AMENDED IN COMMITTEE 7/12/2021 ORDINANCE NO.

FILE NO. 210566

1	[Various Codes - Mobile Vendor Regulation]
2	
3	Ordinance adopting regulation of vending within the jurisdiction of the Port of San
4	Francisco, requiring permits, and authorizing permit fee and enforcement actions in the
5	Port Code; requiring the Port and the Department of Public Health to report to the
6	Board of Supervisors about regulatory implementation and health and safety
7	enforcement; amending provisions of the Port Code and repealing peddler regulations
8	in the Police Code to comply with state law regarding sidewalk vending; amending
9	provisions of the Administrative, Business and Tax Regulations, Health, and
10	Transportation Codes to conform with state law and new Port Code regulations
11	regarding vending; and adopting findings under the California Environmental Quality
12	Act.
13	NOTE: Unchanged Code text and uncodified text are in plain Arial font.
14	Additions to Codes are in single-underline italics Times New Roman font. Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font.
15	Board amendment additions are in <u>additioned Anal Iont.</u> Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code
16	subsections or parts of tables.
17	
18	Be it ordained by the People of the City and County of San Francisco
19	Section 1. Environmental Findings.
20	The Planning Department has determined that the actions contemplated in this
21	ordinance comply with the California Environmental Quality Act (California Public Resources
22	Code Sections 21000 et seq.). Said determination is on file with the Clerk of the Board of
23	Supervisors in File No. 210566 and is incorporated herein by reference.
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Section 2. General Findings.

- (a) The Port of San Francisco ("Port") manages the waterfront as the gateway to a world-class city, and advances environmentally and financially sustainable maritime, recreational, and economic opportunities to serve the City and County of San Francisco ("City"), the Bay Area, and California.
- (b) The Port is home to many of San Francisco's leading visitor destinations, and welcomed over 24 million visitors annually before the COVID-19 pandemic.
- (c) In furtherance of the City's recovery from the pandemic, the Port is committed to supporting the growth of waterfront jobs and providing space for new and expanding businesses on Port property, while maintaining public health and safety as well as scenic and recreational opportunities.
- (d) Vending, because it has a relatively low barrier to entry, encourages entrepreneurship, represents a significant sector of San Francisco's local economy, and provides economic opportunity for people to support themselves and their families, which is a City priority.
- (e) A well-regulated vending program would ensure the Port's streetscape can remain a vibrant and dynamic marketplace, with unparalleled historic, scenic, and recreational value that can be safely enjoyed by all. Regulations are needed for several reasons: to accommodate vending, including vendors' equipment, while safeguarding pedestrian and chair-user movement on sidewalks, streets, and other public spaces; to prevent unsanitary conditions and ensure trash and debris are removed by vendors; and to protect the scenic and natural character of the Port of San Francisco's parks and waterfront, and the recreational opportunities the areas provide.
- (f) In 2018, then-Governor Jerry Brown signed Senate Bill 946 ("SB 946"), which decriminalized street vending across California and constrained local regulatory authority. SB

1	946 seeks to create entrepreneurial and economic development opportunities for immigrant
2	and low-income communities, increase access to desired goods, contribute to a safe and
3	dynamic public space, and promote the safety and welfare of the public by encouraging local
4	authorities to support and properly regulate vending.
5	(g) The Board of Supervisors ("Board") seeks to prioritize health and safety, protect
6	the scenic and natural character of our City's parks and open spaces, and the waterfront,
7	while expanding economic opportunities for those who aspire to vend lawfully in a manner
8	consistent with SB 946. The Board recognizes that regulation of vending benefits the City as
9	a whole, as it leads to orderly commerce and safeguards public health. The Board seeks to
10	provide vendors with the ability to operate in a safe, professional, and meaningfully
11	enforceable manner that enhances the visitor experience at the waterfront and provides
12	increased economic opportunities; and
13	(h) The Board seeks to create a vending program which provides permitting and
14	regulation of street vendors on Port property.
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16	Section 3. The Port Code is hereby amended by adding Article 2A, to read as follows:
17	ARTICLE 2A: PERMIT REGULATIONS FOR MOBILE VENDORS
18	SEC. 2A.1. DEFINITIONS.
19	For the purpose of this Article 2A, the following words and phrases have the following
20	meanings:
21	Administrative Citation. An administrative fine for a violation of this Article 2A, as described
22	in Section 2A.8(b).
23	Certified Farmers' Market. A farmers' market operated in accordance with Health Code
24	Section 440(d) and with Chapter 10.5 (commencing with section 47000) of Division 17 of the
25	California Food and Agricultural Code, as each may be amended, and any implementing regulations.

