File No. <u>191074</u>

| Committee | Item | No. | 1 | |
|-------------------|------|---------|-----|-------|
| Board Item | No. | <u></u> | . · | Í |

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: <u>Government Audit and Oversight</u> Board of Supervisors Meeting: Date: February 6, 2020 Date: March 3, 2020

Cmte Board

| Motion Resolution Crdinance Eegislative Digest Budget and Legislati Youth Commission F Introduction Form Department/Agency MOU Grant Information For Subcontract Budget Subcontract Budget Subcontract Budget Award Letter Application Public Corresponder | Report Cover Letter and/or Report orm ommission |
|---|--|
| OTHER | |
| Referral FYI – Octob Transfer Memo – Ja Image: Constraint of the second seco | |
| Prepared by: <u>John Carroll</u> Prepared by: John Carroll | Date: <u>January 31, 2020</u> Date: February 10, 2020 |

AMENDED IN COMMITTEE 2/6/2020

FILE NO. 191074

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

BOARD OF SUPERVISORS

ORDINANCE NO.

[Administrative Code - Crime Victim Data Reporting] Ordinance amending the Administrative Code to require the Police Department to regularly report certain crime victim data pertaining to victims of Hate Crimes and other specified crimes (Assault, Aggravated Assault, Child and Elder Abuse, Sexual Assault, First and Second Degree Burglary, Theft, Motor Vehicle Theft, Robbery, Battery, Vandalism, Domestic Violence, Manslaughter, and Murder). NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables. Be it ordained by the People of the City and County of San Francisco: Section 1. Chapter 96A of the Administrative Code is hereby amended by revising Section 96A.1, revising the heading of Section 96A.3, adding new Section 96A.5, and renumbering existing Sections 96A.5, 96A.6, and 96A.7 as Sections 96A.6, 96A.7, and 96A.8 respectively, to read as follows: SEC. 96A.1. DEFINITIONS. For purposes of this Chapter 96A: "Aggravated Assault" means the crime defined in Section 220 of the California Penal Code. Supervisors Mar; Fewer, Safai, Haney, Peskin

40

"Assault" means the crime defined in Sections 240 and 245 of the California Penal Code. "Battery" means the crime defined in Section 242 of the California Penal Code. "Burglary" means the crime defined in Section 459 of the California Penal Code.

<u>"Child Abuse" means the crime punishable under Section 273a of the California Penal</u> Code."

"Detention" means an interaction between an Officer and an individual in which the Officer detains the individual.

"Domestic Violence" means the crime defined in Section 273.5 and the crimes punishable under Section 243(e)(1), of the California Penal Code.

<u>"Elder Abuse" means the crime punishable under Section 368 of the California Penal</u> Code, when committed against an elder adult.

"Encounter" means a Detention or Traffic Stop where the Officer initiates activity based solely on the Officer's own observations or the observations and direction of another Officer, rather than on information provided by dispatch or reported by a member of the public.

<u>"First Degree Burglary" means the crime defined in Sections 459 and 460(a) of the</u> California Penal Code.

"Gender Identity" means an individual's actual or perceived gender identity, or genderrelated characteristics intrinsically related to an individual's gender or gender-identity, regardless of the individual's assigned sex at birth.

"Grand Theft" means the crime defined in Section 487 of the California Penal Code. "Hate crime" means a crime defined in Section 422.55 of the California Penal Code.

"Location" means the *address <u>city block</u>* where the Encounter <u>or reported crime</u> occurred, or the closest address or intersection thereto.

"Manslaughter" means the crimes defined in Section 192 of the California Penal Code. "Motor Vehicle Theft" means the crime defined in Section 10851 of the California Penal Code.

Supervisors Mar, Fewer, Safai, Haney, Peskin BOARD OF SUPERVISORS

"Murder" means the crime defined in Section 187 of the California Penal Code.

"Officer" means a peace officer as defined *byin* Section 830 of the *California* Penal Code, employed by the Police Department or Sheriff's Department.

"Personal Identifying Information" means any information that can, on its own or in combination with other information, be used to contact, track, locate, identify, or reasonably infer the identity of, a specific individual.

"Robbery" means the crime defined in Section 211 of the California Penal Code.

<u>"Second Degree Burglary" means the crime defined in Sections 459 and 460(b) of the</u> <u>California Penal Code.</u>

<u>"Sexual Assault" means the crimes defined in Sections 261, 262, 264.1, 266c, 286, 287, 288,</u> 288.1, 288.5, 288.7, and 289 of the California Penal Code.

"Theft" means the crime defined in Section 484 of the California Penal Code.

"Traffic Stop" means an interaction between an Officer and an individual driving a vehicle, in which the Officer orders the individual to stop the vehicle.

"Use of Force" means (a) for purposes of the Police Department, an Officer's use of force on an individual that is required to be reported by department policy, and (b) for purposes of the Sheriff's Department, an Officer's use of force on an individual that results in a known injury.

"Vandalism" means the crime defined in Section 594 of the California Penal Code.

SEC. 96A.3. QUARTERLY ANALYSIS AND REPORTING OF OFFICER ACTIVITY.

SEC. 96A.5. QUARTERLY CRIME VICTIM DATA REPORTING.

This subsection 96A.5 shall be known as the Crime Victim Data Disclosure Ordinance.

