#### **BOARD of SUPERVISORS**



City Hall
Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## MEMORANDUM

# LAND USE AND TRANSPORTATION COMMITTEE SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Aaron Peskin, Chair, Land Use and Transportation Committee

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: July 6, 2020

SUBJECT: COMMITTEE REPORT, BOARD MEETING

Tuesday, July 7, 2020

The following file should be presented as a **COMMITTEE REPORT** at the Board meeting, Tuesday, July 7, 2020. This item was acted upon at the Committee Meeting on Monday, July 6, 2020, at 1:30 p.m., by the votes indicated.

#### Item No. 5 File No. 200578

Reenactment of emergency ordinance (Ordinance No. 68-20) to temporarily prohibit rent increases that would otherwise be permitted under the Administrative Code, due to the COVID-19 pandemic.

#### **RECOMMENDED AS A COMMITTEE REPORT**

Vote: Supervisor Aaron Peskin - Aye

Supervisor Ahsha Safai - Aye Supervisor Dean Preston - Aye

Board of Supervisors
 Angela Calvillo, Clerk of the Board
 Alisa Somera, Legislative Deputy
 Anne Pearson, Deputy City Attorney
 Kristen Jensen, Deputy City Attorney

File No	200578	Committee Item No	2	
_		Board Item No.	5	

# **COMMITTEE/BOARD OF SUPERVISORS**

AGENDA PACKET CONTENTS LIST

	AGENDA I AGNET G	SINTEINTS EI	01
Committee:	Land Use and Transportation Con	nmittee Date	July 6, 2020
Board of Su Cmte Board	pervisors Meeting	Date _	July 7, 2020
	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Youth Commission Report Introduction Form Department/Agency Cover Lette MOU Grant Information Form Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Commission Award Letter Application Public Correspondence	er and/or Re	port
OTHER	(Use back side if additional spa	ce is needed	i)
$\boxtimes$ X	BOS Ord No. 068-20		
	Referral FYI 061020		
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	oy: Erica Major oy: Erica Major		2, 2020 5,2020

1	[Emergency Ordinance - Administrative Code - Rent Increases During COVID-19 Pandemic]
2	
3	Reenactment of emergency ordinance (Ordinance No. 68-20) to temporarily prohibit
4	rent increases that would otherwise be permitted under the Administrative Code, due
5	to the COVID-19 pandemic.
6 7	NOTE: Unchanged Code text and uncodified text are in plain Arial font.  Additions to Codes are in single-underline italics Times New Roman font.
8	Deletions to Codes are in strikethrough italics Times New Roman font.  Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.  Asterisks (* * * *) indicate the omission of unchanged Code
9	subsections or parts of tables.
10	
11	Be it ordained by the People of the City and County of San Francisco:
12	
13	Section 1. Declaration of Emergency under Charter Section 2.107.
14	(a) Section 2.107 of the Charter authorizes passage of an emergency ordinance in
15	cases of public emergency affecting life, health, or property, or for the uninterrupted operation
16	of any City or County department or office required to comply with time limitations established
17	by law. An emergency ordinance enacted under Charter Section 2.107 automatically
18	terminates on the 61st day after passage, but may be reenacted upon the same terms and
19	conditions applicable to its initial enactment.
20	(b) Pursuant to Charter Section 2.107, the City enacted Ordinance No. 68-20, an
21	emergency ordinance, the Rent Increases During COVID-19 Pandemic Ordinance, which
22	temporarily prohibits certain rent increases that would otherwise be permitted under the
23	Administrative Code. The emergency ordinance became effective when it was enacted, on
24	April 24, 2020, and will terminate automatically on June 23, 2020, unless it is reenacted.

(c) The Board of Supervisors hereby finds that the findings declared in Section 1 of
Ordinance No. 68-20 remain valid and compelling, and declares further that an actual
emergency continues to exist that requires the reenactment of the Rent Increases During
COVID-19 Pandemic Ordinance, to lower the risk of displacement and mitigate the economic
harm for renters who have lost income due to the COVID-19 pandemic. The pandemic is
continuing to have severe and lasting economic effects, despite the gradual reopening of the
City's economy. As stated in the Governor's Executive Order N-66-20, which was issued on
May 29, 2020, many Californians (including San Francisco residents) are continuing to
experience substantial losses of income, hindering their ability to keep up with their rent, and
there is an ongoing need to promote housing security and stability.

