- [San Francisco Public Utilities Commission Wastewater Revenue Bond Issuance Various Capital Wastewater Projects Benefitting the Wastewater Enterprise - Not to Exceed
 \$349,919,252]
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5	Ordinance authorizing the issuance and sale of tax-exempt or taxable Wastewater
	Revenue Bonds and other forms of indebtedness, as defined herein, by the San
6	Francisco Public Utilities Commission (Commission) in an aggregate principal amount
7	not to exceed \$349,919,252 to finance the costs of various capital wastewater projects
8	benefitting the Wastewater Enterprise pursuant to amendments to the Charter of the
9	City and County of San Francisco enacted by the voters on November 5, 2002, as
10	Proposition E; authorizing the issuance of Wastewater Revenue Refunding Bonds and
11	the retirement of outstanding Wastewater Enterprise Commercial Paper; declaring the
12	Official Intent of the Commission to reimburse Itself with one or more issues of tax-
13	exempt bonds or other forms of indebtedness, as defined herein; and ratifying
14	previous actions taken in connection therewith, as defined herein.
15	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
16	Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in strikethrough italics Times New Roman font.
17	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.
18	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
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20	Be it ordained by the People of the City and County of San Francisco:
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22	Section 1. Findings. The Board of Supervisors ("Board") of the City hereby finds
23	and declares as follows:
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1 Α. On November 5, 2002, the voters of the City and County of San Francisco (the 2 "City") approved Proposition E ("Proposition E"), which among other things, authorized the 3 San Francisco Public Utilities Commission ("Commission") to issue revenue bonds, including notes, commercial paper or other forms of indebtedness (which forms of indebtedness may 4 5 include without limitation for purposes of Proposition E, loans and other forms of indebtedness 6 provided by governmental agencies and/or commercial or investment banks), when 7 authorized by ordinance approved by a two-thirds vote of the Board of Supervisors, for the 8 purpose of reconstructing, replacing, expanding, repairing or improving water facilities or clean water facilities or combinations of water and clean water facilities under the jurisdiction 9 10 of the Commission; and

B. The Commission adopted the Indenture dated as of January 1, 2003, as further
amended and supplemented from time to time ("Indenture"), between the Commission and U.
S. Bank National Association and in connection therewith, has from time to time issued
revenue bonds to finance projects benefitting the Wastewater Enterprise; and

C. 15 By Resolution 20-0031 adopted by the Commission on February 11, 2020 16 ("Commission Resolution") the Commission has determined to issue Wastewater Revenue Bonds ("Wastewater Revenue Bonds") and other forms of indebtedness (including without 17 18 limitation SRF Loans or WIFIA Loans, as described below), as well as interim funding vehicles such as commercial paper, revolving credit notes, bond anticipation notes or other 19 20 forms of notes, which interim funding vehicles will be issued in advance of being paid off by 21 either Wastewater Revenue Bonds or other forms of indebtedness (including, without 22 limitation and for illustrative purposes only, SRF Loans or WIFIA Loans), to finance the costs 23 of various capital wastewater projects benefitting the Wastewater Enterprise ("Capital 24 Improvement Projects", such projects being more fully described in the Commission Resolution), pursuant to Proposition E, and has formally requested this Board to authorize the 25

Mayor Breed BOARD OF SUPERVISORS 1 issuance and sale of Wastewater Revenue Bonds for such purposes, such Commission

2 Resolution being on file with the Clerk of the Board in File No. 200837; and

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D. Pursuant to Section 43.5 of the San Francisco Administrative Code ("Article V"), enacted by Ordinance No. 203-98 adopted by the Board on June 8, 1998, and signed by the Mayor of the City on June 19, 1998, as amended by Ordinance No. 270-06, adopted on October 24, 2006 by the Board and signed by the Mayor on October 31, 2006, the Board established a procedure pursuant to which the Commission may issue short-term indebtedness, including the issuance of commercial paper in anticipation of the issuance of revenue bonds; and

Ε. The Commission has authorized pursuant to Resolution No. 17-0086, approved 11 12 by the Commission on April 25, 2017, and the Board has approved pursuant to Resolution No. 13 193-17, adopted by the Board on May 23, 2017, and signed by the Mayor on May 26, 2017, a resolution to increase the Wastewater CP Program to an aggregate principal amount not to 14 15 exceed \$750 million of commercial paper notes outstanding at any one time, and the 16 Commission has caused from time to time wastewater commercial paper to be issued; and F. 17 In order to finance the costs of the Capital Improvement Projects, the Board now 18 desires to authorize pursuant to Proposition E the issuance and sale of Wastewater Revenue 19 Bonds and other forms of indebtedness for such purposes, including without limitation State 20 Revolving Fund Loans and/or grants from the State Water Resources Control Board ("SRF 21 Loans") or U.S. Environmental Protection Agency Water Infrastructure Finance and Innovation Act loans ("WIFIA Loans") and such other indebtedness as may be advantageous to the 22 23 Commission; and