1	City. The City and County of San Francisco.
2	Department. The Port.
3	Director. The Executive Director of the Port, or the Executive Director's designee.
4	Enforcement Official. Officers, employees, and contractors of the Port, and of such other
5	departments and agencies of the City, as designated by the Director.
6	Food. Any food, foodstuffs, or beverage for human consumption, and is inclusive of the
7	definitions of "Food" in Health Code Section 440(b) and in California Health and Safety Code section
8	113781, as each may be amended.
9	Merchandise. Any item that is not Food and that is not an art or craft regulated under Article
10	24 (Regulating Street Artists) of the Police Code.
11	Mobile Vendor. A person or entity that Vends Food or Merchandise from a pushcart, pedal-
12	driven cart, wagon, or other nonmotorized conveyance, or from one's person or a stand, display,
13	showcase, table, rack, or other movable structure. The term Mobile Vendor is comprised of each
14	Roaming Mobile Vendor and each Stationary Mobile Vendor, and includes but is not limited to a
15	Sidewalk Vendor as defined in California Government Code section 51036, as it may be amended from
16	time to time. If a Mobile Vendor Vends as an employee or agent of another person or entity, that
17	person or entity is also a Mobile Vendor.
18	Port. The Port of the City and County of San Francisco. Also, designated as the Department.
19	Roaming Mobile Vendor. A Mobile Vendor that moves from place to place and stops
20	intermittently to complete a Vending transaction.
21	Rules and Regulations. The Rules and Regulations of Mobile Vendors as described in Section
22	2A.5 of this Article.
23	Stationary Mobile Vendor. A Mobile Vendor that Vends from one or more fixed locations.
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1	Swap Meet. A swap meet operated in accordance with Article 6 (commencing with section
2	21660) of Chapter 9 of Division 8 of the California Business and Professions Code, as it may be
3	amended, and any regulations adopted in accordance with that chapter.
4	Vend (and variations such as Vends, Vending). To sell, offer for sale, expose or display for
5	sale, solicit offers to purchase, or barter Food or Merchandise. Vending includes offering free samples
6	of Food or Merchandise that are also for sale, or negotiating fees for Food or Merchandise.
7	SEC. 2A.2. PERMIT REQUIRED; MANDATORY DISPLAY.
8	(a) No person may Vend on any property within the regulatory jurisdiction of the Port,
9	including a public right-of-way (as that term is defined in Public Works Code Section 2.4.4) or any
10	other street, sidewalk, alley, walkway, or pedestrian path available to the public, without first having
11	obtained either a Roaming Mobile Vendor permit or a Stationary Mobile Vendor permit pursuant to
12	this Article 2A.
13	(b) A Mobile Vendor shall prominently display a Mobile Vendor permit that corresponds
14	with the Mobile Vendor's business activity while Vending in accordance with this Article 2A.
15	SEC. 2A.3. MOBILE VENDOR PERMIT TYPE.
16	(a) Each Mobile Vendor permit must identify whether the permit authorizes the permittee to
17	Vend Food, Vend Merchandise, or Vend both Food and Merchandise.
18	(b) The Department may issue a time-limited Mobile Vendor permit to a nonprofit
19	corporation that is exempt from federal taxation under 26 U.S.C. section 501(c)(3), as it may be
20	amended, and which permit may apply to multiple Mobile Vendors as further described in the permit.
21	SEC. 2A.4. PERMIT APPLICATION; FEE.
22	(a) Department Permit. The Department shall establish a uniform application process
23	through which a Mobile Vendor may request, and upon approval receive, a Mobile Vendor permit. The
24	permit application shall require:
25	(1) The name, phone number, and current mailing address of the Mobile Vendor.

1	(2) A description of the Food and/or Merchandise to Vend.
2	(3) A certification by the Mobile Vendor that to their knowledge and belief, the
3	information submitted for the permit application is true.
4	(4) Proof of Identity, as described in Administrative Code Section 95.2 and as it may
5	be amended, of the Mobile Vendor.
6	(5) The California seller's permit number (California Department of Tax and Fee
7	Administration sales tax number), if applicable, of the Mobile Vendor.
8	(6) If the Mobile Vendor is an agent of an individual, company, partnership, or
9	corporation (each a "principal"), the name and business address of the principal.
10	(7) Any other information deemed relevant by the Department.
11	(b) Additional Permit Conditions.
12	(1) Each Mobile Vendor shall register with the Tax Collector pursuant to Article 12
13	(Business Registration) of the Business and Tax Regulations Code, if applicable. Separate fees may
14	apply and be payable to the Tax Collector.
15	(2) Each permit that applies to a Mobile Vendor that uses an energy source,
16	including propane, butane, or battery, is conditioned on the Mobile Vendor obtaining approval from
17	the Port Fire Marshal and complying with sections of the Fire Code that apply to the use of flammable
18	gas, flammable liquids, compressed gas, open flames, and other energy sources. Separate fees may
19	apply and be payable to the Port Fire Marshal.
20	(3) Each permit for Food Vending is conditioned on the Mobile Vendor obtaining a
21	permit to operate a food facility from the Department of Public Health pursuant to Health Code Section
22	452, as it may be amended. Separate fees may apply and be payable to the Department of Public
23	<u>Health.</u>
24	(4) Each Mobile Vendor permit issued pursuant to this Article 2A and the approval,
25	as applicable, of the Tax Collector (issuance of business registration certificate: see subsection $(b)(1)$)

1	Port Fire Marshal (see subsection (b)(2)), and the Department of Public Health (see subsection (b)(3)),
2	shall authorize inspection by the City of the Mobile Vendor's operations at any time during operating
3	<u>hours.</u>
4	(5) The applicable conditions of this subsection (b) are preconditions to the issuance
5	of a Mobile Vendor permit. Lapse or revocation of approvals, as applicable, from the Tax Collector,
6	Port Fire Marshal, or Department of Public Health shall, by operation of law, automatically invalidate
7	any Mobile Vendor permit without further action by the Department.
8	(c) Permit Fee. The Department shall identify the reasonable regulatory costs for the
9	administrative enforcement and any adjudication of this Article 2A, including but not limited to the
10	Department's costs to issue permits, perform investigations, conduct inspections, issue administrative
11	citations or other enforcement actions, and audit permittees. The Department shall charge applicants
12	for each Mobile Vendor permit and permit renewal an amount that does not exceed the reasonable
13	regulatory costs described in this subsection (c), and may include the actual costs that other agencies,
14	boards, commissions, or departments of the City incur in connection with the processing or
15	administration of this Article 2A, which fee shall be waived in accordance with California Business and
16	Professions Code section 16102, as it may be amended, and as applicable. The fee set forth in this
17	subsection (c) shall be approved by the Port Commission and may be adjusted each year, without
18	further action by the Board of Supervisors. In addition, separate annual fees may apply and be payable
19	to the Tax Collector, Department of Public Health, and the Port Fire Marshal for any approvals
20	required by each department.
21	(d) Permit Expiration. Each Mobile Vendor permit shall expire one year after issuance by
22	the Department unless renewed or unless the particular circumstances warrant a permit term of less
23	than one year.
24	(e) Permit Renewal.

