

OFFICE OF THE CONTROLLER

CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller Todd Rydstrom Deputy Controller

MEMORANDUM

TO: Supervisor Norman Yee

FROM: Ben Rosenfield, Controller

Peg Stevenson, City Performance Director Michael Perlstein, Performance Analyst

DATE: May 13, 2019

SUBJECT: San Francisco Police Department Civilianization Progress and Options

Summary and Recommendations

Utilizing civilian staff to perform non-law enforcement duties within police departments, known as civilianization, is a widely recognized best practice in public safety organizations to both increase the number of officers available for law enforcement and to increase efficiencies.

In the last ten years civilianization reviews of the San Francisco Police Department (SFPD) have been done by the Police Executive Research Forum (PERF) in 2008,¹ the Controller's Office in 2010² and 2012³ and the Board of Supervisors Budget and Legislative Analyst (BLA) in 2018.⁴

At the Board of Supervisors' and Department's request, City Performance evaluated the SPFD's current status and options for future civilianization. Our findings and recommendations are:

• In the FY18-19 budget, the SFPD received 25 new positions for civilianization. Nineteen positions were budgeted for January 1 and six positions were budgeted for April 1. Progress has been made in filling these, but 12 positions are still awaiting exams or specifications and required assistance from the Department of Human Resources such that recruitments have not begun. These must be prioritized. See Table 2 for the list and Appendix A for details of this progress.

¹ https://sanfranciscopolice.org/sites/default/files/FileCenter/Documents/14694-

San_Francisco_Organizational_Review_Final_Report.pdf

² http://openbook.sfgov.org/webreports/details3.aspx?id=1144

³ The San Francisco Charter Section 16.123 directs the Controller and Chief of Police to identify positions in the San Francisco Police Department (SFPD) that could be filled appropriately by civilian personnel.

⁴ https://sfbos.org/sites/default/files/BA_Report_PA_of_San_Francisco_Police_Department_061218.pdf

- An additional 50 positions, if budgeted and authorized, will permit civilianization of jobs in Records Management, Media Relations, Police Commission, Legal, Professional Standards, Community Engagement and other units. The SFPD specified these positions for civilianization through a command staff review process. We have reviewed their work and concur with the identification of these 50 positions. These positions should be strongly considered for inclusion in the FY19-20 budget and future fiscal years in conjunction with a multi-year hiring and staffing plan. See Table 3 for the list and Appendix B for details.
- Additional study will likely yield more opportunities for civilianization of key functions. Clear opportunities exist in two Bureaus Administration and Investigation (see Appendix E for details of these Bureaus) and in specific units such as the Operations Center and the Homeland Security Unit. These areas have been identified by prior Controller's reviews, the BLA review, and the PERF review as having many roles which can be entirely civilian. The next analytical process should review SFPD's overall progress in civilianizing these types of functions. The SFPD has engaged a consultant to conduct a complete department-wide staffing analysis, which will enable greater specificity in civilianization reviews and proposals for the FY20-21 budget.
- We also note that strong progress has been made in civilianization over the past seven years. Since FY12-13, the SFPD has successfully civilianized 60 positions recommended in a variety of prior reports by the Controller's Office, BLA and others (See Appendix C for details).

Table 1 below summarizes the SFPD's progress in filling positions recommended by past civilianization reports. We also recommend the 50 positions newly identified by the Department for consideration in the upcoming budget, accompanied by a realistic staffing plan.

Table 1: Summary of Progress and Options with Position Counts

FY18-19 Approved &	Budgeted	Filled or in	Exam in Progress	Remaining
Budgeted		Final		
		Backgrounds		
	25	11	2	12
Prior Controller Review	Filled	Addressed in		
- Budgeted		FY18 Budget		
	46	2		
Prior Controller Review	Requested Not	Addressed in	Not Addressed	No longer
 Not Budgeted 	Budgeted	New List		relevant
	8	2	4	5
New Proposed	Recommended			
- Not Budgeted	(Multi-Year)			
	50			

Actions in the FY18-19 Fiscal Year

For FY18-19, SFPD was allocated budget and position authority to civilianize 25 positions (see Table 2 for positions by Bureau and Appendix B for the full list), with varying start dates anticipated through to the end of the fiscal year. As of May 1, 2019, the hiring status of those positions is as follows:

- Six filled
- Five candidates in background check
- Two exams being administered
- Six exam materials still in development
- Six recruitment not begun

SFPD notes that two of the positions included in this list (1823 Sr. Administrative Analysts within the Strategic Management Bureau) will be hired in lieu of assigning additional sworn officers to that Unit however SFPD does not plan to reduce the number of sworn officers in that Unit.

