**BOARD of SUPERVISORS** 



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

## MEMORANDUM

- TO: Sophia Kittler, Liaison to the Board of Supervisors, Mayor's Office Anne Pearson, Deputy City Attorney, Office of the City Attorney John Arntz, Director, Department of Elections LeeAnn Pelham, Executive Director, Ethics Commission Linda Shaw, City College of San Francisco (CCSF) <u>Ishaw@ccsf.edu</u> Vincent C. Matthews, Superintendent, SF Unified School District (SFUSD) MatthewsV@sfusd.edu
- FROM: Victor Young, Assistant Clerk, Rules Committee Vitor Young, Board of Supervisors
- DATE: May 26, 2020
- SUBJECT: CHARTER AMENDMENT INTRODUCED November 3, 2020 Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the November 3, 2020, Election. This matter is being referred to you in accordance with Rules of Order 2.22.4.

File No. 200508

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to establish the Workforce Education and Recovery Fund to provide financial support to City College of San Francisco for workforce and professional development programs, student support and wrap around services supporting student retention, and lifelong learning, enrichment, and social justice classes; and to require an annual appropriation in designated amounts to the Fund; at an election to be held on November 3, 2020.

Please review and submit any reports or comments you wish to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-7723 or email: victor.young@sfgov.org. To submit documentation, please forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

C: Andres Power, Mayor's Office Rebecca Peacock, Mayor's Office Kanishka Cheng, Mayor's Office Patrick Ford, Ethics Commission Alex Randolph, CCSF alexrandolph@ccsf.edu Tom Temprano, CCSF ttemprano@ccsf.edu Brigitte Davila, CCSF bdavila@ccsf.edu Ivy Lee, CCSF ivylee@ccsf.edu John Rizzo, CCSF jrizzo@ccsf.edu Thea Selby, CCSF tselby@ccsf.edu Shanell Williams, CCSF swilliams@ccsf.edu Max Hirschfeld, CCSF studenttrustee@mail.ccsf.edu Viva Mogi, SFUSD mogiv@sfusd.edu Ester Casco, SFUSD cascoE@sfusd.edu Danielle Houck, SFUSD danielehouck@sfusd.edu

FILE NO. 200508

(FIRST DRAFT)

1	[Charter Amendme	nt - Workforce Education and Recovery Fund for City College]
2		
3	Describing and set	ting forth a proposal to the voters at an election to be held on November
4	3, 2020, to amend	the Charter of the City and County of San Francisco to establish the
5	Workforce Educat	tion and Recovery Fund to provide financial support to City College of
6	San Francisco for	workforce and professional development programs, student support and
7	wrap around servi	ces supporting student retention, and lifelong learning, enrichment, and
8	social justice class	es; and to require an annual appropriation in designated amounts to the
9	Fund.	
10		
11	Section 1.	The Board of Supervisors hereby submits to the qualified voters of the City
12	and County, at an e	lection to be held on November 3, 2020, a proposal to amend the Charter of
13	the City and County	y by revising Sections 16.123-1 through 16.123-6 and Section 16.123-8;
14	renumbering existir	ng Sections 16.123-9 and 16.123-10 as Sections 16.123-14 and 16.123-15
15	respectively, and re	vising those sections; and adding new Sections 16.123-10 through 16.123-13,
16	to read as follows:	
17	NOTE:	Unchanged Charter text and uncodified text are in plain font.
18		Additions are <u>single-underline italics Times New Roman font</u> . Deletions are <u>strike-through italics Times New Roman font</u> .
19		Asterisks (* * * *) indicate the omission of unchanged Charter subsections.
20		
21	SEC. 16.12	3-1. PUBLIC EDUCATION ENRICHMENT FUND <u>AND</u>
22	<u>WORKFORCE EL</u>	DUCATION AND RECOVERY FUND; PREAMBLE.
23	(a) The peo	ple of the City and County of San Francisco find and declare that:
24	(1) 3	San Francisco Unified School District ("SFUSD") schools are one of the
25	City's most valuable	e public assets and every San Francisco student has the right to a quality

