File No. 201283

Committee Item No. <u>4</u> Board Item No. \_\_\_\_\_

## COMMITTEE/BOARD OF SUPERVISORS

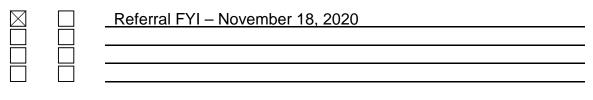
AGENDA PACKET CONTENTS LIST

Comm: <u>Public Safety & Neighborhood Services</u> Board of Supervisors Meeting: Date: <u>March 25, 2021</u> Date: \_\_\_\_\_

### **Cmte Board**

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M		Legislative Digest
		Budget and Legislative Analyst Report
		Youth Commission Report
		Introduction Form
		Department/Agency Cover Letter and/or Report
		MOU
		Grant Information Form
		Grant Budget
		Subcontract Budget
		Contract/Agreement
		Form 126 – Ethics Commission
		Award Letter
$\square$	$\square$	Application
H	H	Public Correspondence

#### OTHER



Prepared by:	John Carroll	
Prepared by:	John Carroll	

Date:	March 19, 2021
Date:	

FILE NO. 201283

ORDINANCE NO.

1	[Police Code - Gun Violence Restraining Orders]		
2			
3	Ordinance amending the Police Code to require peace officers who request a		
4	temporary emergency gun violence restraining order to serve and file a copy with the		
5	court no later than three days after issuance and to apply the California Penal Code		
6	provision penalizing violations of different types of gun violence restraining orders		
7	under California law to persons who are subject to parallel gun violence restraining		
8	orders issued by an out-of-state jurisdiction.		
9	NOTE: Unchanged Code text and uncodified text are in plain Arial font.		
10	Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in <u>strikethrough italics Times New Roman font</u> .		
11	Board amendment additions are in double-underlined Arial font. Board amendment deletions are in strikethrough Arial font.		
12	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.		
13			
14	Be it ordained by the People of the City and County of San Francisco:		
15			
16	Section 1. Article 36D of the Police Code is hereby amended by revising Sections		
17	3600D and 3601D, to read as follows:		
18	SEC. 3600D. BACKGROUND; STATEMENT OF POLICY.		
19	(a) California Penal Code section 18100 et seq. allows local law enforcement		
20	agencies to use Gun Violence Restraining Orders ("GVRO") as a tool for prohibiting and		
21	enjoining an individual from having custody or control, owning, purchasing, possessing, or		
22	receiving any firearms or ammunition when that individual poses an immediate and present		
23	danger of causing personal injury to self or others. Assembly Bill No. 12 (AB 12) and		
24	Assembly Bill No. 61 (AB 61), each approved by the Governor on October 11, 2019,		
25	expanded the circumstances, procedures, and scope under California law for the issuance of		

1 GVROs. Both AB 12 and AB 61 are operative on September 1, 2020. <u>Assembly Bill No. 2617</u>

2 (AB 2617), approved by the Governor on September 29, 2020, amended California Penal Code sections

3 <u>18140 and 18205 to strengthen procedural requirements applicable to peace officers and expand</u>

4 *applicable California Penal Code provisions to persons who are subject to certain gun violence* 

5 <u>restraining orders issued by an out-of-state jurisdiction</u>. AB 2617 is operative on January 1, 2021.

6

(b) There are three types of GVROs available in California:

- 7 (1) the temporary emergency protective order, available to peace officers where
  8 there is reasonable cause to believe the subject of the GVRO poses an immediate and
  9 present danger of causing personal injury to self or others;
- 10 (2) the temporary ex parte GVRO, available to peace officers, family members, 11 and other authorized persons, where there is a showing of a substantial likelihood that the 12 individual who is the subject of the GVRO poses a significant danger of causing personal 13 injury to self or others; and
- (3) the one-to-five-years ban, available to law enforcement, family members, and
  other authorized persons, which may be imposed after notice and a hearing where there is a
  finding by clear and convincing evidence that the individual who is the subject of the GVRO
  poses a significant danger of personal injury to self or others.
- All three types of GVROs require a finding that the GVRO is necessary to prevent
   personal injury to self or others because less restrictive alternatives either have been tried and

20 found to be ineffective, or have been determined inadequate or inappropriate for the

21 circumstances. <u>AB 2617 expanded the applicable California Penal Code section to persons who are</u>

- 22 <u>subject to certain gun violence restraining orders issued by an out-of-state jurisdiction.</u>
- 23 The foregoing description in this subsection (b) of the three types of GVROs

reflects California law as amended by AB 12, and AB 61, and AB 2617.

