[Development Impact and In-Lieu Fees]

FILE NO. 091275

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Ordinance amending the San Francisco Planning Code to create Article 4 for development impact fees and requirements, move Planning Code Sections 135(i), 135.3(d), 135.3(e), 139, 143, 149, a portion of 249.33, 313-313.15, 314-314.8, 315-315.9, 318-318.9, 319-319.7, 326-326.8, 327-327.6, and 331-331.6 and Chapter 38 of the San Francisco Administrative Code (Transit Impact Development Fee) to Article 4, and renumber and amend the sections; to provide that the Department of Building Inspection (DBI) will collect the development fees prior to issuance of the first building permit or other document authorizing project construction and verify that any in-kind public improvements required in lieu of a development fee are implemented prior to issuance of the first certificate of occupancy; to allow a project sponsor to defer payment of a development fee upon agreeing to pay a deferral surcharge (Fee Deferral Program), which option shall expire after three years unless further extended; to require the Planning Commission to hold a hearing prior to expiration of the Fee Deferral Program to review its effectiveness and make recommendations to the Board of Supervisors; to add introductory sections to Article 4 for standard definitions and procedures, delete duplicative code provisions and use consistent definitions, language and organization throughout; to require annual Citywide development fee reports and fee adjustments, and development fee evaluations every five years; to provide that the ordinance's operative date is <u>July 1</u> May 15, 2010; and to instruct the publisher to put a note at the original location of the renumbered sections stating that the text of those sections has been moved and providing the new section number; adopting findings, including Section 302, environmental findings, and findings of consistency with the General Plan and Planning Code Section 101.1.

1		NOTE:	Additions are <u>single-underline italics Times New Roman;</u> deletions are <u>strike through italics Times New Roman</u> .
2			Board amendment additions are double-underlined; Board amendment deletions are strikethrough normal.
3			board amendment deletions are <del>strikethrough normal</del> .
4	Be it o	ordained by th	ne People of the City and County of San Francisco:
5	Section	on 1. Findings	s. The Board of Supervisors hereby finds that:
6	A.	The Plannin	g Department has determined that the actions contemplated in this
7	ordinance co	mply with the	California Environmental Quality Act (California Public Resources
8	Code Section	n 21000 et se	q.). Said determination is on file with the Clerk of the Board of
9	Supervisors	in File No. 09	1275 and is incorporated herein by reference.
10	B.	Pursuant to	Section 302 of the Planning Code, the Board finds that this
11	ordinance wi	Il serve the p	ublic necessity, convenience, and welfare for the reasons set forth in
12	Planning Cor	mmission Res	solution No. 18015 and the Board incorporates such reasons herein
13	by reference	. A copy of P	lanning Commission Resolution No. 18015 is on file with the Board
14	of Superviso	rs in File No.	091275.
15	C.	This ordinan	ce is in conformity with the General Plan and the Priority Policies of
16	Planning Co	de Section 10	1.1 for the reasons set forth in Planning Commission Resolution No.
17	18015 and th	ne Board inco	rporates those findings herein by reference.
18	D.	In March, 20	008, San Francisco published its Citywide Development Impact Fee
19	Study Consc	lidated Repo	rt. The purpose of the Study was to evaluate the overall state,
20	effectiveness	s, and consist	ency of the City's impact fee collection process and to identify
21	improvemen	ts. Among ot	her things, the Study cited the City's decentralized process as a
22	problem. Cer	ntralizing the	collection of development impact and in-lieu fees within the
23	Department	of Building Ins	spection and providing for an auditing and dispute-resolution

function within DBI will further the City's goals of streamlining the process, ensuring that fees

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are accurately assessed and collected in a timely manner, informing the public of the fees
assessed and collected, and implementing some suggestions in the Consolidated Report

- E. Organizing all of the City's development impact fees and Planning Code requirements that authorize the payment of in-lieu fees into one article and putting standard language into introductory sections will make the requirements easier to locate and allow for the deletion of duplicative and potentially inconsistent provisions.
- F. The City imposes a variety of development fees on land-use development projects; the timing for collection of these fees varies. Also, typical economic cycles create volatility in the building and construction industries that has negative impacts on the availability of financing, greatly affecting the viability of a range of development projects. The current global economic crisis has exceeded both the depth and breadth of typical economic downturns. These boom-and-bust economic cycles create financial and other hardships for both project sponsors and the City's permit-issuing departments. By enacting this procedure to standardize the collection and timing of payment of development impact and in-lieu fees assessed by the City and give the project sponsor the option to defer the payment of the fees, the City intends not only to streamline the process but also to mitigate the financial hardships caused by economic cycles in general and the global economic crisis in particular. This will allow project sponsors to proceed to obtain their entitlements for development projects that would otherwise be unable to proceed under adverse conditions and enable a bettermanaged economic recovery.
- Section 2. The San Francisco Planning Code is hereby amended by adding Article 4, to read as follows:

23 ARTICLE 4

DEVELOPMENT IMPACT FEES AND PROJECT REQUIREMENTS THAT AUTHORIZE THE

PAYMENT OF IN-LIEU FEES

1	SEC. 401. DEFINITIONS. (a) In addition to the specific definitions set forth elsewhere in this
2	Article, the following definitions shall govern interpretation of this Article:
3	(1) "Affordable housing project." A housing project containing units constructed to satisfy
4	the requirements of Sections 413.5, 413.8, 415.4, or 4.5.5 of this Article, or receiving funds from the
5	Citywide Affordable Housing Fund.
6	(2) "Affordable to a household." A purchase price that a household can afford to pay based
7	on an annual payment for all housing costs of 33 percent of the combined household annual net
8	income, a 10 percent down payment, and available financing, or a rent that a household can afford to
9	pay based on an annual payment for all housing costs of 30 percent of the combined annual net income
10	(3) "Affordable to qualifying households":
11	(A) With respect to owned units, the average purchase price on the initial sale of all
12	affordable owned units in an affordable housing project shall not exceed the allowable average
13	purchase price. Each unit shall be sold:
14	(i) Only to households with an annual net income equal to or less than that of a household
15	of moderate income; and
16	(ii) At or below the maximum purchase price.
17	(B) With respect to rental units in an affordable housing project, the average annual rent
18	shall not exceed the allowable average annual rent. Each unit shall be rented:
19	(i) Only to households with an annual net income equal to or less than that of a household
20	of lower income;
21	(ii) At or less than the maximum annual rent.
22	(4) "Allowable average purchase price":
23	(A) For all affordable one-bedroom units in a housing project, a price affordable to a two-
24	person household of median income as set forth in Title 25 of the California Code of Regulations
25	Section 6932 ("Section 6932") on January 1st of that year;

1	(B) For all affordable two-bedroom units in a housing project, a price affordable to a three
2	person household of median income as set forth in Section 6932 on January 1st of that year;
3	(C) For all affordable three-bedroom units in a housing project, a price affordable to a foun
4	person household of median income as set forth in Section 6932 on January 1st of that year;
5	(D) For all affordable four-bedroom units in a housing project, a price affordable to a five-
6	person household of median income as set forth in Section 6932 on January 1st of that year.
7	(1) "Affordable to qualifying middle income households":
8	(A) With respect to owned units, the average purchase price on the initial sale of all
9	qualifying middle income units shall not exceed the allowable average purchase price deemed
10	acceptable for households with an annual gross income equal to or less than the qualifying limits for a
11	household of middle income, adjusted for household size. This purchase price shall be based on
12	household spending of 35% of income for housing, and shall only apply to initial sale, and not for the
13	life of the unit.
14	(B) With respect to rental units, the average annual rentincluding the cost of utilities paid
15	by the tenant according to the HUD utility allowance established by the San Francisco Housing
16	<u>Authority for qualifying middle income units shall not exceed the allowable average purchase price</u>
17	deemed acceptable for households with an annual gross income equal to or less than the qualifying
18	limits for a household of middle income, adjusted for household size. This price restriction shall exist
19	for the life of the unit.
20	(5) "Allowable average annual rent":
21	(A) For all affordable one-bedroom units in a housing project, 18 percent of the median
22	income for a household of two persons as set forth in Section 6932 on January 1st of that year;
23	(B) For all affordable two-bedroom units in a housing project, 18 percent of the median
24	income for a household of three persons as set forth in Section 6932 on January 1st of that year;

1	(C) For all affordable three-bedroom units in a housing project, 18 percent of the median
2	income for a household of four persons as set forth in Section 6932 on January 1st of that year;
3	(D) For all affordable four-bedroom units in a housing project, 18 percent of the median
4	income for a household of five persons as set forth in Section 6932 on January 1st of that year.
5	(6) "Annual gross income." Gross income as defined in CCR Title 25, Section 6914, as
6	amended from time to time, except that MOH may, in order to promote consistency with the procedures
7	of the San Francisco Redevelopment Agency, develop an asset test that differs from the State definition
8	if it publishes that test in the Procedures Manual.
9	(7) "Annual net income." Net income as defined in Title 25 of the California Code of
10	Regulations Section 6916.
11	(8) "Average annual rent." The total annual rent for the calendar year charged by a housing
12	project for all affordable rental units in the project of an equal number of bedrooms divided by the tota
13	number of affordable units in the project with that number of bedrooms.
14	(9) "Average purchase price." The purchase price for all affordable owned units in an
15	affordable housing project of an equal number of bedrooms divided by the total number of affordable
16	units in the project with that number of bedrooms.
17	(10) "Balboa Park Community Improvements Fund." The fund into which all fee revenue the
18	City collects from the Balboa Park Impact Fee is deposited.
19	(11) "Balboa Park Community Improvements Program." The program intended to implement
20	the community improvements identified in the Balboa Park Area Plan, as articulated in the Balboa
21	Park Community Improvements Program Document on file with the Clerk of the Board.
22	(12) "Balboa Park Impact Fee." The fee collected by the City to mitigate impacts of new
23	development in the Balboa Park Program Area, as described in the findings in Section 422.1.
24	(13) "Balboa Park Program Area." The Balboa Park Plan Area in Figure 1 of the Balboa
25	Park Station Area Plan of the San Francisco General Plan.

1	(14) "Base service standard." The relationship between revenue service hours offered by the
2	Municipal Railway and the number of automobile and transit trips estimated to be generated by certain
3	non-residential uses, expressed as a ratio where the numerator equals the average daily revenue
4	service hours offered by MUNI and the denominator equals the daily automobile and transit trips
5	generated by non-residential land uses as estimated by the TIDF Study or updated under Section 411.5
6	of this Article.
7	(15) "Base service standard fee rate." The TIDF that would allow the City to recover the
8	estimated costs incurred by the Municipal Railway to meet the demand for public transit resulting from
9	new development in the economic activity categories for which the fee is charged, after deducting
10	government grants, fare revenue, and costs for non-vehicle maintenance and general administration.
11	(16) "Board" or "Board of Supervisors." The Board of Supervisors of the City and County of
12	San Francisco.
13	(17) "Child-care facility." A child-care facility as defined in California Health and Safety
14	Code Section 1596.750.
15	(18) "Child-care provider." A provider as defined in California Health and Safety Code
16	<u>Section 1596.791.</u>
17	(19) "City" or "San Francisco." The City and County of San Francisco.
18	(20) "Commercial Space Subject to the Market and Octavia Community Infrastructure
19	Impact Fee." For each net addition of occupiable square feet within the Program Area which results in
20	an additional commercial unit or any increased commercial capacity that is beyond 20 percent of the
21	non-residential capacity at the time that requirements originally became effective.
22	(21) "Commercial development project." Any new construction, addition, extension,
23	conversion or enlargement, or combination thereof, of an existing structure which includes any
24	occupied floor area of commercial use; provided, however, that for projects that solely comprise an
25	addition to an existing structure which would add occupied floor area in an amount less than 20

1	percent of the occupied floor area of the existing structure, the provisions of this Article shall only
2	apply to the new occupied square footage.
3	(22) "Commercial use." Any structure or portion thereof intended for occupancy by retail or
4	office uses that qualify as an accessory use, as defined and regulated in Sections 204 through 204.5 of
5	this Code.
6	(23) "Commission" or "Planning Commission." The San Francisco Planning Commission.
7	(24) "Community apartment." As defined in San Francisco Subdivision Code Section
8	<u>1308(b).</u>
9	(25) "Community facilities." All uses as defined under Section 209.4(a) and 209.3(d) of this
10	<u>Code.</u>
11	(26) "Condition of approval" or "Conditions of approval." A condition or set of written
12	conditions imposed by the Planning Commission or another permit-approving or issuing City agency
13	or appellate body to which a project applicant agrees to adhere and fulfill when it receives approval
14	for the construction of a development project subject to this Article.
15	(27) "Condominium." As defined in California Civil Code Section 783.
16	(28) "Cultural/Institution/Education (CIE)." An economic activity category subject to the
17	TIDF that includes, but is not limited to, schools, as defined in Sections 209.3(g), (h), and (i) and
18	217(f)-(i) of this Code; child care facilities; museums and zoos; and community facilities, as defined in
19	Sections 209.4 and 221(a)-(c) of this Code.
20	(29) "DBI." The San Francisco Department of Building Inspection.
21	(30) "Dedicated." Legally transferred to the City and County of San Francisco, including all
22	relevant legal documentation, at no cost to the City.
23	(31) "Dedicated site." The portion of site proposed to be legally transferred at no cost to the
24	City and County of San Francisco under the requirements of this section.

1	(32) "Department" or "Planning Department." The San Francisco Planning Department or
2	the Planning Department's designee, including the Mayor's Office of Housing and other City agencies
3	or departments.
4	(33) "Designated affordable housing zones." For the purposes of implementing the Eastern
5	Neighborhoods Public Benefits Fund, shall mean the Mission NCT defined in Section 736 and the
6	Mixed Use Residential District defined in Section 841.
7	(34) "Development fee." Either a development impact fee or an in-lieu fee. It shall not
8	include a fee for service or any time and material charges charged for reviewing or processing permit
9	applications.
10	(35) "Development Fee Collection Unit" or "Unit." The Development Fee Collection Unit at
11	<u>DBI.</u>
12	(36) "Development impact fee." A fee imposed on a development project as a condition of
13	approval to mitigate the impacts of increased demand for public services, facilities or housing caused
14	by the development project that may or may not be an impact fee governed by the California Mitigation
15	Fee Act (California Government Code Section 66000 et seq.).
16	(37) "Development impact requirement." A requirement to provide physical improvements,
17	facilities or below market rate housing units imposed on a development project as a condition of
18	approval to mitigate the impacts of increased demand for public services, facilities or housing caused
19	by the development project that may or may not be governed by the California Mitigation Fee Act
20	(California Government Code Section 66000 et seq.).
21	(38) "Development project." A project that is subject to a development impact or in-lieu fee
22	or development impact requirement.
23	(39) "Development under the TIDF." Any new construction, or addition to or conversion of
24	an existing structure under a building or site permit issued on or after September 4, 2004, that results
25	in 3,000 gross square feet or more of a covered use. In the case of mixed use development that includes

1	residential development, the term "new development" shall refer to only the non-residential portion of
2	such development. "Existing structure" shall include a structure for which a sponsor already paid a fee
3	under the prior TIDF ordinance, as well as a structure for which no TIDF was paid.
4	(40) "Director." The Director of Planning or his or her designee.
5	(41) "DPW." The Department of Public Works.
6	(42) "Eastern Neighborhoods Infrastructure Impact Fee." The fee collected by the City to
7	mitigate impacts of new development in the Eastern Neighborhoods Program Area, as described in the
8	Findings in Section 423.1
9	(43) "Eastern Neighborhoods Public Benefits Fund." The fund into which all fee revenue
10	collected by the City from the Eastern Neighborhoods Impact Fee is deposited.
11	(44) "Eastern Neighborhoods Public Benefits Program." The program intended to implement
12	the community improvements identified in the four Area Plans affiliated with the Eastern
13	Neighborhoods (Central Waterfront, East SoMa, Mission, and Showplace Square/Potrero Hill), as
14	articulated in the Eastern Neighborhoods Public Benefits Program Document, on file with the Clerk of
15	the Board in File No. 081155.)
16	(45) "Eastern Neighborhoods Program Area." The Eastern Neighborhoods Plan Area in
17	Map 1 (Land Use Plan) of the Eastern Neighborhoods Area Plan of the San Francisco General Plan.
18	(46) "Economic activity category." Under the TIDF, one of the following six categories of
19	non-residential uses: Cultural/Institution/Education (CIE), Management, Information and Professional
20	Services (MIPS), Medical and Health Services, Production/Distribution/Repair (PDR),
21	Retail/Entertainment, and Visitor Services.
22	(47) "Entertainment development project." Any new construction, addition, extension,
23	conversion, or enlargement, or combination thereof, of an existing structure which includes any gross
24	square feet of entertainment use.
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1	(48) "Entertainment use." Space within a structure or portion thereof intended or primarily
2	suitable for the operation of a nighttime entertainment use as defined in Section 102.17 of this Code, a
3	movie theater use as defined in Sections 790.64 and 890.64 of this Code, an adult theater use as defined
4	in Sections 790.36 and 890.36 of this Code, any other entertainment use as defined in Sections 790.38
5	and 890.37 of this Code, and, notwithstanding Section 790.38 of this Code, an amusement game arcade
6	(mechanical amusement devices) use as defined in Sections 790.4 and 890.4 of this Code. Under this
7	Article, "entertainment use" shall include all office and other uses accessory to the entertainment use,
8	but excluding retail uses and office uses not accessory to the entertainment use.
9	(49) "First certificate of occupancy." Either a temporary certificate of occupancy or a
10	Certificate of Final Completion and Occupancy as defined in San Francisco Building Code Section
11	109A, whichever is issued first.
12	(50) "First construction document." As defined in Section 107A.13.1 of the San Francisco
13	Building Code.
14	(51) "Gross floor area." The total area of each floor within the building's exterior walls, as
15	defined in Section 102.9(b)(12) of this Code.
16	(52) "Gross square feet of use." With respect to the TIDF, the total square feet of gross floor
17	area in a building and/or space within or adjacent to a structure devoted to all uses covered by the
18	TIDF, including any common areas exclusively serving such uses and not serving residential uses.
19	Where a structure contains more than one use, areas common to two or more uses, such as lobbies,
20	stairs, elevators, restrooms, and other ancillary spaces included in gross floor area that are not
21	exclusively assigned to one uses shall be apportioned among the two or more uses in accordance with
22	the relative amounts of gross floor area, excluding such space, in the structure or on any floor thereof
23	directly assignable to each use.
24	(53) "Gross square footage." The meaning set forth in Section 102.9 of this Code.

1	(54) "Hotel development project." Any new construction, addition, extension, conversion, or
2	enlargement, or combination thereof, of an existing structure which includes any gross square feet of
3	<u>hotel use.</u>
4	(55) "Hotel" or "Hotel use." Space within a structure or portion thereof intended or primarily
5	suitable for rooms, or suites of two or more rooms, each of which may or may not feature a bathroom
6	and cooking facility or kitchenette and is designed to be occupied by a visitor or visitors to the City who
7	pays for accommodations on a daily or weekly basis but who do not remain for more than 31
8	consecutive days. Under this Article "hotel use" shall include all office and other uses accessory to the
9	renting of guest rooms, but excluding retail uses and office uses not accessory to the hotel use.
10	(56) "Household." Any person or persons who reside or intend to reside in the same housing
11	<u>unit.</u>
12	(57) "Household of lower income." A household composed of one or more persons with a
13	combined annual net income for all adult members which does not exceed the qualifying limit for a
14	lower-income family of a size equivalent to the number of persons residing in such household, as set
15	forth for the County of San Francisco in Title 25 of the California Code of Regulations Section 6932.
16	(58) "Household of median income." A household composed of one or more persons with a
17	combined annual net income for all adult members which does not exceed the qualifying limit for a
18	median-income family of a size equivalent to the number of persons residing in such household, as set
19	forth for the County of San Francisco in Title 25 of the California Code of Regulations Section 6932.
20	(59) "Household of moderate income." A household composed of one or more persons with a
21	combined annual net income for all adult members which does not exceed the qualifying limit for a
22	moderate-income family of a size equivalent to the number of persons residing in such household, as set
23	forth for the County of San Francisco in Title 25 of the California Code of Regulations Section 6932.
24	(60) Housing developer." Any business entity building housing units which receives a
25	payment from a sponsor for use in the construction of the housing units. A housing developer may be

1	(a) the same business entity as the sponsor, (b) an entity in which the sponsor is a partner, joint
2	venturor, or stockholder, or (c) an entity in which the sponsor has no control or ownership.
3	(61) "Housing project." Any development which has residential units as defined in the
4	Planning Code, including but not limited to dwellings, group housing, independent living units, and
5	other forms of development which are intended to provide long-term housing to individuals and
6	households. "Housing project" shall not include that portion of a development that qualifies as an
7	Institutional Use under the Planning Code. "Housing project" for purposes of this Program shall also
8	include the development of live/work units as defined by Section 102.13 of this Code. Housing project
9	for purposes of this Program shall mean all phases or elements of a multi-phase or multiple lot
10	residential development.
11	(62) "Housing unit" or "unit." A dwelling unit as defined in San Francisco Housing Code
12	Section 401.
13	(63) "Improvements Fund." The fund into which all revenues collected by the City for each
14	Program Area's impact fees are deposited.
15	(64) "In-Kind Agreement." An agreement acceptable in form and substance to the City
16	Attorney and the Director of Planning between a project sponsor and the Planning Commission,
17	subject to approval by the Planning Commission in its sole discretion, to provide a specific set of
18	community improvements at a specific phase of construction in lieu of contribution to the relevant
19	Improvements Fund. The In-Kind Agreement shall also mandate a covenant of the project sponsor to
20	reimburse all City agencies for their administrative and staff costs in negotiating, drafting, and
21	monitoring compliance with the In-Kind Agreement. The City shall also require the project sponsor to
22	provide a letter of credit or other instrument acceptable in form and substance to the City Attorney and
23	the Planning Department to secure the City's right to receive payment as described in the preceding
24	<u>sentence.</u>

1	(65) "Infrastructure." Open space and recreational facilities; public realms improvements
2	such as pedestrian improvements and streetscape improvements; public transit facilities; and
3	community facilities such as libraries, child care facilities, and community centers.
4	(66) "In lieu fee." A fee paid by a project sponsor in lieu of complying with a requirement of
5	this Code and that is not a development impact fee governed by the Mitigation Fee Act.
6	(67) Interim Guidelines" shall mean the Office Housing Production Program Interim
7	Guidelines adopted by the City Planning Commission on January 26, 1982, as amended.
8	(68) "Licensed Child-care facility." A child-care facility which has been issued a valid
9	license by the California Department of Social Services pursuant to California Health and Safety Code
10	<u>Sections 1596.80-1596.875, 1596.95-1597.09, or 1597.30-1597.61.</u>
11	(69) "Live/work project." A housing project containing more than one live/work unit.
12	(70) "Live/work unit" shall be as defined in Section 102.13 of this Code.
13	(71) "Long term housing." Housing intended for occupancy by a person or persons for 32
14	consecutive days or longer.
15	(72) "Low income." For purposes of this Article, up to 80% of median family income for the
16	San Francisco PMSA, as calculated and adjusted by the United States Department of Housing and
17	Urban Development (HUD) on an annual basis, except that as applied to housing-related purposes
18	such as the construction of affordable housing and the provision of rental subsidies with funds from the
19	SOMA Stabilization Fund established in Section 418.7, it shall mean up to 60% of median family
20	income for the San Francisco PMSA, as calculated and adjusted by HUD on an annual basis.
21	(73) "Management, Information and Professional Services (MIPS). An economic activity
22	category under the TIDF that includes, but is not limited to, office use; medical offices and clinics, as
23	defined in Section 890.114 of this Code; business services, as defined in Section 890.111 of this Code;
24	Integrated PDR, as defined in Section 890.49 of this Code, and Small Enterprise Workspaces, as
25	defined in Section 227(t) of this Code.

1	(74) "Market and Octavia Community Improvements Fund" The fund into which all fee
2	reveue collected by the City from the Market and Octavia Community Improvements Fee is deposited.
3	(75) "Market and Octavia Community Improvements Impact Fee." The fee collected by the
4	City to mitigate impacts of new development in the Market and Octavia Program Area, as described in
5	the findings in Section 421.1.
6	(76) "Market and Octavia Community Improvements Program." The program intended to
7	implement the community improvements identified in the Market and Octavia Area Plan, as articulated
8	in the Market and Octavia Community Improvements Program Document on file with the Clerk of the
9	Board in File No. 071157.)
10	(77) "Market and Octavia Program Area." The Market and Octavia Plan Area in Map 1
11	(Land Use Plan) of the Market and Octavia Area Plan of the San Francisco General Plan, which
12	includes those districts zoned RTO, NCT, or any neighborhood specific NCT, a few parcels zoned RH-1
13	or RH-2, and those parcels within the Van Ness and Market Downtown Residential Special Use District
14	(VMDRSUD).
15	(78) "Market rate housing." Housing constructed in the principal project that is not subject
16	to sales or rental restrictions.
17	(79) "Maximum annual rent." The maximum rent that a housing developer may charge any
18	tenant occupying an affordable unit for the calendar year. The maximum annual rent shall be 30
19	percent of the annual income for a lower-income household as set forth in Section 6932 on January 1st
20	of each year for the following household sizes:
21	(A) For all one-bedroom units, for a household of two persons;
22	(B) For all two-bedroom units, for a household of three persons;
23	(C) For all three-bedroom units, for a household of four persons;
24	(D) For all four-bedroom units, for a household of five persons.

1	(19) "Maximum purchase price." The maximum purchase price that a household of moderate
2	income can afford to pay for an owned unit based on an annual payment for all housing costs of 33
3	percent of the combined household annual net income, a 10 percent down payment, and available
4	financing, for the following household sizes:
5	(A) For all one-bedroom units, for a household of two persons;
6	(B) For all two-bedroom units, for a household of three persons;
7	(C) For all three-bedroom units, for a household of four persons;
8	(D) For all four-bedroom units, for a household of five persons.
9	(80) "Medical and Health Services." An economic activity category under the TIDF that
10	includes, but is not limited to, those non-residential uses defined in Sections 209.3(a) and 217(a) of this
11	Code; animal services, as defined in Section 224(a) and (b) of this Code; and social and charitable
12	services, as defined in Sections 209.3(d) and 217(d) of this Code.
13	(81) "Middle Income Household." A household whose combined annual gross income for all
14	members is between 120 percent and 150 percent of the local median income for the City and County of
15	San Francisco, as calculated by the Mayor's Office of Housing using data from the United States
16	Department of Housing and Urban Development (HUD) and adjusted for household size or, if data
17	from HUD is unavailable, as calculated by the Mayor's Office of Housing using other publicly
18	available and credible data and adjusted for household size.
19	(82) "MOCD." The Mayor's Office of Community Development.
20	(83) "MOH." The Mayor's Office of Housing.
21	(84) "MTA." The Municipal Transportation Agency.
22	(85) "MTA Director." The Director of MTA or his or her designee.
23	(86) "Municipal Railway; MUNI." The public transit system owned by the City and under the
24	jurisdiction of the MTA.

1	(87) "Net addition." The total amount of gross floor area defined in Planning Code Section
2	102.9 to be occupied by a development project, less the gross floor area existing in any structure
3	demolished or retained as part of the proposed development project that had been occupied by, or
4	primarily serving, any residential, non-residential, or PDR use for five years prior to the Planning
5	Commission or Planning Department approval of a development project subject to this Article, or for
6	the life of the structure demolished or retained, whichever is shorter.
7	(88) "Net addition of occupiable square feet of commercial use." Occupied floor area, as
8	defined in Section 102.10 of this Code, to be occupied by or primarily serving, non-residential use
9	excluding common areas such as hallways, maintenance facilities and lobbies, less the occupied floor
10	area in any structure demolished or rehabilitated as part of the proposed commercial development
11	project which occupied floor area was used primarily and continuously for commercial use and was
12	not accessory to any use other than residential use for at least five years prior to Planning Department
13	approval of a residential development project subject to this Article, or for the life of the structure
14	demolished or rehabilitated, whichever is shorter.
15	(89) Net addition of gross square feet of entertainment space." Gross floor area as defined in
16	Section 102.9 of this Code to be occupied by, or primarily serving, entertainment use, less the gross
17	floor area in any structure demolished or rehabilitated as part of the proposed entertainment
18	development project that was used primarily and continuously for entertainment, hotel, office, research
19	and development, or retail use and was not accessory to any use other than entertainment, hotel, office,
20	research and development, or retail use, for five years prior to Commission approval of an
21	entertainment development project subject to this Article, or for the life of the structure demolished or
22	rehabilitated, whichever is shorter, so long as such space was subject to Section 413.1 et seq. of this
23	Article or the Interim Guidelines.
24	(90) "Net addition of gross square feet of hotel space." Gross floor area as defined in Section
25	102.9 of this Code to be occupied by, or primarily serving, hotel use, less the gross floor area in any

1	structure demolished or rehabilitated as part of the proposed hotel development project space used
2	primarily and continuously for office or hotel use and not accessory to any use other than office or
3	hotel use for five years prior to Commission approval of a hotel development project subject to this
4	Article, or for the life of the structure demolished or rehabilitated, whichever is shorter.
5	(91) "Net addition of gross square feet of non-residential space." Gross floor area as defined
6	in Section 102.9 of this Code to be occupied by, or primarily serving, any non-residential use, less the
7	gross floor area in any structure demolished or rehabilitated as part of the proposed development
8	project space used primarily and continuously for the same non-residential use within the same
9	economic activity category. This space shall be accessory to any use other than that same non-
10	residential use for five years prior to Commission approval of a development project subject to this
11	Article, or for the life of the structure demolished or rehabilitated, whichever is shorter.
12	(92) "Net addition of gross square feet of residential space." Gross floor area as defined in
13	Section 102.9 of this Code to be occupied by, or primarily serving, residential use, less the gross floor
14	area in any structure demolished or rehabilitated as part of the proposed residential development
15	project space used primarily and continuously for residential use and not accessory to any use other
16	than residential use for five years prior to Planning Commission approval of a development project,
17	subject to this Article, or for the life of the structure demolished or rehabilitated, whichever is shorter.
18	(93) "Net addition of gross square feet of office space." Gross floor area as defined in
19	Planning Code Section 102.9 to be occupied by, or primarily serving, office use, less the gross floor
20	area in any structure demolished or rehabilitated as part of the proposed office development project
21	space used primarily and continuously for office or hotel use and not accessory to any use other than
22	office or hotel use for five years prior to Planning Commission approval of an office development
23	project subject to this Article, or for the life of the structure demolished or rehabilitated, whichever is
24	<u>shorter.</u>

1	(94) Net addition of gross square feet of research and development space." Gross floor area
2	as defined in Section 102.9 of this Code to be occupied by, or primarily serving, research and
3	development use, less the gross floor area in any structure demolished or rehabilitated as part of the
4	proposed research and development project that was used primarily and continuously for
5	entertainment, hotel, office, research and development, or retail use and was not accessory to any use
6	other than entertainment, hotel, office, research and development, or retail use, for five years prior to
7	Commission approval of a research and development project subject to this Article, or for the life of the
8	structure demolished or rehabilitated, whichever is shorter.
9	(95) "Net addition of gross square feet of retail space." Gross floor area as defined in Section
10	102.9 of this Code to be occupied by, or primarily serving, retail use, less the gross floor area in any
11	structure demolished or rehabilitated as part of the proposed retail development project that was used
12	primarily and continuously for entertainment, hotel, office, research and development, or retail use and
13	was not accessory to any use other than entertainment, hotel, office, research and development, or
14	retail use, for five years prior to Planning Commission approval of a retail development project subject
15	to this Article, or for the life of the structure demolished or rehabilitated, whichever is shorter.
16	(96) "New development." Under the TIDF, any new construction, or addition to or
17	conversion of an existing structure under a building or site permit issued on or after September 4, 2004
18	that results in 3,000 gross square feet or more of a use covered by the TIDF. In the case of mixed use
19	development that includes residential development, the term "new development" shall refer to only the
20	non-residential portion of such development. "Existing structure" shall include a structure for which a
21	sponsor already paid a fee under the prior TIDF ordinance, as well as a structure for which no TIDF
22	was paid.
23	(97) "Nonprofit child-care provider." A child-care provider that is an organization organized
24	and operated for nonprofit purposes within the provisions of California Revenue and Taxation Code
25	Sections 2370123710, inclusive, as demonstrated by a written determination from the California

1	Franchise Tax Board exempting the organization from taxes under Revenue and Taxation Code Section
2	<u>23701.</u>
3	(98) "Nonprofit organization." An organization organized and operated for nonprofit
4	purposes within the provisions of California Revenue and Taxation Code Sections 2370123710,
5	inclusive, as demonstrated by a written determination from the California Franchise Tax Board
6	exempting the organization from taxes under Revenue and Taxation Code Section 23701.
7	(99) "Non-Residential development project." Any new construction, addition, extension,
8	conversion or enlargement, or combination thereof, of an existing structure that includes any occupied
9	floor area of a non-residential use; provided, however, that for projects that solely comprise an
10	addition to an existing structure that would add occupied floor area in an amount less than 20 percent
11	of the occupied floor area of the existing structure, the provisions of this Article shall only apply to the
12	new occupied square footage.
13	(100) "Non-Residential space subject to the Balboa Park Impact Fee." Each net addition of
14	gross square feet within the Project Area that contributes to a 20 percent increase in commercial
15	capacity of an existing structure.
16	(101) "Non-residential Space Subject to the Eastern Neighborhoods Infrastructure Impact
17	Fee. Each net addition of net square feet within the Eastern Neighborhoods Project Area which
18	contributes to a 20 percent increase in non-residential capacity of an existing structure.
19	(102) Non-residential use." Any structure or portion thereof intended for occupancy by retail,
20	office, commercial, or other non-residential uses defined in Section 209.3, 209.8, 217, 218, 219 of this
21	Code, and 221; except that residential components of uses defined in Section 209.3(a)-(c) and (g)-(i)
22	shall be defined as a "residential use" for purposes of this Article. For the purposes of this Article, non-
23	residential use shall not include PDR and publicly owned and operated community facilities.
24	(103) "Notice of Special Restrictions." A document recorded with the San Francisco
25	Recorder's Office for any unit subject to this Program detailing the sale and resale or rental

1	restrictions and any restrictions on purchaser or tenant income levels included as a Condition of
2	Approval of the principal project relating to the unit.
3	(104) "Office development project." Any new construction, addition, extension, conversion or
4	enlargement, or combination thereof, of an existing structure which includes any gross floor area of
5	office use
6	(105) "Office use." Space within a structure or portion thereof intended or primarily suitable
7	for occupancy by persons or entities which perform, provide for their own benefit, or provide to others
8	at that location services including, but not limited to, the following: Professional; banking; insurance;
9	management; consulting; technical; sales; and design; and the non-accessory office functions of
10	manufacturing and warehousing businesses; all uses encompassed within the definition of "office" in
11	Section 219 of this Code; multimedia, software, development, web design, electronic commerce, and
12	information technology; all uses encompassed within the definition of "administrative services" in
13	Section 890.106 of this Code; and all "professional services" as proscribed in Section 890.108 of this
14	Code excepting only those uses which are limited to the Chinatown Mixed Use District.
15	(106) "Off-site unit." A unit affordable to qualifying households constructed pursuant to this
16	Ordinance on a site other than the site of the principal project.
17	(107) "On-site unit." A unit affordable to qualifying households constructed pursuant to this
18	Article on the site of the principal project.
19	(108) "Owned unit." A unit affordable to qualifying households which is a condominium, stock
20	cooperative, community apartment, or detached single-family home. The owner or owners of an owned
21	unit must occupy the unit as their primary residence.
22	(109) "Owner." The record owner of the fee or a vendee in possession.
23	(110) "PDR use." Those uses contained in Sections 220, 222, 223, 224, 225, and 226 of this
24	<u>Code.</u>
25	

1	(111) "Principal project." A housing development on which a requirement to provide
2	affordable housing units is imposed.
3	(112) "Principal site." The total site proposed for development, including the portion of site
4	proposed to be legally transferred to the City and County of San Francisco.
5	(113) "Procedures Manual." The City and County of San Francisco Affordable Housing
6	Monitoring Procedures Manual issued by the San Francisco Department of City Planning, as amended.
7	(114) "Rent" or "rental." The total charges for rent, utilities, and related housing services to
8	each household occupying an affordable unit.
9	(115) "Rental unit." A unit affordable to qualifying households which is not a condominium,
10	stock cooperative, or community apartment.
11	(116) "Replacement." The total amount of gross floor area, as defined in Section 102.9 of this
12	Code, to be demolished and reconstructed by a development project, provided that the space
13	demolished had been occupied by, or primarily serving, any residential, non-residential, or PDR use
14	for five years prior to Planning Commission or Planning Department approval of the development
15	project subject to this Article or for the life of the structure demolished or retained, whichever is
16	<u>shorter.</u>
17	(117) "Research and Development ("R&D") project." Any new construction, addition,
18	extension, conversion, or enlargement, or combination thereof, of an existing structure which includes
19	any gross square feet of R&D use.
20	(118) "Research and development use." Space within any structure or portion thereof intended
21	or primarily suitable for basic and applied research or systematic use of research knowledge for the
22	production of materials, devices, systems, information or methods, including design, development and
23	improvement of products and processing, including biotechnology, which involves the integration of
24	natural and engineering sciences and advanced biological techniques using organisms, cells, and parts
25	

1	thereof for products and services, excluding laboratories which are defined as light manufacturing use.
2	consistent with Section 226 of this Code.
3	(119) "Residential Space Subject to the Balboa Park Impact Fee." Each net addition of gross
4	square feet within the Balboa Park Project Area which results in a net new residential unit.
5	(120) "Residential Space Subject to the Eastern Neighborhoods Infrastructure Impact Fee."
6	Each net addition of net square feet within the Eastern Neighborhoods Project Area which results in a
7	net new residential unit.
8	(121) "Residential Space Subject to the Market and Octavia Community Infrastructure Impact
9	Fee." Each net addition of occupiable square feet within the Market and Octavia Program Area which
10	results in an additional residential unit or contributes to a 20 percent increase of residential space
11	from the time that this ordinance is adopted within the Market and Octavia Community Improvements
12	<u>Fund.</u>
13	(122) "Residential use." Any structure or portion thereof intended for occupancy by uses
14	defined in Sections 209.1, 790.88, and 890.88 of this Code, as relevant for the subject zoning district,
15	or containing group housing as defined in Section 209.2(a)-(c) of this Code and any residential
16	components of institutional uses as defined in Section 209.3(a)-(c) and (g-(i) of this Code.
17	(123) "Retail development project." Any new construction, addition, extension, conversion, or
18	enlargement, or combination thereof, of an existing structure which includes any gross square feet of
19	<u>retail use.</u>
20	(124) "Retail/entertainment." An economic activity category under the TIDF that includes, but
21	is not limited to, a retail use; an entertainment use; massage establishments, as defined in Section
22	218.1 of this Code; laundering, and cleaning and pressing, as defined in Section 220 of this Code.
23	(125) "Retail use." Space within any structure or portion thereof intended or primarily
24	suitable for occupancy by persons or entities which supply commodities to customers on the premises
25	including, but not limited to, stores, shops, restaurants, bars, eating and drinking businesses, and the

1	uses defined in Sections 218 and 220 through 225 of this Code, and also including all space accessory
2	to such retail use.
3	(126) "Revenue services hours." The number of hours that the Municipal Railway provides
4	service to the public with its entire fleet of buses, light rail (including streetcars), and cable cars.
5	(127) "Rincon Hill Community Improvements Fund." The fund into which all fee revenue
6	collected by the City from the Rincon Hill Community Infrastructure Impact Fee is deposited.
7	(128) "Rincon Hill Community Infrastructure Impact Fee." The fee collected by the City to
8	mitigate impacts of new development in the Rincon Hill Program Are, as described in the findings in
9	<u>Section 418.1.</u>
10	(129) "Rincon Hill Program Area." Those districts identified as the Rincon Hill Downtown
11	Residential (RH DTR) Districts in the Planning Code and on the Zoning Maps.
12	(130) "Section 6932." Section 6932 of Title 25 of the California Code of Regulations as such
13	section applies to the County of San Francisco.
14	(75) "SOMA." The area bounded by Market Street to the north, Embarcadero to the east,
15	King Street to the south, and South Van Ness and Division to the west.
16	(131) "SOMA Community Stabilization Fee." The fee collected by the City to mitigate impacts
17	on the residents and businesses of SOMA of new development in the Rincon Hill Program Area, as
18	described in the findings in Section 418.1.
19	(132) "SOMA Community Stabilization Fund." The fund into which all fee revenue collected
20	by the City from the SOMA Community Stabilization Fee is deposited.
21	(133) "Sponsor" or "project sponsor." An applicant seeking approval for construction of a
22	development project subject to this Article, such applicant's successor and assigns, and/or any entity
23	which controls or is under common control with such applicant.
24	(134) "Stock cooperative." As defined in California Business and Professions Code Section
25	<u>11003.2.</u>

1	(135) "Student housing." A building where 100 percent of the residential uses are affiliated
2	with and operated by an accredited post-secondary educational institution. Typically, student housing
3	is for rent, not for sale. This housing shall provide lodging or both meals and lodging, by
4	prearrangement for one week or more at a time. This definition only applies in the Eastern
5	Neighborhoods Mixed Use Districts.
6	(136) "TIDF Study." The study commissioned by the San Francisco Planning Department and
7	performed by Nelson/Nygaard Associates entitled "Transit Impact Development Fee Analysis – Final
8	Report," dated May 2001, including all the Technical Memoranda supporting the Final Report and the
9	Nelson/Nygaard update materials contained in Board of Supervisors File No. 040141.
10	(137) "Total developable site area." That part of the site that can be feasibly developed as
11	residential development, excluding land already substantially developed, parks, required open spaces,
12	streets, alleys, walkways or other public infrastructure.
13	(138) "Transit Impact Development Fee; TIDF." The development fee that is the subject of
14	Sectoin 411.1 et seq. of this Article.
15	(139) "Treasurer." The Treasurer for the City and County of San Francisco.
16	(140) "Trip generation rate." The total number of automobile and Municipal Railway trips
17	generated for each 1,000 square feet of development in a particular economic activity category as
18	established in the TIDF Study, or pursuant to the five-year review process established in Section 411.5
19	of this Article.
20	(141) "Use." The purpose for which land or a structure, or both, are legally designed,
21	constructed, arranged, or intended, or for which they are legally occupied or maintained, let or leased.
22	(142) "Visitacion Valley." The area bounded by Carter Street and McLaren Park to the west,
23	Mansell Street to the north, Route 101 between Mansell Street and Bayshore Boulevard to the
24	northeast, Bayview Park to the north, Candlestick Park and Candlestick Point Recreation Area to the
25	east, the San Francisco Bay to the southeast, and the San Francisco County line to the south.

1	(143) "Visitor services." An economic activity category under the TIDF that includes, but is				
2	not limited to, hotel use; motel use, as defined in Section 216(c) and (d); and time-share projects, as				
3	defined in Section 11003.5(a) of the California Business and Professions Code.				
4	(144) "Waiver Agreement." An agreement acceptable in form and substance to the City				
5	Attorney and the Planning Department under which the City agrees to waive all or a portion of the				
6	Community Improvements Impact Fee.				
7	SEC. 402. PROCEDURE FOR PAYMENT AND COLLECTION OF DEVELOPMENT FEES.				
8	(a) Collection by the Development Fee Collection Unit. All development impact and in-lieu				
9	fees authorized by this Code shall be collected by the Development Fee Collection Unit at DBI in				
10	accordance with Section 107A.13 of the San Francisco Building Code.				
11	(b) Required City Agency or Department Notice to Development Fee Collection Unit Prior				
12	to Issuance of Building or Site Permit; Request to Record Notice of Fee.				
13	(1) Required Notice. When the Planning Department determines that a development project				
14	is subject to one or more development fees or development impact requirements, but in any case no				
15	later than prior to issuance of the building or site permit for a development project, the Department				
16	shall send written or electronic notification to the Development Fee Collection Unit at DBI, and also to				
17	MOH, MTA or other applicable agency that administers an applicable development fee or development				
18	impact requirement, that: (i)identifies the development project, (ii) lists which specific development feed				
19	and/or development impact requirements are applicable and the legal authorization for their				
20	application, (iii) specifies the dollar amount of the development fee or fees that the Department				
21	calculates is owed to the City or that the project sponsor has elected to satisfy a development impact				
22	requirement through the provision of physical or "in-kind" improvements, and (iv) lists the name and				
23	contact information for the staff person at each agency or department responsible for calculating the				
24	development fee or monitoring compliance with the development impact requirement for physical or in-				
25	kind improvements.				

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development fee or development impact requirement, the Department may request the Development Fe			
Collection Unit to record a notice with the County Recorder that a development project is subject to a			
development fee or development impact requirement. The County Recorder shall serve or mail a copy			
of such notice to the persons liable for payment of the fee or satisfaction of the requirement and the			
owners of the real property described in the notice. The notice shall include (i) a description of the real			
property subject to the development fee or development impact requirement, (ii) a statement that the			
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1	this Article and, if so, the Department shall revise the requirement imposed on the permit application in			
2	compliance with this Article within 30 days of such remand and notify the project sponsor in writing of			
3	such revision or that a revision is not required. The Department shall notify the Development Fee			
4	Collection Unit at DBI if the revision materially affects the development fee requirements originally			
5	imposed under this Article so that the Development Fee Collection Unit update the Project			
6	Development Fee Report and re-issue the associated building or site permit for the project, if			
7	necessary, to ensure that any revised development fees or development impact requirements are			
8	<u>enforced.</u>			
9	SEC. 403. PAYMENT OF DEVELOPMENT FEE(S) OR SATISFACTION OF DEVELOPMENT			
10	IMPACT REQUIREMENT(S) AS A CONDITION OF APPROVAL FOR ISSUANCE OF BUILDING			
11	OR SITE PERMIT; PLANNING COMMISSION REVIEW; RECOMMENDATION CONCERNING			
12	EFFECTIVENESS OF FEE DEFERRAL PROGRAM.			
13	(a) Condition of Approval. In addition to any other condition of approval that may			
14	otherwise be applicable, the Department or Commission shall require as a condition of approval of any			
15	building or site permit for a development project subject to a development fee or development impact			
16	requirement under this Article that such development fee or fees be paid prior to the issuance of the			
17	first construction document for the development project, with an option for the project sponsor to defer			
18	payment of 80 percent of the fees to prior to issuance of the first certificate of occupancy upon			
19	agreeing to pay a Development Fee Deferral Surcharge on the amount owed, as provided by Section			
20	107A.13.3 of the San Francisco Building Code ("Fee Deferral Program"). The Department or			
21	Commission shall also require as a condition of approval that any development impact requirement			
22	imposed on a development project under this Article shall be satisfied prior to issuance of the first			
23	certificate of occupancy for the development project, irrespective of whether the sponsor has			
24	elected to defer payment of any development fee or fees to prior to issuance of the first			
25	certificate of occupancy.			

(b) Hearing to Review Effectiveness of Fee Deferral Program. The option to defer
payment of a development fee shall not be available to a project sponsor who paid the fee
prior to the operative date of May 15, 2010. Under 107A.13.3 of the San Francisco Building
Code, the option to defer the payment of development fees expires The deferral option shall
expire three years from on July 1 May 15, 201310 unless the Board of Supervisors extends it
the Fee Deferral Program. Prior to the July 1, 2013 May 15, 2010 expiration date, the Planning
Commission shall hold a public hearing to review the effectiveness of the Fee Deferral Program,
the economy at large, and whether the stimulative effects of the Fee Deferral Program are still
necessary. Following the public hearing, the Commission shall forward a recommendation to
the Board of Supervisors as to whether the Fee Deferral Program should be continued.
modified, or terminated. determine whether continuing the option to defer the payment of
development fees is warranted due to difficult economic times, and shall forward its
recommendation to the Board. If the original May 15, 2010 expiration date is extended, further
extensions shall be considered on an annual basis following the process described in this
paragraph. Any project sponsor who has elected to defer payment of a development fee prior
to the deferral program's expiration date may continue in the program.
SEC. 404. PROJECT DEVELOPMENT FEE REPORT; RESOLUTION OF DEVELOPMENT
FEE DISPUTE; APPEAL TO BOARD OF APPEALS; PUBLIC NOTICE.
(a) Project Development Fee Report. Under Section 107A.13.7 of the San Francisco
Building Code, prior to issuance of the building or site permit for a development project subject to any
development fees or development impact requirements, the Development Fee Collection Unit at DBI
shall prepare and provide to the project sponsor, or any member of the public upon request, a Project
Development Fee Report that (i) identifies the development project, (ii) lists the specific development
fees or development impact requirements that are applicable, (iii) lists the dollar amount of any
development fees or the scope of any development impact requirement, (iii) states when the

1	development fees are due and payable and the status of payment, and (iv) provides any other relevant					
2	information concerning the development fees or development impact requirements.					
3	(b) Resolution of Development Fee or Development Impact Requirement Dispute; Appeal to					
4	Board of Appeals. If a dispute or question arises concerning the accuracy of the final Project					
5	Development Fee Report, including the calculation of any development fee listed thereon, the dispute					
6	shall be resolved or appealed to the Board of Appeals in accordance with Section 107A.13.9 of the San					
7	Francisco Building Code. The jurisdiction of the Board shall be strictly limited to determining the					
8	accuracy of the Report and the mathematical calculation of the development fee or scope of the					
9	physical or "in-kind" requirement. The Board has no jurisdiction to: (i) review the scope or amount of					
10	the development fee or requirement established by the Code, (ii) reduce, adjust, or waive a					
11	development fee or requirement on the ground that there is no reasonable relationship or nexus					
12	between the impact of development and either the amount of the fee charged or the physical					
13	requirement, (iii) reduce or waive the development fee or requirement based on housing affordability,					
14	duplication of fees, or any other issue related to fairness or equity, or (iv) review the nexus studies that					
15	support the development fee or requirement and the City's legal authority to impose it.					
16	(c) Public Notice of the Project Development Fee Report. Any public notice issued by the					
17	Department of an approval action on a development project that is subject to a development fee or a					
18	development requirement under this Article shall notify the public of a right to request a copy of the					
19	Project Development Fee Report from the Development Fee Collection Unit at DBI. In addition to this					
20	notice, DBI shall provide final notice of the availability of the Project Development Fee Report as part					
21	of its standard notice of the issuance of a building or site permit for any project and of the right to					
22	appeal the accuracy of the Project Development Fee Report to the Board of Appeals as part of the					
23	underlying building or site permit in accordance with Section 107A.13.9 of the San Francisco Building					
24	<u>Code.</u>					

1	SEC. 405. DEVELOPMENT FEE REFUND WHEN BUILDING PERMIT IS CANCELLED OR				
2	EXPIRES PRIOR TO COMPLETION OF WORK AND COMMENCEMENT OF OCCUPANCY. If a				
3	project sponsor cancels or withdraws a building or site permit prior to completion of work and				
4	commencement of occupancy of a development project, or a building or site permit expires prior to				
5	completion of work and commencement of occupancy so that it will be necessary to obtain a new permit				
6	to carry out any new work on the development project, any obligation to comply with this Article shall				
7	be cancelled, and any development fee previously paid to the Development Fee Collection Unit at DBI				
8	shall be refunded to the project sponsor. If and when the project sponsor applies for a new building or				
9	site permit, the procedures set forth in this Article shall be followed for the new development project.				
10	SEC. 406. WAIVER, REDUCTION, OR ADJUSTMENT OF DEVELOPMENT PROJECT				
11	REQUIREMENTS.				
12	(a) Waiver or Reduction Based on Absence of Reasonable Relationship.				
13	(1) The sponsor of any development project subject to a development fee or development				
14	impact requirement imposed by this Article may appeal to the Board of Supervisors for a reduction,				
15	adjustment, or waiver of the requirement based upon the absence of any reasonable relationship or				
16	nexus between the impact of development and either the amount of the fee charged or the on-site				
17	<u>requirement.</u>				
18	(2) Any appeal authorized by this Section shall be made in writing and filed with the Clerk				
19	of the Board no later than 15 days after the date the Department or Commission takes final action on				
20	the project approval that assesses the requirement. The appeal shall set forth in detail the factual and				
21	legal basis for the claim of waiver, reduction, or adjustment.				
22	(3) The Board of Supervisors shall consider the appeal at a public hearing within 60 days				
23	after the filing of the appeal. The appellant shall bear the burden of presenting substantial evidence to				
24	support the appeal, including comparable technical information to support appellant's position. The				
25	decision of the Board shall be by a simple majority vote and shall be final.				

1	(4) If a reduction, adjustment, or waiver is granted, any change in use within the project				
2	shall invalidate the waiver, adjustment, or reduction of the fee or inclusionary requirement. If the				
3	Board grants a reduction, adjustment or waiver, the Clerk of the Board shall promptly transmit the				
4	nature and extent of the reduction, adjustment or waiver to the Development Fee Collection Unit at				
5	DBI and the Unit shall modify the Project Development Fee Report to reflect the change.				
6	(b) Waiver or Reduction, Based on Housing Affordability or Duplication of Fees.				
7	(1) The Planning Commission shall give special consideration to offering reductions or				
8	waivers of the impact fee to housing projects on the grounds of affordability in cases in which the State				
9	of California, the Federal Government, MOH, the San Francisco Redevelopment Agency, or other				
10	public agency subsidies target new housing for households at or below 50% of the Area Median				
11	Income as published by HUD. This waiver clause intends to provide a local 'match' for these deeply				
12	subsidized units and should be considered as such by relevant agencies. Specifically these units may be				
13	rental or ownership opportunities but they must be subsidized in a manner which maintains their				
14	affordability for a term no less than 55 years. Project sponsors must demonstrate to Department staff				
15	that a governmental agency will be enforcing the term of affordability and reviewing performance and				
16	service plans as necessary; usually this takes the form of a deed restriction.				
17	(2) The Planning Department shall publish an annual schedule of specific values for				
18	waivers and reductions available under this subsection. Department staff shall apply these waivers				
19	based on the most recent schedule published at the time that fee payment is made.				
20	(3) Projects that meet the requirements of this subsection are eligible for a 100 percent fee				
21	reduction until an alternative fee schedule is published by the Department. Ideally some contribution				
22	will be made to Community Improvement Programs for specific areas, as these units will place an				
23	equal demand on community improvements infrastructure. This waiver clause shall not be applied to				
24	units built as part of a developer's efforts to meet the requirements of the Inclusionary Affordable				
25	Housing Program, and Section 415 of this Code.				

1	(4) The City shall make every effort not to assess duplicative fees on new development. In				
2	general, project sponsors are only eligible for fee waivers under this Subsection if a contribution to				
3	another fee program would result in a duplication of charges for a particular type of community				
4	infrastructure. The Department shall publish a schedule annually of all known opportunities for				
5	waivers and reductions under this clause, including the specific rate. Requirements under Section 135				
6	and 138 of this Code do not qualify for a waiver or reduction. Should future fees pose a duplicative				
7	charge, such as a Citywide open space or childcare fee, the same methodology shall apply and the				
8	Department shall update the schedule of waivers or reductions accordingly.				
9	SEC. 407. NOTICE; FAILURE TO GIVE NOTICE. Any notice required by this Article to be				
10	given to a project sponsor or owner shall be sufficiently given or served upon the sponsor or owner for				
11	all purposes hereunder if: (a) personally served upon the sponsor or owner, or (b) deposited, postage				
12	prepaid, in a post office letterbox addressed in the name of the sponsor or owner at the official address				
13	of the sponsor or owner maintained by the Tax Collector for the mailing of tax bills, or if no such				
14	address is available, to the sponsor at the address of the development project, and (3) to the applicant				
15	for the site or building permit at the address on the permit application. Any failure of the Department				
16	or the City to give any notice required under this Article shall not relieve the project sponsor of its				
17	obligations under this Article.				
18	SEC. 408. LIEN PROCEEDINGS. If DBI inadvertently or mistakenly issues the first				
19	construction document or first certificate of occupancy, whichever applies, prior to the project sponsor				
20	paying all development fees due and owing, or prior to the sponsor satisfying any development impact				
21	requirement, DBI shall institute lien proceedings to recover the development fee or fees, plus interest				
22	and any Development Fee Deferral Surcharge, under Section 107A.13.15 of the San Francisco				
23	Building Code.				
24	SEC. 409. ANNUAL CITYWIDE DEVELOPMENT FEE REPORTING REQUIREMENTS.				
25					

1	(a) Annual Citywide Development Fee and Development Impact Requirements Report. In				
2	coordination with the Development Fee Collection Unit at DBI, the Controller shall issue a report				
3	within 180 days of the end of each fiscal year, that provides information on all development fees				
4	collected during the prior fiscal year organized by development fee account and all cumulative monies				
5	collected over the life of each development fee account, as well as all monies expended. The report				
6	shall also provide information on the number of projects that elected to satisfy development impact				
7	requirements through the provision of "in-kind" physical improvements, including on-site and off-site				
8	BMR units, instead of paying development fees. The report shall also include any annual reporting				
9	information otherwise required pursuant to the California Mitigation Fee Act, Government Code 66001				
10	et seq. The report shall be presented to the Planning Commission and to the Land Use & Economic				
11	<u>Development Committee of the Board of Supervisors. The Report shall also contain recommendations</u>				
12	for annual construction cost inflation adjustments to development fees, described in subsection (b)				
13	<u>below.</u>				
14	(b) Annual Development Fee Infrastructure Construction Cost Inflation Adjustments. In				
15	conjunction with the Annual Citywide Development Fee and Development Impact Requirements Report				
16	referenced in subsection (a) above, the Controller shall review the amount of each development fee				
17	established in this Article and shall adjust the dollar amount of any development fee on an annual basis				
18	based on the Annual Infrastructure Construction Cost Inflation Estimate published by the Office of the				
19	<u>City Administrator's Capital Planning Group and approved by the City's Capital Planning Committee.</u>				
20	The Annual Infrastructure Construction Cost Inflation Estimate shall be updated by the Capital				
21	Planning Group on an annual basis, in consultation with the Capital Planning Committee, with the				
22	goal of establishing a reasonable estimate of construction cost inflation for the next calendar year for a				
23	mix of public infrastructure and facilities in San Francisco. The Capital Planning Group may rely on				
24	past construction cost inflation data, market trends and a variety of national, state and local				
25	commercial and institutional construction cost inflation indices in developing their annual estimates for				

1	San Francisco. The Planning Department and the Development Fee Collection Unit at DBI shall			
2	provide notice of any development fee adjustments, including the formula used to calculate the			
3	adjustment, on its website and to any interested party who has requested such notice at least 30 days			
4	prior to the adjustment taking effect.			
5	SEC. 410. COMPREHENSIVE FIVE-YEAR EVALUATION OF ALL DEVELOPMENT FEES			
6	AND DEVELOPMENT IMPACT REQUIREMENTS. Commencing on July 1, 2011, and every five			
7	fiscal years thereafter in conjunction with the Annual Citywide Development Fee and Development			
8	Impact Requirements Report described in Section 409, above, the Director and the Controller shall			
9	jointly prepare and publish a comprehensive report on the status of compliance with this Article,			
10	compliance of any development fees in this Article with the California Mitigation Fee Act, Government			
11	Code section 66001 et seq., including making specific findings regarding any unexpended funds, the			
12	efficacy of existing development fees and development impact requirements in mitigating the impacts of			
13	development projects, and the economic impacts of existing development fees and development impact			
14	requirements on the financial feasibility of projects and housing affordability in particular. In such			
15	report, the Director and Controller may recommend any changes in the formulae or requirements or			
16	enforcement of any area-specific or Citywide development fee or development impact requirement in			
17	this Code, prepare additional economic impact studies on such changes or recommend that additional			
18	nexus studies or financial feasibility analyses be done, to improve the efficacy of such fees or			
19	requirements in mitigating development impacts or to reduce any unintended deleterious economic or			
20	social effects associated with such fees or requirements. In making their joint report and			
21	recommendations, the Director and the Controller shall consult with the Directors of OEWD, MOH,			
22	the MTA, or other agency whose fees are affected and shall coordinate the report required by this			
23	Section with any other development fee evaluations and reports that this Article requires to be			
24	performed. The Director and the Controller shall present the Report to the Commission at a public			
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1	hearing and to the Land Use &	Economic Development	Committee of the Board	of Supervisors at a
2	separate public hearing.	•	·	

SEC. 411(formerly Chapter 38 of the San Francisco Administrative Code . TRANSIT IMPACT DEVELOPMENT FEE. Sections 411.1 through 411.8, hereafter referred to as Section 411.1 et seq., set forth the requirements and procedures for the TIDF. The effective date of these requirements shall be the date the requirements were originally effective or were subsequently modified, whichever applies.

SEC. 411.1. 38.2. FINDINGS.

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Α. In 1981, the City enacted an ordinance imposing a Transit Impact Development Fee ("TIDF") on new office development in the Downtown area of San Francisco. The ordinance established a rate of \$5.00 for each square foot of new office development. The TIDF was based on studies showing that the development of new office uses places a burden on the Municipal Railway, especially in the downtown area of San Francisco during commute hours. known as "peak periods." The TIDF was based on two cost analyses: one by the Finance Bureau of the City's former Public Utilities Commission, performed in 1981, and one by the accounting firm of Touche-Ross, performed in March 1983 to defend a legal challenge to the TIDF. The studies showed that the cost per square foot of new office development to provide public transit service was \$9.18 and \$8.36, respectively. The California Court of Appeal upheld the TIDF ordinance against legal challenges in Russ Bldg. Partnership v. City and County of San Francisco, 199 Cal. App. 3d 1496 (1987), reprinted as directed by the California Supreme Court in Russ Bldg. Partnership v. City and County of San Francisco, 44 Cal.3d 839, 845-55 (1988). Among other things, the Court of Appeal found that the TIDF was a valid condition of development of real property, and not a special tax requiring voter approval. The Court also upheld the TIDF against equal protection and substantive due process challenges. Additionally, the California Supreme Court upheld the constitutionality of the TIDF as applied to development of new office uses approved before passage of

the TIDF ordinance,	where the City had condition	ned approval of the new development on	the
developer's payment	of a contemplated, but yet un	known, transit mitigation fee.	

- B. In 2000, the *City's* Planning Department, with assistance from the Municipal Transportation Agency, commissioned a study of the TIDF. *The Planning Department issued a request for proposals for a consultant to consider various issues involving the TIDF, including: (1) whether the TIDF should be expanded to include types of land uses in addition to offices; (2) whether the TIDF should be expanded geographically beyond the Downtown area; (3) whether fee amounts should vary by geographic or land use categories; (4) what standards should be used for measuring the baseline performance of the Municipal Railway ("MUNI"); and (5) the developer fees that would be necessary to fund public transit to meet the additional demand resulting from new development.*
- ← In 2001, the *Planning* Department selected Nelson/Nygaard Associates, a nationally recognized transportation consulting firm, to perform the study. Later in 2001, Nelson/Nygaard issued its final report ("TIDF Study"). Before issuing the TIDF Study, Nelson/Nygaard prepared several Technical Memoranda, which provided detailed analyses of the methodology and assumptions used in the TIDF Study.
- <u>C.</u>—D: The TIDF Study concluded that new non-residential uses in San Francisco will generate demand for a substantial number of auto and transit trips by the year 2020. The TIDF Study confirmed that while new office construction will have a substantial impact on MUNI services, new, development in a number of other land uses will also require MUNI to increase the number of revenue service hours. The TIDF Study recommended that the TIDF be extended to apply to most non-residential land uses. The TIDF Study found that certain types of new development generate very few daily trips and therefore may not appropriately be charged a new TIDF.
- E. The TIDF Study also determined that the need to expand MUNI services to accommodate new development extends to all times of the day, not just peak periods, and therefore

1	recommended that any measure of the existing level of service and additional service required by new
2	development include service at all times of the day.
3	F. The former TIDF Ordinance applied the fee to developments in the traditional
4	"Downtown" area of the City. The TIDF Study noted that since 1981, however, development has
5	expanded out of the Downtown area of the City, and that such development has required MUNI to build
6	transit infrastructure in areas outside of the boundary defined in the former TIDF Ordinance.
7	G. To meet the increased demand for public transit projected by the TIDF Study, MUNI
8	must build new infrastructure and add or adjust service. For example, MUNI's 2002 publication, "A
9	Vision for Rapid Transit in San Francisco" ("Vision Plan"), proposes transit projects along 12 major
10	corridors in San Francisco, covering all areas of the City.
11	H. Even where employees and others drawn to new development use private transportation,
12	their trips will increase the cost of maintaining MUNI's existing service level ("base service standard")
13	because increasing traffic congestion will result in slower travel speeds for MUNI and require MUNI
14	to add more service hours to maintain its base service standard. Accordingly, new development will
15	require MUNI to add service hours to maintain schedules and reliability that extends beyond the new
16	riders seeking to use MUNI service.
17	I. New development will directly and indirectly require MUNI to (a) maintain and expand
18	service capacity through adding revenue service hours; (b) purchase, maintain and repair rolling
19	stock; (c) install new lines; and (d) add service to existing lines.
20	$\underline{D}$ . The TIDF Study $\underline{further}$ recommended that the City enact an ordinance to impose
21	transit impact fees that would allow MUNI to maintain its base service standard as new
22	development occurs throughout the City. The proposed ordinance would require sponsors of
23	new development in the City to pay a fee that is reasonably related to the financial burden
24	imposed on MUNI by the new development. This financial burden is measured by the cost

1	that will be incurred by MUNI to provide increased service	e to maintain the applicable base
2	service standard over the life of such new development.	
3	K. The TIDF Study expressed the base service stan	dard as a ratio in which the numerator
4	is the number of hours that MUNI provides service to the public	e on its entire fleet of vehicles ("revenue
5	service hours"), and the denominator is the number of trips gen	perated by all non-residential land uses.
6	An increase in trips resulting from new non-residential develop	ment will reduce the ratio of revenue
7	service hours to overall trips generated by new development. To	o maintain the base service standard to
8	accommodate the new development, MUNI must increase rever	ue service hours.
9	L. The TIDF Study developed a daily trip generation	on rate for each of six economic activity
10	categories developed in the "Citywide Land Use Study," prepar	ed for the Planning Department in
11	1998. The daily trip generation rate included automobile and p	ublic transit trips, but excluded non-
12	motorized trips because such trips do not materially affect traff	ic congestion. The TIDF Study
13	determined that the trip generation rates in each economic acti	vity category do not vary geographically
14	within the City. Therefore, the TIDF Study concluded that deve	loper fee rates should not vary in
15	different districts within the City. The trip generation rates con	tained in the TIDF Study represent the
16	most reasonable rates available for the economic activity categ	ories in the Study.
17	M. Using data obtained from MUNI and the fiscal y	rear 2000 National Transit Database,
18	the TIDE Study calculated the base service standard fee rates f	or each of the six economic activity
19	categories in the following way:	
20	(1) To calculate MUNI's total annual costs, the TID	F Study combined MUNI's fiscal year
21	2000 operating costs with an average annual capital budget, es	stimated by averaging the prior five
22	years of MUNI's capital expenditures.	
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24	FY 2000 Operating Costs	\$384,113,000

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<del>(3)</del>	The Study	then determined	<del>l MUNI's net</del>	annual cost	<del>t per revenu</del>	<del>e service hoi</del>	<del>ır by dividing</del>
MUNI's ne	t annual costs	by MUNI's aver	age daily rev	<del>renue servic</del>	e hours, as 1	eported to t	he National
Transit Da	<del>tabase.</del>						

Net AnnualCosts	Average Daily Revenue Service Hours	Net Annual Cost Per Revenue Service Hour
\$409,903,000 <u></u>	<del>: 8,436</del>	<del>\$48,600</del>

The TIDF Study estimated the number of daily auto and transit trips within the City (9,035,282) by using trip generation rates and 2000 employment data supplied by the Planning Department. By dividing MUNI's average daily revenue service hours (8,436) by the estimated daily

**Net Annual Costs** 

\$694,113,000

(\$101,310,000)

(\$182,900,000)

\$409,903,000

auto and transit trips within the City (9,035,282), the TIDF Study determined that MUNI provided approximately 0.9336 service hours for every 1,000 transit and auto trips. The TIDF Study multiplied the net annual cost per revenue service hour by 0.9336 to determine a net annual cost per trip.

Net Annual Cost Per	Revenue Service Hours	Net Annual
Revenue Service Hour	Per 1,000 Trips	Cost Per Trip
\$48,600—	× 0.9336	<del>\$45.37</del>

(5) The Study multiplied the net annual cost per trip by an adjusted daily trip rate per economic activity category to calculate a net annual cost per gross square foot (gsf) of new development for each economic activity category. The TIDF Study adjusted the daily trip rate to eliminate bicycle and pedestrian trips.

	<u>Adjusted</u>	<del>Net</del>	Net Annual
Economic Activity Category	Daily Trip Rate	Annual Cost	Cost per gsf of
	Per 1,000 gsf	<del>Per Trip</del>	<del>Development</del>
Cultural/Institution/Education	42.3	<del>\$45.37</del> -	<del>\$1.92</del>
Management, Information and Professional Services	<del>15.1</del> —	<i>\$45.37</i> -	<del>\$0.68</del> —
Medical and Health Services	<del>23.9</del> -	<del>\$45.37</del> -	<del>\$1.08</del> —
Production/Distribution/Repair	9.6	<del>\$45.37</del> -	<del>\$0.44</del>

Retail/Entertainment	<del>166.8</del> —	<del>\$45.37</del> -	<del>\$7.57</del>
Visitor Services	<del>13.3</del> —	<del>\$45.37-</del> -	<del>\$0.61</del> —

Finally, the Study multiplied the net annual cost per gross square foot of development for each economic activity category by a net present value factor of 20.69 (based on a U.S. transportation industry index inflation rate of 2.05%, earning on an invested funds rate of 6.14%, and a building life span of 45 years) to establish the base service standard rates for each economic activity category that would be necessary to pay for increased transit services for the 45-year useful life of a new development.

Economic Activity Category	Net Present Value Factor -	Net Annual Cost  per gsf of  Development	<del>Base</del> Service Standard Rates
Cultural/Institution/Education	<del>20.69</del>	<del>\$1.92</del>	<del>\$39.67</del>
Management, Information and Professional Services	<del>20.69</del>	<del>\$0.68</del> —	<del>\$14.17</del>
Medical and Health Services	<del>20.69</del>	<i>\$1.08</i>	<del>\$22.40</del>
Production/Distribution/Repair	<del>20.69</del>	<del>\$0.44</del> —	<del>\$9.04</del> —

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Retail/Entertainment	<del>20.69</del>	<del>\$7.57</del>	<del>\$156.61</del> -
Visitor Services	<del>20.69</del>	\$0.61	<del>\$12.53</del>

In 2004, MUNI updated the base service standard rates established in the TIDF Study with fiscal year 2003 data (the "updated base service standard rates"). To calculate the updated base service standard rates, MUNI modified certain variables in the TIDF Study's formula to reflect current information, as follows.

(1) Rather than using an estimated average annual capital budget (the methodology employed in the TIDF Study), MUNI used its actual capital costs for fiscal years 1999-2003, as reported to the fiscal year 2003 National Transit Database, in determining the average annual capital costs.

