[Planning Code - Jobs Housing Linkage Fee and Inclusionary Housing]

Ordinance amending the Planning Code to modify the Jobs Housing Linkage Fee by allowing-clarifying the indexing of the fee, adding options for complying with the fee, phasing increases to the fee requiring payment of the fee no later than at the time of first certificate of occupancy, dedicating funds for permanent supportive housing and the preservation and acquisition of affordable housing, requiring periodic evaluation of the nexus study and fee, and to remove the monetary limit for the Small Sites Funds under the Inclusionary Housing Program; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302.

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental and Land Use Findings.

(a) The Planning Department has determined that the actions contemplated in this ordinance comply with the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.). Said determination is on file with the Clerk of

the Board of Supervisors in File No. 190548 and is incorporated herein by reference. The Board affirms this determination.

- (b) On September 19, 2019, the Planning Commission, in Resolution No. 20522, adopted findings that the actions contemplated in this ordinance are consistent, on balance, with the City's General Plan and eight priority policies of Planning Code Section 101.1. The Board adopts these findings as its own. A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No. 190548, and is incorporated herein by reference.
- (c) Pursuant to Planning Code Section 302, the Board finds that this Planning Code amendment will serve the public necessity, convenience, and welfare for the reasons set forth in Planning Commission Resolution No. 20522, and the Board incorporates such reasons herein by reference.
- (d) The Jobs Housing Nexus Analysis, in Board File No. 190548 concluded that all new Office, Laboratory, Retail, Entertainment, Hotel, Production Distribution and Repair, Medical and Institutional land uses in San Francisco will generate an increased demand for affordable housing. The Nexus Study establishes a maximum level of affordable unit demand to be mitigated by the Jobs-Housing Linkage Fee Program for each of the eight building types. The Board finds that it is in the public interest to assess fees for smaller Office uses (up to 49,999 gross square feet) at a lower rate due to the feasibility and financing for such smaller Office uses.

Section 2. Article 4 of the Planning Code is hereby amended by revising Sections <u>249.78</u>, <u>329</u>, <u>409</u>, 413.1, 413.4, 413.6, 413.7, 413.8, 413.9, 413.10, <u>413.11</u>, and 415.5, and 424.4, and deleting Section 413.5, to read as follows:

SEC. 249.78. CENTRAL SOMA SPECIAL USE DISTRICT.

1	(e) Community Development Controls.
2	* * * *
3	(2) Land Dedication.
4	(A) Residential projects in this SUD may opt to fulfill the
5	Inclusionary Housing requirement of Section 415 through the Land Dedication
6	alternative contained in Section 419.6.
7	///
8	///
9	(B) Non-Residential projects in this Special Use District
10	may opt to fulfill their Jobs-Housing Linkage Fee requirement of Section 413 through the
11	Land Dedication alternative contained in Section 413.67.
12	* * *
13	SEC. 329. LARGE PROJECT AUTHORIZATION IN EASTERN
14	NEIGHBORHOODS MIXED USE DISTRICTS.
15	* * * *
16	(e) Exceptions for Key Sites in Central SoMa.
17	* * * *
18	(3) Controls . Pursuant to this Section 329(e) and the Key Site
19	Guidelines adopted as part of the Central SoMa Area Plan, the Planning Commission
20	may grant exceptions to the provisions of this Code as set forth in subsection (d) above
21	and may also grant the exceptions listed below for projects that provide qualified
22	amenities in excess of what is required by the Code.
23	(A) Qualified Amenities. Qualified additional amenities
24	that may be provided by these Key Sites include: affordable housing beyond what is
25	required under Section 415 et seq.; land dedication pursuant to Section 413. <u>6</u> 7 by non-

residential projects for construction of affordable housing in partial or full satisfaction of the Jobs-Housing linkage Fee, or in excess of that required to satisfy the Jobs-Housing linkage Fee, provided that if the land dedication is in partial satisfaction of that Fee, the balance of the Fee shall be paid with the land value calculated as set forth in Section 413.67; land dedication pursuant to Section 413.67 by residential projects for construction of affordable housing in partial or full satisfaction of the Alternatives to the Inclusionary Housing Fee, or in excess of that required to satisfy the Alternatives to the Inclusionary Housing Fee, pursuant to Section 419.5, to the extent permitted by state law, provided that if the land dedication is in partial satisfaction of that Fee, the balance of the Fee shall be paid with the land value calculated as set forth in Section 413.67; PDR at a greater amount and/or lower rent than is otherwise required under Sections 202.8 or 249.78(c)(5); public parks, recreation centers, or plazas; and improved pedestrian networks.

SEC. 409. CITYWIDE DEVELOPMENT FEE REPORTING REQUIREMENTS AND COST INFLATION FEE ADJUSTMENTS.

