File No.	210835

Committee Item No. <u>3</u> Board Item No. <u>37</u>

COMMITTEE/BOARD OF SUPERVISORS

AGENDA PACKET CONTENTS LIST

Committee: Rules Committee

Date Oct. 18, 2021

Board of Supervisors Meeting

Date October 26,2021

Cmte Board

	Motion Resolution Ordinance Legislative Digest Budget and Legislative Analyst Report Youth Commission Report Introduction Form Department/Agency Cover Letter and/or Report Memorandum of Understanding (MOU) Grant Information Form
	Grant Budget Subcontract Budget Contract/Agreement Form 126 - Ethics Commission Award Letter Application Form 700 Vacancy Notice Information Sheet Public Correspondence
OTHER	(Use back side if additional space is needed)

Completed by:	Victor Young	Date Oct. 14, 2021
Completed by:	-	Date

FILE NO. 210835

- 1 [Administrative Code Local Business Enterprise Program]
- 2

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3	Ordinance amending the Administrative Code to revise the Local Business Enterprise		
4	(LBE) and Non-Discrimination in Contracting Ordinance (Chapter 14B) to: 1) increase		
5	the LBE certification size thresholds and authorize an automatic increase to the		
6	thresholds every five years based on the consumer price index; 2) change the LBE		
7	certification size threshold term of calculation from an average of gross annual		
8	receipts in the prior three to the prior five years; 3) increase penalties for violations of		
9	Chapter 14B from up to 10% to up to 25% of the contract or subcontract amount; 4)		
10	require prime contractors to include LBE subcontractors' approved payment requests		
11	in payment applications within 30 days of receipt of an invoice; 5) authorize application		
12	of separate LBE subcontract participation requirements for micro, small, and SBA-		
13	LBEs; 6) extend the bonding assistance program to certain City-funded construction		
14	projects; 7) authorize a pilot Mentor-Protégé expansion program, a pilot micro-LBE set-		
15	aside program for certain design-build and construction manager/general contractor		
16	projects, and a pilot Neighborhood LBE program; and 8) increase the contracting		
17	Threshold Amount from \$706,000 to \$1,000,000 and the Minimum Competitive Amount		
18	from \$129,000 to \$200,000; and make various other changes and clarifications to		
19	Chapter 14B.		
20	NOTE: Unchanged Code text and uncodified text are in plain Arial font.		
21	Additions to Codes are in <u>single-underline italics Times New Roman font</u> . Deletions to Codes are in strikethrough italics Times New Roman font.		
22	Board amendment additions are in <u>double-underlined Arial font</u> . Board amendment deletions are in strikethrough Arial font.		
23	Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.		
24			
25	Be it ordained by the People of the City and County of San Francisco:		

Section 1. Chapter 14B of the Administrative Code is hereby amended by revising
 Sections 14B.1, 14B.2, 14B.3, 14B.4, 14B.5, 14B.6, 14B.7, 14B.8, and 14B.16, and adding
 Section 14B.22, to read as follows:

- 4
- SEC. 14B.1. PURPOSE AND FINDINGS.
- 5

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(C) Purpose.

7 (1) Assistance to Small Local Businesses. This Chapter 14B is intended to 8 improve the ability of certified Local Business Enterprises (LBE), *particularly micro LBEs*, to 9 compete effectively for the award of City contracts. The Mayor shall establish Citywide goals for participation by small and micro local businesses in contracting. The City shall use 10 Discounts, set asides, and LBE subcontracting participation requirements set forth in this 11 12 Chapter, information and training, and other assistance in order to reach these goals. The City 13 Administrator and Director of the Contract Monitoring Division shall oversee and assist other 14 City departments in implementing this Chapter and otherwise promoting the goal of increasing 15 LBE participation in City contracts.

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SEC. 14B.2. DEFINITIONS.

"Minimum Competitive Amount" means (1) for the procurement of commodities,
professional services, and architect/engineering services, the "Minimum Competitive Amount"
as defined in Section 6.40(a) of the Administrative Code, *which shall be \$110,000* and (2) for the
procurement of general services, an amount equivalent to the "Threshold Amount" as defined
in Section 6.1 of the Administrative Code *which shall be \$600,000, provided that on January 1, 2020, and every five years thereafter, the Controller shall recalculate the applicable Minimum Competitive Amount (and the Threshold Amount from which the Minimum Competitive Amount for*

1	general services is calculated) to reflect any proportional increase in the Urban Regional Consumer
2	Price Index from January 1, 2015, rounded to the nearest \$1,000.
3	* * * *
4	"Threshold Amount" means, for public works/construction projects, the "Threshold
5	Amount" as defined in Administrative Code Section 6.1 which shall be \$600,000 provided that on
6	January 1, 2020, and every five years thereafter, the Controller shall recalculate the Threshold Amount
7	to reflect any proportional increase in the Urban Regional Consumer Price Index from January 1,
8	2015, rounded to the nearest \$1,000.
9	* * * *
10	SEC. 14B.3. LBE CERTIFICATION.
11	(A) Criteria for LBE Certification. The Director shall certify as an LBE any
12	business that meets all of the following criteria and also meets the criteria set forth in Section
13	14B.3(B), <i>Section 14B.3(C) or Section 14B.3(D)</i> :
14	(1) The business is financially and operationally independent from, and operates
15	at arm's length to, any other business.
16	(2) The business is continuously in operation.
17	(3) The business is a for-profit enterprise.
18	(4) The business performs a Commercially Useful Function.
19	(5) The business maintains its principal place of business in a fixed office within
20	the geographic boundaries of the City that provides all of the services for which LBE
21	certification is sought, other than work required to be performed at a job site; provided,
22	however, that suppliers are not required to maintain their principal place of business in San
23	Francisco, but are required to maintain a fixed office in San Francisco that meets all of the
24	requirements of this Section other than the principal place of business requirement.
25	

1 An office is a fixed and established place of business, as determined by the 2 Director, including a qualified home office, where business is conducted on a regular basis of 3 the type for which certification is sought. A residence qualifies as an office only if the residence is situated within the geographic boundaries of the City, and none of the business 4 owners also maintain an office outside the residence in the same or related field, and a 5 6 business owner claimed the home office as a business deduction on the prior year's income tax return, or for businesses started after the last tax return, would qualify for a deduction on 7 8 the next tax return. None of the following constitutes an office: a post office box, a temporary 9 location, a movable property, or a location that was established to oversee a project such as a 10 construction project office, or a work space provided in exchange for services as opposed to 11 monetary rent. 12 To establish a principal place of business in San Francisco, a business must 13 demonstrate that the majority of its principals are based in the San Francisco office. 14 Suppliers must maintain a warehouse in the City that is continuously stocked with 15 inventory consistent with their certification. Truckers must park their registered vehicles and trailers within the City. 16 17 (6) The business possesses a current San Francisco Business Tax Registration 18 Certificate. (7) The business has been located and doing business in San Francisco for at 19 20 least six(6) months preceding the application for certification. 21 (8) At least one business owner has valid licenses or other relevant trade or 22 professional certifications or, where licensing is not required, the business owners individually 23 and collectively have relevant training and experience that are appropriate for the type of

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business for which the business seeks certification.

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(9) The business is Owned and Controlled as defined herein by individuals who reside in the United States or its territories.

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(10) The business has average gross annual receipts in the prior <u>fivethree</u> (3)-fiscal years that satisfy the criteria set forth in Section 14B.3(B), <u>Section 14B.3(C)</u>, or <u>Section 14B.3(D</u>).

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(11) The business is not Owned or Controlled as defined herein in part or in whole by a full time City employee.

- (B) <u>Business Size</u> Criteria for small LBE. The Director shall certify as a <u>"Micro-LBE,"</u>
 "Small-LBE" or <u>"SBA-LBE," as applicable,</u> any business that meets the requirements of 14B.3
 (A) and has average gross annual receipts in the prior <u>three five</u> (3) fiscal years that do not
- 10

exceed the following limits:

11	Category	<u>Micro-LBE</u>	<u>Small-LBE</u>	<u>SBA-LBE</u>
12	Public works/Construction	<u>\$12,000,000</u>	<u>\$24,000,000</u>	<u>\$40,000,000</u>
13	Specialty Construction	<u>\$6,000,000</u>	<u>\$12,000,000</u>	<u>\$20,000,000</u>
14	<u>Goods/materials/equipment</u>	<u>\$6,000,000</u>	<i>\$12,000,000</i>	<u>\$20,000,000</u>
15	and General Services			
16	<u>Trucking</u>	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$10,000,000</u>
17	Professional Services:			
18	Legal Services	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
19	Accounting	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
20	Architecture/Engineering and			
21	<u>Related Services</u>	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
22	Specialized Design Services	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
23	Computer Systems Design			
24	and Technical Consulting	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
25	<u>Services</u>			

1	Management, Scientific, and	<u>\$2,500,000</u>	\$5,000,000	<u>\$8,500,000</u>
2	<u>Technical Consulting Services</u>	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
3	Scientific Research and	\$2,500,000	\$5,000,000	\$8,500,000
4	Development Services	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,300,000</u>
5	Advertising and Related	¢2 500 000	\$5,000,000	\$8,500,000
6	<u>Services</u>	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
7	Other Professional, Scientific,	\$2,500,000	\$5,000,000	¢ 9 500 000
8	and Technical Services	<u>\$2,500,000</u>	<u>\$5,000,000</u>	<u>\$8,500,000</u>
9				
10	For every five-year period	d starting with January	1, 2020-December 31, 202	24, the Controller
11	shall recalculate the size criteria	limits above to reflect a	ny proportional increase	in the Urban
12	Regional Consumer Price Index from January 1, 2020, rounded to the nearest \$10,000. The size			
13	criteria limits as recalculated by the Controller shall take effect by operation of law on January 1 of the			
14	first year of the next five-year period (thus, for example, on January 1, 2025 following the five-year			
15	<u>period ending December 31, 2024)(1) public works/construction - \$20,000,000; (2) specialty</u>			
16	construction contractors \$10,00)0,000; (3) goods/materi	als/equipment and genero	al services -
17	\$10,000,000; (4) professional set	rvices and architect/engi	i ncering \$2,500,000; an	d (5) trucking –
18	\$3,500,000. The Director shall	determine gross recei	pts according to recogr	ized accounting
19	methodologies that the Director determines most accurately reflect the actual money that the		al money that the	
20	business received during the	relevant period. Any bi	usiness under common	ownership, in
21	whole or in part, with any othe	r business in a related	I industry meets the rec	quirements of this
22	subparagraph only if the aggre	egate gross annual red	ceipts of their percentag	ge of ownership
23	added together of all of the bu	sinesses under such o	common ownership do	not exceed these
24	limits. All businesses owned b	y married spouses or	domestic partners are	considered under
25	common ownership unless the	e businesses are in un	related industries and r	no community

property or other jointly owned assets were used to establish or are used to operate either
 business.

3	(C) Criteria for Micro-LBE. The Director shall certify as a "Micro-LBE" any business that
4	meets the requirements of 14B.3 (A) and also has average gross annual receipts in the prior three (3)
5	fiscal years that do not exceed the following limits: (1) public works/construction - \$10,000,000; (2)
6	specialty construction contractors - \$5,000,000; (3) goods/materials/equipment and general services -
7	\$5,000,000; (4) professional services and architect/engineering - \$1,250,000; and (5) trucking -
8	\$1,750,000. The Director shall determine gross receipts according to recognized accounting
9	methodologies that the Director determines most accurately reflect the actual money that the business
10	received during the relevant period. Any business under common ownership, in whole or in part, with
11	any other business in a related industry meets the requirements of this subparagraph only if the
12	aggregate gross annual receipts their percentage of ownership added together of of all of the
13	businesses under such common ownership do not exceed these limits. All businesses owned by married
14	spouses or domestic partners are considered under common ownership unless the businesses are in
15	unrelated industries and no community property or other jointly owned assets were used to establish or
16	are used to operate either business.
17	(D) Criteria for SBA-LBE. The Director shall certify as a "SBA-LBE" any business that: (1)
18	meets the requirements of 14B.3(A) and also has average gross annual receipts in the prior three (3)
19	fiscal years that do not exceed the following limits: (1) public works/construction - \$33.5 million; (2)
20	specialty construction contractors - \$17 million; (3) goods/materials/equipment and general services -
21	\$17 million; (4) professional services and architect/engineering - \$7 million and (5) trucking - \$8.5
22	million. The Director shall determine gross receipts according to recognized accounting methodologies
23	that the Director determines most accurately reflect the actual money that the business received during
24	the relevant period. Any business under common ownership, in whole or in part, with any other
25	business in a related industry meets the requirements of this subparagraph only if the aggregate gross

1 annual receipts of their percentage of ownership added together of all of the businesses under common 2 ownership do not exceed these limits. All businesses owned by married spouses or domestic partners 3 are considered under common ownership unless the businesses are in unrelated industries and no community property or other jointly owned assets were used to establish or are used to operate either 4 business. 5 6 (CE) For purposes of ensuring nondiscrimination in City contracting and 7 subcontracting, the Director shall further certify all LBEs as MBEs, WBEs, and OBEs 8 according to the Ownership and Control of the LBE and shall maintain data on the availability 9 and utilization of MBEs, WBEs, and OBEs in City Contracting. (1) **MBE Certification**. The Director shall certify as an MBE any business that is 10 certified as an LBE and is Owned and Controlled by a Person or Persons who is a member of 11 12 one or more of the following ethnic groups: 13 (a) African Americans, defined as persons whose ancestry is from any of the 14 Black racial groups of Africa or the Caribbean; 15 (b) Arab Americans, defined as persons whose ancestry is from an Arabic speaking country that is a current or former member of the League of Arab States; 16 17 (c) Asian Americans, defined as persons with Chinese, Japanese, Korean, 18 Pacific Islander, Samoan, Filipino, Asian Indian, and or Southeast Asian ancestry; 19 (d) Iranian Americans, defined as persons whose ancestry is from the country of 20 Iran; (e) Latino Americans, defined as persons with Mexican, Puerto Rican, Cuban, 21 Central American, or South American ancestry. Persons with European Spanish ancestry are 22 23 not included as Latino Americans; and 24 25

1 (f) Native Americans, defined as any person whose ancestry is from any of the 2 original peoples of North America, and who maintains cultural identification through tribal 3 affiliation or community recognition.

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(2) WBE Certification. The Director shall certify as a WBE any business that is 5 certified as an LBE and is Owned and Controlled by one or more women.

6 (3) **OBE Certification**. The Director shall certify as an OBE any business that is certified as an LBE and (i) does not demonstrate to the satisfaction of the Director that it is 7 8 Owned and Controlled by one or more women or one or more minority Persons or (ii) is not 9 certified as an MBE or a WBE.

