AMENDED IN SENATE MAY 27, 2020 AMENDED IN SENATE MAY 18, 2020 AMENDED IN SENATE MARCH 24, 2020

SENATE BILL

No. 1085

Introduced by Senator Senators Skinner and Caballero (Principal coauthors: Senators Atkins, McGuire, Lena Gonzalez, and Rubio) (Coauthors: Senators Hill and Roth)

February 19, 2020

An act to amend Sections 65400 and 65915 of the Government Code, relating to housing.

LEGISLATIVE COUNSEL'S DIGEST

SB 1085, as amended, Skinner. Density Bonus Law: qualifications for incentives or concessions: student housing for lower income students: moderate-income persons and families: local government constraints.

(1) Existing law, known as the Density Bonus Law, requires a city or county to provide a developer that proposes a housing development in the city or county with a density bonus and other incentives or concessions for the production of lower income housing units, or for the donation of land within the development, if the developer agrees to, among other things, construct a specified percentage of units for very low income, low-income, or moderate-income households or qualifying residents, including lower income students. Existing law defines "incentives or concessions" to include, among other things, regulatory incentives or concessions proposed by the developer or the city or county that result in identifiable and actual cost reductions to provide for affordable housing costs, as specified.

This bill would revise that definition of "incentives or concessions" to include those proposed regulatory incentives or concessions that the developer determines result in identifiable and actual cost reductions to provide for affordable housing costs.

(2) Existing law requires the amount of a density bonus and the number of incentives or concessions a qualifying developer receives to be pursuant to a certain formula based on the total number of units in the housing development, excluding the units added by a density bonus awarded pursuant to the Density Bonus Law or any local law granting a greater density bonus.

This bill would require a unit designated to satisfy the inclusionary zoning requirements of a city or county to be included in the total number of units on which a density bonus and the number of incentives or concessions are based.

This bill would require a city or county to grant a density bonus and certain incentives or concessions if the developer agrees to construct a housing development that will contain a specified percentage of units for households of low or moderate incomes and for which the rent is 30% below the market rate for that city or county. The bill would require a city or county to grant one incentive or concession for a project that will contain a specified percentage of units for lower income students in a student housing development. The bill would make various changes to the above-referenced formula, including, among others, increasing the percentage density bonus to 40% for housing developments that have 11% of its units for very low income households.

(3) Existing law requires the planning agency of the city or county to provide to the department, the Office of Planning and Research, and the legislative body of the city or county, by April 1 of each year, an annual report that includes, among other things, the city or county's progress in meeting its share of the regional housing needs.

This bill would require the planning agency to include in that report the number of units in a student housing development for lower income students for which the developer was granted a density bonus.

(4) Existing law authorizes a city or county to refuse a concession or incentive if the city or county makes a written finding, based upon substantial evidence that the concession or incentive would have a specified adverse impact on public health and safety, the physical environment, or real property listed in the California Register of Historical Resources.

This bill would remove the specified adverse impact on the physical environment from the list of reasons for which a city or county is authorized to refuse a concession or incentive.

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Existing law prohibits a city or county from applying any development standard that will have the effect of physically precluding the construction of a development meeting the criteria for a density bonus at the densities or with the concessions or incentives permitted by certain provisions of the Density Bonus Law. Existing law authorizes an applicant to submit to a city or county a proposal for the waiver or reduction of such a development standard and to request a meeting with the city or county, and requires a court to award reasonable attorney's fees and costs of suit to the plaintiff if the court finds that the refusal to grant a waiver or reduction violates certain provisions of the Density Bonus Law. Existing law prohibits these provisions from being interpreted to require a local government to waive or reduce development standards if the waiver or reduction would have a specified adverse impact upon health, safety, or the physical environment, and for which there is no feasible method to satisfactorily mitigate or avoid the specific adverse impact.

This bill would remove the specified impact upon the physical environment from the limitations on the above-described requirement that a local government waive or reduce development standards.

This bill would prohibit fees relating to affordable housing, including inclusionary zoning fees, in-lieu fees, and public benefit fees, from being imposed on a housing development's affordable units or bonus units.

This bill would make findings and declarations related to the modifications to the Density Bonus Law made by this bill.

(5) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 65400 of the Government Code is 2 amended to read:

1 65400. (a) After the legislative body has adopted all or part 2 of a general plan, the planning agency shall do both of the 3 following:

4 (1) Investigate and make recommendations to the legislative 5 body regarding reasonable and practical means for implementing 6 the general plan or element of the general plan, so that it will serve 7 as an effective guide for orderly growth and development, 8 preservation and conservation of open-space land and natural 9 resources, and the efficient expenditure of public funds relating to 10 the subjects addressed in the general plan.

(2) Provide by April 1 of each year an annual report to the
legislative body, the Office of Planning and Research, and the
Department of Housing and Community Development that includes
all of the following:

15 (A) The status of the plan and progress in its implementation.

16 (B) (i) The progress in meeting its share of regional housing 17 needs determined pursuant to Section 65584 and local efforts to 18 remove governmental constraints to the maintenance, improvement, 19 and development of housing pursuant to paragraph (3) of 20 subdivision (c) of Section 65583.

21 (ii) The housing element portion of the annual report, as required 22 by this paragraph, shall be prepared through the use of standards, 23 forms, and definitions adopted by the Department of Housing and Community Development. The department may review, adopt, 24 25 amend, and repeal the standards, forms, or definitions, to 26 implement this article. Any standards, forms, or definitions adopted 27 to implement this article shall not be subject to Chapter 3.5 28 (commencing with Section 11340) of Part 1 of Division 3 of Title 29 2. Before and after adoption of the forms, the housing element 30 portion of the annual report shall include a section that describes 31 the actions taken by the local government towards completion of 32 the programs and status of the local government's compliance with 33 the deadlines in its housing element. That report shall be considered 34 at an annual public meeting before the legislative body where 35 members of the public shall be allowed to provide oral testimony 36 and written comments.

(iii) The report may include the number of units that have been
substantially rehabilitated, converted from nonaffordable to
affordable by acquisition, and preserved consistent with the
standards set forth in paragraph (2) of subdivision (c) of Section

1 65583.1. The report shall document how the units meet the 2 standards set forth in that subdivision.

