File No. 190424

Committee Item No. <u>3</u> Board Item No. <u>12</u>

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: <u>Government Audit and Oversight</u> Board of Supervisors Meeting:

| Date: | Sept. 5, 2019 |
|-------|----------------|
| Date: | Sept. 17, 2019 |

Cmte Board

| | | Motion Resolution |
|------------------------|------------------------|--|
| | | Ordinance |
| | H | Legislative Digest |
| | | Budget and Legislative Analyst Report |
| | | Youth Commission Report |
| $\overline{\boxtimes}$ | $\overline{\boxtimes}$ | Introduction Form |
| | | Department/Agency Cover Letter and/or Report |
| | | MOU |
| \square | | Grant Information Form |
| | | Grant Budget |
| | | Subcontract Budget |
| | | Contract/Agreement |
| | | Form 126 – Ethics Commission |
| | | Award Letter |
| | | Application |
| | | Public Correspondence |

OTHER

| | | OEWD Presentation – September 5, 2019 | |
|-------------|-------------|---------------------------------------|---|
| \boxtimes | \square | Annual Report - 2017-2018 | _ |
| \boxtimes | | CPA Statements - June 30, 2018 | |
| \boxtimes | \boxtimes | OEWD Letter - March 29, 2019 | |
| \square | | Referral FYI - April 23, 2019 | |
| | P. | | |

| Prepared by: | John Carroll | Date: | August 30, 2019 | _ |
|--------------|--------------|-------|-----------------|---|
| Prepared by: | John Carroll | Date: | Sept. 11, 2019 | _ |

RESOLUTION NO.

[Noe Valley Community Benefit District - Annual Report - FY2017-2018]

Resolution receiving and approving the annual report for the Noe Valley Community Benefit District for FY2017-2018, submitted as required by the Property and Business Improvement District Law of 1994 (California Streets and Highways Code, Sections 36600, *et seq.*), Section 36650, and the District's management agreement with the City, Section 3.4.

WHEREAS, On June 7, 2005, pursuant to the Property and Business Improvement District Law of 1994 (the "Act"), California Streets and Highways Code, Sections 36600 *et seq.*, as augmented by Article 15 of the San Francisco Business and Tax Regulations Code, the Board of Supervisors adopted Resolution No. 420-05, expressing the City's intention to establish the Noe Valley Community Benefit District (the "Noe Valley CBD"); and

WHEREAS, On August 2, 2005, the Board of Supervisors adopted Resolution No. 583-05 establishing the Noe Valley CBD ("Resolution to Establish") for a period of 15 years, commencing FY2005-2006; and

WHEREAS, On January 10, 2006, the Board of Supervisors adopted Resolution No. 13-06, authorizing an agreement with the owners' association for the administration/management of the Noe Valley CBD, and a management agreement (the "Management Contract") with the owners' association, the Noe Valley Association, A Community Benefit District, was executed accordingly; and

WHEREAS, A copy of the Management Contract is on file with the Clerk of the Board of Supervisors in File No. 051967; and

WHEREAS, On May 22, 2018, the Board of Supervisors approved the Noe Valley CBD's annual reports for FY2016-2017 in Resolution No.154-18; and

Supervisor Mandelman BOARD OF SUPERVISORS

Page 1

WHEREAS, The Noe Valley CBD has submitted for the Board's receipt and approval the annual report for FY2017-2018 as required by Section 36650 of the Act and Section 3.4 of the Management Contract; and

WHEREAS, The annual report for FY2017-2018 is on file with the Clerk of the Board of Supervisors in File No. 190424, and is incorporated herein by reference as though fully set forth; and

WHEREAS, Supporting documents, including, but not limited to, a transmittal letter and memorandum report from the City's Office of Economic and Workforce Development, dated March 29, 2019, and documentation from the Noe Valley CBD for the FY2017-2018 annual report are on file with the Clerk of the Board of Supervisors in File No. 190424; now, therefore, be it

RESOLVED, That the Board of Supervisors hereby receives and approves the annual report for the Noe Valley Community Benefit District for FY2017-2018.



Legislative Overview

Community Benefit Districts (CBDs) / Business Improvement Districts (BIDs) are governed by:

- State law
 - "1994 Act"
- Local law
 - "Article 15"



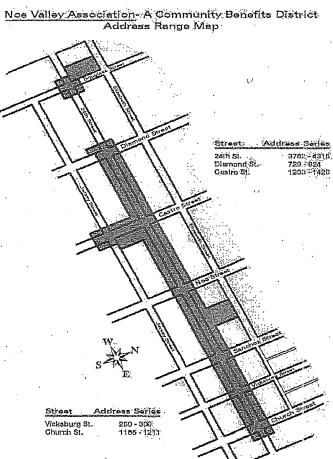
Review Process

This resolution covers the Annual Report for FY 2017-2018

- OEWD ensures that all CBDs/BIDs are meeting their management plans.
- OEWD staff conducts an annual review of Annual Reports and CPA Financial Reviews.
- OEWD provides the Board Supervisors with a summary memo.



Parcel Map



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NVCBD Formation

| NVCBD Type Assessment Year Budget* Established Expires | |
|---|--|
|---|--|

Property-Based \$ 230,138 2005 June 30, 2020

*budget identified in management plan

10



NVCBD Operations

• Staff

– Executive Director – Debra Niemann

Service Areas

Public Rights of Way and Sidewalk Operations (PROWSO)

- This program includes street maintenance, beautification, and safety services.
 - Contracts with Curb Appeal to provide sidewalk cleaning and beautification services.

- During the holiday seasons, NVA hires San Francisco Patrol Special

- District Identity and Street Improvements (DISI)

- This program area is allocated for public space development.
 - Promote the district through a strategic marketing materials.
 - Sponsor special events in the district such as farmer's markets and street festivals.

<u>Administration and Corporate Operations</u>

 Admin and operations includes oversight of service contract, implementation of major projects, staffing the Board of Directors and Committees, and general day to day operations.



BENCHMARKS

OEWD's staff reviewed the following budget related benchmarks for NVCBD:

Benchmark 1 – Whether the variance between the budget amounts for each service category was within 10 percentage points from the management plan.

Benchmark 2 – Whether five percent (5%) of NVCBD's actuals came from sources other than assessment revenue.

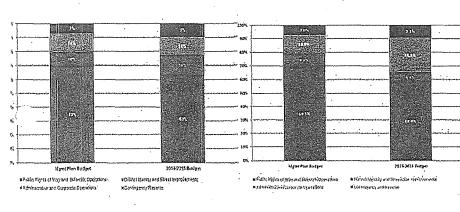
Benchmark 3 - Whether the variance between the budget amounts for each service category was within 10 percentage points from the actuals.

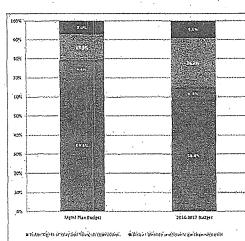
Benchmark 4 - Whether CBD is indicating the amount of funds carried over from the current fiscal year and designating projects to be spent in the upcoming fiscal year.