1	public education that prepares them to pursue higher education, be competitive in a diversity of
2	job markets, and ultimately contribute to the future health and vitality of San Francisco;
3	(2) City funding for SFUSD public schools is an essential and valuable
4	investment in our youth, as validated by San Francisco voters who overwhelmingly passed (by
5	71 percent) the ballot measure creating the Public Education Enrichment Fund ("PEEF") in
6	2004;
7	(3) The State of California is currently 49th in per pupil spending, and without
8	the PEEF, SFUSD would fall to fifth place in per pupil spending among comparable California
9	school districts;
10	(4) Urban public schools have the greatest need for comprehensive educational
11	programs – including preschool programs, arts and music programs, sports activities, and after
12	school programs – but often have the fewest resources to provide them;
13	(5) In the last decade, the PEEF enabled all San Francisco public school students
14	to benefit from once-underfunded and diminishing critical programs and services including but
15	not limited to: quality physical education and athletics programs, fully functioning libraries at
16	every school staffed by credentialed librarians, arts and music teachers and programs, wellness
17	and behavioral support staffing and translation and interpretation services;
18	(6) In the last decade, critical PEEF funding for sports, libraries, arts and music
19	ensured that every San Francisco public school has a librarian, all elementary schools offer art
20	classes and engagement opportunities, physical education courses are equipped and staffed by
21	credentialed teachers, and sports teams have more coaches and officials along with upgraded
22	uniforms and equipment;
23	(7) The Preschool for All program, initially established by the ballot measure that
24	adopted the PEEF in 2004, successfully served over 18,000 children since the program's
25	creation, with enrollment increasing year to year;

1	(8) Studies have shown that children who participated in Preschool for All
2	demonstrated significantly higher academic achievement than children who did not participate;
3	(9) While the Preschool for All program made great strides in closing the
4	opportunity gap for low-income early age children, the current need far exceeds the current level
5	of services that the City is able to provide;
6	(10) The general education portion of the PEEF enabled SFUSD to triple the
7	number of students enrolled in grades K-8 receiving individual and/or group health and mental
8	health services through student support professionals over the past five years, with the number of
9	high school students receiving five or more counseling sessions at the Wellness Center more than
10	doubling in the last 10 years;
11	(11) The general education portion of the PEEF enabled SFUSD to nearly double
12	the number of high school seniors completing two City College of San Francisco courses;
13	(12) PEEF enabled the Human Capital Support program to recruit and retain a
14	diversity of quality teachers to SFUSD. In the year the program began, there were approximately
15	46 teacher vacancies on the first day of school, whereas there were only three teacher vacancies
16	on the first day of school in FY 2012-2013;
17	(13) SFUSD has seen a resurgence in enrollment in recent years and recognition
18	of the opportunities now available to the young people of San Francisco;
19	(14) The choices businesses make about where to locate are impacted by the
20	quality of public services the City provides, including public safety, transportation and
21	education; a free quality public education can serve as a key factor for businesses to attract and
22	retain workers in our community;
23	(15) Since 2000, SFUSD has made strong improvements in achievement
24	measures and financial management; and during the past decade, SFUSD has built an exemplary
25	record for effective and responsible management of voter-approved parcel taxes and bond

1	measures. Financial and programmatic reviews of PEEF expenditures conducted by the
2	Controller's Office have verified that expenditures were spent in accordance with SFUSD's
3	spending plans and Charter requirements; and
4	(16) As the economy begins to recover, now is the time to continue to invest in
5	our children's future to maintain and grow thriving public schools before declines begin to erode
6	the progress the SFUSD has made.
7	(17) Since 1935, City College of San Francisco ("City College") has provided
8	opportunities for advancement of San Franciscans from all walks of life, including transfer
9	students, older adults, immigrants, and workers.
10	(18) Changes in State funding such as the new "Student Centered Funding
11	Formula" for community colleges have as of 2020 greatly reduced course offerings and harmed
12	City College's ability to serve lifelong learning and enrichment classes.
13	(19) Restructuring at City College, in part as a response to the new "Student
14	Centered Funding Formula," has caused the reduction of over 600 courses between 2017 and
15	<u>2020.</u>
16	(20) Student support services, classified support staff counseling, and wrap-
17	around services supporting student retention are critical to equity in educational attainment.
18	(21) City College's workforce development programs consist of programs for
19	allied health professionals, registered nursing, aircraft maintenance, building trades, emergency
20	responders, hospitality, culinary arts, photography, computer networking, and information
21	technology, and are an essential part of San Francisco's strategy to reduce inequality.
22	(22) The City and County of San Francisco seeks to recruit and retain a locally
23	based workforce invested in the success of the City, especially emergency responders and
24	healthcare workers.
25	///

