1	[Planning Code – Amending Inclusionary Housing Ordinance]
2	
3	Ordinance amending the Planning Code by amending the Residential Inclusionary
4	Affordable Housing Program, Section 315 et seq. (the "Program") to change the name
5	of the Program to the Affordable Housing Program and to require all project applicants
6	to pay the Affordable Housing fee unless they are eligible for an alternative; making
7	other amendments to the Program including expanding the uses of the Citywide
8	Affordable Housing Fund, deleting provisions relating to certain requirements for off-
9	site units, and deleting provisions requiring a refund of fees after issuance of
10	certificate of occupancy; amending Section 827 to delete the requirement that 50% of
11	on- or off-site affordable housing units provided under Section 315 et seq. in the
12	Rincon Hill Area Plan be provided as rental; and making findings including findings
13	under the California Environmental Quality Act.
14	NOTE: Additions are <u>single-underline italics Times New Roman</u> ; deletions are <u>strike-through italics Times New Roman</u> .
15	Board amendment additions are double-underlined;
16	Board amendment deletions are strikethrough normal.
17	Be it ordained by the People of the City and County of San Francisco:
18	Section 1. Findings. The Board of Supervisors finds and declares as follows:
19	(a) The Planning Department has determined that the actions contemplated in this
20	Ordinance are in compliance with the California Environmental Quality Act (California Public
21	Resources Code sections 21000 et seq.). Said determination is on file with the Clerk of the
22	Board of Supervisors in File No and is incorporated herein by
23	reference.
24	(b) On, 2009, the Planning Commission, in Resolution
25	No approved and recommended for adoption by the Board this legislation

1	and adopted findings that it is consistent, on balance, with the City's General Plan and eight
2	priority policies of Planning Code Section 101.1. The Board adopts these findings as its own.
3	A copy of said Resolution is on file with the Clerk of the Board of Supervisors in File No.
4	, and is incorporated by reference herein.
5	(c) Pursuant to Planning Code Section 302, this Board of Supervisors finds that this
6	legislation will serve the public necessity, convenience, and welfare for the reasons set forth in
7	Planning Commission Resolution No, and incorporates such reasons by
8	reference herein.
9	Section 2. The San Francisco Planning Code is hereby amended by amending
10	Sections 315, 315.1, 315.2, 315.3, 315.4, 315.5, 315.6 and adding Section 315.10, to read as
11	follows:
12	SEC. 315 HOUSING REQUIREMENTS FOR RESIDENTIAL AND LIVE/WORK
13	DEVELOPMENT PROJECTS.
14	Sections 315.1—315.9 set forth the requirements and procedures for the Residential

Sections 315.1—315.9 set forth the requirements and procedures for the Residential *Inclusionary* Affordable Housing Program ("Program"). The *Department of City* Planning *Department* and the Mayor's Office of Housing shall periodically publish a Procedures Manual containing procedures for monitoring and enforcement of the policies and procedures for implementation of this Program. The Procedures Manual must be made available at the Zoning Counter of the Planning Department and on the Planning Department's web site. The Procedures Manual shall not be amended, except for an annual update of the affordability housing guidelines, which reflect updated income limits, prices, and rents, without approval of the Planning Commission or as otherwise specified herein.

The Procedures Manual in effect at the time of initial purchase or initial rental of a unit shall govern the regulation of that unit until it is sold or re-rented unless an owner or current tenant chooses to be governed by all of the more up-to-date provisions of the then-current

Procedures Manual. In that case, the owner or tenant must agree to be governed by the totality of the new regulations — an owner or tenant may not pick some provisions from the Procedures Manual in effect at the time of initial purchase or initial rental and some in effect in the then-current Procedures Manual. If the owner or tenant chooses to be governed by the then-current Procedures Manual he or she shall sign an agreement with the City to that effect, and the Planning Department and Mayor's Office of Housing shall apply all of the rules and regulations in the then-current Procedures Manual to the unit.

SEC. 315.1. - DEFINITIONS.

The following definitions shall govern interpretation of this ordinance:

- (1) "Affordable housing project" shall mean a housing project containing units constructed to satisfy the requirements of Sections 315.4 or 315.5.
- afford to pay based on an annual payment for all housing costs, as defined in California Code of Regulations ("CCR") Title 25, Section 6920, as amended from time to time, of 33 percent of the combined household annual gross income, assuming a down payment recommended by the Mayor's Office of Housing in the Procedures Manual, and available financing, or a rent that does not exceed 30 percent of a household's combined annual gross income. Where applicable, the purchase price or rent may be adjusted to reflect the absence or existence of a parking space(s), subject to the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time.
 - (3) "Affordable to qualifying households" shall mean:
- (A) With respect to owned units, the average purchase price on the initial sale of all affordable owned units in an affordable housing project shall not exceed the allowable average purchase price and all units must be sold only to households with annual gross

- incomes up to and including 120 percent of median income for the City and County of San Francisco. In addition, each unit shall be sold:
 - (i) Only to households with an annual gross income equal to or less than the qualifying limits for a household of moderate income, adjusted for household size;
 - (ii) On the initial sale, at or below the maximum purchase price; and
 - (iii) On subsequent sales at or below the prices to be determined by the Director Mayor's Office of Housing in the Conditions of Approval or Notice of Special Restrictions according to the formula specified in the Procedures Manual, as amended from time to time, such that the units remain affordable to qualifying households. The formula in the Procedures Manual may permit the seller to include certain allowable capital improvements in the sales price.
 - (B) With respect to rental units in an affordable housing project, the average annual rent, including the cost utilities paid by the tenant according to HUD utility allowance established by the San Francisco Housing Authority, shall not exceed the allowable average annual rent. Each unit shall be rented:
 - (i) Only to households with an annual gross income equal to or less than the qualifying limits for a household of low income as defined in this Section;
 - (ii) At or less than the maximum annual rent.
 - (4) "Allowable average purchase price" shall mean a price for all affordable owned units of the size indicated below that are affordable to a household of median income as defined in this Section, adjusted for the household size indicated below as of the date of the close of escrow, and, where applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time:

Number of Bedrooms Number of

(or, for live/work units	Persons in
square foot equivalency)	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

(5) "Allowable average annual rent" shall mean annual rent for an affordable rental unit of the size indicated below that is 30 percent of the annual gross income of a household of *median low* income as defined in this Section, adjusted for the household size indicated below, and, where applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time:

Number of Bedrooms	Number of
(or, for live/work units	Persons in
square foot equivalency)	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4

4 (More than 1,300 square feet)

- (6) "Annual gross income" shall mean gross income as defined in CCR Title 25, Section 6914, as amended from time to time, except that the Mayor's Office of Housing may, in order to promote consistency with the procedures of the San Francisco Redevelopment Agency, develop an asset test that differs from the State definition if it publishes that test in the Procedures Manual.
- (7) "Average annual rent" shall mean the total annual rent for the calendar year charged by a housing project for all affordable rental units in the project of an equal number of bedrooms divided by the total number of affordable units in the project with that number of bedrooms.
- (8) "Average purchase price" shall mean the purchase price for all affordable owned units in an affordable housing project of an equal number of bedrooms divided by the total number of affordable units in the project with that number of bedrooms.
- (9) "Community apartment" shall be as defined in San Francisco Subdivision Code Section 1308(b).
- (9a) "Conditional use" for purposes of this Ordinance means a conditional use authorization which, pursuant to the Planning Code, is required for the residential component of a project.
- (10) "Conditions of approval" shall be a set of written conditions imposed by the Planning Commission or another permit-issuing City agency or appellate body to which a project applicant agrees to adhere and fulfill when it receives a conditional use or planned unit development permit for the construction of a principal project or other housing project subject to this Program.
 - (11) "Condominium" shall be as defined in California Civil Code Section 783.

- (12) "Director" shall mean the Director of City Planning or his or her designee, including other City agencies or departments.
- (13) "First certificate of occupancy" shall mean either a temporary certificate of occupancy or a Certificate of Final Completion and Occupancy as defined in San Francisco Building Code Section 109, whichever is issued first.
 - (14) Intentionally Left Blank.

- (15) "Household" shall mean any person or persons who reside or intend to reside in the same housing unit.
- (16) "Household of low income" shall mean a household whose combined annual gross income for all members does not exceed 60 percent of median income for the City and County of San Francisco, as calculated by the Mayor's Office of Housing using data from the United States Department of Housing and Urban Development (HUD) and adjusted for household size or, if data from HUD is unavailable, calculated by the Mayor's Office of Housing using other publicly available and credible data and adjusted for household size.
- (17) "Household of median income" shall mean a household whose combined annual gross income for all members does not exceed 100 percent of the median income for the City and County of San Francisco, as calculated by the Mayor's Office of Housing using data from the United States Department of Housing and Urban Development (HUD) and adjusted for household size or, if data from HUD is unavailable, calculated by the Mayor's Office of Housing using other publicly available and credible data and adjusted for household size.
- (17A) "Household of moderate income" shall mean a household whose combined annual gross income for all members does not exceed 120 percent of the median income for the City and County of San Francisco, as calculated by the Mayor's Office of Housing using data from the United States Department of Housing and Urban Development (HUD) and adjusted for household size or, if data from HUD is unavailable, calculated by the Mayor's

1	Office of Housing using other publicly available and credible data and adjusted for household
2	size.

- (18) "Housing project" shall mean any development which has residential units as defined in the Planning Code, including but not limited to dwellings, group housing, independent living units, and other forms of development which are intended to provide long-term housing to individuals and households. "Housing project" shall not include that portion of a development that qualifies as an Institutional Use under the Planning Code. "Housing project" for purposes of this Program shall also include the development of live/work units as defined by Planning Code Section 102.13. Housing project for purposes of this Program shall mean all phases or elements of a multi-phase or multiple lot residential development.
- (19) "Housing unit" or "unit" shall mean a dwelling unit as defined in San Francisco Housing Code Section 401.
- (20) "Live/work unit" shall be as defined in San Francisco Planning Code Section 102.13.
- (21) "Live/work project" shall mean a housing project containing more than one live/work unit.
- (22) "Long term housing" shall mean housing intended for occupancy by a person or persons for 32 consecutive days or longer.
- (23) "Market rate housing" shall mean housing constructed in the principal project that is not subject to sales or rental restrictions.
- (24) "Maximum annual rent" shall mean the maximum rent that a housing developer may charge any tenant occupying an affordable unit for the calendar year. The maximum annual rent for an affordable housing unit of the size indicated below shall be no more than 30 percent of the annual gross income for a household of low income as defined in this Section, as adjusted for the household size indicated below as of the first date of the tenancy:

Number of Bedrooms	Number of
(or, for live/work units	Persons in
square foot equivalency)	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1100 square feet)	3
3 (1101 to 1300 square feet)	4
4 (More than 1300 square feet)	5

(25) "Maximum purchase price" shall mean the maximum purchase price for an affordable owned unit of the size indicated below that is affordable to a household of moderate income, adjusted for the household size indicated below, assuming an annual payment for all housing costs of 33 percent of the combined household annual gross income, a down payment recommended by MOH and set forth in the Procedures Manual, and available financing:

Number of Bedrooms	Number of
(or, for live/work units	Persons in
square foot equivalency)	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1100 square feet)	3

3 (1101 to 1300 square feet)	4
4 (More than 1300 square feet)	5

- (25A) "Mayor's Office of Housing" <u>or "MOH"</u> shall mean the Mayor's Office of Housing or its successor.
- (26) "Notice of Special Restrictions" shall mean a document recorded with the San Francisco Recorder's Office for any unit subject to this Program detailing the sale and resale or rental restrictions and any restrictions on purchaser or tenant income levels included as a Condition of Approval of the principal project relating to the unit.
- (27) "Off-site unit" shall mean a unit affordable to qualifying households constructed pursuant to this Ordinance on a site other than the site of the principal project.
- (28) "On-site unit" shall mean a unit affordable to qualifying households constructed pursuant to this Ordinance on the site of the principal project.
 - (29) "Ordinance" shall mean Planning Code Sections 315.1 through 315.9.
- (30) "Owned unit" shall mean a unit affordable to qualifying households which is a condominium, stock cooperative, community apartment, or detached single-family home. The owner or owners of an owned unit must occupy the unit as their primary residence.
 - (31) "Owner" shall mean the record owner of the fee or a vendee in possession.
- (32) "Principal project" shall mean a housing development on which a requirement to provide affordable housing units is imposed.
- (33) "Procedures Manual" shall mean the City and County of San Francisco
 Affordable Housing Monitoring Procedures Manual issued by the San Francisco Department
 of City Planning, as amended.
 - (34) "Program" shall mean the Residential *Inclusionary* Affordable Housing Program.

	(35)	"Project applicant" shall mean an applicant for a building permit or a site permit
or an	applica	nt for a conditional use permit or planned unit development permit, seeking
approv	val fror	n the Planning Commission or Planning Department for construction of a housing
projec	t subje	ct to this Section, such applicant's successors and assigns.

- (36) "Rent" or "rental" shall mean the total charges for rent, utilities, and related housing services to each household occupying an affordable unit.
- (37) "Rental unit" shall mean a unit affordable to qualifying households which is not a condominium, stock cooperative, or community apartment.
- (38) "Student housing" shall mean a building where 100 percent of the residential uses are affiliated with and operated by an accredited post-secondary educational institution. Typically, student housing is for rent, not for sale. This housing shall provide lodging or both meals and lodging, by prearrangement for one week or more at a time. This definition only applies in the Eastern Neighborhoods Mixed Use Districts.

SEC. 315.2. - FINDINGS.

The Board of Supervisors hereby finds and declares as follows:

Affordable Housing: The findings in Planning Code Section 315.2 of the Inclusionary Affordable Housing Ordinance are hereby readopted and updated as follows:

- 1. Affordable housing is a paramount statewide concern. In 1980, the Legislature declared in Government Code Section 65580:
- (a) The availability of housing is of vital statewide importance, and the early attainment of decent housing and a suitable living environment for every California family is a priority of the highest order.
- (b) The early attainment of this goal requires the cooperative participation of government and the private sector in an effort to expand housing opportunities and accommodate the housing needs of Californians of all economic levels.

(c)	The provision of housing affordable to low-and moderate-income households
requires the	cooperation of all levels of government.

(d) Local and state governments have a responsibility to use the powers vested in them to facilitate the improvement and development of housing to make adequate provision for the housing needs of all economic segments of the community.

The Legislature further stated in Government Code Section 65581 that:

It is the intent of the Legislature in enacting this article:

- (a) To assure that counties and cities recognize their responsibilities in contributing to the attainment of the state housing goal.
- (b) To assure that counties and cities will prepare and implement housing elements which will move toward attainment of the state housing goal.
- (c) To recognize that each locality is best capable of determining what efforts are required by it to contribute to the attainment of the state housing goal.