3 (iv) The planning agency shall include the number of units in 4 a student housing development for lower income students for which 5 the developer of the student housing development was granted a 6 density bonus pursuant to subparagraph (F) of paragraph (1) of 7 subdivision (b) of Section 65915.

8 (C) The number of housing development applications received 9 in the prior year.

10 (D) The number of units included in all development 11 applications in the prior year.

12 (E) The number of units approved and disapproved in the prior 13 year.

(F) The degree to which its approved general plan complieswith the guidelines developed and adopted pursuant to Section65040.2 and the date of the last revision to the general plan.

(G) A listing of sites rezoned to accommodate that portion of
the city's or county's share of the regional housing need for each
income level that could not be accommodated on sites identified
in the inventory required by paragraph (1) of subdivision (c) of
Section 65583 and Section 65584.09. The listing of sites shall also
include any additional sites that may have been required to be
identified by Section 65863.

(H) The number of net new units of housing, including both 24 25 rental housing and for-sale housing and any units that the County 26 of Napa or the City of Napa may report pursuant to an agreement 27 entered into pursuant to Section 65584.08, that have been issued 28 a completed entitlement, a building permit, or a certificate of 29 occupancy, thus far in the housing element cycle, and the income 30 category, by area median income category, that each unit of 31 housing satisfies. That production report shall, for each income 32 category described in this subparagraph, distinguish between the number of rental housing units and the number of for-sale units 33 34 that satisfy each income category. The production report shall 35 include, for each entitlement, building permit, or certificate of 36 occupancy, a unique site identifier that must include the assessor's 37 parcel number, but may include street address, or other identifiers. 38 (I) The number of applications submitted pursuant to subdivision 39 (a) of Section 65913.4, the location and the total number of 40 developments approved pursuant to subdivision (b) of Section

1 65913.4, the total number of building permits issued pursuant to

2 subdivision (b) of Section 65913.4, the total number of units

3 including both rental housing and for-sale housing by area median

4 income category constructed using the process provided for in

5 subdivision (b) of Section 65913.4.

(J) If the city or county has received funding pursuant to the 6 7 Local Government Planning Support Grants Program (Chapter 3.1 8 (commencing with Section 50515) of Part 2 of Division 31 of the 9 Health and Safety Code), the information required pursuant to subdivision (a) of Section 50515.04 of the Health and Safety Code. 10 11 (b) If a court finds, upon a motion to that effect, that a city, 12 county, or city and county failed to submit, within 60 days of the 13 deadline established in this section, the housing element portion 14 of the report required pursuant to subparagraph (B) of paragraph 15 (2) of subdivision (a) that substantially complies with the requirements of this section, the court shall issue an order or 16 17 judgment compelling compliance with this section within 60 days. 18 If the city, county, or city and county fails to comply with the 19 court's order within 60 days, the plaintiff or petitioner may move for sanctions, and the court may, upon that motion, grant 20 21 appropriate sanctions. The court shall retain jurisdiction to ensure 22 that its order or judgment is carried out. If the court determines 23 that its order or judgment is not carried out within 60 days, the 24 court may issue further orders as provided by law to ensure that 25 the purposes and policies of this section are fulfilled. This 26 subdivision applies to proceedings initiated on or after the first 27 day of October following the adoption of forms and definitions by 28 the Department of Housing and Community Development pursuant 29 to paragraph (2) of subdivision (a), but no sooner than six months

30 following that adoption.

31 (c) The Department of Housing and Community Development
32 shall post a report submitted pursuant to this section on its internet
33 website within a reasonable time of receiving the report.

34 SEC. 2. Section 65915 of the Government Code is amended 35 to read:

65915. (a) (1) When an applicant seeks a density bonus for
a housing development within, or for the donation of land for
housing within, the jurisdiction of a city, county, or city and county,
that local government shall comply with this section. A city,
county, or city and county shall adopt an ordinance that specifies

1 how compliance with this section will be implemented. Failure to

2 adopt an ordinance shall not relieve a city, county, or city and3 county from complying with this section.

4 (2) A local government shall not condition the submission, 5 review, or approval of an application pursuant to this chapter on 6 the preparation of an additional report or study that is not otherwise 7 required by state law, including this section. This subdivision does 8 not prohibit a local government from requiring an applicant to 9 provide reasonable documentation to establish eligibility for a 10 requested density bonus, incentives or concessions, as described 11 in subdivision (d), waivers or reductions of development standards, 12 as described in subdivision (e), and parking ratios, as described in 13 subdivision (p).

(3) In order to provide for the expeditious processing of a densitybonus application, the local government shall do all of thefollowing:

17 (A) Adopt procedures and timelines for processing a density18 bonus application.

19 (B) Provide a list of all documents and information required to

be submitted with the density bonus application in order for the
density bonus application to be deemed complete. This list shall
be consistent with this chapter.

(C) Notify the applicant for a density bonus whether the
 application is complete in a manner consistent with the timelines
 specified in Section 65943.

(D) (i) If the local government notifies the applicant that the
application is deemed complete pursuant to subparagraph (C),
provide the applicant with a determination as to the following
matters:

30 (I) The amount of density bonus, calculated pursuant to 31 subdivision (f), for which the applicant is eligible.

32 (II) If the applicant requests a parking ratio pursuant to 33 subdivision (p), the parking ratio for which the applicant is eligible. 34 (III) If the applicant requests incentives or concessions pursuant 35 to subdivision (d) or waivers or reductions of development 36 standards pursuant to subdivision (e), whether the applicant has 37 provided adequate information for the local government to make 38 a determination as to those incentives, concessions, or waivers or 39 reductions of development standards.

1 (ii) Any determination required by this subparagraph shall be 2 based on the development project at the time the application is 3 deemed complete. The local government shall adjust the amount 4 of density bonus and parking ratios awarded pursuant to this section 5 based on any changes to the project during the course of 6 development. 7 (b) (1) A city, county, or city and county shall grant one density 8 bonus, the amount of which shall be as specified in subdivision 9 (f), and, if requested by the applicant and consistent with the applicable requirements of this section, incentives or concessions, 10 as described in subdivision (d), waivers or reductions of 11 12 development standards, as described in subdivision (e), and parking 13 ratios, as described in subdivision (p), if an applicant for a housing 14 development seeks and agrees to construct a housing development,

15 excluding any units permitted by the density bonus awarded 16 pursuant to this section, that will contain at least any one of the 17 following:

18 (A) Ten percent of the total units of a housing development for 19 lower income households, as defined in Section 50079.5 of the

20 Health and Safety Code.

(B) Five percent of the total units of a housing development for
very low income households, as defined in Section 50105 of the
Health and Safety Code.