1	(23) A robust professional development program benefits students and the City
2	by allowing City College's dedicated educators and classified staff to keep up-to-date in their
3	<u>skills.</u>
4	(24) Lifelong learning and older adult enrichment programs such as English as a
5	Second Language, Older Adults, Art, Music, Physical Education, Adult Basic Education, and
6	Language contribute to the health, wellbeing, and civic engagement of all San Franciscans.
7	(25) City College's diversity departments contribute to the success of African
8	American, Latinx, Asian, indigenous, immigrant, youth, and LGBTQ students and those students'
9	<u>communities.</u>
10	(26) City College programs will play a crucial role in the City's recovery from
11	the wide-scale unemployment and economic recession caused by the COVID-19 crisis in 2020
12	and beyond.
13	(27) Economic recession has consistently led to declining funding for City
14	College when City College programs and classes are most needed for workforce and economic
15	<u>recovery.</u>
16	(28) The City and County of San Francisco supports City College of San
17	Francisco through the Workforce Education and Recovery Fund.
18	(b) This measure may be referred to as "The Public Education Enrichment Fund" and
19	the "Workforce Education and Recovery Fund" Amendment of 2014."
20	
21	SEC. 16.123-2. PUBLIC EDUCATION ENRICHMENT FUND.
22	(a) Creating the Fund. There shall be a Public Education Enrichment Fund ("PEEF").
23	The City shall each year appropriate monies to the <i>Public Education Enrichment Fund<u>PEEF</u></i>
24	according to subsections (b), (c), and (d), <i>below</i> .
25	///

1	(b) Baseline Appropriations. The <i>Fund <u>PEEF</u></i> shall be used exclusively to increase the
2	aggregate City appropriations to and expenditures for the San Francisco Unified School District.
3	To this end, the City shall not reduce the amount of such City appropriations (not including
4	appropriations from the Fund PEEF and exclusive of expenditures mandated by state or federal
5	law) in any year during which funds are required to be set aside under this Section 16.123-2
6	below the amount so appropriated for Fiscal Year 2002-2003 ("the base year"). These baseline
7	appropriations shall be separate from the City's annual contributions to the Public Education
8	Enrichment Fund under subsection (c), and shall be appropriated by the City to the School
9	District each year through and including Fiscal Year 2040-2041.
10	The amount of the City's baseline appropriations to the School District shall be adjusted
11	for each year after the base year by the Controller based on calculations consistent from year to
12	year by the percentage increase or decrease in City and County discretionary General Fund
13	revenues. In determining City and County discretionary General Fund revenues, the Controller
14	shall only include revenues received by the City and County that are unrestricted and may be
15	used at the option of the Mayor and the Board of Supervisors for any lawful City purpose. Errors
16	in the Controller's estimate of discretionary revenues for a fiscal year shall be corrected by an
17	adjustment in the next year's estimate. Using audited financial results for the prior fiscal year, the
18	Controller shall calculate and publish the actual amount of City appropriations that would have
19	been required under this baseline for the School District.
20	(c) Annual Contributions to the <i>Fund <u>PEEF</u></i> FY 2005-2006 through FY 2009-2010. In
21	addition to the annual baseline appropriation provided above, the City shall, for years two
22	through six of this measure, contribute the following amounts to the Public Education
23	Enrichment FundPEEF:
24	Fiscal Year 2005-06 \$10 million
25	Fiscal Year 2006-07 \$20 million

