1 [Local Business Enterprise and Non-Discrimination in Contracting Ordinance.]

2

Ordinance amending the San Francisco Administrative Code by amending Sections 3 14B.2, 14B.3, 14B.7, 14B.8, 14B.13 to (1) each fiscal year, require departments to set 4 aside not less than 50% of public works/construction contracts worth \$400,000 or less 5 and to set a goal of not less than 25% 50% of other contracts worth \$100,000 or less for 6 the Micro-Local Business Enterprise Set Aside Program, (2) permit departments to 7 designate public works/construction Job Order Contracts, without limitation as to 8 dollar value, as set aside for the Micro-Local Business Enterprise Set Aside Program in 9 order to satisfy the department's 50% requirement, (3) require departments to report 10 quarterly during the year 2010 and thereafter yearly to the Board of Supervisors on the 11 contracts set aside for the Micro-Local Business Enterprise Set Aside Program, and to 12 cooperate with HRC's requests for information to fulfill its reporting requirements, and 13 (4) require Micro - LBEs that subcontract any portion of a set-aside contract to perform 14 at least 25% of the contract work, (5) create a SBA-LBE category, in addition to the 15 Small and Micro-LBE categories, that gives contractors with income set with reference 16 to Small Business Administration limits a bid preference of 2% on contracts between 17 \$5 million and \$20 million, and (6) provide that subcontracting and subconsulting goals 18 may be satisfied only with Small and Micro-LBEs, except that if there are insufficient 19 Small and Micro-LBEs available, the HRC Director may permit the use of SBA-LBEs or 20 set separate goals for Small and Micro-LBEs and SBA LBEs. (7) contractors who 21 achieve total LBE participation on a bid or proposal in excess of 35% of their 22 established LBE subcontracting and subconsulting goals are to be excepted from 23 satisfying good faith outreach requirements., and (8) total LBE participation on a bid 24 or proposal to be calculated using only Micro and Small-LBE contractors, joint venture 25

1	partners and subcontra	actors and subconsultants, except that SBA-LBE subcontractors
2	and subconsultants ma	ay be counted if the Director has established goals for them.
3		
4	NOTE:	Additions are <u>single-underline italics Times New Roman;</u> deletions are <u>strike through italics Times New Roman</u> . Board amendment additions are <u>double-underlined</u> ;
5		Board amendment deletions are strikethrough normal.
6		
7	Be it ordained by the Pe	ople of the City and County of San Francisco:
8	Section 1. The Sa	an Francisco Administrative Code is hereby amended by amending
9	Section 14B.1, to read as	s follows:
10	SECTION 14B.3. DEFIN	IITIONS.
11	Architect/Enginee	ring Contract" means an agreement for architectural, engineering, or
12	other professional design	n, consulting or construction management services for a public
13	work/construction projec	t.
14	"Back contracting	shall mean any agreement or other arrangement between a prime
15	contractor and its subcor	ntractor that requires the prime contractor to perform or to secure the
16	performance of the subc	ontract in such a fashion and/or under such terms and conditions that
17	the prime contractor enjo	bys the financial benefits of the subcontract. Such agreements or
18	other arrangements inclu	ude, but are not limited to, situations in which either a prime contractor
19	or subcontractor agrees	that any term, condition or obligation imposed upon the subcontractor
20	by the subcontract shall	be performed by or be the responsibility of the prime contractor.
21	"Bid" means a qu	otation, proposal, solicitation or offer by a bidder or contractor to
22	perform or provide labor	, materials, equipment, supplies or services to the City for a price.
23	"Bidder" means a	ny business that submits a bid or proposal.
24	"City" means the	City and County of San Francisco.

"Commercially useful function" shall mean that the business is directly responsible for providing the materials, equipment, supplies or services to the City as required by the solicitation or request for quotes, bids or proposals. Businesses that engage in the business of providing brokerage, referral or temporary employment services shall not be deemed to perform a "commercially useful function" unless the brokerage, referral or temporary employment services are those required and sought by the City. When the City requires and seeks specialty products made to order for the City or otherwise seeks products which, by industry practice, are not regularly stocked in warehouse inventory but instead are purchased directly from the manufacturer, no more than five percent of the cost of the product shall be credited towards LBE participation goals. When the City requires and seeks products which are, by industry practice, stocked in warehouse inventory and are in fact, regularly stocked by the listed supplier or distributor, no more than sixty percent of the cost of the product shall be credited towards LBE participation goals. If the listed supplier or distributor does not regularly stock the required product, no more than five percent of the cost of the product shall be credited towards LBE participation goals.

"Commission" means the Human Rights Commission.

"Commodity contract" means an agreement to purchase any product, including materials, equipment and supplies.

"Contract" means any agreement between the City and a person to provide or procure labor, materials, equipment, supplies, or services to, for, or on behalf of the City for a price to be paid out of monies deposited in the City Treasury or out of trust monies under the control of or collected by the City. A "contract" includes an agreement between a non-profit or public entity and a contractor for the performance of construction or construction-related services, where the contract is funded by the City. A "contract" does not include: (1) grants, whether funded by the City or by Federal or State grant funds, to a nonprofit entity to provide services

to the community; (2) sales of the City's personal or real property; (3) loan transactions, whether the City is a debtor or creditor; (4) lease, franchise, or concession agreements; (5) agreements to use City real property; (6) gifts of materials, equipment, supplies or services to the City; or (7) agreements with a public agency except for contracts or other agreements between the City and persons or entities, public or private, in which such persons or entities receive money from or through the City for the purpose of contracting with businesses to perform public improvements. Without limitation of the foregoing, "contract" includes any agreement between the City and a person to provide or procure labor, materials, equipment, supplies, or services to, for, or on behalf of the City for PUC Regional Projects.