(C) A senior citizen housing development, as defined in Sections
51.3 and 51.12 of the Civil Code, or a mobilehome park that limits

residency based on age requirements for housing for older persons
pursuant to Section 798.76 or 799.5 of the Civil Code.

(D) Ten percent of the total dwelling units in a common interest
development, as defined in Section 4100 of the Civil Code, for
persons and families of moderate income, as defined in Section
50093 of the Health and Safety Code, provided that all units in the

32 development are offered to the public for purchase.

33 (E) Ten percent of the total units of a housing development for 34 transitional foster youth, as defined in Section 66025.9 of the

35 Education Code, disabled veterans, as defined in Section 18541,

36 or homeless persons, as defined in the federal McKinney-Vento

37 Homeless Assistance Act (42 U.S.C. Sec. 11301 et seq.). The units

38 described in this subparagraph shall be subject to a recorded

39 affordability restriction of 55 years and shall be provided at the

40 same affordability level as very low income units.

1 (F) (i) Twenty percent of the total units for lower income 2 students in a student housing development that meets the following 3 requirements:

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4 (I) All units in the student housing development will be used 5 exclusively for undergraduate, graduate, or professional students 6 enrolled full time at an institution of higher education accredited 7 by the Western Association of Schools and Colleges or the 8 Accrediting Commission for Community and Junior Colleges. In 9 order to be eligible under this subclause, the developer shall, as a 10 condition of receiving a certificate of occupancy, provide evidence 11 to the city, county, or city and county that the developer has entered 12 into an operating agreement or master lease with one or more 13 institutions of higher education for the institution or institutions 14 to occupy all units of the student housing development with 15 students from that institution or institutions. An operating 16 agreement or master lease entered into pursuant to this subclause 17 is not violated or breached if, in any subsequent year, there are not 18 sufficient students enrolled in an institution of higher education 19 to fill all units in the student housing development. 20 (II) The applicable 20-percent units will be used for lower

income students.

(III) The rent provided in the applicable units of the development
 for lower income students shall be calculated at 30 percent of 65
 percent of the area median income for a single-room occupancy
 unit type.

(IV) The development will provide priority for the applicable
affordable units for lower income students experiencing
homelessness. A homeless service provider, as defined in paragraph
(3) of subdivision (d) of Section 103577 of the Health and Safety
Code, or institution of higher education that has knowledge of a
person's homeless status may verify a person's status as homeless
for purposes of this subclause.

(ii) For purposes of calculating a density bonus granted pursuant
to this subparagraph, the term "unit" as used in this section means
one rental bed and its pro rata share of associated common area
facilities. The units described in this subparagraph shall be subject

37 to a recorded affordability restriction of 55 years.

(G) One hundred percent of the total units, exclusive of a
 manager's unit or units, are for lower income households, as
 defined by Section 50079.5 of the Health and Safety Code, except

1 that up to 20 percent of the total units in the development may be

2 for moderate-income households, as defined in Section 50053 of3 the Health and Safety Code.

4 (H) Twenty percent of the units meet both of the following:

5 (i) The unit is for households of low or moderate incomes, as 6 defined in Sections 50079.5 and 50093 of the Health and Safety

7 Code, respectively.

8 (ii) The rent for the unit is 30 percent below the market rate for 9 the city, county, or city and county in which the housing 10 development is located. The applicant shall provide the city, 11 county, or city and county with evidence to establish that the units 12 meet the requirement of this clause.

(2) For purposes of calculating the amount of the density bonus
pursuant to subdivision (f), an applicant who requests a density
bonus pursuant to this subdivision shall elect whether the bonus
shall be awarded on the basis of subparagraph (A), (B), (C), (D),
(E), (F), (G), or (H) of paragraph (1).

(c) (1) (A) An applicant shall agree to, and the city, county,
or city and county shall ensure, the continued affordability of all
very low, low-, and moderate-income rental units that qualified
the applicant for the award of the density bonus for 55 years or a
longer period of time if required by the construction or mortgage
financing assistance program, mortgage insurance program, or
rental subsidy program.
(B) (i) Except as otherwise provided in clause (ii), rents for the

(B) (i) Except as otherwise provided in clause (ii), rents for the
lower and moderate income density bonus units shall be set at an
affordable rent, as defined in Section 50053 of the Health and
Safety Code.

(ii) For housing developments meeting the criteria of
subparagraph (G) of paragraph (1) of subdivision (b), rents for all
units in the development, including both base density and density
bonus units, shall be as follows:

33 (I) The rent for at least 20 percent of the units in the
34 development shall be set at an affordable rent, as defined in Section
35 50053 of the Health and Safety Code.

(II) The rent for the remaining units in the development shall
be set at an amount consistent with the maximum rent levels for
a housing development that receives an allocation of state or federal
low-income housing tax credits from the California Tax Credit

40 Allocation Committee.

1 (2) An applicant shall agree to, and the city, county, or city and 2 county shall ensure that, the initial occupant of all for-sale units 3 that qualified the applicant for the award of the density bonus are 4 persons and families of very low, low, or moderate income, as 5 required, and that the units are offered at an affordable housing 6 cost, as that cost is defined in Section 50052.5 of the Health and 7 Safety Code. The local government shall enforce an equity sharing 8 agreement, unless it is in conflict with the requirements of another 9 public funding source or law. The following apply to the equity 10 sharing agreement:

11 (A) Upon resale, the seller of the unit shall retain the value of 12 any improvements, the downpayment, and the seller's proportionate 13 share of appreciation. The local government shall recapture any initial subsidy, as defined in subparagraph (B), and its proportionate 14 15 share of appreciation, as defined in subparagraph (C), which 16 amount shall be used within five years for any of the purposes 17 described in subdivision (e) of Section 33334.2 of the Health and 18 Safety Code that promote home ownership.

