse the assessment revenues appropriated by this section to the respective Owners' Associations (as defined in Section 36614.5 of the Streets and Highways Code) for such districts as provided in the management district plans, resolutions establishing the districts, annual budgets and management agreements, as approved by the Board of Supervisors for each such district, for the purposes authorized therein. The Tourism Improvement District and Moscone Expansion Business Improvement District assessments are levied on gross hotel room revenue, not real property, and are collected and distributed by the Tax Collector's Office.

# SECTION 31. Infrastructure Financing and Infrastructure Revitalization Financing

12 Districts.

Pursuant to California Government Code Section 53395 et seq. (IFD Law), the Board of Supervisors has formed Infrastructure Financing (IFD) and Infrastructure Revitalization Financing (IRFD) Districts within the City and County of San Francisco. The Board of Supervisors hereby authorizes the Controller to transfer funds and appropriation authority between and within accounts related to City and County of San Francisco IFDs and IRFDs to serve accounting and State requirements, the latest approved Infrastructure Financing Plan for a District, and applicable bond covenants.

When 100% of the portion of property tax increment normally appropriated to the City and County of San Francisco's General Fund or Special Revenue Fund or to the County's Educational Revenue Augmentation Fund (ERAF) is instead pledged, based on Board of Supervisors Ordinance, the Controller may increase or decrease appropriations to match

actual revenues realized for the IFD or IRFD. Any increases to appropriations would be consistent with the Financing Plan previously approved by the Board of Supervisors.

IFD/IRFD No / Title	Ordinance	Estimated Tax Increment			
	!	FY 2019-20		FY 2020-21	
IFD 2 Port Infrastructure Financing District					
Subproject Area Pier 70 G-1 Historic Core	27-16	\$	719,000	\$	733,000
IFD 2 Port Infrastructure Financing District					
Subproject Areas Pier 70 G-2, G-3, and G-4	220-18	\$		\$	, ,
IFD 2 Port Infrastructure Financing District	·				
Subproject Area I (Mission Rock)	34-18	\$	-	\$	_
IRFD 1 Treasure Island Infrastructure and					
Revitalization Financing District	21-17	\$ 1	,066,000	\$ 2	,931,000
IRFD 2 Hoedown Yard Infrastructure and					
Revitalization Financing District	348-18	\$	-	\$	

# SECTION 32. Labor Cost Contingency Reserve.

Notwithstanding Section 7.3 of these provisions, seventy million dollars (\$70,000,000) of unassigned fund balance from fiscal year 2017-18 is hereby assigned to a budget contingency reserve for the purpose of managing costs related to wage and salary provisions negotiated in the City's labor contracts in fiscal year 2019-20, and to manage volatility in employee health and pension benefit costs. This assignment shall not be included in the calculations of deposits to the Budget Stabilization Reserve as required in Administrative Code Section 10.60 (c).

## SECTION 32. Fund Balance Drawdown Reserve.

Two hundred and thirteen million dollars (\$213,000,000) of unassigned fund balance from fiscal year FY 2018-19 is hereby assigned to a fund balance drawdown reserve for the purpose of preserving fund balance available as a source for budget balancing in fiscal years 2021-22 and beyond, consistent with the City's adopted Five-Year Financial Plan. This

1 assignment shall not be included in the calculation of deposits to the Budget Stabilization 2 Reserve as required in Administrative Code Section 10.60 (c) 3 4 5 6 SECTION 33. State and Federal Revenue Risk Reserve. 7 Forty million dollars (\$40,000,000) of unassigned fund balance from fiscal year 2017-18 is 8 hereby assigned to a budget contingency reserve for the purpose of managing state, federal and other revenue uncertainty during the term of the proposed budget. This assignment shall 9 10 not be included in the calculations of deposits to the Budget Stabilization Reserve as required 11 in Administrative Code Section 10.60 (c). 12 13 SECTION 33. Housing Authority Contingency Reserve. Five million dollars (\$5,000,000) of unassigned fund balance from fiscal year 2018-19 is 14 15 hereby assigned to a budget contingency reserve for the purpose of managing costs related 16 to shortfalls in the San Francisco Housing Authority's available funding for housing vouchers 17 in fiscal year 2019-20 and mitigating uncertainty around future shortfall funding from the 18 federal Department of Housing and Urban Development. This assignment shall not be 19 included in the calculations of deposits to the Budget Stabilization Reserve as required in Administrative Code Section 10.60 (c). 20 21 22 23 24 SECTION 34. Transbay Joint Powers Authority Financing.