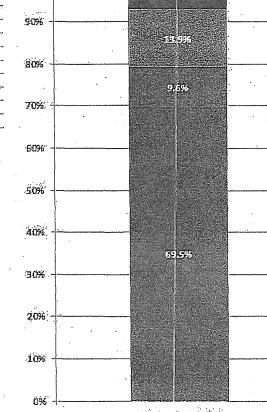
Management Plan vs. Annual Budgets

100%





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7.0%

Mgmt Plan Budget

E Public Rights of Way and Sidewalk:Operations

District identity and Streetcape Improvements
Contingency and Reserve

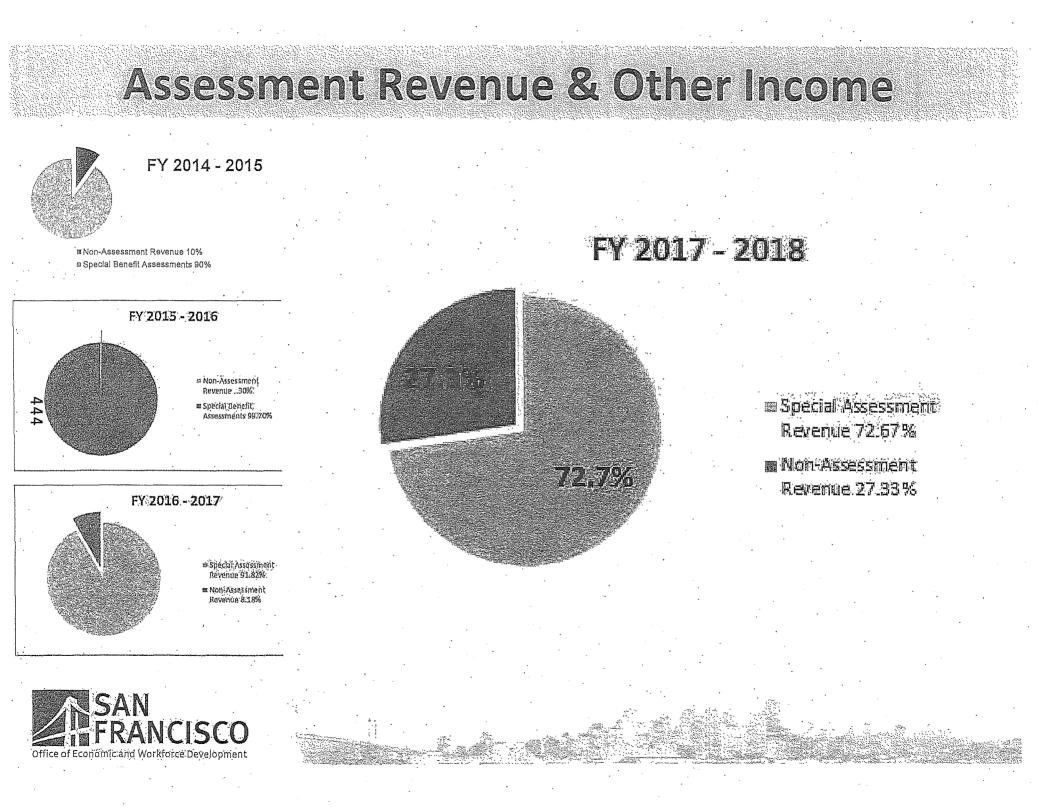
PF.P.L

7.395

GARA

2017-2018 Budget





Budget vs Actuals

| | Service Category | FY 2014-15 Variance % Points | FY 2015-16 Variance % Points | FY 2016-17 Variance % Points | FY 2017-18 Variance % Points |
|-----------|--|------------------------------------|------------------------------------|------------------------------------|------------------------------------|
| · · · | Public Rights of Way and Sidewalk Operations | -1% | +6.42% | -5.88% | -5.96% |
| 445 | District Identity and Street Improvements | 0% | +.81% | +9.21% | +0.05% |
| | Administrative Expenses | +4% | +1.38% | +5.73% | 0.51% |
| | Contingency/ Reserve | -2% | -8.61% | -9.05% | +6.42% |
| Office of | SAN FRANCISCO Economic and Workforce Development | | | | |

Carryover

Designated Projects

6 Month Operating Reserve for Programs

Noe Valley CBD REnewal

Contingency

Total Designated Amount

SAN FRANCISCO

FY 2017-18

\$120,000.000

\$25,000,00

\$17,500.00

\$162,500.00

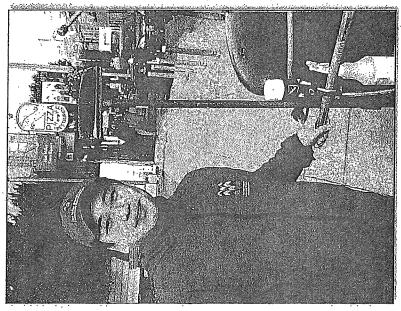
Findings/Recommendations and Conclusion

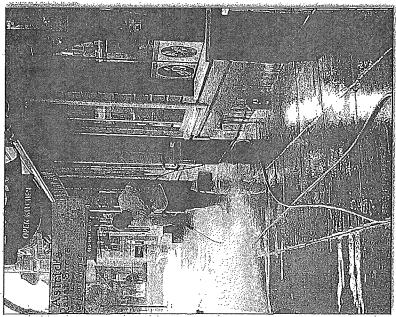
In completing the review of the NVCBD's annual reports and financials, OEWD sets forth the following recommendations:

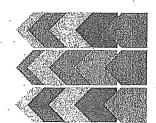
- CBD will sunset in 2020, OEWD and has begun their renewal campaign
- CBD did not meet Benchmark 1 and has historically not met it due to structural weakness in management plan.
- In order to correct this, the CBD needs to decrease the percentage budgeted for Administrative and Corporate Operations by at least 3.52% and increase the percentage budgeted for Contingency by the amount deducted from the Administrative and Corporate Operations service area
- OEWD anticipates that upon CBD renewal, the district will be able to fully meet this requirement by updating their management plan appropriately
- CBD improved in meeting benchmark 2 and were able to raise 19% more in nonassessment revenue compared to the previous fiscal year

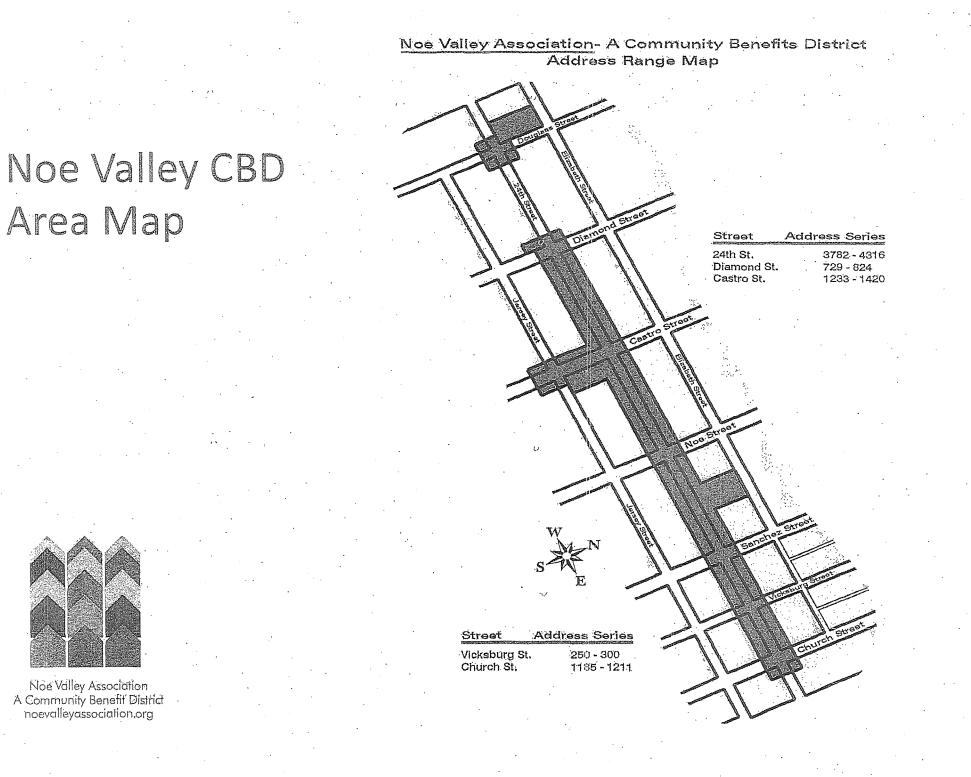
Although the CBD did not meet one benchmark, it has overall performed well in implementing its service plan. Board is active. CBD has successfully sponsored various events, including the activation of Noe Valley Town Square. OEWD will continually work with the CBD to ensure it meets benchmarks.





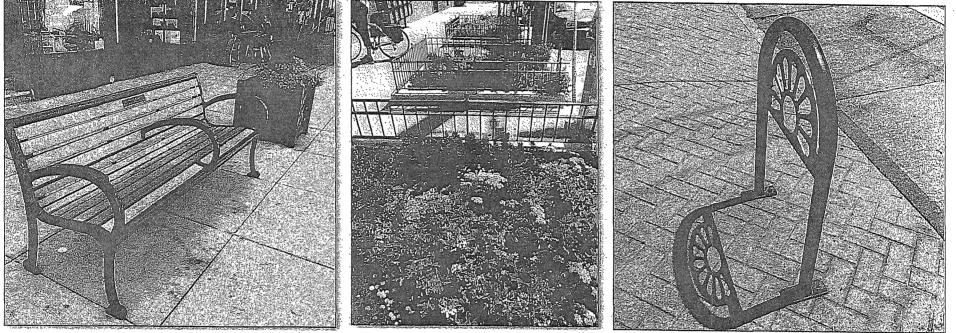


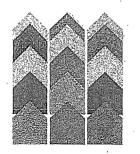




NVA Active Committees

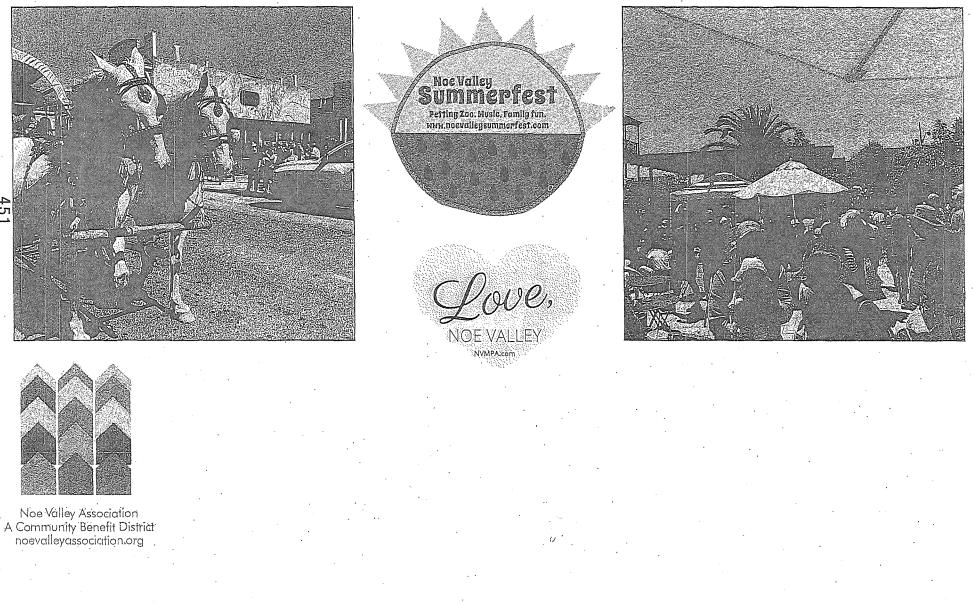
Green Committee - Streetscape Improvements





NVA Active Committees

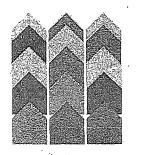
Community Event Marketing in partnership with the Noe Valley Merchants & Professionals Association



