

**San Francisco Board of Supervisors
Treasure Island Development Authority
City and County of San Francisco**

Subject: Resolution Authorizing the Treasure Island Development Authority to Execute a Grant Application, Grant Agreement, and Related Documents Necessary to File an Application under the United States Department of Defense Office of Economic Adjustment Defense Community Infrastructure Pilot Program, and to Accept and Expend Funds as Set Forth in the Grant Application, Subject to Approval of the City’s Board of Supervisors, and Authorizing the Treasure Island Director to Execute Any Documents and Perform Any Actions Necessary to Accept and Expend the Grant; And Adopting Findings under the California Environmental Quality Act (CEQA), the CEQA Guidelines and Chapter 31 of the San Francisco Administrative Code

Contact: Robert Beck, Treasure Island Director

SUMMARY

The resolution authorizes the Treasure Island Director (Director) (1) to submit a grant application, grant agreements, and related documents necessary to file one or more applications under the United States Department of Defense Office of Economic Adjustment Defense Community Infrastructure Pilot (DCIP) Program for a grant which would help to assist States and local governments, and not-for-profit, member owned utility services in addressing deficiencies in community infrastructure supportive of a military installation, subject to approval of the Board of Supervisors (BOS), and (2) to execute any documents and any actions to accept grant.

BACKGROUND

On May 26, 2020, the Department of Defense Office of Economic Adjustment Defense Community Infrastructure Pilot (DCIP) published a notice announcing an opportunity to obtain funding from the Office of Economic Adjustment (OEA) to assist State and local governments, and not-for-profit, member owned utility services in addressing deficiencies in community infrastructure supportive of a military installation, under the Defense Community Infrastructure Pilot. The priority focus of the program is to improve military family quality of life, military resilience, and military value.

Following the Secretary of Defense’s approval of final rankings of all proposals, the OEA will proceed to invite grant applications on August 8, 2020 to be submitted no later than September 23, 2020. TIDA is seeking approval from the TIDA Board to file an application if invited to, and if successful, to accept and expend the grant proceeds for the scope which TIDA would be responsible.

THE PROJECT PROPOSAL

The City & County of San Francisco, through the Treasure Island Development Authority (TIDA), are seeking \$5,075,200 in Defense Community Infrastructure Pilot Program (DCIP) grant funding to partially finance the Northgate Road Widening Project (“Project”) on Yerba Buena Island (YBI). The approximate \$14 million Project provides improved access on Northgate Road, resulting in a safer, more bike/pedestrian friendly connection on the sole access road for U.S. Coast Guard (USCG) installation facilities at Sector San Francisco. The Project will leverage private capital obligated by Treasure Island Community Development, LLC (TICD).

TIDA and TICD are working collaboratively with the United States Coast Guard (USCG), the California Department of Transportation (Caltrans), the Bay Area Toll Authority (BATA), and the San Francisco County Transportation Authority (SFCTA) on the Project. The Project includes:

- Constructing shoring walls to widen the existing roadway allowing a continuous 5-foot wide sidewalk from the current terminus at the existing staircase to Whiting Way
- Completing the pedestrian network along Northgate Road from Macalla Road to the Historic District
- Constructing a 5-foot wide Class II bicycle lane on the ‘uphill’ side of Northgate Road to provide a separated and dedicated uphill bicycle lane from Whiting Way to near Macalla Road
- Constructing Shared Lane Markings along the ‘downhill’ portion of Northgate Road from Macalla Road to Whiting Way, which would indicate a shared vehicle/bicycle lane

As required by the DCIP, the local roads and improvements within the project limits will be owned by TIDA, with intention to be dedicated to the City & County of San Francisco.

The widening of Northgate Road will improve the narrow, steep, and winding configuration of the roadway that makes it difficult for large trucks and military vehicles to maneuver, reducing blind spots and sharp curves, and making it safer for two-way traffic for large vehicles. The dedicated bike lanes and street markings will add features for pedestrians and bicycles to safely travel, including bike and pedestrian access and connectivity to the USCG Sector installation.

The application makes a total funding request of \$5,075,200.

APPLICATION SCOPE

On June 26, 2020 TIDA submitted a project proposal to the Department of Defense Office of Economic Adjustment Defense Community Infrastructure Pilot (DCIP) to partially finance improvements to Northgate Road located on Yerba Buena Island as part of the initial subphase area of the Treasure Island development program (the Program). TIDA has worked with the San Francisco County Transportation Authority (SFCTA) and TICD to develop the scope of this application.