Table 2Count of FY18-19 Budgeted Civilian Positions by Bureau

Bureau	Count of Positions
Administration Bureau	15
Investigations Bureau	6
Strategic Management Bureau	2
Chief of Staff	2
Total	25

Options for the FY19-20 Fiscal Year

In the winter of FY18-19 SFPD asked all Command Staff to conduct a review of their personnel and identify positions currently held by sworn staff that could be civilianized. The resulting list of 50 positions (see Table 3 below for positions by Bureau and Appendix B for the full list) are those which SFPD feels could likely be transitioned in full to civilian staff. We have reviewed this work, compared it to past analyses and recommend that these positions be considered for inclusion in the FY19-20 and subsequent budgets. This would be done in conjunction with a hiring plan that is realistic about the effort to recruit these jobs.

In developing the list of 50 positions, the SFPD has retained uniformed supervision in some units that are otherwise entirely civilian. For example, if all positions in the FY18-19 budget and the new proposed lists were filled, four sworn officers would remain in the Strategic Management Bureau: one captain, one

sergeant, and two officers within Staff Inspections, each of whom would be paired with a civilian counterpart. SFPD should examine this approach and specifically justify where they propose to retain sworn supervision of a function that is otherwise completely staffed by civilians.

The SFPD's process of identifying the 50 positions also did not touch on light duty and disability assignments. In the past, some responsibilities which might have been civilianized have been reserved for sworn staff that need a place to work while assigned to a light duty or are permanently accommodated in their positions as determined by Americans with Disabilities Act determinations. However, SFPD is phasing out long-term disability staffing, and as officers currently in those roles retire, those positions will be gradually transitioned to civilian staff. Similarly, SFPD now uses short-term, light duty assignments to fill ad-hoc staffing shortages as requested by various Units, rather than to continuously staff positions which do not require law enforcement capabilities. An exception to this protocol is the Department Operations Center, which is staffed by rotating light duty assignments.

Table 3Count of Identified Civilian Positions by Bureau

Bureau	Count of Positions
Chief of Staff	13
Administration	11
Field Operations	11
Strategic Management	10
Special Operations	4
Investigations	1
Total	50

Options from Prior Studies

The 2012 Controller's Office report suggested 67 specific positions for civilianization. As noted above, of these, 46 have been successfully filled with civilian hires. Of the 21 that remain unfilled two recommended job classes are unavailable to the SFPD, and three positions are no longer relevant due to consolidation of a function. Of the remaining 16 positions:

- Four are in SFPD's current civilianization plans—two are included in the FY18-19 budgeted list and two are in the newly identified list
- Eight were requested in past budget years but were not funded these functions, including the Operations Center and Homeland Security Unit may still be candidates for civilianization
- Four remain unaddressed.

See Table 4 for a summary of Controller's recommendations by Unit, and Appendix D for details of which recommendations have been fully or partially completed.

Table 4CON Recommended Positions for Civilianization

Unit	Count of Positions Recommended	Count of Unfilled Recommendations ⁵
Compstat	14	3
Facilities	11	0
Operations Center and Homeland Security Unit	10	8
Academy	4	2
Police Law Enforcement Services	3	3
Technology	3	0
Alcohol Liaison Unit	2	1
Crime Scene Investigation	2	2
Fleet and Tactical	2	0
Permits	2	0
Property	2	0
Records Management - Contracts	2	0
Records Management - Legal	2	0
Behavioral Science	1	0
Crime Lab Director	1	0
Mounted Unit	1	0
Permits/Property	1	1
Records Management - Professional Standards	1	0
Special Operations	1	1
Total	67	21

⁵ Some of the unfilled recommendations have been addressed in other ways. Please see Appendix D for details.

The 2018 BLA report did not identify specific positions or functions for civilianization. However, it included suggestions of Units with work that could be done by a properly trained civilian and proposed that up to 34 positions in five Units might be civilianized. Because the BLA report did not identify specific positions, we cannot accurately assess the degree to which the recommendations are met by the FY18-19 budgeted positions and the newly identified proposal. However, these two lists of positions generally address the units specified in the BLA report, as shown in Table 5.6

Table 52018 BLA Suggested Civilianization by Unit

Division/ Unit	# Recommended for Civilianization	# Addressed in FY19 Budget	# Addressed in New FY20 List
Staff Services	11	6	3
Property	10	8	
Crime Scene Investigations	6	6	
Professional Standards	5	2	8
Administration	2	1	
Total	34	23	11

The 2008 PERF report recommended many specific positions throughout the Department for civilianization. While the status of many recommendations cannot be evaluated due to organizational changes over time, two significant findings can be compared to current civilianization efforts.

SFPD has made significant progress on civilianizing its Administration Bureau and has additional efforts underway, however it has not achieved near complete civilianization of the Bureau as recommended by PERF. The PERF report states that "[o]ther than in the Training Division, almost all positions in the [Administration] Bureau should be civilianized in order to best provide the professional services required through skilled workers and achieve a stability of institutional knowledge while offering fiscal benefits to the department."⁷

Eleven out of the 50 positions proposed for civilianization in the newly identified list and 15 of the 25 in the FY18-19 budgeted list are within the Administration Bureau. As of April 2019, there are 90 sworn staff

⁶ The BLA report makes clear that the recommended count of positions within each Unit is a broad suggestion, and that they lacked information for position-specific analysis. Thus, the SFPD addressed the positions they found most likely civilianizable within those Units via the FY18-19 budgeted and new identified lists, even though the number identified within each Unit across the two lists does not match the report's recommendations.