NVA Active Committees

Community Event Marketing in partnership with the Noe Valley Merchants & Professionals Association





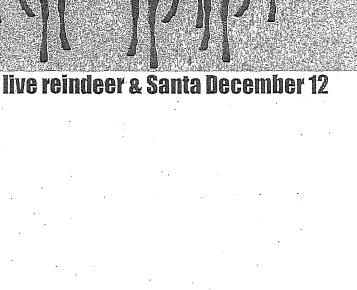


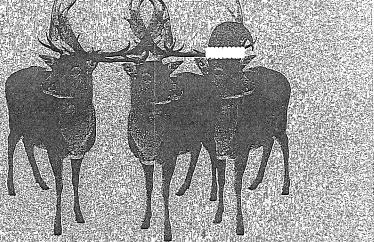










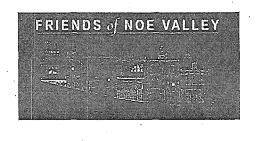


NVA Partner Organizations



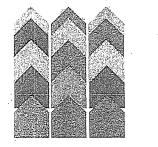
Noe Valley Merchants & Professionals Association

http://www.noevalleymerchants.com

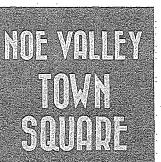


Friends of Noe Valley

http://friendsofnoevalley.com



Noe Valley Association A Community Benefit District noevalleyassociation.org



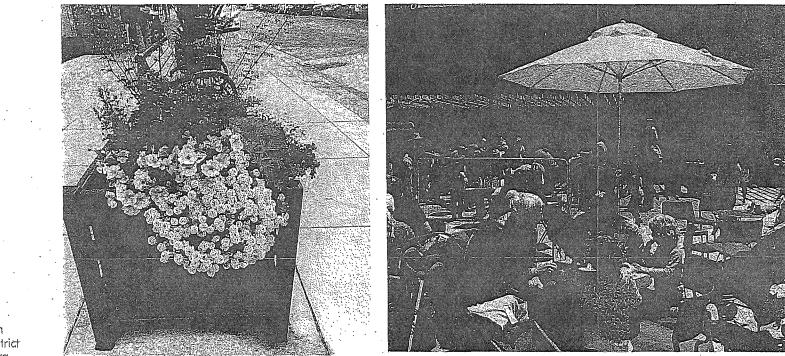
Noe Valley Town Square

http://noevalleytownsquare.com

Grants 2017/18

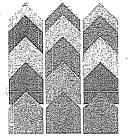
452

- D8 Supervisor grant of \$25,000 for activation OEWD grant
- OEWD grant for NVTS with NVA to continue to act as fiscal agent for Noe Valley Town Square to ensure success and utilization of new public space.



Annual NVA Easter Egg Hunt



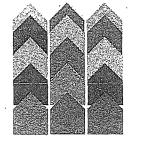


Noe Valley Association A Community Benefit District noevalleyassociation.org The annual NVA egg hunt takes place the Saturday before Easter Sunday. This is a free event open to the community and supported by local businesses.

Day to Day Operations

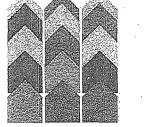
Current examples:

- Annual removal of 258 bulky trash items
- Annual removal of 176 graffiti marks, stickers
- 10 annual power washings of sidewalks
- 24 flower baskets hung every six months
- 16 Planter boxes replanted every six months
- 6 large sidewalk garden areas maintained monthly
- 232 trees on annual trimming schedule, with tree wells filled with decomposed granite or bark on an as-needed basis
- NVA employs two full-time street porters and a part-time gardener.



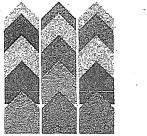
Challenges

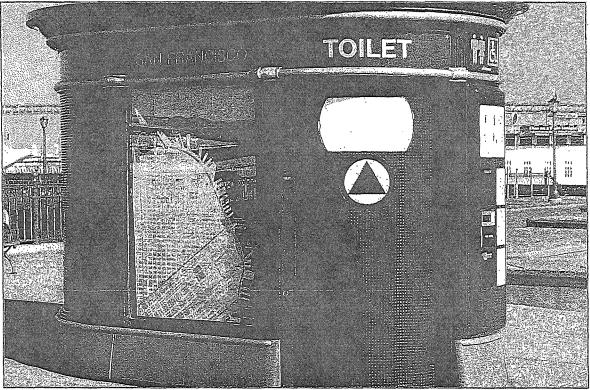
Renewing the district in 2019 for another 15 years



Opportunities

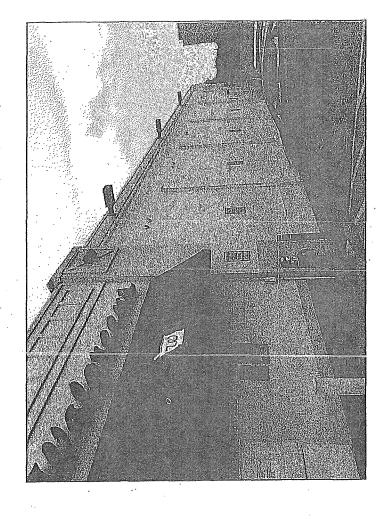
Install a bathroom at the NV Town Square as well as additional planters and seating, umbrellas to make the space inviting

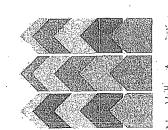




Projects + Visions

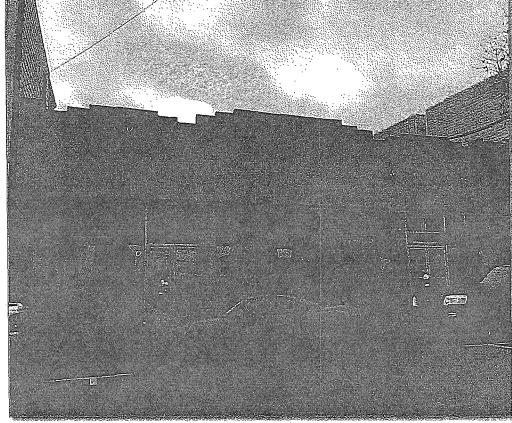
- of private property Murals on large blank walls -
 - Countdown signals

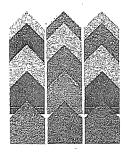




Projects + Visions = Advocacy

Based on OEWD Research of Retail Environment; Work with community and NV Merchants to modify the planning code for 24th Street





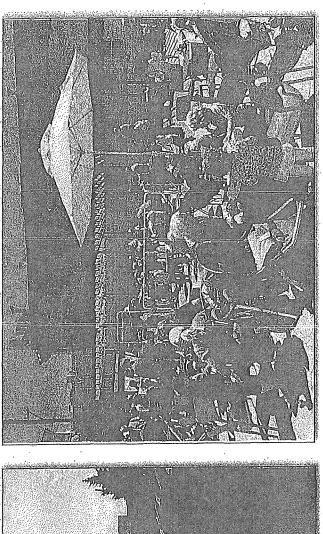
460

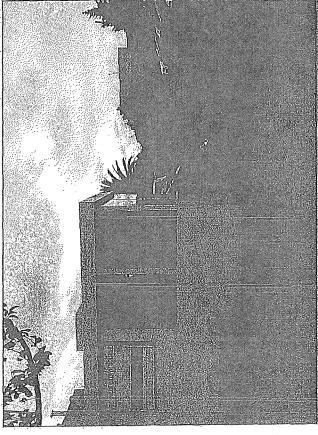
Noe Valley Association A Community Benefit District noevalleyassociation.org

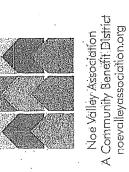
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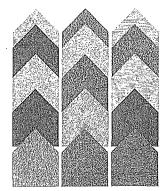
Projects + Visions = Advocacy





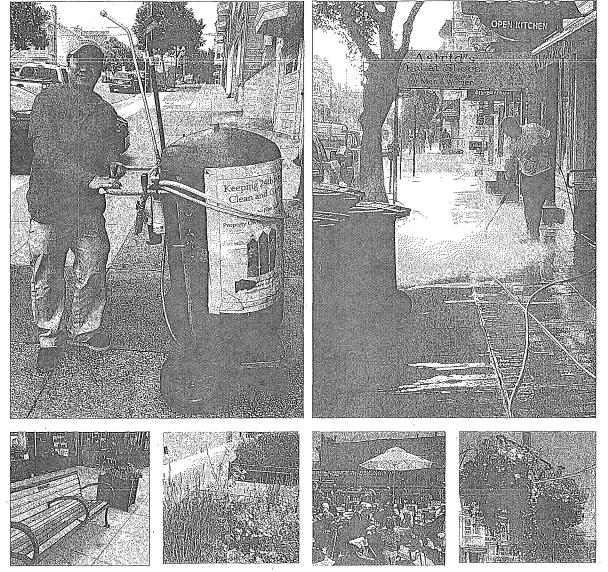


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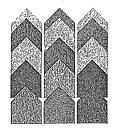
Noe Valley Association Community Benefit District

Annual Report 2017-2018



The Noe Valley Association has provided over 13 years of Cleaning, Greening and Improving Public Space in Noe Valley

Mission



The mission of the Noe Valley Association (NVA) is to advance the quality of life for property owners, merchants and residents in the Noe Valley neighborhood. The NVA's effortstowards cleaning, greening and improving the public space and sidewalks in the commercial corridor reinforces the viability of the community's economic base.

Services and Programs

The NVA's attentive, consistent effort helps keep Noe Valley's neighborhood shopping area clean, attractive, healthy, comfortable and inviting.