The DCIP proposal included the following elements:

Summary of Military Installation Need

As the sole means of connection from the Bay Bridge to access the USCG facilities located on the southeastern coastline of the island, the current condition of Northgate Road does not meet the City & County of San Francisco’s street standards, has no pedestrian or bike pathways for service members to walk or bike to nearby facilities, and includes difficult to navigate hairpin turns.

As a transportation and pedestrian improvement project, the proposed project is eligible under the (Tier III) “military value at a local installation” criteria, with elements that improve the resiliency (Tier II) of Sector’s access. According to the local installation, Northgate Road is 80% used by personnel transiting with the USCG Sector San Francisco, benefiting over 2,000 USCG service members active at the Sector San Francisco facility. Accounting for other employees or pedestrians located on YBI who may occasionally benefit from the Project, we estimate that 80% of the beneficiaries of the proposed Project are USCG service members. As required by the DCIP, the USCG Sector San Francisco provided a letter of endorsement for the project.

Project Engineering Information

At the request of TIDA, the development's master developer, Treasure Island Community Development LLC (TICD) and their engineering contractor Townsend Management Inc. (TMI) developed designs and construction plans for the roadway components of Northgate Road Widening Project to commence within 12 months and reach substantial completion prior to September 2025, per DCIP requirements. Utility work has commenced and will reach substantial completion within the same timeframe.

Total Project Cost Estimates

The total costs for the Northgate Widening Project, including hard construction costs and soft costs for planning, design, environmental clearance, permitting, bidding, construction management, closeout and contingencies is estimated at \$13,966,836.

To fully fund the Project, TIDA is requesting \$5,075,200 in DCIP grant funding to fund hard construction costs only, verified by a third-party independent contractor. The Federal DCIP grant funds will be leveraged by approximately \$8,891,636 of other funding/matching sources, including \$6,347,046 in committed private capital from TICD and \$2,544,590 in collective local public funding from TIDA, San Francisco County Transportation Authority (SFCTA), Bay Area Toll Authority, CA State - Highway Bridge Program, CA State - Proposition 1B, and CA State - Housing and Community Development Dept Infill Infrastructure Grant (together, "Other Funding") to complete final design and construction of the Northgate Road Widening Project.

Amount of Federal DCIP Grant Funds Requested:	\$5,075,200 (36.34%)
<u>Amount of Non-Federal Match and Other Funding:</u>	<u>\$8,891,636 (66.36%)</u>
Total Project Cost	\$13,966,836 (100%)

As required by the DCIP, the Other Funding must be made up of non-federal sources and must equal no less than 50% of the total project budget, as verified by a third party. The master developer Treasure Island Community Development LLC (TICD) and their engineering contractor Townsend Management Inc. (TMI) has verified the approximate scope of Other Funding from local, non-federal match funding sources to be approximately 66.36% of the total project budget.

Project Development Schedule

As required by the DCIP, TIDA confirmed that the Northgate Road Widening Project can commence within 12 months of the date of award and reach completion by September 2025. See the estimated schedule below.

Milestone	Start Date	End Date	Duration
Planning and Design (pre-development)	October 2020	February 2021	4 months
Construction Award	March 2021	May 2021	2 months
Local Permits Approved	February 2021	Aug 2021	6 months
Construction	August 2021	June 2022	10 months
Est. Certificate of Completion	June 2021	July 2022	1 month

If TIDA's DCIP proposal qualifies for application submittal after the final rankings of all proposals, the Department of Defense and OEA will invite TIDA to submit a final grant application, which is due by September 23, 2020.

BOARD OF SUPERVISORS RESOLUTION

The Board of Supervisors (BOS) resolution will authorize TIDA to apply for the grant and delegate authority to TIDA to enter into a grant agreement if the application is successful.

Any grant awarded under the DCIP program will be governed by the provisions of the OMB circulars applicable to financial assistance and Department of Defense's implementing regulations in place at the time of the award. If awarded, TIDA will be required to agree to terms of the DCIP grant and shall comply with all Federal, State, and local laws applicable to its activities. Federal regulations that will apply to an OEA grant include administrative requirements and provisions governing allowable costs.

FUNDING IMPACT

The grant application includes a total funding request of \$5,075,200 to partially finance the Northgate Road Widening Project. The remaining \$8,891,636 in Other Funding sources are committed by TICD, TIDA, San Francisco County Transportation Authority (SFCTA), Bay Area Toll Authority, CA State - Highway Bridge Program, and CA State - Proposition 1B.