⁷ PERF Report page 147. https://sanfranciscopolice.org/sites/default/files/FileCenter/Documents/14694-San Francisco Organizational Review Final Report.pdf

in the Administration Bureau, 41 of which are within the Academy (i.e. the "Training Division" mentioned by the PERF report). The remaining 49 sworn staff consist of 44 sworn positions of rank Lieutenant or below, three Captains, one Commander, and the Deputy Chief. Filling all positions in the FY18-19 budgeted and newly identified lists would reduce the 90 sworn staff to 64. See Appendix E for a complete Administration staffing breakdown.

The PERF report also suggested increasing the number of civilian staff in the Investigations Bureau by more than 250%, from 62 to 166.5 FTEs. As of April 2019, there are 96 civilians in the bureau (see Appendix E for an Investigations staffing breakdown). Filling all positions in the FY18-19 budgeted group and newly identified list would increase the civilian count to 103.

The PERF report also recommended complete or near-complete civilianization of Units such as Forensic Services, Operations Center, Facilities, Support Services, Permits, Airport Administrative, and Public Affairs. Though some positions in these Units have been civilianized in past years (see Appendix C for an accounting of all civilianized positions since FY12-13) or are included in the SFPD's FY18-19 budgeted and new identified lists, a comprehensive staffing analysis is required to identify what portion of responsibilities in these groups which might be civilianized remains sworn.

Conclusion

In summary, strong progress has been made by the SFPD to move uniformed personnel back out onto the street and into jobs requiring law enforcement expertise and training, and in turn use civilian personnel for jobs where other skills are required. This progress has clearly benefited the SFPD in administration, public affairs, information technology and other areas. Nonetheless, there are areas where more of this changeover can take place now.

No further analysis is needed to move forward with completing the hires already identified for FY18-19 and proceeding with the 50 newly identified positions as discussed above. The expert consultant's staffing review that is currently planned need not delay any of these actions. The SFPD needs a realistic and well supported staffing plan to recruit and hire these positions. The Controller's Office will continue to work with the Department in FY19-20 and monitor progress in this important effort.

APPENDIX A: FY2018-19 BUDGET ACTIONS

Positions Approved in the FY2018-19 Budget

	Classification	Unit	Hiring Status as of April 30	Notes
1	7120 Blds & Grnds Maint. Superintendent	Facilities Manager	Filled with Acting Employee Pending next Citywide Exam	
1	1823 Senior	Principled Policing/Professional	Exam Being	Since the budget was approved, this position is no longer intended for civilianization; it will fill a new investigative role originally
2	Admin Analyst 1823 Senior	Principled Policing/Professional	Administered Exam Being	intended for a sworn officer. Since budget approved, this position no longer intended for civilianization. Will fill new investigative role originally
3	Admin Analyst	Standards	Administered	intended for a sworn officer.
4	1934 Storekeeper	Property / Evidence	Filled	
_5	1934 Storekeeper	Property / Evidence	Filled	
6	1934 Storekeeper	Property / Evidence	Filled	
7	1934 Storekeeper	Property / Evidence	Filled	
8	1934 Storekeeper	Property / Evidence	Candidate in backgrounds	
9	1934 Storekeeper	Property / Evidence	Candidate in backgrounds	
10	1934 Storekeeper	Property / Evidence	Candidate in backgrounds Candidate in	
11	1934 Storekeeper	Property / Evidence	backgrounds	
	1310 Public	Website /	Such Browniac	
	Relations	Communications in	Candidate in	
12	Assistant	Media Unit	backgrounds	
=	8173 Legal	PRA -Media Requests		_
13	Assistant	in Media Unit	Filled	
14	8253 Forensic Latent Examiner	Crime Scene Investigations	Exam Materials in development	Will be hired as Temp. Exempt to expedite hiring while job classification is edited by DHR
15	8253 Forensic Latent Examiner	Crime Scene Investigations	Exam Materials in development	Will be hired as Temp. Exempt to expedite hiring while job classification is edited by DHR

