

BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
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MEMORANDUM

LAND USE AND TRANSPORTATION COMMITTEE

SAN FRANCISCO BOARD OF SUPERVISORS

TO: Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: June 21, 2021

SUBJECT: **COMMITTEE REPORT, BOARD MEETING**
Tuesday, June 22, 2021

The following file should be presented as a **COMMITTEE REPORT** at the Board meeting, Tuesday, June 22, 2021. This item was acted upon at the Committee Meeting on Monday, June 21, 2021, at 1:30 p.m., by the votes indicated.

Item No. 17 **File No. 210601**

Ordinance amending the Administrative Code to prohibit landlords from evicting residential tenants for non-payment of rent that came due between July 1, 2021, and December 31, 2021, that was not paid due to the COVID-19 pandemic, provided the tenant has paid at least 25 percent of the rent owed; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.

AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

Vote: Supervisor Myrna Melgar - Aye
Supervisor Dean Preston - Aye
Supervisor Aaron Peskin - Aye

RECOMMENDED AS A COMMITTEE REPORT

Vote: Supervisor Myrna Melgar - Aye
Supervisor Dean Preston - Aye
Supervisor Aaron Peskin - Aye

c: Board of Supervisors
Angela Calvillo, Clerk of the Board
Alisa Somera, Legislative Deputy
Anne Pearson, Deputy City Attorney
Kristen Jensen, Deputy City Attorney

1 [Administrative Code - COVID-19 Tenant Protections]

2

3 **Ordinance amending the Administrative Code to prohibit landlords from evicting**
4 **residential tenants for non-payment of rent that came due between July 1, 2021, and**
5 **December 31, 2021, that was not paid due to the COVID-19 pandemic, provided the**
6 **tenant has paid at least 25 percent of the rent owed; to prohibit landlords from**
7 **imposing late fees, penalties, or similar charges on such tenants; and making findings**
8 **as required by the California Tenant Protection Act of 2019.**

9

10 NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
11 **Additions to Codes** are in *single-underline italics Times New Roman font*.
12 **Deletions to Codes** are in *strikethrough italics Times New Roman font*.
13 **Board amendment additions** are in double-underlined Arial font.
14 **Board amendment deletions** are in ~~strikethrough Arial font~~.
15 **Asterisks (* * * *)** indicate the omission of unchanged Code
16 subsections or parts of tables.

14

15 Be it ordained by the People of the City and County of San Francisco:

16

17 Section 1. Purpose and Findings.

18 (a) The City and County of San Francisco is facing an unprecedented public health
19 and economic crisis due to the COVID-19 pandemic. On February 25, 2020, the Mayor
20 declared a state of emergency due to COVID-19 and the Board of Supervisors concurred in
21 the emergency. On March 13, 2020, the Mayor adopted the first of a series of emergency
22 orders to prevent the eviction of tenants who were unable to pay certain months' rent due to
23 the financial impacts of COVID-19. The City later adopted an ordinance (Ordinance No. 93-
24 20) to protect tenants from being evicted due to an inability to pay rent, if the tenant could not
25 pay due to the financial impacts of COVID-19 and the missed rent payments originally came

1 due between March 16, 2020, and September 30, 2020. The City also created a COVID-19
2 Rent Resolution and Relief Fund (Ordinance No. 227-20) to provide support to eligible
3 landlords whose tenants are unable to pay rent due to the financial impacts of the COVID-19
4 pandemic.

5 (b) At the state level, the Legislature adopted the Tenant, Homeowner, and Small
6 Landlord Relief and Stabilization Act of 2020 (hereafter, "SB 91"), which enacted additional
7 eviction protections for tenants who were unable to pay their rent due to COVID-19. But SB
8 91 applies only to rent payments that originally came due between March 1, 2020 and June
9 30, 2021, inclusive, and does not protect tenants from being evicted due to rent payments that
10 originally came due on or after July 1, 2021.

11 (c) Regardless of whether the Legislature extends SB 91, there is an ongoing
12 emergency in San Francisco. The pandemic appears to be slowly coming under control, but
13 the end is not in sight, and the threat of mass evictions starting July 1, 2021 is a looming crisis
14 for tenants who could be directly affected, as well as for the City as a whole. The City has a
15 shortage of affordable rental housing, a significant percentage of its households are renters at
16 risk of permanent displacement should they be forced to leave their current homes, and many
17 potentially impacted renters are also essential workers who will be needed immediately if the
18 pandemic takes a turn for the worse. The Board of Supervisors is considering an emergency
19 ordinance to suspend evictions due to the non-payment of rent that originally comes due on or
20 after July 1, 2021 (File No. 210602), but the emergency ordinance would last only 60 days
21 unless renewed. The threat of mass evictions starting in July 2021 (or if applicable, 60 days
22 after the adoption of the emergency ordinance) is a looming crisis for tenants who could be
23 directly affected, as well as for the City as a whole. State and federal relief programs have
24 been delayed and ~~and~~ only began processing San Francisco applications in May 2021, and
25 these funding delays have in turn impacted the City's efforts to administer relief to landlords