Here are some of the benefits the NVA provides:

On-call Service Dispatch. Call/text: (415) 577–4227 for public area cleaning, maintenance and other non-emergency services. Monday - Saturday 7AM - 3PM, Sundays 7AM - 11AM. Please provide a photo or description and location details.

Clean Team. NVA street porters sweep and weed sidewalks and gutters, remove graffiti, stickers and posters, empty overfilled public trash receptacles, and refresh paint on public poles, garbage cans and fire hydrants. They also call 311 to remove large bulky items left on the sidewalk and provide visitors to the commercial district with directions and answer questions.

Greenscape Management. NVA's Streetscape Committee oversees providing gardens, benches, planter boxes, flower baskets, parklets and other neighborhood streetscape improvements. NVA's part-time gardener maintains the health and vitality of all trees and plantings.

Marketing and Branding. The NVA supports the local economic base by creating a unique sense of space, enhancing the 24th Street window-shopping experience, and promoting our neighborhood as an inviting destination for shopping and dining. To attract even more customers to 24th Street, NVA is sponsoring events at the Noe Valley Town Square and works with a special events program manager to activate the Square. NVA continues to co-produce popular community events: music in the parklets, Summerfest in June, and 24HoliDAYS on 24th Street in December.

District Management. The NVA is administered by a nonprofit management corporation governed by a board comprised largely of Noe Valley property owners and merchants. The board oversees NVA's part-time Executive Director, who monitors contracts, finances, and insurance requirements; publishes City of San Francisco mid-year and annual reports; supports NVA board committees, attends San Francisco Board of Supervisors hearings, and manages the NVA website, email communications and community inquiries.

Most critically, the Executive Director applies for grants, an essential task as all major capital improvements to the district have been funded by grants. To date, the NVA has been awarded more than 17 city grants totaling over \$1.3 million. This is the result of demonstrating that the NVA is a well-managed institution that will responsibly maintain investments in street improvements.

What do you think? Tell Us.

We'd really like to know.

Please complete the enclosed survey and return by 9/20 in SASE or visit: www.surveymonkey.com/r/NVA_2018

See

Graffiti, Trash or Cleaning issues? Call/text (415) 577-4227

Monday - Saturday 7AM – 3PM Sundays 7AM – 11AM Please provide a photo or description and location details.



Annual NVA Property Owner Meeting Thursday, September 27 6:00 PM – 7:00 PM

Beverages/Appetizers The Agency, 3848 24th Street

RSVP to info@noevalleyassociation.org

Accomplishments - Cleaning, Greening and Improving Noe Valley's Commercial Corridor

| Sidewalk steam cleanings monthly, February – November |
|---|
| - De General March de Berner de Bartel de la Constance de Carlo de Carlo de Carlo de Carlo de Carlo de Carlo de |

| Removal of defacing graffiti, stickers and improper signage | 176 |
|---|------------|
| Calls to 311 for pick-up of furniture, mattresses, tree limbs and other large | |
| items and pick-up of paint and other illegally dumped toxic materials | 212 |
| Pick-up of bulky trash items, yard debris, clothing, paint cans, etc.; empting of over-flowing trash cans, return of abandoned shopping carts | 258 |
| Visitor Directions – requests by area visitors for assistance answered by . NVA street porters on site every day | 148 |
| Trees watered and weeded by NVA gardener | 229 |
| Planter boxes replanted every four months, watered and maintained | 26 |
| Maintain chairs and tables in both public parklets on 24th Street | 72 chairs |
| | 12 tables |
| Hanging flower baskets watered daily and renewed twice annually | 26 baskets |
| Public sidewalk gardens & parklets maintained year-round with flowers/ | 7 gardens |
| plants + related required DPW reports | 2 parklets |
| | |
| NVA Identity Banners | 7 |
| | |

Maintain community benches, bike racks, news racks and trash receptacles throughout the district as well as the umbrellas in the parklets and in the Noe Valley Town Square

25 benches 36 bike racks 14 news racks 26 trash cans 7 umbrellas

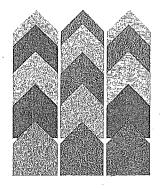
The NVA is fiscal agent for \$112,000 in SF OEWD grant funds awarded to activate the Noe Valley Town Square (NVTS). These funds are used to produce and promote community events at the NVTS, inviting all to enjoy Noe Valley's community, cafes, shops, bars, and restaurants.



Randy, Sym & Saito of Curb Appeal

The NVA recognizes the hard work, diligence and dedication of our two street porters, Saito and Sim. They have been working with the NVA for four years along with their manager Randy. We have come to rely on their ability to anticipate and resolve problems and issues, as well as their kind and patient manner - going beyond their duties in acting as ambassadors to visitors to Noe Valley's commercial district.

Stop and say hello the next time you see them!



The Noe Valley Association was established in August 2005 as a fifteen-year CBD. The NVA receives an annual special assessment from the 223 properties in the district. A map of the district is included on the enclosed invitation to the property owner meeting, and is posted on the NVA website.

Financial Position as of June 30, 2018

The NVA employs Accounting Results, Inc. for bookkeeping services. For our annual account review, the NVA again hired Crosby and Kaneda Accountants for the 2017/18 fiscal year. The figures below are the unaudited numbers.

The review will be completed in August; the final report will be available in September at the annual property owner meeting, on the NVA website, or by request to the Executive Director.

The NVA continues to be the fiscal sponsor for the Noe Valley Town Square - together we have produced major events such as Movie Nights, Blankets and BBQ, Wine and Jazz, Disco Bingo, Animal Fair, Spooktacular and Heroes Day and smaller entertaining events and vfree classes for the community.

Assessment Methodology

The Noe Valley Association Community Benefit District is funded through an annual assessment from businesses and property owners in the district, The CBD initially assessed properties according to variables as follows: \$0.164 per square foot of lot size + \$8.83 per linear foot of lot frontage + \$0.170 per square foot of non-exempted building square footage. The NVA Board may increase the CBD fees between 1.9% and 3% annually; the increases are never more than the Consumer Price Index (CPI) as determined by the U.S. Department of Labor. As provided by the Property and Business Improvement Law of 1994, the CBD's assessment shall appear as a separate line item called special assessment on the annual property bill prepared by the City and County of San Francisco. For a complete listing of 2017-2018 NVA property assessments, please visit www.noevalleyassocation.org

DEVENILIE

| REVENUE | · |
|---|-----------|
| Assessments | \$279,437 |
| Donations | 7,550 |
| Interest | 619 |
| Total Revenue | \$294,806 |
| DISBURSEMENTS | • |
| Sidewalk Operations | \$162,673 |
| Streetscape | 20,662 |
| Administration | 77,459* |
| Total Disbursements | \$273,493 |
| * Administration expenses are offset by fiscal agent fees | |
| | |

Contingency Fund for 2017/18

| Balance in Restricted Funds | \$217,500 |
|-------------------------------|-----------|
| Balance in Unrestricted Funds | \$ 27,441 |



The NVA is the fiscal sponsor for the Noe Valley Town Square, a unique urban public square that welcomes the community to events including Movie Nights, Blankets and BBQ, Disco Bingo, Heroes Day, an Animal Fair, Spooktacular – as well as the weekly farmers market and free public classes - all of which enrich the neighborhood and benefit local residents and merchants. Visit www.noevalleytownsquare.com for event details!

> Your suggestions and ideas are welcome; please email info@noevalleytownsquare.com. Many thanks to local sponsors for their support of community events in Noe Valley.

> > The Noe Valley Association welcomes your questions & feedback. Noe Valley Association = 1330 Castro Street = SF = CA = 94114

Please direct any questions to info@noevalleyassociation.org or call Debra Niemann at 415-519-0093. The Noe Valley Association is a registered 501 (c)(3) organization. All contributions are tax-deductible to the extent allowed by law.

Financial Reporting

BENCHMARK 1: Whether the variance between the budget amounts for each service rategory was within 10 percentage points from the budget identified in the Management Plan AGE NOT VALLEY 2018 Mahagement Plan Budgat General Dennit Management Plan Wof Budget FY 2017-18 Assessment Budget Service Category/Budget Line % of Budget Variance Source 80707000000 5A 61 - Noe Valley CBD - Public Rights of Way and Sidewalk 5A 61 - Noe Valley CBD - District Identity and Streetscape 10000000 8,000,00 152,000.00 69.53% 170,000.00 64,75% -4.76% 1,100,00 \$ 20,900.00 9.56% 20,500.00 7.81% -1.75% s Improvements SA 63 - Noe Valley CBD - Administrative and Corporate Operations SA 66 - Central Market CBD - Contingency and Reserve 10,000,00 1,600.00 \$ 30,400.00 13.91% 27.43% ŝ 72,000.00 13.52% 15,321.60 7.01% 0.00% -7.01% 0.00% 806,40 \$ - 1: - 0.00% 0.00% 0.00% 1000 15 \$ 262,500.00 230,128.00 \$ 11,506.40 \$ 218,621.60 100.00% \$ 262,300,00/ \$ 100,00% TOTAL

| BENCHMARK 2: Gen | eral Benefit Reguirement | 5.00% | |
|------------------|--------------------------|-------|--|
| | | | |
| | | | |