1	(1) Each Mobile Vendor permit may be renewed annually so long as the Mobile
2	Vendor remains in compliance with this Article 2A, including payment of all fees due to the City and
3	compliance with the Good Neighbor Policies.
4	(2) Each Mobile Vendor permit renewed by the Department is not operative unless
5	and until the Mobile Vendor has within 30 days of the date of renewal obtained approvals, as
6	applicable, from the Port Fire Marshal and the Department of Public Health.
7	(f) Application Denial; Appeal.
8	(1) The Department may reject an application for Mobile Vendor permit for any of
9	the following reasons: (A) the applicant failed to provide any required information or prerequisite
10	approvals identified in this Section 2A.4, or provided incorrect or incomplete information, and failed to
11	correct the application within a reasonable time identified by the Department; (B) the applicant
12	knowingly presented false and material information or knowingly omitted material information; (C) the
13	applicant previously received a permit, which permit was revoked pursuant to Section 2A.8, and the
14	revocation occurred within one year of the application; (D) the applicant submitted a substantially
15	similar application that was rejected within the past year; or (E) good cause, including but not limited
16	to violations of federal, state, or City law that in the Department's judgment are relevant to whether the
17	applicant would perform as a Mobile Vendor in a lawful manner.
18	(2) The rejection of an application for a Mobile Vendor permit may be appealed in
19	writing to the Director within 10 days of rejection. The Director may investigate the rejection and
20	consider any claims by the applicant, and shall either affirm or reverse the rejection within 30 days of
21	receipt of the written appeal.
22	SEC. 2A.5. VENDING RESTRICTIONS; DELEGATION OF AUTHORITY.
23	(a) Certified Farmer's Market or Swap Meet. No person, without written approval of the
24	Director, may Vend within the immediate vicinity of a permitted Certified Farmers' Market or a
25	permitted Swap Meet during the operating hours of that Certified Farmers' Market or Swap Meet.

1	(b) Temporary Special Permit. No person, without written approval of the Director, may
2	Vend within the immediate vicinity of a temporary special permit issued by the City, or any of its
3	departments or agencies, that authorizes the temporary use of, or encroachment on, the sidewalk or
4	other public area, including an encroachment permit, special event permit, or temporary event permit
5	for purposes including filming, parades, or outdoor concerts. This prohibition against Vending shall
6	be effective only for the limited duration of the temporary special permit. Any notice, business
7	interruption mitigation, or other rights provided to affected businesses or property owners under the
8	temporary special permit must also be provided to any Mobile Vendor specifically permitted by the
9	Director to operate in the immediate vicinity of the temporary special permit.
10	(c) Rules and Regulations Authorized.
11	(1) The Department, and any other agency (including but not limited to a
12	department or commission) of the City that governs the use of public property (including but not limited
13	to the Port Commission and its Executive Director), may adopt additional requirements regulating the
14	time, place, and manner of Vending if the requirements are directly related to objective health, safety,
15	or welfare concerns. Such Rules and Regulations may impose, but are not limited to imposing, (A)
16	further requirements to maintain sanitary conditions; or (B) requirements necessary to ensure
17	compliance with the Americans with Disabilities Act of 1990 (Public Law 101-336), as amended, and
18	other disability access standards.
19	(2) The Department, and any other agency (including but not limited to a
20	department or commission) of the City that governs the use of public property (including but not limited
21	to the Port Commission and its Executive Director) may prohibit Stationary Mobile Vendors from
22	Vending in a park if the operator of the park has signed an agreement for concessions that exclusively
23	permits Vending of Food, Merchandise, or both by one or more concessionaires.
24	(3) The Department, and any other agency (including but not limited to a
25	department or commission) of the City that governs the use of public property (including but not limited

1	to the Port Commission and its Executive Director), may adopt additional requirements regulating the
2	time, place, and manner of Vending in one or more parks if the requirements are: (A) directly related to
3	objective health, safety, or welfare concerns; or (B) necessary to ensure the public's use and enjoyment
4	of natural resources and recreational opportunities; or (C) necessary to prevent an undue
5	concentration of commercial activity that unreasonably interferes with the scenic and natural character
6	of the park.
7	SEC. 2A.6. EXEMPTIONS.
8	This Article 2A does not govern:
9	(a) the sale of an art or craft regulated under Article 24 (Regulating Street Artists) of the
10	Police Code; or
11	(b) the operation of, or any sale within, a Certified Farmers' Market; or
12	(c) the operation of, or any sale within, a permitted Swap Meet.
13	SEC. 2A.7. GOOD NEIGHBOR POLICIES.
14	Mobile Vendors shall operate in accordance with the following good neighbor policies:
15	(a) Mobile Vendors shall be individually responsible for any garbage, detritus, or debris
16	that directly results from their Vending activity;
17	(b) Noise and odors shall be contained within the immediate area of the Mobile Vendor so
18	as not to be a nuisance to neighbors; and
19	(c) Mobile Vendors shall urge patrons to not litter and to maintain the safety, cleanliness,
20	quiet, peace, and orderliness of the area; and
21	(d) Stationary Mobile Vendors shall provide for proper and adequate storage and disposal
22	of garbage, detritus, and debris.
23	SEC. 2A.8. ENFORCEMENT.
24	(a) Nuisance Declaration. Any violation of this Article 2A, or any applicable Rules and
25	Regulations, constitutes a public nuisance.

1	(b) Administrative Citation. Any Enforcement Official may issue an Administrative
2	Citation as described below for any violation of this Article 2A, or of the Rules and Regulations that
3	interpret and implement this Article, that occurs on a public right-of-way (as that term is defined in
4	Public Works Code Section 2.4.4) or any other street, sidewalk, alley, walkway, wharf, pier, or
5	pedestrian path available to the public:
6	(1) Vending that violates a requirement in this Article or in the Rules and
7	Regulations, other than failure to possess a valid license or permit:
8	(A) An administrative fine equal to \$100 for a first violation.
9	(B) An administrative fine equal to \$200 for a second violation within twelve
10	months of the first violation.
11	(C) An administrative fine equal to \$500 for a third violation, and each
12	subsequent violation, within twelve months of the first violation.
13	(D) In addition to any other authorized enforcement activity, a Mobile Vendor's
14	license and/or permit may be revoked or suspended for the remainder of its term upon a fourth or
15	subsequent violation.
16	(2) Vending without a valid license or permit:
17	(A) An administrative fine equal to \$250 for a first violation.
18	(B) An administrative fine equal to \$500 for a second violation within twelve
19	months of the first violation.
20	(C) An administrative fine equal to \$1,000 for a third violation, and each
21	subsequent violation, within twelve months of the first violation.
22	(D) Upon submission of proof of a valid permit, the administrative fines set forth
23	in subsections (A) through (C) of this subsection (b)(2) shall be reduced to equal the administrative
24	fines set forth in subsections (A) through (C) of subsection (b)(1), as those amounts may be revised
25	pursuant to subsection $(b)(5)$.

