FILE NO. 200830

AMENDED IN COMMITTEE 3/11/2021 ORDINANCE NO. 46-21

1	[Right to Reemployment Following Layoff Due to COVID-19 Pandemic]
2	
3	Ordinance amending the Police Code to create a right to reemployment for certain
4	employees laid-off due to the COVID-19 pandemic if their employer seeks to fill the
5	same position previously held by the laid-off employee, or a substantially similar
6	position, and to reasonably accommodate employees who cannot work because of a
7	family care hardship.
8 9	NOTE: Unchanged Code text and uncodified text are in plain Arial font. Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in strikethrough italics Times New Roman font.
10	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.
11	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.
12	
13	Be it ordained by the People of the City and County of San Francisco:
14	
15	Section 1. Findings.
16	(a) The novel coronavirus and the resulting disease COVID-19 (collectively "COVID-
17	19") has had unprecedented detrimental effects on employees in the City and County of San
18	Francisco ("the City"), nationwide, and worldwide. To ameliorate the local effects of this
19	global pandemic, this ordinance extends and codifies, with minor amendments, a right to
20	reemployment created by an emergency ordinance (Ordinance No. 104-20) for eligible laid-off
21	employees if their prior employers seek to rehire staff. By facilitating reemployment, this
22	ordinance aims to curb the long-term, adverse effects that job loss can cause on the financial,
23	physical, and mental health of employees and their families and thus our greater community.
24	
25	

1 (b) On February 25, 2020, Mayor London Breed proclaimed a state of emergency in 2 response to the spread and threat of further spread of COVID-19, with which the Board of 3 Supervisors concurred on March 3, 2020. On March 6, 2020, the Health Officer the City and County of San Francisco ("Health Officer"), acting in coordination with the health officers in 4 5 other counties in the San Francisco Bay Area, issued a declaration of local health emergency 6 regarding COVID-19. On March 16, 2020, to mitigate the spread of COVID-19, the Health 7 Officer issued Order No. C-19-07, directing that individuals living in the City shelter in their 8 places of residence until April 7, 2020, and that businesses, except essential businesses as 9 defined in the order, cease all activities at facilities located within the City except minimum 10 basic operations, as defined in the order. The order has been extended and amended several times to allow certain additional activities and businesses to resume. It remains in effect with 11 12 no expiration date as Order No. C-19-07ft.

13 (c) Due to the public health emergency related to COVID-19 and the actions required to respond to it, an unprecedented number of individuals who work for employers operating in 14 15 the City are unable to work (including telework) due to illness, exposure to others with the 16 coronavirus, business closures or reductions in force, and family caregiving obligations related 17 to the closure of schools and childcare facilities, including an inability to secure alternative 18 caregiving assistance. Tens of thousands of employees working in the City have been or 19 likely will be laid off from their jobs. The City has received notice of some of those layoffs, as 20 required under the federal Worker Adjustment and Retraining Notification ("WARN") Act, 29 21 U.S.C. §§ 2101-2109, and the California Worker Adjustment and Retraining Notification ("Cal-WARN") Act, Cal. Labor Code §§ 1400-1408. The WARN Act applies to employers with 100 22 23 or more employees, who were employed for six of the preceding 12 months and who worked 24 more than 20 hours per week. The WARN Act's notice requirement is generally triggered by a plant closing or mass layoff affecting 50 or more employees at a single site of employment. 25

1 The Cal-WARN Act applies to employers that currently employ or have employed in the last 2 12 months, 75 or more full-time or part-time employees for six of the last 12 months. The Cal-3 WARN Act's notice requirement is triggered by a layoff in any 30-day period of 50 or more employees at a covered establishment. In the span of less than three months, between 4 5 March 16, 2020 and June 5, 2020, pursuant to the WARN Act and Cal-WARN Act, the City 6 has received 352 notices of layoffs that have occurred during that period by San Francisco 7 employers and that have affected 38,994 employees. An unknown number of employees of 8 San Francisco businesses that are not subject to the WARN Act of the Cal-WARN Act have 9 also been affected by layoffs due to COVID-19. This ordinance is necessary to mitigate the severe, long-term economic harm for these individuals unable to work due to the public health 10 11 emergency.