- 1 Sources received for purposes of payment of debt service for the approved and issued
- 2 Transbay Community Facilities District special tax bonds and the approved and drawn City
- 3 bridge loan to the Transbay Joint Powers Authority are hereby appropriated.

SECTION 35. Implementation of Proposed November 2018 Ballot Measure to Dedicate

Hotel Tax Proceeds.

This ordinance assumes hotel tax revenue allocations and expenditures necessary to conform with the provisions contained in Board of Supervisors File No. 180122 titled "Initiative Ordinance—Business and Tax Regulations and Administrative Codes—Hotel Tax Allocations," which is proposed to be placed on the November 2018 ballot and would, if approved, dedicate hotel taxes for the purposes stated in the measure effective January 1, 2019. Should the measure fail, the Controller is directed to adjust the budget to increase transfers from the General Fund to the Grants for the Arts, the Cultural Equity expenditures in the second half of fiscal year 2018-19.

# SECTION 35. Administration of Appropriation Advances to Contested Taxes.

Revenue collected pursuant to three contested taxes approved by voters in 2018 (June 2018 Prop C Early Care and Education Commercial Rents Tax ordinance, June 2018 Prop G Living Wage for Educators Parcel Tax, and November 2018 Prop C Homelessness Gross Receipts Tax ordinance) will not be available for appropriation until the conclusion of litigation. General Fund appropriations in the budget for legally eligible expenditures for each of these measures shall be treated as advances to address the policy goals of these measures pending the outcome of this litigation. Should the City prevail in litigation, the General Fund will be

reimbursed for these advances. The Controller is authorized to recategorize appropriations to facilitate the administration of this section. 

## Office of the Mayor San Francisco



LONDON N. BREED
MAYOR

To: Angela Calvillo, Clerk of the Board of Supervisors

From: Kelly Kirkpatrick, Mayor's Budget Director

Date: May 31, 2019

Re: Notice of Transfer of Functions under Charter Section 4.132

This memorandum constitutes notice to the Board of Supervisors under Charter Section 4.132 of transfers of functions between departments within the Executive Branch. All positions are regular positions unless otherwise specified. The positions include the following:

- Two positions (2.0 FTE 1820 Junior Administrative Analyst) to be transferred from the Department of Human Resources to the Department of Technology in order to centralize the work of the Office of Civic Innovation, The positions were originally budgeted in the Department of Human Resources, along with other fellowship positions.
- Five positions (1.0 FTE 0922 Manager I, 1.0 FTE 1043 IS Engineer-Senior, 1.0 FTE 1042 IS Engineer-Journey, 1.0 FTE 1824 Principal Administrative Analyst, 1.0 FTE 1823 Senior Administrative Analysts) to be transferred from the Department of Technology to the City Administrator's Office to co-locate the DataSF team with other citywide policy and programmatic functions.
- Three positions (1.0 FTE 5278 Planner II, 1.0 FTE 1823 Senior Administrative Analyst, and 0.5 FTE 1406 Senior Clerk) to be transferred from the City Planning Department and two positions (2.0 FTE 6322 Permit Technician II) to be transferred from the Department of Building Inspections to the City Administrator's Office in order to create a centralized staff for the new Permit Center. The Permit Center will serve as an efficient and streamlined one-stop shop for construction, special events, and business permitting.
- One position (1.0 FTE 1823 Senior Administrative Analyst) to be transferred from the City Administrator's Office of Digital Services team to the Office of Economic and Workforce Development (OEWD) to allow for better alignment of workforce related programming. This position will oversee the continued development of OEWD's workforce connection services and client reporting database.

If you have any questions please feel free to contact my office.