Operating Costs	<del>\$449,283,888</del>
Average Capital Costs	<del>\$192,468,200</del>
Total Costs	<del>\$641,752,088</del>

California Government Code Section 65913.8 prohibits including costs for facility maintenance and operations in a fee imposed on a developer for a public capital facility improvement. It is not clear whether this limitation applies to the TIDF. To comply with Government Code Section 65913.8, if applicable, and to achieve a more conservative estimate of the recoverable costs, MUNI deducted its costs for non-vehicle (facility) maintenance and general administration. MUNI could not separate general administration attributable to facility operations, so MUNI deducted 100% of the

(3) MUNI applied its updated assumptions to the TIDF Study's methodology by deducting non-vehicle maintenance and general administration (in addition to farebox revenues and grant funds) from its total costs to calculate its annual net costs:

Total Annual Costs FY 2003	<del>\$641,752,088</del>
Farebox Revenue FY 2003	(\$97,779,333)
Federal/State Grant Funds FY 2003	(\$89,445,000)
Non-Vehicle Maintenance FY 2003	(\$34,173,560)
General Administration FY 2003	(\$92,197,116)
Net Annual Costs FY 2003—	<del>\$328,157,079</del> —

(4) To determine the net annual cost per revenue service hour, MUNI used the average daily revenue service hours for Fiscal Year 2003 (10,062), as reported to the National Transit Database:

Net Annual	Average Daily	Net Annual Cost Per
Costs	Revenue Service Hours	Revenue Service Hour
\$ <del>328,157,079</del> —	<del>: 10,062</del>	<del>\$32,614</del>

(5) MUNI then calculated the net annual cost per trip by multiplying the net annual cost per revenue service hour by the number of revenue service hours per 1,000 trips:

Net Annual Cost Per	<del>Revenue Service</del>	Net Annual
Revenue Service Hour	Hours Per 1,000 Trips	Cost Per Trip
\$ <del>32,614</del>	× 1.1136	<del>\$36.32</del>

(6) MUNI multiplied the net annual cost per trip by the adjusted daily trip rate for each economic activity category to arrive at a net annual cost per gross square foot of new development for each category:

caen caregory.			
Economic Activity Category	Adjusted  Daily Trip Rate  Per 1,000 gsf	Net Updated Annual Cost Per Trip	Net Updated Annual Cost per gsf of Development
Cultural/Institution/Education	42.3	<del>\$36.32</del> -	\$1.54 <u></u>
Management, Information and Professional Services	<del>15.1</del>	<del>\$36.32</del> -	<del>\$0.55</del> —
Medical and Health Services	<del>23.9</del>	<del>\$36.32</del> -	<del>\$0.87</del>
Production/Distribution/Repair	<del>9.6</del>	<del>\$36.32</del> -	<del>\$0.35</del> —
Retail/Entertainment	<del>166.8</del> —	<del>\$36.32</del> -	<del>\$6.06</del>
Visitor Services	13.3	<del>\$36.32</del> -	<del>\$0.48</del>

(7) MUNI also updated the net present value factor the TIDF Study used to calculate the updated base service standard rates by calculating the lump sum amount needed to fund \$1.00 (in today's dollars) in annual costs over 45 years, increasing at a current inflation rate of 3.50% (the five-year Bay Area Consumer Price Index as calculated by the Association for Bay Area Governments),

with the remaining fund balance invested at a current interest rate of 4.93% (the five-year average interest rate earned by the City's Treasurer's Department on pooled funds). Both the TIDF Study and MUNI used the interest rate earned by the City's Treasurer for the respective years. But MUNI elected to use the Bay Area Consumer Price Index rather than the U.S. Transportation Index on which the TIDF Study relied because the Bay Area index more accurately reflects the local inflation rate. The use of the different net present value factor yields the following updated base service standard rates:

Economic Activity Category	Net Annual Cost per gsf of Development	Net Present Value Factor	Updated Base Service Standard Rates
Cultural/Institution/Education	<del>\$1.54</del>	<del>33.36</del> -	\$51.25
Management, Information and Professional Services	\$ <del>0.55</del>	<del>33.36</del> -	\$18.30
Medical and Health Services	<del>\$0.87</del>	<del>33.36</del> -	<del>\$28.96</del>
Production/Distribution/Repair	<del>\$0.35</del> —	<del>33.36</del> -	<del>\$11.63</del> —
Retail/Entertainment	<del>\$6.06</del>	<del>33.36</del> -	<del>\$202.10</del>
Visitor Services	<del>\$0.48</del>	<del>33.36</del> -	\$16.11

O. In setting the TIDF rates, the City considered the updated base service standard rates and input from a variety of stakeholders, including business groups, developers, and civic

	Updated Base	<del>TIDF</del>
Economic Activity Category	Service Standard	Schedule (from Sec.
	<del>Rates</del>	<del>38.4)</del>
Cultural/Institution/Education	<del>\$51.25</del>	\$10.00
Management, Information and	¢18.20	\$10.00
Professional Services	\$18.30—	\$10.00—
Medical and Health Services	<del>\$28.96</del>	<del>\$10.00</del>
Production/Distribution/Repair	<del>\$11.63</del> —	<del>\$8.00</del>
Retail/Entertainment	<del>\$202.10</del> —	<del>\$10.00</del> —
Visitor Services	<del>\$16.11</del>	<del>\$8.00</del> —

<u>E. P.</u> Based on projected new development over the next 20 years, the TIDF will provide revenue to MUNI that is significantly below the costs that MUNI will incur to mitigate the transit impacts resulting from the new development.

 $\underline{F}$ . The TIDF is the most practical and equitable method of meeting a portion of the demand for additional Municipal Railway service and capital improvements for the City caused by new non-residential development.

<u>G.-R.</u> Based on the above findings <u>and the nexus study performed</u>, the City determines that the TIDF satisfies the requirements of the Mitigation Fee Act, California Government Code Section 66001, as follows:

1	(1) The purpose of the fee is to meet a portion of the demand for additional Municipal
2	Railway service and capital improvements for the City caused by new nonresidential
3	development.
4	(2) Funds from collection of the TIDF will be used to increase revenue service hours
5	reasonably necessary to mitigate the impacts of new non-residential development on public
6	transit and maintain the applicable base service standard.
7	(3) There is a reasonable relationship between the proposed uses of the TIDF and the
8	impact on transit of the new developments on which the TIDF will be imposed.
9	(4) There is a reasonable relationship between the types of new development on
10	which the TIDF will be imposed and the need to fund public transit for the uses specified in
11	Section 38.8 of this ordinance.
12	(5) There is a reasonable relationship between the amount of the TIDF to be imposed
13	on new developments and the impact on public transit from the new developments.
14	SEC. 411.2. SEC. 38.1. DEFINITIONS. See Section 401 of this Article. For the purposes of
15	this Chapter, the following definitions shall apply:
16	A. Accessory Use. A related minor use which is either necessary to the operation or
17	enjoyment of a lawful principal use or conditional use, or is appropriate, incidental and subordinate to
18	any such use and is located on the same lot as the principal or conditional use.
19	B. Base Service Standard. The relationship between revenue service hours offered by the
20	Municipal Railway and the number of automobile and transit trips estimated to be generated by certain
21	non-residential uses, expressed as a ratio where the numerator equals the average daily revenue
22	service hours offered by MUNI, and the denominator equals the daily automobile and transit trips
23	generated by non-residential land uses as estimated by the TIDF Study or updated under Section 38.7

of this Chapter.

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1	C. Base Service Standard Fee Rate. The transit impact development fee that would allow
2	the City to recover the estimated costs incurred by the Municipal Railway to meet the demand for
3	public transit resulting from new development in the economic activity categories for which the fee is
4	charged, after deducting government grants, fare revenue, and costs for non-vehicle maintenance and
5	general administration.
6	D. Board. The Board of Supervisors of the City and County of San Francisco.
7	E. Certificate of Final Completion and Occupancy. A certificate of final completion and
8	occupancy issued by any authorized entity or official of the City, including the Director of the
9	Department of Building Inspection, under the Building Code.
10	F. City or San Francisco. The City and County of San Francisco.
11	G. Covered Use. Any use subject to the TIDF.
12	H. Cultural/Institution/Education (CIE). An economic activity category that includes, but is
13	not limited to, schools, as defined in subsections (g), (h), and (i) of Section 209.3 of the Planning Code
14	and subsections (f)-(i) of Section 217 of the Planning Code; child care facilities, as defined in
15	subsections (e) and (f) of Section 209.3 of the Planning Code and subsection (e) of Section 217 of the
16	Planning Code; museums and zoos; and community facilities, as defined in Section 209.4 of the
17	Planning Code and subsections (a)-(c) of Section 221 of the Planning Code.
18	I. Director. The Director of Transportation of the MTA, or his or her designee.
19	J. Economic Activity Category. One of the following six categories of nonresidential uses:
20	Cultural/Institution/Education (CIE), Management, Information and Professional Services (MIPS),
21	Medical and Health Services, Production/Distribution/Repair (PDR), Retail/Entertainment, and Visitor
22	Services.
23	K. Gross Floor Area. The total area of each floor within the building's exterior walls, as
24	defined in Section 102.9 of the San Francisco Planning Code, except that for purposes of determining

1	the applicability of the TIDF, the exclusion from this definition set forth in Section 102.9(b)(12) of that
2	Code shall not apply.
3	L. Gross Square Feet of Use. The total square feet of gross floor area in a building and/or
4	space within or adjacent to a structure devoted to all covered uses, including any common areas
5	exclusively serving such uses and not serving residential uses. Where a structure contains more than
6	one use, areas common to two or more uses, such as lobbies, stairs, elevators, restrooms, and other
7	ancillary space included in gross floor area that are not exclusively assigned to one use shall be
8	apportioned among the two or more uses in accordance with the relative amounts of gross floor area,
9	excluding such space, in the structure or on any floor thereof directly assignable to each use.
10	M. Management, Information and Professional Services (MIPS). An economic activity
11	category that includes, but is not limited to, office use as defined in Section 313.1(35) of the Planning
12	Code; medical offices and clinics, as defined in Section 890.114 of the Planning Code; business
13	services, as defined in Section 890.111 of the Planning Code, Integrated PDR, as defined in Section
14	890.49 of the Planning Code, and Small Enterprise Workspaces, as defined in Section 227(t) of the
15	Planning Code.
16	N. Medical and Health Services. An economic activity category that includes, but is, not
17	limited to, those non-residential uses defined in Sections 209.3(a) and 217(a) of the Planning Code;
18	animal services, as defined in subsections (a) and (b) of Section 224 of the Planning Code; and social
19	and charitable services, as defined in subsection (d) of Section 209.3 of the Planning Code and
20	subsection (d) of Section 217 of the Planning Code.
21	O. Municipal Railway; MUNI. The public transit system owned by City and under the
22	jurisdiction of the Municipal Transportation Agency.
23	P. Municipal Transportation Agency; MTA. The agency of City created under Article 8A of
24	the San Francisco Charter.

1	Q. Municipal Transportation Agency Board of Directors; MTA Board. The governing
2	board of the MTA.
3	R. Development. Any new construction, or addition to or conversion of an existing
4	structure under a building or site permit issued on or after September 4, 2004, that results in 3,000
5	gross square feet or more of a covered use. In the case of mixed use development that includes
6	residential development, the term "new development" shall refer to only the non-residential portion of
7	such development. "Existing structure" shall include a structure for which a sponsor already paid a fee
8	under the prior TIDF ordinance, as well as a structure for which no TIDF was paid.
9	S. Office Space Development Fee; OSDF. A fee imposed under Section 38.3-1 of this
10	Chapter.
11	T. Planning Code. The Planning Code of the City and County of San Francisco, as it may
12	be amended from time to time.
13	U. Production/Distribution/Repair (PDR). An economic activity category that includes, but
14	is not limited to, manufacturing and processing, as defined in Section 226 of the Planning Code; those
15	uses listed in Section 222 of the Planning Code; automotive services, as defined in Section 223(a)-(k) o
16	the Planning Code; arts activities and spaces, as defined in Section 102.2 of this the Planning Code;
17	and research and development, as defined in Section 313.1(42) of the Planning Code.
18	V. Residential. Any type of use containing dwellings as defined in Section 209.1 of this the
19	Planning Code or containing group housing as defined in Section 209.2(a)-(c) of the Planning Code.
20	W. Retail/Entertainment. An economic activity category that includes, but is not limited to,
21	retail use, as defined in Section 218 of the Planning Code; entertainment use, as defined in Section
22	313.1 (15) of the Planning Code; massage establishments, as defined in Section 218.1 of the Planning
23	Code; laundering, and cleaning and pressing, as defined in Section 220 of the Planning Code.
24	X. Revenue Service Hours. The number of hours that the Municipal Railway provides
25	service to the public with its entire fleet of buses, light rail (including streetcars), and cable cars.

1	Y. Sponsor. An applicant seeking approval for construction of new development subject to
2	this chapter, such applicant's successors and assigns, and/or any person or entity that controls or is
3	under common control with such applicant.
4	Z. TIDF Study. The study commissioned by the San Francisco Planning Department and
5	performed by Nelson/Nygaard Associates entitled "Transit Impact Development Fee AnalysisFinal
6	Report," dated May 2001, including all the Technical Memoranda supporting the Final Report and the
7	Nelson/Nygaard update materials contained in Board of Supervisors File No. 040141.
8	AA. Transit Impact Development Fee; TIDF. The development fee that is the subject of this
9	Chapter.
10	BB. Treasurer. Treasurer of the City and County of San Francisco.
11	CC. Trip Generation Rate. The total number of automobile and Municipal Railway trips
12	generated for each 1,000 square feet of development in a particular economic activity category as
13	established in the TIDF Study, or pursuant to the five-year review process established in Section 38.7
14	of this Chapter.
15	DD. Use. The purpose for which land or a structure, or both, are legally designed,
16	constructed, arranged or intended, or for which they are legally occupied or maintained, let or leased.
17	EE. Visitor Services. An economic activity category that includes, but is not limited to, hotel
18	use, as defined in Section 313.1(18) of the Planning Code; motel use, as defined in subsections (c) and
19	(d) of Section 216 of the Planning Code; and time-share projects, as defined in Section 11003.5(a) of
20	the California Business and Professions Code.
21	SEC. 38.3 IMPOSITION OF TRANSIT IMPACT DEVELOPMENT FEE.
22	A. Subject to the exceptions set forth in subsections D and E below, each sponsor of a new
23	development in the City shall pay to the City and deliver to the Treasurer upon issuance of any
24	temporary certificate of occupancy, and as a condition precedent to issuance for such new development
25	of any certificate of final completion and occupancy, whichever occurs first, a TIDF. The TIDF shall be

1	calculated on the basis of the number of gross square feet of new development, multiplied by the square
2	foot rate in effect at the time of payment for each of the applicable economic activity categories within
3	the new development, as provided in Section 38.4 of this Chapter. An accessory use shall be charged at
4	the same rate as the underlying use to which it is accessory. Whenever any new development or series
5	of new developments cumulatively creates more than 3,000 gross square feet of covered use within a
6	structure, the TIDF shall be imposed on every square foot of such covered use (including any portion
7	that was part of prior new development below the 3,000 square foot threshold).
8	B. No City official or agency, including the Department of Building Inspection ("DBI") and the
9	Port of San Francisco, may issue a certificate of final completion and occupancy for any new
10	development subject to the TIDF until it has received notification from the Treasurer that the TIDF in
11	accordance with Section 38.4 of this Chapter has been paid.
12	SEC. 411.3. APPLICATION OF TIDF.
13	(a) $C$ . Application. Except as provided in <u>Sub</u> sections $38.3$ $(1)$ $(D)$ and $(2)$ $(E)$ below, the
14	TIDF shall be payable with respect to any new development in the City for which a building or
15	site permit is issued on or after September 4, 2004. <i>In reviewing whether a development project is</i>
16	subject to the TIDF, the project shall be considered in its entirety. A sponsor shall not seek multiple
17	applications for building permits to evade paying the TIDF for a single development project.
18	$\underline{(1)}$ $\underline{D}$ . The TIDF shall not be payable on new development, or any portion thereof, for
19	which a <u>TIDF</u> transit impact development fee has been paid, in full or in part, under the prior

<u>TIDF Transit Impact Development Fee</u> Ordinance adopted in 1981 (Ordinance No. 224-81; former Chapter 38 of <u>this the</u> Administrative Code), except where (A) (A) gross square feet of use is being added to the building; or (B) (A) the TIDF rate for the new development is in an economic activity category with a higher fee rate than the rate set for MIPS, as set forth in Section  $(A + 1) \cdot (A + 1)$ 

(2) E. No TIDF shall be payable on the following types of new development.

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$\underline{(A)}$ (1) New development on property owned (including beneficially owned) by the City,
except for that portion of the new development that may be developed by a private sponsor
and not intended to be occupied by the City or other agency or entity exempted under <u>Section</u>
411.1 et seq. this Chapter, in which case the TIDF shall apply only to such non-exempted
portion. New development on property owned by a private person or entity and leased to the
City shall be subject to the fee, unless the City is the beneficial owner of such new
development or unless such new development is otherwise exempted under this Section.
$\underline{(B)}$ (2) Any new development in Mission Bay North or South to the extent application of
this Chapter would be inconsistent with the Mission Bay North Redevelopment Plan and

- (B) (2) Any new development in Mission Bay North or South to the extent application of this Chapter would be inconsistent with the Mission Bay North Redevelopment Plan and Interagency Cooperation Agreement or the Mission Bay South Redevelopment Plan and Interagency Cooperation Agreement, as applicable.
- $\underline{(C)}$  (3) New development located on property owned by the United States or any of its agencies to be used exclusively for governmental purposes.
- $\underline{(D)}$  (4) New development located on property owned by the State of California or any of its agencies to be used exclusively for governmental purposes.
- (E) (5) New development for which <u>a project sponsor</u> filed an application for environmental evaluation or <u>an application for</u> a categorical exemption <u>has been filed</u> prior to April 1, 2004, and for which <u>the City issued</u> a building permit or site permit <u>is issued</u> on or before September 4, 2008; provided however, that such new development may be subject to the <u>OSDF under Section 38.3-1 of this Chapter TIDF imposed by Ordinance No. 224-81, as amended through June 30, 2004; except that the Department and the Development Fee Collection Unit at DBI shall be responsible for the administration, imposition, review and collection of any such fee consistent with the administrative procedures set forth in Section 411.1 et seq. The Department shall make the text of Ordinance No. 224-81, as amended through June 30, 2004, available on the Department's website and shall provide copies of that ordinance upon request.</u>

1	$\underline{(F)}$ (6) The following types of new developments:
2	(i) (a) Public facilities/utilities, as defined in Section 209.6 of this the Planning Code;
3	(ii) (b) Open recreation/horticulture, as defined in Section 209.5 of this the Planning
4	Code, including private noncommercial recreation open use, as referred to in Section 221(g)
5	of this the Planning Code;
6	(iii) (c) Vehicle storage and access, as defined in Section 209.7 of this the Planning
7	Code;
8	(iv) (d) Automotive services, as defined in Section 223(I)-(v) of this the Planning Code,
9	that are in a new development;
10	$\underline{(v)}$ (e) Wholesal $\underline{e}$ ing, storage, distribution, and open-air handling of materials and
11	equipment, as defined in Section 225 of this the Planning Code;
12	(vi) (f) Other Uses, as defined in Section 227(a)-(q) and (s)-(t) of this the Planning
13	Code;
14	In reviewing whether a development is subject to the fee, the Director shall consider the projec
15	in its entirety. A sponsor may not seek multiple building permits to evade paying the TIDF.
16	(b) F. Timing of Payment. Except for those Integrated PDR projects subject to Section 328 of
17	this Code, Tthe TIDF sponsor shall be paid prior to issuance of the first construction document, with
18	an option for the project sponsor to defer payment until prior to issuance of the first certificate of
19	occupancy upon agreeing to pay a deferral surcharge in accordance with Section 107A.13 of the San
20	Francisco Building Code. Under no circumstances may any City official or agency, including the Port
21	of San Francisco, issue a certificate of final completion and occupancy for any new development
22	subject to the TIDF until the TIDF has been paid. pay, or cause to be paid, the TIDF to the Treasurer
23	on the earliest of the following dates (except for those Integrated PDR projects subject to Section 328
24	of the Planning Code).
25	(1) The date when 50 percent of the net rentable area of the project has been occupied;

1	(2) The date of issuance of the first temporary permit of occupancy in the new development;
2	G. Upon payment of the fee in full to the Treasurer, and upon request of the sponsor, the
3	Treasurer shall issue a certificate that the fee has been paid. The sponsor shall present such
4	certification to DBI before the issuance of the final certificate of occupancy for the new development.
5	DBI shall provide notice in writing to the Treasurer, the Planning Department, and MUNI at least five
6	business days before issuing the final certificate of occupancy for any new development project. DBI
7	may not issue a final certificate of occupancy for any new development until DBI has received notice
8	from the Treasurer that the TIDF has been paid. An exception to this process exists for Integrated PDI
9	projects that are subject to Section 328 of the Planning Code, for which only 50% of the fees must be
10	paid before the issuance of the final certificate of occupancy.
11	38.3-1. IMPOSITION OF OFFICE SPACE DEVELOPMENT FEE.
12	(a) Definitions. For purposes of this Section, the following definitions apply:
13	(1) Downtown Area. That portion of the City and County bounded by Van Ness Avenue as far
14	north as Broadway, from Van Ness Avenue and Broadway easterly on Broadway to Sansome Street,
15	then northerly on Sansome Street to the Embarcadero; then southeasterly on the Embarcadero to Berr
16	Street; then southwesterly on Berry Street to De Haro Street; then southerly on De Haro Street to
17	Alameda Street; then westerly on Alameda Street to Bryant Street; then northerly on Bryant Street to
18	Thirteenth Street; then westerly on Thirteenth Street to South Van Ness Avenue; then northerly to Van
19	Ness Avenue. The downtown area includes all property which abuts upon any of or is within the area
20	surrounded by the above enumerated boundary streets.
21	(2) Gross Square Foot of Office Use. A square foot of floor space within a structure, whether
22	or not within a room, to be occupied by, or primarily serving, office use.
23	(3) Office Use. Any structure or portion thereof intended for occupancy by business entities
24	which will primarily provide clerical, professional or business services of the business entity, or which

1	will primarily provide clerical, professional or business services to other business entities or to the
2	public, at that location.
3	(b) Imposition of Fee.
4	(1) New development in the Downtown Area that contains 3,000 or more gross square feet of
5	office use for which an application for environmental evaluation or an application for a categorical
6	exemption has been filed prior to April 1, 2004, and for which a building or site permit was issued on
7	or after September 4, 2004, but prior to September 4, 2008, shall be subject to an office space
8	development fee in accordance with this section 410 et seq. The office space development fee for each
9	gross square foot of office use in new development in the Downtown Area shall be \$5 per square foot.
10	(2) Any office space development fee due under paragraph (b)(1) shall be due and payable in
11	accordance with the procedures set forth in. this chapter governing payment and collection of the
12	TIDF, except that the amount of the fee shall be calculated based upon gross square feet of office use,
13	rather than gross square feet of use.
14	(c) Credits. In determining the number of gross square feet of office use to which the office
15	space development fee applies, the director shall provide for the following credits:
16	(1) For prior office uses, there shall be credit for the number of gross square feet of office use
17	being eliminated as part of the project.
18	(2) For prior uses other than office use, there shall be a credit for the number of gross square
19	feet of non-office use being eliminated multiplied by an adjustment factor to reflect the difference
20	between office building peak-period municipal railway trip generation rates and peak-period municipal
21	railway trip generation rates for other uses. The adjustment factor shall be determined by the director
22	as follows:
23	(A) The adjustment factor shall be a fraction, the numerator of which shall be the peak-period
24	municipal railway trip generation rate which the director shall determine, in consultation with the
25	department of city planning applies to the class of prior use being eliminated by the project.

1	(B) The denominator of the fraction shall be the peak-period municipal railway trip generation
2	rate for office use used in the most recent calculation of the transit impact development fee schedule
3	approved by the board of supervisors.
4	(C) Notwithstanding the foregoing, the adjustment factor shall not exceed one.
5	(c) Calculation of TIDF. The TIDF shall be calculated on the basis of the number of square
6	feet of new development, multiplied by the square foot rate in effect at the time of building or site
7	permit issuance for each of the applicable economic activity categories within the new development, as
8	provided in Subsection 411.3(e) below. An accessory use shall be charged at the same rate as the
9	underlying use to which it is accessory. Whenever any new development or series of new developments
10	cumulatively creates more than 3,000 gross square feet of covered use within a structure, the TIDF
11	shall be imposed on every square foot of such covered use (including any portion that was part of prior
12	new development below the 3,000 square foot threshold).
13	(d) Credits. SEC. 38.6. CREDITS. In determining the number of gross square feet of
14	use to which the TIDF applies, the $\underline{\textit{Department}}$ $\underline{\textit{Director}}$ shall provide a credit for prior uses
15	eliminated on the site. The credit shall be calculated according to the following formula:
16	$\underline{(1)}$ (a) There shall be a credit for the number of gross square feet of use being
17	eliminated by the new development, multiplied by an adjustment factor to reflect the difference
18	in the fee rate of the use being added and the use being eliminated. The adjustment factor
19	shall be determined by the $\underline{\textit{Department}}$ $\underline{\textit{Director}}$ as follows:
20	$\underline{(A)}$ (1) The adjustment factor shall be a fraction, the numerator of which shall be the
21	fee rate which the $\underline{\textit{Department}}$ $\underline{\textit{Director}}$ shall determine, in consultation with the $\underline{\textit{MTA}}$
22	Department of City Planning, if necessary, applies to the economic activity category in the most
23	recent calculation of the TIDF Schedule approved by the MTA Board for the prior use being
24	eliminated by the project.
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1	$\underline{(B)}$ (2) The denominator of the fraction shall be the fee rate for the use being added, as
2	set forth in the most recent calculation of the TIDF Schedule approved by the MTA Board.
3	(2) (b) A credit for a prior use may be given only if the prior use was active on the site
4	within five years before the date of the application for a building or site permit for the proposed
5	use.
6	$\underline{(3)}$ (c) As of September 4, 2004, no sponsor shall be entitled to a refund of the TIDF on
7	a building for which the fee was paid under the former Chapter 38 of the San Francisco
8	Administrative Code.
9	$\underline{(4)}$ (d) Notwithstanding the foregoing, the adjustment factor shall not exceed one.

SEC. 38.4. TRANSIT IMPACT DEVELOPMENT FEE SCHEDULE.

(e) A. TIDF Schedule.

(1) The TIDF Schedule shall be as follows:

Economic Activity Category	TIDF Per Gross Square Foot of Development
Cultural/Institution/Education	\$10.00
Management, Information and Professional Services	\$10.00
Medical and Health Services	\$10.00
Production/Distribution/Repair	\$8.00
Retail/Entertainment	\$10.00
Visitor Services	\$8.00

(2) B. Biennial Adjustment. Biennially, beginning July 1, 2005, the TIDF Schedule shall
be adjusted, without further action by the Board of Supervisors, to reflect the average annual
change in the <u>San Francisco</u> Bay Area Consumer Price Index ( <u>CPI) for "All Urban Consumers"</u>
for the prior two years, as reported by the Association of Bay Area Governments, and as
determined by the Director of MTA.

SEC. 411.4. 38.5. SETTING IMPOSITION OF TIDF.

(a) Determination of Requirements. The Department shall determine the applicability of
Section 411.1 et seq. to any development project requiring a building or site permit and, if Section
411.1 is applicable, shall impose any TIDF owed as a condition of approval for issuance of the
building or site permit for the project. The project sponsor shall supply any information necessary to
assist the Department in this determination. The Zoning Administrator may seek the advice and consent
of the MTA regarding any interpretations that may affect implementation of this section. Before
obtaining the first building or site permit for any new development in the City on or after September 4,
2004, each sponsor shall file with the Director on such form as the Director may develop, a report
indicating the number of gross square feet of use of the new development and any other information the
Director may require to determine the sponsor's obligation to pay the TIDF. Each sponsor of a new
development who had applied for a building or site permit, but who had not obtained an approval of
the building permit or site permit before September 4, 2004, shall file the same report prior to
obtaining a final certificate of occupancy. Except where an exemption otherwise applies under this
Chapter, the Director shall determine the number of gross square feet of use in each applicable
economic activity category, disregarding the number of pre-existing gross square feet of use being
retained in each such category, apply the fee schedule, and determine the fee, which shall be subject to
any adjustments to the TIDF Schedule that occur prior to final payment of any TIDF due. The Director
shall mail a copy of his or her written determination to the sponsor. The sponsor may appeal the
determination of the number of gross square feet of use subject to the fee, the economic activity

1	category, or the credits described in Section 38.6, to the MTA Board. If the sponsor notifies the
2	Director of its acceptance of the determination, or does not submit an appeal to the MTA Board within
3	15 days following the date of mailing of notice of the Director's determination, the Director's
4	determination shall be final, and a notice of such determination shall be provided to DBI and the
5	Treasurer. DBI may not issue a site or building permit for any new development until it has received
6	notice from the MTA of the final determination of the amount of the Transit Impact Development Fee to
7	be paid. The MTA shall not change the amount of the TIDF based on changes to the amount of gross
8	square feet of new development during construction of the new development unless the sponsor applies
9	for a new building permit to reflect such changes.
10	(b) Notice to Development Fee Collection Unit and MTA of Requirements. After the
11	Department has made its final determination regarding the application of the TIDF to a development
12	project under Section 411.1 et seq., it shall immediately notify the Development Fee Collection Unit at
13	DBI and the Director of MTA of any TIDF owed in addition to the other information required by
14	Section 402(b) of this Article. If the MTA Director disputes the Department's calculation, he or she
15	shall promptly inform the Development Fee Collection Unit and the MTA Director's determination
16	<u>shall prevail.</u>
17	(c) Process for Revisions of Determination of Requirements. In the event that the
18	Department or the Commission takes action affecting any development project subject to Section 411.1
19	et seq. and such action is subsequently modified, superseded, vacated, or reversed by the Board of
20	Appeals, the Board of Supervisors, or by court action, the procedures of Section 402(c) of this Article
21	shall be followed.
22	SEC. <u>411.5.</u> 38.7. REVIEW OF <u>TIDF</u> FEE SCHEDULE.
23	(a) A. Five-Year Review.
24	(1) Commencing five years after the effective date of this ordinance, and eEvery five years
25	thereafter, or more often as the MTA Board may deem necessary, the Director of MTA shall

1	prepare a report for the MTA Board and the Board of Supervisors with recommendations
2	regarding whether the TIDF for each economic activity category should be increased,
3	decreased, or remain the same. The Director of MTA shall coordinate this report with the five-year
4	evaluation by the Director of Planning required by Section 410 of this Article.
5	(2) In making such recommendations, and to the extent that new information is
6	available, the Director $\underline{\mathit{of}MTA}$ shall update the following information and estimates that were
7	used in the TIDF Study to calculate the base service standard fee rates, and any other
8	information that the Director deems appropriate.
9	$\underline{(A)}$ The base service standard;
10	(B) (b) Capital and operating costs;
11	(C) (c) Federal and state grant funds received by MUNI;
12	(D) (d) Passenger fare revenue;
13	(E) (e) Daily revenue service hours;
14	(F) (f) Cost per revenue service hour;
15	$\underline{(G)}$ Trip generation rates by economic activity category;
16	(H) (h) Cost per trip;
17	(I) (i) Cost per gross square foot of development by economic activity category;
18	(J) (j) Net present value factor;
19	$\underline{(K)}$ (k) Useful life period(s) for new development by economic activity category;
20	(L) (+) Estimated annual rate of return on the proceeds of the fee;
21	$\underline{(M)}$ (m) The placement of particular land uses in economic activity categories.
22	Where applicable, the Director $\underline{\mathit{of}MTA}$ shall use the most recent MUNI information as
23	submitted to the National Transit Database. The denominator of the revised base service
24	standard shall be calculated using the most recent estimates of daily automobile and transit
25	trips developed by the City's Planning Department or other City or state agency.

1	$\underline{(3)}$ (2) In the report, the Director $\underline{of\ MTA}$ shall $\underline{(A)}$ (a) identify the base service standard
2	fee rates per gross square foot in each economic activity category; and $(2)$ (B) propose a fee
3	for each economic activity category.
4	(4) (3) After receiving this report and making it available for public distribution, the
5	Board of Supervisors shall conduct a public hearing in which it shall consider the $\underline{\textit{MTA}}$
6	Director's report, hear testimony from any interested members of the public, and receive such
7	other evidence as it may deem necessary. At the conclusion of that hearing, the Board shall
8	make findings regarding whether the revenues projected to be recovered under the proposed
9	Fee Schedule would be reasonably related to and would not exceed the costs incurred by
10	MUNI to maintain the applicable base service standard, in light of demands caused by new
11	development. The Board of Supervisors shall then make any necessary or appropriate
12	revisions to the TIDF Schedule.
13	$\underline{(5)}$ (4) The Board shall consider the $\underline{MTA}$ Director's report in light of the most recent
14	five-year review of <u>development fees under Section 410 of this Article</u> the Housing Fee (Planning
15	Code § 313.15), Child Care Fee (Planning Code § 314.7) and Inclusionary Housing Fee (Planning
16	Code § 315.8(e)). MUNI and the Planning Department shall make every effort to coordinate
17	application of the TIDF with the City's other $\underline{development}$ $\underline{developer}$ fees to avoid unnecessarily
18	encumbering sponsors of new development.

- (b) B. Principles in Calculating Fee. The following principles have been and shall in the future be observed in calculating the TIDF:
- (1) Actual cost information provided to the National Transit Database shall be used in calculating the fee rates. Where estimates must be made, those estimates should be based on such information as the Director  $\underline{of\ MTA}$  or his or her delegate considers reasonable for the purpose.

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(2) The rates shall be set at an actuarially sound level to ensure that the proceeds,
including such earnings as may be derived from investment of the proceeds and amortization
thereof, do not exceed the capital and operating costs incurred in order to maintain the
applicable base service standard in light of the demands created by new development subject
to the fee over the estimated useful life of such new development. For purposes of this $\underline{\mathit{Section}}$
411.1 et seq. Ordinance, the estimated useful life of a new development is 45 years.

SEC. 411.6. TIDF FUND. 38.8. USE OF PROCEEDS FROM TRANSIT IMPACT DEVELOPMENT FEE. Money received from collection of the TIDF, including earnings from investments of the TIDF, shall be held in trust by the Treasurer of the City and County of San Francisco under Section 66006 of the Mitigation Fee Act (Cal. Gov. Code § 60000 et seq.) and shall be distributed according to the fiscal and budgetary provisions of the San Francisco Charter and the Mitigation Fee Act, subject to the following conditions and limitations. TIDF funds may be used to increase revenue service hours reasonably necessary to mitigate the impacts of new non-residential development on public transit and maintain the applicable base service standard, including, but not limited to: capital costs associated with establishing new transit routes, expanding transit routes, and increasing service on existing transit routes, including, but not limited to, procurement of related items such as rolling stock, and design and construction of bus shelters, stations, tracks, and overhead wires; operation and maintenance of rolling stock associated with new or expanded transit routes or increases in service on existing routes; capital or operating costs required to add revenue service hours to existing routes; and related overhead costs. Proceeds from the TIDF may also be used for all costs required to administer, enforce, or defend Section 411.1 et seg. this ordinance.

SEC. <u>411.7.</u> <u>38.9.</u> RULES AND REGULATIONS. The MTA is empowered to adopt such rules, regulations, and administrative procedures as it deems necessary to implement this

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1	Section 411.1 et seq. Chapter. In the event of a conflict between any MTA rule, regulation or
2	procedure and this <u>Section 411.1 et seq.</u> ordinance, this <u>Section</u> ordinance shall prevail.
3	SEC. 38.10. NONPAYMENT, RECORDATION OF NOTICE OF FEE; AND NOTICE OF
4	DELINQUENCY; ADDITIONAL REQUEST; NOTICE OF ASSESSMENT OF INTEREST, AND
5	INSTITUTION OF LIEN PROCEEDINGS. A. Upon the Director's determination that a development
6	is subject to this ordinance, he or she may cause the County Recorder to record a notice that such
7	development is subject to the TIDF. The County Recorder shall serve or mail a copy of such notice to
8	the persons liable for payment of the fee and the owners of the real property described in the notice.
9	The notice shall include (1) a description of the real property subject to the fee; (2) a statement that the
10	development is subject to the imposition of the fee; and (3) a statement that the amount of the fee to
11	which the building is subject is determined under Sections 38.4, 38.5 and related provisions of this
12	ordinance.
13	B. When the Director determines that the fee is due, the Director shall notify the Treasurer
14	who shall send a request for payment to the sponsor.
15	C. Payment of the TIDF imposed by this ordinance is delinquent if (1) in the case of a fee
16	not payable in installments, the fee is not paid within 30 days of request for payment; (2) in the case of
17	a fee payable in installments (for a fee determined prior to the effective date of this ordinance or for a
18	fee for Integrated PDR subject to Sec. 328 of the Planning Code if the fee installment is not paid within
19	30 days of the date fixed for payment.
20	D. Where the TIDF is not paid within 30 days of request for payment, and where the TIDF
21	is payable in installments (for a fee determined prior to the effective date of this ordinance or for a fee
22	for Integrated PDR subject to Sec. 328 of the Planning Code) and any installment is not paid within 30
23	days of the date fixed for payment:
24	(1) The Treasurer or his or her designee may cause the County Recorder to record a notice
25	of delinquent TIDF which shall include: (a) the amount of the delinquent fee; (b) the amount of the

1	entire fee as reflected on the final determination and a statement of whether the fee is payable in
2	installments; (c) the fee interest and penalty then due; (d) the interest and penalties that shall accrue or
3	the delinquent fee if not promptly paid; (e) a description of the real property subject to the fee; (f)
4	notification that if the fee is not promptly paid proceedings will be instituted before the Board of
5	Supervisors to impose a lien for the unpaid fee together with any penalties and interest against the real
6	property described in the delinquency notice;
7	(2) Where the Treasurer determines to record a notice of delinquency, he or she shall also
8	serve or mail the notice of delinquent TIDF to the persons liable for the fee and to the owners of the
9	real property described on the notice.
10	(3) Where a notice of TIDF delinquency has been recorded and the delinquent fee is paid or
11	the Treasurer's determination of delinquency is reversed by appeal to the MTA Board or the
12	delinquency is otherwise cured, the Treasurer shall promptly cause the County Recorder to record a
13	notice that the TIDF delinquency has been cured. Said notice shall include: (a) description of the real
14	property affected; (b) the book and page number of the county record wherein the notice of delinquency
15	was recorded; (c) the date the notice of delinquency was recorded; (d) notification that the delinquency
16	reflected on the notice of delinquency was cured and the date of cure; (e) the amount of the entire fee
17	as reflected on the final determination; (f) if applicable, the amount of the fee paid to effect the cure;
18	and (g) if applicable, a statement that the fee was payable in installments and specification of the
19	delinquency installments cured; (h) if applicable, the amount of the fee paid to effect the cure.
20	(4) The Treasurer shall serve or mail the notice that the TIDF delinquency has been cured,
21	referred to in Section 38.10.D(3) of this ordinance, to the persons liable for the fee and to the owners o
22	the real property described in such notice.
23	E. Where the TIDF, not payable in installments, is not paid within 30 days of request for
24	payment, and where the TIDF is payable in installments (for a fee determined prior to the effective date
25	of this ordinance) and the installment is not paid within 30 days of the date fixed for payment, the

1	Treasurer or his or her designee shall mail an additional request for payment and notice to the owner
2	stating the following:
3	(1) If the amount due is not paid within 30 days of the date of mailing the additional request
4	and notice, interest at the rate of one and one-half percent per month or portion thereof shall be
5	assessed upon the fee or installment due.
6	(2) With respect to both non-installment and installment fees, if the account is not current
7	within 60 days of the date of mailing the additional request and notice, the Treasurer shall institute
8	proceedings to record a lien in accordance with Section 38.11 for the entire balance and any accrued
9	interest against the property upon which the fee is owed.
10	F. Thirty days after mailing the additional request for payment, the Treasurer may assess
11	interest as specified in Paragraph 38.10.E(1) above. Sixty days after mailing the additional request for
12	payment and notice, the Treasurer may institute lien proceedings as specified in Section 38.11.
13	G. The Treasurer shall submit a report to the Director on a quarterly basis of all fees
14	collected for the previous quarter, which report shall include the property address, name of sponsor or
15	owner of the property, and the amount of the fee, including interest, if any, collected.
16	SEC. 38.11. LIEN PROCEEDINGS; NOTICE.
17	If payment of the fee not payable in installments is not received within 30 days following
18	mailing of the additional request and notice, or if with respect to installment payments, the account is
19	not brought current within 60 days of the mailing of the additional request and notice, the Treasurer
20	shall initiate proceedings in accordance with Article XX of Chapter 10 of the San Francisco
21	Administrative Code to make the entire unpaid balance of the TIDF, including interest on the unpaid
22	fee or installments, a lien against all parcels used for the development project. The Treasurer shall
23	send all notices required by that Article to the owner of the property as well as the sponsor. The
24	Treasurer shall also prepare a preliminary report notifying the sponsor of a hearing to confirm such

report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the

sponsor shall contain the sponsor's name, a description of the sponsor's development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this ordinance, and shall fix a time, date, and place for hearing. The Treasurer shall cause this report to be mailed to the sponsor and each owner of record of the parcels of real property subject to lien. Except for the release of the lien recording fee authorized by Administrative Code Section 10.237, all sums collected by the Tax Collector under this ordinance shall be held in trust by the Treasurer and distributed as provided in Section 38.6 of this Chapter.

## SEC. 38.12. MANNER OF GIVING NOTICES.

Any notice required to be given under this Chapter ordinance to a sponsor or owner shall be sufficiently given or served upon the sponsor or owner for all purposes under this ordinance if personally served upon the sponsor or owner, or if deposited, postage prepaid, in a post office letter box addressed in the name of the sponsor or owner at the official address of the sponsor or owner maintained by the Tax Collector of the City and County for the mailing of tax bills; or, if no such address is available, to the sponsor at the address of the development project, and to the applicant for the site or building permit at the address on the permit application.

## SEC. 411.8. 38.13. CHARITABLE EXEMPTIONS.

(a) A. When the property or a portion thereof will be exempt from real property taxation or possessory interest taxation under California Constitution, Article XIII, Section 4, as implemented by California Revenue and Taxation Code Section 214, then the sponsor shall not be required to pay the TIDF attributed to the new development in the exempt property or portion thereof, so long as the property or portion thereof continues to enjoy the aforementioned exemption from real property taxation. This exemption from the TIDF shall not apply to the extent that the non-profit organization is engaging in activities falling under the

Retail/Entertainment or Visitor Services econo	mic activity categories	in the new deve	elopment that
			*
would otherwise be subject to the TIDF.			

(b) B. The TIDF shall be calculated for exempt structures in the same manner and at the same time as for all other structures. Prior to issuance of a building or site permit for the development project, Tthe sponsor may apply to the MTA for an exemption under the standards set forth in subsection (a) A above. In the event the Agency determines that the sponsor is entitled to an exemption under this Section, it shall cause to be recorded a notice advising that the TIDF has been calculated and imposed upon the structure and that the structure or a portion thereof has been exempted from payment of the fee but that if the property or portion thereof loses its exempt status during the 10-year period commencing with the date of the imposition of the TIDF, then the building owner shall be subject to the requirement to pay the fee.

(c) C: If within 10 years from the date of the issuance of the Certificate of Final Completion and Occupancy, the exempt property or portion thereof loses its exempt status, then the sponsor shall, within 90 days thereafter, be obligated to pay the TIDF, reduced by an amount reflecting the duration of the charitable exempt status in relation to the useful life estimate used in determining the TIDF for that structure. The amount remaining to be paid shall be determined by recalculating the fee using a useful life equal to the useful life used in the initial calculation minus the number of years during which the exempt status has been in effect. After the TIDF has been paid, the Agency shall record a release of the notice recorded under subsection (b) B: above.

(d) D. In the event a property owner fails to pay a fee within the 90-day period, a notice for request of payment shall be served by the <u>Development Fee Collection Unit at DBI Treasurer</u> under Section 107A.13 of the San Francisco Building Code Section 38.10.B of this Chapter.

1	Thereafter, upon nonpayment, a lien proceeding shall be instituted under Section 38.10 11 of
2	this Chapter Section 408 of this Article and Section 107A.13.15 of the San Francisco Building Code.
3	SEC. 412 (formerly Section 139). DOWNTOWN PARK FEE SPECIAL FUND. Sections
4	412.1 through 412.6, hereafter referred to as Section 412.1 et seq., set forth the requirements and
5	procedures for the Downtown Park Fee. The effective date of these requirements shall be either
6	September 17, 1985, which is the date that the requirements originally became effective, of the date a
7	subsequent modification, if any, became effective.
8	SEC. 412.1. FINDINGS. (a) Findings and Purposes. Existing public park facilities located
9	in the downtown office districts are at or approaching capacity utilization by the daytime
10	population in those districts. The need for additional public park and recreation facilities in the
11	downtown districts will increase as the daytime population increases as a result of continued
12	office development in those areas. While the open space requirements imposed on individual
13	office and retail developments address the need for plazas and other local outdoor sitting
14	areas to serve employees and visitors in the districts, such open space cannot provide the
15	same recreational opportunities as a public park. In order to provide the City and County of
16	San Francisco with the financial resources to acquire and develop public park and recreation
17	facilities which will be necessary to serve the burgeoning daytime population in these districts,
18	a Downtown Park Fund shall be established as set forth herein.
19	SEC. 412.2. DEFINITIONS. (b) Definitions. See Section 401 of this Article. For purposes of
20	this Section 139, the following definitions shall apply:
21	(1) "First certificate of occupancy" shall mean either a temporary certificate of occupancy
22	or a Certificate of Final Completion and Occupancy as defined in San Francisco Building Code
23	Section 307, whichever is issued first.
24	(2) "Net addition of gross floor area of office use." shall mean gross floor area as defined in
25	Planning Code Section 102.9 to be occupied by, or primarily serving, office use, less the gross floor

1	area in any structure demolished or rehabilitated as part of the proposed office development project
2	which gross floor area was used primarily and continuously for office use and was not accessory to any
3	use other than office use for at least five years prior to the City Planning Department approval of the
4	office development project subject to this Section, or for the life of the structure demolished or
5	rehabilitated, whichever is shorter.
6	(3) "Office development project." shall mean any new construction, addition, extension,
7	conversion or enlargement, or combination thereof, of an existing structure which includes any gross
8	floor area of office use; this term shall not include an addition to an existing structure which would add
9	gross floor area in an amount less than 20 percent of the gross floor area of the existing structure.
10	(4) "Office use" shall mean any structure or portion thereof intended for occupancy by
11	business entities which will primarily provide clerical, professional or business services of the business
12	entity, or which will provide clerical, professional, or business services to other business entities or to
13	the public at that location including, but not limited to, the following services: banking, law,
14	accounting, insurance, management, consulting, technical, and the office functions of manufacturing
15	and warehousing businesses, and excluding design showcases. Such definition shall include all uses
16	encompassed within the meaning of Planning Code Section 219; provided, however, that the term
17	"office use" shall not include any such use which qualifies as an accessory use, as defined and
18	regulated in Sections 204 through 204.5 of this Code.
19	(5) "Retail use" shall mean space within any structure or portion thereof intended or
20	primarily suitable for occupancy by persons or entities which supply commodities to customers on the
21	premises including, but not limited to, stores, shops, restaurants, bars, eating and drinking businesses,
22	and the uses defined in Planning Code Sections 218 and 220 through 225, and also including all space
23	accessory to such retail use.
24	

1	(6) "Sponsor" shall mean an applicant seeking approval for construction of an office
2	development project subject to this Section, the applicants' successors and assigns, and any entity
3	which controls or is under common control with the applicant.
4	SEC. 412.3. APPLICATION. (c) Requirements. These requirements are in addition to any
5	applicable requirements set forth in Section 138. Section 412.1 et seq. shall apply to The sponsor of a
6	proposed office development project within the C-3-O, C-3-O (SD), C-3-R, C-3-G or C-3-S
7	Use Districts that results in a net addition of gross floor area of office use shall, prior to issuance of
8	the certificate of occupancy for the project, pay a fee the Treasurer of the City and County of San
9	Francisco to be deposited in the Downtown Park Fund the standards set forth in this Section. These
10	requirements are in addition to any applicable requirements set forth in Section 138 of this Code. The
11	certificate of occupancy for the project shall not be issued without proof of payment of the fee issued by
12	the Treasurer.
13	SEC. 412.4. IMPOSITION OF DOWNTOWN PARK FEE REQUIREMENT. (d) Imposition of
14	the Downtown Park Fee.
15	(a) Determination of Requirements. The Department shall determine the applicability of
16	Section 412.1 et seq. to any development project requiring a building or site permit and, if Section
17	412.1 et seq. is applicable, the number of gross square feet of office use subject to its requirements, and
18	shall impose this requirement as a condition of approval for issuance of the building or site permit for
19	the project to address the need for additional public park and recreation facilities in the downtown
20	districts. The project sponsor shall supply any information necessary to assist the Department in this
21	determination.
22	(b) Amount of Fee. The amount of the fee shall be \$2 per square foot of the net
23	addition of gross floor area of office use to be constructed as set forth in the final approved
24	building or site permit. The amount of the fee shall be reviewed every third year, beginning three
25	years after the effective date of this ordinance, by a joint session of the Recreation and Park

1	Commission and the City Planning Commission. The Commissions shall jointly review the fee to
2	determine whether inflation in land and development costs justifies an increase in the fee, and if they so
3	find, shall recommend an amendment of the fee provisions of this ordinance to the Board of
4	Supervisors.
5	(c) Department Notice to Development Fee Collection Unit at DBI Determination of
6	Amount.
7	(1) Prior to approval by either the Department or the Planning Commission of a building or
8	site permit for a development project subject to this section, the Department shall issue a notice
9	complying with Planning Code Section 306.3 setting forth its initial determination of the net addition of
10	gross floor area of office use subject to this section.
11	(2) Any person may appeal the initial determination by delivering an appeal in writing to
12	the Planning Department within 15 days of the notice. If the initial determination is not appealed within
13	the time allotted, the initial determination shall become a final determination. If the initial
14	determination is appealed, the Planning Commission shall schedule a public hearing prior to the
15	approval of the development project by the Department or the Commission to determine the net
16	addition of gross floor area of office use subject to this ordinance. The public hearing may be
17	scheduled separately or simultaneously with a hearing under Sections 306.2, 309(h), 313.4, 314.5,
18	315.3 or a Discretionary Review hearing under San Francisco Municipal Code Part III, Section 26.
19	The Commission shall make a final determination of the net addition of gross floor area of office use
20	subject to this section at the hearing.
21	(3) The Planning Department or the Planning Commission shall set forth the final
22	determination of the net addition of gross floor area of office use subject to this Section in the
23	conditions of approval of any building or site permit application. After Tthe Planning Department
24	has made its final determination of the net addition of gross floor area of office use subject to Section
25	412.1 et seq. and the dollar amount of the Downtown Park Fee required, the Department_shall

immediately notify the <u>Development Fee Collection Unit at DBI</u> Treasurer of the final its
determination, in addition to the other information required by Section 402(b) of this Article. of the
net addition of gross floor area of office use subject to this section within 30 days following the date of
the final determination. The Planning Department shall also notify the Department of Building
Inspection ("DBI") and the Mayor's Office of Housing that a development project is subject to this
Section at the time the Planning Department or the Planning Commission approves the building or site
permit for the development project.

Department or the *Planning* Commission takes action affecting any development project subject to *Section 412.1 et seq. this section* and such action is *subsequently thereafter* modified, superseded, vacated, or reversed by the Board of Appeals, the Board of Supervisors, or by court action, *the procedures of Section 402(c) of this Article shall be followed. permit application for such development project shall be remanded to the Department or the Commission to determine whether the proposed project has been changed in a manner which affects the calculation of the amount of housing required under this ordinance and, if so, the Department or the Commission shall revise the requirement imposed on the permit application in compliance with this section within 60 days following such remand and notify the sponsor in writing of such revision or that a revision is not required. If the net addition of gross floor area of office use subject to this section is revised, the Commission shall promptly notify the Treasurer of the revision.* 

(f) Procedure Regarding Temporary Permit of Occupancy. The Planning Department shall impose a condition requiring payment of the Downtown Park fee on approval of any office development project subject to this Section, requiring that such fee be paid prior to the issuance of the first certificate of occupancy for the office development project certificate of occupancy. Upon the sponsor's payment of the fee in full to the Treasurer and upon the sponsor's request, the Treasurer shall issue a certification that the fee has been paid. The sponsor shall present such certification to DBI and the

Planning Department prior to the issuance by DBI of the first certificate of occupancy for the
development project. At the time the Planning Department or Planning Commission approves an
application for a site or building permit to construct an office development project subject to this
Section, the Planning Department shall notify in writing DBI and the Treasurer, identifying the office
development project. DBI shall not issue the certificate of occupancy without proof of payment of the
fee from the Treasurer. Any failure of the Treasurer, DBI, or the Planning Department to give any
notice under this Section shall not relieve a sponsor from compliance with this Section. The procedure
set forth in this Subsection is not intended to preclude enforcement of the provisions of this section
pursuant to any other section of this Code, or other authority under the laws of the State of California.
SEC. 412.5. DOWNTOWN PARK FUND. (g) Downtown Park Fund. There is hereby
established a separate fund set aside for a special purpose entitled the Downtown Park Fund
("Fund"). All monies collected by <u>DBI the Treasurer</u> pursuant to this Section <u>412.1 et seq.</u> shall
be deposited in the Fund. All monies deposited in the Fund shall be used solely to acquire
and develop public recreation and park facilities for use by the daytime population of the C-3
Use Districts, except that monies from the fund shall be used by the Recreation and Park
Commission and the Planning Commission to fund in a timely manner a nexus study to demonstrate the
relationship between office development projects and open space as set forth in subsection (a) of this
Section and except that \$100,000 of the monies from the fund shall be used to fund a nexus
study, under the direction of the General Manager of the Recreation and Park Department, to
examine whether the Downtown Park Fee should be imposed on uses other than office and
on geographic areas of the City other than C-3 use districts. No Downtown Park Fee monies
shall be expended on improvements for Ferry Park (generally Assessor's Block 202, Lots 6,
14 and 15, and Assessor's Block 203, Lot 14) until such time as this nexus study is completed
unless use of such Downtown Park Fee monies is approved by a financial committee of the
Board of Supervisors. The Controller's Office shall file an annual report with the Board of

Supervisors	, beginning	one year	after the	<del>effective</del>	<del>date c</del>	of this	<del>ordinance,</del>	which	report	shall	set forth
the amount	<del>of money co</del>	ollected in	<del>ı the Fun</del>	<del>d.</del>							

The Fund shall be administered jointly by the Recreation and Park Commission and the City Planning Commission. The two Commissions shall conduct business related to their duties under this Section at joint public hearings, which hearings may be initiated by either the Recreation and Park Commission or the City Planning Commission. A joint public hearing shall be held by the Commissions to elicit public comment on proposals for the acquisition of property using monies in the Fund. Notice of any joint public hearings shall be published in an official newspaper at least 20 days prior to the date of the hearing, which notice shall set forth the time, place, and purpose of the hearing. The hearing may be continued to a later date by a majority vote of the members of both Commissions present at the hearing. At a joint public hearing, a quorum of the membership of both Commissions may vote to allocate the monies in the Fund for acquisition of property for park use and/or for development of property for park use. The Recreation and Park Commission shall alone administer the development of the recreational and park facilities on any acquired property designated for park use by the Board of Supervisors, using such monies as have been allocated for that purpose at a joint hearing of both Commissions.

SEC. 412.6. COLLECTION OF FEE. (h) Collection of Fee; Interest; Lien. (1) The

Downtown Park Fee is due and payable to the Development Fee Collection Unit at DBI the

Treasurer prior to issuance of the first construction document, certificate of occupancy with an option for the project sponsor to defer payment to prior to issuance of the first certificate of occupancy upon agreeing to pay a deferral surcharge that would be deposited into the Downtown Park Fund, in accordance with Section 107A.13.15 of the San Francisco Building Code paragraph (e) of this

Section. If, for any reason, the fee remains unpaid following issuance of the certificate, any amount due

shall accrue interest at the	e rate of one and on	e-half percent per month	, or fraction thereof, from the
date of issuance of the cer	tificate until the da	te of final payment.	

- (2) If, for any reason the fee imposed by this section remains unpaid following issuance of the certificate of occupancy, the Treasurer shall initiate proceedings in accordance with Article XX of Chapter 10 of the San Francisco Administrative Code to make the entire unpaid balance of the Downtown Park Fee, including interest, a lien against all parcels used for the development project. The Treasurer shall send all notices required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the sponsor's name, a description of the sponsor's development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this Section, and shall fix a time, date, and place for hearing. The Treasurer shall cause this report to be mailed to the sponsor and each owner of record of the parcels of real property subject to lien. Except for the release of the lien recording fee authorized by Administrative Code Section 10.237, all sums collected by the Tax Collector under this Section shall be held in trust by the Treasurer and deposited in the Downtown Park Fund established under subsection (f):
- (3) Any notice required to be given to a sponsor or owner shall be sufficiently given or served upon the sponsor or owner for all purposes in this Section if personally served upon the sponsor or owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor or owner at the official address of the sponsor or owner maintained by the Tax Collector for the mailing of tax bills or, if no such address is available, to the sponsor at the address of the development project, and to the applicant for the site or building permit at the address on the permit application.
- (i) One-Time Fee Payment. In the event that a development project for which the fee imposed by this Section has been fully paid is demolished or converted to a use or uses not subject to this

Section prior to the expiration of its estimated useful life, the City shall refund to the sponsor a portion
of the amount of the fee paid. The portion of the fee refunded shall be determined on a pro rata basis
according to the ratio of the remaining useful life of the project at the time of demolition or conversion
in relation to its total useful life. For purposes of this ordinance, the useful life of a development project
shall be 50 years.

SEC. <u>413 (formerly Section 313). JOBS-HOUSING LINKAGE PROGRAM;</u> HOUSING REQUIREMENTS FOR LARGE-SCALE DEVELOPMENT PROJECTS.

Sections <u>413.1 through 413.11</u> <u>313.1 through 313.15</u>, <u>hereafter referred to as Section 413.1 et seq.</u>, set forth the requirements and procedures for the Jobs-Housing Linkage Program. <u>The effective date of these requirements shall be either March 28, 1996</u>, <u>which is the date that the requirements originally became effective</u>, or the date a subsequent modification, if any, became effective.

SEC. 413.1. 313.2. FINDINGS. The Board hereby finds and declares as follows:

<u>A.</u> Large-scale entertainment, hotel, office, research and development, and retail developments in the City and County of San Francisco (*hereinafter "City"*) have attracted and continue to attract additional employees to the City, and there is a causal connection between such developments and the need for additional housing in the City, particularly housing affordable to households of lower and moderate income. Such commercial uses in the City benefit from the availability of housing close by for their employees. However, the supply of housing units in the City has not kept pace with the demand for housing created by these new employees. Due to this shortage of housing, employers will have difficulty in securing a labor force, and employees, unable to find decent and affordable housing, will be forced to commute long distances, having a negative impact on quality of life, limited energy resources, air quality, social equity, and already overcrowded highways and public transport.

<u>B.</u> There is a low vacancy rate for housing affordable to persons of lower and
moderate income. In part, this low vacancy rate is due to factors unrelated to large-scale
commercial development, such as high interest rates, high land costs in the City, immigration
from abroad, demographic changes such as the reduction in the number of persons per
household, and personal, subjective choices by households that San Francisco is a desirable
place to live. This low vacancy rate is also due in part to large-scale commercial
developments which have attracted and will continue to attract additional employees and
residents to the City. Consequently, some of the employees attracted to these developments
are competing with present residents for scarce, vacant affordable housing units in the City.
Competition for housing generates the greatest pressure on the supply of housing affordable
to households of lower and moderate income. In San Francisco, office or retail uses of land
generally yield higher income to the owner than housing. Because of these market forces, the
supply of these affordable housing units will not be expanded. Furthermore, Federal and State
housing finance and subsidy programs are not sufficient by themselves to satisfy the lower
and moderate income housing requirements of the City.

- <u>C.</u> As demonstrated in the "Jobs Housing Nexus Analysis" prepared by Keyser Marston Associates, Inc. in June 1997, construction of new housing units in the City decreased to a low of 288 units in 1993 compared to an average annual production of 1,330 units during the years 1980 through 1995. Overall housing production in the City should average approximately 2,200 units a year to keep up with the City's share of regional housing demand.
- <u>D.</u> There is a continuing shortage of low- and moderate-income housing in San Francisco. Affordable housing production in the City averaged approximately 340 units per year during the years 1980 through 1995. However, the demand for new affordable housing will be approximately 1,300 units per year for the years 2000 through 2015.

	<u>E.</u>	Objective 1, Policy 7 of the Residence Element of the San Francisco <i>Master</i>
<u>Gener</u>	<i>al</i> Plan	calls for the provision of additional housing to accommodate the demands of new
reside	ents attr	acted to the City by expanding employment opportunities caused by the growth
of larg	ge-scale	e commercial activities in the City. Such development projects should assist in
meeti	ng the (	City's housing needs by contributing to the provision of housing.

<u>F.</u> It is desirable to impose the cost of the increased burden of providing housing necessitated by large-scale commercial development projects directly upon the sponsors of the development projects by requiring that the project sponsors contribute land or money to a housing developer or pay a fee to the City to subsidize housing development as a condition of the privilege of development and to assist the community in solving those of its housing problems generated by the development.

<u>G.</u> The required housing exaction shall be based upon formulas derived in the report entitled "Jobs Housing Nexus Analysis" prepared by Keyser Marston Associates, Inc. in June 1997. The "Jobs Housing Nexus Analysis" demonstrates the validity of the nexus between new, large-scale entertainment, hotel, office, research and development, and retail development and the increased demand for housing in the City, and the numerical relationship between such development projects and the formulas for provision of housing set forth in <u>Section 413.1 et seq. this ordinance</u>.

<u>H.</u> In-lieu fees for new office construction to the City's Office Affordable Housing Production Program were last increased in 1994 to \$7.05 per square foot, based on the "Analysis of the OAHPP Formula prepared by the Department of City Planning in November 1994." Existing law provides for potential increases to such fees up to 20% annually based on increases to the Average Area Purchase Price Safe Harbor Limitations for New Single-Family Residences for the San Francisco Primary Metropolitan Statistical Area ("PMSA") published by the Internal Revenue Service.

<u>I.</u> The Internal Revenue Service last published its Average Area Purchase Price
Safe Harbor Limitations for New Single-Family Residences for the San Francisco PMSA in
1994. In 1998 and again in 2000, the City contracted for an analysis of average area purchase
price for the San Francisco PMSA, in lieu of IRS publication of the index. The 2000 report
prepared by Vernazza Wolfe Associates for mortgage purposes, which was certified by Orrick
Herrington & Sutcliffe, indicates that the 1999 updated purchase price figures for new
construction are \$431,568, a 73.3% increase over the 1994 purchase price of \$248,969.

- <u>J.</u> If OAHPP fees had been increased consistent with these increases in the Average Area Purchase Price Safe Harbor Limitations for New Single-Family Residences for the San Francisco PMSA, the OAHPP in-lieu fee for net new office construction would be \$12.22 per square foot, or approximately 54% of the maximum derived by the "Jobs Housing Nexus Analysis" prepared by Keyser Marston Associates, Inc. in June 1997.
- <u>K.</u> Since preparation of the Keyser Marston "Jobs Housing Nexus Analysis," the Bay Area has seen dramatic increases in land acquisition costs for housing, the cost of new housing development and the affordability gap for low to moderate income workers seeking housing. Commute patterns for the region have also changed, with more workers who work outside of San Francisco seeking to live in the City, thus increasing demand for housing and decreasing housing availability.
- <u>L.</u> Because the shortage of affordable housing created by large-scale commercial development in the City can be expected to continue for many years, it is necessary to maintain the affordability of the housing units constructed by developers of such projects under this program. In order to maintain the long-term affordability of such housing, the City is authorized to enforce affordability requirements through mechanisms such as shared appreciation mortgages, deed restrictions, enforcement instruments, and rights of first refusal exercisable by the City at the time of resale of housing units built under the program.

1	<u>M.</u> Objective 8, Policy 2 of the Residence Element of the San Francisco Master
2	General Plan encourages the Planning Commission to periodically reassess requirements
3	placed on large-scale commercial development under the Office Affordable Housing
4	Production Program ("OAHPP"), predecessor to the Jobs-Housing Linkage Program. To that
5	end, within 18 months following the effective date of this ordinance, the Director of Planning shall
6	report to the Commission, the Board of Supervisors, and the Mayor on the current supply and demand
7	of affordable housing in the City, the status of compliance with this ordinance and the efficacy of this
8	ordinance in mitigating the City's shortage of affordable housing available to employees working in
9	development projects subject to this ordinance. Thereafter, if in the discretion of the Director of
10	Planning there has been a substantial change in the San Francisco and/or regional economies since the
11	effective date of this ordinance, the Director of Planning may recommend to the Commission, the
12	Board of Supervisors, and the Mayor that. this ordinance be amended or rescinded to alleviate any
13	undue burden on commercial development in the City that the ordinance may impose.
14	SEC. 413.2. DEFINITIONS. See Section 401 of this Article. The following definitions shall
15	govern interpretation of this ordinance:
16	(1) "Affordable housing project." shall mean a housing project containing units constructed
17	to satisfy the requirements of Sections 313.5 or 313.7 of this ordinance or receiving funds from the
18	Citywide Affordable Housing Fund under Section 313.12.
19	(2) "Affordable to a household." shall mean a purchase price that a household can afford to
20	pay based on an annual payment for all housing costs of 33 percent of the combined household annual
21	net income, a 10 percent down payment, and available financing, or a rent that a household can afford
22	to pay based on an annual payment for all housing costs of 30 percent of the combined annual net
23	<del>income.</del>
24	(3) "Affordable to qualifying households" shall mean:

1	(A) With respect to owned units, the average purchase price on the initial sale of all
2	affordable owned units in an affordable housing project shall not exceed the allowable average
3	purchase price. Each unit shall be sold:
4	(i) Only to households with an annual net income equal to or less than that of a household
5	of moderate income; and
6	(ii) At or below the maximum purchase price.
7	(B) With respect to rental units in an affordable housing project, the average annual rent
8	shall not exceed the allowable average annual rent. Each unit shall be rented:
9	(i) Only to households with an annual net income equal to or less than that of a household
10	of lower income;
11	(ii) At or less than the maximum annual rent.
12	(4) "Allowable average purchase price." shall mean:
13	(A) For all affordable one-bedroom units in a housing project, a price affordable to a two-
14	person household of median income as set forth in Title 25 of the California Code of Regulations
15	Section 6932 ("Section 6932") on January 1st of that year;
16	(B) For all affordable two-bedroom units in a housing project, a price affordable to a three-
17	person household of median income as set forth in Section 6932 on January 1st of that year;
18	(C) For all affordable three-bedroom units in a housing project, a price affordable to a four
19	person household of median income as set forth in Section 6932 on January 1st of that year;
20	(D) For all affordable four-bedroom units in a housing project, a price affordable to a five-
21	person household of median income as set forth in Section 6932 on January 1st of that year.
22	(5) "Allowable average annual rent" shall mean:
23	(A) For all affordable one-bedroom units in a housing project, 18 percent of the median
24	income for a household of two persons as set forth in Section 6932 on January 1st of that year;

1	(B)— For all afforaable two-bearoom units in a nousing project, 18 percent of the mealan
2	income for a household of three persons as set forth in Section 6932 on January 1st of that year;
3	(C) For all affordable three-bedroom units in a housing project, 18 percent of the median
4	income for a household of four persons as set forth in Section 6932 on January 1st of that year;
5	(D) For all affordable four-bedroom units in a housing project, 18 percent of the median
6	income for a household of five persons as set forth in Section 6932 on January 1st of that year.
7	(6) "Annual net income." shall mean net income as defined in Title 25 of the California
8	Code of Regulations Section 6916.
9	(7) "Average annual rent." shall mean the total annual rent for the calendar year charged
10	by a housing project for all affordable rental units in the project of an equal number of bedrooms
11	divided by the total number of affordable units in the project with that number of bedrooms.
12	(8) "Average purchase price." shall mean the purchase price for all affordable owned units
13	in an affordable housing project of an equal number of bedrooms divided by the total number of
14	affordable units in the project with that number of bedrooms.
15	(9) "City" shall mean the City and County of San Francisco.
16	(10) "Community apartment." shall be As defined in San Francisco Subdivision Code Section
17	<del>1308(b).</del>
18	(11) "Condominium." shall be aAs defined in California Civil Code Section 783.
19	(12) "DBI" shall mean the Department of Building Inspection.
20	(13) "Department" shall mean the Planning Department or the Planning Department's
21	designee, including the Mayor's Office of Housing and other City agencies or departments.
22	(14) "Entertainment development project" shall mean any new construction, addition,
23	extension, conversion, or enlargement, or combination thereof, of an existing structure which includes
24	any gross square feet of entertainment use.

(13) Emericanical use shall mean space within a structure of portion merely include of
primarily suitable for the operation of a nighttime entertainment use as defined in San Francisco
Planning Code Section 102.17, a movie theater use as defined in San Francisco Planning Code
Sections 790.64 and 890.64, an adult theater use as defined in San Francisco Planning Code Section
191, any other entertainment use as defined in San Francisco Planning Code Sections 790.38 and
890.37, and, notwithstanding San Francisco Planning Code Section 790.38, an amusement game
arcade (mechanical amusement devices) use as defined in San Francisco Planning Code Sections 790.4
and 890.4. Under this ordinance, "entertainment use" shall include all office and other uses accessory
to the entertainment use, but excluding retail uses and office uses not accessory to the entertainment
use.
(16) "First certificate of occupancy" shall mean either a temporary certificate of occupancy
or a Certificate of Final Completion and Occupancy as defined in San Francisco Building Code
Section 109, whichever is issued first.
(17) "Hotel development project" shall mean any new construction, addition, extension,
conversion, or enlargement, or combination thereof, of an existing structure which includes any gross
square feet of hotel use.
(18) "Hotel use" shall mean space within a structure or portion thereof intended or primarily
suitable for rooms, or suites of two or more rooms, each of which may or may not feature a bathroom
and cooking facility or kitchenette and is designed to be occupied by a visitor or visitors to the City who
pays for accommodations on a daily or weekly basis but who do not remain for more than 31
consecutive days. Under this ordinance,"hotel use" shall include all office and other uses accessory to
the renting of guest rooms, but excluding retail uses and office uses not accessory to the hotel use.
(19 "Household." shall mean any person or persons who reside or intend to reside in the
same housing unit.

1	(20) "Household of lower income." shall mean a household composed of one or more persons
2	with a combined annual net income for all adult members which does not exceed the qualifying limit for
3	a lower-income family of a size equivalent to the number of persons residing in such household, as set
4	forth for the County of San Francisco in Title 25 of the California Code of Regulations Section 6932.
5	(21) "Household of median income." shall mean a household composed of one or more
6	persons with a combined annual net income for all adult members which does not exceed the qualifying
7	limit for a median-income family of a size equivalent to the number of persons residing in such
8	household, as set forth for the County of San Francisco in Title 25 of the California Code of
9	Regulations Section 6932.
10	(22) "Household of moderate income." shall mean a household composed of one or more
11	persons with a combined annual net income for all adult members which does not exceed the qualifying
12	limit for a moderate-income family of a size equivalent to the number of persons residing in such
13	household, as set forth for the County of San Francisco in Title 25 of the California Code of
14	Regulations Section 6932.
15	(23 "Housing developer." shall mean any business entity building housing units which
16	receives a payment from a sponsor for use in the construction of the housing units. A housing developer
17	may be (a) the same business entity as the sponsor, (b) an entity in which the sponsor is a partner, joint
18	venturor, or stockholder, or (c) an entity in which the sponsor has no control or ownership.
19	(24) "Housing unit" or "unit." shall mean a dwelling unit as defined in San Francisco
20	Housing Code Section 401.
21	(25) "Interim Guidelines" shall mean the Office Housing Production Program Interim
22	Guidelines adopted by the City Planning Commission on January 26, 1982, as amended.
23	(26) "Maximum annual rent." shall mean the maximum rent that a housing developer may
24	charge any tenant occupying an affordable unit for the calendar year. The maximum annual rent shall

1	be 30 percent of the annual income for a lower-income household as set forth in Section 6932 on
2	January 1st of each year for the following household sizes:
3	(A) For all one-bedroom units, for a household of two persons;
4	(B) For all two-bedroom units, for a household of three persons;
5	(C) For all three-bedroom units, for a household of four persons;
6	(D) For all four-bedroom units, for a household of five persons.
7	(27) "Maximum purchase price." shall mean the maximum purchase price that a household
8	of moderate income can afford to pay for an owned unit based on an annual payment for all housing
9	costs of 33 percent of the combined household annual net income, a 10 percent down payment, and
10	available financing, for the following household sizes:
11	(A) For all one-bedroom units, for a household of two persons;
12	(B) For all two-bedroom units, for a household of three persons;
13	(C) For all three-bedroom units, for a household of four persons;
14	(D) For all four-bedroom units, for a household of five persons.
15	(28) "MOH" shall mean the Mayor's Office of Housing.
16	(29) "Net addition of gross square feet of entertainment space." shall mean gross floor area
17	as defined in San Francisco Planning Code Section 102.9 to be occupied by, or primarily serving,
18	entertainment use, less the gross floor area in any structure demolished or rehabilitated as part of the
19	proposed entertainment development project that was used primarily and continuously for
20	entertainment, hotel, office, research and development, or retail use and was not accessory to any use
21	other than entertainment, hotel, office, research and development, or retail use, for five years prior to
22	Planning Commission approval of an entertainment development project subject to this Section or for
23	the life of the structure demolished or rehabilitated, whichever is shorter, so long as such space was
24	subject to this ordinance or the Interim Guidelines.

