BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

GOVERNMENT AUDIT AND OVERSIGHT COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Gordon Mar, Chair

Government Audit and Oversight Committee

FROM: John Carroll, Assistant Clerk

DATE: July 17, 2020

SUBJECT: COMMITTEE REPORT, BOARD MEETING

Tuesday, July 21, 2020

The following file should be presented as COMMITTEE REPORT at the regular Board meeting on Tuesday, July 21, 2020. This resolution was acted upon at the special Government Audit and Oversight Committee meeting on Friday, July 17, 2020, at 2:00 p.m., by the votes indicated.

Item No. 38 File No. 200684

Resolution approving for purposes of Internal Revenue Code, Section 147(f), the Issuance and Sale of Revenue Obligations by the California Enterprise Development Authority in an aggregate principal amount not to exceed \$25,000,000 to finance or refinance the acquisition, construction, renovation, rehabilitation, improvement and/or equipping of educational and related facilities to be owned and operated by San Francisco Waldorf School Association, a California nonprofit public benefit corporation.

RECOMMENDED AS A COMMITTEE REPORT

Vote: Supervisor Gordon Mar - Ave

Supervisor Aaron Peskin - Aye Supervisor Matt Haney - Excused

Cc: Board of Supervisors

Angela Calvillo, Clerk of the Board Alisa Somera, Legislative Deputy Anne Pearson, Deputy City Attorney

File	No.	200684

Committee Item	No.	<u> </u>	
Board Item No.	38		

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee:	Government Audit and Oversight	Date:	July 17, 2020	
Board of Sup	Board of Supervisors Meeting: Date: July 21, 2020			
Cmte Board	•	ort		
OTHER				
	TEFRA Hearing Notice and Publication Controller's Letter – June 22, 2020 Presidential Action Transfer Memo – J Committee Report Request Memo			
			14, 2020 17, 2020	

1	[Issuance and Sale of Revenue Obligations - California Enterprise Development Authority -
	San Francisco Waldorf School - Not to Exceed \$25,000,000]

Resolution approving for purposes of Internal Revenue Code, Section 147(f), the Issuance and Sale of Revenue Obligations by the California Enterprise Development Authority in an aggregate principal amount not to exceed \$25,000,000 to finance or refinance the acquisition, construction, renovation, rehabilitation, improvement and/or equipping of educational and related facilities to be owned and operated by San Francisco Waldorf School Association, a California nonprofit public benefit corporation.

WHEREAS, The California Enterprise Development Authority ("Authority") is authorized pursuant to the provisions of California Government Code Section 6500 et seq. and the terms of a Joint Powers Agreement, dated as of June 1, 2006, ("Agreement"), among certain public agencies throughout the State of California, to issue revenue bonds and other forms of indebtedness to assist nonprofit corporations to obtain tax-exempt financing for appropriate projects and purposes; and

WHEREAS, San Francisco Waldorf School Association ("Borrower"), a California nonprofit public benefit corporation and an organization described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended ("Code"), has requested that the Authority issue revenue obligations in an aggregate principal amount not to exceed \$25,000,000 ("Obligations"): (to refinance certain indebtedness that previously financed costs relating to the acquisition, construction, renovation, rehabilitation, improvement and/or equipping of its educational facilities ("Prior Project") located at 470 West Portal Ave., San Francisco, California 94127 ("High School Campus") and at 2938 Washington Street, San Francisco, California 94115 ("Lower/Middle School Campus); (ii) to finance and/or reimburse the

Borrower for the cost of acquisition, construction, renovation, rehabilitation, improvement and/or equipping of (a) a 10,020 square foot athletic and community center located at the High School Campus, including a gymnasium, performance venue, classroom and meeting space, (b) an 1,100 square foot expansion to the Lower/Middle School Campus, including activity spaces, a kitchen area and communal space, and (c) an approximately 1,400 square foot residential property located at 460 West Portal, San Francisco, California 94127 (collectively, the "New Project" and, together with the Prior Project, the "Project"), and (iii) to pay various transaction costs and related costs; and

