

OFFICE OF THE CONTROLLER

CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller

Todd Rydstrom Deputy Controller

July 30, 2019

The Honorable Angela Calvillo Clerk of the Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Attention: Budget & Finance Committee

Re: FY 2019-20 Property Tax Rate Ordinance

Dear Ms. Calvillo:

I am submitting an ordinance for consideration to amend the tax levy for FY 2019-20. This ordinance includes the following:

- Property Tax Levy for City and County;
- Property Tax Levy for Unified School District;
- Property Tax Levy for County Office of Education;
- Property Tax Levy for Community College District
- Property Tax Levy for Bay Area Rapid Transit District
- Property Tax Levy for Bay Area Air Quality Management District
- Pass-through rate of residential tenants pursuant to Chapter 37 of the Administrative Code

Section 3.3 of the Administrative Code requires the property tax rate be adopted by the last working day of September. I hereby request these items be scheduled for the Budget & Finance Committee meeting no later than September 4, 2019 to satisfy this requirement.

CITY HALL • 1 DR. CARLTON B. GOODLETT PLACE • ROOM 316 • SAN FRANCISCO, CA 94102-4694 PHONE 415-554-7500 • FAX 415-554-7466 2 | Submission of FY 2019-20 Property Tax Rate Ordinance

Please contact Jamie Whitaker, Property Tax Manager, at 415-554-7593 if you have questions regarding this matter.

Sincerely,

Ben Rosenfield Controller

CC: Linda Wong, Budget & Finance Committee Clerk



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Ben Rosenfield Controller

Todd Rydstrom Deputy Controller

July 30, 2019

The Honorable London Breed Mayor, City and County of San Francisco City Hall, Room 200 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102 The Honorable Board of Supervisors City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Dear Ladies and Gentlemen:

I am submitting herewith an annual ordinance which formally adopts those portions of the property tax rate for fiscal year 2019-2020 which the City and County of San Francisco (CCSF) administers. The Bay Area Rapid Transit District (BART) also adopts a debt service tax rate factor for their combined three county service areas. The rate shown below includes the **estimated** rate for BART, which is slated for adoption at BART's August Board meeting. The composite property tax rate for fiscal year 2019-2020 is projected to be \$1.1771 for each \$100 of assessed value, near the middle of the CCSF approved property tax rates in recent years which have ranged from \$1.1630 (FY 2018-2019) to \$1.1880 (FY 2013-2014). The CCSF property tax rate factor for this fiscal year's general obligation bond debt service remains below the CCSF Capital Plan's designated cap of \$0.12012547, established in FY 2005-2006. The respective tax rates by accruing entity are as follows:

	<u> Tax Rate Ordinance</u>
San Francisco Community College District (SFCCD)	\$0.02423908 ¹
(includes 0.00979486 debt service)	
San Francisco Unified School District (SFUSD)	0.11859296 ¹
(includes 0.04160439 debt service)	
CCSF - General Fund	0.80918319 ¹
CCSF - Library Preservation Fund	0.02500000
CCSF - Children's Fund	0.04000000
CCSF - Open Space Fund	0.02500000
CCSF – General Obligation Bond Debt Service	0.11669015
San Francisco County Office of Education (SFCOE)	0.00097335 ¹
Bay Area Air Quality Management District	0.00208539
BART - General Fund	0.00632528
Total excluding BART District Debt Service	\$1.16808940
BART - Debt Service (Estimate)	0.00900000
Total Combined Tax Rate	<u>\$1.17708940</u>

¹ Tax rate factors listed represent apportionments prior to State-mandated tax shifts of local property tax revenues into and out of the Educational Revenue Augmentation Fund (ERAF). CITY HALL • 1 DR. CARLTON B. GOODLETT PLACE • ROOM 316 • SAN FRANCISCO, CA 94102-4694 PHONE 415-554-7500 • FAX 415-554-7466 2 | Annual Property Tax Rate Ordinance Letter

State law requires a shift of \$0.25330113 of the CCSF General Fund's \$0.80918319 apportionment into the CCSF's Educational Revenue Augmentation Fund (ERAF). After the State-mandated shift to ERAF, the CCSF General Fund's allocation factor is reduced to \$0.55588206 for each \$100 of assessed value. State law further prescribes how ERAF revenues are allocated among SFCCD, SFUSD, SFCOE, and CCSF.

