FILE NO. 210601

1	[Administrative Code - COVID-19 Tenant Protections]					
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3	Ordinance ame	ending the Administrative Code to prohibit landlords from evicting				
4	residential tenants for non-payment of rent that came due between July October 1,					
5	2021, and December 31, 2021, that was not paid due to the COVID-19 pandemic,					
6	provided the tenant has paid at least 25 percent of the rent owed; to prohibit landlords					
7	from imposing late fees, penalties, or similar charges on such tenants; providing that					
8	such amendme	ents will take effect only to the extent state law is modified accordingly;				
9	and making fin	dings as required by the California Tenant Protection Act of 2019.				
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11	NOTE:	Unchanged Code text and uncodified text are in plain Arial font.				
12		Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in strikethrough italics Times New Roman font .				
13		Board amendment additions are in <u>double-underlined</u> <u>Arial font</u> . Board amendment deletions are in strikethrough Arial font.				
14		Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.				
15						
16	Be it orda	ained by the People of the City and County of San Francisco:				
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18	Section 1	. Purpose and Findings.				
19	(a) Th	e City and County of San Francisco is facing an unprecedented public health				
20	and economic c	risis due to the COVID-19 pandemic. On February 25, 2020, the Mayor				
21	declared a state of emergency due to COVID-19 and the Board of Supervisors concurred in					
22	the emergency.	On March 13, 2020, the Mayor adopted the first of a series of emergency				
23	orders to prevent the eviction of tenants who were unable to pay certain months' rent due to					
24	the financial impacts of COVID-19. The City later adopted an ordinance (Ordinance No. 93-					
25	20) to protect te	nants from being evicted due to an inability to pay rent, if the tenant could not				

pay due to the financial impacts of COVID-19 and the missed rent payments originally came
due between March 16, 2020, and September 30, 2020. The City also created a COVID-19
Rent Resolution and Relief Fund (Ordinance No. 227-20) to provide support to eligible
landlords whose tenants are unable to pay rent due to the financial impacts of the COVID-19
pandemic.

6 (b) At the state level, the Legislature adopted the Tenant, Homeowner, and Small 7 Landlord Relief and Stabilization Act of 2020 (hereafter, "SB 91AB 832"), which enacted 8 additional eviction protections for tenants who were unable to pay their rent due to COVID-19. 9 But SB 91 applies only to rent payments that originally came due between March 1, 2020 and June 30, 2021, inclusive, and does not protect tenants from being evicted due to rent 10 payments that originally came due on or after July 1, 2021. AB 832 prohibits evictions based 11 12 on unpaid rent from March-August 2020, and prohibits evictions based on unpaid rent from 13 September 2020-September 2021 if the tenant has paid at least 25% of the rent that originally came due during that time period ("the Transition Time Period"). But AB 832 also includes 14 15 language preempting certain local actions to further protect tenants from eviction. (c) Regardless of whether the Legislature extends SB 91, there is an ongoing 16 17 emergency in San Francisco. Even with AB 832 in place, there is a compelling need to 18 provide additional protection to tenants in San Francisco. The pandemic appears to be slowly 19 coming under control, but the end is not in sight, and the threat that evictions will resume on 20 October 1, 2021 of mass evictions starting July 1, 2021 is a looming crisis for tenants who 21 could be directly affected, as well as for the City as a whole. The City has a shortage of 22 affordable rental housing, a significant percentage of its households are renters at risk of 23 permanent displacement should they be forced to leave their current homes, and many potentially impacted renters are also essential workers who will be needed immediately if the 24 pandemic takes a turn for the worse. The Board of Supervisors is considering an emergency 25

1	ordinance to suspend evictions due to the non-payment of rent that originally comes due on or
2	after July 1, 2021 (File No. 210602), but the emergency ordinance would last only 60 days
3	unless renewed. The threat of mass evictions starting in July 2021 (or if applicable, 60 days
4	after the adoption of the emergency ordinance) is a looming crisis for tenants who could be
5	directly affected, as well as for the City as a whole. State and federal relief programs have
6	been delayed and and only began processing San Francisco applications in May 2021, and
7	these funding delays have in turn impacted the City's efforts to administer relief to landlords
8	and tenants. See, e.g., Los Angeles Times, "Cash to help California renters goes unspent
9	with eviction protections expiring soon" (May 20, 2021), available at
10	https://www.latimes.com/california/story/2021-05-20/california-renters-unspent-financial-
11	assistance-eviction-protections-expiring); and 48 Hills, "Not one dollar of state rent-relief
12	money has arrived in SF" (May 13, 2021, available at https://48hills.org/2021/05/not-one-
13	dollar-of-state-rent-relief-money-has-arrived-in-sf/). A short-term extension of SB 91's
14	evictions protections through the end of the calendar year is necessary to help tenants during
15	this transitional phase. Meanwhile, requests for rental assistance in San Francisco have
16	climbed above \$130 million, the number of new requests per week has been steadily
17	increasing, and approximately two in three applicants for assistance have not yet received
18	money. The rental assistance program received about \$152 million in funding, some of which
19	is for administrative costs, and the total residential rent debt in San Francisco may exceed
20	<u>available funds. See, e.g., San Francisco Public Press, "San Francisco Rent Relief Tracker"</u>
21	(last accessed on September 20, 2021, at https://www.sfpublicpress.org/san-francisco-rent-
22	relief-tracker/). The Board of Supervisors urges the State of California to modify AB 832 to
23	allow San Francisco to extend the protections for tenants who can pay at least 25% of their
24	rent, by extending the end date of the Transition Time Period from September 30, 2021
25	through the end of the calendar year.