(30) "Net addition of gross square feet of hotel space." shall mean gGross floor area as
defined in San Francisco Planning Code Section 102.9 to be occupied by, or primarily serving, hotel
use, less the gross floor area in any structure demolished or rehabilitated as part of the proposed hotel
development project that was used primarily and continuously for entertainment, hotel, office, research
and development, or retail use and was not accessory to any use other than entertainment, hotel, office,
research and development, or retail use, for five years prior to Planning Commission approval of a
hotel development project subject to this Section, or for the life of the structure demolished or
rehabilitated, whichever is shorter, so long as such space was subject to this ordinance or the Interim
Guidelines.

(31) "Net addition of gross square feet of office space." shall mean gross floor area as defined in San Francisco Planning Code Section 102.9 to be occupied by, or primarily serving, office use, less the gross floor area in any structure demolished or rehabilitated as part of the proposed office development project that was used primarily and continuously for entertainment, hotel, office, research and development, or retail use and was not accessory to any use other than entertainment, hotel, office, research and development, or retail use for five years prior to Planning Commission approval of an office development project subject to this Section, or for the life of the structure demolished or rehabilitated, whichever is shorter.

(32) Net addition of gross square feet of research and development space." shall mean gross floor area as defined in San Francisco Planning Code Section 102.9 to be occupied by, or primarily serving, research and development use, less the gross floor area in any structure demolished or rehabilitated as part of the proposed research and development project that was used primarily and continuously for entertainment, hotel, office, research and development, or retail use and was not accessory to any use other than entertainment, hotel, office, research and development, or retail use, for five years prior to Planning Commission approval of a research and development project subject to this Section or for the life of the structure demolished or rehabilitated, whichever is shorter.

(33) "Net addition of gross square feet of retail space." shall mean gross floor area as
defined in San Francisco Planning Code Section 102.9 to be occupied by, or primarily serving, retail
use, less the gross floor area in any structure demolished or rehabilitated as part of the proposed retail
development project that was used primarily and continuously for entertainment, hotel, office, research
and development, or retail use and was not accessory to any use other than entertainment, hotel, office,
research and development, or retail use, for five years prior to Planning Commission approval of a
retail development project subject to this Section, or for the life of the structure demolished or
rehabilitated, whichever is shorter.

(34) "Office development project" shall mean any new construction, addition, extension, conversion, or enlargement, or combination thereof, of an existing structure which includes any gross square feet of office use.

(35) (A) "Office use" shall mean space within a structure or portion thereof intended or primarily suitable for occupancy by persons or entities which perform, provide for their own benefit, or provide to others at that location services including, but not limited to, the following: Professional, banking; insurance; management; consulting; technical; sales; and design; and the non-accessory office functions of manufacturing and warehousing businesses; all uses encompassed within the definition of "office" at Section 219 of this Code; multimedia, software development, web design, electronic commerce, information technology and other computer based technology; provided, however, that for purposes of this Section it shall include all uses encompassed within the definition of "administrative services" at Section 790.106 or Section 890.106 of this Code; all "business or professional services" as proscribed at Section 890.108 of this Code excepting only those uses which are limited to the Chinatown Mixed Use District; all "business services," as described at Section 890.11 of this Code which are conducted in space designated for office use under the San Francisco Building Code and which are not excluded pursuant to Subsection B below:

1	(B) Under this ordinance, "office use" shall exclude: retail uses; repair; any business
2	characterized by the physical transfer of tangible goods to customers on the premises; wholesale
3	shipping, receiving and storage; research and development; and design showcases or any other space
4	intended and primarily suitable for display of goods.
5	(36) "Ordinance" shall mean San Francisco Planning Code Sections 313.1 through 313.14.
6	(37) "Owned unit." shall mean a unit affordable to qualifying households which is a
7	condominium, stock cooperative, community apartment, or detached single-family home. The owner or
8	owners of an owned unit must occupy the unit as their primary residence.
9	(38) "Owner." shall mean tThe record owner of the fee or a vendee in possession.
10	(39) "Rent" or "rental." shall mean the total charges for rent, utilities, and related housing
11	services to each household occupying an affordable unit.
12	(40) "Rental unit." shall mean a unit affordable to qualifying households which is not a
13	condominium, stock cooperative, or community apartment.
14	(41) "Research and Development ("R&D") project" shall mean any new construction,
15	addition, extension, conversion, or enlargement, or combination thereof, of an existing structure which
16	includes any gross square feet of R&D use.
17	(42) "Research and development use" shall mean space within any structure or portion thereof
18	intended or primarily suitable for basic and applied research or systematic use of research knowledge
19	for the production of materials, devices, systems, information or methods, including design,
20	development and improvement of products and processing, including biotechnology, which involves the
21	integration of natural and engineering sciences and advanced biological techniques using organisms,
22	cells, and parts thereof for products and services, excluding laboratories which are defined as light
23	manufacturing uses consistent with Section 226 of the Planning Code.
24	

1	(43) "Retail development project" shall mean any new construction, addition, extension,							
2	conversion, or enlargement, or combination thereof, of an existing structure which includes any gross							
3	square feet of retail use.							
4	(44) "Retail use" shall mean space within any structure or portion thereof intended or primarily							
5	suitable for occupancy by:							
6	(A) Persons or entities which supply commodities to customers on the premises including,							
7	but not limited to, stores, shops, restaurants, bars, eating and drinking businesses, and the uses defined							
8	in San Francisco Planning Code Sections 218 and 220 through 225, and also including all space							
9	accessory to such retail use; and							
10	(B) All space accessory to such retail use.							
11	(45) "Section 6932." shall mean Section 6932 of Title 25 of the California Code of							
12	Regulations as such section applies to the County of San Francisco.							
13	(46) "Sponsor" shall mean an applicant seeking approval for construction of an office							
14	development project subject to this Section, such applicants' successors and assigns, and/or any entity							
15	which controls or is under common control with such applicant.							
16	(47) "Stock cooperative." shall be as defined in California Business and Professions Code							
17	Section 11003.2.							
18	SEC. <u>413.3.</u> 313.3. APPLICATION.							
19	(a) Where an environmental evaluation application for the development project is							
20	filed on or after January 1, 1999, Section 413.1 et seq. this ordinance shall apply to:							
21	(1) Any entertainment development project proposing the net addition of 25,000 or							
22	more square feet of entertainment space;							
23	(2) Any hotel development project proposing the net addition of 25,000 or more							
24	square feet of hotel space;							

- (3) Any office development project proposing the net addition of 25,000 or more square feet of office space;
  - (4) Any research and development project proposing the net addition of 25,000 or more square feet of research and development space; and
  - (5) Any retail development project proposing the net addition of 25,000 or more square feet of retail space, except as provided by Subsection (b)(8) below.
    - (b) <u>Section 413.1 et seq.</u> This ordinance shall not apply to:
  - (1) Any development project other than a development project described in Subsection (a) of this Section, including those portions of a development project consisting of the net addition of square feet of any type of space not described in Subsection (a) of this Section;
  - (2) Those portions of a development project described in Subsection (a) of this Section located on property owned by the United States or any of its agencies or leased by the United States or any of its agencies for a period in excess of 50 years, with the exception of such property not used exclusively for a governmental purpose;
  - (3) Those portions of a development project described in Subsection (a) of this Section located on property owned by the State of California or any of its agencies, with the exception of such property not used exclusively for a governmental or educational purpose;
  - (4) Those portions of a development project described in Subsection (a) of this Section located on property under the jurisdiction of the San Francisco Redevelopment Agency or the Port of San Francisco where the application of <u>Section 413.1 et seq. this ordinance</u> is prohibited by California or local law;
  - (5) Any office development project approved by the *Planning* Commission prior to August 18, 1985 that was not subject to the Interim Guidelines; or

(6) Any office development project approved by the <i>Planning</i> Commission prior to
August 18, 1985 that was subject to the Interim Guidelines. If the action of the <i>Planning</i>
Commission affecting such office development project is thereafter modified, superseded,
vacated, or reversed by the Board of Appeals, the Board of Supervisors, or by court action in
a manner affecting the amount of housing required under the Interim Guidelines, the permit
application on remand to the Planning Commission shall remain subject to the Interim
Guidelines.

- (7) Any major phase or development project in Mission Bay North or South to the extent application of <u>Section 413.1 et seq.</u> this ordinance would be inconsistent with the Mission Bay North Redevelopment Plan and Interagency Cooperation Agreement or the Mission Bay South Redevelopment Plan and Interagency Cooperation Agreement, as applicable.
- (8) Any (i) free-standing retail use, encompassed in the definition of "pharmacy" as proscribed in Section 790.48(b) <u>of this Code</u> and which does not exceed more than 50,000 square feet of retail or other space; or (ii) any free-standing retail use encompassed in the definition of "general grocery" proscribed in Section 790.102(a) <u>of this Code</u>, and which does not exceed more than 75,000 square feet of retail or other space; or (iii) any mixed-use space consisting of residential space and pharmacy retail space not exceeding 50,000 square feet, or general grocery retail space not exceeding 75,000 square feet. For purposes of this Section, the term "free-standing" shall mean an independent building or structure used exclusively by a single use and any accessory uses, and that is not part of a larger development project on the same environmental evaluation application.

SEC. 413.4 313.4. IMPOSITION OF HOUSING REQUIREMENT.

(a) <u>Determination of Requirements.</u> The <u>Planning</u> Department <u>or the Planning</u>

<u>Commission</u> <u>shall determine the applicability of Section 413.1 et seq. to any development project</u>

requiring a building or site permit, and if Section 413.1 et seq. is applicable, the number of gross

1	square feet of each type of space subject to its requirements, and shall impose these requirements as							
2	condition of on the approval for issuance of the building or site permit for the development project							
3	application for a development project subject to this ordinance in order to mitigate the impact on the							
4	availability of housing which will be caused by the employment facilitated by the development							
5	that project. The condition shall require that the applicant pay or contribute land suitable for housing							
6	to a housing developer to construct housing or pay an in-lieu fee to the City Treasurer which shall							
7	thereafter be used exclusively for the development of housing affordable to households of lower or							
8	moderate income. The project sponsor shall supply any information necessary to assist the Department							
9	in this determination.							
10	(b) Notice to Development Fee Collection Unit of Requirements. After the Department has							
11	made its final determination of the net addition of gross square feet of each type of space subject to							
12	Section 413.1 et seq., it shall immediately notify the Development Fee Collection Unit at DBI of its							
13	determination in addition to the other information required by Section 402(b) of this Article.							
14	(c) Sponsor's Choice to Fulfill Requirements. Prior to issuance of a building or site permit							
15	for a development project subject to the requirements of Section 413.1 et seq., the sponsor shall elect							
16	one of the three options listed below to fulfill any requirements imposed as a condition of approval and							
17	notify the Department of their choice of the following:							
18	(1) Contribute of a sum or land of value at least equivalent to the in-lieu fee, according to							
19	the formulas set forth in Section 413.6, to one or more housing developers who will use the funds or							
20	land to construct housing units pursuant to Section 413.5; or							
21	(2) Pay an in-lieu fee to the Development Fee Collection Unit at DBI according to the							
22	formula set forth in Section 413.6; or							
23	(3) Combine the above options pursuant to Section 413.8.							
24	(b) Prior to either the Department's or the Commission's approval of a building or site							
25	permit for a development project subject to this ordinance, the Department shall issue a notice							

1	complying with Planning Code Section 306.3 setting forth its initial determination of the net addition of
2	gross square feet of each type of space subject to this ordinance.
3	(c) Any person may appeal the initial determination by delivering an appeal in writing to
4	the Department within 15 days of such notice. If the initial determination is not appealed within the
5	time allotted, the initial determination shall become a final determination. If the initial determination is
6	appealed, the Commission shall schedule a public hearing prior to the approval of the development
7	project by the Department or the Commission to determine the net addition of gross square feet of each
8	type of space subject to this ordinance. The public hearing may be scheduled separately or
9	simultaneously with a hearing under Planning Code Sections 139(g), 306.2, 309(h), 314.5, 315.3 or a
10	Discretionary Review hearing under San Francisco Municipal Code Part III, Section 26. The
11	Commission shall make a final determination of the net addition of gross square feet of each type of
12	space subject to this ordinance at the hearing.
13	(d) The final determination of the net addition of gross square feet of each type of space
14	subject to this ordinance shall be set forth in the conditions of approval of any building or site permit
15	application approved by the Department or the Commission. The Planning Department shall notify the
16	Treasurer, DBI, and MOH of the final determination of the net addition of gross square feet of each
17	type of space subject to this ordinance within 30 days following the date of final determination.
18	(d) <u>Department's Notice to Development Fee Collection Unit of Sponsor's Choice. After the</u>
19	project sponsor has notified the Department of the choice to fulfill the requirements of Section 413.1 et
20	seq., the Department shall immediately notify the Development Fee Collection Unit at DBI of the
21	project sponsor's choice.
22	(e) Development Fee Collection Unit Notice to Department Prior to Issuance of the First
23	Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in writing
24	or electronically to the Department prior to issuing the first certificate of occupancy for any

development project subject to Section 413.1 et seq. that has elected to fulfill all or part of the

1	requirements with an option other than payment of an in-lieu fee. If the Department notifies the Unit at						
2	such time that the sponsor has not satisfied the requirements, the Director of DBI shall deny any and						
3	all certificates of occupancy until the subject project is brought into compliance with the requirements						
4	of Section 413.1 et seq.						
5	(e) <u>Process for Revisions of Determination of Requirements.</u> In the event that the						
6	Department or the Commission takes action affecting any development project subject to						
7	Section 413.1 et seq. this ordinance and such action is subsequently thereafter modified,						
8	superseded, vacated, or reversed by the Board of Appeals, the Board of Supervisors, or by						
9	court action, the procedures of Section 402(c) shall be followed. permit application for such						
10	development project shall be remanded to the Commission to determine whether the proposed project						
11	has been changed in a manner which affects the calculation of the amount of housing required under						
12	this ordinance and, if so, the Commission shall revise the housing requirement imposed on the permit						
13	application in compliance with this ordinance within 60 days of such remand and notify the sponsor in						
14	writing of such revision or that a revision is not required. If the net addition of gross square feet of any						
15	type of space subject to this ordinance is revised, the Commission shall notify the Treasurer, DBI and						
16	MOH of the nature and extent of the revision.						
17	(f) The sponsor shall supply all information to the Department and the Commission						
18	necessary to make a determination as to the applicability of this ordinance and the number of gross						
19	square feet of each type of space subject to this ordinance.						
20	(g) The sponsor of any development project subject to this ordinance shall have the option						
21	<del>of:</del>						
22	(1) Contributing a sum or land of value at least equivalent to the in-lieu fee according to the						
23	formulas set forth in Section 313.6 to one or more housing developers who will use the funds or land to						
24	construct housing units pursuant to Section 313.5 for each type of space subject to this ordinance; or						

(2)	Daving	n in liqu foo	<del>to the Treasur</del>	or according t	to the formula	get forth in	Section 3	2126
(2)	T ayıng a	n in-neu jee i	o me Treusur	er accoraing i	<del>o me jornima</del>	i <del>sei jorin ir</del>	i <del>beciion s</del>	75.0
for each type	of space si	thiect to this	ordinance: or	:				
jor cach type	oj space si	iojeci io inis	oramance, or					

(3) Combining the above options pursuant to Section 313.7 for each type of space subject to this ordinance.

SEC. <u>413.5</u> <u>313.5</u>. COMPLIANCE <u>THROUGH</u> <u>BY</u> PAYMENT TO HOUSING DEVELOPER.

(a) If the sponsor elects to pay a sum or contribute land of value at least equivalent to the in-lieu fee to one or more housing developers to meet the requirements of <u>Section 413.1</u> <u>et seq.</u> in this ordinance, the housing developer or developers shall be required to construct at least the number of housing units determined by the following formulas for each type of space proposed as part of the development project and subject to <u>Section 413.1 et seq.</u> this ordinance:

Net Addition Gross Sq. Ft. Entertainment Space	× .000140 = Housing Units
Net Addition Gross Sq. Ft. Hotel Space	× .000110 = Housing Units
Net Addition Gross Sq. Ft. Office Space	× .000270 = Housing Units
Net Addition Gross Sq. Ft. R&D Space	× .000200 = Housing Units
Net Addition Gross sq. Ft. Retail Space	× .000140 = Housing Units

The housing units required to be constructed under the above formula must be affordable to qualifying households continuously for 50 years. If the sponsor elects to contribute to more than one distinct housing development under this Section, the sponsor shall not receive credit for its monetary contribution to any one development in excess of the amount of the in-lieu fee, as adjusted under Section <u>413.6</u> <u>313.6</u>, multiplied by the number of units in such housing development.

- (b) Within one year of the final determination under Section 313.4(c) or a revised final determination under Section 313.4(e), or pPrior to the issuance by DBI of the <u>first</u> site or building permit for a development project subject to <u>Section 413.1 et seq.</u> this ordinance, whichever occurs first, the sponsor shall submit to the <u>Planning</u> Department, with a copy to MOH:
- (1) A written housing development plan identifying the housing project or projects to receive funds or land from the sponsor and the proposed mechanism for enforcing the requirement that the housing units constructed will be affordable to qualifying households for 50 years; and
- (2) A certification that the sponsor has made a binding commitment to contribute an amount of money or land of value at least equivalent to the amount of the in-lieu fee that would otherwise be required under Section <u>413.6</u> <u>313.6</u> to one or more housing developers and that the housing developer or developers shall use such funds or lands to develop the housing subject to this Section.
- (3) A self-contained appraisal report as defined by the Uniform Standards of Professional Appraisal Practice prepared by an M.A.I. appraiser of the fair market value of any land to be contributed by the sponsor to a housing developer. The date of value of the appraisal shall be the date on which the sponsor submits the housing development plan and certification to the *Planning* Department.

If the sponsor fails to comply with these requirements within one year of the final
determination or revised final determination, it shall be deemed to have elected to pay the in-
lieu fee under Section 413.6 313.6, and any deferral surcharge, in order to comply with Section
413.1 et seq. this ordinance. In the event that the sponsor fails to pay the in-lieu fee within the
time required by Section $\underline{413.6}$ $\underline{313.6}$ , DBI shall deny any and all site or building permits or
certificates of occupancy for the development project until the Treasurer notifies DBI and MOH
that such payment has been made or land contributed, and the <u>Development Fee Collection Unit</u>
at DBI Treasurer shall immediately initiate lien proceedings against the sponsor's property
pursuant to Section 408 of this Article and Section 107A.13 of the San Francisco Building Code
313.9 to recover the fee.

Within 30 days after the sponsor has submitted a written housing development (c) project plan and, if necessary, an appraisal to the *Planning* Department and MOH under Subsection(b) of this Section, the *Planning* Department shall notify the sponsor in writing of its initial determination as to whether the plan and appraisal are in compliance with this Section, publish the initial determination in the next *Planning* Commission calendar, and cause a public notice to be published in an official newspaper of general circulation stating that such housing development plan has been received and stating the *Planning* Department's initial determination. In making the initial determination for an application where the sponsor elects to contribute land to a housing developer, the *Planning* Department shall consult with the Director of Property and include within its initial determination a finding as to the fair market value of the land proposed for contribution to a housing developer. Within 10 days after such written notification and published notice, the sponsor or any other person may request a hearing before the Commission to contest such initial determination. If the *Planning* Department receives no request for a hearing within such 10-day period, the determination of the *Planning* Department shall become a final determination. Upon receipt of any timely

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request for hearing, the <i>Planning</i> Department shall schedule a hearing before the Commission
within 30 days. The scope of the hearing shall be limited to the compliance of the housing
development plan and appraisal with this Section, and shall not include a challenge to the
amount of the housing requirement imposed on the development project by the Department or
the Commission. At the hearing, the Commission may either make such revisions to the
Planning Department's initial determination as it may deem just, or confirm the Planning
Department's initial determination. The Commission's determination shall then become a final
determination, and the Planning Department shall provide written notice of the final
determination to the sponsor, MOH, and to any person who timely requested a hearing of the
$\frac{Planning}{2}$ Department's determination. The $\frac{Planning}{2}$ Department shall also provide written
notice to the Treasurer and MOH that the housing units to be constructed pursuant to such plan
are subject to <u>Section 413.1 et seq.</u> this ordinance.

- (d) In making a determination as to whether a sponsor's housing development plan complies with this Section, the Director of Planning and the Commission shall credit to the sponsor any excess Interim Guideline credits or excess credits that the sponsor elects to apply against its housing requirement. The remaining housing units required shall be subject to the requirements of Subsection (a) of this Section.
- (d) (e) Prior to the issuance by DBI of the first <u>construction document</u> <u>site or building</u> permit for a development project subject to this Section, the sponsor must:
- (1) Provide <u>written</u> evidence to the <u>Planning</u> Department <u>in writing</u> that it has paid in full the sum or transferred title of the land required by Subsection (a) of this Section to one or more housing developers;
- (2) Notify the *Planning* Department that construction of the housing units has commenced, evidenced by:

- (A) The City's issuance of site and building permits for the entire housing development project,
  - (B) Written authorization from the housing developer and the construction lender that construction may proceed,
- (C) An executed construction contract between the housing developer and a general contractor, and
- (D) The issuance of a performance bond enforceable by the construction lender for 100 percent of the replacement cost of the housing project; and
- (3) Provide evidence satisfactory to the *Planning* Department that the units required to be constructed will be affordable to qualifying households for 50 years through an enforcement mechanism approved by the *Planning* Department pursuant to Subsections (b) through (d) of this Section.

DBI shall provide notice in writing to, the Planning Department and MOH at least five business days prior to issuance of the first site or building permit for any development project for which the sponsor elects to pay a sum or contribute land to one or more housing developers. If the Treasurer, or the Planning Department notifies DBI within the five business days that the conditions of (1) through (3) of this Subsection have not been met, DBI shall deny the site or building permits or certificates of occupancy for the development project. Any failure of the Treasurer, DBI or the Planning Department to give any notice under this Section shall not relieve a sponsor from compliance with this Section. Where DBI inadvertently issues a site or building permit, or certificate of occupancy without complying with the requirements of this section, the sponsor shall be deemed to have elected to pay the in-lieu fee pursuant to Section 313.6 and shall immediately be liable for the amount of the fee plus accrued interest in accordance with Section 313.9. In addition, DBI shall not issue any certificate of occupancy for the project without notification from the Treasurer that the sponsor has paid the fee plus any interest due. The procedure set forth in this Subsection is not intended to preclude enforcement of the

1	provisions of this section under any other section of this Code or other authority under the laws of the
2	State of California.
3	$\underline{(e)}$ $\underline{(f)}$ Where the sponsor elects to pay a sum or contribute land of value equivalent to
4	the in-lieu fee to one or more housing developers, the sponsor's responsibility for completing
5	construction of and maintaining the affordability of housing units constructed ceases from and
6	after the date on which:
7	(1) The conditions of (1) through (3) of Subsection $(d)$ (e) of this Section have been
8	met; and
9	(2) A mechanism has been approved by the Director of Planning to enforce the
10	requirement that the housing units constructed will be affordable to qualifying households
11	continuously for 50 years.
12	(g) If the project sponsor fails to comply with these requirements prior to issuance of the
13	first certificate of occupancy by DBI, it shall be deemed to have elected to pay the in-lieu fee under
14	Section 413.6 and the deferral surcharge in order to comply with Section 413.1 et seq. DBI shall deny
15	any and all certificates of occupancy for the development project until such payment has been made.
16	Where the sponsor initially elects to pay a sum and/or contribute land of value equivalent to the in-lieu
17	fee to one or more housing developers, but subsequently decides instead to pay the in-lieu fee, the
18	sponsor shall immediately be liable for the amount of the in-lieu fee under Section 313.6 and interest in
19	accordance with Section 313.9.
20	SEC. 413.6. 313.6. COMPLIANCE BY THROUGH PAYMENT OF IN-LIEU FEE.

SEC. <u>413.6.</u> 313.6. COMPLIANCE <u>BY</u> THROUGH PAYMENT OF IN-LIEU FEE.

(a) Commencing on March 11, 1999, the amount of the fee which may be paid by the sponsor of a development project subject to this ordinance in lieu of developing and providing the housing required by Section 313.5 shall be determined by the following formulas for each type of space proposed as part of the development project and subject to this ordinance.

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(b) (1) Commencing on January 1, 2002, the amount of the fee which may be paid by the sponsor of a development project subject to <u>Section 413.1 et seq.</u> this ordinance in lieu of developing and providing the housing required by Section <u>413.5</u> 313.5 shall be determined by the following formulas for each type of space proposed as part of the development project and subject to <u>Section 413.1 et seq.</u> this ordinance:

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Net Addition Gross Sq. Ft. Entertainment			\$13.95 = Total
Space	х	Fee	
Net Addition Gross Sq. Ft. Hotel Space			\$11.21 = Total
Net Addition Gross Sq. Ft. Hotel Space	x	Fee	
Net Addition Gross Sq. Ft. Office Space			\$14.96 = Total
Not Addition Gross eq. 1 t. Onioc opase	Х	Fee	
Net Addition Gross Sq. Ft. R & D Space			\$9.97 = Total

\$10.57 = Total

	х	Fee
Net Addition Gross Sq. Ft. Retail Space		\$13.95 = Total
	Х	Fee

(2) Commencing on January 1, 2009, the amount of the fee which may be paid by the sponsor of a development project subject to <u>Section 413.1 et seq.</u> this ordinance in lieu of developing and providing the housing required by Section <u>413.5</u> 313.5 shall be determined by the following formulas for each type of space proposed as part of the development project and subject to <u>Section 413.1 et seq.</u> this ordinance:

Net Addition Gross Sq. Ft. IPDR or S.E.W.		\$15.69 = Total
Space	х	Fee

- (A) Integrated PDR or IPDR, is defined in Section 890.49 of the Planning this Code,
- (B) Small Enterprise Workspaces or S.E.W., is defined in Section 227(t) of *the Planning this* Code.

(b) (c) No later than July 1 of each year, the Mayor's Office of Housing MOH shall adjust the in-lieu fee payment option and provide a report on its adjustment to the Board of Supervisors. The Mayor's Office of Housing MOH shall provide notice of any fee adjustment on its website at least 30 days prior to the adjustment taking effect. The Mayor's Office of Housing MOH is authorized to develop an appropriate methodology for indexing the fee, based on adjustments in the costs of constructing housing and in the price of housing in San Francisco consistent with the indexing for the Residential Inclusionary Affordable Housing Program in lieu fee set out in Planning Code Section 415.6 315.6. The method of indexing shall be published in the Procedures Manual for the Residential Inclusionary Affordable Housing Program. In making a determination as to the amount of the fee to be paid, the Planning

1	Department shall credit to the sponsor any excess Interim Guideline credits or excess credits
2	which the sponsor elects to apply against its housing requirement.

(c) Any in-lieu fee required under this Section is due and payable to the Development Fee

Collection Unit at DBI prior to issuance of the first construction document, with an option for the

project sponsor to defer payment to prior to issuance of the first certificate of occupancy upon agreeing
to pay a deferral surcharge that would be deposited into the Citywide Affordable Housing Fund in
accordance with Section 107A.13.3 of the San Francisco Building Code.

(d) Prior to the issuance by DBI of the first site or building permit for a development project subject to this ordinance, the sponsor must notify the Planning Department and MHO in writing that it has either (i) satisfied the conditions of Section 313.5(e), (ii) paid in full the sum required by this Section to the Treasurer, or (iii) satisfied the conditions of Section 328. If the sponsor fails by the applicable date to demonstrate to the Planning Department that the sponsor has satisfied the conditions of Section 313.5(e) or paid the applicable sum in full to the Treasurer, DBI shall deny any and all site or building permits or certificates of occupancy for the development project until the Treasurer notifies DBI and MOH that such payment has been made, and the Treasurer shall immediately initiate lien proceedings against the sponsor's property pursuant to Section 313.9 to recover the fee.

(e) Upon payment of the fee in full to the Treasurer and upon request of the sponsor, the Treasurer shall issue a certification that the fee has been paid. The sponsor shall present such certification to the Planning Department, DBI and MOH prior to the issuance by DBI of the first site or building permit or certificate of occupancy for the development project. DBI shall not issue the site or building permit or certificate of occupancy without proof of payment of the fee from the Treasurer. Any failure of the Treasurer, DBI or the Planning Department to give any notice under this Section shall not relieve a sponsor from compliance with this Section. Where DBI inadvertently issues a site or building permit without payment of the fee, DBI shall not issue any certificate of occupancy for the

project without notification from the Treasurer that the fee required by this Section has been paid. The
procedure set forth in this Subsection is not intended to preclude enforcement of the provisions of this
Section pursuant to any other section of this Code, or other authority under the laws of the State of
California.

<u>SEC. 413.7. INTEGRATED PDR EXCEPTION.</u> An exception to this process exists for Integrated PDR projects that are subject to Section <u>428</u> <u>328</u> of <u>the Planning this</u> Code, for which only 50% of the fees must be paid before the issuance of the <u>first construction document</u> or <u>final</u> first certificate of occupancy with a deferral surcharge, whichever applies.

SEC. <u>413.8</u> <u>313.7</u>. COMPLIANCE <u>THROUGH</u> <u>BY</u> COMBINATION OF PAYMENT TO HOUSING DEVELOPER AND PAYMENT OF IN-LIEU FEE.

The sponsor of a development project subject to <u>Section 413.1 et seq.</u> this ordinance may elect to satisfy its housing requirement by a combination of paying money or contributing land to one or more housing developers under Section <u>413.5</u> <u>313.5</u> and paying a partial amount of the in-lieu fee to the <u>Treasurer the Development Fee Collection Unit at DBI</u> under Section <u>413.6</u> <u>313.6</u>. In the case of such election, the sponsor must pay a sum such that each gross square foot of net addition of each type of space subject to <u>Section 413.1 et seq.</u> this ordinance is accounted for in either the payment of a sum or contribution of land to one or more housing developers or the payment of a fee to the <u>Treasurer the Development Fee Collection Unit</u>. The housing units constructed by a housing developer must conform to all requirements of <u>Section 413.1 et seq.</u> this ordinance, including, but not limited to, the proportion that must be affordable to qualifying households as set forth in Section <u>413.5</u> <u>313.5</u>. All of the requirements of Sections <u>413.5</u> <u>313.5</u> and <u>413.6</u> <u>313.6</u> shall apply, including the requirements with respect to the timing of issuance of site and building permits and certificates of occupancy for the development project and payment of the in-lieu fee.

SEC. 313.8. TRANSFER OF HOUSING CREDITS.

(a) In determining whether a sponsor is in compliance with this ordinance, the Planning
Department or the Commission shall credit against all or part of a housing requirement for any
sponsor of any development project credits, which shall be denominated "excess Interim Guidelines
credits," obtained by the sponsor which:
(1) Have received final approval under the Interim Guidelines as of August 18, 1985, but

(1) Have received final approval under the Interim Guidelines as of August 18, 1985, but which have not been applied to a development project because the development project has not been approved by the Planning Department or the Commission or which are in excess of those credits required to satisfy the housing requirement under the Interim Guidelines; or

(2) Have received preliminary approval prior to August 18, 1985, received final approval within six months of August 18, 1985, and are in excess of those credits required to satisfy the housing requirement under the Interim Guidelines or this ordinance. This six month period may be extended for a maximum of two six month periods where, based upon evidence submitted by the sponsor, the Planning Department or Planning Commission determine within six months of August 18, 1985, or within a six-month extension, that (1) there is good cause for an extension or an additional extension, (2) the failure to obtain final approval of credits is beyond the sponsor's immediate control, and (3) the sponsor has made a reasonable effort to obtain final approval of credits.

Excess Interim Guideline credits may be applied against a sponsor's housing requirement under this ordinance on the basis of two and three tenths (2.3) excess Interim Guideline credits against one housing unit required to be provided under Section 313.5. Excess Interim Guideline Credits may be applied against a sponsor's housing requirement under this ordinance only for those projects obtaining project authorizations as defined in Planning Code Section 320(h) on or before February 28, 1999. No excess Interim Guideline Credits may be applied against a sponsor's housing requirement for any project authorization issued after that date. The Planning Department shall notify MOH of credits applied to the sponsor's housing requirement under this Section 313.8(a).

1	(b) In making their determination as to whether a sponsor's housing development plan
2	complies with Sections 313.5, 313.6, and 313.7, the Planning Department or the Commission shall
3	credit to the sponsor any housing units constructed or in-lieu fee paid in excess of that required to
4	satisfy the housing unit requirement under this ordinance, which shall be denominated "excess credits."
5	The Planning Department or the Commission shall permit the transfer of any excess credits received
6	under this ordinance to be applied to satisfy all or part of a housing requirement for any other
7	development project that is subject to the provisions of this ordinance, and shall notify the MOH of
8	such permitted transfer. Each excess credit shall be equivalent to one housing unit as computed under
9	Section 313.5. Excess credits may be obtained only under Section 313.11 or if:
10	(1) They have been obtained after the commencement of construction of housing in
11	compliance with all of the requirements of Section 313.5, the payment of a sum or contribution of land
12	to one or more housing developers in compliance with all of the requirements of Section 313.5, or
13	payment of an in-lieu fee to the Treasurer in compliance with all of the requirements of Section 313.6
14	or a combination of the above under Section 313.7. Compliance with these sections requires
15	construction of the total number of housing units required, the percentage of such units which must be
16	affordable to qualifying households, and the establishment of a mechanism approved by the Planning
17	Department to enforce the requirement that the units constructed will be affordable for 50 years to
18	qualifying households; and
19	(2) The excess credits result from either:
20	(A) Abandonment of the development project that received approval by the Planning
21	Department or the Commission as evidenced by cancellation of the site or building permit or the site or
22	building permit application; or
23	(B) A decrease in the net addition of gross square feet of each type of space subject to this

ordinance as a result of Planning Department, Commission, Board of Appeals, Board of Supervisors,

or court action taken after:

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1	(t)—— The amount of such net addition of gross square feet of each type of space subject to thi
2	ordinance has been determined by the Planning Department or Commission under Section 313.4; and
3	(ii) The sponsor has paid a sum to one or more housing developers and construction of the
4	housing units has commenced under Section 313.5, or the sponsor has paid an in-lieu fee under Section
5	313.6, or a combination of the above under Section 313.7.
6	Excess credits may be applied against a sponsor's housing requirement under this ordinance
7	only for those applications for a building or site permit filed within three years of the date on which th
8	excess credits are issued. The date on which such excess credits are issued shall be the earlier of the
9	sponsor's abandonment of the development project under which the credits were obtained as evidenced
10	by the cancellation of the site or building permit or the site or building permit application, the
11	commencement of construction of each of the housing units under Section 313.5, or the payment of the
12	in-lieu fee under Section 313.6 with respect to such credits. No excess credits may be applied against a
13	sponsor's housing requirement for any application for a building or site permit filed after that date.
14	(c) If the number of excess credits or excess Interim Guidelines credits held by a sponsor is
15	not sufficient to satisfy the entire housing requirement of that sponsor's development project subject to
16	the provisions of this ordinance, including, but not limited to the requirement that a percentage of the
17	housing units must be affordable to qualifying households, then the balance of the housing requiremen
18	shall be satisfied in accordance with the provisions of this ordinance, including the requirement set
19	forth in Section 313.5 that the units constructed must be affordable to qualifying households.
20	(d) Excess credits and excess Interim Guideline credits may be transferred from one
21	sponsor to another only if:
22	(1) The Planning Department has been notified in writing of the proposed transfer of the
23	credits;
24	(2) The Planning Department has determined that the transfer or sponsor has obtained the
25	credits through meeting the requirements of either Subsection (a) or (b) of this Section; and

1	(3) The transfer is made in writing, a true copy of which is provided to the Planning
2	Department.
3	(e) The City makes no warranties that any excess credits or excess Interim Guidelines
4	credits will be marketable during the period in which this ordinance is in effect or thereafter. The City
5	makes no warranties that an applicant possessing excess credits or excess Interim Guidelines credits is
6	entitled to Commission approval of a development project subject to this ordinance
7	SEC. <u>413.9.</u> <u>313.9.</u> LIEN PROCEEDINGS.
8	(a) A <u>project</u> sponsor's failure to comply with the requirements of Sections <u>413.5</u> ,
9	413.6 313.5, 313.6 and 413.7 313.7 shall constitute be cause for the City Development Fee
10	Collection Unit at <u>DBI</u> to record a <u>institute</u> lien <u>proceedings to make the in-lieu fee, as adjusted under</u>
11	Section 413.6, plus interest and any deferral surcharge, a lien against all parcels used for the
12	development project under this ordinance, as adjusted under Section 313.6 in accordance with
13	Section 408 of this Article and Section 107A.13.15 of the San Francisco Building Code. The fee
14	required by this ordinance is due and payable to the Treasurer prior to issuance of the first building or
15	site permit for the development project. If, for any reason, the fee remains unpaid following issuance of
16	the permit, any amount due shall accrue interest at the rate of one and one-half percent per month, or
17	fraction thereof, from the date of issuance of the permit until the date of final payment.
18	(b) If, for any reason, the fee imposed pursuant to this ordinance remains unpaid following
19	issuance of the permit, the Treasurer shall initiate proceedings in accordance with Article XX of
20	Chapter 10 of the San Francisco Administrative Code to make the entire unpaid balance of the fee,
21	including interest, a lien against all parcels used for the development project and shall send all notices
22	required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also
23	prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of
24	Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the

sponsor's name, a description of the sponsor's development project, a description of the parcels of real

1	property to be encumbered as set forth in the Assessor's Map Books for the current year, a description
2	of the alleged violation of this ordinance, and shall fix a time, date, and place for hearing. The
3	Treasurer shall cause this report to be mailed to the sponsor and each owner of record of the parcels of
4	real property subject to lien. Except for the release of lien recording fee authorize by Administrative
5	Code Section 10.237, all sums collected by the Tax Collector pursuant to this ordinance shall be held in
6	trust by the Treasurer and deposited in the Citywide Affordable Housing Fund established in Section
7	<del>313.12.</del>
8	(c) Any notice required to be given to a sponsor or owner shall be sufficiently given or
9	served upon the sponsor or owner for all purposes hereunder if personally served upon the sponsor or
10	owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor
11	or owner at the official address of the sponsor or owner maintained by the Tax Collector for the
12	mailing of tax bills or, if no such address is available, to the sponsor at the address of the development
13	project, and to the applicant for the site or building permit at the address on the permit application.
14	SEC. 313.10. IN-LIEU FEE REFUND WHEN BUILDING PERMIT EXPIRES PRIOR TO
15	COMPLETION OF WORK AND COMMENCEMENT OF OCCUPANCY.
16	In the event a building permit expires prior to completion of the work on and commencement of
17	occupancy of a development project so that it will be necessary to obtain a new permit to carry out any
18	development, the obligation to comply with this ordinance shall be cancelled, and any in-lieu fee
19	previously paid to the Treasurer shall be refunded. If and when the sponsor applies for a new permit,
20	the procedures set forth in this ordinance regarding construction of housing or payment of the in-lieu

SEC. 313.11. ONE-TIME FEE PAYMENT.

In the event that a development project for which housing units have been constructed or an inlieu fee has been fully paid is demolished or converted to a use or uses not subject to this ordinance prior to the expiration of its estimated useful life, the City shall either grant to the sponsor excess

fee shall be followed.

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credits transferable under Section 313.8 for a portion of any housing units actually constructed and for
which a certificate of occupancy has been issued, or refund to the sponsor a portion of the amount of
an in-lieu fee paid. The portion of excess credits granted or the fee refunded shall be determined on a
pro rata basis according to the ratio of the remaining useful life of the project at the time of demolition
or conversion in relation to its total useful life. For purposes of, this ordinance, the useful life of a
development project shall be 50 years.

SEC. <u>413.10.</u> <u>313.12.</u> CITYWIDE AFFORDABLE HOUSING FUND. All monies contributed pursuant to Sections <u>413.6</u> <u>313.6</u> or <u>413.8</u> <u>313.7</u> or assessed pursuant to Section <u>413.9</u> <u>313.9</u> shall be deposited in the special fund maintained by the Controller called the Citywide Affordable Housing Fund ("Fund"). The receipts in the Fund are hereby appropriated in accordance with law to be used solely to increase the supply of housing affordable to qualifying households subject to the conditions of this Section. The Fund shall be administered and expended by the Director of <u>MOH</u> <u>the Mayor's Office of Housing</u>, who shall have the authority to prescribe rules and regulations governing the Fund which are consistent with <u>Section 413.1 et seq.</u> <u>this ordinance</u>. No portion of the Fund may be used, by way of loan or otherwise, to pay any administrative, general overhead, or similar expense of any entity, <u>except</u> <u>that \$10,000 from the Fund shall be allocated by the Director within six months following the effective date of this ordinance to pay consultants for conducting research necessary to support the "Jobs Housing Nexus Analysis," prepared by Keyser Marston Associates, Inc., and dated June 1997.</u>

SEC. 413.11 313.13. DIRECTOR OF PLANNING'S EVALUATION.

Within 18 months following the effective date of this ordinance, the Director of Planning shall report to the Commission, the Board of Supervisors, and the Mayor on the current supply and demand of affordable housing in the City, the status of compliance with this ordinance and the efficacy of this ordinance in mitigating the City's shortage of affordable housing available to employees working in development projects subject to this ordinance. Thereafter, i If in the discretion of the Director of

1	Planning there has been a substantial change in the San Francisco and/or regional
2	economies since the effective date of the requirements of Section 413.1 et seq. this ordinance, the
3	Director of Planning may recommend to the Commission, the Board of Supervisors, and the
4	Mayor that <u>Section 413.1 et seq.</u> this ordinance be amended or rescinded to alleviate any undue
5	burden on commercial development in the City that <u>Section 413.1 et seq.</u> this ordinance may
6	impose.
7	SEC. 313.14. PARTIAL INVALIDITY AND SEVERABILITY.
8	If any provision of this ordinance, or its application to any development project or to any
9	geographical area of the City, is held invalid, the remainder of the ordinance, or the application of
10	such provision to other development projects or to any other geographical areas of the City, shall not
11	be affected thereby.
12	SEC. 313.15. STUDY.
13	No later than July 1, 2001, and every five years thereafter, the Director of Planning shall
14	complete a study to determine the demand for housing created by various types of commercial
15	development in San Francisco and, based on the study, recommend to the Board of Supervisors
16	changes in the requirements for housing construction and in lieu fees imposed on commercial
17	development in this ordinance if necessary to help meet that demand.
18	SEC. 414 (formerly Section 314). CHILD-CARE REQUIREMENTS FOR OFFICE AND
19	HOTEL DEVELOPMENT PROJECTS.
20	Sections 414.1 through 414.15 (hereafter referred to as Section 414.1 et seq.) set forth the Child
21	Care requirements for Office and Hotel Development Projects. The effective date of these requirements
22	shall be either September 6, 1985, which is the date that the requirements originally became effective,
23	or the date a subsequent modification, if any, became effective. When the words "this Section" appear
24	in Sections 314.1 through 314.8, they shall be construed to mean "Sections 314.1 through 314.8."
25	

SEC. <u>414.1.</u> <del>314.1.</del>	SEC. <u>414.2</u> <del>314.2</del> .	FINDINGS.	. The Board hereby finds a	and declares
as follows:				

- <u>A.</u> Large-scale office and hotel developments in the City <u>and County of San Francisco</u> (<u>hereinafter "City"</u>) have attracted and continue to attract additional employees to the City, and there is a causal connection between such developments and the need for additional child-care facilities in the City, particularly child-care facilities affordable to households of low and moderate income.
- <u>B.</u> Office and hotel uses in the City are benefitted by the availability of child care for persons employed in such offices and hotels close to their place of employment. However, the supply of child care in the City has not kept pace with the demand for child care created by these new employees. Due to this shortage of child care, employers will have difficulty in securing a labor force, and employees unable to find accessible and affordable quality child care will be forced either to work where such services are available outside of San Francisco, or leave the work force entirely, in some cases seeking public assistance to support their children. In either case, there will be a detrimental effect on San Francisco's economy and its quality of life.
- <u>C.</u> Projections from the EIR for the Downtown Plan indicate that between 1984 and 2000 there will be a significant increase of nearly 100,000 jobs in the C-3 District under the Downtown Plan. Most of that employment growth will occur in office and hotel work, which consist of a predominantly female work force.
- <u>D.</u> According to the survey conducted of C-3 District workers in 1981, 65 percent of the work force was between the ages of 25-44. These are the prime childbearing years for women, and the prime fathering years for men. The survey also indicated that only 12 percent of the C-3 District jobs were part-time, leaving up to 88 percent of the positions occupied by full-time workers. All of these factors point to the inevitable increase in the number of working

parents in the C-3 District and the concomitant increase in need for accessible, quality childcare.

<u>E.</u> Presently, there exists a scarcity of child care in the C-3 District and citywide for all income groups, but the scarcity is more acutely felt by households of low and moderate income. Hearings held on April 25, 1985 before the Human Services Committee of the San Francisco Board of Supervisors documented the scarcity of child care available in the C-3 District, the impediments to child-care program startup and expansion, the increase in the numbers of children needing care, and the acute shortage of supply throughout the Bay Area. The Board of Supervisors also takes legislative notice of the existing and projected shortage of child-care services in the City as documented by the Child-Care Information Kit prepared by the California Child-Care Resources and Referral Network located in San Francisco.

<u>F.</u> The scarcity of child care in the City is due in great part to large office and hotel development, both within the C-3 District and elsewhere in the City, which has attracted and will continue to attract additional employees and residents to the City. Some of the employees attracted to large office and hotel developments are competing with present residents for the few openings in child-care programs available in the City. Competition for child care generates the greatest pressure on households of low and moderate income. At the same time that large office and hotel development is generating an increased demand for child care, it is improbable that factors inhibiting increased supply of child care will be mitigated by the marketplace; hence, the supply of child care will become increasingly scarce.

<u>G.</u> The <u>Master San Francisco General</u> Plan encourages "continued growth of prime downtown office activities so long as undesirable consequences of such growth can be avoided" and requires that there be the provision of "adequate amenities for those who live, work and use downtown." In light of these provisions, the City should impose requirements on developers of office and hotel projects designed to mitigate the adverse effects of the

1	expanded employment facilitated by such projects. To that end, the City Planning Commission
2	is authorized to promote affirmatively the policies of the San Francisco Master General Plan
3	through the imposition of special child-care development or assessment requirements. It is
4	desirable to impose the costs of the increased burden of providing child care necessitated by
5	such office and hotel development projects directly upon the sponsors of new development
6	generating the need. This is to be done through a requirement that the sponsor construct
7	child-care facilities or pay a fee into a fund used to foster the expansion of and to ease access
8	to affordable child care as a condition of the privilege of development.
9	SEC. 414.2. 314.1 DEFINITIONS. See Section 401 of this Article. The following definitions
10	shall govern interpretation of this Section.
11	(a) "Child-care facility" shall mean a child day-care facility as defined in California Health
12	and Safety Code Section 1596.750.
13	(b) "Child care provider" shall mean a provider as defined in California Health and Safety
14	Code Section 1596.791.
15	(c) "Commission" shall mean the City Planning Commission.
16	(d) "DBI" shall mean the Department of Building Inspection.
17	(e) "Department" shall mean the Department of City Planning.
18	(f) "First certificate of occupancy" shall mean either a temporary certificate of occupancy
19	or a Certificate of Final Completion and Occupancy, as defined in San Francisco Building Code
20	Section 109, whichever is issued first.
21	(g) "Hotel" shall mean a building containing six or more guest rooms as defined in San
22	Francisco Housing Code Section 401 intended or designed to be used, or which are used, rented, or
23	hired out to be occupied, or which are occupied for sleeping purposes and dwelling purposes by guests,
24	whether rent is paid in money, goods, or services, including motels as defined in San Francisco
25	Housing Code Section 401.

(h) "Hotel use" shall mean space within a structure or portion thereof intended or primarily
suitable for the operation of a hotel, including all office and other uses accessory to the renting of guest
rooms, but excluding retail uses and office uses not accessory to the hotel use.
(i) "Household of low income" shall mean a household composed of one or more persons
with a combined annual net income for all adult members which does not exceed the qualifying limit for
a lower-income family of a size equivalent to the number of persons residing in such household, as set
forth for the County of San Francisco in California Administrative Code Section 6932.
(j) "Household of moderate income" shall mean a household composed of one or more
persons with a combined annual net income for all adult members which does not exceed the qualifying
limit for a median-income family of a size equivalent to the number of persons residing in such
household, as set forth for the County of San Francisco in California Administrative Code Section
<del>6932.</del>
(k) "Licensed child-care facility" shall mean a child-care facility which has been issued a
valid license by the California Department of Social Services pursuant to California Health and Safety
Code Sections 1596.80-1596.875, 1596.951597.09, or 1597.301597.61.
(l) "Net addition of gross square feet of hotel space" gross floor area as defined in
Planning Code Section 102.9 to be occupied by, or primarily serving, hotel use, less the gross floor
area in any structure demolished or rehabilitated as part of the proposed hotel development project
space used primarily and continuously for office or hotel use and not accessory to any use other than
office or hotel use for five years prior to Planning Commission approval of the hotel development
project subject to this Section or for the life of the structure demolished or rehabilitated, whichever is
shorter.
(m) "Net addition of gross square feet of office space" shall mean gross floor area as defined
in Planning Code Section 102.9 to be occupied by, or primarily serving, office use, less the gross floor

area in any structure demolished or rehabilitated as part of the proposed office development project

1	space used primarily and continuously for office or hotel use and not accessory to any use other than
2	office or hotel use for five years prior to Planning Commission approval of the office development
3	project subject to this Section, or for the life of the structure demolished or rehabilitated, whichever is
4	shorter.
5	(n) "Nonprofit child-care provider" shall mean a child-care provider that is an organization
6	organized and operated for nonprofit purposes within the provisions of California Revenue and
7	Taxation Code Sections 2370123710, inclusive, as demonstrated by a written determination from the
8	California Franchise Tax Board exempting the organization from taxes under Revenue and Taxation
9	Code Section 23701.
10	(o) "Nonprofit organization" shall mean an organization organized and operated for
11	nonprofit purposes within the provisions of California Revenue and Taxation Code Sections 23701
12	23710, inclusive, as demonstrated by a written determination from the California Franchise Tax Board
13	exempting the organization from taxes under Revenue and Taxation Code Section 23701.
14	(p) "Office development project" shall mean any new construction, addition, extension,
15	conversion or enlargement, or combination thereof, of an existing structure which includes any gross
16	square feet of office space.
17	(q) "Office use" shall mean space within a structure or portion thereof intended or
18	primarily suitable for occupancy by persons or entities which perform, provide for their own benefit, or
19	provide to others at that location services including, but not limited to, the following: Professional,
20	banking, insurance, management, consulting, technical, sales and design, or the office functions of
21	manufacturing and warehousing businesses, but excluding retail uses; repair; any business
22	characterized by the physical transfer of tangible goods to customers on the premises; wholesale
23	shipping, receiving and storage; design showcases or any other space intended and primarily suitable
24	for display of goods; and child-care facilities. This definition shall include all uses encompassed within

the meaning of Planning Code Section 219.

1	<del>(r)</del>	"Retail use" shall mean space within any structure or portion thereof intended or
2	primarily sui	table for occupancy by persons or entities which supply commodities to customers on the
3	premises incl	uding, but not limited to, stores, shops, restaurants, bars, eating and drinking businesses,
4	and the uses	defined in Planning Code Sections 218 and 220 through 225, and also including all space
5	accessory to	such retail use.
6	<del>(s)</del>	"Sponsor" shall mean an applicant seeking approval for construction of an office or
7	hotel develop	ment project subject to this Section and such applicant's successors and assigns.
8	SEC.	<u>414.3.</u> <u>314.3.</u> APPLICATION.
9	(a)	This Section 414.1 et seq. shall apply to office and hotel development projects
10	proposing th	ne net addition of 50,000 or more gross square feet of office or hotel space.
11	(b)	This Section 414.1 et seq. shall not apply to:
12	(1)	Any development project other than an office or hotel development project,
13	including tha	at portion of an office or hotel development project consisting of a retail use;
14	(2)	That portion of an office or hotel development project located on property owned
15	by the Unite	d States or any of its agencies;
16	(3)	That portion of an office or hotel development project located on property owned
17	by the State	of California or any of its agencies, with the exception of such property not used
18	exclusively f	or a governmental purpose;
19	(4)	That portion of an office or hotel development project located on property under
20	the jurisdicti	on of the Port of San Francisco or the San Francisco Redevelopment Agency
21	where the a	pplication of this Section is prohibited by State or local law; and
22	(5)	Any office or hotel development project approved by the <i>Planning</i> Commission
23	prior to the	effective date of this Section 414.1 et seq.
24	SEC.	414.4. 314.4. IMPOSITION OF CHILD CARE REQUIREMENT.

2	determine the applicability of Section 414.1 et seq. to any development project requiring a building or
3	site permit and, if Section 414.1 is applicable, the number of gross square feet of each type of space
4	subject to its requirements, and shall impose these requirements as a conditions of on the
5	for issuance of the building or site permit applications for office or hotel the development projects
6	covered by this Section in order to mitigate the impact on the availability of child-care facilities
7	which will be caused by the employees attracted to the proposed development project. $The$
8	conditions shall require that the sponsor construct or provide a child-care facility on or near the site of
9	the development project, either singly or in conjunction with the sponsors of other office or hotel
10	development projects, or arrange with a nonprofit organization to provide a child-care facility at a
11	location within the City, or pay an in-lieu fee to the City Treasurer which shall thereafter be used
12	exclusively to foster the expansion of and ease access to child-care facilities affordable to households
13	of low or moderate income. The project sponsor shall supply any information necessary to assist the
14	Department in this determination.
15	(b) Notice to Development Fee Collection Unit of Requirements. After the Department has
16	made its final determination of the net addition of gross square feet of each type of space subject to
17	Section 414.1 et seq., it shall immediately notify the Development Fee Collection Unit at DBI of its
18	determination in addition to the other information required by Section 402(b) of this Article.
19	(c) Sponsor's Choice to Fulfill Requirements. Prior to issuance of a building or site permit
20	for a development project subject to the requirements of Section 414.1 et seq., the sponsor shall elect
21	one of the six options listed below to fulfill any requirements imposed as a condition of approval and
22	notify the Department of their choice of the following:
23	(1) Provide a child-care facility on the premises of the development project for the life of the
24	project pursuant to Section 414.5; or
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<u>Determination of Requirements.</u> (1) The Department or the Commission shall

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(a)

1	<u>(2)</u>	In conjunction with the sponsors or one or more other development projects subject to
2	Section 414.1 e	et seq. located within l/2 mile of one another, provide a single child-care facility on the
3	premises of one	e of their development projects for the life of the project as set forth in Section 414. 6 ; or
4	(3)	Either singly or in conjunction with the sponsors or one or more other development
5	projects subjec	t to Section 414.1 et seq. located within 1/2 mile of one another, provide a single child-
6	care facility to	be located within one mile of the development project(s) pursuant to Section 414.7; or
7	<u>(4)</u>	Pay an in-lieu fee to the Development Fee Collection Unit at DBI pursuant to Section
8	<u>414.8; or</u>	
9	<u>(5)</u>	Combine payment of an in-lieu fee to the Child Care Capital Fund with construction of a
10	child-care facil	lity on the premises or providing child-care facilities near the premises, either singly or
11	in conjunction	with other sponsors pursuant to Section 414.9 ; or
12	(6)	Enter into an arrangement pursuant to which a nonprofit organization shall provide a
13	child-care facil	lity at a site within the City pursuant to Section 414.10.
14	<del>(2)</del>	Prior to either the Department's or the Commission's approval of a building or site
15	permit for a de	velopment project subject to this Section , the Department shall issue a notice complying
16	with Planning	Code Section 306.3, setting forth its initial determination of the net addition of gross
17	square feet of c	office or hotel space subject to this Section.
18	(3)	Any person may appeal the initial determination by delivering an appeal in writing to
19	the Departmen	t within 15 days of such notice. If the initial determination is not appealed within the
20	time allotted, th	he initial determination shall become a final determination. If the initial determination is
21	appealed, the C	Commission shall schedule a public hearing prior to the approval of the development
22	project by the (	Commission or the Department to determine the net addition of gross square feet of
23	office or hotel :	space subject to this.The public hearing may be scheduled separately or simultaneously
24	with a hearing	under City Planning Code Sections 139, 306.2, 309(h), 313.4, 315.3 or a Discretionary

1	Review hearing under San Francisco Business and Tax Regulations Code Section 26. The Commission
2	shall make a final determination of the net addition of gross square feet at the hearing.
3	(4) The final determination of the net addition of gross square feet of office or hotel space
4	subject to Section shall be set forth in the conditions of approval relating to the child-care requirement
5	in any building or site permit application approved by the Department or the Commission. The
6	Department shall notify the Treasurer of the final determination of the net addition of gross square feet
7	of office or hotel space subject to this ordinance within 30 days of the date of the final determination.
8	The Department shall notify the Treasurer that the development project is subject to Section prior to
9	the time the Department or the Commission approves the permit application.
10	(d) Department Notice to Development Fee Collection Unit of Sponsor's Choice. After the
11	project sponsor has notified the Department of their choice to fulfill the requirements of Section 414.1
12	et seq., the Department shall immediately notify the Development Fee Collection Unit at DBI of the
13	sponsor's choice.
14	(e) Development Fee Collection Unit Notice to Department Prior to Issuance of the First
15	Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in writing
16	or electronically to the Department prior to issuing the first certificate of occupancy for any
17	development project subject to Section 414.1 et seq. that has elected to fulfill all or part of its
18	requirement with an option other than payment of an in-lieu fee. If the Department notifies the Unit at
19	such time that the sponsor has not satisfied the requirements, the Director of DBI shall deny any and
20	all certificates of occupancy until the subject project is brought into compliance with the requirements
21	of Section 414.1 et seq.
22	(f) Process for Revisions of Determination of Requirements. In the event that the
23	Department or Commission takes action affecting any development project subject to Section 414.1 et
24	seq. and such action is subsequently modified, superseded, vacated, or reversed by the Board of

1	Appeals, the Board of Supervisors, or by court action, the procedures of Section 402(c) of this Article
2	shall be followed.

## (b)(1) SEC. 414.5. COMPLIANCE BY PROVIDING AN ON-SITE CHILD-CARE FACILITY. The sponsor of $\frac{\partial}{\partial u}$ a development to this Section 414.1 et seq. may elect to provide a childcare facility on the premises of the development project for the life of the project to meet the requirements of this Section 414.1 et seq. The sponsor shall, prior to the issuance of the first certificate of occupancy by DBI for the development project, provide proof to the Treasurer and the Department that:

- (A) A space on the premises of the development project has been provided to a nonprofit child-care provider without charge for rent, utilities, property taxes, building services, repairs, or any other charges of any nature, as evidenced by a lease and an operating agreement between the sponsor and the provider with minimum terms of three years;
  - (B) The child-care facility is a licensed child-care facility:
- (C) The child-care facility has a minimum gross floor area of 3,000 square feet or an area determined according to the following formula, whichever is greater:

Net add. gross sq. ft. off. or hotel	×	sq. ft. of child-care
space	.01 =	facility

In the event that the net addition of gross square feet of office or hotel of the development project is less than 300,000 square feet, the child-care facility may have a minimum gross floor area of 2,000 square feet or the area determined according to the above formula, whichever is greater; and

A notice of special restriction has been recorded stating that the development (D) project is subject to this Section 414.1 et seq. and is in compliance herewith by providing a childcare facility on the premises.

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(2) SEC. 414.6. COMPLIANCE IN CONJUNCTION WITH THE SPONSORS OF OTHER
DEVELOPMENT PROJECTS TO PROVIDE AN ON-SITE CHILD-CARE FACILITY AT ONE OF THE
<u>PROJECTS.</u> The sponsor of a development project subject to <i>this</i> Section <u>414.1 et seq.</u> in
conjunction with the sponsors of one or more other development projects subject to this
Section 414.1 et seq. located within 1/2 mile of one another may elect to provide a single child-
care facility on the premises of one of their development projects for the life of the project to
meet the requirements of $this$ Section $414.1 et seq$ . The sponsors shall, prior to the issuance of
the first certificate of occupancy by DBI for any one of the development projects complying
with this part, provide proof to the Treasurer and the Planning Department that:

- (A) A space on the premises of one of their development projects has been provided to a nonprofit child-care provider without charge for rent, utilities, property taxes, building services, repairs, or any other charges of any nature, as evidenced by a lease and an operating agreement between the sponsor in whose project the facility will be located and the provider with minimum terms of three years;
  - (B) The child-care facility is a licensed child-care facility;
- (C) The child-care facility has a minimum gross floor area of 3,000 square feet or an area determined according to the following formula, whichever is greater:

Combined net add. gross sq. ft. office or hotel	0.4	sq. ft. of
space of all participating dev. projects	× .01	child-care facility

In the event that the net addition of gross square feet of office or hotel space of all participating projects is less than 300,000 square feet, the child-care facility may have a minimum gross floor area of 2,000 square feet or the area determined according to the above formula, whichever is greater; and

(D) A written agreement binding each of the participating project sponsors
guaranteeing that the child-care facility will be provided for the life of the development project
in which it is located, or for as long as there is a demonstrated demand, as determined under
Subsection (h) of this Section 414.12 314.4, has been executed and recorded in the chain of titl
of each participating building.

DEVELOPMENT PROJECTS TO PROVIDE A CHILD-CARE FACILITY WITHIN ONE MILE OF THE DEVELOPMENT PROJECTS. The sponsor of a development project subject to this Section 414.1 et seq., either singly or in conjunction with the sponsors of one or more other development projects subject to this Section 414.1 et seq. located within 1/2 mile of one another, may elect to provide a single child-care facility to be located within one mile of the development project(s) to meet the requirements of this Section 414.1 et seq. Subject to the discretion of the Department, the child-care facility shall be located so that it is reasonably accessible to public transportation or transportation provided by the sponsor(s). The sponsor(s) shall, prior to the issuance of the first certificate of occupancy by DBI for any development project complying with this part, provide proof to the Treasurer and the Planning Department that:

- (A) A space has been provided to a nonprofit child-care provider without charge for rent, utilities, property taxes, building services, repairs, or any other charges of any nature, as evidenced by a lease or sublease and an operating agreement between the sponsor(s) and the provider with minimum terms of three years;
  - (B) The child-care facility is a licensed child-care facility;
- (C) The child-care facility has a minimum gross floor area of 3,000 square feet or an area determined according to the following formula, whichever is greater:

Combined net add. gross sq. ft. office or hotel	sq. ft. of
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participating projects is less than 300,000 square feet, the child-care facility may have a

minimum gross floor area of 2,000 square feet or the area determined according to the above

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A written agreement binding each of the participating project sponsors, with a (D) term of 20 years from the date of issuance of the first certificate of occupancy for any development project complying with this part, quaranteeing that a child-care facility will be leased or subleased to one or more nonprofit child-care providers for as long as there is a demonstrated demand under Subsection (h) of this Section 414.12 314.4 has been executed and recorded in the chain of title of each participating building.

(4) SEC. 414.8. COMPLIANCE BY PAYMENT OF AN IN-LIEU FEE. (a) The sponsor of a development project subject to this Section 414.1 et seq. may elect to pay a fee in lieu of providing a child-care facility. The fee shall be computed as follows:

Net add. gross sq. ft. office or hotel space

formula, whichever is greater; and

 $\times$  \$1.00 = Total Fee

*Upon payment of the fee in full to the Treasurer and upon request of the sponsor, the Treasurer* shall issue a certification that the fee has been paid. The sponsor shall present such certification to the Department prior to the issuance by DBI of the first certificate of occupancy for the development project.

The in-lieu fee is due and payable to the Development Fee Collection Unit at DBI prior (b) to issuance of the first construction document with an option for the project sponsor to defer payment to prior to issuance of the first certificate of occupancy upon agreeing to pay a deferral surcharge that would be deposited into the Child Care Capital Fund in accordance with Section 107A.13.3 of the San Francisco Building Code.

## (5) SEC. 414.9. COMPLIANCE BY COMBINING PAYMENT OF AN IN-LIEU FEE WITH

CONSTRUCTION OF A CHILD-CARE FACILITY. The sponsor of a development project subject to this Section 414.1 et seq. may elect to satisfy its child-care requirement by combining payment of an in-lieu fee to the Child Care Capital Fund with construction of a child-care facility on the premises or providing child-care facilities near the premises, either singly or in conjunction with other sponsors. The child-care facility to be constructed on-site or provided near-site under this election shall be subject to all of the requirements of whichever of Parts Sections 414.5, 414.6 and 414.7 (b)(1), (2) and (3) of this Section 314.4 is applicable, and shall have a minimum floor area of 3,000 gross square feet. If the net addition of gross square feet of office or hotel space of all participating projects is less than 300,000 square feet, the minimum gross floor area of the facility shall be 2,000 square feet. The in-lieu fee to be paid under this election shall be subject to all of the requirements of Part (b)(4) of this Section 414.8 314.4 and shall be determined by the Commission according to the following formula:

orian bo act	cirilined by the commissi	011	according t	0 1110 10	,	••••	ıaıa	•
Net . add. gross sq ft. space - subject project	Net. add. gross sq. ft. space subject project Net. add. gross sq. ft. space all participating projects	×	Sq. ft. child- care facility	100	<b>×</b> \$1.00			Total Fee for Subject Project

<u>PROFIT ORGANIZATION.</u> The sponsor of a development project subject to this Section may elect to satisfy its child-care requirement by entering into an arrangement pursuant to which a nonprofit organization will provide a child-care facility at a site within the City. The sponsor

(6) SEC. 414.10. COMPLIANCE BY ENTERING INTO AN ARRANGEMENT WITH A NON-

shall, prior to the issuance of the first certificate of occupancy by the Director of  $\underline{\textit{DBI}}$  the

Department of Building Inspection for the development project, provide proof to the Director of Planning that:

(a) (A)-A space for a child-care facility has been provided by the nonprofit organization, either for its own use if the organization will provide child-care services, or to a nonprofit child-care provider without charge for rent, utilities, property taxes, building services, repairs, or any other charges of any nature, as evidenced by a lease or sublease and an operating agreement between the nonprofit organization and the provider with minimum terms of three years;

(b) (B) The child-care facility is a licensed child-care facility;

 $\underline{(c)}$  (C) The child-care facility has a minimum gross floor area of 3,000 square feet or an area determined according to the following formula, whichever is greater:

Net add. gross sq. ft. office or hotel	×	sq. ft. of child-care
space	.01 =	facility

In the event that the net addition of gross square feet of office or hotel space is less than 300,000 square feet, the child-care facility may have a minimum gross floor of 2,000 square feet or the area determined according to the above formula, whichever is greater;

(d) (D) The nonprofit organization has executed and recorded a binding written agreement, with a term of 20 years from the date of issuance of the first certificate of occupancy for the development project, pursuant to which the nonprofit organization guarantees that it will operate a child-care facility or it will lease or sublease a child-care facility to one or more nonprofit child-care providers for as long as there is a demonstrated need under Subsection (h) of this Section 414.12 314.4, and that it will comply with all of the requirements imposed on the nonprofit organization under this Paragraph (b)(6) Section 414.10 and imposed on a sponsor under Subsections (g), (h) and (i) of Sections 414.4 314.4.

1	(e) (E) To support the provision of a child-care facility in accordance with the foregoing
2	requirements, the sponsor has paid to the nonprofit organization a sum which equals or
3	exceeds the amount of the in-lieu fee which would have been applicable to the project under
4	Section <u>414.4(b)(4)</u> <del>314.4(b)(4)</del> .
5	$\underline{(f)}$ (F) The Department of Children, Youth and Their Families has determined that the
6	proposed child-care facility will help meet the needs identified in the San Francisco Child Care
7	Needs Assessment and will be consistent with the City Wide Child Care Plan; provided,
8	however, that this Paragraph (F) shall not apply to any office or hotel development project
9	approved by the Planning Commission prior to December 31, 1999.
10	Upon compliance with the requirements of this <u>Section Part</u> , the nonprofit organization
11	shall enjoy all of the rights and be subject to all of the obligations of the sponsor, and the
12	sponsor shall have no further rights or obligations under this Section 414.1 et seq.
13	(c) The Director of the Department of Building Inspections shall provide notice in writing to
14	the Director of Planning at least five business days prior to issuing the first certificate of occupancy for
15	any development project subject to this Section. If the Director of Planning notifies the Director of the
16	Department of Building Inspections within such time that the sponsor has not complied with the
17	provisions of Section, the Director of the Department of Building Inspections shall deny any and all
18	construction documents and certificates of occupancy. If the Director of Planning notifies the Director
19	of the Department of Building Inspections that the sponsor has complied with this Section or fails to
20	respond within five business days, a certificate of occupancy shall not be disapproved pursuant to this
21	Section. Any failure of the Director of the Department of Building Inspections or the Director of
22	Planning to give any notice under this Subsection shall not relieve a sponsor from compliance with this
23	Section.
24	(d) In the event that the Department or the Commission takes action affecting any

development project subject to this Section and such action is thereafter modified, superseded, vacated,

1	<del>or reversed l</del>	by the Department or the Commission, Board of Appeals, the Board of Supervisors, or by
2	court action,	the permit application for such office development project shall remanded to the
3	<del>Department</del>	or Commission within 60 days following the date on which such action is final to
4	<del>determine wi</del>	hether the proposed project has been changed in a manner which affects the area of the
5	<del>child-care fa</del>	cility or the amount of the in-lieu fee to be provided under this Section 314.4 and, if so, the
6	<del>Department</del>	or the Commission shall revise the child-care requirement imposed on the permit
7	application i	n compliance with this Section, and shall promptly notify the Treasurer and DBI of that
8	revision.	
9	<del>(e)</del>	The sponsor shall supply all information to the Treasurer, the Department, and the
10	Commission	necessary to make a determination as to the applicability of this Section and the number of
11	<del>gross square</del>	feet of office or hotel space subject to this Section.
12	<del>(f)</del>	Within nine months of the effective date of Section the Commission shall, after public
13	notice and a	hearing pursuant to Charter Section 4.104, adopt rules and regulations by which
14	compliance \	vith this Subsection shall be determined.
15	<del>(g)</del>	SEC. 414.11. SPONSOR REPORTS TO THE DEPARTMENT. In the event that a
16	sponsor ele	ects to satisfy its child-care requirement under Section 414.5, 414.6, 414.7, or 414.9
17	<del>314(b)(1), (</del> 2	$\frac{1}{2}$ , (3) or (5) by providing an on-site or near-site child-care facility, the sponsor shall
18	submit a re	port to the Department in January of each year for the life of the child-care facility.
19	The report	shall have attached thereto a copy of the license issued by the California
20	Department	of Social Services permitting operation of the child-care facility, and shall state:
21	(1)	The address of the child-care facility;
22	(2)	The name and address of the child-care provider operating the facility;
23	(3)	The size of the center in terms of floor area;
24	(4)	The capacity of the child-care facility in terms of the maximum number of
25	children for	which the facility is authorized to care under the license;

(5)	The number and ages of children cared for at the facility during the previous
year; and	

(6) The fees charged parents for use of the facility during the previous year.