| Hevenue Sources | 211212 | 52017:20 | TTO HELPHIP IT | 1++ 2 30 01 SCI 1912 | 25-02 | - Asource |
|--|--------|----------|----------------|----------------------|-------|-----------|
| Assessment Revenue | | | 2/2/20200 | | T | |
| Total Assessment (Special Benefit) Revenue | \$ | | 272,282.00 | 72.675 | | |
| Contributions and Sponsorships | 330 | 1.5 | | 0,00% | | |
| Grants . | 133 | 055 C | -S93/288(QO | 25,035 | | |
| Donations | 120 | | BUDSICO | 2.149 | | 2 |
| Interest Earned | 32 | 77-172- | 619100 | 0.179 | | |
| Earned Revenue | 200 | | | 0.007 | 1995 | |
| Olher | 5 | | | 0.009 | | |
| Total Non-Assessment (General Benefit) Revenue | \$ | | 102,412.00 | 27.339 | | |
| Total Construction of the State | S | (SPEAR | 374,694.00 | 100.003 | 調整 | |

| SA 61 Noe Valley | | | | | | | | | | FY 2017-18 | | | 1 | | |
|---|---------|-------------|------------------------|--------------------------------|-----------------------------|--------|------------|------------|--------------------|--------------------------------|-------------|--------------------------------|--------------|-----------------|-----------------|
| Service Category/Budget Line | FY 2017 | 18 Budget - | Amount from Assessment | Amount from General Benefit | % of Budget (Assessment) | | Actuals | 「「」」の設定要求。 | untfrom essment | Amount from General Banefit | Assessment) | K of Actuals (Total Budget) | (Assessment) | Varlance (Tota) | Source |
| 61 - Noe Valley CBD - Public Rights of Way and Sidewalk | \$ | 170,000.00 | \$ 170,000.00 | \$ - | 64.76% | 64,76% | \$ 150,220 | 00 2555 | 160,200,00 | | 58.80% | 58.80% | -5.96% | -5.96% | Der Salere |
| 61 - Noe Valley CBD - District Identity and Streetscape | \$ | 20,500.00 | \$ 20,500.00 | \$ - | 7.81% | 7.81% | \$ 21,412 | 00 555 | 1021/402/DE | | 7.85% | 7,86% | 0.05% | 0.05% | 120000000 |
| 61 - Noe Valley CBD - Administrative and Corporate | \$ | 72;000,00 | \$ 72,000.00 | \$ - | 27.43% | 27,43% | \$ 73,364 | 00 33 3 | 5-15 (164.0) | | 26.92% | 26.92% | -0.51% | -0.51% | (開始)目前 |
| 66 - Central Market CBD - Contingency and Reserve | \$ | - | \$. | \$. | 0.00% | 0.00% | \$ 17,500 | 00 5555 | 2.5万500.00 | N States and States | 6,42% | 5,42% | 6.42% | 6.42% | 1000000 |
| | \$ | - | \$ | \$ - | 0.00% | 0,00% | \$ | | | | 6.00% | 0.00% | 0.00% | 0.00% | |
| · · · · · · · · · · · · · · · · · · · | \$ | - | \$ - | \$ - | 0.00% | 0.00% | \$ | 255177 | | 15 m 1 | 0.00% | . 0.00% | 0.00% | 0.00% | NOT STORE |
| | Ś | - | \$ - | \$ - | 0.00% | 0.00% | \$ | as as a | | S 5 5 2 5 5 5 5 5 5 | 0.00% | 0.00% | 0.00% | 0.00% | C REAL PROPERTY |

BENCHMARK 4: Whether CBD is indicating the amount of funds to be carried forward into the next fiscal year and designating projects to be spent in current fiscal year

| FY 2017-2018 Carryover Disbursement | 5 - 162(B)0.00 | Source | Spenddown Timellite |
|-------------------------------------|----------------------------------|--------|--|
| Special Assessment Project | Concerning and the second second | | |
| 6 month operating reserve | s | 1 | 57.19.1 |
| CBD renewal | 15 25 000,000 | | Section of the sectio |
| Contingency | 5 | | Sector Maler |
| Special Project Total | \$ 162,500.00 | | STATISTICS |

NOE VALLEY ASSOCIATION, A COMMUNITY BENEFIT DISTRICT

FINANCIAL STATEMENTS

June 30, 2018

(WITH COMPARATIVE TOTALS AS OF JUNE 30, 2017)

CROSBY & KANEDA Certified Public Accountants

Dedicated to Nonprofit Organizations

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CROSBY & KANEDA

Certified Public Accountants

Dedicated to Nonprofit Organizations

1970 Broadway, Suite 930 Oakland, CA 94612 Tel: 510 • 835 • CPAS (2727) Fax: 510 • 835 • 5711 e-mail: admin@ckcpa.biz

INDEPENDENT ACCOUNTANTS' REVIEW REPORT

Board of Directors Noe Valley Association, a Community Benefit District San Francisco, California

We have reviewed the accompanying statements of financial position of Noe Valley Association, a Community Benefit District (a nonprofit organization) as of June 30, 2018, and the related statements of activities, cash flows, and functional expenses for the year then ended. A review includes primarily applying analytical procedures to management's financial data and making inquiries of Organization management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the financial statements as a whole. Accordingly, we do not express such an opinion.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement whether due to fraud or error.

Accountants' Responsibility

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the financial statements for them to be in accordance with accounting principles generally accepted in the United States of America. We believe that the results of our procedures provide a reasonable basis for our conclusion.

Accountants' Conclusion

Based on our review, we are not aware of any material modifications that should be made to the accompanying financial statements for the year ended June 30, 2018 in order for them to be in accordance with accounting principles generally accepted in the United States of America.

Report on Summarized Comparative Information

The accompanying summarized comparative information as of and for the year ended June 30, 2017 is derived from financials that were previously reviewed by us and we stated that we were not aware of any material modifications that should be made to those financial statements in order for them to be in conformity with accounting principles generally accepted in the United States of America in our report

dated October 18, 2017. We have not performed procedures in connection with that review engagement since that date.

Croby adamida CPAS LLP

Oakland, California December 10, 2018

Statement of Financial Position June 30, 2018 (With Comparative Totals as of June 30, 2017)

| · · · · · · | | | • ' | |
|---|----|---------------------------|-----|--------------------------|
| | | 2018 | | 2017 |
| . Assets | , | | | |
| Cash Assessments receivable Due from City | \$ | 295,175 2,927 1,787 | \$ | 246,392 11,368 501 |
| Total Assets | \$ | 299,889 | \$ | 258,261 |
| Liabilities and Net Assets | | | | • |
| Liabilities | | | | |
| Accounts payable and accrued expenses | \$ | - | \$ | 135 |
| Contingencies (Note 4) | | | | |
| Net Assets | | | | |
| Unrestricted | | 284,448 | | 256,626 |
| Temporarily restricted (Note 5) | | 15,441 | | 1,500 |
| Total Net Assets | | 299,889 | | 258,126 |
| Total Liabilities and Net Assets | \$ | 299,889 | \$ | 258,261 |
| | | | | |

See Independent Accountants' Review Report and Notes to the Financial Statements

3

Statement of Activities For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

| | | | | | , | | • |
|--------------|---------|--|---|---|---|---|---|
| | | | Temporarily | | To | | |
| Ü | | | Restricted | | 2018 | | 2017 |
| | | | | • | | | |
| \$ | 265,123 | \$ | | \$ | 265,123 | \$ | 265,123 |
| | 7,159 | | | | 7,159 | | 557 |
| • | 7,422 | | 86,366 | | 93,788 | | 21,000 |
| | 8,005 | | | | 8,005 | | 2,000 |
| | 619 | | | | 619 | | 682 |
| | | | | | | | |
| | 72,425 | | (72,425) | | - | | . – |
| | 360,753 | | 13,941 | | 374,694 | | 289,362 |
| | | | | | | | |
| | | | • | | | | |
| | | | • | | - | | 263,979 |
| | | | | | | | 35,969 |
| | | | | | | | 8,930 |
| . | 332,931 | | · | | 332,931 | | 308,878 |
| | | | | | | | |
| | 27,822 | | 13,941 | | 41,763 | | (19,516) |
| | | | 1 500 | | | | 0.77 () 0 |
| | 256,626 | | 1,500 | | 258,126 | | 277,642 |
| ¢ | 701 110 | ආ | 15 111 | ው | 200 880 | ቀ | 250 106 |
| ر | 204,448 | · | 13,441 | <u>Ф</u> | 889 | | 258,126 |
| | | \$ 265,123 7,159 7,422 8,005 619 72,425 | Unrestricted R \$ 265,123 \$ 7,159 7,422 8,005 619 72,425 360,753 294,427 31,524 6,980 332,931 27,822 256,626 | $\begin{array}{c ccccccccccccccccccccccccccccccccccc$ | Unrestricted Restricted \$ 265,123 \$ \$ 7,159 7,422 86,366 8,005 619 72,425 (72,425) 360,753 13,941 294,427 31,524 6,980 332,931 27,822 13,941 256,626 1,500 | UnrestrictedRestricted2018\$ 265,123\$\$ 265,123 $7,159$ $7,159$ $7,422$ $86,366$ $93,788$ $8,005$ $8,005$ 619 619 $72,425$ $(72,425)$ $72,425$ $(72,425)$ $360,753$ $13,941$ $374,694$ $294,427$ $294,427$ $31,524$ $31,524$ $6,980$ $6,980$ $332,931$ $ 27,822$ $13,941$ $41,763$ $256,626$ $1,500$ $258,126$ | UnrestrictedRestricted 2018 \$ 265,123\$\$ 265,123\$7,1597,1597,1597,422 $86,366$ $93,788$ $8,005$ $8,005$ 619 61961972,425 $(72,425)$ -360,75313,941 $374,694$ 294,427294,42731,524 $31,524$ 6,980 $6,980$ 332,931-27,82213,941 $41,763$ 256,626 $1,500$ $258,126$ |

