FILE NO. 100659

Amendment of the Whole In Committee 07/12/2010

ORDINANCE NO.

1	[Hunters Point Shipyard Redevelopment Project Area]
2	
3	Ordinance approving and adopting an amendment to the Redevelopment Plan for the
4	Hunters Point Shipyard Redevelopment Project Area; approving and authorizing an
5	Interagency Cooperation Agreement between the City and County of San Francisco
6	and the Redevelopment Agency of the City and County of San Francisco, in
7	furtherance of the adoption and implementation of the Redevelopment Plan
8	Amendment; adopting findings pursuant to the California Environmental Quality Act;
9	adopting findings that the Redevelopment Plan Amendment is consistent with the
10	City's General Plan and Eight Priority Policies of City Planning Code Section 101.1;
11	adopting other findings pursuant to California Community Redevelopment Law,
12	including findings pursuant to Sections 33445 and 33445.1.
13	NOTE: Additions are <u>single-underline italics Times New Roman;</u>
14	deletions are <i>strike through italics Times New Roman</i> . Board amendment additions are <u>double-underlined;</u>
15	Board amendment deletions are strikethrough normal.
16	Be it ordained by the People of the City and County of San Francisco:
17	Section 1. FINDINGS. The Board of Supervisors of the City and County of
18	San Francisco hereby finds, determines and declares, based on the record before it, including
19	but not limited to information contained in the Report on the Plan Amendment, Hunters Point
20	Shipyard Redevelopment Plan Amendment (the "Report to the Board," a copy of which is on
21	file with the Clerk of the Board of Supervisors in File No. <u>100659</u> and is
22	incorporated herein by reference) that:
23	A. On July 14, 1997, the Board of Supervisors approved and adopted, by
24	Ordinance No. 285-97, the Hunters Point Shipyard Redevelopment Plan ("Redevelopment
25	Plan") pursuant to the Military Base Conversion Chapter of the California Community

Redevelopment Law (Health and Safety Code Sections 33492 et seq.) ("Military Base
 Conversion Law"). The Redevelopment Plan establishes basic policies for the development
 of the Hunters Point Shipyard Project Area ("Project Area").

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B. On December 2, 2003, the Redevelopment Agency of the City and County of
San Francisco ("Agency") approved the first phase of redevelopment through a Disposition
and Development Agreement for a portion of the Project Area identified as Parcel A-1 and
Parcel B-1 ("Phase 1"). On that same day, the Agency also approved the Amended and
Restated Exclusive Negotiations Agreement covering the remainder of the Hunters Point
Shipyard Project Area ("Phase 2").

C. 10 In May 2007, the Board of Supervisors approved Resolution No. 264-07, 11 endorsing a conceptual framework (the "Conceptual Framework") for the integrated 12 development of Phase 2 of the Hunters Point Shipyard and the Candlestick Point subarea of 13 the Bayview Hunters Point Redevelopment Project Area (together, the "Project Site"). The 14 Conceptual Framework envisioned a major mixed-use project, including hundreds of acres of 15 new and restored open space, thousands of new units of affordable housing, a robust 16 affordable housing program, extensive job-generating retail and research and development 17 space, permanent space for the artist colony that exists in the Shipyard and a site for a new 18 stadium for the 49ers on the Shipyard (the "Project").

D. On June 3, 2008, the City's voters passed Proposition G, the Jobs Parks and Housing Initiative, which: (i) adopted policies for the revitalization of the Project Site; (ii) authorized the conveyance of City land under Recreation and Park jurisdiction within Candlestick Point in furtherance of the Project, provided that the transferred property is replaced with other property of at least the same acreage that will be improved and dedicated as public parks or open space in the Project; (iii) repealed Proposition D and Proposition F (June 1997) relating to prior plans for the development of a new stadium and retail entertainment project on Candlestick Point; and (iv) urged the City, the Agency and all other
 governmental agencies with jurisdiction to proceed expeditiously with the Project.