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SEC. 14B.4. TERM OF CERTIFICATION, CERTIFICATION DENIAL PROTESTS AND APPEALS.

- 12 (A) **Period of Certification**. Certification for all categories of LBE shall be effective 13 for a three (3)-year period provided that (1) businesses must at all times throughout the 14 certification period meet the criteria in Section 14B.3 as applicable; and (2) the Director may, 15 in his or her the Director's discretion, certify a business for a shorter period based on the unique attributes of any applicant or renewal applicant that relate to such business's eligibility 16 17 or continued eligibility for certification. The Director may require certified businesses annually 18 to submit copies of their federal income tax returns and other documentation for the purpose 19 of verifying continuing eligibility for any certification status hereunder. The Director may 20 suspend or revoke the certification of any LBE that fails to submit requested tax returns or 21 other documentation in a timely fashion or otherwise fails to cooperate with the Director in any investigation of that business's continued eligibility for certification. 22
- 23 (B) Certification or Re-Certification Denial. Whenever the Director determines that an applicant or a certified business whose certification period is expiring (renewal 24 applicant) is not eligible for any requested certification, the Director shall notify the applicant or 25

renewal applicant in writing of the basis for such decision, and the date on which the business will be eligible to reapply for the same certification; provided, however, that in all cases, the applicant or renewal applicant has the right to notice of the Director's determination and a full and adequate opportunity to be heard before the Director's decision is final. The Director shall require a business to wait at least six months but not more than two years after the denial before reapplying for certification in the same category.

- 7 (C) Appeals. Applicants and renewal applicants may appeal a Director's denial or 8 refusal to renew certification, or length of waiting period for reapplication imposed hereunder 9 to the City Administrator, or Hearing Officer appointed by the City Administrator, for a *de novo* determination of the matter appealed. After affording the applicant a full and adequate 10 11 opportunity to be heard, the City Administrator's or Hearing Officer's decision shall be the 12 City's final administrative decision on the matter. Unless the City Administrator or Hearing 13 Officer issues an order to the contrary, the Director's determination shall not be stayed during 14 the appeal process.
- 15

SEC. 14B.5. PUC-LBE CERTIFICATION.

(A) PUC-LBE Certification. In order to increase the ability of small businesses that
are located within the PUC water system service area but outside of the jurisdictional
boundaries of San Francisco to compete for PUC Regional Contracts, the Director shall certify
businesses as PUC-LBEs, including as either Small-PUC-LBEs or Micro-PUC-LBEs, and as
either PUC-MBEs, PUC-WBEs, or PUC-OBEs, that meet all of the following criteria:

(1) Only established small public works/construction, construction material
 supplies, construction equipment rental, trucking, and professional services firms including
 architecture or engineering firms may be certified as PUC-LBEs or any subcategory of PUC LBE. Only firms located within the PUC water system service area may be certified as PUC LBEs or any subcategory of PUC-LBE.

1 (2) Only firms with average gross annual receipts in the prior three five fiscal years 2 that meet the requirements of Section 14B.3(B) or Section 14B.3(C) for Small-LBEs or Micro-3 LBEs, respectively, may be certified as PUC-Small-LBEs or PUC-Micro-LBEs.

(3) PUC-LBEs owned and controlled by one or more minority persons or women 4 5 according to all of the criteria set forth in Section 14B.3(B) or 14B.3(C), respectively, shall be 6 certified as PUC-MBEs or PUC-WBEs. PUC-LBEs that do not demonstrate qualifying 7 ownership and control by minority persons or women shall be certified as PUC-OBEs.

8 (4) Firms shall meet all criteria that the City Administrator shall by rule adopt to the 9 end that firms certified as PUC-LBEs shall be similarly situated to LBEs to the extent practicable, taking into account the special circumstances of their location and the needs of 10 the PUC Regional Projects. 11

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(B) PUC Small Firm Advisory Committee. There is hereby established a PUC Small Firm Advisory Committee as follows:

14 (1) The PUC Small Firm Advisory Committee shall have five (5) members who shall be appointed by the PUC General Manager to represent the interest of individuals and 15 businesses that are or may be eligible for PUC-LBE certification. Members shall serve at the 16 17 pleasure of the PUC General Manager. Members of the PUC Small Firm Advisory Committee 18 shall not be compensated, but shall be reimbursed for expenses in accordance with the 19 Controller's published policies.

20

(2) The purposes and duties of the PUC Small Firm Advisory Committee are:

21

(a) To adopt rules and procedures within the Advisory Committee's

responsibilities; 22

23 To assist the Director in verifying the eligibility for certification of PUC-LBE (b) applicants by conducting site visits or undertaking other local or regional fact gathering to 24 25

ensure that applications for PUC-LBE certification undergo substantially the same scrutiny as
 applications for other LBE certification;

- 3 (c) To outreach to the business community about PUC-LBE certification and
 4 contracting opportunities and to provide information to the Director regarding the availability of
 5 potential PUC-LBEs;
- 6 (d) To receive reports from the City, to publicly discuss, and make
 7 recommendations for rules and procedures regarding the implementation of this Chapter <u>14B</u>
 8 for PUC regional projects to the Director and the PUC;
- 9 (e) To make recommendations to the SFPUC General Manager to study the

feasibility of additional programs that will increase the participation of eligible firms for the
 regional program; *and*;

- 12 (f) To provide status reports on the Advisory Committee's activities to the13 SFPUC General Manager and the Director.
- 14 (3) The PUC Small Firm Advisory Committee shall establish bylaws, rules and/or
 15 regulations for the conduct of its business. Administrative assistance and staffing for the PUC
 16 Small Firm Advisory Committee shall be provided at the discretion of the PUC.
- 17 (4) Except for the PUC Small Firm Advisory Committee's authority as provided in
 18 Section 14B.5(B)(2), the Director shall have the authority over the implementation of this
 19 Chapter <u>14B</u> for PUC Regional Projects to the same extent as all other Bids, proposals, and
 20 Contracts subject to the Chapter.
- (C) **PUC-LBE Status**. Except as provided in Subsection 14B.5(D), PUC-LBEs shall
 have the status of LBEs for all purposes of this Chapter <u>14B</u> for construction, specialty
 construction, construction material suppliers, construction equipment rental firms, trucking,
 and professional services including architectural and engineering for PUC Regional Projects.
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PUC-LBEs shall not have the status of LBEs for PUC Regional Contracts for general services
 or for any other Bid, proposal, or Contract subject to this Chapter.

- 3 (D) Bid Discount Exception. For PUC Regional Projects that will be performed exclusively 70 miles or more beyond the jurisdictional boundaries of San Francisco and for 4 which no cost will be shared by members of BAWSCA, Contract Awarding Authorities shall 5 6 only apply Discounts to Bids from PUC-LBEs for the purpose of determining the apparent 7 highest ranked proposal or the apparent lowest Bid where application of the Discount will not 8 adversely impact the ranking for negotiation or award process of a Bid submitted by any 9 Micro-LBE, Small-LBE, or SBA-LBE certified under Section 14B.3. For Water System Improvement Program projects, and projects outside of the jurisdictional boundaries of San 10 Francisco where all or some cost is shared by members of BAWSCA, PUC-LBEs shall have 11 12 the same status as LBEs.
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SEC. 14B.6. NON-PROFIT LBE CERTIFICATION.

(A) *Not withstanding <u>Notwithstanding</u>* any other provisions of this Chapter <u>14B</u>, in order
to increase the ability of small, local non-profit enterprises to compete for City Contracts on an
equal basis with small, local for-profit enterprises, the Director shall certify as Non-profit LBEs,
enterprises that meet all of the following criteria:

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(1) The non-profit is financially and operationally independent from, and operates at arm's length to, any other non-profit or for-profit enterprise.

- 20 (2) The non-profit is continuously in operation.
- 21 (3) The non-profit is a California Nonprofit Organization that is both
- 22 (a) regulated as either a Nonprofit Public Benefit Corporation under California

23 Corporations Code Sections 5110-6815 or a Nonprofit Religious Corporation under California

- 24 Corporations Code Sections 9110-9690, and
- 25
- (b) tax-exempt under section 501(c)(3) of the Internal Revenue Code.

1 (4) The non-profit performs a Commercially Useful Function. In the case of non-2 profits, the Commercially Useful Function may be related or unrelated to its stated charitable 3 mission. The tax, or other implications, including forfeiture of tax-exempt status, that a certified 4 non-profit may incur for engaging in substantial business operations unrelated to its charitable 5 mission are solely the responsibility of the non-profit and not a *criteria-criterion* for certification 6 hereunder.

7 (5) The non-profit maintains its principal place of business in a fixed office within8 the geographic boundaries of the City.

9 An office is a fixed and established place of business, including a qualified home office, where business is conducted on a regular basis of the type for which certification is 10 sought. A residence qualifies as an office only if none of the persons who own or control the 11 12 business also maintains an office related to a for-profit or non-profit enterprise outside the 13 residence in the same or related field, and the persons who own or control the business 14 claimed a business deduction on the prior year's income tax return, or for businesses started 15 after the last tax return, would qualify for a deduction on the next tax return. None of the following constitutes an office: a post office box, a temporary location, a movable property, a 16 17 location that was established to oversee a project such as a construction project office, or 18 work space provided in exchange for services, as opposed to monetary rent.

To establish a principal place of business in San Francisco, a non-profit must demonstrate that the majority of its paid and volunteer staff are based in the San Francisco office.

22 Suppliers must maintain a warehouse in the City that is continuously stocked with 23 inventory consistent with their certification. Truckers must park their registered vehicles and 24 trailers within the City.

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(6) The non-profit has applicable current filings with State and Federal agencies,
 including the California Attorney General (Form RRF-1), the California Franchise Tax Board
 (Forms 199 and 109), the California Secretary of State (Form S1-100) and the Internal
 Revenue Service (Form 990).

5 (7) The non-profit has been located and doing the same type of business activity
6 as the type(s) for which certification is sought in San Francisco for at least six months
7 preceding the application for certification.

- 8 (8) The non-profit has staff under continuous contractual commitment with 9 licenses or other relevant trade or professional certifications, or, where licensing is not 10 required, relevant training and experience that are appropriate for the type of business for 11 which the non-profit seeks certification.
- (9) The Board of Directors or other governing body of the non-profit consists
 exclusively of individuals who reside in the United States or its territories.
- 14 (10) The non-profit has average gross annual receipts in the prior three fiscal
 15 years that satisfy the criteria set forth in *either*-Section 14B.3(B) *or 14B.3(C)*.
- (11) (a) Full time City employees, if any, who serve on the Board of Directors or
 other governing body of the non-profit shall not constitute a majority of the membership of
 such body or be capable of exercising a controlling number of votes for such body; and
- (b) any non-profit that includes any full time City employees on its Board of
 Directors or other governing body shall be ineligible for award, as a prime Contractor or
 Subcontractor, of any Contract to be awarded by, and/or overseen by, the City Department or
 entity that employs such Board or other governing body member.
- (B) Only firms with average gross annual receipts in the prior <u>fivethree</u> fiscal years
 that meet the requirements of Section 14B.3(B) *or Section 14B.3(C)* for Small-LBEs or Micro LBEs, respectively, may be certified as Non-profit Small-LBEs or Non-profit Micro-LBEs. The

Director shall determine gross receipts according to recognized accounting methodologies
 that the Director determines most accurately reflect the actual money that the non-profit
 received or was entitled to receive during the relevant period.

- 4 (C) Certification as OBE. All Non-profit LBEs shall be certified as OBEs. Non5 profits shall not be eligible for certification as MBEs or WBEs. Non-profit LBEs shall have the
 6 status of LBEs for all purposes of this Chapter <u>14B</u>, including but not limited to Bid Discounts
 7 and subcontracting participation credit.
- 8 (D) Additional Requirements. Certification of Non-profit LBEs shall be subject to 9 such requirements, if any, that the City Administrator shall by rule adopt, to the end that 10 eligibility requirements for certification for Non-profit LBEs shall conform to eligibility 11 requirements for certification <u>for</u> for-profit LBEs to the extent practicable taking into 12 consideration the differences in their ownership and operational structures.
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SEC. 14B.7 PRIME CONTRACTS.

(A) Good Faith Efforts by Awarding Authorities to Obtain LBE Bids on Prime

Contracts. Contract Awarding Authorities shall use good-faith efforts for all Contracts subject
 to the Discount provisions of this Chapter <u>14B</u> to solicit and obtain Bids from the broadest
 possible diversity of LBEs and to ensure that MBEs, WBEs, and OBEs are not arbitrarily
 excluded from participation. Good faith efforts shall include the following:

- (1) Arranging Contracts by size and type of work to maximize the opportunities for
 LBEs to participate. This includes dividing projects into smaller parts.
- (a) As soon as practical before soliciting Bids, Contract Awarding Authorities
 shall submit Large Contract Proposals to the Director for review. The Director shall determine
 whether the proposed Contract can be divided into smaller Contracts so as to enhance the
 opportunity for participation by LBEs. For purposes of this paragraph, "Large Contract
 Proposals" means any Public Works/Construction Contract estimated to cost more than

1 \$5,000,000, any Professional Services Contract estimated to cost more than \$1,000,000, and 2 any Commodities Contract with a term greater than one year, including any options to renew 3 or extend.

If the Director determines, after consulting with the Contract Awarding 4 (b) 5 Authority, that the Contract can be divided into smaller Contracts, then the Director and the 6 Contract Awarding Authority shall confer regarding all of the costs and benefits of soliciting the 7 Contract as a single Contract or dividing it into smaller Contracts, including but not limited to 8 the potential for enhanced opportunities for LBE participation as Prime Contractors, the 9 potential for LBE participation as Subcontractors, suitability of procuring the work through Micro-LBE Set-Aside under Section 14B.7(K), relative costs, administrative issues, and any 10 other matters relevant to the accomplishment of the purpose of the subject Contract or 11 12 Contracts. If, after exchanging information and conferring regarding these issues, the Contract 13 Awarding Authority and the Director are unable to agree on whether to divide the Contract into 14 smaller Contracts or how to divide the Contract, the Mayor or the Mayor's designee, provided 15 that the designee is not the department head of the Contract Awarding Authority, shall resolve 16 the matter.

- 17 (2) Outreaching to all LBEs with appropriate certifications for the work or services 18 to be performed to solicit their interest in specific contracting opportunities when not impracticable to do so, and encouraging LBEs to attend prebid meetings. 19
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(3) Posting contracting opportunities on the Department, Office of Contract 21 Administration, and/or other centralized City website, as applicable, with adequate lead time 22 for LBEs to effectively respond to the opportunity.

