

**BOARD of SUPERVISORS**



**City Hall**  
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October 22, 2021

The Honorable Samuel K. Feng  
Presiding Judge  
Superior Court of California, County of San Francisco  
400 McAllister Street, Department 206  
San Francisco, CA 94102

**Subject: Civil Grand Jury Report – A Fluid Concern: San Francisco Must Improve Fuel Resilience**

Dear Judge Wong:

The Board of Supervisors' Government Audit and Oversight Committee conducted a public hearing on September 30, 2021, to review the findings and recommendations of the 2020-2021 Civil Grand Jury report, entitled "A Fluid Concern: San Francisco Must Improve Fuel Resilience."

Prior to the Committee meeting, the following City Departments submitted required responses to the Civil Grand Jury:

- Office of the Mayor:  
Received August 27, 2021;
- City Administrator:  
Received August 27, 2021;
- Department of Emergency Management:  
Received August 27, 2021;
- Public Utilities Commission Acting General Manager:  
Received August 27, 2021; and
- Public Utilities Commission:  
Received August 27, 2021.


During the September 30, 2021 meeting, the Government Audit and Oversight Committee prepared a resolution responding to the requested findings and recommendations identified in the report. The response was prepared by Resolution No. 464-21 (File No. 210705) and enacted on October 15, 2021.

By this message, the Office of the Clerk of the Board of Supervisors is transmitting their response (Resolution No. 464-21) to your attention.

(Continues on next page)

If you have any questions, please contact John Carroll, Government Audit and Oversight Committee Clerk at (415) 554-4445, or via email to [john.carroll@sfgov.org](mailto:john.carroll@sfgov.org).

Sincerely,



Angela Calvillo  
Clerk of the Board

jec:lw:ams

- c: Thomas Paulino, Office of the Mayor
- Andres Power, Office of the Mayor
- Sally Ma, Office of the Mayor
- Rebecca Peacock, Office of the Mayor
- Anne Pearson, Office of the City Attorney
- Ben Rosenfield, City Controller, Office of the Controller
- Todd Rydstrom, Office of the Controller
- Peg Stevenson, Office of the Controller
- Mark de la Rosa, Office of the Controller
- Carmen Chu, City Administrator, Office of the City Administrator
- Ken Bukowski, Office of the City Administrator
- Vivian Po, Office of the City Administrator
- Nicole Agbayani, Office of the City Administrator
- Bill Barnes, Office of the City Administrator
- Mary Ellen Carroll, Executive Director, Department of Emergency Management
- Victor Lim, Department of Emergency Management
- Michael Carlin, Acting General Manager, Public Utilities Commission
- Donna Hood, Public Utilities Commission
- John Scarpulla, Public Utilities Commission
- Severin Campbell, Office of the Budget and Legislative Analyst
- Reuben Holofer, Office of the Budget and Legislative Analyst
- Ellie Schafer, 2020-2021 Foreperson, San Francisco Civil Grand Jury
- Michael N. Hofman, 2021-2022, Foreperson, San Francisco Civil Grand Jury

1 [Board Response - Civil Grand Jury Report - A Fluid Concern: San Francisco Must Improve  
2 Fuel Resilience]

3 **Resolution responding to the Presiding Judge of the Superior Court on the findings**  
4 **and recommendations contained in the 2020-2021 Civil Grand Jury Report, entitled “A**  
5 **Fluid Concern: San Francisco Must Improve Fuel Resilience;” and urging the Mayor to**  
6 **cause the implementation of accepted findings and recommendations through her**  
7 **department heads and through the development of the annual budget.**

8  
9 WHEREAS, Under California Penal Code, Section 933 et seq., the Board of  
10 Supervisors must respond, within 90 days of receipt, to the Presiding Judge of the Superior  
11 Court on the findings and recommendations contained in Civil Grand Jury Reports; and

12 WHEREAS, In accordance with California Penal Code, Section 933.05(c), if a finding or  
13 recommendation of the Civil Grand Jury addresses budgetary or personnel matters of a  
14 county agency or a department headed by an elected officer, the agency or department head  
15 and the Board of Supervisors shall respond if requested by the Civil Grand Jury, but the  
16 response of the Board of Supervisors shall address only budgetary or personnel matters over  
17 which it has some decision making authority; and