WHEREAS, The Project is located within the boundaries of the City and County of San Francisco ("City"), which is a member of the Authority; and

WHEREAS, Pursuant to Section 147(f) of the Code, and the Treasury Regulations promulgated thereunder, the issuance of the Obligations by the Authority may qualify for tax exemption under Section 103 of the Code only if the Obligations are approved by an "applicable elected representative" of both the governmental unit issuing the Obligations or on behalf of which the Obligations are to be issued, and a governmental unit having jurisdiction over the geographic area in which the Project is located, after a public hearing held following reasonable public notice; and

WHEREAS, The issuance and delivery of the Obligations shall be subject to the approval of and execution by the Authority; and

WHEREAS, The Authority has requested the Board of Supervisors of the City and County of San Francisco ("Board") to approve the issuance and sale of the Obligations in order to satisfy the requirements of Section 147(f) of the Code, and the Treasury Regulations promulgated thereunder, the Board being an applicable elected representative having jurisdiction over the geographic area in which the Project is located within the meaning of Section 147(f) of the Code, and the Treasury Regulations promulgated thereunder; and

2	stating that a public hearing with respect to the issuance of the Obligations would be held by
3	the Office of Public Finance on June 18, 2020; and
4	WHEREAS, The Office of Public Finance of the City has held the public hearing
5	described above on June 18, 2020, and an opportunity was provided for persons to comment
6	on the issuance and sale of the Obligations and the plan of financing and refinancing of the
7	Project; and
8	WHEREAS, The Obligations will be limited obligations of the Authority, payable solely
9	from and secured solely by amounts received from or on behalf of the Borrower, and will not
10	constitute an indebtedness or obligation, or a pledge of the faith and credit of, the City or the
11	Authority, except to the limited extent described herein; and
12	WHEREAS, It is intended that this Resolution shall constitute approval of the issuance
13	of the Obligations for purposes of Section 147(f) of the Code, and the Treasury Regulations
14	promulgated thereunder; now, therefore, be it
15	RESOLVED, That this Board finds that all of the recitals set forth above are true and
16	correct; and, be it
17	FURTHER RESOLVED, That the Board, as an applicable elected representative of the
18	governmental unit on behalf of which the Obligations will be issued and having jurisdiction
19	over the geographic area in which the Project is or will be located, hereby approves the
20	issuance of the Obligations by the Authority. It is the purpose and intent of the Board that this
21	Resolution constitute both "issuer" approval and "host" approval of the issuance of the
22	Obligations by the City for purposes of Section 147(f) of the Code, and the Treasury
23	Regulations promulgated thereunder; and, be it
24	FURTHER RESOLVED, That the approval by the Board of the issuance and sale of the
25	Obligations is neither an approval of the underlying credit issues of the Project nor an

WHEREAS, On June 11, 2020, the City caused a notice to appear on its website

1

1	approval of the financial structure of the Obligations, and that the adoption of this Resolution
2	shall not obligate (i) the City to provide financing to the Borrower for the acquisition,
3	construction, renovation, rehabilitation, improvement and/or equipping of the Project, or to
4	issue the Obligations for purposes of such financing or (ii) the City, or any department of the
5	City, to approve any application or request for, or take any other action in connection with any
6	environmental, General Plan, zoning or any other permit or other action necessary for the
7	construction, renovation, rehabilitation, improvement and/or equipping of the Project; and, be
8	it
9	FURTHER RESOLVED, That this Resolution shall take effect from and after its
10	adoption and approval.
11	
12	APPROVED AS TO FORM:
13	DENNIS J. HERRERA, City Attorney
14	
15	
16	By: <u>/s/ Mark D. Blake</u> MARK D. BLAKE
17	Deputy City Attorney n:\financ\as2020\1300182\01457339.docx
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CITY AND COUNTY OF SAN FRANCISCO

NOTICE OF PUBLIC HEARING PURSUANT TO SECTION 147(f) OF THE INTERNAL REVENUE CODE OF 1986, AS AMENDED, REGARDING THE ISSUANCE OF NOT MORE THAN \$25,000,000 OF TAX-EXEMPT BONDS FOR THE FINANCING AND REFINANCING OF CERTAIN FACILITIES FROM THE ISSUANCE OF TAX-EXEMPT OBLIGATIONS