The California Legislature requires each local government agency to develop a comprehensive long-term general plan establishing policies for future development. As specified in the Government Code (at Sections 65300, 65302(c), and 65583(c)), the plan must (1) "encourage the development of a variety of types of housing for all income levels, including multifamily rental housing"; (2) "[a]ssist in the development of adequate housing to meet the needs of low- and moderate-income households"; and (3) "conserve and improve the condition of the existing affordable housing stock, which may include addressing ways to mitigate the loss of dwelling units demolished by public or private action."

2. San Francisco faces a continuing shortage of affordable housing for very low and low-income residents. The San Francisco Planning Department reported that for the four-year period between 2000 and 2004, 8,389 total new housing units were built in San Francisco. This number includes 1,933 units for low and very low-income households out of a

total need of 3,930 low and very low-income housing units for the same period. According to the state Department of Housing and Community Development, there will be a regional need for 230,743 new housing units in the nine Bay Area counties from 1999—2006. Of that amount, at least 58 percent, or 133, 164 units, are needed for moderate, low and very lowincome households. The Association of Bay Area Governments (ABAG) is responsible for dividing the total regional need numbers among its member governments which includes both counties and cities. ABAG estimates that San Francisco's low and very low-income housing production need from 1999 through 2006 is 7,370 units out of a total new housing need of 20,372 units, or 36 percent of all units built. Within the past four years, only 23 percent of all housing built, or 49 percent of the previously projected housing need for low and very lowincome housing for the same period, was produced in San Francisco. The production of moderate income rental units also fell short of the ABAG goal. Only 351 moderate income units were produced over the previous four years, or four percent of all units built, compared to ABAG's call for 28 percent of all units to be affordable to households of moderate income. Given the need for 3,007 moderate income units over the four-year period, only 12 percent of the projected need for moderate income units was built.

3. In response to the above mandate from the California Legislature and the projections of housing needs for San Francisco, San Francisco has instituted several strategies for producing new affordable housing units. The 2004 Housing Element of the General Plan recognizes the need to support affordable housing production by increasing site availability and capacity for permanently affordable housing through the inclusion of affordable units in larger housing projects. Further, the City, as established in the General Plan, seeks to encourage the distribution of affordable housing throughout all neighborhoods and, thereby, offer diverse housing choices and promote economic and social integration. The 2004 Housing Element calls for an increase in the production of new affordable housing and for the

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- development of mixed income housing to achieve social and cultural diversity. This legislation furthers the goals of the State Legislature and the General Plan.
- 4. The 2005 Consolidated Plan for July 1, 2000—June 30, 2005, issued by the Mayor's Office of Community Development and the Mayor's Office of Housing, establishes that extreme housing pressures face San Francisco, particularly in regard to low- and moderate-income residents. Many elements constrain housing production in the City. This is especially true of affordable housing. As discussed in the 2004 Housing Element published by the City Planning Department. San Francisco is largely built out, with very few large open tracts of land to develop. As noted in the 2000 Consolidated Plan, its geographical location at the northern end of a peninsula inherently prevents substantial new development. There is no available adjacent land to be annexed, as the cities located on San Francisco's southern border are also dense urban areas. Thus new construction of housing is limited to areas of the City not previously designated as residential areas, infill sites, or to areas with increased density. New market-rate housing absorbs a significant amount of the remaining supply of land and other resources available for development and thus limits the supply of affordable housing.

There is a great need for affordable rental and owner-occupied housing in the City. Housing cost burden is one of the major standards for determining whether a locality is experiencing inadequate housing conditions, defined as households that expend 30 percent or more of gross income for rent or 35 percent or more of household income for owner costs. The 2000 Census indicates that 64,400 renter households earning up to 80 percent of the area median income are cost burdened. Of these, about 25,000 households earn less than 50 percent AMI and pay more than 50 percent of their income to rent. According to more recent data from the American Housing Survey, 80,662 total renter households, or 41 percent, are cost burdened in 2003. A significant number of owners are also cost burdened. According to

2000 Census data, 18,237 of owners are cost-burdened, or 23 percent of all owner households. The 2003 American Housing Survey indicates that this level has risen to 29 percent.

The San Francisco residential real estate market is one of the most expensive in the United States. In May 2005, the California Association of Realtors reported that the median priced home in San Francisco was \$755,000.00. This is 18 percent higher than the median priced home one year earlier, 44 percent higher than the State of California median, and 365 percent higher than the nation average. While the national homeownership rate is approximately 69 percent, only approximately 35 percent of San Franciscans own their own home. The majority of market-rate homes for sale in San Francisco are priced out of the reach of low and moderate income households. In May 2005, the average rent for a two-bedroom apartment was \$1,821.00, which is affordable to households earning over \$74,000.00.

These factors contribute to a heavy demand for affordable housing in the City that the private market cannot meet. Each year the number of market rate units that are affordable to low income households is reduced by rising market rate rents and sales prices. The number of households benefiting from rental assistance programs is far below the need established by the 2000 Census. Because the shortage of affordable housing in the City can be expected to continue for many years, it is necessary to maintain the affordability of the housing units constructed by housing developers under this Program. The 2004 Housing Element of the General Plan recognizes this need. Objective 1 of the Housing Element is to provide new housing, especially permanently affordable housing, in appropriate locations which meets identified housing needs and takes into account the demand for affordable housing created by employment demand. Objective 6 is to protect the affordability of existing housing, and to ensure that housing developed to be affordable be kept affordable for 50—75 year terms, or even longer if possible.

In 2004 the National Housing Conference issued a survey entitled "Inclusionary
Zoning: The California Experience." The survey found that as of March 2003, there were 107
cities and counties using inclusionary housing in California, one-fifth of all localities in the
state. Overall, the inclusionary requirements were generating large numbers of affordable
units. Only six percent of jurisdictions reported voluntary programs, and the voluntary nature
appears to compromise the local ability to guarantee affordable housing production. While
there was a wide range in the affordability percentage-requirements for inclusionary housing,
the average requirement for affordability in rental developments is 13 percent. Approximately
half of all jurisdictions require at least 15 percent to be affordable, and one-quarter require 20
percent or more to be affordable.

- 5. Development of new market-rate housing makes it possible for new residents to move to the City. These new residents place demands on services provided by both public and private sectors. Some of the public and private sector employees needed to meet the needs of the new residents earn incomes only adequate to pay for affordable housing.

 Because affordable housing is in short supply within the City, such employees may be forced to live in less than adequate housing within the City, pay a disproportionate share of their incomes to live in adequate housing within the City, or commute ever-increasing distances to their jobs from housing located outside the City. These circumstances harm the City's ability to attain goals articulated in the City's General Plan and place strains on the City's ability to accept and service new market-rate housing development.
- 6. The payment of an Affordable Housing Fee by developers of market rate housing is justified for the reasons stated herein and has indentifiable benefits the City.

 Because it is not financially feasible in most circumstances to develop new housing affordable to very-low, low, and moderate-income households, the City and County provide direct housing investments to developers to enable the creation of affordable housing. The affordable housing fee will be used to

help subsidize these development costs and provide administrative support for these programs and
other affordable housing development activities administered by the City and County . Without these
funds, the City and County would be less able to meet its affordable housing needs and the Regional
Housing Needs goals established by ABAG and the State of California for the City and County for
<u>2006-2013.</u>

The affordable housing fee also enables affordable housing developments to leverage outside development funding from the private sector, and the State and Federal Government. This development work also creates economic activity, particularly construction work, which provides high-paying jobs to residents and workers in the City and County.

In addition, it is not financially feasible for the typical moderate income household to purchase a home in San Francisco. For these reasons, the Affordable Housing Fee may also be used to provide downpayment assistance to low and moderate income homebuyers and provide administrative support for these programs and other first-time homebuyer assistance administered by the City and County.

However, the development of affordable housing on the same site as market-rate housing also increases social and economic integration vis-a-vis housing in the City and has corresponding social and economic benefits to the City. Inclusionary housing provides a healthy job and housing balance. Inclusionary housing provides more affordable housing close to employment centers which in turn may have a positive economic impact by reducing such costs as commuting and labor costs. However, there may also be trade-offs where constructing affordable units at a different site than the site of the principle project may produce a greater number of affordable units without additional costs to the project applicant. If a project applicant may produce a significantly greater number of affordable units off-site then it is in the best interest of the City to permit the development of affordable units at a different location than that of the principal project.

- 7. Provided project applicants can take these requirements into consideration when negotiating to purchase land for a housing project, the requirements of this Section are generally financially feasible for project applicants to meet, particularly because of the benefits being conferred by the City to housing projects under this ordinance. This Ordinance provides a means by which a project applicant may seek a reduction or waiver of *the Affordale Housing*Fee or a reduction or waiver of the alternative the requirements of this Program of this mitigation fees if the project applicant can show that imposition of these requirements would create an unlawful financial burden.
- 8. Conditional Use and Planned Unit Development Permits permit the development of certain uses not permitted as of right in specific districts or greater density of permitted residential uses. As the General Plan recognizes, through the conditional use and planned unit development process, applicants for housing projects generally receive material economic benefits. Such applicants are generally permitted to build in excess of the generally applicable black letter requirements of the Planning Code for housing projects resulting in increased density, bulk, or lot coverage or a reduction in parking or other requirements or an approval of a more intensive use over that permitted without the conditional use permit or planned unit development permit. Through the conditional use and planned unit development process, building standards can be relaxed in order to promote lower cost home construction. An additional portion of San Francisco's affordable housing needs can be supplied (with no public subsidies or financing) by private sector housing developers developing inclusionary affordable units in their large market-rate projects in exchange for the density and other bonuses conferred by conditional use or planned unit development approvals, provided it is financially attractive for private sector housing developers to seek such conditional use and/or planned unit development approvals.

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9. Live/work as defined in the Planning Code recognizes that "residential living
space" is an integral part of a live/work unit. A substantial portion of new housing development
in San Francisco has been live/work units in Mixed Use Districts South of Market and in
industrially zoned areas of San Francisco where residential development has not traditionally
been permitted as of right. Live/work development projects are subject to less stringent
development standards than other types of housing projects in certain Mixed Use Districts and
industrially zoned areas. Live/work developments are conferred an equivalent benefit as
projects going through the conditional use or planned unit development permit process by
virtue of the fact that (1) live/work developments are not required to get a conditional use
permit for housing development in some Mixed Use Districts and in all industrially zoned
districts where other residential uses are required to get a conditional use permit; (2) live/work
developments receive a five-foot height bonus above prevailing height limits for specific
neighborhoods; (3) live/work units are permitted to cover 100 percent of a lot rather than the
stricter lot coverage requirements that apply to other residential development, typically
requiring rear yards equal to 15 feet in length or 25 percent of the lot, whichever is greater.
Given these benefits conferred by statute which allow live/work developments to exceed the
limitations on other housing development in the City, the Board of Supervisors finds that, for
purposes of this Program, live/work developments are conferred a private benefit equal to or
in excess of housing projects which require a conditional use or planned unit development
permit. The relaxed building standards applied to live/work projects promote the ability to
include lower cost home production in live/work projects. A unit meets the definition of
California Civil Code Section 1940(c) as a "dwelling unit" because it "is used as a home,
residence or sleeping place by one person who maintains a household or by two or more
persons who maintain a common household." Live/work units shall not be considered
"commercial real property" for purposes of Civil Code Section 1954.25 et seg.

1	To. The City wants to balance the burden on private property owners with the
2	demonstrated need for affordable housing in the City. For the reasons stated above, the Board of
3	Supervisors thus intends to increase the inclusionary housing requirements for all residential projects.
4	In order to balance the burden on property owners, the Board intends to limit the application of an
5	inclusionary housing requirement to 15 percent for housing projects that do not receive any of the
6	benefits described above through the conditional use or planned unit development process, or in
7	live/work projects. A slightly higher percentage will be applied to projects which generally receive
8	benefits through the conditional use or planned unit development process, or in live/work projects. The
9	Housing Element (Policy 4.2) states: Include affordable units in larger housing developments.
10	It also calls for the City to review its inclusionary housing program regularly to ensure fair
11	burden and not constrain new housing production. The Board of Supervisors has reviewed the
12	inclusionary affordable housing program and finds that, for purposes of the Housing Element
13	of the General Plan, increasing the inclusionary housing requirements the current Affordable
14	Housing Fee – set at the equivalent to providing 20% of the total number of units as affordable units
15	(or less for projects approved under prior requirements) ensures more fair burden on all housing
16	development and will not constrain new housing production. The Board of Supervisors has
17	reviewed the <i>inclusionary</i> affordable housing program and finds that, for purposes of the
18	Housing Element of the General Plan, a housing project of five units or more is a larger
19	housing project. Expanding the inclusionary housing Applying the Affordable Housing Program
20	requirements to buildings of five units or more ensures more fair burden on all housing
21	development and will not constrain new housing production.

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The Land Use and Economic Development Committee of the Board of	f
Supervisors held hearings on this legislation on July 12 and 19, 2006. At those hea	rings, the
Committee heard testimony from Planning Department staff and consultant Kate Fu	ınk of
Keyser Marston and Associates regarding a study undertaken at the direction of the	Planning
Department by the consultant Keyser Marston Associates. The study was entitled I	nclusionary
Housing Program Sensitivity Analysis, dated July 7, 2006, and was undertaken to e	xamine
the economic impacts of adjusted inclusionary requirements on market-rate housing	g projects
("Sensitivity Analysis"). The study can be found in Board File No. 051685 and is inc	orporated
herein by reference. The study was guided by the Planning Department and Mayor	s Office of
Housing and informed by a Technical Advisory Committee comprised of a variety of	f experts
from the San Francisco Housing Development and Affordable Housing Advocacy	
Communities. Planning Department staff presented a report summarizing the finding	gs of the
Sensitivity Analysis and the recommendations of the Technical Advisory Committee	:. That
report, dated July 10, 2006, is found in Board File No. 051685 and is incorporated h	nerein by
reference. After considering the Sensitivity Analysis and staff report and hearing the	;
recommendations and testimony of the Planning Department, Mayor's Office of Ho	using,
members of the Technical Advisory Committee, and members of the public including	g
representatives of housing developers, community members, and affordable housing	ıg
advocates, the Land Use and Economic Development Committee considered vario	us
amendments to the legislation. The Committee found, among other things, that it w	as in the
public interest to increase the percentage requirements of the ordinance, but not by	as much
as originally proposed; to modify the application dates of the ordinance to grandfath	er more
existing projects from the increased percentage requirements, but to make most pro-	ojects
subject to the other requirements of the ordinance; and to require further study on s	ome
issues by the Planning Department and Mayor's Office of Housing.	

13. The C	ity of San Francisco, under the direction of the Office of the Controller, is
undertaking a comp	prehensive program of analyses to update its programs and supporting
documentation for r	many types of fees, including updating nexus analyses in support of
development impac	et fees. At the direction of the Board of Supervisors and as part of this
larger analysis, the	City contracted with Keyser Marston Associates to prepare a nexus
analysis in support	of the Inclusionary Housing Program, or an analysis of the impact of
development of ma	rket rate housing on affordable housing supply and demand. The Planning
Department and Ma	ayor's Office of Housing worked closely with the consultant and also
consulted with the 7	Fechnical Advisory Committee, noted above, comprised of a variety of
experts from the Sa	n Francisco housing development and affordable housing advocacy
communities.	