12 (d) The COVID-19 pandemic has caused an unprecedented spike in unemployment at 13 national, state, and local levels, the likes of which the country has not seen since the Great 14 Depression of the 1930s. Nationally, in April 2020, the unemployment rate rose to 14.7%, as 15 compared to a rate of approximately 4% during the prior quarter. While the national unemployment rate declined in May and June to 13.3% and 11.1%, respectively, those rates 16 17 are still staggering. As of July 23, 2020, workers nationwide have filed approximately 53 18 million claims for unemployment insurance at some point during the pandemic. The impact in 19 California has been especially acute. Statewide, unemployment rate was above 16% for both 20 the months of April and May 2020, and it improved slightly to 15.1% for June 2020. Between 21 March 14 and July 18, 2020, Californians filed approximately 8.7 million claims for 22 unemployment insurance.

The City is similarly experiencing dramatic rates of unemployment. For April 2020, the State of California preliminarily estimated that 69,400 San Franciscans were unemployed, resulting in an unemployment rate of 12.6%. Between February 25, 2020 and May 30, 2020, approximately 141,000 San Franciscans filed claims for unemployment insurance with the
State of California. As of June 18, 2020, the San Francisco Bay Area had lost over 3% of its
4.1 million jobs over the prior three months, resulting in more than 136,000 layoffs through the
region.

5 These numbers—while staggering—unfortunately fail to reflect the total impact of the 6 COVID-19 pandemic on the labor market. Traditional unemployment estimates have long 7 been critiqued for applying overly restrictive criteria to track unemployment, including the 8 requirement that the unemployed person be actively seeking work. According to the U.S. 9 Department of Labor, individuals are classified as unemployed if they do not have a job, have 10 actively looked for work in the prior four weeks, and are currently available for work. Estimates, therefore, do not account for a large pool of "missing workers," also known as 11 12 "marginally attached" workers, defined as potential workers who, because of weak job 13 opportunities, are neither employed nor actively seeking a job. Traditional unemployment 14 metrics also fail to account for the underemployed—those who may prefer to work full-time, but can only acquire part-time work. Accounting for those marginally attached and the 15 16 underemployed, the U.S. Department of Labor estimates the unemployment rate to be 18.0% 17 nationwide and 14.9% in California (seasonally adjusted) for June 2020. In short, the COVID-18 19 pandemic is likely having an even more detrimental effect on the job market in San 19 Francisco than estimated with traditional metrics.

Moreover, unemployment statistics, even when documenting a massive surge in joblessness, do not adequately convey the human suffering that attends joblessness on such a large scale. The loss of employment for individuals laid off as a result of the COVID-19 pandemic typically places them and their families in great economic peril. This is especially so because job losses due to the pandemic are disproportionately affecting low-wage workers, since many white-collar workers are able to continue working from home.

1 (e) Layoffs caused by the COVID-19 pandemic also pose a substantial risk to public 2 health because layoffs can cause a loss of private health insurance benefits for affected 3 employees and their families. The loss of private health insurance during normal times—let alone during a pandemic-can put insurmountable pressure on a family's fiscal, physical, and 4 5 mental health. While an employee may be entitled to extend health insurance benefits 6 temporarily under the Consolidated Omnibus Budget Reconciliation Act ("COBRA"), 29 U.S.C. 7 §§ 1161-68, COBRA continuation coverage is often more expensive than what the employee 8 paid for coverage while employed. A loss of one's job and the related employment benefits 9 can force a family to choose between paying for COBRA continuation coverage, paying rent, or putting food on the table. This ordinance, therefore, is intended to decrease the number of 10 11 laid-off employees who will be without employer-sponsored health insurance as a result of the 12 COVID-19 pandemic by requiring employers subject to the ordinance to rehire eligible 13 employees if rehiring begins, thereby resuming such employees' access to their prior health 14 insurance benefits.