SEC. 414.12. APPLICATION TO ELIMINATE THE CHILD-CARE FACILITY OR <del>(h)</del> REDUCE THE FLOOR AREA. In the event that a sponsor elects to satisfy its child-care requirement under *Paragraphs* Sections <u>414.5, 414.6, 414.7 or 414.9</u> <u>314.4 (b)(1), (2), (3) or (5)</u> by providing an on-site or near-site child-care facility, or under *Paragraph Section 414.10* 314.4(b)(6) by agreement with a non-profit organization, the sponsor, or in the case of a facility created pursuant to *Paragraph Section 414.10 314.4(b)(6)* the non-profit organization, may apply to the Department to eliminate the facility or to reduce the floor area of the facility in any amount, providing, however, that the gross floor area of a reduced facility is at least 2,000 square feet. The Department shall schedule a public hearing on any such application before the Commission and provide notice pursuant to City Planning Code Section 306.3(a) of this Code at least two months prior to the hearing. The application may be granted only where the sponsor has demonstrated that there is insufficient demand for the amount of floor area then devoted to the on-site or near-site child-care facility. The actual reduction in floor area or elimination of the child-care facility shall not be permitted in any case until six months after the application is granted. Such application may be made only five years or more after the issuance of the first certificate of occupancy for the project. Prior to the reduction in floor area or elimination of the child care facility, the sponsor shall pay an in-lieu fee to the Development

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(20 - No. of years since issuance		Net	v	
of <u>first construction document or</u> first		reduction gross sq.	\$100 =	otal
certificate of occupancy, whichever	×	ft. child-care facility	φ100 =	Fee

Fee Collection Unit at DBI City's Treasurer to be computed as follows:

upon request of the sponsor, the Treasurer Development Fee Collection Unit shall issue a certification that the fee has been paid. The sponsor shall present such certification to the Director prior to the reduction in the floor area or elimination of the child care facility.

- (i) <u>SEC. 414.13. AFFORDABILITY REQUIREMENT.</u> The child care provider operating any child care facility pursuant to Sections <u>414.5, 414.6, 414.7 or 414.9 314.4(b)(1), (2), (3) or (5)</u> shall reserve at least 10 percent of the maximum capacity of the child care facility as determined by the license for the facility issued by the California Department of Social Services to be affordable to children of households of low income. The Department shall adopt rules and regulations to determine the rates to be charged to such households at the same time and following the procedures for the adoption of rules and regulations under Section <u>414.14</u> <u>314.5</u>.
- of the first certificate of occupancy for the office development project. Except in the case of a reduction in space of the child care facility pursuant to Subsection (h), if the fee remains unpaid following issuance of the certificate, any amount due shall accrue interest at the rate of one and one half percent per month, or fraction thereof, from the date of issuance of the certificate until the date of final payment. Where the amount due is as a result of a reduction in space of the child care facility pursuant to subsection (h), such interest shall accrue from the date on which the available space is reduced until the date of final payment.
- (k) In the event that a development project for which an in-lieu fee imposed under Section has been fully paid is demolished or converted to a use or uses not subject to this ordinance prior to the expiration of its estimated useful life, the City shall refund to the sponsor a portion of the amount of an

in-lieu fee paid. The portion of the fee refunded shall be determined on a pro rata basis according to
the ratio of the remaining useful life of the project at the time of demolition or conversion in relation to
its total useful life. For purposes of this ordinance, the useful life of a development project shall be 50
<del>years.</del>

(1) A sponsor's failure to pay the fee imposed pursuant to this ordinance shall constitute cause for the City to record a lien against the development project in the sum of the in-lieu fee required under this ordinance, as adjusted under this Section.

(2) If, for any reason, the fee imposed pursuant to this ordinance remains unpaid following issuance of the certificate, the Treasurer shall initiate proceedings in accordance with the procedures set forth in Article XX of Chapter 10, of the San Francisco Administrative Code to make the entire unpaid balance of the fee, including interest, a lien against all parcels used for the development project. The Treasurer shall send all notices required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the sponsor's name, a description of the sponsor's development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this ordinance, and shall fix a time, date, and place for hearing. The Treasurer shall cause this report to be mailed to the sponsor and each owner of record of the parcels of real property subject to lien. Except for the release of lien recording fee authorized by Administrative Code Section 10.237, all sums collected by the Tax Collector pursuant to this ordinance shall be held in trust by the Treasurer and deposited in the Child Care Capital Fund established in Section 314.5.

(3) Any notice required to be given to a sponsor or owner shall be sufficiently given or served upon the sponsor or owner for all purposes hereunder if personally served upon the sponsor or owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor

or owner at the official address of the sponsor or owner maintained by the Tax Collector for the mailing of tax bills or, if no such address is available, to the sponsor at the address of the development project, and to the applicant for the site or building permit at the address on the permit application.

SEC. 414.14 314.5. CHILD CARE CAPITAL FUND.

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There is hereby established a separate fund set aside for a special purpose called the Child Care Capital Fund ("Fund"). All monies contributed pursuant to the provisions of this Section 414.1 et seq., and all other monies from the City's General Fund or from contributions from third parties designated for the fund shall be deposited in the *fF*und. *For a period of three* years from the date of final adoption of this ordinance, no more than 25 percent of the money deposited in the fund shall be paid to providers operating child care facilities subject to Sections 314.4(b)(1), (2), (3) and (5) to reduce the cost of providing affordable child care services to children from households of low income as required in Section 314.4(i). The remaining monies deposited in the fund during such three-year period, and All monies in the fund following expiration of such three-year period, shall be used solely to increase and/or improve the supply of child care facilities affordable to households of low and moderate income; except that monies from the fund shall be used by the Director to fund in a timely manner a any nexus study required to demonstrate the relationship between commercial development projects and child care demand as described in San Francisco Planning Code Section 414.4 314.4. In the event that no child care facility is in operation under Sections 314.4(b)(1), (2), (3) or (5) during such three-year period, the maximum of 25 percent of the fund reserved for households of low income shall be spent solely to increase and/or improve the supply of child care facilities affordable to households of low and moderate income. The fFund shall be administered by the Director, who shall adopt rules and regulations governing the disposition of the *fF*und which are consistent with *this* Section 414.1 et seq. Such rules and regulations shall be subject to approval by resolution of the Board of Supervisors.

SEC. 314.6. PARTIAL INVALIDITY AND SEVERABILITY.

If any provision of this Section, or its application to any development project or to any
geographical area of the City, is held invalid, the remainder of the Section, or the application of such
provision to other office or hotel development projects or to any other geographical areas of the City,
shall not be affected thereby.

## SEC. 314. 7. ANNUAL EVALUATION.

Commencing one year after the effective date of this Section and each year thereafter, the

Director shall report to the Commission at a public hearing and to the Planning, Housing and

Development Committee of the Board of Supervisors at a separate public hearing, on the status of

compliance with this Section and the efficacy of this Section in mitigating the City's shortage of child

care facilities generated by the office and hotel development projects subject to this Section. Five years

after the effective date of this Section, the Commission shall review the formulae set forth in Section

314.4. In such report, the Director shall recommend any changes in the formulae.

SEC. 414.15. 314.8. DECREASE IN CHILD CARE FORMULAE AFTER STUDY.

If the Commission determines after review of an empirical study that the formulae set forth in Section 414.4 314.4 impose a greater requirement for child care facilities than is necessary to provide child care for the number of employees attracted to office and hotel development projects subject to this Section 414.1 et seq., the Commission shall, within three years of making such determination, refund that portion of any fee paid or permit a reduction of the space dedicated for child care by a sponsor consistent with the conclusions of such study. The Commission shall adjust any sponsor's requirement and the formulae set forth in Section 414.4 314.4 so that the amount of the exaction is set at the level necessary to provide child care for the employees attracted to office and hotel development projects subject to this Section 414.1 et seq.

SEC. <u>415 (formerly Section</u> 315). HOUSING REQUIREMENTS FOR RESIDENTIAL AND LIVE/WORK DEVELOPMENT PROJECTS. Sections 415.1 through 415.9 <u>315.1-315.,9</u>,

1	hereafter Section 415.1 et seq., set forth the requirements and procedures for the Residential
2	Inclusionary Affordable Housing Program ("Program"). The effective date of these requirements
3	shall be either April 5, 2002, which is the date that the requirements originally became effective, or the
4	date a subsequent modification, if any, became effective.

The Department of City Planning and MOH the Mayor's Office of Housing shall periodically publish a Procedures Manual containing procedures for monitoring and enforcement of the policies and procedures for implementation of this Program. The Procedures Manual must be made available at the Zoning Counter of the Planning Department and on the Planning Department's web site. The Procedures Manual shall not be amended, except for an annual update of the affordability housing guidelines, which reflect updated income limits, prices, and rents, without approval of the Planning Commission or as otherwise specified herein.

The Procedures Manual in effect at the time of initial purchase or initial rental of a unit shall govern the regulation of that unit until it is sold or re-rented unless an owner or current tenant chooses to be governed by all of the more up-to-date provisions of the then-current Procedures Manual. In that case, the owner or tenant must agree to be governed by the totality of the new regulations -- an owner or tenant may not pick some provisions from the Procedures Manual in effect at the time of initial purchase or initial rental and some in effect in the then-current Procedures Manual. If the owner or tenant chooses to be governed by the then-current Procedures Manual he or she shall sign an agreement with the City to that effect, and the *Planning* Department and *MOH Mayor's Office of Housing* shall apply all of the rules and regulations in the then-current Procedures Manual to the unit.

SEC. 415.1. 315.2. FINDINGS.

A. The Board of Supervisors hereby finds and declares as follows:

Affordable Housing: The findings in *former* Planning Code Section 315.2 of the Inclusionary Affordable Housing Ordinance are hereby readopted and updated as follows:

1 1. Affordable housing is a paramount statewide concern. In 1980, the Legislature 2 declared in Government Code Section 65580: 3 (a) The availability of housing is of vital statewide importance, and the early 4 attainment of decent housing and a suitable living environment for every California family is a 5 priority of the highest order. 6 (b) The early attainment of this goal requires the cooperative participation of 7 government and the private sector in an effort to expand housing opportunities and 8 accommodate the housing needs of Californians of all economic levels. 9 (c) The provision of housing affordable to low-and moderate-income households 10 requires the cooperation of all levels of government. (d) Local and state governments have a responsibility to use the powers vested in 11 12 them to facilitate the improvement and development of housing to make adequate provision 13 for the housing needs of all economic segments of the community. 14 The Legislature further stated in Government Code Section 65581 that: It is the intent of the Legislature in enacting this article: 15 16 (a) To assure that counties and cities recognize their responsibilities in contributing 17 to the attainment of the state housing goal. 18 (b) To assure that counties and cities will prepare and implement housing elements 19 which will move toward attainment of the state housing goal. 20 (c) To recognize that each locality is best capable of determining what efforts are 21 required by it to contribute to the attainment of the state housing goal. 22 The California Legislature requires each local government agency to develop a

comprehensive long-term general plan establishing policies for future development. As

(1) "encourage the development of a variety of types of housing for all income levels,

specified in the Government Code (at Sections 65300, 65302(c), and 65583(c)), the plan must

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- including multifamily rental housing"; (2) "[a]ssist in the development of adequate housing to meet the needs of low- and moderate-income households"; and (3) "conserve and improve the condition of the existing affordable housing stock, which may include addressing ways to mitigate the loss of dwelling units demolished by public or private action."
  - 2. San Francisco faces a continuing shortage of affordable housing for very low and low-income residents. The San Francisco Planning Department reported that for the fouryear period between 2000 and 2004, 8,389 total new housing units were built in San Francisco. This number includes 1,933 units for low and very low-income households out of a total need of 3,930 low and very low-income housing units for the same period. According to the state Department of Housing and Community Development, there will be a regional need for 230,743 new housing units in the nine Bay Area counties from 1999 through -2006. Of that amount, at least 58 percent, or 133, 164 units, are needed for moderate, low and very lowincome households. The Association of Bay Area Governments (ABAG) is responsible for dividing the total regional need numbers among its member governments which includes both counties and cities. ABAG estimates that San Francisco's low and very low-income housing production need from 1999 through 2006 is 7,370 units out of a total new housing need of 20,372 units, or 36 percent of all units built. Within the past four years, only 23 percent of all housing built, or 49 percent of the previously projected housing need for low and very lowincome housing for the same period, was produced in San Francisco. The production of moderate income rental units also fell short of the ABAG goal. Only 351 moderate income units were produced over the previous four years, or four percent of all units built, compared to ABAG's call for 28 percent of all units to be affordable to households of moderate income. Given the need for 3,007 moderate income units over the four-year period, only 12 percent of the projected need for moderate income units was built.

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- 3. In response to the above mandate from the California Legislature and the projections of housing needs for San Francisco, San Francisco has instituted several strategies for producing new affordable housing units. The 2004 Housing Element of the General Plan recognizes the need to support affordable housing production by increasing site availability and capacity for permanently affordable housing through the inclusion of affordable units in larger housing projects. Further, the City, as established in the General Plan, seeks to encourage the distribution of affordable housing throughout all neighborhoods and, thereby, offer diverse housing choices and promote economic and social integration. The 2004 Housing Element calls for an increase in the production of new affordable housing and for the development of mixed income housing to achieve social and cultural diversity. *This Section* 415.1 et seq. legislation furthers the goals of the State Legislature and the General Plan.
- 4. The 2005 Consolidated Plan for July 1, 2000--June 30, 2005, issued by the Mayor's Office of Community Development and the Mayor's Office of Housing, establishes that extreme housing pressures face San Francisco, particularly in regard to low- and moderate-income residents. Many elements constrain housing production in the City. This is especially true of affordable housing. As discussed in the 2004 Housing Element published by the City Planning Department. San Francisco is largely built out, with very few large open tracts of land to develop. As noted in the 2000 Consolidated Plan, its geographical location at the northern end of a peninsula inherently prevents substantial new development. There is no available adjacent land to be annexed, as the cities located on San Francisco's southern border are also dense urban areas. Thus new construction of housing is limited to areas of the City not previously designated as residential areas, infill sites, or to areas with increased density. New market-rate housing absorbs a significant amount of the remaining supply of land and other resources available for development and thus limits the supply of affordable housing.

There is a great need for affordable rental and owner-occupied housing in the City.
Housing cost burden is one of the major standards for determining whether a locality is
experiencing inadequate housing conditions, defined as households that expend 30 percent
or more of gross income for rent or 35 percent or more of household income for owner costs.
The 2000 Census indicates that 64,400 renter households earning up to 80 percent of the
area median income are cost burdened. Of these, about 25,000 households earn less than 50
percent AMI and pay more than 50 percent of their income to rent. According to more recent
data from the American Housing Survey, 80,662 total renter households, or 41 percent, are
cost burdened in 2003. A significant number of owners are also cost burdened. According to
2000 Census data, 18,237 of owners are cost-burdened, or 23 percent of all owner
households. The 2003 American Housing Survey indicates that this level has risen to 29
percent.

The San Francisco residential real estate market is one of the most expensive in the United States. In May 2005, the California Association of Realtors reported that the median priced home in San Francisco was \$755,000.00. This is 18 percent higher than the median priced home one year earlier, 44 percent higher than the State of California median, and 365 percent higher than the nation average. While the national homeownership rate is approximately 69 percent, only approximately 35 percent of San Franciscans own their own home. The majority of market-rate homes for sale in San Francisco are priced out of the reach of low and moderate income households. In May 2005, the average rent for a two-bedroom apartment was \$1,821.00, which is affordable to households earning over \$74,000.00.

These factors contribute to a heavy demand for affordable housing in the City that the private market cannot meet. Each year the number of market rate units that are affordable to low income households is reduced by rising market rate rents and sales prices. The number of households benefiting from rental assistance programs is far below the need established by

the 2000 Census. Because the shortage of affordable housing in the City can be expected to continue for many years, it is necessary to maintain the affordability of the housing units constructed by housing developers under this Program. The 2004 Housing Element of the General Plan recognizes this need. Objective 1 of the Housing Element is to provide new housing, especially permanently affordable housing, in appropriate locations which meets identified housing needs and takes into account the demand for affordable housing created by employment demand. Objective 6 is to protect the affordability of existing housing, and to ensure that housing developed to be affordable be kept affordable for 50--75 year terms, or even longer if possible.

In 2004 the National Housing Conference issued a survey entitled "Inclusionary Zoning: The California Experience." The survey found that as of March 2003, there were 107 cities and counties using inclusionary housing in California, one-fifth of all localities in the state. Overall, the inclusionary requirements were generating large numbers of affordable units. Only six percent of jurisdictions reported voluntary programs, and the voluntary nature appears to compromise the local ability to guarantee affordable housing production. While there was a wide range in the affordability percentage-requirements for inclusionary housing, the average requirement for affordability in rental developments is 13 percent. Approximately half of all jurisdictions require at least 15 percent to be affordable, and one-quarter require 20 percent or more to be affordable.

5. Development of new market-rate housing makes it possible for new residents to move to the City. These new residents place demands on services provided by both public and private sectors. Some of the public and private sector employees needed to meet the needs of the new residents earn incomes only adequate to pay for affordable housing.

Because affordable housing is in short supply within the City, such employees may be forced to live in less than adequate housing within the City, pay a disproportionate share of their

- incomes to live in adequate housing within the City, or commute ever-increasing distances to their jobs from housing located outside the City. These circumstances harm the City's ability to attain goals articulated in the City's General Plan and place strains on the City's ability to accept and service new market-rate housing development.
- 6. The development of affordable housing on the same site as market-rate housing increases social and economic integration vis-a-vis housing in the City and has corresponding social and economic benefits to the City. Inclusionary housing provides a healthy job and housing balance. Inclusionary housing provides more affordable housing close to employment centers which in turn may have a positive economic impact by reducing such costs as commuting and labor costs. However, there may also be trade-offs where constructing affordable units at a different site than the site of the principle project may produce a greater number of affordable units without additional costs to the project applicant. If a project applicant may produce a significantly greater number of affordable units off-site then it is in the best interest of the City to permit the development of affordable units at a different location than that of the principal project.
- 7. Provided project applicants can take these requirements into consideration when negotiating to purchase land for a housing project, the requirements of *this* Section <u>415.1</u> *et seq.* are generally financially feasible for project applicants to meet, particularly because of the benefits being conferred by the City to housing projects under <u>Section 415.1 et seq.</u> *this ordinance*. <u>Section 406</u> <u>This Ordinance</u> provides a means by which a project applicant may seek a reduction or waiver of the requirements of *this* <u>these</u> mitigation fees if the project applicant can show that imposition of these requirements would create an unlawful financial burden.
- 8. Conditional Use and Planned Unit Development Permits permit the development of certain uses not permitted as of right in specific districts or greater density of permitted residential uses. As the General Plan recognizes, through the conditional use and planned

unit development process, applicants for housing projects generally receive material economic benefits. Such applicants are generally permitted to build in excess of the generally applicable black letter requirements of the Planning Code for housing projects resulting in increased density, bulk, or lot coverage or a reduction in parking or other requirements or an approval of a more intensive use over that permitted without the conditional use permit or planned unit development permit. Through the conditional use and planned unit development process, building standards can be relaxed in order to promote lower cost home construction. An additional portion of San Francisco's affordable housing needs can be supplied (with no public subsidies or financing) by private sector housing developers developing inclusionary affordable units in their large market-rate projects in exchange for the density and other bonuses conferred by conditional use or planned unit development approvals, provided it is financially attractive for private sector housing developers to seek such conditional use and/or planned unit development approvals.

9. Live/work as defined in the Planning Code recognizes that "residential living space" is an integral part of a live/work unit. A substantial portion of new housing development in San Francisco has been live/work units in Mixed Use Districts South of Market and in industrially zoned areas of San Francisco where residential development has not traditionally been permitted as of right. Live/work development projects are subject to less stringent development standards than other types of housing projects in certain Mixed Use Districts and industrially zoned areas. Live/work developments are conferred an equivalent benefit as projects going through the conditional use or planned unit development permit process by virtue of the fact that (1) live/work developments are not required to get a conditional use permit for housing development in some Mixed Use Districts and in all industrially zoned districts where other residential uses are required to get a conditional use permit; (2) live/work developments receive a five foot height bonus above prevailing height limits for specific neighborhoods; (3) live/work units are permitted to cover 100 percent of a lot rather than the stricter

lot coverage requirements that apply to other residential development, typically requiring rear yards
equal to 15 feet in length or 25 percent of the lot, whichever is greater. Given these benefits conferred
by statute which allow live/work developments to exceed the limitations on other housing development
in the City, the Board of Supervisors finds that, for purposes of this Program, live/work developments
are conferred a private benefit equal to or in excess of housing projects which require a conditional use
or planned unit development permit. The relaxed building standards applied to live/work projects
promote the ability to include lower cost home production in live/work projects. A unit meets the
definition of California Civil Code Section 1940(c) as a "dwelling unit" because it "is used as a home,
residence or sleeping place by one person who maintains a household or by two or more persons who
maintain a common household." Live/work units shall not be considered "commercial real property"
for purposes of Civil Code Section 1954.25 et seq.

9. 10. The City wants to balance the burden on private property owners with the demonstrated need for affordable housing in the City. For the reasons stated above, the Board of Supervisors thus intends to increase the inclusionary housing requirements for all residential projects. In order to balance the burden on property owners, the Board intends to limit the application of an inclusionary housing requirement to 15 percent for housing projects that do not receive any of the benefits described above through the conditional use or planned unit development process, or in live/work projects. A slightly higher percentage will be applied to projects which generally receive benefits through the conditional use or planned unit development process, or in live/work projects. The Housing Element (Policy 4.2) states: Include affordable units in larger housing developments. It also calls for the City to review its inclusionary housing program regularly to ensure fair burden and not constrain new housing production. The Board of Supervisors has reviewed the inclusionary affordable housing program and finds that, for purposes of the Housing Element of the General Plan, increasing the inclusionary housing requirements ensures more fair burden on all housing development

and will not constrain new housing production. The Board of Supervisors has reviewed the
inclusionary affordable housing program and finds that, for purposes of the Housing Element
of the General Plan, a housing project of five units or more is a larger housing project.
Expanding the inclusionary housing requirements to buildings of five units or more ensures
more fair burden on all housing development and will not constrain new housing production.

10. 11. The findings of <u>former</u> Planning Code Section 313.2 for the Jobs-Housing Linkage Program, Planning Code Sections 313 et seq., relating to the shortage of affordable housing, the low vacancy rate of housing affordable to persons of lower and moderate income, and the decrease in construction of affordable housing in the City are hereby readopted.

11. 12: The Land Use and Economic Development Committee of the Board of Supervisors held hearings on this legislation on July 12 and 19, 2006. At those hearings, the Committee heard testimony from Planning Department staff and consultant Kate Funk of Keyser Marston and Associates regarding a study undertaken at the direction of the Planning Department by the consultant Keyser Marston Associates. The study was entitled Inclusionary Housing Program Sensitivity Analysis, dated July 7, 2006, and was undertaken to examine the economic impacts of adjusted inclusionary requirements on market-rate housing projects ("Sensitivity Analysis"). The study can be found in Board File No. 051685 and is incorporated herein by reference. The study was guided by the Planning Department and MOH Mayor's Office of Housing and informed by a Technical Advisory Committee comprised of a variety of experts from the San Francisco Housing Development and Affordable Housing Advocacy Communities. Planning Department staff presented a report summarizing the findings of the Sensitivity Analysis and the recommendations of the Technical Advisory Committee. That report, dated July 10, 2006, is found in Board File No. 051685 and is incorporated herein by reference. After considering the Sensitivity Analysis and staff report and hearing the

recommendations and testimony of the Planning Department, <u>MOH</u> <u>Mayor's Office of Housing</u> ,
members of the Technical Advisory Committee, and members of the public including
representatives of housing developers, community members, and affordable housing
advocates, the Land Use and Economic Development Committee considered various
amendments to the legislation. The Committee found, among other things, that it was in the
public interest to increase the percentage requirements of the ordinance, but not by as much
as originally proposed; to modify the application dates of the ordinance to grandfather more
existing projects from the increased percentage requirements, but to make most projects
subject to the other requirements of the ordinance; and to require further study on some
issues by the Planning Department and MOH Mayor's Office of Housing.

12. 13. The City of San Francisco, under the direction of the Office of the Controller, has undertaken is undertaking a comprehensive program of analyses to update its programs and supporting documentation for many types of fees, including updating nexus analyses in support of development impact fees. At the direction of the Board of Supervisors and as part of this larger analysis, the City contracted with Keyser Marston Associates to prepare a nexus analysis in support of the Inclusionary Housing Program, or an analysis of the impact of development of market rate housing on affordable housing supply and demand. The Planning Department and MOH Mayor's Office of Housing worked closely with the consultant and also consulted with the Technical Advisory Committee, noted above, comprised of a variety of experts from the San Francisco housing development and affordable housing advocacy communities.

The City's current position is that the City's Inclusionary Housing Program including the in-lieu fee provision which is offered as an alternative to building units within market rate projects, is not subject to the requirements of the Mitigation Fee Act, Government Code Sections 66000 et seq. While the City does not expect to alter its position on this matter, due

to past legislative actions supporting such a study, the Citywide study being undertaken to conduct nexus studies in other areas, and a general interest in determining whether the Inclusionary Program can be supported by a nexus type analysis as an additional support measure, the City contracted to undertake the preparation of a nexus analysis at this time.

The final study can be found in *the* Board of Supervisors File *No.* \_\_\_\_\_\_ and is incorporated by reference herein. The Board of Supervisors has reviewed the study and staff analysis and report of the study and, on that basis finds that the study supports the current inclusionary housing requirements. Specifically, the Board finds that this study: identifies the purpose of the fee to mitigate impacts on the demand for affordable housing in the City; identifies the use to which the fee is to be put as being to increase the City's affordable housing supply; and establishes a reasonable relationship between the use of the fee for affordable housing and the need for affordable housing and the construction of new market rate housing. Moreover, the Board finds that the current inclusionary requirements are less than the cost of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds that the study establishes that the current inclusionary requirements do not duplicate other city requirements or fees.

13. 14. The Board of Supervisors recognizes that this Inclusionary Housing Program is only one part of the City's overall strategy for providing affordable housing. The City has spent will spend over \$154 million in capital funds on affordable housing in 2006-07 of combined expenditures by MOH the Mayor's Office of Housing and San Francisco Redevelopment Agency, but not including expenditures by the Department of Public Health or the Human Services Agency. At the very most, only \$22 million of those monies will has come from contributions from private developers through this Inclusionary Program or other similar programs. The City expects expected to spend over \$78 million on affordable housing in 2007-08 and, the current expectation is that only \$2.5 million of those monies will come from

1	contributions from private developers through this Inclusionary Program or other similar
2	programs.
3	SEC. 415.2 315.1. DEFINITIONS. (a) In addition to the definitions set forth in Section 401
4	of this Article, Tthe The following definitions shall govern interpretation of Section 415.1 et seq.
5	this ordinance:
6	(1) "Affordable housing project." shall mean a housing project containing units constructed
7	to satisfy the requirements of Sections 315.4 or 315.5.
8	(2) "Affordable to a household" shall mean a purchase price that a household can afford to
9	pay based on an annual payment for all housing costs, as defined in California Code of Regulations
10	("CCR") Title 25, Section 6920, as amended from time to time, of 33 percent of the combined household
11	annual gross income, assuming a down payment recommended by the Mayor's Office of Housing in the
12	Procedures Manual, and available financing, or a rent that does not exceed 30 percent of a household's
13	combined annual gross income. Where applicable, the purchase price or rent may be adjusted to reflect
14	the absence or existence of a parking space(s), subject to the Department's policy on unbundled
15	parking for affordable housing units as specified in the Procedures Manual and amended from time to
16	<del>time.</del>
17	(3) "Affordable to qualifying households" shall mean:
18	(A) With respect to owned units, the average purchase price on the initial sale of all
19	affordable owned units in an affordable housing project shall not exceed the allowable average
20	purchase price and all units must be sold only to households with annual gross incomes up to and
21	including 120 percent of median income for the City and County of San Francisco. In addition, each
22	unit shall be sold:
23	(i) Only to households with an annual gross income equal to or less than the qualifying
24	limits for a household of moderate income, adjusted for household size;
25	(ii) On the initial sale, at or below the maximum purchase price; and

(iii) On subsequent sales at or below the prices to be determined by the Director of the
Mayor's Office of Housing in the Conditions of Approval or Notice of Special Restrictions according to
the formula specified in the Procedures Manual, as amended from time to time, such that the units
remain affordable to qualifying households. The formula in the Procedures Manual may permit the
seller to include certain allowable capital improvements in the sales price.

(B) With respect to rental units in an affordable housing project, the average annual rent, including the cost utilities paid by the tenant according to HUD utility allowance established by the San Francisco Housing Authority, shall not exceed the allowable average annual rent. Each unit shall be rented:

(i) Only to households with an annual gross income equal to or less than the qualifying limits for a household of low income as defined in this Section;

(ii) At or less than the maximum annual rent.

(4) (1) "Allowable average purchase price." shall mean a A price for all affordable owned units of the size indicated below that are affordable to a household of median income as defined in this Section, adjusted for the household size indicated below as of the date of the close of escrow, and, where applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time:

Number of Bedrooms (or, for live/work units	Number of Persons
square foot equivalency)	in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3

3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

(5) (2) "Allowable average annual rent." shall mean Annual rent for an affordable rental unit of the size indicated below that is 30 percent of the annual gross income of a household of median income as defined in this Section, adjusted for the household size indicated below, and, where applicable, adjusted to reflect the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time:

Number of Bedrooms	Number of
(or, for live/work units	Persons in
square foot equivalency)	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

(6) "Annual gross income" shall mean gross income as defined in CCR Title 25, Section
6914, as amended from time to time, except that the Mayor's Office of Housing may, in order to
promote consistency with the procedures of the San Francisco Redevelopment Agency, develop an asset
test that differs from the State definition if it publishes that test in the Procedures Manual.

1	(1) Average annual rent. Shall mean the total annual rent for the calendar year charged
2	by a housing project for all affordable rental units in the project of an equal number of bedrooms
3	divided by the total number of affordable units in the project with that number of bedrooms.
4	(8) "Average purchase price." shall mean the purchase price for all affordable owned unit.
5	in an affordable housing project of an equal number of bedrooms divided by the total number of
6	affordable units in the project with that number of bedrooms.
7	(9) "Community apartment." shall be as defined in San Francisco Subdivision Code Section
8	<del>1308(b).</del>
9	(9a) "Conditional use" for purposes of this Ordinance means a conditional use authorization
10	which, pursuant to the Planning Code, is required for the residential component of a project.
11	(10) "Conditions of approval" shall be a set of written conditions imposed by the Planning
12	Commission or another permit issuing City agency or appellate body to which a project applicant
13	agrees to adhere and fulfill when it receives a conditional use or planned unit development permit for
14	the construction of a principal project or other housing project subject to this Program.
15	(11) "Condominium" shall be as defined in California Civil Code Section 783.
16	(12) "Director" shall mean the Director of City Planning or his or her designee, including
17	other City agencies or departments.
18	(13) "First certificate of occupancy" shall mean either a temporary certificate of occupancy
19	or a Certificate of Final Completion and Occupancy as defined in San Francisco Building Code
20	Section 109, whichever is issued first.
21	(14) Intentionally Left Blank.
22	(15) "Household." shall mean any person or persons who reside or intend to reside in the
23	same housing unit.
24	(16) Household of low income." shall mean a household whose combined annual gross
25	income for all members does not exceed 60 percent of median income for the City and County of San

Francisco, as calculated by the Mayor's Office of Housing using data from the United States
Department of Housing and Urban Development (HUD) and adjusted for household size or, if data
from HUD is unavailable, calculated by the Mayor's Office of Housing using other publicly available
and credible data and adjusted for household size.
(17) "Household of median income" shall mean a household whose combined annual gross

income for all members does not exceed 100 percent of the median income for the City and County of
San Francisco, as calculated by the Mayor's Office of Housing using data from the United States
Department of Housing and Urban Development (HUD) and adjusted for household size or, if data
from HUD is unavailable, calculated by the Mayor's Office of Housing using other publicly available
and credible data and adjusted for household size.

(17A) "Household of moderate income" shall mean a household whose combined annual gross income for all members does not exceed 120 percent of the median income for the City and County of San Francisco, as calculated by the Mayor's Office of Housing using data from the United States Department of Housing and Urban Development (HUD) and adjusted for household size or, if data from HUD is unavailable, calculated by the Mayor's Office of Housing using other publicly available and credible data and adjusted for household size.

(18) "Housing project" shall mean any development which has residential units as defined in the Planning Code, including but not limited to dwellings, group housing, independent living units, and other forms of development which are intended to provide long-term housing to individuals and households. "Housing project" shall not include that portion of a development that qualifies as an Institutional Use under the Planning Code. "Housing project" for purposes of this Program shall also include the development of live/work units as defined by Planning Code Section 102.13. Housing project for purposes of this Program shall mean all phases or elements of a multi-phase or multiple lot residential development.

1	(19) "Housing unit" or "unit" shall mean a dwelling unit as defined in San Francisco
2	Housing Code Section 401.
3	(20) "Live/work unit" shall be as defined in San Francisco Planning Code Section 102.13.
4	(21) "Live/work project." shall mean a housing project containing more than one live/work
5	<del>unit.</del>
6	(22) "Long term housing" shall mean housing intended for occupancy by a person or person.
7	for 32 consecutive days or longer.
8	(23) "Market rate housing" shall mean housing constructed in the principal project that is
9	not subject to sales or rental restrictions.
10	$\frac{(24)(3)}{2}$ "Maximum annual rent." $\frac{1}{2}$ shall mean $\frac{1}{2}$ he maximum rent that a housing develope

(24) (3) "Maximum annual rent." *shall mean t*The maximum rent that a housing developer may charge any tenant occupying an affordable unit for the calendar year. The maximum annual rent for an affordable housing unit of the size indicated below shall be no more than 30 percent of the annual gross income for a household of low income as defined in this Section, as adjusted for the household size indicated below as of the first date of the tenancy:

Number of Bedrooms (or, for live/work units	Number of Persons
square foot equivalency)	in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1100 square feet)	3
3 (1101 to 1300 square feet)	4
4 (More than 1300 square feet)	5

(25) (4) "Maximum purchase price." shall mean tThe maximum purchase price for an affordable owned unit of the size indicated below that is affordable to a household of

moderate income, adjusted for the household size indicated below, assuming an annual payment for all housing costs of 33 percent of the combined household annual gross income, a down payment recommended by MOH and set forth in the Procedures Manual, and

4 available financing:

Number of Bedrooms	Number of
(or, for live/work units	Persons in
square foot equivalency)	Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1100 square feet)	3
3 (1101 to 1300 square feet)	4
4 (More than 1300 square feet)	5

(25A) "Mayor's Office of Housing" shall mean the Mayor's Office of Housing or its successor.

(26) "Notice of Special Restrictions" shall mean a document recorded with the San Francisco
Recorder's Office for any unit subject to this Program detailing the sale and resale or rental
restrictions and any restrictions on purchaser or tenant income levels included as a Condition of
Approval of the principal project relating to the unit.

(27) "Off site unit." shall mean a unit affordable to qualifying households constructed pursuant to this Ordinance on a site other than the site of the principal project.

(28) "On site unit" shall mean a unit affordable to qualifying households constructed pursuant to this Ordinance on the site of the principal project.

(29) "Ordinance" shall mean Planning Code Sections 315.1 through 315.9.

1	(30) "Owned unit" shall mean a unit affordable to qualifying households which is a
2	condominium, stock cooperative, community apartment, or detached single-family home. The owner or
3	owners of an owned unit must occupy the unit as their primary residence.
4	(31) "Owner" shall mean the record owner of the fee or a vendee in possession.
5	(32) "Principal project shall mean a housing development on which a requirement to provide
6	affordable housing units is imposed.
7	(33) "Procedures Manual" shall mean the City and County of San Francisco Affordable
8	Housing Monitoring Procedures Manual issued by the San Francisco Department of City Planning, as
9	amended.
10	(34) "Program" shall mean the Residential Inclusionary Affordable Housing Program.
11	(35) "Project applicant." shall mean an applicant for a building permit or a site permit or an
12	applicant for a conditional use permit or planned unit development permit, seeking approval from the
13	Planning Commission or Planning Department for construction of a housing project subject to this
14	Section, or such applicant's successors and assigns.
15	(36) "Rent" or "rental" shall mean the total charges for rent, utilities, and related housing
16	services to each household occupying an affordable unit.
17	(37) "Rental unit" shall mean a unit affordable to qualifying households which is not a
18	condominium, stock cooperative, or community apartment.
19	(38) "Student housing" shall mean a building where 100 percent of the residential uses are
20	affiliated with and operated by an accredited post-secondary educational institution. Typically, student
21	housing is for rent, not for sale. This housing shall provide lodging or both meals and lodging, by
22	prearrangement for one week or more at a time. This definition only applies in the Eastern
23	Neighborhoods Mixed Use Districts.
24	SEC. <u>415.3</u> <u>315.3</u> . APPLICATION.

- (a) <u>Section 415.1 et seq.</u> This Ordinance shall apply to any housing project that consists of five or more units where an individual project or a phased project is to be undertaken and where the total undertaking comprises a project with five or more units, even if the development is on separate but adjacent lots; and
  - (1) Does not require *Planning* Commission approval as a conditional use or planned unit development;
- (2) Requires *Planning* Commission approval as a conditional use or planned unit development;
- (3) Consists of live/work units as defined by *Planning Code* Section 102.13 *of this Code*; or
- (4) Requires *Planning* Commission approval of replacement housing destroyed by earthquake, fire or natural disaster only where the destroyed housing included units restricted under the Residential Inclusionary Housing Program or the City's predecessor inclusionary housing policy, condominium conversion requirements, or other affordable housing program.
- (b) <u>Section 415.1 et seq.</u> This Ordinance shall apply to all housing projects that have not received a first site or building permit on or before the effective date of <u>Section 415.1 et seq.</u> this Ordinance with the following exceptions. Until these application dates take effect as described below, the provisions of <u>Section 415.1 et seq.</u> the Ordinance as it exists on July 18, 2006 shall govern.
- (1) The amendments to the off-site requirements in Section <u>415.6</u>315.5(c) and (d) relating to location and type of off-site housing, and Section <u>415.4(c)</u> 315.4(e) relating to when a developer shall declare whether it will choose an alternative to the on-site requirement shall apply only to projects that receive their <u>Planning</u> Commission or Department approval on or after the effective date of <u>Section 415.1 et seq.</u> this legislation.

(2) The amendments to the percentage-requirements of <u>Section 415.1 et seq.</u> this
Ordinance that govern the number of affordable units a housing project is required to provide
in Section $\underline{415.5(a)}$ $\underline{315.4(a)}$ and $\underline{415.6(a)}$ $\underline{315.5(a)}$ apply only to housing projects that submit
their first application, including an environmental evaluation application or any other Planning
Department or Building Department application, on or after July 18, 2006. Notwithstanding the
foregoing, the amendments to the percentage-requirements of <u>Section 415.1 et seq.</u> this
Ordinance also apply to any project that has not received its final Planning Commission or
Department approvals before July 18, 2006 for housing projects that receive a Zoning Map
amendment or Planning Code text amendment related to their project approvals that (A)
results in a net increase in the number of permissible residential units, or (B) results in a
material increase in the net permissible residential square footage. For purposes of
subsection B above a material increase shall mean an increase of 5 percent or more, or an
increase in 10,000 square feet or more, whichever is less.

- (3) The amendments in Section <u>415.1</u> <u>315.1</u> to the way median income is calculated apply to any housing project that has not received a first site or building permit by the effective date of <u>Section 415.1 et seq. this Ordinance</u>.
- (4) <u>Section 415.1 et seq.</u> This Ordinance shall apply to all housing projects of 5 to 9 units that filed their first application, including an environmental evaluation application or any other Planning Department application on or after July 18, 2006.
  - (c) <u>Section 415.1 et seq.</u> This Ordinance shall not apply to:
- (1) That portion of a housing project located on property owned by the United States or any of its agencies or leased by the United States or any of its agencies for a period in excess of 50 years, with the exception of such property not used exclusively for a governmental purpose;

	(2)	That portion of a housing project located on property owned by the State of
Califor	rnia or	any of its agencies, with the exception of such property not used exclusively for a
goverr	nmenta	l or educational purpose; or

- (3) That portion of a housing project located on property under the jurisdiction of the San Francisco Redevelopment Agency or the Port of San Francisco where the application of <a href="Section 415.1 et seq.">Section 415.1 et seq. this Ordinance</a> is prohibited by California or local law.
  - (d) Waiver or Reduction:

- (1) A project applicant of any project subject to the requirements in this Program may appeal to the Board of Supervisors for a reduction, adjustment, or waiver of the requirements based upon the absence of any reasonable relationship or nexus between the impact of development and either the amount of the fee charged or the inclusionary requirement.
- (2) A project applicant subject to the requirements of this Program who has received an approved building permit, conditional use permit or similar discretionary approval and who submits a new or revised building permit, conditional use permit or similar discretionary approval for the same property may appeal for a reduction, adjustment or waiver of the requirements with respect to the number of lots or square footage of construction previously approved.
- (3) Any such appeal shall be made in writing and filed with the Clerk of the Board no later than 15 days after the date the Planning Department sends notice to the project applicant of the number of affordable units required as provided in Section 315.4(a) and 315.5(a). The appeal shall set forth in detail the factual and legal basis for the claim of waiver, reduction, or adjustment. The Board of Supervisors shall consider the appeal at the hearing within 60 days after the filing of the appeal. The appellant shall bear the burden of presenting substantial evidence to support the appeal, including comparable technical information to support appellant's position. The decision of the Board shall be by a simple majority vote and shall be final. If a reduction, adjustment, or waiver is granted, any change in use within the project shall invalidate the waiver, adjustment, or reduction of the fee or inclusionary

1	requirement. If the Board grants a reduction, adjustment or waiver, the Clerk of the Board shall
2	promptly transmit the nature and extent of the reduction, adjustment or waiver to the Treasurer.
3	$\underline{(d)}$ (e) For projects that have received a first site or building permit prior to the effective
4	date of Section 415.1 et seq. this legislation, the requirements in effect prior to the effective date
5	of Section 415.1 et seq. this Ordinance shall apply.
6	SEC. 415.4 IMPOSITION OF REQUIREMENTS.
7	(a) Determination of Requirements. The Department shall determine the applicability of
8	Section 415.1 et seq. to any development project requiring a building or site permit and, if Section
9	415.1 is applicable, shall impose any such requirements as a condition of approval for issuance of the
10	building or site permit. The project sponsor shall supply any information necessary to assist the
11	Department in this determination.
12	(b) Notice to Development Fee Collection Unit of Requirements. After the Department has
13	made its final determination regarding the application of the affordable housing requirements to a
14	development project pursuant to Section 415.1 et seq., it shall immediately notify the Development Fee
15	Collection Unit at DBI in addition to the other information required by Section 402(b) of this Article.
16	(c) Sponsor's Choice to Fulfill Requirements. Prior to issuance of a building or site permit
17	for a development project subject to the requirements of Section 415.1 et seq., the sponsor of the
18	development project shall select one of the four options listed below to fulfill their affordable housing
19	requirements and notify the Department of their choice:
20	(1) Construct on-site units affordable to qualifying households pursuant to the requirements
21	of Section 415.5.
22	(2) Construct off-site units affordable to qualifying households at an alternative site within
23	the City and County of San Francisco pursuant to Section 415.6.
24	(3) Pay an in-lieu fee to the Development Fee Collection Unit at DBI pursuant to Section
25	<u>415.7.</u>

1	(4) Provide any combination of on-site units as provided in Section 415.5, off-site units as
2	provided in Section 415.6, or payment of an in-lieu fee as provided in Section 415.7, provided that the
3	sponsor constructs or pays the fee at the appropriate percentage or fee level required for that option.
4	(d) Department Notice to Development Fee Collection Unit of Sponsor's Choice. After the
5	sponsor has notified the Department of their choice to fulfill the affordable housing requirements of
6	Section 415.1 et seq., the Department shall immediately notify the Development Fee Collection Unit at
7	DBI of the sponsor's choice.
8	(e) Development Fee Collection Unit Notice to Department Prior to Issuance of the First
9	Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in writing
10	or electronically to the Department prior to issuing the first certificate of occupancy for any
11	development project subject to Section 415.1 et seq. that has elected to fulfill all or part of its
12	requirement with an option other than payment of an in-lieu fee. If the Department notifies the Unit at
13	such time that the sponsor has not satisfied the requirements, the Director of DBI shall deny and all
14	certificates of occupancy until the subject project is brought into compliance with the requirements of
15	Section 415.1 et seq.
16	(f) Process for Revisions of Determination of Requirements. In the event that the
17	Department or the Commission takes action affecting any development project subject to Section 415.1
18	et seq. and such action is subsequently modified, superseded, vacated, or reversed by the Board of
19	Appeals, the Board of Supervisors, or by court action, the procedures of Section 402(c) shall be
20	<u>followed.</u>
21	SEC. 315.4. ON-SITE HOUSING REQUIREMENT AND BENEFITS.
22	Except as provided in Section 315.4(e), all housing projects subject to this Program through the
23	application of Section 315.3 shall be required to construct on-site units subject to the following
24	requirements:
25	

1	SEC. 415.5 COMPLIANCE THROUGH PROVISION OF ON-SITE AFFORDABLE
2	<u>HOUSING.</u>
3	If the sponsor elects, pursuant to Section 415.4(c), to provide on-site units to satisfy the
4	requirements of Section 415.1 et seq., the development project shall satisfy the following requirements
5	(a) Number of Units:
6	(1) (A) For any housing development of any height that is located in an area with a
7	specific inclusionary housing requirement, the more specific inclusionary housing requiremen
8	shall apply. In addition, the following provisions shall apply only to the following Area Plans as
9	provided below:
10	(i) Market and Octavia Area Plan: The requirements of Sections 315 through 315.9 shall
11	apply in the Plan Area subject to the following:
12	An additional affordable housing requirement shall apply in the Market and Octavia Plan Area
13	as follows:
14	Definitions. The definitions in Section 326.2 and 318.2 shall apply.
15	Amount of fee: All projects that have not received Planning Department or Commission
16	approval as of the effective date of this legislation and that are subject to the Residential Inclusionary
17	Affordable Housing Program shall pay an additional affordable housing fee per square foot of
18	Residential Space Subject to the Community Improvements Impact Fee as follows; \$8.00 in the Van
19	Ness Market Special Use District; \$4.00 in the NCT District; and \$0.00 in the RTO District. A project
20	applicant shall not pay a fee for any square foot of space designated as a below market rate unit under
21	this inclusionary affordable housing program or any other unit that is designated as an affordable
22	housing unit under a Federal, State, or local restriction in a manner that maintains affordability for a
23	term no less than 50 years.
24	Timing of payment: The fee shall be paid before the City issues a first certificate of occupancy
25	for the project.

Use of Fee: The additional affordable housing requirement specified in this Section for the
Market and Octavia Plan Area shall be paid into the Citywide Affordable Housing Fund, but the funds
shall be separately accounted for. MOH shall expend the funds according to the following priorities:
First, to increase the supply of housing affordable to qualifying households in the Market and Octavia
Plan Area; second, to increase the supply of housing affordable to qualifying households within 1 mile
of the boundaries of the Plan Area; third, to increase the supply of housing affordable to qualifying
households in the City and County of San Francisco. The funds may also be used for monitoring and
administrative expenses subject to the process described in Section 315.6(e).

Other fee provisions: This additional affordable housing fee shall be subject to the following provisions of Sections 326 et seq.;: the inflation adjustment provisions of Section 326.3(d); the waiver and reduction provisions of Section 326.3(h); the lien proceedings in Section 326.4; and the refund provisions of Section 326.5. This additional affordable housing fee may not be met through the in-kind provision of community improvements or Community Facilities (Mello Roos) financing options of Sections 326.3(e) and (f).

Findings: The Board of Supervisors hereby finds that the additional affordable housing requirements of this Section are supported by the Nexus Study performed by Keyser Marston and Associates referenced in Section 315.2(12) and found in Board File No. 081152. The Board of Supervisors has reviewed the study and staff analysis and report of the study and, on that basis finds that the study supports the current inclusionary housing requirements combined with the additional affordable housing fee. Specifically, the Board finds that the study: identifies the purpose of the additional fee to mitigate impacts on the demand for affordable housing in the City; identifies the use to which the additional fee is to be put as being to increase the City's affordable housing supply; and establishes a reasonable relationship between the use of the additional fee for affordable housing and the need for affordable housing and the construction of new market rate housing. Moreover, the Board finds that the current inclusionary requirements combined with the additional fee are less than the cost

of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds
that the study establishes that the current inclusionary requirements and additional fee do not duplicate
other City requirements or fees.

Furthermore, the Board finds that generally an account has been established, funds appropriated, and a construction schedule adopted for affordable housing projects funded through the Inclusionary Housing program and the additional fee or that the in lieu fees and the additional fee will reimburse the City for expenditures on affordable housing that have already been made.

Furthermore, the Board finds that a major Market and Octavia Area Plan objective is to direct new market rate housing development to the area. That new market rate development will greatly out number both the number of units and potential new sites within the plan area for permanently affordable housing opportunities. The City and County of San Francisco has adopted a policy in its General Plan to meet the affordable housing needs of its general population and to require new housing development to produce sufficient affordable housing opportunities for all income groups, both of which will not be met by the projected housing development in the plan area. In addition, the "Draft Residential Nexus Analysis City and County of San Francisco" of December 2006 indicates that market rate housing itself generates additional lower income affordable housing needs for the workforce needed to serve the residents of the new market rate housing proposed for the plan area. In order to meet the demand created for affordable housing by the specific policies of the Plan and to be consistent with the policy of the City and County of San Francisco it is found that an additional affordable housing fee need be included on all market rate housing development in the Plan Area with priority for its use being given to the Plan area.

(ii) Eastern Neighborhoods Project Area: The requirements of Sections 415 315 through 315.9 and 319 shall apply in the Eastern Neighborhoods Plan Area subject to the following and subject to any stated exceptions elsewhere in this Code, including the specific provisions in Section 319:

**Definitions:** 

1	"Gross square footage" shall have the meaning set forth in Section 102.9.
2	"Development Application" shall have the meaning set forth in Section 175.6.
3	"Eastern Neighborhood Controls" shall have the meaning set forth in Section 175.6.
4	Application. The option described in this subsection (ii) shall only be provided to development projects
5	that are subject to the Eastern Neighborhood Controls as defined in Section 175.6 (e), and consist of 20
6	units or less or less than 25,000 gross square feet. Amount of Fee. All projects subject to this subsection
7	may choose to pay a square foot in lieu fee instead of the in lieu fee provided for in Section 315.6 as
8	follows. If this option is selected, the project applicant shall pay \$40.00 per gross square foot of net
9	new residential development. The calculation of gross square feet shall not include nonresidential uses,
10	including any retail, commercial, or PDR uses, and all other space used only for storage and services
11	necessary to the operation or maintenance of the building itself.
12	Timing of Payment. The project applicant shall pay the fee prior to issuance by DBI of the first
13	site or building permit for the project, whichever applies. At the project applicant's option, it may
14	choose to pay only 50% of the fee prior to issuance by DBI of the first site or building permit and, prior
15	to issuance of the first site or building permit, the City shall impose a lien on the property for the
16	remaining 50% of the fee through the procedures set forth in Section 315.6(f) except that no interest
17	will accrue for the first twelve months from the issuance of the first construction document or site or
18	building permit for the project. The project applicant shall pay the remaining 50% of the fee prior to
19	issuance by DBI of a first certificate of occupancy. When 100% of the fee is paid, including interest if
20	applicable, the City shall remove the lien.
21	Use of Fee. The fee shall be paid into the Citywide Affordable Housing Fund, but the funds shall
22	be separately accounted for. MOH shall expend the funds according to the following priorities: First,
23	to increase the supply of housing affordable to qualifying households in the Eastern Neighborhoods
24	Project Areas; second, to increase the supply of housing affordable to qualifying households within 1

mile of the boundaries of the Eastern Neighborhoods Project Areas; third, to increase the supply of

housing affordable to qualifying households in the City and County of San Francisco. The funds may
also be used for monitoring and administrative expenses subject to the process described in Section
<i>315.6(e)</i> .

Findings. The Board of Supervisors hereby finds that the fee provisions of this Section are equivalent to or less than the fees for developments of over 20 units previously adopted by the Board in Ordinance No. 051685 and 060529 and are also supported by the Nexus Study performed by Keyser Marston and Associates referenced in Section 315.2(12) and found in Board File No. 081152. The Board of Supervisors has reviewed the study and staff analysis prepared by the Mayor's Office of Housing dated July 24, 2008 in Board File No. 081152 and on that basis finds that the study supports the current proposed changes to the inclusionary housing requirements for projects of 20 units or less in the Eastern Neighborhood Area Plan. Specifically, the Board finds that the study and staff memo: identifies the purpose of the additional fee to mitigate impacts on the demand for affordable housing in the City; identifies the use to which the additional fee is to be put as being to increase the City's affordable housing supply; and establishes a reasonable relationship between the use of the additional fee for affordable housing and the need for affordable housing and the construction of new market rate housing. Moreover, the Board finds that the new inclusionary requirements are less than the cost of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds that the study establishes that the inclusionary requirements do not duplicate other City requirements or fees.

Furthermore, the Board finds that generally an account has been established, funds appropriated, and a construction schedule adopted for affordable housing projects funded through the Inclusionary Housing program and the in lieu fees will reimburse the City for expenditures on affordable housing that have already been made.

Furthermore, the Board finds that small scale development faces a number of challenges in the current development climate, including limited access to credit and often, a higher land cost per unit

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for the small sites on which they develop. Because of these and other variations from larger-scale
development, they operate under a somewhat unique development model which cannot be fully
encapsulated within the constraints of the Eastern Neighborhoods Financial Analysis, prepared to
assess the financial feasibility of increasing housing requirements and impact fees in the Plan Areas.
To address these challenges, the Board finds that a number of slight modifications to the affordable
housing requirements of the Eastern Neighborhoods, to apply to small projects (defined as 20 units or
fewer, or less than 25,000 gross square feet) are appropriate.

(B) Buildings 120 feet in height and under or buildings of over 120 feet in height that do not meet the criteria in subsection (C) below: Except as provided in Subsection (C) below, the *Planning* Department shall require for housing projects covered by Section <u>415.3(a)(1)</u> 315.3(a)(1), as a condition of *Planning* Department approval of a project's building permit, and by Section <u>415.3</u> 315.3(a)(2), (3) and (4), as a Condition of Approval of a conditional use or planned unit development permit or as a condition of *Planning* Department approval of a live/work project, that 15 percent of all units constructed on the project site shall be affordable to qualifying households so that a project applicant must construct .15 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above.

The Planning Department shall provide written notice by mail to the project applicant of the number of affordable units which shall be required within 30 days of approval by the Planning Department or Planning Commission.

(C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the requirements of this Subsection shall apply to any project that is over 120 feet in height and does not require a Zoning Map amendment or Planning Code text amendment related to its project approvals which (i) results in a net increase in the number of permissible residential

units, or (ii) results in a material increase in the net permissible residential square footage as
defined in Section $\underline{415.3(b)(2)}$ $\underline{315.3(b)(2)}$ or has not received or will not receive a $\underline{z}\underline{Z}$ oning
$m\underline{M}$ ap amendment or Planning Code text amendment as part of an Area Plan adopted after
January 1, 2006 which (i) results in a net increase in the number of permissible residential
units, or (ii) results in a material increase in the net permissible residential square footage as
defined in Section $415.3(b)(2)$ $315.3(b)(2)$ . The <i>Planning</i> Department shall require for housing
projects covered by this Subsection and Section $\underline{415.3}$ $\underline{315.3}$ (a)(1), as a condition of $\underline{Planning}$
Department approval of a project's building permit, or by this Subsection and by Section $\underline{415.3}$
315.3(a)(2), (3) and (4), as a Condition of Approval of a conditional use or planned unit
development permit or as a condition of <i>Planning</i> Department approval of a live/work project,
that 12 percent of all units constructed on the project site shall be affordable to qualifying
households so that a project applicant must construct .12 times the total number of units
produced in the principal project beginning with the construction of the fifth unit. If the total
number of units is not a whole number, the project applicant shall round up to the nearest
whole number for any portion of .5 or above. Consistent with the conclusions of the $\underline{\mathit{MOH}}$
Mayor's Office of Housing study authorized in Section 415.9(e) 315.8(e), MOH the Mayor's Office
of Housing shall recommend and the Board of Supervisors shall consider whether the
requirements of this Subsection for buildings of over 120 feet in height shall continue or expire
after approximately five years.

The Planning Department shall provide written notice by mail to the project applicant of the number of affordable units which shall be required within 30 days of approval by the Planning Department or Planning Commission. This notice shall also be sent to project applicants who elect to pay an in-lieu fee.

(2) If the principal project has resulted in demolition, conversion, or removal of affordable housing units renting or selling to households at income levels and/or for a rental

- rate or sales price below corresponding income thresholds for units affordable to qualifying households, the *Planning* Commission shall require that the project applicant replace the number of affordable units removed with units of a comparable number of bedrooms or provide that 15 percent of all units constructed as part of the new project shall be affordable to qualifying households, whichever is greater.
  - (b) Timing of Construction: On-site inclusionary housing required by this Section 415.5 315.4 must be constructed, completed, and ready for occupancy no later than the market rate units in the principal project.
- (c) Type of Housing: The type of affordable housing needed in San Francisco is documented in the City's Consolidated Plan and the Residence Element of the General Plan. In general, affordable units constructed under this Section 415.5 315.4 shall be comparable in number of bedrooms, exterior appearance and overall quality of construction to market rate units in the principal project. *The A* Notice of Special Restrictions of Approval shall be recorded prior to issuance of the building or site permit and Shall include a specific specify the number, location and sizes for all affordable of units required under this Subsection. at specified unit sizes for affordable units. The square footage of affordable units and interior features in affordable units do not need to be same as or equivalent to those in market rate units in the principal project, so long as they are of good quality and are consistent with then-current standards for new housing. Where applicable, parking shall be offered to the affordable units subject to the terms and conditions of the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time. Unless provided otherwise by MOH the Mayor's Office of Housing in writing, if the units in the market rate portion of the development are ownership units, then the affordable units shall be ownership units and if the market rate units are rental units, then the affordable units shall be rental units.

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(d) Marketing the Units: <u>MOH The Mayor's Office of Housing</u> shall be responsible for
overseeing and monitoring the marketing of affordable units under this Section. In general, the
marketing requirements and procedures shall be contained in the Procedures Manual as
amended from time to time and shall apply to the affordable units in the project. $\underline{MOH\ The}$
Mayor's Office of Housing may develop occupancy standards for units of different bedroom
sizes in the Procedures Manual in order to promote an efficient allocation of affordable units.
MOH The Mayor's Office of Housing may require in the Procedures Manual that prospective
purchasers complete homebuyer education training or fulfill other requirements. $\underline{MOH}$ $\underline{The}$
Mayor's Office of Housing shall develop a list of minimum qualifications for marketing firms that
market affordable units under <u>Section 415.1 et seq.</u> this ordinance, referred to the Procedures
Manual as Below Market Rate (BMR units). Within 3 months from the effective date of this
legislation, the Mayor's Office of Housing shall recommend to the Planning Commission that these
minimum qualifications be published in the Procedures Manual such that, upon approval of the
qualifications by the Planning Commission, no developer marketing units under the Inclusionary
Housing Program shall be able to market BMR units except through a firm meeting all of the minimum
qualifications. For purposes of this ordinance, any developer that has not yet submitted a marketing
plan to the Mayor's Office of Housing by the date of Planning Commission approval of the
qualifications shall be required to comply with this section. The Notice of Special Restrictions or
Conditions of Approval shall specify that the marketing requirements and procedures
contained in the Procedures Manual as amended from time to time, shall apply to the
affordable units in the project.

(1) Lottery: At the initial offering of affordable units in a housing project, <u>MOH</u> the Mayor's Office of Housing must require the use of a public lottery approved by <u>MOH</u> the Mayor's Office of Housing to select purchasers or tenants. <u>MOH</u> The Mayor's Office of Housing shall also hold a general public lottery and maintain and utilize a list generated from this lottery or utilize

1	a list generated from a recent lottery at another similar housing project to fill spaces in units
2	that become available for re-sale or occupancy in any housing project subject to this
3	ordinance after the initial offering. The list shall be updated from time to time but in no event
4	less than annually to ensure that it remains current.

- (2) Preferences: <u>MOH The Mayor's Office of Housing</u> shall create a lottery system that gives preference to people who live or work in San Francisco. MOH shall propose policies and procedures for implementing this preference to the <u>Planning</u> Commission for inclusion in the Procedures Manual. Otherwise, it is the policy of the Board of Supervisors to treat all households equally in allocating affordable units under this Program.
- by one of the alternatives specified in this Section. The project sponsor has the choice between the alternatives and the Planning Commission may not require a specific alternative. The project sponsor must elect an alternative before it receives project approvals from the Planning Commission or Planning Department and that alternative will be a condition of project approval. Notwithstanding the foregoing, if a project sponsor elects an alternative other than the on-site alternative, the project sponsor still has the option to choose the on-site alternative up to the issuance of the first site or building permit. If a project sponsor fails to elect an alternative before project approval by the Planning Commission or Planning Department, the provisions of Section 315.4 shall apply. The alternatives are as follows:
- (1) Constructing units affordable to qualifying households at an alternative site within the City and County of San Francisco pursuant to the requirements of Section 315.5.
- (2) Paying an in lieu fee to the Mayor's Office of Housing pursuant to the requirements of Section 315.6.
- (3) Any combination of construction of on-site units as provided in Section 315.4, off-site units as provided in Section 315.5, or payment of an in lieu fee as provided in Section 315.6, provided

1	that the project applicant constructs or pays the fee at the appropriate percentage or fee level required
2	for that option.
3	(4) Using California Debt Limit Allocation Committee (CDLAC) tax-exempt bonds under
4	the requirements of Section 315.5(g).
5	$\underline{(e)}$ (f) Benefits: If the project applicant elects to satisfy the inclusionary housing
6	requirements through the production of on-site inclusionary housing in this Section $\underline{415.5}$
7	315.4, the project applicant who filed an application on or after June 18, 2001 shall at his or her
8	option, be eligible to receive a refund for only that portion of the housing project which is
9	affordable for the following fees: a conditional use or other fee required by Planning Code
10	Section 352 of this Code, if applicable; an environmental review fee required by Administrative
11	Code Section 31.46B, if applicable; a building permit fee required by the Building Code and by
12	Planning Code Section 355 of this Code for the portion of the housing project that is affordable.
13	The project applicant shall pay the building fee for the portion of the project that is market-
14	rate.
15	The Controller shall refund fees from any appropriated funds to the project applicant on
16	application by the project applicant. The application must include a copy of the certificate of
17	occupancy for all units affordable to a qualifying household required by the Inclusionary
18	Affordable Housing Program. It is the policy of the Board of Supervisors to appropriate money
19	for this purpose from the General Fund.
20	(f) Affordable units constructed under Section 415.1 et seq. shall not have received
21	development subsidies from any Federal, State or local program established for the purpose of
22	providing affordable housing, and shall not be counted to satisfy any affordable housing requirement.
23	(g) Notwithstanding the provisions of Section 415.5(f) above, a sponsor may use California
24	Debt Limit Allocation Committee (CDLAC) tax-exempt bonds to help fund its obligations under this
25	Section 415.5 as long as it provides 20 percent of the units as affordable at 50 percent of area media

1	income for on-site housing. All units provided under this Subsection must meet all of the requirements
<u> </u>	of Section 415.1 et seq. and the Procedures Manual for on-site housing.

SEC. <u>415.6</u> <u>315.5</u>. COMPLIANCE THROUGH <u>PAYMENT TO HOUSING DEVELOPER</u> PROVISION OF OFF-SITE AFFORDABLE HOUSING.

If the project <u>sponsor applicant</u> elects, pursuant to Section <u>415.4(c)</u> <u>315.4(e)</u>, <u>that the</u>

<u>project applicant will build</u> <u>to provide</u> off-site units to satisfy the requirements of <u>Section 415.1 et</u>

<u>seq. this Program</u>, the <u>development</u> project <u>applicant</u> shall meet the following requirements:

- (a) Number of Units: The number of units constructed off-site shall be as follows:
- (1) (A) For any housing development of any height that is located in an area with a specific inclusionary housing requirement, the more specific off-site inclusionary housing requirement shall apply.
- (B) Buildings of 120 feet and under in height or buildings of over 120 feet in height that do not meet the criteria in £Subsection (C) below: Except as provided in Subsection (A), the for projects described in Section 415.3 315.3(a)(1), (2), (3), and (4) 20 percent so that a project applicant must construct .20 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above. The Planning Department shall provide written notice by mail to the project applicant of the number of affordable units which shall be required within 30 days of approval by the Planning Department or Planning Commission. This notice shall also be sent to project applicants who elect to pay an in-lieu fee.
- (C) Buildings of over 120 feet in height. Except as provided in subsection (A) above, the requirements of this Subsection shall apply to any project that is over 120 feet in height and does not require a Zoning Map amendment or Planning Code text amendment related to its project approvals which (i) results in a net increase in the number of permissible residential

units, or (ii) results in a material increase in the net permissible residential square footage as
defined in Section $\underline{415.3}$ $\underline{315.3}$ (b)(2); or has not received or will not receive a $\underline{z}\underline{Z}$ oning $\underline{m}\underline{M}$ ap
amendment or Planning Code text amendment as part of an Area Plan adopted after January
1, 2006 which (i) results in a net increase in the number of permissible residential units, or (ii)
results in a material increase in the net permissible residential square footage as defined in
Section 415.3 315.3 (b)(2). The Planning Department shall require for housing projects covered
by this Subsection and Section 415.3 315.3(a)(1), as a condition of Planning Department
approval of a project's building permit, or by this Subsection and by Section 415.3 315.3(a)(2),
(3) and (4), as a Condition of Approval of a conditional use or planned unit development
permit or as a condition of Planning Department approval of a live/work project, that 17
percent of all units constructed on the project site shall be affordable to qualifying households
so that a project applicant must construct .17 times the total number of units produced in the
principal project beginning with the construction of the fifth unit. If the total number of units is
not a whole number, the project applicant shall round up to the nearest whole number for any
portion of .5 or above. Consistent with the conclusions of the MOH Mayor's Office of Housing
study authorized in Section 415.9(e) 315.8(e), MOH the Mayor's Office of Housing shall
recommend and the Board of Supervisors shall consider whether the requirements of this
Subsection for buildings of over 120 feet in height shall continue or expire after approximately
five years. The Planning Department shall provide written notice by mail to the project applicant of
the number of affordable units which shall be required within 30 days of approval by the Planning
Department or Planning Commission. This notice shall also be sent to project applicants who elect to
<del>pay an in-lieu fee.</del>

(b) Timing of Construction: The project applicant shall insure that the off-site units are constructed, completed, and ready for occupancy no later than the market rate units in the principal project.

- (c) Location of off-site housing: The project applicant must insure that off-site units are located within one mile of the principal project.
- (d) Type of Housing: The type of affordable housing needed in San Francisco is documented in the City's Consolidated Plan and the Residence Element of the General Plan. New affordable rental housing and ownership housing affordable to households earning less than the median income is greatly needed in San Francisco. The *Planning* Department shall develop Quality Standards for Off-Site Affordable Housing Units and recommend such standards to the *Planning* Commission for adoption as part of the Procedures Manual. All offsite units constructed under this Section must be provided as rental housing for the life of the project or, if they are ownership units, must be affordable to households earning no more than 80 percent of the median income for the City and County of San Francisco. Nothing in this sSection shall limit a developer from meeting the requirements of this Section through the construction of units in a limited equity or land trust form of ownership if such units otherwise meet all of the requirements for off-site housing. In general, affordable units constructed under this Section 415.6 315.5 shall be comparable in number of bedrooms, exterior appearance and overall quality of construction to market rate units in the principal project. The total square footage of the off-site affordable units constructed under this Section 415.6 315.5 shall be no less than the calculation of the total square footage of the on-site market-rate units in the principal project multiplied by the relevant on-site percentage requirement for the project specified in Section 415.5 315.4. The Notice of Special Restrictions or Conditions of Approval shall include a specific number of units at specified unit sizes - including number of bedrooms and minimum square footage - for affordable units. The interior features in affordable units need not be the same as or equivalent to those in market rate units in the principal project, so long as they are consistent with the Planning Department's Quality Standards for Off-Site Affordable Housing Units found in the Procedures Manual. Where applicable, parking shall be

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offered to the affordable units subject to the terms and conditions of the Department's policy on unbundled parking for affordable housing units as specified in the Procedures Manual and amended from time to time. If the residential units in the principal project are live/work units which do not contain bedrooms or are other types of units which do not contain bedrooms separated from the living space, the off-site units shall be comparable in size according to the following equivalency calculation between live/work and units with bedrooms:

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Number of Bedrooms (or, for live/work units square foot equivalency)	Number of Persons in Household
0 (Less than 600 square feet)	1
1 (601 to 850 square feet)	2
2 (851 to 1,100 square feet)	3
3 (1,101 to 1,300 square feet)	4
4 (More than 1,300 square feet)	5

(e) Marketing the Units: <u>MOH</u> They Mayor's Office of Housing shall be responsible for overseeing and monitoring the marketing of affordable units under this Section. In general, the marketing requirements and procedures shall be contained in the Procedures Manual as amended from time to time and shall apply to the affordable units in the project. <u>MOH</u> The Mayor's Office of Housing may develop occupancy standards for units of different bedroom sizes in the Procedures Manual in order to promote an efficient allocation of affordable units.

<u>MOH</u> The Mayor's Office of Housing may require in the Procedures Manual that prospective purchasers complete homebuyer education training or fulfill other requirements. <u>MOH</u> The Mayor's Office of Housing shall develop a list of minimum qualifications for marketing firms that

- market affordable units under <u>Section 415.1 et seq.</u> this ordinance, referred to the Procedures Manual as Below Market Rate (BMR units). Within three months from the effective date of this legislation, the Mayor's Office of Housing shall recommend to the Planning Commission that these minimum qualifications be published in the Procedures Manual such that, upon approval of the qualifications by the Planning Commission, no developer marketing units under the Inclusionary Housing Program shall be able to market BMR units except through a firm meeting all of the minimum qualifications. For purposes of this ordinance, any developer that has not yet submitted a marketing plan to the Mayor's Office of Housing by the date of Planning Commission approval of the qualifications shall be required to comply with this section. The Notice of Special Restrictions or Conditions of Approval shall specify that the marketing requirements and procedures contained in the Procedures Manual as amended from time to time, shall apply to the affordable units in the project.
- (1) Lottery: At the initial offering of affordable units in a housing project, <u>MOH</u> the <u>Mayor's Office of Housing</u> must require the use of a public lottery approved by MOH to select purchasers or tenants. <u>MOH</u> The Mayor's Office of Housing shall also hold a general public lottery and maintain and utilize a list generated from this lottery or utilize a list generated from a recent lottery at another similar housing project to fill spaces in units that become available for re-sale or occupancy in any housing project subject to <u>Section 415.1 et seq.</u> this Ordinance after the initial offering. The list shall be updated from time to time but in no event less than annually to insure that it remains current.
- (2) Preferences: <u>MOH The Mayor's Office of Housing</u> shall create a lottery system that gives preference to people who live or work in San Francisco. MOH shall propose policies and procedures for implementing this preference to the <u>Planning</u> Commission for inclusion in the Procedures Manual. Otherwise, it is the policy of the Board of Supervisors to treat all households equally in allocating affordable units under this Program.

(f) Aff	fordable units constructed under Section $\underline{415.6}$ $\underline{315.5}$ shall not have received
development su	bsidies from any Federal, State or local program established for the purpose
of providing affo	ordable housing, and shall not be counted to satisfy any affordable housing
requirement for	the off-site development.

- (g) Notwithstanding the provisions of Section <u>415.6(f)</u> <u>315.5(f)</u> above, a developer may use California Debt Limit Allocation Committee (CDLAC) tax-exempt bonds to help fund its obligations under <u>Section 415.1 et seq.</u> this ordinance as long as it provides 20 percent of the units as affordable at 50 percent of area median income for on-site housing or 25 percent of the units as affordable at 50 percent of area median income for off-site housing. Except as provided in this subsection, all units provided under this Section must meet all of the requirements of <u>Section 415.1 et seq.</u> this ordinance and the Procedures Manual for either on- or off-site housing.
- SEC. 415.7 315.6. COMPLIANCE THROUGH BY PAYMENT OF AN IN-LIEU FEE.

If the project <u>sponsor</u> <u>applicant</u> elects, pursuant to Section <u>415.4(c)</u>, <u>315.4(e)(2)</u> <u>that the</u> <u>project applicant will to</u> pay an in lieu fee to satisfy the requirements of <u>Section 415.1 et seq.</u> <u>this</u> <u>Program</u>, the <u>sponsor project applicant</u> shall <u>pay the in-lieu fee to the Development Fee Collection</u> <u>Unit at DBI for use by MOH prior to issuance of the first construction document</u>, with an option for the project sponsor to defer payment to prior to issuance of the first certificate of occupancy upon agreeing to pay a deferral surcharge that would be deposited into the Citywide Affordable Housing Fund in accordance with Section 107A.13.3 of the San Francisco Building Code. meet the following requirements:

(a) By paying an in-lieu fee to the Treasurer for use by the Mayor's Office of Housing for the purpose of constructing at an alternate site the type of housing required by Section 315.5 within the City and County of San Francisco.