- Ε. 3 The Agency, working with the Mayor's Citizens Committee for the Hunters Point 4 Shipyard Redevelopment Project Area ("CAC"), has prepared a proposed amendment to the 5 Redevelopment Plan ("Redevelopment Plan Amendment") and various other documents 6 consistent with the California Community Redevelopment Law, Health and Safety Code 7 Sections 33000 et seq. ("Community Redevelopment Law"), the Military Base Conversion 8 Law, the Conceptual Framework and Proposition G. The Redevelopment Plan Amendment 9 revises, among other things, the land uses within the Project Area to facilitate the new 10 development envisioned by the Conceptual Framework and Proposition G, increases the limit 11 on the amount of bonded indebtedness and on the number of dollars to be allocated to the 12 Agency and establishes development fees and exactions applicable in the Project Area. In 13 addition, the Redevelopment Plan Amendment extends, in conformity with the Military Base 14 Conversion Law, the effectiveness of the Redevelopment Plan and the time limits for incurring 15 indebtedness and receiving tax increment to repay indebtedness. The Redevelopment Plan 16 Amendment, however, does not change the boundaries of the Project Area.
- F. 17 Pursuant to Sections 33220, 33343, 33344 and 33370 of the Community 18 Redevelopment Law, and in order to promote development in accordance with objectives and purposes of the Redevelopment Plan Amendment and documents relating to the 19 20 Redevelopment Plan, the City intends to undertake and complete proceedings and actions 21 necessary to be carried out by the City under the provisions of the Redevelopment Plan, as 22 amended by the Redevelopment Plan Amendment, and provide for the expenditure of monies 23 by the community in carrying out the Redevelopment Plan, and, specifically, the City wishes to 24 enter into an Interagency Cooperation Agreement with the Redevelopment Agency, 25 substantially in the form on file with the Clerk of the Board in File No. 100659 (the

1 "Interagency Cooperation Agreement"), to provide for cooperation between the City and the 2 Redevelopment Agency in administering the process for control and approval of subdivisions, 3 and all other applicable land use, development, construction, improvement, infrastructure, 4 occupancy and use requirements and in establishing the policies and procedures relating to such approvals and other actions as set forth in the Interagency Cooperation Agreement. The 5 6 Interagency Cooperation Agreement relates to the entire Project Site, including property under 7 the Bayview Hunters Point Redevelopment Plan. All references to documents and 8 agreements in the Board File in this Ordinance are incorporated into this Ordinance by 9 reference as though fully set forth herein.

G. Over the past three years, more than 230 250 public meetings, workshops and
presentations have been held on every aspect of the Project and have involved, among
others, the CAC, the Bayview Hunters Point Project Area Committee (the "PAC"), the Agency
Commission, the Planning Commission, this Board of Supervisors and other City
commissions and community groups.

H. The CAC has reviewed and considered the Redevelopment Plan Amendment
on numerous occasions, including CAC meetings held on January 14, 2010, and April 12,
2010 and ______. On _____. On ______, On May 24, 2010, the CAC voted and

recommended approval of the Redevelopment Plan Amendment by the Agency Commissionand the Board of Supervisors.

I. Pursuant to Section 33457.1 of the Community Redevelopment Law, a
proposed amendment to a redevelopment plan requires the preparation and public availability
of reports and information that would otherwise be required for a redevelopment plan adoption
"to the extent warranted" by the proposed amendment. The Agency has prepared the Report
to the Board. The Report to the Board has been made available to the public before the date

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of the public hearing on this Ordinance approving the Redevelopment Plan Amendment, all in
 accordance with the Community Redevelopment Law.

3 J. On May 6, 2010, the Agency transmitted the proposed Redevelopment Plan 4 Amendment to the Planning Commission pursuant to Section 33346 of the Community 5 Redevelopment Law for the Planning Commission's report and recommendation concerning 6 the Redevelopment Plan Amendment and its conformity with the General Plan. On 7 , 2010, at a duly noticed joint public hearing with the Agency June 3 8 Commission, the Planning Commission, after certifying certified the completion of the Final 9 Environmental Impact Report ("FEIR") for the Candlestick Point-Hunters Point Shipyard 10 Phase II Development Plan Project ("CP-HPS II Project"), and adopting adopted amendments 11 to the General Plan, Planning Code and Zoning Map._adopted Motion No.

<u>At this meeting, the Planning Commission also adopted Resolution Nos.</u>
 <u>18-101 and 18-102,</u> which found that the Redevelopment Plan Amendment and the other
 related actions being taken concurrently with <u>the Motion<u>these Resolutions</u></u>, are consistent with
 the General Plan as proposed for amendment and with the Eight Priority Policies of Section
 101.1 of the Planning Code and further recommended approval of the Redevelopment Plan
 Amendment. A copy of <u>the these</u> Planning Commission <u>Motion is Resolutions are</u> on file with
 the Clerk of the Board of Supervisors in File No.

