March 2, 2020

Ms. Angela Calvillo, Clerk Honorable Supervisor Walton **Board of Supervisors** City and County of San Francisco City Hall, Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Reception:

1650 Mission St. Suite 400

San Francisco, CA 94103-2479

415.558.6378

Fax.

415.558.6409

Planning Information: 415.558.6377

Re: Transmittal of Planning Department Case Number 2020-000084PCA/MAP:

Bayview Industrial Triangle Zoning Update

Board File No. 200086

Planning Commission Recommendation: Approval with comment

Dear Ms. Calvillo and Supervisor Walton,

On February 20, 2020, the Planning Commission conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance, introduced by Supervisor Walton that would amend the San Francisco Planning Code by amending sectional map sheet ZN10 to change the use classification of certain parcels in the Bayview Industrial Triangle Redevelopment project area from M-1 (light industrial) and NC-3 to PDR-1-G (general industrial) and NCT-3 (moderate-scale neighborhood commercial transit); amending sectional map sheet HT10 to change the height classification of certain parcels in the Bayview Industrial Triangle Redevelopment project area from 40-X to 65-J. At the hearing the Planning Commission recommended approval with consideration for the Bayview Plaza site.

The Commission's proposed considerations were as follows:

Consider land use compatibility in future deliberations regarding the Bayview Plaza site to accommodate a school

The proposed amendments are appropriately exempt from environmental review under the Common Sense Exemption under CEQA Guidelines Section 15061(b)(3) because they would have no significant environmental effects.

Please find attached documents relating to the actions of the Commission. If you have any questions or require further information please do not hesitate to contact me.

Sincerely,

Aaron D. Starr

Manager of Legislative Affairs

cc:

Audrey Pearson, Deputy City Attorney Percy Burch, Aide to Supervisor Walton Erica Major, Office of the Clerk of the Board

Attachments:

Planning Commission Resolution Planning Department Executive Summary

Planning Commission Resolution No. 20661

HEARING DATE: FEBRUARY 20, 2020

1650 Mission St. Suite 400 San Francisco. CA 94103-2479

Project Name: Case Number:

Bayview Industrial Triangle Zoning Update 2020-000084PCA/MAP [Board File No. 200086] Supervisor Walton / Introduced January 28, 2020

Reception:

Initiated by: Staff Contact:

Reanna Tong, Citywide

415.558.6409

415.558.6378

Reviewed by:

reanna.tong@sfgov.org, (415) 575-9193 Susan Exline, Principal Planner

Planning Information: 415.558.6377

Susan.exline@sfgov.org, (415) 558-6332

RESOLUTION APPROVING A PROPOSED ORDINANCE THAT WOULD AMEND THE SAN FRANCISCO PLANNING CODE BY AMENDING SECTIONAL MAP SHEET ZN10 TO RE-CLASSIFY CERTAIN **PARCELS** IN THE BAYVIEW INDUSTRIAL REDEVELOPMENT PROJECT AREA FROM M-1 TO PDR-1-G, M-2 TO PDR-1-G, AND M-1 AND NC-3 TO NCT-3; ADOPTING FINDINGS, INCLUDING ENVIRONMENTAL FINDINGS, PLANNING CODE SECTION 302 FINDINGS, AND FINDINGS OF CONSISTENCY WITH THE GENERAL PLAN AND PLANNING CODE SECTION 101.1.

WHEREAS, on January 28, 2020, Supervisor Walton introduced a proposed ordinance under Board of Supervisors (hereinafter "Board") File number 200086, which would amend Sheet ZN10 of the Zoning Map to change the zoning districts within the Bayview Industrial Triangle Redevelopment Area from M-1, M-2, and NC-3, to PDR-1-G and NCT-3; and,

WHEREAS, the Planning Commission (hereafter "Commission") conducted a duly noticed public hearing at a regularly scheduled meeting to consider the proposed Ordinance on February 20, 2020;

WHEREAS, the proposed Ordinance has been determined to be categorically exempt from environmental review under the California Environmental Quality Act Section 15061(b)(3); and,

WHEREAS, the Planning Commission has heard and considered the testimony presented to it at the public hearing and has further considered written materials and oral testimony presented on behalf of Department staff and other interested parties; and,

WHEREAS, all pertinent documents may be found in the files of the Department, as the custodian of records, at 1650 Mission Street, Suite 400, San Francisco; and

WHEREAS, the Planning Commission has reviewed the proposed Ordinance; and,

WHEREAS, the Planning Commission finds the facts presented that the public necessity, convenience, and general welfare require the proposed amendment; and,

MOVED, that the Commission hereby approves of the proposed Ordinance with future consideration for the land uses at the Bayview Plaza site to accommodate a school.

FINDINGS

Having reviewed the materials identified in the preamble above, and having heard all testimony and arguments, this Commission finds, concludes, and determines as follows:

The Commission finds the proposed Ordinance and recommended consideration for the Bayview Plaza site are in accordance with the General Plan as it will maintain and enhance a sound and diverse economic base and fiscal structure for the city. The Ordinance will also ensure and encourage the retention and provision of neighborhood-serving goods and services in the Bayview Industrial Triangle.

- 1. In the City's FY 12-13 budget, responsibility for providing strategic direction, planning and oversight of early care and education programs was consolidated in the new agency, OECE.
- 2. The proposed Ordinance will correct the Planning Code so that it is in line with the City's current practices and adopted budget.
- 3. **General Plan Compliance.** The proposed Ordinance and the Commission's recommended considerations are consistent with the following Objectives and Policies of the General Plan:

COMMERCE AND INDUSTRY ELEMENT

OBJECTIVE 1

MAINTAIN AND ENHANCE A SOUND AND DIVERSE ECONOMIC BASE AND FISCAL STRUCTURE FOR THE CITY.

Policy 2.1

Seek to retain existing commercial and industrial activity and to attract new such activity to the city.

The proposal would apply the PDR controls to the project area, which work to retain existing uses and encourage new PDR type uses and activities. The PDR sector has brought economic and job diversity to San Francisco by supporting other business sectors through services and goods such as catering, equipment rental, and product manufacturing. PDR businesses are a source of employment for a wide range of employees, including those who do not have a college degree, yet provide a salary that is higher than the retail sector.

OBJECTIVE 3

PROVIDE EXPANDED EMPLOYMENT OPPORTUNITIES FOR CITY RESIDENTS, PARTICULARLY THE UNEMPLOYED AND ECONOMICALLY DISADVANTAGED.

Policy 3.1

Promote the attraction, retention and expansion of commercial and industrial firms which provide employment improvement opportunities for unskilled and semi-skilled workers.

The proposal would apply the PDR controls to the Bayview Industrial Triangle, which would help to retain job generating uses and activities. PDR jobs have been shown to provide better wages than other industries for employees who do not have a college degree.