1 and tenants. See, e.g., *Los Angeles Times*, “Cash to help California renters goes unspent
2 with eviction protections expiring soon” (May 20, 2021), available at
3 <https://www.latimes.com/california/story/2021-05-20/california-renters-unspent-financial->
4 [assistance-eviction-protections-expiring](https://www.latimes.com/california/story/2021-05-20/california-renters-unspent-financial-)); and *48 Hills*, “Not one dollar of state rent-relief
5 money has arrived in SF” (May 13, 2021, available at <https://48hills.org/2021/05/not-one->
6 [dollar-of-state-rent-relief-money-has-arrived-in-sf/](https://48hills.org/2021/05/not-one-)). A short-term extension of SB 91’s
7 evictions protections through the end of the calendar year is necessary to help tenants during
8 this transitional phase.

9 (d) The Board of Supervisors finds it is in the public interest to prevent tenant
10 displacement in San Francisco due to COVID-19 to the maximum extent permitted by law.
11 Pursuant to the City’s authority to regulate evictions, and consistent with SB 91, this ordinance
12 applies to rent payments that originally came due between July 1, 2021 and December 31,
13 2021, inclusive. Nothing in this ordinance shall affect or impair the application of any other
14 City law or SB 91 with respect to rent payments that originally came due before July 1, 2021.

15 (e) This ordinance is intended to prevent residential tenants from being evicted due
16 to having suffered an adverse financial impact arising out of the COVID-19 pandemic. As
17 compared to the just cause protections of the California Tenant Protection Act of 2019 (“AB
18 1482”), this ordinance further limits the permissible reasons for termination of a residential
19 tenancy and provides additional tenant protections. The Board of Supervisors therefore finds
20 that this ordinance is more protective of tenants than AB 1482, and intends that this ordinance
21 shall apply rather than AB 1482.

22
23 Section 2. The Administrative Code is hereby amended by revising Section 37.9, to
24 read as follows:

25 **SEC. 37.9. EVICTIONS.**

1 Notwithstanding Section 37.3, this Section 37.9 shall apply as of August 24, 1980, to all
2 landlords and tenants of rental units as defined in Section 37.2(r).

3 (a) A landlord shall not endeavor to recover possession of a rental unit unless:

4 (1) The tenant:

5 (A) Has failed to pay the rent to which the landlord is lawfully entitled
6 under the oral or written agreement between the tenant and landlord:

7 * * * *

8 (B) Habitually pays the rent late; or

9 (C) Gives checks which are frequently returned because there are
10 insufficient funds in the checking account;

11 (D) Provided, however, that subsection (a)(1) shall not apply with
12 respect to rent payments that initially became due during the time period when paragraph 2 of
13 the Governor’s Executive Order No. N-28-20 (as said time period may be extended by the
14 Governor from time to time) was in effect, and where the tenant’s failure to pay (i) arose out of
15 a substantial decrease in household income (including, but not limited to, a substantial
16 decrease in household income caused by layoffs or a reduction in the number of
17 compensable hours of work, or substantial out-of-pocket expenses); (ii) that was caused by
18 the COVID-19 pandemic, or by any local, state, or federal government response to COVID-19;
19 and (iii) is documented. The types of documentation that a tenant may use to show an inability
20 to pay due to COVID-19 may include, without limitation, bank statements, pay stubs,
21 employment termination notices, proof of unemployment insurance claim filings, sworn
22 affidavits, and completed forms prepared by the Rent Board. A tenant shall have the option,
23 but shall not be required, to use third-party documentation such as a letter from an employer
24 to show an inability to pay. The provisions of this subsection (a)(1)(D), being necessary for
25 the welfare of the City and County of San Francisco and its residents, shall be liberally

1 construed to effectuate its purpose, which is to protect tenants from being evicted for missing
2 rent payments due to the COVID-19 pandemic. Nothing in this subsection (a)(1)(D) shall
3 relieve a tenant of the obligation to pay rent, nor restrict a landlord's ability to recover rent due;
4 ~~or~~