			Hiring Status as	
	Classification	Unit	of April 30	Notes
				Will be hired as Temp. Exempt
	8253 Forensic	Crime Scene	Exam Materials in	to expedite hiring while job
16	Latent Examiner	Investigations	development	classification is edited by DHR
				Will be hired as Temp. Exempt
	8253 Forensic	Crime Scene	Exam Materials in	to expedite hiring while job
_17	Latent Examiner	Investigations	development	classification is edited by DHR
				Will be hired as Temp. Exempt
	8253 Forensic	Crime Scene	Exam Materials in	to expedite hiring while job
18	Latent Examiner	Investigations	development	classification is edited by DHR
				Will be hired as Temp. Exempt
	8253 Forensic	Crime Scene	Exam Materials in	to expedite hiring while job
19	Latent Examiner	Investigations	development	classification is edited by DHR
	TBD - 1244			DHR finalizing proposed 1251
	Placeholder Job	Backgrounds	Recruitment Not	Background Investigator
20	Class	Investigations	Begun	classification.
	TBD - 1244			DHR finalizing proposed 1251
	Placeholder Job	Backgrounds	Recruitment Not	Background Investigator
21	Class	Investigations	Begun	classification.
	TBD - 1244			DHR finalizing proposed 1251
	Placeholder Job	Backgrounds	Recruitment Not	Background Investigator
22	Class	Investigations	Begun	classification.
	TBD - 1244			DHR finalizing proposed 1251
	Placeholder Job	Backgrounds	Recruitment Not	Background Investigator
23	Class	Investigations	Begun	classification.
	TBD - 1244			DHR finalizing proposed 1251
	Placeholder Job	Backgrounds	Recruitment Not	Background Investigator
24	Class	Investigations	Begun	classification.
	TBD - 1244			DHR finalizing proposed 1251
	Placeholder Job	Backgrounds	Recruitment Not	Background Investigator
25	Class	Investigations	Begun	classification.

APPENDIX B: CURRENT CIVILIANIZATION OPTIONS

This is a list of 50 positions identified by SFPD Command Staff as potential candidates for civilianization as of February 2019.

	Bureau	Unit	General Duties	Civilian Job Class Proposed	Civilian Cost	Uniform Position	Uniform Cost	Civilianization
	Бигеаи	Onit			Cost		Cost	Savings
_			Medical Liaison for On	5177 Safety	+	Q052	+	*
1	Administration	Staff Services	the Job Injuries	Officer	\$ 198,491	(Sergeant III)	\$211,193	\$12,702
						Q004 (Police		
_2	Administration	Staff Services	Recruitment	1250 Recruiter	\$ 167,695	Officer III)	\$181,854	\$14,160
						Q004 (Police		
3	Administration	Staff Services	Recruitment	1250 Recruiter	\$ 167,695	Officer III)	\$181,854	\$14,160
		Crime						
		Information				Q082		
4	Administration	Services	Records	941 Manager VI	\$ 248,700	(Captain III)	\$304,741	\$56,040
		Crime				Q062		
		Information				(Lieutenant		
5	Administration	Services	Records	923 Manager II	\$ 192,734	III)	\$241,150	\$48,416
		Crime		1827				
		Information		Administrative		Q052		
6	Administration	Services	Records	Services Manager	\$ 162,089	(Sergeant III)	\$211,193	\$49,104
		Crime		1827				_
		Information		Administrative		Q052		
7	Administration	Services	Records	Services Manager	\$ 162,089	(Sergeant III)	\$211,193	\$49,104
		Crime		1827				
		Information		Administrative		Q052		
8	Administration	Services	Records	Services Manager	\$ 162,089	(Sergeant III)	\$211,193	\$49,104
			Defensive Tactics -	1844 Senior		·		
			Fitness	Management		Q004 (Police		
9	Administration	Academy	Coordinator	Assistant	\$ 145,200	Officer III)	\$181,854	\$36,655
		,				•		• •