OBJECTIVE 4

IMPROVE THE VIABILITY OF EXISTING INDUSTRY IN THE CITY AND THE ATTRACTIVENESS OF THE CITY AS A LOCATION FOR NEW INDUSTRY.

Policy 4.5

Control encroachment of incompatible land uses on viable industrial activity.

The proposal would apply the PDR controls to the Bayview Industrial Triangle, which would help to maintain the industrial character of the area. These controls maintain the PDR uses, by limiting the amount of office, housing and retail in the PDR area.

- 4. **Planning Code Section 101 Findings.** The proposed amendments to the Planning Code are consistent with the eight Priority Policies set forth in Section 101.1(b) of the Planning Code in that:
 - 1. That existing neighborhood-serving retail uses be preserved and enhanced and future opportunities for resident employment in and ownership of such businesses enhanced;
 - The proposed reclassification would not have a negative effect on existing neighborhood-serving retail uses in the area, the proposed reclassification provides flexibility to encourage future neighborhood-serving retail and housing density along the Third Street corridor.
 - 2. That existing housing and neighborhood character be conserved and protected in order to preserve the cultural and economic diversity of our neighborhoods;

The proposed reclassification maintains the intent of the Bayview Industrial Triangle Redevelopment Plan by permitting housing on the project area's principal arterial (Third Street), but not off Third Street; and preserving and protecting existing neighborhood-serving retail and PDR uses through the restriction of office and residential uses off Third Street.

3. That the City's supply of affordable housing be preserved and enhanced;

The proposed reclassification would not have an adverse effect the City's existing supply of affordable housing, but enhances the supply by allowing for greater housing density on Third Street.

4. That commuter traffic not impede MUNI transit service or overburden our streets or neighborhood parking;

The proposed Ordinance would not result in commuter traffic impeding MUNI transit service or overburdening the streets or neighborhood parking.

5. That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced;

The proposed amendment would protect industrial and service sectors from displacement. PDR use districts were created with the intent to retain space for jobs and help reduce land use conflicts between housing and industry. The PDR districts have strict controls which limit the intrusion of residential, large retail, and office uses into active industrial districts. The proposed amendment therefore, will work to protect the existing industrial and service sectors from displacement.

6. That the City achieve the greatest possible preparedness to protect against injury and loss of life in an earthquake;

The proposed Ordinance would not have an adverse effect on City's preparedness against injury and loss of life in an earthquake.

7. That the landmarks and historic buildings be preserved;

The proposed Ordinance would not have an adverse effect on the City's Landmarks and historic buildings.

8. That our parks and open space and their access to sunlight and vistas be protected from development;

The proposed Ordinance would not have an adverse effect on the City's parks and open space and their access to sunlight and vistas.

5. **Planning Code Section 302 Findings.** The Planning Commission finds from the facts presented that the public necessity, convenience and general welfare require the proposed amendments to the Planning Code as set forth in Section 302.

Resolution No. 20661 February 20, 2020

NOW THEREFORE BE IT RESOLVED that the Commission hereby APPROVES the proposed Ordinance as described in this Resolution.

I hereby certify that the foregoing Resolution was adopted by the Commission at its meeting on February 20, 2020.

Johns

Commission Secretary

AYES:

Diamond, Fung, Imperial, Johnson, Koppel, Moore

NOES:

None

ABSENT:

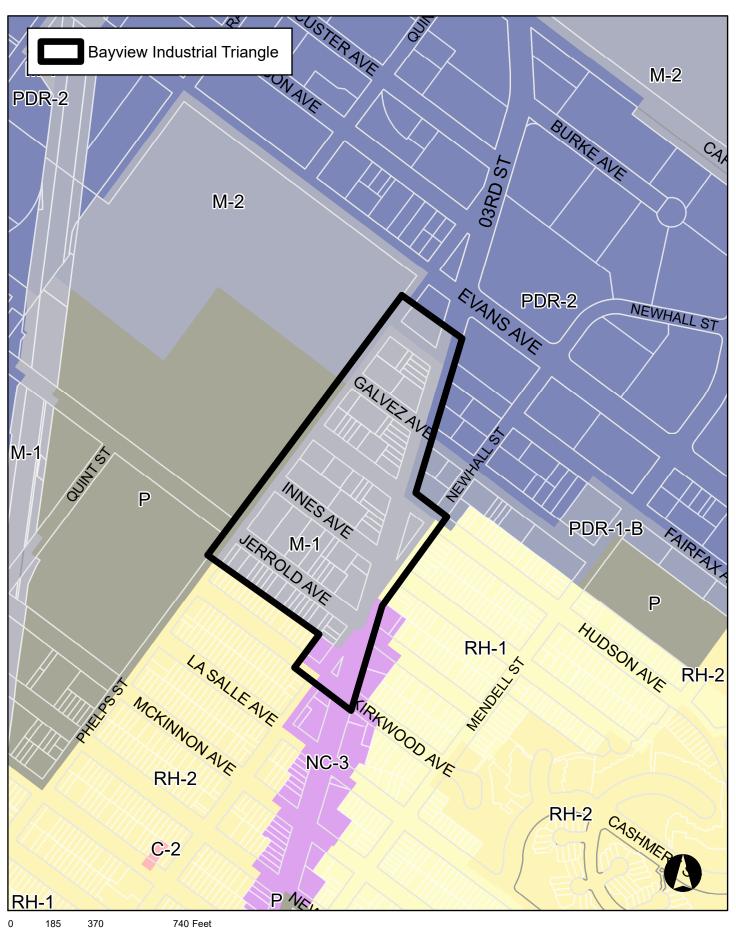
Richards

ADOPTED:

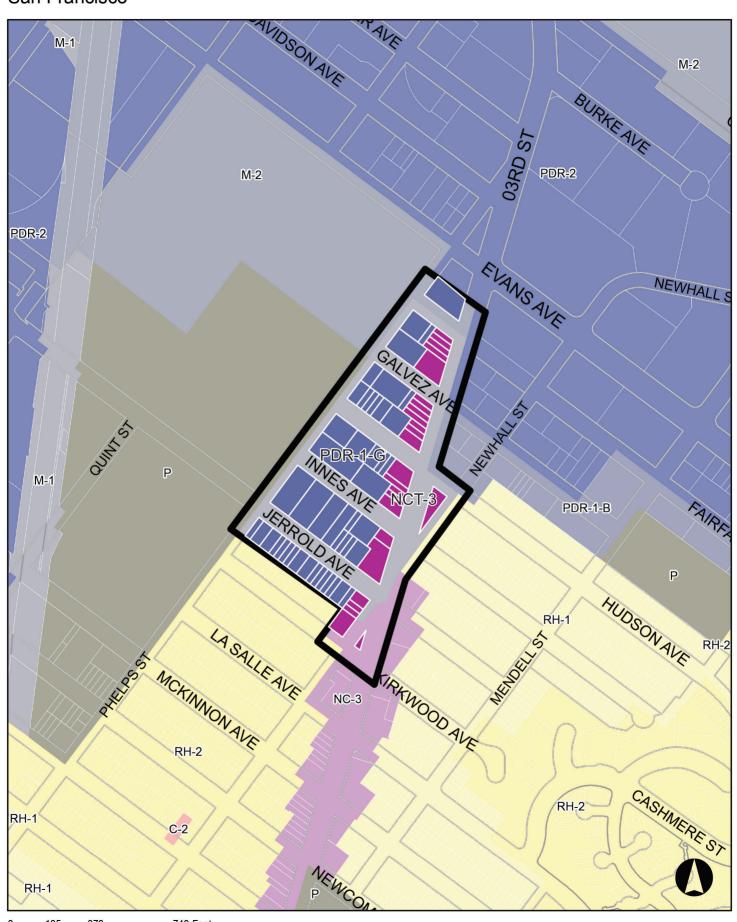
February 20, 2020



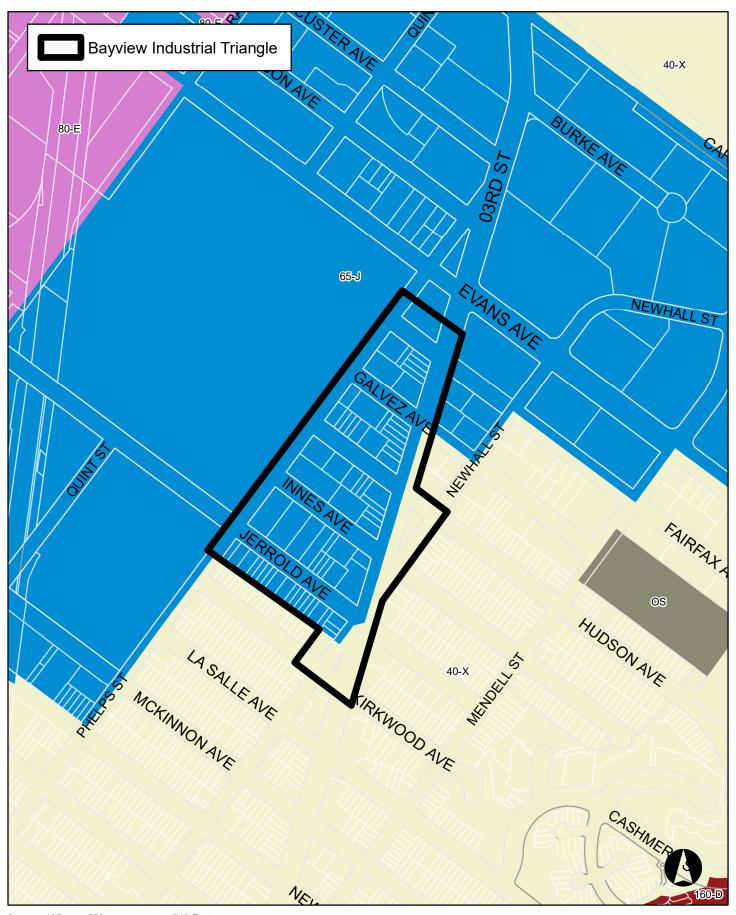
San Francisco



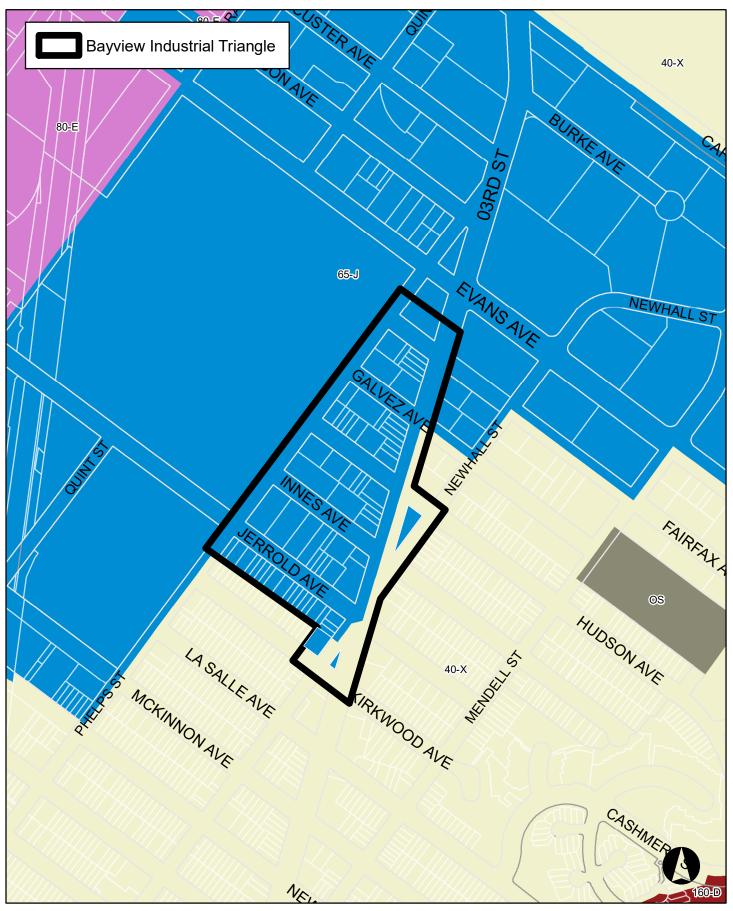












Executive Summary Planning Code Text & Zoning Map Amendment

HEARING DATE: FEBRUARY 20, 2020 90-DAY DEADLINE: APRIL 27, 2020 1650 Mission St. Suite 400 San Francisco, CA 94103-2479

Reception: 415.558.6378

Fax:

Planning Information: **415.558.6377**

415.558.6409

Project Name:Bayview Industrial Triangle Zoning UpdateCase Number:2020-000084PCA/MAP [Board File No. 200086]Initiated by:Supervisor Walton / Introduced January 28, 2020

Staff Contact: Reanna Tong, Citywide

Reanna.tong@sfgov.org, 415-575-9193

Reviewed by: Susan Exline, Principal Planner

Susan.exline@sfgov.org, 415-558-6332

Recommendation: Approval

PLANNING CODE AMENDMENT

The proposed ordinance would amend the San Francisco Planning Code by amending sectional map sheet ZN10 to change the use classification of certain parcels in the Bayview Industrial Triangle Redevelopment project area from M-1 (light industrial) and NC-3 to PDR-1-G (general industrial) and NCT-3 (moderate-scale neighborhood commercial transit); amending sectional map sheet HT10 to change the height classification of certain parcels in the Bayview Industrial Triangle Redevelopment project area from 40-X to 65-J; and making and adopting environmental findings and findings of consistency with the general plan and the priority policies of planning code section 101.1.