(a) (b) Amount of Fee. The amount of the fee which may be paid by the project applicant
subject to this Ordinance in-lieu of developing and providing housing required by Section 315.4 shall
be determined by MOH Mayor's Office of Housing ("MOH") utilizing the following factors:

- (1) The number of units required by Section  $415.6 \ 315.5 \ if$  the project applicant were to elect to meet the requirements of this section by off-site housing development. For the purposes of this  $\underline{sS}$  ection, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the percentage of off-site housing required, rather than rounding up the resulting figure as required by Section  $415.5(a) \ 315.5(a)$ .
- (2) The affordability gap using data on the cost of construction of residential housing from the "San Francisco Sensitivity Analysis Summary Report: Inclusionary Housing Program" prepared by Keyser Marston Associates, Inc. in August 2006 for the Maximum Annual Rent or Maximum Purchase Price for the equivalent unit sizes. The *Planning* Department and MOH shall update the technical report from time to time as they deem appropriate in order to ensure that the affordability gap remains current.
- (3) No later than July 1 of each year, <u>MOH</u> the Mayor's Office of Housing shall adjust the in lieu fee payment option and provide a report on its adjustment to the Board of Supervisors. MOH shall provide notice of any fee adjustment on its website at least 30 days prior to the adjustment taking effect. <u>MOH</u> The Mayor's Office of Housing is authorized to develop an appropriate methodology for indexing the fee, based on adjustments in the costs of constructing housing and in the price of housing in San Francisco. The method of indexing shall be published in the Procedures Manual.
- (b) Notice to Development Fee Collection Unit of Amount Owed. Prior to issuance of the building or site permit for a development project subject to Section 415.7, MOH shall notify the Development Fee Collection Unit at DBI electronically or in writing of its calculation of the amount of the in-lieu fee owed.

(c) Within 30 days of determining the amount of the fee to be paid by the applicant, MOH
shall transmit the amount of the fee to the Treasurer. Prior to the issuance by DBI of the first site or
building permit for the project applicant, whichever applies, the project applicant must notify the
Planning Department and MOH in writing that it has paid in full the sum required to the Treasurer. If
the project applicant fails by the applicable date to demonstrate to the Planning Department that the
project applicant has paid the applicable sum in full to the Treasurer, DBI shall deny any and all site
or building permits or certificates of occupancy for the development project until the Planning
Department notifies DBI and MOH that such payment has been made.

applicant, the Treasurer shall issue a certification that the fee has been paid. The project applicant shall present such certification to the Planning Department, DBI and MOH prior to the issuance by DBI of the first site or building permit or certificate of occupancy for any development subject to this Section. Any failure of the Treasurer, DBI, or Planning Department to give any notice under this Section shall not relieve a project applicant from compliance with this Section. Where DBI inadvertently issues a site or building permit without payment of the fee, DBI shall not issue any certificate of occupancy for the project without notification from the Treasurer that the fee required by this Section has been paid. The procedure set forth in this subsection is not intended to preclude enforcement of the provisions of this section pursuant to any other section of this Code, or other authority under the laws of the State of California.

(e) (c) Use of In-Lieu Fees. All monies contributed pursuant to this \*Section shall be deposited in the special fund maintained by the Controller called the Citywide Affordable Housing Fund. The receipts in the Fund are hereby appropriated in accordance with law to be used to (1) increase the supply of housing affordable to qualifying households subject to the conditions of this Section, and (2) pay the expenses of MOH in connection with monitoring and administering compliance with the requirements of the Program. MOH is authorized to

1	use funds in an amount not to exceed \$200,000 every 5 years to conduct follow-up studies
2	under Section $\underline{415.9(e)}$ $\underline{315.8(e)}$ and to update the in-lieu fee amounts as described above in
3	Section $\underline{415.7(a)}$ $\underline{315.6(b)}$ . All other monitoring and administrative expenses shall be
4	appropriated through the annual budget process or supplemental appropriation for MOH. The
5	fund shall be administered and expended by MOH, which shall have the authority to prescribe

rules and regulations governing the Fund which are consistent with this Section.

(f)-(d) Lien Proceedings. If, for any reason, the in-lieu fee imposed pursuant to Section 415.7 remains unpaid following issuance of the first certificate of occupancy, the Development Fee Collection Unit at DBI shall institute lien proceedings to make the entire unpaid balance of the fee, plus interest and any deferral surcharge, a lien against all parcels used for the development project in accordance with Section 408 of this Article and Section 107A.13.15 of the San Francisco Building Code. (1)-A project applicant's failure to comply with the requirements of this Section shall constitute cause for the City to record a lien against the development project in the sum of the in-lieu fee required under this Ordinance, as adjusted under this Section.

issuance of the permit, the Treasurer shall initiate proceedings to impose the lien in accordance with the procedures set forth in Chapter 10, Article XX of the San Francisco Administrative Code to make the entire unpaid balance of the fee, including interest, a lien against all parcels used for the development project. The Treasurer shall send all notices required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the sponsor's name, a description of the sponsor's development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this Ordinance, and shall fix a time date and place for hearing. The Treasurer shall cause this report to be

mailed to the sponsor and each owner of record of the parcels of real property subject to lien. Exce	pt
for the release of lien recording fee authorized by Administrative Code Section 10.237, all sums	
collected by the Tax Collector pursuant to this Ordinance shall be held in trust by the Treasurer and	d
deposited in the Citywide Affordable Housing Fund established in Section 313.12.	

- (3) Any notice required to be given to a sponsor or owner shall be sufficiently given or served upon the sponsor or owner or all purposes hereunder if personally served upon the sponsor or owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor or owner at the official address of the sponsor or owner maintained by the Tax Collector for the mailing of tax bills or, if no such address is available, to the sponsor at the address of the development project, and to the applicant for the site or building permit at the address on the permit application.
- (g) In the event a building permit expires prior to completion of the work on and commencement of occupancy of a housing project so that it will be necessary to obtain a new permit to carry out any development, the obligation to comply with this Program shall be cancelled, and any inlieu fee previously paid to the Treasurer shall be refunded. If and when the sponsor applies for a new permit, the procedures set forth in this Ordinance regarding construction of housing or payment of the in-lieu fee shall be followed.
- (h) In the event that a development project for which an in-lieu fee imposed under this

  Section has been fully paid is demolished or converted to a use or uses not subject to this ordinance

  prior to the expiration of its estimated useful life, the City shall refund to the sponsor a portion of the

  amount of an in-lieu fee paid. The portion of the fee refunded shall be determined on a pro rata basis

  according to the ratio of the remaining useful life of the project at the time of demolition or conversion

  in relation to its total useful life. For purposes of this Ordinance, the useful life of a development

  project shall be 50 years.
  - SEC. 415.8 315.7. DURATION AND MONITORING OF AFFORDABILITY.

(a) All units constructed pursuant to Sections <u>415.5</u> <u>315.4</u> and <u>415.6</u> <u>315.5</u> must be
owner-occupied in the case of ownership units or occupied by qualified households in the
case of rental units, and shall not remain vacant for a period exceeding 60 days without the
written consent of MOH the Mayor's Office of Housing. All units constructed pursuant to
Sections $\underline{415.5}$ $\underline{315.4}$ and $\underline{415.6}$ $\underline{315.5}$ must remain affordable to qualifying households for the
life of the project. The income levels specified in the Notice of Special Restrictions and/or
Conditions of Approval for the project shall be the required income percentages for the life of
the project.

- (b) The *Planning* Commission or the *Planning* Department shall require all housing projects subject to Section 415.1 et seq. this ordinance to record a Notice of Special Restrictions with the Recorder of the City and County of San Francisco. The Notice of Special Restrictions must incorporate the affordability restrictions. All projects described in Section 415.3 315.3(a)(1) and 415.3 315.3(a)(3) must incorporate all of the requirements of this Section 415.7 315.7 into the Notice for Special Restrictions, including any provisions required to be in the Conditions of Approval for housing projects described in Section 415.3 315.3(a)(2). These Section 415.3 315.3 (a)(2) projects which are housing projects which go through the conditional use or planned unit development process shall have Conditions of Approval. The Conditions of Approval shall specify that project applicants shall adhere to the marketing, monitoring, and enforcement procedures outlined in the Procedures Manual, as amended from time to time, in effect at the time of project approval. The *Planning* Commission shall file the Procedures Manual in the case file for each project requiring inclusionary housing pursuant to this Program. The Procedures Manual will be referenced in the Notice of Special Restrictions for each project.
- (c) Any affordable rental units permitted by the *Planning* Commission to be converted to ownership units must satisfy the requirements of the Procedures Manual, as

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1	amended from time to time, including that the units shall be sold at restricted sales prices to
2	households meeting the income qualifications specified in the Notice of Special Restrictions or
3	Conditions of Approval, with a right of first refusal for the occupant(s) of such units at the time
4	of conversion. Upon conversion to ownership, the units are subject to the 50-year rolling
5	resale restrictions, as described in Section $415.8(a)$ ( $315.7(a)$ ).

(d) For ownership units, the Notice of Special Restrictions or Conditions of Approval will include provisions restricting resale prices and purchaser income levels according to the formula specified in the Procedures Manual, as amended from time to time. In the case that subordination of the Affordability Conditions contained in a recorded Notice of Special Restrictions may be necessary to ensure the Project Applicant's receipt of adequate construction and/or permanent financing for the project, or to enable first time home buyers to qualify for mortgages, the project applicant may follow the procedures for subordination of affordability restrictions as described in the principal project's Conditions of Approval and in the Procedures Manual. A release following foreclosure or other transfer in lieu of foreclosure may be authorized if required as a condition to financing pursuant to the procedures set forth in the Procedures Manual.

Purchasers of affordable units shall secure the obligations contained in the Notice of Special Restrictions or Conditions of Approval by executing and delivering to the City a promissory note secured by a deed of trust encumbering the applicable affordable unit as described in the Procedures Manual or by an alternative means if so provided for in the Procedures Manual, as amended from time to time.

SEC. <u>415.9</u> <u>315.8</u>. ENFORCEMENT PROVISIONS AND MONITORING OF PROGRAM.

(a) A <u>first construction document or</u> first certificate of occupancy, <u>whichever applies</u>, shall not be issued by the Director of *DBI the Department of Building Inspection* to any unit in the

1	principal project until all of the affordable housing on site or off-site housing development
2	requirements of Sections 415.1 et seq. are satified. 315.4 or 315.5, if applicable, and Section 315.7
3	are met. A first site permit for the principal project shall not be issued by the Director of the
4	Department of Building Inspection until the requirements of Sections 315.4(e) and 315.6 regarding

payment of the in-lieu fee, if applicable, have been met.

- (b) If, after issuance of the first certificate of occupancy, the Planning Commission or Planning Department determines that a project sponsor applicant has failed to comply with any requirement in Sections 415.1 et seq. 315.4 or 315.5 and the recording of or any reporting requirements of Section 315.7 as detailed in the Procedures Manual, or has violated the Conditions of Approval or terms of the Notice of Special Restrictions, the Planning Commission, or Planning Department, or DBI may, until the violation is cured, (a) revoke the certificate of occupancy for the principal project or required affordable units, (b) impose a penalty on the project pursuant to Section 176(c) of this Code, and/or (c) the Zoning Administrator may enforce the provisions of Section 415.1 et seq. this Program through any means provided for in Section 176 of this Code.
- (c) The *Planning Commission or Planning* Department shall notify <u>MOH</u> the Mayor's Office of Housing of any housing project subject to the requirements of Section 415.1 et seq. this Program, including the name of the project sponsor applicant and the number and location of the affordable units, within 30 days of the Planning Commission's or the Planning Department's approval of a building, or site permit for the project, conditional use, planned unit development, or live/work permit application. MOH The Mayor's Office of Housing shall provide all project sponsors applicants with information concerning the City's first time home-buyer assistance programs and any other related programs MOH the Mayor's Office of Housing shall deem relevant to the Residential Inclusionary Affordable Housing this Program.

- (d) The <u>Department Planning Commission</u> shall, as part of the annual Housing Inventory, report to the Board of Supervisors on the results of <u>Section 415.1 et seq.</u> this <u>Program</u> including, but not limited to, a report on the following items:
- (1) The number of, location of, and project applicant for housing projects which came before the *Planning* Commission for a conditional use or planned unit development permit, and the number of, location of, and project applicant for housing projects which were subject to the requirements of *Section 415.1 et seq. this Ordinance*;
- (2) The number of, location of, and project <u>sponsor</u> <u>applicant</u> for housing projects which applied for a waiver, adjustment, or reduction from the requirements of <u>Section 415.1 et</u> <u>seq. this Ordinance</u> pursuant to Section <u>406 of this Article</u> <u>315.3(e)</u>, and the number of, location of, and project <u>sponsor</u> <u>applicant</u> for housing projects which were granted such a waiver, adjustment, or reduction and, if a reduction, to what percentage;
- (3) The number of, location of, and project <u>sponsor</u> <u>applicant</u> for every housing project to which <u>Section 415.1 et seq.</u> <u>this Ordinance</u> applied and the number of market rate units and the number of affordable on- and off-site units provided, including the location of all of the affordable units; and
- (e) A study is authorized to be undertaken under the direction of <u>MOH</u> the <u>Mayor's</u>

  Office of Housing approximately every five years to update the requirements of <u>Section 415.1 et</u>

  seq. this legislation. <u>MOH</u> The <u>Mayor's Office of Housing</u> shall make recommendations to the

  Board of Supervisors and the <u>Planning</u> Commission regarding any legislative changes. <u>MOH</u>

  the Mayor's Office of Housing shall specifically evaluate the different inclusionary housing

  requirements for developments of over 120 feet approximately five years from the enactment

  of the requirement or as deemed appropriate by <u>MOH</u> the Mayor's Office of Housing. <u>MOH shall</u>

  coordinate this report with the five-year evaluation by the Director of Planning required by Section 410

  of this Article.

(f) <u>MOH</u> The Mayor's Office of Housing shall evaluate its monitoring system for
affordable units created under this Section and shall compare its system with that of the San
Francisco Redevelopment Agency with the goal of establishing, to the extent feasible, a single
monitoring system for all inclusionary affordable housing units located in the City and County
of San Francisco. Within 6 months of the effective date of <u>Section 415.1 et seq.</u> this Ordinance,
MOH shall make any changes to its monitoring system necessary to bring its monitoring
system into conformity with the system of the Redevelopment Agency, or, if necessary, MOH
shall make recommendations to the Board of Supervisors to amend <u>Section 415.1 et seq.</u> this
Ordinance in order to implement improvements to the monitoring system. If it is necessary to
amend the Procedures Manual to change its monitoring system to comply with this Section,
MOH may make any changes necessary to the Procedures Manual to comply with this
Section $\underline{415.9(f)}$ $\underline{315.8(e)}$ . For purposes of this Section $\underline{415.9(f)}$ $\underline{315.8(e)}$ only and on a one-time
basis, MOH may amend the Procedures Manual without obtaining approval from the <i>Planning</i>
Commission. If MOH determines that some or all of the aspects of its system are more
effective than the Redevelopment Agency's system, it shall inform the Board of Supervisors
and recommend that the Board urge the Redevelopment Agency to conform its procedures to
the City's.

- (g) Annual Monitoring:
- (1) <u>MOH</u> The Mayor's Office of Housing shall monitor and require occupancy certification for affordable ownership and rental units on an annual basis, as outlined in the Procedures Manual.
- (2) <u>MOH The Mayor's Office of Housing</u> may require the owner of an affordable rental unit, the owner's designated representative, or the tenant in an affordable unit to verify the income levels of the tenant on an annual basis, as outlined in the Procedures Manual.

1	SEC. 416 (formerly Section 315.4(a)(1)(i)). MARKET AND OCTAVIA AREA PLAN
2	<u>AFFORDABLE HOUSING FEE. (i) Market and Octavia Area Plan: Sections 416.1 through 416.5,</u>
3	hereafter referred to as Section 416.1 et seq., set forth the requirements and procedures for the Market
4	and Octavia Area Plan Affordable Housing Fee. The effective date of these requirements shall be either
5	May 30, 2008, which is the date that the requirements originally became effective, or the date a
6	subsequent modification, if any, became effective.
7	SEC. 416.1. FINDINGS. The Board of Supervisors hereby finds that:
8	$\underline{A}$ . $\underline{f}$ The additional affordable housing requirements of this Section are supported by
9	the Nexus Study performed by Keyser Marston and Associates referenced in Section

- A. Ine additional affordable housing requirements of this Section are supported by the Nexus Study performed by Keyser Marston and Associates referenced in Section

  415.1(11) 315.2(12) and found in Board File No. 081152. The Board of Supervisors has reviewed the study and staff analysis and report of the study and, on that basis, finds that the study supports the current inclusionary housing requirements combined with the additional affordable housing fee. Specifically, the Board finds that the study: (1) identifies the purpose of the additional fee to mitigate impacts on the demand for affordable housing in the City; (2) identifies the use to which the additional fee is to be put as being to increase the City's affordable housing supply; and (3) establishes a reasonable relationship between the use of the additional fee for affordable housing and the need for affordable housing and the construction of new market rate housing. Moreover, the Board finds that the current inclusionary requirements combined with the additional fee are less than the cost of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds that the study establishes that the current inclusionary requirements and additional fee do not duplicate other City requirements or fees.
- <u>B.</u> Furthermore, the Board finds that generally an account has been established, funds appropriated, and a construction schedule adopted for affordable housing projects funded through the Inclusionary Housing program. <u>and t</u>The additional fee or <u>that</u> the in\_lieu

1	fees and the additional fee will reimburse the City for expenditures on affordable housing that
2	have already been made.

- *C*. Furthermore, the Board finds that a A major Market and Octavia Area Plan objective is to direct new market rate housing development to the area. That new market rate development will greatly outnumber both the number of units and potential new sites within the plan area for permanently affordable housing opportunities. The City and County of San Francisco has adopted a policy in its General Plan to meet the affordable housing needs of its general population and to require new housing development to produce sufficient affordable housing opportunities for all income groups, both of which will not be met by the projected housing development in the plan area. In addition, the "Draft Residential Nexus Analysis City and County of San Francisco" of December 2006 indicates that market rate housing itself generates additional lower income affordable housing needs for the workforce needed to serve the residents of the new market rate housing proposed for the plan area. In order to meet the demand created for affordable housing by the specific policies of the Plan and to be consistent with the policy of the City and County of San Francisco it is found that an additional affordable housing fee need be included on all market rate housing development in the Plan Area with priority for its use being given to the Plan area.
- <u>SEC. 416.2.</u> DEFINITIONS. <u>See Section 401 of this Article.</u> <u>The definitions in Section 326.2</u> and 318.2 shall apply.
- SEC. 416.3. APPLICATION OF AFFORDABLE HOUSING REQUIREMENT. The requirements of Sections 415.1 315 through 415.9 315.9 shall apply in the Market and Octavia Plan Area in addition subject to the following: An additional affordable housing requirement shall apply in the Market and Octavia Plan Area as follows:
- (a) Fee Amount of fee: All development projects that have not received PlanningDepartment or Commission approval as of the effective date of May 30, 2008 this legislation

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1	and that are subject to the Residential Inclusionary Affordable Housing Program shall pay an
2	additional affordable housing fee per square foot of Residential Space Subject to the
3	Community Improvements Impact Fee as follows; \$8.00 in the Van Ness Market Special Use
4	District; \$4.00 in the NCT District; and \$0.00 in the RTO District.
5	(b) Other Fee Provisions. This additional affordable housing fee shall be subject to the
6	inflation adjustment provisions of Section 409 and the waiver and reduction provisions of Section
7	421.4. This additional affordable housing fee may not be met through the in-kind provision of
8	community improvements or Community Facilities (Mello Roos) financing options of Sections 426.3(e)
9	<i>and</i> (f).
10	(c) Exemption for Affordable Housing. A project applicant shall not pay a supplemental
11	affordable housing fee for any square foot of space designated as a below market rate unit
12	under <u>Section 415.1 et seq.</u> this inclusionary affordable housing program, the Citywide Inclusionary
13	Affordable Housing Program, or any other residential unit that is designated as an affordable
14	housing unit under a Federal, State, or local restriction in a manner that maintains affordability
15	for a term no less than 50 years.
16	(d) Timing of payment.÷ <u>The Market and Octavia Plan Area Affordable Housing fF</u> ee
17	shall be paid before the City issues a first construction document, with an option for the project
18	sponsor to defer payment to prior to issuance of the first certificate of occupancy for the project upon
19	agreeing to pay a deferral surcharge in accordance with Section 107A.13.3 of the San Francisco
20	Building Code.
21	SEC. 416.4. IMPOSITION OF AFFORDABLE HOUSING REQUIREMENT.
22	(a) Determination of Requirements. The Department shall determine the applicability of
23	Section 416.1 et seq. to any development project requiring a building or site permit and, if Section
24	416.1 et seq. is applicable, shall impose any such requirements as a condition of approval for issuance

1	of the building or site permit. The project sponsor shall supply any information necessary to assist the
2	Department in this determination.
3	(b) Department Notice to Development Fee Collection Unit of Fee Requirements. After the
4	Department has made its final determination regarding the application of the affordable housing
5	requirements to a development project pursuant to Section 416.1 et seq., it shall immediately notify the
6	Development Fee Collection Unit at DBI of the applicable affordable housing fee amount in addition to
7	the other information required by Section 402(b) of this Article.
8	(c) Process for Revisions of Determination of Requirements. In the event that the
9	Department or the Commission takes action affecting any development project subject to Section 416.1
10	et seq. and such action is subsequently modified, superseded, vacated, or reversed by the Board of
11	Appeals, the Board of Supervisors, or by court action, the procedures of Section 402(c) of this Article
12	shall be followed.
13	SEC. 416.5. USE OF FUNDS. Use of Fee: The additional affordable housing requirement
14	specified in this Section for the Market and Octavia Plan Area shall be paid into the Citywide
15	Affordable Housing Fund, but the funds shall be separately accounted for. MOH shall expend
16	the funds according to the following priorities: First, to increase the supply of housing
17	affordable to qualifying households in the Market and Octavia Plan Area; second, to increase
18	the supply of housing affordable to qualifying households within 1 mile of the boundaries of
19	the Plan Area; third, to increase the supply of housing affordable to qualifying households in
20	the City and County of San Francisco. The funds may also be used for monitoring and
21	administrative expenses subject to the process described in Section $\underline{415.7(c)}$ $\underline{315.6(e)}$ .
22	Other fee provisions: This additional affordable housing fee shall be subject to the following
23	provisions of Sections 326 et seq.: the inflation adjustment provisions of Section 326.3(d); the waiver
24	and reduction provisions of Section 326.3(h); the lien proceedings in Section 326.4; and the refund
25	provisions of Section 326.5. This additional affordable housing fee may not be met through the in-kind

1	provision of community improvements or Community Facilities (Mello Roos) financing options of
2	Sections 326.3(e) and (f).

SEC. 417 (formerly Section 315.4(a)(1)(ii)). EASTERN NEIGHBORHOODS AREA PLAN ALTERNATE AFFORDABLE HOUSING IN-LIEU FEE. Sections 417.1 through 417.5, hereafter referred to as Section 417.1 et seq., set forth the requirements and procedures for the Eastern Neighborhoods Area Plan Alternate Affordable Housing In-Lieu Fee. The effective date of these requirements shall be either January 19, 2009 May 30, 2008, which is the date that the requirements originally became effective, or the date a subsequent modification, if any, became effective. (ii) Eastern Neighborhoods Project Area: The requirements of Sections 315 through 315.9 and 319 shall apply in the Eastern Neighborhoods Plan Area subject to the following and subject to any stated exceptions elsewhere in this Code, including the specific provisions in Section 319:

SEC. 417.1. FINDINGS. The Board of Supervisors hereby finds that:

#The fee provisions of this Section are equivalent to or less than the fees for developments of over 20 units previously adopted by the Board in Ordinance No. 051685 and 060529 and are also supported by the Nexus Study performed by Keyser Marston and Associates referenced in Section 415.1(11) 315.2(12) and found in Board File No. 081152. The Board of Supervisors has reviewed the study and staff analysis prepared by the MOH Mayor's Office of Housing dated July 24, 2008 in Board File No. 081152 and, on that basis, finds that the study supports the current proposed changes to the inclusionary housing requirements for projects of 20 units or less in the Eastern Neighborhood Area Plan. Specifically, the Board finds that the study and staff memo: (1) identifies the purpose of the additional fee to mitigate impacts on the demand for affordable housing in the City; (2) identifies the use to which the additional fee is to be put as being to increase the City's affordable housing supply; and (3) establishes a reasonable relationship between the use of the additional fee for affordable housing and the need for affordable housing and the construction of new market rate housing.

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1	Moreover, the Board finds that the new inclusionary requirements are less than the cost of
2	mitigation and do not include the costs of remedying any existing deficiencies. The Board also
3	finds that the study establishes that the inclusionary requirements do not duplicate other City
4	requirements or fees.
5	$\underline{B}$ . Furthermore, the Board finds that generally an account has been established,
6	funds appropriated, and a construction schedule adopted for affordable housing projects
7	funded through the Inclusionary Housing program and the in lieu fees will reimburse the City
8	for expenditures on affordable housing that have already been made.
9	<u>C.</u> <u>Furthermore, tThe Board finds that small scale development faces a number of</u>
10	challenges in the current development climate, including limited access to credit and often, a
11	higher land cost per unit for the small sites on which they develop. Because of these and
12	other variations from larger-scale development, they operate under a somewhat unique
13	development model which cannot be fully encapsulated within the constraints of the Eastern
14	Neighborhoods Financial Analysis, prepared to assess the financial feasibility of increasing
15	housing requirements and impact fees in the Plan Areas. To address these challenges, the
16	Board finds that a number of slight modifications to the affordable housing requirements of the
17	Eastern Neighborhoods, to apply to small projects (defined as 20 units or fewer, or less than
18	25,000 gross square feet) are appropriate.
19	SEC. 417.2. DEFINITIONS. See Section 401 of this Article.
20	"Gross square footage" shall have the meaning set forth in Section 102.9.
21	"Development Application" shall have the meaning set forth in Section 175.6.
22	"Eastern Neighborhood Controls" shall have the meaning set forth in Section 175.6.
23	Application.
24	SEC. 417.3. APPLICATION OF AFFORDABLE HOUSING REQUIREMENT.
25	(a) Application. The alternate affordable housing in-lieu fee described in this Section

The option described in this subsection (ii) shall only apply be provided to development
projects that are subject to the Eastern Neighborhood Controls as defined in Section 175.6 (e),
and consist of 20 units or less or less than 25,000 gross square feet, and are subject to the
requirements of Sections 415 through 415.9 and 419, and any stated exceptions elsewhere in this Code,
including the specific provisions in Section 419.

- (b) Amount of Fee. All Any sponsor of a development projects subject to this subsSection may choose to pay a square foot an alternate in-lieu fee equal to \$40.00 per gross square foot of net new residential development instead of the standard in-lieu fee requirements set forth provided for in Section 415.7 315.6 as follows. If this option is selected, the project applicant shall pay \$40.00 per gross square foot of net new residential development.
- (c) Calculation of Gross Square Feet of Residential Area. The calculation of gross square feet shall not include nonresidential uses, including any retail, commercial, or PDR uses, and all other space used only for storage and services necessary to the operation or maintenance of the building itself.
- Timing of Payment. The Eastern Neighborhoods Alternate Affordable Housing Fee project applicant shall be paid to the Development Fee Collection Unit at DBI prior to issuance of the first construction document, with an option for the project sponsor to defer payment to prior to issuance of the first certificate of occupancy upon agreeing to pay a deferral surcharge that would be deposited into the Citywide Affordable Housing Fund in accordance with Section 107A.13.3 of the San Francisco Building Code. pay the fee prior to issuance by DBI of the first site or building permit for the project. At the project applicant's option, it may choose to pay only 50% of the fee prior to issuance by DBI of the first site or building permit and, prior to issuance of the first site or building permit, the City shall impose a lien on the property for the remaining 50% of the fee through the procedures set forth in Section 315.6(f) except that no interest will accrue for the first twelve months from the issuance of the first construction document or site or building permit for the project. The project applicant shall pay

1	the remaining 50% of the fee prior to issuance by DBI of a first certificate of occupancy. When 100% of		
2	the fee is paid, including interest if applicable, the City shall remove the lien.		
3	SEC. 417.4. IMPOSITION OF AFFORDABLE HOUSING REQUIREMENT.		
4	(a) Determination of Requirements. The Department shall determine the applicability of		
5	Section 417.1 et seq. to any development project requiring a building or site permit and, if Section		
6	417.1 et seq. is applicable, shall impose any such requirements as a condition of approval for issuance		
7	of the building or site permit. The project sponsor shall supply any information necessary to assist the		
8	Department in this determination.		
9	(b) Department Notice to Development Fee Collection Unit of Fee Requirements. After the		
10	Department has made its final determination regarding the application of the affordable housing		
11	requirements to a development project pursuant to Section 417.1 et seq., it shall immediately notify the		
12	Development Fee Collection Unit at DBI of the applicable affordable housing fee amount in addition to		
13	the other information required by Section 402(b) of this Article.		
14	(c) Process for Revisions of Determination of Requirements. In the event that the		
15	Department or the Commission takes action affecting any development project subject to Section 417.1		
16	et seq. and such action is subsequently modified, superseded, vacated, or reversed by the Board of		
17	Appeals, the Board of Supervisors, or by court action, the procedures of Section 402(c) shall be		
18	<u>followed.</u>		
19	SEC. 417.5. USE OF FUNDS. Use of Fee. The Eastern Neighborhoods Area Plan Alternate		
20	$\underline{\mathit{In-Lieu}fF}$ ee shall be paid into the Citywide Affordable Housing Fund, but the funds shall be		
21	separately accounted for. MOH shall expend the funds according to the following priorities:		
22	First, to increase the supply of housing affordable to qualifying households in the Eastern		
23	Neighborhoods Project Areas; second, to increase the supply of housing affordable to		
24	qualifying households within 1 mile of the boundaries of the Eastern Neighborhoods Project		
25	Areas; third, to increase the supply of housing affordable to qualifying households in the City		

1	and County of San Francisco. The funds may also be used for monitoring and administrative
2	expenses subject to the process described in Section $415.6(c)$ $315.6(e)$ .
3	SEC. 315.9. PARTIAL INVALIDITY AND SEVERABILITY.
4	If any provision of this Ordinance or its application to any housing project or to any
5	geographical area of the City, is held invalid, the remainder of this Ordinance, or the application of
6	such provision to other housing projects or to any other geographical areas of the City, shall not be
7	affected thereby.
8	SEC. 418 (formerly Section 318). RINCON HILL COMMUNITY IMPROVEMENTS FUND
9	AND SOMA COMMUNITY STABILIZATION FUND IN DTR DISTRICTS.
10	Sections 418.2 through 418.7 318.1-318.9, hereafter referred to as Section 418.1 et seq., set
11	forth the requirements and procedures for the Downtown Residential Rincon Hill Community
12	Improvements Fund and the SOMA Community Stabilization Fund. The effective date of these
13	requirements is either August 19, 2005, which is the date that the requirements originally became
14	effective, or the date a subsequent modification, if any, became effective.
15	SEC. <u>418.1</u> 318.1. FINDINGS.
16	A. The population of California has grown by more than 11 percent since 1990 and
17	is expected to continue increasing. The San Francisco Bay Area is growing at a rate similar to
18	the rest of the State. New residential construction in San Francisco is necessary to
19	accommodate the additional population. At the same time, new residential construction should
20	not diminish the City's open space or increase dependence on the private automobile for
21	commuting.
22	San Francisco already is experiencing a severe shortage of housing available to
23	people at all income levels, resulting in a sharp increase in home prices. The Association of
24	Bay Area Governments' Regional Housing Needs Determination (RHND) forecasts that

20,372 new residential units need to be built in San Francisco by 2006, and at least 5,639 of these units should be available to moderate income households.

The City should encourage new housing production in a manner that enhances existing neighborhoods and creates new residential and mixed-use neighborhoods. One solution to the housing crisis is to encourage the construction of higher density housing in areas of the City best able to accommodate such housing because of easy access to public transit and the availability of larger development sites.

Many elements constrain housing production in the City, making it a challenge to build housing that is affordable to those at moderate income levels. San Francisco is largely built out, and its geographical location at the northern end of a peninsula inherently prevents substantial new development. There is no available adjacent land to be annexed, as the cities located on San Francisco's southern border are also dense urban areas. Thus, new construction of housing is limited to areas of the City not previously designated as residential areas, infill sites, or areas with increased density. New market-rate housing absorbs a significant amount of the remaining supply of land and other resources available for development and thus limits the supply of affordable housing.

Emerging downtown residential areas of the City contain many older commercial, institutional and industrial uses. Due to the underutilization of land in these areas and their proximity to downtown employment and City and regional transport, they present an opportunity to build a quantity of new housing at increased densities within easy walking distance of the downtown and City and regional transit centers in a way that can contribute to a vibrant downtown community over the next several years. The Planning Department is currently rezoning these areas to a "Downtown Residential" (DTR) zoning that will enable significant new high-density residential development. These areas are lacking, however, in even basic infrastructure and amenities necessary to serve a residential population, and the

need for these improvements will increase as the downtown's residential population, especially families and children, grow with the transformation of these areas into dense mixed-use residential districts. While the open space requirements imposed on individual developments address minimum needs for private open space and access to light and air, such open space cannot provide the same social and recreational opportunities as safe and attractive public sidewalks, parks and other community services, nor does it contribute to the overall transformation of the district into a safe and attractive residential area.

In order to enable the City and County of San Francisco to create a coherent, attractive, and safe residential neighborhood in these emerging downtown residential areas, and to increase property values and investment in the district, it is necessary to upgrade existing streets and streetscaping, and to acquire and develop neighborhood parks, recreation facilities and other community services to serve the new residential population. To fund such community infrastructure and amenities, new residential development in the district shall be assessed development impact fees proportionate to the increased demand for such infrastructure and amenities created by the new housing. The City will use the proceeds of the fee to build new infrastructure and enhance existing infrastructure in the district or within 250 feet of the district that provides direct benefits to the new housing. The net increase in individual property values in these areas due to the enhanced neighborhood amenities financed with the proceeds of the fee are expected to exceed the payments of fees by the sponsors of residential development. A Community Improvements Impact Fee shall be established for DTR districts as set forth herein.

B. To respond to this identified need for housing, Rincon Hill and other downtown neighborhoods are proposed to be rezoned as part of comprehensive neighborhood plans to encourage high-density residential uses. These areas are currently occupied primarily by older commercial and industrial uses with minimal public infrastructure and amenities to

support a significant residential population. In addition, very few residents currently reside in these areas. New residential development in these areas will impact the local infrastructure and generate a substantial need for community improvements as the district's population grows as a result of new residential development. Substantial new investments in community infrastructure, including parks, pedestrian and streetscape improvements, and other community facilities are necessary to mitigate the impacts of new development in these districts.

The amendments to the General Plan, Planning Code and Zoning Map that correspond to *Section 418.1 et seq. this Ordinance* will permit an extraordinary amount of new residential development. More than 2,220 new units representing approximately 5,100 new residents would be anticipated in the neighborhood, and along with other approved projects, will result in a 400% increase in the area's residential population. This new development will have an extraordinary impact on the district's dated infrastructure. As described more fully in the Rincon Hill Plan Final Environmental Impact Report, San Francisco Planning Department, Case No. 2000.1081E, 2005 on file with the Clerk of the Board in File No. 050865, new development will also generate substantial new traffic in the area, which will impact the area. The Rincon Hill Plan proposes to mitigate these impacts by providing extensive pedestrian, traffic-calming and other streetscape improvements that will make it attractive to residents to make as many daily trips as possible on foot, by bicycle or on transit. A comprehensive program of new public infrastructure is necessary to mitigate the impacts of the proposed new development and to provide these basic community improvements to the area's growing residential population.

As a result of this new development, property tax revenue is expected to increase by as much as \$29 million annually in Rincon Hill. These revenues will fund improvements and expansions to general City services, including Police, Fire, Emergency, and other services

needed to partially meet increased demand associated with new development. Local impacts on the need for community infrastructure will be extraordinary in Rincon Hill, compared to those typically funded by city government through property tax revenues. The relative cost of capital improvements, along with the reduced role of State and federal funding sources, increases the necessity for development impact fees to cover these costs. General property tax revenues will not be adequate to fully fund the costs of the community infrastructure necessary to mitigate the impacts of new development in the Rincon Hill area.

Development impact fees are a more cost-effective, realistic way to implement mitigations to a local area associated with a particular development proposal's impact. As important, the proposed Rincon Hill Community Infrastructure Impact Fee would be dedicated to the Rincon Hill area, directing benefits of the fund directly to those who pay into the fund.

While this fee will increase the overall burden on new development in the area, the burden is typically reflected in a reduced sale price for developable land, or passed on to the buyers/renters of housing in the area and thus is born primarily by those who have caused the impact and who will ultimately enjoy the benefits of the community improvements it pays for.

C. The purpose of the proposed Rincon Hill Community Infrastructure Impact Fee is to provide specific improvements, including community open spaces, pedestrian and streetscape improvements and other facilities and services. These improvements are described in detail in the Rincon Hill Plan and <u>Section 418.1 et seq.</u> the proposed ordinance, and are necessary to meet established City standards for the provision of such facilities. The Rincon Hill Community Improvements Fund and Community Infrastructure Impact Fee will create the necessary financial mechanism to fund these improvements in proportion to the need generated by new development.

The capital improvements, which the fee would fund, are clearly described in <u>Section</u>

418.1 et seq. the Ordinance, and in Table 1 below. The fee would be used solely to fund the

1	acquisition, design, construction, and maintenance of public facilities in DTR Districts, and
2	specifically in the Rincon Hill area. The proposed fees only cover impacts caused by new
3	development and are not intended to remedy already existing deficiencies; those costs will be
4	paid for by other sources.

The proposed improvements described in Table 1 are necessary to serve the new population at the anticipated densities and meet established standards for local access to parks and community facilities described in the General Plan.

The exact amount of the fee has been calculated by the *Planning* Department based on accepted professional methods for the calculation of such fees described in more detail in the *Planning Depart Department's* case report for *Section 418.1 et seq. this Ordinance*, on file with the Clerk of the Board in File No. 050865. Cost estimates are based on a detailed assessment of the potential cost to the city of providing the specific improvements described in the Rincon Hill Plan.

- D. The proposed Rincon Hill Community Infrastructure Impact Fee would fund mitigations of the impacts of new development on:
  - Open Space: Acquisition and development of neighborhood parks;
- Streets: Extensive streetscape improvements throughout the district, including sidewalk widenings on Spear, Main, Beale and Essex Streets that would result in useable neighborhood open space;
- Community Facilities: ADA, seismic and tenant improvements to the Sailor's Union of the Pacific building at 450 Harrison Street that would make the building available for public uses, including community arts, recreation and education facilities; and
- Library Services: Funding to provide library services to the area's new residential population to established City standards, whether provided in the area or in existing San Francisco Public Library facilities.

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Specific capital improvements to mitigate the impact of new residential development in Rincon Hill are proposed and detailed cost estimates have been developed. These are described in Table 1.

Table 1

Cost Summary of the Proposed Rincon Hill

Community Infrastructure Improvements

Total Unit Potential Under the Proposed Rezoning	2,220
Average Unit Size (net SF)	925
Total Occupiable Residential SF (net SF)	2,053,500

Mitigation	Cost
Living Street Open Space Improvements	\$ 5,924,406
Pedestrian Safety and Streetscape Improvements	3,883,953
Traffic Calming to Residential Alleys	1,381,000
Rincon Hill Park	12,866,052
Essex Hillside Park	472,050
Sailor's Union of the Pacific Community Center	2,500,000

Library Services	601,718
Gross Cost of Community Facility Improvements	\$ 27,629,179
Less Current Requirements for Street Improvements	(1,701,679)
Net Cost of Community Facility Improvements	\$25,927,499.81
Average Cost per Occupiable Residential SF	\$ 12.63
SF Planning Department, April 2005	

The costs in Table I are realistic estimates made by the *Planning* Department of the actual costs for improvements related to mitigating the impacts of new development. Detailed cost estimates are on file at the *Planning* Department in Case File No. 2000.108 and on file with the Clerk of the Board in File No. 050865. The proposed fee would cover 85% of the estimated costs of the community improvements necessary to mitigate these impacts, as described in Table 2. By charging developers less than the maximum amount of the justified impact fee, the City avoids any need to refund money to developers if the fees collected exceed costs.

E. <u>Section 418.1 et seq.</u> The Ordinance imposes the following fee structure.

20 Table 2
21 Proposed Rincon Hill Community
22 Infrastructure Impact Fee, Rates
23 and Projected Fee Revenues

All Projects

No. of Units	2,220
Total Occ. Res. SF**	2,109,000
Fee Rate/Occ. Res. SF	\$ 11.00
Projected Fee Revenue	\$ 23,199,000
**Assumes an average of 925 net SF per unit	
SF Planning Department, April 2005	

F. The proposed Rincon Hill Community Infrastructure Impact Fee is necessary to meet relevant State and national service standards, as well as local standards in the Goals and Objectives of the General Plan as described below:

Open Space: The San Francisco General Plan contains the following objectives and policies that call for the provision of streetscape parks and community facilities improvements to serve San Francisco's residential population: Recreation and Open Space Element Objective 2 (Develop and maintain a diversified and balanced citywide system of high quality public open space); Policy 2.1 (Provide an adequate total quantity and equitable distribution of public open spaces throughout the City); Policy 2.7 (Acquire additional open space for public use), Objective 4 (Provide opportunities for recreation and the enjoyment of open space in every San Francisco neighborhood), Policy 4.4 (Acquire and develop new public open space in existing residential neighborhoods, giving priority to areas which are most deficient in open space), Policy 4.6 (Assure the provision of adequate public open space to serve new residential development), and Urban Design Element Policy 4.8 (Provide convenient access to a variety of recreation opportunities).

The Recreation and Open Space Element of the General Plan cites the National Park and Recreation Association open space standard of 10 acres per 1,000 residents. Although it acknowledges that this standard is unachievable in a built-out city with limited open space

opportunities such as San Francisco, it notes that San Francisco does have an average of approximately 5.5 open space acres per resident, and states, "to the extent it reasonably can, the City should increase the per capita supply of public open space within the City." This standard is consistent with the national standards for the provision of open space to serve residential uses.

Additionally, the General Plan contains standards for the distribution of public open space. Areas within acceptable walking distance of open space include areas within 1/2 mile of a "Citywide" open space (1--1,000 acres), 3/8 mile of a "District" open space (> 10 acres), 1/4 mile of a "Neighborhood" open space (1--10 acres), and 1/8 mile of a "Subneighborhood" open space (< 1 acre).

Map 2 of the Recreation and Open Space Element shows that the entirety of Rincon Hill is not served by open space, and Figure 3 identifies the Rincon Hill area as an "Area Not Served by Public Open Space." Map 4 identifies the Rincon Hill area as an area in which to "Provide New Open Space in the General Vicinity."

As a primarily industrial and commercial area, Rincon Hill has historically not had a great need for open space. However, as this area transitions to residential use, new development will create a need for open space to serve the new residential population, pursuant to Recreation and Open Space Element Policy 4.6, which states, "Assure the provision of adequate public open space to serve new residential development."

The neighborhood open spaces which would be funded through the Rincon Hill Community Infrastructure Impact Fee would alleviate a portion of the impacts associated with new development and meet the needs of the new population by raising the per capita amount of open space in the district, and by bringing parts of the district within 1/4 mile of an open space, the General Plan standard for "Neighborhood" open spaces (1--10 acres). Together with existing and other proposed parks, approximately 8.5 acres of open space would be

available to serve the Rincon Hill area's projected population of 16,400 residents, or 0.52 acres of open space per 1000 residents.

Streetscape Improvements: The proposed pedestrian and streetscape improvements would increase the amount of useable open space in Rincon Hill, improve pedestrian safety, reduce automobile trips and therefore mitigate traffic impacts expected in the district. Policy 4.11 of the Urban Design Element states, "Make use of street space and other unused public areas for recreation," and continues: "Walking along neighborhood streets is the common form of recreation. The usefulness of streets for this purpose can in many cases be improved by widening of sidewalks and installation of simple improvements such as benches and landscaping. Such improvements can often be put in place without narrowing of traffic lanes by use of parking bays with widening of sidewalks at the intersections and at other points unsuitable for parking. Streets that have roadways wider than necessary, and streets that are not developed for traffic because of their steepness, provide exceptional opportunities for recreation. These areas can be developed with playgrounds, sitting areas, viewpoints and landscaping that make them neighborhood assets and increase the opportunities for recreation close to the residents' homes."

Map 9 of the Recreation and Open Space Element identifies Rincon Hill as one area to "Improve Street Space for Recreation and Landscaping where Possible."

In Rincon Hill, which will be deficient in open space when built out as a residential neighborhood, and where available land for new open space is scarce, excess street space that can be used for open space forms an important component of the open space system. A portion of the funds collected from the Rincon Hill Community Infrastructure Impact Fee would be used to widen sidewalks on streets with excess roadway width, and use this space for recreation and open space amenities, helping to alleviate the open space need brought about by new development.

National and international transportation studies (such as the Dutch Pedestrian Safety
Research Review, T. Hummel, SWOV Institute for Road Safety Research (Holland), and
University of North Carolina Highway Safety Research Center for the U.S. Dpt. of
Transportation, 1999 on file with the Clerk of the Board in File No. 050865) have
demonstrated that pedestrian, traffic-calming and streetscape improvements of the type
proposed for Rincon Hill result in safer, more attractive pedestrian conditions. These types of
improvements are essential to making pedestrian activity safe and attractive in the district,
thereby helping to mitigate traffic impacts associated with excess automobile trips that could
otherwise be generated by new development.

Community Facilities: The Community Facilities Element of the General Plan contains the following relevant provisions: Objective 3 (Assure that Neighborhood Residents Have Access to Needed Services and a Focus for Neighborhood Activities), Policy 3.1 (Provide neighborhood centers in areas lacking adequate community facilities, Policy 3.3 (Develop centers to serve an identifiable neighborhood), Policy 3.4 (Locate neighborhood centers so they are easily accessible and near the natural center of activity), and Policy 3.5 (Develop neighborhood centers that are multipurpose in character, attractive in design, secure and comfortable, and inherently flexible in meeting the current and changing needs of the neighborhood served.

Figure 2 of the Recreation and Open Space Element shows Rincon Hill as entirely outside of the service area for public gyms and recreation centers.

A portion of the funds from the Rincon Hill Community Infrastructure Impact Fee would pay for tenant improvements to the Sailor's Union of the Pacific Building at 450 Harrison Street, for spaces within the building that would be used for public community arts, education and recreation facilities. National and international best practices identify the need to provide community facilities to serve residential areas, especially in areas rezoned for high-density

housing without existing community infrastructure. Vancouver, B.C. has established service standards for the provision of community facilities in high-density residential areas. The *Planning* Department has determined that the community facilities proposed in Rincon Hill are consistent with these standards. Rincon Hill is currently deficient in community facilities; this condition will be exacerbated when the residential population of the area increases over time. Funds from the Community Infrastructure Impact Fee would be used to directly fund a new community center that would alleviate the deficiency brought about by the demand generated from new residents, by creating a public recreation, arts, and education facility accessible to all Rincon Hill residents.

Library Services: New residents in Rincon Hill will generate a substantial new need for library services. The San Francisco Public Library has indicated that it does not anticipate adequate demand for a branch library in Rincon Hill at this time. However, the increase in population in Rincon Hill will create additional demand at other libraries, primarily the Main Library and the new Mission Bay branch library. The Rincon Hill Community Infrastructure Impact Fee includes a funding for library services equal to \$69 per new resident, which is consistent with the service standards used by the San Francisco Public Library for allocating resources to neighborhood branch libraries.

- F. The development of the Rincon Hill Area Plan will also have economic impacts on the immediately surrounding area of SOMA. Specifically, the development will have impacts on affordable housing, economic and community development, and community cohesion in SOMA.
- G. Affordable Housing: The findings in *former* Planning Code Section 315.2 of the Inclusionary Affordable Housing Ordinance are hereby readopted and updated as follows:
- 1. Affordable housing is a paramount statewide concern. In 1980, the Legislature declared in Government Code Section 65580:

- (a) The availability of housing is of vital statewide importance, and the early attainment of decent housing and a suitable living environment for every California family is a priority of the highest order.
  - (b) The early attainment of this goal requires the cooperative participation of government and the private sector in an effort to expand housing opportunities and accommodate the housing needs of Californians of all economic levels.
- (c) The provision of housing affordable to low- and moderate-income households requires the cooperation of all levels of government.
- (d) Local and state governments have a responsibility to use the powers vested in them to facilitate the improvement and development of housing to make adequate provision for the housing needs of all economic segments of the community.

The Legislature further stated in Government Code Section 65581 that: It is the intent of the Legislature in enacting this article:

- (a) To assure that counties and cities recognize their responsibilities in contributing to the attainment of the state housing goal.
- (b) To assure that counties and cities will prepare and implement housing elements which will move toward attainment of the state housing goal.
- (c) To recognize that each locality is best capable of determining what efforts are required by it to contribute to the attainment of the state housing goal.

The California Legislature requires each local government agency to develop a comprehensive long-term general plan establishing policies for future development. As specified in the Government Code (at Sections 65300, 65302(c), and 65583(c)), the plan must (1) "encourage the development of a variety of types of housing for all income levels, including multifamily rental housing"; (2) "[a]ssist in the development of adequate housing to meet the needs of low- and moderate-income households": and (3) "conserve and improve

- the condition of the existing affordable housing stock. which may include addressing ways to mitigate the loss of dwelling units demolished by public or private action."
- 2. San Francisco faces a continuing shortage of affordable housing for very low and low-income residents. The San Francisco Planning Department reported that for the four year period between 2000 and 2004, 8,389 total new housing units were built in San Francisco. This number includes 1,933 units for low and very low-income households out of a total need of 3,930 low and very low-income housing units for the same period. According to the state Department of Housing and Community Development, there will be a regional need for 230,743 new housing units in the nine Bay Area counties from 1999-2006. Of that amount, at least 58 percent, or 133,164 units, are needed for moderate, low and very low-income households. The Association of Bay Area Governments (ABAG) is responsible for dividing the total regional need numbers among its member governments which includes both counties and cities. ABAG estimates that San Francisco's low and very low-income housing production need from 1999 through 2006 is 7,370 units out of a total new housing need of 20,372 units, or 36% of all units built. Within the past four years, only 23% of all housing built, or 49% of the previously projected housing need for low and very low-income housing for the same period, was produced in San Francisco. The production of moderate income rental units also fell short of the ABAG goal. Only 351 moderate income units were produced over the previous four years, or 4% of all units built, compared to ABAG's call for 28% of all units to be affordable to households of moderate income. Given the need for 3,007 moderate income units over the 4year period, only 12% of the projected need for moderate income units was built.
- 3. n response to the above mandate from the California Legislature and the projections of housing needs for San Francisco, San Francisco has instituted several strategies for producing new affordable housing units. The 2004 Housing Element of the General Plan recognizes the need to support affordable housing production by increasing site

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- availability and capacity for permanently affordable housing through the inclusion of affordable units in larger market-rate housing projects. Further, the City, as established in the General Plan, seeks to encourage the distribution of affordable housing throughout all neighborhoods and, thereby, offer diverse housing choices and promote economic and social integration. The 2004 Housing Element calls for an increase in the production of new affordable housing and for the development of mixed income housing to achieve social and cultural diversity. This legislation furthers the goals of the State Legislature and the General Plan.
  - 4. The 2005 Consolidated Plan for July 1, 2000-June 30, 2005, issued by the Mayor's Office of Community Development and the Mayor's Office of Housing establishes that extreme housing pressures face San Francisco, particularly in regard to low- and moderate-income residents. Many elements constrain housing production in the City. This is especially true of affordable housing. As discussed in the 2004 Housing Element published by the City Planning Department, San Francisco is largely built out, with very few large open tracts of land to develop. As noted in the 2000 Consolidated Plan, its geographical location at the northern end of a peninsula inherently prevents substantial new development. There is no available adjacent land to be annexed, as the cities located on San Francisco's southern border are also dense urban areas. Thus new construction of housing is limited to areas of the City not previously designated as residential areas, infill sites, or to areas with increased density. New market-rate housing absorbs a significant amount of the remaining supply of land and other resources available for development and thus limits the supply of affordable housing.

There is a great need for affordable rental and owner-occupied housing in the City. Housing cost burden is one of the major standards for determining whether a locality is experiencing inadequate housing conditions, defined as households that expend 30% or more of gross income for rent or 35% or more of household income for owner costs. The 2000

Census indicates that 64,400 renter households earning up to 80% of the area median income are cost burdened. Of these, about 25,000 households earn less than 50% AMI and pay more than 50% of their income to rent. According to more recent data from the American Housing Survey, 80,662 total renter households, or 41%, are cost burdened in 2003. A significant number of owners are also cost burdened. According to 2000 Census data, 18,237 of owners are cost-burdened, or 23% of all owner households. The 2003 American Housing Survey indicates that this level has risen to 29%.

The San Francisco residential real estate market is one of the most expensive in the United States. In May 2005, the California Association of Realtors reported that the median priced home in San Francisco was \$755,000. This is 18% higher than the median priced home one year earlier, 44% higher than the State of California median, and 365% higher than the nation average. While the national home ownership rate is approximately 69%, only approximately 35% of San Franciscans own their own home. Clearly, the majority of market-rate homes for sale in San Francisco are priced out of the reach of low and moderate income households. In May 2005, the average rent for a 2-bedroom apartment was \$1821, which is affordable to households earning over \$74,000.

These factors contribute to a heavy demand for affordable housing in the City that the private market cannot meet. Each year the number of market rate units that are affordable to low income households is reduced by rising market rate rents and sales prices. The number of households benefiting from rental assistance programs is far below the need established by the 2000 Census. Because the shortage of affordable housing in the City can be expected to continue for many years, it is necessary to maintain the affordability of the housing units constructed by housing developers under this Program. The 2004 Housing Element of the General Plan recognizes this need. Objective 1 of the Housing Element is to provide new housing, especially permanently affordable housing, in appropriate locations which meets

identified housing needs and takes into account the demand for affordable housing created by employment demand. Objective 6 is to protect the affordability of existing housing, and to ensure that housing developed to be affordable be kept affordable for 50-75 year terms, or even longer if possible.

In 2004 the National Housing Conference issued a survey entitled "Inclusionary Zoning: The California Experience." The survey found that as of March 2003, there were 107 cities and counties using inclusionary housing in California, one-fifth of all localities in the state. Overall, the inclusionary requirements were generating large numbers of affordable units. Only six percent of jurisdictions reported voluntary programs, and the voluntary nature appears to compromise the local ability to guarantee affordable housing production. While there was a wide range in the affordability percentage-requirements for inclusionary housing, the average requirement for affordability in rental developments is 13%. Approximately half of all jurisdictions require at least 15% to be affordable, and one-quarter require 20% or more to be affordable.

5. Development of new market-rate housing makes it possible for new residents to move to the City. These new residents place demands on services provided by both public and private sectors. Some of the public and private sector employees needed to meet the needs of the new residents earn incomes only adequate to pay for affordable housing.

Because affordable housing is in short supply within the City, such employees may be forced to live in less than adequate housing within the City, pay a disproportionate share of their incomes to live in adequate housing within the City, or commute ever-increasing distances to their jobs from housing located outside the City. These circumstances harm the City's ability to attain goals articulated in the City's General Plan and place strains on the City's ability to accept and service new market-rate housing development.

- 6. The development of affordable housing on the same site as market-rate housing increases social and economic integration vis-a-vis housing in the City and has corresponding social and economic benefits to the City. Inclusionary housing provides a healthy job and housing balance. Inclusionary housing provides more affordable housing close to employment centers which in turn may have a positive economic impact by reducing such costs as commuting and labor costs. However, there may also be trade-offs where constructing affordable units at a different site than the site of the *principal principle* project may produce a greater number of affordable units without additional costs to the project *sponsor applicant*. If a project *sponsor applicant* may produce a significantly greater number of affordable units off-site then it is in the best interest of the City to permit the development of affordable units at a different location than that of the *principal principle* project.
- 7. Provided project <u>sponsors</u> <u>applicants</u> can take these requirements into consideration when negotiating to purchase land for a housing project, the requirements of this Section are generally financially feasible for project applicants to meet, particularly because of the benefits being conferred by the City to housing projects under <u>Section 418.1 et seq. This ordinance</u> provides a means by which a project <u>sponsor applicant</u> may seek a reduction or waiver of the requirements of this mitigation fees if the project <u>sponsor applicant</u> can show that imposition of these requirements would create an unlawful financial burden.
- 8. Conditional Use and Planned Unit Development Permits permit the development of certain uses not permitted as of right in specific districts or greater density of permitted residential uses. As the General Plan recognizes, through the conditional use and planned unit development process, applicants for housing projects generally receive material economic benefits. Such applicants are generally permitted to build in excess of the generally applicable black letter requirements of the Planning Code for housing projects resulting in

- increased density, bulk, or lot coverage or a reduction in parking or other requirements or an approval of a more intensive use over that permitted without the conditional use permit or planned unit development permit. Through the conditional use and planned unit development process, building standards can be relaxed in order to promote lower cost home construction. An additional portion of San Francisco's affordable housing needs can be supplied (with no public subsidies or financing) by private sector housing developers developing inclusionary affordable units in their large market-rate projects in exchange for the density and other bonuses conferred by conditional use or planned unit development approvals, provided it is financially attractive for private sector housing developers to seek such conditional use and/or planned unit development approvals. In the Rincon Hill context, the City is conferring the traditional benefits of a conditional use permit through the provisions of the Rincon Hill Plan. Thus developers receive the benefits of a conditional use but their development is generally principally permitted.
- 9. The City wants to balance the burden on private property owners with the demonstrated need for affordable housing in the City. For the reasons stated above, the Board of Supervisors thus intends to apply an inclusionary housing requirement to all residential projects of 10 units or more and, due to the factors discussed above, the Board will apply the percentage assigned to conditional use and planned unit development permits to all development in the Rincon Hill Plan Area.
- 10. The Rincon Hill Plan enables new market rate development on major opportunity sites, which, in effect, reduces land available for affordable housing. Furthermore, new market rate development in Rincon Hill will be of greater density than allowed elsewhere in the South of Market, increasing land values. This increase in land values further reduces the feasibility for affordable housing in the Rincon Hill Plan area, and justifies imposition of a

somewhat greater affordable housing requirement on housing projects in the Rincon Hill Plan area.

The proposed new development in the Rincon Hill area will also lead to increased home prices and increased rental rates in the immediate Rincon Hill area and the surrounding South of Market area. This new development and corresponding increase in prices in the Rincon Hill area will cause displacement of existing residents.

New development in the Rincon Hill area will be marketed to higher income groups than other new development in San Francisco. Higher income groups have a higher demand for services than other income groups, so a higher number of workers will need to be housed in the area. Workers in the service industry generally make less than median income. The development in Rincon Hill represents the development of a disproportionate share of the available land for remaining housing development in the City.

The new development creates the need for additional affordable housing in the South of Market neighborhood and the need to provide subsidies for existing residents so that they will not be displaced and can continue living in their current neighborhood. In order to avoid displacement from the new development, residents will also need financial support to avoid eviction.

In addition, through the amendments to the Rincon Hill Area Plan and related zoning maps, the overall development capacity of the Rincon Hill area will be increased by 1) increasing permitted height and bulk, 2) eliminating residential density limits by lot area, and 3) establishing a minimum residential to commercial use ratio. Existing permitted heights range from 80 feet up to a maximum of 250 feet. The new Rincon Hill zoning would increase heights up to 400-550 feet in selected locations. The permitted bulk for residential towers will be increased from a maximum floor plate of 7,500 sf to a range from 7,500--10,000 sf. The area's existing RC-4 zoning has a maximum permitted residential density of 1 unit per 200 of

- lot area; this limit will be eliminated and the height and bulk envelope will control the maximum development permitted. Thus project sponsors in the area are receiving a substantial increase in density over what is currently permitted.
  - H. Economic and community development: The new development in Rincon Hill will also change the economic landscape of the Rincon Hill area and the South of Market area. The new development in Rincon Hill will displace small businesses directly by focusing development in the neighborhood on residential development and indirectly due to higher rents and higher prices for real estate. Thus existing small businesses need financial assistance to avoid being displaced.

The new development in the Rincon Hill area will also affect the type of jobs available in the Rincon Hill and South of Market area. Current residents of SOMA are employed in the Rincon Hill and SOMA area. New development in the Rincon Hill area will concentrate on residential development, thus pushing out other uses including light industrial uses and small business. Local workers will need to be retrained to avoid job displacement from the development in the Rincon Hill area. Financial assistance will support employment development, job placement, job development, and other forms of economic capacity building for SOMA residents to ameliorate the effects of the economic displacement. The City benefits from having workers live near to their work places in reduced commute times for residents, and reduced traffic congestion and associated pollution.

I. Community cohesion: New development in the Rincon Hill area in such a vast quantity and of such a different character as currently exists will change the social fabric of the neighborhood. Programs to promote leadership development, community cohesion, and civic participation will also ameliorate the negative economic and social consequences of the new development in Rincon Hill on the residents and small businesses in Rincon Hill and the broader South of Market community.

1	SEC. <u>418.2</u> . DEFINITIONS. <u>See Section 401 of this Article, The following definitions</u>
2	shall govern interpretation of this ordinance.
3	(a) "Child-care facility." shall mean a child day-care facility as defined in California Health
4	and Safety Code Section 1596.750.
5	(b "DBI" shall mean the Department of Building Inspection.
6	(c) "DPW" shall mean the Department of Public Works.
7	(d) "First certificate of occupancy" shall mean either a temporary certificate of occupancy or a
8	Certificate of Final Completion and Occupancy, as defined in San Francisco Building Code Section
9	109, whichever is issued first.
10	(e) "Infrastructure" shall mean street paving, crosswalks, signs, medians, bulbouts, sidewalks,
11	trees, parks and open space, day care centers, libraries and community centers.
12	(f) "Infrastructure fee." shall mean a monetary contribution based upon the cost to provide
13	infrastructure under this program.
14	(g) "Low income." shall mean, for purposes of this ordinance, up to 80% of median, family
15	income for the San Francisco PMSA, as calculated and adjusted by the United States Department of
16	Housing and Urban Development (HUD) on an annual basis, except that as applied to housing-related
17	purposes such as the construction of affordable housing and the provision of rental subsidies with fund.
18	from the SOMA Stabilization Fund established in Section 318.7 it shall mean up to 60% of median
19	family income for the San Francisco PMSA, as calculated and adjusted by the United States
20	Department of Housing and Urban Development (HUD) on an annual basis.
21	(h) "MOCD" shall mean the Mayor's Office of Community Development.
22	(i) "MOH" shall mean the Mayor's Office of Housing.
23	(j) "Net addition of occupiable square feet of residential use." shall mean occupied floor area,
24	as defined in Section 102.10 of this Code, including bathrooms provided as part of dwelling units, to be
25	occupied by or primarily serving, residential use excluding common areas such as hallways, fitness

1	centers and lobbies, less the occupied floor area in any structure demolished or rehabilitated as part of
2	the proposed residential development project which occupied floor area was used primarily and
3	continuously for residential use and was not accessory to any use other than residential use for at least
4	five years prior to Planning Department approval of the residential development project subject to this
5	Section, or for the life of the structure demolished or rehabilitated, whichever is shorter.
6	(k) "Program." shall mean the Downtown Residential Community Improvements Neighborhood
7	<del>Program.</del>
8	(l) "Program Area." shall mean those districts identified as Downtown Residential (DTR)
9	Districts in the Planning Code and on the Zoning Maps.
10	(m) "Residential development project" shall mean any new construction, addition, extension,
11	conversion or enlargement, or combination thereof, of an existing structure which includes any
12	occupied floor area of residential use; provided, however, that for projects that solely comprise an
13	addition to an existing structure which would add occupied floor area in an amount less than 20
14	percent of the occupied floor area of the existing structure, the provisions of this Section shall only
15	apply to the new occupied square footage.
16	(n) "Residential use." shall mean any structure or portion thereof intended for occupancy by
17	uses as defined in Section 890.88 of this Code and shall not include any use which qualifies as an
18	accessory use as defined and regulated in Sections 204 through 204.5.
19	(o) "SOMA." shall mean the area bounded by Market Street to the north, Embarcadero to the
20	east, King Street to the south and South Van Ness and Division to the west.
21	(p) "Sponsor" shall mean an applicant seeking approval for construction of a residential
22	development project subject to this Section and such applicant's successors and assigns.
23	(q) Waiver Agreement." means an agreement acceptable in form and substance to the Planning
24	Department and the City Attorney, under which the City agrees to waive all or a portion of the
25	Community Improvements Impact Fee, conditioned upon the project sponsor's covenant to make a good

1	faith effort to secure the formation of a Community Facilities (Mello-Roos) District, if such a district
2	has not already been successfully formed, and to take all steps necessary to support the construction of
3	a portion of the improvements described in Sections 318.6 (the "CFD Improvements") using the
4	proceeds of one or more series of special tax bonds or moneys otherwise made available by such a
5	district ("CFD Funds"). Such agreement shall include a specific description of the CFD Improvements
6	and a specific date for the commencement of such improvements. Such agreement shall also provide
7	that the project sponsor shall pay the full amount of the waived Community Improvements Impact Fee
8	in the event that CFD Funds are not received in amounts necessary to commence construction of the
9	CFD Improvements on the stated commencement date. The City also shall require the project sponsor
10	to provide a letter of credit or other instrument to secure the City's right to receive payment as
11	described in the preceding sentence.
12	SEC. <u>418.3</u> <del>318.3</del> . APPLICATION.
13	(a) Application. Section 418.1 et seq. shall apply to any development project located in the
14	<u>Rincon Hill Community Improvements</u> Program Area, which includes all properties zoned DTR. The
15	Downtown Residential Community Improvements Neighborhood Program is hereby established and
16	shall be implemented through district-specific community improvements funds which apply in the
17	following downtown residential areas:
18	(i) Properties identified as "Residential Mixed-Use" in Map 3 (Land Use Plan) of the Rincon
19	Hill Area Plan of the San Francisco General Plan.
20	(b) <u>Amount of Fees.</u>
21	(1) The Rincon Hill Community Infrastructure Impact Fee shall be \$11.00 per net addition
22	of occupiable square feet of residential use in any development project with a residential use in any
23	development project with a residential use located within the Program Area; and
24	

1	(2) The SOMA Community Stabilization Fee shall be \$14.00 per net addition of occupiable
2	square feet of residential use in any development project with a residential use within the Program
3	<u>Area.</u>
4	(d) The Community Improvements Infrastructure Impact Fee shall be revised effective
5	January 1st of the year following the effective date of <u>Section 418.1 et seq.</u> this ordinance and on
6	January 1st each year thereafter by the percentage increase or decrease in the construction
7	cost of providing these improvements.
8	$\underline{(c)}$ (e) Option for In-Kind Provision of Community $\underline{Improvements}$ $\underline{Infrastructure}$ and $\underline{Fee}$
9	Credits. The Planning Commission may shall reduce the Community Improvements Infrastructure
10	Impact Fee or SOMA Stabilization Fee owed described in (b) above for specific residential
11	development projects proposals in cases where the Director has recommended approval and the a
12	project sponsor has entered into an <u>In-Kind Improvements</u> <u>aAgreement</u> with the City. <u>In-kind</u>
13	community improvements may only be accepted if they are improvements prioritized in the Rincon Hill
14	Plan, meet identified community needs, and serve as a substitute for improvements funded by impact fee
15	revenue such as street improvements, transit improvements, and community facilities. Open space or
16	streetscape improvements proposed to satisfy the usable open space requirements of Section 135 are
17	not eligible as in-kind improvements. No proposal for in-kind community improvements shall be
18	accepted that does not conform to the criteria above. Project sponsors that pursue In-Kind Community
19	Agreements with the City will be charged time and materials for any additional administrative costs
20	that the Department or any other City agency incurs in processing the request to provide in-kind
21	improvements in the form of streetscaping, sidewalk widening, neighborhood open space, community
22	center, and other improvements that result in new public infrastructure and facilities described in
23	Section 318.6 below.
24	(1) The Rincon Hill Community Infrastructure Impact Fee and SOMA Stabilization Fee may
25	be reduced by the total dollar value of the community improvements provided through an In-Kind

1	Improvements Agreement recommended by the Director and approved by the Commission. For the
2	purposes of calculating the total $\underline{dollar}$ value $\underline{of\ in\ kind\ community\ improvements}$ , the project
3	sponsor shall provide the Planning Department with a cost estimate for the proposed in-kind
4	community improvement(s) from two independent contractors sources or, if relevant, real estate
5	appraisers. If the City has completed a detailed site-specific cost estimate for a planned improvement,
6	this may serve as one of the cost estimates provided it is indexed to current cost of construction. Based
7	on these estimates, the Director of Planning shall determine their the appropriate value of the
8	in-kind improvements and the Planning Commission shall reduce the Rincon Hill Community
9	Improvements Infrastructure Impact Fee or SOMA Stabilization Fee otherwise due by an equal
10	amount assessed to that project proportionally. No credit shall be made for land value unless
11	ownership of the land is transferred to the City or a permanent public easement is granted, the
12	acceptance of which is at the sole discretion of the City.
13	(2) All In-Kind Improvement Agreements shall require the project sponsor to reimburse all
14	City agencies for their administrative and staff costs in negotiating, drafting, and monitoring
15	compliance with the In-Kind Improvements Agreement. The City shall also require the project sponsor
16	to provide a letter of credit or other instrument, acceptable in form and substance to the Department
17	and the City Attorney, to secure the City's right to receive improvements as described above.
18	(d) (f) Option for Financing Provision of In-Kind Community Improvements or payment
19	of the Rincon Hill Community Infrastructure Impact Fee via a Mello-Roos Community Facilities
20	(Mello-Roos) District ("CFD"). The Planning Commission shall waive the Community
21	Improvements Impact Fee described in (b) above, either in whole or in part, for specific
22	residential development proposals in cases where one or more project sponsors have entered
23	into a Waiver Agreement with the City. Such waiver shall not exceed the value of the
24	improvements to be provided under the Waiver Agreement. For purposes of calculating the
25	total value of such improvements, the project sponsor shall provide the Department with a

1	cost estimate for the proposed in-kind community improvements from two independent
2	contractors. Based on these estimates, the Director shall determine their appropriate value.
3	Applicants who finance In-Kind Community Improvements or payment of the Rincon
4	Hill Community Infrastructure Imact Fee through the formation of a CFD shall be responsible
5	for any additional time and materials costs associated with annexation or formation of the
6	CFD, including, Planning Department staff, City Attorney time, and other costs associated with
7	annexation or formation of the CFD. These costs shall be paid in addition to the In-Kind
8	Community Improvements obligation and billed no later than expenditure of CFD bond funds
9	promptly following satisfaction of the In-Kind Agreement or payment of the Rincon Hill
10	Community Infrastructure Impact Fee.
11	(e) Timing of Fee Payments. The Rincon Hill Community Infrastructure Impact Fee and
12	SOMA Stabilization Fee is due and payable to the Development Fee Collection Unit at DBI prior to
13	issuance of the first construction document, with an option for the project sponsor to defer payment to
14	prior to issuance of the first certificate of occupancy upon agreeing to pay a deferral surcharge that
15	would be paid into the appropriate fund in accordance with Section 107A.13.3 of the San Francisco
16	Building Code.
17	The sponsor shall pay to the Treasurer a Community Improvements Impact Fees of the
18	following amounts for each net addition of occupiable square feet of residential use.
19	(i) Prior to the issuance by DBI of the first site or building permit for a residential development
20	project within the Program Area, an \$11.00 Community Improvement Impact Fee in the Rincon Hill
21	downtown residential area, as described in (a)(i) above, for the Rincon Hill Community Improvements
22	Fund.
23	(ii) Prior to the issuance by DBI of a final certificate of occupancy for a residential
24	development project within the Program Area, a \$13.75 SOMA Community Stabilization Fee in the
25	Rincon Hill downtown residential area, as described in (a)(1) above for the SOMA Community

Stabilization Fund or provide to the City an irrevocable letter of credit in a form approved in advance
by the City Attorney to secure the payment of the \$13.75 Community Stabilization Fee within six
months from the date of issuance by the Director of DBI of a final certificate of occupancy for the
Rincon Hill Mitigation Fund, and prior to the issuance by DBI of the first site or building permit for a
residential development project within the Program Area, a \$.25 SOMA Community Stabilization Fee
$in \ the \ Rincon \ Hill \ downtown \ residential \ area. \ as \ described \ in \ (a)(1) \ above \ for \ the \ SOMA \ Community$
Stabilization Fund.

