File No. 210030

Committee Item No. _____ Board Item No. _____

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: <u>Budget & Finance Committee</u>

Date_	February 17, 2021	_
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Board of Supervisors Meeting

Date	
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Cmte Board

Motion Resolution Ordinance Legislative Digest Budget and Legislatin Youth Commission R Introduction Form Department/Agency (MOU Grant Information Fo Grant Budget Subcontract Budget Contract/Agreement Form 126 – Ethics Co Award Letter Application Public Corresponder	Report Cover Letter and/o rm	
(Use back side if add ADU Fee Waiver Impact Planning Department - C	Report	
by: Linda Wong by: Linda Wong	Date Date	February 12, 2021

ORDINANCE NO.

1	[Building Code	- Fee Waiver for	r Accessory Dwelling I	Jnits]
1				Jinte

- 2
- 3 Ordinance amending the Building Code to waive specified fees for certain accessory
- 4 dwelling unit projects through June 30, 2023; requiring the Department of Building
- 5 Inspection to annually report on such waivers; and affirming the Planning
- 6 Department's determination under the California Environmental Quality Act.
- NOTE: Unchanged Code text and uncodified text are in plain Arial font.
 Additions to Codes are in *single-underline italics Times New Roman font*.
 Deletions to Codes are in *strikethrough italics Times New Roman font*.
 Board amendment additions are in <u>double-underlined Arial font</u>.
 Board amendment deletions are in strikethrough Arial font.
 Asterisks (* * * *) indicate the omission of unchanged Code
 subsections or parts of tables.
- 12 Be it ordained by the People of the City and County of San Francisco:
- 13

11

- 14 Section 1. Background and Findings.
- 15 (a) The Planning Department has determined that the actions contemplated in this
- 16 ordinance comply with the California Environmental Quality Act (California Public Resources
- 17 Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
- 18 Supervisors in File No. 210030 and is incorporated herein by reference. The Board affirms
- 19 this determination.
- (b) On February 10, 2021, at a duly noticed public hearing, the Building Inspection
 Commission considered this ordinance in accordance with Charter Section D3.750-5 and
 Building Code Section 104A.2.11.1.1. A copy of a letter from the Secretary of the Building
 Inspection Commission regarding the Commission's recommendation is on file with the
 Clerk of the Board of Supervisors in File No. 210030, and is incorporated herein by
 reference.

1 (c) The State of California recognizes that construction of accessory dwelling units is 2 part of a suite of strategies to address housing challenges in the state. In 2019, state 3 legislators passed Senate Bill 13, Assembly Bill 68, Assembly Bill 881, and Assembly Bill 671 among several bills designed to facilitate the construction of accessory dwelling units, clarify 4 5 their contribution toward Regional Housing Needs Assessments allocations for local agencies, 6 and require that local agencies' General Plan Housing Elements incentivize construction of 7 accessory dwelling units as affordable units for tenants with very low, low, and moderate 8 incomes.

9 (d) San Francisco's housing affordability crisis impacts tenants with very low, low, and moderate incomes. These tenants could benefit from the addition of accessory dwelling units 10 11 to the City's affordable housing stock. In districts containing a greater proportion of single-12 family homes, accessory dwelling units can increase housing density within the current zoning 13 limits. Property owners have described a number of reasons for constructing accessory 14 dwelling units, including creating space for multigenerational living, addressing mobility issues 15 for seniors, and adding rental income streams. For some single-family homeowners of limited 16 or modest means that lack access to significant capital, the cost of constructing accessory 17 dwelling units, including Building Code fees, can be a barrier to construction of accessory 18 dwelling units.

