BOARD of SUPERVISORS



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MEMORANDUM

TO: Deborah Raphael, Director, Department of the Environment

William Scott, Police Chief, Police Department

Tom Maguire, Interim Executive Director, Municipal Transportation

Agency

Jeanine Nicholson, Chief, Fire Department John Rahaim, Director, Planning Department

Tom Hui, Director, Department of Building Inspection

Jose Cisneros, Treasurer, Office of the Treasurer and Tax Collector

Julie Rosenberg, Executive Director, Board of Appeals

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: September 18, 2019

SUBJECT: SUBSTITUTE LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed substitute legislation, introduced by Mayor Breed on September 10, 2019:

File No. 190793-2

Ordinance amending the Environment Code to require commercial parking lots and garages with more than 100 parking spaces to install electric vehicle charging equipment; amending the Police Code to add compliance with the new requirement as a condition of existing as well as future permits for commercial parking lots and garages; and affirming the Planning Department's determination under the California Environmental Quality Act.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: erica.major@sfgov.org.

Referral from Board of Supervisors Land Use and Transportation Committee Page 2

Peter Gallotta, Department of the Environment C: Charles Sheehan, Department of the Environment Rowena Carr, Police Department Asja Steeves, Police Department Deirdre Hussey, Police Department Sergeant Rachael Kilshaw, Police Department Kate Breen, Municipal Transportation Agency Janet Martinsen, Municipal Transportation Agency Joel Ramos, Municipal Transportation Agency Theresa Ludwig, Fire Department Scott Sanchez, Planning Department Corey Teague, Planning Department Lisa Gibson, Planning Department Devyani Jain, Planning Department AnMarie Rodgers, Planning Department Dan Sider, Planning Department Aaron Starr, Planning Department Joy Navarrete, Planning Department Laura Lynch, Planning Department William Strawn, Department of Building Inspection Carolyn Jayin, Department of Building Inspection Amanda Kahn Fried, Office of the Treasurer and Tax Collector Gary Cantara, Board of Appeals

NOTE:

[Environment, Police Codes - Electric Vehicle Charging in Commercial Parking]

Ordinance amending the Environment Code to require commercial parking lots and garages with more than 100 parking spaces to install electric vehicle charging equipment; amending the Police Code to add compliance with the new requirement as a condition of existing as well as future permits for commercial parking lots and garages; and affirming the Planning Department's determination under the California Environmental Quality Act.

Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. CEQA Findings.

The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of Supervisors in File No. 190793 and is incorporated herein by reference. The Board affirms this determination.

Section 2. Findings.

(a) As reported in the 2017 San Francisco Greenhouse Gas Emissions Inventory, completed by the San Francisco Department of the Environment and published in April 2019,

greenhouse gas emissions in San Francisco in 2017 were 36% below 1990 levels, well ahead of the statewide goal set in Assembly Bill 32 (2006) of achieving 1990 emissions levels by 2020. In 2008, the City enacted Chapter 9 of the Environment Code, which set additional greenhouse gas emissions reduction targets of 40% below 1990 levels by 2025 and 80% below 1990 levels by 2050. While the City has made strides toward reaching these goals, additional efforts must be undertaken to ensure the 2050 goal is met.

- (b) In 2017, the communitywide greenhouse gas inventory by the Department of the Environment identified that the single biggest source of emissions was the transportation sector at 46%, with 71% of those sector emissions resulting from private cars and trucks running on fossil fuels.
- (c) In 2017, San Francisco adopted Ordinance 115-17, requiring all light-duty sedans in the municipal fleet to be zero emission vehicles by December 31, 2022. In 2018 the San Francisco Municipal Transportation Agency adopted Resolution 180515-080, establishing a goal to transition the entire transit fleet to 100% electric vehicles by 2035. The State of California, through the California Air Resources Board, adopted a policy to transition all public buses to be 100% electric by 2040.
- (d) The Electric Vehicle ("EV") Readiness Ordinance, Chapter 29 of the Environment Code, requires that new buildings and major renovations install electrical infrastructure and turnkey readiness for EV charging in 10% of parking spaces.
- (e) In 2015, Mayor Ed Lee convened the Electric Vehicle Working Group to develop recommendations and a roadmap on how to expand the use of electric vehicles to help the City reduce emissions and associated air pollution health impacts from the transportation sector. And in 2018, Governor Jerry Brown set a goal to get 5 million electric vehicles on the road and 250,000 electric vehicle charging stations installed by 2030. The State of California has directed funding to support installation of electric vehicle charging stations through the

