File No. <u>191172</u>

Committee Item No. \_ Board Item No.

# COMMITTEE/BOARD OF SUPERVISORS

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Prepared by: \_\_\_\_\_\_ Prepared by: \_\_\_\_\_\_

Date: <u>January 10, 2020</u> Date:

## FILE NO. 191172

#### ORDINANCE INJ.

[Levying Special Taxes - Special Tax District No. 2019-2 (Pier 70 Leased Properties)]

Ordinance levying special taxes within City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties).

NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u>. Deletions to Codes are in <u>strikethrough italics Times New Roman font</u>. Board amendment additions are in <u>double-underlined Arial font</u>. Board amendment deletions are in <u>strikethrough Arial font</u>. Asterisks (\* \* \* \*) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Background and Findings. The Board of Supervisors of the City and County of San Francisco ("Board") hereby finds, determines, and declares, based on the record before it, that:

(a) California Statutes of 1968, Chapter 1333 ("Burton Act") and San Francisco Charter Section 4.114 and Appendix B, beginning at Section B3.581, empower the City and County of San Francisco ("City"), acting through the San Francisco Port Commission ("Port" or "Port Commission"), with the power and duty to use, conduct, operate, maintain, manage, regulate, and control the lands within Port jurisdiction.

(b) FC Pier 70, LLC, a Delaware limited liability company ("Master Developer") and the City, acting by and through the Port, are parties to a Disposition and Development Agreement (as amended from time to time, "DDA"), including a Financing Plan (as amended from time to time, "Financing Plan"), that governs the disposition and development of approximately 28 acres of land in the waterfront area of the City known as Pier 70 ("Project Site").

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Mayor Breed BOARD OF SUPERVISORS (c) In the general election held on November 4, 2014, an initiative entitled, the "Union Iron Works Historic District Housing, Waterfront Parks, Jobs and Preservation Initiative" ("Proposition F"), was approved by the voters in the City.

(d) The DDA contemplates a project ("Project") under which the Port would initially lease the Project Site to the Master Developer for infrastructure development, and, ultimately, lease and sell parcels in the Project Site to vertical developers, for development of a mixed-use project described in the DDA.

(e) The City anticipates that, in addition to the infrastructure and private development described above, future improvements will be necessary to ensure that the shoreline, public facilities, and public access improvements will be protected should sea level rise in the vicinity of the Project Site, and the Board desires to provide a mechanism to pay for the costs of such improvements.

(f) At its hearing on August 24, 2017, and prior to recommending proposed Planning Code amendments for approval, by Motion No. 19976, the Planning Commission certified a Final Environmental Impact Report ("FEIR") for the Project (Case No. 2014-001272ENV) pursuant to the California Environmental Quality Act ("CEQA") (California Public Resources Code Sections 21000 et seq.), the CEQA Guidelines (14 Cal. Code Reg. Sections 15000 et seq.), and Chapter 31 of the Administrative Code. A copy of said Motion is on file with the Clerk of the Board in File No. 170930, and is incorporated herein by reference.

(g) In recommending the proposed Planning Code amendments for approval by this Board at its hearing on August 24, 2017, by Motion No. 19977, the Planning Commission also adopted findings under CEQA, including a statement of overriding consideration, and a Mitigation Monitoring and Reporting Program ("MMRP"). A copy of said Motion and MMRP are on file with the Clerk of the Board in File No. 170930, and are incorporated herein by reference.

(h) Under Chapter 43, Article X of the Administrative Code ("Code"), which Code incorporates by reference the Mello-Roos Community Facilities Act of 1982, as amended ("Mello-Roos Act"), this Board is authorized to establish special tax districts and to act as the legislative body for each such district.

(i) On November 19, 2019, this Board adopted Resolution No. 502-19 entitled "Resolution declaring the intention of the Board to establish City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) and a Future Annexation Area; ordering and setting a time and place for a public hearing of the Board, sitting as a Committee of the Whole, on January 14, 2020; determining other matters in connection therewith, as defined herein; and making findings under the California Environmental Quality Act" ("Resolution of Intention"), which Resolution of Intention was signed by the Mayor on November 27, 2019, a complete copy of which is on file with the Clerk of the Board in File No. 191078, stating its intention to form (i) the "City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties)" ("Special Tax District") and (ii) a "City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) (Future Annexation Area)" ("Future Annexation Area"), pursuant to the Code.

(j) On November 19, 2019, this Board also adopted Resolution No. 503-19 entitled "Resolution declaring the intention of the Board to incur bonded indebtedness and other debt in an aggregate principal amount not to exceed \$1,841,600,000 for the City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) and determining other matters related thereto, as defined herein" ("Resolution of Intention to Incur Indebtedness"), which Resolution of Intention to Incur Indebtedness was signed by the Mayor on November 27, 2019, a complete copy of which is on file with the Clerk of the Board in File No. 191079, stating its intention to incur bonded indebtedness and other debt (as defined in the Mello-Roos Act) within the boundaries of the Special Tax District for the purpose of

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financing the costs of certain facilities specified in the Resolution of Intention.

(k) Notice was published as required by the Code of the intention of this Board to form the Special Tax District and the Future Annexation Area, to levy a special tax to provide for certain facilities, services, and incidental expenses and to incur bonded indebtedness and other debt for the Special Tax District in an amount not to exceed \$1,841,600,000.

(I) On January 14, 2020, this Board held noticed public hearings as required by the Code. At said hearings all persons desiring to be heard on all matters pertaining to the formation of the Special Tax District and the Future Annexation Area, the levy of said special taxes, and the incurrence of bonded indebtedness and other debt were heard, substantial evidence was presented and considered by this Board and full and fair hearings were held.

(m) Subsequent to the hearings, this Board adopted resolutions entitled "Resolution of formation of City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) and a Future Annexation Area; determining other matters in connection therewith, as defined herein; and making findings under the California Environmental Quality Act" ("Resolution of Formation"), "Resolution determining necessity to incur bonded indebtedness and other debt in an aggregate principal amount not to exceed \$1,841,600,000 for the City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) and determining other matters in connection therewith, as defined herein" ("Resolution of Necessity") and "Resolution calling special election in City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) and determining other matters in connection therewith, as defined herein" ("Resolution of Special Election"), which resolutions defined the facilities, services, and incidental expenses to be financed by the Special Tax District, established the Special Tax District, authorized the levy of special taxes within the Special Tax District, determined the necessity to incur bonded indebtedness and other debt in the Special Tax District and called an election within the Special Tax District on

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the propositions of incurring indebtedness, levying the special taxes, and establishing an appropriations limit within the Special Tax District.

(n) In the Resolution of Formation, this Board made certain findings under CEQA about the FEIR for the disposition and development of the Project Site, and those findings are incorporated in this Ordinance as if set forth in their entirety herein.

(o) In the Resolution of Formation, this Board determined that in order to advance the public purposes of the City, the type of facilities proposed to be financed by the Special Tax District and pursuant to the Code shall consist of those items listed as facilities in Exhibit A hereto and by this reference incorporated herein ("Facilities"). The list of Facilities in Exhibit A is included in this Ordinance in order to comply with Section 43.10.15 of the Code.

(p) In the Resolution of Formation, this Board also determined that in order to advance the public purposes of the City, the type of services proposed to be financed by the Special Tax District and pursuant to the Code shall consist of those items listed as services in Exhibit A hereto and by this reference incorporated herein ("Services"). The list of Services in Exhibit A is included in this Ordinance in order to comply with Section 43.10.16 of the Code.

(q) In the Resolution of Formation, this Board also determined that in order to advance the public purposes of the City, the type of incidental expenses proposed to be financed by the Special Tax District and pursuant to the Code shall consist of those items listed as incidental expenses in Exhibit A hereto and by this reference incorporated herein ("incidental expenses").

(r) On January 14, 2020, a special election was held within the Special Tax District at which the qualified electors approved the propositions of incurring indebtedness, levying the special taxes, and establishing an appropriations limit within the Special Tax District by the two-thirds vote required by the Code.

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Section 2. The Board hereby authorizes and levies special taxes within the Special Tax District pursuant to the Code, at the rate and in accordance with the formula ("Rate and Method") set forth in the Resolution of Formation, which Resolution of Formation is by this reference incorporated herein, a complete copy of which is on file with the Clerk of the Board in File No. 191168. The special taxes are hereby levied commencing in fiscal year 2020-21 and in each fiscal year thereafter until payment in full of any bonds or other debt (as defined in the Mello-Roos Act) issued by the City for the Special Tax District ("Bonds") or such longer period provided in the Rate and Method, as contemplated by the Resolution of Formation and the Resolution of Necessity, and all costs of administering the Special Tax District.:

Section 3. The Director of the Office of Public Finance of the City is hereby authorized and directed each fiscal year to determine the specific special tax rate and amount to be levied for the next ensuing fiscal year for each parcel of real property within the Special Tax District, in the manner and as provided in the Resolution of Formation and the Rate and Method.

Section 4. In no event shall the special taxes be levied on any parcel within the Special Tax District in excess of the maximum special taxes specified in the Resolution of Formation and the Rate and Method.

Section 5. All of the collections of the special taxes shall be used as provided for in the Code, in the Resolution of Formation, and in the Financing Plan, including, but not limited to, the payment of principal and interest on the Bonds, the replenishment of one or more debt service reserve funds for the Bonds, the payment of the costs of the Facilities, the Services, and the incidental expenses, the payment of the costs of the City in administering the Special Tax District, and the costs of collecting and administering the special taxes.

Section 6. The special taxes shall be collected in the same manner as ordinary ad valorem taxes are collected and shall have the same lien priority, and be subject to the same

penalties and the same procedure and sale in cases of delinquency as provided for ad valorem taxes; provided, however, that this Board hereby expressly approves the use of hand billing for collection of special taxes in the Special Tax District and may provide for other appropriate methods of collection by resolutions of this Board. In addition, the provisions of Section 53356.1 of the Mello-Roos Act shall apply to delinquent special tax payments.

In the Resolution of Formation, the Board declared that it expects that the real property in the Special Tax District that will be subject to the special taxes will consist of leasehold or possessory interests in land owned by the City or the Port Commission, and approved the levy of Special Taxes on such leasehold or possessory interests on the secured property tax roll of the City and County of San Francisco.

The Director of the Office of Public Finance of the City is hereby authorized and directed to provide all necessary information to the appropriate officers of the City in order to effect proper billing and collection of the special taxes, so that the special taxes shall be included on the secured property tax roll of the City for fiscal year 2020-21 and for each fiscal year thereafter until the Bonds and all costs of administering the Special Tax District are paid in full or such longer period of time provided in the Rate and Method.

Section 7. As permitted by the Code, the provisions of this Ordinance shall apply not only to the initial territory included in the Special Tax District but also to parcels included in the Future Annexation Area that are annexed to the Special Tax District at the rate or rates to be approved unanimously by the owner or owners of each parcel or parcels to be annexed to the Special Tax District.

Section 8. Severability. If for any reason any portion of this Ordinance is found by a court of competent jurisdiction to be invalid, or if the special taxes are found by a court of competent jurisdiction inapplicable to any particular parcel within the Special Tax District, the balance of this Ordinance and the application of the special taxes to the remaining parcels

within the Special Tax District shall not be affected. Furthermore, if any section, subsection, sentence, clause, phrase, or word of this Ordinance, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of this Ordinance. This Board hereby declares that it would have passed this Ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this Ordinance or application thereof would be subsequently declared invalid or unconstitutional.

Section 9. Effective Date. This Ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the Ordinance, the Mayor returns the Ordinance unsigned or does not sign the Ordinance within 10 days of receiving it, or the Board overrides the Mayor's veto of the Ordinance.

APPROVED AS TO FORM: DENNIS J., HERRERA, City Attorney

BLAKE

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Deputy City Attorney

By:

MARK D.

#### EXHIBIT A

#### CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

#### DESCRIPTION OF FACILITIES, SERVICES AND OTHER COSTS TO BE FINANCED BY THE SPECIAL TAX DISTRICT

City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) (as originally configured and as expanded through annexation of property in the future, the "STD"), is authorized to finance the Facilities, Services and Incidental Costs described in this Exhibit A. Capitalized terms used in this Exhibit A but not defined herein have the meaning given them in the Appendix to Transaction Documents for the Pier 70 28-Acre Site Project, attached as an appendix to the Disposition and Development Agreement ("DDA"), dated as of May 2, 2018, by and between the Port and the Developer, including all exhibits and attachments, as may be amended from time to time. When used in this Exhibit A, "including" has the meaning given to it in the DDA.

## **AUTHORIZED FACILITIES**

The STD is authorized to finance the purchase, construction, reconstruction, expansion, improvement, or rehabilitation of all or any portion of the facilities authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), including:

1. Land Acquisition - includes, but is not limited to, acquisition of land for public improvements or for other requirements under the DDA.

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2. Demolition and Abatement - includes, but is not limited to, Site Preparation costs, including abatement of hazardous materials, removal of below-grade, at-grade, and above-grade facilities, and recycling or disposal of waste, including demolition and abatement within future vertical sites that is necessary for Horizontal Improvements.

- Auxiliary Water Supply System includes, but is not limited to, main pipe, laterals, valves, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite high pressure water supply network intended for fire suppression.
- 4. Low Pressure Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite low pressure water supply network intended for domestic use.
- 5. Non-Potable Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, cathodic protection, tie-ins, blackwater treatment facility (whether publicly or privately owned), and any other components required for non-potable water supply network intended to provide treated wastewater for use in, among other things, irrigation of parks, landscaping, and non-potable uses within buildings.
- 6. Combined Sanitary Sewer and Stormwater Management- includes, but is not limited to, retrofit of existing combined sewer facilities, new gravity main pipe, force main pipe and associated valves, laterals, manholes, catch basins, traps, air vents, pump stations, outfalls, lift stations, connections to existing systems, stormwater treatment BMPs such

as detention vaults, and any other components required for a network intended to convey storm water and sanitary sewage, including components, such as ejector pumps, associated with vertical buildings to meet design criteria for the Horizontal Improvements.

7. Joint Trench & Dry Utilities - includes, but is not limited to, installation of primary and secondary conduits, overhead poles, pull boxes, vaults, subsurface enclosures, gas main, and anodes for dry utilities including electrical, gas, telephone, cable, internet, and information systems.

8. Earthwork and Retaining Walls - includes, but is not limited to, Site Preparation activities including importation of clean fill materials, clearing and grubbing, slope stabilization, ground improvement, installation of geogrid, surcharging, wick drains, excavation, rock fragmentation, grading, placement of fill, compaction, retaining walls, subdrainage, erosion control, temporary fencing, and post-construction stabilization such as hydroseeding. Also, includes, but is not limited to, excavation of future vertical development sites if the excavated soils is used on site for purposes of raising Horizontal Improvements.

9. Roadways - includes, but is not limited to, Public ROWs, road subgrade preparation, aggregate base, concrete roadway base, asphalt wearing surface, concrete curb, concrete gutter, medians, colored asphalt and concrete, pavers, speed bumps, sawcutting, grinding, conform paving, resurfacing, any other components required for onsite and offsite roadways, transit stops, bus facilities, permanent pavement marking and striping, traffic control signage, traffic light signals, offsite traffic improvements, and

any other components or appurtenant features as required in the approved Improvement Plan details and specifications. through the permitting process. 10. Streetscape - includes, but is not limited to, subgrade preparation, aggregate base, sidewalks, pavers, ADA curb ramps with detectable tiles, streetlights, light pole foundations, signage, emergency services infrastructure, landscaping (including trees and silva cells and/or structural soil), irrigation, street furniture, waste receptacles, bike racks, shared bike parking facilities (whether publicly or privately owned), newspaper stands, any other components or appurtenant features as required in the approved Improvement Plan details and specifications through the permitting process, and interpretative signage and facilities.

11. Parks and Public Space - includes, but is not limited to, fine grading, storm drainage and treatment, sanitary sewer, low pressure water, park lighting, community wifi, security infrastructure, low-voltage electrical, various hardscaping, irrigation, landscaping, various concrete structures, site furnishings, public art, viewing platforms, retrofit of shoreline structures and slopes (including demolition, excavation, installation of revetment, structural repair, and any other components, e.g., Shoreline Improvements), and any other associated work in publicly accessible spaces such as parks, open spaces, plazas, and mid-block passages, including publicly-accessible parks, plazas, mid-block passages and open space that is located on private property, but identified as public open space, mid-block passages, streets or streetscapes in the DDA or Design for Development.

12. Historic Rehabilitation Required for Horizontal Improvements - includes, but is not limited to, eligible cost for relocation, structural retrofit, repair, and rehabilitation of historic

buildings associated with horizontal public improvements, such as Building 12 lifting, Building 21 relocation, Building 108 reuse for blackwater treatment, and Building 15 structural frame.

13. Hazardous Soil Removal - includes, but is not limited to, removal and disposal of contaminated soil which cannot be reused on site in accordance with the Pier 70 Risk Management Plan, Pier 70 Master Plan Area, dated July 25, 2013, and associated with Horizontal Improvements.

14. Shoreline Adaptation Studies - includes, but is not limited to, analysis and planning to characterize the preferred Shoreline Protection Project and alternatives, including preentitlement planning and design work, environmental review, negotiation, and Regulatory Approvals related to the Shoreline Protection Facilities, conducted in accordance with Pier 70 Financing Plan Section 4.7(f) (Determining Pier 70 Shoreline Protection Facilities).

15. Shoreline Protection Facilities includes, but is not limited to, future waterfront Improvements at the San Francisco shoreline to protect the area from perils associated with seismic events and climate change, including sea level rise and floods, and other public improvements approved by the Port Commission and the Board of Supervisors.

16.Noonan Replacement Space, a space to accommodate the Noonan Space Lease in a new or rehabilitated building that meets the requirements of DDA § 7.13 (Noonan Replacement Space) for which the Port has issued a Temporary Certificate of

Occupancy and Noonan moving costs related to relocating Noonan Tenants from the existing Noonan Building to the Noonan Replacement Space.

17. Arts Building, a new building on Parcel E4 with space dedicated and restricted to arts/light industrial uses in accordance with DDA § 7.12 (Arts Building) and the Arts Program, as well as community space that can be funded under the Financing Plan.

18. Historic Building Feasibility Gap as specified in Financing Plan Section 11.1 (Subsidy for Historic Buildings 12 and 21).

19. Deferred Infrastructure.

20. Entitlement costs, including Entitlement Costs and costs to obtain approvals necessary to proceed with development, incurred after the Reference Date to develop improvements authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), such as the cost to comply with the California Environmental Quality Act, negotiate transaction documents, permitting of Horizontal Improvements, subdivision mapping, conduct community outreach, and prepare development design and land use requirements, but not expenses related to any campaign or ballot measure or any other expenses prohibited by law. Entitlement costs may include interim costs as approved from time to time by the Board of Supervisors.

21. Associated Public Benefits.

22. Miscellaneous Horizontal Development Costs - any other Horizontal Development Costs associated with implementing the DDA, including any additional costs that the Parties agree shall be incurred by the Developer for the Project, including workforce liaisons; studies and consultants required to comply with the DDA, such as auditors, inspectors, attorneys and appraisers; replacement and rework costs, including repairs to correct incidental damage that occurs throughout the course of construction and restoration of roadway pavement in areas where there are trenches excavated after the initial roadway is paved, and maintenance prior to acceptance by the City and/or Port.

23. Any other costs authorized to be financed by the STD under the DDA.

24. Soft Costs required to support the construction of the Horizontal Improvements and implementation of the DDA, including developer management costs, construction management Fees, and asset management costs.

25. Developer Mitigation Measures, including the formation of the Transportation Management Association and dust, vibration and asbestos monitoring.

26. Miscellaneous Costs, such as costs associated with implementing the DDA, including any additional costs that the Parties have agreed shall be incurred by the Developer for the Project, such as master planning for each phase, audits, appraisals, workforce development costs (such as a liaison), cash payments and community outreach initiatives.

Any facility authorized to be financed by the STD may be financed through the construction and acquisition of the facility or through the payment of fees for such facility.

The facilities authorized to be financed may be located within or outside the boundaries of the STD.

The facilities to be financed shall include all Hard Costs and Soft Costs associated with the facilities, including the costs of the acquisition of land and rights-of-way, the costs of design, engineering and planning, the costs of any environmental or traffic studies, surveys or other reports, costs related to landscaping and irrigation, soils and other environmental testing and observation, permits, plan check, and inspection fees, insurance, legal and related overhead costs, bonding, trailer rental, utility bills, site security, coordination and supervision and any other costs or appurtenances related to any of the foregoing as further defined in one or more acquisition agreements with the developer of the property in the STD.

The facilities to be financed shall also include all incidental expenses, defined as follows:

(1) The cost of planning and designing facilities to be financed by the STD, including the cost of environmental evaluations of those facilities.

(2) The costs associated with the creation of the STD, issuance of bonds, determination of the amount of taxes, collection of taxes, payment of taxes, or costs otherwise incurred in order to carry out the authorized purposes of the STD.