Supervisors Mar; Fewer, Safai, Haney, Peskin BOARD OF SUPERVISORS

On a quarterly basis (the first Tuesday in February, May, August, and November), the Police Department shall transmit a written report to the Mayor, the Board of Supervisors, the Office of Racial Equity, the Human Rights Commission, and the Police Commission, and post that report on the Police Department website, covering the previous quarter (quarters commencing January 1, April 1, July 1, and October 1). The report shall include de-identified, aggregate data covering the previous quarter and de-identified, aggregate data for the year to date. The report shall contain the following information:

(a) For each reported Assault, Aggravated Assault, Sexual Assault, First Degree Burglary, Second Degree Burglary (vehicle). Second Degree Burglary (commercial), Child Abuse incident, Elder Abuse incident, Theft, Grand Theft, Motor Vehicle Theft, Robbery, Battery, Vandalism, Domestic Violence incident, Manslaughter, and Murder:

(1) The Location of the crime or crimes;

(2) The reported crime or crimes:

(3) The race or ethnicity of each victim;

(4) The sex and perceived Gender Identity of each victim; and

(5) The age of each victim.

(b) For each Hate Crime reported, if the information has been or will be reported to the

California Department of Justice under Penal Code Section 13023:

(1) The Location of the crime or crimes;

- (2) The reported crime or crimes;
- (3) The disability, if any, of each victim;

(4) The gender or Gender Identity of each victim;

(5) The nationality of each victim;

(6) The race or ethnicity of each victim;

(7) The religion of each victim;

Supervisors Mar; Fewer, Safai, Haney, Peskin BOARD OF SUPERVISORS

> Supervisors Mar, Fewer, Safai, Haney, Peskin BOARD OF SUPERVISORS

(8) The sexual orientation of each victim; and

perceived characteristics listed above in subsections (b)(1)-(8).

district. and also city-wide.

of the following:

(d) and (e) for:

the same period: and

(9) Association of the victim with a person or group with one or more of the actual or

(c) The report shall include the information listed in subsections (a) and (b) grouped by police

(d) The report shall include, for each crime listed in subsection (a), the total number of

(e) The report shall include the total number of victims of Hate Crimes reported under

victims for that crime and the number and percentage of each of those totals regarding each

(1) each race or ethnicity reported under subsection (a)(3);

(3) each age reported under subsection (a)(5).

(1) each disability reported under subsection (b)(3);

(3) each nationality reported under subsection (b)(5);

(5) each religion reported under subsection (b)(7), and

(2) each Gender Identity reported under subsection (b)(4);

(4) each race or ethnicity reported under subsection (b)(6);

(6) each sexual orientation reported under subsection (b)(8).

44

(f) The report shall include a comparison of the information required under subsections

(1) the current aggregate year-to-date data and the prior year's data covering

(2) each Gender Identity reported under subsection (a)(4); and

subsection (b) and the number and percentage of that total regarding each of the following:

| 1 | (2) the current quarter and the corresponding quarter for the immediate prior |
|----|---|
| 2 | <u>year.</u> |
| 3 | (dg) The report shall not include Personal Identifying Information. |
| 4 | (eh) The reporting obligations under this Section 96A.5 are in addition to, and do not supplant, |
| 5 | the reporting obligations to the Attorney General under Penal Code Section 13023. |
| 6 | (fi) This Section 96A.5 shall not be interpreted to require the Police Department to collect data |
| 7 | but instead requires only that the Police Department report available data. |
| 8 | |
| 9 | |
| 10 | SEC. 96A. <u>56</u> . UNDERTAKING FOR THE GENERAL WELFARE. |
| 11 | |
| 12 | * * * * |
| 13 | |
| 14 | SEC. 96A.67. NO CONFLICT WITH FEDERAL OR STATE LAW. |
| 15 | |
| 16 | * * * * |
| 17 | |
| 18 | SEC. 96A.7 <u>8</u> . SEVERABILITY. |
| 19 | |
| 20 | * * * * |
| 21 | |
| 22 | Section 2. Effective Date. This ordinance shall become effective 30 days after |
| 23 | enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the |
| 24 | ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board |
| 25 | of Supervisors overrides the Mayor's veto of the ordinance. |
| | |
| | Supervisors Mar; Fewer, Safai, Haney, Peskin BOARD OF SUPERVISORS Page 6 |

Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors intends to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

19.

By: JANA CEARK Deputy City Attorney

n:\legana\as2019\2000038\01425995.docx

Supervisor Mar BOARD OF SUPERVISORS

REVISED LEGISLATIVE DIGEST (Amended in Committee – February 6, 0220)

[Administrative Code - Crime Victim Data Reporting]

Ordinance amending the Administrative Code to require the Police Department to regularly report certain crime victim data pertaining to victims of Hate Crimes and other specified crimes (Assault, Aggravated Assault, Child and Elder Abuse, Sexual Assault, First and Second Degree Burglary, Theft, Motor Vehicle Theft, Robbery, Battery, Vandalism, Domestic Violence, Manslaughter, and Murder).

Existing Law

Administrative Code Chapter 96A requires the Police and Sheriff's Department to collect data regarding officers' encounters with citizens, and to report quarterly data regarding officers' encounters, arrests, and use of force.

Amendments to Current Law

This ordinance would amend Administrative Code Chapter 96A to require the Police Department to report quarterly crime victim data for each reported Assault, Aggravated Assault, Child and Elder Abuse, Sexual Assault, First and Second Degree Burglary, Theft, Motor Vehicle Theft, Robbery, Battery, Vandalism, Domestic Violence, Manslaughter, Murder, and Hate Crime.

