

File No. 200838

Committee Item No. 11  
Board Item No. \_\_\_\_\_

## COMMITTEE/BOARD OF SUPERVISORS

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Committee: Budget & Appropriations Committee Date August 13, 2020

Board of Supervisors Meeting Date \_\_\_\_\_

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Completed by: Linda Wong Date August 7, 2020  
Completed by: Linda Wong Date \_\_\_\_\_

1 [San Francisco Public Utilities Commission Water Revenue Bond and Other Forms of  
2 Indebtedness Issuance - Various Capital Water Projects Benefitting the Water Enterprise -  
3 Not to Exceed \$347,141,218]

4 **Ordinance authorizing the issuance and sale of tax-exempt or taxable Water Revenue**  
5 **Bonds and other forms of indebtedness, as defined herein, by the San Francisco Public**  
6 **Utilities Commission (Commission) in an aggregate principal amount not to exceed**  
7 **\$347,141,218 to finance the costs of various capital water projects benefitting the Water**  
8 **Enterprise pursuant to amendments to the Charter of the City and County of San**  
9 **Francisco enacted by the voters on November 5, 2002, as Proposition E; authorizing**  
10 **the issuance of Water Revenue Refunding Bonds and the retirement of outstanding**  
11 **Water Enterprise Commercial Paper; declaring the Official Intent of the Commission to**  
12 **reimburse itself with one or more issues of tax-exempt bonds or other forms of**  
13 **indebtedness, as defined herein; and ratifying previous actions taken in connection**  
14 **therewith, as defined herein.**

15 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.  
16 **Additions to Codes** are in single-underline italics Times New Roman font.  
17 **Deletions to Codes** are in ~~strike through italics Times New Roman font~~.  
18 **Board amendment additions** are in double-underlined Arial font.  
19 **Board amendment deletions** are in ~~strike through Arial font~~.  
20 **Asterisks (\* \* \* \*)** indicate the omission of unchanged Code  
21 subsections or parts of tables.

22 Be it ordained by the People of the City and County of San Francisco:

23 Section 1. Findings. The Board of Supervisors ( "Board") of the City hereby finds and  
24 declares as follows:

25 A. On November 5, 2002, the voters of the City and County of San Francisco  
("City") approved Proposition E ("Proposition E"), which among other things, authorized the

1 San Francisco Public Utilities Commission (“Commission”) to issue revenue bonds, including  
2 notes, commercial paper or other forms of indebtedness, when authorized by ordinance  
3 approved by a two-thirds vote of the Board of Supervisors, for the purpose of reconstructing,  
4 replacing, expanding, repairing or improving water facilities or clean water facilities or  
5 combinations of water and clean water facilities under the jurisdiction of the Commission; and

6 B. The Commission adopted the Amended and Restated Water Indenture dated as  
7 of January 1, 2002, as further amended and supplemented from time to time (“Indenture”),  
8 between the Commission and U. S. Bank National Association and in connection therewith,  
9 has from time to time issued revenue bonds to finance projects benefitting the Water  
10 Enterprise; and

11 C. Pursuant to Section 43.5 of the San Francisco Administrative Code (“Article V”),  
12 enacted by Ordinance No. 203-98 adopted by the Board on June 8, 1998, and signed by the  
13 Mayor of the City on June 19, 1998, as amended by Ordinance No. 270-06, adopted on  
14 October 24, 2006 by the Board and signed by the Mayor on October 31, 2006, the Board  
15 established a procedure pursuant to which the Commission may issue short-term  
16 indebtedness, including the issuance of commercial paper in anticipation of the issuance of its  
17 revenue bonds; and

18 D. Pursuant to Ordinance No. 311-08, adopted by the Board of Supervisors on  
19 December 16, 2008, and Resolution No. 09-175, adopted by this Commission on October 27,  
20 2009, the Water Enterprise’s commercial paper program (“Water CP Program”) was increased  
21 to an aggregate principal amount of \$500,000,000, and the Commission has caused its Water  
22 Enterprise Commercial Paper to be issued from time to time; and