(3) Any other expenses incidental to the construction, completion, and inspection of the authorized work, including costs for temporary facilities with a useful life of at least 3 years that are required to construct an authorized facility.

(4) Special taxes levied on a property in the STD and paid by the Master Developer on behalf of a local agency or other landowner prior to the development of the property.

The facilities to be financed also includes the interim cost of the facilities, which shall mean the Developer Return or Port Return, as applicable, and any interest payable on any promissory note payable to the STD.

The STD may also apply bond proceeds and special taxes to repay the Port Commission for advances made to pay for authorized costs, under any promissory note or otherwise.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund facilities authorized to be financed by the STD.

## **AUTHORIZED SERVICES**

Special taxes collected in the STD may finance, in whole or in part, the services authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), in and, to the extent permitted by the DDA, outside the FC Project Area, including:

Maintenance, capital repair, replacement and operation (including public events) of Public Spaces, including facilities for public enjoyment, such as public parks, public recreational facilities, public access, open space, and other public amenities, some of which may be rooftop facilities or located on privately-leased property but identified as public open space in the DDA or Design for Development.

Maintenance, capital repair, replacement and operation of Public Right-of-Ways (ROWs), including public streets, sidewalks, shared public ways, mid-block passages, bicycle lanes, and other paths of travel, associated landscaping and furnishings, retaining walls within the ROWs, and related amenities in the FC Project Area, including any portion of the Building 15 structure over 22nd Street, some of which may be located on privately-leased property but identified as public open space in the DDA or Design for Development.

Maintenance, capital repair, replacement and operation of Shoreline Improvements in and adjacent to the FC Project Area that were completed per the DDA, such as shoreline restoration, including installation of stone columns, pilings, secant walls, and other structures to stabilize the seawall or shoreline, removal of bay fill, creation of waterfront public access to or environmental remediation of the San Francisco waterfront.

 Maintenance, capital repair, replacement and operation of landscaping and irrigation systems and other equipment, material, and supplies directly related to maintaining and replacing landscaped areas and water features in Public Spaces and Public ROWs.

 Maintenance, capital repair, replacement and operation as needed of Public Spaces, including street cleaning and paving.

Maintenance, capital repair, replacement and operation of lighting, rest rooms, trash receptacles, park benches, planting containers, picnic tables, bollards, bicycle racks and corrals, and other furniture and fixtures and signage in Public Spaces and Public ROWs.

 Maintenance, capital repair, replacement and operation of utilities in Public Spaces and Public ROWs.

 General liability insurance for any Public ROWs or structures in Public ROWs that Public Works does not submit to the Board of Supervisors for City acceptance for City General Fund liability purposes and other commercially reasonable insurance coverages.

 Port, City, or third party personnel, administrative, and overhead costs related to maintenance or to contracting for and managing third-party maintenance, including rent for storage space needed to support the maintenance activities.

• Any other costs authorized to be financed by the STD under the DDA.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund services authorized to be financed by the STD. The term "operation" includes providing security and hosting special events.

## **INCIDENTAL COSTS**

Special taxes collected in the STD will also fund, in whole or in part, the incidental costs associated with the facilities and services authorized to be financed. Incidental costs include, but are not limited to:

- Administrative expenses and fees including costs incurred to form the STD, to annex territory to the STD, to annually administer the STD, to levy and collect special taxes for the STD, and any other costs incurred in standard administration of the STD by the City or their authorized consultants;
- 2. Any amounts needed to cure actual or estimated delinquencies in special taxes for the current or previous fiscal years;
- 3. Bond related expenses, including underwriters discount, reserve fund, capitalized interest, bond, disclosure, and underwriter counsel fees and all other incidental expenses; and
- 4. Reimbursement of costs related to the formation of the STD advanced by the City and any landowner(s) in the STD, or any party related to any of the foregoing, as well as reimbursement of any costs advanced by the City or any landowner(s) in the STD or any party related to any of the foregoing, for facilities, fees or other purposes or costs of the STD.

FILE NO. 191172

### **LEGISLATIVE DIGEST**

[Levying Special Taxes - Special Tax District No. 2019-2 (Pier 70 Leased Properties)]

Ordinance levying special taxes within City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties).

#### Existing Law

This is new law.

### **Background Information**

The City, acting through the Port Commission, is empowered to manage lands within the Port's jurisdiction. The Port has entered into a Disposition and Development Agreement ("DDA"), including a Financing Plan ("Financing Plan") with FC Pier 70 LLC, a Delaware limited liability company ("Master Developer") in connection with the development of approximately 28 acres of land in the waterfront area within the jurisdiction of the Port known as Pier 70 ("Project Site").

The DDA contemplates that the Port will initially lease the Project Site to the Master Developer for infrastructure development, and, ultimately, lease and sell parcels in the Project Site to vertical developers for the development of a mixed-use project described in the DDA. In addition to the infrastructure and private development, future improvements will be necessary to ensure that the shoreline, public facilities, and public access improvements will be protected should sea level rise occur in the vicinity of the Project Site.

In order to pay the cost for such future shoreline, public facilities, and public access infrastructure improvements, a communities facilities district ("San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties)") ("District") has been established under the City's Special Tax District Financing Law ("Code"). The proposed Ordinance authorizes the levy of special taxes within the District (including any Future Annexation Area) pursuant to the Code, at the rate and in accordance with the formula ("Rate and Method") set forth in the Resolution of Formation to establish the District, as adopted by the Board. Special taxes levied pursuant to the Ordinance will continue until payment in full of any bonds or other debt issued by the City for the District or longer period as provided in the Rate and Method.

Under the proposed Ordinance, the Controller's Director of the Office of Public Finance is authorized each fiscal year to determine the specific special tax rate and amount to be levied for the next ensuing fiscal year for each parcel of real property within the District, in the manner and as provided in the Resolution of Formation and the Rate and Method.

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## **DEPARTMENT OF SAN FRANCISCO DEPARTMENT OF ELECTIONS** John Arntz, Director

December 6, 2019

Honorable Members San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place San Francisco, California 94102

Re: Registered Voters within Boundaries of Proposed "City and County of San <u>Francisco Special Tax</u> <u>District No. 2019-2 (Pier 70 Leased Properties)</u>"\_\_\_\_

Honorable Members of the Board of Supervisors:

This letter confirms that on December 5, 2019, I reviewed the records of registered voters for the territory that is encompassed within the proposed boundaries of the City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) (the "Special Tax District"), as such territory is (a) shown on the boundary map for the Special Tax District, reference to which maps is hereby made and by this reference incorporated herein and (b) identified by the following list of Assessor Parcel Numbers and landowners:

| Block | Lot | Owner per<br>Assessor's Roll     | Current Owner<br>(if different) |
|-------|-----|----------------------------------|---------------------------------|
| 4111  | 009 | San Francisco Port<br>Commission |                                 |
| 4052  | 008 | San Francisco Port<br>Commission |                                 |
| 4052  | 012 | San Francisco Port<br>Commission |                                 |
| 4114  | 005 | San Francisco Port<br>Commission |                                 |
| 4114  | 006 | San Francisco Port<br>Commission |                                 |
| 4116  | 008 | San Francisco Port<br>Commission |                                 |

Based on this review, I hereby certify that on the date hereof, there were no registered voter within the boundaries of the Special Tax District.

Respectfully John Arntz Director

中文 (415) 554-4367 Español (415) 554-4366 Filipino (415) 554-4310

#### CITY AND COUNTY OF SAN FRANCISCO SPECIAL TAX DISTRICT NO. 2019-2 (PIER 70 LEASED PROPERTIES)

#### PUBLIC AGENCY STATEMENT AND CONSENT

10/22 2019

Board of Supervisors of the City and County of San Francisco 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Members of the Board of Supervisors:

The Board of Supervisors of the City and County of San Francisco (the "City") has initiated formation of City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) (the "Special Tax District") under Chapter 43, Article X of the San Francisco Administrative Code (as it may be amended from time to time, the "Code"), which Code incorporates by reference the Mello-Roos Community Facilities Act of 1982, as amended (the "Mello-Roos Act"). This Public Agency Statement and Consent (this "Statement") is submitted in connection with the formation of the Special Tax District pursuant to Sections 53317(f)(1), 53317(f)(3) and 53326(a) of the Mello-Roos Act.

1. <u>Property Owner</u>. This Statement is submitted by the entity identified below (the "Property Owner"), which is the owner of the fee simple title of the parcels of land identified by the Assessor Parcel Numbers listed on Exhibit B attached hereto and incorporated herein by reference (the "Property"). The undersigned warrants to the City with respect to the Property that it is authorized to execute this Statement and that the submission of this Statement and participation in the proceedings to form the Special Tax District will not conflict with or constitute a breach of or default under any applicable law or administrative rule or regulation of the State of California, the United States of America, or of any department, division, agency or instrumentality of the State of California or the United States of America, or under any applicable court or administrative decree or order, or under any loan agreement, note, resolution, indenture, fiscal agent agreement, contract, agreement or other instrument to which the Property Owner is a party or is otherwise subject or bound.

2. <u>Consent to Proceedings</u>. The Property Owner hereby consents to proceedings under the Code to create the Special Tax District. The Property Owner acknowledges that a two-thirds vote of the qualified electors in the Special Tax District that vote on the issues is required for (i) the levy of special taxes in the Special Tax District pursuant to the Rate and Method of Apportionment of Special Tax (the "Rate and Method") to be prepared by the City, (ii) the issuance of special tax bonds and the incurrence of other debt (as defined in the Mello-Roos Act) for the Special Tax District in an amount to be determined during the formation proceedings and (iii) the establishment of an appropriations limit for the Special Tax District in an amount to be determined during the formation proceedings. The Property Owner hereby declares that it is a "landowner" (as defined in Section 53317(f) of the Mello-Roos Act) for purposes of the formation proceedings for the Special Tax District because the Property either will be (a) transferred by conveyance of the fee interest to private ownership for the construction of improvements, in which case the Property Owner hereby agrees that the Property will be subject to the special tax on the same basis as private property within the Special Tax District and affirmatively waives any defense based on the fact of public ownership to any action to foreclose on the Property in the event of nonpayment of the special tax or (b) leased to a nonexempt person or entity and, pursuant to Section 53340.1 of the Mello-Roos Act, the special tax will be levied on the leasehold interest and payable by the owner of the leasehold interest.

3. <u>Boundaries of CFD</u>. The Property Owner hereby consents to the Property being included within the boundaries of the Special Tax District.

4. <u>Purpose of CFD</u>. The Property Owner acknowledges that the Special Tax District will be created for the purpose of financing the facilities, public services and other costs described in Exhibit A attached hereto and incorporated herein by reference.

5. <u>Elections</u>. The Property Owner hereby consents to a special election being held under the Code to authorize the special taxes and the issuance of the bonds and other debt and to establish an appropriations limit for the Special Tax District, to the consolidation of the matters into a single election and to the election being conducted by the City and its officials, using mailed or hand-delivered ballots, with such ballots being opened and canvassed and the results certified at the same meeting of the Board of Supervisors as the public hearings on the Special Tax District under the Code or as soon thereafter as possible.

6. <u>Waivers</u>. To expedite the completion of the proceedings for the Special Tax District, all notices of hearings and all notices of election, applicable waiting periods under the Code for the election and all ballot analyses and arguments for the election are hereby waived. The Property Owner also waives any requirement as to the specific form of the ballot to be used for the election, whether under the Code, the California Elections Code or otherwise.

This Statement may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

By executing this Statement, the Property Owner agrees to all of the above.

CITY AND COUNTY OF SAN FRANCISCO, ACTING BY AND THROUGH THE SAN FRANCISCO PORT COMMISSION

Elaine Forbes Executive Director San Francisco Port Commission

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## EXHIBIT A

## PROPOSED DESCRIPTION OF FACILITIES, SERVICES AND OTHER COSTS TO BE FINANCED BY THE SPECIAL TAX DISTRICT

## **EXHIBIT A**

City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) (as originally configured and as expanded through annexation of property in the future, the "STD"), is authorized to finance the Facilities, Services and Incidental Costs described in this Exhibit A. Capitalized terms used in this Exhibit A but not defined herein have the meaning given them in the Appendix to Transaction Documents for the Pier 70 28-Acre Site Project, attached as an appendix to the Disposition and Development Agreement ("DDA"), dated as of May 2, 2018, by and between the Port and the Developer, including all exhibits and attachments, as may be amended from time to time. When used in this Exhibit A, "including" has the meaning given to it in the DDA.

#### AUTHORIZED FACILITIES

The STD is authorized to finance the purchase, construction, reconstruction, expansion, improvement, or rehabilitation of all or any portion of the facilities authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), including:

- 1. Land Acquisition includes, but is not limited to, acquisition of land for public improvements or for other requirements under the DDA.
- 2. Demolition and Abatement includes, but is not limited to, Site Preparation costs, including abatement of hazardous materials, removal of below grade, at grade, and above grade facilities, and recycling or disposal of waste, including demolition and abatement within future vertical sites that is necessary for Horizontal Improvements.
- 3. Auxiliary Water Supply System includes, but is not limited to, main pipe, laterals, valves, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite high pressure water supply network intended for fire suppression.
- 4. Low Pressure Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite low pressure water supply network intended for domestic use.
- 5. Non-Potable Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, cathodic protection, tie-ins, blackwater treatment facility (whether publicly or privately owned), and any other components required for non-potable water supply network intended to provide treated

wastewater for use in, among other things, irrigation of parks, landscaping, and non-potable uses within buildings.

6. Combined Sanitary Sewer and Stormwater Management- includes, but is not limited to, retrofit of existing combined sewer facilities, new gravity main pipe, force main pipe and associated valves, laterals, manholes, catch basins, traps, air vents, pump stations, outfalls, lift stations, connections to existing systems, stormwater treatment BMPs such as detention vaults, and any other components required for a network intended to convey storm water and sanitary sewage, including components, such as ejector pumps, associated with vertical buildings to meet design criteria for the Horizontal Improvements.

7. Joint Trench & Dry Utilities – includes, but is not limited to, installation of primary and secondary conduits, overhead poles, pull boxes, vaults, subsurface enclosures, gas main, and anodes for dry utilities including electrical, gas, telephone, cable, internet, and information systems.

8. Earthwork and Retaining Walls – includes, but is not limited to, Site Preparation activities including importation of clean fill materials, clearing and grubbing, slope stabilization, ground improvement, installation of geogrid, surcharging, wick drains, excavation, rock fragmentation, grading, placement of fill, compaction, retaining walls, subdrainage, erosion control, temporary fencing, and post-construction stabilization such as hydroseeding. Also, includes, but is not limited to, excavation of future vertical development sites if the excavated soils is used on site for purposes of raising Horizontal Improvements.

9. Roadways – includes, but is not limited to, Public ROWs, road subgrade preparation, aggregate base, concrete roadway base, asphalt wearing surface, concrete curb, concrete gutter, medians, colored asphalt and concrete, pavers, speed bumps, sawcutting, grinding, conform paving, resurfacing, any other components required for onsite and offsite roadways, transit stops, bus facilities, permanent pavement marking and striping, traffic control signage, traffic light signals, offsite traffic improvements, and any other components or appurtenant features as required in the approved Improvement Plan details and specifications, through the permitting process.

10. Streetscape – includes, but is not limited to, subgrade preparation, aggregate base, sidewalks, pavers, ADA curb ramps with detectable tiles, streetlights, light pole foundations, signage, emergency services infrastructure, landscaping (including trees and silva cells and/or structural soil), irrigation, street furniture, waste receptacles, bike racks, shared bike parking facilities (whether publicly or privately owned), newspaper stands, any other components or appurtenant features as required in the approved Improvement Plan details and specifications through the permitting process, and interpretative signage and facilities.

11. Parks and Public Space – includes, but is not limited to, fine grading, storm drainage and treatment, sanitary sewer, low pressure water, park lighting, community wifi, security infrastructure, low-voltage electrical, various hardscaping, irrigation, landscaping, various

concrete structures, site furnishings, public art, viewing platforms, retrofit of shoreline structures and slopes (including demolition, excavation, installation of revetment, structural repair, and any other components, e.g., Shoreline Improvements), and any other associated work in publicly accessible spaces such as parks, open spaces, plazas, and midblock passages, including publicly-accessible parks, plazas, mid-block passages and open space that is located on private property, but identified as public open space, mid-block passages, streets or streetscapes in the DDA or Design for Development.

- 12. Historic Rehabilitation Required for Horizontal Improvements includes, but is not limited to, eligible cost for relocation, structural retrofit, repair, and rehabilitation of historic buildings associated with horizontal public improvements, such as Building 12 lifting, Building 21 relocation, Building 108 reuse for blackwater treatment, and Building 15 structural frame.
- 13. Hazardous Soil Removal includes, but is not limited to, removal and disposal of contaminated soil which cannot be reused on site in accordance with the Pier 70 Risk Management Plan, Pier 70 Master Plan Area, dated July 25, 2013, and associated with Horizontal Improvements.
- 14. Shoreline Adaptation Studies includes, but is not limited to, analysis and planning to characterize the preferred Shoreline Protection Project and alternatives, including preentitlement planning and design work, environmental review, negotiation, and Regulatory Approvals related to the Shoreline Protection Facilities, conducted in accordance with Pier 70 Financing Plan Section 4.7(f) (Determining Pier 70 Shoreline Protection Facilities).
- 15. Shoreline Protection Facilities includes, but is not limited to, future waterfront Improvements at the San Francisco shoreline to protect the area from perils associated with seismic events and climate change, including sea level rise and floods, and other public improvements approved by the Port Commission and the Board of Supervisors.
- 16. Noonan Replacement Space, a space to accommodate the Noonan Space Lease in a new or rehabilitated building that meets the requirements of DDA § 7.13 (Noonan Replacement Space) for which the Port has issued a Temporary Certificate of Occupancy and Noonan moving costs related to relocating Noonan Tenants from the existing Noonan Building to the Noonan Replacement Space.
- 17. Arts Building, a new building on Parcel E4 with space dedicated and restricted to arts/light industrial uses in accordance with DDA § 7.12 (Arts Building) and the Arts Program, as well as community space that can be funded under the Financing Plan.
- Historic Building Feasibility Gap as specified in Financing Plan Section 11.1 (Subsidy for Historic Buildings 12 and 21).

19. Deferred Infrastructure.

20. Entitlement costs, including Entitlement Costs and costs to obtain approvals necessary to proceed with development, incurred after the Reference Date to develop Improvements authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), such as the cost to comply with the California Environmental Quality Act, negotiate transaction documents, permitting of Horizontal Improvements, subdivision mapping, conduct community outreach, and prepare development design and land use requirements, but not expenses related to any campaign or ballot measure or any other expenses prohibited by Iaw. Entitlement costs may include interim costs as approved from time to time by the Board of Supervisors.

21. Associated Public Benefits.

22. Miscellaneous Horizontal Development Costs - any other Horizontal Development Costs associated with implementing the DDA, including any additional costs that the Parties agree shall be incurred by the Developer for the Project, including workforce liaisons; studies and consultants required to comply with the DDA, such as auditors, inspectors, attorneys and appraisers; replacement and rework costs, including repairs to correct incidental damage that occurs throughout the course of construction and restoration of roadway pavement in areas where there are trenches excavated after the initial roadway is paved, and maintenance prior to acceptance by the City and/or Port.

23. Any other costs authorized to be financed by the STD under the DDA.

- 24. Soft Costs required to support the construction of the Horizontal Improvements and implementation of the DDA, including developer management costs, construction management Fees, and asset management costs.
- 25. Developer Mitigation Measures, including the formation of the Transportation Management Association and dust, vibration and asbestos monitoring.
- 26. Miscellaneous Costs, such as costs associated with implementing the DDA, including any additional costs that the Parties have agreed shall be incurred by the Developer for the Project, such as master planning for each phase, audits, appraisals, workforce development costs (such as a liaison), cash payments and community outreach initiatives.

Any facility authorized to be financed by the STD may be financed through the construction and acquisition of the facility or through the payment of fees for such facility.

The facilities authorized to be financed may be located within or outside the boundaries of the STD.

The facilities to be financed shall include all Hard Costs and Soft Costs associated with the facilities, including the costs of the acquisition of land and rights-of-way, the costs of design, engineering and planning, the costs of any environmental or traffic studies, surveys or other reports, costs related to landscaping and irrigation, soils and other environmental testing and

observation, permits, plan check, and inspection fees, insurance, legal and related overhead costs, bonding, trailer rental, utility bills, site security, coordination and supervision and any other costs or appurtenances related to any of the foregoing as further defined in one or more acquisition agreements with the developer of the property in the STD.

The facilities to be financed shall also include all incidental expenses, defined as follows:

- (1) The cost of planning and designing facilities to be financed by the STD, including the cost of environmental evaluations of those facilities.
- (2) The costs associated with the creation of the STD, issuance of bonds, determination of the amount of taxes, collection of taxes, payment of taxes, or costs otherwise incurred in order to carry out the authorized purposes of the STD.
- (3) Any other expenses incidental to the construction, completion, and inspection of the authorized work, including costs for temporary facilities with a useful life of at least 3 years that are required to construct an authorized facility.
- (4) Special taxes levied on a property in the STD and paid by the Master Developer on behalf of a local agency or other landowner prior to the development of the property.