5 (E) Provided, further, that prior to January 1, 2022, subsection (a)(1) also shall
6 not apply with respect to rent payments that initially became due between July 1, 2021 and December
7 31, 2021, inclusive (hereafter, the "Transition Period"), if the tenant can show they were unable to pay
8 the rent because of the financial impacts of the COVID-19 pandemic as set forth in subsection
9 (a)(1)(D). Commencing January 1, 2022, subsection (a)(1) shall not apply with respect to the non-
10 payment of rent that initially became due during the Transition Period if (i) on or before December 31,
11 2031, the tenant tenders one or more payments that, when taken together, are of an amount equal to or
12 not less than 25% of the total rent that initially became due during the Transition Period; and (ii) the
13 tenant can show they are unable to pay the remaining rent that initially became due during the
14 Transition Period because of the financial impacts of the COVID-19 pandemic as set forth in
15 subsection (a)(1)(D). Nothing in either subsection shall relieve a tenant of the obligation to pay rent,
16 nor restrict a landlord's ability to recover rent due; or

17 (2) The tenant has violated a lawful obligation or covenant of tenancy other than
18 the obligation to surrender possession upon proper notice or other than an obligation to pay a
19 charge prohibited by Police Code Section 919.1, the violation was substantial, and the tenant
20 fails to cure such violation after having received written notice thereof from the landlord.

21 * * * *

22 (E) Notwithstanding any lease provision to the contrary, a landlord may
23 not impose late fees, penalties, interest, liquidated damages, or similar charges due to a
24 tenant's non-payment of rent, if the tenant can demonstrate that it missed the rent payment
25 due to the COVID-19 pandemic as set forth in subsection (a)(1)(D) and/or (a)(1)(E). A

1 landlord may not recover possession of the unit due to a tenant's failure to pay late such
2 charges when subsection (a)(1)(D) and/or (a)(1)(E) ~~applies~~. The foregoing sentence shall not
3 enlarge or diminish a landlord's rights with respect to such charges when subsection (a)(1)(D) and/or (a)(1)(E) ~~does~~ not apply; or

4 * * * *

5
6
7 Section 3. Severability. If any section, subsection, sentence, clause, phrase, or word
8 of this ordinance, or any application thereof to any person or circumstance, is held to be
9 invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision
10 shall not affect the validity of the remaining portions or applications of the ordinance. The
11 Board of Supervisors hereby declares that it would have passed this ordinance and each and
12 every section, subsection, sentence, clause, phrase, and word not declared invalid or
13 unconstitutional without regard to whether any other portion of this ordinance or application
14 thereof would be subsequently declared invalid or unconstitutional.

15
16 Section 4. Effective Date. This ordinance shall become effective 30 days after
17 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
18 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
19 of Supervisors overrides the Mayor's veto of the ordinance.

20
21 Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
22 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
23 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
24 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
25

1 additions, and Board amendment deletions in accordance with the “Note” that appears under
2 the official title of the ordinance.

3 APPROVED AS TO FORM:
4 DENNIS J. HERRERA, City Attorney

5
6 By: /s/ _____
7 MANU PRADHAN
8 Deputy City Attorney
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REVISED LEGISLATIVE DIGEST
(Amended in Committee, 6/21/2021)

[Administrative Code - COVID-19 Tenant Protections]

Ordinance amending the Administrative Code to prohibit landlords from evicting residential tenants for non-payment of rent that came due between July 1, 2021, and December 31, 2021, that was not paid due to the COVID-19 pandemic, provided the tenant has paid at least 25 percent of the rent owed; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.

Existing Law

The Tenant, Homeowner, and Small Landlord Relief and Stabilization Act of 2020 (hereafter, "SB 91") grants certain eviction protections to residential tenants who have paid at least 25% of the rent owed by June 30, 2020, but could not pay the remainder due to COVID-19. SB 91 does not protect tenants from evictions based on unpaid rent that initially came due on or after July 1, 2021. Under the City's Rent Ordinance, a landlord generally can evict their tenant for not paying the rent, and charge the tenant late fees or interest due to missed rent payments.

Amendments to Current Law

The ordinance would restrict landlords from evicting tenants due to the non-payment of rent that originally came due between July 1, 2021 and December 31, 2021 (the "Transition Period"). Until December 31, 2021, a landlord could not evict a tenant for non-payment of Transition Period rent if the tenant can show with documentation that they were unable to pay due to the financial impacts of the COVID-19 pandemic. But starting January 1, 2022, a tenant would need to (1) have paid at least 25% of the total rent that had accrued during the Transition Period, and (2) be able to provide documentation showing that they are unable to pay the remainder due to the financial impacts of the COVID-19 pandemic, in order to not be evicted. A landlord could evict for non-payment of Transition Period rent if the tenant had not paid at least 25% of the total Transition Period rent by December 31, 2021. The ordinance would restrict evictions for non-payment of Transition Period rent, but the rent would still be owed. Also, the ordinance would prohibit landlords from imposing late fees or penalties or similar charges on a tenant who missed their Transition Period rent due to COVID-19, and would prohibit landlords from evicting due to these unpaid fees/charges.