(a) Citywide Development Fee and Development Impact

Requirements Report. In coordination with the Development Fee Collection Unit at DBI and the Director of Planning, the Controller shall issue a report within 180 days after the end of each even-numbered fiscal year that provides information on all development fees established in the Planning Code collected during the prior two fiscal years organized by development fee account and all cumulative monies collected over the life of each development fee account, as well as all monies expended. The report shall include: (1) a description of the type of fee in each account or fund; (2) the beginning and ending balance of the accounts or funds including any bond funds held by an outside trustee; (3) the amount of fees collected and interest earned; (4) an

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identification of each public improvement on which fees or bond funds were expended and amount of each expenditure; (5) an identification of the approximate date by which the construction of public improvements will commence; (6) a description of any interfund transfer or loan and the public improvement on which the transferred funds will be expended; and (7) the amount of refunds made and any allocations of unexpended fees that are not refunded. The report shall also provide information on the number of projects that elected to satisfy development impact requirements through the provision of "in-kind" physical improvements, including on-site and off-site BMR units, instead of paying development fees. The report shall also include any annual reporting information otherwise required pursuant to the California Mitigation Fee Act, *California* Government Code Sections 66001 et seg. The report shall be presented by the Director of Planning to the Planning Commission and to the Land Use & Economic Development Transportation Committee of the Board of Supervisors. The *Rr*eport shall also contain information on the Controller's annual construction cost inflation adjustments to development fees described in subsection (b) below, as well as information on MOHCD's separate adjustment of the *Jobs-Housing Linkage and* Inclusionary Affordable Housing *F*<u>F</u>ees described in Sections 413.6(b) and 415.5(b)(3).

(b) Annual Development Fee Infrastructure Construction Cost Inflation Adjustments. Prior to issuance of the Citywide Development Fee and Development Impact Requirements Report referenced in subsection (a) above, the Controller shall review the amount of each development fee established in the San Francisco Planning Code and, with the exception of the Jobs Housing Linkage Fee in Section 413 et seq. and the Inclusionary Affordable Housing Fee in Section 415 et seq., shall adjust the dollar amount of any development fee on an annual basis every January 1 based solely on the Annual Infrastructure Construction Cost Inflation Estimate. The

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Office of the City Administrator's Capital Planning Group shall publish the Annual Infrastructure Construction Cost Inflation Estimate, as published by the Office of the City Administrator's Capital Planning Group and approved by the City's Capital Planning Committee, no later than November 1 every year, without further action by the Board of Supervisors. The Annual Infrastructure Construction Cost Inflation Estimate shall be updated by the Capital Planning Group on an annual basis and no later than November 1 every year, in consultation with the Capital Planning Committee, in order to establish a reasonable estimate of construction cost inflation for the next calendar year for a mix of public infrastructure and facilities in San Francisco. The Capital Planning Group may rely on past construction cost inflation data, market trends, and a variety of national, state, and local commercial and institutional construction cost inflation indices in developing their its annual estimates for San Francisco. The Planning Department and the Development Fee Collection Unit at DBI shall provide notice of the Controller's development fee adjustments, including the Annual Infrastructure Construction Cost Inflation Estimate formula used to calculate the adjustment, and MOHCD's separate adjustment of the Jobs-Housing Linkage and Inclusionary Affordable Housing Fees on the Planning Department and DBI websites and to any interested party who has requested such notice at least 30 days prior to the adjustment taking effect each January 1. The Jobs-Housing Linkage Fee and the Inclusionary Affordable Housing Fees shall be adjusted under the procedures established in Sections 413.6(b) and 415.5(b)(3).

SEC. 413.1. FINDINGS.

The Board hereby finds and declares as follows:

A.(a) Large-scale entertainment, hotel, office, <u>laboratory</u>research and development, and retail developments in the City and County of San Francisco—have attracted and continue to attract additional employees to the City, and there is a causal connection

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between such developments and the need for additional housing in the City, particularly housing affordable to households of lower and moderate income. Such commercial uses in the City benefit from the availability of housing close by for their employees. However, the supply of housing units in the City has not kept pace with the demand for housing created by these new employees. Due to this shortage of housing, employers will have difficulty in securing a labor force, and employees, unable to find decent and affordable housing, will be forced to commute long distances, having a negative impact on quality of life, limited energy resources, air quality, social equity, and already overcrowded highways and public transport.

B.(b) There is a low vacancy rate for housing affordable to persons of lower and moderate income. In part, this low vacancy rate is due to factors unrelated to large-scale commercial development, such as high interest rates, high land costs in the City, immigration from abroad, demographic changes such as the reduction in the number of persons per household, and personal, subjective choices by households that San Francisco is a desirable place to live. This low vacancy rate is also due in part to large-scale commercial developments, which have attracted and will continue to attract additional employees and residents to the City. Consequently, some of the employees attracted to these developments are competing with present residents for scarce, vacant affordable housing units in the City. Competition for housing generates the greatest pressure on the supply of housing affordable to households of lower and moderate income. In San Francisco, office or retail uses of land generally yield higher income to the owner than housing. Because of these market forces, the supply of these affordable housing units will not be expanded. Furthermore, Federal and State housing finance and subsidy programs are not sufficient by themselves to satisfy the lower and moderate income housing requirements of the City.

C.(c) The City has consistently set housing production goals to address the regional and citywide forecasts for population, households, and employment. Although San Francisco has seen increased housing production each successive decade since the 1970s, the City has not been able to close the gap between its housing production goals and actual production. As demonstrated in the "Jobs Housing Nexus Analysis" prepared by Keyser Marston Associates, Inc. in June 1997, construction of new housing units in the City decreased to a low of 288 units in 1993 compared to an average annual production of 1,330 units during the years 1980 through 1995. Overall housing production in the City should average approximately 2,200 units a year to keep up with the City's share of regional housing demand.