The facilities to be financed also includes the interim cost of the facilities, which shall mean the Developer Return or Port Return, as applicable, and any interest payable on any promissory note payable to the STD.

The STD may also apply bond proceeds and special taxes to repay the Port Commission for advances made to pay for authorized costs, under any promissory note or otherwise.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund facilities authorized to be financed by the STD.

#### AUTHORIZED SERVICES

Special taxes collected in the STD may finance, in whole or in part, the services authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), in and, to the extent permitted by the DDA, outside the FC Project Area, including:

 Maintenance, capital repair, replacement and operation (including public events) of Public Spaces, including facilities for public enjoyment, such as public parks, public recreational facilities, public access, open space, and other public amenities, some of which may be rooftop facilities or located on privately leased property but identified as public open space in the DDA or Design for Development.

- Maintenance, capital repair, replacement and operation of Public Right-of-Ways (ROWs), including public streets, sidewalks, shared public ways, mid-block passages, bicycle lanes, and other paths of travel, associated landscaping and furnishings, retaining walls within the ROWs and related amenities in the FC Project Area, including any portion of the Building 15 structure over 22nd Street, some of which may be located on privately leased property but identified as public open space in the DDA or Design for Development.
- Maintenance, capital repair, replacement and operation of Shoreline Improvements in and adjacent to the FC Project Area that were completed per the DDA, such as shoreline restoration, including installation of stone columns, pilings, secant walls, and other structures to stabilize the seawall or shoreline, removal of bay fill, creation of waterfront public access to or environmental remediation of the San Francisco waterfront.
- Maintenance, capital repair, replacement and operation of landscaping and irrigation systems and other equipment, material, and supplies directly related to maintaining and replacing landscaped areas and water features in Public Spaces and Public ROWs.
- Maintenance, capital repair, replacement and operation as needed of Public Spaces, including street cleaning and paving.
- Maintenance, capital repair, replacement and operation of lighting, rest rooms, trash receptacles, park benches, planting containers, picnic tables, bollards, bicycle racks and corrals and other furniture and fixtures and signage in Public Spaces and Public ROWs.
- Maintenance, capital repair, replacement and operation of utilities in Public Spaces and Public ROWs.
- General liability insurance for any Public ROWs or structures in Public ROWs that Public Works does not submit to the Board of Supervisors for City acceptance for City General Fund liability purposes and other commercially reasonable insurance coverages.
- Port, City, or third party personnel, administrative, and overhead costs related to maintenance or to contracting for and managing third-party maintenance, including rent for storage space needed to support the maintenance activities.
- Any other costs authorized to be financed by the STD under the DDA.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund services authorized to be financed by the STD. The term "operation" includes providing security and hosting special events.

#### INCIDENTAL COSTS

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Special taxes collected in the STD will also fund, in whole or in part, the incidental costs associated with the facilities and services authorized to be financed. Incidental costs include, but are not limited to:

- 1. Administrative expenses and fees including costs incurred to form the STD, to annex territory to the STD, to annually administer the STD, to levy and collect special taxes for the STD, and any other costs incurred in standard administration of the STD by the City or their authorized consultants;
- Any amounts needed to cure actual or estimated delinquencies in special taxes for the current or previous fiscal years;
- 3. Bond related expenses, including underwriters discount, reserve fund, capitalized interest, bond, disclosure, and underwriter counsel fees and all other incidental expenses; and
- 4. Reimbursement of costs related to the formation of the STD advanced by the City and any landowner(s) in the STD, or any party related to any of the foregoing, as well as reimbursement of any costs advanced by the City or any landowner(s) in the STD or any party related to any of the foregoing, for facilities, fees or other purposes or costs of the STD.

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## EXHIBIT B

#### ASSESSOR PARCEL NUMBERS

#### Assessor's Parcel Nos.

## Names of Property Owners

4111-009 4052-008 4052-012 4114-005 4114-006 4116-008 San Francisco Port Commission San Francisco Port Commission

# CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

SPECIAL TAX DISTRICT REPORT

# CONTENTS

- Introduction
- A. Description of Facilities and Services
- B. Proposed Boundaries of the Special Tax District
- C. Cost Estimate

EXHIBIT A - Description of the Proposed Facilities and Services

EXHIBIT B - Cost Estimate

EXHIBIT C - Rate and Method of Apportionment of Special Tax

# CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

## INTRODUCTION

**Project Background.** California Statutes of 1968, Chapter 1333 ("Burton Act") and San Francisco Charter Section 4.114 and Appendix B, beginning at Section B3.581, empower the City and County of San Francisco ("City"), acting through the San Francisco Port Commission ("Port" or "Port Commission"), with the power and duty to use, conduct, operate, maintain, manage, regulate, and control the lands within Port jurisdiction.

FC Pier 70, LLC, a Delaware limited liability company ("Master Developer") and the City, acting by and through the Port, are parties to a Disposition and Development Agreement (as amended from time to time, "DDA"), including a Financing Plan (as amended from time to time, "Financing Plan"), that governs the disposition and development of approximately 28 acres of land in the waterfront area of the City known as Pier 70 ( "Project Site").

In the general election held on November 4, 2014, an initiative entitled, the "Union Iron Works Historic District Housing, Waterfront Parks, Jobs and Preservation Initiative" ("Proposition F"), was approved by the voters in the City.

The DDA contemplates a project ("Project") under which the Port would initially lease the Project Site to the Master Developer for infrastructure development, and, ultimately, lease and sell parcels in the Project Site to vertical developers, for development of a mixed-use project described in the DDA

The City anticipates that, in addition to the infrastructure and private development described above, future improvements will be necessary to ensure that the shoreline, public facilities, and public access improvements will be protected should sea level rise in the vicinity of the Project Site, and the Board of Supervisors of the City wishes to provide a mechanism to finance the costs of infrastructure, certain other facilities and certain services necessary or incident to development of the Project Site, including, without limitation, future improvements necessitated by sea level rise.

Authority to Establish Special Tax Districts. Under Chapter 43, Article X of the San Francisco Administrative Code (the "Code"), which Code incorporates by reference the Mello-Roos Community Facilities Act of 1982, as amended (the "Mello-Roos Act"), the Board of Supervisors is authorized to establish a special tax district and to act as the legislative body for a special tax district.

**Resolution of Intention.** On November 19, 2019, the Board of Supervisors adopted a resolution entitled "Resolution declaring the intention of the Board of Supervisors to establish City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) and a Future Annexation Area; ordering and setting a time and place for a public hearing of the Board of Supervisors, sitting as a Committee of the Whole, on January 14, 2020; determining other matters in connection therewith, as defined herein; and making findings under the California Environmental Quality Act" (the "Resolution of Intention"), which Resolution of Intention was signed by the Mayor of the City on November 27, 2019.

In the Resolution of Intention, the Board of Supervisors proposed to conduct proceedings to establish a special tax district to be known as "City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties)" (the "Special Tax District") and determined that public convenience and necessity require that a future annexation area for the Special Tax District (the "Future Annexation Area") be established.

**Special Tax District Report.** In the Resolution of Intention, the Board of Supervisors ordered the preparation of a written Special Tax District Report (this "Report") that would contain the following information:

(a) A description of the facilities (the "Facilities") and the services ("Services") by type which will be required to adequately meet the needs of the Special Tax District and the Future Annexation Area.

(b) An estimate of the fair and reasonable cost of the Facilities including the cost of acquisition of lands, rights-of-way and easements, any physical facilities required in conjunction therewith and incidental expenses in connection therewith, including the costs of the proposed bond financing and other debt and all other related costs as provided in Mello-Roos Act Section 53345.3.

(c) An estimate of the fair and reasonable cost of the Services and incidental expenses in connection therewith, and all other related costs.

For particulars, reference is made to the Resolution of Intention for the Special Tax District, as previously approved and adopted by the Board of Supervisors.

**NOW, THEREFORE, I,** the Director of the Office of Public Finance of the City, do hereby submit the following data:

A. **DESCRIPTION OF FACILITIES AND SERVICES.** A general description of the proposed Facilities and Services is as shown in Exhibit "A" attached hereto and hereby made a part hereof.

The Special Tax District is expected to finance the abatement and removal of hazardous substances. A Feasibility Study and Remedial Action Plan ("Remedial Action Plan") for the Project Site, including the property in the Special Tax District, was prepared by Treadwell & Rollo, on behalf of the San Francisco Port Commission, in 2012; the Regional Water Quality Control Board – San Francisco Bay Region approved the Remedial Action Plan on August 9, 2012. Treadwell & Rollo also prepared a Pier 70 Risk Management Plan ("Risk Management Plan") for the San Francisco Port Commission, dated July 25, 2013.

The Risk Management Plan identifies pre-development, development and postdevelopment measures to mitigate potential risks to the environment, current and future on-site employees, future residents, construction and maintenance workers, visitors, and the public. Implementation of the Risk Management Plan constitutes the required remedial action to address environmental contaminants at the site.

B. **PROPOSED BOUNDARIES OF THE SPECIAL TAX DISTRICT**. The proposed boundaries of the Special Tax District and the Future Annexation Area are as set forth in the map of the Special Tax District previously recorded in the Assessor-Recorder's Office on December

12, 2019 as Document No. K876617-00 in Book 001 Page 171 of the Book of Maps of Assessment and Special Tax Districts, to which reference is hereby made.

Parcels within the Future Annexation Area shall be annexed to the Special Tax District only with the unanimous approval of the owner or owners of each parcel or parcels at the time that parcel or those parcels are annexed.

C. **COST ESTIMATE**. Exhibit "B" attached hereto and hereby made a part hereof includes (1) an estimate of the fair and reasonable cost of the Facilities including the cost of acquisition of lands, rights-of-way and easements, any physical facilities required in conjunction therewith and incidental expenses in connection therewith, including the costs of the proposed bond financing and other debt and all other related costs as provided in Mello-Roos Act Section 53345.3 and (2) an estimate of the fair and reasonable cost of the Services and incidental expenses in connection therewith, and all other related costs.

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Dated as of \_\_\_\_\_, 2019

By: \_\_\_\_

Director, Office of Public Finance City and County of San Francisco

# EXHIBIT A

# CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

# DESCRIPTION OF FACILITIES, SERVICES AND OTHER COSTS TO BE FINANCED BY THE SPECIAL TAX DISTRICT

City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) (as originally configured and as expanded through annexation of property in the future, the "STD"), is authorized to finance the Facilities, Services and Incidental Costs described in this Exhibit A. Capitalized terms used in this Exhibit A but not defined herein have the meaning given them in the Appendix to Transaction Documents for the Pier 70 28-Acre Site Project, attached as an appendix to the Disposition and Development Agreement ("DDA"), dated as of May 2, 2018, by and between the Port and the Developer, including all exhibits and attachments, as may be amended from time to time. When used in this Exhibit A, "including" has the meaning given to it in the DDA.

#### AUTHORIZED FACILITIES

The STD is authorized to finance the purchase, construction, reconstruction, expansion, improvement, or rehabilitation of all or any portion of the facilities authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), including:

- 1. Land Acquisition includes, but is not limited to, acquisition of land for public improvements or for other requirements under the DDA.
- 2. Demolition and Abatement includes, but is not limited to, Site Preparation costs, including abatement of hazardous materials, removal of below-grade, at-grade, and above-grade facilities, and recycling or disposal of waste, including demolition and abatement within future vertical sites that is necessary for Horizontal Improvements.
- 3. Auxiliary Water Supply System includes, but is not limited to, main pipe, laterals, valves, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite high pressure water supply network intended for fire suppression.
- 4. Low Pressure Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite low pressure water supply network intended for domestic use.
- 5. Non-Potable Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, cathodic protection, tie-ins, blackwater treatment facility (whether publicly or privately owned), and any other components required for non-potable water supply network intended to provide treated

wastewater for use in, among other things, irrigation of parks, landscaping, and non-potable uses within buildings.

6. Combined Sanitary Sewer and Stormwater Management– includes, but is not limited to, retrofit of existing combined sewer facilities, new gravity main pipe, force main pipe and associated valves, laterals, manholes, catch basins, traps, air vents, pump stations, outfalls, lift stations, connections to existing systems, stormwater treatment BMPs such as detention vaults, and any other components required for a network intended to convey storm water and sanitary sewage, including components, such as ejector pumps, associated with vertical buildings to meet design criteria for the Horizontal Improvements.

- 7. Joint Trench & Dry Utilities includes, but is not limited to, installation of primary and secondary conduits, overhead poles, pull boxes, vaults, subsurface enclosures, gas main, and anodes for dry utilities including electrical, gas, telephone, cable, internet, and information systems.
- 8. Earthwork and Retaining Walls includes, but is not limited to, Site Preparation activities including importation of clean fill materials, clearing and grubbing, slope stabilization, ground improvement, installation of geogrid, surcharging, wick drains, excavation, rock fragmentation, grading, placement of fill, compaction, retaining walls, subdrainage, erosion control, temporary fencing, and post-construction stabilization such as hydroseeding. Also, includes, but is not limited to, excavation of future vertical development sites if the excavated soils is used on site for purposes of raising Horizontal Improvements.

9. Roadways – includes, but is not limited to, Public ROWs, road subgrade preparation, aggregate base, concrete roadway base, asphalt wearing surface, concrete curb, concrete gutter, medians, colored asphalt and concrete, pavers, speed bumps, sawcutting, grinding, conform paving, resurfacing, any other components required for onsite and offsite roadways, transit stops, bus facilities, permanent pavement marking and striping, traffic control signage, traffic light signals, offsite traffic improvements, and any other components or appurtenant features as required in the approved Improvement Plan details and specifications. through the permitting process.

- 10. Streetscape includes, but is not limited to, subgrade preparation, aggregate base, sidewalks, pavers, ADA curb ramps with detectable tiles, streetlights, light pole foundations, signage, emergency services infrastructure, landscaping (including trees and silva cells and/or structural soil); irrigation, street furniture, waste receptacles, bike racks, shared bike parking facilities (whether publicly or privately owned), newspaper stands, any other components or appurtenant features as required in the approved Improvement Plan details and specifications through the permitting process, and interpretative signage and facilities.
- 11. Parks and Public Space includes, but is not limited to, fine grading, storm drainage and treatment, sanitary sewer, low pressure water, park lighting, community wifi, security infrastructure, low-voltage electrical, various hardscaping, irrigation, landscaping, various concrete structures, site furnishings, public art, viewing platforms, retrofit of shoreline structures and slopes (including demolition, excavation, installation of revetment, structural repair, and any other components, e.g., Shoreline Improvements), and any other associated work in publicly accessible spaces such as parks, open spaces, plazas, and mid-block passages, including publicly-accessible parks, plazas, mid-block passages and

open space that is located on private property, but identified as public open space, midblock passages, streets or streetscapes in the DDA or Design for Development.

- 12. Historic Rehabilitation Required for Horizontal Improvements includes, but is not limited to, eligible cost for relocation, structural retrofit, repair, and rehabilitation of historic buildings associated with horizontal public improvements, such as Building 12 lifting, Building 21 relocation, Building 108 reuse for blackwater treatment, and Building 15 structural frame.
- 13. Hazardous Soil Removal includes, but is not limited to, removal and disposal of contaminated soil which cannot be reused on site in accordance with the Pier 70 Risk Management Plan, Pier 70 Master Plan Area, dated July 25, 2013, and associated with Horizontal Improvements.
- 14. Shoreline Adaptation Studies includes, but is not limited to, analysis and planning to characterize the preferred Shoreline Protection Project and alternatives, including preentitlement planning and design work, environmental review, negotiation, and Regulatory Approvals related to the Shoreline Protection Facilities, conducted in accordance with Pier 70 Financing Plan Section 4.7(f) (Determining Pier 70 Shoreline Protection Facilities).
- 15. Shoreline Protection Facilities includes, but is not limited to, future waterfront Improvements at the San Francisco shoreline to protect the area from perils associated with seismic events and climate change, including sea level rise and floods, and other public improvements approved by the Port Commission and the Board of Supervisors.
- 16. Noonan Replacement Space, a space to accommodate the Noonan Space Lease in a new or rehabilitated building that meets the requirements of DDA § 7.13 (Noonan Replacement Space) for which the Port has issued a Temporary Certificate of Occupancy and Noonan moving costs related to relocating Noonan Tenants from the existing Noonan Building to the Noonan Replacement Space.
- 17. Arts Building, a new building on Parcel E4 with space dedicated and restricted to arts/light industrial uses in accordance with DDA § 7.12 (Arts Building) and the Arts Program, as well as community space that can be funded under the Financing Plan.
- 18. Historic Building Feasibility Gap as specified in Financing Plan Section 11.1 (Subsidy for Historic Buildings 12 and 21).

19. Deferred Infrastructure.

20. Entitlement costs, including Entitlement Costs and costs to obtain approvals necessary to proceed with development, incurred after the Reference Date to develop improvements authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code

Section 53311 et seq.), such as the cost to comply with the California Environmental Quality Act, negotiate transaction documents, permitting of Horizontal Improvements, subdivision mapping, conduct community outreach, and prepare development design and land use requirements, but not expenses related to any campaign or ballot measure or any other expenses prohibited by law. Entitlement costs may include interim costs as approved from time to time by the Board of Supervisors.

21. Associated Public Benefits.

22. Miscellaneous Horizontal Development Costs - any other Horizontal Development Costs associated with implementing the DDA, including any additional costs that the Parties agree shall be incurred by the Developer for the Project, including workforce liaisons; studies and consultants required to comply with the DDA, such as auditors, inspectors, attorneys and appraisers; replacement and rework costs, including repairs to correct incidental damage that occurs throughout the course of construction and restoration of roadway pavement in areas where there are trenches excavated after the initial roadway is paved, and maintenance prior to acceptance by the City and/or Port.

23. Any other costs authorized to be financed by the STD under the DDA.

- 24. Soft Costs required to support the construction of the Horizontal Improvements and implementation of the DDA, including developer management costs, construction management Fees, and asset management costs.
- 25. Developer Mitigation Measures, including the formation of the Transportation Management Association and dust, vibration and asbestos monitoring.
- 26. Miscellaneous Costs, such as costs associated with implementing the DDA, including any additional costs that the Parties have agreed shall be incurred by the Developer for the Project, such as master planning for each phase, audits, appraisals, workforce development costs (such as a liaison), cash payments and community outreach initiatives.

Any facility authorized to be financed by the STD may be financed through the construction and acquisition of the facility or through the payment of fees for such facility.

The facilities authorized to be financed may be located within or outside the boundaries of the STD.

The facilities to be financed shall include all Hard Costs and Soft Costs associated with the facilities, including the costs of the acquisition of land and rights-of-way, the costs of design, engineering and planning, the costs of any environmental or traffic studies, surveys or other reports, costs related to landscaping and irrigation, soils and other environmental testing and observation, permits, plan check, and inspection fees, insurance, legal and related overhead costs, bonding, trailer rental, utility bills, site security, coordination and supervision and any other costs or appurtenances related to any of the foregoing as further defined in one or more acquisition agreements with the developer of the property in the STD.

The facilities to be financed shall also include all incidental expenses, defined as follows:

(1) The cost of planning and designing facilities to be financed by the STD, including the cost of environmental evaluations of those facilities.

- (2) The costs associated with the creation of the STD, issuance of bonds, determination of the amount of taxes, collection of taxes, payment of taxes, or costs otherwise incurred in order to carry out the authorized purposes of the STD.
- (3) Any other expenses incidental to the construction, completion, and inspection of the authorized work, including costs for temporary facilities with a useful life of at least 3 years that are required to construct an authorized facility.
- (4) Special taxes levied on a property in the STD and paid by the Master Developer on behalf of a local agency or other landowner prior to the development of the property.

The facilities to be financed also includes the interim cost of the facilities, which shall mean the Developer Return or Port Return, as applicable, and any interest payable on any promissory note payable to the STD.

The STD may also apply bond proceeds and special taxes to repay the Port Commission for advances made to pay for authorized costs, under any promissory note or otherwise.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund facilities authorized to be financed by the STD.

#### **AUTHORIZED SERVICES**

Special taxes collected in the STD may finance, in whole or in part, the services authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), in and, to the extent permitted by the DDA, outside the FC Project Area, including:

 Maintenance, capital repair, replacement and operation (including public events) of Public Spaces, including facilities for public enjoyment, such as public parks, public recreational facilities, public access, open space, and other public amenities, some of which may be rooftop facilities or located on privately-leased property but identified as public open space in the DDA or Design for Development.

Maintenance, capital repair, replacement and operation of Public Right-of-Ways (ROWs), including public streets, sidewalks, shared public ways, mid-block passages, bicycle lanes, and other paths of travel, associated landscaping and furnishings, retaining walls within the ROWs, and related amenities in the FC Project Area, including any portion of the Building 15 structure over 22nd Street, some of which may be located on privately-leased property but identified as public open space in the DDA or Design for Development.