RECOMMENDATION

Staff recommends that the San Francisco Board of Supervisors (1) authorize TIDA and the Director, to execute a grant application, grant agreement, and related documents under the United States Department of Defense Office of Economic Adjustment Defense Community Infrastructure Pilot (DCIP) Program for a grant which would help to assist States and local governments, and not-for-profit, member owned utility services in addressing deficiencies in community infrastructure supportive of a military installation, subject to approval of the Board of Supervisors (BOS), and (2) to execute any documents and any actions to accept grant.

EXHIBITS

1. Office of Economic Adjustment (OEA), Department of Defense (DoD) Announcement of Final Federal Funding Opportunity

Prepared by Jamie Querubin, Treasure Island Finance Manager

DEPARTMENT OF DEFENSE
Office of the Secretary
Announcement of Federal Funding Opportunity

AGENCY: Office of Economic Adjustment (OEA), Department of Defense (DoD)
ACTION: Final Federal Funding Opportunity

SUMMARY: This notice announces an opportunity to obtain funding from the Office of Economic Adjustment (OEA) to assist States and local governments, and not-for-profit, member owned utility services in addressing deficiencies in community infrastructure supportive of a military installation, under the Defense Community Infrastructure Pilot Program. This notice includes proposal requirements, the deadline for submitting proposals, and the criteria that will be used to select proposals. The Secretary of Defense approved the program on May 6, 2020, and identified the priority focus to be military family quality of life, military resilience, and military value (in that order). This is a Final Federal Funding Opportunity notice, and interested responders must submit a proposal based on the instructions provided in Section D., paragraphs 1-3, and by the date identified in Section D., paragraph 4, of this Federal Funding Opportunity notice.

OEA may directly provide awards under this notice for projects owned by a State, local government, or a not-for-profit, member-owned utility service, or it may transfer funds to another Federal agency for award to a state or local government. Entities other than those identified above as eligible to receive direct funding under this notice may partner with an eligible entity for project proposals.

SUPPLEMENTARY INFORMATION:

a. Federal Awarding Agency: Office of Economic Adjustment (OEA), Department of Defense (DoD).

b. Funding Opportunity Title: Defense Community Infrastructure Pilot Program.

c. Announcement Type: Final Federal Funding Opportunity.

d. Catalog of Federal Domestic Assistance (CFDA) Number: 12.600.

e. **Key Dates:** This notice is being advertised and proposals may be submitted through Grants.gov until 5 p.m. PDT on June 26, 2020. OEA will hold a pre-proposal webinar at 3 p.m. EDT on June 2, 2020, to review the goals and objectives of this Federal Funding Opportunity and answer questions from interested respondents. Details about participation in this pre-proposal webinar are available on OEA.gov at the Defense Community Infrastructure Pilot Program link (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>). Complete proposals for Defense Community Infrastructure Program grants must be received by OEA by 5 p.m. PDT June 26, 2020 (the Proposal Deadline). After being screened to ensure proposals are from eligible proposers and are complete, proposals will be ranked for final approval by the Secretary of Defense for Director OEA to designate project managers and by August 8, 2020, invite the submission of a grant application.

A. PROGRAM DESCRIPTION

Section 2391(d) of title 10, United States Code, authorizes the Secretary of Defense to, “make grants, conclude cooperative agreements, and supplement funds available under Federal programs administered by agencies other than the Department of Defense, for projects owned by a State or local government, or a not-for-profit, member-owned utility service to address deficiencies in community infrastructure supportive of a military installation, if the Secretary determines that such assistance will enhance the military value, resilience, or military family quality of life at such military installation.” The Consolidated Appropriations Act for Fiscal Year 2020 (PL 116-93) provides \$50 million for the Office of

Economic Adjustment (OEA) to obligate prior to September 30, 2020. On May 6, 2020, the Secretary of Defense approved OEA to implement this program with the eligibility criteria and grant process provided under this notice.

Project proposals must include the endorsement of the local installation commander representing the installation benefitting from the proposed project, and will be competitively ranked across review criteria identified in Section E., paragraph 1 of this notice.

Federal funds may supplement, but cannot substitute for or otherwise supplant other available public funds that are available for the proposed project, including funds from the Defense Access Roads Program, U.S. Department of Transportation grants, etc. School construction projects proposed cannot be for public schools on military installations that are identified on the Secretary of Defense 2018 Public Schools on Military Installations (PSMI) Prioritized List.