California Air Resources Board Low Carbon Fuel Standard Credit rebate program, grants administered by California regional air districts, the Volkswagen Environmental Mitigation Trust for California, California Public Utilities Commission ("CPUC") Infrastructure Pilot Programs implemented by public utilities, and CPUC and NRG Energy settlement, thus substantially reducing any financial burden on owners and operators of parking lots and garages. In the event the requirements set forth in this ordinance are too burdensome for an owner or operator of a parking lot or garage, the ordinance provides the Director of Department on the Environment with the ability to grant a full or partial waiver from compliance.

- (f) By requiring commercial parking lots and garages to install electric vehicle charging equipment, the City will facilitate and encourage the adoption of electric vehicles by a greater share of the population, thus assisting the City to meet the emission goals set by the City and the state. Without this installation requirement, particularly in new parking lots and garages, further air quality and greenhouse gas degradation would occur in the City because the ongoing and increasing inconvenience of finding electric vehicle charging stations would mean that fewer electric vehicles could be used. Multiple studies have suggested a correlation between increasing the number of charging stations with higher electric vehicles adoption rates as summarized in the October 2017 white paper by The International Council on Clean Transportation. In addition, the 2019 San Francisco Electric Vehicle Roadmap produced by the Mayor's Electric Vehicle Working Group Electric Mobility Subcommittee also identifies the expansion of publicly-accessible Level 2 and Fast Charging infrastructure in San Francisco as a key strategy to improve electric vehicle adoption rates.
- (g) The City intends to adopt at least the minimum standards imposed by this ordinance in all City-owned parking lots and garages open to the public.

Section 3. The Environment Code is hereby amended by adding Chapter 30, consisting of Sections 3001-3006, to read as follows:

CHAPTER 30: ELECTRIC VEHICLE CHARGING IN COMMERCIAL PARKING LOTS AND GARAGES

SEC. 3001. DEFINITIONS.

"Commercial Parking Lot or Garage" means a building, structure, or space on privately owned land that is required by Sections 1215 through 1215.7 of the Police Code to hold a commercial parking permit issued by the Chief of Police.

"Director" means the Director of the Department of the Environment or the Director's designee.

<u>"Electric Vehicle Charging Station" means electric vehicle supply equipment that consists of</u>

the conductors, including the ungrounded, grounded, and equipment grounding conductors and the

electric vehicle connectors, attachment plugs, and all other fittings, devices, power outlets, or

apparatus installed specifically for the purpose of delivering energy from premises wiring to an electric vehicle.

"Fast Charging Station" means an Electric Vehicle Charging Station that supplies electricity at a rate of 40 kW or higher.

"Level 2 Charging Station" means an Electric Vehicle Charging Station that supplies

electricity in any amount less than 40 kW, supplied by a circuit with capacity meeting manufacturer

specifications and not less than a 208/240V AC at 40 amps circuit.

SEC. 3002. ELECTRIC VEHICLE CHARGING STATIONS REQUIRED AT COMMERCIAL PARKING LOTS AND GARAGES.

- (a) Beginning January 1, 2023, any Commercial Parking Lot or Garage with more than 100 parking spaces designated for automobiles shall provide Level 2 Charging Stations to at least 10% of the parking spaces designated for automobiles, provided that the maximum number of parking spaces where Level 2 Charging Stations are required shall be no more than 200 parking spaces per Commercial Parking Lot or Garage location.
- (b) In lieu of installing Level 2 Charging Stations as required by subsection (a) of this Section 3002, a Commercial Parking Lot or Garage may:
 - (1) Install Fast Charging Stations as follows:
- (A) A Commercial Parking Lot or Garage with 101-749 parking spaces available for automobiles must install at least two Fast Charging Stations; or
- (B) A Commercial Parking Lot or Garage with 750-999 parking spaces available for automobiles must install at least three Fast Charging Stations; or
- (C) A Commercial Parking Lot or Garage with 1000-1249 parking spaces
 available for automobiles must install at least four Fast Charging Stations; or
- (D) A Commercial Parking Lot or Garage with 1250-1499 parking spaces available for automobiles must install at least five Fast Charging Stations; or
- (E) A Commercial Parking Lot or Garage with 1500-1749 parking spaces available for automobiles must install at least six Fast Charging Stations; or
- (F) A Commercial Parking Lot or Garage with 1750-1999 parking spaces available for automobiles must install at least seven Fast Charging Stations; or
- (G) A Commercial Parking Lot or Garage with over 2,000 parking spaces available for automobiles must install at least eight Fast Charging Stations; or