 Maintenance, capital repair, replacement and operation of Shoreline Improvements in and adjacent to the FC Project Area that were completed per the DDA, such as shoreline restoration, including installation of stone columns, pilings, secant walls, and other structures to stabilize the seawall or shoreline, removal of bay fill, creation of waterfront public access to or environmental remediation of the San Francisco waterfront.

Maintenance, capital repair, replacement and operation of landscaping and irrigation systems and other equipment, material, and supplies directly related to maintaining and replacing landscaped areas and water features in Public Spaces and Public ROWs.

 Maintenance, capital repair, replacement and operation as needed of Public Spaces, including street cleaning and paving.

- Maintenance, capital repair, replacement and operation of lighting, rest rooms, trash receptacles, park benches, planting containers, picnic tables, bollards, bicycle racks and corrals, and other furniture and fixtures and signage in Public Spaces and Public ROWs.
  - Maintenance, capital repair, replacement and operation of utilities in Public Spaces and Public ROWs.
- General liability insurance for any Public ROWs or structures in Public ROWs that Public Works does not submit to the Board of Supervisors for City acceptance for City General Fund liability purposes and other commercially reasonable insurance coverages.
- Port, City, or third party personnel, administrative, and overhead costs related to maintenance or to contracting for and managing third-party maintenance, including rent for storage space needed to support the maintenance activities.
- Any other costs authorized to be financed by the STD under the DDA.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund services authorized to be financed by the STD. The term **"operation**" includes providing security and hosting special events.

## **INCIDENTAL COSTS**

Special taxes collected in the STD will also fund, in whole or in part, the incidental costs associated with the facilities and services authorized to be financed. Incidental costs include, but are not limited to:

- 1. Administrative expenses and fees including costs incurred to form the STD, to annex territory to the STD, to annually administer the STD, to levy and collect special taxes for the STD, and any other costs incurred in standard administration of the STD by the City or their authorized consultants;
- 2. Any amounts needed to cure actual or estimated delinquencies in special taxes for the current or previous fiscal years;
- 3. Bond related expenses, including underwriters discount, reserve fund, capitalized interest, bond, disclosure, and underwriter counsel fees and all other incidental expenses; and
- 4. Reimbursement of costs related to the formation of the STD advanced by the City and any landowner(s) in the STD, or any party related to any of the foregoing, as well as reimbursement of any costs advanced by the City or any landowner(s) in the STD or any party related to any of the foregoing, for facilities, fees or other purposes or costs of the STD.

## EXHIBIT B

# CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

## **Facilities**

The following is a summary of the estimated costs (in 2019 dollars) of acquisition and construction of the Facilities throughout the Project Site, some of which will be financed by the Special Tax District and some of which will be financed by City and County of San Francisco Special Tax District No. 2019-1 (Pier 70 Condominiums).

| Facility                                |       | Estimated Cost |
|---|-------|----------------|
|   |       | A 100 000 000  |
| Facilities Special Tax Improvements     | • • • | \$426,280,000  |
| Shoreline Special Tax Improvements (1)  |       | 348,300,000    |
| Arts Buildings Special Tax Improvements |       | 20,000,000     |
| Total                                   |       | \$794,580,000  |

(1) The Shoreline Special Tax is only levied in the Special Tax District.

#### Services

The following is an estimate of the cost (in 2019 dollars) of providing the Services throughout the Project Site, some of which will be financed by the Special Tax District and some of which will be financed by City and County of San Francisco Special Tax District No. 2019-1 (Pier 70 Condominiums), with the cost escalating annually thereafter.

#### Services

Maintenance of Public Spaces and Public ROWs

Estimated Cost \$3,000,000

#### **Incidental Expenses**

In addition to the acquisition and construction costs of the Facilities, the City will finance bond or other debt-issuance costs, capitalized interest, a debt service reserve fund and other costs associated with the sale of bonds or other debt and annual administration of the Special Tax District.

The estimated bond or other debt issuance costs are approximately 5 percent of the principal amount of the bond or other debt. The estimated costs of determining the amount of taxes, collecting special taxes, allocating special taxes, and other costs incurred in order to carry out the authorized purposes of the Special Tax District is approximately \$70,000 per year.

The estimated costs of forming the Special Tax District are approximately \$150,000.

## EXHIBIT C

# CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

#### Rate and Method of Apportionment of Special Tax

Special Taxes applicable to the Leasehold Interest in each Taxable Parcel in the City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) shall be levied and collected according to the tax liability determined by the Administrator through the application of the appropriate amount or rate for Leasehold Interests in Taxable Parcels, as described below. The Leasehold Interest in all Taxable Parcels in the STD shall be taxed for the purposes, to the extent, and in the manner herein provided, including property subsequently annexed to the STD.

Special Taxes shall be levied only on Leasehold Interests in Taxable Parcels. In the event a Leasehold Interest in a Taxable Parcel is terminated, the Special Taxes shall be levied on any successor Leasehold Interest in the Taxable Parcel. If a Leasehold Interest terminates while a Special Tax that was previously levied remains unpaid, the owner of the successor Leasehold Interest will take the interest subject to the obligation to pay the unpaid Special Tax along with any applicable penalties and interest.

The City will covenant in each Indenture that, as long as any Bonds are outstanding, it will not terminate, and it will inhibit the Port from terminating, any Leasehold Interest in a Taxable Parcel unless the Port enters into a new lease the term of which ends on or after the final maturity date of the Bonds and that covers substantially the same real property and improvements as the terminated lease. It will not be a violation of this covenant if the City or the Port initiates judicial foreclosure of any such lease pursuant to the CFD Law.

#### A. <u>DEFINITIONS</u>

The terms hereinafter set forth have the following meanings:

"28-Acre Site" is defined in the Appendix.

"Administrative Expenses" means any or all of the following: the fees and expenses of any fiscal agent or trustee (including any fees or expenses of its counsel) employed in connection with any Bonds, and the expenses of the City carrying out duties with respect to the STD and the Bonds, including, but not limited to, levying and collecting the Special Taxes, the fees and expenses of legal counsel, charges levied by the City, including the Controller's Office, the Treasurer and Tax Collector's Office, the City Attorney, and the Port, costs related to property owner inquiries regarding the Special Taxes, costs associated with appeals or requests for interpretation associated with the Special Taxes and this RMA, costs associated with annexation of property into the STD, amounts needed to pay rebate to the federal government with respect to the Bonds, costs associated with complying with any continuing disclosure requirements for the City and any other major property owner (whether or not deemed to be an obligated person), costs associated with foreclosure and collection of delinquent Special Taxes, and all other costs and expenses of the City in any way related to the establishment or administration of the STD.

"Administrator" means the Director of the Office of Public Finance or his/her designee who shall be responsible for administering the Special Taxes according to this RMA.

4<u>324</u> 3 "Affordable Housing Project" means a residential or primarily residential project, as determined by the Review Authority, within which 100% of the residential units are Affordable Units.

"Affordable Unit" means a Rental Unit for which a deed restriction has been recorded that (i) limits the rental rates on the unit or (ii) in any other way is intended to restrict the current or future value of the unit, as determined by the Review Authority.

"Affordable Unit Leasehold Interest" means a Leasehold Interest associated exclusively with Affordable Units in a building that: (i) is not an Affordable Housing Project, and (ii) within which there is also a Market-Rate Unit Leasehold Interest.

"Appendix" means the Appendix to Transaction Documents for the Pier 70 28-Acre Site Project.

"Arts Building Costs" means up to \$20 million in costs (or such other amount identified in the Financing Plan) associated with the Arts Building, the Noonan Replacement Space and community facilities allocated under the Financing Plan, and authorized by the formation proceedings for the STD, the Condo STD No. 2019-1, and the Financing Plan to be financed by the Arts Building Special Tax and Arts Building Special Tax Bonds.

"Arts Building Special Tax" means a special tax levied in any Fiscal Year on a Leasehold Interest in a Taxable Parcel to pay the Arts Building Special Tax Requirement.

"Arts Building Special Tax Bonds" means any Bonds secured by the Arts Building Special Taxes that are issued to pay Arts Building Costs.

"Arts Building Special Tax Requirement" means the amount necessary in any Fiscal Year to pay: (i) pay principal and interest on Arts Building Special Tax Bonds that are due in the calendar year that begins in such Fiscal Year; (ii) pay periodic costs on Arts Building Special Tax Bonds, including but not limited to, credit enhancement, liquidity support and rebate payments; (iii) replenish reserve funds created for Arts Building Special Tax Bonds under the Indenture to the extent such replenishment has not been included in the computation of the Arts Building Special Tax Requirement in a previous Fiscal Year; (iv) cure any delinquencies in the payment of principal or interest on Arts Building Special Tax Bonds which have occurred in the prior Fiscal Year; (v) pay Administrative Expenses; (vi) pay other obligations described in the Financing Plan; and (vii) pay directly for Arts Building Costs. The amount calculated to pay items (i) through (vii) above may be reduced in any Fiscal Year by: (a) interest earnings on or surplus balances in funds and accounts for the Arts Building Special Tax Bonds to the extent that such earnings or balances are available to apply against such costs pursuant to the Indenture; (b) in the sole and absolute discretion of the Port, proceeds received by the STD from the collection of penalties associated with delinquent Arts Building Special Taxes; and (c) any other revenues available to pay such costs, as determined by the Administrator, the City, and the Port.

"Assessed Parcel" means, in any Fiscal Year, any Taxable Parcel that meets all five of the following conditions: (i) there is a building on the Taxable Parcel for which a Certificate of Occupancy has been issued; (ii) based on all information available to the Administrator, the Baseline Assessed Value has been determined for the Taxable Parcel; (iii) ad valorem taxes have been levied on the Taxable Parcel based on the Baseline Assessed Value of the building; (iv) by the end of the prior Fiscal Year, at least one year of ad valorem taxes based upon the Baseline Assessed Value of the building have been paid; and (v) the Taxable Parcel does not have outstanding delinquencies in the payment of ad valorem property taxes or Special Taxes at the latest point at which the Administrator is able to receive delinquency information from the County prior to submitting the Facilities Special Tax levy in any Fiscal Year. Once a Taxable Parcel

has been categorized as an Assessed Parcel, such Taxable Parcel shall always be considered an Assessed Parcel regardless of increases or decreases in assessed value.

"Assessor's Parcel" or "Parcel" means a lot or parcel shown on an Assessor's Parcel Map with an assigned Assessor's Parcel number.

"Assessor's Parcel Map" means an official map of the County Assessor designating Parcels by Assessor's Parcel number.

"Authorized Expenditures" means, separately with respect to the Facilities Special Tax, Arts Building Special Tax, Shoreline Special Tax, and Services Special Tax, those costs, facilities or public services authorized to be funded by the applicable Special Tax as set forth in the Financing Plan and the documents adopted by the Board at STD Formation, as may be amended from time to time.

"Base Arts Building Special Tax" means, for any Square Footage Category, the per-square-foot Arts Building Special Tax for Square Footage within such Square Footage Category, as identified in Table 3 in Section C below, that can be levied on a Leasehold Interest in a Taxable Parcel.

**"Base Facilities Special Tax"** means, for any Square Footage Category, the per-square-foot Facilities Special Tax for Square Footage within such Square Footage Category, as identified in Table 1 in Section C below, that can be levied on a Leasehold Interest in a Taxable Parcel.

"Base Services Special Tax" means, for any Square Footage Category, the per-square-foot Services Special Tax for Square Footage within such Square Footage Category, as identified in Table 4 in Section C below, that can be levied on a Leasehold Interest in a Taxable Parcel.

**"Base Shoreline Special Tax"** means, for any Square Footage Category, the per-square-foot Shoreline Special Tax for Square Footage within such Square Footage Category, as identified in Table 2 in Section C below, that can be levied on a Leasehold Interest in a Taxable Parcel.

"Base Special Tax" means, collectively, the Base Facilities Special Tax, the Base Shoreline Special Tax, the Base Arts Building Special Tax, and the Base Services Special Tax.

**"Baseline Assessed Value"** means, after a Certificate of Occupancy has been issued for a Taxable Parcel, the assessed value that the Port and Vertical Developer mutually agree is the final, unappealable value for the Taxable Parcel.

"Board" means the Board of Supervisors of the City, acting as the legislative body of STD No. 2019-2.

**"Bond Sale"** means, for the Facilities Special Tax, issuance of the any Facilities Special Tax Bonds, for the Arts Building Special Tax, issuance of any Arts Building Special Tax Bonds, and, for the Shoreline Special Tax, issuance of any Shoreline Special Tax Bonds.

"Bonds" means bonds or other debt (as defined in the CFD Law), whether in one or more series, that are issued or assumed by or for the STD to finance Authorized Expenditures including any Arts Building Special Tax Bonds, Facilities Special Tax Bonds, and Shoreline Special Tax Bonds. The term "Bonds" includes any promissory note executed by or on behalf of STD No. 2019-2 for the benefit of the Port.

4326 .5 "Building Height" means the proposed height of a Rental Residential Building, as set forth on the Building Permit issued for the building, or if the height is not clearly indicated on the Building Permit, the height determined by reference to the Vertical DDA, condominium plan, or architectural drawings for the Rental Residential Building. If there is any question as to the Building Height of any Rental Residential Building in the STD, the Administrator shall coordinate with the Review Authority to make the determination, and such determination shall be conclusive and binding.

"Building Permit" means (i) for Historic Buildings 2, 12 and 21, a permit issued by the Port that allows for rehabilitation of the existing historic structures, and (ii) for all other structures, a permit issued by the Port that allows for vertical construction of a building or buildings, including any addendum to a site permit, but excluding a separate permit issued for construction of building foundations.

"Capitalized Interest" means funds in any capitalized interest account available to pay debt service on Bonds.

"Certificate of Occupancy" means the first certificate, including any temporary certificate of occupancy, issued by the Port to confirm that a building or a portion of a building has met all of the building codes and can be occupied for residential or non-residential use. For purposes of this RMA, "Certificate of Occupancy" shall not include any certificate of occupancy that was issued prior to January 1, 2018 for a building within the STD; however, any subsequent certificates of occupancy that are issued for new construction, historic rehabilitation, or expansion of a building shall be deemed a Certificate of Occupancy and the Special Taxes shall apply to the associated Square Footage. For Historic Building 2, Historic Building 12, and Historic Building 21, only a certificate of occupancy issued in association with the permanent reuse of the building (as determined by the Port) shall qualify as a "Certificate of Occupancy" for purposes of this RMA.

"CFD Law" means the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X), which incorporates the Mello-Roos Act.

"City" means the City and County of San Francisco, California.

"Condo STD No. 2019-1" means the City and County of San Francisco Special Tax District No. 2019-1 (Pier 70 Condominiums).

"County" means the City and County of San Francisco, California.

"D4D" means the Pier 70 Special Use District Design for Development, dated May 22, 2018, and as amended from time to time.

"D4D Gross Floor Area" means the square footage of a building determined pursuant to the definition of "Gross Floor Area" in the D4D.

**"DDA"** means the Disposition and Development Agreement between the Port and the Developer, including all exhibits and attachments, as may be amended from time to time.

"Deputy Director" means the Deputy Director of Finance and Administration for the Port or other such official that acts as the chief financial officer for the Port.

"Developed Property" means, in any Fiscal Year, the following:

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October 17, 2019

For levy of the Facilities Special Tax and Arts Building Special Tax: all Taxable Parcels for which the 24-month anniversary of the VDDA Execution Date has occurred in a preceding Fiscal Year, regardless of whether a Building Permit has been issued. For any Taxable Parcel on which a structure is built and occupied without execution of a VDDA, such Taxable Parcel shall be categorized as Developed Property in the Fiscal Year in which a Certificate of Occupancy was issued on or prior to June 30 of the preceding Fiscal Year.

For levy of the Shoreline Special Tax and Services Special Tax: all Taxable Parcels in a building for which a Certificate of Occupancy was issued on or prior to June 30 of the preceding Fiscal Year, but not prior to January 1, 2018.

"Developer" means FC Pier 70, LLC, or any successor or assign that takes over as tenant under the Master Lease.

"Development Approval Documents" means, collectively, the DDA, any Vertical DDA, any Final Maps, Review Authority approvals, or other such approved or recorded document or plan that identifies the type of structures, acreage, and Square Footage approved for development on Taxable Parcels.

"Escalator" means the lesser of the following: (i) the annual increase, if any, in the Consumer Price Index (CPI) for All Urban Consumers in the San Francisco-Oakland-Hayward region (base years 1982-1984=100) published by the Bureau of Labor Statistics of the United States Department of Labor, or, if such index is no longer published, a similar escalator that is determined by the Port and City to be appropriate, and (ii) five percent (5%).

"Estimated Base Arts Building Special Tax Revenues" means, at any point in time, the amount calculated by the Administrator by multiplying the Base Arts Building Special Tax by Square Footage within each Square Footage Category proposed for development and, if applicable, already in completed buildings on a Taxable Parcel.

"Estimated Base Facilities Special Tax Revenues" means, at any point in time, the amount calculated by the Administrator by multiplying the Base Facilities Special Tax by Square Footage within each Square Footage Category proposed for development and, if applicable, already in completed buildings on a Taxable Parcel.

"Estimated Base Shoreline Special Tax Revenues" means, at any point in time, the amount calculated by the Administrator by multiplying the Base Shoreline Special Tax by Square Footage within each Square Footage Category proposed for development and, if applicable, already in completed buildings on a Taxable Parcel.

"Exempt Child Care Square Footage" means, for any building on a Parcel of Developed Property, the square footage of child care uses that qualifies for exemption from the Special Taxes, as determined by the Review Authority after review and consideration of the criteria and requirements set forth in the D4D, VDDA, and DDA. After the First Bond Sale and notwithstanding the foregoing, the designation of Exempt Child Care Square Footage shall only be permitted to the extent such designation does not cause debt service coverage on outstanding Bonds to be reduced below the Required Coverage.

The Administrator and the Review Authority will maintain a record of the amount and location of Exempt Child Care Square Footage within each building in the STD. If, in any Fiscal Year, the Administrator determines that square footage that had been designated as Exempt Child Care Square Footage no longer meets the definition set forth above, such square footage shall be assigned by the Review Authority to the appropriate Square Footage Category and taxed accordingly pursuant to this RMA.

"Exempt Parking Square Footage" means, prior to the First Bond Sale, any square footage in or expected in a building on a Parcel of Developed Property that is determined by the Review Authority to be reserved for automobile or bicycle parking. After the First Bond Sale, "Exempt Parking Square Footage" for any building on a Parcel of Developed Property shall be the sum of following, as determined by the Review Authority:

1. <u>Square footage in or expected in the building that, at the time the Parcel became Developed</u> <u>Property, was determined by the Review Authority to be reserved for automobile or bicycle</u> <u>parking; and</u>

T.

2. Square footage in or expected in the building that (i) exceeds the original Exempt Square Footage determined when the Parcel became Developed Property, and (ii) if exempted from Special Taxes, would not reduce coverage on outstanding Bonds below the Required Coverage.

The Administrator and the Review Authority will maintain a record of the amount and location of Exempt Parking Square Footage within each building in the STD. If, in any Fiscal Year, the Administrator determines that square footage that had been designated as Exempt Parking Square Footage no longer meets the definition set forth above, such square footage shall be assigned by the Review Authority to the appropriate Square Footage Category and taxed accordingly pursuant to this RMA.

"Expected Land Uses" means the total Square Footage in each Square Footage Category expected on each Planning Parcel in the STD. The Expected Land Uses at STD Formation are identified in Attachment 3 and may be revised pursuant to Sections B, C, D, and E below.

"Expected Maximum Arts Building Special Tax Revenues" means the aggregate Arts Building Special Tax that can be levied based on application of the Base Arts Building Special Tax to the Expected Land Uses. The Expected Maximum Arts Building Special Tax Revenues for each Planning Parcel at STD Formation are shown in Attachment 3 and may be revised pursuant to Sections B, C, D, and E below.

"Expected Maximum Facilities Special Tax Revenues" means the aggregate Facilities Special Tax that can be levied based on application of the Base Facilities Special Tax to the Expected Land Uses. The Expected Maximum Facilities Special Tax Revenues for each Planning Parcel at STD Formation are shown in Attachment 3 and may be revised pursuant to Sections B, C, D, and E below.

"Expected Maximum Shoreline Special Tax Revenues" means the aggregate Shoreline Special Tax that can be levied based on application of the Base Shoreline Special Tax to the Expected Land Uses. The Expected Maximum Shoreline Special Tax Revenues for each Planning Parcel at STD Formation are shown in Attachment 3 and may be revised pursuant to Sections B, C, D, and E below.

"Facilities Special Tax" means a special tax levied in any Fiscal Year on a Leasehold Interest in a Taxable Parcel to pay the Facilities Special Tax Requirement.

"Facilities Special Tax Bonds" means any Bonds secured by Facilities Special Taxes.