19

20 Section 2. The San Francisco Building Code is hereby amended by deleting existing 21 Section 107A.15, and adding new Section 107A.15, to read as follows:

22

23 107A.15 Building Code fee waivers for 100% affordable housing projects and accessory
 24 dwelling unit projects. Notwithstanding any fee provision of the Building Code to the contrary, the
 25 following provisions shall apply to 100% affordable housing projects and accessory dwelling unit

1	projects where the subject accessory dwelling unit property is: (1) within a building or on a property
2	containing four or fewer dwelling units or (2) located on a nonprofit charitable organization's
3	residential project.
4	(a) Building inspection fees, plan review fees, records retention fees, and site surcharge fees
5	shall be waived. For purposes of this subsection (a), building inspection fees do not include electrical
6	and plumbing fees.
7	(b) For purposes of this Section 107A.15, affordable housing shall mean a multi-family
8	residential building, including any ancillary commercial space, where 100% of the residential units
9	(not including a manager's unit) will be subject to a recorded regulatory restriction to ensure
10	affordability based on income, or where 100% of the residential units (not including a manager's unit)
11	are funded by a nonprofit charitable organization and will provide permanent housing for homeless or
12	formerly homeless persons.
13	(c) For purposes of this Section 107A.15, accessory dwelling unit shall have the meaning set
14	forth in Planning Code Section 102. The applicant for the accessory dwelling unit is eligible for a fee
15	waiver (or proportionate fee waiver) solely for the establishment or modification of the accessory
16	dwelling unit and no other work on the applicant's property that is subject to the Building Code.
17	(d) Upon the effective date of the ordinance establishing Section 107A.15, which is on file with
18	the Clerk of the Board of Supervisors in File No. 190214, the fee waiver shall apply as of the date of
19	retroactivity stated in the ordinance establishing this Section.
20	(e) The fee waiver provisions also shall apply to 100% affordable housing projects and
21	accessory dwelling unit projects that have applied for building permits on or before the date of
22	retroactivity as stated in the ordinance identified in subsection (d) but have yet to receive a final
23	certificate of occupancy on the date of retroactivity; provided however, that the fee waiver shall apply
24	only to applicable Building Code fees that have not been paid as of the date of retroactivity. The
25	

Department of Building Inspection shall not refund any fees paid for such projects prior to the date of
 retroactivity.

- 3 (f) Subject to the exception in subsection (g), the fee waiver provisions shall apply for one year from the effective date of the ordinance on file with the Clerk of the Board of Supervisors in File No. 4 5 190214. One year from the effective date of the aforementioned ordinance, this Section 107A.15 shall 6 expire by operation of law, except as stated in subsection (g). 7 (g) Any 100% affordable housing projects and accessory dwelling unit projects that apply for 8 a building permit on or after the date of retroactivity as stated in the ordinance identified in subsection 9 (d) are eligible for all applicable fee waivers even if such fees are due after this Section 107A.15 10 expires as set forth in subsection (f). (h) To the extent the Department is aware that a project qualifies for a fee waiver under this 11 12 Section 107A.15, the Department shall inform the applicant about the fee waiver. The Department also 13 shall post notice of the fee waiver program on its website and at various locations in its offices where 14 the notice will be visible to applicants. 15 107A.15 Building Code fee waivers for accessory dwelling unit projects on lots containing 16 single-family homes. Notwithstanding any fee provision of the Building Code to the contrary, the 17 18 following provisions shall apply to accessory dwelling unit projects located on a lot containing a
- 19 <u>single-family home.</u>
- 20 (a) Building inspection fees, plan review fees, records retention fees, and site surcharge fees
 21 shall be waived. For purposes of this subsection (a), building inspection fees do not include electrical
- 22 *and plumbing fees.*
- 23 (b) For purposes of this Section 107A.15, "accessory dwelling unit" shall have the meaning
- 24 set forth in Planning Code Section 102, as amended from time to time. The applicant for the accessory
- 25 <u>dwelling unit is eligible under subsection (a) for fee waivers or proportionate fee waivers, if applicable</u>