23 E. By Resolution 20-0031, adopted by the Commission on February 11, 2020  
24 (“Commission Resolution”) the Commission has determined to issue Water Revenue Bonds  
25

1 (“Water Revenue Bonds”) and other forms of indebtedness (including without limitation State  
2 Revolving Fund (SRF) Loans as described below), as well as interim funding vehicles such as  
3 commercial paper, revolving credit agreements, bond anticipation notes or other forms of  
4 notes, which interim funding vehicles will be issued in advance of being paid off by either  
5 Water Revenue Bonds and other forms of indebtedness (including without limitation SRF  
6 Loans) to finance the costs of various capital projects benefitting the Water Enterprise (the  
7 "Capital Improvement Projects" such projects being more fully described in the Commission  
8 Resolution), pursuant to Proposition E, and has formally requested this Board to authorize the  
9 issuance and sale of Water Revenue Bonds and other forms of indebtedness for such  
10 purposes, such Commission Resolution being on file with the Clerk of the Board in File No.  
11 \_\_\_\_\_; and

12 F. In order to finance the costs of the Capital Improvement Projects, the Board now  
13 desires to authorize the issuance and sale of Water Revenue Bonds and other forms of  
14 indebtedness, as described above, for such purposes, including obtaining SRF Loans and/or  
15 grants from the State Water Resources Control Board; and

16 G. The Commission has paid, beginning no earlier than 60 days prior to the  
17 adoption of this Ordinance and will pay, on and after the date hereof, certain expenditures  
18 (“Expenditures”) in connection with the acquisition, construction and/or equipping of the  
19 Capital Improvement Projects; and

20 H. This Board is concurrently considering with this Ordinance, another Ordinance  
21 approving a Capital Improvement Program and related supplemental appropriation totaling  
22 \$344,846,164 for fiscal years ending 2021 and 2022, including expenditures of the proceeds  
23 of the Water Revenue Bonds and other forms of indebtedness (including, without limitation  
24 and for illustrative purposes only, SRF Loans, commercial paper, revolving credit agreements,  
25 and bond anticipation notes); and

1           I.       This Board, on behalf of the Commission, adopts this Ordinance as official  
2 action of the Commission in order to comply with Treasury Regulation §1.150-2 and any other  
3 regulations of the Internal Revenue Service relating to the qualification for reimbursement of  
4 Commission expenditures incurred prior to the date of issue of the Water Revenue Bonds and  
5 other forms of indebtedness (including, without limitation and for illustrative purposes only,  
6 SRF Loans, commercial paper, revolving credit agreements, and bond anticipation notes)

7           Section 2.    Authorization to Issue Water Revenue Bonds and other forms of  
8 indebtedness. The Board hereby authorizes the issuance and sale of Water Revenue Bonds  
9 or other forms of indebtedness (including, SRF Loans, commercial paper, revolving credit  
10 agreements, and bond anticipation notes) in one or more series from time to time by the  
11 Commission pursuant to Proposition E and in accordance with the Commission Resolution, in  
12 an aggregate principal amount not to exceed \$347,141,218 (inclusive of financing costs, but  
13 exclusive of refunding indebtedness), bearing a maximum rate or rates of interest of not to  
14 exceed twelve percent (12%) per annum, to finance a portion of the costs of the design,  
15 acquisition and construction of the Capital Improvement Projects. Without limiting the  
16 foregoing, the Commission shall be authorized to incur SRF Loans at such time, in such  
17 amounts, and upon such other terms and conditions as the Commission may deem  
18 advantageous, and to approve any financing documentation related thereto consistent with  
19 this Ordinance. The Commission is hereby further authorized to determine the timing, amount  
20 and manner of sale (i.e., competitive or negotiated) of each series of Water Revenue Bonds,  
21 bond anticipation notes, revolving credit agreements, or commercial paper, pursuant to this  
22 authorization; provided however, the Commission's authorization to issue Water Revenue  
23 Bonds, bond anticipation notes, revolving credit agreements, or commercial paper is subject  
24 to approval by the Commission of the form of substantially final offering document related to  
25 such obligations (if any) and the approval of any related agreements, financing documents

