File No.	200507

Committee Item No. <u>1</u> Board Item No. _____

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee:	Rules Committee	

Date June 25, 2020

Board of	Supervisors	Meeting
----------	-------------	---------

11940										11940					
1)240		1)3to								1)2+0	110+0	1)0+0			
Data	Data	Dato	Data	Data	Data	Data									
Data	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Data	Data	Data	Data	Dete	
Data	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Data	Data	Data	Data	Data	Data
Data	Data	Data	Data	Data	Data	Data	Data	Data	Data	Data	Data	Data	Data	Data	Data
Data	Data	Data	Dato	Dato	Dato	Data	Data	Data	Data	Data	Data	Data	Data	Data	Data
Data	Data	Data	Dato	Date	Dato	Data	Data	Data	Data	Data	Data	Data	Data	Dete	Data
Data	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Data	Data	Data	Data	Data	Data
Data	Dato	Dato	Data	Data	Data	Dato	Data	Dato	Dato	Data	Data	Data	Data	Dete	Data
Data	Data	Data	Dato	Dato	Dato	Data	Data	Data	Data	Data	Data	Data	Data	Dete	Data
Data	Data	Data	Date	Date	Date	Data	Dato	Data	Data	Data	Data	Data	Data	Dete	Data
Data	Dato	Dato	Dato	Dato	Dato	Dato	Data	Dato	Dato	Data	Data	Data	Data	Data	Data
Data	Dato	Dato	Data	Data	Data	Dato	Data	Dato	Dato	Data	Data	Data	Data	Dete	Dete
Data	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Dato	Data	Data	Data	Data	Dete	Data
Data	Dato	Dato	Date	Date	Date	Dato	Dato	Dato	Dato	Data	Data	Data	Dete	Dete	Data
Data	Data	Data	Date	Date	Date	Data	Data	Data	Data	Data	Data	Data	Data	Dete	Data

Cmte Board

	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Report Youth Commission Report Introduction Form Department/Agency Cover Letter and/or Report Memorandum of Understanding (MOU) Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 - Ethics Commission Award Letter Application Form 700 Vacancy Notice Information Sheet Public Correspondence
OTHER	(Use back side if additional space is needed)
	<u>Charter Amendment</u>

Completed by:	Victor Young	Date June 18, 2020
Completed by:	-	Date

FILE NO. 200507

(FIRST DRAFT)

1	[Charter Amendment - Adjustment of Baseline Funding]
2	
3	Describing and setting forth a proposal to the voters at an election to be held on November
4	3, 2020, to amend the Charter of the City and County of San Francisco to provide that
5	future annual adjustments in baseline funding for the following Charter-mandated funds
6	will not take into account changes in City revenue resulting from voter-approved business
7	taxes on the November 3, 2020, ballot: the Municipal Transportation Fund, the Park,
8	Recreation and Open Space Fund, the Children and Youth Fund, the Library Preservation
9	Fund, the Housing Trust Fund, the Public Education Enrichment Fund, the Dignity Fund,
10	and the Street Tree Maintenance Fund.
11	
12	Section 1. The Board of Supervisors hereby submits to the qualified voters of the City
13	and County, at an election to be held on November 3, 2020, a proposal to amend the Charter of
14	the City and County by revising Sections 8A.105, 16.107, 16.108, 16.109, 16.110, 16.123-2,
15	16.128-3, and 16.129, to read as follows:
16	NOTE: Unchanged Charter text and uncodified text are in plain font.
17	Additions are <u>single-underline italics Times New Roman font</u> . Deletions are strike-through italics Times New Roman font .
18	Asterisks (* * * *) indicate the omission of unchanged Charter subsections.
19	SEC. 8A.105. MUNICIPAL TRANSPORTATION FUND.
20	(a) There is hereby established a fund to provide a predictable, stable, and adequate
21	level of funding for the Agency, which shall be called the Municipal Transportation Fund. The
22	fund shall be maintained separate and apart from all other City and County funds. Monies therein
23	shall be appropriated, expended, or used by the Agency solely and exclusively for the operation
24	including, without limitation, capital improvements, management, supervision, maintenance,
25	extension, and day-to-day operation of the Agency, including any division subsequently created

or incorporated into the Agency and performing transportation-related functions. Monies in the 1 2 Fund may not be used for any other purposes than those identified in this Section.