"Facilities Special Tax Requirement" means the amount necessary in any Fiscal Year to: (i) pay principal and interest on Facilities Special Tax Bonds that are due in the calendar year that begins in such

Fiscal Year; (ii) pay periodic costs on Facilities Special Tax Bonds, including but not limited to, credit enhancement, liquidity support and rebate payments; (iii) replenish reserve funds created for Facilities Special Tax Bonds under the Indenture to the extent such replenishment has not been included in the computation of the Facilities Special Tax Requirement in a previous Fiscal Year; (iv) cure any delinquencies in the payment of principal or interest on Facilities Special Tax Bonds which have occurred in the prior Fiscal Year; (v) in any Fiscal Year in which there is a Facilities Special Tax levied on one or more Parcels pursuant to Step 1d. in Section F below, pay the fee imposed by the City for levying such Facilities Special Tax on the County tax roll; (vi) pay other obligations described in the Financing Plan; and (vii) pay directly for Authorized Expenditures, so long as such levy under this clause (vii) does not increase the Facilities Special Tax levied on Undeveloped Property. The amount calculated to pay items (i) through (vii) above may be reduced in any Fiscal Year by: (a) interest earnings on or surplus balances in funds and accounts for the Facilities Special Tax Bonds to the extent that such earnings or balances are available to apply against such costs pursuant to the Indenture; (b) in the sole and absolute discretion of the Port, proceeds received by the STD from the collection of penalties associated with delinquent Facilities Special Taxes; and (c) any other revenues available to pay such costs, as determined by the Administrator, the City, and the Port.

"FC Project Area" is defined in the Appendix.

"Final Map" means a final map, or portion thereof, recorded by the County pursuant to the Subdivision Map Act (California Government Code Section 66410 *et seq.*) that creates individual lots on which Building Permits for new construction or historic rehabilitation may be issued without further subdivision.

"Financing Plan" means the Financing Plan attached as Exhibit C1 and incorporated into the DDA, as such plan may be amended or supplemented from time to time in accordance with the terms of the DDA.

"First Bond Sale" means, (i) for the Facilities Special Tax, a Bond Sale of the first series of Facilities Special Tax Bonds, (ii) for the Arts Building Special Tax, a Bond Sale of the first series of Arts Building Special Tax Bonds, and (iii) for the Shoreline Special Tax, a Bond Sale of the first series of Shoreline Special Tax Bonds.

"Fiscal Year" means the period starting July 1 and ending on the following June 30.

"Future Annexation Area" means that geographic area that, at STD Formation, was considered potential annexation area for the STD and which was, therefore, identified as "future annexation area" on the recorded STD boundary map. Such designation does not mean that any or all of the Future Annexation Area will annex into the STD, but should owners of property designated as Future Annexation Area choose to annex, the annexation may be processed pursuant to the annexation procedures in the CFD Law for territory included in a future annexation area, as well as the procedures established by the Board and any other applicable provisions of the CFD Law.

"Historic Building 2" means Building 2, which is classified as a significant contributing historic resource to the Union Iron Works Historic District.

"Historic Building 12" means Building 12, which is classified as a significant contributing historic resource to the Union Iron Works Historic District.

"Historic Building 21" means Building 21, which is classified as a significant contributing historic resource to the Union Iron Works Historic District.

"Indenture" means any indenture, fiscal agent agreement, resolution, or other instrument pursuant to which Bonds are issued, as modified, amended, or supplemented from time to time, and any instrument replacing or supplementing the same.

"Land Use Change" means a change to the Expected Land Uses after STD Formation.

"Leasehold Interest" means a Master Lease, ground lease, or any other lease arrangement of a Parcel or Parcels against which Special Taxes may be levied in any current or future Fiscal Year. The Review Authority shall make the final determination as to whether a Parcel or building in the STD is subject to a Leasehold Interest for purposes of this RMA.

"Market-Rate Unit" means a Rental Unit that is not an Affordable Unit.

"Market-Rate Unit Leasehold Interest" means a Leasehold Interest associated exclusively with Market-Rate Units in a building within which there is also an Affordable Unit Leasehold Interest.

"Master Lease" means a lease for all or part of the 28-Acre Site that, with licenses for other portions of Pier 70, allows the Developer to take possession of the FC Project Area and construct horizontal improvements approved under the DDA.

"Maximum Arts Building Special Tax" means the greatest amount of Arts Building Special Tax that can be levied on a Leasehold Interest in a Taxable Parcel in any Fiscal Year determined in accordance with Sections C, D, and E below.

"Maximum Arts Building Special Tax Revenues" means, at any point in time, the aggregate Maximum Arts Building Special Tax that can be levied on all Leasehold Interests in all Taxable Parcels.

"Maximum Facilities Special Tax" means the greatest amount of Facilities Special Tax that can be levied on a Leasehold Interest in a Taxable Parcel in any Fiscal Year determined in accordance with Sections C, D, and E below.

"Maximum Facilities Special Tax Revenues" means, at any point in time, the aggregate Maximum Facilities Special Tax that can be levied on all Leasehold Interests in all Taxable Parcels.

"Maximum Services Special Tax" means the greatest amount of Services Special Tax that can be levied on a Leasehold Interest in a Taxable Parcel in any Fiscal Year determined in accordance with Sections C, D, and E below.

"Maximum Services Special Tax Revenues" means, at any point in time, the aggregate Maximum Services Special Tax that can be levied on all Leasehold Interests in all Taxable Parcels.

"Maximum Shoreline Special Tax" means the greatest amount of Shoreline Special Tax that can be levied on a Leasehold Interest in a Taxable Parcel in any Fiscal Year determined in accordance with Sections C, D, and E below.

"Maximum Shoreline Special Tax Revenues" means, at any point in time, the aggregate Maximum Shoreline Special Tax that can be levied on all Leasehold Interests in all Taxable Parcels.

"Maximum Special Tax" means, for any Leasehold Interest in a Taxable Parcel in any Fiscal Year, the sum of the Maximum Facilities Special Tax, Maximum Shoreline Special Tax, Maximum Arts Building Special Tax, and Maximum Services Special Tax.

"Maximum Special Tax Revenues" means, collectively, the Maximum Facilities Special Tax Revenues, Maximum Shoreline Special Tax Revenues, Maximum Arts Building Special Tax Revenues, and Maximum Services Special Tax Revenues.

"Mello-Roos Act" means the Mello-Roos Community Facilities Act of 1982, as amended, being Chapter 2.5, (commencing with Section 53311), Part 1, Division 2 of Title 5 of the Government Code of the State of California.

"Non-Residential Building" means any building within the STD that is not a Rental Residential Building, Historic Building 2, Historic Building 12, Historic Building 21, or part of an Affordable Housing Project, as determined by the Review Authority.

**"Parcel Increment"** means, in any Fiscal Year, the amount of Tax Increment and funds from any tax increment reserve fund maintained by the City that the Deputy Director has determined, pursuant to the Financing Plan, is available to reduce the amount of Facilities Special Tax levied against Assessed Parcels.

"Planning Code" means the Planning Code of the City and County of San Francisco, as it may be amended from time to time.

"Planning Parcel" means a geographic area within the STD that, for planning and entitlement purposes, has been designated as a separate Parcel with an alpha, numeric, or alpha-numeric identifier to be used for reference until an Assessor's Parcel is created and an Assessor's Parcel number is assigned. The Planning Parcels at STD Formation are identified in Attachment 1 hereto.

"Port" means the Port of San Francisco.

**"Proportionately"** means, for Developed Property, that the ratio of the actual Services Special Tax levied in any Fiscal Year to the Maximum Services Special Tax authorized to be levied in that Fiscal Year is equal for all Parcels of Developed Property. For Undeveloped Property, "Proportionately" means that the ratio of the actual Facilities Special Tax levied to the Maximum Facilities Special Tax is equal for all Parcels of Undeveloped Property.

"Public Property" means any property within the boundaries of the STD that is owned by or leased to the federal government, State of California, City, or public agency other than the Port. Parcels of Public Property, and/or Leasehold Interests in Public Property, shall be taxed as Developed Property or Undeveloped Property, as determined by the Administrator pursuant to the definitions set forth in this RMA.

"Remainder Special Taxes" means, as calculated between September 1<sup>st</sup> and December 31<sup>st</sup> of any Fiscal Year, any Facilities Special Tax, Shoreline Special Tax, and Arts Building Special Tax revenues that were collected in the prior Fiscal Year and were not needed to: (i) pay debt service on the applicable Facilities Special Tax Bonds, Shoreline Special Tax Bonds, or Arts Building Special Tax Bonds that was due in the calendar year that begins in the Fiscal Year in which the Remainder Special Tax Bonds, or Arts (ii) pay periodic costs on the applicable Facilities Special Tax Bonds, Shoreline Special Tax Bonds, or Arts Building Special Tax Bonds, including but not limited to, credit enhancement, liquidity support and rebate payments (iii) replenish reserve funds created for the applicable Facilities Special Tax Bonds, Shoreline Special Tax Bonds, or Arts Building Special Tax Bonds under the applicable Indenture; (iv) cure any

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delinquencies in the payment of principal or interest on applicable Facilities Special Tax Bonds, Shoreline Special Tax Bonds, or Arts Building Special Tax Bonds which have occurred in the prior Fiscal Year; or (v) pay Administrative Expenses that have been incurred, or are expected to be incurred, by the City or Port prior to the receipt of Facilities Special Tax, Shoreline Special Tax or Arts Building Special Tax proceeds.

"Rental Residential Building" means any building in the STD within which <u>any</u> of the Square Footage is used or is expected to be used for one or more of the following uses: (i) Rental Units, (ii) any type of group or student housing that provides lodging for a week or more and may or may not have individual cooking facilities, including but not limited to boarding houses, dormitories, housing operated by medical institutions, and single room occupancy units, or (iii) a residential care facility that is not staffed by licensed medical professionals. The Review Authority shall make the determination as to whether a building in the STD is a Rental Residential Building.

"Rental Unit" means an individual residential housing unit in a residential or mixed-use building within which all of the residential units are offered for rent to the general public and are not available for sale to or ownership by individual homebuyers.

"Required Coverage" means (i) for Arts Building Special Tax Bonds, the amount by which the Maximum Arts Building Special Tax Revenues must exceed the Arts Building Special Tax Bond debt service and priority Administrative Expenses (if any), as set forth in the applicable Indenture, Certificate of Special Tax Consultant, or other STD Formation Proceedings or Bond document that sets forth the minimum required debt service coverage; (ii) for Facilities Special Tax Bonds, the amount by which the Maximum Facilities Special Tax Revenues must exceed the Facilities Special Tax Bond debt service, as set forth in the applicable Indenture, Certificate of Special Tax Bond debt service coverage; and (iii) for Shoreline Special Tax Bonds, the amount by which the Maximum Shoreline Special Tax Revenues must exceed the Shoreline Special Tax Bond debt service and priority Administrative Expenses (if any), as set forth in the applicable Indenture, Certificate of Special Tax Revenues must exceed the Shoreline Special Tax Bond debt service and priority Administrative Expenses (if any), as set forth in the applicable Indenture, Certificate of Special Tax Revenues must exceed the Shoreline Special Tax Bond debt service and priority Administrative Expenses (if any), as set forth in the applicable Indenture, Certificate of Special Tax Consultant, or other STD Formation Proceedings or Bond document that sets forth the minimum required debt service coverage; and (iii) for Shoreline Special Tax Bonds, the amount by which the Maximum Shoreline Special Tax Revenues must exceed the Shoreline Special Tax Bond debt service and priority Administrative Expenses (if any), as set forth in the applicable Indenture, Certificate of Special Tax Consultant, or other STD Formation Proceedings or Bond document that sets forth the minimum required debt service coverage.

"Review Authority" means the Deputy Director of Real Estate & Development for the Port or an alternate designee from the Port or the City who is responsible for approvals and entitlements of a development project.

"RMA" means this Rate and Method of Apportionment of Special Taxes.

"Services Special Tax" means a special tax levied in any Fiscal Year on a Leasehold Interest in a Taxable Parcel to pay the Services Special Tax Requirement.

"Services Special Tax Requirement" means the amount necessary in any Fiscal Year to: (i) pay the costs of operations and maintenance or other public services that are included as Authorized Expenditures; (ii) cure delinquencies in the payment of Services Special Taxes in the prior Fiscal Year; and (iii) pay Administrative Expenses.

"Shoreline Special Tax" means a special tax levied in any Fiscal Year to pay the Shoreline Special Tax Requirement.

"Shoreline Special Tax Bonds" means any Bonds secured by Shoreline Special Taxes that have been levied and are available after dividing the Shoreline Special Taxes as set forth in Financing Plan Section 4.7(b), and factoring in debt service coverage and related Indenture requirements, as determined by the Administrator

"Shoreline Special Tax Requirement" means the amount necessary in any Fiscal Year to pay: (i) pay principal and interest on Shoreline Special Tax Bonds that are due in the calendar year that begins in such Fiscal Year; (ii) pay periodic costs on Shoreline Special Tax Bonds, including but not limited to, credit enhancement; liquidity support and rebate payments; (iii) replenish reserve funds created for Shoreline Special Tax Bonds under the Indenture to the extent such replenishment has not been included in the computation of the Shoreline Special Tax Requirement in a previous Fiscal Year; (iv) cure any delinquencies in the payment of principal or interest on Shoreline Special Tax Bonds which have occurred in the prior Fiscal Year; (v) pay Administrative Expenses; (vi) pay directly for the costs of shoreline improvements; and (vii) pay other obligations described in the Financing Plan. The amount calculated to pay items (i) through (vii) above may be reduced in any Fiscal Year by: (a) interest earnings on or surplus balances in funds and accounts for the Shoreline Special Tax Bonds to the extent that such earnings or balances are available to apply against such costs pursuant to the Indenture; (b) in the sole and absolute discretion of the Port, proceeds received by the STD from the collection of penalties associated with delinquent Shoreline Special Taxes; and (c) any other revenues available to pay such costs, as determined by the Administrator, the City, and the Port.

"Special Taxes" means:

For Tax Zones 1 and 2: the Facilities Special Tax, Shoreline Special Tax, Arts Building Special Tax, and Services Special Tax.

For Tax Zone 3: the Facilities Special Tax.

"Square Footage" means the square footage within a building on a Taxable Parcel determined by the Review Authority pursuant to the following steps:

Step 1. Determine the D4D Gross Floor Area for the building.

Step 2. Subtract all Exempt Child Care Square Footage.

Step 3. Subtract all Exempt Parking Square Footage.

Step 4. Add the square footage of all retail (including retail on the same floor as a rooftop park), cultural, educational, recreational, religious, and social service uses.

If a Building Permit is issued that will increase the Square Footage on a Taxable Parcel, the Administrator shall, in the first Fiscal Year after the final Building Permit inspection has been conducted in association with such expansion, work with the Review Authority to recalculate (i) the Square Footage on the Taxable Parcel, and (ii) the Maximum Special Taxes for the Taxable Parcel based on the increased Square Footage. If an Affordable Unit Leasehold Interest is established within a Rental Residential Building, the Square Footage of that Rental Residential Building shall be calculated using, for purposes of Step 1 above, the D4D Gross Floor Area of the entire Rental Residential Building, including the floor area associated with the Affordable Unit Leasehold Interest

The final determination of Square Footage within each building in the STD shall be made by the Review Authority. After the First Bond Sale, the Square Footage within a building shall never be revised in a manner that reduces Special Tax revenues such that debt service coverage on outstanding Bonds is lower than the Required Coverage. "Square Foot" means a single square-foot unit of Square Footage.

"Square Footage Category" means, individually, Square Footage within a Rental Residential Building, Non-Residential Building, Historic Building 2, Historic Building 12, or Historic Building 21.

"STD" or "STD No. 2019-2" means the City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties).

"STD Formation" means the date on which the Board approved documents to form the STD.

"STD Formation Proceedings" means the proceedings to form the STD, including all resolutions, reports, and notices.

"Sub-Project Area" means a specific geographic area within the City and County of San Francisco Infrastructure Financing District No. 2 (Port of San Francisco).

"Taxable Child Care Square Footage" means, after the First Bond Sale, any square footage in a building that: (i) is used for operations of a licensed child care facility, and (ii) is not Exempt Child Care Square Footage, as determined by the Review Authority.

"Taxable Parking Square Footage" means, after the First Bond Sale, any square footage in a building that: (i) is used for parking, and (ii) is not Exempt Parking Square Footage, as determined by the Review Authority.

"Tax-Exempt Port Parcels" means Port-owned Parcels that are or are intended to be used as streets, walkways, alleys, rights of way, parks, open space, or other similar uses. The final determination as to whether a Parcel is a Tax-Exempt Port Parcel shall be made by the Review Authority.

"Tax Increment" means the tax increment generated from Sub-Project Areas G-2, G-3, and G-4, as further defined in the Appendix.

"Taxable Parcel" means any Parcel within the STD that is not a Tax-Exempt Port Parcel or a Parcel for which the Special Tax has been prepaid pursuant to Sections 53317.3 or 53317.5 of the Mello-Roos Act.

"Taxpayer" means the lessee of a Taxable Parcel within the STD.

**"Tax Zone"** means a separate and distinct geographic area in the STD within which one or more Special Taxes are applied at a rate or in a manner that is different than in other areas within the STD. The three Tax Zones at STD Formation are identified in Attachment 2 hereto. The Port will designate the Tax Zone in which Parcels that annex into the STD will be placed.

"Undeveloped Property" means, in any Fiscal Year, all Taxable Parcels that are not Developed Property.

**"VDDA Execution Date"** means the effective date of a Vertical DDA that was fully executed by the Port and a Vertical Developer.

"Vertical DDA" means, for a Taxable Parcel, an executed Vertical Disposition and Development Agreement between the Port and a Vertical Developer.

"Vertical Developer" means a developer that has entered into a Vertical DDA for construction of vertical improvements or rehabilitation of an historic building on a Taxable Parcel.

## B. DATA FOR STD ADMINISTRATION

On or about July 1 of each Fiscal Year, the Administrator shall identify the current Assessor's Parcel numbers for all Taxable Parcels. The Administrator shall also determine: (i) whether each Taxable Parcel is Developed Property or Undeveloped Property; (ii) the Planning Parcel within which each Assessor's Parcel is located; (iii) for Developed Property, the Building Height and Square Footage of each Rental Residential Building and the Square Footage of Historic Building 2, Historic Building 12, Historic Building 21, and each Non-Residential Building; (iv) the Taxpayer for each Leasehold Interest in a Taxable Parcel; (v) if there are Affordable Unit Leasehold Interests in any buildings within the STD; and (vi) the Facilities Special Tax Requirement, Arts Building Special Tax Requirement, Shoreline Special Tax Requirement for the Fiscal Year.

The Administrator shall also: (i) coordinate with the Deputy Director to confirm Parcel Increment; (ii) coordinate with the Treasurer-Tax Collector's Office to determine if there have been any Special Tax delinquencies or repayment of Special Tax delinquencies in prior Fiscal Years; (iii) review the Development Approval Documents and communicate with the Developer and Vertical Developers regarding proposed Land Use Changes; and (iv) upon each annexation, Land Use Change, and notification of Vertical DDA Execution Dates, update Attachment 3 to reflect the then-current Expected Land Uses, Expected Maximum Facilities Special Tax Revenues, Expected Maximum Shoreline Special Tax Revenues, and Expected Maximum Arts Building Special Tax Revenues. The Developer, Port, or Vertical Developer shall notify the Administrator each time a Vertical DDA is executed in order for the Administrator to keep track of VDDA Execution Dates. In addition, the Port will: (i) provide the Administrator with copies of all leases that establish a Leasehold Interest, (ii) notify the Administrator of renewals of leases that establish a Leasehold Interest. Any time a lease on property within the STD is terminated, the Port will immediately notify the Administrator of such termination.

Prior to the First Bond Sale, the Administrator, Port, Developer, and any Vertical Developers shall coordinate to review the Expected Land Uses and determine if changes should be made to reflect more current estimates for land uses on each Planning Parcel. Based on this review, the Administrator shall update Attachment 3 with the then-current Expected Land Uses and Expected Maximum Facilities Special Tax Revenues, Expected Maximum Arts Building Special Tax Revenues, and Expected Maximum Shoreline Special Tax Revenues, which will be used to size the sale of Bonds unless and until there are additional updates of Attachment 3.

In any Fiscal Year, if it is determined that (i) a parcel map or condominium plan was recorded after January 1 of the prior Fiscal Year (or any other date after which the Assessor will not incorporate the newlycreated Parcels into the then current tax roll), (ii) because of the date the map or plan was recorded, the Assessor does not yet recognize the newly-created Parcels, and (iii) one or more of the newly-created Parcels meets the definition of Developed Property, the Administrator shall calculate the Special Taxes for the property affected by recordation of the map or plan by determining the Special Taxes that applies

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separately to each newly-created Parcel, then applying the sum of the individual Special Taxes to the Parcel that was subdivided by recordation of the parcel map or condominium plan.