Background

This version of the legislative digest corresponds with a substitute ordinance introduced on June 8, 2021. The substitute ordinance clarifies that the tenant would have until December 31, 2021 to pay 25% of the Transition Period rent, before they could be evicted.

FILE NO. 210601

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From: [colin miller](#)
To: [Major, Erica \(BOS\)](#)
Subject: Was not able to comment this morning at 9
Date: Monday, June 21, 2021 9:47:56 AM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Good Morning,

I called in and tried to join the cue.
I wanted to tell my story and was unable.

We own a single family home - it is our only property. We had to temporarily rent it because I had work out of state.

The people we rented to were as nice and understanding as could be when signing the lease.

Now that we are home again they have become completely Jeckyl and Hyde - they will not communicate at all and will not leave.

We cannot do anything because of the moratorium so we are kept out of our own home. The consequence is that we are a family renting a small apartment we can't afford while ungrateful people occupy our family home.

That the law allows this is exceptionally troubling. We are good people and have done everything right and the moratorium allows opportunists to treat us like garbage.

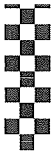
My children and wife cry all the time asking me why we can't go home.

It was extremely troubling to listen to the endless stream of decent people sharing similar problems only to have the supervisor at the end of the meeting act as if their concerns didn't matter - we are doing it anyway. The belief that some payment long in the future will solve it is naive.

Best regards,

Colin Miller

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Bts-11
File # 210601

Robert Lance
1306 Hyde St
San Francisco, CA 94109

June 17, 2021

RECEIVED
BOARD OF SUPERVISORS
SAN FRANCISCO
2021 JUN 17 AM 11:36
BY _____
AK _____

Please Do Not Extend the Eviction Moratorium

To the powers that be:

Wouldn't it be nice if government and housing providers worked together instead of always fighting?

We are supplying a service of supplying housing which costs money to keep it running. No no one is saying to us pay 25% of our expenses and we will not foreclose on our property.

Our expenses are real. They must be paid. How long must we provide free housing or close to free housing?

- TAXES
- INSURNACE
- MAINTENANCE
- MORTAGAGES
- FALLING RENTS
- INFLATION ON LABOR AND MATERIALS
- NEVER KNOWING WHO IS GOING TO PAY OR ASK FOR A DISCOUNT

Help us the housing providers too. Why has the burden of free housing been put on our shoulders?

We do not have free expenses.

Thank you Robert Lance

President, District 10
BOARD of SUPERVISORS



City Hall
1 Dr. Carlton B. Goodlett Place, Room 244
San Francisco, CA 94102-4689
Tel. No. 554-6516
Fax No. 554-7674
TDD/TTY No. 544-6546

Shamann Walton

PRESIDENTIAL ACTION

Date: 5/27/2021

To: Angela Calvillo, Clerk of the Board of Supervisors

Madam Clerk,
Pursuant to Board Rules, I am hereby:

Waiving 30-Day Rule (Board Rule No. 3.23)

File No.

210601

Preston

(Primary Sponsor)

Title.

Administrative Code - COVID-19 Tenant Protections

Transferring (Board Rule No 3.3)

File No.

(Primary Sponsor)

Title.

From:

Committee

To:

Committee

Assigning Temporary Committee Appointment (Board Rule No. 3.1)

Supervisor:

Replacing Supervisor:

For:

(Date)

(Committee)

Meeting

Start Time:

End Time:

Temporary Assignment: Partial Full Meeting


Shamann Walton, President
Board of Supervisors



MYRNA MELGAR

DATE: June 10, 2021

TO: Angela Calvillo
Clerk of the Board of Supervisors

FROM: Supervisor Myrna Melgar, Chair, Land Use and Transportation Committee *MM*

RE: Land Use and Transportation Committee
COMMITTEE REPORTS

Pursuant to Board Rule 4.20, as Chair of the Land Use and Transportation Committee, I have deemed the following matters are of urgent nature and request them to be considered by the full Board on Tuesday, June 22, 2021, as Committee Reports:

File No. 210527 Approve Project List - California Senate Bill 1 Local Streets and Road Program - Road Maintenance and Rehabilitation Account Funds