- 23 (4) Providing all Bidders, including LBEs, access to adequate information about the plans, specifications, and requirements of the proposed Contract. 24
- 25

(5) Using the services of community and contractors' groups to assist in the
 recruitment of LBEs.

- (6) For Professional Services, General Services, Architect/Engineering and
 Commodities Contracts, the estimated cost of which exceeds \$10,000 but is less than the
 Minimum Competitive Amount, or for Public Works/Construction Contracts, the estimated cost
 of which exceeds \$10,000 but is less than the Threshold Amount, Contract Awarding
 Authorities are not required to undertake the good faith efforts steps set forth in Section
 14B.7(A)(3) when it is impracticable to do so.
- 9 (B) Best Efforts on Contracts Not Otherwise Subject to this Chapter. Contract Awarding Authorities shall adopt the same good faith efforts set forth in Section 14B.7(A) for 10 the award of leases, franchises, concessions, and other Contracts not subject to the Discount 11 12 provisions of this Chapter 14B, unless impracticable to do so. At a minimum, Contract 13 Awarding Authorities shall notify LBEs that are certified to perform the work contemplated in a 14 Contract and solicit their interest in the Contract. For Contracts with mixed local and federal 15 and/or State funding subject to Section 14B.18(A) where the federal or State laws, rules, or regulations 16 prevent the implementation of LBE preference programs, Contract Awarding Authorities are 17 encouraged to the extent feasible to break up or create distinct portions of work, as applicable, to 18 isolate any local funds so as to maximize the ability to implement this Chapter 14B's programs.
- (C) Equal Opportunity in Prime Contracting. Contract Awarding Authorities shall
 ensure that all aspects of their contracting process are transparent, fair, and do not arbitrarily
 disadvantage or discriminate against LBEs or any other business or Person on any basis
 prohibited by law. Contract Awarding Authorities shall document their selection processes as
 required by the Director to monitor and ensure compliance with this provision. The Director
 shall report any contracting process by a Contract Awarding Authority that the Director
 believes may be discriminatory in nature to the Human Rights Commission.

1 (D) Contracts Subject to Prime Bid Discounts. Contract Awarding Authorities 2 shall apply Discounts to all Contracts the estimated cost of which exceeds \$10,000 and is less 3 than \$10,000,000, except that the Bid Discount provisions applicable to SBA-LBEs shall apply only to Contracts (other than Commodities Contracts) with an estimated cost of no less than 4 \$400,000 and no greater than \$20,000,000, and to Commodities Contracts with an estimated 5 6 cost of no less than \$400,000 and no greater than \$10,000,000. Discounts shall apply to Bids 7 from LBE Prime or Joint Ventures only where the LBE Prime or Joint Venture Partner will 8 perform a Commercially Useful Function on the Contract. A LBE Prime or Joint Venture 9 whose Bid receives a Discount and who thereafter fails to perform a Commercially Useful 10 Function under the Contract at least equivalent in scope and value to the role represented in its Bid documents may be subject to sanctions as set forth in Section 14B.17(D) for 11 12 noncompliance with this Chapter 14B.

(E) Amount of Discount. Unless otherwise provided in this Chapter <u>14B</u>, Contract
 Awarding Authorities shall apply the following Discounts to each evaluation stage of the
 selection process, including qualifications, proposals, and interviews:

16 (1) For Contracts estimated by the Contract Awarding Authority to cost in excess 17 of \$10,000 but less than \$10,000,000, a *ten percent* (10%) Discount to any Bid from a Small or 18 Micro-LBE. If after the application of the Discounts provided for in this Subsection 14B.7(E)(1) or Subsection 14B.7(F) to any Bid from a Small or Micro-LBE, the apparent low Bidder or 19 20 highest ranking Proposer is not a Small or Micro-LBE, Contract Awarding Authorities shall 21 apply a 5% Discount to any Bid from an SBA-LBE. Contract Awarding Authorities shall apply 22 this five *percent* (5%) Discount to Contracts, except that the *five percent* (5%) Discount for SBA-23 LBEs shall not be applied at any stage if it would adversely affect a Small or Micro-LBE. (2) For Contracts estimated by the Contract Awarding Authority to cost in excess 24 of \$10,000,000 but less than \$20,000,000, a two percent (2%) Discount to any Bid from a 25

1 Small, Micro, or SBA-LBE for Public Works/Construction, Architect/Engineering, Professional

- 2 Services, or General Services Contracts. Bids from Small, Micro, or SBA-LBEs for
- 3 Commodities Contracts in excess of \$10,000,000 are not eligible for the Discount.
- 4

(F) Joint Ventures For Professional Services and Architect/Engineering.

5 Unless otherwise provided in this Chapter <u>14B</u>, for Contracts estimated by the Contract

6 Awarding Authority to cost in excess of \$10,000 but less than \$10,000,000, Contract Awarding

7 Authorities shall apply the following Discount to Bids from Joint Ventures with a Small and/or

8 Micro-LBE Joint Venture partner participation on Professional Services and

- 9 Architect/Engineering prime Contracts:
- (1) *five percent* (5%) to a Joint Venture with Small and/or Micro-LBE Prime
 Contractor participation that equals or exceeds *thirty-five percent* (35%) but is under *forty percent* (40%);
- (2) *seven and one half percent* (7.5%) to a Joint Venture with Small and/or Micro LBE Prime Contractor participation that equals or exceeds *forty percent* (40%);
- (3) *ten percent* (10%) to a Joint Venture exclusively among Small and/or Micro-LBE
 Prime Contractors.
- 17 (4) Contract Awarding Authorities shall apply the Discount to each stage of the18 selection process, including qualifications, proposals, and interviews.
- (5) The Contract Awarding Authority shall apply the Discount described in this
 subsection (F) only to Bids from Joint Ventures, as defined in this Chapter <u>14B</u> and its duly
 promulgated Rules and Regulations, on Professional Services and Architect/Engineering
 Contracts, and only to those Joint Venture Bids where the Director finds that the Small and/or
 Micro LBE Joint Venture partner (a) will be responsible for, and has sufficient skill, experience,
 and financial capacity to perform a clearly defined portion of the work, and (b) shares in the
 Ownership, Control, management responsibilities, risks, and profits of the Joint Venture at

1 least in proportion to the value of its assigned Joint Venture work. The Joint Venture's Bid 2 must set forth in detail the Small and/or Micro-LBE Joint Venture partner's portion of the work 3 separately from the work to be performed by the non-LBE Joint Venture partner, and such 4 work must be assigned a commercially reasonable dollar value.

5

(G) Affidavit.

6 (1) Each Bidder and Contractor shall be required to sign an affidavit declaring 7 under penalty of perjury its intention to comply fully with the provisions of this Chapter 14B and 8 attesting to the truth and accuracy of all information provided regarding such compliance.

9 (2) Any Bidder that fails to comply with the provisions of *this* Chapter 14B in connection with the submission of a Bid may be subject to appropriate sanctions under 10 Section 14B.17(D) whether or not such Bidder is awarded a Contract. 11

- 12 (3) No person shall knowingly make, file or cause to be filed with the City any 13 materially false or misleading statement or report in connection with this Chapter 14B. If the 14 Director has reason to believe that any person has done so, the Director may conduct an 15 investigation, and after notice and a full and adequate opportunity to be heard, may impose 16 appropriate sanctions under Section 14B.17(D), or the Director may refer the matter to an 17 appropriate governmental law enforcement agency.
- 18

(H) Additional Requirements.

(1) Each Contract subject to this Chapter 14B shall incorporate by reference, and 19 20 require the Contractor to comply with, the requirements imposed on Contractors therein. In 21 addition, all Contractors shall incorporate by reference in all subcontracts entered into in 22 fulfillment of a Contract's subcontracting participation requirement, and require Subcontractors 23 to comply with, all requirements applicable to Subcontractors under Chapter 14B. The Contractor's compliance with Chapter 14B and Contractor's duty to impose specified 24

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requirements in specified Subcontracts are material elements of the City's agreement to enter
 into the Contract and failure to comply shall constitute a material breach of contract.

3 (2) If the Director finds that any Bidder, Subcontractor or Contractor fails to comply
with any of the provisions of this Chapter *14B*, rules and regulations implementing the

5 Chapter, or Contract provisions pertaining to any LBE, LBE participation, or outreach, such

6 Bidder, Subcontractor, or Contractor shall be liable for liquidated damages for each Contract

7 in an amount <u>upequal</u> to the Bidder's or Contractor's net profit on the Contract, ten percent

8 <u>25%(10%)</u> of the total amount of the Contract <u>or subcontract, as applicable</u>, or \$1,000, whichever

9 is greatest, as determined by the Director. The liquidated damages assessed shall be payable

10 to the City upon demand and may be set off against any monies due to the Bidder,

11 Subcontractor, or Contractor from any Contract with the City. <u>Such willful failure to comply with</u>

12 *any provisions of this Chapter 14B and the subsequent penalty shall be included in the Contractor's*

13 *evaluation report upon completion of the project, if such evaluation is collected.*

- (3) Contractors and Subcontractors shall maintain all records, including but not
 limited to such information specified by the Director, necessary for monitoring their
 compliance with the duties imposed on Contractors under this Chapter <u>14B</u>, for five (5) years
 following expiration of the Contract, or, as applicable, Subcontract, and shall permit the City to
 inspect and audit such records.
- (4) During the term of the Contract, Prime Contractors shall fulfill the LBE
 participation commitments stated in their Bids and memorialized in their Contracts. A
 Contractor's failure to achieve the level of LBE subcontractor participation specified in the
 Contract shall be deemed a material breach of contract.
- (5) Prime Contractors shall include in all Subcontracts with a LBE a provision
 requiring the Prime Contractor to compensate the LBE Subcontractor for damages for breach
 of contract or liquidated damages equal to 5% of the Subcontract amount, whichever is

greater, if the Prime Contractor fails to use the LBE Subcontractor as specified in the Bid and
Contract unless the Director and the Contract Awarding Authority both give advance approval
to the Prime Contractor to substitute the LBE Subcontractor or otherwise modify the LBE
commitments in the Bid and Contract documents. It shall be a material breach of contract for a
Prime Contractor to fail to include such clause in all Subcontracts with LBEs. This provision
shall also state that it is enforceable in a court of competent jurisdiction.

7 (6) Whenever amendments, modifications, supplements, or change orders
8 increase the total dollar value of the Contract, the Prime Contractor must comply with those
9 provisions of this Chapter <u>14B</u> that applied to the original Contract with respect to the
10 amendment, modification, supplement, or change order.

(7) Contract Awarding Authorities shall submit to the Director for approval all
proposed Contract amendments, modifications, supplements, and change orders that
cumulatively increase by more than *twenty percent* (20%) the total dollar value of all Contracts
originally valued at \$50,000 or more. The Director shall impose or increase the Subcontracting
participation requirement as necessary to reflect additional opportunities for LBE participation
from the proposed amendment, modification, supplement, or change order as appropriate.

- 17 (8) Prime Contractors and Subcontractors may not engage in any Back
 18 Contracting or other work shifting to a lower-tier Subcontract to evade using LBE
 19 Subcontractors to perform work or for any other purpose inconsistent with the provisions of
 20 this Chapter <u>14B</u>, or rules and regulations adopted pursuant to this Chapter.
- (9) <u>Prompt Payment.</u> For the duration of any Contract subject to LBE participation
 requirements, the Prime Contractor shall<u>:</u>
- 23 (a) P_P ay its Subcontractors within three working days after receiving payment 24 from the City unless the Prime Contractor notifies the Director in writing within ten (10)-working 25 days prior to receiving payment from the City that there is a bona fide dispute between the

1 Prime Contractor and the Subcontractor, in which case the Prime Contractor may withhold the 2 disputed amount but shall pay the undisputed amount. The Director may, upon making a 3 determination that a bona fide dispute exists between the Prime Contractor and Subcontractor, waive this three-day payment requirement. In making the determination as to 4 5 whether a bona fide dispute exists, the Director shall not consider the merits of the dispute. 6 The Prime Contractor shall submit within 10 working days following receipt of payment from 7 the City, a statement, in a form specified by the Director, attesting that *he or she the Prime* 8 *Contractor* has paid all Subcontractors all undisputed amounts from previous City payments.; 9 and (b) Include its Subcontractor's approved payment requests in any payment application 10 11 to the City within 30 days of receiving an invoice from an LBE subcontractor. 12 (I) Reserved. 13 (J) **Waivers**. The Director shall waive the Discount provided in Section 14B.7(D), 14 and post all approved waivers online on a CMD website, if: 15 (1) The Director finds, with the advice of the Contract Awarding Authority and the Office of Contract Administration, that needed goods or services are available from a sole 16 17 source that is not currently disqualified from doing business with the City; or 18 (2) For Contracts in excess of \$5,000,000, a Contract Awarding Authority establishes that sufficient qualified LBEs capable of providing the needed goods and services 19 20 required by the Contract are not available, or the application of the LBE Discount will result in 21 significant additional costs to the City if the waiver of the Bid Discount is not granted. (K) Micro-LBE Set-Aside Program. 22 23 (1) Each fiscal year, each Contract Awarding Authority, in consultation with the 24 Director, shall set aside the following for award to Micro-LBEs: Not less than 50% of eligible Public Work/Construction Contracts and 25 (a)

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(b) Not less than 25% of Eligible Services/Commodities Contracts.

- (2) Contracts under the Micro-LBE Set-Aside Program shall be competitively
 awarded in accordance with the Administrative Code, except that if (a) fewer than two
 qualified Micro-LBEs submit Bids, or (b) the Contract Awarding Authority determines that the
 Contract would not be awarded at a fair market price, then the Contract Awarding Authority
 may reject all Bids and rebid the Contract outside the set-aside program.
- 7 (3) Each Contract Awarding Authority shall include the following information
 8 concerning its compliance with the Micro-LBE Set-Aside Program to the Board of Supervisors
 9 as part of its annual report under Section 14B.15(B):
- (a) Each Eligible Public Works/Construction Contract and, each Eligible
 Services/Commodities Contract awarded under the Micro-LBE Set-Aside Program, and its
 dollar amount; and
- (b) Each Eligible Public Works/Construction Contract and each Eligible
 Services/Commodities Contract not awarded under the Micro-LBE Set-Aside Program,
 accompanied by an explanation as to why each such Contract either was not set aside, or, if
 set aside, was not awarded under the Micro-LBE Set-Aside Program.
- (4) Contracts that are set-aside for award to Micro-LBEs shall not be subject to the
 subcontracting participation requirement under Section 14B.8. Micro-LBEs that subcontract
 any portion of a set-aside Contract should subcontract to businesses certified as Micro-LBEs,
 to the maximum extent possible. Micro-LBEs that subcontract any portion of a set-aside
 Contract must serve a Commercially Useful Function based on the Contract's scope of work,
 and must perform work directly with a value of at least *twenty-five percent* (25%)-of the total
 Contract amount.
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- (L) San Francisco First Program.
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(1) Unless otherwise provided in this Chapter <u>14B</u>, Contract Awarding Authorities
 shall use the good faith efforts set forth in Section 14B.7(A) to attempt to obtain at least three
 Bids from Micro or Small LBEs for all Public Works/Construction Contracts estimated to cost
 in excess of \$10,000 but less than the Threshold Amount and all Commodities,

Architect/Engineering, Professional Services, and General Services Contracts estimated to
cost in excess of \$10,000 but less than the Minimum Competitive Amount.