(d) The Board of Supervisors finds it is in the public interest to prevent tenant 1 2 displacement in San Francisco due to COVID-19 to the maximum extent permitted by law. 3 Pursuant to the City's authority to regulate evictions, and in the event AB 832 is modified to allow the City to do so, this ordinance will apply to consistent with SB 91, this ordinance 4 applies to rent payments that originally came due between July October 1, 2021 and 5 6 December 31, 2021, inclusive. Nothing in this ordinance shall affect or impair the application 7 of any other City law or SB 91AB 832 as it currently stands with respect to rent payments that 8 originally came due before July 1, 2021. 9 (e) This ordinance is intended to prevent residential tenants from being evicted due to having suffered an adverse financial impact arising out of the COVID-19 pandemic. As 10 compared to the just cause protections of the California Tenant Protection Act of 2019 ("AB 11 12 1482"), this ordinance further limits the permissible reasons for termination of a residential 13 tenancy and provides additional tenant protections. The Board of Supervisors therefore finds that this ordinance is more protective of tenants than AB 1482, and intends that this ordinance 14 shall apply rather than AB 1482. 15 16 17 Section 2. The Administrative Code is hereby amended by revising Section 37.9, to 18 read as follows: SEC. 37.9. EVICTIONS. 19 20 Notwithstanding Section 37.3, this Section 37.9 shall apply as of August 24, 1980, to all 21 landlords and tenants of rental units as defined in Section 37.2(r). (a) A landlord shall not endeavor to recover possession of a rental unit unless: 22 23 (1) The tenant: (A) Has failed to pay the rent to which the landlord is lawfully entitled 24 under the oral or written agreement between the tenant and landlord: 25

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* * * *

2	(B) Habitually pays the rent late; or				
3	(C) Gives checks which are frequently returned because there are				
4	insufficient funds in the checking account;				
5	(D) Provided, however, that subsection (a)(1) shall not apply with				
6	respect to rent payments that initially became due during the time period when paragraph 2 of				
7	the Governor's Executive Order No. N-28-20 (as said time period may be extended by the				
8	Governor from time to time) was in effect, and where the tenant's failure to pay (i) arose out of				
9	a substantial decrease in household income (including, but not limited to, a substantial				
10	decrease in household income caused by layoffs or a reduction in the number of				
11	compensable hours of work, or substantial out-of-pocket expenses); (ii) that was caused by				
12	the COVID-19 pandemic, or by any local, state, or federal government response to COVID-19;				
13	and (iii) is documented. The types of documentation that a tenant may use to show an inability				
14	to pay due to COVID-19 may include, without limitation, bank statements, pay stubs,				
15	employment termination notices, proof of unemployment insurance claim filings, sworn				
16	affidavits, and completed forms prepared by the Rent Board. A tenant shall have the option,				
17	but shall not be required, to use third-party documentation such as a letter from an employer				
18	to show an inability to pay. The provisions of this subsection (a)(1)(D), being necessary for				
19	the welfare of the City and County of San Francisco and its residents, shall be liberally				
20	construed to effectuate its purpose, which is to protect tenants from being evicted for missing				
21	rent payments due to the COVID-19 pandemic. Nothing in this subsection (a)(1)(D) shall				
22	relieve a tenant of the obligation to pay rent, nor restrict a landlord's ability to recover rent due;				
23	OF				
24	(E) Provided, further, that prior to January 1, 2022, subsection (a)(1) also shall				
25	not apply with respect to rent payments that initially became due between July October 1, 2021 and				