B. FEDERAL AWARD INFORMATION

Proposals will be ranked by a Defense Community Infrastructure Program review panel against the selection criteria provided in Section E., paragraph 1, of this Final Federal Funding Opportunity. OEA will accept proposals through Grants.gov for the Defense Community Infrastructure Pilot Program through 5 p.m. PDT on June 26, 2020 (the Proposal Deadline). OEA will invite by August 8, 2020, successful respondents on the basis of their proposal's ranking by the review panel, following the Secretary of Defense's approval, to complete a grant application. To receive an award, an eligible respondent must submit both a successful proposal and an acceptable grant application.

The award ceiling is \$25 million and the award floor is \$250,000. Individual proposals requesting more than \$25 million from the Defense Community Infrastructure Pilot Program will not be accepted for review, and all proposed projects must result in a complete and useable project. The final amount of each award will be determined by OEA based on the recommendation of the review panel, subject to the availability of appropriations under this announcement.

For non-rural area projects (rural area being defined as a city, town, or unincorporated area that has a population of not more than 50,000 inhabitants and based on the geographic location of the proposed project), the State or local government, or a not-for-profit, member-owned utility service, must agree to contribute 50% or more of the funding for the project, unless a national security waiver is approved by the Secretary of Defense.

The total amount of funds available for awards may be reduced by amounts required to reimburse costs for program oversight and administrative services secured from non-DoD Federal agencies. Project cost overruns are the responsibility of the recipient. Recipients of grant funding under this program will be subject to terms and conditions in the course of undertaking their project, including conformance with an agreed upon "Project Development Schedule." OEA reserves the right to cancel an award for non-performance, including failure to comply with the agreed upon Project Development Schedule. Awards are subject to compliance with the National Environmental Policy Act (NEPA), and entities invited to be applicants for grants under the Defense Community Infrastructure Program are responsible for providing the information required to satisfy NEPA and the Council on Environmental Quality NEPA regulations as well as any required state or local environmental regulations.

Awards under the Final Federal Funding Opportunity will be issued in the form of a grant agreement in accordance with 31 U.S.C. 6302 and 6304.

C. ELIGIBILITY INFORMATION

1. Eligible Proposers

State or local governments and not-for-profit, member owned utility services owning infrastructure outside of, but supporting, a military installation. Entities other than those identified above as eligible to receive direct funding under this notice may partner with an eligible entity for project proposals. The term military installation means a base, camp, post, station, yard, center, homeport facility for any ship, or other activity under the jurisdiction of the Department of Defense, including any leased facility, which is located within any of the several States, the District of Columbia, the Commonwealth of Puerto Rico, American Samoa, the Virgin Islands, the Commonwealth of the Northern Mariana Islands, or Guam. Such term does not include any facility used primarily for civil works, rivers and harbors projects, or flood control projects.

2. Cost Sharing or Matching

For non-rural area projects (rural area being defined as a city, town, or unincorporated area that has a population of not more than 50,000 inhabitants and based on the geographic location of the proposed project) the State or local government, or a not-for-profit, member-owned utility service, must agree to contribute 50% or more of the funding for the project, unless a national security waiver is approved by the Secretary of Defense.

These matching funds may not count as non-Federal match for other project funding, and the ability to use other Federal funds as a non-Federal match contribution will be determined by the authority and appropriation providing those funds as well as whether the relevant Grantor provides approval. Funding proposed as a source for the non-Federal share must be incurred and expended either within the proposed project period commencing from the date of award or no earlier than the date of enactment of the 2019 National Defense Authorization Act, August 13, 2018.

3. Eligible Projects

Eligible community infrastructure projects are any complete and useable transportation project, school, hospital, police, fire, emergency response, or other community support facility; or water, waste-water, telecommunications, electric, gas, or other utility infrastructure project, that:

- support a military installation;
- are owned by a state or local government or a not-for-profit, member owned utility service;
- will enhance military family quality of life, resilience or military value at the supported military installation;
- endorsed by the local installation commander representing the installation benefitting from the propose project; and
- are construction-ready.

Project proposals improving military family quality of life include: schools, hospitals, daycare centers (CDCs), recreation centers, etc.

In publishing this Final Federal Funding Opportunity, the Secretary of Defense has prioritized projects that: First, improve the quality of life of our service members and their families; Second, provide resilience; and, Third, provide military value ranked in that order. A project is construction ready if construction of the project may commence within 12 months of award, and all necessary final design and planning, Federal and state/local environmental planning, and local permitting actions are substantially complete.

Eligible activities include only hard construction and renovation costs outside of local installation property (defined as property not owned by the local installation), including reasonable allowances for contingencies, and capital equipment affixed to the real property with a depreciable life of not less than 7 years. Soft planning costs required for the planning, design and execution of the proposed project are

allowable as a source for non-federal match. However, all costs must have been incurred and expended after the enactment of the 2019 National Defense Authorization Act, August 13, 2018.