7 (2) If the Contract Awarding Authority is unable to obtain at least three Bids from
8 Micro or Small LBEs, the Contract Awarding Authority shall prepare a written finding
9 explaining why at least three Bids from LBEs were not obtained.

(M) **Prompt payment**. The City shall pay LBE Prime Contractors within *thirty* (30)
days of the date on which the City receives an invoice for work performed for and accepted by
the City.

(N) Best Value Public Works Contract Discounts. For Contracts authorized
 under Administrative Code Section 6.74, Contract Awarding Authorities shall apply the
 applicable Discount to the price or cost portion of the Bid only. No Discount shall apply to the
 qualifications portion of the solicitation.

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SEC. 14B.8. SUBCONTRACTING.

(A) LBE Subcontracting Participation Requirements. Prior to soliciting Bids,
 Contract Awarding Authorities shall provide the Director with a proposed job scope for each
 (1) Public Works/Construction Contract that equals or exceeds *fifty percent* (50%) of the
 Threshold Amount, and (2) each Architect/Engineering, Professional Service, and General
 Services Contract that equals or exceeds *fifty percent* (50%) of the Minimum Competitive
 Amount. The Contract Awarding Authority may ask the Director to waive LBE subcontracting
 participation requirements where it anticipates that there are no subcontracting opportunities

or there are not sufficient LBEs available to perform the subcontracting work available on the
 Contract.

3 The Director shall set LBE subcontracting participation requirements, *including* separate Micro-LBE, Small-LBE, and SBA-LBE subcontracting participation requirements when 4 5 *possible*, for each such Contract, where appropriate, based on the following factors: 6 (1) The extent of subcontracting opportunities presented by the scope of the 7 proposed Contract; and 8 (2) The availability and capacity of LBE Subcontractors certified to provide goods 9 and services required under the scope of the proposed Contract. Except where the Director determines there are not sufficient Small and Micro-10 LBEs available to perform the subcontracting opportunities presented by the scope of the 11 12 proposed Contract, Bidders must list and use only Small and Micro-LBEs to satisfy the LBE 13 subcontracting participation requirement set by the Director. Where the Director determines that there are not sufficient Small and Micro-LBEs available, the Director may authorize 14 15 Contractors to satisfy the LBE subcontractor participation requirement by using Small, Micro 16 or SBA-LBEs, or may set separate subcontractor participation requirements for Small-and 17 Micro-*LBEs*, and *for*-SBA-LBEs. For each Contract where the Director sets a LBE 18 subcontracting requirement at less than *twenty percent*20%, the Director shall prepare a written explanation of the details justifying the LBE subcontracting requirement set. The written 19

- 20 explanation shall be posted on line as soon <u>as practicable</u>.
- (B) Satisfaction of Good Faith Efforts Requirements. At the time of a Bid, all
 Bidders must meet the LBE subcontracting participation requirement set by the Director, and
 also must conduct good faith efforts and file evidence of good faith efforts as required in
 Sections 14B.8(D) and (E) respectively, with the following exceptions:
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1 (1) If LBE subcontracting participation in the submitted Bid exceeds the LBE 2 subcontracting participation requirement set by the Director for the Contract by at least thirty-3 *five percent* (35%), the Bidder is excused from conducting or documenting its good faith efforts as otherwise required in Sections 14B.8(D) and (E). LBE subcontracting participation shall be 4 5 determined in this Section 14B.8(B)(1) only, as the sum of all participation by Small and 6 Micro-LBE Prime Contractors, Small and Micro-LBE Joint Venture partners, and Small and 7 Micro-LBE Subcontractors. Participation by SBA-LBE Subcontractors shall count toward LBE 8 subcontracting participation for purposes of determining whether the Bidder is excused from 9 conducting and documenting good faith efforts only if, under Subsection 14B(8)(A), the 10 Director permitted Bidders to list SBA-LBE firms to satisfy subcontracting participation 11 requirements on the Contract.

- (2) Where the Director has set LBE subcontracting participation requirements for
 Public Works/Construction Contracts in an amount less than the Threshold Amount or on
 Architect/Engineering, Professional Services, or General Services Contracts in an amount
 less than the Minimum Competitive Amount, Bidders are not required to conduct good faith
 efforts or to file evidence of good faith efforts as required in Sections 14B.8(D) and (E).
- 17 (C) **Non-responsive Bids**. Bids that do not meet the LBE subcontracting 18 participation requirements set under 14B.8(A) will be rejected as non-responsive unless the 19 Director finds that the Bidder diligently undertook all the good faith efforts required by this 20 Chapter <u>14B</u> (or that the Bidder is exempt from good faith efforts requirements under Section 21 14B.8(B)) and that the failure to meet the good faith efforts requirements and/or the 22 subcontracting participation requirements resulted from an excusable error. Bidders must 23 contact a LBE before listing that LBE as a Subcontractor in the Bid. Unless an excusable error 24 is found by the Director, a Bid that fails to document compliance with this requirement will be rejected as non-responsive. In addition, only LBEs that have been contacted and agreed to be 25

listed as Subcontractors shall be credited toward meeting the LBE subcontracting participation
 requirements.

3 (D) **Good Faith Outreach**. In addition to meeting the LBE subcontracting participation requirements, Bidders on (1) Public Works/Construction Contracts that equal or 4 exceed the Threshold Amount; and (2) Architect/Engineering, Professional Service, or 5 6 General Services Contracts that equal or exceed the Minimum Competitive Amount shall 7 undertake good faith outreach as set forth in this Section 14B.8(D) and duly promulgated 8 Rules and Regulations to select Subcontractors to meet LBE subcontracting participation 9 requirements. Except where a Contract does not include LBE subcontracting participation requirements or a Bid is exempt from good faith outreach under Section 14B.8(B), Bids from 10 Bidders who fail to conduct and/or to document adequate good faith outreach steps as 11 12 required by this Chapter <u>14B</u> and its duly promulgated Rules and Regulations shall be 13 declared non-responsive.

14 (E) **Documentation of Good Faith Outreach**. Each Bid that equals or exceeds the Threshold Amount or the Minimum Competitive Amount, as applicable, shall document good 15 faith outreach and include the documentation with the Bid. Unless otherwise excused by this 16 17 Chapter <u>14B</u>, such documentation shall include: (1) the dollar amount of each subcontract and 18 a statement of the scope of work to be performed under the subcontract; (2) the identification 19 of each subcontract awarded to an LBE and, (3) for each subcontract, copies of the 20 Subcontractor Bids submitted. Such documentation shall contain at least the Bid amount and 21 a description of the scope of work, and separately, for each subcontract, a full and complete 22 statement of the reason(s) for selection of the Subcontractor. If the reason is based on relative 23 qualifications, the statement must address the particular qualifications at issue. If the reason is the Bid's respective dollar amounts, the statement must state the amounts and describe the 24 similarities and/or dissimilarities in the scope of work covered by the Bids. If no written Bids 25

were submitted by some or all of the Subcontractors who bid the job, the Bidder shall submit a
written statement containing (1) the amount of each oral Bid; and (2) separately, for each
subcontract, a full and complete statement of the reason(s) for selection of the Subcontractor.
Successful Bidders shall maintain the documentation described in this paragraph for three (3)
years following completion of the Contract.

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SEC. 14B.16. SAN FRANCISCO BONDING AND OTHER ASSISTANCE.

7

(A) San Francisco Bonding and Financial Assistance Program.

8 (1) **Program Description**. The City and County of San Francisco, acting through 9 the City Administrator, or, in *his or her<u>the City Administrator's</u>* discretion, as delegated to the 10 Risk Manager, intends to provide guarantees to private bonding companies and financial 11 institutions in order to induce those entities to provide required bonding and financing to 12 eligible Contractors and Subcontractors bidding on and performing City Public 13 Works/Construction Contracts, *and, upon the approval of the Risk Manager and provided that funds* 14 *are available, projects subject to development agreements or other agreements for construction of*

15 *facilities where the City and County of San Francisco is partially or wholly funding the project*. This

16 bonding and financial assistance program is subject to the provisions of this Section

17 14B.16(A).

18 (2) Eligible Contracts. The assistance described in this Section 14B.16(A) shall
19 be available for any City Public Works/Construction Contract to which this Chapter <u>14B</u>
20 applies.

- (3) Eligible Businesses. Businesses must meet the following criteria to qualify for
 assistance under this Section 14B.16(A).
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(a) The business may be either a prime Contractor or Subcontractor; and
(b) The business must be certified by the CMD as an LBE according to the requirements of Section 14B.3, 14B.5, or 14B.6; *and*

1	(c) The business may be required to participate in a "bonding assistance training
2	program" as offered by the Risk Manager, which is anticipated to provide the following:
3	(i) Bond application assistance,
4	(ii) Assistance in developing financial statements,
5	(iii) Assistance in development of a pre-bond surety profile,
6	(iv) Identification of internal financial control systems, and
7	(v) Development of accurate financial reporting tools.
8	(4) Agreements Executed by the Risk Manager. The Risk Manager is hereby
9	authorized to enter into the following agreements in order to implement the bonding and
10	financial assistance program described in this Section 14B.16(A):
11	(a) With respect to a surety bond, the agreement to guaranty up to <i>forty percent</i>
12	(40%) of the face amount of the bond or \$750,000, whichever is less;
13	(b) With respect to a construction loan to be made to a Contractor or
14	Subcontractor, an agreement to guaranty up to <i>fifty percent</i> (50%) of the original principal
15	amount of the construction loan or <i>fifty percent</i> (50%) of the actual loss suffered by the
16	financial institution as a result of a loan default, whichever is less; provided that in any event
17	the City's obligations with respect to a guaranty shall not exceed \$1,000,000;
18	(c) Any other documents deemed necessary by the Risk Manager to carry out
19	the objectives of this program, provided that such documents shall be subject to review and
20	approval by the City Attorney's Office.
21	(5) Monitoring and Enforcement. The Risk Manager shall maintain records on
22	the use and effectiveness of this program, including but not limited to (1) the identities of the
23	businesses and bonding companies participating in this program, (2) the types and dollar
24	amounts of public work Contracts for which the program is utilized, and (3) the types and
25	dollar amounts of losses which the City is required to fund under this program. The Risk

Manager shall submit written reports to the Board of Supervisors every six months beginning
January 1, 2015, advising the Board of the status of this program and its funding capacity, and
an analysis of whether this program is proving to be useful and needed.

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(6) Contributions to the San Francisco Self-Insurance Surety Bond Fund.

5 Subject to the budgetary and fiscal provisions of the *San Francisco*-Charter, each department 6 that conducts public works or improvements under Chapter 6 of the Administrative Code shall 7 contribute annually to the San Francisco Self-Insurance Surety Bond Fund ("the Fund") an 8 amount that is set by multiplying the annual contribution rate set pursuant to Administrative 9 Code Section 10.100-317(c) times its total appropriations for capital construction and 10 improvement.

(7) Annual Certification of Funds. The Risk Manager shall seek annual
certification of funds from the Self Insurance Bond Fund and approval as to form of such
certification from the Controller and City Attorney. Such certification shall be monitored by the
Risk Manager to ensure the program operates within the transactional bounds of the Self
Insurance Bond Fund and the appropriated budget for its administration. The Risk Manager
will review the amount certified each fiscal year with the Controller and City Attorney, should
there be a call on any bond funded through the program.

(8) Line of Credit; Credit Enhancement Program. The Risk Manager is hereby
 authorized to negotiate a line(s) of credit or any credit enhancement program(s) or financial
 product(s) with a financial institution(s) to provide funding; the program's guaranty pool may
 serve as collateral for any such line of credit.

In the event the City desires to provide credit enhancement under this Subsection
for a period in excess of one fiscal year, the full aggregate amount of the City's obligations
under such credit enhancement must be placed in a segregated account encumbered solely
by the City's obligations under such credit enhancement.

(9) Default on Guarantees. The Director shall decertify any Contractor that
 defaults on a loan or bond for which the City has provided a guarantee on the Contractor's
 behalf. However, the Director may in *his or her<u>the Director's</u>* sole discretion refrain from such
 decertification upon a finding that the City has contributed to such default.

- (B) Education and Training. The City Administrator and Director shall continue to
 develop and strengthen existing education and training programs for LBEs and City Contract
 awarding personnel.
- 8 (C) **Cooperative Agreements**. With the approval of the Board of Supervisors, the 9 City Administrator may enter into cooperative agreements with agencies or entities, public and 10 private, concerned with increasing the use of LBEs in government contracting or in private 11 developments within San Francisco.
- 12

(D) Mentor-Protégé Program.

13 (1) The Director shall establish a Mentor-Protégé Program (MPP) to foster 14 partnerships between established, successful contractors and LBEs to provide training, 15 networking, and mentoring opportunities with the goal to improve LBE MPP participants' 16 ability to compete effectively for City contracts. As a benefit to participating in the MPP, the 17 Director may, pursuant to duly promulgated rules and regulations, exempt mentor Contractors 18 from the good faith outreach requirements in Section 14B.8.