1	(collectively, "fee waivers") solely for the establishment or modification of the accessory dwelling unit,
2	and not for any other work on the applicant's property that is subject to the Building Code.
3	(c) Upon the operative date of the ordinance establishing this Section 107A.15 to provide fee
4	waivers forcertain accessory dwelling unit projects, which is on file with the Clerk of the Board of
5	Supervisors in File No. 210030, the fee waivers provided for under subsection (a) shall apply
6	retroactively as of January 1, 2021. The Department of Building Inspection shall refund any applicable
7	fees paid after January 1, 2021 for projects eligible under subsection (a) for fee waivers or
8	proportionate fee waivers. The fee waivers also shall apply to accessory dwelling unit projects that
9	applied for building permits on or before January 1, 2021 but did not receive a final certificate of
10	occupancy by January 1, 2021; provided, however, that the fee waivers shall apply only to applicable
11	Building Code fees that have not been paid as of January 1, 2021. The Department of Building
12	Inspection shall not refund any fees paid for such projects prior to January 1, 2021.
13	(d) Subject to the exception in subsection (e), this Section 107A.15 shall expire by operation of
14	law on either (1) July 1, 2023, or (2) the first day of any fiscal year for which the Board of Supervisors
15	has not appropriated monies or authorized expenditures necessary to fund the fee waivers established
16	by this Section 107A.15, whichever is earlier. Upon its expiration, the City Attorney shall cause this
17	Section 107A.15 to be removed from the Building Code.
18	(e) Any accessory dwelling unit projects that apply for a building permit during the period
19	beginning on January 1, 2021 and ending on the date that this Section 107A.15 expires are eligible for
20	all applicable fee waivers, even if such fees are due after this Section 107A.15 expires as set forth in
21	subsection (d).
22	(f) To the extent the Department is aware that a project qualifies for a fee waiver under this
23	Section 107A.15, the Department shall individually inform the applicant about the fee waiver. The
24	Department also shall post notice, on its website and at various locations in its offices where the notice
25	will be visible to applicants, of the fee waivers available under this Section 107A.15.

Supervisors Mar; Melgar, Safai, Chan **BOARD OF SUPERVISORS**

1	(g) Department of Building Inspection Reports. On March 1, 2022, the Department of Building
2	Inspection shall submit a report to the Board of Supervisors and the Building Inspection Commission
3	on the operation of the fee waiver program established by this Section 107A.15 for the period of
4	calendar year 2021. On March 1, 2023, the Department of Building Inspection shall submit a report to
5	the Board of Supervisors and the Building Inspection Commission on the operation of the fee waiver
6	program established by this Section 107A.15 for the period of calendar year 2022. The reports shall
7	include, but need not be limited to, the number of projects taking advantage of one or more fee waivers,
8	the type and location of such projects, the total amount of fees waived or projected to be waived during
9	the term of this Section 107A.15, and any administrative impacts associated with the Department's
10	processing of such waivers. The report also shall include the following information in regard to an
11	ADU: (a) the length of time the applicant has owned the property; (b) whether the applicant is an
12	individual or a business; (c) whether the applicant intends to rent the ADU, and if so, whether the
13	applicant has under consideration a price range for rent; (d) whether the applicant has submitted
14	building permit applications for other residential properties in the City within the last 10 years; and (e)
15	whether the applicant owns, in whole or in part, any other residential property in San Francisco either
16	as an individual or as part of a partnership or corporation. The Director of the Department of Building
17	Inspection shall decide how best to obtain the information required by this subsection (g), which may
18	include self-reporting by applicants.
19	
20	Section 3. Expiration by Law of Prior Fee Waiver Pilot Program. On September 13,
21	2019, the City enacted Ordinance No. 207-19, which added Building Code Section 107A.15 to
22	establish an approximately one-year pilot program to waive specified fees for 100% affordable
23	housing projects and certain accessory dwelling units ("Fee Waiver Pilot Program").
24	Ordinance No. 207-19 is available in Clerk of the Board of Supervisors File No. 190214. The
25	Fee Waiver Pilot Program expired by operation of law on October 14, 2020. However, any