25

(c) It is the policy of the City to use GVROs in circumstances where there is a nexus
between the use or threat of use of a firearm or ammunition by the individual who is the
subject of the GVRO and the danger presented to self or others, and the GVRO is necessary
to prevent an injury to self or others. This tool is not intended to be used in circumstances
where there would be no value in obtaining a GVRO, such as when an individual is already
prohibited from obtaining or having access to a firearm, for the same period of time, or more,
that a GVRO could be in effect.

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#### SEC. 3601D. GUN VIOLENCE RESTRAINING ORDERS.

9 (a) Temporary Emergency Protective Orders. The Police Department ("SFPD") shall 10 seek to obtain a temporary emergency protective order when one or more officers are on the scene of an incident and there is reasonable cause to believe that: (1) the subject of the 11 12 prospective GVRO poses an immediate and present danger of causing personal injury to self 13 or others by having custody or control, owning, purchasing, possessing, receiving, or 14 attempting to purchase or receive, a firearm or ammunition; and (2) the GVRO is necessary to 15 prevent personal injury to self or others because less restrictive alternatives either have been tried and found to be ineffective, or have been determined to be inadequate or inappropriate 16 17 for the circumstances. The SFPD officer who requests a temporary emergency gun violence 18 *restraining order shall:* 19 (1) If the request is made orally, sign a declaration under penalty of perjury reciting the 20 oral statements provided to the judicial officer and memorialize the order of the court on the form 21 approved by the Judicial Council. (2) Serve the order on the restrained person, if the restrained person can reasonably be 22 23 located. (3) File a copy of the order with the court as soon as practicable, but not later than 24 25 three court days, after issuance.

Supervisor Stefani BOARD OF SUPERVISORS 1

### (4) Have the order entered into the computer database system for protective and

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restraining orders maintained by the Department of Justice.

3 (b) Temporary Ex Parte GVROs. SFPD shall seek to obtain a temporary ex parte 4 GVRO when one or more officers believe that: (1) there a substantial likelihood that the 5 individual who is the subject of the GVRO poses a significant danger, in the near future, of 6 causing personal injury to self or others by having custody or control, owning, purchasing, 7 possessing, or receiving a firearm or ammunition as determined by considering the factors 8 listed in California Penal Code 18155; and (2) the GVRO is necessary to prevent injury to self 9 or others because less restrictive alternatives either have been tried and found to be 10 ineffective, or have been determined to be inadequate or inappropriate for the circumstances.

(c) One-to-Five-Years Bans. SFPD shall seek to obtain a court order for one-to-five 11 12 years, when there is a finding by clear and convincing evidence that: (1) the subject of the 13 GVRO poses a significant danger of causing personal injury to self or others by having custody or control, owning, purchasing, possessing, or receiving a firearm or ammunition; and 14 15 (2) A GVRO is necessary to prevent personal injury to self or others because less restrictive 16 alternatives either have been tried and found to be ineffective, or have been determined to be 17 inadequate or inappropriate for the circumstances. SFPD shall re-examine every such court 18 order at least two months prior to its expiration to determine whether re-petitioning the court to extend the ban is warranted. 19

(d) Subsections (a)-(c) shall be implemented in a manner that is consistent with
California law. Accordingly, before September 1, 2020 (i.e., before the provisions of AB 12
and AB 61 are operative), subsections (a)-(c) are operative only to the extent permitted by
California law before September 1, 2020. As of September 1, 2020, subsections (a)-(c) are
fully operative.

25

1	<u>(e) California Penal Code section 18205 makes "every person who owns or possesses a firearm</u>			
2	or ammunition with knowledge that they are prohibited from doing so by a temporary emergency gun			
3	violence restraining order issued pursuant to Chapter 2 (commencing with Section 18125), an ex parte			
4	gun violence restraining order issued pursuant to Chapter 3 (commencing with Section 18150), a gun			
5	violence restraining order issued after notice and a hearing issued pursuant to Chapter 4 (commencing			
6	with Section 18170), or by a valid order issued by an out-of-state jurisdiction that is similar or			
7	equivalent to a gun violence restraining order described in this division, is guilty of a misdemeanor and			
8	shall be prohibited from having custody or control of, owning, purchasing, possessing, or receiving, or			
9	attempting to purchase or receive, a firearm or ammunition for a five-year period, to commence upon			
10	the expiration of the existing gun violence restraining order." A valid GVRO issued by an out-of-state			
11	jurisdiction that is similar or equivalent to a gun violence restraining order as specified in Cal. Penal			
12	Code section 18205 must be issued upon a showing by clear and convincing evidence that the person			
13	poses a significant danger of causing personal injury to themselves or another because of owning or			
14	possessing a firearm or ammunition.			
15	Section 2. Effective Date. This ordinance shall become effective 30 days after			
16	enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the			
17	ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board			
18	of Supervisors overrides the Mayor's veto of the ordinance.			
19	//			
20	//			
21	//			
22	//			
23	//			
24	//			
25				