4. Eligible Costs

Eligible costs include, but are not limited to, project administration, inspection, construction, utilities, and contingency costs required to execute the project as well as capital equipment affixed to the real property with a depreciable life of not less than 7 years. Soft planning costs required for the planning, design and execution of the proposed project are allowable as a source for non-federal match. However, all costs must have been incurred and expended after the enactment of the 2019 National Defense Authorization Act, August 13, 2018.

Proposals that meet the aforementioned eligibility conditions will be ranked by the Defense Community Infrastructure Program review panel against the selection criteria provided in Section E., paragraph 1 of this notice. The highest-ranking proposals will be invited to be applicants to submit formal grant applications, and grant awards will be made to successful applicants until the available appropriations are exhausted.

D. Proposal and Submission Information

1. Address to Request Application Package

Proposals must be submitted electronically as described in Section D., paragraph 4.

2. Content and Form of Proposal Submission

Each interested respondent must submit a complete proposal through Grants.gov not later than the Proposal Deadline date (see Section D., paragraph 4). Grants.gov requires all proposers to complete the Standard Form 424. Please refer to the instructions provided with the Grants.gov Funding Opportunity on how to complete the Standard Form 424.

A proposal may not exceed 18 pages (single-sided, single-spaced with 1-inch margins, 11 point Times New Roman font, and including all maps, drawings and attachments—excepting the Standard Form 424 and the independent cost estimate to validate the proposed project budget, the pages for which do not count towards this 18 page total) and shall include the following information:

A. Point of Contact: Name, phone number, e-mail address, and organization address of the respondent's primary point of contact;

B. Installation Need: A summary of the installation need, including which issue the proposal addresses—military family quality of life, resiliency, or military value—and how the issue degrades military family quality of life, resilience and/or military value at the local installation. Information on this need must also include an assessment of the likely beneficiaries from the project, and specifically an assessment of the extent to which the total installation population of military service members and/or their families will benefit (e.g., 0-100% of the population). Service members and /or their families must be 50% or more of the population benefitted by the proposal;

C. Installation Endorsement: A letter of endorsement from the Commander of the local installation that includes (a) the existing conditions at the local installation to be impacted by development of the proposed project (and the extent to which the proposed project enhances the existing conditions), and (b) a comparison of how those existing conditions rank against other military family quality of life, resiliency, or military value infrastructure issues impacting the local installation;

D. Project Description: A description of the proposed Defense Community Infrastructure Pilot Program project, including an explanation how the project addresses the installation need;

E. Project Engineering Information: A demonstration of the technical feasibility of the construction project;

F. Project Parties: Identification of other parties involved in the project;

G. Grant Funds and other Sources of Funds: An overview and commitment of all funding sources, including non-federal match source funding identified, requested under this notice, financial commitments for other Federal and non-Federal funds needed to complete the project (including any eligibility of Federal funds to be counted as the non-Federal share), documentation demonstrating that the requested funds do not supplant other available funds, and acknowledgement any cost overruns will be the obligation of the proposer. Proposing entity must also state its capability to obtain a surety bond as backstop ensuring successful completion of the project should cost overruns occur or other unforeseen financial impacts;

H. Uses of Construction Project Funds: The uses of project funding, including a total project cost estimate with major cost elements broken out for project administration, inspection, construction, utilities, and contingency costs. Soft planning costs required for the planning, design and execution of the proposed project are allowable as a source for non-federal match. However, all costs must have been incurred and expended after the enactment of the 2019 National Defense Authorization Act, August 13, 2018. All proposals shall include an independent cost estimate to validate the proposed project budget;

I. Project Development Schedule: A sufficiently detailed project schedule, including milestones such as final permitting and compliance (if required), land acquisition and site control (if needed), start of construction and end of construction, demonstrating that the project can commence within 12 months upon receipt of a grant and that the grant funds will be spent steadily and expeditiously once the project commences, and completed no later than 5 years following the obligation of Federal funds;

J. Environmental Approvals: Indicate the status (e.g., receipt or reasonably anticipated receipt) of all environmental approvals necessary for the construction project to proceed to construction on the timeline specified in the project schedule, including all Federal, State, and local requirements, and completion of an appropriate environmental impact analysis in accordance with NEPA (required);

K. State and Local Planning: If applicable, the inclusion of the construction project in the relevant State, metropolitan, and local planning documents, or a certification from the appropriate agency (e.g., Metropolitan Planning Organization) that the project will be included in the relevant planning document. The proposer should demonstrate that conformance with state and local planning requirements is attainable within 12 months of grant award;

L. Grants Management: Evidence of the intended recipient's ability and authority to manage grants;

M. Spousal Program Support: Proposals must contain a narrative presenting efforts by the proposer, or the proposer's State or local government, to support military spouses, including efforts to ease spousal unemployment and licensure, childcare, mentorship, and other services/programs to assist military spouses;

N. Submitting Official: Documentation that the Submitting Official is authorized by the proposer to submit a proposal and subsequently apply for assistance; and

O. Attachments: In compliance with the overall application page limit (notwithstanding the length of the independent cost estimate to validate the proposed project budget).