The Way It Is Now:

- 1. All parcels, excluding those fronting Third Street within the Bayview Industrial Triangle Redevelopment Area, are classified as M-1 (light industrial) zoning; and,
- 2. All parcels fronting Third Street within the Bayview Industrial Triangle Redevelopment Area, except for parcel 5235/003, 5279/004, and 5278/015, are classified as M-1 (light industrial) zoning; and,
- 3. Parcels 5279/004 and 5278/015 are classified as NC-3 (moderate-scale neighborhood commercial) zoning; and,
- 4. Parcel 5235/003 is classified as M-2 (heavy industrial) zoning; and,
- 5. Parcels 5260/001, 5279/004, and 5278/015 are classified as 40-X.

The Way It Would Be:

Executive Summary

Hearing Date: February 20, 2020

1. Zoning Map Amendment reclassifying all parcels, excluding those fronting Third Street within the Bayview Industrial Triangle Redevelopment area, from M-1 (light industrial) and to PDR-1-G (General Production, Distribution, and Repair); and,

- **2. Zoning Map Amendment** reclassifying all parcels fronting Third Street, except for parcels 5235/003, 5279/004, and 5278/015, within the Bayview Industrial Triangle Redevelopment area, from M-1 (light industrial) to NCT-3 (moderate-scale neighborhood commercial transit); and,
- **3. Zoning Map Amendment** reclassifying parcels 5279/004 and 5278/015 from NC-3 (moderate-scale neighborhood commercial) to NCT-3 (moderate-scale neighborhood commercial transit); and,
- **4. Zoning Map Amendment** reclassifying parcel 5235/003 from M-2 (heavy industrial) to PDR-1-G (General Production, Distribution, and Repair); and,
- **5. Height & Bulk District Map Amendment** reclassifying parcels 5260/001, 5279/004, and 5278/015 from 40-X to 65-J.

BACKGROUND

The Bayview Industrial Triangle Redevelopment Area ("BIT"), comprised of 72 parcels, was adopted on June 30, 1980 for a forty-year time period. All real property in the Redevelopment Area is subject to the controls and requirements of the Redevelopment Plan. The intent of the Bayview Industrial Triangle Redevelopment Plan was to preserve and expand industrial uses and activities, limit office and residential uses, and allow for limited retail uses.

On June 30, 2020, the Bayview Industrial Triangle Redevelopment Plan will expire. As a result, the underlying M-1 zoning use and 65-feet height districts will take effect and all planning and entitlement responsibilities will transition from the Office of Community Infrastructure and Investment to the Planning Department. This legislation aims to retain the existing PDR uses and non-residential activities, minimize future land use conflicts, and provide for future employment opportunities. Over the last two decades, the Planning Department has undertaken ongoing legislative updates to rezone the city's remaining M-1 zoning districts to more applicable, relevant, and contemporary zoning districts, particularly PDR districts. This legislation furthers the City's goal in phasing out M-1 districts.

The proposed legislation has two main components: First, it would rezone all parcels off Third Street within the Bayview Industrial Triangle from M-1 (Light Industrial) to PDR-1-G (General Production, Distribution, and Repair). Second, it would rezone all parcels on Third Street within the Bayview Industrial Triangle from M-1 and NC-3 to NCT-3 (Moderate-Scale Neighborhood Commercial Transit). For most of the subject area, these zoning districts permit essentially the same land uses and, similarly to the Redevelopment Plan, would work to ensure that PDR uses remain the primary land uses.

The Redevelopment Plan currently allows light industrial and commercial uses, and residential uses above ground floor commercial uses along Third Street. New housing is being proposed for these parcels at a higher density than would be permitted in the underlying M-1 zoning. These projects are currently undergoing review by the Office of Community Infrastructure and Investment (OCII), the city agency currently holding jurisdiction of the Bayview Industrial Triangle Redevelopment Area. To allow these residential projects to make a smooth transition from existing zoning controls to proposed zoning, and for greater housing capacity, the Planning Department proposes to rezone these parcels and most parcels fronting Third Street to NCT-3.

ISSUES AND CONSIDERATIONS

Protection of San Francisco's PDR Sector

The Planning Department's paramount concern is the impact that M-1 zoning will have on the availability and affordability of the City's PDR stock. The concern is derived from Priority Policy Five in the Planning Code Section 101.1(b), which seeks to protect the City's "industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced."

M-1 Districts allows potentially conflicting and competing land uses such as housing (permitted with as a Conditional Use) and large-scale office and retail, where they had been strictly limited under the Redevelopment Plan. Retaining the existing M-1 controls could change the existing PDR character of the area and allow for the possibility that future land uses are inconsistent with the General Plan. PDR zoning districts limit the intrusion of residential, large retail, and office uses, which protects the existing PDR and service sectors from displacement.

Consistent Zoning on a Neighborhood Commercial Transit Corridor

The Bayview Industrial Plan Redevelopment Plan zoning acknowledges the Third Street corridor as an important commercial and transit corridor, allowing for light industrial, commercial, and residential. This is also generally consistent with the zoning on Third Street south of the Bayview Industrial Triangle, which is NC-3. However, the underlying zoning M-1 along Third Street within the Bayview Industrial Triangle itself is not consistent with either the Bayview Industrial Triangle Redevelopment Plan nor the adjacent zoning. The proposed zoning will re-zone all parcels along Third Street within the Bayview Industrial Triangle, except for parcel 5235/003, to NCT-3. This will maintain the Redevelopment Plan's zoning goals and consistency with adjacent Neighborhood Commercial zoning on Third Street. This particular zoning district will allow projects currently undergoing review by OCII to transition smoothly from Redevelopment Plan permissions to updated zoning districts.

Increased Housing Density on a Neighborhood Commercial Transit Corridor

The Planning Department continues to emphasize increased housing density along neighborhood commercial transit corridors as San Francisco and California continues to address the dire need for housing.

General Plan Compliance

This legislation is guided and supported by the city's General Plan, which lists priorities, goals, and policies the aim to continue San Francisco's economic vitality, social equity, and environmental quality. Rezoning the underlying zoning from M-1 to PDR-1-G and NCT-3 on Third Street will allow existing businesses and residents to stay in place; prevent other, more competitive uses from displacing smaller, neighborhood-serving businesses; encourage greater residential density on the Third Street commercial corridor; and promote social equity by retaining accessible and diverse jobs and industries in the community and city. The following General Plan goals and policies are supportive of this legislation:

Priority Policy 5: That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced.

Commerce and Industry Element

Goal 1. Economic Vitality: maintain and expand a healthy, vital and diverse economy which will provide jobs essential to personal well-being and revenues to pay for the services essential to the quality of life in the city.

Policy 1.3: Locate commercial and industrial activities according to a generalized commercial and industrial land use plan.

Policy 2.1: Seek to retain existing commercial and industrial activity and to attract new such activity to the city.

Policy 3.1: Promote the attraction, retention and expansion of commercial and industrial firms which provide employment improvement opportunities for unskilled and semi-skilled workers.