1 100% affordable housing projects and accessory dwelling unit projects that applied for a 2 building permit on or after June 1, 2019 and before October 14, 2020 remain eligible for all 3 applicable fee waivers under the Fee Waiver Pilot Program, even if such fees are due after expiration of the Fee Waiver Pilot Program. Notwithstanding that the Building Code Section 4 5 107A.15 set forth in Ordinance No. 207-19, is being deleted and replaced by a new Section 6 107A.15, the fee waivers under Ordinance No. 207-19 shall remain available to applicants for 7 building permits in the June 1, 2019 through October 13, 2020 time frame, according to the 8 terms of Ordinance No. 207-19, until there are no more eligible projects that qualify for a fee waiver under Ordinance No. 207-19. 9

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Section 4. Effective and Operative Dates.

(a) Effective Date. This ordinance shall become effective 30 days after enactment.
Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance
unsigned or does not sign the ordinance within ten days of receiving it, or the Board of
Supervisors overrides the Mayor's veto of the ordinance.

(b) Operative Date. This ordinance shall become operative on the date that the
Controller certifies, in writing, to the Director of the Department of Building Inspection that
either (1) the Board of Supervisors has enacted an ordinance appropriating monies necessary
to fund the fee waivers established by this ordinance, (2) the Board of Supervisors has
authorized expenditures under Article XIII of Administrative Code Chapter 10 necessary to
fund such fee waivers, or a combination of options (1) and (2).

22

Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal

1	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
2	additions, and Board amendment deletions in accordance with the "Note" that appears under
3	the official title of the ordinance.
4	
5	APPROVED AS TO FORM:
6	DENNIS J. HERRERA, City Attorney
7	By: <u>/s/ Peter R. Miljanich</u>
8	PETER R. MILJANICH Deputy City Attorney
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LEGISLATIVE DIGEST

[Building Code - Fee Waiver for Accessory Dwelling Units]

Ordinance amending the Building Code to waive specified fees for certain accessory dwelling unit projects through June 30, 2023; requiring the Department of Building Inspection to annually report on such waivers; and affirming the Planning Department's determination under the California Environmental Quality Act

Existing Law

The Building Code establishes a variety of fees for building permit applications, inspections, and other actions under the Building Code.

Amendments to Current Law

This ordinance would waive certain Building Code fees for certain accessory dwelling unit projects, as defined in the legislation, beginning on January 1, 2021. The fee waiver program established by this ordinance would expire on either (1) June 30, 2023, or (2) the first day of any fiscal year for which the Board of Supervisors has not appropriated monies or authorized expenditures necessary to fund the fee waiver program, whichever is earlier. The ordinance would require that the subject accessory dwelling unit be located on a lot containing a single-family home. The fee waiver program would apply to building inspection, plan review, records retention, and site surcharge fees. The ordinance would require the Department of Building Inspection to report annually on the fee waiver program. The ordinance also would make environmental findings.

Background Information

The City previously enacted a one-year pilot program to waive certain Building Code fees for 100% affordable housing projects and accessory dwelling unit projects, beginning on June 1, 2019. That pilot program expired on October 14, 2020.

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Items 7 and 8	Department:
Files 21-0030 and 21-0031	Department of Building Inspection

EXECUTIVE SUMMARY

Legislative Objectives

File 21-0030 is an ordinance amending the Building Code to waive certain fees for accessory dwelling unit projects on single family residence lots from January 1, 2021 through June 30, 2023. Under the proposed ordinance, the Department of Building Inspection would be required to annually report on the fee waivers.

File 21-0031 is an ordinance appropriating \$165,000 from the General Reserve for FY 2020-21 to offset the revenue reduction of the proposed fee waiver.