Proposals to be complete upon submission and incomplete proposals will not be reviewed. To the extent practicable, OEA encourages respondents to provide data and evidence of all project merits in a form that is publicly available or verifiable.

3. Unique Entity Identifier and System for Award Management (SAM)

Each proposer invited to be an applicant for a grant is required to: (a) Provide a valid Dun and Bradstreet Universal Numbering System (DUNS) number; (b) be registered in SAM before submitting its application; and (c) continue to maintain an active SAM registration with current information at all times during which it has an active Federal award or an application or plan under consideration by a Federal awarding agency. OEA may not make a Federal award to an applicant until the applicant has complied with all applicable unique entity identifier and SAM requirements and, if an applicant has not fully complied with the requirements by the time OEA is ready to issue a Federal award, OEA may determine

that the applicant is not qualified to receive a Federal award and use that determination as a basis for making a Federal award to another applicant.

4. Submission Dates and Times

This notice is being advertised and proposals may be submitted through Grants.gov until 5 p.m. PDT on June 26, 2020. OEA will hold a pre-proposal webinar at 3 p.m. EDT on June 2, 2020, to review the goals and objectives of the Federal Funding Opportunity and answer questions from interested respondents. Details about participation in this pre-proposal webinar are available on OEA.gov at the Defense Community Infrastructure Pilot Program link (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>). Complete proposals for Defense Community Infrastructure grants must be received by OEA by June 26, 2020 (the Proposal Deadline). After being screened to ensure proposals are from eligible proposers and are complete, all proposals will be ranked by the review panel, the Secretary of Defense shall approve the final rankings, and OEA will assign project managers and invite applications by August 8, 2020, accounting for the amount of the available appropriation from those ranked projects according to the ranking.

5. Intergovernmental Review

This program is eligible for coverage under Executive Order 12372, “Intergovernmental Review of Federal Programs,” issued with the desire to foster intergovernmental partnership and strengthen Federalism by relying on State and local processes for the coordination and review of proposed Federal financial assistance and direct Federal development. The Order allows each State to designate an entity to perform this function. The official list of those entities is available at: <https://www.whitehouse.gov/wp-content/uploads/2019/02/SPOC-February-2019.pdf>. Applicants located in States that provide a designated entity should contact them for more information on the process. States that do not provide a designated entity have chosen not to participate in the intergovernmental review process. Applicants located in States without a designated entity may submit the proposal directly. Funding is subject to NEPA, and compliance with NEPA is required.

6. Funding Restrictions

See Section C., paragraph 3, for information on eligible activities.

Federal funds may supplement and cannot substitute for or otherwise supplant other available public or private funds such as Defense Access Roads Program, Transportation grants, etc. School construction projects proposed cannot be for public schools on military installations that are identified on Secretary of Defense 2018 Public Schools on Military Installations (PSMI) Prioritized List.

7. Other Submission Requirements

Key Dates: This notice is being advertised and proposals may be submitted through Grants.gov until 5 p.m. PDT on June 26, 2020. OEA will hold a pre-proposal webinar at 3 p.m. EDT on June 2, 2020, to review the goals and objectives of this Federal Funding Opportunity and answer questions from interested respondents. Details about participation in this pre-proposal webinar are available on OEA.gov at the Defense Community Infrastructure Pilot Program link (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>). Complete proposals for Defense Community Infrastructure grants must be received by OEA by June 26, 2020, (the Proposal Deadline). After being screened to ensure proposals are from eligible proposers and are complete, all proposals will be ranked by the review panel, the Secretary of Defense shall approve the final rankings, and OEA will assign project managers and invite applications by August 8, 2020, accounting for the amount of the available appropriation from those ranked projects according to the ranking.