"Contract awarding authority" means any City officer, department, commission, employee or board authorized to enter into contracts on behalf of the City. A non-profit or public entity that receives funds from the City to pay for construction or construction related services is a "contract awarding authority" for the purposes of contracting for the performance of those services.

"Contractor" means any person who enters into a contract with the City.

"Control" means an individual possesses the legal authority to manage business assets, good will and the daily operations of a business, and actively and continuously exercises such authority.

"Director" means the Director of the Human Rights Commission, or his or her designee.

"Discount" means a downward adjustment in price or upward adjustment in rating of a proposal, whichever applies, that is made under Section 14B.7.

"General Manager" means the General Manager of the San Francisco Public Utilities Commission, or his or her designee.

1	"General services contract" means an agreement for those services that are not
2	professional services. Examples of "general services" include: janitorial, security guard, pest
3	control and landscaping services.
4	"Joint venture" shall mean an association of two or more professional services or
5	architecture/engineering businesses acting as a contractor and performing or providing
6	services on a professional services or architecture/engineering contract, in which each joint
7	venture partner combines property, capital, efforts, skill, and/or knowledge and each joint
8	venture partner shares in the ownership, control, management responsibilities, risks and
9	profits of the joint venture in proportion to its claimed level of participation.
10	"Local Business Enterprise (LBE)" means a business that is certified as an LBE under
11	Section 14B.3. LBEs are either Small-LBEs or Micro-LBEs, and are also either MBEs, WBEs,
12	or OBEs.
13	"Minimum competitive amount" means for professional services, general services,
14	architect/engineering and commodities contracts, the "minimum competitive amount" as
15	defined in Chapter Section 6.40(A) of the Administrative Code, which shall be \$29,000 except that
16	on January 1, 2010, and every five years thereafter, the Controller shall recalculate the minimum
17	competitive amount to reflect any proportional increase in the Urban Regional Consumer Price Index
18	from January 1, 2005, rounded to the nearest \$1,000.
19	"Minority Business Enterprise (MBE)" means a business that is certified as an MBE
20	under Section 14B.4(B)
21	"Other Business Enterprise (OBE)" means a business that is certified as an OBE under
22	Section 14B.4(D).
23	"Owns" or "Ownership" means an individual: (a) possesses a record ownership
24	interest, such as partnership interest or stock interest, of at least 51 percent of the business;

(b) possesses incidents of ownership, including an interest in profit and loss, equal to at least

the required record ownership interest; (c) contributes capital to the business equal to at least the required record ownership percentage (unsecured promissory notes or notes secured by the business or business assets are not sufficient to constitute capital contributions); and (d) contributes expertise relevant to the business "commercially useful function" proportionate to the stated ownership interest.

"Person" means any individual or group of individuals, including but not limited to partnerships, associations, and corporations.

"Professional services contract" means an agreement for services that require extended analysis, the exercise of discretion and independent judgment, or the application of an advanced, specialized type of knowledge, expertise, or training customarily acquired either by a prolonged course of study or equivalent experience in the field. Examples of professional service providers include licensed professionals such as accountants, and non-licensed professionals such as parking lot management, software developers and financial consultants. For the purpose of this Ordinance, a contract for architectural, engineering, or other professional design, consulting or construction management services for a public work project shall be considered an architect/engineering contract and not a professional services contract. "PUC" or "Public Utilities Commission" means the San Francisco Public Utilities Commission, the City Department that provides water, wastewater, and municipal power services to San Francisco and, under contractual agreement with 29 wholesale water agencies, also supplies water to 1.6 million additional customers within three Bay Area counties.

"Public works/construction contract" means a contract for the erection, construction, renovation, alteration, improvement, demolition, excavation, installation, or repair of any public building, structure, infrastructure, bridge, road, street, park, dam, tunnel, utility or similar public facility that is performed by or for the City, and the cost of which is to be paid wholly or partially out of moneys deposited in the City Treasury or out of trust monies under the control

1	of or collected by the City. For purposes of this Ordinance only, "public works/construction
2	contract" includes contracts between a person, including a non-profit entity or public agency,
3	and a contractor for construction or construction-related services, where the contract is funded
4	by the City.
5	"PUC Regional Projects" means the projects to be performed outside of the geographic

"PUC Regional Projects" means the projects to be performed outside of the geographic limits of San Francisco that are identified as regional projects and included in the formally approved Capital Improvement Program of the San Francisco Public Utilities Commission's approximately \$4.3 billion project to seismically reinforce and otherwise enhance the Hetch Hetchy water supply system, as it may be amended from time to time, and shall also include Repair and Replacement work ("R&R") only where such work is to be performed in association with a regional Capital Improvement Program project.

"Subcontractor" means any person providing goods or services to a contractor or subcontractor in fulfillment of the contractor or subcontractor's obligations arising from a contract with the City.

"Threshold amount" means, for public works/construction projects, the "threshold amount" as defined in Chapter 6.1(*L*) (*M*) of the Administrative Code which shall be \$114,000 except that on January 1, 2010, and every five years thereafter, the Controller shall recalculate the threshold amount to reflect any proportional increase in the Urban Regional Consumer Price Index from January 1, 2005, rounded to the nearest \$1,000.

"Woman Business Enterprise (WBE)" means a business that is certified as a WBE under Section 14B.4(C).

Section 2. The San Francisco Administrative Code is hereby amended by amending Section 14B.3, to read as follows:

SECTION 14B.3. LBE CERTIFICATION.

(A) Criteria for LBE Certification. Through appropriately promulgated procedures, if
any, the Director shall certify as an LBE any business that meets all of the following criteria
and also meet either the criteria set forth in Section 14.B.3(B), or Section 14.B.3(C) or Section
<i>14B.3(D)</i> :

- (1) The business is financially and operationally independent from, and operates at arm's length to, any other business.
 - (2) The business is continuously in operation.
 - (3) The business is a for-profit enterprise.