The property tax rate reflects anticipated debt service requirements pertaining to voter-approved general obligation bonds, including a 0.25% administrative allowance to reimburse costs of collection. Attachment A is a Property Tax Rate History table for the City and County beginning in fiscal year 1996-1997. Attachment B provides the anticipated fiscal year 2019-2020 general obligation bond debt service schedule (principal and interest) relevant to the property tax rate calculations.

For fiscal year 2019-2020, the pass-through rate for residential tenants is \$0.0660 per \$100 of assessed value, or 6.6 cents per \$100 of assessed value. The pass-through rate is comprised of 3 factors as outlined in Chapter 37.3 of the San Francisco Administrative Code: 1) 100% of the City's general obligation bonds approved by voters between November 1, 1996 and November 30, 1998; 2) 50% of the City's general obligation bonds approved by voters after November 14, 2002; and 3) 50% of the San Francisco Unified School District or San Francisco Community College District's general obligation bonds approved by voters after November 1, 2006.

Except for a consumer price index adjustment which is capped at the lesser of inflation or 2.00% under Proposition 13, individual assessments increase only when property is sold, transferred, or otherwise improved. For fiscal year 2019-2020, the consumer price index adjustment authorized by the State is 2.00%. The median assessed valuation for a single-family residential parcel at the beginning of fiscal year 2018-2019 in San Francisco was \$560,227. As shown in Attachment C, the combination of a tax rate of \$1.1771 for each \$100 of assessed value and the 2.000% consumer price index adjustment that increases the assessed value of the example residence from \$560,227 in fiscal year 2018-2019 to \$571,432 in fiscal year 2019-2020 results in an approximate \$210 ad valorem property tax increase (see attachment C for calculation).

Sincerely,

Ben Rosenfield Controller

Attachments:

- A Property Tax Rate History
- **B** Debt Service Requirements
- C Comparative Property Tax Bill

Attachment A

Property Tax Rate History

City and County of San Francisco

		Schools & Special							
Fiscal Year	Prop 13 Tax Rate	San Francisco G.O. <u>Bonds Tax Rate</u>	Districts G.O. Bonds Tax Rate	Combined Secured <u>Property Tax Rate</u>	% Change <u>From Prior Year</u>				
1996 - 1997	1.0000	0.1564	0.0266	1.1830	1.64%				
1997 - 1998	1.0000	0.1643	0.0257	1.1900	0.59%				
1998 - 1999	1.0000	0.1449	0.0201	1.1650	-2.10%				
1999 - 2000	1.0000	0.1277	0.0013	1.1290	-3.08%				
2000 - 2001	1.0000	0.1348	0.0012	1.1360	0.62%				
2001 - 2002	1.0000	0.1236	0.0004	1.1240	-1.05%				
2002 - 2003	1.0000	0.1167	0.0003	1.1170	-0.62%				
2003 - 2004	1.0000	0.1068	0.0002	1.1070	-0.90%				
2004 - 2005	1.0000	0.1284	0.0156	1.1440	3.35%				
2005 - 2006	1.0000	0.1201	0.0199	1.1400	-0.35%				
2006 - 2007	1.0000	0.0966	0.0384	1.1350	-0.43%				
2007 - 2008	1.0000	0.1037	0.0373	1.1410	0.53%				
2008 - 2009	1.0000	0.1053	0.0577	1.1630	1.93%				
2009 - 2010	1.0000	0.1084	0.0506	1.1590	-0.34%				
2010 - 2011	1.0000	0.1121	0.0519	1.1640	0.43%				
2011 - 2012	1.0000	0.1147	0.0571	1.1718	0.67%				
2012 - 2013	1.0000	0.1083	0.0608	1.1691	-0.23%				
2013 - 2014	1.0000	0.1195	0.0685	1.1880	1.38%				
2014 - 2015	1.0000	0.1195	0.0548	1.1743	-1.15%				
2015 - 2016	1.0000	0.1135	0.0691	1.1826	0.71%				
2016 - 2017	1.0000	0.1189	0.0603	1.1792	-0.29%				
2017 - 2018	1.0000	0.1074	0.0649	1.1723	-0.59%				
2018 - 2019	1.0000	0.1075	0.0555	1.1630	-0.79%				
2019 - 2020	1.0000	0.1167	0.0604	1.1771	1.21%				