Sincerely,

Kelly Kirkpatrick

Mayor's Budget Director

cc: Members of the Budget and Finance Committee

Harvey Rose

Controller

1 DR. CARLTON B. GOODLETT PLACE, ROOM 200 SAN FRANCISCO, CALIFORNIA 94102-4681 TELEPHONE: (415) 554-6141

## Office of the Mayor San Francisco



# LONDON N. BREED MAYOR

Angela Calvillo, Clerk of the Board of Supervisors

From: Kelly Kirkpatrick, Mayor's Budget Director

Date: May 31, 2019

Re: Mayor's FY 2019-20 and FY 2020-21 Budget Submission

#### Madam Clerk,

In accordance with City and County of San Francisco Charter, Article IX, Section 9.100, the Mayor's Office hereby submits the Mayor's proposed budget by June 1<sup>st</sup>, corresponding legislation, and related materials for Fiscal Year 2019-20 and Fiscal Year 2020-21.

In addition to the Annual Appropriation Ordinance, Annual Salary Ordinance, and Mayor's Proposed FY 2019-20 and FY 2020-21 Budget Book, the following items are included in the Mayor's submission:

- The budget for the Office of Community Investment and Infrastructure for FY 2019-20
- 18 separate pieces of legislation (see list attached)
- A Transfer of Function letter detailing the transfer of positions from one City department to another. See letter for more details.
- An Interim Exception letter
- A letter addressing funding levels for nonprofit corporations or public entities for the coming two fiscal years

If you have any questions, please contact me at (415) 554-6125.

Sincerely,

Kelly Kirkpatrick

Mayor's Budget Director

cc: Members of the Board of Supervisors

Harvey Rose Controller AY31 AMII:07

# OFFICE OF THE MAYOR SAN FRANCISCO



#### LONDON N. BREED Mayor

To:

Angela Calvillo, Clerk of the Board of Supervisors

From:

Kelly Kirkpatrick, Mayor's Budget Director

Date:

May 31, 2019

Re:

Interim Exceptions to the Annual Salary Ordinance

I herein present exceptions to the Annual Salary Ordinance (ASO) for consideration by the Budget and Finance Committee of the Board of Supervisors. The City's standard practice is to budget new positions beginning in pay period 7, at 0.77 FTE. Where there is justification for expedited hiring, however, the Board may authorize exceptions to the Interim ASO, which allow new positions to be filled in the first quarter of the fiscal year, prior to final adoption of the budget.

Exceptions are being requested for the following positions:

#### General Fund Positions (17.0 FTE)

• Homelessness and Supportive Housing (5.0 FTE)

9920 Public Service Aide (1.0 FTE); 1820 Junior Administrative Analyst (1.0 FTE); 1824 Principal Administrative Analyst (1.0 FTE); 1241 Human Resources Analyst (1.0 FTE); 2917 Program Support Analyst (1.0 FTE): The 9920 and 1820 are needed to provide continued authority for off-budget positions supported by the State-funded Whole Person Care program. The 1824, 1241, and 2917 were all mid-year temporary positions added as critical support staff to implement initiatives funded through the FY 2018-19 supplemental appropriation of excess Educational Revenue Augmentation Fund (ERAF) and the 1,000 shelter bed expansion. Their addition to the budget reflects the ongoing nature of the work begun in the current budget year.

Mayor's Office of Housing and Community Development (3.0 FTE).

9774 Senior Community Development Specialist I (1.0 FTE); 1823 Senior Administrative Analyst (1.0 FTE); 0922 Manager I (1.0 FTE): The 9774 position continues an existing limited-duration position to implement an ongoing nuisance abatement loan program for an additional three years; the 1823 continues an existing, limited-duration position for program evaluation of the HOPE SF program; and the 0922 continues the City's Digital Equity Program and moves it to MOHCD. The Digital Equity Program was previously funded as a one-year pilot by the Committee on Information Technology (COIT) and housed in the City Administrator's Office.