The City's current position is that the City's *Inclusionary Affordable* Housing Program *including the in lieu fee provision which is offered as an alternative to building units within market rate projects,* is not subject to the requirements of the Mitigation Fee Act, Government Code Sections 66000 et seq. While the City does not expect to alter its position on this matter, due to past legislative actions supporting such a study, the Citywide study being undertaken to conduct nexus studies in other areas, and a general interest in determining whether the *Inclusionary* Program can be supported by a nexus type analysis as an additional support measure, the City contracted to undertake the preparation of a nexus analysis at this time.

The final study can be found in Board of Supervisors File No. ______ and is incorporated by reference herein. The Board of Supervisors has reviewed the study and staff analysis and report of the study and, on that basis finds that the study supports the current *inclusionary housing* requirements *of the Affordable Housing Program including, but not limited to, the primary requirement that project applicants pay the Affordable Housing Fee*.

Specifically, the Board finds that this study: identifies the purpose of the fee to mitigate

- impacts on the demand for affordable housing in the City; identifies the use to which the fee is to be put as being to increase the City's affordable housing supply; and establishes a reasonable relationship between the use of the fee for affordable housing and the need for affordable housing and the construction of new market rate housing. Moreover, the Board finds that the current *inclusionary* requirements are less than the cost of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds that the study establishes that the current *inclusionary* requirements do not duplicate other city requirements or fees.
- Program is only one part of the City's overall strategy for providing affordable housing. The City will spend over \$154 million in capital funds on affordable housing in 2006-07 of combined expenditures by the Mayor's Office of Housing and San Francisco Redevelopment Agency, but not including expenditures by the Department of Public Health or the Human Services Agency. At the very most, only \$22 million of those monies will come from contributions from private developers through this Inclusionary Program or other similar programs. The City expects to spend over \$78 million on affordable housing in 2007-08 and, the current expectation is that only \$2.5 million of those monies will come from contributions from private developers through this *Inclusionary* Program or other similar programs.

SEC. 315.3. - APPLICATION.

- (a) This Ordinance shall apply to any housing project that consists of five or more units where an individual project or a phased project is to be undertaken and where the total undertaking comprises a project with five or more units, even if the development is on separate but adjacent lots; and
- (1) Does not require Planning Commission approval as a conditional use or planned unit development;

1 (2) Requires Planning Commission approval as a conditional use or planned unit 2 development: 3 (3)Consists of live/work units as defined by Planning Code Section 102.13; or 4 (4) Requires Planning Commission approval of replacement housing destroyed by earthquake, fire or natural disaster only where the destroyed housing included units restricted 5 6 under the Residential Inclusionary Housing Program or the City's predecessor inclusionary 7 housing policy, condominium conversion requirements, or other affordable housing program. 8 (b) This The provisions of Ordinance No. _____shall apply to all housing projects 9 that have not received a first site or building permit on or before the effective date of this 10 *Ordinance No.* _____with the following exceptions. Until these application dates take effect as described below, the provisions of the *Ordinance Program* as it exists on July 18, 2006 shall 11 12 govern. The provisions of Ordinance No. _ _____, including the provisions relating to the 13 Affordable Housing Fee and the alternatives to the payment of the fee, shall become effectively 14 immediately upon adoption and shall apply to all projects regardless of application date. 15 (1) The amendments to the off-site requirements in Section 315.5(c) and (d) relating 16 to location and type of off-site housing, and Section 315.4(e) relating to when a developer 17 shall declare whether it will choose an alternative to the on-site requirement shall apply only to 18 projects that receive their Planning Commission or Department approval on or after the 19 effective date of *Ordinance No*. this legislation. 20 (2)The amendments to the percentage-requirements of this Ordinance *No*. 21 that govern the number of affordable units a housing project is required to provide in 22 Section 315.4(a) and 315.5(a) apply only to housing projects that submit their first application, 23 including an environmental evaluation application or any other Planning Department or 24 Building Department application, on or after July 18, 2006. Notwithstanding the foregoing, the

amendments to the percentage-requirements of this Ordinance No. _____ also apply to any

1	project that has not received its final Planning Commission or Department approvals before
2	July 18, 2006 for housing projects that receive a Zoning Map amendment or Planning Code
3	text amendment related to their project approvals that (A) results in a net increase in the
4	number of permissible residential units, or (B) results in a material increase in the net
5	permissible residential square footage. For purposes of subsection B above a material
6	increase shall mean an increase of 5 percent or more, or an increase in 10,000 square feet or
7	more, whichever is less.

- (3) The amendments in Section 315.1 to the way median income is calculated apply to any housing project that has not received a first site or building permit by the effective date of *this* Ordinance *No*.
- (4) This Ordinance <u>No.</u> shall apply to all housing projects of 5 to 9 units that filed their first application, including an environmental evaluation application or any other Planning Department application on or after July 18, 2006.
 - (c) This Ordinance The requirements of this Program shall not apply to:
- (1) That portion of a housing project located on property owned by the United States or any of its agencies or leased by the United States or any of its agencies for a period in excess of 50 years, with the exception of such property not used exclusively for a governmental purpose;
- (2) That portion of a housing project located on property owned by the State of California or any of its agencies, with the exception of such property not used exclusively for a governmental or educational purpose; or
- (3) That portion of a housing project located on property under the jurisdiction of the San Francisco Redevelopment Agency or the Port of San Francisco where the application of this Ordinance is prohibited by California or local law;

(4) A project using California Debt Limit Allocation Committee (CDLAC) tax-exempt bonds
as long as the projet provides 20 percent of the units as affordable at 50 percent of area median income
for on-site housing or 25 percent of the units as affordable at 50 percent of area median income for off-
site housing.

(d) Waiver or Reduction:

- (1) A project applicant of any project subject to the requirements in this Program may appeal to the Board of Supervisors for a reduction, adjustment, or waiver of the requirements based upon the absence of any reasonable relationship or nexus between the impact of development and either the amount of the fee charged or the *inclusionary program* requirement.
- (2) A project applicant subject to the requirements of this Program who has received an approved building permit, conditional use permit or similar discretionary approval and who submits a new or revised building permit, conditional use permit or similar discretionary approval for the same property may appeal for a reduction, adjustment or waiver of the requirements with respect to the number of lots or square footage of construction previously approved.
- (3) Any such appeal shall be made in writing and filed with the Clerk of the Board no later than 15 days after the date the Planning Department sends notice to the project applicant of the number of affordable units required as provided in Section 315.4(a) and 315.5(a). The appeal shall set forth in detail the factual and legal basis for the claim of waiver, reduction, or adjustment. The Board of Supervisors shall consider the appeal at the hearing within 60 days after the filing of the appeal. The appellant shall bear the burden of presenting substantial evidence to support the appeal, including comparable technical information to support appellant's position. The decision of the Board shall be by a simple majority vote and shall be final. If a reduction, adjustment, or waiver is granted, any change in use within the

1	project shall invalidate the waiver, adjustment, or reduction of the fee or inclusionary program
2	requirement. If the Board grants a reduction, adjustment or waiver, the Clerk of the Board
3	shall promptly transmit the nature and extent of the reduction, adjustment or waiver to the
4	Treasurer.
5	(e) For projects that have received a first site or building permit prior to the effective
6	date of this legislation, the requirements in effect prior to the effective date of this Ordinance
7	Noshall apply.
8	SEC. 315.4 ON-SITE HOUSING REQUIREMENT AND BENEFITS. AFFORDABLE
9	HOUSING FEE.
10	Except as provided in Section 315.4(e), all housing projects subject to this Program
11	through the application of Section 315.3 shall be required to construct on-site units pay an
12	affordable housing fee subject to the following requirements:
13	(a) By paying $\frac{an \ in \ lieu}{a}$ fee to the Treasurer for use by the Mayor's Office of
14	Housing for the purpose of constructing at an alternate site the type of housing required by
15	Section 315.5 within the City and County of San Francisco.
16	(b) The amount of the fee which may be paid by the project applicant subject to this
17	Program Ordinance in-lieu of developing and providing housing required by Section 315.4 shall be
18	determined by Mayor's Office of Housing ("MOH") utilizing the following factors:
19	(1) The number of units <u>equivalent to the applicable percentage of the number of units in</u>
20	the principle project. The applicable percentage shall be 20% or the percentage that applied to the
21	project if the project is subject to the requirements of an earlier version of this Program due to the date
22	it submitted its application required by Section 315.5 if the project applicant were to elect to meet the
23	requirements of this section by off-site housing development. For the purposes of this section, the

City shall calculate the fee using the direct fractional result of the total number of units

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- multiplied by the <u>applicable</u> percentage <u>of off-site housing required</u>, rather than rounding up the resulting figure as required by Section 315.5(a).
- (2) The affordability gap using data on the cost of construction of residential housing from the "San Francisco Sensitivity Analysis Summary Report: Inclusionary Housing Program" prepared by Keyser Marston Associates, Inc. in August 2006 for the Maximum Annual Rent or Maximum Purchase Price for the equivalent unit sizes. The Planning Department and MOH shall update the technical report from time to time as they deem appropriate in order to ensure that the affordability gap remains current.
- (3) No later than July 1 of each year, the Mayor's Office of Housing shall adjust the *in lieu* fee *payment option* and provide a report on its adjustment to the Board of Supervisors. MOH shall provide notice of any fee adjustment on its website at least 30 days prior to the adjustment taking effect. The Mayor's Office of Housing is authorized to develop an appropriate methodology for indexing the fee, based on adjustments in the costs of constructing housing and in the price of housing in San Francisco. The method of indexing shall be published in the Procedures Manual.
- (c) Within 30 days of determining the amount of the fee to be paid by the applicant, MOH shall transmit the amount of the fee to the Treasurer. Prior to the issuance by DBI of the first site or building permit for the project applicant, the project applicant must notify the Planning Department and MOH in writing that it has paid in full the sum required to the Treasurer. If the project applicant fails by the applicable date to demonstrate to the Planning Department that the project applicant has paid the applicable sum in full to the Treasurer, DBI shall deny any and all site or building permits or certificates of occupancy for the development project until the Planning Department notifies DBI and MOH that such payment has been made.

- (d) Upon payment of the fee in full to the Treasurer and upon request of the project applicant, the Treasurer shall issue a certification that the fee has been paid. The project applicant shall present such certification to the Planning Department, DBI and MOH prior to the issuance by DBI of the first site or building permit or certificate of occupancy for any development subject to this Section. Any failure of the Treasurer, DBI, or Planning Department to give any notice under this Section shall not relieve a project applicant from compliance with this Section. Where DBI inadvertently issues a site or building permit without payment of the fee, DBI shall not issue any certificate of occupancy for the project without notification from the Treasurer that the fee required by this Section has been paid. The procedure set forth in this subsection is not intended to preclude enforcement of the provisions of this section pursuant to any other section of this Code, or other authority under the laws of the State of California.
- (e) All monies contributed pursuant to this section shall be deposited in the special fund maintained by the Controller called the Citywide Affordable Housing Fund.
- appropriated in accordance with law to be used to (1) increase the supply of housing affordable to qualifying households subject to the conditions of this Section, (2) provide downpayment assistance to low and moderate income homebuyers; and (23) pay the expenses of MOH in connection with monitoring and administering compliance with the requirements of the Program. MOH is authorized to use funds in an amount not to exceed \$200,000 every 5 years to conduct follow-up studies under Section 315.8(e) and to update the in lieu affordable housing fee amounts as described above in Section 315.64(b). All other monitoring and administrative expenses shall be appropriated through the annual budget process or supplemental appropriation for MOH. The fund shall be administered and expended by MOH, which shall

have the authority to prescribe rules and regulations governing the Fund which are consistent with this Section.

(2) "Small Sites Funds":

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- (A) Designation of funds: MOH shall designate and separately account for 10% of all in lieu fees that it receives under Section 315 et seq., excluding in lieu fees that are geographically targeted such as those in Sections 315.4(a)(1) and 827(b)(5)(C), to support acquisition and rehabilitation of Small Sites ("Small Sites Funds"). MOH shall continue to divert 10% of all in lieu fees for this purpose until the Small Sites Funds reach a total of \$15 million at which point, MOH will stop designating funds for this purpose. At such time as designated Small Sites Funds are expended and dip below \$15 million, MOH shall start designating funds again for this purpose, such that at no time the Small Sites Funds shall exceed \$15 million. When the total amount of *in lieu* fees paid to the City under Section 315 et seq. totals less than \$10 million over the preceding 12 month period, the Mayor's Office of Housing is authorized to temporarily divert funds from the Small Sites Fund for other purposes. The Mayor's Office of Housing must keep track of the diverted funds, however, such that when the amount of in lieu fees paid to the City under Section 315 et seq. meets or exceeds \$10 million over the preceding 12 month period, the Mayor's Office of Housing shall commit all of the previously diverted funds and 10% any new funds, subject to the cap above, to the Small Sites Fund.
- (B) Use of Small Sites Funds. The funds shall be used exclusively to acquire or rehabilitate "Small Sites" defined as properties consisting of less than 25 units. Units supported by monies from the fund shall be designated as housing affordable to qualifying households as defined in Section 315.1 for no less than 55 years. Properties supported by the Small Sites Funds must be either (i) rental properties that will be maintained as rental properties; (ii) vacant properties that were formerly rental properties as long as those

- properties have been vacant for a minimum of two years prior to the effective date of this legislation, (iii) properties that have been the subject of foreclosure or (iv) a Limited Equity Housing Cooperative as defined in Subdivision Code Sections 1399.1 et seq. or a property owned or leased by a non-profit entity modeled as a Community Land Trust.
 - (C) Initial Funds: If, within 18 months from the date of adoption of this ordinance, the Mayor's Office of Housing dedicates an initial one-time contribution of other eligible funds to be used initially as Small Sites Funds, the Mayor's Office of Housing may use the equivalent amount of Small Sites Funds received from *in lieu* fees for other purposes permitted by the Citywide Affordable Housing Fund until the amount of the initial one-time contribution is reached.
 - (D) **Annual Report:** At the end of each fiscal year, the Mayor's Office of Housing shall issue a report to the Board of Supervisors regarding the amount of Small Sites Funds received from *in lieu* fees under this legislation, and a report of how those funds were used.
 - (E) Intent: In adopting this ordinance regarding Small Sites Funds, the Board of Supervisors does not intend to preclude the Mayor's Office of Housing from expending other eligible sources of funding on Small Sites as described in this Section, or from allocating or expending more than \$15 million of other eligible funds on Small Sites.
 - (f) Lien Proceedings.