Background

This ordinance reflects amendments made on February 6, 2020 by the Government Audit & Oversight Committee.

n:\legana\as2019\2000038\01426255.docx

BOARD OF SUPERVISORS

47

CITY AND COUNTY OF SAN FRANCISCO

، بر ا

BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

1390 Market Street, Suite 1150, San Francisco, CA 94102 (415) 552-9292 FAX (415) 252-0461

February 3, 2020

| TO: | Government Audit and Oversight Committee | • |
|-------|--|---|
| FROM: | Budget and Legislative Analyst | ; |

SUBJECT: February 6, 2020 Government Audit and Oversight Committee Meeting

TABLE OF CONTENTS

| ltem | File | Page |
|------|---------|---|
| 1 | 19-1074 | Administrative Code - Crime Victim Data Reporting |
| 2 | 19-0418 | Administrative Code - Navigation Centers for the Homeless |

GOVERNMENT AUDIT AND OVERSIGHT COMMITTEE MEETING

FEBRUARY 6, 2020

| ltem 1 File 19 | Department:9-1074Police Department (Police) |
|--------------------------------------|---|
| EXECL | JTIVE SUMMARY |
| | Legislative Objectives |
| Fra | ne proposed ordinance would amend the Administrative Code to require the San ancisco Police Department (SFPD) to report on a quarterly basis certain crime victim ant pertaining to victims of hate crimes and other serious crimes. |
| | Key Points |
| de the Ho are cri sys | The Police Department currently tracks the victims of crimes, along with certain emographic information, such as race and gender, in its incident reports, as required by e California Department of Justice standards for Uniform Crime Reporting (UCR). bowever, in incidents where multiple crimes have been committed, all victims and crimes e included in the same report. The incident report is then characterized by the highest time on the report, even if all victims in the incident are not victims of that crime. This stem makes it difficult for SFPD to fully analyze crime victim data, as some victims may e listed under the wrong crime. |
| tra mu Bo Un de | 2016, the Federal Bureau of Investigation announced that the UCR program would be ansitioning to the National Incident-Based Reporting System (NIBRS). Under NIBRS, uch greater detail would be included in each incident report. In December 2018, the bard of Supervisors approved the acceptance and expenditure of a grant from the nited States Department of Justice in the amount of \$5,304,000 for the planning and evelopment of a NIBRS-compliant reporting system. SFPD's NIBRS system is expected to in place by March 2022. |
| | Fiscal Impact |
| an | e fiscal impact of the proposed ordinance is dependent on the implementation method, d associated funding. The upcoming NIBRS system, which is grant funded, could comply th the proposed ordinance, and has an estimated implementation date of March 2022. |
| tra NII eq \$9 | PD would need to modify the current UCR system if the proposed ordinance required acking and reporting of the additional crime data at an earlier date than the estimated BRS implementation date of March 2022. Based on a minimum of two full-time uivalent (FTE) consultants, we estimate the minimum cost would be approximately 60,000. The estimated cost would likely be higher, based on the actual scope of work eded to modify the current UCR system. |
| | Recommendation |
| ● Ap | proval of the proposed ordinance is a policy matter for the Board of Supervisors. |
| | |
| San Fr | ANCISCO BOARD OF SUPERVISORS BUDGET AND LEGISLATIVE ANALYST |

49

GOVERNMENT AUDIT AND OVERSIGHT COMMITTEE MEETING

FEBRUARY 6, 2020

MANDATE STATEMENT

According to City Charter Section 2.105, all legislative acts shall be by ordinance and require the affirmative vote of at least a majority of the members of the Board of Supervisors.

BACKGROUND

The San Francisco Police Department (SFPD) tracks the victims of crimes, along with certain demographic information, such as race and gender, in its incident reports, as required by the California Department of Justice standards for Uniform Crime Reporting (UCR). However, in incidents where multiple crimes have been committed, all victims and crimes are included in the same report. The incident report is then characterized by the highest crime on the report, even if all victims in the incident are not victims of that crime. For example, in an event that includes vehicle theft, then burglary, then robbery, the robbery is the highest in the UCR hierarchy. All victims in the incident would be counted as victims of the robbery, even if one victim was only the victim of the vehicle theft. This system makes it difficult for SFPD to fully analyze crime victim data, as some victims may be listed under the wrong crime. For certain crimes, such as homicide, the SFPD relies on staff track crimes throughout the year in order to provide an accurate count of those crimes to the California Department of Justice.

In 2016, the Federal Bureau of Investigation (FBI) announced that the UCR program would be transitioning to the National Incident-Based Reporting System (NIBRS). Under NIBRS, much greater detail would be included in each incident report. Each state is required to set NIBRS standards that are equal to or stronger than federal standards, and local law enforcement agencies must then develop NIBRS systems that comply with state reporting standards. According to Mr. Will Sanson-Mosier, SFPD Acting Chief Information Officer, the California Department of Justice is expected to release its standards in April 2020.