- (4) The business performs a commercially useful function.
- (5) The business maintains its principal place of business in a fixed office within the geographic boundaries of the City that provides all of the services for which LBE certification is sought, other than work required to be performed at a job site; provided, however, that suppliers are not required to maintain their principal place of business in San Francisco, but are required to maintain a fixed office in San Francisco that meets all of the requirements of this Section other than the principal place of business requirement.

An office is a fixed and established place of business, including a qualified home office, where business is conducted on a regular basis of the type for which certification is sought. A residence qualifies as an office only if none of the persons who own or control the business also maintains an office outside the residence in the same or related field, and the persons who own or control the business claimed a business deduction on the prior year's income tax return, or for, businesses started after the last tax return, would qualify for a deduction on the next tax return. None of the following constitutes an office: a post office box, a temporary location, a movable property, a location that was established to oversee a project such as a construction project office, or work space provided in exchange for services, as opposed to monetary rent.

2	demonstrate that the majority of its principals are based in the San Francisco office, and that it
3	pays San Francisco payroll taxes on at least 51% of its total payroll.
4	Suppliers must maintain a warehouse in the City that is continuously stocked with
5	inventory consistent with their certification. Truckers must park their registered vehicles and
6	trailers within the City.
7	(6) The business possesses a current San Francisco Business Tax Registration
8	Certificate.
9	(7) The business has been located and doing business in San Francisco for at least six
10	months preceding the application for certification.
11	(8) The business owner has licenses or other relevant trade or professional
12	certifications, or, where licensing is not required, relevant training and experience that are
13	appropriate for the type of business for which the business seeks certification.
14	(9) The business is owned and controlled as defined herein by individuals who reside in
15	the United States or its territories.
16	(10) The business has average gross annual receipts in the prior three fiscal years that
17	satisfy the criteria set forth in either Section 14B.3(B), or Section 14B.3(C), or Section 14B.3(D).
18	(11) The business is not owned or controlled as defined herein in part or in whole by a
19	full time City employee.
20	(B) Criteria for Small - LBE. The Director shall certify as a "Small - LBE" any business
21	that meets the requirements of 14B.3(A) and has average gross annual receipts in the prior
22	three fiscal years that do not exceed the following limits: (1) public works/construction -
23	\$14,000,000; (2) specialty construction contractors - \$7,000,000; (3)
24	goods/materials/equipment and general services - \$7,000,000; (4) professional services and
25	architect/engineering - \$2,500,000; and (5) trucking - \$3,500,000. The City shall determine

To establish a principal place of business in San Francisco, a business must

gross receipts, according to recognized accounting methodologies that the City determines
most accurately reflect the actual money that the business received during the relevant
period. Any business under common ownership, in whole or in part, with any other business
meets the requirements of this subparagraph only if the aggregate gross annual receipts of all
of the businesses under such common ownership do not exceed these limits. All businesses
owned by married spouses or domestic partners are considered under common ownership
unless the businesses are in unrelated industries and no community property or other jointly
owned assets were used to establish or are used to operate either business.

- (C) Criteria for Micro LBE. The Director shall certify as a "Micro LBE" any business that meets the requirements in 14B.3(A) and also has average gross annual receipts in the prior three fiscal years that do not exceed the following limits: (1) public works/construction \$7,000,000; (2) specialty construction contractors \$3,500,000; (3) goods/materials/equipment and general services \$3,500,000; (4) professional services and architect/engineering \$1,250,000; and (5) trucking \$1,750,000. Any business under common ownership, in whole or in part, with any other business meets the requirements of this subparagraph only if the aggregate gross annual receipts of all of the businesses under such common ownership do not exceed these limits. All businesses owned by married spouses or domestic partners are considered under common ownership unless the businesses are in unrelated industries and no community property or other jointly owned assets were used to establish or are used to operate either businesss.
- (D) Criteria for SBA LBE. The Director shall certify as a "SBA LBE" any business that: (1) meets the requirements in 14B.3(A); (2) has average gross annual receipts in the prior three fiscal years that does not exceed the following "Small Business" thresholds based on certain U.S. Small Business Administration benchmarks: (1) public works/construction \$33.5 million; (2) specialty construction contractors \$17 million; (3) goods/materials/equipment and general services \$17

million; (4) professional services and architect/engineering - \$7 million and (5) trucking - \$8.5 million.
This certification is available to graduated LBE firms and to other firms that meet these criteria. The
City shall determine gross receipts, according to recognized accounting methodologies that the City
determines most accurately reflect the actual money that the business received during the relevant
period. Any business under common ownership, in whole or in part, with any other business meets the
requirements of this subparagraph only if the aggregate gross annual receipts of all of the businesses
under common ownership do not exceed these limits. All businesses owned by married spouses or
domestic partners are considered under common ownership unless the businesses are in unrelated
industries and no community property or other jointly owned assets were used to establish or are used
to operate either business.