15 Layoffs caused by the COVID-19 emergency also pose a substantial risk to public 16 health in the City by potentially forcing laid-off employees to seek out the City's public health 17 resources, if they are not eligible for COBRA or if COBRA continuation benefits are too costly 18 for them to secure. This ordinance, therefore, is intended to alleviate the burden that layoffs 19 of employees covered by the ordinance are likely to have on the City's public health system. 20 (f) The COVID-19 pandemic has created unique challenges for caretakers, including 21 working parents whose children are unable to attend school, summer camp, or childcare 22 facilities, or whose regular caretakers are not available. The pandemic is also putting 23 substantial pressure on workers who must care for a family member who becomes ill due to 24 the novel coronavirus. These workers will have even more difficulty obtaining reemployment following a layoff. 25

(g) The COVID-19 pandemic has created a substantial financial crisis for the City
collectively and for individuals living or working in the City. The pandemic has caused a
severe nationwide recession, which may evolve into an economic depression; but regardless,
the pandemic's economic effects are likely to last well after the State and City shelter in place
orders are lifted. The loss of employment for individuals laid off as a result of the COVID-19
pandemic poses a substantial threat to the City's economy and the economic livelihood of
affected employees and their families.

8 After the Great Recession of 2007-2009, California's unemployment rate increased to 9 12% and remained above 10% for 43 consecutive months between February 2009 and 10 August 2012. California's long-term unemployment percentages remained significantly higher 11 than pre-recession rates for a decade, at 24.9% in 2017 from 16.8% in 2007.

12 For individuals and families, the loss of a job results not only in lost wages in the short 13 term, but can permanently suppress an employee's wages and earning potential for the 14 duration of the employee's working life. A National Bureau of Economic Research study of 15 workers displaced during the Great Recession of 2008-2009 found that, five years after 16 displacement, workers' earnings averaged more than \$2,000 less per quarter than the 17 earnings of comparable non-displaced workers, translating to approximately 15% lost 18 earnings. An analysis of Congressional Budget Office estimates of the U.S. Gross Domestic 19 Product over time suggests that long-term wage losses for displaced workers who previously 20 had the same job for more than three years will total more than \$1 trillion over a 20-year 21 period (or roughly \$50 billion on average annually).

Job loss also increases an individual's risk of physical and mental health problems, suicide, and homelessness, and it correlates with higher mortality rates. Finally, job loss for a parent has been shown to hamper the educational progress of the parent's children and, as a result, to suppress the future wages of those children. These consequences from prolonged job loss are amplified by growing evidence that
 employers may discriminate against applicants during the hiring process for having been
 previously laid off, despite the absence of evidence that a prolonged period of unemployment
 diminishes a worker's productivity upon reemployment.

5 (h) Finally, this ordinance is intended to support the economic recovery of all businesses operating in the City. Reemployment of laid-off employees will provide economic 6 7 relief directly to the affected employees and their families, giving them the opportunity to start working again as soon as practicable. Reemployment aids not only an employee's own 8 9 personal economic recovery, but also strengthens and provides continuity for the communities 10 in which the employee lives because the employee's resumed income will likely flow back into local businesses that the employee can once again frequent. Such economic activity in turn 11 12 helps revitalize the City's economy and the greater local economy.

13

Section 2. The Police Code is hereby amended by adding Article 33K, to read asfollows:

16 ARTICLE 33K: RIGHT TO REEMPLOYMENT FOLLOWING LAYOFF DUE TO COVID 17 19 PANDEMIC

- 18 <u>SEC. 3300K.1. TITLE.</u>
- 19 *This Article 33K shall be known as the "Back to Work" ordinance.*
- 20

21 SEC. 3300K.2. DEFINITIONS.

- 22 *For purposes of this Article 33K, the following terms shall have the following meanings:*
- 23 <u>"Beginning of the Public Health Emergency" means February 25, 2020, the date on which</u>
- 24 Mayor London Breed proclaimed a state of emergency in response to the spread of the novel
- 25 <u>coronavirus COVID-19.</u>