E. APPLICATION REVIEW INFORMATION

1. Selection Criteria

Upon validating the eligibility of the interested respondent to apply for assistance, a review panel, comprised of the military services, DoD, and OEA, ranks proposals to recommend to the Secretary of Defense for invitation of a formal grant application. The proposed ranking criteria, with relative weights (the more responsive the proposal is to a need in these areas, the higher the score), are:

- a) The program prioritizes projects addressing the following issues (in this ranked order): the extent the proposed project enhances (Tier I) military family quality of life; (Tier II) resiliency; and, (Tier III) military value at a local installation. Proposals in Tier I will rank higher than Tiers II and III. Proposals in Tier II will rank higher than Tier III. Key considerations are that (i) Service members/families are at least 50% of the patrons/recipients/beneficiaries of the proposed infrastructure project; (ii) State/local government provides DoD spousal licensure reciprocity; (iii) Tier I military family quality of life projects come from installations in locations with the most significant quality of life challenges; and, (iv) Tier I projects focus on schools, hospitals, day care, and recreation centers, etc. (0-40 points);
- b) The need for the proposed project and impacts to the stated issue (Tier) if the project is not undertaken and factoring in the assessment of the local installation endorsement letter on (i) the existing conditions of the issue, and (ii) how those existing conditions rank against other related infrastructure needs impacting the local installation. This may include the relationship of the proposed project to the requirements and objectives of the relevant military department, for example: support for (1) the extent to which an approved project reduces the operating cost of the local installation or contributes to a cost avoidance for an existing or planned requirement; (2) an approved or planned stationing action; (3) an approved or planned land acquisition; (4) mitigation of an off-post impact required by an existing NEPA analysis identified through local installation endorsement of the proposal; or (5) an approved energy resilience or water master plan (0-25 points);
- c) The extent to which the proposed project is feasible, reasonable, allocable, and allowable; the amount of non-DoD funding leveraged in the proposed project (non-rural projects with a State or local match of 50% or more will score higher); third party cost validation of cost estimates; and an explanation why a proposed project is not otherwise eligible for consideration under any existing Federal program (e.g., Defense Access Roads Program, Federal Transportation formula funding, etc.) (0-25 points); and,
- d) The ability of the proposer to start construction within 12 months or less of funding, including whether the proposer has established site control; completion of necessary Federal and/or State/local environmental analysis; and, public and/or private financing firmly committed and, but for the Federal award, are able to be expended (0-10 points).

2. Review and Selection Process

The composition of the Defense Community Infrastructure Program review panel, to include other DoD and Military Department staff with technical proficiencies and relevant experience, will be finalized after the Proposal Deadline, based on the number and nature of proposals received. The panel will rank all proposals against the Selection Criteria and make recommendations to the Secretary of Defense. Following the Secretary of Defense's approval of the final rankings, the Director, OEA, will proceed to invite grant applications by August 8, 2020, and award funding consistent with the ranked proposals prior to September 23, 2020. Recipients will need to accept the terms of these awards so the funds can be obligated prior to September 30, 2020. Proposers invited to submit grant applications must also evidence steps to obtain a surety bond as a contingency against project cost overruns or other unforeseen financial impacts that might result in an unfinished project. Review panel members will be subject to a nondisclosure agreement and be expected to keep the review of these proposals confidential until released from the non-disclosure agreement by OEA.

F. FEDERAL AWARD ADMINISTRATION INFORMATION

1. Federal Award Notices

In the event a grant is awarded, the successful applicant (Grantee) will receive a notice of award in the form of a grant agreement, signed by the Director, OEA (Grantor), on behalf of DoD. The grant agreement will be transmitted electronically. Grants must be awarded and the Grantee must accept the terms and condition of an award before September 23, 2020, so the funds can be obligated prior to September 30, 2020. Once obligated, the funding remains available for expenses for up to 5 years, as approved by OEA in the grant terms and conditions.

2. Administrative and National Policy Requirements

Any grant awarded under this program will be governed by the provisions of the OMB circulars applicable to financial assistance and DoD's implementing regulations in place at the time of the award. A Grantee receiving funds under this opportunity and any consultant or pass-thru entity operating under the terms of a grant shall comply with all Federal, State, and local laws applicable to its activities. Federal regulations that will apply to an OEA grant include administrative requirements and provisions governing allowable costs as stated in:

- 2 CFR part 200, "Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards";
- 2 CFR part 1103, "Interim Grants and Cooperative Agreements Implementation of Guidance in 2 CFR part 200, "Uniform Administrative Requirements, Cost Principles, And Audit Requirements for Federal Awards";
- 2 CFR part 25, "Universal Identifier and System for Award Management";
- 2 CFR part 170, "Reporting Sub-award and Executive Compensation Information";
- 2 CFR part 180, OMB Guidelines to Agencies on Government-wide Debarment and Suspension (Non-procurement), as implemented by DoD in 2 CFR part 1125, Department of Defense Non-procurement Debarment and Suspension; and
- 32 CFR part 28, "New Restrictions on Lobbying".
- Additional requirements applicable to construction awards include compliance with:
 - National Environmental Protection Act (NEPA)
 - National Historic Preservation Act
 - Buy American Act and Hire American Act