Section 2. The San Francisco Administrative Code is hereby amended by amending Section 14B.7, to read as follows:

SECTION 14B.7. PRIME CONTRACTS

- A) Good Faith Efforts to Obtain LBE Bids on Contracts Subject to this Ordinance. Contract awarding authorities shall use good-faith efforts for all contracts subject to the discount provisions of this Ordinance to solicit and to obtain bids from the broadest possible range of LBEs and to ensure that neither MBEs nor WBEs nor OBEs are arbitrarily excluded from participation. Good faith efforts shall include the following.
- (1) Arranging contracts by size and type of work to maximize the opportunities for LBEs to participate. This includes dividing projects into smaller parts.
- (a) As soon as practical before soliciting bids or proposals, contract awarding authorities shall submit large contract proposals to the Director for review. The Director shall determine whether the proposed contract can be divided into smaller contracts so as to enhance the opportunity for participation by LBEs. For purposes of this paragraph, "large

- project" means any public works/construction contract estimated to cost more than \$5,000,000, any professional services contract estimated to cost more than \$100,000, and any multiple year commodities contract with a term greater than one year, including any options to renew or extend.
 - (b) If the Director determines, after consulting with the contract awarding authority, that the contract can be divided into smaller contracts, then the Director and the contract awarding authority shall confer regarding all of the costs and benefits of soliciting the contract as a single contract or dividing it into smaller contracts, including but not limited to the potential for enhanced opportunities for LBE participation as prime contractors, the potential for LBE participation as subcontractors, relative costs, administrative issues, and any other matters relevant to the accomplishment of the purpose of the subject contract or contracts. If, after exchanging information and conferring regarding these issues, the contract awarding authority and the Director are unable to agree on whether or how the contract divided into smaller contracts, or on the size and number of contracts, the Mayor or the Mayor's designee shall resolve the matter.
 - (2) Encouraging LBEs to attend prebid meetings that are held to inform potential bidders of contracting opportunities.
 - (3) Advertising in general circulation media, trade association publications and local business media, and posting the contacting opportunity on the Department's website or other centralized City website.
 - (4) Notifying LBEs that are certified to perform the work contemplated in a contract and soliciting their interest in the contract.
 - (5) Providing LBEs with adequate information about the plans, specifications and requirements of the contract.

- (6) When allowed by local laws governing City contracting, negotiating with LBEs in good faith.
 - (7) Using the services of community and contractors' groups to assist in the recruitment of LBEs.
 - (8) For professional services, general services, architectural/engineering and commodities contracts, the estimated cost of which exceeds \$10,000 but is less than the minimum competitive amount or for public works/construction contracts, the estimated cost of which exceeds \$10,000 but is less than the threshold amount, contract awarding authorities are not required to undertake the good faith efforts steps set forth in Sections 14B.7(A)(3) when it is impracticable to do so.
 - (B) Best Efforts on Contracts Not Otherwise Subject to this Ordinance. In the award of leases, franchises, concessions, and other contracts not subject to the discount provisions of this Ordinance, contract awarding authorities shall utilize the good faith efforts steps unless impracticable to do so. At a minimum, contract awarding authorities should notify LBEs that are certified to perform the work contemplated in a contract and solicit their interest in the contract.
 - (C) Non-Discrimination in Prime Contracting. Contract awarding authorities shall ensure that all aspects of the contracting process are free from discrimination against any person on any basis prohibited by law, and ensure broad contracting opportunities for all categories of LBEs. Contract awarding authorities shall maintain such documentation of their selection process as required by the Director to monitor and ensure compliance with this provision.
 - (D) Contracts Subject to Prime Bidding Discounts. Unless otherwise provided in this Ordinance, contract awarding authorities shall apply discounts to all contracts the estimated cost of which exceeds \$10,000.

(E) Amount of Discount. Unless otherwise provided in this Ordinance, contract
awarding authorities shall apply a 10% discount to any bid from a Small - LBE or Micro - LBE
Unless otherwise provided in this Ordinance, contract awarding authorities shall apply a 2% bid
discount to any bid from an SBA-LBE. Contract awarding authorities shall apply these discounts
to each stage of the selection process, including qualifications, proposals and interviews.

(F) Joint Ventures For Professional Services and Architecture/Engineering. Unless otherwise provided in this Ordinance, contract awarding authorities shall extend the following bid/rating discount to all bids, proposals and contracts from <u>Small and Micro-LBEs</u> on professional services and architecture/engineering contracts: (1) five percent to a joint venture with LBE participation that equals or exceeds 35 percent but is under 40 percent; (2) seven and one-half percent to a joint venture with LBE participation that equals or exceeds 40 percent; (3) ten percent to a LBE or a joint venture among LBEs. Contract awarding authorities shall apply the bid/rating discount to each stage of the selection process, including qualifications, proposals and interviews.

The contract awarding authority shall apply the joint venture bid/ratings discount only to professional services and architecture/engineering contracts and only to a joint venture (1) that meets the requirements contained in this Ordinance, and (2) when the LBE is an active partner in the joint venture, performs work, manages the job and takes financial risks in proportion to the required level of participation stated in the bid documents, is responsible for a clearly defined portion of the work to be performed, and shares proportionately in the ownership, control, management responsibilities, risks, and profits of the joint venture. The portion of the LBE joint venture's work shall be set forth in detail separately from the work to be performed by the non-LBE joint venture partner. The LBE joint venture's portion of the contract must be assigned a commercially reasonable dollar value.

- (G) Affidavit. Each bidder, proposer and contractor shall be required to sign an affidavit declaring under penalty of perjury its intention to comply fully with the provisions of this Ordinance and attesting to the truth and accuracy of all information provided regarding such compliance.
- (H) Additional Requirements and Required Contract Terms. Contract awarding authorities shall include in all contracts with their contractors, and all contractors shall include in their contracts with subcontractors the following requirements, in addition to other requirements set forth in the Municipal Code. For the purposes of this Section, "contractor" includes all subcontractors.
- (1) Each contract shall incorporate this Ordinance by reference, shall require contractors to comply with its provisions in awarding and administering such contracts, and shall provide that the willful failure of any bidder or contractor to comply with the requirements of this Ordinance or rules and regulations implementing this Ordinance shall be deemed a material breach of contract.
- (2) Contracts shall provide that in the event that the Director finds that any bidder, subcontractor or contractor willfully fails to comply with any of the provisions of this Ordinance, rules and regulations implementing the Ordinance, or contract provisions pertaining to LBE, MBE, WBE, OBE or Micro-LBE participation, outreach, or non-discrimination, the bidder, subcontractor or contractor shall be liable for liquidated damages for each contract in an amount equal to the bidder's or contractor's net profit on the contract, 10 percent of the total amount of the contract or \$1,000, whichever is greatest, as determined by the Director. All contracts shall also contain a provision in which the bidder, subcontractor or contractor acknowledges and agrees that the liquidated damages assessed shall be payable to the City upon demand and may be set off against any monies due to the bidder, subcontractor or contractor from any contract with the City.