G. The Commission has paid, beginning no earlier than 60 days prior to the
adoption of this Ordinance and will pay, on and after the date hereof, certain expenditures

("Expenditures") in connection with the acquisition, construction and/or equipping of the
 Capital Improvement Projects; and

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F<u>H</u>. This Board is concurrently considering with this Ordinance, another Ordinance
approving a Capital Improvement Program related supplemental appropriation totaling
\$579,185,142 for fiscal years ending 2021 and 2022, including the proceeds of such
Wastewater Revenue Bonds and other forms of indebtedness (including, without limitation
and for illustrative purposes only) SRF Loans, WIFIA Loans, commercial paper, revolving
credit notes and bond anticipation notes); and

10 GI. This Board, on behalf of the Commission, adopts this Ordinance as official 11 action of the Commission in order to comply with Treasury Regulation §1.150-2 and any other 12 regulations of the Internal Revenue Service relating to the qualification for reimbursement of 13 Commission expenditures incurred prior to the date of issue of the Wastewater Revenue 14 Bonds or other forms of indebtedness (including, without limitation and for illustrative 15 purposes only, SRF Loans, WIFIA Loans, commercial paper, revolving credit notes and bond 16 anticipation notes).

<u>J. In order to refinance the costs of any Wastewater Enterprise facilities or</u>
 <u>improvements financed with bonds issued pursuant Proposition E, the Board now desires to</u>
 <u>authorize the issuance and sale of Wastewater Revenue Refunding Bonds.</u>

Section 2. Authorization to Issue Wastewater Revenue Bonds and other forms of indebtedness. The Board hereby authorizes the issuance and sale of Wastewater Revenue Bonds in one or more series from time to time by the Commission pursuant to Proposition E and in accordance with the Commission Resolution and the execution and delivery of SRF Loan or WIFIA Loan agreements or the issuance of commercial paper, revolving credit notes, or bond anticipation notes, in an aggregate principal amount not to exceed \$349,919,252

1 (inclusive of financing costs), but exclusive of refunding indebtedness), bearing a maximum 2 rate or rates of interest of not to exceed twelve percent (12%) per annum to finance a portion 3 of the costs of the design, acquisition and construction of the Capital Improvement Projects. Without limiting the foregoing, the Commission shall be authorized to incur SRF Loans from 4 5 the State Water Resources Control Board or WIFIA Loans from the U.S. Environmental 6 Protection Agency at such time, in such amounts, and upon such other terms and conditions 7 as the Commission may deem advantageous. The Commission is hereby further authorized 8 to determine the timing, amount and manner of sale (i.e., competitive or negotiated) of each 9 series of Wastewater Revenue Bonds, commercial paper, revolving credit notes, or bond 10 anticipation notes pursuant to this authorization; provided however, the Commission's authorization to issue Wastewater Revenue Bonds or incur other forms of indebtedness 11 12 (including SRF Loans, WIFIA Loans, bond anticipation notes, commercial paper or revolving 13 credit notes) is subject to approval by the Commission of the form of substantially final offering 14 document related to such obligations (if any) and the approval of any related agreements, 15 financing documents and the filing with its Board and the Clerk of the Board any certifications 16 required by Proposition E prior to the issuance of any bonds or the incurrence of any 17 indebtedness herein authorized. The Commission shall also file, within 30 days of any bond 18 sale authorized hereby, with the Clerk of the Board of Supervisors a report showing the results of the sale of Wastewater Revenue Bonds, SRF Loans or other form of indebtedness 19 20 including (i) principal amount sold and method of sale, (ii) true interest cost, (iii) final maturity, 21 (iv) the facilities constructed and/or improved, and (v) a statement about the remaining bonding authorization under this Ordinance ("Bond Report"); provided however that failure to 22 23 file the Bond Report shall not affect the validity of any bonds authorized hereunder. Authorization to Retire Commercial Paper. In furtherance of the purpose 24 Section 3. of managing the Commission outstanding indebtedness, the General Manager is hereby 25

1 <u>authorized and directed, in consultation the City Attorney, from Available Wastewater</u>

- 2 Enterprise Revenues to retire outstanding Wastewater Enterprise Commercial Paper at such
- 3 times and in such amounts advantageous to the Commission.