### C. MAXIMUM SPECIAL TAXES

In calculating Maximum Special Taxes pursuant to this Section C, in any Fiscal Year in which the boundaries of the Planning Parcels are not identical to the boundaries of the then-current Assessor's Parcels, the Administrator shall review the Expected Land Uses for each Planning Parcel and assign the Maximum Special Taxes to the then-current Assessor's Parcels. The Maximum Special Tax Revenues after such allocation shall not be less than the Maximum Special Tax Revenues prior to the allocation.

## 1. Undeveloped Property

1a. Facilities Special Tax

The Maximum Facilities Special Tax for Leasehold Interests in Undeveloped Property in all Tax Zones shall be the Expected Maximum Facilities Special Tax Revenues shown in Attachment 3 of this RMA, as it may be amended as set forth herein.

#### 1b. Shoreline Special Tax, Arts Building Special Tax, and Services Special Tax

No Shoreline Special Tax, Arts Building Special Tax, or Services Special Tax shall be levied on Parcels of Undeveloped Property in any Tax Zone within the STD.

## Developed Property

2.

#### 2a. Facilities Special Tax

When a Taxable Parcel becomes Developed Property, the Administrator shall use the Base Facilities Special Taxes shown in Table 1 below and apply the steps set forth in this Section 2a to determine the Maximum Facilities Special Tax for Leasehold Interests in the Taxable Parcel:

| Table 1<br>Base Facilities Special Tax   |  |  |  |
|--|--|--|--|
| Square Footage Category  | Base Facilities<br>Special Tax<br>Tax Zone 1<br>(FY 2019-20) * | Base Facilities<br>Special Tax<br>Tax Zone 2<br>(FY 2019-20) * | Base Facilities<br>Special Tax<br>Tax Zone 3<br>(FY 2019-20) * |
| Square Footage in Rental Residential<br>Buildings with Building Heights greater<br>than 70 feet          | \$3.96 per<br>square foot                                      | \$3.96 per<br>square foot                                      | N/A  |
| Square Footage in Rental Residential<br>Buildings with Building Heights less than or<br>equal to 70 feet | \$3.73 per<br>square foot                                      | \$3.73 per<br>square foot                                      | N/A  |

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| Square Footage in Non-Residential<br>Buildings | \$3.74 per square foot | \$3.74 per -<br>square foot | N/A                    |
|--|------------------------|-----------------------------|------------------------|
| Square Footage in Historic Building 2          | \$3.73 per square foot | N/A                         | N/A                    |
| Square Footage in Historic Building 12         | N/A                    | N/A                         | \$3.52 per square foot |
| Square Footage in Historic Building 21         | N/A .                  | N/A                         | \$3.64 per square foot |

The Base Facilities Special Tax shown above for each Tax Zone shall be escalated as set forth in Section D.1.

Step 1. The Administrator shall review the Building Permit, Certificate of Occupancy, Vertical DDA, condominium plan, architectural drawings, Development Approval Documents, information provided by the Port, Developer or Vertical Developer, and any other documents or data that estimate or identify the Square Footage within each building on the Taxable Parcel.

Step 2. Using the information from Step 1:

• After consideration of the Building Height and Tax Zone for the Taxable Parcel, multiply the applicable Base Facilities Special Tax from Table 1 by the actual and/or expected Square Footage in each Rental Residential Building on the Taxable Parcel.

Based on the Tax Zone in which the Taxable Parcel is located, multiply the applicable Base Facilities Special Tax from Table 1 by the actual and/or expected Square Footage in each Non-Residential Building on the Taxable Parcel.

Multiply the applicable Base Facilities Special Tax from Table 1 by the actual and/or expected Square Footage of Historic Building 2, Historic Building 12, and Historic Building 21.

Prior to the First Bond Sale, the Maximum Facilities Special Tax for Leasehold Interests in the Taxable Parcel shall be the sum of the amounts calculated above, and Steps 3 and 4 below shall not apply.

After the First Bond Sale, the Administrator shall apply Steps 3 and 4 to determine the Maximum Facilities Special Tax for Leasehold Interests in the Taxable Parcel.

Step 3.

11.

Sum the amounts calculated in Step 2 to determine the Estimated Base Facilities Special Tax Revenues for Leasehold Interests in the Taxable Parcel.

Step 4.

Compare the Estimated Base Facilities Special Tax Revenues from Step 3 to the Expected Maximum Facilities Special Tax Revenues, and, apply one of the following, as applicable:

If the Estimated Base Facilities Special Tax Revenues are: (i) greater than or equal to the Expected Maximum Facilities Special Tax Revenues or (ii) less than the Expected Maximum Facilities Special Tax Revenues, but the Maximum Facilities Special Tax Revenues, assuming the same land uses that went into the calculation of the Estimated Base Facilities Special Tax Revenues, are still sufficient to provide Required Coverage, then the Maximum Facilities Special Tax for Leasehold Interests in the Taxable Parcel shall be determined by multiplying the applicable Base Facilities Special Taxes by the actual and/or expected Square Footage within each building on the Taxable Parcel. The Administrator shall update Attachment 3 to reflect the change in the Expected Maximum Facilities Special Tax Revenues and the change in Maximum Facilities Special Tax Revenues.

If the Estimated Base Facilities Special Tax Revenues are <u>less than</u> the Expected Maximum Facilities Special Tax Revenues, and the Maximum Facilities Special Tax Revenues, assuming the same land uses that went into the calculation of the Estimated Base Facilities Special Tax Revenues, are insufficient to provide Required Coverage, then the Base Facilities Special Taxes that were applied in Step 2 shall be increased proportionately until the amount that can be levied on Leasehold Interests in the Taxable Parcel, combined with the Expected Maximum Facilities Special Tax Revenues from all other Taxable Parcels in the STD, is sufficient to maintain Required Coverage.

After proportionately increasing the Base Facilities Special Taxes to an amount that will maintain Required Coverage, the Administrator shall use these adjusted per-square-foot rates to calculate the Maximum Facilities Special Tax for each building on the Taxable Parcel. The Administrator shall also revise Attachment 3 to reflect the new Expected Maximum Facilities Special Tax Revenues.

If, in any Fiscal Year, the Maximum Facilities Special Tax is determined for Leasehold Interests in any Parcel of Developed Property for which a Building Permit had not yet been issued, and if, when a Building Permit is issued for a building(s) on the Parcel, the Square Footage of such building(s) is different than the Square Footage that was used to determine the Maximum Facilities Special Tax, then the Administrator shall once again apply Steps 1 through 4 in this Section C.2a to recalculate the Maximum Facilities Special Tax for Leasehold Interests in the Parcel based on the Square Footage that was determined when the Building Permit was issued. The Administrator shall do a final check of the Square Footage within each building when a Certificate of Occupancy is issued. Once again, if the Square Footage is different than the Square Footage that was used to determine the Maximum Facilities Special Tax after the Building Permit was issued, then the

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Administrator shall apply Steps 1 through 4 in this Section C.2a to recalculate the Maximum Facilities Special Tax for Leasehold Interests in the Parcel.

## 2b. Shoreline Special Tax

Upon issuance of the first Certificate of Occupancy for a building on a Taxable Parcel, the Administrator shall reference Table 2 and apply the steps below to determine the Maximum Shoreline Special Tax for that particular building on the Taxable Parcel:

| Table 2<br>Base Shoreline Special Tax  |   |   |   |
|--|---|---|---|
| Square Footage Category  | Base Shoreline<br>Special Tax<br>Tax Zone 1<br>(FY 2019-20) * | Base Shoreline<br>Special Tax<br>Tax Zone 2<br>(FY 2019-20) * | Base Shoreline<br>Special Tax<br>Tax Zone 3<br>(FY 2019-20) * |
| Square Footage in Rental Residential<br>Buildings with Building Heights greater<br>than 70 feet          | \$0.60 per square foot  | \$0.91 per square foot  | \$0.00 per square foot  |
| Square Footage in Rental Residential<br>Buildings with Building Heights less than<br>or equal to 70 feet | \$0.57 per square foot  | \$0.84 per<br>square foot                                     | \$0.00 per<br>square foot                                     |
| Square Footage in Non-Residential<br>Buildings   | \$0.57 per square foot  | \$0.86 per square foot  | \$0.00 per<br>square foot                                     |
| Square Footage in Historic Building 2  | \$0.57 per square foot  | \$0.00 per square foot  | \$0.00 per<br>square foot                                     |

The Base Shoreline Special Tax shown above for each Tax Zone shall be escalated as set forth in Section D.1.

Step 1. Review the Certificate of Occupancy, Building Permit, Vertical DDA, condominium plan, Development Approval Documents, architectural drawings, information provided by the Port, Developer, or Vertical Developer, and coordinate with the Review Authority to determine the Square Footage anticipated within the building for which a Certificate of Occupancy was issued.

# Step 2. Using the information from Step 1:

- If the building for which a Certificate of Occupancy was issued is a Rental Residential Building, after consideration of the Building Height and Tax Zone for the building, multiply the applicable Base Shoreline Special Tax from Table 2 by the Square Footage expected within the building.
- IV.

If the building for which a Certificate of Occupancy was issued is a Non-Residential Building, based on the Tax Zone within which the Taxable Parcel is located, multiply the applicable Base Shoreline Special Tax from Table 2 by the Square Footage within the building.

If the building for which a Certificate of Occupancy was issued is Historic Building 2, multiply the applicable Base Shoreline Special Tax from Table 2 by the Square Footage within Historic Building 2.

Prior to the First Bond Sale, the Maximum Shoreline Special Tax for Leasehold Interests in the Taxable Parcel shall be the sum of the amounts calculated pursuant to the steps above for each building on the Taxable Parcel for which a Certificate of Occupancy has been issued, and Steps 3 and 4 below shall not apply.

After the First Bond Sale, the Administrator shall apply Steps 3 and 4 to determine the Maximum Shoreline Special Tax for Leasehold Interests in the Taxable Parcel.

Step 3.

V.

VI.

Sum the amounts calculated pursuant to the steps above for all buildings on the Taxable Parcel for which Certificates of Occupancy have been issued, and estimate the Shoreline Special Taxes to be generated from any remaining buildings expected to be constructed on the Taxable Parcel, to determine the Estimated Base Shoreline Special Tax Revenues for the Taxable Parcel.

Step 4.

Compare the Estimated Base Shoreline Special Tax Revenues from Step 3 to the Expected Maximum Shoreline Special Tax Revenues, and, apply one of the following, as applicable:

If the Estimated Base Shoreline Special Tax Revenues are: (i) greater than or equal to the Expected Maximum Shoreline Special Tax Revenues or (ii) less than the Expected Maximum Shoreline Special Tax Revenues, but the Maximum Shoreline Special Tax Revenues, assuming the same land uses that went into the calculation of the Estimated Base Shoreline Special Tax Revenues, are still sufficient to provide Required Coverage and to meet the requirements of Financing Plan Section 4.7, then the Maximum Shoreline Special Tax for Leasehold Interests in the Taxable Parcel shall be determined by multiplying the applicable Base Shoreline Special Taxes by the Square Footage expected on each building on the Taxable Parcel. The Administrator shall update Attachment 3 to reflect the change in the Expected Maximum Shoreline Special Tax Revenues and the change in Maximum Shoreline Special Tax Revenues.

If the Estimated Base Shoreline Special Tax Revenues are <u>less than</u> the Expected Maximum Shoreline Special Tax Revenues, and the Maximum Shoreline Special Tax Revenues, assuming the same land uses that went into the calculation of the Estimated Base Shoreline Special Tax Revenues, are insufficient to provide Required Coverage and to meet the requirements of Financing Plan Section 4.7, then the Base Shoreline Special Taxes that were applied in Step 2 shall be increased proportionately until the amount that can be levied on Leasehold Interests in the Taxable Parcel, combined with the Expected Maximum Shoreline Special Tax Revenues from all other Taxable Parcels in the STD, is sufficient to maintain Required Coverage.

After proportionately increasing the Base Shoreline Special Taxes to an amount that will maintain Required Coverage, the Administrator shall use these adjusted per-square-foot rates to calculate the Maximum Shoreline Special Tax for each building on the Taxable Parcel. The Administrator shall also revise Attachment 3 to reflect the new Expected Maximum Shoreline Special Tax Revenues.

If additional structures are anticipated to be built on the Taxable Parcel as shown in the Development Approval Documents, the Administrator shall, regardless of the definitions set forth herein, categorize each building for which a Certificate of Occupancy has been issued as Developed Property, and any remaining buildings for which Certificates of Occupancy have not yet been issued shall not be subject to a Shoreline Special Tax until a Certificate of Occupancy is issued for such remaining buildings. To determine the Shoreline Special Tax for Leasehold Interests in any such Taxable Parcel, the Administrator shall take the sum of the Shoreline Special Taxes determined for each building.

**2c.** Arts Building Special Tax

When a Taxable Parcel becomes Developed Property, the Administrator shall use the Base Arts Building Special Taxes shown in Table 3 below and apply the steps set forth in this Section 2c to determine the Maximum Arts Building Special Tax for Leasehold Interests in the Taxable Parcel:

VII.

| Table 3   Base Arts Building Special Tax   |  |  |  |
|--|--|--|--|
| Square Footage Category  | Base Arts<br>Building<br>Special Tax<br>Tax Zone 1<br>(FY 2019-20) * | Base Arts<br>Building<br>Special Tax<br>Tax Zone 2<br>(FY 2019-20) * | Base Arts<br>Building<br>Special Tax<br>Tax Zone 3<br>(FY 2019-20) * |
| Square Footage in Rental Residential<br>Buildings with Building Heights greater<br>than 70 feet          | \$0.43 per<br>square foot  | \$0.43 per square foot   | \$0.00 per<br>square foot  |
| Square Footage in Rental Residential<br>Buildings with Building Heights less than<br>or equal to 70 feet | \$0.43 per square foot   | \$0.43 per square foot   | \$0.00 per<br>square foot  |
| Square Footage in Non-Residential<br>Buildings   | \$0.53 per square foot   | \$0.53 per square foot   | \$0.00 per<br>square foot  |
| Square Footage in Historic Building 2  | \$0.43 per square foot   | \$0.00 per square foot   | \$0.00 per square foot   |

\* The Base Arts Building Special Tax shown above for each Tax Zone shall be escalated as set forth in Section D.1.

Step 1. The Administrator shall review the Building Permit, Certificate of Occupancy, Vertical DDA, condominium plan, architectural drawings, Development Approval Documents, information provided by the Port, Developer, or Vertical Developer, and any other documents or data that estimate or identify the Square Footage within each building anticipated on the Taxable Parcel.

## Step 2. Using the information from Step 1:

- After consideration of the Building Height and Tax Zone for the Taxable Parcel, multiply the applicable Base Arts Building Special Tax from Table 3 by the actual and/or expected Square Footage in each Rental Residential Building on the Taxable Parcel
- Based on the Tax Zone in which the Taxable Parcel is located, multiply the applicable Base Arts Building Special Tax from Table 3 by actual and/or expected the Square Footage within each Non-Residential Building on the Taxable Parcel.
- Multiply the applicable Base Arts Building Special Tax from Table 3 by the Square Footage within Historic Building 2.

VIII.

· IX.

Prior to the First Bond Sale, the Maximum Arts Building Special Tax for the Taxable Parcel shall be the sum of the amounts calculated above, and Steps 3 and 4 below shall not apply.

After the First Bond Sale, the Administrator shall apply Steps 3 and 4 to determine the Maximum Arts Building Special Tax for Leasehold Interests in the Taxable Parcel.

Step 3. Sum the amounts calculated in Step 2 to determine the Estimated Base Arts Building Special Tax Revenues for each Taxable Parcel

Step 4.

Compare the Estimated Base Arts Building Special Tax Revenues from Step 3 to the Expected Maximum Arts Building Special Tax Revenues, and apply one of the following, as applicable:

If the Estimated Base Arts Building Special Tax Revenues are: (i) greater than or equal to the Expected Maximum Arts Building Special Tax Revenues or (ii) less than the Expected Maximum Arts Building Special Tax Revenues, but the Maximum Arts Building Special Tax Revenues, assuming the same land uses that went into the calculation of the Estimated Base Arts Building Special Tax Revenues, are still sufficient to provide Required Coverage, then the Maximum Arts Building Special Tax for Leasehold Interests in the Taxable Parcel shall be determined by multiplying the applicable Base Arts Building Special Taxes by the actual and/or expected Square Footage of each building on the Taxable Parcel. The Administrator shall update Attachment 3 to reflect the change in Expected Maximum Arts Building Special Tax Revenues and the change in Maximum Arts Building Special Tax Revenues.

If the Estimated Base Arts Building Special Tax Revenues are <u>less than</u> the Expected Maximum Arts Building Special Tax Revenues, and the Maximum Arts Building Special Tax Revenues, assuming the same land uses that went into the calculation of the Estimated Base Arts Building Special Tax Revenues, are insufficient to provide Required Coverage, then the Base Arts Building Special Taxes that were applied in Step 2 shall be increased proportionately until the amount that can be levied on Leasehold Interests in the Taxable Parcel, combined with the Expected Maximum Arts Building Special Tax Revenues from all other Taxable Parcels in the STD, is sufficient to maintain Required Coverage.

After proportionately increasing the Base Arts Building Special Taxes to an amount that will maintain Required Coverage, the Administrator shall use these adjusted per-square foot rates to calculate the Maximum Arts Building Special Tax for each building on the Taxable Parcel. The Administrator shall also revise Attachment 3 to reflect the new Expected Maximum Arts Building Special Tax Revenues.

X.

<del>1344</del> 23 If, in any Fiscal Year, the Maximum Arts Building Special Tax is determined for Leasehold Interests in any Parcels of Developed Property for which a Building Permit had not yet been issued and, if, when a Building Permit is issued for a building(s) on the Parcel, the Square Footage of such building(s) is different than the Square Footage that was used to determine the Maximum Arts Building Special Tax, then the Administrator shall once again apply Steps 1 through 4 in this Section C.2c to recalculate the Maximum Arts Building Special Tax for Leasehold Interests in the Parcel based on the Square Footage that was determined when the Building Permit was issued. The Administrator shall do a final check of the Square Footage within each building when a Certificate of Occupancy is issued. Once again, if the Square Footage is different than the Square Footage that was used to determine the Maximum Arts Building Special Tax after the Building Permit was issued, then the Administrator shall apply Steps 1 through 4 in this Section C.2c to recalculate the Maximum Arts Building Special Tax for Leasehold Interests in the Parcel.

2d. Services Special Tax

Upon issuance of the first Certificate of Occupancy for a building on a Taxable Parcel, the Administrator shall reference Table 4 and apply the steps below to determine the Maximum Services Special Tax for that particular building on the Taxable Parcel:

|  |  |  | · · · · · · · · · · · · · · · · · · ·                        |
|--|--|--|--|
|  | Table 4  |  |  |
| Base Services Special Tax  |  |  |  |
| Square Footage Category  | Base Services<br>Special Tax<br>Tax Zone 1<br>(FY 2019-20) * | Base Services<br>Special Tax<br>Tax Zone 2<br>(FY 2019-20) * | Base Services<br>Special Tax<br>Tax Zone 3<br>(FY 2019-20) * |
| Square Footage in Rental Residential<br>Buildings with Building Heights greater<br>than 70 feet          | \$0.87 per square<br>foot                                    | \$0.87 per square foot                                       | \$0.00 per square foot                                       |
| Square Footage in Rental Residential<br>Buildings with Building Heights less than<br>or equal to 70 feet | \$0.87 per square<br>foot                                    | \$0.87 per<br>square foot                                    | \$0.00 per<br>square foot                                    |
| Śquare Footage in Non-Residential<br>Buildings   | \$1.07 per square foot                                       | \$1.07 per<br>square foot                                    | \$0.00 per<br>square foot                                    |
| Square Footage in Historic Building 2  | \$0.87 per square foot                                       | \$0.00 per square foot                                       | \$0.00 per square foot                                       |

The Base Services Special Tax for each Tax Zone shown above shall be escalated as set forth in Section D.2.

Step 1. Review the Certificate of Occupancy, Building Permit, Vertical DDA, condominium plan, Development Approval Documents, architectural drawings, information provided by the Port, Developer, or Vertical Developer, and coordinate with the Review Authority to determine the Square Footage

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anticipated within the building for which a Certificate of Occupancy was issued.

Step 2. Using the information from Step 1:

If the building for which a Certificate of Occupancy was issued is a Rental Residential Building, after consideration of the Building Height and Tax Zone for the building, multiply the applicable Base Services Special Tax from Table 4 by the Square Footage expected within the building.

XI.

If the building for which a Certificate of Occupancy was issued is a Non-Residential Building, based on the Tax Zone within which the Taxable Parcel is located, multiply the applicable Base Services Special Tax from Table 4 by the Square Footage within the building.

 If the building for which a Certificate of Occupancy was issued is Historic Building 2, multiply the applicable Base Services Special Tax from Table 4 by the Square Footage within Historic Building 2.

XIII.

XII.