	D	11	Companyal Deution	Civilian Job	Civilian	Uniform	Uniform	Civilianization
	Bureau	Unit	General Duties	Class Proposed 1842	Cost	Position	Cost	Savings
			Professional	Management		Q004 (Police		
10	Administration	Academy	Development- A/O, etc.	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
10	Auministration	Academy		1942 - Assistant	\$ 120,700	Officer III)	\$101,034	\$33,140
		Facilities -	Building Maintenance and Supplies Support	Material		Q004 (Police		
11	Administration	DeHaro	for SOB DeHaro Facility	Coordinator	\$ 156,629	Officer III)	\$181,854	\$25,225
11	Auministration	репаго	101 30b Denato Facility	1842	\$ 130,029	Officer III)	\$101,034	\$23,223
		Media	PIO & support	Management		Q004 (Police		
12	Chief of Staff	Relations	duties	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
	Ciliei di Stali	Relations	PIO & support	1842	\$ 120,700	Officer III)	\$101,034	\$33,140
		Media	duties	Management		Q004 (Police		
13	Chief of Staff	Relations	duties	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
	Ciliei di Stali	Relations	PIO & support	1842	\$ 120,700	Officer III)	\$101,034	Ψ55,140
		Media	duties	Management		Q004 (Police		
14	Chief of Staff	Relations	duties	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
	Chief of Staff	Relations	PIO & support	1842	ψ 120,700	Officer III)	\$101,054	Ψ55,140
		Media	duties	Management		Q004 (Police		
15	Chief of Staff	Relations	duties	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
	Chief of Staff	Relations	PIO & support	1842	Ψ 120,700	Officer III)	\$ 10 1,05 H	Ψ33,140
		Media	duties	Management		Q004 (Police		
16	Chief of Staff	Relations	daties	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
	<u> </u>	Police	Police Commission	7.155.544.14	¥ ===0/: 00	Q052	ψ .o .γos .	φοσησ
17	Chief of Staff	Commission	Secretary	923 Manager II	\$ 192,734	(Sergeant III)	\$211,193	\$18,459
	Cinci di Stan	Commission	Secretary	1823 Senior	Ψ 232//3 :	(Sergeant III)	ΨΕ11/133	ψ10/133
		Police	Police Commission	Administrative		Q004 (Police		
18	Chief of Staff	Commission	support	Analyst	\$ 160,451	Officer III)	\$181,854	\$21,403
	<u> </u>	•	54660.1	1823 Senior	¥ 2007.02	<u> </u>	ψ 10 1/03 T	ΨΞ.γ.00
			Body Camera Unit -	Administrative		Q004 (Police		
19	Chief of Staff	Legal	Audit Role	Analyst	\$ 160,451	Officer III)	\$181,854	\$21,403
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	Durani	Unit	General Duties	Civilian Job	Civilian Cost	Uniform Position	Uniform	Civilianization
	Bureau	Unit	General Duties	Class Proposed 1823 Senior	Cost	Position	Cost	Savings
			Body Camera Unit -	Administrative		Q004 (Police		
20	Chief of Staff	Legal	Audit Role	Analyst	\$ 160,451	Officer III)	\$181,854	\$21,403
	Cilici di Stan	Logai	/ tauti Note	1827	Ψ 200/132	Omeer my	ψ101/03 T	ΨΕ 1, 100
				Administrative				
				Services		Q052		
21	Chief of Staff	Legal	Court Liaison Sergeant	Manager	\$ 162,089	(Sergeant III)	\$211,193	\$49,104
						Q052		
22	Chief of Staff	Legal	Legal Sergeant	8177 Attorney	\$ 269,251	(Sergeant III)	\$211,193	(\$58,058)
						Q004 (Police		
23	Chief of Staff	Legal	Legal support	8177 Attorney	\$ 269,251	Officer III)	\$181,854	(\$87,396)
						Q004 (Police		
24	Chief of Staff	Legal	Legal support	8177 Attorney	\$ 269,251	Officer III)	\$181,854	(\$87,396)
						Q062		
	Strategic	Professional				(Lieutenant		
_25	Management	Standards	Professional Standards	932 Manager IV	\$ 215,184	III)	\$241,150	\$25,966
				1844 Senior				
	Strategic	Professional		Management		Q052	*****	
_26	Management	Standards	Written Directives	Assistant	\$ 145,200	(Sergeant III)	\$211,193	\$65,993
	.	D (')		1842		0004 (D. I:		
27	Strategic	Professional	Muittan Dinastinas	Management	¢ 100 700	Q004 (Police	¢101.0F4	ФГГ 14 С
_27	Management	Standards	Written Directives	Assistant 1823 Senior	\$ 126,708	Officer III)	\$181,854	\$55,146
	Strategic	Professional	Professional Standards /	Administrative		Q004 (Police		
28	9	Standards	DOJ Reforms		\$ 160,451	Officer III)	\$181,854	¢55.146
	Management	Statitualus	DOT KEIOIIIIS	Analyst 1823 Senior	\$ 10U,431	Officer III)	\$101,034	\$55,146
	Strategic	Professional	Professional Standards /	Administrative		Q004 (Police		
29	Management	Standards	DOJ Reforms	Analyst	\$ 160,451	Officer III)	\$181,854	\$21,403
23	wanagement	Januarus	DOJ REIOITIS	Alialyst	ψ 100, 1 31	Officer III)	ψ101,034	ψ <u>ς</u> 1, 4 03