1	"City" means the City and County of San Francisco.
2	<u>"Eligible Worker" means a person: 1) who was employed by an Employer for at least 90 days</u>
3	preceding the date on which their Employer provided written notice to the employee of a Layoff; 2) who
4	was or is Separated due to a Layoff; and 3) who provided an Employer with labor or services for
5	<u>remuneration as an employee, as defined under California Labor Code section 2750.32775, as may</u>
6	be amended from time to time, including persons employed on a part-time or temporary basis,
7	within the geographic boundaries of the City.
8	"Employer" means any "Contractor" as defined by Police Code Section 3300C.1(b), any
9	<u>"Grocery Establishment" as defined by Police Code Section 3300D.2(e), any "Hospitality</u>
10	Establishment" ("Large Food Service Operation," "Large Hotel," or "Large Restaurant") as
11	defined by Police Code Section 3300E.2, or any "Employer" (a "Formula Retail
12	Establishment") as defined by Police Code Section 3300F.2. These terms are alternatives:
13	so, by way of example but not limitation, if one does not qualify as a "Grocery Establishment"
14	under Police Code Section 3300D.2(e) but does qualify as an "Employer" under Police Code
15	Section 3300F.2, one would qualify as an "Employer" within the meaning of this Article 33K. If
16	any of the above definitions are amended, the definitions as amended shall apply.
17	In addition, subject to the limitations stated in the remaining paragraphs of this
18	definition, "Employer" also means any person as defined in Section 18 of the California Labor
19	Code who directly or indirectly, on or after February 25, 2020, employed or employs 100 or more
20	employees worldwide, as of the earliest date that an employer Separated or Separates one or more
21	Eligible Worker that resulted or results in a Layoff.
22	If one does not qualify as an "Employer" within the meaning of this Article 33K under
23	any of the four terms specified in the first paragraph of this definition solely because of not
24	satisfying the threshold element or elements required to qualify for the term, one shall not be
25	deemed an "Employer" under the second paragraph of this definition. The threshold elements

1 for the respective terms are stated in the referenced Police Code sections and are as follows: for "Contractor" as defined by Police Code Section 3300C.1(b), employing 25 or more 2 persons: for "Grocerv Establishment" as defined by Police Code Section 3300D.2(e), being 3 over 15,000 square feet in size; for "Hospitality Establishment" as defined by Police Code 4 Section 3300E.2, for "Large Food Service Operation," a seating capacity of 5,000 or more at 5 which 100 or more persons have been employed, for "Large Hotel," having 100 or more guest 6 7 rooms or suites of rooms, and for "Large Restaurant," employing 200 or more persons at a 8 single establishment under the specified conditions; and for "Employer" ("Formula Retail Establishment") as defined by Police Code Section 3300F.2, having 20 or more employees in 9 the City and at least 40 retail sales establishments worldwide. By way of example but not 10 limitation, one who otherwise gualifies as a "Grocery Establishment" under Police Code 11 Section 3300D.2(e), but is only 14,000 square feet in size, and does not otherwise qualify as 12 13 an "Employer" for purposes of this Article 33K under one of the other terms specified in the first paragraph of this definition, shall not be considered an "Employer" under the second 14 paragraph of this definition. If any of the threshold elements are amended, the amended 15 16 thresholds shall apply. 17 Further, "Employer" does not under any circumstances include any federal, state, local, or 18 other public agency. Further, "Employer" does not under any circumstances include any employer that provided 19 20 or provides services that qualify as healthcare operations, which include, without limitation, hospitals, 21 medical clinics, diagnostic testing locations, dentists, pharmacies, blood banks and blood drives, 22 pharmaceutical and biotechnology companies, other healthcare facilities, healthcare suppliers, home 23 *healthcare service providers, mental health providers, or any related and/or ancillary healthcare* 24 services, as well as veterinary care and all healthcare service providers to animals. 25