(c) Upon payment of the Community Improvements Impact Fees in full to the Treasurer or upon the execution of a Waiver Agreement and upon request of the sponsor, the Treasurer shall issue a certification that the fee has been paid or a Waiver Agreement executed. The sponsor shall present such certification to the Planning Department, and MOH prior to the issuance by DBI of the first site or building permit for the residential development project. DBI shall not issue the site or building permit without the Treasurer's certification. An failure of the Treasurer, DBI, or the Planning Department to give any notice under this Section shall not relieve a sponsor from compliance with this Section. Where DBI inadvertently issues a site or building permit without payment of the fee, DBI shall not issue any certificate of occupancy for the project without notification from the Treasurer that the fees required by this Section have been paid. The procedure set forth in this Subsection is not intended to preclude enforcement of the provisions of this Section under any other section of this Code, or other authority under the laws of the State of California.

(f) (g) Waiver or Reduction.÷

(1) A project applicant of any project subject to the requirements in this Section may appeal to the Board of Supervisors for a reduction, adjustment, or waiver of the requirements based upon the absence of any reasonable relationship or nexus between the impact of development and the amount of the fee charged.

2	approved building permit, conditional use permit or similar discretionary approval and who submits a
3	new or revised building permit, conditional use permit or similar discretionary approval for the same
4	property may appeal for a reduction, adjustment or waiver of the requirements with respect to the
5	square footage of construction previously approved.
6	(3) Any such appeal shall be made in writing and filed with the Clerk of the Board no later than
7	15 days after the date the sponsor is required to pay to the Treasurer the fee as required in Section
8	318.3(b). The appeal shall set forth in detail the factual and legal basis for the claim of waiver,
9	reduction, or adjustment. The Board of Supervisors shall consider the appeal at the hearing within 60
10	days after the filing of the appeal. The appellant shall bear the burden of presenting substantial
11	evidence to support the appeal, including comparable technical information to support appellant's
12	position. The decision of the Board shall be by a simple majority vote and shall be final. If a reduction,
13	adjustment, or waiver is granted, any change in use within the project shall invalidate the waiver,
14	adjustment, or reduction of the fee. If the Board grants a reduction, adjustment or waiver, the Clerk of
15	the Board shall promptly transmit the nature and extent of the reduction, adjustment or waiver to the
16	Treasurer.
17	(4) In the event that the Board of Supervisors grants a waiver or reduction under
18	<u>Section 408 of</u> this <u>Article</u> <u>Section</u> , it shall be the policy of the Board of Supervisors that it shall
19	adjust the percentage of inclusionary housing in lieu fees in Planning Code Section
20	827(b)(5)(C) of this Code such that a greater percentage of the in lieu fees will be spent in
21	SOMA with the result that the waiver or reduction under this Section shall not reduce the
22	overall funding to the SOMA community.
23	SEC. 418.4 IMPOSITION OF COMMUNITY INFRASTRUCTURE IMPACT FEE AND SOMA
24	STABILIZATION FEE.

(2) A project applicant subject to the requirements of this Section who has received an

25

1	(a) Determination of Requirements. The Department or Commission shall determine the
2	applicability of Section 418.1 et seq. to any development project requiring a building or site permit
3	and, if Section 418.1 et seq. is applicable, the amount of Community Infrastructure Impact and SOMA
4	Stabilization Fees required and shall impose these requirements as a condition of approval for
5	issuance of the building or site permit for the development project. The project sponsor shall supply
6	any information necessary to assist the Department in this determination.
7	(b) Department's Notice to Development Fee Collection Unit of Requirements. Prior to
8	issuance of a building or site permit for a development project subject to the requirements of Section
9	418.1 et seq., the Department shall notify the Development Fee Collection Unit at DBI of its final
10	determination of the amount of Community Infrastructure and SOMA Stabilization Fees required,
11	including any fee credits for in-kind improvements, in addition to the other information required by
12	Section 402(b) of this Article.
13	(c) Development Fee Collection Unit's Notice to Department Prior to Issuance of the First
14	Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in writing
15	and electronically to the Department prior to issuing the first certificate of occupancy for any
16	development project subject to Section 418.1 et seq. that has elected to fulfill all or part of the
17	requirement with an In-Kind Improvement Agreement. If the Department notifies the Unit at such time
18	that the sponsor has not satisfied the requirements, the Director of DBI shall deny any and all
19	certificates of occupancy until the subject project is brought into compliance with the requirements of
20	Section 418.1 et seq.
21	(d) In the event that the Department or the Commission takes action affecting any
22	development project subject to Section 418.1 et seq. and such action is subsequently modified,
23	superseded, vacated, or reversed by the Department or the Commission, Board of Appeals, the Board
24	of Supervisors, or by court action, the procedures of Section 402(c) shall be followed.
25	SEC. 318.4. LIEN PROCEEDINGS.

(a) A sponsor's failure to comply with the requirements of Sections 318.3, shall constitute
cause for the City to record a lien against all parcels used for the housing development project in the
sum of the fees required under this ordinance, Section 313.3. The fee required Section 318.3(b)(i) of
this ordinance is due and payable to the Treasurer prior to issuance of the first building or site permit
for the development project unless a Waiver Agreement has been executed. If, for any reason, the fee
remains unpaid following issuance of the permit and no Waiver Agreement has been executed, any
amount due shall accrue interest at the rate of one and one-half percent per month, or fraction thereof,
from the date of issuance of the permit until the date of final payment. The fee required by this
ordinance under Section 318.3(b)(ii) is due and payable to the Treasurer prior to issuance by the
Director of DBI of a final certificate of occupancy or within six months after the issuance by the
Director of DBI of a final certificate of occupancy if the project sponsor has provided the City with an
irrevocable letter of credit under Section 318.3(b)(ii).

If, for any reason, the fees remain unpaid six months following issuance of the final certificate of occupancy, any amount due shall accrue interest at the rate of one and one-half percent per month, or fraction thereof, from the date of issuance of the permit until the date of final payment.

(b) If, for any reason, the fees imposed pursuant to this ordinance remain unpaid following issuance of the permit, the Treasurer shall initiate proceedings in accordance with Article XX of Chapter 10 of the San Francisco Administrative Code to make the entire unpaid balance of the fee, including interest, a lien against all parcels used for the housing development project and shall send all notices required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also prepare a preliminary report noting the sponsor of a hearing to confirm such report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the sponsor's name, a description of the sponsor's housing development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this ordinance, and shall fix a time, date, and place for hearing.

1	the treasurer shall cause this report to be malled to the sponsor and each owner of record of the
2	parcels of real property subject to lien. Except for the release of lien recording fee authorized by
3	Administrative Code Section 10.237, all sums collected by the Tax Collector pursuant to this ordinance
4	shall be held in trust by the Treasurer and deposited in the Rincon Hill Community Improvements Fund
5	established in Section 313.6 or the SOMA Community Stabilization Fund established in Section 313.7
6	as appropriate.
7	(c) Any notice required to be given to a sponsor or owner shall be sufficiently given or served
8	upon the sponsor or owner for all purposes hereunder if personally served upon the sponsor or owner
9	or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor or
10	owner at the official address of the sponsor or owner maintained by the Tax Collector for the mailing
11	of tax bills or, if no such address is available, to the sponsor at the address of the housing development
12	project, and to the applicant for the site or building permit at the address on the permit application.
13	SEC. 318.5. COMMUNITY IMPROVEMENTS IMPACT FEE REFUND WHEN BUILDING
14	PERMIT EXPIRES PRIOR TO COMPLETION OF WORK AND COMMENCEMENT OF
15	OCCUPANCY.
16	In the event a building permit expires prior to completion of the work on and commencement of
17	occupancy of a residential development project so that it will be necessary to obtain a new permit to
18	carry out any development, the obligation to comply with this ordinance shall be cancelled, and any
19	Community Improvements Impact Fee and any SOMA Community Stabilization Impact Fee previously
20	paid to the Treasurer shall be refunded. If and when the sponsor applies for a new permit, the
21	procedures set forth in this ordinance regarding payment of the Community Improvements Impact Fee
22	and SOMA Community Stabilization Impact Fee shall be followed.
23	SEC. 418.5 318.6. RINCON HILL COMMUNITY IMPROVEMENTS FUND.
24	(a) There is hereby established a separate fund set aside for a special purpose

entitled the Rincon Hill Community Improvements Fund ("Fund"). All monies collected by the

<u>Development Fee Collection Unit at DBI Treasurer</u> pursuant to Section <u>418.3(e)</u> <u>318.3(b)(i)</u> shall be deposited in a special fund maintained by the Controller. The receipts in the Fund are hereby appropriated in accordance with law to be used solely to fund public infrastructure subject to the conditions of this Section.

(b)(1) Il monies deposited in the Fund shall be used solely to design, engineer, acquire, and develop neighborhood open spaces, streetscape improvements, a community center, and other improvements that result in new publicly-accessible facilities within the Rincon Hill Downtown Residential (DTR) District or within 250 feet of the District. These improvements shall be consistent with the Rincon Hill Public Open Space System as described in Map 5 of the Rincon Hill Area Plan of the General Plan, and any Rincon Hill Improvements Plan that is approved by the Board of Supervisors in the future, except that monies from the Fund may be used by the Planning Commission to commission economic analyses for the purpose of revising the fee pursuant to Section 418.3 318.3(d) above, to complete a nexus study to demonstrate the relationship between residential development and the need for public facilities if this is deemed necessary, or to commission landscape architectural or other planning, design and engineering services in support of the proposed public improvements, provided they do not exceed a total of \$250,000.

(2) Notwithstanding <u>sSubsection</u> (b)(1) above, \$6 million of the Fund shall be transferred to the SOMA Stabilization Fund described in Section <u>418.7</u> <u>318.7</u> to be used exclusively for the following expenditures: SOMA Open Space Facilities Development and Improvement; Community Facilities Development and Improvement; SOMA Pedestrian Safety Planning, Traffic Calming, and Streetscape Improvement; and Development of new affordable housing in SOMA. The Board of Supervisors finds that it is in the best interest of the City that the Rincon Hill Community Improvements be built. The Board of Supervisors further finds that the City will be able to build sufficient community improvements for the Rincon Hill Plan Area

- with the remainder of the money in the Rincon Hill Community Improvements Fund. In the event that the *Planning* Department demonstrates to the Board that the City is unable to build the contemplated community improvements for the Plan Area, it shall be City policy to designate funds from the general fund received from real estate transfer taxes and property taxes on new development generated under the Rincon Hill Plan Area Plan approved in this ordinance sufficient to finance the rest of the community improvements proposed for the Rincon Hill Plan Area.
  - (3) No portion of the Fund may be used, by way of loan or otherwise, to pay any administrative, general overhead, or similar expense of any public entity.
  - (c) The Controller's Office shall file an annual report with the Board of Supervisors beginning one year after the effective date of <u>Section 418.1 et seq.</u> this ordinance, which report shall set forth the amount of money collected in the Fund. The Fund shall be administered by the Planning Commission.
  - (d) A public hearing shall be held by both the Planning and Recreation and Parks Commissions to elicit public comment on proposals for the acquisition of property using monies in the Fund or through agreements for <a href="mailto:financing-illn-kKind-er-Community">financing-illn-kKind-er-Community</a>
    <a href="mailto:limber-vements-Eacilities-via.a">limber-vements-via.a</a>
    <a href="mailto:financing-illn-kKind-er-Community-Eacilities-District-improvements-that-will ultimately be maintained by the Department of Recreation and Parks-as-described above in Section 313.3(d) and (e). Notice of public hearings shall be published in an official newspaper at least 20 days prior to the date of the hearing, which notice shall set forth the time, place, and purpose of the hearing. The hearing may be continued to a later date by a majority vote of the members of both Commissions present at the hearing. At a joint public hearing, a quorum of the Planning and Recreation and Parks Commissions may vote to allocate the monies in the Fund for acquisition of property for park use and/or for development

- of property for park use, or to approve projects proposed in connection with an agreement for <u>iIn-kK</u>ind or <u>Community Facilities (Mello-Roos) District CFD</u> Improvements.
  - (e) The Planning Commission shall work with other City agencies and commissions, specifically the Department of Recreation and Parks, <u>DPW Department of Public Works</u>, and the Metropolitan Transportation Agency, to develop agreements related to the administration of the development of new public facilities within public rights-of-way or on any acquired property designed for park use, using such monies as have been allocated for that purpose at a hearing of the Planning Commission.
  - (f) The Director *of Planning* shall have the authority to prescribe rules and regulations governing the Fund, which are consistent with <u>Section 418.1 et seq.</u> this ordinance. SEC. 418.7318.7. SOMA COMMUNITY STABILIZATION FUND.
  - (a) There is hereby established a separate fund set aside for a special purpose entitled the SOMA Community Stabilization Fund ("Fund"). All monies collected by <u>DBI</u> the Treasurer pursuant to Section <u>419.3</u> <u>319.3(b)(ii)</u> shall be deposited in a special fund maintained by the Controller. The receipts in the Fund are hereby appropriated in accordance with law to be used solely to address the effects of destabilization on residents and businesses in SOMA subject to the conditions of this Section.
  - (b) (1) All monies deposited in the Fund shall be used to address the impacts of destabilization on residents and businesses in SOMA including assistance for: affordable housing and community asset building, small business renta1 assistance, development of new affordable homes for rental units for low income households, rental subsidies for low income households, down payment assistance for home ownership for low income households, eviction prevention, employment development and capacity building for SOMA residents, job growth and job placement, small business assistance, leadership development,

- community cohesion, civic participation, and community based programs and economic development.
- (2) Monies from the Fund may be appropriated by MOCD without additional approval by the Board of Supervisors to the Planning Commission or other City department or office to commission economic analyses for the purpose of revising the fee, to complete a nexus study to demonstrate the relationship between residential development and the need for stabilization assistance if this is deemed necessary, provided these expenses do not exceed a total of \$100.000. The receipts in the Fund may be used to pay the expenses of MOCD in connection with administering the Fund and monitoring the use of the Funds. Before expending funds on administration, MOCD must obtain the approval of the Board of Supervisors by Resolution.
- (3) Receipts in the Fund shall also be used to reimburse the *Planning*-Department for conducting a study as follows. Within 60 days of the effective date of *Section 418.1 et seq. this ordinance* the *City Planning* Department shall commence a study on the impact, in nature and amount, of market rate housing development on the production of permanently affordable housing and recommend the range of possible fees to be paid by market rate housing developers to mitigate such impact should one be found. The Department shall make timely progress reports on the conduct of this study and shall submit the completed report along with recommendations for legislation to the Land Use & *Economic Development* Committee of the Board of Supervisors. This study is meant to accomplish the same purposes as the study authorized by the Board of Supervisors in Planning Code Section 415.8(e) 315.8(e) and thus supersedes 415.8 (e)4315.8(e).
- (c) The Controller's Office shall file an annual report with the Board of Supervisors beginning one year after the effective date of <u>Section 418.1 et seq.</u> this ordinance, which report shall set forth the amount of money collected in the Fund. The Fund shall be administered and

1	expended by MOCD, but all expenditures shall first be approved by the Board of Supervisors
2	through the legislative process. In approving expenditures from the Fund, MOCD and the
3	Board of Supervisors shall accept any comments from the Community Advisory Committee,
4	the public, and any relevant city departments or offices. Before approving any expenditures,
5	the Board of Supervisors shall determine the relative impact from the development in the
6	Rincon Hill Plan Area on the areas described in <u>Section 418.7(b)</u> and shall insure that

the expenditures are consistent with mitigating the impacts from the development.

- (d) There shall be a SOMA Community Stabilization Fund Community Advisory Committee to advise MOCD and the Board of Supervisors on the administration of the Fund.
- (1) The Community Advisory Committee shall be composed of seven members appointed as follows:
- (A) One member representing low-income families who lives with his or her family in SOMA, appointed by the Board of Supervisors.
- (B) One member who has expertise in employment development and/or represents labor, appointed by the Board of Supervisors.
- (C) One member who is a senior or disabled resident of SOMA, appointed by the Board of Supervisors.
- (D) One member with affordable housing expertise and familiarity with the SOMA neighborhood, appointed by the Board of Supervisors
- (E) One member who represents a community based organization in SOMA, appointed by the Board of Supervisors.
- (F) One member who provides direct services to SOMA families, appointed by the Board of Supervisors.
- (G) One member who has small business expertise and a familiarity with the SOMA neighborhood, appointed by the Board of Supervisors.

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- (2) The Community Advisory Committee shall comply with all applicable public records and meetings laws and shall be subject to the Conflict of Interest provisions of the City's Charter and Administrative Code. The initial meeting of the Advisory Committee shall be called within 30 days from the day the Board of Supervisors completes its initial appointments. MOCD shall provide administrative support to the Committee. The Committee shall develop annual recommendations to MOCD on the Expenditure Plan.
- term of two years; provided, however, that the members first appointed shall by lot at the first meeting, classify their terms so that three shall serve for a term of one year and four shall serve for a term of two years. At the initial meeting of the Committee and yearly thereafter, the Committee members shall select such officer or officers as deemed necessary by the Committee. The Committee shall promulgate such rules or regulations as are necessary for the conduct of its business under this Section. In the event a vacancy occurs, a successor shall be appointed to fill the vacancy consistent with the process and requirements to appoint the previous appointee. When a vacancy occurs for an reason other than the expiration of a term of office, the appointee to fill such vacancy shall hold office for the unexpired term of his or her predecessor. Any appointee who misses four meetings within a twelve-month period, without the approval of the Committee, shall be deemed to have resigned from the Committee.
- (e) Within 90 days of the effective date of <u>Section 418.1 et seq.</u> this ordinance, the Director of MOCD shall propose rules, regulations and a schedule for administrative support governing the Fund to the Board of Supervisors for its approval.
  - SEC. 418.6 318.8. DIRECTOR OF PLANNING'S EVALUATION.
- Within 18 months following the effective date of <u>Section 418.1 et seq.</u> this ordinance, the Director of Planning and the Director of MOCD shall report to the Planning Commission, the

Board of Supervisors, and the Mayor on the status of compliance with <u>Section 418.1 et seq.</u> this ordinance, the efficacy of <u>Section 418.1 et seq.</u> this ordinance in funding infrastructure and stabilization programs in the Program Area, and the impact of the Program on property values in the vicinity of the Project Area.

## SEC. 418.7 318.9. STUDIES.

- (a) No later than July 1, 2010, and every five years thereafter, the Director of Planning shall complete a study to determine the demand for infrastructure to serve residential development projects in the downtown residential areas and, based on the study, recommend to the Board of Supervisors changes in the requirements for community improvement impact fees imposed on residential development in <u>Section 418.1 et seq.</u> this ordinance if necessary to help meet that demand.
- (b) No later than July 1, 2010, and every five years thereafter, the Director of MOCD or his or her designee shall complete a study to determine the demand for stabilization programs in the SOMA area and, based on the study, recommend to the Board of Supervisors changes in the requirements for Rincon Hill community stabilization impact fees imposed on residential development in <u>Section 418.1 et seq.</u> this ordinance if necessary to help meet that demand.
- SEC. 419 (formerly Section 319). HOUSING REQUIREMENTS FOR RESIDENTIAL DEVELOPMENT PROJECTS IN THE UMU ZONING DISTRICTS OF THE EASTERN NEIGHBORHOODS AND THE LAND DEDICATION ALTERNATIVE IN THE MISSION NCT DISTRICT. Sections 419.1 through 419.6, hereafter referred to as Section 419.1 et seq., set forth the housing requirements for residential development projects in the UMU Zoning Districts of the Eastern Neighborhoods and the Land Dedication Alternative in the Mission NCT District. The effective date of these requirements shall be either December 19, 2008, which is the date that the requirements originally became effective, or the date a subsequent modification, if any, became effective.

SEC. 419.1 319.1. FINDINGS.

A. (a) Need for New Housing and Other Land Uses. San Francisco is experiencing a severe shortage of housing available to people at all income levels. In addition, San Francisco has an ongoing affordable housing crisis. Many future San Francisco workers will be earning below 80% of the area's median income, and even those earning moderate or middle incomes, above the City's median, are likely to need assistance to continue to live in San Francisco. In 2007, the median income for a family of four in the city was about \$86,000. Yet median home prices suggest that nearly twice that income is needed to be able to a dwelling suitable for a family that size. Only an estimated 10% of households in the city can afford a median-priced home.

The Association of Bay Area Governments' (ABAG) Regional Housing Needs

Determination (RHND) forecasts that San Francisco must produce over 31,000 new units in
the next five years, or over 6,000 new units of housing annually, to meet projected needs. At
least 60%, or over 18,000, of these new units should be available to households of very low,
low, and moderate incomes. With land in short supply in the City, it is increasingly clear that
the City's formerly industrial areas offer a critical source of land where this great need for
housing, particularly affordable housing, can be partially addressed.

<u>B.</u> (b) Target Area For New Housing. San Francisco's Housing Element establishes the Eastern Neighborhoods as a target area for development of new housing to meet San Francisco's identified housing targets. The release of some of the area's formerly industrial lands, no longer needed to meet current industrial or PDR needs, offers an opportunity to achieve higher affordability, and meet a greater range of need. The Mission, Showplace Square - Potrero Hill, East SoMa and Central Waterfront Area Plans of the General Plan (Eastern Neighborhoods Plans) thereby call for creation of new zoning intended specifically to

meet San Francisco's housing needs, through higher affordability requirements and through greater flexibility in the way those requirements can be met.

New affordable units are currently funded through a variety of sources, including inclusionary housing and in lieu fees leveraged by new market rate residential development pursuant to Sections <u>413</u> <u>313</u> and <u>415</u> <u>315</u>; as well as City, State, and federal funding. Using these existing sources, the Planning Department projects that approximately 1,000 to 1,500 new units of affordable housing will be developed in the Eastern Neighborhoods.

Recognizing that this number of affordable units is not sufficient, the Plans call for further measures beyond the existing inclusionary requirements and Citywide funding, including new funding sources for affordable housing programs such as an impact fee; and new zoning districts in formerly industrial areas which require deeper affordability.

<u>C.</u> (c) Requirements for New Development To Contribute Towards Housing
Objectives. A key policy goal of the Eastern Neighborhoods Plans is to provide a significant amount of new housing affordable to low, moderate and middle income families and individuals, along with "complete neighborhoods" that provide appropriate amenities for these new residents. The Plans obligate all new development within the Eastern Neighborhoods to contribute towards these goals, by providing a contribution towards affordable housing needs and by paying for a reasonable share of their impact on the neighborhood's infrastructure.

They further require new development in transitioning formerly industrial areas to contribute a higher share towards the City's exponentially high affordability needs.

To address the full range of housing needs of all income categories, including low, moderate and middle income families and individuals, the Plans provide programs which address all of these income levels, as follows:

(1) Low: Current housing programs funded by federal and State funds, private equity raised through Low-Income Housing Tax Credits, and local funds such as inclusionary

in-lieu and Jobs-Housing Linkage fees and run by MOH the Mayor's Office of Housing and the
San Francisco Redevelopment Agency fund affordable housing primarily at very low and low
income levels, to households making below 80% of the area median income; but due to the
low supply and high costs of land in the City, are at a disadvantage for sites upon which to
provide such housing. An alternative to the city's Inclusionary Housing Program will allow
developers to dedicate sites for very low and low income level units.

- (2) Moderate: The City's Inclusionary Housing Program funds affordable housing primarily at the moderate income levels through on-site provision of below-market rate units, to households making between 80% and 120% of the San Francisco median income. Continuation and expansion of the Inclusionary Housing Program will allow provision of these moderate income units to increase.
- (3) Middle: The City has no current programs to fund affordable housing to those at "middle" income levels, below the 200% area median income level estimated to be required to purchase market rate housing yet above the 120% threshold required for the City's Inclusionary Housing Program. An alternative to the city's Inclusionary Housing Program will allow developers to provide "middle" income level units.

The Eastern Neighborhoods Plans structure requirements and fees by tiers to ensure feasibility. This feasibility amount remains below the nexus established in the Residential Nexus Analysis. April 2007, on file with the Planning Department. *The following housing requirement tiers are created in the UMU Zoning Districts of the Eastern Neighborhoods, and included as a notation on each parcel in the Planning Department's Parcel Information System:* 

- Tier A. Sites within the UMU which do not receive zoning changes that increase heights, as compared to allowable height prior to the rezoning (May 2008).
- Tier B. Sites within the UMU which receive zoning changes that increase heights by one to two stories.

1	• Tier C. Sites within the UMU which receive zoning changes that increase heights by three or
2	more stories.
3	Within these districts, new development of market-rate housing will be required to meet
4	affordable housing requirements above the City's ordinary affordable housing requirements
5	for Residential And Live/Work Development Projects (Section 415 315), as described in
6	Sections <u>419A.2 – 419A.4</u> <u>319A.2-319A.4</u> . These housing requirements may be met through
7	increased inclusionary requirements under the City's traditional Inclusionary Program, or
8	through alternative methods contained herein.
9	SEC. <u>419.2</u> <u>319.2</u> . DEFINITIONS. (a) In addition to the definitions set forth in Section 401 of
10	this Article, tThe following definitions shall supplement the definitions contained within Section 315.1,
11	and shall govern interpretation of this ordinance:
12	(f) "Affordable to qualifying middle income households" shall mean:
13	(1) With respect to owned units, the average purchase price on the initial sale of all
14	qualifying middle income units shall not exceed the allowable average purchase price deemed
15	acceptable for households with an annual gross income equal to or less than the qualifying limits for a
16	household of middle income, adjusted for household size. This purchase price shall be based on
17	household spending of 35% of income for housing, and shall only apply to initial sale, and not for the
18	life of the unit.
19	(2) With respect to rental units, the average annual rent-including the cost of utilities paid
20	by the tenant according to the HUD utility allowance established by the San Francisco Housing
21	Authority for qualifying middle income units shall not exceed the allowable average purchase price
22	deemed acceptable for households with an annual gross income equal to or less than the qualifying
23	limits for a household of middle income, adjusted for household size. This price restriction shall exist
24	for the life of the unit.

1	(a) "Middle Income Household" shall mean a household whose combined annual gross
2	income for all members is between 120 percent and 150 percent of the local median income for the City
3	and County of San Francisco, as calculated by the Mayor's Office of Housing using data from the
4	United States Department of Housing and Urban Development (HUD) and adjusted for household size
5	or, if data from HUD is unavailable, as calculated by the Mayor's Office of Housing using other
6	publicly available and credible data and adjusted for household size.
7	(c) "Dedicated" shall mean legally transferred to the City and County of San Francisco,
8	including all relevant legal documentation, at no cost to the City.
9	(d) "Dedicated site" shall mean the portion of site proposed to be legally transferred at no
10	cost to the City and County of San Francisco under the requirements of this section.
11	(e) "Principal site" shall mean the total site proposed for development, including the
12	portion of site proposed to be legally transferred to the City and County of San Francisco under the
13	requirements of this section.
14	$\frac{(g)(1)}{g}$ "Rental Housing Project" shall mean a project consisting solely of rental housing
15	units, as defined in Section $415.1(37)$ $315.1(37)$ that meets the following requirements:
16	$\underline{(A)}(H)$ The units shall be rental housing for not less than 30 years from the issuance of
17	the certificate of occupancy pursuant to an agreement between the developer and the City.
18	This agreement shall be in accordance with applicable State law governing rental housing;
19	(B) (2) A Notice of Special Restrictions (NSR), with the City as a third party beneficiary
20	and subject to written approval of the Director, shall be recorded on the title of the property
21	prior to final map approval containing the terms of the agreement described above in
22	subsection (1). Once the agreement is recorded against the property, the NSR shall
23	terminate.
24	(2) "Tier A." Sites within the UMU which do not receive zoning changes that increase
25	heights, as compared to allowable height prior to the rezoning (May 2008).

1	(3) "Tier B." Sites within the UMU which receive zoning changes that increase heights by
2	one to two stories.
3	(4) "Tier C." Sites within the UMU which receive zoning changes that increase heights by
4	three or more stories.
5	(b) "Total developable site area" shall mean that part of the site that can be feasibly
6	developed as residential development, excluding land already substantially developed, parks, required
7	open spaces, streets, alleys, walkways or other public infrastructure.
8	SEC. <u>419.3</u> <u>319.3</u> . APPLICATION <u>OF UMU AFFORDABLE HOUSING REQUIREMENTS</u> .
9	(a) Section 319.3 of 419.1 et seq. this Ordinance shall apply to any housing project
10	located in the UMU Zoning District of the Eastern Neighborhoods, that is subject to the
11	requirements of Section <u>415</u> <del>315</del> et seq.
12	SEC. 319.4. HOUSING REQUIREMENTS FOR UMU DISTRICTS.
13	(b) (a) Additional UMU Affordable Housing Requirements to the Section 415 for the
14	Inclusionary Affordable Housing Program Requirements Component. The requirements of
15	Sections $415 315$ through $415.9 315.9$ shall apply subject to the following exceptions:
16	(1) For all projects sites designated as Tier A, a minimum of 18 percent of the total
17	units constructed shall be affordable to and occupied by qualifying persons and families as
18	defined elsewhere in this Code, so that a project sponsor applicant must construct .18 times the
19	total number of units produced in the principal project beginning with the construction of the
20	fifth unit. If the total number of units is not a whole number, the sponsor project applicant shall
21	round up to the nearest whole number for any portion of .5 or above.
22	(A) If the project <u>sponsor</u> <u>applicant</u> elects pursuant to Section $415.4(c)(2)$ 315.4(e), to

build off-site units to satisfy the requirements of this program, the sponsor project applicant shall

construct 23 percent so that a sponsor project applicant must construct .23 times the total

number of units produced in the principal project beginning with the construction of the fifth

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- (B) If the project sponsor applicant elects pursuant to Section 415.4(c)(3) 315.4(e)(2) to pay an in lieu fee to satisfy the requirements of this program, the sponsor applicant shall meet the requirements of Section 415 315 according to the number of units required above if the project applicant were to elect to meet the requirements of this s Section by off-site housing development. For the purposes of this s Section, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the percentage of off-site housing required, rather than rounding up the resulting figure as required by Section 415.6(a) 315.5(a).
- (2) For all project sites designated Tier B, a minimum of 20 percent of the total units constructed shall be affordable to and occupied by qualifying persons and families as defined elsewhere in this Code, so that a project *sponsor applicant*-must construct .20 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the *sponsor project applicant* shall round up to the nearest whole number for any portion of .5 or above.
- (A) If the project <u>sponsor applicant</u> elects pursuant to Section <u>415.4(c)(2)</u> <u>315.4(e)</u>, to build off-site units to satisfy the requirements of this program, the <u>sponsor project applicant</u> shall construct 25 percent so that a <u>sponsor project applicant</u> must construct .25 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the <u>sponsor project applicant</u> shall round up to the nearest whole number for any portion of .5 or above.
- (B) If the project <u>sponsor applicant</u> elects pursuant to Section <u>415.4(c)(3)</u> <u>315.4(e)(2)</u> to pay an in-lieu fee to satisfy the requirements of this program, the <u>sponsor applicant</u>-shall meet the requirements of Section <u>415</u> <u>315</u> according to the number of units required above if the <u>sponsor project applicant</u> were to elect to meet the requirements of this <u>s</u>Section by off-site

- housing development. For the purposes of this <u>s</u>Section, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the percentage of off-site housing required, rather than rounding up the resulting figure as required by Section <u>415.6(a)</u> 4 <u>315.5(a)</u>.
  - (3) For all project sites designated Tier C, a minimum of 22 percent of the total units constructed shall be affordable to and occupied by qualifying persons and families as defined elsewhere in this Code, so that a project <u>sponsor applicant</u> must construct .22 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the <u>sponsor project applicant</u> shall round up to the nearest whole number for any portion of .5 or above.
  - (A) If the project <u>sponsor</u> <u>applicant</u> elects pursuant to Section <u>415.4(c)(2)</u> <u>315.4(e)</u>, to build off-site units to satisfy the requirements of this program, the <u>sponsor</u> <u>project applicant</u> shall construct 27 percent so that a <u>sponsor</u> <u>project applicant</u> must construct .27 times the total number of units produced in the principal project beginning with the construction of the fifth unit. If the total number of units is not a whole number, the <u>sponsor</u> <u>project applicant</u> shall round up to the nearest whole number for any portion of .5 or above.
  - (B) If the project <u>sponsor applicant</u> elects pursuant to Section <u>415.4(c)(3)</u> <u>315.4(e)(2)</u> to pay an in\_lieu fee to satisfy the requirements of this program, the <u>sponsor applicant</u> shall meet the requirements of Section <u>415</u> <u>315</u>-according to the number of units required above if the <u>sponsor project applicant</u> were to elect to meet the requirements of this <u>sSection</u> by off-site housing development. For the purposes of this <u>sSection</u>, the City shall calculate the fee using the direct fractional result of the total number of units multiplied by the percentage of off-site housing required, rather than rounding up the resulting figure as required by Section <u>415.6(a)</u> <u>315.5(a)</u>.

1	(c) Timing and Payment of Fee. Any fee required by Section 419.1 et seq. shall be paid to						
2	the Development Fee Collection Unit at DBI prior to issuance of the first construction document, with						
3	an option for the project sponsor to defer payment to prior to issuance of the first certificate of						
4	occupancy upon agreeing to pay a deferral surcharge in accordance with Section 107A.13.3 of the San						
5	Francisco Building Code.						
6	SEC. 419.4. IMPOSITION OF UMU AFFORDABLE HOUSING REQUIREMENTS.						
7	(a) The Department shall determine the applicability of Section 419.1 et seq. to any						
8	development project requiring a building or site permit and, if Section 419.1 et seq. is applicable, the						
9	additional affordable housing required pursuant to Section 419.1 et seq. and shall impose these						
10	requirements as condition on the approval for issuance of the building or site permit. The project						
11	sponsor shall supply any information necessary to assist the Department in this determination						
12	(b) Notice to Development Fee Collection Unit of Requirements. After the Department has						
13	made its final determination of the additional affordable housing required pursuant to Section 419.1 et						
14	seq., it shall immediately notify the Development Fee Collection Unit at DBI of its determination in						
15	addition to the other information required by Section 402(b) of this Article.						
16	(c) Sponsor's Choice to Fulfill Requirements. Prior to issuance of a building or site permit						
17	for a development project subject to the requirements of Section 419.1 et seq., the sponsor of the						
18	development project shall select one of the options described in Section 419.3 above or the alternatives						
19	described in Section 419.5 below to fulfill the affordable housing requirements and notify the						
20	Department of their choice.						
21	(d) Department Notice to Development Fee Collection Unit of Sponsor Choice. After the						
22	sponsor has notified the Department of their choice to fulfill the additional affordable housing						
23	requirements of Section 419.1 et seq., the Department shall immediately notify the Development Fee						
24	Collection Unit at DBI of the sponsor's choice.						

1	(e) The Development Fee Collection Unit Notice to Department Prior to Issuance of the
2	First Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in
3	writing or electronically to the Department prior to issuing the first certificate of occupancy for any
4	development project subject to Section 419.1 et seq. that has elected to fulfill its requirement with an
5	option other than payment of an in-lieu fee. If the Department notifies the Unit at such time that the
6	sponsor has not satisfied the requirements, the Director of DBI shall deny any and all certificates of
7	occupancy until the subject project is brought into compliance with the requirements of Section 419.1
8	<u>et seq.</u>
9	(f) Process for Revisions of Determination of Requirements. In the event that the
10	Department or the Commission takes action affecting any development project subject to Section 419.1
11	et seq. and such action is subsequently modified, superseded, vacated, or reversed by the Department
12	or the Commission, Board of Appeals, the Board of Supervisors, or by court action, the procedures of
13	Section 402(c) of this Article shall be followed.
14	SEC. 419.5. ALTERNATIVES TO THE INCLUSIONARY HOUSING COMPONENT.
15	$\underline{(a)}$ (b) Alternatives to the Inclusionary Housing Component. In addition to the
16	alternatives specified in Section $415.4(c)$ $315.4(e)$ , (and further described above and in Section
17	415.6 315.5, Compliance Through Off-Site Housing Development, and Section 415.7 315.6.
18	Compliance Through In-Lieu Fee), and described further above, the project sponsor may elect
19	to satisfy the requirements of Section $\underline{415.5}$ $\underline{315.4}$ by one of the alternatives specified in this
20	Section. The project sponsor has the choice between the alternatives and the Planning
21	Commission may not require a specific alternative. The project sponsor must elect an
22	alternative before it receives project approvals from the Planning Commission or Planning
23	Department and that alternative will be a condition of project approval. The alternatives are as
24	follows:
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- (1) Middle Income Alternative. On sites with less than 50,000 square feet of total developable area, applicants may provide units as affordable to qualifying "middle income" households as follows:
- (A) A minimum percent of the total units constructed shall be affordable to and occupied affordable to qualifying "middle income" households upon initial sale, according the schedule in Table <u>419A.4</u> <u>319A.4</u>. If the total number of units is not a whole number, the project applicant shall round up to the nearest whole number for any portion of .5 or above. Units shall be affordable to households between 120 percent and 150 percent of the San Francisco Area Median Income, with an average affordability level of 135 percent for all units provided through this alternative.
- (B) Where market rate sales prices exceed restricted sales prices, the difference between the market rate sales prices and the restricted sales prices shall be held by the Mayor's Office of Housing as a silent second mortgage according to the Procedures Manual. The City shall hold a deed of trust and promissory note for the second mortgage. <u>MOH The Mayor's Office of Housing</u> shall hold this mortgage shall release it when the original note and proportional share of the appreciation are paid in full to the City.
- (C) Units shall initially be sold at or below prices to be determined by <u>MOH</u> the <u>Mayor's Office of Housing</u> in the Conditions of Approval or Notice of Special Restrictions according to the formula specified in the Procedures Manual to make them affordable to middle income households. Upon resale, the seller shall be permitted to sell the units at their market price. The City will waive its right of first refusal to the seller when the promissory note and deed of trust are paid, along with the City's share of the appreciation of the unit. The promissory note shall accrue no interest and shall require no monthly payments.
- (D) Upon first resale, the seller shall have a right to keep a percentage of the total appreciation of the unit proportional to every year the original seller owns the unit as an owner

- occupant. The remainder of the proceeds of the sale, after the \*Ist first\* mortgage, the second mortgage, and any other subordinate financing is paid off, shall be repaid to \*MOH the Mayor's\*\*

  Office of Housing\*. Detailed resale procedures shall be specified in the Middle Income Housing Procedures Manual published by \*MOH the Mayor's Office of Housing\* and approved by the Planning Commission. The Director of \*MOH the Mayor's Office of Housing\* shall amend the Procedures Manual as needed with the \*Planning\* Commission's approval.
  - (E) The City shall monitor units provided under this option during the 2<sub>-</sub> and 5-year Monitoring Report specified in *Planning Code* Section 342 *of this Code* and in separate resolution. Should this monitoring report indicate that units constructed under this program do not meet the programs stated goals of providing affordable housing to Middle Income Households, the Planning Department and *MOH Mayor's Office of Housing* shall consider changes to this program, including, but not limited to, legislative changes.
  - (F) If the project sponsor elects to satisfy the requirements of Section <u>415.5</u> <u>315.4</u> and of this Section by the alternative specified above, the requirement that 40 percent of the total number of proposed dwelling units shall contain at least two bedrooms may be waived provided the minimum percent of total units affordable to qualifying "middle income" as required by Table <u>419A.4</u> <u>319A.4</u> is increased by 10%.
  - (2) Land Dedication Alternative. Applicants may dedicate a portion of the total developable area of the principal site to the City and County of San Francisco for the purpose of constructing units affordable to qualifying households. A minimum percentage of developable area, representing an equivalent percent of total potential units to be constructed, shall be dedicated to the City according the schedule in Table <u>419A.4</u> <u>319A.4</u>. To meet the requirements of this alternative, the developer must convey title to land in fee simple absolute to <u>MOH</u> the Mayor's Office of Housing according to the Procedures Manual, provided the

- dedicated site is deemed of equivalent or greater value to the principal site per those procedures and is in line with the following requirements:
- (A) The dedicated site will result in a total amount of inclusionary units not less than forty (40) units. <u>MOH The Mayor's Office of Housing</u> may conditionally approve and accept dedicated sites which result in no less than twenty-five (25) units at its discretion.
- (B) The dedicated site will result in a total amount of inclusionary units that is equivalent or greater than the minimum percentage of the units that will be provided on the principal site, as required by Table <u>419A.4</u> <u>319A.4</u>. <u>MOH The Mayor's Office of Housing</u> may also accept dedicated sites that represent the equivalent of or greater than the required percentage of units for all units be provided on a collective of sites within a one-mile radius, provided the total amount of inclusionary units provided on the dedicated site is equivalent to or greater than the total requirements for all principal sites participating in the collective, according to the requirements of Table <u>419A.4</u> <u>319A.4</u>.
- (C) The dedicated site is suitable from the perspective of size, configuration, physical characteristics, physical and environmental constraints, access, location, adjacent use, and other relevant planning criteria. The site must allow development of affordable housing that is sound, safe and acceptable.
- (D) The dedicated site includes infrastructure necessary to serve the inclusionary units, including sewer, utilities, water, light, street access and sidewalks.
- (E) The developer must submit full environmental clearance for the dedicated site before the land can be considered for conveyance, and before a first site or building permit may be conferred upon the principal project.
- (F) The City may accept dedicated sites that vary from the minimum threshold provided such a dedication is deemed generally equivalent to the original requirement by the Mayor's Office of Housing.

- (G) The City may accept dedicated sites that meet the above requirements in accordance with the Procedures Manual, in combination with in-lieu fees or on-site units, provided such a combination is deemed generally equivalent by <u>MOH</u> the Mayor's Office of Housing to the original requirement.
- (H) The project applicant has a letter from <u>MOH</u> the Mayor's Office of Housing verifying acceptance of site before it receives project approvals from the Planning Commission or Planning Department, which shall be used to verify dedication as a condition of approval.
- (I) If the project sponsor elects to satisfy the requirements of Section <u>415.5</u> <u>315.4</u> and of this Section by the alternative specified above, the requirement that 40 percent of the total number of proposed dwelling units shall contain at least two bedrooms may be waived.
- (J) The Land Dedication Alternative may be satisfied through the dedication to the City of air space above or adjacent to the project, upon the approval of <u>MOH</u> the Mayor's Office of Housing, or a successor entity, and provided the other requirements of subsection (b)

  (a)(2)(A)-(I) are otherwise satisfied.

TABLE <u>419A.4</u> 319A.4
HOUSING REQUIREMENTS FOR THE UMU DISTRICT

•	_	
1	9	

				Land	Land	]
	On-	Off-				
	Site	Site/	Middle	Dedication	Dedication	
Tier	Housing	In-Lieu	Income	Alternative	Alternative	]
riei	Requirement	Requirement	Alternative*	for sites	for sites	
				that have	that have	
				less than	at least	]

				30,000	30,000
				square	square
				feet of	feet of
				developable	developable
				area	area
А	18%	23%	30%	35%	30%
В	20%	25%	35%	40%	35%
С	22%	27%	40%	45%	40%

<sup>\*</sup>Requirement increases by 5% if two-bedroom requirement is waived.

- $\underline{(b)}(c)$  Rental Incentive. Qualified rental housing projects, as defined in Section  $\underline{419A.2(g)}$   $\underline{319A.2(g)}$ , are allowed a reduction in their inclusionary housing requirements as follows:
- (1) If the rental housing project chooses to meets its inclusionary housing requirements through on-site construction, off-site construction, or an in-lieu fee, then the project is entitled to a 3% reduction in the requirements specified above in subsection (a).
- (2) If the rental housing project chooses to meet its inclusionary housing requirements through the land dedication option for projects less than 30,000 square feet, then the project is entitled to a 5% reduction in the requirements specified above in the subsection (b)(2).

1	(3) In addition, a rental housing project shall receive a fee waiver from the Eastern				
2	Neighborhood Public Benefit Fee as set forth in Section 427.3 327.3 in the amount of \$1.00 pe				
3	gross square foot.				
4	(4) No rental incentive shall be provided for project that chooses the land dedication				
5	alternative for projects over 30,000 square feet.				
6	$\underline{(c)}$ (d) Adjustments to Requirements for the Inclusionary Housing Component. This				
7	Section is intended to incorporate, rather than supersede, any changes made to Planning				
8	Code Section <sub>5</sub> $\underline{415}$ $\underline{315}$ . In the instance that the base requirements of Section $\underline{415}$ $\underline{315}$ are				
9	amended, the above-noted requirements shall be reviewed, and if appropriate, amended				
10	and/or increased accordingly.				
11	SEC. $\underline{419.6}$ $\underline{319.5}$ . LAND DEDICATION ALTERNATIVE IN THE MISSION NCT				
12	DISTRICT. The Land Dedication alternative is available for any project within the Mission NCT				
13	District under the same terms and conditions as provided for in Section 419 319A.4(b)(2)(A) -				
14	(J).				
15	SEC. (420 formerly Section 318.10). VISITACION VALLEY COMMUNITY FACILITIES				
16	AND INFRASTRUCTURE FEE AND FUND.				
17	Sections 420.1 318.10 through 420.5 318.17, hereafter referred to as Section 420.1 et seq.,				
18	set forth the requirements and procedures for the Visitacion Valley Community Facilities and				
19	Infrastructure Fee and Fund. <i>The effective date of these requirements shall be either November 18</i> ,				
20	2005, which is the date that the requirements originally became effective, or the date a subsequent				
21	modification, if any, became effective.				
22	SEC. <u>420.1</u> <u>318.11</u> . FINDINGS <u>AND POLICY</u> .				
23	$\underline{A.}$ (a) A number of large sites in Visitacion Valley are targeted for substantial changes				
24	of use. Currently there are three applications pending at the City's Planning Department to				
25	develop Executive Park, originally planned as an office complex, into a large housing				

development. In addition, the City has drafted plans for Schlage Lock, long an industrial site, to be transformed into a major mixed-use housing development. Together, these sites would represent over 2,000 new units of housing in areas previously contemplated for office and industrial activities.

For the past thirty years, Executive Park has been the subject of several proposals and development plans. The first Executive Park Development Plan, developed in 1978, considered a development of 833,000 square feet of office space, 174,000 square feet of hotel/meeting space, and 75,000 square feet of retail space. Building permits were issued for the construction of four office buildings and a restaurant under this plan. Three of the office buildings were constructed by 1985, for a total of about 320,000 square feet of office space and 2,500 square feet of retail space. The fourth office building and the restaurant have yet to be constructed.

In 1983, a revised development plan was proposed to amend the previous 1978

Development Plan by adding additional office space and hotel space, and by adding residential use. Overall, and including the four office buildings and the restaurant previously approved, the 1984 Development Plan Amendment called for 1,644,000 square feet of office space, 234,000 square feet of hotel space, 50,000 square feet of retail/restaurant spaces, and 600 residential units.

A 1992 Development Plan added 25,000 square feet of health club space, 10,000 square feet of childcare space, and an additional 10,000 square feet of restaurant space. Following this approval, building permits were issued for the construction of five residential buildings, containing about 287 units. Only two of the residential buildings, containing 128 units, have been constructed.

At present, Executive Park consists of three office buildings containing 320,000 square feet of office space and 2,500 square feet of retail space, and two residential buildings

containing 128 residential units. Since 2003, three project sponsors have filed applications to develop over 1,300 new units of housing, totaling 1,709,000 square feet of residential use. To accommodate these projects, the Planning Commission has forwarded a General Plan Amendment to the Board of Supervisors that would allow for an additional 499 residential units while eliminating 1,324,000 square feet of office space, 10,000 square feet of retail space, and 25,000 square feet of health club use. In addition, the General Plan Amendment would reduce the allowable square footage of childcare use from 13,240 square feet to 10,000 square feet.

At the Schlage Lock site, this company operated a large industrial plant for the better part of a century, providing jobs for area residents and serving as a key part of the community. Ingersoll Rand, the parent company of Schlage Lock, closed the plant in 1999, indicating a wish to sell the property. Since that time, the site has remained vacant and under-utilized.

In 2002, the City sponsored a series of community planning workshops to formulate a community plan for the re-use of the 20-acre site. The community planning workshops, involving several hundred residents of Visitacion Valley and surrounding neighborhoods, produced a written report, "The Visitacion Valley Schlage Lock Community Planning Workshop: Strategic Concept Plan and Workshop Summary." This plan calls for a mix of housing, open space, community-oriented retail and community-oriented institutional uses. The plan contemplates 740 new units of housing on the residential portions of the site. Using a planning standard of 1,000 square feet per unit, the projected square footage of new residential development at the site is 740,000 square feet.

22 Projected New Visitacion Valley
23 Residential Development

24
25 Signature Properties 4

433 units 615,000

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(Executive Park)		square feet
Top Vision	410 units	618,000
(Executive Park)	4 TO UNITS	square feet
Yerby		476,000
(Executive Park)	496 units	square feet
	740	740,000
Schlage Lock	740 units	square feet
<del>-</del>	0.070	2,449,000
Total 2,079 units		square feet

In its environmental review of the Signature Properties application, the San Francisco Planning Department estimates 3,340 new residents at the three Executive Park sites. For the Schlage Lock site, a planning standard of 2.2 new residents per unit is applied to the development, or 1,628 new residents. Together, therefore, these four proposals are expected to introduce 4,968 new residents to the neighborhood.

According to the 2000 Census, there are currently 16,482 residents in Visitacion Valley. With the 4,968 new residents expected through the above projects, the new Visitacion Valley population would be 21,450 residents. Therefore, 23.2% of all Visitacion Valley residents would be new residents at these four project sites.

<u>B.</u> (<del>b)</del> San Francisco's growing population and severe housing crisis requires the development of new housing. To respond to this need for housing, the City is considering granting Conditional Use Authorization, re-zonings, and/or General Plan Amendments for a number of large development sites in Visitacion Valley. These areas are currently occupied primarily by office or industrial uses with minimal community facilities and infrastructure to support a significant residential population. In addition, very few residents currently reside in these areas. New residential development in these areas will impact Visitacion Valley's community facilities and infrastructure and will generate a substantial need for community improvements as the neighborhood's population grows as a result of new residential development. Substantial new investments in community infrastructure, including active recreational spaces, community facilities, and other public services are necessary to mitigate the impacts of new development at these sites.

The amendments to the General Plan, Planning Code and/or Zoning Maps that are necessary to facilitate residential developments at these sites will permit a substantial amount of new residents. More than 2,050 new units representing approximately 5,000 new residents would be anticipated in the Visitacion Valley neighborhood, resulting in a 30% increase in the neighborhood's residential population. The new development will have a profound impact on the neighborhood's dated infrastructure. A comprehensive program of community facilities and public infrastructure is necessary to mitigate the impacts of the proposed new development and to provide these basic community improvements to the neighborhood's growing residential population.

As a result of this new development, property tax revenue is projected to increase.

These revenues will fund improvements and expansions to general City services, including Police, Fire, Emergency, and other services needed to partially meet the increased demand associated with new development. Local impacts on the need for community facilities and

infrastructure will be heightened in Visitacion Valley, compared to those typically funded by City government through property tax revenues. The relative cost of capital improvements, along with the reduced role of State and federal funding sources, increases the necessity for development impact fees to cover these costs. General property tax revenues will not be adequate to fully fund the costs of the community facilities and infrastructure necessary to mitigate the impacts of new development in the Visitacion Valley neighborhood.

Development impact fees are a more cost-effective, realistic way to implement mitigations to a local neighborhood associated with particular developments' impacts. As important, the proposed Visitacion Valley Community Facilities and Infrastructure Fee would be dedicated to the Visitacion Valley area, directing benefits of the fund directly to those who pay into the fund.

While this fee will increase the overall burden on new development in the neighborhood, the burden is typically reflected in a reduced sale price for developable land, or passed on to the buyers/renters of housing in the neighborhood and thus is borne primarily by those who have caused the impact and who will ultimately enjoy the benefits of the community improvements it pays for.

The purpose of the Visitacion Valley Community Facilities and Infrastructure Fee is to provide specific improvements, including active recreational spaces, pedestrian and streetscape improvements, and other facilities and services. The Visitacion Valley Community Facilities and Infrastructure Fee will create the necessary financial mechanism to fund these improvements in proportion to the need generated by new development.

The capital improvements that the fee would fund are clearly described in the ordinance. The fee would be solely used to fund the acquisition, design, and construction of community facilities in the Visitacion Valley neighborhood. The proposed fees only cover

impacts caused by new development and are not intended to remedy already existing deficiencies; those costs will be paid for by other sources.

The City has existing plans for the community facility and infrastructure projects to be funded through this fee. The San Francisco Public Library has an account established, initial funds appropriated, and adopted plans and a preliminary construction schedule for the Visitacion Valley Branch Library. The San Francisco Department of Recreation and Parks has accounts established, initial funds appropriated, and adopted plans and a preliminary construction schedule for the Visitacion Valley projects identified herein. The Department of Public Works, in coordination with the Planning Department, has an account established and adopted plans and a preliminary construction schedule for the Leland Avenue street improvements. It is anticipated that the remaining community facility and infrastructure projects would be at a similar stage of development in terms of having accounts established and plans adopted as the projects listed above when the final developments covered by this ordinance are to apply for City permits.

<u>C.</u> (e) In order to enable the City and County of San Francisco to create a unified, attractive, and safe residential Visitacion Valley neighborhood, and to mitigate the impacts of potential new large developments on community amenities, it is necessary to upgrade existing streets and streetscaping and to develop neighborhood public services, active recreational spaces, and community facilities. To fund such community infrastructure and amenities, new residential development in the neighborhood shall be assessed development impact fees proportionate to the increased demand or such infrastructure and amenities created by the new housing. The City will use the proceeds of the fee to develop community facilities and infrastructure within Visitacion Valley that provides direct benefits to the new housing.

The development of community facilities and infrastructure in the Visitacion Valley neighborhood will provide a benefit to new residents beyond the provision of services. It is

anticipated that new residents will realize an increase in property values due to the enhanced neighborhood amenities financed with the proceeds of the fee. A Visitacion Valley Community Facilities and Infrastructure Fee shall be established for new residential development within Visitacion Valley as set forth herein.

The proposed improvements described below are necessary to serve the new population at the anticipated densities. Cost estimates are based on an assessment of the potential cost to the City of providing the specific improvements. Developer contributions are based upon the percentage of new residents expected in Visitacion Valley at these four project sites, or 23.2%, with the exception of improvements necessary to mitigate impacts that are created entirely by the developers. In these cases, developer contributions are set at 100%.

The proposed Visitacion Valley Community Facilities and Infrastructure Fee would fund mitigations of the impacts of new development on:

- Active Recreational Spaces: development of neighborhood playground, pool, and outdoor education center
  - Library Facilities: construction of a new neighborhood library
  - Community Facilities: development of community spaces available for public uses
- Streetscape Improvements: Blanken Avenue sidewalk widening and lighting improvements; Leland Avenue streetscape improvements

Active Recreational Space: The San Francisco Recreation and Park Department has provided a cost estimate of necessary improvements to the Kelloch-Velasco Playground (\$2,222,500), the Coffman Pool (\$10,600,000), and the Visitacion Valley Greenway-Educational Center for the Sciences and Arts at Tioga Avenue (\$2,054,000). The total developer contribution is deemed to be \$3,451,348.

Library Facilities: The San Francisco Public Library has provided a cost estimate for the construction of the Visitacion Valley Branch Library (\$9,350,000). The total developer contribution is deemed to be \$2,169,200.

Community Facilities: In the Rincon Hill Plan adopted by the Board of Supervisors, the San Francisco Planning Department determined a need of community facilities space at 2.29 square feet for every new resident. Based upon the 4,968 new residents projected for Visitacion Valley from residential development in large opportunity sites, there would be a need for 11,376 square feet of new community center space.

For a comparable land cost, the San Francisco Public Library acquired its current development site on Leland Avenue for \$135 per square foot. For comparable improvement costs, the San Francisco Planning Department estimated a cost of \$400 per square foot to build a new community center in Rincon Hill. Taken together, the cost to build a new community center in Visitacion Valley for the new residents is estimated to be \$6,086,160, a cost to be entirely borne by the developers.

Streetscape Improvements: <u>DPW The San Francisco Department of Public Works</u> and San Francisco Public Utilities Commission estimate the cost to upgrade the Blanken Avenue tunnel to make it more accessible for pedestrians, to be \$152,755. This estimate includes widening the sidewalk and improving the lighting in the tunnel. Because these improvements are necessary to accommodate new pedestrian traffic--and to minimize automobile use--in the new developments, this cost is to be entirely borne by the developers.

<u>DPW</u> The San Francisco Department of Public Works and the San Francisco Planning Department have provided a cost estimate for improvements to Leland Avenue, the commercial core of Visitacion Valley (\$2,621,730). The total developer contribution is deemed to be \$608,241.

2	community facilities and infrastructure improvements is \$12,467,704. At an estimated
3	2,449,000 square feet of new residential development, the developer contribution is \$5.09 per
4	square foot. The Visitacion Valley Community Facilities and Infrastructure Fee shall be
5	established at \$4.58 per square foot, or 90% of the estimated costs of the community
6	improvements. By charging developers less than the maximum amount of the justified impact
7	fee, the City avoids any need to refund money to developers if fees collected exceed costs.
8	D. (d) The Board of Supervisors finds that the Fees imposed in Section 420.1 et seq. this
9	ordinance as impact fees to fund specific improvements, including active recreational spaces,
10	pedestrian and streetscape improvements, and other facilities and services, are proportionate
11	to the need generated by residential development projects in Visitacion Valley. It shall be the
12	policy of the Board of Supervisors that no additional development impact fees specific to
13	Visitacion Valley will be imposed to fund the specific improvements described above. It is the
14	policy of the Board of Supervisors that any future changes to citywide impact fees or other
15	exactions will apply equally to Visitacion Valley as to other areas of the City, unless otherwise
16	excepted by the Board.
17	SEC. <u>420.2</u> <u>318.12</u> . DEFINITIONS. <u>See Section 401 of this Article.</u> the following definitions
18	shall govern this ordinance:
19	(a) "Community facilities" shall mean all uses as defined under Section 209.4(a) of this Code.
20	(b) "Net addition of occupiable square feet of residential use" shall mean occupied floor area,
21	as defined in Section 102.10 of this Code, including bathrooms provided as part of dwelling units, to be
22	occupied by or primarily serving, residential use excluding common areas such as hallways, fitness
23	centers and lobbies, less the occupied floor area in any structure demolished or rehabilitated as part of

the proposed residential development project which occupied floor area was used primarily and

continuously for residential use and was not accessory to any use other than residential use for at least

Total Developer Contribution: The total developer contribution for Visitacion Valley

1

24

1	five years prior to Planning Department approval of the residential development project subject to this
2	Section, or for the life of the structure demolished or rehabilitated, whichever is shorter.
3	(c) "Residential development project" shall mean any new construction, addition, extension,
4	conversion or enlargement, or combination thereof, of an existing structure which includes any
5	occupied floor area of residential use and which has twenty (20) residential units or more; provided,
6	however, that for projects that solely comprise an addition to an existing structure which would add
7	occupied floor area in an amount less than 20 percent of the occupied floor area of the existing
8	structure, the provisions of this Section shall only apply to the new occupied square footage.
9	(d) "Residential use" shall mean any structure or portion thereof intended for occupancy by
10	uses as defined in Section 890.88 of this Code and shall not include any use which qualifies as an
11	accessory use, as defined and regulated in Sections 204 through 204.5.
12	(e) "Sponsor" shall mean an applicant seeking approval for construction of a residential
13	development project subject to this Section and such applicant's successors and assigns.
14	(f) "Townhome" shall mean a dwelling unit that: (i) either is a freestanding building, or shares
15	only walls with other dwelling units; and (ii) has an entrance directly on a sidewalk used by members
16	of the public or residents of the residential development project. "Townhome" shall not mean a
17	dwelling unit of any type located on a podium over garage, community facility, commercial or other
18	space.
19	(g) "Visitacion Valley" shall mean the area bounded by Carter Street and McLaren Park to the
20	west, Mansell Street to the north, Route 101 between Mansell Street and Bayshore Boulevard to the
21	northeast, Bayview Park to the north, Candlestick Park and Candlestick Point Recreation Area to the
22	east, the San Francisco Bay to the southeast, and the San Francisco County line to the south.
23	SEC. 420.3 318.13. APPLICATION; IMPOSITION OF REQUIREMENT.
24	(a) General Application: Section 420.1 et seq. This ordinance shall apply to all
25	residential development projects that:

(	1)	are located	in۱	√isitacion	Valley;	and
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- (2) have both not filed an application or a building permit, site permit, conditional use, planned unit development, environmental evaluation,  $\underline{z}\underline{Z}$ oning  $\underline{m}\underline{M}$ ap amendment or  $\underline{g}\underline{G}$ eneral  $\underline{p}\underline{P}$ lan amendment prior to September 1, 2003, and have filed an application for a building permit, site permit, conditional use, planned unit development, environmental evaluation,  $\underline{z}\underline{Z}$ oning  $\underline{m}\underline{M}$ ap amendment or  $\underline{g}\underline{G}$ eneral  $\underline{p}\underline{P}$ lan amendment on or after September 1, 2003.
- (b) Application to Townhomes: Prior to the issuance by DBI of the first building permit for a Townhome that is part of a residential development project, the Sponsor shall pay to the Treasurer half of the Visitacion Valley Community Facilities and Infrastructure Fee ("Fee") of \$4.58 for each net addition of occupiable square feet of residential use within the Townhome for which the building permit is sought. The Sponsor shall pay to the Treasurer the other half of the Fee prior to the issuance by DBI of the first certificate of occupancy for such Townhome.
- (c) Application to Other Residential Development Projects: Prior to the issuance by DBI of the first certificate of occupancy for any building other than a Townhome that is part of a residential development project, the Sponsor shall pay to the Treasurer the entire Fee of \$4.58 for each net addition of occupiable square feet of residential use within the building for which the certificate of occupancy is sought.
- (b) Amount of Fee. The Visitacion Valley Community Facilities and Infrastructure Fee ("Fee") shall be \$4.58 for each net addition of occupiable square feet of residential use within a development project subject to this Section.
  - (c) (d) Credits for In-Kind Improvements:
- (1) Credit for On-Site Community Facilities: In its review of a proposed residential development project subject to <u>Section 420.1 et seq.</u> this ordinance, the Planning Commission and Board of Supervisors shall apply the planning standard of 2.29 square feet of community

- facilities space for each new resident projected at the residential development project to calculate the residential development project's allocation of community facilities space. The <u>project</u> Ssponsor shall receive a credit against the Fee of \$535 per square foot of community facilities space provided on-site within the boundaries of the residential development project, provided that such credit shall not exceed \$2.24 multiplied by the net addition of occupiable square feet of residential use in the residential development project. To qualify for a credit, the community facilities shall be open and available to the general public on the same terms and conditions as to residents of the residential development project in which the community facilities are located.
- reduce the Fee described in this Section for specific residential development proposals in cases where the <code>Syponsor</code> has entered into an agreement with the City, in form acceptable to the City Attorneys' Office, to provide in-kind improvements to Blanken Avenue. For the purposes of calculating the total value of the in-kind community improvements, the project Sponsor shall provide the <code>Planning</code> Department with a cost estimate for the proposed in-kind improvements from two independent contractors. Based on these estimates, the Director of Planning shall determine their appropriate value and the <code>Planning</code> Commission may reduce the Fee assessed to that project proportionally. The <code>Planning</code> Commission may not reduce the fee by an amount greater than the amount that would be the Sponsor's contribution toward the Blanken Avenue improvements if the Sponsor were to pay the Fee.
- (d) Timing and Payment of Fee. Any fee required by Section 420.1 et seq. shall be paid to the Development Fee Collection Unit at DBI prior to issuance of the first construction document, with an option for the project sponsor to defer payment to prior to issuance of the first certificate of occupancy upon agreeing to pay a deferral surcharge that would be deposited into the Visitacion

1	Valley Community Facilities and Infrastructure Fund in accordance with Section 402 of this Article
2	and Section 107A.13 of the San Francisco Building Code.
3	SEC. 420.4. IMPOSITION OF REQUIREMENTS.
4	(a) Determination of Requirements. The Department shall determine the applicability of
5	Section 420.1 et seq. to any development project requiring a building or site permit and, if Section
6	420.1 et seq. is applicable, the net addition of occupiable square feet of residential use subject to its
7	requirements, and shall impose the fee requirements as a condition of approval for issuance of the
8	building or site permit. The project sponsor shall supply any information necessary to assist the
9	Department in this determination.
10	(b) Notice to Development Fee Collection Unit of Requirements. Prior to issuance of the
11	building or site permit for a development project subject to Section 420 et seq., the Department shall
12	notify the Development Fee Collection Unit at DBI of its final determination of any fee requirements,
13	including any fee credits for in-kind improvements, in addition to the other information required by
14	Section 402(b) of this Article.
15	(c) Development Fee Collection Unit Notice to Department. The Development Fee
16	Collection Unit at DBI shall provide notice in writing or electronically to the Department prior to
17	issuing the first certificate of occupancy for any development project subject to Section 420.1 et seq.
18	that has elected to satisfy its fee requirement with credits-in-kind improvements. If the Department
19	notifies the Unit at such time that the sponsor has not satisfied the in-kind improvements requirements
20	of Section 420.3, the Director of DBI shall deny any and all certificates of occupancy until the subject
21	project is brought into compliance.
22	(d) Process for Revisions of Determination of Requirements. In the event that the
23	Department or the Commission takes action affecting any development project subject to Section 420.1
24	et seq. and such action is subsequently modified, superseded, vacated, or reversed by the Department
25	

or the Commission, Board of Appeals, the Board of Supervisors,	or by court	action, th	ne procedures of
Section 402(c) of this Article shall be followed.	•		*

(e) Treasure's Certification: Upon payment of the Fee to the Treasurer as required under this Section and upon request of the Sponsor, the Treasurer shall issue a certification that the Fee has been half or fully paid, as the case may be. The Sponsor shall present such certification to the Planning Department and DBI prior to the issuance by DBI of (i) the first site permit for each Townhome that is part of a residential development project, and (ii) the first certificate of occupancy for each building that is part of a residential development project, as the case may be. DBI shall not issue such building permit or first certificate of occupancy without the Treasurer's certification as described above. Any failure of the Treasurer, DBI, or the Planning Department to give any notice under this Section shall not relieve a Sponsor from compliance with this Section. Where DBI inadvertently issues a building permit or a first certificate of occupancy without payment of the Fee or portion thereof as required by this Section, DBI shall not issue any further certificates of occupancy for the residential development project without notification from the Treasurer that the Fee or portion thereof as required by this Section has been paid. The procedure set forth in this Subsection is not intended to preclude enforcement of the Provisions of this Section under any other section of this Code, or other authority under the laws of the State of California.

## (f) Waiver or Reduction:

(1) A project applicant of any project subject to the requirements in this Section may appeal to the Board of Supervisors for a reduction, adjustment, or waiver of the requirements based upon the absence of any reasonable relationship or nexus between the impact of development and the amount of the fee charged.

(2) A project applicant subject to the requirements of this Section who has received an approved building permit, conditional use permit or similar discretionary approval and who submits a new or revised building permit, conditional use permit or similar discretionary approval for the same

<del>property may</del>	appeal for	<del>a reduction,</del>	<del>adjustment</del>	<del>or waiver</del>	of the requ	<del>iirements wit</del>	<del>th respect to th</del>	e
<del>square footag</del>	<del>e of constri</del>	<del>iction previo</del>	ously approv	<del>ed.</del>				

(3) Any such appeal shall be made in writing and filed with the Clerk of the Board no later than 15 days after the date the Sponsor is required to pay to the Treasurer the fee as required in this Section. The appeal shall set forth in detail the factual and legal basis for the claim of waiver, reduction, or adjustment. The Board of Supervisors shall consider the appeal at the hearing within 60 days after the filing of the appeal. The appellant shall bear the burden of presenting substantial evidence to support the appeal, including comparable technical information to support appellant's position. The decision of the Board shall be by a simple majority vote and shall be final. If a reduction, adjustment, or waiver is granted any change in use within the project shall invalidate the waiver, adjustment, or reduction of the fee. If the Board grants a reduction, adjustment or waiver, the Clerk of the Board shall promptly transmit the nature and extent of the reduction, adjustment or waiver to the Treasurer.

SEC. <u>420.4</u> <u>318.14</u>. LIEN PROCEEDINGS. <u>If, for any reason, the fee imposed under Section</u> <u>420.3 remains unpaid following issuance of the certificate of occupancy, the Development Fee</u> <u>Collection Unit at DBI shall institute lien proceedings to make the entire unpaid balance of the fee, plus interest and any deferral surcharge, a lien against all parcels used for the development project in accordance with Section 408 of this Article and Section 107A.13.215 of the San Francisco Building Code.</u>

(a) A Sponsor's failure to comply with the requirements of Section 319.3, shall constitute cause for the City to record a lien against the housing development project in the sum of the Fee required under Section 319.3. If, for any reason, (i) more than 50% of the Fee remains unpaid following issuance of the first site or building permit for a Townhome that is part of a residential development project, or (ii) any portion of the Fee remains unpaid following issuance of the first certificate of occupancy for any building that is part of a residential development protect, any amount

then due shall accrue interest at the rate of one and one-half percent per month, or fraction thereof,

from the date of issuance of the permit or certificate as the case may be, until the date of final payment
in the unpaid but due amount.

(b) If for any reason, the Fee or portion thereof imposed pursuant to this ordinance remains unpaid following issuance of the permit or certificate of occupancy as applicable, the Treasurer shall initiate proceedings in accordance with Article XX of Chapter 10 of the San Francisco Administrative Code to make the entire unpaid balance of the Fee, including interest, a lien against all parcels used for the residential development project and shall send all notices required by that Article to the owner of the property as well as the Sponsor. The Treasurer shall also prepare a preliminary report notifying the Sponsor of a hearing to confirm such report by the Board of Supervisors at least 10 days before the date of the hearing. The report to the Sponsor shall contain the Sponsor's name, a description of the Sponsor's housing development project, a description of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the current year, a description of the alleged violation of this ordinance, and shall fix a time, date, and place for hearing. The Treasurer shall cause this report to be mailed to the Sponsor and each owner of record of the parcels of real property subject to lien. Except for the release of lien recording fee authorized by Administrative Code Section 10.237, all sums collected by the Tax Collector pursuant to this ordinance shall be held in trust by the Treasurer and deposited in the Fund established in Section 319.6.

(c) Any notice required to be given to a Sponsor or owner shall be sufficiently given or served upon the Sponsor or owner for all purposes hereunder if personally served upon the Sponsor or owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the Sponsor or owner at the official address of the Sponsor or owner maintained by the Tax Collector for the mailing of tax bills or, if no such address is available, to the Sponsor at the address of the residential development project, and to the applicant for the building permit or certificate of occupancy, as the case may be, at the address on the permit application.

SEC. 318.15.	FEE REFUND	WHEN BUILDING	PERMIT EXPIRES PRIC	R TO
COMPLETION OF V	VORK AND CO	MMENCEMENT OF	COCCUPANCY	

In the event a building permit expires prior to completion of the work on and commencement of occupancy of a residential development project so that it will be necessary to obtain a new permit to carry out any development, the obligation to comply with this ordinance shall be cancelled, and any Fee previously paid to the Treasurer shall be refunded. If and when the Sponsor applies for a new building permit, the procedures set forth in this ordinance regarding payment of the Fee shall be followed.

SEC. <u>420.5</u> <u>318.16</u>. VISITACION VALLEY COMMUNITY FACILITIES AND INFRASTRUCTURE FUND.