(B) For purposes of this subdivision, the local government's initial subsidy shall be equal to the fair market value of the home at the time of initial sale minus the initial sale price to the moderate-income household, plus the amount of any downpayment assistance or mortgage assistance. If upon resale the market value is lower than the initial market value, then the value at the time of the resale shall be used as the initial market value.

(C) For purposes of this subdivision, the local government's
proportionate share of appreciation shall be equal to the ratio of
the local government's initial subsidy to the fair market value of
the home at the time of initial sale.

30 (3) (A) An applicant shall be ineligible for a density bonus or 31 any other incentives or concessions under this section if the housing 32 development is proposed on any property that includes a parcel or 33 parcels on which rental dwelling units are or, if the dwelling units 34 have been vacated or demolished in the five-year period preceding the application, have been subject to a recorded covenant, 35 36 ordinance, or law that restricts rents to levels affordable to persons 37 and families of lower or very low income; subject to any other 38 form of rent or price control through a public entity's valid exercise 39 of its police power; or occupied by lower or very low income

1 households, unless the proposed housing development replaces2 those units, and either of the following applies:

3 (i) The proposed housing development, inclusive of the units 4 replaced pursuant to this paragraph, contains affordable units at 5 the percentages set forth in subdivision (b).

6 (ii) Each unit in the development, exclusive of a manager's unit

7 or units, is affordable to, and occupied by, either a lower or very8 low income household.

9 (B) For the purposes of this paragraph, "replace" shall mean 10 either of the following:

(i) If any dwelling units described in subparagraph (A) are 11 12 occupied on the date of application, the proposed housing 13 development shall provide at least the same number of units of 14 equivalent size to be made available at affordable rent or affordable 15 housing cost to, and occupied by, persons and families in the same or lower income category as those households in occupancy. If 16 17 the income category of the household in occupancy is not known, 18 it shall be rebuttably presumed that lower income renter households 19 occupied these units in the same proportion of lower income renter households to all renter households within the jurisdiction, as 20 21 determined by the most recently available data from the United 22 States Department of Housing and Urban Development's 23 Comprehensive Housing Affordability Strategy database. For unoccupied dwelling units described in subparagraph (A) in a 24 25 development with occupied units, the proposed housing 26 development shall provide units of equivalent size to be made 27 available at affordable rent or affordable housing cost to, and 28 occupied by, persons and families in the same or lower income 29 category as the last household in occupancy. If the income category 30 of the last household in occupancy is not known, it shall be 31 rebuttably presumed that lower income renter households occupied 32 these units in the same proportion of lower income renter households to all renter households within the jurisdiction, as 33 34 determined by the most recently available data from the United States Department of Housing and Urban Development's 35 36 Comprehensive Housing Affordability Strategy database. All 37 replacement calculations resulting in fractional units shall be 38 rounded up to the next whole number. If the replacement units will 39 be rental dwelling units, these units shall be subject to a recorded 40 affordability restriction for at least 55 years. If the proposed

development is for-sale units, the units replaced shall be subject
 to paragraph (2).

3 (ii) If all dwelling units described in subparagraph (A) have 4 been vacated or demolished within the five-year period preceding 5 the application, the proposed housing development shall provide 6 at least the same number of units of equivalent size as existed at 7 the highpoint of those units in the five-year period preceding the 8 application to be made available at affordable rent or affordable 9 housing cost to, and occupied by, persons and families in the same 10 or lower income category as those persons and families in 11 occupancy at that time, if known. If the incomes of the persons 12 and families in occupancy at the highpoint is not known, it shall 13 be rebuttably presumed that low-income and very low income 14 renter households occupied these units in the same proportion of 15 low-income and very low income renter households to all renter 16 households within the jurisdiction, as determined by the most 17 recently available data from the United States Department of 18 Housing and Urban Development's Comprehensive Housing 19 Affordability Strategy database. All replacement calculations 20 resulting in fractional units shall be rounded up to the next whole 21 number. If the replacement units will be rental dwelling units, 22 these units shall be subject to a recorded affordability restriction 23 for at least 55 years. If the proposed development is for-sale units, 24 the units replaced shall be subject to paragraph (2). 25 (C) Notwithstanding subparagraph (B), for any dwelling unit

described in subparagraph (A) that is or was, within the five-year period preceding the application, subject to a form of rent or price control through a local government's valid exercise of its police power and that is or was occupied by persons or families above lower income, the city, county, or city and county may do either of the following:

(i) Require that the replacement units be made available at
affordable rent or affordable housing cost to, and occupied by,
low-income persons or families. If the replacement units will be
rental dwelling units, these units shall be subject to a recorded
affordability restriction for at least 55 years. If the proposed
development is for-sale units, the units replaced shall be subject
to paragraph (2).

39 (ii) Require that the units be replaced in compliance with the 40 jurisdiction's rent or price control ordinance, provided that each

1 unit described in subparagraph (A) is replaced. Unless otherwise

2 required by the jurisdiction's rent or price control ordinance, these3 units shall not be subject to a recorded affordability restriction.

5 units shall not be subject to a recorded allordability restriction

4 (D) For purposes of this paragraph, "equivalent size" means 5 that the replacement units contain at least the same total number 6 of bedrooms as the units being replaced.

7 (E) Subparagraph (A) does not apply to an applicant seeking a 8 density bonus for a proposed housing development if the 9 applicant's application was submitted to, or processed by, a city, 10 county, or city and county before January 1, 2015.

(d) (1) An applicant for a density bonus pursuant to subdivision 11 12 (b) may submit to a city, county, or city and county a proposal for 13 the specific incentives or concessions that the applicant requests 14 pursuant to this section, and may request a meeting with the city, 15 county, or city and county. The city, county, or city and county shall grant the concession or incentive requested by the applicant 16 17 unless the city, county, or city and county makes a written finding, based upon substantial evidence, of any of the following: 18

(A) The concession or incentive does not result in identifiable

20 and actual cost reductions, consistent with subdivision (k), to

21 provide for affordable housing costs, as defined in Section 50052.5

of the Health and Safety Code, or for rents for the targeted units

23 to be set as specified in subdivision (c).

(B) The concession or incentive would have a specific, adverse
impact, as defined in paragraph (2) of subdivision (d) of Section
65589.5, upon public health and safety or on any real property that

27 is listed in the California Register of Historical Resources and for

28 which there is no feasible method to satisfactorily mitigate or avoid

29 the specific, adverse impact without rendering the development

30 unaffordable to low-income and moderate-income households.