Resolution approving the list of projects to be funded by Fiscal Year 2021-2022 Road Maintenance and Rehabilitation Account funds as established by California Senate Bill 1, the Road Repair and Accountability Act of 2017. (Public Works)

File No. 210284 Administrative, Public Works, and Transportation Codes – Shared Spaces Sponsors: Mayor; Mandelman, Safai, Stefani, Haney and Peskin

Ordinance amending the Administrative Code to rename and modify the Places for People Program as the Shared Spaces Program, and to clarify the roles and responsibilities of various departments regarding activation and use of City property and the public right-of-way, streamline the application process, specify minimum programmatic requirements such as public access, setting permit and license fees, and provide for the conversion of existing Parklet and Shared Spaces permittees to the new program requirements; amending the Public Works Code to create a Curbside Shared Spaces permit fee, provide for public notice and comment on permit applications, provide for hearings for occupancy of longer-term street closures, and supplement enforcement actions by Public Works; amending the Transportation Code to authorize the Interdepartmental Staff Committee on Traffic and Transportation (ISCOTT) to issue permits for the temporary occupancy of the Traffic Lane for purposes of issuing permits for Roadway Shared Spaces as part of the Shared Spaces Program, subject to delegation of authority by the Municipal Transportation Agency Board of Directors to temporarily close the Traffic Lane, and adding the Planning Department as a member of ISCOTT; amending the Transportation Code to prohibit parking in a zone on any street, alley, or portion of a street or alley, that is subject to a posted parking prohibition except for the purpose of loading or unloading passengers or freight; making findings of consistency with the General Plan, and the eight priority policies of Planning Code, Section 101.1; and affirming the Planning Department's determination under the California Environmental Quality Act. (Economic Impact)

File No. 210601 Administrative Code - COVID-19 Tenant Protections

Ordinance amending the Administrative Code to prohibit landlords from evicting residential tenants for non-payment of rent that came due between July 1, 2021, and December 31, 2021, that was not paid due to the COVID-19 pandemic, provided the tenant has paid at least 25 percent of the rent owed; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.

These matters will be heard in the Land Use and Transportation Committee at a Special Meeting on Friday, June 18, 2021, at 10:00am.

BOARD of SUPERVISORS



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TDD/TTY No. (415) 554-5227

MEMORANDUM

TO: Eric D. Shaw, Director, Mayor's Office of Housing and Community Development
Shireen McSpadden, Director, Department of Homelessness and Supportive Housing
Dr. Grant Colfax, Director, Department of Public Health
Robert Collins, Executive Director, Rent Board

FROM: Erica Major, Assistant Clerk, Land Use and Transportation Committee

DATE: June 1, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Land Use and Transportation Committee has received the following proposed legislation, introduced by Supervisor Preston on May 25, 2021:

File No. 210601

Ordinance amending the Administrative Code to prohibit landlords from evicting residential tenants for non-payment of rent that came due between July 1, 2021, and December 31, 2021, that was not paid due to the COVID-19 pandemic, provided the tenant has paid at least 25 percent of the rent owed; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; and making findings as required by the California Tenant Protection Act of 2019.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: erica.major@sfgov.org.

cc: Eugene Flannery, Mayor's Office of Housing and Community Development
Dylan Schneider, Department of Homelessness and Supportive Housing
Emily Cohen, Department of Homelessness and Supportive Housing
Greg Wagner, Department of Public Health
Dr. Naveena Bobba, Department of Public Health
Sneha Patil, Department of Public Health
Arielle Fleisher, Department of Public Health

Introduction Form

By a Member of the Board of Supervisors or Mayor

Time stamp
or meeting date

I hereby submit the following item for introduction (select only one):

- 1. For reference to Committee. (An Ordinance, Resolution, Motion or Charter Amendment).
- 2. Request for next printed agenda Without Reference to Committee.
- 3. Request for hearing on a subject matter at Committee.
- 4. Request for letter beginning : "Supervisor inquiries"
- 5. City Attorney Request.
- 6. Call File No. from Committee.
- 7. Budget Analyst request (attached written motion).
- 8. Substitute Legislation File No.
- 9. Reactivate File No.
- 10. Topic submitted for Mayoral Appearance before the BOS on

Please check the appropriate boxes. The proposed legislation should be forwarded to the following:

- Small Business Commission
- Youth Commission
- Ethics Commission
- Planning Commission
- Building Inspection Commission

Note: For the Imperative Agenda (a resolution not on the printed agenda), use the Imperative Form.

Sponsor(s):

Subject:

The text is listed:

Signature of Sponsoring Supervisor:

For Clerk's Use Only