K. At the same joint public hearing, following the Planning Commission's action, the
 Agency adopted its Resolution No. <u>Nos. 60-2010 and 61-2010</u> (the "Agency Approval
 Resolution<u>Resolutions</u>") which, among other things, approved the Report to the Board and the
 adoption of the Redevelopment Plan Amendment. The Agency <u>also adopted Resolution No.</u>
 <u>70-2010</u>, making findings pursuant to Sections 33445 and 33445.1 of the Community
 <u>Redevelopment Law for funding of the installation and construction of public improvements</u>
 related to the Project Area (the "Benefit Findings"). The Agency has transmitted certified

Mayor Newsom, Supervisor Maxwell BOARD OF SUPERVISORS copies of the Agency Approval Resolution <u>Resolutions and the Benefit Findings</u> to the Board
of Supervisors and attached, together with its Report to the Board and the Redevelopment
Plan Amendment. A copy of the Agency Approval Resolution is <u>Resolutions, the Benefit</u>
<u>Findings, the Report to the Board, and the Redevelopment Plan Amendment are</u> on file with
the Clerk of the Board of Supervisors in File No. <u>100659</u>, and is <u>are</u> incorporated
herein by reference as though fully set forth.

7 On , 2010, the Board of Supervisors held a duly noticed L. 8 public hearing on the Redevelopment Plan Amendment. The hearing has been closed. 9 Notice of such hearing was published in accordance with Section 33361 of the Community 10 Redevelopment Law in The San Francisco Examiner, a newspaper of general circulation, 11 printed, published and distributed in the City and County of San Francisco describing the 12 boundaries of the Project Area and stating the day, hour and place when and where any 13 interested persons may appear before the Board of Supervisors to object to the 14 Redevelopment Plan Amendment. At such hearing the Board considered the Report to the 15 Board and recommendations of the Agency and the Planning Commission, the FEIR, and all 16 evidence and testimony for and against the proposed Redevelopment Plan Amendment. Section 2. CEQA DETERMINATIONS. 17 18 Α. June 3 , 2010, the Agency Commission by resolution On Resolution No. 58-2010 and the Planning Commission by motion Motion No. 18096 certified 19 20 the FEIR as adequate, accurate, and objective and in compliance with the California 21 Environmental Quality Act (California Public Resources Code Sections 21000 et seq.) 22 ("CEQA") and the CEQA Guidelines (14 California Code of Regulations Sections 15000 et 23 seq.). 24 Β. June 3 , 2010, the Planning Commission adopted On 25 findings, as required by CEQA, regarding the alternatives, mitigation measures, and

1 significant environmental effects analyzed in the FEIR; a statement of overriding

considerations for approval of the CP-HPS II Project; and a proposed mitigation monitoring
and reporting program (collectively, "CEQA Findings"). On <u>June 3</u>, 2010,
the Agency Commission adopted the CEQA Findings, which are attached to the Agency
Approval Resolution and include a proposed Mitigation Monitoring and Reporting Program.
This material, together with the FEIR and related Planning Department and Agency files, were
made available to the public and the Board of Supervisors for its review, consideration, and
action, are on file with the Clerk of the Board of Supervisors in File No. 100572

C. 9 Concurrently with this Ordinance, the Board of Supervisors has adopted Resolution No. _____, adopting findings under CEQA, including the adoption of a 10 11 mitigation monitoring and reporting program and a statement of overriding considerations in 12 connection with the development of the CP-HPS II Project, which resolution is on file with the 13 Clerk of the Board of Supervisors in File No. 100572 . The Board of Supervisors 14 endorses the implementation of the mitigation measures for implementation by other City 15 departments and recommends for adoption those mitigation measures that are enforceable by 16 agencies other than City departments, all as set forth in the foregoing resolution.

Section 3. PURPOSES AND INTENT. The purposes and intent of the Board of
Supervisors with respect to this Ordinance are to adopt the Redevelopment Plan Amendment
in accordance with the Community Redevelopment Law and to achieve the objectives for
redevelopment of the Project Area specified in the Redevelopment Plan Amendment.
Section 4. INCORPORATION BY REFERENCE. By this reference, the

22 Redevelopment Plan Amendment, a copy of which is on file with the Clerk of the Board of

23 Supervisors in File No. <u>100659</u>, is incorporated in and made part of this Ordinance

with the same force and effect as though set forth fully herein.