NOTICE IS HEREBY GIVEN that at 9:30 a.m., on Thursday, June 18, 2020, a public hearing ("Public Hearing") will be held by the City and County of San Francisco Controller's Office of Public Finance with respect to the proposed issuance of tax-exempt obligations, in one or more series ("Obligations"), by the California Enterprise Development Authority ("Authority") in an aggregate principal amount not to exceed Twenty Five Million Dollars (\$25,000,000), the interest on which is intended to be federally tax-exempt and exempt from State of California personal income taxes. The Public Hearing will be held via teleconference, accessible by dialing the following toll-free telephone number, and then entering the access code:

Toll-Free Telephone Number: 1-877-402-9753

Access Code: 8883457#

The teleconference will begin promptly at 9:30 a.m. and the line will be held open until at least 9:40 am, at which time the hearing will be concluded unless extended to ensure all public comments are heard. The Public Hearing is intended to comply with the public approval requirement of Section 147(f) of the Internal Revenue Code of 1986, as amended ("Code"), and the Treasury Regulations promulgated thereunder.

Proceeds of the Obligations will be loaned by a financial institution to the Authority, which will simultaneously loan such proceeds to San Francisco Waldorf School Association, a California nonprofit public benefit corporation and an organization described in Section 501(c)(3) of the Code ("Borrower"), pursuant to one or more loan agreements or similar financing arrangements (collectively, the "Loan Agreement"). The Borrower intends to use the proceeds of the Obligations: (i) to refinance certain indebtedness that previously financed costs relating to the acquisition, construction, renovation, rehabilitation, improvement and/or equipping of its educational facilities ("Prior Project") located at 470 West Portal Ave., San Francisco, California 94127 ("High School Campus") and at 2938 Washington Street, San Francisco, California 94115 ("Lower/Middle School Campus); (ii) to finance and/or reimburse the Borrower for the cost of acquisition, construction, renovation, rehabilitation, improvement and/or equipping of (a) a 10,020 square foot athletic and community center located at the High School Campus, including a gymnasium, performance venue, classroom and meeting space and (b) an 1,100 square foot expansion to the Lower/Middle School Campus, including activity spaces, a kitchen area and communal space, and (c) an approximately 1,400 square foot residential property located at 460 West Portal, San Francisco, California 94127 (collectively, the "New Project" and, together with the Prior Project, the "Project"), and (iii) to pay various transaction costs and related costs.

The Project is and will be owned by the Borrower and will be used for the educational purposes.

The Obligations will be issued in one or more series, and will be paid entirely from payments by the Borrower under the Loan Agreement. Neither the full faith and credit nor the taxing power, if any, of the City and County of San Francisco ("City"), the Authority and its members, the State of

California ("State") or any other political corporation, subdivision or agency of the State is pledged to the payment of the principal of, premium, if any, or interest on the Obligations, nor shall the City, the Authority and its members, the State, or any other political corporation, subdivision or agency of the State be liable or obligated to pay the principal of, premium, if any, or interest on the Obligations.

Those wishing to comment on the issuance of the Obligations, the proposed nature or location of the Project, or the plan of finance for the Project may call in to the toll-free number at the time indicated above or submit written comments, which must be received prior to the Public Hearing, to the City, c/o Office of Public Finance, at the address indicated above.