				Civilian Job	Civilian	Uniform	Uniform	Civilianization
	Bureau	Unit	General Duties	Class Proposed	Cost	Position	Cost	Savings
				1823 Senior				
	Strategic	Professional	Professional Standards /	Administrative		Q004 (Police		
30	Management	Standards	DOJ Reforms	Analyst	\$ 160,451	Officer III)	\$181,854	\$21,403
				1823 Senior				
	Strategic	Professional	Professional Standards /	Administrative		Q004 (Police		
31	Management	Standards	DOJ Reforms	Analyst	\$ 160,451	Officer III)	\$181,854	\$21,403
				1823 Senior				
	Strategic	Professional	Professional Standards /	Administrative		Q004 (Police		
32	Management	Standards	DOJ Reforms	Analyst	\$ 160,451	Officer III)	\$181,854	\$21,403
				1094 IT Ops				
	Strategic		Telecomm Lead w.	Support		Q004 (Police		
33	Management	Technology	Vendors & DT	Administrator IV	\$ 171,007	Officer III)	\$181,854	\$10,847
				1094 IT Ops				
	Strategic		Smart Phone and	Support		Q004 (Police		
34	Management	Technology	Wireless Support	Administrator IV	\$ 171,007	Officer III)	\$181,854	\$10,847
			Front Desk STOP / Tow	9209 Community				
	Special		Desk (Public	Police Services		Q004 (Police		
35	Operations	Traffic	Counter)	Aide	\$ 106,725	Officer III)	\$181,854	\$75,130
			Front Desk General	9209 Community				
	Special		Questions &	Police Services		Q004 (Police		
36	Operations	Traffic	Police Reports	Aide	\$ 106,725	Officer III)	\$181,854	\$75,130
				1842				
	Special		Subpoena Processing &	Management		Q052		
37	Operations	Traffic	Admin Work	Assistant	\$ 126,708	(Sergeant III)	\$211,193	\$84,484
			Co. K Motorcycle Fleet					_
	Special		Management - Must	7313 Automotive		Q004 (Police		
38	Operations	Traffic	have M1 License	Machinist	\$ 130,385	Officer III)	\$181,854	\$51,470
				1842				
	Field	PLES - 10B	Scheduling PLES	Management		Q004 (Police		
39	Operations	Services	Assignments	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146

	_			Civilian Job	Civilian	Uniform	Uniform	Civilianization
	Bureau	Unit	General Duties	Class Proposed	Cost	Position	Cost	Savings
	e: 11	DIEC 10D	C. I. I. DIEC	1842		0004 (D. I:		
4.0	Field	PLES - 10B	Scheduling PLES	Management	4.05.700	Q004 (Police	†101.0F.1	*
40	Operations	Services	Assignments	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
				1842		0004 (D. II		
	Field	5	D : 10 11 000	Management	4.05.700	Q004 (Police	†101.0F.1	
41	Operations	Patrol Specials	Patrol Specials Officers	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
				1842				
	Field		One of the two Permit	Management		Q004 (Police		
42	Operations	Permits	Officers	Assistant	\$ 126,708	Officer III)	\$181,854	\$55,146
		Community		1844 Senior				
	Field	Engagement	Limited Proficiency	Management		Q004 (Police		
43	Operations	Div.	Officer	Assistant	\$ 145,200	Officer III)	\$181,854	\$36,655
		Community		1844 Senior				
	Field	Engagement	Safe Place Program	Management		Q004 (Police		
_44	Operations	Div.	Coordinator	Assistant	\$ 145,200	Officer III)	\$181,854	\$36,655
		Community		1844 Senior				
	Field	Engagement	SF Police Foundation	Management		Q004 (Police		
45	Operations	Div.	Coordination	Assistant	\$ 145,200	Officer III)	\$181,854	\$36,655
				1827				
		Community	Command Post at	Administrative				
	Field	Engagement	Healthy Streets Ops	Services		Q052		
46	Operations	Div.	Center	Manager	\$ 162,089	(Sergeant III)	\$211,193	\$49,104
		Community	Command Post at	1844 Senior				
	Field	Engagement	Healthy Streets Ops	Management		Q004 (Police		
47	Operations	Div.	Center	Assistant	\$ 145,200	Officer III)	\$181,854	\$36,655
		Community	Command Post at	1844 Senior				
	Field	Engagement	Healthy Streets Ops	Management		Q004 (Police		
48	Operations	Div.	Center	Assistant	\$ 145,200	Officer III)	\$181,854	\$36,655

				Civilian Job	Civilian	Uniform	Uniform	Civilianization	
	Bureau	Unit	General Duties	Class Proposed	Cost	Position	Cost	Savings	
		Community	Command Post at	1844 Senior					
	Field	Engagement	Healthy Streets Ops	Management		Q004 (Police			
49	Operations	Div.	Center	Assistant	\$ 145,200	Officer III)	\$181,854	\$36,655	
			Crime Lab Technical	2416 Laboratory		0382			
50	Investigations	Crime Lab	Support	Technician II	\$ 103,995	(Inspector III)	\$211,193	\$107,198	
					\$ 7,879,868		\$9,656,920	\$1,777,052	

APPENDIX C: FY12-13 THRU FY16-17 CIVILIANIZATION

This is a list of 54 positions which have been civilianized between FY12-13 and FY16-17.