3

(b) Beginning with the fiscal year 2000-2001 and in each fiscal year thereafter, there is 4 hereby set aside to the Municipal Transportation Fund the following:

1. An amount (the "Base Amount") which shall be no less than the amount of all 5 6 appropriations from the General Fund, including all supplemental appropriations, for the fiscal 7 year 1998-1999 or the fiscal year 1999-2000, whichever is higher (the "Base Year"), adjusted as 8 provided in subsection (c), below, for (1) the Municipal Railway; and (2) all other City and 9 County commissions, departments and agencies providing services to the Municipal Railway, 10 including the Department of Human Resources and the Purchasing Department, for the provision 11 of those services. The Base Amount for the Department of Parking and Traffic and the Parking Authority shall be established in the same fashion but using fiscal years 2000-2001 and 2001-12 13 2002 for the services being incorporated into the Agency. 14 2. Subject to the limitations and exclusions in Sections 4.113, the revenues of the Municipal Railway, and, upon their incorporation into the Agency, the revenues of the 15 16 Department of Parking and Traffic, and the Parking Authority; and

17 3. All other funds received by the City and County from any source, including 18 state and federal sources, for the support of the Agency.

(c) The Base Amount shall initially be determined by the Controller. Adjustments to the 19 Base Amount shall be made as follows: 20

21

22

23

24

25

1. The Base Amount shall be adjusted for each year after fiscal year 2000-2001 by the Controller based on calculations consistent from year to year, by the percentage increase or decrease in aggregate City and County discretionary revenues. In determining aggregate City and County discretionary revenues, the Controller shall only include revenues received by the City which are unrestricted and may be used at the option of the Mayor and the Board of

Supervisors for any lawful City purpose. Additionally, in determining aggregate City and 1 2 County discretionary revenues, the Controller shall not include revenues received by the City 3 under any gross receipts tax measures or payroll expense tax measures approved by the voters at 4 the general municipal election on November 3, 2020. Errors in the Controller's estimate of 5 discretionary revenues for a fiscal year shall be corrected by adjustment in the next year's estimate. 6

7

11

2. An adjustment shall also be made for any increases in General Fund 8 appropriations to the Agency in subsequent years to provide continuing services not provided in 9 the Base Year, but excluding additional appropriations for one-time expenditures such as capital 10 expenditures or litigation judgments and settlements.

3. Commencing with the fiscal year beginning on July 1, 2015, the Controller

shall also adjust the Base Amount annually by the percentage increase in the San Francisco 12 population based on data from the source(s) the Controller, in his or her sole discretion, finds 13 14 most reliable for the most recent available calendar year. The Controller's population growth adjustment shall be based on the greater of the increase in daytime or night-time population. For 15 any year in which the Controller determines that neither the daytime nor night-time population 16 17 has increased, the Controller shall make no adjustment under this subparagraph 3 to the Base 18 Amount. For purposes of the initial adjustment for the year commencing July 1, 2015, the 19 Controller shall adjust the Base Amount based on the increase in City daytime or night-time 20 population for the most recent ten-year period for which data are available instead of the most 21

recent available calendar year. The Agency shall use the amount of any increase in the Base 22 Amount resulting from the adjustment required by this subparagraph 3 exclusively as follows: 75 per cent shall be used to make transit system improvements to the Municipal Railway to improve 23 24 the system's reliability, frequency of service, capacity, and state of good repair, and 25 per cent

25 shall be used for transportation capital expenditures to improve street safety for all users.

1

* * * *

2

3

SEC. 16.107. PARK, RECREATION AND OPEN SPACE FUND.