Date: June 11, 2020

CITY AND COUNTY OF SAN FRANCISCO



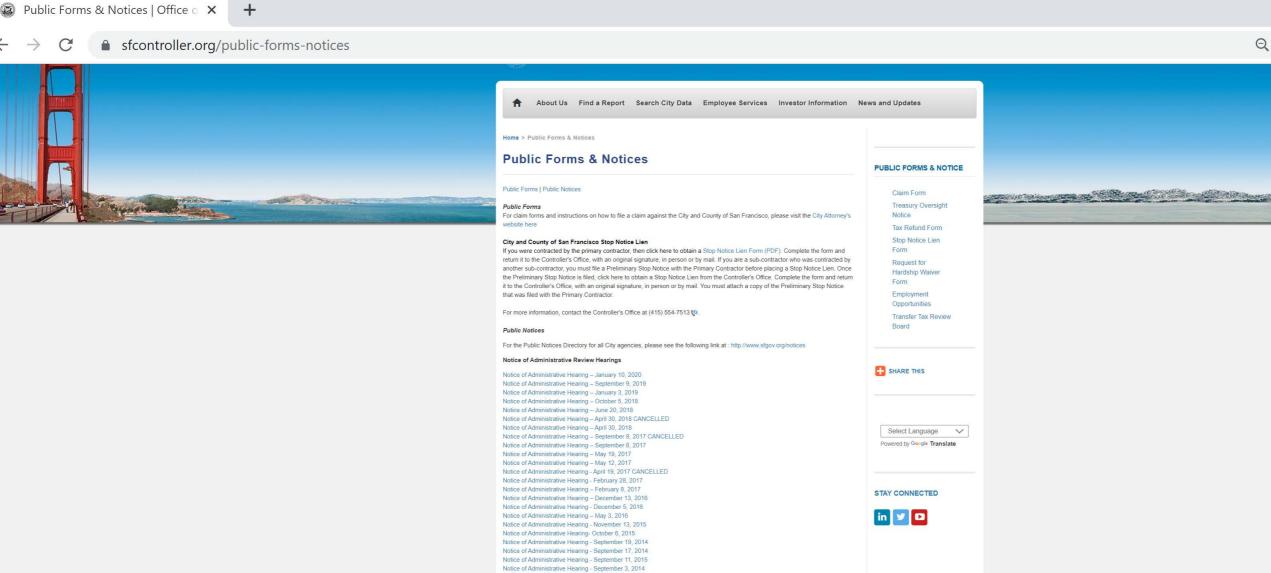
OFFICE OF THE CONTROLLER CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller Todd Rydstrom Deputy Controller

AFFIDAVIT OF PUBLICATION ON CITY WEBSITE

[Larry Wolfson] , the undersigned, hereby certifies that the attached Notice of TEFRA Hearing (Notice) was published on the Public Forms & Notices page maintained by the Controller's Office at the following Web address:			
https://sfcontroller.org/public-forms-notices#TEFRA			
The TEFRA section of the Controller's Public Forms & Notices page is listed on the City's primary public website for Public Notices at the following web address:			
https://sfgov.org/public-notices			
The Notice was posted on			
Executed on [6/19/2020] in San Francisco, California.			
[signed]			
[Larry Wolfson]			

Exhibit A – Screen Shot of Posted TEFRA Notice



Notice of Administrative Hearing - August 24, 2015 Notice of Administrative Hearing - August 21, 2014 Notice of Administrative Hearing - August 19, 2014 Notice of Administrative Hearing - July 29, 2014

TEFRA Notice – Town School for Boys 06-26-20
TEFRA Notice – San Francisco Waldorf School 06-18-20
TEFRA Notice - University High School 03-09-2020

Treasury Oversight Notices

Job Opportunities Notice

SFGOV Public Notices Page

Tax Equity and Fiscal Responsibility Act (TEFRA) Hearing Notices



CITY AND COUNTY OF SAN FRANCISCO

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The Project is and will be owned by the Borrower and will be used for the educational purposes.

The Obligations will be issued in one or more series, and will be paid entirely from payments by the Borrower under the Loan Agreement. Neither the full faith and credit nor the taxing power, if any, of the City and County of San Francisco ("City"), the Authority and its members, the State of

California ("State") or any other political corporation, subdivision or agency of the State is pledged to the payment of the principal of, premium, if any, or interest on the Obligations, nor shall the City, the Authority and its members, the State, or any other political corporation, subdivision or agency of the State be liable or obligated to pay the principal of, premium, if any, or interest on the Obligations.

Those wishing to comment on the issuance of the Obligations, the proposed nature or location of the Project, or the plan of finance for the Project may call in to the toll-free number at the time indicated above or submit written comments, which must be received prior to the Public Hearing, to the City, c/o Office of Public Finance, at the address indicated above.