In December 2018, the Board of Supervisors approved the acceptance and expenditure of a grant from the United States Department of Justice in the amount of \$5,304,000 for the NIBRS project (File 18-1086). According to Ms. Catherine McGuire, SFPD Executive Director, Strategic Management Bureau, the grant would provide sufficient funding for both the planning and development of a NIBRS-compliant reporting method. The grant requires that SFPD select a contractor to develop NIBRS through a Request for Proposals (RFP) process, so SFPD may not be able to utilize its existing Oracle contract. The grant term runs through September 2021 but may be extended by one year through September 2022. SFPD would have to provide six months of data by the end of the grant term, so the NIBRS system would have to be in place by March 2022, assuming that the term is extended one year.

DETAILS OF PROPOSED LEGISLATION

The proposed ordinance would amend the Administrative Code to report on a quarterly basis certain crime victim data pertaining to victims of hate crimes and other specified crimes. The other specified crimes are assault, aggravated assault, sexual assault, burglary, theft, motor vehicle theft, robbery, battery, vandalism, domestic violence, and murder. For these crimes, SFPD would be required to report the location of the crime or crimes, the reported crime or

2

SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

GOVERNMENT AUDIT AND OVERSIGHT COMMITTEE MEETING

FEBRUARY 6, 2020

crimes, the race or ethnicity of each victim, the sex and perceived gender identity of each victim, and the age of each victim. For hate crimes, SFPD would have to report the location of the crime or crimes, the reported crime or crimes, the disability (if any) of each victim, the gender or gender identity of each victim, the nationality of each victim, the race or ethnicity of each victim, the religion of each victim, the sexual orientation of each victim, and the association of the victim with a person or group with one or more of these actual or perceived characteristics.

FISCAL IMPACT

The fiscal impact of the proposed ordinance is dependent on the implementation method, and associated funding. According to Mr. Sanson-Mosier, the upcoming NIBRS reporting system, which is grant-funded, could comply with the proposed ordinance, and has an estimated implementation date of March 2022, or approximately two years.

According to Mr. Sanson-Mosier, the Department would need to modify the current UCR system if the proposed ordinance required tracking and reporting of the additional crime data at an earlier date than the estimated NIBRS implementation date of March 2022. Based on a minimum of two full-time equivalent (FTE) consultants, the Department estimates the minimum cost would be approximately \$960,000.¹ The estimated cost could be higher, based on the actual scope of work needed to modify the current UCR system.

RECOMMENDATIONS

Approval of the proposed ordinance is a policy matter for the Board of Supervisors.

¹ According to Mr. Sanson-Mosier, every significant modification to the Crime Data Warehouse requires, at a minimum, two consultants: one developer and one business intelligence analyst. The developer modifies the underlying system code and functionality, and the business intelligence consultant develops the actual data reporting methods.

3

SAN FRANCISCO BOARD OF SUPERVISORS

BUDGET AND LEGISLATIVE ANALYST

51



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/ITTY No. 554-5227

MEMORANDUM

William Scott, Chief, Police Department Sophia Kittler, Mayor's Office Suzy Loftus, District Attorney Manohar Raju, Public Defender Vicki Hennessy, Sheriff

FROM: John Carroll, Assistant Clerk, Public Safety and Neighborhood Services Committee

DATE: October 30, 2019

TO:

C.

BOARD of SUPERVISORS

SUBJECT: ORDINANCE MATTER INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following resolution, introduced by Supervisor Mar on October 22, 2019:

File No. 191074

Ordinance amending the Administrative Code to require the Police Department to regularly report certain crime victim data pertaining to victims of Hate Crimes and other specified crimes (Assault, Aggravated Assault, Sexual Assault, Burglary, Theft, Motor Vehicle Theft, Robbery, Battery, Vandalism, Domestic Violence, and Murder).

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

Rowena Carr, Police Department Asja Steeves, Police Department Deirdre Hussey, Police Department Rachel Kilshaw, Police Commission Rebecca Peacock, Mayor's Office Andres Power, Mayor's Office Christine Soto DeBerry, Office of the District Attorney Max Szabo, Office of the District Attorney Johanna Saenz, Sheriff's Department Katherine Johnson, Sheriff's Department Nancy Crowley, Sheriff's Department

聽真印發紹會會

CHINESE CONSOLIDATED BENEVOLENT ASSOCIATION

--- "Chinese Six Companies"

The Official Representative Association of Chinese in America 843 STOCKTON STREET · SAN FRANCISCO, CALIFORNIA 94108 TEL: (415) 982-6000 • FAX: (415) 982-6010

網址:www.ccbausa.org SUBJECT: Support for Crime Victim Data Disclosure Ordinance TO: MAYOR BREED AND SUPERVISORS FROM: Chinese Consolidated Benevolent Association

Dear Mayor Breed and Board of Supervisors,

Since 1882 the Chinese Consolidated Benevolent Association has promoted the welfare and civil rights of Chinese Americans and immigrants.

Our community is concerned about the increased number of burglaries, robberies, and disparities for victims of crime. Police Data indicates that all communities citywide saw an increase in burglary victims each year starting in 2015, and there was a citywide increase in robbery victims since 2016. Asian burglary victims increased in number every year since 2013 and Asian robbery victims increased each year since 2016. The continuing release of this data is critical to ensuring that all our communities are safe. Like the census, this data helps ensure that all communities and victims of crime are counted

CCBA is in support of Supervisor Gordon Mar's Crime Victim Data Disclosure Ordinance, which would require the SFPD to provide a quarterly report on the motivating factor for hate crimes and require the SFPD to provide a quarterly report on the locations and aggregated victim demographic data (race. gender, age) of specified crimes. The legislation does not require the collection of any new data, but requires SFPD to report already available information. The data is de-identified, aggregate, and will not contain any Personal Identifying Information.