The Maximum Services Special Tax for Leasehold Interests in the Taxable Parcel shall be the sum of the amount calculated pursuant to this Step 2 for each building on the Taxable Parcel for which a Certificate of Occupancy has been issued.

If additional structures are anticipated to be built on the Taxable Parcel as shown in the Development Approval Documents, the Administrator shall, regardless of the definitions set forth herein, categorize each building for which a Certificate of Occupancy has been issued as Developed Property, and any remaining buildings for which Certificates of Occupancy have not yet been issued shall not be subject to a Services Special Tax until a Certificate of Occupancy is issued for such remaining buildings. To determine the Services Special Tax for any such Taxable Parcel, the Administrator shall take the sum of the Services Special Taxes determined for each building.

## D. <u>CHANGES TO THE MAXIMUM SPECIAL TAXES</u>

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# 1. Annual Escalation of Facilities Special Tax, Shoreline Special Tax, and Arts Building Special Tax

Beginning July 1, 2020 and each July 1 thereafter, each of the following amounts shall be increased by 2% of the amount in effect in the prior Fiscal Year: the Base Facilities Special Tax for each Tax Zone in Table 1; the Base Shoreline Special Tax for each Tax Zone in Table 2; the Base Arts Building Special Tax for each Tax Zone in Table 3; the Expected Maximum Facilities Special Tax Revenues, the Expected Maximum Shoreline Special Tax Revenues, and the Expected Maximum Arts Building Special Tax Revenues in Attachment 3; and the Maximum Facilities Special Tax, the Maximum Shoreline Special Tax, and the Maximum Arts Building Special Tax assigned to the Leasehold Interests in each Taxable Parcel.

#### 2. Annual Escalation of Services Special Tax

Beginning July 1, 2020 and each July 1 thereafter, the Base Services Special Tax for each Tax Zone in Table 4 and the Maximum Services Special Tax assigned to the Leasehold Interests in each Taxable Parcel shall be adjusted by the Escalator.

#### 3. Changes in Square Footage Category on a Parcel of Developed Property

If any Parcel that had been taxed as Developed Property in a prior Fiscal Year is rezoned or otherwise has a Land Use Change, the Administrator shall, separately for each of the Special Taxes, multiply the applicable Base Special Tax by the Square Footage within each new Square Footage Category; if the First Bond Sale has not yet occurred, this amount shall be the Maximum Special Tax for Leasehold Interests in the Parcel. If the First Bond Sale has taken place, the Administrator shall apply the remainder of this Section D.3.

If the Maximum Special Tax that would apply to Leasehold Interests in the Parcel after the Land Use Change is greater than the Maximum Special Tax that applied to Leasehold Interests in the Parcel prior to the Land Use Change, the Administrator shall increase the Maximum Special Tax for the Parcel to the amount calculated for each new Square Footage Category. If the Maximum Special Tax after the Land Use Change is less than the Maximum Special Tax that applied prior to the Land Use Change, there will be no change to the Maximum Special Tax for Leasehold Interests in the Parcel. Under no circumstances shall the Maximum Special Tax on Leasehold Interests in any Parcel of Developed Property be reduced, regardless of changes in Square Footage Category or Square Footage on the Parcel, including reductions in Square Footage that may occur due to demolition, fire, water damage, or acts of God.

#### 4. Changes to Planning Parcels and Expected Land Uses

If, at any time prior to the First Bond Sale, the Developer or a Vertical Developer makes changes to the boundaries of the Planning Parcels or the Expected Land Uses within one or more Planning Parcels, the Administrator shall update the Expected Land Uses and Expected Maximum Facilities Special Tax Revenues, Expected Maximum Shoreline Special Tax Revenues, and Expected Maximum Arts Building Special Tax Revenues, which will be reflected on an updated Attachment 3. In addition, the Administrator will request updated Attachments 1 and 2 from the Developer.

If, <u>after</u> the First Bond Sale, the Developer or a Vertical Developer proposes to make changes to the boundaries of the Planning Parcels or the Expected Land Uses within one or more Planning Parcels, the Administrator shall meet with the Port, Developer, and any affected Vertical Developers to review the proposed changes and evaluate the impact on the Expected Maximum Facilities Special Tax Revenues, Expected Maximum Shoreline Special Tax Revenues, and Expected Maximum Arts Building Special Tax Revenues. If the Administrator determines that such changes will not reduce Required Coverage on Bonds that have been or will be issued, the Port will decide whether to allow the proposed changes and corresponding redistribution of the Expected Maximum Facilities Special Tax Revenues. If such changes are permitted, the Administrator will update Attachment 3 and request updated Attachments 1 and 2 from the Developer. If the Administrator determines that the proposed changes will reduce Required Coverage on Bonds that have been issued, the Port will not permit the changes.

5.

Reduction in Maximum Facilities Special Taxes and Shoreline Special Taxes Prior to First Bond Sale

Prior to the First Bond Sale, if the City, Port and Developer determine that assumptions that were factored into estimates of Tax Increment at STD Formation have changed, and the estimated Tax Increment is expected to be lower than the original estimates, the Port and Developer may agree to a proportional or disproportional reduction in the Base Facilities Special Tax or Base Shoreline Special Tax as set forth in Section 4.5(d) of the Financing Plan. If the parties agree to such a reduction, the Port will direct the Administrator to use the reduced Base Facilities Special Tax or Base Shoreline Special Tax for purposes of levying the taxes pursuant to this RMA, and an amended Notice of Special Tax Lien reflecting the reduction will be recorded against all Taxable Parcels within the STD. The reduction shall be made without a vote of the qualified STD electors.

#### 6. Affordable Leasehold Interests

If an Affordable Unit Leasehold Interest is established within a Rental Residential Building, the Expected Maximum Facilities Special Tax Revenues, Expected Maximum Shoreline Special Tax Revenues, and Expected Maximum Arts Building Special Tax Revenues that were assigned to the Rental Residential Building prior to such Affordable Unit Leasehold Interest being established shall continue to apply regardless of the actual square footage included within the Market-Rate Unit Leasehold Interest. The Expected Maximum Facilities Special Tax Revenues, Expected Maximum Shoreline Special Tax Revenues, and Expected Maximum Arts Building Special Tax Revenues assigned to the Market-Rate Unit Leasehold Interest. The Expected Maximum Facilities Special Tax Revenues, Expected Maximum Shoreline Special Tax Revenues assigned to the Market-Rate Unit Leasehold Interest will be escalated pursuant to Section D.1 above.

#### E. ANNEXATIONS

If, in any Fiscal Year, a property owner within the Future Annexation Area wants to annex property into the STD, the Administrator shall apply the following steps as part of the annexation proceedings:

# Step 1. Working with Port staff, the Administrator shall determine the Expected Land Uses for the area to be annexed and the Tax Zone into which the property will be placed.

Step 2. The Administrator shall prepare or have prepared updated Attachments 1, 2, and 3 to reflect the annexed property and identify the revised Expected Land Uses, Expected Maximum Facilities Special Tax Revenues, Expected Maximum Shoreline Special Tax Revenues, and Expected Maximum Arts Building Special Tax Revenues. After the annexation is complete, the application of this RMA shall be based on the adjusted Expected Land Uses and Maximum Facilities Special Tax Revenues, Maximum Shoreline Special Tax Revenues, and Maximum Facilities Special Tax Revenues, as applicable, including the newly annexed property.

Step 3.

The Administrator shall ensure that a Notice of Special Tax Lien is recorded against all Parcels that are annexed to the STD.

#### F. METHOD OF LEVY OF THE SPECIAL TAXES

#### 1. Facilities Special Tax

Each Fiscal Year, the Administrator shall determine the Facilities Special Tax Requirement for the Fiscal Year, and the Facilities Special Tax shall be levied according to the steps outlined below:

Step 1.

The Administrator shall determine the Facilities Special Tax to be levied on Leasehold Interests in each Taxable Parcel of Developed Property, as follows:

**Step 1a.** Calculate the Maximum Facilities Special Tax for each Leasehold Interest in each Parcel of Developed Property.

**Step 1b.** In consultation with the City, determine which Parcels of Developed Property are Assessed Parcels.

**Step 1c.** For all Parcels of Developed Property that are not Assessed Parcels, levy the Maximum Facilities Special Tax on Leasehold Interests in such Parcels. Any Remainder Special Taxes collected shall be applied pursuant to the Financing Plan.

Step 1d. For all Assessed Parcels:

Step 1dA. Determine the amount of the Parcel Increment.

Step 1dB. If the total amount of Parcel Increment available is equal to or greater than the total aggregate Maximum Facilities Special Taxes for all Assessed Parcels, then the levy on each Assessed Parcel shall be zero (\$0).

**Step 1dC.** If the total amount of Parcel Increment available is less than the aggregate Maximum Facilities Special Taxes for all Assessed Parcels, the Administrator shall apply the appropriate sub-step below:

Substep 1dC(i). If, after coordination with the City and Port, the Administrator is provided with a breakdown of Parcel Increment on a Parcel-by-Parcel basis in time for submission of the Special Tax levy, the Administrator shall determine the net tax levy on Leasehold Interests in each Assessed Parcel (the "Net Assessed Parcel Tax Levy") by taking the following steps in the following order of priority: (i) subtract from the Maximum Facilities Special Tax for each Assessed Parcel the amount of Parcel Increment generated from the applicable Assessed Parcel, and (ii) for each Assessed Parcel whose tax levy was not reduced to \$0 pursuant to item (i) in this paragraph, apply any remaining Parcel Increment that was not applied pursuant to item (i) in this paragraph to each such Assessed Parcel on a pro rata basis (based on the Parcel's net remaining tax levy as a percentage of the aggregate net remaining tax levy for all Parcels for which Parcel Increment was insufficient to pay the Parcel's Maximum Facilities Special Tax). The Administrator shall levy on Leasehold Interests in each Assessed Parcel the Net Assessed Parcel Tax Levy for such Assessed Parcel. Any Remainder Special Taxes collected shall be applied pursuant to the Financing Plan. In making the calculation pursuant to item (i) above for a Market-Rate Unit Leasehold Interest in a building in the STD, the Parcel Increment to be subtracted from the Maximum

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Facilities Special Tax assigned to the Market-Rate Unit Leasehold Interest shall be the combined Parcel Increment generated from the Market-Rate Unit Leasehold Interest and the Affordable Unit Leasehold Interest in the building.

Substep 1dC(ii). If, after coordination with the City and Port, the Administrator determines that a breakdown of Parcel Increment on a Parcel-by-Parcel basis cannot be provided in time for submission of the Special Tax levy, the Administrator shall determine the net tax levy on the Leasehold Interest in each Assessed Parcel (the "Net Assessed Parcel Tax Levy") by subtracting from the Maximum Facilities Special Tax for each Assessed Parcel a pro rata share of the Parcel Increment, with such pro rata share determined based on each Parcel's Maximum Facilities Special Tax as a percentage of the aggregate Maximum Facilities Special Tax for all Parcels in the STD. The Administrator shall levy on the Leasehold Interest in each Assessed Parcel the Net Assessed Parcel Tax Levy for such Assessed Parcel. Any Remainder Special Taxes collected shall be applied pursuant to the Financing Plan. In making the calculation pursuant to item (i) in Substep 1dC(i) above for a Market-Rate Unit Leasehold Interest in a building in the STD, the Parcel Increment to be subtracted from the Maximum Facilities Special Tax assigned to the Market-Rate Unit Leasehold Interest shall be the combined Parcel Increment generated from the Market-Rate Unit Leasehold Interest and the Affordable Unit Leasehold Interest in the building.

The Review Authority shall make the final determination regarding available Parcel Increment, the Maximum Facilities Special Tax that applies to a Parcel based on the Leasehold Interests in the Parcel, and the application of Parcel Increment pursuant to Substeps 1dC(i). and 1dC(ii) above.

Step 2.

2.

After the First Bond Sale, if additional revenue is needed after Step 1 in order to meet the Facilities Special Tax Requirement <u>after</u> Capitalized Interest has been applied to reduce the Facilities Special Tax Requirement, the Facilities Special Tax shall be levied Proportionately on Leasehold Interests in each Taxable Parcel of Undeveloped Property, in an amount up to 100% of the Maximum Facilities Special Tax for Leasehold Interests in each Taxable Parcel of Undeveloped Property for such Fiscal Year.

#### Shoreline Special Tax

Each Fiscal Year, the Maximum Shoreline Special Tax shall be levied on Leasehold Interests in each Taxable Parcel of Developed Property. Any Remainder Special Taxes collected shall be applied as set forth in the Financing Plan. The Shoreline Special Tax may not be levied on Undeveloped Property.

. Arts Building Special Tax

Each Fiscal Year, the Maximum Arts Building Special Tax shall be levied on Leasehold Interests in each Taxable Parcel of Developed Property. Any Remainder Special Taxes collected shall be applied as set forth in the Financing Plan. The Arts Building Special Tax may not be levied on Undeveloped Property.

#### 4. Services Special Tax

Each Fiscal Year, the Administrator shall coordinate with the City and the Port to determine the Services Special Tax Requirement for the Fiscal Year. The Services Special Tax shall then be levied Proportionately on Leasehold Interests in each Taxable Parcel of Developed Property, in an amount up to 100% of the Maximum Services Special Tax for Leasehold Interests in each Parcel of Developed Property for such Fiscal Year until the amount levied is equal to the Services Special Tax Requirement. The Services Special Tax may not be levied on Undeveloped Property.

#### G. COLLECTION OF SPECIAL TAXES

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Special Taxes shall be collected in the same manner and at the same time as ordinary ad valorem property taxes on the regular tax roll, provided, however, that the City may directly bill Special Taxes, may collect Special Taxes at a different time or in a different manner, and may collect delinquent Special Taxes through foreclosure or other available methods as authorized by the CFD Law. The Board of Supervisors has ordered any Special Taxes to be levied on Leasehold Interests to be levied on the secured roll. The Special Tax bill for any Taxable Parcel subject to a Leasehold Interest will be sent to the same party that receives the possessory interest tax bill associated with the Leasehold Interest unless it is sent directly to the Taxpayer.

In calculating the Facilities Special Tax Requirement, under no circumstances may the Facilities Special Tax that is levied on a Leasehold Interest in a Taxable Parcel in a Fiscal Year be increased by more than ten percent (10%) of the Maximum Facilities Special Tax for that Parcel (or such lesser amount required by the CFD Law) as a consequence of delinquency or default in payment of Facilities Special Taxes levied on Leasehold Interests in another Parcel(s) in the STD (the "Delinquency Levy").

The Delinquency Levy, if any, is determined when calculating the Facilities Special Tax Requirement. Accordingly, when determining the levy of Facilities Special Taxes on Leasehold Interests in Assessed Parcels pursuant to Step 1 of Section F.1, the Delinquency Levy, if any, has already been applied and, therefore, the Administrator shall not levy any additional Delinquency Levy on an Assessed Parcel that has its Facilities Special Tax levy reduced or eliminated by Parcel Increment.

The Facilities Special Tax shall be levied and collected on Leasehold Interests in each Taxable Parcel until the earlier of: (i) the Fiscal Year in which the Port determines that all Authorized Expenditures that will be funded by the STD have been funded and all Facilities Special Tax Bonds have been fully repaid; (ii) the Fiscal Year after the Fiscal Year in which Tax Increment is no longer collected within the Sub-Project Area within which the Taxable Parcel is located and all Facilities Special Tax Bonds have been fully repaid, as determined by the Administrator with direction from the Deputy Director; and (iii) Fiscal Year 2093-94.

The Shoreline Special Tax shall be levied on and collected from Leasehold Interests in each Taxable Parcel for 120 Fiscal Years.

The Arts Building Special Tax shall be levied and collected until the earlier of: (i) the Fiscal Year in which the Port determines that all Arts Building Costs have been funded and all Arts Building Special Tax Bonds have been fully repaid; and (ii) Fiscal Year 2080-81.

The Services Special Tax shall be levied and collected in perpetuity.

#### H. <u>EXEMPTIONS</u>

Notwithstanding any other provision of this RMA, no Special Taxes will be levied on fee simple interests in the STD, including Tax-Exempt Port Parcels. In addition, no Special Taxes shall be levied on Affordable Unit Leasehold Interests.

## I. INTERPRETATION OF SPECIAL TAX FORMULA

The City may interpret, clarify, and revise this RMA to correct any inconsistency, vagueness, or ambiguity, by resolution or ordinance, as long as such interpretation, clarification, or revision does not materially affect the levy and collection of the Special Taxes and any security for any Bonds.

#### J. SPECIAL TAX APPEALS

Any Taxpayer who wishes to challenge the accuracy of computation of the Special Taxes in any Fiscal Year may file an application with the Administrator. The Administrator, in consultation with the City Attorney, shall promptly review the Taxpayer's application. If the Administrator concludes that the computation of the Special Taxes was not correct, the Administrator shall correct the Special Tax levy and, if applicable in any case, a refund shall be granted. If the Administrator concludes that the computation of the Special Taxes was correct, then such determination shall be final and conclusive, and the Taxpayer shall have no appeal to the Board from the decision of the Administrator.

The filing of an application or an appeal shall not relieve the Taxpayer of the obligation to pay the Special Taxes when due.

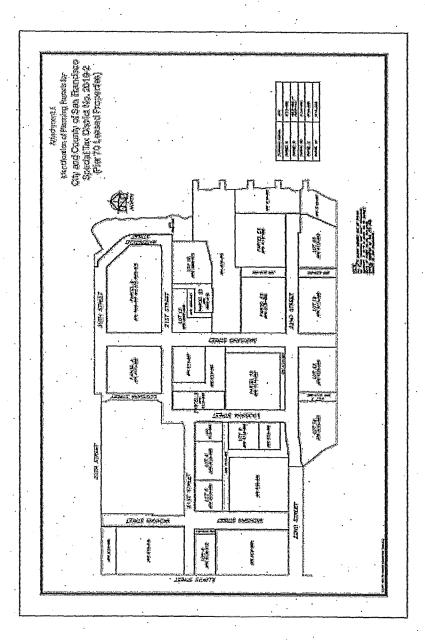
Nothing in this Section J shall be interpreted to allow a Taxpayer to bring a claim that would otherwise be barred by applicable statutes of limitation set forth in the CFD Law or elsewhere in applicable law.

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## ATTACHMENT 1

## CITY AND COUNTY OF SAN FRANCISCO SPECIAL TAX DISTRICT NO. 2019-2 (PIER 70 LEASED PROPERTIES)

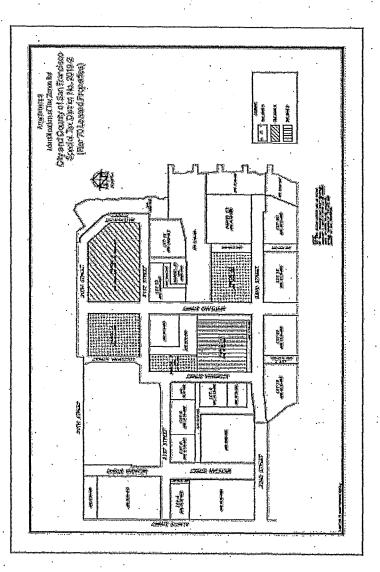
## **IDENTIFICATION OF PLANNING PARCELS**



## **ATTACHMENT 2**

## CITY AND COUNTY OF SAN FRANCISCO SPECIAL TAX DISTRICT NO. 2019-2 (PIER 70 LEASED PROPERTIES)

## **IDENTIFICATION OF TAX ZONES**



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## **ATTACHMENT 3**

### CITY AND COUNTY OF SAN FRANCISCO SPECIAL TAX DISTRICT NO. 2019-2 (PIER 70 LEASED PROPERTIES)

## EXPECTED LAND USES, EXPECTED MAXIMUM FACILITIES SPECIAL TAX REVENUES, EXPECTED MAXIMUM SHORELINE SPECIAL TAX REVENUES, AND EXPECTED MAXIMUM ARTS BUILDING SPECIAL TAX REVENUES

| Planning<br>Parcel | Expected<br>Land Uses  | Expected<br>Square Footage | Expected<br>Maximum<br>Facilities<br>Special Tax<br>Revenues<br>(FY 2019-20)* | Expected<br>Maximum<br>Shoreline<br>Special Tax<br>Revenues<br>(FY 2019-20)* | Expected<br>Maximum<br>Arts Building<br>Special Tax<br>Revenues<br>(FY 2019-20)* |
|--------------------|--|----------------------------|---|--|--|
|                    |  | TAX ZONE                   | 21  | •  | · · ·  |
| Parcel A           | Non-Residential Building   | 265,743                    | \$993,879   | \$151,473  | \$140,844  |
| Parcel 2           | Historic Building 2  | 87,300                     | \$325,629   | \$49,761   | \$37,539   |
| Parcel E2          | Rental Residential Buildings<br>with Building Heights less<br>than or equal to 70 feet | 254,931                    | \$950,893   | \$145,311  | \$109,620  |
|                    |  | TAX ZONE                   | 2   |  |  |
| Parcel B           | Non-Residential Building   | 450,709                    | \$1,685,652   | \$387,610  | \$238,876  |
| TAX ZONE 3         |  |                            |   |  |  |
| Parcel 12          | Historic Building 12   | 141,300                    | \$497,376   | \$0  | \$0  |
| TOTAL              | N/A ·  | 1,199,983                  | \$4,453,429   | \$734,155  | \$526,879  |

\*Beginning July 1, 2020 and each July 1 thereafter the Base Facilities Special Tax, the Base Shoreline Special Tax, and the Base Arts Building Special Tax shall be escalated as set forth in Section D.1.