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Section 5. FURTHER FINDINGS AND DETERMINATIONS UNDER THE
 COMMUNITY REDEVELOPMENT LAW. To the extent required by the Community
 Redevelopment Law, the Board of Supervisors hereby finds, determines and declares, based
 on the record before it, including but not limited to information contained in the Report to the
 Board, that:

A. Significant blight (as described in the Report to the Board and as defined in
Section 33492.11 of the Military Base Conversion Law) remains within the Project Area, the
redevelopment of which is necessary to effectuate the public purposes declared in the
Community Redevelopment Law.

B. The remaining significant blight in the Project Area cannot be eliminated without the increase in the amount of bonded indebtedness from \$221 million to \$900 million and the increase in the limitation on the number of dollars to be allocated to the Agency from \$881 million to \$4.2 billion.

C. The Redevelopment Plan Amendment will redevelop the Project Area in
conformity with the Community Redevelopment Law and the Military Base Conversion Law,
and is in the interests of the public peace, health, safety and welfare.

D. The adoption and carrying out of the Redevelopment Plan Amendment is
economically sound and feasible as described in the Report to the Board.

E. The Redevelopment Plan Amendment, once effective, will be consistent with the General Plan of the City and County of San Francisco, as amended, and is consistent with the Eight Priority Policies in the City's Planning Code Section 101.1 for the reasons stated in the General Plan and Priority Policy Consistency findings, <u>Planning Commission Resolution Nos.</u> <u>18101 and 18102</u>, and in other documents on file with the Clerk of the Board of Supervisors in File No. <u>100659</u>.

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Mayor Newsom, Supervisor Maxwell **BOARD OF SUPERVISORS**

1 F. The carrying out the Redevelopment Plan Amendment will promote the public 2 peace, health, safety and welfare of the community and effectuate the purposes and policies 3 of the Community Redevelopment Law.

4 G. The Redevelopment Plan Amendment does not provide for the condemnation of 5 real property.

Η. The Redevelopment Plan Amendment will not result in the temporary or 6 7 permanent displacement of any occupants of housing facilities in the Project Area because 8 there are no occupied housing facilities in the Project Area.

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Ι. The time limitations, as extended to conform to the Military Base Conversion 10 Law, and the limitation on the number of dollars to be allocated to the Agency that are contained in the Redevelopment Plan Amendment are reasonably related to the proposed 11 12 projects to be implemented in the Project Area and to the ability of the Agency to eliminate 13 blight within the Project Area.

14 J. The implementation of the Redevelopment Plan Amendment will improve or 15 alleviate the physical and economic conditions of significant remaining blight that are defined 16 in Sections 33492.10 and 33492.11 of the Military Base Conversion Law and that are 17 described in the Report to the Board of Supervisors prepared pursuant to Sections 33457.1 and 33352. 18

K. The tax increment financing authorized under the Redevelopment Plan 19 20 Amendment will not have the effect of causing a significant financial burden or detriment on 21 any taxing agency deriving revenues from the Project Area.

- 22 The Agency and the Board of Supervisors have provided an opportunity for all
- 23 persons to be heard and have considered all evidence and testimony for or against any and
- all aspects of the Redevelopment Plan Amendment. 24
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Mayor Newsom, Supervisor Maxwell **BOARD OF SUPERVISORS**

1 Section 6. APPROVAL OF PLAN AMENDMENT. Pursuant to Section 33365 of the 2 Community Redevelopment Law, the Board of Supervisors hereby approves and adopts the 3 Redevelopment Plan Amendment as the official Redevelopment Plan for the Project Area. 4 Section 7. TRANSMITTAL AND RECORDATION. The Clerk of the Board of Supervisors shall without delay (1) transmit a copy of this Ordinance to the Agency pursuant 5 6 to Section 33372, whereupon the Agency shall be vested with the responsibility for carrying 7 out the Redevelopment Plan Amendment, (2) record or ensure that the Agency records a 8 description of the Project Area and a certified copy of this Ordinance pursuant to 9 Section 33373, and (3) transmit, by certified mail, return receipt requested, a copy of this 10 Ordinance, together with a copy of the Redevelopment Plan Amendment, which contains a legal description of the Project Area and a map indicating the boundaries of the Project Area, 11 12 to the Controller, the Tax Assessor, the State Board of Equalization and the governing body of 13 all taxing agencies in the Project Area pursuant to Sections 33375 and 33670. 14 Section 8. IMPLEMENTATION OF REDEVELOPMENT PLAN AMENDMENT AND APPROVAL OF THE INTERAGENCY COOPERATION AGREEMENT. The Board of 15 16 Supervisors declares its intent to undertake and complete actions and proceedings necessary 17 to be carried out by the City under the Redevelopment Plan Amendment and related Plan 18 Documents (as defined in the Redevelopment Plan Amendment) and authorizes and urges the Mayor and other applicable officers, commissions and employees of the City to take any 19 20 and all steps as they or any of them deem necessary or appropriate, in consultation with the 21 City Attorney, to cooperate with the Agency in the implementation of the Redevelopment Plan 22 Amendment and to effectuate the purposes and intent of this Ordinance, such determination 23 to be conclusively evidenced by the execution and delivery by such person or persons of any 24 such documents. Such steps shall include, but not be limited to (i) the execution and delivery 25 of any and all agreements, including a planning cooperation agreement, notices, consents