	Classification	Unit	Filled?
FY12/13			
		Academy/POST Compliance	
1	1842 Management Assistant	Position	Yes
	1766 Media Production		
2	Technician	Academy/ Tech Video	Yes
3 4 5 6 7	1822 Admin Analyst	Admin Compstat	Yes
4	1822 Admin Analyst	Operations Compstat	Yes
5	1822 Admin Analyst	Operations Compstat	Yes
6	1822 Admin Analyst	Operations Compstat	Yes
7	1822 Admin Analyst	Operations Compstat	Yes
8	1408 Principal Clerk	Community Engagement	Yes
	·	Traffic - Traffic Stats / Vision	
9	1822 Admin Analyst	Zero	Yes
10	1942 Assist Mat. Coord.	Crime Lab Facility	Yes
11	1023 IS Administrator III	Technology	Yes
12	1023 IS Administrator III	Technology	Yes
13	1023 IS Administrator III	Technology	Yes
14	8173 Legal Assistant	Legal / Chief of Staff	Yes
15	8173 Legal Assistant	Legal / Chief of Staff	Yes
			Repurposed in FY17-
			18 for
			Technology/Police
16	8259 Criminalist	CSI	Reforms
			Repurposed in FY17-
			18 for
			Technology/Police
17	8259 Criminalist	CSI	Reforms
18	5322 Graphic Artist	CSI - Artist	Yes
19	1770 Photographer	CSI Photo Lab	Yes
20	1842 Management Assistant	Administration Bureau	Yes
21	0933 Manager V	Crime Lab Director	Yes
FY13-14	<u>_</u>		
	7410 Vehicle Maintenance		
22	Operator	Fleet	Yes
23	1842 Management Assistant	Academy	Yes
24	1823 Senior Admin Analyst	Administration Compstat	Yes
25	1822 Admin Analyst	Administration Compstat	Yes
26	1408 Principal Clerk	Permits	Yes
27	1244 - Sr. Personnel Analyst	Permits	Yes
28	1934 Storekeeper	Property	Yes
29	1934 Storekeeper	Property	Yes
-		- 12	

	Classification	Unit	Filled?
30	8108 Sr. Legal Process Clerk	Legal / Contracts	Yes
31	1842 Management Assistant	Alcoholic Liaison Unit	Yes
		Professional Standards/Chief	
32	1842 Management Assistant	of Staff	Yes
33	1822 Admin Analyst	Operations Compstat	Yes
34	1822 Admin Analyst	Operations Compstat	Yes
35	1822 Admin Analyst	Operations Compstat	Yes
36	1822 Admin Analyst	Operations Compstat	Yes
	1942 Assistant Materials	•	
37	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
38	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
39	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
40	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
41	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
42	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
43	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
44	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
45	Coordinator	Facilities -District Station	Yes
	1942 Assistant Materials		
46	Coordinator	Facilities -District Station	Yes
47	1408 Principal Clerk	Staff Services	Yes
48	9209 Comm. Police Service Aide	Homeland Security Unit	Yes
49	9209 Comm. Police Service Aide	Homeland Security Unit	Yes
50	3310 Stable Attendant	Mounted Unit	Yes
51	3310 Stable Attendant	Mounted Unit	Yes
	7410 Vehicle Maintenance		
52	Operator	Special Operations	Yes
		Department Contracts	
53	1823 Senior Admin Analyst	Administrator	Yes
FY16-17			
54	0922 Manager I	Fleet Manager	Yes

APPENDIX D: DETAIL OF 2012 CONTROLLER'S REPORT RECOMMENDATIONS

This table provides a civilianization status on 67 positions recommended for civilianization per the Controller's Office 2012 report.

	Proposed Job		#	# Recommended		
Unit	Class	Title	Positions	positions unfilled	Status	Notes
		Media Production				
Academy	1766	Technician	1		Complete	
		Management				
Academy	1842	Assistant	1		Complete	
						Per Peace Officers Standards and
						Training (P.O.S.T) - Firearm
						Specialist must be sworn, so this
			_	_		couldn't happen. Repurposed to
Academy	8259	Fire Arm Specialist	1	1	N/A	1942 Facilities Coordinator
		Community				
		Development		_		9772 job class is specific to MYR,
Academy	9772	Specialist	1	1	N/A	could not be used
Alcohol Liaison		Management			Partially	
Unit	1842	Assistant	2	1	Complete	Could still be civilianized
Behavioral						
Science	1406	Senior Clerk	1		Complete	
		Administrative				Compstat is now centralized, three
Compstat	1822	Analyst	13	3	Complete	positions no longer needed
		Senior Administrative				
Compstat	1823	Analyst	1		Complete	
Crime Lab						
Director	0933	Manager V	1		Complete	
Crime Scene						
Investigation	1770	Photographer	1		Complete	
Crime Scene						
Investigation	5322	Graphic Artist	1		Complete	