1	(3) Failure to pay an Administrative Citation described in this subsection (b) shall
2	not be punishable as an infraction or misdemeanor; further, additional fines, fees, assessments, or any
3	other financial conditions beyond those authorized in this subsection (b) may not be assessed.
4	(4) When assessing an Administrative Citation authorized in this subsection (b), the
5	Director shall take into consideration the person's ability to pay the fine using the criteria described in
6	subsection (a) or (b) of California Government Code section 68632, as it may be amended. Notice
7	shall be given to the Mobile Vendor of the right to request an ability-to-pay determination and
8	instructions or other materials for requesting an ability-to-pay determination. The person may request
9	an ability-to-pay determination at adjudication or while the judgment remains unpaid, including when
10	a case is delinquent or has been referred to a comprehensive collection program. If the Mobile Vendor
11	meets the ability-to-pay criteria, the Department shall accept 20% of the total administrative fine
12	specified in subsection $(b)(1)$ or $(b)(2)$, as applicable, as full satisfaction.
13	(5) The amounts of the administrative fines identified in subsections (A) through (C)
14	of subsections $(b)(1)$ and $(b)(2)$ shall automatically increase or decrease to the maximum amount
15	authorized under California Government Code section 51039, as it may be amended. If section 51039
16	is repealed and not replaced with a similar limitation on administrative fines, then the administrative
17	fine amounts in this Section 2A.8 may be adjusted each year, without further action by the Board of
18	Supervisors, to reflect changes in the relevant Consumer Price Index.
19	(6) Within 10 days of issuance, the Administrative Citation must be paid unless a
20	written appeal is filed with the Director. The grounds of appeal are limited to error or abuse of
21	discretion in the issuance of the Administrative Citation. The Director may make an ability-to-pay
22	determination pursuant to subsection (b)(4), but inability to pay shall not be grounds for rescinding the
23	Administrative Citation or reducing the amount required to satisfy the fine to an amount less than the
24	amount specified in subsection (b)(4). The Director may investigate the Administrative Citation and
25	any claims by the appellant, and shall issue and mail a written decision on the appeal within 30 days of

1	receipt of the written appeal. Within 20 days of the Director's decision upholding a fine in whole or in
2	part, the Administrative Citation must be paid. The method for judicial review of an Administrative
3	Citation pursuant to subsection (b)(1) is an appeal filed with San Francisco Superior Court pursuant to
4	Government Code section 53069.4.
5	(7) Collection of Fines. The failure of any person to pay a fine assessed by
6	administrative citation within the required time constitutes a debt to the City. Simple interest at 10%
7	per year shall accrue on unpaid amounts. The City may file a civil action including a small claims
8	action or may pursue any other legal remedy to collect such money.
9	(c) Temporary Order to Cease Vending and Removal.
10	(1) Any Enforcement Official may order a Mobile Vendor to promptly cease Vending
11	when, in the judgment of the Enforcement Official, (A) the Mobile Vendor constitutes a safety hazard,
12	including but not limited to impeding the safe use of a public right of way by pedestrians and persons
13	with disabilities, or (B) when the presence of an emergency so requires, or (C) if the Mobile Vendor is
14	unpermitted.
15	(2) (A) After the Enforcement Official orders an unpermitted Mobile Vendor to
16	cease Vending, the Mobile Vendor must discontinue any Vending and remove all Food, Merchandise,
17	and any other Vending paraphernalia from property within the regulatory jurisdiction of the Port. A
18	failure to promptly obey any such orders from an Enforcement Official is a violation of this Article 2A
19	(B) After the Enforcement Official orders a permitted Mobile Vendor to cease
20	Vending, the Mobile Vendor must discontinue any Vending and follow the orders of the Enforcement
21	Official with regard to removing and relocating all Food, Merchandise, and any other Vending
22	paraphernalia, and any other orders the Enforcement Official may give to mitigate safety hazards, and
23	no further Vending may occur until the conditions that caused the order to cease Vending have been
24	abated to the satisfaction of the Enforcement Official. A failure to promptly obey any such orders from
25	an Enforcement Official is a violation of this Article 2A.

1	(3) If a Mobile Vendor fails, within a reasonable time, to remove Food, or
2	Merchandise, or any other Vending paraphernalia from the location subject to the order to cease
3	Vending, or to follow any other orders the Enforcement Official may issue to mitigate safety hazards,
4	the Enforcement Official may order the Department to remove any or all of the items. Prior to removal
5	by the Department, the Enforcement Official shall warn the Mobile Vendor of the impending removal
6	and impoundment, and shall urge the Mobile Vendor to make every effort to remove the items, or cause
7	their removal. Where the Department actually removes any items, the Enforcement Official shall issue
8	an Administrative Citation to the Mobile Vendor. The Mobile Vendor shall pay the actual costs of
9	removal and storage of any items impounded, and of disposal of any items the storage of which may
10	cause public health, safety, or infestation issues. The Mobile Vendor may contest the liability for these
11	costs by timely appealing the Administrative Citation. However, these actual costs to the City are not
12	subject to reduction based on the ability to pay; actual costs are a debt to the City that may be collected
13	in the same manner as provided in subsection (b)(7). Mobile Vendor items that have been removed and
14	stored may be recovered within 90 days from the date of removal and upon payment of a sum equal to
15	the costs of removal, plus any reasonable transport and storage costs, as determined by the
16	Department, and any costs incurred by the Department in disposing of any items contained in the
17	Mobile Food Facility.
18	(d) Other Violations. Any violation of this Article 2A, or of the Rules and Regulations that
19	interpret and implement this Article, that occurs on either: any area open to the public on private
20	property, or on public property other than a Public right-of-way (as that term is defined in Public
21	Works Code section 2.4.4) or any other street, sidewalk, alley, walkway or pedestrian path available to
22	the public, may be subject to one or more of the following:
23	(1) An administrative fine as described in subsection (b).
24	(2) Civil Action.

