File No. <u>190756</u>

Committee Item No. <u>3</u> Board Item No.

COMMITTEE/BOARD OF SUPERVISORS

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Prepared by:	John Carroll	Date:	October 17, 2019
Prepared by:	John Carroll	Date:	

FILE NO. 190756

ORDINANCI O.

[Police Code - Cannabis Retailers at Permitted Cannabis Events]

Ordinance amending the Police Code to require that cannabis retailers at permitted events hold Cannabis Business Permits issued by the City, that applicants for Cannabis Event Permits identify the retailers that will be selling cannabis goods at such events and affirm that said retailers hold City-issued Cannabis Business Permits, and that recipients of Cannabis Event Permits take steps to reasonably ensure that only said retailers will sell cannabis goods at such events; to provide that a material false statement made in connection with an application for a Cannabis Event Permit may be subject to administrative penalty, cause for denial of a pending or future application for a Cannabis Business Permit; and cause for suspension or revocation of an existing Cannabis Business Permit; and affirming the Planning Department's determination under the California Environmental Quality Act.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.
 Additions to Codes are in single-underline italics Times New Roman font.
 Deletions to Codes are in strikethrough italics Times New Roman font.
 Board amendment additions are in double-underlined Arial font.
 Board amendment deletions are in strikethrough Arial font.
 Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental Findings.

The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of

Supervisors in File No. 190756 and is incorporated herein by reference. The Board affirms this determination.

Section 2. Background, Findings, and Purpose.

(a) Events involving the sale or consumption of cannabis on-site require both a temporary cannabis event license and a cannabis organizer license issued by the state of California, as well as authorization from the local jurisdiction. Event organizers may then provide for cannabis sales by retailers licensed by the state of California at the permitted event.

(b) In March 2019, the City enacted Ordinance No. 58-19, authorizing the issuance of Cannabis Event Permits. Prior to the enactment of this permitting scheme for cannabis events, unregulated sales and use of cannabis had occurred at San Francisco events, resulting in the use of cannabis by minors at such events, and in people falling ill after consuming tainted and/or laced cannabis products at such events.

(c) To reduce the risk at San Francisco events of public health and safety hazards such as the use of cannabis by minors and the sale and use of unsafe cannabis products, it is in the public interest to limit cannabis retailers at San Francisco events to those retailers that hold a City-issued Cannabis Business Permit. This limitation will ensure that event retailers have been thoroughly vetted by the City, as part of the City's consideration of their applications for Cannabis Business Permits, and have been entrusted by the City on a permanent basis with the responsible operation of a Cannabis Business. Further, this limitation will promote compliance with public safety requirements and other rules governing the sale and use of cannabis at events because the City will have the capacity to sanction violations by suspending or revoking the retailer's Cannabis Business Permit.

Section 3. Article 16 of the Police Code is hereby amended by revising Section 1621.5, to read as follows:

SEC. 1621.5. EVENTS.

(b) **Applications.** Each applicant for a Cannabis Event Permit shall file an application with the Director in such form as the Director may require, and provide the Director with <u>a list that conforms to subsection (d) below of all individuals and entities that will provide onsite</u> <u>sales of cannabis goods at the proposed event, and</u> any requested information concerning the applicant and related Persons, the proposed event, and other subjects that the Director deems relevant to the proposed event. Additionally, each applicant shall pay the application fee set forth in Section 249.20 of the Business and Tax Regulations Code.

(c) **State Approval.** A Cannabis Event Permit may be issued only to an applicant who holds an Event Organizer License issued by the California Bureau of Cannabis Control, or that is otherwise authorized by State law to organize temporary cannabis events.

(d) *Qualifications for Retailers.* Only individuals or entities that hold a Cannabis Business Permit, or an individual employed by a Cannabis Business Permit holder acting as an agent of that permit holder, may provide onsite sales of cannabis goods at the event, and only if said individuals and/or entities have been identified in the application for the Cannabis Event Permit. For purposes of this section, a "Cannabis Business Permit" shall include both a Cannabis Business Permit as defined in Section 1602 of this Code, and a Medical Cannabis Dispensary Permit issued under Article 33 of the Health Code that includes the authorization to Sell Adult Use Cannabis set forth in Section 3322(d), (e), and (f) of the Health Code. A Cannabis Event Permit may not be issued to an applicant unless the applicant identifies the individuals and/or entities that will provide onsite sales of cannabis goods at the event and affirms that said individuals and/or entities either hold a Cannabis Business Permit or

Health Code that includ (e), and (f) of the Health applicant identifies the i the event and affirms the Supervisor Mandelman BOARD OF SUPERVISORS

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are employed by a holder of a Cannabis Business Permit and will be acting as an agent of that permit holder.