Policy 4.5: Control encroachment of incompatible land uses on viable industrial activity.

<u>Policy 4.11:</u> Maintain an adequate supply of space appropriate to the needs of incubator industries.

Policy 6.1: Ensure and encourage the retention and provision of neighborhood-serving goods and services in the city's neighborhood commercial districts, while recognizing and encouraging diversity among the districts.

Policy 6.3: Preserve and promote the mixed commercial-residential character in neighborhood commercial districts. Strike a balance between the preservation of existing affordable housing and needed expansion of commercial activity.

Policy 6.6: Adopt specific zoning districts, which conform to a generalized neighborhood commercial land use and density plan.

Racial and Social Equity Analysis

Understanding the benefits, burdens and opportunities to advance racial and social equity that proposed Planning Code and Zoning Map amendments provide is part of the Department's Racial and Social Equity Initiative. This is also consistent with the Mayor's Citywide Strategic Initiatives for equity and accountability and with the forthcoming Office of Racial Equity, which will require all Departments to conduct this analysis.

The Zoning Map amendments in the proposed Ordinance help preserve long-standing PDR businesses and activities in the Bayview Industrial Triangle and reinforce the pattern of neighborhood-serving retail spaces with residential above within the neighborhood commercial corridor. These outcomes further racial and social equity in multiple ways. Production, Distribution, and Repair businesses, serve as a source of employment for workers who may not have a college degree and at a salary that is higher than the retail sector. Maintaining PDR zoning also limits new market-rate office uses in the Bayview Industrial Triangle, which often contain higher-wage jobs, which may be out of reach for many residents in the neighborhood.

Maintaining PDR zoning in the Bayview Industrial Triangle also limits the location of future residential developments in the area off of Third Street, maintaining an important boundary between PDR and residential uses in an area historically affected by environmental injustices. The proposed NCT zoning on Third Street will increase the potential for affordable housing in the Bayview by permitting greater housing density.

Compliance with California Senate Bill 330: Housing Crisis Act of 2019

Signed into law on October 9, 2019, Senate Bill 330 (SB330) establishes a statewide housing emergency effective from January 1, 2020 to January 1, 2025. The Senate Bill prohibits cities and localities from rezoning actions or imposing new development standards that would reduce the zoned capacity for housing that was allowable as of January 1, 2018. This includes reducing the maximum allowable height, density, or floor area ratio (FAR). Such reductions are only permissible if the city concurrently increases the zoned capacity of housing elsewhere such that no net loss in residential capacity within the jurisdiction would result.

The Planning Department evaluated the proposed Bayview Industrial Triangle rezoning under the requirements of SB330 and assumes the following:

- The zoned capacity in effect as of January 1, 2018 in the Bayview Industrial Triangle is listed in the Bayview Industrial Triangle Redevelopment Plan, which applies from June 30, 1980 to June 30, 2020.
- The proposed zoning for the Bayview Industrial Triangle is NCT-3 along Third Street (except for parcel 5235/003) and PDR-1-G elsewhere
- SB330 restricts actions based on housing capacity; other non-residential land uses are not evaluated

The Planning Department calculates that the Bayview Industrial Triangle Zoning Update will remove housing capacity from one site in the Redevelopment Area, compared to what was allowed under the Redevelopment Plan. This site, parcel 5235/005, is estimated to have a maximum of 64 residential units that will not be permitted under the proposed zoning (PDR-1-G). Concurrent with this zoning update is the upzoning for the Potrero Power Station (PPS) SUD, which will create capacity for approximately 2,600 units.

Implementation

The Department has determined that this ordinance will not impact our current implementation procedures.

RECOMMENDATION

The Department recommends that the Commission *approve* the proposed Ordinance and adopt the attached Draft Resolution to that effect.

BASIS FOR RECOMMENDATION

Staff recommends amending Zoning Map ZN10 because:

- This rezoning furthers the goals of the General Plan. Priority Policy 5 clearly states that the City maintains a diverse economic base by protecting our industrial and service sectors from displacement due to commercial office development. The PDR controls, unlike the M controls, would better ensure that future land uses are consistent with the General Plan.
 - Priority Policy 5: "That a diverse economic base be maintained by protecting our industrial and service sectors from displacement due to commercial office development, and that future opportunities for resident employment and ownership in these sectors be enhanced."
- This rezoning is consistent with other industrial zoning updates that have been adopted by the Planning Commission and the Board of Supervisors. June 3, 2008, the Board of Supervisors adopted the PDR-1-B and PDR-2 zoning use districts. These districts were applied to the majority of industrial parcels in the Bayview Hunters Point Neighborhood. December 9, 2008, the Board of Supervisors adopted the Eastern Neighborhoods Program, which applied the PDR controls to the majority of areas previously zoned M-1 or M-2 in the East Soma, Mission, Showplace Square Potrero Hill and the Central Waterfront neighborhoods. April 21, 2009, the Board of Supervisors adopted the India Basin Industrial Park Zoning Map Amendment, which applied PDR controls to the areas previously zoned M-1 and M-2 in the India Basin Industrial Park Redevelopment Area.
- The rezoning would carry forward the intent of the soon-to-expire Bayview Industrial Triangle Redevelopment Plan and Project Area, which was created in collaboration with long-standing community members through thorough analysis and community goal-setting.
- Applying the PDR controls to Bayview Industrial Triangle would apply a new zoning use district
 but would not encourage a substantial change in the intensity of development or substantial
 change in use. The NCT controls on Third Street would allow for greater density of housing on the
 commercial corridor, which aligns with projects recently approved through the Office of
 Community Infrastructure and Investment which are awaiting final approval.
- The proposed Production, Distribution and Repair (PDR) controls would help to maintain the
 industrial character of the area, by limiting the amount of office and retail, and prohibiting
 residential uses. These restrictions were requirements of the Redevelopment Plan, and the PDR
 controls therefore, would continue a similar pattern of development.
- This rezoning would help to minimize future land use conflicts, as well as ensure that the area remains a place for jobs and non-residential activities.

REQUIRED COMMISSION ACTION

The proposed Ordinance is before the Commission so that it may approve it, reject it, or approve it with modifications.

ENVIRONMENTAL REVIEW

Since the proposed project would have no significant environmental effects, it is appropriately exempt from environmental review under the Common Sense Exemption (CEQA Guidelines Section 15061(b)(3).

PUBLIC COMMENT

As of the date of this report, the Planning Department has received approximately 15 letters with public comment on this project.

Attachments:

Exhibit A: Draft Planning Commission Resolution

Exhibit B: Full-sized Maps of Proposed Zoning and Height Map Amendments

Exhibit C: CEQA Categorical Exemption Determination

Exhibit D: Board of Supervisors File No. 200086

Exhibit E: Letters of Support/Opposition or other supporting documentation, etc.