D.(d) There is a continuing shortage of low- and moderate-income housing in San Francisco. Affordable housing production in the City averaged approximately 340 units per year during the years 1980 through 1995. However, the demand for new affordable housing will be approximately 1,300 units per year for the years 2000 through 2015.

E. Objective 1, Policy 7 of the Residence Element of the San Francisco

General Plan calls for the provision of additional housing to accommodate the demands of new residents attracted to the City by expanding employment opportunities caused by the growth of large-scale commercial activities in the City. Such development projects should assist in meeting the City's housing needs by contributing to the provision of housing.

F.—It is desirable to impose the cost of the increased burden of providing housing necessitated by large-scale commercial development projects directly upon the sponsors of the development projects by requiring that the project sponsors contribute land or money to a housing developer—or pay a fee to the City to subsidize housing development as a condition of the privilege of development and to assist the community in solving those of its housing problems generated by the development.

G. The required housing exaction shall be based upon formulas derived in the report entitled "Jobs Housing Nexus Analysis" prepared by Keyser Marston Associates, Inc. in June 1997. The "Jobs Housing Nexus Analysis" demonstrates the validity of the nexus between new, large-scale entertainment, hotel, office, research and development, and retail development and the increased demand for housing in the City, and the numerical relationship between such development projects and the formulas for provision of housing set forth in Section 413.1 et seq.

H. In-lieu fees for new office construction to the City's Office Affordable

Housing Production Program, were last increased in 1994 to \$7.05 per square foot, based on the

"Analysis of the OAHPP Formula prepared by the Department of City Planning in November

1994." Existing law provides for potential increases to such fees up to 20% annually based on

increases to the Average Area Purchase Price Safe Harbor Limitations for New Single-Family

Residences for the San Francisco Primary Metropolitan Statistical Area ("PMSA") published by

the Internal Revenue Service.

I. The Internal Revenue Service last published its Average Area Purchase
Price Safe Harbor Limitations for New Single-Family Residences for the San Francisco PMSA
in 1994.In 1998 and again in 2000, the City contracted for an analysis of average area purchase
price for the San Francisco PMSA, in lieu of IRS publication of the index. The 2000 report
prepared by Vernazza Wolfe Associates for mortgage purposes, which was certified by Orrick,
Herrington & Sutcliffe, indicates that the 1999 updated purchase price figures for new
construction are \$431,568, a 73.3% increase over the 1994 purchase price of \$248,969.

J. If OAHPP fees had been increased consistent with these increases in the Average Area Purchase Price Safe Harbor Limitations for New Single-Family Residences for the San Francisco PMSA, the OAHPP in-lieu fee for net new office construction would be \$12.22 per square foot, or approximately 54% of the maximum derived by the "Jobs Housing Nexus Analysis" prepared by Keyser Marston Associates, Inc. in June 1997.

- K.(e) Since preparation of the Keyser Marston "Jobs Housing Nexus Analysis," the The Bay Area has seen dramatic increases in land acquisition costs for housing, the cost of new housing development and the affordability gap for low to moderate income workers seeking housing. Commute patterns for the region have also changed, with more workers who work outside of San Francisco seeking to live in the City, thus increasing demand for housing and decreasing housing availability.
- (f) As the regional job center, San Francisco has historically had the highest ratio of jobs-to-housing units in the Bay Area.
- (g) The required housing exaction shall be based upon formulas derived in a periodic jobs housing nexus analysis. Consistent with the requirements of the California Mitigation Fee Act, the jobs housing nexus analysis shall demonstrate the validity of the nexus between new, large scale entertainment, hotel, office, laboratory, and retail development and the increased demand for housing in the City, and the numerical relationship between such development projects and the formulas for the provision of housing set forth in Section 413.1 et seq.
- (h) The Board of Supervisors has reviewed the Jobs Housing Nexus Analysis

 prepared by Keyser Marsten Associates, Inc., dated May 2019, which is on file with the Clerk of
 the Board in Board File No. 190548, and adopts the findings and conclusions of that study, and
 incorporates the findings by reference herein to support the imposition of the fees under Section
 413.1 et seq.
- L. Because the shortage of affordable housing created by large-scale commercial development in the City can be expected to continue for many years, it is necessary to maintain the affordability of the housing units constructed by developers of such projects under this program. In order to maintain the long-term affordability of such housing, the City is authorized to enforce affordability requirements through mechanisms such as shared

appreciation mortgages, deed restrictions, enforcement instruments, and rights of first refusal exercisable by the City at the time of resale of housing units built under the program.

M.—Objective 8, Policy 2 of the Residence Element of the San Francisco

General Plan encourages the Commission to periodically reassess requirements placed on

large-scale commercial development under the Office Affordable Housing Production Program

("OAHPP"), predecessor to the Jobs-Housing Linkage Program.

SEC. 413.4. IMPOSITION OF HOUSING REQUIREMENT.