(2) Install functionally equivalent electric vehicle charging services, such as battery
swapping technology. All functionally equivalent electric vehicle charging services shall be approved
by the Director and shall meet the following minimum requirements:

- (A) Provide charging to commercially available electric automobiles; and
 (B) Deliver charging capacity as follows:
- (i) For a Commercial Parking Lot or Garage with 101-199 parking spaces available for automobiles, the service must provide a total capacity of at least 1 kW multiplied by the number of parking spaces available for automobiles; or
- (ii) For a Commercial Parking Lot or Garage with 200-499 parking spaces available for automobiles, the service must provide a total capacity of at least 0.5 kW multiplied by the number of parking spaces available for automobiles; or
- (iii) For a Commercial Parking Lot or Garage with 500 or more parking spaces available for automobiles, the service must provide a total capacity of at least 0.2 kW multiplied by the number of parking spaces available for automobiles; and
- (C) Be configured to deliver charging services on an ongoing basis during business hours; and
- (D) Be configured to deliver charging services on a daily basis to a number of automobiles equal to or more than 10% of the total number of parking spaces available to automobiles.

SEC. 3003. WAIVER.

(a) The Director may grant a full or partial waiver from compliance with Section 3002. A partial waiver shall authorize a reduction in the number of parking spaces providing Level 2 Charging Stations as required by subsection (a) of Section 3002 or the number of Fast Charging Stations required by subsection (b) of Section 3002, without eliminating the requirements altogether.

warning, as well as a copy of this Chapter 30 and any regulations adopted pursuant to it, to the

Commercial Parking Lot or Garage, which shall have 30 days after receipt of the warning to correct
the violation. The Director shall send the warning to the owner of the Commercial Parking Lot or
Garage and to the operator or leasee of the Commercial Parking Lot or Garage, if any.

(c) If the Commercial Parking Lot or Garage fails to correct the violation, the Director may issue an administrative citation imposing an administrative fine for the violation. Administrative Code Chapter 100, "Procedures Governing the Imposition of Administrative Fines," as amended from time to time, is hereby incorporated in its entirety and shall govern the imposition, enforcement, collection, and review of administrative citations issued to enforce this Chapter 30 or any regulation adopted pursuant to this Chapter. For purposes of calculating the penalty for violating Section 3002, each day that the Commercial Parking Lot or Garage has not complied with Section 3002 shall constitute a separate violation. The Director shall issue the citation to the owner of the Commercial Parking Lot or Garage, if any.

(d) If the Director has determined that a Commercial Parking Lot or Garage does not comply with Section 3002, and the Director issues an administrative citation under subsection (c) of this Section 3004, and the Commercial Parking Lot or Garage fails to correct the violation within a reasonable time after the administrative citation is final, which time shall be determined by the Director, the Director shall send written notice to the Chief of Police concerning the violation and request that the Chief of Police suspend or revoke the Commercial Parking Lot or Garage's permit to operate under Section 1215.3 of the Police Code.

SEC. 3005. UNDERTAKING FOR THE GENERAL WELFARE.

In enacting and implementing this Chapter 30, the City is assuming an undertaking only to promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an

obligation for breach of which it is liable in money damages to any person who claims that such breach proximately caused injury.

SEC. 3006. NO CONFLICT WITH FEDERAL OR STATE LAW.

This Chapter 30 shall be construed so as not to conflict with applicable federal or State laws, rules, or regulations. Nothing in this Chapter 30 shall authorize any City agency or department to impose any duties or obligations in conflict with limitations on municipal authority established by State or federal law at the time such agency or department action is taken.

Section 4. The Police Code is hereby amended by revising Sections 1215.1, 1215.2, and 1215.3 of Article 17, to read as follows:

SEC. 1215.1. APPLICATION FOR PERMIT.