1	(A) The Department may refer violations to the City Attorney to maintain an
2	action for injunction to restrain to cause the correction or abatement of the violation of this Article 2A,
3	and for recovery of any City department's enforcement and abatement costs (including but not limited
4	to costs for removal, storage, impoundment, and disposal).
5	(B) The City shall be awarded its reasonable attorney's fees and costs incurred
6	in enforcing this Article 2A.
7	SEC. 2A.9. EXTORTION.
8	Any extortion of a Mobile Vendor (including but not limited to extortion by a person or entity
9	who employs or facilitates Vending by the Mobile Vendor, a member of the public, or an Enforcement
10	Official), will be punishable under Section 518 of the California Penal Code and any attempted
11	extortion of a Mobile Vendor will be punishable under Section 524 of the California Penal Code.
12	SEC. 2A.10. REPORTING REQUIRED.
13	The Department, in consultation with the Department of Public Health, shall report to the
14	Board of Supervisors regarding the implementation of this Article 2A and any health and safety
15	enforcement actions related to Mobile Food Vendors: six months after the effective date of Article 2A;
16	annually for the first three years after the effective date of Article 2A; and once every three years
17	thereafter (see Health Code Section 452.2 (Reporting Required)).
18	SEC. 2A.11. UNDERTAKING FOR THE GENERAL WELFARE.
19	In enacting and implementing this Article 2A, the City is assuming an undertaking only to
20	promote the general welfare. It is not assuming, nor is it imposing on its officers and employees, an
21	obligation for breach of which it is liable in money damages to any person who claims that such breach
22	proximately caused injury.
23	SEC. 2A.12. SEVERABILITY.
24	If any section, subsection, sentence, clause, phrase, or word of this Article 2A, or any
25	application thereof to any person or circumstance, is held to be invalid or unconstitutional by a

1	decision of a court of competent jurisdiction, such decision shall not affect the validity of the remaining
2	portions or applications of the Article. The Board of Supervisors hereby declares that it would have
3	passed this Article 2A and each and every section, subsection, sentence, clause, phrase, and word not
4	declared invalid or unconstitutional without regard to whether any other portion of the Article or
5	application thereof would be subsequently declared invalid or unconstitutional.
6	
7	Section 4. The Port Code is hereby amended by revising Sections 2.8, 6.3, and 6.4, to
8	read as follows:
9	SEC. 2.8. PEDDLING AND VENDING <u>REGULATED</u> MERCHANDISE OR PRINTED
10	MATERIAL.
11	(a) No person shallmay Vend (as that term is defined in Section 2A.1 of the Port Code), or
12	bring, or cause to be brought, for the purposes of <u>Vending sale or barter, or have for sale, or sell</u>
13	or exchange, or offer for sale or exchange any food, beverage, goods, wares, or merchandise
14	within the jurisdiction of the Commission in any park without first having obtained a permit (in
15	accordance with Article 2A of the Port Code), or a concession, license, or lease from the
16	Executive Director.
17	(b) The Commission, Executive Director, or designee may adopt Rules and Regulations
18	applicable to all Vending on property under the jurisdiction of the Commission, in accordance with
19	Section 2A.5 of the Port Code.
20	(c) Any Vending in violation of this Section 2.8, Article 2A Port Code, or any Rules and
21	Regulations adopted by the Commission, Executive Director, or designee shall be subject to the
22	enforcement provisions in Section 2A.8 of the Port Code.
23	SEC. 6.3. PERMITS REQUIRED.
24	No person shall, without a permit, perform any of the following acts in any park:
25	* * * *

1	(C) <u>Vend Food or Merchandise unless in accordance with Section 2.8 and Article 2A of the</u>
2	Port CodeSell or offer for sale books, newspapers, periodicals, or other printed material.
3	* * * *
4	(J) Sell or provide Provide food to persons, except that no permit is required when a
5	person participating in a picnic or social gathering of 25 or fewer persons provides food to
6	others who are also participating in the picnic or social gathering.
7	* * * *
8	SEC. 6.4. ADDITIONAL ACTIVITIES REQUIRING PERMITS.
9	(A) Attention is called to other provisions of this Code which require persons
10	engaging in certain activities to obtain a permit, including, but not limited to, the following
11	* * * *
12	(2) Bringing, or causing to be brought, for the purposes of sale or barter, or having
13	for sale, or selling or exchanging, or offering for sale or exchange any food, beverage, goods, wares or
14	merchandise;
15	(23) Constructing or maintaining any building, structure, tent or any other thing
16	in any park that may be used for housing accommodations or camping;
17	(34) Remaining in any park for the purpose of sleeping between the hours of
18	10:00 p.m. and 6:00 a.m. in order to provide security services between said hours in any park.
19	* * * *
20	
21	Section 5. The Police Code is hereby amended by revising Section 660.2, and deleting
22	Sections 864 through 870, as follows:
23	SEC. 660.2. UNLAWFUL SOLICITATION.
24	* * * *
25	

1	(h) No individual shall engage in sales solicitations for charitable purposes by
2	means of selling goods, products, services, or merchandise on the public sidewalks:
3	(1) Within five feet of any of the following:
4	* * * *
5	(b) A person <u>Vending Food, and/or Merchandise</u> , peddling goods, products
6	or services pursuant to a permit issued under Article 2A of the Port Code Article 17.3 or Article 13
7	of the San Francisco Police Code, Article 5 of the San Francisco Public Works Code, or any other
8	provision of the San Francisco Charter or San Francisco Municipal Code.
9	* * * *
10	(j) No individual shall engage in sales solicitations for charitable purposes by
11	means of selling clothing, jewelry, or any other goods, products, services or merchandise in
12	any area of the City and County of San Francisco unless that person obtains the appropriate
13	peddling permit pursuant to Articles 13, 17.3 or Article 24 of the San Francisco-Police Code or
14	Article 2A of the Port Code. This subsection (j) Section shall not apply to the sale of books,
15	pamphlets, buttons, bumperstickers, posters or any other type of item that has no intrinsic
16	value or purpose other than to communicate a message.
17	* * * *
18	SEC. 864. REGULATING PEDDLERS IN FRONT OF CERTAIN ENTRANCES.
19	It shall be unlawful for any peddler, huckster, or vendor of fish, vegetables, fruit, game, poultry
20	groceries, produce, dairy products, wood, candy, confectionery, racing tips and handicaps, tickets to
21	entertainments, excursions to picnics, goods, wares and merchandise, to solicit patronage or to sell his
22	wares in front of any entrance, exit or gangway of any ferry landing, wharf, depot, theater, circus, hall
23	or any place where people are assembled, within 12 feet thereof.
24	SEC. 864.1. PENALTY.