31 (C) The concession or incentive would be contrary to state or32 federal law.

33 (2) Upon a request not refused pursuant to paragraph (1), the

34 applicant shall receive the following number of incentives or35 concessions for the following projects:

36 (A) One incentive or concession for a project that meets any of37 the following criteria:

(i) At least 10 percent of the total units are for lower incomehouseholds.

1 (ii) At least 5 percent of the total units are for very low income 2 households.

3 (iii) At least 10 percent of the total units are for persons and 4 families of moderate income in a common interest development.

5 (iv) At least 20 percent of the total units are for lower income 6 students in a student housing development.

7 (v) At least 20 percent of the total units meet the requirements
8 of subparagraph (H) of paragraph (1) of subdivision (b).

9 (B) Two incentives or concessions for a project that meets any 10 of the following criteria:

(i) At least 20 percent of the total units are for lower incomehouseholds.

(ii) At least 10 percent of the total units are for very low incomehouseholds.

15 (iii) At least 20 percent of the total units are for persons and 16 families of moderate income in a common interest development.

(iv) At least 30 percent of the total units meet the requirementsof subparagraph (H) of paragraph (1) of subdivision (b).

19 (C) Three incentives or concessions for a project that meets any 20 of the following criteria:

(i) At least 30 percent of the total units are for lower incomehouseholds.

(ii) At least 15 percent of the total units are for very low incomehouseholds.

(iii) At least 30 percent of the total units are for persons andfamilies of moderate income in a common interest development.

(iv) At least 40 percent of the total units meet the requirementsof subparagraph (H) of paragraph (1) of subdivision (b).

29 (D) Four incentives or concessions for a project meeting the 30 criteria of subparagraph (G) of paragraph (1) of subdivision (b).

31 If the project is located within one-half mile of a major transit stop,

32 as defined in subdivision (b) of Section 21155 of the Public

33 Resources Code, the applicant shall also receive a height increase

34 of up to three additional stories, or 33 feet.

(3) The applicant may initiate judicial proceedings if the city,
county, or city and county refuses to grant a requested density
bonus, incentive, or concession. If a court finds that the refusal to
grant a requested density bonus, incentive, or concession is in
violation of this section, the court shall award the plaintiff

40 reasonable attorney's fees and costs of suit. This subdivision shall

not be interpreted to require a local government to grant an 1 2 incentive or concession that has a specific, adverse impact, as 3 defined in paragraph (2) of subdivision (d) of Section 65589.5, 4 upon health or safety, and for which there is no feasible method 5 to satisfactorily mitigate or avoid the specific adverse impact. This 6 subdivision shall not be interpreted to require a local government 7 to grant an incentive or concession that would have an adverse 8 impact on any real property that is listed in the California Register 9 of Historical Resources. The city, county, or city and county shall 10 establish procedures for carrying out this section that shall include 11 legislative body approval of the means of compliance with this 12 section.

13 (4) The city, county, or city and county shall bear the burden14 of proof for the denial of a requested concession or incentive.

15 (e) (1) In no case may a city, county, or city and county apply 16 any development standard that will have the effect of physically 17 precluding the construction of a development meeting the criteria 18 of subdivision (b) at the densities or with the concessions or 19 incentives permitted by this section. Subject to paragraph (3), an 20 applicant may submit to a city, county, or city and county a 21 proposal for the waiver or reduction of development standards that 22 will have the effect of physically precluding the construction of a 23 development meeting the criteria of subdivision (b) at the densities 24 or with the concessions or incentives permitted under this section, 25 and may request a meeting with the city, county, or city and county. 26 If a court finds that the refusal to grant a waiver or reduction of 27 development standards is in violation of this section, the court 28 shall award the plaintiff reasonable attorney's fees and costs of 29 suit. This subdivision shall not be interpreted to require a local 30 government to waive or reduce development standards if the waiver 31 or reduction would have a specific, adverse impact, as defined in 32 paragraph (2) of subdivision (d) of Section 65589.5, upon health or safety, and for which there is no feasible method to satisfactorily 33 34 mitigate or avoid the specific adverse impact. This subdivision 35 shall not be interpreted to require a local government to waive or 36 reduce development standards that would have an adverse impact 37 on any real property that is listed in the California Register of 38 Historical Resources, or to grant any waiver or reduction that would 39 be contrary to state or federal law.

1 (2) A proposal for the waiver or reduction of development 2 standards pursuant to this subdivision shall neither reduce nor 3 increase the number of incentives or concessions to which the 4 applicant is entitled pursuant to subdivision (d).

5 (3) A housing development that receives a waiver from any 6 maximum controls on density pursuant to clause (ii) of 7 subparagraph (D) of paragraph (3) of subdivision (f) shall not be 8 eligible for, and shall not receive, a waiver or reduction of 9 development standards pursuant to this subdivision, other than as expressly provided in subparagraph (D) of paragraph (2) of 10 subdivision (d) and clause (ii) of subparagraph (D) of paragraph 11 12 (3) of subdivision (f).

13 (f) For the purposes of this chapter, "density bonus" means a 14 density increase over the otherwise maximum allowable gross 15 residential density as of the date of application by the applicant to 16 the city, county, or city and county, or, if elected by the applicant, 17 a lesser percentage of density increase, including, but not limited 18 to, no increase in density. The amount of density increase to which 19 the applicant is entitled shall vary according to the amount by 20 which the percentage of affordable housing units exceeds the 21 percentage established in subdivision (b).

(1) For housing developments meeting the criteria of
subparagraph (A) of paragraph (1) of subdivision (b), the density
bonus shall be calculated as follows:

1 0		
26	Percentage Low-Income Units	Percentage Density
27		Bonus
28	10	20
29	11	21.5
30	12	23
31	13	24.5
32	14	26
33	15	27.5
34	17	30.5
35	18	32
36	19	33.5
37	20	35
38		

1 (2) For housing developments meeting the criteria of
2 subparagraph (B) of paragraph (1) of subdivision (b), the density
3 bonus shall be calculated as follows:

5	Percentage Very Low Income Units	Percentage Density Bonus
6	5	20
7	6	22.5
8	7	25
9	8	27.5
10	9	30
11	10	32.5
12	11	40
12		

13

(3) (A) For housing developments meeting the criteria of
subparagraph (C) of paragraph (1) of subdivision (b), the density
bonus shall be 20 percent of the number of senior housing units.

