

Language Access
Compliance in San Francisco

San Francisco Board of Supervisors Government Audit & Oversight Committee Thursday, May 20, 2021

Adrienne Pon, Executive Director- OCEIA
Celine Kennelly, Chair- Immigrant Rights Commission
Paul Monge, Commissioner, LAO Committee Chair





1 in 3 San Franciscans is an immigrant







Language Equity

Equal access to timely, accurate, information and services should be the standard. This is essential during crisis, emergency and public health or safety situations.



OCEIA LAO Responsibilities

- Ensure Citywide implementation of the LAO.
- Analyze Citywide compliance and progress.
- Train, provide tools, and assist departments with implementation, reporting and compliance.
- Inform and educate the public about language rights and services
- Determine Language thresholds and emerging needs.
- Investigate & resolve LAO violations and complaints.



Department LAO Responsibilities

- Inform the public about the right to request language assistance and provision for services.
- Translate vital information in required languages.
- Provide sufficient numbers of bilingual employees.
- Record multilingual telephone messages.
- Provide Interpretation at public meetings and hearings.



LAO Pandemic Challenges for Departments

- Health, economic, racial & social inequities
 - Digital divide, online learning inequities
- Language barriers
- Gaps in providing timely, translated info
- Gaps in cultural & linguistic competency
- Inconsistent data collecting & reporting



FY2019-

2020

Citywide Compliance

<u>Department Compliance</u>

56

departments required to file reports

41

departments attended OCEIA's LAO Training

47

departments train staff on LAO policy **5**3

departments filed reports

51

had 1-on-1 consultations with OCEIA

46

departments have a written LAO policy



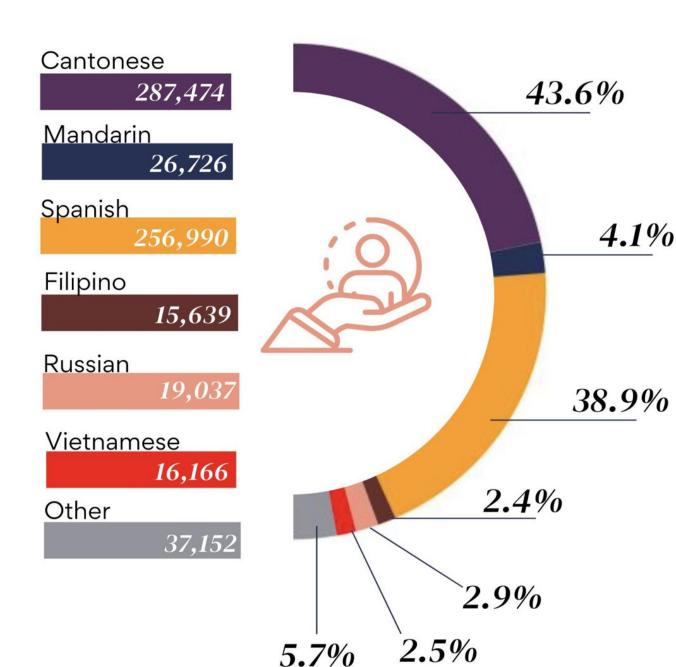
LAO Compliance Key Findings

- The pandemic presented many challenges and disproportionately impacted Black, Indigenous and people of color (BIPOC), immigrant, Limited English Proficient (LEP) and vulnerable populations.
- The total language access services budget across all departments was \$22,737,599, a more than 40% increase from \$16.1 million in the previous year. However, when compared to the City's total operating budget, this amount remains a small fraction, at less than 1%.
- Since FY2017-2018, the overall number of bilingual staff has continued to decrease, although 40 out of 53 departments reported having adequate levels of bilingual employees.



Despite an increase in the City's total population, departments reported that LEP client interactions across all languages decreased, with the largest drop in Cantonese, Spanish, and Mandarin LEP clients.

LEP Client Interactions





RECOMMENDATIONS/SOLUTIONS

- Increase language services planning and coordination for natural disasters and public health and safety emergencies.
- Increase city and community language access capacity.

 Adequately fund a centralized language services unit and community interpreters bank to increase assistance and create economic opportunity for community members.
- Expand bilingual certification and language fluency testing in both threshold and emerging languages. Develop more robust assessment, training and support for bilingual City employees.



RECOMMENDATIONS/SOLUTIONS

- Develop a higher standard for cultural sensitivity, language fluency, and linguistic competence at different levels. Increase training, development and support of bilingual first responders, emergency and victims assistance staffs.
- Increase accountability for language access provisioning, data collection, complaint reporting, and LAO compliance.

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LAO POLICY OVERSIGHT

The IRC is the policy advisor to the Mayor, Board of Supervisors and City officials on all issues that concern immigrants in SF. **OCEIA** is a the programmatic partner of the IRC, and is a combination of policy, grantmaking, compliance and direct services.

IRC LANGUAGE ACCESS HEARINGS

- The IRC held several hearings throughout 2020-2021 on COVID-19 Impacts on immigrant communities, economic recovery, language access and Anti-AAPI Hate.
- The pandemic exposed numerous gaps and inequities for immigrants and residents who speak primary languages other than English.
- The IRC Language Access Committee was reconvened to partner with City and community agencies.
- Two hearings were held in April and May 2021 on the Language Access Ordinance and the community's experiences with navigating City systems and accessing services.

IRC HEARING ON COVID-19 IMPACTS

Insights from the Economic Recovery Task Force

- Culturally responsive, timely, accessible, and concise information and guidance for small business owners and residents, particularly those with language and technology barriers needed.
- Increase digital literacy and updating tools to bridge the digital divide for many vulnerable populations, including seniors, people with disabilities, parents and students, non-English monolingual speakers, and small business owners.
- Culturally competent, in-language communications and solutions are essential.
- Invest in Black, Indigenous and people of color (BIPOC) and immigrant communities.

IRC LANGUAGE ACCESS COMMITTEE

Insights from the LAO Hearing Series

- 1. Strengthen LAO enforcement and accountability.
- 2. Incorporate a community-centered approach, recognize the ability of community-based organizations to provide culturally sensitive, linguistically competent, and context specific language services.
- 3. Increase access and support for Mayan community and Black immigrants by addressing inequities, unmet language services needs, and timely translations required for applications.
- 4. Include non-threshold languages such as African languages, modern standard Arabic, Russian, Vietnamese, Khmer, Lao, and Thai
- 5. Prioritize language services in the budget.

IRC LANGUAGE ACCESS COMMITTEE

- The IRC has developed a multilingual Language Access Survey to assess community needs and inform changes in language services provisioning, accountability and the LAO.
- The Committee will be convening a Community Task Force on Language Access to develop ongoing solutions and improvements to the LAO and provisioning of language services in San Francisco.
- Priority attention and resources must be given to Language Access. Our lives depend on it.



Language Access should be a priority, not an afterthought, to serving and meeting the needs of all San Franciscans.