3. Reporting Performance

OEA requires performance reports in intervals no less frequent than annual nor more frequent than quarterly except in unusual circumstances, for example, where more frequent reporting is necessary for effective monitoring or could significantly affect deliverables. OEA's notice of award will include a schedule to identify reporting type, frequency, and due dates. All performance reports will be submitted electronically. The following provides the required criteria for construction grant performance reports:

- OEA will significantly rely upon onsite technical inspections and certified percentage of completion data to monitor progress under awards and sub-awards for construction. OEA may require additional performance reports when considered necessary.
- Significant developments. Events may occur between the scheduled performance reporting dates that have significant impact upon the supported activity. In such cases, the non-Federal entity must inform OEA as soon as the following types of conditions become known:
 - Problems, delays, or adverse conditions which will materially impair the ability to meet the objective of the Federal award. This disclosure must include a statement of the action taken, or contemplated, and any assistance needed to resolve the situation.
 - Favorable developments which enable meeting time schedules and objectives sooner or at less cost than anticipated or producing more or different beneficial results than originally planned.
 - OEA retains the right to make site visits as warranted.

The final performance report will be due 90 calendar days after the period of performance end date. The final performance report must contain a summary of activities for the entire grant period. All required deliverables should be submitted with the final performance report. If a justified request is submitted by a non-Federal entity, OEA may extend the due date for any performance report.

Awards including acquisition or improvement to real property or personal property will be subject to OEA Federal interest as well as property standards as specified in 2 CFR 200.

Evidence submitted by the non-Federal entity demonstrating completion of the project is required. Examples of such evidence include occupancy permits, operational licenses and permits, titles, etc.

4. Financial

The non-Federal entity will submit SF-425, ‘‘Federal Financial Report,’’ electronically to OEA. Submission due dates will be provided in OEA’s notice of award. Interim financial reports are required annually. The final financial report is due 90 days after the period of performance end date.

5. Post Award Reporting Requirements

The non-Federal entity must comply with the post award reporting requirements reflected in Appendix XII to 2 CFR Part 200-Award Term and Condition for Recipient Integrity and Performance Matters.

G. Federal Awarding Agency Contacts

Please access the Defense Community Infrastructure Pilot Program link on the OEA homepage (<https://oea.gov/defense-community-infrastructure-pilot-program-dcip>) for general information about both the Defense Community Infrastructure Pilot Program and the proposal solicitation period. Requests for further information or for help with problems related to this program should be directed to: Mr. Daniel Glasson, Office of Economic Adjustment, 2231 Crystal Drive, Suite 520, Arlington, VA 22202–3711. Office: (703) 697–2130 or (if on Telework) (571) 733-7467. Email: daniel.l.glasson.civ@mail.mil.

The OEA homepage address is: <http://www.oea.gov>.

H. OTHER INFORMATION

SUMMARY: This notice announces an opportunity to obtain funding from the Office of Economic Adjustment (OEA) to assist States, local governments, and not-for-profit, member owned utility services to address deficiencies in community infrastructure supportive of a military installation, under the Defense Community Infrastructure Pilot Program. This notice includes proposal requirements, the deadline for submitting proposals, and the criteria that will be used to select proposals. Proposals must report whether the state in which the project is located accepts spousal licensure reciprocity requests from DoD spouses. The Secretary of Defense approved the program on May 6, 2020, and identified as the priority for the program to focus on military family quality of life. This is a Final Federal Funding Opportunity notice, and interested responders must submit a proposal based on the instructions provided in Section D., paragraphs 1-3, and by the date identified in Section D., paragraph 4, of this Federal Funding Opportunity notice.

Awards may be provided under this notice directly by OEA to a State, local government, or a not-for-profit, member-owned utility service, or funds may be transferred to another Federal agency for award on behalf of a state or local government.

SUPPLEMENTARY INFORMATION:

a. Federal Awarding Agency: Office of Economic Adjustment (OEA), Department of Defense (DoD).

b. Funding Opportunity Title: Defense Community Infrastructure Pilot Program.

c. Announcement Type: Final Federal Funding Opportunity.

d. Catalog of Federal Domestic Assistance (CFDA) Number: 12.600.

Dated: May 26, 2020.