1	Fiscal Year 2007-08 \$30 million
2	Fiscal Year 2008-09 \$45 million
3	Fiscal Year 2009-10 \$60 million
4	(d) Annual Contributions to the <i>Fund <u>PEEF</u></i> – FY 2010-11 and Thereafter. For Fiscal
5	Years 2010-11 and thereafter, the City's annual contribution to the Public Education Enrichment
6	FundPEEF shall equal its total contribution for the prior year, beginning with Fiscal Year 2009-
7	2010, adjusted for the estimated increase or decrease in discretionary General Fund revenues for
8	the year.
9	(e) Audit Requirements. All disbursements from the <i>Fund <u>PEEF</u></i> and from the baseline
10	appropriations shall be subject to periodic audit by the Controller. The San Francisco Unified
11	School District and the Office of Early Care and Education, or any successor entity ("OECE")
12	shall agree to such audits as a condition of receiving disbursements from the <i>Fund PEEF</i> .
13	SEC. 16.123-3. ARTS, MUSIC, SPORTS, AND LIBRARY PROGRAMS - PEEF.
14	Each year during the term of this measure, the City shall appropriate one-third of the
15	money in the <i>Public Education Enrichment Fund</i> <u>PEEF</u> to the San Francisco Unified School
16	District for arts, music, sports, and library programs in the schools.
17	SEC. 16.123-4. UNIVERSAL ACCESS TO EARLY EDUCATION - PEEF.
18	(a) Universal Access to Early Education. It shall be the goal of the City and County of
19	San Francisco to provide all children between the ages of three and five years who are City
20	residents the opportunity to attend quality early education programs, giving priority to four-year-
21	old children. It is the goal of the people in adopting this measure to expand such access
22	beginning no later than September 1, 2015, building upon the work of the City's existing
23	Preschool for All program. This portion of the <i>Fund <u>PEEF</u></i> may also be used to support the
24	development of services for children from birth to three years old.
25	* * * *

1	SEC. 16.123-5. DIRECT FINANCIAL SUPPORT FOR THE SAN FRANCISCO
2	UNIFIED SCHOOL DISTRICT <u>- PEEF</u> .
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5	SEC. 16.123-6. EXPENDITURE PLANS <u>-PEEF</u> .
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7	
8	* * * *
9	
10	SEC. 16.123-8. ADJUSTMENTS <u>- PEEF</u> .
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12	
13	SEC. 16.123-9. WORKFORCE EDUCATION AND RECOVERY FUND.
14	(a) Creating the Fund. There shall be a Workforce Education and Recovery Fund
15	("WERF"). The City shall each year appropriate monies to the WERF according to subsections
16	<u>(b), (c), and (d).</u>
17	(b) Baseline Appropriations. The WERF shall be used exclusively to provide funds to
18	support City College of San Francisco ("City College"). To this end, and beginning in Fiscal
19	Year 2021-2022, the City shall appropriate funds to WERF annually each fiscal year through
20	and including Fiscal Year 2040-2041, as provided in subsections (c) and (d).
21	(c) Annual Contributions to the WERF FY 2021-2022 through FY 2027-2028. The City
22	shall contribute the following amounts to the WERF:
23	Fiscal Year 2021-2022 \$20 million
24	Fiscal Year 2022-2023 \$22 million
25	Fiscal Year 2023-2024 \$24 million

1	Fiscal Year 2024-2025 \$26 million
2	Fiscal Year 2025-2026 \$28 million
3	Fiscal Year 2026-2027 \$30 million
4	(d) Annual Contributions to the WERF – FY 2027-2028 and Thereafter. For Fiscal
5	Years 2027-28 and thereafter, the City's annual contribution to the WERF shall equal its total
6	contribution for the prior year, beginning with Fiscal Year 2026-27, adjusted for the estimated
7	increase or decrease in City and County discretionary General Fund revenues, as set forth in
8	subsection (f).
9	(e) Audit Requirements. All disbursements from the WERF and from the baseline
10	appropriations shall be subject to periodic audit by the Controller. City College, or any
11	successor entity, shall agree to such audits as a condition of receiving disbursements from the
12	WERF.
13	(f) Projected Budget Deficits. Notwithstanding the provisions of subsections (b), (c), and
14	(d), the City may freeze the City's annual contribution to the WERF for any fiscal year 2022-
15	2023 through 2040-2041 at the then-current amount when the City's projected budget deficit for
16	the upcoming fiscal year at the time of the Joint Report or Update to the Five Year Financial
17	Plan as prepared jointly by the Controller, the Mayor's Budget Director, and the Board of
18	Supervisors' Budget Analyst exceeds \$200 million, adjusted annually beginning with fiscal year
19	2022-2023 by the percentage increase or decrease in aggregate City discretionary revenues, as
20	determined by the Controller, based on calculations consistent from year to year. In determining
21	aggregate City discretionary revenues, the Controller shall only include revenues received by
22	the City that are unrestricted and may be used at the option of the Mayor and the Board of
23	Supervisors for any lawful City purpose.
24	(g) Suspension and Termination. At any time before March 1, 2021, the Mayor, after