Ordinance amending the Planning Code by amending the Zoning Map to change the use classification of certain parcels in the Bayview Industrial Redevelopment Project Area (Project Area) from M-1 (Light Industrial) and NC-3 (Moderate-Scale Neighborhood Commercial) to PDR-1-G (General Production, Distribution, and Repair) and NCT-3 (Moderate-Scale Neighborhood Commercial Transit) Districts, and to change the height and bulk classification of certain parcels in the Project Area from 40-X to 65-X; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight

priority policies of Planning Code, Section 101.1, and findings of public necessity,

[Planning Code, Zoning Map - Bayview Industrial Triangle Redevelopment Area Rezoning]

NOTE: Unchanged Code text and uncodified text are in plain Arial font.

Additions to Codes are in single-underline italics Times New Roman font.

Deletions to Codes are in strikethrough italics Times New Roman font.

Board amendment additions are in double-underlined Arial font.

Board amendment deletions are in strikethrough Arial font.

Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Environmental and Land Use Findings.

convenience, and welfare under Planning Code, Section 302.

(a) The Planning Department has determined that the actions contemplated in this ordinance are excluded from review under the California Environmental Quality Act (California Public Resources Code Sections 21000 et seq.) because CEQA applies only to projects which have the potential for causing a significant effect on the environment under CEQA Guidelines section 15061(b)(3). Said determination is on file with the Clerk of the Board of

Section 2. The Planning Code is hereby amended by revising Sectional Map ZN10 of the Zoning Map of the City and County of San Francisco, as follows:

Assessor's Parcels Block/Lot Number	Use District to be Superseded	Use District Hereby Approved
5235/003	M-1	PDR-1-G
5242/015	M-1	PDR-1-G
5242/016	M-1	PDR-1-G
5242/020	M-1	PDR-1-G
5242/021	M-1	NCT-3
5242/022	M-1	NCT-3
5242/023	M-1	NCT-3

5242/024	M-1	NCT-3
5242/042	M-1	NCT-3
5253/008	M-1	NCT-3
5253/009	M-1	PDR-1-G
5253/013	M-1	PDR-1-G
5253/015	M-1	PDR-1-G
5253/016	M-1	PDR-1-G
5253/017	M-1	PDR-1-G
5253/018	M-1	PDR-1-G
5253/020	M-1	PDR-1-G
5253/028	M-1	PDR-1-G
5253/029	M-1	NCT-3
5253/030	M-1	NCT-3
5253/031	M-1	NCT-3
5253/032	M-1	NCT-3
5253/033	M-1	NCT-3
5253/034	M-1	NCT-3
5253/039	M-1	PDR-1-G
5260/001	M-1	NCT-3
5260/004	M-1	PDR-1-G
5260/010	M-1	PDR-1-G
5260/019	M-1	PDR-1-G
5260/030	M-1	PDR-1-G
5260/031	M-1	PDR-1-G

5260/032	M-1	NCT-3
5260/034	M-1	NCT-3
5260/035	M-1	NCT-3
5260/036	M-1	NCT-3
5260/037	M-1	PDR-1-G
5260/038	M-1	PDR-1-G
5260/041	M-1	NCT-3
5260/042	M-1	NCT-3
5272/011	M-1	PDR-1-G
5272/014	M-1	PDR-1-G
5272/015	M-1	PDR-1-G
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5272/020	M-1	PDR-1-G
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5272/045	M-1	NCT-3
5272/048	M-1	NCT-3
5278/015	NC-3	NCT-3
5279/001	M-1	NCT-3
5279/002	M-1	NCT-3
5279/003	M-1	NCT-3

5279/004	NC-3	NCT-3
5279/033	M-1	PDR-1-G
5279/034	M-1	PDR-1-G
5279/035	M-1	PDR-1-G
5279/036	M-1	PDR-1-G
5279/037	M-1	PDR-1-G
	M-1	PDR-1-G
5279/039		
5279/041	M-1	PDR-1-G
5279/042	M-1	PDR-1-G
5279/043	M-1	PDR-1-G
5279/044	M-1	PDR-1-G
5279/045	M-1	PDR-1-G
5279/048	M-1	PDR-1-G
5279/049	M-1	PDR-1G
5279/051	M-1	PDR-1-G
5279/053	M-1	PDR-1-G
5279/054	M-1	PDR-1-G

Section 3. The Planning Code is hereby amended by revising Sectional Map HT10 of the Zoning Map of the City and County of San Francisco, as follows:

Assessor's Parcels Block/Lot Number	Height District to be Superseded	Height District Hereby Approved
5260/001	40-X	65-X
5278/015	40-X	65-X

5279/004 40-X 65-X

Section 4. Effective and Operative Dates.

- (a) This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.
- (b) This ordinance shall become operative on its effective date stated in subsection(a) or on the effective date of the ordinance in Board of Supervisors File No. 200039 creatingthe Potrero Power Station Special Use District, whichever is later.

APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

By: AUDREY WILLIAMS PEARSON

Deputy City Attorney

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BOARD of SUPERVISORS



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Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

February 5, 2020

File No. 200086

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On January 28, 2020, Supervisor Walton submitted the following substitute legislation:

File No. 200086

Ordinance amending the Planning Code by amending the Zoning Map to change the use classification of certain parcels in the Bayview Industrial Redevelopment Project Area (Project Area) from M-1 (Light Industrial) and NC-3 (Moderate-Scale Neighborhood Commercial) to PDR-1-G (General Production, Distribution, and Repair) and NCT-3 (Moderate-Scale Neighborhood Commercial Transit) Districts, and to change the height and bulk classification of certain parcels in the Project Area from 40-X to 65-X; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience, and welfare under Planning Code, Section 302.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk

Jui Jan Major

Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning

LEGISLATIVE DIGEST

[Planning Code, Zoning Map - Bayview Industrial Triangle Redevelopment Area Rezoning

Ordinance amending the Planning Code by amending the Zoning Map to change the use classification of certain parcels in the Bayview Industrial Redevelopment Project Area (Project Area) from M-1 (Light Industrial) and NC-3 (Moderate-Scale Neighborhood Commercial) to PDR-1-G (General Production, Distribution, and Repair) and NCT-3 (Moderate-Scale Neighborhood Commercial Transit) Districts, and to change the height and bulk classification of certain parcels in the Project Area from 40-X to 65-X; affirming the Planning Department's determination under the California Environmental Quality Act; and making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1, and findings of public necessity, convenience, and welfare under Planning Code, Section 302.

Existing Law

Currently, parcels in the Bayview Industrial Triangle Redevelopment Area are zoned M-1 (light industrial) and NC-3 (moderate-scale neighborhood commercial). Height limits are generally 65 feet, with several parcels limited to 40 feet.

Amendments to Current Law

This ordinance would amend the Planning Code zoning controls for the area to PDR-1-G (general production, distribution and repair) and NCT-3 (moderate-scale neighborhood commercial transit). Parcels zoned for 40 feet would increase to 65 feet.