(e)_Concurrence of Relevant City Departments. Whenever any other City department, office, agency, committee, commission, or official, or combination thereof (collectively, "City entity") has issued a permit in connection with a temporary event, or has received an application for such a permit, or otherwise has the authority to issue permits or other approvals necessary for a temporary event, and an applicant seeks a Cannabis Event Permit in connection with that event, the Director shall consult with each such City entity before issuing any Cannabis Event Permit. In each such case, the Director shall not issue a Cannabis Event Permit unless each City entity determines, under the criteria it may otherwise use to grant or deny a permit in connection with the proposed event (including, but not limited to, any policy adopted by the City entity relating to cannabis sales and/or consumption at events) that the Cannabis Event Permit should issue, except that the Director may issue a permit conditioned upon approval by other City entities pending review by those other City entities.

(*ef*) **Temporary Waiver of Certain City Laws.** A City entity described in subsection (*de*) may, in its discretion and after considering public health and public safety, temporarily waive, for a period not to exceed the duration of the proposed event, any City law that would restrict or prohibit smoking (including, but not limited to, Article 19 through Article 19L of the Health Code) in all or part of the proposed event space, or any other provision of the Administrative, Health, Park, or Police Codes that would otherwise restrict or prohibit the consumption of cannabis or cannabis products in all or part of the proposed event space. When any such City law is waived pursuant to this subsection (*ef*), the event shall be deemed to be in compliance with the suspended City law for purposes of any City law requiring such compliance. This subsection (*ef*) shall not be construed to authorize any waiver of State law.

(*fg*) **Discretionary Grant or Denial.** Except as provided in subsections (c), (d), <u>(e)</u>, and (*ij*), the Director may grant or deny a Cannabis Event Permit in his or her reasonable discretion based on one or more of the following findings:

(1) The applicant has not sufficiently established that the sale or consumption of cannabis or cannabis products at the event would comply with all applicable State and City laws;

(2) The applicant has not sufficiently established that the sale or consumption of cannabis or cannabis products at the event would be consistent with public health or public safety;

(3) The applicant has not sufficiently established that the sale or consumption of cannabis or cannabis products at the event would not have adverse impacts on nearby neighborhoods or public spaces;

(4) The applicant has not taken steps sufficient to reasonably ensure that the only individuals and/or entities that will provide onsite sales of cannabis goods at the proposed event are those that have been identified on the application as either holding a Cannabis Business Permit or being employed by a holder of a Cannabis Business Permit and acting as an agent of that permit holder.

(4<u>5</u>) The applicant has provided materially false or incomplete information in support of the application, or has otherwise engaged in conduct that gives the Director cause to doubt the applicant's credibility or good faith;

(*56*) There is insufficient time to process the permit application adequately in advance of the proposed event; or

 $(\underline{67})$ There is other good cause to deny the permit.

(<u>*gh*</u>) **Permit Conditions.** Any applicant awarded a Cannabis Event Permit shall be responsible for ensuring that the temporary event is conducted in compliance with all State

and City laws applicable to the sale and consumption of cannabis at the event. The Director may impose any permit conditions that the Director deems conducive to the protection of public health and safety, the mitigation of potential adverse impacts on nearby neighborhoods or public spaces, and the prevention of underage or otherwise unlawful access to cannabis or cannabis products, or that otherwise would be conducive to the safe, lawful, and orderly operation of the proposed event.

(<u>*hi*</u>) Enforcement and Implementation. Any or all of the following actions may be taken in conjunction with the implementation or enforcement of this Section 1621.5:

(1) The Director may require an event permitted under this Section 1621.5 to cause any sales or consumption of cannabis or cannabis products at the event to cease or otherwise be limited, without delay or within such other timeframe as the Director determines, if the Director determines that such action is necessary to protect public health or safety, or to ensure compliance with applicable State or City laws.