Attachment B

CITY AND COUNTY OF SAN FRANCISCO Debt Service Requirements - General Obligation Bonds Comparative Statement - Fiscal Year 2019-20 and 2018-2019

Bond Description		2019-2020 rincipal	FY 2019-2020 Interest	FY 2019-2020 Total	FY 2018-2019 Total	INCREASE/ (DECREASE)
GENERAL CITY						<u> </u>
1992 SSLP/2016 PASS Program, Series 2020C (estimated) - \$67.58M 1992 UMB Program - Seismic Safety, Series 2007A (1st to 7th draw)		580,000 1,506,232	1,269,003 904,521	1,849,003 2,410,753	- \$ 2,410,753	1,849,003
1992 UMB Program - Seismic Safety, Series 2007A (1st to 7th draw) 1992 UMB Program - Seismic Safety, Series 2015A (Estimated variable interest)		1,500,232	904,521	2,410,755	\$ 2,410,755	- (690,000)
1992 UMB Program - Seismic Safety, Series 2018F (estimate) \$35M		-	-	-	1,150,417	(1,150,417)
2008 Clean and Safe Neighborhood Parks, BAB Series 2010D		2,735,000	1,956,703	4,691,703	1,956,703	2,735,000
2008 Clean and Safe Neighborhood Parks, Series 2010B 2008 Clean and Safe Neighborhood Parks, Series 2012B		- 2,860,000	- 1,493,025	- 4,353,025	2,733,975 4,353,026	(2,733,975) (1)
2008 Clean and Safe Neighborhood Parks, Series 2016A		340,000	236,750	576,750	578,000	(1,250)
2008 General Obligation Bond Refunding, Series 2008 R1		1,705,000	139,200	1,844,200	1,834,400	9,800
2008 San Fancisco General Hospital Improvement Bonds, BAB Series 2010C 2008 San Fancisco General Hospital Improvement Bonds, Series 2009A		13,340,000	9,540,977	22,880,977	9,540,977 5,815,063	13,340,000 (5,815,063)
2008 San Fancisco General Hospital Improvement Bonds, Series 2009A		-	-	-	13,339,913	(13,339,913)
2008 San Fancisco General Hospital Improvement Bonds, Series 2012D		8,455,000	6,599,250	15,054,250	15,057,000	(2,750)
2008 San Fancisco General Hospital Improvement Bonds, Series 2014A		8,075,000	6,629,613	14,704,613	14,709,363	(4,750)
2010 Earthquake Safety & Emergency Response, Series 2010E 2010 Earthquake Safety & Emergency Response, Series 2012A		2,605,000 6,965,000	1,858,500 4,520,750	4,463,500 11,485,750	4,462,500 11,487,500	1,000 (1,750)
2010 Earthquake Safety & Emergency Response, Series 2012E		1,625,000	1,267,450	2,892,450	2,889,700	2,750
2010 Earthquake Safety & Emergency Response, Series 2013B		860,000	763,700	1,623,700	1,624,700	(1,000)
2010 Earthquake Safety & Emergency Response, Series 2014C		1,920,000	1,680,063	3,600,063	3,601,563	(1,500)
2010 Earthquake Safety & Emergency Response, Series 2016C 2011 General Obligation Bond Refunding, Series 2011 R1		985,000 28,480,000	741,575 7,257,900	1,726,575 35,737,900	1,723,325 35,733,900	3,250 4,000
2011 Road Repaving and Street Safety, Series 2012C		2,925,000	1,528,350	4,453,350	4,455,950	(2,600)