(B) For housing developments meeting the criteria of
subparagraph (E) of paragraph (1) of subdivision (b), the density
bonus shall be 20 percent of the number of the type of units giving
rise to a density bonus under that subparagraph.

21 (C) For housing developments meeting the criteria of
22 subparagraph (F) of paragraph (1) of subdivision (b), the density
23 bonus shall be 35 percent of the student housing units.

24 (D) For housing developments meeting the criteria of 25 subparagraph (G) of paragraph (1) of subdivision (b), the following 26 shall apply:

(i) Except as otherwise provided in clause (ii), the density bonusshall be 80 percent of the number of units for lower incomehouseholds.

(ii) If the housing development is located within one-half mile
of a major transit stop, as defined in subdivision (b) of Section
21155 of the Public Resources Code, the city, county, or city and
county shall not impose any maximum controls on density.

34 (4) For housing developments meeting the criteria of
35 subparagraph (D) of paragraph (1) of subdivision (b), the density
36 bonus shall be calculated as follows:
37

38	Percentage Moderate-Income Units	Percentage Density Bonus
39	10	5
40	11	6

1	12	7
	13	8
2 3	14	9
4	15	10
4 5	16	11
6	17	12
7	18	13
8	19	14
9	20	15
10	21	16
11	22	17
12	23	18
13	24	19
14	25	20
15	26	21
16	27	22
17	28	23
18	29	24
19	30	25
20	31	26
21	32	27
22	33	28
23	34	29
24	35	30
25	36	31
26	37	32
27	38	33
28	39	34
29	40	35
20		

30

(5) For housing developments meeting the criteria of
subparagraph (H) of paragraph (1) of subdivision (b), the density
bonus shall be 35 percent of the total units.

(6) All density calculations resulting in fractional units shall be
rounded up to the next whole number. The granting of a density
bonus shall not require, or be interpreted, in and of itself, to require
a general plan amendment, local coastal plan amendment, zoning
change, or other discretionary approval.

39 (7) Fees relating to affordable housing, including inclusionary40 zoning fees, in-lieu fees, and public benefit fees, shall not be

1 imposed on a housing development's affordable units or bonus2 units.

3 (g) (1) When an applicant for a tentative subdivision map, 4 parcel map, or other residential development approval donates 5 land to a city, county, or city and county in accordance with this 6 subdivision, the applicant shall be entitled to a 15-percent increase 7 above the otherwise maximum allowable residential density for 8 the entire development, as follows:

8 9

10	Percentage Very Low Income	Percentage Density Bonus
11	10	15
12	11	16
13	12	17
14	13	18
15	14	19
16	15	20
17	16	21
18	17	22
19	18	23
20	19	24
21	20	25
22	21	26
23	22	27
24	23	28
25	24	29
26	25	30
27	26	31
28	27	32
29	28	33
30	29	34
31	30	35
32		
29 30 31	28 29	33 34

33 (2) This increase shall be in addition to any increase in density 34 mandated by subdivision (b), up to a maximum combined mandated density increase of 35 percent if an applicant seeks an increase 35 pursuant to both this subdivision and subdivision (b). All density 36 37 calculations resulting in fractional units shall be rounded up to the next whole number. Nothing in this subdivision shall be construed 38 39 to enlarge or diminish the authority of a city, county, or city and 40 county to require a developer to donate land as a condition of

development. An applicant shall be eligible for the increased
 density bonus described in this subdivision if all of the following
 conditions are met:

4 (A) The applicant donates and transfers the land no later than 5 the date of approval of the final subdivision map, parcel map, or 6 residential development application.

7 (B) The developable acreage and zoning classification of the 8 land being transferred are sufficient to permit construction of units 9 affordable to very low income households in an amount not less 10 than 10 percent of the number of residential units of the proposed 11 development.

12 (C) The transferred land is at least one acre in size or of 13 sufficient size to permit development of at least 40 units, has the 14 appropriate general plan designation, is appropriately zoned with 15 appropriate development standards for development at the density 16 described in paragraph (3) of subdivision (c) of Section 65583.2, 17 and is or will be served by adequate public facilities and 18 infrastructure.

19 (D) The transferred land shall have all of the permits and approvals, other than building permits, necessary for the 20 21 development of the very low income housing units on the 22 transferred land, not later than the date of approval of the final 23 subdivision map, parcel map, or residential development application, except that the local government may subject the 24 25 proposed development to subsequent design review to the extent 26 authorized by subdivision (i) of Section 65583.2 if the design is 27 not reviewed by the local government before the time of transfer.

(E) The transferred land and the affordable units shall be subject
to a deed restriction ensuring continued affordability of the units
consistent with paragraphs (1) and (2) of subdivision (c), which
shall be recorded on the property at the time of the transfer.

32 (F) The land is transferred to the local agency or to a housing 33 developer approved by the local agency. The local agency may 34 require the applicant to identify and transfer the land to the 35 developer.

36 (G) The transferred land shall be within the boundary of the 37 proposed development or, if the local agency agrees, within 38 one-quarter mile of the boundary of the proposed development.

39 (H) A proposed source of funding for the very low income units 40 shall be identified not later than the date of approval of the final

1 subdivision map, parcel map, or residential development 2 application.

3 (h) (1) When an applicant proposes to construct a housing 4 development that conforms to the requirements of subdivision (b)

5 and includes a childcare facility that will be located on the premises

6 of, as part of, or adjacent to, the project, the city, county, or city7 and county shall grant either of the following:

8 (A) An additional density bonus that is an amount of square 9 feet of residential space that is equal to or greater than the amount 10 of square feet in the childcare facility.

11 (B) An additional concession or incentive that contributes 12 significantly to the economic feasibility of the construction of the 13 childcare facility.

(2) The city, county, or city and county shall require, as acondition of approving the housing development, that the followingoccur:

(A) The childcare facility shall remain in operation for a period
of time that is as long as or longer than the period of time during
which the density bonus units are required to remain affordable
pursuant to subdivision (c).