1	Any person who shall violate the provisions of Section 864 of this Article shall be guilty of an
2	infraction or a misdemeanor. If charged as an infraction, the penalty shall be as follows:
3	A. Upon a first conviction thereof, such person shall be punished by a fine not to be less
4	than \$50 nor to exceed \$500.
5	B. Upon a second conviction thereof, such person shall be punished by a fine not to be less
6	than \$250 nor to exceed \$500.
7	C. Upon a third conviction thereof, such person shall be punished by a fine not to be less
8	than \$400 nor to exceed \$500.
9	If charged as a misdemeanor, the penalty therefor shall be by imprisonment in the County Jail
10	not exceeding six months or a fine not exceeding \$500. The complaint charging such violation shall
11	specify whether the violation charged is a misdemeanor or an infraction.
12	SEC. 869. PERMIT REQUIRED.
13	Except as provided in Articles 24, 24.1 and 24.2 of this Code, it shall be unlawful for any
14	person to peddle goods, wares or merchandise, or any article, material or substance, of whatsoever
15	kind, including persons selling fruits, vegetables, fish, fowl, nuts and eggs on the public streets or
16	sidewalks of the City and County of San Francisco without first having obtained a permit from the
17	Chief of Police and having paid the fees and been granted a license as required by law.
18	Excluded from the provisions of this Section are property under the jurisdiction of the
19	Recreation and Park Commission of the City and County of San Francisco, and the Board of Education
20	of the City and County of San Francisco and areas designated by the Board of Supervisors as places
21	where a street artist certified pursuant to initiative Ordinance 483-75, Proposition L on the November
22	4, 1975 ballot, may sell, offer for sale, expose for sale, or solicit offers to purchase any craft or work of
23	his or her own creation.
24	

1	Every person currently holding a peddler permit pursuant to Section 869 of this Article prior to
2	the effective date of this ordinance is hereby deemed to be holding a permit as required under this
3	Section.
4	SEC. 869.1. PENALTY.
5	(a) Any person who shall violate the provisions of Sections 869 through 869.15 of this
6	Article shall be guilty of an infraction or a misdemeanor. If charged as an infraction, the penalty shall
7	be as follows:
8	(1) Upon a first conviction thereof, such person shall be punished by a fine not to be
9	less than \$50 nor to exceed \$500.
10	(2) Upon a second conviction thereof, such person shall be punished by a fine not to
11	be less than \$250 nor to exceed \$500.
12	(3) Upon a third conviction thereof, such person shall be punished by a fine not to
13	be less than \$400 nor to exceed \$500.
14	If charged as a misdemeanor, the penalty therefor shall be by imprisonment in the County Jail
15	not exceeding six months or a fine not exceeding \$500. The complaint charging such violation shall
16	specify whether the violation charged is a misdemeanor or an infraction.
17	(b) In addition to the penalty set forth above in Section 869.1(a), any person who shall
18	violate any provision of Sections 869 through 869.15 shall be subject to revocation or suspension of
19	any permit issued by the City and County, following adequate notice and a hearing before the Chief of
20	Police or a designate.
21	SEC. 869.2. LIMITATIONS ON ISSUANCE OF PERMITS.
22	(a) The Chief of Police may issue a permit for a location, which location shall not be within
23	two blocks or 600 feet, whichever is greater, of an established business which sells the same type of
24	food or other merchandise as intended by said applicant, or of any location previously established and

1	currently being operated by a licensed peddler selling the same type of food or other merchandise as
2	intended by said applicant.
3	(b) This ordinance does not apply to those peddlers and street artists regulated by Articles
4	24, 24.1 and 24.2 of this Code.
5	SEC. 869.3. LOCATION RESTRICTIONS.
6	The Chief of Police may issue a peddler permit only when he finds that the following location
7	and time requirements are met:
8	(a) The location shall:
9	(1) Leave unobstructed for pedestrian passage on any sidewalk a space not less than
10	10 feet wide.
11	(2) Not occupy a space extending more than 4½ feet from the curb line of any
12	sidewalk, nor wider than four feet nor extending more than five feet above the sidewalk.
13	(3) Not be within 18 inches of the curb line of any sidewalk.
14	(4) Not be closer than 7½ feet from sprinkler inlets, and wet and dry standpipe
15	inlets, measured from the outer edge of the standpipe bank from the building line to the sidewalk edge.
16	(5) Not be within 12 feet of the outer edge of any entrance way to any building or
17	facility used by the public including but not limited to doors, driveways and emergency exits measured
18	in each direction parallel to the building line and thence at a 90 degree angle to the curb.
19	(6) Not be on any sidewalk adjacent to a curb which has been duly designated
20	pursuant to local ordinance or regulation as a white, yellow, blue, or red zone, or a bus zone.
21	(7) Not be within five feet of any crosswalk or fire hydrant.
22	(8) Leave unobstructed fire escapes, underneath and perpendicular from the
23	building to the street, five feet from both ends of the fire escape.
24	(9) Not be within five feet of inflammable liquid vents and fill pipes when tanks are
25	not being filled nor within 25 feet while tanks are being filled.