25 consulting with the Controller, and after taking into account the City's projected revenues and

1	expenditures in the City's financial plans, may suspend implementation of Sections 16.123-9
2	through 16.123-13 by issuing a written notice of suspension to the Board of Supervisors and the
3	Controller. Upon the Mayor's submittal of the notice to suspend to the Controller and the Board
4	of Supervisors, implementation of Sections 16.123-9 through 16.123-13 shall be suspended, by
5	operation of law, unless, by April 1, 2021, the Board of Supervisors adopts a resolution, subject
6	to the procedures in Sections 2.105, 2.106 and 3.103, to make Sections 16.123-9 through 16.123-
7	13 operative in the subsequent fiscal year and permanently thereafter.
8	If the City does not finally enact such a resolution by April 1, 2021, then implementation
9	of Sections 16.123-9 through 16.123-13 shall remain suspended in the subsequent fiscal year.
10	Following a suspension of Sections 16.123-9 through 16.123-13 under this subsection
11	(g), the Board of Supervisors may, by adoption of a resolution introduced at the first regular
12	Board of Supervisors meeting in calendar years 2022, 2023, or 2024, and subject to the
13	procedures in Sections 2.105, 2.106 and 3.103, make Sections 16.123-9 through 16.123-13
14	operative in the subsequent fiscal year and permanently thereafter. If the City does not finally
15	enact a resolution described in this paragraph, by December 31, 2024, then Sections 16.123-9
16	through 16.123-13 shall, by operation of law, become inoperative, and the City Attorney shall
17	cause Sections 16.123-9 through 16.123-13 to be removed from the Charter.
18	
19	SEC. 16.123-10. DIRECT FINANCIAL SUPPORT FOR CITY COLLEGE - WERF.
20	(a) Each year during the term of this measure, the City shall appropriate one-third of the
21	money in the WERF to City College to fund workforce and professional development programs,
22	including but not limited to programs for allied health professionals, registered nursing, aircraft
23	maintenance, building trades, emergency responders, hospitality, culinary arts, photography,
24	computer networking, and information technology.
25	///

1	(b) Each year during the term of this measure, the City shall appropriate one-third of the
2	money in the WERF to City College to fund student support services, classified staff support,
3	wrap-around services supporting student retention, and classified professional development; to
4	support disadvantaged, low-income, immigrant, Lesbian Gay Bisexual Transgender Queer,
5	women, disabled, and veteran students; and to meet students' basic needs, including but not
6	limited to childcare, rental assistance, transportation, and counseling.
7	(c) Each year during the term of this measure, the City shall appropriate one-third of the
8	money in the WERF to City College to fund lifelong learning, enrichment, and social justice
9	classes, including but not limited to English as a Second Language, Older Adults, Art, Music,
10	Physical Education, Adult Basic Education, Ethnic Studies, and Language.
11	
12	SEC. 16.123-11. EXPENDITURE PLANS - WERF.
13	(a) No later than April 1 of each year during the term of this measure, City College shall
14	submit an expenditure plan for funding to be received from the WERF for the upcoming fiscal
15	year to the Mayor and the Board of Supervisors, in response to the Controller's March fund
16	estimate for the coming fiscal year.
17	(b) The plan shall include a budget for the expenditures, descriptions of programs and
18	services, performance goals, target populations, hiring and recruitment plans for personnel,
19	plans for matching or other additional funding, operating reserves, and any other matters that
20	City College deems appropriate or the Mayor or the Board of Supervisors requests.
21	(c) The Mayor and the Board of Supervisors may request further explanation of items
22	included in the plan, and City College shall respond in a timely manner to such inquiries. The
23	Board may place appropriations provided for under this measure on reserve until it has received
24	adequate responses to its inquiries.
25	///