(B) Of the children who attend the childcare facility, the children
of very low income households, lower income households, or
families of moderate income shall equal a percentage that is equal
to or greater than the percentage of dwelling units that are required
for very low income households, lower income households, or
families of moderate income pursuant to subdivision (b).

(3) Notwithstanding any requirement of this subdivision, a city,
county, or city and county shall not be required to provide a density
bonus or concession for a childcare facility if it finds, based upon
substantial evidence, that the community has adequate childcare
facilities.

(4) "Childcare facility," as used in this section, means a child
daycare facility other than a family daycare home, including, but
not limited to, infant centers, preschools, extended daycare
facilities, and schoolage childcare centers.

(i) "Housing development," as used in this section, means a
development project for five or more residential units, including
mixed-use developments. For the purposes of this section, "housing
development" also includes a subdivision or common interest
development, as defined in Section 4100 of the Civil Code,

approved by a city, county, or city and county and consists of 1 2 residential units or unimproved residential lots and either a project 3 to substantially rehabilitate and convert an existing commercial 4 building to residential use or the substantial rehabilitation of an 5 existing multifamily dwelling, as defined in subdivision (d) of 6 Section 65863.4, where the result of the rehabilitation would be a 7 net increase in available residential units. For the purpose of 8 calculating a density bonus, the residential units shall be on 9 contiguous sites that are the subject of one development 10 application, but do not have to be based upon individual 11 subdivision maps or parcels. The density bonus shall be permitted 12 in geographic areas of the housing development other than the 13 areas where the units for the lower income households are located. 14 (j) (1) The granting of a concession or incentive shall not require 15 or be interpreted, in and of itself, to require a general plan 16 amendment, local coastal plan amendment, zoning change, study, 17 or other discretionary approval. For purposes of this subdivision, 18 "study" does not include reasonable documentation to establish 19 eligibility for the concession or incentive or to demonstrate that 20 the incentive or concession meets the definition set forth in 21 subdivision (k). This provision is declaratory of existing law.

(2) Except as provided in subdivisions (d) and (e), the granting
of a density bonus shall not require or be interpreted to require the
waiver of a local ordinance or provisions of a local ordinance
unrelated to development standards.

(k) For the purposes of this chapter, concession or incentivemeans any of the following:

28 (1) A reduction in site development standards or a modification 29 of zoning code requirements or architectural design requirements 30 that exceed the minimum building standards approved by the 31 California Building Standards Commission as provided in Part 2.5 32 (commencing with Section 18901) of Division 13 of the Health and Safety Code, including, but not limited to, a reduction in 33 34 setback and square footage requirements and in the ratio of 35 vehicular parking spaces that would otherwise be required that 36 results in identifiable and actual cost reductions, to provide for 37 affordable housing costs, as defined in Section 50052.5 of the 38 Health and Safety Code, or for rents for the targeted units to be 39 set as specified in subdivision (c).

1 (2) Approval of mixed-use zoning in conjunction with the 2 housing project if commercial, office, industrial, or other land uses 3 will reduce the cost of the housing development and if the 4 commercial, office, industrial, or other land uses are compatible 5 with the housing project and the existing or planned development 6 in the area where the proposed housing project will be located.

(3) Other regulatory incentives or concessions proposed by the
developer or the city, county, or city and county that result in
identifiable and actual cost reductions to provide for affordable
housing costs, as determined by the developer and as defined in
Section 50052.5 of the Health and Safety Code, or for rents for
the targeted units to be set as specified in subdivision (c).

(*l*) Subdivision (k) does not limit or require the provision of
 direct financial incentives for the housing development, including
 the provision of publicly owned land, by the city, county, or city
 and county, or the waiver of fees or dedication requirements.

17 (m) This section does not supersede or in any way alter or lessen 18 the effect or application of the California Coastal Act of 1976 19 (Division 20 (commencing with Section 30000) of the Public Resources Code). Any density bonus, concessions, incentives, 20 21 waivers or reductions of development standards, and parking ratios 22 to which the applicant is entitled under this section shall be 23 permitted in a manner that is consistent with this section and 24 Division 20 (commencing with Section 30000) of the Public 25 Resources Code.

(n) If permitted by local ordinance, nothing in this section shall
be construed to prohibit a city, county, or city and county from
granting a density bonus greater than what is described in this
section for a development that meets the requirements of this
section or from granting a proportionately lower density bonus
than what is required by this section for developments that do not
meet the requirements of this section.

33 (o) For purposes of this section, the following definitions shall34 apply:

(1) "Development standard" includes a site or construction
condition, including, but not limited to, a height limitation, a
setback requirement, a floor area ratio, an onsite open-space
requirement, or a parking ratio that applies to a residential
development pursuant to any ordinance, general plan element,

specific plan, charter, or other local condition, law, policy,
 resolution, or regulation.

3 (2) "Lower income student" means a student who has a 4 household income and asset level that does not exceed the level 5 for Cal Grant A or Cal Grant B award recipients as set forth in 6 paragraph (1) of subdivision (k) of Section 69432.7 of the 7 Education Code. The eligibility of a student to occupy a unit for 8 lower income students under this section shall be verified by an 9 affidavit, award letter, or letter of eligibility provided by the 10 institution of higher education in which the student is enrolled or 11 by the California Student Aid Commission that the student receives 12 or is eligible for financial aid, including an institutional grant or 13 fee waiver from the college or university, the California Student 14 Aid Commission, or the federal government. (3) "Maximum allowable residential density" means the density 15

allowed under the zoning ordinance and land use element of the general plan, or, if a range of density is permitted, means the maximum allowable density for the specific zoning range and land use element of the general plan applicable to the project. If the density allowed under the zoning ordinance is inconsistent with the density allowed under the land use element of the general plan, the general plan density shall prevail.

(4) "Total units" or "total dwelling units" means a calculationof the number of units that:

(A) Excludes a unit added by a density bonus awarded pursuantto this section or any local law granting a greater density bonus.

(B) Includes a unit designated to satisfy an inclusionary zoningrequirement of a city, county, or city and county.