1	December 31, 2021	, inclusive	(hereafter, the	"Transition Period")	, if the tenant can show they were
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- 2 <u>unable to pay the rent because of the financial impacts of the COVID-19 pandemic as set forth in</u>
- 3 <u>subsection (a)(1)(D)</u>. Commencing January 1, 2022, subsection (a)(1) shall not apply with respect to
- 4 *the non-payment of rent that initially became due during the Transition Period if (i) on or before*
- 5 <u>December 31, 20312021</u>, the tenant tenders one or more payments that, when taken together, are of
- 6 *an amount equal to or not less than 25% of the total rent that initially became due during the*
- 7 Transition Period; and (ii) the tenant can show they are unable to pay the remaining rent that initially
- 8 *became due during the Transition Period because of the financial impacts of the COVID-19 pandemic*
- 9 as set forth in subsection (a)(1)(D). Nothing in either subsection shall relieve a tenant of the obligation
- 10 *to pay rent, nor restrict a landlord's ability to recover rent due.*
- (i) This Section 37.9(a)(1)(E) shall not be operative so long as 11 12 California Code of Civil Procedure 1179.05 continues to prohibit local governments from 13 enacting or amending local ordinances that apply to rental payments that came due during the time period covered by this Section 37.9(a)(1)(E), and so long as Section 1179.05 continues 14 to prohibit such laws from taking effect before April 1. 2022. If Section 1179.05 is amended or 15 repealed or suspended to allow local jurisdictions to enact such ordinances and for such 16 ordinances to take effect before April 1, 2022, then this Section 37.9(a)(1)(E) shall take effect 17 18 immediately, to the extent authorized by such amendment or repeal or suspension. The Rent Board shall publish information on its website to inform the public of any such modification to 19
- 20 <u>Section 1179.05.</u>; or
- (2) The tenant has violated a lawful obligation or covenant of tenancy other than
 the obligation to surrender possession upon proper notice or other than an obligation to pay a
 charge prohibited by Police Code Section 919.1, the violation was substantial, and the tenant
 fails to cure such violation after having received written notice thereof from the landlord.
- 25

1 (E) Notwithstanding any lease provision to the contrary, a landlord may 2 not impose late fees, penalties, interest, liquidated damages, or similar charges due to a 3 tenant's non-payment of rent, if the tenant can demonstrate that it missed the rent payment due to the COVID-19 pandemic as set forth in subsections (a)(1)(D) and/or (a)(1)(E). A 4 5 landlord may not recover possession of the unit due to a tenant's failure to pay late such 6 charges when subsections (a)(1)(D) and/or (a)(1)(E) applyies. The foregoing sentence shall not 7 enlarge or diminish a landlord's rights with respect to such charges when subsections 8 (a)(1)(D) and/or (a)(1)(E) does not apply; or * * * * 9 10 11 Section 3. Severability. If any section, subsection, sentence, clause, phrase, or word 12 of this ordinance, or any application thereof to any person or circumstance, is held to be 13 invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision

shall not affect the validity of the remaining portions or applications of the ordinance. The Board of Supervisors hereby declares that it would have passed this ordinance and each and every section, subsection, sentence, clause, phrase, and word not declared invalid or unconstitutional without regard to whether any other portion of this ordinance or application thereof would be subsequently declared invalid or unconstitutional.

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20 Section 4. Effective <u>and Operative Dates</u>. This ordinance shall become effective 30 21 days after enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor 22 returns the ordinance unsigned or does not sign the ordinance within ten days of receiving it, 23 or the Board of Supervisors overrides the Mayor's veto of the ordinance. <u>This ordinance shall</u> 24 <u>become operative only if the State of California has modified Section 1179.05 of the California</u> 25

1	Code of Civil Procedure, as and to the extent provided above in the portions of Section 2 of						
2	this ordinance that would amend Administrative Code Section 37.9(a)(1)(E)(i).						
3							
4	Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors						
5	intends to amend only those words, phrases, paragraphs, subsections, sections, articles,						
6	numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal						
7	Code that are explicitly shown in this ordinance as additions, deletions, Board amendment						
8	additions, and Board amendment deletions in accordance with the "Note" that appears under						
9	the official title of the ordinance.						
10							
11	APPROVED AS TO FORM:						
12	DENNIS J. HERRERA, City Attorney						
13							
14	By: <u>/s/</u>						
15	MANU PRADHAN Deputy City Attorney						
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City Hall 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

File Number: 210601

Date Passed: September 28, 2021

Ordinance amending the Administrative Code to prohibit landlords from evicting residential tenants for non-payment of rent that came due between October 1, 2021, and December 31, 2021, that was not paid due to the COVID-19 pandemic, provided the tenant has paid at least 25 percent of the rent owed; to prohibit landlords from imposing late fees, penalties, or similar charges on such tenants; providing that such amendments will take effect only to the extent state law is modified accordingly; and making findings as required by the California Tenant Protection Act of 2019.

June 21, 2021 Land Use and Transportation Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

June 21, 2021 Land Use and Transportation Committee - RECOMMENDED AS AMENDED AS A COMMITTEE REPORT

June 22, 2021 Board of Supervisors - PASSED ON FIRST READING

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

June 29, 2021 Board of Supervisors - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

June 29, 2021 Board of Supervisors - PASSED ON FIRST READING AS AMENDED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

July 13, 2021 Board of Supervisors - CONTINUED ON FINAL PASSAGE

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

September 07, 2021 Board of Supervisors - CONTINUED ON FINAL PASSAGE

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

September 21, 2021 Board of Supervisors - AMENDED, AN AMENDMENT OF THE WHOLE BEARING NEW TITLE Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

September 21, 2021 Board of Supervisors - PASSED ON FIRST READING AS AMENDED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

September 28, 2021 Board of Supervisors - FINALLY PASSED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 210601

I hereby certify that the foregoing Ordinance was FINALLY PASSED on 9/28/2021 by the Board of Supervisors of the City and County of San Francisco.

Angela Calvillo Clerk of the Board

London N. Breed Mayor

10/8/21

Date Approved