18 WHEREAS, Under San Francisco Administrative Code, Section 2.10(a), the Board of  
19 Supervisors must conduct a public hearing by a committee to consider a final report of the  
20 findings and recommendations submitted, and notify the current foreperson and immediate  
21 past foreperson of the civil grand jury when such hearing is scheduled; and

22 WHEREAS, In accordance with San Francisco Administrative Code, Section 2.10(b),  
23 the Controller must report to the Board of Supervisors on the implementation of  
24 recommendations that pertain to fiscal matters that were considered at a public hearing held  
25 by a Board of Supervisors Committee; and

1           WHEREAS, The 2020-2021 Civil Grand Jury Report, entitled “A Fluid Concern: San  
2           Francisco Must Improve Fuel Resilience” (“Report”) is on file with the Clerk of the Board of  
3           Supervisors in File No. 210704, which is hereby declared to be a part of this Resolution as if  
4           set forth fully herein; and

5           WHEREAS, The Civil Grand Jury has requested that the Board of Supervisors respond  
6           to Finding Nos. F3, F4, F18, and F19, as well as Recommendation Nos. R9, R17, and R18  
7           contained in the subject Report; and

8           WHEREAS, Finding No. F3 states: “The City’s lack of agency sponsorship and  
9           dedicated staffing and budgeting for fuel resilience efforts weakens its ability to ensure fuel  
10          resilience in an emergency;” and

11          WHEREAS, Finding No. F4 states: “The cessation of fuel resilience progress during  
12          COVID indicates that the City is not prioritizing fuel resilience comparably to other aspects of  
13          lifeline resilience;” and

14          WHEREAS, Finding No. F18 states: “The lack of fuel resilience-related line items in  
15          the 2019 and 2021 Capital Plans indicates that the City is not prioritizing fuel resilience  
16          comparably to other aspects of lifelines resilience;” and

17          WHEREAS, Finding No. F19 states: “Progress on fuel resilience has been impeded by  
18          the lack of a dedicated, reliable funding source;” and

19          WHEREAS, Recommendation No. R9 states: “In the 2023 Capital Plan, the City should  
20          commit to building an additional fueling station with five-ten thousand gallon storage capacity  
21          for both gasoline and diesel fuels in the space to be freed up at the Southeast Treatment  
22          Plant when the digester replacement work is done, or to identify an alternate site for an  
23          additional fueling station if the Southeast plant is not available;” and

1           WHEREAS, Recommendation No. R17 states: “In the 2023 Capital Plan, the City  
2 should commit to funding capital projects that are identified in the Fuel Plan as a high priority  
3 to improve fuel resilience in the City over the subsequent ten years;” and

4           WHEREAS, Recommendation No. R18 states: “In the 2023 Capital Plan, the City  
5 should specify how it will provide at least \$10 million in dedicated funding for fuel resilience  
6 capital projects within the next ten years using general obligation bond revenue;” and

7           WHEREAS, In accordance with California Penal Code, Section 933.05(c), the Board of  
8 Supervisors must respond, within 90 days of receipt, to the Presiding Judge of the Superior  
9 Court on Finding Nos. F3, F4, F18, and F19, as well as Recommendation Nos. R9, R17, and  
10 R18 contained in the subject Report; now, therefore, be it

11           RESOLVED, That the Board of Supervisors reports to the Presiding Judge of the  
12 Superior Court that they partially disagree with Finding No. F3 for reason as follows: we agree  
13 that the City needs to dedicate more resources for emergency response, including improved  
14 fuel resilience, however assigning agency sponsorship and dedicating staff and budget falls  
15 outside the Board of Supervisor’s purview; and, be it

16           FURTHER RESOLVED, That the Board of Supervisors reports to the Presiding Judge  
17 of the Superior Court that they partially disagree with Finding No. F4 for reason as follows: the  
18 COVID pandemic has only highlighted the need for San Francisco to better plan and prioritize  
19 all aspects of lifeline resilience, including a plan to improve fuel resilience by decreasing the  
20 City’s dependency on fossil fuels, however determining the workscope of City agencies falls  
21 outside the Board’s purview; and, be it