- (1) A project applicant's failure to comply with the requirements of this Section

 Program + shall constitute cause for the City to record a lien against the development project in the sum of the in-lieu fee required under this Ordinance, as adjusted under this Section.
- (2) If, for any reason, the fee imposed pursuant to this Ordinance remains unpaid following issuance of the permit, the Treasurer shall initiate proceedings to impose the lien in accordance with the procedures set forth in Chapter 10, Article XX of the San Francisco Administrative Code to make the entire unpaid balance of the fee, including interest, a lien

- against all parcels used for the development project. The Treasurer shall send all notices required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the sponsor's name, a description of the sponsor's development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this Ordinance, and shall fix a time date and place for hearing. The Treasurer shall cause this report to be mailed to the sponsor and each owner of record of the parcels of real property subject to lien. Except for the release of lien recording fee authorized by Administrative Code Section 10.237, all sums collected by the Tax Collector pursuant to this Ordinance shall be held in trust by the Treasurer and deposited in the Citywide Affordable Housing Fund established in Section 313.12.
- (3) Any notice required to be given to a sponsor or owner shall be sufficiently given or served upon the sponsor or owner or all purposes hereunder if personally served upon the sponsor or owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor or owner at the official address of the sponsor or owner maintained by the Tax Collector for the mailing of tax bills or, if no such address is available, to the sponsor at the address of the development project, and to the applicant for the site or building permit at the address on the permit application.
- (g) In the event a building permit expires prior to completion of the work on and commencement of occupancy of a housing project so that it will be necessary to obtain a new permit to carry out any development, the obligation to comply with this Program shall be cancelled, and any in-lieu fee previously paid to the Treasurer shall be refunded. If and when

1	the sponsor applies for a new permit, the procedures set forth in this Ordinance regarding
2	construction of housing or payment of the in-lieu fee shall be followed.
3	(h) In the event that a development project for which an in-lieu a fee imposed under this
4	Section has been fully paid is demolished or converted to a use or uses not subject to this ordinance
5	prior to the expiration of its estimated useful life, the City shall refund to the sponsor a portion of the
6	amount of an in-lieu fee paid. The portion of the fee refunded shall be determined on a pro rata basis
7	according to the ratio of the remaining useful life of the project at the time of demolition or conversion
8	in relation to its total useful life. For purposes of this Ordinance, the useful life of a development
9	project shall be 50 years.
10	If a housing project is located in an Area Plan with additional or specific affordable housing
11	requirements such as those set forth in Section 315.10 or elsewhere in this Code, the more specific
12	provisions shall apply in lieu of or in addition to those provided in this Program, as applicable.
13	(a) Number of Units:
14	(1)
15	(A) For any housing development of any height that is located in an area with a specific
16	inclusionary housing requirement, the more specific inclusionary housing requirement shall apply. In
17	addition, the following provisions shall apply only to the following Area Plans as provided below:
18	(i) Market and Octavia Area Plan: The requirements of Sections 315 through 315.9 shall
19	apply in the Plan Area subject to the following:
20	An additional affordable housing requirement shall apply in the Market and Octavia Plan Area
21	as follows:
22	Definitions. The definitions in Section 326.2 and 318.2 shall apply.
23	Amount of fee: All projects that have not received Planning Department or Commission
24	approval as of the effective date of this legislation and that are subject to the Residential Inclusionary
25	Affordable Housing Program shall pay an additional affordable housing fee per square foot of

1	Residential Space Subject to the Community Improvements Impact Fee as follows; \$8.00 in the Van
2	Ness Market Special Use District; \$4.00 in the NCT District; and \$0.00 in the RTO District. A project
3	applicant shall not pay a fee for any square foot of space designated as a below market rate unit under
4	this inclusionary affordable housing program or any other unit that is designated as an affordable
5	housing unit under a Federal, State, or local restriction in a manner that maintains affordability for a
6	term no less than 50 years.
7	Timing of payment: The fee shall be paid before the City issues a first certificate of occupancy
8	for the project.
9	Use of Fee: The additional affordable housing requirement specified in this Section for the
10	Market and Octavia Plan Area shall be paid into the Citywide Affordable Housing Fund, but the funds
11	shall be separately accounted for. MOH shall expend the funds according to the following priorities:
12	First, to increase the supply of housing affordable to qualifying households in the Market and Octavia
13	Plan Area; second, to increase the supply of housing affordable to qualifying households within 1 mile
14	of the boundaries of the Plan Area; third, to increase the supply of housing affordable to qualifying
15	households in the City and County of San Francisco. The funds may also be used for monitoring and
16	administrative expenses subject to the process described in Section 315.6(e).
17	Other fee provisions: This additional affordable housing fee shall be subject to the following
18	provisions of Sections 326 et seq.; the inflation adjustment provisions of Section 326.3(d); the waiver
19	and reduction provisions of Section 326.3(h); the lien proceedings in Section 326.4; and the refund
20	provisions of Section 326.5. This additional affordable housing fee may not be met through the in-kind
21	provision of community improvements or Community Facilities (Mello Roos) financing options of
22	Sections 326.3(e) and (f).
23	Findings: The Board of Supervisors hereby finds that the additional affordable housing
24	requirements of this Section are supported by the Nexus Study performed by Keyser Marston and

Associates referenced in Section 315.2(12) and found in Board File No. 081152. The Board of

Supervisors has reviewed the study and staff analysis and report of the study and, on that basis finds
that the study supports the current inclusionary housing requirements combined with the additional
affordable housing fee. Specifically, the Board finds that the study: identifies the purpose of the
additional fee to mitigate impacts on the demand for affordable housing in the City; identifies the use to
which the additional fee is to be put as being to increase the City's affordable housing supply; and
establishes a reasonable relationship between the use of the additional fee for affordable housing and
the need for affordable housing and the construction of new market rate housing. Moreover, the Board
finds that the current inclusionary requirements combined with the additional fee are less than the cost
of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds
that the study establishes that the current inclusionary requirements and additional fee do not duplicate
other City requirements or fees.

Furthermore, the Board finds that generally an account has been established, funds appropriated, and a construction schedule adopted for affordable housing projects funded through the Inclusionary Housing program and the additional fee or that the in lieu fees and the additional fee will reimburse the City for expenditures on affordable housing that have already been made.

Furthermore, the Board finds that a major Market and Octavia Area Plan objective is to direct new market rate housing development to the area. That new market rate development will greatly out number both the number of units and potential new sites within the plan area for permanently affordable housing opportunities. The City and County of San Francisco has adopted a policy in its General Plan to meet the affordable housing needs of its general population and to require new housing development to produce sufficient affordable housing opportunities for all income groups, both of which will not be met by the projected housing development in the plan area. In addition, the "Draft Residential Nexus Analysis City and County of San Francisco" of December 2006 indicates that market rate housing itself generates additional lower income affordable housing needs for the workforce needed to serve the residents of the new market rate housing proposed for the plan area. In order to

1	meet the demand created for affordable housing by the specific policies of the Plan and to be consistent
2	with the policy of the City and County of San Francisco it is found that an additional affordable
3	housing fee need be included on all market rate housing development in the Plan Area with priority for
4	its use being given to the Plan area.
5	(ii)
6	Eastern Neighborhoods Project Area: The requirements of Sections 315 through 315.9 and 319
7	shall apply in the Eastern Neighborhoods Plan Area subject to the following and subject to any stated
8	exceptions elsewhere in this Code, including the specific provisions in Section 319:
9	Definitions:
10	"Gross square footage" shall have the meaning set forth in Section 102.9.
11	"Development Application" shall have the meaning set forth in Section 175.6.
12	"Eastern Neighborhood Controls" shall have the meaning set forth in Section 175.6.
13	Application. The option described in this subsection (ii) shall only be provided to development projects
14	that are subject to the Eastern Neighborhood Controls as defined in Section 175.6 (e), and consist of 20
15	units or less or less than 25,000 gross square feet. Amount of Fee. All projects subject to this subsection
16	may choose to pay a square foot in lieu fee instead of the in lieu fee provided for in Section 315.6 as
17	follows. If this option is selected, the project applicant shall pay \$40.00 per gross square foot of net
18	new residential development. The calculation of gross square feet shall not include nonresidential uses,
19	including any retail, commercial, or PDR uses, and all other space used only for storage and services
20	necessary to the operation or maintenance of the building itself.
21	Timing of Payment. The project applicant shall pay the fee prior to issuance by DBI of the first
22	site or building permit for the project. At the project applicant's option, it may choose to pay only 50%
23	of the fee prior to issuance by DBI of the first site or building permit and, prior to issuance of the first
24	site or building permit, the City shall impose a lien on the property for the remaining 50% of the fee

through the procedures set forth in Section 315.6(f) except that no interest will accrue for the first

twelve months from the issuance of the first site or building permit for the project. The project
applicant shall pay the remaining 50% of the fee prior to issuance by DBI of a first certificate of
occupancy. When 100% of the fee is paid, including interest if applicable, the City shall remove the
lien.

Use of Fee. The fee shall be paid into the Citywide Affordable Housing Fund, but the funds shall be separately accounted for. MOH shall expend the funds according to the following priorities: First, to increase the supply of housing affordable to qualifying households in the Eastern Neighborhoods Project Areas; second, to increase the supply of housing affordable to qualifying households within I mile of the boundaries of the Eastern Neighborhoods Project Areas; third, to increase the supply of housing affordable to qualifying households in the City and County of San Francisco. The funds may also be used for monitoring and administrative expenses subject to the process described in Section 315.6(e).

Findings. The Board of Supervisors hereby finds that the fee provisions of this Section are equivalent to or less than the fees for developments of over 20 units previously adopted by the Board in Ordinance No. 051685 and 060529 and are also supported by the Nexus Study performed by Keyser Marston and Associates referenced in Section 315.2(12) and found in Board File No. 081152. The Board of Supervisors has reviewed the study and staff analysis prepared by the Mayor's Office of Housing dated July 24, 2008 in Board File No. 081152 and on that basis finds that the study supports the current proposed changes to the inclusionary housing requirements for projects of 20 units or less in the Eastern Neighborhood Area Plan. Specifically, the Board finds that the study and staff memo: identifies the purpose of the additional fee to mitigate impacts on the demand for affordable housing in the City; identifies the use to which the additional fee is to be put as being to increase the City's affordable housing supply; and establishes a reasonable relationship between the use of the additional fee for affordable housing and the need for affordable housing and the construction of new market rate housing. Moreover, the Board finds that the new inclusionary requirements are less than the cost of

mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds
that the study establishes that the inclusionary requirements do not duplicate other City requirements
or fees.

Furthermore, the Board finds that generally an account has been established, funds appropriated, and a construction schedule adopted for affordable housing projects funded through the Inclusionary Housing program and the in lieu fees will reimburse the City for expenditures on affordable housing that have already been made.

Furthermore, the Board finds that small scale development faces a number of challenges in the current development climate, including limited access to credit and often, a higher land cost per unit for the small sites on which they develop. Because of these and other variations from larger-scale development, they operate under a somewhat unique development model which cannot be fully encapsulated within the constraints of the Eastern Neighborhoods Financial Analysis, prepared to assess the financial feasibility of increasing housing requirements and impact fees in the Plan Areas. To address these challenges, the Board finds that a number of slight modifications to the affordable housing requirements of the Eastern Neighborhoods, to apply to small projects (defined as 20 units or fewer, or less than 25,000 gross square feet) are appropriate.

(B) Buildings 120 feet in height and under or buildings of over 120 feet in height that do not meet the criteria in subsection (C) below: Except as provided in Subsection (C) below, the Planning Department shall require for housing projects covered by Section 315.3(a)(1), as a condition of Planning Department approval of a project's building permit, and by Section 315.3(a)(2), (3) and (4), as a Condition of Approval of a conditional use or planned unit development permit or as a condition of Planning Department approval of a live/work project, that 15 percent of all units constructed on the project site shall be affordable to qualifying households so that a project applicant must construct .15 times the total number of units produced in the principal project beginning with the construction of the

fifth unit. If the total	number of unit	s is not a who	la numbar	the project	applicant shal	1 round	un to the
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The Planning Department shall provide written notice by mail to the project applicant of the number of affordable units which shall be required within 30 days of approval by the Planning Department or Planning Commission.

(C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the requirements of this Subsection shall apply to any project that is over 120 feet in height and does not require a Zoning Map amendment or Planning Code text amendment related to its project approvals which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 315.3(b)(2) or has not received or will not receive a zoning map amendment or Planning Code text amendment as part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 315.3(b)(2). The Planning Department shall require for housing projects covered by this Subsection and Section 315.3(a)(1), as a condition of Planning Department approval of a project's building permit, or by this Subsection and by Section 315.3(a)(2), (3) and (4), as a Condition of Approval of a conditional use or planned unit development permit or as a condition of Planning Department approval of a live/work project, that 12 percent of all units constructed on the project site shall be affordable to qualifying households so that a project applicant must construct .12 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above. Consistent with the conclusions of the Mayor's Office of Housing study authorized in Section 315.8(e), the Mayor's Office of Housing shall recommend and the Board of Supervisors shall consider whether the requirements of this Subsection for buildings of over 120 feet in height shall continue or expire after approximately five years.

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The Planning Department shall provide written notice by mail to the project applicant of the
number of affordable units which shall be required within 30 days of approval by the Planning
Department or Planning Commission. This notice shall also be sent to project applicants who elect to
pay an in-lieu fee.

(2) If the principal project has resulted in demolition, conversion, or removal of affordable housing units renting or selling to households at income levels and/or for a rental rate or sales price below corresponding income thresholds for units affordable to qualifying households, the Planning Commission shall require that the project applicant replace the number of affordable units removed with units of a comparable number of bedrooms or provide that 15 percent of all units constructed as part of the new project shall be affordable to qualifying households, whichever is greater.

(b)

Timing of Construction: On-site inclusionary housing required by this Section 315.4 must be constructed, completed, and ready for occupancy no later than the market rate units in the principal project.

(c) Type of Housing: The type of affordable housing needed in San Francisco is documented in the City's Consolidated Plan and the Residence Element of the General Plan. In general, affordable units constructed under this Section 315.4 shall be comparable in number of bedrooms, exterior appearance and overall quality of construction to market rate units in the principal project. The Notice of Special Restrictions or Conditions of Approval shall include a specific number of units at specified unit sizes for affordable units. The square footage of affordable units and interior features in affordable units do not need to be same as or equivalent to those in market rate units in the principal project, so long as they are of good quality and are consistent with then current standards for new housing. Where applicable, parking shall be offered to the affordable units subject to the terms and conditions of the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time. Unless provided otherwise by the Mayor's Office of Housing in

writin	g, if the	e units i	in the	market	rate p	ortion	of the	devel	opmen	it are	owne	rship	units,	then	the
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Marketing the Units: The Mayor's Office of Housing shall be responsible for overseeing and monitoring the marketing of affordable units under this Section. In general, the marketing requirements and procedures shall be contained in the Procedures Manual as amended from time to time and shall apply to the affordable units in the project. The Mayor's Office of Housing may develop occupancy standards for units of different bedroom sizes in the Procedures Manual in order to promote an efficient allocation of affordable units. The Mayor's Office of Housing may require in the Procedures Manual that prospective purchasers complete homebuyer education training or fulfill other requirements. The Mayor's Office of Housing shall develop a list of minimum qualifications for marketing firms that market affordable units under this ordinance, referred to the Procedures Manual as Below Market Rate (BMR units). Within 3 months from the effective date of this legislation, the Mayor's Office of Housing shall recommend to the Planning Commission that these minimum qualifications be published in the Procedures Manual such that, upon approval of the qualifications by the Planning Commission, no developer marketing units under the Inclusionary Housing Program shall be able to market BMR units except through a firm meeting all of the minimum qualifications. For purposes of this ordinance, any developer that has not yet submitted a marketing plan to the Mayor's Office of Housing by the date of Planning Commission approval of the qualifications shall be required to comply with this section. The Notice of Special Restrictions or Conditions of Approval shall specify that the marketing requirements and procedures contained in the Procedures Manual as amended from time to time, shall apply to the affordable units in the project.