1	Section 3. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors							
2	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,							
3	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal							
4	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment							
5	additions, and Board amendment deletions in accordance with the "Note" that appears under							
6	the official title of the ordinance.							
7								
8								
9	APPROVED AS TO FORM:							
10	DENNIS J. HERRERA, City Attorney							
11	By: <u>/s/</u> ALICIA CABRERA							
12	Deputy City Attorney							
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#### LEGISLATIVE DIGEST

[Police Code - Gun Violence Restraining Orders]

Ordinance amending the Police Code to require peace officers who request a temporary emergency gun violence restraining order to serve and file a copy with the court no later than three days after issuance and to apply the California Penal Code provision penalizing violations of different types of gun violence restraining orders under California law to persons who are subject to parallel gun violence restraining orders issued by an out-of-state jurisdiction.

#### Existing Law

Currently, peace officers may use Gun Violence Restraining Orders ("GVRO") as a tool for prohibiting and enjoining an individual from having custody or control, owning, purchasing, possessing, or receiving any firearms or ammunition when that individual poses an immediate and present danger of causing personal injury to self or others.

#### Amendments to Current Law

These amendments require peace officers who request a temporary emergency gun violence restraining order to serve and file a copy with the court no later than three days after issuance and to apply the California Penal Code provision penalizing violations of different types of gun violence restraining orders under California law to persons who are subject to parallel gun violence restraining orders issued by an out-of-state jurisdiction.

#### **Background Information**

These amendments update local law to conform with California state law.

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**BOARD of SUPERVISORS** 



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

# MEMORANDUM

- TO: William Scott, Police Chief Paul Miyamoto, Sheriff Chesa Boudin, District Attorney Manohar Raju, Public Defender
- FROM: John Carroll, Assistant Clerk, Public Safety and Neighborhood Services Committee, Board of Supervisors
- DATE: November 18, 2020

#### SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Public Safety and Neighborhood Services Committee has received the following proposed legislation, introduced by Supervisor Stefani on November 10, 2020:

#### File No. 201283

Ordinance amending the Police Code to require peace officers who request a temporary emergency gun violence restraining order to serve and file a copy with the court no later than three days after issuance and to apply the California Penal Code provision penalizing violations of different types of gun violence restraining orders under California law to persons who are subject to parallel gun violence restraining orders issued by an out-of-state jurisdiction.

If you have any comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

c: Office of Chair Mandelman Office of Supervisor Stefani Rowena Carr, Police Department Asja Steeves, Police Department Johanna Saenz, Sheriff's Department Katherine Johnson, Sheriff's Department Nancy Crowley, Sheriff's Department Rich Jue, Sheriff's Department Christian Kropff, Sheriff's Department Tera Anderson, Office of the District Attorney

## **Introduction Form**

By a Member of the Board of Supervisors or Mayor

Time stamp or meeting date

I hereby submit the following item for introduction (select only one):

<ul><li>✓ 1. For reference to Committee. (An Ordinance,</li></ul>	Resolution, Motion of	or Charter Amendment).	
2. Request for next printed agenda Without Refe	erence to Committee.		
3. Request for hearing on a subject matter at Con	mmittee.		
4. Request for letter beginning :"Supervisor			inquiries"
5. City Attorney Request.			
6. Call File No.	from Committee.		
7. Budget Analyst request (attached written mot	ion).		
8. Substitute Legislation File No.			
9. Reactivate File No.			
10. Topic submitted for Mayoral Appearance be	fore the BOS on		
	Youth Commission	Ethics Commiss	
Planning Commission	Building	g Inspection Commission	
Note: For the Imperative Agenda (a resolution no	ot on the printed age	enda), use the Imperative F	orm.
Sponsor(s):			
Stefani			
Subject:			
Police Code - Gun Violence Restraining Orders			
The text is listed:			
Ordinance amending the Police Code to require pea restraining order to serve and file a copy with the co California Penal Code provision penalizing violation California law to persons who are subject to parallel jurisdiction	ourt no later than thre ns of different types of	e days after issuance and to a of gun violence restraining of	apply the rders under
Signature of Spons	soring Supervisor: /s	/ Catherine Stefani	