- (a) **Application Requirements**. An applicant for a commercial parking permit shall use the application form the Chief of Police provides, and shall supply the following information:
- (9) A copy of plans for the parking garage or parking lot for which the applicant seeks a commercial parking permit. The plans must include the name and business address of the applicant; the address of the parking garage or parking lot; the name and business address of the owner of the building, *the* structure or space where the garage or lot is located, if the applicant is not the owner; all pedestrian and vehicular entrances and exits to the garage or lot; the dimensions and types of construction of all structures, fences, or other improvements; *any electric vehicle charging infrastructure required by Chapter 30 of the Environment Code*; and any features that may affect street traffic;

(18) A statement as to whether the parking garage or parking lot must comply with

Chapter 30 of the Environment Code, and if so, a description of how the parking garage or parking lot

will comply with that Chapter;

(1<u>9</u>8) The name and address of the person authorized to accept service of process for the applicant; and

 $(\cancel{1920})$ Any other information that the Chief of Police finds reasonably necessary to investigate the application.

SEC. 1215.2. INVESTIGATION, HEARING, AND ISSUANCE OF PERMITS.

- (a) **Complete Application.** The Chief of Police may not accept an application for filing until it is complete. An application is not complete until the Chief of Police determines that it includes all information and documentation that Section 1215.1(a) requires. After determining that an application includes all required information and documentation, the Chief of Police shall accept the application for filing.
- (b) Investigation of Application. Once the Chief of Police accepts an application for filing, the Chief of Police shall conduct an appropriate investigation of the application. As part of the investigation, the Chief of Police shall make any necessary referrals to other City departments, including referrals to the Planning Department, Fire Department, <u>Department of the Environment</u>, and Department of Building Inspection for their determination of compliance with zoning, building, fire, and safety requirements. The Chief of Police may refer the application to the Municipal Transportation Authority for review of traffic impacts. The Chief of Police shall conduct a criminal history background check on the persons listed in Sections 1215.1(a)(2) through (4).

(d) **Action on Application.** The Chief of Police shall hear and decide the application within a reasonable time after accepting the application for filing. In deciding the application, the Chief of Police may exercise *his or her* sound discretion as to whether the permit should be granted or denied. The Chief of Police may consider the following:

- (6) Whether the application contains intentionally false or misrepresented information; *and*
- (7) Whether granting the permit is consistent with the public interest, health, safety, and welfare-: and
- (8) Whether the parking garage or parking lot complies with Chapter 30 of the Environment Code concerning electric vehicle charging equipment.

SEC. 1215.3. PERMIT REVOCATION OR SUSPENSION.

- (a) **Discretionary Revocation or Suspension.** The Chief of Police may revoke or suspend a commercial parking permit if, after a hearing on the matter, *he or she the Chief* finds that:
- (1) Grounds exist that would have constituted a basis to deny the permit application;
- (2) The permittee has failed to operate the parking garage or parking lot in compliance with the security plan approved by the Chief of Police;
- (3) The permittee, or any employee or agent of the permittee, has created, caused, or contributed to the creation or maintenance of a public nuisance in the operation of the parking garage or parking lot;

- (4) The permittee, or any employee or agent of the permittee, has failed to comply with any requirements imposed by Sections 1215 through 1215.6, or any rules the Chief of Police issued under Section 1215.4(a); or
- (5) The permittee, or any employee or agent of the permittee, has operated the parking garage or parking lot in a manner contrary to the public interest, health, safety or welfare.
- (b) **Mandatory Revocation or Suspension.** The Chief of Police shall revoke or suspend a commercial parking permit, after a hearing on the matter, promptly upon receiving notice from:
- permittee's business registration certificate or certificate of authority, or has determined that the permittee, or any person listed in Sections 1215.1(a)(2) through (4), is not in compliance with the Business and Tax Regulations Code. If the Chief of Police suspends the permit, the Chief of Police shall continue the permit suspension until the Office of the Treasurer and Tax Collector notifies the Chief of Police that *he or she the Chief* may end the suspension; *or*-
- (2) The Department of the Environment that the permittee has failed to comply with Chapter 30 of the Environment Code concerning the installation of electric vehicle charging equipment. If the Chief of Police suspends the permit, the Chief of Police shall continue the permit suspension until the Department of the Environment provides notice that the permittee complies with Chapter 30 of the Environment Code.
- (c) **Notice.** The Chief of Police shall serve written notice of a revocation or suspension hearing on the permittee at the business address listed in the permit application, no fewer than 10 days before the hearing. The notice shall include the time and place of the hearing and a brief statement of the reasons for the proposed revocation or suspension.