Background Information

The Bayview Industrial Triangle Redevelopment Area, along 3rd Street, is set to expire in June 2020. This ordinance would change the underlying zoning within the area from M-2 (a zoning district that is being phased out by the Planning Department) and NC-3, to PDR and NC-T. Because housing is allowed as a conditional use in M-2 zones, but not allowed in PDR zones, this rezoning will reduce the residential capacity of the City by approximately 61 units. Therefore, under Government Code section 66300(i)(1), adopted by Senate Bill 330 in 2019, it is contingent on the increased residential capacity proposed in the rezoning for the Potrero Power Station mixed use project (approximately 1300 additional units).

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BOARD OF SUPERVISORS Page 1

CEQA Categorical Exemption Determination

PROPERTY INFORMATION/PROJECT DESCRIPTION			
Project Address			Block/Lot(s)
Bayvi	ew Industrial Trian	gle Redevelopment Area Rezoning	
Case	No.		Permit No.
2020-	000084ENV		
	dition/ eration	Demolition (requires HRE for Category B Building)	New Construction
STEP 1: EXEMPTION CLASS			
The project has been determined to be categorically exempt under the California Environmental Quality Act (CEQA).			
	Class 1 - Existin	g Facilities. Interior and exterior alterations; additi	ions under 10,000 sq. ft.
		onstruction. Up to three new single-family resider	•

Class 32 - In-Fill Development. New Construction of seven or more units or additions greater than 10,000 sq. ft. and meets the conditions described below:

- (a) The project is consistent with the applicable general plan designation and all applicable general plan policies as well as with applicable zoning designation and regulations.
- (b) The proposed development occurs within city limits on a project site of no more than 5 acres substantially surrounded by urban uses.
- (c) The project site has no value as habitat for endangered rare or threatened species.
- (d) Approval of the project would not result in any significant effects relating to traffic, noise, air quality, or water quality.
- (e) The site can be adequately served by all required utilities and public services.

FOR ENVIRONMENTAL PLANNING USE ONLY

Class

permitted or with a CU.

Common Sense Exemption - CEQA Guidelines Section 15061(b)(3)

Para sa impormasyon sa Tagalog tumawag sa: 415.575.9121

STEP 2: CEQA IMPACTS

TO BE COMPLETED BY PROJECT PLANNER

	Air Quality: Would the project add new sensitive receptors (specifically, schools, day care facilities, hospitals, residential dwellings, and senior-care facilities within an Air Pollution Exposure Zone? Does the project have the potential to emit substantial pollutant concentrations (e.g., backup diesel generators, heavy industry, diesel trucks, etc.)? (refer to EP_ArcMap > CEQA Catex Determination Layers > Air Pollution Exposure Zone)	
	Hazardous Materials: If the project site is located on the Maher map or is suspected of containing hazardous materials (based on a previous use such as gas station, auto repair, dry cleaners, or heavy manufacturing, or a site with underground storage tanks): Would the project involve 50 cubic yards or more of soil disturbance - or a change of use from industrial to residential?	
	if the applicant presents documentation of enrollment in the San Francisco Department of Public Health (DPH) Maher program, a DPH waiver from the Maher program, or other documentation from Environmental Planning staff that hazardous material effects would be less than significant (refer to EP_ArcMap > Maher layer).	
	Transportation: Does the project involve a child care facility or school with 30 or more students, or a location 1,500 sq. ft. or greater? Does the project have the potential to adversely affect transit, pedestrian and/or bicycle safety (hazards) or the adequacy of nearby transit, pedestrian and/or bicycle facilities?	
	Archeological Resources: Would the project result in soil disturbance/modification greater than two (2) feet below grade in an archeological sensitive area or eight (8) feet in a non-archeological sensitive area? If yes, archeo review is required (refer to EP_ArcMap > CEQA Catex Determination Layers > Archeological Sensitive Area)	
	Subdivision/Lot Line Adjustment: Does the project site involve a subdivision or lot line adjustment on a lot with a slope average of 20% or more? (refer to EP_ArcMap > CEQA Catex Determination Layers > Topography). If yes, Environmental Planning must issue the exemption.	
	Slope = or > 25%: Does the project involve any of the following: (1) square footage expansion greater than 500 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Topography) If box is checked, a geotechnical report is required and Environmental Planning must issue the exemption.	
	Seismic: Landslide Zone: Does the project involve any of the following: (1) square footage expansion greater than 500 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Seismic Hazard Zones) If box is checked, a geotechnical report is required and Environmental Planning must issue the exemption.	
	Seismic: Liquefaction Zone: Does the project involve any of the following: (1) square footage expansion greater than 500 sq. ft. outside of the existing building footprint, (2) excavation of 50 cubic yards or more of soil, (3) new construction? (refer to EP_ArcMap > CEQA Catex Determination Layers > Seismic Hazard Zones) If box is checked, a geotechnical report will likely be required and Environmental Planning must issue the exemption.	
Comments and Planner Signature (optional): Joy Navarrete		
PLEASE SEE ATTACHED		

STEP 3: PROPERTY STATUS - HISTORIC RESOURCE TO BE COMPLETED BY PROJECT PLANNER PROPERTY IS ONE OF THE FOLLOWING: (refer to Property Information Map) Category A: Known Historical Resource. GO TO STEP 5. Category B: Potential Historical Resource (over 45 years of age). GO TO STEP 4. Category C: Not a Historical Resource or Not Age Eligible (under 45 years of age). GO TO STEP 6. STEP 4: PROPOSED WORK CHECKLIST TO BE COMPLETED BY PROJECT PLANNER Check all that apply to the project. 1. Change of use and new construction. Tenant improvements not included. 2. Regular maintenance or repair to correct or repair deterioration, decay, or damage to building. 3. Window replacement that meets the Department's Window Replacement Standards. Does not include storefront window alterations. 4. Garage work. A new opening that meets the Guidelines for Adding Garages and Curb Cuts, and/or replacement of a garage door in an existing opening that meets the Residential Design Guidelines. 5. Deck, terrace construction, or fences not visible from any immediately adjacent public right-of-way. 6. Mechanical equipment installation that is not visible from any immediately adjacent public right-of-way. 7. Dormer installation that meets the requirements for exemption from public notification under Zoning Administrator Bulletin No. 3: Dormer Windows. 8. Addition(s) that are not visible from any immediately adjacent public right-of-way for 150 feet in each direction; does not extend vertically beyond the floor level of the top story of the structure or is only a П single story in height; does not have a footprint that is more than 50% larger than that of the original building; and does not cause the removal of architectural significant roofing features. Note: Project Planner must check box below before proceeding. Project is not listed. GO TO STEP 5. Project does not conform to the scopes of work. GO TO STEP 5. Project involves four or more work descriptions. GO TO STEP 5. Project involves less than four work descriptions. GO TO STEP 6. STEP 5: CEQA IMPACTS - ADVANCED HISTORICAL REVIEW TO BE COMPLETED BY PROJECT PLANNER Check all that apply to the project. 1. Project involves a known historical resource (CEQA Category A) as determined by Step 3 and conforms entirely to proposed work checklist in Step 4. 2. Interior alterations to publicly accessible spaces. 3. Window replacement of original/historic windows that are not "in-kind" but are consistent with existing historic character. 4. Façade/storefront alterations that do not remove, alter, or obscure character-defining features.