1	"Family Care Hardship" means a circumstance in which an Eligible Worker is unable to work
2	<u>due to any reason for which an employee may use paid sick leave under Administrative Code §</u>
3	12W.4(a) to provide care for another person, including but not limited to a need to care for a child
4	whose school or place of care has been closed or whose childcare provider is unavailable as a result of
5	the Public Health Emergency and no other suitable person is available to care for the child during the
6	period of such leave. For the purpose of this definition, "child" means a biological, adopted, or foster
7	<u>child, a stepchild, a legal ward, or a child of a person standing in loco parentis, who is under 18 years</u>
8	of age or who is incapable of self-care because of a mental or physical disability.
9	"Layoff" means the Separation by an Employer of 10 or more Eligible Workers within a 30-day
10	period, starting on or after the Beginning of the Public Health Emergency, that is caused by an
11	Employer's lack of funds, lack of work, closure, or cessation of operations resulting from the Public
12	Health Emergency, including, without limitation, health orders to mitigate the spread of COVID-19.
13	"OEWD" means the Office of Economic and Workforce Development for the City.
14	"Public Health Emergency" means the state of emergency declared by the Mayor in response
15	to the novel coronavirus COVID-19.
16	"Separate" and "Separation" mean to terminate, or the termination or end of, employment,
17	respectively, by an Employer.
18	
19	SEC. 3300K.3. RECORDS REGARDING LAYOFF.
20	(a) Written Notice of Layoff and Right to Reemployment for Current Employees who are
21	Eligible Workers. When an Employer implements a Layoff on or after the effective date of this Article
22	33K, the Employer shall provide all Eligible Workers with written notice of the Layoff at or before the
23	time when the Layoff becomes effective. The Employer shall provide notice to each Eligible Worker in
24	a language understood by the Eligible Worker. The written notice shall include: a notice of the Layoff
25	and the Layoff's effective date; a summary of the right to reemployment created by this Article 33K;

1	and a telephone number for a hotline, operated by OEWD, which Eligible Workers may call to receive
2	information regarding the right to reemployment created by Ordinance No. 104-20, as extended and
3	codified by this Article 33K, as well as navigation services and other City resources related to
4	<u>unemployment.</u>
5	(b) Written Notice of Layoff and Right to Reemployment for Former Employees who are
6	Eligible Workers. If an Employer implemented a Layoff after the Beginning of the Public Health
7	Emergency, but before the effective date of this Article 33K, the Employer shall within 30 days of the
8	effective date of this Article 33K provide written notice of the Layoff, consistent with the requirements
9	for notices set forth in Section 3300K.3(a), to each Eligible Worker who the Employer Separated due to
10	Layoff, unless the Employer otherwise provided notice to each Eligible Worker pursuant to Section 5 of
11	<u>Ordinance No. 104-20.</u>
12	(c) Notification to the City Regarding Layoff. An Employer shall provide written notice to
13	OEWD regarding any Layoff. The written notice shall include: the total number of Eligible Workers
14	affected by the Layoff; the job classification at the time of Separation for each Eligible Worker; the
15	original hire date for each Eligible Worker; and the date of Separation from employment for each
16	<u>Eligible Worker.</u>
17	(1) When an Employer implements a Layoff on or after the effective date of this Article
18	33K, the Employer shall provide the City with the notice within 30 days of the latest date on which it
19	Separated an Eligible Worker due to a Layoff.
20	(2) If an Employer implemented a Layoff after the Beginning of the Public Health
21	Emergency, but before the effective date of this Article 33K, unless the Employer otherwise provided
22	notice to the City pursuant to Section 5 of Ordinance No. 104-20, the Employer shall provide the City
23	with the notice within 30 days of the effective date of this Article 33K.
24	(d) Retention of Records. An Employer must retain the following records regarding each
25	Eligible Worker it Separated due to a Layoff for at least two years: full legal name; job classification at

1	the time of Separation; date of hire; last known address of residence; last known email address; last
2	known telephone number; and a copy of the written notice regarding the Layoff provided to the Eligible
3	Worker. For the purpose of this Section 3300K.3, two years is measured from the date of the written
4	notice provided by the Employer to the Eligible Worker, as required by subsections (a) or (b) of this
5	Section 3300K.3 or Section 5 of Ordinance No. 104-20.
6	
7	SEC. 3300K.4. EMPLOYER'S OBLIGATION TO MAKE OFFER OF REEMPLOYMENT TO
8	ELIGIBLE WORKERS FOLLOWING LAYOFF.
9	(a) Offer of Reemployment Following Layoff to Same Position. Where an Employer initiated a
10	Layoff after the Beginning of the Public Health Emergency, and subsequently after the effective
11	date of this Article 33K seeks to hire a person to a position located in the City that was formerly held
12	by an Eligible Worker, the Employer shall first offer the Eligible Worker an opportunity for
13	reemployment to the Eligible Worker's former position before offering the position to another person.
14	(b) Offer of Reemployment Following Layoff to Similar Position. Where an Employer initiated
15	<u>a Layoff after the Beginning of the Public Health Emergency, and subsequently after the effective</u>
16	date of this Article 33k seeks to hire a person to any position located in the City that is substantially
17	similar to the Eligible Worker's former position, the Employer shall first offer the Eligible Worker an
18	opportunity for reemployment to the substantially similar position before offering the position to
19	another person. For the purpose of this Section 3300K.4(b), a "substantially similar position" includes
20	anyeither of the following: a position with comparable job duties, pay, benefits, and working
21	conditions to the Eligible Worker's position at the time of Layoff; or any position in which the Eligible
22	Worker worked for the Employer in the 12 months preceding the Layoff; or any position for which the
23	Eligible Worker would be qualified, including a position that would necessitate training that an
24	Employer would otherwise make available to a new employee to the particular position upon
25	hire.