Key Points

- File 21-0030 waives building inspection fees, plan review fees, records retention fees, and site surcharge fees for the construction of accessory dwelling units on single family residence lots. Plumbing and electrical inspection fees are not included. These fee waivers would apply retroactively to January 1, 2021 through June 30, 2023. Accessory dwelling unit projects that paid fees after January 1, 2021 but before approval of the proposed ordinance, including projects that applied for permits prior to January 1, 2021 but did not receive a certificate of occupancy until after January 1, 2021, would be eligible for reimbursement.
- The Board of Supervisors approved a one-year pilot waiving building inspection and other fees from June 2019 to May 2020 for accessory dwelling unit projects. File 21-0030 applies specifically to accessory dwelling units on single family residence lots, compared to the pilot program which was not specific to single family residence lots. According to the Department of Building Inspection, approximately 38 percent of the accessory dwelling unit applications under the pilot program were for single family residence lots.

Fiscal Impact

• The proposed appropriation of \$165,000 from the General Reserve in FY 2020-21 would offset the reduction in fee revenue for an estimated 93 new accessory dwelling unit projects on single family residence lots in FY 2020-21 between January 2021 and June 2021.

Policy Consideration

 The General Reserve balance is \$78.5 million, equal to 1.5 percent of General Fund revenue in FY 2020-21. The Administrative Code allows reducing the General Fund Reserve level in FY 2020-21 from 3 percent to 1.5 percent if funds are appropriated from the Rainy Day Reserve. The proposed Five-Year Financial Plan anticipates appropriating \$114.5 million form the Rainy Day Reserve in FY 2020-21. Administrative Code Section 10.60(b) requires appropriation of sufficient funds to the General Reserve to restore the fund balance to the level required by the Administrative Code. The Board of Supervisors may temporarily suspend the provisions of Section 10.60(b) by two-thirds vote for the current or upcoming budget year.

Recommendation

• Approval of the proposed ordinances is a policy matter for the Board of Supervisors.

MANDATE STATEMENT

Charter Section 2.105 states that the Board of Supervisors shall act by written ordinance or resolution.

BACKGROUND

The Board of Supervisors approved a one-year pilot program from June 2019 through May 2020, waiving building inspection (except plumbing and electrical), plan review, records retention, and site surcharge fees for accessory dwelling unit projects (Ordinance 207-19).

DETAILS OF PROPOSED LEGISLATION

File 21-0030 is an ordinance amending the Building Code to waive certain fees for accessory dwelling unit projects on single family residence lots from January 1, 2021 through June 30, 2023. Under the proposed ordinance, the Department of Building Inspection would be required to annually report on the fee waivers. The proposed ordinance would affirm the Planning Department's determination that the proposed fee waiver complies with the California Environmental Quality Act (CEQA).

File 21-0031 is an ordinance appropriating \$165,000 from the General Reserve for FY 2020-21 to offset the revenue reduction of the proposed fee waiver.

Building Permit Fee Waiver (File 21-0030)

The proposed ordinance applies to the construction of accessory dwelling units (ADUs) on lots containing single family residences. The ordinance waives building inspection fees, plan review fees, records retention fees, and site surcharge fees. Building inspection fees for plumbing and electrical work are not included. These fee waivers would apply retroactively to January 1, 2021 through June 30, 2023. Accessory dwelling unit projects that paid fees after January 1, 2021 but before approval of the proposed ordinance, including projects that applied for permits prior to January 1, 2021 but did not receive a certificate of occupancy until after January 1, 2021, would be eligible for reimbursement.

Department of Building Inspection Reports

The proposed ordinance requires reports to the Board of Supervisors and the Building Inspection Commission on the fee waiver program on March 1, 2022 for calendar year (CY) 2021, and on March 1, 2023 for CY 2022. These reports are to include the number of projects, including type and location, and total amount of fees waived or projected to be waived. The report is also to include characteristics of the accessory dwelling unit project, including (a) length of time the applicant has owned the property, (b) whether the applicant is an individual or a business, (c) whether the accessory dwelling unit will be a rental and the intended amount of the rent, (d) whether the applicant has submitted building permit applications for other residential properties; and (e) whether that applicant owns other residential properties in the City.