Section 2. Reenactment of Emergency Ordinance.

Consistent with Charter Section 2.107, this emergency ordinance reenacts for an additional 60 days the emergency ordinance temporarily prohibiting certain rent increases that would otherwise be permitted under the Administrative Code (Ordinance No. 68-20).

Section 3. Effective Date; Expiration.

This reenacted emergency ordinance shall become effective immediately upon the date of expiration of Ordinance No. 68-20, and shall itself expire on the 61st day following its effective date unless reenacted as provided by Charter Section 2.107, or upon the termination of the emergency, whichever occurs first.

Section 4. Directions to Clerk.

The Clerk of the Board of Supervisors is hereby directed to place a copy of this reenacted emergency ordinance in File No. 200362 for Ordinance No. 68-20, and to make a

1	notation cross-referencing this emergency ordinance where Ordinance No. 68-20 appears or
2	the Board of Supervisors website as legislation passed.
3	
4	Section 5. Supermajority Vote Required.
5	In accordance with Charter Section 2.107, passage of this reenacted emergency
6	ordinance by the Board of Supervisors requires an affirmative vote of two-thirds of the Board
7	of Supervisors.
8	
9	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
10	
11	By: /s/
12	MANU PRADHAN Deputy City Attorney
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### **LEGISLATIVE DIGEST**

[Emergency Ordinance - Administrative Code - Rent Increases During COVID-19 Pandemic]

Reenactment of emergency ordinance (Ordinance No. 68-20) to temporarily prohibit rent increases that would otherwise be permitted under the Administrative Code, due to the COVID-19 pandemic.

#### **Existing Law**

Section 37.3(a) of the Residential Rent Stabilization and Arbitration Ordinance regulates how landlords of rent-controlled properties can raise rents on existing tenants. On April 24, 2020, the Board of Supervisors enacted Ordinance No. 68-20, an emergency ordinance, to suspend a landlord's right to raise rents on existing tenants under Section 37.3(a). Because Ordinance No. 68-20 is an emergency ordinance, it went into effect immediately upon enactment and will expire on the 61st day after enactment, or June 23, 2020, unless it is reenacted.

#### Amendments to Current Law

The ordinance would reenact Ordinance No. 68-20, so that the temporary suspension of rent increases would last for an additional 60 days. Following the 60th day, the suspension would expire, unless it is reenacted again.

#### **Background Information**

The reenactment is necessary to address the COVID-19 emergency. The ordinance is not intended to affect a landlord's rights under state law to increase the rent.

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BOARD OF SUPERVISORS Page 1

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[Emergency Ordinance - Administrative Code - Rent Increases During COVID-19 Pandemic] 1 2 3 Emergency ordinance to temporarily prohibit rent increases that would otherwise be permitted under the Administrative Code, due to the COVID-19 pandemic. 4 5 Unchanged Code text and uncodified text are in plain Arial font. NOTE: Additions to Codes are in single-underline italics Times New Roman font. 6 Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font. 7 Board amendment deletions are in strikethrough Arial font. Asterisks (\* \* \* \*) indicate the omission of unchanged Code 8 subsections or parts of tables. 9 Be it ordained by the People of the City and County of San Francisco: 10 11 Section 1. Declaration of Emergency under Charter Section 2.107. 12 (a) Section 2.107 of the Charter authorizes passage of an emergency ordinance in 13 14 cases of public emergency affecting life, health, or property, or for the uninterrupted operation of any City or County department or office required to comply with time limitations established 15 by law. The Board of Supervisors hereby finds and declares that an actual emergency exists 16 17 that requires the passage of this emergency ordinance. 18 (b) On February 25, 2020, Mayor London Breed proclaimed a state of emergency 19 based on the COVID-19 pandemic (hereinafter referred to as "the emergency"). On March 3, 20 2020, the Board of Supervisors, in Motion No. 200228, concurred in the Proclamation and in the actions taken by the Mayor to meet the emergency. On March 13, 2020, the Mayor 21 issued a Second Supplement to the Proclamation, finding that the emergency is causing 22

severe financial impacts to renters in the City, and providing certain protections to those

renters who will be unable to pay their rent on time due to the emergency, to avoid the further

risks and contamination that will result if they are displaced from their homes. Since March