- (3) Contracts shall require all contractors to maintain records, including such information requested by the Director or Commission, necessary for monitoring their compliance with this Ordinance. Contracts shall require prime contractors to include in any subcontract with a LBE a provision requiring the subcontractor to maintain the same records. Contracts shall require contractors and subcontractors to maintain such records for three years following completion of the project and shall permit the Director, Commission and Controller to inspect and audit such records.
- (4) Contracts shall require prime contractors, during the term of the contract, to fulfill the LBE participation commitments submitted with their bids. Willful failure to comply with the level of LBE subcontractor participation specified in the contract shall be deemed a material breach of contract.
- (5) Contracts shall require, and shall require prime contractors to include in any subcontract with a LBE a provision requiring, the prime contractor to compensate any LBE subcontractor for damages for breach of contract or liquidated damages equal to 5% of the subcontract amount, whichever is greater, if the prime contractor willfully fails to comply with its commitment to use the LBE subcontractor as specified in the bid/proposal unless the Director and the contract awarding authority both give advance approval to the prime contractor to substitute subcontractors or otherwise modify the commitments in the bid/proposal documents. This provision shall also state that it is enforceable in a court of competent jurisdiction.
- (6) Contracts shall require prime contractors, whenever amendments, modifications, supplements, or change orders cumulatively increase the total dollar value of the contract by more than 10 percent, to comply with those provisions of this Ordinance that applied to the original contract with respect to the amendment, modification, supplement or change order.

- (7) Contracts shall require prime contractors to submit to the Director for approval all contract amendments, modifications, supplements, and change orders that cumulatively increase by more than 20 percent the total dollar value of all contracts originally valued at \$50,000 or more. The Director shall review the proposed amendment, modification, supplement or change order to correct any contracting practices that exclude any category of LBEs from new contracting opportunities.
- (8) Contracts in which subcontracting is used shall prohibit back contracting to the prime contractor or lower-tier subcontracting for any purpose inconsistent with the provisions of this Ordinance, rules and regulations adopted pursuant to this Ordinance, or contract provisions pertaining to LBE utilization.
- (9) Contracts in which subcontracting is used shall require the prime contractor to pay its subcontractors within three working days after receiving payment from the City unless the prime contractor notifies the Director in writing within 10 working days prior to receiving payment from the City that there is a bona fide dispute between the prime contractor and the subcontractor, in which case the prime contractor may withhold the disputed amount but shall pay the undisputed amount. The Director may, upon making a determination that a bona fide dispute exists between the prime contractor and subcontractor, waive this three-day payment requirement. In making the determination as to whether a bona fide dispute exists, the Director shall not consider the merits of the dispute. Contracts in which subcontracting is used shall also require the contractor, within 10 working days following receipt of payment from the City, to file an affidavit, under penalty of perjury, that he or she has paid all subcontractors. The affidavit shall provide the names and address of all subcontractors and the amount paid to each.
 - (I) Exceptions.

(1) The bid discount provisions of this Ordinance <u>for Small and Micro-LBEs</u> are not
applicable to any contract estimated by the contract awarding authority to cost in excess of
\$10,000,000-, and the bid discount provisions of this Ordinance for SBA-LBEs are not applicable to
any contract estimated by the contract awarding authority to cost less than \$5,000,000 and in excess of
\$20,000,000.

- (2) Notwithstanding any other provision of this Section, contract awarding authorities shall not apply a discount where to do so would result in a contract being awarded to a business without the capacity to perform it. The Commission may adopt rules and regulations setting standards for determining that an LBE has sufficient skill, experience, and financial capacity to perform the contract.
- (J) Waivers. The Director shall waive the LBE bid discounts, and report the waiver to the Commission, if:
- (1) The Director finds, with the advice of the contract awarding authority and the Office of Contract Administration, that needed goods or services are available from a sole source that is qualified to do business with the City;
- (2) The contract awarding authority certifies in writing to the Director, prior to the Controller's contract certification, that the contract is being awarded under the emergency provisions of Administrative Code Section 6.60 or Administrative Code Section 21.15 and that there is either (i) no time to apply bid discounts or establish subcontracting goals, or (ii) no immediately available LBEs that are capable of performing the emergency work; or
- (3) For contracts in excess of \$5,000,000, a contract awarding authority establishes that sufficient qualified LBEs capable of providing the needed goods and services required by the contract are not available, or the application of the LBE discount will result in significant additional costs to the City if the waiver of the bid discount is not granted.