1	(c) Offers of Reemployment Made in Order of Seniority. An Employer shall first make an offer
2	of reemployment under this Article 33K to the most senior Eligible Worker who formerly held that same
3	position. If the most senior Eligible Worker who formerly held the same position declines the offer of
4	reemployment, an Employer shall make subsequent offers of reemployment to any other Eligible
5	Workers who previously held the same position or any substantially similar position in order of
6	seniority. If all Eligible Workers decline the offer of reemployment, then an Employer may make such
7	offer to any person. For the purpose of this Section 3300K.4(c), the seniority of an Eligible Worker is
8	measured from their earliest date of hire by an Employer.
9	(d) Exceptions. An Employer may withhold an offer of reemployment under the following
10	<u>circumstances.</u>
11	(1) Misconduct. An Employer may withhold an offer of reemployment under this Article
12	33K if, based on information learned subsequent to the Layoff of an Eligible Worker, the Employer
13	learns that an Eligible Worker engaged in any act of dishonesty, violation of law, violation of policy or
14	rule of the Employer, or other misconduct during the Eligible Worker's employment with the Employer.
15	(2) Severance Agreement. An Employer may withhold an offer of reemployment under
16	this Article 33K if the Employer and an Eligible Worker executed a severance agreement before the
17	effective date Ordinance No. 104-20 in which, in exchange for adequate consideration, the Eligible
18	Worker agreed to a general release of claims against the Employer.
19	(3) Rehiring. An Employer may withhold an offer of reemployment under this Article
20	33K if, prior to the effective date of Ordinance No. 104-20 or after the expiration of Ordinance No.
21	104-20 and prior to the effective date of this Article 33K, the Employer hired a person other than
22	the Eligible Worker to the Eligible Worker's former position or to a substantially similar position, as
23	defined in Section 3300K.4(b).
24	
25	

25

1 <u>SEC. 3300K.5. NOTICE OF OFFER AND ACCEPTANCE.</u>

2	(a) Making an Offer of Reemployment. An Employer shall engage in good faith efforts to extend
3	offers of reemployment to all Eligible Workers, consistent with the terms set forth in this Section
4	<u>3300K.5.</u>
5	(1) Electronic Delivery. An Employer shall attempt to notify an the Eligible Worker of
6	an offer of reemployment by contacting the Eligible Worker by telephone at the Eligible Worker's last
7	known telephone number and by email at the Eligible Worker's last known email address. If the
8	Employer confirms that the Eligible Worker has access to receive an offer via email, text message,
9	facsimile, or some other mode of electronic transmission, the Employer may transmit the offer
10	<u>electronically.</u>
11	(2) Hard Copy Delivery.
12	(A) If an Employer makes initial contact with an Eligible Worker under Section
13	3300K.5(a)(1), but the Eligible Worker is unable to receive the offer electronically, the Employer shall
14	confirm the Eligible Worker's current address of residence. The Employer shall transmit a written
15	offer of reemployment to the Eligible Worker's current address of residence by certified mail or courier
16	<u>delivery.</u>
17	(B) If an Employer is unable to make initial contact with the Eligible Worker
18	under Section 3300K.5(a)(1), the Employer shall transmit a written offer of reemployment to the
19	Eligible Worker's last known address of residence by certified mail or courier delivery. In such
20	circumstances, a courier is authorized to deliver the offer to the address of residence without obtaining
21	proof of receipt by the Eligible Worker.
22	(3) The offer shall remain open for at least two business days following delivery,
23	although the Employer may extend the acceptance period.
24	
25	