(2) The Director may require the holder of a Cannabis Event Permit to expel from the event any participant selling cannabis or cannabis products in a manner inconsistent with applicable State or City laws.

(3) Any violation of this Section 1621.5, or of applicable State or City laws, or of any permit condition imposed pursuant to this Section, <u>or any material false statement made to</u> <u>the Director in connection with an application for a Cannabis Event Permit</u>, may be punished as a violation of this Article 16, using procedures consistent with Sections 1631 and Section 1632.

(4) Any violation of this Section 1621.5, of applicable State or City laws, or of any permit condition imposed pursuant to this Section, *or any material false statement made to the Director in connection with an application for a Cannabis Event Permit*, may be cause for denial of any application for a Cannabis Business Permit submitted by the holder of the Cannabis Event Permit or by any other party responsible for the violation, for suspension or revocation

of any existing Cannabis Event Permit, and for suspension or revocation of any other existing permit to engage in Commercial Cannabis Activity.

(*ij*) **Pilot Program.** Prior to January 1, 2020, the Director may issue Cannabis Event Permits only in connection with events that meet all the following criteria:

(1) The event has previously been held on a regular basis;

(2) The event, in prior years, has received a City-issued permit; and

(3) At the event, in prior years, there has been significant unregulated cannabis sales or consumption, which the Director determines could be reduced or eliminated at the event by the issuance of a Cannabis Events Permit. Except as stated in the following paragraph, the restrictions imposed by this subsection (*hi*) on the operation of this Section 1621.5 shall become inoperative on January 1, 2020.

The Director may extend the pilot program set forth in this subsection (<u>Hi</u>) one or more times, up to December 31, 2021, such that no Cannabis Event Permit may issue except as provided under this subsection (<u>Hi</u>) prior to the date the Director's extension of the pilot program, if any, ends. The Director may extend the pilot program as provided herein only upon the Director's written determination that, in light of other duties imposed on the Office of Cannabis, the Office lacks sufficient resources to process additional Cannabis Event Permit applications or to otherwise effectively regulate cannabis-related events.

(*ik*) **Appeals to Board of Appeals.** A decision to grant, deny, suspend, or revoke a permit under this Section 1621.5, or to add or remove a permit condition under this Section, may be appealed to the Board of Appeals in the manner prescribed in Article 1 of the Business and Tax Regulations Code.

Section 4. Effective Date; Retroactivitý.

(a) This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

(b) This ordinance shall be retroactive to July 9, 2019.

Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: **DENNIS J. HERRERA, City Attorney** By: SARAH A. CROWLEY Deputy City Attorney

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LEGISLATIVE DIGEST

[Police Code - Cannabis Retailers at Permitted Cannabis Events]

Ordinance amending the Police Code to require that cannabis retailers at permitted events hold Cannabis Business Permits issued by the City, that applicants for Cannabis Event Permits identify the retailers that will be selling cannabis goods at such events and affirm that said retailers hold City-issued Cannabis Business Permits, and that recipients of Cannabis Event Permits take steps to reasonably ensure that only said retailers will sell cannabis goods at such events; to provide that a material false statement made in connection with an application for a Cannabis Event Permit may be subject to administrative penalty, cause for denial of a pending or future application for a Cannabis Business Permit, and cause for suspension or revocation of an existing Cannabis Business Permit; and affirming the Planning Department's determination under the California Environmental Quality Act.

Existing Law

In addition to regulating permanent cannabis businesses, State law establishes a framework for regulating the sale and consumption of cannabis at temporary events, conditioned on authorization by the local jurisdiction where the event takes place. Under Police Code Section 1621.5, the Office of Cannabis ("OOC") may issue Cannabis Event Permits authorizing the sale and consumption of cannabis at temporary events. Existing law places certain limits on who may obtain a Cannabis Event Permit, but it does not limit who may engage in retail sales of cannabis goods at the permitted event.