* * * *

- (c) **Sponsor's Choice to Fulfill Requirements**. Prior to issuance of a building or site permit for a development project subject to the requirements of Section 413.1 *et seq.*, the sponsor shall elect one of the *three*-options listed below to fulfill any requirements imposed as a condition of approval and notify the Department of their choice of the following:
- (1) <u>Contribute land of value at least equivalent to the in-lieu fee,</u>

 <u>according to the formulas set forth in Section 413.1 et seq., to MOHCD pursuant to Section</u>

 <u>413.67; or Contribute of a sum or land of value at least equivalent to the in-lieu fee, according to the formulas set forth in Section 413.1, to one or more housing developers who will use the funds or land to construct housing units pursuant to Section 413.5; or</u>
- (2) Pay an in-lieu fee to the Development Fee Collection Unit at DBI according to the formula set forth in Section 413.<u>5</u>6; or
 - (3) Combine the above options pursuant to Section 413.<u>7</u>8.

. . . .

SEC. 413.5. COMPLIANCE BY PAYMENT TO HOUSING DEVELOPER.

(a) With the written approval of the Director of MOH, the project sponsor may elect to pay a sum or contribute land of value at least equivalent to the in-lieu fee to one or more housing

developers to meet the requirements of Section 413.1et seq. If the sponsor elects this option and the Director of MOH approves it, the housing developer or developers shall be required to construct at least the number of housing units determined by the following formulas for each type of space proposed as part of the development project and subject to Section 413.1et seq.:

Net Addition Gross Sq. Ft.	× .000140 = Housing Units
Entertainment Space	
Net Addition Gross Sq. Ft.	$\times .000110 = Housing\ Units$
Hotel Space	
Net Addition Gross Sq. Ft.	$\times .000270 = Housing\ Units$
Office Space	
Net Addition Gross Sq. Ft.	$\times .000200 = Housing\ Units$
R&D Space	
Net Addition Gross Sq. Ft.	$\times .000140 = Housing\ Units$
Retail Space	

The housing units required to be constructed under the above formula must be affordable to qualifying households continuously for 50 years. If the sponsor elects to contribute to more than one distinct housing development under this Section, the sponsor shall not receive credit for its monetary contribution to any one development in excess of the amount of the in-lieu fee, as adjusted under Section 413.6, multiplied by the number of units in such housing development.

(b) Prior to the issuance by DBI of the first site or building permit for a development project subject to Section 413.1et seq. the sponsor shall submit to the Department, with a copy to MOH:

(1) A written housing development plan identifying the housing project or projects to receive funds or land from the sponsor and the proposed mechanism for enforcing the

requirement that the housing units constructed will be affordable to qualifying households for 50 years; and

(2) A certification that the sponsor has made a binding commitment to contribute an amount of money or land of value at least equivalent to the amount of the in-lieu fee that would otherwise be required under Section 413.6 to one or more housing developers and that the housing developer or developers shall use such funds or lands to develop the housing subject to this Section.

(3) A self-contained appraisal report as defined by the Uniform Standards of Professional Appraisal Practice prepared by an M.A.I. appraiser of the fair market value of any land to be contributed by the sponsor to a housing developer. The date of value of the appraisal shall be the date on which the sponsor submits the housing development plan and certification to the Department.

If the sponsor fails to comply with these requirements within one year of the final determination or revised final determination, it shall be deemed to have elected to pay the in-lieu fee under Section 413.6, and any deferral surcharge, in order to comply with Section 413.1et seq. In the event that the sponsor fails to pay the in-lieu fee within the time required by Section 413.6, DBI shall deny any and all site or building permits or certificates of occupancy for the development project until the such payment has been made or land contributed, and the Development Fee Collection Unit at DBI shall immediately initiate lien proceedings against the sponsor's property pursuant to Section 408 of this Article and Section 107A.13 of the San Francisco Building Code to recover the fee.

(c) Within 30 days after the sponsor has submitted a written housing development project plan and, if necessary, an appraisal to the Department and MOH under Subsection(b) of this Section, the Department shall notify the sponsor in writing of its initial determination as to whether the plan and appraisal are in compliance with this Section, publish the initial

determination in the next Commission calendar, and cause a public notice to be published in an official newspaper of general circulation stating that such housing development plan has been received and stating the Department's initial determination. In making the initial determination for an application where the sponsor elects to contribute land to a housing developer, the Department shall consult with the Director of Property and include within its initial determination a finding as to the fair market value of the land proposed for contribution to a housing developer. Within 10 days after such written notification and published notice, the sponsor or any other person may request a hearing before the Commission to contest such initial determination. If the Department receives no request for a hearing within such 10-day period, the determination of the Department shall become a final determination. Upon receipt of any timely request for hearing, the Department shall schedule a hearing before the Commission within 30 days. The scope of the hearing shall be limited to the compliance of the housing development plan and appraisal with this Section, and shall not include a challenge to the amount of the housing requirement imposed on the development project by the Department or the Commission. At the hearing, the Commission may either make such revisions to the Department's initial determination as it may deem just, or confirm the Department's initial determination. The Commission's determination shall then become a final determination, and the Department shall provide written notice of the final determination to the sponsor, MOH, and to any person who timely requested a hearing of the Department's determination. The Department shall also provide written notice to MOH that the housing units to be constructed pursuant to such plan are subject to Section 413.1et seg.