4 (a) **Establishment of Fund.** There is hereby established the Park, Recreation and Open Space Fund ("Fund") to be administered by the Recreation and Park Department ("Department") 5 6 as directed by the Recreation and Park Commission ("Commission"). Monies in the Fund shall 7 be expended or used solely by the Department, subject to the budgetary and fiscal provisions of 8 the Charter, to provide park and recreational services and facilities. The Department embraces 9 socio-economic and geographic equity as a guiding principle and commits to expending the 10 funds across its open space and recreational programs to provide park and recreational access to 11 all of San Francisco's diverse neighborhoods and communities.

12

* * * *

(c) Baseline Maintenance of Effort. The annual set-aside shall be used exclusively to
increase the aggregate City appropriations to and expenditures by the Recreation and Park
Department for Department purposes. To this end, beginning in fiscal year 2016-2017 and
thereafter through fiscal year 2045-2046, the City shall not reduce the baseline general fund
support amount appropriated to the Department below the amount appropriated in fiscal year
2015-2016, as calculated by the Controller, except that the baseline amount shall be adjusted as
follows:

20

21

(1) Each year in fiscal years 2016-2017 through 2025-2026, the City shall increase the baseline appropriation by \$3 million over the prior year.

(2) Each year in fiscal years 2026-2027 through 2045-2046, the City shall adjust
 the baseline by the percentage increase or decrease in aggregate City discretionary revenues, as
 determined by the Controller, based on calculations consistent from year to year. In determining
 aggregate City discretionary revenues, the Controller shall only include revenues received by the

1	City which are unrestricted and may be used at the option of the Mayor and the Board of
2	Supervisors for any lawful City purpose. Additionally, in determining aggregate City
3	discretionary revenues, the Controller shall not include revenues received by the City under any
4	gross receipts tax measures or payroll expense tax measures approved by the voters at the
5	general municipal election on November 3, 2020. The Controller is authorized to increase or
6	reduce budgetary appropriations as required by this subsection (c) to align the baseline amount to
7	the amount required by formula based on actual revenues received during the fiscal year.
8	* * * *
9	
10	SEC. 16.108. CHILDREN AND YOUTH FUND.
11	* * * *
12	(b) Fund for Children and Youth Services. Operative July 1, 2001, there is hereby
13	established a fund to expand children's services, which shall be called the Children and Youth
14	Fund ("Fund"). Monies in the Fund shall be expended or used only to provide services for
15	children and youth as provided in this <u>sSection 16.108</u> .
16	* * * *
17	(h) Baseline. The Fund shall be used exclusively to increase the aggregate City
18	appropriations and expenditures for those services for children and Disconnected Transitional-
19	Aged Youth that are eligible to be paid from the Fund (exclusive of expenditures mandated by
20	state or federal law). To this end, the City shall not reduce the amount of such City
21	appropriations for eligible services (not including appropriations from the Fund and exclusive of
22	expenditures mandated by state or federal law) under this section below the amount so
23	appropriated for the fiscal year 2000-2001 ("the base year") as set forth in the Controller's
24	baseline budget, as adjusted ("the base amount").
25	

1	The Controller shall calculate City appropriations made in fiscal year 2013-2014 for
2	services for Disconnected Transitional-Aged Youth aged 18 through 24 years. Beginning with
3	fiscal year 2014-2015, that amount shall be added to the base amount and adjusted as provided
4	below. The City shall not reduce the amount of such City appropriations for services for
5	Disconnected Transitional-Aged Youth (not including appropriations from the Fund and
6	exclusive of expenditures mandated by state or federal law) under this section below the amount
7	so appropriated for fiscal year 2013-2014, as adjusted.
8	The base amount shall be adjusted for each year after the base year by the Controller
9	based on calculations consistent from year to year by the percentage increase or decrease in
10	aggregate City and County discretionary revenues. In determining aggregate City and County
11	discretionary revenue, the Controller shall only include revenues received by the City and
12	County that are unrestricted and may be used at the option of the Mayor and the Board of
13	Supervisors for any lawful City purpose. <u>Additionally, in determining aggregate City and County</u>
14	discretionary revenues, the Controller shall not include revenues received by the City under any
15	gross receipts tax measures or payroll expense tax measures approved by the voters at the
16	general municipal election on November 3, 2020. The method used by the Controller to
17	determine discretionary revenues shall be consistent with method used by the Controller to
18	determine the Library and Children's Baseline Calculations dated June 20, 2000, which the
19	<i>Controller shall place on file with the Clerk of the Board in File No. 000952.</i> Errors in the
20	Controller's estimate of discretionary revenues for a fiscal year shall be corrected by an
21	adjustment in the next year's estimate. Within 90 days following the end of each fiscal year
22	through Fiscal Year 2040-2041, the Controller shall calculate and publish the actual amount of
23	City appropriations for services for children and Disconnected Transitional-Aged Youth that
24	would have been eligible to be paid from the Fund but are paid from other sources, separately
25	identifying expenditures mandated by state or federal law.