- (a) There is hereby established a separate fund set aside for a special purpose entitled the Visitacion Valley Community Facilities and Infrastructure Fund ("Fund"). All monies collected by <u>DBI</u> the Treasurer pursuant to Section <u>420.3(b)</u> 319.3(b) shall be deposited in the Fund which shall be maintained by the Controller.
- (b) The receipts in the Fund are, subject to the budgetary and fiscal provisions of the Charter, to be used solely to fund community facilities and infrastructure in Visitacion Valley, including but not limited to capital improvements to library facilities, playgrounds, recreational facilities, and major streets.
- (c) No portion of the Fund may be used, by way of loan or otherwise, to pay any administrative, general overhead, or similar expense of any public entity.
- (d) The Controller shall not release any monies from the Fund without prior approval of the Board of Supervisors for an expenditure. City Agencies responsible for the construction or improvement of public infrastructure subject to this ordinance, including but not limited to the San Francisco Public Library, DPW *the Department of Public Works*, and the Department of Recreation and Parks, shall request funds from the Board of Supervisors as necessary.

1	Before approving any expenditures, the Board of Supervisors shall determine the relative
2	impact from the residential development on public infrastructure in Visitacion Valley described
3	in $\underline{Section~420.56(b)}~319.6(b)$ and shall insure that the expenditures are consistent with
4	mitigating the impacts from the development.
5	(e) The Controller's Office shall file an annual report with the Board of Supervisors
6	beginning one year after the effective date of <u>Section 418.1 et seq.</u> this ordinance, which report
7	shall set forth the amount of money collected in the Fund.
8	SEC. 318.17. PARTIAL INVALIDITY AND SEVERABILITY.
9	If any provision of this ordinance, or its application to any residential development project is
10	held invalid, the remainder of the ordinance, or the application of such provision to other residential
11	development projects shall not be affected thereby.
12	SEC. 421 (formerly Section 326). MARKET AND OCTAVIA COMMUNITY
13	IMPROVEMENTS FUND.
14	Sections 421.1 326.1 to through 421.7 326.8, hereafter referred to as Section 421.1 et seq., set
15	forth the requirements and procedures for the Market and Octavia Community Improvements
16	Fund. The effective date of these requirements shall be either April 3, 2008, the date that the
17	requirements originally became effective, or the date a subsequent modification, if any, became
18	<u>effective.</u>
19	SEC. <u>421.1</u> <del>326.1</del> . FINDINGS.
20	A. Market and Octavia Plan Objectives. The Market and Octavia Area Plan
21	embodies the community's vision of a better neighborhood, which achieves multiple objectives
22	including creating a healthy, vibrant transit-oriented neighborhood. The Planning Department
23	coordinated development of the Area Plan objectives around the tenants of the Better

Neighborhood Planning process and within the larger framework of the General Plan.

24

The Market and Octavia Plan Area encompasses a variety of districts, most of which are primarily residential or neighborhood commercial. The Area Plan calls for a maintenance of the well-established neighborhood character in these districts with a shift to a more transit-oriented type of districts. A transit-oriented district, be it neighborhood commercial or residential in character, generates a unique type of infrastructure needs.

The overall objective of the Market and Octavia planning effort is to encourage balanced growth in a centrally located section of the City that is ideal for transit oriented development. The Area Plan calls for an increase in housing and retail capacity simultaneous to infrastructure improvements in an effort to maintain and strengthen neighborhood character.

B. Need for New Housing and Retail. New residential construction in San Francisco is necessary to accommodate a growing population. The population of California has grown by more than 11 percent since 1990 and is expected to continue increasing. The San Francisco Bay Area is growing at a rate similar to the rest of the state.

The City should encourage new housing production in a manner that enhances existing neighborhoods and creates new high-density residential and mixed-use neighborhoods. One solution to the housing crisis is to encourage the construction of higher density housing in areas of the City best able to accommodate such housing. Areas like the Plan Area can better accommodate growth because of easy access to public transit, proximity to downtown, convenience of neighborhood shops to meet daily needs, and the availability of development opportunity sites. San Francisco's land constraints, as described in Section 418.1(A) 318.1 (A), limit new housing construction to areas of the City not previously designated as residential areas, infill sites, or areas that can absorb increased density.

The Market and Octavia Plan Area presents opportunity for infill development on various sites, including parcels along Octavia Boulevard known as "the Central Freeway"

1 parcels," some parcels along Market Street, and the SoMa West portions of the Plan Area.

These sites are compelling opportunities because new housing can be built within easy walking distance of the downtown and Civic Center employment centers and City and regional transit centers, while maintaining the comfortable residential character and reinforcing the

unique and exciting neighborhood qualities.

To respond to the identified need for housing, repair the fabric of the neighborhood, and support transit-oriented development, the Market and Octavia Plan Area is zoned for the appropriate residential and commercial uses. The Planning Department is adding a Van Ness Market Downtown Residential Special Use District (VNMDR-SUD) in the Plan Area and establishing a Residential Transit-oriented (RTO) district and several Neighborhood Commercial Transit (NCT) districts. New zoning controls encourage housing and commercial development appropriate to each district.

The plan builds on existing neighborhood character and establishes new standards for amenities necessary for a transit-oriented neighborhood. A transit-oriented neighborhood requires a full range of neighborhood serving businesses. New retail and office space will provide both neighborhood- and City-serving businesses.

San Francisco is experiencing a severe shortage of housing available to people at all income levels, especially to those with the lowest incomes while seeing a sharp increase in housing prices. The Association of Bay Area Governments' (ABAG) Regional Housing Needs Determination (RHND) forecasts that San Francisco must produce 2,716 new units of housing annually to meet projected needs. At least 5,639 of these new units should be available to moderate income households. New affordable units are funded through a variety of sources, including inclusionary housing and in lieu fees leveraged by new market rate residential development pursuant to Sections 413 313 and 415 315. The Planning Department projects

that approximately 1,400 new units of affordable housing will be developed as a result of the plan. New Development Requires new Community Infrastructure.

The purpose for new development in the Plan Area is established above (Section 421.1(A) 326.1(a)). New construction should not diminish the City's open space, jeopardize the City's Transit First Policy, or place undue burden on the City's service systems. The new residential and *commercial non-residential* construction should preserve the existing neighborhood services and character, as well as increase the level of service for all modes necessary to support transit-oriented development. New development in the area will create additional impact on the local infrastructure, thus generating a substantial need for community improvements as the district's population and workforce grows.

The amendments to the General Plan, Planning Code, and Zoning Maps that correspond to <u>Section 421.1 et seq.</u> this ordinance will permit an increased amount of new residential and commercial development. The Planning Department anticipates an increase of 5,960 units within the next 20 years, and an increase of 9,875 residents, as published in the environmental impact report. This new development will have an extraordinary impact on the Plan Area's infrastructure. As described more fully in the Market and Octavia Plan Final Environmental Impact Report, <u>San Francisco Planning Department, Case No.</u> on file with the Clerk of the Board in File No. 071157, and the Market and Octavia Community Improvements Program Document, San Francisco Planning Department, <u>Case No.</u> on file with the Clerk of the Board in File No. 071157, new development will generate substantial new pedestrian, vehicle, bicycle, and transit trips which will impact the area. The transition to a new type of district is tantamount to the development of new subdivisions, or the transition of a district type, in terms of the need for new infrastructure.

The Market and Octavia Area Plan proposes to mitigate these impacts by providing extensive pedestrian, transit, traffic-calming and other streetscape improvements that will

encourage residents to make as many daily trips as possible on foot, by bicycle or on transit; by creating new open space, greening, and recreational facilities that will provide necessary public spaces; and by establishing a range of other services and programming that will meet the needs of community members. A comprehensive program of new public infrastructure is necessary to lessen the impacts of the proposed new development and to provide the basic community improvements to the area's new community members. The Market and Octavia Community Improvements Program Document provides a more detailed description of proposed Community Improvements.

In order to enable *the City and County of* San Francisco to provide necessary public services to new residents; to maintain and improve the Market and Octavia Plan Area character; and to increase neighborhood livability and investment in the district, it is necessary to upgrade existing streets and streetscaping; acquire and develop neighborhood parks, recreation facilities and other community facilities to serve the new residents and workers.

While the open space requirements imposed on individual developments address minimum needs for private open space and access to light and air, such open space does not provide the necessary public social and recreational opportunities as attractive public facilities such as sidewalks, parks and other community facilities that are essential urban infrastructure, nor does it contribute to the overall transformation of the district into a safe and enjoyable transit-oriented neighborhood.

C. Program Scope. The purpose of the proposed Market and Octavia Community Improvements Infrastructure Impact Fees is to provide specific public improvements, including community open spaces, pedestrian and streetscape improvements and other facilities and services. These improvements are described in the Market and Octavia Area Plan and Neighborhood Plan and the accompanying ordinances, and are necessary to meet established City standards for the provision of such facilities. The Market and Octavia

Community Improvements Fund and Community Improvements Infrastructure Impact Fee will
create the necessary financial mechanism to fund these improvements in proportion to the
need generated by new development.

National and international transportation studies (such as the Dutch Pedestrian Safety Research Review. T. Hummel, SWOV Institute for Road Safety Research (Holland), and University of North Carolina Highway Safety Research Center for the U.S. Department of Transportation, 1999 on file with the Clerk of the Board *in File No.* have demonstrated that pedestrian, traffic-calming and streetscape improvements of the type proposed for the Market and Octavia Plan Area result in safer, more attractive pedestrian conditions. These types of improvements are essential to making pedestrian activity a viable choice, thereby helping to mitigate traffic impacts associated with excess automobile trips that could otherwise be generated by new development.

The proposed Market and Octavia Community Infrastructure Impact Fee is necessary to maintain progress towards relevant state and national service standards, as well as local standards in the Goals and Objectives of the General Plan for open space and streetscape improvements as discussed in *Planning Code* & Section 418.1(F) 318.1(F). Additionally the fee contributes to library resources and childcare facilities standards discussed below:

Library Resources: New residents in Plan Area will generate a substantial new need for library services. The San Francisco Public Library does not anticipate adequate demand for a new branch library in the Market and Octavia Plan Area at this time. However, the increase in population in Plan Area will create additional demand at other libraries, primarily the Main Library and the Eureka Valley Branch Library. The Market and Octavia Community Infrastructure Impact Fee includes funding for library services equal to \$69.00 per new resident, which is consistent with the service standards used by the San Francisco Public Library for allocating resources to neighborhood branch libraries. Child Care Facilities: New

nouseholds in the Plan Area will generate a need for additional childcare facilities. Childcare
services are integral to the financial and social success of families. Nationwide, research and
policies are strengthening the link between childcare and residential growth, many Bay Area
counties are leading in efforts to finance new childcare through new development. San Mateo
has conducted detailed research linking housing to childcare needs. Santa Clara County has
developed exemplary projects that provide childcare facilities in proximity to transit stations,
and Santa Cruz has levied a fee on residential development to fund childcare. Similarly many
research efforts have illustrated that adequate childcare services are crucial in supporting a
healthy local economy, see research conducted by Louise Stoney, Mildred Warner, PPIC,
County of San Mateo, CA on file with the Clerk of the Board in File No
MOCD's Project Connect Report identified childcare as an important community service in
neighboring communities. Project connect did not survey the entire Market and Octavia Plan
Area, it focused on low income communities, including Market and Octavia's neighbors in the
Mission, Western Addition, and the Tenderloin. The Department of Children Youth and Their
Families projects new residents of Market and Octavia will generate demand for an additional
435 childcare spaces, of those 287 will be serviced through new child care development
centers.

D. Programmed Improvements and Costs. Community improvements to mitigate the impact of new development in the Market and Octavia Plan Area were identified through a community planning process, based on proposals in the Market and Octavia Area Plan on file with the Clerk of the Board in File No.071158, and on a standards based analysis, and on community input during the Plan adoption process. The Planning Department developed cost estimates to the extent possible for all proposed improvements. These are summarized by use type in Table 1. Cost projections in Table 1 are realistic estimates made by the Planning Department of the actual costs for improvements needed to support new development. More

Improvements Program Document. Cost estimates for some items on Table 1 are to be determined through ongoing analyses conducted in coordination with implementation of the Market and Octavia Plan Community Improvements Program. In many cases these projects require further design work, engineering, and environmental review, which may alter the nature of the improvements; the cost estimates are still reasonable approximates for the eventual cost of providing necessary community improvements to respond to identified community needs. The Board of Supervisors is not committing to the implementation of any particular project at this time. Projects may be substituted for like projects should new information from the Citizens Advisory Committee, the Interagency Plan Implementation Committee, other stakeholders, or the environmental review process illustrate that substitute projects should be prioritized. Cost projections will be updated at a minimum approximately every five years after adoption.

Table 1.

Cost of proposed community improvements in the Market and Octavia Plan Area.

<u> </u>	
Market and Octavia	
Community Improvements	
Greening	\$58,310,000
Parks	\$6,850,000
Park Improvements	\$ TBD
Vehicle	\$49,260,000
Pedestrian	\$23,760,000
Transportation	\$81,180,000

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Transit User Infrastructure	\$ TBD
Bicycle	\$1,580,000
Childcare	\$17,170,000
Library Materials	\$690,000
Recreational Facilities	\$15,060,000
Future Studies	\$460,000
Program Administration	\$4,730,000
Total	\$258,900,000

Provision of affordable housing needs are addressed in Sections <u>413</u> <u>313</u> and <u>415</u> <u>315</u> of <u>the Planning this</u> Code. Additionally subsidized affordable housing may be granted a waiver from the Market and Octavia Community Improvement Fee as provided for in <u>\*Section 406 of this Article 326.3 (h)(3)</u>. This waiver may be leveraged as a local funding 'match' to Federal and State affordable housing subsidies enabling affordable housing developers to capture greater subsidies for projects in the Plan Area.

E. Sharing the Burden. As detailed above, new development in the Plan Area will clearly generate new infrastructure demands.

To fund such community infrastructure and amenities, new development in the district shall be assessed development impact fees proportionate to the increased demand for such infrastructure and amenities. The City will use the proceeds of the fee to build new infrastructure and enhance existing infrastructure, as described in preceding sections. A Community *Improvements Infrastructure* Impact Fee shall be established for the Van Ness and

Market Downtown Residential Special Use District (VNMDR-SUD), and the Neighborhood Commercial Transit (NCT) and Residential Transit Oriented (RTO) Districts as set forth herein.

Many counties, cities and towns have one standardized impact fee schedule that covers the entire municipality. Although this type of impact fee structure works well for some types of infrastructure, such as affordable housing and basic transportation needs, it cannot account for the specific improvements needed in a neighborhood to accommodate specific growth. A localized impact fee gives currency to the community planning process and encourages a strong nexus between development and infrastructure improvements.

Development impact fees are an effective approach to achieve neighborhood mitigations and associate the costs with new residents, workers, and a new kind of development. The proposed Market and Octavia Community \*Improvements\* Infrastructure\* Impact Fee would be dedicated to infrastructure improvements in the Plan Area, directing benefits of the fund clearly to those who pay into the fund, by providing necessary infrastructure improvements, needed to serve new development. The net increases in individual property values in these areas due to the enhanced neighborhood amenities financed with the proceeds of the fee are expected to exceed the payments of fees by project sponsors.

The fee rate has been calculated by the Planning Department based on accepted professional methods for the calculation of such fees. The Market and Octavia Community Improvements Program Document contains a full discussion of impact fee calculation. Cost estimates are based on an assessment of the potential cost to the City of providing the specific improvements described in the Market and Octavia Plan Area. The *Planning* Department assigned a weighted value to new construction based on projected population increases in relation to the total population.

The proposed fee would cover less than 80% of the estimated costs of the community improvements calculated as necessary to mitigate the impacts of new development. By charging developers less than the maximum amount of the justified impact fee, the City avoids any need to refund money to developers if the fees collected exceed costs. The proposed fees only cover impacts caused by new development and are not intended to remedy existing deficiencies; those costs will be paid for by public, community, and other private sources.

The Market and Octavia community improvements program relies on public, private, and community capital. Since 2000, when the Market and Octavia planning process was initiated, the area has seen upwards of \$100 million in public investment, including the development of Octavia Boulevard, the new Central freeway ramp, Patricia's Green in Hayes Valley and related projects. Additionally private entities have invested in the area by improving private property and creating new commercial establishments. Community members have invested by creating a Community Benefits District in the adjacent Castro neighborhood, organizing design competitions, and lobbying for community programming such as a rotating arts program on Patricia's Green in Hayes Valley. Project sponsor contributions to the Market and Octavia Community Improvements Fund will help leverage additional public and community investment.

As a result of this new development, projected to occur over a 20-year period, property tax revenue is projected to increase by as much as \$28 million annually when projected housing production is complete. Sixteen million dollars of this new revenue will be diverted directly to San Francisco (see the Market and Octavia Community Improvements Program Document for a complete discussion of increased property tax revenue). These revenues will fund improvements and expansions to general City services, including police, fire, emergency, and other services needed to partially meet increased demand associated with new development. New development's local impact on community infrastructure will be greater in

1	the Market and Octavia Plan Area, relative to those typically funded by City government
2	through property tax revenues. Increased property taxes will contribute to continued
3	maintenance and service delivery of new infrastructure and amenities. The City should pursue
4	$\pm \underline{S}$ tate enabling legislation that directs growth related increases in property tax directly to the
5	neighborhood where growth is happening, similar to the redevelopment agencies' Tax
6	Increment Financing tool. If such a revenue dedication tool does become available, the
7	Planning Department should pursue an ordinance to adopt and apply a tax increment district
8	to the Market and Octavia Plan Area even if the Plan is already adopted by the Board of
9	Supervisors and in effect. The relative cost of capital improvements, along with the reduced
10	role of State and Federal funding sources, increases the necessity for development impact
11	fees to cover these costs. Residential and commercial impact fees are one of the many
12	revenue sources necessary to mitigate the impacts of new development in the Market and
13	Octavia Plan Area.
14	SEC. <u>421.2</u> <u>326.2</u> . DEFINITIONS. <u>See Section 401 of this Article.</u> The The following
15	definitions shall govern this ordinance:
16	(a) Definitions from Section 318.2 shall apply unless otherwise noted in this Section.
17	(b) "Community facilities" shall mean all uses as defined under Section 209.4(a) and
18	209.3(d) of this Code.
19	(c) "Commercial use" shall mean any structure or portion thereof intended for occupancy
20	by retail or office uses that qualify as an accessory use, as defined and regulated in Sections 204
21	through 204.5.
22	(d) "Commercial development project" shall mean any new construction, addition,
23	extension, conversion or enlargement, or combination thereof, of an existing structure which includes
24	any occupied floor area of commercial use; provided, however, that for projects that solely comprise
25	an addition to an existing structure which would add occupied floor area in an amount less than 20

1	percent of the occupied floor area of the existing structure, the provisions of this Section shall only
2	apply to the new occupied square footage.
3	(e) "In-Kind Agreement" shall mean an agreement acceptable in form and substance to

- (e) "In Kind Agreement" shall mean an agreement acceptable in form and substance to the City Attorney and the Director of Planning between a project sponsor and the Planning Commission subject to the approval of the Planning Commission in its sole discretion to provide a specific set of community improvements, at a specific phase of construction, in lieu of contribution to the Market and Octavia Community Improvement Fund. The In Kind Agreement shall also mandate a covenant of the project sponsor to reimburse all City agencies for their administrative and staff costs in negotiating, drafting, and monitoring compliance with the In Kind Agreement. The City also shall require the project sponsor to provide a letter of credit or other instrument, acceptable in form and substance to the Planning Department and the City Attorney, to secure the City's right to receive payment as described in the preceding sentence.
- "Net addition of occupiable square feet of commercial use" shall mean oOccupied floor area, as defined in Section 102.10 of this Code, to be occupied by or primarily serving, non-residential use excluding common areas such as hallways, maintenance facilities and lobbies, less the occupied floor area in any structure demolished or rehabilitated as part of the proposed commercial development project which occupied floor area was used primarily and continuously for commercial use and was not accessory to any use other than residential use for at least five years prior to Planning Department approval of the residential development project subject to this Section, or for the life of the structure demolished or rehabilitated, whichever is shorter.
- (g) "Program." shall mean the Market and Octavia Community Improvements as described in the Market and Octavia Community Improvements Program Document.
- (h) "Program Area" shall mean the Market and Octavia Plan Area in Map 1 (Land Use Plan) of the Market and Octavia Area Plan of the San Francisco General Plan, which includes those districts zoned RTO, NCT, or any neighborhood specific NCT, a few parcels zoned RH-1 or RH-2, and

those parcels within the Var	<del>ı Ness and Market</del>	Downtown Reside	ntial Special Use	<del>District</del>
(VMDRSUD).				

(i) "Waiver Agreement" means an agreement acceptable in form and substance to the Planning Department and the City Attorney, under which the City agrees to waive all or a portion of the Community Improvements Impact Fee, conditioned upon the project sponsor's covenant to make a good faith effort to secure the formation of a Community Facilities (Mello-Roos) District, if such a district has not already been successfully formed, and in any event to take all steps necessary to support the construction of a portion of the improvements described in Sections 326.6 (the "CFD Improvements") using the proceeds of one or more series of special tax bonds or moneys otherwise made available by such a district ("CFD Funds"). Such agreement shall include a specific description of the CFD Improvements and a specific date for the commencement of such improvements. Such agreement shall also provide that the project sponsor shall pay the full amount of the waived Community Improvements Impact Fee plus interest in the event that CFD Funds are not received in amounts necessary to commence construction of the CFD Improvements on the stated commencement date listed in the Waiver Agreement. The City also shall require the project sponsor to provide a letter of credit or other instrument, acceptable in form and substance to the Planning Department and the City Attorney, to secure the City's right to receive payment as described in the proceeding sentence.

(j) "Residential Space Subject to the Community Improvement Impact Fee." means eEach net addition of occupiable square feet within the Program Area which results in an additional residential unit or contributes to a 20 percent increase of residential space from the time that this ordinance is adopted within the Market and Octavia Community Improvements Fund.

(k) "Commercial Space Subject to the Community Improvement Impact Fee" means for each net addition of occupiable square feet within the Program Area which results in an additional commercial unit or any increased commercial capacity that is beyond 20 percent of the non-residential capacity at the time that this ordinance is adopted.

- (a) Application. Section 421.1 et seq. shall apply to any development project located in the Market and Octavia Infrastructure Program Area, which Program Area. The Market and Octavia Community Improvements Neighborhood Program is hereby established and shall be implemented through district-specific community improvements funds which apply to the following areas: The Program Area includes properties identified as part of the Market and Octavia Plan Area in Map 1 (Land Use Plan) of the Market and Octavia Area Plan of the San Francisco General Plan.
  - (b) Amount of Market and Octavia Community Infrastructure Impact Fees; Timing of

    Payment. The sponsor shall pay to the Treasurer Market and Octavia Community Improvements

    Infrastructure Impact Fees of the following amounts:
  - (1) <u>Unless a Waiver Agreement has been executed, Pprior</u> to the issuance by DBI of the <u>first construction document</u> <u>site or building permit</u> for a residential development project, or residential component of a mixed use project within the Program Area, a \$10.00 Community <u>Improvement Infrastructure</u> Impact Fee in the Market and Octavia Plan Area, as described in (a) above, for the Market and Octavia Community Improvements Fund, for each net addition of occupiable square feet which results in an additional residential unit or contributes to a 20 percent increase of residential space from the time that Section <u>421.1 et seq.</u> <u>this ordinance</u> is adopted.
  - (2) <u>Unless a Waiver Agreement has been executed, Pprior to the issuance by DBI of the</u> <u>first construction document site or building permit</u> for a commercial <u>non-residential</u> development project, or <u>commercial non-residential</u> component of a mixed use project within the Program Area, a \$4.00 Community Improvement Impact Fee in the Market and Octavia Plan Area, as described in (a) above, for the Market and Octavia Community Improvements Fund for each net addition of occupiable square feet which results in an additional <u>commercial non-residential</u>

capacity that is beyond 20 percent of the non-residential capacity at the time that <u>Section 421.</u>	. 1
et seq. this ordinance is adopted.	

- (c) Upon request of the sponsor and upon payment of the Community Improvements Impact
  Fee in full to the Treasurer, the execution of a Waiver Agreement or In-Kind Agreement approved as
  described herein, the Treasurer shall issue a certification that the obligations of this section of the
  Planning Code have been met. The sponsor shall present such certification to the Planning Department
  and DBI prior to the issuance by DBI of the first site or building permit for the development project.

  DBI shall not issue the site or building permit without the Treasurer's certification. Any failure of the
  Treasurer, DBI, or the Planning Department to give any notice under this Section shall not relieve a
  sponsor from compliance with this Section. Where DBI inadvertently issues a site or building permit
  without payment of the fee, Planning and DBI shall not issue any further permits or a certificate of
  occupancy for the project without notification from the Treasurer that the fees required by this Section
  have been paid or otherwise satisfied. The procedure set forth in this Subsection is not intended to
  preclude enforcement of the provisions of this Section under any other section of this Code, or other
  authority under the laws of the State of California.
  - (c) (d) Fee Adjustments.

(1) Inflation Adjustments. The Controller may make annual adjustments of the development fees for inflation in accordance with Section 409 of this Article. The Planning Commission may adjust the amount of the development impact fees set forth in the annual fee adjustments on an annual basis before the annual budget is approved. The Market and Octavia Community Improvements Infrastructure Impact Fee adjustments should be based on the following factors:

(a) the percentage increase or decrease in the cost to acquire real property for public park and open space use in the area and (b) the percentage increase or decrease in the construction cost of providing these and other improvements listed in Section 421.1(E) § 326.1(E)(a). Fluctuations in the construction market can be gauged by indexes such as the

- Engineering News Record or a like index. Revision of the fee should be done in coordination with revision to other like fees, such as those detailed in Sections 247, 414 313, 414 314, 415 315, 418 318, and 419 319 of this the Planning Code. The Planning Department shall provide notice of any fee adjustment including the formula used to calculate the adjustment, on its website and to any interested party who has requested such notice at least 30 days prior to the adjustment taking effect.
  - adjustments may be made to the fee to reflect changes to (a) the list of planned community improvements listed in <u>Section 421.1(D)</u> § 326.1(D); (b) re-evaluation of the nexus based on new conditions; or (c) further planning work which recommends a change in the scope of the community improvements program. Changes may not be made to mitigate temporary market conditions. Notwithstanding the foregoing, it is the intent of the Board of Supervisors that it is not committing to the implementation of any particular project at this time and changes to, additions, and substitutions of individual projects listed in the related program document can be made without adjustment to the fee rate or <u>Section 421.1 et seq. this ordinance</u> as those individual projects are placeholders that require further public deliberation and environmental review.
  - (3) Unless and until an adjustment has been made, the schedule set forth in this <u>Section 421.1 et seq.</u> <u>ordinance</u> shall be deemed to be the current and appropriate schedule of development impact fees.
  - (d) (e) Option for In-Kind Provision of Community Improvements Infrastructure and Fee

    Credits. The Planning Commission may reduce the Market and Octavia Community

    Improvements Infrastructure Impact Fee described in (b) above owed for specific development

    projects proposals in cases where a project sponsor has entered into an In-Kind Agreement with the City to provide In-Kind improvements in the form of streetscaping, sidewalk widening,

neighborhood open space, community center, and other improvements that result in new
public infrastructure and facilities described in Section $\underline{421.1(E)(a)}$ $\underline{326.1(E)(a)}$ or similar
substitutes. For the purposes of calculating the total value of In-Kind community
improvements, the project sponsor shall provide the Planning Department with a cost estimate
for the proposed In-Kind community improvements from two independent contractors or, if
relevant, real estate appraisers. If the City has completed a detailed site specific cost estimate
for a planned community improvement this may serve as one of the cost estimates, required
by this clause; if such an estimate is used it must be indexed to current cost of construction.
Based on these estimates, the Director of Planning shall determine their appropriate value and
the <i>Planning</i> Commission may reduce the Community <i>Improvements Infrastructure</i> Impact Fee
assessed to that project proportionally. Approved In-Kind improvements should generally
respond to priorities of the community, or fall within the guidelines of approved procedures for
prioritizing projects in the Market and Octavia Community Improvements Program. Open
space or streetscape improvements, including off-site improvements per the provisions of this
Special Use District, proposed to satisfy the usable open space requirements of Section 135
and 138 of this Code are not eligible for credit toward the contribution as In-Kind
improvements. No credit toward the contribution may be made for land value unless
ownership of the land is transferred to the City or a permanent public easement is granted, the
acceptance of which is at the sole discretion of the City. A permanent easement shall be
valued at no more than 50% of appraised fee simple land value, and may be valued at a lower
percentage as determined by the Director of Planning in its his or her sole discretion. Any
proposal for contribution of property for public open space use shall follow the procedures of
Subsection (6)(D) below. The <i>Planning</i> -Commission may reject In-Kind improvements if they
do not fit with the priorities identified in the plan, by the Interagency Plan Implementation
Committee (see Section 36 of the Administrative Code), the Market and Octavia Citizens

Advisory Committee (Section 341.5) or other prioritization processes related to Market and
Octavia Community Improvements Programming.

(e) (f) Option for Provision Financing of Community Improvements or Payment of the Market and Octavia Community Infrastructure Impact Fee via a Mello Roos Community Facilities (Mello-Roos) District ("CFD"). The Planning Commission may waive the Community Improvements Impact Fee described in 326.3(b) above, either in whole or in part, for specific development proposals in cases where one or more project sponsors have entered into a Waiver Agreement with the City approved by the Board of Supervisors. Such waiver shall not exceed the value of the improvements to be provided through the Mello Roos district. In consideration of a Mello-Roos waiver agreement, the Board of Supervisors shall consider whether provision of Community Improvements through a Community Facilities (Mello-Roos) District will restrict funds in ways that will limit the City's ability to provide community amenities according to the established community priorities detailed in the Market and Octavia Area Plan, or to further amendments. The Board of Supervisors shall have the opportunity to comment on the structure of bonds issued for Mello Roos Districts. The Board of Supervisors may decline to enter into a Waiver Agreement if the establishment of a Mello Roos district does not serve the City or Area Plan's objectives related to Market and Octavia Community Improvements and general balance of revenue streams.

Applicants who provide finance In-Kind eCommunity ilmprovements or payment of the Market and Octavia Community Infrastructure Imact Fee through the formation of a CFD Community Facilities (Mello Roos) District or an In-Kind development will shall be responsible for any all additional time and materials costs associated with annexation or formation of the CFD, including, Planning Department staff, City Attorney time, and other costs associated with annexation or formation of the CFD necessary to administer the alternative to the direct payment of the fee. These costs shall be paid in addition to the In-Kind eCommunity

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ilmprovements obligation and billed no later than expenditure of <u>CFD</u> bond funds on approved projects for Districts or promptly following satisfaction of the In-Kind Agreement or payment of the Market and Octavia Community Infrastructure Impact Fee. The Department may designate a base fee for the establishment of a Mello Roos District, that project sponsors would be obliged to pay before the district is established. The base fee should cover basic costs associated with establishing a district but may not account for all expenses, a minimum estimate of the base fee will be published annually by the Department.

(h) Waiver or Reduction:

(1) Waiver or Reduction Based on Absence of Reasonable Relationship.

(A) A project applicant of any project subject to the requirements in this Section may appeal to the Board of Supervisors for a reduction, adjustment, or waiver of the requirements based upon the absence of any reasonable relationship or nexus between the impact of development and the amount of the fee charged or for the reasons set forth in subsection (3) below, a project applicant may request a waiver from the Board of Supervisors.

(B) Any appeal of waiver requests under this clause shall be made in writing and filed with the Clerk of the Board no later than 15 days after the date the sponsor is required to pay to the Treasurer the fee as required in Section 326.3(b). The appeal shall set forth in detail the factual and legal basis for the claim of waiver, reduction, or adjustment. The Board of Supervisors shall consider the appeal at the hearing within 60 days after the filing of the appeal. The appellant shall bear the burden of presenting substantial evidence to support the appeal, including comparable technical information to support appellant's position. The decision of the Board shall be by a simple majority vote and shall be final. If a reduction, adjustment, or waiver is granted, any change of use or scope of the project shall invalidate the waiver, adjustment, or reduction of the fee. If the Board grants a reduction, adjustment or waiver, the Clerk of the Board shall promptly transmit the nature and extent of the reduction, adjustment or waiver to the Treasurer and Planning Department.

(2) Waiver or Reduction, Based on Housing Affordability or Duplication of Fees. This
section details waivers and reductions available by right for project sponsors that fulfill the
requirements below. The Planning Department shall publish an annual schedule of specific values for
waivers and reductions available under this clause. Planning Department staff shall apply these
waivers based on the most recent schedule published at the time that fee payment is made.
(A) A project applicant subject to the requirements of this Section who has received an
approved building permit, conditional use permit or similar discretionary approval and who submits a
new or revised building permit, conditional use permit or similar discretionary approval for the same
property shall be granted a reduction, adjustment or waiver of the requirements of Section of the
Planning Code with respect to the square footage of construction previously approved.
(B) The Planning Commission shall give special consideration to offering reductions or
waivers of the impact fee to housing projects on the grounds of affordability in cases in which the State
of California, the Federal Government, the Mayor's Office of Housing, the San Francisco
Redevelopment Agency, or other public subsides target new housing for households at or below 50% of
the Area Median Income as published by HUD. This waiver clause intends to provide a local 'match'
for these deeply subsidized units and should be considered as such by relevant agencies. Specifically
these units may be rental or ownership opportunities but they must be subsidized in a manner which
maintains their affordability for a term no less than 55 years. Project sponsors must demonstrate to the
Planning Department staff that a governmental agency will be enforcing the term of affordability and
reviewing performance and service plans as necessary, usually this takes the form of a deed restriction.
Projects that meet the requirements of this clause are eligible for a 100 percent fee reduction until an

alternative fee schedule is published by the Planning Department. Ideally some contribution will be

made to the Market and Octavia Community Improvement Program, as these units will place an equal

demand on community improvements infrastructure. This waiver clause shall not be applied to units

1	built as part of a developer's efforts to meet the requirements of the Inclusionary Affordable Housing											
2	Program, and Section 315.											
3	(C) The City shall make every effort not to assess duplicative fees on new development. This											
4	section discusses the method to determine the appropriate reduction amount for known possible											
5	conflicts. In general project sponsors are only eligible for fee waivers under this clause if a											
6	contribution to another fee program would result in a duplication of charges for a particular type of											
7	community infrastructure. Therefore applicants may only receive a waiver for the portion of the Market											
8	and Octavia Community Improvements Fund that addresses that infrastructure type. Refer to Table 2											
9	for fee composition by infrastructure type. The Planning Department shall publish a schedule annually											
10	of all known opportunities for waivers and reductions under this clause, including the specific rate.											
11	Requirements under Section 135 and 138 do not qualify for waiver or reductions. Should future fees											
12	pose a duplicative charge, such as a Citywide open space or childcare fee, the same methodology shall											
13	apply and the Planning Department shall	l update the schedule of wa	ivers or reductions accordingly.									
14	Additionally the City should work to ensure that fees levied on development in the Plan Area through											
15	other fee programs should be targeted to	wards improvements identi	fied through the Market and									
16	Octavia Plan, especially fees that allow p	<del>oroject sponsors to obtain a</del>	waiver from the Market and									
17	Octavia Community Improvement's Fund	<u>l.</u>										
18	<del>(i)</del>											
19	Table 2. Breakdown of Market	and Octavia Community	Improvements Fee by									
20	Infrastructure Type.											
21	Components of Proposed Impact Fee											
22												
23		D. Charles	-Commercial									
24		-Residential	-									

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Greening _	<del>34.1%</del>	<del>50.2%</del>				
<del>Parks</del>	<del>8.2%</del>	<del>13.8%</del>				
Park Improvements	<del>tbd</del>	<del>tbd</del>				
<del>Vehicle</del>	0.4%	0.4%				
Pedestrian—	<del>6.9%</del>	<del>6.2%</del>				
Transportation –	<del>22.2%</del>	<del>20.1%</del>				
Transit User Infrastructure	tbd—	<del>tbd</del> —				
Bicycle -	0.5%	0.4%				
Childcare—	8.3%—	0.0%				
Library  Materials	0.9%	0.0%				
Recreational Facilities	<del>13.1%</del>	0.0%				
Future Studies	0.2%	.4%				
Program Administration	5.1%	8.6%				

(g) (ii) Applicants that are subject to the downtown parks fee, Section 139, can reduce their contribution to the Market and Octavia Community Improvements Fund by one dollar for every dollar that they contribute to the downtown parks fund, the total fee waiver or reduction granted through this clause shall not exceed 8.2 percent of calculated contribution for residential development or 13.8 percent for commercial development.

SEC. 421.4. IMPOSITION OF COMMUNITY INFRASTRUCTURE IMPACT FEE.

1	(a) Determination of Requirements. The Department shall determine the applicability of
2	Section 421.1 et seq. to any development project requiring a building or site permit and, if Section
3	421.1 is applicable, the number of gross square feet of each type of space subject to its requirements,
4	and shall impose these requirements as a condition of approval for issuance of the building or site
5	permit for the project to mitigate the development impacts. The project sponsor shall supply any
6	information necessary to assist the Department in this determination.
7	(b) Notice to Development Fee Collection Unit of Requirements. After the Department has
8	made its final determination of the net addition of gross square feet of each type of space subject to
9	Section 421.1 et seq., it shall immediately notify the Development Fee Collection Unit at DBI of its
10	determination in addition to the other information required by Section 402(b) of this Article.
11	(c) Sponsor's Choice to Fulfill Requirements. Prior to issuance of a building or site permit
12	for a development project subject to the requirements of Section 421.1 et seq., the sponsor shall elect
13	an option under Section 421.3 to fulfill the requirements of Section 421.1 et seq. and notify the
14	Department of their choice.
15	(d) Department's Notice to Development Fee Collection Unit of Sponsor's Choice. After the
16	project sponsor has notified the Department of the choice to fulfill the requirements of Section 421.1 et
17	seq., the Department shall immediately notify the Development Fee Collection Unit at DBI of the
18	project sponsor's choice.
19	(e) Development Fee Collection Unit Notice to Department Prior to Issuance of the First
20	Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in writing
21	or electronically to the Department prior to issuing the first certificate of occupancy for any
22	development project subject to Section 421.1 et seq. that has elected to fulfill all or part of the
23	requirement with an option other than payment of a fee. If the Department notifies the Unit at such time
24	that the sponsor has not satisfied the requirements, the Director of DBI shall deny any and all
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2	Section 421.1 et seq.
3	(f) In the event that the Department or the Commission takes action affecting any
4	development project subject to Section 421.1 et seq. and such action is subsequently modified,
5	superseded, vacated, or reversed by the Department or the Commission, Board of Appeals, the Board
6	of Supervisors, or by court action, the procedures of Section 402(c) shall be followed.
7	SEC. 326.4. LIEN PROCEEDINGS.
8	(a) A sponsor's failure to comply with the requirements of Sections 326.3, shall constitute
9	cause for the City to record a lien against the development project in the sum of the fees required under
10	this ordinance. The fee required by 326.3(b) of this ordinance is due and payable to the Treasurer prior
11	to issuance of the first building or site permit for the development project unless a Waiver Agreement
12	has been executed. If, for any reason, the fee remains unpaid following issuance of the permit and no
13	Waiver Agreement has been executed, any amount due shall accrue interest at the rate of one and one-
14	half percent per month, or fraction thereof, from the date of issuance of the permit until the date of final
15	<del>payment.</del>
16	(b) If, for any reason, the fee imposed pursuant to this ordinance remains unpaid following
17	issuance of the permit, the Treasurer shall initiate proceedings in accordance with Article XX of
18	Chapter 10 of the San Francisco Administrative Code to make the entire unpaid balance of the fee,

including interest, a lien against all parcels used for the housing development project and shall send all

notices required by that Article to the owner of the property as well as the sponsor. The Treasurer shall

also prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the

Board of Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall

contain the sponsor's name, a description of the sponsor's housing development project, a description

of the parcels of real property to be encumbered as set forth in the Assessor's Map Books for the

current year, a description of the alleged violation of this ordinance, and shall fix a time, date, and

certificates of occupancy until the subject project is brought into compliance with the requirements of

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'	place for hearing. The Treasurer shall class this report to be matted to the sponsor and each owner of
2	record of the parcels of real property subject to lien. Except for the release of lien recording fees
3	authorized by Administrative Code Section 10.237, all sums collected by the Tax Collector pursuant to
4	this ordinance shall be held in trust by the Treasurer and deposited in the Market and Octavia
5	Community Improvements Fund established in Section 326.6.
6	(c) Any notice required to be given to a sponsor or owner shall be sufficiently given or served
7	upon the sponsor or owner for all purposes hereunder if personally served upon the sponsor or owner
8	or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor or
9	owner at the official address of the sponsor or owner maintained by the Tax Collector for the mailing
10	of tax bills or, if no such address is available, to the sponsor at the address of the housing development
11	project, and to the applicant for the site or building permit at the address on the permit application.
12	SEC. 326.5. COMMUNITY IMPROVEMENTS IMPACT FEE REFUND WHEN BUILDING
13	PERMIT EXPIRES PRIOR TO COMPLETION OF WORK AND COMMENCEMENT OF
14	OCCUPANCY.
15	In the event a building permit expires prior to completion of the work on and commencement of
16	occupancy of a residential or commercial development project so that it will be necessary to obtain a
17	new permit to carry out any development, the obligation to comply with this ordinance shall be
18	cancelled, and any Community Improvements Impact Fee previously paid to the Treasurer shall be
19	refunded. If and when the sponsor applies for a new permit, the procedures set forth in this ordinance
20	regarding payment of the Community Improvements Impact Fee shall be followed.
21	SEC. $\underline{421.5}$ $\underline{326.6}$ . MARKET AND OCTAVIA COMMUNITY IMPROVEMENTS FUND.
22	(a) There is hereby established a separate fund set aside for a special purpose
23	entitled the Market and Octavia Community Improvements Fund ("Fund"). All monies
24	collected by <u>DBI</u> the Treasurer pursuant to Section <u>421.3(b)</u> <del>326.3(b)</del> shall be deposited in a

- special fund maintained by the Controller. The receipts in the Fund to be used solely to fund community improvements subject to the conditions of this Section.
  - (b) The Fund shall be administered by the Board of Supervisors.
- (1) All monies deposited in the Fund shall be used to design, engineer, acquire, and develop and improve neighborhood open spaces, pedestrian and streetscape improvements, community facilities, childcare facilities, and other improvements that result in new publiclyaccessible facilities and related resources within the Market and Octavia Plan Area or within 250 feet of the Plan Area. Funds may be used for childcare facilities that are not publicly owned or "publicly-accessible". Funds generated for 'library resources' should be used for materials at the Main Library, the Eureka Valley Library, or other library facilities that directly service Market and Octavia Residents. Funds may be used for additional studies and fund administration as detailed in the Market and Octavia Community Improvements Program Document. These improvements shall be consistent with the Market and Octavia Civic Streets and Open Space System as described in Map 4 of the Market and Octavia Area Plan of the General Plan, and any Market and Octavia Improvements Plan. Monies from the Fund may be used by the Planning Commission to commission economic analyses for the purpose of revising the fee pursuant to Section 421.3(c) 326.3(d) above, to complete an updated nexus study to demonstrate the relationship between development and the need for public facilities if this is deemed necessary.
- (2) No portion of the Fund may be used, by way of loan or otherwise, to pay any administrative, general overhead, or similar expense of any public entity, except for the purposes of administering this fund. Administration of this fund includes time and materials associated with reporting requirements, facilitating the Market and Octavia Citizens Advisory Committee meetings, and maintenance of the fund. Total expenses associated with administration of the fund shall not exceed the proportion calculated in Table 2 3 (above). All

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- interest earned on this account shall be credited to the Market and Octavia Community Improvements Fund.
- agencies the Controller's Office shall file an annual report with the Board of Supervisors beginning 180 days after the last day of the fiscal year of the effective date of <u>Section 421.1 et seq.</u> this ordinance, which shall include the following elements: (1) a description of the type of fee in each account or fund; (2) Amount of the fee; (3) Beginning and ending balance of the accounts or funds including any bond funds held by an outside trustee; (4) Amount of fees collected and interest earned; (5) Identification of each public improvement on which fees or bond funds were expended and amount of each expenditure; (6) An identification of the approximate date by which the construction of public improvements will commence; (7) A description of any inter-fund transfer or loan and the public improvement on which the transferred funds will be expended; and (8) Amount of refunds made and any allocations of unexpended fees that are not refunded.

Every fifth fiscal year following the first deposit into the account the following account reporting shall be made by the Controller's office in coordination with the Planning Department: (1)

Purpose to which the fee is to be put; (2) Demonstrate a reasonable relationship between the fee and the purpose for which it is charged; (3) Identify all sources and amounts of funding anticipated to complete financing in incomplete improvements identified in this ordinance and subsequent reporting; and (4) Designate the approximate dates on which the funding referred to above (3) is expected to be deposited into the appropriate account or fund. The reporting requirements detailed in this section refer to the current requirements under AB1600; and are detailed here to insure that this fund fulfills all legal obligations as detailed by the State of California. Any amendments to AB1600 automatically apply to the reporting requirements of this ordinance and the ordinance should be amended accordingly.

- (d) A public hearing shall be held by both the Recreation and Parks Commissions to elicit public comment on proposals for the acquisition of property using monies in the Fund in the Fund or through agreements for financing In-Kind er-Community Improvements Facilities via a Mello-Roos Community Facilities (Mello-Roos) District that will ultimately be maintained by the Department of Recreation and Parks. Notice of public hearings shall be published in an official newspaper at least 20 days prior to the date of the hearing, which notice shall set forth the time, place, and purpose of the hearing. The Parks Commissions may vote to recommend to the Board of Supervisors that it appropriate money from the Fund for acquisition of property for park use and for development of property acquired for park use.
- (e) The Planning Commission shall work with other City agencies and commissions, specifically the Department of Recreation and Parks, <u>DPW Department of Public Works</u>, and the Metropolitan Transportation Agency, to develop agreements related to the administration of the improvements to existing and development of new public facilities within public rights-of-way or on any acquired property designed for park use, using such monies as have been allocated for that purpose at a hearing of the Board of Supervisors.
- (f) The Director of Planning shall have the authority to prescribe rules and regulations governing the Fund, which are consistent with this *ordinance Section 421.1 et seq.*The Director *of Planning* shall make recommendations to the Board regarding allocation of funds.

The Planning Department shall fulfill all relevant evaluation, reporting and study requirements to insure that the fee program remains up to date. These requirements include those outlined in Section  $\underline{421.6(c)}$   $\underline{326.6(c)}$ , 341.2, and 341.3 of  $\underline{this}$   $\underline{the}$  Planning Code, and

Section 36.4 of the Administrative Code. Fulfillment of these reporting requirements shall be

SEC. 421.6 326.7. DIRECTOR OF PLANNING'S EVALUATION AND STUDY

coordinated to minimize staff time. Funds to fulfill these requirements should be considered monitoring and program administration.

# SEC. 421.7 326.8. TRANSPORTATION STUDIES AND FUTURE FEES.

- (a) Purpose. Studies conducted by the City including the Transit Impact

  Development Fee nexus study, the ongoing Eastern Neighborhoods studies, and others
  indicate that new residential development and the creation of new commercial or residential
  parking facilities negatively impact the City's transportation infrastructure and services. The
  purpose of this Section is to authorize a nexus study establishing the impact of new residential
  development and new parking facilities, in nature and amount, on the City's transportation
  infrastructure and parking facilities and, if justified, to impose impact fees on residential
  development and projects containing parking facilities.
- (b) Timing. No later than October 15, 2008, the City shall initiate a study as described below. The agencies described in subsection (c) shall develop a comprehensive scope and timeline of this study which will enable the Board of Supervisors to pursue policy recommendations through the legislative process as soon as twelve months after the study's initiation.
- (c) Process. The study shall be coordinated by the Municipal Transportation Agency (MTA) and the City Attorney's Office. The study shall build on existing Nexus Study work including recently published nexus studies for parks and recreation, childcare facilities, the existing Transit Development Impact Fee Nexus Study, and all relevant area plan nexus analysis. The MTA shall coordinate with all relevant government agencies including the San Francisco County Transportation Authority, the Planning Department, the Mayor's Office of Housing, the Controller's Office, the City Attorney's Office and the City Administrator by creating a task force that meets regularly to discuss the study and resultant policy and

- program recommendations. The MTA shall hire consultants as deemed appropriate to complete the technical analysis.
- (d) Scope. The study shall determine the impact, in nature and amount, of new residential development and new parking facilities, including new individual parking spaces, on transportation infrastructure and services within the City and County of San Francisco. The study shall not consider or develop specific transportation infrastructure improvement recommendations. The study shall make policy and/or program a recommendations to the Board of Supervisors on the most appropriate mechanisms for funding new transportation infrastructure and services including but not limited to new residential transit impact fees and new parking impact fees.
- Springing Condition Projects Subject to Future Fees, Based on the findings of (e) the above-referenced is study the City anticipates that the Board may adopt new impact fees to offset the impact of new parking facilities and residential development on San Francisco's transportation network. As the Market and Octavia Plan Area is one of the first transit oriented neighborhood plans in the City and County of San Francisco the City should strive for a successful coordination of transit oriented development with adequate transportation infrastructure and services. All residential and commercial development projects in the Market and Octavia Plan Area that receive Planning Department or Commission approval on or after the effective date of this Section ordinance shall be subject to any future Citywide or Planspecific parking impact fees or residential transit impact fees that are established before the project receives a *first final*-certificate of occupancy. The Planning Department and Planning Commission shall make payment of any future residential transit impact fee or parking impact fee a condition of approval of all projects in the Market and Octavia Plan Area that receive Planning Department or Commission approval on or after the effective date of this Section *ordinance*, with the following maximum amounts;

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1	(1)	Parking Impact fee no more than \$5.00 per square foot of floor area dedicated to
2	parking.	

- (2) Transit Impact fee no more than \$9.00 per square foot of residential and commercial floor area.
- 5 SEC. <u>422 formerly Section</u> 331). BALBOA PARK COMMUNITY IMPROVEMENTS 6 FUND.

Sections <u>422.1 through 422.5</u>331 to <u>331.6</u>, <u>hereafter referred to as Section 422.1 et seq.</u>, set forth the requirements and procedures for the Balboa Park Community Improvements Fund. The effective date of these requirements shall be either April 17, 2009, which is the date that the requirements originally became effective, or the date a subsequent modification, if any, became effective.

SEC. 422.1 331.1. FINDINGS.

A. (a) New Residential and Non-Residential Uses. The Balboa Park Station Area Plan is a part of the Better Neighborhoods Program that recognizes population growth is beneficial in neighborhoods well-served by transit. As such, the Balboa Park Area Plan aims to strengthen neighborhood character, the neighborhood commercial district, and transit by increasing the housing and retail capacity in the area. This project goal will also help to meet ABAG's projected demand to provide housing in the Bay Area by encouraging the construction of higher density housing. The Balboa Park Plan Area can better accommodate this growth because of its easy access to public transit, proximity to downtown, convenience of neighborhood shops to meet daily needs, and the availability of development opportunity sites. San Francisco's land constraints limit new housing construction to areas of the City not previously designated as residential areas, infill sites, or areas that can absorb increased density. The Balboa Park Plan Area presents an opportunity to both absorb increased density and provide infill development within easy walking distance to transit while maintaining

neighborhood character. The Better Neighborhoods Program also calls for strong neighborhood commercial cores and a transit-oriented neighborhood requires a full range of neighborhood serving businesses. The Plan builds on existing neighborhood character and establishes new standards for amenities necessary for a transit-oriented neighborhood.

<u>B.</u> (b) Need for Public Improvements to Accompany New Uses. The amendments to the General Plan, Planning Code, and Zoning Maps that correspond to <u>Section 422.1 et seq.</u> this ordinance will permit an increased amount of new housing and other uses, as noted above. The Planning Department anticipates an increase of at least 1,780 new housing units within the next 20 years, and over 225 new jobs, as described in the Balboa Park Station Area Plan Draft Environmental Impact Report and the Community Improvements Program. This new development will have an impact on the Plan Area's neighborhood infrastructure. New development will generate needs for street improvements, transit improvements, and community facilities and services improvements. As described in the Balboa Park Community Improvements Program, on file with the Clerk of the Board in File No. 090179. The Balboa Park Station Area Plan addresses existing deficiencies and new impacts through a comprehensive package of public benefits described in the Balboa Park Community Improvements Program. This Program will enable the City and County of San Francisco to provide necessary public infrastructure to new residents while increasing neighborhood livability and investment in the district.

<u>C.</u> (c) Project Feasibility. Due to the high cost of land within the City, it has been determined that the imposition of requirements and fees based on the full impact of new development would be overly burdensome to new development and hinder the City's policy goal of providing a significant amount of new housing. Therefore, impact fees have been set at a level that will not hinder this policy goal overall.

$\underline{D}$ . $\underline{(d)}$ Programmed Improvements. General public improvements and amenities
needed to meet the needs of both existing residents, as well as those needs generated by
new development, have been identified through a community planning processes. The
Planning Department developed generalized cost estimates, based on similar project types
implemented by the City in the relevant time period, to provide reasonable approximates for
the eventual cost of providing necessary community improvements to respond to identified
community needs. In some cases, design work, engineering, and environmental review will be
required and may alter the nature of the improvements, as well as the sum total of the cost for
these improvements.

E. (e) Balboa Park Impact Fee. Development impact fees are an effective approach to mitigate impacts associated with growth in population. The proposed Balboa Park Impact Fee would be dedicated to community improvements in the Plan Area; directing benefits of the fund to those who pay into the fund by providing the necessary infrastructure improvements needed to serve new development. The Planning Department has calculated the fee rate based on accepted professional methods for the calculation of such fees, and described fully in the Balboa Park Community Improvements Program, San Francisco Planning Department, Case No. 2004.1059U on file with the Clerk of the Board in File No. 090179.

The proposed fee would cover less than the full impact of new development. The proposed fee only covers a portion of impacts caused by new development and is not intended to remedy existing deficiencies. Existing deficiency costs will be paid for by the public, the community, and other private sources as described in the Balboa Park Community Improvements Program. Residential and non-residential impact fees are only one of many revenue sources necessary to implement the community improvements outlined in the Plan.

1	SEC. <u>422.2</u> <del>331.2</del> . DEFINITIONS. <u>See Section 401 of this Article.</u> <del>Definitions from sSection</del>
2	318.2 shall apply unless otherwise noted in this Section. The following definitions shall govern this
3	ordinance.
4	(a) "Residential Use" shall mean any type of use containing dwellings as defined in Section
5	209.1 of the Planning Code or containing group housing as defined in Section 209.2(a)-(c) of the
6	Planning Code, and 790.88, as relevant for the subject zoning district.
7	(b) "Non-Residential Use" use shall include everything not mentioned in the residential
8	definition, including but not limited to any structure or portion thereof intended for occupancy by
9	retail, office, commercial or other nonresidential uses defined in Section 217, 218, 219 and 221, and
10	also in 209.3 and 209.8 of the Planning Code. Publicly owned community facilities, including libraries
11	and recreational facilities, and privately owned child care facilities are not defined as a "non-
12	residential" use.
13	(c) "Non-Residential development project" shall mean any new construction, addition,
14	extension, conversion or enlargement, or combination thereof, of an existing structure that includes an
15	occupied floor area of a non-residential use; provided, however, that for projects that solely comprise
16	an addition to an existing structure that would add occupied floor area in an amount less than 20
17	percent of the occupied floor area of the existing structure, the provisions of this Section shall only
18	apply to the new occupied square footage.
19	(d) "Balboa Park Impact Fee" shall refer to the fee collected by the City to mitigate impacts
20	of new development as described in findings, above.
21	(e) "Balboa Park Community Improvements Fund" shall refer to the fund that all fee
22	revenue the City collects from the Balboa Park Impact Fee.
23	(f) "In-kind Improvements Agreement" shall mean an agreement acceptable in form and
24	substance to the City Attorney and the Planning Director between a project sponsor and the Planning
25	Department, subject to the approval of the Planning Commission, in its sole discretion, to provide a

2	Balboa Park Community Improvements Fund.
3	(g) "Net addition of gross square feet of non-residential space" shall mean gross floor area
4	as defined in Planning Code Section 102.9 to be occupied by, or primarily serving, any non-residential
5	use, less the gross floor area in any structure demolished or rehabilitated as part of the proposed
6	development project space used primarily and continuously for the same non-residential use within the
7	same economic activity category. This space shall be accessory to any use other than that same non-
8	residential use for five years prior to Planning Commission approval of the development project
9	subject to this Section or for the life of the structure demolished or rehabilitated, whichever is shorter.
10	(h) "Net addition of gross square feet of residential space ." shall mean g Gross
11	floor area as defined in Planning Code Section 102.9 to be occupied by, or primarily serving,
12	residential use, less the gross floor area in any structure demolished or rehabilitated as part of the
13	proposed residential development project space used primarily and continuously for residential use
14	and not accessory to any use other than residential use for five years prior to Planning Commission
15	approval of the development project subject to this Section or for the life of the structure demolished or
16	rehabilitated whichever is shorter.
17	(i) "Project Area" shall mean the Balboa Park Plan Area in Figure 1 of the Balboa Park
18	Station Area Plan of the San Francisco General Plan.
19	(j) "Waiver Agreement" means an agreement acceptable in form and substance to the
20	Planning Department and the City Attorney, under which the City agrees to waive all or a portion of
21	the Balboa Park Impact Fee, provided the sponsor has demonstrated a hardship in achieving those
22	objectives as well as all the requirements of the Plan.
23	(k) "Residential Space Subject to the Balboa Park Impact Fee" means each net addition of
24	gross square feet within the Project Area which results in a net new residential unit.

specific set of public benefits, at a specific phase of construction, in lieu of monetary contribution to the

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1	(l) "Non-Residential Space Subject to the Balboa Park Impact Fee" means each net								
2	addition of gross square feet within the Project Area that contributes to a 20 percent increase in								
3	commercial capacity of an existing structure.								
4	SEC. <u>422.3</u> <del>331.3</del> . APPLICATION <u>OF COMMUNITY IMPROVEMENT IMPACT FEE</u> .								
5	(a) <u>Application</u> . Project Area. The Balboa Park Community Improvements Fund is hereby								
6	established. It shall be implemented in part through the Balboa Park Impact Fee that applies to the								
7	Project Area and includes Section 422.1 et seq. shall apply to any development project located in the								
8	Balboa Park Community Improvements Program Area, which includes all properties identified as								
9	part of the Balboa Park Station Area Plan in Figure 1 of the San Francisco General Plan.								
10	(b) Amount of Fee.								
11	(1) Residential Uses: \$8.00 per net addition of gross square feet which results in an								
12	additional residential unit or contributes to a 20 percent increase of residential floor area at the time								
13	that Section 422.1 et seq. was adopted in any development project with a residential use located within								
14	the Program Area; and								
15	(2) Non-Residential Uses: \$1.50 per net addition of gross square feet which results in an								
16	additional non-residential floor area that is beyond 20 percent of the non-residential floor area at the								
17	time that Section 422.1 et seq. was adopted in any development project with a non-residential use								
18	located within the Program Area. Fees shall be charged on net additions of gross square feet which								
19	result in a net new residential unit or contribute to a 20 percent increase of gross square feet non-								
20	residential space in an existing structure. Fees shall be assessed on residential use and on non-								
21	residential use with no substitutions across uses. Fees shall be assessed on mixed use projects								
22	according to the gross square feet of each use in the project.								
23	(b) Prior to the issuance by the Department of Building Inspection of the first site or								
24	building permit for a residential development project or residential component of a mixed use project								

<del>wi</del>	thin the	<u>Project</u>	Area,	the sp	<del>oonsor</del>	of an	<del>y projec</del>	t con	<del>taining</del>	reside	ential	<del>space</del>	subjec	t to th	<del>e Bal</del>	<del>boa</del>
$P\epsilon$	<del>ırk Impa</del>	<del>ct Fee s</del>	hall p	ay to	the Tre	<del>easure</del>	r \$8.00	<del>per g</del>	ross sq	<del>uare f</del>	coot.					

(c) Prior to the issuance by DBI of the first site or building permit for a non-residential development project or a non-residential component of a mixed use project within the Project Area, the sponsor of any project containing non-residential space subject to the Balboa Park Impact Fee shall pay to the Treasurer \$1.50 per gross square foot.

(d) Upon request of the sponsor and upon payment of the Balboa Park Impact Fee in full to the Treasurer, the execution of a Waiver Agreement or In-Kind agreement approved as described herein, the Treasurer shall issue a certification that the obligations of this Section of the Planning Code have been met. The sponsor shall present such certification to the Planning Department and DBI prior to the issuance by DBI of the first site or building permit for the development project. DBI shall not issue the site or building permit without the Treasurer's certification that the fees required by this Section have been paid or otherwise satisfied. Any failure of the Treasurer. DBI, or the Planning Department to give notice of requirements under this Section shall not relieve a sponsor from compliance with this Section. Where DBI inadvertently issues a site or building permit without payment of the fee. Planning and DBI shall not issue any further permits or a certificate of occupancy for the project without certification of fee payment from the Treasurer. The procedure set forth in this Subsection is not intended to preclude enforcement of the provisions of this Section under any other Section of this Code, or other authority under the laws of the City or State.

(e) Fee Adjustments. In conjunction with the five-year Monitoring Program described in Administrative Code Chapter 10E, the City may review the amount of the Balboa Park Impact Fee, and consider whether an adjustment in fees is warranted according to a change in construction costs according to changes published in the Construction Cost Index published by the Engineering News Record or according to another similar cost index. The City may adjust fees based on changes in estimated costs of the underlying improvements to be funded through the Balboa Park Impact Fee as

listed in the Balboa Park Community Improvements Program. Revision of the fee should be done in
coordination with revision to other like fees whenever possible. The Planning Department shall provide
notice of any fee adjustment including the formula used to calculate the adjustment on its website and
to any interested party who has requested such notice at least 30 days prior to the adjustment taking
effect.

(c) (f) Option for In-Kind Provision of Community Improvements and Fee Credits Public Benefits. The Planning Commission may reduce the Balboa Park Community Improvements Impact Fee owed described above for specific development projects proposals in cases where the *Planning*-Director has recommended approval recommends such an In-kind provision, and the project sponsor has entered into an In-Kind Improvements Agreement with the City. In-kind improvements may be accepted if they are recommended only where said *improvements have been* prioritized in the Plan, where they meet an identified community needs as analyzed in the Balboa Park Community Improvements Program, and serve as a where they substitute for improvements funded to be provided by impact fee revenue such as street improvements, transit improvements, and community facilities. *Open space or streetscape* improvements proposed to satisfy the usable open space requirements of Section 135 are not eligible as in-kind improvements. No proposal for In-kind improvements shall be accepted that does not conform if it is not recommended by the Planning Director according to the criteria above. Project sponsors that pursue an In-kind iImprovements Agreements with the City will be charged billed time and materials for any additional administrative costs that the Department or any other City agency incurs in processing the request.

(1) <u>The Balboa Park Community Impact Fee may be reduced by the total dollar</u> value of the <u>community</u> improvements provided through <u>the an</u> In-kind <u>Improvements aAgreement</u> recommended by the <u>Director and approved by the Commission</u> shall be equivalent to the portion of the <u>Balboa Park Impact Fee that is waived</u>. For the purposes of calculating the total value, the project

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sponsor shall provide the <i>Planning</i> Department with a cost estimate for the proposed in-kind
improvement(s) from two independent sources or, if relevant, real estate appraisers. If the City
has completed a detailed site-specific cost estimate for a planned improvement this may
serve as one of the cost estimates provided it is indexed to current cost of construction. Based
on these estimates, the <i>Planning</i> Director shall determine <i>their the</i> appropriate value <i>of the in-</i>
$\underline{kind\ improvements}$ and the $\underline{Planning}$ Commission $\underline{shall\ may}$ reduce the Balboa Park $\underline{Community}$
Improvements Impact Fee otherwise due by an equal amount assessed to that project proportionally.
Open space or streetscape improvements proposed to satisfy the usable open space requirements of
Section 135 are not eligible for credit toward the contribution as In-kind improvements. No credit
toward the contribution may shall be made for land value unless ownership of the land is
transferred to the City or a permanent public easement is granted, the acceptance of which is
at the sole discretion of the City.

- (2) The All In-Kind Improvements aAgreements shall require mandate a covenant of the project sponsor to reimburse all City agencies for their administrative and staff costs in negotiating, drafting, and monitoring compliance with the In-Kind Improvements aAgreement.

  The City also shall require the project sponsor to provide a letter of credit or other instrument, acceptable in form and substance to the Planning-Department and the City Attorney, to secure the City's right to receive improvements as described above.
  - (g) Waiver or Reduction.

- (1) Waiver or Reduction Based on Hardship or Absence of Reasonable Relationship.
- (A) A project applicant of any project subject to the requirements in this Section may appeal to the Board of Supervisors for a reduction, adjustment, or waiver of the requirements based upon the absence of any reasonable relationship or nexus between the impact of development and the amount of the fee charged or for the reasons set forth in subsection (3) below, a project applicant may request a waiver from the Board of Supervisors.

1	(B) Any appeal of waiver requests under this clause shall be made in writing and filed with
2	the Clerk of the Board no later than 15 days after the date the sponsor is required to pay and has paid
3	to the Treasurer the fee as required in Section 331.3. The appeal shall set forth in detail the factual and
4	legal basis for the claim of waiver, reduction, or adjustment. The Board of Supervisors shall consider
5	the appeal at the hearing within 60 days after the filing of the appeal. The appellant shall bear the
6	burden of presenting substantial evidence to support the appeal, including comparable technical
7	information to support appellant's position. If a reduction, adjustment, or waiver is granted, any
8	change of use or scope of the project shall invalidate the waiver, adjustment or reduction of the fee. If
9	the Board grants a reduction, adjustment or waiver, the Clerk of the Board shall promptly transmit the
10	nature and extent of the reduction, adjustment or waiver to the Treasurer and Planning Department.
11	(2) Waiver or Reduction Based on Duplication of Fees. This Section details waivers and
12	reductions available by right for project sponsors that fulfill the requirements below.
13	(A) A project applicant subject to the requirements of this Section. who has received an
14	approved building permit, conditional use permit, or similar discretionary approval and who submits a
15	new or revised building permit, conditional use permit, or similar discretionary approval for the same
16	property shall be granted a reduction, adjustment, or waiver of the requirements of Section 331.3 of the
17	Planning Code with respect to the square footage of construction previously approved.
18	(B) The City shall not assess duplicative fees on new development. In general project
19	sponsors are only eligible for fee waivers under this clause if a contribution to another fee program
20	would result in a duplication of charges for a particular type of community infrastructure. Therefore

applicants may receive a waiver for only the portion of the Balboa Park Community Improvements

Fund that addresses that infrastructure type. Requirements under Section 135 do not qualify for waiver

or reductions. Should future fees pose a duplicative charge, the same methodology shall apply and the

Planning Department shall update the schedule of waivers or reductions accordingly.

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1	(d) (b) The Department or Commission shall impose a condition on the approval of application
2	for a development project subject to Section 422.1 et seq. The project sponsor shall supply all
3	information to the Department or the Commission necessary to make a determination as to the
4	applicability of Section 422.1 et seq. and imposition of the requirements.
5	(d) (c) Timing and Payment of Fee. The fee required by this Section is due and payable to the
6	Development Fee Collection Unit at DBI prior to issuance of the first construction document for the
7	development project deferred to prior to issuance of the first certificate of occupancy pursuant to
8	Section 107A.13.3.1 of the San Francisco Building Code.
9	SEC. 422.4. IMPOSITION OF COMMUNITY IMPROVEMENTS IMPACT FEE.
10	(a) Determination of Requirements. The Department shall determine the applicability of
11	Section 422.1 et seq. to any development project requiring a building or site permit and, if Section
12	422.1 et seq. is applicable, the amount of Community Improvements Impact Fees required and shall
13	impose these requirements as a condition of approval for issuance of the building or site permit for the
14	proposed development project. The project sponsor shall supply any information necessary to assist the
15	Department in this determination.
16	(b) Notice to Development Fee Collection Unit of Requirements. Prior to the issuance of a
17	building or site permit for a development project subject to the requirements of Section 422.1 et seq.,
18	the Department shall notify the Development Fee Collection Unit at DBI of its final determination of
19	the amount of Community Improvements Impact Fees required, including any reductions calculated for
20	an In-Kind Improvements Agreement, in addition to the other information required by Section 402(b) of
21	this Article.
22	(c) Development Fee Collection Unit Notice to Department Prior to issuance of the First
23	Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in writing
24	or electronically to the Department prior to issuing the first certificate of occupancy for any
25	development project subject to Section 422.1 et seq. that has elected to fulfill all or part of its

1	Community Improvements Impact Fee requirement with an In-Kind Improvements Agreement. If the
2	Department notifies the Unit at such time that the sponsor has not satisfied any of the terms of the In-
3	Kind Improvements Agreement, the Director of DBI shall deny any and all certificates of occupancy
4	until the subject project is brought into compliance with the requirements of Section 422.1 et seq.,
5	either through conformance with the In-Kind Improvements Agreement or payment of the remainder of
6	the Community Improvements Impact Fees that would otherwise have been required, plus a deferral
7	surcharge as set forth in Section 107A.13.3.1 of the San Francisco Building Code.
8	(d) In the event that the Department or the Commission takes action affecting any
9	development project subject to Section 422.1 et seq. and such action is subsequently modified,
10	superseded, vacated, or reversed by the Department or the Commission, Board of Appeals, the Board
11	of Supervisors, or by court action, the procedures of Section 402(c) of this Article shall be followed.
12	SEC. 331.4. LIEN PROCEEDINGS. (a) A sponsor's failure to comply with the requirements of
13	Sections 331.3, shall constitute cause for the City to record a lien against the development project in
14	the sum of the fees required under this ordinance. The fee required by Section 331.3 of this ordinance is
15	due and payable to the Treasurer prior to issuance of the first building or site permit for the
16	development project unless a Waiver Agreement has been executed. If, for any reason, the fee remains
17	unpaid following issuance of the permit and no Waiver Agreement has been executed, any amount due
18	shall accrue interest at the rate of one and one-half percent per month, or fraction thereof, from the
19	date of issuance of the permit until the date of final payment.
20	(b) If, for any reason, the fee imposed pursuant to this ordinance remains unpaid following
21	issuance of the permit, the Treasurer shall initiate proceedings in accordance with Article XX of
22	Chapter 10 of the San Francisco Administrative Code to make the entire unpaid balance of the fee,
23	including interest, a lien against all parcels used for the development project and shall send all notices
24	required by that Article to the owner of the property as well as the sponsor. The Treasurer shall
25	prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of

Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the
sponsor's name, a description of the sponsor's development project, a description of the parcels of real
property to be encumbered as set forth in the Assessor's Map Books for the current year a description
of the alleged violation of this ordinance, and shall fix a time, date, and place for hearing. The
Treasurer shall cause this report to be mailed to the sponsor and each owner of record of the parcels of
real property subject to lien. Except for the release of lien recording fees authorized by Administrative
Code Section 10.237, all sums collected by the Tax Collector pursuant to this ordinance shall be held in
trust by the Treasurer and deposited in the Balboa Park Community Improvements Fund established in
Section 331.6.
(c) Any notice required to be given to a sponsor or owner shall be sufficiently given or
served upon the sponsor or owner for all purposes hereunder if personally served upon the sponsor or
owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor
or owner at the official address of the sponsor or owner maintained by the Tax Collector for the

SEC. 331.5. BALBOA PARK IMPACT FEE REFUND WHEN BUILDING PERMIT IS

MODIFIED OR EXPIRES PRIOR TO COMPLETION OF WORK AND COMMENCEMENT OF

OCCUPANCY.

mailing of tax bills or, if no such address is available, to the sponsor at the address of the development

project and to the applicant for the site or building permit at the address on the permit application.

In the event a building permit is modified to expand or reduce project size, the obligation to comply with this ordinance shall be modified accordingly. In the event a building expires prior to completion of the work on and commencement of occupancy of a residential or non-residential development project so that it will be necessary to obtain a new permit to carry out any development, the obligation to comply with this ordinance shall be cancelled and any Balboa Park Impact Fee previously paid to the Treasurer shall be refunded. If and when the sponsor applies for a new permit,

the procedures set forth in this ordinance regarding payment of the Balboa Park Impact Fee shall be followed.