2011 Road Repaving and Street Safety, Series 2013C		3,590,000	3,187,450	6,777,450	6,778,450	(1,000)
2011 Road Repaying and Street Safety, Series 2016E		1,720,000	1,297,650	3,017,650	3,019,650	(2,000)
2012 Clean and Safe Neighborhood Parks, Series 2013A 2012 Clean and Safe Neighborhood Parks, Series 2016B		1,995,000 1,100,000	1,771,250 768,400	3,766,250 1,868,400	3,766,250 1,865,650	- 2,750
2012 Clean and Safe Neighborhood Parks, Series 2018A		1,710,000	1,662,713	3,372,713	3,374,213	(1,500)
2012 Clean and Safe Neighborhood Parks, Series 2019D (estimated) - \$3.1M		80,000	193,233	273,233	-	273,233
2014 Earthquake Safety & Emergency Response Series 2018C		4,855,000	5,294,650	10,149,650	60,550,855	(50,401,205)
2014 Earthquake Safety & Emergency Response, Series 2014D 2014 Earthquake Safety & Emergency Response, Series 2016D		3,515,000 3,320,000	3,077,063 2,501,263	6,592,063 5,821,263	6,589,313 5,819,263	2,750 2,000
2014 Earliquake Salety & Energency Response, Series 2010D 2014 Transportation & Road Improvement, Series 2020B (estimated) - \$150M		20,000,000	8,600,000	28,600,000	- 5,619,203	28,600,000
2014 Transportation & Road Improvements Series 2018B		3,895,000	3,781,338	7,676,338	7,671,588	4,750
2014 Transportation & Road Improvements, Series 2015B		1,885,000	1,565,381	3,450,381	3,450,131	250
2015 Affordable Housing Series 2018D 2015 Affordable Housing, Series 2016F		3,950,000 2,355,000	3,815,443 1,281,280	7,765,443 3,636,280	45,399,329 3,637,480	(37,633,886) (1,200)
2015 Affordable Housing, Series 20101 2015 Affordable Housing, Series 2019C (estimated) - \$92.725M		20,000,000	5,759,253	25,759,253	-	25,759,253
2015 General Obligatrion Bond Refunding, Series 2015 R1		13,480,000	11,075,250	24,555,250	25,486,500	(931,250)
2016 Affordable Housing Series 2019A		895,000	2,853,222	3,748,222	-	3,748,222
2016 Public Health and Safety, Series 2017A 2016 Public Health and Safety, Series 2018E		4,750,000 1,175,000	4,770,050 1,362,188	9,520,050 2,537,188	9,521,300 15,751,192	(1,250) (13,214,004)
2016 Public Health and Safety, Series 2020A (estimated) - \$126.8M		30,000,000	7,269,580	37,269,580	-	37,269,580
2018 Seawall Earthquake Safety, Series 2019B (estimated) - \$50M		20,000,000	1,366,667	21,366,667	-	21,366,667
SUB-TOTAL GENERAL CITY BEFORE NET PREMIUM & SUBSIDIES	\$ 2	230,231,232	\$ 121,640,654	\$ 351,871,886	\$ 342,829,892	\$ 9,041,994
FEDERAL SUBSIDY, NET BID PREMIUM, SB 1128 REIMBURSEMENT, and TOBA	ACCO SE	TTLEMENT R	EVENUE AVAILABL	E FOR DEBT SER	VICE PAYMENT	
2008 Clean and Safe Neighborhood Parks, BAB 2010D		-	(637,592)	(637,592)	(637,591)	(1)
2008 San Fancisco General Hospital Improvement Bonds, BAB Series 2010C		-	(3,108,927)	(3,108,927)		-