1 and the filing with its Board and the Clerk of the Board any certifications required by  
2 Proposition E prior to the issuance of any bonds or incurrence of any indebtedness herein  
3 authorized. The Commission shall also file, within 30 days of closing any Water Revenue  
4 Bond or other form of indebtedness (including SRF Loans and bond anticipation notes)  
5 transactions) authorized hereby, with the Clerk of the Board of Supervisors a report showing  
6 the results of the transaction, including (i) principal amount sold and method of sale, (ii) true  
7 interest cost, (iii) final maturity, (iv) the facilities constructed and/or improved, and (v) a  
8 statement about the remaining bonding authorization under this Ordinance (“Bond Report”),  
9 provided that the failure to file such Bond Report shall not affect the validity of any debt  
10 authorized hereunder.

11 Section 3. Authorization to Issue Water Revenue Refunding Bonds and Retire  
12 Commercial Paper. The Board further authorizes and approves the issuance by the  
13 Commission of Water Revenue Refunding Bonds (“Refunding Bonds”) without limitation as to  
14 principal amount, in one or more series on one or more dates, at a maximum interest rate or  
15 rates of interest not to exceed twelve percent (12%) per annum, provided that each such  
16 Refunding Bond issue is permitted under the applicable policies and procedures of the City  
17 and authorized by Section 9.109 of the Charter (including related ordinances and resolutions  
18 of the Board). The Refunding Bonds may be issued as tax-exempt or taxable obligations, or  
19 any combination thereof. Refunding Bonds authorized hereunder shall be subject to the  
20 further following conditions, that: (i) three percent (3%) net present value debt service savings  
21 or greater is achieved to ensure ratepayer savings (exclusive of any issuance to refund  
22 commercial paper, revolving credit notes, or bond anticipation notes); (ii) that the maturity of  
23 the refunded bonds is not extended, provided that principal payments and term may be  
24 adjusted, where permitted under federal and state tax law, only if and when the underlying  
25 capital asset funded through said refunded bonds has a useful life not in excess of any limit

1 permitted under federal and state tax law than the refunded term; (iii) this authorization is  
2 subject to a 5-year term through June 30, 2025, at which time this Board may consider an  
3 extension of such authority, which this Board may grant by resolution; and (iv) the  
4 Commission shall within 30 days of any executed refunding transaction provide a refunding  
5 savings report ("Bond Refunding Savings Report") prepared by its financial advisors (that  
6 reflects at least a three percent (3%) net present value debt service savings) to the Board,  
7 together with a copy of the final Official Statement (if any) with respect to such series of  
8 Refunding Bonds, provided that the failure to deliver such Bond Refunding Savings Report  
9 shall in no way affect the validity of any Refunding Bonds. Notwithstanding the foregoing, the  
10 Commission is authorized to issue Refunding Bonds for non-economic factors, including by  
11 way of illustration, eliminating onerous covenants and obsolete provisions contained in the  
12 Commission's indenture or other security documents. The Commission shall request a waiver  
13 of the savings requirement for any Refunding Bonds issued for non-economic reasons, which  
14 this Board may grant by resolution. In furtherance of the purpose of managing the  
15 Commission outstanding indebtedness, the General Manager is hereby authorized and  
16 directed, in consultation the City Attorney, from Available Water Enterprise Revenues to retire  
17 outstanding Water Enterprise Commercial Paper at such times and in such amounts  
18 advantageous to the Commission.