See Independent Accountants' Review Report and Notes to the Financial Statements

Statement of Cash Flows For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

| | | 2019 | | 2017 |
|---|------|------------------|-------|--------------|
| Cash flows from operating activities: | 2018 | | • | 2017 |
| Change in net assets Adjustments to reconcile change in net | \$ | 41,763 | \$ | (19,516) |
| assets to cash provided (used) by operating activities Change in assets and liabilities: | | | | |
| Assessments receivable | | 8,441 | | 710 |
| Due from City Accounts payable and accrued expenses | | (1,286) (135) | • * . | 1,285 135 |
| Net cash provided (used) by operating activities | · | 48,783 | · | (17,386) |
| Change in cash | | 48,783 | | (17,386) |
| Cash, beginning of year | | 246,392 | | 263,778 |
| Cash, end of year | \$ | 295,175 | \$ | 246,392 |

See Independent Accountants' Review Report and Notes to the Financial Statements

Statement of Functional Expenses For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

| | Programs | | | | | | | | |
|----------------------------|------------|-----------|------------|------|-----------|-----|----------|------------|---------------|
| | District | Fiscal | Total | Maı | nagement | | | То | tal |
| | Projects | Projects | Program | and | l General | Fun | draising | 2018 | 2017 |
| | | | | | | | , | | |
| Salaries | \$ 25,200 | \$ | \$ 25,200 | \$ | 12,600 | \$ | 4,200 | \$ 42,000 | \$ 42,000 |
| Payroll taxes | 2,048 | | 2,048 | | 1,024 | | 341 | 3,413 | 3,413 |
| Accounting | | | · + . | | 8,836 | | - | 8,836 | <u>9,</u> 178 |
| Fee for service | | 36,893 | 36,893 | | - | | - | 36,893 | 7,670 |
| Street maintenance | 160,220 | | 160,220 | | - | | - | 160,220 | 162,065 |
| Streetscape improvement | 21,412 | | 21,412 | | - | | - ' | 21,412 | 48,335 |
| Advertising and promotions | 907 | | 907 | | 453 | | 151 | 1,511 | 20,907 |
| Office expenses | 1,011 | 19,229 | 20,240 | | 506 | | 169 | 20,915 | 3,740 |
| Insurance | 2,169 | | 2,169 | | 1,085 | | 362 | 3,616 | 3,892 |
| Payroll service | 523 | | 523 | | 261 | | · 87 | 871 | 871 |
| Travel, meals, meetings | 681 | | . 681 | | 341 | | 114 | 1,136 | 3,886 |
| Entertainment | | 13,730 | 13,730 | | - | | - | 13,730 | г |
| Dues, permits and fees | 5,518 | | 5,518 | | 2,759 | ÷ | 920 | 9,197 | 1,903 |
| Donations | 1,530 | | 1,530 | | 765 | | 255 | 2,550 | 1,000 |
| Scholarships | | 1,073 | 1,073 | | - | | | 1,073 | - |
| Easter egg hunt and other | 2,283 | - | 2,283 | | 2,894 | | 381 | 5,558 | 18 |
| Total Expenses | \$ 223,502 | \$ 70,925 | \$ 294,427 | \$ · | 31,524 | \$ | 6,980 | \$ 332,931 | \$ 308,878 |
| 2 | <u></u> | | | | | | | | |

See Independent Accountants' Review Report and Notes to the Financial Statements

Notes to the Financial Statements For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

NOTE 1: NATURE OF ACTIVITIES

The Noe Valley Association, a Community Benefit District (the Organization) is a nonprofit organization founded by property owners, merchants and community members in the Noe Valley neighborhood of San Francisco, California. The Organization receives community benefit district assessment funds from taxes paid by property owners and merchants. Program activities of the Organization include:

Public Rights of Way and Sidewalk Operations

Sidewalk and gutter sweeping and spot cleaning, hot water seem cleanings, bulky and illegal trash removal, graffiti abatement, right of way support related to garbage cans, light poles, trees and tree wells.

District Identity and Streetscape Improvements

Activities related to district identity and streetscape improvements include tree planting, flower baskets, open sidewalks, new crosswalks, and additional greening work.

Noe Valley Harvest Festival

The Friends of Noe Valley, the Merchants Association, Noe Valley Farmer's Market and the NVA together created this annual neighborhood event held in October.

Fiscal Projects

Fiscal project work such as the Town Square project and the Girl's Film Festival.

NOTE 2: SIGNIFICANT ACCOUNTING POLICIES

Basis of Accounting

The accompanying financial statements have been prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America (GAAP).

Basis of Presentation

The Organization presents information regarding its financial position and activities according to three classes of net assets: unrestricted net assets, temporarily restricted net assets, and permanently restricted net assets. The three classes are differentiated by donor restrictions.

Unrestricted net assets – consist of resources which have not been specifically restricted by a donor. Unrestricted net assets may be designated for specific purposes by the Organization or may be limited by contractual agreements with outside parties.

Temporarily restricted net assets – represent contributions and other inflows of assets whose use is limited by donor-imposed stipulations that expire by the passage of time or can be fulfilled and removed by actions of the Organization pursuant to those stipulations.

Notes to the Financial Statements For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

Permanently restricted net assets – represent contributions and other inflows of assets whose use is limited by donor-imposed stipulations that neither expire by passage of time nor can be fulfilled or otherwise removed by actions of the Organization, other asset enhancements and diminishments subject to the same kinds of stipulations or reclassifications from or to other classes of net assets as a consequence of donor-imposed stipulations. There were no permanently restricted net assets as of June 30, 2018.

Contributions -

Contributions, including unconditional promises to give, are recognized as revenues in the period the promise is received. Conditional promises to give are not recognized until they become unconditional; that is when the conditions on which they depend are substantially met. Contributions of assets other than cash are recorded at their estimated fair value at the date of contribution. Contributions to be received after one year are discounted at an appropriate rate commensurate with the risks involved. Amortization of the discount is recorded as additional contribution revenue in accordance with donor-imposed restrictions, if any, on the contributions.

Unrestricted contributions and grants are recorded as unrestricted revenue when received. All contributions are considered to be available for unrestricted use unless specifically restricted by the donor.

All donor-restricted contributions are reported as increases in temporarily or permanently restricted net assets, depending on the nature of the restriction. When a restriction expires (that is, when a stipulated time restriction ends or purpose restriction is accomplished), temporarily restricted net assets are reclassified to unrestricted net assets and reported in the statement of activities as net assets released from restrictions.

Assessments Receivable

Assessments receivable primarily consists of delinquent tax assessments owed by property owners. Since the taxpayers will be subject to City enforcement procedures, all assessments are considered to be fully collectible at June 30, 2018.

Although delinquent assessments are subject to penalties and fines, the Organization believes that these amounts will be offset by delays in collections. Accordingly, no receivable has been recognized for penalties and fines and the Organization has not calculated the present value of this receivable.

Income Taxes

The Internal Revenue Service and the California Franchise Tax Board have determined that the Organization is exempt from federal and state income taxes under Internal Revenue Code Section 501(c)(3) and the California Revenue and Taxation Code Section 23701(d). The Organization has evaluated its current tax positions as of June 30, 2018 and is not aware of any significant uncertain tax positions for which a reserve would be necessary. The Organization's tax returns are generally subject to examination by federal and state taxing authorities for three and four years, respectively after they are filed.

Notes to the Financial Statements For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

Contributed Services

Contributed services are reflected in the financial statements at the fair value of the services received only if the services (a) create or enhance nonfinancial assets or (b) require specialized skills, are performed by people with those skills, and would otherwise be purchased by the Organization. There were no contributed services that met the criteria for recognition for the year ended June 30, 2018.

Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

Fair Value Measurements

Fair value is defined as the exchange price that would be received for an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the asset or liability in an orderly transaction between market participants on the measurement date. The Organization determines the fair values of its assets and liabilities based on a fair value hierarchy that includes three levels of inputs that may be used to measure fair value.

Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the Organization has the ability to access at the measurement date.

Level 2 inputs are inputs other than quoted prices that are observable for the asset or liability, either directly or indirectly.

Level 3 inputs are unobservable inputs for the assets or liability.

The Organization had no assets or liabilities recorded at fair value on June 30, 2018.

Concentration of Credit Risk

At times, the Organization may have deposits in excess of federally insured limits. The risk is managed by maintaining all deposits in high quality financial institutions.

Property and Equipment

All acquisitions of property and equipment in excess of \$1,000 and all expenditures for repairs and maintenance, renewals, and betterments that materially prolong the useful lives of assets are capitalized. Property and equipment are stated at cost or, if donated, at the approximate fair value at the date of donation. Depreciation is computed using the straight-line method over the estimated useful lives on the property and equipment. The Organization had no property and equipment that met this capitalization policy at June 30, 2018.

Notes to the Financial Statements For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

Functional Allocation of Expenses

The costs of providing various programs and other activities have been summarized on a functional basis in the statement of activities. Accordingly, certain costs have been allocated among the programs and supporting services benefited.

Prior Year Summarized Information

The financial statements include certain prior year summarized comparative information in total but not by net asset class. Such information does not include sufficient detail to constitute a presentation in conformity with GAAP. Accordingly, such information should be read in conjunction with the Organization's financial statements for the year ended June 30, 2017, from which the summarized information was derived.

Reclassifications

Certain accounts in the prior year's summarized information have been reclassified for comparative purposes to conform to the presentation in the current-year financial statements.