1	(b) No peddler shall peddle goods, wares or merchandise between the hours of 12:00 a.m.
2	(midnight) and 6:00 a.m. the following day.
3	(c) Notwithstanding any other provision of this Code, no peddler or pushcart peddler, as
4	defined in Section 1330 of the San Francisco Police Code, shall peddle goods, wares or merchandise:
5	(1) In any "P" district, as defined in Section 234 of the City Planning Code (Part II,
6	Chapter II, San Francisco Municipal Code), located on Twin Peaks or in any areas in or adjacent to
7	Open Space Districts located on Twin Peaks.
8	(2) On the north side of Jefferson Street between Jones and Taylor.
9	SEC. 869.4. PEDDLER PERMTI TO NATURAL PERSON ONLY.
10	No peddler permit granted pursuant to Section 869 of this Article shall be issued except to an
11	individual natural person and in no event to any business, firm, partnership or corporation. No more
12	than one permit shall be issued to any one person.
13	SEC. 869.5. PEDDLER TO PERSONALLY PEDDLE.
14	No person shall be granted a peddler permit pursuant to Section 869 of this Article unless the
15	applicant has declared under penalty of perjury his or her intention to personally operate under the
16	permit for at least 50 percent of the actual hours of operation.
17	SEC. 869.6. LOG TO BE MAINTAINED.
18	Every person who shall be granted a peddler permit pursuant to Section 869 of this Article shall
19	maintain a log on a form approved by the Chief of Police indicating the day, date and hours of
20	operation at the authorized location, including the name of the person or persons operating during
21	those times. The log for the 30 previous calendar days shall be kept in the possession of the peddler or
22	peddler employee at all times while operating and shall be open to inspection by any police officer or
23	any Health Department inspector of the City and County of San Francisco. Said log shall be retained
24	by the peddler for a period of one year.
25	SEC. 869.7. APPLICATION FOR PEDDLER PERMIT.

1	Every person desiring a peddler permit pursuant to Section 869 of this Article shall file an
2	application with the Chief of Police upon a form provided by the Chief of Police requiring the applican
3	to submit:
4	(a) Two photographs of the applicant $1"\times 1"$ in size.
5	(b) A statement of the specific location where the applicant proposes to operate, the days of
6	the week, and time(s) of the day of intended operation, and the specific item or items to be sold, which
7	shall be the only item(s) sold under the permit.
8	(c) A set of fingerprints as required by the Chief.
9	(d) Such other relevant information deemed pertinent by the Chief of Police.
10	SEC. 869.8. INSPECTION BY HEALTH DEPARTMENT.
11	No permit to peddle food products for human consumption in the City and County of San
12	Francisco shall be granted unless the applicant has been issued a Certificate of Sanitation by the
13	Director of Public Health.
14	SEC. 869.9. PEDDLER EMPLOYEE.
15	No peddler may employ at any one time more than one peddler employee. The only exception to
16	this prohibition is employment by a peddler of persons who have peddler employee permits authorizing
17	employment by that peddler, which permits were issued prior to the effective date of this ordinance.
18	Every person desiring a peddler employee permit shall file an application with the Chief of Police upon
19	a form provided by said Chief of Police. Application shall be accompanied by:
20	(a) Signed statement from the permittee peddler verifying his intention to employ the
21	applicant, and indicating specific location where the peddler employee will peddle.
22	(b) Two photographs of the applicant $1"\times 1"$ in size.
23	(c) A set of fingerprints as required by the Chief of Police.
24	(d) Such other relevant information deemed pertinent by the Chief of Police.
25	SEC. 869.10. OPERATION OF PEDDLER EMPLOYEE.

1	In no case shall the peddler employee operate, at the same time as the permit holder is
2	operating, at any location other than the location at which the permit holder is operating.
3	SEC. 869.11. FEES – PEDDLER AND PEDDLER EMPLOYEE.
4	Every applicant for a peddler or peddler employee permit shall pay a filing fee as specified in
5	Section 2.26 of Part II, Chapter VIII of the San Francisco Municipal Code (Police).
6	SEC. 869.12. PEDDLERS, PEDDLER EMPLOYEES, LICENSE FEE.
7	Every person granted a peddler permit or peddler employee permit to peddle goods, wares or
8	merchandise, or fish, vegetables or fruit, or food products for human consumption, or any other article
9	in any manner, shall pay to the Tax Collector an annual license fee. The license fee shall be paid
10	annually on or before March 31, in accordance with the provisions of Section 76.1 of the Business and
11	Tax Regulations Code. In calculating the fees earned herein by the Health Department pursuant to the
12	provisions of Section 6.402 of the Charter of the City and County of San Francisco, a percentage of the
13	license fee shall be credited to the Health Department pursuant to the annual determination by the
14	Controller as provided by Section 2.21 of this Code.
15	SEC. 869.13. LICENSE FEES - PRORATION SCHEDULE - DATE PAYABLE.
16	All licenses issued under the provisions of Section 869.12 shall be due and payable, on a
17	calendar year basis, prorated with regard to the calendar year on a monthly basis.
18	SEC. 869.14. PEDDLERS, FREE.
19	The Tax Collector may issue a free or gratuitous license to a person liable to pay the license tax
20	required by Section 869.12 and set by Section 2.27 of this Code when the Chief of Police shall have
21	certified that it has been shown by good and sufficient evidence that the person applying for said
22	license was a soldier, sailor or marine of the United States who received an honorable discharge or a
23	release from active duty under honorable conditions from such service or that he or she is physically
24	and absolutely unfitted to earn a livelihood by any other means.
25	SEC. 869.15. IDENTIFICATION CARD.

the Uniej of Police shall issue to each peaaler and peaaler employee an identification cara
which shall contain a photograph of the permittee with the number of the permit in figures plainly
discernible. The Chief of Police shall determine the manner and form of any other information that may
be placed upon this identification card. Such identification card shall be in the possession of the
peddler or peddler employee at all times while operating, and shall be immediately produced upon
request to any police officer or Health Department inspector. Peddlers and peddler employees shall
return to the Police Department the identification card upon discontinuance of operation, revocation or
suspension of permit, or upon termination of the peddler employee.
SEC. 869.16. RULES AND REGULATIONS BY CHIEF OF POLICE OR DIRECTOR OF
PUBLIC HEALTH.
The Chief of Police or the Director of Public Health may adopt, after a noticed public hearing,
rules and regulations supplemental to this ordinance and not in conflict therewith. The rules and
regulations shall become effective 10 days following the adoption by either the Chief of Police or the
Director of Public Health.
SEC. 869.17. SUSPENSION AND REVOCATION OF PERMIT.
The Chief of Police may suspend or revoke any peddler or peddler employee permit if he finds,
after a noticed public hearing, that any of the following conditions exist:
(a) Fraud, misrepresentation or false statement contained in the application for permit.
(b) Violation of provisions of this Article or the San Francisco Municipal Code regarding
peddling.
(c) Peddling by a peddler employee at a location not approved by the Chief of Police.
(d) Conviction of a felony if the crime was committed during the time the permittee was
working under the permit or relates to the business conducted under the permit and endangers the
health and safety of the public.