FISCAL IMPACT

Impact of the FY 2019-20 One-Year Fee Waiver

The Board of Supervisors approved a one-year waiver from June 2019 to May 2020 for plan review, building inspection, records retention, and site surcharge fees for accessory dwelling units (Ordinance 207-19). Ordinance 207-19 was enacted in October 2019 but was retroactive to June 2019. According to a May 2020 memorandum from the Department of Building Inspection, 489 accessory dwelling unit applications were submitted between June 2019 and May 2020, of which 259 applications were submitted prior to and 230 applications were submitted after the ordinance enactment date on October 13, 2019. The reduction in fee revenue to the Department of Building Inspection during the one-year fee waiver was \$861,967.

Potential Impact of the Proposed Ordinances

The proposed ordinance applies to accessory dwelling units on single family residence lots, compared to the pilot program from June 2019 to May 2020, which was not specific to single family residence lots. According to the Department of Building Inspection memorandum, approximately 38 percent of the accessory dwelling unit applications (87 of 230 applications) between October 2019 (the implementation date of Ordinance 207-19) and May 2020 were for single family residence lots.

The proposed appropriation of \$165,000 from the General Reserve in FY 2020-21 would offset the reduction in fee revenue for an estimated 93 new accessory dwelling unit projects on single family residence lots between January 2021 and June 2021.¹

General Reserve

The current balance of the General Reserve is \$78.5 million, equal to 1.5 percent of General Fund revenue in FY 2020-21, according to the proposed Five-Year Financial Plan for FY 2021-22 through FY 2025-26. This General Reserve funding level is consistent with the Administrative Code, which allows a reduction in the General Fund Reserve in FY 2020-21 from 3 percent to 1.5 percent of General Fund revenues if funds are appropriated from the Rainy Day Reserve. The proposed Five-Year Financial Plan assumes the maximum appropriation of \$114.5 million from the Rainy Day Reserve in FY 2020-21.

Administrative Code Section 10.60(b) requires appropriation of sufficient funds to the General Reserve to restore the fund balance to the level required by the Administrative Code. The Board of Supervisors may temporarily suspend the provisions of Section 10.60(b) by two-thirds vote for the current or upcoming budget year. According to the Administrative Code, the Board of Supervisors may suspend Section 10.60(b) provisions following a natural disaster that causes the Mayor or the Governor to declare a state of emergency, or for any other purpose.

RECOMMENDATION

Approval of the proposed ordinances is a policy matter for the Board of Supervisors.

¹ The average fee waiver during the pilot program from June 2019 to May 2020 was \$1,762, based on approximately \$862,000 in waived fees for 489 units.

BUILDING INSPECTION COMMISSION (BIC)



London N. Breed Mayor

COMMISSION

Angus McCarthy President

Sam Moss Vice-President

Alysabeth Alexander-Tut Raquel Bito Kevin Clinch Jon Jacobo Jason Tam

Sonya Harris Secretary

Patrick O'Riordan, C.B.O., Interim Director Department of Building Inspection Voice (628) 652 -3510 49 South Van Ness Avenue, 5th Floor San Francisco, California 94103

February 10, 2021

Ms. Angela Calvillo Clerk of the Board Board of Supervisors, City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4694

Dear Ms. Calvillo:

RE: File No. 210030

Ordinance amending the Building Code to waive specified fees for certain accessory dwelling unit projects through June 30, 2023; requiring the Department of Building Inspection to annually report on such waivers; and affirming the Planning Department's determination under the California Environmental Quality Act.

The Building Inspection Commission met and held a public hearing on February 10, 2021 regarding File No. 210030 on the proposed amendment to the Building Code referenced above. The Commissioners voted unanimously to **recommend approval** of the proposed Ordinance.

President McCarthy Yes Commissioner Bito Yes Commissioner Jacobo Yes Commissioner Alexander-Tut Yes Vice-President MossYesCommissioner ClinchYesCommissioner TamYes

Should you have any questions, please do not hesitate to call me at (628) 652-3510.