1	(K) Pilot Micro-LBE Set-Aside Program. Each fiscal year, the Contract awarding
2	departments in consultation with the The-Director may shall set aside for competitive award to
3	Micro - LBEs any of the following not less than 50% of the contracts that fall within each of the
4	following categories:
5	(1) Public work/construction contracts where the contract amount is equal to or less
6	than \$ <u>400,000;</u> <u>250,000;</u>
7	(2) Contracts other than public work/construction contracts where the contract amount
8	is equal to or less than \$100,000.
9	In order to satisfy the requirement to set aside not less than 50% of the contracts that fall within
10	this category each of these categories, contract awarding departments may count Job Order
11	Contracts, without limitation as to dollar value, that the department has set aside for Micro-LBEs
12	under Administrative Code Section 6.62(C).
13	Other contracts. Each fiscal year, the contract awarding departments in consultation
14	with the Director may set aside for competitive award to Micro - LBEs contracts other than
15	public work/construction contracts where the contract amount is equal to or less than
16	\$100,000 . The contract awarding departments shall have a goal of setting aside in each
17	fiscal year 25% of all contracts that are eligible to be set aside.
18	(3) The competitive award requirements of the Municipal Code shall otherwise apply to
19	contracts in the set-aside program, except that if (a) fewer than two Micro - LBEs submit bids,
20	or (b) the contract awarding authority determines that the contract would not be awarded at a
21	fair market price, then the contract awarding authority may reject all bids and remove the
22	contract from the set-aside program.
23	(4) The Director shall have a goal of setting aside in each fiscal year 25% of all contracts that
24	are eligible to be set aside in each fiscal year.

(4) In the year 2010, contract awarding departments must make the following disclosures to
the Board of Supervisors each quarter. Thereafter, beginning in 2011, contract awarding departments
must make the following disclosures to the Board of Supervisors every year when the contract
awarding department makes its annual budget submission to the Board of Supervisors. These
disclosures shall include: (1) the number of contracts and the amount of each contract awarded under
the Micro – LBE set-aside; and (2) all public work/construction contracts equaling \$400,000 or less
not awarded under this program, and all other contracts equaling \$100,000 or less not awarded under
this program, accompanied by an explanation as to why the contract was not set-aside for award under
this program, or, if set aside, whether it was subsequently not awarded or awarded under any other
procedure.

- (5) Contracts that are set-aside for award to Micro LBEs shall not be subject to subcontracting goals under Section 14B.8. Micro LBEs that subcontract any portion of a set-aside contract should subcontract to businesses certified as Micro LBEs, to the maximum extent possible. Micro LBEs that subcontract any portion of a set-aside contract must serve a commercially useful function based on the contract's scope of work, and must perform at least 50% 25% of the contract work.
- (L) Prompt payment. The City shall pay LBEs within 30 days of the date on which the City receives an invoice for work performed for and accepted by the City. The Controller shall work with the Director and contract awarding authorities to implement this Citywide prompt-payment policy. The City shall consult with affected community members and relevant City officials, including the Director, the Controller, and contract awarding authorities, to design and implement a prompt payment program within six (6) months of the effective date of this Ordinance. Such program shall include procedures for the payment of late penalties where prompt payment does not occur.

1	Section 3. The San Francisco Administrative Code is hereby amended by amending
2	Section 14B.8, to read as follows:
3	SECTION 14B.8. SUBCONTRACTING.
4	(A) LBE Participation Goals. Prior to soliciting bids or proposals, contract awarding
5	authorities shall provide the Director with a proposed job scope for all public
6	work/construction, and for all architect/engineering, professional service and general service
7	contracts that exceed the minimum competitive amount or threshold amount. The contract
8	awarding authority may ask the Director to waive subcontracting goals where it anticipates
9	that there are no subcontracting opportunities or there are not sufficient LBEs available to
10	perform the subcontracting work available on the contract.
11	The Director shall set LBE subcontracting participation goals for each such contract,
12	where appropriate, based on the following factors:
13	(1) The extent of subcontracting opportunities presented by the contract; and
14	(2) The availability of LBE subcontractors capable of providing goods and services on
15	the contract.
16	Contractors shall satisfy the LBE subcontracting participation goals by using Small and
17	Micro-LBE firms with the following exception. If the Director determines there are not
18	sufficient Small and Micro-LBE firms available to perform the subcontracting work available on
19	the contract, the Director may permit contractors to satisfy the LBE subcontracting
20	participation goals by using SBA-LBE firms or may set separate goals for Small and Micro-
21	LBE firms and for SBA-LBE firms.
22	(B) Satisfaction of Good Faith Efforts Requirements. At the time of a bid or proposal, all bids
23	and proposals must meet the LBE subcontractor and subconsultant goals set by the Director, and also
24	must conduct good faith efforts and file evidence of good faith efforts as required in Sections 14B.(D)
25	and (E) respectively, with the following exception. If upon submission of a bid or proposal, the bid or

1	proposal demonstrates provides for a total LBE participation rate that exceeds by 35% the
2	established LBE subcontractor and subconsultant goal of the bid or proposal, the contractor will not be
3	required to conduct good faith efforts or to file evidence of good faith efforts as required in Sections
4	14B.(D) and (E). Participation by the The following LBEs shall be considered in determining the
5	total LBE participation on a bid or proposal rate: Small and Micro-LBE prime contractors, Small
6	and Micro-LBE joint venture partners, and Small and Micro-LBE subcontractors and
7	subconsultants. Participation by SBA-LBE firms as subcontractors and subconsultants shall be
8	counted if under subsection 14B(8)(A), the Director permitted use of SBA-LBE firms to satisfy
9	subcontracting goals on the contract.

- (CB) Bids or proposals that do not meet the LBE participation goal set under 14B.8(A) will be rejected as non-responsive unless the Director finds that the bidder diligently undertook all the good faith efforts required by this Ordinance and that the failure to meet the goal resulted from an excusable error. The contract awarding authority shall require bidders or proposers on the contracts to contact a LBE before listing that LBE as a subcontractor in the bid or proposal. A bid or proposal that fails to comply with this requirement will be rejected as non-responsive. In addition only LBE's that have been contacted and agreed to be listed as subcontractors shall be credited toward meeting the LBE participation goal.
- (\underline{DC}) Good Faith Outreach. In addition to meeting the LBE participation goal bidders shall undertake good faith outreach as set forth in this Section 14B.8(\underline{DC}) to select subcontractors to meet LBE goals, except that bidders on public works/construction contracts for less than the threshold amount are not required to undertake the good faith efforts steps set forth in Sections 14B.8(\underline{DC})(3) when it is impracticable to do so. Bids or proposals from bidders who fail to undertake the adequate good faith outreach steps and/or who fail to submit the applicable documentation of such good faith outreach required in Section 14B.8(\underline{ED}) shall be declared nonresponsive, *unless they meet the exception in Section 14B.8(B)*. The Human