Subsequent Events

The Organization has evaluated subsequent events and has concluded that as of December 10, 2018 the date that the financial statements were available to be issued, there were no significant subsequent events to disclose.

NOTE 3: CONCENTRATIONS

Revenue

For the year ended June 30, 2018 the Organization received approximately 73% of its revenue from community benefit district assessments on property owners in the Noe Valley Community Benefit District. A significant reduction in the level of this support, if this were to occur, may have an effect on the Organization's program and activities.

NOTE 4: CONTINGENCIES

Assessments

Community benefit district assessments are received under agreement with the City and County of San Francisco and assessments have been currently authorized through December 2020. The assessments and related revenue to the Organization may be terminated at an earlier date if the community benefit district which funds the Organization's operations is disestablished by a vote of the assessed property owners or in certain other circumstances.

Grant Awards

Grant awards require the fulfillment of certain conditions as set forth in the instrument of grant. Failure to fulfill the conditions could result in the return of the funds to the grantors. The Organization deems this contingency remote since by accepting the grants and their

Notes to the Financial Statements For the Year Ended June 30, 2018 (With Comparative Totals for the Year Ended June 30, 2017)

terms, it has accommodated the objectives of the Organization to the provisions of the grants. The Organization's management is of the opinion that the Organization has complied with the terms of all grants.

NOTE 5: TEMPORARILY RESTRICTED NET ASSETS

Temporarily restricted net assets consisted of the following as of June 30:

| | | | 2018 | | | <u>2017</u> |
|-----------------|---|--------------|-------------|-------|-----------|-------------|
| Photo archiving | • | \$ | <u> </u> | · · · | \$ | 1,500 |
| Fiscal projects | | 15 | 5,441 | | | |
| Total | • | <u>\$ 15</u> | <u>.441</u> | | <u>\$</u> | 1,500 |

Temporarily restricted net assets were released from donor restriction by satisfying the purposes specified by the donor as follows for the years ended June 30:

| • | 2018 | <u>2017</u> |
|-----------------|------------------|-----------------|
| Photo archiving | \$ 1,500 | \$ - |
| Fiscal projects | 70,925 | 2,000 |
| Total | <u>\$ 72,425</u> | <u>\$ 2,000</u> |



City and County of San Francisco: Office of Mayor London N. Breed Economic and Workforce Development: Joaquín Torres, Director

MEMO

To: Supervisor Rafael Mandelman, District 8

CC: San Francisco Board of Supervisors;

Chris Corgas, OEWD Senior Program Manager

From: Helen Mar, OEWD Project Manager

RE: Noe Valley Community Benefit District

Date: March 29, 2019

This is a memo summarizing the accomplishments of the Noe Valley Community Benefit District and an analysis of its financial statements (based on their audit) for the period between July 1, 2017, and June 30, 2018.

Each year the CBD is required to submit a mid-year report, an annual report, and a CPA Financial Review or Audit. Noe Valley CBD has complied with the submission of all these requirements. OEWD staff, with assistance from the Controller's Office, reviewed these financial documents to monitor and report on whether they have complied with the rules per the Property and Business Improvement District Law of 1994, California Streets and Highways Code Sections 36600 Et Seq.; San Francisco's Business and Tax Regulations Code Article 15; the Noe Valley CBD management contract with the City; and their Management Plan approved by the Board of Supervisors in 2006.

Also attached to this memo are the following documents:

1. Annual Reports

- a. FY 2017-2018
- 2. CPA Financial Review Reports
 - a. FY 2017-2018
- 3. Draft resolution from the Office of Economic and Workforce Development



1 Dr. Carlton B. Goodlett Place, Room 448

San Francisco, CA 94102 | www.oewd.org

Background

The Noe Valley Community Benefit District (Noe Valley CBD) was formed to clean, beautify, and improve public space within the district. Noe Valley CBD includes both privately and publicly owned properties. The district is 8 square blocks and includes 211 parcels. The main commercial street that services Noe Valley is 24th Street between Church and Douglass Streets.

- August 2, 2005: the Board of Supervisors approved the resolution that established the Noe Valley Community Benefit District for 15 years (Resolution # 583-05).
- January 10, 2006: the Board approved the contract for the administration and management of the Noe Valley Community Benefit District (Resolution # 13-06).
- March 3, 2015: the Board of Supervisors approved the Annual Reports for FYs 2009-2010, 2010-2011, 2011-2012, 2012-2013, and 2013-2014 (Resolution # 062-15).
- March 22, 2016: the Board of Supervisors approved the Annual Report for FY 2014-2015 (Resolution # 111-16).
- March 21, 2017: the Board of Supervisors approved the Annual Report for FY 2015-2016 (Resolution # 093-17).
- May 22, 2018: the Board of Supervisors approved the Annual Report for FY 2016-2017 (Resolution # 154-18).

Basic Info about Noe Valley Community Benefit District:

| Year Established | August 2005 |
|----------------------------------|--|
| Assessment Collection Period | FY 2005-2006 to FY 2019-2020 (July 1, 2005 to June 30, 2020) |
| Services Start and End Date | January 1, 2006 – December 31, 2020 |
| Initial Estimated Annual Budget | \$230,138 |
| Fiscal Year | July 1 – June 30 |
| Executive Director | Debra Niemann |
| Name of Nonprofit Owners' Entity | Noe Valley Association |
| | |

The current CBD website <u>www.noevalleyassociation.org</u> includes all the pertinent information about the organization and their programs, a calendar of events, their Management Plan, Mid-Year Report, Annual Report and meeting schedules.

Summary of Program Areas

Public Rights of Way and Sidewalk Operations

The Noe Valley Management Plan calls for 70% of the budget to be spent on Public Rights of Way and Sidewalk Operations. This program area includes maintenance of trees, planters and flower baskets; and systematic sidewalk cleaning. Noe Valley CBD contracts with Curb Appeal to provide daily sidewalk and gutter sweeping as well as removal of excess trash, leaves and debris, graffiti removal within 24 hours, ten monthly hot steam cleanings and as needed spot cleaning are services that are covered by this

program area. Curb Appeal is also responsible for watering 24 hanging flower baskets, 148 neighborhood trees, and 22 open ground or planter boxes.

District Identity and Streetscape Improvements

Approximately 9% of the annual budget is allocated for public space development and streetscape improvements. This program area includes but is not limited to promoting the district through a website that includes information about their purpose and accomplishments, sponsoring special events such as street festivals, and developing plans that outline the long term goals of the district.

Management & Operations

Noe Valley CBD is staffed by a part-time Executive Director who 1) performs the day-to-day management of the organization, 2) works with various city departments, 3) advocates for city funds and services, and 4) ensures that the organization is in compliance with their Management Plan and City contract. The Noe Valley CBD Management Plan calls for approximately 14% of the budget to be spent on management and operations.

The remaining 7% of annual budget is to be allocated to a contingency fund.

The Noe Valley CBD board has eight (8) members, represented by residents, property owners, merchants, and community organizations. Board member seats are determined using the following guidelines: property owners (63%), two seats (25%) are set aside for non-property owning merchants with a preference for existing small businesses operating retail, restaurant and service, and one seat (12%) is reserved for Community Based Organizations and residents. This structure complies with Article 15 of the San Francisco Business and Tax Regulations Code. The full board meets quarterly. The committees are detailed below:

- Executive Committee The Executive Committee oversees central operations of the organization and ensures the functioning of key areas: staff and contracts; corporate finances; insurance; grants; development of budget; board agendas and meetings; correspondence; outreach; bylaws and policies; public relations; newsletters. The Executive Committee meets on an as needed basis.
- Streetscape Committee The Streetscape Committee is in charge of overseeing the greening and creation of public space and ensuring the success and efficiency of these services. The Streetscape Committee meets as needed.

Summary of Accomplishments, Challenges, and Delivery of Services

FY 2017-2018

Public Right of Way and Sidewalk Operations

- Removed 176 graffiti marks, stickers, and improper signage
- Removed 258 pieces of bulky and illegal trash (boxes, furniture, yard debris, bags of garbage, etc.)
- 212 calls to 311 for large item pick-ups
- Watered 229 trees

District Identity and Streetscape Improvements

- Provided directions to 148 visitors
- maintained 7 gardens and 2 parklets
- maintained 25 community benches, 36 bike racks, 14 news racks, 26 trash cans and 7 umbrellas
- replanted planter boxes every 4 months, watered and maintained
- watered and semi-annually renewed 26 hanging flower baskets
- installed 7 NVA identity banners

Management & Operations

Awarded a \$112,000 grant as a fiscal agent to activate the Noe Valley Town Square on 24th Street

NVCBD Annual Budget Analysis

OEWD's staff reviewed the following budget related benchmarks for Noe Valley CBD:

- BENCHMARK 1: Whether the variance between the budget amounts for each service category was within 10 percentage points from the budget identified in the Management Plan (Agreement for the Administration of the "Noe Valley Community Benefit District," Section 3.9 Budget)
- BENCHMARK 2: Whether five percent (5%) of actuals came from sources other than assessment revenue (CA Streets & Highways Code, Section 36650(B)(6); Agreement for the Administration of the "Noe Valley Community Benefit District," Section A Annual Reports)
- BENCHMARK 3: Whether the variance between the budget amount and actual expenses within a fiscal year was within 10 percent (Agreement for the Administration of the "Noe Valley Community Benefit District," Section 3.9 Budget.
- BENCHMARK 4: Whether Noe Valley CBD is indicating the amount of any surplus or deficit revenues to be carried forward into the next fiscal year and designating the projects to be funded by any surplus revenues (CA Streets & Highways Code, Section 36650(B)(5).