(d) Prior to the issuance by DBI of the first construction document for a development project subject to this Section, the sponsor must:

(f)—If the project sponsor fails to comply with these requirements prior to issuance of the first certificate of occupancy by DBI, it shall be deemed to have elected to pay the in-lieu fee under Section 413.6 and the deferral surcharge in order to comply with Section 413.1et seq. DBI shall deny any and all certificates of occupancy for the development project until such payment has been made.

SEC. 413.<u>5</u>6. COMPLIANCE *WITH JOBS-HOUSING LINKAGE PROGRAM*-BY PAYMENT OF IN-LIEU FEE.

- (a) The amount of the fee which may be paid by the sponsor of a development project *subject to this Section in lieu of developing and providing the housing required by Section 413.5* shall be determined by the following formulas for each type of space proposed as part of the development project and subject to this Article *4*.
- (1) For applicable projects (as defined in Section 413.3), any net addition shall pay per the Fee Schedule in Table 413.<u>5</u>6A, and
- (2) For applicable projects (as defined in Section 413.3), any replacement or change of use shall pay per the Fee Schedule in Table 413.<u>5</u>6B.

* * * *

TABLE 413.<u>5</u>6A FEE SCHEDULE FOR NET ADDITIONS OF GROSS SQUARE FEET

Use	Fee per Gross Square Foot
Entertainment	\$18.62
Hotel	\$14.95
Integrated PDR	<i>\$15.69</i>
Institutional	\$0. <i>00</i>

Office (50,000 gsf and above)	\$ <i>19.96</i> 69.60 <u>See subsection (c)</u> below.
Office (up to 49,999 gsf)	See subsection (d) below.
PDR	\$0 .00
<u>LaboratoryResearch & Development</u>	\$13.3046.43 <u>See subsection (ed)</u> below.
Residential	\$0. <i>00</i>
Retail	\$18.62
Small Enterprise Workspace	\$15.69

TABLE 413.<u>5</u>6B FEE SCHEDULE FOR REPLACEMENT OF USE OR CHANGE OF USE

Previous Use	New Use	Fee per Gross Square Foot
Entertainment, Hotel,		
Integrated PDR, Office,	Entertainment, Hotel,	
<u>LaboratoryResearch &</u>	<i>Integrated PDR,</i> Office,	\$0 ,00
Development, Retail, or	Retail, or Small Enterprise	\$0 .00
Small Enterprise	Workspace	
Workspace		
PDR which received its	Entertainment, Hotel,	
First Certificate of	<i>Integrated PDR</i> , Office,	Use Fee from Table
Occupancy on or before	<u>Laboratory</u> Research &	413. <u>5</u> 6A minus \$14.09
April 1, 2010	<i>Development</i> , Retail, or	

	the second secon	
	Small Enterprise	
	Workspace	
	Entertainment, Hotel,	
Institutional which received	<i>Integrated PDR,</i> Office,	\$0 .<i>00</i>
its First Certificate of	<u>Laboratory</u> Research &	
Occupancy on or before	<i>Development</i> , Retail, or	
April 1, 2010	Small Enterprise	
	Workspace	
Institutional or PDR which received its First Certificate of Occupancy on or before April 1, 2010 Institutional or PDR which received its First Certificate of Occupancy after April 1,	Institutional, PDR, <u>Laboratory</u> Research & Development , Residential Any	\$0 .<i>00</i> Use Fee from Table 413. <u>5</u> 6
2010		
Residential	Entertainment, Hotel, Integrated PDR, Office, PDR, LaboratoryResearch & Development, Retail, or	Use Fee from Table 413. <u>5</u> 6
	Small Enterprise Workspace	

No later than January 1 of each year, MOHCD shall adjust the in-lieu fee payment option. No later than November 1 of each year, MOHCD shall provide the Planning Department, DBI, and the Controller with information on the adjustment to the in-lieu fee

payment option so that it can be included in the Planning Department's and DBI's website notice of the fee adjustments and the Controller's Citywide Development Fee and Development Impact Requirements Report described in Section 409(a). MOHCD is authorized to develop an appropriate methodology for indexing the fee, based on adjustments in the costs of constructing housing and in the price of housing in San Francisco consistent with the indexing for the Residential Inclusionary Affordable Housing Program in lieu fee set out in Section 415.6. The method of indexing shall be published in the Procedures Manual for the Residential Inclusionary Affordable Housing Program. In making a determination as to the amount of the fee to be paid, the Department shall credit to the sponsor any excess Interim Guideline credits or excess credits which the sponsor elects to apply against its housing requirement.