Further, existing law does not provide that a material false statement made to the OOC in connection with an application for a Cannabis Event Permit may be subject to administrative penalty, cause for denial of an pending or future application for a Cannabis Business Permit submitted by the applicant for or holder of the Cannabis Event Permit, or cause for suspension or revocation of any Cannabis Business Permit held by the applicant for or holder of the Cannabis Event Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Business Permit held by the applicant for or holder of the Cannabis Event Permit.

Amendments to Current Law

This ordinance would require that cannabis retailers at permitted events hold Cannabis Business Permits issued by the City, that applicants for Cannabis Event Permits identify the retailers that will be selling cannabis goods at such events and affirm that said retailers hold City-issued Cannabis Business Permits, and that recipients of Cannabis Event Permits take steps to reasonably ensure that only said retailers will sell cannabis goods at such events.

Further, this Ordinance would provide that a material false statement made to the OOC in connection with an application for a Cannabis Event Permit may be subject to administrative

penalty, cause for denial of any pending or future application for a Cannabis Business Permit submitted by the holder of the Cannabis Event Permit, and cause for suspension or revocation of any existing Cannabis Business Permit.

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CITY AND COUNTY OF SAN FRANCISCO LONDON BREED, MAYOR

OFFICE OF SMALL BUSINESS REGINA DICK-ENDRIZZI, DIRECTOR

SAN FRANCISCO OFFICE OF SMALL BUSINESS

September 30, 2019

Ms. Angela Calvillo, Clerk of the Board City Hall Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

RE: BOS File No. 190756: Police Code - Cannabis Retailers at Permitted Cannabis Events

Small Business Commission Recommendation to the Board of Supervisors: Approve.

Dear Ms. Calvillo,

On September 23, 2019 the Small Business Commission (SBC or Commission) heard BOS File No. 190756: Police Code - Cannabis Retailers at Permitted Cannabis Events. Mr. Tom Temprano, aide to Supervisor Mandelman provided the SBC with an overview of the legislation. He was also joined by Marisa Rodriguez, Director of the Office of Cannabis and Ray Law, Associate Director of Enforcement and Outreach for the Office of Cannabis. The Commission voted unanimously (6-0 with 1 absent) to recommend that the Board of Supervisors approve the legislation.

The Commission enthusiastically supports this proposed ordinance. Specifically, they commended the success of Grasslands, which allowed the sale and consumption of cannabis at a city permitted event. They also applauded that Grasslands' cannabis retailers were based in San Francisco. They are looking forward to seeing the program continue.

Thank you for considering the Commission's comments. Please feel free to contact me should you have any questions.

Sincerely,

AMDick Enderning

Regina Dick-Endrizzi Director, Office of Small Business

cc: Rafael Mandelman, Member, Board of Supervisors,
 Sophia Kittler, Mayor's Liaison to the Board of Supervisors
 Marissa Rodriguez, Director, Office of Cannabis
 Lisa Pagan, Office of Economic and Workforce Development

John Carroll, Clerk, Public Safety and Neighborhood Services Committee

OFFICE OF SMALL BUSINESS • SMALL BUSINESS COMMISSION



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

July 17, 2019

File No. 190756

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Gibson:

On July 9, 2019, Public Works introduced the following legislation:

File No. 190756

Ordinance amending the Police Code to require that cannabis retailers at permitted events hold Cannabis Business Permits issued by the City, that applicants for Cannabis Event Permits identify the retailers that will be selling cannabis goods at such events and affirm that said retailers hold City-issued Cannabis Business Permits, and that recipients of Cannabis Event Permits take steps to reasonably ensure that only said retailers will sell cannabis goods at such events; to provide that a material false statement made in connection with an application for a Cannabis Event Permit may be subject to administrative penalty, cause for denial of a pending or future application for a Cannabis Business Permit, and cause for suspension or revocation of an existing Cannabis Business Permit; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: John Carroll, Assistant Clerk Public Safety and Neighborhood Services Committee

Attachment

c: Devyani Jain, Deputy Environmental Review Officer Joy Navarrete, Environmental Planner Don Lewis, Environmental Planner Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a physical change in the environment.

