File No. <sub>-</sub>	_210053	Committee Item No1	
		Board Item No.	

## **COMMITTEE/BOARD OF SUPERVISORS**

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Completed	<b>by:</b> Erica Major	Date January 28, 2021
•	by: Frica Major	Date January 20, 2021

1	[Emergency Ordinance - Eviction Protection for Tenants Unable to Pay Rent]
2	
3	Emergency ordinance to temporarily restrict landlords from evicting residential tenants
4	for non-payment of rent due to the COVID-19 pandemic; to prohibit landlords from
5	imposing late fees, penalties, or similar charges on such tenants; and making findings
6	as required by the California Tenant Protection Act of 2019.
7	
8	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
9	Additions to Codes are in <u>single-underline italics Times New Roman font</u> .  Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .
10	Board amendment additions are in double-underlined Arial font.  Board amendment deletions are in strikethrough Arial font.
11	<b>Asterisks (* * * *)</b> indicate the omission of unchanged Code subsections or parts of tables.
12	
13	Be it ordained by the People of the City and County of San Francisco:
14	
15	Section 1. Declaration of Emergency under Charter Section 2.107.
16	(a) Section 2.107 of the Charter authorizes passage of an emergency ordinance in
17	cases of public emergency affecting life, health, or property, or for the uninterrupted operation
18	of any City or County department or office required to comply with time limitations established
19	by law. The Board of Supervisors hereby finds and declares that an actual emergency exists
20	that requires the passage of this emergency ordinance.
21	(b) The City and County of San Francisco is facing an unprecedented public health
22	and economic crisis due to the COVID-19 pandemic. On February 25, 2020, the Mayor
23	declared a state of emergency due to COVID-19 and the Board of Supervisors concurred in
24	the emergency. On March 13, 2020, the Mayor adopted the first of a series of emergency

orders, and the Board of Supervisors later adopted an ordinance signed by the Mayor

25

- (Ordinance No. 093-20), to limit the eviction of tenants who had been unable to pay certain months' rent due to financial impacts resulting from COVID-19. Thereafter, the Legislature adopted the Tenant, Homeowner, and Small Landlord Relief and Stabilization Act of 2020 (hereafter, "AB 3088"), which enacted additional protections for tenants who were unable to pay their rent due to COVID-19. But AB 3088 only applies to rent payments that came due between March 1, 2020 and January 31, 2021, and does not protect tenants from being evicted due to rent payments missed on or after February 1, 2021.
  - ongoing, dire emergency in San Francisco. The pandemic is surging, hospital resources are stretched thin, the City has had to abruptly shutter businesses across the City, and many residents are out of work entirely or have otherwise suffered a loss of income due to the pandemic. And the threat of mass evictions starting February 1, 2021 is a looming housing crisis for tenants who could be directly affected, as well as for the City as a whole. The City has a shortage of affordable rental housing, and a significant percentage of its households are renters and at risk of permanent displacement should they be forced to leave their current homes. Many potentially impacted renters are also essential workers, and the City could be at even greater risk in the event of a future pandemic if they are displaced.
  - (d) The Board of Supervisors finds it is in the public interest to prevent tenant displacement in San Francisco due to COVID-19 to the maximum extent permitted by law. Pursuant to the City's authority to regulate evictions, and consistent with AB 3088, this emergency ordinance applies to rent payments that originally came due on or after February 1, 2021. Nothing in this ordinance shall affect or impair the application of any other City law or AB 3088 with respect to rent payments that came due before February 1, 2021.
  - (e) This emergency ordinance is intended to prevent residential tenants from being evicted due to having suffered an adverse financial impact arising out of the COVID-19

pandemic. As compared to the just cause protections of the California Tenant Protection Act of 2019 ("AB 1482"), this ordinance further limits the permissible reasons for termination of a residential tenancy and provides additional tenant protections. The Board of Supervisors therefore finds that this ordinance is more protective of tenants than AB 1482, and intends that this emergency ordinance shall apply rather than AB 1482.

Section 2. Suspending Evictions and Penalties Due to Non-Payment of Rent.