This legislation will help identify disparities for victims of crime, allow city, SFPD, and residents to create data-driven crime prevention strategies, and help us address the root causes of crime by identifying impacted communities. We ask that you support Supervisor Mar's legislation.

Sincerely,

Chinese Consolidated Benevolent Association

CC: Mayor London Breed President Norman Yee Sandra Fewer Catherine Stefani Aaron Peskin Vallie Brown Matt Haney Norman Yee Rafael Mandelman Hillary Ronen Shamann Walton Ahsha Safal

December 6, 2019

San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

RE: Crime Victim Data Disclosure Ordinance - Letter of Support

Dear Supervisors,

Chinese for Affirmative Action (CAA) is writing to express our support for the Crime Victim Data Disclosure Ordinance, which would require the San Francisco Police Department to provide quarterly reports on crime victim demographics. We believe that data, when made publicly available and used responsibly, can lead to informed decisions on policies and programs to serve otherwise "invisible" communities.

For fifty years, CAA has worked to defend the civil rights of Chinese Americans and to advance multiracial democracy. It is our assessment that more comprehensive, culturally competent, and effective strategies are needed to ensure the safety of all residents in this city, and that having data available on how specific communities are affected differently can shape interventions in meaningful and powerful ways.

CAA recognizes that while violent crimes are at an all-time low historically, it is an issue that has gripped the nation and urban centers, including San Francisco, with fear and outrage. This ordinance can help center the specific and diverse needs of victims, and help policymakers understand the role for more cultural and linguistic competency in programs that promote community healing and break cycles of violence and trauma.

Thank you for your ongoing commitment to identifying data-driven, effective, and equitable approaches to community safety and justice that appreciate the needs of all of San Francisco's diverse communities.

Please do not hesitate to reach out at <u>cchoi@caasf.org</u> or 415-247-6750 if you have any questions or would like to discuss further.

Sincerely,

Cynthia Choi Co-Executive Director Chinese for Affirmative Action

17 WALTER U. LUM PLACE • SAN FRANCISCO, CA 94108 T 415.274.6750 • F 415.397.8770 • INFO@CAASF.ORG • WWW.CAASF.ORG



Hon. London N. Breed, Mayor Hon. Norman Yee, President of the Board of Supervisors 1 Dr. Carlton B Goodlett Pl. San Francisco, CA 94102

Dear Mayor Breed and President Yee,

On behalf of the Jewish Community Relations Council (JCRC) of San Francisco, the Peninsula, Marin, Sonoma, Alameda and Contra Costa counties, we are writing to ask for your support for Supervisor Gordon Mar's proposed legislation to require disclosure of aggregated victim demographic data.

JCRC advocates, often in coalition with other communities, for a just society and for security for all. We envision a vibrant Jewish community empowered to express its shared values in the public arena. JCRC serves as an umbrella organization for more than 50 synagogues, and Jewish organizations from throughout the Bay Area.

One of the JCRC's core values is *B'Tselem Elohim* – the belief that all people are created in God's image and accordingly each person's life is of infinite value. This principle leads the JCRC to maintain that it is critical for equal opportunity and equal protection to exist under the law for every individual. Therefore, we think it is important to provide law enforcement and policy makers with clarity and transparency. As a community that is frequently impacted by hate crimes, we support Supervisor Mar's legislation because of the additional data and transparency it creates for tracking and addressing hate crimes.

Lastly, given the increase in hate crimes both locally and throughout the United States, we strongly believe that providing better access to information and data will ensure that agencies, legislators and policy analysts will be better able to recognize, understand and potentially prevent these crimes. Reliance on data, as opposed to reacting to individual crime, will also ensure that law enforcement agencies can better coordinate to combat existing crime patterns and trends, particularly as it relates to communities impacted by hate crimes.

We support this legislation and ask that you do as well. If you have any questions, please do not hesitate to contact Elle Segal at (415) 977-7418. We look forward to working with you both on this and other important issues.

Thank you for your time.

Sincerely,

Jessian Abertz

Jessica Trubowitch Director of Public Policy and Community Building

Elle Segal Public Affairs and Civic Engagement Manager

JEWISH COMMUNITY RELATIONS COUNCIL

of San Francisco, the Peninsula, Marin, Sonoma, Alameda and Contra Costa Counties 121 Steuart Street, Ste. 301, San Francisco, CA 94105 | Ph: (415) 957-1551 | info@jcrc.org | www.jcrc.org

Pursuing a Just Society and a Secure Jewish Future



November 22, 2019

Hon. London N. Breed, Mayor Hon. Norman Yee, President of the Board of Supervisors 1 Dr. Carlton B Goodlett Pl. San Francisco, CA 94102

Dear Mayor Breed and President Yee,

Alice believes that law enforcement agencies should improve the collection, maintenance, and disclosure of accurate demographic data, including for gender, race, and sexual orientation. For this reason, we are pleased to support Supervisor Gordon Mar's legislation requiring the disclosure of aggregated victim demographic data. Particularly with hate crimes having increased by 58 percent last year, we feel that now is the right time to increase the scrutiny of who is being targeted and where we as a city need to prioritize resources.