- 16, 2020, City residents have been subject to the County Health Officer's "shelter in place" orders, which require (with certain exceptions) that all San Francisco residents must stay in their homes until at least May 3, due to the extreme circumstances of the emergency (Order No. C19-07b). Also, on March 16, 2020, the Governor issued Executive Order N-28-20, finding that local jurisdictions must take measures to preserve and increase housing security and that additional measures may be necessary to protect public health and to mitigate the economic effects of COVID-19.
- (c) For the same reasons warranting the foregoing orders and directives, the Board of Supervisors finds it is essential not just to suspend evictions for non-payment, as the City has already done, but also to impose a temporary moratorium on rent increases. A moratorium on rent increases will lower the risk of displacement, which is essential for public health; will keep tenants from falling even further behind during the emergency and help them remain in good standing after the eviction moratorium is lifted; and will help ameliorate the broader economic effects of the emergency. Failure to immediately suspend rent increases will worsen the already severe impacts of COVID-19.

Section 2. Moratorium on Rent Increases.

(a) Effective April 7, 2020, the right of a landlord to impose rent increases on tenants in occupancy under Section 37.3(a) of the Administrative Code is temporarily suspended. All rules and procedures for noticing and petitioning for rent increases shall continue to apply; the tenant's anniversary date is not affected by the deferral of the increase, and the Rent Board may continue to hear and decide petitions in the interim. However, any rent increase that would otherwise be authorized under Section 37.3(a), whether allowed "as of right" or following the grant of a petition by the Rent Board, even if properly noticed during this moratorium period, shall not take effect until after the moratorium has ended.

(b) After this moratorium ends, the landlord's right to impose rent increases on tenants in occupancy under Section 37.3(a) shall immediately resume. The landlord may reinstate any rent increase that was deferred as a result of this moratorium by serving a new written notice on the tenant pursuant to Civil Code Section 827. Rent increases shall apply prospectively from the date of the notice, without further allowance for additional amounts that the landlord could have demanded earlier had the moratorium not applied.

Section 3. Implementation.

The Rent Board's existing Rules and Regulations shall continue to apply, except to the extent amended by the Rent Board or to the extent that the Rent Board Executive Director determines in writing that it is appropriate to modify the Rules and Regulations in order to implement this emergency ordinance. The Executive Director shall have the authority to modify the existing Rules and Regulations, and to issue additional guidance and to develop new forms and procedures to implement this ordinance and effectuate its purposes.

Section 4. Severability. If any section, subsection, sentence, clause, phrase, or word of this ordinance, or any application thereof to any person or circumstance, is held to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining portions or applications of the ordinance. The Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this ordinance or application thereof would be subsequently declared invalid or unconstitutional.

7	Section 5. Suspension of Charter Section 14.101.
2	To address the emergency conditions described above, the Board of Supervisors finds
3	it is necessary to temporarily modify certain provisions of Section 37.3(a) of the Rent
4	Ordinance that were adopted in whole or in part by the voters, and to suspend Charter
5	Section 14.101 if and to the extent it would restrict the Board of Supervisors from modifying
6	those voter-adopted provisions for this limited purpose.
7	
8	Section 6. Effective Date; Retroactivity; Expiration.
9	Consistent with Charter Section 2.107, this emergency ordinance shall become
10	effective immediately upon enactment, but, as stated in subsection (a) of Section 2, shall be
11	retroactive to April 7, 2020. This ordinance shall expire on the 61st day following enactment
12	unless reenacted as provided by Section 2.107. Enactment occurs when the Mayor signs the
13	ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within
14	ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the
15	ordinance.
16	
17	Section 7. Supermajority Vote Required.
18	In accordance with Charter Section 2.107, passage of this emergency ordinance by the
19	Board of Supervisors requires an affirmative vote of two-thirds of the Board of Supervisors.
20	
21	APPROVED AS TO FORM:
22	DENNIS J. HERRERA, City Attorney
23	Don to t
24	By: /s/ MANU PRADHAN  Depute City Attorney
25	Deputy City Attorney n:\legana\as2020\2000445\01438669.docx