FY 2017-2018

BENCHMARK 1: Whether the variance between the budget amounts for each service category was within 10 percentage points from the budget identified in the Management Plan

ANALYSIS: <u>Noe Valley CBD did not meet this requirement</u>. Upon further research the CBD indicated that due to its small budget that it does not budget for contingency, but rather determines how much, if any, should be allocated based off leftover reserves at the end of the FY. OEWD explained to the CBD that although this is fiscally prudent and in line with providing services with the district, that they must add budget to the contingency section for each FY and remove some from the Administrative and Corporate Operations service area in order to meet this benchmark. OEWD believes that the CBD will be able to meet this benchmark in the future by following staff recommendation which will not impact other areas of the service plan. A slight uptick in the amount budgeted for Administrative and Corporate Operations is due to the CBD beginning renewal proceedings. See Table Below.

| Service Category | Management Plan Budget | % of Management Plan | FY 2017- 2018 Budget | % of Budget | Variance Percentage Points |
|--|---------------------------|----------------------------|----------------------------|----------------|----------------------------------|
| Public Rights of Way and Sidewalk Operations | \$160,000 | 69.53% | \$170,000 | 64.76% | -4.76% |
| District Identity and Streetscape Improvements | \$22,000 | 9.56% | \$20,500 | 7.81%% | -1.75% |
| Administrative/Corporate Operations | \$32,000 | 13.91% | \$72,000 | 27.43% | +13.52% |
| Contingency Reserve | \$16,128 | 7.01% | \$0.00 | 0.00% | -7.01% |
| TOTAL | \$230,128 | 100% | \$262,500 | 100% | 0.0% |

BENCHMARK 2: Whether five percent (5%) of Noe Valley CBD's actuals came from sources other than assessment revenue

ANALYSIS: <u>Noe Valley CBD met this requirement</u>. Assessment revenue was \$272,282.00 or 72.67% of actuals and non-assessment revenue was \$102,412 or 27.33% of actuals. See table below.

| Revenue Sources | FY 2017-2018 Actuals | % of Actuals |
|------------------------------|-------------------------|--------------|
| Special Benefit Assessments | \$272,282 | |
| Total assessment revenue | \$272,282 | 72.67% |
| Donations | \$8,005 | 2.14% |
| Grants | \$93,788 | 25.03% |
| Interest Earned | \$619 | 0.17% |
| Total non-assessment revenue | \$102,412 | 27.33% |
| TOTAL | \$374,694 | 100% |

BENCHMARK 3: Whether the variance between the budget amount and actual expenses within a fiscal year was within 10 percentage points.

ANALYSIS: <u>Noe Valley CBD met this requirement</u>. See table below.

| Service Category | FY 2017 - 2018 Budget | % of Budget | FY 2017 - 2018 Actuals | % of Actuals | Variance Percentage Points |
|---|-----------------------------|----------------|------------------------------|-----------------|----------------------------------|
| Public Rights of Way and Sidewalk Operations | \$170,000 | 64.76% | \$160,220 | 58.80% | -5.96% |

| District Identity and Streetscape Improvements | \$20,500 | 7.81% | \$21,412 | 7.86% | +0.05% |
|--|-----------|--------|-----------|--------|--------|
| Administrative/Corporate Operations | \$72,000 | 27.43% | \$73,364 | 26.92% | -0.51% |
| Contingency Reserve | \$0.00 | 0.00% | \$17,500 | 6.42% | +6.42% |
| TOTAL | \$262,500 | 100% | \$272,496 | 100% | |

BENCHMARK 4: Whether Noe Valley CBD is indicating the amount of any surplus or deficit revenues to be carried forward into the next fiscal year and designating the projects to be funded by any surplus revenues

ANALYSIS: <u>Noe Valley CBD met this requirement.</u> Please note: There is a period between when the City collects assessment payment and when the City disburses the funds to the CBD. As a result, a CBD typically has a fund balance at the end of the fiscal year that is equal to about 6 months of their annual budget. See table below.

| FY 2017-2018 Carryover Disbursement | \$162,500.00 |
|--|--------------|
| Designated Projects for FY 2017-18 | |
| 6 month operating reserve for programs | \$120,000.00 |
| Noe Valley CBD Renewal | \$25,000.00 |
| Contingency | \$17,500.00 |
| Total Designated amount for Future Years | \$162,500.00 |

Findings and Recommendations

Within the review period of FY 2017-2018, the Noe Valley CBD did not meet Benchmark 1 of the expectations and requirements as set by the California Street and Highways Code Section 36650-36651; and the Agreement for the Administration of the Noe Valley Community Benefit District. In order to correct this the CBD needs to decrease the percentage budgeted for Administrative and Corporate Operations by at least 3.52% and increase the percentage budgeted for Contingency by the amount deducted from the Administrative and Corporate Operations service area. Noe Valley CBD has historically not met this benchmark.

OEWD's review of the CBD indicates structural weaknesses in the District management plan and City requirements that were not accounted for in the original management plan causing the CBD to continually miss this benchmark.

Additional City requirements of an account review caused the CBD to spend an additional \$8,836 dollars on its Administrative/Corporate Operations service area. This account review was not included as part

of the administration budget in the original management plan which was sent to property owners, but was required after the district was approved by property owners and the Board of Supervisors in 2005. Because the district is one of the first CBD's in San Francisco there were changes made by the City after the management plan was approved. This caused variances in budgeting to surpass permitted levels.

OEWD met with the Noe Valley CBD and reviewed both its FY budget and FY actuals to see if there was a fix to this missed benchmark. OEWD determined that the CBD could meet Benchmark 1 in the future through anticipatory budgeting without having negative impact on the District's financial well-being. Going forward, OEWD expects the CBD to meet this benchmark. Additionally, OEWD anticipates that upon CBD renewal the district will be able to fully meet this requirement by updating their management plan appropriately to rectify previous structural deficiencies.

OEWD finds that Noe Valley CBD improved on their non-special assessment requirement found in Benchmark 2. For the second consecutive year, the District raised more non-assessment revenue than it did in the previous FY compared to the CBD's overall budget. In FY 16-17 the Noe Valley CBD raised approximately 8% in non-assessment revenue, but in FY 17-18 that has risen to 27.33%. A large portion of this increase can be attributed to the CBD overseeing the activation of the Noe Valley Town Square through City grant funding.

OEWD has been working with Noe Valley CBD on its CBD renewal campaign and recommends the District continues to take steps to ensure the CBD is renewed no later than July 2020. If the District is not renewed, it will sunset at midnight, January 1st, 2021.

Conclusion

Noe Valley CBD has performed well in implementing the service plan. The CBD has continued to successfully sponsor and help promote events in Noe Valley, including activation of the Noe Valley Town Square, driving hundreds of visitors to the district. Noe Valley CBD has done an outstanding job in partnering with the community stakeholders and numerous municipal agencies for the activation and improvement 24th at Noe and at Church streets. Noe Valley CBD is a well-run organization with active board and committee members and will continue to successfully carryout its mission as a community benefit district.

BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO: Ben Rosenfield, City Controller, Office of the Controller Joaquin Torres, Director, Office of Economic and Workforce Development

FROM: John Carroll, Assistant Clerk, Government Audit and Oversight Committee, Board of Supervisors

DATE: April 23, 2019

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Government Audit and Oversight Committee has received the following proposed legislation, introduced by Supervisor Mandelman on April 16, 2019:

File No. 190424

Resolution receiving and approving the annual report for the Noe Valley Community Benefit District for FY2017-2018, submitted as required by the Property and Business Improvement District Law of 1994 (California Streets and Highways Code, Sections 36600, *et seq.*), Section 36650, and the District's management agreement with the City, Section 3.4.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Todd Rydstrom, Office of the Controller Ken Rich, Office of Economic and Workforce Development J'Wel Vaughan, Office of Economic and Workforce Development Lisa Pagan, Office of Economic and Workforce Development Chris Corgas, Office of Economic and Workforce Development

| Print Form | |
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| Introduction Form | DOARD OF SUPPOVICEOUS |
| By a Member of the Board of Supervisors or Mayor | SAN FRANCISCO |
| I hereby submit the following item for introduction (select only one): | 2019 A FineEstaniff 11: 19 By or meeting date |
| 1. For reference to Committee. (An Ordinance, Resolution, Motion or Chart | er Amendment). |
| 2. Request for next printed agenda Without Reference to Committee. | |
| 3. Request for hearing on a subject matter at Committee. | • |
| 4. Request for letter beginning :"Supervisor | inquiries" |
| 5. City Attorney Request. | |
| 6. Call File No. from Committee. | |
| 7. Budget Analyst request (attached written motion). | |
| 8. Substitute Legislation File No. | |
| 9. Reactivate File No. | |
| 10. Topic submitted for Mayoral Appearance before the BOS on | |
| ase check the appropriate boxes. The proposed legislation should be forwar Small Business Commission Youth Commission | ded to the following: |
| Note: For the Imperative Agenda (a resolution not on the printed agenda), u | |
| Sponsor(s): | |
| Rafael Mandelman | |
| Subject: | |
| Noe Valley Community Benefit District – FY 2017-2018 Annual Report | |
| The text is listed: | |
| Resolution receiving and approving annual report for the Noe Valley Communit 2017-2018, submitted as required by the Property and Business Improvement D Streets and Highways Code, Sections 36600, et seq.), Section 36650, and the Di the City, Section 3.4. | istrict Law of 1994 (California |
| Signature of Sponsoring Supervisor: | \sim |
| F Clerk's Use Only | |

Clerk's Use Only F