The Crime Victim Data Disclosure Ordinance would make the maintenance and disclosure of crime victim data more routine and systematic. The ordinance will help agencies, policymakers, and the broader community focus resources based on data and facts. The improved accessibility of this data could also help organizations that support LGBTQ individuals and families, communities of color, children and youth, and survivors of domestic violence better apply for grants and funding to address what the data show.

We believe this legislation, by making the release of the data routine, could minimize the likelihood that high-profile and sensationalized incidents unduly influence policy or enforcement efforts in a way that harms public safety and community relations. The availability of this data can place high-profile incidents within a broader context and more readily equip agencies, policymakers, and the broader community with the information they need to most effectively respond. Given Supervisor Mar's approach, we believe it would accomplish these goals without unnecessarily inflaming tensions or infringing on the privacy of crime victims.

We strongly encourage you to work together to enact this legislation to better serve our vulnerable communities, including our own.

Sincerely,

cc:

/s/ Gina Simi, /s/ David Fujimoto Gina Simi and David Fujimoto Club Co-Chairs Alice B. Toklas LGBT Democratic Club.

Board of Supervisors: Hon. Vallie Brown Hon. Sandra Lee Fewer Hon. Matt Haney Hon. Rafael Mandelman Hon. Gordon Mar Hon. Gordon Mar Hon. Aaron Peskin Hon. Hillary Ronen Hon. Ahsha Safaí Hon. Catherine Stefani Hon. Shamann Walton

Alice B. Toklas LGBT Democratic Club · 2261 Market Street #1800, San Francisco, CA 94114 · cochairs@alicebtoklas.org

Chinese American Democratic Club



華裔民主黨協會

San Francisco Board of Supervisors Honorable Norman Yee, President of the Board of Supervisors San Francisco City Hall, 1 Dr Carlton B Goodlett PI Suite 244 San Francisco, CA 94102

Dear Honorable Norman Yee,

The General Membership of the Chinese American Democratic Club (CADC) has voted unanimously to support Supervisor Gordon Mar's calling on the San Francisco Police Department to release 10 years of aggregated citywide crime victim demographic data and legislation to require annual disclosure of victim demographics going forward.

Since 1958, CADC's mission has been to "foster active participation in the democratic process of government ... demand a high standard in government to seek justice and equality for all people...".

We strongly encourage your support of this legislation.

Yours truly,

Bayard Fong

Bayard Fong, CADC 1st Vice President (415) 672-9015

Cc: Board of Supervisors

Sandy Lee Fewer Catherine Stefani Aaron Peskin Gordon Mar Vallie Brown Matt Haney Rafael Mandelman Hillary Ronen Shamann Walton Asha Safai

950 Grant Ave, 2nd Floor San Francisco CÁ 94108 cadc.nationbuilder.com Info@sfcadc.org

Ch. ese American Citizens Alliar.



1044 Stockton Street San Francisco, CA 94108

Date: September 5, 2019

SUBJECT: Support for Aggregated Victim Demographic Data Legislation

TO: Mayor London Breed and San Francisco Board of Supervisors

FROM: Chinese American Citizens Alliance

Dear Mayor Breed and President Yee,

For many years, the Chinese community has felt that many of our vulnerable elderly, immigrant, women, and monolingual community members are victims of crime. In addition, hate-motivated crimes in San Francisco have surged in the past few years increasing by 61% from 2017 to 2018. Nationally, hate crimes increased for three consecutive years since 2015. Since hate crimes require intent to be proven, without an obvious statement of hate against a certain community, many hate crimes go undocumented.

The mission of Chinese American Citizens Alliance is to promote the general welfare, legal rights, and happiness of the Chinese community and we feel that action must be taken to help the diverse communities impacted by violence and crime.

Chinese American Citizens Alliance fully supports Supervisor Gordon Mar's legislation to require annual disclosure of aggregated victim demographic data. This legislation will indicate whether certain communities or demographic groups are disproportionately victims of specific types of crimes and is critical to developing more effective crime prevention strategies, determining appropriate police staffing, identifying budget and resource priorities for public safety programs, and ensuring that all communities are safe.

Sincerely

Teresa Lai, President Chinese American Citizens Alliance

Cc: Mayor London Breed Supervisor Sandra Lee Fewer; Supervisor Catherine Stefani; Supervisor Aaron Peskin; Supervisor Gordon Mar Supervisor Vallie Brown; Supervisor Matt Haney Supervisor Rafael Mandelman; Supervisor Hillary Ronen Supervisor Shamann Walton; Supervisor Asha Safai Norman Yee, President, BOS



Duboce Triangle Neighborhood Association

PMB # 301, 2261 Market Street, San Francisco, CA 94114 (415) 267-1821 / www.dtna.org

SUBJECT: Support for Aggregated Victim Demographic Data Legislation TO: President Yee, Board of Supervisors, and Mayor Breed FROM: DTNA Board

Dear President Norman Yee and Mayor Breed,

The DTNA Board supports Supervisor Gordon Mar's proposed legislation to require disclosure of aggregated victim demographic data.

Over the past several years the DTNA and other neighborhood and public interest organizations have been frustrated by the unwillingness of the San Francisco Police Department to release aggregate data and long-term crime trends, especially in the area of clearance rates. We believe that San Francisco, like other cities, should publish yearly data showing ten-year trends in numbers of crimes citywide and broken down by neighborhood, including trends regarding what percentage of crimes are being solved, and why others are not. It is impossible for taxpayers to know whether the money they spend on public safety is being well spent without this information.