Sincerely,

Sonya Harris Commission Secretary

cc: Patrick O'Riordan, Interim Director Mayor London N. Breed Supervisor Gordon Mar Supervisor Myrna Melgar Supervisor Ahsha Safai Supervisor Connie Chan Board of Supervisors **BOARD of SUPERVISORS**



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

January 15, 2021

File No. 210030

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On January 12, 2021, Supervisor Mar submitted the following legislation:

File No. 210030

Ordinance amending the Building Code to waive specified fees for certain accessory dwelling unit projects through June 30, 2023; requiring the Department of Building Inspection to annually report on such waivers; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning

> Not defined as a project under CEQA Guidelines Sections 15378 and 15060(c)(2) because it would not result in a direct or indirect physical change in the environment.

02/10/2021

City and County of San Francisco Department of Building Inspection



London N. Breed, Mayor Patrick O'Riordan, Interim Director

Date: May 12, 2020

To: San Francisco Board of Supervisors San Francisco Building Inspection Commission

From: Patrick O'Riordan, Interim Director (

Re: Ordinance 207-19 100% Affordable/ADU Pilot Fee Waiver Impact Report

Background

Effective October 13, 2019, Ordinance No. 207-19 waived for one year the Department of Building Inspection (DBI) Plan Review, Building Inspection, Records Retention and Site surcharge fees for the following types of projects:

- 100% Affordable Housing
- Accessory Dwelling Units (ADUs) on properties containing no more than four units or located on residential property owned by nonprofit charitable organizations.

The Ordinance was retroactive to June 1, 2019.

100% Affordable Housing Projects

DBI waived permit fees for a total of 32 100% affordable housing projects (12 alteration and 20 new construction projects). It should be noted that many of the projects required multiple building permits, so fees were waived for a total of 24 new construction permits and 49 alteration permits. The chart below shows the geographical distribution of projects taking advantage of the permit fee waivers.



Department of Building Inspection 1660 Mission Street – San Francisco CA 94103 Office (415) 558-6323 – Fax (415) 558-6207 – www.sfdbi.org

Accessory Dwelling Units

A total of 482 ADU projects* took advantage of the pilot year fee waiver. Of those, 259 were submitted between June 1, 2019, the Ordinance's date of retroactivity, and October 13, 2019, the Ordinance's effective date. The chart below shows the geographical distribution of projects taking advantage of the permit fee waiver.



*The total number of ADU permits waived was 489, as a small number of projects applied for multiple permits.

The Ordinance requires this report to include the following information regarding ADUs. The information was self-reported by applicants via customer questionnaire. It was collected for permit applications submitted after the ordinance took effect on October 13, 2019.

1) Are the ADUs in single family or multi-unit buildings?

Of the 230 permit applications for ADU construction submitted since the Ordinance took effect, 87 (38%) were for adding units to single family homes and 131 (57%) were for adding units to multi-unit buildings. For the remaining 11 (5%), the applicants declined to state.

2) The length of time the applicant has owned the property.

The majority of applicants (116) reported owning their homes for 10 years or less. This question had the highest number of applicants declining to answer the question. The breakdown of responses is below.

Length of time applicant has owned the property	Number of applicants	Percentage of total
1 year or less	34	14.7%
1-10 years	82	35.6%
11-20 years	27	11.7%
21-30 years	14	6%
More than 30 years	10	4.3%
Decline to state	63	27.3%

3) Is the applicant an individual or business?

161 applicants were individuals, 52 were businesses, and 17 declined to state.

4) Does the applicant intend to rent the ADU, and if so, does the applicant have a price range they are considering?

168 permit applicants stated that they intend to rent the ADU, 33 said that they did not, and 29 declined to state. Of those applicants who stated that they intended to rent the units, the average expected rent was \$2,703. The breakdown of responses is below.

Anticipated Rent	Number of Applicants	Percentage of Total
\$1-\$1,000	5	3%
\$1,001-\$2,000	45	26.7%
\$2,001-\$3,000	42	25%
\$3,001-\$4,000	25	14.8%
\$4,001 or greater	9	5.3%
To be determined/ declined	42	25%
to state		

5) Does the applicant have or has the applicant had building permit applications for other residential properties in the city within the last 10 years?