2012 Clean and Safe Neighborhood Parks, Series 2018A 2014 Earthquake Safety & Emergency Response Series 2018C		-	- (632,189)	- (632,189)	(1,321,778) (8,385,855)	1,321,778 7,753,666
2014 Transportation & Road Improvements Series 2018B		-	-	(002,103)	(3,005,486)	3,005,486
2015 Affordable Housing Series 2018D		-	-	-	(985,799)	985,799
2016 Public Health and Safety Series 2017A		-	-	-	(4,316,161)	4,316,161
2016 Public Health and Safety, Series 2018E SB 1128 Reimbursement		-	- (1,231,779)	- (1,231,779)	(1,826,379) (636,703)	1,826,379 (595,076)
Tobacco Settlement Revenue Reimbursement		- (11,915,000)	(5,961,621)	(17,876,621)	(18,474,197)	597,576
TOTAL NET PREMIUM, SB 1128 REIMBURSEMENT, FEDERAL SUBSID		(11,915,000)	(11,572,108)	(23,487,108)	(42,698,876)	19,211,768
SUB-TOTAL GENERAL CITY NET OF NON-PROPERTY TAX SOURCES	\$ 2	218,316,232	\$ 110,068,546	\$ 328,384,778	\$ 300,131,016	\$ 28,253,762
OUTSIDE CITY ANNUAL BUDGET						
SAN FRANCISCO COMMUNITY COLLEGE DISTRICT (SFCCD) 2005 Community College District, 2010 Series D	\$	1,440,000	\$ 1,497,300	\$ 2,937,300	\$ 1,497,300	\$ 1,440,000
2005 Community College District, 2010 Series D	ф \$		\$ 1,497,500 \$ -		\$ 1,568,463	
2015 Community College District, Refunding Bonds		15,735,000	9,101,100	24,836,100	24,861,200	(25,100)
SUB-TOTAL SAN FRANCISCO COMMUNITY COLLEGE DISTRICT	\$	17,175,000	\$ 10,598,400	\$ 27,773,400	\$ 27,926,963	\$ (153,563)
SAN FRANCISCO UNIFIED SCHOOL DISTRICT (SFUSD)						
2006 Unified School District, 2007 Series A	\$	- :	\$ 834,600	\$ 834,600	\$ 834,600	\$ -
2006 Unified School District, 2009 Series B		-	-	-	10,835,750	(10,835,750)
2006 Unified School District, 2010 Series C (QSCB)		-	742,969	742,969	742,969	-
2006 Unified School District, 2010 Series D (BAB) 2006 Unified School District, 2010 Series E		- 8,815,000	4,150,420 1,899,500	4,150,420 10,714,500	4,150,420 10,714,250	- 250
2006 Unified School District, 2015 Series F		580,000	535,763	1,115,763	1,118,513	(2,750)
2011 Unified School District, 2012 Series A		5,080,000	3,706,350	8,786,350	8,783,100	3,250
2011 Unified School District, 2013 Series B 2011 Unified School District, 2014 Series B		- 8,465,000	- 6,947,513	- 15,412,513	- 15,410,513	- 2,000
2011 Unified School District, 2014 Series B 2011 Unified School District, 2015 Series C		8,465,000 8,170,000	6,947,513 7,532,563	15,412,513	15,410,513	2,000
2006 Unified School District, 2015 Series C (\$211M Estimate)		-	-	-	-	-
2012 General Obligation Refunding Bonds		9,460,000	2,252,200	11,712,200	11,707,450	4,750
2015 General Obligation Refunding Bonds 2016 Unified School District, 2012 Series A		8,025,000 7,205,000	2,050,300 5,685,963	10,075,300 12,890,963	10,077,550 19,601,263	(2,250) (6,710,300)