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City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO: Marisa Rodriguez, Director, Office of Cannabis William Scott, Chief, Police Department Phil Ginsburg, General Manager, Recreation and Parks Department Julie Rosenberg, Executive Director, Board of Appeals

FROM: John Carroll, Assistant Clerk, Public Safety and Neighborhood Services Committee, Board of Supervisors

DATE: July 17, 2019

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Mandelman on July 9, 2019:

File No. 190756

Ordinance amending the Police Code to require that cannabis retailers at permitted events hold Cannabis Business Permits issued by the City, that applicants for Cannabis Event Permits identify the retailers that will be selling cannabis goods at such events and affirm that said retailers hold City-issued Cannabis Business Permits, and that recipients of Cannabis Event Permits take steps to reasonably ensure that only said retailers will sell cannabis goods at such events; to provide that a material false statement made in connection with an application for a Cannabis Event Permit may be subject to administrative penalty, cause for denial of a pending or future application for a Cannabis Business Permit, and cause for suspension or revocation of an existing Cannabis Business Permit; and affirming the Planning Department's determination under the California Environmental Quality Act.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Ray Law, Office of Cannabis Rowena Carr, Police Department Asja Steeves, Police Department Deirdre Hussey, Police Department Sarah Madland, Recreation and Parks Department Gary Cantara, Board of Appeals



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO: Regina Dick-Endrizzi, Director Small Business Commission, City Hall, Room 448

FROM: John Carroll, Assistant Clerk, Public Safety and Neighborhood Services Committee, Board of Supervisors

- DATE: July 17, 2019
- SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS Public Safety and Neighborhood Services Committee

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 190756

Ordinance amending the Police Code to require that cannabis retailers at permitted events hold Cannabis Business Permits issued by the City, that applicants for Cannabis Event Permits identify the retailers that will be selling cannabis goods at such events and affirm that said retailers hold City-issued Cannabis Business Permits, and that recipients of Cannabis Event Permits take steps to reasonably ensure that only said retailers will sell cannabis goods at such events; to provide that a material false statement made in connection with an application for a Cannabis Event Permit may be subject to administrative penalty, cause for denial of a pending or future application for a Cannabis Business Permit; and cause for suspension or revocation of an existing Cannabis Business Permit; and affirming the Planning Department's determination under the California Environmental Quality Act.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, California 94102.

RESPONSE FROM SMALL BUSINESS COMMISSION - Date:

____ No Comment

____ Recommendation Attached

Chairperson, Small Business Commission



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

July 17, 2019

File No. 190756

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, 4th Floor San Francisco, CA 94103

Dear Ms. Gibson:

On July 9, 2019, Public Works introduced the following legislation:

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This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: John Carroll, Assistant Clerk Public Safety and Neighborhood Services Committee

Attachment

c: Devyani Jain, Deputy Environmental Review Officer Joy Navarrete, Environmental Planner Don Lewis, Environmental Planner

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Introduction Form

By a Member of the Board of Supervisors or Mayor

B	RECEISED OARD OF SUPER VISORS SAN FRANCISCO					
С.	2019 JUL - 9 PH 3: 12 Time stamp AK					

I hereby submit the following item for introduction (select only one):

\checkmark 1. For reference to Committee. (An Ordinand	ce, Resolution, Motion or Charter Amendment).	 A state of the state of the state
2. Request for next printed agenda Without R	Reference to Committee.	
3. Request for hearing on a subject matter at	Committee.	
4. Request for letter beginning :"Supervisor] inquiries"
5. City Attorney Request.		
6. Call File No.	from Committee.	
7. Budget Analyst request (attached written n	notion).	
8. Substitute Legislation File No.	· · · · · · · · · · · · · · · · · · ·	
9. Reactivate File No.		
10. Topic submitted for Mayoral Appearance	e before the BOS on	
Please check the appropriate boxes. The propos	sed legislation should be forwarded to the following	
Planning Commission	Building Inspection Commission	
Note: For the Imperative Agenda (a resolution	not on the printed agenda), use the Imperative I	Form.
Sponsor(s):		• •
Supervisor Rafael Mandelman	· · · · · · · · · · · · · · · · · · ·	•
Subject:		
Police Code - Cannabis Retailers at Permitted Ca	annabis Events	
The text is listed:		·····
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Signature of Sponsoring Supervisor: (.