SEC. 422.5 331.6. BALBOA PARK COMMUNITY IMPROVEMENTS FUND.

- (a) There is hereby established a separate fund set aside for a special purpose entitled the Balboa Park Community Improvements Fund ("Fund"). All monies collected by the <u>Development Fee Collection Unit at DBI the Treasurer</u> pursuant to Section <u>422.3</u> <u>331.3</u> shall be deposited in a special fund maintained by the Controller. The receipts in the Fund to be used solely to fund community improvements subject to the conditions of this Section.
- (b) Expenditures from the Fund shall be recommended by the PlanningCommission and administered by the Board of Supervisors.
- (1) All monies deposited in the Fund shall be used to design, engineer, acquire, and develop and improve streets, transit, parks, plazas and open space, and community facilities and services as defined in the Balboa Park Community Improvements Program with the Plan Area. Funds may be used for childcare facilities that are not publicly owned or "publicly-accessible". Monies from the Fund may be used by the *Planning* Commission to commission economic analyses for the purpose of revising the fee pursuant to Section 422.3 331.3 above.
- (2) Funds may be used for administration and accounting of fund assets and for fees related to legal challenges related to such fees. Administration of this fund includes time and materials associated with reporting requirements and maintenance of the fund. All interest earned on this account shall be credited to the Balboa Park Community Improvements Fund.
- (c) Funds shall be deposited into specific accounts according to the improvement type for which they were collected. Funds from a specific account may be assigned to a different improvement type, provided said account or fund is reimbursed over a five-year period of fee collection. Funds shall be allocated to accounts by improvement type as described below in Table 422.1 331.1 and as supported by the Balboa Park Community

- 1 Improvements Program Nexus Study, San Francisco Planning Department. Case No.
- 2 2004.1059U, monitored according to the Balboa Park Monitoring Program described in
- 3 Administrative Code Chapter 10.

# TABLE *422.1 331.1*

### BREAKDOWN OF BALBOA PARK COMMUNITY IMPROVEMENTS FEE/FUND BY

#### IMPROVEMENT TYPE

Improvement Type	%Fee Allocation
Streets	38%
Transit	13%
Parks, Plazas, Open Space	30%
Community facilities and services/Other	19%

agencies, the Controller's Office shall file a report with the Board of Supervisors beginning 180 days after the last day of the fiscal year of the effective date of Section 422.1 et seq. this ordinance that shall include the following elements: (1) a description of the type of fee in each account or fund; (2) beginning and ending balance of the accounts or funds including any bond funds held by an outside trustee; (3) amount of fees collected and interest earned; (4) identification of each public improvement on which fees or bond funds were expended and amount of each expenditure; (5) an identification of the approximate date by which the construction of public improvements will commence; (6) a description of any inter-fund transfer or loan and the public improvement on which the transferred funds will be expended; and (7) amount of refunds made and any allocations of unexpended fees that are not refunded.

(e) Approximately every fifth fiscal year following, to be coordinated with other planning
efforts monitoring activity, the first deposit into the account the following account reporting shall be
made by the Controller's office in coordination with the Planning Department: (1) purpose to which the
fee is to be put; (2) demonstrate a reasonable relationship between the fee and the purpose for which it
is charged; (3) identify all sources and amounts of funding anticipated to complete financing in
incomplete improvements identified in this ordinance and subsequent reporting; and (4) designate the
approximate dates on which the sources and amounts of funding is expected to be deposited into the
appropriate account or fund. The reporting requirements detailed in this Section refer to the current
requirements under State law, Government Code 66000 and are detailed here to insure that this fund
fulfills all legal obligations as detailed by the State. Any applicable amendments to State law.
Government Code 66000, automatically apply to the reporting requirements of this ordinance and the
ordinance should be amended accordingly.

(e) (f) A public hearing shall be held by the Recreation and Parks Commissions to elicit public comment on proposals for the acquisition of property using monies in the Fund that will ultimately be maintained by the Department of Recreation and Parks. Notice of public hearings shall be published in an official newspaper at least 20 days prior to the date of the hearing, which notice shall set forth the time, place, and purpose of the hearing. The Parks Commissions—may vote to recommend to the Board of Supervisors that it appropriate money from the Fund for acquisition and development of property acquired for park use.

(f) (g) The *Planning* Commission shall work with other City agencies and commissions, specifically the Department of Recreation and Parks, <u>DPW Department of Public Works</u> and <u>MTA the Municipal Transportation Authority</u> to develop agreements related to the administration of the improvements to existing public facilities and development of new public facilities within public rights-of-way or on any acquired public property using such monies as have been allocated for that purpose at a hearing of the Board of Supervisors.

1	(g) (h) The Planning Commission, based on findings from the Inter-Agency Plan
2	Implementation Committee (IPIC), shall make recommendations to the Board regarding
3	allocation of funds.
4	SEC. <u>423.</u> <u>327</u> . EASTERN NEIGHBORHOODS <u>IMPACT FEES</u> AND PUBLIC
5	BENEFIT <u>s</u> FUND.
6	Sections 423.1 327.1 through to 423.5 327.6 set forth the requirements and procedures
7	for the Eastern Neighborhoods Impact Fee and Public Benefits Fund. The effective date of these
8	requirements shall be either December 19, 2008, which is the date that these requirements originally
9	became effective, or the date a subsequent modification, if any, became effective.
10	SEC. <u>423.1.</u> <del>327.1</del> . FINDINGS.
11	$\underline{A.}$ (a) New Housing and Other Land Uses. San Francisco is experiencing a severe
12	shortage of housing available to people at all income levels. In addition, San Francisco has an
13	ongoing affordable housing crisis. Many future San Francisco workers will be earning below
14	80% of the area's median income, and even those earning moderate or middle incomes,
15	above the City's median, are likely to need assistance to continue to live in San Francisco. In
16	2007, the median income for a family of four in the city was about \$86,000. Yet median home
17	prices suggest that nearly twice that income is needed to be able to a dwelling suitable for a
18	family that size. Only an estimated 10% of households in the city can afford a median-priced
19	home.
20	The Association of Bay Area Governments' (ABAG) Regional Housing Needs
21	Determination (RHND) forecasts that San Francisco must produce over 31,000 new units in
22	the next five years, or over 6,000 new units of housing annually, to meet projected needs. At
23	least 60%, or over 18,000, of these new units should be available to households of very low,

low, and moderate incomes. With land in short supply in the City, it is increasingly clear that

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the City's formerly industrial areas offer a critical source of land where this great need for housing, particularly affordable housing, can be partially addressed.

San Francisco's Housing Element establishes the Eastern Neighborhoods as a target area for development of new housing to meet San Francisco's identified housing targets. The release of some of the area's formerly industrial lands, no longer needed to meet current industrial or PDR needs, offer an opportunity to achieve higher affordability, and meet a greater range of need. The Mission, Showplace Square - Potrero Hill, East SoMa and Central Waterfront Area Plans of the General Plan (Eastern Neighborhoods Plans) thereby call for creation of new zoning intended specifically to meet San Francisco's housing needs, through higher affordability requirements and through greater flexibility in the way those requirements can be met, as described in Section <u>419</u> <u>319</u>. To support this new housing, other land uses, including PDR businesses, retail, office and other workplace uses will also grow in the Eastern Neighborhoods.

<u>B.</u> (b) Need for Public Improvements to Accompany New Uses. The amendments to the General Plan, Planning Code, and Zoning Maps that correspond to Section <u>423.1 et seq.</u> this ordinance will permit an increased amount of new housing and other uses, as noted above. The Planning Department anticipates an increase of at least 7,365 new housing units within the next 20 years, and over 13,000 new jobs, as estimated under Option B of the Eastern Neighborhoods Draft Environmental Impact Report. This new development will have an extraordinary impact on the Plan Area's already deficient neighborhood infrastructure. New development will generate needs for a significant amount of public open space and recreational facilities; transit and transportation, including streetscape and public realm improvements; community facilities and services, including library materials and child care; and other amenities, as described in the Eastern Neighborhoods Public Benefits Program, on file with the Clerk of the Board in File No. 081155.

	The Eastern Neighborhoods Area Plans addresses existing deficiencies and new
imp	pacts, through a comprehensive package of public benefits described in the Eastern
Nei	ighborhoods Public Benefits Program. This Program will enable the City and County of San
Fra	incisco to provide necessary public infrastructure to new residents while increasing
nei	ghborhood livability and investment in the district.
	$\underline{\mathit{C.}}$ (e) Requirements for New Development To Contribute Towards Plan Objectives. A

<u>C.</u> (c) Requirements for New Development To Contribute Towards Plan Objectives. A key policy goal of the Eastern Neighborhoods Plans is to provide a significant amount of new housing affordable to low, moderate and middle income families and individuals, along with "complete neighborhoods" that provide appropriate amenities for these new residents. The Plans obligate all new development within the Eastern Neighborhoods to contribute towards these goals, by providing a contribution towards affordable housing needs and by paying an Eastern Neighborhoods Impact Fee.

However, due to the high cost of land within the City, it has been determined that the imposition of requirements and fees based on the full impact of new development would be overly burdensome to new development, and hinder the City's policy goal of providing a significant amount of new housing. Therefore, fee rates have been set at a level that will not hinder this policy goal overall. The Plans structure requirements and fees by tiers to ensure feasibility. The following fee tiers are created in the Eastern Neighborhoods Plan Areas, and included as a notation on each parcel in the Planning Department/s Parcel Information System:

1. Tier 1. Sites which do not receive zoning changes that increase heights, as compared to allowable height prior to the rezoning (May 2008), all 100% affordable housing projects, and all housing projects within the Urban Mixed Use (UMU) district.

2. Tier 2. All other sites which receive zoning changes that increase heights by one to two stories.

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D. (d) Programmed Improvements. General public improvements and amenities needed to meet the needs of both existing residents, as well as those needs generated by new development, have been identified through the community planning processes of the Area Plans, based on the standards-based analysis contained in the Eastern Neighborhoods Needs Assessment, San Francisco Planning Department, Case No. 2004.0160uu on file with the Clerk of the Board in File No. 081155, and on community input during the Plan adoption process. The Planning Department developed generalized cost estimates, based on similar project types implemented by the City in the relevant time period, to provide reasonable approximates for the eventual cost of providing necessary Public Benefits in the Plan Areas (information on these cost estimates is located in the Eastern Neighborhoods Public Benefits Program Document). However specific public improvements are still under development and will be further clarified through interdepartmental efforts with input from the Interagency Plan Implementation Committee, the Citizens Advisory Committee, and other stakeholders. Specific project identification, design work, engineering, and environmental review will still be required and may alter the nature of the improvements, as well as the sum total of the cost for these improvements.

<u>E.</u> (e) Eastern Neighborhoods Impact Fee. Development impact fees are an effective approach to mitigate impacts associated with growth in population. The proposed <u>Eastern</u> <u>Neighborhoods</u> Eastern Neighborhoods Impact Fee would be dedicated to infrastructure improvements in the Plan Area, directing benefits of the fund clearly to those who pay into the fund, by providing necessary infrastructure improvements and housing needed to serve new development. The net increases in individual property values in these areas due to the

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2	exceed the payments of fees by project sponsors.
3	The fee rate has been calculated by the Planning Department based on accepted
4	professional methods for the calculation of such fees, and described fully in the Eastern
5	Neighborhoods Nexus Studies, San Francisco Planning Department, Case No. 2004.0160uu
6	on file with the Clerk of the Board in File No. 081155. The Eastern Neighborhoods Public
7	Benefits Program Document contains a full discussion of impact fee <u>rationale</u> rationable.
8	The proposed fee would cover less than the full nexus as calculated by the Eastern
9	Neighborhoods Nexus Studies. The proposed fees only cover impacts caused by new
10	development and are not intended to remedy existing deficiencies. Those costs will be paid
11	for by public, community, and other private sources as described in the Eastern
12	Neighborhoods Public Benefits Program. Residential and non-residential impact fees are only
13	one of many revenue sources necessary to create the "complete neighborhoods" that will
14	provide appropriate amenities for residents of the Eastern Neighborhoods.
15	SEC. <u>423.2</u> . DEFINITIONS. (a) In addition to the definitions set forth in Section 401
16	of this Article, Tthe following definitions shall govern interpretation of Section 423.1 et seq. this
17	ordinance:
18	(a) Definitions from section 318.2 shall apply unless otherwise noted in this Section.
19	(b) "Designated affordable housing zones" for the purposes of this section, shall mean the
20	Mission NCT defined in Section 736 and the Mixed Use Residential District defined in Section 841.
21	(c) "Community facilities" shall mean all uses as defined under Section 209.4(a) and
22	209.3(d) of this Code.
23	(d) "Eastern Neighborhoods Impact Fee" shall refer to the fee collected by the City to
24	mitigate impacts of new development as described in Findings, above.

enhanced neighborhood amenities financed with the proceeds of the fee are expected to

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1	<del>(e) Lastern Neignbornooas Public Benefits Funa snall refer to the funa into which all fee</del>
2	revenue collected by the City from the Eastern Neighborhoods Impact Fee.
3	(f) "In-kind Improvements Agreement." shall mean an agreement acceptable in form and
4	substance to the City Attorney and the Planning Director between a project sponsor and the Planning
5	Department subject to the approval of the Planning Commission in its sole discretion to provide a
6	specific set of public benefits, at a specific phase of construction, in lieu of monetary contribution to the
7	Eastern Neighborhoods Public Benefit Fund.
8	(g) "Net addition of gross square feet of non-residential space." shall mean gGross floor
9	area as defined in Planning Code Section 102.9 to be occupied by, or primarily serving, any non-
10	residential use, less the gross floor area in any structure demolished or rehabilitated as part of the
11	proposed development project space used primarily and continuously for the same non-residential use
12	within the same economic activity category; and not accessory to any use other than that same non-
13	residential use for five years prior to Planning Commission approval of the development project
14	subject to this Section, or for the life of the structure demolished or rehabilitated, whichever is shorter.
15	(h) "Net addition of gross square feet of residential space" shall mean gross floor area as
16	defined in Planning Code Section 102.9 to be occupied by, or primarily serving, residential use, less
17	the gross floor area in any structure demolished or rehabilitated as part of the proposed residential
18	development project space used primarily and continuously for residential use and not accessory to an
19	use other than residential use for five years prior to Planning Commission approval of the developmen
20	project subject to this Section, or for the life of the structure demolished or rehabilitated, whichever is
21	shorter.
22	(i) "Non-residential use" shall mean any structure or portion thereof intended for
23	occupancy by retail, office, commercial or other nonresidential uses defined in Section 217, 218, 219
24	and 221, and also in 209.3 and 209.8 of the Planning Code; including uses referenced in the Eastern

Neighborhoods Nexus Study. For the purposes of this sSection it shall not include industrial uses,

1	including those contained in Sections 220, 222, 223, 224, 225, and 226 of the Planning Code, or uses
2	that qualify as an accessory use, as defined and regulated in Sections 204 through 204.5. Non-
3	residential uses shall include the economic activity categories of Cultural/Institution/Education;
4	Management, Information & Professional Service; Medical & Health Service; Retail/Entertainment;
5	and Visitor Services.
6	(j) "Non-residential development project" shall mean any new construction, addition,
7	extension, conversion or enlargement, or combination thereof, of an existing structure which includes
8	any occupied floor area of non-residential use; provided, however, that for projects that solely
9	comprise an addition to an existing structure which would add occupied floor area in an amount less
10	than 20 percent of the occupied floor area of the existing structure, the provisions of this Section shall
11	only apply to the new occupied square footage.
12	(k) "Non-residential Space Subject to the Eastern Neighborhoods Impact Fee means each
13	net addition of net square feet within the Project Area which contributes to a 20 percent increase in
14	non-residential capacity of an existing structure.
15	(l) "Project Area" shall mean the Eastern Neighborhoods Plan Area in Map 1 (Land Use
16	Plan) of the Eastern Neighborhoods Area Plan of the San Francisco General Plan.
17	(m) "Residential" shall mean any type of use containing dwellings as defined in Section
18	209.1, 790.88, and 890.88 of the Planning Code as relevant for the subject zoning district or containing
19	group housing as defined in Section 209.2(a)-(c) of the Planning Code.
20	(n) "Residential Space Subject to the Eastern Neighborhoods Impact Fee" means each net
21	addition of net square feet within the Project Area which results in a net new residential unit.
22	(1) "Tier 1." Sites which do not receive zoning changes that increase heights, as compared
23	to allowable height prior to the rezoning (May 2008), all 100% affordable housing projects, and all
24	housing projects within the Urban Mixed Use (UMU) district.
25	(2) "Tier 2." Sites which receive zoning changes that increase heights by one to two stories.

1	(3) "Tier 3." Sites which receive zoning changes that increase heights by three or more		
2	stories and in the Mixed Use Residential District.		
3	(o) "Waiver Agreement" means an agreement acceptable in form and substance to the		
4	Planning Department and the City Attorney, under which the City agrees to waive all or a portion of		
5	the Eastern Neighborhoods Impact Fee, provided the sponsor has demonstrated a hardship in		
6	achieving those objectives as well as all the requirements of the Plan. Such a waiver may also be		
7	granted as a part of a signed covenant to make a good faith effort to secure the formation of a		
8	Community Facilities (Mello-Roos) District.		
9	SEC. <u>423.3.</u> <u>327.3.</u> APPLICATION <u>OF EASTERN NEIGHBORHOODS INFRASTRUCTURE</u>		
10	<u>IMPACT FEE.</u>		
11	(a) Application. Section 423.1 et seq. shall apply to any development project located in the		
12	Eastern Neighborhoods Public Benefits Program Area, which Project Area. The Eastern		
13	Neighborhoods Public Benefits Fund is hereby established. It shall be implemented in part through		
14	district-specific Eastern Neighborhoods Impact Fee which applies to the Project Area and includes		
15	properties identified as part of the Eastern Neighborhoods Plan Areas in Map 1 (Land Use		
16	Plan) of the San Francisco General Plan.		
17	(b) Amount of Fee.		
18	(1) Residential Uses. The Ffees set forth in Table 423.3 below shall be charged on net		
19	additions of gross square feet which result in a net new residential unit, contribute to a 20		
20	percent increase of non-residential space in an existing structure, or create non-residential		
21	space in a new structure. Fees shall be assessed on residential use, and		
22	(2) Non-Residential Uses. The fees set forth in Table 423.3 below shall be charged on non-		
23	residential use within each use category of Cultural/Institution/Education; Management,		
24	Information & Professional Service; Medical & Health Service; Retail/Entertainment; and		
25			

1	Visitor Services; with no substitutions across uses. Fees shall not be required for uses
2	contained in Sections 220, 222, 223, 224, 225, and 226 of the Planning this Code.

(3) <u>Mixed Use Projects.</u> Fees shall be assessed on mixed use projects according to the gross square feet of each *residential and non-residential* use in the project.

(b) Prior to the issuance by the Department of Building Inspection (DBI) of the first site or building permit for a residential development project, or residential component of a mixed use project within the Project Area, the sponsor of any project containing residential space subject to the Eastern Neighborhoods Impact Fee shall pay to the Treasurer according to the schedule in Table 327.3.

(c) Prior to the issuance by DBI of the first site or building permit for a non-residential development project, or non-residential component of a mixed use project within the Project Area, the sponsor of any project containing non-residential space subject to the Eastern Neighborhoods Impact Fee shall pay to the Treasurer according to the schedule in Table 327.3.

TABLE <u>423.3</u> <del>327.3</del>

### FEE SCHEDULE FOR EASTERN NEIGHBORHOODS PLAN AREAS

Tier	Residential	Non-residential*
1	\$8/gsf	\$6/gsf
2	\$12/gsf	\$10/gsf
3	\$16/gsf	\$14/gsf

(d) Upon request of the sponsor and upon payment of the Eastern Neighborhoods Impact

Fee in full to the Treasurer, the execution of a Waiver Agreement or In Kind agreement approved as

described herein, the Treasurer shall issue a certification that the obligations of this section of the

Planning Code have been met. The sponsor shall present such certification to the Planning Department

and DBI prior to the issuance by DBI of the first site or building permit for the development project.

DBI shall not issue the site or building permit without the Treasurer's certification that the fees
required by this Section have been paid or otherwise satisfied. Any failure of the Treasurer, DBI, or the
Planning Department to give notice of requirements under this Section shall not relieve a sponsor from
compliance with this Section. Where DBI inadvertently issues a site or building permit without payment
of the fee, Planning and DBI shall not issue any further permits or a certificate of occupancy for the
project without certification from the Treasurer. The procedure set forth in this Subsection is not
intended to preclude enforcement of the provisions of this Section under any other section of this Code,
or other authority under the laws of the City or State of California.

(e) Fee Adjustments. In conjunction with the five year Monitoring Program required by the Administrative Code Section (note: section number to be determined), the City may review the amount of the Eastern Neighborhoods Impact Fee, should such an increase in fees be warranted according to an increase in construction costs according to changes published in the Construction Cost Index published by the Engineering News Record, or according to another similar cost index should there be one more appropriate. The City may also adjust fees based on changes in estimated costs of the underlying improvements to be funded through the Eastern Neighborhoods Impact Fee as listed in the Eastern Neighborhoods Program. Revision of the fee should be done in coordination with revision to other like fees whenever possible. The Planning Department shall provide notice of any fee adjustment including the formula used to calculate the adjustment on its website and to any interested party who has requested such notice at least 30 days prior to the adjustment taking effect.

(c) (f) Option for In-Kind Provision of Public Benefits and Fee Credits. The Planning

Commission may reduce the Eastern Neighborhoods Infrastructure Impact Fee owed described in (b) above for specific development projects proposals in cases where the Planning Director has recommendeds approval such an In-kind provision, and the project sponsor has entered into an In-Kind Improvements Agreement with the City. In-kind improvements may be accepted if they are only be recommended where said improvements have been prioritized in the pPlan, where they meet

an identified community needs as analyzed in the Eastern Neighborhoods Needs Assessment,
and <u>serve as a</u> where they substitute for improvements <u>funded</u> be <u>provided</u> by <u>impact</u> fee revenue
such as public open spaces and recreational facilities, transportation and transit service,
streetscapes or the public realm, and community facility space. <i>Open space or streetscape</i>
improvements proposed to satisfy the usable open space requirements of Section 135 are not eligible as
<u>in-kind improvements.</u> No proposal for In-kind improvements shall be accepted <u>that does not</u>
conform if it is not recommended by the Planning Director according to the criteria above. Project
sponsors that pursue $\frac{\partial}{\partial t}$ in-kind $\frac{\partial}{\partial t}$ in-kind $\frac{\partial}{\partial t}$ in-kind $\frac{\partial}{\partial t}$ in
responsible time and materials for any all-additional administrative costs that the Department or
any other City agency incurs in processing the request.

(1) The Eastern Neighborhoods Infrastructure Impact Fee may be reduced by the total dollar value of the community improvements provided through the an In-kind Improvements

aAgreement recommended by the Director and approved by the Commission shall be equivalent to the portion of the Eastern Neighborhoods Impact Fee that is waived. For the purposes of calculating the total value, the project sponsor shall provide the Planning Department with a cost estimate for the proposed in-kind Public Benefits from two independent sources or, if relevant, real estate appraisers. If the City has completed a detailed site-specific cost estimate for a planned improvement this may serve as one of the cost estimates provided it is indexed to current cost of construction. Based on these estimates, the Planning Director shall determine their the appropriate value of the in-kind improvements and the Planning Commission may reduce the Eastern Neighborhoods Infrastructure Impact Fee otherwise due by an equal amount assessed to that project proportionally. Open space or streetscape improvements proposed to satisfy the usable open space requirements of Section 135 are not eligible for credit toward the contribution as In-Kind improvements. No credit toward the contribution may shall be made for land value unless

ownership of the land is transferred to the City or a permanent public easement is granted, the
acceptance of which is at the sole discretion of the City.

- (2) The All In-Kind Improvements at Agreements shall require also mandate a covenant of the project sponsor to reimburse all city agencies for their administrative and staff costs in negotiating, drafting, and monitoring compliance with the In-Kind Improvements at Agreement. The City also shall require the project sponsor to provide a letter of credit or other instrument, acceptable in form and substance to the Planning Department and the City Attorney, to secure the City's right to receive improvements as described above.
- (d) (g) Waiver or Reduction of Fees. The provisions for (1) Waiver or Reduction Based on Hardship or Absence of Reasonable Relationship. waiver or reduction of fees are set forth in Section 406 of this Article. In addition to those provisions
- (A) A project applicant of any project subject to the requirements in this Section may appeal to the Board of Supervisors for a reduction, adjustment, or waiver of the requirements based upon the absence of any reasonable relationship or nexus between the impact of development and the amount of the fee charged or for the reasons set forth in subsection (2) below, a project applicant may request a waiver from the Board of Supervisors.
- (B) Any appeal of waiver requests under this clause shall be made in writing and filed with the Clerk of the Board no later than 15 days after the date the sponsor is required to pay and has paid to the Treasurer the fee as required in Section 327.3(b). The appeal shall set forth in detail the factual and legal basis for the claim of waiver, reduction, or adjustment. The Board of Supervisors shall consider the appeal at the hearing within 60 days after the filing of the appeal. The appellant shall bear the burden of presenting substantial evidence to support the appeal, including comparable technical information to support appellant's position. If a reduction, adjustment, or waiver is granted, any change of use or scope of the project shall invalidate the waiver, adjustment, or reduction of the fee. If

1	the Board grants a reduction, adjustment or waiver, the Clerk of the Board shall promptly transmit the
2	nature and extent of the reduction, adjustment or waiver to the Treasurer and Planning Department.
3	(2) Waiver or Reduction Based on Duplication of Fees. This Section details waivers and
4	reductions available by right for project sponsors that fulfill the requirements below.
5	(A) A project applicant subject to the requirements of this Section who has received an
6	approved building permit, conditional use permit or similar discretionary approval and who submits a
7	new or revised building permit, conditional use permit or similar discretionary approval for the same
8	property shall be granted a reduction, adjustment or waiver of the requirements of Section 327 of the
9	Planning Code with respect to the square footage of construction previously approved.
10	(B) The City shall not to assess duplicative fees on new development. In general project
11	sponsors are only eligible for fee waivers under this clause if a contribution to another fee program
12	would result in a duplication of charges for a particular type of community infrastructure. Therefore
13	applicants may only receive a waiver for the portion of the Eastern Neighborhoods Public Benefits
14	Fund that addresses that infrastructure type. Requirements under Section 135 do not qualify for waiver
15	or reductions. Should future fees pose a duplicative charge, the same methodology shall apply and the
16	Planning Department shall update the schedule of waivers or reductions accordingly.
17	(i) project sponsors Applicants with a development project located within an
18	applicable San Francisco Redevelopment Project Area may reduce their required contribution
19	to the Eastern Neighborhoods Public Benefits Fund by half of any total sum that they would

(A) <u>Hh</u>as filed its first application, including an environmental evaluation application or any other Planning Department or Building Department application before the effective date of <u>Section 423.1 et seq. this Ordinance</u> and

otherwise be required to pay under this Section, if the *sponsor applicant*:

(B)  $P_{\underline{p}}$  rovides the Zoning Administrator with written evidence, supported in writing by the San Francisco Redevelopment Agency, that demonstrates the annual tax increment which

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1	could be generated by the proposed project would support a minimum future bonding capacity
2	equal to \$10,000,000 or greater.
3	SEC. 423.4. IMPOSITION OF EASTERN NEIGHBORHOODS INFRASTRUCTURE IMPACT
4	<u>FEE.</u>
5	(a) Determination of Requirements. The Department shall determine the applicability of
6	Section 423.1 et seq. to any development project requiring a building or site permit and, if Section
7	423.1 et seq. is applicable, the amount of Eastern Neighborhoods Infrastructure Impact Fees required
8	and shall impose these requirements as a condition of approval for issuance of the building or site
9	permit for the proposed development project. The project sponsor shall supply any information
10	necessary to assist the Department in this determination.
11	(b) Notice to Development Fee Collection Unit of Requirements. Prior to the issuance of a
12	building or site permit for a development project subject to the requirements of Section 423.1 et seq.,
13	the Department shall notify the Development Fee Collection Unit at DBI of its final determination of
14	the amount of Eastern Neighborhoods Infrastructure Impact Fees required, including any reductions
15	calculated for an In-Kind Improvements Agreement, in addition to the other information required by
16	Section 402(b) of this Article.
17	(c) Development Fee Collection Unit Notice to Department Prior to issuance of the First
18	Certificate of Occupancy. The Development Fee Collection Unit at DBI shall provide notice in writing
19	or electronically to the Department prior to issuing the first certificate of occupancy for any
20	development project subject to Section 422.1 et seq. that has elected to fulfill all or part of its Eastern
21	Neighborhoods Impact Fee requirement with an In-Kind Improvements Agreement. If the Department
22	notifies the Unit at such time that the sponsor has not satisfied any of the terms of the In-Kind
23	Improvements Agreement, the Director of DBI shall deny any and all certificates of occupancy until the
24	subject project is brought into compliance with the requirements of Section 422.1 et seq., either
25	through conformance with the In-Kind Improvements Agreement or payment of the remainder of the

1	Eastern Neighborhood Infrastructure Impact Fees that would otherwise have been required, plus a
2	deferral surcharge as set forth in Section 107A.13.3.1 of the San Francisco Building Code.
3	(d) In the event that the Department or the Commission takes action affecting any
4	development project subject to Section 422.1 et seq. and such action is subsequently modified,
5	superseded, vacated, or reversed by the Department or the Commission, Board of Appeals, the Board
6	of Supervisors, or by court action, the procedures of Section 402(c) of this Article shall be followed.
7	SEC. 331.4. LIEN PROCEEDINGS. (a) A sponsor's failure to comply with the requirements of
8	Sections 327.3, shall constitute cause for the City to record a lien against the development project in
9	the sum of the fees required under this ordinance. The fee required by Section 327.3(b) of this
10	ordinance is due and payable to the Treasurer prior to issuance of the first building or site permit for
11	the development project unless a Waiver Agreement has been executed. If, for any reason, the fee
12	remains unpaid following issuance of the permit and no Waiver Agreement has been executed, any
13	amount due shall accrue interest at the rate of one and one-half percent per month, or fraction thereof,
14	from the date of issuance of the permit until the date of final payment.
15	(b) If, for any reason, the fee imposed pursuant to this ordinance remains unpaid following
16	issuance of the permit, the Treasurer shall initiate proceedings in accordance with Article XX of
17	Chapter 10 of the San Francisco Administrative Code to make the entire unpaid balance of the fee,
18	including interest, a lien against all parcels used for the development project and shall send all notices
19	required by that Article to the owner of the property as well as the sponsor. The Treasurer shall also
20	prepare a preliminary report notifying the sponsor of a hearing to confirm such report by the Board of
21	Supervisors at least 10 days before the date of the hearing. The report to the sponsor shall contain the
22	sponsor's name, a description of the sponsor's development project, a description of the parcels of real
23	property to be encumbered as set forth in the Assessor's Map Books for the current year, a description
24	of the alleged violation of this ordinance, and shall fix a time, date, and place for hearing. The
25	Treasurer shall cause this report to be mailed to the sponsor and each owner of record of the parcels of

1	real property subject to lien. Except for the release of lien recording fees authorized by Administrative
2	Code Section 10.237, all sums collected by the Tax Collector pursuant to this ordinance shall be held in
3	trust by the Treasurer and deposited in the Eastern Neighborhoods Public Benefits Fund established in
4	Section 327.6.
5	(c) Any notice required to be given to a sponsor or owner shall be sufficiently given or
6	served upon the sponsor or owner for all purposes hereunder if personally served upon the sponsor or
7	owner or if deposited, postage prepaid, in a post office letterbox addressed in the name of the sponsor
8	or owner at the official address of the sponsor or owner maintained by the Tax Collector for the
9	mailing of tax bills or, if no such address is available, to the sponsor at the address of the development
10	project, and to the applicant for the site or building permit at the address on the permit application.
11	SEC. 327.5. EASTERN NEIGHBORHOODS IMPACT FEE REFUND WHEN BUILDING
12	PERMIT IS MODIFIED OR EXPIRES PRIOR TO COMPLETION OF WORK AND
13	COMMENCEMENT OF OCCUPANCY.
14	In the event a building permit is modified to expand or reduce project size, the obligation to
15	comply with this ordinance shall be modified accordingly. In the event a building expires prior to
16	completion of the work on and commencement of occupancy of a residential or non-residential
17	development project so that it will be necessary to obtain a new permit to carry out any development,
18	the obligation to comply with this ordinance shall be cancelled, and any Eastern Neighborhoods
19	Impact Fee previously paid to the Treasurer shall be refunded. If and when the sponsor applies for a
20	new permit, the procedures set forth in this ordinance regarding payment of the Eastern
21	Neighborhoods Impact Fee shall be followed.
22	SEC. <u>423.5.</u> THE <u>EASTERN NEIGHBORHOODS PUBLIC BENEFITS</u> FUND.
23	(a) There is hereby established a separate fund set aside for a special purpose
24	entitled the Eastern Neighborhoods Public Benefits Fund ("Fund"). All monies collected by the

<u>Development Fee Collection Unit at DBI Treasurer</u>-pursuant to Section <u>423.3(b)</u> <u>327.3(b)</u> shall be

- deposited in a special fund maintained by the Controller. The receipts in the Fund to be used solely to fund Public Benefits subject to the conditions of this Section.
  - (b) Expenditures from the Fund shall be recommended by the Planning Commission, and administered by the Board of Supervisors.
  - (1) All monies deposited in the Fund shall be used to design, engineer, acquire, and develop and improve public open space and recreational facilities; transit, streetscape and public realm improvements; and community facilities including child care and library materials, as defined in the Eastern Neighborhoods Nexus Studies; or housing preservation and development within the Eastern Neighborhoods Plan Area. Funds may be used for childcare facilities that are not publicly owned or "publicly-accessible". Funds generated for 'library resources' should be used for materials in branches that directly service Eastern Neighborhoods residents. Monies from the Fund may be used by the Planning Commission to commission economic analyses for the purpose of revising the fee *pursuant to Section 327.3(d) above*, *and/or* to complete an updated nexus study to demonstrate the relationship between development and the need for public facilities if this is deemed necessary.
  - (2) Funds may be used for administration and accounting of fund assets, for additional studies as detailed in the Eastern Neighborhoods Public Benefits Program Document, and to defend the Community Stabilization fee against legal challenge, including the legal costs and attorney's fees incurred in the defense. Administration of this fund includes time and materials associated with reporting requirements, facilitating the Eastern Neighborhoods Citizens Advisory Committee meetings, and maintenance of the fund. All interest earned on this account shall be credited to the Eastern Neighborhoods Public Benefits Fund.
  - (c) Funds shall be deposited into specific accounts according to the improvement type for which they were collected. Funds from a specific account may be used towards a

1	different improvement type, provided said account or fund is reimbursed over a five-year
2	period of fee collection. Funds shall be allocated to accounts by improvement type as
3	described below:

- (1) Funds collected from all zoning districts in the Project Area, excluding Designated Affordable Housing Zones shall be allocated to accounts by improvement type according to Table 423.6 327.6.
- (2) Funds collected in designated affordable housing zones (Mission NCT and MUR (as defined in 423.2 (3) 327.2(b)), shall be allocated to accounts by improvement type as described in Table 423.6A 327.6A. The revenue devoted to affordable housing preservation and development shall be deposited into a specific amount to be held by the Mayor's Office of Housing.
- A. All funds collected from projects in the Mission NCT that are earmarked for affordable housing preservation and development shall be expended on housing programs and projects within the Mission Area Plan boundaries.
- B. All funds collected from projects in the MUR that are earmarked for affordable housing preservation and development shall be expended on housing programs and projects shall be expended within the boundaries of 5th to 10th Streets/Howard to Harrison Streets.
- C. Collectively, the first \$10 million in housing fees collected between the two Designated Affordable Housing Zones shall be utilized for the acquisition and rehabilitation of existing housing.
- (3) All funds are supported by the Eastern Neighborhoods Nexus Studies, San Francisco Planning Department, Case No. 2004.0160, and monitored according to the Eastern Neighborhoods Area Plans Monitoring Program required by the Administrative Code Section (note: section number to be determined) and detailed by separate resolution.

TABLE *423.6* <del>327.6</del>

## BREAKDOWN OF EASTERN NEIGHBORHOODS PUBLIC BENEFIT FEE/FUND BY

## **IMPROVEMENT TYPE\***

Improvement Type		Non-
Improvement Type	Residential	residential
Open space and recreational facilities	50%	7%
Transit, streetscape and public realm improvements	42%	90%
Community facilities (child care and library materials)	8%	3%

\*Does not apply to Designated Affordable Housing Zones, which are addressed in Table <u>423.6A</u> <u>327.6A</u>.

## TABLE 423.6A 327.6A

## BREAKDOWN OF EASTERN NEIGHBORHOODS PUBLIC BENEFIT FEE/FUND BY IMPROVEMENT TYPE FOR DESIGNATED AFFORDABLE HOUSING ZONES

Improvement Type	Residential	Non-residential
Affordable housing preservation and development	75%	n/a
Open space and recreational facilities	13%	7%
Transit, streetscape and public realm improvements	10%	90%
Community facilities (child care and library materials)	2%	3%

agencies, the Controller's Office shall file a report with the Board of Supervisors beginning 180 days after the last day of the fiscal year of the effective date of Section 423.1 et seq. this ordinance that shall include the following elements: (1) a description of the type of fee in each account or fund; (2) amount of fee collected; (3) beginning and ending balance of the accounts or funds including any bond funds held by an outside trustee; (4) amount of fees collected and interest earned; (5) identification of each public improvement on which fees or bond funds were expended and amount of each expenditure; (6) an identification of the approximate date by which the construction of public improvements will commence; (7) a description of any inter-fund transfer or loan and the public improvement on which the transferred funds will be expended; and (8) amount of refunds made and any allocations of unexpended fees that are not refunded.

(e) Approximately every fifth fiscal year following the first deposit into the account, as coordinated with other planning efforts monitoring activity, the following account reporting shall be made by the Controller's office in coordination with the Planning Department: (1) purpose to which the fee is to be put; (2) demonstrate a reasonable relationship between the fee and the purpose for which it is charged; (3) identify all sources and amounts of funding anticipated to complete financing in incomplete improvements identified in this ordinance and subsequent reporting; and (4) designate the approximate dates on which the sources and amounts of funding is expected to be deposited into the appropriate account or fund. The reporting requirements detailed in this section refer to the current requirements under State law, Government Code 66000, and are detailed here to insure that this fund fulfills all legal obligations as detailed by the State of California. Any applicable amendments to State law, Government Code 66000, automatically apply to the reporting requirements of this ordinance and the ordinance should be amended accordingly.

$\underline{(e)}$ $\underline{(f)}$ A public hearing shall be held by the Recreation and Parks Commissions to
elicit public comment on proposals for the acquisition of property using monies in the Fund
that will ultimately be maintained by the Department of Recreation and Parks. Notice of public
hearings shall be published in an official newspaper at least 20 days prior to the date of the
hearing, which notice shall set forth the time, place, and purpose of the hearing. The Parks
Commissions may vote to recommend to the Board of Supervisors that it appropriate money
from the Fund for acquisition and development of property acquired for park use.

- (f) (g) The Planning Commission shall work with other City agencies and commissions, specifically the Department of Recreation and Parks, <u>DPW Department of Public</u> Works, and the <u>MTA Municipal Transportation Authority</u>, to develop agreements related to the administration of the improvements to existing public facilities and development of new public facilities within public rights-of-way or on any acquired public property, using such monies as have been allocated for that purpose at a hearing of the Board of Supervisors.
- (g) (h) The Planning Commission, based on findings from the Interagency Planning & Implementation Committee (IPIC), shall make recommendations to the Board regarding allocation of funds.
- (h) (i) Within 60 days of receiving the Eastern Neighborhoods Capital Expenditure Evaluation Report as specified in Administrative Code Section 10E.7, the Office of the Controller shall assess whether funds collected from the Eastern Neighborhoods Impact Fee are being effectively utilized for capital projects serving the Eastern Neighborhoods, and whether such projects are successfully advancing towards implementation, as set forth in the abovementioned Section. Based on this assessment, the following shall occur:
- (A) If the Controller determines that the funds have been effectively utilized as set forth in Section 10E.7 of the Administrative Code, the Controller shall issue an affirmative finding to the Board of Supervisors and the Planning Commission certifying that the intent of

1	this aforementioned Section is being met. No further Controller action is necessary for
2	purposes of this Subsection.

- (B) If the Controller fails to issue the certification described in Subsection (h) (i)(A) above or if the Controller determines that the fees are not being effectively utilized as set forth in Administrative Code Section 10E.7 and notifies the Board of Supervisors and Planning Commission of this determination, then the following shall occur:
- (i) Any project specified below within the Eastern Neighborhoods Area Plan that has not already received final and effective approvals from the Planning Department, Zoning Administrator, and/or the Planning Commission, shall require a conditional use authorization, in addition to any other approvals necessary under the Planning Code:
- (aa) Residential projects containing more than 10 new units that have not received issuance of their first site or building permit; or
- (bb) Non-residential projects containing a net new addition or new construction of 10,000 square feet or more that have not received issuance of their first site or building permit.
- (C) Elimination of interim conditional use requirement. (i) At any time after the Controller has determined that Eastern Neighborhood impact fees are not being effectively utilized as set forth in Section  $\underline{423.6(h)(B)}$   $\underline{327.6(i)(B)}$  above, or fails to certify that they are being effectively utilized as set forth in Section  $\underline{423.6(h)(A)}$   $\underline{327.6(i)(A)}$ , the Planning Department may provide the Controller with a newly updated or revised Eastern Neighborhoods Capital Expenditure Evaluation Report.
- (ii) Within 60 days of receiving an updated or revised Report, the Office of the Controller shall determine whether funds collected from the Eastern Neighborhoods Public Benefit Fee are being effectively utilized for capital projects serving the Eastern Neighborhoods consistent with the intent of the Section 10E.7 of the Administrative Code.

(iii) If, on the basis of a new, updated or revised Eastern Neighborhoods Capital
Expenditure Evaluation Report, the Controller determines that the development impact fees
collected to date are being effectively utilized as set forth in Section $\underline{423.6\ (h)(A)}\ \underline{327.6(i)(A)}$
above, any projects within the Eastern Neighborhoods Plan Area that required a conditional
use authorization on an interim basis as set forth in Section $\underline{423.6(h)(B)}$ $\underline{327.6(i)(B)}$ shall no
longer require such conditional use authorization unless the underlying use requires
conditional use authorization independent of the requirements set forth in Section $\underline{423.6(i)(B)}$
327.6(j)(B).
SEC. 424 (formerly a portion of Section 249.33). (7) VAN NESS AND MARKET

SEC. 424 (formerly a portion of Section 249.33). (7) VAN NESS AND MARKET

AFFORDABLE HOUSING AND NEIGHBORHOOD INFRASTRUCTURE FEE AND

PROGRAM. Sections 424.1 through 424.5, hereafter referred to as Section 424.1 et seq., set forth the requirements and procedures for the Van Ness and Market Affordable Housing and Neighborhood

Infrastructure Program. The effective date of these requirements shall be either May 30, 2008, which is the date that the requirements originall became effective, or the date a subsequent modification, if any, became effective.

SEC. 424.1. FINDINGS. (A) Purpose and Findings.

<u>A.</u> (i) Affordable Housing: The Van Ness and Market Residential SUD enables the creation of a very dense residential neighborhood through significant increases in development potential. This increase in development potential permits an increase in market rate housing development. As described in Section <u>415.1</u>, <u>315.2</u> affordable housing is a priority for San Francisco and additional demand for affordable housing is closely correlated to the development of new market rate housing. At the direction of the Board of Supervisors and as part of a larger analysis of development impact fees in the City, the City contracted with Keyser Marston Associates to prepare a nexus analysis in support of the Inclusionary Housing

Program, or an analysis of the impact of development of market rate housing on affordable housing supply and demand.

The City's current position is that the City's Inclusionary Housing Program including the in-lieu fee provision which is offered as an alternative to building units within market rate projects, is not subject to the requirements of the Mitigation Fee Act, Government Code Sections 66000 et seq. Notwithstanding this policy, as an additional support measure, the City prepared a nexus study consistent with the Mitigation Fee Act to determine whether the Inclusionary Affordable Housing Program was supported by such analysis. While the City does not expect to alter its position on this matter, due to past legislative actions supporting such a study, the Citywide study being undertaken to conduct nexus studies in other areas, and a general interest in determining whether the Inclusionary Program can be supported by a nexus type analysis as an additional support measure, the City contracted to undertake the preparation of a nexus analysis. The final nexus study can be found in *the* Board of Supervisors File *No.*————————————————and is incorporated by reference herein. The Board of Supervisors has reviewed the study and the Department's staff-analysis and report of the study and, on that basis finds that the nexus study supports the current *i*Inclusionary Affordable hHousing Program requirements as specified in this Section 424.1 et seq. 249.33 combined with this Affordable Housing FAR Bonus Program. Specifically, the Board finds that the nexus study: identifies the purpose of the fee to mitigate impacts on the demand for affordable housing in the City; identifies the use to which the fee is to be put as being to increase the City's affordable housing supply; and establishes a reasonable relationship between the use of the fee for affordable housing and the need for affordable housing and the construction of new market rate housing. Moreover, the Board finds that the current inclusionary requirements combined with the Affordable Housing FAR Bonus Program are less than the cost of mitigation and do not include the costs of remedying any existing deficiencies. The Board also finds that the study establishes that the current inclusionary

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requirements combined with the Affordable Housing FAR Bonus Program do not duplicat	e
other City requirements or fees.	

Moreover, according to the study undertaken by Seifel Consulting at the direction of the Planning Department, increased development potential in the Van Ness and Market Downtown Residential Special Use district through the increased FAR allowance enables an increased contribution to the Citywide Affordable Housing Fund without discouraging the development of new market rate housing. A copy of said study is on file with the Clerk of the Board of Supervisors *in File No.* 

<u>B.</u> (iii) Neighborhood Infrastructure. The Van Ness & Market Residential SUD enables the creation of a very dense residential neighborhood in an area built for back-office and industrial uses. Projects that seek the FAR bonus above the maximum cap would introduce a very high localized density in an area generally devoid of necessary public infrastructure and amenities, as described in the Market & Octavia Area Plan. While envisioned in the Plan, such projects would create localized levels of demand for open space, streetscape improvements, community facilities and public transit above and beyond the levels both existing in the area today and funded by the Market & Octavia Community Improvements Fee. Such projects also entail construction of relatively taller or bulkier structures in a concentrated area, increasing the need for offsetting open space for relief from the physical presence of larger buildings. Additionally, the FAR bonus provisions herein are intended to provide an economic incentive for project sponsors to provide public infrastructure and amenities that improve the quality of life in the area. The bonus allowance is calibrated based on the cost of responding to the intensified demand for public infrastructure generated by increased densities available through the FAR density bonus program.

<u>C.</u> (*iii*) Public Improvements. The public improvements acceptable in exchange for granting the FAR bonus, and that would be necessary to serve the additional population

2	with the Market & Octavia Area Plan.
3	$\underline{(1)}$ (a) Open Space Acquisition and Improvement: Brady Park (as described in the
4	Market & Octavia Area Plan), or other open space of comparable size and performance. Open
5	space shall be dedicated for public ownership or permanent easement for unfettered public
6	access and improved for public use, including landscaping, seating, lighting, and other
7	amenities.
8	(2) (b) Streetscape and Pedestrian Improvements: Streetscape improvements within
9	the Special Use District as described in the Market & Octavia Area Plan, including Van Ness
10	and South Van Ness Avenues, Gough, Mission, McCoppin, Otis, Oak, Fell, 11th and 12th
11	Streets, along with adjacent alleys. Improvements include sidewalk widening, landscaping and
12	trees, lighting, seating and other street furniture (e.g. newsracks, kiosks, bicycle racks),
13	signage, transit stop and subway station enhancements (e.g. shelters, signage, boarding
14	platforms), roadway and sidewalk paving, and public art.
15	$\underline{(3)}$ (c) Affordable Housing. The type of affordable housing needed in San Francisco is
16	documented in the City's Consolidated Plan and the Residence Element of the General Plan.
17	New affordable rental housing and ownership housing affordable to households earning less
18	than the median income is greatly needed in San Francisco.
19	SEC. 424.2. DEFINITIONS. See Section 401 of this Article.
20	SEC. 424.3. APPLICATION OF VAN NESS AND MARKET AFFORDABLE HOUSING AND
21	NEIGHBORHOOD INFRASTRUCTURE FEE AND PROGRAM.
22	(a) Application. Section 424.1 et seq. shall apply to any development project located in the
23	Van Ness and Market Downtown Residential Special Use District, as established in Section 249.33 of
24	this Code.
25	(b) Amount of Fee.

created by the increased density, are listed below. All public improvements shall be consistent

1	(i) All uses in any development project within the Van Ness and Market Downtown	
2	Residential Special Use District shall pay \$30.00 per net additional gross square foot of floor area in	
3	any portion of building area exceeding the base development site FAR of 6:1 up to a base development	
4	site FAR of 9:1.	
5	(ii) All uses in any development project within the Van Ness and Market Downtown	
6	Residential Special Use District shall pay \$15.00 per net additional gross square foot of floor area in	
7	any portion of building area exceeding the base development site FAR of 9:1.	
8	(c) Option for In-Kind Provision of Infrastructure Improvements and Fee Credits. The	
9	Commission may reduce the total amount of fees generated by the neighborhood infrastructure portion	
10	(\$15.00 per net additional gross square foot of floor area) of the Van Ness and Market Downtown	
11	Residential Special Use District Affordable Housing and Neighborhood Infrastructure Fee owed for	
12	specific development projects in cases where the Director has recommended approval and the project	
13	sponsor has entered into an In-Kind Improvements Agreement with the City. In-Kind Improvement	
14	Agreements may only be accepted if they are identified in the Market and Octavia Area Plan of the	
15	General Plan, mitigate impacts of growth in the general vicinity of the Van Ness and Market Downtown	
16	Residential Special Use District area, meet identified community needs as analyzed in the Market and	
17	Octavia Area Plan Community Improvements Program, and serve as a substitute for improvements	
18	funded by infrastructure impact fee revenue such as street improvements, transit improvements, and	
19	community facilities. Open space or streetscape improvements proposed to satisfy the usable open	
20	space requirements of Section 135 are not eligible as in-kind improvements. No proposal for in-kind	
21	improvements shall be accepted that does not conform to the criteria above. Project sponsors that	
22	pursue In-Kind Improvement Agreements with the City will be charged time and materials for any	
23	additional administrative costs that the Department or any other City agency incurs in processing the	
24	<u>request.</u>	

1	(1) The \$15.00 per gross square foot neighborhood infrastructure portion of the Van Ness
2	and Market Downtown Residential Special Use District Affordable Housing and Neighborhood
3	Infrastructure Fee may be reduced by the total dollar value of any infrastructure improvements
4	provided through an In-kind Improvements Agreement recommended by the Director and approved by
5	the Commission. For the purposes of calculating the total dollar value, the project sponsor shall
6	provide the Department with a cost estimate for the proposed in-kind improvement(s) from two
7	independent sources or, if relevant, real estate appraisers. If the City has completed a detailed site-
8	specific cost estimate for a planned improvement this may serve as one of the cost estimates provided it
9	is indexed to current cost of construction. Based on these estimates, the Director shall determine the
10	appropriate value of the in-kind improvements and the Commission shall reduce the infrastructure
11	portion of the Van Ness and Market Downtown Residential SUD Affordable Housing and
12	Neighborhood Infrastructure Fee otherwise due by an equal amount. No credit shall be made for land
13	value unless ownership of land is transferred to the City or a permanent public easement is granted, the
14	acceptance of which is at the sole discretion of the City.
15	(2) All In-Kind Improvement Agreements shall require the project sponsor to reimburse all
16	City agencies for their administrative and staff costs in negotiating, drafting, and monitoring
17	compliance with the In-Kind Improvements Agreement. The City also shall require the project sponsor
18	to provide a letter of credit or other instrument, acceptable in form and substance to the Department
19	and the City Attorney, to secure the City's right to receive improvements as described above.
20	(B) The Van Ness and Market Affordable Housing and Neighborhood Infrastructure
21	Program ("Program") is hereby established and shall be implemented through In-Kind public
22	iImprovements, participation in Community Facilities (Mello-Roos) District, or in-lieu payment to the
23	Van Ness and Market Neighborhood Infrastructure Fund ("Fund") or in-lieu payments to the Citywide
24	Affordable Housing Fund.

1	(i) The Program shall be administered by the Board of Supervisors, except for the in-lieu	
2	fee payments to the Citywide Affordable Housing Fund, which shall be administered as provided for	
3	Section 315 et seq.	
4	(C) Value, Form, and Timing of Contribution to the Program.	
5	(i) The total value of the contribution ("contribution") to the Program shall be equal to	
6	\$15.00 per additional gross square foot above a site FAR of 9:1. The contribution must be made or the	
7	fee paid prior to issuance by the Department of Building Inspection of the first site or building permit	
8	for the subject project. Except as provided in Section 7(C)(vii), \$0.00 must be paid as a fee to the	
9	Citywide Affordable Housing Fund as described below in Subsection (7)(C)(v); and \$15.00 or its	
10	equivalent must be paid or contributed to the Van Ness and Market Neighborhood Infrastructure	
11	Program in one of the ways described below in Subsections (ii) through (iii) including any form of any	
12	combination, either in whole or in part, of an In-Kind Agreement to provide neighborhood	
13	improvements, In-Lieu Payment to the City Treasurer, or a Community Facilities District Agreement to	
14	participate in a Mello-Roos Community Facilities District. The fee may be adjusted in accordance with	
15	the procedures described in Section 326.3(d) or 315.6(b)3.	
16	(ii) In-Kind Improvements. The Planning Commission may allow the provision of In-Kind	
17	Improvements, through the approval of an In-Kind Agreement in accordance with the procedures	
18	outlined in Section 326.3(e).	
19	(iii) In-Lieu Payment. Because the total cost of the individual public improvements (e.g. a	
20	public park or a streetscape project) may be greater than the proportional contribution to the Program	
21	or the need created by any one project, and because it may be infeasible or impractical to make a	
22	fractional public improvement (e.g. acquisition of a fraction of a park) it is necessary to allow direct	
23	payments, at the rate described in Subsection (7)(C)(i) above, in-lieu of providing In-Kind	
24	Himprovements, as a form of contribution, either in whole or in part, to the Program. Such payment	
25	shall be made to the City Treasurer for deposit in the Van Ness and Market Neighborhood	

1	Infrastructure Fund. Upon payment of the In-Lieu Payment in full to the Treasurer, the Treasurer shall	
2	issue a certification that the credit has been paid.	
3	(iv) Community Facilities District. The Planning Commission may allow the participation in	
4	a Community Facilities (Mello-Roos) District through the procedures described in Section 326.3 (f)	
5	and(g).	
6	(v) Zero dollars per square foot (\$0.00) except as provided in 7(C)(vii) shall be deposited in	
7	the special fund maintained by the Controller called the Citywide Affordable Housing Fund as	
8	established by Section 313.12. Except as specifically provided in this Section, collection, management	
9	enforcement, and expenditure of funds shall conform to the requirements related to in-lieu fees in	
10	Planning Code Sections 315 et seq., specifically including, but not limited to, the provisions of Section	
11	<del>315.6.</del>	
12	(vi) The sponsor shall present the Treasurer certification of In-Lieu Payment, or a signed In-	
13	Kind Agreement and/or Community Facilities District Agreement totaling the full value of the	
14	contribution to the Planning Department and Department of Building Inspection prior to the issuance	
15	by DBI of the first site or building permit for the project. A failure of the Treasurer, DBI or the	
16	Planning Department to give any notice under this Section shall not relieve a sponsor from compliance	
17	with this Section.	
18	(vii) At the close of the fiscal year in which the Market and Octavia Community	
19	Improvements Program has generated funding for no less than \$211 million for expenditure in the plan	
20	area, including revenue generated through Planning Code 249.33, and Section 326 fee payment, In-	
21	Kind and community facility district contributions; public grants; San Francisco general funds;	
22	assessment districts; and other sources which contribute to the overall programming; all future funds	
23	generated through this Section, 249.33 of the Planning Code shall be redirected one hundred (100)	
24	percent to the Citywide Affordable Housing Fund.	

1	SEC. 424.4. VAN NESS AND MARKET DOWNTOWN RESIDENTIAL SPECIAL USE
2	DISTRICT AFFORDABLE HOUSING FUND. That portion of gross floor area subject to the \$30.00
3	per gross square foot fee referenced in Section 424.3(b)(i) above shall be deposited into the special
4	fund maintained by the Controller called the Citywide Affordable Housing Fund established by Section
5	413.10. Except as specifically provided in this Section, collection, management, enforcement, and
6	expenditure of funds shall conform to the requirements related to in-lieu fees in Planning Code Section
7	415.1 et seq., specifically including, but not limited to, the provisions of Section 415.7.
8	(D) SEC. 424.5. VAN NESS AND MARKET DOWNTOWN RESIDENTIAL SPECIAL USE
9	<u>DISTRICT INFRASTRUCTURE FUND.</u> (a) There is hereby established a separate fund set
10	aside for a special purpose entitled the Van Ness and Market Neighborhood Infrastructure
11	Fund ("Fund"). That portion of gross floor area subject to the \$15.00 per gross square foot fee
12	referenced in Section 424.3(b)(ii) above shall be deposited into the Van Ness and Market
13	<u>Neighborhood Infrastructure Fund collected by the</u> deposited in this the fFund, which shall to be
14	maintained by the Controller. The receipts of the Fund are hereby appropriated in accordance
15	with law to be used solely to fund public infrastructure subject to the following conditions:
16	(i) All monies deposited in the Fund, plus accrued interest, shall be used solely to
17	design, engineer, acquire and develop neighborhood open spaces and streetscape
18	improvements that result in new publicly-accessible facilities within the Van Ness and Market
19	<u>Downtown Residential</u> Special Use District or the area bounded by 10th Street, Howard Street,
20	South Van Ness Avenue, the northeastern line of the Central Freeway, Market Street, Franklin
21	Street, Hayes Street, and Polk Street. These improvements shall be consistent with the
22	Market and Octavia Area Plan of the General Plan and any Plan that is approved by the
23	Board of Supervisors in the future for the area covered by the Van Ness and Market
24	Downtown Residential Special Use District, except that monies from the Fund may be used by
25	the Planning Commission to commission studies to revise the fee pursuant to Subsection

1	$\frac{(7)(C)(i)}{(i)}$ above, or to commission landscape, architectural or other planning, design and
2	engineering services in support of the proposed public improvements.
3	(ii) No portion of the Fund may be used, by way of loan or otherwise, to pay any
4	administrative, general overhead, or similar expense of any public entity.
5	(iii) The Controller's Office shall file an annual report with the Board of Supervisors
6	by the end of the City's fiscal year beginning one year after the effective date of this ordinance, which
7	report shall set forth the amount of money collected in the Fund. Monies in the Fund shall be
8	appropriated by the Board of Supervisors and administered by the Director of Planning.
9	(iv) At the close of a fiscal year in which the Market and Octavia Community Improvements
10	Program has generated funding for no less than \$211 million of expenditures in the plan area,
11	including revenue generated through this Section 424.1 et seq., Section 421 fee payments, in-kind
12	improvements, public grants, San Francisco general funds, assessment districts, and other sources
13	which contribute to the overall programming, all future funds generated through Section 424.1 et seq.
14	shall be redirected one hundred (100) percent to the Citywide Affordable Housing Fund.
15	$\underline{(v)}$ (iv) Expenditure of funds shall be coordinated with appropriate City agencies as
16	detailed in Section <u>421.5</u> <u>326.6</u> (d) and (e).
17	$\underline{(vi)}$ (v) The Director $\underline{of\ Planning}$ shall have the authority to prescribe rules and
18	regulations governing the Fund, which are consistent with Section 424.1 et seq. this ordinance.
19	The Director of Planning shall make recommendations to the Board regarding allocation of
20	funds.
21	SEC. 425 (formerly Section 135.3(d)). ALTERNATIVE MEANS OF SATISFYING THE
22	OPEN SPACE REQUIREMENT IN THE SOUTH OF MARKET MIXED USE DISTRICTS. $(\underline{The}$
23	effective date of these provisions shall be either April 6, 1990, the date that it originally became
24	effective, or the date a subsequent modification, if any, became effective.)

If it is the judgment of the Zoning Administrator that an open space satisfying the
requirements and standards of subsections (b) and (c) of Section 135.3 of this Code cannot be
created because of constraints of the development site, or because the project cannot provide
safe, convenient access to the public, or because the square footage of open space is not
sufficient to provide a usable open space, the Zoning Administrator may (i) authorize, as an
eligible type of open space, a pedestrian mall or walkway within a public right-of-way which is
improved with paving, landscaping, and street furniture appropriate for creating an attractive
area for sitting and walking, or (ii) waive the requirement that open space be provided upon
payment to the Open Space Fund of a fee of \$.80 for each square foot of open space
otherwise required to be provided. These amounts shall be adjusted annually effective April
1st of each calendar year by the percentage of change in the Building Cost Index used by the
San Francisco Bureau of Building Inspection. This payment shall be paid in full to the City
prior to the issuance of any temporary or other certificate of occupancy for the subject
property. Said fee shall be used for the purpose of acquiring, designing, improving and/or
maintaining park land, park facilities, and other open space resources, which is expected to
be used solely or in substantial part by persons who live, work, shop or otherwise do business
in the South of Market Base District, as that District is defined in City Planning Code Section
820 of this Code and identified on Sectional Map 3SU of the Zoning Map of the City and
County of San Francisco. Said fee, and any interest accrued by such fee, shall be used for the
purpose stated herein unless it is demonstrated that it is no longer needed.
SEC. 426 (formerly Section 135.3(e)). ALTERNATIVE MEANS OF SATISFYING THE

OPEN SPACE REQUIREMENT IN THE EASTERN NEIGHBORHOODS MIXED USE

DISTRICTS. (The effective date of these provisions shall be either December 19, 2008, the date that

they originally became effective, or the date a subsequent modification, if any, became effective.)

In the Eastern Neighborhoods Mixed Use Districts, the open space requirement may
be satisfied through payment of a fee of \$76 for each square foot of usable open space not
provided pursuant to that Variance. This fee shall be adjusted in accordance with Section
423.3 of this Article 327.3(d). This fee shall be paid into the Eastern Neighborhoods Public
Benefits Fund, as described in Section 423 of this Article 327. Said fee shall be used for the
purpose of acquiring, designing, and improving park land, park facilities, and other open
space resources, which is expected to be used solely or in substantial part by persons who
live, work, shop or otherwise do business in the Eastern Neighborhoods Mixed Use districts.
SEC. 427 (formerly Section 135 (j)). PAYMENT IN CASES OF VARIANCE OR
EXCEPTION. (The effective date of these provisions shall be either December 19, 2008, the date that
they originally became effective, or the date a subsequent modification, if any, became effective.)
In the Eastern Neighborhoods Mixed Use Districts, should a Variance from usable
open space requirements for residential uses be granted by the Zoning Administrator, or an
exception be granted for those projects subject to the <u>Section</u> 329 process, a fee of \$327 shall
be required for each square foot of usable open space not provided pursuant to that Variance
This fee shall be adjusted in accordance with Section <u>423.3 of this Article</u> <del>327.3(d)</del> . This fee
shall be paid into the Eastern Neighborhoods Public Benefits Fund, as described in Section
423 of this Article 327. Said fee shall be used for the purpose of acquiring, designing, and
improving park land, park facilities, and other open space resources, which is expected to be
used solely or in substantial part by persons who live, work, shop or otherwise do business in
the Eastern Neighborhoods Mixed Use Districts.
SEC. 428 (formerly Section 143). STREET TREES, R, SPD, RSD, NC, C-3, DTR, MUG,
MUO, MUR, UMU, SLR, SLI AND SSO DISTRICTS. (The effective date of these requirements
shall be either September 17, 1985, the date that they originally became effective, or the date a
subsequent modification, if any, became effective.)

- (a) In any R, SPD, RSD, NC, C-3, DTR, MUG, MUO, MUR, UMU, SLR, SLI, or SSO District, street trees shall be installed by the owner or developer in the case of construction of a new building, relocation of a building, or addition of gross floor area equal to 20 percent or more of the gross floor area of an existing building, and within the RED, SPD, RSD, MUG, MUO, MUR, UMU, SLR, SLI and SSO Districts, in the case of change of 20 percent or more of the occupied floor area of an existing building to another use.
- (b) The street trees installed shall be a minimum of one 24-inch box tree for each 20 feet of frontage of the property along each street or alley, with any remaining fraction of 10 feet or more of frontage requiring an additional tree. Such trees shall be located either within a setback area on the lot or within the public right-of-way along such lot.
- (c) The species of trees selected shall be suitable for the site, and, in the case of trees installed in the public right-of-way, the species and locations shall be subject to approval by the Department of Public Works. Procedures and other requirements for the installation, maintenance and protection of trees in the public right-of-way shall be as set forth in Article 16 of the Public Works Code.
- (d) In any case in which DPW *the Department of Public Works* cannot grant approval for installation of a tree in the public right-of-way, on the basis of inadequate sidewalk width, interference with utilities or other reasons regarding the public welfare, and where installation of such tree on the lot itself is also impractical, the requirements of this Section <u>428</u> <u>143</u> may be modified or waived by the Zoning Administrator to the extent necessary.
- (e) In C-3 and South of Market Mixed Use Districts, the Zoning Administrator may allow the installation of planter boxes or tubs or similar landscaping in place of trees when that is determined to be more desirable in order to make the landscaping compatible with the character of the surrounding area, or may waive the requirement in C-3 districts where landscaping is considered to be inappropriate because it conflicts with policies of the

- Downtown Plan, a component of the General Plan, such as the policy favoring unobstructed pedestrian passage.
  - (f) In Eastern Neighborhoods Mixed Use Districts, street trees shall be installed along all street frontages in the public right of way as set forth in subsection (b). Street tree basins shall be edged with decorative treatment, such as pavers or cobbles, in accordance with City standards. In the event that the Department of Public Works DPW does not approve for any reason the installation of the number of trees required as set forth in subsection (b), an inlieu fee for each missed street tree, in an amount set forth in Article 16 of the Public Works Code, shall be paid to the Adopt A Tree Fund. When a pre-existing site constraint prevents the installation of a street tree, as an alternative to payment of any portion of the in-lieu fee, the Zoning Administrator may allow the installation of sidewalk landscaping in accordance with all adopted standards and requirements.
  - (g) DTR Districts. In DTR Districts, in addition to the requirements of subsections (a)-(d) above, all street trees shall:
  - (1) be open to the sky and free from all encroachments for that entire width, planted at least one foot back from the curb line;
    - (2) have a minimum 2 inch caliper, measured at breast height;
    - (3) branch a minimum of 8 feet above sidewalk grade;
  - (4) where in the public right-of-way, be planted in a sidewalk opening at least 16 square feet, and have a minimum soil depth of 3 feet 6 inches;
  - (5) where planted in individual basins rather than a landscaped planting bed, be protected by a tree grate with a removable inner ring to provide for the tree's growth over time;
  - (6) provide a below-grade environment with nutrient-rich soils, free from overly-compacted soils, and generally conducive to tree root development;

(7)	be irrigated, maintained and replaced if necessary by the property owner, in
accordance	with Sec. 174 of the Public Works Code; and

- (8) be planted in a continuous soil-filled trench parallel to the curb, such that the basin for each tree is connected.
- SEC. 429 (formerly Section 149). ARTWORKS, RECOGNITION OF ARCHITECT AND

  ARTISTS AND MODEL REQUIREMENTS IN C-3 DISTRICTS. (The effective date of these
  requirements shall be either September 17, 1985, the date that they originally became effective, or the date a subsequent modification, if any, became effective.)
- (a) Artworks. In the case of construction of a new building or addition of floor area in excess of 25,000 square feet to an existing building in a C-3 District, works of art costing an amount equal to one percent of the construction cost of the building or addition as determined by the Director of the Department of Building Inspection shall be installed and maintained (i) in areas on the site of the building or addition and clearly visible from the public sidewalk or the open-space feature required by Section 138, or (ii) on the site of the open-space feature provided pursuant to Section 138, or (iii) upon the approval of any relevant public agency, on adjacent public property, or (iv) in a publicly accessible lobby area of a hotel. In lieu of installing and maintaining works of art pursuant to subsections (i) through (iv) above, a project sponsor may elect to contribute a sum of money at least equivalent to the cost of the artwork to finance, in whole or in part, rehabilitation and restoration of the exterior of a publicly-owned building provided that the building is (i) owned by the City and County of San Francisco, and (ii) located in a P District adjacent to a C-3 District, and (iii) designated as an historical landmark by Article 10 of this Code or designated as a Category I Significant Building by Article 11 of this Code and listed as a National Historical Landmark on the National Historical Register; provided, however, that the right to elect to use this in-lieu provision to satisfy the obligations of this Section shall terminate five years from the effective date of this *provision*

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ordinance. Said works of art shall be installed prior to issuance of the first certificate of
occupancy; provided, however, that if the Zoning Administrator concludes that it is not feasible
to install the works within that time and that adequate assurance is provided that the works
will be installed in a timely manner, the Zoning Administrator may extend the time for
installation for a period of not less than 12 months. Said works of art may include sculpture,
bas-relief, murals, mosaics, decorative water features, tapestries or other artworks
permanently affixed to the building or its grounds, or a combination thereof, but may not
include architectural features of the building, except as permitted with respect to the in lieu
contribution regarding publicly owned buildings meeting the criteria described above. Artworks
shall be displayed in a manner that will enhance their enjoyment by the general public. The
type and location of artwork, but not the artistic merits of the specific artwork proposed, shall
be approved in accordance with the provisions of Section 309 of this Code. The term
"construction cost" shall be determined in the manner used to determine the valuation of work
as set forth in Section 107.2 of the Building Code.

- (b) Recognition of Architects and Artists. In the case of construction of a new building or an addition of floor area in excess of 25,000 square feet to an existing building in a C-3 District, a plaque or cornerstone identifying the project architect and the creator of the artwork provided pursuant to Subsection (a) and the erection date shall be placed at a publicly conspicuous location on the building prior to the issuance of the first certificate of occupancy.
- (c) Models. In a C-3 District, in the case of construction of a new building, or any addition in height in excess of 40 feet to an existing building, two models shall be submitted to the *Planning* Department *of City Planning* prior to approval of the project, as follows:
  - (1) One model of the building at a scale of 1" = 100'; and
- (2) One model of the block in which the building is located at a scale of 1'' = 32', which model shall include all the buildings on the block on which the building is located and

1	the streets surrounding the block to the centerline of the streets and shall use as its base the
2	land form starting at sea level; provided, however, that if the Planning Department of City
3	Planning determines that it has an up-to-date model of the block in which the building is
4	located, only a model of the building shall be submitted.
5	(d) Procedure Regarding Certificate of Occupancy. The Director of the Department of
6	Building Inspection DBI shall provide notice in writing to the Zoning Administrator at least five
7	business days prior to issuing the first certificate of occupancy for any building subject to the
8	provisions of this Section. If the Zoning Administrator notifies the Director $\underline{\mathit{of}DBI}$ within such
9	time that the provisions of this Section have not been complied with, the Director $\underline{\mathit{of}DBI}$ shall
10	deny the permit. If the Zoning Administrator notifies the Director $\underline{of  DBI}$ that the provisions of
11	this Section have been complied with or fails to respond within five business days, the permit
12	of occupancy shall not be disapproved pursuant to this Section. As used herein, the "first
13	certificate of occupancy" shall mean either a temporary certificate of occupancy or a Certificate of
14	Final Completion and Occupancy as defined in San Francisco Building Code Sections 109.3 and 109.4,
15	whichever is issued first. The procedure set forth in this subsection is not intended to preclude
16	enforcement of the requirements of this Section through any means otherwise authorized.
17	Section 3. OPERATIVE DATE. The operative date of this ordinance shall be <u>July 1</u>
18	<del>May 15</del> , 2010.
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1	Section 4. INSTRUCTION TO PUBLISHER.	
2	The publisher shall put a note at the original location of the renumbered sections	
3	stating that the text of those sections has been moved and providing the new section number	ŧ۲.
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5	APPROVED AS TO FORM:	
6	DENNIS J. HERRERA, City Attorney	
7	By:	
8	JUDITH A. BOYAJIAN Deputy City Attorney	
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