4 Authorization to Issue Wastewater Revenue Refunding Bonds. and to Section 4. 5 retire Outstanding Commercial Paper. The Board further authorizes and approves the 6 issuance by the Commission of Wastewater Revenue Refunding Bonds ("Refunding Bonds") 7 to refund any outstanding obligations of the Wastewater Enterprise, without limitation as to 8 principal amount, in one or more series on one or more dates, at a maximum interest rate or 9 rates of interest not to exceed twelve percent (12%) per annum, provided that each such 10 Refunding Bond issue is permitted under the applicable policies and procedures of the Commission and authorized by Section 9.109 of the Charter (including related ordinances and 11 12 resolutions of the Board). The Refunding Bonds may be issued as tax-exempt or taxable 13 obligations, or any combination thereof. Refunding Bonds authorized hereunder shall be 14 subject to the further following conditions, that: (i) three percent (3%) net present value debt 15 service savings or greater is achieved to ensure ratepayer savings (exclusive of any issuance 16 to refund commercial paper or bond anticipation notes); (ii) that the maturity of the refunded 17 bonds is not extended, provided that principal payments and term may be adjusted, where 18 permitted under federal and state tax law, only if and when the underlying capital asset funded through said refunded bonds has a useful life not in excess of any limit permitted under 19 20 federal and state tax law than the refunded term (iii) this authorization is subject to a <u>56-year</u> 21 term through June 30, 20256, at which time this Board may consider an extension; and (iv) 22 the Commission shall within 30 days of any executed refunding transaction provide a 23 refunding savings report ("Refunding Savings Report") prepared by its financial advisors (that 24 reflects at least a three percent (3%) net present value debt service savings) to the Board, together with a copy of the final Official Statement (if any) with respect to such series of 25

Refunding Bonds; provided that the failure to deliver such Refunding Savings Report shall in
 no way affect the validity of any <u>Refunding Bonds</u>.

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Certain other Refunding Bonds. Notwithstanding the foregoing, the 4 Section 5. 5 Commission is authorized to issue Refunding Bonds for non-economic factors, including by 6 way of illustration, eliminating onerous covenants and obsolete provisions contained in the 7 Commission's indenture or other security documents. The Commission shall request a waiver 8 of the savings requirement under Section 4 for any Refunding Bonds issued for non-economic 9 reasons, which the Board may grant by resolution. In furtherance of the purpose of managing 10 the Commission outstanding indebtedness, the General Manager is hereby authorized and directed, in consultation the City Attorney, from Available Wastewater Enterprise Revenues to 11 12 retire outstanding Wastewater Enterprise Commercial Paper at such times and in such 13 amounts advantageous to the Commission.

Declaration of Official Intent. The Board, on behalf of the Commission, 14 Section 46. 15 hereby declares the official intent of the Commission to reimburse the Commission with 16 proceeds of the Wastewater Revenue Bonds or other forms of indebtedness (including SRF 17 Loans, WIFIA Loans, bond anticipation notes or commercial paper) for the Expenditures with 18 respect to the Capital Improvement Projects made on and after a date that is no more than 60 days prior to the adoption of this Ordinance. The Commission reasonably expects on the date 19 20 hereof that it will reimburse the Expenditures with proceeds of the Wastewater Revenue 21 Bonds or other forms of indebtedness (including SRF Loans, WIFIA Loans, bond anticipation notes or commercial paper). Each said Expenditure was and will be either (A) of a type 22 23 properly chargeable to a capital account under general federal income tax principles 24 (determined in each case as of the date of the Expenditure), (B) a cost of issuance with 25 respect to such obligations, (C) a nonrecurring item that is not customarily payable from

1 current revenues, or (D) a grant to pay a party that is not related to or an agent of the issuer 2 so long as such grant does not impose any obligation or condition (directly or indirectly) to 3 repay any amount to or for the benefit of the Commission. The Commission will make a reimbursement allocation, which is a written allocation by the Issuer that evidences the 4 5 Commission's use of proceeds of the Wastewater Revenue Bonds or other forms of 6 indebtedness to reimburse an Expenditure, no later than 18 months after the later of the date 7 on which the Expenditure is paid or the component of the Capital Improvement Projects is 8 placed in service or abandoned, but in no event more than three years after the date on which 9 the Expenditure is paid. The Commission recognizes that exceptions are available for certain 10 "preliminary expenditures," costs of issuance, certain de minimis amounts, expenditures by "small issuers" (based on the year of issuance and not the year of expenditure) and 11 12 expenditures for construction projects of at least 5 years.