19 Section 4. Declaration of Official Intent. The Board, on behalf of the Commission,  
20 hereby declares the official intent of the Commission to reimburse the Commission with  
21 proceeds of the Water Revenue Bonds or other forms of indebtedness (including SRF Loans,  
22 commercial paper, revolving credit notes, or bond anticipation notes) for the Expenditures with  
23 respect to the Capital Improvement Projects made on and after a date that is no more than 60  
24 days prior to the adoption of this Ordinance. The Commission reasonably expects on the date  
25 hereof that it will reimburse the Expenditures with proceeds of the Water Revenue Bonds or

1 other forms of indebtedness (including, without limitation and for illustrative purposes only,  
2 SRF Loans, commercial paper, revolving credit notes or bond anticipation notes). Each said  
3 Expenditure was and will be either (A) of a type properly chargeable to a capital account  
4 under general federal income tax principles (determined in each case as of the date of the  
5 Expenditure), (B) a cost of issuance with respect to such obligations, (C) a nonrecurring item  
6 that is not customarily payable from current revenues, or (D) a grant to pay a party that is not  
7 related to or an agent of the issuer so long as such grant does not impose any obligation or  
8 condition (directly or indirectly) to repay any amount to or for the benefit of the Commission.  
9 The Commission will make a reimbursement allocation, which is a written allocation by the  
10 Issuer that evidences the Commission's use of proceeds of the Water Revenue Bonds or  
11 other forms of indebtedness to reimburse an Expenditure, no later than 18 months after the  
12 later of the date on which the Expenditure is paid or the component of the Capital  
13 Improvement Projects is placed in service or abandoned, but in no event more than three  
14 years after the date on which the Expenditure is paid. The Commission recognizes that  
15 exceptions are available for certain "preliminary expenditures," costs of issuance, certain de  
16 minimis amounts, expenditures by "small issuers" (based on the year of issuance and not the  
17 year of expenditure) and expenditures for construction projects of at least 5 years.

18 Section 5. General Authority. The Controller, Treasurer, the City Attorney and other  
19 officers of the City, including the Director of the Office of Public Finance, and their duly  
20 authorized deputies and agents are hereby authorized and directed, jointly and severally, to  
21 take such actions and to execute and deliver such certificates, agreements, requests or other  
22 documents, as they may deem necessary or desirable to facilitate the issuance, sale and  
23 delivery of the Water Revenue Bonds or other forms of indebtedness, including Refunding  
24 Bonds, and to obtain bond insurance or other credit or liquidity enhancements with respect to  
25 any such obligations, and otherwise to carry out the provisions of this Ordinance. The



1 Commission is hereby directed to provide the final form to the Clerk of the Board of any  
2 disclosure document prepared in connection with the execution of any Water Revenue Bonds,  
3 other forms of indebtedness, or Refunding Bonds, and the final executed Installment Sale  
4 Agreement or other document reflecting the incurrence of an SRF Loan, within 30 days of the  
5 closing of such transactions provided that the failure to deliver such document shall not affect  
6 the validity of the obligations authorized hereunder. The Commission is further directed as a  
7 part of the two-year budget review to provide to this Board of Supervisors a written report  
8 about Water Revenue Bonds authorized hereunder, detailing the total amount authorized, the  
9 total amount sold, the remaining authorized but unissued amount, and the bond authorization  
10 no longer necessary due to changes in projects and project financing.

11 Section 6. Ratification of Prior Actions. All actions authorized and directed by this  
12 Ordinance in connection with the issuance of the Water Revenue Bonds, other forms of  
13 indebtedness (including, without limitation and for illustrative purposes only, SRF Loans,  
14 commercial paper, revolving credit notes, or bond anticipation notes) or Refunding Bonds  
15 and heretofore taken are hereby ratified, approved and confirmed by this Board.

16 Section 7. File Documents. All documents referred to as on file with the Clerk of the  
17 Board are in File Nos. \_\_\_\_\_.

18 Section 8. Effective Date. Pursuant to Charter Section 8B.124, this Ordinance shall  
19 take effect thirty (30) days after its adoption.