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Lottery: At the initial offering of affordable units in a housing project, the Mayor's Office of

Housing must require the use of a public lottery approved by the Mayor's Office of Housing to select

1	purchasers or tenants. The Mayor's Office of Housing shall also hold a general public lottery and
2	maintain and utilize a list generated from this lottery or utilize a list generated from a recent lottery at
3	another similar housing project to fill spaces in units that become available for re-sale or occupancy in
4	any housing project subject to this ordinance after the initial offering. The list shall be updated from
5	time to time but in no event less than annually to ensure that it remains current.
6	(2) Preferences: The Mayor's Office of Housing shall create a lottery system that gives
7	preference to people who live or work in San Francisco. MOH shall propose policies and procedures
8	for implementing this preference to the Planning Commission for inclusion in the Procedures Manual.
9	Otherwise, it is the policy of the Board of Supervisors to treat all households equally in allocating
10	affordable units under this Program.
11	(ei) Alternatives <u>To Payment Of Affordable Housing Fee</u> :
12	(1) Eligibility: A project sponsor is only eligible to meet the requirements of this Program
13	through one of the alternatives provided in this Subsection if the project sponsor either:
14	(A) Submits an affidavit to the Planning Department prior to project approval by the
15	Department or the Commission, as appliable, that any affordable units provided under this Program
16	shall be sold as ownership units and will remain as ownership units for the life of the project; or
17	(B) Submits to the Department a contract demonstrating that it is not subject to the Costa
18	Hawkins Rental Housing Act, California Civil Code Section 1954.50 because, under Section
19	1954.52(b), it has entered into an agreement with a public entity in consideration for a direct financial
20	contribution or any other forms of assistance specified in California Government Code Sections 65915
21	et seq. and it submits an Aknowledgement of such to the Department.
22	(2) If the project sponsor is eligible under Subsection (1) above, t+he project sponsor
23	may elect to satisfy the requirements of Section 315.4 by one of the alternatives specified in
24	this Section. If a project sponsor is eligible, the project sponsor has the choice between the
25	alternatives and the Planning Commission may not require a specific alternative. The project

1	sponsor must elect an alternative before it receives project approvals from the Planning
2	Commission or Planning Department and that alternative will be a condition of project
3	approval. Notwithstanding the foregoing, if a project sponsor elects an alternative other than
4	the on-site alternative, the project sponsor still has the option to choose the on-site alternative pay
5	the fee up to the issuance of the first site or building permit. If a project sponsor fails to elect an
6	alternative before project approval by the Planning Commission or Planning Department or if a
7	project becomes ineligible for an alternative, the provisions of Section 315.4 shall apply. The
8	alternatives are as follows:
9	(4A) Constructing units affordable to qualifying households at an alternative site
10	within the City and County of San Francisco pursuant to the requirements of Section 315.5.
11	(2B) Constructing units affordable to qualifying households on-site of the principle project

(3<u>C</u>) Any combination of *construction of on-site units* payment of the affordable housing fee as provided in Section 315.4, *construction of* off-site units as provided in Section 315.5, or payment of an in lieu fee construction of on-site units as provided in Section 315.6, provided that the project applicant constructs or pays the fee at the appropriate percentage or fee level required for that option.

Paying an in lieu fee to the Mayor's Office of Housing pursuant to the requirements of Section

Using California Debt Limit Allocation Committee (CDLAC) tax-exempt bonds under the requirements of Section 315.5(g).

(fi) **Benefits:** If the project applicant <u>is eligibile for and</u> elects to satisfy the inclusionary housing requirements through the production of on-site inclusionary housing in this Section 315.4, the project applicant who filed an application on or after June 18, 2001 shall at his or her option, be eligible to receive a refund for only that portion of the housing

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1	project which is affordable for the following fees: a conditional use or other fee required by
2	Planning Code Section 352, if applicable; an environmental review fee required by

Administrative Code Section 31.46B, if applicable; a building permit fee required by the

Building Code and by Planning Code Section 355 for the portion of the housing project that is affordable. The project applicant shall pay the building fee for the portion of the project that is

market-rate.

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The Controller shall refund fees from any appropriated funds to the project applicant on application by the project applicant. The application must include a copy of the certificate of occupancy for all units affordable to a qualifying household required by the Inclusionary Affordable Housing Program. It is the policy of the Board of Supervisors to appropriate money for this purpose from the General Fund.

SEC. 315.5. - *COMPLIANCE THROUGH*-OFF-SITE HOUSING DEVELOPMENT *ALTERNATIVE*.

If the project applicant elects <u>and the project applicant is eligibile</u>, pursuant to Section 315.4(e), that the project applicant will build off-site units to satisfy the requirements of this Program, the project applicant shall meet the following requirements:

- (a) Number of Units: The number of units constructed off-site shall be as follows:
- 18 (1)
 - (A) For any housing development of any height that is located in an area with a specific inclusionary housing requirement <u>set forth in Section 315.10 or elsewhere in this Code</u>, the more specific off-site inclusionary housing requirement shall apply.
 - (B) Buildings of 120 feet and under in height or buildings of over 120 feet in height that do not meet the criteria in subsection (C) below: Except as provided in Subsection (A), the for projects described in Section 315.3(a)(1), (2), (3), and (4) 20 percent so that a project applicant must construct .20 times the total number of units produced in the principal project

- 1 beginning with the construction of the fifth unit. If the total number of units is not a whole 2 number, the project applicant shall round up to the nearest whole number for any portion of .5 3 or above. The Planning Department shall provide written notice by mail to the project 4 applicant of the number of affordable units which shall be required within 30 days of approval 5 by the Planning Department or Planning Commission. This notice shall also be sent to project 6
 - (C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the requirements of this Subsection shall apply to any project that is over 120 feet in height and does not require a Zoning Map amendment or Planning Code text amendment related to its project approvals which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 315.3(b)(2); or has not received or will not receive a zoning map amendment or Planning Code text amendment as part of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of permissible residential units, or (ii) results in a material increase in the net permissible residential square footage as defined in Section 315.3(b)(2). The Planning Department shall require for housing projects covered by this Subsection and Section 315.3(a)(1), as a condition of Planning Department approval of a project's building permit, or by this Subsection and by Section 315.3(a)(2), (3) and (4), as a Condition of Approval of a conditional use or planned unit development permit or as a condition of Planning Department approval of a live/work project, that 17 percent of all units constructed on the project site shall be affordable to qualifying households so that a project applicant must construct .17 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above. Consistent with the conclusions of the Mayor's Office of Housing study authorized in

applicants who elect to pay an in-lieu fee.

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- 1 Section 315.8(e), the Mayor's Office of Housing shall recommend and the Board of
- 2 Supervisors shall consider whether the requirements of this Subsection for buildings of over
- 3 120 feet in height shall continue or expire after approximately five years. The Planning
- 4 Department shall provide written notice by mail to the project applicant of the number of
- 5 affordable units which shall be required within 30 days of approval by the Planning
- 6 Department or Planning Commission. This notice shall also be sent to project applicants who
- 7 elect to pay an in-lieu fee.

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- (b) **Timing of Construction:** The project applicant shall insure that the off-site units are constructed, completed, and ready for occupancy no later than the market rate units in the principal project.
- **Location of off-site housing:** The project applicant must insure that off-site (c) units are located within one mile of the principal project (the "one-mile radius"). Notwithstanding the foregoing, each year 25% of off-site units may be constructed outside of the one-mile radius. These units shall be called "citywide off-site units" and may be constructed anywhere in the City, subject to the limitations below. In determining the allowable number of citywide off-site units, each fiscal year MOH shall take the average number of off-site units receiving a first certificate of occupancy over the past five years. In determining the average, MOH shall not include any year where no off-site units received a first certificate of occupancy. MOH shall publish the allowable number of citywide off-site units for a given year on July 1 of each year. The Planning Department, in consultation with MOH, shall then grant permission to a project applicant to use citywide off-site units on a first-come, firstserve basis until the maximum allowable number of citywide off-site units is reached. If the maximum number of allowable citywide off-site units is not used in a given year, the citywide off-site units shall be carried over to the next fiscal year. If a project applicant does not receive a first certificate of occupancy for a citywide off-site unit within 2 years of the date the Planning Department grants permission for the citywide off-site unit, then the Zoning Administrator shall have the authority to

- revoke the permission to use the citywide offsite unit and to grant those units to another project applicant. Citywide off-site units shall not be built in districts zoned M-1 or M-2, or within a quarter mile of a high concentration of public housing units. A high concentration of public housing units shall mean a development or developments that consist of 200 or more publicly-owned and operated affordable housing units.
- (d) Type of Housing: The type of affordable housing needed in San Francisco is documented in the City's Consolidated Plan and the Residence Element of the General Plan. New affordable rental housing and ownership housing affordable to households earning less than the median income is greatly needed in San Francisco. The Planning Department shall develop Quality Standards for Off-Site Affordable Housing Units and recommend such standards to the Planning Commission for adoption as part of the Procedures Manual. All offsite units constructed under this Section must be provided as rental housing for the life of the project or, if they are ownership units as ownership housing unless the project applicant meets the eligibility requirement of Section 315.4(j)(1)(B) and must be affordable to households earning no more than 80 percent of the median income for the City and County of San Francisco. Nothing in this section shall limit a developer from meeting the requirements of this Section through the construction of units in a limited equity or land trust form of ownership if such units otherwise meet all of the requirements for off-site housing. In general, affordable units constructed under this Section 315.5 shall be comparable in number of bedrooms, exterior appearance and overall quality of construction to market rate units in the principal project. The total square footage of the off-site affordable units constructed under this Section 315.5 shall be no less than the calculation of the total square footage of the on-site market-rate units in the principal project multiplied by the relevant on-site percentage requirement for the project specified in Section 315.4. The Notice of Special Restrictions or Conditions of Approval shall include a specific number of units at specified unit sizes - including number of bedrooms and

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minimum square footage - for affordable units. The interior features in affordable units need not be the same as or equivalent to those in market rate units in the principal project, so long as they are consistent with the Planning Department's Quality Standards for Off-Site Affordable Housing Units found in the Procedures Manual. Where applicable, parking shall be offered to the affordable units subject to the terms and conditions of the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time. If the residential units in the principal project are live/work units which do not contain bedrooms or are other types of units which do not contain bedrooms separated from the living space, the off-site units shall be comparable in size according to the following equivalency calculation between live/work and units with bedrooms:

Number of Bedrooms (or, for live/work units square foot	Num
equivalency)	ber of
	Persons in
	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

(e) **Marketing the Units:** They Mayor's Office of Housing shall be responsible for overseeing and monitoring the marketing of affordable units under this Section. In general, the

marketing requirements and procedures shall be contained in the Procedures Manual as
amended from time to time and shall apply to the affordable units in the project. The Mayor's
Office of Housing may develop occupancy standards for units of different bedroom sizes in
the Procedures Manual in order to promote an efficient allocation of affordable units. The
Mayor's Office of Housing may require in the Procedures Manual that prospective purchasers
complete homebuyer education training or fulfill other requirements. The Mayor's Office of
Housing shall develop a list of minimum qualifications for marketing firms that market
affordable units under this ordinance, referred to the Procedures Manual as Below Market
Rate (BMR units). Within three months from the effective date of this legislation, the Mayor's
Office of Housing shall recommend to the Planning Commission that these minimum
qualifications be published in the Procedures Manual such that, upon approval of the
qualifications by the Planning Commission, no developer marketing units under the
Inclusionary Housing Program shall be able to market BMR units except through a firm
meeting all of the minimum qualifications. For purposes of this ordinance, any developer that
has not yet submitted a marketing plan to the Mayor's Office of Housing by the date of
Planning Commission approval of the qualifications shall be required to comply with this
section. The Notice of Special Restrictions or Conditions of Approval shall specify that the
marketing requirements and procedures contained in the Procedures Manual as amended
from time to time, shall apply to the affordable units in the project.

(1) Lottery: At the initial offering of affordable units in a housing project, the Mayor's Office of Housing must require the use of a public lottery approved by MOH to select purchasers or tenants. The Mayor's Office of Housing shall also hold a general public lottery and maintain and utilize a list generated from this lottery or utilize a list generated from a recent lottery at another similar housing project to fill spaces in units that become available for re-sale or occupancy in any housing project subject to this Ordinance after the initial offering.