1

* * * *

* * * *

- 2
- 3

SEC. 16.109. LIBRARY PRESERVATION FUND.

4 (a) Establishment of Fund. There is hereby established the Library Preservation Fund
5 ("the Fund") to be administered by the Library Department as directed by the Library
6 Commission. Monies therein shall be expended or used solely by the Library Department,
7 subject to the budgetary and fiscal provisions of the Charter, to provide library services and to
8 construct, maintain and operate library facilities.

9

10 (c) **Baseline Maintenance of Effort.** The Annual Set-Aside shall be used exclusively to 11 increase the aggregate City appropriations and expenditures for services, materials, facilities and 12 equipment that will be operated by the Library for Library purposes. To this end, in any of the 13 fifteen years during which funds are required to be set aside under this Section, the City shall not 14 reduce the Baseline for the Library Department below the fiscal year 2006-2007 Required 15 Baseline Amount (as calculated by the Controller), except that the Baseline shall be adjusted as 16 provided below.

17 The Baseline shall be adjusted for each year after fiscal year 2006-2007 by the Controller 18 based on calculations consistent from year to year, by the percentage increase or decrease in 19 aggregate City and County discretionary revenues. In determining aggregate City and County 20 discretionary revenues, the Controller shall only include revenues received by the City which are 21 unrestricted and may be used at the option of the Mayor and the Board of Supervisors for any lawful City purpose. Additionally, in determining aggregate City and County discretionary 22 revenues, the Controller shall not include revenues received by the City under any gross receipts 23 24 tax measures or payroll expense tax measures approved by the voters at the general municipal election on November 3, 2020. Errors in the Controller's estimate of discretionary revenues for 25

1	a fiscal year shall be corrected by adjustment in the next year's estimate. For purposes of this
2	subsection, (i) aggregate City appropriations shall not include funds granted to the City by
3	private agencies or appropriated by other public agencies and received by the City, and (ii)
4	Library Department appropriations shall not include funds appropriated to the Library
5	Department to pay for services of other City departments or agencies, except for departments or
6	agencies for whose specific services the Library Department was appropriated funds in fiscal
7	year 2006-2007. Within 180 days following the end of each fiscal year through fiscal year 2023-
8	2024, the Controller shall calculate and publish the actual amount of City appropriations for the
9	Library Department.
10	* * * *
11	
12	SEC. 16.110. HOUSING TRUST FUND.
13	(a) Creation of Fund. There is hereby established a Housing Trust Fund to support
14	creating, acquiring and rehabilitating affordable housing and promoting affordable home
15	ownership programs in the City, as provided in this Section <u>16.110</u> .
16	* * * *
17	(c) Funding.
18	(1) In the Fiscal Year 2013-2014 budget, the City shall appropriate to the
19	Housing Trust Fund \$20 million.
20	(2) For the next 11 fiscal years, in each of the annual budgets for Fiscal Year
21	2014-2015 through Fiscal Year 2024-2025, the City shall appropriate to the Housing Trust Fund
22	an amount increasing by \$2.8 million per year, until the Fiscal Year 2024-2025 budget.
23	(3) In the annual budgets for Fiscal Year 2025-2026 through Fiscal Year 2042-
24	43, the City shall appropriate to the Housing Trust Fund an amount equal to the prior year's
25	appropriation, adjusted by the percentage increase or decrease in General Fund Discretionary

Revenues budgeted for the year compared to the prior year's original budgeted amount of
 General Fund Discretionary Revenues.