5. Raising the building in a manner that does not remove, alter, or obscure character-defining

6. Restoration based upon documented evidence of a building's historic condition, such as historic

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Para información en Español llamar al: 415.575.9010 Para sa impormasyon sa Tagalog tumawag sa: 415.575.9121

photographs, plans, physical evidence, or similar buildings.

features.

	7. Addition(s) , including mechanical equipment that are minimall and meet the <i>Secretary of the Interior's Standards for Rehabilitation</i>	· · · · · · · · · · · · · · · · · · ·
	8. Other work consistent with the Secretary of the Interior Stand Properties (specify or add comments):	lards for the Treatment of Historic
	9. Other work that would not materially impair a historic district (s	specify or add comments):
╽╙		
	(Requires approval by Senior Preservation Planner/Preservation	Coordinator)
		*
	10. Reclassification of property status . (Requires approval by S Planner/Preservation	Senior Preservation
	Reclassify to Category A	Reclassify to Category C
	a. Per HRER or PTR dated	(attach HRER or PTR)
	b. Other (specify):	
	Note: If ANY box in STEP 5 above is checked, a Preser	rvation Planner MUST sign below.
	Note: If ANY box in STEP 5 above is checked, a Preservation Planner and can proceed with categorical exemption review. The preservation Planner and can proceed with categorical exemption	roject has been reviewed by the
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Full Project Description

Bayview Industrial Triangle - The proposed ordinance would amend the San Francisco Planning Code by amending sectional map sheet ZN10 to change the use classification of certain parcels in the Bayview Industrial Triangle Redevelopment project area from M-1 (light industrial), M-2 (heavy industrial) and NC-3 (moderate-scale neighborhood commercial district) to PDR-1-G (general industrial) and NCT-3 (moderate-scale neighborhood commercial transit).

The Bayview Industrial Triangle Redevelopment Area ("BIT"), comprised of approximately 75 parcels, was adopted on June 30, 1980 for a forty year time period. All real property in the Redevelopment Area is subject to the controls and requirements of the Redevelopment Plan. The intent of the Bayview Industrial Triangle Redevelopment Plan was to preserve and expand industrial uses and activities, limit office and residential uses, and allow for limited retail uses.

On June 30, 2020, the Bayview Industrial Triangle Redevelopment Plan will expire. As a result, the underlying M-1, M-2, and NC-3 zoning uses and 65-feet height districts will take effect and all planning and entitlement responsibilities will transition from the Office of Community Infrastructure and Investment to the Planning Department. This legislation aims to retain the existing industrial uses and non-residential activities, minimize future land use conflicts, and provide for future employment opportunities.

The proposed legislation has several main components: 1) rezone all parcels off Third Street within the Bayview Industrial Triangle from M-1 (Light Industrial) to PDR-1-G (General Production, Distribution, and Repair); 2) rezone all parcels on Third Street within the Bayview Industrial Triangle, except for parcel 5235/003, from M-1 and NC-3 to NCT-3 (Moderate-Scale Neighborhood Commercial Transit); 3) rezone parcel 5235/003 from M-2 to PDR-1-G; and 4) reclassify the height and bulk for parcels 5260/001, 5279/004, and 5278/015 from 40-X to 65-J. For most of the subject area, these updated zoning districts permit essentially the same land uses and, similar to the Redevelopment Plan, would work to ensure that industrial type uses remain the primary land uses. Whereas the Redevelopment Plan permits projects up to a maximum of 40-feet in the entire Bayview Industrial Triangle (except for up to 65-feet allowed on Third Street), the underlying zoning permits projects up to a maximum of 65-feet for the entire Bayview Industrial Triangle area.

CEQA Impacts

The rezoning of the Bayview Industrial Triangle to the pre-1980 underlying zoning would permit essentially the same land uses as the present zoning and the existing height districts would remain the same. Three parcels would be reclassified height and bulk from 40-X to 65-J.The zoning change would be largely procedural and housekeeping measures, affecting only the administration and jurisdiction of permitting. Development permits within the BIT would be issued by the Planning Department instead of the Office of Community Infrastructure and Investment (OCII). There are no specific physical projects proposed under this rezoning - individual projects would require their own separate environmental review subsequent to this rezoning.

CEQA Guidelines Section 15061(b)(3) provides an exemption from environmental review where it can be seen with certainty that the proposed project would not have a significant impact on the environment. There are no unusual circumstances surrounding the current proposal that would suggest a reasonable possibility of a significant effect. Since the proposed project would have no significant environmental effects, it is appropriately exempt from environmental review under the Common Sense Exemption (CEQA Guidelines Section 15061(b) (3).

STEP 7: MODIFICATION OF A CEQA EXEMPT PROJECT

TO BE COMPLETED BY PROJECT PLANNER

In accordance with Chapter 31 of the San Francisco Administrative Code, when a California Environmental Quality Act (CEQA) exempt project changes after the Approval Action and requires a subsequent approval, the Environmental Review Officer (or his or her designee) must determine whether the proposed change constitutes a substantial modification of that project. This checklist shall be used to determine whether the proposed changes to the approved project would constitute a "substantial modification" and, therefore, be subject to additional environmental review pursuant to CEQA.

MODIFIED PROJECT DESCRIPTION

Modified Project Description:			
DE	TERMINATION IF PROJECT (CONSTITUTES SUBSTANTIAL MODIFICATION	
Com	pared to the approved project, w	ould the modified project:	
	Result in expansion of the buil	ding envelope, as defined in the Planning Code;	
	Result in the change of use that would require public notice under Planning Code Sections 311 or 312;		
	Result in demolition as defined under Planning Code Section 317 or 19005(f)?		
	Is any information being presented that was not known and could not have been known		
	at the time of the original determination, that shows the originally approved project may no longer qualify for the exemption?		
If at least one of the above boxes is checked, further environmental review is required.			
DETERMINATION OF NO SUBSTANTIAL MODIFICATION			
	The proposed modification would not result in any of the above changes.		
If this box is checked, the proposed modifications are categorically exempt under CEQA, in accordance with prior project			
approval and no additional environmental review is required. This determination shall be posted on the Planning Department website and office and mailed to the applicant, City approving entities, and anyone requesting written notice. In accordance			
with Chapter 31, Sec 31.08j of the San Francisco Administrative Code, an appeal of this determination can be filed within 10 days of posting of this determination.			
Plan	ner Name:	Date:	