Date: June 11, 2020



OFFICE OF THE CONTROLLER

CITY AND COUNTY OF SAN FRANCISCO

Ben Rosenfield Controller

Todd Rydstrom Deputy Controller

Anna Van Degna Director of Public Finance

June 22, 2020

Supervisor Norman Yee City Hall, Room 244 City and County of San Francisco Board of Supervisors 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102

Dear Supervisor Yee:

Thank you for agreeing to introduce the Board of Supervisors resolution approving, for the purposes of the Internal Revenue Code, the issuance of tax-exempt obligations (the "Bonds") by the California Enterprise Development Authority (the "Authority") on behalf of San Francisco Waldorf School Association, a California nonprofit public benefit corporation (the "Borrower"), to finance and/or refinance certain capital facilities owned and operated by the Borrower as summarized below. I respectfully request introduction of the resolution at the meeting of the Board of Supervisors on Tuesday, June 23, 2020.

Pursuant to the Tax Equity and Fiscal Responsibility Act (TEFRA), to facilitate the tax exemption of interest on the Bonds the City is required to conduct a public hearing and to approve the financing by the Authority. The Office of Public Finance held such hearing on Thursday, June 18, 2020, notice of which was published on the City's public notices page on June 11, 2020. No public comments were heard or received through the public hearing process. The action by the Board will acknowledge that the hearing was duly held and that the financing is proceeding. The Bonds will be issued in an aggregate principal amount not to exceed \$25 million. I have performed a limited due diligence review of information pertaining to the project and proposed financing that I have summarized below.

The Borrower

The San Francisco Waldorf School was established in 1979 as a grade school, adding a high school in 1997. It adheres to the principles, shared by the Association of Waldorf Schools of North America (AWSNA), of spirituality and spiritual development, service, anthroposocial child development, freedom in teaching, conscious development of human relationships, collaboration and shared responsibility. The Waldorf educational movement stems from the work of Austrian philosopher Rudolf Steiner, who envisioned the human being as a threefold being of spirit, soul, and body whose capacities unfold in three developmental stages on the path to adulthood: early childhood, middle childhood, and adolescence. San Francisco Waldorf school maintains a Nursery, Grade School, High School, and Parent Child Program. It has an enrollment of nearly 500 students from Pre-K through 12th grade.

The Project

The proceeds from the sale of the Bonds will be loaned to the Borrower for the following purposes: (i) to refinance certain indebtedness that previously financed costs relating to the acquisition, construction, renovation, rehabilitation, improvement and/or equipping of its educational facilities ("Prior Project") located at 470 West Portal Ave., San Francisco, California 94127 ("High School Campus") and at 2938 Washington Street, San Francisco, California 94115 ("Lower/Middle School Campus); (ii) to finance and/or reimburse the

Borrower for the cost of acquisition, construction, renovation, rehabilitation, improvement and/or equipping of (a) a 10,020 square foot athletic and community center located at the High School Campus, including a gymnasium, performance venue, classroom and meeting space and (b) an 1,100 square foot expansion to the Lower/Middle School Campus, including activity spaces, a kitchen area and communal space, and (c) an approximately 1,400 square foot residential property located at 460 West Portal, San Francisco, California 94127 (collectively, the "New Project" and, together with the Prior Project, the "Project"), and (iii) to pay various transaction costs and related costs.

Financing Information

Assuming all required approvals are obtained, the Authority expects to issue the Bonds in an amount not to exceed \$25 million. Bond Counsel on the transaction is Kutak Rock LLP.

Public Approval Process

The City and County of San Francisco is a participating member of the Authority, a joint powers authority. The Authority is authorized to issue bonds, notes, certificates of participation, or other forms of indebtedness, including refunding previously issued debt. As noted above, federal tax law requires that the governing body of the jurisdiction in which the project is located approve the financing and the project after providing the opportunity for a duly-noticed public hearing before the Bonds may be issued on a tax-exempt basis. Your assistance with this matter is greatly appreciated. Please contact me at (415) 554-4862, if you any questions or require additional information. Thank you.