- 3 (4) Should the City adopt a fixed two-year budget under Charter Section 9.101,
 4 the adjustment for the Housing Trust Fund appropriation for the two years of the two-year
 5 budget shall be based on the amount of General Fund Discretionary Revenues estimated for the
 6 two-year period included in the budget.
- 7 (5) During Fiscal Years 2025-2026 through 2042-2043, if the Controller submits 8 a revised estimate of General Fund Discretionary Revenues for a given Fiscal Year or two-year 9 budget period that is lower than the amount originally budgeted for that period, then the Board 10 may, by ordinance, reduce the appropriation to the Housing Trust Fund for that budget period in 11 an amount that does not exceed the amount proportionate to the percentage shortfall in the 12 discretionary revenue projection.
- 13 (6) The Controller's method of calculating the amount of and changes in General 14 Fund Discretionary Revenues shall be consistent from fiscal year to fiscal year and with the Controller's method for calculating those figures under Charter Sections 8A.105, 16.108, and 15 16.109. The Controller shall treat General Fund appropriations to the Housing Trust Fund as 16 17 reductions in General Fund Discretionary Revenues when calculating other funding allocations 18 that are tied to General Fund Discretionary Revenues, including funding allocations under 19 Charter Sections 8A.105, 16.108, and 16.109. Additionally, in determining General Fund Discretionary Revenues, the Controller shall not include revenues received by the City under any 20 21 gross receipts tax measures or payroll expense tax measures approved by the voters at the general municipal election on November 3, 2020. The Controller shall correct errors in the 22 estimate of discretionary revenues for a fiscal year through an adjustment to the next fiscal year's 23 24 estimate.
- 25

Mayor Breed BOARD OF SUPERVISORS

* * * *

1

2

SEC. 16.123-2. PUBLIC EDUCATION ENRICHMENT FUND.

3 (a) Creating the Fund. There shall be a Public Education Enrichment Fund. The City
4 shall each year appropriate monies to the Public Education Enrichment Fund according to
5 subsections (b), (c), and (d), below.

6 (b) **Baseline Appropriations.** The Fund shall be used exclusively to increase the 7 aggregate City appropriations to and expenditures for the San Francisco Unified School District. 8 To this end, the City shall not reduce the amount of such City appropriations (not including 9 appropriations from the Fund and exclusive of expenditures mandated by state or federal law) in 10 any year during which funds are required to be set aside under this Section below the amount so 11 appropriated for Fiscal Year 2002-2003 ("the base year"). These baseline appropriations shall be separate from the City's annual contributions to the Public Education Enrichment Fund under 12 subsection (c), and shall be appropriated by the City to the School District each year through and 13 14 including Fiscal Year 2040-2041.

The amount of the City's baseline appropriations to the School District shall be adjusted for each year after the base year by the Controller based on calculations consistent from year to year by the percentage increase or decrease in City and County discretionary General Fund revenues. In determining City and County discretionary General Fund revenues, the Controller shall only include revenues received by the City and County that are unrestricted and may be used at the option of the Mayor and the Board of Supervisors for any lawful City purpose. *Additionally, in determining aggregate City and County discretionary General Fund revenues,*

22 the Controller shall not include revenues received by the City under any gross receipts tax

23 measures or payroll expense tax measures approved by the voters at the general municipal

24 <u>election on November 3, 2020.</u> Errors in the Controller's estimate of discretionary revenues for a