1	The list shal	Il be updated from time to time but in no event less than annually to insure that it
2	remains cur	rent.
3	(2)	Preferences: The Mayor's Office of Housing shall create a lottery system that
4	gives prefer	ence to people who live or work in San Francisco. MOH shall propose policies and
5	procedures	for implementing this preference to the Planning Commission for inclusion in the
6	Procedures	Manual. Otherwise, it is the policy of the Board of Supervisors to treat all
7	households	equally in allocating affordable units under this Program.
8	(f)	Affordable units constructed under Section 315.5 shall not have received
9	developmer	nt subsidies from any Federal, State or local program established for the purpose
10	of providing	affordable housing, and shall not be counted to satisfy any affordable housing
11	requirement	for the off-site development.
12	(g)	Notwithstanding the provisions of Section 315.5(f) above, a developer may use
13	California D	ebt Limit Allocation Committee (CDLAC) tax-exempt bonds to help fund its obligations
14	under this or	dinance as long as it provides 20 percent of the units as affordable at 50 percent of area
15	median incom	ne for on-site housing or 25 percent of the units as affordable at 50 percent of area median
16	income for of	f-site housing. Except as provided in this subsection, all units provided under this Section
17	must meet all	of the requirements of this ordinance and the Procedures Manual for either on- or off-site
18	housing.	
19	SEC.	315.6 COMPLIANCE THROUGH IN-LIEU FEE.ON-SITE ALTERNATIVE

Number of Units. The number of units constructed off-site shall be as follows:

For any housing development of any height that is located in an area with a specific

inclusionary housing requirement set forth in Section 315.10 or elsewhere in this Code, the more

specific on-site inclusionary housing requirement shall apply; or

BOARD OF SUPERVISORS

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1	(B) Buildings 120 feet in neight and under or buildings of over 120 feet in height that do not
2	meet the criteria in subsection (C) below: Except as provided in Subsection (C) below, the Planning
3	Department shall require for housing projects covered by Section 315.3(a)(1), as a condition of
4	Planning Department approval of a project's building permit, and by Section 315.3(a)(2), (3) and (4),
5	as a Condition of Approval of a conditional use or planned unit development permit or as a condition
6	of Planning Department approval of a live/work project, that 15 percent of all units constructed on the
7	project site shall be affordable to qualifying households so that a project applicant must construct .15
8	times the total number of units produced in the principal project beginning with the construction of the
9	fifth unit. If the total number of units is not a whole number, the project applicant shall round up to the
10	nearest whole number for any portion of .5 or above.
11	The Planning Department shall provide written notice by mail to the project applicant of the
12	number of affordable units which shall be required within 30 days of approval by the Planning
13	Department or Planning Commission.
14	(C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the
15	requirements of this Subsection shall apply to any project that is over 120 feet in height and does not
16	require a Zoning Map amendment or Planning Code text amendment related to its project approvals
17	which (i) results in a net increase in the number of permissible residential units, or (ii) results in a
18	material increase in the net permissible residential square footage as defined in Section 315.3(b)(2) or
19	has not received or will not receive a zoning map amendment or Planning Code text amendment as part
20	of an Area Plan adopted after January 1, 2006 which (i) results in a net increase in the number of
21	permissible residential units, or (ii) results in a material increase in the net permissible residential
22	square footage as defined in Section 315.3(b)(2). The Planning Department shall require for housing
23	projects covered by this Subsection and Section 315.3(a)(1), as a condition of Planning Department
24	approval of a project's building permit, or by this Subsection and by Section 315.3(a)(2), (3) and (4), as
25	a Condition of Approval of a conditional use or planned unit development permit or as a condition of

1	Planning Department approval of a live/work project, that 12 percent of all units constructed on the
2	project site shall be affordable to qualifying households so that a project applicant must construct .12
3	times the total number of units produced in the principal project beginning with the construction of the
4	fifth unit. If the total number of units is not a whole number, the project applicant shall round up to the
5	nearest whole number for any portion of .5 or above. Consistent with the conclusions of the Mayor's
6	Office of Housing study authorized in Section 315.8(e), the Mayor's Office of Housing shall recommend
7	and the Board of Supervisors shall consider whether the requirements of this Subsection for buildings
8	of over 120 feet in height shall continue or expire after approximately five years.
9	The Planning Department shall provide written notice by mail to the project applicant of the
10	number of affordable units which shall be required within 30 days of approval by the Planning
11	Department or Planning Commission. This notice shall also be sent to project applicants who elect to
12	pay an in-lieu fee.
13	(2) If the principal project has resulted in demolition, conversion, or removal of affordable
14	housing units renting or selling to households at income levels and/or for a rental rate or sales price
15	below corresponding income thresholds for units affordable to qualifying households, the Planning
16	Commission shall require that the project applicant replace the number of affordable units removed
17	with units of a comparable number of bedrooms or provide that 15 percent of all units constructed as
18	part of the new project shall be affordable to qualifying households, whichever is greater.
19	(b) Timing of Construction: On-site affordable housing required by this Section 315.6 must
20	be constructed, completed, and ready for occupancy no later than the market rate units in the principal
21	<u>project.</u>
22	(c) Type of Housing: The type of affordable housing needed in San Francisco is
23	documented in the City's Consolidated Plan and the Residence Element of the General Plan. In
24	general, affordable units constructed under this Section 315.6 shall be comparable in number of
25	bedrooms, exterior appearance and overall quality of construction to market rate units in the principal

1	project. The Notice of Special Restrictions or Conditions of Approval shall include a specific number of
2	units at specified unit sizes for affordable units. The square footage of affordable units and interior
3	features in affordable units do not need to be same as or equivalent to those in market rate units in the
4	principal project, so long as they are of good quality and are consistent with then-current standards for
5	new housing. Where applicable, parking shall be offered to the affordable units subject to the terms and
6	conditions of the Department's policy on unbundled parking for affordable housing units as specified in
7	the Procedures Manual and amended from time to time. On-site affordable units shall be ownership
8	units unless the project applicant meets the eligibility requirement of Section 315.4(j)(1)(B).
9	(d) Marketing the Units: The Mayor's Office of Housing shall be responsible for overseeing
10	and monitoring the marketing of affordable units under this Section. In general, the marketing
11	requirements and procedures shall be contained in the Procedures Manual as amended from time to
12	time and shall apply to the affordable units in the project. The Mayor's Office of Housing may develop
13	occupancy standards for units of different bedroom sizes in the Procedures Manual in order to promote
14	an efficient allocation of affordable units. The Mayor's Office of Housing may require in the
15	Procedures Manual that prospective purchasers complete homebuyer education training or fulfill other
16	requirements. The Mayor's Office of Housing shall develop a list of minimum qualifications for
17	marketing firms that market affordable units under this ordinance, referred to the Procedures Manual
18	as Below Market Rate (BMR units). Within 3 months from the effective date of this legislation
19	(Ordinance No), the Mayor's Office of Housing shall recommend to the Planning
20	Commission that these minimum qualifications be published in the Procedures Manual such that, upon
21	approval of the qualifications by the Planning Commission, no developer marketing units under the
22	Inclusionary Housing Program shall be able to market BMR units except through a firm meeting all of
23	the minimum qualifications. For purposes of Ordinance No, any developer that has not yet
24	submitted a marketing plan to the Mayor's Office of Housing by the date of Planning Commission
25	approval of the qualifications shall be required to comply with this section. The Notice of Special

1	Restrictions or Conditions of Approval shall specify that the marketing requirements and procedures
2	contained in the Procedures Manual as amended from time to time, shall apply to the affordable units
3	in the project.
4	(1) Lottery: At the initial offering of affordable units in a housing project, the Mayor's
5	Office of Housing must require the use of a public lottery approved by the Mayor's Office of Housing to
6	select purchasers or tenants. The Mayor's Office of Housing shall also hold a general public lottery
7	and maintain and utilize a list generated from this lottery or utilize a list generated from a recent
8	lottery at another similar housing project to fill spaces in units that become available for re-sale or
9	occupancy in any housing project subject to this ordinance after the initial offering. The list shall be
10	updated from time to time but in no event less than annually to ensure that it remains current.
11	(2) Preferences: The Mayor's Office of Housing shall create a lottery system that gives
12	preference to people who live or work in San Francisco. MOH shall propose policies and procedures
13	for implementing this preference to the Planning Commission for inclusion in the Procedures Manual.
14	Otherwise, it is the policy of the Board of Supervisors to treat all households equally in allocating
15	affordable units under this Program.
16	If the project applicant elects, pursuant to Section 315.4(e)(2) that the project applicant will pay
17	an in lieu fee to satisfy the requirements of this Program, the project applicant shall meet the following
18	requirements:
19	(a) By paying an in-lieu fee to the Treasurer for use by the Mayor's Office of Housing for
20	the purpose of constructing at an alternate site the type of housing required by Section 315.5 within the
21	City and County of San Francisco.
22	(b) The amount of the fee which may be paid by the project applicant subject to this
23	Ordinance in-lieu of developing and providing housing required by Section 315.4 shall be determined
24	by Mayor's Office of Housing ("MOH") utilizing the following factors:
25	

(1) The number of units required by Section 315.5 if the project applicant were to elect to
meet the requirements of this section by off-site housing development. For the purposes of this section,
the City shall calculate the fee using the direct fractional result of the total number of units multiplied
by the percentage of off-site housing required, rather than rounding up the resulting figure as required
by Section 315.5(a).
(2) The affordability gap using data on the cost of construction of residential housing from
the "San Francisco Sensitivity Analysis Summary Report: Inclusionary Housing Program" prepared by

(2) The affordability gap using data on the cost of construction of residential housing from the "San Francisco Sensitivity Analysis Summary Report: Inclusionary Housing Program" prepared by Keyser Marston Associates, Inc. in August 2006 for the Maximum Annual Rent or Maximum Purchase Price for the equivalent unit sizes. The Planning Department and MOH shall update the technical report from time to time as they deem appropriate in order to ensure that the affordability gap remains current.

(3) No later than July 1 of each year, the Mayor's Office of Housing shall adjust the in lieu fee payment option and provide a report on its adjustment to the Board of Supervisors. MOH shall provide notice of any fee adjustment on its website at least 30 days prior to the adjustment taking effect.

The Mayor's Office of Housing is authorized to develop an appropriate methodology for indexing the fee, based on adjustments in the costs of constructing housing and in the price of housing in San Francisco. The method of indexing shall be published in the Procedures Manual.

shall transmit the amount of the fee to the Treasurer. Prior to the issuance by DBI of the first site or building permit for the project applicant, the project applicant must notify the Planning Department and MOH in writing that it has paid in full the sum required to the Treasurer. If the project applicant fails by the applicable date to demonstrate to the Planning Department that the project applicant has paid the applicable sum in full to the Treasurer, DBI shall deny any and all site or building permits or certificates of occupancy for the development project until the Planning Department notifies DBI and MOH that such payment has been made.

(d) Upon payment of the fee in full to the Treasurer and upon request of the project
applicant, the Treasurer shall issue a certification that the fee has been paid. The project applicant
shall present such certification to the Planning Department, DBI and MOH prior to the issuance by
DBI of the first site or building permit or certificate of occupancy for any development subject to this
Section. Any failure of the Treasurer, DBI, or Planning Department to give any notice under this
Section shall not relieve a project applicant from compliance with this Section. Where DBI
inadvertently issues a site or building permit without payment of the fee, DBI shall not issue any
certificate of occupancy for the project without notification from the Treasurer that the fee required by
this Section has been paid. The procedure set forth in this subsection is not intended to preclude
enforcement of the provisions of this section pursuant to any other section of this Code, or other
authority under the laws of the State of California.

(e) All monies contributed pursuant to this section shall be deposited in the special fund maintained by the Controller called the Citywide Affordable Housing Fund.

(1) Except as provided in subsection (2) below, the receipts in the Fund are hereby appropriated in accordance with law to be used to (1) increase the supply of housing affordable to qualifying households subject to the conditions of this Section, and (2) pay the expenses of MOH in connection with monitoring and administering compliance with the requirements of the Program. MOH is authorized to use funds in an amount not to exceed \$200,000 every 5 years to conduct follow-up studies under Section 315.8(e) and to update the in lieu fee amounts as described above in Section 315.6(b). All other monitoring and administrative expenses shall be appropriated through the annual budget process or supplemental appropriation for MOH. The fund shall be administered and expended by MOH, which shall have the authority to prescribe rules and regulations governing the Fund which are consistent with this Section.

(2) "Small Sites Funds":

(11) Designation of funds. 11011 shall designate and separately decount for 10/0 of all in
lieu fees that it receives under Section 315 et seq., excluding in lieu fees that are geographically
targeted such as those in Sections 315.4(a)(1) and 827(b)(5)(C), to support acquisition and
rehabilitation of Small Sites ("Small Sites Funds"). MOH shall continue to divert 10% of all in lieu fee
for this purpose until the Small Sites Funds reach a total of \$15 million at which point, MOH will stop
designating funds for this purpose. At such time as designated Small Sites Funds are expended and dip
below \$15 million, MOH shall start designating funds again for this purpose, such that at no time the
Small Sites Funds shall exceed \$15 million. When the total amount of in lieu fees paid to the City unde
Section 315 et seq. totals less than \$10 million over the preceding 12 month period, the Mayor's Office
of Housing is authorized to temporarily divert funds from the Small Sites Fund for other purposes. The
Mayor's Office of Housing must keep track of the diverted funds, however, such that when the amount
of in lieu fees paid to the City under Section 315 et seq. meets or exceeds \$10 million over the
preceding 12 month period, the Mayor's Office of Housing shall commit all of the previously diverted
funds and 10% any new funds, subject to the cap above, to the Small Sites Fund.
(B) Use of Small Sites Funds. The funds shall be used exclusively to acquire or rehabilitate
"Small Sites" defined as properties consisting of less than 25 units. Units supported by monies from the
fund shall be designated as housing affordable to qualifying households as defined in Section 315.1 for
no less than 55 years. Properties supported by the Small Sites Funds must be either (i) rental properties
that will be maintained as rental properties; (ii) vacant properties that were formerly rental properties
as long as those properties have been vacant for a minimum of two years prior to the effective date of
this legislation, (iii) properties that have been the subject of foreclosure or (iv) a Limited Equity
Housing Cooperative as defined in Subdivision Code Sections 1399.1 et seq. or a property owned or

(C) Initial Funds: If, within 18 months from the date of adoption of this ordinance, the

Mayor's Office of Housing dedicates an initial one-time contribution of other eligible funds to be used

leased by a non-profit entity modeled as a Community Land Trust.

1	initially as Small Sites Funds, the Mayor's Office of Housing may use the equivalent amount of Small
2	Sites Funds received from in lieu fees for other purposes permitted by the Citywide Affordable Housing
3	Fund until the amount of the initial one-time contribution is reached.

- (D) Annual Report: At the end of each fiscal year, the Mayor's Office of Housing shall issue a report to the Board of Supervisors regarding the amount of Small Sites Funds received from in lieu fees under this legislation, and a report of how those funds were used.
- (E) Intent: In adopting this ordinance regarding Small Sites Funds, the Board of Supervisors does not intend to preclude the Mayor's Office of Housing from expending other eligible sources of funding on Small Sites as described in this Section, or from allocating or expending more than \$15 million of other eligible funds on Small Sites.
 - (f) Lien Proceedings.

- (1) A project applicant's failure to comply with the requirements of this Section shall constitute cause for the City to record a lien against the development project in the sum of the in-lieu fee required under this Ordinance, as adjusted under this Section.
- (2) If, for any reason, the fee imposed pursuant to this Ordinance remains unpaid following issuance of the permit, the Treasurer shall initiate proceedings to impose the lien in accordance with the procedures set forth in Chapter 10, Article XX of the San Francisco Administrative Code to make the entire unpaid balance of the fee, including interest, a lien against all parcels used for the development project. The Treasurer shall send all notices required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the sponsor's name, a description of the sponsor's development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this Ordinance, and shall fix a time date and place for hearing. The Treasurer shall cause this report to be

•	matted to the sponsor and each owner of record of the pareets of real property subject to tien. Except
2	for the release of lien recording fee authorized by Administrative Code Section 10.237, all sums
3	collected by the Tax Collector pursuant to this Ordinance shall be held in trust by the Treasurer and
4	deposited in the Citywide Affordable Housing Fund established in Section 313.12.
5	(3) Any notice required to be given to a sponsor or owner shall be sufficiently given or
6	served upon the sponsor or owner or all purposes hereunder if personally served upon the sponsor or
7	owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor
8	or owner at the official address of the sponsor or owner maintained by the Tax Collector for the
9	mailing of tax bills or, if no such address is available, to the sponsor at the address of the development
10	project, and to the applicant for the site or building permit at the address on the permit application.
11	(g) In the event a building permit expires prior to completion of the work on and
12	commencement of occupancy of a housing project so that it will be necessary to obtain a new permit to
13	carry out any development, the obligation to comply with this Program shall be cancelled, and any in-
14	lieu fee previously paid to the Treasurer shall be refunded. If and when the sponsor applies for a new
15	permit, the procedures set forth in this Ordinance regarding construction of housing or payment of the
16	in-lieu fee shall be followed.
17	(h) In the event that a development project for which an in-lieu fee imposed under this
18	Section has been fully paid is demolished or converted to a use or uses not subject to this ordinance
19	prior to the expiration of its estimated useful life, the City shall refund to the sponsor a portion of the

SEC 315.10: AFFORDABLE HOUSING REQUIREMENTS SPECIFIC TO AREA PLANS

amount of an in-lieu fee paid. The portion of the fee refunded shall be determined on a pro rata basis

according to the ratio of the remaining useful life of the project at the time of demolition or conversion

in relation to its total useful life. For purposes of this Ordinance, the useful life of a development

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project shall be 50 years.