2016 Unified School District, 2012 Series A 2016 Unified School District, Series B (estimated)		13,300,000	1,675,000	12,890,983	19,001,203	(6,710,300) 14,975,000
2017 General Obligation Refunding Bonds		9,665,000	2,647,250	12,312,250	2,647,250	9,665,000
SUB-TOTAL SF UNIFIED SCHOOL DISTRICT BEFORE NET PREMIUM	\$	78,765,000	\$ 40,660,391	\$ 119,425,391	\$ 112,325,191	\$ 7,100,200
NET PREMIUM AVAILABLE FOR DEBT SERVICE PAYMENT						
2006 Unified School District, Series B (2009)	\$	-	\$	\$ -	\$-	\$ -
2006 Unified School District, 2010 Series C (QSCB)	\$		\$ (653,712)	,		\$-
2006 Unified School District, 2010 Series D (BAB)	\$	-	(1,352,414)	(1,352,414)		-
2016 Unified School District, Series A TOTAL NET BID PREMIUM	\$ \$		- \$ (2,006,126)	- (2,006,126)	(1,205,211) \$ (3,211,337)	1,205,211 \$ 1,205,211
SUB-TOTAL NET OF NET PREMIUM AVAILABLE FOR DEBT SERVICE	\$		\$ 38,654,265			\$ 8,305,411
BAY AREA RAPID TRANSIT DISTRICT (BART)		6 170 040	0.004.047	0 402 007	0 000 070	44.000
2004 BART Earthquake Safety Bonds 2013 Series C 2004 BART Gen Obligation Bonds Refunding 2017 Series E		6,179,340 1,782,108	2,924,347 1,203,537	9,103,687 2,985,645	9,089,079 2,723,187	14,608 262,458
2004 BART Gen Obligation Bonds Refunding 2015 Series D		380,661	4,188,602	4,569,263	4,447,641	121,622
2016 BART General Obligation Bonds 2017 Series A		1,621,650	4,071,793	5,693,443	5,540,474	152,969
SUB-TOTAL BAY AREA RAPID TRANSIT DISTRICT	\$	9,963,759	\$ 12,388,279	\$ 22,352,038	\$ 21,800,381	\$ 551,657
SUB-TOTAL SFCCD, SFUSD AND BART NET OF NON-PROPERTY TAX	\$	105,903,759	\$ 61,640,944	\$ 167,544,703	\$ 158,841,198	\$ 8,703,505
	<u> </u>		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,,0.1,100	
TOTAL GENERAL OBLIGATIONS - GENERAL CITY,		224 240 204	¢ 474 700 400	405 000 101	¢ 450.070.011	¢ 00.057.007
SFCCD, SFUSD, AND BART NET OF NON-PROPERTY TAX SOURCES	φ	324,219,991	\$ 171,709,490	_≇ 4ອວ,ອ∠ອ,481	\$ 458,972,214	\$ 36,957,267

Attachment C

COMPARATIVE TAX BILL

A tax bill calculation of a single-family home in San Francisco with an assessed value of \$560,227 in fiscal year 2018-2019 compared with fiscal year 2019-2020 is as follows:

	Assessed <u>Value (100%)</u>		Property Tax Rate per <u>\$100 Value</u>	<u>Tax Bill</u>	<u>% Change</u>
Assessed Value FY 2018-19	FY 2018-2019 \$560,227				
Less Homeowners' Exemption	<u>(7,000)</u> <u>\$553,227</u>	x	\$1.1630 =	\$6,434.02	
Prior Year Assessed Value	<u>FY 2019-2020</u> \$560,227				
Add 2.000% California Consume Price Index (CPI) Increase	er <u>11,205</u>				
Assessed Value FY 2019-20	\$571,432				
Less Homeowners' Exemption	(7,000)				
	<u>\$564,432</u>	X	<u>\$1.1771</u> =	<u>\$6,643.92</u>	
Increase / (Decrease)			<u>\$0.0141</u>	<u>\$ 209.90</u>	3.26%