20

21 APPROVED AS TO FORM:  
22 DENNIS J. HERRERA, City Attorney

23

24

24 By: /s/ Mark D. Blake  
25 Mark D. Blake  
Deputy City Attorney

## **LEGISLATIVE DIGEST**

[San Francisco Public Utilities Commission Water Revenue Bond and Other Forms of Indebtedness Issuance - Various Capital Water Projects Benefitting the Water Enterprise - Not to Exceed \$347,141,218]

**Ordinance authorizing the issuance and sale of tax-exempt or taxable Water Revenue Bonds and other forms of indebtedness, as defined herein, by the San Francisco Public Utilities Commission (Commission) in an aggregate principal amount not to exceed \$347,141,218 to finance the costs of various capital water projects benefitting the Water Enterprise pursuant to amendments to the Charter of the City and County of San Francisco enacted by the voters on November 5, 2002, as Proposition E; authorizing the issuance of Water Revenue Refunding Bonds and the retirement of outstanding Water Enterprise Commercial Paper; declaring the Official Intent of the Commission to reimburse itself with one or more issues of tax-exempt bonds or other forms of indebtedness, as defined herein; and ratifying previous actions taken in connection therewith, as defined herein.**

### Existing Law

This is new legislation.

### Background Information

On November 5, 2002, the voters of the City and County of San Francisco approved Proposition E ("Proposition E") which authorized the Commission to issue revenue bonds, including notes, commercial paper or other forms of indebtedness, when authorized by ordinance approved by a two-thirds vote of the Board of Supervisors, for the purpose of reconstructing, replacing, expanding, repairing or improving water facilities or clean water facilities or combinations of water and clean water facilities under the jurisdiction of the Commission.

The proposed Ordinance authorizes the Commission to issue and sell its Water Enterprise Revenue Bonds in an amount not greater than \$347,141,218 at a maximum rate of interest of not in excess of twelve percent (12%) payable from and secured by Water Enterprise Revenues under Proposition E. The Bonds will be issued under an Amended and Restated Indenture dated as of January 1, 2002, as further amended and supplemented from time to time, between the Commission and U. S. Bank National Association. Bonds can be issued for any purposes of the Water Enterprise, including, without limitation, the financing or refinancing of capital additions, improvements, repairs and replacements to the Water Enterprise.

The Commission is authorized to determine the timing, amount and manner of sale (i.e., competitive or negotiated) of each series of Water Enterprise Revenue Bonds or the delivery of other forms of indebtedness (including State Revolving Fund Loans and/or grants from the State Water Resources Control Board, referred to collectively as "SRF Loans") pursuant to

FILE NO. 200838

the proposed Ordinance; but the Commission's authority to issue Water Enterprise Revenue Bonds or incur other forms of indebtedness is subject to further approval by the Commission of the form of substantially final offering document related to such bonds (if any) and the approval of any related financing documents.

Finally the Ordinance provides for the issuance of Refunding Bonds under Charter Section 9.109 without returning to the Board for approval provided that the Commission achieves at least 3% present value debt service savings, and satisfies other conditions contained in the Ordinance. The Commission is required to provide a savings report to the Board within 30 days of the date of execution of any refunding.

The authority to issue Refunding Bonds is for six-year term through June 30, 2026, at which time the Board may consider an extension.

Upon issuance of the Bonds, to the extent permitted by law, one-twentieth of one percent (0.05%) of the gross proceeds of the Bonds will be deposited in a fund established by the City Controller's Office and appropriated by the Board at the direction of the Public Utilities Revenue Bond Oversight Committee established by Proposition P.



TO: Angela Calvillo, Clerk of the Board of Supervisors  
FROM: Sophia Kittler  
RE: San Francisco Public Utilities Commission Water Revenue Bond and  
Other Forms of Indebtedness Issuance ----Not to Exceed \$347,141,218  
DATE: July 31, 2020

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**Ordinance authorizing the issuance and sale of tax-exempt or taxable Water Revenue Bonds and other forms of indebtedness (as described below) by the San Francisco Public Utilities Commission (Commission) in an aggregate principal amount not to exceed \$347,141,218 to finance the costs of various capital water projects benefitting the Water Enterprise pursuant to amendments to the Charter of the City and County of San Francisco enacted by the voters on November 5, 2002 as Proposition E; authorizing the issuance of Water Revenue Refunding Bonds and the retirement of outstanding Water Enterprise Commercial Paper; declaring the Official Intent of the Commission to reimburse itself with one or more issues of tax-exempt bonds or other forms of indebtedness; and ratifying previous actions taken in connection therewith.**

Should you have any questions, please contact Sophia Kittler at 415-554-6153.