- (d) **Appeal.** Notwithstanding Section 8(i)(5) of the Business and Tax Regulations Code, the filing of an appeal with the Board of Appeals from a decision of the Chief of Police to revoke or suspend a commercial parking permit shall not effect a suspension of the Chief of Police's action.
- (e) **Board of Appeal.** On any appeal from a decision of the Chief of Police to revoke or suspend a commercial parking permit under Section 1215.3(b), consistent with the vital City policy regarding advance payment of disputed taxes and the exclusive remedies and procedures available to resolve tax disputes under Article 6 of the Business and Tax Regulations Code, the Board of Appeal shall have no jurisdiction to review any determination of the Office of the Treasurer and Tax Collector that the applicant, or any person listed in Sections 1215.1(a)(2) through (4), is not in compliance with the Business and Tax Regulations Code. Nor shall the Board of Appeal have jurisdiction to review a decision of the Office of the Treasurer and Tax Collector to revoke a permittee's business registration certificate or certificate of authority.
- (f) **Three-Year Ban.** If the Chief of Police revokes a commercial parking permit, the permittee, and any person listed in Sections 1215.1(a)(2) through (4), may not apply for a commercial parking permit for three years from the date the Chief of Police revokes the permit.

Section 5. Severability. If any section, subsection, sentence, clause, phrase, or word of this ordinance, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the ordinance. The Board of Supervisors hereby declares that it would have enacted this ordinance, including each and every subsection, sentence, clause, phrase, and word not declared invalid or

unconstitutional, without regard to whether any other portion of this ordinance or application thereof would be subsequently declared invalid or unconstitutional.

Section 6. Effective and Operative Date.

- (a) This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.
- (b) This ordinance shall become operative on its effective date, except for Section 4, amending Sections 1215.1, 1215.2, and 1215.3 of the Police Code, which shall become operative on January 1, 2023.

Section 7. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

Ву:

BRADLEY A. RUSSI Deputy City Attorney

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REVISED LEGISLATIVE DIGEST

(Substituted, 9/10/2019)

[Environment, Police Codes - Electric Vehicle Charging in Commercial Parking]

Ordinance amending the Environment Code to require commercial parking lots and garages with more than 100 parking spaces to install electric vehicle charging equipment; amending the Police Code to add compliance with the new requirement as a condition of existing as well as future permits for commercial parking lots and garages; and affirming the Planning Department's determination under the California Environmental Quality Act.

Existing Law

Existing law requires commercial parking lots and garages to obtain a permit to operate from the Chief of Police. Current law does not require installation of electric vehicle charging equipment in commercial parking lots and garages.

Amendments to Current Law

The proposed ordinance would amend the Environment Code to require commercial parking lots and garages on privately owned land with more than 100 parking spaces to install electric vehicle charging stations by January 1, 2023. A commercial parking lot or garage must install Level 2 charging electric vehicle stations at 10% of available parking spaces. Alternatively, the commercial parking lot or garage may install two or more fast charging electric vehicle stations, depending on the number of parking spaces at the commercial parking lot or garage, or may install functionally equivalent electric vehicle charging services such as battery swapping technology that meet certain requirements. The Director of the Department of the Environment ("Director") may grant a full or partial waiver from the requirement based on (1) the inability of the existing utility infrastructure to supply sufficient electricity, (2) site conditions rendering compliance technically infeasible, or (3) the inability of the commercial parking lot or garage to locate a partner to install, maintain, and operate the infrastructure at minimal or no cost, despite good faith efforts. The waivers expire after a period of time, and the commercial parking garage or lot must either come into compliance or seek a new waiver.

The proposed ordinance authorizes the Director to issue administrative citations to commercial parking lots or garages that fail to comply with the requirements. The Director is also authorized to issue regulations necessary for implementation and enforcement.

The proposed ordinance amends the Police Code to modify the permitting program for commercial parking lots and garages by requiring compliance with the new electric vehicle charging provisions of the Environment Code as a permit condition.

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