1	(b) Order of Delivery of Offer. Where more than one Eligible Worker is eligible for an offer of
2	reemployment, an Employer shall transmit offers to Eligible Workers in the order set forth in Section
3	<u>3300K.4(c).</u>
4	(c) Acceptance. An Eligible Worker may accept an offer of reemployment by providing a
5	response to the Employer in writing by reasonable means of delivery identified by the Employer
6	including, without limitation, returning a signed version of an offer letter or, if authorized by an
7	Employer, by applying an electronic signature and transmitting acceptance of the offer to an Employer
8	by email or other mode of electronic communication. If the Eligible Worker notifies the Employer by
9	other means, including but not limited to by telephone or text message, of the Eligible Worker's
10	acceptance of the offer, the Employer must move forward with the reemployment but may require the
11	Employee to provide additional written documentation of the acceptance by reasonable means
12	identified by the Employer within not less than two business days from the acceptance.
13	(d) Rejection. If the Eligible Worker rejects an offer of reemployment or fails to respond to an
14	offer of reemployment within the time prescribed under Section 3300K.5(a)(3), which shall be deemed
15	to be a rejection of the offer of reemployment, the Employer may offer the position to another
16	individual in accordance with Section 3300K.4(c).
17	
18	SEC. 3300K.6. NON-DISCRIMINATION AND DUTY TO REASONABLY ACCOMMODATE
19	ELIGIBLE WORKERS EXPERIENCING A FAMILY CARE HARDSHIP.
20	An Employer shall not discriminate against or take an adverse employment action against an
21	Eligible Worker as a consequence of an Eligible Worker experiencing a Family Care Hardship. An
22	Eligible Worker shall be entitled to reasonable accommodation of a job duty or job requirement if a
23	Family Care Hardship impacts the Eligible Worker's ability to perform a job duty or to satisfy a job
24	requirement. An Employer shall, in response to a request for accommodation by an Eligible Worker,
25	make good faith efforts to reasonably accommodate an Eligible Worker during the period in which an

1	Eligible Worker experiences a Family Care Hardship. For the purpose of this Section 3300K.6, to
2	"reasonably accommodate" includes, without limitation, modifying an Eligible Worker's schedule,
3	delaying the start date of reemployment, modifying the number of hours to be worked, or permitting
4	telework, to the extent operationally feasible, to accommodate the Eligible Worker's Family Care
5	Hardship.
6	
7	SEC. 3300K.7. NOTIFICATION TO CITY OF OFFERS OF REEMPLOYMENT.
8	An Employer shall, without disclosing the identities of any individual job candidates, notify the
9	OEWD in writing of all offers of reemployment made under this Article 33K, in addition to all
10	acceptances and rejections by Eligible Workers of such offers or reemployment.
11	
12	SEC. 3300K.8. REGULATIONS.
13	OEWD may issue regulations regarding, and consistent with, this Article 33K.
14	
15	SEC. 3300K.9. REMEDIES FOR VIOLATIONS.
16	(a) An Eligible Worker may bring an action in the Superior Court of the State of California
17	against an Employer for violating this Article 33K, and may be awarded the following relief:
18	(1) Hiring and reinstatement rights;
19	(2) Back pay for each day of the violation and front pay for each day during which the
20	violation will continue. Back pay and front pay shall be calculated at a rate of pay not less than the
21	highest of: (A) if employed for less than three years prior to the Eligible Worker's date of Separation
22	due to Layoff, the average regular rate received by the Eligible Worker during the Eligible Worker's
23	employment; (B) if employed for three or more years prior to the Eligible Worker's date of Separation
24	due to Layoff, the average regular rate received by the Eligible Worker during the last three years of
25	