- 19 (2) Pilot Mentor-Protégé Expansion Program. The Director shall develop and
- 20 *implement an expansion of the Mentor-Protégé Program to better incentivize participation by prime*
- 21 *contractors in the program. This expansion program shall apply to mentor Contractors bidding on*
- 22 <u>Administrative Code Chapter 6 public works construction projects who the Director determines have</u>
- 23 *meaningfully participated in the MPP MMP for a minimum period of time not less than three months.*
- 24 *The expansion program shall provide mentor Contractors with (i) up to a 1% Bid Discount, not to*
- 25 *exceed \$300,000, provided that the Bid Discount shall not result in an LBE losing status as the*

1 apparent low bidder or highest ranked proposer; and/or (ii) a waiver of the good faith outreach 2 requirements in Section 14B.8. The Director shall apply the mentor benefit in consultation with the 3 Contract Awarding Authority, and cannot combine the benefit with any other available Chapter 14B preference. This pilot program shall sunset five years from the operative date of the ordinance in Board 4 , which created the pilot program. Four years and six months after the start of the 5 File No. _ 6 pilot program, the Director shall prepare a report on the efficacy of the program to the City 7 Administrator. 8 (E) Reserved. *LBE Contractor Advance Payment Program. The City Administrator, in* 9 consultation with the Controller, shall investigate and develop a LBE advance payment program to fund temporary loans to LBE Subcontractors for approved invoices on City-funded Contracts subject to 10 the budgetary and fiscal provisions of the Charter. The City Administrator shall prepare an 11 12 implementation plan, including a feasibility study, and shall submit the implementation plan to the 13 Mayor by June 1, 2015. (F) City Lease and Concession Agreements. The Office of Economic and 14 15 Workforce Development shall convene a working group with members including but not 16 limited to representatives from the Real Estate *DepartmentDivision*, Port, Municipal Transportation Agency, Airport, Recreation and Park Department, and the LBE community, to 17 18 investigate a local business enterprise preference program for City leases and concession agreements. The working group shall submit its program recommendations to the Mayor and 19 20 Board by June 1, 2015. 21 (G) The City Administrator shall convene a working group to investigate whether there are barriers to participation by LBE firms in specific industries such as architecture. The 22 23 working group shall report any findings to the Mayor and Board by September 1, 2015. 24 (H) **Pilot Trucking Program**. The Director shall develop and implement a set-aside utilization program for Micro-LBE certified trucking firms. This pilot program shall apply to public 25

1	works projects where trade subcontractors are procured under Administrative Code subsections
2	6.61(c)(5) and 6.68(c). This pilot program shall sunset five years from the operative date of the
3	Ordinance in Board File No establishing the program. Four years and six months after the
4	start of the pilot program, the Director shall prepare a report on the efficacy of the program to the City
5	Administrator.
6	* * * *
7	SEC. 14B.22. PILOT NEIGHBORHOOD LBE PROGRAM.
8	(a) The Director shall develop and implement a pilot neighborhood, hyper-local preference
9	program, outlined in subsections (b)-(e), to encourage participation by neighborhood businesses on
10	City public works projects located in their neighborhood.
11	(b) Eligible Contracts. This neighborhood LBE program shall apply to Administrative
12	Code Chapter 6 Contracts for projects located within the jurisdictional boundary of San Francisco
13	estimated to cost over \$10,000 and less than \$10,000,000. The program shall not apply to Job Order
14	Contracts (JOC), As-Needed contracts, or other contracts where no specific project location is
15	specified at the time of Bid.
16	(c) Eligible Businesses. The program preferences as described in subsection (d) shall be
17	available to LBEs who meet one or both of the following criteria:
18	(1) Project Zip Code LBE. A "Project Zip Code LBE" means a certified Small or
19	Micro-LBE whose principal place of business is located in the same zip code as the zip code in which
20	the project is located; or
21	(2) Neighborhood LBE. A "Neighborhood LBE" means a certified Small or Micro-LBE
22	whose principal place of business is located in the same Neighborhood as the Neighborhood in which
23	the project is located, where "Neighborhood" is defined as any one of the 11 Supervisorial Districts as
24	defined and established in the San Francisco Charter, Appendix E at time of Bid.
25	

1	(d) Amount of Discount. Contract Awarding Authorities shall apply the following Bid
2	Discounts to eligible contracts:
3	
4	(1) A 1% Discount to Bids from a Neighborhood LBE when bidding on a Contract
5	where the project is located in the same Neighborhood as the Neighborhood LBE's principal place of
6	business.
7	(2) A 1.5% Discount to Bids from a Project Zip Code LBE when bidding on a Contract
8	where the project is located in the same zip code as the Project Zip Code LBE's principal place of
9	business.
10	(3) A 0.5% Discount to Bids from any bidder if the LBE subcontracting participation in
11	the submitted Bid includes participation by Neighborhood LBEs of at least 50% of the LBE
12	subcontracting participation requirement.
13	(4) A 1.5% Discount to Bids from any bidder if the LBE subcontracting participation in
14	the submitted Bid includes participation by Zip Code LBEs of at least 50% of the LBE subcontracting
15	participation requirement.
16	(e) The Discounts provided under this Section 14B.22 shall be combined with each other
17	and/or any other Discounts authorized under this Chapter 14B, except that a bidder cannot receive
18	cumulative Discounts based on either (1) and LBE's status as both a Neighborhood LBE and Project
19	Zip Code LBE simultaneously or (2) a bid that includes LBE subcontracting participation by both
20	Neighborhood LBEs and Project Zip Code LBEs. Contract Awarding Authorities shall apply these
21	Discounts to each evaluation stage of the selection process, as applicable.
22	(f) Final Report. Four years and six months after the start of the pilot program, the Director
23	shall submit a report on the efficacy of the program to the City Administrator.
24	(g) This program shall sunset five years from the operative date of the ordinance in Board File
25	No, which created the pilot program.

1	
2	Section 2. Chapter 6 of the Administrative Code is hereby amended by revising
3	Sections 6.1 and 6.40, to read as follows:
4	SEC. 6.1. DEFINITIONS.
5	* * * *
6	Threshold Amount. The Threshold Amount, for the purposes of this Chapter, is
7	\$600,0001,000,000. For every five-year period starting with January 1, 2020-December 31, 2024, the
8	Controller shall recalculate the Threshold Amount to reflect any proportional increase in the Urban
9	Regional Consumer Price Index from January 1, 2020, rounded to the nearest \$10,000. The Threshold
10	Amount as recalculated by the Controller shall take effect by operation of law on January 1 of the first
11	year of the next five-year period (thus, for example, on January 1, 2025 following the five-year period
12	ending December 31, 2024). On January 1, 2020, and every five years thereafter, the Controller shall
13	recalculate the Threshold Amount to reflect any proportional increase in the Urban Regional
14	Consumer Price Index from January 1, 2015, rounded to the nearest \$1,000.
15	* * * *
16	SEC. 6.40. COMPETITIVE PROCUREMENT OF PROFESSIONAL SERVICES FOR
17	PUBLIC WORK PROJECTS.
18	Notwithstanding any other provision of this Administrative Code, when a department
19	is seeking outside temporary professional design, consultant, or Construction Management
20	services for a Public Work or Improvement project, where the fee for such services shall
21	exceed the Minimum Competitive Amount, as defined below, the department shall procure
22	such services through a competitive process based primarily on qualifications.
23	(a) Minimum Competitive Amount. The Minimum Competitive Amount for
24	temporary outside professional service Contracts shall be \$110,000200,000. For every five-year
25	period starting with January 1, 2020-December 31, 2024, the Controller shall recalculate the Minimum

1	Competitive Amount to reflect any proportional increase in the Urban Regional Consumer Price Index
2	from January 1, 2020, rounded to the nearest \$10,000. The Minimum Competitive Amount as
3	recalculated by the Controller shall take effect by operation of law on January 1 of the first year of the
4	next five-year period (thus, for example, on January 1, 2025 following the five-year period ending
5	December 31, 2024). On January 1, 2020, and every 5 years thereafter, the Controller shall recalculate
6	the Minimum Competitive Amount to reflect any proportional increase in the Urban Regional
7	Consumer Price Index from January 1, 2015, rounded to the nearest \$1,000.
8	Section 3. Chapter 21 of the Administrative Code is hereby amended by revising
9	Section 21.02 to read as follows:
10	SEC. 21.02. DEFINITIONS.
11	* * * *
12	"Minimum Competitive Amount" shall mean (i) for the procurement of Commodities and
13	Professional Services, the "Minimum Competitive Amount" as defined in Section 6.40(a) of
14	the Administrative Code, which shall be $\frac{110,000200,000}{200,000}$ and (ii) for the procurement of
15	General Services, an amount equivalent to the "Threshold Amount" as defined in Section 6.1
16	of the Administrative Code which shall be \$600,0001,000,000, provided that for every five-year
17	period starting with January 1, 2020-December 31, 2024, the Controller shall recalculate the Minimum
18	Competitive Amount (and the Threshold Amount from which the Minimum Competitive Amount for
19	General Services is calculated) to reflect any proportional increase in the Urban Regional Consumer
20	Price Index from January 1, 2020, rounded to the nearest \$10,000. The Minimum Competitive Amount
21	as recalculated by the Controller shall take effect by operation of law on January 1 of the first year of
22	the next five-year period (thus, for example, on January 1, 2025 following the five-year period ending
23	December 31, 2024) on January 1, 2020 and every five years thereafter, the Controller shall recalculate
24	the Minimum Competitive Amount (and the Threshold Amount from which the Minimum Competitive
25	

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Amount for General Services is calculated) to reflect any proportional increase in the Urban Regional Consumer Price Index from January 1, 2015, rounded to the nearest \$1,000.

2 3

4

Section 4. Effective and Operative Dates.

* *

* *

(a) This ordinance shall become effective 30 days after enactment. Enactment occurs
when the Mayor signs the ordinance, the Mayor returns the ordinance unsigned or does not
sign the ordinance within ten days of receiving it, or the Board of Supervisors overrides the
Mayor's veto of the ordinance.

9 (b) Except for the amendments of Section 14B.3 of the Administrative Code, which 10 shall become operative on the effective date of this ordinance, the remainder of this ordinance 11 shall become operative on July 1, 2022 or on the effective date of the ordinance, whichever is 12 later, and shall apply to all Contracts first advertised for Bids or initiated on or after said 13 operative date.

Section 5. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
additions, and Board amendment deletions in accordance with the "Note" that appears under
the official title of the ordinance.

- 20
- 21
- 22
- APPROVED AS TO FORM: DENNIS J. HERRERA, City Attorney
- 25 By: <u>/s/</u>_____

Mayor Breed; Supervisors Walton, Safai, Melgar, Ronen, Mandelman **BOARD OF SUPERVISORS**

YADIRA TAYLOR
Deputy City Attorney2n:\legana\as2021\2100219\01558693.docx3

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REVISED LEGISLATIVE DIGEST

(Amended, 10/18/2021)

[Administrative Code - Local Business Enterprise Program]

Ordinance amending the Administrative Code to revise the Local Business Enterprise (LBE) and Non-Discrimination in Contracting Ordinance (Chapter 14B) to: 1) increase the LBE certification size thresholds and authorize an automatic increase to the thresholds every five years based on the consumer price index; 2) change the LBE certification size threshold term of calculation from an average of gross annual receipts in the prior three to the prior five years; 3) increase penalties for violations of Chapter 14B from up to 10% to up to 25% of the contract or subcontract amount; 4) require prime contractors to include LBE subcontractors' approved payment requests in payment applications within 30 days of receipt of an invoice; 5) authorize application of separate LBE subcontract participation requirements for micro, small, and SBA-LBEs; 6) extend the bonding assistance program to certain City-funded construction projects; 7) authorize a pilot Mentor-Protégé expansion program, a pilot micro-LBE setaside program for certain design-build and construction manager/general contractor projects, and a pilot Neighborhood LBE program; and 8) increase the contracting Threshold Amount from \$706,000 to \$1,000,000 and the Minimum Competitive Amount from \$129,000 to \$200,000; and make various other changes and clarifications to Chapter 14B.

Existing Law

The Local Business Enterprise ("LBE") and Non-Discrimination in Contracting Ordinance ("Chapter 14B") is a race-and-gender neutral, small, local business contracting preference program and non-discrimination program. One of the goals of Chapter 14B is to help small local business that are at a competitive disadvantage in competing for work on public contracts because San Francisco small businesses experience higher costs than larger businesses. The preference program, for purposes of bid comparison, adds "points" to contract proposals from qualified small, local businesses where contracts will be awarded based on the highest score or applies "discounts" to bids from qualified small, local businesses for comparison where contracts will be awarded based on lowest costs.

In addition to the preference program, Chapter 14B provides other programs including contracting set asides, subcontracting requirements, prompt payment provisions, and training to assist small, local businesses to increase their ability to compete effectively for the award of City contracts.

Amendments to Current Law

This Ordinance would comprehensively update Chapter 14B. Specifically, this Ordinance would:

Sections 14B.3, 14B.4, and 14B.5 LBE Certification

- LBE Certification Business Size Thresholds Increase the certification size thresholds for Micro-LBEs from \$10 million to \$12 million for public works/construction businesses, from \$5 million to \$6 million for specialty construction contractors and goods, materials, equipment or general services providers, and from \$1.75 million to \$2.5 million for trucking contractors; and increase the thresholds for Small-LBEs from \$20 million to \$24 million for public works/construction businesses, from \$10 million to \$12 million for specialty construction contractors and goods, materials, equipment or general services providers, and from \$3.5 million for trucking contractors; and increase the threshold for SBA-LBEs from \$33.5 million to \$40 million for public works/construction businesses, from \$17 million to \$20 million for specialty construction contractors. The professional services thresholds would be separated into nine subcategories and would increase from \$1.25 million to \$2.5 million to \$2.5 million for SBA-LBEs.
- Authorize threshold limits to be recalculated by the Controller every 5 years based on index and on the same schedule as the City contracting Minimum Competitive Amount and Threshold Amount.
- Allow office location certification requirement to be met if work space is provided in exchange for services as opposed to payment of monetary rent.
- Change LBE certification size calculation from an average gross annual receipt in the prior 3 years to the prior 5 years.

Section 14B.7 Prime Accountability:

- Encourage departments to break up or create distinct portions of work, as feasible, to maximize use of LBE preferences when projects are funded by both local and federal and/or State funds that prevent implementation of Chapter 14B.
- Increase the penalty for failure to comply with 14B requirements from up to 10% to up to 25% of the contract or subcontract amount as applicable.
- Add requirement that the prime contractor's failure and penalty if imposed would be included in the contractor's performance evaluation report should such evaluation be collected.
- Require that for contracts subject to an LBE subcontractor participation requirement, prime contractors would include LBE subcontractor's approved payment requests in any payment application to the City within 30 days of receiving an invoice form an LBE subcontractor.

Section 14B.8 LBE Subcontracting Requirements

 Add discretion for the CMD Director to impose separate LBE subcontracting requirements for Micro, Small, and/or SBA-LBEs when the subcontractors are available and have capacity.

Section 14B.16 Bonding and Other Assistance

• Extend bonding assistance program upon approval of Risk Manager and provided funds are available to projects subject to development agreements or other agreements for construction of facilities where the City partially or wholly funds the project.