1 and other instruments or documents (including, without limitation, execution by the Mayor, or 2 the Mayor's designee, of any agreements to extend any applicable statutes of limitation), 3 (ii) the institution and completion of proceedings for the closing, vacating, opening, 4 acceptance of dedication and other necessary modifications of public streets, sidewalks, 5 street layout and other rights-of-way in the Project Area, and (iii) the execution, delivery and 6 performance of the Interagency Cooperation Agreement as it relates to the Project Area. The 7 Board of Supervisors finds and determines that the Interagency Cooperation Agreement is 8 and will be beneficial to the residents of the City and the Project Area, and is consistent with 9 the General Plan as amended and the Eight Priority Policies of Section 101.1. In accordance 10 with the Interagency Cooperation Agreement, the City will undertake certain actions to ensure the continued fulfillment of the objectives of the Redevelopment Plan Amendment. Such 11 12 agreement by the City shall also include, without limitation, compliance with the specified 13 mitigation measures that are referenced in the Interagency Cooperation Agreement. 14 Section 9. ADDITIONAL BOARD FINDINGS FOR INFRASTRUCTURE IN THE 15 PROJECT AREA. The Board of Supervisors finds that pursuant to Section 33445 of the 16 Community Redevelopment Law ode-and further detailed in the Infrastructure Plan attached 17 to the Interagency Cooperation Agreement (the "Infrastructure Plan") and other matters in the 18 record before it, including but not limited to the Benefit Findings: (1) the Agency will use tax increment and other funds to construct and install certain public improvements located inside 19

or contiguous to the Project Area (the "Project Area Public Improvements"); (2) the Project
 Area Public Improvements are of benefit to the Project Area by helping to eliminate blight
 within the Project Area; (3) no other reasonable means of financing the installation and
 construction of the Project Area Public Improvements are available to the City; and (4) the
 payment of funds for the cost of the Project Area Public Improvements is consistent with the

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Implementation Plan that is adopted pursuant to Section 33490 and that is part of the Report
 to the Board of Supervisors.

3 Section 10 ADDITIONAL BOARD FINDINGS FOR INFRASTRUCTURE OUTSIDE 4 OF THE PROJECT AREA. The Board of Supervisors finds that pursuant to Section 33445.1 5 of the Community Redevelopment Law and further detailed in the Infrastructure Plan and 6 other matters in the record before it, including but not limited to the Benefit Findings: (1) the 7 Agency will use tax increment and other funds to construct and install certain public improvements located outside and not contiguous to the Project Area (the "Other Public 8 9 Improvements"); (2) the Other Public Improvements are of primary benefit to the Project Area; 10 (3) the Other Public Improvements will help eliminate blight within the Project Area; (4) no other reasonable means of financing the installation and construction of the Other Public 11 12 Improvements are available to the City; (5) the payment of funds for the cost of the Other 13 Public Improvements is consistent with the Implementation Plan that is adopted pursuant to 14 Section 33490 and that is part of the Report to the Board of Supervisors; and (6) the 15 installation of each Other Public Improvement is provided for in the Redevelopment Plan 16 Amendment. 17 Section 11. EFFECTIVE DATE. The approval under this Ordinance shall take effect 18 upon the effective date of the amendments to the General Plan, Planning Code and Zoning Map approved under Board of Supervisors Ordinance No. _____, a copy of 19 20 which is on file with the Clerk of the Board of Supervisors in File No. 21 APPROVED AS TO FORM: 22 **DENNIS J. HERRERA, City Attorney** 23 By:

Charles Sullivan Deputy City Attorney

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Mayor Newsom, Supervisor Maxwell **BOARD OF SUPERVISORS**