22           FURTHER RESOLVED, That the Board of Supervisors reports to the Presiding Judge  
23 of the Superior Court that they partially disagree with Finding No. F18 for reason as follows:  
24 while inclusion on the City’s Capital Plans can be an indicator of the City’s priorities for  
25 infrastructure development, improved fuel resilience can also be achieved by reducing the

1 City's dependency on fossil fuels, efforts which would not be included in Capital Plans; and,  
2 be it

3 FURTHER RESOLVED, That the Board of Supervisors reports to the Presiding Judge  
4 of the Superior Court that they agree with Finding No. F19 for reason as follows: without a  
5 dedicated investment of resources, including both staffing and funding, limited progress can  
6 be made; and, be it

7 FURTHER RESOLVED, That the Board of Supervisors reports that Recommendation  
8 No. R9 requires further analysis by the City Administrator's Office, the San Francisco Public  
9 Utilities Commission, and the Fuel Working Group for alternative sites as the Southeast  
10 Treatment Plant is not an appropriate location given the community's long fought efforts for  
11 environmental justice to remove toxins and pollutants from District 10 and any alternate sites  
12 should consider cumulative environmental impacts on vulnerable and impacted communities,  
13 which should be considered concurrently with the City Administrator's planned analysis; and,  
14 be it

15 FURTHER RESOLVED, That the Board of Supervisors reports that Recommendation  
16 No. R17 will not be implemented as it is not within the purview of the Board of Supervisors  
17 due to our agency's lack of direct jurisdiction over projects within the City's Capital Plan; and,  
18 be it

19 FURTHER RESOLVED, That the Board of Supervisors reports that Recommendation  
20 No. will not be implemented as it is not within the purview of the Board of Supervisors due to  
21 our agency's lack of direct jurisdiction over funding mechanisms for projects within the City's  
22 Capital Plan; and, be it

23 FURTHER RESOLVED, That the Board of Supervisors urges the Mayor to cause the  
24 implementation of the accepted findings and recommendations through her department heads  
25 and through the development of the annual budget.



City and County of San Francisco

Tails  
Resolution

City Hall  
1 Dr. Carlton B. Goodlett Place  
San Francisco, CA 94102-4689

File Number: 210705

Date Passed: October 05, 2021

Resolution responding to the Presiding Judge of the Superior Court on the findings and recommendations contained in the 2020-2021 Civil Grand Jury Report, entitled "A Fluid Concern: San Francisco Must Improve Fuel Resilience;" and urging the Mayor to cause the implementation of accepted findings and recommendations through her department heads and through the development of the annual budget.

September 30, 2021 Government Audit and Oversight Committee - AMENDED, AN AMENDMENT OF THE WHOLE BEARING SAME TITLE


September 30, 2021 Government Audit and Oversight Committee - RECOMMENDED AS AMENDED AS A COMMITTEE REPORT

October 05, 2021 Board of Supervisors - ADOPTED

Ayes: 11 - Chan, Haney, Mandelman, Mar, Melgar, Peskin, Preston, Ronen, Safai, Stefani and Walton

File No. 210705

I hereby certify that the foregoing Resolution was ADOPTED on 10/5/2021 by the Board of Supervisors of the City and County of San Francisco.

  
\_\_\_\_\_  
Angela Calvillo  
Clerk of the Board

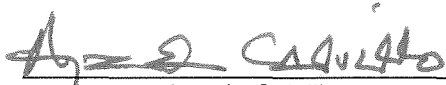
\_\_\_\_\_  
Unsigned

London N. Breed  
Mayor

\_\_\_\_\_  
10/15/2021

Date Approved

I hereby certify that the foregoing resolution, not being signed by the Mayor within the time limit as set forth in Section 3.103 of the Charter, or time waived pursuant to Board Rule 2.14.2, became effective without her approval in accordance with the provision of said Section 3.103 of the Charter or Board Rule 2.14.2.

  
\_\_\_\_\_  
Angela Calvillo  
Clerk of the Board

10/15/2021  
\_\_\_\_\_  
Date

File No.  
210705