In addition, the DTNA Board finds it unacceptable that reasonable requests for data from sitting supervisors are rejected by the SFPD. That has been the experience of our last two supervisors, Scott Wiener and Rafael Mandelman. It is not possible for the legislative branch to do its job if it cannot access data that allows it to evaluate city departments.

We believe that Supervisor Mar's request for data was entirely reasonable – if a particular group of people are being targeted based on race, gender identity, or sexual orientation in our city, then that needs to be known. Legislators could then work with SFPD and the Mayor's office to craft a policy response. It is disappointing to us that it requires legislation for the SFPD to provide necessary information, but since that appears to be the case, we support the legislation.

We also hope that supervisors will work together in the next several months to craft broader legislation that would define specific benchmark data that the SFPD is required to provide, including statistics broken down by neighborhood, and clearance rates, noting how many were cleared because the perpetrator was prosecuted and convicted, how many because the District Attorney declined to prosecute, and how many because the victim declined to file charges, as well as the status of cases that have not been cleared. We further hope that Mayor Breed will sign such legislation and see that it is promptly implemented.

Sincerely,

Lik.

Erik Honda DTNA Vice-President, for the DTNA Board

61

Cc: Mayor London Breed Supervisor Sandra Lee Fewer Supervisor Catherine Stefani Supervisor Aaron Peskin Supervisor Gordon Mar Supervisor Vallie Brown Supervisor Vallie Brown Supervisor Matt Haney Supervisor Rafael Mandelman Supervisor Hillary Ronen Supervisor Shamann Walton Supervisor Asha Safai

From: Carla K <carlak_56@yahoo.com>

Sent: Thursday, September 19, 2019 10:17 AM

To: mayorlondonbreed@sfgov.org; sandra.fewer@sfgov.org; catherine.stefani@sfgov.org; aaron.peskin@sfgov.org; gordon.mar@sfgov.org; vallie.brown@sfgov.org; matt.haney@sfgov.org; norman.yee@sfgov.org; rafael.mandelman@sfgov.org; shamann.walton@sfgov.org; hillary.ronen@sfgov.org; ahsha.safai@sfgov.org; board.of.supervisors@sfgov.org; sfpd.commission@sfgov.org

Cc: Carla Kozak <carlak 56@yahoo.com>

Subject: GGHNA concerns regarding racially targeted crime statistics

Dear Mayor Breed and members of the Board of Supervisors:

Nationally, hate-motivated crimes have increased for three consecutive years since 2015. In San Francisco, hate crimes have surged in the past few years, increasing by 61% from 2017 to 2018.

Members of our community are concerned about racial targeting by criminals in response to a string of high-profile crimes targeting Chinese- and other Asian-American victims. Community members have been anxious about the brazen violence and robbery in broad daylight.

For many years, the Chinese community has felt that many elderly, immigrant, women, and monolingual community members are disproportionately victimized by crime. GGHNA fully supports Supervisor Gordon Mar's calling on the San Francisco Police Department to release the last 10 years of aggregated victim demographic data and legislation to require annual disclosure of aggregated victim demographic data going forward.

We believe this legislation will indicate whether certain communities or demographic groups are disproportionately victims of specific types of crimes and is critical to developing more effective crime prevention strategies, determining appropriate police staffing, identifying budget and resource priorities for public safety programs, and ensuring that all communities are safe.

Sincerely,

Carla Kozak

Secretary, Golden Gate Heights Neighborhood Association



October 1, 2019

President Norman Yee Board of Supervisors City Hall 1 Dr. Carleton Goodlett Place San Francisco, CA 94102

Re: Victims Demographics legislation

Dear President Yee and Members of the Board of Supervisors,

We write to express the support of the Sunset Heights Association of Responsible People (SHARP) for Victims Demographics legislation authored by Supervisor Gordon Mar. Our neighborhood association believes this proposed legislation is needed to develop more effective crime prevention strategies and to ensure all communities are safe.

We agree the San Francisco Police Department ought to release years of aggregated victim demographic data, and we support legislation to require annual disclosure of victim demographic data going forward. This legislation is critical to developing more effective crime prevention strategies, determining appropriate police staffing, identifying budget and resource priorities for public safety programs.

Nationally, hate crimes have increased for several years while increasing in San Francisco increasing by 61 percent last year. Please support Supervisor Mar's call to release demographic crime data so we can better address these and other crimes.

Sincerely,

S.H.A.R.P. BOARD OF DIRECTORS

CC: Mayor London Breed

From: marlene tran <<u>tranmarlene@yahoo.com</u>> Date: August 31, 2019 at 11:29:58 AM PDT To:

Cc: Marlene Tran <<u>tranmarlene@yahoo.com</u>>

Subject: Re: Support for Supervisor Mar's Legislation to Require Disclosure of Aggregated Victim Demographic Data

VVAA support for Supervisor Gordon Mar's legislation to require disclosure of aggregated victim demographic data

Dear Supervisor,

In light of the recent and increasingly brutal crimes against our elderly Asian citizens, the Visitacion Valley Asian Alliance is writing to support much-needed aggregated victim demographic data transparency legislation from Supervisor Gordon Mar's office.

In the 1980's when I moved to Visitacion Valley, many crimes were targeted at the largely non-limited English speaking immigrants. However, victims were unable to make police reports because of language barriers, lack of access for them and LACK OF police data.