- (be) Any in-lieu fee required under this Section 413.56 is due and payable to the Development Fee Collection Unit at DBI at the time of and in no event later than issuance of the first construction document, with an option for the project sponsor to defer payment to prior to issuance of the first certificate of occupancy upon agreeing to pay a deferral surcharge that would be deposited into the Citywide Affordable Housing Fund in accordance with Section 107A.13.3 of the San Francisco Building Code.
- (c) Office Fees for Large Capital Projects. Notwithstanding any other provision of this Code, fees for the net addition of 50,000 gross square feet and above of Office Use shall be paid as follows:
- (1) Ffor any project that (1) received an approval from the Planning

 Commission or Planning Department on or before December 31September 10, 2019, stating

 that the project shall be subject to any new, changed, or increased Jobs Housing Linkage Fee

 adopted prior to that project's procurement of a Certificate of Occupancy or Final Completion,

 and (2) has not procured a Certificate of Occupancy or Final Completion as of the effective date

\$57.14 per gross square foot, and pay the difference between the amount of the fees assessed at the time of site permit issuance and any additional amounts due under the new, changed, or increased fee up to \$52.20 before the City may issue a Certificate of Occupancy or Final Completion.

- (2) For any project that has submitted a complete Preliminary

 Project Assessmentenvironmental evaluation application on or before September 10,

 2019, and has not had received its building or site permit issued as of the effective date of this ordinance in Board File No. 190548, such project, regardless of when it submitted its complete Development Application, shall pay \$52.2057.14 per gross square foot. Any fees shall be assessed and paid consistent with this Article 4.
- (3) For any project that has submitted a complete environmental evaluation Development a Application between the dates of September 11, 2019, and January 1, 20212, and has not had received its building or site permit issued as of the effective date of this ordinance in Board File No. 190548, such project shall pay \$60.9063.37 per gross square foot. Any fees shall be assessed and paid consistent with this Article 4.
- (4) For any project that has submitted a complete environmental evaluation Development a Application after January 1, 20212, shall pay \$69.60 per gross square foot. Any fees shall be assessed and paid consistent with this Article 4.
- (d) Office Fees for Small Capital Projects. Notwithstanding any other provision of this Code, fees for the net addition up to 49,999 gross square feet of Office Use shall be paid as follows:
- (1) For any project that has submitted a complete Preliminary

 Project Assessment on or before September 10, 2019, and has not had its building or

site permit issued as of the effective date of this ordinance in Board File No. 190548,
such project, regardless of when it submitted its complete Development Application,
shall pay \$46.98 per gross square foot. Any fees shall be assessed and paid consistent
with this Article 4.

- (2) For any project that has submitted a complete Development Application between the dates of September 11, 2019, and January 1, 20212, and has not had its building or site permit issued as of the effective date of this ordinance in Board File No. 190548, such project shall pay \$54.81 per gross square foot. Any fees shall be assessed and paid consistent with this Article 4.
- (3) For any project that has submitted a complete Development Application after January 1, 20212, shall pay \$62.64 per gross square foot. Any fees shall be assessed and paid consistent with this Article 4.
- (e) Laboratory Fees. Notwithstanding any other provision of this Code, fees for the net addition of Laboratory Use shall be paid as follows:
- -(1) For any project that has submitted a complete Preliminary

 Project Assessmentenvironmental evaluation application on or before September 10,

 2019, and has not had received its building or site permit issued as of the effective date
 of this ordinance in Board File No. 190548, such project, regardless of when it
 submitted its complete Development Application, shall pay \$31.4338.05 per gross
 square foot. Any fees shall be assessed and paid consistent with this Article 4.
- (23) For any project that has submitted a environmental evaluation Development a Application between the dates of September 11, 2019, and January 1, 20212, and has not had received its building or site permit issued as of the effective date of this ordinance in Board File No. 190548, such project shall pay

\$34.9042.20 per gross square foot. Any fees shall be assessed and paid consistent with this Article 4.

(34) For any project that has submitted a environmental evaluation Development aApplication after January 1, 20212, shall pay \$38.3746.43 per gross square foot. Any fees shall be assessed and paid consistent with this Article 4.

SEC. 413.<u>6</u>7. COMPLIANCE BY LAND DEDICATION WITHIN THE CENTRAL SOMA SPECIAL USE DISTRICT.

(a) **Controls.** Within the Central SoMa Special Use District, Pprojects may satisfy all or a portion of the requirements of Section 413. 1 et seq. 5, 413.6 and 413.8 via dedication of land to the City for the purpose of constructing units affordable to qualifying households. Projects may receive a credit against such requirements up to the value of the land donated, calculated pursuant to subsection (b) below.

(b) Requirements.

- Director of Property pursuant to Chapter 23 of the Administrative Code, but shall not exceed the actual cost of acquisition by the project sponsor of the dedicated land in an arm's length transaction. Prior to issuance by DBI of the first site or building permit for a development project subject to Section 413.1 *et seq*. the sponsor shall submit to the Department, with a copy to MOHCD and the Director of Property, documentation sufficient to substantiate the actual cost of acquisition by the sponsor in an arm's length transaction of any land to be dedicated by the sponsor to the City *and County of San Francisco*, and any additional information that would impact the value of the land.
- (2) Projects are subject to the requirements of Section 419.5(a)(2)(A) and (C)_through-(J).