1	the Eligible Worker's employment; or (C) the most recent regular rate received by the Eligible Worker
2	as of the date of Separation due to Layoff; and
3	(3) The value of the benefits the Eligible Worker would have received under the
4	Employer's benefit plans had the violation not occurred.
5	(b) If the Eligible Worker is the prevailing party in any legal action taken pursuant to this
6	Section 3300K.9, the court shall also award reasonable attorneys' fees and costs.
7	
8	SEC. 3300K.10. NO LIMITATION ON THE OTHER RIGHTS AND REMEDIES.
9	This Article 33K does not in any way limit the rights and remedies that the law otherwise
10	provides to Eligible Workers, including without limitation, the rights to be free from wrongful
11	termination and unlawful discrimination.
12	
13	SEC. 3300K.11. WAIVER THROUGH COLLECTIVE BARGAINING.
14	This Article 33K shall not apply to Eligible Workers covered by a bona fide collective
15	bargaining agreement to the extent that the requirements of this Article are expressly waived in the
16	collective bargaining agreement in clear and unambiguous terms.
17	
18	SEC. 3300K.12. PREEMPTION.
19	Nothing in this Article 33K shall be interpreted or applied so as to create any right, power, or
20	duty in conflict with federal or state law. The term "conflict" as used in this Section 3300K.12 means a
21	conflict that is preemptive under federal or state law.
22	
23	<u>SEC. 3300K.13. SUNSET.</u>
24	This Article 33K shall expire by operation of law one year from the effective date of Ordinance
25	No. 104-20, or the date on which the state of emergency proclaimed on February 25, 2020, terminates,

whichever date occurs latest. Upon expiration, the City Attorney shall cause Article 33K to be removed
 from the Police Code.

3

4

Section 3. Severability.

If any section, subsection, sentence, clause, phrase, or word of this ordinance, or any 5 6 application thereof to any person or circumstance, is held to be invalid or unconstitutional by a 7 decision of a court of competent jurisdiction, such decision shall not affect the validity of the 8 remaining portions or applications of this ordinance. The Board of Supervisors hereby 9 declares that it would have passed this ordinance and every section, subsection, sentence, clause, phrase, and word not declared invalid and unconstitutional without regard to whether 10 any other portion of the ordinance or application thereof would be subsequently declared 11 12 invalid or unconstitutional.

13

14 Section 4. Effective Date.

This ordinance shall become effective 30 days after enactment or upon expiration of Emergency Ordinance No. 104-20, whichever date is later. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.

- 20
- APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney

 By: /s/ LISA POWELL
 Deputy City Attorney

25 n:\legana\as2020\2000454\01519033.docx



City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

Ordinance

File Number: 200830

Date Passed: April 06, 2021

Ordinance amending the Police Code to create a right to reemployment for certain employees laid-off due to the COVID-19 pandemic if their employer seeks to fill the same position previously held by the laid-off employee, or a substantially similar position, and to reasonably accommodate employees who cannot work because of a family care hardship.

January 28, 2021 Public Safety and Neighborhood Services Committee - RECOMMENDED

February 09, 2021 Board of Supervisors - RE-REFERRED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

March 11, 2021 Public Safety and Neighborhood Services Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

March 11, 2021 Public Safety and Neighborhood Services Committee - CONTINUED TO CALL OF THE CHAIR AS AMENDED

March 18, 2021 Public Safety and Neighborhood Services Committee - RECOMMENDED AS COMMITTEE REPORT

March 23, 2021 Board of Supervisors - PASSED ON FIRST READING

Ayes: 10 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai and Walton Noes: 1 - Stefani

April 06, 2021 Board of Supervisors - FINALLY PASSED

Ayes: 10 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai and Walton Noes: 1 - Stefani File No. 200830

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 4/6/2021 by the Board of Supervisors of the City and County of San Francisco.

CACULAS

Angela Calvillo Clerk of the Board

Unsigned

London N. Breed Mayor 4/16/2021

Date Approved

I hereby certify that the foregoing ordinance, not being signed by the Mayor within the time limit as set forth in Section 3.103 of the Charter, or time waived pursuant to Board Rule 2.14.2, became effective without her approval in accordance with the provision of said Section 3.103 of the Charter or Board Rule 2.14.2.

Angela Calvillo Clerk of the Board

04/16/2021

Date