• City Administrator (2.0 FTE)

1044 IS Engineer-Principal (2.0 FTE): These positions are off-budget in the Digital Services team to support the City's effort to take permitting from paper to digital. The City is seeking to streamline the permitting process by opening a new one-stop Permit Center. The two positions are critical to bring on board at the start of the new fiscal year in order to ensure the project is able to move forward ahead of the opening of the new Permitting Center.

#### • Recreation and Park (2.0 FTE)

1657 Accountant IV (2.0 FTE): These positions are needed to support bond-funded capital projects and administration. Specifically, the accountants will be working on reconciliation of the 2008 General Obligation (GO) bond funds and the first issuance 2012 GO Bond fund, the correction of incorrectly cross-walked FAMIS/FSP capital data, creation of a new accounting structure for GO Bonds, and year-end close.

#### • Human Resources (2.0 FTE)

0922 Manager I (1.0 FTE); 1250 Recruiter (1.0 FTE): These positions support the Mayor's Executive Directive on Ensuring a Diverse, Fair, and Inclusive City Workplace, issued in September 2018. Per the Directive, the Department of Human Resources was directed to hire two full-time staff to focus on diversity recruitment as soon as possible, with on-going support to be included in the FY 2019-20 budget. These positions were hired temporarily during FY 2018-19 and will become permanent on July 1, 2019.

#### • Public Defender (3.0 FTE)

8142 Public Defender's Investigator (1.0 FTE); 8177 Attorney, Civil/Criminal (2.0 FTE): The positions support the continuation of the Public Defender's jail diversion pilot started in FY17-18, extending the Pretrial Release Unit for two more years. These roles are currently performed by staff on expiring requisitions.

#### Non-General Fund Positions (5.36 FTE)

#### Adult Probation (1.0 FTE)

8529 Probation Assistant (0.5 FTE); 8530 Deputy Probation Officer (0.5 FTE): These positions support the continuation of their Law Enforcement Assisted Diversion (LEAD) program through the end of the year. These roles are currently performed by staff on expiring requisitions.

#### • District Attorney (2.0 FTE)

8132 District Attorney's Investigative Assist (1.0 FTE); 8177 Attorney, Civil/Criminal (1.0 FTE): These positions support the continuation of the Law Enforcement Assistance Diversion (LEAD) program positions through the end of the year to collect more data on the pilot's effectiveness. These roles are currently performed by staff on expiring requisitions.

## Homelessness and Supportive Housing (1.0 FTE).

2917 Program Support Analyst: (1.0 FTE); This position is needed to administer the U.S. Department of Housing and Urban Development (HUD) Continuum of Care program, which also provides funding for the position.

#### Treasurer/Tax Collector (1.36 FTE)

1844 Senior Management Assistant (1.36 FTE): This interim exception corrects an error in the past budget cycle to complete and provides 0.36 FTE authority for an existing 0.64 FTE 1844, and provides 1.0 FTE for a new grant-funded role to ensure compliance with the grant provisions and designated timeframe.

Please do not hesitate to contact me if you have any questions regarding the requested interim exceptions to the Annual Salary Ordinance.

Sincerely,

Kelly Kirkpatrick
Mayor's Budget Director
cc: Members of the Budget and Finance Committee
Harvey Rose
Controller

# Office of the Mayor San Francisco



LONDON N. BREED Mayor

To: Angela Calvillo, Clerk of the Board of Supervisors

From: Kelly Kirkpatrick, Mayor's Budget Director

Date: May 31, 2019

Re: Minimum Compensation Ordinance and the Mayor's FY 2019-20 and FY 2020-21

Proposed Budget

#### Madam Clerk,

Pursuant to San Francisco Administrative Code, SEC 12P.3, the minimum compensation for nonprofit corporations and public entities will be \$16.50 as of July 1, 2019. This letter provides notice to the Board of Supervisors that the Mayor's Proposed Budget for Fiscal Years (FY) FY 2019-20 and FY 2020-21 contains funding to support minimum compensation wage levels for nonprofit corporations and public entities in FY 2019-20 and FY 2020-21.

If you have any questions, please contact my office.

Sincerely,

Kelly Kirkpatrick

Mayor's Budget Director

cc: Members of the Board of Supervisors

Harvey Rose Controller BOARD OF SUPERVISORS
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