1	SEC. 16.123-12. COMMUNITY ADVISORY COMMITTEE - WERF.
2	As a condition of receiving funds under Section 16.123-9, City College shall establish a
3	Community Advisory Committee to provide recommendations to the City College Board of
4	Trustees on the use of the WERF, and the Community Advisory Committee shall provide to the
5	City College Board of Trustees an annual report each fiscal year providing recommendations for
6	use of the WERF. The City shall have no obligation to transfer funds under Section 16.123-9
7	until City College has established the Committee and the Committee has provided the annual
8	<u>reports.</u>
9	
10	SEC. 16.123-13. ADJUSTMENTS - WERF.
11	(a) Audit Recommendations. The Mayor and the Board of Supervisors may suspend the
12	City's disbursements from the WERF under Section 16.123-9, in whole or in part for any year
13	where the Controller certifies that City College has failed to adopt audit recommendations made
14	by the Controller.
15	(b) Reserve Policies. The Mayor and the Board of Supervisors may suspend the City's
16	disbursements from the WERF under Section 16.123-9, in whole or in part for any year where
17	the Controller certifies that City College has failed to adopt reserve policies recommended by
18	the Controller.
19	(c) Transfer and Use of Suspended Distributions. If the Mayor and the Board of
20	Supervisors suspend City distributions from WERF under subsection (a) or (b), the City shall
21	transfer the amount that would otherwise be distributed from WERF for that year to the San
22	Francisco City College Financial Assistance Fund, established by Administrative Code Section
23	<u>10.100-288.</u>
24	(d) New Local Revenues. The Board of Supervisors may, by ordinance, proportionally
25	reduce the contribution to WERF and the disbursements to City College required by Section

1	16.123-9 if the voters of San Francisco adopt new, dedicated revenue sources for City College,
2	and the offsetting reduction in disbursements is specifically authorized by the local revenue
3	<u>measure.</u>
4	(e) At the end of each fiscal year, any monies that remain uncommitted in the WERF
5	shall be returned to the General Fund.
6	
7	SEC. 16.123-9 <u>14</u> . STATE REDISTRIBUTION OF LOCAL EDUCATION
8	REVENUES <u>– WERF AND PEEF</u> .
9	(a) The people of the City and County of San Francisco find and declare that major
10	urban school districts and colleges, such as exist in San Francisco, serve an ethnically and
11	economically diverse student population that requires more resources than currently provided
12	under state guidelines. In adopting this measure, the people of San Francisco choose to provide
13	additional City resources to complement, and not supplant, state funding for the San Francisco
14	Unified School District and City College.
15	(b) Consistent with subsection (a), the people of the City and County of San Francisco
16	specifically find that their contributions to and disbursements from the baseline appropriations
17	and the Public Education Enrichment FundPEEF and the WERF are discretionary expenditures
18	by the City for the direct benefit of the children of San Francisco, students of City College, their
19	families, and the community at large. In the event that the State attempts, directly or indirectly, to
20	redistribute these expenditures to other jurisdictions or to offset or reduce State funding to the
21	School District or City College because of these expenditures, the City shall transfer said monies
22	that would otherwise be distributed to the School District each year to the City's
23	Children's Children and Youth Fund established in Charter Section 16.108, and that would
24	otherwise be distributed to City College to the San Francisco City College Financial Assistance
25	

1	Fund, established by Administrative Code Sections 10.100-288, for the provision of substantially
2	equivalent services and programs.
3	
4	SEC. 16.123-10 <u>5</u> . SUNSET.
5	The provisions of Sections 16.123-1 through $16.123-105$ shall expire at the end of Fiscal
6	Year 2040-2041, unless extended by the voters. Upon expiration, the City Attorney shall cause
7	those sections to be removed from the Charter.
8	
9	APPROVED AS TO FORM:
10	DENNIS J. HERRERA, City Attorney
11 By: <u>/S/ Jana Clark</u>	By: <u>/S/ Jana Clark</u>
12	JANA CLARK Deputy City Attorney
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## LEGISLATIVE DIGEST

[Charter Amendment - Workforce Education and Recovery Fund for City College]

Describing and setting forth a proposal to the voters at an election to be held on November 3, 2020, to amend the Charter of the City and County of San Francisco to establish the Workforce Education and Recovery Fund to provide financial support to City College of San Francisco for workforce and professional development programs, student support and wrap around services supporting student retention, and lifelong learning, enrichment, and social justice classes; and to require an annual appropriation in designated amounts to the Fund.