110 of the applicants had applied for building permits for other residential properties in the city within the last 10 years, 92 had not, and 28 declined to state.

6) Does the applicant own in whole or in part other residential property in San Francisco as an individual or as part of a partnership or corporation?

111 of the applicants reported having some ownership in other residential property. 85 did not. 34 declined to state.

Fiscal Impact

Total affordable housing permit fees waived equal \$4.2M: \$3.3M for 24 new construction permits and \$852K for 49 alteration permits. The average fees waived per permit equal \$140K for new construction and \$17K for alteration. Total ADU permit fees waived equal \$862K for 489 ADU permits. The average fees waived for ADU permits equal \$1,762.

The total fiscal impact on DBI from the pilot program is \$5M. This amount is more than double the original estimate of \$2M in the Budget Analyst's report, due primarily to the larger than estimated number of affordable housing permits. The table below includes details of fees waived.

			Records Retention	Buildng Inspection	
	Plan Review Fee	Site Fee	Fee	Fee	Total Fees
Accessory Dwelling Unit (ADU)	531,641	63,158	11,535	255,633	861,967
Affordable Housing new construction	1,894,581	426,260	<mark>6,98</mark> 2	1,038,215	3,366,038
Affordable Housing alteration/ small construction	519,668	65,489	17,680	249,126	851,963
Total	2,945,890	554, 9 07	36,197	1,542,974	5,079,968

BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

- TO: Patrick O'Riordan, Director, Department of Building Inspection Sonya Harris, Commission Secretary, Building Inspection Commission
- FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: January 15, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following legislation, introduced by Supervisor Mar on January 12, 2021:

File No. 210030

Ordinance amending the Building Code to waive specified fees for certain accessory dwelling unit projects through June 30, 2023; requiring the Department of Building Inspection to annually report on such waivers; and affirming the Planning Department's determination under the California Environmental Quality Act.

The proposed ordinance is being transmitted pursuant to Charter, Section D3.750-5, for public hearing and recommendation. It is pending before the Land Use and Transportation Committee and will be scheduled for hearing upon receipt of your response.

Please forward me the Commission's recommendation and reports at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: <u>Erica.Major@sfgov.org</u>.

c: John Murray, Department of Building Inspection Patty Lee, Department of Building Inspection **BOARD of SUPERVISORS**



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

January 15, 2021

File No. 210030

Lisa Gibson Environmental Review Officer Planning Department 1650 Mission Street, Ste. 400 San Francisco, CA 94103

Dear Ms. Gibson:

On January 12, 2021, Supervisor Mar submitted the following legislation:

File No. 210030

Ordinance amending the Building Code to waive specified fees for certain accessory dwelling unit projects through June 30, 2023; requiring the Department of Building Inspection to annually report on such waivers; and affirming the Planning Department's determination under the California Environmental Quality Act.

This legislation is being transmitted to you for environmental review.

Angela Calvillo, Clerk of the Board

By: Erica Major, Assistant Clerk Land Use and Transportation Committee

Attachment

c: Joy Navarrete, Environmental Planning Don Lewis, Environmental Planning President, District 10 BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco, CA 94102-4689 Tel. No. 554-6516 Fax No. 554-7674 TDD/TTY No. 544-6546

Shamann Walton

PRESIDENTIAL ACTION

Date: 1/15/2021

To: Angela Calvillo, Clerk of the Board of Supervisors

Madam Clerk,

Pursuant to Board Rules, I am hereby:

Waiving 30-Day Rule (Board Rule No. 3.23)

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	File No.		(Primary Sponsor	
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X	Transferring (Board Rule No 3.3)			
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From: Land Use & Transportation Committ				Committee
	To: Budget &	Finance		Committee
Assigning Temporary Committee Appointment (Board Rule No. 3.1)				. 3.1)
Supervisor: Replacing Supervisor:			₹	
	For:	Date)	(Committee)	The Meeting
	Start Time:	End Time:		
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