- (a) Notwithstanding Administrative Code Section 37.9(a)(1) or any other City law to the contrary, a landlord may not endeavor to recover possession of a residential unit due to the tenant's non-payment of rent, if the rent payment originally became due on or after February 1, 2021, provided that the tenant's failure to pay (1) arose out of a substantial decrease in household income (including, but not limited to, a substantial decrease in household income caused by layoffs or a reduction in the number of compensable hours of work, or substantial out-of-pocket expenses); (2) that was caused by the COVID-19 pandemic, or by any local, state, or federal government response to COVID-19; and (3) is documented. The types of documentation that a tenant may use to show an inability to pay due to COVID-19 may include, without limitation, bank statements, pay stubs, employment termination notices, proof of unemployment insurance claim filings, sworn affidavits, and completed forms prepared by the Rent Board. A tenant shall have the option, but shall not be required, to use third-party documentation such as a letter from an employer to show an inability to pay.
- (b) Notwithstanding any lease provision to the contrary, a landlord may not impose late fees, penalties, interest, liquidated damages, or similar charges due to a residential tenant's non-payment of rent that originally became due on or after February 1, 2021, if the tenant can demonstrate that it missed the rent payment due to the COVID-19 pandemic, as

- set forth in subsection (a). A landlord also may not recover possession of a unit due to a tenant's failure to pay such late charges when subsection (a) applies, notwithstanding Administrative Code Section 37.9(a)(2) or any other City law to the contrary. The foregoing sentence shall not enlarge or diminish a landlord's rights with respect to such charges when subsection (a) does not apply.
  - (c) This emergency ordinance shall apply to all residential units in the City, including without limitation (1) all rental units as defined in Administrative Code Section 37.2(r), including those that are otherwise exempt from just cause protections pursuant to Section 37.9(b); (2) all residential units in residential hotels regardless of how long the unit has been occupied; and (3) all units where the rent is controlled or regulated by the City (e.g., privately-operated units controlled or regulated by the Mayor's Office of Housing and Community Development and/or the Department of Homelessness and Supportive Housing).
  - (d) This emergency ordinance is intended to suspend evictions and late penalties as stated in subsections (a) and (b) as soon as it takes effect, and shall therefore apply to all residential units as stated in subsection (c), including those where a notice to vacate or quit was pending as of the date that this ordinance took effect and regardless whether the notice was served before, on, or after February 1, 2021.
  - (e) The provisions of this emergency ordinance, being necessary for the welfare of the City and its residents, shall be liberally construed to effectuate its purpose, which is to protect tenants from being evicted or incurring penalties due to missing rent payments because of the COVID-19 pandemic. However, nothing in this ordinance shall relieve a tenant of the obligation to pay rent, nor restrict a landlord's ability to recover rent due.

Section 3. Effective Date. Consistent with Charter Section 2.107, this emergency ordinance shall become effective immediately upon enactment. Enactment occurs when the

1	Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the
2	ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's
3	veto of the ordinance. Once enacted, it shall remain in effect for 60 days, unless reenacted as
4	provided by Section 2.107. If not reenacted, it shall expire on the 61st day after enactment.
5	
6	Section 4. Severability. If any section, subsection, sentence, clause, phrase, or word
7	of this emergency ordinance, or any application thereof to any person or circumstance, is held
8	to be invalid or unconstitutional by a decision of a court of competent jurisdiction, such
9	decision shall not affect the validity of the remaining portions or applications of the ordinance.
10	The Board of Supervisors hereby declares that it would have passed this ordinance and each
11	and every section, subsection, sentence, clause, phrase, and word not declared invalid or
12	unconstitutional without regard to whether any other portion of this ordinance or application
13	thereof would be subsequently declared invalid or unconstitutional.
14	
15	Section 5. Supermajority Vote Required. In accordance with Charter Section 2.107,
16	passage of this emergency ordinance by the Board of Supervisors requires an affirmative vote
17	of two-thirds of the Board of Supervisors.
18	
19	
20	APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
21	
22	By: /s/
23	MANU PRADHAN Deputy City Attorney

24

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### **LEGISLATIVE DIGEST**

[Emergency Ordinance - Eviction Protection for Tenants Unable to Pay Rent]

Emergency ordinance to temporarily restrict landlords from evicting residential tenants for non-payment of rent due to the COVID-19 pandemic; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.

#### **Existing Law**

The Tenant, Homeowner, and Small Landlord Relief and Stabilization Act of 2020 (hereafter, "AB 3088") limits when a landlord may evict a residential tenant for non-payment of rent that came due between March 1, 2020 and January 31, 2021, but does not protect tenants from being evicted due to rent payments missed on or after February 1, 2021.

#### Amendments to Current Law

The emergency ordinance would restrict landlords from evicting tenants due to the non-payment of rent that originally came due on or after February 1, 2021, notwithstanding any City law (e.g., Admin. Code § 37.9(a)(1)) that might otherwise allow the eviction to go forward. To be protected from an eviction, the tenant would need to show with documentation that their failure to pay (1) arose out of a substantial decrease in household income or increase in out-of-pocket expenses, and (2) was caused by the COVID-19 pandemic. The ordinance would also prohibit landlords from imposing late fees or penalties or similar charges on a tenant who missed their post-January rent in these circumstances, and would prohibit landlords from evicting their tenants due to these unpaid fees/charges, notwithstanding any local law that may otherwise apply (e.g., Admin. Code § 37.9(a)(2)).