1	This Section applies specific housing requirements to certain Area Plans. For any housing
2	development of any height that is located in an area with a specific affordable housing requirement, the
3	more specific affordable housing requirement shall apply. The following provisions shall apply only to
4	the following Area Plans as provided below:
5	(a) Market and Octavia Area Plan: The requirements of Sections 315 through 315.9 shall
6	apply in the Plan Area subject to the following except that an additional affordable housing
7	requirement shall apply in the Market and Octavia Plan Area as follows:
8	(1) Definitions . The definitions in Section 326.2 and 318.2 shall apply.
9	(2) Amount of fee: All projects that have not received Planning Department or Commission
10	approval as of the effective date of this legislation and that are subject to the Affordable Housing
11	Program shall pay an additional affordable housing fee per square foot of Residential Space Subject to
12	the Community Improvements Impact Fee as follows; \$8.00 in the Van Ness Market Special Use
13	District; \$4.00 in the NCT District; and \$0.00 in the RTO District. A project applicant shall not pay a
14	fee for any square foot of space designated as a below market rate unit under this affordable housing
15	program or any other unit that is designated as an affordable housing unit under a Federal, State, or
16	local restriction in a manner that maintains affordability for a term no less than 50 years.
17	(3) Timing of payment: The fee shall be paid before the City issues a first certificate of
18	occupancy for the project.
19	(4) Use of Fee: The additional affordable housing requirement specified in this Section for
20	the Market and Octavia Plan Area shall be paid into the Citywide Affordable Housing Fund, but the
21	funds shall be separately accounted for. MOH shall expend the funds according to the following
22	priorities: First, to increase the supply of housing affordable to qualifying households in the Market
23	and Octavia Plan Area; second, to increase the supply of housing affordable to qualifying households
24	within 1 mile of the boundaries of the Plan Area; third, to increase the supply of housing affordable to
25	

1	qualifying households in the City and County of San Francisco. The funds may also be used for
2	monitoring and administrative expenses subject to the process described in Section 315.6(e).
3	(5) Other fee provisions: This additional affordable housing fee shall be subject to the
4	following provisions of Sections 326 et seq.; the inflation adjustment provisions of Section 326.3(d); the
5	waiver and reduction provisions of Section 326.3(h); the lien proceedings in Section 326.4; and the
6	refund provisions of Section 326.5. This additional affordable housing fee may not be met through the
7	in-kind provision of community improvements or Community Facilities (Mello Roos) financing options
8	of Sections 326.3(e) and (f).
9	(6) Findings: The Board of Supervisors hereby finds that the additional affordable housing
10	requirements of this Section are supported by the Nexus Study performed by Keyser Marston and
11	Associates referenced in Section 315.2(12) and found in Board File No. 081152. The Board of
12	Supervisors has reviewed the study and staff analysis and report of the study and, on that basis finds
13	that the study supports the current inclusionary housing requirements combined with the additional
14	affordable housing fee. Specifically, the Board finds that the study: identifies the purpose of the
15	additional fee to mitigate impacts on the demand for affordable housing in the City; identifies the use to
16	which the additional fee is to be put as being to increase the City's affordable housing supply; and
17	establishes a reasonable relationship between the use of the additional fee for affordable housing and
18	the need for affordable housing and the construction of new market rate housing. Moreover, the Board
19	finds that the current inclusionary requirements combined with the additional fee are less than the cost
20	of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds
21	that the study establishes that the current inclusionary requirements and additional fee do not duplicate
22	other City requirements or fees.
23	Furthermore, the Board finds that generally an account has been established, funds
24	appropriated, and a construction schedule adopted for affordable housing projects funded through the

1	Inclusionary Housing program and the additional fee or that the in lieu fees and the additional fee will
2	reimburse the City for expenditures on affordable housing that have already been made.
3	Furthermore, the Board finds that a major Market and Octavia Area Plan objective is to direct
4	new market rate housing development to the area. That new market rate development will greatly out
5	number both the number of units and potential new sites within the plan area for permanently
6	affordable housing opportunities. The City and County of San Francisco has adopted a policy in its
7	General Plan to meet the affordable housing needs of its general population and to require new
8	housing development to produce sufficient affordable housing opportunities for all income groups, both
9	of which will not be met by the projected housing development in the plan area. In addition, the "Draft
10	Residential Nexus Analysis City and County of San Francisco" of December 2006 indicates that market
11	rate housing itself generates additional lower income affordable housing needs for the workforce
12	needed to serve the residents of the new market rate housing proposed for the plan area. In order to
13	meet the demand created for affordable housing by the specific policies of the Plan and to be consistent
14	with the policy of the City and County of San Francisco it is found that an additional affordable
15	housing fee need be included on all market rate housing development in the Plan Area with priority for
16	its use being given to the Plan area.
17	(b) Eastern Neighborhoods Project Area: The requirements of Sections 315 through 315.9
18	and 319 shall apply in the Eastern Neighborhoods Plan Area subject to the following and subject to
19	any stated exceptions elsewhere in this Code, including the specific provisions in Section 319:
20	(1) Definitions:
21	"Gross square footage" shall have the meaning set forth in Section 102.9.
22	"Development Application" shall have the meaning set forth in Section 175.6.
23	"Eastern Neighborhood Controls" shall have the meaning set forth in Section 175.6.
24	Application. The option described in this subsection (ii) shall only be provided to development projects
25	that are subject to the Eastern Neighborhood Controls as defined in Section 175.6 (e), and consist of 20

1	units or less or less than 25,000 gross square feet. Amount of Fee. All projects subject to this subsection
2	may choose to pay a square foot in lieu fee instead of the in lieu fee provided for in Section 315.6 as
3	follows. If this option is selected, the project applicant shall pay \$40.00 per gross square foot of net
4	new residential development. The calculation of gross square feet shall not include nonresidential uses,
5	including any retail, commercial, or PDR uses, and all other space used only for storage and services
6	necessary to the operation or maintenance of the building itself.
7	(2) Timing of Payment. The project applicant shall pay the fee prior to issuance by DBI of
8	the first site or building permit for the project. At the project applicant's option, it may choose to pay
9	only 50% of the fee prior to issuance by DBI of the first site or building permit and, prior to issuance of
10	the first site or building permit, the City shall impose a lien on the property for the remaining 50% of
11	the fee through the procedures set forth in Section 315.6(f) except that no interest will accrue for the
12	first twelve months from the issuance of the first site or building permit for the project. The project
13	applicant shall pay the remaining 50% of the fee prior to issuance by DBI of a first certificate of
14	occupancy. When 100% of the fee is paid, including interest if applicable, the City shall remove the
15	<u>lien.</u>
16	(3) Use of Fee. The fee shall be paid into the Citywide Affordable Housing Fund, but the
17	funds shall be separately accounted for. MOH shall expend the funds according to the following
18	priorities: First, to increase the supply of housing affordable to qualifying households in the Eastern
19	Neighborhoods Project Areas; second, to increase the supply of housing affordable to qualifying
20	households within 1 mile of the boundaries of the Eastern Neighborhoods Project Areas; third, to
21	increase the supply of housing affordable to qualifying households in the City and County of San
22	Francisco. The funds may also be used for monitoring and administrative expenses subject to the
23	process described in Section 315.6(e).
24	(4) Findings. The Board of Supervisors hereby finds that the fee provisions of this Section
25	are equivalent to or less than the fees for developments of over 20 units previously adopted by the

1	Board in Ordinance No. 051685 and 060529 and are also supported by the Nexus Study performed by
2	Keyser Marston and Associates referenced in Section 315.2(12) and found in Board File No. 081152.
3	The Board of Supervisors has reviewed the study and staff analysis prepared by the Mayor's Office of
4	Housing dated July 24, 2008 in Board File No. 081152 and on that basis finds that the study supports
5	the current proposed changes to the inclusionary housing requirements for projects of 20 units or less
6	in the Eastern Neighborhood Area Plan. Specifically, the Board finds that the study and staff memo:
7	identifies the purpose of the additional fee to mitigate impacts on the demand for affordable housing in
8	the City; identifies the use to which the additional fee is to be put as being to increase the City's
9	affordable housing supply; and establishes a reasonable relationship between the use of the additional
10	fee for affordable housing and the need for affordable housing and the construction of new market rate
11	housing. Moreover, the Board finds that the new inclusionary requirements are less than the cost of
12	mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds
13	that the study establishes that the inclusionary requirements do not duplicate other City requirements
14	or fees.
15	Furthermore, the Board finds that generally an account has been established, funds
16	appropriated, and a construction schedule adopted for affordable housing projects funded through the
17	Inclusionary Housing program and the in lieu fees will reimburse the City for expenditures on
18	affordable housing that have already been made.
19	Furthermore, the Board finds that small scale development faces a number of challenges in the
20	current development climate, including limited access to credit and often, a higher land cost per unit
21	for the small sites on which they develop. Because of these and other variations from larger-scale
22	development, they operate under a somewhat unique development model which cannot be fully
23	encapsulated within the constraints of the Eastern Neighborhoods Financial Analysis, prepared to
24	assess the financial feasibility of increasing housing requirements and impact fees in the Plan Areas.
25	To address these challenges, the Board finds that a number of slight modifications to the affordable

1	housing requirements of the Eastern Neighborhoods, to apply to small projects (defined as 20 units or
2	fewer, or less than 25,000 gross square feet) are appropriate.

Section 2. The San Francisco Planning Code is hereby amended by amending Section 827, to read as follows:

SEC. 827. - RINCON HILL DOWNTOWN RESIDENTIAL MIXED USE DISTRICT (RH-DTR).

The Rincon Hill Downtown Residential Mixed Use District (RH-DTR), the boundaries of which are shown in Section Map No. 1 of the Zoning Map, is established for the purposes set forth below.

The RH-DTR District is adjacent to the southern edge of the downtown, generally bounded by Folsom Street, the Bay Bridge, the Embarcadero, and Essex Street. High-density residential uses and supporting commercial and institutional uses are allowed and encouraged within the limits set by height, bulk, and tower spacing controls. Folsom Street is intended to develop as the neighborhood commercial heart of the Rincon Hill and Transbay neighborhoods, and pedestrian-oriented uses are required on the ground floor. Individual townhouse dwelling units with ground floor entries directly to the street are required on streets that will become primarily residential, including First, Fremont, Beale, Main, and Spear Streets.

While lot coverage is limited for all levels with residential uses that do not face onto streets or alleys, traditional rear yard open spaces are not required except in the limited instances where there is an existing pattern of them, such as smaller lots on the Guy Place block. Specific height, bulk, and setback controls establish appropriate heights for both towers and mid-rise podium development and ensure adequate spacing between towers in order to establish a neighborhood scale and ensure light and air to streets and open spaces. Setbacks are required where necessary to provide transition space for ground floor residential uses and

to ensure sunlight access to streets and open spaces. Off-street parking must be located below grade.

Given the need for services and open space resulting from new development, projects will provide or contribute funding for the creation of public open space and community facilities as described in the Rincon Hill Area Plan of the General Plan. The Rincon Hill Streetscape Plan, part of the Area Plan, proposes to enhance and redesign most streets in the district to create substantial new open space amenities, improve pedestrian conditions, and improve the flow of local traffic and transit. Detailed standards for the provision of open spaces, mid-block pathways, and residential entries are provided to ensure that new buildings contribute to creating a public realm of the highest quality in Rincon Hill.

Table 827RINCON HILL DOWNTOWN RESIDENTIAL MIXED USE

DISTRICT ZONING CONTROL TABLE

			Rincon Hill Downtown Residential Mixed Use District Zoning
	Zoning	§	Controls
Ο.	Category	References	
	;vk;Building and Siti	ng Standards	
	Height and	§§ 102.12,	Varies 45—550 feet. For height
10	Bulk	105, 106, 250—	limits, see Zoning Map 1H and § 263.19;
		252, 260, 270	for bulk controls, see § 270(e).;\vk;
	Lot Size	§§ 890.56,	No limit
11	[Per Development]	121	

			1	
1		Rear Yard/Site	§ 136	100 percent lot coverage
2	12	Coverage		permitted; up to 80 percent for parcels
3				that front the north side of Guy Place
4				and for all parcels at residential levels
5				where not all units face onto streets or
6				alleys. § 825(b)(1) and 827(a)(4).
7		Setbacks	Ground	Building setback of 3 to 10 ft. for
8	13		Floor Residential	all buildings except towers on Spear,
9			Design	Main, Beale, Fremont, and First Streets.
10			Guidelines	§ 827(a)(2) and (6) .
11				Upper-story setback of 10 ft. required
12				above a height of 65 feet on both sides
13				of Spear, Main, Beale, Fremont, and First
14				Streets. § 827(a)(5).
15				Sun access plane setback of 50 degrees
16				for all buildings 85' and lower on the
17				south side of east-west mid-block
18				pathways. § 827(a)(5).
19				
20		Street-Facing	§§ 145.1,	Active uses required on all street
21	14	Uses	145.4, Ground	frontages. See §§ 145.1, 825(b). Ground-
22			Floor Residential	level residential or commercial
23			Design	requirements based on location. See §§
24			Guidelines	145.4 and 827(a)(2).
25		Parking and	§ 155(r)	Prohibited on Folsom Street from
		Parking and		

	Siting and		Parking access limited to two opening
	Dimensions		max. 11' wide each, loading access
			limited to one 15' opening. § 825(b)(7
			and 827(a)(8).
	Awning	§ 890.21	P, § 136.2(a)
17			
	Canopy	§ 890.24	P, § 136.2(b)
18			
	Marquee	§ 890.58	P, § 136.2(c)
19			
	Non-Residential Star	ndards and Uses	
	Required	§ 102.10	Non-residential uses limited to
20	Residential to Non-		occupiable sf per 6 occupiable sf
	Residential Use		devoted to residential uses. § 825(c)(
	Ratio		
	Use Size [Non-	§§ 890.130,	P for non-residential uses up t
21	Residential]	145.14	25,000 sq. ft., C above. No individual