29 (p) (1) Except as provided in paragraphs (2), (3), and (4), upon

30 the request of the developer, a city, county, or city and county shall

31 not require a vehicular parking ratio, inclusive of handicapped and

32 guest parking, of a development meeting the criteria of subdivisions33 (b) and (c), that exceeds the following ratios:

34 (A) Zero to one bedroom: one onsite parking space.

35 (B) Two to three bedrooms: two onsite parking spaces.

36 (C) Four and more bedrooms: two and one-half parking spaces.

37 (2) Notwithstanding paragraph (1), if a development includes

38 the maximum percentage of moderate-income, low-income, or 39 very low income units provided for in paragraph (1), (2), or (5) of

40 subdivision (f) and is located within one-half mile of a major transit

stop, as defined in subdivision (b) of Section 21155 of the Public 1 2 Resources Code, and the residents of the development have 3 unobstructed access to the major transit stop from the development, 4 then, upon the request of the developer, a city, county, or city and 5 county shall not impose a vehicular parking ratio, inclusive of handicapped and guest parking, that exceeds 0.5 spaces per 6 7 bedroom. For purposes of this subdivision, "unobstructed access 8 to the major transit stop" means a resident is able to access the 9 major transit stop without encountering natural or constructed 10 impediments. (3) Notwithstanding paragraph (1), if a development consists 11 12 solely of rental units, exclusive of a manager's unit or units, with 13 an affordable housing cost to lower income families, as provided 14 in Section 50052.5 of the Health and Safety Code, then, upon the 15 request of the developer, a city, county, or city and county shall not impose a vehicular parking ratio, inclusive of handicapped and 16

17 guest parking, that exceeds the following ratios:

(A) If the development is located within one-half mile of a major
transit stop, as defined in subdivision (b) of Section 21155 of the
Public Resources Code, and the residents of the development have

21 unobstructed access to the major transit stop from the development,

- 22 the ratio shall not exceed 0.5 spaces per unit.
- (B) The ratio shall not exceed 0.5 spaces per unit if thedevelopment meets both of the following requirements:
- (i) The development is a for-rent housing development for
 individuals who are 62 years of age or older that complies with
 Sections 51.2 and 51.3 of the Civil Code.

(ii) The residents of the development have either access to
paratransit service or unobstructed access, within one-half mile,
to fixed bus route service that operates at least eight times per day.

31 (4) Notwithstanding paragraphs (1) and (8), if a development 32 consists solely of rental units, exclusive of a manager's unit or 33 units, with an affordable housing cost to lower income families, 34 as provided in Section 50052.5 of the Health and Safety Code, and 35 the development is either a special needs housing development, as defined in Section 51312 of the Health and Safety Code, or a 36 37 supportive housing development, as defined in Section 50675.14 38 of the Health and Safety Code, then, upon the request of the 39 developer, a city, county, or city and county shall not impose any

40 minimum vehicular parking requirement. A development that is

1 a special needs housing development shall have either paratransit 2 service or unobstructed access, within one-half mile, to fixed bus

3 route service that operates at least eight times per day.

4 (5) If the total number of parking spaces required for a 5 development is other than a whole number, the number shall be 6 rounded up to the next whole number. For purposes of this 7 subdivision, a development may provide onsite parking through 8 tandem parking or uncovered parking, but not through onstreet 9 parking.

10 (6) This subdivision shall apply to a development that meets 11 the requirements of subdivisions (b) and (c), but only at the request 12 of the applicant. An applicant may request parking incentives or 13 concessions beyond those provided in this subdivision pursuant 14 to subdivision (d).

(7) This subdivision does not preclude a city, county, or cityand county from reducing or eliminating a parking requirementfor development projects of any type in any location.

18 (8) Notwithstanding paragraphs (2) and (3), if a city, county, 19 city and county, or an independent consultant has conducted an 20 areawide or jurisdictionwide parking study in the last seven years, 21 then the city, county, or city and county may impose a higher 22 vehicular parking ratio not to exceed the ratio described in 23 paragraph (1), based upon substantial evidence found in the parking 24 study, that includes, but is not limited to, an analysis of parking 25 availability, differing levels of transit access, walkability access 26 to transit services, the potential for shared parking, the effect of 27 parking requirements on the cost of market-rate and subsidized 28 developments, and the lower rates of car ownership for low-income 29 and very low income individuals, including seniors and special 30 needs individuals. The city, county, or city and county shall pay 31 the costs of any new study. The city, county, or city and county 32 shall make findings, based on a parking study completed in 33 conformity with this paragraph, supporting the need for the higher 34 parking ratio.

(9) A request pursuant to this subdivision shall neither reduce
 nor increase the number of incentives or concessions to which the
 applicant is entitled pursuant to subdivision (d).

38 (q) Each component of any density calculation, including base 39 density and bonus density, resulting in fractional units shall be

1 separately rounded up to the next whole number. The Legislature

2 finds and declares that this provision is declaratory of existing law.

3 (r) This chapter shall be interpreted liberally in favor of 4 producing the maximum number of total housing units.

5 (s) (1) The Legislature finds and declares that the intent behind 6 the Density Bonus Law is to allow public entities to reduce or even 7 eliminate subsidies for a particular project by allowing a developer 8 to include more total units in a project than would otherwise be 9 allowed by the local zoning ordinance in exchange for affordable

10 units. It further reaffirms that the intent is to cover at least some

11 of the financing gap of affordable housing with regulatory 12 incentives, rather than additional public subsidy.

(2) It is therefore the intent of the Legislature to make
modifications to the Density Bonus Law by the act adding this
subdivision to further incentivize the construction of very low,
low-, and moderate-income housing units. It is further the intent
of the Legislature in making these modifications to the Density
Bonus Law to ensure that any additional benefits conferred upon

19 a developer are balanced with the receipt of a public benefit in

20 the form of adequate levels of affordable housing. The Legislature

21 *further intends that these modifications will ensure that the Density*

22 Bonus Law creates incentives for the construction of more housing

23 across all areas of the state.

24 SEC. 3. No reimbursement is required by this act pursuant to

25 Section 6 of Article XIIIB of the California Constitution because 26 a local agency or school district has the authority to levy service

a local agency or school district has the authority to levy servicecharges, fees, or assessments sufficient to pay for the program or

27 enarges, rees, or assessments sufficient to pay for the program of28 level of service mandated by this act, within the meaning of Section

29 17556 of the Government Code.

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