#### Recording Requested by:

Clerk of the Board of Supervisors City and County of San Francisco 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

When Recorded Mail to:

Clerk of the Board of Supervisors City and County of San Francisco 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Assessor Parcel Numbers (APN): 4111-009, 4052-008, 4052-012, 4114-005, 4114-006, 4116-008

CTC ESC #

#### NOTICE OF SPECIAL TAX LIEN

Please fill in Document Title(s) above this line)

This document is exempt from the \$75 Building Homes and Jobs Act Fee (per Government Code §27388.1) because:

Document is a <u>transfer</u> of real property subject to the imposition of transfer tax

- Document is a <u>transfer</u> of real property that is a residential dwelling to an owner-occupier
- Document is recorded in connection with an exempt <u>transfer</u> of real property (i.e., subject to transfer tax or owner-occupied). If not recorded concurrently, provide recording date and document number of related transfer document: Recording date \_\_\_\_\_ Document Number \_\_\_\_\_
- The \$225 per transaction cap is reached
- Document is not related to real property

This page added to provide adequate space for recording information (additional recording fee applies)

#### NOTICE OF SPECIAL TAX LIEN

#### CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

Pursuant to the requirements of Section 3114.5 of the California Streets and Highways Code of California and Section 53328.3 of the California Government Code, the undersigned Clerk of the Board of Supervisors of the City and County of San Francisco, State of California, hereby gives notice that a lien to secure payment of a special tax is hereby imposed by the Board of Supervisors of the City and County of San Francisco, State of California. The special tax secured by this lien is authorized to be levied for the purpose of (1) financing directly the acquisition and construction of all or a portion of the facilities described in Exhibit B attached hereto (the "Authorized Facilities"), (2) financing the services described in Exhibit B attached hereto (the "Authorized Services"), (3) paying principal and interest on bonds (and other debt as defined in the Mello-Roos Community Facilities Act of 1982 cited below), the proceeds of which are being used to finance the acquisition and construction of all or a portion of the Authorized Facilities, and (4) paying the cost of administering the Special Tax District (defined below).

TAXES LEVIED BY THE SPECIAL TAX DISTRICT MAY BE USED TO PAY FOR CLEANUP OF HAZARDOUS SUBSTANCES.

The special tax is authorized to be levied within "City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties)" (the "Special Tax District") which has now been officially formed under the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X), which incorporates the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), and the lien of the special tax is a continuing lien that shall secure each annual levy of the special tax and that shall continue in force and effect until the special tax obligation is prepaid, permanently satisfied, and canceled in accordance with law or until the special tax ceases to be levied and a notice of cessation of special tax is recorded in accordance with Section 53330.5 of the Government Code.

The rate, method of apportionment, and manner of collection of the authorized special tax is as set forth in Exhibit C attached hereto and hereby made a part hereof. Conditions under which the obligation to pay the special tax may be prepaid and permanently satisfied and the lien of the special tax canceled are as follows: None.

Notice is further given that upon the recording of this notice in the office of the Assessor-Recorder the obligation to pay the special tax levy shall become a lien upon all nonexempt real property within the Special Tax District in accordance with Section 3115.5 of the Streets and Highways Code of California. The nonexempt real property consists of leasehold or possessory interests in land owned by the City and County of San Francisco or the San Francisco Port Commission.

The nonexempt leasehold or possessory interests will be in the parcels listed in Exhibit A attached hereto and hereby made a part hereof; Exhibit A llsts the name(s) of the owner(s) and the assessor's tax parcel numbers of such parcels.

Reference is made to the boundary map of the Special Tax District recorded on \_\_\_\_\_, 2020 at \_\_\_\_ [a.m./p.m.] as Document No. \_\_\_\_\_ in Book \_\_\_\_\_ Page \_\_\_\_\_ of the Book of

Maps of Assessment and Special Tax Districts in the office of the Assessor-Recorder for the City and County of San Francisco, State of California, which map is now the final boundary map of the Special Tax District.

For further information concerning the current and estimated future tax liability of owners or purchasers of the leasehold or possessory interests in real property subject to this special tax lien, interested persons should contact the Director of the Office of Public Finance, City and County of San Francisco, 1 Dr. Carlton B. Goodlett Place, San Francisco, California 94102; Telephone: (415) 554-5956.

Dated: As of \_\_\_\_\_, 2020

By:

Clerk of the Board of Supervisors, City and County of San Francisco

-<sup>3</sup>-4358

## EXHIBIT A

#### NOTICE OF SPECIAL TAX LIEN

### CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

#### ASSESSOR'S PARCEL NUMBERS AND OWNERS OF LAND WITHIN SPECIAL TAX DISTRICT

| Assessor's Tax<br>Parcel Number         | Landowner                         |
|---|-----------------------------------|
| 4111-009, 4052-008, 4052-012, 4114-005, | CITY AND COUNTY OF SAN FRANCISCO, |
| 4114-006, 4116-008                      | ACTING BY AND THROUGH THE SAN     |
|   | FRANCISCO PORT COMMISSION         |

<u>Note</u>: Upon the recording of this notice in the office of the Assessor-Recorder the obligation to pay the special tax levy shall become a lien upon all nonexempt real property within the Special Tax District in accordance with Section 3115.5 of the Streets and Highways Code of California. The nonexempt real property consists of leasehold or possessory interests in the listed parcels that are owned by the City and County of San Francisco or the San Francisco Port Commission.

#### EXHIBIT B

#### NOTICE OF SPECIAL TAX LIEN

#### CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

#### DESCRIPTION OF AUTHORIZED FACILITIES AND SERVICES

City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties) (as originally configured and as expanded through annexation of property in the future, the "**Special Tax District**"), is authorized to finance the Facilities, Services and Incidental Costs described in this Exhibit A. Capitalized terms used in this Exhibit A but not defined herein have the meaning given them in the Appendix to Transaction Documents for the Pier 70 28-Acre Site Project, attached as an appendix to the Disposition and Development Agreement ("**DDA**"), dated as of May 2, 2018, by and between the Port and the Developer, including all exhibits and attachments, as may be amended from time to time. When used in this Exhibit A, "**including**" has the meaning given to it in the DDA.

#### **AUTHORIZED FACILITIES**

The Special Tax District is authorized to finance the purchase, construction, reconstruction, expansion, improvement, or rehabilitation of all or any portion of the facilities authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), including:

- 1. Land Acquisition includes, but is not limited to, acquisition of land for public improvements or for other requirements under the DDA.
- 2. Demolition and Abatement includes, but is not limited to, Site Preparation costs, including abatement of hazardous materials, removal of below-grade, at-grade, and above-grade facilities, and recycling or disposal of waste, including demolition and abatement within future vertical sites that is necessary for Horizontal Improvements.
- 3. Auxiliary Water Supply System includes, but is not limited to, main pipe, laterals, valves, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite high pressure water supply network intended for fire suppression.
- 4. Low Pressure Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, fire hydrants, cathodic protection, tie-ins, and any other components required for onsite and offsite low pressure water supply network intended for domestic use.
- 5. Non-Potable Water includes, but is not limited to, main pipe, laterals, water meters, water meter boxes, back flow preventers, gate valves, air valves, blow-offs, cathodic protection, tie-ins, blackwater treatment facility (whether publicly or privately owned), and any other

components required for non-potable water supply network intended to provide treated wastewater for use in, among other things, irrigation of parks, landscaping, and non-potable uses within buildings.

6. Combined Sanitary Sewer and Stormwater Management– includes, but is not limited to, retrofit of existing combined sewer facilities, new gravity main pipe, force main pipe and associated valves, laterals, manholes, catch basins, traps, air vents, pump stations, outfalls, lift stations, connections to existing systems, stormwater treatment BMPs such as detention vaults, and any other components required for a network intended to convey storm water and sanitary sewage, including components, such as ejector pumps, associated with vertical buildings to meet design criteria for the Horizontal Improvements.

7. Joint Trench & Dry Utilities – includes, but is not limited to, installation of primary and secondary conduits, overhead poles, pull boxes, vaults, subsurface enclosures, gas main, and anodes for dry utilities including electrical, gas, telephone, cable, internet, and information systems.

8. Earthwork and Retaining Walls – includes, but is not limited to, Site Preparation activities including importation of clean fill materials, clearing and grubbing, slope stabilization, ground improvement, installation of geogrid, surcharging, wick drains, excavation, rock fragmentation, grading, placement of fill, compaction, retaining walls, subdrainage, erosion control, temporary fencing, and post-construction stabilization such as hydroseeding. Also, includes, but is not limited to, excavation of future vertical development sites if the excavated soils is used on site for purposes of raising Horizontal Improvements.

9. Roadways – includes, but is not limited to, Public ROWs, road subgrade preparation, aggregate base, concrete roadway base, asphalt wearing surface, concrete curb, concrete gutter, medians, colored asphalt and concrete, pavers, speed bumps, sawcutting, grinding, conform paving, resurfacing, any other components required for onsite and offsite roadways, transit stops, bus facilities, permanent pavement marking and striping, traffic control signage, traffic light signals, offsite traffic improvements, and any other components or appurtenant features as required in the approved Improvement Plan details and specifications. through the permitting process.

10. Streetscape – includes, but is not limited to, subgrade preparation, aggregate base, sidewalks, pavers, ADA curb ramps with detectable tiles, streetlights, light pole foundations, signage, emergency services infrastructure, landscaping (including trees and silva cells and/or structural soil), irrigation, street furniture, waste receptacles, bike racks, shared bike parking facilities (whether publicly or privately owned), newspaper stands, any other components or appurtenant features as required in the approved Improvement Plan details and specifications through the permitting process, and interpretative signage and facilities.

11. Parks and Public Space – includes, but is not limited to, fine grading, storm drainage and treatment, sanitary sewer, low pressure water, park lighting, community wifi, security infrastructure, low-voltage electrical, various hardscaping, irrigation, landscaping, various concrete structures, site furnishings, public art, viewing platforms, retrofit of shoreline structures and slopes (including demolition, excavation, installation of revetment, structural repair, and any other components, e.g., Shoreline Improvements), and any other associated work in publicly accessible spaces such as parks, open spaces, plazas, and

EXHIBIT B Page 2 mid-block passages, including publicly-accessible parks, plazas, mid-block passages and open space that is located on private property, but identified as public open space, midblock passages, streets or streetscapes in the DDA or Design for Development.

- 12. Historic Rehabilitation Required for Horizontal Improvements includes, but is not limited to, eligible cost for relocation, structural retrofit, repair, and rehabilitation of historic buildings associated with horizontal public improvements, such as Building 12 lifting, Building 21 relocation, Building 108 reuse for blackwater treatment, and Building 15 structural frame.
- 13. Hazardous Soil Removal includes, but is not limited to, removal and disposal of contaminated soil which cannot be reused on site in accordance with the Pier 70 Risk Management Plan, Pier 70 Master Plan Area, dated July 25, 2013, and associated with Horizontal Improvements.
- 14. Shoreline Adaptation Studies includes, but is not limited to, analysis and planning to characterize the preferred Shoreline Protection Project and alternatives, including preentitlement planning and design work, environmental review, negotiation, and Regulatory Approvals related to the Shoreline Protection Facilities, conducted in accordance with Pier 70 Financing Plan Section 4.7(f) (Determining Pier 70 Shoreline Protection Facilities).
- 15. Shoreline Protection Facilities includes, but is not limited to, future waterfront Improvements at the San Francisco shoreline to protect the area from perils associated with seismic events and climate change, including sea level rise and floods, and other public improvements approved by the Port Commission and the Board of Supervisors.
- 16. Noonan Replacement Space, a space to accommodate the Noonan Space Lease in a new or rehabilitated building that meets the requirements of DDA § 7.13 (Noonan Replacement Space) for which the Port has issued a Temporary Certificate of Occupancy and Noonan moving costs related to relocating Noonan Tenants from the existing Noonan Building to the Noonan Replacement Space.
- 17. Arts Building, a new building on Parcel E4 with space dedicated and restricted to arts/light industrial uses in accordance with DDA § 7.12 (Arts Building) and the Arts Program, as well as community space that can be funded under the Financing Plan.
- 18. Historic Building Feasibility Gap as specified in Financing Plan Section 11.1 (Subsidy for Historic Buildings 12 and 21).
- 19. Deferred Infrastructure.
- 20. Entitlement costs, including Entitlement Costs and costs to obtain approvals necessary to proceed with development, incurred after the Reference Date to develop improvements authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), such as the cost to comply with the California Environmental Quality Act, negotiate transaction documents, permitting of Horizontal Improvements, subdivision mapping, conduct community outreach, and prepare development design and land use requirements, but not expenses related to any campaign or ballot measure or

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any other expenses prohibited by law. Entitlement costs may include interim costs as approved from time to time by the Board of Supervisors.

21. Associated Public Benefits.

22. Miscellaneous Horizontal Development Costs - any other Horizontal Development Costs associated with implementing the DDA, including any additional costs that the Parties agree shall be incurred by the Developer for the Project, including workforce liaisons; studies and consultants required to comply with the DDA, such as auditors, inspectors, attorneys and appraisers; replacement and rework costs, including repairs to correct incidental damage that occurs throughout the course of construction and restoration of roadway pavement in areas where there are trenches excavated after the initial roadway is paved, and maintenance prior to acceptance by the City and/or Port.

23. Any other costs authorized to be financed by the Special Tax District under the DDA.

- 24. Soft Costs required to support the construction of the Horizontal Improvements and implementation of the DDA, including developer management costs, construction management Fees, and asset management costs.
- 25. Developer Mitigation Measures, including the formation of the Transportation Management Association and dust, vibration and asbestos monitoring.
- 26. Miscellaneous Costs, such as costs associated with implementing the DDA, including any additional costs that the Parties have agreed shall be incurred by the Developer for the Project, such as master planning for each phase, audits, appraisals, workforce development costs (such as a liaison), cash payments and community outreach initiatives.

Any facility authorized to be financed by the Special Tax District may be financed through the construction and acquisition of the facility or through the payment of fees for such facility.

The facilities authorized to be financed may be located within or outside the boundaries of the Special Tax District.

The facilities to be financed shall include all Hard Costs and Soft Costs associated with the facilities, including the costs of the acquisition of land and rights-of-way, the costs of design, engineering and planning, the costs of any environmental or traffic studies, surveys or other reports, costs related to landscaping and irrigation, soils and other environmental testing and observation, permits, plan check, and inspection fees, insurance, legal and related overhead costs, bonding, trailer rental, utility bills, site security, coordination and supervision and any other costs or appurtenances related to any of the foregoing as further defined in one or more acquisition agreements with the developer of the property in the Special Tax District.

The facilities to be financed shall also include all incidental expenses, defined as follows:

- (1) The cost of planning and designing facilities to be financed by the Special Tax District, including the cost of environmental evaluations of those facilities.
- (2) The costs associated with the creation of the Special Tax District, issuance of bonds, determination of the amount of taxes, collection of taxes, payment of taxes,

EXHIBIT B Page 4 or costs otherwise incurred in order to carry out the authorized purposes of the Special Tax District.

- (3) Any other expenses incidental to the construction, completion, and inspection of the authorized work, including costs for temporary facilities with a useful life of at least 3 years that are required to construct an authorized facility.
- (4) Special taxes levied on a property in the Special Tax District and paid by the Master Developer on behalf of a local agency or other landowner prior to the development of the property.

The facilities to be financed also includes the interim cost of the facilities, which shall mean the Developer Return or Port Return, as applicable, and any interest payable on any promissory note payable to the Special Tax District.

The Special Tax District may also apply bond proceeds and special taxes to repay the Port Commission for advances made to pay for authorized costs, under any promissory note or otherwise.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund facilities authorized to be financed by the Special Tax District.

#### AUTHORIZED SERVICES

Special taxes collected in the Special Tax District may finance, in whole or in part, the services authorized to be financed by the San Francisco Special Tax Financing Law (Admin. Code ch. 43, art. X) and the Mello-Roos Community Facilities Act of 1982 (Cal. Gov't Code Section 53311 et seq.), in and, to the extent permitted by the DDA, outside the FC Project Area, including:

- Maintenance, capital repair, replacement and operation (including public events) of Public Spaces, including facilities for public enjoyment, such as public parks, public recreational facilities, public access, open space, and other public amenities, some of which may be rooftop facilities or located on privately-leased property but identified as public open space in the DDA or Design for Development.
- Maintenance, capital repair, replacement and operation of Public Right-of-Ways (ROWs), including public streets, sidewalks, shared public ways, mid-block passages, bicycle lanes, and other paths of travel, associated landscaping and furnishings, retaining walls within the ROWs, and related amenities in the FC Project Area, including any portion of the Building 15 structure over 22nd Street, some of which may be located on privatelyleased property but identified as public open space in the DDA or Design for Development.
- Maintenance, capital repair, replacement and operation of Shoreline Improvements in and adjacent to the FC Project Area that were completed per the DDA, such as shoreline restoration, including installation of stone columns, pilings, secant walls, and other structures to stabilize the seawall or shoreline, removal of bay fill, creation of waterfront public access to or environmental remediation of the San Francisco waterfront.

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- Maintenance, capital repair, replacement and operation of landscaping and irrigation systems and other equipment, material, and supplies directly related to maintaining and replacing landscaped areas and water features in Public Spaces and Public ROWs.
- Maintenance, capital repair, replacement and operation as needed of Public Spaces, including street cleaning and paving.
- Maintenance, capital repair, replacement and operation of lighting, rest rooms, trash receptacles, park benches, planting containers, picnic tables, bollards, bicycle racks and corrals, and other furniture and fixtures and signage in Public Spaces and Public ROWs.
- Maintenance, capital repair, replacement and operation of utilities in Public Spaces and Public ROWs.
- General liability insurance for any Public ROWs or structures in Public ROWs that Public Works does not submit to the Board of Supervisors for City acceptance for City General Fund liability purposes and other commercially reasonable insurance coverages.
- Port, City, or third party personnel, administrative, and overhead costs related to maintenance or to contracting for and managing third-party maintenance, including rent for storage space needed to support the maintenance activities.
- Any other costs authorized to be financed by the Special Tax District under the DDA.

Special taxes may be collected and set-aside in designated funds and collected over several years (i.e., reserves), and used to fund services authorized to be financed by the Special Tax District. The term "operation" includes providing security and hosting special events.

#### INCIDENTAL COSTS

Special taxes collected in the Special Tax District will also fund, in whole or in part, the incidental costs associated with the facilities and services authorized to be financed. Incidental costs include, but are not limited to:

- Administrative expenses and fees including costs incurred to form the Special Tax District, to annex territory to the Special Tax District, to annually administer the Special Tax District, to levy and collect special taxes for the Special Tax District, and any other costs incurred in standard administration of the Special Tax District by the City or their authorized consultants;
- 2. Any amounts needed to cure actual or estimated delinquencies in special taxes for the current or previous fiscal years;
- 3. Bond related expenses, including underwriters discount, reserve fund, capitalized interest, bond, disclosure, and underwriter counsel fees and all other incidental expenses; and

4. Reimbursement of costs related to the formation of the Special Tax District advanced by the City and any landowner(s) in the Special Tax District, or any party related to any of the foregoing, as well as reimbursement of any costs advanced by the City or any landowner(s) in the Special Tax District or any party related to any of the foregoing, for facilities, fees or other purposes or costs of the Special Tax District.

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## EXHIBIT C

## NOTICE OF SPECIAL TAX LIEN

#### CITY AND COUNTY OF SAN FRANCISCO Special Tax District No. 2019-2 (Pier 70 Leased Properties)

## RATE AND METHOD OF APPORTIONMENT OF SPECIAL TAX

EXHIBIT C Page 1 Office of the Mayor San Francisco



London N. Breed Mayor

RECEIVED 12/10/19 @ 5:00pm

| TO:   | Angela Calvillo, Clerk of the Board of Supervisors       |
|-------|--|
| FROM: | Sophia Kittler   |
| RE:   | Ordinance Levying Special Taxes – Pier 70 STD No. 2019-2 |
| DATE: | Tuesday, December 10, 2019                               |
|       |  |

Ordinance levying special taxes within City and County of San Francisco Special Tax District No. 2019-2 (Pier 70 Leased Properties).

Should you have any questions, please contact Sophia Kittler at 415-554-6153.

1 DR. CARLTON B. GOODLETT PLACE, ROOM 200 SAN FRANCISCO, CALIFORNIA 94102-4681 TELEPHONE: (415) 554-6141