(e)	- Violations	of provisions	of the Muni	cipal Traffic	Code or the	California	Vehicle (Code,
relating to the	operation (of the permit.						

- (f) Conduct violating any City ordinance or state statute which conduct occurred during the time the permittee was working under the permit or which conduct relates to the business conducted under the permit and endangers the health and safety of the public.
 - (g) Failure to pay the required license fee.
- (h) Operation under the peddler's permit of a business other than that for which the permit was issued.

SEC. 869.18. SEVERABILITY.

If any section, subsection, subdivision, paragraph, sentence, clause or phrase of this Article or any part thereof, is for any reason held to be unconstitutional or invalid or ineffective by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this Article or any part thereof. The Board of Supervisors hereby declares that it would have passed each section, subsection, subdivision, paragraph, sentence, clause or phrase thereof irrespective of the fact that any one or more sections, subsections, subdivisions, paragraphs, sentences, clauses or phrases be declared unconstitutional or invalid or ineffective.

SEC. 870. PEDDLING WHERE SIGN "NO PEDDLERS" DISPLAYED PROHIBITED.

It shall be unlawful for any peddler, or any person pretending to be a peddler, for the purpose of selling or pretending to sell, goods, wares or merchandise, or any article, material or substance of whatsoever kind, to ring the bell or knock at the door of any residence or dwelling whereon a sign bearing the words "No Peddlers" or words of similar import, is painted or affixed so as to be exposed to public view, or to peddle or pretend to peddle goods, wares or merchandise, or any article, material or substance, of whatsoever kind, in any building, whereon, or wherein a sign bearing the words "No Peddlers," or words of similar import, is painted or affixed so as to be exposed to public view

2	94A.7, to read as follows:
3	SEC. 94.3. REGULATIONS FOR CITY PLAZAS.
4	* * * *
5	(d) The following operational requirements shall apply to City Plazas and shall be
6	posted in a prominent location in each City Plaza:
7	(1) Peddling and Vending Merchandise. No person shall bring, or cause to be
8	brought, for the purposes of sale or barter, or have for sale, or sell in exchange, or offer for
9	sale or exchange any goods, wares, or merchandise in the City Plaza, except for which the
10	City and County of San Francisco issues any required permit or other authorization.
11	Notwithstanding the above provision, the sale or distribution of newspapers, periodicals, or
12	other printed or otherwise expressive material is allowed subject to the applicable
13	requirements of the Public Works Code.
14	* * * *
15	SEC. 94A.7. OPERATIONAL REQUIREMENTS.
16	* * * *
17	(b) Operational Requirements.
18	* * * *
19	(2) Peddling and Vending Merchandise. No person shall bring, or cause to be
20	brought, for the purposes of sale or barter, or have for sale, or sell in exchange, or offer for
21	sale or exchange any goods, wares, or merchandise in the People Place unless the City has
22	issued any required permit or other authorization. Notwithstanding the previous sentence, the
23	sale or distribution of newspapers, periodicals, or other printed or otherwise expressive
24	material is allowed subject to the applicable requirements of the Public Works Code.
25	* * * *

Section 6. The Administrative Code is hereby amended by revising Sections 94.3 and

license fee provided for in Sections 132, 132.2 and 132.5 of Part III of the San Francisco Municipal

Code shall obtain from the Department of Public Health a Certificate of Sanitation for each cart or

vehicle used therefor.

23

24

Permit Conditions. The permit provided in this Section (714) shall set forth the commercial uses permitted and shall be valid until suspended or revoked. Said permit shall not be transferable and shall be deemed revoked upon sale, transfer, or assignment of the commercial use for which the permit was issued.

* * * *

Section 9. The Transportation Code is hereby amended by revising Section 6.6, to read as follows:

SEC. 6.6. TEMPORARY USE OF STREETS FOR STREET FAIRS.

10 * * * *

(k) Authorization to Sell Goods; Unauthorized Sales. The sponsor of a street fair shall determine which individuals or organizations may sell goods or merchandise on a street that has been closed for the purposes of conducting a street fair, provided, however, that such authorization shall not be withheld on the basis of the race, sex, religion, creed, national origin, or sexual orientation of the person seeking such authorization. Individuals seeking to sell goods or merchandise in a street that has been closed for the purpose of a street fair without the authorization of a sponsor may be cited *for violating San Francisco Police Code*Section 869 (peddling without a permit). Nothing in this Section shall be construed to deprive the Department of Public Health of its authority to determine that foods or beverages may be sold.

Section 10. Effective Date. This ordinance shall become effective 30 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the

1	ordinance unsigned, or the Mayor does not sign the ordinance within ten days after receiving				
2	it, or the Board of Supervisors overrides the Mayor's veto of the ordinance.				
3					
4	Section 11. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors				
5	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,				
6	numbers, punctuation, charts, diagrams, or any other constituent part of the Administrative,				
7	Business and Tax Regulations, Health, Park, Police, Port, and Transportation Codes that are				
8	explicitly shown in this legislation as additions, deletions, Board amendment additions, and				
9	Board amendment deletions in accordance with the "Note" that appears under the official title				
10	of the ordinance.				
11					
12					
13	APPROVED AS TO FORM:				
14	DENNIS J. HERRERA, City Attorney				
15					
16	By: /s JUSTIN D. BIGELOW				
17	Deputy City Attorney				
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