- (1) Attending any presolicitation, or prebid, or pre-proposal meetings scheduled by the City to inform all bidders of LBE program requirements for the project for which the contract is awarded:
 - (2) Identifying and selecting subcontracting opportunities to meet LBE goals;
- (3) Advertising for LBE subcontractors by posting the opportunity in an accessible location, specified by the City, not less than 10 calendar days before the date the bids can first be submitted. The advertisement must include information where bidders may obtain adequate information about the plans, specifications, requirements for the work. This paragraph applies only if the City gave public notice of the project not less than 15 calendar days prior to the date the bids can first be submitted;
- (4) Not less than 10 calendar days before the date the bids can first be submitted, contacting at least the requisite number of LBEs by trade certified to perform the identified work required by the 14B Rules and Regulations, and
- (5) Performing follow-up contact on the initial solicitation with interested subcontractors or subconsultants and negotiating in good faith with LBEs, as set forth in the 14B Rules and Regulations, and not unjustifiably rejecting their bids or proposals.
- (6) Advising and assisting interested LBEs that are bidding on and performing City public work and construction contracts with the City's bonding and financial assistance programs to obtain bonds, lines of credit, or insurance required by the City or the bidder.
- (E-D) <u>Documentation of Good Faith Outreach</u>. Each bid and proposal shall document good faith outreach and include the documentation with the bid. Such documentation shall include: (1) the dollar amount of each subcontract and a statement of the scope of work to be

performed under the subcontract; (2) the identification of each subcontract awarded to an LBE
and, (3) for each subcontract, copies of the subcontractor bids submitted. Such
documentation shall contain at least the bid amount and a description of the scope of work,
and separately, for each subcontract, a full and complete statement of the reason(s) for
selection of the subcontractor. If the reason is based on relative qualifications, the statement
must address the particular qualifications at issue. If the reason is the bid's respective dollar
amounts, the statement must state the amounts and describe the similarities and/or
dissimilarities in the scope of work covered by the bids. If no written bids were submitted by
some or all of the subcontractors who bid the job, the bidder shall submit a written statement
containing (1) the amount of each oral bid; and (2) separately, for each subcontract, a full and
complete statement of the reason(s) for selection of the subcontractor. Bidders shall maintain
the documentation described in this paragraph for three years following submission of the bid
or completion of the contract, whichever is later.

Section 9. The San Francisco Administrative Code is hereby amended by amending Section 14B.13 to read as follows:

SECTION 14B.13. POWERS AND DUTIES OF CONTRACT AWARDING AUTHORITIES.

- (A) In addition to the powers and duties given to contract awarding authorities elsewhere, contract awarding authorities shall:
- (1) Adjust bid bonding and insurance requirements in accordance with the most current version of the City's "Contract Insurance Manual" or as otherwise authorized by the City Risk Manager, Department of Administrative Services.
- (2) Use the City's Surety Bonding Program set forth in Section 14B.16 to assist LBEs bidding on and performing City public works/construction contracts to meet bonding requirements and/or obtain construction loans.

(7) Maintain accurate records as required by the Director and the Commission for each

contract awarded, its dollar value, the nature of the goods or services to be provided, the

Commission regarding the requirements of this Ordinance.

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- name of the contractor awarded the contract, its identity as a Small-LBE, Micro LBE, MBE,
 WBE or OBE, the efforts made by the contract awarding authority to solicit bids from LBEs,
 including Micro LBEs, MBEs, WBEs and OBEs, responses received from such businesses,
 and a full and complete statement of the reason(s) for selection of the contractor addressing
 the particular qualifications at issue.
 - (8) Where feasible, provide technical assistance to LBEs to increase their ability to compete effectively for the award of City contracts.
 - (9) Work with the Director and the Controller to implement a City-wide prompt-payment policy requiring that LBEs be paid by the City within 30 days of the date on which the City receives an invoice from a LBE for work performed for the City.
 - (10) Provide the Director with written notice of all contract amendments, modifications, supplements and change orders that cumulatively result in an increase or decrease of the contract's dollar amount of more than 10 percent. Such notice shall be provided within 10 days of each such contract modification.
 - (11) Whenever contract amendments, modifications, supplements or change orders cumulatively increase the total dollar value of a contract by more than 10 percent, the contract awarding authority shall require compliance with those provisions of this Ordinance that applied to the original contract.
 - (12) All contract amendments, modifications, supplements or change orders that cumulatively increase by more than 20 percent the total dollar value of all contracts originally valued at \$50,000 or more shall be subject to prior approval of the Director, who shall review the proposed amendment, modification, supplement or change order to correct contracting practices that exclude Small-LBEs or Micro LBEs from new contracting opportunities or discriminate against MBEs, WBEs or OBEs.

- (C) For the purpose of determining LBE participation, contracts awarded to joint ventures in which one or more LBEs are combined with one or more business that are not LBEs shall be deemed by the contract awarding authority to be awarded to LBEs only to the extent of the LBE participation in the joint venture.
- (D) Subject to the budgetary and fiscal provisions of the San Francisco Charter and to any limitations or requirements associated with the issuance of municipal financings, including but not limited to the use of tax-exempt financing and other long-term obligations, contract awarding authorities shall set aside the following percentage of the value of each contract, as defined in Section 14B.2, to fund the administration and enforcement of this Chapter 14B by the HRC. Such funds shall be used solely for the actual costs of administering and enforcing this Chapter. The HRC shall provide monthly statements to contract awarding authorities and the Controller's Office that account for all expenditures related to administering and enforcing this Chapter, broken down by staff member, project, and activity. Any funds that are not expended on the actual costs of administration and enforcement relating to the subject contract shall be returned to the source fund as soon as practicable. This Section 14B.13 (D) shall not apply to contracts that are funded by bonds that were authorized prior to the effective date of this Ordinance.
- (1) For contracts having an estimated value under \$1 million, the contract awarding authority shall set aside 2% of the value of the contract for the purpose described in this Section.