SEC. 413.<u>7</u>8. COMPLIANCE BY COMBINATION OF <u>PAYMENT TO HOUSING</u> <u>DEVELOPER AND PAYMENT OF IN-LIEU FEE AND LAND DEDICATION.</u>

With the written approval of the Director of MOHCD, the sponsor of a development project subject to Section 413.1 et seq. may elect to satisfy its housing requirement by a combination of paying money or contributing land to the City under Section 413.67 one or more housing developers under Section 413.5 and paying a partial amount of the in-lieu fee to the Development Fee Collection Unit at DBI under Section 413.56. In the case of such election, the sponsor must pay a sum such that each gross square foot of net addition of each type of space subject to Section 413.1 et seq. is accounted for in either the payment of a sum or contribution of land to the City under Section 413.67 one or more housing developers or the payment of a fee to the Development Fee Collection Unit. The housing units constructed by a housing developer must conform to all requirements of Section 413.1 et seq., including, but not limited to, the proportion that must be affordable to qualifying households as set forth in Section 413.5. All of the requirements of Sections 413.5 and 413.1 et seq.6 shall apply, including the requirements with respect to the timing of issuance of site and building permits, first construction documents, and certificates of occupancy for the development project and payment of the in-lieu fee.

SEC. 413.89. LIEN PROCEEDINGS.

A project sponsor's failure to comply with the requirements of Sections 413.5, 413.56 and 413.67 shall be cause for the Development Fee Collection Unit at DBI to institute lien proceedings to make the in-lieu fee, as adjusted under Section 413.56, plus interest and any deferral surcharge, a lien against all parcels used for the development project, in accordance with Section 408 of this Article 4 and Section 107A.13.15 of the San Francisco Building Code.

SEC. 413.940. CITYWIDE AFFORDABLE HOUSING FUND.

Linkage Fee Program in Section 413.1 et seq. Sections 413.6 or 413.8 or assessed pursuant to Section 413.9 shall be deposited in the Citywide Affordable Housing Fund ("Fund"), established in Administrative Code Section 10.100-49. The receipts in the Fund collected under Section 413.1 et seq. shall be used solely to increase the supply of housing affordable to qualifying households subject to the conditions of this Section 413.940. The fees collected under this Section may not be used, by way of loan or otherwise, to pay any administrative, general overhead, or similar expense of any entity. The Mayor's Office of Housing and Community Development ("MOHCD") shall develop procedures such that, for all projects funded by the Citywide Affordable Housing Fund, MOHCD requires the project sponsor or its successor in interest to give preference in occupying units as provided for in Administrative Code Chapter 47.

(1) Preservation and Acquisition Funds.

(A) Designation of Funds. MOHCD shall designate and separately account for 10% of all fees that it receives under Section 413.1 et seq. that are deposited into the Fund to support the acquisition and rehabilitation of rent restricted affordable rental housing.

(B) Use of Preservation and Acquisition Funds. The funds shall be used exclusively to acquire and preserve existing housing with the goal of making such housing permanently affordable, including but not limited to acquisition of housing through the City's Small Sites Program. Units supported by monies from the Fund shall be designated as housing affordable to qualified households for the life of the project. Properties supported by the Preservation and Acquisition Funds must be:

(i) rental properties that will be maintained as rental

properties;

1	(ii) vacant properties that were formerly rental properties	
2	as long as those properties have been vacant for a minimum of two years prior to the effective	
3	date of the ordinance in Board File No. 190548, amending this Section 413.910;	
4	(iii) properties that have been the subject of foreclosure;	
5	<u>or</u>	
6	(iv) a Limited Equity Housing Cooperative as defined in	
7	Subdivision Code Sections 1399.1 et seq. or a property owned or leased by a non-profit entity	
8	modeled as a Community Land Trust.	
9	(C) Annual Report. At the end of each fiscal year, MOHCD shal	
10	issue a report to the Board of Supervisors regarding the total amount of Preservation and	
11	Acquisition Funds received, and how those funds were used.	
12	(D) Intent. In establishing guidelines for Preservation and	
13	Acquisition Funds, the Board of Supervisors does not intend to preclude MOHCD from	
14	expending other eligible sources of funding on Preservation and Acquisition as described in this	
15	<u>Section 413.9</u> 10	
16	(2) Permanent Supportive Housing. MOHCD shall designate and	
17	separately account for 30% of all fees that it receives under Section 413.1 et seq. that are	
18	deposited into the Fund to support the development of permanent supportive housing that meets	
19	the requirements of Section 413.1 et seq.	
20	(b) Accounting of Funds in Central SoMa Special Use District. Pursuant	
21	to Section 249.78(e)(1), all monies contributed pursuant to the Jobs-Housing Linkage	
22	Program and collected within the Central SoMa Special Use District shall be paid into	
23	the Citywide Affordable Housing Fund, but the funds shall be separately accounted for.	
24	Consistent with the allocations in subsection (a), sSuch funds shall be expended within the	
25		

area bounded by Market Street, the Embarcadero, King Street, Division Street, and South Van Ness Avenue.

SEC. 413.11. DIRECTOR OF PLANNING'S EVALUATION OF FEE.