## Existing Law

In 2016, by ordinance, the City established the San Francisco City College Financial Assistance Fund as a category four fund to provide financial assistance to students at City College of San Francisco ("City College"). The ordinance further provided that the Department of Children, Youth, and Their Families ("DCYF") would administer the fund and use monies in the fund to make grants to reimburse City College for enrollment fees and other education-related financial support for students.

## Amendments to Current Law

The proposal is a Charter amendment that establishes the Workforce Education and Recovery Fund for City College ("WERF").

The proposal would require that the City appropriate monies in the WERF to City College as follows: one-third to fund workforce and professional development programs; one-third to fund student support services, classified staff support, wrap-around services supporting student retention, and classified professional development, and to support disadvantaged, low-income, immigrant, Lesbian Gay Bisexual Transgender Queer, women, disabled, and veteran students, and to meet students' basic needs; and one-third to fund lifelong learning, enrichment, and social justice classes.

The proposal would require that, beginning in fiscal year 2021-2022, the City annually appropriate a "baseline amount" to the WERF as follows:

Fiscal Year 2021-2022 \$20 million Fiscal Year 2022-2023 \$22 million Fiscal Year 2023-2024 \$24 million Fiscal Year 2024-2025 \$26 million Fiscal Year 2025-2026 \$28 million FILE NO. 200508

Fiscal Year 2026-2027 \$30 million

The proposal would require that, for fiscal years 2027-2028 and thereafter, the Controller would adjust the baseline contribution by the percentage increase or decrease in aggregate City discretionary revenues.

The proposal would require that all disbursements from the WERF and from the baseline appropriations be subject to periodic audit by the Controller.

The proposal would require that City College submit a yearly expenditure plan for funding to be received from the WERF to the Mayor and the Board of Supervisors, in response to the Controller's March fund estimate for the coming fiscal year.

The proposal would require that City College establish a Community Advisory Committee to provide recommendations to the City College Board of Trustees on the use of the WERF, and that the Community Advisory Committee provide to the City College Board of Trustees an annual report providing recommendations for use of the WERF

The proposal would allow the Mayor and the Board of Supervisors to suspend the City's disbursements from the WERF in whole or in part, and transfer the suspended amount, to San Francisco City College Financial Assistance Fund, for any year in which City College had failed to adopt the Controller's audit or reserve policy recommendations.

The proposal would allow the Board to proportionally reduce the contribution to WERF and the disbursements to City College if the voters adopted new, dedicated revenue sources for City College

The proposal would specify that, at the end of each fiscal year, any monies that remained uncommitted in the WERF would be returned to the General Fund.

The proposal would allow the City to suspend growth in the baseline for any year in which the Controller, projected a budget deficit of \$200 million or more. The proposal would allow the City to contribute more to the Fund than the annual baseline amounts required, without affecting the City's required baseline contribution.

This proposal would allow the Mayor, at any time after March 1, 2020, after consulting with the Controller and after taking into account the City's projected revenues and expenditures in the City's financial plans, to suspend implementation of the WERF by issuing a written notice of suspension to the Board of Supervisors and the Controller. Upon the Mayor's submittal of the notice to suspend, implementation of the WERF would be suspended, by operation of law, unless, by April 1, 2021, the Board of Supervisors adopted a resolution to implement the WERF in the subsequent fiscal year and permanently thereafter.

This proposal also would specify that, if the City did not enact such a resolution by April 1, 2021, then implementation of the WERF would remain suspended in the subsequent fiscal year.

This proposal would specify that, following a suspension of implementation of the WERF, the Board of Supervisors could, by adoption of a resolution introduced at the first regular Board of Supervisors meeting in calendar years 2022, 2023, or 2024, implement the WERF in the subsequent fiscal year and permanently thereafter. This proposal would specify that, if the City did not enact a resolution, by December 31, 2024, then the WERF would become inoperative, by operation of law.

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