# City and County of San Francisco **Tails**

City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

#### Ordinance

File Number:

200362

Date Passed: April 21, 2020

Emergency ordinance to temporarily prohibit rent increases that would otherwise be permitted under the Administrative Code, due to the COVID-19 pandemic.

April 20, 2020 Land Use and Transportation Committee - RECOMMENDED AS **COMMITTEE REPORT** 

April 21, 2020 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Fewer, Haney, Mandelman, Mar, Peskin, Preston, Ronen, Safai, Stefani, Walton and Yee

File No. 200362

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 4/21/2020 by the Board of Supervisors of the City and County of San Francisco.

> Angela Calvillo Clerk of the Board

London N. Breed Mayor

**Date Approved** 

#### Member, Board of Supervisors District 3



City and County of San Francisco

DATE: July 7, 2020

TO: Angela Calvillo

Clerk of the Board of Supervisors

FROM: Supervisor Aaron Peskin, Chair, Land Use and Transportation

Committee

RE: Land Use and Transportation Committee

**COMMITTEE REPORT** 

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matter is of an urgent nature and request it be considered by the full Board on Tuesday, July 7, 2020, as a Committee Report:

200578 Emergency Ordinance - Administrative Code - Rent Increases During COVID-19 Pandemic

Reenactment of emergency ordinance (Ordinance No. 68-20) to temporarily prohibit rent increases that would otherwise be permitted under the Administrative Code, due to the COVID-19 pandemic.

This matter will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, July 6, 2020, at 1:30 p.m.

/s/ Aaron Peskin

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TDD/TTY No. 554-5227

## MEMORANDUM

TO: Sophia Kittler, Liaison to the Board, Mayor's Office

Robert Collins, Executive Director, Rent Board

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: June 10, 2020

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Peskin on June 2, 2020:

File No. 200578

Reenactment of emergency ordinance (Ordinance No. 68-20) to temporarily prohibit rent increases that would otherwise be permitted under the Administrative Code, due to the COVID-19 pandemic.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <a href="mailto:erica.major@sfgov.org">erica.major@sfgov.org</a>.

# **Introduction Form**

By a Member of the Board of Supervisors or Mayor

I hereby submit the following item for introduction (select only one):

Time stamp or meeting date

1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).	
2. Request for next printed agenda Without Reference to Committee.	
3. Request for hearing on a subject matter at Committee.	
4. Request for letter beginning: "Supervisor	inquiries"
5. City Attorney Request.	
6. Call File No. from Committee.	
7. Budget Analyst request (attached written motion).	
8. Substitute Legislation File No.	
9. Reactivate File No.	
10. Topic submitted for Mayoral Appearance before the BOS on	
Please check the appropriate boxes. The proposed legislation should be forwarded to the following	). ):
☐ Small Business Commission         ☐ Youth Commission           ☐ Ethics Commission	ssion
☐ Planning Commission ☐ Building Inspection Commission	
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative	Form.
Sponsor(s):	
Peskin	
Subject:	
[Emergency Ordinance - Administrative Code - Rent Increases During COVID-19 Pandemic]	
The text is listed:	
Reenactment of emergency ordinance (Ordinance No. 68-20) to temporarily prohibit rent increases otherwise be permitted under the Administrative Code, due to the COVID-19 pandemic.	that would
Signature of Sponsoring Supervisor: /s/ Aaron Peskin	

For Clerk's Use Only