- (a) If, in the discretion of the Director of Planning, there has been a substantial change in the San Francisco and/or regional economies since the effective date of the requirements of Section 413.1 *et seq.*, the Director may recommend to the Commission, the Board of Supervisors, and the Mayor that Section 413.1 *et seq.* be amended or rescinded to alleviate any undue burden on commercial development in the City that Section 413.1 *et seq.* may impose.
- (b) At the next comprehensive evaluation of all development fees and development impact requirements, pursuant to Section 410, the Controller, in consultation with the Department, and MOHCD and any necessary consultants, consistent with the civil service provisions of the Charter, and every five years thereafter, shall commission an update to the Jobs-Housing Nexus Analysis. The comprehensive evaluation of the Jobs-Housing Linkage Fee, pursuant to Section 410, shall include an evaluation of office projects in a range of sizes and an assessment of the availability of office allocation.

SEC. 415.5. AFFORDABLE HOUSING FEE.

* * * *

(f) **Use of Fees**. All monies contributed pursuant to the Inclusionary Affordable Housing Program shall be deposited in the Citywide Affordable Housing Fund ("*the*-Fund"), established in Administrative Code Section 10.100-49, except as specified below. *The Mayor's Office of Housing and Community Development ("*MOHCD*")* shall use the funds collected under this Section 415.5 in the following manner:

* * * *

(2)"Small Sites Funds."

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(A) Designation of Funds. MOHCD shall designate and separately account for 10% of all fees that it receives under Section 415.1 et seq. that are deposited into the Citywide Affordable Housing Fund, established in Administrative Code Section 10.100-49, excluding fees that are geographically targeted such as those referred to in Sections 249.78(e)(1), 415.5(b)(1), and 827(b)(1), to support acquisition and rehabilitation of Small Sites ("Small Sites Funds"). MOHCD shall continue to divert 10% of all fees for this purpose until the Small Sites Funds reach a total of \$15 million, at which point MOHCD will stop designating funds for this purpose. At such time as designated Small Sites Funds are expended and dip below \$15 million, MOHCD shall start designating funds again for this purpose, such that at no time the Small Sites Funds shall exceed \$15 million. When the total amount of fees paid to the City under Section 415.1 et seg. is less than \$10 million over the preceding 12-month period, MOHCD is authorized to temporarily divert funds from the Small Sites Funds for other purposes. MOHCD shall keep track of the diverted funds, however, such that when the amount of fees paid to the City under Section 415.1 et seq. meets or exceeds \$10 million over the preceding 12-month period, MOHCD shall commit all of the previously diverted funds and 10% of any new funds, subject to the cap above, to the Small Sites Funds.

(E) Intent. In establishing guidelines for Small Sites Funds, the Board of Supervisors does not intend to preclude MOHCD from expending other eligible sources of funding on Small Sites as described in this Section 415.5, or from allocating or expending more than \$15 million of other eligible funds on Small Sites.

SEC. 424.4. VAN NESS AND MARKET DOWNTOWN RESIDENTIAL SPECIAL USE DISTRICT AFFORDABLE HOUSING FUND.

That portion of gross floor area subject to the \$30.00 per gross square foot fee referenced in Section 424.3(b)(i) above shall be deposited into the special fund maintained by the Controller called the Citywide Affordable Housing Fund established by Section 413.910. Except as specifically provided in this Section, collection, management, enforcement, and expenditure of funds shall conform to the requirements related to in-lieu fees in Planning Code Section 415.1 et seq., specifically including, but not limited to, the provisions of Section 415.7.

Section 3. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By:

AUSTIN M. YANG Deputy City Attorney

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City and County of San Francisco Tails

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Ordinance

File Number:

190548

Date Passed: November 05, 2019

Ordinance amending the Planning Code to modify the Jobs Housing Linkage Fee by clarifying the indexing of the fee, adding options for complying with the fee, phasing increases to the fee, dedicating funds for permanent supportive housing and the preservation and acquisition of affordable housing, requiring periodic evaluation of the nexus study and fee, and to remove the monetary limit for the Small Sites Funds under the Inclusionary Housing Program; affirming the Planning Department's determination under the California Environmental Quality Act; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and making findings of public necessity, convenience, and welfare pursuant to Planning Code, Section 302.

October 21, 2019 Land Use and Transportation Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

October 21, 2019 Land Use and Transportation Committee - RECOMMENDED AS AMENDED

October 29, 2019 Board of Supervisors - AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE

Ayes: 11 - Brown, Fewer, Haney, Mandelman, Mar, Peskin, Ronen, Safai, Stefani, Walton and Yee

October 29, 2019 Board of Supervisors - PASSED ON FIRST READING AS AMENDED

Ayes: 11 - Brown, Fewer, Haney, Mandelman, Mar, Peskin, Ronen, Safai, Stefani, Walton and Yee

November 05, 2019 Board of Supervisors - FINALLY PASSED

Ayes: 10 - Fewer, Haney, Mandelman, Mar, Peskin, Ronen, Safai, Stefani, Walton

and Yee

Excused: 1 - Brown

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 11/5/2019 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo
Clerk of the Board

Unsigned

London N. Breed Mayor 11/15/19

Date Approved

I hereby certify that the foregoing resolution, not being signed by the Mayor within the time limit as set forth in Section 3.103 of the Charter, or time waived pursuant to Board Rule 2.14.2, became effective without her approval in accordance with the provision of said Section 3.103 of the Charter or Board Rule 2.14.2.

Angela Calvillo Clerk of the Board Date