13 Section 57. General Authority. The Controller, Treasurer, the City Attorney and other officers of the City, including the Director of the Office of Public Finance, and their duly 14 15 authorized deputies and agents are hereby authorized and directed, jointly and severally, to 16 take such actions and to execute and deliver such certificates, agreements, requests or other 17 documents, as they may deem necessary or desirable to facilitate the issuance, sale and 18 delivery of the Wastewater Revenue Bonds, SRF Loans, WIFIA Loans, bond anticipation notes, commercial paper or Refunding Bonds, to obtain bond insurance or other credit or 19 20 liquidity enhancements with respect to any such obligations, and otherwise to carry out the 21 provisions of this Ordinance. The Commission is hereby directed to provide the final form to the Clerk of the Board of any disclosure document (if any) prepared in connection with the 22 23 execution of any Wastewater Revenue Bonds, SRF Loans, WIFIA Loans, bond anticipation 24 notes, commercial paper or Refunding Bonds, and the final executed Installment Sale Agreement or other document reflecting the incurrence of an SRF Loan or a WIFIA Loan, 25

within 30 days of the closing of such transactions; provided however that failure to provide
such document shall not affect the validity of the obligations authorized hereunder. The
Commission is further directed as a part of the two-year budget review to provide to this Board
of Supervisors a written report about Wastewater Revenue Bonds authorized hereunder,
detailing the total amount authorized, the total amount sold, the remaining authorized but
unissued amount, and the bond authorization no longer necessary due to changes in projects
and project financing.

8 Section <u>68.</u> Ratification of Prior Actions. All actions authorized and directed by this
9 Ordinance in connection with the issuance of the Wastewater Revenue Bonds or other forms
10 of indebtedness (including, without limitation and for illustrative purposes only, SRF Loans,
11 WIFIA Loans, bond anticipation notes or commercial paper), Refunding Bonds, and heretofore
12 taken are hereby ratified, approved and confirmed by this Board.
13 Section 79. File Documents. All documents referred to as on file with the Clerk of the

13 Section $\underline{+9}$. File Documents. All documents referred to as on file with the Clerk of t 14 Board are in File Nos. 200837.

15 Section <u>810</u>. Effective Date. <u>Pursuant to Charter Section 2.105</u>, <u>Section 4 of this</u>

16 Ordinance and Sections 7 and 8 of this Ordinance as they pertain to Refunding Bonds

17 <u>authorized under Section 4 shall take effect immediately after its adoption.</u> Pursuant to

18 Charter Section 8B.124, <u>the remainder</u> of this Ordinance shall take effect thirty (30) days after

19 its adoption.

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 APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

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24By:/s/ Mark D. BlakeMark D. Blake25Deputy City Attorney



File Number: 200837

Date Passed: September 29, 2020

Ordinance authorizing the issuance and sale of tax-exempt or taxable Wastewater Revenue Bonds and other forms of indebtedness, as defined herein, by the San Francisco Public Utilities Commission (Commission) in an aggregate principal amount not to exceed \$349,919,252 to finance the costs of various capital wastewater projects benefitting the Wastewater Enterprise pursuant to amendments to the Charter of the City and County of San Francisco enacted by the voters on November 5, 2002, as Proposition E; authorizing the issuance of Wastewater Revenue Refunding Bonds and the retirement of outstanding Wastewater Enterprise Commercial Paper; declaring the Official Intent of the Commission to reimburse Itself with one or more issues of tax-exempt bonds or other forms of indebtedness, as defined herein; and ratifying previous actions taken in connection therewith, as defined herein.

August 13, 2020 Budget and Appropriations Committee - CONTINUED

August 21, 2020 Budget and Appropriations Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

August 21, 2020 Budget and Appropriations Committee - RECOMMENDED AS AMENDED

September 15, 2020 Board of Supervisors - CONTINUED ON FIRST READING

Ayes: 11 - Fewer, Haney, Mandelman, Mar, Peskin, Preston, Ronen, Safai, Stefani, Walton and Yee

September 22, 2020 Board of Supervisors - PASSED ON FIRST READING

Ayes: 10 - Fewer, Haney, Mandelman, Mar, Peskin, Preston, Ronen, Safai, Walton and Yee Noes: 1 - Stefani

September 29, 2020 Board of Supervisors - FINALLY PASSED

Ayes: 10 - Fewer, Haney, Mandelman, Mar, Peskin, Preston, Ronen, Safai, Walton and Yee Noes: 1 - Stefani File No. 200837

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 9/29/2020 by the Board of Supervisors of the City and County of San Francisco.

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Angela Calvillo Clerk of the Board

London N. Breed Mayor

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Date Approved