25 fiscal year shall be corrected by an adjustment in the next year's estimate. Using audited

financial results for the prior fiscal year, the Controller shall calculate and publish the actual 1 2 amount of City appropriations that would have been required under this baseline for the School District. 3 4 (c) Annual Contributions to the Fund FY 2005-2006 through FY 2009-2010. In 5 addition to the annual baseline appropriation provided above, the City shall, for years two 6 through six of this measure, contribute the following amounts to the Public Education 7 **Enrichment Fund:** Fiscal Year 2005-06 \$10 million 8 9 Fiscal Year 2006-07 \$20 million 10 Fiscal Year 2007-08 \$30 million Fiscal Year 2008-09 \$45 million 11 Fiscal Year 2009-10 \$60 million 12 (d) Annual Contributions to the Fund – FY 2010-11 and Thereafter. For Fiscal 13 14 Years 2010-11 and thereafter, the City's annual contribution to the Public Education Enrichment Fund shall equal its total contribution for the prior year, beginning with Fiscal Year 2009-2010, 15 adjusted for the estimated increase or decrease in discretionary General Fund revenues for the 16 17 year. In determining the increase or decrease in discretionary General Fund revenues, the 18 Controller shall not include revenues received by the City under any gross receipts tax measures 19 or payroll expense tax measures approved by the voters at the general municipal election on November 3, 2020. 20 * * * * 21 22 SEC. 16.128-3. ANNUAL CONTRIBUTIONS TO THE FUND. 23 24 (a) Annual Baseline Contributions to the Fund. Each year during the term of Charter 25 Section 16.128-1et seq., the City shall make an annual baseline contribution to the Fund in the

1 amount of \$38 million, representing the amount the City spent in fiscal year 2016-2017 to

2 provide eligible services as identified in Section 16.128-4 to Seniors and Adults with

3 Disabilities.

* * * *

(b) Additional Contributions for FY 2017-2018 through FY 2026-2027. For fiscal
year 2017-2018, the City shall increase its contribution to the Fund over the baseline amount in
subsection (a) by \$6 million. For each fiscal year from 2018-2019 through 2026-2027, the City
shall increase its additional contribution to the Fund under this subsection (b) by \$3 million over
the prior year.

9

10 (d) Additional Contributions for FY 2027-2028 through FY 2036-2037. For fiscal 11 years 2027-28 through 2036-2037, the City's annual contribution to the Fund shall equal its total contribution, including the baseline amount under subsection (a), for the prior year, beginning 12 13 with Fiscal Year 2026-2027, adjusted by the percentage increase or decrease in aggregate City 14 discretionary revenues, as determined by the Controller, based on calculations consistent from year to year. In determining aggregate City discretionary revenues, the Controller shall not 15 include revenues received by the City under any gross receipts tax measures or payroll expense 16 17 tax measures approved by the voters at the general municipal election on November 3, 2020. 18 For purposes of this subsection (d), the "additional contribution" for these years shall mean the amount in excess of the baseline amount. 19 * * * * 20 21 SEC. 16.129. STREET TREE MAINTENANCE. 22 * * * * 23 (f) Creating the Street Tree Maintenance Fund; Annual City Contributions. There 24

shall be a Street Tree Maintenance Fund (the "Fund"). Each fiscal year, beginning in fiscal year

1	2017-2018, the City shall contribute \$19 million to the Fund. The Fund shall also include any
2	other monies appropriated or allocated to the Fund. Beginning in fiscal year 2018-2019, the
3	Controller shall adjust the amount of the City's annual \$19 million contribution to the Fund
4	under this subsection (f) by the percentage increase or decrease in aggregate City discretionary
5	revenues, as determined by the Controller, based on calculations consistent from year to year. In
6	determining aggregate City discretionary revenues, the Controller shall only include revenues
7	received by the City that are unrestricted and may be used at the option of the Mayor and the
8	Board of Supervisors for any lawful City purpose. Additionally, in determining aggregate City
9	discretionary revenues, the Controller shall not include revenues received by the City under any
10	gross receipts tax measures or payroll expense tax measures approved by the voters at the
11	general municipal election on November 3, 2020. The method used by the Controller to
12	determine discretionary revenues shall be the same as the method used by the Controller to
13	determine the Library and Children's Fund Baseline calculations, as provided in Charter
14	Section 16.108(h). The change in aggregate discretionary revenues will be adjusted following the
15	end of the fiscal year when final revenues are known. The Controller is authorized to increase or
16	reduce budgetary appropriations as required under this subsection (f) to reflect changes in
17	aggregate discretionary revenues following the end of the fiscal year when final revenues are
18	known. The Controller shall set aside and maintain the above amounts, together with any interest
19	earned thereon, in the Fund, which shall be subject to appropriation. Any amount unspent or
20	uncommitted at the end of the fiscal year shall be deemed to have been devoted exclusively to a
21	specified purpose within the meaning of Charter Section 9.113(a), shall be carried forward to the
22	//
23	//
24	//
25	