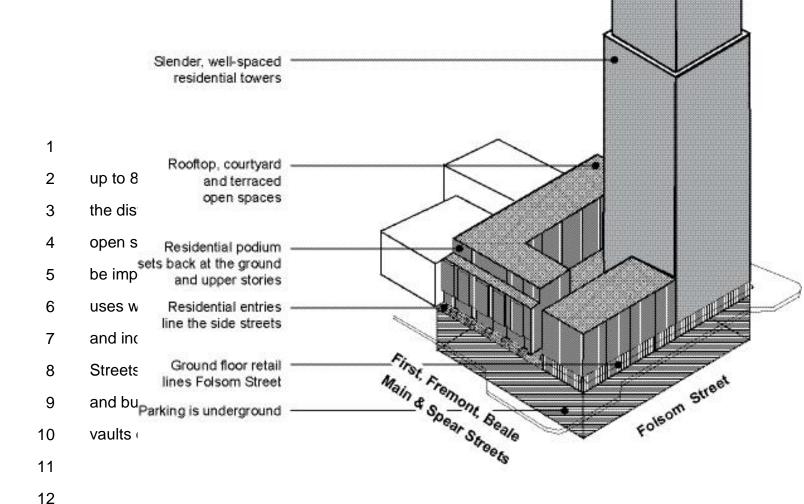
			from Folsom Street. §§ 145.14.
22	Open Space	§§ 135, 135.3	1 sq. ft. of publicly-accessible open space for every 50 sq. ft. of non-residential use over 10,000 sq. ft. § 135.3
	Off-Street	§§ 150,	None Required. Parking that is
23	Parking [Office uses]	151, 151.1, 153— 157, 204.5	accessory to office space limited to 7% of GFA.
	Off-Street	§§ 150,	None Required. Parking limited as
24	Parking [Non- Residential, other than office uses]	151, 151.1, 153— 157, 204.5	described in Section 151.1.
	Off-Street	§§ 150,	None Required. Loading
25	Freight Loading	152.2, 153—155, 204.5	maximums described in Section 152.2.
26	All Non-Resider	ntial Uses Permitted	d, except as described below.
20	Drive-Up	§ 890.30	NP
27	Facility		
28	Walk-Up Facility	§ 890.140	P if recessed 3 ft. C otherwise.
29	Hospital or Medical Center	§ 124.1, 890.44	С

1		Other	§ 890.50	С
2	30	Institutions		
3		Public Use	§ 890.80	С
4	31			
5		Movie Theater	§ 890.64	С
6	32			
7				_
8		Nighttime	§§ 102.17,	С
9	33	Entertainment	803.5(g)	
10		Adult	§ 890.36	NP
11	34	Entertainment		
12		Massage	§ 890.60	С
13	35	Establishment	Article 29	
14		Lotabilotimont	Health Code	
15			nealth Code	
16		Automobile	§§ 890.9,	NP
17	36	Parking Lot,	156, 160	
18		Community		
		Commercial		
19		Automobile	\$ 900.40	C now the evitoric of Coetion 457.4
20		Automobile	§ 890.10,	C, per the criteria of Section 157.1
21	37	Parking	160	
22		Garage, Community		
23		Commercial		
24		Automotive	§ 890.14	NP
25	38	Gas Station		

	Automotive	§ 890.18,	NP
39	Service Station	890.19	
	Automotive	§ 890.15	NP
40	Repair		
	Automotive	§ 890.20	NP
41	Wash		
	Automotive	§ 890.13	С
12	Sale or Rental		
	Mortuary	§ 890.62	С
43			
	Hours of	§ 890.48	C. 2 a.m.—6 a.m.
44	Operation		
	Business Sign	§§ 602—	P. § 607.2(f)
1 5		604, 608.1, 608.2	
	Tobacco	§ 890.123	С
45a	Paraphernalia		
	Establishments		
	;vk;Residential Stand	dards and Uses	
	Residential	§ 890.88	P;\vk;
46	Use		
	Residential	§ 890.88(a)	No Limit. § 207.5(d)
47	Density,		Unit Mix Required § 207.6

	Dwelling Units		
	Residential	§ 890.88(b)	No Limit. §§ 207.5 (d)
48	Density,		
	Group Housing		
	Usable Open	§ 135, 136	75 sq. ft. per unit; up to 50% may
49	Space [Per		be provided off-site if publicly
	Residential Unit]		accessible. § 135 and 827(a)(9).
	Accessory Off-	§§ 151.1,	None Required. Up to one car per
50	Street	153—157, 159—	2 dwelling units permitted; up to one car
	Parking, Residential	160, 204.5	per dwelling unit per procedures and
			criteria of Sections 151.1 825(b)(7) and
			827 (a)(8).
	Residential	§ 790.84,	С
51	Conversions	Ch. 41	
		Admin. Code	
	Residential		С
52	Demolition		
	Fringe	§§ 249.35,	P subject to the restrictions set
53	Financial Service	890.113	forth in Section 249.35, including, but
			not limited to, the proximity restrictions
			set forth in Subsection 249.35(c)(3).

(a) **Building Standards.**



- (2) **Street-Facing Use Requirements.** Pedestrian-oriented retail, residential, institutional uses, and community services are required ground floor uses on all street facing frontages, except for the minimum frontage required for fire doors, parking and loading access, and other utilities.
- (A) **Required Ground Floor Retail Spaces.** For frontages facing Folsom Street, ground floor space suitable for retail use is required for no less than 75 percent of all frontages, as specified in Section 145.4.
- (B) Required Individual Ground Floor Residential Units. For building frontages facing Fremont, First, Main, Beale and Spear Streets more than 60 feet from an intersection with Folsom, Harrison, or Bryant Streets, and for building frontages facing Guy Place and Lansing Street, individual ground floor residential units with direct pedestrian access to the sidewalk are required at intervals of no greater than 25 feet, except where residential lobbies, parking and loading access, utilities, and open space are necessary and provided pursuant to

Required.

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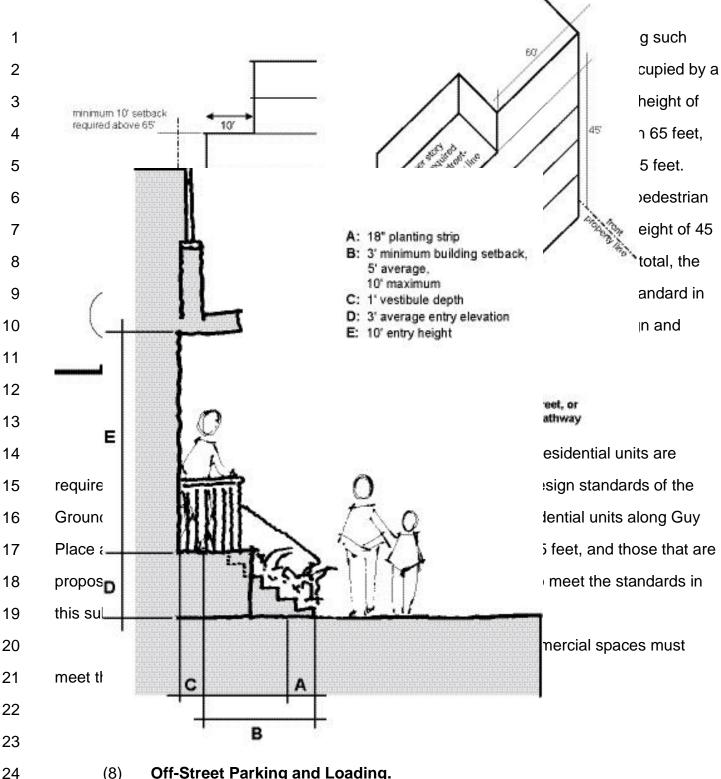
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- (3) **Required Streetwall.** Building area below 85 feet in height is required to be built to 100 percent of all property lines facing public rights-of-way, except where setbacks are required by this Section and except where publicly accessible open space is provided according to the provisions of this Section. Recesses, insets and breaks between buildings are permitted to provide vertical articulation to the facade, provided the overall integrity of the streetwall is maintained.
- (4) **Lot Coverage.** Lots fronting only on the north side of Guy Place are permitted up to 80 percent lot coverage.
- (5) **Upper Story Setback.** To ensure adequate sunlight to streets, alleys, and pedestrian pathways, upper story setbacks are required as follows:
- (A) All buildings are required to set back at least 10 feet above a height of 65 feet along Spear, Main, Beale, Fremont and First Streets. This requirement shall not apply to street frontage occupied by a building taller than 85 feet. This upper story setback requirement shall also not apply to the first 60 linear feet of frontage from corners at Folsom, Harrison, and Bryant Streets.
- (B) Buildings greater than 60 linear feet from a major street along Guy Place, Lansing Street, and any proposed or existing private or public mid-block pedestrian pathways, are required to be set back at least 10 feet above 45 feet in height from said right-of-way.



- (8) Off-Street Parking and Loading.
- Parking and Loading Access. (A)

- (i) **Width of openings.** The maximum permitted width of all combined parking and loading openings on Guy Place and Lansing Street for any single project is 20 feet.
 - (ii) **Folsom Street.** Access to off-street parking is not permitted on Folsom Street for lots with frontage on another street. For lots fronting solely on Folsom Street, access to parking on a Folsom Street frontage is permitted only through the processes established by Section 309.1 by demonstrating that every effort has been made to minimize negative impact on the pedestrian quality of the street. Loading may not be accessed from Folsom Street.
 - (9) Open Space.
 - (1) In addition to the standards of Section 135, open space intended to fulfill the requirements of off-site or publicly-accessible open space may include streetscape improvements with landscaping and pedestrian amenities on Guy Place and Lansing Street, beyond basic street tree planting or street lighting as otherwise required by this Code, in accordance with the Streetscape Plan of the Rincon Hill Area Plan.
 - (10) Streetscape Standards.
 - (A) Sidewalk Treatments.
 - (i) For all frontages abutting a public sidewalk, the project sponsor is required to install sidewalk widening, street trees, lighting, decorative paving, seating and landscaping in accordance with the Streetscape Plan of the Rincon Hill Area Plan, developed by the Planning Department and approved by the Board of Supervisors.
 - (ii) Prior to approval by the Board of Supervisors of a Streetscape Plan for Rincon Hill, the Planning Commission, through the procedures of Section 309.1, shall require an applicant to install sidewalk widening, street trees, lighting, decorative paving, seating, and landscaping in keeping with the intent of the Rincon Hill Area Plan of the General Plan and in accordance with subsections (iii)—(vi) below.

	(iii)	Sidewalk treatments shall comply with any applicable ordinances and with any
appli	cable re	egulation of the Art Commission, the Department of Public Works and the Bureau
of Li	ght, Hea	at and Power of the Public Utility Commission regarding street lighting, sidewalk
pavir	ng, and	sidewalk landscaping.

- (iv) The Streetscape Plan and any Commission requirement pursuant to subsection (ii) shall require the abutting property owner or owners to hold harmless the City and County of San Francisco, its officers, agents, and employees, from any damage or injury caused by reason of the design, construction or maintenance of the improvements, and shall require the owner or owners or subsequent owner or owners of the respective property to be solely liable for any damage or loss occasioned by any act.
- (v) Notwithstanding the provisions of this Section, an applicant shall apply for all required permits for changes to the legislated sidewalk widths and street improvements and pay all required fees.
- (vi) The owner of the property is required to maintain all those improvements other than lighting.
- (B) **Mid-Block Pedestrian Pathways.** For developments on Assessor's Blocks 3744—3748, the Commission may require, pursuant to Section 309.1, the applicant to provide a mid-block pedestrian pathway for the entire depth of their property where called for by the Rincon Hill Area Plan of the General Plan. This pathway shall be designed in accordance with the standards of this Section.
- (i) **Design.** The design of the pathway shall meet the following minimum requirements:
 - (AA) Have a minimum width of 20 feet from building face to building face;
 - (BB) Have a minimum clear walking width of 10 feet free of any obstructions.

1	(CC)	Be open to the sky and free from all encroachments for that entire width, except
2	for those per	mitted in front setbacks by Section 136 of this Code;
3	(DD)	Provide such ingress and egress as will make the area easily accessible to the
4	general publ	ic;
5	(EE)	Be protected from uncomfortable wind, as called for elsewhere in this Code;
6	(FF)	Be publicly accessible, as defined elsewhere in this Section;
7	(GG)	Be provided with special paving, furniture, landscaping, and other amenities that
8	facilitate ped	estrian use;
9	(HH)	Be provided with ample pedestrian lighting to ensure pedestrian comfort and
10	safety;	
11	(II)	Be free of any changes in grade or steps not required by the natural topography
12	of the underl	ying hill; and
13	(JJ)	Be fronted by active ground floor uses, such as individual townhouse residential
14	units, to the	greatest extent possible.
15	(ii)	Prior to issuance of a permit of occupancy, informational signage directing the
16	general publ	ic to the pathway shall be placed in a publicly conspicuous outdoor location at
17	street level s	tating its location, the right of the public to use the space and the hours of use,
18	and the nam	e and address of the owner or owner's agent responsible for maintenance.
19	(iii)	The owner of the property on which the pathway is located shall maintain it by
20	keeping the	area clean and free of litter and keeping in a functional and healthy state any
21	street furnitu	re, lighting and/or plant material that is provided.
22	(iv)	Notwithstanding the provisions of this subsection, an applicant shall obtain all

required permits for changes to the legislated sidewalk and street improvements and pay all

required fees.

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	(v)	The property owner or owners must hold harmless the City and County of San
Fran	cisco, its	s officers, agents, and employees, from any damage or injury caused by reason
of th	e desigr	, construction or maintenance of the improvements, and shall require the owner
or ov	wners or	subsequent owner or owners of the respective property to be solely liable for any
dam	age or lo	oss occasioned by any act.

(b) Uses.

- (1) **Housing Requirement for Residential Developments.** The requirements of Sections 315 through 315.9 shall apply in the RH-DTR subject to the following exceptions:
- (A) If constructed on-site, a minimum of 12 percent of the total units constructed, and if constructed off-site, a minimum of 17 percent of the total units constructed, shall be affordable to and occupied by qualifying persons and families as defined elsewhere in this Code.
- (B) Below-market-rate units as required by Sections 315 through 315.9 that are built off-site must be built within the area bounded by Market Street, the Embarcadero, King Street, Division Street, and South Van Ness Avenue.
- (C) No less than fifty percent (50%) of the fees that are paid due to development in the Rincon Hill Area Plan under Section 315.4(e)(2) and 315.6 shall be paid into the Citywide Affordable Housing Fund, but the funds shall be separately accounted for and designated exclusively to increase the supply of affordable housing in the SOMA area.
- (D) Fifty percent (50%) of the below-market rate units as required by Section 315 through 315.9 that are built on- or off-site must be provided as rental units for the life of the project, as defined in Planning Code Section 315.7(a).
- (E) The Mayor's Office of Housing must submit a resolution to the Board of Supervisors with a plan for the use of all *in lieu affordable housing* fee payments generated from the Rincon Hill Plan prior to any expenditure of the Funds.

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2	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney	
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4	Ву:	Curan Clavaland Masulas
5		Susan Cleveland-Knowles Deputy City Attorney
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