	Proposed Job		#	# Recommended		
Unit	Class	Title	Positions	positions unfilled	Status	Notes
					Addressed	
Crime Scene					but	Identified in FY18-19 Budgeted
Investigation	8259	Criminalist	1	1	incomplete	List
					Addressed	
Crime Scene					but	Addressed in FY18-19 Budgeted
Investigation	8260	Criminalist II	1	1	incomplete	List
		Assistant Materials				One of these was Firearm
Facilities	1942	Coordinator	11		Complete	Specialist recommendation
		Automotive Services				
Fleet and Tactical	7410	Worker	2		Complete	
Mounted Unit	3310	Stable Attendant	1		Complete	
						Per BLA 2018 analysis: six
Operations						requested positions denied in
Center and						FY13-14 budget, two denied in
Homeland		Community Police			Partially	FY16-17. Potentially could still
Security Unit	9209	Service Aides	10	8	Complete	be civilianized.
						Repurposed to 1244 and assigned
Permits	0922	Manager I	1		Complete	to Staff Services
Permits	1408	Principal Clerk	1		Complete	
					Addressed	
		Materials			but	
Permits/Property	1944	Coordinator	1	1	incomplete	Addressed in 2019 Identified List
Police Law						
Enforcement						
Services	1408	Principal Clerk	2	2	Unfilled	Could still be civilianized
Police Law					Addressed	
Enforcement		Senior Administrative			but	
Services	1823	Analyst	1	1	incomplete	Addressed in 2019 Identified List
Property	1934	Storekeeper	2		Complete	

	Proposed Job		#	# Recommended		
Unit	Class	Title	Positions	positions unfilled	Status	Notes
Records						
Management -		Senior Management				
Contracts	1844	Assistant	1		Complete	Moved from Legal to Fiscal
Records						
Management -						
Contracts	8108	Senior Process Clerk	1		Complete	
Records						
Management -						
Legal	8173	Legal Assistant	2		Complete	
Records						
Management -						
Professional		Management				
Standards	1842	Assistant	1		Complete	
Special		Senior Management				
Operations	1844	Assistant	1	1	Unfilled	Could still be civilianized
		Information Services				
Technology	1023	Admin.	3		Complete	Job class changed to 1093
			67	21		

APPENDIX E: CIVILIANIZATION IN TWO BUREAUS

Of the SFPD's six Bureaus (Administration, Strategic Management, Field Operations, Investigations, Special Operations, and Airport) past reports have identified two which contain the most opportunity for civilianization: Administration and Investigations. The tables below provide a breakdown of staffing within these two Bureaus by Unit and position type. Civilian job types are shaded yellow, and Academy Units are shaded blue. Civilianizable positions included in the FY18-19 budgeted and the newly identified lists are shown on the right.

Sufficiently detailed organization charts for the remaining Bureaus and the Strategic Communications, Chief of Staff, and Policy & Public Affairs Divisions were not provided.

Administration Bureau Staffing

Unit	Deputy Chief	Cmdr./ Director	Capt.	1+	Sgt Inspector	Ofc	Light Duty	Prop F (960) ⁸	Civilian	Total	FY18-19 Budgeted	Newly Identified
General	1	1	1		1	Oic.	Duty	(300)	8	12	Duugeteu 1	1
Academy - General		<u> </u>	1						1	2	-	<u>-</u> _
Professional										_		
Development Unit				1	2	2			5	10		1
Basic Recruit Course				1	4	23		5	1	34		1
Field Training Office				1	1	2			1	5		
Field Tactics Unit				1	1	1		1		4		
Property			1	1	2	7	1	12	7	31	8	
Records				1	2		8		29	40		5
Staff Services -												
General			1	1	1			2	1	6		
Personnel									13	13		
Equal Employment												
Opportunity												
Programs									1	1		
Physician Specialist									1	1		_
Payroll									9	9		_
Background												_
Investigations						6		21	3	30	6	
Behavioral Science					2	1			1	4		
Medical Liaison					1	1			2	4		1
Recruitment Unit					1	4			2	7		2
Staffing and					<u></u>							
Deployment				1	1	1			1	4		
Total	1	1	4	8	19	48	9	41	86	217	15	11

⁸ 960 staff are retired SFPD members who are hired back on a part-time basis under Prop. F. They may perform specialized duties but do not respond to calls for service.

Investigations Bureau Staffing

This table provides a breakdown of staffing within the Investigations Bureau by Unit and position type. Civilian job types are shaded. Civilianizable positions included in the FY18-19 budgeted and new identified Lists are shown on the right.

	Deputy Chief	Cmdr./ Director	Capt.	Lt.	Sgt Inspector	Ofc.	Prop F (960)	Policing Service Aide (9209)	Civilian	Cadet	Total	FY18-19 Budgeted	Newly Identified
Main Office	1	1	•		1			1	2		6		
Gun Crimes									vacant				
Invest. Ctr.				1	2	2	3		(clerk)		8		
Special													
Invest.				1	16	13	1		1		32		
Crime													
Analysis		1							10		11		
Crime Lab		1			1			3	29		34		1
CSI				1	6	14			4		25	6	
ID ABIS						1			27		28		
GTF			1	1	15	1			1	1	20		
Homicide				1	15		3		1		20		
									vacant				
Robbery				1	10				(clerk)		11		
Night Invest.					9				1		10		
									vacant				
Burglary			1	1	14			1	(clerk)		17		
Narcotics				1	4	12	1		1		19		
									vacant				
TCIU				1	5				(clerk)		6		
SVU			1	3	52	1	1	1	4	2	65		
Total	1	3	3	12	150	44	9	6	81	3	312	6	1