1	next fiscal year, and, subject to the budgetary and fiscal limitations of this Charter, shall be
2	appropriated then or thereafter for the purposes set forth in this Section 16.129.
3	* * * *
4	
5	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
6	
7	By: <u>/s/</u> JON GIVNER
8	Deputy City Attorney
9	n:\legana\as2020\2000512\01448878.docx
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	

LEGISLATIVE DIGEST

[Charter Amendment - Adjustment of Baseline Funding]

Describing and setting forth a proposal to the voters at an election to be held on November 3, 2020, to amend the Charter of the City and County of San Francisco to provide that future annual adjustments in baseline funding for the following Chartermandated funds will not take into account changes in City revenue resulting from voter-approved business taxes on the November 3, 2020, ballot: the Municipal Transportation Fund, the Park, Recreation and Open Space Fund, the Children and Youth Fund, the Library Preservation Fund, the Housing Trust Fund, the Public Education Enrichment Fund, the Dignity Fund, and the Street Tree Maintenance Fund.

Existing Law

The Charter provides for guaranteed annual funding in a number of special funds, including: the Municipal Transportation Fund, the Park, Recreation and Open Space Fund, the Children and Youth Fund, the Library Preservation Fund, the Housing Trust Fund, the Public Education Enrichment Fund, the Dignity Fund, and the Street Tree Maintenance Fund. These funding requirements are commonly known as "baselines," where the Charter sets a base amount of funding for a particular purpose. In adopting the annual budget, the Board of Supervisors and the Mayor have no discretion to provide lower amounts of funding than the Charter-mandated baselines require.

Under the Charter, the amount of each of these baselines may increase or decrease each year depending on the amount of discretionary revenue the City receives that year. In this calculation, discretionary revenue includes any money received by the City that is unrestricted and may be used at the option of the Mayor and the Board of Supervisors for any lawful City purpose.

Amendments to Current Law

The proposed Charter amendment would modify the way the City calculates increases or decreases in these baseline funds each year. The amount of each of the baselines would still increase or decrease each year depending on the amount of discretionary revenue the City receives that year. But the Charter amendment would exclude from that calculation any revenues the City receives from businesses paying tax under a gross receipts tax measure or payroll expense tax measure that the voters adopted on the November 2020 ballot.

n:\legana\as2020\2000512\01449145.docx



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

May 26, 2020

File No. 200507

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103

Dear Ms. Gibson:

On May 19, 2020, the following proposed Charter Amendment for the November 3, 2020, Election was received by the Board of Supervisors' Rules Committee:

File No. 200507

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide that future annual adjustments in baseline funding for the following Charter-mandated funds will not take into account changes in City revenue resulting from voter-approved business taxes on the November 3, 2020, ballot: the Municipal Transportation Fund, the Park, Recreation and Open Space Fund, the Children and Youth Fund, the Library Preservation Fund, the Housing Trust Fund, the Public Education Enrichment Fund, the Dignity Fund, and the Street Tree Maintenance Fund; at an election to be held on November 3, 2020.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Vitor young

By: Victor Young, Assistant Clerk Rules Committee

Attachment

c: Devyani Jain, Deputy Environmental Review Officer Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning Laura Lynch, Environmental Planning Sections 15

Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.

06/02/2020

Joy Navarrete



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

TO: Ben Rosenfield, City Controller, Office of the Controller

- FROM: Victor Young, Assistant Clerk, Rules Committee Vite Hung Board of Supervisors
- DATE: May 26, 2020
- SUBJECT: CHARTER AMENDMENT INTRODUCED November 3, 2020 Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the November 3, 2020, Election. This matter is being referred to you in accordance with Rules of Order 2.22.3.