Pilot Programs

- Mentor-Protégé Expansion Program Expand the Mentor-Protégé program to provide certain mentors with up to a 1% bid discount, not to exceed \$300,000, when bidding on City projects.
- Micro-LBE Trucking Program Authorize the CMD Director to develop an LBE setaside program for Micro-LBE certified trucking firms on public works trade subcontractor procurements on design-build and construction manager/general contractor projects.
- Neighborhood LBE Program Authorize the CMD Director to implement a hyper-local preference program for certain Administrative Chapter 6 public works projects.

Other/General

- Make various changes to correct and clarify existing provision of Chapter 14B.
- Except for the amendments of Section 14B.3 to the LBE Certification size thresholds, which would become operative on the effective date of the ordinance, the remainder of this ordinance would become operative on July 1, 2022 and would apply to all contracts first advertised for bids or initiated on or after this date.

Background Information

This digest reflects amendments proposed in a substitute ordinance introduced on October 5, 2021.

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OFFICE OF SMALL BUSINESS REGINA DICK-ENDRIZZI, DIRECTOR

October 4, 2021

Ms. Angela Calvillo, Clerk of the Board City Hall Room 244 1 Dr. Carlton B. Goodlett Place San Francisco, CA 94102-4689

RE: BOS File No. 210835 – Administrative Code – Local Business Enterprise Program The Small Business Commission Recommendation to the Board of Supervisors: **Support**

Dear Ms. Calvillo,

On September 27, 2021, the Small Business Commission (SBC) heard BOS File No. 210835 – Administrative Code – Local Business Enterprise Program. Deputy Chief of Staff for Mayor London Breed Andrea Bruss and Deputy City Manager Jennifer Johnston provided the SBC with an overview of the program changes and information on the Local Business Enterprise (LBE) Program. The SBC is very appreciative of the Mayor London Breed and her staff for their continued engagement and work with the Office of Small Business and the SBC to ensure small businesses can competitively bid for, and participate in, City contracts.

The SBC supports the Local Business Enterprise Program and believes the legislative changes in this proposal will allow for greater accountability among primary contractors, provide necessary updates to economic threshold levels, and better support LBEs through innovative pilot programs.

Members of the SBC expressed their gratitude for the lengthy stakeholder engagement process that led to this legislation. The SBC is confident that these program changes will improve the LBE program. Thank you for considering the Commission's recommendation. Please feel free to contact me should you have any questions.

Sincerely,

ZMDick. Endering

Regina Dick-Endrizzi Director, Office of Small Business

cc: Sophia Kittler, Mayor's Liaison to the Board of Supervisors Jennifer Johnston, Deputy City Manager Romulus Asenloo, Director, Contract Monitoring Division Lisa Pagan, Office of Economic and Workforce Development Victor Young, Clerk of the Rules Committee **BOARD of SUPERVISORS**



City Hall Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

Vito young

TO: Regina Dick-Endrizzi, Director Kerry Birnback, Senior Policy Analyst and Commission Secretary Small Business Commission, City Hall, Room 448

- FROM: Victor Young, Assistant Clerk Rules Committee
- DATE: September 1, 2021
- SUBJECT: REFERRAL FROM BOARD OF SUPERVISORS Rules Committee

The Board of Supervisors' Rules Committee has received the following legislation, which is being referred to the Small Business Commission for comment and recommendation. The Commission may provide any response it deems appropriate within 12 days from the date of this referral.

File No. 210835

Ordinance amending the Administrative Code to revise the Local Business Enterprise (LBE) and Non-Discrimination in Contracting Ordinance (Chapter 14B) to: 1) increase the LBE certification size thresholds and authorize an automatic increase to the thresholds every five years based on the consumer price index; 2) change the LBE certification size threshold term of calculation from an average of gross annual receipts in the prior three to the prior five years; 3) increase penalties for violations of Chapter 14B from up to 10% to up to 25% of the contract or subcontract amount; 4) require prime contractors to include LBE subcontractors' approved payment requests in payment applications within 30 days of receipt of an invoice; 5) authorize application of separate LBE subcontract participation requirements for micro, small, and SBA-LBEs; 6) extend the bonding assistance program to certain City-funded construction projects; 7) authorize a pilot Mentor-Protégé expansion program, a pilot micro-LBE setaside program for certain design-build and construction manager/general contractor projects, and a pilot Neighborhood LBE program; 8) increase the contracting Threshold Amount from \$709,000 to \$1,000,000 and the Minimum Competitive Amount from \$129,000 to \$200,000; and make various other changes and clarifications to Chapter 14B.

Please return this cover sheet with the Commission's response to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102.

RESPONSE FROM SMALL BUSINESS COMMISSION - Date: _____

____ No Comment

____ Recommendation Attached

Chairperson, Small Business Commission

BOARD of SUPERVISORS



City Hall 1 Dr. Carlton B. Goodlett Place, Room 244 San Francisco 94102-4689 Tel. No. 554-5184 Fax No. 554-5163 TDD/TTY No. 554-5227

MEMORANDUM

- TO: Sailaja Kurella, Acting Director and Purchaser, Office of Contract Administration Romulus Asenloo, Acting Director, Contract Monitoring Division
- FROM: Victor Young, Assistant Clerk



DATE: September 1, 2021

SUBJECT: LEGISLATION INTRODUCED

The Board of Supervisors' Rules Committee received the following proposed legislation:

File No. 210835

Ordinance amending the Administrative Code to revise the Local Business Enterprise (LBE) and Non-Discrimination in Contracting Ordinance (Chapter 14B) to: 1) increase the LBE certification size thresholds and authorize an automatic increase to the thresholds every five years based on the consumer price index; 2) change the LBE certification size threshold term of calculation from an average of gross annual receipts in the prior three to the prior five years; 3) increase penalties for violations of Chapter 14B from up to 10% to up to 25% of the contract or subcontract amount; 4) require prime contractors to include LBE subcontractors' approved payment requests in payment applications within 30 days of receipt of an invoice; 5) authorize application of separate LBE subcontract participation requirements for micro, small, and SBA-LBEs; 6) extend the bonding assistance program to certain City-funded construction projects; 7) authorize a pilot Mentor-Protégé expansion program, a pilot micro-LBE setaside program for certain design-build and construction manager/general contractor projects, and a pilot Neighborhood LBE program; 8) increase the contracting Threshold Amount from \$709,000 to \$1,000,000 and the Minimum Competitive Amount from \$129,000 to \$200,000; and make various other changes and clarifications to Chapter 14B.

If you have comments or reports to be included with the file, please forward them to me at the Board of Supervisors, City Hall, Room 244, 1 Dr. Carlton B. Goodlett Place, San Francisco, CA 94102 or by email at: victor.young@sfgov.org.

c. Taraneh Moayed, Office of Contract Administration Rochelle Fretty, Contract Monitoring Division Good afternoon,

Please add Supervisor Ronen as cosponsor on item 210835 [Administrative Code – LBE Program]. Thanks very much,

~Amy

<<<<<>>>>>>

Amy Beinart | Legislative Aide/Chief of Staff Office of Supervisor Hillary Ronen amy.beinart@sfgov.org

https://sfbos.org/supervisor-ronen-district-9

Stay up to date with our newsletter. Sign up for updates!

9/20/2021

Dear Board of Supervisors,

 I Claytis Norman
 the President/CEO
 of

 Integrity First Plumbing Inc.
 a San Francisco Local Business Enterprise (LBE), am reaching out to

express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, <u>Claytis Norman</u>, believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
- Upward adjustments of all the thresholds across all categories. Page 5, Line 11 to 25
- Automatic threshold adjustments based on Urban Area CPI. The controller's office makes the determination. Calculation started from January 1st, 2020. *Page 6, Line 10 to 15*
- For contracts with mixed local and federal and/or state funding, where the federal or state laws, rules, or regulations prevent the implementation of LBE preference programs, Contract Awarding Authorities are encouraged to break out elements of the contract, and isolate the sources of funding, i.e., local dollars, so that Chapter 14B can be applied. The goal is to encourage departments to break up contracts, and is not a mandate. *Page 18, Line 14 to 18*

- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
- (Prime) to include its Subcontractor's approved payment requests in any payment application to the City within 30 days of receiving an invoice from an LBE subcontractor *Page 24, Line 10 to 11*
- The CMD Director can set separate Micro LBE, Small LBE, and SBA LBE requirements when possible. *Page 27, Line 3 to 8*
- Extend bonding program, with approval of risk manager, if funds are available and contracting entity will back the loan. This is for projects adjacent to the city, projects where the city funds them wholly or projects subject to development agreements. – *Page 30, Line 13 to 15*
- Mentor Protégé Program Page 33, Line 10 to Page 34, Line 6
- Pilot Trucking Program Page 34, Line 23 to Page 35, Line 4
- Pilot Neighborhood LBE Program Page 35, Line 6, to Page 36, Line 20
- Minimum Competitive Threshold Amount will be subject to automatic increase by CPI every five years. The General Services amount will be \$1,000,000. *Page 37, Line 19, to Page 38, Line 24.*

• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
- A thorough review should be done on how CMD is certifying LBE businesses.
 - Recently, it has come to light that there are instances where CMD is dual certifying firms as both SBA-LBEs in one category, and a Micro-LBE in another category, effectively allowing larger firms to access micro-set aside contracts, and/or rating bonuses. This practice ultimately hurts true micro-firms in the public contracting environment. We do not believe this is fair, nor within the spirit of the program.
 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

DocuSigned by:

(Laytis Norman D22F02A43E80409.

Claytis Norman

President/CEO

Integrity First Plumbing Inc.

1607 Birchwood CT San Francisco, CA 94134

10/5/2021

Dear Board of Supervisors,

I Crystal Miks

_ the <u>CEO</u>

of

<u>CMC Traffic Control Specialists, Inc</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, <u>Crystal Miks</u>, believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
- Upward adjustments of all the thresholds across all categories. Page 5, Line 11 to 25
- Automatic threshold adjustments based on Urban Area CPI. The controller's office makes the determination. Calculation started from January 1st, 2020. *Page 6, Line 10 to 15*
- For contracts with mixed local and federal and/or state funding, where the federal or state laws, rules, or regulations prevent the implementation of LBE preference programs, Contract Awarding Authorities are encouraged to break out elements of the contract, and isolate the sources of funding, i.e., local dollars, so that Chapter 14B can be applied. The goal is to encourage departments to break up contracts, and is not a mandate. *Page 18, Line 14 to 18*

- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
- (Prime) to include its Subcontractor's approved payment requests in any payment application to the City within 30 days of receiving an invoice from an LBE subcontractor *Page 24, Line 10 to 11*
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• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: (rystal Miks 32F74A0D1E0C4F1... Crystal Miks CEO CMC Traffic Control Specialists, Inc 3450 3rd Street Unit 3G, SF, Ca 94124

9/23/2021

Dear Board of Supervisors,

I Crystal Timms

____ the Principle

of

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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

DocuSigned by: S

Crystal Timms

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Principle

Yolanda Construction administration & Traffic Controller Inc.

196 Mendell St SF Ca 81241

9/20/2021

Dear Board of Supervisors,

I Daniel Wanner

the President

of

<u>Hoseley Corporation</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

---- DocuSigned by:

Daniel Warner -AE54A87C8338403...

Daniel Wanner

President

Hoseley Corporation

96F Pier Administration Building Suite #200 San Francisco, CA 94124

10/5/2021

Dear Board of Supervisors,

I james Mabrey

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- For contracts with mixed local and federal and/or state funding, where the federal or state laws, rules, or regulations prevent the implementation of LBE preference programs, Contract Awarding Authorities are encouraged to break out elements of the contract, and isolate the sources of funding, i.e., local dollars, so that Chapter 14B can be applied. The goal is to encourage departments to break up contracts, and is not a mandate. *Page 18, Line 14 to 18*

- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
- (Prime) to include its Subcontractor's approved payment requests in any payment application to the City within 30 days of receiving an invoice from an LBE subcontractor *Page 24, Line 10 to 11*
- The CMD Director can set separate Micro LBE, Small LBE, and SBA LBE requirements when possible. *Page 27, Line 3 to 8*
- Extend bonding program, with approval of risk manager, if funds are available and contracting entity will back the loan. This is for projects adjacent to the city, projects where the city funds them wholly or projects subject to development agreements. – *Page 30, Line 13 to 15*
- Mentor Protégé Program Page 33, Line 10 to Page 34, Line 6
- Pilot Trucking Program Page 34, Line 23 to Page 35, Line 4
- Pilot Neighborhood LBE Program Page 35, Line 6, to Page 36, Line 20
- Minimum Competitive Threshold Amount will be subject to automatic increase by CPI every five years. The General Services amount will be \$1,000,000. *Page 37, Line 19, to Page 38, Line 24.*

• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
- A thorough review should be done on how CMD is certifying LBE businesses.
 - Recently, it has come to light that there are instances where CMD is dual certifying firms as both SBA-LBEs in one category, and a Micro-LBE in another category, effectively allowing larger firms to access micro-set aside contracts, and/or rating bonuses. This practice ultimately hurts true micro-firms in the public contracting environment. We do not believe this is fair, nor within the spirit of the program.
 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: Martin Luc D2D1D7074252420... Martin Lee Principal M Lee Corporation

601 Montgomery St Suite 2040, San Francisco, CA 94111

9/17/2021

Dear Board of Supervisors,

I padraic ryan

the <u>VP</u>, COO

<u>Eco Bay Services</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, <u>padraic ryan</u>, believe this legislation, is a step in the right direction to course-correct long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

Therefore, I vehemently support the following legislative changes to Chapter 14B and ask that you do the same. An abbreviated summary of legislative changes, pages, and lines of legislation included, below:

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
- Upward adjustments of all the thresholds across all categories. Page 5, Line 11 to 25
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- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
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- Minimum Competitive Threshold Amount will be subject to automatic increase by CPI every five years. The General Services amount will be \$1,000,000. *Page 37, Line 19, to Page 38, Line 24.*

• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

---- DocuSigned by:

padraic ryan F19A30D0C9A6495...

padraic ryan

VP, COO

Eco Bay Services

1501 minnesota St, San Francisco

10/8/2021

Dear Board of Supervisors,

I Raymond Horne

____ the <u>Owner</u>

of

<u>R&I Glassworks</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Raymond Horne , believe this legislation, is a step in the right direction to course-correct

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So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
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• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
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 - Recently, it has come to light that there are instances where CMD is dual certifying firms as both SBA-LBEs in one category, and a Micro-LBE in another category, effectively allowing larger firms to access micro-set aside contracts, and/or rating bonuses. This practice ultimately hurts true micro-firms in the public contracting environment. We do not believe this is fair, nor within the spirit of the program.
 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

-DocuSigned by:

Raymond Home -048D260C6108488.