To: Angela Calvillo, Clerk of the Board of Supervisors  
From: Ashley Groffenberger, Acting Mayor's Budget Director  
Date: July 31, 2020  
Re: Mayor's FY 2020-21 and FY 2021-22 Budget Submission

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Madam Clerk,

In accordance with the Seventh Supplement to the Mayoral Proclamation Declaring the Existence of a Local Emergency dated February 25, 2020, the Mayor's Office hereby submits the Mayor's proposed budget by August 1, corresponding legislation, and related materials for Fiscal Year 2020-21 and Fiscal Year 2021-22.

In addition to the Mayor's Proposed FY 2020-21 and FY 2021-22 Budget Book, the following items are included in the Mayor's submission:

- The Annual Appropriation Ordinance and Annual Salary Ordinance, along with Administrative Provisions, physical copies of which will be delivered by the Controller's Office
- The proposed budget for the Office of Community Investment and Infrastructure for FY 2020-21
- 21 separate pieces of trailing legislation (see list attached)
- A Transfer of Function letter detailing the transfer of positions from one City department to another
- A letter addressing funding levels for nonprofit corporations or public entities for the coming two fiscal years

Please note the following:

- There are no Interim Exceptions proposed.
- Technical adjustments to the budget are being prepared, but are not submitted with this set of materials.

If you have any questions, please contact my office.

Sincerely,

Ashley Groffenberger  
Acting Mayor's Budget Director

cc: Members of the Board of Supervisors  
Budget and Legislative Analyst  
Controller

<b>Department</b>	<b>Item</b>	<b>Relevance to Budget</b>	<b>Type</b>
HOM	Homelessness and Supportive Housing Fund Expenditure Plan for 2020-21 and 2021-22	Expenditure plan included in budget.	Resolution
CON	Neighborhood Beautification Fund	Neighborhood Beautification Fund contribution levels assumed in budget.	Ordinance
CON	Access Line Tax CPI increase	Sets Access Line Tax. Revenues assumed in budget.	Resolution
CON	Prop J Certification - previously approved	Costs related to Prop J services assumed in budget.	Resolution
CON	Prop J Certification - new	Costs related to Prop J services assumed in budget.	Resolution
PUC	Hetch Hetchy Capital Budget	Appropriates funds to support PUC Hetch Hetchy capital budget expenditures.	Ordinance
PUC	CleanPowerSF Capital Budget	Appropriates funds to support PUC CleanPowerSF capital budget expenditures.	Ordinance
PUC	Wastewater Capital Budget	Appropriates funds to support PUC Wastewater Enterprise capital budget expenditures.	Ordinance
PUC	Water Capital Budget	Appropriates funds to support PUC Water Enterprise capital budget expenditures.	Ordinance
PUC	Power Debt Authorization	Authorizes debt issuance for Hetch Hetchy and CleanPowerSF capital projects.	Ordinance
PUC	Wastewater Debt Authorization	Authorizes debt issuance for Wastewater Enterprise capital projects.	Ordinance
PUC	Water Debt Authorization	Authorizes debt issuance for Water Enterprise capital projects.	Ordinance
LIB	In-Kind Grant of Friends of San Francisco Public Library	Grant assumed in budget.	Resolution
ADM	Medical Examiner Fees	Fee revenue assumed in budget.	Ordinance
ADM	Permit Center Fees	Fee revenue assumed in budget.	Ordinance
ADM	COP Refunding Authorization	Debt savings assumed in budget.	Ordinance
ADM	COP Refunding Appropriation	Appropriates and de-appropriates COP savings.	Ordinance
ADM	County Clerk Fee	Fee revenue assumed in budget.	Resolution
DPH	DPH Patient Rates	Fee revenue assumed in budget.	Ordinance
MOHCD	ESG Cares 2	Grant assumed in budget.	Resolution
CON	BSIF Reserve Use	Use of reserve assumed in budget.	Resolution