- (3) For contracts having an estimated value of at least \$10 million but less than \$50 million, the contract awarding authority shall set aside .5% of the value of the contract for the purpose described in this Section.
- (4) For contracts having an estimated value of \$50 million or more, the HRC Director, in consultation with the contract awarding authority, shall determine the level of funding necessary to administer and enforce this Ordinance with respect to the subject contract, provided that the funding shall not exceed .5% of the value of the contract. The contract awarding authority shall set aside the designated funds to be used solely for the purpose described in this Section.
- (5) Notwithstanding Sections 14B.13 (D)(1), (2), (3) and (4), for the Port of San Francisco, the San Francisco Public Utilities Commission, the San Francisco Department of Public Works and the San Francisco International Airport, each such contract awarding authority and the HRC Director shall confer and jointly shall estimate the costs of administering and enforcing this Chapter with respect to each contract to be issued by each such contract awarding authority. The contract awarding authority shall set aside the agreed-upon funds to be used solely for the purpose described in this Section.

If, after exchanging information regarding the nature of the contract and the administrative activities required, the contract awarding authority and the Director do not agree on the cost of administering and enforcing this Chapter, the Mayor or the Mayor's designee shall determine the appropriate amount to be set aside for the purpose described in this Section.

The Human Rights Commission shall report on compliance by contract awarding authorities with set-asides determined under this Section 14B.13 (D)(5) and on the agreed upon funds for contract awarding authorities under 14B.13 (D)(5) in the Commission's annual report under Section 14B.15 (B).

The Board of Supervisors shall assess the operation of this Section 14B.13 (D)(5) in its three-year review under Section 14B.18 (H).

Section 11. The San Francisco Administrative Code is hereby amended by amending Section 14B.15 to read as follows:

SECTION 14B.15. REPORTING AND REVIEW.

- (A) Reporting by the Director. Commencing January 1, 2007, and no later than the first day of every third month thereafter, the Director shall issue a written report to this Board. That report shall document each City department's performance under the terms of this Ordinance, including, among other things, each City department's progress in meeting LBE goals and ensuring non-discrimination against MBEs, WBEs, and OBEs, and the success of each department's prime contractors in complying with the LBE subcontracting provisions of this Ordinance and ensuring non-discrimination against MBEs, WBEs, and OBEs. That report shall also state the level of participation of all categories of LBEs and whether or not each City department has fully reported all data required by this Ordinance or requested by HRC or the Controller.
- (1) Whenever the Director's report concludes that a department management's intentional disregard or negligent performance of obligations imposed by this Ordinance has contributed to that department's failure to meet its prime contracting goals or requirements of this Ordinance, or the failure of its prime contractors to meet their subcontracting goals or requirements of this Ordinance, or whenever the Director's report concludes that a City

department has failed to provide any data required by this Ordinance or requested by the
HRC or the Controller, the Clerk of this Board shall schedule before the appropriate
Committee of the Board a hearing on that report. The Clerk shall also give notice of that
hearing to the heads of the departments identified in the report and request the attendance of
the heads of those departments at the committee hearing. The Clerk's notice shall inform the
department heads that they must be prepared to respond to the Director's finding of
intentional disregard and/or negligent performance and to explain what steps they intend to
take to forestall repetition of the problems identified in the Directors' report. The same
procedure shall be followed whenever the Director's report identifies any department as
having failed to meet its prime or subcontracting goals for three consecutive quarters. If the
Director's report indicates that a City department has not met its goals for three consecutive
quarters, HRC and the City department shall institute a targeted program to remedy lack of
participation by LBEs in any affected industry.

- (2) The Director shall report to the Commission all waivers acted upon pursuant to Section 14B.7(J) and 14B.8(A). Such report shall be made on a monthly basis following the granting of the waiver.
- (B) Reporting by City Departments. By the last day of each fiscal year, As part of their annual budget submission to the Board of Supervisors, all contract awarding authorities and City departments shall report annually to the Mayor on their progress in the preceding fiscal year toward the achievement of the LBE goals and their steps to ensure non-discrimination against MBEs, WBEs, and OBEs. All contract awarding authorities and City departments shall cooperate with requests by the Human Rights Commission for information needed by the Human Rights

 Commission to make the reports to the Board of Supervisors required by Chapter 14B.15(A).
- (C) Reporting by the Commission. By July 1st of each fiscal year, the Commission shall submit an annual report to the Mayor and this Board on the progress of the City toward the

1	goals of this Ordinance, together with an identification of problems and specific
2	recommendations for: (1) improving the City's performance in fostering LBE participation in
3	City contracting, and (2) ensuring non-discrimination against MBEs, WBEs, and OBEs. The
4	Commission's report shall include an analysis of the bidding environment in the various
5	industries that participate in City contracts.
6	Each year, after receiving the Commission's annual report, the Board shall hold a
7	hearing to review the City's performance under this Ordinance, the administration of this
8	Ordinance by the HRC, and the progress of City departments towards the purposes of this
9	Ordinance, and other subjects pertaining to the ordinance.
10	The Board shall act upon the Commission's recommendations by the first Board
11	meeting of January in each fiscal year.
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14	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
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16	By: Linda M. Ross
17	Deputy City Attorney
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