Raymond Horne

Owner

R&I Glassworks

1325-B Evans Ave San Francisco 94124

9/21/2021

Dear Board of Supervisors,

I Rose Toney

_____ the <u>Owner</u>

<u>RMT Enterprise / We Check On You</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

of

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Rose Toney , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

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- A financial downturn, due to the economic impacts of the pandemic
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- Severely delayed payment by Primes
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So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
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Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- Create a Remedy for Retention Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: Kose Toney Owner RMT Enterprise / We Check On You RMT Enterprise

9/21/2021

Dear Board of Supervisors,

I Rusty Hoseley

the CEO and Founder

of

<u>Hoseley Corporation</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Rusty Hoseley , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

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- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
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 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
- A thorough review should be done on how CMD is certifying LBE businesses.
 - Recently, it has come to light that there are instances where CMD is dual certifying firms as both SBA-LBEs in one category, and a Micro-LBE in another category, effectively allowing larger firms to access micro-set aside contracts, and/or rating bonuses. This practice ultimately hurts true micro-firms in the public contracting environment. We do not believe this is fair, nor within the spirit of the program.
 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

----- DocuSigned by:

Rusty Hoseley D0C88C1C8770485

Rusty Hoseley

CEO and Founder

Hoseley Corporation

96F Pier Administration Bldg, Suite 200, SF 94124

9/20/2021

Dear Board of Supervisors,

I Tana Harris

the President/CEO

<u>Harris Hoisting</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Tana Harris , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

Therefore, I vehemently support the following legislative changes to Chapter 14B and ask that you do the same. An abbreviated summary of legislative changes, pages, and lines of legislation included, below:

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. *Page 2, Line 8*
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
- Upward adjustments of all the thresholds across all categories. Page 5, Line 11 to 25
- Automatic threshold adjustments based on Urban Area CPI. The controller's office makes the determination. Calculation started from January 1st, 2020. *Page 6, Line 10 to 15*
- For contracts with mixed local and federal and/or state funding, where the federal or state laws, rules, or regulations prevent the implementation of LBE preference programs, Contract Awarding Authorities are encouraged to break out elements of the contract, and isolate the sources of funding, i.e., local dollars, so that Chapter 14B can be applied. The goal is to encourage departments to break up contracts, and is not a mandate. *Page 18, Line 14 to 18*

of

- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
- (Prime) to include its Subcontractor's approved payment requests in any payment application to the City within 30 days of receiving an invoice from an LBE subcontractor *Page 24, Line 10 to 11*
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- Minimum Competitive Threshold Amount will be subject to automatic increase by CPI every five years. The General Services amount will be \$1,000,000. *Page 37, Line 19, to Page 38, Line 24.*

• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: Tawa Harris CB9D51ACF73A405...

Tana Harris

President/CEO

Harris Hoisting

849 13th St., Bldg. #62, San Francisco, CA 94130

10/6/2021

Dear Board of Supervisors,

 I
 Tricia Gregory
 the
 Owner
 of

 HVYW8 TRUCKING INC
 a San Francisco Local Business Enterprise (LBE), am reaching out to

express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, <u>Tricia Gregory</u>, believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

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So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
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Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

Thua Gregory -F3EBF9AB71F4470..

Tricia Gregory

Owner

HVYW8 TRUCKING INC

1485 Bayshore Blvd. # 464 San Francisco, CA 94124

10/5/2021

Dear Board of Supervisors,

I Bruce Giron

the Pres/GenMgr

of

<u>GECMS, Inc dba Giron Construction</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Bruce Giron , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
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So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
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Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- Create a Remedy for Retention Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

----- DocuSigned by:

Brue Giron - D59DCC953C4D4EE...

Bruce Giron

Pres/GenMgr

GECMS, Inc dba Giron Construction

1485 Bayshore Blvd #222, San Francisco, CA 94124

9/20/2021

Dear Board of Supervisors,

 I Claytis Norman
 the President/CEO
 of

 Integrity First Plumbing Inc.
 a San Francisco Local Business Enterprise (LBE), am reaching out to

express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

DocuSigned by:

(Laytis Norman D22F02A43E80409.

Claytis Norman

President/CEO

Integrity First Plumbing Inc.

1607 Birchwood CT San Francisco, CA 94134

10/5/2021

Dear Board of Supervisors,

I Crystal Miks

_ the <u>CEO</u>

of

<u>CMC Traffic Control Specialists, Inc</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

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As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, <u>Crystal Miks</u>, believe this legislation, is a step in the right direction to course-correct

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There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

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Lastly, there are a few final points that I would like the Board of Supervisors to consider:

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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: (rystal Miks 32F74A0D1E0C4F1... Crystal Miks CEO CMC Traffic Control Specialists, Inc 3450 3rd Street Unit 3G, SF, Ca 94124

9/23/2021

Dear Board of Supervisors,

I Crystal Timms

____ the Principle

of

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Thank you,

DocuSigned by: S

Crystal Timms

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Principle

Yolanda Construction administration & Traffic Controller Inc.

196 Mendell St SF Ca 81241

9/20/2021

Dear Board of Supervisors,

I Daniel Wanner

the President

of

<u>Hoseley Corporation</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

---- DocuSigned by:

Daniel Warner -AE54A87C8338403...

Daniel Wanner

President

Hoseley Corporation

96F Pier Administration Building Suite #200 San Francisco, CA 94124

10/5/2021

Dear Board of Supervisors,

I james Mabrey

_ the President

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9/21/2021

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- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
- (Prime) to include its Subcontractor's approved payment requests in any payment application to the City within 30 days of receiving an invoice from an LBE subcontractor *Page 24, Line 10 to 11*
- The CMD Director can set separate Micro LBE, Small LBE, and SBA LBE requirements when possible. *Page 27, Line 3 to 8*
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- Mentor Protégé Program Page 33, Line 10 to Page 34, Line 6
- Pilot Trucking Program Page 34, Line 23 to Page 35, Line 4
- Pilot Neighborhood LBE Program Page 35, Line 6, to Page 36, Line 20
- Minimum Competitive Threshold Amount will be subject to automatic increase by CPI every five years. The General Services amount will be \$1,000,000. *Page 37, Line 19, to Page 38, Line 24.*

• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
- A thorough review should be done on how CMD is certifying LBE businesses.
 - Recently, it has come to light that there are instances where CMD is dual certifying firms as both SBA-LBEs in one category, and a Micro-LBE in another category, effectively allowing larger firms to access micro-set aside contracts, and/or rating bonuses. This practice ultimately hurts true micro-firms in the public contracting environment. We do not believe this is fair, nor within the spirit of the program.
 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: Martin Luc D2D1D7074252420... Martin Lee Principal M Lee Corporation

601 Montgomery St Suite 2040, San Francisco, CA 94111

9/17/2021

Dear Board of Supervisors,

I padraic ryan

the <u>VP</u>, COO

<u>Eco Bay Services</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, <u>padraic ryan</u>, believe this legislation, is a step in the right direction to course-correct long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

Therefore, I vehemently support the following legislative changes to Chapter 14B and ask that you do the same. An abbreviated summary of legislative changes, pages, and lines of legislation included, below:

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
- Upward adjustments of all the thresholds across all categories. Page 5, Line 11 to 25
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of

- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
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• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

---- DocuSigned by:

padraic ryan F19A30D0C9A6495...

padraic ryan

VP, COO

Eco Bay Services

1501 minnesota St, San Francisco

10/8/2021

Dear Board of Supervisors,

I Raymond Horne

____ the <u>Owner</u>

of

<u>R&I Glassworks</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Raymond Horne , believe this legislation, is a step in the right direction to course-correct

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So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
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• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

-DocuSigned by:

Raymond Home -048D260C6108488.

Raymond Horne

Owner

R&I Glassworks

1325-B Evans Ave San Francisco 94124

9/21/2021

Dear Board of Supervisors,

I Rose Toney

_____ the Owner

<u>RMT Enterprise / We Check On You</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

of

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Rose Toney , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

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- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
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• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- Create a Remedy for Retention Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
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 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: Kose Toney Owner RMT Enterprise / We Check On You RMT Enterprise

9/21/2021

Dear Board of Supervisors,

I Rusty Hoseley

the CEO and Founder

of

<u>Hoseley Corporation</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Rusty Hoseley , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

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As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

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- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
- A thorough review should be done on how CMD is certifying LBE businesses.
 - Recently, it has come to light that there are instances where CMD is dual certifying firms as both SBA-LBEs in one category, and a Micro-LBE in another category, effectively allowing larger firms to access micro-set aside contracts, and/or rating bonuses. This practice ultimately hurts true micro-firms in the public contracting environment. We do not believe this is fair, nor within the spirit of the program.
 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

----- DocuSigned by:

Rusty Hoseley D0C88C1C8770485

Rusty Hoseley

CEO and Founder

Hoseley Corporation

96F Pier Administration Bldg, Suite 200, SF 94124

9/20/2021

Dear Board of Supervisors,

I Tana Harris

the President/CEO

<u>Harris Hoisting</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Tana Harris , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

Therefore, I vehemently support the following legislative changes to Chapter 14B and ask that you do the same. An abbreviated summary of legislative changes, pages, and lines of legislation included, below:

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. *Page 2, Line 8*
- Moving average gross receipts from 3 years to 5 years. Page 5, Line 3
- Upward adjustments of all the thresholds across all categories. Page 5, Line 11 to 25
- Automatic threshold adjustments based on Urban Area CPI. The controller's office makes the determination. Calculation started from January 1st, 2020. *Page 6, Line 10 to 15*
- For contracts with mixed local and federal and/or state funding, where the federal or state laws, rules, or regulations prevent the implementation of LBE preference programs, Contract Awarding Authorities are encouraged to break out elements of the contract, and isolate the sources of funding, i.e., local dollars, so that Chapter 14B can be applied. The goal is to encourage departments to break up contracts, and is not a mandate. *Page 18, Line 14 to 18*

of

- Higher penalties to pay by Primes who fail to meet the requirements of Chapter 14B. CMD can assess up to 25% of the total contract amount. Willful failure to comply will be included in the Contractor's evaluation report if such evaluation is collected. *Page 22, Line 7 to 33*
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- The CMD Director can set separate Micro LBE, Small LBE, and SBA LBE requirements when possible. *Page 27, Line 3 to 8*
- Extend bonding program, with approval of risk manager, if funds are available and contracting entity will back the loan. This is for projects adjacent to the city, projects where the city funds them wholly or projects subject to development agreements. – *Page 30, Line 13 to 15*
- Mentor Protégé Program Page 33, Line 10 to Page 34, Line 6
- Pilot Trucking Program Page 34, Line 23 to Page 35, Line 4
- Pilot Neighborhood LBE Program Page 35, Line 6, to Page 36, Line 20
- Minimum Competitive Threshold Amount will be subject to automatic increase by CPI every five years. The General Services amount will be \$1,000,000. *Page 37, Line 19, to Page 38, Line 24.*

• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
 - San Francisco could also use an employee count as a small business size standard measurement, falling in line with methodologies similar to the federal government. This would acknowledge SBA-LBE's job-creation capabilities for local talent (particularly from underserved communities) by instituting a legislative mechanism, that incentivizes them to (at a minimum) hit the 30% local hiring goals set by OEWD. SBA-LBEs on the Public Works/Construction category would have to file semi-annual DE9 filings with the Office of Labor Standards, and if an SBA fails to file their DE9, or is not in compliance with the 30% local hiring goal, they would be kicked out of the LBE program for one year. Office staff would be counted towards local hire requirements.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you, DocuSigned by: Tawa Harris CB9D51ACF73A405...

Tana Harris

President/CEO

Harris Hoisting

849 13th St., Bldg. #62, San Francisco, CA 94130

10/6/2021

Dear Board of Supervisors,

 I
 Tricia Gregory
 the
 Owner
 of

 HVYW8 TRUCKING INC
 a San Francisco Local Business Enterprise (LBE), am reaching out to

express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, <u>Tricia Gregory</u>, believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

There is no time like the present to enact this legislation, because the global COVID-19 pandemic has already delayed a slow legis-

- A financial downturn, due to the economic impacts of the pandemic
- Less access to public contracts, due to a constricting contracting environment
- Severely delayed payment by Primes
- Difficulty accessing business lines of credits

So, as small businesses continue to be hit hard by the economic impacts of the global COVID-19 pandemic, we are in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco.

As a small business that has been hit hard by the global COVID-19 pandemic and is in need of bold action that will allow us to economically recover so that we can continue investing in our local economy, hire locally, and compete more fairly when engaging in the public contracting process in San Francisco, I believe these changes to the Chapter 14B legislation are a step in the right direction.

- The addition of "particularly Micro LBEs" to signify the ordinances' new attention and focus to building capacity of Micro LBEs. – Page 2, Line 8
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• Potentially allowing CMD/Director to show discretion by allowing an LBE to certify in San Francisco if they share an office with another business and are exchanging their services for monetary rent. – *Page 4, Line 10*

Lastly, there are a few final points that I would like the Board of Supervisors to consider:

- **Create a Remedy for Retention** Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
- The Supervisors should commission a study for the SBA-LBE threshold to also be measured by employee count.
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 - CMD has also been usurping CA State law, i.e., Government Code 4525(e) giving some LBE firms a Construction Management certification, when they do not have a licensed architect, registered engineer, or licensed general contractor as one of their principal owners.

I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

Thua Gregory -F3EBF9AB71F4470..

Tricia Gregory

Owner

HVYW8 TRUCKING INC

1485 Bayshore Blvd. # 464 San Francisco, CA 94124

10/5/2021

Dear Board of Supervisors,

I Bruce Giron

the Pres/GenMgr

of

<u>GECMS, Inc dba Giron Construction</u> a San Francisco Local Business Enterprise (LBE), am reaching out to express my support for the 2021 legislation updating the Chapter 14B Ordinance for the Public Works, Construction, and Trucking categories.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to our clients and that we are able create a healthy and productive work environment for our employees, it has been no small feat to be part of a two and a half year effort to advance this legislation.

There have been countless in-person meetings, video calls, emails, and internal negotiations, to ensure that our collective voices were taken seriously by the Contract Monitoring Division, the Contract Monitoring Division, Director, Romulus Asenloo, the LBE Advisory Committee, and the City Administrator. And despite allegations that this has been an effort to benefit one LBE firm, I can assure you that there has been a robust community outreach, culminating in a grassroots effort, and coming together of diverse LBEs -across thresholds, categories, and disciplines- to improve what it means to be a Public Works, Construction and Trucking Micro-LBE, LBE, and SBA-LBE in the City and County of San Francisco.