As their ESL instructor and multilingual neighbor, I organized monthly police meetings, initiated bilingual surveys, provided victims with translations in courts and police matters etc., I even offered, for free, to then Captain Bruce the use of my Leland Ave property to enable residents direct opportunities to communicate with law enforcement.

While the ethnic media has reported many of the crimes, the English media has only recently starting to write about the serious cases. In my 30 years of volunteer community work, I grieve for the many victims who suffered greatly because they did not get the services and resources they deserve.

Supervisor Mar's aggregated victim demographic data transparency legislation will provide annual disclosure of aggregated victim demographic data (race, age, gender identity, sexual orientation, disability, religion) for crimes that are committed. This aggregated data will help guide budget and resource priorities, police staffing, and crime prevention programs to keep our communities safe.

We fully support Gordon Mar's legislation because the much needed data will make San Francisco a safer City for all.

Sincerely,

Marlene Tran, Spokesperson Visitacion Valley Asian Alliance (VVAA) From:Frank Noto <Frank@fnstrategy.com>Sent:Thursday, September 19, 2019 9:41 PMTo:Breed, Mayor London (MYR)Cc:Fewer, Sandra (BOS); Stefani, Catherine (BOS); Peskin, Aaron (BOS); Mar, Gordon (BOS); Brown, Vallie
(BOS); Haney, Matt (BOS); Yee, Norman (BOS); Mandelman, Rafael (BOS); Walton, Shamann (BOS);
Ronen, Hillary; Safai, Ahsha (BOS); Board of Supervisors, (BOS)Subject:support for victim demographic data legislation

| Follow Up Flag: | Flag for follow up |
|-----------------|--------------------|
| Flag Status: | Flagged |

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Dear Mayor Breed and Supervisors,

Stop Crime SF fully supports Supervisor Gordon Mar's calling on the San Francisco Police Department to release the last 10 years of aggregated victim demographic data and legislation to require annual disclosure of aggregated victim demographic data going forward. This legislation will indicate whether certain communities or demographic groups are disproportionately victims of specific types of crimes and is critical to developing more effective crime prevention strategies, determining appropriate police staffing, identifying budget and resource priorities for public safety programs, and ensuring that all communities are safe.

Stop Crime SF is a grassroots group with more than 800 members. We are San Francisco residents with the mission to work together to reduce and prevent crime in our neighborhoods.

Nationally, hate crimes increased for three consecutive years since 2015 and hate-motivated crimes in San Francisco have surged in the past few years increasing by 61 percent from 2017 to 2018. Since hate crimes require intent to be proven, without an obvious statement of hate against a certain community, many hate crimes go undocumented.

This disturbing trend of increasing hate crimes against ethnic and religious minorities and the LGBT community cannot be tolerated.

Please support Supervisor Mar's call to release demographic crime data so we can better address hate crimes and other offenses.

Frank Noto President Stop Crime SF 415-830-1502 President, District 7, BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. 554-6516 Fax No. 554-7674

TDD/TTY No. 544-6546

Norman Yee

| • | PRESIDENTI | IAL ACTION | | 120 5 |
|--|---|--|--------------------|---------|
| Date: 1/13/2020 | | · · · · | · . | SH- |
| To: Angela Calvillo | o, Clerk of the B | Board of Supervisors | | |
| Madam Clerk, Pursuant to Board Rules, I | am hereby: | · · · · · · | ŭ. V | (|
| □ Waiving 30-Day Rule | (Board Rule No. 3.23) | | | ž |
| File No. | | | | |
| Title. | | · (Primary Sponsor) | | · · · |
| . · | · | · · · · | | · · · |
| Transferring (Board Rule N | √o 3.3) | | • | |
| File No. 19 | 1074 | Mar | | |
| | | | | |
| Title. Administrati | ve Code - Crimo | (Primary Sponsor e Victim Data Reportir | · | · · · · |
| Title. Administrati | <u></u> | e Victim Data Reportir | ý 1g | ittee |
| Administrati From: Public Safety | <u></u> | e Victim Data Reportir od Services | · | |
| Administrati From: Public Safety | v & Neighborho t Audit & Overs | e Victim Data Reportir od Services ight | ng Comm Comm | |
| Administrati From: Public Safety To: Government | v & Neighborho t Audit & Overs Committee App | e Victim Data Reportir od Services ight | ng Comm Comm | |
| Administrati From: Public Safety To: Government | v & Neighborho t Audit & Overs Committee App | e Victim Data Reportin od Services light ointment (Board Rule No. 3 | ng Comm Comm | ittee |
| Administrati From: Public Safety To: Government Assigning Temporary (Supervisor: | v & Neighborho t Audit & Overs Committee App R | e Victim Data Reportin od Services light ointment (Board Rule No. 3 | ng Comm Comm | |
| Administrati From: Public Safety To: Government D Assigning Temporary (Supervisor: For: | v & Neighborho t Audit & Overs Committee App R | e Victim Data Reportin od Services light ointment (Board Rule No. 3 eplacing Supervisor: | ng Comm Comm | ittee |
| Administrati From: <u>Public Safety</u> To: <u>Government</u> D Assigning Temporary (Supervisor: For: (Date | v & Neighborho t Audit & Overs Committee App R D End Time: | e Victim Data Reportin od Services ight ointment (Board Rule No. 3 eplacing Supervisor: | ng Comm Comm | ittee |

66