File No. 200507

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide that future annual adjustments in baseline funding for the following Charter-mandated funds will not take into account changes in City revenue resulting from voter-approved business taxes on the November 3, 2020, ballot: the Municipal Transportation Fund, the Park, Recreation and Open Space Fund, the Children and Youth Fund, the Library Preservation Fund, the Housing Trust Fund, the Public Education Enrichment Fund, the Dignity Fund, and the Street Tree Maintenance Fund; at an election to be held on November 3, 2020.

Please review and prepare a financial analysis of the proposed measure prior to the first Rules Committee hearing.

If you have any questions or concerns, please call me at (415) 554-7723 or email: victor.young@sfgov.org. To submit documentation, please email or forward to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Todd Rydstrom, Deputy City Controller Peg Stevenson, City Performance Director Natasha Mihal, City Services Auditor



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

Victor Houng

MEMORANDUM

- TO: Sophia Kittler, Liaison to the Board of Supervisors, Mayor's Office Anne Pearson, Deputy City Attorney, Office of the City Attorney John Arntz, Director, Department of Elections LeeAnn Pelham, Executive Director, Ethics Commission Jeffrey Tumlin, Executive Director, Municipal Transportation Agency Phil Ginsburg, General Manager, Recreation and Parks Department Maria Su, Director, Department of Children, Youth and Their Families Michael Lambert, City Librarian, Library Department Alaric Degrafinried, Interim Director, Public Works
- FROM: Victor Young, Assistant Clerk, Rules Committee Board of Supervisors
- DATE: May 26, 2020
- SUBJECT: CHARTER AMENDMENT INTRODUCED November 3, 2020 Election

The Board of Supervisors' Rules Committee has received the following Charter Amendment for the November 3, 2020, Election. This matter is being referred to you in accordance with Rules of Order 2.22.4.

File No. 200507

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide that future annual adjustments in baseline funding for the following Charter-mandated funds will not take into account changes in City revenue resulting from voter-approved business taxes on the November 3, 2020, ballot: the Municipal Transportation Fund, the Park, Recreation and Open Space Fund, the Children and Youth Fund, the Library Preservation Fund, the Housing Trust Fund, the Public Education Enrichment Fund, the Dignity Fund, and the Street Tree Maintenance Fund; at an election to be held on November 3, 2020.

Please review and submit any reports or comments you wish to be included with the legislative file.

If you have any questions or concerns, please call me at (415) 554-7723 or email: victor.young@sfgov.org. To submit documentation, please forward to me at the Board

of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Andres Power, Mayor's Office Rebecca Peacock, Mayor's Office Patrick Ford, Ethics Commission Kate Breen, Municipal Transportation Agency Janet Martinsen, Municipal Transportation Agency Joel Ramos, Municipal Transportation Agency Sarah Madland, Recreation and Parks Department Margaret McArthur, Recreation and Parks Department Sue Blackman, Library Department David Steinberg, Public Works Jeremy Spitz, Public Works Jennifer Blot, Public Works John Thomas, Public Works Lena Liu, Public Works



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

May 26, 2020

File No. 200507

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Suite 400 San Francisco, CA 94103

Dear Ms. Gibson:

On May 19, 2020, the following proposed Charter Amendment for the November 3, 2020, Election was received by the Board of Supervisors' Rules Committee:

File No. 200507

Charter Amendment (First Draft) to amend the Charter of the City and County of San Francisco to provide that future annual adjustments in baseline funding for the following Charter-mandated funds will not take into account changes in City revenue resulting from voter-approved business taxes on the November 3, 2020, ballot: the Municipal Transportation Fund, the Park, Recreation and Open Space Fund, the Children and Youth Fund, the Library Preservation Fund, the Housing Trust Fund, the Public Education Enrichment Fund, the Dignity Fund, and the Street Tree Maintenance Fund; at an election to be held on November 3, 2020.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

Ventor young

By: Victor Young, Assistant Clerk Rules Committee

Attachment

c: Devyani Jain, Deputy Environmental Review Officer Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning Laura Lynch, Environmental Planning