As a small business owner, who manages an incredible number of responsibilities each day to ensure that we offer quality services to I, Bruce Giron , believe this legislation, is a step in the right direction to course-correct

long time inequities like; the Trucking category never having received a threshold increase since the LBE programs' inception, and bad acting prime contractors never facing consequential fines for not using LBE's on their contracts. It also acknowledges the difficult position many Micro-LBE's have faced when trying to compete against LBE's of larger size standards in the LBE program, and is finally attempting to create capacity-building solutions, through new programs like the Pilot Neighborhood Program and Trucking Program, while also increasing the micro set aside thresholds.

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- Create a Remedy for Retention Public agencies hold up to 10% of the payment on a contract, regardless of when a construction LBE's time on the job is complete. Essentially, the final 10% is not paid until the entire construction project is in fact done, which in some cases is years later. And, there are many instances where these funds are never paid out. LBEs should not have to wait for these funds, or never ultimately receive payment. They should be paid out all retention, once their time on a contract is complete.
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I appreciate your attention to this letter and overall look forward to your support of this long overdue legislation, updating Chapter 14B.

Thank you,

----- DocuSigned by:

Brue Giron - D59DCC953C4D4EE...

Bruce Giron

Pres/GenMgr

GECMS, Inc dba Giron Construction

1485 Bayshore Blvd #222, San Francisco, CA 94124

From:	John Springer
To:	Young, Victor (BOS)
Subject:	10.18.21 Board of Supervisors Rules Committee Meeting- public comment
Date:	Monday, October 18, 2021 9:58:09 AM

Victor Young.

Please pass on my strong support to the Rules Committee for the Item-3 - 210835 regarding revision of the LBE certification size thresholds. It is critical that these thresholds be brought up to date and have a mechanism for automatic adjustment moving forward, in order for this program to properly function over time.

Thank you.

Best regards,

÷

John Springer Practice Director

Studio VARA 3130 20Th St. Suite 190 San Francisco, CA 94110

studiovara.com

T. 415 826-1367 ext.112F. 415 826-8695

Mr Young:

Please see copy of email below regarding today's Rules Committee Meeting. Thank you.

Eric S. Robinson, Principal / AIA, LEED AP

PAULETT TAGGART ARCHITECTS www.ptarc.com

725 Greenwich, San Francisco, CA 94133

T 415.956.1116

T 415.801.2807 (direct)

NOTE: During shelter-in-place, I am best reached by email or cell phone at 415 613 8156

Begin forwarded message:

From: erobinson <<u>er@ptarc.com</u>> Subject: 14B LBE Ordinance Reform Date: October 16, 2021 at 8:22:23 AM EDT To: <u>ChanStaff@sfgov.org</u>

Dear Supervisor Chan:

I am writing to request your support in an effort to amend Chapter 14B LBE Ordinance and raise the revenue limits for LBE professional service firms in San Francisco. I understand this issue will be coming before the Board of Supervisors Rules Committee this Monday 10/18.

This reform has long been needed for several reasons:

- While the costs of doing business in San Francisco have skyrocketed over the last 20 years, the LBE thresholds have not meaning medium sized businesses have placed out of the program. The even smaller businesses that remain cannot reasonably compete with large, well-resourced national firms for city-sponsored work.
- The 3-year average income qualification is too short- a business can be thrown out of the program after one uniquely good year. A 5-year window is more appropriate.
- This legislation will set income qualifications to adjust relative to the CPI thereby precluding the need for additional adjustments by the Board in the future.

Small businesses are the backbone of any local economy, and San Francisco is no exception. LBEs contribute over \$100 million in tax revenue each year. Local businesses attempting to recover from the COVID-19 economic crisis need this support now to recover and prosper once again. Time is of the essence.

Thank you for your consideration.

Regards,

Eric S. Robinson, Principal / AIA, LEED AP

PAULETT TAGGART ARCHITECTS www.ptarc.com

725 Greenwich, San Francisco, CA 94133

T 415.956.1116

T 415.801.2807 (direct)

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Mr Young:

Please see copy of email below regarding today's Rules Committee Meeting. Thank you.

Eric S. Robinson, Principal / AIA, LEED AP

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725 Greenwich, San Francisco, CA 94133

T 415.956.1116

T 415.801.2807 (direct)

NOTE: During shelter-in-place, I am best reached by email or cell phone at 415 613 8156

Begin forwarded message:

From: erobinson <<u>er@ptarc.com</u>> Subject: Amending Chapter 14B LBE Ordinance Date: October 16, 2021 at 8:20:17 AM EDT To: "Peskin, Aaron (BOS)" <<u>Aaron.Peskin@sfgov.org</u>>

Dear Supervisor Peskin:

I am writing to request your support in an effort to amend Chapter 14B LBE Ordinance and raise the revenue limits for LBE professional service firms in San Francisco. I understand this issue will be coming before the Board of Supervisors Rules Committee this Monday 10/18.

This reform has long been needed for several reasons:

- While the costs of doing business in San Francisco have skyrocketed over the last 20 years, the LBE thresholds have not meaning medium sized businesses have placed out of the program. The even smaller businesses that remain cannot reasonably compete with large, well-resourced national firms for city-sponsored work.
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Thank you for your consideration.

Regards,

Eric S. Robinson, Principal / AIA, LEED AP

PAULETT TAGGART ARCHITECTS www.ptarc.com

725 Greenwich, San Francisco, CA 94133

T 415.956.1116

T 415.801.2807 (direct)

NOTE: During shelter-in-place, I am best reached by email or cell phone at 415 613 8156

From:	Christopher Roach
To:	Mandelman, Rafael (BOS); Peskin, Aaron (BOS); ChanStaff (BOS)
Cc:	Young, Victor (BOS); Darolyn Davis
Subject:	Amendment to 14B : revised revenue limits for LBEs
Date:	Monday, October 18, 2021 8:50:04 AM
Attachments:	LBEAC Letter Studio VARA RulesComm 2021.10.18.pdf

Dear Supervisors Peskin, Mandelman, and Chan,

Please find the attached letter in support of the proposed revisions to Chapter 14B, which is the third item on your agenda today.

Best regards,

+

Christopher A. Roach AIA IIDA LEED **Principal**

Studio VARA

3130 20Th St. Suite 190 San Francisco, CA 94110

studiovara.com

T. 415 826-1367F. 415 826-8695M. 415 609-1264

From:Shannon CollinsTo:Young, Victor (BOS)Subject:FW: Business Owner In Support of LBE LegislationDate:Monday, October 18, 2021 9:50:07 AM

This message is from outside the City email system. Do not open links or attachments from untrusted sources.

Please note my outreach to Supervisor Chan. See below.

Shannon Collins Business Development Director

FTF ENGINEERING, INC. San Francisco | San Luis Obispo 38 Mason Street, 2nd Floor San Francisco, CA 94102 (m) (415) 218-5393 shannon@ftfengineering.com www.ftfengineering.com

From: Shannon Collins <shannon@ftfengineering.com>
Date: Monday, October 18, 2021 at 9:47 AM
To: "chanstaff@sfgov.org" <chanstaff@sfgov.org>
Subject: Business Owner In Support of LBE Legislation

Hello Supervisor Chan,

My husband, Randy Collins, and I have owned a San Francisco-based structural engineering firm for 19 years. Our firm, FTF Engineering, has had an office in San Francisco for 19 years and we have employed as many as 20 employees. We lost our LBE status in January of 2021 and our business has been drastically impacted and impaired. We are no longer able to partner with larger AEC firms on SF project proposal opportunities. Our revenue and new business prospects have significantly declined and we have lost 5 employees due to our dip in business opportunities and momentum. My husband and I have looked at moving our office to Oakland because they have higher LBE thresholds. We want to remain a San Francisco-based company and have seen how helpful the LBE program is to a small businesses. I adamantly support the LBE legislation to increase the economic thresholds and implore the SF Board of Supervisors to amend Chapter 14B to correct the obstacles facing small business in San Francisco. This legislation is long-overdue and it is time for the Board of Supervisors to support their small businesses so we can continue to remain based in San Francisco and employ San Francisco residents. Thank you for your support!

Best regards, Shannon Collins

Shannon Collins Business Development Director

FTF ENGINEERING, INC. San Francisco | San Luis Obispo 38 Mason Street, 2nd Floor San Francisco, CA 94102 (m) (415) 218-5393 shannon@ftfengineering.com www.ftfengineering.com

Mr Young:

Please see copy of email below regarding today's Rules Committee Meeting. Thank you.

Eric S. Robinson, Principal / AIA, LEED AP

PAULETT TAGGART ARCHITECTS www.ptarc.com

725 Greenwich, San Francisco, CA 94133

T 415.956.1116

T 415.801.2807 (direct)

NOTE: During shelter-in-place, I am best reached by email or cell phone at 415 613 8156

Begin forwarded message:

From: erobinson <<u>er@ptarc.com</u>> Subject: 14B LBE Ordinance Date: October 16, 2021 at 8:23:33 AM EDT To: <u>MandelmanStaff@sfgov.org</u>

Dear Supervisor Mandelman:

I am writing to request your support in an effort to amend Chapter 14B LBE Ordinance and raise the revenue limits for LBE professional service firms in San Francisco. I understand this issue will be coming before the Board of Supervisors Rules Committee this Monday 10/18.

This reform has long been needed for several reasons:

- While the costs of doing business in San Francisco have skyrocketed over the last 20 years, the LBE thresholds have not meaning medium sized businesses have placed out of the program. The even smaller businesses that remain cannot reasonably compete with large, well-resourced national firms for city-sponsored work.
- The 3-year average income qualification is too short- a business can be thrown out of the program after one uniquely good year. A 5-year window is more appropriate.
- This legislation will set income qualifications to adjust relative to the CPI thereby precluding the need for additional adjustments by the Board in the future.

Small businesses are the backbone of any local economy, and San Francisco is no exception. LBEs contribute over \$100 million in tax revenue each year. Local businesses attempting to recover from the COVID-19 economic crisis need this support now to recover and prosper once again. Time is of the essence.

Thank you for your consideration.

Regards,

Eric S. Robinson, Principal / AIA, LEED AP

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From:	Maria Santana
To:	<u>Young, Victor (BOS)</u>
Subject:	LBE 10/18 - Public Comment
Date:	Monday, October 18, 2021 10:10:49 AM
Attachments:	image001.png
	rls101821 agenda.pdf

Hello Victor,

My name is Maria Santana and I am a member of the small business construction community. I am an employee of Priority Graphics, an LBE that benefits from this very important program. I support this amended legislation and the changes to the current program. The proposals helps small business, in particular micro small businesses.

Please support!

Thank you in advance.

Maria Santana • VP Operations 1260 Egbert Avenue San Francisco, CA 94124 t 415.643.1144 c 415.774.6002 prioritygraphics.com



Good Morning:

I am writing on behalf of the proposed LBE Program legislative changes and updates, and adding our full support to what's being proposed.

As one of the major service providers to the LBE community as well as being an LBE firm ourselves for close to 25 years, the proposed legislative changes and updates are long overdue and critical to sustain and grow the City's LBE firms. Raising the thresholds are necessary to keep proportionate alignment between LBEs and their larger peers as it recognizes the cost of doing business in the City which disproportionately is greater for LBEs than for larger firms who benefit from their economies of scale. It also reflects the reality that LBE firms need space to grow to stay in position to compete with and act in a subcontractor/subconsultant capacity given the distance LBE firms remain from our larger peers, and our general placement in the marketplace which demands growth just to stay sustainable.

The proposed changes as respects the set-aside and Neighborhood LBE program are also critical to create the necessary sheltered bidding and contracting opportunities that support the nurturing and further development of LBEs, which ultimately benefits the City by enlarging the pool of firms able to compete and help reduce contracting cost to the City and its taxpayers. Proof of this impact is well documented including the evidence in the City's bonding assistance program (now referred to as the Contractor Development Program) which demonstrates that when barriers to small and diverse local firms are removed and a conducive bidding environment exist, these firms are able to compete and the City captures cost-savings from their low-bids – as well as benefiting from the multiplicative economic impact of the City's contracting dollars within the City's local and diverse communities.

It is also important to reduce one of the remaining limitations of the City's bond program (now called the Contractor Development Program) which was previously limited to Chapter 6 funded projects leaving a number of City convened or Public/Private Partnership construction projects absent this critical support. Absent this limitation, the City's program can expand the reach of the program and assist more LBEs in securing needed support to compete and participate on other projects with City dollars – again benefiting both the LBE community but also the City as a whole.

Sincerely,

Ingrid Merriwether President & CEO Sngrid Merriwether President & CEO License No.: 0C01378 Cell / WFH: (510)919-7455



... Of Like Minds

From:	noelle@maffei-structure.com
То:	Young, Victor (BOS)
Subject:	Public comment in support of increasing thresholds for SF LBE
Date:	Monday, October 18, 2021 9:58:38 AM

Hi, I am writing in support of increasing the threshold for SF LBEs. We are an LBE firm and rely on the LBE program to gain exposure and business for our firm. Without the LBE program, we would not be able to participate in City contracts because we do not yet have the experience portfolio to compete in RFPs against large firms. The LBE program is helping us to gain that experience, but we need the threshold to be increased so that we can do several City projects over several years without being pushed out of the program. I urge you to support small businesses and raise the threshold to account for inflation and high costs of doing business today.

Thank you.

Noelle Yuen, S.E. Principal **Maffei Structural Engineering** Office: 415.329.6100 Mobile: 415.244.9629 noelle@maffei-structure.com www.maffei-structure.com Pronouns: she/her

Rules Committee;

This email is in **support** of the Amendments to the Chapter 14B amendments to correct obstacles faced by small business in the LBE program.

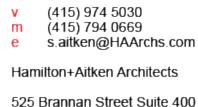
I am writing you to express support and encourage prompt urgent action to raise the revenue limits for San Francisco LBE companies in the Professional Services category. Revenue limits for Professional Services firms has not been raised in over 20 years due to narrow political interests, while legitimate firms providing important services to the City have been required to shrink their staff as inflation, wages, health care, rent, and cost of construction have skyrocketed.

The pandemic has resulted in a loss of projects and income, but no reduction in our expenses. Please recognize that these reforms are needed for small business to survive in San Francisco,

Respectfully,



Susan Aitken AIA LEED AP Principal



525 Brannan Street Suite 400 San Francisco, CA 94107

www.HAAarchs.com

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