Consistent with Charter Section 2.107, the emergency ordinance would become effective immediately upon enactment but would remain in effect for only 60 days, unless reenacted.

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BOARD OF SUPERVISORS Page 1

# President, District 10 BOARD of SUPERVISORS



## City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689

Tel. No. 554-6516 Fax No. 554-7674 TDD/TTY No. 544-6546

## **Shamann Walton**

PRESIDENTIAL ACTION				
Date:	1/21/2021			
То:	Angela Calv	illo, Clerk of the	Board of Supervisors	
Madam Cler Pursuant to		s, I am hereby:		
▼ Waiving	g 30-Day Ru	le (Board Rule No. 3.2	23)	
File 1	No.	210053	Preston	
Title.	Emergency Rent	<sup>,</sup> Ordinance - Evi	(Primary Sponsor	
☐ Transfer	rring (Board Ru	le No 3.3)		
File l	No.			
Title.			(Primary Spons	or)
Fron	n:			Committee
То:				Committee
☐ Assignii	ng Temporar	y Committee Ap	ppointment (Board Rule No	- 1 SANSANA AND AND AND AND AND AND AND AND AND
Supervi	sor:		Replacing Supervisor:	
1	For:			Meeting
	(D	Pate)	(Committee)	
Start Time: End Time:				
Temporary Assignment: O Partial				

Shamann Walton, President

Board of Supervisors



#### **MYRNA MELGAR**

DATE: January 28, 2021

TO: Angela Calvillo

Clerk of the Board of Supervisors

FROM: Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee

RE: Land Use and Transportation Committee

COMMITTEE REPORT

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matter is of an urgent nature and request it be considered by the full Board on Tuesday, February 2, 2021, as a Committee Report:

### 210053 Emergency Ordinance - Eviction Protection for Tenants Unable to Pay Rent

Emergency ordinance to temporarily restrict landlords from evicting residential tenants for non-payment of rent due to the COVID-19 pandemic; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.

This matter will be heard in the Land Use and Transportation Committee at a Regular Meeting on Monday, February 1, 2021, at 1:30 p.m.

#### **BOARD of SUPERVISORS**



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco 94102-4689
Tel. No. 554-5184
Fax No. 554-5163
TDD/TTY No. 554-5227

## MEMORANDUM

TO: Abigail Stewart-Kahn, Interim Director, Department of Homelessness and

Supportive Housing

Dr. Grant Colfax, Director, Department of Public Health

Robert Collins, Executive Director, Rent Board

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: January 22, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Preston on January 19, 2021:

File No. 210053

Emergency ordinance to temporarily restrict landlords from evicting residential tenants for non-payment of rent due to the COVID-19 pandemic; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: erica.major@sfgov.org.

cc: Dylan Schneider, Department of Homelessness and Supportive Housing Emily Cohen, Department of Homelessness and Supportive Housing Greg Wagner, Department of Public Health Dr. Naveena Bobb, Department of Public Health Sneha Patil, Department of Public Health Arielle Fleisher, Department of Public Health

## **Introduction Form**

By a Member of the Board of Supervisors or Mayor

I hereby submit the following item for introduction (select only one):

Time stamp or meeting date

□ 2. Request for next printed agenda Without Reference to Committee.         □ 3. Request for hearing on a subject matter at Committee.         □ 4. Request for letter beginning: "Supervisor   inquiries"         □ 5. City Attorney Request.         □ 6. Call File No.   from Committee.         □ 7. Budget Analyst request (attached written motion).         □ 8. Substitute Legislation File No.   9. Reactivate File No.   10. Topic submitted for Mayoral Appearance before the BOS on         □ 10. Topic submitted for Mayoral Appearance before the BOS on   Please check the appropriate boxes. The proposed legislation should be forwarded to the following:   Small Business Commission   Youth Commission   Ethics Commission   Planning Commission   Building Inspection Commission					
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4. Request for letter beginning: "Supervisor   inquiries"     5. City Attorney Request.     6. Call File No.   from Committee.     7. Budget Analyst request (attached written motion).     8. Substitute Legislation File No.     9. Reactivate File No.       10. Topic submitted for Mayoral Appearance before the BOS on     Please check the appropriate boxes. The proposed legislation should be forwarded to the following:     Small Business Commission   Youth Commission   Ethics Commission     Planning Commission   Building Inspection Commission     Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.     Sponsor(s):     Supervisor Dean Preston     Subject:     Emergency Ordinance - Eviction Protection For Tenants Unable To Pay Rent     The text is listed:     Emergency ordinance to temporarily restrict landlords from evicting residential tenants for non-payment of rent due to the COVID-19 pandemic; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.	2. Request for next printed agenda Without Reference to Committee.				
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For Clerk's Use Only