Sincerely,

Vishal Trivedi

Financial Analyst Controller's Office of Public Finance

President, District 7 **BOARD of SUPERVISORS**



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 **San Francisco, CA 94102-4689**

Tel. No. 554-6516 Fax No. 554-7674 TDD/TTY No. 544-6546

Norman Yee

PRESIDE	NTIAL ACTION		
Date:			
To: Angela Calvillo, Clerk of th	ne Board of Supervisors		
Madam Clerk, Pursuant to Board Rules, I am hereby:			
Waiving 30-Day Rule (Board Rule No.	3.23)		
File No.			
Title.	(Primary Sponsor)		
Transferring (Board Rule No 3.3)			
File No.	(D.:		
Title.	(Primary Sponsor)		
From:	Committee		
To:	Committee		
Assigning Temporary Committee Appointment (Board Rule No. 3.1)			
Supervisor:	Replacing Supervisor:		
For:	Meeting		
(Date)	(Committee)		
Start Time: End Tir	ne:		
Temporary Assignment: Pa	rtial Full Meeting		
	Norman Yee, President		

Board of Supervisors



Member, Board of Supervisors District 4 City and County of San Francisco

GORDON MAR

DATE: July 16, 2020

TO: Angela Calvillo

Clerk of the Board of Supervisors

FROM: Supervisor Mar

Chairperson

RE: Government Audit and Oversight Committee

COMMITTEE REPORT

Pursuant to Board Rule 4.20, as Chair of the Government Audit and Oversight Committee, I have deemed the following matter is of an urgent nature and request it be considered by the full Board on Tuesday, July 21 2020, as a Committee Report:

File No. 200684 [Issuance and Sale of Revenue Obligations - California Enterprise

Development Authority - San Francisco Waldorf School - Not to Exceed

\$25,000,000]

Resolution approving for purposes of Internal Revenue Code, Section 147(f), the Issuance and Sale of Revenue Obligations by the California Enterprise Development Authority in an aggregate principal amount not to exceed \$25,000,000 to finance or refinance the acquisition, construction, renovation, rehabilitation, improvement and/or equipping of educational and related facilities to be owned and operated by San Francisco Waldorf School Association, a California nonprofit public benefit corporation.

This resolutions will be heard in the Government Audit and Oversight Committee during a special meeting on July 17, 2020, at 2:00 p.m.

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp or meeting date

I hereby submit the following item for introduction (select only one):	or meeting date	
increby submit the following field for introduction (select only one).	1	
✓ 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendme	ent).	
2. Request for next printed agenda Without Reference to Committee.		
3. Request for hearing on a subject matter at Committee.		
4. Request for letter beginning:"Supervisor	inquiries"	
5. City Attorney Request.		
6. Call File No. from Committee.		
7. Budget Analyst request (attached written motion).		
8. Substitute Legislation File No.		
9. Reactivate File No.		
10. Topic submitted for Mayoral Appearance before the BOS on		
Please check the appropriate boxes. The proposed legislation should be forwarded to the fo	llowing:	
□ Small Business Commission □ Youth Commission □ Ethics Commission	Commission	
Planning Commission Building Inspection Commis	ssion	
Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Impe	rative Form.	
Sponsor(s):		
Supervisor Yee		
Subject:		
Resolution Approving California Enterprise Development Authority Revenue Obligations an San Francisco Waldorf SchoolNot to Exceed \$25,000,000	d TEFRA Hearing for	
The text is listed:		
Resolution Approving for purposes of Internal Revenue Code Section 147(f) the Issuance and Sale of Revenue Obligations by the California Enterprise Development Authority in an aggregate principal amount not to exceed \$25,000,000 to finance or refinance the acquisition, construction, renovation, rehabilitation, improvement and/or equipping of educational and related facilities to be owned and operated by San Francisco Waldorf School Association, a California nonprofit public benefit corporation.		
Signature of Sponsoring Supervisor: /s/Norman Yee	-	
For Clerk's Use Only		